Independent School District No. 2180

Clara City, Minnesota

Audited Financial Statements

For the Year Ended June 30, 2025

SCHLENNER WENNER & CO.
CPAs

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CLARA CITY, MINNESOTA
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INTRODUCTORY SECTION

INDEPENDENT SCHOOL DISTRICT NO. 2180
BOARD OF EDUCATION AND ADMINISTRATION
FOR THE YEAR ENDED JUNE 30, 2025

BOARD OF EDUCATION

Name	Title	Term Expires
Julie Alsum	Chairperson	December 31, 2028
Debra Brandt	Vice-Chairperson	December 31, 2026
John Hagemeyer	Treasurer	December 31, 2026
Carmel Thein	Clerk	December 31, 2028
Ben Donner	Director	December 31, 2028
Mark Kasella	Director	December 31, 2026

ADMINISTRATION

Name	Title
Josh Austad	Superintendent
Kim Sandry	Business Manager

FINANCIAL
SECTION

INDEPENDENT AUDITOR'S REPORT

Members of the School Board
Independent School District No. 2180
Clara City, Minnesota

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 2180, Clara City, Minnesota (the District), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 2180 as of June 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1.G. to the financial statements, during the year ended June 30, 2025, the District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedule, Schedule of Changes in District's Net OPEB Liability, Schedule of District OPEB Contributions, Schedule of District's Proportionate Share of Net Pension Liability, and Schedule of District Pension Contributions listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Independent School District No. 2180's basic financial statements. The introductory section, combining nonmajor governmental funds financial statements and Uniform Financial Accounting and Reporting Standards Compliance Table are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor governmental funds financial statements and Uniform Financial Accounting and Reporting Standards Compliance Table are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor governmental funds financial statements and Uniform Financial Accounting and Reporting Standards Compliance Table are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 10, 2025, on our consideration of Independent School District No. 2180's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Independent School District No. 2180's internal control over financial reporting and compliance.



SCHLENNER WENNER & CO.
St. Cloud, Minnesota
November 10, 2025

REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 2180
MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED JUNE 30, 2025

As management of Independent School District No. 2180 (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2025.

FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by $6,671,603. The unrestricted portion of net position is negative $5,361,721.

- The District's total net position increased $1,283,493 as a result of current year operations.

- At the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of $4,997,022, a decrease of $3,062,100 in comparison with the prior year. Approximately 57 percent of this amount, $2,845,698, is available for spending at the District's discretion.

- At the end of the current fiscal year, unassigned fund balance for the General Fund was $2,845,698, or 24 percent of total General Fund expenditures.

- The District's total long-term debt decreased by $2,408,339 (5.6 percent) in the current fiscal year, excluding the change in the net OPEB liability, net pension liability, and compensated absences.

- During the year ended June 30, 2025, the District adopted Governmental Accounting Standards Board (GASB) Statement 101, *Compensated Absences.* For further information on the effects of the adoption of this standard, see Notes 1.G. and 5.D.

OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains supplementary information in addition to the basic financial statements themselves.

The major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain are summarized in the following table. The remainder of the overview section of the Management Discussion and Analysis highlights the structure and contents of each of the statements.

OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)

	Government-Wide	Fund Financial Statements
		Governmental Funds
Scope	Entire District	The activities of the District, such as regular instruction, special education, support services, building maintenance, food service, and community service
Required financial statements	Statement of Net Position Statement of Activities	Balance Sheet Statement of Revenues, Expenditures, and Changes in Fund Balances
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus
Type of asset/deferred outflows/liability/deferred inflows information	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources both financial and capital short-term and long-term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; deferred inflows of resources recorded to defer unavailable assets; no capital assets or long-term liabilities included
Type of outflow/inflow information	All revenue and expenses during the year, regardless of when cash is received or paid	Revenue for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable

Government-Wide Financial Statements
The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the net difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *Statement of Activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and accrued but unpaid interest).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the District include administration, district support services, regular instruction, vocational instruction, exceptional instruction, community education and services, instructional support services, pupil support services, sites and buildings, fiscal and other fixed cost programs, and interest and other fiscal charges. The District currently does not report any business-type activities.

The government-wide financial statements start on page 20 of this report.

OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Although governments often report multiple types of funds, all of the funds of the District are governmental funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The District maintains three individual major governmental funds. Information is presented separately in the governmental funds Balance Sheet and in the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, Debt Service Fund, and Building Construction Fund, all of which are considered to be major funds. Data from the other two governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The District adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

The basic governmental fund financial statements start on page 22 of this report.

Notes to the Financial Statements

The notes provide additional information essential to a full understanding of the data provided in the district-wide and fund financial statements. The notes to the financial statements start on page 26 of this report.

Supplementary Information

The combining statements referred to earlier in connection with nonmajor governmental funds are presented as supplementary information. Combining fund statements start on page 70 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net Position

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the District, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources, for a net balance of $6,671,603 at the close of the most recent fiscal year.

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

A significant portion of the District's net position reflects its investment in capital assets (e.g., land, buildings and improvements, machinery and equipment, and software subscriptions), less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Net Position
Table 1

	Governmental Activities		
	2025	2024	Increase (Decrease)
Assets			
Current and Other Assets	$ 10,781,695	$ 15,306,115	$ (4,524,420)
Capital Assets	51,322,678	49,547,715	1,774,963
Total Assets	62,104,373	64,853,830	(2,749,457)
Deferred Outflows of Resources	1,826,325	1,809,279	17,046
Liabilities			
Current and Other Liabilities	1,413,023	2,671,347	(1,258,324)
Noncurrent Liabilities	49,065,411	50,899,727	(1,834,316)
Total Liabilities	50,478,434	53,571,074	(3,092,640)
Deferred Inflows of Resources	6,780,661	5,725,043	1,055,618
Net Position			
Net Investment in Capital Assets	10,757,309	10,176,717	580,592
Restricted	1,276,015	1,303,721	(27,706)
Unrestricted	(5,361,721)	(4,113,446)	(1,248,275)
Total Net Position	$ 6,671,603	$ 7,366,992	$ (695,389)

An additional portion of the District's net position ($1,276,015) represents resources that are subject to external restrictions on how they may be used. The remaining balance (unrestricted net position) is negative $5,361,721 at year end. This unrestricted balance has been reduced by a total of $5,755,238 as a result of recording the District's proportionate share of net pension liability and related balances for the statewide pension plans in which District employees participate.

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

Changes in Net Position

The District's net position increased $1,283,493 during the most recent fiscal year. Key elements of this increase are as follows:

Changes in Net Position
Table 2

	Governmental Activities		
	2025	2024	Increase (Decrease)
Revenues			
Program Revenues			
Charges for Services	$ 322,195	$ 383,279	$ (61,084)
Operating Grants and Contributions	3,308,840	3,149,562	159,278
Capital Grants and Contributions	49,427	57,851	(8,424)
General Revenues			
Property Taxes	3,600,946	3,235,142	365,804
State Aid Not Restricted to Specific Programs	9,567,645	9,044,582	523,063
Earnings on Investments	95,572	179,527	(83,955)
Gifts and Donations	20,889	12,786	8,103
Gain (Loss) on Sale of Assets	(763)	21,948	(22,711)
Insurance Proceeds	-	289,792	(289,792)
Miscellaneous	425,332	433,980	(8,648)
Total Revenues	17,390,083	16,808,449	581,634
Expenses			
Administration	796,265	836,415	(40,150)
District Support Services	334,465	390,382	(55,917)
Regular Instruction	5,102,759	4,862,149	240,610
Vocational Instruction	321,422	277,844	43,578
Exceptional Instruction	2,147,466	2,029,998	117,468
Community Education and Services	587,897	614,078	(26,181)
Instructional Support Services	583,028	444,829	138,199
Pupil Support Services	2,093,254	1,872,885	220,369
Sites and Buildings	3,046,851	3,246,523	(199,672)
Fiscal and Other Fixed Cost Programs	108,629	95,070	13,559
Interest and Other Fiscal Charges	984,554	1,100,511	(115,957)
Total Expenses	16,106,590	15,770,684	335,906
Change in Net Position	1,283,493	1,037,765	245,728
Net Position - Beginning of Year (As Previously Reported)	7,366,992	6,329,227	1,037,765
Change in Accounting Principle	(1,978,882)	-	(1,978,882)
Net Position - Beginning of Year (As Adjusted or Restated)	5,388,110	6,329,227	(941,117)
Net Position - End of Year	$ 6,671,603	$ 7,366,992	$ (695,389)

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

Some significant items to note include the following:

- The current year change in net position is an increase of $1,283,493, compared to an increase of $1,037,765 in the prior year. This is a result of a 3.5 percent increase in revenues and a 2.1 percent increase in expenses during fiscal year 2025.
- State aid not restricted to specific programs increased $523,063. This is primarily the result of an increase in General Education Aid, an increase in building bond credits, and fluctuations in State pension contributions.
- Property taxes increased $365,804. This is primarily due to an increase in the levy to fund the District's operations and construction projects.
- Expenses related to Regular Instruction increased $240,610, primarily due to current year salary and pension activity.
- Expenses related to Pupil Support Services increased $220,369, primarily due an overall all increase in transportation and food costs.

Total and Net Cost of Governmental Activities
The net cost of governmental activities is their total costs less program revenues applicable to each category. The following table presents these total and net costs.

Total and Net Costs of Services
Table 3

	Total Cost of Services			Net Cost of Services		
	2025	2024	Increase (Decrease)	2025	2024	Increase (Decrease)
Administration	$ 796,265	$ 836,415	$ (40,150)	$ 796,265	$ 836,415	$ (40,150)
District Support Services	334,465	390,382	(55,917)	334,465	390,382	(55,917)
Regular Instruction	5,102,759	4,862,149	240,610	4,661,583	4,343,111	318,472
Vocational Instruction	321,422	277,844	43,578	317,625	269,427	48,198
Exceptional Instruction	2,147,466	2,029,998	117,468	223,424	156,503	66,921
Community Education and Services	587,897	614,078	(26,181)	383,022	381,381	1,641
Instructional Support Services	583,028	444,829	138,199	478,128	404,829	73,299
Pupil Support Services	2,093,254	1,872,885	220,369	1,240,000	1,013,691	226,309
Sites and Buildings	3,046,851	3,246,523	(199,672)	2,898,433	3,188,672	(290,239)
Fiscal and Other Fixed Cost Programs	108,629	95,070	13,559	108,629	95,070	13,559
Interest and Other Fiscal Charges	984,554	1,100,511	(115,957)	984,554	1,100,511	(115,957)
Totals	$16,106,590	$15,770,684	$ 335,906	$12,426,128	$12,179,992	$ 246,136

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

Some significant items to note include the following:

- The net cost of services related to Regular Instruction increased $318,472 due to the reasons outlined previously, as well as a decrease in State and Federal aid attributable to this program.

- The net cost of services for Pupil Support Services increased $226,309 due to reasons outlined previously, as well as an overall a decrease in operating grants and contributions to this program. The decrease in operating grants and contributions is primarily due to the end of the federal ESSER programs that were allocated to this program.

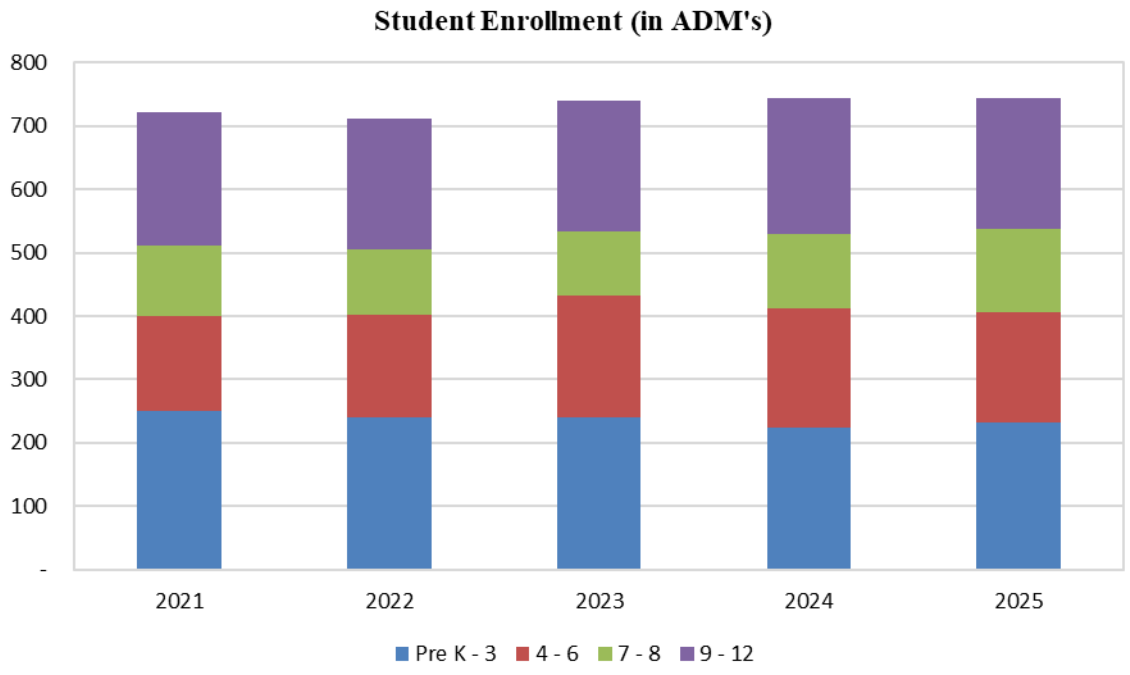
- The net cost of services related to Sites and Buildings decreased $290,239, primarily due to flood remediation costs incurred in the prior year, as well as an increase in Federal aid attributable to this program.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The majority of the financial aid received by the District is determined based on the number of students enrolled during the year. Therefore, fluctuations in enrollment have a significant impact on the financial health of the District. The following graphs show the trend in student enrollment counts over the past five years:

Student Enrollment (Average Daily Membership)

	2021	2022	2023	2024	2025
Pre K - 3	250	241	240	223	231
4 - 6	149	160	192	189	174
7 - 8	113	105	101	117	132
9 - 12	209	205	206	214	206
Total Student for Aid	721	711	739	743	743
Percentage Change	-4.12%	-1.39%	3.94%	0.54%	0.00%



FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS (Continued)

