

Financial Statements
June 30, 2025

Council Bluffs Community School District

Council Bluffs Community School District

Table of Contents

June 30, 2025

Directory of Officials	1
Independent Auditor's Report	2
Management's Discussion and Analysis	6
Financial Statements	
Statement of Net Position	17
Statement of Activities.....	19
Balance Sheet – Governmental Funds	21
Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds	23
Statement of Net Position - Proprietary Funds	25
Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds	26
Statement of Cash Flows – Proprietary Funds	27
Statement of Fiduciary Net Position	29
Statement of Changes in Fiduciary Net Position	30
Notes to Financial Statements	31
Required Supplementary Information	
Budgetary Comparison Schedule of Revenues, Expenses/Expenditures and Changes in Balances – Budget and Actual – All Government Funds and Proprietary Fund	60
Notes to Required Supplementary Information – Budgetary Reporting	61
Schedule of the District's Proportionate Share of the Net Pension Liability	62
Schedule of District Contributions	63
Notes to Required Supplementary Information – Pension Liability	64
Schedule of Changes in the District's Total OPEB Liability and Related Ratios	65
Notes to Schedule of Changes in the District's Total OPEB Liability and Related Ratios.....	66
Supplementary Information	
Combining Balance Sheet – Nonmajor Governmental Funds.....	67
Combining Schedule of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds.....	68
Combining Balance Sheet – Capital Project Funds	69
Combining Schedule of Revenues, Expenditures and Changes in Fund Balances – Capital Project Funds	70
Schedule of Changes in Special Revenue Fund – Student Activity Funds.....	71
Schedule of Revenues by Source and Expenditures by Function – All Governmental Funds.....	72
Schedule of Expenditures of Federal Awards	73
Notes to Schedule of Expenditures of Federal Awards	74
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	75
Independent Auditor's Report on Compliance for the Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance	77
Schedule of Findings and Questioned Costs	80

Council Bluffs Community School District

Directory of Officials

June 30, 2025

Officials	Board of Education	Term Expires
Jared Tripp	President	2029
Patrick Peters	Vice President	2029
David Coziahr	Board Member	2027
Angela Griner	Board Member	2027
Teresa Hardiman	Board Member	2027
Lauren Myers	Board Member	2029
Dr. Tracy Ozzello	Board Member	2027
<hr/>		
School Officials		
<hr/>		
Dr. Vickie Murillo	Superintendent	
David Nicholson	Chief Financial Officer	



Independent Auditor's Report

The Board of Education
Council Bluffs Community School District
Council Bluffs, Iowa

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Council Bluffs Community School District ("the District"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Council Bluffs Community School District as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Adoption of New Accounting Standard

As discussed in Notes 1 and 12 to the financial statements, the District has adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*, for the year ended June 30, 2025. Accordingly, a restatement has been made to the governmental activities net position as of July 1, 2024 to restate beginning net position. Our opinions are not modified with respect to this matter.

Correction of Errors

As discussed in Note 12 to the financial statements, certain errors resulting in understatement of amounts previously reported for prepaid expenses and prepaid items as of June 30, 2024, were discovered by management of the District during the current year. Accordingly, a restatement has been made to the governmental activities net position and capital projects fund fund balance as of July 1, 2024, to correct the errors and restate beginning net position and fund balance. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis; budgetary comparison schedule of revenues, expenses/expenditures, and changes in balances – budget and actual – all government funds and proprietary funds; schedule of the District's proportionate share of the net pension liability; schedule of District contributions; and schedule of changes in the District's total OPEB liability and related ratios be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining balance sheet – nonmajor governmental funds; combining schedule of revenues, expenditures and changes in fund balances – nonmajor governmental funds; combining balance sheet – capital projects funds; combining schedule of revenues, expenditures and changes in fund balances – capital projects funds; schedule of changes in special revenue fund – student activity funds; schedule of revenues by source and expenditures by function – all governmental funds; and schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS.

In our opinion, the combining balance sheet – nonmajor governmental funds; combining schedule of revenues, expenditures and changes in fund balances – nonmajor governmental funds; combining balance sheet – capital projects funds; combining schedule of revenues, expenditures and changes in fund balances – capital projects funds; schedule of changes in special revenue fund – student activity funds; schedule of revenues by source and expenditures by function – all governmental funds; and schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the directory of officials but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 7, 2026 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

The signature is written in a cursive, handwritten style. It reads "Eide Bailly LLP". The letters are fluidly connected, with a prominent loop at the end of the "P".

Minneapolis, Minnesota
August 7, 2026

The Council Bluffs Community School District (the District) provides this Management's Discussion and Analysis of its financial statements. The narrative overview and analysis of financial activities is for the fiscal year ended June 30, 2025. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

2025 FINANCIAL HIGHLIGHTS

General Fund revenues and other financing sources increased from \$133,444,777 in fiscal year 2024 to \$135,683,081 in fiscal year 2025. The increase in General Fund revenues is attributable to an increase in state aid and property taxes driven by the budget guarantee. General Fund expenditures and other financing uses increased from \$137,788,058 in fiscal year 2024 to \$140,241,161 in fiscal year 2025. The difference between fiscal year 2025 revenues and expenditures resulted in a current year decrease in fund balance of \$4,558,080. As a result, the District's General Fund balance decreased from \$10,165,418 in fiscal year 2024 to \$5,607,338 in fiscal year 2025, which represents a 44.8% decrease from the prior year, attributable to the budget guarantee only providing a 1% increase to the regular program dollars generated by the foundation formula, while salary and benefits increased by 3%.

The District's solvency ratio (unassigned fund balance/general fund revenues-AEA Flow-through) decreased from 5.30% at June 30, 2024, to 2.61% at June 30, 2025. The State School Budget Review Committee recommends a solvency ratio of 5%-10%.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Council Bluffs Community School District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Council Bluffs Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Council Bluffs Community School District acts solely as an agent or custodian for the benefit of those outside of the School District.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year, as well as presenting the schedule of funding progress for the retiree health plan.

Other Supplementary Information provides detailed information about the non-major funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the District.

Figure A-1 shows how the various parts of this annual report are arranged and related to one another.

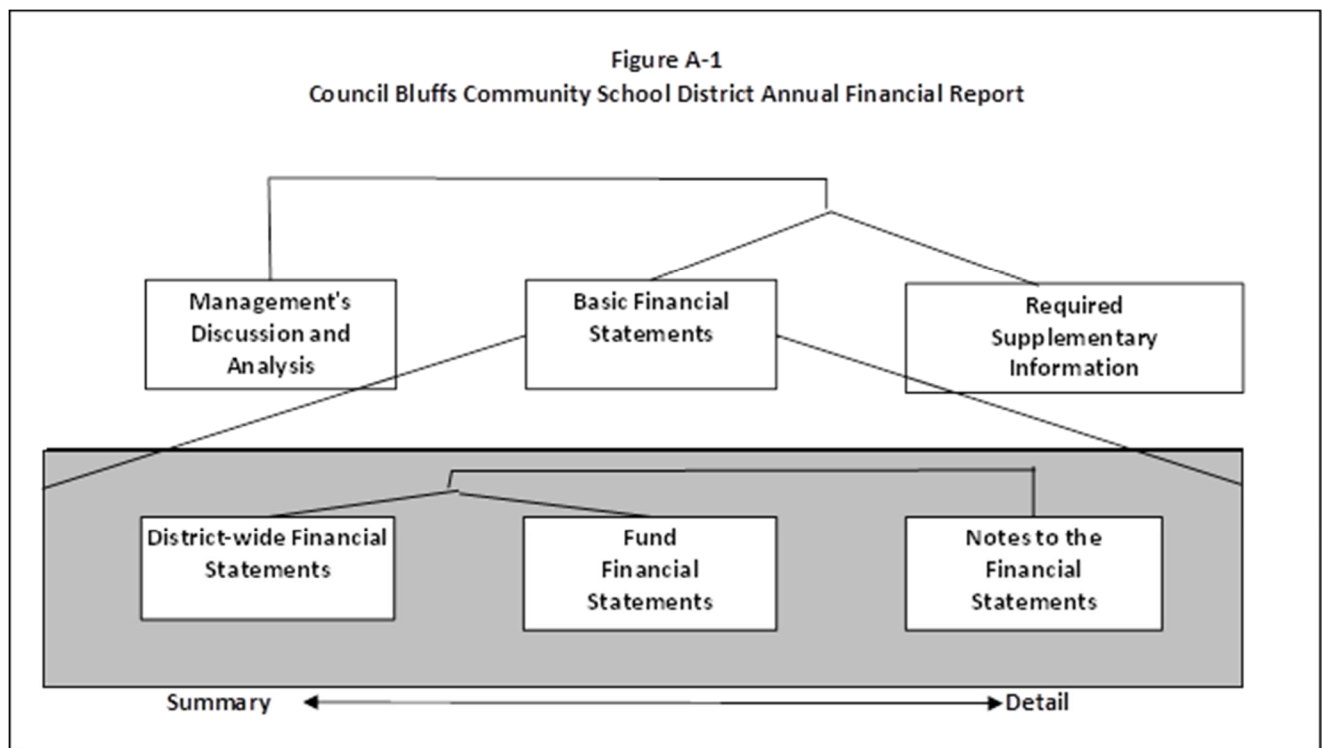


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

Figure A-2				
Major Features of the Government-Wide and Fund Financial Statements				
	Government-Wide	Fund Statements:	Fund Statements:	Fund Statements:
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activities the District operates similar to private businesses: food services	Instances in which the District administers resources on behalf of someone else, such as scholarship programs
Required financial statements	Statement of net position Statement of activities	Balance sheet Statement of revenues, expenditures and changes in fund balances	Statement of net position Statement of revenues, expenses and changes in fund net position Statement of cash flows	Statement of fiduciary net position
Accounting basis and Measurement Focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of Asset/Liability Information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and long-term	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of deferred outflow/inflow information	Consumption/acquisition of net position that is applicable to a future reporting period	Consumption/acquisition of fund balance that is applicable to a future reporting period	Consumption/acquisition of fund balance that is applicable to a future reporting period	Consumption/acquisition of net position that is applicable to a future reporting period
Type of Inflow/Outflow Information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

Government-Wide Financial Statements

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how it changed. Net position – the difference between the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources – are one way to measure the District's financial health or position. Over time, increases or decreases in the District's net position are an indicator of whether financial position is improving or deteriorating, respectively. To assess the District's overall health, additional non-financial factors such as changes in the District's property tax base and the condition of school buildings and other facilities need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation, and administration. Property tax and state aid finance most of these activities.

Business-type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program and self-insurance program is included here.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds or to show that it is properly using certain revenues such as federal grants.

The District has three kinds of funds:

1. *Governmental funds:* Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out, and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. The District's governmental funds include the General Fund, Special Revenue Funds, Debt Service Fund, and Capital Projects Fund. The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures, and changes in fund balance.

2. *Proprietary funds:* Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way the government-wide statements. The District's enterprise funds, one type of proprietary fund, are the same as its business-type activities but provide more detail and additional information such as cash flows. The District currently has two enterprise funds, the School Nutrition Fund and the Regular Education Preschool Fund. Internal service funds are used to report the same functions presented as governmental activities in the government-wide financial statements. The District maintains one internal service fund to account for the premium and claim payments for the self-insured health insurance plans for District employees. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. Because the service provided by the District predominately benefits governmental, rather than business-type functions, it has been included within governmental activities in the government-wide financial statements. The required financial statements for proprietary funds include a statement of revenues, expenses, and changes in fund net position, and a statement of cash flows.
3. *Fiduciary funds:* The District is the trustee, or fiduciary, for assets that belong to others, such as the custodial fund which is held for food shelf and backpack program. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate statement of fiduciary net position. We exclude these activities from the District-wide financial statements because the District cannot use these assets to finance its operations.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net Position

Figure A-3 below provides a summary of the District's net position at June 30, 2025 compared to June 30, 2024.

Figure A-3
Statements of Net Position

Statements of Net Position							
	Governmental Activities		Business-type Activities		Total School District		Percent Change
	June 30,		June 30,		June 30,		June 30,
	2025	2024*	2025	2024*	2025	2024*	2025-2024
Current and other assets	\$ 100,562,036	\$ 102,904,465	\$ 5,559,374	\$ 5,574,295	\$ 106,121,410	\$ 108,478,760	-2.17%
Capital assets	139,029,986	149,973,834	355,846	346,507	139,385,832	150,320,341	-7.27%
Total assets	239,592,022	252,878,299	5,915,220	5,920,802	245,507,242	258,799,101	-5.14%
Deferred outflows of resources	11,361,310	14,977,561	253,374	637,386	11,614,684	15,614,947	-25.62%
Long-term liabilities	99,453,376	112,031,968	951,886	1,856,029	100,405,262	113,887,997	-11.84%
Other liabilities	23,304,790	23,363,668	509,512	516,986	23,814,302	23,880,654	-0.28%
Total liabilities	122,758,166	135,395,636	1,461,398	2,373,015	124,219,564	137,768,651	-9.83%
Deferred inflows of resources	51,157,074	50,944,687	276,445	424,808	51,433,519	51,369,495	0.12%
Net Position							
Net investment in capital assets	72,067,907	77,816,888	355,846	346,507	72,423,753	78,163,395	-7.34%
Restricted	28,518,709	27,101,998	-	-	28,518,709	27,101,998	5.23%
Unrestricted	(23,548,524)	(23,403,349)	4,074,905	3,413,858	(19,473,619)	(19,989,491)	2.58%
Total net position	\$ 77,038,092	\$ 81,515,537	\$ 4,430,751	\$ 3,760,365	\$ 81,468,843	\$ 85,275,902	-4.46%

* Effective July 1, 2024, the District adopted provisions of GASB Statement No. 101, *Compensated Absences*. As a result of this change in accounting principle, it was not appropriate for the District to restate prior-period information for earlier periods than those presented in the basic financial statements. Therefore, information related to compensated absences for the year ended June 30, 2024, was not restated. Additionally, the District has restated the prior-period comparative information for the correction of an error. See Note 12 to the financial statements for further information on the change in accounting principle and correction of error.

This section explains the differences between the current and prior year's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and changes in net position.

The District's combined net position decreased 4.46% from the prior year.

Restricted net position represents resources subject to external restrictions, constitutional provisions, or enabling legislation on how funds can be used. The District's restricted net position increased 5.23% compared to last year, primarily as a result of unspent school infrastructure and physical plant and equipment funds.

Unrestricted net position - the part of net position used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements increased 2.58% due to results from GASB 68-Accounting and Financial Reporting for Pensions.

Changes in Net Position

Figure A-4 shows the changes in net position for the year ended June 30, 2025 compared to the year ended June 30, 2024.

