

# RPS

# Richmond Public Schools

The School Board of the City of Richmond, Virginia  
A Component Unit of the City of Richmond, Virginia



## Annual Comprehensive Financial Report

for the fiscal year ended June 30, 2025

**RICHMOND PUBLIC SCHOOLS**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**For the Fiscal Year Ended June 30, 2025**

*Prepared By: Department of Finance*

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*Superintendent of Schools*

Shareyna Chang  
*Chief of Staff*

Wanda Payne  
*Director of Finance*

[www.rvaschools.net](http://www.rvaschools.net)



**THE SCHOOL BOARD OF THE CITY OF RICHMOND  
ANNUAL COMPREHENSIVE FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

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# Introductory Section

(unaudited)

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The Introductory Section contains the letter of transmittal, which provides a profile of Richmond Public Schools (RPS) and an overview of its school membership, accomplishments, major initiatives, financial policies, future planning, awards and acknowledgements

Also included in this section are the following:

- Listing of members of The School Board of the City of Richmond and RPS' administration
- The school division's organizational chart





## SCHOOL BOARD OF THE CITY OF RICHMOND

SCHOOL BOARD ROOM - 17TH FLOOR, CITY HALL

301 NORTH NINTH STREET RICHMOND, VA 23219-1927 (804) 780-7716

### MEMBERS

As of June 30, 2025

December 31, 2025

THE HONORABLE:

### **The Citizens and Members of the School Board City of Richmond, Virginia:**

DAWN PAGE  
DISTRICT 8  
CHAIR

CHERLY BURKE  
DISTRICT 7  
VICE CHAIR

ELIZABETH DOERR  
DISTRICT 1

MARIAH WHITE  
DISTRICT 2

KENYA GIBSON  
DISTRICT 3

GARRETT SAWYER  
DISTRICT 4

STEPHANIE RIZZI  
DISTRICT 5

DR. SHONDA HARRIS-  
MUHAMMED  
DISTRICT 6

SHAVONDA FERNANDEZ  
DISTRICT 9

The Annual Comprehensive Financial Report (ACFR) of the School Board (the School Board) of the City of Richmond, Virginia (the City), as of and for the fiscal year ended June 30, 2025, is hereby submitted. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with management of the School Board. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner that presents fairly the financial position and results of operations of the various funds and account groups of the School Board. All disclosures necessary to enable the reader to gain an understanding of the School Board's financial activities are included.

The financial statements included in the ACFR have been prepared in conformance with accounting principles generally accepted in the United States (GAAP) for governmental units as promulgated by the Governmental Accounting Standards Board (GASB). The public accounting firm of Cherry Bekaert LLP has audited the financial statements contained in this report. The auditors' report precedes the basic financial statements. The unmodified auditor's report expresses their opinion that the School Board's basic financial statements are fairly presented in all material respects in accordance with GAAP.

The School Board is required to undergo an annual audit in conformity with provisions of the Single Audit Act and the Uniform Grant Guidance Subpart F. Information related to this single audit, including a schedule of expenditures of federal awards, the independent auditors' report on internal control and compliance with applicable laws, regulations, contracts and grant agreements, and a schedule of findings and questioned costs, if any, are included in a separately issued report.

GAAP require management to provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The School Board's MD&A can be found immediately following the report of the independent auditors.

The School Board is a component unit of the City, accordingly, the financial position and results of operations of the School Board are reflected in the financial statements included in the ACFR of the City.

# PROFILE OF THE SCHOOL SYSTEM

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## OVERVIEW

Richmond Public Schools (RPS) serves approximately 22,000 students, representing the region's diverse socioeconomic mix. RPS is comprised of 5 preschool centers, 25 elementary schools; one charter elementary school, one charter high school serving students with exceptional needs (RCEEA Charter at Marshall High School), 7 middle schools, 5 comprehensive high schools and 3 specialty high schools (Franklin Military Academy, Open High School, Richmond Community High School); one school serving students with exceptional needs (Amelia Street); two programs for students with exceptional needs (REAL located at Henderson MS, and Thirteen Acres at Carver ES); one career & technical education school, the Richmond Technical Center (RTC); and one alternative education school. U.S. News and World Report ranked Richmond Community and Open high schools among the state's top public high schools. And, Franklin Military Academy stands as the nation's first public military school.

The district also operates two regional Governor's School Programs. Gifted and talented students are served by SPACE (Special Program for Academic and Creative Excellence) at the elementary and middle school levels, and by advanced placement and dual enrollment courses at the high school level. Academically advanced students may also earn the prestigious International Baccalaureate (IB) diploma at Thomas Jefferson High School or apply to attend either the Maggie L. Walker Governor's School for Government and International Studies (the Governor's School) or the Appomattox Governor's School for the Arts and Technology.

The School Board was established in 1868 to provide educational opportunities to the residents of the City. It is governed by a nine-member board, one for each City district, elected by the citizens of the City to serve four-year terms. The Chairman, Vice Chairman and other officers are elected by the other members of the School Board annually.

The School Board's ACFR includes all activities, for which the School Board is directly responsible. The School Board has a fiduciary responsibility in its capacity as fiscal agent for the Governor's School. The Governor's School operates as an educational consortium and provides specialized and gifted training for students of participating cities and counties throughout central and southern Virginia. A separate governing board includes one member from each of the participating localities. The School Board does not have a continuing financial interest in the Governor's School. Additionally, RPS serves as fiscal agent for the following schools and programs: Regional Adult Education Program, Richmond Detention Center, Virginia Treatment Center for Children, Hospital Education Program and Richmond City Jail Program.

Richmond Public Schools is a fiscally dependent school division pursuant to State law. As a fiscally dependent school division, Richmond Public Schools does not levy taxes or issue debt. The School Board derives its authority as a political subdivision of the State and has the constitutional responsibility to provide public education to the residents of Richmond.

The School Board revenues consist of City appropriations from revenues, state revenue based on student populations and sales tax receipts, federal revenue usually targeted to specific programs, and other revenues such as school cafeteria sales, tuition and building rental fees. The main sources of revenue for the operating budget are the City of Richmond and the Commonwealth of Virginia.

# ECONOMIC CONDITION AND OUTLOOK

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## LOCAL ECONOMY

Richmond is located in the eastern-central part of the state of Virginia 100 miles from the nation's capital. The quality of life in the City offers a low cost of living, pleasant climate, unique architecture, and an average 24-minute commute between the surrounding jurisdictions in the Greater Richmond Region.

Several higher education institutions, including Virginia Commonwealth University (VCU), including its health system schools, Virginia Union University, Union Theological Seminary & Presbyterian School of Christian Education, University of Richmond, including its law school, and J. Sargeant Reynolds Community College are located within the City. VCU is a top research university and is home to nationally ranked graduate and professional programs.

The Metro Rankings Report published by Business Facilities Magazine ranks the City of Richmond and its metro area fourth in economic growth potential for mid-sized cities, second in corporate leadership, and seventh in attracting millennials.

For public organizations, the highest financial benchmark for a well-managed government is to achieve a Triple-A bond rating from all three major rating agencies, which indicates that an investment in the organization is safe and there is little risk of default. As of August 2024, Richmond has an "AA+" bond rating from two rating agencies and an Aa1 from a third. The City continues to invest in the path to becoming a Triple-A bond rated city.

## Demographics

The City's population is approximately 233,655, as of the U.S. Census Bureau's 2024 population estimate, and is approximately 45% White, 44% African-American, 15% Hispanic and other and mixed race. The population of the City has grown by approximately 14.4% between April 2010 and July 2024. Eighty-nine percent of persons residing in Richmond are high school graduates or higher.

(<http://www.census.gov/quickfacts/fact/table/richmondcityvirginia#>)

## Employment

According to the U.S. Department of Labor Bureau of Labor Statistics, unemployment in the City is 4.1 percent, not seasonally adjusted August 2025. In 2014, the Office of Community Wealth Building was created to coordinate efforts to reduce poverty and increase wealth building opportunities, particularly related to employment, for the City's low-income population. ([https://www.bls.gov/eag/eag.va\\_richmond\\_msa.htm](https://www.bls.gov/eag/eag.va_richmond_msa.htm))

In 2016, the Office of Community Wealth Building focused its efforts on the expansion of the Center for Workforce Innovation, an endeavor which allows residents the opportunity to interact with local employers. The Center also encourages residents in their abilities to search for and obtain employment by offering training and support.

Additionally, the Office of Community Wealth Building developed an initiative to establish a Social Enterprise sector, targeted at high-poverty neighborhoods, which seeks to create and sustain locally-owned firms with hopes of increasing employment opportunities.

## **Economic Development**

The City of Richmond launched the Strategic Plan for Equitable Economic Development Department (SPEED) with goals through FY26, including 3 billion in new capital investment and 3,000 job paying at least \$52,000 per year – emphasizing equitable outcomes and helping lift residents out of poverty. The City’s economic development team reported record capital investments and significant business activity in recent years, with global companies like CoStar expanding in the city, helping Richmond’s active business recruitment and retention strategies. Rankings show Richmond’s metro area fourth nationally for economic growth potential among mid-sized U.S. cities, with strong corporate leadership and appeal to young professionals and employers alike.

On May 8, 2024, the updated development agreement between the City of Richmond and its development partner, Diamond District Partners LLC, was approved by City Council, marking a significant milestone in Richmond’s planned Diamond District. Located at the crossroads of I-64/I-95 and North Arthur Ashe Boulevard, the new home to the Flying Squirrels will be a multipurpose stadium integrated into a connected, green, and equitable mixed-use development. It will include mixed-income housing, commercial office space, retail space, restaurants, and hotels along a revised street grid, incorporating engaging architecture and a walkable urban experience with access to adjacent and redeveloping neighborhoods.

# SCHOOL MEMBERSHIP

## Enrollment

September membership reflects the number of students enrolled in Richmond Public Schools on September 30. Data are collected by school and reported by grade assignment and ethnicity. Excluded from the September 30 count are pupils in hospitals, clinics or detention homes, and local programs such as vocational and alternative education centers (i.e., centers or schools that receive, but do not officially enroll students). September 2023 membership totaled 21,59 students. (Data Source – Virginia Department of Education)

Student enrollment drives the amount of state and federal funding the school division receives. It is also significant because it impacts instructional and support staffing needs that must continue to improve educational and support services to students.

Grade				
	2022-2023	2023-2024	2024-2025	
Pre-kindergarten	1,341	1,122	1,073	
Kindergarten	1,739	1,721	1,723	
Grade 1	1,814	1,816	1,847	
Grade 2	1,699	1,757	1,796	
Grade 3	1,643	1,632	1,775	
Grade 4	1,673	1,594	1,615	
Grade 5	1,724	1,603	1,612	
Grade 6	1,477	1,570	1,476	
Grade 7	1,460	1,411	1,563	
Grade 8	1,424	1,430	1,413	
Grade 9	1,621	1,507	1,514	
Grade 10	1,569	1,474	1,420	
Grade 11	1,191	1,380	1,319	
Grade 12	1,331	1,242	1,281	
Total Enrollment	21,706	21,259	21,427	

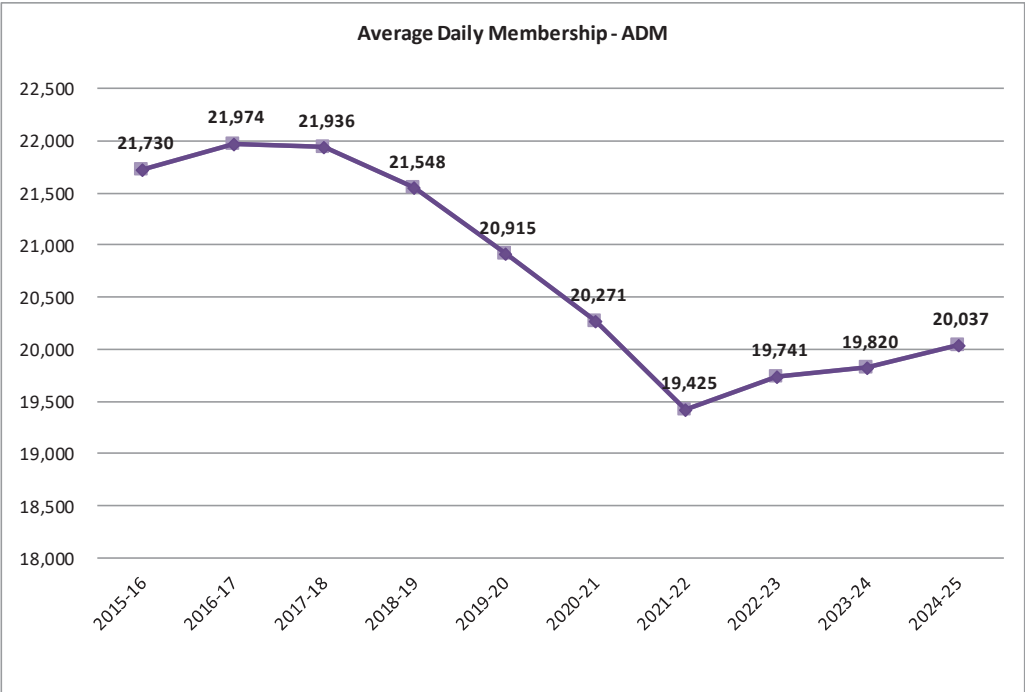
< = A group below state definition for personally identifiable results

· = Not applicable or no data for group

\* = Data not yet available

(Data Source: Virginia Department of Education School Quality Profiles)

March 31 Average Daily Membership (ADM) is the student enrollment count that drives most state funding for public education. ADM is the total days in membership for all students, grades K through 12, over the school year divided by the number of days school was in session. Virginia school divisions receive state funding based on their students’ ADM as of March 31 of the fiscal year. The division’s March 2024 ADM as reported to the Virginia Department of Education is 19,820.



**Economically Disadvantaged Students**

Free and reduced lunch population is a measure of poverty. As reported in the Department of Education’s October 31, 2019 report, RPS is one of five school districts in the Commonwealth operating under the USDA Community Eligibility Provision (CEP) with 100.00% of our students receiving free meals under the Federal school lunch program.

RPS applied and received approval to operate a (CEP) program effective July 1, 2014, whereby all students can eat breakfast and lunch for free. This works well in districts with significant poverty. RPS no longer captures free or reduced eligibility information from students.

# ACCOMPLISHMENTS

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## Standards of Learning and Accreditation

The primary assessment used in Virginia is the SOL (Standards of Learning) tests. SOL tests are administered each spring to students in grades three through eight and End of Course in language arts, writing, science, social studies and math. These test scores are used to determine whether or not a school meets the federal and state guidelines for accreditation. Additionally, benchmark testing takes place at the end of each nine-week reporting period and varied diagnostic assessment tools are used to gauge student growth across all schools.

## Graduation

The Virginia On-Time Graduation Rate represents the percentage of students in a cohort who earn a Board of Education-approved diploma within four years of entering high school for the first time. For the 2024–25 school year, Richmond City high schools achieved an on-time graduation rate of 80.1%, marking a significant milestone and improvement.

Notable highlights include:

- John Marshall High School achieved a 100% graduation rate for the Class of 2025, the first time the school has reached this mark.
- Black students: ~88%, the highest in division history.
- Economically disadvantaged students: ~84%, also a record.
- Students with disabilities: ~83%, another strong showing.

These results reflect substantial progress across the district and among key student subgroups.

# MAJOR INITIATIVES

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During the 2024–25 school year, Richmond City Public Schools (RPS) advanced a comprehensive set of initiatives aimed at strengthening academic achievement, enhancing student supports, investing in staff talent, and improving district operations — all guided by the district’s multi-year strategic framework and aligned budget priorities.

At the center of RPS’s efforts is the ongoing implementation of the *Dreams4RPS: Let’s Keep Dreaming* strategic plan, a collaborative vision that articulates long-term goals for teaching, learning, culture, and community engagement. This multi-year plan continues to shape division priorities for 2024–29 and serves as the organizing framework for resource allocation and program development. Key strategic priorities include exciting and rigorous teaching and learning, skilled and supported staff, safe and healthy school environments, deep family and community engagement, and modern systems and infrastructure.

Reflecting these priorities, the FY25 operating budget and associated initiatives allocated resources across five main areas:

### **Academic Excellence and Expanded Opportunities**

RPS expanded evidence-based instructional programs, most notably scaling the **RPS200 pilot program**, which extends structured learning time and enrichment opportunities across additional elementary schools. Additional investment supported the division’s focus on literacy and foundational skills, including district-wide efforts to increase early reading proficiency by third grade, in partnership with community campaigns such as the *Give 804* literacy initiative designed to mobilize city-wide support for early literacy efforts.

### **Talent Investment and Workforce Support**

Talent development remained a core initiative for 2024–25, with significant budget emphasis on meeting collective bargaining commitments for competitive compensation and expanding recruitment and retention efforts. RPS allocated substantial funding increases to support salary growth for teachers and staff — contributing to notable progress in attracting and retaining high-quality educators and specialists. The budget also provided for expanded leadership development and staffing for student supports across schools.

### **Wellness and Student Supports**

Acknowledging the critical role of well-being in student success, the division increased staffing for mental health support personnel, care specialists, and school counselors, alongside enhanced resources for wellness programming. These investments are designed to address social-emotional needs and reduce barriers to learning.

### **Engagement and Equity**

RPS continued to prioritize family and community engagement by strengthening bilingual family liaison positions and attendance outreach, expanding communication efforts, and partnering with local organizations to increase equity of access. Initiatives such as *Give 804* exemplify the district’s commitment to mobilizing community partners to uplift student outcomes.

### **Operations and Facilities Modernization**

Investment in district operations included bolstering facilities personnel, addressing deferred maintenance, and advancing infrastructure upgrades such as HVAC improvements, fire alarm modernization, and roofing repairs. In tandem with operational upgrades, RPS began laying the groundwork for a comprehensive **ten-year facilities modernization framework** to strategically guide where investments will have the greatest long-term impact on learning environments.

## **RESOURCE ALLOCATION**

Richmond Public Schools is committed to providing high quality educational opportunities to all students. As all school divisions in the Commonwealth, Richmond receives substantially all operating revenues from state and local funds. For FY25, the School Board General Fund Budget anticipated \$163.2 million or 39.3% of funding from



the state (including sales tax), an increase of \$5.8 million from the prior year. Also, the budget includes \$239.3 million of funding from the City or 57.7%. This represents an overall increase of \$17.8 million over FY24.

The FY25 financial plan commits resources to implement collective bargaining agreements for Teachers, Instructional Assistants, Care & Safety and School Nutrition Services. The plan increased funding toward priorities identified in Dream4RPS, most notably, district-wide literacy and graduation outcomes, with particular attention to the unique needs of our multilingual learners. To help support these investments, the budget included \$14 million in reductions, including the elimination of more than 30 vacant positions, making RPS leaner and more focused.

## FINANCIAL POLICIES

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### Internal Control

Management of the School Board is responsible for establishing and maintaining internal control sufficient to provide reasonable assurance that the assets of the School Board are safeguarded against loss from unauthorized use or disposition, and that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of financial statements in accordance with generally accepted accounting principles. The concept of reasonable assurance recognizes that: 1) the cost of a control should not exceed the benefits likely to be derived, and 2) the evaluation of costs and benefits requires estimates and judgments by management.

As a recipient of Federal, State and Local financial assistance, the School Board is also responsible for ensuring that adequate internal controls are in place to ensure and document that federal award programs and state and local resources are managed in compliance with applicable laws, regulations, grants and contracts. These internal controls are subject to periodic evaluation by management, the internal audit staff and the Finance and Budget committee and the Audit committee of the School Board, as well as by the external auditors on an annual basis.

### Budgetary Process and Controls

#### *Budget Process and Development*

Richmond Public Schools has three budget phases in the development process:

**Phase I - Superintendent's Estimate of Needs Budget** is the beginning phase of budget development used to gather input from parents, business leaders, and other community stakeholders. This phase represents the Superintendent's presentation of the needs of the school division for the upcoming school year to the School Board in January.

**Phase II - School Board's Approved Budget** is the School Board's recommended spending plan submitted to the Mayor, the City Administration, and the City Council. This phase consists of numerous work sessions and at least one public hearing to ensure input from all interested stakeholders. The budget is approved in February so it can be incorporated into the Mayor's financial plan for submission to City Council in March.

**Phase III - School Board's Adopted Budget** represents the School Board's adopted budget based on state funding levels and the appropriation ordinance adopted by City Council. The Mayor's recommendation is forwarded to the City Council, which must adopt the schools' appropriation by legal ordinance on or before May 15<sup>th</sup> of each year. Subsequent to the City Council's action, the School Board makes any required adjustments to balance the budget, which is adopted in May or June.

### *Budgetary Controls*

The School Board maintains budgetary controls to ensure compliance with the annually appropriated (legally adopted) General Fund budget approved by the City Council. Budgetary controls ensure that the legal level of expenditure for the General Fund is not exceeded. Project budgets are also prepared, but not legally adopted, for the Special Revenue and Permanent funds. Management control is exercised over the budget at the budgetary line item level within each fund. The School Board also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered amounts are carried forward at year-end.

### Insurance and Risk Management

The insurance and risk management program involves maintaining several comprehensive commercial insurance policies and self-insurance programs, conducting various loss control activities, and a program to manage claims filed against the school system. Additionally, risk management monitors other individual insurance policies such as disability, intensive care, cancer, and life insurance that are marketed to School Board employees by various approved insurers.

The School Board's commercial insurance coverage includes the following: a comprehensive property and casualty policy; a commercial general liability policy; a comprehensive liability vehicle fleet policy; and other insurance coverage for boiler & machinery, School Board errors and omissions, workers' compensation for federal programs, student nurse liability, student accident insurance, physician malpractice, special equipment coverage and excess workers' compensation for accidents in excess of \$350,000.

The School Board provides self-insurance for workers' compensation for all employees not involved with federally funded programs. The workers' compensation claims are handled by a third-party administrator and the cost of medical claims are contained using a panel of physicians. The medical providers are restricted to charging for services in accordance with a negotiated fee schedule. Likewise, a group self-insured short-term disability program is managed by a third-party administrator, and a long-term disability insurance program is in place through a major insurance company.

### Cash Management

The City is the custodian of all cash and investments of the School Board except certain cash on hand or in banks and certain cash and investments of the Fiduciary Funds held by financial institutions. The City policy is to minimize credit and market risks while maintaining a competitive yield on its portfolio. The City's investments are made as allowed in the *Code of Virginia*, which include obligations of the United States and its agencies, time certificates of deposit, banker's acceptances, repurchase agreements, demand notes and commercial paper. Additionally, all bank deposits of the City and the School Board are insured by the Federal Deposit Insurance Corporation up to the allowable maximum amount and are collateralized under the Virginia Security for Public Deposits Act.

## OTHER INFORMATION

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### Independent Audit

State statutes require an annual audit of the financial statements by independent certified public accountants selected by the School Board. Beyond meeting the requirement set forth in state statutes, the School Board's Single Audit was designed to meet the requirements of the Subpart F of the Uniform Grant Guidance. The auditors' report on the basic financial statements is included in the financial section of this report. The auditors' reports on internal controls and opinion on compliance with applicable laws, regulations, contracts and grant agreements can be found in a separately issued School Board Uniform Guidance Audit report.

## ACKNOWLEDGEMENTS

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We would like to express our sincere gratitude to the dedicated personnel in the Finance and Budget departments who participated in the preparation of this report and to our independent auditors, Cherry Bekaert LLP. Appreciation is extended to the School Board and the administration whose continuing support is vital to the financial health of the school system.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'J. Kamras', with a long horizontal stroke extending to the right.

Jason Kamras  
Superintendent of Schools

# SCHOOL BOARD MEMBERS AND OFFICIALS

## As of June 30, 2025

### BOARD MEMBERS

Shavonda Fernandez, Chair  
9<sup>th</sup> District

Matthew Percival, Vice Chair  
1<sup>st</sup> District

Kathryn Ricard  
2<sup>nd</sup> District

Ali Faruk  
3<sup>rd</sup> District

Wesley Hedgepeth  
4<sup>th</sup> District

Stephanie Rizzi,  
5<sup>th</sup> District

Dr. Shonda Harris-Muhammed  
6<sup>th</sup> District

Cheryl Burke, Vice Chair  
7<sup>th</sup> District

Emmett Jafari  
8<sup>th</sup> District

### OFFICIALS

Jason Kamras  
Superintendent of Schools

Shareyna Chang  
Chief of Staff

Leslie Wiggins  
Chief Academic Officer, Elementary

Solomon Jefferson  
Chief Academic Officer, Secondary

Renesha Parks  
Chief Wellness Officer

Patrece Richardson  
Clerk of the School Board

# Financial Section

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The Financial Section includes the report of independent auditor, management's discussion and analysis, basic financial statements, including the accompanying notes, required supplementary information, and other supplementary information.



## Report of Independent Auditor

To the Honorable Members  
School Board of the City of Richmond, Virginia  
Richmond, Virginia

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the School Board of the City of Richmond, Virginia (the "School Board"), a component unit of the City of Richmond, Virginia, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the School Board's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School Board, as of June 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Specifications for Audits of Counties, Cities, and Towns* (the "Specifications"), issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards and specifications are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School Board and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 1(s) to the financial statements, the School Board adopted Governmental Accounting Standards Board Statement 101, *Compensated Absences*, effective July 1, 2024. As a result, the beginning net position has been restated. Our opinions are not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School Board's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Specifications will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Specifications, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School Board's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School Board's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



**Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the Introductory and Statistical Sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 31, 2025, on our consideration of the School Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School Board's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering School Board's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Cherry Bekaert LLP".

Richmond, Virginia  
December 31, 2025

# Management's Discussion and Analysis (MD&A)

(unaudited)

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The Management's Discussion and Analysis subsection provides a narrative introduction to and overview and analysis of the basic financial statements. It includes a description of the government-wide and fund financial statements, as well as an analysis of Richmond Public Schools' financial position and results of operations.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

It is an honor to present to the Citizens of the City of Richmond, Virginia (the City) this report of the financial performance of the School Board of the City of Richmond, Virginia (the School Board). This section of the Annual Comprehensive Financial Report (the ACFR) presents management's discussion and analysis of the overall financial performance of the School Board's financial activities for the fiscal year (FY) ended June 30, 2025. We encourage our readers to read this information in conjunction with the transmittal letter at the front of this report and the School Board's financial statements, which follow this section (amounts rounded to the nearest hundred thousand dollars or to the nearest thousand dollars are approximate).

### FINANCIAL HIGHLIGHTS FOR FY 2025

#### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements provide information about the activities of Richmond Public Schools (the RPS) as a whole, and present both a long-term and short-term view of RPS' property and debt obligations, and other financial matters.

- The School Board's net position (assets and deferred outflows of resources less liabilities and deferred inflows of resources) on a government-wide basis (i.e., for the School Board "taken as a whole") was \$(58.0) million at June 30, 2025, a decrease of \$(80.3) million from \$22.3 million. Of the \$(58.0) million net position, \$144.5 million was restricted by outside parties (primarily for capital projects). The unrestricted deficit (after considering all School Board liabilities) is \$(232.1) million (see the discussion of unrestricted net position under "Government-Wide Statements" beginning on page 6).
- Net position has been primarily impacted by the required reporting of net pension and OPEB liabilities on the government-wide financial statements. Net pension liabilities were \$195.7 million at year end, a decrease of \$17.8 million, compared to net pension liabilities of \$213.5 million estimated in the prior year. The decrease in net pension liabilities is primarily due to changes in the Virginia Retirement System teachers' cost-sharing pool (VRS Teachers' Pool) that is proportionally allocated among employers and changes in the VRS political subdivision plan for general employees. Benefit and funding decisions for VRS pension plans are made by the Commonwealth of Virginia. Note 9 of the notes to the financial statements provide additional information regarding the pension plans. Net OPEB liabilities related to the VRS multiple-employer cost sharing plans for health and life insurances were \$34.9 million at year end, a decrease of \$2.6 million, compared to the net OPEB of \$37.4 million estimated in the prior year. Total OPEB liabilities related to the School Board's healthcare plan were \$23.2 million compared to Total OPEB of \$21.6 million from prior year.
- The School Board's total revenues of \$521.0 million in fiscal 2025 represented a decrease of \$215.6 million (29%) compared to fiscal 2024 revenues of \$736.6 million. Total revenues consisted of program revenues, which decreased by \$232.5 million, and general revenues, which increased by \$16.9 million. Of the \$232.5 million decrease in total program revenues, capital grants and contributions accounted for a decrease of \$220.2 million. Revenue from capital grants and contributions decreased due to \$215 million received in the prior year from the City related to new school construction (see the "Summary of Government-Wide Revenue" beginning on page 10 and the "Summary of Changes in Net Position" on page 12).

