BOARD OF EDUCATION
SHEBOYGAN AREA SCHOOL DISTRICT
Sheboygan, Wisconsin
REGULAR MEETING MINUTES
Tuesday, November 25, 2025

The regular meeting of the Board of Education of the Sheboygan Area School District was held on Tuesday, the 25th day of November, 2025, at 6:00 p.m. at the Administrative Services Building (Boardroom), 3330 Stahl Road, Sheboygan, Wisconsin, as well as members attending via teleconference or other remote access technology. This regular meeting was announced in compliance with the Open Meeting Law of the Wisconsin State Statutes.

President Laster called the meeting to order at 6:00 p.m.

President Laster requested that everyone stand and join him in the Pledge of Allegiance.

Moved by Mr. Madden, seconded by Ms. Donohue to approve the agenda. All ayes. Motion carried unanimously.

Present: Ms. Allie Tasche, Ms. Leah Hibl, Mr. Santino Laster, Ms. Heidi Boehmer, Ms. Sarah Ruiz-Harrison (arrived at 6:04 p.m.), Ms. Denise Wittstock, Ms. Mary Lynne Donohue, Mr. Peter Madden, Ms. Kay Robbins

APPROVAL OF MINUTES

Moved by Ms. Boehmer, seconded by Ms. Tasche to approve the Regular Board of Education meeting minutes of October 28, 2025 and Closed Session meeting minutes of October 28, 2025. All ayes. Motion carried unanimously.

STUDENT REPRESENTATIVES

Ms. Katelynn Marver, Central High School student representative, Mr. Derek DiBona, George D. Warriner High School student representative, and Mr. Eric Reilly, Étude High School student representative shared their reports of events and activities that have been occurring at their respective schools.

STUDENT RECOGNITION

Mr. Tony Johannes acknowledged students who were members of the Lakeland University Math Meet Championship Team.

COMMUNITY INPUT

There was no community input.

SUPERINTENDENT'S REPORT

Dr. Konrath congratulated Ms. Nicole Sondalle and Ms. Lisa Koepsell for receiving top level awards on two district publications which were also selected as Best of Category at the annual Wisconsin School Public Relations Association Conference. North High School Career Expo was recently held which introduced more than 1,500 students to 50 employers, and community partners for an opportunity to learn about careers and post-secondary options. The Hour of Code Event, a worldwide movement that aims to introduce individuals to computer science through coding activities will be held on December 11, and the Sheboygan Public Education Foundation (SPEF) All in for Education event took place November 7. November is National Homeless Youth Awareness Month and the District has served more than 350 students who experienced homelessness or housing instability during the 2024-2025 school year. Dr. Konrath thanked all who were involved in the Veteran's Day program.

MISCELLANEOUS

A. ROOTS-LNRP – SASD Collaboration Project

Mr. Fessler provided the project overview noting that 217 trees have been planted at six district schools (Grant, Cooper, Pigeon River, and Jackson Elementary Schools, North and South High Schools). Mr. Miller added that all tree types/species are vetted by the DNR, the project is funded by a $50,000 joint financial commitment, and they track the volunteer hours that go into the project. The project funding covers cost of trees, cost of stump digging, metal stakes and straps, and survey and marking equipment. The mission is to offset local carbon emissions, provide educational opportunities for students, and to expand upon existing SASD and Wisconsin curricula regarding urban forestry. This is the first project of its kind in Wisconsin, and they hope to establish a formula that could be replicated by other cities seeking ways to implement sustainability efforts. The next steps are to renew the DNR Urban Forestry Grant application in hopes of receiving further state funding, seek private donors and organizations to help fund additional planting efforts, and to monitor tree health and growth and replace the few trees that do not survive where needed.

B. Sheboygan Area School District Report Cards and Assessment Data

Dr. Konrath reported that Ms. Blum has a very good grasp of the data and that there are parts of the report card that are relevant and that we find to be beneficial, and then there are just areas of noise. Ms. Blum talked about the District's philosophy for measuring success and how the District will move forward with continuous improvement. She discussed what changes have occurred to the report card such as rating category score ranges, two years of achievement data (usually three years of data), no 2023-24 scale adjustment, and norming update and how they have impacted the District's report card. The District continues to meet expectations with an overall score of 63.7 which falls in the typical range along with the majority of school districts in the State. Ms. Ledezma noted that if you have schools that are more economically disadvantaged that will weigh into the "growth" portion of the chart. Nineteen schools overall went up in score or a category. Ms. Blum reviewed the Forward test scoring for elementary and middle school compared to the State showing a year-to-year improvement in proficiency at the elementary level. Ms. Ledezma discussed the report card comparisons with 9 peered school districts that are similar to our district. While we have high numbers of disadvantaged students, the District still outperformed our comparison group average. Ms. Ledezma talked about the academic return on investment and the continuous improvement that will occur which remain the same from the previous year.

