

**AVON-BY-THE-SEA SCHOOL DISTRICT**

**AUDITOR'S MANAGEMENT REPORT ON  
ADMINISTRATIVE FINDINGS  
FINANCIAL, COMPLIANCE AND PERFORMANCE**

**FOR THE FISCAL YEAR ENDED  
JUNE 30, 2025**

**AVON-BY-THE-SEA SCHOOL DISTRICT  
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FINANCIAL, COMPLIANCE AND PERFORMANCE**

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## REPORT OF INDEPENDENT AUDITORS

Honorable President and  
Members of the Board of Education  
Avon-By-The-Sea School District  
County of Monmouth, New Jersey

We have audited, in accordance with generally accepted audit standards and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Avon-By-The-Sea School District in the County of Monmouth for the year ended June 30, 2025, and have issued our report thereon dated November 30, 2025.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Avon-By-The-Sea School District Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

  
\_\_\_\_\_  
Licensed Public School Accountant  
No. 2183  
ALVINO & SHECHTER, L.L.C.

November 30, 2025  
Neptune, New Jersey

## ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

### Administrative Practices and Procedures

#### Insurance

Fire Insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's ACFR.

#### Official Bonds (N.J.S.A.18A:17-26, 18A:17-32)

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Amy S. Lerner	Board Secretary/School Business Administrator	\$2,000.00
Christopher Mullins	Treasurer	\$175,000.00

Adequacy of insurance coverage is the responsibility of the District.

#### P.L. 2020,c.44

Our audit procedures included an inquiry and subsequent review of health benefit data required per N.J.S.A.18A:16-13.3 (Chapter 44) submitted for the year on audit. The Chapter 44 summary report was reviewed for reasonableness and timeliness.

The data submitted did include all health benefit plans offered by school district.

The school district data certification was completed by the superintendent of schools. The school district Chapter 44 data was submitted timely.

### Financial Planning, Accounting and Reporting

#### Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account and Position Control Roster

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

Payrolls were delivered to the treasurer of school monies with a warrant made to his order for the full amount of each payroll.

An inquiry and subsequent review of the Position Control Roster found no inconsistencies between the payroll records, employee benefit records (e.g. pension reports and health benefit coverage reports), the general ledger accounts to where wages are posted (administrative versus instruction), and the Position Control Roster.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification and administrative classification.

##### A. General Classification Findings

None

##### B. Administrative Classification Findings

None

#### Board Secretary's Records

The records of the Board Secretary were properly maintained during the fiscal year ended June 30, 2025 and were in agreement with the records of the Treasurer.

#### Treasurer's Records

The records of the Treasurer were properly maintained during the fiscal year ended June 30, 2025 and were in agreement with the records of the Board Secretary.

#### Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (ESSA)

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the projects under Title I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

#### Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on Schedule A and Schedule B located in the ACFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for the special projects indicated no areas of noncompliance.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### School Purchasing Programs

##### Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000.00 (with a Qualified Purchasing Agent) and \$32,000.00 (without a Qualified Purchasing Agent), respectively. Amy Lerner has been appointed as the qualified purchasing agent pursuant to N.J.S.A. 40A:11-9(b) and therefore the bid threshold has been increased to \$44,000.00 per statute. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$22,400.00 for 2024-25.

The district board of education has the responsibility of determining whether the expenditure in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

#### School Food Service

The financial transactions and statistical records of the school food service fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

The School Food Service Fund has not been audited as a major program and has not expended \$100,000.00 or more in Federal and State support.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement vouchers were timely filed, and meals claimed agreed with meal count records.

Application for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications and/or to the list of directly certified students on file, times the number of operating days. The free and reduced price meal policy is uniformly administered throughout the School System. The required verification procedures for free and reduced price applications were completed and available for review. No exceptions were noted.

The Board of Education had a SFA to SFA Vended Meal Contract with the Belmar Board of Education to supply breakfast and lunches on a daily basis for the year 2024/2025.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Purchase records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program-related goods and services. The Board is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34 and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months' average expenditures.

Cash receipts and bank records were reviewed for timely deposit. No exceptions were noted.

U.S.D.A. commodities were not received.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds of the ACFR.

The Statement of Revenues, Expenses, and Changes in Fund Net Assets (ACFR Schedule B-1) does separate program and non-program cost of goods sold.

### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 15, 2024 Application for State School Aid (A.S.S.A.) for on roll, private school for the handicapped, and low-income and bilingual. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

### **Pupil Transportation**

Our audit procedures included a test of on roll status reported in the 2024/2025 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and service.

### **Facilities and Capital Assets**

The fixed asset records were updated for any additions and disposals of assets made during the year.

## **Miscellaneous**

### **Testing for Lead of All Drinking Water in Educational Facilities**

The school district adhered to all requirements of N.J.A.C. 26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The school district submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

### **Follow-up on Prior Year Findings**

There were no prior year findings.

### **Acknowledgment**

We received the complete cooperation of all the officials of the School District and we greatly appreciate the courtesies extended to us.