- The School Board’s total expenses of \$601.4 million in fiscal 2025 represented an increase of \$89.0 million more than fiscal 2024 expenses of \$512.4 million. The increase in expenses primarily resulted from an increase of \$7.7 million in instruction, \$2.7 million in administration, \$4.4 million in operations and maintenance, \$0.3 million in attendance and health and \$73.3 million in facilities services, \$0.7 million in pupil transportation, and \$0.1 million in nutrition services (see the “Summary of Government-Wide Expenses, by Function” on page 11 and the “Summary of Changes in Net Position” beginning on page 12).

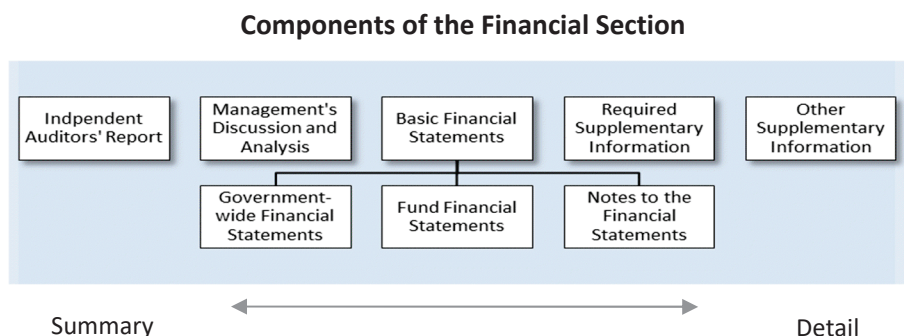
## FUND FINANCIAL STATEMENTS

Fund financial statements report RPS’ operations in more detail than government-wide financial statements by providing information about RPS’ most significant funds. These statements reflect activities financed in the short-term as well as resources remaining for future spending.

- The School Board’s governmental funds reported a combined fund balance of \$150.9 million, a decrease of \$98.9 million from fiscal 2024 combined fund balance of \$249.8 million. Of the \$150.9 million, a total of \$1.9 million represents nonspendable amounts. The \$1.9 million was comprised of \$398.2 thousand for inventories, \$25.4 thousand for prepaid insurance, and \$1.5 million held in Permanent Funds. Restricted fund balances of \$145.8 million are comprised of \$3.5 million for previously executed contracts for on-going projects and initiatives, \$134.8 million for major renovation and repair projects, \$4.8 million for Special Revenue Funds restricted to expenditures for specific purposes, and \$2.6 million for the Nutrition Service Fund for cafeteria operations at each school.
- The assigned fund balance of \$3.0 million is comprised of \$277.1 thousand in investments and \$2.7 million for federal indirect cost recovery to pay contractual salaries and benefits. The remaining \$0.2 million in unassigned fund balance is available to the School Board to meet shorter-term objectives to meet future instructional and operational initiatives, obligations and contingencies. Therefore, future School Board operations will require future General Fund appropriations to fund its long-term obligations as they mature (see the discussion of unassigned fund balances under “Fund Financial Statements”- Governmental Funds on page 13).

## OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of this ACFR consists of the: 1) report of the independent auditor, 2) management's discussion and analysis (presented here), 3) basic financial statements, 4) required supplementary information and 5) other supplementary information. As the following chart shows, the basic financial statements include three components: the government-wide financial statements, the fund financial statements, and notes to the financial statements.



The basic financial statements include two types of statements, the Government-wide financial statements and the Fund financial statements, each of which provide a unique perspective on School Board finances. The government-wide financial statements present the “overall” financial position and results of activities of the School Board as a whole and include long-term as well as current financial information. The fund financial statements focus on individual parts (or “funds”) of the School Board and, thus, present the School Board’s activities in more detail than the government-wide statements and include only current financial information. Both the government-wide financial statements and the fund financial statements are described in detail in the following narrative.

The basic financial statements also include notes, which explain some of the information in the financial statements and provide more data that are detailed. The statements are followed by a section of Required Supplementary Information, which further explains and supports certain information in the financial statements.

## GOVERNMENT-WIDE STATEMENTS

The government-wide statements report information about the School Board as a whole using accounting methods similar to those used by private-sector companies. Accordingly, the government-wide statements include all School Board assets, including capital assets, and all School Board liabilities, regardless of when and how they will be paid. The government-wide financial statements include a Statement of Net Position and a Statement of Activities.

The Statement of Net Position includes all of the School Board’s assets and liabilities. The Statement of Activities includes all of the School Board’s current year revenues and expenses, regardless of when cash is received or paid. The Statement of Net Position reports the School Board’s net position - the difference between assets and liabilities and net deferred flows of resources - as of the end of the fiscal year. The Statement of Activities reports the change in the net position between the beginning and the end of the current fiscal year, based on the School Board’s financial activity for the year.

Net position includes assets that are either (1) net investment in capital assets (and thus not available to spend), (2) restricted for specific uses by outside parties (and thus not available for any other use), or (3) unrestricted (available for any use). The change in net position from year to year may serve as a gauge of RPS' financial position performance.

The School Board's net assets on hand at the end of a fiscal year may be budgeted or designated for specific uses in providing instructional programs in the upcoming year. Thus, increases or decreases in net position typically result from and are in accordance with the adopted plan to provide educational services in any given year, and fluctuate dollar for dollar with changes in the amount of net capital assets and noncurrent liabilities due in more than one year. Finally, to assess the overall health of the School Board, additional non-financial factors need to be considered, such as changes in the property tax base of the City, the condition of the school buildings and equipment, and the supply of demand for instructional staff.

For financial reporting purposes, the Statement of Net Position and the Statement of Activities present all School Board activities by type of activity. All School Board activities are considered Governmental Activities as discussed on the next page:

- Governmental Activities – All of the School Board's basic services are reported here, including all instructional and all support services, including administration, attendance and health, nutrition services, pupil transportation, operations and maintenance, and facilities services. City appropriations, state and federal entitlements and grants finance substantially all of these activities, although nutrition services and certain tuition-supported educational programs are financed in whole or in part by charges to users for services provided.

## FUND FINANCIAL STATEMENTS

The fund financial statements provide information about the School Board's major funds – not the School Board as a whole. The School Board uses funds to keep track of specific sources of funding and spending for particular purposes.

The School Board has two types of funds:

- Governmental Funds – The School Board's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for future expenditure. In contrast to the government-wide financial statements, which include all assets and all liabilities regardless of when and how they will be paid, the governmental funds' financial statements focus only on short-term assets that are available for spending (i.e., they exclude capital assets) and near-term liabilities. Consequently, the governmental funds' statements provide a detailed short-term view that helps financial statement users determine whether there are more or fewer financial resources that can be spent in the future to finance School Board programs. The Governmental Funds' Balance Sheet reports the School Board's fund balances as of the end of the fiscal year. Fund balances are either (1) nonspendable – representing amounts that are not in spendable form or required to be maintained intact, (2) restricted – amounts constrained to specific purposes by their providers, (3) committed – amounts constrained to specific purposes by action of the School Board, (4) assigned – amounts the School Board intends to use for specific purposes or (5) unassigned – amounts that are available for any purpose. Because governmental fund information does not encompass the long-term focus of the government-wide statements, additional information is presented in Exhibits D and F to explain the differences between the two sets of financial statements.

- Fiduciary Funds – The School Board is the trustee, or *fiduciary*, for its employees' *Early Retirement Incentive Pension Plan*. In addition, the School Board uses *Agency Funds* to report resources held by it in a purely custodial capacity (in which the assets equal the liabilities) and involve only the temporary receipt, investment, and remittance of fiduciary resources to individuals, private organizations, or other governments. The School Board's only agency fund is the *Maggie L. Walker Governor's School for Government*, which is a regional educational consortium for which the School Board serves as fiscal agent. Management of the School Board shares responsibility with the management of this agency (which is primarily responsible) for ensuring that the assets reported in this fund are used for their intended purposes. All of the School Board's fiduciary activities are reported in the separate *Statement of Fiduciary Net Position* and the *Statement of Changes in Fiduciary Net Position*. The School Board excludes these activities from its government-wide financial statements because the School Board cannot use these assets to finance its operations.

## REPORTING THE SCHOOL BOARD AS A WHOLE

The Statement of Net Position and the Statement of Activities provide the financial status and operating results of the School Board as a whole. The following table presents a condensed Summary of Net Position:

**Table 1**  
**Summary of Net Position**  
**As of June 30**  
**(in millions of dollars)**

	Governmental Activities		FY 2025 Increase/ (Decrease)	Total Percentage Change
	2025	2024		
<b>Assets:</b>				
Current and other assets	\$ 222.86	\$ 328.4	\$ (105.5)	-32%
Capital assets, net	30.6	31.3	(0.7)	-2%
Net Pension assets	0.3	0.0	0.3	100%
Total assets	253.7	359.7	(106.0)	-29%
<b>Deferred Outflows of Resources:</b>				
Deferrals related to OPEB	9.1	9.5	(0.4)	-4%
Deferrals related to Pensions	81.4	83.1	(1.7)	-2%
Total deferred outflows of resources	90.5	92.6	(2.1)	-2%
Total assets and deferred outflows of resources	344.2	452.3	(108.1)	-24%
<b>Liabilities:</b>				
Noncurrent liabilities	277.9	295.3	(17.4)	-6%
Other liabilities	67.4	74.0	(6.6)	-9%
Total Liabilities	345.3	369.3	(24.0)	-6%
<b>Deferred Inflows of Resources:</b>				
Deferrals related to OPEB	17.0	22.0	(5.0)	-23%
Deferrals related to Pensions	39.9	38.7	1.2	3%
Total deferred inflows of resources	56.9	60.7	(3.8)	-6%
Total liabilities and deferred inflows of resources	402.2	429.9	(27.7)	-6%
<b>Net Position:</b>				
Net investment in capital assets	29.6	28.5	1.1	4%
Restricted	144.5	233.9	(89.4)	-38%
Unrestricted	(232.1)	(239.9)	7.8	-3%
Total net position	\$ (58.0)	\$ 22.3	\$ (80.3)	-360%

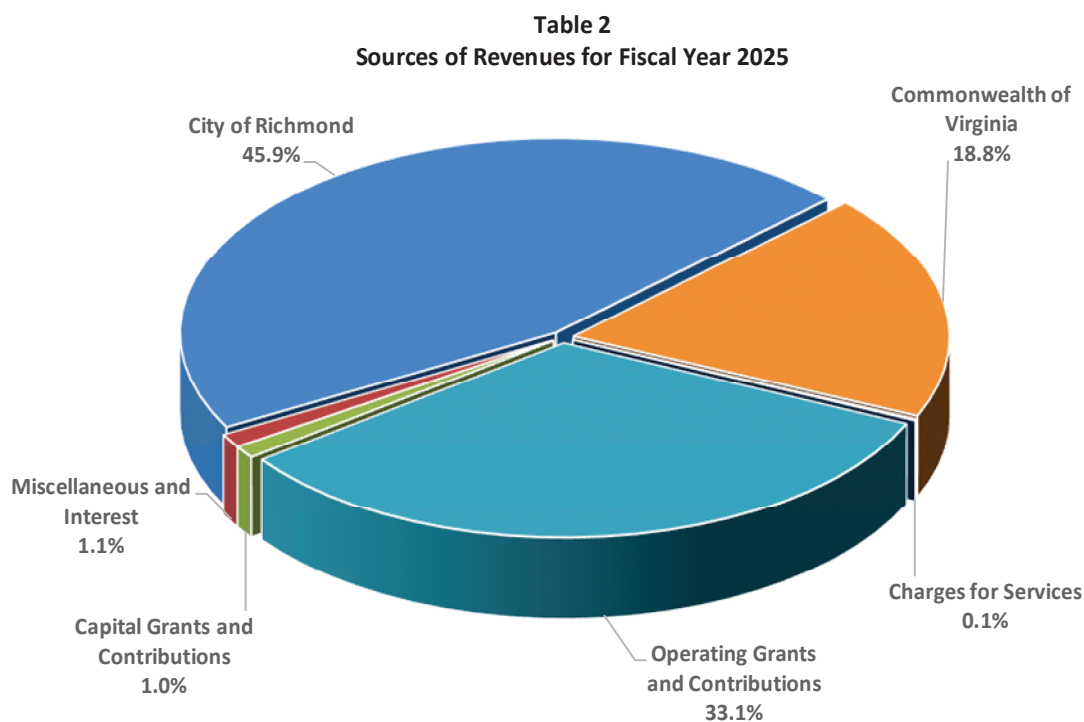


## DISCUSSION OF GOVERNMENT - WIDE NET POSITION

As reflected in Table 1 above, the School Board's total assets and deferred outflows of resources exceeded total liabilities and deferred inflows of resources by \$(58.0) million on June 30, 2025. The School Board's net position is comprised of 1) investments in capital assets of \$29.6 million (equipment and vehicles) less outstanding debt used to acquire any of those assets of \$2.8 million, and 2) restricted resources of \$144.5 million comprised of: \$29.6 million appropriated by ordinance of the City for major renovation and repair improvement projects and \$1.6 million restricted by third parties for Permanent Fund purposes, \$3.0 million restriction for school nutrition, \$4.8 million restricted for student activity funds, and \$0.3 million restricted for net pension asset; leaving an unrestricted deficit of \$(232.1) million.

## SUMMARY OF GOVERNMENT - WIDE REVENUES

Table 2 following shows a visual representation of the major sources of School Board revenue, by percentages, for fiscal year 2025. Revenue sources, which originate from *Charges for Services*, *Operating Grants and Contributions*, and *Capital Grants and Contributions*, total 34.2 percent of total revenues and are classified as *Program Revenues*. Program revenues are generated from the program itself, such as Charges for Services, or are given to the School Board by other governments, organizations, or individuals, with restrictions to be used to support particular School Board programs. Thus, program revenues reduce the net cost of the particular School Board programs to which they apply and are necessary for the continuation of many of those School Board programs. The costs that remain must be covered by the *General Revenues* received by the School Board. General revenues comprise the remaining 65.8 percent of School Board revenue and consist of appropriations from the City, aid from the Commonwealth of Virginia and the federal government, and an amount of miscellaneous revenues. As shown, the largest part of the School Board's general revenue comes from the City, followed closely by capital grants and contributions.



## SUMMARY OF GOVERNMENT–WIDE EXPENSES, BY FUNCTION

Table 3 following shows a visual representation of the overall expenses of the School Board, by function, on a percentage basis for fiscal year 2025. As shown, the biggest part of the costs incurred in the School Board’s program, 63.4 percent, was spent on Instruction. Facilities Services came in second at 16.4 percent. Accordingly, the combined costs to instruct students and to maintain facilities amounted to 79.8 percent of all School Board costs.

The cost to provide operations and maintenance support, transportation, and nutrition services to students amounted to 7.4 percent, 4.7 percent and 2.8 percent of total costs, respectively, totaling another 14.9 percent of costs. Finally, administrative costs were 2.8 percent, and the cost of tracking attendance and providing health services totaled 2.5 percent of costs during fiscal year 2025.

**Table 3**  
**Functional Expenses for Fiscal Year 2025**

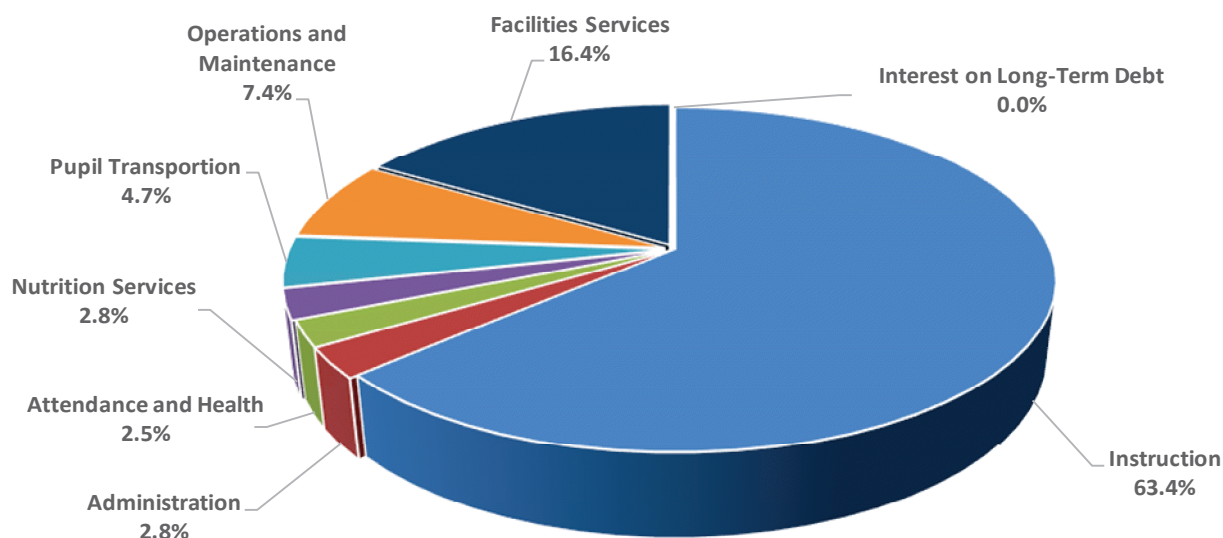


Table 4 following presents a comparative condensed summary of changes in net position and a more detailed discussion of the changes in the School Board's government-wide net position:

**Table 4**  
**Summary of Changes in Net Position**  
**As of June 30**  
**(in millions of dollars)**

	<b>Governmental Activities</b>		<b>FY 2025 Increase/ (Decrease)</b>	<b>Total Percentage Change</b>
	<b>2025</b>	<b>2024</b>		
<b>Revenues:</b>				
Program revenues:				
Charges for services	\$ 0.6	\$ 0.6	\$ (0.0)	-3%
Operating grants and contributions	172.1	184.4	(12.3)	-7%
Capital grants and contributions	5.2	225.4	(220.2)	-98%
Total program revenues	177.9	410.4	(232.5)	-57%
General revenues:				
Intergovernmental aid - unrestricted:				
City of Richmond	239.3	224.5	14.8	7%
Commonwealth of Virginia	97.9	95.5	2.4	2%
Miscellaneous and interest	5.9	6.2	(0.3)	-4%
Total general revenues	343.1	326.2	16.9	5%
Total Revenues	521.0	736.6	(215.6)	-29%
<b>Expenses:</b>				
Instruction	381.2	373.5	7.7	2%
Support services:				
Administration	16.9	14.2	2.7	19%
Attendance and health	14.7	14.4	0.3	2%
Nutrition services	17.0	16.9	0.1	0%
Pupil transportation	28.4	27.7	0.7	2%
Operations and maintenance	44.5	40.1	4.4	11%
Facilities services	98.6	25.3	73.3	290%
Total support services expenses	220.0	138.6	81.4	59%
Interest on long-term debt	0.1	0.3	(0.2)	-57%
Total expenses	601.4	512.4	89.0	17%
 Increase in net position	 (80.4)	 224.2	 (304.6)	 -136%
 Net position - beginning	 22.3	 (201.9)	 224.2	 -111%
Net position - ending	\$ (58.0)	\$ 22.3	\$ (80.3)	-360%

Revenues for RPS' governmental activities totaled \$521.0 million during fiscal year 2025, representing a decrease of \$215.6 million from fiscal year 2024.

Factors impacting the net decrease in revenues during fiscal year 2025 include:

- A decrease of approximately \$220.2 million in capital grants and contributions.
- A decrease of approximately \$12.3 million in operating grants and contributions.

Expenses for RPS' governmental activities totaled \$601.4 million during fiscal year 2025, representing an increase of \$89.0 million from fiscal year 2024, primarily due to:

- A net increase of \$73.3 million in facilities services expenses.

## FINANCIAL ANALYSIS OF THE SCHOOL BOARD'S FUNDS

As reported on Exhibit C of the basic financial statements, the School Board's governmental funds reflect a combined fund balance of \$150.9 million at June 30, 2025, a decrease of \$98.9 million. The following table presents a summary of fund balances of the governmental funds as of June 30, 2024 and 2025:

**Table 5**  
**Fund Balance of Governmental Funds**  
**As of June 30**  
**(in millions of dollars)**

	2025	2024	FY 2025 Variance	Percent Variance
<b>General Fund:</b>				
Nonspendable	\$ 0.0	\$ 0.0	\$ (0.0)	-14%
Restricted	3.5	9.0	(5.5)	-61%
Assigned	3.0	5.6	(2.6)	-47%
Unassigned	0.2	1.2	(1.0)	-84%
Total General Fund	6.7	15.8	(9.2)	-58%
<b>All Other Governmental Funds</b>				
Nonspendable	1.9	1.9	0.0	2%
Restricted	142.3	239.8	(97.5)	-41%
Unassigned	0.0	(7.7)	7.7	-100%
Total All Other Governmental Funds	144.2	234.0	(89.8)	-38%
Total Fund Balances	\$ 150.9	\$ 249.8	\$ (98.9)	-40%

The major components of the increase in fund balance are:

- Current year General Fund expenditures of \$416.3 million over revenue of \$410.2 million (exclusive of net transfers to other funds of \$(3.2) million) resulted in a net change in the General Fund fund balance of approximately \$(9.2) million. The change in General Fund fund balance from fiscal 2024 of \$(6.7) million to approximately \$(9.2) million in fiscal 2025 represented a decrease in the change in fund balance of \$2.5 million.
- An overall increase of \$27.8 million in general revenues primarily as a result of \$17.8 million increase in local appropriation from the City, \$11.2 million increase in revenue from the state, and \$1.2 million decrease for charges for goods and services, investment income and miscellaneous revenue.
- A net increase in operating expenditures of \$31.1 million primarily resulting from an increase of approximately \$1.4 million in administration, \$7.6 million in operations and maintenance, and \$24.2 million in instruction and a decrease of approximately \$3 million in facilities services.
- The School Board's Special Revenue Fund recognizes revenues based upon expenditures incurred under a reimbursement-basis and restricted-purpose grant awards. Accordingly, reported revenues are equal in amount to expenditures made during the fiscal year. Grant matching requirements and related management objectives resulted in transfers from the General Fund to the Special Revenue Fund to support the grant objectives totaling \$3.2 million during FY 2025.
- The Nutrition Services Fund reported a restricted fund balance of \$2.6 million and \$398 thousand in nonspendable fund balance, an increase of \$57 thousand from prior year. Revenues increased by \$13.2 thousand. The largest revenue increases were \$238.5 thousand in breakfast program reimbursements and \$117.6 thousand in USDA donations offset by decreases of \$139.4 thousand in lunch program reimbursements, \$81.5 thousand in CFDA USDA and \$83.4 thousand in other federal agencies. Expenditures increased by \$864.7 thousand. The largest expenditures increases were \$493.2 thousand for food, supplies, and equipment, and \$450 thousand in salaries, wages and benefits.
- At the end of the current fiscal year, the Capital Projects Fund reported a restricted fund balance of \$134.8 million, a decrease of \$86.7 million from fiscal year 2024. Local appropriations decreased \$218.1 million from fiscal 2024 of \$220.6 million to \$2.5 million in fiscal 2025.
- The School Board's Permanent Funds are nonspendable. The earnings and principal must be held in an endowment trust. The earnings may be used in accordance with the Permanent Fund agreements and the principal must remain in Trust Corpus. Net investment income exceeded current operating expenditures during fiscal 2025, resulting in an increase in the fund balance of the Permanent Funds of \$112.3 thousand for the fiscal year. The ending fund balance represents the amount reserved for Permanent Fund purposes, as reported on Exhibit C, in accordance with the Permanent Fund agreements.

## GENERAL FUND BUDGETARY HIGHLIGHTS

The following is a condensed General Fund Budgetary Comparison Schedule (see detail at Exhibit I):

**Table 6**  
**General Fund Budgetary Highlights**  
**For the Fiscal Year Ended June 30, 2025**  
**(amounts expressed in millions)**

	Original Budget	Final Budget	Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
<b>Budgetary fund balance</b>	\$ (11.2)	\$ (19.3)	\$ (19.3)	\$ -
<b>Revenue Sources (inflows):</b>				
City of Richmond	(239.3)	(239.3)	(239.3)	(0.0)
Commonwealth of Virginia	(163.2)	(163.2)	(168.2)	5.0
Federal government	(0.7)	(0.7)	(0.6)	(0.1)
Miscellaneous	(0.6)	(0.6)	(0.8)	0.1
Total amounts available for expenditure	<u>(415.0)</u>	<u>(423.1)</u>	<u>(428.2)</u>	<u>5.1</u>
<b>Expenditures (outflows):</b>				
Personnel services - salaries and wages	246.6	246.5	251.2	(4.8)
Employee benefits	99.6	99.1	96.8	2.3
Purchased services	23.9	28.9	24.7	4.2
Other charges	20.3	21.8	21.4	0.4
Materials and supplies	8.5	11.4	9.3	2.1
Other operating expenditures	3.0	3.4	3.4	0.0
Capital outlay	1.0	1.7	0.9	0.7
Total expenditures	<u>403.0</u>	<u>412.8</u>	<u>407.8</u>	<u>5.0</u>
<b>Other financing sources (uses):</b>				
Debt service	1.0	1.0	1.0	0.0
Transfers out to other funds	11.1	9.2	7.6	1.6
Total other financing uses	<u>12.0</u>	<u>10.2</u>	<u>8.6</u>	<u>1.6</u>
Total expenditures and other financing uses	<u>415.0</u>	<u>423.1</u>	<u>416.4</u>	<u>6.7</u>
Amounts available for expenditure over expenditures and other financing uses and encumbrances - budgetary basis	<u>\$ (0.0)</u>	<u>\$ (0.0)</u>	<u>\$ (11.8)</u>	<u>\$ 11.7</u>

As shown in Exhibit I, the actual amounts available for expenditure were \$ 11.7 million over final budget basis for FY 2025, the net result of actual revenues over budget by approximately \$ 5.1 million and total expenditures and other financing uses under budget by approximately \$ 6.7 million.

Actual operating expenditures were under final budget basis expenditures and other financing uses by \$ 6.7 million. A portion of these savings were used towards fund balance in anticipation of the estimated funding gap in revenues and expenditures for fiscal 2025.

The variance between the final budget and actual expenditures includes:

- \$ (4.8) million over budget for salary and wages.
- \$ 2.3 million under budget for employee benefits.
- \$4.2 million under budget for purchased services.
- \$ 2.1 million under budget for material and supplies.

During fiscal year 2025, the School Board amended the legally adopted budget at various times for the following purposes, as detailed on Exhibit I:

- To appropriate (add) approximately \$8.1 million to pay for commitments in the form of encumbrances established prior to July 1, 2024 but not paid by that date. The encumbrances were for purchase orders authorized and issued, and for contracts and other commitments which existed at June 30, 2024, but for which the goods or services were not received by that date. As one method of budgetary control, the School Board encumbers the budget and fund balance when those obligations are established and increases the budget in the ensuing year by supplemental appropriation for encumbrances, which were outstanding at the end of the previous year.
- To re-allocate the total expenditure budget as needed between various expenditure budget areas as needs change during the year.

## CAPITAL ASSETS

At the end of fiscal year 2025, the School Board had invested \$30.6 million in vehicles, equipment, leased facilities and right to use assets (see financial statement Note 5), as reflected in Table 7 below:

	Governmental Activities		Total Change
	2025	2024	
Vehicles, net	\$ 11.5	\$ 12.8	\$ (1.3)
Other equipment, net	18.3	16.8	1.5
Software and licenses assets, net	0.8	1.6	(0.8)
Right to use assets, net	0.0	0.1	(0.1)
Total capital assets	\$ 30.6	\$ 31.3	\$ (0.7)

The City retains legal title to the land and buildings occupied by the School Board, and provide such assets, at no cost, to the School Board for its use. Consequently, these assets, including construction in progress, are only reported on the City's Statement of Net Position. However, the School Board manages all construction contracts for school buildings, and capital appropriations from the City and the expenditure of those monies by the School Board for school major repairs and renovations are reported in the School Board's Capital Projects Fund.

