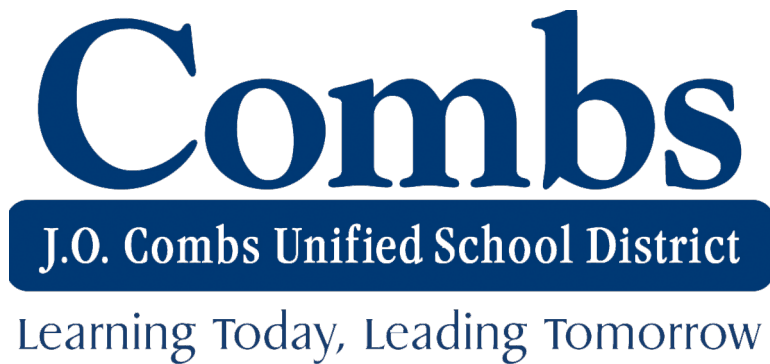




ANNUAL COMPREHENSIVE FINANCIAL REPORT
OF THE
J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SAN TAN VALLEY, ARIZONA
FOR THE
YEAR ENDED JUNE 30, 2025

Issued By
Business Services Department

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ANNUAL COMPREHENSIVE FINANCIAL REPORT
OF THE
J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SAN TAN VALLEY, ARIZONA
FOR THE
YEAR ENDED JUNE 30, 2025

PREPARED BY

JULIE A. COOK
DIRECTOR OF BUSINESS SERVICES

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INTRODUCTORY SECTION

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December 26, 2025

Governing Board and Citizens
J.O. Combs Unified School District No. 44
43371 N. Kenworthy Road
San Tan Valley, Arizona 85140

State law requires the J.O. Combs Unified School District No. 44 to undergo an annual audit and publish a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America and audited in accordance with auditing standards generally accepted in the United States of America by a certified public accounting firm licensed in the state of Arizona. Pursuant to that requirement, we hereby issue the annual comprehensive financial report of the J.O. Combs Unified School District No. 44 for the fiscal year ended June 30, 2025.

The report consists of management's representations concerning the finances of the District. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect the District's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the District's financial statements in conformity with accounting principles generally accepted in the United States of America. Because the cost of internal controls should not outweigh their benefits, the District's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free of material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The District's financial statements have been audited by CliftonLarsonAllen LLP, a certified public accounting firm. The goal of the independent audit was to provide reasonable assurance that the financial statements of the District for the fiscal year ended June 30, 2025, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the District's financial statements for the fiscal year ended June 30, 2025, are fairly presented in conformity with accounting principles generally accepted in the United States of America. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the District was part of a broader, federally mandated "Single Audit" as required by the provisions of the Uniform Guidance designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the District's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in a separately issued Single Audit Reporting Package.

Accounting principles generally accepted in the United States of America require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District's MD&A can be found immediately following the report of the independent auditors.

PROFILE OF THE DISTRICT

The District is one of 21 public school districts located in Pinal County, Arizona. It provides a program of public education from preschool through grade twelve. The 2023-2024 average daily membership was 3,747.7508 students, which was served by 5 elementary schools, 1 middle school, 1 high school, 2 alternative schools and 1 online school. The average age of the school buildings is 16 years. The District's projected enrollment for 2024-25 is 3,959 students.

The District's Governing Board is organized under Section 15-321 of the Arizona Revised Statutes (A.R.S). Management of the District is independent of other state or local governments. The County Treasurer collects taxes for the District but exercises no control over its expenditures/expenses.

The membership of the governing board consists of five members elected by the public. Under existing statutes, the governing board's duties and powers include, but are not limited to, the acquisition, maintenance and disposition of school property; the development and adoption of a school program; and the establishment, organization and operation of schools. The board also has broad financial responsibilities, including the approval of the annual budget, and the establishment of a system of accounting and budgetary controls.

The financial reporting entity consists of a primary government and its component units. A component unit is a legally separate entity that must be included in the reporting entity in conformity with generally accepted accounting principles. The District is a primary government because it is a special-purpose government that has a separately elected governing body, is legally separate, and is fiscally independent of other state or local governments. Furthermore, there are no components units combined with the District for financial statements presentation purposes, and the District is not included in any other governmental reporting entity. Consequently, the District's financial statements include only the funds of those organizational entities for which its elected governing board is financially accountable. The District's major operations include education, student transportation, construction, and maintenance of the District facilities, food service, bookstore, and athletic functions.

The District is located in the northwest portion of Pinal County in an unincorporated area identified as San Tan Valley. The District is bordered to the west by Queen Creek, north by Apache Junction and to the south is the town of Florence. The District encompasses 68 square miles, but schools are located in a 16-mile square area and are located approximately 45 miles southeast of the city of Phoenix. The District includes both urban and rural populations.

The annual expenditure budget serves as the foundation for the District's financial planning and control. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual expenditure budget approved by the District's governing board.

The expenditure budget is prepared by fund for all Governmental Funds and includes function and object code details for the General Fund and some Special Revenue and Capital Projects Funds. The legal level of budgetary control (that is, the level at which expenditures cannot exceed the appropriated amount) is established at the individual fund level for all funds. Funds that are not required to legally adopt a budget may have over expenditures of budgeted funds. The budget for these funds is simply an estimate and does not prevent the District from exceeding the budget as long as the necessary revenue is earned. The District is not required to prepare an annual budget of revenue; therefore, a deficit budgeted fund balance may be presented. However, this does not affect the District's ability to expend monies.

FACTORS AFFECTING FINANCIAL CONDITION

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the District operates.

Local Economy

Pinal County is located in the southeast portion of Arizona and encompasses an area of approximately 5,374 square miles. Founded in 1875, it is the third most populous county in the state and the county seat is located in Florence. Pinal County is located between Arizona's two largest metropolitan cities, Phoenix and Tucson, and growth has continued to move into the northern parts of the county.

The growth in the unincorporated area of San Tan Valley continues with new housing developments, additional retail trade, and a new foreign trade zone. LG Energy Solutions is building a multi-structured facility on 650 acres within the new foreign trade zone. Once operational, the facility is projected to employ 1,900 employees, becoming the largest employer in the area.

The Town of Queen Creek has an annexation of land within the J.O. Combs boundaries this year. The extension of State Route 24 into Pinal County has created development opportunities that are forecasted to continue for the next 5-10 years. Developers are building several developments within the district boundaries and surrounding areas. It is anticipated the District will see student growth in the next 3-5 years.

Long-Term Financial Planning

Student enrollment over the past several years has fluctuated as a result of the state funding and a decline in K-12 student enrollment. The District anticipates continued fluctuations in enrollment with the changing community.

The District is in Pinal County which has experienced a 17.81% population growth in the last ten (10) years according to the United States census data. This growth is anticipated to continue in the upcoming years with new housing developments and employment opportunities coming to the area.

The District has developed a comprehensive Capital Master Plan to identify capital-spending requirements over the next 10 years. This long-term capital planning allows the District to identify projects necessary to keep schools and facilities operating at high functioning levels.

The District has a balanced budget, maintains cost and budget controls, forecasts future enrollment trends, and aligns spending programs to long-term strategic initiatives. In the 2023-2024 school year the District provided raises (2.8% minimum wage increase up to 4% for certified staff), growth stipends, and retention stipends to all staff. The District currently maintains a bond rating of “AA” from Standard and Poor’s.

Certificates of Excellence

The Association of School Business Officials (ASBO) offers a Certificate of Excellence in Financial Reporting by School Districts. This award certifies that the annual financial report substantially conforms to the principles and standards of financial reporting as recommended and adopted by the ASBO.

J.O. Combs Unified School District was recognized for its high-quality Annual Comprehensive Financial Report for the fiscal year ending 2024. The award confirms the school business office’s commitment to financial accountability and transparency. Recognition through the Certificate of Excellence can help strengthen their presentation for bond issuance statements and promotes a high level of financial reporting. This is the eleventh straight year the District has received this award. In addition, it is the eighth time, the Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the District, for its annual comprehensive financial report for the fiscal year ended June 30, 2024. In order to be awarded these certificates, the District published an easily readable and efficiently organized annual comprehensive financial report. This report satisfied both accounting principles generally accepted in the United States of America and applicable legal requirements. These certificates are valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the programs’ requirements and we are submitting it to ASBO and GFOA to determine its eligibility for the fiscal year 2023-24 certificates.

Acknowledgements

The preparation of this report could not have been accomplished without the entire Business Services staff. We would like to express our appreciation of all members of the Business Services Department for their continued dedication and hard work. Special thanks to CliftonLarsonAllen LLP, for their assistance and the professional manner in which they have accomplished the audit.

Moreover, we wish to thank and express our appreciation to all the members of the governing board for their interest and support in conducting the financial affairs of the District in a responsible and progressive manner.

Sincerely,

A handwritten signature in blue ink, appearing to read "Gregory A. Wyman".

Gregory A. Wyman, Ed.D
Superintendent

A handwritten signature in blue ink, appearing to read "Julie A. Cook".

Julie A. Cook
Director of Business Services

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
LIST OF PRINCIPAL OFFICIALS
JUNE 30, 2025

GOVERNING BOARD

Shelly Hargis
President

Jason Beach
Member

Steven Ray
Member

Bob D'Elena
Clerk

Jennifer Tucker
Member

ADMINISTRATIVE STAFF

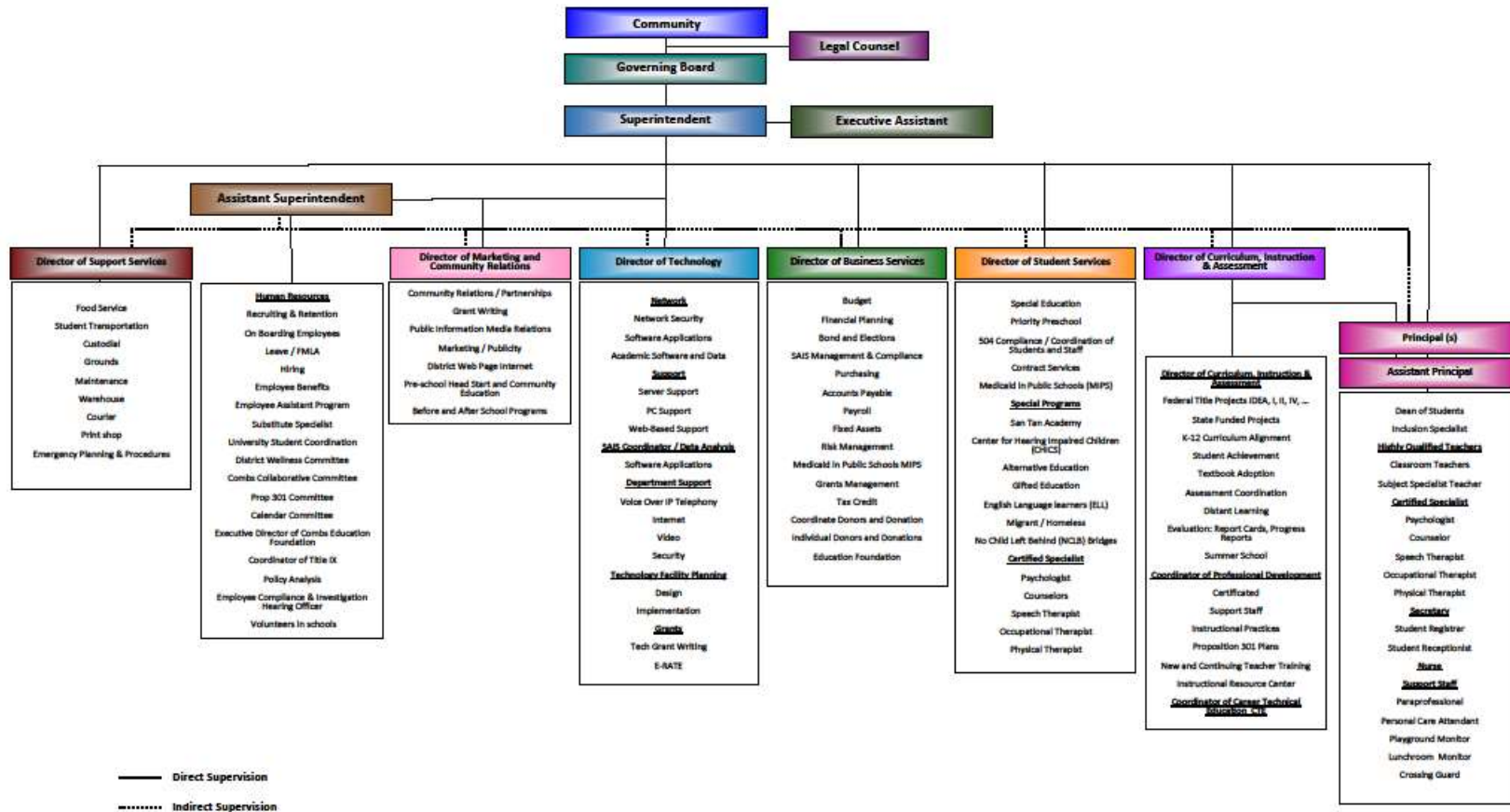
Gregory A. Wyman, Superintendent

Julie A. Cook, Director of Business Services

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
ORGANIZATIONAL CHART
JUNE 30, 2025



ORGANIZATIONAL CHART





ASSOCIATION OF
SCHOOL BUSINESS OFFICIALS
INTERNATIONAL

The Certificate of Excellence in Financial Reporting
is presented to

J O Combs Unified School District 44

**for its Annual Comprehensive Financial Report
for the Fiscal Year Ended June 30, 2024.**

The district report meets the criteria established for
ASBO International's Certificate of Excellence in Financial Reporting.



A handwritten signature in black ink, reading 'Ryan S. Stechschulte'.

Ryan S. Stechschulte
President

A handwritten signature in black ink, reading 'James M. Rowan'.

James M. Rowan, CAE, SFO
CEO/Executive Director



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

J.O. Combs Unified School District No. 44
Arizona

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2024

Christopher P. Morrill

Executive Director/CEO

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FINANCIAL SECTION

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INDEPENDENT AUDITORS' REPORT

Governing Board
J.O. Combs Unified School District No. 44
San Tan Valley, Arizona

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of J.O. Combs Unified School District No. 44 (District), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise J.O. Combs Unified School District No. 44's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of J.O. Combs Unified School District No. 44, as of June 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of J.O. Combs Unified School District No. 44 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 3.G to the financial statements, the District restated beginning net position in the governmental activities and beginning fund balance in the special projects major fund for the correction of an error. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about J.O. Combs Unified School District No. 44's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of J.O. Combs Unified School District No. 44's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about J.O. Combs Unified School District No. 44's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the pension schedules and the budgetary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 26, 2025, on our consideration of J.O. Combs Unified School District No. 44's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of J.O. Combs Unified School District No. 44's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering J.O. Combs Unified School District No. 44's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

CliftonLarsonAllen LLP

Phoenix, Arizona
December 26, 2025

REQUIRED SUPPLEMENTARY INFORMATION

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**J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

As management of the J.O. Combs Unified School District No. 44 (District), we offer the readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2025.

FINANCIAL HIGHLIGHTS

- ◆ The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$59,827,103 (net position).
- ◆ The District's total net position decreased by \$422,045.
- ◆ As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$22,408,877, a decrease of \$1,524,607 in comparison with the prior year.
- ◆ At the end of the current fiscal year, unassigned fund balance for the General Fund was \$11,037,753, or 32.3% of total General Fund expenditures.
- ◆ The District's total bonded debt decreased by \$2,845,000 (8.8%) during the current fiscal year. This decrease was due to scheduled principal payments made during fiscal year 2025.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to basic financial statements.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference being reported as net position. Over time, increases or decreases in net position may serve as useful indicators of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements present functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the District are for public education.

The government-wide financial statements can be found immediately following this MD&A.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District are reported as governmental funds.

- ◆ *Governmental Funds* – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains eleven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, Special Projects Fund, Classroom Site Fund, Other Special Revenue Fund, and Debt Service Fund all of which are considered to be major funds. Data from the other six governmental funds are combined into a single, aggregated presentation.

An operating budget for expenditures is prepared and adopted by the District each fiscal year for the General, Special Revenue, Debt Service, and Capital Projects Funds. Budgetary control is ultimately exercised at the fund level. Budgetary control is maintained through the use of periodic reports that compare actual expenditures against budgeted amounts. The expenditure budget can be revised annually, per Arizona Revised Statutes. The District also maintains an encumbrance accounting system as one technique of maintaining budgetary control. Encumbered amounts lapse at year-end. An annual budget of revenue from all sources is not prepared.