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

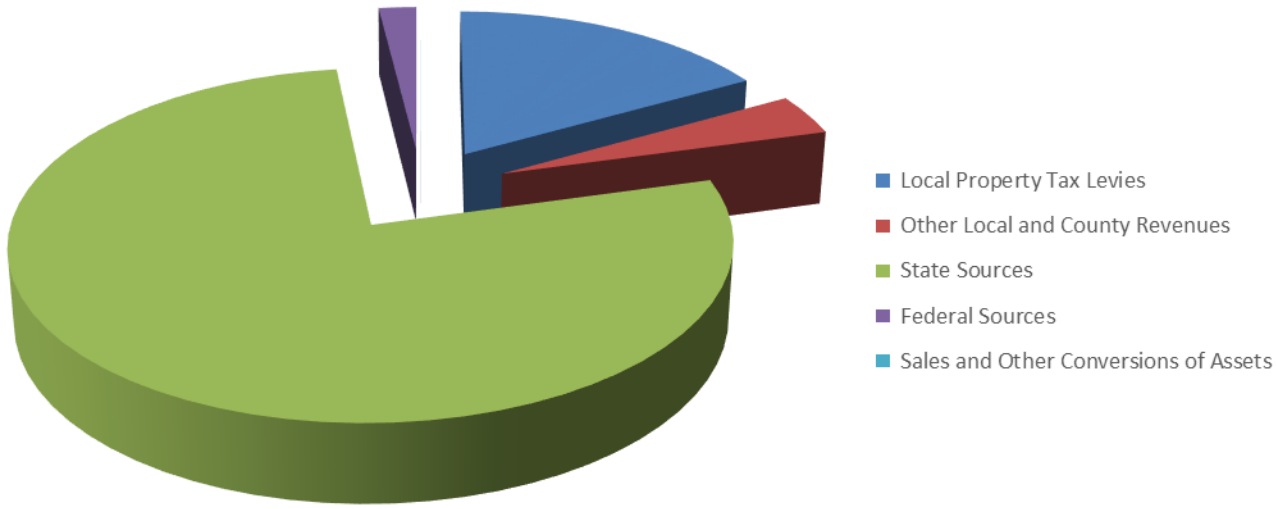
Governmental Funds
The focus of the District's *governmental funds* is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of $4,997,022, a decrease of $3,062,100 in comparison with the prior year. The following is a summary of the District's major funds:

Major Funds	Fund Balance June 30, 2025	Fund Balance June 30, 2024	Increase (Decrease)
General	$ 3,658,615	$ 3,144,427	$ 514,188

The fund balance of the General Fund increased by $514,188 (16.4 percent). Revenues increased approximately 3.9 percent from the prior year, while expenditures increased approximately 0.3 percent.

General Fund Revenue



The District receives the vast majority of its funding in the General Fund from the State of Minnesota (77 percent), which is subject to fluctuation based on the number of pupils served by the District and changes in State legislation. In addition, the District receives approximately 17 percent of its General Fund revenues from local property tax levies and 4 percent from other local and county revenues.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS (Continued)

General Fund Expenditures



A significant portion of the District's General Fund expenditures are used for regular, vocational, and exceptional instruction (62 percent). Expenditures for various support services total 19 percent, and the remaining 19 percent consists of expenditures for administration, sites and buildings, and other items.

Major Funds	Fund Balance June 30, 2025	Fund Balance June 30, 2024	Increase (Decrease)
Debt Service	$ 582,672	$ 600,520	$ (17,848)

The Debt Service Fund balance decreased $17,848 during the year. Activity for this fund was similar to prior years.

Building Construction	$ 405,648	$ 4,008,358	$ (3,602,710)

The Building Construction Fund balance decreased $3,602,710 during the year. Activity for this fund consisted primarily of capital outlay expenditures for building construction.

General Fund Budgetary Highlights

The District's General Fund budget was amended during the year. The revenues budget was increased by $370,919, and the expenditures budget was revised in several functions for an overall increase of $1,218,881 from original to final. The final budget called for expenditures of $12,078,657 and an overall increase in fund balance of $210,642. Actual revenues recognized during the year exceeded budgeted amounts by $254,949. Expenditures were less than budgeted amounts by $138,607. Therefore, the current year increase in fund balance was $303,546 more than budgeted.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The District's investment in capital assets for its governmental activities as of June 30, 2025, amounts to $51,322,678 (net of accumulated depreciation and amortization). This investment in capital assets includes site improvements, buildings and improvements, equipment and vehicles, and software subscriptions. The total increase in the District's investment in capital assets for the current fiscal year was approximately 3.6 percent.

Major capital asset events during the current fiscal year included the following:

- The District incurred extensive costs for construction on the Athletic Facility Project.

Capital Assets Net of Depreciation
Table 4

	Governmental Activities		
	2025	2024	Increase (Decrease)
Construction in Progress	$ -	$ 3,173,237	$ (3,173,237)
Buildings and Improvements	50,929,472	46,069,166	4,860,306
Equipment and Vehicles	335,680	305,312	30,368
Software Subscriptions	57,526	-	57,526
Total	$ 51,322,678	$ 49,547,715	$ 1,774,963

Additional information on the District's capital assets can be found in Note 2.B. on page 35 of this report.

Long-Term Debt

At the end of the current fiscal year, the District had total long-term debt outstanding of $40,971,017, excluding the District long-term net OPEB liability, net pension liability, and compensated absences of $415,563, $5,599,617, and $2,079,214, respectively. A summary of long-term debt activity for the year ended June 30, 2025 follows:

Long-Term Debt
Table 5

	Governmental Activities		
	2025	2024	Increase (Decrease)
G.O. Alternative Facilities, Capital Facilities, and Tax Abatement Bonc	$ 3,120,000	$ 3,800,000	$ (680,000)
G.O. School Building Bonds	33,715,000	35,035,000	(1,320,000)
Certificates of Participation	1,780,000	1,860,000	(80,000)
Unamortized Premium	1,897,396	2,104,418	(207,022)
Financing Arrangements	458,621	579,938	(121,317)
Total	$ 40,971,017	$ 43,379,356	$ (2,408,339)

The District's total debt decreased by $2,408,339 (5.6 percent) during the current fiscal year, not including the change in the noncurrent net OPEB liability, noncurrent net pension liability, and compensated absences recorded by the District. Additional information on the District's long-term debt can be found in Note 2.C. on page 36 of this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The District's appointed and elected officials considered many factors when setting the fiscal year 2026 budget. These factors included the following:

- Inflation is increasing all costs, especially utilities and transportation.
- Teacher and staff shortages are impacting the budget with additional substitute teacher hours and extra hours pay; this will have an impact on negotiations. The addition of ESST and MN Paid Family Medical Leave is adding to the burden of substitute hours needed. Also, the insurance premiums for the MN PFML is an added expense on top of the substitutes needed.
- "Free meals for all" will impact the collection of Educational Benefits Forms for compensatory dollars. We have a hold harmless year in FY2026 but we don't know what will happen in the upcoming year for Compensatory dollars.
- Declining enrollment is a concern, so the budget is conservative. The declining numbers in the elementary may force some reductions in staffing.

REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact the Business Manager, Kim Sandry, Independent School District No. 2180, P.O. Box 690, 711 Wolverine Drive, Clara City, MN 56222.

BASIC FINANCIAL STATEMENTS

INDEPENDENT SCHOOL DISTRICT NO. 2180
STATEMENT OF NET POSITION
JUNE 30, 2025

	Governmental Activities
ASSETS	
Cash and Temporary Investments	$ 5,280,308
Cash with Fiscal Agent	381,115
Property Taxes Receivable	3,314,960
Accounts Receivable	45,389
Due from Other Minnesota School Districts	8,749
Due from Minnesota Department of Education	1,604,328
Due from Federal Government through Minnesota Department of Education	127,760
Inventory	18,378
Prepaids	708
Capital Assets Being Depreciated or Amortized (Net)	51,322,678
TOTAL ASSETS	62,104,373
DEFERRED OUTFLOWS OF RESOURCES	
OPEB	63,878
Pensions	1,762,447
TOTAL DEFERRED OUTFLOWS OF RESOURCES	1,826,325
LIABILITIES	
Accounts Payable	263,708
Due to Other Governments	34,090
Salaries Payable	453,945
Payroll Deductions and Employer Contributions	204,806
Accrued Interest Payable	456,474
Noncurrent Liabilities:	
Amount Due Within One Year	2,305,513
Amount Due After One Year	40,744,718
Net OPEB Liability	415,563
Net Pension Liability	5,599,617
TOTAL LIABILITIES	50,478,434
DEFERRED INFLOWS OF RESOURCES	
Property Taxes Levied for Subsequent Years	4,804,949
OPEB	57,644
Pensions	1,918,068
TOTAL DEFERRED INFLOWS OF RESOURCES	6,780,661
NET POSITION	
Net Investment in Capital Assets	10,757,309
Restricted:	
General Fund State-Mandated Restrictions	812,917
Debt Service	132,097
Food Service	303,476
Community Service	27,525
Unrestricted	(5,361,721)
TOTAL NET POSITION	$ 6,671,603

See Accompanying Notes.

INDEPENDENT SCHOOL DISTRICT NO. 2180
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2025

Functions/Programs	Expenses	Program Revenues: Charges for Services	Program Revenues: Operating Grants and Contributions	Program Revenues: Capital Grants and Contributions	Net (Expense)/ Revenue
Governmental Activities:					
Administration	$ 796,265	$ -	$ -	$ -	$ (796,265)
District Support Services	334,465	-	-	-	(334,465)
Regular Instruction	5,102,759	84,726	356,450	-	(4,661,583)
Vocational Instruction	321,422	1,146	2,651	-	(317,625)
Exceptional Instruction	2,147,466	1,418	1,922,624	-	(223,424)
Community Education and Services	587,897	162,483	42,392	-	(383,022)
Instructional Support Services	583,028	-	104,900	-	(478,128)
Pupil Support Services	2,093,254	72,422	780,832	-	(1,240,000)
Sites and Buildings	3,046,851	-	98,991	49,427	(2,898,433)
Fiscal and Other Fixed Cost Programs	108,629	-	-	-	(108,629)
Interest and Other Fiscal Charges	984,554	-	-	-	(984,554)
Total Governmental Activities	$ 16,106,590	$ 322,195	$ 3,308,840	$ 49,427	(12,426,128)
General Revenues:					
Property Taxes					3,600,946
State Aid Not Restricted to Specific Programs					9,567,645
Earnings on Investments					95,572
Gifts and Donations					20,889
Gain (Loss) on Sale of Assets					(763)
Miscellaneous					425,332
Total General Revenues					13,709,621
CHANGE IN NET POSITION					1,283,493
NET POSITION - BEGINNING OF YEAR (As Previously Reported)					7,366,992
ADJUSTMENTS AND RESTATEMENTS					
Restatement - Change in Accounting Principle					(1,978,882)
NET POSITION - BEGINNING OF YEAR (As Adjusted or Restated)					5,388,110
NET POSITION - END OF YEAR					$ 6,671,603

See Accompanying Notes.

INDEPENDENT SCHOOL DISTRICT NO. 2180
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2025

	General Fund	Debt Service Fund	Building Construction Fund	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS					
Cash and Temporary Investments	$ 3,702,266	$ 1,121,851	$ 33,832	$ 422,359	$ 5,280,308
Cash with Fiscal Agent	-	-	381,115	-	381,115
Property Taxes Receivable:					
Current	944,984	2,315,481	-	31,320	3,291,785
Delinquent	8,830	14,067	-	278	23,175
Accounts Receivable	44,400	-	-	989	45,389
Due from Other Minnesota School Districts	8,749	-	-	-	8,749
Due from Minnesota Department of Education	1,383,204	182,945	-	38,179	1,604,328
Due from Federal Government through Minnesota Department of Education	95,657	-	-	32,103	127,760
Inventory	-	-	-	18,378	18,378
Prepaids	-	-	-	708	708
TOTAL ASSETS	$ 6,188,090	$ 3,634,344	$ 414,947	$ 544,314	$ 10,781,695
LIABILITIES					
Accounts Payable	$ 188,188	$ -	$ 9,299	$ 66,221	$ 263,708
Due to Other Governments	34,090	-	-	-	34,090
Salaries Payable	393,845	-	-	60,100	453,945
Payroll Deductions and Employer Contributions	204,806	-	-	-	204,806
Total Liabilities	820,929	-	9,299	126,321	956,549
DEFERRED INFLOWS OF RESOURCES					
Unavailable Revenue:					
Delinquent Property Taxes	8,830	14,067	-	278	23,175
Property Taxes Levied for Subsequent Years	1,699,716	3,037,605	-	67,628	4,804,949
Total Deferred Inflows of Resources	1,708,546	3,051,672	-	67,906	4,828,124
FUND BALANCES					
Nonspendable	-	-	-	19,086	19,086
Restricted	812,917	582,672	405,648	331,001	2,132,238
Unassigned	2,845,698	-	-	-	2,845,698
Total Fund Balances	3,658,615	582,672	405,648	350,087	4,997,022
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	$ 6,188,090	$ 3,634,344	$ 414,947	$ 544,314	$ 10,781,695

See Accompanying Notes.