All debt related to the acquisition of the School Board's land and buildings is a liability of the City and, accordingly, is not reflected in the School Board's basic financial statements. The School Board has no infrastructure capital assets. Information about the School Board's capital assets is presented in notes one and five to the basic financial statements. Contractual commitments in the Capital Projects Fund are disclosed in Note 12.

## LONG-TERM DEBT

The School Board's long-term liabilities are disclosed in Note 6 to the basic financial statements. The School Board does not have any legal debt limit, debt margin, or bonds outstanding.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

### FISCAL YEAR 2026 BUDGET

#### *Revenues*

Richmond Public Schools is committed to providing high quality educational opportunities to all students. The School Board, Superintendent and Administration, and Instructional and Support Staff strive to make every day a positive and fun learning experience for students expending the local, state, federal and donated resources provided.

As all school divisions in the Commonwealth, RPS receives substantially all operating revenues from state and local funds. For FY25, the School Board General Fund Budget anticipates \$175.2 million or 40.8% of funding from the state (including sales tax), an increase of approximately \$12 million over the current year. Also, the budget includes \$248.9 million of funding from the City or 57.9%. This represents an overall increase of \$9.6 million over FY25.

Other revenue includes items such as building rental fees, fines and fees, and tuition. These streams of revenue total \$3.7 million or 0.9% of the operating budget (net of any local increase).

Federal funding is not expected to change for FY26. Federal revenue consists of Impact Aid, Air Force and Army JROTC programs. These resources total \$660 thousand or 0.2% of the operating budget.

#### *Expenditures*

The FY26 financial plan includes a budget increase of \$14.6 million, or 3.5%. The financial plan commits resources to continue supporting collective bargaining agreements for Teachers, Instructional Assistants, Care and Safety, and School Nutrition Services. The Plan provides for existing positions to move from the American Rescue Plan to the General Fund, decompression of remaining personnel, more seats at Amelia Street, additions for regional tuition, required match for state funding, building repairs/maintenance, and utilities.

## CONTACTING RPS MANAGEMENT

This financial report is designed to provide the citizens and taxpayers of the City of Richmond, Virginia and the School Board's creditors with a general overview of the School Board's finances and to demonstrate the School Board's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact the School Board's Department of Budget and Financial Services at the School Board of The City of Richmond, 301 North Ninth Street, Richmond, Virginia 23219-1927.



## Basic Financial Statements

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The Basic Financial Statements subsection includes the government-wide statements, which incorporates the governmental activities of Richmond Public Schools in order to provide an overview of the financial position and results of operations for the reporting entity. This subsection also includes the fund financial statements and the accompanying notes to the financial statements.

## **Government-Wide Financial Statements**

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Statement of Net Position**  
**June 30, 2025**

## Assets:

Equity in cash with the City of Richmond, Virginia	\$ 38,090,292
Cash on hand or in banks	2,028,971
Investments	2,050,420
Accounts receivable	4,522,259
Due from other governments	175,748,078
Inventory of materials and supplies	398,170
Prepaid Items	25,400
Capital assets, net	30,572,629
Net Pension asset	281,478
	<hr/>
Total assets	253,717,697

## Deferred Outflows of Resources:

Deferrals related to OPEB	9,079,512
Deferrals related to Pensions	81,406,954
	<hr/>
Total deferred outflows of resources	90,486,466

## Liabilities:

Accounts payable	9,148,449
Accrued liabilities	32,195,501
Unearned revenues	18,955,692
Due to other governments and external parties	2,403,829
Accrued healthcare claims	4,668,848
Noncurrent Liabilities:	
Due within one year	4,604,673
Due in more than one year	273,345,261
	<hr/>
Total liabilities	345,322,253

## Deferred Inflows of Resources:

Deferrals related to OPEB	17,043,651
Deferrals related to Pensions	39,868,286
	<hr/>
Total deferred inflows of resources	56,911,937

## Net Position:

Net investment in capital assets	29,599,350
Restricted for:	
Capital projects	134,785,128
Vocational Education program	1,645,603
Grantor programs	4,782,702
School Nutrition program	3,005,136
Net Pension asset	281,478
Unrestricted (deficit)	(232,129,424)
	<hr/>
Total net position	\$ (58,030,027)

See accompanying notes to basic financial statements.

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Statement of Activities**  
**For the Fiscal Year Ended June 30, 2025**

Functions/Program Activities	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities:				
Instruction	\$ 381,218,479	\$ 488,989	\$ 151,798,420	\$ -
Support services:				
Administration	16,907,072	-	-	-
Attendance and health	14,685,757	-	-	-
Nutrition services	16,967,452	56,509	18,536,043	-
Pupil transportation	28,351,244	-	-	-
Operations and maintenance	44,544,148	33,793	1,793,987	-
Facilities services	98,558,343	-	-	5,219,908
Total support services	220,014,017	90,302	20,330,030	5,219,908
Interest on long-term debt	129,057	-	-	-
Total governmental activities	\$ 601,361,553	\$ 579,291	\$ 172,128,450	\$ 5,219,908
General revenues:				
Intergovernmental aid not restricted to specific purposes:				
City of Richmond, Virginia				239,280,792
Commonwealth of Virginia				97,862,855
Investment Gains				174,881
Miscellaneous				5,754,715
Total general revenues				343,073,243
Change in net position				(80,360,661)
Net position - July 1, 2024				22,479,257
Restatement (Note 1s)				(148,623)
Net position - July 1, 2024, as restated				22,330,634
Net position - June 30, 2025				\$ (58,030,027)

See accompanying notes to basic financial statements.

## **Fund Financial Statements**

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Balance Sheet**  
**Governmental Funds**  
**June 30, 2025**

	General	Special Revenue	Nutrition Services	Capital Projects	Permanent	Total Governmental Funds
<b>Assets:</b>						
Equity in cash with the City of Richmond, Virginia	\$ 38,090,292	\$ -	\$ -	\$ -	\$ -	\$ 38,090,292
Cash on hand or in banks	1,000,875	1,028,063	33	-	-	2,028,971
Investments	277,099	-	-	-	1,773,321	2,050,420
Accounts receivable	3,644,600	876,384	1,275	-	-	4,522,259
Due from other governments	2,411,879	20,477,537	4,048,588	148,810,074	-	175,748,078
Due from other funds	2,484,438	4,772,321	-	-	-	7,256,759
Prepaid items	25,400	-	-	-	-	25,400
Inventory of materials and supplies	264	-	397,906	-	-	398,170
<b>Total assets</b>	<b>\$ 47,934,847</b>	<b>\$ 27,154,305</b>	<b>\$ 4,447,802</b>	<b>\$ 148,810,074</b>	<b>\$ 1,773,321</b>	<b>\$ 230,120,349</b>
<b>Liabilities and fund balances</b>						
<b>Liabilities:</b>						
Accounts payable	\$ 4,836,910	\$ 1,840,817	\$ 21,140	\$ 7,053,334	\$ 921	\$ 13,753,122
Accrued liabilities	25,003,160	2,227,905	350,465	4,613,971	-	32,195,501
Due to custodial fund	2,150,721	-	-	-	-	2,150,721
Due to external parties	-	252,608	-	-	-	252,608
Accrued healthcare claims	4,668,848	-	-	-	-	4,668,848
Due to other funds	4,099,568	-	672,753	2,357,641	126,797	7,256,759
Unearned revenues	507,111	18,050,273	398,308	-	-	18,955,692
Advances from the City of Richmond, Virginia	500	-	-	-	-	500
<b>Total liabilities</b>	<b>41,266,818</b>	<b>22,371,603</b>	<b>1,442,666</b>	<b>14,024,946</b>	<b>127,718</b>	<b>79,233,751</b>
<b>Fund balance:</b>						
Nonspendable:						
Inventories	264	-	397,906	-	-	398,170
Prepaid insurance	25,400	-	-	-	-	25,400
Permanent fund purposes	-	-	-	-	1,533,319	1,533,319
Restricted	3,487,440	4,782,702	2,607,230	134,785,128	112,284	145,774,784
Assigned	2,959,549	-	-	-	-	2,959,549
Unassigned	195,376	-	-	-	-	195,376
<b>Total fund balances</b>	<b>6,668,029</b>	<b>4,782,702</b>	<b>3,005,136</b>	<b>134,785,128</b>	<b>1,645,603</b>	<b>150,886,598</b>
<b>Total liabilities and fund balances</b>	<b>\$ 47,934,847</b>	<b>\$ 27,154,305</b>	<b>\$ 4,447,802</b>	<b>\$ 148,810,074</b>	<b>\$ 1,773,321</b>	<b>\$ 230,120,349</b>

See accompanying notes to basic financial statements.

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Reconciliation of the Governmental Funds' Balance Sheet to the  
Statement of Net Position**

**June 30, 2025**

Total fund balances - governmental funds (Exhibit C)	\$	150,886,598
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Amounts reported for governmental activities in the Statement of Net Position are different because:

Tangible capital assets used in Governmental Funds (Note 5) are not financial resources and, therefore, are not reported as assets in the Governmental Funds' Balance Sheet. The cost of the assets, which consist of vehicles and equipment is \$105,935,244 and the accumulated depreciation is \$76,160,103.		29,775,141
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Right to use subscription assets used in Governmental Funds (Note 5) are not financial resources and, therefore, are not reported as assets in the Governmental Funds' Balance Sheet. The cost of right to use subscription assets, which consists of curriculum and financial systems technology software contracts, is \$2,324,364 and the accumulated amortization is \$1,546,245.		778,119
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Right to use assets used in Governmental Funds (Note 5) are not financial resources and, therefore, are not reported as assets in the Governmental Funds' Balance Sheet. The cost of the right to use assets, which consists of modular classroom trailers and copier equipment, is \$128,652 and the accumulated amortization is \$109,283.		19,369
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Deferred outflow items:		
Deferrals related to OPEB	\$ 9,079,512	
Deferrals related to Pensions	81,406,954	
		90,486,466

Other long-term assets that are not available to pay for current period expenditures and, therefore, are either deferred or not reported in the funds. Net Pension asset		281,478
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The portion of noncurrent liabilities due in more than one year applicable to the School Board's Governmental Funds (Note 6) are not due and payable in the current period and, accordingly, are not reported as liabilities in the Governmental Funds' Balance Sheet. At year-end, those liabilities consisted of:

Workers' compensation liability	\$ (1,136,379)	
Compensated absences	(18,090,991)	
Net Pension liability	(195,721,443)	
Net OPEB liability	(34,864,096)	
Total OPEB liability	(23,151,820)	
Subscription liabilities	(380,532)	
		(273,345,261)

Deferred inflow items:		
Deferrals related to OPEB	\$ (17,043,651)	
Deferrals related to Pensions	(39,868,286)	
		(56,911,937)

Total net position - governmental activities (Exhibit A)	\$	<u>(58,030,027)</u>
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**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Fiscal Year Ended June 30, 2025**

	General	Special Revenue	Nutrition Services	Capital Projects	Permanent	Total Governmental Funds
<b>Revenues:</b>						
Intergovernmental:						
City of Richmond, Virginia	\$ 239,280,792	\$ -	\$ -	\$ 2,500,000	\$ -	\$ 241,780,792
Commonwealth of Virginia	169,185,535	22,174,940	334,433	-	-	191,694,908
Federal government	576,291	60,444,416	18,201,611	-	-	79,222,318
Donations and gifts	-	1,793,987	-	-	-	1,793,987
Charges for goods and services:						
Tuition and fees	73,970	461,184	-	-	-	535,154
Food sales	-	-	56,561	-	-	56,561
Investment income, net:						
Net increase in fair value of investments	18,710	-	-	-	90,415	109,125
Interest and dividend income	7,986	-	-	-	57,770	65,756
Miscellaneous	1,072,766	5,666,641	135	-	-	6,739,542
<b>Total revenues</b>	<b>410,216,050</b>	<b>90,541,168</b>	<b>18,592,740</b>	<b>2,500,000</b>	<b>148,185</b>	<b>521,998,143</b>
<b>Expenditures:</b>						
Current operating:						
Instruction	311,600,264	80,689,874	-	-	17,015	392,307,153
Support services:						
Administration	15,501,504	203,963	-	-	18,886	15,724,353
Attendance and health	16,541,814	2,116,869	-	-	-	18,658,683
Nutrition services	34,120	-	18,622,425	-	-	18,656,545
Pupil transportation	26,837,611	724,310	-	-	-	27,561,921
Operations and maintenance	42,998,956	3,377,713	-	-	-	46,376,669
Facilities services	814,572	9,659,740	-	89,233,013	-	99,707,325
Total support services	102,728,577	16,082,595	18,622,425	89,233,013	18,886	226,685,496
<b>Total current operating</b>	<b>414,328,841</b>	<b>96,772,469</b>	<b>18,622,425</b>	<b>89,233,013</b>	<b>35,901</b>	<b>618,992,649</b>
Debt service:						
Principal payments	1,806,073	-	-	-	-	1,806,073
Interest payments	129,057	-	-	-	-	129,057
<b>Total expenditures</b>	<b>416,263,971</b>	<b>96,772,469</b>	<b>18,622,425</b>	<b>89,233,013</b>	<b>35,901</b>	<b>620,927,779</b>
Excess (deficiency) of revenues over (under) expenditures	(6,047,921)	(6,231,301)	(29,685)	(86,733,013)	112,284	(98,929,636)
<b>Other financing sources (uses):</b>						
Transfers in	-	3,164,678	-	-	-	3,164,678
Transfers out	(3,164,678)	-	-	-	-	(3,164,678)
<b>Total Other financing sources (uses), net</b>	<b>(3,164,678)</b>	<b>3,164,678</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Net change in fund balances</b>	<b>(9,212,599)</b>	<b>(3,066,623)</b>	<b>(29,685)</b>	<b>(86,733,013)</b>	<b>112,284</b>	<b>(98,929,636)</b>
Fund balances - July 1, 2024	15,880,628	7,849,325	3,034,821	221,518,141	1,533,319	249,816,234
Fund balances - June 30, 2025	\$ 6,668,029	\$ 4,782,702	\$ 3,005,136	\$ 134,785,128	\$ 1,645,603	\$ 150,886,598

See accompanying notes to basic financial statements.



**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Reconciliation of the Governmental Funds' Statement of Revenues,  
Expenditures, and Changes in Fund Balances  
to the Statement of Activities**

**For the Fiscal Year Ended June 30, 2025**

Net change in fund balances - total governmental funds (Exhibit E) \$ (98,929,636)

Amounts reported for governmental activities in the Statement of Activities (Exhibit B) are different because:

Tangible capital asset acquisitions are reported in Governmental Funds as expenditures.

However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense:

Capital outlay	\$ 7,907,503	
Depreciation expense	<u>(7,816,238)</u>	91,265

Intangible asset outlays are reported in Governmental Funds as expenditures. However, in the Statement of Activities, the cost of right to use assets is allocated over their estimated useful lives as amortization expense:

Amortization expense	\$ <u>(807,361)</u>	(807,361)
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In the government-wide Statement of Activities, operating expenses are measured by the total amounts incurred during the year. In the Governmental Funds, however, expenditures are measured by the amount of financial resources used during the year. The differences between the applicable expenses incurred and the related amounts of financial resources used during the fiscal year were as follows:

	Amounts Incurred (Over) Under Financial Resources Used	
Workers' compensation	\$ (355,143)	
Compensated absences	(1,728,627)	
Net Pension Liability/(Asset)	18,082,078	
Net OPEB Liability	2,570,547	
Total OPEB Liability	(1,570,822)	
Finance and Lease Liabilities	100,655	
Subscription Liabilities	509,653	
Amortization of deferred pension expense	(2,780,995)	
Amortization of deferred OPEB expense	<u>4,457,725</u>	

Net amount incurred under financial resources used		<u>19,285,071</u>
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Net reconciling items		<u>18,568,975</u>
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Change in net position of governmental activities (Exhibit B)		<u><u>\$ (80,360,661)</u></u>
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See accompanying notes to basic financial statements.

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
**June 30, 2025**

	Employee Early Retirement Incentive Plan	Custodial Fund
Assets:		
Investments - money market fund	\$ 870,885	\$ -
Total investments	<u>870,885</u>	<u>-</u>
Accounts receivable	3,203	-
Due from General Fund	<u>-</u>	<u>2,150,721</u>
Total assets	<u>874,088</u>	<u>2,150,721</u>
Liabilities:		
Accounts payable	-	161,808
Accrued liabilities	<u>-</u>	<u>554,197</u>
Total liabilities	<u>-</u>	<u>716,005</u>
Net position:		
Restricted for Fiscal Agent organizations	-	1,434,716
Held in trust for employee pension benefits	<u>874,088</u>	<u>-</u>
Total net position	<u>\$ 874,088</u>	<u>\$ 1,434,716</u>

See accompanying notes to basic financial statements.

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Statement of Changes in Fiduciary Net Position**  
**Fiduciary Funds**  
**For the Fiscal Year Ended June 30, 2025**

	Employee Early Retirement Incentive Plan	Custodial Fund
Additions:		
Contributions	\$ 350,000	\$ 11,775,035
Investment Income:		
Net decrease in fair value of investments	-	
Dividends	17,317	-
Total investment income	17,317	-
Total additions	367,317	11,775,035
Deductions:		
Benefits	207,972	-
Payments for other organizations	-	11,514,258
Total deductions	207,972	11,514,258
Change in net position	159,345	260,777
Net position - July 1, 2024	714,743	1,173,939
Net position - June 30, 2025	\$ 874,088	\$ 1,434,716

See accompanying notes to basic financial statements.

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Notes to the Basic Financial Statements**  
**June 30, 2025**

**1) Summary of Significant Accounting Policies**

The School Board of the City of Richmond, Virginia (the School Board) was established in 1868 to provide educational opportunities to the residents of the City of Richmond, Virginia (the City). The accounting policies of the School Board conform to accounting principles generally accepted in the United States of America (the GAAP) as applicable to governmental units as promulgated by the Governmental Accounting Standards Board (the GASB). The following is a summary of the more significant policies:

**(a) Financial Reporting Model**

**Government-Wide Financial Statements** – The Government-wide financial statements are prepared using full accrual accounting for all of the government’s activities and consist of a Statement of Net Position and a Statement of Activities, as described below. The Government-wide financial statements display information about the School Board as a whole, except for its *fiduciary activities* (the resources of which are not available to finance School Board programs), and distinguish between governmental and business-type activities, if any. Eliminations have been made to minimize the double counting of internal activities. *Governmental activities* generally are financed through intergovernmental revenues. *Business-type activities* are financed in part by fees charged to external parties. The School Board does not have any business-type activities.

**Statement of Position** – The Statement of Net Position reports the financial position of the School Board as a whole. In addition to reporting current assets and liabilities, the Statement of Net Position includes both noncurrent assets and noncurrent liabilities of the School Board (such as vehicles and other equipment and long-term liabilities for various employee benefits). The net position of the School Board is reported in three categories: 1) net investment in capital assets; 2) restricted; and 3) unrestricted. The School Board generally first uses restricted resources for expenses incurred for which both restricted and unrestricted net position are available. The School Board may defer the use of restricted net position based on a review of the specific transaction.

**Statement of Activities** – The Statement of Activities is presented in a format that reports expenses by function, reduced by program revenues directly generated by each function, resulting in a measurement of “net expense or revenue” for each of the School Board’s functions.

Program revenues include: (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) City appropriations, grants and contributions that are restricted to meet the operational or capital requirements of a particular program. Indirect expense allocations that have been made in the funds have been reversed for the Statement of Activities. Revenues that are not classified as program revenues, including intergovernmental aid not restricted to specific purposes, are presented as *general revenues*. The Statement of Activities reports all of the revenues and costs of providing services each year, including depreciation expense on the School Board’s vehicles and equipment.

**Fund Financial Statements** – The *Fund* financial statements organize and report the financial transactions and balances of the School Board on the basis of fund categories. Separate statements for each of the School Board’s two fund categories – *Governmental* (including

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Notes to the Basic Financial Statements**  
**June 30, 2025**

*General, Special Revenue, Capital Projects, School Nutrition and Permanent funds) and Fiduciary are presented. The emphasis of Governmental Fund financial statements is on major funds, each of which is required to be displayed in a separate column. All reported governmental funds of the School Board are considered major funds.*

**Reconciliation of Government-wide and Fund Financial Statements** – As further discussed in note 1(e), since the Governmental Funds’ financial statements are presented on a different measurement focus and basis of accounting than the Government-wide financial statements, a summary reconciliation of the difference between total fund balances as reflected on the Governmental Funds’ Balance Sheet and total governmental activities’ net position as shown on the Government-wide Statement of Net Position is presented in Exhibit D. In addition, a summary reconciliation of the difference between the total net change in fund balances as reflected on the Governmental Funds’ Statement of Revenues, Expenditures, and Changes in Fund Balances and the change in net position of governmental activities as shown on the Government-wide Statement of Activities is presented in Exhibit F.

**(b) Financial Reporting Entity**

The School Board is a *component unit* of the City because the School Board is fiscally dependent and a financial burden on the City. Accordingly, the financial position and results of operations of the School Board are discretely presented in the financial statements included in the Annual Comprehensive Financial Report of the City. The School Board, however, is not financially accountable for any other entity, and thus has no component units of its own. Members of the School Board are elected and serve four-year terms. The City Council approves the School Board’s operating budget in total but is prohibited from exercising any control over specific expenditures.

The School Board serves as fiscal agent for the Maggie L. Walker Governor’s School for Government & International Studies (the Governor’s School). Accordingly, these funds are reported as a custodial fund. The School Board also makes certain contributions or payments to this organization.

**Jointly Governed Organizations**

The Governor’s School operates as an educational consortium and provides specialized and gifted training for students of participating cities and counties from central and southern Virginia. The Governor’s School is governed by a separate board that includes one member from each of the participating localities. The School Board is not financially accountable for the Governor’s School and has no continuing financial interest in the Governor’s School. The School Board made tuition payments approximating \$2,417,400 to the Governor’s School for the school year 2024-2025.

**(c) Basis of Presentation**

The financial information about the School Board as a whole, except for its fiduciary activities, is reported in the Government-wide financial statements. Additionally, the Fund financial statements organize and report the financial transactions and balances of the School Board on the basis of fund types. The following is a brief description of the major funds reported by the School Board in each of its fund types in the Fund financial statements.

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**Governmental Funds** – Governmental funds are those through which most functions of the School Board are financed. The School Board considers all its reported governmental funds to be major and reports the following funds:

**General Fund** – The General Fund is the School Board’s primary operating fund. It is used to account for all financial resources, except those required to be included in another fund.

**Special Revenue Fund** – The Special Revenue Fund is by definition used to account for proceeds of private grants and state and federal grant revenue sources, other than major capital projects, and School Activity Funds that are restricted to expenditures for specified purposes. The *Special Revenue Fund* records transactions related to contributions and grant resources derived from specific revenue sources and for specified purposes, that have limitations on spending imposed by contributors, grantors, or other governments and that are not specifically reported in another fund.

**Nutrition Services Fund** - accounts for the operations of cafeterias at each school. The *nutrition services fund* accounts for sales proceeds from the school cafeterias, which includes state grants and federal reimbursement from participation in the National School Lunch Program.

**Capital Projects Fund** – The Capital Projects fund is used to account for financial resources to be used for the acquisition, construction or maintenance of major capital facilities, other than those financed by the General Fund. The net position restricted for capital projects in the Government-wide Statement of Net Position consist of amounts restricted by City ordinance for capital projects, while the capital projects fund balance in the governmental funds’ Balance Sheet also include amounts transferred from the General Fund and designated for capital projects.

**Permanent Fund** – The permanent fund is used to account for resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the School Board’s programs. These resources support instructional purposes at specific schools, the Richmond Humanities Center, and the School Board’s vocational education program.

**Fiduciary Funds** - Fiduciary funds account for assets held by the School Board in a trustee capacity or as an agent for individuals, private organizations, and other governmental units. The School Board’s fiduciary funds are presented in the fund financial statements by type (pension or custodial). Since by definition these assets are being held for the benefit of a third party (private parties or pension participants) and cannot be used to address activities or obligations of the School Board, these funds are not incorporated into the Government-wide statements. The following are the School Board’s fiduciary funds:

**Employee Early Retirement Incentive Plan** – The *Employee Early Retirement Incentive Plan* is a pension trust fund which accounts for the assets of the School Board’s early retirement plan.

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**Custodial Fund** – The custodial fund is custodial in nature with its assets and liabilities reported in the Statement of Fiduciary Net Position and its results of activities presented in the Statement of Changes in Fiduciary Net Position. The custodial fund consists of the assets, liabilities, revenues and expenses of the Governor’s School, a jointly governed organization, for which the School Board serves as fiscal agent.

**(d) Fund Balances**

The Governmental Fund balance sheet reports the following fund balance categories:

**Nonspendable fund balance** – amounts that are not in a spendable form (such as inventory or pre-paid amounts) or are legally required to remain intact (such as the corpus of an endowment fund).

**Restricted fund balance** – amounts constrained to specific purposes by their providers (such as grantors and higher levels of government), through constitutional provisions or enabling legislation.

**Committed fund balance** – amounts constrained to specific purposes by the School Board itself, using its highest level of decision making authority. To be reported as committed, amounts cannot be used for any other purpose unless the School Board takes the same highest-level action to remove or change the constraint. A majority vote action is required to be taken to establish, modify, or rescind a fund balance commitment. No fund balance was committed in the current year.

**Assigned fund balance** – amounts the School Board intends to use for a specific purpose; intent can be expressed by the School Board itself or by an official or body to which the School Board delegates authority.

**Unassigned fund balance** – amounts that are available for any purpose. These amounts are reported only in the General Fund. Negative unassigned fund balance may be reported in other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

The School Board has classified fund balances based on the following hierarchy: nonspendable, restricted, assigned and unassigned.

The School Board considers restricted amounts to have been spent when expenditure is incurred for purposes for which both restricted and unrestricted amounts are available. The School Board has not established a policy for use of unrestricted fund balance amounts.

Management considers committed amounts would be reduced first and then continuing in descending order using unassigned resources last.

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(e) **Basis of Accounting/Measurement Focus**

The accounting and financial reporting treatment applied to a financial statement or to a fund is determined by its measurement focus.

**Government-Wide and Fiduciary Fund Financial Statements** – The government-wide and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis* of accounting. Accordingly, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place (except for the plan liabilities of pension trust funds, which are recognized when due and payable in accordance with the terms of the plan). *Nonexchange transactions*, in which the School Board receives value without directly giving equal value in exchange, include appropriations from the City, state sales taxes, grants, entitlements, and donations. Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements, including time requirements, if any, have been satisfied and if received within one year.

Revenues from City appropriations are recognized in the fiscal year the appropriations become legally effective.

The Employee Early Retirement Incentive Plan, is not a part of the Government-wide financial statements, uses the full accrual basis of accounting. The Custodial Fund, also not a part of the Government-wide financial statements, uses the full accrual basis of accounting and do not measure the results of operations.

**Governmental Funds' Financial Statements** – Governmental funds are reported on the *flow of current financial resources measurement focus* and the *modified accrual* basis of accounting, wherein the focus is on the determination of, and changes in, financial position and only current assets and current liabilities are included on the Balance Sheet. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become susceptible to accrual – that is, in the fiscal year in which they become both measurable and available to finance expenditures of the fiscal period. In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance.

There are, however, essentially two types of these revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the School Board; therefore, revenues are recognized based upon the expenditures incurred. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met. Revenues from each specific type of nonexchange transaction are recorded as described above and when available. The School Board considers all revenues reported in the Governmental funds to be available if the revenues are collected within sixty days after year-end, except for revenues from reimbursement-based grants, which are generally considered available if received within one year after the fiscal year-end. Revenue from the City for capital projects is recognized in the period to which the City appropriation applies. Expenditures are recognized in the accounting period when the related fund liabilities



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are incurred, if measurable, with the exception of governmental fund liabilities for sick and vacation pay, postretirement health care and dental benefits, and self-insurance claims, which are recognized as described in notes 1(o), (p) and (q), respectively. The current portion of the lease liability is considered paid from expendable available financial resources and therefore recorded as a liability of the current period.

**(f) Encumbrances**

The School Board uses encumbrance accounting, which represents the estimated amount of future expenditures if all open purchase orders, unfinished contracts, or other commitments were completed. Encumbrances do not lapse. In the General Fund, encumbrances are classified as assigned fund balance to indicate that they cannot be used for any other purpose.

