BOARD OF EDUCATION
SHEBOYGAN AREA SCHOOL DISTRICT
Sheboygan, Wisconsin
REGULAR MEETING MINUTES
Tuesday, August 25, 2026

The regular meeting of the Board of Education of the Sheboygan Area School District was held on Tuesday, the 25th day of August, 2026, at 5:30 p.m. at the Administrative Services Building (Boardroom), 3330 Stahl Road, Sheboygan, Wisconsin, as well as members attending via teleconference or other remote access technology. This regular meeting was announced in compliance with the Open Meeting Law of the Wisconsin State Statutes.

President Laster called the meeting to order at 5:30 p.m.

President Laster requested that everyone stand and join him in the Pledge of Allegiance.

Moved by Ms. Wittstock seconded by Ms. Hibl to approve the agenda. All ayes. Motion carried unanimously.

Present: Ms. Leah Hibl, Mr. Santino Laster, Ms. Denise Wittstock, Mr. Peter Madden, Ms. Mary Lynne Donohue, Ms. Kay Robbins, and Ms. Sarah Ruiz-Harrison

Excused: Ms. Heidi Boehmer and Ms. Allie Tasche

APPROVAL OF MINUTES

Moved by Ms. Ruiz-Harrison seconded by Ms. Robbins to approve the Regular Board of Education meeting minutes of July 28, 2026 and the closed session meeting minutes of July 28, 2026. All ayes. Motion carried unanimously.

DIPLOMAS

Administration awarded a high school diploma to Ethan Richard Kenneth Barber, Myeisha Benirschke, Joscelin Cilia, Mikayla Edwards, Abraham A. Hernandez Leon, and Violet Vang, class of 2026.

COMMUNITY INPUT

There was no community input.

SUPERINTENDENT'S REPORT

Dr. Konrath reported that the request was made to the Common Council for information about voucher schools to be placed on the property tax bill. During the Common Council meeting on August 3, there were individuals who spoke during the community input who compared voucher schools to public schools. The rationale for adding the school voucher information to the tax is for transparency purposes – it wasn't to compare schools or to say one was better or worse. Dr. Konrath wants to set the record straight because some of the public comments made references to certain schools being better than ours based on the school report card score. A school report card is not a good way to judge a school, but when that comparison is made, then we need to respond regarding the school that was being represented. There are 17 or 18 public schools in our county that surpass that school from score standpoint, including three in the SASD. The closest comparison in our school district would likely be Lincoln-Erdman which has a free and reduced lunch percentage of 46%. The represented school has a free and reduced lunch percentage of 29% – this is likely just their voucher students, not their full school. So an apples-to-apples comparison isn't being made there. Also, special ed numbers don't come into play or compare – their special ed numbers weren't reported on their school report card. Our report card score at Lincoln-Erdman is 85.3 versus theirs at 79.8; Lincoln-Erdman's achievement score is 81.3 versus theirs at 74.9; and Lincoln-Erdman's grown score is 85 versus theirs

at 80.3. Another talking point was about transparency and someone brought up teacher pay and that our teachers are paid more than their teachers. That may be true, but we can't verify it because there's no requirement for them to publish teacher pay. They have no requirement for open records, no requirements for open meeting laws, no requirement for elected school board, and there's no curriculum review. There were people in attendance that have challenged books in this district – that's no possible in voucher schools. There's no FERPA (Family Educational Rights and Privacy Act) rights for parents to challenge educational records. It's about 22 days less than of school that they're required to be in attendance versus us. Many of those schools have started already. Our traditional public schools have to seek a waiver to start before September 1. We have no ability to decline or remove students without due process – they certainly do. They don't need to have teachers that are licensed. There are no parental notices. And that list can go on and on for pages. We're living in two different worlds and Dr. Konrath didn't appreciate those comparisons. There was some insinuation that we weren't being upfront or straightforward with our request. Our request is pretty simple – it's just the put the amount of money that going to vouchers on the tax bill. That's very simple and very accurate. A simple way to think of this is if we had 100 students in our district and they each came with $1 of funding and five of those students decided to go to a voucher school, we would get $95 and we would get a bill from the voucher schools for $5, we can either tax for that $5 or we can pay it. In which case we would have $90 to educate those 95 students. So, we tax and the Board has chosen to do so to get the full $100 so we can pass $5 onto the voucher schools. We just want to make it known that we're passing the $5 onto the voucher schools when we do that. So it's that simple. It's that straightforward. That's what the request was for. We made no comment of what appears to be an unequal playing field between the two schools. No comment how the schools are funded. Something else to keep in mind over the last five years, voucher enrollment in our area has grown by about 35 students in totality while the payments have increased by about $3 million and in the last two years. Our enrollment fell by four students, yet our payments rose by $1.1 million. On the special education side, we're reimbursed about $6 million for special ed. If we were reimbursed at the voucher rate that would be about $18 million. Not essentially looking for that debate, but Dr. Konrath felt like when that was stated in open public comment session, we needed to respond to that. So, we're going to keep having those conversations with our politicians and keep advocating for our kids. Dr. Konrath hopes the conversations stay professional and on topic. We'll see where it goes, but we do expect the tax amount for vouchers to be on the tax bill for this tax season.