INDEPENDENT SCHOOL DISTRICT NO. 2180
RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS
TO THE STATEMENT OF NET POSITION
JUNE 30, 2025

Total Fund Balances - Governmental Funds		$ 4,997,022
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in governmental funds:		
Capital Assets	$ 65,225,470	
Accumulated Depreciation and Amortization	(13,902,792)	
Capital Assets (Net)		51,322,678
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds:		
Debt Principal Payable	(38,615,000)	
Debt Premium, Net of Accumulated Amortization	(1,897,396)	
Financing Arrangements	(458,621)	
Compensated Absences	(2,079,214)	
		(43,050,231)
The net OPEB liability represents the present value of projected unfunded future postemployment benefits other than pensions, as determined by an actuary as of the most recent measurement date. Such liability and related balances do not represent the impending use of current financial resources and, therefore, are not reported in the governmental funds:		
Net OPEB Liability	(415,563)	
Deferred Outflows - OPEB	63,878	
Deferred Inflows - OPEB	(57,644)	
		(409,329)
The net pension liability and related deferred outflows/inflows represent the allocation of the pension obligations of the statewide plans to the District. Such balances are not reported in the governmental funds:		
Net Pension Liability	(5,599,617)	
Deferred Outflows - Pensions	1,762,447	
Deferred Inflows - Pensions	(1,918,068)	
		(5,755,238)
Interest on long-term debt is recognized as an expenditure when due and payable in the governmental funds. Therefore, interest is not accrued in the governmental funds Balance Sheet, but is accrued in the Statement of Net Position:		(456,474)
Some of the District's property taxes will be collected after year-end, but are not available soon enough to pay for the current period's expenditures and, therefore, are reported as deferred inflows of resources in the governmental funds:		23,175
TOTAL NET POSITION OF GOVERNMENTAL ACTIVITIES		$ 6,671,603

INDEPENDENT SCHOOL DISTRICT NO. 2180
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2025

	General Fund	Debt Service Fund	Building Construction Fund	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES					
Local Property Tax Levies	$ 2,116,170	$ 1,430,695	$ -	$ 58,832	$ 3,605,697
Other Local and County Revenues	486,502	7,737	65,170	239,185	798,594
State Sources	9,694,228	1,830,448	-	616,458	12,141,134
Federal Sources	245,458	-	-	342,797	588,255
Sales and Other Conversions of Assets	1,290	-	-	72,422	73,712
TOTAL REVENUES	12,543,648	3,268,880	65,170	1,329,694	17,207,392
EXPENDITURES					
Current:					
Administration	778,152	-	-	-	778,152
District Support Services	345,367	-	-	-	345,367
Regular Instruction	5,007,093	-	-	-	5,007,093
Vocational Instruction	317,354	-	-	-	317,354
Exceptional Instruction	2,117,706	-	-	-	2,117,706
Community Education and Services	-	-	-	652,213	652,213
Instructional Support Services	514,924	-	-	-	514,924
Pupil Support Services	1,412,198	-	-	600,051	2,012,249
Sites and Buildings	970,471	-	-	-	970,471
Fiscal and Other Fixed Cost Programs	108,629	-	-	-	108,629
Capital Outlay	227,980	-	3,667,880	123,170	4,019,030
Debt Service:					
Principal	121,317	2,080,000	-	-	2,201,317
Interest and Other Charges	18,859	1,206,728	-	-	1,225,587
TOTAL EXPENDITURES	11,940,050	3,286,728	3,667,880	1,375,434	20,270,092
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	603,598	(17,848)	(3,602,710)	(45,740)	(3,062,700)
OTHER FINANCING SOURCES (USES)					
Sale of Equipment	600	-	-	-	600
Transfers In	-	-	-	90,010	90,010
Transfers Out	(90,010)	-	-	-	(90,010)
TOTAL OTHER FINANCING SOURCES (USES)	(89,410)	-	-	90,010	600
NET CHANGE IN FUND BALANCES	514,188	(17,848)	(3,602,710)	44,270	(3,062,100)
FUND BALANCES - BEGINNING	3,144,427	600,520	4,008,358	305,817	8,059,122
FUND BALANCES - ENDING	$ 3,658,615	$ 582,672	$ 405,648	$ 350,087	$ 4,997,022

See Accompanying Notes.

INDEPENDENT SCHOOL DISTRICT NO. 2180
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2025

Net Change in Fund Balances - Total Governmental Funds		$ (3,062,100)
Amounts reported for governmental activities in the Statement of Activities are different due to the following:		
Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over the estimated useful lives as depreciation and amortization expense:		
Capital Outlay Capitalized	$ 3,846,394	
Depreciation and Amortization Expense	(2,070,068)	
Loss on Disposal of Assets	(1,363)	
		1,774,963
The issuance of long-term debt provides current financial resources to governmental funds while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums and discounts when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. The amounts below detail the effects of these differences in the treatment of long-term debt and related items:		
Financing Arrangements Principal Repayments	121,317	
Debt Principal Repayments	2,080,000	
Amortization of Debt Premium	207,022	
		2,408,339
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due:		34,011
Certain revenues are recognized as soon as they are earned. Under the modified accrual basis of accounting, certain revenues cannot be recognized until they are available to liquidate liabilities of the current period:		
Property Taxes - Delinquent		(4,751)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:		
Change in Compensated Absences Payable		(83,456)
Certain liabilities do not represent the impending use of current resources. Therefore, the change in such liabilities and related deferrals are not reported in the governmental funds:		
Net OPEB Liability and Deferred Outflows/Inflows of Resources	45,756	
Net Pension Liability and Deferred Outflows/Inflows of Resources	170,731	
		216,487
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES		$ 1,283,493

See Accompanying Notes.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

1.A. FINANCIAL REPORTING ENTITY

Independent School District No. 2180 (the District) is an educational entity established by the State of Minnesota. The government of the District is directed by an elected six-member Board of Education (the Board). The Board exercises legislative authority and determines all matters of policy. The Board appoints personnel responsible for the proper administration of all affairs relating to the District. The accompanying financial statements present the government entities for which the District is considered to be financially accountable.

The District has considered all potential units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the primary government to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the primary government. Based on these criteria, there are currently no entities considered to be component units of the District.

Student activities are determined primarily by student participants under the guidance of an adult and are generally conducted outside school hours. However, the Board does have administrative control over student activity funds, as well as responsibility for establishing broad policies and ensuring that appropriate financial records are maintained for student activities. Accordingly, the student activity accounts are included in the basic financial statements as part of the General Fund.

1.B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all nonfiduciary activities of the primary government. For the most part, interfund activities have been removed from these statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operations or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

1.C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The financial statements of Independent School District No. 2180 have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Expenses are classified by function for governmental activities.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

1.C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (Continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting.* Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. In the fund financial statements, expenditures are classified as follows:

Governmental Funds – By Character	Current (further classified by function) Capital Outlay Debt Service

Property taxes, intergovernmental revenue, and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the tax is levied. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis.

The District reports the following major governmental funds:

The G*eneral Fund* is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Debt Service Fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The *Building Construction Fund* is a capital project fund used to account for the District's building construction project funded through bond proceeds.

The District reports the following nonmajor governmental fund types:

The *Special Revenue Funds* account for the proceeds of specific revenue sources (other than expendable trust and major capital projects) that are legally restricted to expenditures for specified purposes.

1.D. BUDGETARY INFORMATION

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund. The appropriated budgets are prepared by fund, function, and department. Independent School District No. 2180's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the department level.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

1.D. BUDGETARY INFORMATION (Continued)

Appropriations in all budgeted funds lapse at the end of the fiscal year. Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the appropriation, is not employed by the District because it is at present not considered necessary to assure effective budgetary control or to facilitate effective cash management.

1.E. USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities, and deferred inflows, and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

1.F. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND EQUITY

Deposits and Investments

Cash balances from all funds are combined and invested to the extent available in various securities as authorized by Minnesota Statutes. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable participation by each of the funds. Temporary cash investments are stated at cost which approximates fair value. Investments in external investment pools are valued at the pool's share price. See Note 2.A. for additional information related to Deposits and Investments.

Cash with Fiscal Agent

Cash with fiscal agent represents deposits with fiscal agents to be used for the payment of building construction costs.

Property Taxes Receivable

The majority of District revenue is determined annually by statutory funding formulas. The total revenue allowed by these formulas is then allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the State budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the State to reduce the amount of aid paid to the District.

Property tax levies are certified to the County in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The County spreads all levies over taxable property. Such taxes become an enforceable lien on property on the following January 1. The County generally remits taxes to the District at periodic intervals as they are collected. A portion of property taxes levied is paid by the State of Minnesota through various tax credits, which are included in revenue from State sources in the financial statements.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is deferred in the fund financial statements because it is not known to be available to finance the operation of the District in the current year. For government-wide financial statements, no allowance for uncollectible taxes is considered necessary.

Accounts Receivable

Accounts receivable include amounts billed for services provided before year end. No substantial losses are anticipated from present receivable balances; therefore, no allowance for uncollectible accounts is deemed necessary.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

1.F. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND EQUITY (Continued)

Due from Other Governments

Amounts due from the Minnesota Department of Education, from the Federal government through the Department of Education and from other governmental units for general education aids and reimbursements under various specific programs are reported at the estimated amounts to be received based on available information at the date of this report. In some instances, adjustments and proration by these agencies, which are dependent upon the amount of funds available for distribution, and may result in differing amounts actually being received. Any such differences will be absorbed into operations of the subsequent period.

Inventory

Inventories are recorded using the consumption method of accounting and consist of purchased food, supplies, and surplus commodities received from the Federal government. Food and supply purchases are recorded at invoice cost, computed on a first-in, first-out method, and surplus commodities are stated at standardized cost, as determined by the Department of Agriculture.

Prepaids

Prepaid expenditures/expenses consist of amounts paid during the year ended June 30, 2025 which will benefit future periods. Included in this amount are supplies purchased for use in subsequent periods and insurance premiums applicable to future accounting periods.

Capital Assets

Capital assets are capitalized at historical cost or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at their estimated acquisition value at the date of donation. The District maintains a threshold level of $5,000 or more for capitalizing equipment and vehicles and $25,000 or more for buildings and improvements. The system for accumulation of capital asset cost data does not provide the means for determining the percentage of assets valued at actual and those valued at estimated cost.

Capital assets are recorded in the district-wide financial statements but are not reported in the fund financial statements. Capital assets are depreciated or amortized using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public school purposes by the District, no salvage value is taken into consideration for depreciation and amortization purposes. Useful lives vary from twenty to fifty years for land improvements and buildings, and five to fifteen years for equipment and vehicles. Capital assets also includes software obtained via subscription arrangements. Those assets are amortized over the duration of the corresponding arrangement.

Capital assets not being depreciated or amortized include land and construction in progress, if any.

The District does not possess any material amounts of infrastructure capital assets, such as sidewalks and parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

Accrued Payroll Liabilities

Salaries pertaining to the school year ended June 30, 2025, which are payable in July and August 2025, are accrued as of June 30, 2025, and are shown as a liability on the accompanying financial statements. Liabilities for payroll taxes, amounts withheld from payroll checks and benefits accrued are also included.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

1.F. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND EQUITY (Continued)

Compensated Absences Payable

The District recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled paid during or upon separation from employment. Based on the criteria, sick leave balances accumulated by the District qualify for liability recognition as compensated absences. The liability for compensated absences is reported as incurred in the government-wide financial statements. The liability for compensated absences includes salary-related benefits were applicable

Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Postemployment Benefits Other Than Pensions (OPEB)

Under the provisions of the various employee and union contracts, the District provides health insurance coverage for varying lengths of time if certain age and minimum years of service requirements are met.

Pensions

The net pension liability represents the District's allocation of its pro-rata share of the Statewide Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA) net pension liabilities.

PERA
For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates, and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

TRA
For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Teachers Retirement Association (TRA) and additions to/deductions from TRA's fiduciary net position have been determined on the same basis as they are reported by TRA.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis and Minneapolis School District. This direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association in 2015.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

1.F. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND EQUITY (Continued)

Interfund Transactions and Balances

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. If short-term in nature or incurred through goods and service type transactions, such interfund balances are reported as "due to/from other funds." Long-term interfund loans are reported as "advances to/from other funds." Interfund transactions and balances between governmental funds are eliminated in the Statement of Net Position.

See Note 2.E. for additional information pertaining to interfund balances and transfers.

Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources. This element represents a consumption of net position that applies to future periods and, therefore, will not be recognized as an outflow of resources (expense) until that time. The District reports deferred outflows of resources in the government-wide Statement of Net Position in relation to the activity of the pension funds and OPEB plan in which District employees participate.

In addition to liabilities, the Statement of Net Position and Balance Sheet report a separate section for deferred inflows of resources. This element represents an acquisition of net position or fund balance that applies to future periods and, therefore, will not be recognized as an inflow of resources (revenue) until that time. The District reports property taxes levied for subsequent years as deferred inflows of resources in both the government-wide and governmental fund financial statements. The District reports delinquent property tax receivables as deferred inflows of resources in the governmental funds, in accordance with the modified accrual basis of accounting. In addition, the District reports deferred inflows of resources in the government-wide Statement of Net Position in relation to the activity of the pension funds and OPEB plan in which District employees participate. See Notes 3 and 4 for additional information pertaining to the deferred outflows and deferred inflows recorded to account for OPEB and pension activities, respectively.

Fund Balance

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of resources reported in the governmental funds. These classifications are defined as follows:

Nonspendable – Includes amounts that cannot be spent because they are either not in spendable form, or they are legally or contractually required to be maintained intact. The nonspendable fund balance at June 30, 2025 consists of inventory and prepaid expenditures.

Restricted – Amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

Committed – Amounts constrained for specific purposes that are internally imposed by formal action (resolution) of the Board of Education (the Board), which is the District's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the Board modifies or rescinds the commitment by resolution. The District has no committed fund balances at June 30, 2025.

Assigned – Amounts that are neither restricted nor committed but are constrained by the District's intent to be used for specific purposes. The Board has delegated the authority to assign fund balance to the District's Superintendent and Business Manager. The District has no assigned fund balances at June 30, 2025.

Unassigned – The residual classification for the General Fund and also negative residual amounts in other funds, if any. The District has formally adopted a policy under which it strives to maintain a minimum unassigned General Fund balance equal to approximately 20 percent of the annual budget.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

1.F. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND EQUITY (Continued)

When both restricted and unrestricted resources are available for use, it is the District's practice to first use restricted resources, and then use unrestricted resources as they are needed. If resources from more than one fund balance classification could be spent, the District will spend the resources from fund balance classifications in the following order: committed, assigned, and unassigned, in accordance with the District's policy.

See Note. 2.D. for additional disclosures.

Net Position

Net position represents the difference between the sum of assets and deferred outflows of resources and the sum of liabilities and deferred inflows of resources. Net position is displayed in three components:

Net Investment in Capital Assets – Consists of capital assets, net of accumulated depreciation and amortization, reduced by any outstanding debt attributable to acquiring the capital assets.

Restricted Net Position – Consists of net position restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments.

Unrestricted Net Position – All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

It is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

1.G. RECENTLY ISSUED ACCOUNTING STANDARDS

During the current fiscal year, the District adopted Governmental Accounting Standard Board (GASB) Statement No. 101, *Compensated Absences*. This standard provides updated recognition and measurement guidance for recording compensated absences. For additional information regarding the impact of adopting this standard, see Note 5.D.

NOTE 2 DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS

2.A. DEPOSITS AND INVESTMENTS

Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits in financial institutions designated by the School Board. Minnesota Statutes require that all District deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds (100 percent if collateral pledged is irrevocable standby letters of credit issued by the Federal Home Loan Bank). The District complies with such laws.

