

VUSD 2025-2026 Budget

Ventura Unified School District
Board of Education Regular Meeting
June 10, 2025



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Agenda

- Reporting Requirements
- Reserves
- Enrollment and ADA trends
- Revenues and Expenditures
- Ending Fund Balance
- MYP



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Education Code

Per Education Code (EC) Sections 42127 and 52062, school districts must hold two separate Governing Board public meetings. The first meeting is the Local Control and Accountability Plan (LCAP) and Budget hearing.

The second meeting is the LCAP and Budget adoption. The LCAP item must precede the Budget item at each meeting.



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District Certification and Reserves

The district is anticipated to meet the 3% state and the board required minimum reserve for the next three fiscal years.

Reserve	2025-2026	2026-2027	2027-2028
Total Available Reserves	\$15,343,553	\$15,579,202	\$10,159,253
Total Available Reserves by %	6.00%	6.00%	3.91%



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Average Daily Attendance (ADA)

Year	Enrollment	ADA	Decrease ADA Yr. to Yr.	Decrease Enrollment Yr. to Yr.
2019-2020	16236	15660		
2020-2021	15871	15660	0	-365
2021-2022	15357	13889	-1770.63	-514
2022-2023	15074	13822	-67.31	-283
2023-2024	14746	13655	-167.22	-328
2024-2025	14462	13645	-9.67	-284
2025-2026	14262	13422	-223.4	-200
2026-2027	14062	13234	-188	-200
2027-2028	13862	13046	-188	-200

VUSD continues to experience declining enrollment and is projected to be 14,262 in 2025/26



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Funded ADA

Ventura Unified (72652) - 24.25 Est Actuals and 25.26 AB	5/2/2025					
	2024-25	2025-26	2026-27	2027-28	2028-29	2029-30
General Assumptions						
COLA & Augmentation	1.07%	2.30%	3.02%	3.42%	3.31%	3.24%
Base Grant Proration Factor	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Add-on, ERT & MSA Proration Factor	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Student Assumptions:						
Enrollment Count	14,462	14,262	14,062	13,862	13,662	13,462
Unduplicated Pupil Count (UPC)	8,622	8,606	8,486	8,366	8,246	8,126
Unduplicated Pupil Percentage (UPP)	57.06%	58.97%	60.10%	60.35%	60.35%	60.36%
Current Year LCFF Average Daily Attendance (ADA)	13,645.55	13,422.15	13,234.15	13,046.15	12,858.15	12,670.15
Funded LCFF ADA	14,075.16	13,696.58	13,569.45	13,433.95	13,234.15	13,046.15
LCFF ADA Funding Method	3PY Average	3PY Average	3PY Average	3PY Average	3PY Average	3PY Average
Current Year Necessary Small School (NSS) ADA	-	-	-	-	-	-
Funded NSS ADA	-	-	-	-	-	-
LCFF Entitlement Summary						
Base Grant	\$152,900,820	\$152,110,566	\$155,183,837	\$158,847,343	\$161,665,616	\$164,532,890
Grade Span Adjustment	5,709,554	5,691,619	5,802,049	5,913,207	6,022,226	6,126,416
Adjusted Base Grant	\$158,610,374	\$157,802,185	\$160,985,886	\$164,760,550	\$167,687,842	\$170,659,306
Supplemental Grant	18,100,616	18,611,189	19,350,503	19,886,599	20,239,923	20,601,992
Concentration Grant	2,123,793	4,072,086	5,336,681	5,729,547	5,831,345	5,945,770
Total Base, Supplemental and Concentration Grant	\$178,834,783	\$180,485,460	\$185,673,070	\$190,376,696	\$193,759,110	\$197,207,068
Allowance: Necessary Small School	-	-	-	-	-	-
Add-on: Targeted Instructional Improvement Block Grant	279,802	279,802	279,802	279,802	279,802	279,802
Add-on: Home-to-School Transportation	1,498,133	1,532,590	1,578,874	1,632,871	1,686,919	1,741,575
Add-on: Small School District Bus Replacement Program	-	-	-	-	-	-
Add-on: Economic Recovery Target	-	-	-	-	-	-
Add-on: Transitional Kindergarten	1,021,810	1,028,153	1,044,240	1,064,529	1,083,795	1,102,347
Total Allowance and Add-On Amounts	\$2,799,745	\$2,840,545	\$2,902,916	\$2,977,202	\$3,050,516	\$3,123,724
Total LCFF Entitlement Before Adjustments (excludes Additional State Aid)	\$181,634,528	\$183,326,005	\$188,575,986	\$193,353,898	\$196,809,626	\$200,330,792
Miscellaneous Adjustments	-	-	-	-	-	-
Total LCFF Entitlement (excludes Additional State Aid)	\$ 181,634,528	\$ 183,326,005	\$ 188,575,986	\$ 193,353,898	\$ 196,809,626	\$ 200,330,792



