

JEFFERSON ELEMENTARY SCHOOL DISTRICT

AUDIT REPORT
JUNE 30, 2025



**JEFFERSON ELEMENTARY SCHOOL DISTRICT
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JUNE 30, 2025**

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FINANCIAL SECTION



Certified Public Accountants serving
K-12 School Districts and Charter
Schools throughout California

REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Independent Auditors' Report

Governing Board
Jefferson Elementary School District
Tracy, California

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Jefferson Elementary School District, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Jefferson Elementary School District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Jefferson Elementary School District, as of June 30, 2025, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Jefferson Elementary School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

Change in Accounting Principle

As described in Note 1 to the financial statements, the Jefferson Elementary School District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

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Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Jefferson Elementary School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user of the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Jefferson Elementary School District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Jefferson Elementary School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis, budgetary comparison information, schedule of changes in net OPEB liability and related ratios, schedules of proportionate share of net pension liability, and schedules of district contributions for pensions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Jefferson Elementary School District’s basic financial statements. The supplementary information listed in the table of contents, including the schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the Local Education Agency Organization Structure but does not include the basic financial statements and our auditor’s report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2025 on our consideration of the Jefferson Elementary School District’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Jefferson Elementary School District’s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Jefferson Elementary School District’s internal control over financial reporting and compliance.

Christy White, Inc.

San Diego, California
December 18, 2025

JEFFERSON ELEMENTARY SCHOOL DISTRICT MANAGEMENT'S DISCUSSION AND ANALYSIS

INTRODUCTION

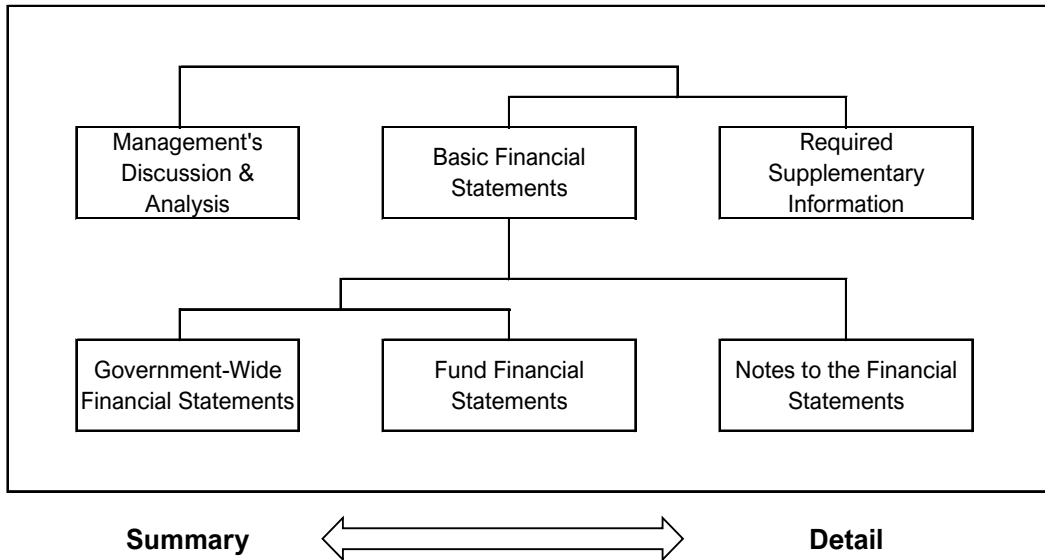
Our discussion and analysis of Jefferson Elementary School District's financial performance provide an overview of the District's financial activities for the fiscal year ended June 30, 2025. It should be read in conjunction with the District's financial statements, which follow this section.

FINANCIAL HIGHLIGHTS

- ▶ The District's net position was \$103,080,507 on June 30, 2025. This was an increase of \$1,796,963 from the prior year, after restatement.
- ▶ Overall revenues were \$49,613,502 which exceeded expenses of \$47,816,539.

OVERVIEW OF FINANCIAL STATEMENTS

Components of the Financial Section



**JEFFERSON ELEMENTARY SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS, continued
FOR THE YEAR ENDED JUNE 30, 2025**

OVERVIEW OF FINANCIAL STATEMENTS (continued)

Components of the Financial Section (continued)

This annual report consists of three parts – Management's Discussion and Analysis (this section), the basic financial statements, and required supplementary information. The three sections together provide a comprehensive overview of the District. The basic financial statements are comprised of two kinds of statements that present financial information from different perspectives:

- ▶ **Government-wide financial statements**, which comprise the first two statements, provide both short-term and long-term information about the entity's overall financial position.

- ▶ **Fund financial statements** focus on reporting the individual parts of District operations in more detail. The fund financial statements comprise the remaining statements.
 - ▶ **Governmental Funds** provide a detailed *short-term* view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.
 - ▶ **Proprietary Funds** report services for which the District charges customers a fee. Like the government-wide statements, they provide both long- and short-term financial information.
 - ▶ **Fiduciary Funds** report resources held for the benefit of parties outside of the District. Fiduciary funds are not reflected in the government-wide statement because the resources of the fund are not available to support the District's own programs.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The basic financial statements are followed by a section of required and other supplementary information that further explain and support the financial statements.

Government-Wide Statements

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities, regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how it has changed. Net position is one way to measure the District's financial health. Over time, increases or decreases in the District's net position are an indicator of whether its financial health is improving or deteriorating, respectively.

The government-wide financial statements of the District include governmental activities. All of the District's basic services are included here, such as regular education, food service, maintenance and general administration. Local control formula funding and federal and state grants finance most of these activities.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS, continued
FOR THE YEAR ENDED JUNE 30, 2025**

FINANCIAL ANALYSIS OF THE ENTITY AS A WHOLE

Net Position

The District's net position was \$103,080,507 at June 30, 2025, as reflected in the table below. Of this amount, \$(5,488,966) was unrestricted. Restricted net position is reported separately to show legal constraints from debt covenants and enabling legislation that limit the Governing Board's ability to use that net position for day-to-day operations.

	Governmental Activities		
	2025	2024	Net Change
ASSETS			
Current and other assets	\$ 50,303,134	\$ 50,124,917	\$ 178,217
Capital assets	121,399,253	119,510,090	1,889,163
Total Assets	171,702,387	169,635,007	2,067,380
DEFERRED OUTFLOWS OF RESOURCES	14,061,606	13,229,399	832,207
LIABILITIES			
Current liabilities	5,689,562	3,514,176	2,175,386
Long-term liabilities	74,828,848	74,197,877	630,971
Total Liabilities	80,518,410	77,712,053	2,806,357
DEFERRED INFLOWS OF RESOURCES	2,165,076	1,675,178	489,898
NET POSITION			
Net investment in capital assets	82,164,863	80,791,760	1,373,103
Restricted	26,404,610	27,383,979	(979,369)
Unrestricted	(5,488,966)	(4,698,564)	(790,402)
Total Net Position	\$ 103,080,507	\$ 103,477,175	\$ (396,668)

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS, continued
FOR THE YEAR ENDED JUNE 30, 2025**

FINANCIAL ANALYSIS OF THE ENTITY AS A WHOLE (continued)

Changes in Net Position

The results of this year's operations for the District as a whole are reported in the Statement of Activities. The table below takes the information from the Statement and rearranges it, so you can see our total revenues and expenses for the year.

	Governmental Activities		
	2025	2024	Net Change
REVENUES			
Program revenues			
Charges for services	\$ 1,440,266	\$ 20,121,678	\$ (18,681,412)
Operating grants and contributions	8,263,147	10,848,759	(2,585,612)
Capital grants and contributions	2,391	22,654	(20,263)
General revenues			
Property taxes	11,906,485	10,461,971	1,444,514
Unrestricted federal and state aid	26,061,485	25,252,173	809,312
Other	1,939,728	1,751,561	188,167
Total Revenues	49,613,502	68,458,796	(18,845,294)
EXPENSES			
Instruction	28,771,578	24,198,047	4,573,531
Instruction-related services	3,625,775	3,583,494	42,281
Pupil services	5,445,104	4,218,675	1,226,429
General administration	3,284,313	2,249,324	1,034,989
Plant services	3,657,016	3,270,604	386,412
Ancillary and community services	90,541	56,391	34,150
Debt service	2,327,594	2,060,211	267,383
Other outgo	614,618	813,077	(198,459)
Total Expenses	47,816,539	40,449,823	7,366,716
Change in net position	1,796,963	28,008,973	(26,212,010)
Net Position - Beginning, as Restated	101,283,544	75,468,202	25,815,342
Net Position - Ending	\$ 103,080,507	\$ 103,477,175	\$ (396,668)

**Beginning net position was restated for the 2025 year only.*

The cost of all our governmental activities this year was \$47,816,539 (refer to the table above). The amount that our taxpayers ultimately financed for these activities through taxes was only \$11,906,485 because a portion of the cost was paid by other governments and organizations who subsidized certain programs with grants and contributions.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
MANAGEMENT’S DISCUSSION AND ANALYSIS, continued
FOR THE YEAR ENDED JUNE 30, 2025**

FINANCIAL ANALYSIS OF THE ENTITY AS A WHOLE (continued)

Changes in Net Position (continued)

In the table below, we have presented the net cost of each of the District’s functions. Net cost shows the financial burden that was placed on the District’s taxpayers by each of these functions. Providing this information allows our citizens to consider the cost of each function in comparison to the benefits they believe are provided by that function.

	Net Cost of Services	
	2025	2024
Instruction	\$ 24,059,129	\$ 18,316,293
Instruction-related services	3,537,004	3,270,131
Pupil services	1,625,791	1,323,957
General administration	3,107,636	2,068,575
Plant services	3,323,183	(17,290,519)
Ancillary and community services	90,541	55,348
Debt service	2,327,594	2,060,211
Transfers to other agencies	39,857	(347,264)
Total	\$ 38,110,735	\$ 9,456,732

FINANCIAL ANALYSIS OF THE DISTRICT’S MAJOR FUNDS

The financial performance of the District as a whole is reflected in its governmental funds as well. As the District completed this year, its governmental funds reported a combined fund balance of \$46,088,796 which is less than this year’s restated beginning balance of \$47,021,744. The District’s General Fund had \$891,234 less in operating revenues than expenditures for the year ended June 30, 2025. The District’s Cafeteria Fund had \$1,609,290 more in operating revenues than expenditures for the year ended June 30, 2025. The District’s Capital Facilities Fund had \$1,470,313 less in operating revenues than expenditures for the year ended June 30, 2025.

CURRENT YEAR BUDGET 2024-2025

During the fiscal year, budget revisions and appropriation transfers are presented to the Board for their approval on a regular basis to reflect changes to both revenues and expenditures that become known during the year. In addition, the Board of Education approves financial projections included with the Adopted Budget, First Interim, and Second Interim financial reports. The Unaudited Actuals reflect the District’s financial projections and current budget based on State and local financial information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
MANAGEMENT’S DISCUSSION AND ANALYSIS, continued
FOR THE YEAR ENDED JUNE 30, 2025**

CAPITAL ASSETS AND LONG-TERM LIABILITIES

Capital Assets

By the end of 2024-2025 the District had invested \$121,399,253 in capital assets, net of accumulated depreciation.

	Governmental Activities		
	2025	2024	Net Change
CAPITAL ASSETS			
Land	\$ 13,735,263	\$ 13,735,263	\$ -
Construction in progress	5,061,567	59,658,187	(54,596,620)
Land improvements	2,215,379	2,221,322	(5,943)
Buildings & improvements	123,869,109	65,305,104	58,564,005
Furniture & equipment	3,649,639	2,940,013	709,626
Less: Accumulated depreciation	(27,131,704)	(24,288,646)	(2,843,058)
Total	\$ 121,399,253	\$ 119,571,243	\$ 1,828,010

Long-Term Liabilities

At year-end, the District had \$74,828,848 in long-term liabilities, an increase of 0.85%, after restated, from last year – as shown in the table below. More detailed information about the District’s long-term liabilities is presented in footnotes to the financial statements

	Governmental Activities		
	2025	2024	Net Change
LONG-TERM LIABILITIES			
Total general obligation bonds	\$ 51,431,218	\$ 50,663,454	\$ 767,764
Compensated absences*	2,417,715	67,940	2,349,775
Net OPEB liability	339,264	371,063	(31,799)
Net pension liability	21,688,869	23,317,082	(1,628,213)
Less: current portion of long-term liabilities	(1,048,218)	(221,662)	(826,556)
Total	\$ 74,828,848	\$ 74,197,877	\$ 630,971

*Compensated Absences for 2024 was restated in order to record the District's compensated absences in accordance with GASB Statement No. 101 which supersedes GASB Statement No. 16 for the year ended June 30, 2025.

ECONOMIC FACTORS AND NEXT YEAR’S BUDGET

Several economic and fiscal factors could influence the District’s financial condition in the coming year, including continued enrollment declines, uncertain Federal and State revenues, high pension obligations, and a cooling California economy.

Long-Term Declining Enrollment

California’s K–12 system continues to experience enrollment decline. Statewide enrollment fell another 0.5% in 2024–25 to about 5.8 million students, roughly 420,000 fewer than a decade ago. The Department of Finance projects an additional 586,000-student decline by 2033–34. Lower birth rates, high housing costs, and out-migration are key drivers, along with growing competition from charter and private schools. Because many costs—such as staffing and facilities—cannot easily adjust, revenue loss from declining Average Daily Attendance (ADA) creates structural fiscal challenges that require multi-year planning.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS, continued
FOR THE YEAR ENDED JUNE 30, 2025**

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET (continued)

Revenue Uncertainties

- **Status of Proposition 98:** The 2025–26 State Budget sets the Proposition 98 guarantee at \$114.6 billion, slightly below earlier projections. To maintain K–12 funding commitments amid weaker tax receipts, the State relied on reserve drawdowns, internal borrowing, and limited deferrals. The outlook remains fragile since Proposition 98 revenues are highly sensitive to income-tax and capital-gains fluctuations. A market slowdown could trigger future adjustments. The Legislative Analyst's Office urges districts to budget cautiously and preserve flexibility given ongoing volatility.
- **Federal Funding Uncertainties:** Federal funding for K–12 education remains uncertain heading into 2025–26. Several large federal programs—including Title I, Title II, IDEA, and after-school and enrichment grants—face potential reductions or delays under current federal budget proposals and continuing appropriations negotiations. The U.S. Department of Education has also paused or delayed disbursement of certain previously approved formula and competitive grants, creating short-term cash-flow and planning challenges for districts. Analyses by nonpartisan agencies such as the Congressional Budget Office and the Learning Policy Institute note that up to \$5–6 billion in K-12 formula funds nationwide remain at risk of reduction or deferral if congressional appropriations are not finalized. While districts are expected to continue receiving baseline allocations during temporary funding resolutions, long-term federal support levels for education could decline modestly in real terms, requiring districts to plan for possible funding interruptions or reductions in future years.

Pension Liabilities and Employer Rates

The District participates in CalSTRS and CalPERS, both of which remain underfunded and continue to exert upward pressure on budgets. For 2025–26, the CalSTRS employer rate is 19.10%, and the CalPERS Schools Pool rate is 26.81%. These elevated rates—well above pre-2014 levels—will likely persist through the decade as both systems address unfunded liabilities. Districts must continue to account for escalating pension costs in long-range projections.

Economic and Market Conditions

California's economy has cooled following its post-pandemic rebound. High interest rates, weaker venture investment, and commercial-real-estate softness have slowed growth, especially in tech-dependent regions. The UCLA Anderson Forecast (Fall 2025) expects subdued growth into 2026, with unemployment near 5%. Inflation has eased, but interest-rate uncertainty continues to constrain housing and business investment.

Because the State's tax base depends heavily on capital-gains income, stock-market volatility remains a major risk to General Fund and Proposition 98 revenues. Fiscal advisors therefore recommend that districts maintain prudent reserves and avoid long-term commitments based on one-time revenue gains.