NOTE 2 DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS (Continued)

2.A. DEPOSITS AND INVESTMENTS (Continued)

Authorized collateral in lieu of a corporate surety bond includes:

- United States government Treasury bills, Treasury notes, Treasury bonds;
- Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity;
- A general obligation of a state or local government, with taxing powers, rated "A" or better;
- A revenue obligation of a state or local government, with taxing powers, rated "AA" or better;
- Unrated general obligation securities of a local government, with taxing powers, pledged as collateral against funds deposited by that same local government entity;
- Irrevocable standby letter of credit issued by a Federal Home Loan Bank accompanied by written evidence that the Federal Home Loan Bank's public debt is rated "AA" or better by Moody's or Standard and Poor's; or
- Time deposits insured by any federal agency.

Minnesota Statutes require that all collateral shall be placed in safekeeping in a restricted account at a Federal Reserve Bank, or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The selection should be approved by the District.

At June 30, 2025, the District's deposits were not exposed to custodial credit risk. The District's deposits were sufficiently covered by federal depository insurance or by collateral held by the District's agent in the District's name.

Investments

The District may also invest idle funds as authorized by Minnesota Statutes as follows: direct obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that received the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better; general obligations of the Minnesota Housing Finance Agency rated "A" or better; bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding $10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers. The District does not have any investment policies that would further limit investment choices.

Investment balances at June 30, 2025 are as follows:

Type of Investments	Credit Rating	Segmented Time Distribution	Fair Value
Minnesota School District Liquid Asset Fund	N/A	Less than 1 year	$ 3,622

NOTE 2 DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS (Continued)

2.A. DEPOSITS AND INVESTMENTS (Continued)

The investments of the District are subject to the following risks:

- Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Ratings are provided by various credit rating agencies and where applicable, indicate associated credit risk. Minnesota Statutes limit the District's investments.

- Custodial credit risk is the risk that in the event of a failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The District does not have a formal investment policy to address custodial credit risk but typically limits its exposure by purchasing insured or registered investments.

- Concentration of Credit Risk is the risk associated with the magnitude of the District's investments (considered five percent or more) in the investments of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District has no formal policy limiting the amounts that may be invested in any one issuer. At June 30, 2025, the District does not have a significant concentration of credit risk.

- Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District has no formal policy to address interest rate risk.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Minnesota School District Liquid Asset Fund is an external investment pool not registered with the Securities Exchange Commission (SEC) that follows the same regulatory rules of the SEC under rule 2a7. The fair value of the position in the pool is the same as the value of the pool shares. The investment in the Minnesota School District Liquid Asset Fund is not subject to the credit risk classifications as noted in GASB Statement No. 72 and, therefore, is not subject to the fair value measurements noted in the previous paragraph.

Deposits and Temporary Investments Summary

The following is a summary of total deposits and temporary investments:

Carrying Amount of Deposits	$	5,276,686
Investments (see Investments section)		3,622
Cash with Fiscal Agent		381,115
Total Cash and Temporary Investments	$	5,661,423

Cash and temporary investments are included on the basic financial statements as follows:

District-Wide:		
Cash and Temporary Investments	$	5,280,308
Cash with Fiscal Agent		381,115
Total Cash and Temporary Investments	$	5,661,423

NOTE 2 DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS (Continued)

2.B. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2025 is as follows:

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Capital Assets, not Being Depreciated or Amortized					
Construction in Progress	$ 3,173,237	$ 3,664,964	$ -	$ (6,838,201)	$ -
Capital Assets, Being Depreciated or Amortized					
Buildings and Improvements	57,321,624	-	-	6,838,201	64,159,825
Equipment and Vehicles	896,828	95,141	(12,613)	-	979,356
Software Subscriptions	-	86,289	-	-	86,289
Total Capital Assets Being Depreciated or Amortized	58,218,452	181,430	(12,613)	6,838,201	65,225,470
Less Accumulated Depreciation for					
Buildings and Improvements	(11,252,458)	(1,977,895)	-	-	(13,230,353)
Equipment and Vehicles	(591,516)	(63,410)	11,250	-	(643,676)
Less Accumulated Amortization for					
Software Subscriptions	-	(28,763)	-	-	(28,763)
Total Accumulated Depreciation and Amortization	(11,843,974)	(2,070,068)	11,250	-	(13,902,792)
Total Capital Assets Being Depreciated or Amortized, Net	46,374,478	(1,888,638)	(1,363)	6,838,201	51,322,678
Governmental Activities Capital Assets, Net	$ 49,547,715	$ 1,776,326	$ (1,363)	$ -	$ 51,322,678

Depreciation and amortization expense was charged to functions of the District as follows:

Governmental Activities	
Regular Instruction	$ 60,838
Pupil Support Services	16,742
Sites and Buildings	1,992,488
Total Depreciation and Amortization Expense - Governmental Activities	$ 2,070,068

NOTE 2 DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS (Continued)

2.C. NONCURRENT LIABILITIES

General Obligation (G.O.) Bonds and Certificates of Participation

The District issues general obligation bonds and certificates of participation to provide funds for the acquisition and construction of major capital facilities. Assets of the Debt Service Fund, together with scheduled future tax levies, are dedicated for the retirement of these obligations. The annual future debt service levies authorized are equal to 105 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

There are a number of limitations and restrictions contained in the general obligation bond indentures.

The interest rates are fixed rates that may increase a predetermined amount each year. District-wide interest and other fiscal charges for the year ended June 30, 2025 total $1,191,576. Fund financial statement interest and fiscal charges for the year ended June 30, 2025 total $1,225,587. Interest expenses included in direct program expenses total $0; all bond interest and fees are included in interest and other charges.

General obligation bonds and certificates of participation are direct obligations and pledge the full faith and credit of the District. General obligation bonds and certificates of participation currently outstanding are as follows:

Description	Original Issue Amount	Interest Rates	Final Maturity Date	Balance Outstanding
Governmental Activities				
G.O. Bonds and Certificates of Participation				
G.O. School Building Bonds, Series 2020A	$ 38,790,000	2.00-4.00%	2/1/2040	$ 33,210,000
G.O. Alternative Facilities and Capital Facilities Refunding Bonds, Series 2021A	2,085,000	5.00%	2/1/2026	565,000
G.O. School Building Bonds, Series 2022A	725,000	3.35%	2/1/2029	505,000
G.O. Facilities Maintenance, Capital Facilities, and Tax Abatement Bonds, Series 2024A	2,695,000	4.00-5.00%	2/1/2039	2,555,000
Certificates of Participation, Series 2024B	1,860,000	5.00%	4/1/2039	1,780,000
Total	$ 46,155,000			$ 38,615,000

Financing Arrangements

In February 2013, the District signed a financing agreement to finance energy conservation upgrades. Additional information, including the outstanding balance on this agreement at June 30, 2025, is as follows:

Description	Original Issue Amount	Interest Rate	Final Maturity Date	Balance Outstanding
Governmental Activities				
Financing Arrangements				
Equipment Financing Arrangement	$ 1,605,507	3.43%	8/15/2028	$ 458,621

The carrying value of the assets acquired by the financing arrangement is estimated to approximate the outstanding balance on the financing arrangement at June 30, 2025.

NOTE 2 DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS (Continued)

2.C. NONCURRENT LIABILITIES (Continued)

Debt Service Requirements

At June 30, 2025, estimated annual debt service requirements to maturity for the general obligation bonds and certificates of participation are as follows:

Years Ending June 30,	Governmental Activities G.O. Bonds and Certificates of Participation Principal	Interest	Total
2026	$ 2,180,000	$ 1,116,980	$ 3,296,980
2027	2,265,000	1,022,510	3,287,510
2028	2,380,000	929,973	3,309,973
2029	2,475,000	832,768	3,307,768
2030	2,440,000	751,963	3,191,963
2031-2035	13,150,000	2,647,063	15,797,063
2036-2040	13,725,000	1,003,554	14,728,554
Total	$ 38,615,000	$ 8,304,811	$ 46,919,811

At June 30, 2025, estimated annual debt service requirements to maturity for the financing arrangements are as follows:

Years Ending June 30,	Governmental Activities Financing Arrangements Principal	Interest	Total
2026	$ 125,513	$ 14,663	$ 140,176
2027	129,855	10,321	140,176
2028	134,347	5,829	140,176
2029	68,906	1,182	70,088
Total	$ 458,621	$ 31,995	$ 490,616

NOTE 2 DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS (Continued)

2.C. NONCURRENT LIABILITIES (Continued)

Changes in Noncurrent Liabilities

Noncurrent liability activity (excluding the net OPEB liability and net pension liability) for the year ended June 30, 2025 is as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental Activities:					
General Obligation Bonds and Certificates of Participation	$ 40,695,000	$ -	$ (2,080,000)	$ 38,615,000	$ 2,180,000
Unamortized Debt Premium	2,104,418	-	(207,022)	1,897,396	-
Financing Arrangements	579,938	-	(121,317)	458,621	125,513
Compensated Absences*	1,995,758	83,456	-	2,079,214	-
Long-Term Liabilities	$ 45,375,114	$ 83,456	$ (2,408,339)	$ 43,050,231	$ 2,305,513

**The opening balance for compensated absences has been revised to reflect the impact of the adoption of GASB 101. See additional information at Note 5.D.*

Bonds payable are typically funded through the Debt Service Fund. Financing arrangements are typically funded through the General Fund. The aggregate change in compensated absences has been presented on a net basis.

NOTE 2 DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS (Continued)

2.D. FUND BALANCE CLASSIFICATIONS

At June 30, 2025, governmental fund equity includes the following:

	Nonspendable	Restricted	Assigned	Unassigned
General Fund				
Restricted for Student Activities	$ -	$ 147,214	$ -	$ -
Restricted for Staff Development	-	153,075	-	-
Restricted for Literacy Incentive Aid	-	47,401	-	-
Restricted for Learning and Development	-	4,767	-	-
Restricted for Gifted and Talented	-	424	-	-
Restricted for Basic Skills Programs	-	191,172	-	-
Restricted for School Library Aid	-	4,000	-	-
Restricted for Safe Schools Levy	-	33,819	-	-
Restricted for Literacy Aid	-	30,275	-	-
Restricted for Long-Term Facility Maintenance	-	140,879	-	-
Restricted for Student Support Personnel	-	20,983	-	-
Restricted for Medical Assistance	-	36,919	-	-
Restricted for PILT	-	1,989	-	-
Unassigned	-	-	-	2,846,404
Deficit UFARS Restrictions:				
Disabled Accessibility	-	-	-	(706)
Total General Fund Balance	$ -	$ 812,917	$ -	$ 2,845,698
Debt Service Fund				
Restricted for Long-Term Facility Maintenance	$ -	$ 182,802	$ -	$ -
Restricted for Debt Service	-	399,870	-	-
Total Debt Service Fund Balance	$ -	$ 582,672	$ -	$ -
Building Construction Fund				
Restricted for Building Construction	$ -	$ 405,648	$ -	$ -
Nonmajor Governmental Funds				
Nonspendable - Prepaids	$ 708	$ -	$ -	$ -
Nonspendable - Inventory	18,378	-	-	-
Restricted for Food Service	-	303,476	-	-
Restricted for Early Childhood and Family Education	-	9	-	-
Restricted for School Readiness	-	25,112	-	-
Restricted for Community Service	-	2,404	-	-
Total Nonmajor Governmental Funds Balance	$ 19,086	$ 331,001	$ -	$ -

Restricted for Student Activities - This amount represents resources available for extracurricular student activities, from funds raised by students.

Restricted for Staff Development - This amount represents available resources restricted for professional growth of instructional staff members during their service to the school district.

NOTE 2 DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS (Continued)

2.D. FUND BALANCE CLASSIFICATIONS (Continued)

Restricted for Literacy Incentive Aid - This amount represents funds to be used to support implementation of evidence-based reading instruction.

Restricted for Learning and Development - This amount represents restricted resources for learning and development, which is mainly for reducing the pupil-to-staff ratio.

Restricted for Gifted and Talented - This amount represents the unspent portion of general education aid revenue at year end restricted for programs for the gifted and talented.

Restricted for Basic Skills Programs - This amount represents resources available for basic skills uses.

Restricted for School Library Aid - This amount represents resources available for library operations.

Restricted for Safe Schools Levy - This amount represents restricted resources for funding programs designed to increase school safety and awareness. Amount also represents resources restricted to pay for the salaries of student counselors, security, and other personnel employed for the purpose of providing early responses to problems. This restricted fund balance is allowed to be negative.

Restricted for Literacy Aid - This amount represents funds to be used to support implementation of evidence-based literacy supports for children in pre-kindergarten through grade 12 based on structured literacy.

Restricted for Long-Term Facility Maintenance - This amount represents available resources for long-term facility maintenance stipulated by the District's long-term facility maintenance plan. This restricted fund balance is allowed to be negative.

Restricted for Student Support Personnel - This amount represents the resources available for student support personnel that are in addition to current staff levels.

Restricted for Medical Assistance - This amount represents the unspent resources available from medical assistance.

Restricted for PILT - This amount represents unspent resources available from PILT funds.

Restricted for Disabled Accessibility - This amount represents restricted resources for improving the accessibility of the school for disabled individuals. This restricted fund balance is allowed to be negative.

Restricted for Debt Service - This amount represents restricted resources for debt service stipulated by constitution, external resource providers, or through enabling legislation.

Restricted for Building Construction - This amount represents resources to be used for building construction.

Restricted for Food Service - This amount represents restricted resources for food service stipulated by constitution, external resource providers, or through enabling legislation.

Restricted for Early Childhood and Family Education (ECFE) - This amount represents available resources for ECFE classes. Revenues are derived from local tax levies and state aids and expenditures are for salaries, benefits, and supplies. Any deficits can be eliminated by future tax levies, state aids and program revenues.

Restricted for School Readiness - This amount represents the resources available to provide for services for school readiness programs, which includes aids, fees, grants and all other revenues received by the District for the program. Deficits can be eliminated through state aids and program revenues.

Restricted for Community Service - This amount represents restricted resources for community service stipulated by constitution, external resource providers, or through enabling legislation.

