ANNUAL FINANCIAL REPORT

SOUTHEAST SERVICE COOPERATIVE
INDEPENDENT SCHOOL DISTRICT NO. 921
ROCHESTER, MINNESOTA

FOR THE YEAR ENDED
JUNE 30, 2025

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Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
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For the Year Ended June 30, 2025

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INTRODUCTORY SECTION

SOUTHEAST SERVICE COOPERATIVE
INDEPENDENT SCHOOL DISTRICT NO. 921
ROCHESTER, MINNESOTA

FOR THE YEAR ENDED
JUNE 30, 2025

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Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Board of Directors
For the Year Ended June 30, 2025

Name	Position	Term Expires
Bree Maki	Chairperson	2025
Jean Roth	Vice-chairperson	2026
Jason Marquardt	Treasurer	2026
Monica Sveen-Ziebell	Clerk	2026
Don Leathers	Member	2028
Tess Arrick-Kruger	Member	2025
Al Roder	Member	2028
Brian Grudem	Member	2025
Steve Sallee	Executive Director	

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FINANCIAL SECTION

SOUTHEAST SERVICE COOPERATIVE
INDEPENDENT SCHOOL DISTRICT NO. 921
ROCHESTER, MINNESOTA

FOR THE YEAR ENDED
JUNE 30, 2025

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INDEPENDENT AUDITOR'S REPORT

Board of Directors
Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota

Opinions

We have audited the accompanying financial statements of each major enterprise fund and the aggregate remaining fund information of the Southeast Service Cooperative, Rochester, Minnesota, (the Cooperative) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major enterprise fund and the aggregate remaining fund information of the Cooperative as of June 30, 2025, and the respective changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Cooperative and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Cooperative's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Cooperative's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis starting on page 15, the Schedules of Employer's Share of the Net Pension Liability, the Schedules of Employer's Contributions and the Schedule of Changes in the Cooperative's Net OPEB Liability and Related Ratios starting on page 54 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School's basic financial statements. The accompanying combining fund statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statement themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund are fairly stated, in all material respects in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information in the report. The other information comprises the introductory section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statement do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated October 30, 2025, on our consideration of the Cooperative's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Cooperative's internal control over financial reporting and compliance.



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October 30, 2025

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Management's Discussion and Analysis

This section of Southeast Service Cooperative's (the Cooperative) annual financial report presents our discussion and analysis of the Cooperative's financial performance during the fiscal year that ended on June 30, 2025. The Management's Discussion and Analysis (MD&A) is an element of Required Supplementary Information specified in the Governmental Accounting Standard Board's (GASB) Statement No. 34 - Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments.

The Cooperative is a membership organization and is recognized in terms of a legal entity as a public entity, independent school district. The Cooperative does not have any levy authority, does not have any tax base, does not receive any regular government funding; and doesn't provide ongoing, regular instructional programming for K-12 students. This is an important consideration in comparing and contrasting the Cooperative's financial statements with other public entities and/or Cooperatives. It is also an important consideration in that revenue has to be generated to provide services and programs for members.

Overview of the Financial Statements

The financial section of the annual report consists of four parts - Independent Auditor's Report, required supplementary information which includes the management's discussion and analysis (this section), the basic financial statements, and supplemental information. The basic financial statements include two enterprise funds: Member Services and Risk Management Pools. Since the Cooperative does not have any significant financial activity because of government funding, there is only one set of statements that is prepared on a *government-wide* basis.

Government-wide Statements. The *government-wide statements* report information about the Cooperative using accounting methods similar to those used by private-sector companies. The balance sheet includes all the Cooperative's assets and deferred outflows of resources and liabilities and deferred inflows of resources. All the current year's revenues and expenses are accounted for in the statement of revenues, expenses and changes in net position regardless of when cash is received or paid. The two government-wide statements report the Cooperative's *net position* and how they have changed. Net position - the difference between the Cooperative's assets and deferred outflows of resources and liabilities and deferred inflows of resources - are one way to measure the Cooperative's financial health or *position*. Over time, increases or decreases in the Cooperative's net position are an indicator of whether its financial position is improving or deteriorating, respectively.

Southeast Service Cooperative's Summary of Net Position

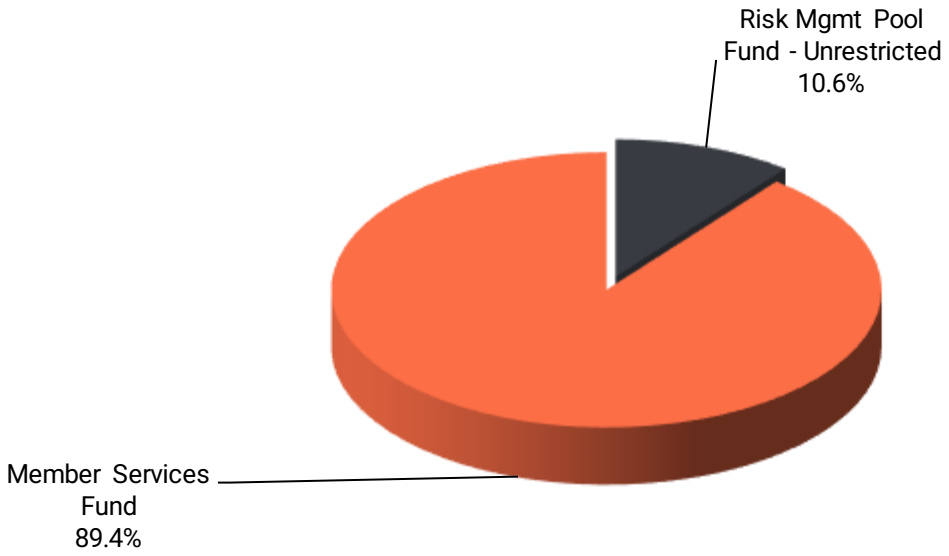
	Business-type Activities		Increase (Decrease)	
	2025	2024	Amount	Percent
Current and Other Assets	$ 7,495,013	$ 5,560,347	$ 1,934,666	34.8 %
Capital Assets	2,130,447	2,266,195	(135,748)	(6.0)
Total Assets	9,625,460	7,826,542	1,798,918	23.0
Deferred Outflows of Resources	697,614	724,074	(26,460)	(3.7)
Long-term Liabilities Outstanding	2,591,128	3,273,242	(682,114)	(20.8)
Other Liabilities	711,761	471,403	240,358	51.0
Total Liabilities	3,302,889	3,744,645	(441,756)	(11.8)
Deferred Inflows of Resources	765,906	269,749	496,157	183.9
Net Position				
Investment in capital assets	2,095,749	2,181,566	(85,817)	(3.9)
Unrestricted	4,158,530	2,354,656	1,803,874	76.6
Total Net Position	$ 6,254,279	$ 4,536,222	$ 1,718,057	37.9 %
Net Position as a Percent of Total				
Net investment in capital assets	33.5 %	48.1 %		
Unrestricted	66.5	51.9		
	100.0 %	100.0 %		

Southeast Service Cooperative's Changes in Net Position

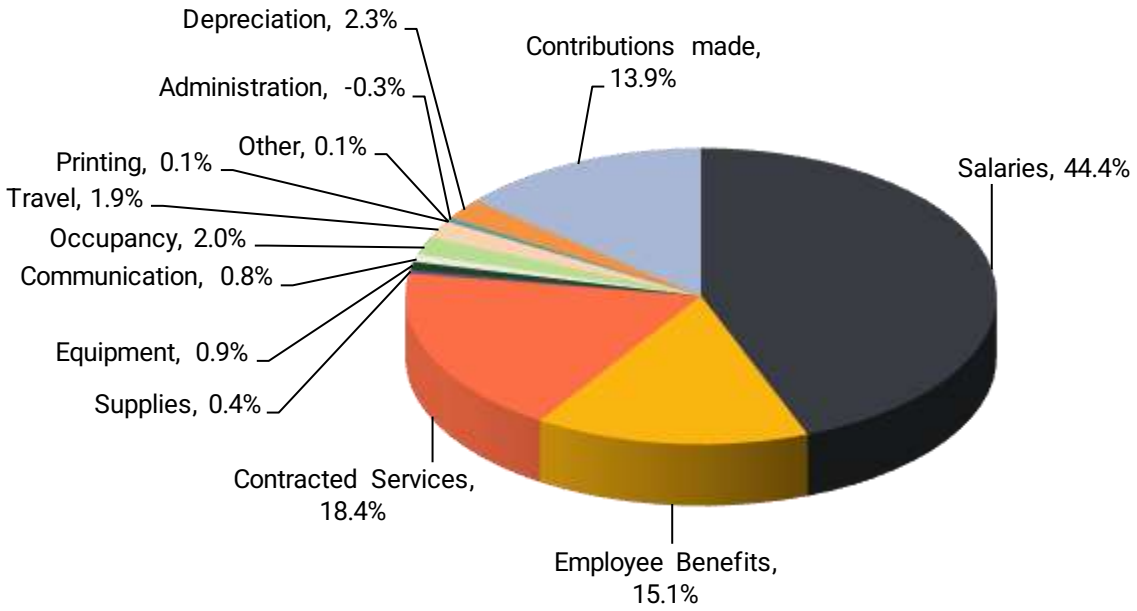
	Business-type Activities		Increase (Decrease)	
	2025	2024	Amount	Percent
Revenues				
Program revenues				
Fees from patrons	$ 620,705	$ 676,906	$ (56,201)	(8.3) %
Grants	5,084,742	3,918,315	1,166,427	29.8
Sales and other conversion of assets	140,570	142,753	(2,183)	(1.5)
Administrative fees	2,915,590	4,154,751	(1,239,161)	(29.8)
General revenues				
Interest income	283,774	295,477	(11,703)	(4.0)
Contributions and donations	1,148,044	-	1,148,044	-
Gain (loss) on disposal of capital assets	4,682	71,210	(66,528)	(93.4)
Other miscellaneous revenue	-	12,203	(12,203)	(100.0)
Total Revenues	10,198,107	9,271,615	926,492	10.0
Expenses				
Salaries	3,682,801	3,128,668	554,133	17.7
Employee benefits	1,244,731	1,334,831	(90,100)	(6.7)
Contracted services	1,520,699	1,116,602	404,097	36.2
Supplies	33,557	55,928	(22,371)	(40.0)
Equipment (not capitalized)	75,979	112,069	(36,090)	(32.2)
Communication	65,828	64,510	1,318	2.0
Occupancy	166,818	194,952	(28,134)	(14.4)
Travel	156,316	185,958	(29,642)	(15.9)
Printing	5,593	5,195	398	7.7
Other	6,596	57,510	(50,914)	(88.5)
Administration	(27,192)	(73,125)	45,933	(62.8)
Depreciation	190,002	240,824	(50,822)	(21.1)
Insurance settlements	210,278	11,624,327	(11,414,049)	(98.2)
Contributions made	1,148,044	-	1,148,044	-
Total Expenses	8,480,050	18,048,249	(9,568,199)	(53.0)
Change in Net Position	1,718,057	(8,776,634)	10,494,691	(119.6)
Net Position - July 1	4,536,222	13,312,856	(8,776,634)	(65.9)
Net Position - June 30	$ 6,254,279	$ 4,536,222	$ 1,718,057	37.9 %

Condensed Financial Information

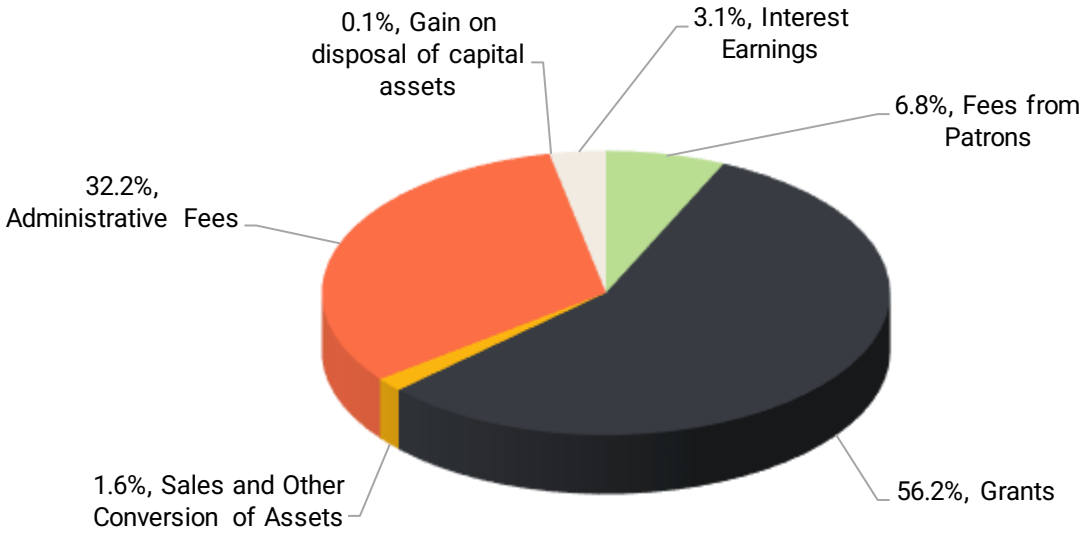
Net Position
June 30, 2025



Total Expenses
July 1, 2024 to June 30, 2025



Total Revenue
July 1, 2024 to June 30, 2025



Analysis of Financial Position of the Cooperative as a Whole

The Cooperative's combined net position was $6,193,273 on June 30, 2025. This was an increase of 36.5 percent from the prior year. This is primarily due to the transfer to the Statewide program significantly less than the prior year.

