



LAGUNA BEACH  
UNIFIED SCHOOL DISTRICT

# Board Bylaw 9322

## Agenda/Meeting Materials

### First Reading

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January 22, 2026

# Board Bylaw 9310 - Process



# Current 9322 vs. Proposed - Agenda Development

Topic	Current	Proposed
<b>Agenda Development</b>	<ul style="list-style-type: none"><li>● <b>Collaborative</b> agenda development</li><li>● Escalation Path: If an item is denied (by either), <b>full Board</b> decides</li></ul>	<ul style="list-style-type: none"><li>● Presidential resolution after “good-faith” effort</li><li>● Escalation to the full Board is <b>not explicitly defined</b></li></ul>

# Current 9322 vs. Proposed - Consent Agenda

Topic	Current	Proposed
Consent Agenda	<ul style="list-style-type: none"><li>● <b>Routine items</b> with no anticipated discussion &amp; Superintendent recommends approval</li><li>● <b>No fixed dollar threshold for contracts</b></li><li>● For borrowing, over <b>\$100,000</b> must be a separate item</li><li>● Board Members may <b>pull any</b> consent item for discussion</li></ul>	<ul style="list-style-type: none"><li>● <b>Contracts over \$50,000 prohibited</b> from placement on consent agenda</li><li>● <b>Not Recommended</b> by counsel</li></ul>

# Board-Stated Rationale

- ❑ **Agenda Authority**
  - ❑ **Reflect a governance preference for elected leadership (President) to determine final agenda content**
  
- ❑ **No Items >\$50K on Consent**
  - ❑ **Increase visibility and discussion of higher-dollar contracts**
  - ❑ **Reduce perception of routine approval of material expenditures**

# Comparative Analysis - National

State	Agenda Development	Board President Final Authority	Consent Agenda Dollar Threshold
California	Joint/Collaborative	No	None
New York	Superintendent (with President consultation)	No	None
Ohio	Superintendent (with Board input)	No	None
Illinois	Collaborative (Superintendent prepares, Chair facilitates)	No	None
Florida	Superintendent (with Board input)	No	None

Accuracy note: Analysis is limited to publicly accessible governance texts; member-restricted association model policies were not relied upon.

# Comparative - CA Top Performing Unified

<b>State</b>	<b>Agenda Development</b>	<b>Board President Final Authority</b>	<b>Consent Agenda Dollar Threshold</b>
La Canada	Joint/ Collaborative	No	None
Palo Alto	Joint/Collaborative	No	None
Pasadena	Joint/Collaborative	No	None
Piedmont City	Joint/Collaborative	No	None
San Marino	Joint/Collaborative	No	None
*LBUSD (Current)	Joint/Collaborative	No	None

Accuracy note: All districts reviewed are aligned with CSBA model policy 9322.

# Comparative Analysis - Key Takeaways

- **Governance Norms**

- Collaborative or superintendent-led agenda development is the norm
- Among evaluated policies, no presidential final authority
  - 0 – publicly verifiable state model policies reviewed
  - 0 - CA high performing peer districts
- Consent agendas do not use dollar caps

- **CA Context**

- **CSBA alignment is the norm** in high-performing districts
- **5 of 5** high performing peer districts are CSBA aligned
- LBUSD current policy **aligns with best practice**

- **Implication**

- Proposed changes would make LBUSD the anomaly

# Proposed Change - Agenda Authority

In the event of a disagreement between the Board President and Superintendent about a particular agenda preparation issue (including but not limited to inclusion, exclusion, sequencing inclusion of a particular item), the Board President and Superintendent shall first attempt, in good faith, to resolve the disagreement. If such efforts are not successful, then the Board President shall have final authority to resolve the disagreement unless the Board lawfully directs otherwise.

# Governance and Operational Considerations

**Gatekeeping Risk**

**Escalation Ambiguity**

**Operational and Compliance  
Risk**

**Institutional Stability and  
Precedent Risk**

# Superintendent/ Counsel Recommendation - Agenda Authority

## Superintendent

1. Not recommended as drafted

2. If the Board proceeds, consider mitigation measures

## Counsel

Legally Permissible

Reasonable

# Mitigation Steps (if the Board Proceeds)

Clarity regarding escalation  
to the full board

Shared expectations for  
“good-faith” resolution

Timelines aligned to posting  
requirements

Documentation and  
transparency

Periodic review of  
implementation

# Proposed Change - Consent Agenda

In order to promote efficient meetings, the Board may bundle a number of items and act upon them together by a single vote through the use of a consent agenda. Consent items shall be items of a routine nature and items for which Board discussion is not anticipated and for which the Superintendent recommends approval. When any Board member requests the removal of an item from the consent agenda, the item shall be removed and given individual consideration for action as a regular agenda item. ~~Contracts for goods or services with a total value exceeding \$50,000, including amendments that increase the total value above \$50,000, shall not be placed on the consent agenda and shall be presented as separate action items. [Stricken per counsel's recommendation; see legal memorandum dated January 16, 2026]~~ When any Board member requests the removal of an item from the consent agenda, the item shall be removed and given individual consideration for action as a regular agenda item.

# Superintendent/Counsel Recommendation - Consent Agenda

1. Do not adopt a dollar limit on consent agenda items.

# Governance and Operational Considerations

**Meeting efficiency and  
agenda management risk**

**Operational and  
procurement impact**

**Misalignment between  
dollar value and actual risk**

**Incentive and Compliance  
Considerations**

**Existing board safeguards  
and discretion are sufficient**



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