2027 Budget Presentation

Budget Hearing:
September 14, 2026

Budget Adoption:
October 5, 2026

DISCLAIMER:

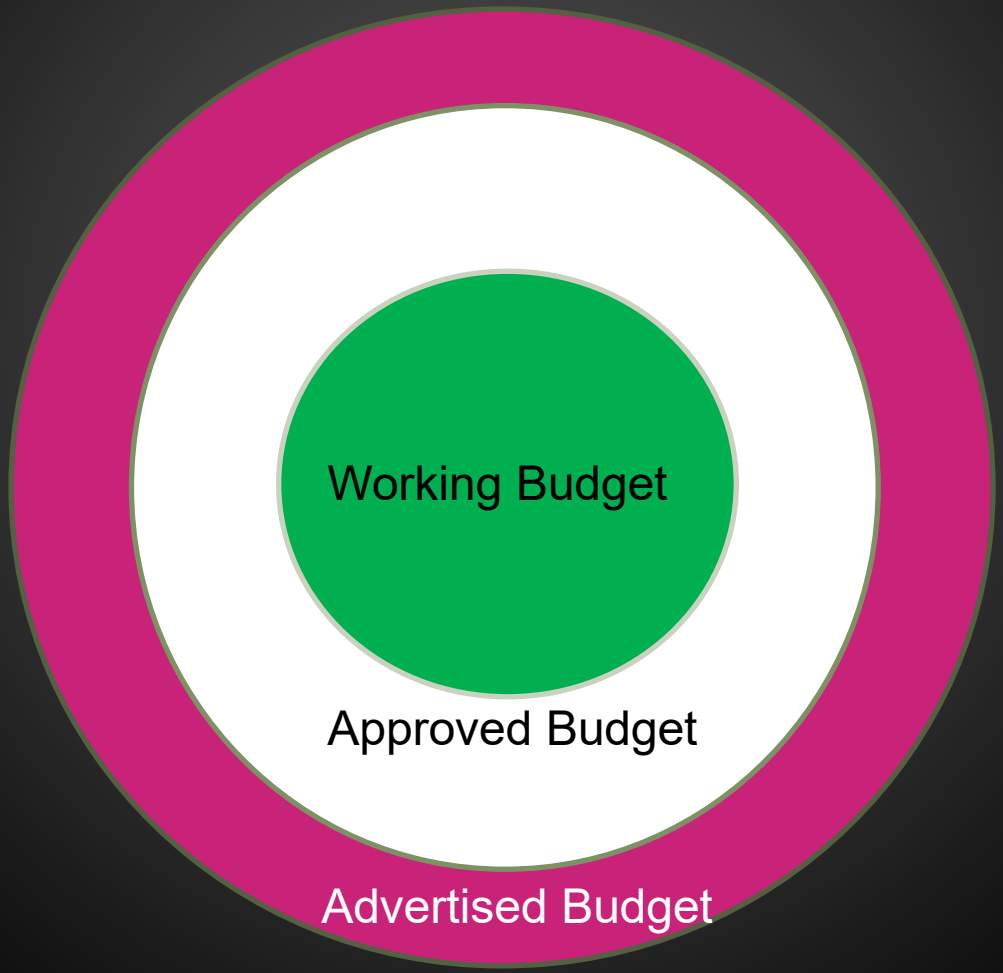
THE ESTIMATED EXPENDITURES, PROJECTIONS OF COSTS, TAX RATES, LEVIES AND APPROPRIATIONS, AND ALL OTHER INFORMATION AND DATA PRESENTED HEREIN ARE INTENDED FOR INFORMATIONAL OR ANALYTICAL USE ONLY AND MAY NOT BE USED FOR ANY OTHER PURPOSE. THE STATE FORMS SHOWN IN THE OFFICIAL BUDGET (STATE FORMS 1 THROUGH 4B, THE CAPITAL PROJECTS PLAN, THE BUS REPLACEMENT PLAN, AND ALL OTHER STATE-REQUIRED OR RELATED DOCUMENTS) CONSTITUTE THE OFFICIAL 2027 BUDGET OF THE ZIONSVILLE COMMUNITY SCHOOLS.

DIFFERENCES BETWEEN THE AMOUNTS SHOWN ON THE OFFICIAL STATE FORMS AND DOCUMENTS AND ITEMS IN THIS PRESENTATION, IF ANY, ARE SPECULATIVE, BASED ON ASSUMPTIONS ABOUT CERTAIN FUTURE EVENTS, AND CANNOT BE CONSTRUED AS CONTRADICTIONS OF OR DISCREPANCIES IN OR WITH THE OFFICIAL BUDGET.

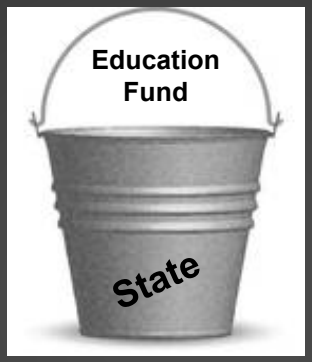
FURTHER, THE PROJECTIONS AND ESTIMATES SHOWN, WHILE BASED ON THE MOST CURRENT INFORMATION AVAILABLE AT THE TIME OF THEIR FORMULATION, ARE SUBJECT TO UNKNOWN OR UNEXPECTED EVENTS AND CONTINGENCIES AT ANY TIME DURING THE BUDGET YEAR.

THE ACTUAL FINANCIAL RESULTS ACHIEVED MAY THEREFORE BE MATERIALLY DIFFERENT FROM THE PROJECTIONS AND ESTIMATES SHOWN.

Budget Process



Our Budgeted Funds- "Buckets"



The REVENUE Structure

$

State Tuition SUPPORT

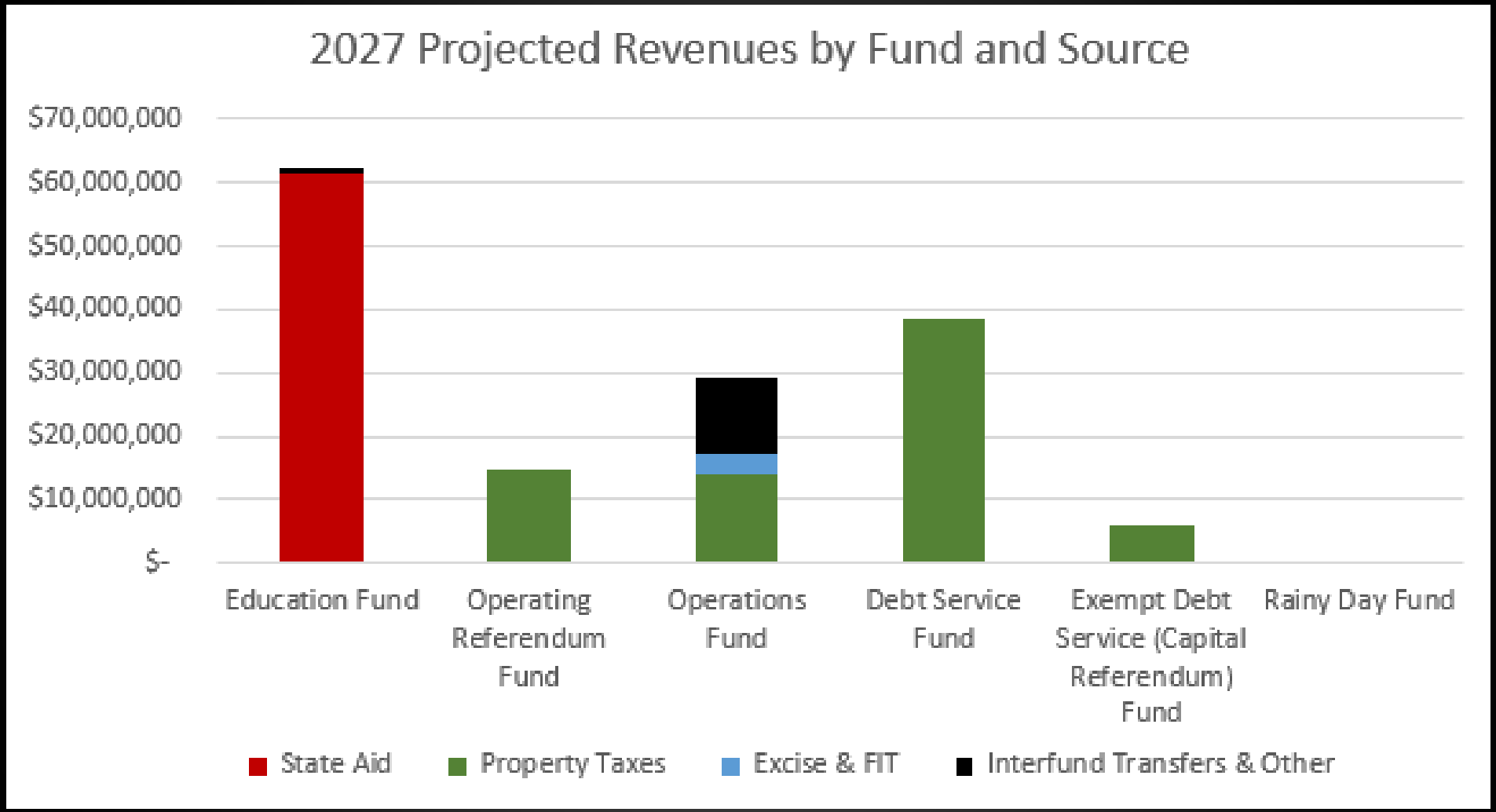
$

Local Property Taxes

Education Fund
(allowable fund transfer to Operations Fund)

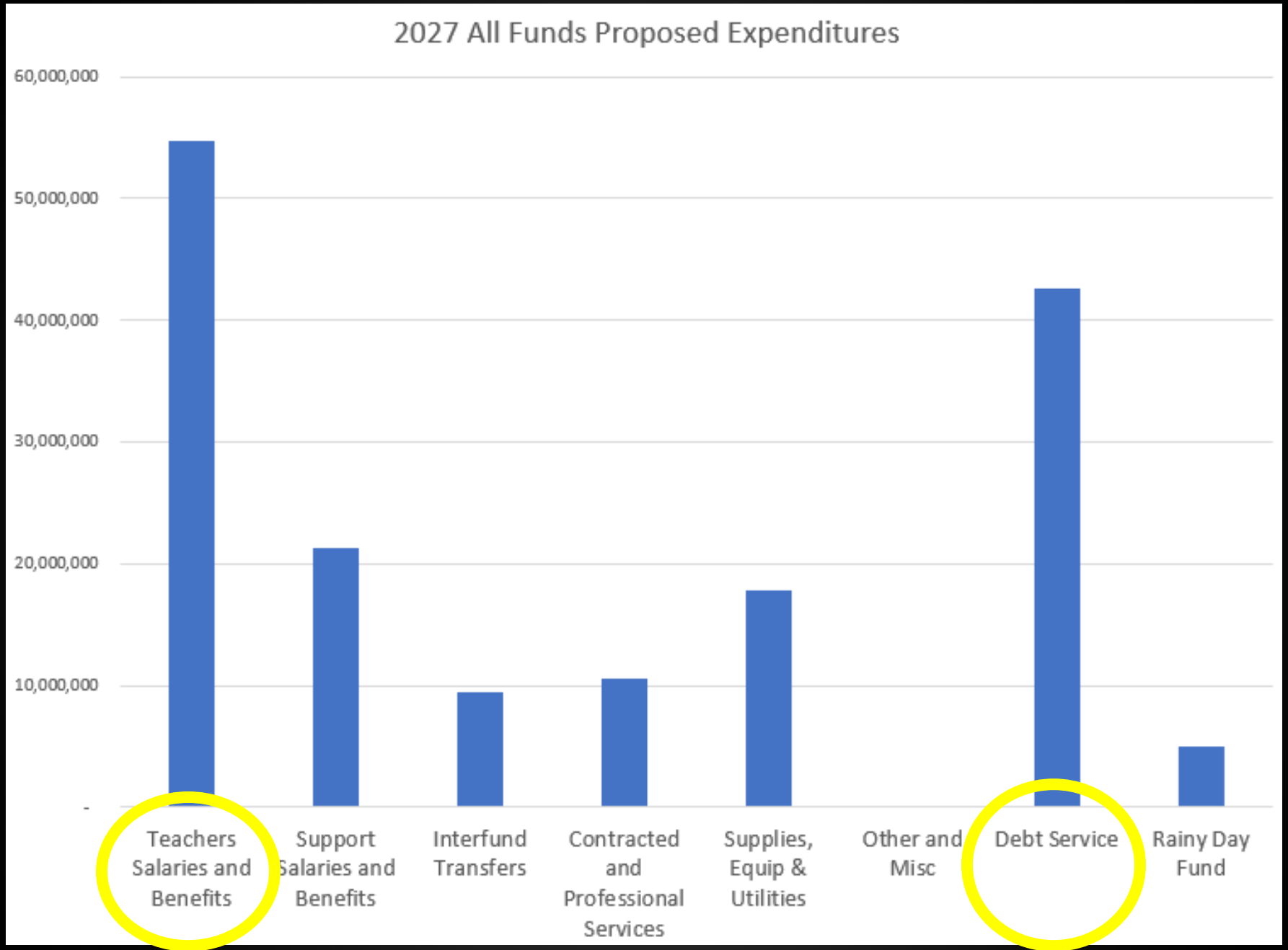
Operations Fund

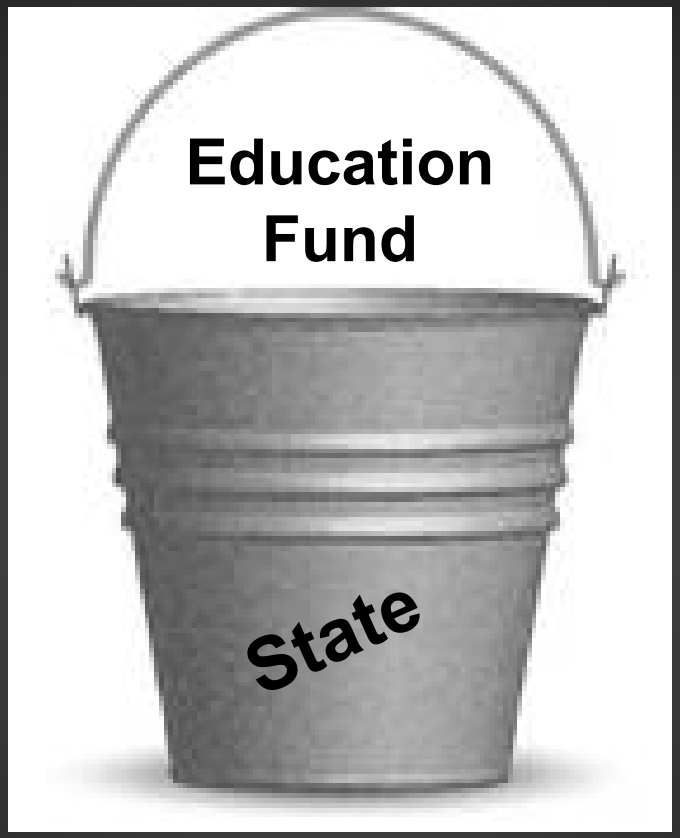
Referendum Funds (Operating and Capital)