The Cooperative risk for Risk Management is now a shared risk with six other Minnesota service cooperatives within the joint powers organization Minnesota Healthcare Consortium (MHC). MHC holds all the formerly held regional assets and liabilities from the seven service cooperatives including Southeast Service Cooperative. In the event of a future shortfall in MHC reserves, the Cooperative could have some shared liability with the six other cooperatives based on MHC policies.

Southeast Service Cooperative's Capital Assets
(Net of Depreciation)

	Business-type Activities		
	2025	Restated 2024	Increase (Decrease)
Land	$ 1,347,675	$ 1,347,675	$ -
Land Improvements	497,705	497,705	-
Buildings	2,117,137	2,117,137	-
Equipment	692,719	638,465	54,254
SBITA equipment (intangible right to use asset)	148,058	148,058	-
Less Accumulated Depreciation/Amortization	(2,672,847)	(2,482,845)	(190,002)
Total	$ 2,130,447	$ 2,266,195	$ (135,748)
			-6.0%

The Cooperative combined capital assets were $2,130,447 on June 30, 2025. This was a decrease of 6.0 percent from the prior year. This decrease was due to limited equipment purchases in the current year, and depreciation / amortization expense in the current year.

Financial Analysis of the Cooperative Funds

Revenues increased overall by 10.0%. This is primarily due to increased grant revenues compared to the prior year. Expenses decreased overall by 52.7%. This was primarily due to a decrease in insurance settlements compared to the prior year.

Factors Bearing on the Cooperative's Future

The Cooperative will continue to strengthen revenue through fees for service and administrative fees related to services needed by member organizations. The Cooperative continues to rely very heavily on the revenue from health insurance programming. The ever-changing impact of Federal, State and local funding for the Cooperative's membership continues to provide both additional opportunities and additional challenges to the Cooperative's services. The Cooperative is seeking ways to continue to diversify revenue in order be less reliant on health insurance programming funds for future initiatives.

The greatest challenge to the Cooperative's financial position for the future is continuing to obtain ongoing funding in order to provide services that meet the demands of membership.

Contacting the Cooperative's Financial Management Staff

This financial report is designed to provide our members, customers, and creditors with a general overview of the Cooperative's finances and to demonstrate the Cooperative's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Accounting Department, Southeast Service Cooperative, 210 Woodlake Drive Southeast, Rochester, MN 55904.

BASIC FINANCIAL STATEMENTS

SOUTHEAST SERVICE COOPERATIVE
INDEPENDENT SCHOOL DISTRICT NO. 921
ROCHESTER, MINNESOTA

FOR THE YEAR ENDED
JUNE 30, 2025

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Statement of Net Position
Proprietary Funds (Continued on the Following Page)
June 30, 2025

	Business-type Activities - Enterprise Funds		
	Member Services	Risk Management Pool	Total
Current Assets			
Cash and temporary investments	$ 5,602,976	$ 589,083	$ 6,192,059
Receivables			
Accounts	61,878	81,660	143,538
Interest	91,763	27,014	118,777
Due from other districts	904,666	-	904,666
Intergovernmental	118,998	-	118,998
Prepaid items	16,975	-	16,975
Total Current Assets	6,797,256	697,757	7,495,013
Noncurrent Assets			
Capital assets			
Land	1,347,675	-	1,347,675
Land improvements	497,705	-	497,705
Buildings	2,117,137	-	2,117,137
Equipment	692,719	-	692,719
SBITA equipment	148,058	-	148,058
Less accumulated depreciation/amortization	(2,672,847)	-	(2,672,847)
Total capital assets (net of accumulated depreciation/amortization)	2,130,447	-	2,130,447
Total Assets	8,927,703	697,757	9,625,460
Deferred Outflows of Resources			
Deferred pension resources	690,831	3,643	694,474
Deferred other postemployment benefit resources	2,989	151	3,140
Total Deferred Outflows of Resources	693,820	3,794	697,614
Liabilities			
Current Liabilities			
Accounts and other payables	128,539	8,494	137,033
Salaries payable	228,052	-	228,052
Due to other governments	3,594	-	3,594
Unearned revenue	304,939	-	304,939
SBITA liability - current portion	34,698	-	34,698
Compensated absences payable - current portion	112,307	-	112,307
Other postemployment benefits payable - current portion	3,376	69	3,445
Total Current Liabilities	815,505	8,563	824,068
Noncurrent Liabilities			
Compensated absences payable	113,264	-	113,264
Net pension liability	2,277,258	10,556	2,287,814
Other postemployment benefits payable	75,190	2,553	77,743
Total Noncurrent Liabilities	2,465,712	13,109	2,478,821
Total Liabilities	3,281,217	21,672	3,302,889

The notes to the financial statements are an integral part of this statement.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Statement of Net Position
Proprietary Funds (Continued)
June 30, 2025

	Business-type Activities - Enterprise Funds		
	Member Services	Risk Management Pool	Total
Deferred Inflows of Resources			
Deferred pension resources	$ 724,572	$ 13,914	$ 738,486
Deferred other postemployment benefit resources	26,478	942	27,420
Total Deferred Outflows of Resources	751,050	14,856	765,906
Net Position			
Net investment in capital assets	2,095,749	-	2,095,749
Unrestricted	3,493,507	665,023	4,158,530
Total Net Position	$ 5,589,256	$ 665,023	$ 6,254,279
Net Position as Reported Above	$ 5,589,256	$ 665,023	$ 6,254,279
Adjustments from net position to UFARS fund balance			
Net pension liability	2,277,258	10,556	2,287,814
Other postemployment benefits payable	78,566	2,622	81,188
Deferred inflows of pension resources	724,572	13,914	738,486
Deferred outflows of pension resources	(690,831)	(3,643)	(694,474)
Deferred inflows of other postemployment benefits	26,478	942	27,420
Deferred outflows of other postemployment benefits	(2,989)	(151)	(3,140)
Total UFARS Fund Balance	$ 8,002,310	$ 689,263	$ 8,691,573

The notes to the financial statements are an integral part of this statement.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds
For the Year Ended June 30, 2025

	Business-type Activities - Enterprise Funds		
	Member Services	Risk Management Pool	Total
Operating Revenues			
Fees from patrons	$ 620,705	$ -	$ 620,705
Grants			
Local	327,412	-	327,412
State	3,211,391	-	3,211,391
Federal	1,545,939	-	1,545,939
Sales and other conversion of assets	140,570	-	140,570
Administrative fees	34,405	2,881,185	2,915,590
Total Operating Revenues	5,880,422	2,881,185	8,761,607
Operating Expenses			
Salaries	3,642,370	40,431	3,682,801
Employee benefits	1,224,701	20,030	1,244,731
Contracted services	1,122,114	398,585	1,520,699
Supplies	33,557	-	33,557
Equipment (not capitalized)	75,979	-	75,979
Communication	65,010	818	65,828
Occupancy	154,213	12,605	166,818
Travel	152,594	3,722	156,316
Printing	5,237	356	5,593
Other	6,596	-	6,596
Administration	(792,569)	765,377	(27,192)
Depreciation/amortization	190,002	-	190,002
Total Operating Expenses	5,879,804	1,241,924	7,121,728
Operating Income (Loss)	618	1,639,261	1,639,879
Nonoperating Revenues (Expenses)			
Interest income	208,692	75,082	283,774
Contributions and donations	1,148,044	-	1,148,044
Contributions made	(1,148,044)	-	(1,148,044)
Gain (loss) on disposal of capital assets	4,682	-	4,682
Total Nonoperating Revenues (Expenses)	213,374	75,082	288,456
Income (Loss) Before Special Items and Transfers	213,992	1,714,343	1,928,335
Transfers In	812,175	-	812,175
Special item -Transfer to Statewide Program	-	(210,278)	(210,278)
Transfers Out	-	(812,175)	(812,175)
Change in Net Position	1,026,167	691,890	1,718,057
Net Position, July 1	4,563,089	(26,867)	4,536,222
Net Position, June 30	$ 5,589,256	$ 665,023	$ 6,254,279

The notes to the financial statements are an integral part of this statement.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Statement of Cash Flows
Proprietary Funds
For the Year Ended June 30, 2025

	Business-type Activities - Enterprise Funds		
	Member Services	Risk Management Pool	Total
Cash Flows from Operating Activities			
Cash received from members	$ 69,391	$ 2,865,695	$ 2,935,086
Cash payments to suppliers for goods and services	(827,212)	(1,179,353)	(2,006,565)
Cash payments to employees for services	(4,907,033)	(62,044)	(4,969,077)
Grant receipts	5,863,309	-	5,863,309
Net Cash Provided (Used) by Operating Activities	198,455	1,624,298	1,822,753
Cash Flows from Noncapital and Related Financing Activities			
Transfers in	812,175	-	812,175
Transfers out	-	(812,175)	(812,175)
Transfer to Statewide program	-	(210,278)	(210,278)
Net Cash Provided (Used) by Noncapital and Related Financing Activities	812,175	(1,022,453)	(210,278)
Cash Flows from Capital and Related Financing Activities			
Acquisition of capital assets	(54,254)	-	(54,254)
Proceeds from sale of equipment	4,682	-	4,682
SBITA payments	(49,931)	-	(49,931)
Net Cash Provided (Used) by Capital and Related Financing Activities	(99,503)	-	(99,503)
Cash Flows from Investing Activities			
Interest received on investments	116,929	69,110	186,039
Net Increase (Decrease) in Cash and Cash Equivalents	1,028,056	670,955	1,699,011
Cash and Cash Equivalents, July 1	4,574,920	(81,872)	4,493,048
Cash and Cash Equivalents, June 30	$ 5,602,976	$ 589,083	$ 6,192,059
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities			
Operating income (loss)	$ 618	$ 1,639,261	$ 1,639,879
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities			
Depreciation expense/amortization	190,002	-	190,002
(Increase) decrease in assets			
Accounts receivable	(1,263)	(15,490)	(16,753)
Due from other districts	(891,647)	-	(891,647)
Intergovernmental	778,567	-	778,567
Prepaid items	(8,087)	-	(8,087)
(Increase) decrease in deferred outflow of resources			
Deferred pension resources	21,837	6,144	27,981
Deferred other postemployment benefit resources	(1,491)	(30)	(1,521)
Increase (decrease) in liabilities			
Accounts and other payables	2,705	3,535	6,240
Salaries payable	79,809	-	79,809
Health claims payable	-	(1,425)	(1,425)
Due to other governments	901	-	901
Unearned revenue	166,621	-	166,621
Compensated absences payable	(4,118)	-	(4,118)
Net pension liability	(641,702)	(12,762)	(654,464)
OPEB Liability	14,320	291	14,611
Increase (decrease) in deferred inflow of resources			
Deferred pension resources	500,128	4,952	505,080
Deferred other postemployment benefit resources	(8,745)	(178)	(8,923)
Net Cash Provided (Used) by Operating Activities	$ 198,455	$ 1,624,298	$ 1,822,753
Noncash Transactions Involving Capital and Related Financing Activities			
Donated assets	$ 1,148,044	$ -	$ 1,148,044

