

*High Expectations.  
High Achievement For All.  
No Excuses.*



**SPRING LAKE PARK SCHOOLS**

*Fiscal year ended June 30, 2024*

# **ANNUAL COMPREHENSIVE FINANCIAL REPORT**

*Independent School District #16  
1415 81st Avenue NE  
Spring Lake Park, MN*





ANNUAL COMPREHENSIVE FINANCIAL REPORT  
For the Fiscal Year Ended June 30, 2024

INDEPENDENT SCHOOL DISTRICT NO. 16  
SPRING LAKE PARK, MINNESOTA

1415 – 81st Avenue Northeast  
Spring Lake Park, MN 55432

Prepared by  
Business Services Office

Jeffrey Ronneberg • Superintendent

Amy Schultz • Executive Director of Business Services

Chris McGee • Finance Manager

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***SPRING LAKE PARK SCHOOLS***



# ***SECTION I***

*Introductory Section / Annual Financial Report*







December 9, 2024

Members of the School Board and  
Citizens of Independent School District No. 16

## **INTRODUCTION**

The Annual Comprehensive Financial Report (ACFR) of Independent School District No. 16 (the District) submitted herein presents the financial position of the District as of June 30, 2024, and the results of its operations for the fiscal year then ended.

This report is prepared in conformance with accounting principles generally accepted in the United States of America for governments as promulgated by the Governmental Accounting Standards Board. This report is consistent with and satisfies legal reporting requirements of the state of Minnesota, including the requirement to publish a complete set of audited financial statements within six months of the close of the District's fiscal year. In addition to meeting accounting and legal requirements, this report is intended to present a comprehensive summary of significant financial data to meet the needs of citizens, taxpayers, employees, financial institutions, intergovernmental agencies, creditors, and the School Board.

## **REPORT FORMAT**

The ACFR is presented in three sections:

- The introductory section contains this letter of transmittal, the organization chart, a list of the School Board and administration, and the Certificate of Excellence in Financial Reporting Award. The introductory section is not audited.
- The financial section begins with the independent auditor's report. This section includes management's discussion and analysis (MD&A), basic financial statements, required supplementary information, and supplemental information consisting of combining and individual fund statements and schedules.
- The statistical section, which is not audited, includes selected financial, demographic, and economic data, generally presented on a multiyear basis.

This report consists of management’s representations concerning the finances of the District. Consequently, management assumes full responsibility for the accuracy of the data and the completeness and fairness of the presentation, including all disclosures presented in this report. To provide a reasonable basis for making these assertions, management of the District has established a system of internal controls. The internal controls are designed to protect the District’s assets from loss or misappropriation and to allow the compilation of sufficient reliable information to prepare financial statements in conformity with accounting principles generally accepted in the United States of America. To the best of our knowledge and belief, the enclosed data reported as a whole and disaggregated to a fund level is accurate, in all material respects. This report is a complete disclosure of all financial activities of the District.

Malloy, Montague, Karnowski, Radosevich & Co., P.A., a firm of licensed certified public accountants, has performed an independent audit and has issued an unmodified (“clean”) opinion on the District’s basic financial statements for the year ended June 30, 2024. The independent auditor’s report is located at the front of the financial section of this report.

The MD&A immediately follows the independent auditor’s report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

The District is required to undergo an annual Single Audit in accordance with the provisions of the Federal Single Audit Act and the U.S. Office of Management and Budget *Compliance Supplement*. Information related to the Single Audit is issued separately and is not included in this report.

## **REPORTING ENTITY**

The legal name of the District is Independent School District No. 16, and it is often referred to as Spring Lake Park Schools. The District was incorporated in 1952 and is a suburban school district located on the north edge of the Minneapolis/St. Paul metropolitan area in Anoka County. The District serves students, families, and residents of all or a portion of the cities of Blaine, Fridley, and Spring Lake Park.

The District is organized as a political subdivision of the state of Minnesota and is governed by an elected seven-member School Board. The School Board has the power and duty to set budgets, certify tax levies, issue debt, and perform other tasks necessary to the operations of the District. The District is subject to the general oversight of the Minnesota Department of Education. This oversight generally includes an approval process that reviews compliance to standards enacted by legislative mandate.

The District serves a general population of approximately 35,000 in an area of 18.69 square miles. The average age of the District’s buildings is approximately 33.8 years. The District operates three elementary schools (kindergarten through Grade 4), one Spanish Immersion Program (kindergarten through Grade 4), one intermediate and middle school (Grades 5 through 8), and one high school (Grades 9 through 12). The District also operates an online distance learning academy and a Lighthouse Program for the motivated, highly-skilled student. In addition to providing a pre-kindergarten through Grade 12 education for students, the District operates a school Food Service Program and a Community Service Program. At the end of the school year, the District served 5,987 students in its pre-kindergarten through Grade 12 educational programs. The District is anticipating static enrollment in upcoming years. For the 2024–2025 school year, the District is projecting to serve 5,950 students.

## **LOCAL ECONOMY**

The District is located in Anoka County, which is one of the seven counties included in the Twin Cities metropolitan area. This is the most populated area of Minnesota and has seen steady growth since 2000. The City of Blaine (the City) continues to see growth in both housing and commercial properties. Job growth in the City is strongest in the professional, managerial, and technical categories. Within this metropolitan area, health services, business services, and retail trade are the most significant industries.

Similar to national and global economies, Anoka County was impacted by the COVID-19 pandemic. This was most evident in unemployment rates. Many local businesses laid off employees as they closed their doors temporarily, or in some cases permanently.

Unemployment increased to 2.8 percent in the Anoka County area, from 2.6 percent in the prior year. The state-wide and national unemployment averages were 2.8 percent and 3.6 percent, respectively. These trends reflect an increase in unemployment at the state level and was unchanged at the national level when compared to the prior year.

Despite the pandemic affecting the area, there continues to be growth of new private investment. The City is the largest geographic municipality located within the District and it is anticipated that the commercial and residential growth of this city will continue slowly during the next five years. According to the City and the Metropolitan Council, the City's population (Anoka County portion of the City) has grown from 70,222 in 2020 (U.S. Census) to an estimated 73,546 in 2023, an increase of 3,324, or 4.7 percent. Residential and commercial development are expected to continue during the next several years.

## **LONG-TERM FINANCIAL PLANNING AND MAJOR INITIATIVES**

The state of Minnesota guarantees each school district a base amount of funding per pupil through the General Education Funding Program. With the exception of the voter-approved operating referendum (Levy for Learning) and bond referendum (Levy for Buildings), the District is dependent on the state of Minnesota for much of its revenue authority. This places a large reliance on the state to adequately fund the District's educational programs and creates a direct relationship to the state's economic outlook. At this time, the state of Minnesota has a large surplus and is starting an upward trend from prior years in terms of its economic environment.

The 2023 Legislature authorized increases in the general education basic formula allowance for fiscal years 2024 and 2025, following increases in each fiscal year beginning in 2016. The most recent legislative session completed authorized additional increases to the general education basic formula allowance moving forward. The Legislature has added \$275, or 4.00 percent, per pupil to the basic general education funding formula for fiscal year 2024, and an additional \$143, or 2.00 percent, per pupil to the formula for fiscal year 2025. The funding for 2026 and beyond is expected to be tied to inflation between 2.00 and 3.00 percent unless future legislation changes it.

District voters renewed a capital projects referendum (technology levy) in November 2019, amounting to over \$1.2 million annually for 10 years. At the same time, voters renewed an operating levy set to expire after fiscal year 2020 and extended it another 10 years. The support of the technology levy will continue to allow the District to maintain and update its technology and improve student learning through greater access to technology in the classroom. By renewing the operating levy, it continues to bring much needed revenue to the District for continuing its current programming, while looking at ways to improve student learning at the same time.

The combination of enrollment growth and voter support, along with a purposeful budget process, has allowed the District to maintain a healthy fund balance, while increasing learning opportunities for students.

# OUR STRATEGIC PLAN FOR THE FUTURE

## SPRING LAKE PARK SCHOOLS

### ***Our District Values***

These values describe how we will work with our learners and each other:

#### **Accountability**

- To fulfill one's roles and responsibilities and be responsive to the results.

#### **Courage**

- Doing and saying the right thing at the right time in the right way despite challenge, adversity, or conflicting self interests.

#### **Excellence**

- A relentless and intentional effort in continuous improvement.

#### **Innovation**

- Purposeful, courageous, continuous improvement through research and action.

#### **Integrity**

- Always aligning our actions with our values and beliefs.

#### **Learning**

- Continuous, meaningful, and challenging effort that results in student success.

#### **Respect**

- Listen to, accept, and value each individual in the school district and community.

#### **Shared Responsibility**

- Working together interdependently and collaboratively, learning from one another, entrusting one's self interest to another, and taking ownership for our individual and collective actions and decisions.

The Spring Lake Park Schools' Strategic Plan for the Future is the roadmap that we follow in our continuing - and measurable - focus on success for all students. The strategic plan is developed and approved by the school board and provides overall direction for the district's work.

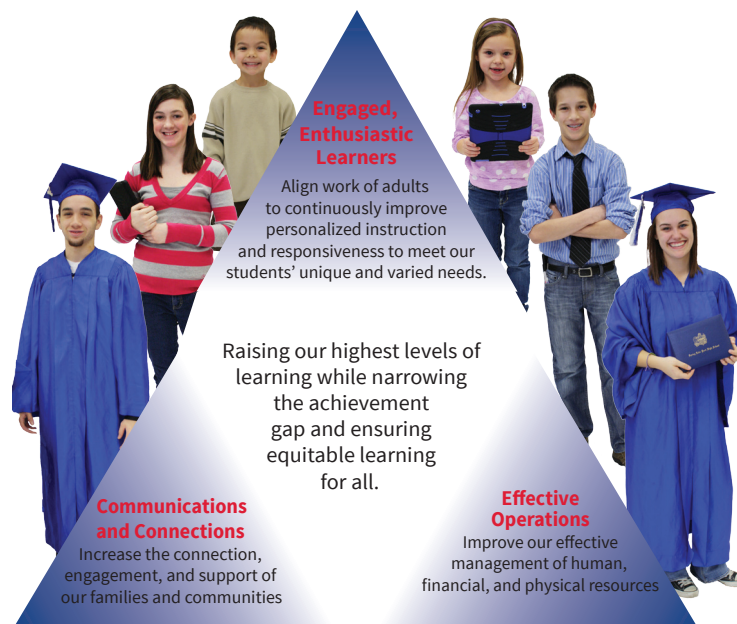
### ***Our District Purpose***

**High expectations. High achievement for all. No excuses.**

### ***Our Vision for the Future***

**Spring Lake Park Schools will be a world-class learning community aligned around...**

- Fostering personalized experiences so that each student feels valued, inspired, and has a sense of belonging,
- Resulting in college readiness, and the development of academic, life, and career skills so that each student has aspirations for success.



### ***Our Strategic Anchors***

We will move towards our vision through a focus on continuous improvement, identifying annual and multi-year projects and initiatives within three Strategic Anchors. Each of these efforts are centered around raising our highest levels of learning while narrowing the achievement gap and ensuring equitable learning for all.

### ***Our over-arching goals for all planning and for providing a focus in moving towards our vision***

- We will achieve greater levels of coherence and alignment throughout the system.
- We will proactively position the school district for the future in all planning and decision-making.



## MANAGEMENT SYSTEMS AND CONTROLS

The District is committed to developing, maintaining, and improving effective management systems and controls. The District makes conscientious efforts to employ highly qualified employees through active recruitment and interview processes. Significant continuing professional education opportunities are provided to employees, and managers are encouraged to provide imbedded professional development activities as a means to ensure that an environment of continuous improvement is fostered. Further, operations are annually evaluated to assure they function effectively and provide appropriate levels of supervision and segregation of duties.

## BUDGET AND FINANCIAL MANAGEMENT

The School Board adopts an annual budget for the following fiscal year for the General, Food Service Special Revenue, Community Service Special Revenue, and Debt Service Funds. The District's budget and financial management practices include the following district processes:

### BUDGET TIMELINE

Establishes a timeline for the major processes related to the preparation, approval, execution, and review of the District's fiscal year financial budget. Each fiscal year's budget spans a three-year period and includes the following activities:

- **Budget Preparation** – The budget preparation cycle occurs during the 12 months prior to the District's upcoming fiscal year, which begins on the following July 1st. Major processes during the budget preparation cycle include the development of a projection model to accurately predict student enrollment, revenue resources, and programmatic expenditures. Enrollment and other data are submitted to the state to generate both the local property tax levy as well as state and federal aid entitlement amounts for the upcoming year. A budget guideline is established to determine the proper allocation of district resources to the various expenditure categories based upon budget parameters and district priorities, as included in the District's mission and vision statements. Recommendations and actions taken by the administration and the School Board during the budget preparation cycle are also included in the completed budget. A proposed financial and operational budget document is then submitted to the School Board for review and subsequent approval prior to July 1st.
- **Budget Approval and Execution** – The School Board is required by Minnesota Statutes to adopt a preliminary budget prior to July 1st. Once the original budget is adopted, the District's administration begins its execution July 1st. During the 12-month period that the budget is executed, the administration is directed to update the budget to reflect changes that have taken place after the original approval of the budget occurred. The adopted budget is typically revised to reflect actual enrollment changes, grant awards, employee contract settlements, and changes in estimates and projections that may have occurred since the budget was originally approved. Monthly reports are provided to the School Board with "common sized" financial statements comparing the current year's year-to-date monthly results to the prior three years' historical year-to-date monthly results. This monthly reporting has proven to be invaluable to the School Board and management so that timely, reliable financial decisions can be made.
- **Budget Review** – During the fiscal year and upon completion, the actual financial results for the year are compared to the budgeted amounts. Significant variations are investigated to determine if subsequent financial projections should be adjusted. In addition, as several state aid formulas are not finalized until state-wide data is available, the District's administration is constantly reviewing historical and current data and trends to further refine its projection models for future budget cycles.

In addition to the annual budget cycle described on the previous page, the School Board and administration review a five-year budget projection several times during the year. This process involves reviewing the budget under five different sets of expenditure assumptions. This long-term view of the budget has allowed the District to make purposeful decisions with the understanding of how those decisions affect not only the upcoming year, but also the years following.