Ms. Donohue asked about the standardized test and what the Department of Public Instruction (DPI) changed and Dr. Konrath responded that it is difficult to explain to the public, but it is also dangerous when the DPI cannot explain how they do this, which continues to correlate based on free and reduced lunch. The growth piece counts so much for the District's score because while other schools have better growth, but we have better achievement it does not make sense and there is never a good answer for that. He added schools that do not have free and reduced lunch do not have to show growth as compared to our district. Ms. Boehmer commented that the programmatic priorities that are being used to build everything is the highlight of what we do and why we do it. Ms. Tasche asked if administration is hopeful with ACT 20 and if they feel it will make for even greater progress and Ms. Ledezma responded that they are hopeful that there will be an impact and that it will be reflected in our Forward data.

C. Referendum/Facilities Update

Dr. Konrath reported that administration is feeling good about where we are with the budget including about $3 million over budget. The District has a $6 million contingency in place and what we are hearing is that they are receiving many phone calls for these referendum projects (market is soft and bidding is lower than expected) which is a cost savings to the District. Moving forward with preparing the roofs with solar - geothermal proved to be too difficult for the sites, and he is hoping to share the video of the interior space at the next board meeting. The phasing of the projects is a little tricky, but they feel good from a design and budget process.

D. Community Tax Information Communication

Dr. Konrath wanted to bring this discussion forward one more time with an update. Sheboygan, Sheboygan Falls, and Oostburg School Districts were the only districts who wanted to move forward with the idea. Most districts did not want to pay to have a postcard with this information and will share the information through their parent newsletters. We can prepare a postcard which will now only come from the District and use parent newsletters and/or the community newsletter to share the information. He does not have any guidance or suggestions to give so he would like the Board to discuss further. Ms. Boehmer commented that she was surprised that the other school boards did not jump on board with this and still feels it is important to get it into a community newsletter as parents need to be aware. Ms. Tasche asked about more specifics and Dr. Konrath commented that boards started looking at what they did and did not want for information. Some of the districts do not want the politics of it and just want to provide facts. The cost for the postcard on our own is approximately $6k. Ms. Donohue noted there is consensus to put the information in the parent and community newsletters and that we should forego

the postcard for the time being. Mr. Madden asked about the information being placed on the tax bill. Ms. Donohue added that all the tax bills are handled by the Sheboygan County Treasurer and there were some concerns, but she is hoping it will change in the future.

H. Motion of the School Board to Ratify the November 11, 2025 Action of the Committee of the Whole Approving the Resolution Establishing Parameters for the Sale of Not to Exceed $9,500,000 General Obligation Promissory Notes (2025) and to Further Ratify the November 19, 2025 Action of the District President and the District Clerk Approving the Details of the Sale of General Obligation Promissory Notes (2025)

Moved by Ms. Hibl, seconded by Ms. Boehmer to ratify the November 11, 2025 action of the Committee of the Whole approving the resolution establishing parameters for the sale of not to exceed $9,500,000 general obligation promissory notes (2025) and to further ratify the November 19, 2025 action of the District President and the District Clerk approving the details of the sale of general obligation promissory notes (2025). All ayes. Motion carried unanimously.

Mr. Boehlke explained that this is being done because Quarles did not like the action taken during the Committee of the Whole meeting for language purposes. They were more comfortable if the Board ratified and took action this evening at a Regular Board of Education meeting, thus following their recommendation.

I. Motion of the School Board to Ratify the November 11, 2025 Action of the Committee of the Whole Approving the Resolution Establishing Parameters for the Sale of Not to Exceed $9,500,000 General Obligation Promissory Notes (2026)

Moved by Ms. Tasche, seconded by Ms. Wittstock to ratify the November 11, 2025 action of the Committee of the Whole approving the resolution establishing parameters for the sale of not to exceed $9,500,000 general obligation promissory notes (2026). All ayes. Motion carried unanimously.

REPORT OF COMMITTEES

A. CURRICULUM & INSTRUCTION COMMITTEE

Moved by Ms. Robbins, seconded by Ms. Hibl to accept the Curriculum and Instruction Committee recommendation to approve agenda items #3, #4, #5, #6, #7, #8, #9, #10, #11, #12, #13, #14, #15, #16, and #17. All ayes. Motion carried unanimously.