The notes to the financial statements are an integral part of this statement.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Statement of Fiduciary Assets and Liabilities
Fiduciary Funds
For the Year Ended June 30, 2024

Assets	
Cash and investments	$ 18,746
Fund Balance	
Restricted	$ 18,746

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Year Ended June 30, 2025

Revenues	
Member fees	$ 8,100
Insurance premiums received	59,213,078
Investment earnings	1,266
Total Revenues	59,222,444
Expenditures	
Health Services	
Salaries	22,428
Insurance premiums paid to statewide program	59,213,078
Total Expenditures	59,235,506
Change in Net Position	(13,062)
Net Position, July 1	31,808
Net Position, June 30	$ 18,746

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Note 1: Summary of Significant Accounting Policies

A. Reporting Entity

The Southeast Service Cooperative (the Cooperative) is a public agency established by an act of the 1976 Legislature of the State of Minnesota. The primary purpose is to provide services, programs, in-service education, and planning to participating school districts within an 11 county region in Southeastern Minnesota. The Cooperative has considered all potential units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the Cooperative are such that exclusion would cause the Cooperative's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the primary government to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the primary government. The Cooperative has no component units that meet the GASB criteria.

B. Joint Powers Agreement for Group Employee's Benefit and Other Risk Management Services

The Minnesota Healthcare Consortium operations are governed by a board of directors comprised of two board members from each of the seven cooperatives. One board member from each party shall be a current sitting member of the party's board of directors and is appointed by the party's board of directors. The other member shall be the current Executive Director of that party and serve in an ex-officio capacity.

The Pool is administered by an agreement with Minnesota Healthcare Consortium (MHC) from July 1, 2024 to June 30, 2025 as a statewide insurance pool. For the year ended June 30, 2025 the cooperative collected and paid $59,213,078 of premiums from their participating organizations to MHC which administers the statewide insurance pool.

C. Basic Financial Statement Presentation

All activities of the Cooperative are accounted for within two enterprise funds. Enterprise funds are proprietary funds used to account for business-like activities provided to the general public. Proprietary funds are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses) of providing goods or services to the general public on a continuing basis are to be financed or recovered primarily through user charges.

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The financial statements of the proprietary funds are reported using the *economic resources measurement focus* and the *accrual basis of accounting* in accordance with accounting principles generally accepted in the United States of America. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Fiduciary funds are used to account for resources held for the benefit of parties outside of the Cooperative. Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available to support the Cooperative's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place.

Non-exchange transactions, in which the Cooperative receives value without directly giving equal value in return, include grants, entitlement and donations. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the Cooperative must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Cooperative on a reimbursement basis.

Note 1: Summary of Significant Accounting Policies (Continued)

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are also recorded as unearned revenue.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

E. Description of Funds

The Cooperative reports the following major proprietary funds:

The *Member Services fund* is the Cooperative's primary operating fund. The fund accounts for all financial resources of the Cooperative, except those required to be accounted for in another fund.

The *Risk Management Services fund* is used to account for the various member services and risk management pool activities of the Cooperative and also "termination reserves", recalculated at annual settlement, to pay claims run-out in the event the pool's relationship with Medica ceases.

Fiduciary funds:

Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment funds. Or private-purpose trust funds. The Cooperative's custodial fund accounts for activities for Masa Region I and the Statewide Insurance Pool.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing insurance services to members in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Cooperative's enterprise funds are charges to customers for insurance services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

F. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position

Deposits and Investments

The Cooperative's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

Cash balances from all funds are pooled and invested, to the extent available, in certificates of deposit and other authorized investments. Earnings from such investments are allocated on the basis of applicable participation by each of the funds.

Note 1: Summary of Significant Accounting Policies (Continued)

The Cooperative may invest idle funds as authorized by Minnesota statutes, as follows:

1. Direct obligations or obligations guaranteed by the United States or its agencies.

2. Shares of investment companies registered under the Federal Investment Company Act of 1940 and received the highest credit rating, rated in one of the two highest rating categories by a statistical rating agency, and have a final maturity of thirteen months or less.

3. General obligations of a state or local government with taxing powers rated “A” or better; revenue obligations rated “AA” or better.

4. General obligations of the Minnesota Housing Finance Agency rated “A” or better.

5. Obligation of a school district with an original maturity not exceeding 13 months and (i) rated in the highest category by a national bond rating service or (ii) enrolled in the credit enhancement program pursuant to statute section 126C.55.

6. Bankers’ acceptances of United States banks eligible for purchase by the Federal Reserve System.

7. Commercial paper issued by United States banks corporations or their Canadian subsidiaries, of highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less.

8. Repurchase or reverse repurchase agreements and securities lending agreements with financial institutions qualified as a “depository” by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding $10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.

9. Guaranteed investment contracts (GIC's) issued or guaranteed by a United States commercial bank, a domestic branch of a foreign bank, a United States insurance company, or its Canadian subsidiary, whose similar debt obligations were rated in one of the top two rating categories by a nationally recognized rating agency.

The Cooperative has not adopted a formal investment policy that addresses interest rate and credit risk.

The Minnesota School District Liquid Asset Fund (MSDLAF) investment pool operates in accordance with appropriate Minnesota laws and regulations. The reported value of the pool is the same as the fair value of the pool shares. The MSDLAF is an external investment pool not registered with the Securities and Exchange Commission (SEC); however, it follows the same regulatory rules of the SEC under rule §2a7. Financial statements of the MSDLAF fund can be obtained by contacting PFM Asset Management, LLC at P.O. Box 11760, Harrisburg, PA 17108-11760.

The Cooperative categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Cooperative has the following recurring fair value measurements as of June 30, 2025:

- Government agency securities of $1,256,458 are valued using a matrix pricing model (Level 1 inputs)

- Negotiable certificates of deposit of $3,178,000 are valued using a matrix pricing model (Level 2 inputs)

Note 1: Summary of Significant Accounting Policies (Continued)

Accounts Receivable

Accounts receivable include amounts billed to members for services provided before year end. All trade receivables are shown net of an allowance for uncollectible accounts. It has been determined, as of June 30, 2025, that no allowance for uncollectible accounts is necessary.

Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

Capital Assets

Capital assets include property, plant and equipment. Capital assets are defined by the Cooperative as assets with an initial, individual cost of more than $10,000 (amount not rounded). Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the Cooperative are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Buildings	24
Equipment and Vehicles	3 - 15

Deferred Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Cooperative has two items that qualifies for reporting in this category. Accordingly, the items, deferred pension resources and deferred OPEB resources, are reported only in the statement of net position. The pension resources result from actuarial calculations and current year pension contributions made subsequent to the measurement date. The OPEB resources are current year OPEB contributions made subsequent to the measurement date.

Pensions

Teachers Retirement Association (TRA)

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Teachers Retirement Association (TRA) and additions to/deductions from TRA's fiduciary net position have been determined on the same basis as they are reported by TRA.

Note 1: Summary of Significant Accounting Policies (Continued)

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association (DTRFA) in 2015. Additional information can be found in Note 3.

Public Employees Retirement Association (PERA)

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The General fund is typically used to liquidate the governmental net pension liability.

The total pension expense for the (GERP) and TRA is as follows:

	GERP	TRA	Total All Plans
Cooperative's proportionate share	$ 50,114	$ 192,478	$ 242,592
Proportionate share of State's contribution	331	7,709	8,040
Total pension expense	$ 50,445	$ 200,187	$ 250,632

Deferred Inflows of Resources

In addition to liabilities, the statement of net position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Cooperative has two items which qualify for reporting in this category on the statement of net position. The items, deferred pension resources and deferred other postemployment benefit resources, are reported only in the statement of net position and results from actuarial calculations involving net differences between projected and actual earnings on plan investments and changes in proportions.

Other Postemployment Benefits

Under Minnesota statute 471.61, subdivision 2b, public employers must allow retirees and their dependents to continue coverage indefinitely in an employer-sponsored health care plan, under the following conditions: 1) Retirees must be receiving (or eligible to receive) an annuity from a Minnesota public pension plan, 2) Coverage must continue in a group plan until age 65, and retirees must pay no more than the group premium, and 3) Retirees are able to add dependent coverage during open enrollment period or qualifying life event prior to retirement. All premiums are funded on a pay-as-you-go basis. The liability was determined, in accordance with GASB Statement No. 75, at July 1, 2024.

Vacation Payable

Vacation pay is earned based on position and years of service. Vacation may be accumulated up to a maximum amount equal to 2 times the amount the employee is eligible to earn in the current year. Employees are required to take at least five consecutive days of vacation each year. The Member Services fund is typically used to liquidate vacation payable.

Note 1: Summary of Significant Accounting Policies (Continued)

Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net position is displayed in three components:

a. Net investment in capital assets - Consists of capital assets, net of accumulated depreciation reduced by any outstanding debt attributable to acquire capital assets.

b. Restricted net position - Consist of net position restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments.

c. Unrestricted net position - All other net position that do not meet the definition of “restricted” or “investment in capital assets”.

When both restricted and unrestricted resources are available for use, it is the Cooperative’s policy to use restricted resources first, then unrestricted resources as they are needed.

Note 2: Detailed Notes on All Funds

A. Deposits and Investments

Custodial credit risk for deposits and investments is the risk that in the event of a bank failure, the Cooperative’s deposits and investments may not be returned or the Cooperative will not be able to recover collateral securities in the possession of an outside party. In accordance with Minnesota statutes and as authorized by the Board of Directors, the Cooperative maintains deposits at those depository banks, all of which are members of the Federal Reserve System.

Minnesota statutes require that all Cooperative deposits be protected by insurance, surety bond or collateral. The fair value of collateral pledged must equal 110 percent of the deposits not covered by insurance, bonds, or irrevocable standby letters of credit from Federal Home Loan Banks.

Authorized collateral in lieu of a corporate surety bond includes:

- United States government Treasury bills, Treasury notes, Treasury bonds;
- Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity;
- General obligation securities of any state or local government with taxing powers which is rated “A” or better by a national bond rating service, or revenue obligation securities of any state or local government with taxing powers which is rated “AA” or better by a national bond rating service;
- General obligation securities of a local government with taxing powers may be pledged as collateral against funds deposited by that same local government entity;
- Irrevocable standby letters of credit issued by Federal Home Loan Banks to a municipality accompanied by written evidence that the bank’s public debt is rated “AA” or better by Moody’s Investors Service, Inc., or Standard & Poor’s Corporation; and
- Time deposits that are fully insured by any Federal agency.

Note 2: Detailed Notes on All Funds (Continued)

Minnesota statutes require that all collateral shall be placed in safekeeping in a restricted account at a Federal Reserve Bank, or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The selection should be approved by the Cooperative.

At year end, the Cooperative's carrying amount of deposits was $(218,094) and the bank balance was $19,922 which was covered by federal depository insurance.

The Minnesota School District Liquid Asset Fund (MSDLAF) is a trust organized and existing under the laws of the State and the Minnesota Joint Powers Act, as amended. The trust was established for the purpose of allowing Minnesota school districts to pool their investment funds to obtain a competitive investment yield, while maintaining liquidity and preserving capital. The credit rating for the MSDLAF is AAA. The Cooperative's investment in the MSDLAF and Broker money markets are equal to the value of pool shares.

