



Clarke County Board of Education

Clarke County, Alabama

October 1, 2024 through September 30, 2025

Filed: May 15, 2026

ALABAMA DEPARTMENT OF
EXAMINERS of Public Accounts

Rachel Laurie Riddle, *Chief Examiner* | 334-777-0500 | www.alexaminers.gov



Rachel Laurie Riddle
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State of Alabama
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Examiners of Public Accounts

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Honorable Rachel Laurie Riddle
Chief Examiner of Public Accounts
Montgomery, Alabama 36130

Dear Madam:

An audit was conducted on the Clarke County Board of Education, Clarke County, Alabama, for the period October 1, 2024 through September 30, 2025, by Examiners David A. Quick, Crystal Speed and Allie Busby. I, David A. Quick, served as Examiner-in-Charge on the engagement, and under the authority of the *Code of Alabama 1975*, Section 41-5A-19, I hereby swear to and submit this report to you on the results of the audit.

Respectfully submitted,

David A. Quick
Examiner of Public Accounts

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Department of **Examiners of Public Accounts**

SUMMARY

Clarke County Board of Education October 1, 2024 through September 30, 2025

The Clarke County Board of Education (the “Board”) is governed by a five-member body elected by the citizens of Clarke County. The members and administrative personnel in charge of governance of the Board are listed in Exhibit 13. The Board is the governmental agency that provides general administration and supervision for Clarke County Public Schools, preschool through high school, with the exception of schools administered by the Thomasville City Board of Education.

This report presents the results of an audit the objectives of which were to determine whether the financial statements present fairly the financial position and results of financial operations and whether the Board complied with applicable laws and regulations. The audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in ***Government Auditing Standards*** issued by the Comptroller General of the United States, as well as the requirements of the Department of Examiners of Public Accounts under the authority of the ***Code of Alabama 1975***, Section 41-5A-12.

An unmodified opinion was issued on the financial statements, which means that the Board’s financial statements present fairly, in all material respects, its financial position and the results of its operations for the fiscal year ended September 30, 2025.

Tests performed during the audit did not disclose any significant instances of noncompliance with applicable state and local laws and regulations.

EXIT CONFERENCE

Board members and administrative personnel, as reflected on Exhibit 13, were invited to discuss the results of this report at an exit conference. Individuals in attendance were Ashlie Flowers, Superintendent; Carmen Rotch, Chief School Financial Officer; and Darryl Perryman, Board Member. Also in attendance were the following representatives from the Department of Examiners of Public Accounts: Stephanie Jenkins, Audit Manager; Crystal Speed, Examiner; and Allie Busby, Examiner.

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Independent Auditor's Report

Independent Auditor's Report

Members of the Clarke County Board of Education,
Superintendent and Chief School Financial Officer
Grove Hill, Alabama

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Clarke County Board of Education, as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Clarke County Board of Education's basic financial statements as listed in the table of contents as Exhibits 1 through 6.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Clarke County Board of Education, as of September 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in ***Government Auditing Standards***, issued by the Comptroller General of the United States (***Government Auditing Standards***). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Clarke County Board of Education and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Clarke County Board of Education's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and ***Government Auditing Standards*** will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and ***Government Auditing Standards***, we:

- ◆ exercise professional judgment and maintain professional skepticism throughout the audit.
- ◆ identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- ◆ obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Clarke County Board of Education's internal control. Accordingly, no such opinion is expressed.

- ◆ evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- ◆ conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Clarke County Board of Education's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

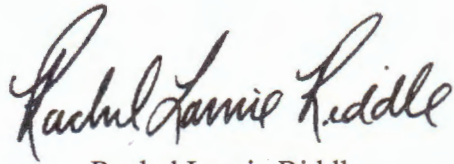
Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Schedule of the Employer's Proportionate Share of the Collective Net Pension Liability, the Schedule of the Employer's Proportionate Share of the Net Other Postemployment Benefits (OPEB) Liability, the Schedules of the Employer's Contributions and the Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Exhibits 7 through 12), be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Other Reporting Required by Government Auditing Standards

In accordance with ***Government Auditing Standards***, we have also issued our report dated April 15, 2026, on our consideration of the Clarke County Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clarke County Board of Education's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with ***Government Auditing Standards*** in considering the Clarke County Board of Education's internal control over financial reporting and compliance.

A handwritten signature in black ink, reading "Rachel Laurie Riddle". The signature is written in a cursive, flowing style.

Rachel Laurie Riddle
Chief Examiner
Department of Examiners of Public Accounts

Montgomery, Alabama

April 15, 2026

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Basic Financial Statements

Statement of Net Position

September 30, 2025

	Governmental Activities
<u>Assets</u>	
Cash and Cash Equivalents	\$ 8,444,619.69
Investments	13,309.57
Ad Valorem Property Taxes Receivable	5,230,005.85
Receivables (Note 4)	694,166.44
Inventories	123,789.14
Other Assets	503.52
Capital Assets (Note 5):	
Nondepreciable	3,236,124.70
Depreciable, Net	38,296,635.47
Total Assets	<u>56,039,154.38</u>
<u>Deferred Outflows of Resources</u>	
Loss on Refunding of Debt	31,671.02
Employer Pension Contribution	2,249,922.12
Proportionate Share of Collective Deferred Outflows Related to Net Pension Liability	4,016,000.00
Employer Other Postemployment Benefits (OPEB) Contribution	774,943.00
Proportionate Share of Collective Deferred Outflows Related to Net Other	
Postemployment Benefits (OPEB) Liability	17,899,114.00
Total Deferred Outflows of Resources	<u>24,971,650.14</u>
<u>Liabilities</u>	
Accounts Payable	30,496.66
Unearned Revenue	21,863.25
Salaries and Benefits Payable	2,224,321.08
Accrued Interest Payable	109,197.48
Long-Term Liabilities (Note 9):	
Portion Due or Payable Within One Year	1,352,129.91
Portion Due or Payable After One Year	69,581,945.01
Total Liabilities	<u>73,319,953.39</u>
<u>Deferred Inflows of Resources</u>	
Unavailable Revenue - Property Taxes	5,230,005.85
Proportionate Share of Collective Deferred Inflows Related to Net Pension Liability	5,070,000.00
Proportionate Share of Collective Deferred Inflows Related to Net Other	
Postemployment Benefits (OPEB) Liability	10,745,680.00
Total Deferred Inflows of Resources	<u>\$ 21,045,685.85</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

	Governmental Activities
<u>Net Position</u>	
Net Investment in Capital Assets	\$ 18,781,326.27
Restricted for:	
Capital Projects	212,979.51
Child Nutrition	415,751.91
Other Purposes	3,089,489.26
Unrestricted	<u>(35,854,381.67)</u>
Total Net Position	<u><u>\$ (13,354,834.72)</u></u>

Statement of Activities
For the Year Ended September 30, 2025

Functions/Programs	Expenses	Program Revenues		Capital Grants and Contributions	Net (Expenses) Revenues and Changes in Net Position Total Governmental Activities
		Charges for Services	Operating Grants and Contributions		
Governmental Activities					
Instruction	\$ 15,889,991.05	\$ 300,457.34	\$ 11,689,950.68	\$ 568,809.92	\$ (3,330,773.11)
Instructional Support	7,204,967.30	265,199.17	5,376,393.35		(1,563,374.78)
Operation and Maintenance	3,740,828.09	73,002.56	3,224,954.16	82,189.00	(360,682.37)
Auxiliary Services:					
Student Transportation	2,948,773.01	108,285.38	2,437,416.84	371,469.00	(31,601.79)
Food Service	2,769,517.19	2,256,171.91	118,267.71		(395,077.57)
General Administrative and Central Support	1,733,701.48		892,999.49		(840,701.99)
Interest and Fiscal Charges	744,548.77				(744,548.77)
Other Expenses	1,135,443.11	254,525.00	875,710.75		(5,207.36)
Total Governmental Activities	<u>\$ 36,167,770.00</u>	<u>\$ 3,257,641.36</u>	<u>\$ 24,615,692.98</u>	<u>\$ 1,022,467.92</u>	<u>(7,271,967.74)</u>
General Revenues:					
Taxes:					
Property Taxes for General Purposes					5,746,078.99
Sales Tax					1,528,370.64
Other Taxes					221,209.22
Investment Earnings					302,154.49
Miscellaneous					865,245.39
Total General Revenues					<u>8,663,058.73</u>
Changes in Net Position					1,391,090.99
Net Position - Beginning of Year					<u>(14,745,925.71)</u>
Net Position - End of Year					<u>\$ (13,354,834.72)</u>

The accompanying Notes to the Financial Statements are an integral part of this statement.

Balance Sheet
Governmental Funds
September 30, 2025

	General Fund	Special Revenue Fund	Other Governmental Funds	Total Governmental Funds
<u>Assets</u>				
Cash and Cash Equivalents	\$ 7,258,533.79	\$ 970,080.92	\$ 216,004.98	\$ 8,444,619.69
Investments		13,309.57		13,309.57
Ad Valorem Property Taxes Receivable	5,230,005.85			5,230,005.85
Receivables (Note 4)	213,652.39	480,514.05		694,166.44
Due from Other Funds	213,970.80			213,970.80
Inventories		123,789.14		123,789.14
Other Assets	503.52			503.52
Total Assets	12,916,666.35	1,587,693.68	216,004.98	14,720,365.01
<u>Liabilities, Deferred Inflows of Resources and Fund Balances</u>				
<u>Liabilities</u>				
Accounts Payable	30,496.66			30,496.66
Due to Other Funds		213,970.80		213,970.80
Unearned Revenues	18,628.15	3,235.10		21,863.25
Salaries and Benefits Payable	2,097,108.93	127,212.15		2,224,321.08
Total Liabilities	2,146,233.74	344,418.05		2,490,651.79
<u>Deferred Inflows of Resources</u>				
Unavailable Revenue - Property Taxes	5,230,005.85			5,230,005.85
Total Deferred Inflows of Resources	5,230,005.85			5,230,005.85
<u>Fund Balances</u>				
Nonspendable:				
Inventories		123,789.14		123,789.14
Restricted:				
Debt Service			3,025.47	3,025.47
Capital Projects			212,979.51	212,979.51
Child Nutrition		291,962.77		291,962.77
Other Purposes	3,089,489.26			3,089,489.26
Assigned:				
Local Schools		827,523.72		827,523.72
Unassigned	2,450,937.50			2,450,937.50
Total Fund Balances	5,540,426.76	1,243,275.63	216,004.98	6,999,707.37
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 12,916,666.35	\$ 1,587,693.68	\$ 216,004.98	\$ 14,720,365.01

The accompanying Notes to the Financial Statements are an integral part of this statement.