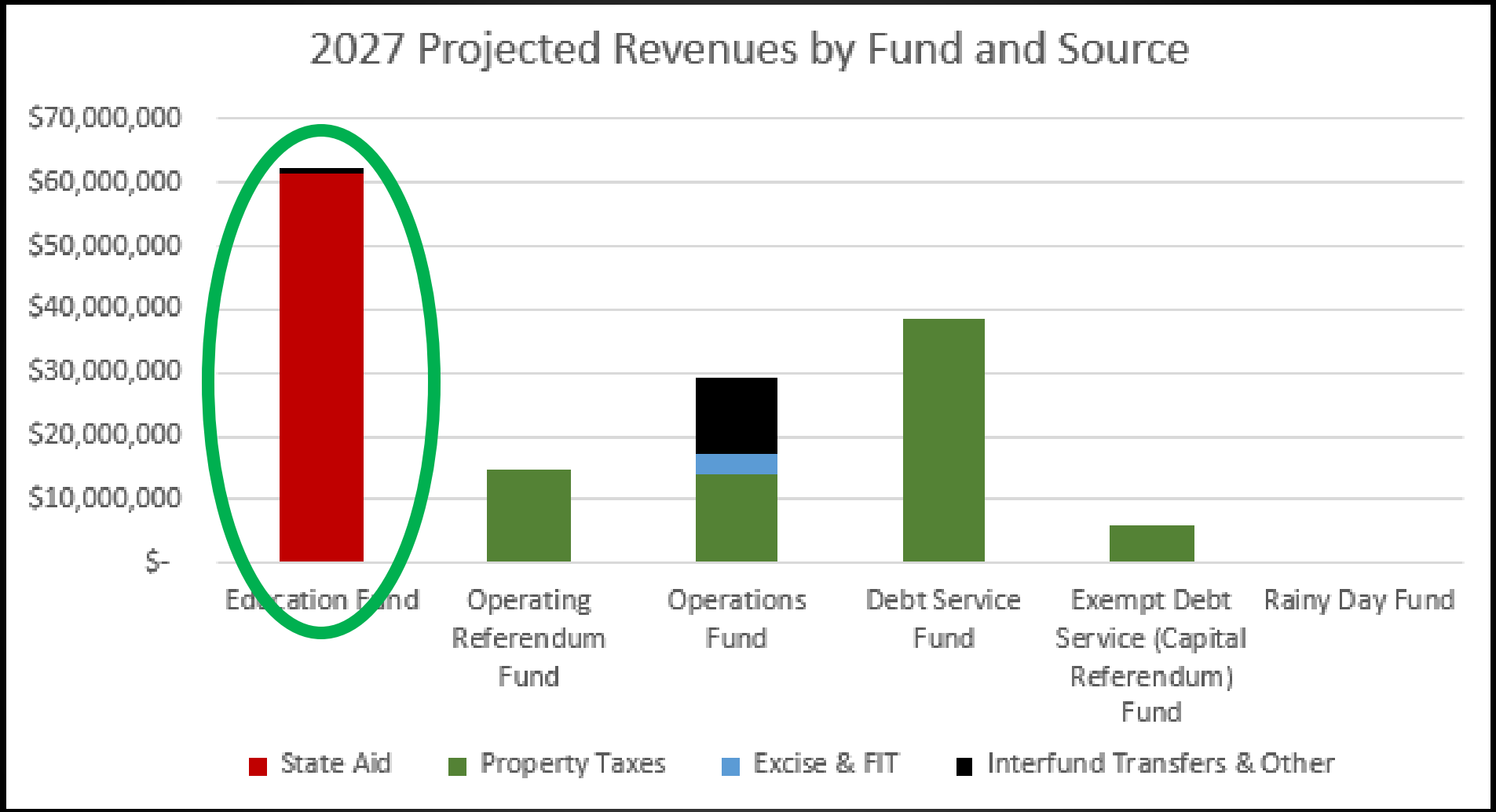

2027 Projected Revenues by Fund and Source
$70,000,000
$60,000,000
$50,000,000
$40,000,000
$30,000,000
$20,000,000
$10,000,000
$-
Education Fund
Operating Referendum Fund
Operations Fund
Debt Service Fund
Exempt Debt Service (Capital Referendum) Fund
Rainy Day Fund
State Aid
Property Taxes
Excise & FIT
Interfund Transfers & Other

2027 Proposed Budget

Budgeted Funds	Budget Estimate	% of Total Budget
Education	$ 59,945,285	39%
Operating Referendum	$ 15,901,085	10%
Operations	$ 28,444,635	19%
Debt Service	$ 36,481,000	24%
Capital Referendum Debt Service	$ 6,134,000	4%
Rainy Day	$ 5,000,000	3%
	$ 151,906,005	


2027 All Funds Proposed Expenditures
60,000,000
50,000,000
40,000,000
30,000,000
20,000,000
10,000,000
-
Teachers Salaries and Benefits
Support Salaries and Benefits
Interfund Transfers
Contracted and Professional Services
Supplies, Equip & Utilities
Other and Misc
Debt Service
Rainy Day Fund


Education
Fund
State


2027 Projected Revenues by Fund and Source
$70,000,000
$60,000,000
$50,000,000
$40,000,000
$30,000,000
$20,000,000
$10,000,000
$-
Education Fund
Operating Referendum Fund
Operations Fund
Debt Service Fund
Exempt Debt Service (Capital Referendum) Fund
Rainy Day Fund
State Aid
Property Taxes
Excise & FIT
Interfund Transfers & Other

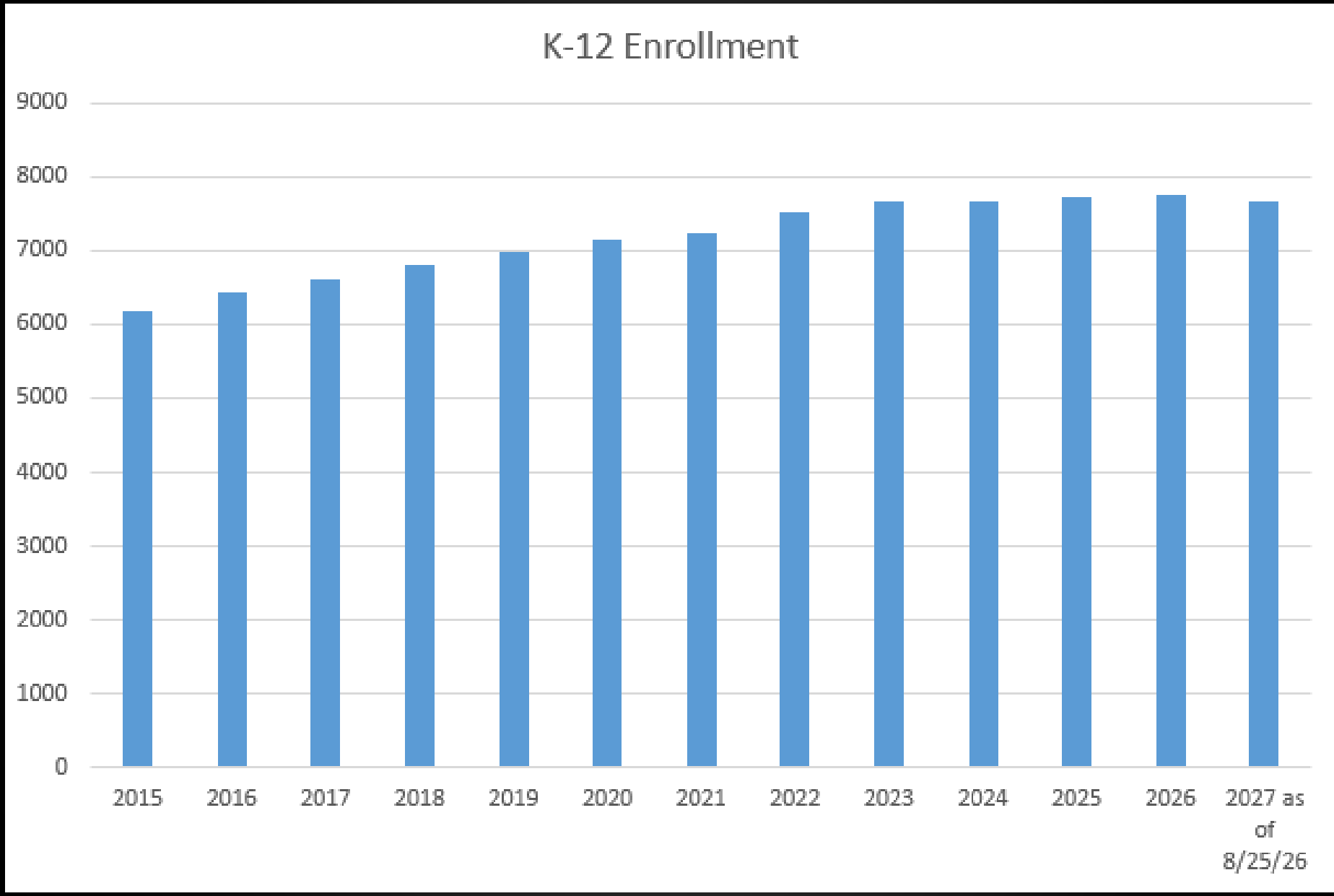
State Funding Formula for Tuition Support

Basic Components:

Foundation: 2027 State Foundation Amount = $7,071
Complexity: 2027 State Complexity Amount = $4,015
ZCS Percentage of Students in Poverty = 1.48%
(Students in Poverty are those in TANF, SNAP, or Foster Care

Here's the Math for ZCS:

$7,071 + ($4,015 X 1.48%) = $7,130.42 per pupil

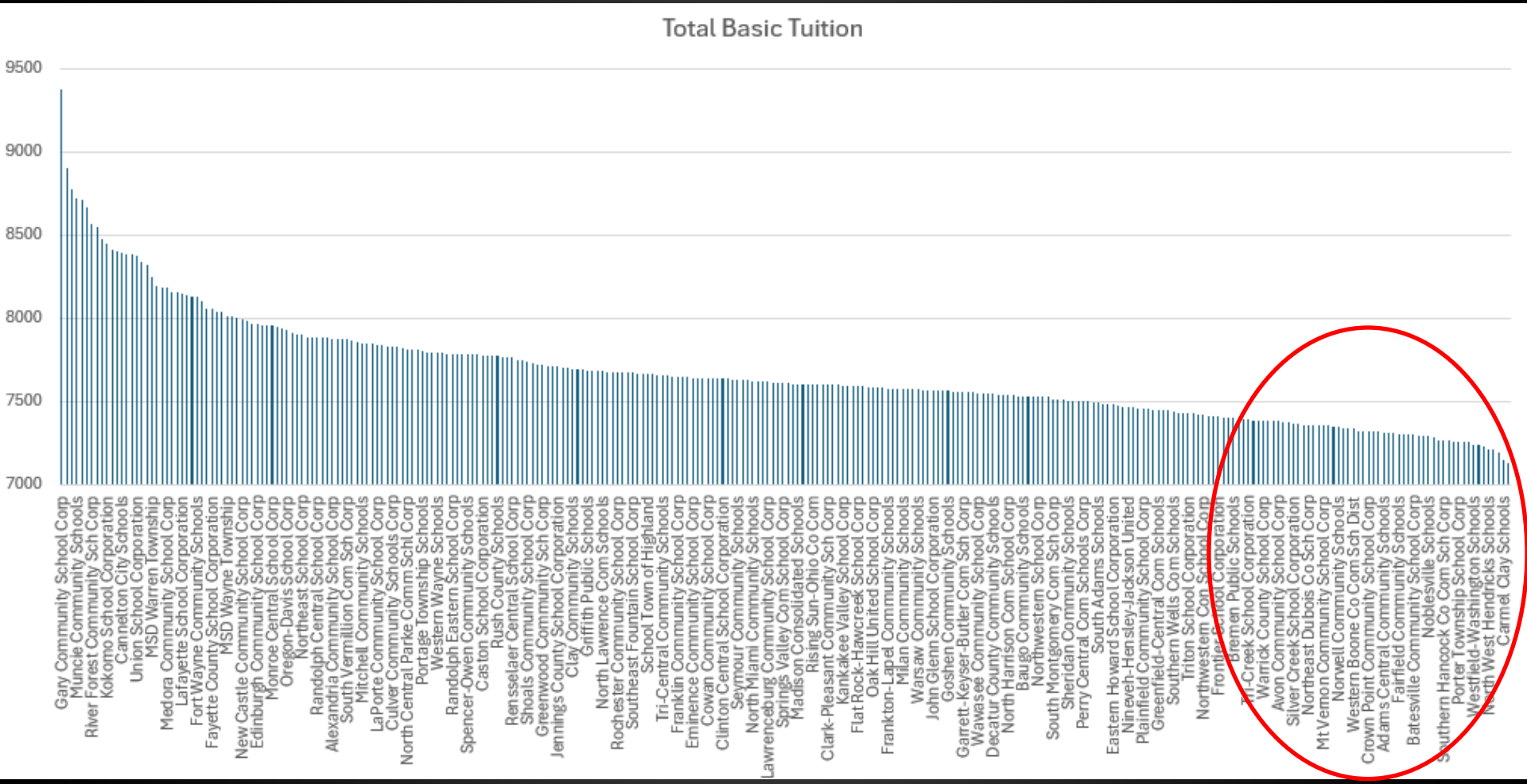

K-12 Enrollment
9000
8000
7000
6000
5000
4000
3000
2000
1000
0
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
2025
2026
2027 as of 8/25/26