As of June 30, 2025, the Cooperative had the following investments that are insured or registered, or securities held by the Cooperative or its agent in the Cooperative's name:

Types of Investments	Credit Quality/ Ratings (1)	Segmented Time Distribution (2)	Amount	Fair Value Measurement Using Level 1	Level 2	Level 3
Pooled Investments at Amortized Costs						
Minnesota School District Max Class	N/A	under 1 year	$ 208,515	$ -	$ -	$ -
Minnesota School District Liquid Asset Fund	N/A	under 1 year	1,769,222	-	-	-
Cash/Money Market	N/A	under 1 year	16,704	-	-	-
Non-pooled Investments at Fair Value						
Government Agency Securities	N/A	under 1 year	500,629	500,629	-	-
Government Agency Securities	N/A	1 to 5 years	755,829	755,829	-	-
Negotiable certificates of deposit	N/A	under 1 year	2,949,000	-	2,949,000	-
Negotiable certificates of deposit	N/A	1 to 5 years	229,000	-	229,000	-
Total Investments			$ 6,428,899	$ 1,256,458	$ 3,178,000	$ -

(1) Ratings are provided by various credit rating agencies where applicable to indicate associated credit risk.
N/A indicates not applicable or available.

(2) Interest rate risk is disclosed using the segmented time distribution method.

Note 2: Detailed Notes on All Funds (Continued)

A reconciliation of cash and temporary investments as shown on the statement of net position for the Cooperative follows:

Deposits	$ (218,094)
Investments	6,428,899
Total	6,210,805
Less fiduciary fund cash and temporary investments	(18,746)
Total cash	$ 6,192,059

B. Capital Assets

Capital asset activity for the year ended June 30, 2025 was as follows:

	Balance July 1, 2024	Additions	Deletions	Balance June 30, 2025
Business-type Activities				
Capital Assets not Being Depreciated/Amortized				
Land	$ 1,347,675	$ -	$ -	$ 1,347,675
Capital Assets Being Depreciated/Amortized				
Land improvements	497,705	-	-	497,705
Buildings	2,117,137	-	-	2,117,137
Equipment	638,465	54,254	-	692,719
SBITA equipment (intangible right to use asset)	148,058	-	-	148,058
Total Capital Assets Being Depreciated/Amortized	3,401,365	54,254	-	3,455,619
Less Accumulated Depreciation/Amortization for				
Land improvements	(292,487)	(24,885)	-	(317,372)
Buildings	(1,525,956)	(80,105)	-	(1,606,061)
Equipment	(598,598)	(35,660)	-	(634,258)
SBITA equipment (intangible right to use asset)	(65,804)	(49,352)	-	(115,156)
Total Accumulated Depreciation/Amortization	(2,482,845)	(190,002)	-	(2,672,847)
Total Capital Assets Being Depreciated/Amortized, Net	918,520	(135,748)	-	782,772
Business-type Activities Capital Assets, Net	$ 2,266,195	$ (135,748)	$ -	$ 2,130,447

Depreciation/Amortization expense was charged to business-type activities as follows:

Member Services	$ 190,002

Note 2: Detailed Notes on All Funds (Continued)

C. Interfund transfers

During the year ended2025June 30, 2025, the Cooperative transfers $812,175 from the Risk Management fund to the Member Services fund to transfer proceeds from a land sale.

D. SBITA Payable

SBITA agreements are summarized as follows:

Description	Total SBITA Liability	Interest Rate	Issue Date	Payment Terms	Payment Amount	Balance at Year End
Marco AmplifyIT	$ 143,638	5.00 %	03/15/23	Monthly	$ 4,419	$ 34,698

The Cooperative has an agreement with Marco for Amplify IT services. Payments are made monthly and the liability is discounted at 5.0%. The lease expires February 2026.

Future obligations for the Cooperatives SBITA are as follows:

Year Ending June 30,	Principal Payments	Interest Payments	Total
2026	$ 34,698	$ 654	$ 35,352

E. Long-term Debt

Changes In Long-term Liabilities

Long-term liability activity for the year ended June 30, 2025 was as follows:

	Beginning Balance	Additions	Deductions	Ending Balance	Amounts Due Within One Year
Business-type Activities					
Other Liabilities					
SBITA payable	$ 84,629	$ -	$ (49,931)	$ 34,698	$ 34,698
Compensated absences payable*	229,689		(4,118)	225,571	112,307
Total	$ 314,318	$ -	$ (54,049)	$ 260,269	$ 147,005

* The change in the compensated absences liability is presented as a net change.

F. Unrestricted - Board Designated Net Position

Board designated unrestricted net position for the year ended June 30, 2025 is as follows:

	Member Services
Designated for Unemployment Fund	$ 320,646

Note 3: Defined Benefit Pension Plans - Statewide

A. Teacher Retirement Association (TRA)

1. Plan Description

The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary school, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul schools or Minnesota State Colleges and Universities). Educators first hired by Minnesota State may elect either TRA coverage within one year of eligible employment or elect coverage through the Defined Contribution Retirement Plan (DCR) administered by Minnesota State. A teacher employed by Minnesota State and electing DCR plan is not a member of TRA except for purposes of social security coverage.

2. Benefits Provided

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statute and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any consecutive 60 months of formula service, age and years of formula service credit at termination of service. TRA members belong to either the Basic or Coordinated Plan.

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Tier I:	Step Rate Formula	Percentage
Basic	First ten years of service	2.2 percent per year
	All years after	2.7 percent per year
Coordinated	First ten years if service years are prior to July 1, 2006	1.2 percent per year
	First ten years if service years are July 1, 2006 or after	1.4 percent per year
	All other years of service if service years are prior to July 1, 2006	1.7 percent per year
	All other years of service if service years are July 1, 2006 or after	1.9 percent per year

With these provisions:

1. Retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
2. Three percent per year early retirement reduction factor for all years under normal retirement age.
3. Unreduced benefits for early retirement under a Rule-of-90 (age plus allowable service equals 90 or more).

or

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

For years of service prior to July 1, 2006, a level formula of 1.7% per year for coordinated members and 2.7% per year for basic members is applied. For years of service July 1, 2006 and after, a level formula of 1.9% per year for coordinated members and 2.7% per year for Basic members applies. An early retirement reduction is applied to members retiring prior to age 65. Members who reach age 62 with 30 years of service have a lower (more favorable to the member) reduction rate applied.

Tier II:

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66. After July 1, 2024, the age will change to not to exceed 65. An early retirement reduction is applied to members retiring before age 66, but will be age 65 after July 1, 2024. Members who reach age 62 with 30 years of service have a lower (more favorable to the member) early retirement reduction rate applied.

Six different types of annuities are available to members upon retirement. The No Refund Plan is a lifetime annuity that ceases upon the death of the retiree – no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

3. Contributions

Per Minnesota Statutes, Chapter 354 sets the contribution rates for employees and employers. Rates for the fiscal year 2025 for coordinated were 7.75% for the employee and 8.75% for the employer. Basic rates were 11.25% for the employee and 12.75% for the employer. The Cooperative's contributions to TRA for the plan's fiscal year ended June 30, 2025, 2024, and 2023 were $199,597, $165,106, and $143,967. The Cooperative's contributions were equal to the required contributions for each year as set by state statute.

4. Actuarial Assumptions

The total pension liability in the July 1, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

Key Methods and Assumptions Used in Valuation of Total Pension Liability

Actuarial Information	
Experience Studies	August 2, 2023 (demographic and economic assumptions)
Actuarial Cost Method	Entry Age Normal
Actuarial Assumptions	
Investment Rate of Return	7.00%
Price Inflation	2.50%
Wage Growth Rate	2.85% before July 1, 2028 and 3.25% after June 30, 2028
Projected Salary Increase	2.85 to 8.85% before July 1, 2028 and 3.25% to 9.25% after June 30, 2028
Cost of Living Adjustment	1% for January 2019 through January 2023, then Increasing by 0.1% each year up to 1.5% annually
Mortality Assumption	
Pre-retirement	PubT-2010(A) Employee Mortality Table, male rates set forward 1 year and female rates unadjusted. Generational projection uses the MP-2021 scale.
Healthy Retirees	PubT-2010 (A) Retiree Mortality Table, male rates set forward 1 year and female rates unadjusted. Generational projection uses the MP-2021 scale.
Beneficiaries	Pub-2010 (A) Contingent Survivor Mortality Table, male rates set forward 1 year and female rates unadjusted. Generational projection uses the MP-2021 scale.
Disabled Retirees	PubNS-2010 Disabled Retiree Mortality Table, male rates set forward 1 year and female rates unadjusted. Generational projection uses the MP-2021 scale.

*The assumptions prescribed are based on the experience study dated August 2, 2023. For GASB 67 purposes, the long-term rate of return assumptions is selected by TRA management in consultation with actuary.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic Equity	33.5 %	5.10 %
International Equity	16.5	5.30
Fixed Income	25.0	0.75
Private Markets	25.0	5.90
Total	100.0 %	

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

Changes in the actuarial assumptions since the 2022 valuation:

- Mortality tables were updated for active employees, retirees, disabled retirees, and contingent beneficiaries to recently published tables derived from public plan data known as the Pub2010 family.

- Retirement rates were increased for some of the Tier II early retirement ages and some of the unreduced retirement rates were modified for both tiers to better align with actual experience.

- Probability that new female retirees elect either the Straight Life Annuity or 100% Joint & Survivor Annuity were refined to reflect the actual experience.

- Termination rates were reduced in the first 10 years of employment and slightly increased in years 16 to 25 to better match the observed experience.

- Disability rates were decreased beyond age 45 by 15% to reflect the continued lower than expected observations.

5. Discount Rate

The discount rate used to measure the total pension liability was 7%. There was no change in the discount rate since the prior measurement date. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2024 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

6. Net Pension Liability

On June 30, 2025, The Cooperative reported a liability of $1,810,981 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2024. The Cooperative’s proportion of the net pension liability was based on the Cooperative’s contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis and Minneapolis School District. The Cooperative's proportionate share was 0.0285% at the end of the measurement period and 0.0269% for the beginning of the year.

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the Cooperative as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the Cooperative were as follows:

Cooperative's Proportionate Share of Net Pension Liability	$ 1,810,981
State's Proportionate Share of Net Pension Liability Associated with the Cooperative	110,900
Total	$ 1,921,881

For the year ended June 30, 2025, the Cooperative recognized pension expense of $192,478. It also recognized $7,709 as an decrease to pension expense for the support provided by direct aid.

During the plan year ended June 30, 2024, the State of Minnesota contributed $176 million to the Fund. The State of Minnesota is not included as a non-employer contributing entity in the plan pension allocation schedules for the $176 million in direct state aid because this contribution was not considered to meet the definition of a special funding situation. The Cooperative recognized $50,208 for the year ended June 30, 2025 as revenue and an offsetting reduction of net pension liability for its proportionate share of the State of Minnesota’s on-behalf contributions to the Fund.

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

On June 30, 2025, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	$ 84,476	$ 22,435
Changes in Actuarial Assumptions	160,822	309,139
Net Difference Between Projected and Actual Investment Earnings	-	109,359
Changes in Proportion	110,083	-
Contributions Paid to PERA Subsequent to the Measurement Date	199,597	-
Total	$ 554,978	$ 440,933

The $199,597 reported as deferred outflows of resources related to pensions resulting from Cooperative Contributions subsequent to the measurement date will be recognized as a reduction in the net pension liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and (deferred inflows of resources) will be recognized in pension expense as follows:

2026	$ (107,700)
2027	137,201
2028	59,665
2029	(86,140)
2030	(67,579)
Thereafter	(20,999)

7. Pension Liability Sensitivity

The following presents the net pension liability of TRA calculated using the discount rate of 7%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6%) or one percentage point higher (8%) than the current rate (preparer instructions: multiply the allocation % by TRA's sensitivity footnote info).

	Cooperative's Proportionate Share of NPL		
	1 Percent Decrease (6%)	Current (7%)	1 Percent Increase (8%)
Teachers Retirement Association	$ 3,189,244	$ 1,810,981	$ 1,139,290

8. Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in a separately-issued TRA financial report. That report can be obtained at https://minnesotatra.org, by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling 651-296-2409 or 800-657-3669.

