Board of Education
2025-26 Enrollment Update
November 13th, 2025

Brenna Copeland, Chief Financial Officer

Seanín Rosario, ED Finance, Planning & Analysis

JEFFCO PUBLIC SCHOOLS

Enrollment Forecasting & Mapping

The Enrollment Forecasting and Mapping team (formerly GIS) has been reimagined to meet Jeffco's evolving needs by leveraging improved tools, enhanced data analytics, and stronger alignment to district strategic priorities

WHY?

To ensure our educational resources are aligned with current and forecasted student enrollment to support strategic decision-making across the district:

- State funding follows the student – forecasts are part of the financial planning
- Student enrollment drives Student Based Budgeting (SBB) allocations
- Staffing decisions reflect enrollment planning to support the both the current and future student population
- Optimizing resources, including utilization of Jeffco facilities, to support learning and growth for Jeffco students

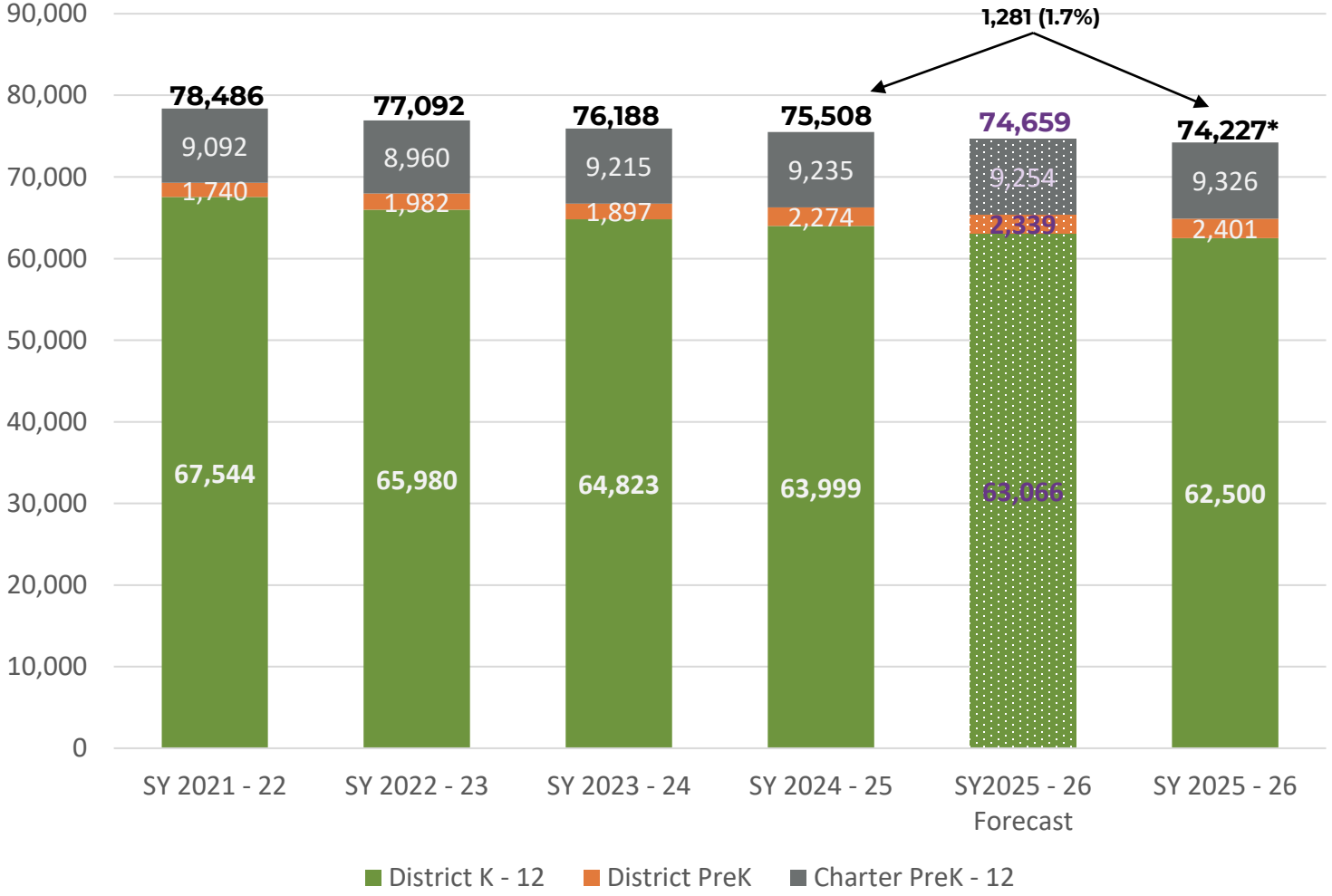
Focus on bridging the gap between enrollment trends and strategic resource allocations in support of student success

Key Takeaways

- School year 2025-26 enrollment has declined more than expected:
  - Full Jeffco enrollment is down by 1,281 (1.7%)
    - District managed schools decreased by 1,499 (2.3%)
      - PreK increased 127 (5.6%)
      - Kindergarten enrollment is down 192 (4.4%)
    - Enrollment decreased in all by one articulation area
    - Charter schools increased 91
- 10-year enrollment for Jeffco K-12 has decreased 11,905 (16%)
- Births in 2024 increased compared to 2023 by 4.3% (228)
  - District managed school are capturing less births than 10 years ago
    - Based on the boundary study, 91% of school aged children who live in Jefferson County attend a Jeffco School
  - District kindergarten cohort has decreased in current school year

Enrollment Summary (PreK – 12)

Jeffco Prelim Enrollment Summary (PreK – 12)



SY2025-26 YoY Summary:

- Full Jeffco PreK-12
  - Decrease 1,281 (1.7%)
- District Managed K-12
  - Decrease 1,499 (2.3%)
- District Managed PreK
  - Increase 127 (5.6%)
- Charter PreK-12
  - Increase 91 (1%)

**All data for SY25-26 is unaudited, pulled from October count submission files as of 10/28/2025.*

Newcomer Student Impact on Enrollment

Decrease in newcomer students at Jeffco was not projected and can be attributed to overall enrollment decline this year

Newcomer student enrollment decreased 479 (55%) compared to prior year

	K	1st	2nd	3rd	4th	5th	6th	7th	8th	9th	10th	11th	12th	
SY2024-25	105	102	81	87	75	53	69	61	64	71	53	40	18	**879**
SY2025-26	27	79	32	32	39	35	22	23	28	34	26	13	10	**400**

District Grade Advancement – Prior 5 Years (Matriculation)

	School Year				
Grade	**2021-22**	**2022-23**	**2023-24**	**2024-25**	**2025-26**
K	4,755	4,502	4,215	4,284	4,092
1st	4,527	4,807	4,450	4,246	4,223
2nd	4,762	4,501	4,773	4,476	4,251
3rd	4,685	4,686	4,522	4,745	4,483
4th	4,654	4,665	4,678	4,524	4,700
5th	4,893	4,630	4,651	4,643	4,475
6th	4,867	4,810	4,569	4,694	4,628
7th	5,114	4,791	4,813	4,580	4,702
8th	5,341	5,035	4,792	4,802	4,546
9th	6,000	5,824	5,670	5,426	5,458
10th	5,887	5,906	5,829	5,671	5,362
11th	5,900	5,750	5,773	5,699	5,541
12th	6,159	6,073	6,088	6,209	6,039
	67,544	**65,980**	**64,823**	**63,999**	**62,500**

SY 2025-26 grade advancement from SY 2024-25:

- Kindergarten class in SY2025-26 is the smallest ever for Jeffco
- Kindergarten last year to 1st grade this year lost 61 students (1.4%), prior year gained 31 students
- 5th grade last year to 6th grade this year lost 15 students, prior year gained 43 students
- 8th grade last year to 9th grade this year gained 656 students. This trend is consistent with prior years.
- 12th Grade is noticeably smaller than prior year, a portion of this decrease is due to changes in Ascent student count definition by the State

Enrollment Trend – prior 10 years

District managed K-12 enrollment has declined between -0.7% and -4.4% over the last 10 years for a cumulative decrease of -16% since SY 2016-17.

