



WHITESBORO CENTRAL
SCHOOL DISTRICT

MANAGEMENT'S
DISCUSSION AND
ANALYSIS

AND

BASIC FINANCIAL
STATEMENTS

For the Year Ended
June 30, 2025

**WHITESBORO CENTRAL SCHOOL DISTRICT
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Independent Auditor's Report

Board of Education
Whitesboro Central School District

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Whitesboro Central School District, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Whitesboro Central School District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Whitesboro Central School District, as of June 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Whitesboro Central School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Change in Accounting Principle

As discussed in Note 1 and Note 17 to the financial statements, the District changed its accounting policies related to the recognition and reporting of compensated absences by adopting Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

Correction of Error

As discussed in Note 17 to the financial statements, the District corrected a prior year excess accrual in the General Fund in the amount of \$236,679 for compensated absences. The correction of this error increased the prior fund balance by \$236,679. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Whitesboro Central School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Whitesboro Central School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Whitesboro Central School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Whitesboro Central School District's basic financial statements. The other supplementary information as listed in the table of contents is presented for purposes of additional analysis as required by the New York State Education Department and is not a required part of the basic financial statements. The other supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 4, 2025, on our consideration of the Whitesboro Central School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Whitesboro Central School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Whitesboro Central School District's internal control over financial reporting and compliance.

D'Arcangelo + Co., LLP

November 4, 2025

Rome, New York

**WHITESBORO CENTRAL SCHOOL DISTRICT
MANAGEMENT’S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025**

(Continued)

The Whitesboro Central School District’s discussion and analysis of financial performance provides an overall review of the District’s financial activities for the fiscal years ended June 30, 2025 and 2024. The intent of this discussion and analysis is to look at the District’s financial performance as a whole. This should be read in conjunction with the financial statements, which immediately follow this section.

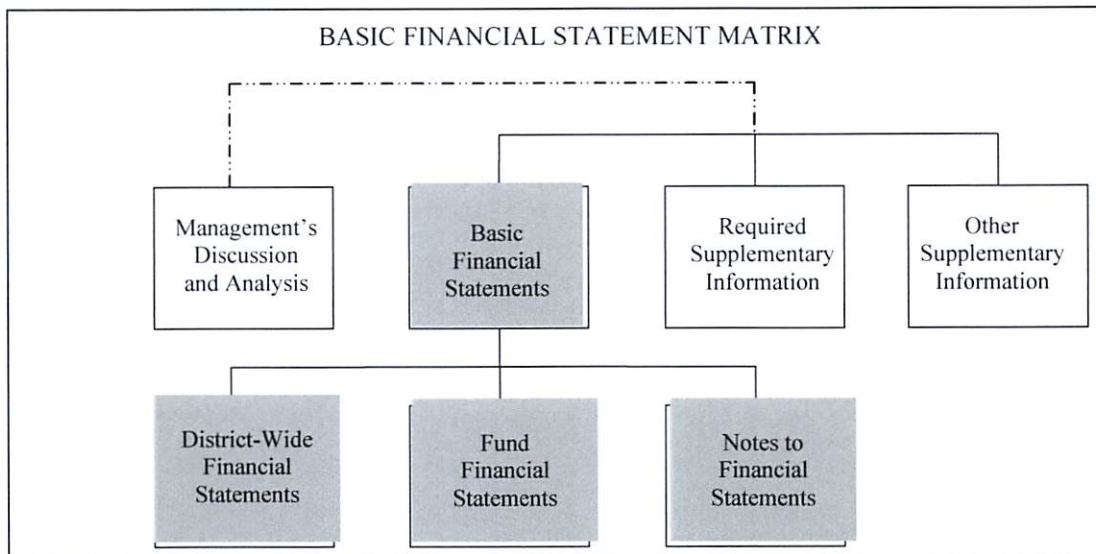
1. FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2025 are as follows:

- The District’s total Net Position, as reflected in the District-Wide financial statements, decreased by \$568,552 to a deficit balance of \$72,143,741.
- The current total net position deficit in the amount of \$72,143,741 is primarily the result of the liability for Other Postemployment Benefits, which requires the recognition of an unfunded liability of \$144,622,426 at June 30, 2025. Since New York State Laws provide no mechanism for funding the liability, the subsequent accruals are expected to increase the deficit in subsequent years.
- The District’s expenses for the year, as reflected in the District-Wide financial statements, totaled \$86,086,453. Of this amount \$202,715 was offset by program charges for services and \$4,114,372 by operating grants and capital grants. General revenues of \$80,509,477 amount to 94.1% of total revenues.
- The General Fund’s total fund balance, as reflected in the fund financial statements on pages 15 and 17, increased by \$844,465 to a total balance of \$21,219,229.

2. OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of four parts – Management’s Discussion and Analysis (MD&A), the basic financial statements, required supplementary information, and other supplementary information. The basic financial statements consist of District-Wide financial statements, fund financial statements, and notes to the financial statements. A graphic display of the relationship of these statements follows:



See Independent Auditor’s Report.

**WHITESBORO CENTRAL SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025**

(Continued)

A. District-Wide Financial Statements

The District-Wide financial statements are organized to provide an understanding of the fiscal performance of the District as a whole in a manner similar to a private sector business. There are two District-Wide financial statements - the Statement of Net Position and the Statement of Activities. These statements provide both an aggregate and long-term view of the District's finances.

These statements utilize the accrual basis of accounting. This basis of accounting recognizes the financial effects of events when they occur, without regard to the timing of cash flows related to the events.

The Statement of Net Position

The Statement of Net Position presents information on all of the District's assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference reported as net position. Increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating, respectively.

The Statement of Activities

The Statement of Activities presents information showing the change in Net Position during the fiscal year. All changes in net position are recorded at the time the underlying financial event occurs. Therefore, revenues and expenses are reported in the statement for some items that will result in cash flow in future fiscal periods.

B. Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, not the District as a whole. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District also uses fund accounting to ensure compliance with finance-related legal requirements. The funds of the District are reported in the governmental funds and the fiduciary funds.

These statements utilize the modified accrual basis of accounting. This basis of accounting recognizes revenues in the period that they become measurable and available. It recognizes expenditures in the period that they become measurable, funded through available resources and payable within a current period.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the District-Wide financial statements. However, the governmental fund financial statements focus on shorter term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year for spending in future years. Consequently, the governmental fund statements provide a detailed short-term view of the District's operations and the services it provides.

Because the focus of governmental funds is narrower than that of District-Wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the District-Wide financial statements. By doing so, you may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains six individual governmental funds, General Fund, School Lunch Fund, Special Aid Fund, Miscellaneous Special Revenue Fund, Debt Service Fund, and Capital Projects Fund, each of which is considered to be a major fund and is presented separately in the fund financial statements.

Fiduciary Funds

Fiduciary funds are used to account for assets held by the District in its capacity as agent or trustee. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position. The fiduciary activities have been excluded from the District's District-Wide financial statements because the District cannot use these assets to finance its operations.

**WHITESBORO CENTRAL SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025**

(Continued)

3. FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

A. Net Position

The Districts total net position, decreased by \$568,552 between fiscal year 2025 and 2024. A summary of the District's Statement of Net Position for June 30, 2025 and 2024 is as follows:

	2025	Restated 2024	Increase (Decrease)	Percentage Change
Current and Other Assets	\$ 46,917,405	\$ 29,295,219	\$ 17,622,186	60.2%
Net Pension Asset - Proportionate Share	4,120,877		4,120,877	100.0%
Capital and Right to Use Leased Assets, Net	<u>108,793,652</u>	<u>104,444,141</u>	<u>4,349,511</u>	4.2%
Total Assets	<u>159,831,934</u>	<u>133,739,360</u>	<u>26,092,574</u>	19.5%
Deferred Outflows of Resources	<u>17,702,465</u>	<u>24,443,237</u>	<u>(6,740,772)</u>	(27.6%)
Total Assets and Deferred Outflows of Resources	<u>\$ 177,534,399</u>	<u>\$ 158,182,597</u>	<u>\$ 19,351,802</u>	12.2%
Non-Current Liabilities	\$ 188,710,947	\$ 194,715,422	\$ (6,004,475)	(3.1%)
Net Pension Liability - Proportionate Share	3,149,950	4,409,129	(1,259,179)	(28.6%)
Other Liabilities	<u>32,444,717</u>	<u>8,503,599</u>	<u>23,941,118</u>	281.5%
Total Liabilities	<u>224,305,614</u>	<u>207,628,150</u>	<u>16,677,464</u>	8.0%
Deferred Inflows of Resources	<u>25,372,526</u>	<u>22,129,636</u>	<u>3,242,890</u>	14.7%
Total Liabilities and Deferred Inflows of Resources	<u>249,678,140</u>	<u>229,757,786</u>	<u>19,920,354</u>	8.7%
Net Investment in Capital Assets	63,931,020	61,279,895	2,651,125	4.3%
Restricted	13,350,815	12,180,030	1,170,785	9.6%
Unrestricted (Deficit)	<u>(149,425,576)</u>	<u>(145,035,114)</u>	<u>(4,390,462)</u>	(3.0%)
Total Net Position (Deficit)	<u>(72,143,741)</u>	<u>(71,575,189)</u>	<u>(568,552)</u>	(0.8%)
Total Liabilities, Deferred Inflows of Resources, and Net Position	<u>\$ 177,534,399</u>	<u>\$ 158,182,597</u>	<u>\$ 19,351,802</u>	12.2%

Current and other assets increased by \$17,622,186, as compared to the prior year. This increase is primarily due to an increase in cash and cash equivalents as well as a large increase in restricted cash in cash equivalents in the Capital Fund offset by a decrease in restricted cash in the Debt Service fund.

Capital and right to use leased assets (net) increased by \$4,349,511, as compared to the prior year. This increase is primarily due to additions exceeding depreciation and amortization expense. Note 6 to the financial statements provides additional information.

Deferred outflows of resources decreased by \$6,740,772, as compared to the prior year primarily due to the change in OPEB and pension assumptions and amounts provided by the actuaries for the OPEB and Retirement systems.

Non-current liabilities decreased by \$6,004,475, as compared to the prior year. The decrease was mainly due to the repayment of serial bonds payable of \$5,445,000, along with the OPEB liability decreasing from \$145,264,658 to the year-end amount of \$144,622,426.

The change in the Net Pension Liability/Asset- Proportionate Share increased the net position by \$5,380,056, due to a change in the total pension liability of \$1,598,680 as of June 30, 2024 to a pension asset of \$4,120,877 as of June 30, 2025 for the Teachers Retirement System (TRS). The Employee Retirement System (ERS) pension liability increased by \$339,501. These changes are due to changes in the actuarially calculated portion of the statewide Pension system.

Other Liabilities increased by \$23,941,118 in the current year, primarily due to the issuance of new bond anticipation notes for \$24,919,350 to cover capital project expenditures offset by principal payments of \$1,043,316.

**WHITESBORO CENTRAL SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025**

(Continued)

Deferred inflows of resources increased by \$3,242,890, as compared to the prior year primarily due to the change in OPEB and pension assumptions as noted above and amounts provided by the actuaries for the OPEB and Retirement systems.

The Net Position – Net Investment in Capital Assets is calculated by subtracting the amount of outstanding debt used for construction from the total cost of all asset acquisitions and leases, net of accumulated depreciation and amortization. The total cost of these acquisitions includes expenditures to purchase land, construct and improve buildings, and purchase and lease vehicles, equipment and furniture to support District operations.

The restricted net position at June 30, 2025 is \$13,350,815 which represents the amount of the District's reserves and other restricted funds in the Debt Service Fund and Miscellaneous Special Revenue Fund.

The unrestricted portion of the net position at June 30, 2025, is a deficit of \$149,425,576, and represents the amount by which the District's liabilities and deferred inflows exceeded assets and deferred outflows, excluding restricted assets, capital assets, and debt related to capital construction. This deficit is primarily a result of the requirement to accrue other postemployment benefits. The liability for this obligation is \$144,622,426 at June 30, 2025.

B. Changes in Net Position

The results of this year's operations as a whole are reported in the Statement of Activities in a programmatic format in the accompanying financial statements. In the accompanying financial statements, STAR (school tax relief) revenue is included in the other tax items line. However, in this MD&A, STAR revenue has been combined with property taxes. A summary of this statement for the years ended June 30, 2025 and 2024 is as follows.

Revenues	<u>2025</u>	<u>2024</u>	<u>Increase (Decrease)</u>	<u>Percentage Change</u>
Program Revenues				
Charges for Services	\$ 202,715	\$ 339,435	\$ (136,720)	(40.3%)
Operating Grants	4,114,372	7,591,963	(3,477,591)	(45.8%)
Capital Grants	691,337		691,337	(100.0%)
General Revenues				
Property Taxes , STAR and Related Items	36,067,077	35,275,577	791,500	2.2%
State and Federal Sources	41,728,653	40,283,007	1,445,646	3.6%
Other	<u>2,713,747</u>	<u>2,951,829</u>	<u>(238,082)</u>	(8.1%)
Total Revenues	<u>85,517,901</u>	<u>86,441,811</u>	<u>(923,910)</u>	(1.1%)
Expenses				
General Support	10,706,159	10,990,245	(284,086)	(2.6%)
Instruction	65,319,977	66,622,089	(1,302,112)	(2.0%)
Pupil Transportation	6,386,436	5,399,039	987,397	18.3%
Debt Service-Unallocated Interest	1,586,609	1,511,460	75,149	5.0%
Food Service Program	<u>2,087,272</u>	<u>2,025,671</u>	<u>61,601</u>	3.0%
Total Expenses	<u>86,086,453</u>	<u>86,548,504</u>	<u>(462,051)</u>	(0.5%)
Total Change in Net Position	<u>\$ (568,552)</u>	<u>\$ (106,693)</u>	<u>\$ (461,859)</u>	(432.9%)

The District's revenues decreased by \$923,910 in 2025 from 2024. The major factors that contributed to the decrease were:

- The State and Federal revenue increased by \$1,445,646 or 3.6% in 2025. This was mainly due to increase in Foundation Aid of \$1,005,949 and an increase in Transportation Aid of \$465,171.
- Capital Grants increased by \$691,337 as the District received Smart Schools Bond Act funding for related costs.
- Operating Grants decreased \$3,477,591 due to the end of the federal COVID-19 grants from the Education Stabilization Fund programs.
- Property taxes and STAR revenues increased by \$791,500 or 2.2%, in accordance with the approved budget.

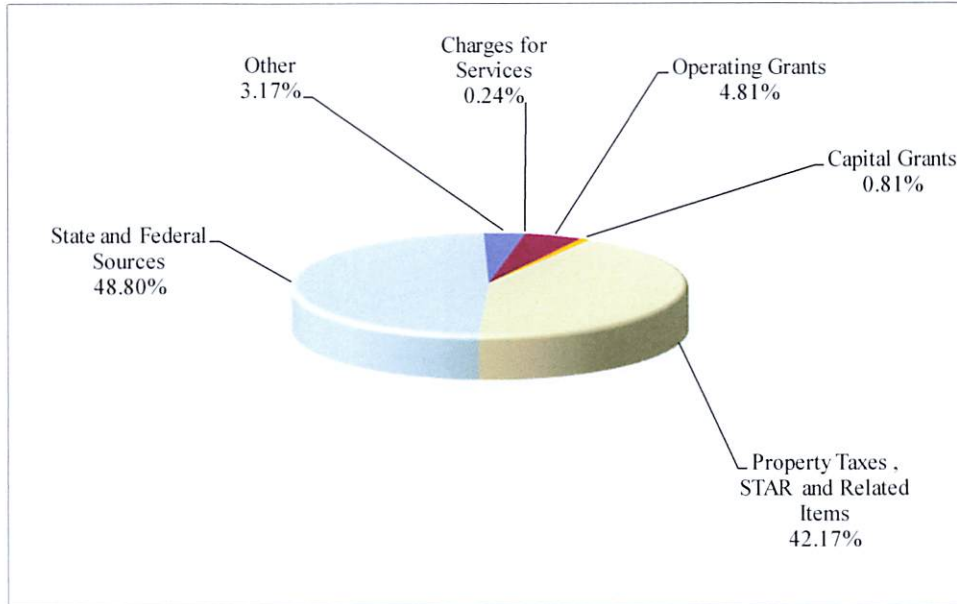
The District's expenses for the year decreased by \$462,051. Expenses decreased primarily due to the accounting for the OPEB and pension liabilities and expenses in the current year based on actuarial methods. These decrease were partially offset with increases in payroll and other employee benefits.