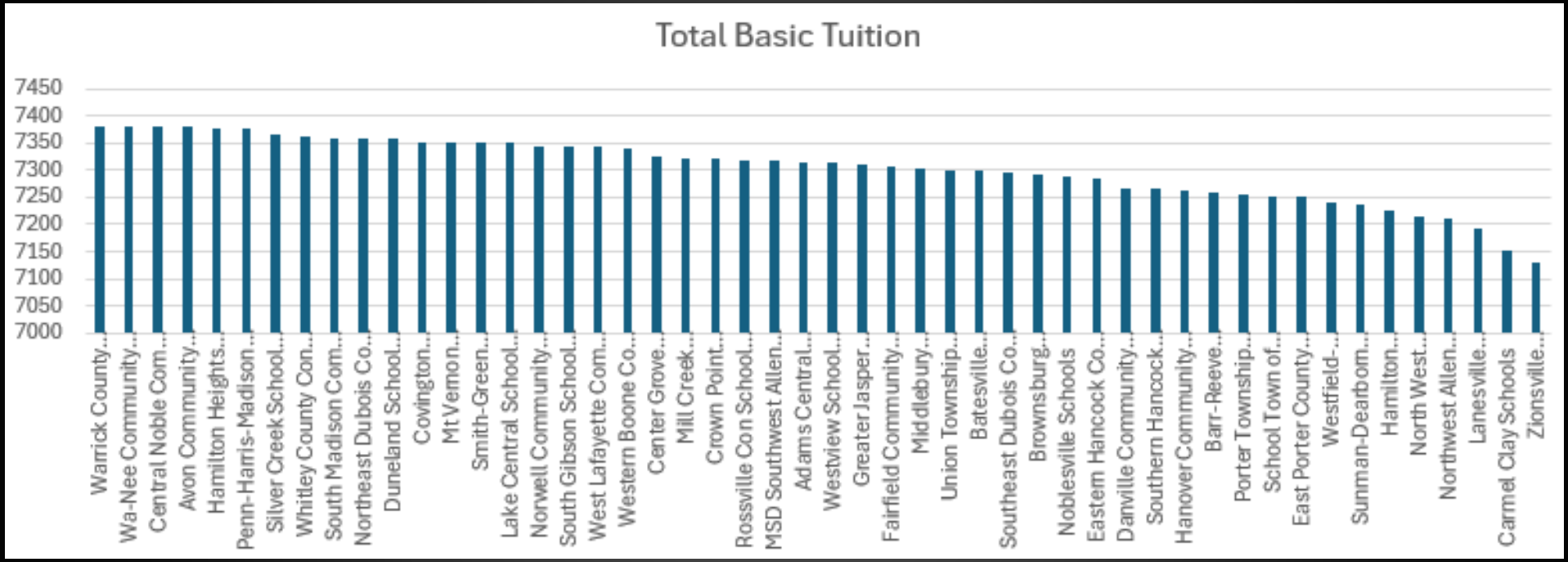
State Funding - Example

- FY 27 Average Basic Grant Funding per Student in Indiana: $7,672.74
  - Maximum: $9,378.02 per student
  - Minimum: $7,130.42 per student

- Zionsville's Basic Grant Funding per Student: $7,130.42
  - $542.32 less than the average per student

- 2026-27 Enrollment Projection: 7,810
- $4,235,519.20 less in funding per year than average


Total Basic Tuition
9500
9000
8500
8000
7500
7000
Gary Community School Corp
Muncie Community Schools
River Forest Community Sch Corp
Kokomo School Corporation
Cannelton City Schools
Union School Corporation
MSD Warren Township
Medora Community School Corp
Lafayette School Corporation
Fort Wayne Community Schools
Fayette County School Corporation
MSD Wayne Township
New Castle Community School Corp
Edinburgh Community School Corp
Monroe Central School Corp
Oregon-Davis School Corp
Northeast School Corp
Randolph Central School Corp
Alexandria Community School Corp
South Vermillion Com Sch Corp
Mitchell Community Schools
LaPorte Community School Corp
Culver Community Schools Corp
North Central Parke Comm Schl Corp
Portage Township Schools
Western Wayne Schools
Randolph Eastern School Corp
Spencer-Owen Community Schools
Caston School Corporation
Rush County Schools
Rensselaer Central School Corp
Shoals Community School Corp
Greenwood Community Sch Corp
Jennings County School Corporation
Clay Community Schools
Griffith Public Schools
North Lawrence Com Schools
Rochester Community School Corp
Southeast Fountain School Corp
School Town of Highland
Tri-Central Community Schools
Franklin Community School Corp
Eminence Community School Corp
Cowan Community School Corp
Clinton Central School Corporation
Seymour Community Schools
North Miami Community Schools
Lawrenceburg Community School Corp
Springs Valley Com School Corp
Madison Consolidated Schools
Rising Sun-Ohio Co Com
Clark-Pleasant Community Sch Corp
Kankakee Valley School Corp
Flat Rock-Hawcreek School Corp
Oak Hill United School Corp
Frankton-Lapel Community Schools
Milan Community Schools
Warsaw Community Schools
John Glenn School Corporation
Goshen Community Schools
Garrett-Keyser-Butler Com Sch Corp
Wawasee Community School Corp
Decatur County Community Schools
North Harrison Com School Corp
Baugo Community Schools
Northwestern School Corp
South Montgomery Com Sch Corp
Sheridan Community Schools
Perry Central Com Schools Corp
South Adams Schools
Eastern Howard School Corporation
Nineveh-Hensley-Jackson United
Plainfield Community School Corp
Greenfield-Central Com Schools
Southern Wells Com Schools
Triton School Corporation
Northwestern Con School Corp
Frontier School Corporation
Bremen Public Schools
Tri-Creek School Corporation
Warrick County School Corp
Avon Community School Corp
Silver Creek School Corporation
Northeast Dubois Co Sch Corp
Mt Vernon Community School Corp
Norwell Community Schools
Western Boone Co Com Sch Dist
Crown Point Community School Corp
Adams Central Community Schools
Fairfield Community Schools
Batesville Community School Corp
Noblesville Schools
Southern Hancock Co Com Sch Corp
Porter Township School Corp
Westfield-Washington Schools
North West Hendricks Schools
Carmel Clay Schools


Total Basic Tuition
7450
7400
7350
7300
7250
7200
7150
7100
7050
7000
Warrick County...
Wa-Nee Community...
Central Noble Com...
Avon Community...
Hamilton Heights...
Penn-Harris-Madison ...
Silver Creek School...
Whitley County Con...
South Madison Com...
Northeast Dubois Co...
Duneland School...
Covington...
Mt Vernon...
Smith-Green...
Lake Central School...
Norwell Community...
South Gibson School...
West Lafayette Com...
Western Boone Co...
Center Grove...
Mill Creek...
Crown Point...
Rossville Con School...
MSD Southwest Allen...
Adams Central...
Westview School...
Greater Jasper...
Fairfield Community...
Middlebury...
Union Township...
Batesville...
Southeast Dubois Co...
Brownsburg...
Noblesville Schools
Eastern Hancock Co...
Danville Community...
Southern Hancock...
Hanover Community...
Barr-Reeve...
Porter Township...
School Town of...
East Porter County...
Westfield-...
Sunman-Dearborn...
Hamilton...
North West...
Northwest Allen...
Lanesville...
Carmel Clay Schools
Zionsville...

Basic Grant – Boone Co. Peers (Foundation + Complexity)

Boone County Peers	Basic Grant	Complexity	Estimated Annual Total Addt'l
Lebanon Community School Corp	7,529.11	458.11	3,577,839
Sheridan Community Schools	7,502.61	431.61	3,370,874
Western Boone Co Com Sch Dist	7,340.81	269.81	2,107,216
Zionsville Community Schools	7,130.42	59.42	

Basic Grant – Athletic Conf. Peers (Foundation + Complexity)

Athletic Conference	Basic Grant	Complexity	Estimated Annual Total Addt'l
Franklin Township Com Sch Corp	7,558.02	487.02	3,803,626
Avon Community School Corp	7,381.36	310.36	2,423,912
Brownsburg Community School Corp	7,291.42	220.42	1,721,480
Noblesville Schools	7,288.61	217.61	1,699,534
Westfield-Washington Schools	7,240.83	169.83	1,326,372
Hamilton Southeastern Schools	7,225.58	154.58	1,207,270
Zionsville Community Schools	7,130.42	59.42	

State Funding Formula for Tuition Support

The two major items:
Foundation
Complexity

Approx. 87% of Total State Funding

The four minor items:
Academic Performance
Special Education
Career and Technical
Non-English Speaking

Approx. 13% of Total State Funding

State Funding - Example

- FY 26 Average State TOTAL Funding per Student in Indiana: $ 8,873

- Zionsville's TOTAL Funding per Student: $7,869
  - $1,004 Less than the average per student

- 2026-27 Enrollment Projection: 7,810
- $ 7,841,240 less in funding per year than average

- This is the reason our Operating Referendum is IMPERATIVE for ZCS

Education Fund

Any expense tied to educating students

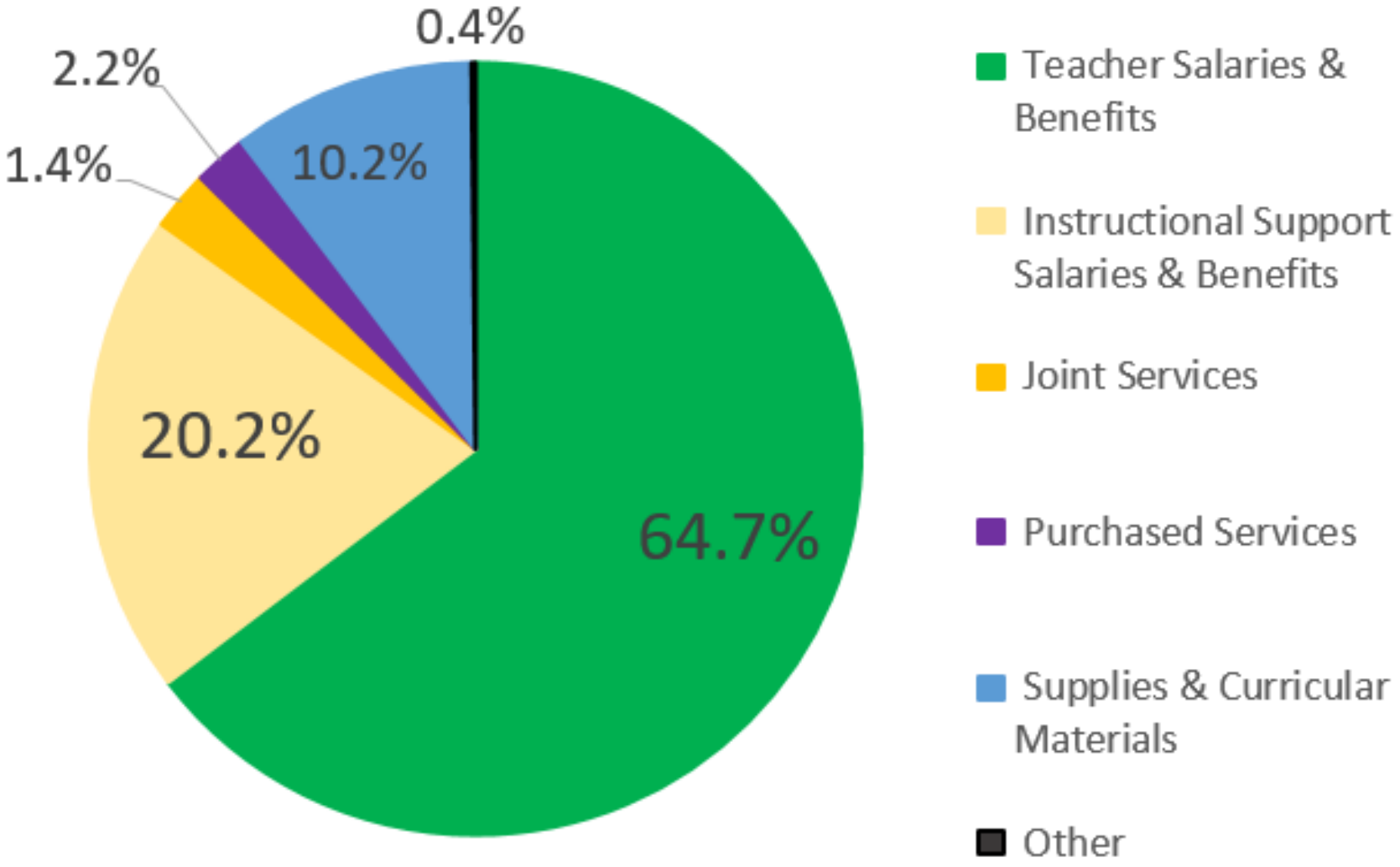
- *Teachers*
- *Instructional Assistants*
- *Technology*
- *Classroom Supplies*
- *Building Level Administration*
- *Employee Benefits*
- *Curricular Materials*