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

B. Public Employees Retirement Association (PERA)

1. Plan Description

The Cooperative participates in the following cost-sharing multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). These plan provisions are established and administered according to Minnesota Statutes chapters 353, 353D, 353E, 353G, and 356. Minnesota Statutes chapter 356 defines each plan's financial reporting requirements. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

General Employees Retirement Plan (General Plan)

Membership in the General Plan includes employees of counties, cities, townships, schools in non-certified positions, and other governmental entities whose revenues are derived from taxation, fees, or assessments. Plan membership is required for any employee who is expected to earn more than $425 in a month, unless the employee meets exclusion criteria.

2. Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service. When a member is "vested," they have earned enough service credit to receive a lifetime monthly benefit after leaving public service and reaching an eligible retirement age. Members who retire at or over their Social Security full retirement age with at least one year of service qualify for a retirement benefit.

General Employees Plan Benefits

General Employees Plan requires three years of service to vest. Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for General Plan members. Members hired prior to July 1, 1989, receive the higher of the Step or Level formulas. Only the Level formula is used for members hired after June 30, 1989. Under the Step formula, General Plan members receive 1.2 percent of the highest average salary for each of the first 10 years of service and 1.7 percent for each additional year. Under the Level formula, General Plan members receive 1.7 percent of highest average salary for all years of service. For members hired prior to July 1, 1989 a full retirement benefit is available when age plus years of service equal 90 and normal retirement age is 65. Members can receive a reduced requirement benefit as early as age 55 if they have three or more years of service. Early retirement benefits are reduced by .25 percent for each month under age 65. Members with 30 or more years of service can retire at any age with a reduction of 0.25 percent for each month the member is younger than age 62. The Level formula allows General Plan members to receive a full retirement benefit at age 65 if they were first hired before July 1, 1989 or at age 66 if they were hired on or after July 1, 1989. Early retirement begins at age 55 with an actuarial reduction applied to the benefit.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50 percent of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1 percent and a maximum of 1.5 percent. The 2024 annual increase was 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a prorated increase.

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

3. Contributions

Minnesota Statutes chapters 353, 353E, 353G, and 356 set the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

General Employees Fund Contributions

General Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2025 and the Cooperative was required to contribute 7.50 percent for Coordinated Plan members. The Cooperative's contributions to the General Employees Fund for the years ending June 30, 2025, 2024 and 2023, were $91,730, $76,993 and $76,993, respectively. The Cooperative's contributions were equal to the required contributions for each year as set by state statute.

4. Pension Costs

General Employees Fund Pension Costs

At June 30, 2025, the Cooperative reported a liability of $476,833 for its proportionate share of the General Employees Fund's net pension liability. The Cooperative's net pension liability reflected a reduction due to the State of Minnesota's contribution of $16 million. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the Cooperative totaled $12,330.

Cooperative's Proportionate Share of Net Pension Liability	$	476,833
State's Proportionate Share of Net Pension Liability Associated with the Cooperative		12,330
Total	$	489,163

The net pension liability was measured as of June 30, 2025, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Cooperative's proportion of the net pension liability was based on the Cooperative's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2024 through June 30, 2025, relative to the total employer contributions received from all of PERA's participating employers. The Cooperative's proportionate share was 0.0129 percent at the end of the measurement period and 0.0129 percent for the beginning of the period.

For the year ended June 30, 2025, the Cooperative recognized pension expense of $49,593 for its proportionate share of the General Employees Plan's pension expense. In addition, the Cooperative recognized an additional $331 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of $16 million to the General Employees Fund.

During the plan year ended June 30, 2025, the State of Minnesota contributed $170.1 million to the General Employees Fund. The State of Minnesota is not included as a non-employer contributing entity in the General Employees Plan pension allocation schedules for the $170.1 million in direct state aid because this contribution was not considered to meet the definition of a special funding situation. The Cooperative recognized $21,939 for the year ended June 30, 2025 as revenue and an offsetting reduction of net pension liability for its proportionate share of the State of Minnesota's on-behalf contributions to the General Employees Fund.

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

At June 30, 2025, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	$ 45,167	$ -
Changes in Actuarial Assumptions	2,599	277,997
Net Difference Between Projected and Actual Investment Earnings	-	19,476
Changes in Proportion	-	80
Contributions Paid to PERA Subsequent to the Measurement Date	91,730	-
Total	$ 139,496	$ 297,553

The $91,730 reported as deferred outflows of resources related to pensions resulting from the Cooperative's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

2026	$ (147,697)
2027	(23,343)
2028	(66,577)
2029	(12,170)

5. Long-Term Expected Return on Investment

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic Equity	33.5 %	5.10 %
International Equity	16.5	5.30
Fixed Income	25.0	0.75
Private Markets	25.0	5.90
Total	100.0 %	

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

6. Actuarial Assumptions

The total pension liability for each of the cost-sharing defined benefit plans was determined by an actuarial valuation as of June 30, 2024, using the entry age normal actuarial cost method. The long-term rate of return on pension plan investments used to determine the total liability is 7%. The 7% assumption is based on a review of inflation and investment return assumptions from a number of national investment consulting firms. The review provided a range of investment return rates considered reasonable by the actuary. An investment return of 7% is within that range.

Inflation is assumed to be 2.25% for the General Employees Plan. Benefit increases after retirement are assumed to be 1.25% for the General Employees Plan.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25% after one year of service to 3% after 27 years of service. Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The General Employees Plan was last reviewed in 2023. The assumption changes were adopted by the board and became effective with the July 1, 2024 actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2024:

General Employees Fund

Changes in Actuarial Assumptions

- Rates of merit and seniority were adjusted, resulting in slightly higher rates.
- Assumed rates of retirement were adjusted as follows: increase the rate of assumed unreduced retirements, slight adjustments to Rule of 90 retirement rates, and slight adjustments to early retirement rates for Tier 1 and Tier 2 members.
- Minor increase in assumed withdrawals for males and females.
- Lower rates of disability.
- Continued use of Pub-2010 general mortality table with slight rate adjustments as recommended in the most recent experience study.
- Minor changes to form of payment assumptions for male and female retirees.
- Minor changes to assumptions made with respect to missing participant data.

Changes in Plan Provisions

-The workers' compensation offset for disability benefits was eliminated. The actuarial equivalent factors updated to reflect the changes in assumptions.

7. Discount Rate

The discount rate used to measure the total pension liability in 2024 was 7.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Plans were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Note 3: Defined Benefit Pension Plans - Statewide (Continued)

8. Pension Liability Sensitivity

The following presents the Cooperative's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the Cooperative's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	Cooperative's Proportionate Share of NPL		
	1 Percent Decrease (6%)	Current (7%)	1 Percent Increase (8%)
General Employees Fund	$ 1,041,480	$ 476,833	$ 12,359

9. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

Note 4: Postemployment Benefits Other Than Pensions

A. Plan Description

The Cooperative operates a single-employer retiree benefit plan ("the Plan") that provides health, life, and dental insurance to eligible employees and their families through the Cooperative's health insurance plan. The full cost of the benefits is covered by the Plan. Benefit and eligbility provisions are established through negotiations between the Cooperative. The Cooperative provides benefits to active employees, but does not contrbute towards retirees on the Plan. The Plan does not issue a publicly available report.

At June 30, 2025, the following employees were covered by the benefit terms:

Active Plan Members	34

B. Funding Policy

The Cooperative contributes a predetermined portion of the cost of current-year premiums for eligible retired plan members and their spouses based on the employment contract in effect at the time of retirement.

For the year ended June 30, 2025, the Cooperative's average contribution rate was 2.57 percent of covered-employee payroll. For the fiscal year 2025, the Cooperative did not directly contribute to the plan, while implicit contributions totaled $3,140.

C. Actuarial Methods and Assumptions

The Cooperative’s total OPEB liability of $81,188 was measured as of July 1, 2024, and the OPEB liability was determined by an actuarial valuation as of July 1, 2023. Roll forward procedures were used to roll forward the total OPEB liability to the measurement date.

The total OPEB liability in the July 1, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount Rate	3.90%
20-Year Municipal Bond Yield	3.90%
Inflation Rate	2.50%
Salary Increases	See sample rates in actuarial valuation report
Medical Trend Rate	6.25% in 2024 grading to 5.00% over 5 years and then to 4.00% over the next 48 years
Discount Trend Rate	N/A

Mortality rates were based on the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2021 Generational Improvement Scale

The actuarial assumptions used in the July 1, 2023 valuation were based on input from a variety of published sources of historical and projected future financial data. Each assumption was reviewed for reasonableness with the source information as well as for consistency with the other economic assumptions.

Note 4: Postemployment Benefits Other Than Pensions (Continued)

D. Changes in the Total OPEB Liability

	Net OPEB Liability
Balances at June 30, 2024	$ 66,577
Changes for the Year	
Service Costs	13,152
Interest Costs	3,078
Benefit Payment	(1,619)
Net Changes	14,611
Balances at June 30, 2025	$ 81,188

Since the prior measurement date, the following assumptions changed:
- None

Since the prior measurement date, the following benefit terms changed:
- None

Since the prior measurement date, the following plan provisions changed:
- None

E. Sensitivity of the Net OPEB Liability

The following presents the net OPEB liability of the Cooperative, as well as what the Cooperative's net OPEB liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

1 Percent Decrease 2.9%	Discount Rate Current 3.9%	1 Percent Increase 4.9%
$ 86,068	$ 81,188	$ 76,471

The following presents the Cooperative's net OPEB liability, as well as what the Cooperative's net OPEB liability would be if it were calculated using a healthcare cost trend rate one percentage point lower or one percentage point higher than the current healthcare cost trend rate:

1 Percent Decrease 5.25% Decreasing to 4.00% then 3.00%	Healthcare Cost Trend Rates 6.25% Decreasing to 5.00% then 4.00%	1 Percent Increase 7.25% Decreasing to 6.00% then 5.00%
$ 72,003	$ 81,188	$ 91,874

Note 4: Postemployment Benefits Other Than Pensions (Continued)

F. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2025, the Cooperative Recognized OPEB expense of $4,167. At June 30, 2025, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes in Actuarial Assumptions	$ -	$ 7,082
Net Difference Between Projected and Actual Investment Earnings	-	20,338
Contributions Paid to OPEB Subsequent to the Measurement Date	3,140	-
Total	$ 3,140	$ 27,420

Deferred outflows of resources totaling $3,140 related to pensions resulting from the Cooperative's contributions to OPEB subsequent to the measurement date will be recognized as a reduction of the OPEB liability as of June 30, 2026. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in pension expense as follows:

2026	$ (8,921)
2027	(8,921)
2028	(4,790)
2029	(4,788)

Note 5: Joint Powers Agreement

Minnesota Services Cooperative (MSC - hereafter referred to as "the Agency") was established under a joint and cooperative agreement between Southeast Service Cooperative, Northwest Service Cooperative, Lakes Country Service Cooperative, Southwest/West Central Service Cooperative, Resource, Training and Solutions, Northeast Service Cooperative, South Central Service Cooperative and Metropolitan Educational Cooperative Service Unit (Metro ECSU) and Sourcewell. The general purpose of the Agency is to analyze and identify service opportunities and needs for the participating members as well as facilitate the creation and delivery of the determined programs.

The Agency's fiscal year runs from July 1 to June 30. The governing body of the Agency is made up of individuals from the member cooperatives. An annual budget is presented to and approved by the Board of Directors. Funds may be expended by the Board of Directors or the Executive Council in accordance with established laws and based on budget amounts.

In the event of dissolution of the Agency, assets and liabilities shall be divided among all members. An investment in joint venture is not recorded for MSC because there is no known or explicit method for dividing up the assets and liabilities of MSC in the event of dissolution. We cannot reasonably estimate the Cooperative's portion of MSC.

