

**COMMERCE INDEPENDENT SCHOOL DISTRICT**  
**ANNUAL FINANCIAL REPORT**  
**YEAR ENDED JUNE 30, 2021**

RUTHERFORD, TAYLOR & COMPANY, P.C.  
*Certified Public Accountants*  
3500 Joe Ramsey Blvd.  
Greenville, Texas 75401  
(903) 455-6252

COMMERCE INDEPENDENT SCHOOL DISTRICT  
ANNUAL FINANCIAL REPORT  
YEAR ENDED JUNE 30, 2021

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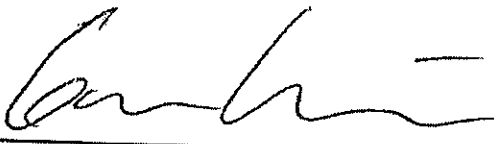
**CERTIFICATE OF BOARD**

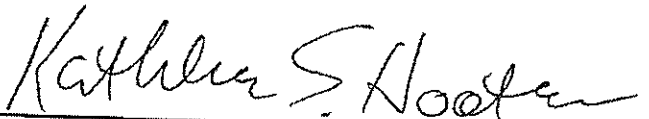
Commerce Independent School District  
Name of School District

Hunt  
County

116-903  
Co.-Dist. Number

We, the undersigned, certify that the attached auditor's report of the above named school district was reviewed and ✓ approved/ \_\_\_\_\_ disapproved for the year ended June 30, 2021, at a meeting of the board of school trustees of such school district on 11-15-21.

  
\_\_\_\_\_  
Signature of Board Secretary

  
\_\_\_\_\_  
Signature of Board President

If the auditor's report was checked above as disapproved, the reasons(s) therefore is/are (attached list if necessary):

FINANCIAL SECTION

**RUTHERFORD,  
TAYLOR &  
COMPANY, P.C.**  
*Certified Public Accountants*

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**INDEPENDENT AUDITOR'S REPORT**

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Members of the Board

**Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Commerce Independent School District (District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Commerce Independent School District as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements as a whole. The schedules identified in the table of contents as other supplementary information are presented for the purpose of additional analysis, and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used in the preparation of the basic financial statements. Such information has been subjected to the auditing procedures of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or the basic financial statements themselves, and other additional procedures in accordance with the auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The other supplementary information schedules and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide assurance.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 9, 2021, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



November 9, 2021  
Greenville, Texas

**RUTHERFORD,  
TAYLOR &  
COMPANY, P.C.**  
*Certified Public Accountants*

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

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Members of the Board

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Commerce Independent School District (District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 9, 2021.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* which is presented in the accompanying schedule of findings and questions cost as item 2021-1

Report on Internal Control – Continued

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in blue ink that reads "Rutherdale, Taylor & Company, P.C." The signature is written in a cursive, flowing style.

November 9, 2021  
Greenville, Texas

**RUTHERFORD,  
TAYLOR &  
COMPANY, P.C.**  
*Certified Public Accountants*

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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM  
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

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Members of the Board

**Report on Compliance for Each Major Federal Program**

We have audited Commerce Independent School District's (District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2021. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to each of its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of *Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However our audit does not provide a legal determination of the District's compliance.

***Opinion on Each Major Federal Program***

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

**Report on Internal Control Over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

Internal Control over Compliance with the Uniform Guidance – Continued

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses, or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in blue ink that reads "Rutherford, Taylor & Company, P.C." The signature is written in a cursive, flowing style.

November 9, 2021  
Greenville, Texas

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 YEAR ENDED JUNE 30, 2021

**Summary of Auditor's Results (Section I)**

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*Financial Statements –*

Type of auditor's report issued Unmodified Opinion

Internal Control over Financial Reporting:  
 Material Weaknesses identified None  
 Significant deficiencies identified that are  
 not considered to be material weaknesses None reported

Noncompliance material to the financial  
 statements noted None

*Federal Awards –*

Internal control over major programs:  
 Material weaknesses identified None  
 Significant deficiencies identified that are  
 not considered to be material weaknesses None reported

Type of Auditor's report issued on  
 compliance for major programs Unmodified

Any audit findings disclosed that are  
 required to be reported in accordance  
 with the Uniform Guidance No

Identification of Major Programs Special Education Cluster:  
 IDEA-B Formula (84.027)  
 IDEA-B Preschool (84.173)

Dollar threshold used to distinguish  
 between Type A and B programs \$ 750,000

Entity qualifies as a low risk auditee Yes

Pass-through Entity Texas Education Agency

COMMERCE INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2021

**Financial Statement Findings (Section II)**

---

**2021 – 1**

**Expenditures over Appropriations**

Criteria:	Texas Education Code, Section 44.002 through 44.006 establishes the legal basis for budget development in school districts. No funds may be expended in any manner other than as provided in the adopted budget. The Texas Education Agency has adopted regulations that require compliance at the functional expenditure level.
Condition Found:	The District over-expended functional categories during the year and at year end.
Questioned Costs/Basis:	None
Instances/Universe:	Expenditures of the legally required budgeted funds are distributed into twenty-one functional expenditure categories. The District over-expended five of the functional categories.
Effect:	The District appears to not have been in compliance with Texas Education Code, Section 44.002 through 44.006.
Recommendation:	The District should begin a monthly review of functional categories and anticipate necessary amendments. Management should bring these amendments to the board and request approval for authority to change the budget. Once approved all amendments should be posted to the general ledger to ensure compliance with state statutes.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
STATUS OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2021

**Federal Award Findings and Questioned Costs (Section III)**

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NONE

COMMERCE INDEPENDENT SCHOOL DISTRICT  
STATUS OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS  
YEAR ENDED JUNE 30, 2021

**Prior Year Findings (Section IV)**

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**2021 – 1**

**Expenditures over Appropriations**

The District continues to have expenditure accounts that exceed functional category classifications. The monthly review of budget activity has reduced the number and value of overages. However, year end payables and salary accruals created overages in the current year.

Status: In Progress

COMMERCE INDEPENDENT SCHOOL DISTRICT  
CORRECTIVE ACTION PLAN  
YEAR ENDED JUNE 30, 2021

**Corrective Action Plan (Section V)**

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**2021 – 1**

**Expenditures over Appropriations**

The District will continue to monitor and amend the budget where and when needed. A monthly review process has been implemented to ensure budget amendments are made timely to allow for authorized expenditures. Extra emphasis will be made to ensure year end expenditures (accounts payable) are accurately reflected in the financial records.

Contact Person: John Walker, Director of Finance

COMMERCE INDEPENDENT SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
YEAR ENDED JUNE 30, 2021

This section of Commerce Independent School District's annual financial report presents our discussion and analysis of the District's financial performance during the year ended June 30, 2021. Please read it in conjunction with the District's basic financial statements, which follow this section.

**FINANCIAL HIGHLIGHTS**

- The District's total combined net position was \$ (6,655,696) at June 30, 2021.
- During the year, the District's expenses were \$ 158,152 more than the \$ 23,934,350 generated in taxes and other revenues for governmental activities.
- The total cost of the District's programs decreased less than 1% over the prior.
- The District experienced disruption in educational services and activities due to the state and national response to the COVID-19 pandemic during the year.
- The General Fund reported a fund balance this year of \$ 7,951,218, an increase of \$ 290,918.

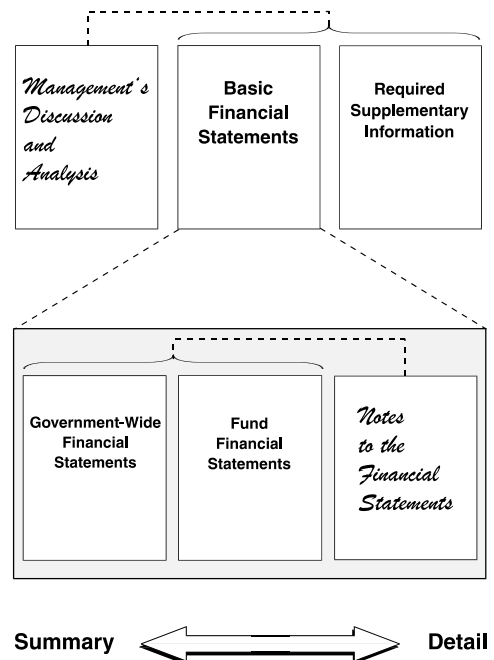
**OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of three parts—management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the government, reporting the District's operations in more detail than the government-wide statements.
- The governmental funds statements tell how general government services were financed in the short term as well as what remains for future spending.
- Proprietary fund statements offer short- and long-term financial information about the activities the government operates like businesses, such as the print shop.
- Fiduciary fund statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others, to whom the resources in question belong.

The basic financial statements also include notes that explain some of the information in the basic financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the basic financial statements. Figure A-1 shows how the required parts of this annual report are arranged and related to one another.

**Figure A-1, Required Components of the District's Annual Financial Report**



**COMMERCE INDEPENDENT SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
YEAR ENDED JUNE 30, 2021**

Figure A-2 summarizes the major features of the District's basic financial statements, including the portion of the District government they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

**Figure A-2. Major Features of the District's Government-wide and Fund Financial Statements**

<i>Type of Statements</i>	<b>Fund Statements</b>			
	<b>Government-wide</b>	<b>Governmental Funds</b>	<b>Proprietary Funds</b>	<b>Fiduciary Funds</b>
<i>Scope</i>	Entire Agency's government (except fiduciary funds) and the Agency's component units	The activities of the district that are not proprietary or fiduciary	Activities the district operates similar to private businesses: self insurance	Instances in which the district is the trustee or agent for someone else's resources
<i>Required financial statements</i>	<ul style="list-style-type: none"> <li>• Statement of net assets</li> <li>• Statement of activities</li> </ul>	<ul style="list-style-type: none"> <li>• Balance sheet</li> <li>• Statement of revenues, expenditures &amp; changes in fund balances</li> </ul>	<ul style="list-style-type: none"> <li>• Statement of net assets</li> <li>• Statement of revenues, expenses and changes in fund net assets</li> <li>• Statement of cash flows</li> </ul>	<ul style="list-style-type: none"> <li>• Statement of fiduciary net assets</li> <li>• Statement of changes in fiduciary net assets</li> </ul>
<i>Accounting basis and measurement focus</i>	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
<i>Type of asset/liability information</i>	All assets and liabilities, both financial and capital, short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets included	All assets and liabilities, both financial and capital, and short-term and long-term	All assets and liabilities, both short-term and long-term; the Agency's funds do not currently contain capital assets, although they can
<i>Type of inflow/outflow information</i>	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during year, regardless of when cash is received or paid	All revenues and expenses during year, regardless of when cash is received or paid

**GOVERNMENT-WIDE STATEMENTS**

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net assets and how they have changed. Net assets—the difference between the District's assets and liabilities—is one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the District, one needs to consider additional nonfinancial factors such as changes in the District's tax base and student population.

The government-wide financial statements of the District include the governmental activities. Most of the District's basic services are included here, such as instruction, extracurricular activities, curriculum and staff development, health services and general administration. Property taxes and grants finance most of these activities.

**FUND FINANCIAL STATEMENTS**

The fund financial statements provide more detailed information about the District's most significant funds—not the District as a whole. Funds are accounting devices that the District uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are required by State law and by bond covenants.
- The Board of Trustees establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

The District has the following kinds of funds:

- Governmental funds—Most of the District's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information on the subsequent page that explains the relationship (or differences) between them.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
YEAR ENDED JUNE 30, 2021

- Proprietary funds—Services for which the District charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long-term and short-term financial information. We use internal service funds to report activities that provide supplies and services for the District's other programs and activities.
- Fiduciary funds—The District is the trustee, or fiduciary, for certain funds. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the District's fiduciary activities are reported in a separate statement of fiduciary net assets. We exclude these activities from the District's government-wide financial statements because the District cannot use these assets to finance its operations.

**FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE**

The District's combined net assets were \$ (6,655,696) at June 30, 2021.

Commerce Independent School District's Net Position			Table A-1
	Governmental Activities		Total Percentage Change
	2021	2020	2020-2021
<b>Assets</b>			
Cash and Investments	\$ 9,679,984	\$ 9,003,728	7.51%
Other Assets	4,246,013	4,570,923	-7.11%
Capital Assets less Accumulated Depreciation	20,391,042	21,977,507	-7.22%
<b>Total Assets</b>	<b>\$ 34,317,039</b>	<b>\$ 35,552,158</b>	<b>-3.47%</b>
Total Deferred Net Outflow s of Resources	\$ 4,797,172	\$ 4,281,474	12.04%
<b>Liabilities</b>			
Current Liabilities	\$ 2,711,477	\$ 2,584,672	4.91%
Long-term Liabilities	37,579,751	39,366,295	-4.54%
<b>Total Liabilities</b>	<b>\$ 40,291,228</b>	<b>\$ 41,950,967</b>	<b>-3.96%</b>
Total Deferred Net Inflow s of Resources	\$ 5,478,777	\$ 4,194,849	30.61%
<b>Net Position</b>			
Net Investment in Capital Assets	\$ (4,812,074)	\$ (4,726,789)	-1.80%
Restricted	2,797,173	2,636,366	6.10%
Unrestricted	(4,640,795)	(4,221,761)	-9.93%
<b>Total Net Position</b>	<b>\$ (6,655,696)</b>	<b>\$ (6,312,184)</b>	<b>-5.44%</b>

Approximately \$ 1,524,363 of the District's restricted net assets represent funds collected for debt retirement. These funds are restricted for retirement of tax supported debt. The unrestricted net asset represents resources available to fund the programs of the District next year.

**CHANGES IN NET ASSETS**

The District's total revenues were \$ 23,934,350. 32% of the District's revenue comes from local property taxes (See Table A-2). 64% comes from state aid and federal grants, while only 4% relates to charges for services and other sources including investment earnings.

The total cost of all programs and services was \$ 24,092,502. 53% of these costs are for instruction and instructional related student services.