***Reconciliation of the Balance Sheet of Governmental Funds to the
Statement of Net Position
September 30, 2025***

Total Fund Balances - Governmental Funds (Exhibit 3) \$ 6,999,707.37

Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1)
are different because:

Capital assets used in governmental activities are not financial resources and, therefore,
are not reported as assets in governmental funds.

The Cost of Capital Assets is	\$ 71,680,352.69	
Accumulated Depreciation is	<u>(30,147,592.52)</u>	
		41,532,760.17

Losses on refunding of debt are reported as deferred outflows of resources and are not
available to pay for current-period expenditures and, therefore, are deferred on the
Statement of Net Position. 31,671.02

Deferred outflows and inflows of resources related to pensions are applicable to future
periods and, therefore, are not reported in the governmental funds. 1,195,922.12

Deferred outflows and inflows of resources related to Other Postemployment
Benefits (OPEB) are applicable to future periods and, therefore, are not reported
in the governmental funds. 7,928,377.00

Long-term liabilities, including bonds/warrants payable, net pension obligations and
OPEB obligations, are not due and payable in the current period and, therefore, are
not reported as liabilities in the funds.

Current Portion of Long-Term Debt	\$ 1,352,129.91	
Noncurrent Portion of Long-Term Debt	<u>69,581,945.01</u>	
		(70,934,074.92)

Interest on long-term debt is not accrued in the funds but rather is recognized as an
expenditure when due.

Accrued Interest Payable	<u>(109,197.48)</u>
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Total Net Position - Governmental Activities (Exhibit 1) \$ (13,354,834.72)

The accompanying Notes to the Financial Statements are an integral part of this statement.

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended September 30, 2025

	General Fund	Special Revenue Fund	Other Governmental Funds	Total Governmental Funds
Revenues				
State	\$ 21,362,399.68	\$ 105,916.59	\$ 1,020,966.92	\$ 22,489,283.19
Federal	174,173.29	4,972,401.22		5,146,574.51
Local	7,905,833.61	1,771,585.98	998.50	9,678,418.09
Other	227,857.77	16,727.43		244,585.20
Total Revenues	29,670,264.35	6,866,631.22	1,021,965.42	37,558,860.99
Expenditures				
Current:				
Instruction	12,057,102.11	2,138,001.32		14,195,103.43
Instructional Support	6,040,891.68	1,060,156.45		7,101,048.13
Operation and Maintenance	3,449,778.45	149,887.98	82,189.00	3,681,855.43
Auxiliary Services:				
Student Transportation	2,544,975.90	64,306.28		2,609,282.18
Food Service	18,372.24	2,934,383.88		2,952,756.12
General Administrative and Central Support	1,525,548.45	231,683.56		1,757,232.01
Other	573,484.77	554,452.38		1,127,937.15
Capital Outlay	455,504.88	98,191.42	1,124,694.63	1,678,390.93
Debt Service:				
Principal Retirement			1,325,254.42	1,325,254.42
Interest and Fiscal Charges			653,972.21	653,972.21
Total Expenditures	26,665,658.48	7,231,063.27	3,186,110.26	37,082,832.01
Excess (Deficiency) of Revenues Over Expenditures	3,004,605.87	(364,432.05)	(2,164,144.84)	476,028.98
Other Financing Sources (Uses)				
Indirect Cost	273,165.03			273,165.03
Transfers In	78,710.47	655,000.00	1,154,834.85	1,888,545.32
Transfers Out	(1,809,834.85)	(78,710.47)		(1,888,545.32)
Total Other Financing Sources (Uses)	(1,457,959.35)	576,289.53	1,154,834.85	273,165.03
Net Changes in Fund Balances	1,546,646.52	211,857.48	(1,009,309.99)	749,194.01
Fund Balances - Beginning of Year	3,993,780.24	1,031,418.15	1,225,314.97	6,250,513.36
Fund Balances - End of Year	\$ 5,540,426.76	\$ 1,243,275.63	\$ 216,004.98	\$ 6,999,707.37

The accompanying Notes to the Financial Statements are an integral part of this statement.

***Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended September 30, 2025***

Net Changes in Fund Balances - Total Governmental Funds (Exhibit 5) \$ 749,194.01

Amounts reported for governmental activities in the Statement of Activities (Exhibit 2)
are different because:

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlays in the period.

Capital Outlays	\$ 1,678,390.93	
Depreciation Expense	<u>(2,052,594.00)</u>	
		(374,203.07)

Repayment of debt principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities. 1,325,254.42

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Accrued Interest Payable, Current Year Increase/(Decrease)	\$ (4,436.54)	
Amortization of Loss on Refunding	95,013.10	
Pension Expense, Current Year Increase/(Decrease)	950,084.81	
OPEB Expense, Current Year Increase/(Decrease)	<u>(731,507.00)</u>	
		<u>(309,154.37)</u>

Change in Net Position of Governmental Activities (Exhibit 2) \$ 1,391,090.99

The accompanying Notes to the Financial Statements are an integral part of this statement.

Notes to the Financial Statements

For the Year Ended September 30, 2025

Note 1 – Summary of Significant Accounting Policies

The financial statements of the Clarke County Board of Education (the “Board”) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government’s accounting policies are described below.

A. Reporting Entity

The Board is governed by a separately elected board composed of five members elected by the qualified electors of the County. The Board is responsible for the general administration and supervision of the public schools for the educational interests of the County (with the exception of cities having a city board of education).

Generally accepted accounting principles (GAAP) require that the financial reporting entity consist of the primary government and its component units. Accordingly, the accompanying financial statements present the Board (a primary government).

Component units are legally separate organizations for which the elected officials of the primary government are financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete. Based on the application of these criteria, there are no component units which should be included as part of the financial reporting entity of the Board.

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the Board. These statements include the financial activities of the overall government. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

Notes to the Financial Statements

For the Year Ended September 30, 2025

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Board's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The Board does not allocate indirect expenses to the various functions. Program revenues include (a) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or program and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements

The fund financial statements provide information about the Board's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds in the Other Governmental Funds' column.

The Board reports the following major governmental funds:

- ◆ **General Fund** – The General Fund is the primary operating fund of the Board. It is used to account for all financial resources except those required to be accounted for in another fund. The Board primarily receives revenues from the Education Trust Fund (ETF) and local taxes. Amounts appropriated from the ETF were allocated to the school board on a formula basis.
- ◆ **Special Revenue Fund** – This fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. Various federal and local funding sources are included in this fund. Some of the significant federal funding sources include the federal funds that are received for Special Education, Title I, and the Child Nutrition Program in addition to various smaller grants, which are required to be spent for the purposes of the applicable federal grants. Also included in this fund are the public and non-public funds received by the local schools which are generally not considered restricted or committed.

Notes to the Financial Statements

For the Year Ended September 30, 2025

The Board reports the following fund types in the Other Governmental Funds' column:

Governmental Fund Types

- ◆ **Debt Service Fund** – This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest and the accumulation of resources for principal and interest payments maturing in future years.
- ◆ **Capital Projects Fund** – This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets. Also included in this fund are Alabama Department of Education appropriations which are restricted to their use.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the Board gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Board considers revenues to be available when they are collected within sixty (60) days of the end of the current fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. General long-term debt issued, notes from direct borrowings issued, and acquisitions under leases are reported as other financing sources.

Notes to the Financial Statements

For the Year Ended September 30, 2025

Under the terms of grant agreements, the Board funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the Board's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balances

1. Deposits and Investments

Cash and cash equivalents include cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Statutes authorize the Board to invest in obligations of the U. S. Treasury, obligations of any state of the United States, general obligations of any Alabama county or city board of education secured by the pledge of the three-mill school tax and certificates of deposit.

Investments are reported at fair value, based on quoted market prices, except for money market investments and repurchase agreements, which are reported at amortized cost. The Board reports all money market investments – U. S. Treasury bills and bankers' acceptances having a remaining maturity at time of purchase of one year or less – at amortized cost.

2. Receivables

Sales tax receivables are based on the amounts collected within 60 days after year-end.

Millage rates for property taxes are levied at the first regular meeting of the County Commission in February of the initial year of the levy. Property is assessed for taxation as of October 1 of the preceding year based on the millage rates established by the County Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31. Amounts receivable, net of estimated refunds and estimated uncollectible amounts, are recorded for the property taxes levied in the current year. However, since the amounts are not available to fund current year operations, the revenue is deferred and recognized in the subsequent fiscal year when the taxes are both due and collectible and available to fund operations.

Receivables due from other governments include amounts due from grantors for grants issued for specific programs and taxes from local governments.

Notes to the Financial Statements

For the Year Ended September 30, 2025

3. Inventories

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

4. Capital Assets

Capital assets, which include property and equipment, are reported in the government-wide financial statements. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Major outlays of capital assets and improvements are capitalized as projects are constructed.