Budgetary control is decentralized to building locations or to program managers of each budgetary area. Overall, administrative responsibility rests with the Executive Director of Learning and Innovations, Executive Director of Human Resources, Executive Director of Communications, Marketing and Outreach, Executive Director of Business Services, or Executive Director of Community Education and Extended Day Programming under the direction of the Superintendent and consistent with School Board policy. School Board policy allows for limited reappropriation of budgets within a budgetary location by authority of budgetary program managers. Reappropriation of budget amounts between and among operating units requires authorization by the Executive Director of Business Services. School Board approval is required to change appropriations at the fund level.

### **INDEPENDENT AUDIT**

The District's policy and state law require an annual audit of the financial statements of the District by an independent certified public accountant. This requirement has been complied with and the auditor's opinion is included in this report. The District does not maintain an internal audit staff.

### **CERTIFICATE OF EXCELLENCE**

This report will be submitted to the Association of School Business Officials (ASBO) International for consideration for the Certificate of Excellence in Financial Reporting Award.

In 2024, the District received the Certificate of Excellence in Financial Reporting Award from the ASBO International for the preparation and issuance of the District's ACFR for 2023. It was the 18th year the District has received the award, which was earned by less than 10 percent of all school districts in the state.

The District expects to continue to earn the recognition that accompanies the standards of accuracy and thoroughness of the Certificate of Excellence Program.

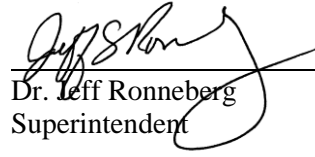
### **ACCOMPLISHMENTS**

The District takes pride in its ongoing journey to personalize learning based on knowing each student by name, strength, interest, need, and motive. Over the past few years, the District has implemented all four components of personalized learning – learner profiles, learner maps, competency-based learning, and flexible learning environments. With this foundation now in place, the focus has turned to equipping staff with the knowledge and skills to design engaging learning experiences tailored to each student.

Deep professional learning and continuous improvement efforts are helping to more deeply engage students and prepare them with the academic, career, and life skills they need to be successful in school and beyond. When learning is relevant and engaging, learners experience success and see no barriers to their future. The District is excited by the progress made toward the vision and energized to continue to know each learner deeply, create a sense of belonging, personalize learning to their interests, strengths and needs, and prepare them for their unique path to career, college, and life success.

## ACKNOWLEDGMENTS

The time, effort, and attention that go into the timely preparation of an ACFR requires the commitment and cooperation of many people. Special appreciation is hereby extended to the entire Business Services office staff for their dedication and to the School Board for its encouragement and leadership.



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Dr. Jeff Ronneberg  
Superintendent



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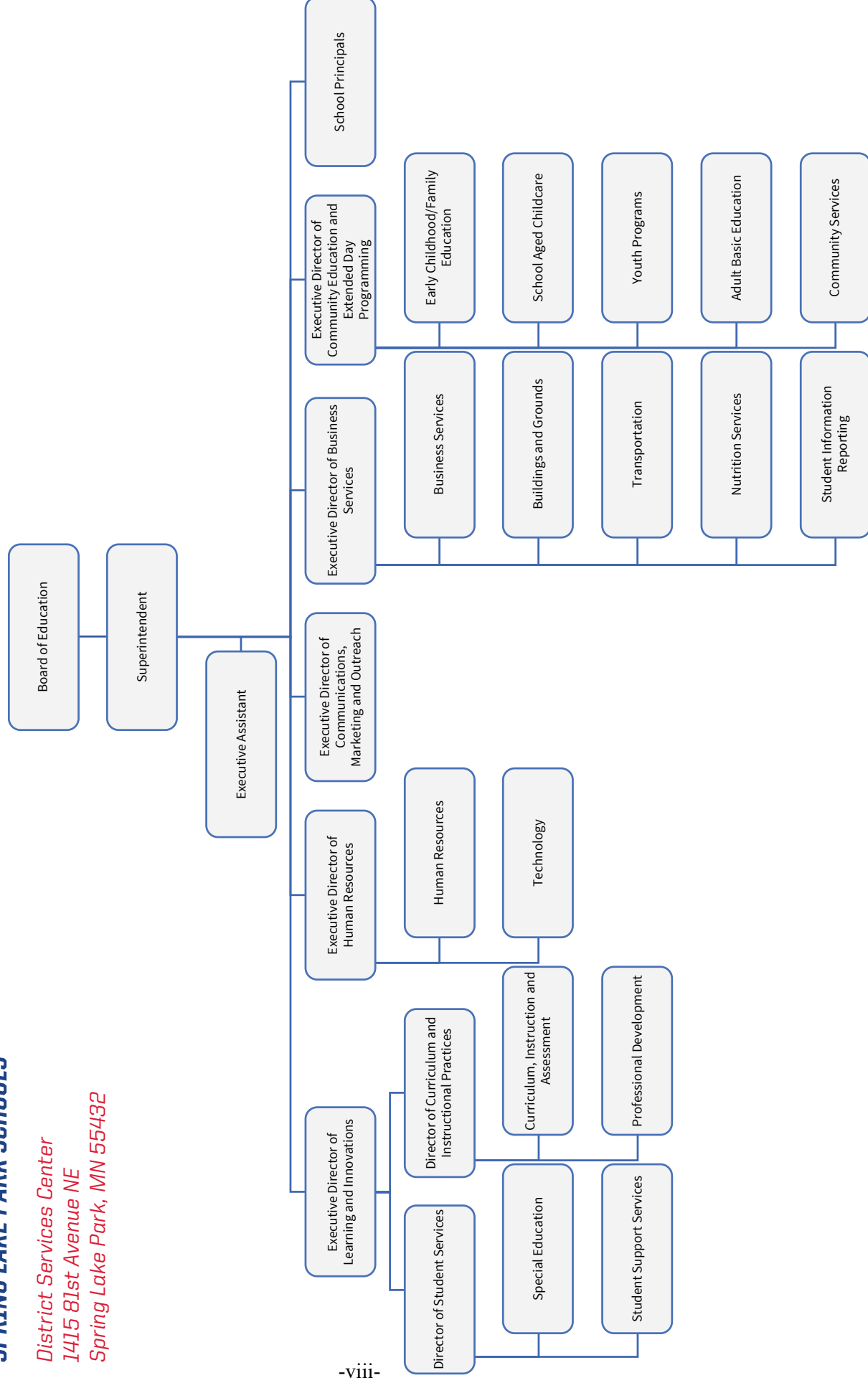
Amy Schultz, CPA  
Executive Director of Business Services



**SPRING LAKE PARK SCHOOLS**

*District Services Center  
1415 81st Avenue NE  
Spring Lake Park, MN 55432*

**Spring Lake Park Schools – Organization Chart 2023-2024**



INDEPENDENT SCHOOL DISTRICT NO. 16

School Board and Administration  
Year Ended June 30, 2024

**SCHOOL BOARD**

Tony Easter	Chairperson
Amy Hennen	Vice Chairperson
Sam Villella	Treasurer
Marilynn Forsberg	Clerk
Kelly McClellan	Director
Allie Schmidt	Director
Melody Skelly	Parliamentarian

**ADMINISTRATION**

Jeffrey Ronneberg	Superintendent
Hope Rahn	Executive Director of Learning and Innovations
Anthony Mayer	Executive Director of Human Resources
Erika Taibl	Executive Director of Communications, Marketing and Outreach
Amy Schultz	Executive Director of Business Services
Colleen Pederson	Executive Director of Community Education and Extended Day Programming





ASSOCIATION OF  
SCHOOL BUSINESS OFFICIALS  
INTERNATIONAL

**The Certificate of Excellence in Financial Reporting  
is presented to**

**Spring Lake Park Independent School  
District No. 16**

**for its Annual Comprehensive Financial Report  
for the Fiscal Year Ended June 30, 2023.**

The district report meets the criteria established for  
ASBO International's Certificate of Excellence in Financial Reporting.



A handwritten signature in black ink, reading 'Ryan S. Stechschulte'.

**Ryan S. Stechschulte  
President**

A handwritten signature in black ink, reading 'James M. Rowan'.

**James M. Rowan, CAE, SFO  
CEO/Executive Director**

*High Expectations.  
High Achievement For All.  
No Excuses.*



**SPRING LAKE PARK SCHOOLS**

A photograph of a young boy in a classroom. He is wearing a blue baseball cap with a logo and a red t-shirt that says "Spanish Immersion" and "PS". He is smiling and looking down. In the background, there is a bulletin board with many colorful photos and a pink water bottle on a desk.

# ***SECTION II***

*Financial Section / Annual Financial Report*





## PRINCIPALS

Thomas A. Karnowski, CPA  
Paul A. Radosevich, CPA  
William J. Lauer, CPA  
James H. Eichten, CPA  
Aaron J. Nielsen, CPA  
Victoria L. Holinka, CPA/CMA  
Jaclyn M. Huegel, CPA  
Kalen T. Karnowski, CPA

## INDEPENDENT AUDITOR'S REPORT

To the School Board and Management of  
Independent School District No. 16  
Spring Lake Park, Minnesota

### **REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS**

#### **OPINIONS**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 16 (the District) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### **BASIS FOR OPINIONS**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **EMPHASIS OF MATTER**

##### ***Change in Accounting Principle***

As described in Note 1 of the notes to basic financial statements, in fiscal 2024, the District adopted new accounting guidance in capitalizing purchases of groups of similar assets in the current year. Our opinion is not modified with respect to this matter.

(continued)

## **RESPONSIBILITIES OF MANAGEMENT FOR THE FINANCIAL STATEMENTS**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **AUDITOR'S RESPONSIBILITIES FOR THE AUDIT OF THE FINANCIAL STATEMENTS**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

(continued)



## **REQUIRED SUPPLEMENTARY INFORMATION**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **SUPPLEMENTARY INFORMATION**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying combining and individual fund financial statements and schedules, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## **OTHER INFORMATION**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## **PRIOR YEAR COMPARATIVE INFORMATION**

We have previously audited the District's 2023 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated December 12, 2023. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2023 is consistent, in all material respects, with the audited financial statements from which it has been derived.

(continued)

## **OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Malloy, Montague, Karnowski, Radosevich & Co., P. A.*

Minneapolis, Minnesota  
December 9, 2024

## INDEPENDENT SCHOOL DISTRICT NO. 16

### Management's Discussion and Analysis Year Ended June 30, 2024

This section of Independent School District No. 16's (the District) Annual Comprehensive Financial Report (ACFR) presents management's narrative overview and analysis of the District's financial performance during the fiscal year ended June 30, 2024. Please read it in conjunction with the other components of the District's ACFR.

#### **FINANCIAL HIGHLIGHTS**

- The District's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at June 30, 2024 by \$52,318,051 (net position). The District's total net position increased by \$15,010,939 during the fiscal year ended June 30, 2024.
- Government-wide revenues totaled \$114,974,187 and were \$14,387,880 more than expenses of \$100,586,307.
- The District adopted new accounting guidance for capital assets in the current year, which increased beginning net position by \$623,059. This change is further described in Note 1 of the notes to basic financial statements.
- The General Fund's total fund balance (under the governmental fund presentation) increased by \$7,467,468 from the prior year, compared to an increase of \$4,926,763 planned in the budget.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of the ACFR consists of the following parts:

- Independent Auditor's Report;
- Management's discussion and analysis;
- Basic financial statements, including the government-wide financial statements, fund financial statements, and the notes to basic financial statements;
- Required supplementary information; and
- Supplementary information consisting of combining and individual fund statements and schedules.

The following explains the two types of statements included in the basic financial statements:

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, except for the fiduciary funds. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District requires consideration of additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements, the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aids and property taxes.

## FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major" funds, rather than the District as a whole. Funds (Food Service Special Revenue and Community Service Special Revenue) that do not meet the threshold to be classified as major funds are called nonmajor funds. Detailed financial information for nonmajor funds can be found in the supplementary information section.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. For Minnesota schools, funds are established in accordance with Uniform Financial Accounting and Reporting Standards in accordance with statutory requirements and accounting principles generally accepted in the United States of America. Some funds are required by state law and by bond covenants. The District can establish other funds to control and manage money for particular purposes or to show that it is properly using certain revenues.

The District maintains the following kinds of funds:

**Governmental Funds** – The District's basic services are included in governmental funds, which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental fund financial statements provide a detailed *short-term* view, which helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental fund financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

**Proprietary Funds** – The District maintains one type of proprietary fund. Internal service funds are used as an accounting device to accumulate and allocate costs internally among the District's various functions. The District uses its internal service funds to account for the self-insurance activities of the District employees' medical and dental claims. These services have been included within governmental activities in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

**Fiduciary Funds** – The District is the trustee, or fiduciary, for assets that belong to other organizations. The District is responsible for ensuring that assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. We exclude these activities from the government-wide financial statements because the District cannot use these assets to finance its operations.

## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

<b>Table 1</b> <b>Summary Statement of Net Position</b> <b>as of June 30, 2024 and 2023</b>		
	2024	2023
<b>Assets</b>		
Current and other assets	\$ 87,062,328	\$ 77,339,055
Capital assets, net of depreciation	132,159,351	135,896,498
<b>Total assets</b>	<b>\$ 219,221,679</b>	<b>\$ 213,235,553</b>
<b>Deferred outflows of resources</b>		
Pension plan deferments	\$ 12,925,652	\$ 17,973,898
OPEB plan deferments	935,282	1,237,407
Deferred charge on refunding	237,135	284,561
<b>Total deferred outflows of resources</b>	<b>\$ 14,098,069</b>	<b>\$ 19,495,866</b>
<b>Liabilities</b>		
Current and other liabilities	\$ 6,198,633	\$ 4,965,059
Long-term liabilities, including due within one year	142,757,595	155,911,206
<b>Total liabilities</b>	<b>\$ 148,956,228</b>	<b>\$ 160,876,265</b>
<b>Deferred inflows of resources</b>		
Property taxes levied for subsequent year	\$ 24,194,708	\$ 23,532,757
Pension plan deferments	4,270,825	8,987,841
OPEB plan deferments	1,569,623	1,719,282
Deferred charge on refunding	2,010,313	308,162
<b>Total deferred inflows of resources</b>	<b>\$ 32,045,469</b>	<b>\$ 34,548,042</b>
<b>Net position</b>		
Net investment in capital assets	\$ 40,965,930	\$ 36,419,038
Restricted	11,559,942	8,244,113
Unrestricted	(207,821)	(7,356,039)
<b>Total net position</b>	<b>\$ 52,318,051</b>	<b>\$ 37,307,112</b>

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as current and accumulated depreciation amounts. A conservative versus liberal approach to depreciation estimates, as well as capitalization policies, will produce a significant difference in the calculated amounts. Another major factor in determining net position (as compared to fund balances) are the liabilities for long-term severance, pension, and other post-employment benefits (OPEB), which impact the unrestricted portion of net position.