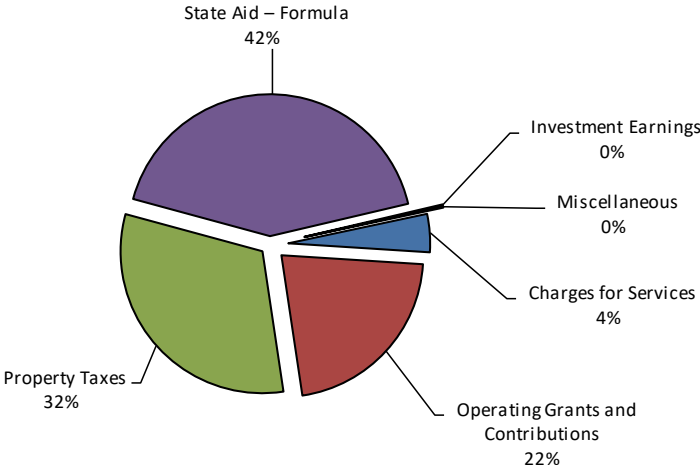
The District's current tax collection rate (base tax only – current and delinquent) was 100.42%. The total collection rate (base tax and penalty and interest) was 102.12%.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
YEAR ENDED JUNE 30, 2021

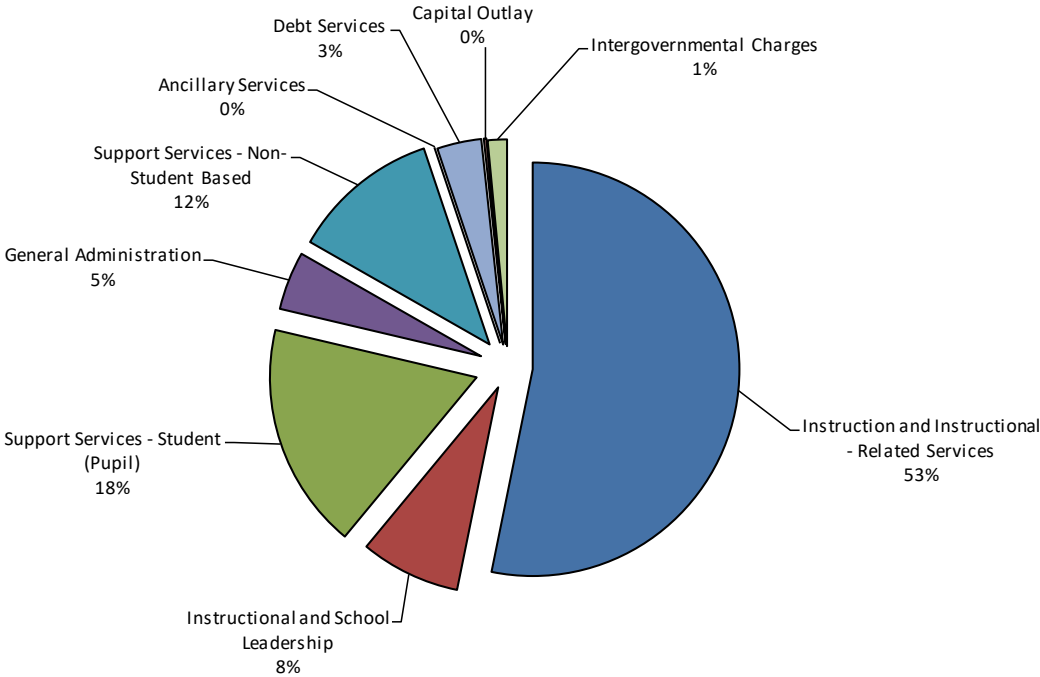
<b>Changes in Commerce Independent School District's Net Position</b>			<b>Table A-2</b>
	Governmental Activities		Total Percentage Change
	2021	2020	2020 - 2021
<b>Program Revenues:</b>			
Charges for Services	\$ 1,039,731	\$ 1,077,847	-3.54%
Operating Grants and Contributions	5,174,883	6,547,685	-20.97%
<b>General Revenues:</b>			
Property Taxes	7,560,646	7,273,239	3.95%
State Aid – Formula	10,079,182	9,989,395	0.90%
Investment Earnings	43,150	91,777	-52.98%
Miscellaneous	36,758	15,284	140.50%
<b>Total Revenues</b>	<b>\$ 23,934,350</b>	<b>\$ 24,995,227</b>	<b>-4.24%</b>
<b>Expenses:</b>			
Instruction	\$ 12,366,145	\$ 12,659,176	-2.31%
Instructional Resources and Media Services	109,444	168,495	-35.05%
Curriculum and Staff Development	328,988	412,241	-20.20%
Instructional Leadership	654,211	422,014	55.02%
School Leadership	1,226,518	1,191,681	2.92%
Guidance, Counseling and Evaluation Services	1,745,689	1,869,166	-6.61%
Social Work Services	7,972	7,879	1.18%
Health Services	225,591	209,182	7.84%
Student (Pupil) Transportation	643,012	767,580	-16.23%
Food Services	793,322	927,864	-14.50%
Co-curricular/Extracurricular Activities	839,102	891,917	-5.92%
General Administration	1,099,435	926,014	18.73%
Plant Maintenance and Operations	1,889,475	1,842,621	2.54%
Security and Monitoring Services	143,051	141,968	0.76%
Data Processing Services	758,546	467,803	62.15%
Community Services	20,789	16,180	28.49%
Debt Service	833,264	877,727	-5.07%
Capital Outlay	47,284	76,305	-38.03%
Payments to Shared Service Arrangements	174,734	157,290	11.09%
Other Intergovernmental Charges	185,930	177,096	4.99%
<b>Total Expenses</b>	<b>\$ 24,092,502</b>	<b>\$ 24,210,199</b>	<b>-0.49%</b>
<b>Excess (Deficiency) and Transfers</b>	<b>\$ (158,152)</b>	<b>\$ 785,028</b>	<b>-120.15%</b>
<b>Increase (Decrease) in Net Position</b>	<b>\$ (158,152)</b>	<b>\$ 785,028</b>	<b>-120.15%</b>
Net Position - Beginning (July 1)	\$ (6,312,184)	\$ (6,964,000)	-9.36%
Prior Period Adjustment	(185,360)	(133,212)	-39.15%
Net Position - Beginning, as Restated	\$ (6,497,544)	\$ (7,097,212)	8.45%
Net Position - Ending (June 30)	\$ (6,655,696)	\$ (6,312,184)	-5.44%

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 MANAGEMENT'S DISCUSSION AND ANALYSIS  
 YEAR ENDED JUNE 30, 2021

Sources of Revenue for Fiscal Year 2021 - See Table A-2



Functional Expenses for Fiscal Year 2021 - See Table A-2



COMMERCE INDEPENDENT SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
YEAR ENDED JUNE 30, 2021

- Table A-3 presents the cost of selected District functions as well as the selected function's net cost (total cost less fees generated by the activities and intergovernmental aid). The net cost reflects what was funded by state revenues as well as local tax dollars.
- The cost of all governmental activities this year was \$ 24,092,502.
- However, the amount that our taxpayers paid for these activities through local property taxes was only \$ 7,560,646.
- Some of the cost was paid by those who directly benefited from the programs \$ 1,039,731, or
- By grants and contributions \$ 5,174,893.

<b>Commerce Independent School District Net Cost of Selected District Functions</b>							Table A-3
	Total Cost of Services		%	Net Cost of Services		%	
	2021	2020		2021	2020		
Instruction	\$ 12,366,145	\$ 12,659,176	-2.31%	\$ 8,774,024	\$ 8,266,244	6.14%	
School Leadership	1,226,518	1,191,681	2.92%	1,132,188	1,068,416	5.97%	
Plant Maintenance and Operations	1,889,475	1,842,621	2.54%	1,852,110	1,787,004	3.64%	
Debt Service	833,264	877,727	-5.07%	786,120	788,895	-0.35%	
General Administration	1,099,435	926,014	18.73%	993,967	806,491	23.25%	

**FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS**

Revenues from governmental fund types totaled \$ 23,965,401, which is a \$ 351,118 decrease from the prior year total of \$ 24,316,519. The decrease is representative of reduced local and federal revenue.

Expenditures for governmental fund types totaled \$ 23,481,029, which is a \$ 432,946 increase from the prior year total of \$ 23,048,083. The decrease reflects a reduced in overall operating expenditures.

**GENERAL FUND BUDGETARY HIGHLIGHTS**

Over the course of the year, the District revised its General Fund budget several times. With these adjustments, actual expenditures were \$ 2,793,069 less than final General Fund budget amounts. The most significant positive variance resulted in the instruction and Cocurricular/extracurricular Activities functional classifications.

Resources available were \$ 64,537 below the final General Fund budgeted amount. The unfavorable variance was the result of less than anticipated state revenue due to the enrollment and attendance numbers.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
YEAR ENDED JUNE 30, 2021

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

**CAPITAL ASSETS**

At year end, the District had invested \$ 51,821,255 in a broad range of capital assets, including land, equipment, buildings, and vehicles (See Table A-4).

Commerce Independent School District's Capital Assets			Table A-4
	Governmental Activities		Total Percentage Change
	2021	2020	2020-2021
Land	\$ 302,850	\$ 302,850	0.00%
Construction in Progress	7,705	-	100.00%
Buildings and Improvements	47,433,520	47,433,520	0.00%
Vehicles	2,498,558	2,498,558	0.00%
Equipment	1,578,622	1,513,083	4.33%
Totals at Historical Cost	\$ 51,821,255	\$ 51,748,011	0.14%
Total Accumulated Depreciation	(31,430,213)	(29,770,504)	5.58%
Net Capital Assets	\$ 20,391,042	\$ 21,977,507	-7.22%

**DEBT**

At year end, the District had \$ 25,203,116 in debt outstanding as shown in Table A-5. More detailed information about the District's debt is presented in the notes to the basic financial statements.

**Bond Ratings -**  
The District's bonds presently carry "AAA" ratings.

Commerce Independent School District's Debt			Table A-5
	Governmental Activities		Total Percentage Change
	2021	2020	2020-2021
Bonds Payable	\$ 19,940,000	\$ 21,070,000	-5.36%
Capital Leases Payable	3,730,362	4,001,437	-6.77%
Other Debt Payable	1,532,754	1,632,859	-6.13%
Total Debt Payable	\$ 25,203,116	\$ 26,704,296	-5.62%

COMMERCE INDEPENDENT SCHOOL DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
YEAR ENDED JUNE 30, 2021

**ECONOMIC FACTORS**

The District's property values for 2021 increased in various categories from the prior year. This was due to overall gains in the economy. Local property tax rates for maintenance and operations are restricted by statute to \$ .97, without local elections, increasing the cap. The State Legislature passed HB3 which included various changes to the property tax rate setting process thus limiting school districts' opportunities for tax modifications and compressing the rates charged to taxpayers. The additional changes required under HB3 could impact the District's financial operations, including cash flow.

Student population has remained at a steady historical growth rate in the District. The economic outlook for the area is for growth to be relatively slow, as indicated by somewhat level property values during the previous 10 year period. Housing has not expanded at the rate of other north central Texas communities. These economic conditions allow the District to maintain constant funding and staffing levels.

The State has increased funding levels for the 2019-2021 biennium, which will affect the revenue levels of the District. The level of funding per attendance credits increased significantly. With these increases, the state imposed requirements to spend at least 30% of the new funding on salaries to personnel with at least 75% of the 30% to be for teachers and other designated classes of employees. With these increases in funding, the District anticipates monitoring expenditure levels to ensure financial stability remains strong.

The global outbreak of coronavirus disease 2019 ("COVID-19") presents various global risks. The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. Management of the District is actively monitoring the global situation on its financial condition, liquidity, operations, supplies, vendors, and industry. Given the evolution of the COVID-19 outbreak and the global responses to curb its spread, the District is not able to estimate the effects, if any, of the COVID-19 outbreak on its results of operations and financial condition.

The State, attempting to assist school district's financial stability, utilized additional federal funding received due to impact of the coronavirus pandemic. This additional funding source allocated to school districts was used to offset the attendance loss to the district's state funding. As such district expenditures have been reclassified as federal expenditures and fund balance can be affected.

**CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact John Walker, Director of Finance of the District.

## BASIC FINANCIAL STATEMENTS

COMMERCE INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF NET POSITION  
JUNE 30, 2021

Data Control Codes	1	Governmental Activities
<b>ASSETS</b>		
1110	Cash and Investments	\$ 9,679,984
1225	Property Taxes Receivable, Net	610,906
1240	Due from Other Governments	3,613,571
1250	Accrued Interest	147
1290	Other Receivables, Net	405
1300	Inventories	20,984
1410	Unrealized Expenses	98
	Capital Assets:	
1510	Land	302,850
1520	Buildings and Improvements, Net	19,497,964
1530	Furniture and Equipment, Net	582,523
1580	Construction in Progress	7,705
<b>1000</b>	<b>Total Assets</b>	<b>\$ 34,317,137</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
1701	Deferred Outflows - Refunding	\$ 890,192
1705	Deferred Outflows - Pensions	2,418,607
1706	Deferred Outflows - OPEB	1,488,373
<b>1700</b>	<b>Total Deferred Outflows of Resources</b>	<b>\$ 4,797,172</b>
<b>LIABILITIES</b>		
2110	Accounts Payable	\$ 459,112
2140	Interest Payable	346,934
2165	Accrued Liabilities	1,880,602
2300	Unearned Revenues	24,829
	Noncurrent Liabilities:	
2501	Due within one year	1,364,410
2502	Due in more than one year	23,838,706
2540	Net Pension Liability	6,204,245
2545	Net OPEB Liability	6,172,390
<b>2000</b>	<b>Total Liabilities</b>	<b>\$ 40,291,228</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
2605	Deferred Inflows - Pensions	\$ 862,061
2606	Deferred Inflows - OPEB	4,616,716
<b>2600</b>	<b>Total Deferred Inflows of Resources</b>	<b>\$ 5,478,777</b>
<b>NET POSITION</b>		
3200	Net Investment in Capital Assets	\$ (4,812,074)
	Restricted For:	
3850	Debt Service	1,524,363
3890	Other Purposes	1,272,810
3900	Unrestricted	(4,640,795)
<b>3000</b>	<b>Total Net Position</b>	<b>\$ (6,655,696)</b>

The accompanying notes are an integral part of this statement.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2021

Data Control Codes	Functions/Programs	1	3	4	6
		Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
			Charges for Services	Operating Grants and Contributions	Governmental Activities
Governmental Activities:					
11	Instruction	\$ 12,366,145	\$ 786,431	\$ 2,805,690	\$ (8,774,024)
12	Instructional Resources and Media Services	109,444	-	5,713	(103,731)
13	Curriculum and Staff Development	328,988	-	103,614	(225,374)
21	Instructional Leadership	654,211	24,314	217,098	(412,799)
23	School Leadership	1,226,518	-	94,330	(1,132,188)
31	Guidance, Counseling and Evaluation Services	1,745,689	-	1,135,558	(610,131)
32	Social Work Services	7,972	-	-	(7,972)
33	Health Services	225,591	-	21,921	(203,670)
34	Student (Pupil) Transportation	643,012	-	53,809	(589,203)
35	Food Services	793,322	26,660	449,093	(317,569)
36	Cocurricular / Extracurricular Activities	839,102	194,447	32,256	(612,399)
41	General Administration	1,099,435	-	105,468	(993,967)
51	Plant Maintenance and Operations	1,889,475	7,879	29,486	(1,852,110)
52	Security and Monitoring Services	143,051	-	12,766	(130,285)
53	Data Processing	758,546	-	59,537	(699,009)
61	Community Services	20,789	-	1,400	(19,389)
72	Interest on Long-term Debt	828,714	-	47,144	(781,570)
73	Bond Issuance Costs and Fees	4,550	-	-	(4,550)
81	Capital Outlay	47,284	-	-	(47,284)
93	Payments Related to Shared Services Arrangements	174,734	-	-	(174,734)
99	Other Intergovernmental Charges	185,930	-	-	(185,930)
TG	Total Governmental Activities	<u>\$ 24,092,502</u>	<u>\$ 1,039,731</u>	<u>\$ 5,174,883</u>	<u>(17,877,888)</u>
TP	Total Primary Government	<u>\$ 24,092,502</u>	<u>\$ 1,039,731</u>	<u>\$ 5,174,883</u>	<u>\$ (17,877,888)</u>
General Revenues:					
MT	Property Taxes, Levied for General Purpose				\$ 5,631,933
DT	Property Taxes, Levied for Debt Service				1,928,713
IE	Investment Earnings				43,150
GC	Grant and Contributions Not Restricted to Specific Programs				10,079,182
MI	Miscellaneous				36,758
TR	Total General Revenues				<u>\$ 17,719,736</u>
CN	Change in Net Position				<u>\$ (158,152)</u>
NB	Net Position - Beginning (July 1)				\$ (6,312,184)
PA	Prior Period Adjustment				(185,360)
	Net Position - Beginning, as Restated				<u>\$ (6,497,544)</u>
NE	Net Position - Ending (June 30)				<u>\$ (6,655,696)</u>