Depreciation on all assets is provided on the straight-line basis over the assets estimated useful life. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts) and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Threshold	Estimated Useful Life
Land Improvements	\$50,000	20 years
Buildings	\$50,000	25 – 50 years
Building Improvements	\$50,000	5 – 30 years
Equipment and Furniture	\$ 5,000	5 – 20 years
Vehicles	\$ 5,000	8 – 10 years

5. Deferred Outflows of Resources

Deferred outflows of resources are reported in the Statement of Net Position. Deferred outflows of resources are defined as a consumption of net position by the government that is applicable to a future reporting period. Deferred outflows of resources increase net position, similar to assets.

6. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position.

Notes to the Financial Statements

For the Year Ended September 30, 2025

7. Deferred Inflows of Resources

Deferred inflows of resources are reported in the government-wide and fund financial statements. Deferred inflows of resources are defined as an acquisition of net position/fund balances by the government that is applicable to a future reporting period. Deferred inflows of resources decrease net position/fund balances, similar to liabilities.

8. Net Position/Fund Balances

Net position is reported on the government-wide financial statements and is required to be classified for accounting and reporting purposes into the following categories:

- ◆ **Net Investment in Capital Assets** – Capital assets minus accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction or improvement of those assets plus or minus any deferred outflows of resources and deferred inflows of resources that are attributable to those assets or related debt. Any significant unspent related debt proceeds and any deferred outflows or inflows at year-end related to capital assets are not included in this calculation.
- ◆ **Restricted** – Constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.
- ◆ **Unrestricted** – The net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted portion of net position. Assignments and commitments of unrestricted net position should not be reported on the face of the Statement of Net Position.

Fund balance is reported in governmental funds in the fund financial statements under the following five categories:

- a) Nonspendable fund balances include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Examples of nonspendable fund balance reserves for which fund balance shall not be available for financing general operating expenditures include inventories, prepaid items, and long-term receivables.
- b) Restricted fund balances consist of amounts that are subject to externally enforceable legal restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.

Notes to the Financial Statements

For the Year Ended September 30, 2025

- c) Committed fund balances consist of amounts that are subject to a purpose constraint imposed by formal action or resolution of the Board, which is the highest level of decision-making authority, before the end of the fiscal year and that require the same level of formal action to remove or modify the constraint.
- d) Assigned fund balances consist of amounts that are intended to be used by the Board for specific purposes. The Board authorized the Superintendent or Chief School Finance Officer to make a determination of the assigned amounts of fund balance. Such assignments may not exceed the available (spendable, unrestricted, uncommitted) fund balance in any particular fund. Assigned fund balances require the same level of authority to remove the constraint.
- e) Unassigned fund balances include all spendable amounts not contained in the other classifications. This portion of the total fund balance in the General Fund is available to finance operating expenditures.

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, it shall be the policy of the Board to consider restricted amounts to have been reduced first. When an expenditure is incurred for the purposes for which amounts in any of the unrestricted fund balance classifications could be used, it shall be the policy of the Board that committed amounts would be reduced first, followed by assigned amounts and then unassigned amounts.

E. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, the Teachers' Retirement System of Alabama (the "Plan") financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to Plan requirements. Benefits and refunds are recognized as revenues when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the Governmental Accounting Standards Board (GASB). Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Annual Comprehensive Financial Report.

Notes to the Financial Statements

For the Year Ended September 30, 2025

F. Postemployment Benefits Other Than Pensions (OPEB)

The Alabama Retired Education Employees' Health Care Trust (the "Trust") financial statements are prepared by using the economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the net OPEB Liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the Fiduciary Net Position of the Trust and additions to/deductions from the Trust's Fiduciary Net Position. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due pursuant to plan requirements. Benefits are recognized when due and payable in accordance with the terms of the plan. Subsequent events were evaluated by management through the date the financial statements were issued.

Note 2 – Stewardship, Compliance, and Accountability

Budgets

Budgets are adopted on a basis of accounting consistent with accounting principles generally accepted in the United States of America (GAAP) for the General Fund and Special Revenue Fund with the exception of salaries and benefits, which are budgeted only to the extent expected to be paid rather than on the modified accrual basis of accounting. Also, ad valorem taxes and sales taxes in the General Fund are budgeted only to the extent expected to be received rather than on the modified accrual basis of accounting. The Capital Projects Fund adopts project-length budgets. All other governmental funds adopt budgets on the modified accrual basis of accounting. All appropriations lapse at fiscal year-end.

On or before October 1 of each year, each county board of education shall prepare and submit to the State Superintendent of Education the annual budget to be adopted by the County Board of Education. The Superintendent or County Board of Education shall not approve any budget for operations of the school for any fiscal year which shall show expenditures in excess of income estimated to be available plus any balances on hand.

Notes to the Financial Statements

For the Year Ended September 30, 2025

Note 3 – Deposits and Investments

Deposits

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Board will not be able to cover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Board's deposits at year-end were entirely covered by federal depository insurance or by the Security for Alabama Funds Enhancement Program (SAFE Program). The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the *Code of Alabama 1975*, Sections 41-14A-1 through 41-14A-14. Under the SAFE Program, all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Deposit Insurance Corporation (FDIC). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance.

All of the Board's investments were in certificates of deposit. These certificates of deposit are classified as "Deposits" in order to determine insurance and collateralization. However, they are classified as "Investments" on the financial statements.

Note 4 – Receivables

On September 30, 2025, receivables for the Board's individual major funds are as follows:

	General Fund	Special Revenue Fund	Total
<u>Receivables:</u>			
Accounts Receivables	\$ 352.36	\$ 11,235.00	\$ 11,587.36
Intergovernmental	213,300.03	469,279.05	682,579.08
Total Receivables	<u>\$213,652.39</u>	<u>\$480,514.05</u>	<u>\$694,166.44</u>

Notes to the Financial Statements

For the Year Ended September 30, 2025

Note 5 – Capital Assets

Capital asset activity for the year ended September 30, 2025, was as follows:

	Balance 10/01/2024	Additions/ Reclassifications (*)	Retirements/ Reclassifications (*)	Balance 09/30/2025
Governmental Activities:				
Capital Assets, Not Being Depreciated:				
Land	\$ 53,016.00	\$	\$	\$ 53,016.00
Construction in Progress	3,284,970.67	880,464.30	(3,228,890.67)	936,544.30
Land Improvement – Inexhaustible	2,246,564.40			2,246,564.40
Total Capital Assets, Not Being Depreciated	5,584,551.07	880,464.30	(3,228,890.67)	3,236,124.70
Capital Assets Being Depreciated:				
Land Improvements – Exhaustible	490,135.78			490,135.78
Buildings	37,068,803.77	2,904,920.82		39,973,724.59
Buildings Improvements	19,231,607.63	510,562.81		19,742,170.44
Equipment and Furniture	7,922,199.12	611,333.67	(295,335.61)	8,238,197.18
Total Capital Assets Being Depreciated	64,712,746.30	4,026,817.30	(295,335.61)	68,444,227.99
Less Accumulated Depreciation for:				
Land Improvements – Exhaustible	(285,361.90)	(16,766.55)		(302,128.45)
Buildings	(17,967,835.47)	(720,128.05)		(18,687,963.52)
Buildings Improvements	(4,767,602.70)	(765,646.09)		(5,533,248.79)
Equipment and Furniture	(5,369,534.06)	(550,053.31)	295,335.61	(5,624,251.76)
Total Accumulated Depreciation	(28,390,334.13)	(2,052,594.00)	295,335.61	(30,147,592.52)
Total Capital Assets Being Depreciated, Net	36,322,412.17	1,974,223.30		38,296,635.47
Governmental Activities Capital Assets, Net	\$ 41,906,963.24	\$ 2,854,687.60	\$(3,228,890.67)	\$ 41,532,760.17
(*) Reclassifications include \$3,228,890.67 of Construction in Progress being reclassified as follows: \$2,820,282.90 to Buildings and \$408,607.77 to Building Improvements.				

Depreciation expense was charged to functions/programs of the primary government as follows:

	Current Year Depreciation Expense
Governmental Activities:	
Instruction	\$1,478,429.47
Instructional Support	19,318.19
Operation and Maintenance	74,120.92
Auxiliary Services:	
Food Service	80,301.36
Student Transportation	394,891.45
General Administrative and Central Support	4,283.50
Other	1,249.11
Total Depreciation Expense – Governmental Activities	\$2,052,594.00

Notes to the Financial Statements

For the Year Ended September 30, 2025

Note 6 – Defined Benefit Pension Plan

A. Plan Description

The Teachers' Retirement System of Alabama (TRS), a cost-sharing multiple-employer public employee retirement plan (the "Plan"), was established as of September 15, 1939, pursuant to the ***Code of Alabama 1975***, Section 16-25-1 through Section 16-25-34 (Act Number 419, Acts of Alabama 1939), for the purpose of providing retirement allowances and other specified benefits for qualified persons employed by State-supported educational institutions. The responsibility for the general administration and operation of the TRS is vested in its Board of Control which consists of 15 trustees. The Plan is administered by the Retirement Systems of Alabama (RSA). The ***Code of Alabama 1975***, Section 16-25-2, grants the authority to establish and amend the benefit terms to the TRS Board of Control. The Plan issues a publicly available financial report that can be obtained at www.rsa-al.gov.

B. Benefits Provided

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the TRS. Benefits for TRS members vest after 10 years of creditable service. TRS members who retire after age 60 with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the TRS are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service.

Act Number 2012-377, Acts of Alabama, established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 TRS members are eligible for retirement after age 62 with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a formula method. Under the formula method, Tier 2 members of the TRS are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service up to 80% of their average final compensation.

Act Number 2022-222, Acts of Alabama, provides that any Tier 2 member who withdraws from service after the completion of at least 30 years of creditable service is entitled to an annual retirement benefit.