Operating Referendum Fund

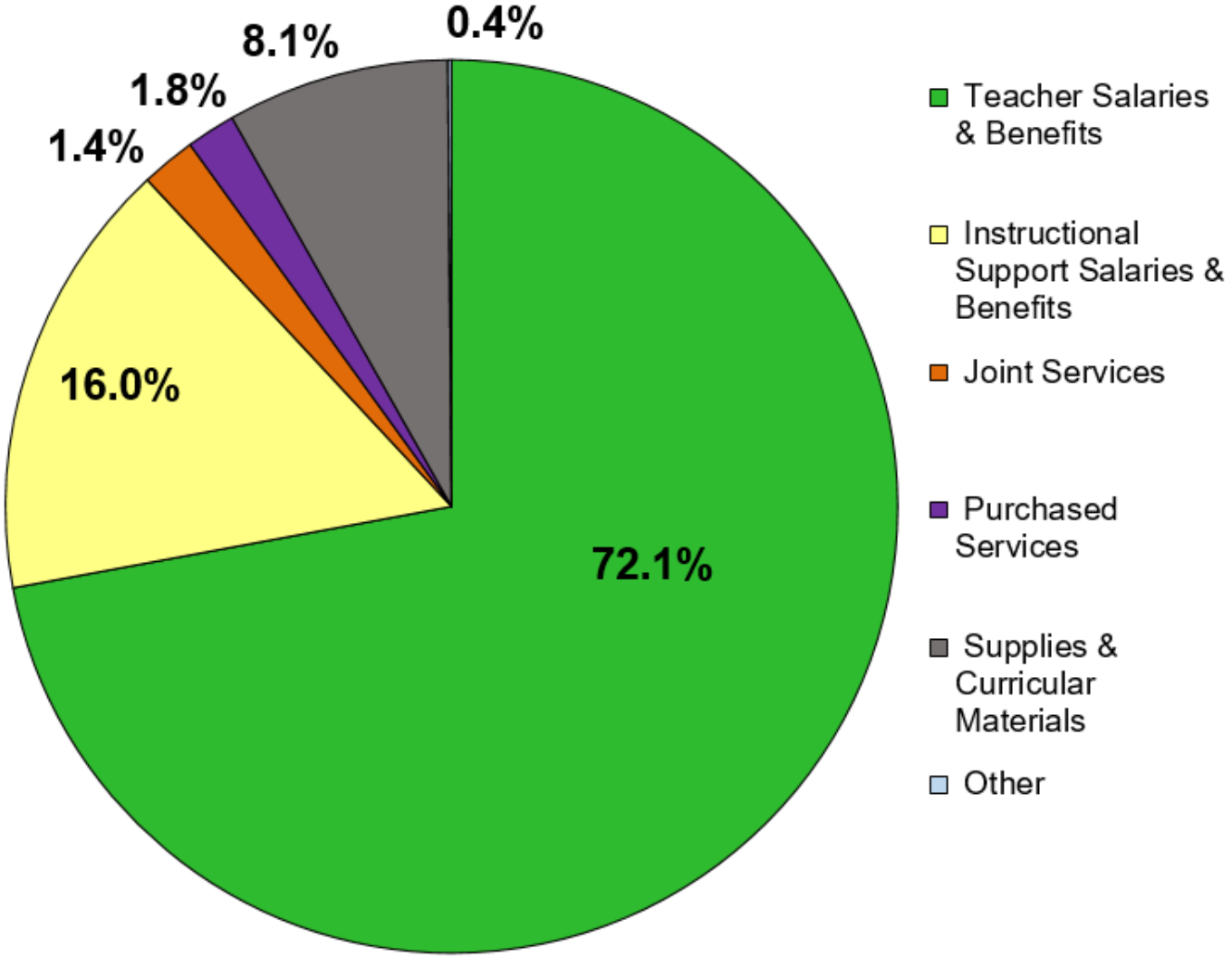
Any expense that could otherwise be paid from the Education or Operations Fund

*** In ZCS, this is 100% teacher compensation! ***

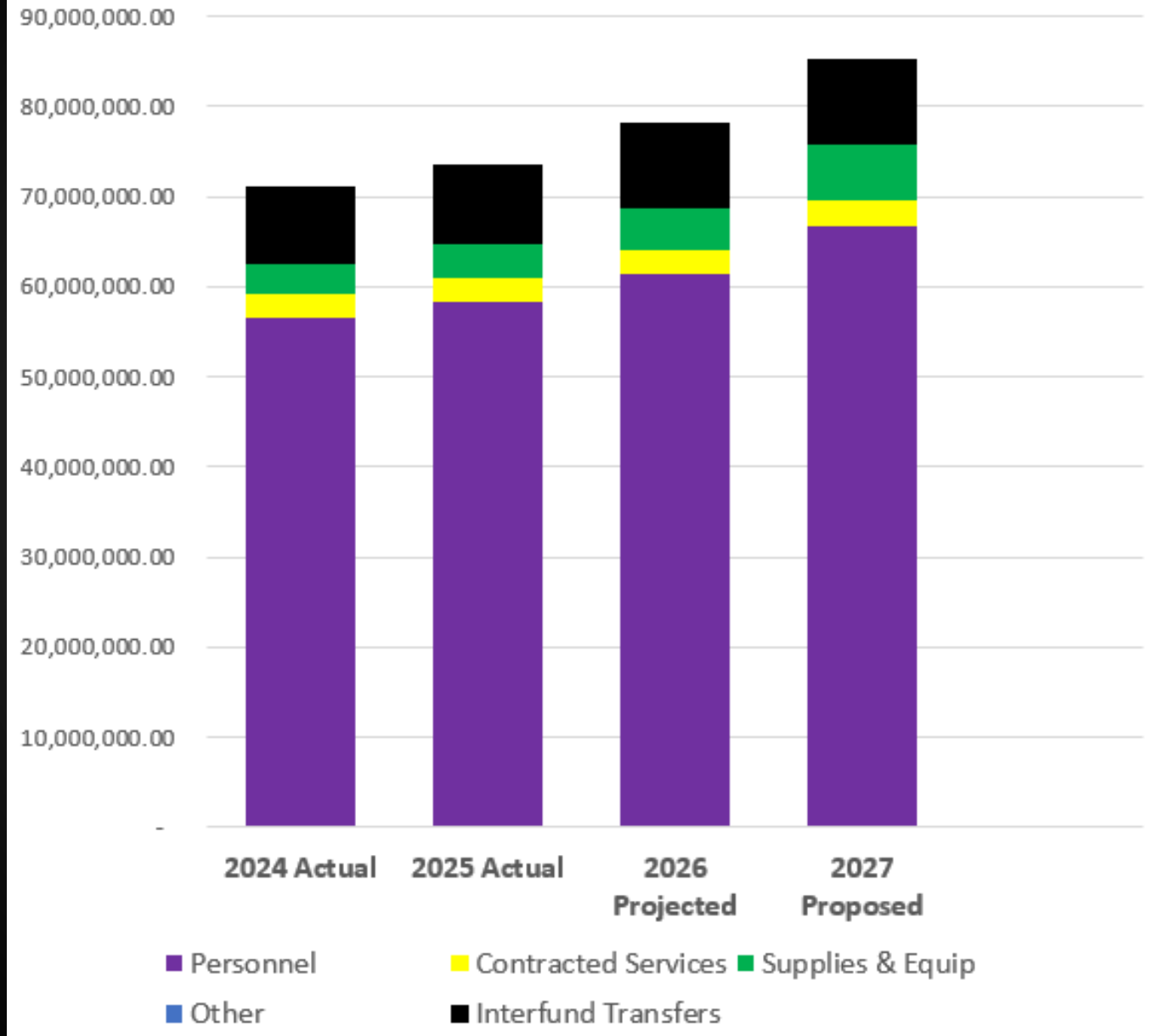
2027 Education Fund Proposed Expenditures



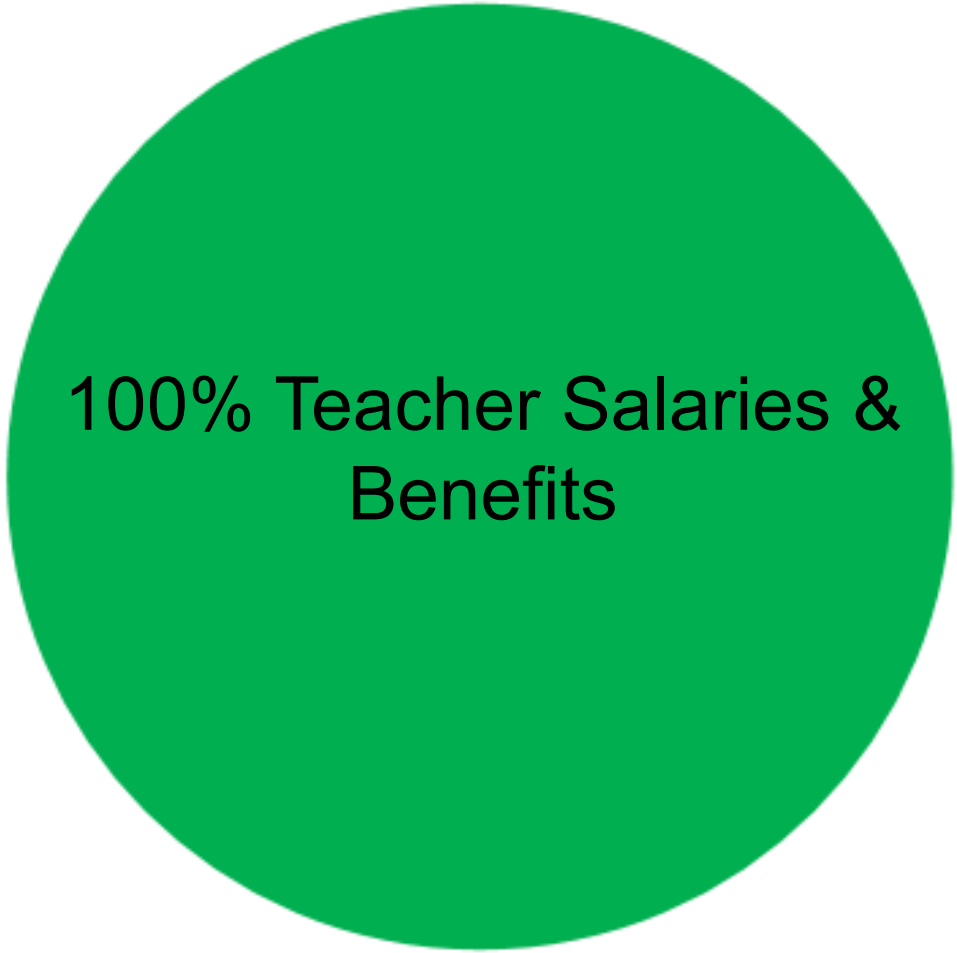
2027 Combined Education Fund and Operating Referendum Fund Proposed Expenditures



Education & Operating Referendum Fund Expenditures



2027 Operating Referendum Fund Proposed Expenditures



- Teacher Salaries & Benefits
- Instructional Support Salaries & Benefits
- Joint Services
- Purchased Services
- Supplies & Curricular Materials
- Other

WHO does our Operating Referendum pay for?

Approx. 1 in 3 teachers!

WHO does our Operating Referendum pay for?

- Elementary STEM Coaches
- Elementary Literacy Coaches
- Elementary Art Teachers
- Elementary Music Teachers
- Elementary Wellness Teachers

WHO does our Operating Referendum pay for?

- Middle School Art Teachers
- Middle School Band Teachers
- Middle School Orchestra Teachers
- Middle School Choir Teachers
- Middle School PE Teachers

WHO does our Operating Referendum pay for?

- Middle School PLTW (Project Lead the Way) Teachers
- Middle School World Language Teachers
- Middle School Instructional Coaches

WHO does our Operating Referendum pay for?

- Tech Integration Specialists
- School Counselors
- School Psychologists
- Speech Language Pathologists

WHO does our Operating Referendum pay for?