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ALL GENERAL FUND REVENUES

	2024-2025 Estimated Actuals	2025-2026 Budget	Difference	% Change
LCFF(Local Control Funding Formula)	\$181,634,528.00	\$183,326,005.00	\$1,691,477.00	0.93%
Federal Revenue	\$9,396,989.00	\$8,851,489.00	(\$545,500.00)	-6%
State Revenues	\$32,548,976.00	\$29,876,299.00	(\$2,672,677.00)	-8%
Local Revenues	\$28,871,696.00	\$22,647,677.00	(\$6,224,019.00)	-22%
Total	\$252,452,189.00	\$244,701,470.00	(\$7,750,719.00)	-3%

Our 2025/2026 Budget has been updated to align with the Governor's May Revision proposal.

LCFF - Updated based on ADA and 2.30% COLA. This is an increase from fiscal year 2024/25 COLA of 1.07%.

Federal Revenue - Decrease in federal revenue in Special Ed IDEA mental health allocation of \$179k. Previous fiscal year carryover was fully spent. Title I is budgeting at allocation and carryover amount removed in the amount of \$232k. Comprehensive School Improvement program (CSI) funding has been removed in the amount of \$174k due to no district schools being identified as eligible for these funds.

State Revenue - Decreased by \$1.5 million in ELOP to match annual allocation amount and remove carryover. UPK grant was removed as it is fully spent in the amount of \$196k. ASES budget amount was decreased by \$300k to remove carryover. The remaining decrease was in Career Tech grants and K-12 strong workforce program to match allocations.

Local Revenue - Parcel Tax Revenue was removed in fiscal year 2025/26 causing a decreasing in approx. \$2.1 million. Fiscal year 2024/25 the one-time payment from switching health providers in the amount of \$4.4 million was removed from the 2025/26 adopted budget.



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CPI*, STRS and PERS

OTHER PLANNING FACTORS						
Factors		2024-25	2025-26	2026-27	2027-28	2028-29
California CPI		3.07%	3.42%	2.98%	2.77%	2.90%
California Lottery	Unrestricted per ADA	\$191	\$191	\$191	\$191	\$191
	Restricted per ADA	\$82	\$82	\$82	\$82	\$82
Mandate Block Grant (District)	Grades K-8 per ADA	\$38.21	\$39.09	\$40.27	\$41.65	\$43.03
	Grades 9-12 per ADA	\$73.62	\$75.31	\$77.58	\$80.23	\$82.89
Mandate Block Grant (Charter)	Grades K-8 per ADA	\$20.06	\$20.52	\$21.14	\$21.86	\$22.58
	Grades 9-12 per ADA	\$55.76	\$57.04	\$58.76	\$60.77	\$62.78
Interest Rate for Ten-Year Treasuries		4.23%	4.56%	4.58%	4.50%	4.40%
CalSTRS Employer Rate ⁵		19.10%	19.10%	19.10%	19.10%	19.10%
CalPERS Employer Rate ⁵		27.05%	26.81%	26.90%	27.80%	27.40%
Unemployment Insurance Rate ⁶		0.05%	0.05%	0.05%	0.05%	0.05%
Minimum Wage ⁷		\$16.50	\$16.90	\$17.40	\$17.80	\$18.30

CalPERS rate is increasing 0.09% from Fiscal Year 2025/26 to Fiscal Year 2026/27
 CalSTRS rate is stabilized and not reflecting an increase.