The accompanying notes are an integral part of this statement.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
BALANCE SHEET - GOVERNMENTAL FUNDS  
JUNE 30, 2021

Data Control Codes	10 General Fund	50 Debt Service Fund	Other Governmental Fund	98 Total Governmental Funds
<b>ASSETS</b>				
1110 Cash and Investments	\$ 6,191,914	\$ 2,783,615	\$ 704,455	\$ 9,679,984
1225 Taxes Receivable, Net	452,619	158,287	-	610,906
1240 Due from Other Governments	2,473,073	-	1,140,498	3,613,571
1250 Accrued Interest	-	147	-	147
1260 Due from Other Funds	1,145,000	-	-	1,145,000
1290 Other Receivables	405	-	-	405
1300 Inventories	2,285	-	18,699	20,984
1410 Unrealized Expenditures	-	-	98	98
<b>1000 Total Assets</b>	<b><u>\$ 10,265,296</u></b>	<b><u>\$ 2,942,049</u></b>	<b><u>\$ 1,863,750</u></b>	<b><u>\$ 15,071,095</u></b>
<b>LIABILITIES</b>				
Current Liabilities:				
2110 Accounts Payable	\$ 340,194	\$ -	\$ 118,918	\$ 459,112
2150 Payroll Deductions & Withholdings	238,812	-	(1,764)	237,048
2160 Accrued Wages Payable	1,282,453	-	361,101	1,643,554
2170 Due to Other Funds	-	1,145,000	-	1,145,000
2300 Unearned Revenues	-	8,091	16,738	24,829
<b>2000 Total Liabilities</b>	<b><u>\$ 1,861,459</u></b>	<b><u>\$ 1,153,091</u></b>	<b><u>\$ 494,993</u></b>	<b><u>\$ 3,509,543</u></b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
2610 Deferred Property Taxes	\$ 452,619	\$ 158,287	\$ -	\$ 610,906
<b>2600 Total Deferred Inflows of Resources</b>	<b><u>\$ 452,619</u></b>	<b><u>\$ 158,287</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 610,906</u></b>
<b>FUND BALANCES</b>				
Nonspendable Fund Balances:				
3410 Inventories	\$ 2,286	\$ -	\$ 18,699	\$ 20,985
3430 Prepaid Items	-	-	98	98
Restricted Fund Balances:				
3450 Federal/State Funds Grant Restrictions	-	-	(18,699)	(18,699)
3480 Retirement of Long-Term Debt	-	1,630,671	-	1,630,671
3490 Other Restrictions of Fund Balances	1,925	-	1,272,712	1,274,637
Committed Fund Balances:				
Other Committed Fund Balances	-	-	95,947	95,947
Assigned Fund Balances:				
3590 Other Assigned Fund Balances	2,794,186	-	-	2,794,186
3600 Unassigned	5,152,821	-	-	5,152,821
<b>3000 Total Fund Balances</b>	<b><u>\$ 7,951,218</u></b>	<b><u>\$ 1,630,671</u></b>	<b><u>\$ 1,368,757</u></b>	<b><u>\$ 10,950,646</u></b>
<b>4000 Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b><u>\$ 10,265,296</u></b>	<b><u>\$ 2,942,049</u></b>	<b><u>\$ 1,863,750</u></b>	<b><u>\$ 15,071,095</u></b>

The accompanying notes are an integral part of this statement.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
RECONCILIATION OF THE BALANCE SHEET (GOVERNMENTAL FUNDS)  
TO THE STATEMENT OF NET POSITION  
JUNE 30, 2021

Total fund balances - Governmental Funds Balance Sheet	\$	10,950,646
Amounts reported for governmental activities in the statement of net position ("SNP") are different because:		
Capital assets used in governmental activities are not reported in the funds.		20,391,042
Property taxes receivable unavailable to pay for current period expenditures are deferred in the funds.		610,906
Payables for bond principal which are not due in the current period are not reported in the funds.		(19,940,000)
Payable for capital leases which are not due in the current period are not reported in the funds.		(3,730,362)
Payables for bond interest which are not due in the current period are not reported in the funds.		(346,934)
Other long-term assets are not available to pay for current period expenditures and are deferred in the funds.		890,192
Recognition of the District's proportionate share of the net pension liability is not reported in the funds.		(6,204,245)
Deferred Resource Inflows related to the pension plan are not reported in the funds.		(862,061)
Deferred Resource Outflows related to the pension plan are not reported in the funds.		2,418,607
Bond premiums are amortized in the SNA but not in the funds.		(1,532,754)
Recognition of the District's proportionate share of the net OPEB liability is not reported in the funds.		(6,172,390)
Deferred Resource Inflows related to the OPEB plan are not reported in the funds.		(4,616,716)
Deferred Resource Outflows related to the OPEB plan are not reported in the funds.		1,488,373
Net position of governmental activities - Statement of Net Position	\$	(6,655,696)

The accompanying notes are an integral part of this statement.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2021

Data Control Codes	10 General Fund	50 Debt Service Fund	Other Governmental Funds	98 Total Governmental Funds
<b>REVENUES</b>				
5700 Local and Intermediate Sources	\$ 5,786,047	\$ 1,969,943	\$ 1,028,005	\$ 8,783,995
5800 State Program Revenues	10,703,391	47,144	293,182	11,043,717
5900 Federal Program Revenues	260,197	-	3,877,492	4,137,689
<b>5020 Total Revenues</b>	<b>\$ 16,749,635</b>	<b>\$ 2,017,087</b>	<b>\$ 5,198,679</b>	<b>\$ 23,965,401</b>
<b>EXPENDITURES</b>				
Current:				
0011 Instruction	\$ 8,191,679	\$ -	\$ 2,523,020	\$ 10,714,699
0012 Instructional Resources and Media Services	94,824	-	-	94,824
0013 Curriculum and Staff Development	223,380	-	88,955	312,335
0021 Instructional Leadership	159,553	-	472,960	632,513
0023 School Leadership	1,169,353	-	11,079	1,180,432
0031 Guidance, Counseling and Evaluation Services	393,068	-	1,265,138	1,658,206
0032 Social Work Services	3,548	-	-	3,548
0033 Health Services	217,598	-	8,646	226,244
0034 Student (Pupil) Transportation	503,982	-	30,021	534,003
0035 Food Services	-	-	749,322	749,322
0036 Cocurricular / Extracurricular Activities	705,406	-	131,769	837,175
0041 General Administration	1,032,944	-	36,014	1,068,958
0051 Plant Maintenance and Operations	1,843,920	-	25,950	1,869,870
0052 Security and Monitoring Services	98,575	-	7,461	106,036
0053 Data Processing Services	705,864	-	49,850	755,714
0061 Community Services	20,295	-	101	20,396
0071 Principal on Long-term Debt	271,076	1,130,000	-	1,401,076
0072 Interest on Long-term Debt	164,527	730,948	-	895,475
0073 Debt Issuance Costs and Fees	-	4,550	-	4,550
0081 Capital Outlay	54,989	-	-	54,989
0093 Payments to Shared Service Arrangements	174,734	-	-	174,734
0099 Other Intergovernmental Charges	185,930	-	-	185,930
<b>6030 Total Expenditures</b>	<b>\$ 16,215,245</b>	<b>\$ 1,865,498</b>	<b>\$ 5,400,286</b>	<b>\$ 23,481,029</b>
1100 Excess (Deficiency) of Revenues Over Expenditures	\$ 534,390	\$ 151,589	\$ (201,607)	\$ 484,371
<b>OTHER FINANCING SOURCES (USES)</b>				
7912 Sale of Real or Personal Property	\$ 30,240	\$ -	\$ -	\$ 30,240
7915 Transfers In	-	-	273,712	273,712
8911 Transfers Out	(273,712)	-	-	(273,712)
<b>7080 Net Other Financing Sources (Uses)</b>	<b>\$ (243,472)</b>	<b>\$ -</b>	<b>\$ 273,712</b>	<b>\$ 30,240</b>
1200 Net Change in Fund Balances	\$ 290,918	\$ 151,589	\$ 72,105	\$ 514,611
0100 Fund Balances - Beginning (July 1)	\$ 7,845,660	\$ 1,479,082	\$ 1,296,652	\$ 10,621,394
1300 Prior Period Adjustment	(185,360)	-	-	(185,360)
Fund Balances - Beginning, as Restated	\$ 7,660,300	\$ 1,479,082	\$ 1,296,652	\$ 10,436,034
<b>3000 Fund Balances - Ending (June 30)</b>	<b>\$ 7,951,218</b>	<b>\$ 1,630,671</b>	<b>\$ 1,368,757</b>	<b>\$ 10,950,645</b>

The accompanying notes are an integral part of this statement.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,  
 AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS  
 TO THE STATEMENT OF ACTIVITIES  
 YEAR ENDED JUNE 30, 2021

Net change in fund balances - total governmental funds	\$	514,611
<p>Amounts reported for governmental activities in the statement                  of activities ("SOA") are different because:</p>		
Capital outlays are not reported as expenses in the SOA.		73,244
The depreciation of capital assets used in governmental activities is not reported in the funds.		(1,659,709)
Certain property tax revenues are deferred in the funds. This is the change in these amounts this year.		(127,543)
Expenses not requiring the use of current financial resources are not reported as expenditures in the funds.		43,831
Repayment of bond principal is an expenditure in the funds but is not an expense in the SOA.		1,130,000
Repayment of capital lease principal is an expenditure in the funds but is not an expense in the SOA.		271,075
(Increase) decrease in accrued interest expense from beginning of year to end of year.		22,931
OPEB expense relating to GASB 75 is recorded in the SOA but not in the funds.		142,369
OPEB contributions in the current year are de-expended and recorded as deferred resource outflows.		105,130
OPEB contributions deferred in the prior year were expended in the current year.		(102,280)
Pension expenses relating to GASB 68 were recorded in the SOA but not in the funds.		(531,897)
Pension contributions in the current year are de-expended and recorded as deferred resource outflows.		364,430
Pension contributions deferred in the prior year are expended in the current period.		<u>(404,344)</u>
Change in net position of governmental activities - Statement of Activities	\$	<u>(158,152)</u>

The accompanying notes are an integral part of this statement.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF FIDUCIARY NET POSITION - FIDUCIARY FUNDS  
JUNE 30, 2021

Data Control Codes		Custodial Fund <hr/> Student Activity <hr/>
	<b>ASSETS</b>	
1110	Cash and Investments	<u>\$ 18,269</u>
<b>1000</b>	<b>Total Assets</b>	<b><u>\$ 18,269</u></b>
	<b>LIABILITIES</b>	
2110	Accounts Payable	<u>\$ 3,726</u>
<b>2000</b>	<b>Total Liabilities</b>	<b><u>\$ 3,726</u></b>
	<b>NET POSITION</b>	
3800	Restricted for Other Purposes	<u>\$ 14,543</u>
<b>3000</b>	<b>Total Net Position</b>	<b><u><u>\$ 14,543</u></u></b>

The accompanying notes are an integral part of this statement.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF CHANGE IN FIDUCIARY NET POSITION - FIDUCIARY FUNDS  
YEAR ENDED JUNE 30, 2021

<u>Data Control Codes</u>		<u>Custodial Fund Student Activity</u>
	<b>ADDITIONS</b>	
5700	Fundraising	\$ 41,545
<b>1000</b>	<b>Total Additions</b>	<b>\$ 41,545</b>
	<b>DEDUCTIONS</b>	
6400	Group Activities	\$ 46,145
<b>2000</b>	<b>Total Deductions</b>	<b>\$ 46,145</b>
1300	Changes in Net Position	\$ 4,600
0100	Net Position, Beginning (July 1)	\$ -
	Prior Period Adjustment	\$ 19,143
	Net Position, Beginning as restated	\$ 19,143
3000	Net Position, Ending (June 30)	<b>\$ 14,543</b>

The accompanying notes are an integral part of this statement.

**COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2021**

A. Summary of Significant Accounting Policies

The basic financial statements of the Commerce Independent School District (District) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) applicable to governmental units in conjunction with the Texas Education Agency's Financial Accountability System Resource Guide (Guide). The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

1. Reporting Entity

The Board of School Trustees (Board), a seven member group, has governance responsibilities over all activities related to public elementary and secondary education within the jurisdiction of the District. The Board is elected by the public and as a body corporate has the exclusive power and duty to govern and oversee the management of the public schools of the District. All powers and duties not specifically delegated by statute to the Texas Education Agency (Agency) or to the State Board of Education are reserved for the Board, and the Agency may not substitute its judgment for the lawful exercise of those powers and duties by the Board. The District is not included in any other governmental "reporting entity" as defined by GASB in its Statement No. 14, "The Financial Reporting Entity." There are no component units included within the reporting entity.

The District receives funding from local, state, and federal government sources and must comply with the requirements of these funding source entities.

2. Basis of Presentation – Basis of Accounting

a. Basis of Presentation

*Government-wide Statements* – The statement of net position (SNA) and the statement of activities include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities (SOA) presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The District does not allocate indirect expenses in the statement of activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

*Fund Financial Statements* – The fund financial statements provide information about the District's funds, with separate statements presented for each fund category. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2021

A. Summary of Significant Accounting Policies (Continued)

The District reports the following major governmental funds:

General Fund – This is the District's primary operating fund. It accounts for all financial resources of the District except those required to be accounted for in another fund.

Debt Service Fund – This fund is used to account for the accumulation of resources for, and the payment of general long-term Debt principal, interest and related costs.

In addition, the District reports the following fund types:

Special Revenue Funds – The District accounts for resources restricted to or designated for specific purposes by the District or a grantor in a special revenue fund. Most Federal and some State financial assistance is accounted for in a special revenue fund, and sometimes unused balances must be returned to the grantor at the close of specified project years. The Board can commit specific types of resources to specific purposes which are included as special revenue funds.

Custodial Funds – These funds are reported in the fiduciary fund financial statements. These funds are used to report student activity funds and other resources held in a purely custodial capacity (assets equal liabilities). Custodial funds typically involve only the receipt, temporary investment, and remittance of fiduciary resources to individuals, private organizations, or other governments.

b. Measurement Focus – Basis of Accounting

*Government-wide, Proprietary, and Fiduciary Fund Financial Statements* – These financial statements are reported using the economic resources measurement focus. The government-wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

*Governmental Fund Financial Statements* – Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available.

The District considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Revenues from local sources consist primarily of property taxes. Property tax revenues and revenues received from the State are recognized under the susceptible-to-accrual concept. Miscellaneous revenues are recorded as revenue when received in cash because they are generally measurable until received. Investment earnings are recorded as earned, since they are both measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of long-term debt and acquisitions under capital lease are reported as other financing sources.