As demonstrated by the statements and schedules included in the financial section of this report, the District continues to meet its responsibility for sound financial management.

The basic governmental fund financial statements can be found on pages 25 - 30 of this report.

**J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

Notes to Basic Financial Statements

The notes to basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to basic financial statements can be found on pages 31 – 52 of this report.

Required Supplementary Information Other Than MD&A

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's pension and the budgetary schedules of the General, Special Projects, Classroom Site and Other Special Revenue Funds. Required supplementary information may be found on pages 53 - 58 of this report.

Governments have the option of presenting budgetary comparison schedules for the General Fund and major Special Revenue Funds as part of the basic financial statements or as required supplementary information other than MD&A. The District has presented the General Fund budgetary comparison schedule and major special revenue funds as required supplementary information.

Other Information

The combining and individual fund statements and schedules are presented immediately following the notes to basic financial statements. Combining and individual fund statements and schedules can be found on pages 59 - 68 of this report.

The statistical section includes selected financial and demographic information, generally presented on a multi-year basis. The statistical section can be found on pages 69 - 89 of this report.

Government-Wide Financial Analysis

Net Position

As noted earlier, net position may serve over time as useful indicators of a government's financial position. In the case of the District, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$59,827,103 at the close of the most recent fiscal year.

**J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

A summary of the District's Statement of Net Position is as follows:

**Table A-1
Condensed Statement of Net Position
June 30, 2025 and 2024**

	Governmental Activities		
	2025	2024	Percent Change
Assets:			
Current and Other Assets	\$ 28,366,227	\$ 31,335,419	(9.5)%
Capital Assets	109,511,477	113,576,126	(3.6)
Total Assets	137,877,704	144,911,545	(4.9)
Deferred Outflows of Resources	4,885,153	4,286,169	14.0
Liabilities:			
Current and Other Liabilities	4,507,700	4,334,982	4.0
Noncurrent Liabilities Outstanding	73,769,512	79,730,108	(7.5)
Total Liabilities	78,277,212	84,065,090	(6.9)
Deferred Inflows of Resources	4,658,542	3,318,931	40.4
Net Position:			
Net Investment in Capital Assets	67,851,564	68,220,535	(0.5)
Restricted	12,149,350	14,055,699	(13.6)
Unrestricted	(20,173,811)	(20,501,800)	(1.6)
Total Net Position	\$ 59,827,103	\$ 61,774,434	(3.2)

By far the largest portion of the District's net position reflects its investment in capital assets (e.g., land, land improvements, buildings and improvements, furniture, equipment and vehicles), less any related debt used to acquire those assets that are still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the District's net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position may be used to meet the District's ongoing obligations to citizens and creditors.

**J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

Changes in Net Position

Overall, net position decreased \$422,045 or 0.7%. Key elements of this decrease are as follows:

**Table A-2
Changes in Net Position
Years Ended June 30, 2025 and 2024**

	Governmental Activities		
	2025	2024	Change
REVENUES			
Program Revenues:			
Charges for Services	\$ 1,872,920	\$ 1,968,521	(4.9)%
Operating Grants and Contributions	9,843,479	12,220,214	(19.4)
Capital Grants and Contributions	427,595	347,623	23.0
General Revenues:			
Property Taxes	12,526,048	12,393,373	1.1
Grants and Contributions Not Restricted to Specific Programs			
State Equalization and Additional State Aid	22,917,091	24,053,635	(4.7)
County Equalization	443	1,616	(72.6)
Federal Aid Not Restricted	823,052	671,005	22.7
Investment Earnings	630,926	531,856	18.6
Other	865,985	771,163	12.3
Total Revenues	49,907,539	52,959,006	(5.8)
EXPENSES			
Instruction	24,649,667	26,319,304	(6.3)
Support Services:			
Students	5,432,242	5,584,744	(2.7)
Instructional Staff	2,438,323	2,552,911	(4.5)
General Administration	587,077	686,937	(14.5)
School Administration	1,813,760	2,094,614	(13.4)
Business and Other Support Services	2,630,572	2,797,109	(6.0)
Operation and Maintenance of Plant	6,034,460	5,284,982	14.2
Student Transportation	2,381,686	2,156,766	10.4
Operation of Noninstructional Services	2,621,996	2,682,085	(2.2)
Interest on Long-Term Debt	1,739,801	1,474,893	18.0
Costs of Issuance	-	72,500	
Total Expenses	50,329,584	51,706,845	(2.7)
CHANGE IN NET POSITION	(422,045)	1,252,161	133.7
Net Position - Beginning of Year, as Previously Presented	61,774,434	60,522,273	2.1
Error Correction	(1,525,286)	-	N/A
Net Position - Beginning of Year, as Restated	60,249,148	60,522,273	(0.5)
NET POSITION - END OF YEAR	<u>\$ 59,827,103</u>	<u>\$ 61,774,434</u>	(3.2)

Program revenues made up of charges for services, operating grants and contributions and capital grants and contributions decreased from the prior year by \$2,376,735. This decrease was mainly due to the District's closeout of the COVID-19 ESSER grant program during the current fiscal year.

**J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

General revenues made up of property taxes, equalization, interest, and other revenue decreased from the prior year by \$659,103 due to a decrease in state and additional state aid.

Expenses of the District decreased by \$1,377,261 during the fiscal year mainly due to decreased personnel costs.

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds – The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$22,408,877, a decrease of \$1,524,607 in comparison with the prior year. Of this amount \$11,037,753 constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of fund balance is restricted to indicate that is not available for new spending.

At June 30, 2025, fund balances were as follows:

**Table A-3
Fund Balances**

Fund	Balance	Increase (Decrease) From 2023-24
General Fund	\$ 11,357,474	\$ (999,893)
Special Projects	74,959	(157,612)
Food Service	2,749,806	146,667
Other Special Revenue	3,745,600	329,252
Debt Service	605,104	(34,388)
Nonmajor Governmental Funds	3,875,934	(808,633)

The General Fund decrease of \$999,893 was due to a decrease in state aid and increased operations and maintenance of plant expenses paid through M&O.

The Special Projects Fund decrease of \$157,612 was primarily due to the District's closeout of the COVID-19 ESSER grant program during the current fiscal year.

The Food Service Fund increase of \$146,667 was due to an increase in free and reduced meal claim reimbursements from the prior year.

The Other Special Revenue Fund increase of \$329,252 was due to increased intergovernmental funding and a decrease in personnel costs.

**J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

The Debt Service Fund decrease of \$34,388 was due to decreased property tax revenues during the current fiscal year from changes in tax rates.

The Nonmajor Governmental Funds decrease of \$808,633 was primarily due to a change in financial reporting entity during the current fiscal year. Food Service fund was a nonmajor governmental fund in the prior year and changed to a major fund in the current fiscal year. This caused a decrease in intergovernmental revenues reported in the nonmajor governmental funds.

GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget and the final amended budget totaled \$1,835,907. In Arizona, school districts build their original "adopted" budget based on the previous year's 100th day average daily attendance. The District is allowed to increase or decrease its budget. The District also moved budget capacity between line items due to changes in operations during the year. Actual General Fund expenditures were \$434,529 less than budget during the fiscal year due to the District continuing cost cutting measures.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

The District's investment in capital assets for its governmental activities as of June 30, 2025, amounts to \$109,511,477 (net of accumulated depreciation/amortization). This investment in capital assets includes construction in progress, land, land improvements, buildings and improvements, furniture, equipment and vehicles, and intangibles. The net decrease in the District's investment in capital assets for the current fiscal year was 3.6%.

Major capital asset events during the fiscal year included the finance purchase of energy savings equipment, fiber internet upgrades at the District Office, and various purchases of furniture, equipment, and vehicle items.

**Table A-4
Capital Assets (Net)
June 30, 2025 and 2024**

	Governmental Activities	
	2025	2024
Land	\$ 1,956,112	\$ 1,956,112
Construction in Progress	366,954	655,123
Land Improvements	2,923,405	2,725,161
Buildings and Improvements	94,193,771	97,573,917
Furniture, Equipment, and Vehicles	3,893,870	4,649,172
Intangibles: Right-to-Use Assets	6,177,365	6,016,641
Total Capital Assets, Net	<u>\$ 109,511,477</u>	<u>\$ 113,576,126</u>

Additional information on the District's capital assets can be found in Note 3.A.4. of this report.

**J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

Long-Term Debt

At the end of the current fiscal year, the District had total bonded debt outstanding of \$29,500,000. This debt is backed by the full faith and credit of the District.

**Table A-5
Outstanding Bonded Debt
June 30, 2025 and 2024**

	Governmental Activities	
	2025	2024
General Obligation Bonds	<u>\$ 29,500,000</u>	<u>\$ 32,345,000</u>

The District's bonded debt decreased by \$2,845,000 (8.8%) during the current fiscal year. This decrease was due to the scheduled bond principal payments in fiscal year 2025.

State statutes limit the amount of total bonded debt a unified school district may issue to 30% of its net full cash assessed value and Class B bonded debt (bonds authorized subsequent to December 31, 1999) to the greater of 20% of the net full cash assessed value or \$1,500 per student. The legal debt margin and Class B legal debt margin for the District are \$190,021,119 and \$116,504,737, respectively. Net bonded debt outstanding (par value of bonds outstanding less funds available in the Debt Service Fund) at June 30, 2025 is \$28,894,896.

Additional information on the District's long-term debt can be found in Notes 3.D. of this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- ◆ The high-tech manufacturing facility continues construction in the Queen Creek foreign trade zone that is expected to bring 1,900 jobs to the community and is situated in the J.O. Combs Unified School District boundaries.
- ◆ The school district continues to experience residential growth, with ongoing construction of single-family homes, multi-family apartments, and more projects slated for the coming years.
- ◆ With a reduced school-age population the District anticipates fluctuating enrollment. The District will monitor increased business and residential construction for enrollment opportunities.

All of these factors were considered in preparing the District's budget for the 2026 fiscal year.

**J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2025**

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the District's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the J.O. Combs Unified School District No. 44 District Office, Director of Business Services, 43371 N. Kenworthy Road, San Tan Valley, Arizona, 85140.

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BASIC FINANCIAL STATEMENTS

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
STATEMENT OF NET POSITION
JUNE 30, 2025

	Governmental Activities
ASSETS	
Cash and Investments	\$ 18,151,447
Cash with Paying Agent	3,494,247
Restricted Assets	2,646,974
Receivables:	
Accounts Receivable	54,241
Property Taxes	257,305
Intergovernmental	2,001,299
Leases	423,473
Prepays	319,721
Net OPEB Asset	1,017,520
Capital Assets:	
Not Being Depreciated	2,323,066
Being Depreciated and Amortized, Net	107,188,411
Total Assets	<u>137,877,704</u>
DEFERRED OUTFLOWS OF RESOURCES	
Related to OPEB	148,759
Related to Pensions	4,471,394
Debt Refunding	265,000
Total Deferred Outflows of Resources	<u>4,885,153</u>
LIABILITIES	
Accounts Payable	749,790
Accrued Wages and Benefits	52,686
Accrued Interest	860,224
Matured Debt Principal Payable	2,845,000
Long-Term Liabilities:	
Due Within One Year	4,562,680
Due in More Than One Year	41,434,980
Net Pension Liability	27,767,412
Net OPEB Liability	4,440
Total Liabilities	<u>78,277,212</u>
DEFERRED INFLOWS OF RESOURCES	
Related to OPEB	381,005
Related to Pensions	3,895,176
Related to Leases	382,361
Total Deferred Inflows of Resources	<u>4,658,542</u>
NET POSITION	
Net Investment in Capital Assets	67,851,564
Restricted:	
Instructional Improvement	488,474
Teacher Compensation Programs	2,607,227
Federal and State Instructional Programs	74,959
OPEB Benefits	1,017,520
Food Service	2,749,806
Debt Service	680,641
Capital Projects	601,339
Community Programs	1,403,138
Instructional Aides	12,398
Vocational Education Programs	2,178,894
Noninstructional Programs	334,954
Unrestricted	<u>(20,173,811)</u>
Total Net Position	<u>\$ 59,827,103</u>

See accompanying Notes to Basic Financial Statements.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2025

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenues and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
PRIMARY GOVERNMENT					
Governmental Activities:					
Instruction	\$ 24,649,667	\$ 958,854	\$ 5,735,400	\$ 427,595	\$ (17,527,818)
Support Services:					
Students	5,432,242	-	1,241,259	-	(4,190,983)
Instructional Staff	2,438,323	-	996,952	-	(1,441,371)
General Administration	587,077	-	795	-	(586,282)
School Administration	1,813,760	-	15,802	-	(1,797,958)
Business and Other Support Services	2,630,572	-	297,648	-	(2,332,924)
Operation and Maintenance of Plant	6,034,460	-	45,296	-	(5,989,164)
Student Transportation	2,381,686	-	20,981	-	(2,360,705)
Operation of Noninstructional Services	2,621,996	914,066	1,489,346	-	(218,584)
Interest on Long-Term Debt	1,739,801	-	-	-	(1,739,801)
Total Governmental Activities	<u>\$ 50,329,584</u>	<u>\$ 1,872,920</u>	<u>\$ 9,843,479</u>	<u>\$ 427,595</u>	<u>(38,185,590)</u>
GENERAL REVENUES					
Property Taxes					12,526,048
Grants and Contributions Not Restricted to Specific Programs					
State Equalization and Additional State Aid					22,917,091
County Equalization					443
Federal Aid not Restricted					823,052
Investment Earnings					630,926
Other					865,985
Total General Revenues					<u>37,763,545</u>
CHANGE IN NET POSITION					
Net Position - Beginning of Year, as Previously Reported					61,774,434
Error Correction					<u>(1,525,286)</u>
Net Position - Beginning of Year, as Restated					<u>60,249,148</u>
NET POSITION - END OF YEAR					
					<u>\$ 59,827,103</u>

See accompanying Notes to Basic Financial Statements.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2025

	General	Special Projects	Food Service
ASSETS			
Cash and Investments	\$ 7,186,657	\$ -	\$ 2,908,470
Cash with Paying Agent	-	-	-
Restricted Assets	2,646,974	-	-
Receivables:			
Accounts Receivable	53,273	-	-
Property Taxes	172,757	-	-
Intergovernmental	1,104,885	517,791	17,870
Leases	-	-	-
Prepays	319,721	-	-
Due from Other Funds	414,990	-	-
	<u>11,899,257</u>	<u>517,791</u>	<u>2,926,340</u>
Total Assets	<u>\$ 11,899,257</u>	<u>\$ 517,791</u>	<u>\$ 2,926,340</u>
LIABILITIES, DEFERRED INFLOWS OF, RESOURCES, AND FUND BALANCES			
LIABILITIES			
Accounts Payable	\$ 308,778	\$ 27,842	\$ 176,534
Accrued Wages and Benefits	52,686	-	-
Accrued Interest	-	-	-
Due to Other Funds	-	414,990	-
Matured Debt Principal Payable	-	-	-
Total Liabilities	<u>361,464</u>	<u>442,832</u>	<u>176,534</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable Revenue	180,319	-	-
Lease Related	-	-	-
Total Deferred Inflows of Resources	<u>180,319</u>	<u>-</u>	<u>-</u>
FUND BALANCES			
Nonspendable	319,721	-	-
Restricted	-	74,959	2,749,806
Unassigned	11,037,753	-	-
Total Fund Balance	<u>11,357,474</u>	<u>74,959</u>	<u>2,749,806</u>
	<u>\$ 11,899,257</u>	<u>\$ 517,791</u>	<u>\$ 2,926,340</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 11,899,257</u>	<u>\$ 517,791</u>	<u>\$ 2,926,340</u>

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
BALANCE SHEET
GOVERNMENTAL FUNDS (CONTINUED)
JUNE 30, 2025

Other Special Revenue	Debt Service	Nonmajor Governmental Funds	Total
\$ 3,500,437	\$ 596,093	\$ 3,959,790	\$ 18,151,447
-	3,494,247	-	3,494,247
-	-	-	2,646,974
968	-	-	54,241
-	84,548	-	257,305
216,061	-	144,692	2,001,299
423,473	-	-	423,473
-	-	-	319,721
-	-	-	414,990
<u>\$ 4,140,939</u>	<u>\$ 4,174,888</u>	<u>\$ 4,104,482</u>	<u>\$ 27,763,697</u>
\$ 12,978	\$ -	\$ 223,658	\$ 749,790
-	-	-	52,686
-	649,247	-	649,247
-	-	-	414,990
-	2,845,000	-	2,845,000
<u>12,978</u>	<u>3,494,247</u>	<u>223,658</u>	<u>4,711,713</u>
-	75,537	4,890	260,746
382,361	-	-	382,361
<u>382,361</u>	<u>75,537</u>	<u>4,890</u>	<u>643,107</u>
-	-	-	319,721
3,745,600	605,104	3,875,934	11,051,403
-	-	-	11,037,753
<u>3,745,600</u>	<u>605,104</u>	<u>3,875,934</u>	<u>22,408,877</u>
<u>\$ 4,140,939</u>	<u>\$ 4,174,888</u>	<u>\$ 4,104,482</u>	<u>\$ 27,763,697</u>

See accompanying Notes to Basic Financial Statements.

