

# **FINANCIAL STATEMENTS**

**JUNE 30, 2021** 



# **Table of Contents**

### June 30, 2021

Independent Auditors' Report

Management's Discussion and Analysis

# **Financial Statements**

Statement of Net Position

Statement of Activities

Balance Sheet - Governmental Funds

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities

Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP) and Actual – General Fund

Statements of Fiduciary Net Position and Changes in Fiduciary Net Position – Custodial Fund

Notes to Financial Statements

# Required Supplementary Information (Unaudited)

Schedule of the District's Proportionate Share of the Net Pension Position – New York State Teachers' Retirement System

Schedule of District Contributions – New York State Teachers' Retirement System

Schedule of the District's Proportionate Share of the Net Pension Position – New York State and Local Employees'
Retirement System

Schedule of District Contributions – New York State and Local Employees' Retirement System

Schedule of Changes in the District's Total OPEB Liability and Related Ratios

#### Supplementary Information

Schedule of Change from Original to Final Budget and Calculation of Unrestricted Fund Balance Limit – General Fund Schedule of Capital Project Expenditures

Schedule of Expenditures of Federal Awards and related notes

## **Reports on Federal Award Programs**

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters

Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

Independent Auditors' Report on Compliance for Each Major Federal Program and on Internal Control over Compliance Required by the Uniform Guidance

Schedule of Findings and Questioned Costs

Summary Schedule of Prior Audit Findings



## **INDEPENDENT AUDITORS' REPORT**

The Board of Education
Belfast Central School District

We have audited the accompanying financial statements of the governmental activities, each major fund, and the remaining fund information of Belfast Central School District (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the remaining fund information of the District as of June 30, 2021, and the respective changes in financial position and budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.



#### **Other Matters**

#### Change in Accounting Principle

As described in Note 2 to the financial statements, the District adopted GASB Statement No. 84, *Fiduciary Activities*, in 2021. Our opinion is not modified with respect to this matter.

# Prior Period Comparative Information

The financial statements of Belfast Central School District as of June 30, 2020 were audited by other auditors, whose report dated September 8, 2020 expressed an unmodified opinion on the financial statements.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and other required supplementary information, as listed in the table of contents, be presented to supplement the financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information as listed in the table of contents, including the schedule of expenditures of federal awards required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the financial statements.

The accompanying supplementary information including the schedule of expenditures of federal awards is the responsibility of management and is derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information including the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.



## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 12, 2021 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

October 12, 2021



# Management's Discussion and Analysis (unaudited)

June 30, 2021

#### Introduction

Management's Discussion and Analysis (MD&A) of Belfast Central School District (the District) provides an overview of the District's financial activities and performance for the year ended June 30, 2021. The information contained in the MD&A should be considered in conjunction with the information presented in the District's financial statements that follow. This MD&A, the financial statements, and notes thereto are essential to obtaining a full understanding of the District's financial position and results of operations. The District's financial statements have the following components: (1) government-wide financial statements; (2) governmental fund financial statements; (3) reconciliations between the government-wide and governmental fund financial statements; (4) fiduciary fund statements; (5) notes to the financial statements; and (6) supplementary information.

In 2021, the District adopted GASB Statement No. 84, *Fiduciary Activities*. This statement redefines activities considered to be fiduciary, and as a result, payroll and employee third party withholdings are now recorded in the general fund and scholarship activity is now reflected in a miscellaneous special revenue fund. In addition, fiduciary liabilities are only recognized when an event has occurred that compels the District to disburse fiduciary resources.

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private-sector business. The statement of net position presents information on all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the net difference reported as net position. The statement of activities presents information showing how the District's net position changed during each year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in the statement for some items that will result in cash flows in future periods. The government-wide financial statements present information about the District as a whole. All of the activities of the District are considered to be governmental activities.

Governmental fund financial statements focus on near-term inflows and outflows of resources, as well as on balances of resources available at the end of the year. Such information may be useful in evaluating the District's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide statements, it is useful to compare the information presented for governmental activities in the government-wide financial statements. By doing so, the reader may better understand the long-term impact of the District's near-term financing decisions. The reconciliation portion of the financial statements facilitates the comparison between governmental funds and governmental activities.

Fiduciary funds are used to report fiduciary activities, which may include pension and other postemployment benefit trust funds, investment trust funds, private-purpose trust funds, and custodial funds. The District's custodial fund includes extraclassroom activity funds. The notes to the financial statements provide additional information that is essential for a full understanding of the government-wide, governmental fund, and fiduciary fund financial statements.

Supplementary information further explains and supports the financial statements and includes information required by generally accepted accounting principles and the New York State Education Department.



				Chan	ge
Condensed Statement of Net Position		2021	2020	\$	%
Current and other assets	\$	2,188,000	\$ 3,903,000	\$ (1,715,000)	(43.9%)
Capital assets		20,354,000	19,794,000	560,000	2.8%
Total assets		22,542,000	23,697,000	(1,155,000)	(4.9%)
Deferred outflows of resources		2,739,000	2,421,000	318,000	13.1%
Long-term liabilities		12,288,000	8,381,000	3,907,000	46.6%
Other liabilities		1,704,000	7,010,000	(5,306,000)	(75.7%)
Total liabilities		13,992,000	15,391,000	(1,399,000)	(9.1%)
Deferred inflows of resources		1,285,000	694,000	591,000	85.2%
Net position					
Net investment in capital assets		8,532,000	7,819,000	713,000	9.1%
Restricted		988,000	962,000	26,000	2.7%
Unrestricted	<u></u>	484,000	1,252,000	(768,000)	(61.3%)
Total net position	\$	10,004,000	\$ 10,033,000	\$ (29,000)	(0.3%)

Net position amounted to \$10,004,000 and \$10,033,000 at June 30, 2021 and 2020. The largest portion of the District's net position reflects its investment in capital assets consisting of land, buildings and improvements, furniture and equipment, less the related debt used to acquire those assets. The District uses capital assets to provide services to students; consequently, these assets are not available for future spending.

The District's net position includes resources that are subject to external restrictions on how they may be used, which include reserve accounts set aside for specific purposes governed by laws and regulations. These items consist of the debt service reserve, which is required to be used for the repayment of debt issued to finance capital projects; the retirement contribution reserve, which can be used to fund required District contributions to the New York State Teachers' Retirement System (TRS) and New York State and Local Employees' Retirement System (ERS); and an employee benefit accrued liability reserve, which is restricted to pay for future accumulated vacation and sick pay of current employees. Other restricted resources include repair, worker's compensation, and unemployment insurance reserves, and amounts restricted for scholarships to students.

Total assets decreased by \$1,155,000 (\$5,141,000 increase in 2020). Current and other assets decreased by \$1,715,000 primarily due to a decrease in cash resulting from capital project expenditures. The District's proportionate share of the TRS net pension position amounted to \$440,000 and is included in long-term liabilities as a net pension liability. In 2020, this amount was a net pension asset of \$416,000 and was included in current and other assets. The \$856,000 decrease in the TRS net pension position (\$118,000 increase in 2020) is largely a result of changes in projected amounts exceeding actual earnings. Capital assets increased by \$560,000 (\$3,277,000 increase in 2020) primarily due to current year spending on the Capital Improvements Project.

Long-term liabilities increased by \$3,907,000 (increase of \$241,000 in 2020) due to the issuance of a bond in the amount of \$3,985,000 which was offset by the repayment of \$860,000 of bond and energy performance contract principal. In addition, there was a decrease in the District's proportionate share of ERS in the amount of \$769,000 (increase of \$592,000 in 2020), which was offset by the increase in the District's proportionate share of TRS as stated above. Other liabilities decreased \$5,306,000 (increase of \$4,367,000 in 2020) as a result of payments on bond anticipation notes of \$4,909,000 from bond proceeds and related premiums.

Changes in deferred outflows and deferred inflows of resources include changes in pension activity at the State level, which is required to be reflected on the District's financial statements. Deferred outflows of resources include contributions required to be paid by the District to the State pension systems after the measurement date, and as such are not included in the current net pension position. Deferred outflows and deferred inflows of resources also reflect variances from actuarial assumptions, actual results of investment earnings compared to projected earnings, and changes of assumptions. The District has no control or authority over these transactions related to pensions.



				Change	<b>!</b>
Condensed Statement of Activities		2021	2020	\$	%
Revenues					
Program revenues					
Charges for services	\$	14,000	\$ 30,000	\$ (16,000)	(53.3%)
Operating grants and contributions		1,122,000	1,009,000	113,000	11.2%
General revenues					
Property taxes		1,876,000	1,864,000	12,000	0.6%
State aid		7,215,000	7,741,000	(526,000)	(6.8%)
Other		213,000	400,000	(187,000)	(46.8%)
Total revenues		10,440,000	11,044,000	(604,000)	(5.5%)
Expenses					
Instruction		7,195,000	7,123,000	72,000	1.0%
Support services					
General support		1,815,000	1,867,000	(52,000)	(2.8%)
Pupil transportation		577,000	601,000	(24,000)	(4.0%)
Food service		424,000	403,000	21,000	5.2%
Interest and other		468,000	549,000	(81,000)	(14.8%)
Total expenses	_	10,479,000	10,543,000	(64,000)	(0.6%)
Change in net position		(39,000)	501,000	(540,000)	(107.8%)
Net position – beginning		10,033,000	9,532,000	501,000	5.3%
Cumulative effect of GASB 84		10,000	-	11,000	
Net position – ending	\$	10,004,000	\$ 10,033,000	\$ (29,000)	(0.3%)

District revenues decreased by \$604,000 in 2021 (\$66,000 or 0.6% increase in 2020). The District received \$515,000 less in State aid compared to 2020 due to State budget cuts related to the pandemic and did not receive Smart Schools Bond Act grant funds in the current year. Total expenses decreased \$64,000 in 2021 (\$363,000 or 3.6% increase in 2020). The decrease was primarily the result of decreases in transportation costs as a result of the pandemic, special education costs due to decline in the number of special education students, and interest expense.