When the District incurs an expenditure or expense for which both restricted and unrestricted resources may be used, it is the District's policy to use restricted resources first, then unrestricted resources.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 YEAR ENDED JUNE 30, 2021

A. Summary of Significant Accounting Policies (Continued)

3. Budgetary Data

The official budget was prepared for adoption for the general, food service and debt service funds. The following procedures are followed in establishing the budgetary data reflected in the basic financial statements:

- a. Prior to June 20 of the preceding fiscal year, the District prepares a budget for the next succeeding fiscal year beginning July 1.
- b. A meeting of the Board is called for the purpose of adopting the proposed budget with public notice given at least 10 days prior to the meeting.
- c. Prior to the expenditure of funds, the budget is adopted by the Board.

After adoption, the budget may be amended through action by the Board. Budget amendments are approved at the functional expenditure level. All amendments are before the fact and reflected in the official minutes of the Board. Budgets are controlled at the function level by personnel responsible for organizational financial reporting. All budget appropriations lapse at the year end. Budget amendments throughout the year were not significant.

4. Encumbrance Accounting

Encumbrances for goods or purchased services are documented by purchase orders or contracts. Under Texas law, appropriations lapse at June 30, and encumbrances outstanding at that time are to be either canceled or appropriately provided for in the subsequent year's budget.

End-of-year outstanding encumbrances that were provided for in the subsequent year's budget are:

General Fund	\$	-0-
Special Revenue Fund		-0-
Debt Service Fund		-0-
Total	\$	-0-

5. Financial Statement Amounts

Cash and Investments

The District pools cash resources of its various funds in order to facilitate the management of cash. Cash applicable to a particular fund is readily identifiable. The balance in the pooled accounts is available to meet current operating requirements. Cash in excess of current requirements is invested in various interest-bearing securities and disclosed as a part of the District's cash and temporary investments.

For the purpose of the statement of cash flows, highly liquid investments are considered to be cash equivalents if they have a maturity of three months or less when purchased.

Fund Balance

*Committed fund balance* – represents amounts that can only be used for specific purposes imposed by a formal action of the District's highest level of decision-making authority, the Board. Committed resources cannot be used for any other purpose unless the Board removes or changes the specific use by taking the same formal action that imposed the constraint originally.

*Assigned fund balance* – represents amounts the District intends to use for specific purposes as expressed by the Board or an official delegated the authority. The Board has delegated the authority to assign fund balances to the Superintendent.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 YEAR ENDED JUNE 30, 2021

A. Summary of Significant Accounting Policies (Continued)

*Unassigned fund balance* – represents the residual classification for the general fund or deficit balances in other funds.

In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, followed by committed fund balance, assigned fund balance, and lastly, unassigned fund balance.

The following schedule provides information about the specific fund balance classification by fund:

	General	Debt Service	Other Governmental	Totals
Nonspendable				
Inventory	2,285	-	18,699	20,984
Prepaid Item	-	-	98	98
Restricted				
Child Nutrition Program	-	-	(18,699)	(18,699)
NETCAT SSA	-	-	84,486	84,486
Special Education SSA	-	-	1,057,887	1,057,887
Retirement of Long Term Debt	-	1,630,671	-	1,630,671
Scholarship Fund	-	-	130,339	130,339
Capital Projects				-
Workers Comp Claims	1,925	-	-	1,925
Committed				
Campus Activity Funds	-	-	95,947	95,947
Capital Projects Assigned	2,794,186	-	-	2,794,186
Unassigned	5,152,822	-	-	5,152,822
Totals	<u>\$ 7,951,218</u>	<u>\$ 1,630,671</u>	<u>\$ 1,368,757</u>	<u>\$ 10,950,646</u>

Inventories

The purchase method is used to account for inventories of school supplies, athletic equipment and food products. Under this method, supplies and materials are debited as expenditures when purchased.

Prepaid Items

Certain payments to vendors reflect cost applicable to future accounting years and are recorded as prepaid items. Prepaid items are recorded as expenditures when the items are consumed or occur.

Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at their estimated fair value at the date of the donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. A capitalization threshold of \$ 5,000 is used.

Capital assets are being depreciated using the straight-line method over the following estimated useful lives:

<u>Asset Class</u>	<u>Estimated Useful Lives</u>
Buildings and Improvements	15-50
Vehicles	5-10
Other Equipment	3-15

COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2021

A. Summary of Significant Accounting Policies (Continued)

Unearned Revenues

Unearned revenues include state funds received but have not been earned in the year. The balance will be earned in the future year and not returned as liabilities.

6. Deferred Outflows and Inflows of Resources

The District implemented GASB Statement Number 68, *Accounting and Financial Reporting for Pensions* and GASB Statement Number 75, *Accounting and Financial Reporting for Postemployment Benefits and Other Pensions*. In addition to assets and liabilities, the government-wide Statement of Net Position and governmental fund Balance Sheet report separate sections for deferred outflows and deferred inflows of resources. Deferred outflows of resources represent a consumption of net position/fund balance that applies to a future year and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred inflows of resources represent the acquisition of net position/fund balance that applies to a future year and will not be recognized as an inflow of resources (revenue) until that time. The District reports certain deferred inflows and outflows related to pensions on the government-wide Statement of Net Position. At the governmental fund level, earned but unavailable revenue is reported as a deferred inflow of resources.

The District also implemented GASB Statement Number 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*, which amends the transition provisions of GASB 68. GASB 71 requires that, at transition, governments recognize a beginning deferred outflow of resource for pension contributions made subsequent to the measurement date of the beginning Net Pension Liability. Implementation is reflected in the financial statements and the prior year adjustment.

7. Receivable and Payable Balances

The District believes that sufficient detail of receivable and payable balances is provided in the financial statements to avoid the obscuring of significant components by aggregation. Therefore, no disclosure is provided which disaggregates those balances.

There are no significant receivables which are not scheduled for collection within one year of year end.

8. Interfund Activities

Interfund activity results from loans, service provided, reimbursements or transfers between funds. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures or expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund, and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers In and Transfers Out are netted and presented as a single "Transfer" line on the government-wide statement of activities. Similarly, interfund receivables and payables are netted and presented as a single "Internal Balances" line of the government-wide statement of net position.

9. Vacation, Sick Leave, and Other Compensated Absences

District employees are entitled to certain compensated absences based on their length of employment. Sick leave accrues at various rates established by the State and adopted by the Board of Trustees. Sick leave vests, accumulates, and is recorded as expense as it is incurred. Sick leave is paid upon separation from the District.

The District reimbursed employees who voluntarily retire through the Texas Retirement System, for up to 100 days of accrued local leave at a rate approved by the Board of Trustees. Currently the approved rate is \$ 60 per day.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2021

A. Summary of Significant Accounting Policies (Continued)

10. Pensions

The fiduciary net position of the Teacher Retirement System of Texas (TRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teacher Retirement System of Texas (TRS) and additions to/ deductions from TRS's fiduciary net position have been determined on the same basis as they are reported by TRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

11. Other Post-Employment Benefits (OPEB)

The fiduciary net position of the Teacher Retirement System of Texas (TRS) TRS Care Plan has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expenses, and information about assets, liabilities and additions to/deductions from TRS Care's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the benefit term. There are no investments as this a pay-as-you-go plan and all cash is held in a cash account.

12. Use of Estimates

The preparation of financial statements in conformity with GAAP requires the use of management's estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could vary from these estimates.

13. Data Control Codes

Data control codes refer to the account code structure for policy development and funding plans.

14. Accounting System

In accordance with Texas Education Code, Chapter 44, Subchapter A, the District adopted and implemented an accounting system which at least meets the minimum requirements prescribed by the State Board of Education and approved by the State Auditor. The District's accounting system uses codes and the code structure presented in the accounting code section of the *Guide*. Mandatory codes are utilized in the form provided in that section.

B. Deposits, Securities and Investments

Cash Deposits

The District's funds are deposited and invested under the terms of a depository contract. The contract requires the depository to pledge approved securities in an amount significant to protect the District's day-to-day balances. The pledge is waived only to the extent of the dollar amount of Federal Deposit Insurance District (FDIC) insurance. At year end, all District cash deposits appear to have been adequately covered by FDIC insurance or by pledged collateral held by the District or the depository in the District's name. The District's deposits appear to have been properly secured throughout the year.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 YEAR ENDED JUNE 30, 2021

B. Deposits, Securities and Investments (Continued)

Investments

The District's investment policies and types of investments are governed by the Public Funds Investment Act (PFIA). The Act requires specific training reporting and establishment of local policies. The District appears to be in compliance with all the requirements of the Act.

The PFIA (Government Code Chapter 256) contains specific provisions in the areas of investment practices, management reports, and establishment of appropriate policies. Among other things, it requires a governmental entity to adopt, implement and publicize an investment policy. That policy must address the following areas (1) safety of principal and liquidity, (2) portfolio diversifications, (3) allowable investments, (4) acceptable risk level, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the state maturity date of portfolio, (8) investment staff quality and capabilities, (9) and bid solicitation preference for certificates of deposit. Statutes authorize the District to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) banker's acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, (10) and common trust funds. The PFIA governs the District's investment policies and types of investments.

The District's management believes that it complies with the requirements of the PFIA and the District's investment policies.

District investments include investments in TexPool and Lone Star, which are local government investment pools. All investments are reported at fair value and are presented as cash and investments.

The following table lists the District's investments at year end:

	Fair Value/ Amortized Cost	Weighted Average Maturity (Days)
Governmental Activities		
Cash Deposits	\$ 6,343,164	N/A
Investments:		
CD - Gauranty Bank & Trust	150,764	N/A
Lone Star Investment Pool	3,186,056	47
Total	\$ 9,679,984	

*Lone Star Investment Pool*

The Lone Star Investment Pool (Lone Star) is a public funds investment pool created pursuant to the Interlocal Cooperation Act, Texas Government Code, Chapter 791, and the PFIA, Texas Government Code, Chapter 2256. Lone Star is administered by First Public, a subsidiary of the Texas Association of School Boards (TASB), with Standish and American Beacon Advisors managing the investment and reinvestment of Lone Star's assets. State Street Bank provides custody and valuation services to Lone Star. All of the board of trustees' eleven members are Lone Star participants by either being employees or elected officials of a participant. Lone Star has established an advisory board composed of both pool members and non-members. Lone Star is rated AAAM by Standard and Poor's. Lone Star has no limitations or restrictions on withdrawals. The District is invested in the Corporate Overnight Plus Fund of Lone Star. Lone Star has 3 different funds: Government Overnight, Corporate Overnight and Corporate Overnight Plus. Government and Corporate Overnight maintain a net asset value of one dollar and the Corporate Overnight Plus maintains a net Asset value of 50 cents. The Government Overnight and Corporate Overnight Funds value all investments at amortized cost and are operated in accordance with GASB 79. The Corporate Overnight Plus Fund values all investments at fair value and is operated in accordance with GASB 72.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2021

B. Deposits, Securities and Investments (Continued)

GASB Statement No. 40 requires a determination as to whether the District was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

a. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized agencies are designed to give an indication of credit risk. At year end, the District was not significantly exposed to credit risk.

b. Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the District's name.

Investment securities are exposed to custodial risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent but not in the Districts' name. At year end, the District was not exposed to custodial credit risk.

The largest combined balances of cash, saving and time deposit accounts amounted to \$ 8,546,068 and occurred in February 2021. The amount of bond or market value of securities pledged as of the date of the highest combine balance on deposit was \$ 8,520,856 The total amount of FDIC coverage at the time of the highest combined balance was \$ 750,000. Guaranty Bank and Trust of Mt. Pleasant, Texas is the District's depository.

c. Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. At year end, the District was not exposed to concentration of credit risk.

d. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. District investments are limited to short term maturities to limit any potential interest rate risk. At year end, the District was not exposed to interest rate risk.

e. Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. State statutes do not allow for foreign investments this eliminating foreign currency rate risk. The District was not exposed to foreign currency risk.

f. Fair Value Measurements

The District categorizes its fair value measurements with the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The District's assessment of the significance of particular inputs to these fair value measurements require judgement and considers factors specific to each asset or liability.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2021

C. Property Taxes

Property taxes are levied by October 1, in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the October 1 levy date. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties and interest ultimately imposed. Property tax revenues are considered available when collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year.

Property taxes are prorated between maintenance and debt service based on rates adopted for the year of the levy. Allowances for uncollectibles within the General and Debt Service Funds are based upon historical experience in collecting property taxes. Section 33.05, Property Tax Code, requires the tax collector for the District to cancel and remove from the delinquent tax rolls a tax on real property that has been delinquent for more than 20 years or a tax on personal property that has been delinquent for more than 10 years. Delinquent taxes meeting this criteria may not be canceled if litigation concerning these taxes is pending.

The District levied taxes on property within the District at \$ 1.0109 to fund general operations and \$ 0.3489 for the payment of principal and interest on long term debt. The rates were levied on property assessed totaling \$ 552,469,643. The District contracts with a tax attorney for the collection of all delinquent taxes. Delinquent taxes are subject to both penalty and interest plus a 20% delinquent tax attorney collection fee.

D. Capital Assets

Capital asset activities during the year were as follows:

	Beginning Balance	Increases	Decreases	Ending Balances
<u>Governmental Activities:</u>				
Capital Assets not Being Depreciated:				
Land	\$ 302,850	\$ -	\$ -	\$ 302,850
Construction in Progress	-	7,705	-	7,705
Total Capital Assets not being Depreciated	<u>\$ 302,850</u>	<u>\$ 7,705</u>	<u>\$ -</u>	<u>\$ 310,555</u>
Capital Assets being Depreciated:				
Building and Improvements	\$ 47,433,520	\$ -	\$ -	\$ 47,433,520
Equipment	1,513,083	65,539	-	1,578,622
Vehicles	2,498,558	-	-	2,498,558
Total Capital Assets being Depreciated	<u>\$ 51,445,161</u>	<u>\$ 65,539</u>	<u>\$ -</u>	<u>\$ 51,510,700</u>
Less Accumulated Depreciation for:				
Buildings and Improvements	\$ 26,438,362	\$ 1,497,194	\$ -	\$ 27,935,556
Equipment	1,297,495	55,757	-	1,353,252
Vehicles	2,034,647	106,758	-	2,141,405
Total Accumulated Depreciation	<u>\$ 29,770,504</u>	<u>\$ 1,659,709</u>	<u>\$ -</u>	<u>\$ 31,430,213</u>
Total Capital Assets being Depreciated, Net	<u>\$ 21,674,657</u>	<u>\$ (1,594,170)</u>	<u>\$ -</u>	<u>\$ 20,080,487</u>
Governmental Activities Capital Assets, Net	<u>\$ 21,977,507</u>	<u>\$ (1,586,465)</u>	<u>\$ -</u>	<u>\$ 20,391,042</u>

COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2021

D. Capital Assets (Continued)

Depreciation was charged to governmental activities functions as follows:

Instruction	\$ 1,376,736
Instructional Resources and Media Services	12,592
Curriculum and Staff Development	4,424
Instructional Leadership	4,424
School Leadership	20,442
Guidance, Counseling and Evaluation Services	5,482
Social Work Services	4,424
Health Services	6,809
Student (Pupil) Transportation	101,260
Food Services	35,506
Co-Curricular/Extracurricular Activities	25,631
General Administration	6,652
Plant Maintenance and Operations	19,836
Security and Monitoring Services	35,491
Totals	\$ 1,659,709

E. Long Term Obligations

Long Term Obligation Activity

Long-term obligation activities during the year were as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
General Obligation Bonds	\$ 21,070,000	\$ -	\$ 1,130,000	\$ 19,940,000	\$ 1,180,000
Capital Leases Payable	4,001,437	-	271,075	3,730,362	184,410
Unamortized Premium (Discount)	1,632,859	-	100,105	1,532,754	-
Total Governmental Activities	\$ 26,704,296	\$ -	\$ 1,501,180	\$ 25,203,116	\$ 1,364,410

Bonds

The District has issued various series of general obligation bonds to fund facility construction and improvements. Bonds mature at various times with varying rates of interest. The bonds issued require the District to levy an ad valorem tax annually to retire the current maturities. The District is required to make annual interest payments along with annual principal payments.

