

# Wisconsin Department of Public Instruction

## Full Summary of 2023 Wisconsin Act 19 2023-25 Biennial Budget with Vetoes

*(Department's Request, Governor Evers' Proposal, the Budget Adopted by  
the Legislature, and Final Act with Partial Vetoes)*

### Provisions Related to Elementary and Secondary Education, Public Libraries, and Agency Operations

Prepared by the Policy, Budget, and Research Team  
Department of Public Instruction



July 2023

Wisconsin Department of Public Instruction  
Jill K. Underly, PhD, State Superintendent  
Madison, Wisconsin

This publication is available from:

POLICY AND BUDGET TEAM  
Wisconsin Department of Public Instruction  
125 South Webster Street  
Madison, WI 53703

608-266-2804

<https://dpi.wi.gov/policy-budget/2023-25-biennial-budget>

© JULY 2023 Wisconsin Department of Public Instruction

The Wisconsin Department of Public Instruction does not discriminate on the basis of sex, race, color, religion, creed, age, national origin, ancestry, pregnancy, marital status or parental status, sexual orientation, or disability.



Printed on Recycled Paper

## Table of Contents

KEY TO ABBREVIATIONS AND NOTES.....	1
BIENNIAL BUDGET TIMELINE .....	2
SUMMARY OF K-12 SCHOOL AIDS – FINAL WI 2023 ACT 19.....	3
SUMMARY OF OTHER DECISION ITEMS.....	4
EDUCATOR PIPELINE.....	5
Supporting Future Educators – DIN 4000 ( <i>New Program</i> ) .....	5
Grow Your Own Educator Programs – DIN 4001 ( <i>New Program</i> ) .....	5
GENERAL SCHOOL AIDS AND REVENUE LIMITS .....	6
General Equalization Aid – DIN 6000 .....	6
High Poverty Aid – DIN 6000 .....	6
Revenue Limits – DIN 6000 .....	7
SHARED REVENUE AND TAX RELIEF.....	8
School Levy Tax Credit.....	8
CATEGORICAL AIDS .....	9
Per Pupil Aid – DIN 6001 .....	9
Special Education Categorical Aid – DIN 6005 .....	9
Special Education-High-Cost Aid – DIN 6006.....	10
Sparsity Aid – DIN 6007 .....	10
Pupil Transportation Aid – DIN 6008.....	11
Transportation Aid- High-Cost Aid – DIN 6009.....	11
COMPREHENSIVE SCHOOL MENTAL HEALTH SYSTEMS.....	12
Aid for Comprehensive School Mental Health Systems – DIN 6010 ( <i>New Program</i> ).....	12
Aid for School-Based Mental Health Professionals – DIN 6011 .....	12
Peer-to-Peer Suicide Prevention Grants – DIN 6012.....	13
Mental Health Training Programs – DIN 6013 .....	13
Alcohol and Other Drug Abuse (AODA) Programs Aid – DIN 6014.....	14
Bullying Prevention Grants.....	14
Opioid Antagonist Availability in Schools .....	14
STRONG FOUNDATIONS OF LEARNING .....	15
Early Literacy and Reading Improvement – DIN 6020.....	15
Bilingual-Bicultural Education Aids - DIN 6021.....	15
Aid for English Language Acquisition – DIN 6022 ( <i>New Program</i> ) .....	16
Seal of Biliteracy – DIN 6023 ( <i>New Program</i> ).....	16
Personal Financial Literacy Grants - 6025 ( <i>New Program</i> ) .....	17
Grants for Out-of-School Time (OST) Programs – DIN 6026 ( <i>New Program</i> ).....	17
Driver Education Aid – DIN 6028 ( <i>New Program</i> ) .....	17
Computer Science Education Grants – DIN 5088 .....	18
Robotics League Participation Grants – DIN 9003 .....	18
School Library Aids Reestimate – DIN 6030 .....	18
STUDENT NUTRITION.....	19
Grants for Milk Coolers & Dispensers – DIN 6040.....	19
School Nutrition-Locally Sources Food Incentives – DIN 6041.....	19
School Breakfast Reimbursement – DIN 6042 .....	19

Supplemental Nutrition Aid – DIN 6043 ( <i>New Program</i> ) .....	20
ADJUSTMENT TO PER PUPIL PAYMENTS FOR CHARTER, CHOICE, SNSP, AND OPEN ENROLLMENT .....	21
<b>Adjustment to Per Pupil Payments</b> .....	<b>21</b>
Independent Charter School Program Reestimate – DIN 6051.....	22
Milwaukee Parental Choice Program Reestimate - DIN 6052.....	23
Racine and Wisconsin Parental Choice Programs Reestimate – DIN 6053 .....	23
Special Needs Scholarship Program Estimate – DIN 6054 .....	24
Statutory Language Changes for Private Parental Choice Programs & the SNSP .....	24
PUBLIC LIBRARIES AND LIFELONG LEARNING .....	25
Public Library System Aid – DIN 5001 .....	25
Library Service Contracts – DIN 5002 .....	25
BadgerLink and Newslite for the Blind – DIN 5003 .....	25
Recollection Wisconsin – DIN 5004 ( <i>New Program</i> ) .....	25
AIDS TO OTHER EDUCATIONAL ORGANIZATIONS.....	26
Adult Literacy Grants – DIN 5005 .....	26
Graduation Alliance.....	26
The Literacy Lab .....	26
MENTOR Greater Milwaukee .....	27
Milwaukee Math Partnership.....	27
Reach Out and Read .....	27
Wisconsin Reading Corps .....	27
Lakeland STAR Academy .....	28
Online Early Learning Program.....	28
Recovery School Grants .....	28
Shared School District Services .....	28
Special Olympics.....	28
STATE AGENCY OPERATIONS .....	29
Academic and Career Planning – DIN 6027.....	29
General Educational Degree (GED) Test Subsidy – DIN 6029 ( <i>New Program</i> ) .....	29
Licensing Fee Application Revenue – DIN 7002 .....	29
Pupil Assessment – DIN 9000.....	30
Staffing Support For State Programs – DIN 7001 .....	30
Program Revenue Reestimates – DIN 7010 .....	30
Summary of Position Authority Changes: Full-Time Equivalent [FTE] Changes by Fund Source .....	31
<b>STANDARD BUDGET ADJUSTMENTS</b> .....	<b>32</b>
Turnover Reduction – DIN 3001.....	32
Noncontinuing Items – DIN 3002 .....	32
Full Funding of Continuing Salaries and Fringes – DIN 3003.....	32
Overtime – DIN 3007.....	32
Night and Weekend Differential – DIN 3008.....	32
Minor Transfers Within the Same Alpha Appropriation – DIN 3011.....	32
OTHER STATE AGENCIES .....	33
<b>WORKFORCE DEVELOPMENT</b> .....	<b>33</b>
Career and Technical Education Grants .....	33
Local Youth Apprenticeship Grants.....	33

## KEY TO ABBREVIATIONS AND NOTES

### Commonly Used Acronyms

- **CESA** – cooperative educational services agency
- **DIN** – decision item narrative
- **FTE** – full time equivalent
- **FY** – fiscal year
- **FED** – federal revenue
- **JCF** – Joint Committee on Finance
- **LEA** – local educational agency

### Fund Sources

- **GPR** – general purpose revenue
- **PR** – program revenue
- **PR-S** – program revenue-service
- **SEG** – segregated revenue

**FY23 Base** - The total FY23 authorized funding level for an agency or program. The base equals FY23 appropriations, pay plan modifications and any other supplements. It is this base that serves as the beginning point for calculating budget changes for the 2023-25 biennium.

### References to Members, Pupils, and Students

Throughout this document there are references to “student(s)”, “pupil(s)”, “member(s)”, and “membership”. These are all references to K-12 students, but the terms “member(s)” and “membership” reflect how students are counted under state law for purposes of state general equalization aid, certain categorical aids, and revenue limits.

Simply put, a district’s “membership” is the total full time equivalent (FTE) of students who are residents of the school district and for whom the district pays the cost of educating. As an example: a district’s “membership” includes residents who attend a public school in a different school district under the open enrollment program (and conversely, excludes non-resident students who attend a public school in the district under open enrollment). This is because each school district incurs a cost, via a reduction in its state general aid, for each resident student who enrolls into a public school in a different school district under the open enrollment program. State law provides for similar adjustments to a district’s membership for other circumstance as well.

The singular term “member” generally means 1.0 FTE pupil, unless otherwise stated (e.g., with respect to four-year-old kindergarten, which may reference 0.5 FTE or 0.6 FTE pupil).

**Membership for general equalization aid purposes** uses prior year data. A district's total membership includes the average of the September and January pupil counts (converted to FTE), and adds in the district's FTE pupils for summer school and interim session, as applicable. General aid membership now also includes resident students of the district who enroll in the Racine and the Wisconsin private school parental choice programs (if the student first enrolled in those programs in the 2015-16 school year or after), and for a subset of independent charter schools. Finally, adjustments are made to reflect students enrolled part-time in the school district, in the Youth Challenge Academy program, and for some students in foster care placements.

**Membership for revenue limit purposes** uses current and prior year data. It is comprised of the three-year rolling average of FTE of the third Friday in September student count, plus 40 percent of summer school FTE (if applicable).