Notes to the Financial Statements

For the Year Ended September 30, 2025

Act Number 2019-316, Acts of Alabama, established the Partial Lump Sum Option Plan (PLOP) in addition to the annual service retirement benefit payable for life for Tier 1 and Tier 2 members of the TRS. A member can elect to receive a one-time lump sum distribution at the time that they receive their first monthly retirement benefit payment. The member's annual retirement benefit is then actuarially reduced based on the amount of the PLOP distribution which is not to exceed the sum of 24 months of the maximum monthly retirement benefit that the member could receive. Members are eligible to receive a PLOP distribution if they are eligible for a service retirement benefit as defined above from the TRS on or after October 1, 2019. A TRS member who receives an annual disability retirement benefit or who has participated in the Deferred Retirement Option Plan (DROP) is not eligible to receive a PLOP distribution.

Members are eligible for disability retirement if they have 10 years of creditable service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits, equal to the annual earnable compensation of the member as reported to the Plan for the preceding year ending June 30th, are paid to a qualified beneficiary.

C. Contributions

Covered Tier 1 members of the TRS contributed 5% of earnable compensation to the TRS as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, covered members of the TRS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the TRS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the TRS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the TRS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 8.50% of earnable compensation.

Effective October 1, 2021, the covered Tier 2 members contribution rate increased from 6% to 6.2% of earnable compensation to the TRS as required by statute. Effective October 1, 2021, the covered Tier 2 certified law enforcement, correctional officers, and firefighters' contribution rate increased from 7% to 7.2% of earnable compensation to the TRS as required by statute. These Tier 2 members contribution rate increases were a result of Act Number 2021-537, Acts of Alabama, which allows sick leave conversion for Tier 2 members.

Notes to the Financial Statements

For the Year Ended September 30, 2025

Participating employers' contractually required contribution rate for the year ended September 30, 2025, was 13.57% of annual pay for Tier 1 members and 12.60% of annual pay for Tier 2 members. These required contribution rates are a percent of annual payroll, actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the Board were \$2,249,922.12 for the year ended September 30, 2025.

D. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2025, the Board reported a liability of \$27,477,000.00 for its proportionate share of the collective net pension liability. The collective net pension liability was measured as of September 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2023. The Board's proportion of the collective net pension liability was based on the employers' shares of contributions to the pension plan relative to the total employer contributions of all participating TRS employers. At September 30, 2024, the Board's proportion was 0.211226%, which was an increase of 0.001787% from its proportion measured as of September 30, 2023.

For the year ended September 30, 2025, the Board recognized pension expense of \$3,371,000.00. At September 30, 2025, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Expected and Actual Experience	\$2,732,000.00	\$ 198,000.00
Changes of Assumptions	421,000.00	
Net Difference between Projected and Actual Earnings on Pension Plan Investments		4,506,000.00
Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions	863,000.00	366,000.00
Employer Contributions Subsequent to the Measurement Date	2,249,922.12	
Total	<u>\$6,265,922.12</u>	<u>\$5,070,000.00</u>

Notes to the Financial Statements

For the Year Ended September 30, 2025

The \$2,249,922.12 reported as deferred outflows of resources related to pensions resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending:		
September 30, 2026	\$	389,000.00
2027	\$	1,409,000.00
2028	\$	(1,489,000.00)
2029	\$	(1,363,000.00)
2030	\$	0.00
Thereafter	\$	0.00

E. Actuarial Assumptions

The total pension liability as of September 30, 2024 was determined by an actuarial valuation as of September 30, 2023, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Investment Rate of Return (*)	7.45%
Projected Salary Increases	3.25% - 5.00%
(*) Net of pension plan investment expense	

The actuarial assumptions used in the actuarial valuation as of September 30, 2023, were based on the results of an investigation of the economic and demographic experience for the TRS based upon participant data as of September 30, 2020. The Board of Control accepted and approved these changes in September 2021, which became effective at the beginning of fiscal year 2021.

Notes to the Financial Statements

For the Year Ended September 30, 2025

Mortality rates were based on the Pub-2010 Teacher tables with the following adjustments, projected generationally using scale MP-2020 adjusted by 66-2/3% beginning with the year 2019:

Group	Membership Table	Set Forward (+)/ Setback (-)	Adjustment to Rates
Service Retirees	Teacher Retiree – Below Median	Male: +2, Female: +2	Male: 108% ages<63, 96% ages>67; Phasing down 63-67 Female: 112% ages <69 98%> age 74; Phasing down 69-74
Beneficiaries	Contingent Survivor Below Median	Male: +2, Female: None	None
Disabled Retirees	Teacher Disability	Male: +8, Female: +3	None

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return (*)
Fixed Income	15.00%	2.80%
U. S. Large Stocks	32.00%	8.00%
U. S. Mid Stocks	9.00%	10.00%
U. S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	12.00%	9.50%
International Emerging Market Stocks	3.00%	11.00%
Alternatives	10.00%	9.00%
Real Estate	10.00%	6.50%
Cash Equivalents	5.00%	1.50%
Total	<u>100.00%</u>	
(*) Includes assumed rate of inflation of 2.00%		

Notes to the Financial Statements

For the Year Ended September 30, 2025

F. Discount Rate

The discount rate used to measure the total pension liability was 7.45%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

G. Sensitivity of the Board's Proportionate Share of the Collective Net Pension Liability to Changes in the Discount Rate

The following table presents the Board's proportionate share of the collective net pension liability calculated using the discount rate of 7.45%, as well as what the Board's proportionate share of the collective net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.45%) or 1-percentage point higher (8.45%) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
Board's Proportionate Share of Collective Net Pension Liability	\$38,204	\$27,477	\$18,447
(Dollar amounts in thousands)			

H. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Annual Comprehensive Financial Report for the fiscal year ended September 30, 2024. The supporting actuarial information is included in the GASB Statement Number 67 Report for the TRS prepared as of September 30, 2024. The auditor's report on the Schedule of Employer Allocations and Pension Amounts by Employer and accompanying notes detail by employer and in aggregate information needed to comply with GASB Statement Number 68 as of September 30, 2024, along with supporting schedules is also available. The additional financial and actuarial information is available at <http://www.rsa-al.gov/index.php/employers/financial-reports/gasb-68reports/>.

Notes to the Financial Statements

For the Year Ended September 30, 2025

Note 7 – Other Postemployment Benefits (OPEB)

A. Plan Description

The Alabama Retired Education Employees' Health Care Trust (the "Trust") is a cost-sharing multiple-employer defined benefit postemployment healthcare plan that administers healthcare benefits to the retirees of participating state and local educational institutions. The Trust was established under the Alabama Retiree Health Care Funding Act of 2007 which authorized and directed the Public Education Employees' Health Insurance Board (PEEHIB) to create an irrevocable trust to fund postemployment healthcare benefits to retirees participating in the Public Education Employees' Health Insurance Plan (PEEHIP). Active and retiree health insurance benefits are paid through PEEHIP. In accordance with GASB, the Trust is considered a component unit of the State of Alabama (the "State") and is included in the State's Annual Comprehensive Financial Report.

The PEEHIP was established in 1983 pursuant to the provisions of the *Code of Alabama 1975*, Section 16-25A-4, (Act Number 83-455, Acts of Alabama) to provide a uniform plan of health insurance for active and retired employees of state and local educational institutions which provide instruction at any combination of grades K-14 (collectively, eligible employees), and to provide a method for funding the benefits related to the plan. The four-year universities participate in the plan with respect to their retired employees and are eligible and may elect to participate in the plan with respect to their active employees. Responsibility for the establishment of the health insurance plan and its general administration and operations is vested in the PEEHIB. The PEEHIB is a corporate body for purposes of management of the health insurance plan. The *Code of Alabama 1975*, Section 16-25A-4, provides the PEEHIB with the authority to amend the benefit provisions in order to provide reasonable assurance of stability in future years for the plan. All assets of the Alabama Retired Education Employees' Health Care Trust are held in trust for the payment of health insurance benefits. The Teachers' Retirement System of Alabama (TRS) has been appointed as the administrator of the PEEHIP and, consequently, serves as the administrator of the Trust.

B. Benefits Provided

PEEHIP offers a basic hospital medical plan to active members and non-Medicare eligible retirees. Benefits include inpatient hospitalization for a maximum of 365 days without a dollar limit, inpatient rehabilitation, outpatient care, physician services, and prescription drugs.

Active employees and non-Medicare eligible retirees who do not have Medicare eligible dependents can enroll in a health maintenance organization (HMO) in lieu of the basic hospital medical plan. The HMO includes hospital medical benefits, dental benefits, vision benefits, and an extensive formulary. However, participants in the HMO are required to receive care from a participating physician in the HMO plan.

Notes to the Financial Statements

For the Year Ended September 30, 2025

The PEEHIP offers four optional plans (Hospital Indemnity, Cancer, Dental, and Vision) that may be selected in addition to or in lieu of the basic hospital medical plan or HMO. The Hospital Indemnity Plan provides a per-day benefit for hospital confinement, maternity, intensive care, cancer, and convalescent care. The Cancer Plan covers cancer disease only and benefits are provided regardless of other insurance. Coverage includes a per-day benefit for each hospital confinement related to cancer. The Dental Plan covers diagnostic and preventative services, as well as basic and major dental services. Diagnostic and preventative services include oral examinations, teeth cleaning, x-rays, and emergency office visits. Basic and major services include fillings, general aesthetics, oral surgery not covered under a Group Medical Program, periodontics, endodontics, dentures, bridgework, and crowns. Dental services are subject to a maximum of \$1,250 per year for individual coverage and \$1,000 per person per year for family coverage. The Vision Plan covers annual eye examinations, eyeglasses, and contact lens prescriptions.