# **Financial Analysis of the District's Funds**

Total fund balances for the governmental funds increased from a deficit of \$3,443,000 to \$514,000 as further described below:

- Total fund basis revenues decreased \$496,000 or 4.5% (\$67,000 or 0.6% increase in 2020) due to decreases in State aid as discussed above. Total fund basis expenditures decreased \$2,827,000 or 19.7% (\$2,842,000 or 24.7% increase in 2020) resulting from capital spending of \$1,325,000 in 2021 compared to \$3,882,000 in 2020.
- The general fund experienced a net increase of \$144,000 (\$46,000 increase in 2020) for the following reasons:
  - Revenues decreased \$193,000 primarily due to the previously mentioned decreases in State aid.
  - Expenses decreased \$301,000 primarily due to the previously mentioned decreases in transportation and special education costs.
- The capital projects fund experienced a net increase of \$3,681,000 (\$2,824,000 decrease in 2020) due to proceeds from the issuance of bonds of \$3,985,000 and related premiums of \$898,000, offset by expenditures of \$1,443,000 for ongoing projects.

# **General Fund Budgetary Highlights**

The final general fund revenue budget was \$9,719,000, with actual revenues amounting to \$9,456,000. Actual expenditures and carryover encumbrances were less than the final amended budget by \$531,000 or 5.5%. The difference is attributable to many factors and many unknown items at the time the budget is prepared, including the unknown impact of COVID-19 on the District.



#### **Capital Assets**

	2021		2020
Land	\$ 84,000	\$	84,000
Buildings and improvements	27,992,000		22,684,000
Equipment and vehicles	2,574,000		2,574,000
Construction in progress			4,028,000
	30,650,000		29,370,000
Accumulated depreciation	(10,296,000)	)	(9,576,000)
	\$ 20,354,000	\$	19,794,000

Current year additions of \$1,280,000 were offset by depreciation expense of \$720,000.

#### **Debt**

At June 30, 2021, the District had \$9,605,000 in debt outstanding, with \$1,085,000 due within one year (\$6,480,000 outstanding at June 30, 2020). Outstanding compensated absences payable were \$387,000 with \$41,000 expected to be paid within one year (\$146,000 outstanding at June 30, 2020).

Additional information on the District's long-term liabilities can be found in the notes to the financial statements.

#### **Current Financial Issues and Concerns**

The extent of the impact of COVID-19 on the District's operational and financial performance will depend on further developments, including the duration and spread of the outbreak and its impact on school districts, including their residents, employees, and vendors, none of which can be predicted. Federal revenue sources are expected to increase due to additional pandemic-related funding, but the full extent of Federal assistance is not yet known.

School districts in New York State are also impacted by the political pressures imposed on elected officials in funding of education. Year to year changes in funding levels and State aid formulas complicate this planning process.

# **Contacting the District's Financial Management**

This financial report is designed to provide District residents, taxpayers, parents, students, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Robert Lingenfelter, District Treasurer, Belfast Central School District, 1 King Street, Belfast, New York 14711.



# Statement of Net Position

June 30, 2021				
(With comparative totals as of June 30, 2020)		2021		2020
(With comparative totals as or same 50, 2020)				2020
Assets				
Cash	\$	1,714,561	\$	3,065,323
Accounts, state, and federal aid receivable	•	462,444	•	404,073
Due from fiduciary funds		109		4,802
Inventory		10,751		12,610
Net pension asset				416,225
Capital assets (Note 6)		30,650,670		29,369,742
Accumulated depreciation		(10,296,235)		(9,576,165)
Total assets		22,542,300		23,696,610
		,- ,		
Deferred Outflows of Resources				
Defeasance loss		346,646		419,050
Deferred outflows of resources related to pensions		2,287,948		1,939,796
Deferred outflows of resources related to OPEB		104,041		62,385
Total deferred outflows of resources		2,738,635		2,421,231
Liabilities				
Accounts payable		8,821		388,264
Accrued liabilities		50,329		92,040
Due to retirement systems		331,044		306,424
Bond anticipation notes		1,314,000		6,223,035
Long-term liabilities				
Due within one year:				
Bonds		1,055,000		830,000
Energy performance contract		30,000		30,000
Compensated absences		41,000		39,000
Due beyond one year:				
Bonds and related premiums		9,405,277		5,650,945
Energy performance contract		365,000		395,000
Compensated absences		346,290		106,588
Net pension liability		443,127		771,941
Total OPEB liability		602,389		557,305
Total liabilities	-	13,992,277		15,390,542
	-			
Deferred Inflows of Resources				
Deferred inflows of resources related to pensions		1,151,503		581,423
Deferred inflows of resources related to OPEB		133,353		112,423
Total deferred inflows of resources		1,284,856		693,846
Net Position				
Net investment in capital assets		8,531,804		7,819,436
Restricted		988,326		961,877
Unrestricted		483,672		1,252,140
Total net position	\$	10,003,802	\$	10,033,453



# Statement of Activities

For the year ended June 30, 2021 (With summarized comparative totals for June 30, 2020)

			Program Revenues					Net (Expense)	Revenue
			Operating				_		
			C	harges for	(	Grants and			
Functions/Programs		Expenses		Services Contributions				2021	2020
Governmental activities									
	\$	1 015 400	۲		۲		ė	/1 01F 400\ ¢	(1.066.000)
General support Instruction	Ş	1,815,409	\$	2 000	\$	- - 60F 947	\$	(1,815,409) \$	
		7,195,067		3,000		695,847		(6,496,220)	(6,452,227)
Pupil transportation		576,868		-		-		(576,868)	(600,572)
Community service		65,134		84		3,662		(61,388)	(56,265)
Interest expense		403,628		-		-		(403,628)	(492,544)
Food service program		423,731		10,869		422,063		9,201	(11,767)
	Ş	10,479,837	\$	13,953	\$	1,121,572		(9,344,312)	(9,480,264)
	Can	eral revenues							
			_					4.075.070	4.064.076
		eal property taxe	es					1,875,979	1,864,076
		iscellaneous						213,325	376,882
		ate sources						7,215,168	7,740,403
		Total general re	venue	S				9,304,472	9,981,361
	Ch	nange in net pos	ition					(39,840)	501,097
	Ci	iange in het pos	ition					(33,840)	301,037
	Net	position - begin	ning					10,033,453	9,532,356
	Cum	ulative effect of	f a char	nge in accounti	ng pr	inciple (Note 2)		10,189	-
	Net	position - begin	ning as	restated				10,043,642	9,532,356
	Net	nosition - endir	ıσ				Ś	10.003.802 \$	10 033 453
	Net	position - endir	g				\$	<b>10,003,802</b> \$	10,033,45



# Balance Sheet - Governmental Funds

June 30, 2021

(With comparative totals as of June 30, 2020)

		Special	Capital	Debt	Food	Public	Mi	scellaneous	Total Govern	men	tal Funds
	General	Aid	Projects	Service	Service	Library		cial Revenue	2021		2020
Assets			-			•					
Cash	\$ 1,123,422	\$ -	\$ 114,750	\$ 346,121	\$ 63,580	\$ 56,578	\$	10,110	\$ 1,714,561	\$	3,065,323
Accounts, state, and federal aid receivable	186,164	214,467	-	-	61,813	-		-	462,444		404,073
Due from other funds, net	355,792	-	-	45,022	3,673	-		-	404,487		1,741,459
Inventory	-	-	-	-	10,751	-		-	10,751		12,610
Total assets	\$ 1,665,378	\$ 214,467	\$ 114,750	\$ 391,143	\$ 139,817	\$ 56,578	\$	10,110	\$ 2,592,243	\$	5,223,465
Liabilities											
Accounts payable	\$ -	\$ 3,323	\$ -	\$ -	\$ 95	5,403	\$	-	\$ 8,821	\$	388,264
Accrued liabilities	18,036	-	-	-	2,293	-		-	20,329		12,040
Due to retirement systems	325,485	-	-	-	5,559	-		-	331,044		306,424
Due to other funds, net	-	211,144	188,014	-	-	5,220		-	404,378		1,736,657
Bond anticipation notes	-	-	1,314,000	-	-	-		-	1,314,000		6,223,035
Total liabilities	343,521	214,467	1,502,014	-	7,947	10,623		-	2,078,572		8,666,420
Fund Balances Nonspendable:											
Inventory	-	-	-	-	10,751	-		-	10,751		12,610
Restricted:											
Debt service	-	-	-	391,143	-	-		-	391,143		390,325
Retirement contribution	319,517	-	-	-	-	-		-	319,517		263,598
Employee benefit accrued liability	122,116	-	-	-	-	-		-	122,116		162,525
Repair	60,014	-	-	-	-	-		-	60,014		60,010
Unemployment insurance	47,509	-	-	-	-	-		-	47,509		47,506
Workers' compensation	37,917	-	-	-	-	-		-	37,917		37,913
Scholarships	-	-	-	-	-	-		10,110	10,110		-
Assigned:											
Designated for subsequent											
year's expenditures	-	-	-	-	-	-		-	-		182,000
Other purposes	81,288	-	-	-	121,119	45,955		-	248,362		63,027
Unassigned	653,496	-	(1,387,264)	-	-	-		-	(733,768)		(4,662,469)
Total fund balances (deficit)	 1,321,857	 	(1,387,264)	 391,143	 131,870	45,955		10,110	513,671		(3,442,955)
Total liabilities and fund balances	\$ 1,665,378	\$ 214,467	\$ 114,750	\$ 391,143	\$ 139,817	\$ 56,578	\$	10,110	\$ 2,592,243	\$	5,223,465



# Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

lune	30	2021

June 30, 2021			
Total fund balances - governmental funds		\$	513,671
Amounts reported for governmental activities in the statement of net position are different bec	ause:		
Capital assets used in governmental activities are not financial resources and are not reported as assets in governmental funds.			20,354,435
The District's proportionate share of the net pension position as well as pension-related deferred outflows and deferred inflows of resources are recognized in the government-wide statements and include:			
Deferred outflows of resources related to pensions	2,287,948		
Net pension liability	(443,127)		
Deferred inflows of resources related to pensions	(1,151,503)	•	693,318
Defeasance losses associated with bond refundings are recognized as deferred outflows			
of resources in the government-wide statements.			346,646
The District's total OPEB liability as well as OPEB-related deferred outflows and deferred inflows of resources are recognized on the government-wide statements and include:			
Deferred outflows of resources related to OPEB	104,041		
Total OPEB liability	(602,389)		
Deferred inflows of resources related to OPEB	(133,353)		(631,701)
Certain liabilities are not due and payable currently and therefore are not reported as liabilities			
in the governmental funds. These liabilities are:	(		
Bonds and related premiums	(10,460,277)		
Energy performance contract	(395,000)		
Accrued interest	(30,000)		/ === = ==:
Compensated absences	(387,290)		(11,272,567)
Net position - governmental activities		\$	10,003,802



Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds

For the year ended June 30, 2021 (With summarized comparative totals for June 30, 2020)

		Special	Capital	Debt	Food	Public	Miscellaneous	Total Governr	mental Funds
	General	Aid	Projects	Service	Service	Library	Special Revenue	2021	2020
Revenues	,								
Real property taxes	\$ 1,489,407	\$ -	\$ - \$	- \$	- \$	50,888	\$ -	\$ 1,540,295	\$ 1,503,992
Real property tax items	335,684	-	-	-	-	-	-	335,684	360,084
Charges for services	-	-	-	-	-	84	-	84	4,930
Use of money and property	8,932	-	-	818	-	8	-	9,758	11,278
Sale of property and compensation for loss	2,265	-	-	-	-	-	-	2,265	15,228
Miscellaneous	202,031	14,318	-	-	630	3,662	2,271	222,912	350,376
State sources	7,214,331	149,406	-	-	13,505	837	-	7,378,079	7,938,589
Federal sources	203,610	328,513	-	-	408,558	-	-	940,681	726,131
Sales	-	-	-	-	10,239	-	-	10,239	24,937
Total revenues	9,456,260	492,237	-	818	432,932	55,479	2,271	10,439,997	10,935,545
Expenditures									
General support	1,501,405	-	122,927	-	128,797	-	-	1,753,129	1,666,106
Instruction	4,275,150	398,821	-	-	-	-	2,350	4,676,321	4,861,793
Pupil transportation	379,612	-	-	-	-	-	-	379,612	507,750
Community service	-	-	-	-	-	65,134	-	65,134	56,265
Employee benefits	1,475,537	93,416	-	-	114,942	-	-	1,683,895	1,721,859
Debt service									
Principal	1,009,035	-	-	-	-	-	-	1,009,035	1,098,008
Interest	454,819	-	-	-	-	-	-	454,819	394,238
Cost of sales	-	-	-	-	178,212	-	-	178,212	165,194
Capital outlay		-	1,319,887	-	5,478	-	-	1,325,365	3,881,611
Total expenditures	9,095,558	492,237	1,442,814	-	427,429	65,134	2,350	11,525,522	14,352,824
Excess revenues (expenditures)	360,702	-	(1,442,814)	818	5,503	(9,655)	(79)	(1,085,525)	(3,417,279)
Other financing sources (uses)									
BANS redeemed from appropriations	-	-	149,035	-	-	-	-	149,035	284,760
Proceeds from issuance of debt	-	-	3,985,000	-	-	-	-	3,985,000	515,000
Premiums from bond issuance	-	-	897,927	-	-	-	-	897,927	-
Operating transfers, net	(216,784)	-	91,784	-	125,000	-	-	-	-
Total other financing sources (uses)	(216,784)	-	5,123,746	-	125,000	-	-	5,031,962	799,760
Net change in fund balances	143,918	-	3,680,932	818	130,503	(9,655)	(79)	3,946,437	(2,617,519)
Fund balances (deficit) - beginning	1,177,939	-	(5,068,196)	390,325	1,367	55,610	-	(3,442,955)	(825,436)
Cumulative effect of a change in accounting principle (Note 2)		<u>-</u>	-	-	-	-	10,189	10,189	-
Fund balances (deficit) - beginning as restated	1,177,939	-	(5,068,196)	390,325	1,367	55,610	10,189	(3,432,766)	(825,436)
Fund balances (deficit) - ending	\$ 1,321,857	\$ -	\$ (1,387,264) \$	391,143 \$	131,870 \$	45,955	\$ 10,110	\$ 513,671	\$ (3,442,955)



Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities

For the year ended June 30, 2021

Total net change in fund balances - governmental funds		\$ 3,946,437
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported in governmental funds as expenditures. In the statement of activities, the cost of the assets is allocated over the estimated useful lives as depreciation expense. This is the amount by which capital outlays exceed depreciation expense.		560,858
Pension expense is recognized when paid on the fund statement of revenues, expenditures, and changes in fund balances and actuarially determined on the statement of activities. These differences are:		
2021 TRS and ERS contributions	396,368	
2021 ERS accrued contribution	52,404	
2020 ERS accrued contribution	(44,255)	
2021 TRS net pension expense	(612,108)	(222.222)
2021 ERS net pension expense	(101,748)	(309,339)
OPEB expense is recognized when paid on the fund statement of revenues, expenditures, and changes in fund balances and actuarially determined on the statement of activities.		(24,358)
Payments of long-term liabilities are reported as expenditures in the governmental funds and as a reduction of debt in the statement of net position.		860,000
Bond proceeds are recorded as other financing sources in governmental funds but increase long-term liabilities in the statement of net position.		(3,985,000)
Bond premiums are recorded as other financing sources in governmental funds but increase long-term liabilities in the statement of net position.		(897,927)
In the statement of activities, certain expenses are measured by the amounts earned during the year. In the governmental funds, these expenditures are reported when paid.  These differences are:		
Amortization of defeasance loss	(72,404)	
Amortization of bond premiums	73,595	
Interest	50,000	
Compensated absences	(241,702)	(190,511)
Change in net position - governmental activities		\$ (39,840)



Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP) and Actual - General Fund

For the year ended June 30, 2021

					Actual		Variance with
	Budgeted	Am	ounts	(	Budgetary		Final Budget
	Original		Final		Basis)	Encumbrances	Over/(Under)
Revenues							
Local sources							
Real property taxes	\$ 1,419,955	\$	1,419,955	\$	1,489,407		\$ 69,452
Real property tax items	406,005		406,005		335,684		(70,321)
Charges for services	1,000		1,000		-		(1,000)
Use of money and property	4,500		4,500		8,932		4,432
Sale of property and compensation for loss	100		100		2,265		2,165
Miscellaneous	10,000		10,000		202,031		192,031
State sources	7,847,318		7,847,318		7,214,331		(632,987)
Federal sources	30,000		30,000		203,610		173,610
Total revenues	9,718,878		9,718,878		9,456,260	-	(262,618)
Expenditures							
General support							
Board of education	23,394		26,913		16,820	_	(10,093)
Central administration	171,930		181,355		178,147	160	(3,048)
Finance	172,570		172,095		172,023	15	(57)
Staff	206,304		210,014		202,753		(7,261)
Central services	776,742		886,523		800,528	40,665	(45,330)
Special items	136,923		136,923		131,134	-	(5,789)
Instruction			100,010				(3). 33)
Instruction, administration, and improvement	242,879		248,025		243,042	_	(4,983)
Teaching - regular school	2,253,044		2,224,628		2,154,222	16,098	(54,308)
Programs for children with handicapping conditions	1,128,868		939,358		920,952	2,154	(16,252)
Occupational education	238,000		254,000		252,488	3	(1,509)
Teaching - special schools	10,230		5,050		5,041	-	(9)
Instructional media	179,968		310,368		301,178	6,092	(3,098)
Pupil services	453,582		472,454			16,006	(58,221)
Pupil transportation	453,362		419,675		398,227 379,612	95	(39,968)
			1,647,910			95	
Employee benefits	1,719,388		1,047,910		1,475,537	-	(172,373)
Debt service	1 125 124		1 117 700		1 000 025		(100.724)
Principal	1,125,124		1,117,769		1,009,035	-	(108,734)
Interest	 415,902		455,235		454,819	- 04 200	(416)
Total expenditures	 9,708,295		9,708,295		9,095,558	81,288	(531,449)
Excess revenues (expenditures)	10,583		10,583		360,702	(81,288)	268,831
Other financing sources (uses)							
Operating transfers in	25,000		25,000		_		(25,000)
Operating transfers out	(225,000)		(225,000)		(216,784)		(8,216)
Appropriated fund balances and			. , ,				, , ,
carryover encumbrances	189,417		189,417		_		(189,417)
Total other financing sources (uses)	(10,583)		(10,583)		(216,784)		(206,201)
Excess revenues (expenditures)							
and other financing sources (uses)	\$ -	\$	_	\$	143,918	\$ (81,288)	\$ 62,630



Statement of Fiduciary Net Position - Custodial Fund

June 30, 2021	
Assets	
Cash	\$ 80,964
Liabilities	
Due to governmental funds	 109
Net position	
Extraclassroom activity balances	\$ 80,855
* * *	
BELFAST CENTRAL SCHOOL DISTRICT	

# For the year ended June 30, 2021

Additions Student activity receipts	\$ 81,230
Deductions	
Student activity disbursements	65,325
Change in net position	15,905
Net position - beginning	10,189
Cumulative effect of a change in accounting principle (Note 2)	54,761
Net position - beginning as restated	 64,950
Net position - ending	\$ 80,855



# **Notes to Financial Statements**

#### 1. Summary of Significant Accounting Policies

#### **Reporting Entity**

Belfast Central School District (the District) is governed by Education and other laws of the State of New York (the State). The District's Board of Education has responsibility and control over all activities related to public school education within the District. The District's Superintendent is the chief executive officer and the President of the Board serves as the chief fiscal officer. The Board members are elected by the public and have decision-making authority, the power to designate management, the ability to influence operations, and the primary accountability for fiscal matters.