- ML Teachers
- Customized Content Teachers (CLP Program)
- Media Specialists
- Kindergarten Teachers

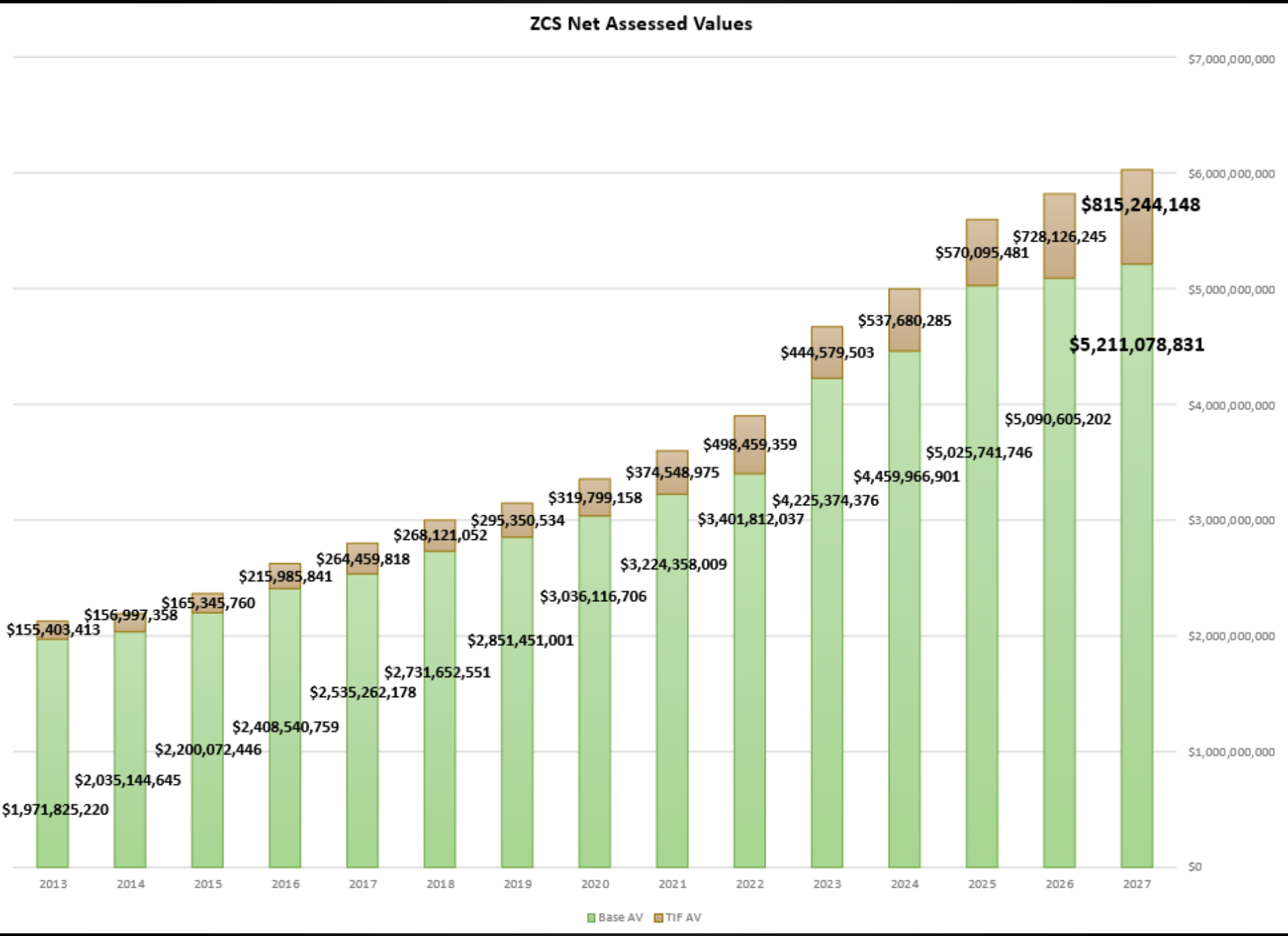
Approx. 1 in 3 teachers!

Local Funded “Buckets”

Property Tax Revenue

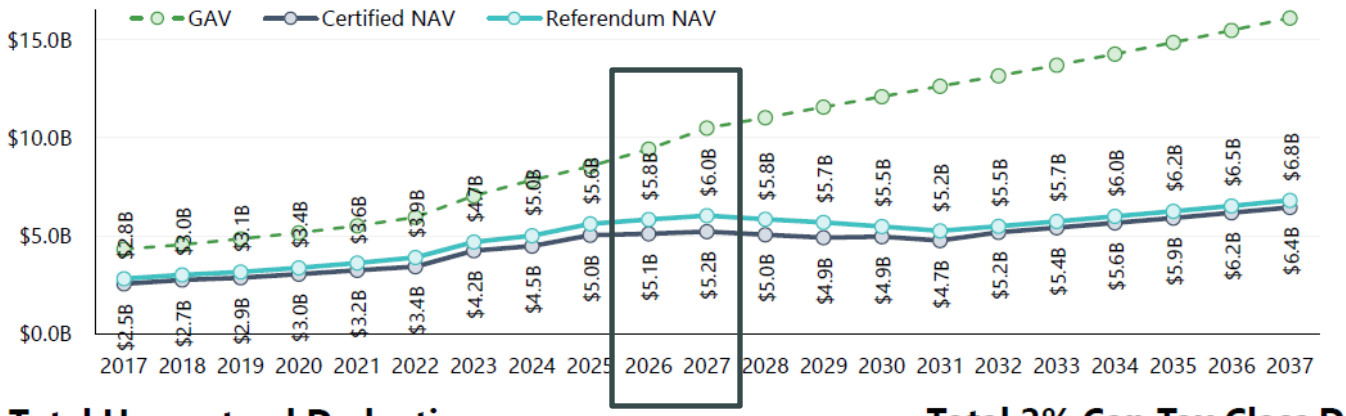
- Levy (Revenue supporting ZCS)
- Certified Net Assessed Value (CNAV)
  - Gross AV less Homeowner Deductions
- Tax Rate

Levy (Revenue)= Tax Rate * CNAV / 100


ZCS Net Assessed Values
$7,000,000,000
$6,000,000,000
$5,000,000,000
$4,000,000,000
$3,000,000,000
$2,000,000,000
$1,000,000,000
$0
$155,403,413
$156,997,358
$165,345,760
$215,985,841
$264,459,818
$268,121,052
$295,350,534
$319,799,158
$374,548,975
$498,459,359
$444,579,503
$537,680,285
$570,095,481
$728,126,245
$815,244,148
$1,971,825,220
$2,035,144,645
$2,200,072,446
$2,408,540,759
$2,535,262,178
$2,731,652,551
$2,851,451,001
$3,036,116,706
$3,224,358,009
$3,401,812,037
$4,225,374,376
$4,459,966,901
$5,025,741,746
$5,090,605,202
$5,211,078,831
2013
2014
2015
2016
2017
2018
2019
2020
2021
2022
2023
2024
2025
2026
2027
Base AV
TIF AV

Certified Net Assessed Value Projection

Pay 2017 to Pay 2037; Baseline



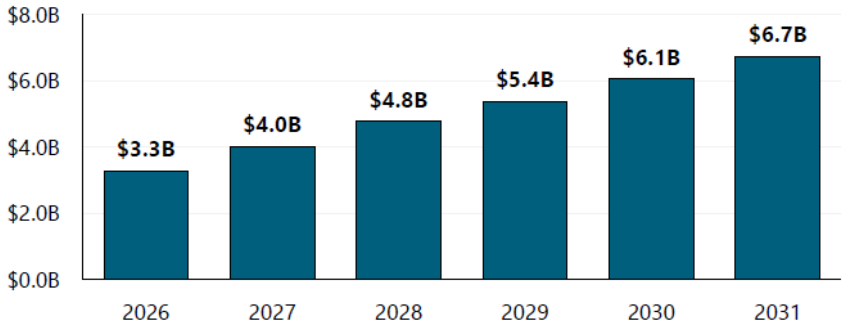
+7.47%
10-Year NAV CAGR
2017 to 2027 Actual

+2.37%
1-Year NAV Change
2026 to 2027 Actual

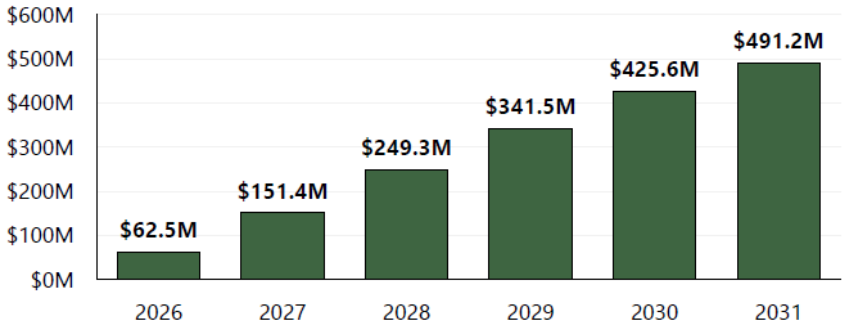
-1.40%
5-Year NAV Change
2026 to 2031 Projected