WHITESBORO CENTRAL SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025

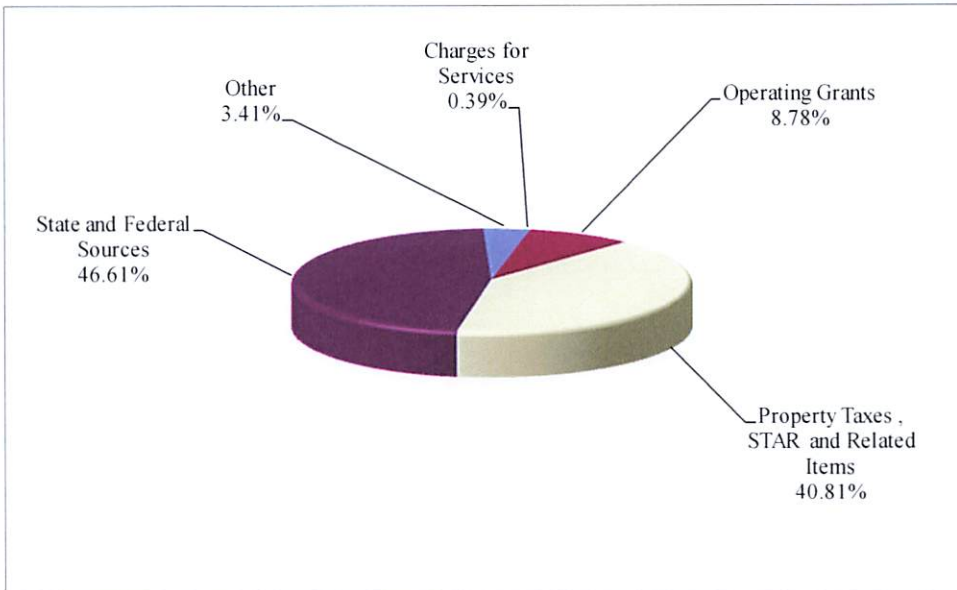
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A graphic display of the distribution of revenues for the two years follows:

For the Year Ended June 30, 2025



For the Year Ended June 30, 2024



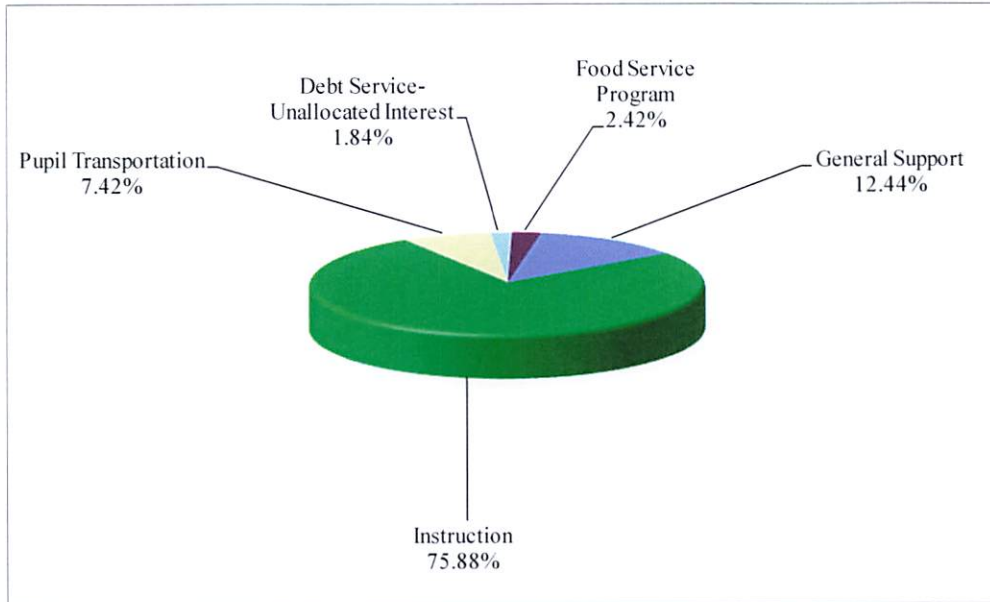
See Independent Auditor's Report.

WHITESBORO CENTRAL SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025

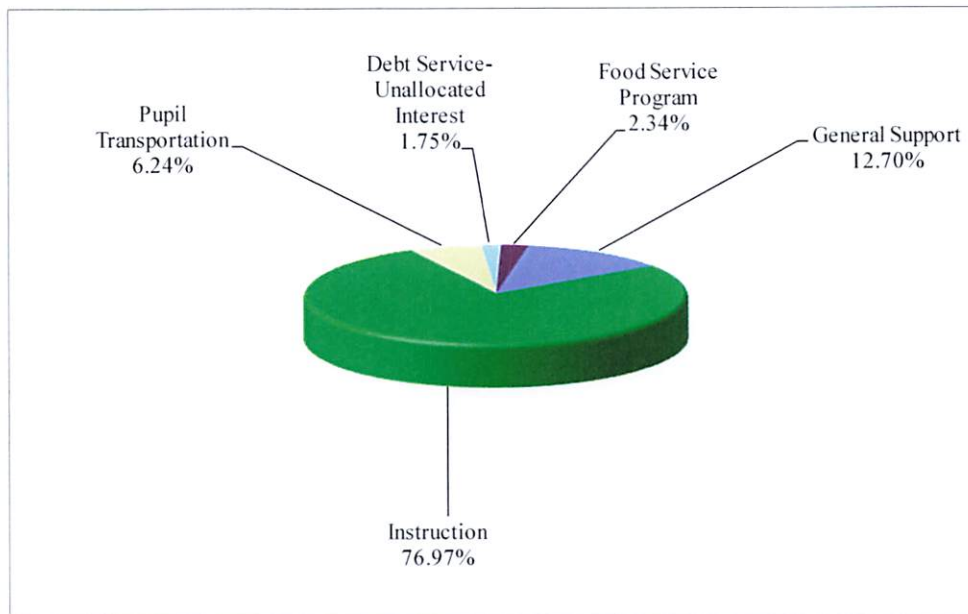
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A graphic display of the distribution of expenses for the two years follows:

For the Year Ended June 30, 2025



For the Year Ended June 30, 2024



See Independent Auditor's Report.

**WHITESBORO CENTRAL SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025**

(Continued)

4. FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

At June 30, 2025, the District's governmental funds reported a combined fund balance of \$13,981,306 which is a decrease of \$4,192,543 from the prior year. The decrease was mainly due to the expenses incurred for ongoing Capital Fund projects. A summary of the change in fund balance by fund is as follows:

	2025	Restated 2024	Increase (Decrease)
General Fund			
Restricted			
Workers' Compensation	\$ 282,046	\$ 270,627	\$ 11,419
Unemployment Insurance	244,544	234,643	9,901
Retirement Contribution-ERS	1,888,516	1,812,056	76,460
Retirement Contribution-TRS	1,865,292	1,789,772	75,520
Employee Benefit Accrued Liability	664,606	410,601	254,005
Property Loss	1,608,221	1,541,979	66,242
Insurance	564,289	541,443	22,846
Tax Certiorari	1,136,376	1,090,368	46,008
Capital Reserve	3,538,884	3,394,185	144,699
Repair Reserve	335,557	322,428	13,129
Total Restricted	<u>12,128,331</u>	<u>11,408,102</u>	<u>720,229</u>
Assigned			
Appropriated for Subsequent Year's Budget	4,665,000	4,665,000	
General Support	94,008	113,818	(19,810)
Instruction	456,653	422,800	33,853
Pupil Transportation	65,570	209,655	(144,085)
Total Assigned	<u>5,281,231</u>	<u>5,411,273</u>	<u>(130,042)</u>
Unassigned	<u>3,809,667</u>	<u>3,555,389</u>	<u>254,278</u>
Total General Fund	<u>21,219,229</u>	<u>20,374,764</u>	<u>844,465</u>
School Lunch Fund			
Nonspendable	37,931	53,099	(15,168)
Assigned	733,039	575,213	157,826
Total School Lunch Fund	<u>770,970</u>	<u>628,312</u>	<u>142,658</u>
Miscellaneous Special Revenue Fund			
Restricted	276,932	103,893	173,039
Debt Service Fund			
Restricted	945,552	668,035	277,517
Capital Fund			
Unassigned (Deficit)	(9,231,377)	(3,601,155)	(5,630,222)
Total	<u>\$ 13,981,306</u>	<u>\$ 18,173,849</u>	<u>\$ (4,192,543)</u>

See Independent Auditor's Report.

**WHITESBORO CENTRAL SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025**

(Continued)

At June 30, 2025, the Capital Fund's unassigned deficit of \$9,231,377 mainly represents the portion capital project purchases that have not been permanently financed. The District issues short term bond anticipation notes to temporarily fund the deficits. Each year a portion of the BANs payable is redeemed from current appropriations. The deficit will be eliminated when the BANs are fully redeemed or paid through the issuance of serial bonds.

5. GENERAL FUND BUDGETARY HIGHLIGHTS

A. 2024-2025 Budget

The District's General Fund adopted budget for the year ended June 30, 2025, was \$84,090,616. This is an increase of \$3,988,646 over the prior years' adopted budget.

The budget was funded through a combination of revenues and designated fund balance. The majority of this funding source was \$36,089,820 in estimated property taxes and STAR and \$41,483,278 from State Aid.

B. Change in General Fund's Unassigned Fund Balance (Budget to Actual)

The General Fund's unassigned fund balance is the component of total fund balance that is the residual of prior years' excess revenues over expenditures, net of transfers to reserves and designations to fund the subsequent year's budget. It is this balance that is commonly referred to as the "fund balance". The change in this balance demonstrated through a comparison of the actual revenues and expenditures for the year compared to budget follows:

Opening, Unassigned Fund Balance (Restated)	\$	3,555,389
Revenues and Other Financing Sources over Budget		3,085,191
Expenditures and Encumbrances under Budget		2,554,316
Appropriated Fund Balance for Subsequent Year's Budget		(4,665,000)
Net Increase to Restricted Funds		<u>(720,229)</u>
Closing, Unassigned Fund Balance	\$	<u>3,809,667</u>

Opening, Unassigned Fund Balance (Restated)

The \$3,555,389 shown in the table is the portion of the District's June 30, 2024, fund balance that was retained unassigned. This was 4.51% of the District's 2024-2025 approved operating budget.

Revenues and Other Financing Sources Over Budget

The 2024-2025 final budget for revenues was \$79,425,616. The actual revenues received for the year were \$82,510,809. The actual revenue was over the budgeted revenue by \$3,085,191. This contributed directly to the change to the unassigned portion of the General Fund balance from June 30, 2024 to June 30, 2025.

Expenditures and Encumbrances Under Budget

The 2024-2025 final budget for expenditures with carryover encumbrances and transfers from other funds was \$84,693,399. The actual expenditures and encumbrances were \$82,282,575. The final budget was under expended by \$2,554,316. This under expenditure contributes to the change to the unassigned portion of the General Fund balance from June 30, 2024 to June 30, 2025.

Increase in Restricted Funds

The District increased the amounts in their reserve accounts during the current year in the amount of \$720,229.

Closing, Unassigned Fund Balance

Based upon the summary changes shown in the above table, the District will begin the 2025-2026 fiscal year with an unassigned fund balance of \$3,809,667. This is 4.30% of the District's 2025-2026 approved operating budget. This is an increase of \$254,278 from the unassigned balance from the prior year.

**WHITESBORO CENTRAL SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025**

(Continued)

6. CAPITAL AND RIGHT TO USE LEASED ASSETS AND DEBT ADMINISTRATION

A. Capital Assets

At June 30, 2025, the District had invested in a broad range of capital and right to use leased assets, including land, buildings and improvements and equipment. The net increase in capital assets is due to capital additions exceeding depreciation and amortization expense for the year ended June 30, 2025. A summary of the District's capital and right to use leased assets, net of accumulated depreciation and amortization at June 30, 2025 and 2024, is as follows:

	<u>2025</u>	<u>2024</u>	<u>Increase (Decrease)</u>
Land	\$ 1,387,168	\$ 1,387,168	\$
Construction in Progress	54,790,113	48,613,328	6,176,785
Buildings and Improvements	48,771,343	50,516,611	(1,745,268)
Furniture, Equipment, and Vehicles	3,323,630	3,238,741	84,889
Right to Use Leased Equipment	<u>521,398</u>	<u>688,293</u>	<u>(166,895)</u>
Capital and Right to Use Leased Assets, Net	<u>\$ 108,793,652</u>	<u>\$ 104,444,141</u>	<u>\$ 4,349,511</u>

B. Debt Administration

At June 30, 2025, the District had total bonds payable of \$32,105,000. The serial bonds of \$32,105,000 and the bond anticipation notes of \$26,354,350 exhausted 26% of the District's State Constitutional Debt Limit. A summary of the outstanding debt at June 30, 2025 and 2024, is as follows:

<u>Issue Date</u>	<u>Interest Rate</u>	<u>2025</u>	<u>2024</u>	<u>Increase (Decrease)</u>
2012 Refunding Bonds	2.50-3.00%	\$ 3,075,000	\$ 5,400,000	\$ (2,325,000)
2013 Refunding Bonds	1.00-4.00%	1,130,000	1,480,000	(350,000)
2015	2.00-3.00%	945,000	1,145,000	(200,000)
2016	1.98%	3,530,000	4,060,000	(530,000)
2017 DASNY	3.75-5.00%	7,885,000	8,755,000	(870,000)
2022	3.00-3.375%	1,920,000	2,160,000	(240,000)
2022 DASNY	5.00%	11,700,000	12,520,000	(820,000)
2023	4.00%	<u>1,920,000</u>	<u>2,030,000</u>	<u>(110,000)</u>
		<u>\$ 32,105,000</u>	<u>\$ 37,550,000</u>	<u>\$ (5,445,000)</u>

**WHITESBORO CENTRAL SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
For the Year Ended June 30, 2025**

(Continued)

7. ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The Whitesboro Central School community once again demonstrated both their unwavering support of our schools and trust in our District. Overwhelmingly, our budget and bus purchases were approved. The approval rates for each of these were over 77%!

At the annual meeting on May 20, 2025, voters approved the proposed \$88,638,908 spending plan. Voters in the Whitesboro Central School District also authorized the additional expenditure, up to \$1,494,766 to replace eight school buses and purchase one suburban vehicle. The designated fund balance applied to the 2025-26 budget is \$4,665,000.