On another note, the Back to School Bash and the TECHknow conference were recently held – many thanks to Mike Jaber who runs TECHknow and to Scott Mabie who puts the Bash together. There were many positive comments and it's a fun way to start the school year. A lot of teachers attended both events – the teachers that attended TECHknow gave up a day of their summer to get better at their craft, they weren't paid to be there. We really appreciate that!

Groundbreaking for the house construction project will be taking place on Tuesday, September 8 at 9:15 am. The house that was built during the past school year has already sold, so they can't build them fast enough!

Dr. Konrath thanked Rachel Ledezma for organizing the safety training at Horace Mann on August 12 with staff from the police, fire, and EMT. There were over 200 people that participated. It was an amazing event and it was a good opportunity for our staff not only to participate, but to see how first responders would respond in a crisis to make sure we're on our game.

Our district welcomed 50 new teachers last week, thanks to Jami Hintz and her team. We're excited about the group that we have coming in and we know that they have great mentors and colleagues to learn from. We are blessed as a district to have such great staff. We're also extremely grateful to the parents that will be sending their kids back to school – it's a big deal when a parent entrusts you with their kids' education. Teaching isn't easy and this work isn't easy, but it's so rewarding and amazing. We're excited to welcome them back and we're looking forward to a great school year.

MISCELLANEOUS

A. SASD Community Report 2026

Administration shared an overview of district highlights, successes, and achievements from the last school year.

B. Formative Performance Report and Annual Goals

Moved by Ms. Hibl seconded by Ms. Donohue to approve Dr. Konrath's annual Goals 1-4 for the 2026-2027 school year. All ayes. Motion carried unanimously.

President Laster reviewed the Superintendent's Formative Performance Report and Annual Goals. Dr. Konrath reported on his 2026-2027 end of year goals which include:

- Guide and support district administrative team in the implementation and achievement of the district's Strategic Long-Range Plan.
- Ensure district has a high-functioning administrative team that is prepared to meet the current and future educational needs and challenges.
- Complete the planning and initial construction phase for two new middle schools.
- Increase transparency and advocacy of the SASD at the local and state level.

Mr. Laster noted he would like one motion for agenda items C. through L. and asked if the Board had any questions on any of the policies.

Moved by Ms. Donohue seconded by Ms. Wittstock to approve agenda items C., D., E., F., G., H., I., J., K., and L. All ayes. Motion carried unanimously.

C. Adoption (Second Reading) of Revised Board of Education Policy 0144.5 – Bylaws; Board Member Behavior, Communications, and Code of Conduct
D. Adoption (Second Reading) of Revised Board of Education Policy 1213 – Administration; Student Supervision and Welfare
E. Adoption (Second Reading) of Revised Board of Education Policy 3213 – Professional Staff; Student Supervision and Welfare
F. Adoption (Second Reading) of Revised Board of Education Policy 4213 – Support Staff; Student Supervision and Welfare
G. Adoption (Second Reading) of Revised Board of Education Policy 7530.02 – Property; Staff and School Officials Use of Personal Communication Devices
H. Adoption (Second Reading) of Revised Board of Education Policy 7540.03 – Property; Student Technology Acceptable Use and Safety
I. Adoption (Second Reading) of Revised Board of Education Policy 7544 – Property; Use of Social Media
J. Adoption (Second Reading) of Revised Board of Education Policy 8210 – Operations; Volunteers
K. Adoption (Second Reading) of Revised Board of Education Policy 8462 – Operations; Student Abuse and Neglect
L. Adoption (Second Reading) of Revised Board of Education Policy 5136 – Students; Personal Communication Devices

REPORT OF COMMITTEES

A. CURRICULUM & INSTRUCTION COMMITTEE

1. Diplomas

   From the committee meeting:
   Moved by Mr. Laster, seconded by Ms. Hibl to accept administration's recommendation that high school diplomas be awarded to Ethan Richard Kenneth Barber, Myeisha Benirschke, Joscelin Cilia, Mikayla Edwards, Abraham A. Hernandez Leon, and Violet Vang, class of 2026. All ayes. Motion carried unanimously.