The District provides education and support services such as administration, transportation, and plant maintenance. The District receives funding from local, state, and federal sources and must comply with requirements of these funding sources. However, the District is not included in any other governmental reporting entity as defined by accounting principles generally accepted in the United States of America, nor does it contain any component units.

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### **Joint Venture**

The District is one of 22 participating school districts in the Cattaraugus-Allegany-Erie-Wyoming Board of Cooperative Educational Services (BOCES). Formed under §1950 of Education Law, a BOCES is a voluntary cooperative association of school districts in a geographic area that shares planning, services, and programs, and also provides educational and support activities. There is no authority or process by which the District can terminate its status as a component of BOCES.

The component school district boards elect the members of the BOCES governing body. There are no equity interests and no single participant controls the financial or operating policies. BOCES may also contract with other municipalities on a cooperative basis under State General Municipal Law.

A BOCES' budget is comprised of separate spending plans for administrative, program, and capital costs. Each component school district shares in administrative and capital costs determined by its enrollment. Participating districts are charged a service fee for programs in which students participate, and for other shared contracted administrative services. Participating districts may issue debt on behalf of BOCES; there is no such debt issued by the District.

During the year ended June 30, 2021, the District was billed \$1,818,000 for BOCES administrative and program costs and recognized revenue of \$179,000 as a refund from prior year expenditures paid to BOCES. In addition, BOCES paid the District \$45,000 for rental of various classrooms, distance learning courses, and substitute reimbursements. Audited financial statements are available from BOCES' administrative offices.

### **Public Entity Risk Pools**

The District participates in the Cattaraugus/Allegany Workers' Compensation Plan and Allegany/Cattaraugus Schools Medical Health Plan which are public entity risk pools. These plans are designed to provide workers' compensation and health insurance coverage for participating entities. These activities are further discussed in Note 11.



#### **Basis of Presentation**

Government-Wide Statements: The statement of net position and the statement of activities display financial activities of the overall District, except for fiduciary activities. Eliminations have been made to minimize double counting of internal activities. These statements are required to distinguish between *governmental* and *business-type* activities of the District. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. The District does not maintain any business-type activities.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities.

- Direct expenses are those that are specifically associated with a program or are clearly identifiable to a particular function. Indirect expenses relate to the administration and support of the District's programs, including personnel, overall administration, and finance. Employee benefits are allocated to functional expenses as a percentage of related payroll expense.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs, (b) grants and contributions that are restricted to meeting the operational requirements of a particular program, and (c) grants and contributions limited to the purchase of specific capital assets, if any. Revenues that are not classified as program revenues, including all taxes and state aid, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the District's funds, including fiduciary funds. Separate statements for each fund category - governmental and fiduciary - are presented. The emphasis of the fund financial statements is on major governmental funds, each displayed in a separate column.

The District reports the following major funds:

- General fund. This is the District's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund.
- Special aid fund. This fund is used to account for the proceeds of specific revenue sources other than expendable trusts or major capital projects such as federal, state, and local grants and awards that are restricted or committed to expenditure for specific purposes. Either governments or other third parties providing the grant funds impose these restrictions.
- Capital projects fund. This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- Debt service fund. This fund is used to account for resources that are restricted to expenditure for principal and interest. Financial resources that are being accumulated for principal and interest payments maturing in future years are also included in this fund.

The District also elected to display the following as major funds:

- Food service fund. This fund is a special revenue fund whose specific revenue sources, including free and reduced meal subsidies received from state and federal programs, are assigned to the operation of the District's breakfast and lunch programs.
- *Public library fund.* This fund is used to account for transactions of the library established and supported in whole or in part by real property taxes.
- Miscellaneous special revenue fund. This fund is used to account for resources that are restricted to student scholarships. Donations are made by third parties and District personnel manage the funds and assist with determination of scholarship recipients.

Fiduciary fund reporting focuses on net position and changes in net position. Fiduciary funds are used to report fiduciary activities, which may include pension and other postemployment benefit trust funds, investment trust funds, private-purpose trust funds, and custodial funds. The District maintains a custodial fund for the collection and distribution of student activity accounts.



The financial statements include certain prior year summarized comparative information in total but not by separate governmental activities and major funds. Such information does not include sufficient detail to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended June 30, 2020, from which the summarized information was derived. Such statements were audited by other auditors, whose report dated September 8, 2020 expressed an unmodified opinion on those financial statements.

## **Basis of Accounting and Measurement Focus**

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the District receives value directly without giving equal value in exchange, include property taxes, grants, and donations. Revenue from property taxes is recognized in the fiscal year for which taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if they are collected within ninety days after year end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset purchases are reported as expenditures in governmental funds. Proceeds of long-term liabilities and equipment and property purchased under capital leases are reported as other financing sources.

Under the terms of grant agreements, revenues are recognized to the extent of program expenditures. Amounts received in advance of the expenditures are considered unearned and reported as revenue when the expense is incurred.

#### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

# **Property Taxes**

The District levies real property taxes no later than September 1. For the year ended June 30, 2021, the tax lien was issued on July 14, 2020 for collection from September 1, 2020 through November 1, 2020. Thereafter, uncollected amounts for the residents of the towns served by the District became the responsibility of Allegany County and those amounts were submitted to the District by April 1st of the following year as required by law.

## **Budget Process, Amendments, and Encumbrances**

District administration prepares a proposed budget for the general fund requiring approval by the Board. A public hearing is held upon completion and filing of the tentative budget. Subsequently, the budget is adopted by the Board. The proposed budget is then presented to voters of the District. The budget for the fiscal year beginning July 1, 2020 was approved by a majority of the voters in a general election held on June 9, 2020.

Annual appropriations are adopted and employed for control of the general fund. These budgets are adopted on a GAAP basis under the modified accrual basis of accounting. Appropriations established by the adoption of the budget constitute a limitation on expenditures (and encumbrances) which may be incurred. Appropriations authorized for the current year may be increased by the planned use of specific restricted, committed, and assigned fund balances and subsequent budget amendments approved by the Board as a result of new revenue sources not included in the original budget.



Major capital expenditures are subject to individual project budgets based on the cost of the project and external financing rather than annual appropriations. For the capital projects fund, these budgets do not lapse at year end and are carried over to the completion of the project.

Encumbrance accounting is used to assure budgetary control over commitments related to unperformed (executory) contracts for goods or services outstanding at the end of each year. Encumbrances are budgetary expenditures in the year committed and again in the subsequent period when the expenditure is paid. All budget appropriations that are unencumbered lapse at the end of the fiscal year. Encumbrances outstanding at year end are presented for GAAP-related purposes as committed or assigned fund balances and do not constitute expenditures or liabilities. At July 1, encumbrances carried forward from the prior year are reestablished as budgeted appropriations.

## **Inventory**

Inventory consists of food and similar food service goods related to school lunch operations and is recorded at the lower of first-in, first-out cost or net realizable value. Donated commodities are stated at values which approximate market.

#### **Capital Assets**

Capital assets are reported at actual or estimated historical cost based on appraisals. Contributed assets are recorded at fair value at the time received. Depreciation is provided in the government-wide statements over estimated useful lives using the straight-line method. Maintenance and repairs are expensed as incurred; significant improvements are capitalized.

Capitalization thresholds for determining which asset purchases are added to capital accounts and the estimated useful lives of capital assets are:

	Capitalization	Estimated Useful
	Policy	Life in Years
Buildings and improvements	\$ 5,000	15 - 40
Equipment	\$ 5,000	5 - 20
Vehicles	\$ 5,000	8

#### **Bond Defeasances**

In the government-wide financial statements, gains or losses on bond refundings represent the difference between the price required to repay previously issued debt and the net carrying amount of the retired debt, and are recorded as either a deferred outflow or deferred inflow of resources. In subsequent years, these amounts are amortized on a straight-line basis as a component of interest expense over the shorter of the life of the old or new debt.

# **Bond Premiums**

Premiums received upon the issuance of debt are included as other financing sources in the governmental funds statements when issued. In the government-wide statements, premiums are recognized with the related debt issue and amortized on a straight-line basis as a component of interest expense over the life of the related obligation.

# **Pensions**

The District participates in the New York State Teachers' Retirement System (TRS) and the New York State and Local Employees' Retirement System (ERS) (the Systems) as mandated by State law. The Systems recognize benefit payments when due and payable in accordance with benefit terms; investment assets are reported at fair value. On the government-wide statements, the District recognizes its proportionate share of the net pension position, deferred outflows and deferred inflows of resources, pension expense (revenue), and information about and changes in the fiduciary net position on the same basis as reported by the respective defined benefit pension plans.



## **Other Postemployment Benefits (OPEB)**

On the government-wide statements, the total OPEB liability, deferred outflows and deferred inflows of resources, and OPEB expense for the District's defined benefit healthcare plan (Note 10) have been measured on the same basis as reported by the plan. Benefit payments are recognized when due and payable in accordance with benefit terms.

### **Compensated Absences**

The liability for compensated absences reported in the government-wide financial statements consists of unpaid accumulated sick and vacation time. The liability has been calculated using the vesting method, in which leave amounts for both employees currently eligible to receive payments and those expected to become eligible to receive such payments are included. Sick pay is accrued on the basis of negotiated contracts with administrators and employee groups which provide for the payment of accumulated sick time at retirement or the option of converting this vested amount to provide for the payment of health insurance until exhausted.