The District continues to work with local and State resources to improve District safety programs while continuing its ongoing review of its Emergency Response Plans. The District increased its internal and external video surveillance program at the secondary buildings, while also improving internal emergency response procedures/protocols. The District worked closely with all local fire and law enforcement agencies to enhance overall communication and emergency response capabilities.

The approved 2025-26 School Budget had a 5.41% increase in spending and the District stayed within its 2025-26 levy limit of 2.887%. The expenditure increase was primarily a result of contractual salary increases and increases to employee benefits.

The District operates a food service program that provides healthy, affordable meals to its students. The financial stability of the program ensures that meals will continue to be available to both students and staff of the District.

The Board of Education has agreements with the Whitesboro Administrator Organization, the Whitesboro Teacher Association and the Whitesboro Employees Union, as it continues to work closely with staff and administration to monitor and maintain the financial stability of the School District through careful financial planning and prudent fiscal management.

8. CONTACTING THE DISTRICT

This financial report is designed to provide the School District's citizens, taxpayers, customers, investors, and creditors with a general overview of the School District's finances and to demonstrate the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Business Office, at:

**Whitesboro Central School District
Business Office
65 Oriskany Boulevard, Suite 1
Whitesboro, NY 13492**

WHITESBORO CENTRAL SCHOOL DISTRICT
STATEMENT OF NET POSITION
June 30, 2025

Assets	
Cash and Cash Equivalents	\$ 12,882,931
Restricted Cash and Cash Equivalents	29,290,079
Receivables	
Other Governments	4,598,955
Other Receivables	107,509
Inventory	37,931
Net Pension Asset - Proportionate Share	4,120,877
Right To Use Leased Assets (Net of Amortization)	521,398
Capital Assets (Net of Accumulated Depreciation)	52,094,973
Capital Assets (Not Being Depreciated)	<u>56,177,281</u>
Total Assets	<u>159,831,934</u>
Deferred Outflows of Resources	
Deferred Charge on Refunding of Debt (Net of Amortization)	77,296
Pensions	11,498,523
OPEB	<u>6,126,646</u>
Total Deferred Outflow of Resources	<u>17,702,465</u>
Total Assets and Deferred Outflows of Resources	\$ <u>177,534,399</u>
Liabilities	
Accounts Payable	\$ 17,200
Accrued Liabilities	2,058,254
Due To	
Other Governments	41,690
Teachers' Retirement System	2,924,286
Employees' Retirement System	310,458
Short-Term Notes Payables	
Bond Anticipation Notes	26,354,350
Unearned Revenue	738,479
Net Pension Liability - Proportionate Share	3,149,950
Noncurrent Liabilities	
Due Within One Year	
Bonds Payable	5,630,000
Unamortized Premium	432,606
Lease Liability	143,492
Compensated Absences	1,094,189
Due in More Than One Year	
Bonds Payable	26,475,000
Unamortized Premium	1,995,048
Other Postemployment Benefits	144,622,426
Lease Liability	123,970
Compensated Absences	<u>8,194,216</u>
Total Liabilities	<u>224,305,614</u>
Deferred Inflows of Resources	
Pensions	5,185,944
OPEB	<u>20,186,582</u>
Total Deferred Inflow of Resources	<u>25,372,526</u>
Total Liabilities and Deferred Inflows of Resources	<u>249,678,140</u>
Net Position (Deficit)	
Net Investment in Capital Assets	63,931,020
Restricted	13,350,815
Unrestricted (Deficit)	<u>(149,425,576)</u>
Total Net Position (Deficit)	<u>(72,143,741)</u>
Total Liabilities, Deferred Inflows of Resources and Net Position (Deficit)	\$ <u>177,534,399</u>

The Accompanying Notes are an Integral Part of These Financial Statements.

WHITESBORO CENTRAL SCHOOL DISTRICT
STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2025

Functions/Programs	Program Revenues				Net (Expense)
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Revenue and Changes in Net Position
General Support	\$ 10,706,159	\$	\$	\$	\$ (10,706,159)
Instruction	65,319,977	18,261	2,212,134	691,337	(62,398,245)
Pupil Transportation	6,386,436				(6,386,436)
Debt Service - Unallocated Interest	1,586,609				(1,586,609)
Food Service	<u>2,087,272</u>	<u>184,454</u>	<u>1,902,238</u>		<u>(580)</u>
Total Functions/Programs	<u>\$ 86,086,453</u>	<u>\$ 202,715</u>	<u>\$ 4,114,372</u>	<u>\$ 691,337</u>	<u>(81,078,029)</u>
 General Revenues					
Real Property Taxes					32,018,127
STAR and Other Real Property Tax Items					4,048,950
Use of Money and Property					1,631,977
State and Federal Sources					41,728,653
Miscellaneous					<u>1,081,770</u>
Total General Revenues					<u>80,509,477</u>
Change in Net Position					<u>(568,552)</u>
Net Position (Deficit), Beginning of Year					(63,972,831)
Cumulative Effect of Change in Accounting Principle					<u>(7,602,358)</u>
Net Position (Deficit), Beginning of Year, as Restated					<u>(71,575,189)</u>
Net Position (Deficit), End of Year					<u>\$ (72,143,741)</u>

The Accompanying Notes are an Integral Part of These Financial Statements.

**WHITESBORO CENTRAL SCHOOL DISTRICT
BALANCE SHEET - GOVERNMENTAL FUNDS
June 30, 2025**

	General	School Lunch	Special Aid	Miscellaneous Special Revenue	Debt Service	Capital	Total
Assets							
Cash and Cash Equivalents	\$ 11,865,880	\$ 381,167	\$ 635,884	\$	\$	\$	\$ 12,882,931
Restricted Cash and Cash Equivalents	12,128,331			276,932	670,278	16,214,538	29,290,079
Receivables							
Other Governments	3,357,687	251,930	989,338				4,598,955
Due from Other Funds	1,607,161	120,241	55,811		275,274	2,572,826	4,631,313
Other Receivables	107,442	67					107,509
Inventory		37,931					37,931
Total Assets	<u>\$ 29,066,501</u>	<u>\$ 791,336</u>	<u>\$ 1,681,033</u>	<u>\$ 276,932</u>	<u>\$ 945,552</u>	<u>\$ 18,787,364</u>	<u>\$ 51,548,718</u>
Liabilities							
Payables							
Accounts Payable	\$ 17,200						\$ 17,200
Accrued Liabilities	2,226,171	19,343	6,413				2,251,927
Due To							
Other Governments	19,159	640	21,891				41,690
Other Funds	2,052,289	383	914,250			1,664,391	4,631,313
Teachers' Retirement System	2,924,286						2,924,286
Employees' Retirement System	310,458						310,458
Bond Anticipation Note						26,354,350	26,354,350
Compensated Absences	117,129						117,129
Unearned Revenue			738,479				738,479
Total Liabilities	<u>7,666,692</u>	<u>20,366</u>	<u>1,681,033</u>			<u>28,018,741</u>	<u>37,386,832</u>
Deferred Inflow of Resources							
Unavailable General State Aid	180,580						180,580
Fund Balance							
Nonspendable		37,931					37,931
Restricted	12,128,331			276,932	945,552		13,350,815
Assigned	5,281,231	733,039					6,014,270
Unassigned (Deficit)	3,809,667					(9,231,377)	(5,421,710)
Total Fund Balance (Deficit)	<u>21,219,229</u>	<u>770,970</u>		<u>276,932</u>	<u>945,552</u>	<u>(9,231,377)</u>	<u>13,981,306</u>
Total Liabilities, Deferred Inflow of Resources, and Fund Balance	<u>\$ 29,066,501</u>	<u>\$ 791,336</u>	<u>\$ 1,681,033</u>	<u>\$ 276,932</u>	<u>\$ 945,552</u>	<u>\$ 18,787,364</u>	<u>\$ 51,548,718</u>

The Accompanying Notes are an Integral Part of These Financial Statements.

WHITESBORO CENTRAL SCHOOL DISTRICT
RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET
TO THE STATEMENT OF NET POSITION
June 30, 2025

Total Governmental Fund Balances \$ 13,981,306

Amounts reported for governmental activities in the Statement of Net Position are different because:

Revenues that do not provide current financial resources that are recognized in the Statement of Net Position but not the fund financial statements.

State Aid 180,580

The cost of building, acquiring, and leasing capital assets (land, buildings, equipment) financed from the governmental funds are reported as expenditures in the year they are incurred, and the assets do not appear on the balance sheet. However, the Statement of Net Position includes those capital and right to use leased assets among the assets of the School District as a whole, and their original costs are expensed annually over their useful lives.

Right to Use Leased Assets	1,192,224
Accumulated Amortization	(670,826)
Original Cost of Capital Assets	158,001,758
Accumulated Depreciation	<u>(49,729,504)</u>
	<u>108,793,652</u>

Proportionate share of the long-term liability/asset associated with participation in state retirement systems are not current financial resources or obligations and are not reported in the funds.

Net Pension Asset - Proportionate Share	4,120,877
Deferred Outflow - Pensions	11,498,523
Net Pension Liability - Proportionate Share	(3,149,950)
Deferred Inflow - Pensions	<u>(5,185,944)</u>
	<u>7,283,506</u>

Long-term liabilities, including bonds payable and related deferred outflows and inflows, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds.

Long-term liabilities at year end consist of:

Bonds Payable	(32,105,000)
Lease Liability	(267,462)
Accrued Interest on Long-term Debt	(74,590)
Unamortized Premium on Issuance of Advanced Refunding	(2,427,654)
Deferred Charge on Refunding	77,296
Deferred Outflow - OPEB	6,126,646
Deferred Inflow - OPEB	(20,186,582)
Other Post-Employment Liabilities	(144,622,426)
Retainage Payable	268,263
Compensated Absences Payable	<u>(9,171,276)</u>
	<u>(202,382,785)</u>

Total Net Position (Deficit) \$ (72,143,741)

The Accompanying Notes are an Integral Part of These Financial Statements.

WHITESBORO CENTRAL SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -
GOVERNMENTAL FUNDS
For the Year Ended June 30, 2025

	Miscellaneous						Total
	General	School Lunch	Special Aid	Special Revenue	Debt Service	Capital	
Revenues							
Real Property Taxes	\$ 32,018,127	\$	\$	\$	\$	\$	\$ 32,018,127
Other Real Property Tax Items	359,044						359,044
School Tax Relief Reimbursement	3,689,906						3,689,906
Charges for Services	18,261						18,261
Premium on Debt Issuance					246,353	100	246,453
Use of Money and Property	1,328,820				31,164		1,359,984
Sale of Property and Compensation for Loss	77,960						77,960
Miscellaneous	886,465	448	868	193,989			1,081,770
State Aid	43,679,711	859,760	415,112			691,337	45,645,920
Federal Aid	452,515	1,042,478	1,797,022				3,292,015
School Lunch Sales		184,454					184,454
Total Revenues	<u>82,510,809</u>	<u>2,087,140</u>	<u>2,213,002</u>	<u>193,989</u>	<u>277,517</u>	<u>691,437</u>	<u>87,973,894</u>
Expenditures							
General Support	8,533,091			20,950		6,176,785	14,730,826
Instruction	42,295,116		2,213,002				44,508,118
Pupil Transportation	3,847,811					1,288,190	5,136,001
Food Service Program		1,578,301					1,578,301
Employee Benefits	18,288,175	366,376					18,654,551
Debt Service - Principal	6,609,401						6,609,401
Debt Service - Interest	1,992,555						1,992,555
Total Expenditures	<u>81,566,149</u>	<u>1,944,677</u>	<u>2,213,002</u>	<u>20,950</u>		<u>7,464,975</u>	<u>93,209,753</u>
Excess (Deficit) Revenues Over Expenditures	<u>944,660</u>	<u>142,463</u>		<u>173,039</u>	<u>277,517</u>	<u>(6,773,538)</u>	<u>(5,235,859)</u>
Other Financing Sources (Uses)							
BANs Redeemed from Appropriations						1,043,316	1,043,316
Transfers from Other Funds		195				100,000	100,195
Transfers to Other Funds	(100,195)						(100,195)
Total Other Financing Sources (Uses)	<u>(100,195)</u>	<u>195</u>				<u>1,143,316</u>	<u>1,043,316</u>
Excess (Deficit) Revenues Over Expenditures and Other Financing Sources	<u>844,465</u>	<u>142,658</u>		<u>173,039</u>	<u>277,517</u>	<u>(5,630,222)</u>	<u>(4,192,543)</u>
Fund Balance (Deficit), Beginning of Year	20,138,085	628,312		103,893	668,035	(3,601,155)	17,937,170
Correction of an Error	236,679						236,679
Fund Balance (Deficit), Beginning of Year (Restated)	<u>20,374,764</u>	<u>628,312</u>		<u>103,893</u>	<u>668,035</u>	<u>(3,601,155)</u>	<u>18,173,849</u>
Fund Balance (Deficit), End of Year	<u>\$ 21,219,229</u>	<u>\$ 770,970</u>	<u>\$</u>	<u>\$ 276,932</u>	<u>\$ 945,552</u>	<u>\$ (9,231,377)</u>	<u>\$ 13,981,306</u>

The Accompanying Notes are an Integral Part of These Financial Statements.

**WHITESBORO CENTRAL SCHOOL DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES AND
EXPENDITURES OF THE GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2025**

Net Changes in Fund Balance - Total Governmental Funds \$ (4,192,543)

Capital Outlays to purchase, build, or lease capital or right to use assets are reported in governmental funds as expenditures. However, for governmental activities, those costs are shown in the Statement of Net Position and allocated over their useful lives as depreciation and amortization expenses in the statement of activities. This is the amount by which capital outlays exceeded depreciation and amortization in the period.

	Depreciation Expense	(2,499,268)	
	Amortization Expense	(221,610)	
	Capital Outlays	7,015,674	
	Cost of Leased Assets	<u>54,715</u>	4,349,511

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayments of bond principal is an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Changes in long-term debt are as follows:

	Repayment of Bond Principal and Leases	<u>5,566,085</u>	5,566,085
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Revenues recognized in the statement of activities that provided current financial resources were not reported as revenues in the governmental funds in the prior year.

	Deferred State Aid	<u>(2,403,573)</u>	(2,403,573)
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Certain expenses in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

	Change In Accrued Interest on Debt	8,921	
	Amortization of Deferred Premium	432,605	
	Amortization of Deferred Charges on Refunded Debt	(35,581)	
	Change in Proportionate Share of Net Pension Expense	768,982	
	Change In Compensated Absences	(636,448)	
	Change in Retainage Payable	268,263	
	Change In Other Post Employment Benefits	<u>(4,694,774)</u>	<u>(3,888,032)</u>

Change in Net Position Governmental Activities \$ (568,552)

WHITESBORO CENTRAL SCHOOL DISTRICT
STATEMENT OF FIDUCIARY NET POSITION
June 30, 2025

	<u>Custodial Fund</u>
Assets	
Cash and Cash Equivalents - Restricted	\$ <u>134,480</u>
Net Position	
Restricted for Extraclassroom Activities	<u>134,480</u>
Total Net Position	\$ <u>134,480</u>

The Accompanying Notes are an Integral Part of These Financial Statements.

WHITESBORO CENTRAL SCHOOL DISTRICT
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
For the Year Ended June 30, 2025

	Custodial Fund
Additions	
Dunham Library Tax Received	\$ 1,305,056
Dunham Library Payroll Reimbursements	743,571
Extraclassroom	181,122
	2,229,749
 Deductions	
Dunham Library Tax Disbursed	1,305,056
Dunham Library Payroll	743,571
Extraclassroom Disbursed	182,315
Total Deductions	2,230,942
 Change in Net Position	 (1,193)
Net Position, Beginning of Year	135,673
 Net Position, End of Year	 \$ 134,480

The Accompanying Notes are an Integral Part of These Financial Statements.

WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Whitesboro Central School District (the School District) have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as they apply to governmental units. Those principles are prescribed by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

Certain significant accounting principles and policies utilized by the School District are described below:

Reporting Entity

The School District is governed by the laws of New York State. The School District is an independent entity governed by an elected Board of Education. The President of the Board serves as the chief fiscal officer and the Superintendent is the chief executive officer. The Board is responsible for, and controls all activities related to public school education within the School District. Board members have authority to make decisions, power to appoint management, and primary accountability for all fiscal members.

The reporting entity of the School District is based upon criteria set forth by GASB. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The accompanying financial statements present the activities of the School District. The School District is not a component unit of another reporting entity. The decision to include a potential component unit in the School District's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a brief description of certain entities included in the School District's reporting entity.

(a) Extraclassroom Activity Funds

The Extraclassroom Activity Funds of the School District represent funds of the students of the School District. The Board of Education exercises general oversight of these funds. The Extraclassroom Activity Funds are independent of the School District with respect to its financial transactions and the designation of student management. The School District accounts for assets held as an agent for various student organizations in a Fiduciary Custodial Fund. Separate audited financial statements (cash basis) of the Extraclassroom Activity Funds can be found at the School District's business office.

Joint Venture

The School District is a component district in Oneida-Herkimer-Madison Board of Cooperative Education Services (BOCES). A BOCES is a voluntary, cooperative association of school districts in a geographic area that shares planning, services, and programs which provide educational and support activities. There is no authority or process by which a school district can terminate its status as a BOCES component.

BOCES are organized under §1950 of the New York State Education Law. A BOCES' Board is considered a corporate body. Members of a BOCES' Board are nominated and elected by their component member boards in accordance with provisions of §1950 of the New York State Education Law. All BOCES' property is held by the BOCES' Board as a corporation [§1950(6)]. In addition, BOCES' Boards also are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under §119-n(a) of the New York State General Municipal Law.

A BOCES' budget is comprised of separate budgets for administrative, program, and capital costs. Each component district's share of administrative and capital cost is determined by resident public school district enrollment, as defined in the New York State Education Law, §1950(4)(b)(7). In addition, component districts pay tuition or a service fee for programs in which its students participate.

WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025

Basis of Presentation

(a) District-Wide Statements

The Statement of Net Position and the Statement of Activities present financial information about the School District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, State aid, intergovernmental revenues, and other exchange and nonexchange transactions. Capital and operating grants include operating-specific and discretionary grants.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Indirect expenses, principally employee benefits, are allocated to functional areas in proportion to the payroll expended for those areas. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

(b) Fund Financial Statements

The fund statements provide information about the School District's funds, including fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All funds of the School District are displayed as major funds. The School District reports the following governmental funds:

General Fund: This is the School District's primary operating fund used to account for and report all financial resources not accounted for in another fund.

Special Revenue Funds:

Special Aid Fund: This fund accounts for and reports the proceeds of specific revenue sources, such as Federal and State grants, that are legally restricted to expenditures for specified purposes.

School Lunch Fund: This fund is used to account for and report transactions of the School District's lunch and breakfast programs.

Miscellaneous Special Revenue Fund: This fund is used to account for and report transactions of the School Districts' scholarship funds. The School District has both custody and administrative control over the various scholarships. Established criteria govern the use of the funds and members of the School District or representatives of the donors may serve on committees to determine who benefits.

Debt Service Fund: This fund accounts for and reports financial resources that are restricted to expenditures for principal and interest. Debt service funds should be used to report resources if legally mandated.

Capital Project Fund: This fund is used to account for and report financial resources that are restricted or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

(c) Fiduciary Funds

Fiduciary funds are used to account for and report fiduciary activities. Fiduciary activities are those in which the School District acts as trustee or agent for resources that belong to others. These activities are not included in the District wide financial statements, because their resources do not belong to the School District, and are not available to be used. There is one class of fiduciary funds:

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Custodial Funds: These funds are strictly custodial in nature. Assets are held by the School District as agent for various student groups or Extraclassroom activity funds. In addition, the fund is used to account for real property taxes collected and paid to Dunham Library.

Measurement Focus and Basis of Accounting

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The District-Wide and Fiduciary Fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the School District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, State aid, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from state aid is recognized in the fiscal year it is appropriated by the state. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if the revenues are expected to be collected within ninety days after the end of the fiscal year.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, other postemployment benefits, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Accrued Liabilities and Long-Term Obligations

Payables, accrued liabilities and long-term obligations are reported in the district-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in a timely manner and in full from current financial resources. Claims and judgments, and compensated absences that will be paid from governmental funds, are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the District's future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, other postemployment benefits, compensated absences, potential contingent liabilities, and useful lives of long-lived assets.

Cash and Cash Equivalents

The School District's cash and cash equivalents consist of cash-on-hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition. New York State law governs the School District's investment policies. Resources must be deposited in Federal Deposit Insurance Corporation (FDIC) insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements, and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and Districts.

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Property Taxes

Real property taxes are levied annually by the Board of Education and become a lien no later than September 1. Taxes are collected during the period September 1 to October 31. Uncollected real property taxes are subsequently enforced by Oneida County. An amount representing uncollected real property taxes transmitted to the County for enforcement is paid by the County to the School District no later than the forthcoming April 1.

Receivables

Receivables are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

Interfund Transactions

The operations of the School District include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The School District typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditure and revenues to provide financing or other services.

The amounts reported on the Statement of Net Position for due to and due from other funds represents amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for amounts due to and due from within the same fund type. A detailed description of the interfund transactions for governmental funds throughout the year is shown in Note 11 to the financial statements.

Inventories

Inventories of food in the school lunch fund are recorded at cost on a first-in, first-out basis or in the case of surplus food donated by the U.S. Department of Agriculture, at the Government's assigned value, which approximates market. A reserve for inventory has been recognized to indicate that this does not constitute available spendable resources.

Purchases of inventory items in other funds are recorded as expenditures at the time of purchase, and are considered immaterial in amount.

Capital Assets

Capital assets are reported at actual cost. Donated assets are reported at estimated fair market value at the time received.

The School District uses capitalization thresholds of \$5,000 (the dollar value above which asset acquisitions are added to the capital asset accounts for grouped like assets or individual assets). Interest incurred on obligations is not capitalized. Depreciation methods and estimated useful lives of capital assets reported in the District-wide statements are as follows:

	Lives	Depreciation Method
Buildings and Improvements	20-30 Years	Straight Line
Furniture and Equipment	4-20 Years	Straight Line
Vehicles	10 Years	Straight Line

Right to Use Leased Assets

The School District has recorded right to use lease assets as a result of implementing GASB 87, *Leases*. The right to use assets are initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term. The right to use assets are amortized on a straight-line basis over the life of the related lease, which range from 3 to 5 years.

Vested Employee Benefits – Compensated Absences

The School District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

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Sick leave eligibility and accumulation is specified in negotiated labor contracts and in individual employment contracts. Upon retirement, resignation, or death, employees may receive a payment based on unused accumulated sick leave, based on contractual provisions.

In accordance with GASB, a liability is recognized in the district-wide financial statements for vacation, sick leave, and other compensated absences when the benefit is earned by the employee and it is more likely than not that the leave will be used or paid. The compensated absences liability is measured using the pay rates in effect at year-end, and includes salary-related payments such as applicable employer payroll taxes.

In the funds statements, a liability is reported only for amounts that have matured-typically when a payment is due upon resignation, retirement, or other termination-based on expendable and available financial resources.

Retirement Plans and Other Benefits

Eligible District employees participate in the New York State Teachers' Retirement System or the New York State Employees' Retirement System.

In addition to providing pension benefits, the District provides post-employment health insurance coverage and survivor benefits for retired employees and their survivors. Collective bargaining agreements determine if District employees are eligible for these benefits if they reach normal retirement age while working for the District. Health care benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing postemployment benefits is shared between the District and the retired employee. Other postemployment benefit costs are measured and disclosed using the accrual basis of accounting (see Note 9).

Short-Term Debt

The District may issue bond anticipation notes (BAN), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that BAN's issued for capital purposes to be converted to long-term financing within five years after the original issue date.

Deferred Outflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has three items that qualify for reporting in this category. The first item is related to pensions reported in the District-wide Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension asset or liability and difference during the measurement period between the District's contributions and its proportionate share of total contributions not included in pension expense. The second item is related to other postemployment benefits (OPEB) reported on the District-wide Statement of Position and represents the effect of differences between changes in assumptions during the year and contributions subsequent to the measurement date. These amounts are deferred and will be recognized in OPEB expense over the next several years. The third item is a deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

Deferred Inflows of Resources

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has three items that qualify for reporting in this category. The first item is related to pensions reported in the District-wide Statement of Net Position. This represents the effect of the net change in the District's proportion of the collective net pension liability or asset and difference during the measurement periods between the District's contributions and its proportionate share of total contributions to the pension systems not included in pension expense. The second item is related to other postemployment benefits (OPEB) reported on the District-wide Statement of Position and represents the effect of differences between expected and actual experience and changes in assumptions during the year. These amounts are deferred and will be recognized in OPEB expense over the next several years. The third arises only under a modified accrual basis of accounting for State Aid revenue that is unavailable.

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Unearned Revenues

Unearned revenues arise when resources are received by the School District before it has legal claim to them, as when grant monies are received prior to the incidence of qualifying expenditures. In subsequent periods, when both recognition criteria are met, or when the School District has legal claim to the resources, the liability for unearned revenues is removed and revenues are recorded.

Restricted Resources

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the School District's policy concerning which to apply first varies with the intended use, and with associated legal requirements.

Equity Classifications

(a) District-Wide Financial Statements

In the District-Wide statements there are three classes of net position:

Net Investment in Capital Assets – consists of net capital assets and right to use leased assets (cost less accumulated depreciation and amortization) reduced by outstanding balances of related debt obligations from the acquisition, constructions or improvements of those assets.

Restricted Net Position – reports net position when constraints placed on the assets are either externally imposed by creditors (such as through debt covenants), grantors, contributors, laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

Unrestricted Net Position – reports all other net position that do not meet the definition of the above two classifications and are deemed to be available for general use by the District.

(b) Fund Statements

The following classifications describe the relative strength of the spending constraints:

Non-spendable

This category includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. This category consists of inventories in the School Lunch Fund.

Restricted Resources

This category includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. Generally, the District's policy is to use restricted resources only when appropriated by the Board of Education. When an expenditure is incurred for purposes for which both restricted and unrestricted net position are available, the School District's policy concerning which to apply first varies with the intended use, and with associated legal requirements.

• ***Reserve for Workers' Compensation***

Reserve for Workers' Compensation (GML §6-j) must be used to pay for compensation benefits and other expenses authorized by article 2 of the Workers' Compensation Law, and for payment of expenses of administering this self-insurance program. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. This reserve is accounted for in the General Fund.

• ***Reserve for Unemployment Insurance***

Reserve for Unemployment Insurance (GML §6-m) is used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other

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funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the School District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. This reserve is accounted for in the General Fund.

- ***Retirement Contribution Reserve Fund***

According to General Municipal Law §6-r, must be used for financing retirement contributions to the New York State and Local Employees' Retirement System. This reserve is established by Board resolution and is funded by budgetary appropriation and such other reserves and funds that may be legally appropriated. The reserve must be accounted for separate and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the Board. This reserve is accounted for in the General Fund. Effective April 1, 2019, a Board may adopt a resolution establishing a sub-fund for contributions to the New York State Teachers' Retirement System. During a fiscal year, the Board may authorize payment into the sub-fund of up to 2% of the total covered salaries paid during the preceding fiscal year, not to exceed a total of 10%. The sub-fund is separately administered, but must comply with all the existing provisions of General Municipal Law §6-r.

- ***Reserve for Insurance***

Reserve for Insurance (GML §6-n) must be used to pay liability, casualty and other types of losses, except losses incurred for which the following types of insurance may be purchased: life, accident, health, annuities, fidelity and surety, credit, title residual value and mortgage guarantee. In addition, this reserve may not be used for any purpose for which a special reserve may be established pursuant to law (for example, for unemployment compensation insurance). The reserve may be established by Board action, and funded by budgetary appropriations, or such other funds as may be legally appropriated. There is no limit on the amount that may be accumulated in the Insurance Reserve; however, the annual contribution to this reserve may not exceed the greater of \$33,000 or 5% of the budget. Settled or compromised claims up to \$25,000 may be paid from the reserve without judicial approval. This reserve is accounted for in the General Fund.

- ***Reserve for Employee Benefit Accrued Liability***

Reserve for Employee Benefit Accrued Liability (GML §6-p) is used to reserve funds for the payment of accrued employee benefit due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. The reserve is accounted for in the General Fund.

- ***Reserve for Property Loss***

Reserve for Property Loss [Education Law §1709(8)(c)] is used to pay for property loss incurred. Separate funds for property loss claims are required, and this reserve may not in total exceed 3% of the annual budget or \$15,000, whichever is greater. This type of reserve fund may be utilized only by school districts, except city school districts with a population greater than 125,000. This reserve is accounted for in the General Fund.

- ***Reserve for Tax Certiorari***

This reserve is used to account for funds set aside to refund taxes of the current year in tax certiorari proceedings. Voter approval is not required to establish the fund or expend from the reserve. Amounts in this reserve not necessary to refund taxes must be returned to the unreserved fund balance of the General Fund by the first day of the fourth fiscal year following the year for which the reserve was created.

- ***Capital Reserve***

The Capital Reserve Fund is used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve, the ultimate amount, its probable term, and the source of the funds. Expenditures may be made from the reserve only for a specific purpose further authorized by the voters. The reserve is accounted for in the General Fund.

- In May 2017, the Board and voters established a capital reserve fund to reserve up to \$5 million plus interest and investment earnings for the purpose of capital improvements. The reserve was established with a probable term of ten years. More specifically, the fund will further enable the district to maintain and/or upgrade its facilities and infrastructure to provide and modernize its teaching and learning environments, supplementing the scope of other capital improvement projects. The fund may also be used to offset the local share of future

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capital project work. This proposition only establishes the capital reserve fund and does not obligate the district to fund it at any specific level at any time. The district will determine the level at which it is funded based on current and future financial conditions.

- In May 2022, the Board and voters established a capital reserve fund for the construction of improvements, reconstruction of, and additions to various School District facilities, including original furnishings, equipment, machinery, apparatus, appurtenances, and site and incidental improvements and expenses in connection therewith, at an ultimate amount of \$10,000,000, plus accrued interest and investment earnings with a probable term of ten (10) years, the source of the funding being the District's available funds balance, State aid reimbursement to the District on account of capital projects, such other monies as the voters may direct, and other legally available funds of the District in an amount determined by the Board of Education up to the maximum authorized amount.

- ***Reserve for Repairs***

Repair Reserve (GML §6-d) is used to pay the cost of repairs to capital improvements or equipment, which repairs are of a type not recurring annually. The Board of Education without voter approval may establish a repair reserve fund by a majority vote of its members. Voter approval is required to fund this reserve (Opinion of the New York State Comptroller 81-401). Expenditures from this reserve may be made only after a public hearing has been held, except in emergency situations. If no hearing is held, the amount expended must be repaid to the reserve fund over the next two subsequent fiscal years. This reserve is accounted for in the General Fund.

- ***Miscellaneous Special Revenue Fund***

This fund is used to account for various endowment and scholarship awards.