NOTE 2 DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS (Continued)

2.E. INTERFUND TRANSACTIONS AND BALANCES

Operating transfers consist of the following for the year ended June 30, 2025:

		Transfers In
		Nonmajor Fund
Major Fund	Transfers Out	Community Service
General	$ 90,010	$ 90,010

Transfers are used to (a) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget require to expend them and to (b) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTE 3 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Plan Description

The District operates a single-employer defined benefit healthcare plan (the Plan), through which the District provides postemployment benefits to eligible retirees and their families. As of the most recent valuation date, there are 135 active employees, 5 retirees and 0 spouses eligible to participate. The Plan does not issue a publicly available financial report.

Benefits Provided

The District offers continuing group health insurance coverage after retirement for qualifying District employees. Teachers and certain other District personnel who retire from active service may continue their single or family coverage, at their expense, through the District plan if they retire after reaching the age of 55 with at least 3 years of uninterrupted service in the District. Benefits and eligibility provisions have been established through negotiations between the District and the union representing the District's teachers and are renegotiated every two-year bargaining period.

The District is legally required to include any retirees for who it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, regardless of whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit arises from the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District's younger and statistically healthier active employees.

Contributions

The District has historically funded these liabilities on a pay-as-you-go basis, in amounts contractually required to satisfy the benefit terms discussed above. For the year ended June 30, 2025, the District contributed $50,937, which includes an implicit subsidy of $41,537 resulting from the arrangement described above.

Net OPEB Liabilities, OPEB Expense, and Deferred Outflows/Inflows of Resources

At June 30, 2025, the District reported a net OPEB liability of $415,563 for the District's plan. The net OPEB liability was measured as of July 1, 2024, as determined by an actuarial valuation as of July 1, 2023.

NOTE 3 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

For the year ended June 30, 2025, the District recognized OPEB expense of $5,183. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes in actuarial assumptions	$ 12,941	$ 23,163
Differences between projected and actual investment earnings	-	34,481
District contributions subsequent to the measurement date	50,937	-
Total Deferred Outflows/Inflows	$ 63,878	$ 57,644

Deferred outflows and inflows of resources related to the Plan will be recognized in the District's OPEB expense as follows:

Year Ended June 30,	Annual OPEB Cost
2026	$ (7,604)
2027	(9,774)
2028	(9,774)
2029	(8,885)
2030	(4,058)
2031-2032	(4,608)

A total of $50,937 reported as deferred outflows of resources resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2026.

Changes in the Net OPEB Liability

The following table summarizes changes in the net OPEB liability for the year ended June 30, 2025:

Changes in Total OPEB Liability (TOL)	
Balance at July 1st	$ 416,953
Service Cost	35,079
Interest Cost	16,688
Changes in Assumptions	(4,405)
Benefit Payments	(48,752)
Net OPEB Liability - June 30th	$ 415,563

NOTE 3 POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

Actuarial Assumptions

The following is a summary of pertinent actuarial assumptions and methods utilized, applied to all periods included in the measurement, unless otherwise specified:

Key Methods and Assumptions Used in Valuation of Total Pension Liability

Actuarial Information:	
Valuation Date	July 1, 2023
Measurement Date	July 1, 2024
Actuarial Cost Method	Entry Age, level percentage of pay
Actuarial Assumptions:	
Discount Rate	4.10%
Inflation Rate	2.50%
Investment Rate of Return	4.10%
Medical Trend Rate	6.25% in 2024 grading to 5.00% over 5 years and then to 4.00% over the next 48 years.

Mortality rates were based on the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables with MP-2021 Generational Improvement Scale.

Changes in assumptions, benefit terms, and other inputs since the prior measurement date:

- The health care trend rates and mortality tables were updated.
- The discount rate was changed from 3.90 percent to 4.10 percent.

Net OPEB Liability Sensitivity

The following presents the net OPEB liability, calculated using the discount rate disclosed in the preceding section, as well as what the District's net OPEB liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

Sensitivity of Net OPEB Liability at Current Single Discount Rate

	Rates	Amounts
1% Increase in Discount Rate	5.10%	$388,825
Current Discount Rate	4.10%	$415,563
1% Decrease in Discount Rate	3.10%	$443,497

The following presents the net OPEB liability, calculated using the healthcare cost trend rates disclosed in the preceding section, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current healthcare cost trend rates:

Sensitivity of Net OPEB Liability at Current Healthcare Trend Rates

	Amounts
1% Increase in Healthcare Trend Rates	$473,274
Current Healthcare Trend Rates	$415,563
1% Decrease in Healthcare Trend Rates	$367,697

NOTE 4 DEFINED BENEFIT PENSION PLANS – STATEWIDE

4.A. PUBLIC EMPLOYEES RETIREMENT ASSOCIATION

Plan Description

The District participates in the following cost-sharing multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). These plan provisions are established and administered according to *Minnesota Statutes* chapters 353, 353D, 353E, 353G, and 356. *Minnesota Statutes* chapter 356 defines each plan's financial reporting requirements. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

General Employees Retirement Plan (General Plan)
Membership in the General Plan includes employees of counties, cities, townships, schools in non-certified positions, and other governmental entities whose revenues are derived from taxation, fees, or assessments. Plan membership is required for any employee who is expected to earn more than $425 in a month, unless the employee meets exclusion criteria.

Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by State Statute and can only be modified by the State Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service. When a member is "vested," they have earned enough service credit to receive a lifetime monthly benefit after leaving public service and reaching an eligible retirement age. Members who retire at or over their Social Security full retirement age with at least one year of service qualify for a retirement benefit.

General Employees Plan Benefits
General Employees Plan requires three years of service to vest. Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for General Plan members. Members hired prior to July 1, 1989, receive the higher of the Step or Level formulas. Only the Level formula is used for members hired after June 30, 1989. Under the Step formula, General Plan members receive 1.20 percent of the highest average salary for each of the first 10 years of service and 1.70 percent for each additional year. Under the Level formula, General Plan members receive 1.70 percent of highest average salary for all years of service. For members hired prior to July 1, 1989 a full retirement benefit is available when age plus years of service equal 90 and normal retirement age is 65. Members can receive a reduced requirement benefit as early as age 55 if they have three or more years of service. Early retirement benefits are reduced by 0.25 percent for each month under age 65. Members with 30 or more years of service can retire at any age with a reduction of 0.25 percent for each month the member is younger than age 62. The Level formula allows General Plan members to receive a full retirement benefit at age 65 if they were first hired before July 1, 1989 or at age 66 if they were hired on or after July 1, 1989. Early retirement begins at age 55 with an actuarial reduction applied to the benefit.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1 percent and a maximum of 1.50 percent. The 2024 annual increase was 1.50 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a prorated increase.

Contributions

Minnesota Statutes chapters 353, 353E, 353G, and 356 set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

NOTE 4 DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

4.A. PUBLIC EMPLOYEES RETIREMENT ASSOCIATION (Continued)

General Employees Fund Contributions
Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2025, and the District was required to contribute 7.50 percent for General Plan members. The District's contributions to the General Employees Fund for the year ended June 30, 2025 were $147,318. The District's contributions were equal to the required contributions as set by State Statute.

Pension Costs

General Employees Fund Pension Costs
At June 30, 2025, the District reported a liability of $833,876 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the State of Minnesota's contribution of $16 million. The State of Minnesota is considered a non-employer contributing entity and the State's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District totaled $21,562.

District's proportionate share of the net pension liability:	$ 833,876
State of Minnesota's proportionate share of the net pension liability associated with the District	21,562
Total	$ 855,438

The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2023 through June 30, 2024, relative to the total employer contributions received from all of PERA's participating employers. The District's proportionate share was 0.0226 percent at the end of the measurement period and 0.0219 percent for the beginning of the period.

For the year ended June 30, 2025, the District recognized pension expense of $51,801 for its proportionate share of the General Employees Plan's pension expense. In addition, the District recognized $578 as grant revenue for its proportionate share of the State of Minnesota's pension expense for the annual $16 million contribution.

During the plan year ended June 30, 2024, the State of Minnesota contributed $170.1 million to the General Employees Fund. The State of Minnesota is not included as a non-employer contributing entity in the General Employees Plan pension allocation schedules for the $170.1 million in direct state aid because this contribution was not considered to meet the definition of a special funding situation. The District recognized $38,368 for the year ended June 30, 2025 as revenue and an offsetting reduction of net pension liability for its proportionate share of the State of Minnesota's on-behalf contributions to the General Employees Fund.

NOTE 4 DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

4.A. PUBLIC EMPLOYEES RETIREMENT ASSOCIATION (Continued)

At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	$ 78,026	$ -
Changes in actuarial assumptions	4,260	308,906
Differences between projected and actual investment earnings	-	233,927
Changes in proportion	28,575	67,320
Contributions paid to PERA subsequent to the measurement date	147,318	-
Total Deferred Outflows/Inflows	$ 258,179	$ 610,153

The $147,318 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026.

Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	Pension Expense
2026	$ (284,649)
2027	$ (58,529)
2028	$ (92,203)
2029	$ (63,911)

Total Pension Expense

The total pension expense for all PERA plans recognized by the District for the year ended June 30, 2025, including amortization of deferred outflows and inflows of resources, was negative $79,467.

Long-Term Expected Return on Investment

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	33.50%	5.10%
International Equity	16.50%	5.30%
Fixed Income	25.00%	0.75%
Private Markets	25.00%	5.90%
Total	100%	

NOTE 4 DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

4.A. PUBLIC EMPLOYEES RETIREMENT ASSOCIATION (Continued)

Actuarial Methods and Assumptions

The total pension liability for each of the cost-sharing defined benefit plans was determined by an actuarial valuation as of June 30, 2024, using the entry age normal actuarial cost method. The long-term rate of return on pension plan investments used to determine the total liability is 7.00 percent. The 7.00 percent assumption is based on a review of inflation and investment return assumptions from a number of national investment consulting firms. The review provided a range of investment return rates considered reasonable by the actuary. An investment return of 7.00 percent is within that range.

Inflation is assumed to be 2.25 percent for the General Employees Plan. Benefit increases after retirement are assumed to be 1.25 percent for the General Employees Plan.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.00 percent after 27 years of service.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. The tables are adjusted slightly to fit PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The General Employees Plan was last reviewed in 2022. The assumption changes were adopted by the board and became effective with the July 1, 2023 actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2024:

General Employees Fund

Changes in Actuarial Assumptions:

- Rates of merit and seniority were adjusted, resulting in slightly higher rates.
- Assumed rates of retirement were adjusted as follows: increase the rate of assumed unreduced retirements, slight adjustments to Rule of 90 retirement rates, and slight adjustments to early retirement rates for Tier 1 and Tier 2 members.
- Minor increase in assumed withdrawals for males and females.
- Lower rates of disability.
- Continued use of Pub-2010 general mortality table with slight rate adjustments as recommended in the most recent experience study.
- Minor changes to form of payment assumptions for male and female retirees.
- Minor changes to assumptions made with respect to missing participant data.

Changes in Plan Provisions:

- The workers' compensation offset for disability benefits was eliminated. The actuarial equivalent factors were updated to reflect the changes in assumptions.

Discount Rate

The discount rate used to measure the total pension liability in 2024 was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTE 4 DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

4.A. PUBLIC EMPLOYEES RETIREMENT ASSOCIATION (Continued)

Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

Sensitivity Analysis
Net Pension Liability (Asset) at Different Discount Rates

	Rates	Amounts
1% Lower	6.00%	$1,821,319
Current Discount Rate	7.00%	$833,876
1% Higher	8.00%	$21,614

Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

4.B. TEACHERS RETIREMENT ASSOCIATION

Plan Description

The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with *Minnesota Statutes*, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools, and certain other TRA-covered educational institutions maintained by the State are required to be TRA members (except those employed by St. Paul schools or Minnesota State colleges and universities). Educators first hired by Minnesota State may elect either TRA coverage within one year of eligible employment or elect coverage through the Defined Contribution Retirement Plan (DCR) administered by Minnesota State. A teacher employed by Minnesota State and electing DCR plan is not a member of TRA except for purposes of social security coverage.

Benefits Provided

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statute and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any consecutive sixty months of formula service, age, and years of formula service credit at termination of service. TRA members belong to either the Basic or Coordinated Plan.

NOTE 4 DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

4.B. TEACHERS RETIREMENT ASSOCIATION (Continued)

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Tier I Benefits

Tier I	Step Rate Formula	Percentage
Basic	First ten years of service	2.2 percent per year
	All years after	2.7 percent per year
Coordinated	First ten years if service years are up to July 1, 2006	1.2 percent per year
	First ten years if service years are July 1, 2006 or after	1.4 percent per year
	All other years of service if service years are up to July 1, 2006	1.7 percent per year
	All other years of service if service years are July 1, 2006 or after	1.9 percent per year

With these provisions:

(a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.

(b) 3 percent per year early retirement reduction factor for all years under normal retirement age.

(c) Unreduced benefits for early retirement under a Rule-of-90 (age plus allowable service equals 90 or more).

or

Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.70 percent per year for coordinated members and 2.70 percent per year for basic members is applied. For years of service July 1, 2006 and after, a level formula of 1.90 percent per year for coordinated members and 2.70 percent per year for Basic members applies. An early retirement reduction is applied to members retiring prior to age 65. Members who reach age 62 with 30 years of service have a lower (more favorable to the member) reduction rate applied.

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66. After July 1, 2024, the age will change to not to exceed 65. An early retirement reduction is applied to members retiring before age 66, but will be age 65 after July 1, 2024. Members who reach age 62 with 30 years of service have a lower (more favorable to the member) early retirement reduction rate applied.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree – no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

NOTE 4 DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

4.B. TEACHERS RETIREMENT ASSOCIATION (Continued)

Contributions

Per *Minnesota Statutes*, Chapter 354 sets the contribution rates for employees and employers. Rates for the fiscal year 2025 for coordinated were 7.75 percent for the employee and 8.75 percent for the employer. Basic rates were 11.25 percent for the employee and 12.75 percent for the employer. The District's contributions to TRA for the plan's fiscal year ended June 30, 2025 were $455,019. The District's contributions were equal to the required contributions for each year as set by State Statute.

Actuarial Assumptions

The total pension liability in the June 30, 2024 actuarial valuation was determined using the actuarial assumptions applied to all periods included in the measurement.