In August 2017, the Cooperative agreed, along with six other cooperatives throughout the state of Minnesota, to establish a new joint powers entity. The purpose of this agreement is to permit the parties to establish a statewide joint powers entity with enumerated decision-making powers over regional health insurance pools, to purchase and hold a statewide stop-loss insurance policy at higher attachment points for lower fees, to permit limited commingling of Program Funds in a statewide reserve to permit stop loss insurance pooling at lower attachment points for members in regional health insurance pools, and to enter into statewide contracts with third party administrators, employees, consultants, actuaries, attorneys, lobbyists and other vendors. The board shall be comprised of two board members from each party to the agreement. One board member from each party shall be a current sitting member of that party's board of directors, and shall be appointed by the party's board of directors. The second board member shall be the then current Executive Director of that party and shall service in an ex-officio non-voting capacity.

During fiscal year 2024 the MHC amended their joint powers agreement to move to a statewide program that commingles programs into one statewide pool for Large Employers and one statewide pool for Small Employers. The risk for these pools is with MHC with an intent to remain as one pool in the future.

Note 6: Other Information

Risk Management

During fiscal year 2024 the MHC amended their joint powers agreement which moved to the Statewide Insurance pool which the cooperatives share in the insurance risk at a statewide level. The allocation of assets is not determinable so there is no investment in joint venture as of June 30, 2025.

Southeast Minnesota Network Collaborative

Southeast Service Cooperative serves as a fiscal host for the Southeast Minnesota Network Collaborative (SEMNET). SEMNET is a group of Members that instituted a joint power agreement to develop and implement advanced telecommunications services.

MASA-Region I

Southeast Service Cooperative began serving as the fiscal host for MASA Region 1 July 1, 2020. MASA Region 1 is a group of regional superintendents from southeast Minnesota who are individual members of the statewide organization Minnesota Association of School Administrators (MASA). The regional funds are used for educational purposes for school leaders.

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REQUIRED SUPPLEMENTARY
INFORMATION

SOUTHEAST SERVICE COOPERATIVE
INDEPENDENT SCHOOL DISTRICT NO. 921
ROCHESTER, MINNESOTA

FOR THE YEAR ENDED
JUNE 30, 2025

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Required Supplementary Information
For the Year Ended June 30, 2025

Schedule of Employer's Share of TRA Net Pension Liability

Fiscal Year Ending	Cooperative's Proportion of the Net Pension Liability	Cooperative's Proportionate Share of the Net Pension Liability (a)	State's Proportionate Share of the Net Pension Liability Associated with the Cooperative (b)	Total (a+b)	Cooperative's Covered Payroll (c)	Cooperative's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll (a/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
6/30/2024	0.0285 %	$ 1,810,981	$ 110,900	$ 1,921,881	$ 1,886,926	96.0 %	82.1 %
6/30/2023	0.0269	2,220,924	155,546	2,376,470	1,683,825	131.9	76.4
6/30/2022	0.0249	1,993,860	148,052	2,141,912	1,517,170	131.4	76.2
6/30/2021	0.0251	1,098,451	92,584	1,191,035	1,480,357	74.2	86.6
6/30/2020	0.0227	1,677,106	140,553	1,817,659	1,300,219	129.0	75.5
6/30/2019	0.0182	1,160,072	102,608	1,262,680	1,017,024	114.1	78.2
6/30/2018	0.0137	858,543	80,915	939,458	755,195	113.7	78.1
6/30/2017	0.0122	2,435,341	235,780	2,671,121	655,973	371.3	51.6
6/30/2016	0.0143	3,410,891	341,595	3,752,486	744,107	458.4	44.9
6/30/2015	0.0144	890,782	109,491	1,000,273	756,173	117.8	76.8

Schedule of Employer's TRA Contributions

Year Ending	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	Cooperative's Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
6/30/2025	$ 199,597	$ 199,597	$ -	$ 2,281,109	8.75 %
6/30/2024	165,106	165,106	-	1,886,926	8.75
6/30/2023	143,967	143,967	-	1,683,825	8.55
6/30/2022	126,532	126,532	-	1,517,170	8.34
6/30/2021	120,353	120,353	-	1,480,357	8.13
6/30/2020	102,977	102,977	-	1,300,219	7.92
6/30/2019	78,413	78,413	-	1,017,024	7.71
6/30/2018	56,640	56,640	-	755,195	7.50
6/30/2017	49,198	49,198	-	655,973	7.50
6/30/2016	55,808	55,808	-	744,107	7.50

Notes to the Required Supplementary Information - TRA

Changes in Actuarial Assumptions

2024
Mortality tables were updated for active employees, retirees, disabled retirees, and contingent beneficiaries to recently published tables derived from public plan data known as the Pub2010 family. Retirement rates were increased for some of the Tier II early retirement ages and some of the unreduced retirement rates were modified for both tiers to better align with actual experience. Probability that new female retirees elect either the Straight Life Annuity or 100% Joint & Survivor Annuity were refined to reflect the actual experience. Termination rates were reduced in the first 10 years of employment and slightly increased in years 16 to 25 to better match the observed experience. Disability rates were decreased beyond age 45 by 15% to reflect the continued lower than expected observations.

2023
The 2023 Tax Finance and Policy Bill, effective July 1, 2025 and The 2024 Omnibus Pensions and Retirement Bill contained a number of changes. The employer contribution rate will increase from 8.75% to 9.5% on July 1, 2025. The employee contribution rate will increase from 7.75% to 8% on July 1, 2025. The Normal Retirement Age (NRA) for active and eligible deferred Tier II members will be 65 effective July 1, 2024. TRA's amortization date will remain the same at 2048. The pension adjustment rate for school districts and the base budgets for Minnesota State, Perpich Center for Arts Education, and Minnesota Academies will increase to reflect the 0.75% employer contribution rate increase.

2022
No changes noted.

2021
The investment return assumption was changed from 7.50 percent to 7.00 percent.

2020
Assumed termination rates were changed to more closely reflect actual experience. The pre-retirement mortality assumption was changed to RP-2014 white collar employee table, male rates set back five years and female rates set back seven years. Generational projection uses the MP-2015 scale. Assumed form of annuity election proportions were changed to more closely reflect actual experience for female retirees.

2019
No changes noted.

2018
The mortality projection scale was changed from MP-2015 to MP-2017. The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

2017
The Combined Service Annuity (CSA) loads were changed from 0.8 percent for active members and 60 percent for vested and non-vested deferred members. The revised CSA loads are now 0.0 percent for active member liability, 15.0 percent for vested deferred member liability and 3.0 percent for non-vested deferred member liability. The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2044 and 2.5 percent per year thereafter.

2016
The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2035 and 2.5 percent per year thereafter to 1.0 percent per year for all future years. The assumed investment return was changed from 7.9 percent to 7.5 percent. The single discount rate was changed from 7.9 percent to 7.5 percent. Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

2015
The cost of living adjustment was not assumed to increase to 2.5 percent but remain at 2.0 percent for all future years. The investment return assumption was changed from 8.25 percent to 8.00 percent.

Notes to the Required Supplementary Information – TRA (Continued)

Changes in Plan Provisions

2024
No changes noted.

2023
No changes noted.

2022
No changes noted.

2021
No changes noted.

2020
No changes noted.

2019
No changes noted.

2018
The 2018 Omnibus Pension Bill contained a number of changes: The COLA was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% in January 1, 2028. Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt. The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated. Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt. Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.5% to 7.5%, effective July 1, 2018. The employer contribution rate is increased each July 1 over the next 6 years, (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

2017
No changes noted.

2016
No changes noted.

2015
On June 30, 2015, the Duluth Teachers Retirement Fund Association was merged into TRA. This also resulted in a state-provided contribution stream of $14.377 million until the System becomes fully funded.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Required Supplementary Information (Continued)
For the Year Ended June 30, 2025

Schedule of Employer's Share of PERA Net Pension Liability

Fiscal Year Ending	Cooperative's Proportion of the Net Pension Liability	Cooperative's Proportionate Share of the Net Pension Liability (a)	State's Proportionate Share of the Net Pension Liability Associated with the 0.0137 (b)	Total (a+b)	Cooperative's Covered Payroll (c)	Cooperative's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll (a/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
6/30/2024	0.0129 %	$ 476,833	$ 12,330	$ 489,163	$ 1,026,570	46.4 %	86.7 %
6/30/2023	0.0129	721,354	19,952	741,306	1,026,573	70.3	83.1
6/30/2022	0.0144	1,140,485	69,929	1,210,414	1,079,613	105.6	76.7
6/30/2021	0.0129	550,888	16,831	567,719	931,840	59.1	87.0
6/30/2020	0.0137	821,378	25,467	846,845	979,913	83.8	79.0
6/30/2019	0.0123	680,039	21,166	701,205	873,878	77.8	80.2
6/30/2018	0.0140	776,663	25,372	802,035	939,261	82.7	79.5
6/30/2017	0.0148	944,822	11,884	956,706	953,739	99.1	75.9
6/30/2016	0.0145	1,177,328	15,387	1,192,715	900,093	130.8	68.9
6/30/2015	0.0119	616,720	-	616,720	685,653	89.9	78.2

Schedule of Employer's PERA Contributions

Year Ending	Statutorily Required Contribution (a)	Contributions in Relation to the Statutorily Required Contribution (b)	Contribution Deficiency (Excess) (a-b)	Cooperative's Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
6/30/2025	$ 91,730	$ 91,730	$ -	$ 1,223,072	7.50 %
6/30/2024	76,993	76,993	-	1,026,570	7.50
6/30/2023	76,993	76,993	-	1,026,573	7.50
6/30/2022	80,971	80,971	-	1,079,613	7.50
6/30/2021	69,888	69,888	-	931,840	7.50
6/30/2020	73,493	73,493	-	979,913	7.50
6/30/2019	65,541	65,541	-	873,878	7.50
6/30/2018	70,445	70,445	-	939,261	7.50
6/30/2017	71,530	71,530	-	953,739	7.50
6/30/2016	67,507	67,507	-	900,093	7.50

Notes to the Required Supplementary Information - PERA

Changes in Actuarial Assumptions

2024
The following changes in assumptions are effective with the July 1, 2024 valuation, as recommended in the most recent experience study (dated June 29, 2023): Rates of merit and seniority were adjusted, resulting in slightly higher rates. Assumed rates of retirement were adjusted as follows: increase the rate of assumed unreduced retirements, slight adjustments to Rule of 90 retirement rates, and slight adjustments to early retirement rates for Tier 1 and Tier 2 members. Minor increase in assumed withdrawals for males and females. Lower rates of disability. Continued use of Pub-2010 general mortality table with slight rate adjustments as recommended in the most recent experience study. Minor changes to form of payment assumptions for male and female retirees. Minor changes to assumptions made with respect to missing participant data.

2023
The investment return and single discount rates were changed from 6.5 percent to 7.0 percent.

2022
The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

2021
The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes. The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

2020
The price inflation assumption was decreased from 2.50% to 2.25%. The payroll growth assumption was decreased from 3.25% to 3.00%. Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25% less than previous rates. Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements. Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter. Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females. The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the PUB-2010 General/Teacher disabled annuitant mortality table, with adjustments. The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019. The assumed spouse age difference was changed from two years older for females to one year older. The assumed number of married male new retirees electing the 100% Joint & Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

2019
The mortality projection scale was changed from MP-2017 to MP-2018.

2018
The mortality projection scale was changed from MP-2015 to MP-2017. The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

2017
The Combined Service Annuity (CSA) loads were changed from 0.8 percent for active members and 60 percent for vested and non-vested deferred members. The revised CSA loads are now 0.0 percent for active member liability, 15.0 percent for vested deferred member liability and 3.0 percent for non-vested deferred member liability. The assumed post-retirement benefit increase rate was changed from 1.0 percent per year for all years to 1.0 percent per year through 2044 and 2.5 percent per year thereafter.

2016
The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2035 and 2.5 percent per year thereafter to 1.0 percent per year for all future years. The assumed investment return was changed from 7.9 percent to 7.5 percent. The single discount rate was changed from 7.9 percent to 7.5 percent. Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth and 2.50 percent for inflation.

