

APPLETON AREA SCHOOL DISTRICT

**FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION**

YEAR ENDED JUNE 30, 2025



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INDEPENDENT AUDITORS' REPORT

Board of Education
Appleton Area School District
Appleton, Wisconsin

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Appleton Area School District, Appleton, Wisconsin (the District) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2025, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

Prior Period Classification Error

As described in Note 3.E., the District corrected an error due to not accounting for right-to-use lease assets and related lease liabilities in previous years financial statements. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, and the schedules relating to pensions and other postemployment benefits be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining nonmajor governmental fund financial statements and the schedule of charter school authorizer costs (the supplementary information) are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2025, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



CliftonLarsonAllen LLP

Green Bay, Wisconsin
December 10, 2025

MANAGEMENT'S DISCUSSION AND ANALYSIS

**APPLETON AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

The management of the Appleton Area School District offers readers of the district's basic financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2025. Readers should consider the information presented in the Management Discussion and Analysis in conjunction with the basic financial statements and the notes to the financial statements, which follow this narrative.

Financial Highlights

- The 2024-2025 fiscal year finished with an overall deficit of approximately \$14.2 million in the general fund. This includes costs for self-funded health care, an increase in staffing and compensation, and the balance of the purchases for the new reading curriculum (ELA materials and teacher training). A new reading curriculum was approved in spring 2024 and purchases began soon after. The new curriculum is on the State's approved list of reading instructional materials, so there is a potential for some of these costs to be reimbursed in the future.
- Fund Balance in the general fund at 6/30/2025 was \$35,629,116 with \$34,598,536 Restricted or Assigned and \$1,030,580 Unassigned.
- With funding from the 2022 referendum staffing was increased for the move of 6th graders to the MS and STEM classes at the Elementary.
- The District issued the third and final \$25 million of the approved referendum debt in 2024-25. Outstanding debt at the end of 2024-2025 was \$95,525,000.

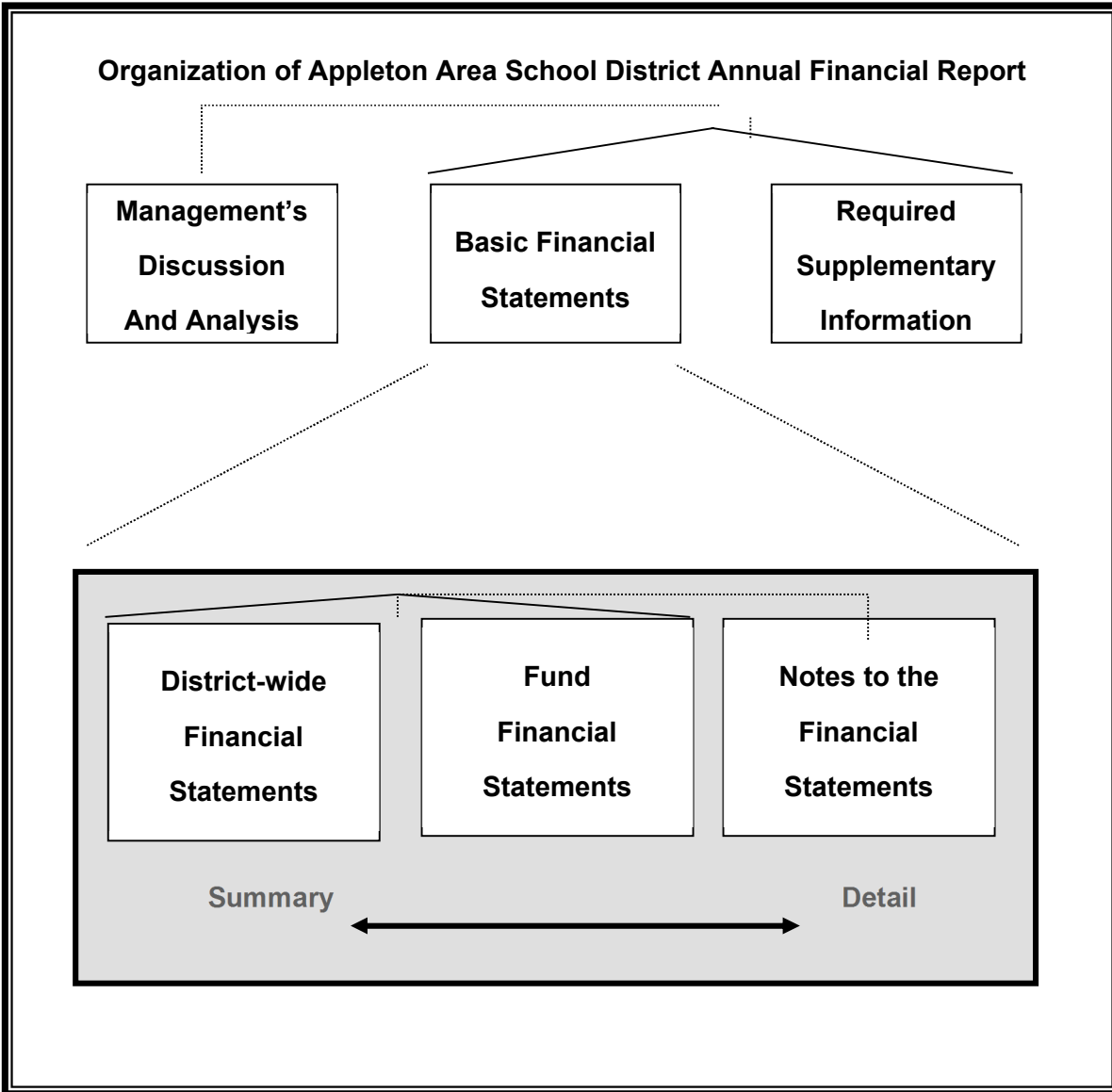
Overview of the Financial Statements

This annual report consists of three parts: Management's Discussion and Analysis, the Basic Financial Statements, and Required Supplementary Information. The basic financial statements include two types of statements that present different financial perspectives of the District:

- The first two statements are district-wide financial statements that provide both short-term and long-term information about the district's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the district, reporting the district's operations in more detail than district-wide statements.
- The governmental funds statements tell how basic services such as regular and special education were financed in the short-term as well as what remains for future spending.
- Fiduciary funds statements provide information about the financial relationships in which the district acts solely as a trustee or agent for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the district's budget for the year. The following chart shows how the parts of this annual report are arranged and relate to one another.

APPLETON AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025



**APPLETON AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

District-Wide Statements

The district-wide statements report information about the district as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the district's assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when the related cash is received or paid.

- The district-wide statements report the district's net position and how it has changed. Governmental activities are financed mostly with property taxes and state formula aid. The net position, which is the difference between district assets and deferred outflows of resources compared to liabilities and deferred inflows, is one way to measure the districts' financial position.
- Over time, increases or decreases in the district's net position are an indicator of whether its financial position is improving or declining, respectively.
- To assess the districts overall financial position, you also need to consider additional nonfinancial factors such as changes in the property tax base and condition of school district facilities.

Fund Financial Statements

The fund financial statements provide more detailed information about the district's funds, focusing on its most significant or "major" funds, not the district as a whole. Funds are accounting devices the district uses to keep track of specific sources of funding and spending on programs:

- Some funds are required by state law and by bond covenants.
- The district establishes other funds to control and manage money for particular purposes (such as repaying its long-term debts) or to show that it is properly using certain revenues (such as federal grants).

The district has two kinds of funds:

Governmental funds: Most of the district's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the district's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them.

**APPLETON AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

Fiduciary funds: The district is the trustee, or fiduciary, for assets that belong to others, such as the scholarship fund. The district is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The district excludes these activities from the district-wide financial statements because it cannot use these assets to finance its operations.

Major Features of the District-Wide and Fund Financial Statements			
	District-wide Statements	Fund Financial Statements	
		Governmental Funds	Fiduciary Funds
Scope	Entire district (except fiduciary funds)	The activities of the district that are not proprietary or fiduciary, such as special education and building maintenance	Instances in which the district administers resources on behalf of someone else, such as scholarship programs and student activities monies
Required Financial Statements	<ul style="list-style-type: none"> • Statement of net position • Statement of activities 	<ul style="list-style-type: none"> • Balance Sheet • Statement of revenues, expenditures, and changes in fund balances 	<ul style="list-style-type: none"> • Statement of fiduciary net position • Statement of changes in fiduciary net position
Accounting Basis and Measurement Focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus
Type of Asset/Liability Information	All assets and liabilities, both financial and capital, short-term and long-term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of Inflow/Out flow Information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	ALL ADDITIONS AND DEDUCTIONS DURING THE YEAR, REGARDLESS OF WHEN CASH IS RECEIVED OR PAID

**APPLETON AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

Correction of an Error in Previously Issued Financial Statements: During fiscal year 2025, the District determined that right-to-use assets and related lease liabilities for machinery and equipment in the prior year were not reported. Therefore, right-to-use capital assets, net of accumulated amortization, was understated by \$4,806,457 for the year ended June 30, 2024 and lease liabilities was understated by \$4,414,249. In addition, in the fund statements, other financing sources for proceeds from right-to-use lease and central services expenditures were understated by \$4,414,249 for the year ended June 30, 2024. Prior period financial statements within this management's discussion and analysis have been restated for this correction of an error. The effect of correcting that error on the financial statement line items it affected are shown in the table below.

	June 30, 2024 As Previously Reported	Error Correction	June 30, 2024 As Adjusted
Condensed Statement of Net Position			
Capital Assets	\$ 134,524,382	\$ 4,806,457	\$ 139,330,839
Long-Term Obligations	133,228,047	4,414,249	137,642,296
Net Position:			
Net Investment in Capital Assets	97,460,812	9,092,208	106,553,020
Unrestricted	28,495,664	(4,285,751)	24,209,913
Changes in Net Position from Operating Results			
Depreciation/Amortization - Unallocated	9,471,077	(392,208)	9,078,869
Increase (Decrease) in Net Position	(24,688,441)	392,208	(24,296,233)
Net Position, End of Year	159,546,443	392,208	159,938,651

**APPLETON AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

Governmental Activities

The District again used Fund balance to cover the deficit for the year. The continued good health of the district's finances will need to be addressed soon as it cannot continue to sustain deficits and pulling from its fund balance.

- The cost of all governmental activities this year was \$274,784,493.
- The users of the district's programs financed some of the cost. (6.8%).
- Certain programs were subsidized with grants and contributions from the federal and state governments (14.0%) of total budget was funded through grants.
- The remaining portion of governmental activities was financed with \$75,850,417 in property taxes and \$128,024,685 in state aid based on the statewide equalization aid formula and categorical aids.

Financial Analysis of the District's Funds

The financial status of the district is currently fair and is reflected in its general fund balance of \$35,629,116 which is 14.2% of general fund expenses for the year. The total fund balance of all governmental funds as of June 30, 2025 was \$85,972,023.

General Fund Budgetary Highlights

2024-2025 fiscal year included the following:

- Second year of the biennial State budget
 - Increase in revenue limit to \$11,404.33 per member
 - State aid and tax levy up from the prior year
- Increase in levy for private vouchers
- Interest income was down compared to the prior year, however, still very strong and the over budgeted amount
- Compensation and staffing increases totaling \$3.7 million including increases for referendum approved positions for the 6th grade move to Middle School and add elementary STEM teachers.
- Employee Health plan costs increase totaling \$3.3 million compared to the prior year

**APPLETON AREA SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

Capital Asset and Debt Administration

Capital Assets. By the end of the 2024-2025 fiscal year, the district had invested in a broad range of capital assets including land, buildings, athletic facilities, computer and audio-visual equipment, and other instructional or support equipment. (More detailed information about capital assets can be found in Note 2.B to the financial statements.) Total depreciation expense for the year for governmental activities was \$10,317,145, of which \$3,886,879 relates to amortization of right-to-use assets accounted for in accordance with GASB Statement 87.

**Figure A-3
Capital Assets**

	2025 Governmental Activities	2024 Governmental Activities
Construction Work in Progress	\$ 84,809,836	\$ 50,867,117
Land	7,840,341	7,840,341
Buildings and Improvements	199,488,784	162,489,490
Machinery and Equipment	17,233,556	15,005,424
Right-to-Use Assets (Implemented GASB 87 Effective July 1, 2021)	17,622,705	17,151,447
Accumulated Depreciation	(121,011,258)	(114,022,980)
Total	<u>\$ 205,983,964</u>	<u>\$ 139,330,839</u>

Long-Term Obligations

At year-end, the District had \$95,525,000 in general obligation bonds and notes as well as \$8,851,884 in lease liabilities, and \$10,254,739 in other long-term liabilities and retirement obligations outstanding. A total of \$14,853,246 in principal payments is due within one year. (More detailed information about the District's long-term liabilities are presented in Note 2.D to the financial statements.)

**Figure A-4
Outstanding Long-Term Obligations**

	2025 Total District	2024 Total District
General Obligation Debt	\$ 95,525,000	\$ 79,775,000
Lease Liabilities (Implemented GASB 87 Effective July 1, 2021)	8,851,884	9,484,708
Other	10,254,739	9,278,773
Total	<u>\$ 114,631,623</u>	<u>\$ 98,538,481</u>

Contacting the District's Financial Management

The financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Executive Director of Finance of the Appleton Area School District at 131 E. Washington Street, Suite 1A, Appleton, WI or by calling (920) 852-5305.

BASIC FINANCIAL STATEMENTS

**APPLETON AREA SCHOOL DISTRICT
STATEMENT OF NET POSITION
JUNE 30, 2025**

	<u>Governmental Activities</u>
ASSETS	
Cash and Investments	\$ 101,574,508
Receivables:	
Taxes	17,226,390
Accounts	766,794
Leases	197,234
Due from Other Governments	4,291,393
Capital Assets:	
Nondepreciable	92,650,177
Depreciable/Amortizable, Net	113,333,787
Total Assets	<u>330,040,283</u>
DEFERRED OUTFLOWS OF RESOURCES	
Loss on Advance Refunding	28,791
Pension Related Amounts	49,209,767
Other Postemployment Related Amounts	8,258,751
Total Deferred Outflows of Resources	<u>57,497,309</u>
LIABILITIES	
Accounts Payable	9,465,454
Accrued and Other Current Liabilities	22,280,358
Accrued Interest Payable	1,241,296
Deposits Payable	97,948
Health and Dental Claims Payable	6,043,281
Long-Term Obligations:	
Due in One Year	14,853,246
Due in More Than One Year	99,778,377
Due in One Year - Other Postemployment Benefits Liability	896,301
Due in More than One Year - Other Postemployment Benefits Liability	11,831,454
Net Pension Liability	25,823,463
Total Liabilities	<u>192,311,199</u>
DEFERRED INFLOWS OF RESOURCES	
Pension Related Amounts	27,575,118
Other Postemployment Related Amounts	11,238,741
Leases	197,234
Total Deferred Inflows of Resources	<u>39,011,093</u>
NET POSITION	
Net Investment in Capital Assets	99,458,779
Restricted:	
Special Projects and Activities	4,519,952
Food Service	5,652,866
Community Service	439,163
Debt Service	7,890,981
Capital Projects	18,805,052
Unrestricted	19,448,507
Total Net Position	<u><u>\$ 156,215,300</u></u>

See accompanying Notes to Basic Financial Statements.