1. Luxembourg 2026 Fieldtrip

Moved by Ms. Robbins, seconded by Ms. Boehmer to accept the Curriculum and Instruction Committee recommendation to approve South High School students to travel to Luxembourg, Germany, March 20-April 1, 2026. All ayes. Motion carried unanimously.

From the committee meeting:
Moved by Ms. Hibl, seconded by Ms. Tasche to accept administration's recommendation for South High School students to travel to Luxembourg, Germany, March 20-April 1, 2026 to strengthen relationships (academically and culturally) with our sister school as per Policy 2340. All ayes. Motion carried unanimously.

2. Class Size Report

From the committee meeting:
Ms. Ledezma presented the Class Size Report which provides the school board with an update on current class sizes within the District. She reported that there are ten schools that have no classes above the class size policy. Administration continues to monitor schools who have sections with high student numbers and explained the various elements that are looked at with those classes. If there is a need to shift a staff member, or budgetary concerns they are re-evaluated. Dr. Konrath added that principals are given the freedom to make decisions with regards to class size in coordinator with the Student and Instructional Services Coordinators as well as department chairs, and while we look to have smaller class sizes, there is a cost associated with it. He added that there is a lot of thought that goes into these decisions, and it is always a difficult discussion.

Ms. Robbins has concerns with the student numbers in first grade at Jackson Elementary School and Ms. Ledezma noted that while there are higher numbers of students there are additional supports in place. Ms. Wittstock asked who makes the determination on grade splitting and Ms. Ledezma responded that it just occurs if there are not enough students for a class.

From the committee meeting:
Ms. Robbins noted she would like one motion for agenda items #3, #4, #5, #6, #7, #8, #9, #10, #11, #12, #13, #14, #15, #16, and #17, and asked if the committee had questions on any of the policies and there were none.

Moved by Ms. Tasche, seconded by Ms. Wittstock to approve agenda items #3 through #17. All ayes. Motion carried unanimously.

3. **Introduction (First Reading) of Revised Board of Education Policy 2210 – Program; Curriculum Development**
4. **Introduction (First Reading) of Revised Board of Education Policy 2270 – Program; Religion in the Curriculum**
5. **Introduction (First Reading) of Revised Board of Education Policy 2271.01 – Program; Start College Now Program**
6. **Introduction (First Reading) of Revised Board of Education Policy 2416 – Program; Student Privacy and Parental Access to Information**
7. **Introduction (First Reading) of Revised Board of Education Policy 5112 – Students; Entrance Age**
8. **Introduction (First Reading) of Revised Board of Education Policy 5113 – Students; Open Enrollment Program (Inter-District)**
9. **Introduction (First Reading) of Revised Board of Education Policy 5310.01 – Students; Emergency Nursing Services**
10. **Introduction (First Reading) of Revised Board of Education Policy 5330 – Students; Administration of Medication/Emergency Care**
11. **Introduction (First Reading) of Revised Board of Education Policy 5411 – Students; Third Grade Promotion and Retention: At-Risk Students**
12. **Introduction (First Reading) of Revised Board of Education Policy 5464 – Students; Early Graduation**
13. **Introduction (First Reading) of Revised Board of Education Policy 5505 – Students; Academic Honesty**
14. **Introduction (First Reading) of Revised Board of Education Policy 5512 – Students; Use of Tobacco and Nicotine by Students**
15. **Introduction (First Reading) of Revised Board of Education Policy 5530 – Students; Student Use or Possession of Intoxicants, Drugs, or Paraphernalia**
16. **Introduction (First Reading) of Revised Board of Education Policy 7440.02 – Property; Smart Monitoring Equipment**
17. **Introduction (First Reading) of Revised Board of Education Policy 9151 – Relations; Use of Cameras and Other Devices in Locker Rooms**

18. Introduction (First Reading) to Delete Board of Education Policy 5611 – Due Process Rights

Moved by Ms. Robbins, seconded by Ms. Donohue to accept the Curriculum and Instruction Committee recommendation to approve the introduction (first reading) to delete Board of Education Policy 5611 – Students; Due Process Rights. All ayes. Motion carried unanimously.

From the committee meeting:
Moved by Ms. Wittstock, seconded by Ms. Hibl to approve the introduction (first reading) to delete Board of Education Policy 5611 – Students; Due Process Rights. All ayes. Motion carried unanimously.