Summary

Declining enrollment, volatile revenues, persistent pension costs, and broader economic uncertainty all contribute to a challenging fiscal environment for California school districts. The District's 2025–26 budget reflects these conditions through conservative revenue assumptions, strong reserves, and continued monitoring of State fiscal trends.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, students, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need any additional financial information, contact Business Services, at Jefferson School District, 1219 Whispering Wind Road, Tracy, California, 95377.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
STATEMENT OF NET POSITION
JUNE 30, 2025**

	Governmental Activities
ASSETS	
Cash and investments	\$ 47,729,430
Accounts receivable	2,573,704
Capital assets:	
Capital assets, not depreciated	18,796,830
Capital assets, net of accumulated depreciation	102,602,423
Total Assets	171,702,387
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions	10,775,355
Deferred outflows related to OPEB	88,133
Deferred amount on refunding	3,198,118
Total Deferred Outflows of Resources	14,061,606
LIABILITIES	
Accrued liabilities	4,592,697
Unearned revenue	48,647
Long-term liabilities, current portion	1,048,218
Long-term liabilities, non-current portion	74,828,848
Total Liabilities	80,518,410
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to pensions	2,161,778
Deferred inflows related to OPEB	3,298
Total Deferred Inflows of Resources	2,165,076
NET POSITION	
Net investment in capital assets	82,164,863
Restricted:	
Capital projects	12,681,469
Debt service	1,252,619
Educational programs	7,079,430
Food service	5,293,230
Associated student body	29,332
All others	68,530
Unrestricted	(5,488,966)
Total Net Position	\$ 103,080,507

The accompanying notes are an integral part of these financial statements.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2025**

Function/Programs	Expenses	Program Revenues			Net (Expenses) Revenues and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
GOVERNMENTAL ACTIVITIES					
Instruction	\$ 28,771,578	\$ 1,127,586	\$ 3,582,472	\$ 2,391	\$ (24,059,129)
Instruction-related services					
Instructional supervision and administration	345,320	-	85,886	-	(259,434)
Instructional library, media, and technology	324,878	1,566	1,319	-	(321,993)
School site administration	2,955,577	-	-	-	(2,955,577)
Pupil services					
Home-to-school transportation	877,946	-	5,238	-	(872,708)
Food services	1,776,689	-	3,205,694	-	1,429,005
All other pupil services	2,790,469	-	608,381	-	(2,182,088)
General administration					
Centralized data processing	741,293	-	-	-	(741,293)
All other general administration	2,543,020	1,733	174,944	-	(2,366,343)
Plant services	3,657,016	-	333,833	-	(3,323,183)
Ancillary and community services	90,541	-	-	-	(90,541)
Interest on long-term debt	2,327,594	-	-	-	(2,327,594)
Other outgo	614,618	309,381	265,380	-	(39,857)
Total Governmental Activities	\$ 47,816,539	\$ 1,440,266	\$ 8,263,147	\$ 2,391	(38,110,735)
General revenues					
Taxes and subventions					
Property taxes, levied for general purposes					10,348,933
Property taxes, levied for debt service					1,530,063
Property taxes, levied for other specific purposes					27,489
Federal and state aid not restricted for specific purposes					26,061,485
Interest and investment earnings					1,069,555
Miscellaneous					870,173
Subtotal, General Revenue					39,907,698
CHANGE IN NET POSITION					1,796,963
Net Position - Beginning, as Restated					101,283,544
Net Position - Ending					\$ 103,080,507

The accompanying notes are an integral part of these financial statements.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
GOVERNMENTAL FUNDS
BALANCE SHEET
JUNE 30, 2025**

	General Fund	Cafeteria Fund	Capital Facilities Fund	Non-Major Governmental Funds	Total Governmental Funds
ASSETS					
Cash and investments	\$ 25,937,087	\$ 4,926,375	\$ 12,446,886	\$ 4,378,552	\$ 47,688,900
Accounts receivable	1,995,816	388,755	137,982	50,629	2,573,182
Total Assets	\$ 27,932,903	\$ 5,315,130	\$ 12,584,868	\$ 4,429,181	\$ 50,262,082
LIABILITIES					
Accrued liabilities	\$ 3,937,742	\$ 21,900	\$ 1,419	\$ 163,578	\$ 4,124,639
Unearned revenue	48,647	-	-	-	48,647
Total Liabilities	3,986,389	21,900	1,419	163,578	4,173,286
FUND BALANCES					
Restricted	7,108,762	5,293,230	12,583,449	3,548,289	28,533,730
Committed	7,599,479	-	-	-	7,599,479
Assigned	2,444,728	-	-	717,314	3,162,042
Unassigned	6,793,545	-	-	-	6,793,545
Total Fund Balances	23,946,514	5,293,230	12,583,449	4,265,603	46,088,796
Total Liabilities and Fund Balances	\$ 27,932,903	\$ 5,315,130	\$ 12,584,868	\$ 4,429,181	\$ 50,262,082

The accompanying notes are an integral part of these financial statements.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET
POSITION
JUNE 30, 2025**

Total Fund Balance - Governmental Funds \$ 46,088,796

Amounts reported for assets and liabilities for governmental activities in the statement of net position are different from amounts reported in governmental funds because:

Capital assets:

In governmental funds, only current assets are reported. In the statement of net position, all assets are reported, including capital assets and accumulated depreciation:

Capital assets	\$ 148,530,957	
Accumulated depreciation	<u>(27,131,704)</u>	121,399,253

Deferred amount on refunding:

In governmental funds, the net effect of refunding bonds is recognized when debt is issued, whereas this amount is deferred and amortized in the government-wide financial statements:

3,198,118

Unmatured interest on long-term debt:

In governmental funds, interest on long-term debt is not recognized until the period in which it matures and is paid. In the government-wide statement of activities, it is recognized in the period that it is incurred. The additional liability for unmaturing interest owing at the end of the period was:

(468,058)

Long-term liabilities:

In governmental funds, only current liabilities are reported. In the statement of net position, all liabilities, including long-term liabilities, are reported. Long-term liabilities relating to governmental activities consist of:

Total general obligation bonds	\$ 51,431,218	
Compensated absences	2,417,715	
Net OPEB liability	339,264	
Net pension liability	<u>21,688,869</u>	(75,877,066)

Deferred outflows and inflows of resources relating to pensions:

In governmental funds, deferred outflows and inflows of resources relating to pensions are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to pensions are reported.

Deferred outflows of resources related to pensions	\$ 10,775,355	
Deferred inflows of resources related to pensions	<u>(2,161,778)</u>	8,613,577

(Continued on the following page)

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET
POSITION, continued
JUNE 30, 2025**

Deferred outflows and inflows of resources relating to OPEB:

In governmental funds, deferred outflows and inflows of resources relating to OPEB are not reported because they are applicable to future periods. In the statement of net position, deferred outflows and inflows of resources relating to OPEB are reported.

Deferred outflows of resources related to OPEB	\$ 88,133	
Deferred inflows of resources related to OPEB	<u>(3,298)</u>	84,835

Internal service funds:

Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost-recovery basis. Because internal service funds are presumed to operate for the benefit of governmental activities, assets, deferred outflows of resources, liabilities, and deferred inflows of resources of internal service funds are reported with governmental activities in the statement of net position. Net position for internal service funds is:

41,052

Total Net Position - Governmental Activities	<u>\$ 103,080,507</u>
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The accompanying notes are an integral part of these financial statements.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
FOR THE YEAR ENDED JUNE 30, 2025**

	General Fund	Cafeteria Fund	Capital Facilities Fund	Non-Major Governmental Funds	Total Governmental Funds
REVENUES					
LCFF sources	\$ 35,375,882	\$ -	\$ -	\$ -	\$ 35,375,882
Federal sources	990,175	774,133	-	-	1,764,308
Other state sources	5,332,693	2,360,739	-	4,917	7,698,349
Other local sources	2,727,043	165,873	2,056,446	1,711,956	6,661,318
Total Revenues	44,425,793	3,300,745	2,056,446	1,716,873	51,499,857
EXPENDITURES					
Current					
Instruction	28,986,462	-	-	-	28,986,462
Instruction-related services					
Instructional supervision and administration	380,818	-	-	-	380,818
Instructional library, media, and technology	429,756	-	-	-	429,756
School site administration	3,287,402	-	-	-	3,287,402
Pupil services					
Home-to-school transportation	1,328,868	-	-	-	1,328,868
Food services	187,338	1,657,210	-	-	1,844,548
All other pupil services	2,969,475	-	-	-	2,969,475
General administration					
Centralized data processing	734,897	-	-	-	734,897
All other general administration	2,577,063	34,245	-	-	2,611,308
Plant services	3,724,415	-	-	999	3,725,414
Facilities acquisition and construction	-	-	3,526,759	687,297	4,214,056
Ancillary services	95,915	-	-	-	95,915
Transfers to other agencies	614,618	-	-	-	614,618
Debt service					
Principal	-	-	-	195,000	195,000
Interest and other	-	-	-	1,014,268	1,014,268
Total Expenditures	45,317,027	1,691,455	3,526,759	1,897,564	52,432,805
NET CHANGE IN FUND BALANCE	(891,234)	1,609,290	(1,470,313)	(180,691)	(932,948)
Fund Balance - Beginning	24,837,748	3,683,940	14,053,762	4,446,294	47,021,744
Fund Balance - Ending	\$ 23,946,514	\$ 5,293,230	\$ 12,583,449	\$ 4,265,603	\$ 46,088,796

The accompanying notes are an integral part of these financial statements.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2025**

Net Change in Fund Balances - Governmental Funds \$ (932,948)

Amounts reported for governmental activities in the statement of activities are different from amounts reported in governmental funds because:

Capital outlay:

In governmental funds, the costs of capital assets are reported as expenditures in the period when the assets are acquired. In the statement of activities, costs of capital assets are allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expense for the period is:

Expenditures for capital outlay:	\$ 4,784,358	
Depreciation expense:	<u>(2,863,643)</u>	1,920,715

Debt service:

In governmental funds, repayments of long-term debt are reported as expenditures. In the government-wide statements, repayments of long-term debt are reported as reductions of liabilities. Expenditures for repayment of the principal portion of long-term debt were: 195,000

Deferred amounts on refunding:

In governmental funds, deferred amounts on refunding are recognized in the period they are incurred. In the government-wide statements, the deferred amounts on refunding are amortized over the life of the debt. The net effect of the deferred amounts on refunding during the period was: (123,005)

Gain or loss from the disposal of capital assets:

In governmental funds, the entire proceeds from disposal of capital assets are reported as revenue. In the statement of activities, only the resulting gain or loss is reported. The difference between the proceeds from disposal of capital assets and the resulting gain or loss is: (107,107)

Unmatured interest on long-term debt:

In governmental funds, interest on long-term debt is recognized in the period that it becomes due. In the government-wide statement of activities, it is recognized in the period it is incurred. Unmatured interest owing at the end of the period, less matured interest paid during the period but owing from the prior period, was: (227,557)

Accreted interest on long-term debt:

In governmental funds, accreted interest on capital appreciation bonds is not recorded as an expenditure from current sources. In the government-wide statement of activities, however, this is recorded as interest expense for the period. (990,246)

Compensated absences:

In governmental funds, compensated absences are measured by the amounts paid during the period. In the statement of activities, compensated absences are measured by the amount earned. The difference between compensated absences paid and compensated absences earned, was: (94,991)

(Continued on the following page)

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES, continued
FOR THE YEAR ENDED JUNE 30, 2025**

Postemployment benefits other than pensions (OPEB):

In governmental funds, OPEB expenses are recognized when employer OPEB contributions are made. In the statement of activities, OPEB expenses are recognized on the accrual basis. This year, the difference between OPEB expenses and actual employer OPEB contributions was: 116,346

Pensions:

In governmental funds, pension costs are recognized when employer contributions are made. In the government-wide statement of activities, pension costs are recognized on the accrual basis. This year, the difference between accrual-basis pension costs and employer contributions was: 2,008,980

Cost write-off for canceled capital projects:

If a planned capital project is canceled and will not be completed, costs previously capitalized as Work-in-progress must be written off to expense. Costs written off for canceled projects were: 14,402

Amortization of debt issuance premium or discount:

In governmental funds, if debt is issued at a premium or at a discount, the premium or discount is recognized as an Other Financing Source or an Other Financing Use in the period it is incurred. In the government-wide statements, the premium or discount is amortized over the life of the debt. Amortization of premium or discount for the period is: 27,482

Internal Service Funds:

Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost-recovery basis. Because internal service funds are presumed to benefit governmental activities, internal service activities are reported as governmental in the statement of activities. The net increase or decrease in internal service funds was: (10,108)

Change in Net Position of Governmental Activities \$ 1,796,963

JEFFERSON ELEMENTARY SCHOOL DISTRICT
 PROPRIETARY FUNDS
 STATEMENT OF NET POSITION
 JUNE 30, 2025

	Governmental Activities
	Internal Service Fund
ASSETS	
Current assets	
Cash and investments	\$ 40,530
Accounts receivable	522
Total current assets	<u>41,052</u>
Total Assets	<u>41,052</u>
NET POSITION	
Unrestricted	41,052
Total Net Position	<u>\$ 41,052</u>

The accompanying notes are an integral part of these financial statements.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
 PROPRIETARY FUNDS
 STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
 FOR THE YEAR ENDED JUNE 30, 2025**

	Governmental Activities
	Internal Service Fund
	<hr/>
OPERATING EXPENSES	
Professional services	\$ 12,302
Total operating expenses	<hr/> 12,302
Operating income/(loss)	<hr/> (12,302)
NON-OPERATING REVENUES/(EXPENSES)	
Interest income	2,194
Total non-operating revenues/(expenses)	<hr/> 2,194
CHANGE IN NET POSITION	(10,108)
Net Position - Beginning	<hr/> 51,160
Net Position - Ending	<hr/> \$ 41,052

The accompanying notes are an integral part of these financial statements.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
 PROPRIETARY FUNDS
 STATEMENT OF CASH FLOWS
 FOR THE YEAR ENDED JUNE 30, 2025**

	Governmental Activities
	Internal Service Fund
Cash flows from operating activities	
Cash received (paid) from assessments made to (from) other funds	\$ 44
Cash payments for payroll, insurance, and operating costs	(12,302)
Net cash provided by (used for) operating activities	(12,258)
Cash flows from investing activities	
Interest received	2,194
Net cash provided by (used for) investing activities	2,194
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(10,064)
 CASH AND CASH EQUIVALENTS	
Beginning of year	50,594
End of year	\$ 40,530
 Reconciliation of operating income (loss) to cash provided by (used for) operating activities	
Operating income/(loss)	\$ (12,302)
Changes in assets and liabilities:	
(Increase) decrease in accounts receivables	44
Net cash provided by (used for) operating activities	\$ (12,258)

The accompanying notes are an integral part of these financial statements.

JEFFERSON ELEMENTARY SCHOOL DISTRICT
 FIDUCIARY FUNDS
 STATEMENT OF NET POSITION
 JUNE 30, 2025

	Other Employee Benefit Trust Fund
ASSETS	
Cash and investments	\$ 14,676
Accounts receivable	265
Total Assets	<u>14,941</u>
NET POSITION	
Unrestricted	14,941
Total Net Position	<u>\$ 14,941</u>

The accompanying notes are an integral part of these financial statements.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
 FIDUCIARY FUNDS
 STATEMENT OF CHANGES IN NET POSITION
 FOR THE YEAR ENDED JUNE 30, 2025**

	Other Employee Benefit Trust Fund
ADDITIONS	
Contributions	\$ 32,091
Investment earnings	1,629
Total Additions	<u>33,720</u>
DEDUCTIONS	
Other trust activities	<u>89,003</u>
Total Deductions	<u>89,003</u>
CHANGE IN NET POSITION	(55,283)
Net Position - Beginning	<u>70,224</u>
Net Position - Ending	<u>\$ 14,941</u>

The accompanying notes are an integral part of these financial statements.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Financial Reporting Entity

The Jefferson School District (the “District”) accounts for its financial transactions in accordance with the policies and procedures of the Department of Education’s *California School Accounting Manual*. The accounting policies of the District conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

The District operates under a locally elected Board form of government and provides educational services to grades K-8 as mandated by the state. A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the District consists of all funds, departments and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student-related activities.