The District's increase in net investment in capital assets is due mostly to the District adding capital assets and repaying debt at a faster rate than the assets being depreciated. The District's increase in net position restricted for capital asset acquisition, debt service, food service, and other state funding restricted purposes, contributed to the change in the restricted portion of net position. The change in the District's share of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) pension plans contributed to the change in deferred outflows of resources, long-term liabilities, deferred inflows of resources, and unrestricted net position. Positive operating results in the current year, as presented on the following table, also contributed to the change in unrestricted net position.

Table 2 presents a summarized version of the District's Statement of Activities:

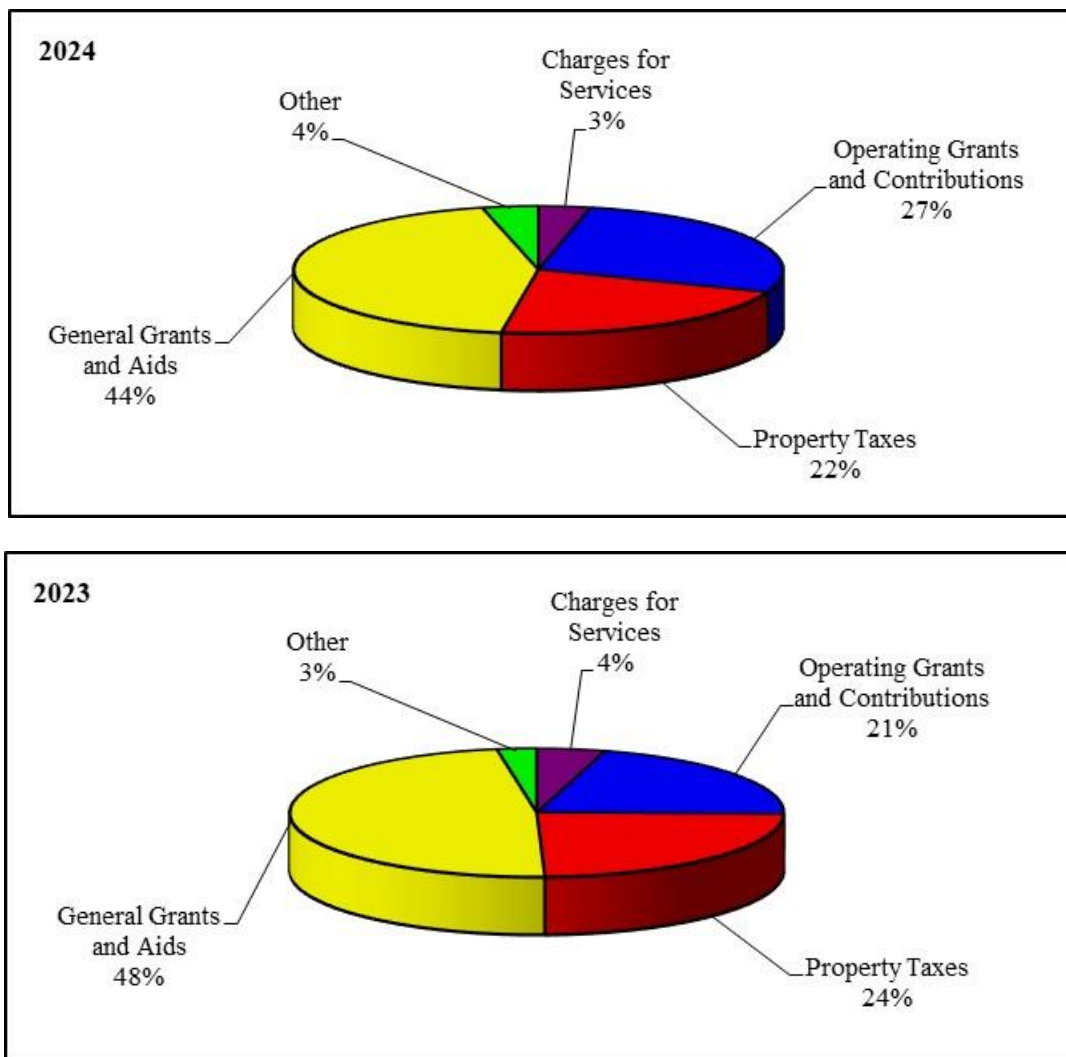
<b>Table 2</b> <b>Summary Statement of Activities</b> <b>for the Years Ended June 30, 2024 and 2023</b>		
	2024	2023
Revenues		
Program revenues		
Charges for services	\$ 3,933,646	\$ 4,530,895
Operating grants and contributions	31,516,589	21,303,287
General revenues		
Property taxes	24,809,578	24,482,710
General grants and aids	50,481,793	48,750,338
Other	4,232,581	2,631,519
Total revenues	<u>114,974,187</u>	<u>101,698,749</u>
Expenses		
Administration	2,571,548	2,257,670
District support services	2,538,509	2,907,349
Elementary and secondary regular instruction	39,724,513	29,573,451
Vocational education instruction	929,666	478,528
Special education instruction	16,017,412	13,731,234
Instructional support services	8,424,570	7,154,633
Pupil support services	10,473,885	9,737,452
Sites and buildings	7,609,610	7,261,826
Fiscal and other fixed cost programs	430,389	343,102
Food service	4,414,931	3,819,980
Community service	4,943,929	4,474,168
Interest and fiscal charges	2,507,345	2,655,602
Total expenses	<u>100,586,307</u>	<u>84,394,995</u>
Change in net position	14,387,880	17,303,754
Net position – beginning, as previously reported	37,307,112	20,003,358
Change in accounting principle	623,059	–
Net position – beginning, as restated	<u>37,930,171</u>	<u>20,003,358</u>
Net position – ending	<u>\$ 52,318,051</u>	<u>\$ 37,307,112</u>

This table is presented on an accrual basis of accounting, and it includes all of the governmental activities of the District. This statement includes depreciation expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal.

Revenues increased by \$13,275,438, in the current year. Operating grants and contributions increased over the prior year with improved funding for special education and basic skills. An approved increase in the basic formula allowance was the primary reason for the change in general grants and aids. Other sources were up with improved investment results in the current year. Expenses were up compared to the prior year, due primarily to natural inflationary growth and changes in state-wide pension plans.

Figure A shows further analysis of these revenue sources:

**Figure A – Sources of Revenues for Fiscal Years 2024 and 2023**

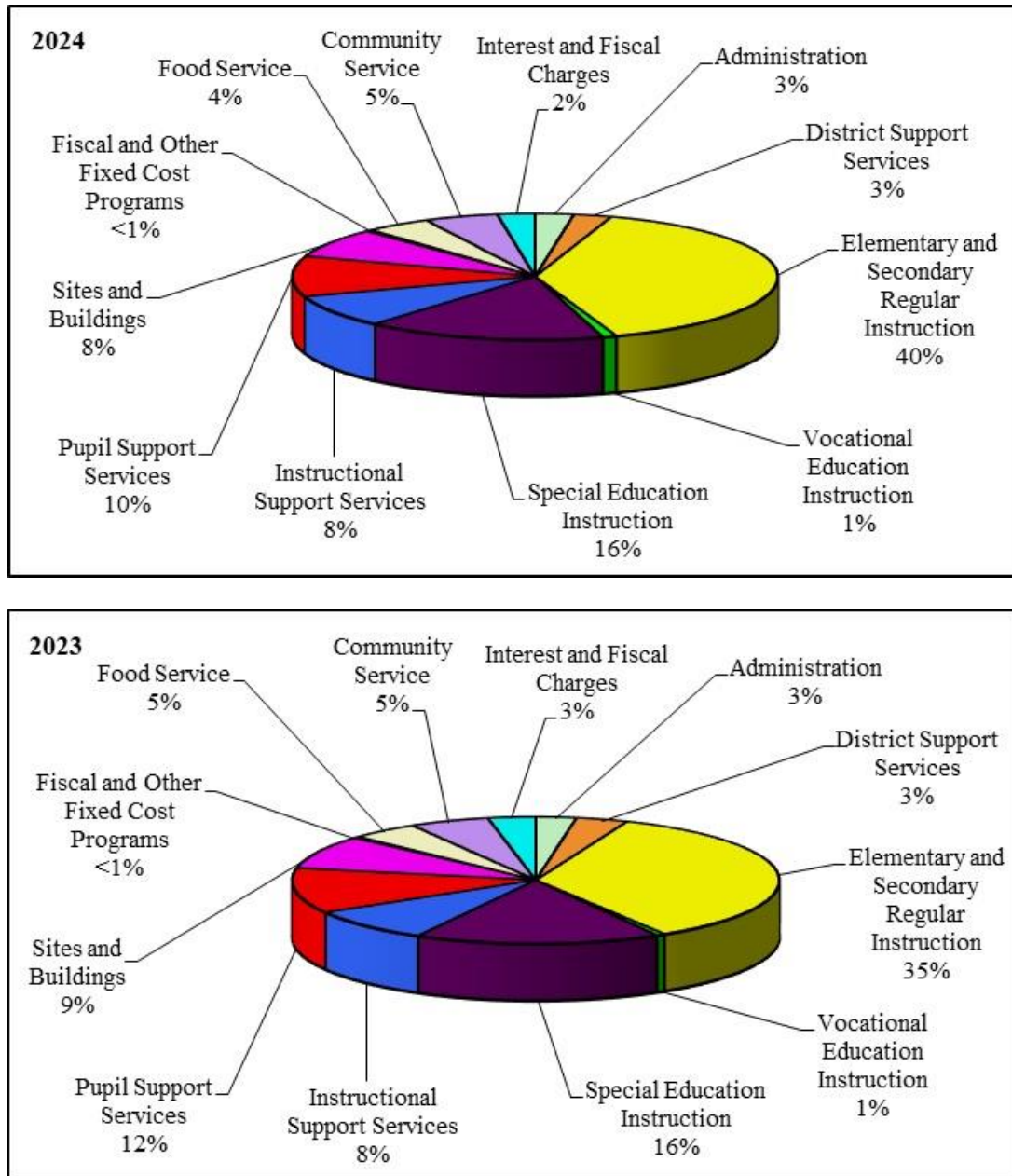


The largest share of the District's revenue is received from the state, including the general education aid formula and most of the operating grants.

Property taxes are generally the next largest source of funding. The level of revenue property tax sources provide is not only dependent on district taxpayers by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

Figure B shows further analysis of these expense functions:

**Figure B – Expenses for Fiscal Years 2024 and 2023**



The District's expenses are predominately related to educating students. Programs (or functions), such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District. The shift in expenses between programs and the increase in elementary and secondary regular instruction, when compared to prior year, was largely due to changes in the TRA state-wide pension plan obligations.



## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District is also reflected in its governmental funds. Table 3 shows the change in total fund balances of each of the District's governmental funds:

<b>Table 3</b> <b>Governmental Fund Balances</b> <b>as of June 30, 2024 and 2023</b>			
	<u>2024</u>	<u>2023</u>	<u>Change</u>
Major funds			
General	\$ 47,413,891	\$ 39,946,423	\$ 7,467,468
Debt Service	2,524,061	2,473,540	50,521
Nonmajor funds			
Food Service Special Revenue	1,388,657	1,193,400	195,257
Community Service Special Revenue	<u>8,791</u>	<u>130,414</u>	<u>(121,623)</u>
Total governmental funds	<u>\$ 51,335,400</u>	<u>\$ 43,743,777</u>	<u>\$ 7,591,623</u>

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use, as it represents the portion of fund balance that has not yet been limited to use for a particular purpose by either an external party, the District itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the District's School Board.

At June 30, 2024, the District's governmental funds reported combined fund balances of \$51,335,400, an increase of \$7,591,623 from the prior year. Approximately 36.9 percent of this amount (\$18,918,724) constitutes unassigned fund balance, which is available for spending at the District's discretion. The remainder of the fund balance is either nonspendable, restricted, or assigned to indicate that it is: 1) not in spendable form (\$222,659), 2) restricted for particular purposes (\$12,355,588), or 3) assigned for particular purposes (\$19,838,429).

Changes in the table above are discussed on the following pages.

## ANALYSIS OF THE GENERAL FUND

Table 4 summarizes the amendments to the General Fund budget:

<b>Table 4</b> <b>General Fund</b> <b>Budget</b>				
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Change</u>	<u>Percent Change</u>
Revenue and other financing sources	<u>\$ 86,779,788</u>	<u>\$ 93,612,420</u>	<u>\$ 6,832,632</u>	<u>7.9%</u>
Expenditures	<u>\$ 86,651,172</u>	<u>\$ 88,685,657</u>	<u>\$ 2,034,485</u>	<u>2.3%</u>

The District is required to adopt an operating budget prior to the beginning of its fiscal year, referred to above as the original budget. During the year, the District amended that budget for known significant changes in circumstances, such as updated enrollment levels, legislative changes, additional funding received from grants or other local sources, staffing changes, employee contract settlements, insurance premium changes, special education tuition changes, or for new debt issued.

Table 5 summarizes the operating results of the General Fund:

<b>Table 5</b> <b>General Fund</b> <b>Operating Results</b>					
	<u>2024 Actual</u>	<u>Over (Under)</u> <u>Final Budget</u>		<u>Over (Under)</u> <u>Prior Year</u>	
		<u>Amount</u>	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>
Revenue	\$ 94,178,195	\$ 625,775	0.7%	\$ 11,877,850	14.4%
Expenditures	<u>86,797,733</u>	<u>(1,887,924)</u>	(2.1%)	<u>8,609,310</u>	11.0%
Excess of revenue over expenditures	7,380,462	2,513,699		3,268,540	
Other financing sources	<u>87,006</u>	<u>27,006</u>		<u>(8,442)</u>	
Net change in fund balances	<u>\$ 7,467,468</u>	<u>\$ 2,540,705</u>		<u>\$ 3,260,098</u>	

The fund balance of the General Fund increased \$7,467,468, compared to an increase of \$4,926,763 approved in the final budget.