**APPLETON AREA SCHOOL DISTRICT
STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2025**

Functions/Programs	Expenses	Program Revenues		Net (Expense)
		Charges for Services	Operating Grants and Contributions	Revenue and Changes in Net Position
				Total
GOVERNMENTAL ACTIVITIES				
Instruction	\$ 141,886,307	\$ 18,563,666	\$ 19,798,349	\$ (103,524,292)
Support Services	94,838,139	11,044	16,940,593	(77,886,502)
Community Services	2,737,470	6,700	-	(2,730,770)
Nonprogram	21,446,525	-	1,578,467	(19,868,058)
Interest and Fiscal Charges	3,558,907	-	-	(3,558,907)
Depreciation/Amortization - Unallocated	9,924,937	-	-	(9,924,937)
Total Governmental Activities	\$ 274,392,285	\$ 18,581,410	\$ 38,317,409	(217,493,466)
GENERAL REVENUES				
Property Taxes				75,849,171
Other Taxes				1,246
State and Federal Aids Not Restricted to Specific Functions				128,024,685
Interest and Investment Earnings				4,968,165
Gain on Disposal of Capital Assets				7,556
Gifts and Donations				3,529,486
Miscellaneous				1,782,014
Total General Revenues				214,162,323
CHANGE IN NET POSITION				(3,331,143)
Net Position - Beginning of Year				159,546,443
NET POSITION - END OF YEAR				\$ 156,215,300

See accompanying Notes to Basic Financial Statements.

**APPLETON AREA SCHOOL DISTRICT
BALANCE SHEET – GOVERNMENTAL FUNDS
JUNE 30, 2025**

	General	Referendum Debt Service	Capital Projects	Other Governmental Funds	Total
ASSETS					
Cash and Investments	\$ 56,995,469	\$ 9,134,728	\$ 29,695,255	\$ 5,749,056	\$ 101,574,508
Receivables:					
Taxes	17,226,390	-	-	-	17,226,390
Accounts	610,918	-	7,739	148,137	766,794
Leases	197,234	-	-	-	197,234
Due from Other Funds	-	-	-	17,292,569	17,292,569
Due from Other Governments	4,036,642	-	-	254,751	4,291,393
	<u>\$ 79,066,653</u>	<u>\$ 9,134,728</u>	<u>\$ 29,702,994</u>	<u>\$ 23,444,513</u>	<u>\$ 141,348,888</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES					
LIABILITIES					
Accounts Payable	\$ 2,131,123	\$ -	\$ 6,146,287	\$ 1,188,044	\$ 9,465,454
Accrued and Other Current Liabilities	22,265,250	-	-	15,108	22,280,358
Due to Other Funds	12,800,628	2,451	3,199,247	1,290,243	17,292,569
Deposits Payable	-	-	-	97,948	97,948
Health and Dental Claims Payable	6,043,281	-	-	-	6,043,281
Total Liabilities	<u>43,240,303</u>	<u>2,451</u>	<u>9,345,534</u>	<u>2,591,343</u>	<u>55,179,631</u>
DEFERRED INFLOWS OF RESOURCES					
Leases	197,234	-	-	-	197,234
FUND BALANCES					
Nonspendable	-	-	-	34,345	34,345
Restricted	6,240	9,132,277	20,357,460	20,818,825	50,314,802
Assigned	32,830,102	-	-	-	32,830,102
Unassigned	2,792,774	-	-	-	2,792,774
Total Fund Balances	<u>35,629,116</u>	<u>9,132,277</u>	<u>20,357,460</u>	<u>20,853,170</u>	<u>85,972,023</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 79,066,653</u>	<u>\$ 9,134,728</u>	<u>\$ 29,702,994</u>	<u>\$ 23,444,513</u>	<u>\$ 141,348,888</u>

See accompanying Notes to Basic Financial Statements.

**APPLETON AREA SCHOOL DISTRICT
RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL
FUNDS TO THE STATEMENT OF NET POSITION
JUNE 30, 2025**

Total Fund Balances as Shown on Previous Page \$ 85,972,023

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds. 205,983,964

Some deferred outflows and inflows of resources reflect changes in long-term liabilities and are not reported in the funds.

Loss on Advance Refunding	28,791
Deferred Outflows Related to Pensions	49,209,767
Deferred Inflows Related to Pensions	(27,575,118)
Deferred Outflows Related to Other Postemployment Benefits	8,258,751
Deferred Inflows Related to Other Postemployment Benefits	(11,238,741)

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds:

Bonds and Notes Payable	(99,306,425)
Lease Liability	(5,070,459)
Premium on Debt	(9,528,336)
Compensated Absences	(726,403)
Other Postemployment Benefits Liability	(12,727,755)
Net Pension Liability	(25,823,463)
Accrued Interest on Long-Term Obligations	(1,241,296)

Net Position of Governmental Activities as Reported on the Statement of Net Position \$ 156,215,300

**APPLETON AREA SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES – GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2025**

	General	Referendum Debt Service	Capital Projects	Other Governmental Funds	Total
REVENUES					
Property Taxes	\$ 55,702,526	\$ 14,848,891	\$ -	\$ 5,299,000	\$ 75,850,417
Other Local Sources	4,355,181	233,531	2,831,050	5,688,169	13,107,931
Interdistrict Sources	15,934,432	-	-	-	15,934,432
Intermediate Sources	44,498	-	-	-	44,498
State Sources	145,299,044	-	-	125,711	145,424,755
Federal Sources	11,606,710	-	-	6,949,744	18,556,454
Other Sources	1,158,065	-	-	786,786	1,944,851
Total Revenues	<u>234,100,456</u>	<u>15,082,422</u>	<u>2,831,050</u>	<u>18,849,410</u>	<u>270,863,338</u>
EXPENDITURES					
Instruction:					
Regular Instruction	81,286,330	-	1,396,492	261,047	82,943,869
Vocational Instruction	4,584,031	-	-	131,981	4,716,012
Special Education Instruction	33,104,093	-	-	-	33,104,093
Other Instruction	16,267,623	-	1,270,014	2,459,950	19,997,587
Total Instruction	<u>135,242,077</u>	<u>-</u>	<u>2,666,506</u>	<u>2,852,978</u>	<u>140,761,561</u>
Support Services:					
Pupil Services	18,067,341	-	-	85,783	18,153,124
Instructional Staff Services	14,754,265	-	37,984	62,446	14,854,695
General Administration Services	2,300,164	-	-	650	2,300,814
School Administration Services	11,791,230	-	5,370	1,080,135	12,876,735
Business Services	956,023	-	-	973	956,996
Operations and Maintenance of Plant	20,473,715	-	66,303,918	2,392,247	89,169,880
Pupil Transportation Services	7,909,351	-	-	100,558	8,009,909
Food Services	-	-	-	9,709,511	9,709,511
Central Services	5,954,931	-	-	49,639	6,004,570
Insurance	1,443,275	-	-	-	1,443,275
Other Support Services	6,534,706	-	-	38,539	6,573,245
Total Support Services	<u>90,185,001</u>	<u>-</u>	<u>66,347,272</u>	<u>13,520,481</u>	<u>170,052,754</u>
Debt Service:					
Principal	4,034,192	9,250,000	-	-	13,284,192
Interest and Fiscal Charges	787,970	3,921,891	-	-	4,709,861
Total Debt Service	<u>4,822,162</u>	<u>13,171,891</u>	<u>-</u>	<u>-</u>	<u>17,994,053</u>
Community Service	-	-	-	1,523,700	1,523,700
Nonprogram:					
General Tuition Payments	9,624,633	-	-	3,200	9,627,833
Special Education Tuition Payments	3,571,527	-	-	-	3,571,527
Adjustments and Refunds	48,516	-	-	-	48,516
Voucher Payments	8,191,863	-	-	-	8,191,863
Total Nonprogram	<u>21,436,539</u>	<u>-</u>	<u>-</u>	<u>3,200</u>	<u>21,439,739</u>
Total Expenditures	<u>251,685,779</u>	<u>13,171,891</u>	<u>69,013,778</u>	<u>17,900,359</u>	<u>351,771,807</u>
EXCESS OF REVENUES OVER EXPENDITURES	(17,585,323)	1,910,531	(66,182,728)	949,051	(80,908,469)
OTHER FINANCING SOURCES					
Long-Term Debt Issued	-	-	25,000,000	-	25,000,000
Proceeds from Right-to-Use Leases	3,401,368	-	-	-	3,401,368
Premium on Bonds Issued	-	2,379,121	-	-	2,379,121
Proceeds from Sale of Capital Assets	7,556	-	-	-	7,556
Total Other Financing Sources	<u>3,408,924</u>	<u>2,379,121</u>	<u>25,000,000</u>	<u>-</u>	<u>30,788,045</u>
NET CHANGES IN FUND BALANCES	(14,176,399)	4,289,652	(41,182,728)	949,051	(50,120,424)
Fund Balances - Beginning of Year	49,805,515	4,842,625	61,540,188	19,904,119	136,092,447
FUND BALANCES - END OF YEAR	<u>\$ 35,629,116</u>	<u>\$ 9,132,277</u>	<u>\$ 20,357,460</u>	<u>\$ 20,853,170</u>	<u>\$ 85,972,023</u>

See accompanying Notes to Basic Financial Statements.

**APPLETON AREA SCHOOL DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2025**

Net Change in Fund Balances as Shown on Previous Page \$ (50,120,424)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense.

Capital Assets Reported as Capital Outlay Reported in Governmental Fund Statements	81,401,428
Depreciation/Amortization Expense Reported in the Statement of Activities	(9,924,937)
Net Book Value of Disposals	(16,909)

Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.

Bonds Issued	(25,000,000)
Leases Issued	(7,815,617)
Premium on Bonds Issued	(2,379,121)
Principal Payments on Bonds	9,250,000
Principal Payments on Leases	4,034,192

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds:

Accrued Interest on Long-Term Debt	(184,214)
Amortization of Debt Premium and Loss on Advance Refunding	1,125,722
Compensated Absences	206,316
Net Pension Liability	417,188
Deferred Outflows of Resources Related to Pensions	(22,396,101)
Deferred Inflows of Resources Related to Pensions	18,201,059
Other Postemployment Benefits	135,409
Deferred Outflows of Resources Related to Other Postemployment Benefits	(1,094,563)
Deferred Inflows of Resources Related to Other Postemployment Benefits	<u>829,429</u>

Change in Net Position of Governmental Activities as Reported in the Statement of Activities	<u><u>\$ (3,331,143)</u></u>
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**APPLETON AREA SCHOOL DISTRICT
STATEMENT OF FIDUCIARY NET POSITION – PRIVATE PURPOSE TRUST FUND
JUNE 30, 2025**

	Scholarships
ASSETS	
Cash and Investments	\$ 314,199
Accounts Receivable	10,263
Total Assets	324,462
 LIABILITIES	
Due to Primary Government	12
 NET POSITION	
Nonspendable	272,372
Restricted for Scholarships	52,078
Total Net Position	\$ 324,450

See accompanying Notes to Basic Financial Statements.

**APPLETON AREA SCHOOL DISTRICT
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – PRIVATE PURPOSE TRUST FUND
YEAR ENDED JUNE 30, 2025**

	Scholarships
ADDITIONS	
Other Local Sources	\$ 5,400
Investment Earnings	3,343
Total Additions	8,743
 DEDUCTIONS	
Administrative Expenditures	8
 CHANGE IN NET POSITION	8,735
Net Position - Beginning of Year	315,715
 NET POSITION - END OF YEAR	\$ 324,450

See accompanying Notes to Basic Financial Statements.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Appleton Area School District, Appleton, Wisconsin (the District), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below:

A. Reporting Entity

The District is organized as a unified school district. The District, governed by an elected seven-member board, operates grades K through 12 and is comprised of all or parts of seven taxing districts. In accordance with GAAP, the basic financial statements are required to include the District and any separate component units that have a significant operational or financial relationship with the District. The District has not identified any component units that are required to be included in the basic financial statements in accordance with standards.

B. District-Wide and Fund Financial Statements

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the district-wide financial statements. Governmental funds include general, special revenue, debt service and capital projects funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

General Fund

This is the District's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. District-Wide and Fund Financial Statements (Continued)

Referendum Debt Service Fund

The Debt Service Fund is used to account for the accumulation of resources that are restricted, committed, or assigned for the payment of principal and interest on long-term obligations of governmental funds.

Capital Projects Fund

The Capital Projects Fund accounts for the acquisition and construction of the District's major capital facilities and equipment.

Additionally, the District reports the following fiduciary fund type:

- The *private purpose trust fund* is used to account for resources legally held in trust for scholarship awards. Only earnings on the invested resources may be used to support the scholarships.

C. Measurement Focus and Basis of Accounting

The district-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental Funds – Financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, including lease liabilities, as well as expenditures related to employee benefit programs (compensated absences) and claims and judgments, are recorded only when payment is due.

Property taxes are recognized as revenue in the fiscal year for which taxes have been levied. Tuition, grants, fees and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when the cash is received by the District.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources, as they are needed.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance

1. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date.

2. Property Taxes

The aggregate District tax levy is apportioned and certified in November of the current fiscal year for collection to comprising municipalities based on the immediate past October 1 full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes must be paid in full or in two or more installments with the first installment payable the subsequent January 31 and a final payment no later than the following July 31. On or before January 15, and by the 20th of each subsequent month thereafter, the District is paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20, the county treasurer makes full settlement to the District for any remaining balance.

Property taxes are recognized as revenue in the fiscal year levied as they are considered due as of January 1, the date from which interest and penalties accrue for nonpayment of a scheduled installment, and full receipt of the entire levy is assured within 60 days of fiscal year-end, meeting the availability criteria necessary for property tax revenue recognition by accounting principles generally accepted in the United States of America.

3. Accounts Receivable

Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements.

4. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" in the fund financial statements.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

7. Capital Assets

Capital assets, which include property, plant and equipment, are reported in the district-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or higher and an estimated useful life in excess of a year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the District are depreciated/amortized using the straight-line method over the following estimated useful lives:

Assets	Governmental Activities
Land Improvements	20 to 50 Years
Buildings and Improvements	20 to 50 Years
Machinery and Equipment	5 to 20 Years

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

8. Compensated Absences

The liability for compensated absences reported in the government-wide statements consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

9. Deferred Outflows/Inflows of Resources

Deferred outflows of resources are a consumption of net assets by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net assets by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

10. Long-Term Obligations

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

11. Pensions

Wisconsin Retirement System

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset),
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions,
- Pension Expense (Revenue).