While general equalization aid membership is calculated differently than membership for revenue limit purposes, the concept of a member (a resident for whom the district pays the cost of educating) is the same for both purposes.

In this document, references to "pupil" (e.g., "per pupil adjustment"), in the context of state aids and revenue limits, has the same meaning as "member", as described above.

### ***BIENNIAL BUDGET TIMELINE***

**September 15, 2022** – DPI submits its 2023-25 biennial budget request for elementary and secondary education funding, public libraries, and agency operations to the Department of Administration (DOA).

**February 15, 2023** – Governor Evers introduces his 2023-25 biennial budget proposal for all state agencies (2023 AB-43/SB-70).

**May 2, 2023** – JCF adopts motion #10, which removed several provisions of the Governor's 2023-25 biennial budget proposal from consideration during the Committee's deliberations on the budget. The K-12 policy and funding provisions that the Committee removed under motion #10 are noted as such in this summary.

**May 2, 2023** – JCF adopts motion #12, which included standard budget adjustments, reestimates for sum sufficient appropriations, and operational budget reductions to specified appropriations.

**June 13, 2023** – JCF takes action on the biennial budget for elementary and secondary education funding, public libraries and lifelong learning, and DPI operations (omnibus motion #103).

**June 26, 2023** – The Senate passes SB 70 (as amended by JFC).

**June 29, 2023** – The Assembly approves concurrence on SB 70.

**June 30, 2023** – Enrolled and presented to the Governor.

**July 5, 2023** – Governor Evers signs the budget bill into law as 2023 Act 19 (reflects partial vetoes).

**July 6, 2023** – 2023 Act 19 is published.

**July 7, 2023** – 2023 Act 19 is generally effective (except as specified in the Act).

**NOTE:** This document summarizes proposed changes to current law appropriations and programs that are included in the Department's 2023-25 biennial budget request. The full request, with additional information for each item summarized below, can be found at: [DPI 2023-25 BIENNIAL BUDGET REQUEST \(wi.gov\)](https://www.wisconsin.gov/dpi/2023-25-biennial-budget-request).

**SUMMARY OF K-12 SCHOOL AIDS – FINAL WI 2023 ACT 19**

	FY23(Base)	FY24	FY25	Total Change to Base
<b>Categorical Aid Programs</b>				
Per Pupil Aid	\$ 601,400,000	\$ 591,003,000	\$ 587,812,400	\$ (23,984,600)
Special Education Categorical Aid	\$ 517,890,000	\$ 558,036,700	\$ 574,777,700	\$ 97,034,400
Achievement Gap Reduction Contracts	\$ 109,184,500	\$ 109,184,500	\$ 109,184,500	\$ -
Sparsity Aid	\$ 27,983,800	\$ 28,614,000	\$ 28,614,000	\$ 1,260,400
Pupil Transportation Aid	\$ 24,000,000	\$ 24,000,000	\$ 24,000,000	\$ -
High-Cost Transportation Aid	\$ 19,856,200	\$ 22,800,000	\$ 22,800,000	\$ 5,887,600
High-Cost Special Education Aid	\$ 11,439,200	\$ 13,032,000	\$ 14,480,000	\$ 4,633,600
Bilingual-Bicultural Aid	\$ 8,589,800	\$ 10,089,800	\$ 10,089,800	\$ 3,000,000
State Tuition Payments	\$ 8,242,900	\$ 8,242,900	\$ 8,242,900	\$ -
Aid for School-Based Mental Health Professionals	\$ 12,000,000	\$ 12,000,000	\$ 12,000,000	\$ -
School-Based Mental Health Services Grant	\$ 10,000,000	\$ 25,000,000	\$ 25,000,000	\$ 30,000,000
Head Start Supplement	\$ 6,264,100	\$ 6,264,100	\$ 6,264,100	\$ -
Educator Effectiveness Grants	\$ 5,746,000	\$ 5,746,000	\$ 5,746,000	\$ -
School Lunch Match	\$ 4,218,100	\$ 4,218,100	\$ 4,218,100	\$ -
Aid for CCDEB's	\$ 4,067,300	\$ 4,067,300	\$ 4,067,300	\$ -
Special Education Transition Incentive Grant	\$ 3,600,000	\$ 3,600,000	\$ 3,600,000	\$ -
School Breakfast Grant	\$ 2,510,500	\$ 2,510,500	\$ 2,510,500	\$ -
Peer Review and Mentoring Grant	\$ 1,606,700	\$ 1,606,700	\$ 1,606,700	\$ -
Rural Teacher Talent Pilot Program	\$ 1,500,000	\$ 1,500,000	\$ 1,500,000	\$ -
Special Education Transition Readiness Grant	\$ 1,500,000	\$ 1,500,000	\$ 1,500,000	\$ -
Summer School Programs Grant	\$ 1,400,000	\$ 1,400,000	\$ 1,400,000	\$ -
4K Start Up Grant	\$ 1,350,000	\$ 1,350,000	\$ 1,350,000	\$ -
School Day Milk Grant	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000	\$ -
TEACH Debt Service Aid	\$ 325,500	\$ 344,200	\$ 98,200	\$ (208,600)
Robotics League Participation Grant	\$ 500,000	\$ 750,000	\$ 750,000	\$ 500,000
Transportation Aid for Open Enrollment/ECCP	\$ 454,200	\$ 454,200	\$ 454,200	\$ -
Peer to Peer Support Grants	\$ 250,000	\$ 250,000	\$ 250,000	\$ -
Gifted and Talented Grant	\$ 474,400	\$ 474,400	\$ 474,400	\$ -
SAGE Debt Service Aid	\$ 133,700	\$ 133,700	\$ 133,700	\$ -
Supplemental Aid	\$ 100,000	\$ 100,000	\$ 100,000	\$ -
<b>GPR Categorical Aids</b>	<b>\$1,387,586,900</b>	<b>\$1,439,272,100</b>	<b>\$1,454,024,500</b>	<b>\$ 118,122,800</b>
Tribal Languages (PR)	\$ 222,800	\$ 222,800	\$ 222,800	\$ -
Aid for AODA (PR)	\$ 1,284,700	\$ 1,284,700	\$ 1,284,700	\$ -
<b>PR Categorical Aids</b>	<b>\$ 1,507,500</b>	<b>\$ 1,507,500</b>	<b>\$ 1,507,500</b>	<b>\$ -</b>
School Library Aids	\$ 45,000,000	\$ 52,000,000	\$ 52,000,000	\$ 14,000,000
Educ Telecomm Access-DOA (TEACH)	\$ 15,984,200	\$ 12,283,300	\$ 12,283,300	\$ (7,401,800)
<b>SEG Categorical Aids</b>	<b>\$ 60,984,200</b>	<b>\$ 64,283,300</b>	<b>\$ 64,283,300</b>	<b>\$ 6,598,200</b>
<b>Total Categorical Aids</b>	<b>\$1,450,078,600</b>	<b>\$1,505,062,900</b>	<b>\$1,519,815,300</b>	<b>\$ 124,721,000</b>
<b>General Aids</b>				
General Equalization Aids	\$5,201,590,000	\$5,356,290,000	\$5,581,190,000	\$ 534,300,000
High Poverty Aid	\$ 16,830,000	\$ -	\$ -	\$ (33,660,000)
<b>Total General Aids</b>	<b>\$5,218,420,000</b>	<b>\$5,356,290,000</b>	<b>\$5,581,190,000</b>	<b>\$ 500,640,000</b>
Total State School Aids	\$6,668,498,600	\$6,861,352,900	\$7,101,005,300	\$ 625,361,000
School Levy Tax Credit	\$1,090,000,000	\$1,345,000,000	\$1,425,000,000	\$ 590,000,000
<b>Total School Aids &amp; Tax Credits</b>	<b>\$7,758,498,600</b>	<b>\$8,206,352,900</b>	<b>\$8,526,005,300</b>	<b>\$1,215,361,000</b>
State Residential Schools	\$ 13,252,900	\$ 13,332,400	\$ 13,332,400	\$ 159,000
<b>TOTAL STATE SUPPORT</b>	<b>\$7,771,751,500</b>	<b>\$8,219,685,300</b>	<b>\$8,539,337,700</b>	<b>\$1,215,520,000</b>