Key Methods and Assumptions Used in Valuation of Total Pension Liability

Actuarial Information:	
Experience studies	August 2, 2023 (demographic and economic assumptions)*
Actuarial cost method	Entry Age Normal
Actuarial Assumptions:	
Investment rate of return	7.00%
Price inflation	2.50%
Wage growth rate	2.85% before July 1, 2028 and 3.25% after June 30, 2028
Projected salary increase	2.85% to 8.85% before July 1, 2028 and 3.25% to 9.25% after June 30, 2028
Cost of living adjustment	1.00% for January 2019 through January 2023, then increasing by 0.10% each year up to 1.50% annually.
Mortality Assumptions:	
Pre-retirement:	PubT-2010(A) Employee Mortality Table, male rates set forward 1 year and female rates unadjusted. Generational projection uses the MP-2021 scale.
Healthy Retirees:	PubT-2010 (A) Retiree Mortality Table, male rates set forward 1 year and female rates unadjusted. Generational projection uses the MP-2021 scale.
Beneficiaries:	Pub-2010 (A) Contingent Survivor Mortality Table, male rates set forward 1 year and female rates unadjusted. Generational projection uses the MP-2021 scale.
Disabled Retirees:	PubNS-2010 Disabled Retiree Mortality Table, male rates set forward 1 year and female rates unadjusted. Generational projection uses the MP-2021 scale.

**The assumptions prescribed above are based on an experience study dated August 2, 2023. For GASB 67 purposes, the long-term rate of return assumptions is selected by TRA management in consultation with actuary.*

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

NOTE 4 DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

4.B. TEACHERS RETIREMENT ASSOCIATION (Continued)

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (Geometric Mean)
Domestic Equity	33.50%	5.10%
International Equity	16.50%	5.30%
Private Markets	25.00%	5.90%
Fixed Income	25.00%	0.75%
Total	100%	

Changes in actuarial assumptions since the 2023 valuation:

- Mortality tables were updated for active employees, retirees, disabled retirees, and contingent beneficiaries to recently published tables derived from public plan data known as the Pub2010 family.
- Retirement rates were increased for some of the Tier II early retirement ages and some of the unreduced retirement rates were modified for both tiers to better align with actual experience.
- Probability that new female retirees elect either the Straight Life Annuity or 100 percent Joint & Survivor Annuity were refined to reflect the actual experience.
- Termination rates were reduced in the first 10 years of employment and slightly increased in years 16 to 25 to better match the observed experience.
- Disability rates were decreased beyond age 45 by 15 percent to reflect the continued lower than expected observations.

Discount Rate

The discount rate used to measure the total pension liability was 7.00 percent. There was no change to the discount rate since the prior measurement date. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2024 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the State will be made at current statutorily required rates. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Net Pension Liability

At June 30, 2025, the District reported a liability of $4,765,741 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The District's proportion of the net pension liability was based on the District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis and Minneapolis School District. The District's proportionate share was 0.0750 percent at the end of the measurement period and 0.0710 percent for the beginning of the period.

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District’s proportionate share of net pension liability	$4,765,741
State’s proportionate share of the net pension liability associated with the District	$311,699

For the year ended June 30, 2025, the District recognized pension expense of $385,506. It also recognized $17,134 as an increase to pension expense for the support provided by direct aid.

NOTE 4 DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

4.B. TEACHERS RETIREMENT ASSOCIATION (Continued)

During the plan year ended June 30, 2024, the State of Minnesota contributed $176 million to the Fund. The State of Minnesota is not included as a non-employer contributing entity in the plan pension allocation schedules for the $176 million in direct state aid because this contribution was not considered to meet the definition of a special funding situation. The District recognized $132,125 for the year ended June 30, 2025 as revenue and an offsetting reduction of net pension liability for its proportionate share of the State of Minnesota's on-behalf contributions to the Fund.

On June 30, 2025, the District had deferred resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	$ 224,602	$ 57,986
Changes in actuarial assumptions	440,896	568,328
Differences between projected and actual investment earnings	-	674,214
Changes in proportion	383,751	7,387
Contributions paid to TRA subsequent to the measurement date	455,019	-
Total Deferred Outflows/Inflows	$ 1,504,268	$ 1,307,915

The $455,019 reported as deferred outflows of resources related to pensions resulting from District Contributions subsequent to the measurement date will be recognized as a reduction in the net pension liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and (deferred inflows of resources) will be recognized in pension expense as follows:

Year Ended June 30,	Pension Expense
2026	$ (191,743)
2027	$ 447,898
2028	$ (273,452)
2029	$ (221,200)
2030	$ (20,169)

Pension Liability Sensitivity

The following presents the net pension liability of TRA calculated using the discount rate of 7.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current rate.

Sensitivity of Net Pension Liability (NPL) to changes in the discount rate

1 percent decrease (6.00%)	Current (7.00%)	1 percent increase (8.00%)
$8,392,748	$4,765,741	$1,780,628

NOTE 4 DEFINED BENEFIT PENSION PLANS – STATEWIDE (Continued)

4.B. TEACHERS RETIREMENT ASSOCIATION (Continued)

Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in a separately-issued TRA financial report. That report can be obtained at https://MinnesotaTRA.org, by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling 651-296-2409 or 800-657-3669.

NOTE 5 OTHER INFORMATION

5.A. COMMITMENTS AND CONTINGENCIES

Federal and State Programs

Amounts received or receivable from Federal and State agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time. However, management of the District expects such amounts, if any, to be immaterial.

5.B. RISK MANAGEMENT

Claims and Judgements

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. To manage these risks, the District purchases commercial insurance. The District retains risk for the deductible portions of the insurance. The amounts of these deductibles are considered immaterial to the financial statements. There were no significant reductions in insurance from the previous year settlements in excess of insurance for any of the past two years. The District is also self-insured for state reemployment compensation insurance.

5.C. OTHER EMPLOYEE BENEFITS

Health Insurance

The District has joined together with other school districts in Minnesota in the South Central - West Central Service Cooperative Gross Self-Insured Health Insurance Plan, a public entity risk pool currently operating as common risk management and insurance program for member districts. The District pays an annual premium to this plan for its health insurance coverage. These premiums are used to purchase reinsurance through commercial companies. The administrators of the plan believe assessment to participating districts for future losses sustained is extremely remote.

Defined Contribution Plan

The District provides eligible employees future retirement benefits through the District's 403(b) Plan (the Plan). The District has contracted with a private brokerage firm to establish the Plan, and plan assets are not held in a formal trust meeting the criteria defined by GASB No. 73, par 4. The District's Board of Education acts as the plan administrator, but the District is not involved with the investment decisions for plan assets. Contributions are invested in tax deferred annuities selected and owned by Plan participants. Employees of the District are eligible to participate in the Plan commencing on the date of their employment. Eligible employees may elect to have a percentage of their pay contributed to the Plan. Some employees are eligible to receive a District match of employee contributions up to the qualifying amounts set forth in their respective collective bargaining agreements. The District's contributions to the plan total $92,541 for the year ended June 30, 2025.

NOTE 5 OTHER INFORMATION (Continued)

5.D. ADJUSTMENTS AND RESTATEMENTS

During the current year, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. This statement increases the usefulness of governmental financial statements by updating the recognition and measurement guidance for compensated absences. The effects of this change in accounting principle are summarized in the table below in the "Change in Accounting Principle" column.

	Net Position 6/30/2024 As Previously Reported	Change in Accounting Principle	Net Position 6/30/2024 As Adjusted or Restated
Government-Wide			
Governmental Activities	$ 7,366,992	$ (1,978,882)	$ 5,388,110

REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 2180
BUDGETARY COMPARISON SCHEDULE – GENERAL FUND
FOR THE YEAR ENDED JUNE 30, 2025

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget Over (Under)
	Original	Final		
REVENUES				
Local Property Tax Levies	$ 2,151,138	$ 2,084,119	$ 2,116,170	$ 32,051
Other Local and County Revenues	170,400	432,271	486,502	54,231
State Sources	9,443,545	9,520,322	9,694,228	173,906
Federal Sources	151,697	250,687	245,458	(5,229)
Sales and Other Conversions of Assets	1,000	1,300	1,290	(10)
TOTAL REVENUES	11,917,780	12,288,699	12,543,648	254,949
EXPENDITURES				
Current:				
Administration	801,022	793,186	778,152	(15,034)
District Support Services	374,850	354,346	345,367	(8,979)
Regular Instruction	4,765,053	5,010,569	5,007,093	(3,476)
Vocational Instruction	301,604	302,295	317,354	15,059
Exceptional Instruction	2,060,124	2,136,559	2,117,706	(18,853)
Instructional Support Services	478,120	532,410	514,924	(17,486)
Pupil Support Services	1,274,197	1,380,199	1,412,198	31,999
Sites and Buildings	467,730	818,202	970,471	152,269
Fiscal and Other Fixed Cost Programs	105,000	143,665	108,629	(35,036)
Capital Outlay	91,900	268,990	227,980	(41,010)
Debt Service:				
Principal	121,317	220,176	121,317	(98,859)
Interest and Other Charges	18,859	118,060	18,859	(99,201)
TOTAL EXPENDITURES	10,859,776	12,078,657	11,940,050	(138,607)
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	1,058,004	210,042	603,598	393,556
OTHER FINANCING SOURCES (USES)				
Sale of Equipment	-	600	600	-
Transfers Out	-	-	(90,010)	(90,010)
TOTAL OTHER FINANCING SOURCES (USES)	-	600	(89,410)	(90,010)
NET CHANGE IN FUND BALANCE	$ 1,058,004	$ 210,642	514,188	$ 303,546
FUND BALANCE - BEGINNING			3,144,427	
FUND BALANCE - ENDING			$ 3,658,615	

INDEPENDENT SCHOOL DISTRICT NO. 2180
SCHEDULE OF CHANGES IN DISTRICT'S NET OPEB LIABILITY
LAST TEN YEARS (Presented Prospectively)

	Measurement Period Ending June 30,							
	2024	2023	2022	2021	2020	2019	2018	2017
Changes in Total OPEB Liability (TOL)								
Balance at July 1st	$ 416,953	$ 453,550	$ 511,575	$ 535,767	$ 526,851	$ 778,647	$ 796,025	$ 796,230
Service Cost	35,079	35,080	32,941	40,750	32,797	28,617	35,982	34,934
Interest Cost	16,688	17,419	10,726	12,981	16,527	26,221	26,935	27,208
Differences between Expected and Actual Experience	-	(33,530)	-	(21,778)	-	(228,117)	-	-
Changes in Actuarial Assumptions	(4,405)	5,475	(33,790)	15,551	13,021	(5,777)	-	-
Benefit Payments	(48,752)	(61,041)	(67,902)	(71,696)	(53,429)	(72,740)	(80,295)	(62,347)
Net OPEB Liability - June 30th	$ 415,563	$ 416,953	$ 453,550	$ 511,575	$ 535,767	$ 526,851	$ 778,647	$ 796,025
Covered Payroll for Active Members	$ 5,857,921	$ 5,687,302	$ 5,781,179	$ 5,612,795	$ 5,430,953	$ 5,272,770	$ 4,471,500	$ 4,341,262
Net OPEB Liability / Covered Payroll	7.1%	7.3%	7.8%	9.1%	9.9%	10.0%	17.4%	18.3%

Note: The schedule is provided prospectively beginning with the districts fiscal year ended June 30, 2018 (June 30, 2017 measurement date) and is intended to show a 10 year trend. Additional years will be reported as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 2180
SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS
LAST TEN YEARS (Presented Prospectively)

For the Year Ended June 30	Contractually Required Contribution	Contributions in Relation to the Contractually Required Contribution	Contribution Deficiency (Excess)	District's Covered Payroll	Contribution as a Percentage of Covered Payroll
2025	$ 50,937	$ 50,937	$ -	$ 4,076,659	1.2%
2024	$ 48,752	$ 48,752	$ -	$ 5,857,921	0.8%
2023	$ 61,041	$ 61,041	$ -	$ 5,687,302	1.1%
2022	$ 67,902	$ 67,902	$ -	$ 5,781,179	1.2%
2021	$ 71,696	$ 71,696	$ -	$ 5,612,795	1.3%
2020	$ 53,429	$ 53,429	$ -	$ 5,430,953	1.0%
2019	$ 72,740	$ 72,740	$ -	$ 5,272,770	1.4%
2018	$ 148,440	$ 148,440	$ -	$ 4,471,500	3.3%

Note: The schedule is provided prospectively beginning with the District's fiscal year ended June 30, 2018 and is intended to show a ten year trend. Additional years will be reported as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 2180
SCHEDULE OF DISTRICT'S PROPORTIONATE
SHARE OF NET PENSION LIABILITY
LAST TEN YEARS

For the Measurement Year Ended June 30	District's Proportion of the Net Pension Liability (Asset)	District's Proportionate Share of the Net Pension Liability (Asset) (a)	State's Proportionate Share of the Net Pension Liability Associated with the District (b)	District's Proportionate Share of the Net Pension Liability and the State's Proportionate Share of the Net Pension Liability Associated with the District (a+b)	District's Covered Payroll (c)	District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll ((a+b)/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
Public Employees Retirement Association							
2024	0.0226%	$ 833,876	$ 21,562	$ 855,438	$ 1,903,747	44.93%	89.08%
2023	0.0219%	$ 1,224,623	$ 33,753	$ 1,258,376	$ 1,746,560	72.05%	83.10%
2022	0.0236%	$ 1,869,128	$ 54,816	$ 1,923,944	$ 1,773,973	108.45%	76.70%
2021	0.0235%	$ 1,001,847	$ 30,624	$ 1,032,471	$ 1,690,480	61.08%	87.00%
2020	0.0230%	$ 1,378,356	$ 42,505	$ 1,420,861	$ 1,642,013	86.53%	79.06%
2019	0.0220%	$ 1,217,437	$ 37,838	$ 1,255,275	$ 1,549,613	81.01%	80.20%
2018	0.0222%	$ 1,228,791	$ 40,302	$ 1,269,093	$ 1,479,040	85.81%	79.50%
2017	0.0200%	$ 1,277,630	$ 16,044	$ 1,293,674	$ 1,276,880	101.32%	75.90%
2016	0.0197%	$ 1,602,072	$ 20,840	$ 1,622,912	$ 1,182,803	137.21%	68.90%
2015	0.0198%	$ 1,026,139	$ -	$ 1,026,139	$ 1,169,792	87.72%	78.20%
Teachers Retirement Association							
2024	0.0750%	$ 4,765,741	$ 311,699	$ 5,077,440	$ 4,906,983	103.47%	82.07%
2023	0.0710%	$ 5,861,919	$ 410,763	$ 6,272,682	$ 4,548,199	137.92%	76.42%
2022	0.0700%	$ 5,606,831	$ 415,726	$ 6,022,557	$ 4,384,305	137.37%	76.10%
2021	0.0688%	$ 3,010,894	$ 253,927	$ 3,264,821	$ 4,161,771	78.45%	86.63%
2020	0.0691%	$ 5,103,723	$ 427,883	$ 5,531,606	$ 4,528,965	122.14%	75.48%
2019	0.0663%	$ 4,224,701	$ 373,718	$ 4,598,419	$ 3,815,850	120.51%	78.20%
2018	0.0635%	$ 3,986,482	$ 374,325	$ 4,360,807	$ 3,560,200	122.49%	78.10%
2017	0.0624%	$ 12,450,826	$ 1,203,314	$ 13,654,140	$ 3,398,600	401.76%	51.60%
2016	0.0627%	$ 14,966,994	$ 1,502,418	$ 16,469,412	$ 3,281,731	501.85%	44.90%
2015	0.0637%	$ 3,940,475	$ 483,746	$ 4,424,221	$ 3,245,051	136.34%	76.80%