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

11. Pensions (Continued)

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Supplemental Pension Plan

Qualifying teachers and administrators are provided with a supplemental pension. The supplemental pension is a single employer defined benefit plan administered by the District. For purposes of measuring the supplemental pension liability, related deferred outflows and inflows and pension expense, the District has used values provided by its actuary. Benefit payments are recognized when due and payable in accordance with the benefit terms.

12. Other Postemployment Benefits Other Than Pensions (OPEB)

Qualifying retired employees are provided with other postemployment benefits. The OPEB is a single-employer defined benefit plan administered by the District. For purposes of measuring the OPEB liability, related deferred outflows and inflows and OPEB expense, the District has used values provided by their actuary. Benefit payments are recognized when due and payable in accordance with the benefit terms.

13. Fund Balance and Net Position

Governmental Fund Financial Statements

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

Nonspendable Fund Balance. Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

13. Fund Balance and Net Position (Continued)

Restricted Fund Balance. Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.

Committed Fund Balance. Amounts that are constrained for specific purposes by action of the Board of Education. These constraints can only be removed or changed by the Board of Education using the same action that was used to create them.

Assigned Fund Balance. Amounts that are constrained for specific purposes by action of District management. The Board of Education has authorized a specific employee to assign fund balance. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned.

Unassigned Fund Balance. Amounts that are available for any purpose. Positive unassigned amounts are only reported in the General Fund.

The District has adopted a fund balance spend-down policy regarding the order in which fund balance will be utilized. Where applicable, the policy requires restricted funds to be spent first, followed by committed funds, and then assigned funds. Unassigned funds would be spent last.

District-Wide Statements

Equity is classified as net position and displayed in three components:

Net Investment in Capital Assets. Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

13. Fund Balance and Net Position (Continued)

Restricted Net Position. Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.

Unrestricted Net Position. Net position that is neither classified as restricted nor as net investment in capital assets.

E. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

NOTE 2 DETAILED NOTES ON ALL FUNDS

A. Cash and Investments

The debt service and capital project funds account for their transactions through separate and distinct bank and investment accounts as required by State Statutes. In addition, the fiduciary fund uses separate and distinct accounts. All other funds share in common bank and investment accounts.

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool. Investments in the private-purpose trust fund may be invested in other types of investments as authorized under Wisconsin Statute 881.01, "Uniform Prudent Investor Act."

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

The carrying amount of the District's cash and investments totaled \$101,888,707 on June 30, 2025 as summarized below:

Deposits with Financial Institutions	\$ 32,509,198
Investments:	
Wisconsin Investment Series Cooperative	69,379,509
Total	<u>\$ 101,888,707</u>

Reconciliation to the basic financial statements:

Government-Wide Statement of Net Position:	
Cash and Investments	\$ 101,574,508
Fiduciary Fund Statement of Net Position:	
Private Purpose Trust Fund	314,199
Total	<u>\$ 101,888,707</u>

Fair Value Measurements

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs. The District has U.S. Treasury Obligations of \$3,367,614 valued as level 1 at June 30, 2025. No other investments are subject to fair value at June 30, 2025.

Deposits and investments of the District are subject to various risks. Presented below is a discussion of the District's deposits and investments and the related risks.

Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The District does not have an additional custodial credit policy.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Custodial Credit Risk (Continued)

Deposits with financial institutions within the state of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the state of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Deposits with credit unions are insured by the National Credit Union Share Insurance Fund (NCUSIF) in the amount of \$250,000 per credit union member. Also, the state of Wisconsin has a State Guarantee Fund which provides a maximum of \$1,000,000 per public depository above the amount provided by an agency of the U.S. government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available.

As of June 30, 2025, \$3,622,457 of the District's deposits with financial institutions were in excess of federal and state depository insurance limits. No amounts were collateralized.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investment in securities to the top two ratings assigned by nationally recognized statistical rating organizations.

Presented below is the actual rating as of the year-end for each investment type.

Investment Type	Amount	Exempt from Disclosure	AAA	AA	Not Rated
Wisconsin Investment Series					
Cooperative:					
Cash Management Series	\$ 37,932,544	\$ -	\$ 37,932,544	\$ -	\$ -
Investment Series	25,079,351	-	25,079,351	-	-
U.S. Treasury Obligations	3,367,614	-	3,367,614	-	-
Term Series	3,000,000	-	3,000,000	-	-
Totals	<u>\$ 69,379,509</u>	<u>\$ -</u>	<u>\$ 69,379,509</u>	<u>\$ -</u>	<u>\$ -</u>

Concentration of Credit Risk

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer. At June 30, 2025, the District had no investments in any one issuer (other than external investment pools) that represent 5% or more of total District investments.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity:

Investment Type	Amount	Remaining Maturity (in Months)			
		12 Months or Less	13 to 24 Months	25 to 60 Months	More Than 60 Months
Wisconsin Investment Series Cooperative:					
Cash Management Series	\$ 37,932,544	\$ 37,932,544	\$ -	\$ -	\$ -
Investment Series	25,079,351	25,079,351	-	-	-
U.S. Treasury Obligations	3,367,614	3,367,614	-	-	-
Term Series	3,000,000	3,000,000	-	-	-
Totals	<u>\$ 69,379,509</u>	<u>\$ 69,379,509</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Investment in Wisconsin Investment Series Cooperative

The District has investments in the Wisconsin Investment Series Cooperative (WISC) of \$69,379,509 at year-end consisting of \$37,932,544 in Cash Management Series, \$25,079,351 in Investment Series, \$3,367,614 in U.S. Treasury Obligations, and \$3,000,000 in Term Series. The Cash Management Series has no minimum investment period, allows check writing privileges, and the average dollar weighted maturity is 90 days or less. The Investment Series requires a 14-day minimum investment period and one business day withdrawal notice, and the average weighted maturity is 120 days or less. The Term Series has no minimum investment period, requires a 14-day withdrawal notice, no more than quarterly withdrawals, and the average weighted maturity of 12 months or less.

WISC is organized by and operated exclusively for Wisconsin public schools, technical colleges, and municipal entities. WISC is not registered with the Securities and Exchange Commission, but operates under Wisconsin International Cooperate Statute, Wisconsin Statute, Section 66.031. WISC is governed by the Wisconsin Investment Series Cooperative Commission in accordance with the terms of the Intergovernmental Cooperation Agreement. WISC invests District funds in accordance with Wisconsin law. WISC investments are valued at amortized cost, which approximates market value.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

B. Capital Assets

Capital asset activity for the year ended June 30, 2025 was as follows:

	Beginning Balance*	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital Assets, Nondepreciable:				
Land	\$ 7,840,341	\$ -	\$ -	\$ 7,840,341
Construction in Progress	50,867,117	66,218,079	32,275,360	84,809,836
Total Capital Assets, Nondepreciable	<u>58,707,458</u>	<u>66,218,079</u>	<u>32,275,360</u>	<u>92,650,177</u>
Capital Assets, Depreciable/Amortizable:				
Land Improvements	10,882,932	986,615	-	11,869,547
Buildings and Improvements	151,606,558	36,012,679	-	187,619,237
Machinery and Equipment	15,005,424	2,228,132	-	17,233,556
Right-to-Use Assets	17,505,617	3,424,826	3,307,738	17,622,705
Subtotals	<u>195,000,531</u>	<u>42,652,252</u>	<u>3,307,738</u>	<u>234,345,045</u>
Less Accumulated Depreciation/ Amortization for:				
Land Improvements	5,130,240	723,666	-	5,853,906
Buildings and Improvements	89,489,268	4,844,113	-	94,333,381
Machinery and Equipment	11,875,153	470,279	-	12,345,432
Right-to-Use Assets	7,882,489	3,886,879	3,290,829	8,478,539
Subtotals	<u>114,377,150</u>	<u>9,924,937</u>	<u>3,290,829</u>	<u>121,011,258</u>
Total Capital Assets, Depreciable/ Amortizable, Net	<u>80,623,381</u>	<u>32,727,315</u>	<u>16,909</u>	<u>113,333,787</u>
Governmental Activities Capital Assets, Net	<u>\$ 139,330,839</u>	<u>\$ 98,945,394</u>	<u>\$ 32,292,269</u>	205,983,964
Less: Capital Related Debt, Less Unspent Bond Proceeds				(77,363,668)
Less: Debt Premium				(9,528,336)
Less: Construction Related Accounts Payable and Retainage				(6,395,839)
Less: Lease Liabilities				(13,266,133)
Add: Loss on Advance Refunding (Capital Related Portion)				<u>28,791</u>
Net Investment in Capital Assets				<u>\$ 99,458,779</u>

*Beginning balance has been adjusted for right-to-use lease assets understated in prior year. See Note 3.E. for additional information.

The District's capital assets are shared by many governmental functions. Accordingly, it was not considered practical to allocate depreciation/amortization expense.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

C. Interfund Receivables and Payables

Interfund receivables and payables between individual funds of the District, as reported in the fund financial statements as of June 30, 2025, are detailed below:

	Interfund Receivables	Interfund Payables
To Account for Expenditures Paid and Receipts Received by Other Funds:		
Governmental Funds:		
General	\$ -	\$ 12,800,628
Special Revenue Funds:		
Donations	2,973,610	-
Indian Education	-	-
Food Service	5,532,277	-
General Community Service	1,133,980	-
Debt Service Funds:		
Referendum	-	2,451
Capital Project Funds:		
Other Capital Projects	-	3,199,247
Capital Expansion	7,652,702	1,290,243
Totals	\$ 17,292,569	\$ 17,292,569

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

D. Long-Term Obligations

The following is a summary of changes in long-term obligations of the District for the year ended June 30, 2025:

	Beginning Balance*	Issued	Retired	Ending Balance	Due Within One Year
Governmental Activities:					
General Obligation Debt:					
Bonds	\$ 64,975,000	\$ -	\$ 3,000,000	\$ 61,975,000	\$ 1,450,000
Notes	14,800,000	25,000,000	6,250,000	33,550,000	10,190,000
Total General Obligation Debt	79,775,000	25,000,000	9,250,000	95,525,000	11,640,000
Debt Premium	8,346,054	2,379,121	1,196,839	9,528,336	-
Lease Liabilities	9,484,708	3,401,368	4,034,192	13,266,133	3,213,246
Compensated Absences	932,719	218,464	424,780	726,403	-
Governmental Activities					
Long-Term Obligations	\$ 98,538,481	\$ 30,998,953	\$ 14,905,811	\$ 119,045,872	\$ 14,853,246

*Beginning balance has been adjusted for lease liabilities understated in prior year. See Note 3.E. for additional information.

The change in the compensated absence liability is presented as a net change.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Long-Term Obligations (Continued)

Total interest paid during the year on long-term debt totaled \$3,598,891.

General Obligation Debt

General obligation debt currently outstanding is detailed as follows:

	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance 6/30/25
General Obligation Bond	2/25/21	9/1/26	0.94% - 1.58%	\$ 7,636,000	\$ 450,000
General Obligation Bond	3/1/23	9/1/43	3.625% - 5.00%	70,750,000	61,525,000
General Obligation Note	6/3/24	3/1/28	5%	14,800,000	8,550,000
General Obligation Note	3/31/25	3/1/35	5%	25,000,000	25,000,000
Total Outstanding General Obligation Debt					<u>\$ 95,525,000</u>

Annual principal and interest maturities of the outstanding general obligation debt of \$126,656,645 on June 30, 2025, are detailed below:

Year Ended June 30,	Governmental Activities		
	Principal	Interest	Total
2026	\$ 11,640,000	\$ 4,484,510	\$ 16,124,510
2027	2,750,000	4,094,031	6,844,031
2028	2,450,000	3,956,531	6,406,531
2029	2,580,000	3,834,031	6,414,031
2030	11,065,000	3,705,031	14,770,031
2031-2035	57,995,000	9,801,755	67,796,755
2036-2040	4,155,000	1,030,031	5,185,031
2041-2043	2,890,000	225,725	3,115,725
Total	<u>\$ 95,525,000</u>	<u>\$ 31,131,645</u>	<u>\$ 126,656,645</u>

Prior Year Advance Refunding

In prior years, the District defeased and advance refunded portions of multiple general obligation bond issues. As a result, the refunded bonds are also considered to be defeased and the liability has been removed from the financial statements. At June 30, 2025, \$18,510,000 of outstanding general obligation bonds are considered defeased.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Long-Term Obligations (Continued)

Legal Margin for New Debt

The District's legal margin for creation of additional general obligation debt on June 30, 2025, was \$1,203,909,844 as follows:

Equalized Valuation of the District	\$ 12,994,348,439
Statutory Limitation Percentage	<u>(x) 10%</u>
General Obligation Debt Limitation, per Section 67.03 of the Wisconsin Statutes	1,299,434,844
Total Outstanding General Obligation Debt Applicable to Debt Limitation	<u>95,525,000</u>
Legal Margin for New Debt	<u><u>\$ 1,203,909,844</u></u>

E. Leases Payable

The District leases various pieces of machinery and equipment and space usage for various terms under long-term, noncancelable lease agreements. The leases expire at various dates through 2033.

Total principal and interest costs for such leases for governmental funds were \$4,822,162 for the year ended June 30, 2025. The future minimum lease payments for these agreements are as follows:

Year Ending June 30,	Governmental Activities		
	Principal	Interest	Total
2026	\$ 3,213,246	\$ 389,009	\$ 3,602,255
2027	2,068,204	248,088	2,316,292
2028	1,876,391	155,426	2,031,817
2029	732,500	70,767	803,267
2030	251,719	37,906	289,625
2031 - 2033	709,824	46,155	755,979
Total Minimum Payments Required	<u><u>\$ 8,851,884</u></u>	<u><u>\$ 947,351</u></u>	<u><u>\$ 9,799,235</u></u>

Right-to-use assets acquired through outstanding leases are as follows:

Buildings and Improvements	\$ 2,341,212
Machinery and Equipment	<u>15,281,493</u>
Subtotal	17,622,705
Less Accumulated Amortization for:	
Buildings and Improvements	575,307
Machinery and Equipment	<u>7,903,232</u>
Total Right-to-Use Lease Assets, Net	<u><u>\$ 9,144,166</u></u>

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Pension Plans

The District reports pension related balances at June 30, 2025, as summarized below:

	Pension Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense (Revenue)
Wisconsin Retirement System (WRS)	\$ (9,096,664)	\$ 49,209,767	\$ (26,549,343)	\$ 12,376,284
Stipend Pension Plan	(16,726,799)	-	(1,025,775)	1,380,482
Total Pension Liability	<u>\$ (25,823,463)</u>	<u>\$ 49,209,767</u>	<u>\$ (27,575,118)</u>	<u>\$ 13,756,766</u>

1. Wisconsin Retirement System (WRS) Pension Plan

Plan Description

The WRS is a cost-sharing, multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report, which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided

Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Pension Plans (Continued)

1. WRS Pension Plan (Continued)

Benefits Provided (Continued)

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Postretirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year Ended June 30,	Core Fund Adjustment %	Variable Fund Adjustment %
2015	2.9	2
2016	0.5	(5)
2017	2.0	4
2018	2.4	17
2019	0.0	(10)
2020	1.7	21
2021	5.1	13
2022	7.4	15
2023	1.6	(21)
2024	3.6	15

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Pension Plans (Continued)

1. WRS Pension Plan (Continued)

Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, executives and elected officials. Starting on January 1, 2016, the executives and elected officials category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period ended June 30, 2025, the WRS recognized \$8,092,221 in contributions from the District.