## SUMMARY OF OTHER DECISION ITEMS

DIN	DIN Title	FY23 Base	FY24 Appropriation	FY25 Appropriation	Biennial Change to Base
	<i>Aids to Individuals and Organizations (AIO)</i>				
5001	Public Library System Aid	\$ 20,013,100	\$ 22,013,100	\$ 24,013,100	\$ 6,000,000
5002	Library Service Contracts	\$ 1,367,700	\$ 1,367,700	\$ 1,397,500	\$ 29,800
5003	BadgerLink and Newslines for the Blind	\$ 3,283,300	\$ 3,387,300	\$ 3,283,300	\$ 104,000
5004	Recollection Wisconsin	\$ -	\$ 150,000	\$ 300,000	\$ 450,000
8950	Online Early Learning Pilot Sunset Date (Veto)	\$ 500,000	\$ -	\$ -	\$ (1,000,000)
9001	Special Olympics	\$ 100,000	\$ 200,000	\$ 200,000	\$ 200,000
	<b>Subtotal</b>				<b>\$ 5,783,800</b>
	<i>Private School Choice &amp; Independent Charter Schools</i>				
6051	Independent Charter School Programs Reestimate	\$ 86,584,100	\$ 125,366,500	\$ 137,184,700	\$ 89,383,000
6052	Milwaukee Parental Choice Program Reestimates	\$ 244,416,600	\$ 300,168,600	\$ 313,658,100	\$ 124,993,500
6053	Racine and Wisconsin Parental Choice Program Reestimates	\$ 172,417,000	\$ 239,404,400	\$ 275,299,900	\$ 169,870,300
6054	Special Needs Scholarship Program Reestimates	\$ 40,626,800	\$ 38,021,000	\$ 45,143,200	\$ 1,910,600
	<b>Subtotal</b>				<b>\$ 386,157,400</b>
	<i>State Operations (programs)</i>				
9000	Pupil Assessment	\$ 16,558,400	\$ 15,558,400	\$ 15,558,400	\$ (2,000,000)
	<i>State Operations - Technical Budget Changes</i>				
			FY24 - change to Base	FY25 - change to Base	Biennial - change to Base
3000	Standard Budget Adjustments	(multiple appropriations)	\$ (1,071,100)	\$ (1,125,600)	\$ (2,196,700)
7010	Program Revenue Reestimates		\$ 1,452,200	\$ 1,452,200	\$ 2,904,400
8001	Fuel and Utilities Reestimate		\$ 74,700	\$ 79,300	\$ 154,000
8002	Debt Service Reestimate		\$ 69,200	\$ 458,200	\$ 527,400
	<b>Subtotal</b>				<b>\$ 1,389,100</b>
	<b>TOTAL - All Non-School Aids Changes (all funds)</b>				
					<b>\$ 391,330,300</b>

\*Items proposed by the Governor (not included in DPI's budget request).

### Requests Denied by the Legislature

DIN	DIN Title	FY23 Base	FY24 DPI Request / Governor's Proposal	FY25 DPI Request / Governor's Proposal	Biennial (Denied)
	<i>Funding Requests Denied by the Legislature</i>				
4000	Supporting Future Educators	\$ -	\$ -	\$ 11,483,000	\$ 11,483,000
5005	Adult Literacy Grants	\$ 83,200	\$ 742,500	\$ 742,500	\$ 1,485,000
5006	Wisconsin Reading Corps	\$ 2,000,000	\$ 1,000,000	\$ 2,000,000	\$ 3,000,000
5007	Reach Out and Read*	\$ -	\$ 250,000	\$ 250,000	\$ 500,000
5008	The Literacy Lab*	\$ -	\$ 75,000	\$ 1,370,000	\$ 1,445,000
5009	Graduation Alliance*	\$ -	\$ 2,000,000	\$ 2,000,000	\$ 4,000,000
5088	Computer Science Education Grants*	\$ -	\$ 152,500	\$ 150,000	\$ 302,500
5091	MENTOR Greater Milwaukee	\$ -	\$ 100,000	\$ -	\$ 100,000
6013	Mental Health Training Programs	\$ 420,000	\$ 580,000	\$ 580,000	\$ 1,160,000
6020	Early Literacy and Reading Improvement	\$ -	\$ 9,195,000	\$ 9,195,000	\$ 18,390,000
6023	Wisconsin Seal of Biliteracy	\$ -	\$ 26,500	\$ 284,000	\$ 310,500
6027	Academic and Career Planning	\$ 1,100,000	\$ 322,500	\$ 381,500	\$ 704,000
6029	General Education Development Test Subsidy	\$ -	\$ -	\$ 500,000	\$ 500,000
7001	Staffing Support for State Programs	\$ -	\$ 330,000	\$ 428,700	\$ 758,700
8004	State Operations Adjustments*	\$ -	\$ 89,800	\$ 89,800	\$ 179,600
8005	Agency Equity Officer*	\$ -	\$ 74,900	\$ 96,200	\$ 171,100

## **EDUCATOR PIPELINE**

### **Supporting Future Educators – DIN 4000 (New Program)**

#### **AGENCY REQUEST:**

- Request \$10,833,000 GPR beginning in FY25 for a new program to provide state-funded stipend payments to future educators participating in the following programs:
  - \$1,750,000 GPR annually for stipends under the existing teacher internship program under Wis. Stat. sec. 115.41, the Wisconsin Improvement Program (WIP) (\$7,000 per student per semester).
  - \$7,000,000 GPR annually for stipends to student teaching (\$2,500 per student per semester).
  - \$2,033,000 GPR annually for stipends to licensed teachers serving as cooperating teachers for WIP interns and/or student teachers (\$1,000 per semester).
  - \$50,000 GPR annually for stipends to students pursuing a career as a public library professional and placed as an intern in a public library setting (\$2,500 per semester).

#### **GOVERNOR’S PROPOSAL:**

- Approve the department’s request but increase the amount provided for WIP stipends by \$650,000 (provides \$2,400,000 GPR beginning in FY25), reflecting stipends of \$9,600 per semester for WIP interns.

#### **JCF/LEGISLATURE:**

- Deny the request. *[Removed from budget consideration pursuant to Joint Finance Motion #10.]*

### **Grow Your Own Educator Programs – DIN 4001 (New Program)**

#### **AGENCY REQUEST:**

- Request \$10,000,000 GPR in FY25 for a new categorical aid program to reimburse local educational agencies (LEAs) for the cost related to “Grow Your Own” initiatives and programs, as a means to build the educator workforce in Wisconsin schools.
- This proposal would create a new grant program that would reimburse LEAs for building teaching capacity in Wisconsin’s schools via “grow-your-own” (GYO) initiatives and programs – including pathways for staff to complete a program leading to an education degree and/or licensure, as well as support for student organizations that encourage high school students to pursue careers in education.

#### **GOVERNOR’S PROPOSAL:**

- Modify the department’s request by providing \$5,000,000 GPR beginning in FY25 for the requested Grow Your Own Educator grant program (decrease of \$5,000,000 compared to DPI request).

#### **JCF/LEGISLATURE:**

- Deny the request. *[Removed from budget consideration pursuant to Joint Finance Motion #10.]*

## GENERAL SCHOOL AIDS AND REVENUE LIMITS

### General Equalization Aid – DIN 6000

#### AGENCY REQUEST:

- Increase funding for the general equalization aid appropriation, by \$201,205,000 GPR in FY24 and \$628,277,400 GPR in FY25. These figures reflect general school aid increases of 5.8 percent in FY24, and 5.9 percent in FY25, over the prior year. The total requested increase for FY24 and FY25 represents an 8.9 percent increase above the base year (FY23) doubled.
- Increase the four-year-old (4K) membership calculations for school district general equalization aid and revenue limits, independent charter schools (ICS), and private schools in the state's parental choice programs that provide a full-day 4K program, from either 0.5 or 0.6 full time equivalent (FTE) member under current law, to 1.0 FTE member, beginning in FY25.

#### GOVERNOR'S PROPOSAL:

- Modify the department's request by providing \$229,705,000 GPR in FY24 and \$809,777,400 GPR in FY25 (increase to the department's request). The Governor's budget provides increases of 4.4 percent in FY24, and 10.7 percent in FY25, over the prior year. The total requested increase for FY24 and FY25 represents a 10 percent increase above the base year (FY23) doubled.
- Approve the department's request related to counting 4k pupils.

#### JCF/LEGISLATURE:

- Modify funding by providing \$154,700,000 GPR in FY24 and \$379,600,000 GPR in FY25 (decrease compared to the Governor's proposal). The budget provides General/Equalization Aid increases of 3.0 percent in FY24, and 4.2 percent in FY25, over the prior year. The total requested increase for FY24 and FY25 represents a 5.1 percent increase above the base year (FY23) doubled.
- Deny the Governor's proposal related to counting 4k pupils (maintain current law). [*Removed from budget consideration pursuant to Joint Finance Motion #10.*]

### High Poverty Aid – DIN 6000

#### AGENCY REQUEST:

- Repurpose base funding from the appropriation for aid for high-poverty school districts under Wis. Stat. sec. 20.255 (2)(bb) (\$16,830,000 GPR annually) into the appropriation for general equalization aid under Wis. Stat. sec. 20.255 (2)(ac).
- The combined impact of the proposed increases in general equalization aid and the repurposing of \$16,830,000 annually from high poverty aid to general equalization aid is a net increase of \$284,375,000 GPR in FY24 (5.4 percent increase over FY23) and \$611,447,400 in FY25 (5.9 percent increase over FY24); and a biennial increase of 8.6 percent (over the FY23 base year doubled).

## **GOVERNOR'S PROPOSAL:**

- Approve the department's request to repurpose aid for high-poverty school districts to general equalization aids. The net impact of the Governor's proposal for aid to high-poverty school districts and general equalization aid is \$212,875,000 GPR in FY24 (4.1 percent over FY23) and \$792,947,400 GPR in FY25 (10.7 percent over FY24); and a biennial increase of 9.6 percent (over the base year doubled).