General Fund revenues were 0.7 percent over budget with conservative budgeting for property taxes, investment earnings, and other local sources contributing to the favorable revenue variance. The increase over the prior year was largely in improved investment earnings and funding improvements for state general education and special education funding formulas.

General Fund expenditures were 2.1 percent under budget, with savings spread across salaries, benefits, supplies and materials, capital expenditures, and other expenditures. Conservative budgeting practices and effective budgetary controls contributed to the favorable variance in expenditures. Expenditures were up over the prior year, as anticipated in the budget with contractually approved salary increases and natural inflationary growth.

## **COMMENTS ON SIGNIFICANT ACTIVITIES IN OTHER FUNDS**

### **Debt Service Fund**

Debt Service Fund expenditures exceeded revenues by \$271,406 in the current year, compared to a fund balance increase of \$77,215 anticipated in the budget. The funding of the Debt Service Fund is largely controlled with each individual debt obligation's financing plan. The remaining fund balance of \$2,524,061 at June 30, 2024 is available for meeting future debt service obligations.

The District issued general obligation school building refunding bonds in the current year to redeem the outstanding maturities of the Series 2014A Bonds. This refunding was approved to reduce future debt levies for district taxpayers.

### **Food Service Special Revenue Fund**

Food Service Special Revenue Fund revenues exceeded expenditures by \$195,257. The remaining fund balance of \$1,388,657 as of June 30, 2024, is available to support future food service programming. Revenues exceeded budget due to conservative budgeting, with changes in funding models for the child nutrition program in recent years. Expenditures were under budget, due to less than expected spending on salaries and supplies and materials.

### **Community Service Special Revenue Fund**

Community Service Special Revenue Fund expenditures exceeded revenues, decreasing fund balance by \$121,623, to end the year at \$8,791 as of June 30, 2024. Actual activity amounts for both revenues and expenditures surpassed budget with more program participation and related costs to provide programs than estimated in the final budget.

### **Internal Service Funds**

Internal service funds are used to account for the financing of goods and services provided by one department or agency of a government to other departments or agencies on a cost-reimbursement basis. The District maintains two internal service funds. These funds are used to account for the District's self-insured health and dental benefits activities. The net position balance for all internal service funds as of June 30, 2024, was \$5,941,973, which represents a decrease of \$245,200 from the prior year.

## CAPITAL ASSETS AND LONG-TERM LIABILITIES

### Capital Assets

Table 6 shows the District's capital assets, together with changes from the previous year. The table also shows the total depreciation expense for fiscal years ended June 30, 2024 and 2023:

<b>Table 6</b> <b>Capital Assets</b>			
	<u>2024</u>	<u>2023</u>	<u>Change</u>
Land	\$ 6,139,081	\$ 6,139,081	\$ —
Construction in progress	814,437	378,751	435,686
Improvements	37,358,899	35,332,661	2,026,238
Buildings	194,371,901	194,371,901	—
Furniture and equipment	11,242,888	9,144,731	2,098,157
Less accumulated depreciation	<u>(117,767,855)</u>	<u>(109,470,627)</u>	<u>(8,297,228)</u>
Total	<u>\$ 132,159,351</u>	<u>\$ 135,896,498</u>	<u>\$ (3,737,147)</u>
Depreciation expense	<u>\$ 8,297,632</u>	<u>\$ 7,761,154</u>	<u>\$ 536,478</u>

By the end of 2024, the District had invested in a broad range of capital assets, including school buildings, athletic facilities, and other equipment for various instructional programs (see Table 6).

The changes presented in the table above reflect the ongoing activity and completion of projects at district sites during fiscal year 2024, consistent with the activity of the long-term facilities maintenance and operating capital programs in the General Fund.

The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year.

Additional details about capital assets can be found in Note 3 of the notes to basic financial statements.

## Long-Term Liabilities

Table 7 illustrates the components of the District's long-term liabilities with changes from the prior year:

<b>Table 7</b> <b>Outstanding Long-Term Liabilities</b>			
	2024	2023	Change
General obligation bonds payable	\$ 83,665,000	\$ 91,825,000	\$ (8,160,000)
Unamortized premium/discount	4,867,853	6,704,516	(1,836,663)
Financed purchases payable	1,408,441	1,927,735	(519,294)
Severance benefits payable	344,395	324,680	19,715
Net pension liability	52,178,119	55,129,275	(2,951,156)
Net OPEB Liability	293,787	—	293,787
Total	<u>\$ 142,757,595</u>	<u>\$ 155,911,206</u>	<u>\$ (13,153,611)</u>

The changes in general obligation bonds payable, unamortized premium/discount, and financed purchases payable reflect the District's scheduled debt payments and amortization occurring in the current year. The refunding transaction as previously discussed, also impacted the change in general obligation bonds payable and unamortized premium/discount.

The differences in the net pension liability reflects the change in the District's proportionate share of the state-wide pension obligations for the PERA and the TRA.

The state limits the amount of general obligation debt the District can issue to 15.0 percent of the market value of all taxable property within the District's corporate limits (see Table 8).

<b>Table 8</b> <b>Limitations on Debt</b>	
District's market value	\$ 5,667,913,155
Limit rate	<u>15.0%</u>
Legal debt limit	<u>\$ 850,186,973</u>

Additional details of the District's long-term liabilities can be found in Note 4 of the notes to basic financial statements.

## **FACTORS BEARING ON THE DISTRICT'S FUTURE**

With the exception of the voter-approved operating referendum, the District is dependent on the state of Minnesota for a majority of its revenue authority.

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The Legislature has added \$143, or 2.00 percent, per pupil to the formula for fiscal year 2025.

The amount of funding a district receives is also dependent on the number of students it serves, meaning attracting and retaining students is critical to the District's financial well-being.

## **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This ACFR is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report, or need additional financial information, contact the Business Services Office, Independent School District No. 16, 1415 81st Avenue Northeast, Spring Lake Park, Minnesota 55432.

## BASIC FINANCIAL STATEMENTS

## INDEPENDENT SCHOOL DISTRICT NO. 16

Statement of Net Position  
as of June 30, 2024  
(With Partial Comparative Information as of June 30, 2023)

	Governmental Activities	
	2024	2023
Assets		
Cash and temporary investments	\$ 57,672,463	\$ 51,728,739
Receivables		
Current taxes	16,055,440	14,941,245
Delinquent taxes	396,243	175,039
Accounts and interest	1,032,002	513,175
Due from other governmental units	11,683,521	9,605,969
Due from OPEB trust	—	4,530
Inventory	83,592	65,690
Prepaid items	139,067	278,453
Net OPEB asset	—	26,215
Capital assets		
Not depreciated	6,953,518	6,517,832
Depreciated, net of accumulated depreciation	125,205,833	129,378,666
Total capital assets, net of accumulated depreciation	<u>132,159,351</u>	<u>135,896,498</u>
Total assets	219,221,679	213,235,553
Deferred outflows of resources		
Pension plan deferments	12,925,652	17,973,898
OPEB plan deferments	935,282	1,237,407
Deferred charge on refunding	237,135	284,561
Total deferred outflows of resources	<u>14,098,069</u>	<u>19,495,866</u>
Total assets and deferred outflows of resources	<u>\$ 233,319,748</u>	<u>\$ 232,731,419</u>
Liabilities		
Salaries payable	\$ 414,204	\$ 384,695
Accounts and contracts payable	3,192,479	1,568,451
Accrued interest payable	1,048,299	1,410,203
Due to other governmental units	543,429	601,255
Unearned revenue	348,637	299,294
Claims incurred, but not reported	651,585	701,161
Long-term liabilities		
Due within one year	8,736,301	8,250,873
Due in more than one year	134,021,294	147,660,333
Total long-term liabilities	<u>142,757,595</u>	<u>155,911,206</u>
Total liabilities	148,956,228	160,876,265
Deferred inflows of resources		
Property taxes levied for subsequent year	24,194,708	23,532,757
Pension plan deferments	4,270,825	8,987,841
OPEB plan deferments	1,569,623	1,719,282
Deferred charge on refunding	2,010,313	308,162
Total deferred inflows of resources	<u>32,045,469</u>	<u>34,548,042</u>
Net position		
Net investment in capital assets	40,965,930	36,419,038
Restricted for		
Capital asset acquisition	4,735,939	4,401,427
Debt service	1,676,366	1,204,110
Food service	1,388,657	1,193,400
Community service	17,996	136,582
Other purposes (state funding restrictions)	3,740,984	1,308,594
Unrestricted	(207,821)	(7,356,039)
Total net position	<u>52,318,051</u>	<u>37,307,112</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 233,319,748</u>	<u>\$ 232,731,419</u>



INDEPENDENT SCHOOL DISTRICT NO. 16

Statement of Activities  
Year Ended June 30, 2024  
(With Partial Comparative Information for the Year Ended June 30, 2023)

Functions/Programs	2024			2023
	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Governmental Activities
Governmental activities				
Administration	\$ 2,571,548	\$ —	\$ —	\$ (2,571,548)
District support services	2,538,509	—	—	(2,538,509)
Elementary and secondary regular instruction	39,724,513	662,235	13,068,677	(25,993,601)
Vocational education instruction	929,666	—	26,966	(902,700)
Special education instruction	16,017,412	—	12,929,190	(3,088,222)
Instructional support services	8,424,570	—	—	(8,424,570)
Pupil support services	10,473,885	—	425,255	(10,048,630)
Sites and buildings	7,609,610	—	—	(7,609,610)
Fiscal and other fixed cost programs	430,389	—	—	(430,389)
Food service	4,414,931	216,472	4,335,674	137,215
Community service	4,943,929	3,054,939	730,827	(1,158,163)
Interest and fiscal charges	2,507,345	—	—	(2,507,345)
Total governmental activities	<u>\$100,586,307</u>	<u>\$ 3,933,646</u>	<u>\$ 31,516,589</u>	(65,136,072)
General revenues				
Taxes				
Property taxes, levied for general purposes				13,524,447
Property taxes, levied for community service				499,562
Property taxes, levied for debt service				10,785,569
General grants and aids				50,481,793
Other general revenues				1,054,747
Investment earnings				3,177,834
Total general revenues				<u>79,523,952</u>
Change in net position				14,387,880
Net position – beginning, as previously reported				37,307,112
Change in accounting principle				623,059
Net position – beginning, as restated				<u>37,930,171</u>
Net position – ending				<u>\$ 52,318,051</u>
				<u>\$ 37,307,112</u>

INDEPENDENT SCHOOL DISTRICT NO. 16

Balance Sheet  
Governmental Funds  
as of June 30, 2024  
(With Partial Comparative Information as of June 30, 2023)

	General Fund	Debt Service Fund	Nonmajor Funds
Assets			
Cash and temporary investments	\$ 43,074,687	\$ 6,617,022	\$ 1,387,196
Receivables			
Current taxes	8,596,820	7,140,473	318,147
Delinquent taxes	212,167	175,835	8,241
Accounts and interest	993,500	—	38,502
Due from other governmental units	10,962,371	—	721,150
Inventory	40,748	—	42,844
Prepaid items	139,067	—	—
Total assets	<u>\$ 64,019,360</u>	<u>\$ 13,933,330</u>	<u>\$ 2,516,080</u>
Liabilities			
Salaries payable	\$ 354,187	\$ —	\$ 60,017
Accounts and contracts payable	2,958,969	—	233,510
Due to other governmental units	541,946	—	1,483
Unearned revenue	33,901	—	314,736
Total liabilities	<u>3,889,003</u>	<u>—</u>	<u>609,746</u>
Deferred inflows of resources			
Property taxes levied for subsequent year	12,480,204	11,214,823	499,681
Unavailable revenue – delinquent taxes	236,262	194,446	9,205
Total deferred inflows of resources	<u>12,716,466</u>	<u>11,409,269</u>	<u>508,886</u>
Fund balances			
Nonspendable	179,815	—	42,844
Restricted	8,476,923	2,524,061	1,354,604
Assigned	19,838,429	—	—
Unassigned	18,918,724	—	—
Total fund balances	<u>47,413,891</u>	<u>2,524,061</u>	<u>1,397,448</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 64,019,360</u>	<u>\$ 13,933,330</u>	<u>\$ 2,516,080</u>

Total Governmental Funds	
2024	2023
\$ 51,078,905	\$ 44,844,935
16,055,440	14,941,245
396,243	175,039
1,032,002	513,175
11,683,521	9,605,969
83,592	65,690
139,067	278,453
<u>\$ 80,468,770</u>	<u>\$ 70,424,506</u>
\$ 414,204	\$ 384,695
3,192,479	1,568,451
543,429	601,255
348,637	299,294
<u>4,498,749</u>	<u>2,853,695</u>
24,194,708	23,532,757
439,913	294,277
<u>24,634,621</u>	<u>23,827,034</u>
222,659	344,143
12,355,588	9,482,433
19,838,429	14,328,713
18,918,724	19,588,488
<u>51,335,400</u>	<u>43,743,777</u>
<u>\$ 80,468,770</u>	<u>\$ 70,424,506</u>

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INDEPENDENT SCHOOL DISTRICT NO. 16

Reconciliation of the Balance Sheet to the  
Statement of Net Position  
Governmental Funds  
as of June 30, 2024  
(With Partial Comparative Information as of June 30, 2023)