Contribution rates for the reporting period are:

<u>Employee Category</u>	<u>Employee</u>	<u>Employer</u>
General (Including Teachers, Executives, and Elected Officials)	6.95 %	6.95 %

Pension Assets, Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the District reported a liability of \$9,096,664 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2023 rolled forward to December 31, 2024. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2024, the District's proportion was 0.55360608%, which was a decrease of 0.01592937% from its proportion measured as of December 31, 2023.

For the year ended June 30, 2025, the District recognized pension expense of \$12,376,284.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Pension Plans (Continued)

1. WRS Pension Plan (Continued)

Pension Assets, Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 28,250,120	\$ 26,546,252
Net Differences Between Projected and Actual Earnings on Pension Plan Investments	13,822,862	-
Changes in Assumptions	2,699,156	-
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	353,444	3,092
Employer Contributions Subsequent to the Measurement Date	4,084,185	-
Total	\$ 49,209,767	\$ 26,549,344

\$4,084,185 reported as deferred outflows related to pension resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension asset in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending June 30,	Expense
2026	\$ 5,655,581
2028	18,962,131
2028	(4,614,795)
2029	(1,426,679)
Total	\$ 18,576,238

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Pension Plans (Continued)

1. WRS Pension Plan (Continued)

Actuarial Assumptions

The total pension liability in the actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2023
Measurement Date of Net Pension Liability:	December 31, 2024
Experience Study:	January 1, 2021 - December 31, 2023 Published November 19, 2024
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases:	
Wage Inflation	3.0%
Seniority/Merit	0.1% - 5.7%
Mortality:	2020 WRS Experience Mortality Table
Postretirement Adjustments*:	1.7%

* No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate. Includes the impact of known Market Recognition Account deferred gains/losses on the liability for dividend payments.

Actuarial assumptions are based upon an experience study conducted in 2024 that covered a three-year period from January 1, 2021 to December 31, 2023. Based on this experience study, actuarial assumptions used to measure the total pension liability changed from the prior year, including seniority (merit) and separation rates. The total pension liability for December 31, 2024 is based upon a roll forward of the liability calculated from the December 31, 2023 actuarial valuation.

Long-Term Expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Pension Plans (Continued)

1. WRS Pension Plan (Continued)

Actuarial Assumptions (Continued)

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

	<u>Current Asset Allocation %</u>	<u>Long-Term Expected Nominal Rate of Return %</u>	<u>Long-Term Expected Real Rate of Return %</u>
Core Fund Asset Class:			
Public Equities	38.0 %	7.0 %	4.3 %
Public Fixed Income	27.0	6.1	3.4
Private Equity/Debt	20.0	9.5	6.7
Inflation Sensitive Assets	19.0	4.8	2.1
Real Estate	8.0	6.5	3.8
Leverage	(12.0)	3.7	1.1
Total Core Fund	<u>100.0 %</u>	7.5	4.8
Variable Fund Asset Class:			
U.S. Equities	70.0 %	6.5	3.8
International Equities	30.0	7.4	4.7
Total Variable Fund	<u>100.0 %</u>	6.9	4.2

New England Pension Consultants Long-Term U.S. CPI (Inflation) Forecast: 2.6%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. Currently, an asset allocation target of 12% policy leverage is used, subject to an allowable range of up to 20%.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Pension Plans (Continued)

1. WRS Pension Plan (Continued)

Actuarial Assumptions (Continued)

Single Discount Rate. A single discount rate of 6.8% was used to measure the total pension liability for the current and prior year. The discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 4.08 % (Source: “20-Bond GO Index” is the Bond Buyer Index, general obligation, 20 years to maturity, mixed quality as of December 31, 2024. In describing this index, the Bond Buyer notes that the bonds’ average quality is roughly equivalent to Moody’s investors Service’s Aa2 rating and Standard and Poor’s Corp.’s AA.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members.

Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District’s proportionate share of the net pension liability (asset) to changes in the discount rate. The following presents the District’s proportionate share of the net pension liability (asset) calculated using the discount rate of 6.8%, as well as what the District’s proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (5.8%) or one-percentage-point higher (7.8%) than the current rate:

	<u>One Percent Decrease to Discount Rate (5.8%)</u>	<u>Current Discount Rate (6.8%)</u>	<u>One Percent Increase to Discount Rate (7.8%)</u>
District’s Proportionate Share of the Net Pension Liability (Asset)	<u>\$ 85,338,588</u>	<u>\$ 9,096,664</u>	<u>\$ (45,071,035)</u>

Payable to the Pension Plan

The District reported a payable of \$2,028,358 for the outstanding amount of contributions to the pension plan for the year ended June 30, 2025.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Pension Plans (Continued)

2. Supplemental Pension (Stipend) Plan

Plan Description

The plan, a single employer pension plan, is a defined benefit pension plan established to provide a cash stipend to some retirees. The plan is administered by the District.

Benefits Provided

A summary of eligibility requirements and plan benefits are as follows:

Group	Attained Age	Employee Classification	Service	District Contribution
All Employees	58	All	10	Upon retirement, the District will provide defined contributions for all eligible retirees in the form of a 403(b) contribution. The monthly contribution amount is frozen at the 2015/16 premium share amounts. Retirees will receive credit for the number of years worked based on length of service as follows for each classification:
		Administrators		1 year benefit for 5 years worked with no maximum duration.
		Educators		1 year benefit for 5 years worked with no maximum duration.
		Administrative Support Unit		1 year benefit for 6 years worked with maximum duration of 6 years.
		Maintenance		1 year benefit for 8 years worked with maximum duration of 3 years.
		Administrative Assistants		1 year benefit for 8 years worked with maximum duration of 3 years.
		Paraprofessionals		1 year benefit for 12 years worked with maximum duration of 2 years.
				Additional benefit information: The benefit will not accumulate beyond the age of 65 for years worked beyond 2012/13 school year.
				Retirees will receive benefits based on coverage they are eligible for at the time of retirement.

Employees Covered by Benefit Terms

As of the June 30, 2023 actuarial study, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefit Payments	177
Active Employees	1,975
Total	2,152

Funding Policy

The entire cost of these benefits is paid by the District. Benefits are currently funded on a pay-as-you-go basis and no assets are accumulated in a trust.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Pension Plans (Continued)

2. Supplemental Pension (Stipend) Plan (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Component	Amount
Total Pension Liability at July 1, 2024	\$ 17,772,764
Changes for the Year:	
Service Cost	763,738
Interest	724,261
Effect of Liability Gains or Losses	(148,928)
Changes of Assumptions or Other Inputs	(482,459)
Benefit Payments	(1,902,577)
Net Changes	(1,045,965)
Total Pension Liability at June 30, 2025	\$ 16,726,799

For the year ended June 30, 2025, the District recognized pension expense of \$1,380,482.

At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ -	\$ 135,389
Changes in Assumptions or Other Input	-	890,386
Total	\$ -	\$ 1,025,775

Amounts reported as deferred outflows of resources related to pension will be recognized in pension expense as follows:

Year Ending June 30,	Expense
2026	\$ (107,597)
2027	(107,597)
2028	(107,597)
2029	(107,597)
2030	(107,597)
Thereafter	(487,790)
Total	\$ (1,025,775)

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Pension Plans (Continued)

2. Supplemental Pension (Stipend) Plan (Continued)

Actuarial Assumptions

The District's total pension liability was measured as of June 30, 2025.

The total pension liability in the June 30, 2023 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

Valuation Date:	June 30, 2023
Actuarial Cost Method:	Entry Age Normal - Level % of Salary
Actuarial Assumptions:	
Discount Rate	4.81%
Inflation	2.50%
Salary Increases	0.1-5.6% Based on Years of Service
Average Expected Remaining Service Lives	11 Years

Single Discount Rate

A single discount rate of 4.81% was used to measure the total pension liability, as opposed to 4.21% in prior year. The single discount rate was based on the S&P Municipal Bond 20 Year High Grade Index.

Sensitivity of the District's Total Pension Liability to Changes in the Discount Rate

The following presents the District's total pension liability at June 30, 2025 calculated using the discount rate of 4.81%, as well as what the District's total pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.81%) or 1-percentage-point higher (5.81%) than the current rate.

	1% Decrease to Discount Rate (3.81%)	Current Discount Rate (4.81%)	1% Increase to Discount Rate (5.81%)
Total Pension Liability	<u>\$ 17,530,322</u>	<u>\$ 16,726,799</u>	<u>\$ 15,946,665</u>

3. Deferred Compensation Plan

The District offers its employees a deferred compensation plan through the Wisconsin Deferred Compensation Program created in accordance with the Internal Revenue Code Section 457. The Plan, available to all District employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Contributions to this plan are entirely from employee voluntary contributions. The District makes no employer contributions to this plan.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Other Postemployment Benefits

Plan Description

The Plan is a single-employer defined benefit postemployment health plan that covers retired employees of the District. Eligible retired employees have access to group medical coverage through the District's group plan. District paid medical benefits are paid for as indicated below. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75. Separate financial statements are not issued by the plan. All employees of the District are eligible for the Plan if they meet the following age and service requirements below.

Benefits Provided

Union/Group	Attained Age	Retirees on or before Applicable Date	Service	District Contribution
Teachers/ Administrators	55	6/30/2014	10	For retirees prior to July 1, 2015, the District shall pay 88% of the group health insurance premium and any increases occurring during the first 96 months of premium payments for the plan (single or family) in which the teacher was enrolled at the time of retirement at a ratio of one year's premium for each five years of service (one year's premium for each three years of service for service prior to July 1, 2015) in the District, to a maximum premium payment of service prior to July 1, 2015) in the District, 120 months or to age 65, whichever is sooner. Retirees may continue in the plan by paying 100% of the premium.
	56	6/30/2016		
	57	6/30/2018		
	58	After 6/30/2018		
Secretary/ Clerical	55	6/30/2014	10	For retirees prior to July 1, 2015, the District shall pay 91% of the premium for one year for every eight years of continuous service, up to three years after 24 years of continuous service. Retirees may continue in the plan by paying 100% of the premium.
	56	6/30/2016		
	57	6/30/2018		
	58	After 6/30/2018		

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Other Postemployment Benefits (Continued)

Benefits Provided (Continued)

Union/Group	Attained Age	Retirees on or before Applicable Date	Service	District Contribution
Maintenance	55	6/30/2014	10	For retirees prior to July 1, 2015, the District shall pay 88% of the premium for one year for every eight years of continuous service, up to three years after 24 years of continuous service. Retirees may continue in the plan by paying 100% of the premium.
	56	6/30/2016		
	57	6/30/2018		
	58	After 6/30/2018		
				For retirees after July 1, 2015, retirees may continue in the plan by paying 100% of the premium.
Para-Professionals	55	6/30/2014	10	For retirees prior to July 1, 2015, the District shall pay 91% of the premium for one year for every 12 years of continuous service, up to two years after 24 years of continuous service. Retirees may continue in the plan by paying 100% of the premium.
	56	6/30/2016		
	57	6/30/2018		
	58	After 6/30/2018		
				For retirees after July 1, 2015, retirees may continue in the plan by paying 100% of the premium.
Administrative Support Unit	55	6/30/2014	10	For retirees prior to July 1, 2015, the District shall pay 88% of the premium for one year for every six years of continuous service up to six years after 36 years of continuous service. Retirees may continue in the plan by paying 100% of the premium.
	56	6/30/2016		
	57	6/30/2018		
	58	After 6/30/2018		
				For retirees after July 1, 2015, retirees may continue in the plan by paying 100% of the premium.

Employees Covered by Benefit Terms

At July 1, 2023, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefit Payments	177
Active Employees	1,975
Total	2,152

Total OPEB Liability

The District's total OPEB liability was measured as of June 30, 2025 and was determined by an actuarial valuation as of June 30, 2023.

Actuarial Assumptions. The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Other Postemployment Benefits (Continued)

Total OPEB Liability (Continued)

Actuarial Cost Method:	Entry Age Normal
Salary Increases:	0.1% to 5.6% (based on longevity)
Discount Rate:	4.81%
Healthcare Cost Trend Rates:	2023 - 7.0%
	2024 - 6.50%
	2025 - 6.40%
	2026 - 6.30%
	Ultimate - 4.50%

Mortality rates are the same as those used in the December 2020 Wisconsin Retirement System's annual report.

The actuarial assumptions used in the June 30, 2023 valuation were based on the "Wisconsin Retirement System 2018 - 2020 Experience Study".

Discount Rate. The discount rate used to measure the total OPEB liability was 4.81% as opposed to a discount rate of 4.21% in prior year. The projection of cash flows used to determine the discount rate assumed that District contributions will be made at rates equal to the actuarially determined contribution rates.

Changes in the Total OPEB Liability

	Increase (Decrease)
	<u>Total OPEB Liability</u>
Balance at July 1, 2024, as Previously Reported	\$ 12,863,164
Changes for the Year:	
Service Cost	837,399
Interest	541,656
Effect of Liability Gains or Losses	(219,290)
Effect of Assumptions Changes or Inputs	(463,347)
Benefit Payments	<u>(831,827)</u>
Net Changes	<u>(135,409)</u>
Balance at June 30, 2025	<u>\$ 12,727,755</u>

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (3.81%) or one-percentage-point higher (5.81%) than the current rate:

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Other Postemployment Benefits (Continued)

Changes in the Total OPEB Liability (Continued)

	One Percent Decrease to Discount Rate (3.81%)	Current Discount Rate (4.81%)	One Percent Increase to Discount Rate (5.81%)
Total OPEB Liability	<u>\$ 13,508,078</u>	<u>\$ 12,727,755</u>	<u>\$ 11,984,553</u>

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one-percentage-point lower or one-percentage-point higher than the current healthcare cost trend rates:

	One Percent Decrease	Healthcare Cost Trend Rates	One Percent Increase
Total OPEB Liability	<u>\$ 11,785,285</u>	<u>\$ 12,727,755</u>	<u>\$ 13,835,422</u>

Funding Policy

The entire cost of these benefits is paid by the District. Benefits are currently funded on a pay-as-you-go basis and no assets exist to prefund retiree benefits.