- All levels of students have experienced a steady decrease in student enrollment
- The largest decrease was in SY 2020-21
- Since SY 2020-21, the district has experienced an average annual enrollment decline of 2% each year

	School Year											
	2016-17	**2017-18**	**2018-19**	**2019-20**	**2020-21**	**2021-22**	**2022-23**	**2023-24**	**2024-25**	**2025-26**	**10 Year Variance**	
Elementary	32,496	32,107	31,653	31,149	28,813	28,276	27,791	27,289	26,918	26,224	**(6,272)**	-19.3%
Middle	17,185	16,865	16,846	16,785	16,166	15,322	14,636	14,174	14,076	13,876	**(3,309)**	-19.3%
High	24,724	24,885	24,564	24,531	24,277	23,946	23,553	23,360	23,005	22,400	**(2,324)**	-9.4%
Grand Total	**74,405**	**73,857**	**73,063**	**72,465**	**69,256**	**67,544**	**65,980**	**64,823**	**63,999**	**62,500**	**(11,905)**	-16.0%
% Change		-0.7%	-1.1%	-0.8%	-4.4%	-2.5%	-2.3%	-1.8%	-1.3%	-2.3%		

US Census Data – Jefferson County

Jefferson County's population grew between 2010 and 2020, then declined from 2020 to 2023. Overall population increased by 41,823 (7.8%) since 2010.

United States Census Data

Jefferson County, CO

Subject		2010	2020	2023
	Total Population	534,543	582,910	576,366
Sex	Male	265,317	290,872	291,092
	Female	269,226	292,038	285,274
Age	Under 5 years	30,411	29,728	25,901
	5 to 19 years	102,133	83,357	91,065
	20 to 64 years	334,588	371,313	353,139
	65 years and over	67,411	98,512	106,261
	Median age (years)	40.4	40.2	40.7
Race	White	88.4%	79.0%	80.0%
	Black or African American	1.1%	1.3%	1.1%
	Other	10.5%	19.7%	17.8%
	Hispanic or Latino*	14.3%	15.5%	16.2%
	*Included within the above categories			
Demographics	Average household size	2.42	2.44	2.34
	Average family size	2.96	2.94	2.90
Housing	Total housing units	229,967	248,429	256,111
	Occupied housing units	218,160	237,676	242,433
	Vacant housing units	11,807	10,753	13,678
Source: U.S. Census, American Community Survey 1-Year Estimates				

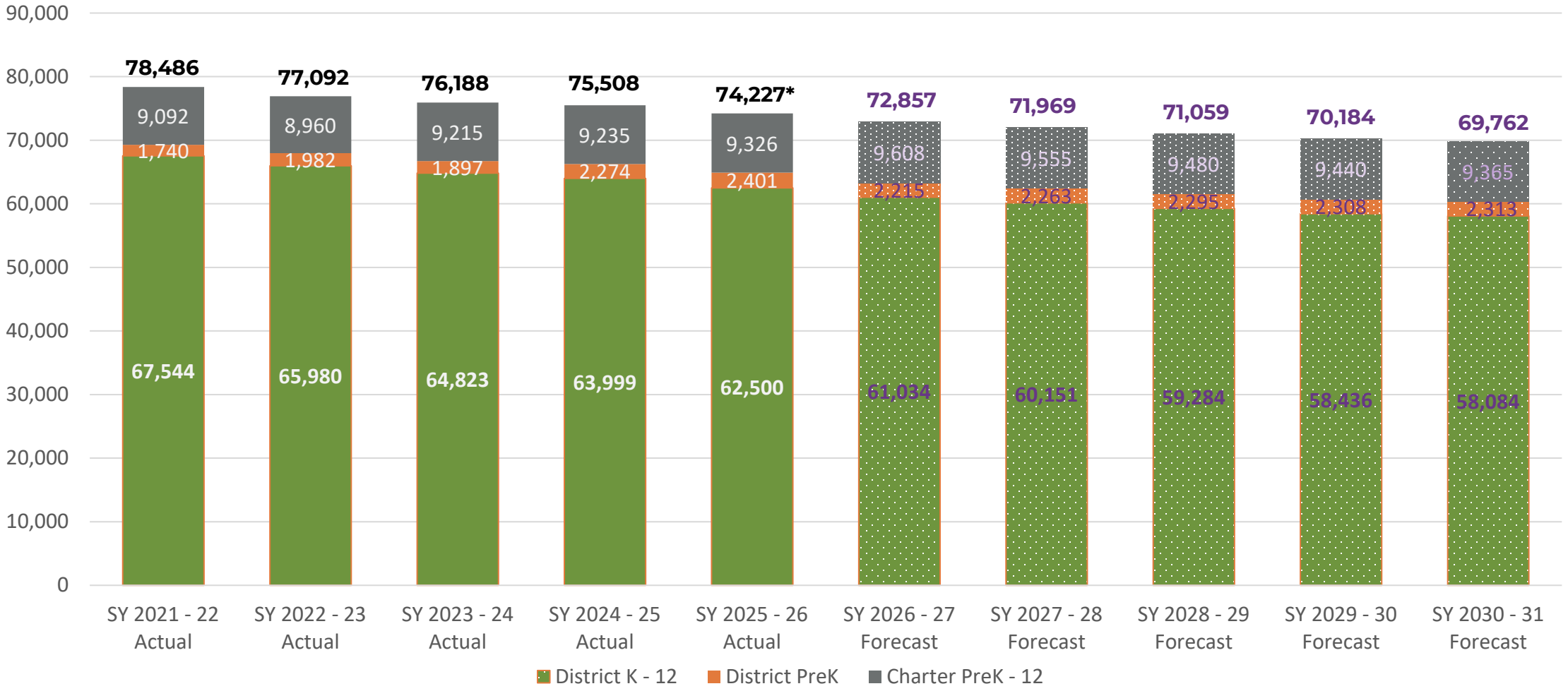
Figure 2: comparison of the 2010, 2020, & 2023 US Census data for Jefferson County, Colorado.

Key Population changes 2020 to 2023:

- Total population – decreased 6,544 (1%)
- Under 5 – decrease 3,827 (12.8%)
- 5-19 years – increase 7,708 (9.2%)
  - Overall decrease of 11,068 since 2010
- 20-64 years – decreased 18,174 (4.9%)
  - Increased between 2010 and 2020, then decreased
- Steady growth in the 65 years and over population 7,749 (7.9%)

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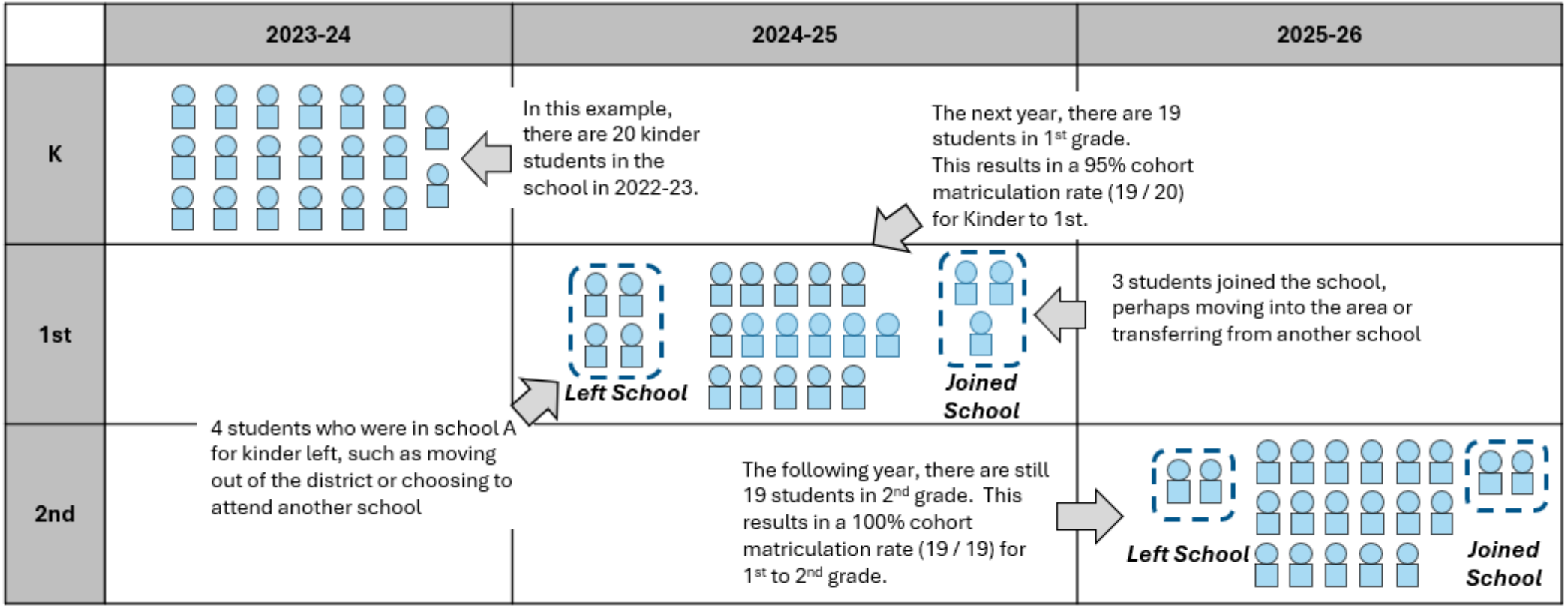
Jeffco Prelim Enrollment Summary with Forecast



**All data for SY26 is unaudited, pulled from October count submission files as of 10/28/2025.*

Starting SY26-27 Free Horizon Montessori is included with Charters.