	2024	2023
Total fund balances – governmental funds	\$ 51,335,400	\$ 43,743,777
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets are included in net position, but are excluded from fund balances because they do not represent financial resources.		
Cost of capital assets	249,927,206	245,367,125
Accumulated depreciation	(117,767,855)	(109,470,627)
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable. Debt premiums and discounts are excluded from net position until amortized, but are included in fund balances upon issuance as other financing sources and uses.		
General obligation bonds payable	(83,665,000)	(91,825,000)
Unamortized premium/discount	(4,867,853)	(6,704,516)
Financed purchases payable	(1,408,441)	(1,927,735)
Severance benefits payable	(344,395)	(324,680)
Net pension liability	(52,178,119)	(55,129,275)
Net OPEB liability	(293,787)	–
Net other post-employment benefit assets reported in the Statement of Net Position do not require the use of current financial resources and are not reported as assets in governmental funds until actually due.	–	26,215
Accrued interest payable on long-term debt is included in net position, but is excluded from fund balances until due and payable.	(1,048,299)	(1,410,203)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.	5,941,973	6,187,173
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	12,925,652	17,973,898
Deferred outflows of resources – OPEB plan deferments	935,282	1,237,407
Deferred outflows of resources – deferred charge on refunding	237,135	284,561
Deferred inflows of resources – unavailable revenue – delinquent taxes	439,913	294,277
Deferred inflows of resources – pension plan deferments	(4,270,825)	(8,987,841)
Deferred inflows of resources – OPEB plan deferments	(1,569,623)	(1,719,282)
Deferred inflows of resources – deferred charge on refunding	(2,010,313)	(308,162)
Total net position – governmental activities	<u>\$ 52,318,051</u>	<u>\$ 37,307,112</u>

INDEPENDENT SCHOOL DISTRICT NO. 16

Statement of Revenue, Expenditures, and Changes in Fund Balances  
Governmental Funds  
Year Ended June 30, 2024  
(With Partial Comparative Information for the Year Ended June 30, 2023)

	General Fund	Debt Service Fund	Nonmajor Funds
Revenue			
Local sources			
Property taxes	\$ 13,445,951	\$ 10,721,466	\$ 496,525
Investment earnings	2,379,925	404,142	71,959
Other	1,629,976	—	3,271,411
State sources	71,450,594	—	2,543,984
Federal sources	5,271,749	—	2,522,517
Total revenue	94,178,195	11,125,608	8,906,396
Expenditures			
Current			
Administration	2,406,268	—	—
District support services	2,302,462	—	—
Elementary and secondary regular instruction	37,643,929	—	—
Vocational education instruction	874,146	—	—
Special education instruction	14,934,578	—	—
Instructional support services	8,000,865	—	—
Pupil support services	9,631,509	—	—
Sites and buildings	10,013,045	—	—
Fiscal and other fixed cost programs	430,389	—	—
Food service	—	—	4,003,536
Community service	—	—	4,414,491
Capital outlay	—	—	414,735
Debt service			
Principal	519,294	7,625,000	—
Interest and fiscal charges	41,248	3,772,014	—
Total expenditures	86,797,733	11,397,014	8,832,762
Excess (deficiency) of revenue over expenditures	7,380,462	(271,406)	73,634
Other financing sources (uses)			
Refunding debt issued	—	16,215,000	—
Premium on issuance of debt	—	856,927	—
Payments to refunded bond escrow agent	—	(16,750,000)	—
Sale of capital assets	87,006	—	—
Total other financing sources (uses)	87,006	321,927	—
Net change in fund balances	7,467,468	50,521	73,634
Fund balances			
Beginning of year	39,946,423	2,473,540	1,323,814
End of year	\$ 47,413,891	\$ 2,524,061	\$ 1,397,448

See notes to basic financial statements

Total Governmental Funds	
2024	2023
\$ 24,663,942	\$ 24,390,395
2,856,026	1,348,999
4,901,387	5,545,103
73,994,578	62,919,657
7,794,266	6,871,857
<u>114,210,199</u>	<u>101,076,011</u>
2,406,268	2,345,835
2,302,462	2,622,971
37,643,929	32,838,870
874,146	510,278
14,934,578	14,060,152
8,000,865	7,038,644
9,631,509	9,080,288
10,013,045	8,787,741
430,389	343,102
4,003,536	3,418,610
4,414,491	4,064,186
414,735	138,404
8,144,294	7,789,018
3,813,262	3,739,864
<u>107,027,509</u>	<u>96,777,963</u>
7,182,690	4,298,048
16,215,000	—
856,927	—
(16,750,000)	—
87,006	95,448
<u>408,933</u>	<u>95,448</u>
7,591,623	4,393,496
<u>43,743,777</u>	<u>39,350,281</u>
<u>\$ 51,335,400</u>	<u>\$ 43,743,777</u>

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INDEPENDENT SCHOOL DISTRICT NO. 16

Reconciliation of the Statement of  
Revenue, Expenditures, and Changes in Fund Balances  
to the Statement of Activities  
Governmental Funds  
Year Ended June 30, 2024

(With Partial Comparative Information for the Year Ended June 30, 2023)

	2024	2023
Total net change in fund balances – governmental funds	\$ 7,591,623	\$ 4,393,496
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays are recorded as net position and the cost is allocated over their estimated useful lives as depreciation expense. However, fund balances are reduced for the full cost of capital outlays at the time of purchase.		
Capital outlays	3,937,426	2,698,540
Depreciation expense	(8,297,632)	(7,761,154)
The amount of debt issued is reported in the governmental funds as a source of financing. Debt obligations are not revenues in the Statement of Activities, but rather constitute long-term liabilities.	(16,215,000)	—
Repayment of long-term debt does not affect the change in net position. However, it reduces fund balances.		
General obligation bonds payable	24,375,000	7,280,000
Financed purchases payable	519,294	509,018
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.	361,904	140,249
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is included in the governmental activities in the Statement of Activities.	(245,200)	61,794
Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance as other financing sources and uses.	1,836,663	940,078
Certain expenses are included in the change in net position, but do not require the use of current funds, and are not included in the change in fund balances.		
Severance benefits payable	(19,715)	116,180
Net pension liability	2,951,156	(24,946,218)
Net OPEB liability	(320,002)	(877,105)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	(5,048,246)	(2,825,856)
Deferred outflows of resources – OPEB plan deferments	(302,125)	190,953
Deferred outflows of resources – deferred charge on refunding	(47,426)	(47,426)
Deferred inflows of resources – unavailable revenue – delinquent taxes	145,636	92,315
Deferred inflows of resources – pension plan deferments	4,717,016	37,066,021
Deferred inflows of resources – OPEB plan deferments	149,659	221,508
Deferred inflows of resources – deferred charge on refunding	(1,702,151)	51,361
Change in net position – governmental activities	<u>\$ 14,387,880</u>	<u>\$ 17,303,754</u>

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INDEPENDENT SCHOOL DISTRICT NO. 16

Statement of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual  
General Fund  
Year Ended June 30, 2024

	Budgeted Amounts		Actual	Over (Under) Final Budget
	Original	Final		
Revenue				
Local sources				
Property taxes	\$ 13,245,607	\$ 13,245,607	\$ 13,445,951	\$ 200,344
Investment earnings	60,100	2,203,000	2,379,925	176,925
Other	922,400	1,164,400	1,629,976	465,576
State sources	68,620,213	71,626,848	71,450,594	(176,254)
Federal sources	3,931,468	5,312,565	5,271,749	(40,816)
Total revenue	86,779,788	93,552,420	94,178,195	625,775
Expenditures				
Current				
Administration	2,444,441	2,449,913	2,406,268	(43,645)
District support services	3,840,795	2,590,215	2,302,462	(287,753)
Elementary and secondary regular instruction	34,719,628	39,786,547	37,643,929	(2,142,618)
Vocational education instruction	492,529	545,055	874,146	329,091
Special education instruction	16,969,345	15,545,228	14,934,578	(610,650)
Instructional support services	6,668,009	7,763,221	8,000,865	237,644
Pupil support services	8,861,370	9,102,821	9,631,509	528,688
Sites and buildings	11,431,046	10,043,322	10,013,045	(30,277)
Fiscal and other fixed cost programs	465,000	395,000	430,389	35,389
Debt service				
Principal	725,237	426,797	519,294	92,497
Interest and fiscal charges	33,772	37,538	41,248	3,710
Total expenditures	86,651,172	88,685,657	86,797,733	(1,887,924)
Excess of revenue over expenditures	128,616	4,866,763	7,380,462	2,513,699
Other financing sources				
Sale of capital assets	—	60,000	87,006	27,006
Net change in fund balances	\$ 128,616	\$ 4,926,763	7,467,468	\$ 2,540,705
Fund balances				
Beginning of year			39,946,423	
End of year			\$ 47,413,891	

INDEPENDENT SCHOOL DISTRICT NO. 16

Statement of Net Position

Proprietary Funds

Internal Service Funds

as of June 30, 2024

(With Partial Comparative Information as of June 30, 2023)

	Internal Service Funds	
	2024	2023
Assets		
Current assets		
Cash and temporary investments	\$ 6,593,558	\$ 6,883,804
Receivables		
Due from other funds	—	4,530
Total current assets	6,593,558	6,888,334
Liabilities		
Current liabilities		
Claims incurred, but not reported	651,585	701,161
Net position		
Unrestricted	\$ 5,941,973	\$ 6,187,173

INDEPENDENT SCHOOL DISTRICT NO. 16

Statement of Revenue, Expenses, and Changes in Net Position  
 Proprietary Funds  
 Internal Service Funds  
 Year Ended June 30, 2024  
 (With Partial Comparative Information for the Year Ended June 30, 2023)

	Internal Service Funds	
	2024	2023
Operating revenue		
Charges for services		
Contributions from governmental funds	\$ 6,692,325	\$ 6,324,692
Operating expenses		
Health benefit claims	6,712,666	5,909,967
Dental benefit claims	546,667	525,795
Total operating expenses	<u>7,259,333</u>	<u>6,435,762</u>
Operating income (loss)	(567,008)	(111,070)
Nonoperating revenue		
Investment earnings	<u>321,808</u>	<u>172,864</u>
Change in net position	(245,200)	61,794
Net position		
Beginning of year	<u>6,187,173</u>	<u>6,125,379</u>
End of year	<u>\$ 5,941,973</u>	<u>\$ 6,187,173</u>

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INDEPENDENT SCHOOL DISTRICT NO. 16

Statement of Cash Flows  
 Proprietary Funds  
 Internal Service Funds  
 Year Ended June 30, 2024  
 (With Partial Comparative Information for the Year Ended June 30, 2023)

	Internal Service Funds	
	2024	2023
Cash flows from operating activities		
Contributions from governmental funds	\$ 6,696,855	\$ 6,320,162
Payment for health claims	(6,766,584)	(5,676,666)
Payment for dental claims	(542,325)	(509,751)
Net cash flows from operating activities	(612,054)	133,745
Cash flows from investing activities		
Investment earnings received	321,808	172,864
Net change in cash and cash equivalents	(290,246)	306,609
Cash and cash equivalents		
Beginning of year	6,883,804	6,577,195
End of year	\$ 6,593,558	\$ 6,883,804
Reconciliation of operating income (loss) to net cash flows from operating activities		
Operating income (loss)	\$ (567,008)	\$ (111,070)
Adjustments to reconcile operating income to net cash flows from operating activities		
Changes in assets and liabilities		
Due from other funds	4,530	(4,530)
Claims incurred, but not reported	(49,576)	249,345
Net cash flows from operating activities	\$ (612,054)	\$ 133,745

INDEPENDENT SCHOOL DISTRICT NO. 16

Statement of Fiduciary Net Position  
as of June 30, 2024

	Post-Employment Benefits Trust Fund
Assets	
Investments held by trustee	
Mutual funds	\$ 6,249,702
Net position	
Restricted for OPEB	\$ 6,249,702

Statement of Changes in Fiduciary Net Position  
Year Ended June 30, 2024

	Post-Employment Benefits Trust Fund
Additions	
Investment earnings	\$ 233,806
Net position	
Beginning of year	6,015,896
End of year	\$ 6,249,702



## INDEPENDENT SCHOOL DISTRICT NO. 16

### Notes to Basic Financial Statements June 30, 2024

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

##### **A. Organization**

Independent School District No. 16 (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. The District is governed by a School Board elected by voters of the District. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

##### **B. Reporting Entity**

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

##### **C. Government-Wide Financial Statement Presentation**

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. Generally, the effect of material interfund activity has been removed from the government-wide financial statements. Transactions representing interfund services provided and used are not eliminated in the consolidation process to the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory “tax shift” described later in these notes. Grants and similar revenues are recognized when all eligibility requirements imposed by the provider have been met.

Depreciation expense is included as a direct expense in the functional areas that utilize the related capital assets. Interest on debt is considered an indirect expense and is reported separately on the Statement of Activities.

### **D. Fund Financial Statement Presentation**

Separate fund financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

- 1. Revenue Recognition** – Revenue is recognized when it becomes measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues, including property taxes, to be available if they are collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to funding formulas established by Minnesota Statutes. Proceeds of long-term debt and acquisitions under lease are reported as other financing sources.
- 2. Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term obligations, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds. In the General Fund, capital outlay expenditures are included within the applicable functional areas.

Internal service funds are presented in the proprietary fund financial statements. Because the principal users of the internal services are the District’s governmental activities, the internal service funds are consolidated into the governmental activities column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenue of the District’s internal service funds are charges to customers (other district funds) for service. Operating expenses for the internal service funds include the cost of providing the services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Fiduciary funds are presented in the fiduciary fund financial statements by type: the District has a pension (and other employee benefit) trust fund. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide financial statements.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

### **Description of Funds**

The existence of the various district funds has been established by the Minnesota Department of Education (MDE). Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

#### **Major Governmental Funds**

**General Fund** – The General Fund is the District’s primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Debt Service Fund** – The Debt Service Fund is used to account for the accumulation of resources for, and payment of, general obligation debt principal, interest, and related costs. The regular debt service account is used for all general obligation debt service except for the financial activities of the other post-employment benefits (OPEB) debt service account. The OPEB debt service account is used for the taxable OPEB bond issues of the District.

#### **Nonmajor Governmental Funds**

**Food Service Special Revenue Fund** – The Food Service Special Revenue Fund is used primarily to record financial activities of the District’s child nutrition program.

**Community Service Special Revenue Fund** – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

#### **Proprietary Funds**

**Internal Service Funds** – Internal service funds account for the financing of goods or services provided by one department to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The District’s internal service funds are used to account for dental and health insurance benefits offered by the District to its employees as a self-insured plan.