19. Introduction (First Reading) to Delete Board of Education Policy 5710 – Student Complaints

Moved by Ms. Robbins, seconded by Mr. Madden to accept the Curriculum and Instruction Committee recommendation to approve the introduction (first reading) to delete Board of Education Policy 5710 – Students; Student Complaints. All ayes. Motion carried unanimously.

From the committee meeting:
Moved by Ms. Wittstock, seconded by Ms. Hibl to approve the introduction (first reading) to delete Board of Education Policy 5710 – Students; Student Complaints. All ayes. Motion carried unanimously.

B. HUMAN RESOURCES COMMITTEE

Moved by Ms. Hibl, seconded by Ms. Donohue to accept the Human Resources Committee recommendation to approve agenda items #5, #6, #7, #8, #9, #10, #11, and #12. All ayes. Motion carried unanimously.

1. Appointments

Moved by Ms. Hibl, seconded by Ms. Donohue to accept the Human Resources Committee recommendation to confirm appointments. All ayes. Motion carried unanimously.

From the committee meeting:
Moved by Ms. Donohue, seconded by Ms. Robbins to confirm the following appointments. All ayes. Motion carried

unanimously.

COOK			
Latricia Trotter	South High	October 28, 2025	$15.57 per hour
CUSTODIAN			
Moses Wilke	Madison	November 03, 2025	$19.98 per hour
EDUCATIONAL ASSISTANTS			
Aaron Covey	Jackson	October 28, 2025	$18.20 per hour
Ashley Phillips	Jackson	November 03, 2025	$18.80 per hour
Jennifer Smith	ASPIRE	October 20, 2025	$25.74 per hour
Therese Weaver	Wilson	November 03, 2025	$18.00 per hour
ELECTRICIAN			
Andrew Thimmig	District-Wide	November 04, 2025	$35.00 per hour

2. Leave of Absence

Moved by Ms. Hibl, seconded by Ms. Boehmer to accept the Human Resources Committee recommendation to approve requests for personal leave of absence without compensation. All ayes. Motion carried unanimously.

From the committee meeting:
Moved by Ms. Donohue, seconded by Ms. Boehmer to approve the following request for a personal leave of absence without compensation. All ayes. Motion carried unanimously.

Kevana Ruffin	Educational Assistant	Longfellow	October 27, 2025 – December 18, 2025

3. Separations

From the committee meeting:
The following separations have been granted:

Christina Flores	Cook	Cooper	October 10, 2025
Jill Hirschmann	Educational Assistant	Jefferson	October 10, 2025
Sondra Kallman	Educational Assistant	Wilson	October 22, 2025
Ana Maria Pabayos	Teacher	South High	October 31, 2025
David Smith	Carpenter	Facilities	October 30, 2025

4. Retirements

Moved by Ms. Hibl, seconded by Ms. Tasche to accept the Human Resources Committee recommendation to approve employee requests to retire. All ayes. Motion carried unanimously.

From the committee meeting:
Moved by Ms. Donohue, seconded by Ms. Boehmer to grant the following requests to retire and that the employees be recognized for their years of service per board policy. All ayes. Motion carried unanimously.

Vicki Rautmann	Educational Assistant	North High	10.25 years of service
Thomas Resch	Custodian	Recreation Department	25.25 years of service
Sarah Resch	Educational Assistant	Sheridan	28.25 years of service

5. Introduction (First Reading) of Revised Board of Education Policy 1130 – Ethics and Conflict of Interest

From the committee meeting:
Moved by Ms. Boehmer, seconded by Ms. Donohue to approve the introduction (first reading) of revised Board of Education Policy 1130 – Administration; Ethics and Conflict of Interest. All ayes. Motion carried unanimously.

6. Introduction (First Reading) of Revised Board of Education Policy 3230 – Ethics and Conflict of Interest

   From the committee meeting:
   Moved by Ms. Boehmer, seconded by Ms. Donohue to approve the introduction (first reading) of revised Board of Education Policy 3230 – Professional Staff; Ethics and Conflict of Interest. All ayes. Motion carried unanimously.

7. Introduction (First Reading) of Revised Board of Education Policy 4230 – Ethics and Conflict of Interest

   From the committee meeting:
   Moved by Ms. Donohue, seconded by Ms. Boehmer to approve the introduction (first reading) of revised Board of Education Policy 4230 – Support Staff; Ethics and Conflict of Interest. All ayes. Motion carried unanimously.