2. Student Health Services Report

   From the committee meeting:
   Administration provided the end-of-year report for the 2025-2026 Student Health Services for the Sheboygan Area School District. Ms. Hamilton highlighted the "Eyes on Education" program which has raised over $14,000 and they have provided glasses for 21 students so far. They anticipate that the funds will keep the program going for a few years. Fundraising was done through online campaigns and sending letters to local businesses to request donations. They partnered with Dr. Cruz on Pennsylvania Ave, that office does an eye exam and provides glasses for $150.

3. Seclusion & Restraint Report

   From the committee meeting:
   Administration provided the annual Seclusion & Restraint Report for the 2025-2026 school year. Mr. Lederman reported that under state statute, the District is required to provide a Seclusion and Restraint Report annually to the school board. He explained that staff must be trained before they can seclude/restrain a student. The training emphasizes de-escalation techniques and a refresher is required every-other-year. He noted that the line for Urban Middle School was inadvertently left blank, but all their numbers were zero.

B. HUMAN RESOURCES COMMITTEE

1. Appointments

   Moved by Ms. Hibl seconded by Ms. Wittstock to accept the Human Resources Committee recommendation to approve appointments. All ayes. Motion carried unanimously.

   From the committee meeting:

Moved by Ms. Boehmer, seconded by Ms. Robbins to confirm the following appointments. All ayes. Motion carried unanimously.

TEACHERS

Erica Falcon	Program Support	UW-Oshkosh	Master's Degree
Oshkosh, WI	Pupil Services		$59,633.00

Ms. Falcon has been hired for the 2026-2027 school year. She is certified in Cross Categorical Special Education and Emotional Behavior Disabilities. She was one of three candidates interviewed.

Emma Teetzen	Second Grade	Lakeland University	Bachelor's Degree
Sheboygan Falls, WI	Pigeon River		$52,133.00

Ms. Teetzen has been hired for the 2026-2027 school year. She is certified in Regular Education. She was one of six candidates interviewed.

Andrew Wagner	Science	Lakeland College	Bachelor's Degree
Greer, SC	Central High		$52,133.00

Mr. Wagner has been hired for the 2026-2027 school year. He will be certified in Science. He was one of five candidates interviewed.

COOKS

Ashira Campbell	Central Services	August 24, 2026	$16.20 per hour
Rhonda Klein	Wilson	August 24, 2026	$16.60 per hour
Dawn Wagner	Wilson	August 24, 2026	$17.10 per hour

EDUCATIONAL ASSISTANTS

Zoe Ashworth	Jefferson	August 24, 2026	$17.50 per hour
Samantha Fernandez	Urban	August 24, 2026	$17.75 per hour
Ailen Flores	Early Learning Center	August 24, 2026	$17.80 per hour
Daphne Nelson	Leadership Academy	August 24, 2026	$17.50 per hour
Kaiya Ramaker	Wilson	August 24, 2026	$17.80 per hour
Julie St. Clair	Jefferson	August 24, 2026	$17.75 per hour
Jenny Torrison	Wilson	August 24, 2026	$18.80 per hour

*Relative of SASD employee

2. Separations

From the committee meeting:
The following separations have been granted:

Arlin House	Educational Assistant	Horace Mann	July 30, 2026

C. FACILITIES/RECREATION/THEATRE COMMITTEE

1. Community Recreation Department Free Family Outdoor Movie Night

From the committee meeting:
Mr. Brooks presented on the upcoming family outdoor movie night featuring Monsters, Inc. This event will be held at Vollrath Bowl on Wednesday, August 19, 2026. From here on out for the next few years they are going to do older movies since the rights are cheaper and it's less likely that the young kids have seen it. They have a new blowup screen that they will be using.

2. Sheboygan Theatre Company Financial Report

From the committee meeting:
No Sheboygan Theatre Company Financial report until completion of the audit. They ended up roughly $40,000 in the black. Ms. Ruiz-Harrison asked which plays are coming up, Mr. Brooks listed Come From Away, All Is Calm, It's A Wonderful Life, Ride The Cyclone, and The Music Man.

3. Community Recreation Department Financial Report

From the committee meeting:
No Community Recreation Department report until completion of the audit.

4. Facility Permit Report

From the committee meeting:
Administration presented the Facility Permit Report for the period of July 1-31, 2026.

D. FINANCE AND BUDGET COMMITTEE

1. Fund 41 Capital Projects

From the committee meeting:
No Fund 41 Capital Projects report until completion of the audit.