## **JCF/LEGISLATURE:**

- Approve the Governor's proposal to repurpose aid for high-poverty school districts to general equalization aids. The net impact of the final budget for aid to high-poverty school districts and general equalization aid is \$137,870,000 GPR in FY24 (2.6 percent over FY23) and \$362,770,000 GPR in FY25 (4.2 percent over FY24); thus, a biennial increase of state general aids of 4.8 percent (over the base year doubled).

## **GOVERNOR'S VETO:**

- The Governor's partial veto deletes the repeal of the appropriation and program statutes for high poverty aid. However, under Act 19 as vetoed, no funding is provided for this aid, as a veto cannot restore funding removed by previous legislative action.

## **Revenue Limits - DIN 6000**

### **AGENCY REQUEST:**

- Change the revenue limit per pupil adjustment amount to \$350 per member in FY24 and to \$650 in FY25 and increase it by the Consumer Price Index (CPI) annually, starting in FY26.
- Increase the low revenue ceiling from \$10,000 per revenue limit member, to \$10,350 in FY24 and to \$11,000 in FY25, and index the low revenue ceiling amount to the dollar change in the revenue limit per pupil adjustment, beginning in FY26.
- Propose statutory language to remove the current law penalty denying the low revenue ceiling based on the results of a school referendum. Incorporate technical changes to ensure that calculation of certain aid programs are consistent with legislative intent.

### **GOVERNOR'S PROPOSAL:**

- Modify the department's request by increasing the low revenue ceiling threshold to \$10,450 in FY24 and to \$11,200 FY25. Approve the remainder of the department's request.

### **JCF/LEGISLATURE:**

- Modify the Governor's proposal by providing per pupil adjustments of \$325 in FY24 and \$325 in FY25 and deny the remainder of the Governor's proposal (maintain current law)\*.

## **GOVERNOR'S VETO:**

- The Governor's partial veto modified the language of the per pupil adjustment that set the \$325 amount "in the 2023-24 school year and the 2024-25 school year" by deleting words and digits to instead set the \$325 amount "in 2023-2425." Thus, school district will receive annual adjustment to revenue limits of \$325 per pupil each year after the 2024-25 school year, unless and until such time as the state legislature changes the law.

*\*Under 2023 Act 11, the low revenue ceiling threshold was raised to \$11,000, effective with FY24.*

## **SHARED REVENUE AND TAX RELIEF**

### **School Levy Tax Credit**

#### **NO AGENCY REQUEST or GOVERNOR'S PROPOSAL**

#### **JCF/LEGISLATURE:**

- Increase funding for the School Levy Tax Credit (SLTC) by \$255,000,000 in FY24 and by \$335,000,000 in FY25 (compared to FY23 base).

*The SLTC provides tax relief to property taxpayers based on the school district in which the taxed parcel is located, and on each school districts' share of the statewide school tax levy. The credit has the effect of reducing a property taxpayer's overall property tax bill. The funding does not go directly to schools.*

## CATEGORICAL AIDS

### Per Pupil Aid – DIN 6001

#### AGENCY REQUEST:

- Request increases of \$20,975,000 in FY24 and \$57,537,500 in FY25 for Per Pupil Aid to school districts. The requested increases reflect proposed payments of \$766 per pupil in FY24 and to \$811 per pupil in FY25 (compared to \$742 per pupil in FY23) and projected revenue limit membership of 812,500.

#### GOVERNOR'S PROPOSAL:

- Approve the department's request to set the Per Pupil Aid payment for school districts at \$766 in FY24 and \$811 in FY25.
- Decreases funding by \$13,401,200 in FY24 and \$18,713,300 (compared to the department's request), to reflect lower projected membership (795,005 in FY24 and 789,426 in FY25).

#### JCF/LEGISLATURE:

- Deny the request and maintain Per Pupil Aid payments at \$742 per pupil in FY24 and FY25. Reduce the amount appropriated by \$10,397,000 GPR in FY24 and \$13,587,600 GPR in FY25 (compared to the Governor's proposal). Under 2023 Act 19, the appropriation for Per Pupil Aid under is \$591,003,000 in FY24 and \$587,812,400 in FY25.

### Special Education Categorical Aid – DIN 6005

#### AGENCY REQUEST:

- Request \$236,213,600 GPR in FY24 and \$517,745,600 GPR in FY25 to increase the reimbursement rate for special education expenditures to 45 percent in FY24 and 60 percent in FY25.
- Requests that the targeted reimbursement rates be specified in statute and that the appropriation type be changed from sum certain to sum sufficient.

#### GOVERNOR'S PROPOSAL:

- Increase funding by an additional \$491,388,600 in FY24 and \$521,666,900 in FY25 (compared to the department's request). Funding is estimated to reimburse eligible costs at 60 percent each year.

#### JCF/LEGISLATURE:

- Modify the Governor's proposal by reducing funding by \$451,241,900 in FY24 and \$464,779,200 In FY25, providing a net increase of \$40,146,700 GPR in FY24 and \$56,887,700 GPR in FY25. Funding is estimated to reimburse eligible costs at 33.3 percent in beginning in FY24.

## **Special Education-High-Cost Aid – DIN 6006**

### **AGENCY REQUEST:**

- Modify eligible costs to include 100 percent of prior year aidable costs (PYAC), compared to 90 percent of PYAC under current law, and request increases of \$3,040,800 GPR in FY24 and \$7,867,500 GPR in FY25 to provide reimbursements of PYAC at 45 percent in FY24 and 60 percent in FY25.
- Request that the targeted reimbursement rates be specified in statute and that the appropriation type be changed from sum certain to sum sufficient.

### **GOVERNOR’S PROPOSAL:**

- Modify the department’s request by maintaining current law with respect to aid eligibility (90 percent of PYAC) and decrease funding by \$1,448,000 in FY24 and \$1,930,700 (compared to the department’s request) to reflect lower estimated aid eligibility.
- Approve the department’s request to specify target reimbursement rates in statute, but specify reimbursement rates of 45 percent for FY24 and 60 percent for FY25, and approve the department’s request to change the appropriation to be sum sufficient.

### **JCF/LEGISLATURE:**

- Deny the requested statutory language changes, but increase base funding by \$1,592,800 in FY24 and \$3,040,800 in FY25, providing the same amount of funding as the Governor in FY24 and a decrease of \$2,896,000 in FY25 (compared to the Governor). The level of funding is estimated to reimburse eligible costs at 40 percent in FY24 and 50 percent in FY25.

## **Sparsity Aid – DIN 6007**

### **AGENCY REQUEST:**

- Request increases of \$630,200 GPR in FY24 and \$630,200 GPR in FY25 for Sparsity Aid for school districts to fully fund estimated aid eligibility for school districts that qualify for Sparsity Aid.
- Modify the current law so that a district would be eligible for the “stopgap” payment (one-time, equal to 50 percent of the district’s prior year aid payment) if it loses eligibility because it no longer meets the sparsity criteria (current law conditions the stop gap payment on exceeding the membership criteria).

### **GOVERNOR’S PROPOSAL:**

- Approve the department’s request.

### **JCF/LEGISLATURE:**

- Approve the amount proposed by the Governor to fully fund payments to eligible districts each year, but deny the department’s request to modify the current law Sparsity Aid “stopgap” payment.

## **Pupil Transportation Aid – DIN 6008**

### **AGENCY REQUEST:**

- Request modifying current law under the Pupil Transportation Aid program to increase the reimbursement rate provided to school districts and independent charter schools that transport pupils more than 12 miles, from \$375 per pupil under current law to \$400 per pupil, beginning in FY24. This change to the reimbursement rate will not require additional funding.

### **GOVERNOR’S PROPOSAL/JCF/LEGISLATURE:**

- Approve the department’s request.

## **Transportation Aid- High-Cost Aid – DIN 6009**

### **AGENCY REQUEST:**

- Request increases of \$10,543,800 GPR in FY24 and \$10,543,800 GPR in FY25 for High Cost Transportation Aid to school districts to fully fund aid estimated eligibility for school districts that qualify for High Cost Transportation Aid. Additionally, request that the \$200,000 statutory limit on stop-gap payments be eliminated.

### **GOVERNOR’S PROPOSAL:**

- Approve the department’s request.

### **JCF/LEGISLATURE:**

- Modify the department’s request to provide \$2,943,800 GPR annually above base funding to fund 75 percent of eligible expenses in each year. Approve modification related to the stop-gap payment.

## COMPREHENSIVE SCHOOL MENTAL HEALTH SYSTEMS

### Aid for Comprehensive School Mental Health Systems – DIN 6010 (New Program)

#### AGENCY REQUEST:

- Request \$127,914,300 GPR in FY24 and \$127,914,300 GPR in FY25, to create a new categorical aid program to support comprehensive mental health systems in schools, for a broad array of purposes that meet an overarching goal of providing comprehensive support to students during the school day and while they are engaged in after school and other out-of-time school programs.
- Request to eliminate the existing SBMHS competitive grant program and redirect that program's \$10,000,000 annual appropriation to the proposed *Aid for comprehensive school mental health systems* (beginning in FY24), resulting in a net increase in state appropriations of \$117,914,300 annually.

#### GOVERNOR'S PROPOSAL:

- Approve the department's request.