OPEB Expense and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2025, the District recognized OPEB expense of \$961,552.

At June 30, 2025, the District reported deferred outflows and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 6,689,727	\$ 4,370,423
Changes in Assumptions	1,569,024	6,868,318
Total	<u>\$ 8,258,751</u>	<u>\$ 11,238,741</u>

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Other Postemployment Benefits (Continued)

OPEB Expense and Deferred Inflows of Resources Related to OPEB (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in other postemployment benefits expense as follows:

Year Ending June 30,	Expense
2026	\$ (417,503)
2027	(417,503)
2028	(371,217)
2029	(306,972)
2030	(277,605)
Thereafter	(1,189,190)
Total	\$ (2,979,990)

Payable to the OPEB Plan

At June 30, 2025, the District reported no outstanding contribution to the Plan required for the year ended June 30, 2025.

H. Fund Balance

Nonspendable Fund Balance

In the fund financial statements, portions of the governmental fund balances are amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact. At June 30, 2025, nonspendable fund balance was as follows:

	Donations
Nonspendable:	
Legally Required to Remain Intact	\$ 34,345

Nonspendable Fiduciary Net Position

In the fiduciary financial statements, portions of the fiduciary fund net position are amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact. At June 30, 2025, nonspendable fiduciary fund net position was as follows:

	Fiduciary Fund
Nonspendable:	
Legally Required to Remain Intact	\$ 272,372

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Fund Balance (Continued)

Restricted Fund Balance

In the fund financial statements, portions of governmental fund balances are not available for appropriation or are legally restricted for use for a specific purpose. At June 30, 2025, fund balance was restricted as follows:

General Fund:	
Common School Grant Funds	\$ 6,240
Special Revenue Funds:	
Restricted for:	
Scholarships	4,513,712
Food Service	5,652,866
Community Service	<u>439,163</u>
Total Special Revenue Fund Restricted	
Fund Balance	10,605,741
Debt Service Funds:	
Restricted for:	
Referendum Long-Term Debt Retirement	9,132,277
Capital Project Funds:	
Restricted for:	
Other Capital Projects	20,357,460
Long-Term Capital Improvement	10,213,084
Total Capital Projects Fund Restricted	
Fund Balance	<u>30,570,544</u>
Total Restricted Fund Balance	<u><u>\$ 50,314,802</u></u>

Assigned Fund Balance

Portions of governmental fund balances have been assigned to represent tentative management plans that are subject to change. At June 30, 2025, fund balance was assigned as follows:

General Fund:	
Assigned for:	
Retiree Health Insurance	\$ 29,273
Building Carryover	833,579
Health Reimbursement Accounts Carryover	830,554
Cash Flows Assigned for Subsequent Year	22,840,759
Post Retirement Defined Contribution	2,301,048
Self-funded Health Plan Reserve	5,523,373
Self-funded Dental Plan Reserve	471,516
Total	<u><u>\$ 32,830,102</u></u>

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

H. Fund Equity (Continued)

Restricted Fiduciary Fund Net Position

In the fund financial statements, portions of fiduciary fund net position are not available for appropriation or are legally restricted for use for a specific purpose. At June 30, 2025, fiduciary fund net position was restricted as follows:

Fiduciary Funds:	
Restricted for Scholarships	<u>\$ 52,078</u>

NOTE 3 OTHER INFORMATION

A. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. The District completes an annual review of its insurance coverage to ensure adequate coverage. The amount of actual settlements has not exceeded the insurance coverage amounts in any of the three most recent years.

In addition to the above, the District accounts for the following risk management program in the General Fund:

Self-Funded Insurance Programs

The District has a self-insured health and dental benefit plans for its employees. The Plan administrators are responsible for the approval, processing, and payment of claims, after which they bill the District's trustee for reimbursement. The District is also responsible for a monthly administrative fee. The Plans report on a fiscal year ended June 30, 2025.

As part of the health care coverage of the plan, the District purchases stop-loss coverage, which pays claims in excess of \$100,000 per individual or 125% of the annual estimated claims as provided by the administrator. The District has no stop-loss coverage of dental care coverage of the plan.

Accounting and budgeting requirements for the Plan are established by the Wisconsin Department of Public Instruction. Currently, the Plan is accounted for in the General Fund of the District.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 3 OTHER INFORMATION (CONTINUED)

A. Risk Management (Continued)

Self-Funded Insurance Programs (Continued)

Dental Plan

At June 30, 2025, the District has reported a dental claim liability of \$146,729 which represents reported and unreported claims which were incurred on or before June 30, 2025, but were not paid by the District as of that date. The amounts not reported to the District were determined by the Plan administrator. Changes in the claims liability for the years ended June 30, 2024 and 2025 are as follows:

	Liability July 1	Current Year Claims and Changes in Estimates	Claims Payments	Liability June 30
2025	\$ 161,032	\$ 2,724,664	\$ 2,738,967	\$ 146,729
2024	\$ 147,328	\$ 2,642,141	\$ 2,628,437	\$ 161,032

Health Plan

At June 30, 2025, the District has reported a health claim liability of \$5,896,552 which represents reported and unreported claims which were incurred on or before June 30, 2025, but were not paid by the District as of that date. The amounts not reported to the District were determined by the Plan administrator. Changes in the claims liability for the years ended June 30, 2024 and 2025 are as follows:

	Liability July 1	Current Year Claims and Changes in Estimates	Claims Payments	Liability June 30
2025	\$ 5,388,503	\$ 35,675,127	\$ 35,167,078	\$ 5,896,552
2024	\$ 3,362,017	\$ 36,145,951	\$ 34,119,465	\$ 5,388,503

B. Contingencies

The District participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Accordingly, the District's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

From time-to-time, the District is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, management is unaware of any such claims or proceedings that will have a material adverse effect on the District's financial position or results of operations.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 3 OTHER INFORMATION (CONTINUED)

C. Limitation on School District Revenues

Wisconsin Statutes limit the amount of revenues a school district may derive from general school aids and property taxes unless a higher amount is approved by a referendum.

This limitation does not apply to revenue needed for payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by referendum prior to August 12, 1993.
- A referendum on or after August 12, 1993.

D. Construction Commitments

The District has active construction projects as of June 30, 2025. The projects include various school referendum projects. At year-end, the District had commitments with contractors in the amount of \$10,638,657.

<u>Project</u>	<u>Spent-to-Date</u>	<u>Remaining Commitment</u>
Sandy Slope New School Site	\$ 34,962,247	\$ 2,378,908
Berry Parking Lot Reconstruction Project	382,953	9,831
North HS 2022 Referendum Project	9,023,107	939,804
Houdini - R22 Project	250,753	1,635,548
Madison 2022 Referendum Project	10,006,249	5,773
East HS 2022 Referendum Project	12,044,093	1,489,991
West 2022 Referendum Project	10,314,273	1,861,760
Classical/Sager Bldg 2022 Referendum Project	3,537,553	221,225
Berry - 2022 Referendum	36,411	56,832
Badger - 2022 Referendum	13,885	2,528
APM - 2022 Referendum	5,449	181,556
Dunlap - 2022 Referendum	5,462	9,410
Edison - 2022 Referendum	5,438	9,281
Ferber - 2022 Referendum	209,923	732,880
Franklin - 2022 Referendum	13,670	15,570
Johnston - 2022 Referendum	15,361	14,446
McKinley - 2022 Referendum	217,428	678,738
Richmond - 2022 Referendum	3,441	19,143
Foster - 2022 Referendum	87,228	49,983
Horizons - 2022 Referendum	32,212	48,497
Huntley - 2022 Referendum	39,125	58,374
Jefferson/FRA - 2022 Referendum	33,288	63,123
Madison Roofs 21-24 Replacement	10,920	155,459
	<u>\$ 81,250,468</u>	<u>\$ 10,638,657</u>

**APPLETON AREA SCHOOL DISTRICT
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 3 OTHER INFORMATION (CONTINUED)

E. Correction of an Error in Previously Issued Financial Statements

During fiscal year 2025, the District determined that right-to-use assets and related lease liabilities for machinery and equipment in the prior year were not reported. Therefore, right-to-use capital assets, net of accumulated amortization, was understated by \$4,806,457 for the year ended June 30, 2024 and lease liabilities was understated by \$4,414,249. In addition, in the fund statements, other financing sources for proceeds from right-to-use lease and central services expenditures were understated by \$4,414,249 for the year ended June 30, 2024. The effect of correcting that error on the financial statement line items it affected are shown in the table below.

	June 30, 2024 As Previously Reported	Error Correction	June 30, 2024 As Adjusted
District-wide Governmental Activities:			
Capital Assets:			
Depreciable/Amortizable, Net	\$ 75,816,924	\$ 4,806,457	\$ 80,623,381
Long-Term Obligations	94,124,232	4,414,249	98,538,481

REQUIRED SUPPLEMENTARY INFORMATION

APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE –
BUDGET AND ACTUAL – GENERAL FUND – BUDGETARY BASIS
YEAR ENDED JUNE 30, 2025

	Budget		Actual	Variance
	Original	Final		Final Budget - Positive (Negative)
REVENUES				
Property Taxes	\$ 55,701,279	\$ 55,701,279	\$ 55,702,526	\$ 1,247
Other Local Sources	2,297,000	4,874,127	4,327,371	(546,756)
Interdistrict Sources	16,421,960	16,421,960	15,601,448	(820,512)
Intermediate Sources	33,250	39,558	44,498	4,940
State Sources	131,186,484	132,076,834	132,501,588	424,754
Federal Sources	7,525,497	7,812,321	7,016,470	(795,851)
Other Sources	1,186,036	1,406,444	1,158,065	(248,379)
Total Revenues	<u>214,351,506</u>	<u>218,332,523</u>	<u>216,351,966</u>	<u>(1,980,557)</u>
EXPENDITURES				
Instruction:				
Regular Instruction	79,648,242	80,480,020	81,286,330	(806,310)
Vocational Instruction	4,064,037	4,258,341	4,584,031	(325,690)
Other Instruction	15,729,942	16,385,546	16,187,310	198,236
Total Instruction	<u>99,442,221</u>	<u>101,123,907</u>	<u>102,057,671</u>	<u>(933,764)</u>
Support Services:				
Pupil Services	11,804,341	12,909,916	13,301,202	(391,286)
Instructional Staff Services	10,637,988	11,548,390	12,124,077	(575,687)
General Administration Services	2,263,999	2,594,840	2,300,164	294,676
School Administration Services	11,929,419	13,011,651	11,791,205	1,220,446
Business Services	1,523,860	1,331,017	893,904	437,113
Operations and Maintenance of Plant	19,674,468	20,055,415	20,465,470	(410,055)
Pupil Transportation Services	4,110,922	4,242,681	4,664,707	(422,026)
Central Services	3,043,944	3,028,839	5,884,451	(2,855,612)
Insurance	1,390,000	1,390,000	1,443,275	(53,275)
Other Support Services	8,215,793	8,216,996	6,532,507	1,684,489
Total Support Services	<u>74,594,734</u>	<u>78,329,745</u>	<u>79,400,962</u>	<u>(1,071,217)</u>
Debt Service:				
Principal	3,503,656	3,698,686	4,034,192	(335,506)
Interest and Fiscal Charges	-	-	787,970	(787,970)
Total Debt Service	<u>3,503,656</u>	<u>3,698,686</u>	<u>4,822,162</u>	<u>(1,123,476)</u>
Nonprogram:				
General Tuition Payments	9,438,192	9,470,769	9,624,633	(153,864)
Adjustments and Refunds	25,000	25,000	48,516	(23,516)
Voucher Payments	8,304,393	8,304,393	8,191,863	112,530
Total Nonprogram	<u>17,767,585</u>	<u>17,800,162</u>	<u>17,865,012</u>	<u>(64,850)</u>
Total Expenditures	<u>195,308,196</u>	<u>200,952,500</u>	<u>204,145,807</u>	<u>(3,193,307)</u>
EXCESS OF REVENUES OVER EXPENDITURES	19,043,310	17,380,023	12,206,159	(5,173,864)
OTHER FINANCING SOURCES (USES)				
Proceeds from Right-to-Use Leases	-	-	3,401,368	3,401,368
Proceeds from Sale of Capital Assets	10,000	10,000	7,556	(2,444)
Transfers Out	(29,990,442)	(30,060,001)	(29,791,482)	268,519
Total Other Financing Sources (Uses)	<u>(29,980,442)</u>	<u>(30,050,001)</u>	<u>(26,382,558)</u>	<u>3,667,443</u>
NET CHANGE IN FUND BALANCE	(10,937,132)	(12,669,978)	(14,176,399)	(1,506,421)
Fund Balance - Beginning of Year	49,805,515	49,805,515	49,805,515	-
FUND BALANCE - END OF YEAR	<u>\$ 38,868,383</u>	<u>\$ 37,135,537</u>	<u>\$ 35,629,116</u>	<u>\$ (1,506,421)</u>

See accompanying Notes to Required Supplementary Information.

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET
AND ACTUAL – SPECIAL EDUCATION REVENUE FUND – BUDGETARY BASIS
YEAR ENDED JUNE 30, 2025**

	Budget		Actual	Variance
	Original	Final		Final Budget - Positive (Negative)
REVENUES				
Other Local Sources	\$ 10,000	\$ 33,059	\$ 27,810	\$ (5,249)
Interdistrict Sources	350,000	350,000	332,984	(17,016)
Intermediate Sources	25,000	25,000	-	(25,000)
State Sources	11,154,054	11,332,459	12,797,456	1,464,997
Federal Sources	5,580,035	5,571,235	4,590,240	(980,995)
Total Revenues	<u>17,119,089</u>	<u>17,311,753</u>	<u>17,748,490</u>	<u>436,737</u>
EXPENDITURES				
Instruction:				
Special Education Instruction	34,802,539	35,065,571	33,104,093	1,961,478
Other Instruction	78,486	83,815	80,313	3,502
Total Instruction	<u>34,940,025</u>	<u>35,150,167</u>	<u>33,184,406</u>	<u>1,965,761</u>
Support Services:				
Pupil Services	4,857,928	4,854,419	4,766,139	88,280
Instructional Staff Services	2,481,592	2,348,743	2,630,188	(281,445)
School Administration Services	275	275	25	250
Business Services	390,903	186,362	62,119	124,243
Operations and Maintenance of Plant	5,500	11,367	8,245	3,122
Pupil Transportation Services	2,613,376	2,620,376	3,244,644	(624,268)
Central Services	10,024	70,490	70,480	10
Other Support Services	2,600	2,600	2,199	401
Total Support Services	<u>10,362,197</u>	<u>10,094,633</u>	<u>10,784,039</u>	<u>(689,406)</u>
Debt Service				
Principal	1,000	1,000	-	1,000
Nonprogram:				
Special Education Tuition Payments	1,806,310	2,051,554	3,571,527	(1,519,973)
Total Expenditures	<u>47,109,531</u>	<u>47,297,353</u>	<u>47,539,972</u>	<u>(242,619)</u>
DEFICIENCY OF REVENUES OVER (UNDER) EXPENDITURES	(29,990,442)	(29,985,600)	(29,791,482)	194,118
OTHER FINANCING SOURCES				
Transfers In	29,990,442	30,060,001	29,791,482	(268,519)
NET CHANGE IN FUND BALANCE	-	74,401	-	(74,401)
Fund Balance - Beginning of Year	-	-	-	-
FUND BALANCE - END OF YEAR	<u>\$ -</u>	<u>\$ 74,401</u>	<u>\$ -</u>	<u>\$ (74,401)</u>

See accompanying Notes to Required Supplementary Information.