Figure A-4
Summary of Changes in Net Position

Summary of changes in Net Position							
	Governmental Activities		Business-type Activities		Total School District		Percent Change
	June 30,		June 30,		June 30,		June 30,
	2025	2024*	2025	2024*	2025	2024*	2025-2024
Program revenues							
Charges for services	\$ 4,713,372	\$ 4,462,104	\$ 673,727	\$ 542,402	\$ 5,387,099	\$ 5,004,506	7.64%
Operating grants, contributions and restricted interest	29,909,526	30,451,389	6,687,293	6,928,999	36,596,819	37,380,388	-2.10%
Capital grants, contributions, and restricted interest	408,475	899,694	-	-	408,475	899,694	-54.60%
General revenues							
Property and other tax	43,080,184	40,942,106	-	-	43,080,184	40,942,106	5.22%
Statewide sales, services and use tax	11,418,004	11,471,191	-	-	11,418,004	11,471,191	-0.46%
Unrestricted state grants	66,021,989	64,417,471	-	-	66,021,989	64,417,471	2.49%
Unrestricted investment earning:	573,840	547,415	158,052	-	731,892	547,415	33.70%
Other	1,324,526	1,473,595	-	-	1,324,526	1,473,595	-10.12%
Total revenues	157,449,916	154,664,965	7,519,072	7,471,401	164,968,988	162,136,366	1.75%
Program expenses							
Instruction	88,584,004	86,683,599	-	-	88,584,004	86,683,599	2.19%
Support services	49,774,538	48,029,095	-	-	49,774,538	48,029,095	3.63%
Non-instructional programs	-	-	6,751,069	7,853,986	6,751,069	7,853,986	-14.04%
Other expenses	20,055,485	20,490,771	-	-	20,055,485	20,490,771	-2.12%
Total expenses	158,414,027	155,203,465	6,751,069	7,853,986	165,165,096	163,057,451	1.29%
Change in Net Position	(964,111)	(538,500)	768,003	(382,585)	(196,108)	(921,085)	-78.71%
Beginning Net Position, 2025 as restated	78,002,203	82,054,037	3,662,748	4,142,950	81,664,951	86,196,987	-5.26%
Ending Net Position	\$ 77,038,092	\$ 81,515,537	\$ 4,430,751	\$ 3,760,365	\$ 81,468,843	\$ 85,275,902	-4.46%

* Effective July 1, 2024, the District adopted provisions of GASB Statement No. 101, *Compensated Absences*. As a result of this change in accounting principle, it was not appropriate for the District to restate prior-period information for earlier periods than those presented in the basic financial statements. Therefore, information related to compensated absences for the year ended June 30, 2024, was not restated. Additionally, the District has restated the prior-period comparative information for the correction of an error. See Note 12 to the financial statements for further information on the change in accounting principle and correction of error.

In fiscal year 2025, property tax; statewide sales, services and use tax; and unrestricted state grants accounted for 76.55% of revenue from governmental activities, compared to 75.54% in fiscal year 2024, while charges for services and operating grants and contributions accounted for 97.90% of the revenue from business type activities in fiscal year 2025 and 100.00% in fiscal year 2024.

As shown in Figure A-4, the District as a whole experienced a 1.75% increase in revenues for fiscal year 2025, compared to a 5.67% decrease in fiscal year 2024, and a 1.29% increase in expenses for fiscal year 2025 compared to a 5.60% increase in fiscal year 2024.

Governmental Activities

Revenues for governmental activities were \$157,449,916 and expenses were \$158,414,027 for the year ended June 30, 2025. Despite a modest increase in the cash reserve levy and strict expenditure controls, these measures could not offset revenue losses from declining enrollment, resulting in a lower solvency ratio for the District.

Figure A-5 presents the total and net cost of the District's major governmental activities: instruction, support services, non-instructional programs, and other expenses for the year ended June 30, 2025 compared to the year ended June 30, 2024.

Figure A-5
Total and Net Cost of Governmental Activities

	Total Cost			Net Cost		
	Year Ended June 30,		Percent Change	Year Ended June 30,		Percent Change
	2025	2024*		2025	2024*	
Instruction	\$ 88,584,004	\$ 86,683,599	2.19%	\$ 58,294,863	\$ 56,728,998	2.76%
Support services	49,774,538	48,029,095	3.63%	49,706,630	48,029,095	3.49%
Other expenses	20,055,485	20,490,771	-2.12%	15,381,161	14,632,185	5.12%
Total	\$ 158,414,027	\$ 155,203,465	2.07%	\$ 123,382,654	\$ 119,390,278	3.34%

*Amounts for 2024 have been restated for correction of an error, but not for the effects of a change in accounting principle. See Note 12 to the financial statements for further information on the change in accounting principle and correction of error.

The cost financed by users of the District's programs was \$4,713,372.

Federal and state governments subsidized certain programs with grants and contributions totaling \$29,909,526. The net cost of governmental activities were financed with \$43,080,184 in property tax; \$11,418,004 in statewide sales, services and use tax; \$66,021,989 in unrestricted state grants; \$573,840 in unrestricted investment earnings; and \$1,324,526 in other general revenues.

Business-Type Activities

Revenues of the District's business-type activities on the government-wide statements were \$7,519,072 and expenses were \$6,751,069. The District's business-type activities include the School Nutrition Fund and the Preschool Fund. Revenues of these activities were comprised of charges for services, federal and state reimbursements, and investment income. The District provided free breakfast and lunch, without charge, in all CEP (Community Eligibility Provision) schools within the District schools under a key provision of The Healthy, Hunger Free Kids Act (HHFKA, Public Law 111-296; December 13, 2010). CEP schools are defined as schools in low-income areas in the aggregate for the specific school. The district is reimbursed using a formula based on the percentage of students participating in other specific means-tested programs.

INDIVIDUAL FUND ANALYSIS

As previously noted, the Council Bluffs Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed the year, its governmental funds reported combined fund balance of \$32,182,709 for 2025 and \$35,091,486 for 2024 (as restated). The decrease was mainly attributed to expenditures exceeding revenues in the General Fund, due to low state supplemental aid and declining enrollment.

Governmental Fund Highlights

The District's General Fund financial position is the product of many factors. General Fund revenues increased from fiscal year 2024 in total, but federal dollars received and went down by \$1.3 million. Expenditures increased due to higher operations and maintenance and transportation costs alongside negotiated wage and benefits increases.

Capital Project Fund balance increased from fiscal year 2024 due to less facility construction and renovation projects being done in fiscal year 2025.

The Debt Service Fund increased from fiscal year 2024 due to interest earned on investments and the amount transferred from the SAVE fund to pay the principal and interest payments exceeded the amount needed.

Proprietary Fund Highlights

The School Nutrition Fund net position increased 22.0% from \$3,626,243 at June 30, 2024 (as restated), to \$4,423,534 at June 30, 2025, attributable in large part to a reduction of shared IPERS unfunded pension liability.

Budgetary Highlights

It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2025, the District had invested \$139.4 million, net of accumulated depreciation/amortization, in a broad range of capital assets including land, buildings, athletic facilities and transportation equipment. More detailed information about capital assets is available in Note 4 to the financial statements. Depreciation/amortization expense for the year was \$14.4 million.

The original cost of the District's capital assets was \$312.9 million. Governmental funds account for \$311.5 million with the remainder in the Proprietary, School Nutrition Fund.

The largest change in capital asset activity during the year occurred in the building and land improvements category related to the HVAC and concrete repairs and improvements.

Figure A-6
Capital Asset Summary

Capital Asset Summary							
	Governmental Activities		Business-Type Activities		Total School District		
	June 30,		June 30,		June 30,		Percent
	2025	2024	2025	2024	2025	2024	Change
Land	\$ 3,976,025	\$ 3,976,025	\$ -	\$ -	\$ 3,976,025	\$ 3,976,025	0.00%
Construction in Progress	32,955	-	-	-	32,955	-	100.00%
Lease right-of-use assets	5,439,517	6,216,368	-	-	5,439,517	6,216,368	-12.50%
SBITA assets	69,532	-	-	-	69,532	-	100.00%
Buildings and land improvements	127,493,130	136,992,414	-	-	127,493,130	136,992,414	-6.93%
Furniture and equipment	2,018,827	2,789,027	355,846	346,507	2,374,673	3,135,534	-24.27%
Totals	\$ 139,029,986	\$ 149,973,834	\$ 355,846	\$ 346,507	\$ 139,385,832	\$ 150,320,341	-7.27%

Long-Term Debt

At June 30, 2025, the District had \$100.4 million in outstanding long-term debt. This represents a decrease of 14.5% from the prior year, attributable to changes in assumptions related to the net pension liability.

Figure A-7
Long-Term Liabilities Summary

	2025	2024*	% Change 2025-2024
General obligation bonds	\$ 30,695,000	\$ 32,295,000	-5.0%
Premium on general obligation bonds	666,332	714,501	-6.7%
Revenue bonds	21,678,000	26,897,000	-19.4%
Quality zone academy bonds	-	1,500,000	-100.0%
Qualified school construction bonds	5,650,000	5,650,000	0.0%
Lease liability	5,507,994	6,330,407	-13.0%
SBITA liability	71,311	-	100.0%
Compensated absences - governmental	3,950,842	3,858,546	2.4%
Compensated absences - business-type activities	107,182	106,263	0.9%
Net OPEB liability	2,818,822	2,614,690	7.8%
Net pension liability	29,259,779	37,532,541	-22.0%
Totals	<u>\$ 100,405,262</u>	<u>\$ 117,498,948</u>	-14.5%

*Compensated absences of the governmental and business-type activities are presented as restated for the change in accounting principle. See Note 12 for further discussion.

Economic Factors Bearing on the District's Future

At the time these financial statements were prepared, the District was aware of several existing circumstances that could significantly affect its financial health in the future:

- The political environment in Iowa makes planning for future funding difficult. The Iowa legislature usually sets changes in school funding one to four months prior to the start of the fiscal year.
- The levels of state and federal funding for education are not keeping pace with the increases in cost and mandated growth. The district continues to see declining enrollment: coupled with the state giving low supplemental state aid, the district has been on the budget guarantee (only receiving 1% in additional state aid) for the FY 2026 and FY 2027 school years. The number of educational Savings Accounts (ESAs) that have been issued for residents of Council Bluffs school district has increased to 528 as of our October 2025 count date.
- Higher rates of inflation experienced during the school year, and the shortage of qualified staff, are an impediment for maintaining current educational supports. These same inflationary pressures have substantially increased the cost of capital projects and equipment replacement.
- Unfunded mandates at the state or federal level.
- States funding private and charter schools at the expense of public schools.
- Fixed costs are anticipated to increase regarding routine maintenance and utilities.

Contacting the District's Financial Management

This financial report is designed to provide the District's citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact David Nicholson, Chief Financial Officer, Council Bluffs Community School District, 300 W Broadway, Suite 1600, Council Bluffs, Iowa, 51503.

Council Bluffs Community School District
Statement of Net Position
June 30, 2025

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
Assets			
Cash, cash equivalents and pooled investments	\$ 32,011,272	\$ 4,329,396	\$ 36,340,668
Restricted cash, cash equivalents, and pooled investments	7,986,414	-	7,986,414
Receivables			
Property tax - succeeding year	44,603,646	-	44,603,646
Accounts	6,951,685	141,239	7,092,924
Due from other governments	412,295	-	412,295
Investments	7,972,701	1,072,678	9,045,379
Inventories	67,392	15,810	83,202
Prepaid expenses	556,631	251	556,882
Capital assets, not being depreciated	4,008,980	-	4,008,980
Capital assets, net of accumulated depreciation	129,581,489	355,846	129,937,335
Lease right of use assets, net of accumulated amortization	5,439,517	-	5,439,517
Total assets	239,592,022	5,915,220	245,507,242
Deferred Outflows of resources			
Deferred gain on refunding	1,257,400	-	1,257,400
OPEB related deferred outflows	259,195	14,391	273,586
Pension related deferred outflows	9,844,715	238,983	10,083,698
Total deferred outflows of resources	11,361,310	253,374	11,614,684

Council Bluffs Community School District

Statement of Net Position

June 30, 2025

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
Liabilities			
Accounts payable	7,878,507	95,113	7,973,620
Salaries and benefits payable	13,152,728	402,945	13,555,673
Accrued expenses	64,622	-	64,622
Accrued interest payable	666,332	-	666,332
Current portion of long-term debt	17,886,364	107,182	17,993,546
Current portion of other post employment benefits	401,261	22,278	423,539
Incurred and unpaid claims	1,167,645	-	1,167,645
Unearned revenue	-	11,454	11,454
Advances from grantors	374,956	-	374,956
Long-term debt, net of current portion	50,333,115	-	50,333,115
Other post employment benefits, net of current portion	2,269,291	125,992	2,395,283
Net pension liability	28,563,345	696,434	29,259,779
Total liabilities	122,758,166	1,461,398	124,219,564
Deferred Inflows of Resources			
Property tax levied for subsequent year	44,603,646	-	44,603,646
OPEB related deferred inflows	3,750,398	208,224	3,958,622
Pension related deferred inflows	2,803,030	68,221	2,871,251
Total deferred inflows of resources	51,157,074	276,445	51,433,519
Net Position			
Net investment in capital assets	72,067,907	355,846	72,423,753
Restricted for			
Categorical funding	2,099,742	-	2,099,742
Debt service	9,740,396	-	9,740,396
Management levy purposes	1,920,457	-	1,920,457
Student activities	292,816	-	292,816
School infrastructure	12,492,728	-	12,492,728
Physical plant and equipment	1,972,570	-	1,972,570
Unrestricted	(23,548,524)	4,074,905	(19,473,619)
Total net position	\$ 77,038,092	\$ 4,430,751	\$ 81,468,843

Council Bluffs Community School District

Statement of Activities

Year Ended June 30, 2025

Functions/Programs	Expenses	Charges for Services	Program Revenues		Net (Expense) Revenue and Changes in Net Position		
			Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	Primary Government		
					Governmental Activities	Business-Type Activities	Total
Governmental Activities							
Instruction							
Regular instruction	\$ 87,367,158	\$ 3,663,133	\$ 25,575,769	\$ -	\$ (58,128,256)	\$ -	\$ (58,128,256)
Other instruction	1,216,846	1,050,239	-	-	(166,607)	-	(166,607)
	<u>88,584,004</u>	<u>4,713,372</u>	<u>25,575,769</u>	<u>-</u>	<u>(58,294,863)</u>	<u>-</u>	<u>(58,294,863)</u>
Support services							
Student services	6,972,684	-	-	-	(6,972,684)	-	(6,972,684)
Instructional staff services	4,293,310	-	-	-	(4,293,310)	-	(4,293,310)
Administration services	13,752,525	-	-	-	(13,752,525)	-	(13,752,525)
Operation and maintenance of plant	15,910,668	-	-	-	(15,910,668)	-	(15,910,668)
Transportation services	8,845,351	-	67,908	-	(8,777,443)	-	(8,777,443)
	<u>49,774,538</u>	<u>-</u>	<u>67,908</u>	<u>-</u>	<u>(49,706,630)</u>	<u>-</u>	<u>(49,706,630)</u>
Other expenses							
Facilities acquisition	1,008,769	-	-	408,475	(600,294)	-	(600,294)
Long-term debt interest	2,249,815	-	311,085	-	(1,938,730)	-	(1,938,730)
AEA flowthrough	3,954,764	-	3,954,764	-	-	-	-
Depreciation / amortization (unallocated)*	12,842,137	-	-	-	(12,842,137)	-	(12,842,137)
	<u>20,055,485</u>	<u>-</u>	<u>4,265,849</u>	<u>408,475</u>	<u>(15,381,161)</u>	<u>-</u>	<u>(15,381,161)</u>
Total governmental activities	<u>158,414,027</u>	<u>4,713,372</u>	<u>29,909,526</u>	<u>408,475</u>	<u>(123,382,654)</u>	<u>-</u>	<u>(123,382,654)</u>
Business Type Activities							
Non-instructional programs							
Preschool operations	544,031	514,743	-	-	-	(29,288)	(29,288)
Food service operations	6,207,038	158,984	6,687,293	-	-	639,239	639,239
Total business-type activities	<u>6,751,069</u>	<u>673,727</u>	<u>6,687,293</u>	<u>-</u>	<u>-</u>	<u>609,951</u>	<u>609,951</u>
Total primary government	<u>\$ 165,165,096</u>	<u>\$ 5,387,099</u>	<u>\$ 36,596,819</u>	<u>\$ 408,475</u>	<u>(123,382,654)</u>	<u>609,951</u>	<u>(122,772,703)</u>

* This amount excludes the depreciation that is included in the direct expense of the various programs.