#### JCF/LEGISLATURE:

- Modify the request to provide a one-time increase of \$15,000,000 GPR in each year of the biennium above base-level funding of \$10,000,000 for grants to school districts and independent charter schools for collaboration with community partners to provide mental health services to pupils.
- Modify the program to require DPI to distribute the funding on a per pupil basis to all school districts and independent charter schools that are eligible for grants under current law and delete statutory language related to the current-law competitive grant process.
- Change the program purpose to collaborate with "community mental health agencies" to instead reference collaboration with "mental health providers".

### Aid for School-Based Mental Health Professionals – DIN 6011

#### AGENCY REQUEST:

- Request net increases of \$18,000,000 GPR in FY24 and \$18,000,000 GPR in FY25, to expand the *current law* Aid for School Mental Health Programs to include reimbursement for expenditures made for pupil services staff generally, rather than just for school social workers.
- Change the name of the program to Aid for School-Based Mental Health Professionals.
- Reallocate \$12,000,000 GPR each year from the current law appropriation to the proposed (total funding would be \$30,000,000 GPR annually).
- Restructure the program so as to provide reimbursement for prior year eligible costs generally, by eliminating the *current law* two-tiered aid model.

**GOVERNOR'S PROPOSAL:**

- Approve the department's request.

**JCF/LEGISLATURE:**

- Deny the request. [*Removed from budget consideration pursuant to Joint Finance Motion #10.*]

**Peer-to-Peer Suicide Prevention Grants – DIN 6012**

**AGENCY REQUEST:**

- Request a statutory change to increase the maximum grant award for Peer-to-Peer Suicide Prevention Grants from \$1,000 to \$6,000. This would more accurately reflect the actual costs to a school to implement this type of program.

**GOVERNOR'S PROPOSAL:**

- Approve the department's request.

**JCF/LEGISLATURE:**

- Deny the request. [*Removed from budget consideration pursuant to Joint Finance Motion #10.*]

**Mental Health Training Programs – DIN 6013**

**AGENCY REQUEST:**

- The department requests increases of \$580,000 GPR in FY24 and \$580,000 GPR in FY25 to increase support for existing mental health training programs and to expand the types of mental health trainings that can be offered beyond the three specific program strategies authorized under current law.
- The department also requests that the mental health trainings be made available for staff working in out-of-school time programs that serve school-aged children and youth.

**GOVERNOR'S PROPOSAL:**

- Approve the department's request.

**JCF/LEGISLATURE:**

- Deny the request

## **Alcohol and Other Drug Abuse (AODA) Programs Aid – DIN 6014 (New and Existing Programs)**

### **AGENCY REQUEST:**

- Request increases of \$233,900 PR-S in FY24 and \$233,900 PR-S in FY25 for providing aid for school AODA prevention programs under the existing grant program administered by DPI. The proposed increases would bring the annual appropriation back up to \$1,518,600 annually, the funding level as of FY09, prior to the across-the-board budget cuts sustained by state agencies in prior biennial budgets.
- Request an increase of \$4,520,000 GPR beginning in FY25 to restore funding for the state-funded appropriation that existed under prior law for grants for alcohol and other drug abuse prevention programs. This would provide needed increases in financial support to school districts to implement or expand existing alcohol and other drug prevention programs.

### **GOVERNOR'S PROPOSAL:**

- Deny the department's request (maintain current law).

## **Bullying Prevention Grants**

### **GOVERNOR'S PROPOSAL (no agency request):**

- The Governor recommends that grants to the Children's Hospital of Wisconsin for the development and dissemination of Act Now! bullying prevention e-learning courses be used for courses at all grade levels, not just grades kindergarten through 8.

### **JCF/LEGISLATURE:**

- Deny the request. [*Removed from budget consideration pursuant to Joint Finance Motion #10.*]

## **Opioid Antagonist Availability in Schools**

### **GOVERNOR'S PROPOSAL (no agency request):**

- Recommend requiring every public and charter school building to supply opioid antagonists on premises.

### **JCF/LEGISLATURE:**

- Deny the request. [*Removed from budget consideration pursuant to Joint Finance Motion #10.*]

## **STRONG FOUNDATIONS OF LEARNING**

### **Early Literacy and Reading Improvement – DIN 6020 (New Program)**

#### **AGENCY REQUEST:**

- Request \$10,000,000 GPR in FY24 and \$10,000,000 GPR in FY25 in a new appropriation to improve reading outcomes for Wisconsin students. Under the department's two-pronged approach, one effort will focus on evidence-based literacy instructional practices for students in 5K through grade 12 and the other effort will focus on early reading instructional transitions from 4K to 5K to grade one.

#### **GOVERNOR'S PROPOSAL:**

- Provide \$10,000,000 GPR annually to create two new appropriations, including \$9,195,000 annually to contract with and train literacy coaches to implement a comprehensive program of trainings for educators to improve early literacy and reading outcomes for Wisconsin students, and \$805,000 annually to provide payments to participating school districts and independent charter schools.

#### **JCF/LEGISLATURE:**

- Modify the request to place \$50,000,000 GPR in the Joint Finance Committee supplemental appropriation for a literacy program.

*NOTE: [2023 Act 20](#) was enacted after the 2023-25 state biennial budget. Act 20 creates an Office of Literacy within the department and a statewide literacy coaching program, and also addresses reading instruction and curriculum, as well as student assessments for reading and intervention.*

### **Bilingual-Bicultural Education Aids - DIN 6021**

#### **AGENCY REQUEST:**

- Request an increase of \$8,199,000 GPR in FY24 and \$14,153,100 in FY25 to increase the state reimbursement rate for Bilingual-Bicultural (BLBC) education programs from 7.9 percent under current law to 15 percent in FY24 and to 20 percent in FY25. In future biennia, the department requests the reimbursement rate be increased by 5% annually until reimbursement rate for allowable expenses reaches 50 percent [statutory language change].

#### **GOVERNOR'S PROPOSAL:**

- Approve the DPI's funding request.
- Modify the appropriation from sum certain to be a sum sufficient appropriation paying 15 percent of eligible costs in 2023-24 and 20 percent in the 2024-25 and annually thereafter.
- Denied the department's request that the reimbursement rate be increased by 5% annually until reimbursement rate for allowable expenses reaches 50 percent [statutory language change].

**JCF/LEGISLATURE:**

- Provide \$1,500,000 GPR over base funding for bilingual-bicultural aid. It is estimated that this funding would increase the proration rate to 8.9 percent in 2023-24 and 8.7 percent in 2024-25.

**Aid for English Language Acquisition – DIN 6022 (New Program)**

**AGENCY REQUEST:**

- Request \$25,992,000 GPR in FY24 and \$25,992,000 GPR in FY25 to create a new categorical aid program to support English Learner pupils (ELs) in LEAs across the state. The new program would provide base funding of \$10,000 to each LEA serving at least one and up to 20 ELs, plus an incremental amount (\$500) for each additional EL above 20.

**GOVERNOR’S PROPOSAL:**

- Approve the DPI’s funding request. Modify the request by adding the following requirements:
  - Require school boards and operators of independent charter schools to annually, on or before August 15, report to DPI the number of LEP pupils enrolled in the school district or attending the charter school in the previous school year and the classification of those pupils by language group.
  - Require DPI to award grants beginning in the 2024-25 school year. (Funding under the program is provided in both years of the biennium, but under the bill grants would first be awarded in the second year of the biennium.)

**JCF/LEGISLATURE:**

- Deny the request. *[Removed from budget consideration pursuant to Joint Finance Motion #10.]*

**Seal of Biliteracy – DIN 6023 (New Program)**

**AGENCY REQUEST:**

- Request \$26,500 GPR in FY24 and \$284,000 GPR in FY25 to formalize the process of earning the Wisconsin Seal of Biliteracy (WSB), in order to enable LEAs to provide greater access to formative assessments and proficiency testing in languages other than English and to allow a greater number of students to earn the Seal. This is part of building educational pathways in schools to the WSB, which would also encourage early first/home language and second language literacy development.

**GOVERNOR’S PROPOSAL:**

- Approve the department’s request.

**JCF/LEGISLATURE:**

- Deny the request

### **Personal Financial Literacy Grants - 6025 (New Program)**

#### **AGENCY REQUEST:**

- Request \$2,500,000 GPR in FY24 and \$2,500,000 GPR in FY25 to create a new biennial appropriation to support a Personal Financial Literacy grant program. The grant would provide resources to school districts and independent charter schools for the purpose of starting new, or improving existing, financial literacy curriculum and programming, with an emphasis on bringing innovation into personal financial literacy instruction.

#### **GOVERNOR'S PROPOSAL:**

- Approve the department's request.

#### **JCF/LEGISLATURE:**

- Deny the request.

*NOTE: Separate legislation- [AB 109](#)/[SB 115](#) has been introduced to require one-half credit of personal financial literacy for high school graduation beginning in 2028.*

### **Grants for Out-of-School Time (OST) Programs – DIN 6026 (New Program)**

#### **AGENCY REQUEST:**

- Request \$20,000,000 GPR in FY25 for a new grant program to support the expansion of out-of-school time programs offered through local educational agencies and community-based organizations that provide out-of-school time programming for school-aged children and youth.
- The department proposes to make this grant available to LEAs and to community based organizations that provide OST programming, and to support out-of-school time programming for middle- and high-school students.