2. Fund 49 Referendum Projects

From the committee meeting:
Mr. Boehlke provided an update of the Revenue and Expenditure Report through June 30, 2026, for the Fund 49 middle school referendum projects. Mr. Boehlke noted that he provides this report to the committee on a quarterly basis.

3. Statement of Cash Flow

From the committee meeting:
No statement of cash flow report until completion of the audit.

4. Revenues & Expenditures Reports

From the committee meeting:
No statement of cash flow report until completion of the audit.

5. Budget Revisions & Transfers of Appropriations

Moved by Ms. Ruiz-Harrison seconded by Mr. Madden to accept the Finance and Budget Committee recommendation to approve the Budget Revisions and Transfers Reports through June 30, 2026. All ayes. Motion carried unanimously.

From the committee meeting:
Moved by Ms. Donohue, seconded by Ms. Boehmer to approve the Budget Revisions and Transfers Reports through June 30, 2026, as presented. All ayes. Motion carried unanimously.

GENERAL FUND (FUND 10)	**Revised Budget 5-31-26**	**Revised Budget 6-30-26**	**Budget Increase (Decrease)**
REVENUES			
100 Transfers-in	**0.00**	**0.00**	0.00
Local Sources			
210 Taxes	27,983,748.00	27,983,748.00	0.00
240 Payments for Services Provided Local Governments	12,220.00	12,220.00	0.00
260 Non-Capital Sales	456,649.21	457,011.04	361.83
270 School Activity Income	212,301.27	240,546.41	28,245.14
280 Interest on Investments	2,268,155.00	2,268,155.00	0.00
290 Other Revenue, Local Sources	232,676.05	235,691.45	3,015.40
Subtotal Local Sources	**31,165,749.53**	**31,197,371.90**	31,622.37
Other School Districts Within Wisconsin			
340 Payments for Services	**2,495,194.00**	**2,495,194.00**	0.00
Revenue from Intermediate Sources			
510 Transit of Aids	**18,173.00**	**18,173.00**	0.00
State Sources			
610 State Aid -- Categorical	1,140,774.00	1,140,774.00	0.00

620 State Aid -- General	89,579,870.00	89,579,870.00	0.00
630 DPI Special Project Grants	52,397.00	94,914.80	42,517.80
640 Payments for Services	143,000.00	143,000.00	0.00
650 Student Achievement Guarantee in Education	1,661,838.62	1,661,838.62	0.00
660 Other State Revenue Through Local Units	15,000.00	15,000.00	0.00
690 Other Revenue	8,074,866.00	8,074,866.00	0.00
Subtotal State Sources	**100,667,745.62**	**100,710,263.42**	42,517.80
Federal Sources			
710 Transit of Aids	132,759.00	132,759.00	0.00
730 DPI Special Project Grants	2,144,437.95	2,144,437.95	0.00
750 IASA Grants	2,377,081.00	2,377,081.00	0.00
780 Other Federal Revenue Through State	300,000.00	300,000.00	0.00
790 Other Revenue from Federal Sources	0.00	0.00	0.00
Subtotal Federal Sources	**4,954,277.95**	**4,954,277.95**	0.00
Other Financing Sources			
860 Compensation, Fixed Assets	**14,007.00**	**14,007.00**	0.00
Other Revenues			
960 Adjustments	0.00	0.00	0.00
970 Refund of Disbursement	100,000.00	100,000.00	0.00
990 Miscellaneous	324,108.15	324,108.15	0.00
Subtotal Other Revenues	**424,108.15**	**424,108.15**	0.00
TOTAL REVENUES	**139,739,255.25**	**139,813,395.42**	74,140.17
EXPENDITURES	**Revised Budget 5-31-26**	**Revised Budget 6-30-26**	**Budget Increase (Decrease)**
Instruction			
110 000 Undifferentiated Curriculum	25,386,305.24	25,389,369.29	3,064.05
120 000 Regular Curriculum	31,936,799.45	31,924,470.45	(12,329.00)
130 000 Vocational Curriculum	3,463,869.80	3,502,035.43	38,165.63
140 000 Physical Curriculum	3,036,824.00	3,035,829.00	(995.00)
160 000 Co-Curricular Activities	1,486,169.37	1,513,106.37	26,937.00
170 000 Other Special Needs	515,080.00	515,080.00	0.00
Subtotal Instruction	**65,825,047.86**	**65,879,890.54**	54,842.68
Support Sources			
210 000 Pupil Services	6,853,495.86	6,851,013.23	(2,482.63)
220 000 Instructional Staff Services	5,919,598.20	5,960,105.99	40,507.79
230 000 General Administration	2,025,471.89	2,038,670.39	13,198.50
240 000 School Building Administration	8,658,225.85	8,657,015.85	(1,210.00)
250 000 Business Administration	17,419,029.17	17,485,721.33	66,692.16
260 000 Central Services	795,646.46	790,004.96	(5,641.50)
270 000 Insurance & Judgments	1,403,861.00	1,403,861.00	0.00
280 000 Debt Services	1,700.00	1,700.00	0.00
290 000 Other Support Services	3,019,115.26	3,020,893.26	1,778.00
Subtotal Support Sources	**46,096,143.69**	**46,208,986.01**	112,842.32
Non-Program Transactions			
410 000 Inter-fund Transfers	14,124,292.87	14,124,292.87	0.00
430 000 Instructional Service Payments	20,768,974.87	20,783,782.01	14,807.14
490 000 Other Non-Program Transactions	280,268.23	280,268.23	0.00
Subtotal Non-Program Transactions	**35,173,535.97**	**35,188,343.11**	14,807.14
TOTAL EXPENDITURES	**147,094,727.52**	**147,277,219.66**	182,492.14