Council Bluffs Community School District

Statement of Activities

Year Ended June 30, 2025

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	Primary Government		
					Governmental Activities	Business-Type Activities	Total
General Revenues							
Property and other tax levied for							
General purposes					37,145,188	-	37,145,188
Debt service					1,346,365	-	1,346,365
Capital outlay					4,588,631	-	4,588,631
Statewide sales, services and use tax					11,418,004	-	11,418,004
Unrestricted state grants					66,021,989	-	66,021,989
Unrestricted investment earnings					573,840	158,052	731,892
Other					1,324,526	-	1,324,526
Total general revenues					122,418,543	158,052	122,576,595
Change in Net Position					(964,111)	768,003	(196,108)
Net Position, Beginning of Year, as previously reported					81,359,234	3,760,365	85,119,599
Adjustments (Note 12)					(3,357,031)	(97,617)	(3,454,648)
Net Position, Beginning of Year, as restated					78,002,203	3,662,748	81,664,951
Net Position, End of Year					\$ 77,038,092	\$ 4,430,751	\$ 81,468,843

Council Bluffs Community School District

Balance Sheet – Governmental Funds

June 30, 2025

	General Fund	Capital Projects Fund	Debt Service Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets					
Cash, cash equivalents and pooled investments	\$ 15,242,438	\$ 11,498,806	\$ 1,918,308	\$ 2,176,489	\$ 30,836,041
Restricted cash	-	-	7,986,414	-	7,986,414
Receivables					
Property tax - succeeding year	35,473,241	4,739,303	1,391,113	2,999,989	44,603,646
Accounts	5,547,794	1,262,831	19,206	49,886	6,879,717
Due from other governments	412,295	-	-	-	412,295
Due from other funds	510,732	-	-	-	510,732
Investments	4,584,930	2,248,170	-	-	6,833,100
Inventories	67,392	-	-	-	67,392
Prepaid items	-	-	488,800	-	488,800
Total assets	\$ 61,838,822	\$ 19,749,110	\$ 11,803,841	\$ 5,226,364	\$ 98,618,137
Liabilities					
Accounts payable	\$ 7,304,184	\$ 543,705	\$ 6,000	\$ 13,102	\$ 7,866,991
Due to other funds	-	510,732	-	-	510,732
Advances from grantors	374,956	-	-	-	374,956
Salaries and benefits payable	13,014,481	-	-	-	13,014,481
Accrued expenses	64,622	-	-	-	64,622
Total liabilities	20,758,243	1,054,437	6,000	13,102	21,831,782
Deferred Inflows of Resources					
Unavailable revenues					
Succeeding year property tax	35,473,241	4,739,303	1,391,113	2,999,989	44,603,646
Fund Balances					
Nonspendable					
Inventories	67,392	-	-	-	67,392
Prepaid items	-	-	488,800	-	488,800
Restricted for					
Categorical funding	2,099,742	-	-	-	2,099,742
Debt service	-	-	9,917,928	-	9,917,928
School infrastructure	-	12,492,728	-	-	12,492,728
Physical plant and equipment	-	1,972,570	-	-	1,972,570
Management levy purposes	-	-	-	1,920,457	1,920,457
Student activities	-	-	-	292,816	292,816
Unassigned	3,440,204	(509,928)	-	-	2,930,276
Total fund balances	5,607,338	13,955,370	10,406,728	2,213,273	32,182,709
Total liabilities, deferred inflows of resources, and fund balances	\$ 61,838,822	\$ 19,749,110	\$ 11,803,841	\$ 5,226,364	\$ 98,618,137

Council Bluffs Community School District

Balance Sheet – Governmental Funds

June 30, 2025

Total fund balances of governmental funds		\$ 32,182,709
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.		139,029,986
Accrued interest payable on long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds.		(666,332)
Deferred outflows of resources related to deferred gains on refunding, pensions, and OPEB and deferred inflows of resources related to pensions and OPEB are not due and payable in the current period and, therefore, are not reported in the governmental funds as follows:		
Deferred outflows of resources	\$ 11,361,310	
Deferred inflows of resources	<u>(6,553,428)</u>	4,807,882
Long-term liabilities, including bonds payable, leases payable, compensated absences payable, termination benefits payable, net pension liability, and total OPEB liability, are not due and payable in the current period and, therefore, are not reported in the funds.		(99,453,376)
Internal service funds are used by management to charge the costs of certain activities, such as insurance and vehicles, to individual funds. The assets, deferred outflows of resources, liabilities, and deferred inflows of resources to of the internal service funds are included in the governmental activities in the statement of net position.		<u>1,137,223</u>
Net position of governmental activities		<u><u>\$ 77,038,092</u></u>

Council Bluffs Community School District
Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds
Year Ended June 30, 2025

	General Fund	Capital Projects Fund	Debt Service Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues					
Local sources					
Local tax	\$ 34,165,355	\$ 4,588,631	\$ 1,346,365	\$ 2,979,833	\$ 43,080,184
Tuition	3,186,113	-	-	-	3,186,113
Other	3,479,207	394,483	311,085	1,050,239	5,235,014
State sources	85,754,283	11,504,127	25,270	57,307	97,340,987
Federal sources	9,007,345	-	-	-	9,007,345
Total revenues	<u>135,592,303</u>	<u>16,487,241</u>	<u>1,682,720</u>	<u>4,087,379</u>	<u>157,849,643</u>
Expenditures					
Current					
Instruction					
Regular instruction	73,518,175	117,957	-	816,053	74,452,185
Other instruction	16,139,511	-	-	255,044	16,394,555
	<u>89,657,686</u>	<u>117,957</u>	<u>-</u>	<u>1,071,097</u>	<u>90,846,740</u>
Support services					
Student services	7,311,784	-	-	-	7,311,784
Instructional staff services	4,164,415	672,692	-	18	4,837,125
Administration services	15,028,109	800,325	-	64,495	15,892,929
Operation and maintenance of plant services	12,089,372	1,420,370	-	2,834,833	16,344,575
Transportation services	7,985,239	154,222	-	3,685	8,143,146
	<u>46,578,919</u>	<u>3,047,609</u>	<u>-</u>	<u>2,903,031</u>	<u>52,529,559</u>
Other expenditures					
Facilities acquisition	-	2,431,806	-	-	2,431,806
Long-term debt					
Principal	19,467	1,438,860	8,319,000	-	9,777,327
Interest and fiscal charges	5,429	47,337	1,886,675	-	1,939,441
AEA flowthrough	3,954,764	-	-	-	3,954,764
	<u>3,979,660</u>	<u>3,918,003</u>	<u>10,205,675</u>	<u>-</u>	<u>18,103,338</u>
Total expenditures	<u>140,216,265</u>	<u>7,083,569</u>	<u>10,205,675</u>	<u>3,974,128</u>	<u>161,479,637</u>
Excess (Deficiency) of Revenues over Expenditures	(4,623,962)	9,403,672	(8,522,955)	113,251	(3,629,994)
Other Financing Sources (Uses)					
Lease issuance	-	616,447	-	-	616,447
SBITA issuance	90,778	-	-	-	90,778
Sale of capital assets	-	13,992	-	-	13,992
Transfers in	-	-	9,102,728	-	9,102,728
Transfers out	(24,896)	(9,077,832)	-	-	(9,102,728)
Total other financing sources and uses	<u>65,882</u>	<u>(8,447,393)</u>	<u>9,102,728</u>	<u>-</u>	<u>721,217</u>
Change in Fund Balances	(4,558,080)	956,279	579,773	113,251	(2,908,777)
Fund Balances, Beginning of Year, as previously reported	10,165,418	12,842,788	9,826,955	2,100,022	34,935,183
Adjustments (Note 12)	-	156,303	-	-	156,303
Fund Balances, Beginning of Year, as restated	<u>10,165,418</u>	<u>12,999,091</u>	<u>9,826,955</u>	<u>2,100,022</u>	<u>35,091,486</u>
Fund Balances, End of Year	<u>\$ 5,607,338</u>	<u>\$ 13,955,370</u>	<u>\$ 10,406,728</u>	<u>\$ 2,213,273</u>	<u>\$ 32,182,709</u>

Council Bluffs Community School District
Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds
Year Ended June 30, 2025

Net change in fund balances - total governmental funds \$ (2,908,777)

Amounts reported for governmental activities in the statement of activities are different because:

Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position is reported with governmental activities. (493,530)

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are not reported in the Statement of Activities and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. Capital outlay expenditures exceeded depreciation/amortization expense in the current year, as follows:

Expenditures for capital assets	\$ 3,384,884	
Depreciation/amortization expense	<u>(14,328,732)</u>	(10,943,848)

Amortization of the deferred gain on bond refunding does not represent a consumption of current resources, and therefore are not reported in the fund financial statements. (317,774)

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases liabilities in the Statement of Net Position. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.

Proceeds of debt issuances	(707,225)	
Repaid	<u>9,825,496</u>	9,118,271

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due. (113,002)

The current year District employer share of IPERS contributions are reported as expenditures in the governmental funds, but are reported as deferred outflow of resources in the Statement of Net Position. 240,840

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the government funds, as follows:

Compensated absences	(92,296)	
Other postemployment benefits	310,279	
Pension expenses	<u>4,235,726</u>	<u>4,453,709</u>

Change in net position of governmental activities \$ (964,111)

Council Bluffs Community School District
Statement of Net Position - Proprietary Funds
June 30, 2025

	Business-Type Activities Enterprise Funds			Governmental Activities
	Major	Nonmajor	Total Enterprise	Internal Service
	School Nutrition	Regular Education Preschool	Funds	Employee Health
Assets				
Current assets				
Cash, cash equivalents and pooled investments	\$ 4,259,941	\$ 69,455	\$ 4,329,396	\$ 1,176,035
Accounts receivable	135,181	6,058	141,239	71,968
Inventories	15,810	-	15,810	-
Prepaid expenses	251	-	251	67,831
Investments	1,072,678	-	1,072,678	1,139,601
Total current assets	5,483,861	75,513	5,559,374	2,455,435
Noncurrent assets				
Capital assets, net of accumulated depreciation where applicable				
Machinery and equipment	355,846	-	355,846	-
Total noncurrent assets	355,846	-	355,846	-
Total assets	5,839,707	75,513	5,915,220	2,455,435
Deferred Outflows of Resources				
OPEB related deferred outflows	14,391	-	14,391	-
Pension related deferred outflows	238,983	-	238,983	-
Total deferred outflows of resources	253,374	-	253,374	-
Liabilities				
Current liabilities				
Accounts payable	95,113	-	95,113	12,320
Salaries and benefits payable	340,051	62,894	402,945	138,247
Incurred and unpaid claims	-	-	-	1,167,645
Compensated absences	101,780	5,402	107,182	-
Unearned revenue	11,454	-	11,454	-
Total current liabilities	548,398	68,296	616,694	1,318,212
Long-term liabilities				
Other post employment benefits	148,270	-	148,270	-
Net pension liability	696,434	-	696,434	-
Total long-term liabilities	844,704	-	844,704	-
Total liabilities	1,393,102	68,296	1,461,398	1,318,212
Deferred Inflows of Resources				
OPEB related deferred inflows	208,224	-	208,224	-
Pension related deferred inflows	68,221	-	68,221	-
Total deferred inflows of resources	276,445	-	276,445	-
Net Position				
Net investment in capital assets	355,846	-	355,846	-
Unrestricted	4,067,688	7,217	4,074,905	1,137,223
Total net position	\$ 4,423,534	\$ 7,217	\$ 4,430,751	\$ 1,137,223

Council Bluffs Community School District
Statement of Revenues, Expenses and Changes in Net Position – Proprietary Funds
Year Ended June 30, 2025

	Business-Type Activities			Governmental
	Enterprise Funds			Activities
	Major	Nonmajor		Internal Service
	School	Regular Education	Total Enterprise	Employee Health
	Nutrition	Preschool	Funds	
Operating Revenues				
Local Sources				
Charges for services	\$ 140,449	\$ 514,743	\$ 655,192	\$ 13,850,107
Operating Expenses				
Current				
Regular instruction				
Salaries	-	340,888	340,888	-
Benefits	-	144,855	144,855	-
Purchased services	-	58,138	58,138	-
Miscellaneous	-	150	150	-
Support Services				
Administration services	-	-	-	14,408,527
Operation and maintenance of plant	102,606	-	102,606	-
Non-instructional Programs				
Food service operations				
Salaries	1,993,792	-	1,993,792	-
Purchased services	8,373	-	8,373	-
Supplies	3,971,914	-	3,971,914	-
Miscellaneous	40,443	-	40,443	-
Depreciation	89,910	-	89,910	-
Total operating expenses	6,207,038	544,031	6,751,069	14,408,527
Operating Loss	(6,066,589)	(29,288)	(6,095,877)	(558,420)
Non-Operating Revenues				
State sources	44,354	-	44,354	-
Federal sources	6,642,939	-	6,642,939	-
Interest income	158,052	-	158,052	64,890
Other	18,535	-	18,535	-
Total non-operating revenues	6,863,880	-	6,863,880	64,890
Change in Net Position	797,291	(29,288)	768,003	(493,530)
Net Position, Beginning of Year, as previously reported	3,716,306	44,059	3,760,365	1,630,753
Adjustments (Note 12)	(90,063)	(7,554)	(97,617)	-
Net Position, Beginning of Year, as restated	3,626,243	36,505	3,662,748	1,630,753
Net Position, End of Year	\$ 4,423,534	\$ 7,217	\$ 4,430,751	\$ 1,137,223

Council Bluffs Community School District
Statement of Cash Flows – Proprietary Funds
Year Ended June 30, 2025