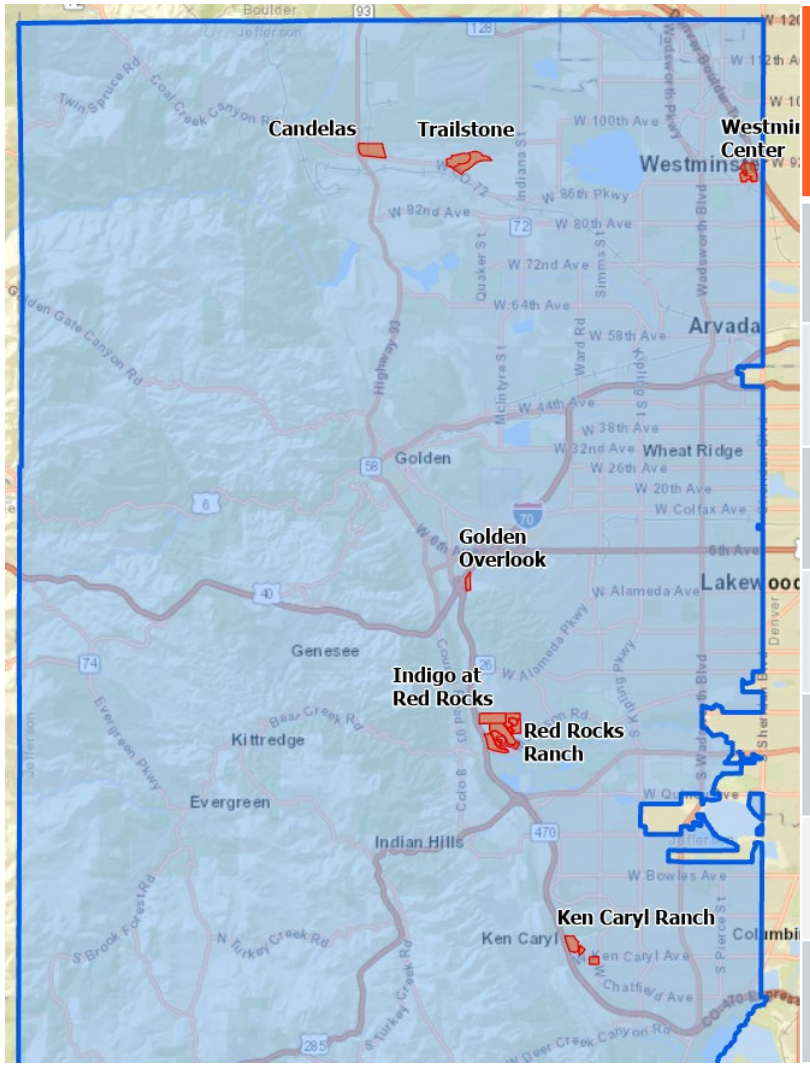
Overview of Cohort Matriculation Rate Methodology



Current forecasted enrollment primarily relates to grade progression (cohort matriculation) patterns from the past 10 years by school and by grade

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Large Housing Developments Emerging in Jeffco



Development (Est. build start date) *Articulation Area*	Total Projected Students over 7-10 years	Current Students SY2025-26
Trailstone (2023) *Ralston Valley*	627	34
Westminster Center (2025) *Standley Lake*	226	0
Golden Overlook (2025) *Golden*	88	0
Red Rocks Ranch (2022) *Green Mountain*	479	126
Ken Caryl Ranch (2024) *Chatfield*	361	12
Indigo (2027) *Green Mountain*	268	0
Candelas (TBD) *Ralston Valley*	Currently rezoning	0

FCB Dashboard

Reminder

- The FCB Dashboard was created in the summer of 2022 in compliance with BoE policy FCB. This dashboard is updated annually by June 30th.

Data includes:

- School and building specific information, including capacity and utilization
- Enrollment (historical, current, and projected)
- Student Choice IN / OUT %
- Student Capture Rate
- Other Educational program, Financial, and Community Use information

November 2025:

- Dashboard updated with October Count data

Spring 2026

- Dashboard updated with enrollment forecast and other associated building and financial information

Summer 2026

- Final EOY budget and building use data updated in the dashboard

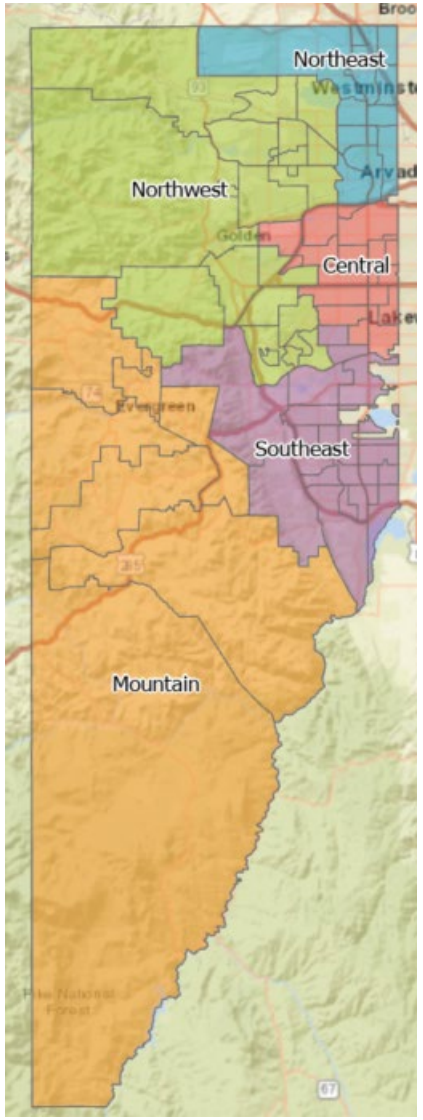
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Enrollment – Regional Analysis