2015
The assumed post-retirement benefit increase rate was changed from 1.0 percent per year through 2030 and 2.5 percent per year thereafter to 1.0 percent per year through 2035 and 2.5 percent per year thereafter.

Notes to the Required Supplementary Information – PERA (Continued)

Changes in Plan Provisions

2024
The workers' compensation offset for disability benefits was eliminated. The actuarial equivalent factors updated to reflect the changes in assumptions.

2023
An additional one-time direct state aid contribution of $170.1 million will be contributed to the Plan on October 1, 2023. The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service. The benefit increase delay for early retirements on or after January 1, 2024 was eliminated. A one-time non-compounding benefit increase of 2.5 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

2022
There were no changes in plan provisions since the previous valuation.

2021
There were no changes in plan provisions since the previous valuation.

2020
Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023 and 0.0% after. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2019
The employer supplemental contribution was changed prospectively, decreasing from $31.0 million to $21.0 million per year. The state's special funding contribution was changed prospectively, requiring $16.0 million due per year through 2031.

2018
The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024. Interest credited on member contributions decreased from 4.0 percent to 3.0 percent, beginning July 1, 2018. Deferred augmentation was changed to 0.0 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply. Contribution stabilizer provisions were repealed. Postretirement benefit increases were changed from 1.0 percent per year with a provision to increase to 2.5 percent upon attainment of 90.0 percent funding ratio to 50.0 percent of the Social Security Cost of Living Adjustment, not less than 1.0 percent and not more than 1.5 percent, beginning January 1, 2019. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors. Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017
The State's contribution for the Minneapolis Employees Retirement Fund equals $16,000,000 in 2017 and 2018, and $6,000,000 thereafter. The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from $21,000,000 to $31,000,000 in calendar years 2019 to 2031. The state's contribution changed from $16,000,000 to $6,000,000 in calendar years 2019 to 2031.

2016
There were no changes in plan provisions since the previous valuation.

2015
On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by $1.1 billion and increased the fiduciary plan net position by $892 million. Upon consolidation, state and employer contributions were revised.

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Required Supplmentary Information
For the Year Ended June 30, 2025

Schedule of Changes in the District's OPEB Liability and Related Ratios

	2025	2024	2023	2022	2021	2020
Total OPEB Liability						
Service Costs	$ 13,152	$ 12,769	$ 14,967	$ 14,531	$ 13,973	$ 13,566
Interest Costs	3,078	1,987	1,716	2,778	2,282	2,604
Assumption Changes	-	(5,819)	-	(9,611)	-	(3,581)
Differences between expected and actual experience	-	(22,919)	-	(15,179)	-	(13,628)
Benefit Payment	(1,619)	(2,565)	(600)	(1,116)	(541)	(4,096)
Net Change in Total OPEB Liability	14,611	(16,547)	16,083	(8,597)	15,714	(5,135)
Total OPEB Liability - Beginning	66,577	83,124	67,041	75,638	59,924	65,059
Total OPEB Liability - Ending	$ 81,188	$ 66,577	$ 83,124	$ 67,041	$ 75,638	$ 59,924
Covered - Employee Payroll	$ 3,158,732	$ 3,066,730	$ 2,751,392	$ 2,671,254	$ 2,400,170	$ 2,330,262
City's total OPEB liability as a percentage of covered employee payroll	2.57 %	2.17 %	3.02 %	2.51 %	3.15 %	2.57 %

Note: This schedule intended to show 10-year trends. Additional years will be reported as they become available.

Schedule of Changes in the District's OPEB Liability and Related Ratios (Continued)

Changes in assumptions:

2024
No changes noted.

2023
The health care trend rates were changed to better anticipate short-term and long-term medical increases. The mortality tables were updated from the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2020 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2021 Generational Improvement Scale. The inflation rate was changed from 2.00% to 2.50%. The discount rate was changed from 2.10% to 3.90%. These changes decreased the liability by $5,819.

2022
No changes noted.

2021
The health care trend rate, mortality tables, terminations rates, and salary increase rates were updated. The discount rate was changed from 3.10% to 2.10%.

2020
No changes noted.

2019
The health care trend rates were changed to better anticipate short term and long term medical increases. The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale. The salary increase rates were changed from a flat 3.00% per year for all employees torates which vary by service and contract group. The discount rate was changed from 3.40% to 3.10%.

2018
No changes noted.

2017
The health care trend rates were changed to better anticipate short term and long term medical increases. The mortality table was updated from RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with the MP-2016 Generational Improvement Scale. The discount rate was changed from 3.50% to 3.40%.

Changes in Method:

2024
No changes noted.

2023
No changes noted.

2022
No changes noted.

2021
No changes noted.

2020
No changes noted.

2019
No changes noted.

2018
No changes noted.

2017
The actuarial cost method was changed from projected unit credit to entry age as prescribed by GASB 75.

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COMBINING FUND STATEMENTS AND SCHEDULES
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SOUTHEAST SERVICE COOPERATIVE
INDEPENDENT SCHOOL DISTRICT NO. 921
ROCHESTER, MINNESOTA

FOR THE YEAR ENDED
JUNE 30, 2025

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Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Combining Schedule of Revenues, Expenses and Changes in Net Position
Risk Management Cost Centers
For the Year Ended June 30, 2025

	09-200 Health Insurance - Mid-Year Pool	09-220 Health Insurance - January 1 Pool	09-201 Health Insurance - Operating	Total
Operating Revenues				
Administrative fees	$ -	$ -	$ 2,881,185	$ 2,881,185
Operating Expenses				
Salaries	-	-	40,431	40,431
Employee benefits	-	-	20,030	20,030
Contracted services	-	-	398,585	398,585
Communication	-	-	818	818
Occupancy	-	-	12,605	12,605
Travel	-	-	3,722	3,722
Printing	-	-	356	356
Administration	-	-	765,377	765,377
Total Operating Expenses	-	-	1,241,924	1,241,924
Operating Income (Loss)	-	-	1,639,261	1,639,261
Nonoperating Revenues				
Interest income	-	-	75,082	75,082
Income (Loss) Before Special Items and Transfers	-	-	1,714,343	1,714,343
Special item -Transfer to Statewide Program	-	(210,278)	-	(210,278)
Transfers Out	-	-	(812,175)	(812,175)
Change in Net Position	$ -	$ (210,278)	$ 902,168	$ 691,890

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Combining Schedule of Revenues, Expenses and Changes in Net Position
Member Services Cost Centers
For the Year Ended June 30, 2025

	01-105 General Administrative	01-109 Wood Lake Meeting Center	01-210 Benefit Services	01-213 Contracted - Brightworks	01-214 MTSS COMPASS	01-215 MTSS COMPASS Math	01-216 COMPASS Read Act	01-217 COMPASS Title I	01-218 COMPASS Title II
Operating Revenues									
Fees from patrons	$ 115,630	$ 107,464	$ -	$ -	$ -	$ -	$ -	$ -	$ -
Grants									
Local	-	-	-	-	-	-	-	-	-
State	-	-	-	757,269	447,655	177,710	615,905	-	-
Federal	-	-	-	-	-	-	-	803,458	56,042
Sales and other conversion of assets	-	-	-	-	-	-	-	-	-
Administrative fees	-	-	34,405	-	-	-	-	-	-
Total Operating Revenues	115,630	107,464	34,405	757,269	447,655	177,710	615,905	803,458	56,042
Operating Expenses									
Salaries	586,620	57,266	360	553,240	283,359	108,845	418,728	523,060	37,912
Employee benefits	220,449	28,667	244	179,085	123,693	51,946	133,707	179,555	11,332
Contracted services	268,189	6,319	16,368	-	4,416	1,651	6,602	7,431	964
Supplies	5,711	2,938	-	-	1,014	752	1,667	1,436	-
Equipment	121,132	-	-	-	-	-	5,191	-	-
Communication	9,028	733	6	-	3,419	1,311	5,156	5,903	458
Occupancy	52,830	20,495	50	-	-	-	-	-	-
Travel	57,361	76	-	-	10,197	4,743	15,457	26,454	1,225
Printing	461	76	-	-	240	-	144	103	-
Other	6,596	-	-	-	-	-	-	-	-
Administration	(1,040,932)	1,653	235	24,944	21,317	8,462	29,253	59,516	4,151
Depreciation/amortization	-	-	-	-	-	-	-	-	-
Total Operating Expenses	287,445	118,223	17,263	757,269	447,655	177,710	615,905	803,458	56,042
Operating Income (Loss)	(171,815)	(10,759)	17,142	-	-	-	-	-	-
Nonoperating Revenues (Expenses)									
Interest income	208,692	-	-	-	-	-	-	-	-
Contributions and donations	-	-	-	-	-	-	-	-	-
Contributions made	-	-	-	-	-	-	-	-	-
Gain on disposal of capital assets	-	-	-	-	-	-	-	-	-
Total Nonoperating Revenues (Expenses)	208,692	-	-	-	-	-	-	-	-
Income (Loss) Before Transfers	36,877	(10,759)	17,142	-	-	-	-	-	-
Transfers in	812,175	-	-	-	-	-	-	-	-
Increase (Decrease) in Net Position	$ 849,052	$ (10,759)	$ 17,142	$ -	$ -	$ -	$ -	$ -	$ -

01-219 COMPASS Existing Regional State	01-292 Regional School Crisis Response	01-298 Computer Science Grant	01-308 Career Connected Learning	01-501 SHIP Grant	01-555 CEOG Grant	01-579 Mobile Science Lab	01-600 Facilities Management	01-609 Coop Purchasing	01-612 STEM Forward
$ -	$ -	$ -	$ -	$ -	$ -	$ 4,775	$ 140,802	$ -	$ 52,812
-	-	-	-	-	-	45,000	-	-	36,454
91,752	-	49,220	908,892	7,935	155,053	-	-	-	-
-	5,070	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	140,570	-
-	-	-	-	-	-	-	-	-	-
91,752	5,070	49,220	908,892	7,935	155,053	49,775	140,802	140,570	89,266
57,750	2,705	1,772	302,217	5,288	77,742	1,321	169	-	30,033
19,006	1,236	683	141,551	2,844	25,336	662	88	-	13,693
829	-	43,071	375,485	-	32,757	28	27,567	-	29,815
42	38	-	1,742	-	506	10,453	-	-	117
-	-	-	689	-	1,961	-	-	-	-
835	-	-	18,911	295	1,319	23	5	-	1,281
-	-	-	-	-	-	9,760	28,392	-	2,584
9,300	1,091	-	33,144	309	2,890	14	668	-	5,145
-	-	-	-	22	-	6	-	-	96
-	-	-	-	-	-	-	-	-	-
3,990	-	3,694	15,000	124	12,542	336	784	-	1,041
-	-	-	-	-	-	-	-	-	-
91,752	5,070	49,220	888,739	8,882	155,053	22,603	57,673	-	83,805
-	-	-	20,153	(947)	-	27,172	83,129	140,570	5,461
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-	-
-	-	-	20,153	(947)	-	27,172	83,129	140,570	5,461
-	-	-	-	-	-	-	-	-	-
$ -	$ -	$ -	$ 20,153	$ (947)	$ -	$ 27,172	$ 83,129	$ 140,570	$ 5,461

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Combining Schedule of Revenues, Expenses and Changes in Net Position
Member Services Cost Centers (Continued)
For the Year Ended June 30, 2025