The following bonded debt issues are outstanding at year end:

Description	Interest Rate	Original Issue	Obligations Outstanding
Unlimited Tax Refunding Bonds, Series 2011	1.5 - 3.5%	\$ 2,425,000	\$ 1,090,000
Unlimited Tax Refunding Bonds, Series 2015	1.5 - 3.5%	8,810,000	7,715,000
Unlimited Tax Refunding Bonds, Series 2017	2.7 - 4.0%	9,390,000	8,080,000
Unlimited Tax Refunding Bonds, Series 2018	2.63%	3,620,000	3,055,000
Total			\$ 19,940,000

COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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E. Long Term Obligations (Continued)

Maturity requirements on bonded debt at year end are as follows:

Year Ending June 30	Principal	Interest	Total Requirements
2022	1,180,000	679,060	\$ 1,859,060
2023	1,235,000	626,254	1,861,254
2024	1,285,000	575,060	1,860,060
2025	1,335,000	524,010	1,859,010
2026	1,390,000	470,666	1,860,666
2027-2031	6,355,000	1,614,786	7,969,786
2032-2036	4,955,000	734,519	5,689,519
2037-2041	2,205,000	68,595	2,273,595
Totals	\$ 19,940,000	\$ 5,292,950	\$ 25,232,950

There are a number of limitations and restrictions contained in the general obligation bond indentures. The District appears to be in compliance with all significant limitations and restrictions as of year end.

Capital Leases

The District is obligated under certain leases accounted for as capital leases. The leases recorded here meet the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, "Accounting for Leases," which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee.

The following schedule lists personal property leased:

Description	Implicit Interest Rate	Date of Agreement	Original Property Value
Government Capital, Electric Retrofit 7227	4.07%	11/16/2015	1,500,000
Government Capital, Electric Retrofit 7300	4.17%	11/16/2015	3,060,426
Totals			\$ 4,560,426

The lease terms are for various years not exceeding twenty years. The terms call for annual payments over the life of the lease.

Commitments under capitalized lease agreements for facilities and equipment provide for minimum future lease payments as of year-end, are as follows:

Year Ending June 30	Total Requirements
2022	338,737
2023	338,737
2024	338,737
2025	338,737
2026	338,737
Thereafter	3,387,371
Total Minimum Lease Payment	\$ 5,081,056
Less Amount Representing Interest	1,350,694
Present Value of Net Minimum Lease Payments	\$ 3,730,362

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 YEAR ENDED JUNE 30, 2021

F. Defined Benefits Pension Plan

1. *Plan Description*

The District participates in a cost-sharing multiple-employer defined benefit pension that has a special funding situation. The plan is administered by the Teacher Retirement System of Texas (TRS). It is a defined benefit pension plan established and administered in accordance with the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension's Board of Trustees does not have the authority to establish or amend benefit terms.

All employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard workload and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

2. *Pension Plan Fiduciary Net Position*

Detailed information about the Teacher Retirement System's fiduciary net position is available in a separately issued Comprehensive Annual Financial Report that includes financial statements and required supplementary information. That report may be obtained on the internet at <http://www.trs.state.tx.us/about/documents/cafr.pdf#CAFR>; by writing to TRS at 1000 Red River Street, Austin, TX 78701-2698; or by calling (512) 542-6592. The information provided in the Notes to the Financial Statements in the 2019 Comprehensive Annual Financial Report for TRS provides the following information regarding the Pension Plan fiduciary net position as of August 31, 2020, and 2019.

Net Pension Liability	2020	2019
Total Pension Liability	\$ 218,974,205,084	\$ 209,611,328,793
Less: Plan Fiduciary Net Position	(165,416,245,243)	(154,568,901,833)
Net Pension Liability	<u>\$ 53,557,959,841</u>	<u>\$ 55,042,426,960</u>
Net Position as percentage of Total Pension Liability	74.54%	73.74%

3. *Benefits Provided*

TRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries) of public and higher education in Texas. The pension formula is calculated using 2.3 percent (multiplier) times the average of the five highest annual creditable salaries times years of credited service to arrive at the annual standard annuity except for members who are grandfathered, the three highest annual salaries are used. The normal service retirement is at age 65 with 5 years of credited service or when the sum of the member's age and years of credited service equals 80 or more years. Early retirement is at age 55 with 5 years of service credit or earlier than 55 with 30 years of service credit. There are additional provisions for early retirement if the sum of the member's age and years of service credit total at least 80, but the member is less than age 60 or 62 depending on date of employment, or if the member was grandfathered in under a previous rule. There are no automatic post-employment benefit changes, including automatic COLAs. Ad hoc post-employment benefit changes, including ad hoc COLAs can be granted by the Texas Legislature as noted in the Plan description in (1) above.

Texas Government Code Section 821.006 prohibits benefit improvements, if, as a result of the particular action, the time required to amortize TRS' unfunded actuarial liabilities would be increased to a period that exceeds 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 YEAR ENDED JUNE 30, 2021

F. Defined Benefits Pension Plan (Continued)

In May 2019, the 86<sup>th</sup> Texas Legislature approved the TRS Pension Reform Bill (Senate Bill 12) that provides for gradual contribution increases from the state, participating employers and active employees to make the pension fund actuarially sound. This action causing the pension fund to be actuarially sound, allowed the legislature to approve funding for a 13<sup>th</sup> check in September 2019. All eligible members retired as of December 31, 2018, received an extra annuity check in either the matching amount of their monthly annuity or \$ 2,000, whichever was less.

4. *Contributions*

Contribution requirements are established or amended pursuant to Article 16, Section 67 of the Texas Constitution which requires the Texas Legislature to establish a member contribution rate of not less than 6% of the member's annual compensation and a state contribution rate of not less than 6% and not more than 10% of the aggregate annual compensation paid to members of the system during the fiscal year.

Employee contribution rates are set in state statute, Texas Government Code Section 825.402. The TRS Pension Reform Bill (SB12) of the 86th Texas Legislature amended Texas Government Code Section 825.402 for member contributions and increased employee and employer contribution rates for fiscal years 2020 thru 2025.

	<b>2020</b>	<b>2021</b>
Member	7.7%	7.7%
Non-Employer Contributing Entity (State)	7.5%	7.5%
Employers	7.5%	7.5%
Current Year Employer Contributions		\$ 441,503
Current Year Member Contributions		\$ 1,018,356
Measurement Period NECE On-Behalf Contributions		\$ 644,901

Contributors to the plan include members, employers and the State of Texas as the only non-employer contributing entity. The State contributes to the plan in accordance with state statutes and the General Appropriations Act (GAA).

As the non-employer contributing entity for public education, the State of Texas contributes to the retirement system an amount equal to the current employer contribution rate times the aggregate annual compensation of all participating members of the pension trust fund during that fiscal year reduced by the amounts described below which are paid by the employers. Employers including public schools are required to pay the employer contribution rate in the following instances:

- On the portion of the member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code.
- During a new member's first 90 days of employment.
- When any part or all of an employee's salary is paid by federal funding sources, a privately sponsored source, from non-educational and general, or local funds.

In addition to the employer contributions listed above, there are two additional surcharges an employer is subject to.

When employing a retiree of the Teacher Retirement System, the employer shall pay both the member contribution and the state contribution as an employment after retirement surcharge.

A Public Education Employer contribution surcharge of 1.5% increasing to 2% over the period ending 2025 on all covered payroll.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 YEAR ENDED JUNE 30, 2021

F. Defined Benefits Pension Plan (Continued)

5. *Actuarial Assumptions*

The total pension liability in the August 31, 2020, actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	August 31, 2019 rolled forward to August 31, 2020
Actuarial Cost Method	Individual Entry Age Normal
Asset Valuation Method	Market Value
Single Discount Rate	7.25%
Long-Term Expected Investment Rate of Return	7.25%
Inflation	2.30%
Salary Increases Including Inflation	3.05% to 9.05% including Inflation
Benefit Changes During the Year	None
Ad hoc Post-Employment Benefit Changes	None
Municipal Bond Rate	2.33%
Ending Year in Projection Period	2119

The actuarial assumptions used in this determination of the total pension liability are the same assumptions used in the actuarial valuation as of August 31, 2019. A full description of the assumptions are included with the report dated November 9, 2017.

6. *Discount Rate*

A single discount rate of 7.25% was used to measure the total pension liability. The single discount rate was based on the expected rate of return on plan investments of 7.25%. The projection of cash flows used to determine this single discount rate assumed that contributions from active members, employers and the non-employer contributing entity will be made at the rates set by the legislature during the 2019 session. It is assumed that future employer and state contributions will be 8.50% of payroll in fiscal year 2020 gradually increasing to 9.55% of payroll over the next several years. This includes all employer and state contributions for active and rehired retirees.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term rate of return on pension plan investments is 7.25%. The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the Systems target asset allocation as August 31, 2020, are summarized on the next page:

COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2021

F. Defined Benefits Pension Plan (Continued)

Asset Class	FY 2020 Target Allocation <sup>1</sup> %	Long -Term Expected Geometric Real Rate of Return <sup>2</sup>	Expected Contribution to Long Term Portfolio Returns
<b>Global Equity</b>			
U.S.	18.0%	3.9%	0.99%
Non-U.S. Developed	13.0%	5.1%	0.92%
Emerging Markets	9.0%	5.6%	0.83%
Directional Hedge Funds		-	-
Private Equity	14.0%	6.7%	1.41%
<b>Stable Value</b>			
Government Bonds	16.0%	-0.7%	-0.05%
Absolute Return (Including Credit Sensitive Invest)	0.0%	1.8%	0.0%
Stable Value Hedge Funds	5.0%	1.9%	0.11%
<b>Real Return</b>			
Global Inflation Linked Bonds <sup>4</sup>		-	-
Real Estate	15.0%	4.6%	1.02%
Energy, Natural Resources and Infrastructure	6.0%	6.0%	0.42%
Commodities	0.0%	0.8%	0.0%
<b>Risk Parity</b>			
Risk Parity	8.0%	3.0%	0.30%
<b>Leverage</b>			
Cash	2.0%	-1.5%	-0.03%
Asset Allocation Leverage	-6.0%	-1.3%	0.08%
Inflation Expectation			2.00%
Volatility Drag <sup>3</sup>			-0.67%
<b>Expected Return</b>	<u>100%</u>		<u>7.33%</u>

<sup>1</sup> Target allocations are based on the FY2020 policy model.

<sup>2</sup> Capital Market Assumptions come from Aon Hewitt (as of 8/31/2020)

<sup>3</sup> The Volatility Drag results from the conversation between arithmetic and geometric mean returns.

7. *Discount Rate Sensitivity Analysis*

The following presents the District's share of the net pension liability of the plan using the discount rate of 7.25% as well as what the District's share of the net pension liability would be if it were calculated using a discount rate that is 1 – percentage point lower (6.25%) or 1 – percentage point higher (7.25%) than the current rate:

	1% Decrease	Discount Rate	1% Increase
District's proportionate share of the net pension liability	\$ 9,566,835	\$ 6,204,245	\$ 3,472,214

8. *Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

At June 30, 2021, the District reported a liability of \$ 6,204,245 for its proportionate share of the TRS's net pension liability. This liability reflects a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the collective net pension liability	\$ 6,204,245
State's proportionate share that is associated with the District	<u>8,371,156</u>
Total	<u>\$ 14,575,401</u>

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 YEAR ENDED JUNE 30, 2021

F. Defined Benefits Pension Plan (Continued)

The net pension liability was measured as of August 31, 2019, and rolled to August 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The employer's proportion of the net pension liability was based on the employer's contribution to the pension plan relative to the contributions of all employers to the plan for the year September 1, 2019, thru August 31, 2020.

At August 31, 2020, the employer's proportion of the collective net pension liability was 0.0115841695%, which was an increase of 0.0009192510% from its proportion measured as of August 31, 2019.

*Changes Since the Prior Actuarial Valuation*

For the current year, the District recognized pension expense of \$ 1,943,105 and revenue of \$ 1,006,864 for support provided by the State.

At Year end, the District reported its proportionate share of the TRS's deferred outflow of resources and deferred inflows of resources related to pensions from the following sources.

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual actuarial experiences	\$ 11,328	\$ 173,144
Changes of actuarial assumptions	1,439,606	612,110
Differences between projected and actual investment earnings	125,599	-
Changes in proportion and differences between the employer's contributions and proportionate share of contributions	477,644	76,807
Total as of August 31, 2020 measurement date	\$ 2,054,177	\$ 862,061
Contributions paid to TRS subsequent to the measurement date	364,430	-
Total at fiscal year end	\$ 2,418,607	\$ 862,061

The net amounts of the employer's balances of deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ending June 30</b>	<b>Amount</b>
2022	\$ 281,839
2023	377,383
2024	366,450
2025	149,718
2026	(793)
Thereafter	17,519

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 YEAR ENDED JUNE 30, 2021

G. Other Post-Employment Benefit Plans

1. *Plan Description*

The District participates in the Texas Public School Retired Employees Group Insurance Program (TRS Care). It is a multiple-employer, cost-sharing defined Other Post-Employment Benefit (OPEB) plan that has a special funding situation. The TRS-Care program was established in 1986 by the Texas Legislature. The plan is administered through a trust by the Teacher Retirement System of Texas (TRS) Board of Trustees. It is established and administered in accordance with the Texas Insurance Code, Chapter 1575.052.

2. *OPEB Plan Fiduciary Net Position*

Detail Information about the TRS-Care's fiduciary net position is available in the separately issued TRS Comprehensive Annual Financial Report that includes financial statements and required supplementary information. That report may be obtained on the internet at <http://www.trs.state.tx.us/about/documents/cafr/pdf#CAFR>; by writing to TRS at 1000 Red River Street, Austin, TX 78701-2698; or by calling (512) 542-6592. The components of the Net OPEB Liability of the TRS-Care plan as of August 31, 2019 and 2018 are as follows:

Net OPEB Liability	2020	2019
Total OPEB Liability	\$ 40,010,833,815	\$ 48,583,247,239
Less: Plan Fiduciary Net Position	(1,996,317,932)	1,292,022,349
Net OPEB Liability	<u>\$ 38,014,515,883</u>	<u>\$ 47,291,224,890</u>
Net Position as percentage of Total OPEB Liability	4.99%	2.66%

3. *Benefits Provided*

TRS-Care provides a basic health insurance coverage (TRS-Care 1), at no cost to all retirees from public schools, charter schools, regional education service centers and other educational districts who are members of the TRS pension plan. Optional dependent coverage is available for an additional fee.