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**J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL
FUNDS TO THE STATEMENT OF NET POSITION
JUNE 30, 2025**

Total Fund Balances for Governmental Funds	\$ 22,408,877
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Amounts reported for governmental activities in the statement of net position are different because:

Property taxes and grant revenues not collected within 60 days subsequent to fiscal year-end are unavailable in the governmental funds.	260,746
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Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.

Governmental Capital Assets	163,570,148
Less: Accumulated Depreciation/Amortization	(54,058,671)
Capital Assets Used in Governmental Activities	109,511,477

Net OPEB assets are not current resources and therefore are not reported in the governmental funds.	1,017,520
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Deferred outflows and inflows of resources related to pensions and OPEB are applicable to future periods and, therefore, are not reported in the funds.

Deferred Outflows of Resources Related to Pensions and OPEB	4,620,153
Deferred Inflows of Resources Related to Pensions and OPEB	(4,276,181)

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.

General Obligation Bonds	(29,500,000)
Premium on Bonds	(1,640,715)
Deferred Amount on Refunding	265,000
Financed Purchase Agreement	(13,311,774)
Leases Payable	(119,398)
Accrued Interest	(210,977)
Net Pension Liability	(27,767,412)
Net OPEB Liability	(4,440)
Compensated Absences	(1,425,773)

Total Net Position of Governmental Activities	\$ 59,827,103
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J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2025

	General	Special Projects	Formerly Major Fund Classroom Sites	Formerly Non- Major Fund Food Service
REVENUES				
Property Taxes	\$ 8,434,735	\$ -	\$ -	\$ -
Intergovernmental	23,758,225	3,369,879	-	1,477,389
Tuition	-	-	-	-
Food Service Sales	-	-	-	568,296
Auxiliary Operations	345,770	-	-	-
Contributions and Donations	186,547	-	-	-
Investment Earnings	312,607	3,197	-	79,292
Other	105,275	5,794	-	123
Total Revenues	33,143,159	3,378,870	-	2,125,100
EXPENDITURES				
Current:				
Instruction	14,967,385	1,402,739	-	-
Support Services:				
Students	4,345,575	892,909	-	-
Instructional Staff	1,132,710	750,514	-	-
General Administration	623,702	814	-	-
School Administration	1,900,171	16,183	-	-
Business and Other Support Services	2,270,029	307,149	-	3,050
Operations and Maintenance of Plant	5,134,183	49,797	-	4,459
Student Transportation	2,250,515	21,486	-	-
Operation of Noninstructional Services	97,900	9,447	-	1,970,924
Debt Service:				
Principal Retirement	647,071	-	-	-
Interest on Long-Term Debt	491,451	-	-	-
Capital Outlay:				
Facilities Acquisition	367,804	-	-	-
Total Expenditures	34,228,496	3,451,038	-	1,978,433
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,085,337)	(72,168)	-	146,667
OTHER FINANCING SOURCES (USES)				
Transfers In	85,444	-	-	-
Transfers Out	-	(85,444)	-	-
Total Other Financing Sources (Uses)	85,444	(85,444)	-	-
NET CHANGE IN FUND BALANCES	(999,893)	(157,612)	-	146,667
Fund Balances - Beginning of Year, as Previously Reported	12,357,367	1,757,857	2,979,172	-
Error Correction	-	(1,525,286)	-	-
Change Within Financial Reporting Entity (Nonmajor to Major Fund)	-	-	-	2,603,139
Change Within Financial Reporting Entity (Major to Nonmajor Fund)	-	-	(2,979,172)	-
Fund Balances - Beginning of Year, as Adjusted or Restated	12,357,367	232,571	-	2,603,139
FUND BALANCES - END OF YEAR	<u>\$ 11,357,474</u>	<u>\$ 74,959</u>	<u>\$ -</u>	<u>\$ 2,749,806</u>

See accompanying Notes to Basic Financial Statements.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCES
GOVERNMENTAL FUNDS (CONTINUED)
YEAR ENDED JUNE 30, 2025

Other Special Revenue	Debt Service	Nonmajor Governmental Funds	Totals
\$ -	\$ 4,041,062	\$ -	\$ 12,475,797
646,721	-	4,367,579	33,619,793
958,854	-	-	958,854
-	-	-	568,296
-	-	-	345,770
148,904	-	173,690	509,141
39,183	68,719	127,784	630,782
578,829	-	-	690,021
<u>2,372,491</u>	<u>4,109,781</u>	<u>4,669,053</u>	<u>49,798,454</u>
792,476	-	3,916,964	21,079,564
32,218	-	418,124	5,688,826
242,903	-	302,143	2,428,270
-	-	-	624,516
6,209	-	-	1,922,563
68,580	-	-	2,648,808
108,068	-	360,985	5,657,492
36,213	-	-	2,308,214
756,572	-	941	2,835,784
-	2,845,000	-	3,492,071
-	1,299,169	-	1,790,620
-	-	478,529	846,333
<u>2,043,239</u>	<u>4,144,169</u>	<u>5,477,686</u>	<u>51,323,061</u>
329,252	(34,388)	(808,633)	(1,524,607)
-	-	-	85,444
-	-	-	(85,444)
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
329,252	(34,388)	(808,633)	(1,524,607)
3,416,348	639,492	4,308,534	22,479,598
-	-	-	(1,525,286)
-	-	(2,603,139)	-
-	-	2,979,172	-
<u>3,416,348</u>	<u>639,492</u>	<u>4,684,567</u>	<u>23,933,484</u>
<u>\$ 3,745,600</u>	<u>\$ 605,104</u>	<u>\$ 3,875,934</u>	<u>\$ 22,408,877</u>

See accompanying Notes to Basic Financial Statements.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2025

Net Change in Fund Balances-Total Governmental Funds \$ (1,524,607)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense.

Expenditures for Capital Assets	852,585
Less Current Year Depreciation/Amortization	(4,917,234)
Excess Depreciation/Amortization over Capital Expenditures	(4,064,649)

Some revenues reported in the governmental funds that did not provide current financial resources in prior years have been recognized previously in the statement of activities and, therefore, are not reported as revenues in the statement of activities.

Property Taxes and Intergovernmental Revenues	113,278
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Governmental funds report District pension and OPEB contributions as expenditures when made. However, in the Statement of Activities, pension and OPEB expense is the cost of benefits earned, adjusted for member contributions, the recognition of changes in deferred outflows and inflows of resources related to pension and OPEB, and the investment experience.

Pension Contributions	2,921,443
Pension Expense	(1,157,477)
OPEB Contributions	36,156
OPEB Expense	171,857

The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. The issuance of long-term debt increases long-term liabilities on the statement of net position and the repayment of principal on long-term debt reduces long-term debt on the statement of net position. Also, governmental funds report the effect of premiums, discounts, and similar items when the debt is first issued, whereas these items are amortized over the term of the long-term debt in the statement of activities.

Principal Payments on Bonds	2,845,000
Amortization of Deferred Amount on Refunding	(88,332)
Financed Purchase Agreement Payments	601,388
Lease Payments	44,539
Interest Accrual	(152,788)
Amortization of Premium on Bonds	291,939

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Net change in Compensated Absences	(459,792)
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Change in Net Position of Governmental Activities	\$ (422,045)
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NOTES TO BASIC FINANCIAL STATEMENTS

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J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the J.O. Combs Unified School District No. 44 (District) have been prepared in conformity with accounting principles generally accepted in the United States of America applicable to governmental units adopted by the Governmental Accounting Standards Board (GASB). A summary of the District's more significant accounting policies follows.

GASB Statement No. 101, *Compensated Absences* establishes standards of accounting and financial reporting for (a) compensated absences and (b) associated salary-related payments, including certain defined contribution pensions and defined contribution other postemployment benefits (OPEB). The requirements of this Statement are effective for fiscal years beginning after December 15, 2023. The District implemented this standard in fiscal year 2025 and there was not a material impact to their financial statements.

GASB Statement No. 102, *Certain Risk Disclosures* establishes financial reporting requirements for risks related to vulnerabilities due to certain concentrations or constraints. The requirements of this Statement are effective for fiscal years beginning after June 15, 2024. The District will implement this standard in fiscal year 2025.

GASB Statement No. 103, *Financial Reporting Model Improvements* establishes standards to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This Statement also addresses certain application issues. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025. The District will implement this standard in fiscal year 2026.

GASB Statement No. 104, *Disclosure of Certain Capital Assets* establishes standards to provide detailed information about capital assets in notes to financial statements. Statement No. 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments, requires certain information regarding capital assets to be presented by major class. The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025. The District will implement this standard in fiscal year 2026.

A. Reporting Entity

The District is a special purpose government that is governed by a separately elected governing body. It is legally separate from and fiscally independent of other state and local governments. Furthermore, there are no component units combined with the District for financial statement presentation purposes, and it is not included in any other governmental reporting entity. Consequently, the District's financial statements present only the funds of those organizational entities for which its elected governing board is financially accountable.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Government-Wide and Fund Financial Statements

The government wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. The effect of interfund activity has been removed from these statements. *Governmental activities*, which are normally supported by taxes and intergovernmental revenues are reported separately from *business type activities*, which rely to a significant extent on fees and charges for support. The District had no business type activities during the fiscal year.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, with the exception of reimbursement grants which are considered available as collectible within 180 days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting, except expenditures related to compensated absences and claims and judgments, which are recorded only when payment is due.

Property taxes, intergovernmental grants and aid, tuition, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

The District reports the following major governmental funds:

Major Governmental Funds

General Fund

The General Fund is the District's primary operating fund. It accounts for all resources used to finance District maintenance and operation except those required to be accounted for in other funds. For budget purposes, it is described as the Maintenance and Operation Fund by Arizona Revised Statutes (A.R.S.) and is budgeted within four subsections titled regular education programs, special education programs, pupil transportation and K-3 reading program.

Special Projects Fund

The Special Projects Fund is a special revenue fund which accounts for the revenues and expenditures of state and federally funded educational grants.

Food Service Fund

The Food Service Fund is a special revenue fund which accounts for the financial operations of preparing and serving regular and incidental meals and snacks in connection with school functions. This is funded primarily through federal grants and charges for meals served.

Other Special Revenue Fund

The Other Special Revenue Fund is a special revenue fund which accounts for the revenues and expenditures of the following activities or objectives: civic center, community school, extracurricular fee tax credit, fingerprinting, and textbooks.

Debt Service Fund

The Debt Service Fund accounts for resources accumulated and used for the payment of long-term debt principal, interest and related costs.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund services provided and used are not eliminated in the process of consolidation.

Amounts reported as program revenues include 1) charges for services, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use for governmental activities, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity

1. Deposits and Investments

A.R.S. requires the District to deposit certain cash with the County Treasurer. That cash is pooled for investment purposes, except for cash in the Bond Building Fund and Debt Service Fund, which is invested separately. As required by statute, interest earned by the Bond Building Fund and Debt Service Fund is recorded in the Debt Service Fund.

A.R.S. authorize the District to invest public monies in the State and County Treasurer's investment pools; U.S. Treasury obligations; specified state and local government bonds; and interest-earning investment contracts such as savings accounts, certificates of deposit, and repurchase agreements in eligible depositories.

Statute authorizes the District to deposit monies of Auxiliary Operations and Student Activities in bank accounts. Monies in these funds may also be invested. In addition, statute authorizes the District to maintain various bank accounts such as clearing accounts to temporarily deposit receipts before they are transmitted to the County Treasurer; revolving accounts to pay minor disbursements; and withholdings accounts for taxes, employee insurance programs, and federal savings bonds. Some of these bank accounts may be interest bearing.

Statute does not include any requirements for credit risk, concentration of credit risk, interest rate risk, or foreign currency risk. Statute requires collateral for deposits of Bond Building and Debt Service Funds monies in interest bearing savings accounts and certificates of deposit at 101% of all deposits not covered by federal depository insurance.

The State Board of Deposit provides oversight for the State Treasurer's pools, and the Local Government Investment Pool Advisory Committee provides consultation and advice to the Treasurer. The fair value of a participant's position in the pool approximates the value of that participant's pool shares. No comparable oversight is provided for the County Treasurer's investment pool, and that pool's structure does not provide for shares.

2. Receivables

Pinal County levies real property taxes on or before the third Monday in August that become due and payable in two equal installments. The first installment is due on the first day of October and becomes delinquent after the first business day of November. The second installment is due on the first day of March of the next year and becomes delinquent after the first business day of May. However, a lien against real and personal property assessed attaches on the first day of January preceding assessment and levy thereof.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity

3. Short-Term Interfund Receivables/Payables

During the course of operations, individual funds within the District's pooled cash accounts may borrow money from the other funds within the pool on a short-term basis. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet of the fund financial statements and are eliminated in the preparation of the government-wide financial statements.

4. Inventories and Prepaids

Inventories are recorded as expenditures at the time of purchase, and because the amounts on hand at June 30, 2025, were immaterial, they are not included in the balance sheet.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements using the consumption method.

5. Restricted Assets

Proceeds from the District's bonds are classified as restricted assets on the statement of net position because their use is limited by the applicable bond covenant.

6. Leases

As the lessor, the District recognizes lease receivables with an initial, individual value of \$5,000 or more. If there is no stated interest rate in the lease contract (or if the stated rate is not the rate the District charges the lessee) and the implicit rate cannot be determined, the District uses its own estimated incremental borrowing rate as the discount rate to measure lease receivables. The District's estimated incremental borrowing rate is based on the District's risk-free rate.

7. Capital Assets

Capital assets, which include land, construction in progress, land improvements, buildings and improvements, furniture, equipment and vehicles are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year.

Capital assets purchased or acquired are carried at historical cost or estimated historical cost. Contributed assets are recorded at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (Continued)

7. Capital Assets (Continued)

Depreciation/amortization on all assets is provided on a straight-line basis over the following estimated useful lives:

Land Improvements	10 to 20 Years
Buildings and Improvements	10 to 50 Years
Furniture, Equipment and Vehicles	5 to 20 Years
Intangibles:	
Right-to-Use Assets:	
Land	75 Years
Equipment	5 Years

8. Deferred Outflows of Resources

The deferred outflows of resources reported in the government-wide financial statements, represent the reacquisition costs related to the refunding of bonded debt. The reacquisition costs are amortized and expensed over the lesser of the maturity of the refunded bonds or the refunding bonds. Reported amounts are also related to the requirements of accounting and financial reporting for pensions and other postemployment benefits. Deferred outflows of resources represent a consumption of net assets that applies to future periods.

9. Compensated Absences

The District recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled during or upon separation from employment. The liability for compensated absences is reported as incurred in the government-wide financial statements. The liability includes salary-related benefits, where applicable.

10. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are amortized over the term of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (Continued)

11. Deferred Inflows of Resources

The District recognizes the acquisition of net assets that is applicable to a future reporting period as deferred inflows of resources. Reported amounts are related to the requirements of accounting and financial reporting for leases, pensions and OPEB and in connection with receivables for revenues that are not considered to be measurable and available to liquidate liabilities of the current period.

12. Net Position

In the government-wide financial statements, net position is reported in three categories: net investment in capital assets; restricted net position; and unrestricted net position. Net investment in capital assets is separately reported because capital assets make up a significant portion of total net position. Restricted net position account for the portion of net position restricted by parties outside the District. Unrestricted net position is the remaining net position not included in the previous two categories.

13. Fund Balance

Fund balances of the governmental funds are reported separately within classifications based on a hierarchy of the constraints placed on the use of those resources. The classifications are based on the relative strength of the constraints that control how the specific amounts can be spent. The classifications are nonspendable, restricted, committed, assigned, and unassigned fund balance classifications.