The government-wide financial statements reflect the entire liability, while in the governmental funds financial statements, only the amount of matured liabilities is accrued based on expendable available financial resources.

## **Equity Classifications**

#### **Government-Wide Statements**

- Net investment in capital assets consists of capital assets, net of accumulated depreciation, and certain deferred outflows reduced by outstanding balances of any related debt obligations attributable to the acquisition, construction, or improvement of those assets.
- Restricted consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets if their use is constrained to a particular purpose. Restrictions are imposed by external organizations such as federal or state laws or the terms of the District's bonds.
- *Unrestricted* the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position and therefore are available for general use by the District.

#### **Governmental Fund Statements**

The District considers unrestricted resources to have been spent first when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, unless the use of the restricted amount was appropriated in the current year's budget. Within unrestricted fund balance, the District considers committed, assigned, then unassigned resources to have been spent when an expenditure is incurred for which amounts in any of those fund balance classifications could be used.

Restricted fund balances generally result from reserves created by the State of New York Legislature and included in General Municipal Law, State Education Law, or Real Property Tax Law as authorized for use by the Board of Education. Certain reserves may require voter approval for their establishment and/or use. Earnings on invested resources are required to be added to the various reserves.

Committed fund balances are authorized by the Board of Education as recommended by the District's management prior to the end of the fiscal year, although funding of the commitment may be established subsequent to year end. Assigned fund balances include the planned use of existing fund balance to offset the subsequent year's tax levy. Additionally, the Board of Education has given the District's management the authority to assign fund balances for specific purposes that are neither restricted nor committed. Nonspendable fund balances represent resources that cannot be spent as they are not expected to be converted to cash.



Fund balance restrictions include scholarships donated to the District by third parties for the benefit of students and the following reserves:

- Debt service is used to account for proceeds from the sale of property that was financed by obligations still outstanding, interest and earnings on outstanding obligations (including bond premiums), and remaining bond proceeds not needed for their original purpose as required by §165 of Finance Law. This reserve must be used to pay the debt service obligations for which the original money was generated.
- Retirement contribution is used to finance retirement contributions payable to TRS and ERS. For TRS, funding is limited to 2% annually of eligible salaries with a maximum reserve of 10% of eligible salaries. At June 30, 2021, the retirement contribution reserve includes \$129,381 for TRS and \$190,136 for ERS.
- Employee benefit accrued liability is used to account for the payment of accumulated vacation and sick time due upon termination of an employee's services. It is established by a majority vote of the Board and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated.
- Repair is used to accumulate funds to finance costs of major repairs to capital improvements or equipment and requires a public hearing prior to its use.
- *Unemployment insurance* is used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants as the District has elected to use the benefit reimbursement method.
- Workers' compensation is used to pay for compensation benefits and other expenses authorized by Article 2 of the Workers' Compensation Law, and for payment of expenses of administering this program.

#### **Interfund Balances**

The operations of the District include transactions between funds including resources for cash flow purposes. These interfund receivables and payables are repaid within one year. Permanent transfers of funds provide financing or other services.

In the government-wide statements, the amounts reported on the statement of net position for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds, with the exception of those due from or to fiduciary funds.

Interfund receivables and payables are netted on the accompanying governmental funds balance sheet as the right of legal offset exists. It is the District's practice to settle these amounts at the net balances due between funds.

# 2. Change in Accounting Principle

Effective July 1, 2020, the District adopted GASB Statement No. 84, *Fiduciary Activities*. This statement redefines activities considered to be fiduciary, and as a result, payroll and employee third party withholdings are now recorded in the general fund and scholarship activity is now reflected in a miscellaneous special revenue fund. In addition, fiduciary liabilities are only recognized when an event has occurred that compels the District to disburse fiduciary resources or no further action, approval, or condition is required prior to release of the assets. The impact of these required accounting changes on the District's government-wide, governmental fund, and fiduciary fund activity is as follows:

Fund balance/net position/fiduciary net position, July 1, 2020 Scholarship activity Student activity accounts Fund balance/net position/fiduciary net position, as restated, July 1, 2020

	IVII	scellaneous		rotai			
	Spe	cial Revenue	(	Government-		Fiduciary	
Fund			Wide Funds				
	\$	-	\$	10,033,453	\$	10,189	
		10,189		10,189		(10,189)	
		=		-		64,950	
	\$	10,189	\$	10,043,642	\$	64,950	

Fund balance and net position have not been restated in the prior year columns of the applicable financial statements as such information does not constitute a full comparative presentation of the prior year.



### 3. Stewardship and Compliance

The District's unassigned fund balance in the general fund exceeds 4% of the 2022 expenditure budget, which is a limitation imposed by New York State Real Property Tax Law §1318.

The capital projects deficit fund balance of \$1,387,264 will be funded when the District obtains permanent financing for its projects.

#### 4. Cash

Cash management is governed by State laws and as established in the District's written policies. Cash resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. The District's banking policies permit the Treasurer to use demand accounts and certificates of deposit. Invested resources are limited to obligations of the United States Treasury and its Agencies, repurchase agreements, and obligations of the State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by Federal Deposit Insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and school districts.

Custodial credit risk is the risk that in the event of a bank failure the District's deposits may not be returned to it. At June 30, 2021, the District's bank deposits were fully collateralized by FDIC coverage or collateralized with securities held by the pledging institution's agent in the District's name.

### 5. Interfund Transactions – Fund Financial Statements

				Tran	sfers	S
Fund	F	Receivable	Payable	In		Out
General	\$	1,374,635	\$ 1,018,843	\$ -	\$	216,784
Special aid		-	211,144	-		-
Capital projects		923,001	1,111,015	91,784		-
Debt service		45,022	-	-		-
Food service		3,673	-	125,000		-
Public library		-	5,220	-		-
Custodial		-	109	-		-
	\$	2,346,331	\$ 2,346,331	\$ 216,784	\$	216,784

The District's general fund provides cash flow to other funds. Amounts are typically repaid in the subsequent year when funds are available. The transfers from the general fund to the capital projects fund and food service fund represent the District's local share of capital projects and food service expenditures. All transfers are considered permanent.



# 6. Capital Assets

					Re	etirements/		
	Ji	uly 1, 2020	Increases		Reclassifications		Ju	ne 30, 2021
Non-depreciable capital assets:								_
Land	\$	83,860	\$	-	\$	-	\$	83,860
Construction in progress		4,027,834		1,160,203		(5,188,037)		-
Total non-depreciable assets		4,111,694		1,160,203		(5,188,037)		83,860
Depreciable capital assets:								
Buildings and improvements		22,683,631		120,725		5,188,037		27,992,393
Equipment		2,077,543		-		-		2,077,543
Vehicles		496,874		-		-		496,874
Total depreciable assets		25,258,048		120,725		5,188,037		30,566,810
Less accumulated depreciation:								
Buildings and improvements		7,774,528		560,313		-		8,334,841
Equipment		1,575,671		112,487		-		1,688,158
Vehicles		225,966		47,270		-		273,236
Total accumulated depreciation		9,576,165		720,070		-		10,296,235
Total depreciable assets, net		15,681,883		(599,345)		5,188,037		20,270,575
	\$	19,793,577	\$	560,858	\$	-	\$	20,354,435

Depreciation expense has been allocated to the following functions: general support \$105,644, instruction \$567,156, and pupil transportation \$47,270.

As of June 30, 2021, net investment in capital assets consists of the following:

Capital assets, net of accumulated depreciation	\$ 20,354,435
Bonds and related premiums	(10,460,277)
Energy performance contract	(395,000)
Bond anticipation notes payable	(1,314,000)
Defeasance loss	 346,646
	\$ 8,531,804

# 7. Short-Term Debt

Bond anticipation notes (BANs) outstanding at June 30, 2021 amounted to \$1,314,000 (\$6,223,035 as of June 30, 2020) and carry interest at 0.31% (1.5%-2.0% as of June 30, 2020). In 2021, BANs of \$149,035 were redeemed from appropriations, \$3,985,000 was converted into a bond, and the remaining balance was repaid with the associated bond premiums.

# 8. Long-Term Liabilities

					Amount
	July 1,			June 30,	Due in
	2020	Increases	Decreases	2021	One Year
Bonds	\$ 6,055,000	\$ 3,985,000	\$ 830,000	\$ 9,210,000	\$ 1,055,000
Bond premiums	425,945	897,927	73,595	1,250,277	-
Energy performance contract	425,000	-	30,000	395,000	30,000
Compensated absences	 145,588	241,702	-	387,290	41,000
	\$ 7,051,533	\$ 5,124,629	\$ 933,595	\$ 11,242,567	\$ 1,126,000



## **Existing Obligations**

Description	Maturity	Rate	Balance
2017 DASNY refunding bond	June 2039	2.0%-5.0%	\$ 4,735,000
2020 DASNY bond	June 2033	5.0%	490,000
2021 DASNY bond	June 2036	4.0%-5.0%	3,985,000
Energy performance contract	September 2031	3.0%	 395,000
			\$ 9,605,000

#### **Debt Service Requirements**

Years ending June 30,	Principal	Interest
2022	\$ 1,085,000	\$ 488,193
2023	1,160,000	383,273
2024	1,215,000	327,973
2025	810,000	270,023
2026	390,000	232,522
2027-2031	2,295,000	857,404
2032-2036	2,245,000	315,196
2037-2039	 405,000	27,514
	\$ 9,605,000	\$ 2,902,098

#### 9. Pension Plans

### **Plan Descriptions**

The District participates in the following cost-sharing, multiple employer, public employee retirement systems:

- TRS is administered by the New York State Teachers' Retirement Board and provides benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. TRS issues a publicly available financial report that contains financial statements and required supplementary information. The report may be obtained from the New York State Teachers' Retirement System at www.nystrs.org.
- ERS provides retirement benefits as well as death and disability benefits. New York State Retirement and Social Security Law governs obligations of employers and employees to contribute and provide benefits to employees. ERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained from the New York State and Local Retirement System at www.osc.state.ny.us/retire.