- ***Debt Service***

This fund is used to account for and report the financial resources that are restricted to pay debt service. The funds include unused debt proceeds and interest and earnings on the temporary investment of debt proceeds.

Unrestricted Resources

When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the School District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the School District has provided otherwise in its commitment or assignment actions.

- ***Committed*** - Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the school districts highest level of decision making authority, i.e., the Board of Education. The School District has no committed fund balances as of June 30, 2025.
- ***Assigned*** - Includes amounts that are constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. Intent is expressed by (a) the Board of Education or (b) the designated official, such as the District's Purchasing Agent, to which the Board has delegated the authority to assign amounts to be used for specific purposes. All encumbrances, other than capital fund, are classified as Assigned Fund Balance in the applicable fund. The amount appropriated for the subsequent year's budget of the General fund is also classified as Assigned Fund Balance in the General Fund.
- ***Unassigned*** - Includes all other fund net position that do not meet the definition of the above four classifications and are deemed to be available for general use by the School District. In other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in the respective fund.

(c) *Reserve for Extraclassroom Activities*

This reserve is used to account for various student groups or Extraclassroom activities. This reserve is accounted for in the Fiduciary Custodial fund.

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(d) Order of Use of Fund Balance

In circumstances where an expenditure is incurred for the purpose for which amounts are available in multiple fund balance classifications, (e.g. expenditures related to reserves) the Board will assess the current financial condition of the School District and then determine the order of application of expenditures to which the fund balance classification will be charged.

Implementation of New Accounting Standards

Effective for the fiscal year ended June 30, 2025, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. This standard establishes recognition and measurement guidance for all types of compensated absences, including vacation leave, sick leave, personal leave, and other paid time off. Under GASB 101, a liability is recognized for compensated absences when earned by employees, provided the leave is attributable to services already rendered and is more likely than not to be used or paid.

Prior to the implementation of GASB 101, the District recognized compensated absences liabilities based primarily on vested amounts or payments due at termination. GASB 101 requires the recognition of these liabilities earlier, based on the accrual of leave and historical usage patterns, resulting in a change in the timing and methodology of liability recognition.

The District applied the provisions of GASB 101 prospectively as of July 1, 2024. As a result of the implementation, compensated absences liabilities were remeasured, and a restatement of beginning net position (deficit) was made to reflect the cumulative effect of applying the standard. The impact of this restatement is disclosed in Note 17.

GASB Statement No. 102, *Certain Risk Disclosures*, requires a government to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. This standard is effective for fiscal years beginning after June 15, 2024.

Future Changes in Accounting Standards

GASB has issued Statement No. 103, *Financial Reporting Model Improvements*, effective for the year ending June 30, 2026. This Statement's objective is to improve key components of the financial reporting model to enhance effectiveness in providing information that is essential for decision making and assisting a government's accountability. Additionally, the statements also addresses certain application issues.

GASB has issued Statement No. 104, *Disclosure of Certain Capital Assets*, effective for the year ending June 30, 2026. This statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosure such as leased assets, intangible right-to-use assets, and assets held for sale.

The District will evaluate the impact these pronouncements may have on its financial statements and will implement them as applicable and when material.

2. DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS AND DISTRICT-WIDE STATEMENTS

Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the District-Wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic resource management focus of the Statement of Activities, compared with the current financial resource management focus of the governmental funds.

Total Fund Balances of Governmental Funds Compared to Net Position of Governmental Activities

Total fund balances of the School District's governmental funds differ from "Net Position" of governmental activities reported in the Statement of Net Position. This difference primarily results from the additional long-term economic focus of the Statement of Net Position versus the solely current financial resources focus of the governmental fund Balance Sheet.

Statement of Revenues, Expenditures, and Changes in Fund Balance Compared to Statement of Activities

Differences between the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balance and the Statement of Activities fall into one of six broad categories. The amounts shown below represent:

(a) Long-Term Revenue Differences

Long-term revenue differences arise because governmental funds report revenues only when they are considered "available," whereas the Statement of Activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis, whereas the accrual basis of accounting is used on the Statement of Activities.

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(b) Capital Related Differences

Capital related differences include the difference between proceeds for the sale of capital and right to use leased assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities, and the difference between recording an expenditure for the purchase of capital or leased items in the governmental fund statements and depreciation and amortization expense on those items as recorded in the Statement of Activities.

(c) Long-Term Debt Transaction Differences

Long-term debt transaction differences occur because both interest and principal payments are recorded as expenditures in the governmental fund statements, whereas interest payments are recorded in the Statement of Activities as incurred, and principal payments are recorded as a reduction of liabilities in the Statement of Net Position.

(d) Employee Benefit Allocation

Expenditures for employee benefits are not allocated a specific function on the Statement of Revenues, Expenditures, and Changes in Fund Equity based on the requirements of New York State. These costs have been allocated based on total salary for each function.

(e) Pension Differences

Pension differences occur as a result of changes in the District's proportion of the collective net position, asset/liability and differences between the District's contributions and its proportionate share of the total contributions to pension expense.

(f) OPEB Differences

OPEB differences occur as a result of changes in the District's total OPEB liability and differences between the District's contributions and OPEB expense.

3. STEWARDSHIP AND COMPLIANCE

Budgetary Procedures and Budgetary Accounting

The School District administration prepares a proposed budget for approval by the Board of Education for the General Fund for which legal (appropriated) budgets are adopted.

Appropriations are adopted at the program line-item level. The voters approved the General Fund budget. Appropriations established by the adoption of the budget constitute a limitation on expenditures (and encumbrances), which may be incurred. Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. Supplemental appropriations may occur subject to legal restrictions, if the Board approves them because of a need that exists which was not determined at the time the budget was adopted.

Change from Adopted Budget to Revised Budget

Adopted Budget	\$ 84,090,616
Add: Prior Year's Encumbrances	<u>746,275</u>
Original Budget	<u>84,836,891</u>
Final Budget	<u>\$ 84,836,891</u>

Budgets are adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year. The Special Aid and School Lunch Funds do not have legally authorized budgets.

Encumbrances

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as reservations of fund balance and do not

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represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred or the commitment is paid.

NYS Real Property Tax Cap

Chapter 97 of the Laws of 2011 established a property tax levy limit (generally referred to as the tax cap) that restricts the amount of property taxes local governments including school districts can levy. The tax levy for the 2024-2025 school year was in compliance with the NYS Tax Cap Limit.

Fund Balance Limitations

NYS Real Property Tax Law 1318 limits the amount of unexpended surplus funds a school district can retain to no more than 4% of the School District’s budget for the General Fund for the ensuing fiscal year. Nonspendable and restricted fund balance of the General Fund are excluded from the 4% limitation. Amounts appropriated for the subsequent year and encumbrances are also excluded from the 4% limitation.

At June 30, 2025, the School District had an unassigned fund balance of \$3,809,667, which is approximately 4.30% of the 2025-2026 budget, which is not in compliance with laws and regulations.

4. CUSTODIAL AND CONCENTRATION OF CREDIT RISK

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the District’s deposits may not be returned to it. While the District does not have a specific policy for custodial credit risk, New York State statutes govern the District’s investment policies, as discussed previously in these notes. GASB directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are either uncollateralized, collateralized by securities held by the pledging financial institution, or collateralized by securities held by the pledging financial institution’s trust department or agent but not in the District’s name.

The District’s had aggregate bank balances of \$48,542,451 all of which were fully covered by depository insurance or collateralized by securities held by the pledging financial institution.

Restricted Cash and Cash Equivalents

1. Restricted cash in the General Fund of \$12,128,331, consists of the following:

Description	Amount
Workers' Compensation	\$ 282,046
Unemployment Insurance	244,544
Employees' Retirement Contribution Reserve	1,888,516
Teachers' Retirement Contribution Reserve	1,865,292
Employee Benefit Accrued Liability	664,606
Property Loss	1,608,221
Insurance	564,289
Tax Certiorari	1,136,376
Capital Reserve	3,538,884
Repair Reserve	335,557
Total	\$ 12,128,331

2. Restricted cash of \$670,278 in the Debt Service fund represents funds restricted for debt service of the outstanding bonds.
3. Restricted cash of \$16,214,538 in the Capital Fund represents funds restricted for approved capital projects.
4. Restricted cash of \$276,932 in the Miscellaneous Special Revenue Fund represents various expendable trust funds held by the School District for scholarships and awards.
5. Restricted cash of \$134,480 in the Fiduciary Custodial Funds represents funds restricted for Extraclassroom activities.

**WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

5. PARTICIPATION IN BOCES

During the year, the School District was billed \$13,214,517 for BOCES' administrative and program costs. Financial statements for the BOCES are available from the BOCES' administrative office at Middle Settlement Road, New Hartford, New York 13413.

6. CAPITAL AND RIGHT TO USE LEASED ASSETS

Capital asset activity for the year ended June 30, 2025, is as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Capital Assets Not Being Depreciated				
Land	\$ 1,387,168	\$	\$	\$ 1,387,168
Construction in Progress	48,613,328	6,176,785		54,790,113
Total	50,000,496	6,176,785		56,177,281
Capital Assets Being Depreciated				
Buildings and Improvements	88,597,168			88,597,168
Furniture, Equipment and Vehicles	13,192,300	891,309	856,300	13,227,309
Total	101,789,468	891,309	856,300	101,824,477
Accumulated Depreciation				
Buildings and Improvements	38,080,557	1,745,268		39,825,825
Furniture, Equipment and Vehicles	9,953,559	754,000	803,880	9,903,679
Total	48,034,116	2,499,268	803,880	49,729,504
Net Capital Assets Being Depreciated	53,755,352	(1,607,959)	52,420	52,094,973
Net Capital Assets	\$ 103,755,848	\$ 4,568,826	\$ 52,420	\$ 108,272,254

Depreciation expense was allocated to governmental functions as follows:

<u>Function/Program</u>	
General Support	\$ 558,218
Instruction	1,686,614
Pupil Transportation	194,626
School Lunch	59,810
Total Depreciation	\$ 2,499,268

Right to use leased asset activity for the year ended June 30, 2025 is as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Right to Use Leased Assets				
Leased Equipment	\$ 1,137,509	\$ 54,715	\$	\$ 1,192,224
Accumulated Amortization				
Leased Equipment	449,216	221,610		670,826
Net Right to Use Leased Assets	\$ 688,293	\$ (166,895)	\$	\$ 521,398

Amortization expense of \$221,610 is charged to the instruction program.

WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025

7. SHORT-TERM DEBT

The School District may issue Bond Anticipation Notes (BANs) in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. State law requires that BANs issued for capital purposes be converted to long-term financing within five years after the original issue date. The following is a summary of the BANs outstanding at June 30, 2025:

<u>Payable From/Description</u>	<u>Date of Original Issue</u>	<u>Original Amount</u>	<u>Date of Final Maturity</u>	<u>Interest Rate (%)</u>	<u>Outstanding Amount</u>
General Fund					
Buses	09/24	\$ 2,985,350	09/25	4.00	\$ 2,985,350
Dunham Public Library	06/25	1,879,000	06/26	4.00	1,879,000
Capital Project 26m	06/26	21,490,000	06/26	4.00	21,490,000
					<u>\$ 26,354,350</u>

Changes in the School District's short-term outstanding debt for the year ended June 30, 2025, are as follows:

<u>Description</u>	<u>Outstanding Beginning Balance</u>	<u>Issued</u>	<u>Paid</u>	<u>Outstanding Ending Balance</u>
Governmental Activities				
Buses	\$ 2,478,316	\$ 1,290,350	\$ (783,316)	\$ 2,985,350
Dunham Public Library		1,879,000		1,879,000
Capital Project 26m		21,750,000	(260,000)	21,490,000
Total Governmental Activities	<u>\$ 2,478,316</u>	<u>\$ 24,919,350</u>	<u>\$ (1,043,316)</u>	<u>\$ 26,354,350</u>

Interest costs for short-term debt for the year ended June 30, 2025, was as follows:

Total interest for the year was as follows:	
Interest Paid	\$ 363,627
Less: Interest Accrued in the Prior Year	(100,854)
Plus: Interest Accrued in the Current Year	<u>124,325</u>
Total Interest Expense on Short-Term Debt	<u>\$ 387,098</u>

**WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

8. NONCURRENT LIABILITIES

Noncurrent liability balances and activity for the year ended June 30, 2025, are as follows:

Description	Restated Outstanding Beginning Balance	Issued	Paid	Outstanding Ending Balance	Due Within One Year
Governmental Activities					
Bonds Payable	\$ 37,550,000	\$	\$ 5,445,000	\$ 32,105,000	\$ 5,630,000
Unamortized Premium	2,860,260		432,606	2,427,654	432,606
Lease Liability	388,547		121,085	267,462	143,492
OPEB Liability	145,264,658	12,507,823	13,150,055	144,622,426	
Compensated Absences	<u>8,651,957</u>	<u>636,448</u>		<u>9,288,405</u>	<u>1,094,189</u>
Total Governmental Activities	<u>\$ 194,715,422</u>	<u>\$ 13,144,271</u>	<u>\$ 19,148,746</u>	<u>\$ 188,710,947</u>	<u>\$ 7,300,287</u>

Serial Bonds

The School District borrows funds on a long-term basis for the purpose of financing acquisitions of land and equipment and construction of buildings and improvement. This policy enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. These long-term liabilities for governmental funds are maintained separately and represent a reconciling item between this fund and District-wide statements. Interest associated with long-term debt is recorded as an expenditure when such amounts are due.

Details relating to general obligation serial bonds of the School District outstanding at June 30, 2025 are summarized as follows:

Payable From/Description	Date of Original Issue	Original Amount	Date of Final Maturity	Interest Rate (%)	Outstanding Amount
General Fund					
2009 Building Renovations	06/15	2,760,000	06/30	2.00-3.00	\$ 945,000
2014 Building Renovations	06/16	8,000,000	06/32	1.98	3,530,000
2017 DASNY Bond	06/17	14,005,000	06/33	3.75-5.00	7,885,000
2012 Refunding	06/21	14,145,000	06/27	2.5-3.0	3,075,000
2013 Refunding	04/21	2,520,000	06/28	1.00-4.00	1,130,000
2022 DASNY Bond	06/22	14,235,000	06/38	5.00	11,700,000
2022 Building Renovations	06/22	2,790,000	06/36	3.00-3.375	1,920,000
2023 Building Renovations	06/23	2,210,000	06/38	4.00	1,920,000
					<u>\$ 32,105,000</u>

Principal and interest payments due on general obligation debt are as follows:

For the Year Ending June 30,	Serial Bonds		
	Principal	Interest	Total
2026	\$ 5,630,000	\$ 1,610,050	\$ 7,240,050
2027	3,995,000	1,148,475	5,143,475
2028	3,435,000	989,450	4,424,450
2029	3,035,000	847,312	3,882,312
2030	3,035,000	721,013	3,756,013
2031-2035	10,385,000	1,841,131	12,226,131
2036-2038	<u>2,590,000</u>	<u>183,356</u>	<u>2,773,356</u>
Total	<u>\$ 32,105,000</u>	<u>\$ 7,340,787</u>	<u>\$ 39,445,787</u>

**WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

Interest costs for debt for the year ended June 30, 2025, was as follows:

Interest Paid	\$ 1,583,050
Lease Interest	22,407
Bond Anticipation Note Interest	387,098
Amorization of Deferred Charge on Advance Refunding	35,581
Amortization of Deferred Premium	(432,606)
Less: Interest Accrued in the Prior Year	(83,511)
Plus: Interest Accrued in the Current Year	<u>74,590</u>
Total Interest Expense on Long-Term Debt	<u><u>\$ 1,586,609</u></u>

Prior-Year Defeasance of Debt

In current and prior years, the School District defeased certain general obligation bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the School District's financial statements. On June 30, 2025, \$4,535,000 of bonds outstanding are considered defeased.