General Fund Expenditures

Combined	2024-2025 Estimated	2025-2026 Budget		
Description	Actuals	Expenses	Difference	% Change
Certificated Salaries	\$90,892,456	\$88,832,547	-\$2,059,909.00	-2%
Classified Salaries	\$52,046,890	\$48,753,231	-\$3,293,659.00	-6%
Benefits	\$71,234,072	\$70,269,951	-\$964,121.00	-1%
Supplies	\$10,913,399	\$9,636,513	-\$1,276,886.00	-12%
Services	\$32,023,899	\$30,898,175	-\$1,125,724.00	-4%
Capital Outlay	\$9,031,199	\$2,610,478	-\$6,420,721.00	-71%
Other Outgo	\$4,957,121	\$4,926,579	-\$30,542.00	-1%
Total Expenditures	\$271,099,036	\$255,927,474	-\$15,171,562.00	-6%

- Certificated salaries reflect a decrease based on the reductions aligned with board action along with declining enrollment. Staffing based on enrollment projected at approx. 14,100 students. If enrollment increases and additional teachers are hired, the board can anticipate a change at first interim. If additional programs/staff are added this will lead to increase in salaries.
- Classified salaries reflect a decrease based on reductions aligned with board action along with unknown factors as to the number of SPED para positions vs. contract services. ELOP positions are unknown at this time based on additional revenue amounts are not finalized at adopted budget. Subsequent hiring will cause an increase to budget at first interim.
- Supplies were decreased approx. \$1.2 million dollars due to district purchasing *Just Right Readers* materials and other instructional supplies with Restricted Lottery carryover in fiscal year 2024/25 that will not be purchased in fiscal year 2025/26.
- Contracted Services decreased due to \$821k decrease in property and liability insurance along with \$631k decrease in Educator Effectiveness travel and professional development services.
- Capital Outlay decreased due to removing budget for EP Foster Annex Construction costs that were related to ELOP. Project is set for completion at the end of June 2025. Certificate of Occupancy expected June 13th.



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2025-2026 VUSD Unrestricted Budget

Beginning Balance	\$ 27,159,622
Income	\$195,540,620
Expense	(\$165,494,000)
Contributions	(\$32,233,621)
Increase/Decrease Fund Balance	(\$2,187,001)



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2025-2026 VUSD Budget – Unrestricted Fund

Ending Balance \$24,972,621

- 6% Reserve for Economic Uncertainty - \$15,343,553
- Stores - \$365,000
- Reserve for Declining ADA - \$9,264,068
- Undesignated Ending Balance - \$ 0



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2025-2026 VUSD Budget – Restricted Fund

Ending Balance \$4,396,518

- Reserve for Expanded Learning - \$1,561,167
- K-16 Advancing Student Opportunity for Upward Mobility Grant-\$181,252
- Classified Employee Professional Development Block Grant- \$109,802
- Prop 28-\$2,400,271
- Reserve for Site/District Grants/Donations - \$144,026



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Assumptions in the MYP

The MYP is developed with key assumptions:

Learning Recovery Emergency Block Grant (LREBG) in current fiscal year 2025/26 will fully expend \$7 million in positions of the \$15.6 million total received. Fiscal year 2026/27 and 2027/28 reflect expenses coming into the general fund.

At first interim, there will likely be an increase in certificated and classified personnel based on student enrollment. Classified Salaries in SPED will also likely increase but the expense will shift from contracted services to classified salaries.

Educator Effectiveness Funds are fully exhausted in fiscal year 2025/26. Total received and spent \$3.5 million.

This **MYP assumes no additional programmatic staffing increases in the out years**. Any additional staffing increases will impact the ongoing deficit, unless there is special funding available to utilize for changes in staffing.