Benefits: The Systems provide retirement, disability, and death benefits for eligible members, including automatic cost of living adjustments. In general, retirement benefits are determined based on an employee's individual circumstances using a pension factor, an age factor, and final average salary. The benefits vary depending on the individual's employment tier. Pension factors are determined based on tier and an employee's years of service, among other factors.

Contribution Requirements: No employee contribution is required for those hired prior to July 1976. The Systems require employee contributions of 3% of salary for the first 10 years of service for those employees who joined the Systems from July 1976 through December 2009. Participants hired on or after January 1, 2010 through March 31, 2012 are required to contribute 3.5% (TRS) or 3% (ERS) of compensation throughout their active membership in the Systems. Participants hired on or after April 1, 2012 are required to contribute a percentage ranging from 3% to 6% each year, based on their level of compensation. Pursuant to Article 11 of Education Law, an actuarially determined contribution rate is established annually for TRS by the New York State Teachers' Retirement Board. This rate was 9.53% for 2021. For ERS, the Comptroller annually certifies the rates used, expressed as a percentage of the wages of participants, to compute the contributions required to be made by the District to the pension accumulation fund. For 2021, these rates ranged from 9.7% - 16.2%.

The amount outstanding and payable to TRS for the year ended June 30, 2021 was \$258,264. A liability to ERS of \$52,404 is accrued based on the District's legally required contribution for employee services rendered from April 1 through June 30, 2021.



### Net Pension Position, Pension Expense, and Deferred Outflows and Deferred Inflows of Resources

At June 30, 2021, the District reported a liability of \$439,949 for its proportionate share of the TRS net pension position and a liability of \$3,178 for its proportionate share of the ERS net pension position.

The TRS net pension position was measured as of June 30, 2020, and the total pension liability was determined by an actuarial valuation as of June 30, 2019, with update procedures applied to roll forward the net pension position to June 30, 2020. The District's proportion of the net pension position was based on the ratio of its actuarially determined employer contribution to TRS's total actuarially determined employer contributions for the fiscal year ended on the measurement date. At June 30, 2020, the District's proportion was 0.015921%, a decrease of 0.0001 from its proportion measured as of June 30, 2019.

The ERS net pension position was measured as of March 31, 2021, and the total pension liability was determined by an actuarial valuation as of April 1, 2020. The District's proportion of the net pension position was based on the ratio of its actuarially determined employer contributions for the fiscal year ended on the measurement date. At the March 31, 2021 measurement date, the District's proportion was 0.0031917%, an increase of 0.0002766 from its proportion measured as of March 31, 2020.

For the year ended June 30, 2021, the District recognized net pension expense of \$713,856 on the government-wide statements (TRS expense of \$612,108 and ERS expense of \$101,748). At June 30, 2021, the District reported deferred outflows and deferred inflows of resources as follows:

		TR	S			ER	S	
	_	Deferred utflows of	_	eferred flows of	_	eferred tflows of		eferred lows of
	-	esources		sources		sources		sources
Differences between expected and actual experience	\$	385,484	\$	22,547	\$	38,814	\$	-
Changes of assumptions		556,433		198,339		584,359		11,021
Net difference between projected and actual earnings on pension plan								
investments		287,325		-		-		912,952
Changes in proportion and differences between District contributions and								
proportionate share of contributions		56,569		5,157		68,296		1,487
District contributions subsequent to the measurement date		258,264				52,404		
	\$	1,544,075	\$	226,043	\$	743,873	\$	925,460

District contributions subsequent to the measurement date will be recognized as an addition to (a reduction of) the net pension asset (liability) in the year ending June 30, 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years ending June 30,	TRS	ERS
2022	\$ 183,936	\$ (30,614)
2023	358,519	329
2024	297,816	(35,436)
2025	184,251	(168,270)
2026	13,486	-
Thereafter	21,760	-
	\$ 1,059,768	\$ (233,991)



#### **Actuarial Assumptions**

For TRS, the actuarial assumptions used in the June 30, 2019 valuation, with update procedures used to roll forward the total pension liability to June 30, 2020, were based on the results of an actuarial experience study for the period July 1, 2009 to June 30, 2014. These assumptions are:

Inflation – 2.2%

Salary increases - Based on TRS member experience, dependent on service, ranging from 1.90%-4.72%

Projected Cost of Living Adjustments (COLA) – 1.3% compounded annually

Investment rate of return – 7.1% compounded annually, net of investment expense, including inflation

Mortality – Based on TRS member experience, with adjustments for mortality improvements based on Society of Actuaries' Scale MP-2019, applied on a generational basis

Discount rate - 7.1%

The long-term expected rate of return on TRS pension plan investments was determined in accordance with Actuarial Standard of Practice No. 27, *Selection of Economic Assumptions for Measuring Pension Obligations*. Consideration was given to expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for each major asset class as well as historical investment data and plan performance.

For ERS, the actuarial assumptions used in the April 1, 2020 valuation, with update procedures used to roll forward the total pension liability to March 31, 2021, were based on the results of an actuarial experience study for the period April 1, 2015 to March 31, 2020. These assumptions are:

Inflation – 2.7%

Salary increases – 4.4%

COLA – 1.4% annually

Investment rate of return – 5.9% compounded annually, net of investment expense, including inflation

Mortality – Society of Actuaries' Scale MP-2020

Discount rate – 5.9%

The long-term expected rate of return on ERS pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

#### **Investment Asset Allocation**

Best estimates of arithmetic real rates of return (net of the long-term inflation assumption) for each major asset class and the Systems' target asset allocations as of the applicable valuation dates are summarized as follows:

	T	TRS		RS
	'	Long-Term	,	Long-Term
		Expected		Expected
	Target	Real Rate	Target	Real Rate
Asset Class	Allocation	of Return	Allocation	of Return
Domestic equities	33%	7.1%	32%	4.1%
Global and international equities	20%	7.4%-7.7%	15%	6.3%
Private equities	8%	10.4%	10%	6.8%
Real estate	11%	6.8%	9%	5.0%
Domestic fixed income securities	16%	1.8%	23%	-
Global fixed income securities	2%	1.0%	-	-
Bonds and mortgages	7%	3.6%	-	-
Short-term	1%	0.7%	1%	0.5%
Other	2%	3.9%-5.2%	10%	3.6%-6.0%
	100%	•	100%	



#### **Discount Rate**

The discount rate projection of cash flows assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the District's proportionate share of its net pension position calculated using the discount rate of 7.1% (TRS) and 5.9% (ERS) and the impact of using a discount rate that is 1% higher or lower than the current rate.

	1.0	1.	1.0% Increase		
District's proportionate share of the TRS net pension asset (liability)	\$	(2,779,008)	\$ (439,949)	\$	1,523,114
District's proportionate share of the ERS net pension asset (liability)	\$	(882,118)	\$ (3,178)	\$	807,411

#### 10. OPEB

# **Plan Description**

The District maintains a single-employer defined benefit healthcare plan (the Plan) providing for the continuation of medical insurance for a certain District retiree. Benefit provisions are based on individual contracts with the District, as negotiated from time to time. Eligibility is based on covered employees who retire from the District at age 55 and have met vesting requirements. The Plan is also open to all eligible retirees and provides continued insurance through the conversion of sick time or by payment of monthly premiums by participants in the District's policies. The District thereby provides an implicit rate subsidy on behalf of eligible retirees. The Plan has no assets, does not issue financial statements, and is not a trust.

At July 1, 2020, employees covered by the Plan include:

Active employees	87
Inactive employees or beneficiaries currently receiving benefits	10
Inactive employees entitled to but not yet receiving benefits	
	97

#### **Total OPEB Liability**

The District's total OPEB liability of \$602,389 was measured as of July 1, 2020 and was determined by an actuarial valuation as of the same date.

The total OPEB liability was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Healthcare cost trend rates — based on a combination of employer history, national trend surveys, and professional judgment, initially 8.0% decreasing annually by 0.5% to an ultimate rate of 4.5% after 2028 Salary increases — 3.3% - 8.8% for ERS and 1.76% - 10.00% for TRS

Mortality – SOA Pub-2010 Generational Headcount Weighted Mortality Table fully generational using Scale MP-2020 Discount rate – 2.66% based on a range of indices of 20-year tax-exempt general obligation municipal bonds rated AA/Aa or higher as of the measurement date

Inflation rate - 2.5%



## **Changes in the Total OPEB Liability**

	 otal OPEB
	Liability
Balance at June 30, 2020	\$ 557,305
Changes for the year:	
Service cost	26,554
Interest	20,124
Changes of benefit terms	-
Differences between expected and actual experience	(48,331)
Changes of assumptions or other inputs	67,963
Benefit payments	 (21,226)
Net changes	 45,084
Balance at June 30, 2021	\$ 602,389

The following presents the sensitivity of the District's total OPEB liability to changes in the discount rate, including what the District's total OPEB liability would be if it were calculated using a discount rate that is 1% higher or lower than the current discount rate:

	1.09	% Decrease	Di	scount Rate	1	.0% Increase
		(1.66%)		(3.66%)		
Total OPEB liability	\$	(644,557)	\$	(602,389)	\$	(561,961)

The following presents the sensitivity of the District's total OPEB liability to changes in the healthcare cost trend rates, including what the District's total OPEB liability would be if it were calculated using trend rates that are 1% higher or lower than the current healthcare cost trend rates:

		Healthcare Cost								
	1.0	% Decrease	Т	rend Rate	1.0	0% Increase				
	(7.	0% to 3.5%)	(8	3.0 to 4.5%)	(9.0% to 5.5%)					
Total OPEB liability	\$	(540,654)	\$	(602,389)	\$	(673,713)				

## **OPEB Expense and Deferred Outflows and Deferred Inflows of Resources**

For the year ended June 30, 2021, the District recognized OPEB expense of \$36,507. At June 30, 2021, the District reported deferred outflows and deferred inflows of resources related to OPEB from the following sources:

		Deferred		Deferred		
	0	utflows of		Inflows of		
	R	Resources	Resources			
Differences between expected and actual experience	\$	2,978	\$	110,104		
Changes of assumptions or other inputs		88,914		23,249		
Benefit payments subsequent to the measurement date		12,149		-		
	\$	104,041	\$	133,353		

Benefit payments subsequent to the measurement date will be recognized as a reduction of the total OPEB liability for the year ending June 30, 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years ending June 30,	
2022	\$ (10,171)
2023	(10,171)
2024	(10,172)
2025	(12,070)
2026	(1,522)
Thereafter	2,645
	\$ (41,461)



#### 11. Risk Management

## **General Liability**

The District purchases commercial insurance for various risks of loss due to torts, theft, damage, errors and omissions, and natural disasters. Settled claims resulting from these risks have not exceeded commercial coverage in any of the past three years.