#### **GOVERNOR'S PROPOSAL:**

- Approve the department's request.

#### **JCF/LEGISLATURE:**

- Deny the request. *[Removed from budget consideration pursuant to Joint Finance Motion #10.]*

### **Driver Education Aid – DIN 6028 (New Program)**

#### **AGENCY REQUEST:**

- Request an increase of \$6,500,000 GPR beginning in FY25 to create a new categorical aid program to offset the costs of providing driver education (DE) instruction.

- Under the new aid program, LEAs would be eligible to receive state aid based on the number of economically disadvantaged students who, in the prior school year, have completed a department-approved driver education course of instruction, including both in-classroom and behind the wheel (BTW) instruction.

**GOVERNOR’S PROPOSAL:**

- Approve the department’s request.

**JCF/LEGISLATURE:**

- Modify the request to provide \$6,000,000 SEG to the JCF supplemental appropriation in 2024-25 for a driver education grant program and creating a continuing Department of Transportation (DOT) segregated appropriation that could receive the funds.

**Computer Science Education Grants – DIN 5088**

**GOVERNOR’S PROPOSAL (no agency request):**

- Request \$5,152,500 GPR in FY24 and \$5,150,000 GPR in FY25 to help districts increase computer science course offerings.
- Provide 1.0 FTE position and expenditure authority to DPI to coordinate computer science education and recommend \$20,000 for costs of a new computer science education task force chaired by a new computer science education coordinator.

**JCF/LEGISLATURE:**

- Deny the request. [*Removed from budget consideration pursuant to Joint Finance Motion #10.*]

**Robotics League Participation Grants – DIN 9003**

**JCF/LEGISLATURE (no agency request or governor’s proposal):**

- Provide \$250,000 GPR annually above base funding (\$500,000).

**School Library Aids Reestimate – DIN 6030**

**GOVERNOR’S PROPOSAL/JCF/LEGISLATURE (no agency request):**

- Request \$7,000,000 SEG-O in FY24 and \$7,000,000 SEG-O in FY25 to adjust expenditure authority based on reestimates of interest earnings from the common school fund.

## **STUDENT NUTRITION**

### **Grants for Milk Coolers & Dispensers – DIN 6040**

#### **AGENCY REQUEST:**

- Request \$50,000 GPR in FY25 for a new competitive grant program that would reimburse School Food Authorities (SFAs) for the cost of purchasing milk coolers and milk dispensers that do not qualify for reimbursement under a federally funded program for purchase of equipment.

#### **GOVERNOR’S PROPOSAL:**

- Approve the department’s request.

#### **JCF/LEGISLATURE:**

- Deny the request. [*Removed from budget consideration pursuant to Joint Finance Motion #10.*]

### **School Nutrition-Locally Sources Food Incentives – DIN 6041**

#### **AGENCY REQUEST:**

- Request \$2,750,000 GPR in FY25 to provide an enhanced payment to SFAs for meals that include locally sourced foods (10 cents per meal served).

#### **GOVERNOR’S PROPOSAL:**

- Approve the department’s request.

#### **JCF/LEGISLATURE:**

- Deny the request. [*Removed from budget consideration pursuant to Joint Finance Motion #10.*]

### **School Breakfast Reimbursement – DIN 6042**

#### **AGENCY REQUEST:**

- Request an increase of \$4,326,800 GPR in FY24 and \$4,663,000 in FY25 to increase the state reimbursement rate for the School Breakfast Program (SBP) to 15.0 cents for each breakfast served to school districts and private schools. Additionally, expand eligibility for the program to independent charter schools, the state’s residential schools, and residential care centers for children and youth (RCCs)[\$112,500 GPR annually].

#### **GOVERNOR’S PROPOSAL:**

- Approve the department’s request.

#### **JCF/LEGISLATURE:**

- Deny the request.

**Supplemental Nutrition Aid – DIN 6043 (New Program)**

**AGENCY REQUEST:**

- Request \$120,168,500 GPR annually, beginning in FY25, for a new categorical aid program that would provide state-funded reimbursement for meals served to students who are eligible for reduced-price meals, and for students who pay full price for meals, to provide a combined federal and state reimbursement equal to the federal reimbursement for students eligible for a free meal. The proposal would provide for no-cost meals to all students (universal access), as schools would be prohibited from charging a fee to students for meals as a condition of receiving this state aid.
- The department further proposes that the appropriation be created as sum-sufficient, to ensure that all LEAs are reimbursed for the full amount for which they are eligible for providing nutritious meals to students in schools throughout the state.

**GOVERNOR'S PROPOSAL:**

- Approve the department's request.

**JCF/LEGISLATURE:**

- Deny the request. [*Removed from budget consideration pursuant to Joint Finance Motion #10.*]

## **ADJUSTMENT TO PER PUPIL PAYMENTS FOR CHARTER, CHOICE, SNSP, AND OPEN ENROLLMENT**

### **Adjustment to Per Pupil Payments**

Under current law, the adjustment to the per pupil payment amount for independent charter schools (ICS), the state’s three private school parental choice programs, the Special Needs Scholarship Program (SNSP) are indexed to changes in resources for school districts. Specifically, the adjustment made each year is equal to the current year’s per student revenue limit adjustment plus the per member change in categorical aids. The latter is calculated by dividing the dollar change in categorical aids appropriations over the prior year by the prior year’s statewide revenue limit membership. This indexing mechanism is also used to adjust the full time transfer payment for purposes of public school open enrollment (OE).

### **AGENCY REQUEST:**

- The department proposes to modify current law, such that these adjustments continue to be indexed to the revenue limit per pupil adjustment for school districts and to the dollar change in the Per Pupil Aid program (rather than the per member change in appropriations for all categorical aids). Using this proposed formula, the per pupil payments would be adjusted by \$374 in FY24 and by \$695 in FY25 (change to FY24).

### **GOVERNOR:**

- Approve the department’s proposal to modify the payment indexing mechanism.

### **JCF/LEGISLATURE:**

- Deny the request (maintain current law indexing mechanism).
- Under separate legislation signed into law during deliberations on the 2023-25 biennial budget (2023 Act 11, enacted on June 20, 2023), the payment mechanism was further modified to include an additional factor, expressed as a percent of the low revenue ceiling applicable to school district in the revenue limit calculation.
  - For FY24, the increment is equal to the low revenue ceiling (LRC) amount applicable in FY24 (\$11,000) multiplied by a specific percent for the private school parental choice programs, the special needs scholarship program, and for independent charter schools – see Table 2 below.
  - For FY25 and subsequent years, the increment is equal to the year-over-year dollar change in the LRC, except that for payments to private parental choice schools for pupils in grades K-8, the increments is equal to 90% of the year-over-year dollar change in the LRC.

**Table 1. Per Pupil Payment Adjustments prior to Act 11 adjustments:**

	<b>FY24</b>	<b>FY25</b>
Per Pupil Revenue Limit Adjustment	\$325	\$325
Per Pupil Change to Categorical Aid Appropriations	\$ 69	\$ 19
<b>TOTAL Per Pupil Increase*</b>	<b>\$394</b>	<b>\$344</b>

**Table 2. Additional Increment for Per Pupil Adjustment under 2023 Act 11**

	Percent of LRC [\$11,000] (FY24)	FY24 Increment	Percent of Dollar Change in LRC [\$0] (FY25)	FY25 Increment
Open Enrollment (regular)	N/A	N/A	N/A	N/A
Open Enrollment - Special Education	N/A	N/A	N/A	N/A
Private School Parental Choice (K-8)	10.0%	\$1,100	90%	\$0
Private School Parental Choice (9-12)	26.8%	\$2,948	100%	\$0
Independent Charter Schools	15.7%	\$1,727	100%	\$0
Special Needs Scholarship Program	14.5%	\$1,595	100%	\$0

**Table 3. Per Pupil Payments - 2023 Acts 11 and 19**

	FY23 Base	FY24	FY25
Open Enrollment (regular)	\$ 8,224	\$ 8,618	\$ 8,962
Open Enrollment - Special Education	13,076	13,470	13,814
Choice (K-8)	8,399	9,893	10,237
Choice (9-12)	9,045	12,387	12,731
<b>Independent Charter Schools</b>	<b>9,264</b>	<b>11,385</b>	<b>11,729</b>
Special Needs Scholarship Program	13,076	15,065	15,409

**Independent Charter School Program Reestimate - DIN 6051**

The tables below show the amounts requested by the State Superintendent, the Governor, and ultimately adopted by the JCF and approved under Act 19, for Independent Charter Schools, based on the per pupil payment amount and projected enrollments.

**Legacy Authorizer (2r) ICS** authorized by the City of Milwaukee, University of Wisconsin—Milwaukee, and the University of Wisconsin—Parkside, and for the ICS authorized by the Lac Courte Oreilles Ojibwa (LCOO) Community College, under Wis. Stat. sec. 118.40 (2r).