**CAGR: Compound Annual Growth Rate*

Total Homestead Deductions



Total 2% Cap Tax Class Deductions



Property Tax Caps

1% cap

RESIDENTIAL

2% cap

FARM

3% cap

COMMERCIAL

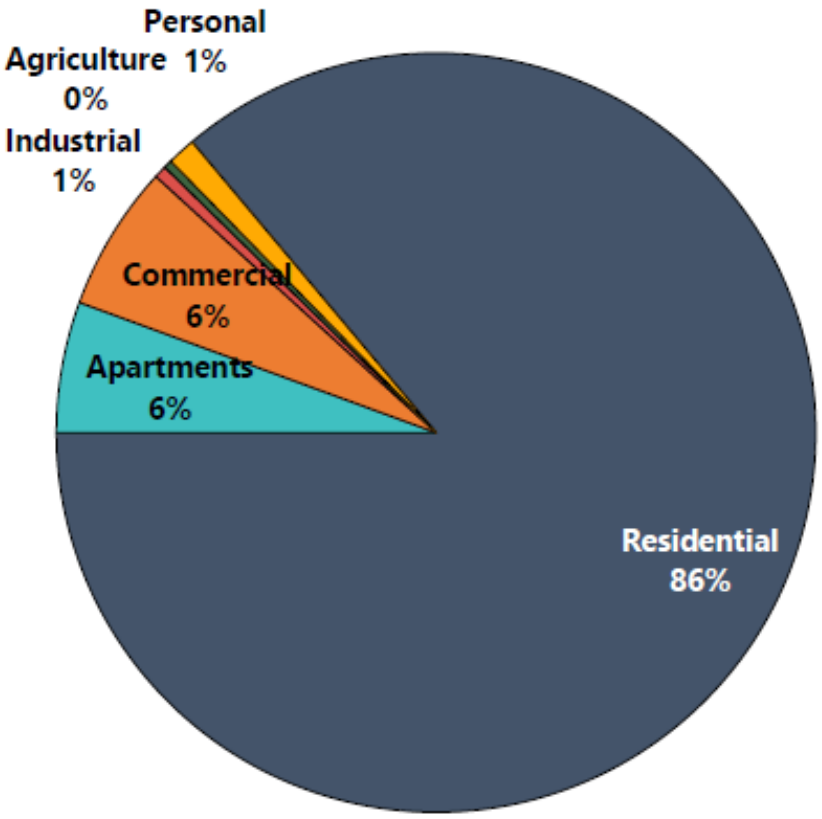
Homeowner Credit

Up to $300 per Homeowner

ZCS has approx. 10,238 Homestead Parcels

Gross Assessed Value

Pay 2027

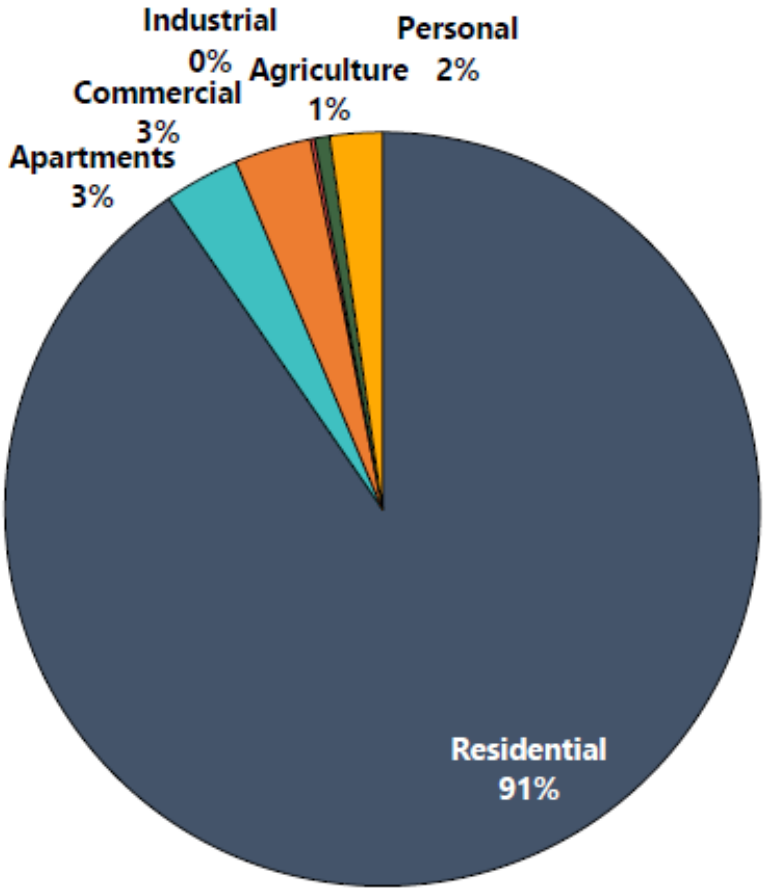


Total GAV: $10.5B

POLICY ANALYTICS LLC

Net Assessed Value without TIF Increment

Pay 2027

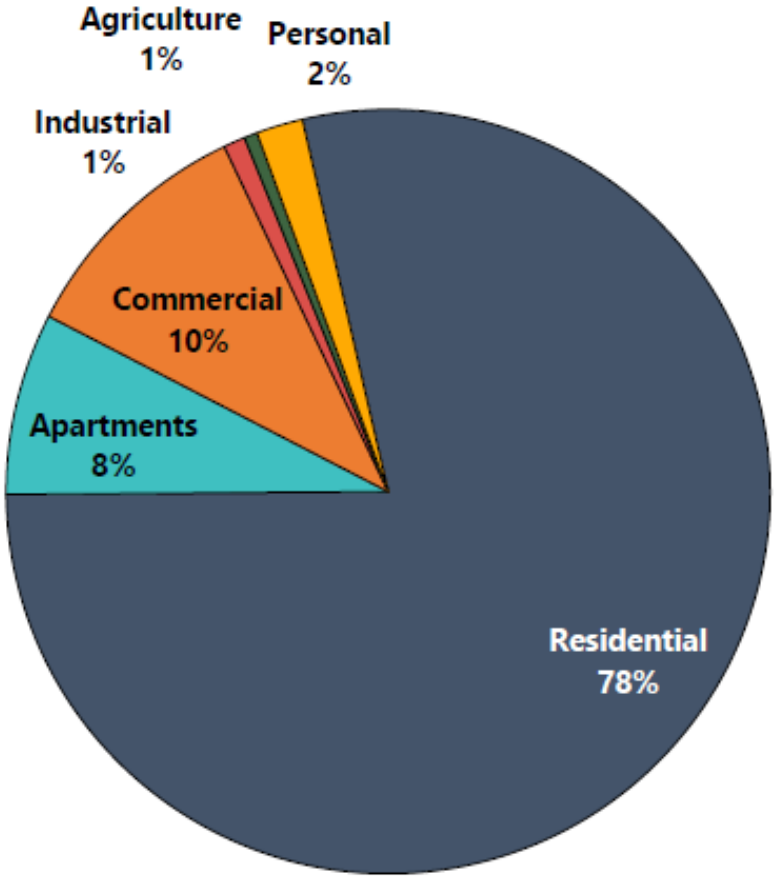


Total NAV w/o TIF: $5.3B

POLICY ANALYTICS LLC

Net Assessed Value

Pay 2027



Total NAV: $6.1B

POLICY ANALYTICS LLC

Property Tax Cap & Homeowner Credit Revenue Loss

Property Tax Caps and the Homeowner Credit are applied AFTER the CNAV is determined.

The loss is REVENUE that is NOT collectable.

The revenue loss from the Tax Caps and Homeowner Credits are shared among all the layering units that cover the parcel based on % and determined AFTER all budgets are final.

Homeowners Property Tax Rate:

ZCS

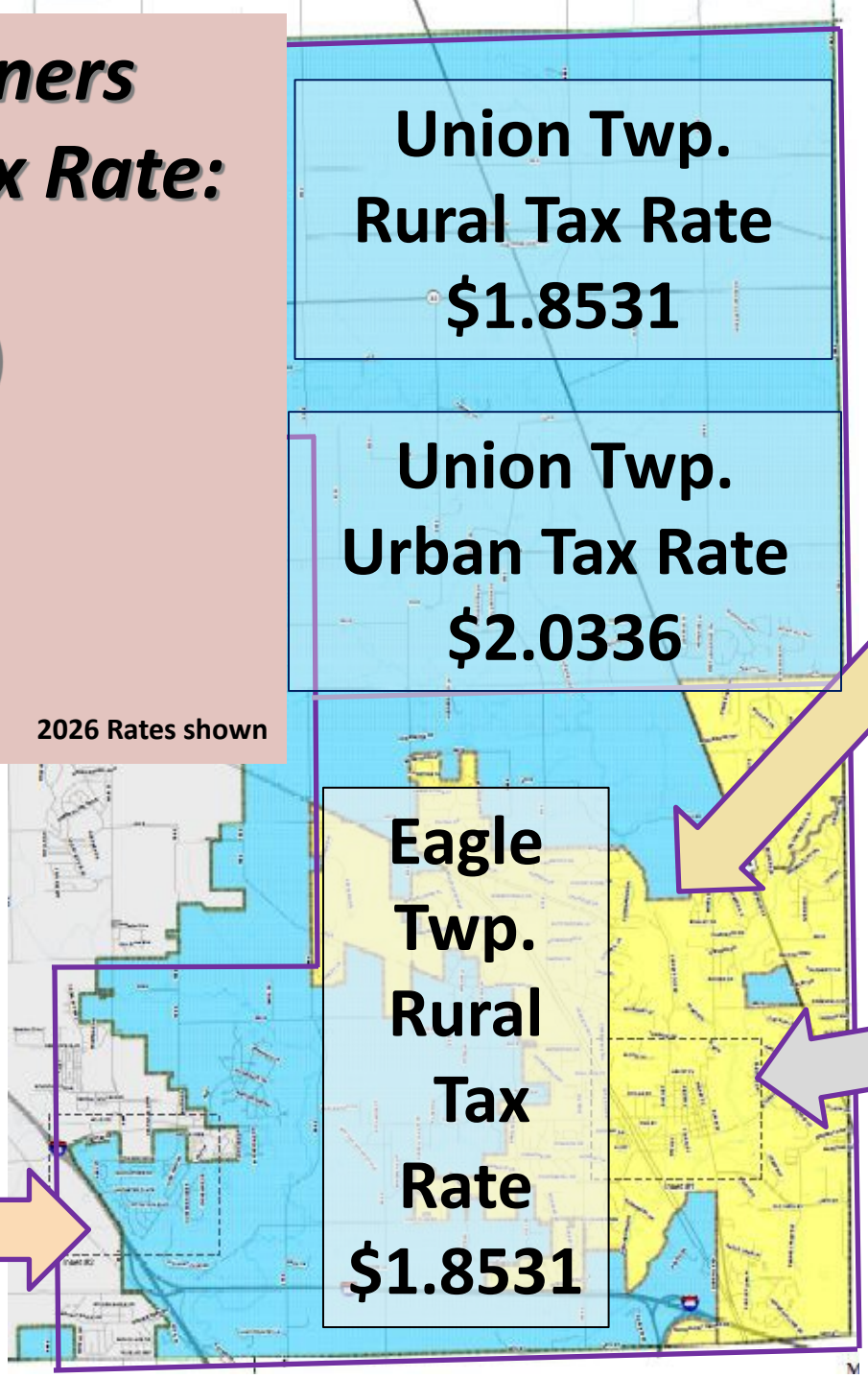
Municipal (6)

Library

County

Etc.

2026 Rates shown



Property Tax Cap & Homeowner Credit Revenue Loss

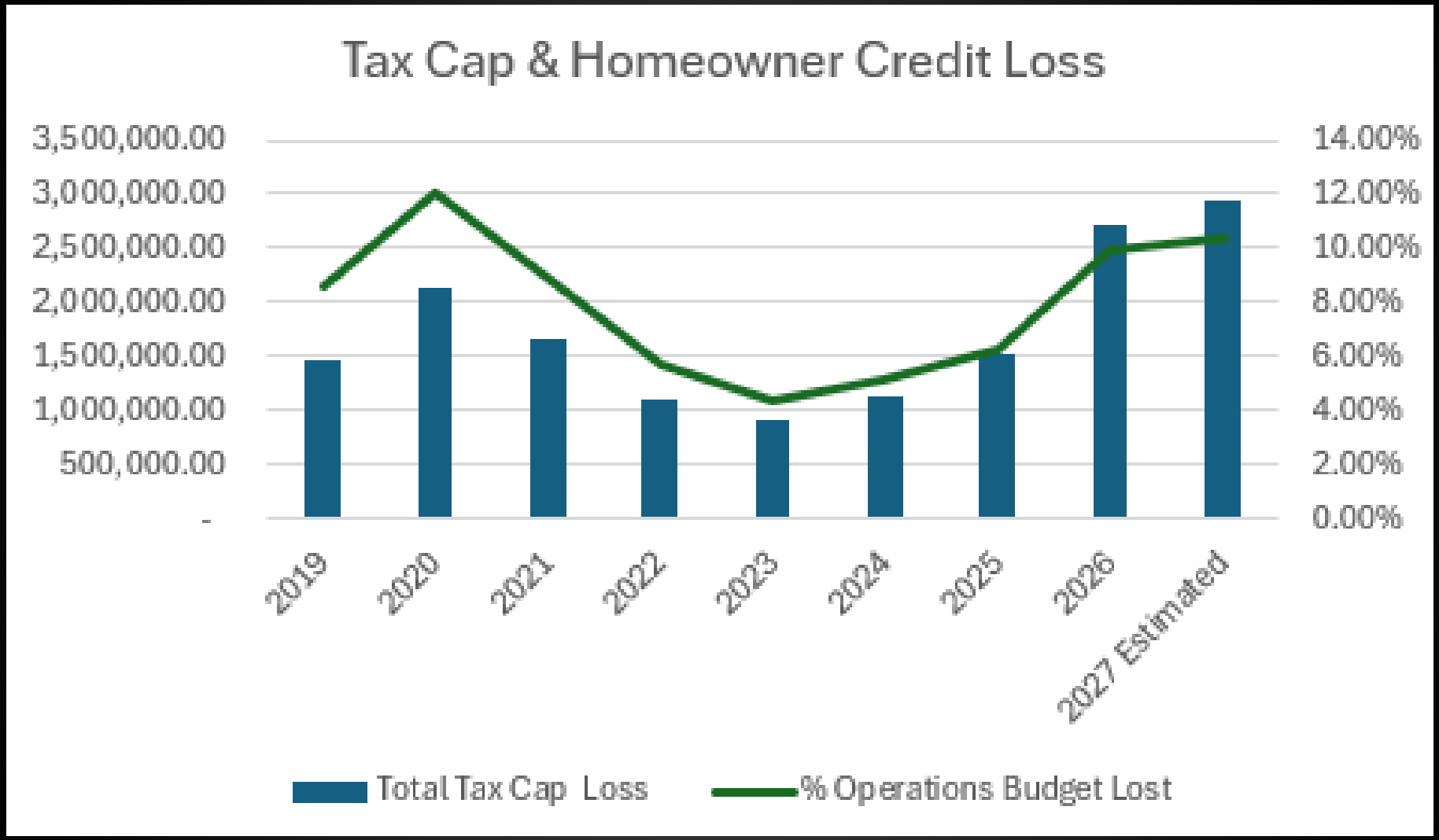
Since 2010, ZCS has lost $33.4 Million due to Property Tax Caps

Almost 3 years of Property Tax Revenue for the Operations Fund over the last 16 years!

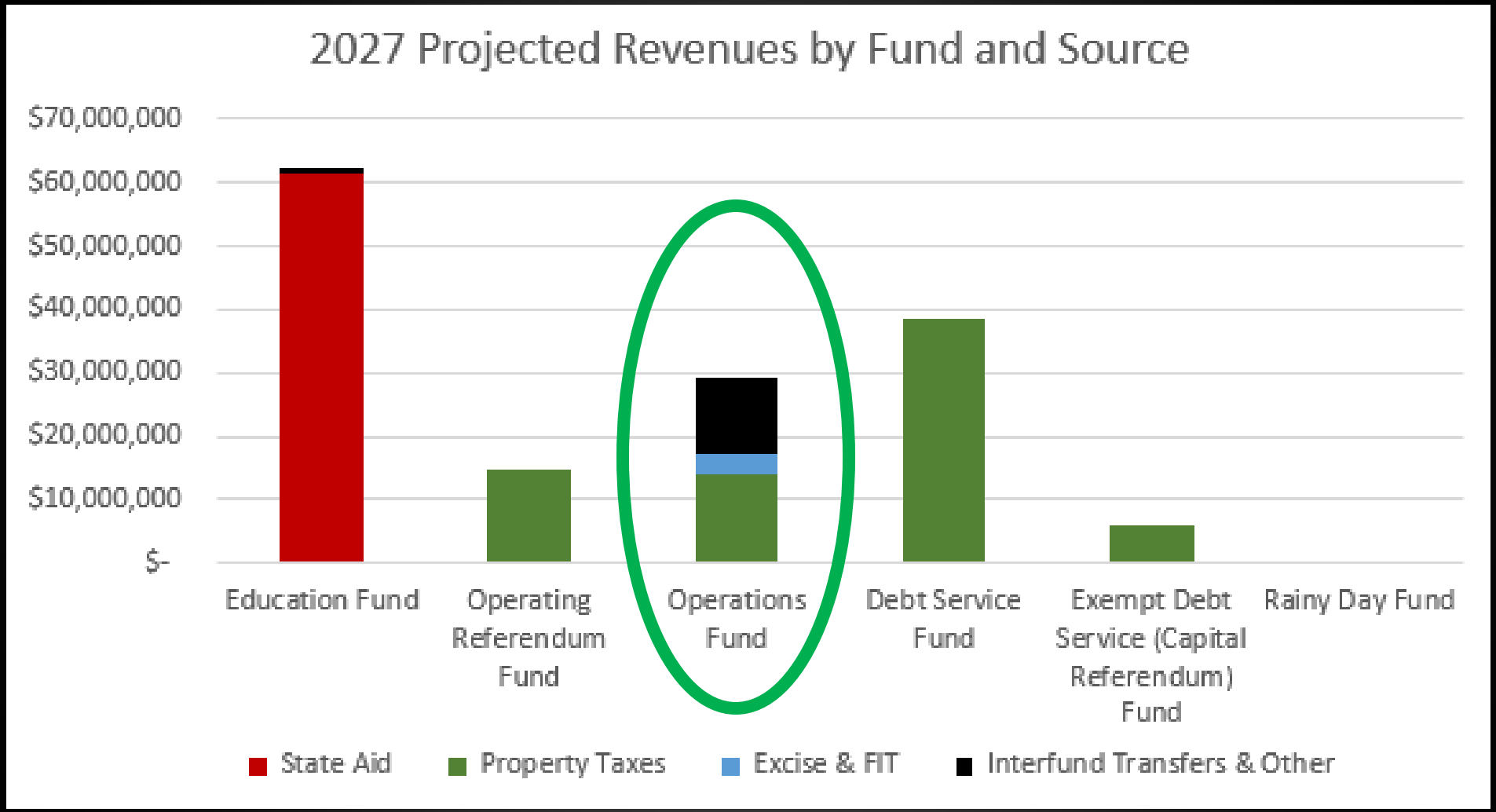
In 2027, we are projected to lose an additional $2,956,200 !