INDEPENDENT SCHOOL DISTRICT NO. 2180
SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS
LAST TEN YEARS

For the Fiscal Year Ended June 30	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contribution	Contribution Deficiency (Excess)	District's Covered Payroll	Contributions as a Percentage of Covered Payroll
Public Employees Retirement Association					
2025	$ 147,318	$ 147,318	$ -	$ 1,964,240	7.50%
2024	$ 142,781	$ 142,781	$ -	$ 1,903,747	7.50%
2023	$ 130,992	$ 130,992	$ -	$ 1,746,560	7.50%
2022	$ 133,048	$ 133,048	$ -	$ 1,773,973	7.50%
2021	$ 126,786	$ 126,786	$ -	$ 1,690,480	7.50%
2020	$ 123,151	$ 123,151	$ -	$ 1,642,013	7.50%
2019	$ 116,221	$ 116,221	$ -	$ 1,549,613	7.50%
2018	$ 110,928	$ 110,928	$ -	$ 1,479,040	7.50%
2017	$ 95,766	$ 95,766	$ -	$ 1,276,880	7.50%
2016	$ 88,624	$ 88,624	$ -	$ 1,182,803	7.49%
Teachers Retirement Association					
2025	$ 455,019	$ 455,019	$ -	$ 5,200,217	8.75%
2024	$ 429,361	$ 429,361	$ -	$ 4,906,983	8.75%
2023	$ 388,871	$ 388,871	$ -	$ 4,548,199	8.55%
2022	$ 365,651	$ 365,651	$ -	$ 4,384,305	8.34%
2021	$ 338,352	$ 338,352	$ -	$ 4,161,771	8.13%
2020	$ 358,694	$ 358,694	$ -	$ 4,528,965	7.92%
2019	$ 294,202	$ 294,202	$ -	$ 3,815,850	7.71%
2018	$ 267,015	$ 267,015	$ -	$ 3,560,200	7.50%
2017	$ 254,895	$ 254,895	$ -	$ 3,398,600	7.50%
2016	$ 245,806	$ 245,806	$ -	$ 3,281,731	7.49%

INDEPENDENT SCHOOL DISTRICT NO. 2180
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
JUNE 30, 2025

NOTE 1 EXPENDITURES LESS THAN BUDGET

Actual expenditures in the General Fund of $11,940,050 were less than the final budgeted expenditures by $138,607 for the current year end.

NOTE 2 OTHER POSTEMPLOYMENT BENEFIT PLAN

2025 Changes

Changes in Actuarial Assumptions

- The healthcare trend rates and mortality tables were updated.
- The discount rate was changed from 3.90 percent to 4.10 percent.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2024 Changes

Changes in Actuarial Assumptions

- The health care trend rates and mortality rates were updated.
- The discount rate was changed from 3.80 percent to 3.90 percent.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2023 Changes

Changes in Actuarial Assumptions

- The rate of inflation was changed from 2.00 percent to 2.50 percent.
- The discount rate was changed from 2.10 percent to 3.80 percent.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2022 Changes

Changes in Actuarial Assumptions

- The health care trend rates, mortality tables, salary increase rates for non-teachers, and withdrawal rates were updated.
- The rate of inflation was changed from 2.50 percent to 2.00 percent.
- The discount rate was changed from 2.40 percent to 2.10 percent.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2021 Changes

Changes in Actuarial Assumptions

- The discount rate was changed from 3.10 percent to 2.40 percent.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

NOTE 2 OTHER POSTEMPLOYMENT BENEFIT PLAN (Continued)

2020 Changes

Changes in Actuarial Assumptions

- The health care trend rates, mortality tables, and salary increase rates were updated.
- The discount rate was changed from 3.40 percent to 3.10 percent.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2019 Changes

Changes in Actuarial Assumptions

- There have been no changes since the prior valuation.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2018 Changes

Changes in Actuarial Assumptions

- The health care trend rates were changed to better anticipate short term and long term medical increases.
- The mortality table was updated from RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale.
- The discount rate was changed from 3.50 percent to 3.40 percent.

Changes in Plan Provisions

- A post-employment subsidized retirement benefit for Teachers hired prior to July 1, 1989 was added. The subsidy is a lump sum equal to years of service multiplied by $200 paid to a HCSP.

NOTE 3 PUBLIC EMPLOYEES RETIREMENT ASSOCIATION – GENERAL EMPLOYEES FUND

2024 Changes

Changes in Actuarial Assumptions

- Rates of merit and seniority were adjusted, resulting in slightly higher rates.
- Assumed rates of retirement were adjusted as follows: increase the rate of assumed unreduced retirements, slight adjustments to Rule of 90 retirement rates, and slight adjustments to early retirement rates for Tier 1 and Tier 2 members.
- Minor increase in assumed withdrawals for males and females.
- Lower rates of disability.
- Continued use of Pub-2010 general mortality table with slight rate adjustments as recommended in the most recent experience study.
- Minor changes to form of payment assumptions for male and female retirees.
- Minor changes to assumptions made with respect to missing participant data.

Changes in Plan Provisions

- The workers' compensation offset for disability benefits was eliminated. The actuarial equivalent factors updated to reflect the changes in assumptions.

NOTE 3 PUBLIC EMPLOYEES RETIREMENT ASSOCIATION – GENERAL EMPLOYEES FUND (Continued)

2023 Changes

Changes in Actuarial Assumptions

- The investment return assumption and single discount rate were changed from 6.50 percent to 7.00 percent.

Changes in Plan Provisions

- An additional one-time direct state aid contribution of $170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, non-compounding benefit increase of 2.50 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

2022 Changes

Changes in Actuarial Assumptions

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

Changes in Plan Provisions

- There were no changes in plan provisions since the previous valuation.

2021 Changes

Changes in Actuarial Assumptions

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

Changes in Plan Provisions

- There were no changes in plan provisions since the previous valuation.

2020 Changes

Changes in Actuarial Assumptions

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.

NOTE 3 PUBLIC EMPLOYEES RETIREMENT ASSOCIATION – GENERAL EMPLOYEES FUND (Continued)

- The assumed number of married male new retirees electing the 100 percent Joint & Survivor option changed from 35 percent to 45 percent. The assumed number of married female new retirees electing the 100 percent Joint & Survivor option changed from 15 percent to 30 percent. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

Changes in Plan Provisions

- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023 and 0.00 percent after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2019 Changes

Changes in Actuarial Assumptions

- The mortality projection scale was changed from MP-2017 to MP-2018.

Changes in Plan Provisions

- The employer supplemental contribution was changed prospectively, decreasing from $31.0 million to $21.0 million per year. The State's special funding contribution was changed prospectively, requiring $16.0 million due per year through 2031.

2018 Changes

Changes in Actuarial Assumptions

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

Changes in Plan Provisions

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Annual increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017 Changes

Changes in Actuarial Assumptions

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and non-vested deferred members. The revised CSA loads are now 0.00 percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for non-vested deferred member liability.
- The assumed annual increase rate was changed from 1.00 percent per year for all years to 1.00 percent per year through 2044 and 2.50 percent per year thereafter.

NOTE 3 PUBLIC EMPLOYEES RETIREMENT ASSOCIATION – GENERAL EMPLOYEES FUND (Continued)

Changes in Plan Provisions

- The State's contribution for the Minneapolis Employees Retirement Fund equals $16,000,000 in 2017 and 2018, and $6,000,000 thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from $21,000,000 to $31,000,000 in calendar years 2019 to 2031. The State's contribution changed from $16,000,000 to $6,000,000 in calendar years 2019 to 2031.

2016 Changes

Changes in Actuarial Assumptions

- The assumed annual increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

Changes in Plan Provisions

- There were no changes in plan provisions since the previous valuation.

2015 Changes

Changes in Actuarial Assumptions

- The assumed annual increase rate was changed from 1.00 percent per year through 2030 and 2.50 percent per year thereafter to 1.00 percent per year through 2035 and 2.50 percent per year thereafter.

Changes in Plan Provisions

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by $1.1 billion and increased the fiduciary plan net position by $892 million. Upon consolidation, state and employer contributions were revised; the State's contribution of $6 million, which meets the special funding situation definition, was due September 2015.

NOTE 4 TEACHERS RETIREMENT ASSOCIATION

2024 Changes

Changes in Actuarial Assumptions

- Mortality tables were updated for active employees, retirees, disabled retirees, and contingent beneficiaries to recently published tables derived from public plan data known as the Pub2010 family.
- Retirement rates were increased for some of the Tier II early retirement ages and some of the unreduced retirement rates were modified for both tiers to better align with actual experience.
- Probability that new female retirees elect either the Straight Life Annuity or 100 percent Joint & Survivor Annuity were refined to reflect the actual experience.
- Termination rates were reduced in the first 10 years of employment and slightly increased in years 16 to 25 to better match the observed experience.
- Disability rates were decreased beyond age 45 by 15 percent to reflect the continued lower than expected observations.

Changes in Plan Provisions

- There have been no changes in plan provisions since the previous valuation.

NOTE 4 TEACHERS RETIREMENT ASSOCIATION (Continued)

2023 Changes

Changes in Actuarial Assumptions

- The employer contribution rate will increase from 8.75 percent to 9.50 percent on July 1, 2025.
- The employee contribution rate will increase from 7.75 percent to 8.00 percent on July 1, 2025.
- The pension adjustment rate for school districts and the base budgets for Minnesota State, Perpich Center for Arts Education, and Minnesota Academies will increase to reflect the 0.75 percent employer contribution rate increase.
- The Normal Retirement Age (NRA) for active and eligible deferred Tier II members will be 65 effective July 1, 2024.
- TRA's amortization date will remain the same at 2048.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2022 Changes

Changes in Actuarial Assumptions

- There have been no changes since the prior valuation.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2021 Changes

Changes in Actuarial Assumptions

- For GASB Valuation:
    - The investment return assumption was changed from 7.50 percent to 7.00 percent.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2020 Changes

Changes in Actuarial Assumptions

- There have been no changes since the prior valuation.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2019 Changes

Changes in Actuarial Assumptions

- There have been no changes since the prior valuation.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2018 Changes

Changes in Actuarial Assumptions

- The COLA was reduced from 2.00 percent each January 1 to 1.00 percent, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.10 percent each year until reaching the ultimate rate of 1.50 percent on January 1, 2028.

NOTE 4 TEACHERS RETIREMENT ASSOCIATION (Continued)

- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.50 percent if the funded ratio was at least 90 percent for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.00 percent to 3.00 percent, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.50 percent to 7.50 percent, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next 6 years, (7.71 percent in 2018, 7.92 percent in 2019, 8.13 percent in 2020, 8.34 percent in 2021, 8.55 percent in 2022, and 8.75 percent in 2023). In addition, the employee contribution rate will increase from 7.50 percent to 7.75 percent on July 1, 2023. The State provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2017 Changes

Changes in Actuarial Assumptions

- The Cost of Living Adjustment (COLA) was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
- Adjustments were made to the combined service annuity loads. The active load was reduced from 1.40 percent to 0.00 percent, the vested inactive load increased from 4.00 percent to 7.00 percent and the non-vested inactive load increased from 4.00 percent to 9.00 percent.
- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for ten years followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2016 Changes

Changes in Actuarial Assumptions

- The COLA was not assumed to increase for funding or the GASB calculation. It remained at 2.00 percent for all future years.
- The price inflation assumption was lowered from 3.00 percent to 2.75 percent.
- The general wage growth and payroll growth assumptions were lowered from 3.75 percent to 3.50 percent.
- Minor changes as some durations for the merit scale of the salary increase assumption.
- The pre-retirement mortality assumption was changed to the RP-2014 white collar employee table, male rates set back 6 years and female rates set back 5 years. Generational projection uses the MP-2015 scale.
- The post-retirement mortality assumption was changed to the RP-2014 white collar annuitant table, male rates set back 3 years and female rates set back 3 years, with further adjustments of the rates. Generational projection uses the MP-2015 scale.
- The post-disability mortality assumption was changed to the RP-2014 disabled retiree mortality table, without adjustment.

NOTE 4 TEACHERS RETIREMENT ASSOCIATION (Continued)

- Separate retirement assumptions for members hired before or after July 1, 1989, were created to better reflect each group's behavior in light of different requirements for retirement eligibility.
- Assumed termination rates were changed to be based solely on years of service in order to better fit the observed experience.
- A minor adjustment and simplification of the assumption regarding the election of optional form of annuity payment at retirement were made.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2015 Changes

Changes in Actuarial Assumptions

- The annual COLA for the June 30, 2015, valuation assumed 2.00 percent. The prior year valuation used 2.00 percent with an increase to 2.50 percent commencing in 2034.
- The discount rate used to measure the total pension liability was 8.00 percent. This is a decrease from the discount rate at the prior measurement date of 8.25 percent.