	Business-Type Activities Enterprise Funds			Governmental Activities
	Major	Nonmajor		Internal Service
	School	Regular	Total Enterprise	Employee
	Nutrition	Education Preschool	Funds	Health
Operating Activities				
Received from user charges	\$ 133,366	\$ 508,685	\$ 642,051	\$ 14,061,287
Payments to employees	(2,018,031)	(334,342)	(2,352,373)	-
Payments of employee benefits	(767,030)	(144,855)	(911,885)	(15,597,222)
Payments to suppliers for goods and services	(4,078,842)	(58,294)	(4,137,136)	-
Net Cash (Used for) from Operating Activities	(6,730,537)	(28,806)	(6,759,343)	(1,535,935)
Noncapital Financing Activities				
State subsidies received	44,354	-	44,354	-
Federal subsidies received	6,220,144	-	6,220,144	-
Other nonoperating receipts (payments)	18,535	-	18,535	-
Net Cash from Noncapital Financing Activities	6,283,033	-	6,283,033	-
Cash Flows from Investing Activities				
Investment income	158,052	-	158,052	64,890
Purchases of investments	(41,406)	-	(41,406)	(48,968)
Net Cash (Used for) from Investing Activities	116,646	-	116,646	15,922
Capital and Related Financing Activities				
Acquisition of capital assets	(99,249)	-	(99,249)	-
Net Change in Cash, Cash Equivalents and Pooled Investments	(430,107)	(28,806)	(458,913)	(1,520,013)
Cash, Cash Equivalents and Pooled Investments, Beginning of Year	4,690,048	98,261	4,788,309	2,696,048
Cash, Cash Equivalents and Pooled Investments, End of Year	\$ 4,259,941	\$ 69,455	\$ 4,329,396	\$ 1,176,035

Council Bluffs Community School District
Statement of Cash Flows – Proprietary Funds
Year Ended June 30, 2025

	Business-Type Activities Enterprise Funds			Governmental Activities
	Nonmajor Enterprise			Internal Service
	School Nutrition	Regular Education Preschool	Total Enterprise Funds	Employee Health
Reconciliation of Operating Loss to Net Cash (Used for) from Operating Activities				
Operating Loss	\$ (6,066,589)	\$ (29,288)	\$ (6,095,877)	\$ (558,420)
Adjustments to reconcile operating loss to net cash (used for) from operating activities				
Depreciation	89,910	-	89,910	-
Noncash food commodities	422,795	-	422,795	-
Change in assets and liabilities				
Accounts receivable	8,233	(6,058)	2,175	191,435
Inventories	(4,761)	-	(4,761)	-
Prepaid expenses	-	-	-	(30,297)
Deferred outflows of resources	384,012	-	384,012	-
Accounts payable	26,460	(6)	26,454	(69)
Due to other funds	(400,000)	-	(400,000)	(1,015,687)
Salaries and benefits payable	(27,310)	8,698	(18,612)	19,745
Incurred and unpaid claims	-	-	-	(142,642)
Compensated absences	3,071	(2,152)	919	-
Unearned revenue	(15,316)	-	(15,316)	-
Other post employment benefits	(6,395)	-	(6,395)	-
Net pension liability	(996,284)	-	(996,284)	-
Deferred inflows of resources	(148,363)	-	(148,363)	-
Net Cash (Used for) from Operating Activities	<u>\$ (6,730,537)</u>	<u>\$ (28,806)</u>	<u>\$ (6,759,343)</u>	<u>\$ (1,535,935)</u>
Noncash Investing, Capital and Financing Activities:				
Federal commodities	<u>\$ 422,795</u>	<u>\$ -</u>	<u>\$ 422,795</u>	<u>\$ -</u>

Council Bluffs Community School District
Statement of Fiduciary Net Position
June 30, 2025

	<u>Custodial Funds</u>
Assets	
Cash and cash equivalents	\$ 209,398
Due from other governments	<u>314,265</u>
Total assets	<u>523,663</u>
Liabilities	
Accounts payable	292,485
Due to other governments	<u>48,418</u>
Total liabilities	<u>340,903</u>
Net Position	
Restricted for individuals, organizations and other governments	<u><u>\$ 182,760</u></u>

Council Bluffs Community School District
Statement of Changes in Fiduciary Net Position
Year Ended June 30, 2025

	<u>Custodial Funds</u>
Additions	
Receipts from other governments	\$ 2,950,462
Other	<u>142,724</u>
Total additions	<u>3,093,186</u>
Deductions	
Payments on behalf of other governments	2,825,755
Other expenses	<u>154,582</u>
Total deductions	<u>2,980,337</u>
Change in Net Position	112,849
Net Position, Beginning of Year	<u>69,911</u>
Net Position, End of Year	<u><u>\$ 182,760</u></u>

Note 1 - Organization and Summary of Significant Accounting Policies

The Council Bluffs Community School District (the District) is a political subdivision of the State of Iowa and operates public schools for children in grades pre-kindergarten through twelve. Additionally, the District either operates or sponsors various adult education programs. These courses include remedial education as well as vocational and recreational courses. The geographic area served includes the cities of Carter Lake, Crescent and Council Bluffs, Iowa, and the predominately agricultural territory in Pottawattamie County. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB).

Reporting Entity

For financial reporting purposes, the District has included all funds, organizations, agencies, boards, commissions, and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. GASB has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on, the District. The District has no component units which meet the GASB criteria.

Jointly Governed Organizations - The District participates in jointly governed organizations that provide services to the District but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Pottawattamie County Assessor's Conference Board.

Basis of Presentation

Government-wide financial statements - The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the District. The effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

The Statement of Net Position presents the District's nonfiduciary assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

- Net investment in capital assets consists of capital assets, net of accumulated depreciation, gain on refunding bonds and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction, or improvement of those assets.
- Restricted net position results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.
- Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position often has constraints on resources that are imposed by management, but can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements - Separate financial statements are provided for governmental, proprietary and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The District reports the following major governmental funds:

The *General Fund* is the general operating fund of the District. All general tax revenues and other revenues that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The *Capital Projects Fund* is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

The *Debt Service Fund* is utilized to account for property tax and other revenues to be used for the payment of principal and interest on the District's general long-term debt.

The District reports the following types of proprietary funds:

The Enterprise Funds are used to account for the business-type activities of the District.

The *School Nutrition Fund* is used to account for the financial activities of the District's food service operations.

The Internal Service Fund is used to account for self-funded health insurance provided to other departments or funds of the District. The District's internal service fund is presented in the proprietary fund financial statements. Because the principal users of the internal services are the District's governmental activities, the financial activity of the internal service fund is included in the governmental activities column when presented in the government-wide financial statements.

The District also reports the following fiduciary fund which focuses on net position and changes in net position.

The Custodial Fund is used to account for assets held by the District as an agent for individuals, private organizations, and other governments.

Measurement Focus and Basis of Accounting

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recognized when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

When an expenditure is incurred in governmental funds that can be paid using either restricted or unrestricted resources, the District's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund are charges to customers for sales and services. Operating expenses for the Enterprise Fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Cash, Cash Equivalents, Investments and Pooled Investments

The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust, which is valued at amortized cost, and non-negotiable certificates of deposit, which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

Restricted Cash

The restricted cash balance for the District was established in accordance with Iowa state compliance requirements to create a sinking fund in accordance with bond provisions. This cash is specifically related to debt service.

Property Tax Receivable

Property taxes in the governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax levy is certified by the Board of Education. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax levy and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recognized, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds becomes due and collectible in September and March of the fiscal year with a 1.5% per month penalty for delinquent payments; is based on January 1, 2023, assessed property valuations; is for the tax accrual period July 1, 2024, through June 30, 2025, and reflects the tax levy contained in the budget certified to the County Board of Supervisors.

Inventories and Prepaid Items

Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

Capital Assets

Capital assets, which include property, machinery, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide Statement of Net Position. Capital assets are reported at historical cost. Donated capital assets are reported at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Land	\$ 500
Buildings	5,000
Land improvements	5,000
Furniture and equipment	
School nutrition fund equipment	500
Other machinery and equipment	5,000

Capital assets are depreciated using the straight-line method of depreciation over the following estimated useful lives:

Asset Class	Estimated Useful Lives (in Years)
Buildings	50 years
Land improvements	20 years
Furniture and equipment	5-15 years

Right to use leased assets are recognized at the lease commencement date and represent the District's right to use an underlying asset for the lease term. Right to use leased assets are measured at the initial value of the lease liability plus any payments made to the lessor before commencement of the lease term, less any lease incentives received from the lessor at or before the commencement of the lease term, plus any initial direct costs necessary to place the lease asset into service. Right to use leased assets are amortized over the shorter of the lease term or useful life of the underlying asset using the straight-line method. The amortization period varies from 5 to 13 years.

Right to use subscription IT assets are recognized at the subscription commencement date and represent the District's right to use the underlying IT asset for the subscription term. Right to use subscription IT assets are measured at the initial value of the subscription liability plus any payments made to the vendor at the commencement of the subscription term, less any subscription incentives received from the vendor at or before the commencement of the subscription term, plus any capitalizable initial implementation costs necessary to place the subscription asset into service. Right to use subscription IT assets are amortized over the shorter of the subscription term or useful life of the underlying asset using the straight-line method. The amortization period is 4 years.

Deferred Outflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension and OPEB expense and contributions from the employer after the measurement date, but before the end of the employer's reporting period, and gains on advance refunding of debt.

Salaries and Benefits Payable

Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which is payable in July and August, have been accrued as liabilities.

Compensated Absences Payable

The District recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, two types of leave qualify for liability recognition for compensated absences – vacation and sick leave. The liability for compensated absences is reported as incurred in the government-wide financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

Vacation

The District's policy permits employees who work 30 hours per week, classified and standard twelve-month employees to accumulate earned but unused vacation benefits. Employees with unused vacation on July 31st of each school year will be allowed to carryover up to 40 hours (5 days), which must be used in the subsequent school year, and the District will buy back any additional hours, up to a max of 40 hours (5 days). Employees separated from employment by the Board for any reason shall be paid a prorated amount equivalent to the portion of the employment year worked. The prorated payout will be waived and the vacation will be paid in full for employees that have worked for the District for five (5) full years.

Sick Leave

The District's policy permits employees to accumulate earned but unused sick leave up to a maximum of 180 days. All sick leave lapses when employees leave the employ of the District and, upon separation from service, no monetary obligation exists. However, a liability for estimated value of sick leave that will be used by employees as time off is included in the liability for compensated absences.

Long-Term Liabilities

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Lease liabilities represent the District's obligation to make lease payments arising from the lease. Lease liabilities are recognized at the lease commencement date based on the present value of future lease payments expected to be made during the lease term. The present value of lease payments are discounted based on a borrowing rate determined by the District.

Subscription-based IT arrangement (SBITA) liabilities represent the District's obligation to make subscription payments arising from the subscription contract. SBITA liabilities are recognized at the subscription commencement date based on the present value of future subscription payments expected to be made during the subscription term. The present value of subscription payments are discounted based on a borrowing rate determined by the District.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to/deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Total Other Post Employment Benefits (OPEB) Liability

For purposes of measuring the total OPEB liability, deferred outflows and deferred inflows of resources related to OPEB and OPEB expense, information has been determined based on the District's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the District will be paid primarily by the General Fund and the Enterprise, School Nutrition Fund.

Deferred Inflows of Resources

Deferred inflows of resources represent an acquisition of net position applicable to a future year(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred inflows of resources in the government wide presentation consist of unspent grant proceeds as well as succeeding year property tax receivable, other receivables not collected within sixty days after year end, the unamortized portion of the unrecognized items not yet charged to pension and other post-employment benefit expense.

Unavailable revenue on the Statement of Net Position consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Fund Balances

In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable - Amounts not in spendable form, such as inventories and prepaids.

Restricted - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Committed - Consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal actions of the government's highest level of decision making authority. These amounts cannot be used for any other purpose unless the government removes or changes the specific use by taking the same type of action it used to commit those amounts. The Board of Education is the District's highest level of authority. All actions concerning approving, eliminating, or modifying of minimal fund balances will be accomplished through resolution.

Assigned - Consists of amounts that are constrained by the government intended to be used for specific purposes, but are neither restricted nor committed. The authority for making an assignment is not required to be the District's highest decision making authority. Furthermore, the nature of the actions necessary to remove or modify an assignment is not as prescriptive as it is with regards to committed fund balances. The District management staff will have the overall responsibilities for monitoring these balances.

Unassigned - All amounts not included in the preceding classifications.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the District's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. The District did not exceed its General Fund unspent authorized budget.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

Adoption of New Accounting Standards

As of July 1, 2024, the District adopted GASB Statement No. 101, *Compensated Absences*. The provisions of this standard modernize the types of leave that are considered a compensated absence and provides guidance for a consistent recognition and measurement of the compensated absence liability. The effect of the implementation of this standard on beginning net position is disclosed in Note 12.

As of July 1, 2024 the District adopted GASB Statement No. 102, *Certain Risk Disclosures*, which requires management to evaluate whether there are risks related to a government's vulnerabilities due to certain concentrations or constraints that require disclosure. There was no effect of the implementation of this standard on disclosures during the year.

Note 2 - Stewardship, Compliance, and Accountability**Excess Expenditures over Appropriations**

For the year ended June 30, 2025, expenditures exceeded appropriations by \$1,775,743. These over expenditures were funded by greater than expected revenues and available balances.

Deficit Fund Balance

The following funds had a deficit fund balance at June 30, 2025:

Capital Projects	
Early Learning Center Construction Department	\$509,928

Note 3 - Cash, Cash Equivalents, Investments, Pooled Investments and Restricted Cash

The District's bank deposits at June 30, 2025, were entirely covered by federal depository insurance, or by the State Sinking Fund, in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Fair Value Measurement

The District categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The U.S. Government and Treasury obligations are valued by the custodians of the securities using pricing models based on credit quality, time to maturity, stated interest rates and market assumptions (Level 2 inputs).

At June 30, 2025, the District had investments in the Iowa Schools Joint Investment Trust Direct (ISJIT) Government Obligations Portfolio which are valued at an amortized cost of \$3,354,788. There were no limitations or restrictions on withdrawals of the ISJIT investments.

Custodial Credit Risk. The investments in ISJIT are not subject to the credit risk classifications as noted in paragraph 9 of GASB Statement No. 40. The District does not have an investment policy for custodial credit risk.

Interest Rate Risk. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk. The District has no investment policy that would limit its investment choices. As of June 30, 2025, the investments in ISJIT were rated AAA by Standard & Poor's Financial Services.

Concentration of Credit Risk. The District places no limit on the amount the District may invest in any one issuer.