Encumbrances in the Special Revenue and Nutrition Services funds are included as part of the restricted fund balance. Encumbrances in the Capital Project funds are classified as assigned in fund balance at year-end.

**(g) Cash**

Equity in cash with the City represents the School Board's share of the cash and investment pool held and administered by the City. The City allocates interest to the Nutrition Services Fund based on the average monthly balance held on its behalf. Cash on hand or in banks in the General, Nutrition Services and Fiduciary Funds includes cash on hand, checking and saving accounts, certificates of deposit and liquid investments, which generally have maturities of less than three months at the time of acquisition.

**(h) Investments**

Investments are stated at fair value. Securities traded on a national exchange are recorded using quoted prices in active markets for those securities. Mutual fund shares are stated at fair value at year-end.

**(i) Inventories and Prepaid Items**

Inventory is stated at cost. Inventories are recorded as expenses when consumed on the government-wide financial statements and as expenditures when purchased on the fund financial statements. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The governmental funds record prepayments using the purchases method. Prepayments are recorded as expenditures when paid and at fiscal year-end an adjustment is made to reflect the correct expenditure and prepaid asset balance.

**(j) Capital Assets, Net – Government-wide Financial Statements**

The School Board capitalizes vehicles and equipment (capital assets) having a minimum useful life greater than one year and a cost of \$5,000 or more. Those assets, which have been acquired for general governmental purposes, are accounted for and reported in the Government-wide financial statements. Capital assets are stated at historical cost. Contributed capital assets are stated at their acquisition value on the date received.

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The School Board has no infrastructure capital assets. In addition, the City retains legal title to the land and buildings occupied by the schools and provides such assets, at no cost, to the School Board for its use; consequently, these capital assets are not included in the School Board's Government-wide financial statements. In addition, all long-term debt related to the acquisition of the school sites and buildings are a liability of the City and, accordingly, are not reflected in the financial statements of the School Board. Accumulated depreciation is reported as a reduction of capital assets in the Government-wide financial statements. Depreciation is computed using the straight-line method based upon estimated useful lives ranging from five years for office equipment and ten years for buses to thirty years for certain electrical equipment.

The School Board's right to use assets are initially measured at an amount equal to the initial measurement of the related liability plus any payments made prior to the lease or subscription term, less incentives, and plus ancillary charges necessary to place the underlying asset into service. The right to use assets are amortized on a straight-line basis over the life of the related lease or subscription.

**(k) Interfund Activity**

The General Fund receives most cash receipts and makes most cash disbursements on behalf of all School Board funds. Accordingly, the timing differences between the payment of expenditures and the receipt of cash to cover them, and vice-versa, result in interfund receivable and payable balances, all of which are typically expected to be liquidated within the coming fiscal year in the due course of receiving and disbursing cash for grant, capital project and operational purposes.

Transfers to and from other funds are reported as other financing uses in the funds making the transfers and as other financing sources in the funds receiving the transfers. All such payments were routine in nature and consistent with the activities of the fund making the transfers, and include transfers to meet grant-matching requirements and for other management purposes (see notes 3 and 4).

**(l) Accrued Liabilities**

Accrued liabilities consist of accrued salaries and wages and related payroll taxes, accrued sick and vacation payouts and estimated incurred but not reported medical and workers' compensation claim liabilities.

**(m) Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources, which represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The School Board reports deferred outflows of resources related to pensions and obligations for other postemployment benefits in the government-wide Statement of Net Position resulting from, contributions made subsequent to the measurement date, changes in actuarial assumptions from investment returns that are higher than projected earnings, changes in economic experience and changes in proportionate share. Investment returns higher than projected earnings are also deferred and recognized over a period no greater than five years. All other deferred outflows of resources, except contributions made subsequent to the measurement date, are amortized over a period equal to the average of the expected remaining

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service lives of all employees that are provided with pensions and OPEB benefits through the plans (active employees and inactive employees) determined as of the beginning of the measurement period.

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources representing an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources in the government-wide Statement of Net Position represent amounts related to pensions and obligations for other postemployment benefits from investment returns that are lower than projected earnings, changes in proportionate share of contributions, changes in economic experience and changes in actuarial assumptions. All other deferred inflows of resources are recognized over a period equal to the average of the expected remaining service lives of all employees that are provided with pensions and OPEB benefits through the plans (active employees and inactive employees) determined as of the beginning of the measurement period.

(n) **Unearned Revenues**

The unearned revenues on the Balance Sheet and Statement of Net Position represent amounts received in advance of meeting grantor eligibility requirements (e.g., unexpended grant proceeds, unused commodities at year-end).

(o) **Vacation and Sick Pay**

Employees are granted vacation and sick pay in varying amounts as services are provided. Employees may accumulate, subject to certain limitations, unused vacation and sick pay earned and, upon leaving School Board employment, may be compensated for qualifying hours earned at their then-current rates of pay for accrued vacation leave. Employees may accumulate an unlimited amount of earned but unused sick leave benefit, which is forfeited upon separation from service, except when separation is caused by retirement. Unused sick pay earned is paid at rates established by administrative policy (the sick leave rate).

The current pay rates and the sick leave rate, including certain additional salary-related fringe benefits, are used in the vacation and sick leave accruals, respectively. Additionally, a liability for estimated value of sick leave that will be used by employees as time off is included in the liability for compensated absences. In order to measure this liability, the Schools developed a "usage rate" to determine the amount of unused leave at the end of the year that is more likely than not to be used. To estimate this usage rate, the Schools utilized a four-year look-back period and calculated the average leave used per fiscal year. Data was aggregated by employees based on their years of service.

In the Government-wide financial statements, the amounts of vacation and sick pay recognized as expense are the total amounts earned during the fiscal year and the liabilities at year end include the amounts currently due, which are based on employee resignations and retirements on or prior to year-end, and noncurrent amounts, which will be paid upon future resignations and retirements or used as paid time off.

In the Governmental Funds' financial statements, vacation and sick pay liabilities are normally paid from expendable available financial resources and the expenditures and liabilities are recognized only when payments are due and payable upon employee resignations and

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retirements. Accordingly, the year-end liabilities are limited to the amounts currently due to employees who have resigned or retired at, or prior to fiscal year end.

**(p) Postemployment Health and Dental Care Benefits**

School Board obligations for postemployment benefits are recorded on a pay-as-you-go basis; accordingly, the aggregate amount of obligations to pay such future benefits, which could be substantial, is not funded. The School Board records its proportionate share liability of health and life insurance postemployment defined benefits provided through the Virginia Retirement System multi-employer, cost-sharing plans (see note 11).

**(q) Self-Insurance Claims**

The School Board is self-insured for its medical claims, workers' compensation and unemployment compensation. All known outstanding claims have been recorded consistent with the various funds' accounting policies. The School Board uses information provided by third-party insurance administrators to determine the self-insurance liability for Incurred but Not Reported (IBNR) medical and workers' compensation claims. The liabilities for IBNR medical and workers' compensation claims included in the Government-wide financial statements consist of the total actuarially determined estimated liability amounts. In the governmental funds' financial statements, the amount of the estimated IBNR workers' compensation and health care claims liabilities are limited to the amounts expected to be paid from expendable available financial resources. Claims are reported in the governmental funds only if they come due each period.

**(r) New Accounting Pronouncements**

In fiscal 2025, the School Board implemented GASB statement No. 101, *Compensated Absences*. The primary objective of this Statement is to enhance the recognition and measurement guidance for compensated absences. This Statement requires that a liability be recognized for compensated absences for both leave that has not been used and leave that has been used but not yet paid in cash or settled through noncash means. The requirements of this Statement are effective for financial statements starting with the fiscal year that ends June 30, 2025.

**(s) Adjustments to and Restatements of Beginning Balances**

The School Board implemented GASB Statement No. 101, *Compensated Absences*, effective June 30, 2024, requiring a restatement of net position as of June 30, 2024. Calculating the compensated absence liability as of June 30, 2024 resulted in a decrease of \$148,623 to net position at June 30, 2024. The following table presents a reconciliation of net position impacted by implementing the new accounting standard:

	Total Net Position
Net Position at June 30, 2024, as previously reported	\$ 22,479,257
Change in Accounting Principle (Implementation of GASB 101)	(148,623)
As of June 30, 2024, as fully adjusted	\$ 22,330,634

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**2) Cash in Banks, Equity in Cash, and Investments**

**(a) Cash on Hand or in Banks**

At June 30, 2025, the carrying amount and the financial institutions' balances of the School Board's deposits with financial institutions applicable to governmental activities was \$2,028,971.

The entire balances were protected by federal depository insurance or collateral held under the provisions of the Virginia Security for Public Deposits Act (the Act); Section 2.1-359 et seq. This Act requires financial institutions holding public deposits in excess of amounts covered by federal insurance to pledge collateral in the amount of 50 percent of excess deposits to a collateral pool in the name of the State Treasury Board. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying local governments of compliance by financial institutions.

**(b) Equity in Cash with the City of Richmond**

The majority of the School Board's cash is pooled with the City's cash and investment pool and is reported as Equity in Cash with the City of Richmond, which totaled \$38,090,292 at June 30, 2025. Accordingly, information to categorize the School Board's equity in cash with the City, by level of risk assumed, is not available for disclosure. The City issues a publicly available Annual Comprehensive Financial Report, which includes a disclosure of all City investments by risk category and discloses that all City bank deposits are protected by federal depository insurance or collateral held under the Virginia Security for Public Deposits Act.

**(c) Investments**

The School Board's investment policies are governed by statutes of the Commonwealth of Virginia. Permissible investments primarily include obligations of the United States, the Commonwealth of Virginia and other States, agencies and instrumentalities of those governments, and certain mutual funds.

It is the City's policy to pool for investing purposes all available deposits of the City and its component units that are not otherwise required to be kept separate. The City's investment policy, therefore, applies to the activities of the City's reporting entity, including the School Board with regards to investing the financial assets of its pooled investments.

As of June 30, 2025, the School Board had the following investments held separately from all other School Board deposits held with financial institutions:

**(1) Investments related to General Fund and Permanent Fund:**

**Investment Type:**

Money Market Investments	\$	277,253
Mutual Funds		1,496,068
Common Stock		277,099
<b>Total</b>	<b>\$</b>	<b><u>2,050,420</u></b>

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Investments related to Permanent Funds include \$277,253 in money market funds and \$1,496,068 in mutual funds. Investments related to the General Fund include \$277,099 in common stocks.

**(2)** As of June 30, 2025, the Employee Early Retirement Incentive Plan had investments in the Heritage Money Market Fund Portfolio, totaling \$870,885.

The *Code of Virginia* (Code) also authorizes the Early Retirement Incentive Plan for Employees of Richmond Public Schools (The Plan – see note 9(c)) to place investments in common stocks, corporate debt and other securities.

The Heritage Money Market Fund’s portfolio consists of certificates of deposits, asset backed commercial paper, financial company commercial paper, variable rate demand notes, other notes, government agency repurchase agreements, other commercial paper and U.S. treasuries.

The Plan is indirectly exposed to interest rate and credit risks associated with its ownership interest in the Portfolio.

The School Board does not have a formal policy for custodial credit risk for its investments.

**Interest rate risk**

Interest rate risk represents the risk the School Board is exposed to as a result of changes in interest rates for debt securities. The School Board does not have a formal policy for interest rate risk.

Investments in money market funds are subject to income risk, which is the possibility that the Fund’s yield will decline due to falling interest rates.

**Custodial credit risk**

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the School Board will not be able to recover the value of its investments that are in the possession of outside parties. There is no custodial credit risk associated with the money market fund. The School Board does not have a formal policy for custodial credit risk.

**Concentration of credit risk and credit quality**

Concentration of credit risk is the risk of loss attributed to the magnitude of the Plan’s investment in a single issuer. The Plan prohibits the purchase of securities of any issuer (other than U.S. Treasury or U.S. Government Agency obligations) in excess of 5 percent of the portfolio at the time of purchase. The Plan does not have exposure to concentration of credit risk.

As of June 30, 2025, the School Board had investments of \$870,885 in a collateralized bank deposit account.

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**Fair Value of Investments**

The School Board categorizes its fair value measurements within the fair value hierarchy established by general accepted accounting principles.

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value measurements must maximize the use of observable inputs and minimize the use of unobservable inputs. There is a hierarchy of three levels of inputs that may be used to measure fair value:

**Level 1:**

Quoted prices (unadjusted) in active markets for an identical asset or liability that a government can access at the measurement date.

**Level 2:**

Inputs other than quoted prices included within Level 1 that are observable for an asset or liability, either directly or indirectly. Level 2 inputs include quoted prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.

**Level 3:**

Unobservable inputs for an asset or liability. The following table presents the fair value of measurements of investments held separately from all other School Board deposits held with financial institutions measured at fair value on a recurring basis and the level within the fair value hierarchy in which the fair value measurement falls at June 30, 2025:

	Balance June 30, 2025	Fair Value Measurement using Level 1
<b>Investment by fair value levels</b>		
Common Stocks	\$ 277,099	\$ 277,099
Mutual Funds	1,496,068	1,496,068
<b>Total</b>	<u>\$ 1,773,167</u>	<u>\$ 1,773,167</u>



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**3) Due From/To Other Governments**

On the Balance Sheet, amounts due from other governments include appropriations due from the Commonwealth of Virginia, capital appropriations receivable from the City, amounts due under Federal and state grants, and appropriations due from other local government agencies. A capital appropriation receivable from the City is recorded in the period to which the appropriation applies has begun.

The following is a summary of amounts due from other governments at June 30, 2025:

	Federal	State	City	Other	Total
<b>Governmental Funds:</b>					
General Fund	\$ -	\$ 2,411,879	\$ -	\$ -	\$ 2,411,879
Special Revenue Fund	18,327,876	2,145,232	-	4,429	20,477,537
Nutrition Services Fund	4,048,588	-	-	-	4,048,588
Capital Projects Fund	-	-	148,810,074	-	148,810,074
<b>Total</b>	<b>\$ 22,376,464</b>	<b>\$ 4,557,111</b>	<b>\$ 148,810,074</b>	<b>\$ 4,429</b>	<b>\$ 175,748,078</b>

**4) Interfund Balances and Transfers**

In the Fund financial statements, interfund receivable and payable balances as of June 30, 2025 were:

<b>TO FUND</b>	<b>FROM FUND</b>	
	<b>Interfund Receivables</b>	<b>Interfund Payables</b>
General	\$ 2,484,438	\$ 4,099,568
Special Revenue	4,772,321	-
Nutrition Services	-	672,753
Capital Projects	-	2,357,641
Permanent	-	126,797
<b>Total</b>	<b>\$ 7,256,759</b>	<b>\$ 7,256,759</b>

The balance of \$126,797 due to the General Fund from the Permanent Fund resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur and (2) when payments between funds are performed.

Transfers are used to (1) move revenue from the funds that the State statute or the Schools budget requires to collect them to the fund that the State statute or Schools' budget requires to expend them and/or (2) move receipts collected to finance various programs accounted for in other funds in accordance with budgetary obligations and/or requests dictated by the City's Mayor and City Council.

Interfund transfer balances in the General Fund for the year ended June 30, 2025 were as follows:

<b>Transfers In</b>	<b>Transfers Out (General Fund)</b>
Special Revenue Fund	\$ 3,164,678
<b>Total</b>	<b>\$ 3,164,678</b>

At June 30, 2025, the School Board's General Fund had \$2,150,721 due to Fiduciary Funds and \$500 of advances from the City.



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**5) Capital Assets**

Changes in capital assets during the fiscal year ended June 30, 2025 are summarized below:

	Balance July 1, 2024	Additions	Deletions	Balance June 30, 2025
Capital assets being depreciated:				
Vehicles	\$ 35,483,334	\$ 564,518	\$ -	\$ 36,047,852
Other equipment	56,342,781	7,342,985	-	63,685,766
Right-of-use buildings	46,757	-	(46,757)	-
Right-of-use equipment	2,467,293	-	(2,338,641)	128,652
Right-of-use subscription based information technology	4,806,649	-	(2,482,285)	2,324,364
Energy and water equipment	6,201,626	-	-	6,201,626
Total	<u>105,348,440</u>	<u>7,907,503</u>	<u>(4,867,683)</u>	<u>108,388,260</u>
Less accumulated depreciation and amortization:				
Vehicles	22,639,639	1,940,540	-	24,580,179
Other equipment	42,524,434	5,648,570	-	48,173,004
Right-of-use buildings	46,757	-	(46,757)	-
Right-of-use equipment	2,415,645	32,279	(2,338,641)	109,283
Right-of-use subscription based information technology	3,253,448	775,082	(2,482,285)	1,546,245
Energy and water equipment	3,179,792	227,128	-	3,406,920
Total	<u>74,059,715</u>	<u>8,623,599</u>	<u>(4,867,683)</u>	<u>77,815,631</u>
Capital assets, net	<u>\$ 31,288,725</u>	<u>\$ (716,096)</u>	<u>\$ -</u>	<u>\$ 30,572,629</u>

Depreciation and amortization expenses was charged to functions as follows:

Instruction	\$ 2,950,134
Support Services:	
Administration	1,541,900
Pupil Transportation	2,145,551
Operations and Maintenance	606,239
Nutrition Services	177,646
Attendance and health	794,233
Facilities services	407,896
Total	<u>\$ 8,623,599</u>

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**6) Noncurrent Liabilities**

**(a) Financed Purchase Leases**

The School Board performed an energy audit to determine potential energy savings from energy performance contracts. The audit concluded such contracts would reduce the energy and operating costs of RPS, while improving energy and water systems. The project consisted of the purchase and installation of energy and water savings equipment at ten school buildings.

The School Board acquired certain equipment through a lease-purchase transaction which is recognized as a finance purchase for financial reporting purposes. The School Board entered into the agreement in July 2009. The total amount financed was \$6,201,626 with an interest rate of 5.14%.

The future payments as of June 30, 2025 are as follows:

Fiscal Year	Principal	Interest
2026	\$ 82,692	\$ 355
Total	<u>\$ 82,692</u>	<u>\$ 355</u>

**(b) Right to Use Leases**

The School Board has entered into agreements to lease equipment and modular classroom trailers. The lease agreements have been recorded at the present value of the future lease payments as of the date of their inception.

The future lease payments as of June 30, 2025 are as follows:

Fiscal Year	Principal	Interest
2026	\$ 17,963	\$ 5,317
Total	<u>\$ 17,963</u>	<u>\$ 5,317</u>

**(c) Subscription Liabilities**

The School Board has entered into agreements to use another party's information technology software for instruction and curriculum administration, enterprise resource planning, and personnel and student management. The software and license agreements are recognized as subscription assets and a related subscription liability, and amortized over the contract period on a straight line basis.

The future subscription payments as of June 30, 2025 are as follows:

Fiscal Year	Principal	Interest
2026	\$ 492,092	\$ 41,613
2027	306,512	13,481
2028	74,020	826
Total	<u>\$ 872,624</u>	<u>\$ 55,920</u>

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**(d) Changes in Noncurrent Liabilities**

Changes in the total noncurrent liabilities during the fiscal year ended June 30, 2025 are summarized below:

	Amounts Payable at July 1, 2024 (Restated)	Increases	Decreases	Amounts Payable at June 30, 2025	Due Within One Year	Due More Than One Year
Workers' compensation liability	\$ 2,137,654	\$ 1,000,541	\$ -	\$ 3,138,195	\$ 2,001,816	\$ 1,136,379
Compensated absence liability	17,865,097	2,236,004 *	-	20,101,101	2,010,110	18,090,991
Net pension liability	213,522,043	-	(17,800,600)	195,721,443	-	195,721,443
Net OPEB liability - VRS	37,434,643	-	(2,570,547)	34,864,096	-	34,864,096
Total OPEB liability	21,580,998	1,570,822	-	23,151,820	-	23,151,820
Financed purchase leases	1,032,306	-	(949,614)	82,692	82,692	-
Right to use lease liability	48,190	-	(30,227)	17,963	17,963	-
Subscription liability	1,698,856	-	(826,232)	872,624	492,092	380,532
Total	\$ 295,319,787	\$ 4,807,367	\$ (22,177,220)	\$ 277,949,934	\$ 4,604,673	\$ 273,345,261

\*The change in the compensated absence liability is presented as a net change.

The above noncurrent liability amounts due in more than one year will be funded in future years by the General Fund, primarily through City appropriations, and are not reported as liabilities on the Governmental Funds' Balance Sheet (Exhibit C). These liabilities are reported as an obligation on the Government-Wide Statement of Net Position (Exhibit A).

**7) Fund Balances**

The fund balances in the Governmental Funds' Balance Sheet have been classified to reflect the following:

**(a) Nonspendable**

Nonspendable General Fund fund balance for prepaid insurance of \$25,400 represents (1) \$25,000 held as a required deposit for the short-term disability insurance program and (2) \$400 prepaid summer school expenditures. The balance for inventories of \$264 represents materials and supplies.

Nonspendable Nutrition Services balance for inventories of \$397,906 represents the portion of fund balance for food inventory, which is not otherwise available for appropriation and expenditures.

Nonspendable fund balance for Permanent Funds of \$1,533,319 represents amounts legally restricted to the extent only earning, and not principal, may be used for purposes supporting School Board programs.

**(b) Restricted**

The portion of fund balance that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

Restricted General Fund fund balance of \$3,487,440 is to pay for goods and services not received prior to the end of the fiscal year.

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Restricted Special Revenue Fund balance of \$4,782,702 represents proceeds of specific revenue sources that are restricted to expenditures for specific purposes, other than debt service and capital projects, under various federal and state reimbursement-based grants.

Restricted Nutrition Service Fund balance of \$2,607,230 is restricted to expenditures for the specific purpose of operating the National School Lunch Program and cafeteria operations.

Restricted Capital Projects Fund balance of \$134,785,128 is restricted for the purpose of expenditures to complete approved school renovation and facility improvement projects.

Restricted Permanent Fund fund balance of \$112,284 is restricted for the purpose of expenditures to support instructional objectives at specific schools, the Richmond Humanities Center, and the School Board's vocational education program.

**(c) Assigned**

The School Board has delegated the responsibility to assign funds to the Superintendent. The assigned fund balance totals \$2,959,549, consisting of the following:

- \$718,271 of General Fund's fund balance relates to self-insured workers' compensation and unemployment insurances.
- \$1,964,179 of General Fund's fund balance relates to indirect cost recovery utilized for the administration and management of federal grant programs.
- \$277,099 of General Fund's fund balance for investments held in common stock.

**(d) Unassigned**

The Unassigned General Fund's fund balance totals \$195,376. These funds will be utilized by the School Board during future budget development.

**8) Health Care Plan**

On July 1, 2010, RPS began to self-insure health care for all eligible employees and retirees by contracting with providers for administrative services only. Services under these contracts include claims adjudication, disease management, lifestyle programs and wellness initiatives.

The Talent Office manages the plan, ensures statutory compliance. In accordance with the Affordable Care Act (ACA), any employee who works an average of thirty (30) or more hours within a designated "measurement period" will be eligible to enroll in the School-sponsored health plan. CIGNA Healthcare is contracted as the third-party administrator for the medical plans.

RPS offers three medical plan options: Premier, Classic and Choice Fund. In-network services for the Premier Plan are covered at 90% with a \$20 office visit co-pay for Primary Care Physicians, and a \$40 office visit co-pay for Specialists. In-network services for the Classic Plan are covered at 80% with a \$25 office visit co-pay for Primary Care Physicians, and a \$50 office visit co-pay for Specialists. In network services for the Choice Fund Plan are covered at 80% with Primary Care and Specialists office visits after the plan deductible is met.

Employees who elect the Choice Fund Plan are automatically enrolled in a Health Savings Account. Beginning January 2016, RPS made a one-time employer contribution of \$1,250 for family coverage and \$750 for single coverage. The amounts are prorated for new hires hired after the annual

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enrollment date. Out-of-network providers are covered at 50%. Wellness checkups and services for all plans are covered at 100%. Prescription drug coverage is included with the three medical plans utilizing a three tier co-pay structure and optional mail-order for maintenance medications.

RPS purchases specific stop-loss insurance from Connecticut General Life Insurance Company (CIGNA) limiting claims against the self-insurance program to \$300,000 per occurrence for individual claim. A liability of \$4.6 million has been recorded to the General Fund based on an estimate from RPS's outside actuary, USI.

**9) Defined Benefit Pension Plans**

The School Board participates in the Virginia Retirement System (VRS), which provides retirement benefits to substantially all employees, with the exception of certain nonexempt employees who have elected instead to participate in the Richmond Retirement System (RRS). In addition, the School Board maintains a single-employer, defined benefit pension plan, the Early Retirement Incentive Plan for Employees of Richmond Public Schools (the Plan), to supplement retirement benefits under VRS or RRS for qualifying employees who elect early retirement under the Plan.

Detailed descriptions of each plan follow:

**(a) Virginia Retirement System – Teachers' Pool and Political Subdivision**

**(i) Description of the Virginia Retirement System**

The Virginia Retirement System (VRS) Teacher Employee Retirement Plan is a multiple employer, cost-sharing plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Virginia Retirement System (VRS) Teacher Retirement Plan and the additions to/deductions from the VRS Teacher Retirement Plan's fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave and previously refunded service.

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The System administers three different benefit structures for covered employees in the VRS Teacher Retirement Plan – Plan 1, Plan 2 and Hybrid. Each of these benefit structures has different eligibility criteria:

- Plan 1 - Members hired before July 1, 2010, and who were vested as of January 1, 2013, and they have not taken a refund, are covered under Plan 1, a defined benefit plan. Non-hazardous duty members are eligible for an unreduced retirement benefit beginning at age 65 with at least 5 years of creditable service or age 50 with at least 30 years of service credit. Non-hazardous duty members may retire with a reduced benefit as early as age 55 with at least 5 years of creditable service or age 50 with at least 10 years of service.
- Plan 2- Members hired or rehired on or after July 1, 2010 to December 31, 2013, and they have not taken a refund, and Plan 1 members who were not vested as of as of January 1, 2013 are covered under Plan 2, a defined benefit plan. Non-hazardous duty members are eligible for an unreduced benefit beginning at their normal social security retirement age with at least 5 years of creditable service or when the sum of their age and service equals 90. Non-hazardous duty members may retire with a reduced benefit as early as age 60 with at least 5 years of creditable service.
- Hybrid Retirement Plan - Non-hazardous duty members hired or rehired on or after January 1, 2014 are covered under the Hybrid plan, as well as VRS Plan 1 and VRS Plan 2 members who were eligible and opted into the plan during a special election window held January 1-April 30, 2014. The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Members covered by this hybrid plan are eligible for an unreduced retirement benefit, under the defined benefit component, when they reach the normal social security retirement age and have at least five years of creditable service or when their age and service equal 90. Members may retire with a reduced benefit as early as age 60 with at least five years of creditable service. Members are eligible to receive distributions upon leaving employment, subject to restrictions, under the defined contribution component.

The VRS defined benefit is a lifetime monthly benefit based on a retirement multiplier as a percentage of the member's average final compensation multiplied by the member's total service credit.

Under Plan 1, average final compensation is the average of the member's 36 consecutive months of highest compensation. The retirement multiplier for non-hazardous duty members is 1.7%.

Under Plan 2, average final compensation is the average of the member's 60 consecutive months of highest compensation. The retirement multiplier for non-hazardous duty members is 1.65% for creditable service earned, purchased or granted on or after January 1, 2013.

Under the Hybrid Plan, defined benefit component, average final compensation is the average of the member's 60 consecutive months of highest compensation. The retirement multiplier is 1.00%. For members that opted into the Hybrid Retirement Plan from VRS Plan 1 or Plan 2,

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the applicable multipliers for those plans will be used to calculate the retirement benefit for those plans.

Retirees are eligible for annual cost-of-living adjustment (COLA) effective July 1 after one full calendar year from the retirement date. Under Plan 1, the maximum COLA is 5.00%; under Plan 2, the maximum COLA is 3.00%. COLA is not applicable under the Hybrid Plan. During years of no inflation or deflation, the COLA is zero. The VRS also provides death and disability benefits. Title 51.1 of the *Code of Virginia* (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

Employees covered by the benefit terms of the VRS Political Subdivision plan are as follows:

Members under the Hybrid Plan, including Plan 1 and Plan 2 opt-ins, participate in the Virginia Local Disability Program (VLDP) unless the School Board provided an employer-paid comparable program. Hybrid members, including Plan 1 and Plan 2 opt-ins covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.