The nonspendable fund balance classification includes amounts that cannot be spent because they are either not in spendable form such as inventories, or are legally or contractually required to be maintained intact.

Restricted fund balances are those that have externally imposed restrictions on their usage by creditors (such as through debt covenants), grantors, contributors, or laws and regulations.

The committed fund balances are self-imposed limitations approved by the District's governing board, which is the highest level of decision-making authority within the District. Only the District governing board can remove or change the constraints placed on committed fund balances through formal board action.

Assigned fund balances are resources constrained by the District's intent to be used for specific purposes, but are neither restricted nor committed. The governing board has authorized the Director of Business Services to make assignments of resources for a specific purpose.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Equity (Continued)

13. Fund Balance (Continued)

The unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not reported in the other classifications. Also, deficits in fund balances of the other governmental funds are reported as unassigned.

When an expenditure is incurred that can be paid from either restricted or unrestricted fund balances, it is the District's policy to use restricted fund balance first. For the disbursement of unrestricted fund balances, it is the District's policy to use committed amounts first, followed by assigned amounts, and lastly unassigned amounts.

NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. Budgetary Information

The District adopts an annual operating budget for expenditures for all governmental fund types on essentially the same modified accrual basis of accounting used to record actual expenditures. (See Notes to the Required Supplementary Information for exceptions) The governing board presents a proposed budget to the Superintendent of Public Instruction and County School Superintendent on or by July 5. The governing board legally adopts the final budget by July 15, after a public hearing has been held. Once adopted the budget can be increased or decreased only for specific reasons set forth in the A.R.S. All appropriations lapse at year-end.

Budgetary control over expenditures is exercised at the fund level. However, the General Fund is budgeted within three subsections (see preceding description of General Fund), any of which may be overexpended with the prior approval of the governing board at a public meeting, providing the expenditures for all subsections do not exceed the General Fund's total budget.

A budget of revenue from all sources for the fiscal year is not prepared by the District.

No supplementary budgetary appropriations were necessary during the year.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 3 DETAILED NOTES ON ALL FUNDS

A. Assets

1. Deposits and Investments

Deposits and investments at June 30, 2025 consist of the following:

Deposits:	
Cash in Bank	\$ 471,977
Cash with Paying Agent	3,494,247
Investments:	
Cash on Deposit with County Treasurer	17,679,470
Total Cash and Investments	<u>\$ 21,645,694</u>

Deposits

Custodial Credit Risk – This is the risk that, in the event of a failure by a counterparty, the District will not be able to recover its deposits or collateralized securities that are in the possession of an outside party. The District does not have a formal policy regarding custodial credit risk. However, at June 30, 2025, the District's bank balance was \$526,221. Of the bank balance, \$500,000 was covered by federal depository insurance and the remaining \$26,221 was insured by the statewide pooled collateral program.

Investments

At June 30, 2025, the District's investments were reported at amortized cost. The District's investments consisted of cash on deposit with the County Treasurer. The District's fair value of the position in the County Treasurer's investment pool is the same as the value of the pool shares.

Interest Rate Risk – The District does not have a formal investment policy regarding interest rate risk, however, the District manages its exposure to declines in fair value by limiting the average maturity of its investment portfolio to one year or less.

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the counterparty's failure, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District does not have an investment policy with respect to custodial credit risk. The District's investment in the County Treasurer's investment pools represents a proportionate interest in those pools' portfolios; however, the District's portion is not identified with a specific investment and is not subject to custodial credit risk.

Credit Risk – The District does not have a formal investment policy regarding credit risk. However, the District is prohibited by state law from investing in investments other than State and County Treasurer's investment pools, U.S. Treasury obligations, specified state and local government bonds and interest-earning investment contracts such as savings accounts, certificates of deposit, and repurchase agreements. The District's investment in the County Treasurer's investment pool did not receive a credit quality rating from a national rating agency.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Assets (Continued)

1. Deposits and Investments (Continued)

Investments (Continued)

Concentration of Credit Risk – The District does not have an investment policy with respect to concentration credit risk.

2. Receivables

Property taxes are recognized as revenues in the fiscal year they are levied in the government-wide financial statements and represent a reconciling item between the government-wide and fund financial statements. In the fund financial statements, property taxes are recognized as revenues in the fiscal year they are levied and collected or if they are collected within 60 days subsequent to fiscal year-end. Property taxes not collected within 60 days subsequent to fiscal year-end or collected in advance of the fiscal year for which they are levied are reported as unavailable revenues.

Governmental funds report unavailable revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also report unearned revenue in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unavailable revenue reported in the governmental funds were as follows:

	<u>Unavailable</u>
Delinquent Property Taxes Receivable:	
General Fund	\$ 122,182
Debt Service Fund	75,537
Deferred State Equalization:	
General Fund	58,137
Unearned Capital Grants:	
Building Renewal	4,890
Total	<u><u>\$ 260,746</u></u>

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Assets (Continued)

3. Capital Assets

Capital asset activity for the year ended June 30, 2025 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital Assets, Not Being Depreciated:				
Land	\$ 1,956,112	\$ -	\$ -	\$ 1,956,112
Construction in Progress	655,123	82,015	(370,184)	366,954
Total Capital Assets, Not Being Depreciated	2,611,235	82,015	(370,184)	2,323,066
Capital Assets, Being Depreciated/Amortized:				
Site Improvements	4,875,860	432,134	-	5,307,994
Buildings and Improvements	136,253,320	97,840	-	136,351,160
Furniture, Equipment, and Vehicles	12,583,169	153,269	-	12,736,438
Intangibles:				
Right-to-Use Lease Assets:				
Land	6,158,896	-	-	6,158,896
Equipment	235,083	-	-	235,083
Subscription-Based IT Arrangements	-	457,511	-	457,511
Total Capital Assets, Being Depreciated/ Amortized	160,106,328	1,140,754	-	161,247,082
Accumulated Depreciation/Amortization for:				
Site Improvements	(2,150,699)	(233,890)	-	(2,384,589)
Buildings and Improvements	(38,679,403)	(3,477,986)	-	(42,157,389)
Furniture, Equipment, and Vehicles	(7,933,997)	(908,571)	-	(8,842,568)
Intangibles:				
Right-to-Use Lease Assets:				
Land	(302,895)	(100,965)	-	(403,860)
Equipment	(74,443)	(47,017)	-	(121,460)
Subscription-Based IT Arrangements	-	(148,805)	-	(148,805)
Total Accumulated Depreciation/ Amortization	(49,141,437)	(4,917,234)	-	(54,058,671)
Total Capital Assets, Being Depreciated/ Amortized, Net	110,964,891	(3,776,480)	-	107,188,411
Governmental Activities Capital Assets, Net	\$ 113,576,126	\$ (3,694,465)	\$ (370,184)	\$ 109,511,477

The intangibles include a land lease from the Arizona State Land Department for a school site under the provisions of a long-term agreement. They also include several subscription-based information technology arrangements for curriculum. The entire terms of the agreements were prepaid.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Assets (Continued)

3. Capital Assets (Continued)

Depreciation/amortization expense was charged to functions/programs as follows:

Governmental Activities:	
Instruction	\$ 3,134,410
Support Services:	
Students	21,921
Instructional Staff	135,676
General Administration	45
School Administration	883
Business and Other Support Services	79,774
Operations and Maintenance of Plant	1,371,590
Student Transportation	149,295
Operation of Noninstructional Services	23,640
Total Governmental Activities	<u>\$ 4,917,234</u>

The District had major contractual commitments related to various capital projects at June 30, 2025, for construction of roofing replacements, A/C replacements and energy savings equipment. At June 30, 2025, the District's commitments with the contractors were as follows:

Project	Governmental Activities	
	Spent-to-Date	Remaining Commitment
Simonton Elementary Roofing Project	\$ 114,168	\$ 2,016,432
Harmon Elementary Roofing Project	114,168	2,016,432
Field Turf Replacement	61,950	-
Ranch Elementary A/C Replacement	20,065	-
Energy Savings	56,603	2,719,474
Totals	<u>\$ 366,954</u>	<u>\$ 6,752,338</u>

B. Interfund Receivables, Payables, and Transfers

As of June 30, 2025, interfund receivables and payables were as follows:

Due To	Due From
	Special Projects Fund
General Fund	<u>\$ 414,990</u>

The above interfund receivables and payables are recorded to eliminate deficit cash balances for cash received immediately following the fiscal year-end and for indirect cost transfers made immediately following year-end.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

B. Interfund Receivables, Payables, and Transfers (Continued)

Interfund transfers for the year ended June 30, 2025 consisted of the following:

Transfers To	Transfers From Special Projects Fund
General Fund	\$ 85,444

Transfers were made to record indirect costs transferred to the indirect cost pool on various federal grants.

C. Leases Receivable

The District, acting as a lessor, leases land under long-term, noncancelable lease agreements. The leases expire at various dates through June 30, 2049 and provide for renewal options up to 25 years. During the year ended June 30, 2025, the District recognized \$38,652 and \$8,908 in lease revenue and interest revenue, respectively, pursuant to these contracts.

The leases have annual installments totaling \$24,393 plus interest at a rate of 2.35% to 3.5%.

D. Long-Term Obligations

The District has long-term bonds payable issued to provide funds for the acquisition and construction of major capital facilities. The District also has outstanding compensated absences which are paid by the applicable fund where each employee is regularly paid, primarily the General Fund.

General obligation bonds currently outstanding are as follows:

Purpose	Interest Rates (%)	Maturity Dates	Original Issue Amounts	Amount Outstanding
Refunding Bonds, Series 2015	2.000-4.000%	07/01/16-28	\$ 14,035,000	\$ 3,275,000
School Improvement Bonds, Project of 2016, Series A (2017)	3.000-4.000%	07/01/18-36	7,380,000	5,755,000
School Improvement Bonds, Project of 2016, Series B (2018)	2.625-5.000%	07/01/19-37	14,070,000	11,735,000
School Improvement Bonds, Project of 2016, Series C (2019)	2.000-5.000%	07/01/20-38	12,935,000	8,735,000
Total General Obligation Bonds Payable			<u>\$ 48,420,000</u>	<u>\$ 29,500,000</u>

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Long-Term Obligations (Continued)

Changes in long-term obligations for the year ended June 30, 2025 are as follows:

	July 01, 2024	Additions	Retirements	June 30, 2025	Due within One Year
Governmental Activities:					
Bonds Payable:					
General Obligation Bonds	\$ 32,345,000	\$ -	\$ (2,845,000)	\$ 29,500,000	\$ 2,990,000
Premium on Bonds	1,932,654	-	(291,939)	1,640,715	-
Total Bonds Payable	34,277,654	-	(3,136,939)	31,140,715	2,990,000
Other Liabilities:					
Financed Purchase Agreements	13,913,162	-	(601,388)	13,311,774	712,460
Leases Payable	165,081	-	(45,683)	119,398	46,854
Compensated Absences	965,981	459,792	-	1,425,773	813,366
Net OPEB Liability	24,331	-	(19,891)	4,440	-
Net Pension Liability	30,383,899	-	(2,616,487)	27,767,412	-
Total Other Liabilities	45,452,454	459,792	(3,283,449)	42,628,797	1,572,680
Governmental Activities Long-Term Debt	\$ 79,730,108	\$ 459,792	\$ (6,420,388)	\$ 73,769,512	\$ 4,562,680

The following table summarizes the District's debt service requirements on long-term bonds to maturity at June 30, 2025.

<u>Year Ending June 30.</u>	<u>Governmental Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2026	\$ 2,990,000	\$ 1,189,144
2027	3,165,000	1,072,994
2028	2,150,000	952,488
2029	1,970,000	863,488
2030	2,040,000	786,813
2031-2035	11,710,000	2,538,663
2036	2,640,000	214,813
2037	1,985,000	109,213
2038	850,000	31,875
Total	\$ 29,500,000	\$ 7,759,489

In prior years, the District defeased certain general obligation debt by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the District's financial statements. At June 30, 2025, the amount of defeased debt outstanding but removed from the District's financial statements was \$-0-.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Long-Term Obligations (Continued)

Financed purchase agreements – The District has acquired energy conservation equipment under a contract agreement at a total purchase price of \$17,550,908. The following schedule details debt service requirements to maturity for the District's financed purchases at June 30, 2025:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 712,460	\$ 425,972
2027	772,767	396,575
2028	836,448	374,281
2029	903,668	349,978
2030	974,605	323,544
2031-2035	6,080,755	1,137,382
2036-2040	2,321,414	339,642
2041-2044	709,656	86,604
Total	<u>\$ 13,311,774</u>	<u>\$ 3,433,979</u>

E. Leases

The District has obtained the right-to-use wide area network equipment under the provisions of a lease agreement.

The total amount of lease assets and the related accumulated amortization are as follows:

Right-to-Use Assets:	
Equipment	\$ 235,083
Less: Accumulated Amortization	(121,460)
Total	<u>\$ 113,623</u>

The following schedule details minimum lease payments for the District's leases payable at June 30, 2025:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>
2026	\$ 46,854	\$ 2,382
2027	48,056	1,180
2028	24,488	129
Total	<u>\$ 119,398</u>	<u>\$ 3,691</u>

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Fund Balance Classification

The fund balance classifications of the governmental funds as of June 30, 2025, were as follows:

	General Fund	Special Projects Fund	Food Service Fund	Other Special Revenue Fund	Debt Service Fund	Nonmajor Governmental Funds	Totals
Nonspendable:							
Prepaid Items	\$ 319,721	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 319,721
Restricted:							
Instructional Improvement Programs	-	-	-	-	-	488,474	488,474
Teacher Compensation Programs	-	-	-	-	-	2,607,227	2,607,227
Federal and State Instructional Programs	-	74,959	-	-	-	-	74,959
Food Services	-	-	2,749,806	-	-	-	2,749,806
Community Programs	-	-	-	1,403,138	-	-	1,403,138
Instructional Aids	-	-	-	12,398	-	-	12,398
Vocational Education Programs	-	-	-	2,178,894	-	-	2,178,894
Noninstructional Programs	-	-	-	151,170	-	183,784	334,954
Capital Projects	-	-	-	-	-	596,449	596,449
Debt Service	-	-	-	-	605,104	-	605,104
Total Restricted	-	74,959	2,749,806	3,745,600	605,104	3,875,934	11,051,403
Unassigned:	11,037,753	-	-	-	-	-	11,037,753
Total Fund Balance	<u>\$ 11,037,753</u>	<u>\$ 74,959</u>	<u>\$ 2,749,806</u>	<u>\$ 3,745,600</u>	<u>\$ 605,104</u>	<u>\$ 3,875,934</u>	<u>\$ 22,408,877</u>

G. Correction of an Error in Previously Issued Financial Statements

During fiscal year 2025, J.O. Combs Unified School District No. 44 determined that intergovernmental grant revenues were recognized in the prior fiscal year 2024 that were not considered earned with the resources available until fiscal year 2025. Therefore, in the special projects major governmental fund the prior year revenues and fund balance were overstated by \$1,525,286. In the governmental activities prior year revenues and net position were overstated by \$1,525,286. Additionally, J.O. Combs Unified School District No. 44 had changes in fund presentation within the financial reporting entity for funds that no longer met the criteria to be reported as a major fund (Classroom Sites), and for funds that previously did not meet the criteria to be reported as a major fund but were reported as a major fund in the current year (Food Service).

The effects of correcting the error and for changes to or within the financial reporting entity are shown in the table below.

	June 30, 2024, As Previously Reported	Change to or Within the Financial Reporting Entity	Error Correction	June 30, 2024, As Adjusted or Restated
Government-Wide:				
Governmental Activities	<u>\$ 61,774,434</u>	<u>\$ -</u>	<u>\$ (1,525,286)</u>	<u>\$ 60,249,148</u>
Governmental Funds:				
Special Projects	\$ 1,757,857	\$ -	\$ (1,525,286)	\$ 232,571
Classroom Sites	2,979,172	(2,979,172)	-	-
Food Service	-	2,603,139	-	2,603,139
Nonmajor Funds	4,308,534	376,033	-	4,684,567
Total Governmental Funds	<u>\$ 9,045,563</u>	<u>\$ -</u>	<u>\$ (1,525,286)</u>	<u>\$ 7,520,277</u>

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 4 OTHER INFORMATION

A. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District's insurance protection is provided by the Arizona School Risk Retention Trust, of which the District is a participating member. The limit for basic coverage is \$10 million per occurrence on a claims made basis. Excess coverage is for an additional \$10 million per occurrence on a follow form, claims made basis.