PEEHIP members may opt to elect the PEEHIP Supplemental Plan as their hospital medical coverage in lieu of the PEEHIP Hospital Medical Plan. The PEEHIP Supplemental Plan provides secondary benefits to the member's primary plan provided by another employer. Only active and non-Medicare retired members and covered dependents are eligible to enroll in the PEEHIP Supplemental Medical Plan. There is no premium required for this plan, and the plan covers most out-of-pocket expenses not covered by the primary plan. Members who are enrolled in the PEEHIP Hospital Medical Plan (Group 14000), VIVA Health Plan (offered through the Public Education Employee's Health Insurance Fund (PEEHIF)), Marketplace (Exchange) Plans, Alabama State Employees Insurance Board (SEIB), Local Government Health Insurance Board (LGB), Medicaid, ALL Kids, Tricare, or Champus as their primary coverage, or are enrolled in a Health Savings Account (HSA) or Health Reimbursement Arrangement (HRA), are not eligible to enroll in the PEEHIP Supplemental Plan. The plan cannot be used as a supplement to Medicare. Retired members who become eligible for Medicare are eligible to enroll in the PEEHIP Group Medicare Advantage (PPO) Plan or the Optional Coverage Plans.

Effective January 1, 2023, United Health Care (UHC) Group replaced the Humana contract for Medicare eligible retirees and Medicare eligible dependents of retirees. The Medicare Advantage and Prescription Drug Plan (MAPDP) is fully insured by UHC, and members are able to have all of their Medicare Part A (hospital insurance), Part B (medical insurance), and Part D (prescription drug coverage) in one convenient plan. With the UHC plan for PEEHIP, retirees can continue to see their same providers with no interruption and see any doctor who accepts Medicare on a national basis. Retirees have the same benefits in and out-of-network and there is no additional retiree cost share if a retiree uses an out-of-network provider and no balance billing from the provider.

Notes to the Financial Statements

For the Year Ended September 30, 2025

C. Contributions

The *Code of Alabama 1975*, Section 16-25A-8, and the *Code of Alabama 1975*, Section 16-25A-8.1, provide the PEEHIB with the authority to set the contribution requirements for plan members and the authority to set the employer contribution requirements for each required class, respectively. Additionally, the PEEHIB is required to certify to the Governor and the Legislature, the amount, as a monthly premium per active employee, necessary to fund the coverage of active and retired member benefits for the following fiscal year. The Legislature then sets the premium rate in the annual appropriation bill.

For employees who retired after September 30, 2005, but before January 1, 2012, the employer contribution of the health insurance premium set forth by the PEEHIB for each retiree class is reduced by 2% for each year of service less than 25 and increased by 2% for each year of service over 25, subject to adjustment by the PEEHIB for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree.

For employees who retired after December 31, 2011, the employer contribution to the health insurance premium set forth by the PEEHIB for each retiree class is reduced by 4% for each year of service less than 25 and increased by 2% for each year over 25, subject to adjustment by the PEEHIB for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree. For employees who retired after December 31, 2011, who are not covered by Medicare, regardless of years of service, the employer contribution to the health insurance premium set forth by the PEEHIB for each retiree class is reduced by a percentage equal to 1% multiplied by the difference between the Medicare entitlement age and the age of the employee at the time of retirement as determined by the PEEHIB. This reduction in the employer contribution ceases upon notification to the PEEHIB of the attainment of Medicare coverage.

D. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At September 30, 2025, the Board reported a liability of \$20,673,970.00 for its proportionate share of the collective net OPEB Liability. The collective net OPEB Liability was measured as of September 30, 2024, and the total OPEB liability used to calculate the net OPEB Liability was determined by an actuarial valuation as of September 30, 2023. The Board's proportion of the collective net OPEB Liability was based on the Board's share of contributions to the OPEB plan relative to the total employer contributions of all participating PEEHIP employers. At September 30, 2024, the Board's proportion was 0.22487655%, which was a decrease of 0.01535863% from its proportion measured as of September 30, 2023.

Notes to the Financial Statements

For the Year Ended September 30, 2025

For the year ended September 30, 2025, the Board recognized OPEB expense of \$44,707.00, with no special funding situations. At September 30, 2025, the Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 9,641,494.00	\$ 4,462,011.00
Changes of assumptions	7,119,965.00	2,925,032.00
Net difference between projected and actual earnings on OPEB plan investments		510,061.00
Changes in proportion and differences between employer contributions and proportionate share of contributions	1,137,655.00	2,848,576.00
Employer contributions subsequent to the measurement date	774,943.00	
Total	\$18,674,057.00	\$10,745,680.00

The \$774,943.00 reported as deferred outflows of resources related to OPEB resulting from the Board's contributions subsequent to the measurement date will be recognized as a reduction of the Net OPEB Liability in the year ended September 30, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending:	
September 30, 2026	\$ 863,412.00
2027	\$1,014,235.00
2028	\$ 673,965.00
2029	\$1,313,675.00
2030	\$2,472,278.00
Thereafter	\$ 815,869.00

Notes to the Financial Statements

For the Year Ended September 30, 2025

E. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of September 30, 2023, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Projected Salary Increases ⁽¹⁾	3.25% - 5.00%
Long-Term Investment Rate of Return ⁽²⁾	7.00%
Municipal Bond Index Rate at the Measurement Date	3.89%
Municipal Bond Index Rate at the Prior Measurement Date	4.53%
Year Fiduciary Net Position (FNP) is Projected to be Depleted	2040
Single Equivalent Interest Rate at Measurement Date	4.32%
Single Equivalent Interest Rate at Prior Measurement Date	7.00%
Healthcare Cost Trend Rate:	
Initial Trend Rate:	
Pre-Medicare Eligible	6.75%
Medicare Eligible	(**)
Ultimate Trend Rate:	
Pre-Medicare Eligible	4.50% in 2033 FYE
Medicare Eligible	4.50% in 2033 FYE

⁽¹⁾ Includes 2.75% wage inflation.

⁽²⁾ Compounded annually, net of investment expense, and including inflation.

^(**) Initial Medicare claims are set based on renewal premium rates through calendar year 2025 with an assumed 0% increase for the upcoming 2026-2028 negotiation period.

The rates of mortality are based on the Pub-2010 Public Mortality Plans Mortality Tables, adjusted generationally based on scale MP-2020, with an adjustment of 66-2/3% to the table beginning with the year 2019. The mortality rates are adjusted forward and/or back depending on the plan and group covered, as shown in the table below:

Group	Membership Table	Set Forward (+)/ Set Back (-)	Adjustment to Rates
Active Members	Teacher Employee – Below Median	None	65%
Service Retirees	Teacher – Below Median	Male: +2, Female: +2	Male: 108% ages<63, 96% ages>67; Phasing down 63-67; Female: 112% ages <69; 98%> age 74; Phasing down 69-74
Disabled Retirees	Teacher Disability	Male: +8, Female: +3	None
Beneficiaries	Teacher Contingent Survivor Below Median	Male: +2, Female: None	None

Notes to the Financial Statements

For the Year Ended September 30, 2025

The decremental assumptions used in the valuation were selected based on the actuarial experience study prepared as of September 30, 2020, submitted to and adopted by the Teachers' Retirement System of Alabama Board on September 13, 2021.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) were based on the September 30, 2023 valuation.

The long-term expected return on plan assets is to be reviewed as part of regular experience studies prepared every five years, in conjunction with similar analysis for the Teachers' Retirement System of Alabama. Several factors should be considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation), as developed for each major asset class. These ranges should be combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected rate of return on the OPEB plan investments is determined based on the allocation of assets by asset class and by the mean and variance of real returns.

The target asset allocation and best estimates of expected geometric real rates of return for each major asset class is summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (*)
Fixed Income	30.00%	4.40%
U. S. Large Stocks	38.00%	8.00%
U. S. Mid Stocks	8.00%	10.00%
U. S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	15.00%	9.50%
Cash	5.00%	1.50%
Total	<u>100.00%</u>	
(*) Geometric mean, includes 2.5% inflation		

Notes to the Financial Statements

For the Year Ended September 30, 2025

F. Discount Rate

The discount rate, also known as the Single Equivalent Interest Rate (SEIR), as described by GASB Statement Number 74, used to measure the total OPEB liability at September 30, 2024, was 4.32%. Premiums paid to the Public Education Employees' Health Insurance Board for active employees shall include an amount to partially fund the cost of coverage for retired employees. The projection of cash flows used to determine the discount rate assumed that plan contributions will be made at the current contribution rates. Each year, the State specifies the monthly employer rate that participating school systems must contribute for each active employee. Currently, the monthly employer rate is \$800 per non-university active member. Approximately, 9.751% of the employer contributions were used to assist in funding retiree benefit payments in 2024, and it is assumed that the 9.751% will increase or decrease at the same rate as expected benefit payments for the closed group with a cap of 20.00%. It is assumed the \$800 rate will remain flat until, based on budget projections, it increases to \$904 in fiscal year 2026, \$1,114 in fiscal year 2027, and then will increase with inflation at 2.50% starting in 2028. Retiree benefit payments for University members are paid by the Universities and are not included in the cash flow projections. The discount rate determination will use a municipal bond rate to the extent the trust is projected to run out of money before all benefits are paid. Therefore, the projected future benefit payments for all current plan members are projected through 2122.

G. Sensitivity of the Board's Proportionate Share of the Collective Net OPEB Liability to Changes in the Healthcare Cost Trend Rates and in the Discount Rates

The following table presents the Board's proportionate share of the collective net OPEB Liability of the Trust calculated using the current healthcare trend rate, as well as what the collective net OPEB Liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (5.75% Decreasing to 3.50% for Pre-Medicare, Known Decreasing to 3.50% for Medicare Eligible)	Current Healthcare Trend Rate (6.75% Decreasing to 4.50% for Pre-Medicare, Known Decreasing to 4.50% for Medicare Eligible)	1% Increase (7.75% Decreasing to 5.50% for Pre-Medicare, Known Decreasing to 5.50% for Medicare Eligible)
Board's proportionate share of the collective Net OPEB Liability	\$16,630,460.00	\$20,673,970.00	\$25,888,080.00

Notes to the Financial Statements

For the Year Ended September 30, 2025

The following table presents the Board's proportionate share of the collective net OPEB Liability of the Trust calculated using the discount rate of 4.32%, as well as what the collective net OPEB Liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (3.32%)	Current Discount Rate (4.32%)	1% Increase (5.32%)
Board's proportionate share of the collective Net OPEB Liability	\$25,114,101.00	\$20,673,970.00	\$17,125,819.00

H. OPEB Plan Fiduciary Net Position

Detailed information about the OPEB plan's Fiduciary Net Position is in the Trust's financial statements for the fiscal year ended September 30, 2024. The supporting actuarial information is included in the GASB Statement Number 74 Report for PEEHIP prepared as of September 30, 2024. Additional financial and actuarial information is available at www.rsa-al.gov.