**SCHEDULE OF AUDITED ENROLLMENTS**

**AVON-BY-THE-SEA SCHOOL DISTRICT  
APPLICATION FOR STATE SCHOOL AID SUMMARY  
ENROLLMENT AS OF OCTOBER 15, 2024**

	2025-2026 Application for State School Aid						Sample for Verification						Private Schools for Disabled				
	Reported on A.S.S.A. On Roll		Reported on Workpapers On Roll		Errors		Sample Selected from Workpapers		Verified per Registers On Roll		Errors per Registers On Roll		Reported on A.S.S.A. as Private Schools	Sample for Verification	Sample Verified	Sample Errors	
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared					
Half Day Preschool																	
Full Day Preschool																	
Full Day Kindergarten - 3yr	9		9				9		9								
Full Day Kindergarten - 4yr	2		2				2		2								
Half Day Kindergarten																	
Full Day Kindergarten	3		3				3		3								
One	9		9				9		9								
Two	14		14				14		14								
Three	13		13				13		13								
Four	11		11				11		11								
Five	8		8				8		8								
Six	5		5				5		5								
Seven	8		8				8		8								
Eight	12		12				12		12								
Nine																	
Ten																	
Eleven																	
Twelve																	
Post-Graduate																	
Adult H.S. (15+CR.)																	
Adult H.S. (1-14 CR.)																	
Subtotal	94	0	94	0	0	0	94	0	94	0	0	0	0	0	0	0	0
Special Ed - Elementary	13		13				13		13				1	1	1		
Special Ed - Middle School	5		5				5		5								
Special Ed - High School																	
Subtotal	18	0	18	0	0	0	18	0	18	0	0	0	1	1	1	0	0
Co. Voc. - Regular																	
Co. Voc. Ft. Post Sec.																	
Totals	112	0	112	0	0	0	112	0	112	0	0	0	1	1	1	0	0
Percentage Error					0.00%	0.00%				0.00%	0.00%	0.00%				0.00%	0.00%

**AVON-BY-THE-SEA SCHOOL DISTRICT  
APPLICATION FOR STATE SCHOOL AID SUMMARY  
ENROLLMENT AS OF OCTOBER 15, 2024**

**SCHEDULE OF AUDITED ENROLLMENTS**

	Resident Low Income			Sample for Verification			Resident LIEP Low Income			Sample for Verification		
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LIEP Low Income	Reported on Workpapers as LIEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
Half Day Preschool												
Full Day Preschool												
Half Day Kindergarten												
Full Day Kindergarten												
One	2	2		2	2		1	1		1	1	
Two	1	1		1	1							
Three	2	2		2	2							
Four												
Five												
Six												
Seven												
Eight												
Nine												
Ten	2	2		2	2		2	2		2	2	
Eleven												
Twelve												
Post-Graduate												
Adult H.S. (13+CR.)												
Adult H.S. (1-14 CR.)												
Subtotal	7	7	0	7	7	0	3	3	0	3	3	0
Special Ed - Elementary	4	4		4	4		1	1		1	1	
Special Ed - Middle	2	2		2	2		1	1		1	1	
Special Ed - High	2	2		2	2							
Subtotal	8	8	0	8	8	0	2	2	0	2	2	0
Co. Voc. - Regular												
Co. Voc. Ft. Post Sec.												
Totals	15	15	0	15	15	0	5	5	0	5	5	0
Percentage Error			0.00%			0.00%			0.00%			0.00%

	Transportation		
	Reported on DRTS by DOE/County	Reported on DRTS by District	Errors
Reg. - Public Schools, col. 1	24	24	
Reg - SpEd, col. 4	2	2	
Non-Public AIL, col. 3	7	7	
Transported - Non-Public, col. 2	13	13	
Special Ed Spec, col. 6	3	3	
Totals	49	49	0
Percentage Error			0.00%

Reported 7.4  
Recalculated 7.4  
Reported 9.6  
Recalculated 9.6

Reg Avg. (Mileage) = Regular Including Grade PK students (Part A)  
Reg Avg. (Mileage) = Regular Excluding Grade PK students (Part B)  
Spec Avg. = Special Ed with Special Needs

**SCHEDULE OF AUDITED ENROLLMENTS**

**AVON-BY-THE-SEA SCHOOL DISTRICT  
APPLICATION FOR STATE SCHOOL AID SUMMARY  
ENROLLMENT AS OF OCTOBER 15, 2024**

	Resident LIEP NOT Low Income		Sample for Verification			
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day Preschool						
Full Day Preschool						
Half Day Kindergarten						
Full Day Kindergarten						
One						
Two						
Three						
Four						
Five						
Six						
Seven						
Eight						
Nine	1	1		1	1	
Ten						
Eleven						
Twelve						
Post-Graduate						
Adult H.S. (15+CR.)						
Adult H.S. (1-14 CR.)						
Subtotal	1	1		1	1	0
Special Ed - Elementary						
Special Ed - Middle	1	1		1	1	
Special Ed - High						
Subtotal	1	1		1	1	0
Co. Voc. - Regular						
Co. Voc. Ft. Post Sec.						
Totals	2	2		2	2	0
Percentage Error			0.00%			0.00%