The COLA was decreased from 2.43% to 2.30% in Fiscal year 2025/26 based on May Revise.

ELOP - Increase in funding is unknown at the current time and will cause an increase in classified salaries once funding is available for recruitment.

Anticipated new LREBG block grant and Student Support PD Discretionary Block Grant amounts are unknown at this time and will be updated at first interim.

Energy Savings from Solar and Inflation Reduction Act Rebate not included as project is under construction.



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Assumptions in MYP

FY 25/26 Counselors Funding	Fiscal Year Grant Expiration	Amount Funded
LCAP	ongoing	\$2,603,384.02
Title 1	ongoing	\$861,125.08
Equity Multiplier	ongoing for now	\$98,794.39
LREBG	25/26	\$2,736,851.58
SAP Grant	25/26	\$50,304.29
Wellness Center Grant	25/26	\$960,803.89
	Total	\$7,311,263.25
	Additional Amount reflected back in GF in fiscal year 26/27 and 27/28	\$3,747,959.76

FY 25/26 LREBG Funded Positions- Grant will be fully expended in Fiscal 25/26	Amount
Elementary Intervention Teachers	\$1,544,816
Dual Language Instructors	\$222,919
TOSAs	\$22,182
Counselors	\$2,736,852
Nurses	\$1,156,739
SAP Liaison	\$79,933
Campus Support Assistants	\$441,140
Campus Supervisors	\$293,670
Total Amount Reflected Returning to Unrestricted GF in FY 26/27 and 27/28	\$6,498,251

These Amounts are reflected in MYP to return to Unrestricted General Fund in Fiscal Year 2026/27 and 2027/28 which impacts ending fund balance and reserve levels. Overall \$9 million dollar impact to unrestricted general fund from LREBG funds expiring. \$2.6 million went accounted for in LCAP in fiscal year 2025/26 and additional \$6.4 million will return to unrestricted general fund in fiscal year 2026/27. Wellness and SAP Grant in the amount of \$1 million also reflected as returning to Unrestricted General Fund in Fiscal year 2026/27



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Multi-Year Projection 2026-2028

<u>Projected Adopted Budget- Unrestricted</u>	2025/2026	2026/2027	2027/2028
Beginning Balance	\$27,159,622	\$24,972,621	\$17,354,633
Projected Revenue (per MYP)	\$195,540,620	\$202,517,370	\$203,402,328
Contribution	(\$32,233,621)	(\$33,523,962)	(\$34,890,559)
Total Projected Revenues	\$163,306,999	\$168,993,408	\$168,511,769
Total Projected Expenditures	\$165,494,000	\$176,611,396	\$175,340,568
Surplus/(Deficit)	(\$2,187,001)	(\$7,617,988)	(\$6,828,799)
Projected Ending Fund Balance	\$24,972,621	\$17,354,633	\$10,525,834
Revolving Cash, Stores	(\$365,000)	(\$365,000)	(\$365,000)
Restricted Resources	\$0	\$0	\$0
Assignments	(\$9,264,068)	(\$1,410,431)	\$0
Reserve Dollars	\$15,343,553	\$15,579,202	\$10,160,834
Reserve Percentage	6.00%	6.00%	3.91%



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Multi-Year Projection 2026-2028

<u>Projected Adopted Budget- Restricted</u>	2025/2026	2026/2027	2027/2028
Beginning Balance	\$13,233,914	\$4,396,518	\$4,390,046
Projected Revenue (per MYP)	\$49,160,850	\$49,511,534	\$49,511,534
Contribution	\$32,233,621	\$33,523,962	\$34,890,559
Total Projected Revenues	\$81,394,471	\$83,035,496	\$84,402,093
Total Projected Expenditures	\$90,231,867	\$83,041,968	\$84,221,331
Surplus/ (Deficit)	(\$8,837,396)	(\$6,472)	\$180,762
Projected Ending Fund Balance	\$4,396,518	\$4,390,046	\$4,570,808
Revolving Cash, Stores	\$0	\$0	\$0
Restricted Resources	(\$4,396,518)	(\$4,390,046)	(\$4,570,808)
Assignments	\$0	\$0	\$0