Legacy ICS (2r)	FY23 Base	FY24	FY25	Biennial Ch. to Base
DPI	\$ 86,584,100	\$ 95,027,700	\$ 104,521,800	\$ 26,381,300
Governor	\$ 86,584,100	\$ 92,502,500	\$ 101,814,500	\$ 21,148,800
JCF / 2023 Act 19	\$ 86,584,100	\$ 109,156,800	\$ 115,485,600	\$ 51,474,200

With the exception of payments for students attending an ICS authorized by the Lac Courte Oreilles Ojibwa Community College, the cost of payments to legacy authorizer ICS is borne 100 percent by the state. For students attending the LCOO Community College, the payments made by the state are offset by reductions to the state general aid payment of the school districts in which the ICS students reside.

**New Authorizer 2x ICS** authorized by the Office of Educational Opportunity (OEO) within the University of Wisconsin System (UWS), under Wis. Stat. sec. 118.40 (2x).

New Authorizer & OEO ICS (2x)	FY23 Base	FY24	FY25	Biennial Ch. to Base
DPI	\$ 9,805,000	\$ 30,456,100	\$ 38,046,100	\$ 48,892,200
Governor	\$ 9,805,000	\$ 15,122,000	\$ 16,625,800	\$ 12,137,800
JCF / 2023 Act 19	\$ 9,805,000	\$ 26,014,700	\$ 31,504,100	\$ 37,908,800

**Milwaukee Parental Choice Program Reestimate - DIN 6052**

The table below shows the amounts requested by the State Superintendent, the Governor, and ultimately adopted by the JCF and approved under Act 19, for the Milwaukee Parental Choice Program, based on the per pupil payment amount and projected enrollments.

Milwaukee Parental Choice Program	FY23 Base	FY24	FY25	Biennial Ch. to Base
DPI	\$ 244,416,600	\$ 255,239,800	\$ 278,097,400	\$ 44,504,000
Governor	\$ 244,416,600	\$ 254,244,500	\$ 274,063,000	\$ 39,474,300
Legislature	\$ 244,416,600	\$ 300,168,600	\$ 313,658,100	\$ 124,993,500

The cost of the MPCP has historically been shared, funded in part with property tax levy (MPS district) and state resources. However, under current law [Wis. Stat. sec. 121.08(4)(b)1.], the state bears an increasing share of the cost of the MPCP, from 93.6 percent in FY23, to 96.8 percent in FY24 and 100 percent in FY25 and thereafter.

**Racine and Wisconsin Parental Choice Programs Reestimate - DIN 6053**

The table below shows the amounts requested by the State Superintendent, the Governor, and ultimately adopted by the JCF and approved under Act 19, for the Racine & Wisconsin Parental Choice Programs, based on the per pupil payment amount and projected enrollments.

Racine & Wisconsin Parental Choice Programs	FY23 Base	FY24	FY25	Biennial Ch. to Base
DPI	\$ 172,417,000	\$ 204,424,000	\$ 245,341,600	\$ 104,931,600
Governor	\$ 172,417,000	\$ 203,552,100	\$ 219,476,900	\$ 78,195,000
JCF / 2023 Act 19	\$ 172,417,000	\$ 239,404,400	\$ 275,299,900	\$ 169,870,300

For student attending these choice programs prior to 2015-16 (legacy students), the cost of the program is borne 100 percent by the state. For students who started participating in 2015-16 or later (incoming students), the cost of the payments made by the state are offset by reductions to the state general aid payment of the school districts in which the incoming students reside.

## Special Needs Scholarship Program Estimate – DIN 6054

The table below shows the amounts requested by the State Superintendent, the Governor, and ultimately adopted by the JCF and approved under Act 19, for the Special Needs Scholarship Program (SNSP), based on the per pupil payment amount and projected enrollments.

Special Needs Scholarship Program	FY23 Base	FY24	FY25	Biennial Ch. to Base
DPI	\$ 40,626,800	\$ 33,973,300	\$ 41,494,600	\$ (5,785,700)
Governor	\$ 40,626,800	\$ 34,112,900	\$ 36,030,000	\$ (11,110,700)
JCF / 2023 Act 19	\$ 40,626,800	\$ 38,021,000	\$ 45,143,200	\$ 1,910,600

For students enrolled in a private school under the SNSP, the cost of the payments made by the state are offset by reductions to the state general aid payment of the school districts in which the students reside.

### **GOVERNOR:**

- Request the elimination of the current law language that provides for payments to private schools participating in the SNSP to be based on an actual cost basis, rather than the per pupil payment amount specified in statute. (This change was also requested by the department).
- Require new schools that begin participating in the SNSP in FY25 and thereafter to concurrently participate in another parental choice program through which they are accredited.
- Require that schools participating in the SNSP must allow students to opt out of religious activities upon written request of the parent.

### **JCF:**

- Deny the requests. [Removed from budget consideration pursuant to Joint Finance Motion #10.]

## Statutory Language Changes for Private Parental Choice Programs & the SNSP

### **GOVERNOR (no agency request):**

- Require all teachers providing instruction in schools participating in a parental choice program or the SNSP (with some exceptions) to hold a license or permit issued by DPI, beginning July 1, 2026.
- Include information containing the gross reduction in state general aid as a result of private choice programs on property tax bills to increase public awareness of parental choice program costs.
- Cap the number of available seats in each parental choice program and the SNSP beginning in FY25 using the respective program's FY24 headcount.

### **JCF:**

- Deny the requests. [Removed from budget consideration pursuant to Joint Finance Motion #10.]

## **PUBLIC LIBRARIES AND LIFELONG LEARNING**

### **Public Library System Aid – DIN 5001**

#### **AGENCY REQUEST:**

- Request an increase of \$5,000,000 SEG in FY24 and \$5,000,000 SEG in FY25 for aid to public library systems, to support the operations and maintenance of public library services.

#### **GOVERNOR’S PROPOSAL:**

- Approve the department’s request.

#### **JCF/LEGISLATURE:**

- Modify the request to provide \$2,000,000 SEG in 2023-24 and \$4,000,000 in 2024-25 above base level funding of \$20,013,100 for public library system aid..

### **Library Service Contracts – DIN 5002**

#### **AGENCY REQUEST:**

- Request an increase of \$0 SEG in FY24 and \$29,800 SEG in FY25 to fully fund the estimated costs of the library service contracts maintained by the department.

#### **GOVERNOR’S PROPOSAL/JCF/LEGISLATURE:**

- Approve the request.

### **BadgerLink and Newsline for the Blind – DIN 5003**

#### **AGENCY REQUEST:**

- Request an increase of \$104,000 SEG in FY24 and \$203,000 in FY25 to fund the contracts with all current BadgerLink vendors and to maintain the current levels of services through Newsline for the Blind.

#### **GOVERNOR’S PROPOSAL/JCF/LEGISLATURE:**

- Approve the department’s request.

### **Recollection Wisconsin – DIN 5004 (New Program)**

#### **AGENCY REQUEST:**

- Request \$150,000 SEG in FY24 and \$300,000 SEG in FY25 for Recollection Wisconsin.

#### **GOVERNOR’S PROPOSAL/JCF/LEGISLATURE**

- Approve the request.

## AIDS TO OTHER EDUCATIONAL ORGANIZATIONS

### Adult Literacy Grants – DIN 5005

#### AGENCY REQUEST:

- Request increases of \$66,800 GPR in FY24 and \$66,800 GPR in FY25 in the appropriation for adult literacy grants.

#### GOVERNOR'S PROPOSAL:

- Modify the department's request to request increases of \$742,500 GPR in FY24 and \$742,500 GPR in FY25 in the appropriation for adult literacy grants.

#### JCF/LEGISLATURE:

- Deny the request. *[Removed from budget consideration pursuant to Joint Finance Motion #10.]*

*The following proposals were not included in the department's 2023-25 budget request.*

### Graduation Alliance

#### GOVERNOR'S PROPOSAL (no agency request):

- Request \$2,000,000 GPR in FY24 and \$2,000,000 GPR in FY25 to fund Graduation Alliance, which reengages high school students who are at risk of dropping out of school.

#### JCF/LEGISLATURE:

- Deny the request. *[Removed from budget consideration pursuant to Joint Finance Motion #10.]*

### The Literacy Lab

#### GOVERNOR'S PROPOSAL (no agency request):

- Request \$75,000 GPR in FY24 and \$1,370,000 GPR in FY25 to support The Literacy Lab, which provides literacy interventions in Milwaukee and Racine schools.

#### JCF/LEGISLATURE:

- Deny the request. *[Removed from budget consideration pursuant to Joint Finance Motion #10.]*

## MENTOR Greater Milwaukee

### **GOVERNOR'S PROPOSAL (no agency request):**

- Request \$100,000 GPR in FY24 to fund MENTOR Greater Milwaukee.

### **JCF/LEGISLATURE:**

- Deny the request. *[Removed from budget consideration pursuant to Joint Finance Motion #10.]*

## Milwaukee Math Partnership

### **GOVERNOR'S PROPOSAL (no agency request):**

- Request \$10,000,000 GPR in FY25 to fund a partnership between Milwaukee Public Schools and the University of Wisconsin-Milwaukee to support K-12 mathematics teachers.