B. Component Units

Component units are legally separate organizations for which the District is financially accountable. Component units may also include organizations that are fiscally dependent on the District in that the District approves their budget, the issuance of their debt or the levying of their taxes. In addition, component units are other legally separate organizations for which the District is not financially accountable but the nature and significance of the organization’s relationship with the District is such that exclusion would cause the District’s financial statements to be misleading or incomplete. For financial reporting purposes, the component unit discussed below is reported in the District’s financial statements because of the significance of its relationship with the District. The component unit, although a legally separate entity, is reported in the financial statements using the blended presentation method as if it were part of the District’s operations because the governing board of the component unit is essentially the same as the governing board of the District and because its purpose is to finance the construction of facilities to be used for the benefit of the District.

The Community Facilities District No. 1 (CFD) was formed under the provisions of the Mello-Roos Community Facilities Act of 1982, was amended by Chapter 2.5, Part I, Division 2, Title 5 of the Government Code of the State of California established March 30, 1989. For financial presentation, the CFD’s financial activity has been blended or combined with the financial data for the District. Individually-prepared financial statements are not prepared for the CFD.

C. Basis of Presentation

Government-Wide Statements. The statement of net position and the statement of activities display information about the primary government (the District). These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenue, and other non-exchange transactions.

The statement of activities presents a comparison between direct expenses and program revenue for each function of the District’s governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reserved for the statement of activities. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting of operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program or business segment is self-financing or draws from the general revenues of the District.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

C. Basis of Presentation (continued)

Fund Financial Statements. The fund financial statements provide information about the District's funds, including its proprietary and fiduciary funds. Separate statements for each fund category – governmental, proprietary and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

Governmental funds are used to account for activities that are governmental in nature. Governmental activities are typically tax-supported and include education of pupils, operation of food service and child development programs, construction and maintenance of school facilities, and repayment of long-term debt.

Proprietary funds are used to account for activities that are more business-like than government-like in nature. Business-type activities include those for which a fee is charged to external users or to other organizational units of the District, normally on a full cost-recovery basis. Proprietary funds are generally intended to be self-supporting.

Fiduciary funds are used to account for resources held for the benefit of parties outside of the District that cannot be used to support the District's own programs.

Major Governmental Funds

General Fund: The General Fund is the main operating fund of the District. It is used to account for all activities except those that are required to be accounted for in another fund. In keeping with the minimum number of funds principle, all of the District's activities are reported in the General Fund unless there is a compelling reason to account for an activity in another fund. A District may have only one General Fund.

Cafeteria Fund: This fund is used to account separately for federal, state, and local resources to operate the food service program (*Education Code Sections 38090–38093*). The Cafeteria Fund shall be used only for those expenditures authorized by the governing board as necessary for the operation of the District's food service program (*Education Code Sections 38091 and 38100*).

Capital Facilities Fund: This fund is used primarily to account separately for moneys received from fees levied on developers or other agencies as a condition of approving a development (*Education Code Sections 17620–17626*). The authority for these levies may be county/city ordinances (*Government Code Sections 65970–65981*) or private agreements between the District and the developer. Interest earned in the Capital Facilities Fund is restricted to that fund (*Government Code Section 66006*).

JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

C. Basis of Presentation (continued)

Non-Major Governmental Funds

Special Revenue Funds: Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The District maintains the following special revenue funds:

Deferred Maintenance Fund: This fund is used to account separately for state apportionments and the District's contributions for deferred maintenance purposes (*Education Code Sections 17582–17587*). In addition, whenever the state funds provided pursuant to *Education Code Sections 17584 and 17585* (apportionments from the State Allocation Board) are insufficient to fully match the local funds deposited in this fund, the governing board of a school district may transfer the excess local funds deposited in this fund to any other expenditure classifications in other funds of the District (*Education Code Sections 17582 and 17583*).

Pupil Transportation Equipment Fund: This fund is used to account separately for state and local revenues specifically for the acquisition, rehabilitation, or replacement of equipment used to transport students (*Education Code Section 41852[b]*).

Capital Project Funds: Capital project funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds).

Building Fund: This fund exists primarily to account separately for proceeds from the sale of bonds (*Education Code Section 15146*) and may not be used for any purposes other than those for which the bonds were issued. Other authorized revenues to the Building Fund are proceeds from the sale or lease-with-option-to-purchase of real property (*Education Code Section 17462*) and revenue from rentals and leases of real property specifically authorized for deposit into the fund by the governing board (*Education Code Section 41003*).

County School Facilities Fund: This fund is established pursuant to *Education Code Section 17070.43* to receive apportionments from the 1998 State School Facilities Fund (Proposition 1A), the 2002 State School Facilities Fund (Proposition 47), or the 2004 State School Facilities Fund (Proposition 55) authorized by the State Allocation Board for new school facility construction, modernization projects, and facility hardship grants, as provided in the Leroy F. Greene School Facilities Act of 1998 (*Education Code Section 17070 et seq.*).

Capital Projects Fund for Blended Component Units: This fund is used to account for capital projects financed by Mello-Roos Community Facilities Districts and similar entities that are considered blended component units of the District under generally accepted accounting principles (GAAP).

JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

C. Basis of Presentation (continued)

Non-Major Governmental Funds (continued)

Debt Service Funds: Debt service funds are established to account for the accumulation of resources for and the payment of principal and interest on general long-term debt.

Bond Interest and Redemption Fund: This fund is used for the repayment of bonds issued for the District (*Education Code Sections 15125–15262*). The board of supervisors of the county issues the bonds. The proceeds from the sale of the bonds are deposited in the county treasury to the Building Fund of the District. Any premiums or accrued interest received from the sale of the bonds must be deposited in the Bond Interest and Redemption Fund of the District. The county auditor maintains control over the District's Bond Interest and Redemption Fund. The principal and interest on the bonds must be paid by the county treasurer from taxes levied by the county auditor-controller

Proprietary Funds

Internal Service Funds: Internal service funds are created principally to render services to other organizational units of the District on a cost-reimbursement basis. These funds are designed to be self-supporting with the intent of full recovery of costs, including some measure of the cost of capital assets, through user fees and charges.

Self-Insurance Fund: Self-insurance funds are used to separate moneys received for self-insurance activities from other operating funds of the District. Separate funds may be established for each type of self-insurance activity, such as workers' compensation, health and welfare, and deductible property loss (*Education Code Section 17566*).

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

Other Employee Benefit Trust Fund: This fund exists to account separately for amounts held in trust from salary reduction agreements, other irrevocable contributions for employees' retirement benefit payments, or both.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Basis of Accounting – Measurement Focus

Government-Wide, Proprietary, and Fiduciary Financial Statements

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide, proprietary, and fiduciary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Net Position equals assets and deferred outflows of resources minus liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. The net position should be reported as restricted when constraints placed on its use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net position restricted for other activities results from special revenue funds and the restrictions on their use.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the internal service fund are charges to other funds for self-insurance costs. Operating expenses for internal service funds include the costs of insurance premiums and claims related to self-insurance.

Governmental Funds

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Governmental funds use the modified accrual basis of accounting.

Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded under the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. Generally, "available" means collectible within the current period or within 60 days after year-end. However, to achieve comparability of reporting among California school districts and so as not to distort normal revenue patterns, with specific respect to reimbursement grants and corrections to State-aid apportionments, the California Department of Education has defined available for school districts as collectible within one year.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, and entitlements. Under the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from the grants and entitlements is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are to be used or the fiscal year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

D. Basis of Accounting – Measurement Focus (continued)

Unearned Revenue

Unearned revenue arises when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period or when resources are received by the District prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the District has a legal claim to the resources, the liability for unearned revenue is removed from the balance sheet and revenue is recognized.

Certain grants received that have not met eligibility requirements are recorded as unearned revenue. On the governmental fund financial statements, receivables that will not be collected within the available period are also recorded as unearned revenue.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time a liability is incurred. On the modified accrual basis of accounting, expenditures are generally recognized in the accounting period in which the related fund liability is incurred, as under the accrual basis of accounting. However, under the modified accrual basis of accounting, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position

Cash and Cash Equivalents

The District's cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash equivalents also include cash with county treasury balances for purposes of the statement of cash flows.

Investments

Investments with original maturities greater than one year are stated at fair value. Fair value is estimated based on quoted market prices at year-end. All investments not required to be reported at fair value are stated at cost or amortized cost. Fair values of investments in county and State investment pools are determined by the program sponsor.

Inventories

Inventories are recorded using the purchases method in that the cost is recorded as an expenditure at the time the individual inventory items are requisitioned. Inventories are valued at historical cost and consist of expendable supplies held for consumption.

Capital Assets

The accounting and reporting treatment applied to the capital assets associated with a fund is determined by its measurement focus. Capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)

Capital Assets (continued)

Capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their acquisition value as of the date received. The District maintains a capitalization threshold of \$5,000. The District does not own any infrastructure as defined in GASB Statement No. 34. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. All reported capital assets, except for land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets.

Depreciation is computed using the straight-line method over the following estimated useful lives:

<u>Asset Class</u>	<u>Estimated Useful Life</u>
Buildings and Improvements	5-50 years
Furniture and Equipment	2-15 years
Vehicles	2-15 years

Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "Due from other funds/Due to other funds." These amounts are eliminated in the governmental activities columns of the statement of net position.

Compensated Absences

In accordance with GASB Statement No. 101, *Compensated Absences*, accumulated unpaid employee vacation and sick leave benefits are accrued as a liability in the government-wide financial statements as the benefits are earned, provided they accumulate and are more likely than not to be used or paid. The measurement of this liability includes estimated salary amounts and the employer's share of related taxes and benefits, as applicable, that are directly related to these compensated absences.

For governmental funds, the current portion of unpaid compensated absences is recognized upon the occurrence of relevant events such as employee resignations and retirements that occur prior to year-end that have not yet been paid with expendable available financial resources. These amounts are recorded in the fund from which the employees who have accumulated leave are paid. For accumulated sick leave benefits, a liability is recognized for the portion that employees have earned and that are more likely than not to be used or paid. The District's policy for sick leave recognition aligns with this criterion, accruing the liability based on historical usage patterns and other relevant factors.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide and proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)

Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources related to OPEB and deferred inflows of resources related to OPEB, and OPEB expense have been determined by an independent actuary. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms.

Generally accepted accounting principles require the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Measurement Period	July 1, 2023 to June 30, 2024

Gains and losses related to changes in net OPEB liability are recognized in OPEB expense systematically over time. The first amortized amounts are recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense. The amortization period differs depending on the source of gain or loss. The difference between projected and actual earnings is amortized on a straight-line basis over five years. All other amounts are amortized on a straight-line basis over the average expected remaining service lives of all members that are provided with benefits (active, inactive, and retired) at the beginning of the measurement period.

Premiums and Discounts

In the government-wide and proprietary fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

Deferred Outflows/Deferred Inflows of Resources

In addition to assets, the District will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the District will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the defined benefit pension plans (the Plans) of the California State Teachers' Retirement System (CalSTRS) and the California Public Employees' Retirement System (CalPERS) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance classification reflects amounts that are not in spendable form. Examples include inventory, lease receivables (net of related deferred inflows), prepaid items, the long-term portion of loans receivable, and nonfinancial assets held for resale. This classification also reflects amounts that are in spendable form but that are legally or contractually required to remain intact, such as the principal of a permanent endowment.

Restricted - The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

Committed - The committed fund balance classification reflects amounts subject to internal constraints self-imposed by formal action of the Governing Board. The constraints giving rise to committed fund balance must be imposed no later than the end of the reporting period. The actual amounts may be determined subsequent to that date but prior to the issuance of the financial statements. In contrast to restricted fund balance, committed fund balance may be redirected by the government to other purposes as long as the original constraints are removed or modified in the same manner in which they were imposed, that is, by the same formal action of the Governing Board.

Assigned - The assigned fund balance classification reflects amounts that the government *intends* to be used for specific purposes. Assignments may be established either by the Governing Board or by a designee of the governing body and are subject to neither the restricted nor committed levels of constraint. In contrast to the constraints giving rise to committed fund balance, constraints giving rise to assigned fund balance are not required to be imposed, modified, or removed by formal action of the Governing Board. The action does not require the same level of formality and may be delegated to another body or official. Additionally, the assignment need not be made before the end of the reporting period, but rather may be made any time prior to the issuance of the financial statements.

Unassigned - In the General Fund only, the unassigned fund balance classification reflects the residual balance that has not been assigned to other funds and that is not restricted, committed, or assigned to specific purposes. However, deficits in any fund, including the General Fund that cannot be eliminated by reducing or eliminating amounts assigned to other purposes are reported as negative unassigned fund balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

F. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented in the financial statements. Interfund transfers are eliminated in the governmental activities columns of the statement of activities.

G. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

H. Budgetary Data

The budgetary process is prescribed by provisions of the California Education Code and requires the governing board to hold a public hearing and adopt an operating budget no later than July 1 of each year. The District governing board satisfied these requirements. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all budget amendments have been accounted for. For purposes of the budget, on-behalf payments have not been included as revenue and expenditures as required under generally accepted accounting principles.

I. Property Tax

Secured property taxes attach as an enforceable lien on property as of January 1. Taxes are payable in two installments on November 1 and February 1 and become delinquent on December 10 and April 10, respectively. Unsecured property taxes are payable in one installment on or before August 31. The County Auditor-Controller bills and collects the taxes on behalf of the District. Local property tax revenues are recorded when received.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

J. New Accounting Pronouncements

GASB Statement No. 101 – In June 2022, GASB issued Statement No. 101, *Compensated Absences*. The objective of this statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This statement is effective for periods beginning after December 15, 2023. The District has implemented this Statement as of June 30, 2025.

GASB Statement No. 102 – In December 2023, GASB issued Statement No. 102, *Certain Risk Disclosures*. This Statement requires a government to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. Additionally, this Statement requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial impact have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statements are issued. This statement is effective for periods beginning after June 15, 2024. The District has implemented this Statement as of June 30, 2025.

GASB Statement No. 103 – In April 2024, GASB issued Statement No. 103, *Financial Reporting Model Improvements*. The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This Statement also addresses certain application issues. The statement is effective for periods beginning after June 15, 2025. The District has not yet determined the impact on the financial statements.

GASB Statement No. 104 – In September 2024, GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*. The objective of this Statement is to provide users of government financial statements with essential information about certain types of capital assets. The statement is effective for periods beginning after June 15, 2025. The District has not yet determined the impact on the financial statements.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 2 – CASH AND INVESTMENTS

A. Summary of Cash and Investments

	Governmental Funds	Internal Service Fund	Governmental Activities	Fiduciary Funds
Investment in county treasury	\$ 47,656,094	\$ 40,530	\$ 47,696,624	\$ 14,676
Fair value adjustment	(11,423)	-	(11,423)	-
Cash on hand and in banks	36,489	-	36,489	-
Cash in revolving fund	7,740	-	7,740	-
Total	\$ 47,688,900	\$ 40,530	\$ 47,729,430	\$ 14,676

B. Policies and Practices

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the state; U.S. Treasury instruments; registered state warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; collateralized mortgage obligations; and the County Investment Pool.

Investment in County Treasury – The District maintains substantially all of its cash in the County Treasury in accordance with *Education Code Section 41001*. The San Joaquin County Treasurer’s pooled investments are managed by the County Treasurer who reports on a monthly basis to the board of supervisors. In addition, the function of the County Treasury Oversight Committee is to review and monitor the County’s investment policy. The committee membership includes the Treasurer and Tax Collector, the Auditor-Controller, Chief Administrative Officer, Superintendent of Schools Representative, and a public member. The fair value of the District’s investment in the pool is based upon the District’s pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

C. General Authorizations

Except for investments by trustees of debt proceeds, the authority to invest District funds deposited with the county treasury is delegated to the County Treasurer and Tax Collector. Additional information about the investment policy of the County Treasurer and Tax Collector may be obtained from its website. The table below identifies the investment types permitted by California Government Code.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 2 – CASH AND INVESTMENTS (continued)

C. General Authorizations (continued)

<u>Authorized Investment Type</u>	<u>Maximum Remaining Maturity</u>	<u>Maximum Percentage of Portfolio</u>	<u>Maximum Investment in One Issuer</u>
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U. S. Treasury Obligations	5 years	None	None
U. S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

D. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Treasury. The District maintains a pooled investment with the County Treasury with a fair value of approximately \$47,699,877. The average weighted maturity for this pool is 707 days.

E. Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investments in the County Treasury are not required to be rated.

F. Custodial Credit Risk – Deposits

This is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. However, the California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law. The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits. As of June 30, 2025, the District's bank balance was not exposed to custodial risk.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 2 – CASH AND INVESTMENTS (continued)

G. Fair Value

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices (unadjusted) in active markets for identical assets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, either directly or indirectly.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonable available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the San Joaquin County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

The District's fair value measurement of \$47,699,877 in the county treasury at June 30, 2025 is classified as uncategorized.

NOTE 3 – ACCOUNTS RECEIVABLE

Accounts receivable at June 30, 2025 consisted of the following:

	General Fund	Cafeteria Fund	Capital Facilities Fund	Non-Major Governmental Funds	Internal Service Fund	Governmental Activities	Fiduciary Funds
Federal Government							
Categorical aid	\$ 515,269	\$ 34,801	\$ -	\$ -	\$ -	\$ 550,070	\$ -
State Government							
Categorical aid	768,677	306,222	-	-	-	1,074,899	-
Lottery	271,483	-	-	-	-	271,483	-
Local Government							
Other local sources	440,387	47,732	137,982	50,629	522	677,252	265
Total	\$ 1,995,816	\$ 388,755	\$ 137,982	\$ 50,629	\$ 522	\$ 2,573,704	\$ 265

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 4 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2025 was as follows:

	Restated			Balance
	July 01, 2024	Additions	Deletions	June 30, 2025
Governmental Activities				
Capital assets not being depreciated				
Land	\$ 13,735,263	\$ -	\$ -	\$ 13,735,263
Construction in progress	59,658,187	2,337,421	56,934,041	5,061,567
Total capital assets not being depreciated	73,393,450	2,337,421	56,934,041	18,796,830
Capital assets being depreciated				
Land improvements	2,221,322	-	5,943	2,215,379
Buildings & improvements	65,305,104	58,671,352	107,347	123,869,109
Furniture & equipment	2,940,013	709,626	-	3,649,639
Total capital assets being depreciated	70,466,439	59,380,978	113,290	129,734,127
Less: Accumulated depreciation				
Land improvements	959,904	90,209	2,550	1,047,563
Buildings & improvements	21,989,231	2,625,545	18,035	24,596,741
Furniture & equipment	1,339,511	147,889	-	1,487,400
Total accumulated depreciation	24,288,646	2,863,643	20,585	27,131,704
Total capital assets being depreciated, net	46,177,793	56,517,335	92,705	102,602,423
Governmental Activities				
Capital Assets, net	\$ 119,571,243	\$ 58,854,756	\$ 57,026,746	\$ 121,399,253

Depreciation expense in the amount of \$2,863,643 was charged as a direct expense to the instruction function in the government-wide financial statements.

NOTE 5 – ACCRUED LIABILITIES

Accrued liabilities at June 30, 2025 consisted of the following:

	General Fund	Cafeteria Fund	Capital Facilities Fund	Non-Major Governmental Funds	District-Wide	Governmental Activities
Payroll	\$ 251,480	\$ 9,486	\$ -	\$ -	\$ -	\$ 260,966
Vendors payable	928,780	12,414	1,419	163,578	-	1,106,191
Unmatured interest	2,452	-	-	-	468,058	470,510
Due to grantor government	2,755,030	-	-	-	-	2,755,030
Total	\$ 3,937,742	\$ 21,900	\$ 1,419	\$ 163,578	\$ 468,058	\$ 4,592,697

NOTE 6 – UNEARNED REVENUE

Unearned revenue at June 30, 2025 in the General Fund consisted of \$48,647 in State categorical sources.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 7 – LONG-TERM LIABILITIES

A schedule of changes in long-term liabilities for the year ended June 30, 2025 consisted of the following:

	Restated Balance			Balance	Balance Due
	July 01, 2024	Additions	Deductions	June 30, 2025	In One Year
Governmental Activities					
General obligation bonds	\$ 43,821,442	\$ -	\$ 167,629	\$ 43,653,813	\$ 320,102
Unamortized premium	467,239	-	27,482	439,757	27,482
Accreted interest	6,374,773	990,246	27,371	7,337,648	37,496
Total general obligation bonds	50,663,454	990,246	222,482	51,431,218	385,080
Compensated absences*	2,322,724	94,991	-	2,417,715	663,138
Net OPEB liability	371,063	-	31,799	339,264	-
Net pension liability	23,317,082	-	1,628,213	21,688,869	-
Total	\$ 76,674,323	\$ 1,085,237	\$ 1,882,494	\$ 75,877,066	\$ 1,048,218

*The change in the compensated absences liability is presented as a net change.

- Payments for general obligation bonds are made in the Bond Interest and Redemption Fund.

A. Compensated Absences

The restated beginning compensated absences balance was \$2,322,724 and had an increase by a net amount of \$94,991 during the year ended June 30, 2025. The ending compensated absences at June 30, 2025 amounted to \$2,417,715. This amount is included as part of long-term liabilities in the government-wide financial statements.

B. Other Postemployment Benefits

The District's beginning net OPEB liability was \$371,063 and decreased by \$31,799 during the year ended June 30, 2025. The ending net OPEB liability at June 30, 2025 was 339,264. See Note 9 for additional information regarding the net OPEB liability.

C. Net Pension Liability

The District's beginning net pension liability was \$23,317,082 and decreased by \$1,628,213 during the year ended June 30, 2025. The ending net pension liability at June 30, 2025 was \$21,688,869. See Note 10 for additional information regarding the net pension liability.

D. General Obligation Bonds

In April 2011, Jefferson School District issued Series A of the Election of 2010 in the amounts of \$5,830,000 in current interest bonds and \$567,194 in capital appreciation bonds. Interest on the current interest bonds is payable on August 1 and February 1 of each year, commencing August 1, 2011. The capital appreciation bonds accrete interest compounded semi-annually on August 1 and February 1. The proceeds from the sale of the bonds will be used for the acquisition, construction and furnishing of equipment for district facilities.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 7 – LONG-TERM LIABILITIES (continued)

D. General Obligation Bonds (continued)

In April 2013, Jefferson School District issued Series B of the Election 2010 in the amounts of \$1,700,000 in current interest bonds, \$14,603,679 in capital appreciation bonds and \$6,695,791 in convertible capital appreciation bonds. Interest on the current interest bonds is payable on August 1 and February 1 of each year, commencing August 1, 2015. The capital appreciation bonds and convertible capital appreciation bonds accrete interest compounded semi-annually on August 1 and February 1. The proceeds from the sale of the bonds will be used for the acquisition, construction and furnishing of equipment for district facilities.

On August 2014, Jefferson School District issued Series C of the Election 2010 in the amounts of \$1,780,000 in current interest bonds and \$2,034,069 in capital appreciation bonds. Interest on the current interest bonds accrues from the date of delivery and is payable semiannually on February 1 and August 1 of each year, commencing February 1, 2015. The capital appreciation bonds accrete interest compounded semiannually on February 1 and August 1 of each year. The proceeds from the sale of the bonds will be used for the acquisition and construction of school facilities projects.

On January 2022, Jefferson School District issued Series D of the Election 2010 in the amount of \$2,187,082 in capital appreciation bonds. Interest on the current interest bonds accrues from the date of delivery and is payable semiannually on February 1 and August 1 of each year, commencing February 1, 2022. The capital appreciation bonds accrete interest compounded semiannually on February 1 and August 1 of each year. The proceeds from the sale of the bonds will be used for the acquisition and construction of school facilities projects.

On January 2022, the District issued \$34,917,995 of 2022 General Obligation Refunding Bonds. The bonds have a final maturity to occur on August 1, 2052, with interest rates ranging from 0.92% to 4.25%. The refunding bonds were issued to advance refund portions of the District's outstanding Election of 2010 General Obligation Bonds Series A, Election of 2010 General Obligation Bonds Series B, and Election of 2010 General Obligation Bonds Series C. The original issuance consisted entirely of current and accreted interest bonds. The net proceeds were used to purchase U.S. government securities. Those securities were deposited into an irrevocable trust with an escrow agent to provide for future debt service payments on the refunded bonds. As a result, the refunded bonds are considered to be defeased, and the related liability for the bonds has been removed from the District's liabilities. Amounts paid to the refunded bond escrow agent in excess of the outstanding debt at the time of payment are recorded as deferred outflow of resources on the statement of net position and are amortized to interest expense over the life of the liability. As of June 30, 2025, deferred amount on refunding of \$3,198,118 remain to be amortized. The refunding decreased the District's total debt service payment. The transaction resulted in a net present value of savings of \$8,794,213.

The outstanding general obligation bonded debt of the District at June 30, 2025 is as follows:

Series	Issue Date	Maturity Date	Interest Rate	Original Issue	Bonds			Bonds Outstanding June 30, 2025
					Outstanding July 01, 2024	Additions	Deductions	
Series A	4/27/2011	8/1/2032	2.00% - 5.50%	\$ 6,397,194	\$ 858,352	\$ 80,885	\$ -	\$ 939,237
Series B	4/21/2013	8/1/2043	0.84% - 5.50%	22,999,470	10,650,001	-	-	10,650,001
Series C	8/19/2014	8/1/2028	0.72% - 5.12%	3,814,069	603,664	27,367	95,000	536,031
Series D	1/27/2022	8/1/2036	0.00%	2,187,082	2,321,005	70,702	-	2,391,707
2022 Refunding Series A	1/27/2022	8/1/2040	3.00% - 4.00%	5,260,000	5,260,000	-	-	5,260,000
2022 Refunding Series B	1/27/2022	8/1/2052	0.92% - 4.25%	29,657,995	30,503,193	811,292	100,000	31,214,485
					<u>\$ 50,196,215</u>	<u>\$ 990,246</u>	<u>\$ 195,000</u>	<u>\$ 50,991,461</u>

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 7 – LONG-TERM LIABILITIES (continued)

D. General Obligation Bonds (continued)

The bonds mature as follows:

Year Ended June 30,	Principal	Interest	Total
2026	\$ 320,102	\$ 1,068,443	\$ 1,388,545
2027	457,145	1,080,627	1,537,772
2028	464,372	1,285,626	1,749,998
2029	533,786	1,322,412	1,856,198
2030	718,280	1,355,065	2,073,345
2031 - 2035	5,019,245	7,092,598	12,111,843
2036 - 2040	10,152,285	7,830,364	17,982,649
2041 - 2045	7,471,646	10,468,648	17,940,294
2046 - 2050	7,328,250	15,867,506	23,195,756
2051 - 2053	11,188,702	3,670,324	14,859,026
Accretion	7,337,648	(7,337,648)	-
Total	\$ 50,991,461	\$ 43,703,965	\$ 94,695,426

Debt service payments are made from property tax levy authorized by the voters.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 8 – FUND BALANCES

Fund balances were composed of the following elements at June 30, 2025:

	General Fund	Cafeteria Fund	Capital Facilities Fund	Non-Major Governmental Funds	Total Governmental Funds
Restricted					
Educational programs	7,079,430	-	-	-	7,079,430
Food service	-	5,293,230	-	-	5,293,230
Associated student body	29,332	-	-	-	29,332
Capital projects	-	-	12,583,449	1,759,082	14,342,531
Debt service	-	-	-	1,720,677	1,720,677
Pupil Transportation	-	-	-	68,530	68,530
Total restricted	<u>7,108,762</u>	<u>5,293,230</u>	<u>12,583,449</u>	<u>3,548,289</u>	<u>28,533,730</u>
Committed					
Stabilization	7,599,479	-	-	-	7,599,479
Total committed	<u>7,599,479</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>7,599,479</u>
Assigned					
Future Adoption Materials	1,500,000	-	-	-	1,500,000
Tech Refresh	944,728	-	-	-	944,728
Future Maintenance	-	-	-	671,763	671,763
Future Facilities Project	-	-	-	45,551	45,551
Total assigned	<u>2,444,728</u>	<u>-</u>	<u>-</u>	<u>717,314</u>	<u>3,162,042</u>
Unassigned	6,793,545	-	-	-	6,793,545
Total	<u>\$ 23,946,514</u>	<u>\$ 5,293,230</u>	<u>\$ 12,583,449</u>	<u>\$ 4,265,603</u>	<u>\$ 46,088,796</u>

The District is committed to maintaining a prudent level of financial resources to protect against the need to reduce service levels because of temporary revenue shortfalls or unpredicted expenditures. The District’s Minimum Fund Balance Policy requires a Reserve for Economic Uncertainties, consisting of unassigned amounts, equal to no less than 3 percent of General Fund expenditures and other financing uses.

NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

A. Plan Description

The Jefferson Elementary School District’s defined benefit OPEB plan, Jefferson Elementary School District Retiree Benefit Plan (the Plan) is described below. The Plan is a single-employer defined benefit plan administered by the District. The Plan provides medical, dental and vision insurance benefits to eligible retirees and their spouses. The District participates in an irrevocable trust, administered by the San Joaquin County Treasurer-Tax Collector.

B. OPEB Plan Fiduciary Net Position

Detailed information about the Plan’s fiduciary net position can be obtained by contacting the District. The trust is set up for receiving employer contributions that will prefund health and other postemployment benefits costs for retirees and their beneficiaries.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
 NOTES TO FINANCIAL STATEMENTS, continued
 JUNE 30, 2025**

NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

C. Benefits Provided

The retiree benefit plan is not available to current or future employees. A legacy group of retirees is still entitled to lifetime benefits fully paid by the District.

D. Contributions

For the measurement period, the District did not contribute to the Plan. There is no actuarially determined contribution, nor any contribution requirement established by statute or contract. The District’s contribution is currently based on a projected pay as-you-go funding method, that is, benefits are payable when due.

E. Plan Membership

Membership of the Plan consisted of the following:

	<u>Number of participants</u>
Inactive employees receiving benefits	7
Inactive employees entitled to but not receiving benefits*	-
Participating active employees	-
Total number of participants**	<u>7</u>

*Information not provided

**As of the June 30, 2023 valuation date

F. Net OPEB Liability

The components of the net OPEB liability of the District at June 30, 2025, were as follows:

Total OPEB liability	\$ 409,488
Plan fiduciary net position	<u>(70,224)</u>
District's net OPEB liability	<u>\$ 339,264</u>
 Plan fiduciary net position as a percentage of total OPEB liability	 17.15%

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

G. Investments

Investment Policy

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the state; U.S. Treasury instruments; registered state warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; collateralized mortgage obligations; and the County Investment Pool.

Concentrations

The Plan's funds are in the County Treasury administered by the San Joaquin County Treasurer-Tax Collector. The funds are 100% in a short-term fixed income asset class.

Rate of Return

For the year ended, June 30, 2025, the annual money-weighted rate of return on investments, net of investment expense, was 3.93 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

H. Actuarial Assumptions and Other Inputs

The net OPEB liability as of June 30, 2025, was determined by an actuarial valuation as of June 30, 2023 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement and roll forwarded to the measurement date of June 30, 2024.

Economic assumptions:

Discount rate	3.93%
Salary increases	2.75%
Inflation	2.50%
Healthcare cost trend rate	4.00%

Non-economic assumptions:

Mortality:

Certificated	2021 CalPERS Retiree Mortality for Miscellaneous and Schools Employees Table
Classified	2021 CalPERS Retiree Mortality for Miscellaneous and Schools Employees Table

The actuarial assumptions used in the June 30, 2023 valuation was based on a review of plan experience during the period July 1, 2021 to June 30, 2023.