Council Bluffs Community School District

Notes to Financial Statements

June 30, 2025

The District had the following fair value measurements at June 30, 2025:

	<u>Total</u>	<u>Quoted Prices in Active Markets for Identical Assets (Level 1)</u>	<u>Significant Other Observable Inputs Level 2</u>	<u>Significant Unobservable Inputs Level 3</u>
Cash and money market funds	\$ 2,260,766	\$ 2,260,766	\$ -	\$ -
U.S. Government and Treasury obligations	<u>6,784,613</u>	<u>-</u>	<u>6,784,613</u>	<u>-</u>
	<u>\$ 9,045,379</u>	<u>\$ 2,260,766</u>	<u>\$ 6,784,613</u>	<u>\$ -</u>

Council Bluffs Community School District

Notes to Financial Statements

June 30, 2025

Note 4 - Capital Assets

Capital asset activity for the year ended June 30, 2025, is as follows:

	Balance, Beginning of Year	Increases	Decreases	Balance, End of Year
Governmental activities				
Capital assets not being depreciated				
Land	\$ 3,976,025	\$ -	\$ -	\$ 3,976,025
Construction in progress	-	32,955	-	32,955
Total capital assets not being depreciated	3,976,025	32,955	-	4,008,980
Capital assets being depreciated				
Buildings and land improvements	281,075,165	1,390,076	-	282,465,241
Furniture and equipment	13,745,103	1,098,325	-	14,843,428
Total capital assets being depreciated	294,820,268	2,488,401	-	297,308,669
Less accumulated depreciation for				
Buildings and land improvements	144,082,751	10,889,360	-	154,972,111
Furniture and equipment	10,956,076	1,868,525	-	12,824,601
Total accumulated depreciation	155,038,827	12,757,885	-	167,796,712
Total capital assets being depreciated, net	139,781,441	(10,269,484)	-	129,511,957
Right-of-use lease assets being amortized				
Buildings and land improvements	3,351,364	-	-	3,351,364
Furniture and equipment	5,958,200	772,750	-	6,730,950
Total right-of-use lease assets being amortized	9,309,564	772,750	-	10,082,314
Less accumulated amortization for				
Buildings and land improvements	768,465	256,156	-	1,024,621
Furniture and equipment	2,324,731	1,293,445	-	3,618,176
Total accumulated amortization	3,093,196	1,549,601	-	4,642,797
Total right-of-use lease assets being amortized, net	6,216,368	(776,851)	-	5,439,517
Subscription-based IT assets being amortized	-	90,778	-	90,778
Less accumulated amortization	-	21,246	-	21,246
Total subscription-based IT assets being amortized, net	-	69,532	-	69,532
Governmental activities capital assets, net	\$ 149,973,834	\$ (10,943,848)	\$ -	\$ 139,029,986
Business-type activities				
Furniture and equipment	\$ 1,294,780	\$ 99,249	\$ -	\$ 1,394,029
Less accumulated depreciation	948,273	89,910	-	1,038,183
Business-type activities capital assets, net	\$ 346,507	\$ 9,339	\$ -	\$ 355,846

Council Bluffs Community School District

Notes to Financial Statements

June 30, 2025

Depreciation/amortization expense was charged by the District as follows:

Governmental activities	
Instruction	
Regular	\$ 1,312,803
Other	26,582
Support services	
Instructional	72,091
Administration	15,960
Transportation	59,159
Unallocated	<u>12,842,137</u>
Total depreciation/amortization expense - governmental activities	<u>\$ 14,328,732</u>
Business-type activities	
Nutrition services	<u>\$ 89,910</u>

Note 5 - Leases

The District has entered into lease agreements for the use of building space, transportation equipment, and office equipment. The District is required to make principal and interest payments through July 2034. The lease agreements have interest rates between 1.029% and 7.75%. For leases with no stated interest rate, the District utilized a discount rate based on the District's incremental borrowing rate at the inception of the leases.

The remaining obligations associated with these leases are as follows:

June 30,	Principal	Interest	Total
2026	\$ 1,582,949	\$ 82,162	\$ 1,665,111
2027	1,606,897	58,210	1,665,107
2028	487,553	38,770	526,323
2029	412,040	25,624	437,664
2030	261,871	13,366	275,237
2031-2035	<u>1,156,684</u>	<u>25,286</u>	<u>1,181,970</u>
Total	<u>\$ 5,507,994</u>	<u>\$ 243,418</u>	<u>\$ 5,751,412</u>

Note 6 - Subscription-Based Information Technology Arrangements (SBITAs)

The District has entered into a SBITA contract for the use of operational software. The District is required to make principal and interest payments through July 2027. The subscription liability was valued using a discount rate of 5.98% based on the State and Local Government Securities rate at the inception of the SBITA.

The remaining obligations associated with the SBITA are as follows:

June 30,	Principal	Interest	Total
2026	\$ 22,404	\$ 4,264	\$ 26,668
2027	23,744	2,925	26,669
2028	25,163	1,505	26,668
Total	<u>\$ 71,311</u>	<u>\$ 8,694</u>	<u>\$ 80,005</u>

Note 7 - Long-Term Liabilities

Changes in long-term liabilities for the year ended June 30, 2025, are summarized as follows:

	Balance, Beginning of Year, as Restated	Additions	Reductions	Balance, End of Year	Due Within One Year
Governmental Activities					
General obligation bonds	\$ 32,295,000	\$ -	\$ 1,600,000	\$ 30,695,000	\$ 1,700,000
Premium on general obligation bonds	714,501	-	48,169	666,332	48,169
Sales tax revenue bonds	26,897,000	-	5,219,000	21,678,000	4,932,000
Quality zone academy bonds	1,500,000	-	1,500,000	-	-
Qualified school construction bonds	5,650,000	-	-	5,650,000	5,650,000
Leases payable	6,330,407	616,447	1,438,860	5,507,994	1,582,949
SBITA liability	-	90,778	19,467	71,311	22,404
Compensated absences*	3,858,546	92,296	-	3,950,842	3,950,842
Total governmental activities	<u>\$ 77,245,454</u>	<u>\$ 799,521</u>	<u>\$ 9,825,496</u>	<u>\$ 68,219,479</u>	<u>\$ 17,886,364</u>
Business-Type Activities					
Compensated absences*	<u>\$ 106,263</u>	<u>\$ 919</u>	<u>\$ -</u>	<u>\$ 107,182</u>	<u>\$ 107,182</u>

*Compensated absences report activity net

Council Bluffs Community School District

Notes to Financial Statements

June 30, 2025

Bonds Payable

The District's outstanding bonds payable at June 30, 2025, are as follows:

Bond Issuance and Purpose	Final Maturity	Interest Rate	Original Issue	Principal Outstanding
Governmental Activities:				
General Obligation Bonds				
Series 2019 - middle school construction improvements and renovations	5/1/2039	3.00 - 4.00%	\$ 27,500,000	\$ 27,245,000
Series 2020 - middle school construction improvements and renovations	5/1/2027	1.37%	9,500,000	3,450,000
Total general obligation bonds				30,695,000
Sales Tax Revenue Bonds				
Series 2016A - building renovations	7/1/2029	2.80%	3,029,000	1,140,000
Series 2016B - building renovations	7/1/2029	2.80%	39,138,000	14,793,000
Series 2017B - building renovations	1/1/2029	2.19%	6,588,000	2,091,000
Series 2021 - refunding of 2017A and 2020 Sales Tax Revenue Bonds	1/1/2029	1.029%	9,400,000	3,654,000
Total sales tax revenue bonds				21,678,000
Qualified School Construction Bonds				
Series 2009 - building construction	7/1/2025	2.60%	5,650,000	5,650,000
Total bonded debt				\$ 58,023,000

General Obligation Bonds

General obligation bonds are backed by the full faith and credit of the District. These bonds are payable from the debt service fund primarily through property tax levies.

Remaining principal and interest on general obligation bonds are as follows:

Year Ending June 30,	Total GO Bonds		
	Principal	Interest	Total
2026	\$ 1,700,000	\$ 945,615	\$ 2,645,615
2027	1,750,000	922,325	2,672,325
2028	1,800,000	898,350	2,698,350
2029	1,800,000	844,350	2,644,350
2030	1,915,000	790,350	2,705,350
2031-2035	11,180,000	3,013,500	14,193,500
2036-2040	10,550,000	1,053,500	11,603,500
	<u>\$ 30,695,000</u>	<u>\$ 8,467,990</u>	<u>\$ 39,162,990</u>

Sales Tax Revenue Bonds

The District has pledged future statewide sales, services and use tax revenues to repay the sales tax revenue bonds. The bonds are payable from the debt service fund solely from the proceeds of the statewide sales, services and use tax revenues received by the District. The bonds are not a general obligation of the District. However, the debt is subject to the constitutional limitation of the District. Annual principal and interest payments on the bonds are expected to require nearly 60% of statewide sales, services and use tax revenues. For the current year, principal and interest paid on the bonds was \$5,836,988 and total statewide sales, services and use tax revenues were \$11,418,004.

The resolutions providing for the issuance of the statewide sales, services and use tax revenues include the following provisions:

- a) Certain proceeds from the issuance of the revenue bonds shall be deposited to a reserve account to be used solely for the purpose of paying principal and interest on the bonds if insufficient money is available in the sinking account. The accrued interest on the revenue bond proceeds shall be placed into a sinking account. The balance of the proceeds shall be deposited to the project account.
- b) The District will make transfers from the statewide sales, services and use tax account and those proceeds shall be placed in a revenue account.
- c) Monies in the revenue account shall be disbursed to make deposits into a sinking account to pay the principal and interest requirements of the revenue bonds for the fiscal year.
- d) Any monies remaining in the revenue account after the required transfer to the sinking account may be transferred to the project account to be used for any lawful purpose.

Remaining principal and interest on sales tax revenue bonds are as follows:

Year Ending June 30,	Sales Tax Revenue Bonds		
	Principal	Interest	Total
2026	\$ 4,932,000	\$ 500,251	\$ 5,432,251
2027	5,043,000	382,414	5,425,414
2028	5,189,000	261,486	5,450,486
2029	4,521,000	139,824	4,660,824
2030	1,993,000	27,902	2,020,902
	<u>\$ 21,678,000</u>	<u>\$ 1,311,877</u>	<u>\$ 22,989,877</u>

Quality Zone Academy Bonds

On November 24, 2009, the District issued Quality Zone Academy Bonds (QZAB) which was held by UMB. Annual transfers from the Capital Projects Fund to a debt sinking fund were used to pay the indebtedness of \$1,500,000 during the current fiscal year.

Qualified School Construction Bonds

On November 24, 2009, the District issued Qualified School Construction Bonds (QSCB). Annual transfers from the Capital Projects Fund to a debt sinking fund will be made to pay the indebtedness due July 1, 2025, of \$5,650,000. Remaining principal and interest on QSCB bond indebtedness are as follows:

Year Ending June 30,	Bond Issue of November 24, 2009			
	Interest Rates	Principal	Interest	Total
2026	2.600%	<u>\$ 5,650,000</u>	<u>\$ 73,450</u>	<u>\$ 5,723,450</u>

Advance Refundings

In previous years, the District has completed advance refundings on various bond issues, taking advantage of improvements in interest rates available to the District. In an advance refunding, the difference between the reacquisition price and the net carrying amount of the old debt is reported in the statement of net position as a deferred outflow of resources, and amortized on the statement of activities using the straight-line method. As of June 30, 2025, \$1,257,400 of unamortized gain on advance refunding was reported as deferred outflows of resources in the statement of net position.

Leases Payable

Leases payable consists of long-term lease obligations as described in Note 5. Principal and interest payments are made from the capital projects fund.

SBITA Liability

The SBITA liability consists of long-term subscription obligations as described in Note 6. Principal and interest payments are made from the general fund.

Compensated Absences

Compensated absences payable consists of estimated future use of sick leave and accumulated vacation benefits as discussed in Note 1.

Note 8 - Pension and Retirement Benefits**Plan Description**

Employees of the District are provided with pensions through a cost sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS membership is mandatory for employees of the District, except for those covered by another retirement system. IPERS issues a standalone financial report which is available to the public by mail at 7401 Register Drive P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits

A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary. For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits

A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions

Effective July 1, 2012, as a result of a 2010 law change, the contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2025, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the District contributed 9.44% of covered payroll, for a total rate of 15.73%.

The District's contributions to IPERS for the year ended June 30, 2025, totaled \$7,384,868.

Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the District reported a liability of \$29,259,779 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2024, the District's proportion was 0.7922630%, which was a decrease of 0.0211450% over its proportion measured as of June 30, 2023.

Council Bluffs Community School District

Notes to Financial Statements

June 30, 2025

For the year ended June 30, 2025, the District recognized pension expense of \$3,362,661. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 2,327,983	\$ 18,175
Changes of assumptions	-	409
Net difference between projected and actual earnings on pension plan investments	365,903	-
Changes in proportion and differences between District contributions and proportionate share of contributions	4,944	2,852,667
District contributions subsequent to the measurement date	7,384,868	-
Total	<u>\$ 10,083,698</u>	<u>\$ 2,871,251</u>

The \$7,384,868 reported as deferred outflows of resources related to pensions resulting from the District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Years Ended June 30,</u>	
2026	\$ (4,929,665)
2027	6,328,429
2028	(277,892)
2029	(1,243,402)
2030	(49,891)
	<u>\$ (172,421)</u>

There were no non-employer contributing entities at IPERS.

Actuarial Assumptions

The total pension liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement. All assumptions were effective as of June 30, 2024.

Rate of Inflation	2.60% per annum
Salary increases	3.25 – 16.25%, average, including inflation. Rates vary by membership group
Long-term investment rate of return	7.0% per annum, compounded annually, net of pension plan investment expense, including inflation
Wage growth	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation

Mortality rates used in the 2024 valuation were based on the PubG-2010 mortality tables with future mortality improvements modeled using Scale MP-2021.

The actuarial assumptions used in the June 30, 2024 valuation were based on the results of a quadrennial experience study covering the period of July 1, 2017 through June 30, 2021.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	21.0%	3.52%
International equity	13.0%	5.18%
Global smart beta equity	5.0%	4.12%
Core plus fixed income	25.5%	3.04%
Public credit	3.0%	4.53%
Cash	1.0%	1.69%
Private equity	17.0%	8.89%
Private real assets	9.0%	4.25%
Private credit	5.5%	6.62%
	<u>100.0%</u>	

Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the District will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	1% Decrease (6.0%)	Discount Rate (7.0%)	1% Increase (8.0%)
District's proportionate share of net pension liability (asset)	\$ 71,795,492	\$ 29,259,779	\$ (6,369,706)

Pension Plan Fiduciary Net Position

Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

Note 9 - Other Postemployment Benefits (OPEB)**Plan Description**

The District operates a single-employer retiree benefit plan which provides medical and prescription drug benefits for employees, retirees, and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

OPEB Benefits

Individuals who are employed by the District and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical and prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement. At the valuation date of June 30, 2023, the following employees were covered by the benefit terms:

Active employees electing medical coverage	1,026
Active employees waiving medical coverage	234
Retirees electing medical coverage	13
Retirees with only non-medical OPEB coverage	6
	<hr/>
Total	<u>1,279</u>

Total OPEB Liability

The District's total OPEB liability of \$2,818,822 was measured as of June 30, 2024, and was determined by an actuarial valuation as of June 30, 2023.

Actuarial Assumptions

The total OPEB liability in the June 30, 2023, actuarial valuation was determined using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement.

Rate of Inflation	2.50 percent per annum
Salary increases	3.25 percent, average, including inflation. Rates vary by membership group
Discount rate	3.97 percent per annum
Healthcare cost trend rate	7.6 percent for the year ending June 30, 2024, gradually decreasing to an ultimate rate of 3.9 percent for years ending June 30, 2076, and later years

Discount Rate

The discount rate used to measure the total OPEB liability was 3.97% which reflects the Fidelity 20-year Municipal GO AA Index as of the measurement date.

Mortality rates were based on the Pub-2010 general mortality tables with projected mortality improvements based on scale MP-2021 and other adjustments.

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study with dates corresponding to those listed above.