## Workers' Compensation

The District participates in the Cattaraugus/Allegany Workers' Compensation Plan (the Plan) sponsored by Cattaraugus-Allegany-Erie-Wyoming BOCES. The Plan administers a workers' compensation insurance fund pursuant to Article 5 of the Workers' Compensation Law to finance the liability and risk related to workers' compensation claims and to lower the costs of coverage to the participating members. The Plan includes 22 school districts and the BOCES unit as of June 30, 2020 (the most recent information available).

The District has transferred partial risk to the Plan. Plan members pay monthly premium equivalents based upon a pro-rata share of expenditures. All funds received are pooled and administered as a common fund. Plan members could be subjected, however, to pro-rata supplemental assessments in the event that the Plan's assets are not adequate to meet claims. To date, these supplemental assessments have not been required.

The Plan information for the year ended June 30, 2020 is included in the financial statements of Cattaraugus-Allegany-Erie-Wyoming BOCES, which can be obtained from Cattaraugus-Allegany-Erie-Wyoming BOCES, 1825 Windfall Road, Olean, New York 14760.

#### **Health Insurance**

The District participates in the Allegany-Cattaraugus Schools Medical Health Plan (the Plan), sponsored by Cattaraugus-Allegany-Erie-Wyoming BOCES. The Plan has been established to administer a health insurance program to lower the costs of such coverage to the 22 participating members as of June 30, 2020 (the most recent information available).

The District has transferred partial risk to the Plan. Plan members pay monthly premium equivalents based upon a pro-rata share of expenditures. All funds received are pooled and administered as a common fund. Plan members could be subjected, however, to pro-rata supplemental assessments in the event that the Plan's assets are not adequate to meet claims. To date, these supplemental assessments have not been required.

The Plan has published its own financial report for the year ended June 30, 2020, which can be obtained from Cattaraugus-Allegany-Erie-Wyoming BOCES, 1825 Windfall Road, Olean, New York 14760.

## 12. Commitments and Contingencies

#### **Grants**

The District receives financial assistance from federal and state agencies in the form of grants and calculated aid as determined by the State. The expenditure of grant funds generally requires compliance with the terms and conditions specified in the agreements and are subject to audit by the grantor agencies. State aid payments are based upon estimated expenditures and pupil statistics, are complex, and subject to adjustment. Any disallowed claims resulting from such audits could become a liability of the District. Based on prior experience, management expects such amounts to be immaterial.



#### 13. Risks and Uncertainties

On January 31, 2020, the United States Secretary of Health and Human Services (HHS) declared a public health emergency related to the global spread of coronavirus COVID-19, and a pandemic was declared by the World Health Organization in February 2020. Efforts to fight the widespread disease continued into 2021, and the District was required to implement numerous safety measures and remote learning initiatives. The full extent of the impact of COVID-19 on the District's operational and financial performance will depend on further developments, including the duration and spread of the outbreak and its impact on school districts and their residents, employees, and vendors, none of which can be predicted.



Required Supplementary Information
Schedule of the District's Proportionate Share of the Net Pension Position
New York State Teachers' Retirement System

As of the measurement date of June 30,	2020	2019	2018	2017	2016	2015	2014	2013
District's proportion of the net pension position	0.015921%	0.016021%	0.016496%	0.016666%	0.017147%	0.016938%	0.017345%	0.016892%
District's proportionate share of the net pension asset (liability)	\$ (439,949)	\$ 416,225	\$ 298,299	\$ 126,682	\$ (183,649)	\$ 1,759,304	\$ (1,932,128)	\$ (111,194)
District's covered payroll	\$ 2,785,508	\$ 2,674,153	\$ 2,687,082	\$ 2,641,084	\$ 2,645,913	\$ 2,544,295	\$ 2,562,129	\$ 2,474,341
District's proportionate share of the net pension position as a percentage of its covered payroll	15.79%	15.56%	11.10%	4.80%	6.94%	69.15%	75.41%	4.49%
Plan fiduciary net position as a percentage of the total pension liability	97.76%	102.17%	101.53%	100.66%	99.01%	110.46%	111.48%	100.70%
The following is a summary of changes of assumptions:								
Inflation	2.2%	2.2%	2.25%	2.5%	2.5%	3.0%	3.0%	3.0%
Salary increases	1.90%-4.72%	1.90%-4.72%	1.90%-4.72%	1.90%-4.72%	1.90%-4.72%	4.0%-10.9%	4.0%-10.9%	4.0%-10.9%
Cost of living adjustments	1.3%	1.3%	1.5%	1.5%	1.5%	1.625%	1.625%	1.625%
Investment rate of return	7.1%	7.1%	7.25%	7.25%	7.5%	8.0%	8.0%	8.0%
Discount rate	7.1%	7.1%	7.25%	7.25%	7.5%	8.0%	8.0%	8.0%
Society of Actuaries' mortality scale	MP-2019	MP-2018	MP-2014	MP-2014	MP-2014	AA	AA	AA

Data prior to 2013 is unavailable.



Required Supplementary Information Schedule of District Contributions New York State Teachers' Retirement System

For the years ended June 30,	2021	2020	2019	2018	2017	2016	2015	2014	2013
Contractually required contribution	\$ 258,264	\$ 246,796	\$ 283,995	\$ 263,334	\$ 309,535	350,848	\$ 446,015	\$ 416,346	\$ 292,962
Contribution in relation to the contractually required contribution Contribution deficiency (excess)	\$ (258,264) -	\$ (246,796) -	\$ (283,995) -	\$ (263,334)	\$ (309,535) - :	(350,848 <u>)</u>	\$ (446,015) -	\$ (416,346) -	\$ (292,962) -
District's covered payroll	\$ 2,710,010	\$ 2,785,508	\$ 2,674,153	\$ 2,687,082	\$ 2,641,084	2,645,913	\$ 2,544,295	\$ 2,562,129	\$ 2,474,341
Contributions as a percentage of covered payroll	9.53%	8.86%	10.62%	9.80%	11.72%	13.26%	17.53%	16.25%	11.84%

Data prior to 2013 is unavailable.



Required Supplementary Information
Schedule of the District's Proportionate Share of the Net Pension Position
New York State and Local Employees' Retirement System

As of the measurement date of March 31,	20	021		2020	2019		2018		2017		2016		2015
District's proportion of the net pension position	0.00	31917%	0	.0029151%	0.0025410%	C	0.0024336%	0	0.0025679%	0	0.0027063%	0.	.0029017%
District's proportionate share of the net pension liability	\$	(3,178)	\$	(771,941)	\$ (180,036)	\$	(78,544)	\$	(241,364)	\$	(434,361)	\$	(98,027)
District's covered payroll	\$ 1,0	008,870	\$	930,212	\$ 882,940	\$	835,494	\$	831,866	\$	852,272	\$	994,897
District's proportionate share of the net pension position as a percentage of its covered payroll		0.32%		82.99%	20.39%		9.40%		29.01%		50.97%		9.85%
Plan fiduciary net position as a percentage of the total pension liability		99.95%		86.39%	96.27%		98.24%		94.70%		90.70%		97.90%
The following is a summary of changes of assumptions:													
Inflation		2.7%		2.5%	2.5%		2.5%		2.5%		2.5%		2.7%
Salary increases		4.4%		4.2%	4.2%		3.8%		3.8%		3.8%		4.9%
Cost of living adjustments		1.4%		1.3%	1.3%		1.3%		1.3%		1.3%		1.4%
Investment rate of return		5.9%		6.8%	7.0%		7.0%		7.0%		7.0%		7.5%
Discount rate		5.9%		6.8%	7.0%		7.0%		7.0%		7.0%		7.5%
Society of Actuaries' mortality scale	N	MP-2020		MP-2018	MP-2014		MP-2014		MP-2014		MP-2014		MP-2014

Data prior to 2015 is unavailable.



Required Supplementary Information
Schedule of District Contributions
New York State and Local Employees' Retirement System

For the years ended June 30,	2021	2020	2019	2018	2017	2016	2015
Contractually required contribution	\$ 138,104 \$	125,156 \$	120,277 \$	122,247 \$	127,155 \$	138,613 \$	135,219
Contribution in relation to the contractually required contribution	(138,104)	(125,156)	(120,277)	(122,247)	(127,155)	(138,613)	(135,219)
Contribution deficiency (excess)	\$ - \$	- \$	- \$	- \$	- \$	- \$	-
District's covered payroll	\$ 1,008,870 \$	930,212 \$	882,940 \$	835,494 \$	831,866 \$	852,272 \$	994,897
Contributions as a percentage of covered payroll	13.69%	13.45%	13.62%	14.63%	15.29%	16.26%	13.59%

Data prior to 2015 is unavailable.