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Multi-Year Projection 2026-2028

<u>Projected Adopted Budget- Combined</u>	2025/2026	2026/2027	2027/2028
Beginning Balance	\$40,393,536	\$29,369,139	\$21,744,679
Projected Revenue (per MYP)	\$244,701,470	\$252,028,904	\$252,913,862
Contribution	\$0	\$0	\$0
Total Projected Revenues	\$244,701,470	\$252,028,904	\$252,913,862
Total Projected Expenditures	\$255,725,867	\$259,653,364	\$259,561,899
Surplus/(Deficit)	(\$11,024,397)	(\$7,624,460)	(\$6,648,037)
Projected Ending Fund Balance	\$29,369,139	\$21,744,679	\$15,096,642
Revolving Cash, Stores	(\$365,000)	(\$365,000)	(\$365,000)
Restricted Resources	(\$4,396,518)	(\$4,390,046)	(\$4,570,808)
Assignments	(\$9,264,068)	(\$1,410,431)	\$0
Reserve Dollars	\$15,343,553	\$15,579,202	\$10,160,834
Reserve Percentage	6.00%	6.00%	3.91%



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Summary of Other Funds

Fund 08-ASB	Fund 11-Adult Ed	Fund 12-Child Develop	Fund 13- Child Nutrition	Fund 21 Building Fund	Fund 25- Capital Facilities Fund/Developer Fees	Fund 51-Bond Interest Redemption	Fund 73- Foundation/Scholarship Fund
Beg Balance: \$1,739,176	Beg Balance: \$7,841,210	Beg Balance: \$848,852	Beg Balance: \$2,358,340	Beg Balance: \$45,711,665	Beg Balance: \$2,845,794	Beg Balance: \$17,463,106	Beg Balance: \$1,074,999
Revenue:	Revenue: \$6,763,191	Revenue: \$2,483,117	Revenue: \$9,690,000	Revenue: \$114,925,000	Revenue: \$1,500,000	Revenue: \$16,405,221	Revenue: \$347,100
Expenditures:	Expenditures: \$7,181,963	Expenditures: \$2,481,617	Expenditures: \$11,481,276	Expenditures: \$50,146,962	Expenditures: \$2,760,000	Expenditures: \$20,186,912	Expenditures: \$47,646
Ending Fund Balance: \$1,739,176	Ending Fund Balance:\$7,422,438	Ending Fund Balance:\$850,352	Ending Fund Balance:\$567,064	Ending Fund Balance: \$110,489,703	Ending Fund Balance: \$1,585,794	Ending Fund Balance: \$13,681,415	Ending Fund Balance: \$1,374,453



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Summary

- The District is able to meet its financial obligations for the current year and two future years for a positive certification.
- Considerations for additional reductions in force continue as reserve levels drop to 3.91% in Fiscal Year 2027/28.
- LCFF Revenues for 2025/26 updated to reflect 2.30% COLA.
- Declining enrollment and lower Average Daily Attendance (ADA) and are accounted for in the MYP.

Final Notes

- The District's current financial position is positive.
- District is in a position to potentially borrow cash as November cash is negative approx. \$5 million due to property tax revenue deposits.
- The District must continue to be prudent in the development of its budgets to ensure fiscal solvency.
- The strategy moving forward should be to increase and/or maintain an enhanced reserve, due to declining enrollment, prioritize spending of categorical funds, and consider reductions in force aligned to current/future one-time funds.
- Staffing must be monitored at all times. As positions become vacant due to attrition, staffing should be analyzed to determine any open position must be filled.



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Next Steps for Budget

By June 30, 2025 - adopt budget

July - August 2025 - a revised budget may be required if enacted state budget results in significant revenue adjustments

On or before August 15, 2025 - VCOE may seek clarification and request budget revisions

September 15, 2025 - 2024/2025 unaudited actuals due to VCOE

On or before December 15, 2025 - 1st Interim Report



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Questions?



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