Eligible non-Medicare retirees and their dependents may enroll in TRS-Care Standard, a high deductible health plan. Eligible Medicare retirees and their dependents may enroll in the TRS-Care Medicare Advantage medical plan and the TRS-Care Medicare Rx prescription drug plan. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system. The Board of Trustees is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. There are no automatic post-employment benefit changes, including automatic COLAs.

The premium rates for retirees are presented in the table below:

<b>TRS-Care Monthly Premium Rates</b>		
	<u>Employer</u>	<u>Employee</u>
Retiree or Surviving Spouse	\$ 135	\$ 200
Retiree and Spouse	529	689
Retiree or Surviving Spouse and Children	468	408
Retiree and Family	1,020	999

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
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G. Other Post-Employment Benefit Plans

4. *Contributions*

Contribution rates for the TRS-Care plan are established in state statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions and contributions from the state, active employees, and school districts based upon public school district payroll. The TRS Board of Trustees does not have the authority to set or amend contribution rates.

Texas Insurance Code, Section 1575.202 establishes the state's contribution rate which is 1.25% of the employee's salary. Section 1575.203 establishes the active employee's rate which is 0.75% of pay. Section 1575.204 establishes an employer contribution rate of not less than 0.25% or not more than 0.75% of the salary of each active employee of the public. The actual employer contribution rate is prescribed by the Legislature in the General Appropriations Act. The following table shows contributions to the TRS-Care plan by type of contributor.

**Contribution Rates**

	2020	2021
Active Employee	0.65%	0.65%
Non-Employer Contributing Entity (State)	1.25%	1.25%
Employers	0.75%	0.75%
Federal/Private Funding remitted by Employers	1.25%	1.25%
Current year Employer Contributions	\$ 126,013	
Current year Member Contributions	\$ 86,009	
Measurement year NECE On-Behalf Contributions	\$ 165,834	

In addition to the employer contributions listed above, there is an additional surcharge all TRS employers are subject to (regardless of whether or not they participate in the TRS Care OPEB program). When employers hire a TRS retiree, they are required to pay to TRS Care, a monthly surcharge of \$ 535 per retiree.

A supplemental appropriation was authorized by Senate Bill 1264 of the 86<sup>th</sup> Texas Legislature to provide \$ 2,208,137 for fiscal year 2020 and \$ 3,312,206 for fiscal year 2021, for consumer protections against medical and health care billing by certain out-of-network providers. Funding will be in fiscal year 2021.

5. *Actuarial Assumptions*

The total OPEB liability in the August 31, 2019, actuarial valuation was rolled forward to August 31, 2020.

The following assumptions and other inputs used for members of TRS-Care are identical to the assumptions used in the August 31, 2019, TRS pension actuarial valuation:

Rates of Mortality	General Inflation
Rates of Retirement	Wage Inflation
Rates of Termination	Salary Increases
Rates of Disability	

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 YEAR ENDED JUNE 30, 2021

G. Other Post-Employment Benefit Plans

The actuarial valuation of TRS-Care is similar to the actuarial valuation performed for the pension plan, except that the OPEB valuation is more complex. All of the demographic assumptions, rates of retirement, termination, and disability including general inflation and salary increases are identical to those used in the respective TRS Pension valuation. These assumptions were developed in the experience study performed for TRS for the measurement period ended August 31, 2017.

The active mortality rates were based on 90 percent of the RP-2014 Employee Mortality Tables for males and females with full generational mortality using scale BB. The past retirement mortality rates for healthy lives were based on the 2018 TRS of Texas Healthy Pensioner Mortality Tables, with full generational projection using the ultimate improvement rates from the most recently published scale (U-MP).

Additional Actuarial Methods and Assumptions:

Valuation Date	August 31, 2019 rolled forward to August 31, 2020
Actuarial Cost Method	Individual Entry Age Normal
Inflation	2.30%
Discount Rate	2.33%
Aging Factors	Based on plan specific experience
Expenses	Third-party administrative expenses related to the delivery of health care benefits are included in the age-adjusted claims costs.
Payroll Growth Rate	2.50%
Salary Increases	3.05% to 9.05%, including inflation
Election Rates	Normal Retirement: 65% participation prior to age 65 and 40% participation after age 65. 25% of pre-65 retirees are assumed to discontinue coverage at age 65.
Ad hoc post-employment benefit changes	None

6. *Discount Rate*

A single discount rate of 2.33% was used to measure the total OPEB liability. There was a decrease of 0.3% in the discount rate since the previous year. Because the plan is essentially a “pay-as-you-go” plan, the single discount rate is equal to the prevailing municipal bond rate. The projection of cash flows used to determine the discount rate assumed that contributions from active members and those of the contributing employers and the non-employer contributing entity are made at the statutorily required rates. Based on those assumptions, the OPEB plan’s fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, the municipal bond rate was applied to all years of projected benefit payments to determine the total OPEB liability.

7. *Discount Rate Sensitivity Analysis*

The following schedule shows the impact of the net OPEB liability if the discount rate used was 1% greater than the discount rate that was used (2.33%) in measuring the net OPEB liability.

	1% Decrease	Discount Rate	1% Increase
District's proportionate share of the net OPEB liability	\$ 7,406,854	\$ 6,172,390	\$ 5,197,340

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 YEAR ENDED JUNE 30, 2021

G. Other Post-Employment Benefit Plans

8. *Healthcare Cost Trend Rates Sensitivity Analysis*

The following presents the net OPEB liability of the plan using the assumed healthcare cost trend rate (8.5%), as well as what the net OPEB liability would be if it were calculated using a trend rate that is one-percentage point lower or one-percentage point higher than the assumed healthcare cost trend rate.

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
District's proportionate share of the net OPEB liability	\$ 5,042,052	\$ 6,172,390	\$ 7,677,840

9. *OPEB Liabilities, OPEB Expenses and Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB.*

At year end, the District reported a liability of \$ 6,172,390 for its proportionate share of the TRS's net OPEB liability. This liability reflects a reduction for State OPEB support provided to the District. The amount recognized by the District as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the collective net OPEB liability	\$ 6,172,390
State's proportionate share that is associated with the District	8,294,212
Total	\$ 14,466,602

The net OPEB liability was measured as of August 31, 2019, and rolled forward to August 31, 2020. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability was based on the District's contributions to the OPEB plan relative to the contributions of all employers to the plan for the year September 1, 2019, thru August 31, 2020.

At August 31, 2020, the District's proportion of the collective net OPEB liability was 0.0162369283%, which was an increase of 0.0011854263% from its proportion measured as of August 31, 2019.

*Changes Since the Prior Actuarial Valuation* – The following were changes to the actuarial assumptions or other inputs that affected measurements of the total OPEB liability since the prior measurement year:

- a. Discount rate decreased from 2.65% to 2.33% increasing the Total OPEB Liability.
- b. The participation rate for post-65 retirees was lowered from 50% to 40%.his change lowered the Total OPEB Liability.
- c. The ultimate healthcare assumption was lowered from 4.50% to 4.25% as a result of Congress' repeal of the excise (Cadillac) tax on high-cost employer health plans in December 2019. This change lowered the Total OPEB Liability.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 YEAR ENDED JUNE 30, 2021

G. Other Post-Employment Benefit Plans

For the current year, the District recognized OPEB expense of \$ (97,681) and revenue of \$ (57,592) for support provided by the State.

At year end, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to other post-employment benefits from the following sources:

	<b>Deferred Outflows of Resources</b>		<b>Deferred Inflows of Resources</b>
Differences between expected and actual actuarial experiences	\$ 323,184		\$ 2,824,801
Changes in actuarial assumptions	380,708		1,694,970
Differences between projected and actual investment earnings	2,006		-
Changes in proportion and differences between the employer's contributions and the proportionate share of contributions	677,345		96,945
Total as of August 31, 2020 measurement date	\$ 1,383,243	\$ -	\$ 4,616,716
Contributions paid to TRS subsequent to the measurement date	105,130		-
Total at year end	\$ 1,488,373		\$ 4,616,716

The net amounts of the employer's balances of deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expenses as follows:

<b>Year Ending June 30</b>	<b>Amount</b>
2022	\$ (567,818)
2023	(568,086)
2024	(568,240)
2025	(568,203)
2026	(403,333)
Thereafter	(557,793)

H. Medicare Part D Coverage

The Medicare Prescription Drug, Improvement and Modernization Act of 2003 established prescription drug coverage for Medicare beneficiaries known as Medicare Part D. Under Medicare Part D, TRS-Care receives retiree drug subsidy payments from the federal government to offset certain prescription drug expenditures for eligible TRS-Care participants. For the years ended June 30, 2021, 2020 and 2019, the subsidy payments received by TRS-Care on behalf of the District were \$ 59,868, \$ 54,835 and \$ 40,598, respectively. These payments are recorded as equal revenues and expenditures in the governmental funds financial statement of the District.

I. Risk Management

Health Care

During the year, employees of the District were covered by a health insurance plan (the Plan). The District paid premiums of \$ 250 per month per employee and employees, at their option, authorized payroll withholdings to provide dependents coverage under the Plan. All premiums were paid to a licensed insurer. The Plan was authorized by Article 3.51-2, Texas Insurance Code and was documented by contractual agreement.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2021

I. Risk Management (Continued)

The contract between the Commerce Independent School District and Blue Cross & Blue Shield is renewable September 1 of each year and terms of coverage and premium costs are included in the contractual provisions.

Latest financial statements for Blue Cross & Blue Shield are available for the year ended December 31, 2020 and have been filed with the Texas State Board of Insurance, Austin, Texas, and are public records

Workers Compensation

During the year, the District met its statutory worker's compensation obligation through participation in the TASB Risk Management Fund (the Fund). The Fund was created and is operated under the provisions of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code. The Fund's Workers Compensation Program is authorized by Chapter 504, Texas Labor Code. All members participating in the Fund execute Interlocal Agreements that define the responsibilities of the parties. The Fund provides statutory worker's compensation benefits to its member's injured employees.

The District participates in the Fund's Fully Funded Worker's Compensation Program. As such the Fund is responsible for claims payments while the District pays an annual Estimated Contribution based on the Estimated Payroll for the year. The District agrees to use the fund's contractors for services related to the administration of claims and to follow the Fund's election under Section 504.053 of the Labor Code to direct care through the Political Subdivision Worker's Compensation Alliance.

The Fund engages the services of independent auditors to conduct a financial audit after the close of each year on August 31. The audit is accepted by the Fund's Board of Trustees in February of the following year. The Fund's audited financial statements as of August 31, 2020, are available on the TASB Risk Management Fund website and have been filed with the Texas Department of Insurance in Austin, Texas.

During the current year, the District ended its active participation in the East Texas Educational Insurance Association Worker's compensation Self Insurance Joint Fund. However, the District will continue to pay out claims as estimated by the Third-Party Claims Administrator, Claims Administrative Services, Inc. until the accrued liability runs out.

Unemployment Compensation Pool

During the current year, the District provided unemployment compensation coverage to its employees through participation in the TASB Risk Management Fund (the Fund). The Fund was created and is operated under the provisions of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code. The Fund's Unemployment Compensation Program is authorized by Section 22.005 of the Texas Education Code and Chapter 172 of the Texas Local Government Code. All members participating in the Fund execute interlocal agreements that define the responsibilities of the parties.

The Fund meets its quarterly obligation to the Texas Workforce Commission. Expenses are accrued each month until the quarterly payment has been made. Expenses can be reasonably estimated; therefore, there is no need for specific or aggregate stop loss coverage for Unemployment Compensation pool.

The Fund engages the services of an independent auditor to conduct a financial audit after the close of each plan year on August 31. The audit is accepted by the Fund's Board of Trustees in February of the following year. The Fund's audited financial statements as of August 31, 2020, are available at the TASB offices and have been filed with the Texas Department of Insurance in Austin, Texas.

Other Risk Management

The District is exposed to various risks of loss related to torts; theft of damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2020, the District purchased commercial insurance to cover these liabilities. There were not significant reductions in coverage in the past fiscal year, and there were no settlements exceeding insurance coverage for each of the past three fiscal years.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2021

J. Litigation

The District appears to have no pending litigation as of June 30, 2021.

K. Commitments and Contingencies

The District participates in numerous state and federal grant programs which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the District has not complied with the rules and regulations governing the grants, if any, refunds of any money received may be required and the collectability of any related receivable at year end, may be impaired. In the opinion of the District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

L. Subsequent Events

Management has evaluated all events or transactions that occurred after June 30, 2021, up through November 9, 2021 the date the financial statements were issued.

M. Shared Service Arrangements

The District participates in cooperative programs with other local districts. The District does not account for revenue or expenditures of these programs and does not disclose them in these financial statements.

Member Districts	County District Number	Fund 313 IDEA-B Formula	Fund 314 IDEA-B Preschool	Fund 437 Tri County Sp Ed Coop
Bland ISD	116915	\$ 169,121	\$ 4,179	\$ 51,756
Boles ISD	116916	149,416	1,180	43,157
Caddo Mills ISD	116901	383,224	3,583	187,041
Campbell ISD	116910	97,590	1,622	50,445
Celeste ISD	116902	118,010	1,197	71,737
Commerce ISD	116903	439,809	4,073	182,291
Cooper ISD	060902	231,166	6,693	65,104
Cumby ISD	112905	107,190	2,163	55,768
Lone Oak ISD	116906	226,870	1,761	111,619
Totals		\$ 1,922,396	\$ 26,451	\$ 818,918

Member Districts	County District Number	Fund 331 Voc Ed Basic Grant	Fund 458 NetCAT Voc Coop
Bland ISD	116915	\$ 9,772	\$ 1,706
Boles ISD	116916	6,252	1,620
Caddo Mills ISD	116901	13,485	2,719
Campbell ISD	116910	5,244	1,085
Celeste ISD	116902	4,950	1,371
Commerce ISD	116903	23,960	2,218
Cooper ISD	060902	11,275	1,547
Cumby ISD	112905	4,357	1,142
Fannindel ISD	060914	2,760	933
Leonard ISD	074909	8,887	1,913
Lone Oak ISD	116906	8,325	2,124
Wolfe City ISD	074909	6,930	1,684
Totals		\$ 106,197	\$ 20,062

COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
YEAR ENDED JUNE 30, 2021

N. Revenue from Local and Intermediate Sources

During the year, the District received revenue from local and intermediate in the District's major funds and aggregate non major funds consisting of the following:

	General	Debt Service	Other Governmental	Total
Property Tax Collections	\$ 5,726,090	\$ 1,962,099	\$ -	\$ 7,688,189
Shared Service Fees	-	-	808,931	808,931
Investment Income	23,691	7,844	11,614	43,149
Food Service Income	-	-	26,661	26,661
Gifts and Bequests	350	-	6,056	6,406
Cocurricular/Extracurricular Activities	19,704	-	174,743	194,447
Other Revenues	16,212	-	-	16,212
<b>Total</b>	<b>\$ 5,786,047</b>	<b>\$ 1,969,943</b>	<b>\$ 1,028,005</b>	<b>\$ 8,783,995</b>

O. Receivables

Receivables at year end, for the District's individual major funds and aggregate nonmajor funds, including any applicable allowances for uncollectible accounts are as follows:

	General	Debt Service	Other Governmental	Total
Due from Other Governments	\$ 2,473,073	\$ -	\$ 1,140,497	\$ 3,613,570
Property Taxes	502,910	175,875	-	678,785
Less Allowance for Uncollectible				
Property Taxes	(50,291)	(17,588)	-	(67,879)
Other Receivables	405	147	-	552
<b>Net Receivables</b>	<b>\$ 2,926,097</b>	<b>\$ 158,434</b>	<b>\$ 1,140,497</b>	<b>\$ 4,225,028</b>

P. State Aid Reconciliation

The State provides various types of funding for local school districts as provided for in state statute. The following reconciliation presents funding earned by the District in each category presented. Because of the State's delay in reconciling the funding to local districts, the summary below represents an estimate of earnings. The settle up with the State will occur some 9 to 10 months following the fiscal year end.