Premium on Bonds

The original issue premiums on bonds has been deferred and recorded as an addition to long-term liabilities on the District-Wide financial statements. The premiums are being amortized using the straight-line method over 6 to 16 years, the remaining time to maturity of the respective bond issue. The current year amortization is \$432,605 and is included as a reduction to interest expense on the statement of activities.

Premium from Refunding of Debt	\$ 4,854,290
Less: Accumulated Amortization	<u>(2,426,636)</u>
Net Unamortized Bond Premiums	<u><u>\$ 2,427,654</u></u>

Deferred Outflows of Resources – Deferred Charges from Refunding of Debt

The cost of refunding serial bonds has been deferred and recorded as a deferred outflow on the District-wide financial statements. The cost is being amortized using the straight-line method over 7 years, the remaining time to maturity of the bonds. The current year amortization is \$35,581 and is included as an addition to interest expense on the statement of activities.

Deferred Charge from Refunding of Debt	\$ 249,064
Less: Accumulated Amortization	<u>(171,768)</u>
Net Capitalized Refunding of Debt Costs	<u><u>\$ 77,296</u></u>

Lease Liability

The District has entered into agreements with the BOCES to lease certain technology equipment. The lease agreements qualify as other than short-term leases under GASB 87 and, therefore, have been recorded at the present value of the minimum lease payments as of the date of the inception of the agreements. The agreements were executed in 2019 and 2023 and are for a term of 4 years. Annual lease payments for these agreements are \$143,000. The lease liability is measured at a discount rate of 2.07-4.83% which is stated in the lease agreements. As a result of these leases, the District has recorded a right to use asset with a net book value of \$425,238 at June 30, 2025. The District has made some lump sum payments at the beginning of certain lease agreements and thus there are right to use assets with a net book value of \$96,160 at June 30, 2025 with no corresponding lease liability. As of June 30, 2025, the District had a lease liability of \$267,462.

**WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

9. PENSION PLANS

A. New York State and Local Employees' Retirement System (ERS)

(a) Plan Description

The School District participates in the New York State and Local Employees' Retirement System (ERS). This is a cost-sharing multiple-employer public employee retirement system. The system provides retirement benefits as well as death and disability benefits.

The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. The Comptroller is an elected official determined in a direct statewide election and serves a four-year term. System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The School District also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The system maintains records and accounts, and prepares financial statements using the accrual basis of accounting. Contributions are recognized when due. Benefit payments are recognized when due and payable. Investments are recognized at fair value. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

(b) Contributions

The System is noncontributory for employees who joined prior to July 28, 1976. For employees who joined after July 27, 1976, and prior to January 1, 2010, employees contribute 3% of their salary for the first ten years of membership. Employees who joined on or after January 1, 2010 but before April 1, 2012 are required to contribute 3% of their annual salary for their entire working career. Those who joined on or after April 1, 2012 contribute at a rate ranging from 3% to 6% based on their total annualized salary. Under the authority of the RSSL, the Comptroller certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. All required contributions for the NYSERS fiscal year ended March 31, 2025, were paid.

The required contributions for the current year and two preceding years were:

	Amount
2023	\$ 742,155
2024	\$ 862,239
2025	\$ 1,106,914

(c) Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the School District reported a liability of \$3,149,950 for its proportionate share of the net pension liability. The net pension liability was measured as of March 31, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of April 1, 2024. The School District's proportion of the net pension liability was based on a projection of the School District's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At June 30, 2025, the School District's proportion was .0183716% which is an decrease of .0007159% from the prior year's proportionate share of .0190875%.

WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025

For the year ended June 30, 2025, the School District recognized pension expense of \$834,109. At June 30, 2025, the School District reported deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 781,839	\$ 36,880
Change of Assumptions	132,103	
Net Difference Between Projected and Actual Earnings on Pensions Plan Investments	247,136	
Changes in Proportion and Differences Between Contributions and Proportionate Share of Contributions	376,833	75,010
Contributions Subsequent to the Measurement Date	310,458	
Total	\$ 1,848,369	\$ 111,890

Amounts reported as deferred outflows/inflows of resources related to pensions resulting from School District contributions subsequent to the measurement date, if any, will be recognized as a reduction of the net pension asset/liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,		
2026	\$	675,684
2027	\$	898,872
2028	\$	(209,585)
2029	\$	61,050

(d) Actuarial Assumptions

The total pension liability at March 31, 2025 was determined by using an actuarial valuation as of April 1, 2024, with update procedures used to roll forward the total pension liability to March 31, 2025.

Significant actuarial assumptions used in the April 1, 2024 valuation were as follows:

Investment Rate of Return		
(Net of Investment Expense, including Inflation)	5.90%	
Salary Scale	5.20%	
Decrement Tables	April 1, 2015 - March 31, 2020	
	System's Experience	
Inflation Rate	2.90%	

Annuitant mortality rates are based on April 1, 2015 - March 31, 2020 System's experience with adjustments for mortality improvements based on MP-2021.

The actuarial assumptions used in the April 1, 2024 valuation are based on the results of an actuarial experience study for the period April 1, 2015 - March 31, 2020.

The long term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2025 are summarized below.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	25%	3.54%
International Equity	14%	6.57%
Private Equity	15%	7.25%
Real Estate	12%	4.95%
Opportunistic/Absolute Return Strategy	3%	5.25%
Credit	4%	5.40%
Real Assets	4%	5.55%
Fixed Income	22%	2.00%
Cash	1%	0.25%
	100%	

The real rate of return is net of the long-term inflation assumption of 2.90%

(e) Discount Rate

The discount rate used to calculate the total pension liability(asset) was 5.9%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset/liability.

(f) Sensitivity of the Proportionate Share of the Net Pension Liability(Asset) to the Discount Rate Assumption

The following presents the School District's proportionate share of the net pension liability(asset) calculated using the discount rate of 5.9 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (4.9 percent) or 1-percentage-point higher (6.9 percent) than the current rate:

	1% Decrease (4.9%)	Current Assumption (5.9%)	1% Increase (6.9%)
Proportionate Share of the Net Pension Liability (Asset)	\$ 9,116,352	\$ 3,149,950	\$ (1,831,999)

(g) Pension Plan Fiduciary Net Position

Detailed information about the Plan's fiduciary net position is available in the separately issued ERS financial report.

(h) Payables to the Pension Plan

The School District has recorded an amount due to ERS in amount of \$310,458 at June 30, 2025. This amount represents the three months of the School District's fiscal year that will be covered in the ERS 2025-2026 billing cycle and has been accrued as an expenditure in the current year.

**WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

B. New York State Teachers' Retirement System (TRS)

(a) Plan Description

The School District participates in the New York Teachers' Retirement System (TRS). This is a cost-sharing multiple-employer public employee retirement system. The system provides retirement benefits as well as death and disability benefits.

The TRS was created and exists pursuant to Article 11 of the New York State Education Law. TRS is administered by the system and governed by a ten member board to provide these benefits to teachers employed by participating employers in the State of New York, excluding New York City. The System provides benefits to plan members and beneficiaries as authorized by the New York State Law and may be amended only by the Legislature with the Governor's approval. Benefit provisions vary depending on date of membership and membership class (6 tiers). The System's financial statements are prepared using the accrual basis of accounting. Contributions are recognized when due. Benefit payments are recognized when due and payable. Investments are recognized at fair value. TRS issues a publicly available financial report that contains basic financial statements and required supplementary information for the System. For additional plan information please refer to the NYSTRS Comprehensive Annual Financial Report which can be found on the TRS website located at www.nystrs.org.

(b) Contributions

Pursuant to Article 11 of the New York State Education Law, employers are required to contribute at an actuarially determined rate adopted annually by the Retirement Board. Tier 3 and Tier 4 members who have less than 10 years of service or membership are required by law to contribute 3% of salary to the System. Tier 5 members are required by law to contribute 3.5% of salary throughout their active membership. Tier 6 members are required by law to contribute between 3% and 6% of salary throughout their active membership in accordance with a schedule based upon salary earned. Pursuant to Article 14 and Article 15 of the Retirement and Social Security Law, those member contributions are used to help fund the benefits provided by the System. However, if a member dies or leaves covered employment with less than 5 years of credited service for Tiers 3 and 4, or 10 years of credited service for Tiers 5 and 6, the member contributions with interest calculated at 5% per annum are refunded to the employee or designated beneficiary. Eligible Tier 1 and Tier 2 members may make member contributions under certain conditions pursuant to the provisions of Article 11 of the Education Law and Article 11 of the Retirement and Social Security Law. Upon termination of membership, such accumulated member contributions are refunded. At retirement, such accumulated member contributions can be withdrawn or are paid as a life annuity.

The required employer contributions for the current year and two preceding years were:

	Amount
2023	\$ 2,656,776
2024	\$ 2,573,855
2025	\$ 2,686,523

(c) Pension Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the School District reported an asset of \$4,120,877 for its proportionate share of the net pension asset. The net pension asset was measured as of June 30, 2024, and the total pension asset used to calculate the net pension asset was determined by an actuarial valuation as of June 30, 2023. The School District's proportion of the net pension asset was based on a projection of the School District's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At June 30, 2025, the School District's proportion was 0.138117%, which was a decrease of 0.001678% from its proportion measured as of June 30, 2024.

WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025

For the year ended June 30, 2025, the School District recognized pension expense of \$2,256,457. At June 30, 2025, the School District reported deferred inflows and outflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 4,437,427	\$
Changes of Assumptions	2,465,119	414,656
Net Difference Between Projected and Actual Earnings on Pensions Plan Investments		4,578,645
Changes in Proportion and Differences Between Contributions and Proportionate Share of Contributions	61,085	80,753
Contributions Subsequent to the Measurement Date	2,686,523	
Total	\$ 9,650,154	\$ 5,074,054

Amounts reported as deferred outflows/inflows of resources related to pensions resulting from School District contributions subsequent to the measurement date, if any, will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended June 30:</u>	
2025	\$ (2,142,625)
2026	\$ 5,032,541
2027	\$ (826,275)
2028	\$ (927,286)
2029	\$ 538,804
Thereafter	\$ 214,418

d) Actuarial Assumptions

The total pension liability at June 30, 2024 measurement date was determined by using an actuarial valuation as of June 30, 2023, with update procedures used to roll forward the total pension liability to June 30, 2024.

Significant actuarial assumptions used in the June 30, 2023 valuation were as follows:

Investment Rate	
of Return	6.95% Compounded Annually, Net of Pension Plan Investment Expense, Including Inflation.
Salary Scale	Rates of Increase Differ Based on Service.
	They Have Been Calculated Based Upon Recent NYSTRS Member Experience.

Service	Rate
5	5.18%
15	3.64%
25	2.50%
35	1.95%

Projected COLAs	1.3% Compounded Annually.
Inflation Rate	2.40%

**WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

Annuitant mortality rates are based on plan member experience, with adjustments for mortality improvements based on Society of Actuaries Scale MP 2021, applied on a generational basis. Active member mortality rates are based on plan member experience.

The actuarial assumptions were based on the results of an actuarial experience study for the period of July 1, 2015 to June 30, 2020.

The long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, *Selection of Economic Assumptions for Measuring Pension Obligations*. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for each major asset class as well as historical investment data and plan performance.

Best estimates of arithmetic real rates of return for each major asset class included in the System's target asset allocation as of the measurement date of June 30, 2024 is summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return*</u>
Domestic Equity	33.0%	6.6%
International Equity	15.0%	7.4%
Global Equities	4.0%	6.9%
Real Estate Equities	11.0%	6.3%
Private Equities	9.0%	10.0%
Domestic Fixed Income Securities	16.0%	2.6%
Global Fixed Income Securities	2.0%	2.5%
High-yield Bonds	1.0%	4.8%
Private Debt	2.0%	5.9%
Real Estate Debt	6.0%	3.9%
Cash Equivalents	1.0%	0.5%
	<u>100.0%</u>	

* Real rates of return are net of the long-term inflation assumption of 2.4% for 2024.

(e) Discount Rate

The discount rate used to measure the pension liability(asset) was 6.95%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from school districts will be made at statutorily required rates, actuarially determined. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

(f) Sensitivity of the Proportionate Share of the Net Pension Liability/Asset to the Discount Rate Assumption

The following presents School District's proportionate share of the net pension liability calculated using the discount rate of 6.95 percent, as well as what the School District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

**WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

	1% Decrease (5.95%)	Current Assumption (6.95%)	1% Increase (7.95%)
Proportionate Share of the Net Pension Liability (Asset)	\$ 19,034,566	\$ (4,120,877)	\$ (23,595,225)

(g) Pension Plan Fiduciary Net Position

Detailed information about the Plan’s fiduciary net position is available in the separately issued TRS financial report.

(h) Payables to the Pension Plan

The School District has recorded an amount due to TRS in amount of \$2,686,523 (excluding employees’ share) in the General Fund at June 30, 2025. This amount represents the District’s and employees’ contribution for the 2024-2025 fiscal year that will be made in 2025-2026 and has been accrued as a liability in the current year.

10. POSTRETIREMENT HEALTH CARE BENEFITS

(a) Plan Description

The School District administers the Retiree Medical Plan (the Plan) as a single-employer defined benefit Other Postemployment Benefit plan. The plans are single-employer defined benefit OPEB plans administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the District Board.

The Plan does not issue a standalone publicly available financial report since no assets are accumulated in a trust that meets all of the criteria in GASB Statement No. 75, paragraph 4.

(b) Benefits Provided

The Plan provides for continuation of medical insurance benefits for certain retirees and their spouses and can be amended by action of the School District subject to applicable collective bargaining and employment agreements. Employees are eligible for retirement when they reach the age of 55 years and have 10 years of service with the District.

- WTA-Teachers - All Retirees who retired prior to 5/1/1999 contribute 50% of the individual premium, whereas all Retirees who retired after 5/1/1999 contribute 35% of the individual premium. Spouses of Retirees who retired prior to 5/1/1999 contribute 65% of the premium amount, whereas Spouses of Retirees who retired after 5/1/1999 contribute 55% of the premium amount. Retirees who retired between 2017 and 2022 contribute 30% of the individual premium and Spouses of Retirees contribute 50% of the premium. Effective 7/1/2022 all retirees and spouses of retirees share is 30% contribution. This group also receives full reimbursement for premiums paid for Medicare Part B.
- Other Unions - The School contributes between 35% and 100% of the insurance premium for the retiree and spouse.

(c) Employees Covered by Benefit Terms

	Total
Inactive employees currently receiving benefit payments	356
Active employees	399
Total	755

(d) Total OPEB Liability

The District’s total OPEB liability of \$144,622,426 was measured as of July 1, 2024 and was determined by an actuarial valuation as of July 1, 2024.

WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025

(e) Changes in the Net OPEB Liability

Changes in the District's total OPEB liability were as follows:

	Total OPEB Liability
Balances, June 30, 2024	\$ 145,264,658
Changes recognized for the year:	
Service cost	3,944,331
Interest on Total OPEB Liability	5,376,777
Changes in Benefit Terms	3,186,715
Differences between Expected and Actual Experience	(3,385,221)
Changes of Assumptions or Other Inputs	(5,964,799)
Benefit payments	(3,800,035)
Net changes	(642,232)
Balances, June 30, 2025	\$ 144,622,426

(f) Sensitivity of the total OPEB liability to changes in the discount rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease (2.93%)	Current Assumption (3.93%)	1% Increase (4.93%)
Total OPEB liability	\$ 170,491,037	\$ 144,622,426	\$ 123,989,839

(g) Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rate:

	1% Decrease	Current Assumption	1% Increase
Total OPEB liability	\$ 121,872,849	\$ 144,622,426	\$ 174,086,621

Sensitivity analysis for healthcare cost inflation (trend) rate is illustrated as of end of year.