The discount rate was based on historic 6-year real rates of return for each asset class along with the actuarial assumed long-term inflation assumption. The actuary assumed contributions would be sufficient to fully fund the obligation over a period not to exceed six years.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

I. Changes in Net OPEB Liability

	<u>June 30, 2025</u>
Total OPEB Liability	
Interest on total OPEB liability	\$ 16,275
Difference between expected and actual experience	(38,866)
Changes of assumptions	(5,429)
Benefits payments	<u>(55,611)</u>
Net change in total OPEB liability	(83,631)
Total OPEB liability - beginning	<u>493,119</u>
Total OPEB liability - ending (a)	<u>\$ 409,488</u>
 Plan fiduciary net position	
Net investment income	\$ 3,779
Benefit payments	<u>(55,611)</u>
Net change in plan fiduciary net position	(51,832)
Plan fiduciary net position - beginning	<u>122,056</u>
Plan fiduciary net position - ending (b)	<u>\$ 70,224</u>
 District's net OPEB liability - ending (a) - (b)	<u>\$ 339,264</u>
 Plan fiduciary net position as a percentage of the total OPEB liability	17.15%
 Covered-employee payroll	N/A*

*The District's OPEB Plan is administered through a trust; however, contributions are not made based on a measure of pay; therefore, no measure is presented.

J. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the Jefferson Elementary School District, as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

	1% Decrease	Valuation Discount Rate	1% Increase
	(2.93%)	(3.93%)	(4.93%)
Net OPEB liability	\$ 356,543	\$ 339,264	\$ 325,505

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

K. Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the net OPEB liability of the Jefferson Elementary School District, as well as what the District’s net OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point lower one percentage point higher than the current healthcare cost trend rate:

	1% Decrease	Healthcare Cost Trend Rate	1% Increase
	(3.00%)	(4.00%)	(5.00%)
Net OPEB liability	\$ 335,064	\$ 339,264	\$ 343,169

L. OPEB Expense and Deferred Outflows and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2025, the Jefferson Elementary School District recognized OPEB expense of \$(28,213). At June 30, 2025, the Jefferson Elementary School District reported deferred outflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between projected and actual earnings on plan investments	\$ -	\$ 3,298
District contributions subsequent to the measurement date	88,133	-
Total	\$ 88,133	\$ 3,298

The \$88,133 reported as deferred outflows of resources resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended June 30, 2026. Deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30,	Deferred Inflows of Resources
2026	\$ 652
2027	964
2028	927
2029	755
Total	\$ 3,298

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 10 – PENSION PLANS

Qualified employees are covered under multiple-employer contributory retirement plans maintained by agencies of the State of California. Certificated employees are members of the California State Teachers' Retirement System (CalSTRS), and classified employees are members of the California Public Employees' Retirement System (CalPERS). The District reported its proportionate share of the net pension liabilities, pension expense, deferred outflow of resources, and deferred inflow of resources for each of the above plans as follows:

	Net pension liability	Deferred outflows related to pensions	Deferred inflows related to pensions	Pension expense
CalSTRS Pension	\$ 13,821,664	\$ 7,110,656	\$ 2,105,473	\$ 1,750,155
CalPERS Pension	7,867,205	3,664,699	56,305	1,074,264
Total	\$ 21,688,869	\$ 10,775,355	\$ 2,161,778	\$ 2,824,419

A. California State Teachers' Retirement System (CalSTRS)

Plan Description

The District contributes to the California State Teachers' Retirement System (CalSTRS); a cost-sharing multiple employer public employee retirement system defined benefit pension plan administered by CalSTRS. The plan provides retirement and disability benefits and survivor benefits to beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the State Teachers' Retirement Law. CalSTRS issues a separate annual comprehensive financial report that includes financial statements and required supplementary information. Copies of the CalSTRS annual financial report may be obtained from CalSTRS, P.O. Box 15275, Sacramento, CA 95851-0275.

Benefits Provided

The CalSTRS defined benefit plan has two benefit formulas:

1. CalSTRS 2% at 60: Members first hired on or before December 31, 2012, to perform service that could be creditable to CalSTRS. CalSTRS 2% at 60 members are eligible for normal retirement at age 60, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. Early retirement options are available at age 55 with five years of credited service or as early as age 50 with 30 years of credited service. The age factor for retirements after age 60 increases with each quarter year of age to 2.4 percent at age 63 or older. Members who have 30 years or more of credited service receive an additional increase of up to 0.2 percent to the age factor, known as the career factor. The maximum benefit with the career factor is 2.4 percent of final compensation.
2. CalSTRS 2% at 62: Members first hired on or after January 1, 2013, to perform service that could be creditable to CalSTRS. CalSTRS 2% at 62 members are eligible for normal retirement at age 62, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. An early retirement option is available at age 55. The age factor for retirement after age 62 increases with each quarter year of age to 2.4 percent at age 65 or older.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
 NOTES TO FINANCIAL STATEMENTS, continued
 JUNE 30, 2025**

NOTE 10 – PENSION PLANS (continued)

A. California State Teachers' Retirement System (CalSTRS) (continued)

Contributions

Active plan CalSTRS 2% at 60 and 2% at 62 members are required to contribute 10.25% and 10.205% of their salary for fiscal year 2025, respectively, and the District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by CalSTRS Teachers' Retirement Board. The required employer contribution rate for fiscal year 2025 was 19.10% of annual payroll. The contribution requirements of the plan members are established by state statute. Contributions to the plan from the District were \$3,275,182 for the year ended June 30, 2025.

On-Behalf Payments

The District was the recipient of on-behalf payments made by the State of California to CalSTRS for K-12 education. These payments consist of state general fund contributions of approximately \$1,280,462 to CalSTRS.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$ 13,821,664
State's proportionate share of the net pension liability associated with the District	<u>6,341,524</u>
Total	<u>\$ 20,163,188</u>

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2023 and rolling forward the total pension liability to June 30, 2024. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts, actuarially determined. At June 30, 2024, the District's proportion was 0.021 percent, which was an increase of 0.001 percent from its proportion measured as of June 30, 2023.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 10 – PENSION PLANS (continued)

A. California State Teachers' Retirement System (CalSTRS) (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

For the year ended June 30, 2025, the District recognized pension expense of \$1,750,155. In addition, the District recognized pension expense and revenue of \$(605,893) for support provided by the State. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between projected and actual earnings on plan investments	\$ -	\$ 55,770
Differences between expected and actual experience	1,563,408	604,414
Changes in assumptions	60,503	943,972
Changes in proportion and differences between District contributions and proportionate share of contributions	2,211,563	501,317
District contributions subsequent to the measurement date	3,275,182	-
Total	<u>\$ 7,110,656</u>	<u>\$ 2,105,473</u>

The \$3,275,182 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended June 30,</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
2026	\$ 806,132	\$ 1,493,882
2027	806,133	(625,230)
2028	755,825	561,409
2029	755,823	360,343
2030	458,162	157,227
2031	253,399	157,842
Total	<u>\$ 3,835,474</u>	<u>\$ 2,105,473</u>

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 10 – PENSION PLANS (continued)

A. California State Teachers’ Retirement System (CalSTRS) (continued)

Actuarial Assumptions

The total pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2023, and rolling forward the total pension liability to June 30, 2024 using the following actuarial assumptions, applied to all periods included in the measurement:

Consumer Price Inflation	2.75%
Investment Rate of Return*	7.10%
Wage Growth	3.50%

* Net of investment expenses, but gross of administrative expenses.

CalSTRS uses custom mortality tables to best fit the patterns of mortality among its members. These custom tables are based on MP-2021 series tables adjusted to fit CalSTRS experience.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period July 1, 2017 through June 30, 2022.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best-estimate ranges were developed using capital market assumptions from CalSTRS general investment consultant (Pension Consulting Alliance–PCA) as an input to the process. The actuarial investment rate of return assumption was adopted by the board in January 2024 in conjunction with the most recent experience study. For each current and future valuation, CalSTRS’ independent consulting actuary (Milliman) reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of expected 20-year geometrically linked real rates of return and the assumed asset allocation for each major asset class as of June 30, 2024, are summarized in the following table:

Asset Class	Assumed Asset Allocation	Long-Term Expected Real Rate of Return*
Public Equity	38%	5.25%
Real Estate	15%	4.05%
Private Equity	14%	6.75%
Fixed Income	14%	2.45%
Risk Mitigating Strategies	10%	2.25%
Inflation Sensitive	7%	3.65%
Cash/Liquidity	2%	0.05%
	<hr/> 100% <hr/>	

*Real return is net of assumed 2.75% inflation.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
 NOTES TO FINANCIAL STATEMENTS, continued
 JUNE 30, 2025**

NOTE 10 – PENSION PLANS (continued)

A. California State Teachers’ Retirement System (CalSTRS) (continued)

Discount Rate

The discount rate used to measure the total pension liability was 7.10 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates in accordance with the rate increases per AB 1469. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.10 percent) and assuming that contributions, benefit payments, and administrative expense occur midyear. Based on those assumptions, the Plan’s fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District’s proportionate share of the net pension liability calculated using the discount rate of 7.10 percent, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10 percent) or 1-percentage-point higher (8.10 percent) than the current rate:

	1% Decrease (6.10%)	Current Discount Rate (7.10%)	1% Increase (8.10%)
District's proportionate share of the net pension liability	\$ 24,584,217	\$ 13,821,664	\$ 4,834,485

Pension Plan Fiduciary Net Position

Detailed information about the pension plan’s fiduciary net position is available in the separately issued CalSTRS financial report.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 10 – PENSION PLANS (continued)

B. California Public Employees' Retirement System (CalPERS)

Plan Description

The District contributes to the School Employer Pool under the California Public Employees' Retirement System (CalPERS); a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the Public Employees' Retirement Laws. CalPERS issues a separate annual comprehensive financial report that includes financial statements and required supplementary information. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office, 400 Q Street, Sacramento, CA 95811.

Benefits Provided

The benefits for the defined benefit plan are based on members' years of service, age, final compensation, and benefit formula. Benefits are provided for disability, death, and survivors of eligible members or beneficiaries. Members become fully vested in their retirement benefits earned to date after five years of credited service.

Contributions

Active plan members who entered into the plan prior to January 1, 2013, are required to contribute 7.0% of their salary. The California Public Employees' Pension Reform Act (PEPRA) specifies that new members entering into the plan on or after January 1, 2013, shall pay the higher of fifty percent of normal costs or 8.0% of their salary. Additionally, for new members entering the plan on or after January 1, 2013, the employer is prohibited from paying any of the employee contribution to CalPERS unless the employer payment of the member's contribution is specified in an employment agreement or collective bargaining agreement that expires after January 1, 2013.

The District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalPERS Board of Administration. The required employer contribution rate for fiscal year 2025 was 27.05% of annual payroll. Contributions to the plan from the District were \$1,558,217 for the year ended June 30, 2025.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the District reported a liability of \$7,867,205 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2023 and rolling forward the total pension liability to June 30, 2024. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts, actuarially determined. At June 30, 2024, the District's proportion was 0.022 percent, which was a decrease of 0.001 percent from its proportion measured as of June 30, 2023.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 10 – PENSION PLANS (continued)

B. California Public Employees' Retirement System (CalPERS) (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

For the year ended June 30, 2025, the District recognized pension expense of \$1,074,264. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between projected and actual earnings on plan investments	\$ 305,595	\$ -
Differences between expected and actual experience	659,550	56,305
Changes in assumptions	173,892	-
Changes in proportion and differences between District contributions and proportionate share of contributions	967,445	-
District contributions subsequent to the measurement date	1,558,217	-
Total	<u>\$ 3,664,699</u>	<u>\$ 56,305</u>

The \$1,558,217 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended June 30,</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
2026	\$ 993,100	\$ 56,305
2027	937,924	-
2028	272,154	-
2029	(96,696)	-
Total	<u>\$ 2,106,482</u>	<u>\$ 56,305</u>

Actuarial Assumptions

The total pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2023, and rolling forward the total pension liability to June 30, 2024 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.30%
Discount Rate	6.90%
Salary Increases	Varies by Entry Age and Service

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 10 – PENSION PLANS (continued)

B. California Public Employees’ Retirement System (CalPERS) (continued)

Actuarial Assumptions (continued)

CalPERS uses custom mortality tables to best fit the patterns of mortality among its members. These custom tables are derived using CalPERS’ membership data for all funds. The table includes 15 years of mortality improvements using the Society of Actuaries Scale 80% of scale MP 2020.

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from 2000 to 2019.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. In determining the long-term expected rate of return, both short-term and long-term market return expectations as well as the expected pension fund cash flows were taken into account. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds’ asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

Asset Class	Assumed Asset Allocation	Real Return Years 1 – 10*
Global Equity – cap-weighted	30.0%	4.54%
Global Equity – non-cap-weighted	12.0%	3.84%
Private Equity	13.0%	7.28%
Treasury	5.0%	0.27%
Mortgage-backed securities	5.0%	0.50%
Investment grade corporates	10.0%	1.56%
High yield	5.0%	2.27%
Emerging market debt	5.0%	2.48%
Private debt	5.0%	3.57%
Real assets	15.0%	3.21%
Leverage	(5.0)%	(0.59)%
	<u>100.0%</u>	

*An expected inflation of 2.30% used for this period. Figures are based on the 2021-22 CalPERS Asset Liability Management Study

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 10 – PENSION PLANS (continued)

B. California Public Employees’ Retirement System (CalPERS) (continued)

Discount Rate

The discount rate used to measure the total pension liability was 6.90 percent. A projection of the expected benefit payments and contributions was performed to determine if assets would run out. The test revealed the assets would not run out. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability for the Schools Pool. The results of the crossover testing for the Schools Pool are presented in a detailed report that can be obtained at CalPERS’ website.

Sensitivity of the District’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District’s proportionate share of the net pension liability calculated using the discount rate of 6.90 percent, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90 percent) or 1-percentage-point higher (7.90 percent) than the current rate:

	<u>1% Decrease (5.90%)</u>	<u>Current Discount Rate (6.90%)</u>	<u>1% Increase (7.90%)</u>
District’s proportionate share of the net pension liability	\$ 11,686,799	\$ 7,867,205	\$ 4,711,917

Pension Plan Fiduciary Net Position

Detailed information about the pension plan’s fiduciary net position is available in the separately issued CalPERS financial report.

NOTE 11 – COMMITMENTS AND CONTINGENCIES

A. Grants

The District received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2025.

B. Litigation

The District is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the District at June 30, 2025.

C. Construction Commitments

As of June 30, 2025, the District did not have any commitments with respect to unfinished capital projects.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 12 – PARTICIPATION IN JOINT POWERS AUTHORITIES

The District participates in four joint ventures under joint powers authorities (JPAs), the Self-Insured Schools of California (SISC), the San Joaquin County School Workers' Compensation Group, San Joaquin County Schools Property and Liability Group, and Norcal ReLief. The relationships between the District and the JPAs are such that the JPAs are not component units of the District for financial reporting purposes.

The JPAs have budgeting and financial reporting requirements independent of member units, and their financial statements are not presented in these financial statements. However, fund transactions between the JPAs and the District are included in these statements. The audited financial statements are generally available from the respective entities.

NOTE 13 – DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

A. Refunded Debt

Pursuant to GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* and GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, the District recognized deferred outflows or inflows of resources in the District-wide financial statements. The deferred outflow of resources pertains to the difference in the carrying value of the refunded debt and its reacquisition price (deferred amount on refunding). Previous financial reporting standards require this to be presented as part of the District's long-term debt. This deferred outflow of resources is recognized as a component of interest expense in a systematic and rational manner over the remaining life of the old debt or the new debt, whichever is shorter. At June 30, 2025, the deferred amount on refunding was \$3,198,118.

B. Pension Plans

Pursuant to GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, the District recognized deferred outflows of resources related to pensions and deferred inflows of resources related to pensions in the District-wide financial statements. Further information regarding the deferred outflows of resources and deferred inflows of resources can be found at Note 11. At June 30, 2025, total deferred outflows related to pensions was \$10,775,355 and total deferred inflows related to pensions was \$2,161,778.