VRS issues a publicly available Annual Comprehensive Financial Report (ACFR) that includes financial statements and required supplementary information for the plans administered by VRS. A copy of the most recent report may be obtained by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, Virginia, 23218-2500 or from the VRS' website: <http://www.varetire.org/Pdf/Publications/2023-annual-report.pdf>

**(ii) Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. The School Board's contractually required employer contribution rate for the year ended June 30, 2025, was 14.21% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

In June 2023, the Commonwealth made a special contribution of approximately \$147.5 million to the VRS Teacher Employee Plan. This special payment was authorized by Chapter 2 of the Acts of Assembly of 2022, Special Session 1, as amended by Chapter 769, 2023 Acts of Assembly Reconvened Session, and is classified as a non-employer contribution.

**VRS Teachers' Pool**

For professional employees participating in the VRS cost-sharing multiple-employer plan for both the defined benefit and defined contribution plans, the School Board's actual contributions to the VRS Teachers' Pool were \$34,539,599 and \$32,924,146 for the years ended June 30, 2025, and June 30, 2024, respectively.



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*VRS Political Subdivision*

For non-professional employees participating in the VRS agent multiple-employer plans for both the defined benefit and defined contribution plans, the School Board's contributions were \$1,017,425 and \$1,370,946 for the years ended June 30, 2025, and June 30, 2024, respectively.

The School Board contractually required employer contribution rate for the year ended June 30, 2025, was 6.06% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

**(iii) Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

*VRS Teachers' Pool*

At June 30, 2025, the School Board reported a liability of \$195,496,994 for its proportionate share of the Net Pension Liability. The Net Pension Liability was measured as of June 30, 2024, and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The School Board's proportion of the Net Pension Liability was based on the School Board's actuarially determined employer contributions to the pension plan for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the School Board's proportion was 2.08265% as compared to 2.08571% at June 30, 2023.

For the year ended June 30, 2025, the School Board recognized pension expense of \$21,357,879. Since there was a change in proportionate share between measurement dates, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. Beginning with the June 30, 2022, measurement date, the difference between expected and actual contributions is included with the pension expense calculation.

At June 30, 2025, the School Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net differences between projected and actual earnings on pension plan investments	\$ -	\$ 26,910,280
Changes in proportionate share of contributions	8,161,368	6,740,000
Changes of assumptions	3,548,532	-
Differences between expected and actual economic experience	33,915,972	4,025,419
Contributions subsequent to the measurement date	34,539,599	-
Total	\$ 80,165,471	\$ 37,675,699



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Deferred outflows of resources resulting from contributions made subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30	Deferred Outflows/Inflows of Resources
2026	\$ (6,915,859)
2027	14,938,161
2028	2,378,737
2029	(2,450,866)
2030	-
Total	\$ <u>7,950,173</u>

The following represents the School Board's proportionate share of the net pension liability calculated using the stated discount rate, as well as what the net pension liability would be if it were calculated using a discount rate of 1.0% lower or 1.0% higher than the current rate:

	1% Decrease (5.75%)	Current Rate (6.75%)	1% Increase (7.75%)
School Board's proportionate Share of Net Pension Liability	\$ <u>363,195,096</u>	\$ <u>195,496,994</u>	\$ <u>58,157,584</u>

**VRS Political Subdivision**

At June 30, 2025, the School Board reported a Net Pension Asset of \$(281,478) for non-professional employees. The Total Pension Liability used to calculate the Net Pension Asset was determined by an actuarial valuation performed as of June 30, 2023, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

For the year ended June 30, 2025, the School Board recognized pension expense of \$671,408. Deferred outflows of resources and deferred inflows of resources related to pensions were reported from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net differences between projected and actual earnings on pension plan investments	\$ -	\$ 1,854,744
Differences between expected and actual economic experience	214,635	337,843
Contributions subsequent to the measurement date	<u>1,017,425</u>	<u>-</u>
Total	\$ <u>1,232,060</u>	\$ <u>2,192,587</u>

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Deferred outflows of resources resulting from contributions made subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30	Deferred Outflows/Inflows of Resources
2026	\$ (1,758,299)
2027	513,621
2028	(348,093)
2029	(385,181)
2030	-
Thereafter	-
Total	\$ <u>(1,977,952)</u>

The following represents the School Board's net pension liability calculated using the stated discount rate, as well as what the net pension liability would be if it were calculated using a discount rate of 1.0% lower or 1.0% higher than the current rate:

	1% Decrease (5.75%)	Current Rate (6.75%)	1% Increase (7.75%)
Net Pension Liability (Asset)	\$ <u>7,109,979</u>	\$ <u>(281,478)</u>	\$ <u>(6,513,568)</u>

**(iv) Actuarial Assumptions**

The total pension liabilities for the VRS Teacher Retirement Plan and for General Employees in the Political Subdivision's Retirement Plan were based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

**VRS Teachers' Pool and VRS Political Subdivision**

Inflation	2.50%
Salary increases, including inflation	
Teachers	3.50% - 5.95%
Political Subdivision	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation
Mortality rates:	
Pre-Retirement	Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males

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Post-Retirement	Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females
Post-Disablement	Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 100% of rates for males and females
Beneficiaries and Survivors	Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally
Mortality Improvement	Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the standard rates

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

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**Long-Term Expected Rate of Return**

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
*Expected arithmetic nominal return			7.07%

*\*The above allocation provides a one-year return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.*

*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.*

**Discount Rate**

**VRS Teachers' Pool**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2024, the rate contributed by the school division for the VRS Teacher Retirement Plan will be subject to the portion of the VRS Board-certified rates that

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are funded by the Virginia General Assembly which was 112% of the actuarially determined contribution rate. From July 1, 2024, on, school divisions are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

*VRS Political Subdivision*

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate is 100% of the actuarially determined employer contribution rate from the June 30, 2023, actuarial valuations. From July 1, 2024, on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

**(v) Changes in Net Pension Liabilities (Asset)**

*VRS Political Subdivision*

	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability (Asset)
Balance at June 30, 2023	\$ 67,551,484	\$ 65,364,083	\$ 2,187,401
Changes:			
Service cost	1,132,723	-	1,132,723
Interest	4,504,983	-	4,504,983
Differences between expected and actual experience	(650,660)	-	(650,660)
Contributions - Employer	-	639,431	(639,431)
Contributions - Employee	-	612,813	(612,813)
Net investment income	-	6,247,562	(6,247,562)
Benefit payments, including refunds of employee contributions	(3,887,447)	(3,887,447)	-
Administrative expense	-	(43,348)	43,348
Other changes	-	(533)	533
Net changes	1,099,599	3,568,478	(2,468,879)
Balance at June 30, 2024	\$ 68,651,083	\$ 68,932,561	\$ (281,478)

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**(b) Richmond Retirement System**

**(i) Plan Description**

The School Board ended contributions to the Richmond Retirement System, a cost-sharing multiple-employer public employee retirement system, as of June 30, 2019. The RRS is a defined benefit plan that covers substantially all City employees (police, fire and general employees, including certain School Board employees not covered by the VRS) and provides retirement benefits as well as disability benefits. The RRS plan is administered by the Richmond Retirement System Board of Trustees.

The City Council is responsible for establishing benefit provisions and funding requirements. Benefits vest after five years of service, and the City pays the entire cost of the plan. The School Board reimburses the City for contributions made on its behalf.

Membership in RRS consisted of the following as of June 30, 2025:

Retirees currently receiving benefits	291
Active employees eligible for benefits	-
Total	<u>291</u>

Retirement benefits are determined as a percentage of the average of the five highest years' salaries. Normal retirement age is 65. The plan provides for early retirement at age 55 for School Board employees. The RRS issues a publicly available ACFR that includes financial statements and required supplementary information. A copy of that report may be obtained by writing the Richmond Retirement System at P.O. Box 10252, Richmond, Virginia, 23240.

**(ii) Contributions**

The funding policy of the RRS provides that contributions be made by the employer, annually, an amount as determined by the actuary, expressed as a percentage of payroll, equal to the sum of the "normal contribution" and the "actuarial determined contribution". These contributions are designed to accumulate sufficient assets to pay benefits when due. The required contributions are determined using the projected unit credit actuarial cost method. Unfunded actuarial accrued liabilities are being amortized over a period not to exceed 30 years.

The School Board's contributions to the RRS ended as of the fiscal year ended June 30, 2019.

**Pension Liabilities and Pension Expense**

At June 30, 2025, the School Board does not recognize any net pension liability for RRS and had no proportionate share in the overall net pension liability as of June 30, 2025.

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**(c) Early Retirement Plan**

**(i) Plan Description**

The Plan is a legally separate single-employer defined benefit pension plan established in fiscal year 1995 under Section 51.1-800 of the *Code of Virginia* (1950), as amended, to provide early retirement benefits for eligible School Board employees. The School Board is the sole participating employer in the Plan, functions as the Plan administrator, and has authority to establish and amend its contribution requirements and benefit provisions. The Plan does not issue a stand-alone financial report.

The School Board has an actuarial valuation of the Plan prepared biennially using the individual entry age normal actuarial cost method. The actuarial value of the Plan's assets was determined using a market value method.

Significant actuarial assumptions used in the valuation include: (a) a rate of return on the investment of present and future assets of 2.5 percent per year compounded annually and (b) projected salary increases of 5.0 percent per year.

Membership in the Plan consisted of the following as of June 30, 2025, the most recent biennial actuarial valuation:

Active employees eligible for benefits	36
Retirees currently receiving benefits	50
Deferred vested employees not yet receiving benefits	11
Total	<u>97</u>

The Plan provides early retirement benefits only. Participants in the Plan became eligible for benefits when they met basic requirements and provided services immediately following their early retirement date in accordance with one of the three service options described as follows: Basic requirements prescribe that employees must (1) be an eligible retiree under either VRS or RRS, (2) be between 55 and 62 years of age, (3) have completed 10 years of service with RPS, at least 5 of which must immediately precede the date of retirement, and (4) meet other plan provisions.

Monthly benefits are paid based on one of the following service options as elected by the participant:

- Option A – The participant must provide services for 1 full academic year (175 days) and will receive 25 percent of final annual compensation each year for 7 years.
- Option B – The participant must provide services for 1 full academic year (175 days) and will receive 35 percent of final annual compensation each year for 5 years.
- Option C – The participant must provide services for 1/2 an academic year (105 days) and will receive 35 percent of final annual compensation each year for 3 years.

The Plan does not provide for postretirement benefit increases. During the required service period, benefits are paid by the School Board based on services rendered. Thereafter, vested benefits are paid by the pension trustee out of plan assets. All benefits vest after completion

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of the required service option. School Board contributions are recognized by the Plan when received. Benefits and refunds of the Plan are recognized when due and payable in accordance with the terms of the Plan. Investments are valued as discussed in note 1(h).

Effective July 1, 2005, the above benefit structure of the Early Retirement Incentive Plan was frozen. RPS employees eligible to retire under the Early Retirement Incentive Program as of June 30, 2005 who had submitted an application by March 31, 2005 were also entitled to receive the benefits under the Plan as described above.

Some employees who have substantial service with RPS may be entitled to a transition benefit as described below:

Transition Benefit:

A participant who is not a Grandfathered Retiree and who had at least 20 years of service with the Virginia Retirement System or Richmond Retirement System (including the last 10 consecutive years with Richmond Public Schools) as of June 30, 2005. Transition Participants are eligible for retirement on or after age 50.

- (a) 30 years of service: 50% of final pay in the last 12 months paid evenly (12.5% annually) over the first 4 years of retirement.
- (b) 20 to 29 years of service: 30% of the final pay in the last 12 months paid evenly (7.5% annually) over the first 4 years of retirement.
- (c) Less than 20 years of service: no transition benefit. Final pay shall be limited to the maximum pay of the highest teacher scale with master's degree plus thirty credit hours beyond master's degree (10-month contract employee).

**(ii) Contributions**

The entire cost of Plan benefits is borne by the School Board. The School Board's policy is to make irrevocable Plan contributions based on actuarially determined amounts sufficient to provide the required Plan benefits. Over time, the School Board's contributions to the Plan should approximate the cumulative annual required contributions (ARC's) determined by biennial actuarial valuations. However, the actual contributions made may differ from the annual required contributions. Substantially all investment and administrative costs of the Plan are borne by the General Fund. The School Board's contribution to the Early Retirement Plan for the fiscal year ended June 30, 2025, was \$350,000.

**(iii) Rate of Return**

For the year ended June 30, 2025, the annual money-weighted rate of return based on cash flows on pension plan investments, net of investment expense, was 2.82% The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.



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**(iv) Pension Liabilities, Pension Expense, and Deferred Outflows of Resources Related to Pensions**

Pension liabilities: The School Board reported a Net Pension Liability of \$224,449 based on the June 30, 2025 actuarial valuation with a measurement and reporting date of June 30, 2024.

Pension expense: For the year ended June 30, 2025, the School Board recognized pension expense of \$47,204.

Deferred outflows of resources related to pensions: Were reported from the following sources:

	<u>Deferred Outflows of Resources</u>
Net differences between projected and actual earnings on pension plan investments	\$ <u>9,423</u>
<b>Total</b>	<b>\$ <u>9,423</u></b>

Amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending June 30</u>	<u>Deferred Outflows of Resources</u>
2026	\$ 3,946
2027	2,145
2028	2,079
2029	1,253
2030	-
Thereafter	-
<b>Total</b>	<b>\$ <u>9,423</u></b>

**Changes in Net Pension Liability**

	<u>Total Pension Liability</u>	<u>Fiduciary Net Position</u>	<u>Net Pension Liability</u>
Changes in total pension liability:			
Balance at June 30, 2024	\$ 1,242,404	\$ 714,743	\$ 527,661
Service cost	19,632	-	19,632
Interest cost on TPL	34,742	-	34,742
Experience losses	(3,285)	-	(3,285)
Change in assumptions	13,015	-	13,015
Net investment income	-	17,316	(17,316)
Employer contribution	-	350,000	(350,000)
Benefit payments	<u>(207,971)</u>	<u>(207,971)</u>	<u>-</u>
Net changes	<u>(143,867)</u>	<u>159,345</u>	<u>(303,212)</u>
Balance at June 30, 2025	<b>\$ <u>1,098,537</u></b>	<b>\$ <u>874,088</u></b>	<b>\$ <u>224,449</u></b>

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**(v) Actuarial Methods and Significant Assumptions**

Significant actuarial assumptions used in the valuation include:

Actuarial valuation method	Individual Entry Age Normal method
Rate of return on the investment	2.50% per year compounded annually
Salary increases	5.00% per year
Mortality rates	Pre-Retirement: RP-2014 Employee Mortality Table projected with Scale BB to 2024.  Post-Retirement: RP2014 Combined Mortality Table projected with Scale BB to 2024.

The following changes were made to the plan provisions, actuarial assumptions, or actuarial methods since the prior valuation:

1. The assumed long-term rate of return changed from 3.0% to 2.5%.

**(vi) Sensitivity of Net Pension Liability to Changes in the Discount Rate**

The following represents the net pension liability calculated using the state discount rate, as well as what the pension liability would be if it were calculated using a discount rate that is 1.0% lower or 1.0% higher than the current rate:

	1% Decrease (1.50%)	Current Rate (2.50%)	1% Increase (3.50%)
Net Pension Liability	\$ <u>243,692</u>	\$ <u>224,449</u>	\$ <u>204,937</u>

**(vii) Fiduciary Net Position**

As of June 30, 2025, the Plan fiduciary net position of \$874,088 as a percentage of total pension liability is 79.57%.

Total pension liability	\$ 1,098,537
Plan fiduciary net pension	<u>(874,088)</u>
Net pension liability	\$ <u>224,449</u>

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**10) Defined Contribution Plan**

Effective August 1, 2005, employees may participate in a 403(b) matching plan. The 403(b) matching plan covers all employees who serve in a contractual annual salary position with RPS. Employees are entitled to defer from 1% to 50% of eligible pay (base salary plus contractual supplements) but not in excess of Internal Revenue Code annual deferral limits. The RPS contribution provides a match of employee voluntary deferrals equal to 20% of the salary deferral up to 3% of pay. RPS contributions are posted on participant accounts monthly. The School Board made contributions of \$448,485 during the fiscal year ended June 30, 2025.

**11) Postemployment Health Benefit Plans**

The School Board provides certain postemployment medical and dental benefits to eligible retired employees, their spouses and widows up to the age of 65 through the School Board's group health insurance plan, which covers both active and retired employees. A retiree, eligible for postretirement medical coverage, is defined as a full-time employee who retires directly from the Schools, and is eligible to receive an early, regular retirement, or disability benefit from the VRS. In addition, they must immediately begin receiving a retirement annuity from VRS.

The School Board also participates in the VRS Employee Teacher Health Insurance Credit (HIC) Program and the VRS Group Life Insurance (GLI) Program for teachers and political subdivisions.

- The VRS Teacher Employee HIC Program is a multiple-employer, cost-sharing plan. The Teacher Employee HIC Program was established pursuant to §51.1-1400 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The Teacher Employee HIC Program is a defined benefit plan that provides a credit toward the cost of health insurance coverage for retired teachers. For purposes of measuring the net Teacher Employee HIC Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC Program OPEB, and the Teacher Employee HIC Program OPEB expense, information about the fiduciary net position of the Virginia Retirement System (VRS) Teacher Employee HIC Program; and the additions to/deductions from the VRS Teacher Employee HIC Program's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.
- The VRS GLI Program is a multiple employer, cost-sharing plan. It provides coverage to state employees, teachers, and employees of participating political subdivisions. The GLI Program was established pursuant to §51.1-500 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The GLI Program is a defined benefit plan that provides a basic GLI benefit for employees of participating employers. For purposes of measuring the net GLI Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the GLI Program OPEB, and GLI Program OPEB expense, information about the fiduciary net position of the VRS GLI program OPEB and the additions to/deductions from the VRS GLI Program OPEB's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

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Detailed descriptions of each plan follow:

**(a) School Board Medical and Dental Plan**

**(i) Plan Description**

The School Board's health plan (Health Plan) is a single-employer defined benefit plan, and substantially all of the employees may become eligible for those benefits if they retire while working for the School Board. The School Board establishes and amends benefits and obligations of the plan.

Covered participants of the Health Plan consisted of the following at June 30, 2025:

Number of Participants:	
Actives (with medical coverage)	3,098
Retirees (with medical coverage)	24
Disabled's (with medical coverage)	2
Covered Spouses of Retirees/Disableds	1
Total	<u>3,125</u>

**(ii) Funding Policy**

No assets are accumulated in a trust that meet the criteria in GAAP. Currently, the School Board pays for and reports retiree medical benefits on a "pay as you go" basis, which is the practice of paying for these benefits as they become due each year.

**(iii) Total OPEB Liability, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to School Board Health Plan OPEB**

The School Board's total OPEB liability (TOL) of \$23,151,820 was based on the June 30, 2024 actuarial valuation, rolled forward to a measurement date of June 30, 2025. For the year ended June 30, 2025, the School Board recognized Health Plan OPEB benefit of \$2,188,215.

Deferred outflows of resources and deferred inflows of resources related to the Health Plan were reported from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Economic experience	\$ -	\$ 5,105,663
Changes of assumptions	90,128	6,034,190
Total	<u>\$ 90,128</u>	<u>\$ 11,139,853</u>

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Amounts reported as deferred outflows of resources and deferred inflows of resources related to the School Board Health Plan will be recognized in the Health Plan's expense in future reporting periods as follows:

Year Ending June 30	Deferred Outflows/Inflows of Resources
2026	\$ (4,422,074)
2027	(4,508,484)
2028	(1,059,582)
2029	(1,059,585)
2030	-
Thereafter	-
Total	<u>\$ (11,049,725)</u>

(iv) **Actuarial assumptions and other inputs**

The TOL as of the June 30, 2024 actuarial valuation, rolled forward to a measurement date of June 30, 2025, was determined using the following actuarial assumptions and inputs, applied to all periods included in the measurement, unless other specified:

Actuarial valuation method	Entry Age Normal
Discount rate	4.21%
Healthcare cost trend rates	7.00 % for 2024, graded down to 5.60% over 3 years 5.0% per year administrative fees 10.0% per year stop loss expenses
Retirees' share of benefit-related	100.0% of total medical, dental, and vision costs
Mortality rates	Pre-Retirement: Pub-2010 Headcount-Weighted Teachers Employee Rates projected generationally; 110% of rates for males; with 75% of improvement scale MP 2021.  Post-Retirement: Pub-2010 Headcount-Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females; with 75% of improvement scale MP2021.

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Beneficiaries and Survivors: Pub-2010 Headcount-Weighted Teachers Contingent Annuitant Rates projected generationally, with 75% of improvement scale MP2021.

Post-Disablement: Pub-2010 Headcount-Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females with 75% of improvement scale MP2021.

The following changes were made to the actuarial assumptions and methods effective June 30, 2024:

1. The discount rate is 4.21% based on the S&P Municipal Bond 20 Year High Grade Rate Index as of June 30, 2024.
2. Medical trend was updated to 7.00% in 2024 grading to 5.60% over three years and following the 2024 Getzen model thereafter until reaching an ultimate rate of 4.04% in the year 2075.
3. The salary scale was updated to 2.50% per annum.

(v) **Sensitivity of the TOL to changes in the discount rate**

The following presents the School Board's TOL calculated using the stated discount rate, as well as what TOL would be if it were calculated using a discount rate of 1.0% lower or 1.0% higher than the current rate:

	1% Decrease (3.21%)	Current Rate (4.21%)	1% Increase (5.21%)
Total OPEB Liability	\$ 25,347,992	\$ 23,151,820	\$ 21,150,585

(vi) **Sensitivity of the TOL to changes in the healthcare cost trend rates**

The following presents the School Board's TOL calculated using the stated healthcare cost rate trend assumption, as well as what the TOL would be if it were calculated using a healthcare cost trend of 1.0% lower or 1.0% higher than the current rate:

	1% Decrease	Current Rate	1% Increase
Total OPEB Liability	\$ 20,309,932	\$ 23,151,820	\$ 26,524,137

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(vii) **Changes in the Total OPEB Liability**

	Total OPEB Liability
Balance at July 1, 2024	\$ 21,580,998
Changes:	
Service cost	1,090,378
Interest	935,315
Benefit payments	(454,871)
Net changes	1,570,822
Balance at June 30, 2025	\$ 23,151,820

(a) **VRS Health Insurance Credit Program**

(i) **Plan Description**

All full-time, salaried permanent (professional) employees of public school divisions are automatically covered by the VRS Teacher Employee HIC Program. This plan is administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The HIC is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of premiums and ends upon the retiree's death.

(ii) **Contributions**

The contribution requirement for active employees is governed by §51.1-1401(E) of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to school divisions by the Virginia General Assembly. Each school division's contractually required employer contribution rate for the year ended June 30, 2025, was 1.21% of covered employee compensation for employees in the VRS Teacher Employee HIC Program. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the School Board to the VRS Teacher Employee HIC Program were \$2,933,021 and \$2,405,371 for the years ended June 30, 2025, and June 30, 2024, respectively. Contributions to the Nonprofessional Employee HIC Program were \$161,027 and \$128,051 for the years ended June 30, 2025, and June 30, 2024, respectively.

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**(iii) OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Employee HIC Program OPEB**

At June 30, 2025, the School Board reported a liability of \$24,117,449 for its proportionate share of the VRS Teacher Employee HIC Program Net OPEB Liability. The School Board reported a liability of \$346,588 for general employees. The Net VRS HIC Program OPEB Liability was measured as of June 30, 2024, and the total VRS HIC Program OPEB liability used to calculate the Net VRS Teacher Employee HIC Program OPEB Liability was determined by an actuarial valuation as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The School Board's proportion of the Net VRS Teacher Employee HIC Program OPEB Liability was based on the School Board's actuarially determined employer contributions for all participating employers. At June 30, 2024, the School Board's proportion of the VRS Teacher Employee HIC Program was 2.08692% as compared to 2.09981% at June 30, 2023.

For the year ended June 30, 2025, the School Board recognized VRS Teacher Employee HIC Program OPEB expense of \$1,930,568. Since there was a change in proportionate share between measurement dates, a portion of the VRS Teacher Employee HIC Program Net OPEB expense was related to deferred amounts from changes in proportion. The School Board recognized VRS general employee HIC Program OPEB recovery of \$(124,023) for the year ended June 30, 2025.

At June 30, 2025, the School Board reported deferred outflows of resources and deferred inflows of resources related to the VRS Teacher Employee HIC Program OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 1,142,627
Net differences between projected and actual earnings of Teacher HIC OPEB plan investments	-	85,787
Changes of assumptions	415,474	-
Changes in proportionate share	1,793,160	1,653,889
Contributions subsequent to the measurement date	2,933,021	-
Total	<u>\$ 5,141,655</u>	<u>\$ 2,882,303</u>

Deferred outflows of resources resulting from \$2,933,021 in contributions made subsequent to the measurement date will be recognized as a reduction of the Net Teacher Employee HIC Program OPEB Liability in the Fiscal Year ending June 30, 2026.



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Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Teacher Employee HIC OPEB will be recognized in the Teacher Employee HIC OPEB expense in future reporting periods as follows:

Year Ending June 30	Deferred Outflows/Inflows of Resources
2026	\$ (74,159)
2027	(36,936)
2028	57,728
2029	(296,444)
2030	(262,905)
Thereafter	(60,953)
Total	<u>\$ (673,669)</u>

At June 30, 2025, the School Board reported deferred outflows of resources and deferred inflows of resources related to the VRS general employee HIC Program OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 479,634
Net differences between projected and actual earnings of HIC OPEB plan investments	-	4,819
Changes of assumptions	39,299	-
Contributions subsequent to the measurement date	161,027	-
Total	<u>\$ 200,326</u>	<u>\$ 484,453</u>

Deferred outflows of resources resulting from \$161,027 of contributions made subsequent to the measurement date will be recognized as a reduction of the Net General Employee HIC OPEB Liability in the year ended June 30, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the General Employee HIC OPEB will be recognized in the Nonprofessional Employee HIC OPEB expense in future reporting periods as follows:

Year Ending June 30	Deferred Outflows/Inflows of Resources
2026	\$ (171,622)
2027	(193,841)
2028	(72,152)
2029	(7,539)
2030	-
Thereafter	-
Total	<u>\$ (445,154)</u>

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(iv) **Actuarial Assumptions**

The total Employee HIC OPEB liability for the VRS HIC Program was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024:

Inflation	2.50%
Salary increases, including inflation	
Teachers	3.50% - 5.95%
Political Subdivision	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation
Mortality rates:	
Pre-Retirement	Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males
Post-Retirement	Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females
Post-Disablement	Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 100% of rates for males and females
Beneficiaries and Survivors	Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally
Post-Disablement	Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

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The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

**(v) Net Teacher Employee HIC OPEB Liability**

The net OPEB liability (NOL) for the Teacher Employee HIC Program represents the program's total OPEB liability determined in accordance with GAAP, less the associated fiduciary net position. As of June 30, 2024, NOL amounts for the HIC Program is as follows (amounts expressed in thousands):

	Teacher Employee HIC OPEB Plan
Total Teacher HIC OPEB Liability	\$ 1,478,105
Plan Fiduciary Net Position	322,457
Teacher Employee Net HIC OPEB Liability	\$ 1,155,648
Plan Fiduciary Net Position as a Percentage of the Total Teacher Employee HIC OPEB Liability	21.82%

The total Teacher Employee HIC OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net Teacher Employee HIC OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

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**(vi) Long-Term Expected Rate of Return**

The long-term expected rate of return on VRS System investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of VRS System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
*Expected arithmetic nominal return			7.07%

\* The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

**(vii) Discount Rate**

The discount rate used to measure the total Employee HIC OPEB was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2024, the rate contributed by each school division for the VRS Employee HIC OPEB Program will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 100% of the actuarially determined contribution rate. From July 1, 2024, on, all agencies are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the

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Employee HIC OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Employee HIC OPEB liability.