#### **Fiduciary Fund**

**Post-Employment Benefits Trust Fund** – The Post-Employment Benefits Trust Fund is used to administer resources received and held by the District as the trustee for others. The Post-Employment Benefits Trust Fund includes assets held in an irrevocable trust to fund post-employment insurance benefits of eligible employees.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **E. Budgetary Information**

The School Board adopts an annual budget for the General, Food Service Special Revenue, Community Service Special Revenue, and the Debt Service Funds prepared on the same basis of accounting as the fund financial statements. Legal budgetary control is at the fund level. Budgeted appropriations lapse at year-end.

Actual expenditures exceeded final budgeted appropriations for fiscal 2024 by \$420,900 in the Community Service Special Revenue Fund and by \$408,559 in the Debt Service Fund. Revenues and other financing sources in excess of budget, along with available fund balance, covered these variances.

### **F. Cash and Temporary Investments**

Cash and temporary investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund.

Cash and investments held by trustee include balances held in segregated accounts established for specific purposes. In the Post-Employment Benefits Trust Fund, this represents assets contributed to an irrevocable trust established to finance the District's liability for post-employment insurance benefits. Interest earned on these investments is allocated directly to the appropriate fund.

For purposes of the Statement of Cash Flows, the District considers all highly liquid debt instruments with an original maturity from the time of purchase by the District of three months or less to be cash equivalent. The proprietary (internal service) fund's equity in the government-wide cash and investment management pool is considered to be cash equivalent.

Investments are generally stated at fair value, except for investments in certain external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less may also be reported at amortized cost. Investment income is accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 2 for the District's recurring fair value measurements as of year-end.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### G. Receivables

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivables not expected to be collected within one year are property taxes receivable.

At year-end, the District reported the following receivables due from other governmental units:

Due from the MDE	\$ 11,009,685
Due from other Minnesota school districts	324,010
Due from Anoka County and others	<u>349,826</u>
Total due from other governmental units	<u>\$ 11,683,521</u>

### H. Inventories

Inventories are recorded using the consumption method of accounting and consist of purchased food, supplies, and surplus commodities received from the federal government. Inventories also include the value of land and materials associated within the District's vocational program. Purchased food and supplies are recorded at cost on a first-in, first-out basis. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

### I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as expenses/expenditures at the time of consumption.

### J. Property Taxes

The majority of the District's revenue in the General Fund is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$1,021,957 of the property tax levy collectible in 2024 as revenue to the District in fiscal year 2023–2024. The remaining portion of the taxes collectible in 2024 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund financial statements because it is not known to be available to finance the operations of the District in the current year.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **K. Capital Assets**

Capital assets that are purchased or constructed by the District are recorded at historical cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation. The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year. Groups of similar assets acquired at or near the same time for a single objective, with individual acquisition costs below this threshold, are also capitalized if cost of the assets is considered significant in the aggregate. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the governmental fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purposes by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary from 20 to 50 years for improvements and buildings, and 5 to 20 years for furniture and equipment. Land and construction in progress are not depreciated.

The District does not possess any material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

### **L. Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. If material, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period as other financing sources or uses, respectively. The face amount of debt issued is reported as other financing sources.

### **M. Vacation Pay**

Under the terms of union contracts, certain employees accrue vacation at varying rates, portions of which may be carried over to future years. Employees are reimbursed for any unused, accrued vacation and related benefits upon termination. Unused vacation pay is accrued in governmental fund financial statements only when it has matured, due to employee termination or similar circumstances. Since teachers are not eligible for vacation pay and amounts accrued to other employees are insignificant, no long-term portion of vacation liabilities is recorded in the government-wide financial statements.

### **N. Sick Pay**

Substantially all district employees are entitled to sick leave at various rates. Sick leave is accrued in the governmental funds when used or matured prior to year-end. Unused sick leave enters into the calculation of an employee's severance pay upon termination for certain collective bargaining units.

### **O. Severance Benefits**

The District provides lump sum severance benefits to eligible employees in accordance with provisions in certain collectively bargained contracts. Eligibility for these benefits is based on years of service and/or minimum age requirements. Severance benefits are calculated by converting a portion of an eligible employee's unused accumulated sick leave. No individual can receive severance benefits in excess of one year's salary.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Severance payable and the District's share of related benefits are recorded as a liability in the government-wide financial statements as it is earned and it becomes probable that it will vest at some point in the future. Severance pay is accrued in the governmental fund financial statements when the liability matures, due to employee termination.

### **P. State-Wide Pension Plans**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) and additions to/deductions from the PERA's and the TRA's fiduciary net positions have been determined on the same basis as they are reported by the PERA and the TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The TRA has a special funding situation created by direct aid contributions made by the state of Minnesota, City of Minneapolis, and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the state of Minnesota for the merger of the Duluth Teachers Retirement Fund Association in 2015.

### **Q. Other Post-Employment Benefits (OPEB) Plan**

For purposes of measuring the net OPEB liability (asset), deferred outflows/inflows of resources, and OPEB expense, information about the fiduciary net position of the District's OPEB Plan and additions to/deductions from the District's fiduciary net position have been determined on the same basis as they are reported by the District. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **R. Risk Management and Self-Insurance**

- 1. General Insurance** – The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District's insurance coverage in the current year.
- 2. Self-Insurance** – The District has established two internal service funds to account for and finance its self-insured risk of loss for respective employee dental and health insurance plans. Under these plans, the internal service funds provide coverage to participating employees and their dependents for various dental and healthcare costs as described in the plans.

The District makes premium payments that include both employer and employee contributions to the internal service funds on behalf of program participants based on rates determined by insurance company estimates of monthly claims paid for each coverage class, plus the stop-loss health insurance premium costs and administrative service charges.

District claim liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred, but not reported. Because actual claim liabilities depend on complex factors, such as inflation, changes in legal doctrines, and damage awards, the process used in computing a claim liability does not necessarily result in an exact amount. Claim liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Changes in the balance of health claim liabilities for the last two years were as follows:

	<u>Beginning of Fiscal Year Liability</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Balance at Fiscal Year-End</u>
2023	\$ 431,114	\$ 5,909,967	\$ 5,676,666	\$ 664,415
2024	\$ 664,415	\$ 6,712,666	\$ 6,766,584	\$ 610,497

Changes in the balance of dental claim liabilities for the last two years were as follows:

	<u>Beginning of Fiscal Year Liability</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Balance at Fiscal Year-End</u>
2023	\$ 20,702	\$ 525,795	\$ 509,751	\$ 36,746
2024	\$ 36,746	\$ 546,667	\$ 542,325	\$ 41,088

**S. Deferred Outflows/Inflows of Resources**

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

Property taxes levied for subsequent years, which represents property taxes received or reported as a receivable before the period for which the taxes are levied, are reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied, and in the governmental fund financial statements during the year for which they are levied, if available.

Unavailable revenue from property taxes arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

The District reports deferred outflows and inflows of resources related to pensions and OPEB plans reported in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual economic experience, changes in actuarial assumptions, net collective difference between projected and actual investment earnings, changes in proportion, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

The District reports deferred outflows and inflows of resources related to the deferred charge on refunding in the government-wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.



## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### T. Net Position

In the government-wide, proprietary (internal service) fund, and fiduciary fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** – Consists of net position restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- **Unrestricted Net Position** – All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

### U. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** – Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the School Board. Those committed amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to School Board resolution, the District’s superintendent and the executive director of business services are authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, the District uses restricted resources first then uses unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, the District uses resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **V. Use of Estimates**

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements during the reporting period. Actual results could differ from those estimates.

### **W. Prior Period Comparative Financial Information/Reclassification**

The basic financial statements include certain prior year partial comparative information in total, but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District's financial statements for the prior year, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

### **X. Change in Accounting Principle**

During the year ended June 30, 2024, the District implemented new accounting guidance for capitalizing purchases of groups of similar assets. This recent change in authoritative literature, which provides new guidance on accounting and financial reporting for capital assets, requires a government to capitalize groups of similar assets purchased at or near the same time, that are individually below the District's capitalization threshold, if the aggregate cost is significant. In prior periods, the District only capitalized assets whose individual cost exceeded the capitalization policy threshold. Certain amounts necessary to fully restate prior fiscal years financial information are not determinable; therefore, prior year comparative amounts have not been restated. The implementation of this new guidance resulted in the District reporting certain groups of similar capital assets acquired in previous years and accumulated depreciation thereon, increasing beginning net position by \$623,059 in the government-wide financial statements in the current year. See Note 3 for additional details on this change in the current year.

## NOTE 2 – DEPOSITS AND INVESTMENTS

### A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

Deposits	\$ 5,050
Investments	<u>63,917,115</u>
Total	<u>\$ 63,922,165</u>

Cash and investments are presented in the financial statements as follows:

Statement of Net Position	
Cash and temporary investments	\$ 57,672,463
Statement of Fiduciary Net Position	
Post-Employment Benefits Trust Fund	
Investments held by trustee	
Mutual funds	<u>6,249,702</u>
Total	<u>\$ 63,922,165</u>

### B. Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the School Board, including checking accounts, savings accounts, and nonnegotiable certificates of deposit.

The following is considered the most significant risk associated with deposits:

**Custodial Credit Risk** – In the case of deposits, this is the risk that in the event of a bank failure, the District’s deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated “A” or better; revenue obligations rated “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District’s deposit policies do not further limit depository choices.

At year-end, the carrying amount and bank balance of the District’s deposits was \$5,050. At year-end, all deposits were fully covered by federal deposit insurance, surety bonds, or by collateral held by the District’s agent in the District’s name.

## NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

### C. Investments

The District has the following investments at year-end:

Investment Type	Credit Risk		Fair Value Measurements Using	Interest Risk – Maturity Duration in Years			Total
	Rating	Agency		Less Than 1	1 to 5	6 to 10	
Negotiable certificates of deposit	N/R	N/A	Level 2	\$ 397,166	\$ 1,526,623	\$ 498,536	\$ 2,422,325
Municipal bonds	AAA	S&P	Level 2	\$ –	\$ 1,013,052	\$ –	1,013,052
Municipal bonds	AA	S&P	Level 2	\$ 686,816	\$ 413,593	\$ –	1,100,409
Municipal bonds	A	S&P	Level 2	\$ –	\$ 242,857	\$ –	242,857
Municipal bonds	AA	Moody's	Level 2	\$ 494,824	\$ 121,199	\$ 387,224	1,003,247
Municipal bonds	A	Moody's	Level 2	\$ –	\$ 203,698	\$ –	203,698
Investment pools/mutual funds							
MSDLAF Liquid Class	AAA	S&P	Amortized cost	N/A	N/A	N/A	1,498,608
MSDLAF Max Class	AAA	S&P	Amortized cost	N/A	N/A	N/A	8,620,451
MSDLAF Term Series	AAA	Fitch	Amortized cost	N/A	N/A	N/A	41,500,000
First American Government Obligations Fund	AAA	S&P	Level 1	N/A	N/A	N/A	41,347
Federated Hermes Treasury Obligations Fund	AAA	S&P	Level 1	N/A	N/A	N/A	62,766
Mutual funds	N/R	N/A	Level 1	N/A	N/A	N/A	6,208,355
Total investments							<u>\$63,917,115</u>

N/A – Not Applicable

N/R – Not Rated

The District's investments include investment pools managed by the Minnesota School District Liquid Asset Fund (MSDLAF), which are external investment pools regulated by Minnesota Statutes not registered with the Securities and Exchange Commission. The District's investments in these investment pools are measured at the net asset value per share provided by the pools, which are based on amortized cost methods that approximates fair value. There are no restrictions or limitations on withdrawals from the MNTrust Investment Shares Portfolio or MSDLAF Liquid Class investment pools. Investments in the MSDLAF MAX Class must be deposited for a minimum of 14 calendar days with the exception of direct investments of funds distributed by the state of Minnesota. Withdrawals prior to the 14-day restriction period may be subject to a penalty and there is a 24-hour hold on all requests for redemptions. MSDLAF Term Series have a maturity of 60 days to one year and early withdrawal may result in substantial early redemption penalties.

## NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

Investments are subject to various risks, the following of which are considered the most significant:

**Custodial Credit Risk** – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments in investment pools and money markets are not evidenced by securities that exist in physical or book entry form and, therefore, are not subject to custodial credit risk disclosures. Although the District's investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

**Credit Risk** – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District's investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better; general obligations of the Minnesota Housing Finance Agency rated "A" or better; bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers.

For assets held in the Post-Employment Benefits Trust Fund, the investment options available to the District are expanded to include the investment types specified in Minnesota Statutes § 356A.06, Subd. 7. The District's investment policies do not further restrict investing in specific financial instruments.

**Concentration Risk** – This is the risk associated with investing a significant portion of the District's investments (considered 5 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District's investment policies do not address concentration risk.

**Interest Rate Risk** – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District's investment policies do not limit the maturities of investments; however, when purchasing investments, the District considers such things as interest rates and cash flow needs.

### NOTE 3 – CAPITAL ASSETS

Capital assets activity for the current year ended is as follows:

	Balance – Beginning of Year	Change in Accounting Principle*	Additions	Deletions	Completed Construction	Balance – End of Year
Capital assets, not depreciated						
Land	\$ 6,139,081	\$ –	\$ –	\$ –	\$ –	\$ 6,139,081
Construction in progress	378,751	–	1,716,650	–	(1,280,964)	814,437
Total capital assets, not depreciated	6,517,832	–	1,716,650	–	(1,280,964)	6,953,518
Capital assets, depreciated						
Improvements	35,332,661	–	745,274	–	1,280,964	37,358,899
Buildings	194,371,901	–	–	–	–	194,371,901
Furniture and equipment	9,144,731	996,894	1,475,502	(374,239)	–	11,242,888
Total capital assets, depreciated	238,849,293	996,894	2,220,776	(374,239)	1,280,964	242,973,688
Less accumulated depreciation for						
Improvements	(14,977,067)	–	(3,332,718)	–	–	(18,309,785)
Buildings	(86,716,207)	–	(4,233,863)	–	–	(90,950,070)
Furniture and equipment	(7,777,353)	(373,835)	(731,051)	374,239	–	(8,508,000)
Total accumulated depreciation	(109,470,627)	(373,835)	(8,297,632)	374,239	–	(117,767,855)
Net capital assets, depreciated	129,378,666	623,059	(6,076,856)	–	1,280,964	125,205,833
Total capital assets, net	\$ 135,896,498	\$ 623,059	\$ (4,360,206)	\$ –	\$ –	\$ 132,159,351

\* The change in accounting principle was required by new guidance in financial reporting on group purchases of assets implemented in the current year.