**EXCESS SURPLUS CALCULATION**

**REGULAR DISTRICT**

**SECTION 1**

**A. 2% Calculation of Excess Surplus**

2024-2025 Total General Fund Expenditures per the ACFR, Ex. C-1	\$ <u>5,737,441.59</u> (B)
Increased by Applicable Operating Transfers:	
Transfer from Capital Outlay to Capital Projects Fund	\$ _____(B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ _____(B1b)
Transfer from General Fund to SRF for Pre K - Regular	\$ _____(B1c)
Transfer from General Fund to SRF for Pre K - Inclusion	\$ _____(B1d)
Decreased by:	
On-Behalf TPAF Pension & Social Security	\$ <u>946,879.56</u> (B2a)
Assets Acquired Under Capital Assets	\$ _____(B2b)
Adjusted 2024-2025 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ <u>4,790,562.03</u> (B3)
2% of Adjusted 2024-2025 General Fund Expenditures [(B3) times .02]	\$ <u>95,811.24</u> (B4)
Enter Greater of (B4) or \$250,000	\$ <u>250,000.00</u> (B5)
Increased by: Allowable Adjustment	\$ <u>104,418.00</u> (K)
Maximum Unassigned/Undesignated - Unreserved Fund Balance [(B5)+(K)]	\$ <u>354,418.00</u> (M)

**SECTION 2**

Total General Fund - Fund Balances @ 6-30-25 (Per ACFR Budgetary Comparison Schedule C-1)	\$ <u>2,053,098.24</u> (C)
Decreased by:	
Year-End Encumbrances	\$ <u>98,304.94</u> (C1)
Legally Restricted-Designated for Subsequent Year's Expenditures	\$ _____(C2)
Legally Restricted -Excess Surplus-Designated for Subsequent Year's Expenditures	\$ <u>432,258.17</u> (C3)
Other Restricted Fund Balances	\$ <u>633,719.89</u> (C4)
Assigned Fund Balance-Unreserved-Designated for Subsequent Year's Expenditures	\$ <u>18,046.75</u> (C5)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$ <u>870,768.49</u> (U1)

**SECTION 3**

Restricted Fund Balance-Excess Surplus [(U1)-(M)] IF NEGATIVE ENTER -0- \$ 516,350.49(E)

**Recapitulation of Excess Surplus as of June 30, 2025**

Restricted Excess Surplus-Designated for Subsequent Year's Expenditures \$ 432,258.17(C3)  
Restricted Excess Surplus [(E)] \$ 516,350.49(E)  
Total Excess Surplus [(C3)+(E)] \$ 948,608.66(D)

**Detail of Allowable Adjustments**

Impact Aid \$ \_\_\_\_\_(H)  
Sale & Lease-back \$ \_\_\_\_\_(I)  
Extraordinary Aid \$ 97,376.00(J1)  
Additional Nonpublic School Transportation Aid \$ 7,042.00(J2)  
Current Year School Bus Advertising Revenue Recognized \$ \_\_\_\_\_(J3)  
Family Crisis Transportation Aid \$ \_\_\_\_\_(J4)  
Supplemental Stabilization Aid & Maintenance of Equity Aid \$ \_\_\_\_\_(J5)  
  
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)+(J5)] \$ 104,418.00(K)

**Detail of Other Restricted Fund Balance**

Statutory restrictions:  
Approved unspent separate proposal \$ \_\_\_\_\_  
Sale/lease-back reserve \$ \_\_\_\_\_  
Capital reserve \$ 535,472.14  
Maintenance reserve \$ \_\_\_\_\_  
Emergency reserve \$ \_\_\_\_\_  
Tuition reserve \$ 80,000.00  
School Bus Advertising 50% Fuel Offset Reserve - current year \$ \_\_\_\_\_  
School Bus Advertising 50% Fuel Offset Reserve - prior year \$ \_\_\_\_\_  
Impact Aid General Fund Reserve (Sections 8002 and 8003) \$ \_\_\_\_\_  
Impact Aid Capital Fund Reserve (Sections 8007 and 8008) \$ \_\_\_\_\_  
Other state/government mandated reserve \$ \_\_\_\_\_  
Reserve for Unemployment Fund \$ 18,247.75  
Other Restricted Fund Balance not noted above \$ \_\_\_\_\_  
  
Total Other Restricted Fund Balance \$ 633,719.89(C4)

**AVON-BY-THE-SEA SCHOOL DISTRICT**  
**AUDIT RECOMMENDATIONS SUMMARY**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2025**

**Recommendations:**

1. Administrative Practices and Procedures  
None
2. Financial Planning, Accounting and Reporting  
None
3. School Purchasing Programs  
None
4. School Food Service  
None
5. Student Body Activities  
None
6. Application for State School Aid  
None
7. Pupil Transportation  
None
8. Facilities and Capital Assets  
None
9. Miscellaneous  
None
10. Follow-up on Prior Year Findings  
None