The Arizona School Risk Retention Trust is structured such that member premiums are based on an actuarial review that will provide adequate reserves to allow the pool to meet its expected financial obligations. The pool has the authority to assess its members' additional premiums should reserves and annual premiums be insufficient to meet the pool's obligations.

The District is also insured by a commercial insurance carrier for potential worker related accidents. There have been no significant reductions in coverage from the prior year and settled claims for each of the past three fiscal years have not exceeded the insurance coverage amounts.

B. Retirement Plans

Cost Sharing Employer Pension Plans

The District contributes to the Arizona State Retirement System (ASRS). The plan is a component unit of the state of Arizona.

At June 30, 2025, the District reported the following amounts related to the pension plan to which it contributes:

Statement of Net Position and Statement of Activities	Governmental Activities
Net Pension Liability	\$ 27,767,412
Deferred Outflows of Resources	4,471,394
Deferred Inflows of Resources	3,895,176
Pension Expense	1,079,487

The District had no accrued payroll and benefits for outstanding pension contribution amounts payable for the year ended June 30, 2025. Also, the District reported \$2,921,443 of pension expenditures in the governmental funds related to all pension plans to which it contributes.

Disclosures related to the OPEB plans (health benefit supplement and long-term disability) for ASRS are not included as the assets, liabilities, deferred inflows of resources, deferred outflows of resources, and OPEB expense are not significant to the District's financial statements.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 4 OTHER INFORMATION (CONTINUED)

B. Retirement Plans (Continued)

Arizona State Retirement System

Plan Description – District employees participate in the Arizona State Retirement System (ASRS). The ASRS administers a cost-sharing, multiple-employer defined benefit pension plan; a cost-sharing, multiple-employer defined benefit health insurance premium benefit (OPEB); and a cost-sharing, multiple-employer defined benefit long-term disability (OPEB). The Arizona State Retirement System Board governs the ASRS according to the provisions of A.R.S. Title 38, Chapter 5, Articles 2, and 2.1. The ASRS issues a publicly available financial report that includes its financial statements and required supplementary information. The report is available on its website at www.azasrs.gov.

Benefits Provided – The ASRS provides retirement, health insurance premium supplement, long-term disability, and survivor benefits. State statute establishes benefit terms. Retirement benefits are calculated on the basis of age, average monthly compensation, and service credit as follows:

	Retirement Initial Membership Date:	
	Before July 1, 2011	On or After July 1, 2011
Years of Service and Age Required to Receive Benefits	Sum of years and age equals 80 10 years, age 62 5 years, age 50* any years, age 65	30 years, age 55 25 years, age 60 10 years, age 62 5 years, age 50* any years, age 65
Final Average Salary is Based On	Highest 36 consecutive months of last 120 months	Highest 60 consecutive months of last 120 months
Benefit Percentage: Per Year of Service	2.1% to 2.3%	2.1% to 2.3%

* With actuarially reduced benefits

Retirement benefits for members who joined the ASRS prior to September 13, 2013, are subject to automatic cost-of-living adjustments based on excess investment earnings. Members with a membership date on or after September 13, 2013, are not eligible for cost-of-living adjustments. Survivor benefits are payable upon a member's death. For retired members, the survivor benefit is determined by the retirement benefit option chosen. For all other members, the beneficiary is entitled to the member's account balance that includes the member's contributions and employer's contributions, plus interest earned.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 4 OTHER INFORMATION (CONTINUED)

B. Retirement Plans (Continued)

Arizona State Retirement System (Continued)

Contributions – In accordance with state statutes, annual actuarial valuations determine active member and employer contribution requirements. The combined active member and employer contribution rates are expected to finance the costs of benefits employees earn during the year, with an additional amount to finance any unfunded accrued liability. For the year ended June 30, 2025, active ASRS members were required by statute to contribute at the actuarially determined rate of 12.27% (12.12% for retirement and 0.15% for long-term disability) of the members' annual covered payroll, and the District was required by statute to contribute at the actuarially determined rate of 12.27% (12.05% for retirement, 0.07% for the health insurance premium benefit, and 0.15% for long-term disability) of the active members' annual covered payroll. In addition, the District was required by statute to contribute at the actuarially determined rate of 10.19% (10.4% for retirement and 0.05% for long-term disability) of annual covered payroll of retired members who worked for the District in positions that would typically be filled by an employee who contributes to the ASRS. The District's contributions to the pension plan for the year ended June 30, 2025 were \$2,921,443.

During the fiscal year ended June 30, 2025, the District paid ASRS pension and OPEB contributions as follows: 72% from General Fund, 18% from other major funds, and 10% from nonmajor funds.

Pension Liability – At June 30, 2025, the District reported a liability of \$27,767,412 for its proportionate share of the ASRS' net pension liability. The total liability used to calculate the net pension liability was determined using update procedures to roll forward the total liability from an actuarial valuation as of June 30, 2023, to the measurement date of June 30, 2024.

The District's proportion of the net pension liability was based on the District's actual contributions to the plan relative to the total of all participating employers' contributions for the year ended June 30, 2024. The District's proportion measured as of June 30, 2024, was 0.17353%, which was a decrease of 0.01424 from its proportion measured as of June 30, 2023.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 4 OTHER INFORMATION (CONTINUED)

B. Retirement Plans (Continued)

Arizona State Retirement System (Continued)

Pension Expense and Deferred Outflows/Inflows of Resources – For the year ended June 30, 2025, the District recognized pension expense for ASRS of \$1,159,058. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 1,549,951	\$ -
Changes of Assumptions or Other Inputs	-	-
Net Difference between Projected and Actual Earnings on Pension Plan Investments	-	1,773,253
Changes in Proportion and Differences between District Contributions and Proportionate Share of Contributions	-	2,121,923
Contributions Subsequent to the Measurement Date	2,921,443	-
Total	<u>\$ 4,471,394</u>	<u>\$ 3,895,176</u>

The \$2,921,443 reported as deferred outflows of resources related to ASRS pensions resulting from the District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to ASRS pensions will be recognized in pension expense as follows:

<u>Year Ended June 30,</u>	<u>Amount</u>
2026	\$ (2,203,653)
2027	632,710
2028	(448,869)
2029	(325,413)

Actuarial Assumptions – The significant actuarial assumptions used to measure the total pension liability are as follows:

Actuarial Valuation Date	June 30, 2023
Actuarial Roll Forward Date	June 30, 2024
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	7.0%
Projected Salary Increases	2.9 - 8.4%
Inflation	2.3%
Permanent Benefit Increase	Included
Mortality Rates	2017 SRA Scale U-MP

Actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial study for the five-year period ended June 30, 2020.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 4 OTHER INFORMATION (CONTINUED)

B. Retirement Plans (Continued)

Arizona State Retirement System (Continued)

The long-term expected rate of return on ASRS pension plan investments was determined to be 7.0% using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Geometric Real Rate of Return
Public Equity	44 %	4.48 %
Credit	23	4.40
Real Estate	17	6.05
Private Equity	10	6.11
Interest Rate Sensitive	6	(0.45)
Total	100 %	

Discount Rate – At June 30, 2024, the discount rate used to measure the ASRS total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the ASRS Board's funding policy, which establishes the contractually required rate under Arizona statutes. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTES TO BASIC FINANCIAL STATEMENTS
JUNE 30, 2025

NOTE 4 OTHER INFORMATION (CONTINUED)

B. Retirement Plans (Continued)

Arizona State Retirement System (Continued)

Sensitivity of the District's Proportionate Share of the ASRS Net Pension Liability to Changes in the Discount Rate – The following table presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.0%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.0%) or one percentage point higher (8.0%) than the current rate.

	1% Decrease (6.0%)	Current Discount Rate (7.0%)	1% Increase (8.0%)
The District's Proportionate Share of the Net Pension Liability	<u>\$ 42,517,586</u>	<u>\$ 27,767,412</u>	<u>\$ 15,474,430</u>

Pension Plan Fiduciary Net Position – Detailed information about the pension plan's fiduciary net position is available in the separately issued ASRS financial report.

REQUIRED SUPPLEMENTARY INFORMATION

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J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE
NET PENSION LIABILITY AND DISTRICT PENSION CONTRIBUTIONS
2025 AND NINE YEARS PRIOR

	Reporting Year (Measurement Date)									
	2025 (2024)	2024 (2023)	2023 (2022)	2022 (2021)	2021 (2020)	2020 (2019)	2019 (2018)	2018 (2017)	2017 (2016)	2016 (2015)
District's Proportion of the Net Pension Liability	0.17353%	0.18777%	0.20083%	0.19770%	0.18841%	0.19401%	0.18945%	0.18786%	0.18379%	0.17788%
District's Proportionate Share of the Net Pension Liability	\$ 27,767,412	\$ 30,383,899	\$ 32,779,916	\$ 25,976,902	\$ 32,644,896	\$ 28,230,712	\$ 26,421,608	\$ 29,264,926	\$ 29,665,552	\$ 27,706,886
District's Covered Payroll	\$ 25,500,094	\$ 24,553,037	\$ 23,949,875	\$ 22,358,352	\$ 19,860,772	\$ 19,585,954	\$ 19,421,570	\$ 18,747,195	\$ 17,458,086	\$ 16,769,739
District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	108.89%	123.75%	136.87%	116.18%	164.37%	144.14%	136.04%	156.10%	169.92%	165.22%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	76.93%	75.47%	74.26%	78.58%	69.33%	73.24%	73.40%	69.92%	67.06%	68.35%
	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Statutorily Required Contribution	\$ 2,921,443	\$ 2,961,571	\$ 2,926,722	\$ 2,876,380	\$ 2,604,748	\$ 2,345,908	\$ 2,279,805	\$ 2,044,609	\$ 1,970,699	\$ 1,806,390
District's Contributions in Relation to the Statutorily Required Contribution	<u>2,921,443</u>	<u>2,961,571</u>	<u>2,926,722</u>	<u>2,876,380</u>	<u>2,604,748</u>	<u>2,345,908</u>	<u>2,279,805</u>	<u>2,044,609</u>	<u>1,970,699</u>	<u>1,806,390</u>
District's Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's Covered Payroll	\$ 25,484,177	\$ 25,500,094	\$ 24,553,037	\$ 23,949,875	\$ 22,358,352	\$ 19,860,772	\$ 19,585,954	\$ 19,421,570	\$ 18,747,195	\$ 17,458,086
District's Contributions as a Percentage of Covered Payroll	11.46%	11.61%	11.92%	12.01%	11.65%	11.81%	11.64%	10.53%	10.51%	10.35%

See accompanying Note to Required Supplementary Information.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE
BUDGET AND ACTUAL – GENERAL FUND – BUDGETARY BASIS
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Property Taxes	\$ -	\$ -	\$ 8,180,274	\$ 8,180,274
Intergovernmental	-	-	22,255,549	22,255,549
Investment Earnings	-	-	21,892	21,892
Total Revenues	-	-	30,457,715	30,457,715
EXPENDITURES				
Regular Education:				
Instruction	10,266,717	9,768,839	9,684,511	84,328
Support Services - Students	1,146,942	1,266,993	1,280,771	(13,778)
Support Services - Instructional Staff	690,282	774,567	705,452	69,115
Support Services - General Administration	494,173	577,173	568,592	8,581
Support Services - School Administration	1,533,654	1,774,590	1,875,671	(101,081)
Support Services - Business and Other	1,145,395	1,238,445	1,414,768	(176,323)
Operations and Maintenance of Plant	4,282,625	5,406,841	5,106,961	299,880
Operation of Noninstructional Services	102,478	93,592	91,445	2,147
Total Regular Education	19,662,266	20,901,040	20,728,171	172,869
Special Education:				
Instruction	4,765,403	4,870,067	4,618,161	251,906
Support Services - Students	2,308,316	2,371,696	2,437,183	(65,487)
Support Services - Instructional Staff	111,580	225,725	213,714	12,011
Support Services - General Administration	5,000	5,000	-	5,000
Total Special Education	7,190,299	7,472,488	7,269,058	203,430
Pupil Transportation:				
Student Transportation Services	1,913,382	2,225,700	2,169,068	56,632
Total Pupil Transportation	1,913,382	2,225,700	2,169,068	56,632
K-3 Reading Program	200,247	202,873	201,275	1,598
Total Expenditures	28,966,194	30,802,101	30,367,572	434,529
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	(28,966,194)	(30,802,101)	90,143	30,892,244
OTHER FINANCING SOURCES (USES)				
Transfers Out	-	-	(1,092,838)	(1,092,838)
Total Other Financing Sources (Uses)	-	-	(1,092,838)	(1,092,838)
NET CHANGE IN FUND BALANCE	(28,966,194)	(30,802,101)	(1,002,695)	29,799,406
Fund Balance - Beginning of Year	-	-	1,615,238	1,615,238
FUND BALANCE - END OF YEAR	<u>\$ (28,966,194)</u>	<u>\$ (30,802,101)</u>	<u>\$ 612,543</u>	<u>\$ 31,414,644</u>

See accompanying Note to Required Supplementary Information.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE
BUDGET AND ACTUAL – SPECIAL PROJECTS FUND
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Intergovernmental	\$ -	\$ -	\$ 3,369,879	\$ 3,369,879
Investment Earnings	-	-	3,197	3,197
Other	-	-	5,794	5,794
Total Revenues	-	-	3,378,870	3,378,870
EXPENDITURES				
Instruction	4,458,962	4,946,724	1,402,739	3,543,985
Support Services:				
Students	2,838,338	3,148,821	892,909	2,255,912
Instructional Staff	2,385,699	2,646,669	750,514	1,896,155
General Administration	2,588	2,871	814	2,057
School Administration	51,442	57,069	16,183	40,886
Business and Other Support Services	976,351	1,083,153	307,149	776,004
Operations and Maintenance of Plant	158,292	175,608	49,797	125,811
Student Transportation	68,299	75,770	21,486	54,284
Operation of Noninstructional Services	30,030	33,315	9,447	23,868
Total Expenditures	10,970,000	12,170,000	3,451,038	8,718,962
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(10,970,000)	(12,170,000)	(72,168)	12,097,832
OTHER FINANCING SOURCES (USES)				
Transfers Out	-	-	(85,444)	(85,444)
Total Other Financing Sources (Uses)	-	-	(85,444)	(85,444)
NET CHANGE IN FUND BALANCE	(10,970,000)	(12,170,000)	(157,612)	12,012,388
Fund Balance - Beginning of Year, as Previously Reported	-	-	1,757,857	232,571
Error Correction	-	-	(1,525,286)	(1,525,286)
Fund Balance - Beginning of Year, as Restated	-	-	232,571	232,571
FUND BALANCE - END OF YEAR	<u>\$ (10,970,000)</u>	<u>\$ (12,170,000)</u>	<u>\$ 74,959</u>	<u>\$ 12,244,959</u>

See accompanying Note to Required Supplementary Information.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE
BUDGET AND ACTUAL – FOOD SERVICE FUND
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Intergovernmental	\$ -	\$ -	\$ 1,477,389	\$ 1,477,389
Food Service Sales	-	-	568,296	568,296
Investment Earnings	-	-	79,292	79,292
Other	-	-	123	123
Total Revenues	-	-	2,125,100	2,125,100
EXPENDITURES				
Support Services:				
Business and Other Support Services	-	-	3,050	(3,050)
Operations and Maintenance of Plant	-	-	4,459	(4,459)
Operation of Noninstructional Services	2,500,000	2,600,000	1,970,924	629,076
Total Expenditures	2,500,000	2,600,000	1,978,433	621,567
NET CHANGE IN FUND BALANCE	(2,500,000)	(2,600,000)	146,667	2,746,667
Fund Balance - Beginning of Year	-	-	2,603,139	2,603,139
FUND BALANCE - END OF YEAR	<u>\$ (2,500,000)</u>	<u>\$ (2,600,000)</u>	<u>\$ 2,749,806</u>	<u>\$ 5,349,806</u>

See accompanying Note to Required Supplementary Information.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE
BUDGET AND ACTUAL – OTHER SPECIAL REVENUE FUND
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Intergovernmental	\$ -	\$ -	\$ 646,721	\$ 646,721
Tuition	-	-	958,854	958,854
Contributions and Donations	-	-	148,904	148,904
Investment Earnings	-	-	39,183	39,183
Other	-	-	578,829	578,829
Total Revenues	-	-	2,372,491	2,372,491
EXPENDITURES				
Instruction	1,848,894	2,023,428	792,476	1,230,952
Support Services:				
Students	75,167	82,262	32,218	50,044
Instructional Staff	566,707	620,204	242,903	377,301
School Administration	14,486	15,853	6,209	9,644
Business and Other Support Services	160,001	175,105	68,580	106,525
Operations and Maintenance of Plant	252,129	275,930	108,068	167,862
Student Transportation	84,487	92,463	36,213	56,250
Operation of Noninstructional Services	1,765,128	1,931,754	756,572	1,175,182
Total Expenditures	4,767,000	5,217,000	2,043,239	3,173,761
NET CHANGE IN FUND BALANCE	(4,767,000)	(5,217,000)	329,252	5,546,252
Fund Balance - Beginning of Year	-	-	3,416,348	3,416,348
FUND BALANCE - END OF YEAR	<u>\$ (4,767,000)</u>	<u>\$ (5,217,000)</u>	<u>\$ 3,745,600</u>	<u>\$ 8,962,600</u>

See accompanying Note to Required Supplementary Information.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NOTE TO REQUIRED SUPPLEMENTARY INFORMATION
JUNE 30, 2025

NOTE 1 BASIS OF ACCOUNTING

The District's adopted budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America, with the following exceptions:

- 1) The General Fund as reported in the Statement of Revenues, Expenditures, and Changes in Fund Balances includes the District's Maintenance and Operation Fund in addition to several other District funds as required by GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions; however, for budgetary purposes, the District prepares a separate Maintenance and Operation Fund budget.
- 2) Arizona school districts are allowed to analyze budget capacity at year-end and are able to charge certain allowable expenditures for the subsequent year against the current year budget during the 60-day encumbrance period.