### **JCF/LEGISLATURE:**

- Deny the request. *[Removed from budget consideration pursuant to Joint Finance Motion #10.]*

## Reach Out and Read

### **GOVERNOR'S PROPOSAL (no agency request):**

- Request \$250,000 GPR in FY24 and \$250,000 GPR in FY25 to support the Wisconsin affiliate of Reach Out and Read, which encourages families to read together.

### **JCF/LEGISLATURE:**

- Modify the request to provide \$500,000 GPR in 2023-34 in the Department of Health Service's appropriation for Reach out and Read. (One time funding for this program of \$500,000 GPR was provided to DHS in 2021-22).

## Wisconsin Reading Corps

### **GOVERNOR'S PROPOSAL (no agency request):**

- Request \$1,000,000 GPR in FY24 and \$2,000,000 GPR in FY25 to support the Wisconsin Reading Corps, which provides literacy tutoring services to students.

### **JCF/LEGISLATURE:**

- Deny the request. *[Removed from budget consideration pursuant to Joint Finance Motion #10.]*

*The following proposals were not included in the department's or the Governor's 2023-25 budget request.*

### **Lakeland STAR Academy**

**JCF/LEGISLATURE (no request by agency or Governor):**

- Provide \$250,000 GPR in 2023-24 and \$500,000 GPR in 2024-25 of one-time funding in a new appropriation for Lakeland STAR Academy.

**GOVERNOR'S VETO – Entire provision was vetoed by the Governor.**

### **Online Early Learning Program**

**JCF/LEGISLATURE (no request by agency or Governor):**

- Modify the sunset provision under which the early learning pilot program will end on July 1, 2023, to end on July 1, 2027.

**GOVERNOR'S VETO – Entire provision was vetoed by the Governor.**

### **Recovery School Grants**

**JCF/LEGISLATURE (no request by agency or Governor):**

- Provide \$500,000 GPR annually in the Joint Finance Committee supplemental appropriation for a grant program for recovery high schools, which are public, private, or tribal high schools specifically designed for pupils in recovery from a substance use disorder.

### **Shared School District Services**

**JCF/LEGISLATURE (no request by agency or Governor):**

- Place \$5,000,000 GPR in the JCF supplemental appropriation for shared school districts services.

### **Special Olympics**

**JCF/LEGISLATURE (no request by agency or Governor):**

- Provide an increase of \$100,000 GPR annually above the base level funding of \$100,000 GPR for the Special Olympics.

## STATE AGENCY OPERATIONS

### Academic and Career Planning – DIN 6027

#### AGENCY REQUEST:

- The department requests increased funding of \$233,500 GPR in FY24 and \$381,500 GPR in FY25 (total of \$704,000 GPR over the biennium) to meet its statutory requirements to provide ACP services to students across the state and to study the impact of ACP on student outcomes.

#### GOVERNOR'S PROPOSAL:

- Approve the department's request.

#### JCF/LEGISLATURE:

- Deny the request

### General Educational Degree (GED) Test Subsidy – DIN 6029 (New Program)

#### AGENCY REQUEST:

- The department requests \$500,000 GPR in FY25 in a new sum-sufficient appropriation to subsidize testing fees for individuals taking the General Equivalency Diploma (GED) tests. The sum sufficient nature of the appropriation ensures that everyone who qualifies for the subsidized testing can receive it.

#### GOVERNOR'S PROPOSAL:

- Approve the department's request.

#### JCF/LEGISLATURE:

- Deny the request. [*Removed from budget consideration pursuant to Joint Finance Motion #10.*]

### Licensing Fee Application Revenue – DIN 7002

#### AGENCY REQUEST:

- The department requests two modifications to appropriation for educator licensing under Wis. Stat. sec. 20.255 (1) (hg) [*Personnel licensure; teacher supply, information and analysis; teacher improvement*].
  - First, change the appropriation type from an annual, sum certain appropriation, to a continuing appropriation.
  - Second, eliminate the statutory requirement that the department lapse 10 percent of revenue collected from the licensing application fees to the state's general fund at the end of each fiscal year.

**GOVERNOR’S PROPOSAL:**

- Approve the department’s request.

**JCF/LEGISLATURE:**

- Deny the request. [*Removed from budget consideration pursuant to Joint Finance Motion #10.*]

**Pupil Assessment – DIN 9000**

**JCF/LEGISLATURE (no request by agency or Governor):**

- Reduce funding by \$1,000,000 GPR annually (base funding was \$16,558,400).

**Staffing Support For State Programs – DIN 7001**

**AGENCY REQUEST:**

- Request increases of \$330,000 GPR in FY24 and \$428,700 GPR FY25, and position authority for 4.0 full time equivalent (FTE) positions beginning in FY24, in its appropriation for general program operations.

**GOVERNOR’S PROPOSAL:**

- Approve the department’s request.

**JCF/LEGISLATURE:**

- Deny the request. [*Removed from budget consideration pursuant to Joint Finance Motion #10.*]

**Program Revenue Reestimates – DIN 7010**

**AGENCY REQUEST/GOVERNOR/JCF/LEGISLATOR**

- The department requests an increase of \$1,577,300 PR-S in FY24 and FY25, and a decrease of \$125,100 PR in FY24 and FY25, to reflect projected changes in revenues received in multiple appropriations (net change of \$1,452,200).

**Summary of Position Authority Changes: Full-Time Equivalent [FTE] Changes by Fund Source**

DIN	DIN Title	Fund Source	DPI's Request	Governor's Proposal	Legislature
3002	Removal of Noncontinuing Elements from the Base	PR	-1.00	-1.00	<b>-1.00</b>
7001	Staffing Support for State Programs	GPR	4.00	4.00	<b>0.00</b>
5088	Computer Science Education Grants	GPR	0.00	1.00	<b>0.00</b>
8005	Agency Equity Officer	GPR	0.00	1.00	<b>0.00</b>
9002	Delete vacant positions	GPR	0.00	0.00	<b>-6.18</b>
9002	Delete vacant positions	FED	0.00	0.00	<b>-4.85</b>
9002	Delete vacant positions	PR	0.00	0.00	<b>-0.70</b>
	Total				<b>-12.73</b>

## **STANDARD BUDGET ADJUSTMENTS**

### **Turnover Reduction – DIN 3001**

#### **AGENCY REQUEST:**

- Request \$488,800 GPR and -\$547,600 PR-FED in FY24 and in FY25 as the department's required turnover reduction in appropriations funding more than 50 FTE permanent positions.

### **Noncontinuing Items – DIN 3002**

#### **AGENCY REQUEST:**

- The department is removing \$54,500 PR-S in FY24 and \$109,000 FY25 to remove an ending project position as of December 31, 2023. The amount requested is based on salary amounts provided in the adjusted base funding level. Fringe benefits are calculated at the variable fringe rate of 41.94 percent. The request removes 1.0 PR-S FTE beginning in FY24.

### **Full Funding of Continuing Salaries and Fringes – DIN 3003**

#### **AGENCY REQUEST:**

- Request \$179,000 GPR, -\$4,400 PR, -\$13,300 PR-S, and \$521,700 PR-FED in FY24 and FY25 to adjust the amount needed to fully fund salary and fringe costs at base FY23 levels.

### **Overtime – DIN 3007**

#### **AGENCY REQUEST:**

- The department requests \$273,900 GPR, \$3,600 PR, \$10,300 PR-S, and \$41,800 PR-F in FY24 and FY25 to restore funds for overtime differential removed in the full funding calculation. The amount requested is based on salary amounts approved in 2021 Act 58. Fringe benefits are calculated at the variable fringe rate of 15.35 percent.

### **Night and Weekend Differential – DIN 3008**

#### **AGENCY REQUEST:**

- The department requests \$55,400 GPR, \$200 PR-S and \$400 PR-F in FY24 and FY25 to restore funds for night and weekend differential removed in the full funding calculation. The amount requested is based on salary amounts approved in 2021 Wisconsin Act 58. Fringe benefits are calculated at the variable fringe rate of 15.35 percent.

### **Minor Transfers Within the Same Alpha Appropriation – DIN 3011**

#### **AGENCY REQUEST:**

- The department requests to move amounts between lines, and between subprograms, within the same alpha appropriation, for three appropriations. There is no funding change associated with this request.

## **OTHER STATE AGENCIES**

### **WORKFORCE DEVELOPMENT**

#### **Career and Technical Education Grants**

##### **JCF/LEGISLATURE:**

- Provide \$1,500,000 GPR each year in additional funding to DWD's annual appropriation for the purposes of funding career and technical education (CTE) incentive grant payments to school districts. Funding for the CTE incentive program would be \$8,000,000 GPR each year. (Depending on demand, the additional funding may potentially eliminate or reduce the level of proration of the \$1000 CTE incentive grants in FY24 and FY25).

#### **Local Youth Apprenticeship Grants**

##### **JCF/LEGISLATURE:**

- Provide \$3,000,000 GPR in 2023-24 and \$4,000,000 GPR in 2024-25, in additional funding to the DWD's continuing appropriation for grants for local youth apprenticeship consortium, Funding for local youth apprenticeship grants would be \$9,000,000 GPR in 2023-24 and \$10,000,000 GPR in 2024-25.

[END OF DOCUMENT]