Note 8 – Construction and Other Significant Commitments

As of September 30, 2025, the Board was obligated under the following significant construction contracts:

	Contract Amount	Remaining Balance
Wilson Hall Middle School	\$1,131,833.66	\$128,872.16

Notes to the Financial Statements

For the Year Ended September 30, 2025

Note 9 – Long-Term Debt and Lease Obligations

Warrants Payable

On November 1, 2013, the Board issued \$9,355,000.00 in Tax Anticipation Refunding Warrants with interest rates of 1.40 to 4.12 percent. The purpose of the debt was for the partial refunding of the 2004 Funding Agreement and to finance the construction of a new Joe M. Gillmore Elementary School. As part of this warrant issuance, the Board entered into a funding agreement [reflected as Funding Agreement Receivable] with the City of Jackson for amounts approximating one-half of the interest accruing on those 2013 warrants referable to financing the costs of the construction of the new school. The Funding Agreement Receivable was satisfied in fiscal year 2023.

On April 1, 2015, the Board issued \$2,805,000.00 in School Tax Warrants, Series 2015 with interest rates of 2.50 to 3.50 percent. The purpose of the debt was for the current refunding of the remaining amount of the 2004 Funding Agreement and also to finance the costs of capital improvements to one or more of the schools operated by the Board.

In May 2017, the Board issued School Tax Warrants, Series 2017 for \$7,755,000.00 with interest rates of 1.400% to 3.375% for the purposes of (i) paying the costs of acquiring, constructing and installing energy savings improvements and related equipment in school buildings, (ii) paying capitalized interest on the Series 2017 Warrants through August 1, 2018, and (iii) paying the costs of the issuance of the Series 2017 Warrants.

On August 7, 2020, the Board issued \$9,685,000.00 in Tax Anticipation Refunding Warrants, 2020A, with interest rates of 1.526 to 3.002 percent. The purpose of the debt was for the partial refunding of the 2012 Tax Anticipation Refunding Warrants, the repair of a roof at Grove Hill Elementary School, the renovation of an old gymnasium at Clarke County High School, the replacement of external doors at Jackson High School, and the renovation of the old armory building. In the event of default, the lender may be entitled to receive, subject to applicable bankruptcy laws, so much of the revenues presently constituting the Pledged Tax Proceeds pledged to the Warrants as necessary to prevent or remedy such default.

On August 7, 2020, the Board issued \$4,410,000.00 in Tax Anticipation Refunding Warrants, 2020B, with interest rate of 2.00 percent. The purpose of the debt was for the partial refunding of the 2013 Tax Anticipation Refunding Warrants, the repair of a roof at Grove Hill Elementary School, the renovation of an old gymnasium at Clarke County High School, the replacement of external doors at Jackson High School, and the renovation of the old armory building. In the event of default, the lender may be entitled to receive, subject to applicable bankruptcy laws, so much of the revenues presently constituting the Pledged Tax Proceeds pledged to the Warrants as necessary to prevent or remedy such default.

Notes to the Financial Statements

For the Year Ended September 30, 2025

Notes from Direct Borrowing

In September 2017, the Board entered into a note from direct borrowing in the amount of \$1,621,893. The note is secured by twenty-one school buses. In the event of default, the lender may (1) declare all rent payments immediately due, (2) may repossess security equipment while the Board is still responsible for payments, (3) take possession of security equipment to sell for repayment of the note, (4) may take any other remedy available at law or in equity to require Board to perform any of its obligations, and (5) without notice or demand, appropriate and apply against any sums due under lease all sums of money held by the Board or its affiliates for the Board.

In October 2020, the Board entered into a note from direct borrowing in the amount of \$814,701.00. The note is secured by nine school buses. In the event of default, outstanding amounts become immediately due if (1) the Board fails to make a payment or (2) upon the insolvency or bankruptcy of the Board.

In July 2022, the Board entered into a note from direct borrowing in the amount of \$1,030,717.00. The note is secured by eleven school buses. In the event of default, the lender may (1) declare all rent payments immediately due, (2) may repossess security equipment while the Board is still responsible for payments, (3) take possession of security equipment to sell for repayment of the note, (4) may take any other remedy available at law or in equity to require Board to perform any of its obligations, and (5) without notice or demand, appropriate and apply against any sums due under lease all sums of money held by the Board or its affiliates for the Board.

Notes to the Financial Statements

For the Year Ended September 30, 2025

The following is a summary of long-term obligations for the Board for the year ended September 30, 2025:

	Debt Outstanding 10/01/2024	Issued/ Increased	Repaid/ Decreased	Debt Outstanding 09/30/2025	Amounts Due Within One Year
Governmental Activities:					
Warrants Payable:					
Tax Anticipation Refunding Warrants, Series 2020A	\$ 9,270,000.00	\$	\$ (305,000.00)	\$ 8,965,000.00	\$ 105,000.00
Tax Anticipation Refunding Warrants, Series 2020B	3,025,000.00		(485,000.00)	2,540,000.00	490,000.00
Tax Anticipation Refunding Warrants, Series 2013	205,000.00			205,000.00	205,000.00
School Tax Warrants, Series 2015	2,805,000.00			2,805,000.00	
School Tax Warrants, Series 2017	7,045,000.00		(150,000.00)	6,895,000.00	155,000.00
Total Warrants Payable	22,350,000.00		(940,000.00)	21,410,000.00	955,000.00
Other Liabilities:					
Notes From Direct Borrowing	1,758,359.34		(385,254.42)	1,373,104.92	397,129.91
Net Pension Liability	33,422,000.00		(5,945,000.00)	27,477,000.00	
OPEB Liability	4,617,681.00	16,056,289.00		20,673,970.00	
Total Other Liability	39,798,040.34	16,056,289.00	(6,330,254.42)	49,524,074.92	397,129.91
Total Governmental Activities Long-Term Liabilities	\$62,148,040.34	\$16,056,289.00	\$(7,270,254.42)	\$70,934,074.92	\$1,352,129.91

The following is a schedule of debt service requirements to maturity:

Fiscal Year Ending	Notes from Direct Borrowings		Warrants Payable		Total Principal and Interest Requirements To Maturity
	Principal	Interest	Principal	Interest	
September 30, 2026	\$ 397,129.91	\$ 49,050.33	\$ 955,000.00	\$ 582,329.14	\$ 1,983,509.38
2027	407,176.32	36,788.47	1,005,000.00	560,504.76	2,009,469.55
2028	104,491.01	24,177.53	1,050,000.00	537,737.26	1,716,405.80
2029	108,932.54	19,736.00	1,080,000.00	513,999.76	1,722,668.30
2030	113,562.86	15,105.68	1,130,000.00	488,381.01	1,747,049.55
2031-2035	241,812.28	15,524.80	6,145,000.00	1,963,718.30	8,366,055.38
2036-2040			6,395,000.00	1,034,210.54	7,429,210.54
2041-2043			3,650,000.00	152,739.79	3,802,739.79
Total	\$1,373,104.92	\$160,382.81	\$21,410,000.00	\$5,833,620.56	\$28,777,108.29

Notes to the Financial Statements

For the Year Ended September 30, 2025

Deferred Gain/Loss on Refunding, Discounts and Premiums

The Board has deferred losses on refunding in connection with the issuance of its 2020A and 2020B Tax Anticipation Refunding Warrants, which are being amortized using the straight-line method over a period of seven years.

	Deferred Inflows/Outflows on Refunding
Total Deferred Gain/Loss on Refunding	\$ 528,757.38
Amount Amortized Prior Years	(402,073.26)
Balance Deferred Loss on Refunding	126,684.12
Current Amount Amortized	(95,013.10)
Balance Deferred Loss on Refunding	<u>\$ 31,671.02</u>

Pledged Revenues

In 2013 the Board issued Tax Anticipation Warrants, Series 2013, in the amount of \$9,355,000.00. The Board pledged to repay the warrants from the special county tax (\$1,528,370.64) along with other ad valorem taxes (\$5,746,078.99) received from the Revenue Commissioner. Future revenues of \$208,331.25 are pledged to repay the principal and interest on the 2013 warrants at September 30, 2025. Funds in the amount of \$4,546.00 were used to pay interest on the debt during the 2025 fiscal year. In 2020, the Board issued Tax Anticipation Refunding Warrants, Series 2020A, to partially refund the Series 2013 warrants. A total of \$7,650,000.00 was paid to a refunding agent. The remainder of the Tax Anticipation Warrants, Series 2013 will mature in fiscal year 2026.

In 2015, the Board issued School Tax Warrants, Series 2015, in the amount of \$2,805,000.00. The Board pledged to repay the warrants from the special county tax (\$1,528,370.64) along with other ad valorem taxes (\$5,746,078.99) received from the Revenue Commissioner. Future revenues of \$3,397,724.40 are pledged to repay the principal and interest on the 2015 warrants at September 30, 2025. Funds in the amount of \$85,233.98 were used to pay interest on the debt during the 2025 fiscal year. The School Tax Warrants, Series 2015 will mature in fiscal year 2037.