The following adjustments are necessary to present actual revenues, expenditures, other financing sources, and uses, beginning fund balance and ending fund balance on a budgetary basis in order to present only the activity of the District's Maintenance and Operation Fund for budgetary purposes.

	Total Revenues	Total Expenditures	Other Financing Sources and Uses	Fund Balance Beginning of Year	Fund Balance End of Year
Statement of Revenues, Expenditures, and Changes in Fund Balance	\$ 33,143,159	\$ 34,228,496	\$ 85,444	\$ 12,357,367	\$ 11,357,474
Non Maintenance and Operation Activity Included in General Fund	<u>(2,685,444)</u>	<u>(3,860,924)</u>	<u>(1,178,282)</u>	<u>(10,742,129)</u>	<u>(10,744,931)</u>
Budgetary Comparison Schedule - General Fund	<u>\$ 30,457,715</u>	<u>\$ 30,367,572</u>	<u>\$ (1,092,838)</u>	<u>\$ 1,615,238</u>	<u>\$ 612,543</u>

**COMBINING AND INDIVIDUAL FUND
STATEMENTS AND SCHEDULES**

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J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NONMAJOR GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2025

SPECIAL REVENUE FUNDS

Instructional Improvement Fund – accounts for the revenues and expenditures for state apportioned Indian Gaming monies.

Student Activities Fund – accounts for all monies raised with the approval of the governing board by the effort of students in pursuance of or in connection with all activities of student organizations, clubs, school plays, or other student entertainment other than Auxiliary Operations Fund monies.

Classroom Site Fund – accounts for the revenues and expenditures of state appropriated education sales tax monies.

CAPITAL PROJECTS FUNDS

Adjacent Ways Fund – accounts for transactions relating to resources restricted to finance the improvement of public ways adjacent to school property.

Building Renewal Fund – accounts for monies received from the School Facilities Board that are used for infrastructure or for major upgrades, repairs, or renovation to areas, systems, or buildings that will maintain or extend their useful life.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
COMBINING BALANCE SHEET
JUNE 30, 2025

	Special Revenue			
	Instructional Improvement	Classroom Site	Student Activities	Total Special Revenue Funds
ASSETS				
Cash and Investments	\$ 348,672	\$ 2,607,227	\$ 407,442	\$ 3,363,341
Receivables:				
Intergovernmental	139,802	-	-	139,802
Total Assets	<u>\$ 488,474</u>	<u>\$ 2,607,227</u>	<u>\$ 407,442</u>	<u>\$ 3,503,143</u>
LIABILITIES, DEFERRED INFLOWS OF, RESOURCES, AND FUND BALANCES				
LIABILITIES				
Accounts Payable	\$ -	\$ -	\$ 223,658	\$ 223,658
Total Liabilities	-	-	223,658	223,658
DEFERRED INFLOWS OF RESOURCES				
Unavailable Revenue	-	-	-	-
Total Deferred Inflows of Resources	-	-	-	-
FUND BALANCES				
Restricted	488,474	2,607,227	183,784	3,279,485
Total Fund Balance	<u>488,474</u>	<u>2,607,227</u>	<u>183,784</u>	<u>3,279,485</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 488,474</u>	<u>\$ 2,607,227</u>	<u>\$ 407,442</u>	<u>\$ 3,503,143</u>

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
COMBINING BALANCE SHEET (CONTINUED)
JUNE 30, 2025

Capital Projects			
Adjacent Ways	Building Renewal	Total Capital Projects Funds	Total Nonmajor Governmental Funds
\$ 596,406	\$ 43	\$ 596,449	\$ 3,959,790
-	4,890	4,890	144,692
<u>\$ 596,406</u>	<u>\$ 4,933</u>	<u>\$ 601,339</u>	<u>\$ 4,104,482</u>
\$ -	\$ -	\$ -	\$ 223,658
-	-	-	223,658
-	4,890	4,890	4,890
-	4,890	4,890	4,890
596,406	43	596,449	3,875,934
<u>596,406</u>	<u>43</u>	<u>596,449</u>	<u>3,875,934</u>
<u>\$ 596,406</u>	<u>\$ 4,933</u>	<u>\$ 601,339</u>	<u>\$ 4,104,482</u>

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGE IN FUND BALANCES
YEAR ENDED JUNE 30, 2025

	Special Revenue				Total Special Revenue Funds
	Instructional Improvement	<i>Formerly Major Fund</i> Classroom Site	Student Activities	<i>Formerly Non- Major Fund</i> Food Services	
REVENUES					
Intergovernmental	\$ 293,293	\$ 3,646,691	\$ -	\$ -	\$ 3,939,984
Contributions and Donations	-	-	173,690	-	173,690
Investment Earnings	18,318	93,930	-	-	112,248
Total Revenues	311,611	3,740,621	173,690	-	4,225,922
EXPENDITURES					
Current					
Instruction	302,938	3,448,146	165,880	-	3,916,964
Support Services					
Students	15,285	402,839	-	-	418,124
Instructional Staff	41,503	260,640	-	-	302,143
Operations and Maintenance of Plant	-	-	-	-	-
Operation of Noninstructional Services	-	941	-	-	941
Capital Outlay					
Facilities Acquisition	407,029	-	-	-	407,029
Total Expenditures	766,755	4,112,566	165,880	-	5,045,201
NET CHANGE IN FUND BALANCES	(455,144)	(371,945)	7,810	-	(819,279)
Fund Balances - Beginning of Year, as Previously Reported	943,618	-	175,974	2,603,139	3,722,731
Change Within Financial Reporting Entity (Nonmajor to Major Fund)	-	-	-	(2,603,139)	(2,603,139)
Change Within Financial Reporting Entity (Major to Nonmajor Fund)	-	2,979,172	-	-	2,979,172
Fund Balances - Beginning of Year, as Adjusted	943,618	2,979,172	175,974	-	4,098,764
FUND BALANCES - END OF YEAR	<u>\$ 488,474</u>	<u>\$ 2,607,227</u>	<u>\$ 183,784</u>	<u>\$ -</u>	<u>\$ 3,279,485</u>

**J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGE IN FUND BALANCES (CONTINUED)
YEAR ENDED JUNE 30, 2025**

Capital Projects			
Adjacent Ways	Building Renewal	Total Capital Projects Funds	Total Nonmajor Governmental Funds
\$ -	\$ 427,595	\$ 427,595	\$ 4,367,579
-	-	-	173,690
14,734	802	15,536	127,784
14,734	428,397	443,131	4,669,053
-	-	-	3,916,964
-	-	-	418,124
-	-	-	302,143
-	360,985	360,985	360,985
-	-	-	941
-	71,500	71,500	478,529
-	432,485	432,485	5,477,686
14,734	(4,088)	10,646	(808,633)
581,672	4,131	585,803	4,308,534
-	-	-	(2,603,139)
-	-	-	2,979,172
581,672	4,131	585,803	4,684,567
\$ 596,406	\$ 43	\$ 596,449	\$ 3,875,934

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE
BUDGET AND ACTUAL – DEBT SERVICE FUND
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Property Taxes	\$ -	\$ -	\$ 4,041,062	\$ 4,041,062
Investment Earnings	-	-	68,719	68,719
Total Revenues	-	-	4,109,781	4,109,781
EXPENDITURES				
Debt Service:				
Principal Retirement	2,951,979	2,951,979	2,845,000	106,979
Interest on Long-Term Debt	1,348,021	1,348,021	1,299,169	48,852
Total Expenditures	4,300,000	4,300,000	4,144,169	155,831
NET CHANGE IN FUND BALANCE	(4,300,000)	(4,300,000)	(34,388)	4,265,612
Fund Balance - Beginning of Year	-	-	639,492	639,492
FUND BALANCE - END OF YEAR	<u>\$ (4,300,000)</u>	<u>\$ (4,300,000)</u>	<u>\$ 605,104</u>	<u>\$ 4,905,104</u>

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE
BUDGET AND ACTUAL – INSTRUCTIONAL IMPROVEMENT FUND
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
REVENUES				
Intergovernmental	\$ -	\$ -	\$ 293,299	\$ 293,299
Investment Earnings	-	-	18,318	18,318
Total Revenues	-	-	311,611	311,611
EXPENDITURES				
Instruction	354,397	372,571	302,938	69,633
Support Services:				
Students	17,881	18,798	15,285	3,513
Instructional Staff	48,553	51,043	41,503	9,540
Facilities Acquisition	476,169	500,588	407,029	93,559
Total Expenditures	897,000	943,000	766,755	176,245
NET CHANGE IN FUND BALANCE	(897,000)	(943,000)	(455,144)	487,856
Fund Balance - Beginning of Year	-	-	943,618	943,618
FUND BALANCE - END OF YEAR	<u>\$ (897,000)</u>	<u>\$ (943,000)</u>	<u>\$ 488,474</u>	<u>\$ 1,431,474</u>

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE
BUDGET AND ACTUAL – STUDENT ACTIVITIES FUND
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Contributions and Donations	\$ -	\$ -	\$ 173,690	\$ 173,690
Total Revenues	-	-	173,690	173,690
EXPENDITURES				
Instruction	500,000	750,000	165,880	584,120
Total Expenditures	500,000	750,000	165,880	584,120
NET CHANGE IN FUND BALANCE	(500,000)	(750,000)	7,810	757,810
Fund Balance - Beginning of Year	-	-	175,974	175,974
FUND BALANCE - END OF YEAR	<u>\$ (500,000)</u>	<u>\$ (750,000)</u>	<u>\$ 183,784</u>	<u>\$ 933,784</u>

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE
BUDGET AND ACTUAL – CLASSROOM SITE FUND
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Intergovernmental	\$ -	\$ -	\$ 3,646,691	\$ 3,646,691
Investment Earnings	-	-	93,930	93,930
Total Revenues	-	-	3,740,621	3,740,621
EXPENDITURES				
Instruction	4,977,243	4,639,925	3,448,146	1,191,779
Support Services:				
Students	545,325	545,325	402,839	142,486
Instructional Staff	832,820	832,820	260,640	572,180
Operation of Noninstructional Services	-	-	941	(941)
Total Expenditures	6,355,388	6,018,070	4,112,566	1,905,504
NET CHANGE IN FUND BALANCE	(6,355,388)	(6,018,070)	(371,945)	5,646,125
Fund Balance - Beginning of Year	-	-	2,979,172	2,979,172
FUND BALANCE - END OF YEAR	<u>\$ (6,355,388)</u>	<u>\$ (6,018,070)</u>	<u>\$ 2,607,227</u>	<u>\$ 8,625,297</u>

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE
BUDGET AND ACTUAL – ADJACENT WAYS FUND
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Investment Earnings	\$ -	\$ -	\$ 14,734	\$ 14,734
Total Revenues	-	-	14,734	14,734
EXPENDITURES				
Facilities Acquisition	577,166	581,650	-	581,650
Total Expenditures	577,166	581,650	-	581,650
NET CHANGE IN FUND BALANCE	(577,166)	(581,650)	14,734	596,384
Fund Balance - Beginning of Year	-	-	581,672	581,672
FUND BALANCE - END OF YEAR	<u>\$ (577,166)</u>	<u>\$ (581,650)</u>	<u>\$ 596,406</u>	<u>\$ 1,178,056</u>

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE
BUDGET AND ACTUAL – BUILDING RENEWAL FUND
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget
REVENUES				
Intergovernmental	\$ -	\$ -	\$ 427,595	\$ 427,595
Investment Earnings	-	-	802	802
Total Revenue	-	-	428,397	428,397
EXPENDITURES				
Support Services				
Operations and Maintenance of Plant	7,512,087	7,512,087	360,985	7,151,102
Capital Outlay:				
Facilities Acquisition	1,487,913	1,487,913	71,500	1,416,413
Total Expenditures	9,000,000	9,000,000	432,485	8,567,515
NET CHANGE IN FUND BALANCE	(1,487,913)	(1,487,913)	(4,088)	1,483,825
Fund Balance - Beginning of Year	-	-	4,131	4,131
FUND BALANCE - END OF YEAR	<u>\$ (1,487,913)</u>	<u>\$ (1,487,913)</u>	<u>\$ 43</u>	<u>\$ 1,487,956</u>

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
STATISTICAL SECTION (UNAUDITED)
YEAR ENDED JUNE 30, 2025

This section of the J.O. Combs Unified School District No. 44's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Financial Trends

These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.

Debt Capacity

These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.

Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.

See the table of contents for page numbers of the schedules that encompass the above sections.

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J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
NET POSITION BY COMPONENT
LAST TEN FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)
(UNAUDITED)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024 (1) (as Restated)	2025
Governmental Activities:										
Net Investment in Capital Assets	\$ 67,655,343	\$ 67,422,629	\$ 65,320,933	\$ 64,900,047	\$ 62,243,984	\$ 62,844,252	\$ 66,252,664	\$ 65,217,029	\$ 68,220,535	\$ 67,851,564
Restricted	7,167,908	7,087,963	8,073,624	8,211,580	8,135,107	7,856,634	13,097,723	15,214,120	12,530,413	12,149,350
Unrestricted	<u>(11,237,501)</u>	<u>(12,811,403)</u>	<u>(12,737,298)</u>	<u>(11,375,551)</u>	<u>(10,578,843)</u>	<u>(11,071,392)</u>	<u>(18,638,190)</u>	<u>(19,908,876)</u>	<u>(20,501,800)</u>	<u>(20,173,811)</u>
Total Governmental Activities										
Net Position	<u>\$ 63,585,750</u>	<u>\$ 61,699,189</u>	<u>\$ 60,657,259</u>	<u>\$ 61,736,076</u>	<u>\$ 59,800,248</u>	<u>\$ 59,629,494</u>	<u>\$ 60,712,197</u>	<u>\$ 60,522,273</u>	<u>\$ 60,249,148</u>	<u>\$ 59,827,103</u>

Source: District's Business Services Department.