Property Tax Cap Loss: $1,126,200
Homeowner Credit Loss: $1,830,000

$378.51 per student in 2027
(based on projected enrollment)


Tax Cap & Homeowner Credit Loss
3,500,000.00
3,000,000.00
2,500,000.00
2,000,000.00
1,500,000.00
1,000,000.00
500,000.00
-
14.00%
12.00%
10.00%
8.00%
6.00%
4.00%
2.00%
0.00%
2019
2020
2021
2022
2023
2024
2025
2026
2027 Estimated
Total Tax Cap Loss
% Operations Budget Lost

Operations
Fund
Local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$20,000,000
$10,000,000
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Education Fund
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Debt Service Fund
Exempt Debt Service (Capital Referendum) Fund
Rainy Day Fund
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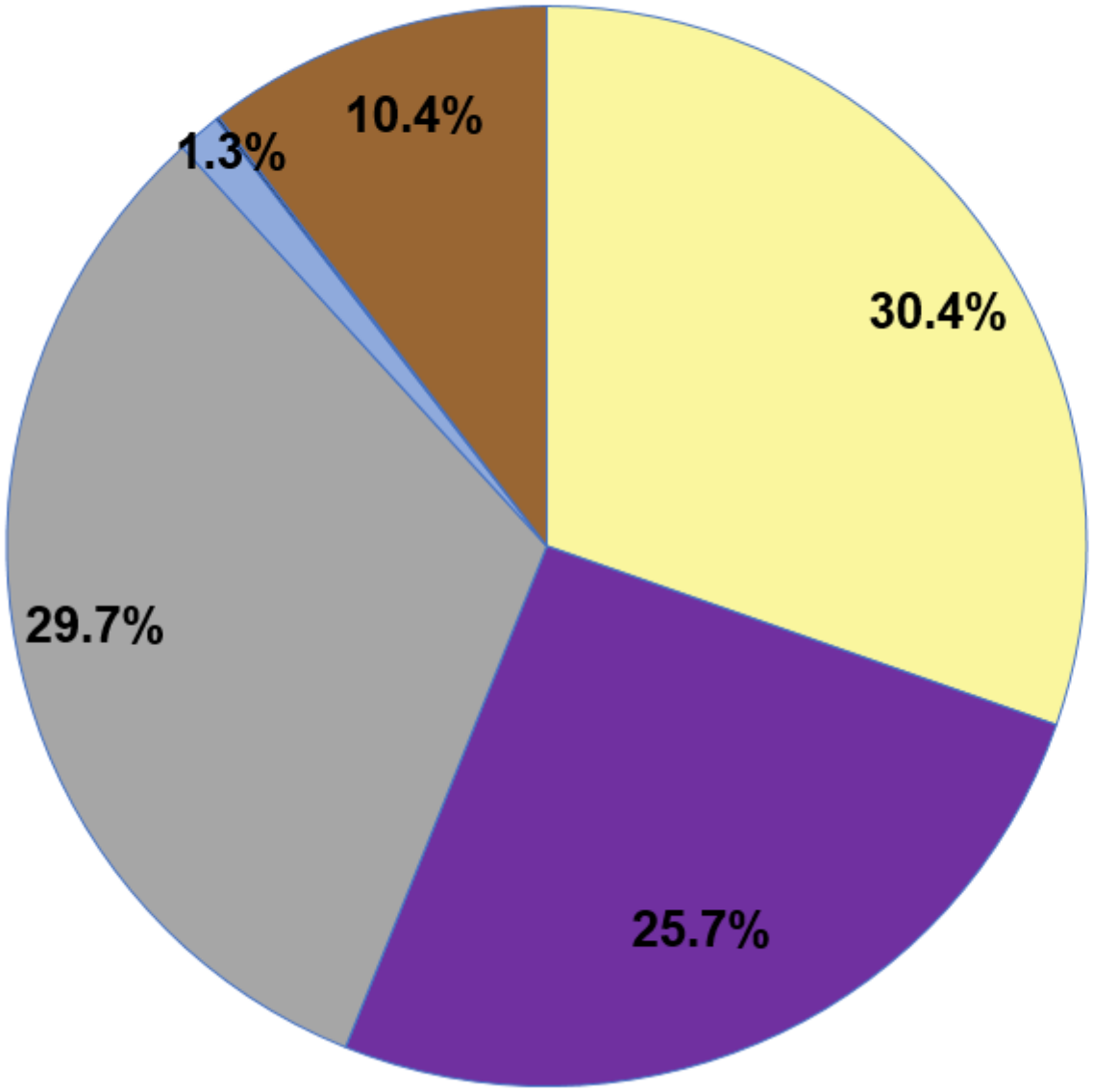
Excise & FIT
Interfund Transfers & Other

Operations Fund

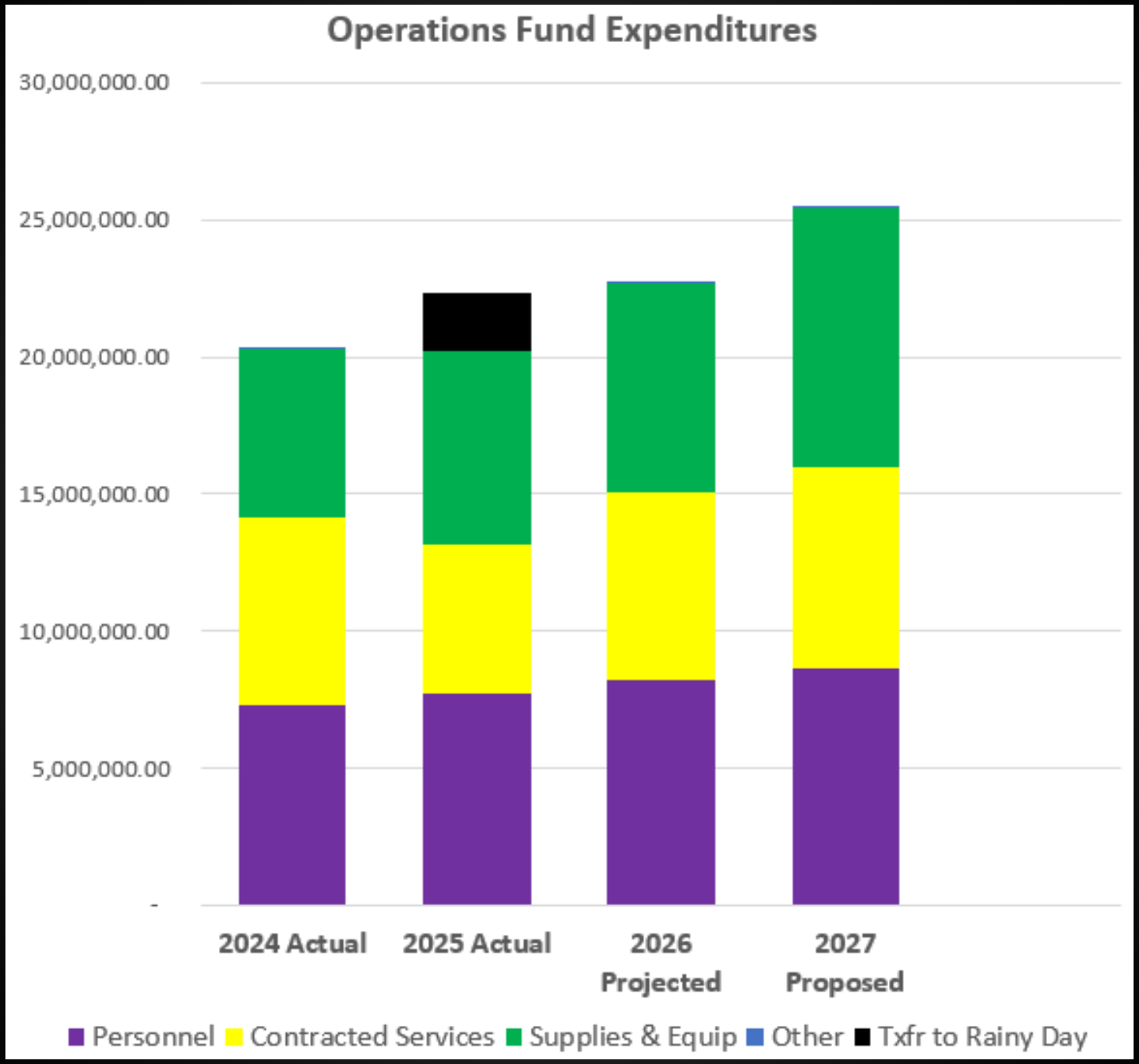
Any Cost associated with operating the district

- *Technology (non-student focused)*
- *Maintenance & Grounds*
- *Utilities*
- *Prop. & Casualty Insurance*
- *Transportation*
- *Human Resources & Business Services*

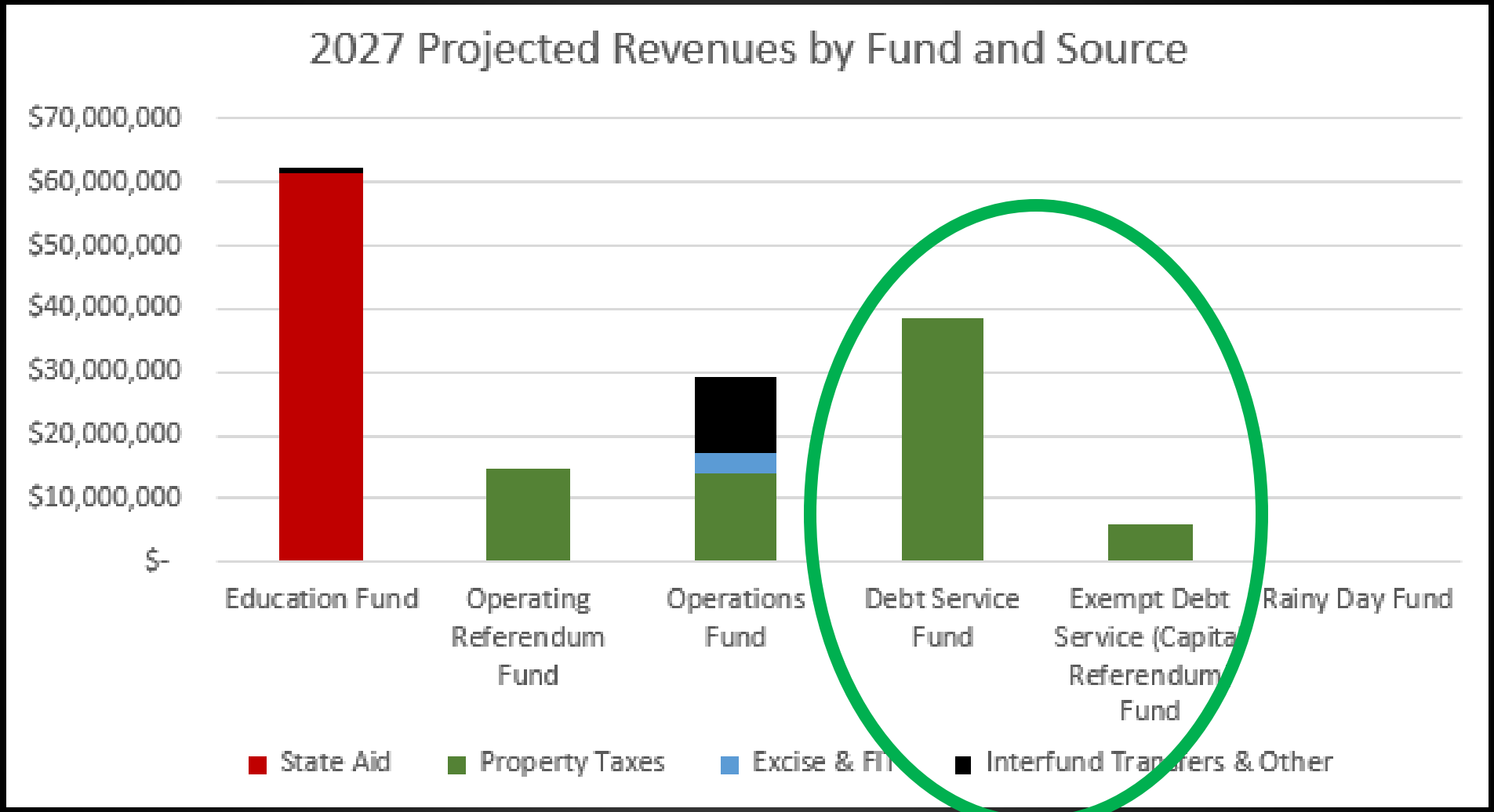
2027 Operations Fund Proposed Expenditures