Changes in the Total OPEB Liability

Total OPEB liability, beginning of year	\$ 2,614,690
Changes during the year	
Service cost	229,114
Interest	107,708
Changes in assumptions	(25,785)
Benefit payments	<u>(106,905)</u>
Net changes	<u>204,132</u>
Total OPEB liability, end of year	<u><u>\$ 2,818,822</u></u>

Changes in assumptions reflect the following changes:

- Discount rate was changed from 3.86% to 3.97% based on updated 20-year municipal bond rates.

Sensitivity of the District's Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.97%) or 1% higher (4.97%) than the current discount rate.

	1% Decrease (2.97%)	Discount Rate (3.97%)	1% Increase (4.97%)
Total OPEB liability	\$ 3,060,240	\$ 2,818,822	\$ 2,593,517

Sensitivity of the District's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the District as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower (6.6%) or 1% higher (8.6%) than the current healthcare cost trend rates.

	1% Decrease (6.6%)	Healthcare Cost Trend Rate (7.6%)	1% Increase (8.6%)
Total OPEB liability	\$ 2,460,671	\$ 2,818,822	\$ 3,248,716

OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2025, the District recognized a reduction of OPEB expense of \$264,612. At June 30, 2025, the District reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 1,025,112
Changes in assumptions	163,116	2,933,510
District contributions subsequent to the measurement date	110,470	-
	<u>\$ 273,586</u>	<u>\$ 3,958,622</u>

The \$110,470 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2026.

The amount reported as deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

<u>Year Ended June 30,</u>	
2026	\$ (601,434)
2027	(601,434)
2028	(574,846)
2029	(566,744)
2030	(510,758)
Thereafter	<u>(940,290)</u>
Total	<u>\$ (3,795,506)</u>

Note 10 - Self Insurance Program

The District has established a self insurance medical program which is accounted for in the Employee Health Fund (an internal service fund). This program provides employees health benefit coverage up to a maximum of \$200,000 per employee per year. The District purchases commercial insurance for claims in excess of this coverage. Settled claims have not exceeded the commercial coverage in any of the past three fiscal years. The District makes payments to the Employee Health Fund based on actuarial estimates of the amounts needed to pay prior and current year claims. The incurred and unpaid claims liability is based on liabilities incurred at the date of the financial statements and the amount of loss that can be reasonably estimated. Change in the Fund's claims liability amount is shown below.

Incurred and unpaid claims, beginning of year	\$ 1,310,287
Incurred claims	13,005,370
Payments	<u>(13,148,012)</u>
Incurred and unpaid claims, end of year	<u>\$ 1,167,645</u>

Note 11 - Interfund Transfers, Payables, and Receivables

The detail of interfund transfers for the year ended June 30, 2025 is as follows:

<u>Transfer to</u>	<u>Transfer from</u>	<u>Amount</u>
Debt Service Fund	General Fund	\$ 24,896
Debt Service Fund	Capital Projects Fund - Statewide Sales Services, and Use Tax Department	9,066,748
Debt Service Fund	Capital Projects Fund - Physical Plant and Equipment Levy Department	<u>11,084</u>
		<u>\$ 9,102,728</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

The detail of interfund payables and receivables for the year ended June 30, 2025 is as follows:

<u>Due to</u>	<u>Due from</u>	<u>Amount</u>
General Fund	Capital Projects - Early Learning Center Construction Department	\$ 509,928
General Fund	Capital Projects - Physical Plant and Equipment Levy Department	804
		<u>\$ 510,732</u>

The balance above represents amounts advanced by the General Fund to the Capital Projects – Early Learning Center Construction Department to cover temporary cash deficits resulting from the timing of property tax collections at year-end.

Note 12 - Restatement

Change in Accounting Principle

As of July 1, 2024, the District adopted GASB Statement No. 101, *Compensated Absences*. The provisions of this standard modernize the types of leave that are considered a compensated absence and provide guidance for a consistent recognition and measurement of the compensated absence liability. The adoption of this standard resulted in an increase in compensated absence payable of \$3,513,334 in the governmental activities and \$97,617 in the business-type activities as of July 1, 2024. The effect of the adoption of this standard on beginning net position is shown in the table below.

Correction of Error

During fiscal year 2025, the District determined that there was an error in amounts previously reported in the 2024 financial statements due to recording an advance payment on a long-term lease as a current expenditure/expense, rather than as a prepaid expenditure/expense. Accordingly, prepaid items and fund balance of the capital projects fund and prepaid expenses and net position of the governmental activities were understated by \$156,303. If these amounts had been properly recorded in the prior year, the change in net position and change in fund balance would have increased \$156,303. The effect on beginning net position and fund balance of correcting that error is shown in the table below.

Council Bluffs Community School District

Notes to Financial Statements

June 30, 2025

Adjustments to and Restatements of Beginning Balances

During fiscal year 2025, changes in accounting principles and error corrections resulted in adjustments to and restatements of beginning net position and fund net position/fund balance as follows:

	July 1, 2024, As Previously Reported	Change in Accounting Principle	Error Correction	July 1, 2024, As Restated
Government-Wide				
Governmental Activities Net Position	\$ 81,359,234	\$ (3,513,334)	\$ 156,303	\$ 78,002,203
Business-type Activities Net Position	3,760,365	(97,617)	-	3,662,748
Governmental Funds				
Capital Projects Fund Fund Balance	\$ 12,842,788	\$ -	\$ 156,303	\$ 12,999,091
Enterprise Funds				
School Nutrition Fund Net Position	\$ 3,716,306	\$ (90,063)	\$ -	\$ 3,626,243
Nonmajor Fund - Regular Education Preschool Fund Net Position	44,059	(7,554)	-	36,505

Note 13 - Categorical Funding

In accordance with Iowa Administrative Code Section 98.1, categorical funding is financial support from the state and federal governments targeted for particular categories of students, special programs, or special purposes. This support is in addition to school district or area education agency general purpose revenue, for purposes beyond the basic educational program and most often has restrictions on its use. Any portion of categorical funding provided by the state that is not expended by the end of the fiscal year must be carried forward as a restricted fund balance.

The District's ending fund balances for categorical funding by project as of and for the year ended June 30, 2025, are as follows:

Project	Amount
1118 TAG	\$ 39,566
3116 TLC state aid	1,460,719
3204 Teacher salary supplement	157,495
3216 Iowa early intervention block grant	220,632
3222 Textbook aid for nonpublic students	470
3234/3238 Innovative at risk K-3	141
3315 Empowerment professional development	7,258
3342 Early readers	44,234
3376 Professional development	28,364
3412 Therapeutic classroom incentive	140,863
	<u>\$ 2,099,742</u>

Note 14 - Risk Management

The District is exposed to various risks of loss related to torts, theft, damage to and destruction of property, errors and omissions, injuries to employees, and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Note 15 - Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount expended for this purpose totaled \$3,954,764 for the year ended June 30, 2025.

Note 16 - Tax Abatements

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

Tax Abatements of Other Entities

Property tax revenues of the District were reduced by the following amounts for the year ended June 30, 2025 under agreements entered into by the following entities:

<u>Entity</u>	<u>Tax Abatement Program</u>	<u>Amount of Tax Abated</u>
City of Council Bluffs	Tax Increment Financing	\$ 590,753

The State of Iowa reimburses the District an amount equivalent to the increment of valuation on which property tax is divided times \$5.40 per \$1,000 of taxable valuation. For the year ended June 30, 2025, this reimbursement amounted to \$286,299.

Required Supplementary Information
June 30, 2025

Council Bluffs Community School District

Council Bluffs Community School District

Budgetary Comparison Schedule of Revenues, Expenses/Expenditures and Changes in Balances – Budget and Actual –
All Government Funds and Proprietary Fund
Year Ended June 30, 2025

	Governmental Fund Types Actual	Proprietary Fund Type Actual	Total Actual	Budgeted Amounts		Final to Actual Variance
				Original	Final	
Revenues						
Local sources	\$ 51,501,311	\$ 831,779	\$ 52,333,090	\$ 61,030,489	\$ 61,030,489	\$ (8,697,399)
State sources	97,340,987	44,354	97,385,341	84,573,500	84,573,500	12,811,841
Federal sources	9,007,345	6,642,939	15,650,284	14,800,000	14,800,000	850,284
Total revenues	<u>157,849,643</u>	<u>7,519,072</u>	<u>165,368,715</u>	<u>160,403,989</u>	<u>160,403,989</u>	<u>4,964,726</u>
Expenditures/Expenses						
Instruction	90,846,740	544,032	91,390,772	89,566,000	89,566,000	(1,824,772)
Support services	52,529,559	118,330	52,647,889	49,121,600	49,121,600	(3,526,289)
Non-instructional programs	-	6,088,707	6,088,707	6,450,000	6,450,000	361,293
Other expenditures	<u>18,103,338</u>	<u>-</u>	<u>18,103,338</u>	<u>21,317,363</u>	<u>21,317,363</u>	<u>3,214,025</u>
Total expenditures/expenses	<u>161,479,637</u>	<u>6,751,069</u>	<u>168,230,706</u>	<u>166,454,963</u>	<u>166,454,963</u>	<u>(1,775,743)</u>
Excess (Deficiency) of Revenues over Expenditures/Expenses	(3,629,994)	768,003	(2,861,991)	(6,050,974)	(6,050,974)	(3,188,983)
Other Financing Sources (Uses)						
Lease issuance	616,447	-	616,447	-	-	(616,447)
SBITA issuance	90,778	-	90,778	-	-	(90,778)
Sale of capital assets	13,992	-	13,992	1,000	1,000	(12,992)
Transfers in	9,102,728	-	9,102,728	13,030,000	13,030,000	3,927,272
Transfers out	<u>(9,102,728)</u>	<u>-</u>	<u>(9,102,728)</u>	<u>(13,000,000)</u>	<u>(13,000,000)</u>	<u>(3,897,272)</u>
Total other financing sources (uses)	<u>721,217</u>	<u>-</u>	<u>721,217</u>	<u>31,000</u>	<u>31,000</u>	<u>(690,217)</u>
Excess (Deficiency) of Revenues over Expenditures/ Expenses and Other Financing Sources (Uses)	(2,908,777)	768,003	(2,140,774)	(6,019,974)	(6,019,974)	(3,879,200)
Balances, Beginning of Year	<u>35,091,486</u>	<u>3,662,748</u>	<u>38,754,234</u>			
Balances, End of Year	<u>\$ 32,182,709</u>	<u>\$ 4,430,751</u>	<u>\$ 36,613,460</u>			

This budgetary comparison schedule is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except internal service funds and agency funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenses/expenditures known as functional areas, not by fund. These four functional areas are instruction, support services, non-instructional programs, and other expenses/expenditures. Although the budget document presents functional expenses/expenditures by fund, the legal level of control is at the aggregated function level, not by fund. The Code of Iowa also provides that District expenses/expenditures in the General Fund may not exceed the amount authorized by the school finance formula.

Council Bluffs Community School District
Schedule of the District's Proportionate Share of the Net Pension Liability
Year Ended June 30, 2025

	Iowa Public Employee's Retirement System Last Ten Fiscal Years* (in thousands)									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
District's proportion of net pension liability	0.7922630%	0.8134080%	0.8580550%	0.8799390%	0.9009640%	0.9264410%	0.9255480%	0.9084950%	0.9045870%	0.8860090%
District's proportionate share of the net pension liability	\$ 29,260	\$ 4,614	\$ 3,969	\$ 1,234	\$ 62,849	\$ 54,007	\$ 58,553	\$ 59,976	\$ 56,412	\$ 44,047
District's covered-employee payroll	\$ 78,231	\$ 73,030	\$ 72,606	\$ 71,419	\$ 70,996	\$ 70,975	\$ 69,541	\$ 74,378	\$ 68,936	\$ 66,215
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	37.40%	6.32%	5.47%	1.73%	88.53%	76.09%	84.20%	80.64%	81.83%	66.52%
Plan fiduciary net position as a percentage of the total pension liability	92.30%	90.13%	91.41%	100.81%	82.90%	85.45%	83.62%	82.21%	81.82%	85.19%

* The amounts presented for each fiscal year were determined as of June 30

Council Bluffs Community School District
Schedule of District Contributions
Year Ended June 30, 2025

	Iowa Public Employee's Retirement System Last Ten Fiscal Years (in thousands)									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Statutorily required contribution	\$ 7,385	\$ 6,894	\$ 6,854	\$ 6,742	\$ 6,702	\$ 6,700	\$ 6,210	\$ 6,642	\$ 6,156	\$ 5,913
Contributions in relation to the statutorily required contribution	(7,385)	(6,894)	(6,854)	(6,742)	(6,702)	(6,700)	(6,210)	(6,642)	(6,156)	(5,913)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered employee payroll	\$ 78,231	\$ 73,030	\$ 72,606	\$ 71,419	\$ 70,996	\$ 70,975	\$ 69,541	\$ 74,378	\$ 68,936	\$ 66,215
Contributions as a percentage of covered employee payroll	9.44%	9.44%	9.44%	9.44%	9.44%	9.44%	8.93%	8.93%	8.93%	8.93%

Notes to Required Supplementary Information – Pension Liability

Changes of benefit terms

There are no significant changes in benefit terms.

Changes of assumptions

The 2022 valuation incorporated the following refinements after a quadrennial experience study:

- Changed mortality assumptions to the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.
- Adjusted retirement rates for Regular members.
- Lowered disability rates for Regular members.
- Adjusted termination rates for all membership groups.

The 2018 valuation implemented the following refinements as a demographic assumption study dated June 28, 2018.

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30 year amortization period to a closed 30 year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20 year period.

Council Bluffs Community School District
Schedule of Changes in the District's Total OPEB Liability and Related Ratios
June 30, 2025

Council Bluffs Community School District
For the Last Eight Years

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Service cost	\$ 229,114	\$ 306,037	\$ 394,210	\$ 505,195	\$ 425,565	\$ 574,698	\$ 544,271	\$ 566,420
Interest cost	107,708	149,355	84,194	143,269	156,660	250,094	228,103	182,551
Differences between expected and actual experience	-	(327,585)	-	(633,843)	-	(821,486)	-	-
Changes in assumptions	(25,785)	(1,171,022)	(581,546)	(1,233,776)	304,956	(1,562,726)	(32,531)	(325,764)
Benefit payments	<u>(106,905)</u>	<u>(167,236)</u>	<u>(125,184)</u>	<u>(139,823)</u>	<u>(108,569)</u>	<u>(281,428)</u>	<u>(256,574)</u>	<u>(234,235)</u>
Net change in total OPEB liability	204,132	(1,210,451)	(228,326)	(1,358,978)	778,612	(1,840,848)	483,269	188,972
Total OPEB liability, beginning of year	<u>2,614,690</u>	<u>3,825,141</u>	<u>4,053,467</u>	<u>5,412,445</u>	<u>4,633,833</u>	<u>6,474,681</u>	<u>5,991,412</u>	<u>5,802,440</u>
Total OPEB liability, end of year	<u>\$ 2,818,822</u>	<u>\$ 2,614,690</u>	<u>\$ 3,825,141</u>	<u>\$ 4,053,467</u>	<u>\$ 5,412,445</u>	<u>\$ 4,633,833</u>	<u>\$ 6,474,681</u>	<u>\$ 5,991,412</u>
Covered employee payroll	\$ 68,709,877	\$ 67,982,584	\$ 69,609,026	\$ 70,209,895	\$ 68,501,684	\$ 62,161,786	\$ 68,000,000	\$ 57,195,598
Total OPEB liability as a percentage of covered employee payroll	4.10%	3.85%	5.50%	5.77%	7.90%	7.45%	9.52%	10.48%

Note: GASB Statement No. 75 requires ten years of information to be presented in this table. However, until a full ten year trend is compiled, District will present information for those years for which information is available.