Depreciation expense for the year was charged to the following governmental functions:

Administration	\$ 212,709
District support services	196,573
Elementary and secondary regular instruction	3,284,361
Vocational education instruction	77,280
Special education instruction	1,327,777
Instructional support services	691,861
Pupil support services	849,434
Sites and buildings	859,211
Food service	353,904
Community service	444,522
Total depreciation expense	<u>\$ 8,297,632</u>

## NOTE 4 – LONG-TERM LIABILITIES

### A. General Obligation Bonds Payable

The District currently has the following general obligation bonds payable outstanding:

Issue	Issue Date	Interest Rate	Face/Par Value	Remaining Maturities	Principal Outstanding
2015A Refunding Bonds	12/30/2015	3.00–4.00%	\$ 29,715,000	02/01/2025–02/01/2029	\$ 13,430,000
2016A Building Bonds	07/07/2016	3.00–5.00%	\$ 46,245,000	02/01/2025–02/01/2035	45,615,000
2017A Refunding Bonds	06/08/2017	3.00–5.00%	\$ 15,830,000	02/01/2025–02/01/2029	8,135,000
2018A Taxable OPEB Refunding Bonds	11/06/2018	2.95–3.45%	\$ 3,770,000	02/01/2025–02/01/2025	270,000
2024A Building Refunding Bonds	06/06/2024	5.00%	\$ 16,215,000	02/01/2025–02/01/2029	16,215,000
Total general obligation bonds payable outstanding					<u>\$ 83,665,000</u>

These bonds were issued to finance acquisition, construction, and/or improvement of capital facilities, to finance the retirement (refunding) of prior bond issues, or to finance OPEB obligations. Assets of the Debt Service Fund, together with scheduled future ad valorem tax levies, are dedicated for the retirement of these bonds. The annual future debt service levies authorized equal 105 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

In June 2024, the District issued \$16,215,000 of General Obligation School Building Refunding Bonds, Series 2024A. The proceeds and reoffering premium of the refunding bonds were used to redeem the 2025 through 2029 maturities of the 2014A General Obligation School Building Refunding Bonds, Series 2014A. This refunding will reduce the District's total future debt service payments by \$409,029 and will result in a present value savings of \$376,422.

### B. Financed Purchases Payable

The District currently has the following financed purchases payable outstanding:

Issue	Issue Date	Interest Rate	Face/Par Value	Remaining Maturities	Principal Outstanding
Financed purchases payable					
Building improvements	06/12/2013	2.48%	\$ 3,815,000	12/01/2024–06/01/2028	\$ 1,157,390
Technology equipment	07/05/2021	1.50%	\$ 996,894	07/05/2024	251,051
Total financed purchases payable outstanding					<u>\$ 1,408,441</u>

These debt obligations were issued to finance improvements at district facilities and certain technology equipment. These obligations will be repaid through the General Fund.

The obligations are secured by a ground lease and equipment. If the District fails to make the required payments specified in this agreement or otherwise defaults on the debt, the debtor may 1) declare all rental payments due or to become due, to be immediately due and payable, 2) take possession without terminating the agreement, holding the District responsible for the difference in the net income derived from such possession and the rent due under this agreement, 3) exclude the District from possession of the property and attempt to sell or again rent the property, holding the District responsible for the rent due under the agreement until the property is sold or rented again, or 4) take legal action to force performance under the terms of the agreement.

## NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

### C. Other Long-Term Liabilities

The District offers a number of benefits to its employees, including severance benefits payable, pensions, and OPEB. The details of these various benefit liabilities are discussed elsewhere in these notes. Such benefits are financed primarily from the General Fund. The District has also established a Post-Employment Benefits Trust Fund to finance OPEB obligations.

District employees participate in two state-wide cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the TRA. The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans for the current year:

Pension Plans	Net Pension Liabilities	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
PERA	\$ 7,990,808	\$ 2,556,315	\$ 2,921,710	\$ 1,138,586
TRA	44,187,311	10,369,337	1,349,115	1,012,607
Total	<u>\$ 52,178,119</u>	<u>\$ 12,925,652</u>	<u>\$ 4,270,825</u>	<u>\$ 2,151,193</u>

### D. Minimum Debt Payments

Minimum annual principal and interest payments to maturity for general obligation bonds payable and financed purchases payable are as follows:

Year Ending June 30,	General Obligation Bonds Payable		Financed Purchases Payable	
	Principal	Interest	Principal	Interest
2025	\$ 8,115,000	\$ 2,871,605	\$ 529,791	\$ 30,752
2026	8,180,000	2,782,800	285,695	20,030
2027	8,525,000	2,435,900	292,825	12,901
2028	8,865,000	2,096,150	300,130	5,594
2029	9,215,000	1,742,300	—	—
2030–2034	33,425,000	4,531,900	—	—
2035	7,340,000	220,200	—	—
	<u>\$ 83,665,000</u>	<u>\$ 16,680,855</u>	<u>\$ 1,408,441</u>	<u>\$ 69,277</u>

### E. Changes in Long-Term Liabilities

	Balance – Beginning of Year	Additions	Retirements	Balance – End of Year	Due Within One Year
General obligation bonds payable	\$ 91,825,000	\$ 16,215,000	\$ 24,375,000	\$ 83,665,000	\$ 8,115,000
Unamortized premium/discount	6,704,516	856,927	2,693,590	4,867,853	—
Financed purchases payable	1,927,735	—	519,294	1,408,441	529,791
Severance benefits payable	324,680	36,575	16,860	344,395	91,510
Net pension liability	55,129,275	7,906,012	10,857,168	52,178,119	—
Net OPEB liability*	—	834,044	540,257	293,787	—
	<u>\$ 155,911,206</u>	<u>\$ 25,848,558</u>	<u>\$ 39,002,169</u>	<u>\$ 142,757,595</u>	<u>\$ 8,736,301</u>

\* See Note 7 for more information on the change from a net OPEB asset to a net OPEB liability in the current year.



## NOTE 5 – NET POSITION/FUND BALANCES

### A. Net Investment in Capital Assets

The government-wide Statement of Net Position at year-end includes the District's net investment in capital assets calculated as follows:

Net investment in capital assets	
Capital assets	
Not depreciated	\$ 6,953,518
Depreciated, net of accumulated depreciation	125,205,833
Capital related long-term debt adjustments	
Capital related general obligation bonds payable	(83,395,000)
Unamortized premium/discount	(4,867,853)
Deferred outflows of resources – deferred charge on refunding	237,135
Deferred inflows of resources – deferred charge on refunding	(2,010,313)
Capital related financed purchases	<u>(1,157,390)</u>
Total net investment in capital assets	<u>\$ 40,965,930</u>

### B. Governmental Fund Balance Classification

The classifications on the following page are a breakdown of equity components of governmental funds, which are defined earlier in the report. When applicable, certain state funding restrictions, which have an accumulated deficit balance at June 30, are included in unassigned fund balance in the District's financial statements in accordance with accounting principles generally accepted in the United States of America. A description of these deficit balance restrictions is included herein since the District has specific authority to future resources for such deficits.

**Minimum Fund Balance Policy** – The School Board has formally adopted a fund balance policy regarding the unassigned fund balance for the General Fund. The policy establishes the District will strive to maintain a minimum unassigned General Fund balance of no less than two months of General Fund operating expenditures. At year-end, the District's unassigned fund balance continues to meet their minimum fund balance policy goal.

**NOTE 5 – NET POSITION/FUND BALANCES (CONTINUED)**

**Classifications** – At year-end, a summary of the District’s governmental fund balance classifications are as follows:

	General Fund	Debt Service Fund	Nonmajor Funds	Total
Nonspendable				
Inventory	\$ 40,748	\$ –	\$ 42,844	\$ 83,592
Prepaid items	139,067	–	–	139,067
Total nonspendable	179,815	–	42,844	222,659
Restricted				
Scholarships	164,473	–	–	164,473
Staff development	452,879	–	–	452,879
Capital projects levy	1,485,960	–	–	1,485,960
Literacy incentive aid	215,936	–	–	215,936
American Indian education aid	5,294	–	–	5,294
Operating capital	1,450,972	–	–	1,450,972
Basic skills	2,712,602	–	–	2,712,602
Safe schools levy	23,573	–	–	23,573
Long-term facilities maintenance	1,799,007	–	–	1,799,007
Medical Assistance	166,227	–	–	166,227
Debt service	–	2,524,061	–	2,524,061
Food service	–	–	1,345,813	1,345,813
Community service	–	–	8,791	8,791
Total restricted	8,476,923	2,524,061	1,354,604	12,355,588
Assigned				
Employee benefits	2,018,429	–	–	2,018,429
Other capital projects	14,500,000	–	–	14,500,000
Technology	320,000	–	–	320,000
Curriculum	3,000,000	–	–	3,000,000
Total assigned	19,838,429	–	–	19,838,429
Unassigned	18,918,724	–	–	18,918,724
Total	\$ 47,413,891	\$ 2,524,061	\$ 1,397,448	\$ 51,335,400

## **NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE**

### **A. Plan Descriptions**

The District participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the TRA. The PERA's and the TRA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the TRA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code (IRC).

#### **1. General Employees Retirement Fund (GERF)**

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

Certain full-time and part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

#### **2. Teachers Retirement Association (TRA)**

The TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. The TRA is a separate statutory entity, administered by a Board of Trustees. The Board of Trustees consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul Public Schools or Minnesota State Colleges and Universities (MnSCU)). Educators first hired by MnSCU may elect either TRA coverage or coverage through the Defined Contribution Retirement Plan administered by MnSCU.

### **B. Benefits Provided**

The PERA and the TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

#### **1. GERF Benefits**

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

## NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Benefit increases are provided to benefit recipients each January. The post-retirement increase is equal to 50.0 percent of the cost of living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. For recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. In 2023, legislation repealed the statute delaying increases for members retiring before full retirement age.

### 2. TRA Benefits

The TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for the TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

#### Tier I Benefits

Step-Rate Formula	Percentage per Year
<b>Basic Plan</b>	
First 10 years of service	2.2 %
All years after	2.7 %
<b>Coordinated Plan</b>	
First 10 years if service years are up to July 1, 2006	1.2 %
First 10 years if service years are July 1, 2006 or after	1.4 %
All other years of service if service years are up to July 1, 2006	1.7 %
All other years of service if service years are July 1, 2006 or after	1.9 %

With these provisions:

- (a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- (b) Three percent per year early retirement reduction factor for all years under normal retirement age.
- (c) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

## NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statutes. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits, but not yet receiving them, are bound by the plan provisions in effect at the time they last terminated their public service.

### C. Contributions

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

#### 1. GERF Contributions

Minnesota Statutes, Chapter 353 sets the rates for employee and employer contributions. Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2024 and the District was required to contribute 7.50 percent for Coordinated Plan members. The District's contributions to the GERF for the year ended June 30, 2024, were \$941,515. The District's contributions were equal to the required contributions as set by state statutes.

#### 2. TRA Contributions

Minnesota Statutes, Chapter 354 sets the rates for employee and employer contributions. Rates for each fiscal year were:

	Year Ended June 30,					
	2022		2023		2024	
	Employee	Employer	Employee	Employer	Employee	Employer
<b>Basic Plan</b>	11.00 %	12.34 %	11.00 %	12.55 %	11.25 %	12.75 %
<b>Coordinated Plan</b>	7.50 %	8.34 %	7.50 %	8.55 %	7.75 %	8.75 %

The District's contributions to the TRA for the plan's fiscal year ended June 30, 2024, were \$3,389,223. The District's contributions were equal to the required contributions for each year as set by state statutes.

## NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following is a reconciliation of employer contributions in the TRA’s fiscal year 2023 Annual Comprehensive Financial Report Statement of Changes in Fiduciary Net Position to the employer contributions used in the Schedule of Employer and Nonemployer Pension Allocations:

	<i>in thousands</i>
Employer contributions reported in the TRA’s Annual Comprehensive Financial Report Statement of Changes in Fiduciary Net Position	\$ 508,764
Add employer contributions not related to future contribution efforts	(87)
Deduct the TRA’s contributions not included in allocation	<u>(643)</u>
Total employer contributions	508,034
Total nonemployer contributions	<u>35,587</u>
Total contributions reported in the Schedule of Employer and Nonemployer Allocations	<u><u>\$ 543,621</u></u>

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations, due to the number of decimal places used in the allocations. The TRA has rounded percentage amounts to the nearest ten thousandths.

### D. Pension Costs

#### 1. GERF Pension Costs

At June 30, 2024, the District reported a liability of \$7,990,808 for its proportionate share of the General Employees Fund’s net pension liability. The District’s net pension liability reflected a reduction due to the state of Minnesota’s contribution of \$16 million. The state of Minnesota is considered a nonemployer contributing entity and the state’s contribution meets the definition of a special funding situation. The state of Minnesota’s proportionate share of the net pension liability associated with the District totaled \$220,220. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportionate share of the net pension liability was based on the District’s contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2022 through June 30, 2023, relative to the total employer contributions received from all of the PERA’s participating employers. The District’s proportionate share was 0.1429 percent at the end of the measurement period and 0.1490 percent for the beginning of the period.

District’s proportionate share of the net pension liability	\$ 7,990,808
State’s proportionate share of the net pension liability associated with the District	<u>220,220</u>
Total	<u><u>\$ 8,211,028</u></u>

For the year ended June 30, 2024, the District recognized pension expense of \$1,137,596 for its proportionate share of the GERF’s pension expense. The District also recognized an additional \$990 as pension expense and grant revenue for its proportionate share of the state of Minnesota’s pension expense for the annual \$16 million contribution.