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF CHANGES IN PENSION LIABILITY AND RELATED RATIOS –
SUPPLEMENTAL PENSION PLAN
LAST TEN FISCAL YEARS***

	<u>2025</u>	<u>2024</u>
Total Supplemental Pension Liability:		
Service Cost	\$ 763,738	\$ 732,884
Interest	724,261	769,633
Differences Between Expected and Actual Experience	(148,928)	-
Changes of Assumptions	(482,459)	(552,183)
Benefit Payments	<u>(1,902,577)</u>	<u>(2,184,393)</u>
Net Change in Total Pension Liability	(1,045,965)	(1,234,059)
 Total Supplemental Pension Liability - Beginning of Year	 <u>17,772,764</u>	 <u>19,006,823</u>
 Total Supplemental Pension Liability - End of Year	 <u><u>\$ 16,726,799</u></u>	 <u><u>\$ 17,772,764</u></u>
 Covered Employee Payroll	 \$ 109,435,915	 \$ 109,435,915
 District's Total Supplemental Pension Liability as a Percentage of Covered Employee Payroll	 15%	 16%

* The amounts presented for each fiscal year were determined as of the current fiscal year-end. Amounts for prior years were not available.

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS
LAST TEN FISCAL YEARS***

	2025	2024	2023	2022
Total OPEB Liability:				
Service Cost	\$ 837,399	\$ 740,955	\$ 715,622	\$ 921,170
Interest	541,656	477,728	191,340	342,480
Differences Between Expected and Actual Experience	(219,290)	5,604,869	2,178,033	(4,844,189)
Changes of Assumptions	(463,347)	(6,636,995)	(892,736)	155,225
Benefit Payments	(831,827)	(896,112)	(3,058,799)	(2,956,621)
Changes of Benefit Terms	-	-	-	-
Restatement of Beginning Liability	-	4,775,310	-	-
Net Change in Total OPEB Liability	(135,409)	4,065,755	(866,540)	(6,381,935)
Total OPEB Liability - Beginning of Year	12,863,164	8,797,409	9,663,949	16,045,884
Total OPEB Liability - End of Year	<u>\$ 12,727,755</u>	<u>\$ 12,863,164</u>	<u>\$ 8,797,409</u>	<u>\$ 9,663,949</u>
Covered Employee Payroll	\$ 109,435,916	\$ 109,435,916	\$ 109,064,251	\$ 109,064,251
District's Total OPEB Liability as a Percentage of Covered Employee Payroll	12%	12%	8%	9%
	2021	2020	2019	2018
Total OPEB Liability:				
Service Cost	\$ 732,702	\$ 1,339,310	\$ 1,295,633	\$ 1,402,339
Interest	525,063	867,258	854,123	748,236
Differences Between Expected and Actual Experience	933,795	(2,326,379)	-	-
Changes of Assumptions	1,127,766	1,998,670	(377,238)	(972,006)
Benefit Payments	(3,058,799)	(3,173,057)	(3,356,722)	(3,582,737)
Changes of Benefit Terms	-	(5,562,388)	-	-
Restatement of Beginning Liability	-	-	-	-
Net Change in Total OPEB Liability	260,527	(6,856,586)	(1,584,204)	(2,404,168)
Total OPEB Liability - Beginning of Year	15,785,357	22,641,943	24,226,147	24,226,147
Total OPEB Liability - End of Year	<u>\$ 16,045,884</u>	<u>\$ 15,785,357</u>	<u>\$ 22,641,943</u>	<u>\$ 21,821,979</u>
Covered Employee Payroll	\$ 99,460,287	\$ 98,938,195	\$ 101,457,415	\$ 95,813,152
District's Total OPEB Liability as a Percentage of Covered Employee Payroll	16%	16%	22%	23%

* The amounts presented for each fiscal year were determined as of the current fiscal year-end. Amounts for prior years were not available.

See accompanying Notes to Required Supplementary Information.

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) –
WISCONSIN RETIREMENT SYSTEM
LAST TEN MEASUREMENT YEARS**

Plan Fiscal Year Ended	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll (Plan Year)	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/15	0.62692309 %	\$ 10,187,379	\$ 88,611,191	11.50%	98.20%
12/31/16	0.62549638	5,155,584	90,249,176	5.71%	99.12%
12/31/17	0.62525994	(18,564,709)	93,206,041	19.92%	102.93%
12/31/18	0.62830619	22,353,164	97,264,608	22.98%	96.45%
12/31/19	0.62502742	(20,153,737)	98,543,402	20.45%	102.96%
12/31/20	0.60913062	(38,028,869)	97,198,588	39.12%	105.26%
12/31/21	0.59448935	(47,916,935)	101,451,385	47.23%	106.02%
12/31/22	0.57866334	30,655,869	102,630,633	29.87%	95.72%
12/31/23	0.56953545	8,467,887	108,171,106	7.83%	98.85%
12/31/24	0.00553606	9,096,664	114,786,704	7.92%	98.79%

**SCHEDULE OF CONTRIBUTIONS
WISCONSIN RETIREMENT SYSTEM
LAST TEN FISCAL YEARS**

District Fiscal Year Ended	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll (Fiscal Year)	Contributions as a Percentage of Covered Payroll
6/30/16	\$ 5,933,997	\$ 5,933,997	\$ -	\$ 88,923,093	6.67%
6/30/17	6,242,053	6,242,053	-	92,790,864	6.73%
6/30/18	6,453,759	6,453,759	-	95,813,152	6.74%
6/30/19	6,697,786	6,697,786	-	101,457,415	6.60%
6/30/20	6,588,227	6,588,227	-	98,938,195	6.66%
6/30/21	6,607,175	6,607,175	-	99,460,287	6.64%
6/30/22	6,660,119	6,660,119	-	109,064,251	6.11%
6/30/23	7,050,008	7,050,008	-	105,422,929	6.68%
6/30/24	7,731,749	7,731,749	-	112,710,394	6.86%
6/30/25	8,092,221	8,092,221	-	116,459,555	6.95%

See accompanying Notes to Required Supplementary Information.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
JUNE 30, 2025**

NOTE 1 WISCONSIN RETIREMENT SYSTEM

Changes of Benefit Terms:

There were no changes of benefit terms for any participating employer in the WRS.

Changes of Assumptions:

Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the postretirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the postretirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality table to the Wisconsin 2018 Mortality Table.

The amounts reported for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

NOTE 2 OTHER POSTEMPLOYMENT BENEFIT PLAN

There were no changes in benefit terms. The discount rate assumption used to develop the total OPEB liability changed from the prior year. Please refer to the actuarial assumptions section in the notes to the financial statements for additional information. The amounts reported for each fiscal year were determined as of June 30 of the prior fiscal year-end. No assets have been accumulated in an irrevocable trust.

The District is required to present the last 10 fiscal years of data; however, accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
JUNE 30, 2025**

NOTE 3 SUPPLEMENTAL PENSION PLAN

There were no changes in benefit terms. The discount rate assumption used to develop the pension liability changed from the prior year. Please refer to the actuarial assumptions section in the notes to the financial statements for additional information. The amounts reported for each fiscal year were determined as of June 30 of the prior fiscal year-end. No assets have been accumulated in an irrevocable trust.

The District is required to present the last 10 fiscal years of data; however, accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

NOTE 4 BUDGETS AND BUDGETARY ACCOUNTING

Operating budgets are adopted each fiscal year for all governmental funds in accordance with Section 65.90 of the Wisconsin Statutes. Budgetary expenditure control is exercised at the function level. Reported budget amounts are as originally adopted or as amended by Board of Education resolution.

The District follows these procedures in establishing the budgetary data reflected in the basic financial statements.

- Based upon requests from District staff, District administration recommends budget proposals to the Board of Education.
- The Board of Education prepares a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
- A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
- Pursuant to the public budget hearing, the Board of Education may make alterations to the proposed budget.
- Once the Board of Education (following the public hearing) adopts the budget, no changes may be made in the amount of tax to be levied or in the amount of the various appropriations and the purposes of such appropriations unless authorized by a $\frac{2}{3}$ vote of the entire Board of Education.
- Appropriations lapse at year-end unless authorized as a carryover by the Board of Education. The portion of fund balance representing carryover appropriations is reported as a committed or assigned fund balance in the fund financial statements.
- Encumbrance accounting is used by the District as an extension of formal budgetary control during the year.
- The DPI requires the District to separate special education revenues and expenditures from other General Fund amounts.

The District did not have any material violation of legal or contractual provisions for the fiscal year ended June 30, 2025.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
JUNE 30, 2025**

NOTE 4 BUDGETS AND BUDGETARY ACCOUNTING (CONTINUED)

Excess of Expenditure Over Budget Appropriations

The following expenditure accounts of the governmental funds had actual expenditures in excess of budget appropriations for the year ended June 30, 2025.

Funds	Excess Expenditures
General Fund:	
Instruction:	
Regular Instruction	\$ 806,310
Vocational Instruction	325,690
Support Services:	
Pupil Services	391,286
Instructional Staff Services	575,687
Operations and Maintenance of Plant	410,055
Pupil Transportation Services	422,026
Central Services	2,855,612
Insurance	53,275
Debt Service:	
Principal	335,506
Interest and Fiscal Charges	787,970
Nonprogram:	
General Tuition Payments	153,864
Adjustments and Refunds	23,516
Special Education Fund:	
Support Services:	
Instructional Staff Services	281,445
Pupil Transportation Services	624,268
Nonprogram:	
Special Education Tuition Payments	1,519,973

Excess expenditures were funded with positive variances in other general and special education fund appropriation accounts.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
JUNE 30, 2025**

NOTE 4 BUDGETS AND BUDGETARY ACCOUNTING (CONTINUED)

Budgetary Information

Budgetary information is derived from the annual operating budget and is presented in accordance with generally accepted accounting principles, except the District adopts a budget for the special education special revenue fund in accordance with requirements from the Wisconsin Department of Public Instruction. In accordance with generally accepted accounting principles, this fund is included as part of the general fund in these financial statements. An explanation of the differences between Revenues, Expenditures, and Other Financing Sources (Uses) for budgetary funds on budgetary fund basis and a GAAP General Fund basis is summarized below:

	General	Special Education Fund
Revenues:		
Actual Amounts (Budgetary Basis)	\$ 216,351,966	\$ 17,748,490
Reclassification of Special Education	17,748,490	(17,748,490)
Total Revenues	234,100,456	-
Expenditures:		
Actual Amounts (Budgetary Basis)	204,145,807	47,539,972
Reclassification of Special Education	47,539,972	(47,539,972)
Total Expenditures	251,685,779	-
Excess of Revenues Over (Under) Expenditures:		
Actual Amounts (Budgetary Basis)	12,206,159	(29,791,482)
Reclassification of Special Education	(29,791,482)	29,791,482
Excess of Revenues Over (Under) Expenditures	(17,585,323)	-
Other Financing Sources (Uses):		
Actual Amounts (Budgetary Basis)	(26,382,558)	29,791,482
Reclassification of Special Education	29,791,482	(29,791,482)
Total Other Financing Sources (Uses)	3,408,924	-
Net Change in Fund Balance:		
Actual Amounts (Budgetary Basis)	(14,176,399)	-
Fund Balance - Beginning of Year:		
Actual Amounts (Budgetary Basis)	49,805,515	-
Fund Balance - End of Year:		
Actual Amounts (Budgetary Basis)	\$ 35,629,116	\$ -

SUPPLEMENTARY INFORMATION

**APPLETON AREA SCHOOL DISTRICT
COMBINING BALANCE SHEET – NONMAJOR GOVERNMENTAL FUNDS
JUNE 30, 2025**

	Special Revenue			
	Donations	Indian Education	Food Service	General Community Service
ASSETS				
Cash and Investments	\$ 1,487,432	\$ -	\$ 161,445	\$ -
Receivables:				
Accounts	145,288	-	2,849	-
Due from Other Funds	2,973,610	-	5,532,277	1,133,980
Due from Other Governments	-	-	254,751	-
	<u>-</u>	<u>-</u>	<u>254,751</u>	<u>-</u>
Total Assets	<u>\$ 4,606,330</u>	<u>\$ -</u>	<u>\$ 5,951,322</u>	<u>\$ 1,133,980</u>
LIABILITIES AND FUND BALANCES				
LIABILITIES				
Accounts Payable	\$ 52,684	\$ -	\$ 196,305	\$ 689,502
Accrued and Other Current Liabilities	5,590	-	4,203	5,315
Due to Other Funds	-	-	-	-
Deposits Payable	-	-	97,948	-
Total Liabilities	<u>58,274</u>	<u>-</u>	<u>298,456</u>	<u>694,817</u>
FUND BALANCES				
Nonspendable	34,345	-	-	-
Restricted	<u>4,513,711</u>	<u>-</u>	<u>5,652,866</u>	<u>439,163</u>
Total Liabilities and Fund Balances	<u>\$ 4,606,330</u>	<u>\$ -</u>	<u>\$ 5,951,322</u>	<u>\$ 1,133,980</u>

**APPLETON AREA SCHOOL DISTRICT
COMBINING BALANCE SHEET – NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)
JUNE 30, 2025**

	Capital Projects		Total Nonmajor Governmental Funds
	Long-Term Capital Improvement	Capital Expansion	
ASSETS			
Cash and Investments	\$ 4,100,179	\$ -	\$ 5,749,056
Receivables:			
Accounts	-	-	148,137
Due from Other Funds	-	7,652,702	17,292,569
Due from Other Governments	-	-	254,751
	<u>\$ 4,100,179</u>	<u>\$ 7,652,702</u>	<u>\$ 23,444,513</u>
 LIABILITIES AND FUND BALANCES			
LIABILITIES			
Accounts Payable	\$ -	\$ 249,553	\$ 1,188,044
Accrued and Other Current Liabilities	-	-	15,108
Due to Other Funds	-	1,290,243	1,290,243
Deposits Payable	-	-	97,948
Total Liabilities	<u>-</u>	<u>1,539,796</u>	<u>2,591,343</u>
 FUND BALANCES			
Nonspendable	-	-	34,345
Restricted	<u>4,100,179</u>	<u>6,112,906</u>	<u>20,818,825</u>
	<u>\$ 4,100,179</u>	<u>\$ 7,652,702</u>	<u>\$ 23,444,513</u>
Total Liabilities and Fund Balances	<u>\$ 4,100,179</u>	<u>\$ 7,652,702</u>	<u>\$ 23,444,513</u>