(h) OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2025, the District recognized a change in OPEB expense of \$8,770,666. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	\$ 7,309,698
Changes of assumptions or other inputs	2,050,755	12,876,884
Contributions subsequent to the measurement date	4,075,891	
Total	\$ 6,126,646	\$ 20,186,582

Contributions subsequent to the measurement date will be recognized in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30:	<u>Amount</u>
2026	(5,081,231)
2027	(6,683,788)
2028	(3,552,262)
2029	(1,816,761)
2030	(1,001,785)

(i) Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial valuation as July 1, 2024, the measurement date. The following actuarial assumptions applied to all periods in the measurement, unless otherwise specified:

Valuation Date	July 1, 2024
Measurement Date	July 1, 2024
Reporting Date	June 30, 2025
Actuarial Cost Method	Entry Age Normal - Level Percent of Pay
Plan Type	Single Employer Defined Benefit Plan
Discount Rate	3.93% (Prior Year 3.65%)
Salary Scale	3.00%
Inflation rate	2.60%
Healthcare Cost Trend Rates	6.50-4.04%

The following changes in actuarial assumptions have been made since the prior measurement date:

- Changes of assumptions and other inputs reflect a change in the discount rate from 3.65 % on July 1, 2023 to 3.93% on July 1, 2024.

Discount Rate – The selected discount rate of 3.93 % is based on the prescribed discount interest rate methodology under GASB 75 based on an average of three 20-year bond indices (Bond Buyer-20 Bond GO Index) as of July 1, 2024.

Cash Flows – The cash flows into and out of the Plan are expected to be consistent with the above assumptions and Plan descriptions of participant contributions.

**WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

11. INTERFUND TRANSACTIONS – GOVERNMENTAL FUNDS

Fund Type	Interfund		Interfund	
	Receivables	Payables	Revenues	Expenditures
General	\$ 1,607,161	\$ 2,052,289	\$	\$ 100,195
School Lunch	120,241	383	195	
Special Aid	55,811	914,250		
Debt Service	275,274			
Capital Fund	2,572,826	1,664,391	100,000	
Total	<u>\$ 4,631,313</u>	<u>\$ 4,631,313</u>	<u>\$ 100,195</u>	<u>\$ 100,195</u>

The School District transferred \$100,000 from the General Fund to the Capital Fund for the local share of a small capital project.

The School District transferred \$195 from the General Fund to the School Lunch Fund to cover excess costs incurred.

The interfund receivables and payables are all considered current and are scheduled to be repaid in the current year. The purpose of this activity is for cash flow.

12. CONTINGENCIES AND COMMITMENTS

The School District has received grants, which are subject to audit by agencies of the State and Federal governments. Such audits may result in disallowances and a request for a return of funds. Based on prior audits, the School District's administration believes disallowances, if any, will be immaterial.

Construction Commitments

The School District had various open capital projects during the year ended June 30, 2025, with a total construction commitment to various contractors for approximately \$13 million. The contracts will be paid as work is completed.

Risk Management

The School District is exposed to various risks of loss related to tax certiorari, torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. Except for tax certiorari, these risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

The School District had various tax certiorari cases outstanding at June 30, 2025. The aggregate possible liability for the tax certioraris ranges from \$47,176 to \$5,672,446.

Workers' Compensation Pool

Whitesboro Central School District participates with 11 other school districts and BOCES in the Central New York Workers' Compensation Consortium administered by the Oneida-Herkimer-Madison BOCES for its workers' compensation insurance coverage. Voluntary withdrawal from the Plan is effective only once annually on the last day of the Plan year. Notice of intent to withdraw must be submitted in writing no later than March 30 of the plan year. Additional members may be admitted by a majority vote of the Plan's Board of Directors. Membership is effective on the first day of the month following the Board's resolution to accept a new participant. The plan uses a reinsurance agreement to reduce its exposure to large losses on insured events. Reinsurance permits recovery of a portion of losses from the reinsurer, although it does not discharge the liability of the plan as direct insurer of the risks reinsured. The Plan insures against catastrophic losses for amounts over \$600,000 up to \$1,000,000 for claims during the lifetime of an eligible member. The Plan does not insure amounts in excess of \$1,000,000 per lifetime. The plan establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses. However, because actual claims' costs depend on complex factors, the process used in computing claims' liabilities does not necessarily result in an exact amount. Such claims are based on the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not settled and claims that have

**WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

been incurred but not reported. Adjustments to claims' liabilities are charged or credited to expense in the periods in which they are made. The Consortium is a shared-risk public entity risk pool, whereby each district pays annual premiums based on the expected aggregate claims for all enrollees. Paid claims are also accounted for in the aggregate with individual district activity not being traced separately. Due to this arrangement, a possible contingent liability exists for Whitesboro Central School District as a result of the possibility that any participating school district may have actual claims less than the annual premium and try to recover its portion due to it through the Consortium participants. During the current year, the School District paid \$169,649 in net fees.

Bargaining Unit Agreements

The School District has the following bargaining unit agreements in place with the related expiration dates:

<u>Employees</u>	<u>Bargaining Unit</u>	<u>Contract Expiration Date</u>
314	Whitesboro Teachers' Association	June 30, 2027
197	Whitesboro Employees' Union	June 30, 2028
11	Whitesboro Administrators' Organization	June 30, 2027

Encumbrances

Encumbrance accounting is employed as an extension of formal budgetary integration for the general fund and special revenue fund. At June 30, 2025, certain amounts which were previously restricted, committed, or assigned for specific purposes have been encumbered in the governmental funds. The general fund encumbrances are reflected as part of the assigned fund balance. The other encumbrances are not reflected on the fund financial statements because the assignment would result in a negative unassigned fund balance.

Significant encumbrances included in governmental fund balances are as follows:

	<u>General Fund</u>
Encumbrances	
General Support	\$ 94,008
Instruction	456,653
Pupil Transportation	65,570
Total Encumbrances	<u>\$ 616,231</u>

13. FUND BALANCE

(a) The following is a summary of the change in General Fund restricted reserve funds during the year ended June 30, 2025:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Restricted				
General Fund				
Workers' Compensation	\$ 270,627	\$ 11,419	\$	\$ 282,046
Unemployment Insurance	234,643	9,901		244,544
Employees' Retirement Contribution Reserve	1,812,056	76,460		1,888,516
Teachers' Retirement Contribution Reserve	1,789,772	75,520		1,865,292
Employee Benefit Accrued Liability	410,601	254,005		664,606
Property Loss	1,541,979	66,242		1,608,221
Insurance	541,443	22,846		564,289
Tax Certiorari	1,090,368	46,008		1,136,376
Capital Reserve	3,394,185	144,699		3,538,884
Repair Reserve	322,428	13,129		335,557
Total General Fund Restricted	<u>\$ 11,408,102</u>	<u>\$ 720,229</u>	<u>\$</u>	<u>\$ 12,128,331</u>

**WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

(b) The following is the disaggregation of the fund balance that is reported in summary on the Governmental Fund's Balance Sheet at June 30, 2025:

	General	School Lunch	Miscellaneous Special Revenue	Debt Service	Capital	Total
Nonspendable	\$	\$ 37,931	\$	\$	\$	\$ 37,931
Restricted						
Workers' Compensation Reserve	282,046					282,046
Unemployment Insurance Reserve	244,544					244,544
Employees' Retirement Contribution Reserve	1,888,516					1,888,516
Teachers' Retirement Contribution Reserve	1,865,292					1,865,292
Employee Benefit Accrued Liability Reserve	664,606					664,606
Property Loss Reserve	1,608,221					1,608,221
Insurance Reserve	564,289					564,289
Tax Certiorari Reserve	1,136,376					1,136,376
Capital Reserve	3,538,884					3,538,884
Repair Reserve	335,557					335,557
Scholarships and Donations			276,932			276,932
Debt Service				945,552		945,552
Total Restricted	12,128,331	733,039	276,932	945,552	(9,231,377)	13,350,815
Assigned						
General Support	94,008					94,008
Instruction	456,653					456,653
Pupil Transportation	65,570					65,570
School Lunch		733,039				733,039
Appropriated for Subsequent Year's Budget	4,665,000					4,665,000
Total Assigned	5,281,231	733,039				6,014,270
Unassigned (Deficit)	3,809,667				(9,231,377)	(5,421,710)
Total Fund Balances (Deficit)	\$ 21,219,229	\$ 770,970	\$ 276,932	\$ 945,552	\$ (9,231,377)	\$ 13,981,306

14. TAX ABATEMENTS

The District is subject to tax abatements that are granted by the Oneida County Industrial Development Agency (OCIDA). Article 18-A of the New York State Municipal Law, "New York Industrial Development Agency Act" was enacted to provide for the creation of Industrial Development Agencies (IDA's) to facilitate economic development in specific localities, and delineate their powers and status as public benefit corporation. The legislation established the power of New York IDA's, including the authority to grant tax abatements and enter into agreements to require payment in lieu of taxes. Each IDA must adopt and follow a tax exemption policy with input from the effected taxing jurisdictions, however once created the IDA can independently grant abatements in conformity with their policy. The OCIDA enters into agreements to abate property tax for the purpose of increasing or retaining employment in the County.

Property abatements may be partially offset by an agreement that requires payments in lieu of taxes. These agreements specify the annual amount to be remitted by the property owner and are allocated to the effected jurisdiction based on the proportion of taxes abated. The District has chosen to disclose information about its tax abatement by purpose. At June 30, 2025, there are no amounts receivable from OCIDA.

Abatement agreements of OCIDA resulted in a revenue impact to the District for the year ended June 30, 2025 as follows:

Purpose	Gross Tax Amounts	Payments in Lieu of Taxes	Net Revenue Reduction
Economic Development and Job Creation	\$2,463,793	\$359,044	\$2,104,749

**WHITESBORO CENTRAL SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
For the Year Ended June 30, 2025**

15. DEFICIT FUND BALANCE

The Capital Fund had a deficit fund balance at June 30, 2025 of \$9,231,377. The deficit is due to the current capital project being funded with a short-term bond anticipation note. The deficit will be eliminated when the note is either repaid with current appropriations or refinanced with long-term debt.

16. NET POSITION DEFICIT- DISTRICT WIDE

The District-wide Net Position had total net position deficit of \$72,143,741, and an unrestricted portion deficit of \$133,211,038. The deficit is primarily the result of GASB Statement No. 75, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, which required the recognition of an unfunded liability of \$144,622,426 at June 30, 2025. Since New York State Laws provide no mechanism for funding the liability, the subsequent accruals are expected to increase the deficit in subsequent years.

17. RESTATEMENT OF BEGINNING NET POSITION

As the result of implementing GASB Statement No. 101, *Compensated Absences*, the District has restated the beginning net position in the Statement of Net Position of July 1, 2024, to reflect the additional liability for compensated absences required by this implementation. Additionally, there was a correction of an error related to compensated absences in the general fund.

	<u>General Fund</u>	<u>Government-Wide</u>
Net Position (Deficit) Beginning of Year, As Previously Stated	\$ 20,138,085	\$ (63,972,831)
Increase in Compensated Absences Liability as a result of GASB Statement No. 101 Implementation:		(7,602,358)
Correction of an Error- Compensated Absences	236,679	
Net Position (Deficit) Beginning of Year, As Restated	<u>\$ 20,374,764</u>	<u>\$ (71,575,189)</u>

18. CHANGE IN ACCOUNTING ESTIMATE

Effective July 1, 2024, the District implemented a revised policy for the availability period for the recognition of revenue from sixty days to ninety days. The revised policy was implemented on a prospective basis with fiscal year ended June 30, 2025, being the first year of implementation. For the year ended June 30, 2025, this resulted in an increase in the recognition of State Aid by \$2,258,653. The change in availability is the result of a revaluation of the prior policy to better reflect the availability of State Aid used to fund current expenditures and to conform to general industry practices.

WHITESBORO CENTRAL SCHOOL DISTRICT
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - GENERAL FUND
For the Year Ended June 30, 2025

	Original Budget	Final Budget	Actual		Final Budget Variance With Actual
Revenues					
Local Sources					
Real Property Taxes	\$ 35,713,151	\$ 35,713,151	\$ 32,018,127		\$ (3,695,024)
Other Real Property Tax Items (Including STAR)	376,669	376,669	4,048,950		3,672,281
Charges for Services	44,000	44,000	18,261		(25,739)
Use of Money and Property	360,018	360,018	1,328,820		968,802
Sale of Property and Compensation for Loss	8,000	8,000	77,960		69,960
Miscellaneous	1,240,500	1,240,500	886,465		(354,035)
State Aid	41,483,278	41,483,278	43,679,711		2,196,433
Federal Aid	200,000	200,000	452,515		252,515
Total Revenues	<u>79,425,616</u>	<u>79,425,616</u>	<u>82,510,809</u>		<u>3,085,193</u>
Other Financing Sources					
Appropriated Fund Balance	5,411,275	5,411,275			(5,411,275)
Total Revenues and Other Financing Sources	<u>\$ 84,836,891</u>	<u>\$ 84,836,891</u>	<u>82,510,809</u>		<u>\$ (2,326,082)</u>
	Original Budget	Final Budget	Actual	Year-End Encumbrances	Final Budget Variance With Actual and Encumbrances
Expenditures					
General Support					
Board of Education	\$ 72,423	\$ 82,055	79,244	\$ 789	\$ 2,022
Central Administration	308,781	384,592	384,186		406
Finance	791,178	761,643	747,036		14,607
Staff	838,001	833,401	805,222	7,492	20,687
Central Services	5,539,159	5,529,177	5,275,407	85,727	168,043
Special Items	1,237,886	1,256,686	1,241,996		14,690
Total General Support	<u>8,787,428</u>	<u>8,847,554</u>	<u>8,533,091</u>	<u>94,008</u>	<u>220,455</u>
Instruction					
Instruction, Administration, and Improvement	2,322,220	2,347,231	2,272,657	7,714	66,860
Teaching - Regular School	21,127,779	21,746,581	21,446,026	64,491	236,064
Programs for Children With Special Needs	12,766,258	12,048,458	11,799,169	152,007	97,282
Occupational Education	1,239,343	1,546,943	1,546,906		37
Teaching - Special School	217,111	217,111	202,267		14,844
Instructional Media	2,585,102	2,441,302	2,215,371	114,150	111,781
Pupil Services	3,084,870	3,198,963	2,812,720	118,291	267,952
Total Instruction	<u>43,342,683</u>	<u>43,546,589</u>	<u>42,295,116</u>	<u>456,653</u>	<u>794,820</u>
Pupil Transportation	4,242,762	4,517,762	3,847,811	65,570	604,381
Employee Benefits	19,503,455	18,617,405	18,288,175		329,230
Debt Service - Principal	6,548,316	6,729,401	6,609,401		120,000
Debt Service - Interest	2,297,247	2,463,180	1,992,555		470,625
Total Expenditures	<u>84,721,891</u>	<u>84,721,891</u>	<u>81,566,149</u>	<u>616,231</u>	<u>2,539,511</u>
Other Financing Uses					
Transfers to Other Funds	115,000	115,000	100,195		14,805
Total Expenditures and Other Financing Uses	<u>\$ 84,836,891</u>	<u>\$ 84,836,891</u>	<u>81,666,344</u>	<u>\$ 616,231</u>	<u>\$ 2,554,316</u>
Net Change in Fund Balance			844,465		
Fund Balance - Beginning of Year (Restated)			<u>20,374,764</u>		
Fund Balance - End of Year			<u>\$ 21,219,229</u>		

Notes to Required Supplementary Information:

The School District administration prepares a proposed budget for approval by the Board of Education for the General Fund, the only fund with a legally adopted budget.