Notes to the Financial Statements

For the Year Ended September 30, 2025

In 2017, the Board issued School Tax Warrants, Series 2017, in the amount of \$7,755,000.00. The Board pledged to repay the warrants from the special county tax (\$1,528,370.64) along with other ad valorem taxes (\$5,746,078.99) received from the Revenue Commissioner. Future revenues of \$9,013,652.01 are pledged to repay the principal and interest on the 2017 warrants at September 30, 2025. Funds in the amount of \$358,198.43 were used to pay principal and interest on the debt during the 2025 fiscal year. The School Tax Warrants, Series 2017 will mature in fiscal year 2042.

In 2020, the Board issued Tax Anticipation Refunding Warrants, Series 2020A, in the amount of \$9,685,000.00. The Board pledged to repay the warrants from the special county tax (\$1,528,370.64) along with other ad valorem taxes (\$5,746,078.99) received from the Revenue Commissioner. Future revenues of \$11,954,912.90 are pledged to repay the principal and interest on the 2020A warrants at September 30, 2025. Funds in the amount of \$544,823.60 were used to pay principal and interest on the debt during the 2025 fiscal year. The Taxable School Tax Warrants, Series 2020A will mature in fiscal year 2043.

In 2020, the Board issued Tax Anticipation Refunding Warrants, Series 2020B, in the amount of \$4,410,000.00. The Board pledged to repay the warrants from the special county tax (\$1,528,370.64) along with other ad valorem taxes (\$5,746,078.99) received from the Revenue Commissioner. Future revenues of \$2,669,000.00 are pledged to repay the principal and interest on the 2020B warrants at September 30, 2025. Funds in the amount of \$540,244.38 were used to pay principal and interest on the debt during the 2025 fiscal year. The Taxable School Tax Warrants, Series 2020B will mature in fiscal year 2030.

Notes to the Financial Statements

For the Year Ended September 30, 2025

Note 10 – Risk Management

The Board is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Board has insurance for its buildings and contents through the State Insurance Fund (SIF) part of the State of Alabama, Department of Finance, Division of Risk Management, which operates as a common risk management and insurance program for state owned properties and county boards of education. The Board pays an annual premium based on the amount of coverage requested. The SIF is self-insured up to \$3.5 million per occurrence and purchases commercial insurance for claims in excess of \$3.5 million. Errors and omissions insurance is purchased from the Alabama Trust for Boards of Education (ATBE), a public entity risk pool. The ATBE collects the premiums and purchases excess insurance for any amount of coverage requested by pool participants in excess of the coverage provided by the pool. Employee health insurance is provided through the Public Education Employees' Health Insurance Fund (PEEHIF), administered by the Public Education Employees' Health Insurance Board (PEEHIB). The Fund was established to provide a uniform plan of health insurance for current and retired employees of state educational institutions and is self-sustaining. Monthly premiums for employee and dependent coverage are determined annually by the plan's actuary and are based on anticipated claims in the upcoming year, considering any remaining fund balance on hand available for claims. The Board contributes a specified amount monthly to the PEEHIF for each employee of state educational institutions. The Board's contribution is applied against the employees' premiums for the coverage selected and the employee pays any remaining premium.

Settled claims resulting from these risks have not exceeded the Board's coverage in any of the past three fiscal years.

Board employees who are injured while on the job are entitled to salary and fringe benefits of up to ninety working days in accordance with the ***Code of Alabama 1975***, Section 16-1-18.1(d). Any unreimbursed medical expenses and costs which the employee incurs as a result of an on-the-job injury may be filed for reimbursement with the State Board of Adjustment.

Notes to the Financial Statements

For the Year Ended September 30, 2025

Note 11 – Interfund Transactions

Interfund Receivables and Payables

The interfund receivables and payables at September 30, 2025, were as follows:

	Interfund Receivables	
	General Fund	Total
Interfund Payables:		
Special Revenue Fund	\$213,970.80	\$213,970.80
Totals	\$213,970.80	\$213,970.80

Interfund Transfers

The amounts of interfund transfers during the fiscal year ended September 30, 2025, were as follows:

	Transfers Out		
	General Fund	Special Revenue Fund	Total
Transfers In:			
General Fund	\$	\$78,710.47	\$ 78,710.47
Special Revenue	655,000.00		655,000.00
Other Governmental Funds	1,154,834.85		1,154,834.85
Totals	\$1,809,834.85	\$78,710.47	\$1,888,545.32

The Board typically used transfers to fund ongoing operating subsidies, to recoup certain expenditures paid on behalf of the local schools, and to transfer the portion from the General Fund to the Debt Service Fund to service current-year debt requirements.

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Required Supplementary Information

Schedule of the Employer's Proportionate Share of the Collective Net Pension Liability
For the Year Ended September 30, 2025
(Dollar amounts in thousands)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Employer's proportion of the collective net pension liability	0.211226%	0.209439%	0.214785%	0.206393%	0.188595%	0.213939%	0.213330%	0.220112%	0.227776%	0.236756%
Employer's proportionate share of the collective net pension liability	\$ 27,477	\$ 33,422	\$ 33,379	\$ 19,443	\$ 23,329	\$ 23,655	\$ 21,211	\$ 21,634	\$ 24,659	\$ 24,778
Employer's covered payroll during the measurement period (*)	\$ 16,985	\$ 17,253	\$ 16,527	\$ 14,893	\$ 14,504	\$ 13,976	\$ 14,162	\$ 14,484	\$ 14,447	\$ 14,960
Employer's proportionate share of the collective net pension liability as a percentage of its covered payroll	161.77%	193.72%	201.97%	130.55%	160.85%	169.25%	149.77%	149.36%	170.69%	165.63%
Plan fiduciary net position as a percentage of the total collective pension liability	71.41%	63.57%	62.21%	76.44%	67.72%	69.85%	72.29%	71.50%	67.93%	67.51%

(*) Employer's covered payroll during the measurement period is the total covered payroll. (See GASB Statement Number 82.)
For fiscal year 2025, the measurement period is October 1, 2023 through September 30, 2024.

Schedule of the Employer's Contributions - Pension
For the Year Ended September 30, 2025
(Dollar amounts in thousands)

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ 2,250	\$ 2,082	\$ 2,105	\$ 2,005	\$ 1,806	\$ 1,774	\$ 1,712	\$ 1,712	\$ 1,723	\$ 1,712
Contributions in relation to the contractually required contribution	\$ 2,250	\$ 2,082	\$ 2,105	\$ 2,005	\$ 1,806	\$ 1,774	\$ 1,712	\$ 1,712	\$ 1,723	\$ 1,712
Contribution deficiency (excess)	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Employer's covered payroll	\$ 17,110	\$ 16,985	\$ 17,253	\$ 16,527	\$ 14,893	\$ 14,504	\$ 13,976	\$ 14,162	\$ 14,484	\$ 14,447
Contributions as a percentage of covered payroll	13.15%	12.26%	12.20%	12.13%	12.13%	12.23%	12.25%	12.09%	11.90%	11.85%

Schedule of the Employer's Proportionate Share of the Collective Net Other Postemployment Benefits (OPEB) Liability
Alabama Retired Education Employees' Health Care Trust
For the Year Ended September 30, 2025
(Dollar amounts in thousands)

	2025	2024	2023	2022	2021	2020	2019	2018
Employer's proportion of the collective net OPEB liability	0.224877%	0.240235%	0.276893%	0.248624%	0.251058%	0.282556%	0.279115%	0.278647%
Employer's proportionate share of the collective net OPEB liability	\$ 20,674	\$ 4,618	\$ 4,825	\$ 12,846	\$ 16,293	\$ 10,660	\$ 22,940	\$ 20,696
Employer's covered-employee payroll during the measurement period (*)	\$ 16,985	\$ 17,253	\$ 16,527	\$ 14,893	\$ 14,504	\$ 13,976	\$ 14,162	\$ 14,484
Employer's proportionate share of the collective net OPEB liability as a percentage of its covered-employee payroll	121.72%	26.77%	29.19%	86.26%	112.33%	76.27%	161.98%	142.89%
Plan fiduciary net position as a percentage of the total collective OPEB liability	20.41%	49.42%	48.39%	21.11%	19.80%	28.14%	14.81%	15.37%

(*) Employer's covered-employee payroll during the measurement period is the total covered payroll.
For fiscal year 2025, the measurement period is October 1, 2023 through September 30, 2024.

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Schedule of the Employer's Contributions - Other Postemployment Benefits (OPEB)
Alabama Retired Education Employees' Health Care Trust
For the Year Ended September 30, 2025
(Dollar amounts in thousands)

	2025	2024	2023	2022	2021	2020	2019	2018
Contractually required contribution	\$ 775	\$ 321	\$ 374	\$ 530	\$ 431	\$ 495	\$ 805	\$ 687
Contributions in relation to the contractually required contribution	\$ 775	\$ 321	\$ 374	\$ 530	\$ 431	\$ 495	\$ 805	\$ 687
Contribution deficiency (excess)	\$	\$	\$	\$	\$	\$	\$	\$
Employer's covered-employee payroll	\$ 17,110	\$ 16,985	\$ 17,253	\$ 16,527	\$ 14,893	\$ 14,504	\$ 13,976	\$ 14,162
Contributions as a percentage of covered-employee payroll	4.53%	1.89%	2.17%	3.21%	2.89%	3.41%	5.76%	4.85%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

***Notes to Required Supplementary Information
for Other Postemployment Benefits (OPEB)
For the Year Ended September 30, 2025***

Changes in Actuarial Assumptions

In fiscal year 2024, assumptions regarding aging factors were adjusted to reflect actual and anticipated experience more closely. Additionally, future healthcare trend rates for the Medicare Advantage Plan were updated.

In fiscal year 2022, rates of plan participation and tobacco usage assumptions were adjusted to reflect actual experience more closely.

In 2021, rates of withdrawal, retirement, disability, and mortality were adjusted to reflect actual experience more closely. In 2021, economic assumptions and the assumed rates of salary increases were adjusted to reflect actual and anticipated experience more closely.