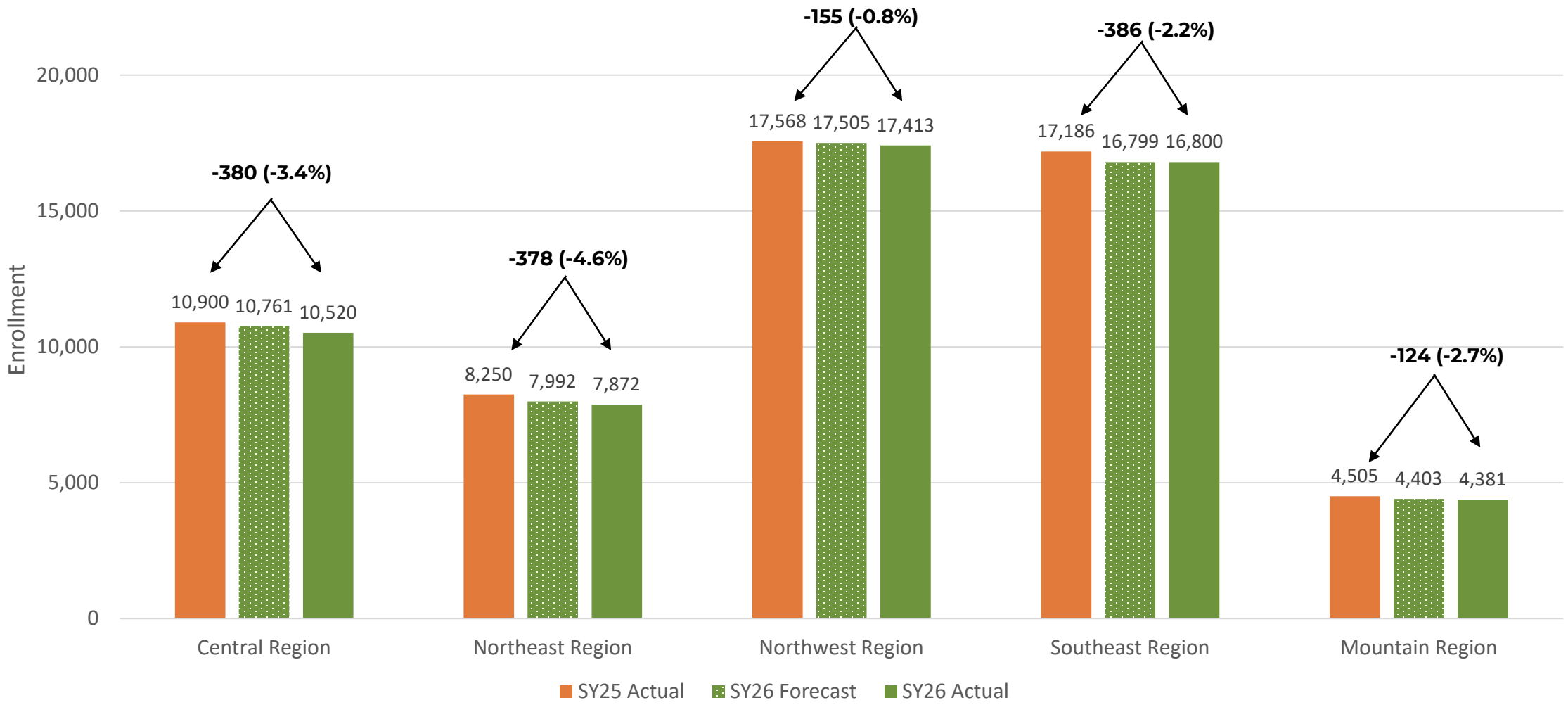
PILOT - Jeffco Regions

We are piloting to use regions to simplify some of our enrollment analysis. We recommend the following:

- **Central Region**: Wheat Ridge, Lakewood, Jefferson, Alameda
- **Northeast Region**: Arvada, Pomona, and Standley Lake.
- **Northwest Region**: Arvada West, Green Mountain, Golden, Ralston Valley
- **Southeast Region**: Bear Creek, Chatfield, Dakota Ridge, Columbine
- **Mountain Region**: Conifer, Evergreen.



Regional Totals SY 25 vs SY26 - District K-12



**All data for the 2025–26 school year is unaudited and was pulled from Infinite Campus on October 28, 2025.*

Year over Year Variance

- All articulation areas have decreased enrollment based on preliminary October count enrollment.
  - Green Mountain increased 22 students

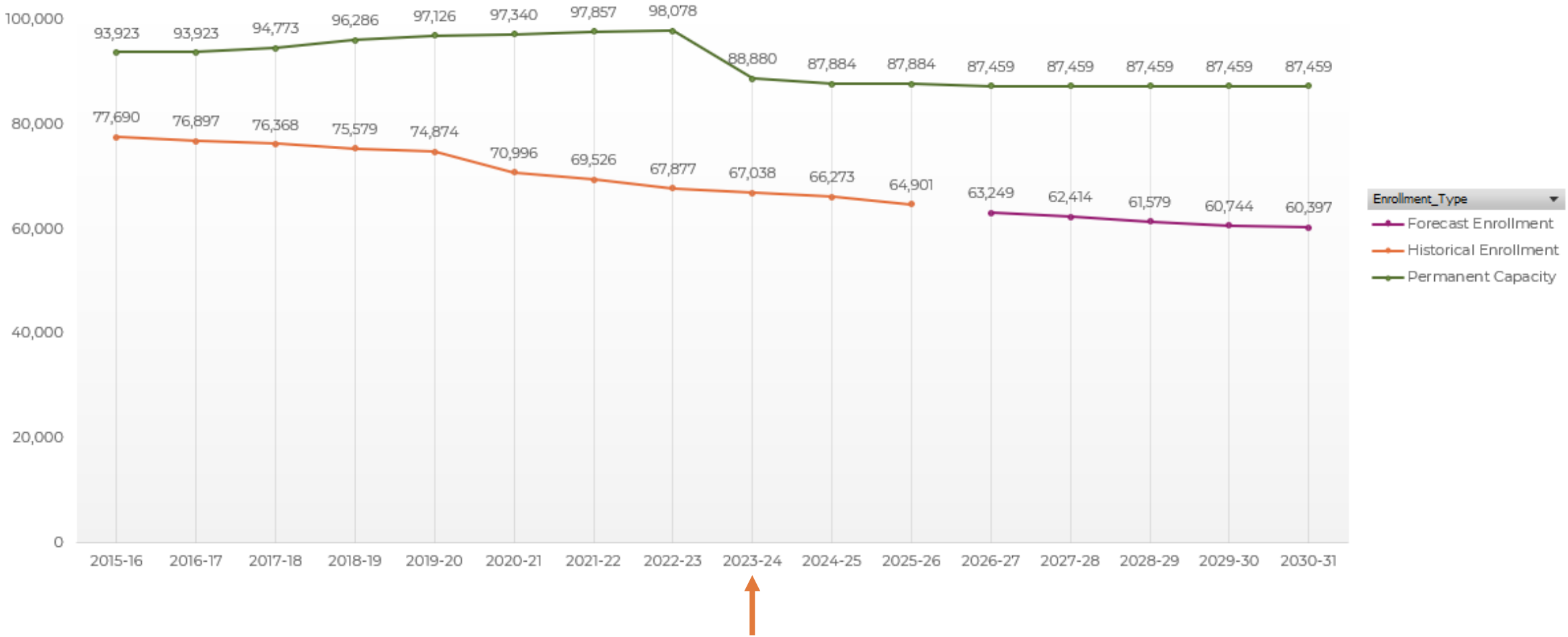
- Significant decreases:
  - Alameda
    - Alameda Intl Jr/Sr High
  - Jefferson
    - Jefferson Junior
    - Lumberg Elementary
  - Arvada
    - Arvada High
  - Bear Creek
    - Bear Creek High
    - Bear Creek K-8

		School Year			
Region	**Artic_Area**	**2024-25**	**2025-26**	**Variance**	**%**
Central Region	Alameda	2,458	2,346	-112	-4.6%
	Jefferson	1,396	1,290	-106	-7.6%
	Lakewood	3,635	3,512	-123	-3.4%
	Wheat Ridge	3,411	3,372	-39	-1.1%
	Subtotal	**10,900**	**10,520**	**-380**	**-3.5%**
Northeast Region	Arvada	2,633	2,491	-142	-5.4%
	Pomona	2,213	2,115	-98	-4.4%
	Standley Lake	3,404	3,266	-138	-4.1%
	Subtotal	**8,250**	**7,872**	**-378**	**-4.6%**
Northwest Region	Arvada West	4,454	4,321	-133	-3.0%
	Golden	4,099	4,074	-25	-0.6%
	Green Mountain	3,469	3,488	19	0.5%
	Ralston Valley	5,546	5,530	-16	-0.3%
	Subtotal	**17,568**	**17,413**	**-155**	**-0.9%**
Southeast Region	Bear Creek	4,343	4,145	-198	-4.6%
	Chatfield	5,360	5,278	-82	-1.5%
	Columbine	3,863	3,778	-85	-2.2%
	Dakota Ridge	3,620	3,599	-21	-0.6%
	Subtotal	**17,186**	**16,800**	**-386**	**-2.2%**
Mountain Region	Conifer	2,157	2,097	-60	-2.8%
	Evergreen	2,348	2,284	-64	-2.7%
	Subtotal	**4,505**	**4,381**	**-124**	**-2.8%**
Districtwide	Option	5,276	5,199	-77	-1.5%
	Special	314	315	1	0.3%
	Subtotal	**5,590**	**5,514**	**-76**	**-1.4%**
Grand Total		**63,999**	**62,500**	**-1,499**	**-2.3%**

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Utilization & Capacity Analysis