**APPLETON AREA SCHOOL DISTRICT
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES – NONMAJOR GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2025**

	Special Revenue			
	Donations	Indian Education	Food Service	General Community Service
REVENUES				
Property Taxes	\$ -	\$ -	\$ -	\$ 2,839,000
Other Local Sources	3,872,718	-	1,648,895	11,975
State Sources	-	-	125,711	-
Federal Sources	-	27,559	6,922,185	-
Other Sources	-	-	786,786	-
Total Revenues	<u>3,872,718</u>	<u>27,559</u>	<u>9,483,577</u>	<u>2,850,975</u>
EXPENDITURES				
Instruction:				
Regular Instruction	261,047	-	-	-
Other Instruction	2,459,950	-	-	-
Total Instruction	<u>2,852,978</u>	<u>-</u>	<u>-</u>	<u>-</u>
Support Services:				
Pupil Services	59,859	25,924	-	-
Instructional Staff Services	61,784	662	-	-
General Administration Services	650	-	-	-
School Administration Services	149,082	-	-	931,053
Operations and Maintenance of Plant	91,722	-	537,864	471,190
Pupil Transportation Services	100,558	-	-	-
Food Services	-	-	9,709,511	-
Central Services	-	-	-	49,639
Total Support Services	<u>463,655</u>	<u>27,559</u>	<u>10,247,375</u>	<u>1,490,421</u>
Debt Service:				
Community Service	-	-	-	1,523,700
Total Expenditures	<u>3,319,833</u>	<u>27,559</u>	<u>10,247,375</u>	<u>3,014,121</u>
NET CHANGE IN FUND BALANCES	552,885	-	(763,798)	(163,146)
Fund Balances - Beginning of Year	<u>3,995,171</u>	<u>-</u>	<u>6,416,664</u>	<u>602,309</u>
FUND BALANCES - END OF YEAR	<u>\$ 4,548,056</u>	<u>\$ -</u>	<u>\$ 5,652,866</u>	<u>\$ 439,163</u>

**APPLETON AREA SCHOOL DISTRICT
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN
FUND BALANCES – NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)
YEAR ENDED JUNE 30, 2025**

	Capital Projects		Total Nonmajor Governmental Funds
	Long-Term Capital Improvement	Capital Expansion	
REVENUES			
Property Taxes	\$ -	\$ 2,460,000	\$ 5,299,000
Other Local Sources	153,354	1,227	5,688,169
State Sources	-	-	125,711
Federal Sources	-	-	6,949,744
Other Sources	-	-	786,786
Total Revenues	153,354	2,461,227	18,849,410
EXPENDITURES			
Instruction:			
Regular Instruction	-	-	261,047
Other Instruction	-	-	2,459,950
Total Instruction	-	-	2,852,978
Support Services:			
Pupil Services	-	-	85,783
Instructional Staff Services	-	-	62,446
General Administration Services	-	-	650
School Administration Services	-	-	1,080,135
Operations and Maintenance of Plant	-	1,291,471	2,392,247
Pupil Transportation Services	-	-	100,558
Food Services	-	-	9,709,511
Central Services	-	-	49,639
Total Support Services	-	1,291,471	13,520,481
Debt Service:			
Community Service	-	-	1,523,700
Total Expenditures	-	1,291,471	17,900,359
NET CHANGE IN FUND BALANCES	153,354	1,169,756	949,051
Fund Balances - Beginning of Year	3,946,825	4,943,150	19,904,119
FUND BALANCES - END OF YEAR	\$ 4,100,179	\$ 6,112,906	\$ 20,853,170

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF CHARTER SCHOOL AUTHORIZER COSTS
YEAR ENDED JUNE 30, 2025**

OPERATING ACTIVITY	<u>Object</u>	<u>Appleton Bilingual</u>	<u>Appleton Eschool</u>	<u>Appleton Public Montessori</u>	<u>Appleton Technical Academy</u>	<u>Classical School</u>	<u>Fox Cities Leadership Academy</u>	<u>Fox River Academy</u>
Employee Salaries	100	\$ 1,950	\$ 1,950	\$ 1,950	\$ 1,950	\$ 1,950	\$ 1,950	\$ 1,950
Employee Benefits	200	325	325	325	325	325	325	325
Total		<u>\$ 2,275</u>	<u>\$ 2,275</u>	<u>\$ 2,275</u>	<u>\$ 2,275</u>	<u>\$ 2,275</u>	<u>\$ 2,275</u>	<u>\$ 2,275</u>

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF CHARTER SCHOOL AUTHORIZER COSTS (CONTINUED)
YEAR ENDED JUNE 30, 2025**

	Object	Kaleidoscope Academy	Renaissance School for the Arts	Stephen Foster Elementary	Tesla Engineering Charter School	The Omolde Academy	Valley New School	Wisconsin Connections Academy
OPERATING ACTIVITY								
Employee Salaries	100	\$ 1,950	\$ 1,950	\$ 1,950	\$ 1,950	\$ 1,950	\$ 1,950	\$ 1,950
Employee Benefits	200	325	325	325	325	325	325	325
Total		<u>\$ 2,275</u>	<u>\$ 2,275</u>	<u>\$ 2,275</u>	<u>\$ 2,275</u>	<u>\$ 2,275</u>	<u>\$ 2,275</u>	<u>\$ 2,275</u>

**ADDITIONAL INDEPENDENT AUDITORS' REPORT
FOR BASIC FINANCIAL STATEMENTS**



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Board of Education
Appleton Area School District
Appleton, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Appleton Area School District, Appleton, Wisconsin, (the District) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 10, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be a material weakness and a significant deficiency.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

We consider the deficiency described in the accompanying schedule of findings and responses as item 2025-002 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and responses as item 2025-001 to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Appleton Area School District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the findings identified in our audit and described in the accompanying schedule of findings and responses. Appleton Area School District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Green Bay, Wisconsin
December 10, 2025

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND RESPONSES
YEAR ENDED JUNE 30, 2025**

Section I – Financial Statement Findings

Finding No.

2025-001

Control Deficiencies

Preparation of Annual Financial Reporting

Type of Finding:

Significant deficiency in internal control over financial reporting.

Condition:

Current District staff maintains accounting records which reflect the District's financial transactions; however, preparing the District's annual financial report, including note disclosures, involves the selection and application of specific accounting principles which would require additional experience and knowledge. The District contracts with us and our knowledge of applicable accounting principles, financial statement format, and note disclosures to assist in the preparation of the annual financial report in an efficient manner. However, as independent auditors, CLA cannot be considered part of the District's internal control system. As part of its internal control over preparation of its financial statements, including disclosures, the District had implemented a comprehensive review procedure to ensure that the financial statements, including note disclosures, are complete and accurate.

Criteria or Specific Requirement:

The preparation and review of the annual financial report by staff with expertise in financial reporting is an internal control intended to prevent, detect and correct a potential omission or misstatement in the financial statements or notes or other required state financial reports.

Effect:

Without CLA involvement, the District may not be able to completely prepare an annual financial report in accordance with accounting principles generally accepted in the United States of America.

Cause:

District management has determined that the additional costs associated with training staff to become experienced in applicable accounting principles and note disclosures outweigh the derived benefits.

Repeat Finding:

Yes; 2024-001

Recommendation:

We recommend the District continue reviewing the annual financial report. Such review procedures should be performed by an individual possessing a thorough understanding of accounting principles generally accepted in the United States of America and knowledge of the District's activities and operations. While it may not be cost beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the District is necessary to obtain a complete and adequate understanding of the District's annual financial report.

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED)
YEAR ENDED JUNE 30, 2025**

Section I – Financial Statement Findings (Continued)

Finding No.

2025-001

Control Deficiencies

Preparation of Annual Financial Reporting (Continued)

Views of Responsible
Officials and Planned
Corrective Actions:

Management continues to believe the cost to hire additional staff to eliminate the control deficiency outweigh the benefits to be received. Management reviews the financial report and the single audit report prepared by CLA prior to issuance.

Finding No.

2025-002

Control Deficiencies

Adjustments to the District’s Financial Records

Type of Finding:

Material Weakness in Internal Control Over Financial Reporting

Condition:

As part of our audit, we proposed adjusting journal entries, some of which were material, to the District’s financial statements. In addition, during the year, the District identified an error in prior year financial statement classification due to understated right-to-use leased assets that has been corrected in current year.

Criteria or Specific
Requirement:

Adjusting journal entries proposed by auditors are considered to be an internal control deficiency.

Effect:

Year-end financial records prepared by the District may contain material misstatements and prior period adjustments.

Cause:

While District staff maintains financial records which accurately report revenues and expenditures throughout the year, preparing year-end adjusting and closing entries requires additional expertise that would entail additional training and staff time to develop.

Repeat Finding:

Yes; 2024-002

Recommendation:

We recommend the District designate an individual to obtain additional training in order to prepare the adjusting and closing entries.

Views of Responsible
Officials and Planned
Corrective Actions:

There is no disagreement with the audit finding. Management will continue to review proposed entries and accept responsibility for them.

**APPLETON AREA SCHOOL DISTRICT
FEDERAL AND STATE AWARDS
YEAR ENDED JUNE 30, 2025**



CPAs | CONSULTANTS | WEALTH ADVISORS

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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM, REPORT ON INTERNAL CONTROL OVER COMPLIANCE, AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND THE SCHEDULE OF EXPENDITURES OF STATE AWARDS REQUIRED BY THE UNIFORM GUIDANCE AND THE *STATE SINGLE AUDIT GUIDELINES*

Board of Education
Appleton Area School District
Appleton, Wisconsin

Report on Compliance for Each Major Federal and State Program

Opinion on Each Major Federal and State Program

We have audited Appleton Area School District, Appleton, Wisconsin's (the District's) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on each of the District's major federal and state programs for the year ended June 30, 2025. The District's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal and State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines*. Our responsibilities under those standards, the Uniform Guidance, and the *State Single Audit Guidelines* are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal and state programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *State Single Audit Guidelines* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *State Single Audit Guidelines* we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *State Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal and State Awards Required by the Uniform Guidance and *State Single Audit Guidelines*

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements. We have issued our report thereon, dated December 10, 2025, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedules of expenditures of federal and state awards are presented for purposes of additional analysis as required by the Uniform Guidance and *State Single Audit Guidelines* and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedules of expenditures of federal and state awards are fairly stated in all material respects in relation to the basic financial statements as a whole.



CliftonLarsonAllen LLP

Green Bay, Wisconsin
December 10, 2025

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2025**

Grantor Agency/Federal Program Cluster or Title	Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/2024	Cash Received	Accrued (Deferred) Revenue 6/30/2025	Total Federal Expenditures	Subrecipient Payments
U.S. DEPARTMENT OF AGRICULTURE								
<i>Child Nutrition Cluster</i>								
School Breakfast Program	10.553	WI DPI	2024-440147-DPI-SB-546	\$ (248,406)	\$ 2,059,342	\$ 45,699	\$ 1,856,635	\$ -
National School Lunch Program	10.555	WI DPI	2024-440147-DPI-NSL-547	(498,864)	4,354,139	79,456	3,934,731	-
National School Lunch Snack Program	10.555	WI DPI	2024-440147-DPI-SK_NSLAE-566	(13,297)	136,976	-	123,679	-
Donated Commodities	10.555	WI DPI	2024-440147-DPI-NSL-547	-	715,462	-	715,462	-
Total National School Lunch Program				(760,567)	7,265,919	125,155	6,630,507	-
Summer Food Service Program for Children	10.559	WI DPI	2024-440147-DPI-SFSP-586	(104,469)	131,994	100,644	128,169	-
Fresh Fruit and Vegetable Program	10.582	WI DPI	2024-440147-DPI-FFVP-July-594	(50,732)	161,151	28,951	139,370	-
Fresh Fruit and Vegetable Program	10.582	WI DPI	2024-440147-DPI-FFVP-July-594	-	24,137	-	24,137	-
Total <i>Child Nutrition Cluster</i> and U.S. Department of Agriculture				(915,768)	7,583,201	254,750	6,922,183	-
U.S. DEPARTMENT OF EDUCATION								
Title I Grants to Local Educational Agencies	84.010	WI DPI	2024-440147-DPI-TI-A-141	(989,103)	2,263,228	744,142	2,018,267	-
Title I Grants to Local Educational Agencies-Private	84.010	WI DPI	2024-440147-DPI-TI-A-141	(50,047)	125,983	42,920	118,856	-
Title I Grants to Local Educational Agencies- Delinquent	84.010	WI DPI	2024-440147-DPI-TID-144	(1,721)	7,095	1,586	6,960	-
Total Title I Grants to Local Educational Agencies				(1,040,871)	2,396,306	788,648	2,144,083	-
<i>Special Education Cluster (IDEA)</i>								
Special Education Grants to States	84.027	WI DPI	2024-440147-DPI-FLOW-341	(1,186,397)	3,240,264	1,343,379	3,397,246	-
COVID-19 Special Education Grants to States	84.027	WI DPI	2024-440147-DPI-FLOW-341	(360,617)	800,139	186,045	625,567	-
Special Education Grants to States - IDEA - WISCCA	84.027	WI DPI	Unknown	(18,000)	24,728	5,272	12,000	-
Special Education Preschool Grants	84.173	WI DPI	2024-440147-DPI-PRESCH-347	(39,255)	94,228	91,017	145,990	-
COVID-19 Special Education Preschool Grants	84.173	WI DPI	2024-440147-DPI-PRESCH-347	(9,906)	13,568	12,337	15,999	-
Total Special Education Cluster (IDEA)				(1,614,175)	4,172,927	1,638,050	4,196,802	-

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)
YEAR ENDED JUNE 30, 2025**