Changes in assumptions reflect the following changes:

- Discount rate was changed from 3.86% in fiscal 2024 to 3.97% in fiscal year 2025 based on updated 20-year municipal bond rates.

Supplementary Information
June 30, 2025

Council Bluffs Community School District

Council Bluffs Community School District
Combining Balance Sheet – Nonmajor Governmental Funds
June 30, 2025

	Special Revenue		Total Nonmajor Governmental Funds
	Student Activity Funds	Management Levy Fund	
Assets			
Cash, cash equivalents and pooled investments	\$ 298,759	\$ 1,877,730	\$ 2,176,489
Receivables			
Property tax			
Succeeding year	-	2,999,989	2,999,989
Accounts	7,159	42,727	49,886
Total assets	<u>\$ 305,918</u>	<u>\$ 4,920,446</u>	<u>\$ 5,226,364</u>
Liabilities			
Accounts payable	<u>\$ 13,102</u>	<u>\$ -</u>	<u>\$ 13,102</u>
Deferred Inflows of Resources			
Succeeding year property tax	<u>-</u>	<u>2,999,989</u>	<u>2,999,989</u>
Fund Balances			
Restricted for			
Management levy purposes	-	1,920,457	1,920,457
Student activities	292,816	-	292,816
Total fund balances	<u>292,816</u>	<u>1,920,457</u>	<u>2,213,273</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 305,918</u>	<u>\$ 4,920,446</u>	<u>\$ 5,226,364</u>

Council Bluffs Community School District

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds Year Ended June 30, 2025

	Special Revenue		Total Nonmajor Governmental Funds
	Student Activity Funds	Management Levy Fund	
Revenues			
Local sources			
Local tax	\$ -	\$ 2,979,833	\$ 2,979,833
Other	1,050,239	-	1,050,239
State sources	-	57,307	57,307
Total revenues	1,050,239	3,037,140	4,087,379
Expenditures			
Current			
Instruction			
Regular instruction	816,053	-	816,053
Other instruction	255,044	-	255,044
Total instruction	1,071,097	-	1,071,097
Support services			
Instructional staff services	18	-	18
Administration services	-	64,495	64,495
Operation and maintenance of plant service:	-	2,834,833	2,834,833
Transportation services	3,685	-	3,685
Total support services	3,703	2,899,328	2,903,031
Total expenditures	1,074,800	2,899,328	3,974,128
Changes in Fund Balances	(24,561)	137,812	113,251
Fund Balances, Beginning of Year	317,377	1,782,645	2,100,022
Fund Balances, End of Year	\$ 292,816	\$ 1,920,457	\$ 2,213,273

Council Bluffs Community School District
Combining Balance Sheet – Capital Project Funds
June 30, 2025

	Capital Projects			
	Statewide Sales, Services and Use Tax Department	Physical Plant and Equipment Levy Department	Early Learning Center Construction Department	Total Capital Projects Departments
Assets				
Cash, cash equivalents and pooled investments	\$ 11,498,002	\$ 804	\$ -	\$ 11,498,806
Receivables				
Property tax				
Succeeding year	-	4,739,303	-	4,739,303
Accounts	1,197,374	65,457	-	1,262,831
Investments	-	2,248,170	-	2,248,170
Total assets	\$ 12,695,376	\$ 7,053,734	\$ -	\$ 19,749,110
Liabilities				
Accounts payable	\$ 202,648	\$ 341,057	\$ -	\$ 543,705
Due to other funds	-	804	509,928	510,732
Total liabilities	202,648	341,861	509,928	1,054,437
Deferred Inflows of Resources				
Succeeding year property tax	-	4,739,303	-	4,739,303
Fund Balances				
Restricted for				
School infrastructure	12,492,728	-	-	12,492,728
Physical plant and equipment	-	1,972,570	-	1,972,570
Unassigned	-	-	(509,928)	(509,928)
Total fund balances	12,492,728	1,972,570	(509,928)	13,955,370
Total liabilities, deferred inflows of resources, and fund balances	\$ 12,695,376	\$ 7,053,734	\$ -	\$ 19,749,110

Council Bluffs Community School District
Combining Schedule of Revenues, Expenditures and Changes in Fund Balances – Capital Project Funds
Year Ended June 30, 2025

	Capital Projects			
	Statewide Sales, Services and Use Tax Department	Physical Plant and Equipment Levy Department	Early Learning Center Construction Department	Total Capital Projects Departments
Revenues				
Local sources				
Local tax	\$ -	\$ 4,588,631	\$ -	\$ 4,588,631
Other	223,410	171,073	-	394,483
State sources	11,418,004	86,123	-	11,504,127
Total revenues	11,641,414	4,845,827	-	16,487,241
Expenditures				
Current				
Instruction				
Regular instruction	-	117,957	-	117,957
Support services				
Instructional staff services	652,840	19,852	-	672,692
Administration services	580,626	219,699	-	800,325
Operation and maintenance of plant services	58,751	1,361,619	-	1,420,370
Transportation services	-	154,222	-	154,222
	1,292,217	1,755,392	-	3,047,609
Other expenditures				
Facilities acquisition	487,914	1,917,833	26,059	2,431,806
Lease principal	-	1,438,860	-	1,438,860
Interest and fiscal charges	-	47,337	-	47,337
	487,914	3,404,030	26,059	3,918,003
Total expenditures	1,780,131	5,277,379	26,059	7,083,569
Excess (Deficiency) of Revenues Over Expenditures	9,861,283	(431,552)	(26,059)	9,403,672
Other Financing Sources (Uses)				
Lease issuance	-	616,447	-	616,447
Sale of capital assets	-	13,992	-	13,992
Transfers out	(9,066,748)	(11,084)	-	(9,077,832)
Total other financing sources and uses	(9,066,748)	619,355	-	(8,447,393)
Changes in Fund Balance	794,535	187,803	(26,059)	956,279
Fund Balances, Beginning of Year, as previously reported	11,698,193	1,628,464	(483,869)	12,842,788
Adjustment (Note 12)	-	156,303	-	156,303
Fund Balances, Beginning of Year, as restated	11,698,193	1,784,767	(483,869)	12,999,091
Fund Balances, End of Year	\$ 12,492,728	\$ 1,972,570	\$ (509,928)	\$ 13,955,370

Council Bluffs Community School District
Schedule of Changes in Special Revenue Fund – Student Activity Funds
Year Ended June 30, 2025

	Balance Beginning of Year	Revenues	Expenditures	Transfer-Out	Balance End of Year
Bloomer	\$ 1,724	\$ 3,539	\$ 277	\$ -	\$ 4,986
Carter Lake	4,702	4,126	6,035	-	2,793
College View	4,528	-	112	-	4,416
Crescent	5,330	-	-	-	5,330
Edison	965	-	-	-	965
Franklin	3,343	2,545	-	-	5,888
Hoover	4,495	-	18	-	4,477
Lewis & Clark	6,486	-	-	-	6,486
Longfellow	230	1,233	1,233	-	230
Roosevelt	720	507	698	-	529
Rue	(2,730)	5,558	332	-	2,496
Kirn JHS	104,204	94,852	79,344	-	119,712
Woodrow Wilson JHS	75,322	76,002	50,246	-	101,078
Tucker Center	22,246	2,312	5,990	-	18,568
Thomas Jefferson SHS	(48,589)	276,588	350,169	-	(122,170)
Abraham Lincoln SHS	133,462	582,977	580,346	-	136,093
Kanesville AHS	939	-	-	-	939
	<u>\$ 317,377</u>	<u>\$ 1,050,239</u>	<u>\$ 1,074,800</u>	<u>\$ -</u>	<u>\$ 292,816</u>

Council Bluffs Community School District
Schedule of Revenues by Source and Expenditures by Function – All Governmental Funds
For the Ten Years Ended June 30

	Modified Accrual Basis									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Revenues										
Local sources										
Local tax	\$ 43,080,184	\$ 52,413,297	\$ 53,464,174	\$ 51,895,643	\$ 49,898,883	\$ 47,116,434	\$ 46,774,297	\$ 44,323,678	\$ 43,801,727	\$ 43,238,410
Tuition	3,186,113	3,216,513	2,792,576	2,910,203	3,346,516	2,925,467	3,032,774	2,821,210	2,072,728	3,111,592
Other	5,235,014	5,273,363	9,446,549	5,490,269	2,832,145	6,265,853	5,139,171	6,222,710	8,272,191	11,536,471
State sources	97,340,987	83,457,462	78,589,159	77,650,277	77,803,682	75,344,025	73,899,808	73,715,542	71,137,987	68,460,009
Federal sources	9,007,345	10,336,226	19,790,902	21,248,419	13,142,045	6,371,821	7,193,561	6,937,113	6,334,306	5,345,763
Total revenues	<u>\$ 157,849,643</u>	<u>\$ 154,696,861</u>	<u>\$ 164,083,360</u>	<u>\$ 159,194,811</u>	<u>\$ 147,023,271</u>	<u>\$ 138,023,600</u>	<u>\$ 136,039,611</u>	<u>\$ 134,020,253</u>	<u>\$ 131,618,939</u>	<u>\$ 131,692,245</u>
Expenditures										
Instruction										
Regular instruction	\$ 74,452,185	\$ 74,446,776	\$ 73,856,731	\$ 86,266,058	\$ 82,964,641	\$ 77,762,484	\$ 78,762,757	\$ 79,624,932	\$ 76,829,228	\$ 38,316,380
Special instruction	-	-	-	-	-	-	-	-	210,132	35,036,446
Other Instruction	16,394,555	15,766,695	12,787,715	1,183,248	799,155	1,064,250	1,062,140	1,032,203	984,951	3,424,823
Support services										
Student services	7,311,784	7,260,270	7,382,270	6,769,095	5,996,944	5,354,198	5,273,415	4,772,703	4,567,443	4,525,022
Instructional staff services	4,837,125	4,173,159	5,384,283	5,265,265	5,061,488	5,081,385	4,990,387	5,001,210	4,758,274	4,766,189
Administration services	15,892,929	15,572,936	15,594,152	15,631,572	13,935,939	14,666,146	16,394,940	13,904,795	12,918,487	12,774,696
Operation and maintenance of plant	16,344,575	14,087,299	12,364,668	12,087,645	10,271,731	10,927,154	10,506,491	9,698,273	9,662,729	9,653,140
Transportation services	8,143,146	7,934,186	6,666,049	6,470,866	5,896,287	5,335,801	5,726,678	4,916,161	4,351,358	3,901,109
Non-instructional programs	-	5,438,357	-	-	-	-	-	-	-	-
Other expenditures										
Facilities acquisition	2,431,806	8,421,911	21,296,448	6,740,791	19,747,253	18,282,084	8,638,085	3,440,995	6,222,821	14,441,067
Long-term debt:		2,102,134								
Principal	9,777,327	4,680,042	8,195,616	15,872,000	4,955,000	4,707,000	3,975,000	5,547,353	6,206,361	4,768,213
Interest and fiscal charges	1,939,441	-	2,143,236	2,364,154	2,478,905	2,599,150	1,854,780	1,827,941	1,890,080	2,793,246
AEA flowthrough	3,954,764	-	4,566,720	4,587,437	4,592,835	4,437,170	4,340,347	4,323,348	4,114,100	4,040,318
ESSER retention pay	-	-	-	160,488	-	-	-	-	-	-
Total expenditures	<u>\$ 161,479,637</u>	<u>\$ 159,883,765</u>	<u>\$ 170,237,888</u>	<u>\$ 163,398,619</u>	<u>\$ 156,700,178</u>	<u>\$ 150,216,822</u>	<u>\$ 141,525,020</u>	<u>\$ 134,089,914</u>	<u>\$ 132,715,964</u>	<u>\$ 138,440,649</u>

Council Bluffs Community School District
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2025

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Financial Assistance Listing	Pass- Through Entity Identifying Number	Expenditures	
U.S. Department of Agriculture				
<i>Passed through the State of Iowa Dept of Education</i>				
Child Nutrition Cluster				
Noncash Assistance (Commodities)				
National School Lunch Program	10.555	202120N119942	\$ 422,795	
Cash Assistance				
National School Lunch Program	10.555	202120N119942	4,260,609	
Summer Food Service Program for Children	10.559	202120N119942	266,446	
School Breakfast Program	10.553	202120N119942	1,390,398	
Fresh Fruit and Vegetable Program	10.582	202120N119942	<u>184,764</u>	
Total Child Nutrition Cluster				\$ 6,525,012
SNAP Cluster				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	Unknown		68,371
Local Food For Schools Cooperative Agreement	10.185	LFPA24, LFSCC24	<u>2,000</u>	
Total Department of Agriculture				\$ 6,595,383
U.S. Department of Education				
<i>Passed through the State of Iowa Dept of Education</i>				
Title I Grants to Local Education Agencies	84.010	S010A200015	2,707,514	
Title I Grants to Local Education Agencies - carryover	84.010	S010A200015	<u>411,308</u>	
Total Title I				3,118,822
Career and Technical Education - Basic Grants to States	84.048	V048A200015		142,736
Rehabilitation Services Vocational Rehabilitation Grants to States	84.126	GAX 001-24-283		338,624
Twenty-First Century Community Learning Centers	84.287	S287C190015		1,342,466
English Language Acquisition State Grants	84.365	S365A190015		85,283
Supporting Effective Instruction State Grants	84.367	S367A200014		359,657
Student Support and Academic Enrichment Program	84.424	S424A190016		190,236
COVID-19 - Education Stabilization Fund (ARP ESSER - Industry Recognized Credentials)	84.425	549228	23,499	
COVID-19 - Education Stabilization Fund (ARP ESSER)	84.425U	ARP ESSER III	104,580	
COVID-19 - Education Stabilization Fund (ARP ESSER)	84.425U	5696xx	377,000	
COVID-19 - Education Stabilization Fund (ARP ESSER - Homeless Children and Youth)	84.425W	ARP-HCY-I	<u>120</u>	
Total Education Stabilization Fund				505,199
<i>Passed through Green Hills Area Education Agency</i>				
Special Education Cluster				
Special Education Grants to States	84.027	H027A200097	<u>443,588</u>	
Total U.S. Department of Education				6,526,611
U.S. Department of Treasury				
<i>Passed through the State of Iowa Dept of Education</i>				
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	556811		663
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	559912	<u>7,903</u>	
Total U.S. Department of Treasury				8,566
U.S. Department of Health and Human Services				
<i>Passed through the State of Iowa Dept of Health and Human Services</i>				
Child Care and Development Block Grant	93.575	GAX 001-24-413		<u>42,840</u>
Total Federal Financial Assistance				<u>\$ 13,173,400</u>

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the District under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements for Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position or fund balance, or cash flows of the District.

Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. No federal financial assistance has been provided to a subrecipient.

Note 3 - Indirect Cost Rate

The District has not elected to use the de minimis cost rate of up to 15 percent.

Note 4 - Food Donation

Nonmonetary assistance is reported in this schedule at the fair market value of the commodities received and disbursed. At June 30, 2025, the District had food commodities totaling \$15,810 in inventory.



Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

The Board of Education
Council Bluffs Community School District
Council Bluffs, Iowa

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Council Bluffs Community School District ("the District"), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated August 7, 2026.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs as items 2025-001, 2025-002, and 2025-003 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 2025-004 and 2025-005 to be significant deficiencies.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the findings identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

The signature is written in a cursive, handwritten style. It reads "Eide Bailly LLP". The letters are fluidly connected, with a prominent loop at the end of the "P".

Minneapolis, Minnesota
August 7, 2026



Independent Auditor's Report on Compliance for the Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

The Board of Education
Council Bluffs Community School District
Council Bluffs, Iowa

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Council Bluffs Community School District's ("the District") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2025. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings and questioned costs as item 2025-006 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the internal control over compliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

The signature is written in a cursive, handwritten style. It reads "Eide Bailly LLP". The letters are fluidly connected, with a prominent loop at the end of the "P".

Minneapolis, Minnesota
August 7, 2026

Section I – Summary of Auditor’s Results

Financial Statements

Type of auditor's report issued	Unmodified
Internal control over financial reporting	
Material weaknesses identified	Yes
Significant deficiencies identified not considered to be material weaknesses	Yes
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over major program	
Material weaknesses identified	No
Significant deficiencies identified not considered to be material weaknesses	Yes
Type of auditor's report issued on compliance for major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516	Yes

Identification of major program

Name of Federal Program	Federal Financial Assistance Listing
Child Nutrition Cluster	10.553, 10.555, 10.559, 10.582
21st Century Community Learning Centers	84.287
Dollar threshold used to distinguish between Type A and type B programs	\$ 750,000
Auditee identified as low-risk auditee?	No

Section II – Financial Statement Findings

**2025-001 Preparation of Financial Statements, including Schedule of Expenditures of Federal Awards
Material Weakness**

Criteria – A good system of internal accounting control contemplates an adequate system for internally preparing the District’s financial statements, including the schedule of expenditures of federal awards.

Condition – The District does not have an internal control system designed to provide for the preparation of the financial statements, including the schedule of expenditures of federal awards being audited. The auditors were requested to, and did, draft the financial statements, including the schedule of expenditures of federal awards and accompanying notes to the financial statements.

Cause – The District does not have an internal control system designed to provide for the preparation of the financial statements, including the schedule of expenditures of federal awards being audited.

Effect – The disclosures in the financial statements could be incomplete.

Recommendation – This circumstance is not unusual in a District of your size. It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

Views of Responsible Officials – There is no disagreement with the audit finding.

**2025-002 Material Audit Adjustments, Including Prior Period Restatement
Material Weakness**

Criteria – A good system of internal accounting control contemplates an adequate system for recording and processing entries material to the financial statements and ensuring no prior period restatements are necessary.

Condition – During the course of our engagement, we proposed material audit adjustments that were not identified as a result of the District’s existing internal controls, and therefore could have resulted in a material misstatement of the District’s financial statements. Additionally, we proposed a material audit adjustment to correct a prior period amount that was restated on the District’s financial statements.

Cause – The District does not have an internal control system designed to identify all necessary adjustments and prevent prior period restatements.

Effect – This deficiency could result in a misstatement to the financial statements that would not be prevented or detected. Additionally, this deficiency did result in a prior period amount that was materially misstated and required a restatement in the current year beginning balance to correct this.

Recommendation – A thorough review and reconciliation of accounts in each fund should take place prior to the beginning of the audit. This review should be done at both the accounting staff and accounting supervisor levels.

Views of Responsible Officials – There is no disagreement with the audit finding. Additional staffing will be hired to allow for a good system of internal controls for recording and processing entries. In addition, further reconciliation and review of accounts will allow for the prevention of misstatements to the financial statements.

**2025-003 Segregation of Duties
Material Weakness**

Criteria – A good system of internal control requires an adequate segregation of duties so that no one individual has incompatible responsibilities. No one person should have more than one duty relating to the authorization (approval), custody of assets (check signers), record keeping and reconciliation functions.

Condition – The District does not have an internal control environment set up to adequately separate duties for various tasks.

Cause – There is a limited amount of office employees involved in various tasks within the District to ensure a proper internal control process.

Effect – Inadequate segregation of duties could adversely affect the District's ability to detect misstatements in amounts that would be material in relation to the financial statements in a timely period by employees in the normal course of performing their assigned functions.

Recommendation – The accounting functions should be reviewed to determine if additional segregation of duties is feasible and to improve the efficiency and effectiveness of financial management and financial statement accuracy for the District. Segregation of authorization, custody of assets, record keeping and reconciliation functions would assist in mitigating the risk of fraud or misstatements to the financial statements.

Views of Responsible Officials – There is no disagreement with the audit finding.

2025-004 Improper Completion of Employee Personnel Forms
Significant Deficiency

Criteria – Management is responsible for establishing and maintaining effective internal controls to ensure employee personnel records are complete, accurate, and maintained in compliance with applicable federal employment requirements. Form I-9 requires employers to properly complete and maintain employment eligibility verification documentation for all employees. Complete personnel records should include all required information, including the employee's date of hire.

Condition – During our testing of employee personnel files, we noted that two (2) of twenty-six (26) employee files selected for testing contained Form I-9s for which the employee's first date of employment was not completed. The omissions were not identified through the District's review procedures prior to our testing.

Cause – The District did not have adequately designed or operating review controls to ensure employee personnel documentation was reviewed for completeness and accuracy before being finalized and retained in personnel files.

Effect – Incomplete personnel documentation increases the risk that errors or omissions in employment eligibility records may go undetected. Inadequately completed I-9 forms may result in noncompliance with federal employment documentation requirements and may hinder the District's ability to demonstrate compliance during regulatory review or audit.

Recommendation – We recommend the District strengthen its procedures for the preparation and review of personnel records by implementing a documented review process to ensure all required fields on employee forms, including Form I-9s, are completed accurately and timely. In addition, the District should perform a periodic review of existing personnel files to identify and correct any incomplete documentation.

Views of Responsible Officials – There is no disagreement with the audit finding. The District will review existing personnel files for completeness and implement additional review procedures to ensure required employment documentation is completed and maintained for all employees.

2025-005 Inadequate Monitoring of Purchasing Card Expenditures
Significant Deficiency

Criteria – Management is responsible for establishing and maintaining internal controls to ensure District expenditures are valid business expenses, appropriately supported, and reviewed prior to payment. Effective controls over purchasing card transactions include timely supervisory review of supporting documentation and verification that purchases are reasonable, necessary, and made for legitimate District purposes.

Condition – During the audit, the District identified fraudulent purchasing card expenditures incurred by an employee. The employee used a District purchasing card to purchase personal items unrelated to District business. Although the transactions were submitted through the District's purchasing card process and were subject to review procedures, the improper expenditures were not identified during the review and approval process. As a result, unauthorized expenditures were processed and paid by the District.

Cause – Review controls over purchasing card expenditures were not sufficiently designed or operating effectively to identify purchases that were not related to District business activities. Individuals responsible for reviewing purchasing card documentation did not adequately scrutinize supporting receipts and transactions to determine whether purchases were appropriate and for a valid District purpose.

Effect – The inadequate review and monitoring of purchasing card expenditures allowed fraudulent transactions to occur and remain undetected. As a result, District funds were used for unauthorized personal purchases. Additionally, the District is exposed to an increased risk of loss due to fraud, misuse of assets, and improper expenditures occurring without timely detection.

Recommendation – We recommend the District strengthen controls over purchasing card expenditures by implementing enhanced review procedures requiring documentation of the business purpose for purchases, independent review of supporting receipts, and periodic monitoring of purchasing card activity. The District should also provide additional training to individuals responsible for reviewing purchasing card transactions and consider implementing data analytics or other monitoring procedures to identify unusual or potentially unauthorized purchases.

Views of Responsible Officials – The District agrees with the finding. Management has taken corrective action with respect to the identified fraudulent activity and will implement additional monitoring and review procedures over purchasing card expenditures to strengthen internal controls and reduce the risk of unauthorized purchases in the future.

Section III – Federal Award Findings and Questioned Costs

2025-006 **Federal Grantor:** U.S. Department of Education
Pass-Through: State of Iowa Department of Education
Program: Twenty-First Century Community Learning Centers
Award No. and Year: S287C190015 and 2025
Federal Assistance Listing Number: 84.287
Compliance Requirements: Activities Allowed or Unallowed & Allowable Costs/Cost Principles
Type of Finding: Significant Deficiency in Internal Control Over Compliance

Criteria – Under the Uniform Guidance, non-Federal entities are responsible for establishing and maintaining effective internal control over federal awards and ensuring expenditures charged to federal programs are allowable, reasonable, necessary, and properly documented. Controls should be designed to prevent or detect unallowable expenditures, including expenditures resulting from fraud or misuse of federal funds. Management is responsible for monitoring expenditures charged to federal awards to ensure compliance with federal requirements.

Condition – The District identified fraudulent purchasing card transactions charged to a federal program. An employee used District purchasing cards to purchase items for personal use rather than for program purposes. Although the transactions were subject to the District's purchasing card review process, the improper expenditures were not identified through existing monitoring and approval procedures. As a result, approximately \$7,000 of unallowable expenditures were charged to the federal program during the year ended June 30, 2025. The improper expenditures resulted from fraudulent activity by a District employee and were not detected through the District's established review procedures.

Cause – Controls over the review and monitoring of federal program expenditures were not adequately designed or operating effectively to identify unallowable expenditures and purchases that were not made for an authorized program purpose. Review procedures did not sufficiently evaluate supporting documentation or the appropriateness of purchases charged to the federal award.

Effect – The control deficiency resulted in unallowable expenditures being charged to a federal program and allowed fraudulent activity involving federal funds to occur and remain undetected. Consequently, the District was not in compliance with federal requirements related to allowable costs and internal control over compliance. The condition increases the risk that additional questioned costs or instances of noncompliance could occur and not be detected timely.

Questioned Costs – Known questioned costs totaling \$7,318 were identified related to personal purchases improperly charged to the federal program during the year ended June 30, 2025.

Context / Sampling – The finding resulted from the District's investigation, a forensic engagement with a consultant, and our audit procedures over federal program expenditures charged to the Twenty-First Century Community Learning Centers funding.

Repeat Finding from Prior Year(s) – No

Recommendation – We recommend the District strengthen controls over federal program expenditures by implementing enhanced review procedures for purchasing card transactions charged to federal awards. Reviews should include verification that expenditures are supported, allowable under the applicable federal program, properly documented, and incurred for a legitimate program purpose. Management should also provide additional training to employees and reviewers regarding federal allowability requirements and periodically monitor purchasing card activity for unusual or potentially unauthorized transactions.

Views of Responsible Officials – There is no disagreement with the audit finding. The District has taken corrective action regarding the fraudulent activity and is pursuing recovery of improperly expended federal funds. Management will implement additional review and monitoring procedures over federal program expenditures to ensure compliance with federal requirements and reduce the risk of future misuse of federal funds.

Section IV – Other Findings Related to Required Statutory Reporting

- 2025-A Certified Budget – Expenditures for the year ended June 30, 2025 exceeded the amended certified budget amounts in the instruction and support services functions.
- Recommendation – The certified budget should have been amended in accordance with Chapter 24.9 of the Code of Iowa before expenditures were allowed to exceed the budget.
- Response – Future budgets will be amended in sufficient amounts to ensure the certified budget is not exceeded.
- Conclusion – Response acknowledged.
- 2025-B Questionable Expenditures – It was noted that \$7,318 of expenditures were not allowable public purpose expenditures. This is also noted in findings 2025-005 and 2025-006 above. Aside from these, no expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979 were noted.
- Recommendation – The expenditures should have been reviewed to ensure they were in accordance with the Code of Iowa before expenditures were paid.
- Response – Control and review functions will be reviewed and updated.
- Conclusion – Response acknowledged.
- 2025-C Travel Expense – No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- 2025-D Business Transactions – No business transactions between the District and District officials or employees were noted.
- 2025-E Restricted Donor Activity – No transactions were noted between the District, District officials or District employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- 2025-F Bond Coverage – Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- 2025-G Board Minutes – No transactions were found that we believe should have been approved by the Board Minutes.
- 2025-H Certified Enrollment – No variances in the basic enrollment data certified to the Iowa Department of Education were noted.

Council Bluffs Community School District

Schedule of Findings and Questioned Costs

Year Ended June 30, 2025

- 2025-I Supplementary Weighting – No variances regarding the supplementary weighting certified to the Iowa Department of Education were noted.
- 2025-J Deposits and Investments – No instances of noncompliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District’s investment policy were noted.
- 2025-K Certified Annual Report – The Certified Annual Report was certified timely to the Iowa Department of Education.
- 2025-L Categorical Funding – We noted no instances of categorical funding being used to supplant rather than supplement other funds.
- 2025-M Statewide Sales, Services and Use Tax – No instances of noncompliance with the allowable uses of the statewide sales, services and use tax revenue provided in Chapter 423F.3 of the Code of Iowa were noted. Pursuant to Chapter 423F.5 of the Code of Iowa, the annual audit is required to include certain reporting elements related to the statewide sales, services and use tax revenue. Districts are required to include these reporting elements in the Certified Annual Report (CAR) submitted to the Iowa Department of Education. For the year ended June 30, 2025, the District reported the following information regarding the statewide sales, services and use tax revenue in the District’s CAR:

Beginning balance		\$ 11,698,193
Revenues / transfers in:		
Sales tax revenues	\$ 11,418,004	
Other local revenues	223,410	
		11,641,414
Expenditures / transfers out:		
School infrastructure construction	487,914	
Equipment	792,243	
Other	499,974	
Transfers to other funds:		
Debt service fund	9,066,748	
		10,846,879
Ending balance		\$ 12,492,728

- 2025-N Deficit Balances– The District had one student activity account that had a deficit balance at June 30, 2025.
- Recommendation – The District should continue to investigate alternatives to eliminate this deficit in order to return these accounts to a sound financial condition.
- Response – The District is continuing to investigate alternatives to eliminate any deficits in the student activity accounts at the end of the fiscal year.
- Conclusion – Response acknowledged.
- 2025-O Revenue Bonds – The District has established the accounts required by the revenue bond resolution and has made the required transfers to the sinking fund in accordance with the bond provisions. No instances of noncompliance were noted.
- 2025-P Student Activity Fund – We noted no instances of student activity funds being used to support activities other than extracurricular and co-curricular activities offered as part of the District’s educational program.
- 2025-Q Early Childhood Iowa Area Board – The District is not the fiscal agent for the Early Childhood Iowa Area Board during the year ended June 30, 2025. Accordingly, this compliance requirement is not applicable.