Funding is earned for: 1) Available – annual allocation based on prior year enrollment; 2) Foundation – annual allocation based on student attendance, property tax collections and valuations, and special student population; 3) Instructional Facilities Allotment – based on property wealth; and 4) Existing Debt Allotment – based on eligible debt, student attendance and property wealth. Various other sources are received but not reconciled here as these are the major sources of funding.

	Available	Foundation	IFA	EDA
Current Year Earnings (SOF)	\$ 677,985	\$ 9,271,105	Not	\$ 46,509
Prior Years Settle Up	-	20,092	Eligible	635
<b>Financial Statement Earnings</b>	<b>\$ 677,985</b>	<b>\$ 9,291,197</b>	<b>\$ -</b>	<b>\$ 47,144</b>
Financial Statement Amounts				
SOF Receivable (Overpayment)	\$ -	\$ 5,721	\$ -	\$ (8,091)
Scheduled Payments	139,701	2,327,651	-	-

\* Overpayments are represented in the financial statements as Unearned Revenue in both government-wide and fund financial statements.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 YEAR ENDED JUNE 30, 2021

Q. Compliance, Stewardship, and Accountability

Expenditures over Appropriations

The following individual funds incurred expenditures in excess of appropriations at functional expenditure levels:

	Budget	Actual	Excess
General Fund:			
Instructional Leadership	\$ 157,668	\$ 159,553	\$ 1,885
Guidance Counseling & Evaluation Services	391,008	393,068	2,060
General Administration	980,992	1,032,944	51,952
Community Services	15,428	20,295	4,867
Other Intergovernmental Charges	165,025	185,930	20,905

R. Accounting Principle Changes

The District implemented the following Governmental Accounting Standard Board Statements during the year. The provisions impact the financial reporting for the District. Statement 84, *Fiduciary Activities*, relates to the presentation and accounting for custodial funds of the District. The standard includes fiduciary reporting and accounting for Student Custodial Funds (previously presented as Student Agency Funds) of the District. GASB Statements 91, 92, and 93, have also been implemented but do not have an impact on the District's financial reporting.

S. Interfund Activities

Interfund Receivables and Payables

The composition of interfund balances are year-end is as follows:

Receivable Fund	Payable Fund	Amount
General Fund	Debt Service Fund	\$ 1,145,000

Transfers To and From Other Funds

Transfers to and from other funds during the year consisted of the following:

Transfer From	Transfer To	Amount	Purpose
General Fund	Child Nutrition Fund	\$ 273,712	Cover Annual Deficit

T. Prior Period Adjustments

The beginning equity of the General Fund was decreased to reflect an error in the prior period thus reducing the equity beginning this year by \$ 185,360. The District failed to maintain MOE for the prior year and were required to remit the balance to the Texas Education Agency. The change also reduced the beginning net position by the same amount as well.

During the year, the District implemented GASB 84, *Fiduciary Activities*, which require the reclassification and establishment of new equity accounts presented as Custodial Funds for the previously presented Student Agency Funds. The prior financial statement amount represented as Due to Student Groups is reclassified and presented as Net Position – Restricted for Student Activities. The establishment of the net position balances required the beginning equity to be increased by \$ 19,143 as presented on Exhibit E-2. The reclassification does not affect the government-wide or governmental fund financial statements. Only the fiduciary fund financial statements are affected.

REQUIRED SUPPLEMENTARY INFORMATION

COMMERCE INDEPENDENT SCHOOL DISTRICT  
GENERAL FUND  
BUDGETARY COMPARISON SCHEDULE  
YEAR ENDED JUNE 30, 2021

Data Control Codes	1		2	3	4
	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)	
	Original	Final			
<b>REVENUES</b>					
5700	Local and Intermediate Sources	\$ 5,764,747	\$ 5,764,747	\$ 5,786,047	\$ 21,300
5800	State Program Revenues	10,808,969	10,830,119	10,703,391	(126,728)
5900	Federal Program Revenues	90,000	219,306	260,197	40,891
<b>5020</b>	<b>Total Revenues</b>	<b>\$ 16,663,716</b>	<b>\$ 16,814,172</b>	<b>\$ 16,749,635</b>	<b>\$ (64,537)</b>
<b>EXPENDITURES</b>					
Instruction and Instructional Related Services:					
0011	Instruction	\$ 8,729,014	\$ 8,755,107	\$ 8,191,679	\$ 563,428
0012	Instructional Resources and Media Services	115,737	115,737	94,824	20,913
0013	Curriculum and Staff Development	319,004	316,704	223,380	93,324
	Total Instruction and Instr. Related Services	<u>\$ 9,163,755</u>	<u>\$ 9,187,548</u>	<u>\$ 8,509,883</u>	<u>\$ 677,665</u>
Instructional and School Leadership:					
0021	Instructional Leadership	\$ 77,708	\$ 157,668	\$ 159,553	\$ (1,885)
0023	School Leadership	1,247,066	1,247,066	1,169,353	77,713
	Total Instructional and School Leadership	<u>\$ 1,324,774</u>	<u>\$ 1,404,734</u>	<u>\$ 1,328,906</u>	<u>\$ 75,828</u>
Support Services - Student (Pupil):					
0031	Guidance, Counseling and Evaluation Services	\$ 391,008	\$ 391,008	\$ 393,068	\$ (2,060)
0032	Social Work Services	3,967	3,967	3,548	419
0033	Health Services	218,590	245,593	217,598	27,995
0034	Student (Pupil) Transportation	690,667	655,667	503,982	151,685
0036	Cocurricular / Extracurricular Activities	684,622	1,963,765	705,406	1,258,359
	Total Support Services - Student (Pupil)	<u>\$ 1,988,854</u>	<u>\$ 3,260,000</u>	<u>\$ 1,823,602</u>	<u>\$ 1,436,398</u>
Administrative Support Services:					
0041	General Administration	\$ 774,330	\$ 980,992	\$ 1,032,944	\$ (51,952)
	Total Administrative Support Services	<u>\$ 774,330</u>	<u>\$ 980,992</u>	<u>\$ 1,032,944</u>	<u>\$ (51,952)</u>
Support Services - Nonstudent Based:					
0051	Plant Maintenance and Operations	\$ 1,823,291	\$ 1,871,509	\$ 1,843,920	\$ 27,589
0052	Security and Monitoring Services	107,009	107,009	98,575	8,434
0053	Data Processing Services	469,749	919,704	705,864	213,840
	Total Support Services - Nonstudent Based	<u>\$ 2,400,049</u>	<u>\$ 2,898,222</u>	<u>\$ 2,648,359</u>	<u>\$ 249,863</u>
Ancillary Services:					
0061	Community Services	\$ 15,428	\$ 15,428	\$ 20,295	\$ (4,867)
	Total Community Services	<u>\$ 15,428</u>	<u>\$ 15,428</u>	<u>\$ 20,295</u>	<u>\$ (4,867)</u>
Debt Service:					
0071	Principal on Long-term Debt	\$ 288,846	\$ 288,846	\$ 271,076	\$ 17,770
0072	Interest on Long-term Debt	169,156	169,156	164,527	4,629
	Total Debt Service	<u>\$ 458,002</u>	<u>\$ 458,002</u>	<u>\$ 435,603</u>	<u>\$ 22,399</u>
Capital Outlay:					
0081	Capital Outlay	\$ -	\$ 445,514	\$ 54,989	\$ 390,525
	Total Capital Outlay	<u>\$ -</u>	<u>\$ 445,514</u>	<u>\$ 54,989</u>	<u>\$ 390,525</u>
Intergovernmental Changes:					
0093	Payments to Fiscal Agent/Member Dist. - SSA	\$ 152,077	\$ 192,849	\$ 174,734	\$ 18,115
0099	Other Intergovernmental Charges	386,447	165,025	185,930	(20,905)
	Total Intergovernmental Charges	<u>\$ 538,524</u>	<u>\$ 357,874</u>	<u>\$ 360,664</u>	<u>\$ (2,790)</u>
<b>6030</b>	<b>Total Expenditures</b>	<b>\$ 16,663,716</b>	<b>\$ 19,008,314</b>	<b>\$ 16,215,245</b>	<b>\$ 2,793,069</b>
1100	Excess (Deficiency) of Revenues Over Expenditures	\$ -	\$ (2,194,142)	\$ 534,390	\$ 2,728,532
<b>OTHER FINANCING SOURCES (USES)</b>					
7913	Issuance of Capital Leases	\$ -	\$ -	\$ 30,240	\$ 30,240
8911	Transfers Out	-	-	(273,712)	(273,712)
<b>7080</b>	<b>Net Other Financing Sources (Uses)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (243,472)</b>	<b>\$ (243,472)</b>
1200	Net Change in Fund Balance	\$ -	\$ (2,194,142)	\$ 290,918	\$ 2,485,060
0100	Fund Balance - Beginning (July 1)	\$ 7,845,660	\$ 7,845,660	\$ 7,845,660	\$ -
1300	Prior Period Adjustment	-	-	(185,360)	(185,360)
0100	Fund Balances - Beginning, as restated	<u>\$ 7,845,660</u>	<u>\$ 7,845,660</u>	<u>\$ 7,660,300</u>	<u>\$ (185,360)</u>
<b>3000</b>	<b>Fund Balance - Ending (June 30)</b>	<b>\$ 7,845,660</b>	<b>\$ 5,651,518</b>	<b>\$ 7,951,218</b>	<b>\$ 2,299,700</b>

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 SCHEDULES OF THE DISTRICTS PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
 TEACHER RETIREMENT SYSTEM OF TEXAS  
 YEAR ENDED JUNE 30, 2021

	<u>2020*</u>	<u>2019*</u>	<u>2018*</u>	<u>2017*</u>	<u>2016*</u>	<u>2015*</u>	<u>2014*</u>
District's proportion of the net pension liability	0.0115841695%	0.0106649185%	0.0108602100%	0.0109274487%	0.0106514332%	0.0111733000%	0.0082595000%
District's proportionate share of the net pension liability	\$ 6,204,245	\$ 5,543,958	\$ 5,977,723	\$ 3,494,009	\$ 4,025,018	\$ 3,949,613	\$ 2,206,227
State's proportionate share of the net pension liability associated with the District	<u>8,371,156</u>	<u>7,276,262</u>	<u>7,732,400</u>	<u>4,738,834</u>	<u>5,465,058</u>	<u>5,287,441</u>	<u>4,796,195</u>
<b>Total</b>	<b><u>\$ 14,575,401</u></b>	<b><u>\$ 12,820,220</u></b>	<b><u>\$ 13,710,123</u></b>	<b><u>\$ 8,232,843</u></b>	<b><u>\$ 9,490,076</u></b>	<b><u>\$ 9,237,054</u></b>	<b><u>\$ 7,002,422</u></b>
District's covered-employee payroll (for Measurement Year)	\$ 12,830,003	\$ 10,843,187	\$ 10,502,285	\$ 10,428,505	\$ 9,702,350	\$ 9,492,432	\$ 8,037,017
District's proportionate share of the net pension liability as a percentage of it's covered-employee payroll	48.36%	51.13%	56.92%	33.50%	41.48%	41.61%	27.45%
Plan fiduciary net position as a percentage of the total pension liability	75.54%	75.24%	73.74%	82.17%	78.00%	78.43%	83.25%

Note: Only seven years of data is presented in accordance with GASB 68, paragraph 138. "The information for all periods for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

\* The years above present data for the measurement period ending date. The measurement period represents the period for which the pension plan prepares its reports which provides a 10 month delay for financial reporting in accordance with GASB 68

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF DISTRICT CONTRIBUTIONS  
 TEACHER RETIREMENT SYSTEM OF TEXAS  
 YEAR ENDED JUNE 30, 2021

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually required contributions	\$ 441,503	\$ 469,664	\$ 368,700	\$ 359,702	\$ 355,634	\$ 337,155	\$ 312,566
Contributions in relations to the contractual required contributions	<u>(441,503)</u>	<u>(469,664)</u>	<u>(368,700)</u>	<u>(359,702)</u>	<u>(355,634)</u>	<u>(337,155)</u>	<u>(312,566)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered employee payroll	\$ 13,231,586	\$ 12,500,837	\$ 10,765,476	\$ 10,463,295	\$ 10,297,025	\$ 9,695,291	\$ 9,513,291
Contributions as a percentage of covered employee payroll	3.34%	3.76%	3.42%	3.44%	3.45%	3.48%	3.29%

Note: Only seven years of data is presented in accordance with GASB 68, paragraph 138. "The information for all periods for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 SCHEDULES OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
 TEACHER RETIREMENT SYSTEM OF TEXAS  
 YEAR ENDED JUNE 30, 2021

	<u>2020*</u>	<u>2019*</u>	<u>2018*</u>	<u>2017 *</u>
District's proportion of the Net OPEB Liability (Asset)	0.0162369283%	0.0150515020%	0.0150209376%	0.0152557856%
District's proportionate share of the Net OPEB Liability (Asset)	\$ 6,172,390	\$ 7,118,041	\$ 7,500,092	\$ 6,634,169
State's proportionate share of the Net OPEB Liability (Asset) associated with the District	<u>8,294,212</u>	<u>9,458,283</u>	<u>7,773,088</u>	<u>7,115,288</u>
<b>Total</b>	<b><u>\$ 14,466,602</u></b>	<b><u>\$ 16,576,324</u></b>	<b><u>\$ 15,273,180</u></b>	<b><u>\$ 13,749,457</u></b>
District's covered-employee payroll (for Measurement Year)	\$ 12,830,003	\$ 10,843,187	\$ 10,502,285	\$ 10,428,505
District's proportionate share of the Net OPEB Liability as a percentage of it's covered-employee payroll	48.11%	65.65%	71.41%	63.62%
Plan fiduciary net position as a percentage of the Total OPEB Liability	4.99%	2.66%	1.57%	0.91%

Note: Only four years of data is presented in accordance with GASB 75 paragraph 245. "The information for all periods for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

\* The years above present data for the measurement period ending date. The measurement period represents the period for which the pension plan prepares its reports which provides a 10 month delay for financial reporting in accordance with GASB 75

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF DISTRICT'S OPEB CONTRIBUTIONS  
 TEACHER RETIREMENT SYSTEM OF TEXAS  
 YEAR ENDED JUNE 30, 2021

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Contractually required contributions	\$ 126,013	\$ 120,139	\$ 105,988	\$ 97,780
Contributions in relations to the contractual required contributions	<u>(126,013)</u>	<u>(120,139)</u>	<u>(105,988)</u>	<u>(97,780)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered employee payroll	\$ 13,231,586	\$ 12,500,837	\$ 10,765,476	\$ 10,463,295
Contributions as a percentage of covered employee payroll	0.95%	0.96%	0.98%	0.93%

Note: Only four years of data is presented in accordance with GASB 75, paragraph 245. "The information for all periods for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
YEAR ENDED JUNE 30, 2021

A. Budget

The official budget was prepared for adoption for all Government Fund Types. The budget was prepared in accordance with accounting practices generally accepted in the United States of America. The following procedures are followed in establishing the budgetary data reflected in the basic financial statements:

1. Prior to June 20 of the preceding fiscal year, the District prepares a budget for the next succeeding fiscal year beginning July 1. The operating budget includes proposed expenditures and the means of financing them.
2. A meeting of the Board is then called for the purpose of adopting the proposed budget after ten days' public notice of the meeting has been given.
3. Prior to July 1, the budget is legally enacted through passage of a resolution by the Board.