In fiscal year 2019, the anticipated rates of participation, spouse coverage, and tobacco use were adjusted to reflect actual experience more closely.

Recent Plan Changes

The September 30, 2022 valuation reflects the impact of Act Number 2022-222, Acts of Alabama.

Beginning in plan year 2021, the Medicare Advantage Plan with Prescription Drug Coverage (MAPD) plan premium rates exclude the Affordable Care Act (ACA) Health Insurer Fee which was repealed on December 20, 2019.

Effective January 1, 2017, Medicare eligible medical and prescription drug benefits are provided through the Medicare Advantage Plan with Prescription Drug Coverage (MAPD).

The Health Plan is changed each year to reflect the Affordable Care Act (ACA) maximum annual out-of-pocket amounts.

***Notes to Required Supplementary Information
for Other Postemployment Benefits (OPEB)
For the Year Ended September 30, 2025***

Method and Assumptions Used in Calculations of Actuarially Determined Contributions

The actuarially determined contribution rates in the Schedule of Employer's Contributions – Other Postemployment Benefits (OPEB) were calculated as of September 30, three years prior to the end of the fiscal year in which contributions are reported. Therefore, the actuarially determined employer contribution for fiscal year ending September 30, 2024 is determined based on the actuarial valuation as of September 30, 2021. The following actuarial methods and assumptions were used to determine the most recent contribution rate reported in that schedule:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percent of pay
Remaining Amortization Period	20 years, closed
Asset Valuation Method	Market Value of Assets
Inflation	2.50%
Healthcare Cost Trend Rate:	
Pre-Medicare Eligible	6.50%
Medicare Eligible	(*)
Ultimate Trend Rate:	
Pre-Medicare Eligible	4.50%
Medicare Eligible	4.50%
Year of Ultimate Trend Rate	2031 for Pre-Medicare Eligible 2027 for Medicare Eligible
Optional Plans Trend Rate	2.00%
Investment Rate of Return	5.00%, including inflation
(*) Initial Medicare claims are set based on scheduled increases through plan year 2025.	

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - General Fund
For the Year Ended September 30, 2025

	Budgeted Amounts		Actual Amounts		Budget to GAAP	Actual Amounts
	Original	Final	Budgetary Basis		Differences	GAAP Basis
<u>Revenues</u>						
State	\$ 17,812,012.00	\$ 20,661,689.16	\$ 21,362,399.68		\$	\$ 21,362,399.68
Federal	1,000.00	1,000.00	174,173.29			174,173.29
Local	6,768,350.00	7,072,581.04	7,905,833.61			7,905,833.61
Other	150,300.00	150,300.00	227,857.77			227,857.77
Total Revenues	24,731,662.00	27,885,570.20	29,670,264.35			29,670,264.35
<u>Expenditures</u>						
Current:						
Instruction	11,473,282.00	12,249,769.43	12,039,328.88	(1)	17,773.23	12,057,102.11
Instructional Support	5,433,363.00	5,679,413.00	5,999,075.23	(1)	41,816.45	6,040,891.68
Operation and Maintenance	1,798,683.00	3,643,030.77	3,449,564.33	(1)	214.12	3,449,778.45
Auxiliary Services:						
Student Transportation	2,407,284.00	2,486,395.00	2,541,320.88	(1)	3,655.02	2,544,975.90
Food Service			18,372.24			18,372.24
General Administrative and Central Support	1,403,471.00	1,409,471.00	1,525,548.45			1,525,548.45
Other	426,185.00	571,097.00	571,629.52	(1)	1,855.25	573,484.77
Capital Outlay		153,000.00	455,504.88			455,504.88
Total Expenditures	22,942,268.00	26,192,176.20	26,600,344.41		65,314.07	26,665,658.48
Excess (Deficiency) of Revenues Over Expenditures	1,789,394.00	1,693,394.00	3,069,919.94		(65,314.07)	3,004,605.87
<u>Other Financing Sources (Uses)</u>						
Indirect Cost	267,860.03	271,693.98	273,165.03			273,165.03
Transfers In	426,786.65	426,786.65	78,710.47			78,710.47
Transfers Out	(2,345,243.56)	(2,345,243.56)	(1,809,834.85)			(1,809,834.85)
Total Other Financing Sources (Uses)	(1,650,596.88)	(1,646,762.93)	(1,457,959.35)			(1,457,959.35)
Net Change in Fund Balances	138,797.12	46,631.07	1,611,960.59		(65,314.07)	1,546,646.52
Fund Balances - Beginning of Year	3,000,000.00	6,021,864.80	6,024,988.61	(2)	(2,031,208.37)	3,993,780.24
Fund Balances - End of Year	\$ 3,138,797.12	\$ 6,068,495.87	\$ 7,636,949.20		\$ (2,096,522.44)	\$ 5,540,426.76

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - General Fund
For the Year Ended September 30, 2025

**Explanation of Differences between Actual Amounts on Budgetary
Basis and Actual Amounts GAAP Basis:**

The Board budgets on the modified accrual basis of accounting with the following exception:

- (1) The Board budgets for salaries and benefits only to the extent expected to be paid, rather than on the modified accrual basis (GAAP).

\$ (65,314.07)

Net Change in Fund Balance - Budget to GAAP

\$ (65,314.07)

- (2) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Board's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balances because of the cumulative effect of transactions such as those described above.

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - Special Revenue Fund
For the Year Ended September 30, 2025

	Budgeted Amounts		Actual Amounts	Budget to GAAP	Actual Amounts
	Original	Final	Budgetary Basis	Differences	GAAP Basis
<u>Revenues</u>					
State	\$	\$ 75,000.00	\$ 105,916.59	\$	\$ 105,916.59
Federal	4,297,424.00	4,656,418.50	4,972,401.22		4,972,401.22
Local	1,531,120.00	1,531,420.00	1,771,585.98		1,771,585.98
Other	23,000.00	23,000.00	16,727.43		16,727.43
Total Revenues	5,851,544.00	6,285,838.50	6,866,631.22		6,866,631.22
<u>Expenditures</u>					
Current:					
Instruction	2,055,859.87	2,213,823.88	2,138,001.32		2,138,001.32
Instructional Support	824,966.79	904,239.89	1,060,156.45		1,060,156.45
Operation and Maintenance	181,720.00	181,720.00	149,887.98		149,887.98
Auxiliary Services:					
Student Transportation	85,660.00	85,660.00	64,306.28		64,306.28
Food Service	2,964,032.99	2,973,832.99	2,933,798.35	(1) 585.53	2,934,383.88
General Administrative Central Support	211,150.00	253,569.99	231,683.56		231,683.56
Other	317,944.34	472,281.74	554,452.38		554,452.38
Capital Outlay	14,550.00	54,250.00	98,191.42		98,191.42
Total Expenditures	6,655,883.99	7,139,378.49	7,230,477.74	585.53	7,231,063.27
Excess (Deficiency) of Revenues Over Expenditures	(804,339.99)	(853,539.99)	(363,846.52)	(585.53)	(364,432.05)
<u>Other Financing Sources (Uses)</u>					
Transfers In	1,126,243.56	1,126,243.56	655,000.00		655,000.00
Transfers Out	(242,365.00)	(242,365.00)	(78,710.47)		(78,710.47)
Total Other Financing Sources (Uses)	883,878.56	883,878.56	576,289.53		576,289.53
Net Change in Fund Balances	79,538.57	30,338.57	212,443.01	(585.53)	211,857.48
Fund Balances - Beginning of Year	992,695.00	1,158,044.77	1,158,044.77	(2) (126,626.62)	1,031,418.15
Fund Balances - End of Year	\$ 1,072,233.57	\$ 1,188,383.34	\$ 1,370,487.78	\$ (127,212.15)	\$ 1,243,275.63

***Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual - Special Revenue Fund
For the Year Ended September 30, 2025***

**Explanation of Differences between Actual Amounts on Budgetary
Basis and Actual Amounts GAAP Basis:**

The Board budgets on the modified accrual basis of accounting with the following exception:

- (1) The Board budgets for salaries and benefits only to the extent expected to be paid, rather than on the modified accrual basis (GAAP).

\$ (585.53)

Net Change in Fund Balance - Budget to GAAP

\$ (585.53)

- (2) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the Board's budget. This amount differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balances because of the cumulative effect of transactions such as those described above.

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Additional Information

Board Members and Administrative Personnel
October 1, 2024 through September 30, 2025

Board Members		Term Expires
Hon. Tara Moseley	President	2026
Hon. Thamus Douglas	Vice-President	2026
Hon. Chase Dunham	Member	2028
Hon. Clinton Hawkins	Member	2028
Hon. Sherry Barnes	Member	2028
Hon. Charlton F. Anderson	Member	2024
Hon. Darryl Perryman	Member	2024
<u>Administrative Personnel</u>		
Hon. Ashlie A. Flowers	Superintendent	2028
Carmen Rotch	Chief School Financial Officer	Indefinite

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Independent Auditor's Report

Members of the Clarke County Board of Education
Superintendent and Chief School Financial Officer
Grove Hill, Alabama

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in ***Government Auditing Standards*** issued by the Comptroller General of the United States (***Government Auditing Standards***), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Clarke County Board of Education, as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Clarke County Board of Education's basic financial statements, and have issued our report thereon dated April 15, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Clarke County Board of Education's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clarke County Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clarke County Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

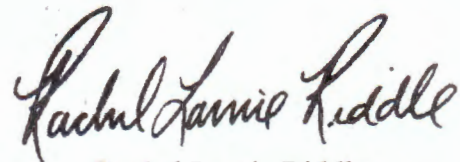
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Clarke County Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under ***Government Auditing Standards***.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with ***Government Auditing Standards*** in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Rachel Laurie Riddle
Chief Examiner

Department of Examiners of Public Accounts

Montgomery, Alabama

April 15, 2026