SPECIAL EDUCATION (FUND 27)	**Revised Budget 5-31-26**	**Revised Budget 6-30-26**	**Change in Budget**
TOTAL REVENUES	**25,484,779.13**	**25,484,779.13**	-
100 000 Instruction	21,339,559.26	21,338,859.26	(700.00)
200 000 Support Services	4,145,219.87	4,145,919.87	700.00
400 000 Non-Program Transactions	0.00	0.00	-
TOTAL EXPENDITURES	**25,484,779.13**	**25,484,779.13**	-

6. Gifts

Moved by Ms. Ruiz-Harrison seconded by Ms. Wittstock to accept the Finance and Budget Committee recommendation to accept all gifts to the District. All ayes. Motion carried unanimously.

From the committee meeting:
Administration presented the following list of gifts to the District.

Gift	Donor	Building/Program	Amount
For Information			
Monetary	Jay Johannes	Sheboygan Theatre Company	$25.00
Action			
Monetary	Sargento & Bruce Wisnefske	McKinney-Vento Program	$4,672.00
Monetary	Visit Sheboygan, Inc.	Sheboygan Theatre Company	$3,000.00

E. COMMITTEE OF THE WHOLE

1. Vice President Boehmer called the meeting to order at 6:00 p.m.

2. Vice President Boehmer requested that everyone stand and join her in the Pledge of Allegiance.

3. Moved by Mr. Laster, seconded by Ms. Wittstock to approve the agenda. All ayes. Motion carried unanimously.

4. Present: Ms. Leah Hibl, Ms. Kay Robbins, Mr. Santino Laster, Ms. Heidi Boehmer, Ms. Sarah Ruiz-Harrison, Ms. Mary Lynne Donohue, Ms. Denise Wittstock

   Excused: Ms. Allie Tasche, Mr. Peter Madden

5. 2027 Wisconsin Association Of School Boards (WASB) Resolutions – Mr. Santino Laster (Information/Discussion)

   President Laster noted that the 2026 WASB Resolutions booklet is available on the Board of Education SharePoint site for review. He added that if a Board member would like to make/edit any resolution, the Board has until September 15, 2026, to submit the resolution, which would then get voted on at the Wisconsin State Education Convention in January.

6. Moved by Ms. Wittstock, seconded by Ms. Donohue to adjourn at 6:02 p.m. All ayes. Motion carried unanimously.

F. SPECIAL BOARD COMMITTEES/ASSIGNMENTS

1. Hazardous Review Committee – Mr. Peter Madden shared information from the June 10, 2026 meeting including the annual hazardous areas were reviewed.

Moved by Mr. Madden seconded by Ms. Robbins to accept the Hazardous Review Committee recommendation to accept the updates to the plan. All ayes. Motion carried unanimously.

2. Sheboygan Public Education Foundation – Ms. Wittstock shared information from the August 12, 2026 meeting.

FUTURE MEETING DATES

Wednesday, September 9, 2026 – Committee meetings at 5:30 p.m.
Wednesday, September 23, 2026 – Regular Board of Education meeting at 5:30 p.m.

ADJOURN

Moved by Ms. Ruiz-Harrison seconded by Ms. Hibl to adjourn at 6:12 pm. All ayes. Motion carried unanimously.

Jacob Konrath, Ph.D.
Superintendent & Secretary of the Board