Grantor Agency/Federal Program Cluster or Title	Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/2024	Cash Received	Accrued (Deferred) Revenue 6/30/2025	Total Federal Expenditures	Subrecipient Payments
U.S. DEPARTMENT OF EDUCATION (CONTINUED)								
Career and Technical Education - Basic Grants to States	84.048	WI DPI	2025-440147-DPI-CTE-400	\$ (96,966)	\$ 135,786	\$ 97,937	\$ 136,757	\$ -
Indian Education - Grants to Local Educational Agencies	84.060	Direct Program	N/A	(6,359)	33,918	-	27,559	-
School Based Mental Health Professionals	84.184	Direct Program	N/A	(38,016)	151,651	22,835	136,470	-
Education for Homeless Children And Youth - Innovation	84.196	WI DPI	Unknown	(35,463)	79,141	20,674	64,352	-
Charter Schools	84.282	WI DPI	Unknown	-	82,807	204,552	287,359	-
Twenty-First Century Community Learning Centers	84.287	WI DPI	2025-440147-DPI-TIVB-367	(469,587)	1,228,118	231,404	989,935	-
English Language Acquisition State Grants	84.365	WI DPI	2025-440147-DPI-TIIA-391	(142,589)	254,735	80,787	192,933	-
English Language Acquisition State Grants	84.365	WI DPI	2025-440147-DPI-TIIA-391	(43,235)	60,159	16,000	32,924	-
Total English Language Acquisition State Grants				(185,824)	314,894	96,787	225,857	-
Supporting Effective Instruction State Grants	84.367	WI DPI	2025-440147-DPI-TIIA-365	(95,715)	272,117	33,624	210,026	-
Supporting Effective Instruction State Grants	84.367	WI DPI	2025-440147-DPI-TIIA-365	(22,151)	57,578	28,829	64,256	-
Total Supporting Effective Instruction State Grants				(117,866)	329,695	62,453	274,282	-
Student Support and Academic Enrichment Program	84.424	WI DPI	2025-440147-DPI-TIVA-381	(86,077)	179,122	55,380	148,425	-
Student Support and Academic Enrichment Program	84.424	WI DPI	2025-440147-DPI-TIVA-381	(22,268)	25,416	26,252	29,400	-
BSCA PUBLIC Stronger Connections Bipartisan Safer Act	84.424	WI DPI	2025-440147-DPI-TIVA-381	-	64,240	40,933	105,173	-
BSCA PRIVATE Stronger Connections Bipartisan Safer Act	84.424	WI DPI	2025-440147-DPI-TIVA-381	-	1,000	14,477	15,477	-
Total Student Support and Academic Enrichment Program				(108,345)	269,778	137,042	298,475	-
COVID-19 Elementary and Secondary School Emergency Relief	84.425U	WI DPI	2023-440147-DPI-ESSERF-160	(1,225,011)	1,225,011	-	-	-
COVID-19 Elementary and Secondary School Emergency Relief - Summer Enrichment Program	84.425U	WI DPI	Unknown	(46,038)	880,726	-	834,688	-
Total COVID-19 Elementary and Secondary School Emergency Relief				(1,271,049)	2,105,737	-	834,688	-
Total U.S. Department of Education				(4,984,521)	11,300,758	3,300,382	9,616,619	-

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)
YEAR ENDED JUNE 30, 2025**

Grantor Agency/Federal Program Cluster or Title	Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/2024	Cash Received	Accrued (Deferred) Revenue 6/30/2025	Total Federal Expenditures	Subrecipient Payments
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES								
Refugee School Impact Grant	93.576	WI DPI	FY2025-440147-Refugee-538	\$ (56,470)	\$ 163,928	\$ 29,915	\$ 137,373	\$ -
Nurse Grant	93.354	CESA 6	Unknown	(8,323)	8,323	13,498	13,498	-
<i>Medicaid Cluster</i>								
Medical Assistance Program	93.778	WI DHS	Unknown	(41,077)	2,176,322	32,393	2,167,638	-
Total U.S. Department of Health and Human Services				<u>(105,870)</u>	<u>2,348,573</u>	<u>75,806</u>	<u>2,318,509</u>	<u>-</u>
Total Expenditures of Federal Awards				<u>\$ (6,006,159)</u>	<u>\$ 21,232,532</u>	<u>\$ 3,630,938</u>	<u>\$ 18,857,311</u>	<u>\$ -</u>

Reconciliation to the Basic Financial Statements:

Federal Sources	\$ 18,556,454
Amount Reported in Intermediate Source	13,498
Amount Reported in State Source	<u>287,359</u>
Total Expenditures of Federal Awards	<u>\$ 18,857,311</u>

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF STATE AWARDS
YEAR ENDED JUNE 30, 2025**

Grantor Agency/State Program Title	State I.D. Number	Pass-Through Agency	State Identifying Number	(Accrued) Deferred Revenue 7/1/2024	Cash Received	Accrued (Deferred) Revenue 6/30/2025	Total Expenditures	Subrecipient Payments
WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION								
Special Education and School Age Parents	255.101	Direct Program	440147-100	\$ -	\$ 12,214,997	\$ -	\$ 12,214,997	\$ -
State School Lunch Aid	255.102	Direct Program	440147-107	-	63,851	-	63,851	-
Common School Fund Library Aid	255.103	Direct Program	440147-104	-	1,188,886	-	1,188,886	-
Bilingual Bicultural Aid	255.106	Direct Program	440147-111	-	459,049	-	459,049	-
General Transportation Aid	255.107	Direct Program	440147-102	-	95,885	-	95,885	-
Equalization Aids	255.201	Direct Program	440147-116	-	114,883,925	-	114,883,925	-
High Cost Special Education Aid	255.210	Direct Program	440147-119	-	398,121	-	398,121	-
Peer to Peer Suicide Prevention	255.246	Direct Program	440147-183	-	4,000	2,000	6,000	-
School-Based Mental Health Services Grant	255.297	Direct Program	440147-177	-	436,520	-	436,520	-
Alcohol and Other Drug Abuse	255.306	Direct Program	440147-143	(25,000)	39,889	10,111	25,000	-
Transition Readiness	255.257	Direct Program	440147-174	(18,191)	118,191	-	100,000	-
AODA Program Grants	255.321	Direct Program	440147-142	(3,524)	5,524	-	2,000	-
State School Breakfast Aid	255.344	Direct Program	440147-108	-	61,860	-	61,860	-
Early College Credit Program	255.445	Direct Program	440147-178	-	1,656	-	1,656	-
Achievement Gap Reduction (AGR)	255.504	Direct Program	440147-160	-	2,195,889	-	2,195,889	-
Educator Effective Evaluation System	255.940	Direct Program	440147-154	-	102,544	-	102,544	-
Per Pupil Aid	255.945	Direct Program	440147-113	-	10,396,162	-	10,396,162	-
Career and Technical Education Incentive Grants	255.950	Direct Program	440147-171	-	82,435	-	82,435	-
Robotics League Participation Grants	255.959	Direct Program	440147-167	-	4,384	-	4,384	-
Aid for Special Ed Transition Grant BBL	255.960	Direct Program	440147-168	-	84,336	-	84,336	-
Total Wisconsin Department of Public Instruction				<u>(46,715)</u>	<u>142,838,104</u>	<u>12,111</u>	<u>142,803,500</u>	<u>-</u>
WISCONSIN DEPARTMENT OF JUSTICE								
OPIOID Prevention Grant	435.833	Direct Program	Unknown	(14,100)	33,408	30,692	50,000	-
WISCONSIN DEPARTMENT OF WORKFORCE DEVELOPMENT								
Youth Apprenticeship	445.194	CESA 6	N/A	-	31,000	-	31,000	-
Total State Programs				<u>\$ (60,815)</u>	<u>\$ 142,902,512</u>	<u>\$ 42,803</u>	<u>\$ 142,884,500</u>	<u>\$ -</u>

Reconciliation to the Basic Financial Statements:

State Sources	\$ 145,424,755
Intermediate Sources	31,000
Federal Source Reported with State Sources	(287,359)
Less: State Sources Not Considered State Financial Assistance	
State Tax Computer and Personal Property Aid	<u>(2,283,896)</u>
Total State Awards	<u>\$ 142,884,500</u>

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

**APPLETON AREA SCHOOL DISTRICT
NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS
JUNE 30, 2025**

NOTE 1 BASIS OF PRESENTATION

The accompanying schedules of expenditures of federal and state awards for the Appleton Area School District are presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration.

The schedules of expenditures of federal and state awards include all federal and state awards of the District. Because the schedules present only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

NOTE 2 SIGNIFICANT ACCOUNTING POLICIES

Revenues and expenditures in the schedules are presented in accordance with the modified accrual basis of accounting and are generally in agreement with revenues and expenditures reported in the District's 2025 fund financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and the *State Single Audit Guidelines*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Accrued revenue at year-end consists of federal and state program expenditures scheduled for reimbursement to the District in the succeeding year while unearned revenue represents advances for federal and state programs that exceed recorded District expenditures. Because of subsequent program adjustments, these amounts may differ from the prior year's ending balances.

The District has not elected to charge a de minimis rate of 10% of indirect costs.

NOTE 3 FOOD DISTRIBUTION

Nonmonetary assistance is reported in the schedule of expenditures of federal awards at the fair market value of the commodities received and disbursed.

NOTE 4 OVERSIGHT AGENCIES

The federal and state oversight agencies for the District are as follows:

Federal – U.S. Department of Education
State – Wisconsin Department of Public Instruction

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2025**

Section I – Summary of Auditors’ Results

Basic Financial Statements

1. Type of auditor’s report issued: Unmodified
2. Internal control over financial reporting:
- Material weakness(es) identified? X Yes No
 - Significant deficiency(ies) identified? X Yes None reported
3. Noncompliance material to basic financial statements noted? Yes X No

Federal Awards

1. Internal control over major federal programs:
- Material weakness(es) identified? Yes X No
 - Significant deficiency(ies) identified? Yes X None reported
2. Type of auditors’ report issued on compliance for major federal programs: Unmodified
3. Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance? Yes X No

Identification of Major Federal Programs

Assistance Listing Number	Name of Federal Program
84.010	Title 1 Grants to Local Educational Agencies <i>IDEA Cluster:</i>
84.027	Special Education Grants to States
84.027	COVID-19 Special Education Grants to States
84.027	Special Education Grants to States - IDEA - WISCCA
84.173	Special Education Preschool Grants
	<i>Medicaid Cluster:</i>
93.778	Medical Assistance Program

Audit threshold used to determine between Type A and Type B programs:

Federal Awards \$ 750,000

Auditee qualified as low-risk auditee? Yes X No

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED JUNE 30, 2025**

Section II – Financial Statement Findings

<u>Finding No.</u>	<u>Control Deficiencies</u>
2025-001	Preparation of Annual Financial Reporting
Type of Finding:	Significant deficiency in internal control over financial reporting.
Condition:	Current District staff maintains accounting records which reflect the District's financial transactions; however, preparing the District's annual financial report, including note disclosures, involves the selection and application of specific accounting principles which would require additional experience and knowledge. The District contracts with us and our knowledge of applicable accounting principles, financial statement format, and note disclosures to assist in the preparation of the annual financial report in an efficient manner. However, as independent auditors, CLA cannot be considered part of the District's internal control system. As part of its internal control over preparation of its financial statements, including disclosures, the Village had implemented a comprehensive review procedure to ensure that the financial statements, including note disclosures, are complete and accurate.
Criteria or Specific Requirement:	The preparation and review of the annual financial report by staff with expertise in financial reporting is an internal control intended to prevent, detect and correct a potential omission or misstatement in the financial statements or notes or other required state financial reports.
Effect:	Without CLA involvement, the District may not be able to completely prepare an annual financial report in accordance with accounting principles generally accepted in the United States of America.
Cause:	District management has determined that the additional costs associated with training staff to become experienced in applicable accounting principles and note disclosures outweigh the derived benefits.
Repeat Finding:	Yes; 2024-001
Recommendation:	We recommend the District continue reviewing the annual financial report. Such review procedures should be performed by an individual possessing a thorough understanding of accounting principles generally accepted in the United States of America and knowledge of the District's activities and operations. While it may not be cost beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the District is necessary to obtain a complete and adequate understanding of the District's annual financial report.

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED JUNE 30, 2025**

Section II – Financial Statement Findings (Continued)

Finding No.

Control Deficiencies

2025-001

Preparation of Annual Financial Reporting (Continued)

Views of Responsible
Officials and Planned
Corrective Actions:

Management continues to believe the cost to hire additional staff to eliminate the control deficiency outweigh the benefits to be received. Management reviews the financial report and the single audit report prepared by CLA prior to issuance.

Finding No.

Control Deficiencies

2025-002

Adjustments to the District's Financial Records

Type of Finding:

Material Weakness in Internal Control Over Financial Reporting

Condition:

As part of our audit, we proposed adjusting journal entries and prior period adjustments that were material to the District's financial statements. In addition, during the year, the District identified an error in prior year financial statement classification due to understated right-to-use leased assets that has been corrected in current year.

Criteria or Specific
Requirement:

Material adjusting journal entries proposed by auditors and a prior period adjustments are considered to be an internal control deficiency.

Effect:

Year-end financial records prepared by the District may contain material misstatements and prior period adjustments.

Cause:

While District staff maintains financial records which accurately report revenues and expenditures throughout the year, preparing year-end adjusting and closing entries requires additional expertise that would entail additional training and staff time to develop.

Repeat Finding:

Yes; 2024-002

Recommendation:

We recommend the District designate an individual to obtain additional training in order to prepare the adjusting and closing entries.

Views of Responsible
Officials and Planned
Corrective Actions:

There is no disagreement with the audit finding. Management will continue to review proposed entries and accept responsibility for them.

**APPLETON AREA SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED JUNE 30, 2025**

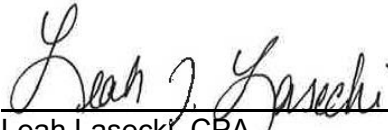
Section III – Federal and State Findings and Questioned Costs

Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a) and the *State Single Audit Guidelines* issued by Wisconsin Department of Administration for the year ended June 30, 2025.

Section IV – Other Issues

- | | |
|--|----|
| 1. Does the auditor have substantial doubt as to the auditee's ability to continue as a going concern? | No |
| 2. Does the audit report show audit issues (i.e., material noncompliance, nonmaterial noncompliance, questioned cost, material weakness, significant deficiencies, management letter comment, excess revenue or excess reserve) related to grant/contracts with funding agencies that require audits to be in accordance with the <i>State Single Audit Guidelines</i> : | |
| Department of Health Services | No |
| Department of Public Instruction | No |
| Department of Justice | No |
| Department of Workforce Development | No |
| 3. Was a Management Letter or other document conveying audit comments issued as a result of this audit? | No |

4. Name and signature of principal



Leah Lasecki, CPA

5. Date of report

December 10, 2025

**ADDITIONAL INDEPENDENT AUDITORS' REPORT
FOR BASIC FINANCIAL STATEMENTS**



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Board of Education
Appleton Area School District
Appleton, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Appleton Area School District, Appleton, Wisconsin, (the District) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 10, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be a material weakness and a significant deficiency.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2025-002 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2025-001 to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Appleton Area School District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. Appleton Area School District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Green Bay, Wisconsin
December 10, 2025



CLA (CliftonLarsonAllen LLP) is a network member of CLA Global. See CLAGlobal.com/disclaimer. Investment advisory services are offered through CliftonLarsonAllen Wealth Advisors, LLC, an SEC-registered investment advisor.