(1) The District restated and decreased Net Position in the governmental activities by \$1,525,286 for the correction of an error in the prior issued financial statements. See Note 3.G of the financial statements.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
CHANGE IN NET POSITION
LAST TEN FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)
(UNAUDITED)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
EXPENSES										
Governmental Activities:										
Instruction	\$ 16,890,936	\$ 17,500,802	\$ 19,896,001	\$ 20,769,716	\$ 21,717,714	\$ 23,394,232	\$ 23,131,936	\$ 27,336,547	\$ 26,319,304	\$ 24,649,667
Support Services:										
Students	3,093,068	3,481,900	3,585,236	3,554,421	4,101,049	4,480,892	4,731,530	5,232,471	5,584,744	5,432,242
Instructional Staff	967,056	1,159,890	1,327,830	1,570,774	1,701,836	2,169,349	1,908,328	2,492,968	2,552,911	2,438,323
General Administration	590,452	509,576	458,087	478,728	581,680	566,515	641,210	762,846	686,937	587,077
School Administration	1,327,670	1,397,801	1,337,916	1,394,366	1,500,035	1,802,060	1,844,574	1,917,325	2,094,614	1,813,760
Business and Other Support Services	1,912,858	1,807,175	2,271,395	1,887,746	2,619,182	2,740,899	3,177,467	3,350,649	2,797,109	2,630,572
Operation and Maintenance of Plant	3,925,009	4,311,744	4,406,973	3,976,742	5,359,621	6,608,685	5,204,289	5,055,632	5,284,982	6,034,460
Student Transportation	1,862,508	2,085,647	2,233,477	2,173,202	2,133,224	2,112,629	2,815,857	2,147,051	2,156,766	2,381,686
Operation of Noninstructional Services	1,874,247	1,923,647	1,906,820	2,090,522	2,077,768	2,142,357	2,804,146	2,718,043	2,682,085	2,621,996
Interest on Long-Term Debt	656,003	725,321	1,020,409	1,433,800	1,547,042	1,870,944	1,608,374	1,550,005	1,474,893	1,739,801
Cost of Issuance	-	-	-	-	-	-	-	-	72,500	-
Total Expenses	33,099,807	34,903,503	38,444,144	39,330,017	43,339,151	47,888,562	47,867,711	52,563,537	51,706,845	50,329,584
PROGRAM REVENUES										
Governmental Activities:										
Charges for Services:										
Instruction	-	-	-	-	-	-	-	-	1,155,585	958,854
Operation of Noninstructional Services	639,429	697,709	757,955	788,028	663,934	225,601	353,700	895,555	812,936	914,066
Operating Grants and Contributions	6,188,961	6,077,170	6,790,642	7,002,054	6,948,369	12,053,463	12,613,237	12,769,935	12,220,214	9,843,479
Capital Grants and Contributions	21,766	63,586	259,030	1,103,958	72,849	2,754,688	128,678	-	347,623	427,595
Total Program Revenues	6,850,156	6,838,465	7,807,627	8,894,040	7,685,152	15,033,752	13,095,615	13,665,490	14,536,358	12,143,994

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
CHANGE IN NET POSITION (CONTINUED)
LAST TEN FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)
(UNAUDITED)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
NET REVENUE (EXPENSE)										
Governmental Activities	\$ (28,065,038)	\$ (30,636,517)	\$ (30,435,977)	\$ (35,653,999)	\$ (32,854,810)	\$ (34,772,096)	\$ (38,898,047)	\$ (38,898,047)	\$ (37,170,487)	\$ (38,185,590)
GENERAL REVENUES AND OTHER										
CHANGES IN NET POSITION										
Governmental Activities:										
Property Taxes	5,834,156	5,934,590	8,256,244	9,192,265	10,142,023	10,644,481	11,474,795	12,179,869	12,393,373	12,526,048
Unrestricted Grants and Contributions	18,720,022	19,223,147	20,225,697	20,896,398	22,356,941	21,221,315	22,937,263	24,568,561	24,726,256	23,740,586
Investment Earnings	90,895	101,470	225,449	402,141	424,707	119,257	81,281	298,586	531,856	630,926
Other	789,234	919,270	887,197	1,023,450	794,500	726,267	1,361,460	1,661,107	771,163	865,985
Total General Revenues and										
Other Changes in Net Position	25,434,307	26,178,477	29,594,587	31,514,254	33,718,171	32,711,320	35,854,799	38,708,123	38,422,648	37,763,545
CHANGE IN NET POSITION										
Governmental Activities	<u>\$ (511,928)</u>	<u>\$ (4,458,040)</u>	<u>\$ (841,390)</u>	<u>\$ (4,139,745)</u>	<u>\$ 863,361</u>	<u>\$ (2,060,776)</u>	<u>\$ (3,043,248)</u>	<u>\$ (189,924)</u>	<u>\$ 1,252,161</u>	<u>\$ (422,045)</u>

Source: District's Business Services Department

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J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)
(UNAUDITED)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024 (1) (as Restated)	2025
General Fund:										
Nonspendable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 319,721
Unassigned	8,915,497	8,198,547	7,917,649	8,320,317	10,389,821	10,651,287	9,725,112	9,748,043	12,357,367	11,037,753
Total General Fund	<u>\$ 8,915,497</u>	<u>\$ 8,198,547</u>	<u>\$ 7,917,649</u>	<u>\$ 8,320,317</u>	<u>\$ 10,389,821</u>	<u>\$ 10,651,287</u>	<u>\$ 9,725,112</u>	<u>\$ 9,748,043</u>	<u>\$ 12,357,367</u>	<u>\$ 11,357,474</u>
All Other Governmental Funds:										
Nonspendable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 87,670	\$ 69,001	\$ -
Restricted	7,156,644	14,720,934	21,647,012	22,520,898	12,606,051	10,072,177	11,062,031	11,235,615	11,507,117	11,051,403
Unassigned	-	-	-	-	-	(6,031)	(404,238)	-	-	-
Total All Other Governmental Funds	<u>\$ 7,156,644</u>	<u>\$ 14,720,934</u>	<u>\$ 21,647,012</u>	<u>\$ 22,520,898</u>	<u>\$ 12,606,051</u>	<u>\$ 10,066,146</u>	<u>\$ 10,657,793</u>	<u>\$ 11,323,285</u>	<u>\$ 11,576,118</u>	<u>\$ 11,051,403</u>

Source: District's Business Services Department.

(1) The District restated and decreased Fund Balance in the special projects major governmental fund by \$1,525,286 for the correction of an error in the prior issued financial statements. See Note 3.G of the financial statements.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)
(UNAUDITED)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
REVENUES										
Property Taxes	\$ 5,833,725	\$ 5,912,696	\$ 8,243,833	\$ 9,177,407	\$ 10,117,227	\$ 10,658,508	\$ 11,459,844	\$ 12,199,611	\$ 12,344,588	\$ 12,475,797
Intergovernmental										
Federal Aid and Grants	3,691,346	3,380,642	3,696,645	3,879,815	3,702,249	8,730,311	7,473,578	8,004,077	7,467,975	5,024,857
State Aid and Grants	19,242,428	19,690,014	21,311,221	22,895,740	23,475,793	25,284,790	25,631,190	28,694,333	29,223,134	27,947,772
County Aid and Grants	1,158,998	1,235,190	1,285,428	1,329,633	1,121,221	1,196,924	1,243,544	8,013	1,616	443
Local Aid and Grants	513,456	554,859	399,427	543,707	625,695	562,865	574,873	734,758	363,887	646,721
Tuition	-	-	-	-	-	-	-	-	1,155,585	958,854
Food Services Sales	439,414	461,891	494,043	541,432	454,387	65,818	113,956	614,326	583,631	568,296
Auxiliary Operations	200,015	235,818	263,912	246,596	209,547	159,783	239,744	281,229	229,305	345,770
Contributions and Donations	309,986	503,198	582,648	354,055	453,201	254,576	391,532	554,492	489,742	509,141
Investment Earnings	90,895	101,470	225,449	402,141	424,707	118,079	81,281	298,686	531,856	630,782
Other	789,234	919,270	887,197	1,023,450	794,500	727,445	1,208,976	1,520,775	652,471	690,021
Total Revenues	32,269,497	32,995,048	37,389,803	40,393,976	41,378,527	47,759,099	48,418,518	52,910,300	53,043,790	49,798,454
EXPENDITURES										
Current:										
Instruction	15,106,481	15,559,829	17,882,259	18,742,060	18,843,521	20,449,546	20,580,794	22,455,710	21,790,438	21,079,564
Support Services:										
Students	3,087,064	3,503,203	3,622,486	3,697,413	3,971,041	4,410,254	4,765,381	5,063,491	5,462,006	5,688,826
Instructional Staff	978,807	1,201,423	1,348,089	1,626,940	1,659,654	2,107,059	1,917,090	2,475,028	2,490,842	2,428,270
General Administration	587,122	517,917	463,366	498,553	582,448	555,791	629,230	751,698	658,150	624,516
School Administration	1,338,308	1,422,283	1,366,181	1,466,493	1,434,225	1,788,844	1,856,059	1,832,671	2,048,929	1,922,563
Business and Other	1,944,435	1,751,626	2,274,252	1,968,896	2,569,968	2,734,434	3,517,078	3,337,416	2,919,313	2,648,808
Operation/Maintenance of Plant	3,843,816	4,208,563	4,346,393	4,393,982	4,551,272	5,799,625	4,608,238	5,107,703	5,046,851	5,657,492
Student Transportation	1,701,641	2,163,052	2,729,463	2,705,954	3,275,748	1,910,079	2,126,396	2,319,983	2,280,317	2,308,214
Operation of Noninstructional Services	1,892,031	1,916,241	1,928,236	2,167,876	2,036,019	2,116,013	2,874,022	2,746,468	2,669,742	2,835,784
Capital Outlay:										
Facilities Acquisition/Construction	325,536	134,539	6,488,314	13,266,784	6,810,055	12,772,830	963,426	1,202,293	1,117,797	846,333
Debt Service:										
Principal	1,030,000	985,000	2,045,000	1,915,000	1,820,000	2,115,000	3,017,472	3,341,765	3,392,579	3,492,071
Interest and Fiscal Charges	515,276	499,441	708,625	1,180,143	1,669,919	1,927,243	1,897,660	1,822,934	1,725,316	1,790,620
Bond Issuance Costs	-	187,287	300,701	278,824	-	-	-	-	72,500	-
Total Expenditures	32,350,517	34,050,404	45,503,365	53,908,918	49,223,870	58,686,718	48,752,846	52,457,160	51,674,780	51,323,061

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS (CONTINUED)
LAST TEN FISCAL YEARS
(MODIFIED ACCRUAL BASIS OF ACCOUNTING)
(UNAUDITED)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	\$ (1,055,356)	\$ (8,113,562)	\$ (13,514,942)	\$ (7,845,343)	\$ (10,927,619)	\$ (334,328)	\$ (334,328)	\$ 453,140	\$ 1,369,010	\$ (1,524,607)
OTHER FINANCING SOURCES (USES)										
Issuance of Long-Term Debt	-	7,380,000	14,070,000	12,935,000	-	-	-	235,083	-	-
Premium on Issuance of Long-Term Debt	-	522,696	688,742	1,856,496	-	-	-	-	-	-
Issuance of capital leases	-	-	-	-	-	-	-	-	3,146,261	-
Transfers In	312,368	419,678	223,930	184,734	288,249	230,668	239,000	311,780	54,310	85,444
Transfers Out	(327,258)	(312,368)	(419,678)	(223,930)	(184,734)	(288,249)	(239,000)	(311,780)	(54,310)	(85,444)
Total Other Financing Sources (Uses)	(14,890)	8,010,006	14,562,994	14,752,300	103,515	(57,581)	-	235,083	3,146,261	-
NET CHANGE IN FUND BALANCE	<u>\$ (1,070,246)</u>	<u>\$ (103,556)</u>	<u>\$ 1,048,052</u>	<u>\$ 6,906,957</u>	<u>\$ (10,824,104)</u>	<u>\$ (391,909)</u>	<u>\$ (334,328)</u>	<u>\$ 688,223</u>	<u>\$ 4,515,271</u>	<u>\$ (1,524,607)</u>
Debt Service as a Percentage of Noncapital Expenditures	4.85%	4.42%	7.17%	7.85%	8.51%	8.76%	10.49%	10.24%	10.12%	10.47%

Source: District's Business Services Department.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS
(UNAUDITED)

Fiscal Year	Residential Property Value	Agricultural and Commercial Property Value	Total Assessed Value	Less: Exemptions	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Value	Assessed Value as a Percentage of Actual Value
2016	\$ 119,734,193	\$ 44,748,367	\$ 164,482,560	\$ 21,912,635	\$ 142,569,925	4.8877	\$ 1,464,350,505	9.74 %
2017	131,471,422	48,194,876	179,666,298	24,096,707	155,569,591	4.7132	1,617,008,495	9.62
2018	145,848,571	48,548,209	194,396,780	25,433,834	168,962,946	5.7143	1,778,633,134	9.50
2019	165,319,693	49,585,641	214,905,334	26,237,893	188,667,441	5.6432	1,980,863,071	9.52
2020	184,738,011	58,065,272	242,803,283	30,364,376	212,438,907	5.7753	2,204,068,237	9.64
2021	208,503,404	62,221,780	270,725,184	34,423,915	236,301,269	5.4380	2,464,751,970	9.59
2022	237,401,420	64,940,105	302,341,525	35,452,686	266,888,839	5.1720	2,770,362,192	9.63
2023	261,716,493	65,414,896	327,131,389	34,077,101	293,054,288	4.9821	3,023,533,507	9.69
2024	261,716,493	65,414,896	327,131,389	34,077,101	293,054,288	4.9821	3,023,533,507	9.69
2025	261,716,493	65,414,896	327,131,389	34,077,101	293,054,288	4.9821	3,023,533,507	9.69

Source: Arizona Department of Revenue.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
PROPERTY TAX RATES
DIRECT AND OVERLAPPING GOVERNMENTS
LAST TEN FISCAL YEARS
(UNAUDITED)

Fiscal Year	District Direct Rates				Overlapping Rates	
	General Purposes	Capital Purposes	Debt Purposes	Total	Pinal County	Town of Queen Creek
2016	3.8594	-	1.0283	4.8877	3.9999	1.9500
2017	3.8381	-	0.8751	4.7132	3.8699	1.9500
2018	4.0481	0.0579	1.6083	5.7143	3.8699	1.9500
2019	3.8408	0.1787	1.6237	5.6432	3.8300	1.9500
2020	4.0261	0.1467	1.6025	5.7753	3.7908	1.9500
2021	3.7578	0.1302	1.5500	5.4380	3.7500	1.9500
2022	3.5388	0.2731	1.3601	5.1720	3.6900	1.8257
2023	3.4266	0.2264	1.3291	4.9821	3.5600	1.7200
2024	3.3098	0.1545	1.2591	4.7234	3.5600	1.6300
2025	3.2192	0.1006	1.0997	4.4195	3.6140	1.5500

Source: Pinal County Assessor's Office

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
PRINCIPAL PROPERTY TAXPAYERS
2022 AND NINE YEARS PRIOR
(UNAUDITED)

Taxpayer	2022*			2013		
	Taxable Assessed Value	Rank	Percentage of Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Taxable Assessed Value
Arizona Public Service Company	\$ 95,568	1	2.76 %	\$ 83,976	1	4.22 %
Corecivic Western Operations LLC	54,244	2	1.60	-	-	-
ASARCO LLC/ Ray Copper Complex	24,252	3	0.72	49,128	2	2.47
Kinder Morgan (former: El Paso Natural Gas Co.)	22,374	4	0.66	19,077	4	0.96
Southwest Gas Corp (T&D)	21,157	5	0.62	10,645	6	0.54
Unisource Energy Corporation (EPF)	18,548	6	0.55	9,526	7	0.48
ATIEVE USA Inc dba LUCID MOTORS	17,006	7	0.50	-	-	-
Arizona Water Company	16,527	8	0.49	11,241	5	0.57
Resolution Copper Mining Company	11,604	9	0.34	-	-	-
Johnson Utilities LLC	11,224	10	0.33	9,521	8	0.48
CCA Properties of Arizona Inc	-	-	-	42,660	3	2.14
WP Case Grande Retail LLC	-	-	-	9,318	9	0.47
Qwest Corporation	-	-	-	8,966	10	0.45
Total	<u>\$ 292,504</u>		<u>8.57 %</u>	<u>\$ 254,058</u>		<u>12.78 %</u>

Source: The Pinal County Treasurer 2023 Annual Comprehensive Financial Report

* Latest available information.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS
(UNAUDITED)

Fiscal Year	Taxes Levied for the Fiscal Year	Current Collections		Collections in Subsequent Years	Collections to Date	
		Current Tax Collections	Percent of Current Taxes Collected		Total to Date	Percentage of Levy
2016	\$ 5,238,024	\$ 5,179,790	98.89 %	\$ 58,234	\$ 5,238,024	100.00%
2017	5,365,724	5,285,032	98.50	80,692	5,365,724	100.00
2018	7,580,434	7,483,563	98.72	96,871	7,580,434	100.00
2019	8,282,543	8,160,328	98.52	122,215	8,282,543	100.00
2020	9,412,635	9,295,361	98.75	117,274	9,412,635	100.00
2021	9,914,336	9,758,229	98.43	95,218	9,853,447	99.39
2022	10,630,321	10,479,443	98.77	150,878	10,630,321	99.39
2023	11,411,183	11,285,633	98.90	-	11,285,633	98.90
2024	11,608,012	11,459,029	98.72	-	11,459,029	98.72
2025	11,789,635	11,666,957	98.96	-	11,666,957	98.96

Source: The Pinal County Treasurer.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
RATIO OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS
(UNAUDITED)

Fiscal Year	Governmental Activities			Total Primary Government	Percentage of Personal Income	Per Capita	Population	Personal Income
	General Obligation Bonds	Financed Purchase Agreements	Leases Payable					
2016	\$ 15,591,871	\$ -	\$ -	\$ 15,591,871	131.83	\$ 401	38,840	\$ 11,827,274
2017	22,459,828	-	-	22,459,828	178.12	578	38,840	12,609,714
2018	35,096,320	-	-	35,096,320	278.33	904	38,840	12,609,714
2019	47,859,317	-	-	47,859,317	379.54	1,199	39,926	12,609,714
2020	45,828,108	-	-	45,828,108	334.46	1,148	39,926	13,701,923
2021	43,501,899	12,319,180	-	55,821,079	407.40	1,398	39,926	13,701,923
2022	40,586,861	11,841,708	-	52,428,569	382.64	1,313	39,926	13,701,923
2023	37,403,393	11,324,943	209,618	48,937,954	229.46	1,075	45,504	21,327,852
2024	34,277,654	13,913,162	165,081	48,355,897	226.73	1,063	45,504	21,327,852
2025	31,140,715	13,311,774	119,398	44,571,887	208.98	980	45,504	21,327,852

Sources: The District's Business Services Department for long-term debt. Population and personal income prepared in cooperation with the U.S. Department of Labor and Bureau of Labor Statistics.