Required Supplementary Information Schedule of Changes in the District's Total OPEB Liability and Related Ratios

For the years ended June 30,		2021	2020		2019		2018		2017
Total OPEB liability - beginning	\$	557,305	\$ 552,540	\$	539,134	\$	594,372	\$	566,047
Changes for the year:									
Service cost		26,554	25,764		26,876		30,257		29,777
Interest		20,124	21,905		19,804		17,963		16,072
Changes of benefit terms		-	-		-		-		-
Differences between expected and actual experience		(48,331)	(31,534)		4,766		(60,964)		(33,449)
Changes of assumptions or other inputs		67,963	13,409		(18,425)		(23,465)		47,396
Benefit payments		(21,226)	(24,779)		(19,615)		(19,029)		(31,471)
Net change in total OPEB liability		45,084	4,765		13,406		(55,238)		28,325
Total OPEB liability - ending	\$	602,389	\$ 557,305	\$	552,540	\$	539,134	\$	594,372
Covered-employee payroll	\$ 3	3,682,782	\$ 3,465,825	\$ :	3,381,293	\$ 2	2,903,204	\$ :	2,865,947
Total OPEB liability as a percentage of covered-employee payroll		16.36%	16.08%		16.34%		18.57%		20.74%

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

The following is a summary of changes of assumptions:

Healthcare cost trend rates	8.0% - 4.5%	7.5% - 4.5%	8.0% - 4.5%	8.5% - 5.0%	9.0% - 5.09%
Inflation	2.5%	2.5%	2.5%	1.3%	1.3%
Salary increases	1.76% - 10.0%	1.76% - 10.0%	1.76% - 10.0%	1.76% - 10.0% 1	76% - 10.0%
Discount rate	2.66%	3.51%	3.87%	3.56%	2.92%
Society of Actuaries' mortality scale	MP-2020	MP-2018	MP-2018	MP-2015	MP-2015

Data prior to 2017 is unavailable.



# Supplementary Information Schedule of Change from Original to Final Budget and Calculation of Unrestricted Fund Balance Limit - General Fund

For the year ended June 30, 2021		
Original expenditure budget	\$ 9,925,87	78
Encumbrances carried over from prior year	7,41	<u> 17</u>
Revised expenditure budget	\$ 9,933,29	€
* * *		
Unrestricted Fund Balance		
Assigned Unassigned	\$ 81,28 653,49 734,78	96
Encumbrances included in assigned fund balance Appropriated fund balance used for tax levy	(81,28	38)
Amount subject to 4% limit pursuant to Real Property Tax Law §1318	\$ 653,49	<del>)</del> 6
§1318 of Real Property Tax Law - unrestricted fund balance limit calculation		
2022 expenditure budget (unaudited) 4% of budget	\$ 10,101,48 404,05	
Actual percentage of 2022 expenditure budget	6.5	5%



# Supplementary Information Schedule of Capital Project Expenditures

June 30, 2021

				_		
	Original	Revised	Prior	Current		Unexpended
Project Title	Budget	Budget	Years	Year	Total	Balance
Construction Improvement Project \$ Smart Schools Bond Act	5 5,188,035 559,939	\$ 5,188,035 559,939	\$ 4,027,834 168,564	\$ 1,160,203 67,898	\$ 5,188,037 236,462	\$ (2) 323,477
Capital Outlay Project	100,000	91,786	-	91,786	91,786	-
	5 5,847,974	\$ 5,839,760	\$ 4,196,398	\$ 1,319,887	\$ 5,516,285	\$ 323,475



# Supplementary Information Schedule of Expenditures of Federal Awards

For the year ended June 30, 2021

	CFDA	Grantor		
Federal Grantor/Pass-Through Grantor/Program Title	Number	Number	Ехр	enditures
U.S. Department of Education				
Passed Through New York State Education Department				
Special Education Cluster:				
Special Education Grants to States	84.027	0032-21-0038	\$	94,348
Special Education Preschool Grants	84.173	0033-21-0038		3,634
Total Special Education Cluster				97,982
Title I Grants to Local Educational Agencies	84.010	0021-21-0090		176,332
Rural Education	84.358	S358A203960		22,201
Supporting Effective Instruction State Grants	84.367	0147-21-0090		19,639
Student Support and Academic Enrichment Program	84.424	0204-21-0090		8,861
Student Support and Academic Enrichment Program	84.424	0204-20-0090		3,498
Education Stabilization Fund - Governor's Emergency				
Education Relief Fund	84.425C	5895-21-0090		22,707 <sup>1</sup>
Education Stabilization Fund - Elementary and Secondary School				
Emergency Relief Fund	84.425D	5890-21-0090		165,058 <sup>1</sup>
Total U.S. Department of Education				516,278
U.S. Department of Agriculture				
Passed Through New York State Education Department				
Child Nutrition Cluster:				
COVID-19 - Summer Food Service Program for Children	10.559	N/A		386,261
Passed through New York State Office of General Services				
Child Nutrition Cluster:				
National School Lunch Program	10.555	N/A		22,297
Total Child Nutrition Cluster and U.S. Department of Agriculture				408,558
Total Expenditures of Federal Awards			\$	924,836

<sup>&</sup>lt;sup>1</sup> Total Education Stabilization Fund - \$187,765

See accompanying notes. 38



# Notes to Schedule of Expenditures of Federal Awards

#### 1. Summary of Significant Accounting Policies

#### **Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal award programs administered by Belfast Central School District (the District), an entity as defined in Note 1 to the District's basic financial statements. Federal awards received directly from federal agencies, as well as federal awards passed through from other governmental agencies, are included on the Schedule of Expenditures of Federal Awards.

#### **Basis of Accounting**

The District uses the modified accrual basis of accounting for each federal program, consistent with the fund basis financial statements.

The amounts reported as federal expenditures generally were obtained from the appropriate federal financial reports for the applicable programs and periods. The amounts reported in these federal financial reports are prepared from records maintained for each program, which are periodically reconciled with the District's financial reporting system.

#### **Indirect Costs**

The District does not use the 10% de minimis indirect cost rate permitted by the Uniform Guidance.

#### **Non-Monetary Federal Program**

The District is the recipient of a federal award program that does not result in cash receipts or disbursements, termed a "non-monetary program." During the year ended June 30, 2021, the District used \$22,297 worth of commodities under the National School Lunch Program (CFDA Number 10.555).



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Education
Belfast Central School District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the remaining fund information of Belfast Central School District (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 12, 2021.

# **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item [2021-001] that we consider to be a significant deficiency.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

October 12, 2021



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Board of Education
Belfast Central School District

# **Report on Compliance for Each Major Federal Program**

We have audited Belfast Central School District's (the District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2021. The District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

# Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

# **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

# **Opinion on Each Major Federal Program**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.



### **Report on Internal Control Over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

October 12, 2021



# Schedule of Findings and Questioned Costs

For the year ended June 30, 2021

# Section I. Summary of Auditors' Results

#### **Financial Statements**

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

Material weakness(es) identified?
 Significant deficiency(ies) identified?
 2021-001

Noncompliance material to financial statements noted?

# **Federal Awards**

Internal control over major programs:

Material weakness(es) identified?

No

• Significant deficiency(ies) identified? None reported

Type of auditors' report issued on compliance for major programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with section 2 CFR 200.516(a)?

No

Identification of major programs:

Name of Federal Program or Cluster	CFDA #		Amount	
Child Nutrition Cluster:				
COVID-19 - Summer Food Service Program for Children	10.559	\$	386,261	
National School Lunch Program	10.555		22,297	
		Ś	408.558	

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as low-risk auditee?

#### Section II. Financial Statement Findings

# 2021-001

#### Condition

The District uses third party software to maintain its capital asset inventory system. Discrepancies exist between the previous system, the current system, and previously issued financial statements. Discrepancies result from failure to transfer assets from construction in progress to depreciable capital asset categories upon project completion, changes in useful lives of existing capital assets, and lack of reconciliation in beginning balances of accumulated depreciation to prior year ending balances. We also noted many items included in the capital asset inventory that are under the District's threshold of \$5,000.



# Schedule of Findings and Questioned Costs (continued)

For the year ended June 30, 2021

# Section II. Financial Statement Findings (continued)

#### **Auditors' Recommendation**

We recommend that management determine the proper balances of capital assets based on historical costs that exceed the capitalization policy threshold and coordinate with the software provider to update the capital asset inventory and provide accurate accounting records.

# **Management's Response**

Management will investigate the capital asset differences and coordinate with their software provider to correct the capital asset inventory records.

# Section III. Federal Award Findings and Questioned Costs

No matters were reported.



# Summary Schedule of Prior Audit Findings

For the year ended June 30, 2021

Finding 2020-001:

(Internal Control over Financial Reporting under Government Auditing Standards)

Condition: Management has requested its external auditors provide feedback and assistance with adjusting

entries required by GASB 34 and with disclosures included within the District's annual financial

statements.

Current Status: The current auditors do not believe that their assistance with the financial statements rises to the

level of a material weakness, and as a result, the finding identified by the prior auditors is considered

resolved.

Finding 2020-002:

(Internal Control over Financial Reporting under Government Auditing Standards)

Condition: The District's most recent independent appraisal report has not been reconciled to previous

accounting records.

Current Status: The current auditors do not believe that the differences between the accounting records and the

capital asset independent appraisal report rise to the level of a material weakness, and as a result,

the finding identified by prior auditors is considered resolved.

Finding 2020-003:

(Noncompliance Material to the Financial Statements)

**Condition:** The unassigned fund balance in the general fund was over the legal limit imposed by New York State,

which is 4% of the subsequent year's budget.

**Current Status:** The current auditors do not believe that unassigned fund balances greater than 4% of the subsequent

year's budget rise to a level of noncompliance material to the financial statements, and as a result,

the finding identified by the prior auditors is considered resolved.