(viii) **Changes in Net HIC OPEB Liability**

VRS Nonprofessional Employee HIC Program	Total OPEB Liability	Fiduciary Net Position	Net OPEB Liability
Balance at June 30, 2023	\$ 802,745	\$ 282,996	\$ 519,749
Changes for the year:			
Service cost	9,364	-	9,364
Interest	53,627	-	53,627
Differences between expected and actual experience	(70,921)	-	(70,921)
Contributions - Employer	-	133,410	(133,410)
Net investment income	-	32,311	(32,311)
Benefit payments	(35,282)	(35,282)	-
Administrative expenses	-	(490)	490
Other changes	-	-	-
Net changes	(43,212)	129,949	(173,161)
Balance at June 30, 2024	\$ 759,533	\$ 412,945	\$ 346,588

(ix) **Sensitivity of the School Board's Proportionate Share of the Employee HIC Net OPEB Liability to Changes in the Discount Rate**

The following presents the School Board's proportionate share of the VRS Employee HIC Program net HIC OPEB liability using the discount rate of 6.75%, as well as what the School Board's proportionate share of the net HIC OPEB liability would be if were calculated using a discount rate of 1.0% lower or 1.0% higher than the current rate:

	1% Decrease (5.75%)	Current Rate (6.75%)	1% Increase (7.75%)
School Board's Proportionate share of:			
VRS Teacher Employee HIC OPEB Plan			
Net HIC OPEB Liability	\$ 27,427,556	\$ 24,117,449	\$ 21,311,831
VRS Nonprofessional Employee HIC OPEB Plan			
Net HIC OPEB Liability	\$ 423,772	\$ 346,588	\$ 280,487

Detailed information about the VRS Teacher Employee Health Insurance Credit Program's Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at [varetire.org/pdf/publications/2024-annual-report.pdf](http://varetire.org/pdf/publications/2024-annual-report.pdf), or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

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**(b) VRS GLI Program**

**(i) Plan Description**

All full-time, salaried permanent employees of the state agencies, teachers and employees of participating political subdivisions, are automatically covered by the VRS GLI Program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Program. For members who elect the optional group life coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

**(ii) Contributions**

The contribution requirements for the Group Life Insurance Program are governed by § 51.1-506 and § 51.1-508 of the Code of Virginia, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the Group Life Insurance Program was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% X 60%) and the employer component was 0.47% (1.18% X 40%). Employers may elect to pay all or part of the employee contribution, however the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025, was 0.47% of covered employee compensation. This rate was the final approved General Assembly rate which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the Group Life Insurance Program from the entity were \$1,221,552 and \$1,217,295 for the years ended June 30, 2025, and June 30, 2024, respectively.

**(iii) OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to GLI Program**

At June 30, 2025, the School Board reported a liability of \$10,400,059 for its proportionate share of the VRS GLI Program Net OPEB Liability, comprised of \$9,789,092 for teachers and \$610,967 for general employees. The Net VRS GLI Program OPEB Liability was measured as of June 30, 2024, and the total VRS GLI Program OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The School Board's proportion of the Net GLI OPEB Liability was based on the school division's actuarially determined employer contributions to the VRS GLI Program for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the School Board's proportion of the VRS GLI Program for teachers was 0.87722%

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as compared to 0.89620% at June 30, 2023. For general employees, the proportion was 0.05475% at June 30, 2024, as compared to 0.06080% at June 30, 2023.

For the year ended June 30, 2025, the School Board recognized GLI OPEB expense of \$283,184. Since there was a change in proportionate share between measurement dates, a portion of the GLI Net OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the School Board reported deferred outflows of resources and deferred inflows of resources related to the VRS GLI Program OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Net differences between projected and actual earnings of GLI OPEB plan investments	\$ -	\$ 876,616
Differences between expected and actual experience	1,640,329	254,039
Changes of assumptions	59,281	515,405
Changes in proportionate share	726,241	890,982
Contributions subsequent to the measurement date	1,221,552	-
Total	\$ 3,647,403	\$ 2,537,042

Deferred outflows of resources resulting from \$1,221,552 in contributions made subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the Fiscal Year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ending June 30	Deferred Outflows/Inflows of Resources
2026	\$ (442,683)
2027	346,229
2028	(109,151)
2029	(21,807)
2030	116,221
2031	-
Thereafter	-
Total	\$ (111,191)

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(iv) **Actuarial Assumptions**

The total GLI OPEB Liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation	
Teachers	3.50% - 5.95%
Political Subdivision	3.50% - 5.35%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation
Mortality rates - Teachers:	
Pre-Retirement	Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males
Post-Retirement	Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females
Post-Disablement	Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 100% of rates for males and females
Beneficiaries and Survivors	Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally
Mortality Improvement Scale	Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates
Mortality rates – General State Employees:	
Pre-Retirement	Pub-2010 Amount Weighted General Employee Rates projected generationally; females set forward 2 years
Post-Retirement	Pub-2010 Amount Weighted General Healthy Retiree Rates projected generationally; 110% of rates for females



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Post-Disablement	Pub-2010 Amount Weighted General Disabled Rates projected generationally; males and females set forward 3 years
Beneficiaries and Survivors	Pub-2010 Amount Weighted General Contingent Annuitant Rates projected generationally; 110% of rates for males and females
Mortality Improvement Scale	Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

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**(v) Net GLI OPEB Liability**

The net OPEB liability (NOL) for the GLI Program represents the program's total OPEB liability determined in accordance with GAAP, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Program is as follows (amounts expressed in thousands):

	Group Life Insurance OPEB Program
Total GLI OPEB Liability	\$ 4,196,055
Plan Fiduciary Net Position	3,080,133
Employer's Net GLI OPEB Liability	\$ 1,115,922
Plan Fiduciary Net Position as a Percentage of the Total GLI HIC OEB Liability	73.41%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GAAP in the System's notes to the financial statements and required supplementary information.

**(vi) Long-term Expected Rate of Return**

The long-term expected rate of return on the System's investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
*Expected arithmetic nominal return			7.07%

*\*The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of*

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*returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.*

*On June 15, 2023, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.*

**(vii) Discount Rate**

The discount rate used to measure the total GLI OPEB Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB Liability.

**(viii) Sensitivity of the School Board's Proportionate Share of the GLI Net OPEB Liability to Changes in the Discount Rate**

The following presents the School Board's proportionate share of the VRS GLI Program net GLI OPEB liability using the discount rate of 6.75%, as well as what the School Board's proportionate share of the net GLI OPEB liability would be if were calculated using a discount rate of 1.0% lower or 1.0% higher than the current rate:

	1% Decrease (5.75%)	Current Rate (6.75%)	1% Increase (7.75%)
School Board's Proportionate share of:			
VRS Teacher Employee GLI Program			
Net GLI OPEB Liability	\$ 15,223,309	\$ 9,789,092	\$ 5,398,958
VRS Nonprofessional Employee GLI Program			
Net GLI OPEB Liability	\$ 950,134	\$ 610,967	\$ 336,966

Detailed information about the Group Life Insurance Program's Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at [varetire.org/pdf/publications/2024-annual-report.pdf](http://varetire.org/pdf/publications/2024-annual-report.pdf), or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA 23218-2500.

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**12) Commitments and Contingencies**

**(a) Contractual Commitments**

At June 30, 2025, the School Board had contractual commitments of \$91,637,469 in the Capital Projects Fund for various capital projects.

**13) Related-Party Transactions**

The School Board operates by authority of the charter of the City. In connection therewith, the City provides annual appropriations to the School Board for operating the school system, retains title to all land and buildings of the School Board and is obligated for all bonded indebtedness relating to the School Board. The City is also the custodian of the majority of the School Board's cash and investments. See note 3 for a summary of various amounts due from the City at June 30, 2025. In addition, certain School Board employees participate in the Richmond Retirement System (see note 9(b)).

The City provides various services to the School Board based on fee schedules or time and expenses. During fiscal year 2025, the City provided \$3,116,888 in water and gas utilities for all Richmond Public Schools. In addition, the City provided \$103,727 for communications equipment, \$27,087 in printing and postage services, and \$272,783 for building permits. The City also provides administrative office space in City Hall to the School Board for which the School Board is not charged.

**14) Risk Management**

The School Board is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The School Board reports all of its risk management activities in its General Fund and pays all claims for retained risks from General Fund resources.

The School Board maintains a comprehensive property and casualty policy, a commercial general liability policy, a comprehensive liability vehicle policy, and coverage for School Board errors and omissions, workers' compensation and employer's liability, and certain other risks with commercial insurance companies. The General Fund retains the risk up to \$350,000 for each workers' compensation claim and \$100,000 for each property damage claim, and retains the full risk for unemployment compensation and health care benefits.

All workers' compensation claims are paid through third-party administrators from General Fund resources. For all retained risks, claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of loss can be reasonably estimated.

These losses include an estimate of claims that have been incurred but not reported. There have been no significant reductions in insurance coverage in comparison to coverage in the prior year and settled claims have not exceeded the amount of insurance coverage in any of the past three fiscal years.

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**June 30, 2025**

At June 30, 2025, the amount of claim liabilities was \$3,138,195 consisting of known and estimated incurred but not reported workers' compensation liabilities. This liability is the School Board's best estimate based on available information. Changes in the reported liability since June 30, 2023 are as follows:

	<u>Fiscal year Liability</u>	<u>Claims and Changes in Estimates</u>	<u>Payments on Claims</u>	<u>Liability at Fiscal Year-End</u>
2023-2024	\$ 1,676,228	\$ 461,426	\$ -	\$ 2,137,654
2024-2025	\$ 2,137,654	\$ 1,000,541	\$ -	\$ 3,138,195

**15) Subsequent Events**

The School Board has evaluated subsequent events through December 31, 2025 in connection with the preparation of these financial statements, which is the date the financial statements were available to be issued.



## Required Supplementary Information (unaudited)

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The Required Supplementary Information subsection includes

- Budgetary comparison schedule for the General Operating Fund, which accounts for all revenues and expenditures of Richmond Public Schools that are not required to be accounted for in other funds
- Schedule of Changes in Net Pension Liability and Related Ratios
- Schedule of Changes in Total Other Postemployment Employee Benefits Liability and Related Ratios
- The notes to the required supplementary information

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**Budgetary Comparison Schedule (Unaudited)**

**General Fund**

**For The Fiscal Year Ended June 30, 2025**

	<u>Budgeted Amounts</u>		<u>Actual Amounts (Budgetary Basis)</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Budgetary fund balances:				
Prior year fund balance assigned for encumbrances and other subsequently added to original budget	\$ (11,213,816)	\$ (19,279,148)	\$ (19,279,148)	\$ -
Total budgetary fund balances available for expenditure	<u>(11,213,816)</u>	<u>(19,279,148)</u>	<u>(19,279,148)</u>	<u>-</u>
Revenue sources:				
Intergovernmental:				
City of Richmond - appropriation	<u>(239,280,792)</u>	<u>(239,280,792)</u>	<u>(239,280,792)</u>	<u>-</u>
Commonwealth of Virginia:				
Department of Education:				
Employee benefits	(10,140,460)	(10,140,460)	(10,168,183)	27,723
Standards of Quality:				
Basic aid	(56,841,307)	(56,841,307)	(57,479,711)	638,404
Textbooks	(1,366,914)	(1,366,914)	(1,370,651)	3,737
Education of the gifted	(554,823)	(554,823)	(556,340)	1,517
Vocational education	(1,024,289)	(1,024,289)	(1,027,089)	2,800
Special education	(6,521,306)	(6,521,306)	(6,539,135)	17,829
Incentive:				
Add'l Assistance Retire, Inflation & Preschool	(3,702,169)	(3,702,169)	(3,819,825)	117,656
Compensation Supplements	(117,500)	(117,500)	(77,500)	(40,000)
Early Reading Specialist Initiatives	(399,927)	(399,927)	(399,927)	-
Math/Reading Instructional Specialist	(334,003)	(334,003)	(334,003)	-
Supplemental GF Payments	(4,874,321)	(4,874,321)	(4,874,321)	-
Categorical:				
Special education - homebound payments	(85,691)	(85,691)	(84,842)	(849)
Lottery:				
At risk	(26,711,221)	(26,711,221)	(27,285,652)	574,431
Foster children education	(301,888)	(301,888)	(474,937)	173,049
K-3 class size reduction	(5,687,527)	(5,687,527)	(5,736,802)	49,275
SOL algebra readiness	(367,322)	(367,322)	(386,973)	19,651
Virginia preschool initiative	(4,301,192)	(4,301,192)	(3,088,834)	(1,212,358)
Cultural transition - English as a second language	(4,375,013)	(4,375,013)	(5,617,408)	1,242,395
State sales tax	(31,412,798)	(31,412,798)	(31,656,019)	243,221
Other State Agencies	<u>(4,102,663)</u>	<u>(4,102,663)</u>	<u>(7,259,982)</u>	<u>3,157,319</u>
Total Commonwealth of Virginia	<u>(163,222,334)</u>	<u>(163,222,334)</u>	<u>(168,238,135)</u>	<u>5,015,800</u>
Federal government:				
Impact aid Public Law 103-382	(180,000)	(180,000)	-	(180,000)
Army Reserve	<u>(480,000)</u>	<u>(480,000)</u>	<u>(576,291)</u>	<u>96,291</u>
Total federal government	<u>(660,000)</u>	<u>(660,000)</u>	<u>(576,291)</u>	<u>(83,709)</u>
Total intergovernmental revenues	<u>(403,163,126)</u>	<u>(403,163,126)</u>	<u>(408,095,218)</u>	<u>4,932,092</u>
Miscellaneous revenues	<u>(615,500)</u>	<u>(615,500)</u>	<u>(747,159)</u>	<u>131,659</u>
Total revenues	<u>(403,778,626)</u>	<u>(403,778,626)</u>	<u>(408,842,377)</u>	<u>5,063,751</u>
Total amounts available for expenditure	<u>(414,992,442)</u>	<u>(423,057,774)</u>	<u>(428,121,525)</u>	<u>5,063,751</u>

See accompanying note to Budgetary Comparison Schedule and Report of Independent Auditor

(Continued)



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**Budgetary Comparison Schedule (Unaudited)**  
**General Fund**  
**For The Fiscal Year Ended June 30, 2025**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
Expenditures:				
Personnel services - salaries and wages	\$ 246,558,572	\$ 246,492,017	\$ 251,241,678	\$ (4,749,661)
Employee benefits	99,558,273	99,139,067	96,819,428	2,319,639
Purchased services:				
Service contracts	5,010,985	5,253,417	4,558,472	694,945
Professional services	2,611,671	3,525,494	3,481,454	44,040
Tuition	9,375,302	11,605,991	10,571,115	1,034,876
Temporary services	298,000	314,500	137,520	176,980
Nonprofessional services	2,572,000	2,507,733	1,918,620	589,113
Repairs and maintenance	4,073,826	5,737,608	4,077,476	1,660,132
Total purchased services	23,941,784	28,944,743	24,744,657	4,200,086
Other charges:				
Advertising	66,100	90,458	60,345	30,113
Student transportation	6,298,360	7,302,694	7,452,857	(150,163)
Insurance	1,824,350	1,819,392	1,819,392	-
Utilities	9,655,000	9,712,720	10,005,926	(293,206)
Communications	1,587,740	1,916,530	1,441,147	475,383
Rentals	907,868	965,836	599,183	366,653
Total other charges	20,339,418	21,807,630	21,378,850	428,780
Materials and supplies:				
Supplies	6,308,375	8,444,787	7,009,670	1,435,117
Printing and binding	69,075	68,139	56,199	11,940
Meals	57,595	95,488	93,923	1,565
Books and periodicals	270,120	394,552	314,636	79,916
Media supplies	12,350	13,216	10,547	2,669
Textbooks	1,115,250	1,656,531	1,491,232	165,299
Other	701,000	700,155	331,606	368,549
Total materials and supplies	8,533,765	11,372,868	9,307,813	2,065,055
Other operating expenditures:				
Staff development	401,740	478,904	336,418	142,486
Dues and fees	169,850	169,767	153,776	15,991
Travel	192,570	204,172	154,047	50,125
Commencement	108,520	106,784	85,192	21,592
Awards	39,190	51,110	34,785	16,325
Claims/Judgements	58,800	83,600	11,475	72,125
Garage Service	2,075,500	2,258,142	2,359,897	(101,755)
Other	(15,600)	44,207	228,650	(184,443)
Total other operating expenditures	3,030,570	3,396,686	3,364,240	32,446
Capital outlay:				
Equipment additions	869,120	1,519,226	859,873	659,353
Equipment replacement	120,500	140,423	48,698	91,725
Total capital outlay	989,620	1,659,649	908,571	751,078
Total expenditures	402,952,002	412,812,660	407,765,237	5,047,423

See accompanying note to Budgetary Comparison Schedule and Report of Independent Auditor

(Continued)

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Budgetary Comparison Schedule (Unaudited)**  
**General Fund**  
**For The Fiscal Year Ended June 30, 2025**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		
Other financing uses:				
Payments for Debt Service	\$ 980,905	\$ 1,005,711	\$ 996,535	\$ 9,176
Transfers out to Other Funds	11,059,535	9,239,403	7,644,984	1,594,419
Total other financing uses	12,040,440	10,245,114	8,641,519	1,603,595
Total expenditures and other financing uses	414,992,442	423,057,774	416,406,756	6,651,018
Amounts available for expenditure over expenditures, other financing uses and encumbrances - budgetary basis	\$ -	\$ -	\$ (11,714,769)	\$ 11,714,769

See accompanying note to Budgetary Comparison Schedule and Report of Independent Auditor.

(Continued)

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Budgetary Comparison Schedule (Unaudited)**  
**General Fund**  
**For The Fiscal Year Ended June 30, 2025**

Amounts available for expenditure over expenditures, other financing uses and encumbrances - budgetary basis (Exhibit I)	\$ <u>(11,714,769)</u>
Reconciliation of amounts available for expenditure over expenditures, other financing uses and encumbrances - budgetary basis, to net change in fund balance - General Fund (Exhibit E):	
The amount of prior year assigned fund balance budgeted for expenditure in the current year is a budgetary resource above, but is not a current year revenue for financial reporting purposes	-
Changes in fund balance assigned for encumbrances:	
The amount of the prior year fund balance reserved for encumbrances, which was added to the current year's original budget (a "budgetary fund balance"), is a budgetary resource, above, but is not a current year revenue for financial reporting purposes:	
Prior year General Fund fund balance reserved for encumbrances, added to original budget	(8,065,332)
Encumbrances at June 30, 2025 for supplies and equipment ordered but not received as of June 30, 2025 are reported in the fiscal year the	
basis), but are not current year expenditures for financial reporting purposes:	
Current year General Fund fund balance reserved for encumbrances, included in budgetary basis expenditures	<u>3,227,047</u>
Net change in General Fund fund balance reserved for encumbrances	<u>(4,838,285)</u>
Net reconciling items - legally adopted General Fund budget	<u>(4,838,285)</u>
Net change in fund balance - legally adopted General Fund budget	(16,553,054)
Revenues and other financing sources less than expenditures and other financing uses for General Fund activities not included in the General Fund's legally adopted budget, as amended	<u>25,765,653</u>
Net change in fund balance - General Fund (Exhibit E)	<u>9,212,599</u>
General Fund fund balance - July 1, 2024 (Exhibit E)	<u>15,880,628</u>
General Fund fund balance - June 30, 2025 (Exhibit E)	<u>\$ <u>6,668,029</u></u>

See accompanying note to Budgetary Comparison Schedule and Report of Independent Auditor

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA  
(A Component Unit of the City of Richmond, Virginia)**

**Required Supplementary Information (Unaudited)  
Budgetary Comparison Schedule – General Fund  
For the Fiscal Year Ended June 30, 2025**

**(A) Budgetary Accounting and Reporting**

In accordance with accounting principles generally accepted in the United States of America (GAAP), the preceding Budgetary Comparison Schedule (the Schedule), which presents the School Board's original and final fiscal year 2025 legally adopted budgets and actual revenues and expenditures on a budgetary basis, is presented as required supplementary information to the basic financial statements. The data in the Schedule is presented on a basis consistent with the format, terminology and classifications of the School Board's legally adopted budget. Accordingly, the original budgeted amounts are presented as contained in the budget document first legally adopted by the School Board and City Council before the beginning of the fiscal year.

The final budgeted amounts include prior year encumbrances totaling \$8,065,332. Additionally, the final budget amounts include all other adjustments to the fiscal year 2025 budget as subsequently adopted by the School Board within the limitations described in the following paragraph. The budget and Schedule are principally prepared on the modified accrual basis of accounting, except that the expenditures in the "Actual Amounts" column of the Schedule are stated on the School Board's budgetary basis, which includes in actual expenditures the encumbrances established in fiscal year 2024 that remain outstanding at June 30, 2025. The Schedule also presents a reconciliation of the following (1) the amounts available for expenditure over expenditures, other financing uses and encumbrances – budgetary basis, and (2) the net change in fund balance of the General Fund, as presented on Exhibit E in accordance with GAAP.

The School Board's budget is controlled at certain legal as well as administrative levels. The legal level is placed at the fund level of the School Board's legally adopted budget, and the administrative controls are placed at the area level (e.g., elementary education, secondary education, instruction and accountability, operations, financial services, etc.). Management may amend the approved budget at the administrative control level (i.e., between areas) within the legally adopted budget. Revisions, other than federal and state revenues received in excess of budgeted amounts, which alter the total expenditures of the School Board's legally adopted operating budget, must be approved by the City Council and the School Board.

The School Board did not receive any supplemental appropriations during fiscal year 2025. Revenues and expenditures in the Schedule do not reflect \$28,242,899 in debt service expenditures paid by the City during fiscal year 2025 on City debt incurred for construction and renovation of School Board occupied buildings. See page 17 in the accompanying Management's Discussion and Analysis section of this report for a brief discussion of significant budget amendments made to the fiscal year 2025 budget.

The School Board follows these procedures, which comply with legal requirements, in establishing the budgetary data reflected in the Budgetary Comparison Schedule:

- On or before April 7, the School Board submits to the City Council a proposed operating budget for the General Fund (excluding certain activities) for the forthcoming fiscal year. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to May 31, the budget is legally enacted through passage of an ordinance by the City Council

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
(A Component Unit of the City of Richmond, Virginia)  
Required Supplementary Information (Unaudited)  
Virginia Retirement System - Teachers' Pool Defined Benefit Pension

**Schedule of School Board's Proportionate Share of the Net Pension Liability**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Employer's proportion of the Net Pension Liability (Asset) (%)	2.08976%	2.05445%	1.99429%	2.04398%	2.03985%	1.87153%	2.17057%	2.17313%	2.08571%	2.08265%
Employer's proportionate share of the Net Pension Liability (\$) (S)	\$ 263,025,000	\$ 287,913,000	\$ 245,257,000	\$ 240,372,000	\$ 268,455,852	\$ 272,356,764	\$ 168,503,463	\$ 206,894,986	\$ 210,806,981	\$ 195,496,994
Employer's covered payroll	154,302,499	156,534,418	157,824,657	165,997,769	171,700,103	164,842,257	193,494,970	203,718,872	209,043,383	223,893,066
Employer's proportionate share of the Net Pension Liability as a percentage of covered payroll	170.46%	183.93%	155.40%	144.80%	156.35%	165.22%	87.08%	101.56%	100.84%	87.32%
Plan fiduciary net position as a percentage of the Total Pension Liability	70.68%	68.28%	72.92%	74.81%	73.51%	71.47%	85.46%	82.61%	82.45%	84.52%

**Note:** Per GAAP, net pension liabilities are reported using the measurement date, which is one year prior to the reporting date.

**Schedule of School Board's Proportionate Share of the Net Pension Liability**

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Contractually required contribution	\$ 21,698,577	\$ 22,625,071	\$ 26,416,038	\$ 26,088,980	\$ 24,729,472	\$ 30,686,766	\$ 33,876,218	\$ 32,866,846	\$ 32,924,146	\$ 34,539,599
Contribution in relation to contractually required contribution	21,698,577	22,625,071	26,416,038	26,088,980	24,729,472	30,686,766	33,876,218	32,866,846	32,924,146	34,539,599
Contribution excess	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Employer's covered payroll	\$ 156,534,418	\$ 157,824,567	\$ 165,997,769	\$ 171,700,103	\$ 164,842,257	\$ 193,494,970	\$ 203,718,872	\$ 209,043,383	\$ 223,893,066	\$ 234,229,532
Contribution as a percentage of covered payroll	13.86%	14.34%	15.91%	15.19%	15.00%	15.86%	16.63%	15.72%	14.71%	14.75%

**Notes to Schedule:**

Contractually determined contributions are developed using the entry age normal cost method for both normal costs and amortization of the unfunded actuarial accrued liability. There have been no significant changes to the benefit provisions since the prior actuarial valuation.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal actuarial cost
Amortization method	Level percent closed
Amortization period	30 years
Asset valuation method	5-year smoothed market
Inflation rate	2.50%
Projected salary increases	3.50% - 5.95% per annum, compounded annually
Investment rate of return	6.75%, net pension plan expense, including inflation

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality rates (pre-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified MortalityImprovement Scale MP-2020
Retirement rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability rates	No change
Salary scale	No change
Discount Rate	No change

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
(A Component Unit of the City of Richmond, Virginia)

**Required Supplementary Information (Unaudited)**  
**Virginia Retirement System - Agent Multiple - Employer Defined Benefit Pension**

**Schedule of Changes in Net Pension Liability (Asset) and Related Ratios**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
<b>Total Pension Liability</b>										
Service cost at end of year	\$ 1,123,622	\$ 1,072,503	\$ 984,675	\$ 924,704	\$ 931,985	\$ 932,848	\$ 897,308	\$ 924,519	\$ 1,186,671	\$ 1,132,723
Interest on the total pension liability	3,386,810	3,471,546	3,599,682	3,631,149	3,669,149	3,725,943	3,879,584	4,072,963	4,202,627	4,504,983
Difference between expected and actual experience	-	-	(69,026)	-	1,451,246	-	1,809,256	-	2,897,585	(650,660)
Changes of assumptions or other inputs	(1,015,494)	(109,269)	(1,314,051)	(1,091,421)	(165,162)	873,991	(1,135,152)	332,596	-	-
Benefit payments	(2,014,839)	(2,554,008)	(2,654,524)	(2,848,964)	(2,994,203)	(3,214,729)	(3,298,511)	(3,722,789)	(3,619,750)	(3,887,447)
<b>Net Change in Total Pension Liability</b>	<b>1,480,099</b>	<b>1,880,772</b>	<b>546,756</b>	<b>615,468</b>	<b>2,893,015</b>	<b>2,318,053</b>	<b>2,152,485</b>	<b>1,607,289</b>	<b>4,667,133</b>	<b>1,099,599</b>
Total Pension liability - beginning	49,390,414	50,870,513	52,751,285	53,298,041	53,913,509	56,806,524	59,124,577	61,277,062	62,884,351	67,551,484
Total Pension liability - ending (a)	\$ 50,870,513	\$ 52,751,285	\$ 53,298,041	\$ 53,913,509	\$ 56,806,524	\$ 59,124,577	\$ 61,277,062	\$ 62,884,351	\$ 67,551,484	\$ 68,651,083
<b>Plan Fiduciary Net Position:</b>										
Contributions - employer	\$ 938,862	\$ 901,358	\$ 654,603	\$ 652,943	\$ 513,648	\$ 483,847	\$ 581,708	\$ 619,324	\$ 616,013	\$ 639,431
Contributions - employee	515,006	492,294	481,420	484,459	489,204	475,570	510,132	542,133	585,625	612,813
Net investment income	2,122,831	814,849	5,737,284	3,788,890	3,529,958	1,045,249	14,574,865	(36,341)	4,037,082	6,247,562
Benefit payments	(2,014,839)	(2,554,008)	(2,654,524)	(2,848,964)	(2,994,203)	(3,214,729)	(3,298,511)	(3,722,789)	(3,619,750)	(3,887,447)
Administrative expense	(29,190)	(30,179)	(33,920)	(33,435)	(36,226)	(36,861)	(37,466)	(41,828)	(41,276)	(43,348)
Other changes	(447)	(350)	(5,074)	(3,349)	(2,214)	(1,222)	(69,115)	(46,618)	1,618	(533)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>1,532,223</b>	<b>(376,036)</b>	<b>4,179,789</b>	<b>2,040,544</b>	<b>1,500,167</b>	<b>(1,248,146)</b>	<b>12,261,613</b>	<b>(2,686,119)</b>	<b>1,579,312</b>	<b>3,568,478</b>
Plan fiduciary net position - beginning	46,580,736	48,112,959	47,736,923	51,916,712	53,957,256	55,457,423	54,209,277	66,470,890	63,784,771	65,364,083
Plan fiduciary net position - ending (b)	48,112,959	47,736,923	51,916,712	53,957,256	55,457,423	54,209,277	66,470,890	63,784,771	65,364,083	68,932,561
<b>Net Pension Liability (Asset) - Ending (a) - (b)</b>	<b>\$ 2,757,554</b>	<b>\$ 5,014,362</b>	<b>\$ 1,381,329</b>	<b>\$ (43,747)</b>	<b>\$ 1,349,101</b>	<b>\$ 4,915,300</b>	<b>\$ (5,193,828)</b>	<b>\$ (900,420)</b>	<b>\$ 2,187,401</b>	<b>\$ (281,478)</b>
<b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>										
Covered Payroll	\$ 94.58%	\$ 90.49%	\$ 97.41%	\$ 100.08%	\$ 97.63%	\$ 91.69%	\$ 108.48%	\$ 101.43%	\$ 96.76%	\$ 100.41%
Plan Net Pension Liability as a Percentage of Covered Payroll	26.59%	10,006.621	9,665.197	10,289.245	10,363.973	10,366.932	11,302.888	12,087.529	14,112.995	14,006.327
		50.11%	14.29%	-0.43%	13.02%	47.41%	-45.95%	-7.45%	15.50%	-2.01%

**Notes to Schedule:**

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation. Net pension liabilities are reported using the measurement date, which is one year prior to the reporting date.

THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA  
(A Component Unit of the City of Richmond, Virginia)

Required Supplementary Information (Unaudited)  
Virginia Retirement System - Agent Multiple - Employer Defined Benefit Pension

Schedule of School Board Contributions

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Contractually required contribution	\$ 895,436	\$ 630,513	\$ 659,089	\$ 507,841	\$ 502,798	\$ 592,854	\$ 627,053	\$ 665,254	\$ 1,370,946	\$ 1,017,425
Contributions in relation to the contractually required contribution	\$ 895,436	\$ 630,513	\$ 659,089	\$ 507,841	\$ 502,798	\$ 592,854	\$ 627,053	\$ 665,254	\$ 1,370,946	\$ 1,017,425
<b>Contribution Deficiency (Excess)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Employer's covered payroll	\$ 10,006,621	\$ 9,665,197	\$ 10,289,245	\$ 10,363,973	\$ 10,366,932	\$ 11,302,888	\$ 12,087,529	\$ 14,112,995	\$ 14,006,327	\$ 15,777,399
Contributions as a percentage of covered payroll	8.95%	6.52%	6.41%	4.90%	4.85%	5.25%	5.19%	4.71%	9.79%	6.45%

**Notes to Schedule:**

Actuarially determined contributions are developed using the entry age normal cost method for both normal costs and amortization of the unfunded actuarial accrued liability. There have been no significant changes to the benefit provisions since the prior actuarial valuation.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal actuarial cost
Amortization method	Level percent closed
Amortization period	30 years
Asset valuation method	5-year smoothed market
Inflation rate	2.50%
Projected salary increases	3.50% - 5.35% per annum, compounded annually
Investment rate of return	6.75%, net pension plan expense, including inflation

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality rates (pre-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
Withdrawal rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability rates	No change
Salary scale	No change
Line of Duty Disability	No change
Discount Rate	No change

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
(A Component Unit of the City of Richmond, Virginia)

Required Supplementary Information (Unaudited)  
Early Retirement Incentive Plan for Employees of Richmond Public Schools

Schedule of Changes in Net Pension Liability and Related Ratios

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Total Pension Liability</b>										
Service cost at end of year	\$ 93,753	\$ 83,958	\$ 69,158	\$ 54,357	\$ 39,651	\$ 32,477	\$ 25,129	\$ 17,781	\$ 18,707	\$ 19,632
Interest on the total pension liability	217,870	164,265	138,494	121,548	74,326	37,417	31,378	34,168	41,517	34,742
Difference between expected and actual experience	(689,365)	-	110,861	-	(35,631)	28,494	3,153	12,316	11,645	(3,285)
Changes of assumptions or other inputs	-	-	13,671	-	42,303	46,072	25,250	(41,935)	(50,692)	13,015
Benefit payments	(1,248,768)	(1,039,304)	(900,129)	(703,012)	(618,918)	(565,086)	(514,436)	(407,572)	(287,943)	(207,971)
<b>Net Change in Total Pension Liability</b>	(1,626,510)	(791,081)	(567,945)	(527,107)	(498,269)	(420,626)	(429,526)	(385,242)	(266,766)	(143,867)
Total Pension liability - beginning	6,755,476	5,128,966	4,337,885	3,769,940	3,242,833	2,744,564	2,323,938	1,894,412	1,509,170	1,242,404
Total Pension liability - ending (a)	5,128,966	4,337,885	3,769,940	3,242,833	2,744,564	2,323,938	1,894,412	1,509,170	1,242,404	1,098,537
<b>Plan Fiduciary Net Position:</b>										
Contributions - employer	1,100,000	1,202,536	1,200,000	1,000,000	-	500,000	-	500,000	520,000	350,000
Net investment income	8,774	7,819	5,752	9,533	7,070	93	398	7,954	13,427	17,316
Benefit payments	(1,248,768)	(1,039,304)	(900,129)	(703,012)	(618,918)	(565,086)	(514,436)	(407,572)	(287,943)	(207,971)
<b>Net Change in Plan Fiduciary Net Position</b>	(139,994)	171,051	305,623	306,521	(611,848)	(64,993)	(514,038)	100,382	245,484	159,345
Plan fiduciary net position - beginning	916,555	776,561	947,612	1,253,235	1,559,756	947,908	882,915	368,877	469,259	714,743
Plan fiduciary net position - ending (b)	776,561	947,612	1,253,235	1,559,756	947,908	882,915	368,877	469,259	714,743	874,088
<b>Net Pension Liability - Ending (a) - (b)</b>	\$ 4,352,405	\$ 3,390,273	\$ 2,516,705	\$ 1,683,077	\$ 1,796,656	\$ 1,441,023	\$ 1,525,535	\$ 1,039,911	\$ 527,661	\$ 224,449
<b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>	15.14%	21.85%	33.24%	48.10%	34.54%	37.99%	19.47%	31.09%	57.53%	79.57%
Covered Payroll	\$ 12,224,838	\$ 12,224,838	\$ 7,827,462	\$ 7,827,462	\$ 5,778,668	\$ 5,778,668	\$ 3,303,853	\$ 3,303,853	\$ 2,965,901	\$ 2,965,901
<b>Plan Net Pension Liability as a Percentage of Covered Payroll</b>	35.60%	27.73%	32.15%	21.50%	31.09%	24.94%	46.17%	31.48%	17.79%	7.57%
<b>Annual money-weighted rate of return</b>	0.89%	0.48%	0.80%	1.04%	0.56%	0.01%	0.06%	2.35%	3.22%	2.82%



THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA  
(A Component Unit of the City of Richmond, Virginia)

Required Supplementary Information (Unaudited)  
Early Retirement Incentive Plan for Employees of Richmond Public Schools

Schedule of School Board Contributions

	2016	2017	2018	2019*	2020	2021	2022	2023	2024	2025
Actuarially determined contribution	1,590,634	1,192,570	932,769	695,495	466,175	487,662	388,275	403,157	287,046	156,093
Contributions in relation to the actuarially required contribution	1,100,000	1,202,536	1,200,000	1,000,000	-	500,000	-	500,000	520,000	350,000
<b>Contribution Deficiency (Excess)</b>	<b>\$ 490,634</b>	<b>\$ (9,966)</b>	<b>\$ (267,231)</b>	<b>\$ (304,505)</b>	<b>\$ 466,175</b>	<b>\$ (12,338)</b>	<b>\$ 388,275</b>	<b>\$ (96,843)</b>	<b>\$ (232,954)</b>	<b>\$ (193,907)</b>
Employer's covered payroll	\$ 12,224,838	\$ 12,224,838	\$ 7,827,462	\$ 7,827,462	\$ 5,778,668	\$ 5,778,668	\$ 3,303,853	\$ 3,303,853	\$ 2,965,901	\$ 2,965,901
Contributions as a percentage of covered payroll	13.01%	9.76%	11.92%	12.78%	0.00%	8.65%	0.00%	15.13%	17.53%	11.80%

**Notes to Schedule:**

Actuarially determined contributions are developed using the entry age normal cost method for both normal costs and amortization of the unfunded actuarial accrued liability. There have been no significant changes to the benefit provisions since the prior actuarial valuation.

\*Prior to 2019, the contributions as a percentage of covered-payroll were calculated based on the actuarially determined contribution. Starting in 2019, it was calculated using the actual contributions made.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal cost method
Amortization method	Level dollar
Amortization period	5 years
Asset valuation method	Market value method
Projected salary increases	5.0% per annum, compounded annually
Investment rate of return	2.5% per annum, compounded annually
Mortality: Pre-Retirement	RP-2014 Employee Mortality Table projected with Scale BB to 2024.
Mortality: Post-Retirement	RP-2014 Combined Mortality Table projected with Scale BB to 2024.

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
(A Component Unit of the City of Richmond, Virginia)

**Required Supplementary Information (Unaudited)**  
**Other Postemployment Health Benefits**

**Schedule of Changes in Total OPEB Liability and Related Ratios**

	2018	2019	2020	2021	2022	2023	2024	2025
Total OPEB Liability:								
Service cost at end of year	\$ 3,226,190	\$ 3,387,500	\$ 4,260,272	\$ 4,430,683	\$ 4,548,539	\$ 2,254,812	\$ 2,555,202	\$ 1,090,378
Interest on the total OPEB liability	721,357	823,011	847,150	980,023	1,110,351	971,274	1,089,605	935,315
Changes of benefit terms	-	-	-	-	-	-	-	-
Difference between expected and actual experience	-	-	(26,031)	-	(8,581,693)	-	(3,362,071)	-
Changes of assumptions or other inputs	-	-	630,896	-	(12,111,724)	-	(2,995,424)	-
Benefit payments	(664,435)	(697,657)	(853,349)	(887,483)	(629,002)	(666,742)	(425,113)	(454,871)
<b>Net Change in Total OPEB Liability</b>	<b>3,283,112</b>	<b>3,512,854</b>	<b>4,858,938</b>	<b>4,523,223</b>	<b>(15,663,529)</b>	<b>2,559,344</b>	<b>(3,137,801)</b>	<b>1,570,822</b>
Total OPEB liability - beginning	21,644,857	24,927,969	28,440,823	33,299,761	37,822,984	22,159,455	24,718,799	21,580,998
Total OPEB liability - ending (a)	\$ 24,927,969	\$ 28,440,823	\$ 33,299,761	\$ 37,822,984	\$ 22,159,455	\$ 24,718,799	\$ 21,580,998	\$ 23,151,820
Covered employee payroll	N/A	N/A	\$ 152,387,258	\$ 158,482,776	\$ 169,396,549	\$ 173,631,463	\$ 190,051,796	\$ 208,891,634
Total OPEB liability as a percentage of covered payroll	N/A	N/A	21.9%	23.9%	13.1%	14.2%	11.4%	11.1%

**Schedule of School Board Contributions**

	2018	2019	2020	2021	2022	2023	2024	2025
Actuarially determined contribution	\$ 4,704,928	\$ 5,149,522	\$ 6,299,276	\$ 6,917,607	\$ 7,503,783	\$ 4,266,271	\$ 4,701,867	\$ 3,449,686
Contributions in relation to the actuarially required contribution	664,435	697,657	853,349	887,483	629,002	666,742	425,113	454,871
<b>Contribution Deficiency</b>	<b>\$ 4,040,493</b>	<b>\$ 4,451,865</b>	<b>\$ 5,445,927</b>	<b>\$ 6,030,124</b>	<b>\$ 6,874,781</b>	<b>\$ 3,599,529</b>	<b>\$ 4,276,754</b>	<b>\$ 2,994,815</b>
Employer's covered payroll	N/A	N/A	\$ 152,387,258	\$ 158,482,776	\$ 169,396,549	\$ 173,631,463	\$ 190,051,796	\$ 208,891,634
Contributions as a percentage of covered payroll	N/A	N/A	3.57%	3.80%	4.06%	2.07%	2.25%	1.43%

**Notes to Schedule:**

The actuarial assumptions used in the July 1, 2024 valuation were based on the June 30, 2024 actuarial valuation with a measurement date of June 30, 2025.

Changes to the actuarial assumptions since the last actuarial valuation are as follows:

Projected salary increases	Salary scale updated to 2.50% per annum
Discount rate	Discount rate increased from 4.09% to 4.21%
Medical trend	7.00% graded down to 5.60% over 3 years, afterwards trend is assumed to follow the Getzen model

**Note:** Schedules are intended to show information for 10 years. Additional years will be included as they become available.

No assets are accumulated in an irrevocable trust.

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
(A Component Unit of the City of Richmond, Virginia)

**Required Supplementary Information (Unaudited)**  
**Virginia Retirement System - Teacher Employee Health Insurance Credit Program**

**Schedule of School Board's Proportionate Share of the Net HIC OPEB Liability**

	2017	2018	2019	2020	2021	2022	2023	2024
Employer's proportion of the Net HIC OPEB Liability (%)	2.00564%	2.05190%	2.04928%	1.88523%	2.18930%	2.18990%	2.09981%	2.08692%
Employer's proportionate share of the Net HIC OPEB Liability (\$)	\$ 25,444,000	\$ 26,052,441	\$ 26,827,068	\$ 24,593,137	\$ 28,101,180	\$ 27,352,870	\$ 25,437,464	\$ 24,117,449
Employer's covered payroll	165,997,769	176,287,014	182,064,076	175,209,189	193,494,970	203,718,872	209,043,383	223,589,448
Employer's proportionate share of the Net HIC OPEB Liability as a percentage of covered payroll	15.33%	14.78%	14.73%	14.04%	14.52%	13.43%	12.17%	10.79%
Plan fiduciary net position as a percentage of the Total HIC OPEB Liability	7.04%	8.08%	8.97%	9.95%	13.15%	15.08%	17.90%	21.82%

**Note:** Per GAAP, net OPEB liabilities are reported using the measurement date, which is one year prior to the reporting date.

**Schedule of School Board's Contributions**

	2017	2018	2019	2020	2021	2022	2023	2024	2025
Contractually required contribution	\$ 1,756,965	\$ 1,923,687	\$ 2,043,645	\$ 2,123,679	\$ 2,443,893	\$ 2,553,538	\$ 2,669,266	\$ 2,405,371	\$ 2,933,021
Contributions in relation to the contractually required contribution	\$ 1,756,965	\$ 1,923,687	\$ 2,043,645	\$ 2,123,679	\$ 2,443,893	\$ 2,553,538	\$ 2,669,266	\$ 2,405,371	\$ 2,933,021
<b>Contribution Deficiency (Excess)</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Employer's covered payroll	\$ 165,997,769	\$ 176,287,014	\$ 182,064,076	\$ 175,209,189	\$ 193,494,970	\$ 203,718,872	\$ 209,043,383	\$ 223,589,448	\$ 223,893,066
Contributions as a percentage of covered payroll	1.06%	1.09%	1.12%	1.21%	1.26%	1.25%	1.28%	1.08%	1.31%

**Notes to Schedule:**

Actuarially determined contributions are developed using the entry age normal cost method for both normal costs and amortization of the unfunded actuarial accrued liability. There have been no significant changes to the benefit provisions since the prior actuarial valuation.

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry age normal actuarial cost
Inflation rate	2.50%
Projected salary increases	3.50% - 5.95% per annum, compounded annually
Investment rate of return	6.75%, net pension plan expense, including inflation
Mortality rates (pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability rates	No change
Salary scale	No change
Discount Rate	No change

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA  
(A Component Unit of the City of Richmond, Virginia)  
Required Supplementary Information (Unaudited)  
Virginia Retirement System - Group Life Insurance Program

Schedule of School Board's Proportionate Share of the Net GLI OPEB Liability - Teachers

	2017	2018	2019	2020	2021	2022	2023	2024
Employer's proportion of the Net GLI OPEB Liability (%)	0.86623%	0.88397%	0.88247%	0.80919%	0.94131%	0.94221%	0.89620%	0.87722%
Employer's proportionate share of the Net GLI OPEB Liability (\$)	\$ 13,035,000	\$ 13,425,000	\$ 14,360,136	\$ 13,504,057	\$ 10,959,403	\$ 11,345,117	\$ 10,748,247	\$ 9,789,092
Employer's covered payroll	165,997,769	176,287,014	171,700,103	164,842,257	193,494,970	203,718,872	209,043,383	225,238,360
Employer's proportionate share of the Net GLI OPEB Liability as a percentage of covered payroll	7.85%	7.62%	8.36%	8.19%	5.66%	5.57%	5.14%	4.35%
Plan fiduciary net position as a percentage of the Total GLI OPEB Liability	48.86%	51.22%	52.00%	52.64%	67.45%	67.21%	69.30%	73.41%

Schedule of School Board's Proportionate Share of the Net GLI OPEB Liability - General Employees

	2017	2018	2019	2020	2021	2022	2023	2024
Employer's proportion of the Net GLI OPEB Liability (%)	0.54140%	0.05461%	0.05364%	0.05064%	0.05480%	0.05557%	0.06080%	0.05475%
Employer's proportionate share of the Net GLI OPEB Liability (\$)	\$ 815,000	\$ 829,000	\$ 872,866	\$ 845,098	\$ 638,020	\$ 669,116	\$ 729,183	\$ 610,967
Employer's covered payroll	9,665,197	10,289,245	10,363,973	10,366,932	11,302,888	12,087,529	14,112,995	14,057,642
Employer's proportionate share of the Net GLI OPEB Liability as a percentage of covered payroll	8.43%	8.06%	8.42%	8.15%	5.64%	5.54%	5.17%	4.35%
Plan fiduciary net position as a percentage of the Total GLI OPEB Liability	48.86%	51.22%	52.00%	52.64%	67.45%	67.21%	69.30%	73.41%

Note: Per GAAP, net OPEB liabilities are reported using the measurement date, which is one year prior to the reporting date.

Schedule of School Board Contributions

	2017	2018	2019	2020	2021	2022	2023	2024	2025
Contractually required contribution	\$ 882,783	\$ 934,402	\$ 946,223	\$ 979,020	\$ 1,097,734	\$ 1,148,364	\$ 1,193,136	\$ 1,217,295	\$ 1,221,552
Contributions in relation to the contractually required contribution	882,783	934,402	946,223	979,020	1,097,734	1,148,364	1,193,136	1,217,295	1,221,552
<b>Contribution Deficiency (Excess)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Employer's covered payroll	\$ 175,662,966	\$ 186,576,259	\$ 182,064,076	\$ 175,209,189	\$ 204,797,858	\$ 215,806,401	\$ 223,156,378	\$ 239,296,001	\$ 259,904,530
Contributions as a percentage of covered payroll	0.50%	0.50%	0.52%	0.56%	0.54%	0.53%	0.53%	0.51%	0.47%

Notes to Schedule:

Actuarially determined contributions are developed using the entry age normal cost method for both normal costs and amortization of the unfunded actuarial accrued liability. There have been no significant changes to the benefit provisions since the prior actuarial valuation.

Methods and assumptions used to determine contribution rates:

Actual cost method	Entry age normal actuarial cost
Inflation rate	2.50%
Projected salary increases	
Teachers	3.50% - 5.95% per annum, compounded annually
Locality - General Employees	3.50% - 5.35% per annum, compounded annually
Investment rate of return	6.75%, net pension plan expense, including inflation

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality rates (pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal rates	Adjusted rates to better fit experience at each year age and service through 9 years of service
Disability rates	No change
Salary scale	No change
Line of duty disability	No change
Discount Rate	No change



# Statistical Section

(unaudited)

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## **Financial Trends of the School Board of the City of Richmond, Virginia (Tables 1 – 6)**

These tables contain trend information on the School Board’s financial performance and how the financial health of the School Board has changed over time

## **Demographic Information of the School Board of the City of Richmond, Virginia (Tables 7-15)**

These tables offer demographic and economic indicators of the environment within which the School Board’s financial activities take place



Table 1

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**  
**Financial Trends of the School Board of the City of Richmond, Virginia**  
**General Fund Expenditures by Function (Unaudited)**  
**Last Ten Fiscal Years**

Fiscal Year Ended June 30	Instruction		Administration		Attendance and Health		Pupil Transportation		Nutrition Services		Operations and Maintenance		Facilities Services		Total Operating Expenditures	
2025	\$	311,600,264	\$	15,501,504	\$	16,541,814	\$	26,837,611	\$	34,120	\$	42,998,956	\$	814,572	\$	414,328,841
2024		287,439,558		14,123,859		15,659,070		26,686,960		84,486		35,372,295		3,796,362		383,162,590
2023		257,405,941		11,989,456		13,596,082		26,962,912		57,976		34,835,002		604,876		345,452,245
2022		254,320,311		11,367,900		13,384,260		19,695,367		98,291		33,053,238		713,360		332,632,727
2021		251,906,437		10,774,645		12,694,806		10,293,038		178,489		28,820,939		479,177		315,147,531
2020		235,873,920		9,548,359		10,397,103		15,690,062		223,886		27,778,552		130,181		299,642,063
2019		234,604,825		9,624,343		9,859,460		14,385,405		68,962		28,667,996		26,826		297,237,817
2018		227,395,507		8,602,114		9,343,539		13,901,503		70,062		27,614,280		146,538		287,073,543
2017		212,982,638		8,094,545		8,901,457		14,065,274		65,750		27,519,894		331,719		271,961,277
2016		207,000,623		6,881,216		8,618,021		13,042,019		38,397		26,564,369		323,510		262,468,155



Table 2

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Financial Trends of the School Board of the City of Richmond, Virginia**  
**General Fund Revenues by Sources (Unaudited)**  
**Last Ten Fiscal Years**

<b>Fiscal Year Ended June 30</b>		<b>City of Richmond</b>		<b>Commonwealth of Virginia</b>		<b>Federal Government</b>		<b>Other</b>		<b>Total</b>
2025	\$	239,280,792	\$	169,185,535	\$	576,291	\$	1,173,432	\$	410,216,050
2024		221,460,106		157,953,452		610,113		2,329,614		382,353,285
2023		200,307,625		151,837,547		550,669		1,398,945		354,094,786
2022		185,307,625		151,158,341		559,736		3,764,456		340,790,158
2021		180,719,490		142,963,878		1,234,948		2,032,939		326,951,255
2020		175,193,144		131,022,468		500,363		2,338,119		309,054,094
2019		156,721,265		129,091,995		501,022		1,871,053		288,185,335
2018		158,975,683		132,022,970		469,730		2,924,053		294,392,436
2017		151,521,909		128,864,668		612,190		2,925,720		283,924,487
2016		145,999,656		123,266,394		653,832		2,515,045		272,434,927

Table 3

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**  
**Financial Trends of the School Board of the City of Richmond, Virginia**  
**Net Position of Governmental Activities (Unaudited)**  
**Last Ten Fiscal Years**

	2016	2017	2018	2019	2020	2021	2022	Restated 2023	Restated 2024	2025
Current, other assets and deferred outflows	\$ 120,113,784	\$ 144,821,329	\$ 132,537,121	\$ 118,588,914	\$ 155,736,909	\$ 173,952,243	\$ 193,979,410	\$ 203,342,189	\$ 421,045,537	\$ 313,631,534
Software and licenses assets, net	-	-	-	-	-	-	-	2,258,042	1,553,201	778,119
Right to use assets, net	-	-	-	-	-	-	694,665	148,376	51,648	19,369
Capital assets, net	17,784,205	17,621,119	18,841,221	17,627,911	17,826,470	21,803,847	28,006,540	28,502,203	29,683,876	29,775,141
Total assets and deferred outflows	137,897,989	162,442,448	151,378,342	136,216,825	173,563,379	195,756,090	222,680,615	234,250,810	452,334,262	344,204,163
Long-term liabilities	322,389,011	351,814,284	330,188,103	326,517,821	362,429,260	372,926,764	246,426,933	291,315,520	295,319,787	277,949,934
Other liabilities and deferred inflows	86,854,394	78,438,709	102,087,706	93,201,214	89,509,727	104,192,995	225,177,750	144,745,228	134,683,841	124,284,256
Total liabilities and deferred inflows	409,243,405	430,252,993	432,275,809	419,719,035	451,938,987	477,119,759	471,604,683	436,060,748	430,003,628	402,234,190
Net Position:										
Net investment in capital assets	7,340,267	8,506,298	13,697,500	13,118,462	14,706,078	18,683,455	25,579,867	25,908,937	28,509,373	29,599,350
Restricted	7,556,462	6,216,180	10,371,005	10,365,712	20,226,391	13,417,004	10,230,582	18,205,327	233,935,606	144,500,047
Unrestricted	(286,242,145)	(282,533,023)	(304,965,972)	(306,986,384)	(313,308,077)	(313,464,128)	(284,734,517)	(245,924,202)	(239,965,722)	(232,129,424)
Total net position	\$ (271,345,416)	\$ (267,810,545)	\$ (280,897,467)	\$ (283,502,210)	\$ (278,375,608)	\$ (281,363,669)	\$ (248,924,068)	\$ (201,809,938)	\$ 22,479,257	\$ (58,030,027)

Source: Department Finance-Annual Comprehensive Financial Report

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
(A Component Unit of the City of Richmond, Virginia)

**Financial Trends of the School Board of the City of Richmond, Virginia**  
Changes in Net Position (Unaudited)  
Last Ten Fiscal Years

	FISCAL YEAR										Restated
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	
<b>Expenses</b>											
Governmental Activities:											
Instruction	\$ 252,484,468	\$ 270,858,988	\$ 273,780,265	\$ 274,808,115	\$ 295,277,542	\$ 320,808,394	\$ 334,156,409	\$ 320,467,541	\$ 373,456,054	\$ 381,218,479	
Support services:											
Administration	7,056,032	8,233,311	8,727,557	9,983,574	9,921,185	11,240,924	11,730,891	9,837,631	14,196,620	16,907,072	
Attendance and health	9,266,650	9,575,303	9,811,064	10,321,994	10,890,219	14,280,035	17,204,953	17,448,630	14,418,000	14,685,757	
Nutrition services	15,583,098	17,019,464	17,444,128	18,372,198	17,843,670	12,944,839	18,724,265	17,110,791	16,897,414	16,967,452	
Pupil transportation	15,553,132	15,399,783	14,977,506	15,478,318	16,790,476	11,236,485	20,479,533	28,601,898	27,657,875	28,351,244	
Operations and maintenance	27,597,089	28,362,353	28,902,254	29,317,595	27,090,542	31,081,575	36,774,203	38,458,864	40,133,516	44,544,148	
Facilities services	7,461,333	10,880,133	8,136,218	5,699,291	11,317,890	19,737,940	8,972,296	17,481,249	25,328,484	98,558,343	
Total support services expenses	82,517,334	89,470,347	87,998,727	89,172,970	93,853,982	100,521,798	113,886,141	128,939,063	138,631,909	220,014,017	
Interest on long-term debt	293,133	309,684	224,036	238,239	209,220	179,020	145,663	112,113	263,555	129,057	
Total School Board	\$ 335,294,935	\$ 360,639,019	\$ 362,003,028	\$ 364,219,324	\$ 389,340,744	\$ 421,509,212	\$ 448,188,213	\$ 449,518,717	\$ 512,351,518	\$ 601,361,553	
<b>Program Revenues</b>											
Governmental Activities:											
Charges for services											
Instruction	\$ 1,018,931	\$ 1,617,774	\$ 1,659,775	\$ 719,312	\$ 1,171,852	\$ 739,929	\$ 2,158,680	\$ 388,865	\$ 432,118	\$ 488,989	
Support services	923,464	861,295	797,242	659,822	308,455	86,787	81,521	377,567	210,354	90,302	
Operating grants and contributions	114,437,351	122,267,343	126,650,477	115,168,411	118,001,571	140,086,556	200,214,919	176,755,234	184,426,245	172,128,450	
Capital grants and contributions	8,326,632	9,000,000	6,165,326	6,131,000	19,100,000	4,100,000	2,200,000	16,124,362	225,396,587	5,219,908	
Total School Board	124,706,378	133,746,412	135,272,820	122,678,545	138,581,878	145,013,272	204,655,120	193,646,028	410,465,304	177,927,649	
Total Net Expenses	\$ (210,588,557)	\$ (226,892,607)	\$ (226,730,208)	\$ (241,540,779)	\$ (250,758,866)	\$ (276,495,940)	\$ (243,533,093)	\$ (255,872,689)	\$ (101,886,214)	\$ (423,433,904)	
<b>General Revenues</b>											
Intergovernmental aid not restricted to specific purposes:											
City of Richmond, Virginia	\$ 145,999,656	\$ 151,521,909	\$ 158,976,674	\$ 156,721,509	\$ 175,193,144	\$ 180,719,490	\$ 185,307,625	\$ 200,307,625	\$ 224,484,399	\$ 239,280,792	
Commonwealth of Virginia	75,676,771	78,423,498	81,182,372	81,911,829	80,230,781	89,791,850	89,058,171	92,876,407	95,462,833	97,862,855	
Other	670,599	482,071	427,439	302,698	461,543	1,414,029	1,606,898	6,956,874	6,228,178	5,929,596	
Total General Revenues	222,347,026	230,427,478	240,586,485	238,936,036	255,885,468	271,925,369	275,972,694	300,140,906	326,175,410	343,073,243	
<b>Change in Net Position</b>	\$ 11,758,469	\$ 3,534,871	\$ 13,856,277	\$ (2,604,743)	\$ 5,126,602	\$ (4,570,571)	\$ 32,439,601	\$ 44,268,217	\$ 224,289,196	\$ (80,360,661)	