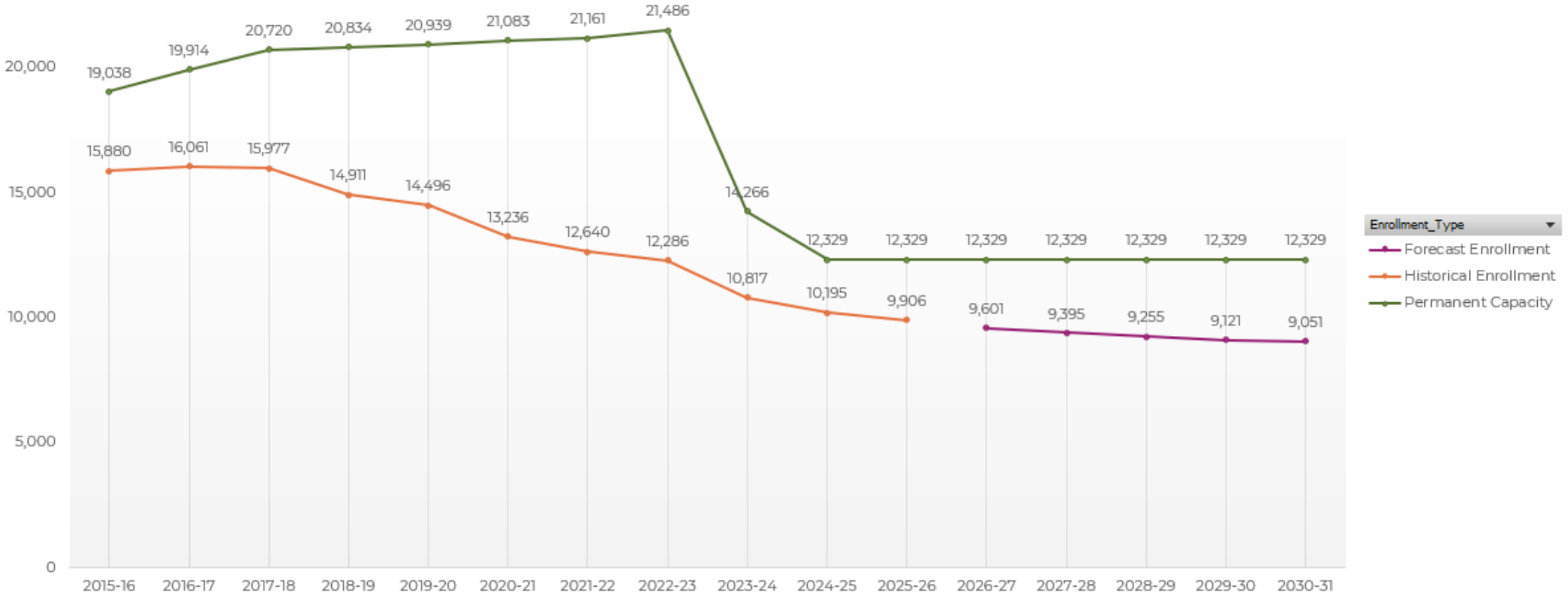
District Managed K-12 Utilization / Capacity



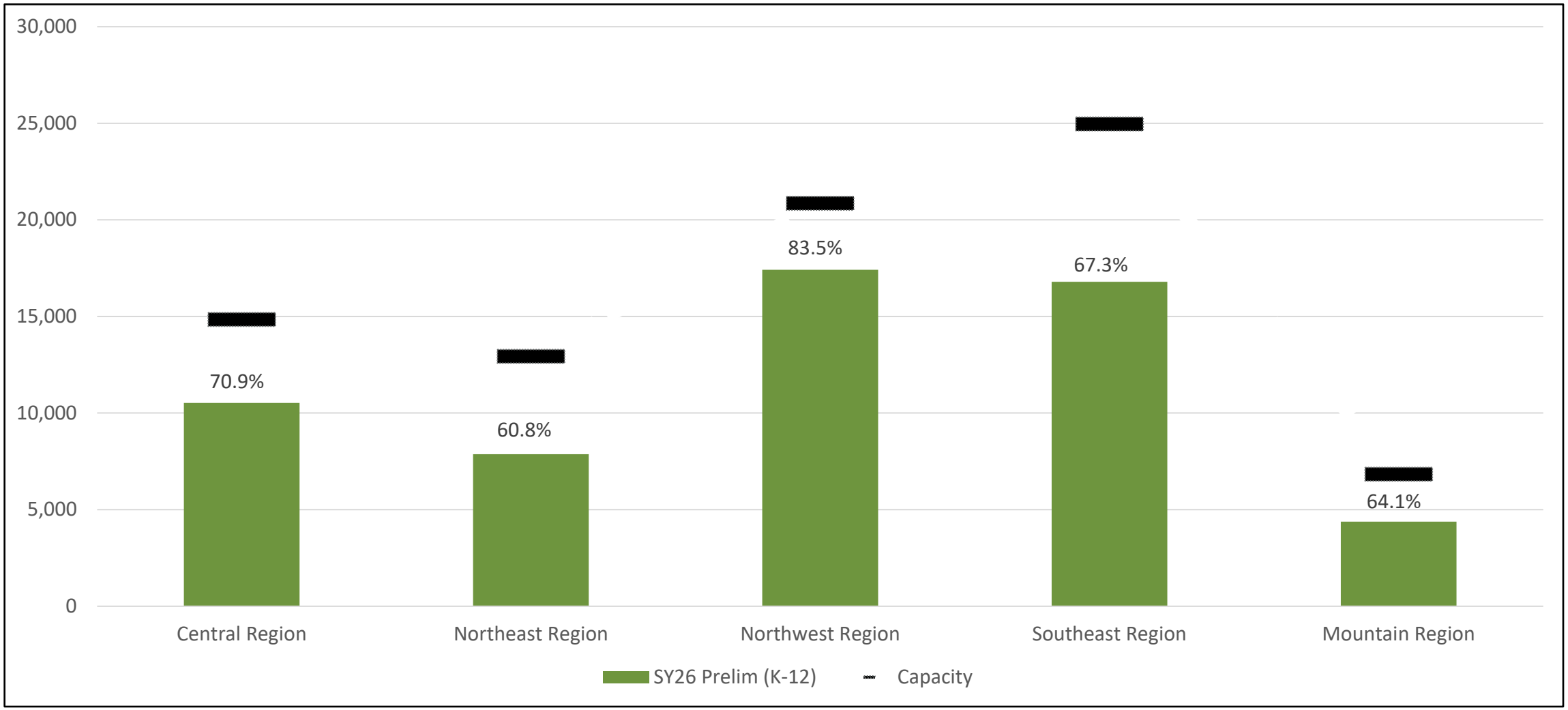
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ROFTS Related Schools Utilization / Capacity

Summary of enrollment and capacity (utilization) for all ROFTS related schools, including closed schools and identified receiving schools