C. Other Postemployment Benefits

Pursuant to GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, the District recognized deferred outflows of resources related to other postemployment benefits and deferred inflows of resources related to other postemployment benefits in the District-wide financial statements. Further information regarding the deferred outflows of resources and deferred inflows of resources can be found at Note 10. At June 30, 2025, total deferred outflows related to other postemployment benefits was \$88,133 and total deferred inflows related to other postemployment benefits was \$3,298.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO FINANCIAL STATEMENTS, continued
JUNE 30, 2025**

NOTE 14 – RESTATEMENT OF NET POSITION

The beginning net position of the Governmental Activities has been restated due to the implementation of Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. GASB 101 establishes recognition and measurement guidance for liabilities related to compensated absences, requiring that the liability be recognized when leave is attributable to services already rendered and it is probable that the leave will be used or paid. This standard supersedes certain provisions of GASB Statement No. 16. Additionally, the beginning net position of the Governmental Activities have been restated due to a correction of equipment, buildings, and respective accumulated depreciation.

The cumulative effect of applying GASB 101 required a restatement of the beginning net position, as follows:

	Governmental Activities
Net Position - Beginning, as Previously Reported	\$ 103,477,175
Restatement	<u>(2,193,631)</u>
Net Position - Beginning, as Restated	<u>\$ 101,283,544</u>

REQUIRED SUPPLEMENTARY INFORMATION

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
GENERAL FUND – BUDGETARY COMPARISON SCHEDULE
FOR THE YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual* (Budgetary Basis)	Variances - Final to Actual
	Original	Final		
REVENUES				
LCFF sources	\$ 34,716,771	\$ 35,862,529	\$ 35,375,882	\$ (486,647)
Federal sources	2,688,099	828,039	990,175	162,136
Other state sources	4,292,092	4,299,794	5,332,693	1,032,899
Other local sources	1,390,072	1,276,103	2,708,972	1,432,869
Total Revenues	43,087,034	42,266,465	44,407,722	2,141,257
EXPENDITURES				
Certificated salaries	18,742,647	18,258,073	17,828,200	429,873
Classified salaries	5,804,928	5,891,288	5,698,816	192,472
Employee benefits	9,156,054	9,159,562	9,590,557	(430,995)
Books and supplies	5,142,679	3,757,256	3,470,292	286,964
Services and other operating expenditures	6,389,817	9,834,366	7,621,289	2,213,077
Capital outlay	231,577	602,081	500,830	101,251
Other outgo				
Excluding transfers of indirect costs	808,947	705,194	614,618	90,576
Transfers of indirect costs	(35,000)	(80,000)	(34,245)	(45,755)
Total Expenditures	46,241,649	48,127,820	45,290,357	2,837,463
NET CHANGE IN FUND BALANCE	(3,154,615)	(5,861,355)	(882,635)	4,978,720
Fund Balance - Beginning	17,197,403	24,799,827	24,799,827	-
Fund Balance - Ending	\$ 14,042,788	\$ 18,938,472	\$ 23,917,192	\$ 4,978,720

* The actual amounts reported on this schedule do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance for the following reasons:

- Associated student body (ASB) account activities are not included in the actual revenues and expenditures reported in this schedule.

See accompanying note to required supplementary information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
CAFETERIA FUND – BUDGETARY COMPARISON SCHEDULE
FOR THE YEAR ENDED JUNE 30, 2025**

	Budgeted Amounts		Actual (Budgetary Basis)	Variances - Final to Actual
	Original	Final		
REVENUES				
Federal sources	\$ 400,000	\$ 400,000	\$ 774,133	\$ 374,133
Other state sources	1,300,000	1,300,000	2,360,739	1,060,739
Other local sources	9,066	76,492	165,873	89,381
Total Revenues	1,709,066	1,776,492	3,300,745	1,524,253
EXPENDITURES				
Classified salaries	391,517	359,892	367,496	(7,604)
Employee benefits	154,896	169,339	172,425	(3,086)
Books and supplies	1,119,310	1,119,310	1,031,883	87,427
Services and other operating expenditures	37,369	121,369	85,406	35,963
Capital outlay	15,000	-	-	-
Other outgo				
Transfers of indirect costs	35,000	80,000	34,245	45,755
Total Expenditures	1,753,092	1,849,910	1,691,455	158,455
Excess (Deficiency) of Revenues Over Expenditures	(44,026)	(73,418)	1,609,290	1,682,708
NET CHANGE IN FUND BALANCE				
	(44,026)	(73,418)	1,609,290	1,682,708
Fund Balance - Beginning	2,201,609	3,683,940	3,683,940	-
Fund Balance - Ending	\$ 2,157,583	\$ 3,610,522	\$ 5,293,230	\$ 1,682,708

See accompanying note to required supplementary information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS
FOR THE YEAR ENDED JUNE 30, 2025**

	<u>June 30, 2025</u>	<u>June 30, 2024</u>	<u>June 30, 2023</u>	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>	<u>June 30, 2018</u>
Total OPEB Liability								
Service cost	\$ -	\$ -	\$ -	\$ 7,599	\$ 5,590	\$ 2,595	\$ 2,526	\$ 2,458
Interest on total OPEB liability	16,275	18,101	13,864	18,658	28,733	25,347	27,703	31,008
Difference between expected and actual experience	(38,866)	18,246	-	(38,829)	2,022	171,012	-	-
Changes of assumptions	(5,429)	(1,682)	(34,247)	(84)	48,983	-	-	-
Benefits payments	<u>(55,611)</u>	<u>(105,511)</u>	<u>(115,013)</u>	<u>(132,294)</u>	<u>(116,308)</u>	<u>(94,472)</u>	<u>(99,370)</u>	<u>(156,512)</u>
Net change in total OPEB liability	(83,631)	(70,846)	(135,396)	(144,950)	(30,980)	104,482	(69,141)	(123,046)
Total OPEB liability - beginning	<u>493,119</u>	<u>563,965</u>	<u>699,361</u>	<u>844,311</u>	<u>875,291</u>	<u>770,809</u>	<u>839,950</u>	<u>962,996</u>
Total OPEB liability - ending (a)	<u>\$ 409,488</u>	<u>\$ 493,119</u>	<u>\$ 563,965</u>	<u>\$ 699,361</u>	<u>\$ 844,311</u>	<u>\$ 875,291</u>	<u>\$ 770,809</u>	<u>\$ 839,950</u>
Plan fiduciary net position								
Contributions - employer	\$ -	\$ 131,805	\$ 100,000	\$ 125,663	\$ 21,454	\$ 44,686	\$ 47,686	\$ 171,908
Net investment income	3,779	855	185	162	2,181	2,636	3,203	1,939
Benefit payments	<u>(55,611)</u>	<u>(105,511)</u>	<u>(81,116)</u>	<u>(132,294)</u>	<u>(116,308)</u>	<u>(94,472)</u>	<u>(99,370)</u>	<u>(156,512)</u>
Net change in plan fiduciary net position	(51,832)	27,149	19,069	(6,469)	(92,673)	(47,150)	(48,481)	17,335
Plan fiduciary net position - beginning	<u>122,056</u>	<u>94,907</u>	<u>75,838</u>	<u>82,307</u>	<u>174,980</u>	<u>222,130</u>	<u>270,611</u>	<u>253,276</u>
Plan fiduciary net position - ending (b)	<u>\$ 70,224</u>	<u>\$ 122,056</u>	<u>\$ 94,907</u>	<u>\$ 75,838</u>	<u>\$ 82,307</u>	<u>\$ 174,980</u>	<u>\$ 222,130</u>	<u>\$ 270,611</u>
District's net OPEB liability - ending (a) - (b)	<u>\$ 339,264</u>	<u>\$ 371,063</u>	<u>\$ 469,058</u>	<u>\$ 623,523</u>	<u>\$ 762,004</u>	<u>\$ 700,311</u>	<u>\$ 548,679</u>	<u>\$ 569,339</u>
Plan fiduciary net position as a percentage of the total OPEB liability	17.15%	24.75%	16.83%	10.84%	9.75%	19.99%	28.82%	32.22%
Covered-employee payroll	N/A*	N/A*	\$ 14,959,415	\$ 12,644,681	\$ 13,593,322	\$ 13,265,524	\$ 13,375,324	\$ 13,254,742
District's net OPEB liability (asset) as a percentage of covered-employee payroll	0.00%	0.00%	3.14%	4.93%	5.61%	5.28%	4.10%	4.30%

*The District's OPEB Plan is administered through a trust, however, contributions are not made based on a measure of pay; therefore, no measure of payroll is presented.

See accompanying note to required supplementary information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - CALSTRS
FOR THE YEAR ENDED JUNE 30, 2025**

	June 30, 2025	June 30, 2024	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016
District's proportion of the net pension liability	0.021%	0.020%	0.019%	0.080%	0.019%	0.019%	0.019%	0.019%	0.019%	2.000%
District's proportionate share of the net pension liability	\$ 13,821,664	\$ 15,005,867	\$ 12,957,753	\$ 8,207,031	\$ 18,666,663	\$ 17,234,670	\$ 17,342,828	\$ 17,785,897	\$ 15,005,729	\$ 13,273,922
State's proportionate share of the net pension liability associated with the District	6,341,524	7,189,863	6,489,281	4,129,545	9,622,589	9,402,739	9,929,629	10,521,986	8,542,494	7,020,441
Total	\$ 20,163,188	\$ 22,195,730	\$ 19,447,034	\$ 12,336,576	\$ 28,289,252	\$ 26,637,409	\$ 27,272,457	\$ 28,307,883	\$ 23,548,223	\$ 20,294,363
District's covered payroll	\$ 14,103,948	\$ 12,331,426	\$ 11,045,661	\$ 9,881,024	\$ 10,747,915	\$ 10,747,915	\$ 10,115,118	\$ 10,429,835	\$ 9,252,124	\$ 10,973,002
District's proportionate share of the net pension liability as a percentage of its covered payroll	98.00%	121.69%	117.31%	83.06%	173.68%	160.35%	171.45%	170.53%	162.19%	120.97%
Plan fiduciary net position as a percentage of the total pension liability	83.55%	80.62%	81.20%	87.21%	71.82%	72.56%	70.99%	69.46%	70.04%	74.02%

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

See accompanying note to required supplementary information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - CALPERS
FOR THE YEAR ENDED JUNE 30, 2025**

	<u>June 30, 2025</u>	<u>June 30, 2024</u>	<u>June 30, 2023</u>	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>	<u>June 30, 2018</u>	<u>June 30, 2017</u>	<u>June 30, 2016</u>
District's proportion of the net pension liability	0.022%	0.023%	0.021%	0.019%	0.019%	0.021%	0.020%	0.021%	0.020%	0.022%
District's proportionate share of the net pension liability	\$ 7,867,205	\$ 8,311,215	\$ 7,271,574	\$ 3,922,339	\$ 5,916,581	\$ 5,976,192	\$ 5,351,213	\$ 4,907,900	\$ 4,008,282	\$ 3,165,934
District's covered payroll	\$ 4,341,737	\$ 3,963,239	\$ 3,276,953	\$ 3,276,953	\$ 2,777,621	\$ 2,887,421	\$ 2,646,852	\$ 2,707,950	\$ 2,487,913	\$ 2,350,997
District's proportionate share of the net pension liability as a percentage of its covered payroll	181.20%	209.71%	221.90%	119.69%	213.01%	206.97%	202.17%	181.24%	161.11%	134.66%
Plan fiduciary net position as a percentage of the total pension liability	72.29%	69.96%	69.76%	80.97%	70.00%	70.05%	70.85%	71.87%	73.90%	79.43%

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

See accompanying note to required supplementary information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
SCHEDULE OF DISTRICT CONTRIBUTIONS - CALSTRS
FOR THE YEAR ENDED JUNE 30, 2025**

	June 30, 2025	June 30, 2024	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016
Contractually required contribution	\$ 3,275,182	\$ 2,623,317	\$ 2,378,912	\$ 1,850,055	\$ 1,627,617	\$ 1,803,482	\$ 1,676,466	\$ 1,458,168	\$ 1,306,101	\$ 989,684
Contributions in relation to the contractually required contribution*	(3,275,182)	(2,623,317)	(2,378,912)	(1,850,055)	(1,627,617)	(1,803,482)	(1,676,466)	(1,458,168)	(1,306,101)	(989,684)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 16,996,900	\$ 14,103,948	\$ 12,331,426	\$ 11,045,661	\$ 9,881,024	\$ 10,747,915	\$ 10,487,903	\$ 10,115,118	\$ 10,429,835	\$ 9,252,124
Contributions as a percentage of covered payroll	19.27%	18.60%	19.29%	16.75%	16.47%	16.78%	15.98%	14.42%	12.52%	10.70%

*Amounts do not include on-behalf contributions

See accompanying note to required supplementary information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
SCHEDULE OF DISTRICT CONTRIBUTIONS - CALPERS
FOR THE YEAR ENDED JUNE 30, 2025**

	<u>June 30, 2025</u>	<u>June 30, 2024</u>	<u>June 30, 2023</u>	<u>June 30, 2022</u>	<u>June 30, 2021</u>	<u>June 30, 2020</u>	<u>June 30, 2019</u>	<u>June 30, 2018</u>	<u>June 30, 2017</u>	<u>June 30, 2016</u>
Contractually required contribution	\$ 1,558,217	\$ 1,157,572	\$ 1,008,531	\$ 742,228	\$ 579,102	\$ 547,869	\$ 513,001	\$ 411,089	\$ 374,325	\$ 293,227
Contributions in relation to the contractually required contribution*	(1,558,217)	(1,157,572)	(1,008,531)	(742,228)	(579,102)	(547,869)	(513,001)	(411,089)	(374,325)	(293,227)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered payroll	\$ 5,749,629	\$ 4,341,737	\$ 3,963,239	\$ 3,276,953	\$ 2,763,657	\$ 2,777,621	\$ 2,887,421	\$ 2,646,852	\$ 2,707,950	\$ 2,487,913
Contributions as a percentage of covered payroll	27.10%	26.66%	25.45%	22.65%	20.95%	19.72%	17.77%	15.53%	13.82%	11.79%

*Amounts do not include on-behalf contributions

See accompanying note to required supplementary information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED JUNE 30, 2025**

NOTE 1 – PURPOSE OF SCHEDULES

Budgetary Comparison Schedule

This schedule is required by GASB Statement No. 34 as required supplementary information (RSI) for the General Fund and for each major special revenue fund that has a legally adopted annual budget. The budgetary comparison schedule presents both (a) the original and (b) the final appropriated budgets for the reporting period as well as (c) actual inflows, outflows, and balances, stated on the District's budgetary basis. A separate column to report the variance between the final budget and actual amounts is also presented, although not required.

Schedule of Changes in Net OPEB Liability and Related Ratios

This 10-year schedule is required by GASB Statement No. 75 for all sole and agent employers that provide other postemployment benefits (OPEB). Until a full 10-year trend is compiled, the schedule will only show those years under which GASB Statement No. 75 was applicable. The schedule presents the sources of change in the net OPEB liability, and the components of the net OPEB liability and related ratios, including the OPEB plan's fiduciary net position as a percentage of the total OPEB liability, and the net OPEB liability as a percentage of covered-employee payroll.

Changes in Benefit Terms

There were no assumption changes since the prior measurement date.

Changes in Assumptions

The discount rate assumption changed from 3.65% to 3.93% since the prior measurement date. Assumed rates of retirement, termination, and mortality have been updated to align with those currently being used by the statewide pension systems.

Schedule of the District Contributions for OPEB

This 10-year schedule is not required to be presented as there was no actuarially determined contribution, nor any contribution requirement established by statute or contract.

Schedule of the District's Proportionate Share of the Net Pension Liability

This 10-year schedule is required by GASB Statement No. 68 for each cost-sharing pension plan. The schedule presents the District's proportion (percentage) of the collective net pension liability, the District's proportionate share (amount) of the collective net pension liability, the District's covered payroll, the District's proportionate share (amount) of the collective net pension liability as a percentage of the employer's covered payroll, and the pension plan's fiduciary net position as a percentage of the total pension liability.

Changes in Benefit Terms

There were no changes in benefit terms since the previous valuations for CalSTRS or CalPERS.