8. Introduction (First Reading) of Revised Board of Education Policy 3214 – Staff Gifts

   From the committee meeting:
   Moved by Ms. Boehmer, seconded by Ms. Donohue to approve the introduction (first reading) of revised Board of Education Policy 3214 – Professional Staff; Staff Gifts. All ayes. Motion carried unanimously.

9. Introduction (First Reading) of Revised Board of Education Policy 4214 – Staff Gifts

   From the committee meeting:
   Moved by Ms. Robbins, seconded by Ms. Boehmer to approve the introduction (first reading) of amended revised Board of Education Policy 4214 – Support Staff; Staff Gifts. All ayes. Motion carried unanimously.

   Ms. Hibl noted that in the second paragraph of the recommended language, the first word "Teacher" should be corrected to "Support staff."

10. Introduction (First Reading) of Revised Board of Education Policy 3281 – Personal Property of Staff Members

    From the committee meeting:
    Moved by Ms. Donohue, seconded by Ms. Boehmer to approve the introduction (first reading) of revised Board of Education Policy 3281 – Professional Staff; Personal Property of Staff Members. All ayes. Motion carried unanimously.

11. Introduction (First Reading) of Revised Board of Education Policy 4124 – Letter of Reasonable Assurance

    From the committee meeting:
    Moved by Ms. Boehmer, seconded by Ms. Donohue to approve the introduction (first reading) of revised Board of Education Policy 4124 – Support Staff; Letter of Reasonable Assurance. All ayes. Motion carried unanimously.

12. Introduction (First Reading) of Revised Board of Education Policy 8120 – Volunteers

    From the committee meeting:
    Moved by Ms. Donohue, seconded by Ms. Boehmer to approve the introduction (first reading) of revised Board of Education Policy 8120 – Operations; Volunteers. All ayes. Motion carried unanimously.

C. FACILITIES/RECREATION/THEATRE COMMITTEE

1. 2025 RDK Legacy Grant

   From the committee meeting:
   Mr. Brooks reported that this has been a continuous grant; however, this year they have increased the amount to $25,000. The RDK Legacy program was established in 2022 to support arts and culture organizations that Ruth DeYoung Kohler II personally supported throughout her lifetime.

2. Sheboygan Theatre Company Financial Report

   Moved by Mr. Madden, seconded by Ms. Wittstock to accept the Facilities/Recreation/Theatre Committee recommendation to approve the Sheboygan Theatre Company Financial Report through September 30, 2025. All ayes. Motion carried unanimously.

From the committee meeting:
Moved by Ms. Ruiz-Harrison, seconded by Ms. Wittstock to accept the Sheboygan Theatre Company Financial Report through September 30, 2025. All ayes. Motion carried unanimously.

3. Community Recreation Department Financial Report

Moved by Mr. Madden, seconded by Ms. Tasche to accept the Facilities/Recreation/Theatre Committee recommendation to accept the Community Recreation Department Financial Report through September 30, 2025. All ayes. Motion carried unanimously.

From the committee meeting:
Moved by Ms. Tasche, seconded by Ms. Ruiz-Harrison to accept the Community Recreation Department Financial Report through September 30, 2025. All ayes. Motion carried unanimously.

4. Facility Permit Report

From the committee meeting:
Mr. Brooks presented the Facility Permit Report through October 31, 2025 for information.

D. FINANCE & BUDGET COMMITTEE

Moved by Ms. Ruiz-Harrison, seconded by Ms. Boehmer to accept the Finance and Budget Committee recommendation to approve agenda items #1, #2, and #3. All ayes. Motion carried unanimously.

Moved by Ms. Ruiz-Harrison, seconded by Ms. Wittstock to accept the Finance and Budget Committee recommendation to approve agenda items #7, #8, #9, #10, #11, #12, #13, and #14. All ayes. Motion carried unanimously.

1. Fund 41 Capital Projects

From the committee meeting:
Moved by Ms. Boehmer, seconded by Ms. Donohue to approve the Fund 41 Capital Projects through September 30, 2025, as presented. All ayes. Motion carried unanimously.

2. Statement of Cash Flow

From the committee meeting:
Moved by Ms. Boehmer, seconded by Ms. Donohue to approve the Statement of Cash Flow through September 30, 2025, as presented. All ayes. Motion carried unanimously.

3. Revenues and Expenditures Reports

From the committee meeting:
Moved by Mr. Madden, seconded by Ms. Donohue to approve the Revenue & Expenditures reports through September 30, 2025, as presented. All ayes. Motion carried unanimously.