The budget is adopted annually on a basis consistent with GAAP. Appropriations authorized for the year are increased by the amount of encumbrances carried forward from the prior year.

WHITESBORO CENTRAL SCHOOL DISTRICT
SCHEDULES OF FUNDING PROGRESS OF OTHER POSTEMPLOYMENT BENEFITS
For the Year Ended June 30, 2025

	2025	2024	2023	2022	2021	2020	2019	2018 *
Measurement Date	7/1/2024	7/1/2023	7/1/2022	7/1/2021	7/1/2020	7/1/2019	7/1/2018	7/1/2017
Total OPEB Liability								
Service cost	\$ 3,944,331	\$ 4,180,199	\$ 5,062,866	\$ 5,129,390	\$ 3,330,589	\$ 3,332,271	\$ 3,446,116	\$ 4,475,435
Interest on Total OPEB Liability	5,376,777	5,116,157	3,522,806	3,482,473	4,528,167	4,789,577	4,608,315	4,047,343
Change in assumptions and other inputs	(5,964,799)	(2,598,974)	(14,653,341)	1,945,852	25,421,056	362,733	(1,140,399)	(18,709,208)
Change in Benefit Terms	3,186,715		366,257				4,778,723	
Differences between expected and actual experience	(3,385,221)		(9,942,957)		(3,559,649)		(12,536,245)	
Benefit payments	(3,800,035)	(3,553,457)	(3,578,314)	(3,325,756)	(3,308,658)	(3,069,288)	(2,868,993)	(2,705,996)
Net change in total OPEB Liability	(642,232)	3,143,925	(19,222,683)	7,231,959	26,411,505	5,415,293	(3,712,483)	(12,892,426)
Total OPEB Liability - Beginning	145,264,658	142,120,733	161,343,416	154,111,457	127,699,952	122,284,659	125,997,142	138,889,568
Total OPEB Liability - Ending	\$ 144,622,426	\$ 145,264,658	\$ 142,120,733	\$ 161,343,416	\$ 154,111,457	\$ 127,699,952	\$ 122,284,659	\$ 125,997,142
Covered payroll	\$ 32,652,604	\$ 30,974,796	\$ 30,974,796	\$ 29,684,401	\$ 29,095,975	\$ 25,075,873	\$ 17,918,651	\$ 20,886,428
Total OPEB Liability as a percentage of covered payroll	443%	469%	459%	544%	530%	509%	682%	603%

* 10 years of historical information will not be available upon implementation. An additional year of historical information will be added each year subsequent to the year of implementation until 10 years of historical data is available.

Notes to Required Supplementary Information:

The District does not have net assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 to pay OPEB benefits. The District currently contributes enough money to the plan to satisfy current obligations on a pay-as-you-go basis.

Actuarial Assumptions -

The actuarial methods and assumptions used to calculate the total OPEB liability are described in Note 10 to the financial statements.

Changes to Assumptions -

Changes of assumptions and other inputs reflect a change in the discount rate from 3.65% in July 1, 2023 to 3.93% percent in July 1, 2024.

**WHITESBORO CENTRAL SCHOOL DISTRICT
SCHEDULES OF DISTRICT CONTRIBUTIONS
For the Year Ended June 30, 2025**

ERS Pension Plan Last 10 Fiscal Years										
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually Required Contribution	\$ 1,106,914	\$ 862,239	\$ 742,155	\$ 977,505	\$ 875,658	\$ 839,936	\$ 826,899	\$ 799,287	\$ 792,584	\$ 862,099
Contributions in Relation to the Contractually Required Contribution	<u>\$ 1,106,914</u>	<u>\$ 862,239</u>	<u>\$ 742,155</u>	<u>\$ 977,505</u>	<u>\$ 875,658</u>	<u>\$ 839,936</u>	<u>\$ 826,899</u>	<u>\$ 799,287</u>	<u>\$ 792,584</u>	<u>\$ 862,099</u>
Contribution Deficiency (Excess)	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>
School District's Covered-ERS Employee Payroll	\$ 7,523,735	\$ 7,286,136	\$ 6,636,701	\$ 6,045,410	\$ 6,050,626	\$ 5,794,599	\$ 5,613,734	\$ 5,348,893	\$ 5,185,233	\$ 4,914,397
Contributions as a Percentage of Covered-Employee Payroll	14.71%	11.83%	11.18%	16.17%	14.47%	14.50%	14.73%	14.94%	15.29%	17.54%
TRS Pension Plan Last 10 Fiscal Years										
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually Required Contribution	\$ 2,686,523	\$ 2,573,855	\$ 2,656,776	\$ 2,416,782	\$ 2,246,472	\$ 2,089,059	\$ 2,421,596	\$ 2,277,554	\$ 2,552,862	\$ 2,820,261
Contributions in Relation to the Contractually Required Contribution	<u>\$ 2,686,523</u>	<u>\$ 2,573,855</u>	<u>\$ 2,656,776</u>	<u>\$ 2,416,782</u>	<u>\$ 2,246,472</u>	<u>\$ 2,089,059</u>	<u>\$ 2,421,596</u>	<u>\$ 2,277,554</u>	<u>\$ 2,552,862</u>	<u>\$ 2,820,261</u>
Contribution Deficiency (Excess)	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>	<u>\$ _____</u>
School District's Covered-TRS Employee Payroll	\$ 26,572,928	\$ 26,371,465	\$ 25,819,009	\$ 24,661,041	\$ 23,572,634	\$ 23,578,544	\$ 22,802,222	\$ 23,240,347	\$ 21,782,099	\$ 21,268,937
Contributions as a Percentage of Covered-Employee Payroll	10.11%	9.76%	10.29%	9.80%	9.53%	8.86%	10.62%	9.80%	11.72%	13.26%

WHITESBORO CENTRAL SCHOOL DISTRICT
SCHEDULES OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION (ASSET) LIABILITY
For the Year Ended June 30, 2025

ERS Pension Plan										
Last 10 Fiscal Years										
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
District's proportion of net pension (asset) liability	0.0183716%	0.0190875%	0.0191959%	0.017811%	0.017276%	0.018286%	0.018527%	0.018472%	0.018440%	0.017969%
District's proportionate share of the net pension (asset) liability	\$ 3,149,950	\$ 2,810,449	\$ 4,116,379	\$ (1,455,986)	\$ 17,202	\$ 4,842,304	\$ 1,312,725	\$ 596,161	\$ 1,732,658	\$ 2,884,052
District's covered-employee payroll	\$ 7,523,735	\$ 7,286,136	\$ 6,636,701	\$ 6,045,410	\$ 6,050,626	\$ 5,794,599	\$ 5,613,734	\$ 5,348,893	\$ 5,185,233	\$ 4,914,397
District's proportionate share of the net pension (asset) liability as a percentage of its covered-employee payroll	41.87%	38.57%	62.02%	(24.08%)	00.28%	83.57%	23.38%	11.15%	33.42%	58.69%
Plan fiduciary net position as a percentage of total pension liability	93.08%	93.88%	90.78%	103.65%	99.95%	86.39%	96.27%	98.24%	94.7%	90.7%

TRS Pension Plan										
Last 10 Fiscal Years										
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
District's proportion of net pension (asset) liability	0.138117%	0.139795%	0.139172%	0.138881%	0.138917%	0.136741%	0.135875%	0.137455%	0.137832%	0.138503%
District's proportionate share of the net pension (asset) liability	\$ (4,120,877)	\$ 1,598,680	\$ 2,670,565	\$ (24,066,825)	\$ 3,838,640	\$ (3,552,539)	\$ (2,456,972)	\$ (1,044,795)	\$ 1,476,243	\$ (14,386,049)
District's covered-employee payroll	\$ 26,572,928	\$ 26,371,465	\$ 25,819,009	\$ 24,661,041	\$ 23,572,634	\$ 23,578,544	\$ 22,802,222	\$ 23,240,347	\$ 21,782,099	\$ 21,268,937
District's proportionate share of the net pension (asset) liability as a percentage of its covered-employee payroll	(15.51%)	6.06%	10.34%	(97.59%)	16.28%	(15.07%)	(10.78%)	(4.50%)	6.78%	(67.64%)
Plan fiduciary net position as a percentage of total pension liability	102.10%	99.20%	98.60%	113.20%	97.80%	102.20%	101.53%	100.66%	99.01%	110.46%

WHITESBORO CENTRAL SCHOOL DISTRICT
SCHEDULES OF CHANGE FROM ORIGINAL BUDGET TO REVISED BUDGET
AND REAL PROPERTY TAX LIMIT - GENERAL FUND
For the Year Ended June 30, 2025

Change from Adopted Budget to Revised Budget

Adopted Budget		\$ 84,090,616
Add: Prior Year's Encumbrances		746,275
Original Budget		\$ 84,836,891
Final Budget		\$ 84,836,891

Section 1318 of Real Property Tax Law Limit Calculation

2025-26 Voter-Approved Expenditure Budget		\$ 88,638,908
Maximum Allowed (4% of 2025-26 budget)		\$ 3,545,556
General Fund - Fund Balance Subject to Section 1318 of Real Property Tax Law :		
Unrestricted Fund Balance:		
Assigned Fund Balance	\$ 5,281,231	
Unassigned Fund Balance	3,809,667	
Total Unrestricted Fund Balance		9,090,898
Less:		
Appropriated Fund Balance	4,665,000	
Encumbrances Included in Assigned Fund Balance	616,231	
Total adjustments		5,281,231
General Fund's Fund Balance Subject to Section 1318 of Real Property Tax Law		\$ 3,809,667
Actual Percentage		4.30%

WHITESBORO CENTRAL SCHOOL DISTRICT
SCHEDULE OF PROJECT EXPENDITURES - CAPITAL PROJECTS FUND
For the Year Ended June 30, 2025

PROJECT TITLE	Original Authorization	Revised Authorization	Expenditures			Unexpended Balance	Methods of Financing				Fund Balance (Deficit) June 30, 2025
			Prior Years	Current Year	Total		Proceeds of Obligations	Federal and State Aid	Local Sources	Total	
2014 Capital Project	\$ 30,678,027	\$ 30,678,027	\$ 30,448,647	\$	\$ 30,448,647	\$ 229,380	\$ 25,070,000	\$	\$ 5,274,303	\$ 30,344,303	(104,344)
2019-20 Capital Project	100,000	100,000	102,149		102,149	(2,149)			100,000	100,000	(2,149)
2019-20 District Wide	20,304,450	20,304,450	20,285,392		20,285,392	19,058	16,780,000		3,524,450	20,304,450	19,058
2020-21 Capital Project	100,000	100,000	89,468		89,468	10,532			100,000	100,000	10,532
2021-22 Capital Project	100,000	100,000	101,051		101,051	(1,051)			100,000	100,000	(1,051)
2022-23 Capital Project	100,000	100,000				100,000			100,000	100,000	100,000
2023-24 Capital Project	100,000	100,000		18,162	18,162	81,838			100,000	100,000	81,838
2024-25 Capital Project	100,000	100,000				100,000			100,000	100,000	100,000
2023 Capital Project	26,000,000	26,000,000	1,070,990	6,143,182	7,214,172	18,785,828	260,000		660,100	920,100	(6,294,072)
Safety and Security	1,500,000	1,500,000	1,593,445	15,441	1,608,886	(108,886)			1,500,000	1,500,000	(108,886)
Smart Schools Bonds	<u>2,455,359</u>	<u>2,455,359</u>	<u>2,225,624</u>		<u>2,225,624</u>	<u>229,735</u>		<u>2,225,081</u>		<u>2,225,081</u>	<u>(543)</u>
Total Capital Projects	<u>81,537,836</u>	<u>81,537,836</u>	<u>55,916,766</u>	<u>6,176,785</u>	<u>62,093,551</u>	<u>19,444,285</u>	<u>42,110,000</u>	<u>2,225,081</u>	<u>11,558,853</u>	<u>55,893,934</u>	<u>(6,199,617)</u>
Buses 2015-16	428,999	428,999	445,479		445,479	(16,480)			445,479	445,479	
Buses 2016-17	480,505	480,505	479,725		479,725	780			471,505	471,505	(8,220)
Buses 2017-18	419,597	419,597	419,597		419,597				385,000	385,000	(34,597)
Buses 2018-19	510,000	510,000	508,134		508,134	1,866			491,635	491,635	(16,499)
Buses 2019-20	650,974	650,974	650,974		650,974				645,974	645,974	(5,000)
Buses 2020-21	689,000	689,000	687,594		687,594	1,406			532,590	532,590	(155,004)
Buses 2021-22	723,000	723,000	715,596		715,596	7,404			415,596	415,596	(300,000)
Buses 2022-23	722,500	722,500	722,153		722,153	347			287,500	287,500	(434,653)
Buses 2023-24	1,038,316	1,038,316	1,022,913		1,022,913	15,403			233,316	233,316	(789,597)
Buses 2024-25	<u>1,494,766</u>	<u>1,494,766</u>		<u>1,288,190</u>	<u>1,288,190</u>	<u>206,576</u>					<u>(1,288,190)</u>
Total Buses	<u>7,157,657</u>	<u>7,157,657</u>	<u>5,652,165</u>	<u>1,288,190</u>	<u>6,940,355</u>	<u>217,302</u>			<u>3,908,595</u>	<u>3,908,595</u>	<u>(3,031,760)</u>
Totals	<u>\$ 88,695,493</u>	<u>\$ 88,695,493</u>	<u>\$ 61,568,931</u>	<u>\$ 7,464,975</u>	<u>\$ 69,033,906</u>	<u>\$ 19,661,587</u>	<u>\$ 42,110,000</u>	<u>\$ 2,225,081</u>	<u>\$ 15,467,448</u>	<u>\$ 59,802,529</u>	<u>\$ (9,231,377)</u>

WHITESBORO CENTRAL SCHOOL DISTRICT
NET INVESTMENT IN CAPITAL ASSETS
For the Year Ended June 30, 2025

Capital Assets, Net	\$ 108,272,254
Right to Use Leased Assets, Net	521,398
	<u>108,793,652</u>
Add:	
Capital Fund Restricted Cash	16,214,538
Unamortized Deferred Charge on Refunding of Debt	77,296
Net Additions	<u>16,291,834</u>
Deduct:	
Serial Bonds Payable	32,105,000
Unamortized Premium	2,427,654
Bond Anticipation Notes	26,354,350
Lease Liability	267,462
Net Deductions	<u>61,154,466</u>
Net Investment in Capital Assets	<u>\$ 63,931,020</u>

D'Arcangelo & Co., LLP
Certified Public Accountants & Consultants

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315-336-9220 Fax: 315-336-0836

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Board of Education
Whitesboro Central School District

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Whitesboro Central School District, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Whitesboro Central School District's basic financial statements, and have issued our report thereon dated November 4, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Whitesboro Central School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Whitesboro Central School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Whitesboro Central School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the school district's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Whitesboro Central School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the school district's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the school district's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

D'Arcangelo + Co., LLP

November 4, 2025

Rome, New York