- Salaries & Benefits
- Contracted Services
- Supplies & Materials
- Equip. & Capital Outlays
- Misc
- Property Tax Losses


Operations Fund Expenditures
30,000,000.00
25,000,000.00
20,000,000.00
15,000,000.00
10,000,000.00
5,000,000.00
-
2024 Actual
2025 Actual
2026 Projected
2027 Proposed
Personnel
Contracted Services
Supplies & Equip
Other
Txfr to Rainy Day

Voter approved in 2019

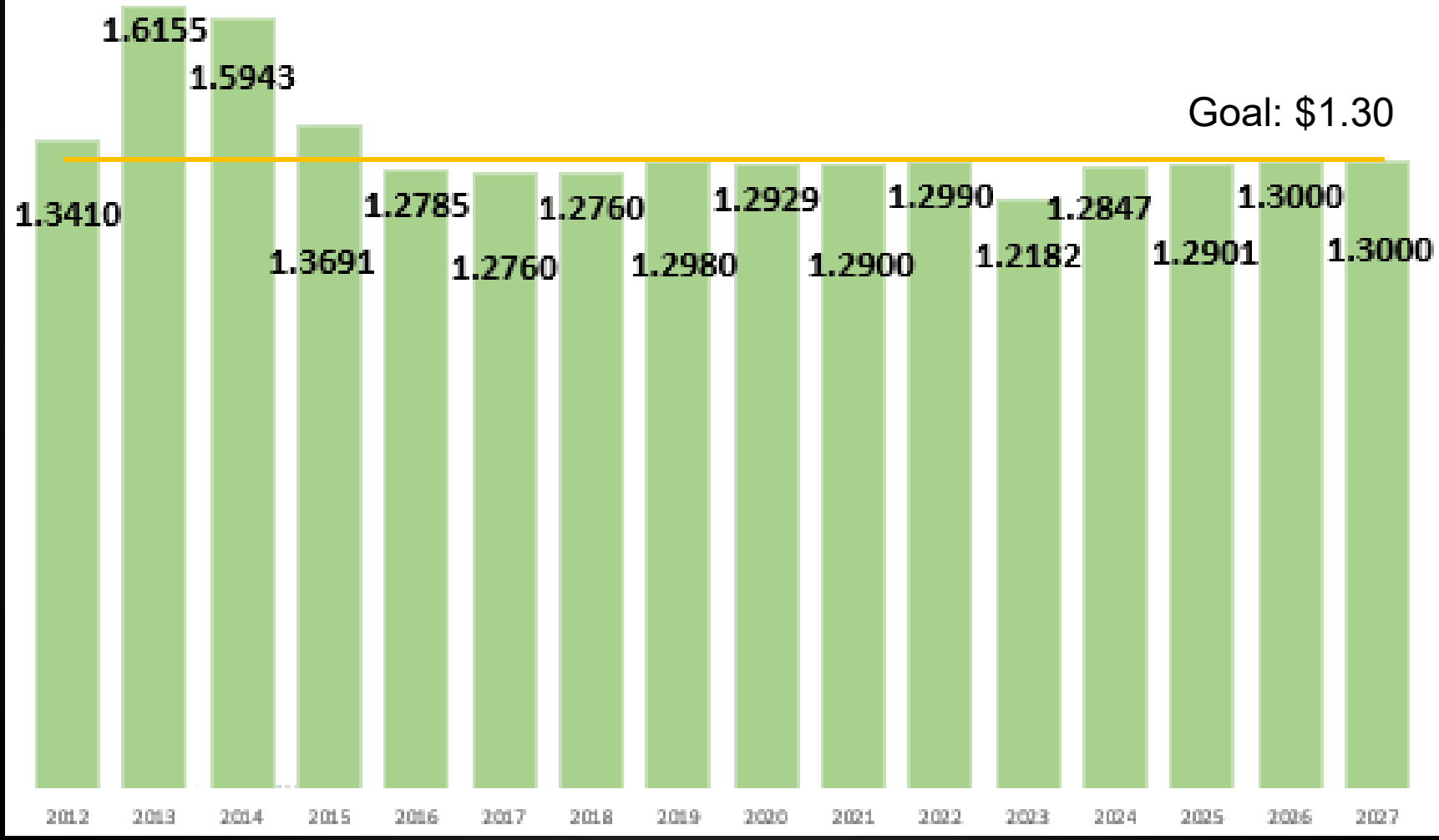

2027 Projected Revenues by Fund and Source
$70,000,000
$60,000,000
$50,000,000
$40,000,000
$30,000,000
$20,000,000
$10,000,000
$-
Education Fund
Operating Referendum Fund
Operations Fund
Debt Service Fund
Exempt Debt Service (Capita
Referendum
Fund
Rainy Day Fund
State Aid
Property Taxes
Excise & FI
Interfund Tra
fers & Other

Zionsville Community Schools
Summary of Debt
As of June 30, 2026

	Total Outstanding Debt as of 6/30/2026	Scheduled Principal & Interest to be Paid 7/1/2026 to 12/31/2026	Projected Total Outstanding Debt as of 12/31/2026	Scheduled Principal & Interest to be Paid 1/1/2027 to 12/31/2027	Projected Total Outstanding Debt as of 12/31/2027
General Obligation Bonds:					
General Obligation Bond of 2022A	PAID OFF				
General Obligation Bond of 2022B	PAID OFF				
General Obligation Bond of 2023A	PAID OFF				
General Obligation Bond of 2023B	PAID OFF				
General Obligation Bond of 2023C	PAID OFF				
General Obligation Bond of 2024 A	$ 3,187,875	$ 1,065,875	$ 2,122,000	$ 2,122,000	$ -
General Obligation Bond of 2024 B	PAID OFF				
Subtotals - General Obligation Bonds	$ 3,187,875	$ 1,065,875	$ 2,122,000	$ 2,122,000	$ -
Lease-Rental Bonds:					
Lease Rental of 2005Z	$ 11,526,000	$ -	$ 11,526,000	$ 5,760,000	$ 5,766,000
Refunding of 2012A	$ 2,355,000	$ 1,825,000	$ 530,000	$ 530,000	PAID OFF
Refunding of 2012B	$ 11,009,800	$ -	$ 11,009,800	$ -	$ 11,009,800
Refunding of 2014B	$ 11,987,000	$ 5,918,000	$ 6,069,000	$ 6,069,000	PAID OFF
Lease Rental of 2020	$ 51,103,500	$ 1,891,500	$ 49,212,000	$ 3,782,000	$ 45,430,000
Lease Rental of 2021	$ 34,137,000	$ 1,177,000	$ 32,960,000	$ 2,352,000	$ 30,608,000
Lease Rental of 2025	$ 115,032,500	$ 10,498,500	$ 104,534,000	$ 7,000,000	$ 97,534,000
Subtotals - Lease-Rental Bonds	$ 237,150,800	$ 21,310,000	$ 215,840,800	$ 25,493,000	$ 190,347,800
TOTAL LONG-TERM DEBT	**$ 240,338,675**	**$ 22,375,875**	**$ 217,962,800**	**$ 27,615,000**	**$ 190,347,800**

Capital Referendum- approved 2019

ZCS Final Tax Rate
2012-2026 Actual
2027 Proposed



Capital Projects Plan

Pursuant to IC 20-40-18-6, the **Zionsville Community Schools** plan contains a listing of all proposed capital expenditures that exceed $10,000 that are expected to be acquired within the three (3) years immediately following the year the plan was adopted.

Capital Projects Plan Adoption Date: **10/5/2026**

	Asset Description*		Acquisition Amount
1	Mower	$	105,000.00
2	Skid Steer	$	55,000.00
3	Tractor w Backhoe	$	25,000.00
4	Lift Truck	$	175,000.00
5	Stander/Hoyer Lift	$	15,000.00

Capital Projects Plan

Pursuant to IC 20-40-18-6, the **Zionsville Community Schools** plan contains a listing of all proposed projects that are capital in nature that exceed $10,000 that are expected to begin within the three (3) years immediately following the year the plan was adopted.

Capital Projects Plan Adoption Date: **10/5/2026**

	Project Description*	Estimated	Estimated End Date	Estimated Project Cost
1	Infrastructure Upd		/2029	$ 500,000.00
2	Parking lot im			$ 1,500,000.00
3				1,500,000.00
4				1,200,000.00
5	S			,000,000.00
6				750,000.00
7				600,000.00
8	Cla			350,000.00
9	Security Sy			150,000.00
10	PAC L			$ 400,000.00
11	Ceiling Repair- m		/31/2028	$ 50,000.00
12	Teacher Laptop Refresh		12/31/2029	$ 308,000.00
13	Server Upgrades	1/1/2027	12/31/2029	$ 400,000.00
14	Early Learning Center/ESC	1/1/2027	8/1/2027	$ 72,000,000.00
15	Technology Infrastructure Updates- Multiple Blgs	1/1/2027	12/31/2029	$ 1,750,000.00

Full Capital Projects Plan available at:
https://www.zcs.k12.in.us/departments/finance/budgets

Bus Replacement Plan

SCHOOL BUS REPLACEMENT PLAN
FOR THE YEARS 2027 - 2031

Pursuant to IC 20-40-18, **Zionsville Community Schools** does hereby submit to the Department of Local Government Finance the following School Bus Replacement Plan for the five (5) year period 2027 through 2031. This plan is based upon the presumption that the minimum useful life of a school bus is not less than twelve (12) years.

SECTION I
Replacement Cost of Bus/Vehicle During Specific Year

	Bus Description	Corp ID Number	Type of Bus/Vehicle per DOE "TN"	Owned or Leased	Estimated Replacement Costs				
					2027	2028	2029	2030	2031
1	BB CV 2311A	21	C	Owned	182,039				
2	BB CV 2311A	31	C	Owned	182,039				
3	Chev. Micro Bird G5	12	C	Owned	182,039				
4	BB CV 3507S	22	C	Owned	182,039				
5	BB CV 2610	32	C	Owned	182,039				
6	BB CV 2610S	33	C	Owned	182,039				
7	BB CV 3507	34	C	Owned		194,782			
8	BB CV 3507S	35	C	Owned		194,782			
9	BB CV 3507S	36	C	Owned		194,782			
10	BB CV 3507S	37	C	Owned		194,782			
11	BB CV 3507S	38	C	Owned		194,782			
12	BB CV 3507S	39	C	Owned		194,782			
13	BB CV 3507S	4	C	Owned		194,782			
14	BB CV 3507S	40	C	Owned			208,416		
15	BB CV 3507S	42	C	Owned			208,416		
16	BB CV 3507S	43	C	Owned			208,416		
17	BB CV 3507S	44	C	Owned			208,416		
18	BB CV 3507S	45	C	Owned			208,416		
19	BB CV 2610S	67	C	Owned			208,416		
20	BB CV 3507S	46	C	Owned			208,416		
21	BB CV 3507S	47	C	Owned				223,006	
22	BB CV 3507S	48	C	Owned				223,006	
23	BB CV 3507S	49	C	Owned				223,006	
24	BB CV 3507S	60	C	Owned				223,006	
25	BB CV 3507S	61	C	Owned				223,006	
				Replacement Cost Totals	1,092,234	1,363,472	1,458,915	1,115,028	-

Bus Replacement Plan

SCHOOL BUS REPLACEMENT PLAN
FOR THE YEARS 2027 - 2031

Pursuant to IC 20-40-18, **Zionsville Community Schools** does hereby submit to the Department of Local Government Finance the following School Bus Replacement Plan for the five (5) year period 2027 through 2031. This plan is based upon the presumption that the minimum useful life of a school bus is not less than twelve (12) years.

SECTION I
Replacement Cost of Bus/Vehicle During Specific Year

	Bus Description	Corp ID Number	Type of Bus/Vehicle per DOE	Estimated Replacement Costs				
					2028	2029	2030	2031
1	BB CV 3507S	62					223,006	
2	BB CV 3507S						223,006	
3	BB CV 3507S							238,616
4	BB CV 3507S							238,616
5	BB CV 3507S							238,616
6	BB CV 3507							238,616
7	BB CV 350							238,616
8	BB CV 3							238,616
9								
10								
11								
12								
13								
14								
15								
16								
17								
18								
19								
20								
21								
22								
23								
24			Replacement Cost Totals	0	0	0	446,011	1,431,696
25								
			Grand Total Replacement Cost All Pages	1,092,234	1,363,472	1,458,915	1,561,039	1,431,696

Full Bus Replacement Plan available at:
https://www.zcs.k12.in.us/departments/finance/budgets

Questions?

Regina May, SFO
Chief Financial Officer
RMay@zcs.k12.in.us
317-873-2858 x11133