Mr. Boehlke noted that under 'Support Services – Capital Objects' the expenditure amount of $767,914 is considerably higher than last year at this time, which is because the bulk of the equipment was purchased for the secondary data center in the Administrative Services Building. This is part of IT infrastructure designated funds that have not been revised; however, after fund balance is approved, the expenditure will no longer be overbudget.

4. Budget Revisions and Transfers of Appropriations

From the committee meeting:
There are no budget revisions or transfers in the month of September.

5. Nutritional Services Update

From the committee meeting:
Ms. Grace Tesmer, School Nutrition Coordinator, provided a presentation giving an update on the Nutritional Services Department. Ms. Tesmer reported that the School Nutritional Association posted today that the Senate passed a bill last night that includes full year funding for USDA ensuring continued support for federal and nutritional assistance programs including school meals, SNAP, and WIC. This measure now goes to the House for a vote. She highlighted that this is year three of

four for the district-wide Community Eligibility Program (CEP) that offers free breakfast and lunch for all Sheboygan Area School District students. After-school supper meals are available at nine sites with seven of those offering hot meals. Ms. Tesmer reported that breakfast and lunch counts are down compared to last year; however, the supper meal counts are higher than last year at this time. The District is using DataWrangler, which is a real-time energy analysis tool that tracks usage and identifies ways to cut energy costs in the kitchens. Currently, this is being used in the middle and high school kitchens. She spoke about the freezer and cooler alarms that are in the school kitchens. The purpose is to monitor the temperature in the coolers and freezers, and this provides alerts and detects equipment issues early to prevent food loss.

6. Fund Balance Designation Discussion

   Moved by Ms. Ruiz-Harrison, seconded by Ms. Donohue to accept the Finance and Budget Committee recommendation for the June 30, 2025 fund balance designations. All ayes. Motion carried unanimously.

   From the committee meeting:
   Moved by Ms. Donohue, seconded by Ms. Boehmer to approve administration's recommendation for the June 30, 2025, fund balance designations as presented. All ayes. Motion carried unanimously.

   Mr. Boehlke noted there are a few minor changes to the carryover amounts that were presented last month for fund balance designations. He reported that the updated carryover amount increased from $4,309,767 to $4,313,450, updated unassigned for working capital amount from $25,210,237.91 to $25,206,554.91, and an updated 2025-26 original budget amount from $150,634,316.24 to $150,903,161.24. The unassigned fund balance is still equal to 16.7% of the 2025-26 general budget. Board policy requires an unassigned balance of 15-20%. He explained that the unassigned fund balance is used for working capital and avoids the need for the District to borrow for cash flow purposes. Mr. Boehlke noted that any of the fund balance designations can be changed at any time during the school year.

7. Introduction (First Reading) of Revised Board of Education Policy 6114 – Cost Principles – Spending Federal Funds

   From the committee meeting:
   Moved by Mr. Madden, seconded by Ms. Boehmer to approve the introduction (first reading) of revised Board of Education Policy 6114 – Finances; Cost Principles – Spending Federal Funds. All ayes. Motion carried unanimously.

8. Introduction (First Reading) of Revised Board of Education Policy 6231 – Budget Implementation

   From the committee meeting:
   Moved by Ms. Donohue, seconded by Ms. Boehmer to approve the introduction (first reading) of revised Board of Education Policy 6231 – Finances; Budget Implementation. All ayes. Motion carried unanimously.

9. Introduction (First Reading) of Revised Board of Education Policy 6235 – Fund Balance

   From the committee meeting:
   Moved by Mr. Madden, seconded by Ms. Donohue to approve the introduction (first reading) of revised Board of Education Policy 6235 – Finances; Fund Balance. All ayes. Motion carried unanimously.

10. Introduction (First Reading) of Revised Board of Education Policy 6620 – Petty Cash

    From the committee meeting:
    Moved by Ms. Boehmer, seconded by Ms. Donohue to approve the introduction (first reading) of revised Board of Education Policy 6620 – Finances; Petty Cash. All ayes. Motion carried unanimously.

11. Introduction (First Reading) of Revised Board of Education Policy 7410 – Maintenance

    From the committee meeting:
    Moved by Mr. Madden, seconded by Ms. Donohue to approve the introduction (first reading) of revised Board of Education Policy 7410 – Property; Maintenance. All ayes. Motion carried unanimously.