Source: Department Finance-Annual Comprehensive Financial Report

Table 5

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**  
**Financial Trends of the School Board of the City of Richmond, Virginia**  
**Fund Balances of Governmental Funds (Unaudited)**  
**Last Ten Fiscal Years**

	FISCAL YEAR										Restated	
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025		
General Fund												
Non-Spendable	\$ 234,365	\$ 288,132	\$ 322,120	\$ 25,400	\$ 153,108	\$ 260,111	\$ 260,665	\$ 25,664	\$ 25,664	\$ 25,664	\$	
Committed	-	6,043,982	-	-	-	-	-	-	-	-	-	
Restricted	-	-	-	-	-	-	8,961,996	6,207,384	9,055,030	3,487,440		
Assigned	7,513,080	16,526,024	18,037,409	4,924,195	8,179,431	12,942,247	1,898,561	5,133,245	5,631,370	2,959,549		
Unassigned	8,343,982	1,570,616	417,008	974,584	1,834,471	685,884	3,370,189	11,213,816	1,168,564	195,376		
Total General Fund	16,091,427	24,428,754	18,776,537	5,924,179	10,167,010	13,888,242	14,491,411	22,580,109	15,880,628	6,668,029		
All Other Governmental Funds												
Non-Spendable	1,213,295	1,563,321	1,495,454	1,625,998	1,828,045	1,548,015	1,462,029	1,927,831	1,874,509	1,931,225		
Restricted	5,108,338	3,710,789	5,733,428	5,261,447	5,875,389	19,861,711	14,137,081	27,363,962	239,760,831	142,287,344		
Assigned	6,445,142	5,040,229	9,147,854	9,092,890	18,921,633	10,423,227	7,728,718	-	-	-		
Unassigned	(3,548,456)	(1,390,854)	(2,286,768)	(2,185,191)	(4,336,500)	(18,347,207)	(11,844,090)	(11,086,467)	(7,699,734)	-		
Total All Other Governmental Funds	9,218,319	8,923,485	14,089,968	13,795,144	22,288,567	13,485,746	11,483,738	18,205,326	233,935,606	144,218,569		
Total Fund Balances	\$ 25,309,746	\$ 33,352,239	\$ 32,866,505	\$ 19,719,323	\$ 32,455,577	\$ 27,373,988	\$ 25,975,149	\$ 40,785,435	\$ 249,816,234	\$ 150,886,598		

Source: Department Finance-Annual Comprehensive Financial Report

Table 6

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**  
**Financial Trends of the School Board of the City of Richmond, Virginia**  
**Changes in Fund Balances of Governmental Funds (Unaudited)**  
**Last Ten Fiscal Years**

	FISCAL YEAR										Restated	
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025		
<b>Revenues:</b>												
Intergovernmental	\$ 343,606,068	\$ 360,203,846	\$ 372,407,572	\$ 359,600,446	\$ 390,650,463	\$ 413,814,736	\$ 478,047,311	\$ 479,686,733	\$ 729,357,777	\$ 512,698,018		
Donations and specific gifts	955,472	1,086,786	579,695	349,666	1,939,583	905,189	686,258	967,872	412,287	1,793,987		
Charges for goods and services	1,981,205	1,681,872	1,154,742	1,249,226	1,192,867	373,651	620,763	782,604	651,306	591,715		
Investment income	17,693	121,873	369,894	163,875	7,731	388,603	(170,486)	52,488	215,643	174,881		
Other	2,138,992	2,515,170	2,758,366	1,671,510	2,279,258	2,927,661	6,187,676	13,576,163	7,981,116	6,739,542		
Total Revenues	348,699,430	365,609,547	377,270,269	363,034,723	396,069,902	418,409,840	485,371,522	495,065,860	738,618,129	521,998,143		
<b>Expenditures:</b>												
Instruction	259,646,218	267,031,185	286,085,137	286,263,966	285,535,897	313,025,425	355,658,197	340,862,407	380,033,051	392,307,153		
Support services	73,494,685	78,492,157	78,977,771	82,859,465	85,378,803	95,658,436	127,463,726	132,737,124	146,184,355	226,685,496		
Capital outlay	8,229,859	10,404,913	8,497,959	6,185,964	11,545,482	15,486,245	655,346	8,176,888	886,037	-		
Debt service:												
Interest	388,955	309,684	224,036	238,238	209,220	179,020	145,663	112,113	263,555	129,057		
Principal	1,271,149	1,329,115	4,700,534	634,272	664,246	724,812	1,914,630	1,813,890	3,106,369	1,806,073		
Total Expenditures	343,030,866	357,567,054	378,485,437	376,181,905	383,333,648	425,073,938	485,837,562	483,702,422	530,473,367	620,927,779		
Excess (deficit) of revenues over (under) expenditures	5,668,564	8,042,493	(1,215,168)	(13,147,182)	12,736,254	(6,664,098)	(466,040)	11,363,438	208,144,762	(98,929,636)		
Other financing sources (uses)												
Transfer in	6,266,477	6,428,569	17,164,570	8,143,379	8,278,412	10,898,767	9,443,137	6,329,583	2,520,252	3,164,678		
Transfer out	(6,266,477)	(6,428,569)	(17,164,570)	(8,143,379)	(8,278,412)	(10,898,767)	(9,443,137)	(6,329,583)	(2,520,252)	(3,164,678)		
Lease/subscription proceeds	-	-	729,434	-	-	-	1,876,257	637,793	886,037	-		
Total other financing sources, net	-	-	729,434	-	-	-	1,876,257	637,793	886,037	-		
Net change in fund balances	\$ 5,668,564	\$ 8,042,493	\$ (485,734)	\$ (13,147,182)	\$ 12,736,254	\$ (6,664,098)	\$ 1,410,217	\$ 12,001,231	\$ 209,030,799	\$ (98,929,636)		

Source: Department Finance-Annual Comprehensive Financial Report

Table 7

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Financial Trends of the School Board of the City of Richmond, Virginia**  
**Annual Per Pupil Cost (Unaudited)**  
**Last Ten Fiscal Years**

<b>FISCAL / SCHOOL YEAR</b>	<b>PER PUPIL COST</b>
2024-2025	\$ 24,717 *
2023-2024	23,081
2022-2023	20,894
2021-2022	21,267
2020-2021	14,403
2019-2020	14,359
2018-2019	14,633
2017-2018	13,567
2016-2017	13,843
2015-2016	13,413

\*Projected Per Pupil Cost

Table 8

**THE SCHOOL OF BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Financial Trends of the School Board of the City of Richmond, Virginia**  
**Attendance/Membership Statistics (Unaudited)**  
**Last Ten Fiscal Years**

<b>Fiscal Year Ended June 30</b>	<b>Year End Average Daily Attendance *</b>	<b>Year End Average Daily Membership *</b>	<b>Average Daily Attendance as a Percent of Average Daily Membership</b>
2025**	20,081	20,350	98.7%
2024	18,411	19,994	92.1%
2023	18,441	20,102	91.7%
2022	18,419	20,155	91.4%
2021	19,067	20,339	93.7%
2020	20,148	23,348	86.3%
2019	21,633	22,866	94.6%
2018	21,504	23,048	93.3%
2017	21,368	22,927	93.2%
2016	20,221	21,837	92.6%

\*Average Daily Attendance and Average Daily Membership is for all students Pre-K - 12

\*\* As reported on the 2024-2025 End-of-Year Financial Verification Report; excluding enrollment in Virtual Program

Source: Virginia Department of Education Annual School Report Table #8

Table 9

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**  
**Financial Trends of the School Board of the City of Richmond, Virginia**  
**Free and Reduced Lunch Data (Unaudited)**  
**Last Ten Fiscal Years**

Fiscal / School Year	SNP Membership	Number		Percent		Number		Percent		Number		Percent	
		Free	Free	Free	Free	Reduced	Reduced	Reduced	Reduced	Free / Reduced	Free / Reduced	Free / Reduced	Free / Reduced
2024 - 2025	20,689	20,689	100.0%	-	0.0%	-	0.0%	-	0.0%	20,689	20,689	100.0%	100.0%
2023 - 2024	20,322	20,322	100.0%	-	0.0%	-	0.0%	-	0.0%	20,322	20,322	100.0%	100.0%
2022 - 2023	20,636	20,636	100.0%	-	0.0%	-	0.0%	-	0.0%	20,636	20,636	100.0%	100.0%
2021 - 2022 *	-	-	-	-	-	-	-	-	-	-	-	-	-
2020 - 2021 *	-	-	-	-	-	-	-	-	-	-	-	-	-
2019 - 2020	22,086	22,086	100.0%	-	0.0%	-	0.0%	-	0.0%	22,086	22,086	100.0%	100.0%
2018 - 2019	22,516	22,516	100.0%	-	0.0%	-	0.0%	-	0.0%	22,516	22,516	100.0%	100.0%
2017 - 2018	22,798	22,798	100.0%	-	0.0%	-	0.0%	-	0.0%	22,798	22,798	100.0%	100.0%
2016 - 2017	22,903	22,849	99.8%	-	0.0%	-	0.0%	-	0.0%	22,849	22,849	99.8%	99.8%
2015 - 2016	23,222	22,664	97.6%	-	0.0%	-	0.0%	-	0.0%	22,664	22,664	97.6%	97.6%

Source: Virginia Department of Education-School Nutrition Programs (SNP); Free and Reduced Price Lunch Eligibility Report

\*Data is not available.

Pursuant to the authority in Section 2202(a) of the Families First Coronavirus Response Act (P.L. 116-127), the U.S. Department of Agriculture cancelled certain administrative data reporting requirements for state agencies and LEAs operating the NSLP in the 2020-2021 school year.



Table 10

THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA  
(A Component Unit of the City of Richmond, Virginia)

Financial Trends of the School Board of the City of Richmond, Virginia  
Full-Time Equivalent Employees by Function (Unaudited)  
Last Ten Fiscal Years

Function	FISCAL YEAR									
	2016	2017	2018	2019	2020	2021	2022	2023	2024*	2025
Instruction <sup>(1)</sup>	3,123.0	3,203.0	2,923.0	2,785.7	2,781.5	2,927.0	2,947.3	2,985.1	2,970.5	2,986.0
Support Services:										
Administration, Attendance and Health	215.0	235.0	236.0	227.8	227.8	229.0	248.0	234.0	248.0	259.0
Nutrition Services	151.0	150.0	151.0	141.0	141.0	141.0	141.0	141.0	139.0	139.0
Pupil Transportation	223.0	233.0	248.0	228.0	228.0	232.0	211.0	227.0	241.0	249.0
Operations and Maintenance	284.0	283.0	283.0	291.0	291.0	289.0	309.0	310.0	315.0	323.0
Facilities	3.0	2.0	1.0	1.0	1.0	1.0	4.0	6.0	6.0	6.0
Technologies	45.0	47.0	40.0	50.0	50.0	42.0	43.0	40.0	41.0	40.0
Other instructional and support service personnel <sup>(2)</sup>	193.0	193.0	210.0	226.7	230.1	284.2	417.7	356.5	313.0	227.0
<b>Total</b>	<b>4,237.0</b>	<b>4,346.0</b>	<b>4,092.0</b>	<b>3,951.2</b>	<b>3,950.4</b>	<b>4,145.2</b>	<b>4,321.0</b>	<b>4,299.6</b>	<b>4,273.5</b>	<b>4,229.0</b>

<sup>(1)</sup> Instruction includes: Principals, Assistant Principals, Teachers, Teacher Aides, Librarians and Guidance Counselors; does not include substitute teachers

<sup>(2)</sup> Other Instructional and Support Service personnel includes: Instructional Administrative, Technical, Clerical, Instructional Support and Other Professionals

\* Preliminary - Reported on the 2023-2024 Annual School Report FTE Analysis Schedule; calculation includes a full-time equivalency correlation for substitute and non-contracted (temporary) personnel expenditures.

Source: Virginia Department of Education Annual School Report Table 18

Table 11

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Financial Trends of the School Board of the City of Richmond, Virginia**  
**Teacher Data (Unaudited)**  
**Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Elementary Teaching Positions (K-7)</b>	<b>Elementary Teachers Average Annual Salary</b>	<b>Secondary Teaching Positions (8-12)</b>	<b>Secondary Teachers Average Annual Salary</b>	<b>All Teaching Positions*</b>	<b>Average Annual Salary</b>
2024 - 2025	1,181.2	70,238	1,139.8	65,143	2,321.0	67,736
2023 - 2024	1,162.2	67,443	1,119.8	63,288	2,282.0	65,404
2022 - 2023	1,157.2	62,338	1,113.3	57,279	2,270.5	59,857
2021 - 2022	1,295.9	51,418	1,068.8	60,142	2,364.7	54,453
2020 - 2021	1,289.6	51,790	1,054.1	55,812	2,343.7	53,385
2019 - 2020	1,423.7	54,353	677.3	57,216	2,101.0	52,339
2018 - 2019	1,125.8	52,126	1,082.0	57,121	2,207.8	51,312
2017 - 2018	1,244.0	51,104	1,028.0	56,001	2,272.0	50,306
2016 - 2017	1,427.7	48,270	738.1	50,644	2,165.8	49,079
2015 - 2016	1,355.5	49,099	765.4	51,201	2,120.9	49,858

\*Teaching Positions include: classroom teachers, guidance counselors, librarians and technology instructors (all funds)

Source: Fiscal Years before 2017-2018 - Virginia Department of Education, Annual School Report Table 19

Table 12

**The School Board of the City of Richmond, Virginia**  
**(A Component Unit of the City of Richmond, Virginia)**  
**Financial Trends of the School Board of the City of Richmond, Virginia**

**Pupil/Teacher Ratios (Unaudited)**  
**Last Ten Fiscal Years**

Fiscal Year <sup>(1)</sup>	Elementary			Secondary		
	Elementary Teaching Positions*	End-of-Year Membership K-7	Pupil / Teacher Ratio K-7	Secondary Teaching Positions*	End-of-Year Membership 8-12	Pupil / Teacher Ratio 8-12
2024 - 2025	N/A	N/A	N/A	N/A	N/A	N/A
2023 - 2024	1,091.2	13,135.3	12.0	1,061.8	6,366.5	6.0
2022 - 2023	1,086.2	13,138.2	12.1	1,055.3	6,499.0	6.2
2021 - 2022	1,227.1	13,067.0	10.6	1,015.3	6,318.0	6.2
2020 - 2021	1,220.8	16,005.0	13.1	1,000.6	6,093.0	6.1
2019 - 2020	1,409.3	15,853.0	11.2	657.6	7,464.0	11.4
2018 - 2019	1,069.8	15,939.0	14.9	1,022.0	5,619.1	5.5
2017 - 2018	1,194.0	15,762.0	13.2	1,028.0	6,853.1	6.7
2016 - 2017	1,350.7	15,742.0	11.7	691.9	6,802.1	9.8
2015 - 2016	1,279.5	14,870.0	11.6	720.9	6,606.0	9.2

\*Classroom Teachers, Homebound Teachers, Media and Technology Instructional Teachers; 2018 forward does not include Guidance Counselors and Librarians

<sup>(1)</sup>Source 2012-current: Virginia Department of Education, Annual School Report Table 17a

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Financial Trends of the School Board of the City of Richmond, Virginia**  
**Schedule of School Building Statistics (Unaudited)**  
**Last Ten Fiscal Years**

**Standard Classrooms are defined as: Regular classrooms\*, Science, Science lecture, Vocational, Special Education, and Business, or any classroom without permanent equipment.**

<b>Building Name</b>	<b>Year Built</b>	<b>Age (Years)</b>	<b>Last Addition or Renovation</b>	<b>Square Footage</b>	<b>Number of Standard Classrooms</b>	<b>Capacity Based on Number of Standard Classrooms</b>
<b><u>Elementary Schools</u></b>						
Bellevue	1914	110	1983	55,623	22	440
Blackwell *	1998	26		83,251	32	800
Blackwell Primary (Round Building)	1967	57		37,512	20	500
Broad Rock	2013	11	2013	94,136	42	650
Cardinal	2021	3		118,901	45	1,000
Carver, George W.	1915	109	1992	100,000	42	840
Cary, John B.	1953	71	1990	46,711	20	400
Chimborazo	1968	56		75,370	32	640
Fairfield Court	1957	67	1990	44,398	27	540
Fisher, J. B.	1966	58	1969	44,222	16	320
Fox, William	1911	113	1922	58,260	17	340
Francis, J. L.	1968	56	1996	56,954	27	540
Ginter Park	1915	109	1981	60,371	24	480
Ginter Park Annex (Mary Scott)	1952	72	1981	47,507	19	380
Holton, Linwood *	1999	25		80,548	32	640
Marsh, Henry L.	2021	3		99,967	37	750
Maymont	1957	67		35,959	18	360
Jones, Miles J.	1999	25		80,548	32	640
Munford, Mary	1950	74	1954	64,468	24	480
Oak Grove	2013	11		91,000	42	650
Obama, Barack	1921	103	1990	44,408	25	500
Overby - Sheppard	1976	48	1996	49,300	25	500
Redd, Elizabeth	1951	73	1982	74,471	21	420
Reid, G. H.	1958	66	1969	64,964	38	760
Southampton	1959	65	1982	56,521	29	580
Summer Hill	1919	105	1986	37,282	19	380
Swansboro	1912	112	1982	48,183	17	340
Westover Hills	1955	69	1980	50,008	21	420
Woodville	1954	70	1985	76,928	31	620
<b>Total</b>					<b>796</b>	<b>15,910</b>

**NOTE: Only Regular Classrooms are Counted in Elementary School Capacity**

THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA  
(A Component Unit of the City of Richmond, Virginia)  
Financial Trends of the School Board of the City of Richmond, Virginia  
Schedule of School Building Statistics (Unaudited)  
Last Ten Fiscal Years

Standard Classrooms are defined as: Regular classrooms\*, Science, Science lecture, Vocational, Special Education, and Business, or any classroom without permanent equipment.

Building Name	Year Built	Age (Years)	Last Addition or Renovation	Square Footage	Number of Standard Classrooms	Capacity Based on Number of Standard Classrooms
<b>Middle Schools</b>						
Boushall, Thomas C.	1986	38		128,530	42	840
Dogwood	1914	110	1926	98,013	27	540
Henderson, Thomas H.	1972	52		188,131	44	880
Hill, Albert	1925	99		81,152	30	600
King, Martin Luther	2014	10		201,042	67	1,340
Lucille Brown	1997	27		129,775	26	520
River City	2021	3		183,759	60	1,508
<b>Total</b>					<b>296</b>	<b>6,228</b>
<b>High Schools</b>						
Franklin Military Academy	1928	96	1995	95,017	30	600
Huguenot	1961	63	2013	175,245	50	1,000
Jefferson, Thomas	1929	95	1970	179,993	57	1,140
Armstrong	1968	56	1990	237,532	53	1,060
Marshall, John	1959	65		230,994	46	920
Open High (Grace Arents Bldg )	1911	113	1985	18,699	8	160
Richmond Community	1977	47	1993	62,210	20	400
Richmond High School for the Arts	1959	65	1989	243,114	50	1,000
<b>Total</b>					<b>314</b>	<b>6,280</b>
<b>Exceptional education schools</b>						
Amelia	1959	65	1991	33,908	18	360
<b>Total</b>					<b>18</b>	<b>360</b>
<b>Vocational and Alternative Schools</b>						
Richmond Success Academy	1924	100	1983	80,643	33	660
RTC-North Building	1971	53		49,939	16	320
RTC-South Building	1966	58		187,425	26	520
<b>Total</b>					<b>75</b>	<b>1,500</b>
<b>Grand Total of Standard Classrooms and Capacity</b>					<b>1,499</b>	<b>30,278</b>

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**  
**Financial Trends of the School Board of the City of Richmond, Virginia**  
**Schedule of School Building Statistics (Unaudited)**  
**Last Ten Fiscal Years**

**20 STUDENTS PER EACH STANDARD CLASSROOM WAS USED TO CALCULATE CAPACITY.**

\* Maximum capacity for three new elementary schools based on school board directives effective in 1998

	<b>Year Built</b>	<b>Last Addition or Renovation</b>	<b>Number of Standard Classrooms</b>	<b>Capacity Based on Number of Standard Classrooms</b>
This school was closed at the end of school year 2004-2005 (Old)Armstrong	1951	1966	62	1,240
This school was closed at the end of school year 2006-2007 Patrick Henry <sup>(1)</sup>	1921	1985	24	480
Whitcomb Court	1957	1962	25	500
These schools were closed at the end of school year 2007-2008 Norrell	1964		19	380
Norrell Annex	1954	1977	8	160
REAL	1925		5	100
Thirteen Acres	1900		0	0
This school was closed at the end of school year 2008-2009 Chandler Middle School	1925	1993	32	640
These school were closed at the end of school year 2012-2013 Clark Springs (not surplusd)	1966	1996	20	400
Summer Hill/Ruffin Road Annex	1919	1986	19	380
This schoool was closed on 2/12/2015 Elkhardt				

<sup>(1)</sup> Patrick Henry facility was re-opened in 2011 as the Patrick Henry School of Science and Arts Charter School

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Financial Trends of the School Board of the City of Richmond, Virginia**  
**School Accreditation (Unaudited)**

<b>School Name</b>	<b>School Accreditation Rating</b>
1 Albert Hill Middle	Fully Accredited
2 Armstrong High	Conditionally Accredited
3 Barack Obama Elementary	Fully Accredited
4 Bellevue Elementary	Fully Accredited
5 Blackwell Elementary	Conditionally Accredited
6 Broad Rock Elementary	Fully Accredited
7 Cardinal Elementary	Fully Accredited
8 Chimborazo Elementary	Fully Accredited
9 Dogwood Middle	Conditionally Accredited
10 Elizabeth D. Redd Elementary	Fully Accredited
11 Fairfield Court Elementary	Fully Accredited
12 Frances W. McClenney Elementary	Fully Accredited
13 Franklin Military Academy	Conditionally Accredited
14 G.H. Reid Elementary	Fully Accredited
15 George W. Carver Elementary	Conditionally Accredited
16 Henderson Middle	Fully Accredited
17 Henry Marsh III Elementary	Fully Accredited
18 Huguenot High	Conditionally Accredited
19 J.B. Fisher Elementary	Fully Accredited
20 J.L. Francis Elementary	Fully Accredited
21 John Marshall High	Conditionally Accredited
22 Linwood Holton Elementary	Fully Accredited
23 Lois Harrison-Jones Elementary	Fully Accredited
24 Lucille M. Brown Middle	Conditionally Accredited
25 Martin Luther King Jr. Middle	Fully Accredited
26 Mary Munford Elementary	Fully Accredited
27 Miles Jones Elementary	Fully Accredited
28 Oak Grove/Bellemeade Elementary	Fully Accredited
29 Open High	Conditionally Accredited
30 Overby-Sheppard Elementary	Fully Accredited
31 Patrick Henry School Of Science And Arts	Fully Accredited
33 Richmond Career Education and Employment (Charter School)	Fully Accredited
34 Richmond Community High	Conditionally Accredited
35 Richmond High School for the Arts	Accredited with Conditions
36 Richmond Success Academy	Conditionally Accredited
37 Richmond Virtual Academy	Conditionally Accredited
38 River City Middle	Conditionally Accredited
39 Southampton Elementary	Fully Accredited
40 Swansboro Elementary	Accredited with Conditions
41 Thomas C. Boushall Middle	Fully Accredited
42 Thomas Jefferson High	Conditionally Accredited
43 Westover Hills Elementary	Fully Accredited
44 William Fox Elementary	Fully Accredited
45 Woodville Elementary	Conditionally Accredited

Source:

[http://www.doe.virginia.gov/statistics\\_reports/accreditation\\_federal\\_reports/accreditation/index.shtml](http://www.doe.virginia.gov/statistics_reports/accreditation_federal_reports/accreditation/index.shtml)

**THE SCHOOL BOARD OF THE CITY OF RICHMOND, VIRGINIA**  
**(A Component Unit of the City of Richmond, Virginia)**

**Financial Trends of the School Board of the City of Richmond, Virginia**

**Ratios of Debt Outstanding <sup>(1)</sup>**

Last Four Fiscal Years

**Governmental Activities <sup>(2)</sup>**

<b>Fiscal Year</b>	<b>Capital Leases <sup>(1)</sup></b>	<b>Per Capita</b>	<b>Percent of</b>	<b>Population <sup>(3)</sup></b>	<b>Debt Per Capita</b>
		<b>Personal Income <sup>(3)</sup></b>	<b>Personal Income</b>		
2024	\$ 1,032,306	N/A	N/A	N/A	N/A
2023	1,764,222	N/A	N/A	N/A	N/A
2022	2,426,673	N/A	N/A	N/A	N/A
2021	3,120,392	N/A	N/A	N/A	N/A

<sup>(1)</sup> See Note 6 in the notes to the financial statements for additional details on the Capital Leases.

<sup>(2)</sup> The Code of Virginia (Code) prohibits the School Board from issuing general obligation debt. As a result, the City issues general obligation bonds for the School Board and reports in its statements, the general obligation debt related to the School Board. The code does not impose a legal limit on the amount of long-term indebtedness that the City of Richmond can incur or have outstanding; however, the City Council has imposed limits. The School Board's capital leases are not applicable to the City's self-imposed debt limits.

<sup>(3)</sup> See Table 27 for demographic and economic statistics of the City of Richmond. Calculations are based on available data provided by the City of Richmond.

Source: Department Finance-Annual Comprehensive Financial Report



## **ACKNOWLEDGEMENTS**

This Annual Comprehensive Financial Report (ACFR) was prepared by:

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## **A Publication of Richmond Public Schools Richmond, Virginia**

In accordance with federal laws, the laws of the Commonwealth of Virginia and the policies of the School Board of the City of Richmond, the Richmond Public Schools does not discriminate on the basis of sex, race, color, age, religion, disabilities or national origin in the provision of employment and services. The Richmond Public Schools operates equal opportunity and affirmative action programs for students and staff. The Richmond Public Schools is an equal opportunity/affirmative action employer. The School Board also supports equal opportunities and treatment of all individuals regardless of sexual orientation. The Section 504 Coordinator is Dr. Rossi Volley, Richmond Public Schools, 301 North Ninth Street, Richmond, Virginia 23219, (804) 780-7911. The ADA Coordinator is Ms. Betty Stephens, 301 North Ninth Street, Richmond, Virginia 23219, (804) 780-7864. The Title IX Coordinator is Mrs. Regina Switzer-Ellis, 301 North Ninth Street, Richmond, Virginia 23219, (804) 780-7864. The United States Department of Education's Office of Civil Rights may also be contacted at 400 Maryland Avenue, SW, Washington, DC 20202, (202) 401-2000 or 1-800-872-5327.

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