	01-614 Professional Development	01-615 Student Academics	01-621 Marketing/Media Services	01-635 Carl Perkins	01-672 MN STEM Ecosystem	01-699 Grant Writing	01-695 Project MOMENTUM	01-701 SE Minnesota Together	Adjustment to Accrual	Total
Operating Revenues										
Fees from patrons	$ 56,941	$ 137,581	$ 4,700	$ -	$ -	$ -	$ -	$ -	$ -	$ 620,705
Grants										
Local	-	10,000	-	-	127,357	72,000	-	36,601	-	327,412
State	-	-	-	-	-	-	-	-	-	3,211,391
Federal	-	-	-	69,798	-	-	611,571	-	-	1,545,939
Sales and other conversion of assets	-	-	-	-	-	-	-	-	-	140,570
Administrative fees	-	-	-	-	-	-	-	-	-	34,405
Total Operating Revenues	56,941	147,581	4,700	69,798	127,357	72,000	611,571	36,601	-	5,880,422
Operating Expenses										
Salaries	10,474	81,790	1,203	42,563	85,777	114,258	256,412	1,506	-	3,642,370
Employee benefits	9,539	45,712	248	26,179	26,866	32,391	64,899	743	(115,653)	1,224,701
Contracted services	25,594	29,672	659	-	1,651	869	212,080	30,097	-	1,122,114
Supplies	75	4,292	274	-	-	-	2,500	-	-	33,557
Equipment	-	1,260	-	-	-	-	-	-	(54,254)	75,979
Communication	834	955	532	1,027	2,880	2,132	7,601	366	-	65,010
Occupancy	4,232	33,649	-	-	-	2,221	-	-	-	154,213
Travel	8,560	6,806	488	-	-	988	19,321	1,178	(52,821)	152,594
Printing	109	489	12	-	-	23	3,456	-	-	5,237
Other	-	-	-	-	-	-	-	-	-	6,596
Administration	918	2,929	55	-	9,374	5	45,302	2,738	-	(792,569)
Depreciation/amortization	-	-	-	-	-	-	-	-	190,002	190,002
Total Operating Expenses	60,335	207,554	3,471	69,769	126,548	152,887	611,571	36,628	(32,726)	5,879,804
Operating Income (Loss)	(3,394)	(59,973)	1,229	29	809	(80,887)	-	(27)	32,726	618
Nonoperating Revenues (Expenses)										
Interest income	-	-	-	-	-	-	-	-	-	208,692
Contributions and donations	-	-	-	-	-	-	-	-	1,148,044	1,148,044
Contributions made	-	-	-	-	-	-	-	-	(1,148,044)	(1,148,044)
Gain on disposal of capital assets	-	-	-	-	-	-	-	-	4,682	4,682
Total Nonoperating Revenues (Expenses)	-	-	-	-	-	-	-	-	4,682	213,374
Income (Loss) Before Transfers	(3,394)	(59,973)	1,229	29	809	(80,887)	-	(27)	37,408	213,992
Transfers in	-	-	-	-	-	-	-	-	-	812,175
Increase (Decrease) in Net Position	$ (3,394)	$ (59,973)	$ 1,229	$ 29	$ 809	$ (80,887)	$ -	$ (27)	$ 37,408	$ 1,026,167

Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Combining Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2025

	MASA Region I	Statewide Insurance Pool	Total
Assets			
Cash and investments	$ 18,746	$ -	$ 18,746
Fund Balance			
Restricted	$ 18,746	$ -	$ 18,746

The notes to the financial statements are an integral part of this statement.

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Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota
Combining Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Year Ended June 30, 2025

	MASA Region I	Statewide Insurance Pool	Total
Revenues			
Member fees	$ 8,100	$ -	$ 8,100
Insurance premiums received	-	59,213,078	59,213,078
Investment earnings	1,266	-	1,266
Total Revenues	9,366	59,213,078	59,222,444
Expenditures			
Health Services			
Salaries	22,428	-	22,428
Insurance premiums paid to statewide program	-	59,213,078	59,213,078
Total Expenditures	22,428	59,213,078	59,235,506
Change in Net Position	(13,062)	-	(13,062)
Net Position, July 1	31,808	-	31,808
Net Position, June 30	$ 18,746	$ -	$ 18,746

The notes to the financial statements are an integral part of this statement.

Fiscal Compliance Report - 6/30/2025

District: REGION 10 - SOUTHEAST EC (921-83)

	Audit	UFARS	Audit - UFARS
01 GENERAL FUND			
Total Revenue	$7,237,158	$7,237,150	$8
Total Expenditures	$7,143,501	$7,143,495	$6
Non Spendable:			
4.60 Non Spendable Fund Balance	$0	$0	$0
Restricted / Reserved:			
4.01 Student Activities	$0	$0	$0
4.02 Scholarships	$0	$0	$0
4.03 Staff Development	$0	$0	$0
4.07 Capital Projects Levy	$0	$0	$0
4.08 Cooperative Revenue	$0	$0	$0
4.12 Literacy Incentive Aid	$0	$0	$0
4.14 Operating Debt	$0	$0	$0
4.16 Levy Reduction	$0	$0	$0
4.17 Taconite Building Maint	$0	$0	$0
4.20 American Indian Education Aid	$0	$0	$0
4.24 Operating Capital	$0	$0	$0
4.26 $25 Taconite	$0	$0	$0
4.27 Disabled Accessibility	$0	$0	$0
4.28 Learning & Development	$0	$0	$0
4.34 Area Learning Center	$0	$0	$0
4.35 Contracted Alt. Programs	$0	$0	$0
4.36 State Approved Alt. Program	$0	$0	$0
4.37 Q Comp	$0	$0	$0
4.38 Gifted & Talented	$0	$0	$0
4.39 English Learner	$0	$0	$0
4.40 Teacher Development and Evaluation	$0	$0	$0
4.41 Basic Skills Programs	$0	$0	$0
4.43 School Library Aid	$0	$0	$0
4.48 Achievement and Integration	$0	$0	$0
4.49 Safe Schools Levy	$0	$0	$0
4.51 QZAB Payments	$0	$0	$0
4.52 OPEB Liab Not In Trust	$0	$0	$0
4.53 Unfunded Sev & Retiremt Levy	$0	$0	$0
4.56 READ Act - Literacy Aid	$0	$0	$0
4.57 READ Act - Tchr Training Compensation	$0	$0	$0
4.59 Basic Skills Extended Time	$0	$0	$0
4.67 LTFM	$0	$0	$0
4.71 Student Support Personnel Aid	$0	$0	$0
4.72 Medical Assistance	$0	$0	$0
Restricted:			
4.64 Restricted Fund Balance	$0	$0	$0
4.75 Title VII Impact Aid	$0	$0	$0
4.76 Payments in Lieu of Taxes	$0	$0	$0
Committed:			
4.18 Committed for Separation	$0	$0	$0
4.61 Committed Fund Balance	$0	$0	$0
Assigned:			
4.62 Assigned Fund Balance	$0	$0	$0
Unassigned:			
4.22 Unassigned Fund Balance	$8,002,310	$8,002,309	$1

	Audit	UFARS	Audit - UFARS
06 BUILDING CONSTRUCTION			
Total Revenue	$0	$0	$0
Total Expenditures	$0	$0	$0
Non Spendable:			
4.60 Non Spendable Fund Balance	$0	$0	$0
Restricted / Reserved:			
4.07 Capital Projects Levy	$0	$0	$0
4.13 Funded by COP/FP	$0	$0	$0
4.67 LTFM	$0	$0	$0
Restricted:			
4.64 Restricted Fund Balance	$0	$0	$0
Unassigned:			
4.63 Unassigned Fund Balance	$0	$0	$0
07 DEBT SERVICE			
Total Revenue	$0	$0	$0
Total Expenditures	$0	$0	$0
Non Spendable:			
4.60 Non Spendable Fund Balance	$0	$0	$0
Restricted / Reserved:			
4.25 Bond Refundings	$0	$0	$0
4.33 Maximum Effort Loan Aid	$0	$0	$0
4.51 QZAB Payments	$0	$0	$0
4.67 LTFM	$0	$0	$0
Restricted:			
4.64 Restricted Fund Balance	$0	$0	$0
Unassigned:			
4.63 Unassigned Fund Balance	$0	$0	$0
08 TRUST			
Total Revenue	$637,029	$637,029	$0
Total Expenditures	$623,871	$623,871	$0
Restricted / Reserved:			
4.01 Student Activities	$0	$0	$0
4.02 Scholarships	$0	$0	$0
4.22 Unassigned Fund Balance (Net Assets)	$101,525	$101,525	$0
18 CUSTODIAL			
Total Revenue	$59,222,444	$59,222,445	($1)
Total Expenditures	$59,235,506	$59,235,508	($2)
Restricted / Reserved:			
4.01 Student Activities	$0	$0	$0
4.02 Scholarships	$0	$0	$0
4.48 Achievement and Integration	$0	$0	$0
4.64 Restricted Fund Balance	$18,746	$18,746	$0
20 INTERNAL SERVICE			
Total Revenue	$2,956,267	$2,956,265	$2
Total Expenditures	$1,453,785	$1,453,785	$0
4.22 Unassigned Fund Balance (Net Assets)	$689,261	$689,261	$0
25 OPEB REVOCABLE TRUST			
Total Revenue	$0	$0	$0
Total Expenditures	$0	$0	$0

02 FOOD SERVICES

Total Revenue	$0	$0	$0
Total Expenditures	$0	$0	$0
Non Spendable:			
4.60 Non Spendable Fund Balance	$0	$0	$0
Restricted / Reserved:			
4.52 OPEB Liab Not In Trust	$0	$0	$0
Restricted:			
4.64 Restricted Fund Balance	$0	$0	$0
Unassigned:			
4.63 Unassigned Fund Balancee	$0	$0	$0

04 COMMUNITY SERVICE

Total Revenue	$0	$0	$0
Total Expenditures	$0	$0	$0
Non Spendable:			
4.60 Non Spendable Fund Balance	$0	$0	$0
Restricted / Reserved:			
4.26 $25 Taconite	$0	$0	$0
4.31 Community Education	$0	$0	$0
4.32 E.C.F.E	$0	$0	$0
4.37 Q Comp	$0	$0	$0
4.40 Teacher Development and Evaluation	$0	$0	$0
4.44 School Readiness	$0	$0	$0
4.47 Adult Basic Education	$0	$0	$0
4.52 OPEB Liab Not In Trust	$0	$0	$0
4.56 READ Act - Literacy Aid	$0	$0	$0
4.57 READ Act - Tchr Training Compensation	$0	$0	$0
Restricted:			
4.64 Restricted Fund Balance	$0	$0	$0
Unassigned:			
4.63 Unassigned Fund Balance	$0	$0	$0
4.22 Unassigned Fund Balance (Net Assets)	$0	$0	$0

45 OPEB IRREVOCABLE TRUST

Total Revenue	$0	$0	$0
Total Expenditures	$0	$0	$0
4.22 Unassigned Fund Balance (Net Assets)	$0	$0	$0

47 OPEB DEBT SERVICE

Total Revenue	$0	$0	$0
Total Expenditures	$0	$0	$0
Non Spendable:			
4.60 Non Spendable Fund Balance	$0	$0	$0
Restricted:			
4.25 Bond Refundings	$0	$0	$0
4.64 Restricted Fund Balance	$0	$0	$0
Unassigned:			
4.63 Unassigned Fund Balance	$0	$0	$0

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OTHER REQUIRED REPORTS

SOUTHEAST SERVICE COOPERATIVE
ROCHESTER, MINNESOTA

FOR THE YEAR ENDED
JUNE 30, 2025

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INDEPENDENT AUDITOR'S REPORT ON MINNESOTA LEGAL COMPLIANCE

Board of Directors
Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of each major enterprise fund and the aggregate remaining fund information of the Southeast Service Cooperative, Rochester, Minnesota, (the Cooperative) as of and for the year ended June 30, 2025, and the related notes to the financial statements, and have issued our report thereon dated October 30, 2025.

In connection with our audit, nothing came to our attention that caused us to believe that the Coop failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, and miscellaneous provisions sections of the *Minnesota Legal Compliance Audit Guide for School Districts*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the Coop's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

Abdo
Mankato, Minnesota
October 30, 2025

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Directors
Southeast Service Cooperative
Independent School District No. 921
Rochester, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major enterprise fund and the aggregate remaining fund information of the Southeast Service Cooperative, Rochester, Minnesota, (the Cooperative), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements, and have issued our report thereon dated October 30, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Cooperative's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we do not express an opinion on the effectiveness of the Cooperative's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

As part of obtaining reasonable assurance about whether the Cooperative's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Cooperative's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Abdo
Mankato, Minnesota
October 30, 2025