12. Introduction (First Reading) of Revised Board of Education Policy 7430 – Safety Standards

    From the committee meeting:
    Moved by Mr. Madden, seconded by Ms. Donohue to approve the introduction (first reading) of revised Board of Education Policy 7430 – Property; Safety Standards. All ayes. Motion carried unanimously.

13. Introduction (First Reading) of Revised Board of Education Policy 8531 – Free and Reduced-Price Meals

    From the committee meeting:
    Moved by Ms. Boehmer, seconded by Ms. Donohue to approve the introduction (first reading) of revised Board of Education Policy 8531 – Operations; Free and Reduced-Price Meals. All ayes. Motion carried unanimously.

14. Introduction (First Reading) of Revised Board of Education Policy 8600 – Transportation

    From the committee meeting:
    Moved by Ms. Donohue, seconded by Ms. Boehmer to approve the introduction (first reading) of revised Policy 8600 – Operations; Transportation. All ayes. Motion carried unanimously.

15. Gifts

    Moved by Ms. Ruiz-Harrison, seconded by Ms. Hibl to accept the Finance and Budget Committee recommendation to accept all gifts to the District. All ayes. Motion carried unanimously.

    From the committee meeting:
    Moved by Mr. Madden, seconded by Ms. Boehmer to accept all gifts to the District, approving those $2,500 and greater. All ayes. Motion carried unanimously.

Gift	Donor	Building/Program	Amount
For Information			
Trumpet	The Lambrecht Family	Horace Mann	$250.00
VISA Gift Card	Corporate Thrivent Leading Generosity Community Impact Program	Urban	250.00
Monetary	Annelle Anderson	North	700.00
Monetary	Milwaukee Robotics Academy	North (Red Raider Robotics)	1,750.00
Monetary	Barbara Thode	SASD Music Dept.	50.00
For Action			
Monetary	Frank G. & Freida K. Brotz Family Fdtn	Sheboygan Theatre Company	3,000.00
Monetary	Optimist Club	Sheridan (Book Vending with books)	7,803.68
Monetary	Jay Christopher	North (Baseball)	2,500.00
Monetary	Rockline Industries	North (Red Raider Robotics)	2,500.00
Student Passes (1,825)	Marcus Theatres	SASD	20,221.00
Monetary	Cathy Nack	Sheridan (Reading Garden in memory of Kyle Nack)	5,000.00
Monetary	Bartelt Family Fund	North (Red Raider Robotics)	10,000.00

E. COMMITTEE OF THE WHOLE

1. Vice President Boehmer called the meeting to order at 6:49 p.m.

2. Vice President Boehmer requested that everyone stand and join her in the Pledge of Allegiance.

3. Moved by Mr. Madden, seconded by Mr. Laster to approve the agenda. All ayes. Motion carried unanimously.

4. Present: Ms. Allie Tasche, Ms. Leah Hibl, Mr. Peter Madden, Ms. Kay Robbins, Mr. Santino Laster, Ms. Heidi Boehmer, Ms. Mary Lynne Donohue, Ms. Denise Wittstock

5. Resolution Establishing Parameters for the Sale of Not to Exceed $9,500,000 General Obligation Promissory Notes (2025)

   Moved by Mr. Laster, seconded by Ms. Wittstock to approve the resolution establishing parameters for the sale of not to exceed $9,500,000 general obligation promissory notes (2025). All ayes. Motion carried unanimously.

   Mr. Boehlke introduced Mr. Brian Brewer of R.W. Baird Public Finance. Mr. Brewer explained that the next two agenda items are for the next components of the referendum financing. This past December, the first portion of the referendum borrowing locked in the $93 million general promissory notes at 3.78% versus the planning rate of 4.75% interest rates, which was significant. Mr. Brewer stated they are seeking Board approval for the two resolutions which are establishing the parameters that the school board is authorizing the clerk and president the authority to allow for borrowing. Mr. Brewer

reviewed the financing goals, debt structuring and timeline for borrowing and repayment of the general obligation promissory notes (2025) and (2026). He added that Phase II is to lock in $9.5 million general obligation promissory notes with the closing in December 2025. Phase III will lock in $9.5 million general obligation promissory notes to close by early spring 2026. This would give the project account another $19 million in funds out of the remaining $28 million. He noted that Phase IV of the remaining $9 million is currently planned for early 2027. He explained the reason for doing separate resolutions under $10 million is because there is an additional federal tax law that allows banks to take an additional tax write off, if they buy from municipal issuers like the school district, when they borrow less than $10 million in a calendar year, and that is why the timeline is so important. By closing in 2025, that counts for this calendar year and closing in 2026, counts for that calendar year. This allows the District to benefit for both issues. He explained that the banks take that write-off and offer lower interest rates to the District. How much lower changes every week, right now about half-percent; however, on each of these the District will save over $1 million in interest costs. The first payment of these would be March 1, 2026, and that is built into the budget. Mr. Brewer highlighted that the key takeaway is that the District is significantly better than what was communicated a year ago leading into the referendum.