Changes in Assumptions

There were no changes in economic assumptions since the previous valuations for CalSTRS or CalPERS.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION, continued
FOR THE YEAR ENDED JUNE 30, 2025**

NOTE 1 – PURPOSE OF SCHEDULES (continued)

Schedule of District Contributions

This 10-year schedule is required by GASB Statement No. 68 for each cost-sharing pension plan. Until a full 10-year trend is compiled, the schedule will only show those years under which GASB Statement No. 68 was applicable. The schedule presents the District’s statutorily or contractually required employer contribution, the amount of contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution, the difference between the statutorily or contractually required employer contribution and the amount of contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution, the District’s covered payroll, and the amount of contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution as a percentage of the District’s covered payroll.

NOTE 2 – EXCESS OF EXPENDITURES OVER APPROPRIATIONS

For the year ended June 30, 2025, the District incurred an excess of expenditures over appropriations in individual major funds presented in the Budgetary Comparison Schedule by major object code as follows:

	Expenditures and Other Uses		
	Budget	Actual	Excess
General Fund			
Employee benefits	\$ 9,159,562	\$ 9,590,557	\$ 430,995
Other outgo			
Transfers of indirect costs	\$ (80,000)	\$ (34,245)	\$ 45,755
Cafeteria Fund			
Classified salaries	\$ 359,892	\$ 367,496	\$ 7,604
Employee benefits	\$ 169,339	\$ 172,425	\$ 3,086

SUPPLEMENTARY INFORMATION

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED JUNE 30, 2025**

<u>Federal Grantor/Pass-Through Grantor/Program or Cluster</u>	<u>AL Number</u>	<u>Pass-Through Entity Identifying Number</u>	<u>Federal Expenditures</u>
U. S. DEPARTMENT OF EDUCATION:			
<i>Passed through California Department of Education:</i>			
Title I, Part A, Basic Grants Low-Income and Neglected	84.010	14329	\$ 355,161
Title II, Part A, Supporting Effective Instruction Local Grants	84.367	14341	40,318
Title III, English Learner Student Program	84.365	14346	62,211
Title IV, Part A, Student Support and Academic Enrichment Grants	84.424	15396	19,760
Special Education Cluster			
IDEA Basic Local Assistance Entitlement, Part B, Sec 611	84.027	13379	442,635
IDEA Mental Health Average Daily Attendance (ADA) Allocation, Part B, Sec 611	84.027A	15197	35,285
IDEA Preschool Grants, Part B, Section 619 (Age 3-4-5)	84.173	13430	15,439
Subtotal Special Education Cluster			<u>493,359</u>
COVID-19 Emergency Acts Funding/Education Stabilization Fund Discretionary Grants:			
Expanded Learning Opportunities (ELO) Grant: ESSER III State Reserve, Learning Loss	84.425	15621	19,365
Total U. S. Department of Education			<u>\$ 990,174</u>
U. S. DEPARTMENT OF AGRICULTURE:			
<i>Passed through California Department of Education:</i>			
Child Nutrition Cluster			
School Breakfast Program - Basic	10.553	13525	272,249
National School Lunch Program	10.555	13391	382,692
USDA Commodities	10.555	*	119,193
Supply Chain Assistance (SCA) Funds	10.555	15655	207,873
Subtotal Child Nutrition Cluster			<u>982,007</u>
Total U. S. Department of Agriculture			<u>982,007</u>
Total Federal Expenditures			<u>\$ 1,972,181</u>

* - Pass-Through Entity Identifying Number not available or not applicable

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
SCHEDULE OF AVERAGE DAILY ATTENDANCE (ADA)
FOR THE YEAR ENDED JUNE 30, 2025**

	Second Period Report	Annual Report
SCHOOL DISTRICT		
TK/K through Third		
Regular ADA	1,416.31	1,395.60
Extended Year Special Education	1.25	1.25
Special Education - Nonpublic Schools	0.50	0.60
Extended Year Special Education - Nonpublic Schools	0.08	0.08
Total TK/K through Third	1,418.14	1,397.53
Fourth through Sixth		
Regular ADA	943.60	938.28
Extended Year Special Education	0.45	0.45
Total Fourth through Sixth	944.05	938.73
Seventh through Eighth		
Regular ADA	621.32	640.54
Extended Year Special Education	0.66	0.66
Total Seventh through Eighth	621.98	641.20
TOTAL SCHOOL DISTRICT	2,984.17	2,977.46

See accompanying note to supplementary information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
 SCHEDULE OF INSTRUCTIONAL TIME
 FOR THE YEAR ENDED JUNE 30, 2025**

Grade Level	Minutes Requirement	Actual Instructional Minutes	Number of Days	Status
Kindergarten	36,000	53,040	180	Complied
Grade 1	50,400	50,520	180	Complied
Grade 2	50,400	50,520	180	Complied
Grade 3	50,400	50,520	180	Complied
Grade 4	54,000	59,160	180	Complied
Grade 5	54,000	59,364	180	Complied
Grade 6	54,000	59,364	180	Complied
Grade 7	54,000	59,364	180	Complied
Grade 8	54,000	59,364	180	Complied

See accompanying note to supplementary information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS
FOR THE YEAR ENDED JUNE 30, 2025**

	2026 (Budget)	2025	2024	2023
General Fund - Budgetary Basis**				
Revenues And Other Financing Sources	\$ 45,098,870	\$ 44,407,721	\$ 43,843,051	\$ 36,672,564
Expenditures And Other Financing Uses	50,705,247	45,290,356	36,701,836	30,313,822
Net change in Fund Balance	<u>\$ (5,606,377)</u>	<u>\$ (882,635)</u>	<u>\$ 7,141,215</u>	<u>\$ 6,358,742</u>
Ending Fund Balance	<u>\$ 18,310,815</u>	<u>\$ 23,917,192</u>	<u>\$ 24,799,827</u>	<u>\$ 17,895,077</u>
Available Reserves*	<u>\$ 7,599,688</u>	<u>\$ 6,793,545</u>	<u>\$ 9,257,160</u>	<u>\$ 9,815,042</u>
Available Reserves As A Percentage Of Outgo	<u>14.99%</u>	<u>15.00%</u>	<u>25.22%</u>	<u>32.38%</u>
Long-term Liabilities	<u>\$ 74,828,848</u>	<u>\$ 75,877,066</u>	<u>\$ 74,419,539</u>	<u>\$ 70,779,159</u>
Average Daily Attendance At P-2	<u>3,155</u>	<u>2,984</u>	<u>2,790</u>	<u>2,502</u>

The General Fund ending fund balance has increased by \$6,022,115 over the past two years. However, the fiscal year 2025-26 budget projects a decrease of \$5,606,377. For a District this size, the State recommends available reserves of at least 3% of General Fund expenditures, transfers out, and other uses (total outgo).

The District has incurred an operating surplus in two of the past three years but anticipates incurring an operating deficit during the 2025-26 fiscal year. Total long-term obligations have increased by \$5,097,907 over the past two years.

Average daily attendance has increased by 482 ADA over the past two years. A further increase of 171 ADA is anticipated during the 2025-26 fiscal year.

*Available reserves consist of all unassigned fund balance within the General Fund.

**The schedule above does not reflect adjusting and reclassifying journal entries.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
RECONCILIATION OF ANNUAL FINANCIAL AND BUDGET REPORT WITH AUDITED FINANCIAL
STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2025**

	<u>General Fund</u>	<u>Cafeteria Fund</u>
June 30, 2025, annual financial and budget report fund balance	\$ 23,917,192	\$ 5,277,642
Adjustments and reclassifications:		
Increase (decrease) in total fund balances:		
Recognize cash for associated student body	29,322	-
Recognize accounts receivable	-	15,588
Net adjustments and reclassifications	<u>29,322</u>	<u>15,588</u>
June 30, 2025, audited financial statement fund balance	<u>\$ 23,946,514</u>	<u>\$ 5,293,230</u>

See accompanying note to supplementary information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
SCHEDULE OF CHARTER SCHOOLS
FOR THE YEAR ENDED JUNE 30, 2025**

The District does not sponsor any charter schools.

See accompanying note to supplementary information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
COMBINING BALANCE SHEET
JUNE 30, 2025**

	Deferred Maintenance Fund	Pupil Transportation Equipment Fund	Building Fund	County School Facilities Fund	Capital Projects Fund for Blended Component Units	Bond Interest and Redemption Fund	Non-Major Governmental Funds
ASSETS							
Cash and investments	\$ 664,570	\$ 67,796	\$ 1,801,068	\$ 72,808	\$ 69,226	\$ 1,703,084	\$ 4,378,552
Accounts receivable	7,193	734	23,572	788	749	17,593	50,629
Total Assets	\$ 671,763	\$ 68,530	\$ 1,824,640	\$ 73,596	\$ 69,975	\$ 1,720,677	\$ 4,429,181
LIABILITIES							
Accrued liabilities	\$ -	\$ -	\$ 163,578	\$ -	\$ -	\$ -	\$ 163,578
Total Liabilities	-	-	163,578	-	-	-	163,578
FUND BALANCES							
Restricted	\$ -	\$ 68,530	\$ 1,661,062	\$ 28,045	\$ 69,975	\$ 1,720,677	\$ 3,548,289
Assigned	671,763	-	-	45,551	-	-	717,314
Total Fund Balances	671,763	68,530	1,661,062	73,596	69,975	1,720,677	4,265,603
Total Liabilities and Fund Balances	\$ 671,763	\$ 68,530	\$ 1,824,640	\$ 73,596	\$ 69,975	\$ 1,720,677	\$ 4,429,181

See accompanying note to supplementary information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
FOR THE YEAR ENDED JUNE 30, 2025**

	Deferred Maintenance Fund	Pupil Transportation Equipment Fund	Building Fund	County School Facilities Fund	Capital Projects Fund for Blended Component Units	Bond Interest and Redemption Fund	Non-Major Governmental Funds
REVENUES							
Other state sources	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,917	\$ 4,917
Other local sources	28,682	2,960	99,131	3,179	3,022	1,574,982	1,711,956
Total Revenues	28,682	2,960	99,131	3,179	3,022	1,579,899	1,716,873
EXPENDITURES							
Current							
Plant services	\$ 999	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 999
Facilities acquisition and construction	-	-	687,297	-	-	-	687,297
Debt service							
Principal	-	-	-	-	-	195,000	195,000
Interest and other	-	-	-	-	-	1,014,268	1,014,268
Total Expenditures	999	-	687,297	-	-	1,209,268	1,897,564
NET CHANGE IN FUND BALANCE	27,683	2,960	(588,166)	3,179	3,022	370,631	(180,691)
Fund Balance - Beginning	644,080	65,570	2,249,228	70,417	66,953	1,350,046	4,446,294
Fund Balance - Ending	\$ 671,763	\$ 68,530	\$ 1,661,062	\$ 73,596	\$ 69,975	\$ 1,720,677	\$ 4,265,603

See accompanying note to supplementary information.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
NOTES TO SUPPLEMENTARY INFORMATION
JUNE 30, 2025**

NOTE 1 – PURPOSE OF SCHEDULES

Schedule of Expenditures of Federal Awards

The accompanying Schedule of Expenditures of Federal Awards includes the Federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

The following schedule provides reconciliation between revenues reported on the Statement of Revenue, Expenditures, and Changes in Fund Balance, and the related expenditures reported on the Schedule of Expenditures of Federal Awards. The reconciling amounts represent Federal funds that have been recorded as revenues in a prior year that have been expended by June 30, 2025 or Federal funds that have been recorded as revenues in the current year and were not expended by June 30, 2025.

	AL	
	Number	Amount
Total Federal Revenues reported in the Statement of Revenues, Expenditures, and Changes in Fund Balance		\$ 1,764,308
Supply Chain Assistance (SCA) Funds	10.555	<u>207,873</u>
Total Expenditures reported in the Schedule of Expenditures of Federal Awards		<u>\$ 1,972,181</u>

The District has not elected to use the de minimis indirect cost rate up to 15 percent.

Schedule of Average Daily Attendance (ADA)

Average daily attendance (ADA) is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

Schedule of Instructional Time

This schedule presents information on the amount of instructional time offered by the District and whether the District complied with article 8 (commencing with section 46200) of chapter 2 of part 26 of the *Education Code*.

Schedule of Financial Trends and Analysis

This schedule discloses the District's financial trends by displaying past years' data along with current year budget information. These financial trend disclosures are used to evaluate the District's ability to continue as a going concern for a reasonable period of time.

Reconciliation of Annual Financial and Budget Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the fund balance of all funds reported on the Annual Financial and Budget Report Unaudited Actuals to the audited financial statements.

Schedule of Charter Schools

This schedule lists all charter schools chartered by the District and displays information for each Charter School on whether or not the Charter School is included in the District audit.

Combining Statements – Non-Major Funds

These statements provide information on the District's non-major funds.

OTHER INFORMATION

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
 LOCAL EDUCATION AGENCY ORGANIZATION STRUCTURE
 JUNE 30, 2025**

The Jefferson Elementary School District formed in 1866 is located in San Joaquin County. There were no changes in the boundaries of the District during the current year. The District operates three elementary schools and one middle school.

GOVERNING BOARD

Member	Office	Term Expires
Debbie Wingo	President	2028
Soyeb Palya	Vice President	2026
Todd Wetherell	Clerk	2026
Pete Carlson	Member	2028
Brian Jackman	Member	2026

DISTRICT ADMINISTRATORS

James Bridges, Ed.D
Superintendent

Esabel Corrie
Chief Business Official

OTHER INDEPENDENT AUDITORS' REPORTS



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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

Independent Auditors' Report

Governing Board
Jefferson Elementary School District
Tracy, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Jefferson Elementary School District, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Jefferson Elementary School District's basic financial statements, and have issued our report thereon dated December 18, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Jefferson Elementary School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jefferson Elementary School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Jefferson Elementary School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Jefferson Elementary School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

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Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Christy White, Inc.

San Diego, California
December 18, 2025



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**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; AND REPORT ON INTERNAL CONTROL
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Independent Auditors' Report

Governing Board
Jefferson Elementary School District
Tracy, California

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Jefferson Elementary School District's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Jefferson Elementary School District's major federal programs for the year ended June 30, 2025. Jefferson Elementary School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Jefferson Elementary School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Jefferson Elementary School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion on compliance for each major federal program. Our audit does not provide a legal determination of Jefferson Elementary School District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of the laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Jefferson Elementary School District's federal programs.

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Auditor's Responsibilities for the Audit for Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Jefferson Elementary School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user of the report on compliance about Jefferson Elementary School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Jefferson Elementary School District's compliance with compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Jefferson Elementary School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Jefferson Elementary School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Report on Internal Control Over Compliance (continued)

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Christy White, Inc.

San Diego, California
December 18, 2025



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REPORT ON STATE COMPLIANCE AND ON INTERNAL CONTROL OVER COMPLIANCE FOR STATE PROGRAMS

Independent Auditors' Report

Governing Board
Jefferson Elementary School District
Tracy, California

Report on State Compliance

Opinion on State Compliance

We have audited Jefferson Elementary School District's compliance with the requirements specified in the *2024-2025 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting* applicable to Jefferson Elementary School District's state program requirements as identified in the table in the Auditor's Responsibilities for the Audit of State Compliance section of our report for the year ended June 30, 2025.

In our opinion, Jefferson Elementary School District complied, in all material respects, with the laws and regulations of the applicable laws and regulations of the applicable state programs for the year ended June 30, 2025.

Basis for Opinion on State Compliance

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *2024-2025 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting* (the K-12 Audit Guide). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of State Compliance section of our report.

We are required to be independent of Jefferson Elementary School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion. Our audit does not provide a legal determination of Jefferson Elementary School District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of the laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Jefferson Elementary School District's state programs.