Once a budget is approved, it can be amended at function and fund level only by approval of a majority of the members of the Board. Amendments are presented to the Board at its regular meetings.

Each amendment must have Board approval. Such amendments are made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal year end as required by law.

Each amendment is controlled by the budget coordinator at the revenue and expenditure function/object level. Budgeted amounts are as amended by the Board. All budget appropriations lapse at year end.

Encumbrances for goods or purchased services are documented by purchase orders or contracts. Under Texas law, appropriations lapse at June 30, and encumbrances outstanding at the time are to be either cancelled or appropriately provided for in the subsequent year's budget. There were no end-of-year outstanding encumbrances that were provided for in the subsequent year's budget.

B. Defined Benefit Pension Plan

1. Changes of Assumptions Since the Prior Measurement Date

There were no changes of assumptions since the prior measurement period.

2. Changes of Benefit Terms Since the Prior Measurement Date

There were no changes of benefit terms that affected measurement of the total pension liability during the measurement period.

C. OPEB Healthcare Plan

1. Changes of Assumptions Since the Prior Measurement Date

The following changes occurred in the plan assumptions.

- a. The discount rate changed from 2.65% to 2.33%
- b. The participation rate for post-65 retirees was lowered from 50% to 40%.

2. Changes of Benefit Terms Since the Prior Measurement Date

There were no changes of benefit terms that affected measurement of the total OPEB liability since the prior measurement date.

OTHER SUPPLEMENTARY INFORMATION

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF DELINQUENT TAXES RECEIVABLE  
 YEAR ENDED JUNE 30, 2021

Tax Roll Year	Last Ten Periods Ended June 30	1 Tax Rates		3 Assessed/Appraised Value For School Tax Purposes	10 Beginning Balance 7/1/2020	20 Current Year's Total Levy	31 Maintenance Tax Collections	32 Debt Service Tax Collections	40 Entire Year's Adjustments	50 Ending Balance 6/30/2021
		Maintenance	2 Debt Service							
XXX	2012 & PRIOR	VARIOUS	VARIOUS	VARIOUS	\$ 141,652	\$ -	\$ 8,514	\$ 2,185	\$ (22,811)	\$ 108,142
2012	2013	1.170000	0.413400	425,427,128	29,790	-	1,379	487	(1,820)	26,104
2013	2014	1.170000	0.421400	419,188,073	35,269	-	2,132	768	(2,010)	30,359
2014	2015	1.170000	0.453500	402,067,244	41,893	-	3,323	1,288	(1,956)	35,326
2015	2016	1.170000	0.435700	387,584,862	46,483	-	3,579	1,333	(3,242)	38,329
2016	2017	1.170000	0.373600	404,081,645	60,225	-	4,575	1,461	(3,219)	50,970
2017	2018	1.170000	0.391000	423,611,980	71,028	-	12,145	4,059	(2,563)	52,261
2018	2019	1.170000	0.391000	460,437,524	106,297	-	24,302	8,121	(12,776)	61,098
2019	2020	1.068350	0.374930	503,457,210	287,863	-	133,518	46,857	(24,109)	83,379
2020	2021	1.010900	0.348900	552,469,643	-	7,512,482	5,415,081	1,868,952	(35,632)	192,817
<b>1000</b>	<b>TOTALS</b>				<b>\$ 820,500</b>	<b>\$ 7,512,482</b>	<b>\$ 5,608,548</b>	<b>\$ 1,935,511</b>	<b>\$ (110,138)</b>	<b>\$ 678,785</b>

COMMERCE INDEPENDENT SCHOOL DISTRICT  
SCHOOL BREAKFAST AND NATIONAL SCHOOL LUNCH PROGRAM  
BUDGETARY COMPARISON SCHEDULE  
YEAR ENDED JUNE 30, 2021

Data Control Codes	1		2		3		4	
	Budgeted Amounts						Variance with Final Budget Positive (Negative)	
	Original		Final		Actual			
<b>REVENUES</b>								
5700	Local and Intermediate Sources	\$ 112,589	\$ 112,589	\$ 26,943	\$ (85,646)			
5800	State Program Revenues	6,650	6,650	5,047	(1,603)			
5900	Federal Program Revenues	<u>865,334</u>	<u>865,334</u>	<u>443,620</u>	<u>(421,714)</u>			
<b>5020</b>	<b>Total Revenues</b>	<u>\$ 984,573</u>	<u>\$ 984,573</u>	<u>\$ 475,610</u>	<u>\$ (508,963)</u>			
<b>EXPENDITURES</b>								
Current:								
Support Services - Student (Pupil):								
0035	Food Service	\$ 944,573	\$ 944,573	\$ 749,322	\$ 195,251			
	Total Support Services - Student (Pupil)	<u>\$ 944,573</u>	<u>\$ 944,573</u>	<u>\$ 749,322</u>	<u>\$ 195,251</u>			
<b>6030</b>	<b>Total Expenditures</b>	<u>\$ 944,573</u>	<u>\$ 944,573</u>	<u>\$ 749,322</u>	<u>\$ 195,251</u>			
1100	Excess (Deficiency) of Revenues Over Expenditures	<u>\$ 40,000</u>	<u>\$ 40,000</u>	<u>\$ (273,712)</u>	<u>\$ (313,712)</u>			
<b>OTHER FINANCING SOURCES (USES)</b>								
7915	Transfers In	\$ -	\$ -	\$ 273,712	\$ 273,712			
7080	<b>Net Other Financing Sources (Uses)</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 273,712</u>	<u>\$ 273,712</u>			
1200	Net Change in Fund Balance	\$ 40,000	\$ 40,000	\$ -	\$ (40,000)			
0100	Fund Balance - Beginning (July 1)	-	-	-	-			
<b>3000</b>	<b>Fund Balance - Ending (June 30)</b>	<u>\$ 40,000</u>	<u>\$ 40,000</u>	<u>\$ -</u>	<u>\$ (40,000)</u>			

COMMERCE INDEPENDENT SCHOOL DISTRICT  
DEBT SERVICE FUND  
BUDGETARY COMPARISON SCHEDULE  
YEAR ENDED JUNE 30, 2021

Data Control Codes	1		2	3	Variance with Final Budget Positive (Negative)
	Budgeted Amounts				
	Original	Final	Actual		
<b>REVENUES</b>					
5700	Local and Intermediate Sources	\$ 1,860,948	\$ 1,860,948	\$ 1,969,943	\$ 108,995
5800	State Program Revenues	-	-	47,144	47,144
<b>5020</b>	<b>Total Revenues</b>	<u>\$ 1,860,948</u>	<u>\$ 1,860,948</u>	<u>\$ 2,017,087</u>	<u>\$ 156,139</u>
<b>EXPENDITURES</b>					
Debt Service:					
0071	Principal on Long-term Debt	\$ 1,130,000	\$ 1,130,000	\$ 1,130,000	\$ -
0072	Interest on Long-term Debt	730,948	730,948	730,948	-
0073	Bond Issuance Costs and Fees	-	-	4,550	(4,550)
	Total Debt Service	<u>\$ 1,860,948</u>	<u>\$ 1,860,948</u>	<u>\$ 1,865,498</u>	<u>\$ (4,550)</u>
<b>6030</b>	<b>Total Expenditures</b>	<u>\$ 1,860,948</u>	<u>\$ 1,860,948</u>	<u>\$ 1,865,498</u>	<u>\$ (4,550)</u>
1100	Excess (Deficiency) of Revenues Over Expenditures	\$ -	\$ -	\$ 151,589	\$ 151,589
1200	Net Change in Fund Balance	\$ -	\$ -	\$ 151,589	\$ 151,589
0100	Fund Balance - Beginning (July 1)	1,479,082	1,479,082	1,479,082	-
<b>3000</b>	<b>Fund Balance - Ending (June 30)</b>	<u>\$ 1,479,082</u>	<u>\$ 1,479,082</u>	<u>\$ 1,630,671</u>	<u>\$ 151,589</u>

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF REQUIRED RESPONSES TO SELECTED SCHOOL FIRST INDICATORS  
 AS OF JUNE 30, 2021

<u>Data Control Codes</u>		<u>Response</u>
SF1	Was there an unmodified opinion in the Annual Financial Report on the financial statements as a whole?	Yes
SF2	Were there any disclosures in the Annual Financial Report and / other sources information concerning nonpayment of any terms of any debt agreement at fiscal year end?	No
SF3	Did the school district make timely payments to the Teacher Retirement System (TRS), Texas Workforce Commission (TWC), Internal Revenue Service (IRS), and other government agencies? (If the school district was issued a warrant hold and the warrant hold was not cleared within 30 days from the date the warranty hold was issued, the school district is considered to not have made timely payments).  Payments to the TRS and TWC are considered timely if a warrant hold that was issued in connection to the untimely payment was cleared within 30 days from the date the warrant hold was issued.  Payments to the IRS are considered timely if a penalty or delinquent payment notice was cleared within 30 days from the date the notice was issued.	Yes
SF4	Was the school district issued a warrant hold? Even if the issue surrounding the initial hold was resolved and cleared within 30 days, the shool district is considered to have been insued a warrant hold.	No
SF5	Did the Annual Financial Report disclose any instances of material weaknesses in internal controls over financial reporting and compliance for local, state, or federal funds?	No
SF6	Was there any disclosure in the Annual Financial Report of material noncompliance for grants, contracts, and laws related to local, state or federal funds?	No
SF7	Did the school post the required financial information on its website in accordance with Government Code, Local Government Code, Texas Administrative Code and other statues, laws and rules that were in effect at the school districts fical year-end?	Yes
SF8	Did the school board members discuss the school districts property value at a board meeting within 120 days before the school district adopted its budget?	Yes
SF9	Total accumulated accretion on CABs included in government-wide financial statements at fiscal year-end.	\$ -0-

FEDERAL AWARDS SECTION

COMMERCE INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
 YEAR ENDED JUNE 30, 2021

Federal Grantor/ Pass Through Grantor/ Program Title	(02) Federal CFDA Number	(02A) Pass-Through Grantor's Number	(03) Expenditures, Indirect Costs and Refunds
<b><u>U.S. DEPARTEMETN OF EDUCATION</u></b>			
Passed Through Texas Education Agency:			
ESSA Title I Part A - Improving Basic Programs	84.010a	20610101116903	\$ 7,886
ESSA Title I Part A - Improving Basic Programs	84.010a	21610101116903	482,513
Total CFDA 84.010a			<u>490,399</u>
IDEA - B, Formula - B	84.027	206610011169036000	332,902
IDEA - B, Formula - B	84.027	216600011169036000	1,589,495
Total CFDA 84.027			<u>1,922,397</u>
IDEA - B, Preschool - B	84.173	206610011169036000	308
IDEA - B, Preschool - B	84.173	216610011169036000	26,144
Total CFDA 84.173			<u>26,452</u>
Prior Purchase Reimbursement Program	84.425d	52102135	50,633
Total CFDA 84.425			<u>50,633</u>
Carl Perkins - Perkins V	84.048	21420006116903	106,197
Total CFDA 84.048			<u>106,197</u>
ESSA Title II Part A - Supoorting Effective Education	84.367a	20686001116903	2,992
ESSA Title II Part A - Supporting Effective Education	84.367a	21686001116903	57,312
Total CFDA 84.367a			<u>60,304</u>
ESSA Title VI Part A - Student Support & Academic Achievement	84.424a	21680101116903	16,496
Total CFDA 84.424			<u>16,496</u>
ESSA Title V Part B - Rural & Low Income School Grant	84.358a	21696001116903	17,095
Total CFDA 84.424			<u>17,095</u>
Total passed through Texas Education Agency			<u>2,689,973</u>
Passed through Education Services Center, Region X:			
ESSA Title III - English Language Acquisition	84.365a	21671001057950	4,812
Total CFDA 84.365			<u>4,812</u>
Passed through Boles Independent School District			
21st Century Grant	84.287	206950267110007	20,621
21st Century Grant	84.287	216950267110007	561,763
Total CFDA 84.287			<u>582,384</u>
Total U.S. Department of Education			<u>3,277,169</u>
<b><u>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</u></b>			
Passed through Greenville Independent School District:			
Head Start	93.600	116-905	156,703
Total CFDA 93.600			<u>156,703</u>
<b><u>U.S. DEPARTMENT OF AGRICULTURE</u></b>			
Passed through the Texas Department of Agriculture:			
School Breakfast Program - A *	10.533	600	106,074
National School Lunch Program A *	10.555	600	245,903
USDA Commodity Food Distribution	10.565	091015A	40,526
Child and Adult Care Food Program	10.588	600	51,117
Total Department of Agriculture			<u>443,620</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS			<u>\$ 3,877,492</u>

\*Denotes Major Program  
 A - Child Nutrition Cluster  
 B - Special Education Cluster

The accompanying notes to the Schedule of Expenditures of Federal Awards are an integral part of this statement.

COMMERCE INDEPENDENT SCHOOL DISTRICT  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED JUNE 30, 2021

A. Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Commerce Independent School District and is presented on the modified accrual basis of accounting. Expenditures are recognized in the accounting period in which a fund liability occurs. Funds are considered earned to the extent of expenditures made.

The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

B. Food Distribution

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed. No provision has been made for amounts on hand at June 30, 2021.

C. Reconciliation of Federal Revenue with Financial Statements

The District records amounts received from the federal government or other recipients of federal grant as federal revenue in the financial statements. This reconciliation identifies the difference between the financial statement revenues and the schedule of expenditures of federal awards:

Total Federal Expenditures (Exhibit K-1)	\$ 3,877,492
Indirect Cost	
IDEA-B Formula (84.027)	50,830
Carl Perkins Vocational Education (84.048)	4,141
School Health and Resource	148,006
E-Rate Reimbursements	<u>57,120</u>
Federal Revenue (Exhibit C-3)	<u>\$ 4,137,689</u>