Changes in Plan Provisions

- The DTRFA was merged into TRA on June 30, 2015

SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 2180
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
JUNE 30, 2025

	Special Revenue Funds		
	Food Service Fund	Community Service Fund	Total Nonmajor Governmental Funds
ASSETS			
Cash and Temporary Investments	$ 295,940	$ 126,419	$ 422,359
Property Taxes Receivable:			
Current	-	31,320	31,320
Delinquent	-	278	278
Accounts Receivable	989	-	989
Due from Minnesota			
Department of Education	34,207	3,972	38,179
Due from Federal Government through Minnesota			
Department of Education	32,103	-	32,103
Inventory	18,378	-	18,378
Prepaids	708	-	708
TOTAL ASSETS	$ 382,325	$ 161,989	$ 544,314
LIABILITIES			
Accounts Payable	$ 59,478	$ 6,743	$ 66,221
Salaries Payable	285	59,815	60,100
Total Liabilities	59,763	66,558	126,321
DEFERRED INFLOWS OF RESOURCES			
Unavailable Revenue:			
Delinquent Property Taxes	-	278	278
Property Taxes Levied for			
Subsequent Years	-	67,628	67,628
Total Deferred Inflows of Resources	-	67,906	67,906
FUND BALANCES			
Nonspendable:			
Inventory	18,378	-	18,378
Prepaids	708	-	708
Restricted for:			
Food Service	303,476	-	303,476
Early Childhood and Family Education	-	9	9
School Readiness	-	25,112	25,112
Community Service	-	2,404	2,404
Total Fund Balances	322,562	27,525	350,087
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	$ 382,325	$ 161,989	$ 544,314

INDEPENDENT SCHOOL DISTRICT NO. 2180
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2025

	Special Revenue Funds		
	Food Service Fund	Community Service Fund	Total Nonmajor Governmental Funds
REVENUES			
Local Property Tax Levies	$ -	$ 58,832	$ 58,832
Other Local and County Revenues	2,628	236,557	239,185
State Sources	322,119	294,339	616,458
Federal Sources	342,797	-	342,797
Sales and Other Conversions of Assets	72,422	-	72,422
TOTAL REVENUES	739,966	589,728	1,329,694
EXPENDITURES			
Current:			
Community Education and Services	-	652,213	652,213
Pupil Support Services	600,051	-	600,051
Capital Outlay	123,170	-	123,170
TOTAL EXPENDITURES	723,221	652,213	1,375,434
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	16,745	(62,485)	(45,740)
OTHER FINANCING SOURCES			
Transfers In	-	90,010	90,010
NET CHANGE IN FUND BALANCES	16,745	27,525	44,270
FUND BALANCES - BEGINNING	305,817	-	305,817
FUND BALANCES - ENDING	$ 322,562	$ 27,525	$ 350,087

INDEPENDENT SCHOOL DISTRICT NO. 2180
UNIFORM FINANCIAL ACCOUNTING AND REPORTING STANDARDS
COMPLIANCE TABLE
FOR THE YEAR ENDED JUNE 30, 2025

01 GENERAL FUND	Audited	UFARS	Difference
Total Revenue	12,543,648	12,543,646	2
Total Expenditures	11,940,050	11,940,052	(2)
460 Non Spendable Fund Balance	-	-	-
Restricted/Reserve:			
401 Student Activities	147,214	147,214	-
402 Scholarships	-	-	-
403 Staff Development	153,075	153,075	-
407 Capital Projects Levy	-	-	-
408 Cooperative Revenue	-	-	-
412 Literacy Incentive Aid	47,401	47,401	-
414 Operating Debt	-	-	-
416 Levy Reduction	-	-	-
417 Taconite Building Maint	-	-	-
420 American Indian Ed Aid	-	-	-
424 Operating Capital	-	-	-
426 $25 Taconite	-	-	-
427 Disabled Accessibility	(706)	(706)	-
428 Learning & Development	4,767	4,767	-
434 Area Learning Center	-	-	-
435 Contracted Alt. Programs	-	-	-
436 St. Approved Alt. Program	-	-	-
437 Q Comp	-	-	-
438 Gifted & Talented	424	424	-
439 English Learner	-	-	-
440 Teacher Development & Eval	-	-	-
441 Basic Skills Programs	191,172	191,172	-
443 School Library Aid	4,000	4,000	-
448 Achievement & Integration	-	-	-
449 Safe Schools Levy	33,819	33,819	-
451 QZAB Payments	-	-	-
452 OPEB Liab. Not in Trust	-	-	-
453 Unfunded Sev & Retirement Levy	-	-	-
456 Literacy Aid	30,275	30,275	-
457 Teacher Comp Read Act	-	-	-
459 Basic Skills Ext Time	-	-	-
467 LTFM	140,879	140,879	-
471 Student Support Personnel	20,983	20,983	-
472 Medical Assistance	36,919	36,919	-
Restricted:			
464 Restricted Fund Balance	-	-	-
475 Title VII - Impact Aid	-	-	-
476 PILT	1,989	1,989	-
Committed:			
418 Committed for Separation	-	-	-
461 Committed Fund Balance	-	-	-
Assigned:			
462 Assigned Fund Balance	-	-	-
Unassigned:			
422 Unassigned Fund Balance	2,846,404	2,846,403	1

02 FOOD SERVICE			
Total Revenue	739,966	739,967	(1)
Total Expenditures	723,221	723,222	(1)
460 Non Spendable Fund Balance	19,086	19,086	-
Restricted/Reserve:			
452 OPEB Liab. Not in Trust	-	-	-
Restricted:			
464 Restricted Fund Balance	303,476	303,476	-
Unassigned:			
463 Unassigned Fund Balance	-	-	-

04 COMMUNITY SERVICE			
Total Revenue	589,728	589,729	(1)
Total Expenditures	652,213	652,212	1
460 Non Spendable Fund Balance	-	-	-
Restricted/Reserve:			
426 $25 Taconite	-	-	-
431 Community Education	-	-	-
432 E.C.F.E.	9	9	-
440 Teacher Development & Eval	-	-	-
444 School Readiness	25,112	25,112	-
447 Adult Basic Education	-	-	-
452 OPEB Liab. Not in Trust	-	-	-

04 COMMUNITY SERVICE	Audited	UFARS	Difference
456 Literacy Aid	-	-	-
457 Teacher Comp READ Act	-	-	-
Restricted:			
464 Restricted Fund Balance	2,404	2,406	(2)
Unassigned:			
463 Unassigned Fund Balance	-	-	-

06 BUILDING CONSTRUCTION			
Total Revenue	65,170	65,170	-
Total Expenditures	3,667,880	3,667,879	1
460 Non Spendable Fund Balance	-	-	-
Restricted/Reserve:			
407 Capital Projects Levy	-	-	-
413 Funded by COP/FP	-	-	-
467 LTFM	-	-	-
Restricted:			
464 Restricted Fund Balance	405,648	405,649	(1)
Unassigned:			
463 Unassigned Fund Balance	-	-	-

07 DEBT SERVICE			
Total Revenue	3,268,880	3,268,879	1
Total Expenditures	3,286,728	3,286,728	-
460 Non Spendable Fund Balance	-	-	-
Restricted/Reserve:			
425 Bond Refundings	-	-	-
433 Max Effort Loan	-	-	-
451 QZAB Payments	-	-	-
467 LTFM	182,802	182,802	-
Restricted:			
464 Restricted Fund Balance	399,870	399,869	1
Unassigned:			
463 Unassigned Fund Balance	-	-	-

08 TRUST			
Total Revenue	-	-	-
Total Expenditures	-	-	-
401 Student Activities	-	-	-
402 Scholarships	-	-	-
422 Net Assets	-	-	-

18 CUSTODIAL FUND			
Total Revenue	-	-	-
Total Expenditures	-	-	-
401 Student Activities	-	-	-
402 Scholarships	-	-	-
448 Achievement & Integration	-	-	-
464 Restricted Fund Balance	-	-	-

20 INTERNAL SERVICE			
Total Revenue	-	-	-
Total Expenditures	-	-	-
422 Net Assets	-	-	-

25 OPEB REVOCABLE TRUST FUND			
Total Revenue	-	-	-
Total Expenditures	-	-	-
422 Net Assets	-	-	-

45 OPEB IRREVOCABLE TRUST FUND			
Total Revenue	-	-	-
Total Expenditures	-	-	-
422 Net Assets	-	-	-

47 OPEB DEBT SERVICE FUND			
Total Revenue	-	-	-
Total Expenditures	-	-	-
460 Non Spendable Fund Balance	-	-	-
Restricted:			
425 Bond Refundings	-	-	-
464 Restricted Fund Balance	-	-	-
Unassigned:			
463 Unassigned Fund Balance	-	-	-

OTHER REQUIRED
REPORTS AND SCHEDULES

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Members of the Board of Education
Independent School District No. 2180
Clara City, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 2180 (the District) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Independent School District No. 2180's basic financial statements, and have issued our report thereon dated November 10, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Independent School District No. 2180's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying *Schedule of Findings and Responses*, we identified certain deficiencies in internal control that we consider to be material weaknesses and a significant deficiency.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying *Schedule of Findings and Responses* as items 2025-001 and 2025-003 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying *Schedule of Findings and Responses* as item 2025-002 to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

In connection with our audit, nothing came to our attention that caused us to believe that Independent School District No. 2180 failed to comply with the provisions of the contracting – bid laws, depositories of public funds and public investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards (UFARS) sections of the *Minnesota Legal Compliance Audit Guide for School Districts*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

Independent School District No. 2180's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on Independent School District No. 2180's response to the findings identified in our audit and described in the accompanying *Schedule of Findings and Responses* and *Corrective Action Plans*. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



SCHLENNER WENNER & CO.
St. Cloud, Minnesota
November 10, 2025

INDEPENDENT SCHOOL DISTRICT NO. 2180
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE YEAR ENDED JUNE 30, 2025

FINANCIAL STATEMENT FINDINGS

Finding 2025-001 Limited Segregation of Duties

Condition: During our audit we reviewed procedures over cash receipts, cash disbursements, payroll and financial reporting and found the District to have limited segregation of duties over those transaction cycles.

Criteria: Internal control that supports the District's ability to initiate, record, process and report financial data consistent with the assertions of management in the financial statements requires adequate segregation of accounting duties. In other words, no one person had control over two or more of these responsibilities.

Cause: Limited number of staff members.

Effect: The existence of limited segregation of duties could adversely affect the District's ability to initiate, record, process and report financial data consistent with the assertions of management in the financial statements.

Recommendation: Although the number of staff members may not be large enough to eliminate this deficiency, we recommend that the District evaluate current procedures and segregate where possible and implement compensating controls. It is important that the Board is aware of this condition and monitor all financial information.

Views of Responsible Officials and Planned Corrective Actions: Management agrees with our recommendation. See corresponding Corrective Action Plan.

Finding 2025-002 Financial Statement Preparation

Condition: Schlenner Wenner & Co. drafted the audited financial statements and related footnote disclosures for the District. It is management's responsibility to provide for the preparation of financial statements and the auditor's responsibility to determine the fairness of the presentation. This deficiency could result in a misstatement that could have been prevented or detected by management.

Criteria: Internal controls over financial reporting should be in place to provide for the preparation of financial statements on an annual basis.

Cause: The District's staff does not possess the expertise to prepare financial statements internally. This is not unusual for an organization of your size.

Effect: The inability to internally prepare the District's financial statements can result in undetected errors in financial reporting.

Recommendation: We recommend that management review a draft of the financial statements in detail for accuracy. During review we recommend a disclosure checklist be utilized to ensure all required disclosures are presented and the District should agree the financial statement numbers to their accounting software. The District may not have the ability to eliminate this finding.

FINANCIAL STATEMENT FINDINGS (Continued)

Finding 2025-002 Financial Statement Preparation (Continued)

Views of Responsible Officials and Planned Corrective Actions: The District will continue to have the auditor assist in preparation of the financial statements. The District will continue to document an annual review of the audited financial statements by having the auditor meet with the District personnel to review the financial statements and related footnote disclosures.

Finding 2025-003 Material Audit Adjustments

Condition: Audit adjustments were required to correct material misstatements identified in the trial balance presented for the audit.

Criteria: The District is required to report financial information under the basis of accounting prescribed by Generally Accepted Accounting Principles.

Cause: The District failed to adjust various accounts to their proper year-end balances.

Effect: The misstatements in the trial balance presented for the audit resulted in the need to record audit adjustments to achieve fair financial statement presentation under accounting principles generally accepted in the United States of America.

Recommendation: We recommend management perform a thorough review of the trial balance prior to the audit and ensure all transactions and year-end balances have been properly recorded.

Views of Responsible Officials and Planned Corrective Actions: Management agrees with the recommendation. See corresponding Corrective Action Plan.

INDEPENDENT SCHOOL DISTRICT NO. 2180
CORRECTIVE ACTION PLANS
FOR THE YEAR ENDED JUNE 30, 2025

FINANCIAL STATEMENT FINDINGS

Finding 2025-001 Limited Segregation of Duties

1. Explanation of Disagreement with Audit Finding
   There is no disagreement with the audit finding.

2. Actions Planned in Response to Finding
   The District currently has the following procedures in place:
   - The Board of Education reviews the monthly invoices and approves the expenditures.
   - A Region accountant assists the business manager with journal entries and the coding of receipts and disbursements.

   The District will review current procedures and implement additional controls where possible.

3. Official Responsible
   Adam Holm, Superintendent, is the official responsible for ensuring corrective action.

4. Planned Completion Date
   The Corrective Action Plan will be reviewed on an ongoing basis with no anticipated completion date.

5. Plan to Monitor Completion
   The Board of Education will be monitoring this Corrective Action Plan.

Finding 2025-002 Financial Statement Preparation

1. Explanation of Disagreement with Audit Finding
   There is no disagreement with the audit finding.

2. Actions Planned in Response to Finding
   The District will continue to have the auditor prepare the financial statements; however, the District will document the annual review of the financial statements and related footnote disclosures.

3. Official Responsible
   Adam Holm, Superintendent, is the official responsible for ensuring corrective action.

4. Planned Completion Date
   The Corrective Action Plan will be reviewed on an ongoing basis with no anticipated completion date.

5. Plan to Monitor Completion
   The Board of Education will be monitoring this Corrective Action Plan.

INDEPENDENT SCHOOL DISTRICT NO. 2180
CORRECTIVE ACTION PLANS
FOR THE YEAR ENDED JUNE 30, 2025

FINANCIAL STATEMENT FINDINGS (Continued)

Finding 2025-003 Material Audit Adjustments

1. Explanation of Disagreement with Audit Finding
   There is no disagreement with the audit finding.

2. Actions Planned in Response to Finding
   The District will perform a thorough review of the trial balance and year-end adjustments to ensure their accuracy and completeness prior to the audit.

3. Official Responsible
   Adam Holm, Superintendent, is the official responsible for ensuring corrective action.

4. Planned Completion Date
   June 30, 2025.

5. Plan to Monitor Completion
   The Board of Education will be monitoring this Corrective Action Plan.