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Auditor’s Responsibilities for the Audit of State Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the state compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Jefferson Elementary School District’s compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the K-12 Audit Guide will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Jefferson Elementary School District’s compliance with the requirements of the applicable state programs as a whole.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, and the K-12 Audit Guide, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Jefferson Elementary School District’s compliance with compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances;
- Obtain an understanding of Jefferson Elementary School District’s internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the K-12 Audit Guide, but not for the purpose of expressing an opinion on the effectiveness of Jefferson Elementary School District’s internal control over compliance. Accordingly, we express no such opinion; and
- Select and test transactions and records to determine Jefferson Elementary School District’s compliance with the state laws and regulations applicable to the following items:

PROGRAM NAME	PROCEDURES PERFORMED
Local Education Agencies Other Than Charter Schools	
Attendance	Yes
Teacher Certification and Misassignments	Yes
Independent Study	Not Applicable
Continuation Education	Not Applicable
Instructional Time	Yes
Instructional Materials	Yes
Ratio of Administrative Employees to Teachers	Yes
Classroom Teacher Salaries	Yes
Early Retirement Incentive	Not Applicable
Gann Limit Calculation	Yes
School Accountability Report Card	Yes
Juvenile Court Schools	Not Applicable
Middle or Early College High Schools or Programs	Not Applicable
K-3 Grade Span Adjustment	Yes
Apprenticeship: Related and Supplemental Instruction	Not Applicable
Comprehensive School Safety Plan	Yes
District of Choice	Not Applicable
Home to School Transportation Reimbursement	Yes

Auditor’s Responsibilities for the Audit of State Compliance (continued)

<u>PROGRAM NAME</u>	<u>PROCEDURES PERFORMED</u>
School Districts, County Offices of Education, and Charter Schools	
Proposition 28 Arts and Music in Schools	Yes
After/Before School Education and Safety Program	Not Applicable
Proper Expenditure of Education Protection Account Funds	Yes
Unduplicated Local Control Funding Formula Pupil Counts	Yes
Local Control and Accountability Plan	Yes
Independent Study-Course Based	Not Applicable
Immunizations	Yes
Educator Effectiveness	Yes
Expanded Learning Opportunities Grant (ELO-G)	Yes
Career Technical Education Incentive Grant	Not Applicable
Expanded Learning Opportunities Program	Yes
Transitional Kindergarten	Yes
Kindergarten Continuance	Yes
Charter Schools	
Attendance; for charter schools	Not Applicable
Mode of Instruction; for charter schools	Not Applicable
Nonclassroom-Based Instruction/Independent Study; for charter schools	Not Applicable
Determination of Funding for Nonclassroom-Based Instruction; for charter schools	Not Applicable
Annual Instructional Minutes - Classroom Based	Not Applicable
Charter School Facility Grant Program	Not Applicable

The term “Not Applicable” is used above to mean either the District did not offer the program during the current fiscal year, the District did not participate in the program during the current fiscal year, or the program applies to a different type of local education agency.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identify during the audit.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are described in the accompanying schedule of findings and questioned costs as Finding #2025-001. Our opinion on state compliance is not modified with respect to these matters.

Government Auditing Standards requires the auditor to perform limited procedures on Jefferson Elementary School District’s response to the noncompliance findings identified in our audit and described in the accompanying schedule of findings and questioned costs. Jefferson Elementary School District’s response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that a material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of State Compliance section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the K-12 Audit Guide. Accordingly, this report is not suitable for any other purpose.

Christy White, Inc.

San Diego, California
December 18, 2025

**SCHEDULE OF FINDINGS AND
QUESTIONED COSTS**

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
SUMMARY OF AUDITORS' RESULTS
FOR THE YEAR ENDED JUNE 30, 2025**

FINANCIAL STATEMENTS

Type of auditors' report issued:	<u>Unmodified</u>
Internal control over financial reporting:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Non-compliance material to financial statements noted?	<u>No</u>

FEDERAL AWARDS

Internal control over major program:	
Material weakness(es) identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Type of auditors' report issued:	<u>Unmodified</u>
Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516(a)?	<u>No</u>
Identification of major programs:	

<u>AL Number(s)</u>	<u>Name of Federal Program or Cluster</u>	
10.553, 10.555	Child Nutrition Cluster	
Dollar threshold used to distinguish between Type A and Type B programs:		<u>\$ 750,000</u>
Auditee qualified as low-risk auditee?		<u>Yes</u>

STATE AWARDS

Internal control over state programs:	
Material weaknesses identified?	<u>No</u>
Significant deficiency(ies) identified?	<u>None Reported</u>
Any audit findings disclosed that are required to be reported in accordance with 2024-25 Guide for Annual Audits of California K-12 Local Education Agencies ?	<u>Yes</u>
Type of auditors' report issued on compliance for state programs:	<u>Unmodified</u>

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
FINANCIAL STATEMENT FINDINGS
FOR THE YEAR ENDED JUNE 30, 2025**

FIVE DIGIT CODE

20000
30000

AB 3627 FINDING TYPE

Inventory of Equipment
Internal Control

There were no financial statement findings for the year ended June 30, 2025.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
FEDERAL AWARD FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED JUNE 30, 2025**

FIVE DIGIT CODE
50000

AB 3627 FINDING TYPE
Federal Compliance

There were no federal award findings or questioned costs for the year ended June 30, 2025.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
STATE AWARD FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED JUNE 30, 2025**

<u>FIVE DIGIT CODE</u>	<u>AB 3627 FINDING TYPE</u>
10000	Attendance
40000	State Compliance
42000	Charter School Facilities Programs
43000	Apprenticeship: Related and Supplemental Instruction
60000	Miscellaneous
61000	Classroom Teacher Salaries
62000	Local Control Accountability Plan
70000	Instructional Materials
71000	Teacher Misassignments
72000	School Accountability Report Card

FINDING #2025-001: INSTRUCTIONAL MATERIALS (70000).

Criteria: Per Education Code Section 60119, the public hearing for instructional materials must occur on or before the end of the eighth week from the first day pupils attended school for that year.

Condition: The district did not hold a public hearing for instructional materials on or before the end of the eighth week from the first day of school. The first days of school was August 5, 2024, and the public hearing was held on October 15, 2024.

Cause: District oversight.

Effect: The district is not in compliance with California Code Section 60119.

Questioned Costs: Funding for this program has ended, thus there are no question costs related to instructional materials.

Repeat Finding: No.

Recommendation: We recommend that the district comply with Education Code Section 60119 in the future and ensure the district hold a public hearing for instructional materials on or before the end of the eighth week from the first day pupils attended school for that year.

Corrective Action Plan: To prevent recurrence, the district has implemented the following steps:

1. Governance Calendar Updated
 - o EC 60119 deadlines have been added to the annual districtwide governance calendar, clearly marked with compliance restrictions.
2. Defined Responsibilities
 - o Educational Services will prepare the sufficiency report.
 - o The Superintendent's Office/Board Clerk will schedule the hearing and ensure timely notice.
3. Annual Checklist & Review
 - o A compliance checklist for state-required hearings and reports will be reviewed with Cabinet each August.

Business Services and Educational Services will jointly verify completion of all steps each year and maintain supporting documentation for audit purposes.

**JEFFERSON ELEMENTARY SCHOOL DISTRICT
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
FOR THE YEAR ENDED JUNE 30, 2025**

FINDING #2024-001: COMPREHENSIVE SCHOOL SAFETY PLAN (40000)

Criteria: Pursuant to California Education Code Sections 32280 - 32289, All California public schools kindergarten and grades one through twelve must develop a comprehensive school safety plan approved by the board of directors by March 1st of the year audited. Additionally, if the District does not develop and approve a comprehensive school safety plan by October 15, a letter must be submitted to the State Superintendent of Public Instruction.

Condition: In testing the comprehensive school safety plan at Traina Elementary, the school site approved their Comprehensive School Safety Plan on March 5, 2024.

Cause: Insufficient review procedures in place to ensure timeliness of approval.

Effect: The School District was untimely adhering to comprehensive school safety requirements per California Education Code.

Questioned Costs: None. The district approved the Comprehensive School Safety Plans on March 5, 2024.

Repeat Finding: This is not a repeat finding.

Recommendation: We recommend that the district approve Comprehensive School Safety Plans for each school site by March 1st of the year audited.

Corrective Action Plan: The district will designate a responsible party for the School Site Safety Plans. We will create a detailed timeline to ensure the plan is developed, reviewed, and approved by the February Board Meeting to make sure to meet the March 1st deadline.

Current Status: Implemented.



Jefferson Elementary School District

**FINANCIAL AUDIT PRESENTATION
FISCAL YEAR ENDED JUNE 30, 2025**

Presented By: Rafael Pacheco, Senior Accountant
Christy White Associates

Audit Process

Interim Audit

- Occurs in the Spring.
- Focus on internal control, state and federal compliance testing.
- Internal control – test design and effectiveness of controls to prevent, detect, and correct misstatements due to error or fraud. Review of receipts, disbursements, payroll.
- State compliance – as determined by state audit guide.
- Federal compliance – as determined by OMB compliance supplement.

Year-end Audit

- Occurs after board approves unaudited actuals.
- Focus on account balances.

Audit Responsibility

District's Responsibility

- Design & maintain effective internal controls
- Preparation of financial statements
- Prepare and manage financial activity for continued operations

Auditor's Responsibility

- Provide an opinion – reasonable assurance that the financial statements are materially correct.
- Conduct the audit in accordance with auditing standards generally accepted in the United States and the standards applicable to Government Auditing Standards.

Summary of Audit Results

FINANCIAL STATEMENTS

Type of auditors' report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None Reported
Non-compliance material to financial statements noted?	No

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FEDERAL AWARDS

Internal control over major program:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None Reported
Type of auditors' report issued:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516(a)?	No
Identification of major programs:	

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<u>AL Number(s)</u>	<u>Name of Federal Program or Cluster</u>
10.553, 10.555	Child Nutrition Cluster

Dollar threshold used to distinguish between Type A and Type B programs:	\$ 750,000
Auditee qualified as low-risk auditee?	Yes

STATE AWARDS

Internal control over state programs:	
Material weaknesses identified?	No
Significant deficiency(ies) identified?	None Reported
Any audit findings disclosed that are required to be reported in accordance with 2024-25 Guide for Annual Audits of California K-12 Local Education Agencies ?	Yes
Type of auditors' report issued on compliance for state programs:	Unmodified

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Restatement

- Beginning net position of Governmental Activities has been restated due to the following:
 - Implementation of GASB 101, *Compensated Absences (includes sick leave)*
 - Correction of equipment, buildings and respective accumulated depreciation

	Governmental Activities
Net Position - Beginning, as Previously Reported	\$ 103,477,175
Restatement	(2,193,631)
Net Position - Beginning, as Restated	<u>\$ 101,283,544</u>

Audit Adjustments

	<u>General Fund</u>	<u>Cafeteria Fund</u>
June 30, 2025, annual financial and budget report fund balance	\$ 23,917,192	\$ 5,277,642
Adjustments and reclassifications:		
Increase (decrease) in total fund balances:		
Recognize cash for associated student body	29,322	-
Recognize accounts receivable	-	15,588
Net adjustments and reclassifications	<u>29,322</u>	<u>15,588</u>
June 30, 2025, audited financial statement fund balance	<u>\$ 23,946,514</u>	<u>\$ 5,293,230</u>

Audit Findings

2024-25 Audit Finding

- Finding #2025-001 Instructional Materials
 - The district did not hold a public hearing for instructional materials on or before the end of the eighth week from the first day of school.
 - The first days of school was August 5, 2024, and the public hearing was held on October 15, 2024.
 - No questioned costs.

Prior Year Audit Finding

- Finding #2024-001 Comprehensive School Safety Plan
- Status: Implemented.

Questions





Certified Public Accountants serving
K-12 School Districts and Charter
Schools throughout California

1

December 18, 2025

Board of Education
Jefferson Elementary School District
Tracy, California

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Jefferson Elementary School District for the year ended June 30, 2025. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards (and, if applicable, *Government Auditing Standards* and the Uniform Guidance), as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated January 8, 2025. Professional standards also require that we communicate to you the following information related to our audit.

Significant Audit Matters

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Jefferson Elementary School District are described in Note 1 to the financial statements. As described in Note 1 to the financial statements, Jefferson Elementary School District changed accounting policies related to compensated absences by adopting Governmental Accounting Standards (GASB) Statement No. 101, *Compensated Absences*, in 2025. and the application of existing policies was not changed during 2025. We noted no transactions entered into by Jefferson Elementary School District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate(s) affecting the financial statements were:

Management's estimate of depreciation and amortization of capital assets is based on historical estimates of each capitalized item's useful life. We evaluated the key factors and assumptions used to develop the depreciation of capital assets in determining that it is reasonable in relation to the financial statements taken as a whole.

Management's estimate of compensated absences is based on an analysis of past leave usage to determine which portion is more likely than not to be used for time off. We evaluated the calculation prepared in determining that it is reasonable in relation to the financial statements taken as a whole.

Management's estimate of the net pension liability and related deferred outflows of resources and deferred inflows of resources are based on actuarial valuations and pension contributions made during the year. We evaluated the key factors, assumptions, and proportionate share calculations used to develop the net pension liability and related deferred outflows of resources and deferred inflows of resources in determining that it is reasonable in relation to the financial statements taken as a whole.

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Significant Audit Matters (continued)**Qualitative Aspects of Accounting Practices (continued)**

Management's estimate of total other postemployment benefits (OPEB) obligation is based on an actuarial valuation. We evaluated the key factors and assumptions used to develop the net OPEB obligation in determining that it is reasonable in relation to the financial statements taken as a whole.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The most sensitive disclosure(s) affecting the financial statements were:

The disclosure of capital assets in Note 4 to the financial statements is based on historical information which could differ from actual useful lives of each capitalized item.

The disclosure of compensated absences in Note 7 to the financial statements represents management's estimates based on a calculation prepared by management/an actuarial valuation. Actual results could differ depending on the actual leave balances earned and used.

The disclosure of the pension plans, net pension liability and related deferred outflows of resources and deferred inflows of resources in Note 11 to the financial statements represents management's estimates based on actuarial valuations and pension contributions made during the year. Actual results could differ depending on the key factors, and assumptions and proportionate share calculations used to develop the net pension liability and related deferred outflows of resources and deferred inflows of resources.

The disclosure of other postemployment benefits and the net OPEB obligation in Note 10 to the financial statements represents management's estimate based on an actuarial valuation. Actual results could differ depending on the key factors and assumptions used for the actuarial valuation.

The financial statement disclosures are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated December 18, 2025.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to Jefferson Elementary School District's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as Jefferson Elementary School District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Other Matters

We applied certain limited procedures to management's discussion and analysis and the required supplementary information section, which are (is) required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the supplementary information, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

We were not engaged to report on the Local Education Agency Organization Structure, which accompany the financial statements but are not RSI. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Restriction on Use

This information is intended solely for the information and use of the Board of Education and management of Jefferson Elementary School District and is not intended to be, and should not be, used by anyone other than these specified parties.

Very truly yours,

Christy White, Inc.

Christy White, Inc.
San Diego, California

Corrective Action Plan - Jefferson School District

Issue

The EC §60119 public hearing was not scheduled within the required timeline, resulting in non-compliance for the current school year.

Cause of the Delay

- The statutory deadline was not included in the district's annual board governance calendar.
 - Responsibilities for preparing and scheduling the hearing were not clearly assigned between departments.
-

Preventive Measures

To prevent recurrence, the district has implemented the following steps:

1. **Governance Calendar Updated**
 - o EC §60119 deadlines have been added to the annual districtwide governance calendar, clearly marked with compliance restrictions.
 2. **Defined Responsibilities**
 - o Educational Services will prepare the sufficiency report.
 - o The Superintendent's Office/Board Clerk will schedule the hearing and ensure timely notice.
 3. **Annual Checklist & Review**
 - o A compliance checklist for state-required hearings and reports will be reviewed with Cabinet each August.
-

Ongoing Monitoring

Business Services and Educational Services will jointly verify completion of all steps each year and maintain supporting documentation for audit purposes.

Conclusion

The district acknowledges the missed deadline and has taken corrective and preventive actions to ensure full compliance with Education Code §60119 in future years. Please let us know if any additional information or supporting documentation is needed.