* Information was not available so the previous year's data was used.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
RATIO OF GENERAL BONDED DEBT OUTSTANDING
LAST TEN FISCAL YEARS
(UNAUDITED)

Fiscal Year	General Obligation Bonds	Less: Amounts Available in Debt Service Fund	Net General Obligation Bonded Debt	Per Capita	Total Taxable Assessed Value	Percentage of Total Taxable Assessed Value
2016	\$ 15,591,871	\$ (170,873)	\$ 15,420,998	\$ 401	\$ 142,569,925	10.82 %
2017	22,459,828	(129,015)	22,330,813	578	155,569,591	14.35
2018	35,096,320	(337,049)	34,759,271	904	168,962,946	20.57
2019	47,859,317	(617,610)	47,241,707	1,199	188,667,441	25.04
2020	45,828,108	(753,084)	45,075,024	1,148	212,438,907	21.22
2021	43,501,899	(777,792)	42,724,107	1,398	236,301,269	18.08
2022	40,586,861	(506,394)	40,080,467	1,313	266,888,839	15.02
2023	37,403,393	(581,687)	36,821,706	1,075	293,054,288	12.56
2024	34,277,654	(639,492)	33,638,162	1,063	293,054,288	11.48
2025	31,140,715	(605,104)	30,535,611	980	293,054,288	10.42

Sources: The District's Business Services Department and Arizona Department of Revenue.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
JUNE 30, 2025
(UNAUDITED)

Governmental Unit	Outstanding Debt	Estimated Percentage Applicable (1)	Overlapping Share of Overlapping Debt
Debt repaid with property taxes:			
State of Arizona	\$ -	0.30 %	\$ -
Pinal County	-	8.01	-
Pinal County Community College District	58,205,000	8.01	4,662,221
Town of Queen Creek	-	19.72	-
Subtotal, Overlapping Debt			<u>4,662,221</u>
J.O. Combs Unified School District No. 44 Direct Debt			<u>44,452,489</u>
Total Direct and Overlapping Debt			<u><u>\$ 49,114,710</u></u>

(1) Proportion applicable to the J.O. Combs Unified School District is computed on the ratio of secondary assessed valuation for 2023-24.

Source: The various entities, Property Tax Rates and Assessed Values, Arizona Tax Research Association, State and County Abstract of the Assessment Roll, Arizona Department of Revenue and the Assessor of the County.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
LEGAL DEBT MARGIN INFORMATION
LAST TEN FISCAL YEARS
(UNAUDITED)

	Fiscal Year									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Total Debt Limit	\$ 42,770,978	\$ 46,670,877	\$ 66,183,226	\$ 71,552,368	\$ 83,638,985	\$ 96,903,968	\$ 107,950,282	\$ 123,926,163	\$ 185,208,445	\$ 220,549,145
Total Applicable to Limit	<u>14,824,127</u>	<u>21,260,985</u>	<u>34,759,271</u>	<u>47,241,707</u>	<u>45,075,024</u>	<u>42,724,107</u>	<u>40,080,467</u>	<u>36,821,706</u>	<u>33,638,162</u>	<u>30,535,611</u>
Legal Debt Margin	<u>\$ 27,946,851</u>	<u>\$ 25,409,892</u>	<u>\$ 31,423,955</u>	<u>\$ 24,310,661</u>	<u>\$ 38,563,961</u>	<u>\$ 54,179,861</u>	<u>\$ 67,869,815</u>	<u>\$ 87,104,457</u>	<u>\$ 151,570,283</u>	<u>\$ 190,013,534</u>
Total Net Debt Applicable to the Limit as a Percentage of the Debt Limit	34.66%	45.56%	52.52%	66.02%	53.89%	44.09%	37.13%	29.71%	18.16%	13.85%
Class B Debt Limit	\$ 28,513,985	\$ 31,113,918	\$ 44,122,150	\$ 47,701,578	\$ 55,759,323	\$ 64,602,645	\$ 71,966,855	\$ 82,617,442	\$ 123,472,296	\$ 147,032,763
Total Applicable to Limit	<u>14,824,127</u>	<u>21,260,985</u>	<u>34,759,271</u>	<u>47,241,707</u>	<u>45,075,024</u>	<u>42,724,107</u>	<u>40,080,467</u>	<u>36,821,706</u>	<u>33,638,162</u>	<u>30,535,611</u>
Legal Debt Margin	<u>\$ 13,689,858</u>	<u>\$ 9,852,933</u>	<u>\$ 9,362,879</u>	<u>\$ 459,871</u>	<u>\$ 10,684,299</u>	<u>\$ 21,878,538</u>	<u>\$ 31,886,388</u>	<u>\$ 45,795,736</u>	<u>\$ 89,834,134</u>	<u>\$ 116,497,152</u>
Total Net Debt Applicable to the Limit as a Percentage of the Debt Limit	51.99%	68.33%	78.78%	99.04%	80.84%	66.13%	55.69%	44.57%	27.24%	20.77%

Source: The District's Business Services Department

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
CALCULATION OF LEGAL DEBT MARGIN INFORMATION
JUNE 30, 2025
(UNAUDITED)

Net Full Cash Assessed Value		<u>\$ 735,163,816</u>
Legal Debt Margin:		
Debt Limitation - 30% of Assessed Value		\$ 220,549,145
Amount of Debt Applicable to Debt Limit:		
Class A General Obligation and Refunding Bonds Outstanding	\$ -	
Class B General Obligation and Refunding Bonds Outstanding	31,140,715	
Less: Assets in Debt Service Fund Available for Payment of Principal	<u>(605,104)</u>	
Total Amount of Debt Applicable to Debt Limit		<u>30,535,611</u>
Legal Debt Margin		<u>\$ 190,013,534</u>
Class B Legal Debt Margin:		
Debt Limit - the Greater of 20% of the Net Full Cash Assessed Value or \$1,500 per Student (ADM)		\$ 147,032,763
20% of Net Full Cash Assessed Value		
\$1,500 per Student (ADM)		6,100,500
Amount of Debt Applicable to Debt Limit:		
Class B General Obligation and Refunding Bonds Outstanding	\$ 31,140,715	
Less: Assets in Debt Service Fund Available for Payment of Principal	<u>(605,104)</u>	
Total Amount of Debt Applicable to Debt Limit		<u>30,535,611</u>
Class B legal Debt Margin		<u>\$ 116,497,152</u>

Source: Pinal County Assessor's Office

Note 1: State statutes limit the total amount of bonded debt for a unified school district to 30% of the net full cash assessed value of the District. In addition, Class B bonded debt is limited to the greater of 20% of the net full cash assessed value of the District or \$1,500 per student for a unified school district.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN FISCAL YEARS
(UNAUDITED)

Fiscal Year	Population	Personal Income	Per Capita Personal Income	Pinal County Unemployment Rate
2016	38,840	11,827,274	28,492	6.30
2017	38,840	12,609,714	29,309	5.30
2018	38,840	12,609,714	29,309	4.90
2019	39,926	13,701,923	29,309 *	5.00 (1)
2020	39,926 *	13,701,923 *	29,309 *	9.10 (1)
2021	39,926 *	13,701,923 *	29,309 *	7.20 (1)
2022	39,926 *	13,701,923 *	29,309 *	4.00 (1)
2023	45,504	21,327,852	33,152	4.80 (1)
2024	45,352	24,129,321	37,283	4.10 (1)
2025	51,078	24,129,321	39,693	4.80 (1)

Source: U.S. Census Bureau, Small Area Income and Poverty Estimates, Regional Economic Information System, Bureau of Economic Analysis, U.S. Department of Commerce and U.S. Department of Labor, Bureau of Labor Statistics and State of Arizona, Department of Commerce, Research Administration, CES/LAUS Unit.

* Data not available for the respective year. The prior year values were used.

http://factfinder.census.gov/servlet/ADPGeoSearchByListServlet?ds_name=ACS_2009_5YR_G00_&lang=en&ts=340302604200

(1) Unemployment Rate Average is from July 1 through June 30 of the respective year.

Note: Personal Income and Per Capita Personal Income are Countywide information for Pinal County

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
PRINCIPAL EMPLOYERS
2022 AND NINE YEARS PRIOR
(UNAUDITED)

Employer	2023			2014		
	Employees	Percentage of Total Employment	Rank	Employees	Percentage of Total Employment	Rank
Pinal County	2,910	4.55 %	1	2,005	1.57 %	2
LUCID Motors	2,000	3.22	2	2,000		
Corecivic (formerly: Corrections Corporation)	1,980	3.14	3	1,186	0.93	3
State of Arizona	1,950	3.09	4	3,000	2.35	1
Wal-Mart Inc.	1,720	1.69	5	1,136	0.89	4
Banner Health	1,410	1.27	6	800	0.63	5
Casa Grande Union School No. 82	1,050	1.25	7	600	0.47	6
Harrahs Akchin Hotel and Casino	800	1.20	8			
Maricopa United School District 20	720	1.06	9			
Gila River Indian Community	720	1.05	10			
Central Arizona Detention Center				590	0.46	7
Hexcel Corporation				550	0.43	8
Abbot Corporation				500	0.39	9
Frito-Lay Inc				450	0.35	10
Total	<u>15,260</u>	<u>21.52 %</u>		<u>12,817</u>	<u>8.47 %</u>	

2023 Source: Arizona COG/MPO Employer Database, employers with 5 or more employees.

2014 Source: Pinal County Comprehensive Annual Financial Report for the fiscal year ended June 30, 2014.

Total Employment Source: Arizona COG/MPO Employer Database, employers with 5 or more employees.

* Latest available information.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION
LAST TEN FISCAL YEARS
(UNAUDITED)

Function	Full-Time Equivalent Employees									
	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Supervisory:										
Noninstructional Administrators	9	9	10	10	10	9	9	10	6	6
Consultants/Supervisors of Instruction	1	1	1	1	1	1	1	1	1	1
Principals	7	7	7	7	7	7	8	9	8	9
Assistant Principals	2	2	2	2	2	4	3	2	3	3
Total Supervisory	19	19	20	20	20	21	21	22	18	19
Instruction:										
Classroom Teachers	214	208	207	208	228	224	230	243	236	204
Aids	70	71	78	75	83	52	59	64	69	48
Total Instruction	284	279	285	283	311	276	289	307	305	252
Student Services:										
Guidance Counselors	10	7	7	7	8	11	13	12	11	10
Psychologist	5	5	5	5	12	10	7	7	5	6
Librarians	7	7	6	7	7	7	7	7	1	1
Other Professionals (Noninstructional)	9	9	10	11	25	39	43	47	46	29
Technicians	5	2	2	2	4	4	5	5	5	4
Total Student Services	36	30	30	32	56	71	75	78	68	50
Support and Administration:										
Supervisors	4	4	4	5	5	3	3	3	3	3
Clerical/Secretarial	32	31	31	31	45	45	40	39	13	36
Service Workers	132	139	139	143	177	139	145	132	58	158
Total Support and Administration	168	174	174	179	227	187	188	174	74	197
Total	507	502	509	514	614	555	573	581	465	518

Source: Arizona Department of Education SDER Report.

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
OPERATING STATISTICS
LAST TEN FISCAL YEARS
(UNAUDITED)

Fiscal Year	Enrollment	Operating Expenditures	Cost per Pupil	Percentage Change	Total Expenditures	Cost Per Pupil	Percentage Change	Teaching Staff	Pupil-Teacher Ratio	Percentage of Students Receiving Free or Reduced Meals
2016	4,111	\$ 30,479,705	\$ 7,414	11.28	\$ 32,350,517	\$ 7,869	9.19	213.00	19.30	45.62
2017	4,321	32,244,137	7,462	0.65	34,050,404	7,880	0.14	206.00	20.98	45.57
2018	4,400	35,960,725	8,173	9.52	45,503,365	10,342	31.24	207.00	21.26	44.57
2019	4,254	37,268,167	8,761	7.19	53,908,918	12,673	22.54	208.00	20.45	41.00
2020	4,306	38,923,896	9,039	3.18	49,223,870	11,431	(9.79)	201.00	21.42	41.00
2021	4,015	41,871,645	10,429	15.37	12,772,830	3,181	(72.17)	214.00	18.76	37.76
2022	4,222	42,874,288	10,155	(2.63)	48,752,846	11,547	262.98	230.00	18.36	37.76
2023	4,288	45,206,489	10,543	3.82	51,259,914	11,954	3.52	243.00	17.65	37.76
2024	4,067	49,999,346	12,294	0.02	54,638,041	13,434	(0.01)	236.00	17.23	47.90
2025	4,070	50,871,501	12,499	0.02	55,015,670	13,517	0.01	204.00	19.95	47.12

Source: Data for Operating Expenditures is Total Expenditures less Debt Service and Facilities Acquisition and Construction.

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J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SCHOOL BUILDING INFORMATION
LAST TEN FISCAL YEARS
(UNAUDITED)

		Fiscal Year									
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Elementary Schools:											
Name:	Combs Traditional Academy										
Yr. Built	2000										
	Sq. Feet	26,000	26,000	26,000	26,000	26,000	26,000	26,000	26,000	26,000	26,000
	Enrollment	284	274	263	298	302	275	275	230	202	213
Name:	Ellsworth Elementary										
Yr. Built	2007										
	Sq. Feet	65,000	65,000	65,000	65,000	65,000	65,000	65,000	65,000	65,000	65,000
	Enrollment	607	638	632	666	644	574	574	591	583	523
Name:	Jack W. Harmon Elementary										
Yr. Built	2005										
	Sq. Feet	67,500	67,500	67,500	67,500	67,500	67,500	67,500	67,500	67,500	67,500
	Enrollment	592	586	619	561	558	509	509	395	375	375
Name:	Ranch Elementary										
Yr. Built	2008										
	Sq. Feet	67,500	67,500	67,500	67,500	67,500	67,500	67,500	67,500	67,500	67,500
	Enrollment	576	565	513	510	522	475	475	577	556	566
Name:	Kathryn Sue Simonton Elementary										
Yr. Built	2003										
	Sq. Feet	69,234	69,234	69,234	69,234	69,234	69,234	69,234	69,234	69,234	69,234
	Enrollment	518	658	573	504	444	437	437	460	421	426

J.O. COMBS UNIFIED SCHOOL DISTRICT NO. 44
SCHOOL BUILDING INFORMATION (CONTINUED)
LAST TEN FISCAL YEARS
(UNAUDITED)

		Fiscal Year									
		2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Middle Schools:											
Name:	J.O. Combs Middle School										
Yr. Built	2007										
	Sq. Feet	96,670	96,670	96,670	96,670	96,670	96,670	96,670	96,670	96,670	96,670
	Enrollment	689	685	754	709	726	682	682	617	607	562
High School:											
Name:	J.O. Combs High School										
Yr. Built	2009										
	Sq. Feet	235,312	235,312	238,312	267,855	267,855	267,855	267,855	267,855	267,855	267,855
	Enrollment	1,253	1,355	1,334	1,366	1,432	1,394	1,394	1,257	1,323	1,313

Source: The District's Records

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