6. Resolution Establishing Parameters for the Sale of Not to Exceed $9,500,000 General Obligation Promissory Notes (2026)

   Moved by Ms. Ruiz-Harrison., seconded by Ms. Robbins to approve the resolution establishing parameters for the sale of not to exceed $9,500,000 general obligation promissory notes (2026). All ayes. Motion carried unanimously.

7. Community Tax Information Communication

   Moved by Ms. Donohue, seconded by Ms. Tasche, to approve sending a postcard as drafted in conjunction with or without the other school districts. All ayes. Motion carried unanimously.

   Dr. Konrath spoke about meeting with Sheboygan County school superintendents to discuss getting state aid information out to community members, as far as no money being added to state aid and having a negative impact on what school districts will have to do locally for taxes. He highlighted that Ms. Boehmer attended the last meeting and from those discussions, they talked about how school boards, in a unified matter, could send information out, and they produced this draft postcard. He reviewed information that was outlined on the postcard which included that Wisconsin has dropped from 11th to 26th in pupil spending over the last 12 years; public schools in Sheboygan County are getting $4.3 million less in state funding for the 2025-2026 school year. This data is from Wisconsin Policy Forum, a statewide nonpartisan organization. Dr. Konrath reported he is not sure how many of the other superintendents will carry this forward with their school boards. He noted the Board can determine to send the postcard out whether the other school districts follow through or not, as it is important to get this information out to our community members and board members agreed. There was discussion about adding an additional source/site along with the Wisconsin Policy Forum data on the draft postcard. The postcard will be designed and printed in-house with the cost per postcard approximately .16 cents, printing about $3,000 and postage approximately $3,000.

8. Moved by Mr. Laster, seconded by Ms. Donohue to adjourn at 7:33 p.m. All ayes. Motion carried unanimously.

F. SPECIAL BOARD COMMITTEES/ASSIGNMENTS

1. Legislative Roundtable – Dr. Konrath reported that any discussion that is brough up he is asking if it applies to vouchers. There are a number of concerns he has with regards to students (i.e., withdrawals, expulsions). Some of the legislative bills he does not think have legs, but he is waiting on a response from our legislators on why something is good for public students but not voucher students.
2. Sheboygan Public Education Foundation – Ms. Wittstock referenced the meeting minutes and highlighted the All in for Education event which raised the highest amount of revenue ever. The Foundation is reviewing the process for teacher grants, looking at a budget of $30k, providing mid-year school supplies, and looking to increase the Board of Directors.
3. Human Growth and Development Citizens' Advisory Committee – Ms. Tasche reported the committee's work is primarily on content review, key vocabulary, scope and sequence, etc. They will continue to focus on some design and delivery in the future.

FUTURE MEETING DATES

December 9, 2025 – Committee meetings at 6:00 p.m.
December 23, 2025 - Regular Board of Education meeting at 6:00 p.m.

The Board was in consensus to have one meeting on December 9, 2025 with the committee meetings beginning at 6:00 p.m. and the Regular Board of Education meeting beginning at 6:15 p.m.

ADJOURN

Moved by Ms. Wittstock, seconded by Ms. Donohue to adjourn at 7:54 p.m. to Closed Session per Wisconsin State Statutes 19.85(1)(c) – To consider employment, promotion, compensation, or performance evaluation data of any public employee over which the Board of Education has jurisdiction or exercises responsibility: for the purpose of consideration of modification to an administrative contract under Section 118.24 of the Wisconsin Statutes for an administrative staff member for the 2026-2027 school year. A roll call vote was taken and carried unanimously (Tasche, Hibl, Madden, Robbins, Laster, Boehmer, Ruiz-Harrison, Donohue, Wittstock).

Moved by Ms. Robbins, seconded by Ms. Wittstock to reconvene at 8:35 p.m. to Open Session. All ayes. Motion carried unanimously.

Moved by Ms. Hibl, seconded by Ms. Tasche to adjourn at 8:36 p.m. All ayes. Motion carried unanimously.



Jacob Konrath, Ph.D.
Superintendent & Secretary of the Board