Utilization / Capacity by Region



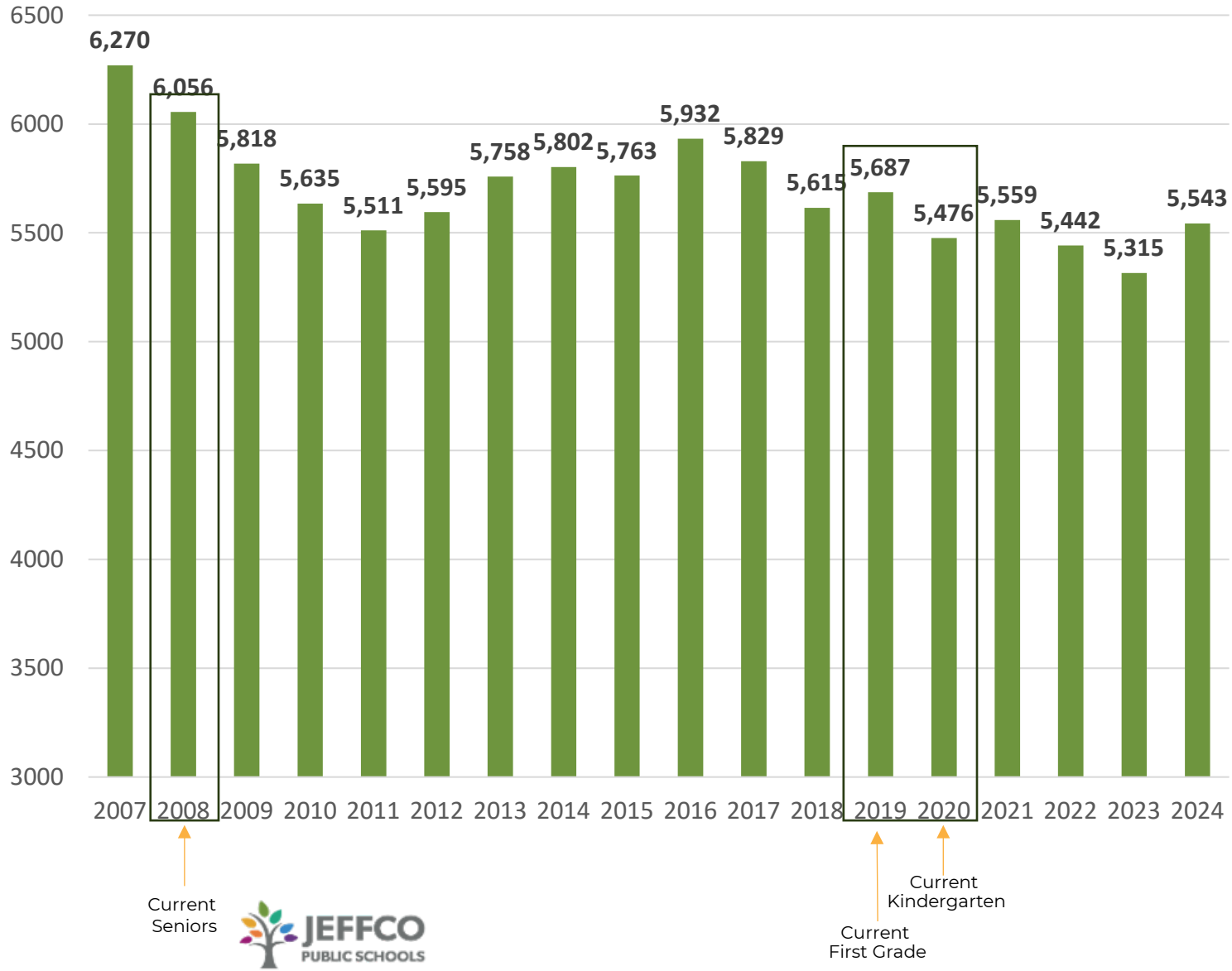
Birth Data

Full Jeffco - Annual Birth Data

Births in the Jeffco School District boundary:

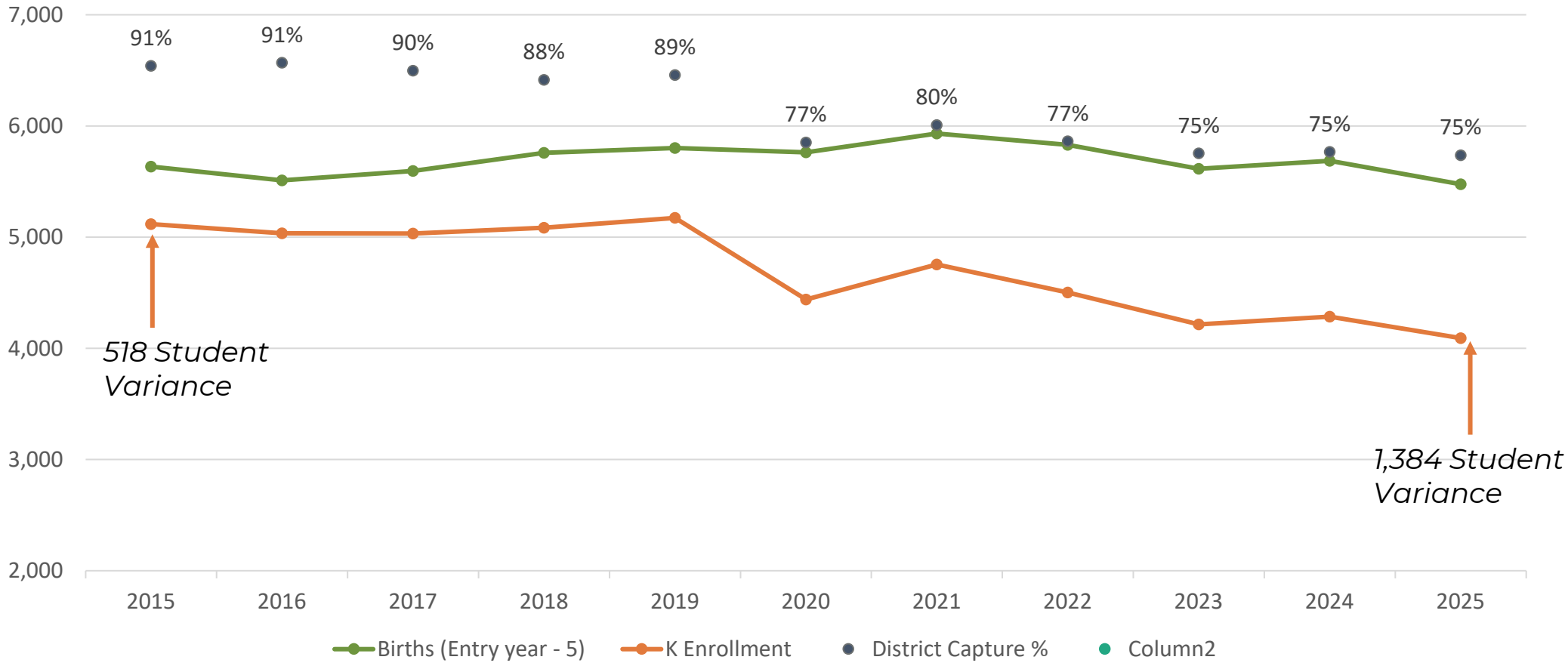
- Grew by 228 (4.3%) from 2023 to 2024 (comparable to 2021)
- 2024 births are 513 (8.5%) lower than the current 12th grade cohort born in 2008

❖ Births are captured by calendar year



Jeffco Birth to Kinder Conversion Trend

REMINDER: Jefferson County Census data shows children under 5 decreased 3,827 (12.8%) between 2020 and 2023 along with "parent" aged population, indicating school aged families are moving away from Jefferson County



District managed schools ONLY

US Census Data – Jefferson County

Jefferson County's population grew between 2010 and 2020, then declined from 2020 to 2023. Overall population increased by 41,823 (7.8%) since 2010.

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Source: U.S. Census, American Community Survey 1-Year Estimates				

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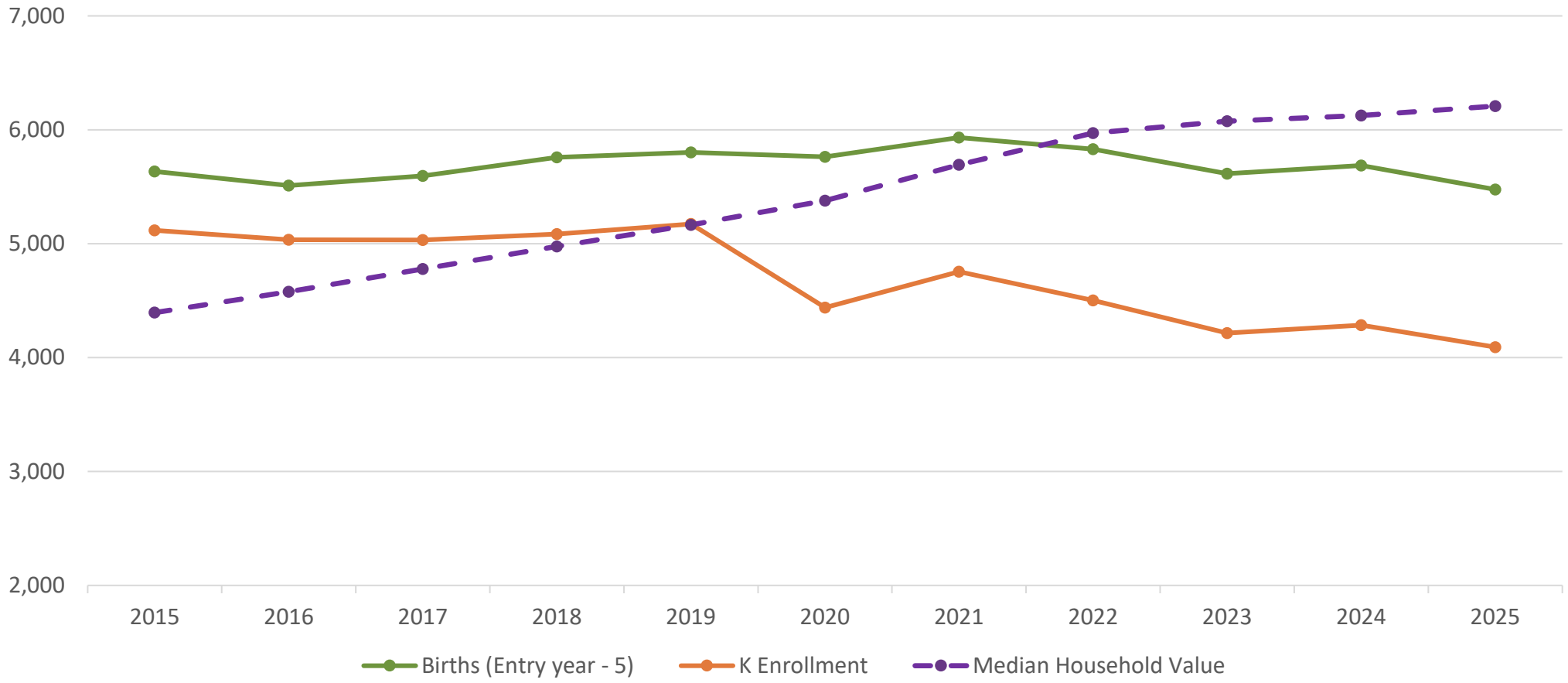
Key Population changes 2020 to 2023:

- Total population – decreased 6,544 (1%)
- Under 5 – decrease 3,827 (12.8%)
- 5-19 years – decrease 7,708 (9.2%)
- 20-64 years – increased between 2010 2020 and then decreased in 2023
- Greatest growth is 65 years and over 7,749 (7.9%)

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Jeffco Birth to Kinder Conversion Trend

Between 2020 and 2023, Jefferson County experienced a decline in population while the average home value rose 76%, suggesting affordability pressures may be driving young families out of the district, contributing to the lower Kindergarten enrollment in the district.



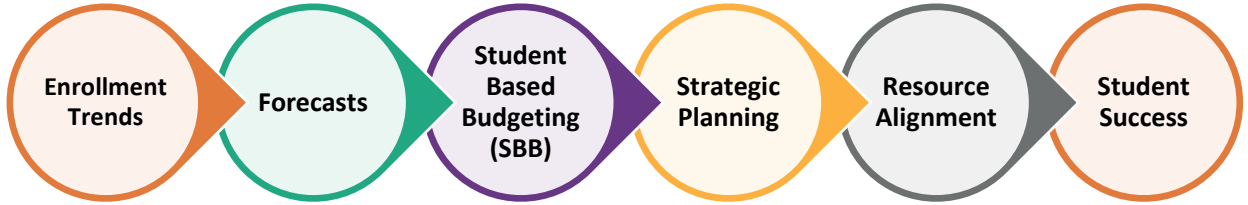
District managed schools ONLY

Median household values have increased 76% since 2015 (U.S. Census Bureau, American Community Survey (ACS))

Strategic Alignment in Action

Enrollment forecasts inform financial planning, SBB staffing models, and alignment of resources to best support student success

- EFM forecasts provide Jeffco leadership with enrollment shifts and demographic changes for proactive planning purposes
- Thoughtful data and analysis ensure staffing and resource allocation follow the students and support their unique needs for learning opportunities
- Enhanced tools help provide clarity and confidence in financial planning
- Bridging the district priorities with operational realities to help shape Jeffco's future



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FY 2025-26 Preliminary Enrollment Revenue Impact

Adopted Budget vs Prelim Budget Enrollment

District Enrollment Assumptions (excl charters)	Adopted Budget FY 2025-26	Preliminary Budget FY 2025-26	Variance
K-12 Membership	63.3	62.5	(0.8)
K-12 Actual FTE Count	62.9	62.1	(0.8)
K-12 Funded Count (5-Year Avg)	64.8	64.5	(0.3)
K-12 Funded Count (4-Year Avg)	64.3	64.0	(0.3)
K-12 At-Risk Count	19.3	18.3	(1.0)
K-12 At-Risk Percent	30.5%	29.3%	-1.2%
ELL Count	2.9	2.8	(0.1)
Sped Count	10.3	10.3	0.0
PreK Count	2.4	2.6	0.2

Enrollment Change Impact to Revenue

FY 2025-26 Adopted Budget Total Program	**$**	**728.4**
Enrollment Decline Revenue Impact	$	(3.9)
At-Risk & ELL Decline Revenue Impact	$	(0.5)
School Finance Act Hold Harmless Provision	$	3.3
FY 2025-26 Preliminary Budget Total Program	**$**	**727.4**
Preliminary Total Program Increase (Decrease)		**($1.0)**

*in millions

The table showing the School Finance Act's Hold Harmless provisions for FY 2025–26 through FY 2030–31 is provided in the appendix.

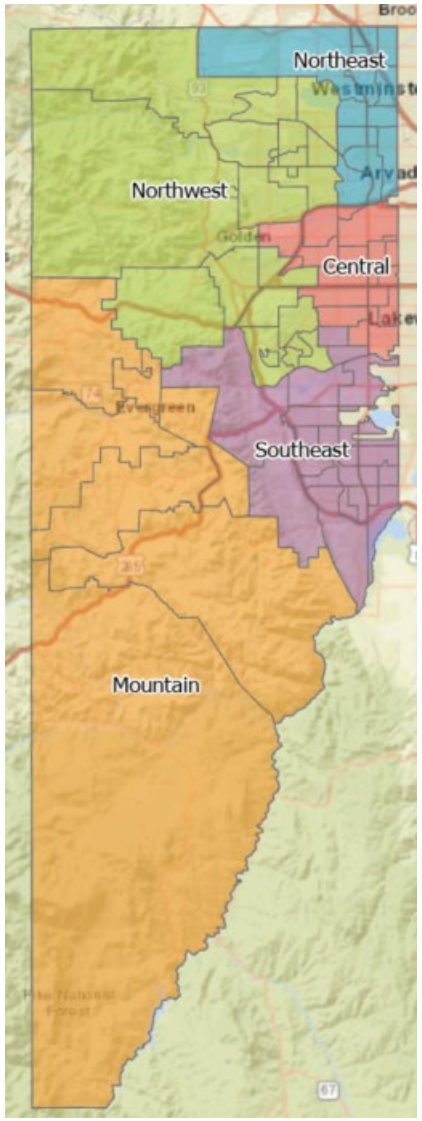
Appendix

Jeffco Region Development Methodology

Regions were developed using a combination of factors:

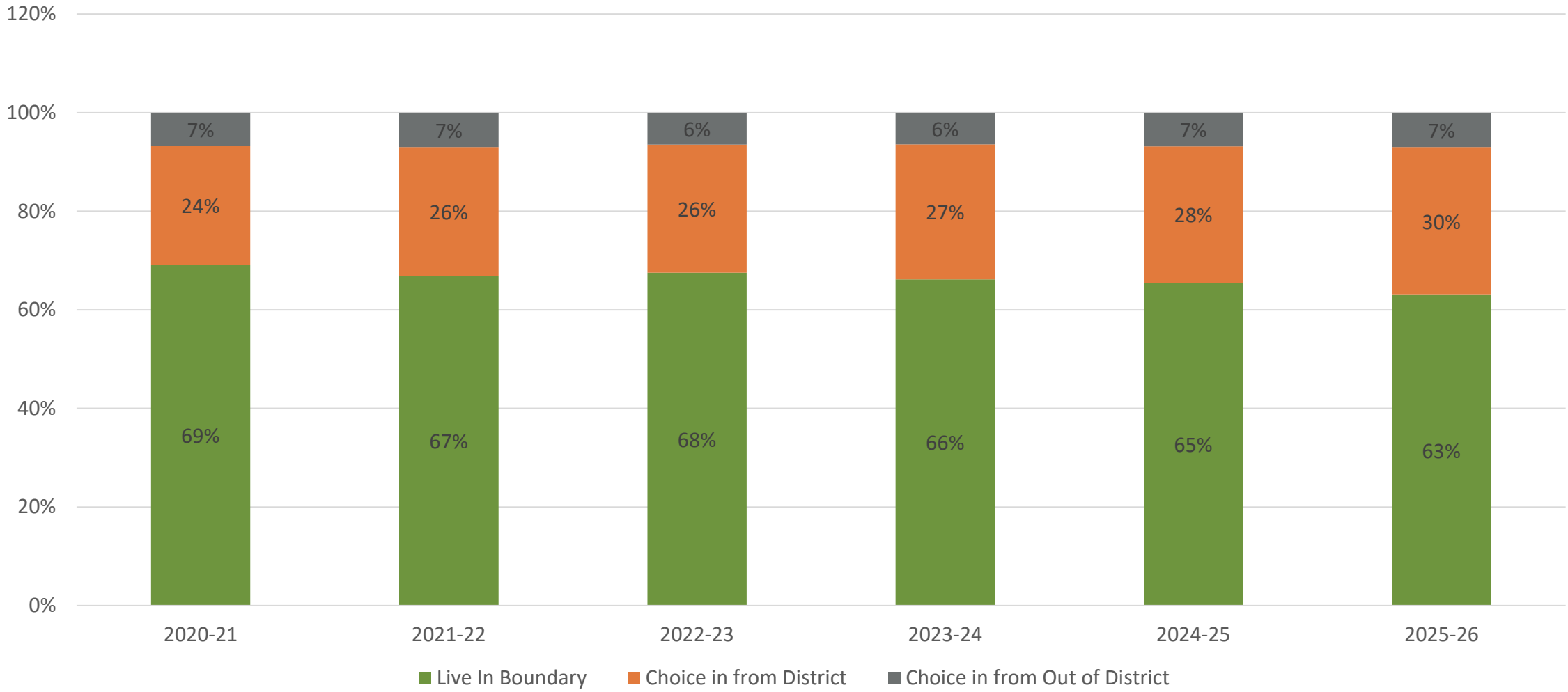
1. Geography: We chose areas that had natural adjacency
2. Characteristic and demographic similarities: Similarities in housing density, general population density, student age population density, and historic enrollment changes all factored into to the groupings.

* For example: Green Mountain Articulation area fits more naturally geographically in the Southeast region but shared more demographic similarities and similarities in student trends with the Golden Articulation area relative to Bear Creek.

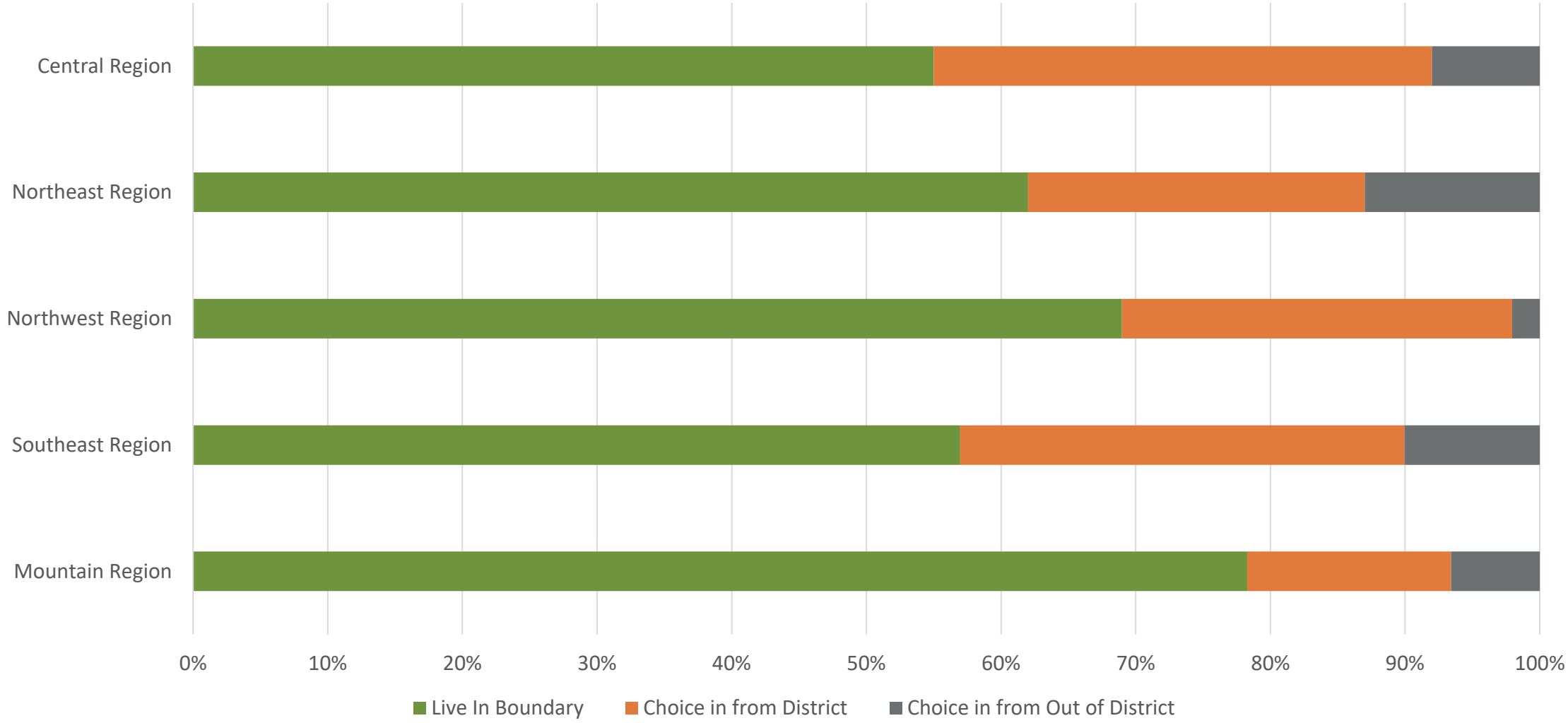


District Choice Data

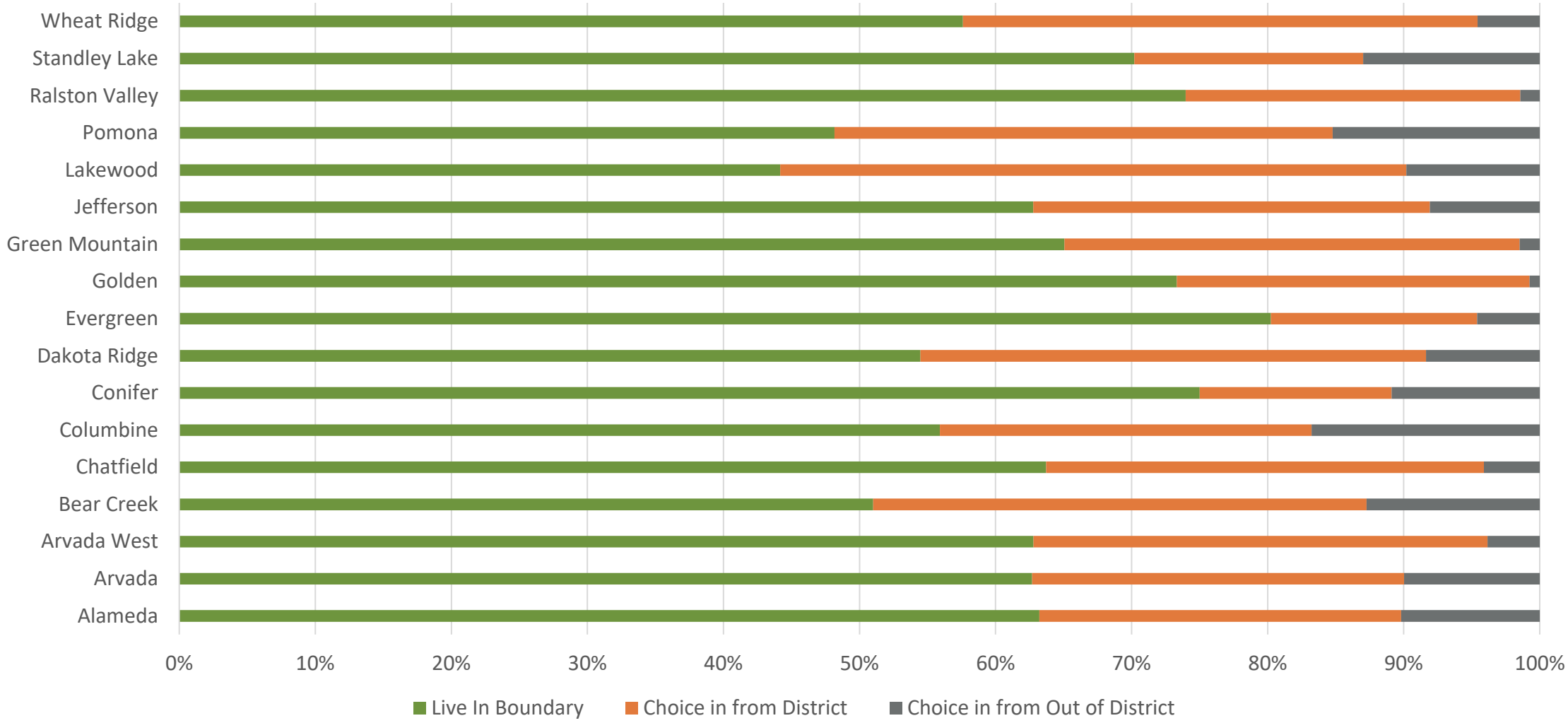
Jeffco Managed Schools – Choice Trends



Origin of Attending Students by Region



Origin of Attending Students by Articulation Area



School Finance Act Hold Harmless Provision

Fiscal Year	Phase In Percentages	Hold Harmless
FY 2025-26	15%	FY 2024-25 Actual
FY 2026-27	30%	FY 2024-25 Actual
FY 2027-28	45%	Old Formula + 1%
FY 2028-29	60%	Old Formula + 1%
FY 2029-30	75%	Old Formula + 1%
FY 2030-31	90%	Old Formula + 1%
FY 2031-32	100%	None