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

At June 30, 2024, the District reported its proportionate share of the GERS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 265,110	\$ 57,435
Changes in actuarial assumptions	1,349,690	2,190,213
Net collective difference between projected and actual investment earnings on pension plan investments	–	281,110
Changes in proportion	–	392,952
District's contributions to the GERS subsequent to the measurement date	941,515	–
Total	<u>\$ 2,556,315</u>	<u>\$ 2,921,710</u>

The \$941,515 reported as deferred outflows of resources related to pensions resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2025	\$ 92,839
2026	\$ (1,335,879)
2027	\$ 109,477
2028	\$ (173,347)

**2. TRA Pension Costs**

At June 30, 2024, the District reported a liability of \$44,187,311 for its proportionate share of the TRA's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to the TRA in relation to total system contributions, including direct aid from the state of Minnesota, City of Minneapolis, and Minneapolis School District. The District's proportionate share was 0.5352 percent at the end of the measurement period and 0.5411 percent for the beginning of the period.

The pension liability amount reflected a reduction due to direct aid provided to the TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the net pension liability	\$ 44,187,311
State's proportionate share of the net pension liability associated with the District	<u>3,095,313</u>
Total	<u>\$ 47,282,624</u>

For the year ended June 30, 2024, the District recognized pension expense of \$576,763. It also recognized \$435,844 as an increase to pension expense for the support provided by direct aid.

## NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

At June 30, 2024, the District had deferred resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 436,180	\$ 642,047
Changes in actuarial assumptions	5,233,818	–
Net collective difference between projected and actual investment earnings on pension plan investments	–	222,924
Changes in proportion	1,310,116	484,144
District's contributions to the TRA subsequent to the measurement date	3,389,223	–
Total	<u>\$ 10,369,337</u>	<u>\$ 1,349,115</u>

A total of \$3,389,223 reported as deferred outflows of resources related to pensions resulting from district contributions to the TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2025	\$ 1,042,405
2026	\$ 214,067
2027	\$ 5,176,579
2028	\$ (642,434)
2029	\$ (159,618)

### E. Long-Term Expected Return on Investment

The State Board of Investment, which manages the investments of the PERA and the TRA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	33.50 %	5.10 %
International equity	16.50	5.30 %
Private markets	25.00	5.90 %
Fixed income	25.00	0.75 %
Total	<u>100.00 %</u>	



## NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### F. Actuarial Methods and Assumptions

The total pension liability in the June 30, 2023 actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Assumptions	GERF	TRA
Inflation	2.25%	2.50%
Wage growth rate		2.85% before July 1, 2028, and 3.25% thereafter
Projected salary increase	3.00%	2.85% to 8.85% before July 1, 2028, and 3.25% to 9.25% thereafter
Investment rate of return	7.00%	7.00%

#### 1. GERF

The long-term rate of return on pension plan investments used in the determination of the total liability is 7.00 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 7.00 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the GERF Plan. Benefit increases after retirement are assumed to be 1.25 percent for the GERF Plan.

Salary growth assumptions in the GERF Plan range in annual increments from 10.25 percent after one year of service to 3.00 percent after 27 years of service.

Mortality rates for the GERF Plan are based on the Pub-2010 General Employee Mortality Table. The table is adjusted slightly to fit the PERA's experience.

Actuarial assumptions for the GERF Plan are reviewed every four years. The most recent four-year experience study for the GERF Plan was completed in 2022. The assumption changes were adopted by the Board and became effective with the July 1, 2023 actuarial valuation.

#### 2. TRA

Salary increases were based on a service-related table.

Mortality Assumptions Used in Valuation of Total Pension Liability	
Pre-retirement	RP-2014 White Collar Employee Table, male rates set back five years and female rates set back seven years. Generational projection uses the MP-2015 Scale.
Post-retirement	RP-2014 White Collar Annuitant Table, male and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP-2015 Scale.
Post-disability	RP-2014 Disabled Retiree Mortality Table, without adjustment.

Cost of living benefit increases after retirement for retirees are assumed to be 1.00 percent for January 2019 through January 2023, then increasing by 0.10 percent each year, up to 1.50 percent annually.

Actuarial assumptions for the TRA Plan were based on the results of actuarial experience studies. The most recent experience study in the TRA Plan was completed in 2019, with economic assumptions updated in 2019.

## **NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

The following changes in plan provisions and actuarial assumptions occurred in 2023:

### **1. GERF**

#### **CHANGES IN PLAN PROVISIONS**

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, noncompounding benefit increase of 2.50 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

#### **CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return assumption and single discount rate were changed from 6.50 percent to 7.00 percent.

### **2. TRA**

#### **CHANGES IN ACTUARIAL ASSUMPTIONS**

- The normal retirement age for active and eligible Tier II members will be 65 effective July 1, 2024.
- The employer contribution rate will increase from 8.75 percent to 9.50 percent on July 1, 2025.
- The employee contribution rate will increase from 7.75 percent to 8.00 percent on July 1, 2025.
- The pension adjustment rate for school districts and the base budgets for MnSCU, Perpich Center for Arts Education, and Minnesota academies will increase to reflect the 0.75 percent employer contribution rate increase.

## **G. Discount Rate**

### **1. GERF**

The discount rate used to measure the total pension liability in 2023 was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### **2. TRA**

The discount rate used to measure the total pension liability was 7.00 percent. There was no change in the discount rate since the prior measurement date. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2023 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate.

**NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)****H. Pension Liability Sensitivity**

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed on the preceding page, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Current Discount Rate</u>	<u>1% Increase in Discount Rate</u>
GERF discount rate	6.00%	7.00%	8.00%
District's proportionate share of the GERF net pension liability	\$ 14,136,381	\$ 7,990,808	\$ 2,935,840
TRA discount rate	6.00%	7.00%	8.00%
District's proportionate share of the TRA net pension liability	\$ 70,475,511	\$ 44,187,311	\$ 22,667,219

**I. Pension Plan Fiduciary Net Position**

Detailed information about the plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at [www.mnpera.org](http://www.mnpera.org).

Detailed information about the plan's fiduciary net position is available in a separately-issued TRA financial report. That report can be obtained at <https://minnesotatra.org>, by writing to the TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling 651-296-2409 or 800-657-3669.

## **NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN**

### **A. Plan Description**

The District provides post-employment benefits to certain eligible employees through the OPEB Plan, a single-employer defined benefit plan administered by the District. Management of the plan is vested with the School Board of the District. All post-employment benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements.

The District administers a defined benefit Post-Employment Benefits Trust Fund. The assets of the plan are reported in the District's financial report in the Post-Employment Benefits Trust Fund, established by the District to finance these obligations. The plan assets may be used only for the payment of benefits of the plan, in accordance with the terms of the plan. The plan does not issue a publicly available financial report.

### **B. Benefits Provided**

All retirees of the District upon retirement have the option under state law to continue their medical insurance coverage through the District. For members of certain employee groups, the District pays for all or part of the eligible retiree's premiums for medical and/or dental insurance from the time of retirement until the employee reaches the age of eligibility for Medicare. Benefits paid by the District differ by bargaining unit and date of hire, with some contracts specifying a certain dollar amount per month, and some covering premium costs as defined within each collective bargaining agreement. Retirees not eligible for these district-paid premium benefits must pay the full district premium rate for their coverage.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District's younger and statistically healthier active employees.

### **C. Contributions and Funding Policy**

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District has established the Post-Employment Benefits Trust Fund to finance these obligations. The District's contributions in the current year totaled \$220,587 as required on a pay-as-you-go basis to finance current year benefits as described in the previous section. The District has established the Post-Employment Benefits Trust Fund to finance these obligations.

### **D. Membership**

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	25
Active plan members	<u>706</u>
Total members	<u><u>731</u></u>

## NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

### E. Net OPEB Liability (Asset) of the District

The District's net OPEB liability was measured as of June 30, 2024. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2022, and update procedures were used to roll forward the total OPEB liability to the measurement date. The components of the net OPEB liability of the District at year-end were as follows:

Total OPEB liability	\$ 6,543,489
Plan fiduciary net position	<u>(6,249,702)</u>
The District's net OPEB liability (asset)	<u><u>\$ 293,787</u></u>
Plan fiduciary net position as a percentage of the total OPEB liability	<u><u>95.51%</u></u>

### F. Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial study using the entry-age method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	4.10%
Expected long-term investment return	4.00% (net of investment expenses)
20-year municipal bond yield	4.10%
Inflation rate	2.50%
Salary increases	Service graded table
Healthcare trend rate	6.00% grading to 5.00% over 4 years, and then to 4.00% over the next 48 years

Mortality rates were based on the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2021 Generational Improvement Scale.

The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

The District's policy in regard to the allocation of invested assets is established and may be amended by the School Board by a majority vote of its members. It is the policy of the School Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes allowable under state statutes.

A single discount rate of 4.10 percent was used to measure the total OPEB liability. The long-term expected rate of return on OPEB Plan investments was set based on the plan's target investment allocation described below, along with long-term return expectations by asset class. When there is sufficient historical evidence of market outperformance, historical average returns may be considered. The target allocation and best-estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Fixed income	100.00 %	4.00 %

## NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

### G. Rate of Return

For the current year ended, the annual money-weighted rate of return on investments, net of investment expense, was 3.90 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### H. Discount Rate

The discount rate used to measure the total OPEB liability was 4.10 percent. The projection of cash flows used to determine the discount rate was determined by projecting forward the fiduciary net position (assets) as of the valuation date, increasing by the investment return assumption, and reducing by benefit payments in each period until assets are exhausted. Expected benefit payments by year were discounted using the expected asset return assumptions for the years in which the assets were sufficient to pay all benefit payments. Any remaining benefit payments after the trust fund is exhausted are discounted at the 20-year municipal bond rate. The equivalent single rate is the discount rate. The contribution and benefit payment history, as well as the funding policy have also been considered. The District discount rate used in the prior measurement date was 3.90 percent.

### I. Changes in the Net OPEB Liability (Asset)

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (Asset) (a-b)
Beginning balance	\$ 5,989,681	\$ 6,015,896	\$ (26,215)
Changes for the year			
Service cost	600,666	—	600,666
Interest	252,763	—	252,763
Assumption changes	(79,034)	—	(79,034)
Contributions	—	220,587	(220,587)
Projected investment return	—	233,806	(233,806)
Benefit payments	(220,587)	(220,587)	—
Total net changes	553,808	233,806	320,002
Ending balance	\$ 6,543,489	\$ 6,249,702	\$ 293,787

Assumption changes since the prior measurement date include the following:

- The discount rate was changed from 3.90 percent to 4.10 percent.

**NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)****J. Net OPEB Liability (Asset) Sensitivity to Discount and Healthcare Cost Trend Rate Changes**

The following presents the net OPEB liability (asset) of the District, as well as what the District's net OPEB liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Current Discount Rate</u>	<u>1% Increase in Discount Rate</u>
OPEB discount rate	3.10%	4.10%	5.10%
Net OPEB liability (asset)	\$ 794,615	\$ 293,787	\$ (175,290)

The following presents the net OPEB liability (asset) of the District, as well as what the District's net OPEB liability (asset) would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease in Healthcare Cost Trend Rate</u>	<u>Current Healthcare Cost Trend Rate</u>	<u>1% Increase in Healthcare Cost Trend Rate</u>
OPEB healthcare cost trend rate	5.00% decreasing to 4.00%, then 3.00%	6.00% decreasing to 5.00%, then 4.00%	7.00% decreasing to 6.00%, then 5.00%
Net OPEB liability (asset)	\$ (533,560)	\$ 293,787	\$ 1,295,065

**K. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources**

For the current year ended, the District recognized OPEB expense of \$693,055. As of year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 102,300	\$ 1,060,935
Changes in actuarial assumptions	240,362	508,688
Net collective difference between projected and actual investment earnings on OPEB plan investments	592,620	—
Total	<u>\$ 935,282</u>	<u>\$ 1,569,623</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending June 30,</u>	<u>OPEB Expense Amount</u>
2025	\$ 101,208
2026	\$ 74,767
2027	\$ (136,019)
2028	\$ (182,395)
2029	\$ (174,072)
Thereafter	\$ (317,830)

## **NOTE 8 – FLEXIBLE BENEFIT PLAN**

The District has a flexible benefit plan, which is classified as a “cafeteria plan” (the Plan) under § 125 of the IRC. All employee groups of the District are eligible if and when the collective bargaining agreement or contract with their group allows eligibility. Eligible employees can elect to participate by contributing pretax dollars withheld from payroll checks to the Plan for healthcare and dependent care benefits.

Before the beginning of the Plan year, which is from July 1 to June 30, each participant designates a total amount of pretax dollars to be contributed to the Plan during the year. At June 30, the District is contingently liable for claims against the total amount of participants’ annual contributions to the Plan, whether or not such contributions have been made.

The Plan is administered by an independent contract administrator for child care and medical expense reimbursements. The flexible benefit plan is included in the financial statements within the District’s General Fund.

All property of the Plan and income attributable to that property is solely the property of the District, subject to the claims of the District’s general creditors. Participants’ rights under the Plan are equal to those of general creditors of the District in an amount equal to eligible healthcare and dependent care expenses incurred by the participants. The District believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

## **NOTE 9 – COMMITMENTS AND CONTINGENCIES**

### **A. Federal and State Revenues**

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

### **B. Legal Claims**

The District has the usual and customary types of miscellaneous legal claims pending at year-end, mostly of a minor nature and usually covered by insurance carried for that purpose. Although the outcomes of these claims are not presently determinable, the District believes that the resolution of these matters will not have a material adverse effect on its financial position.

### **C. Construction Contracts**

At June 30, 2024, the District had commitments totaling \$1,466,506 under various construction contracts for which the work was not yet completed.

## **NOTE 10 – SUBSEQUENT EVENTS**

The District entered into a financing agreement for technology devices totaling \$738,165, commencing July 2024. The debt will be paid through the General Fund. The agreement requires annual payments of \$184,541 with the last payment due in July 2027.



REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 16

Public Employees Retirement Association Pension Benefits Plan  
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability  
Year Ended June 30, 2024

District Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.1457%	\$ 6,844,256	\$ —	\$ 6,844,256	\$ 7,648,268	89.49%	78.70%
06/30/2016	06/30/2015	0.1392%	\$ 7,214,066	\$ —	\$ 7,214,066	\$ 8,046,107	89.66%	78.20%
06/30/2017	06/30/2016	0.1439%	\$ 11,683,965	\$ 152,514	\$ 11,836,479	\$ 8,921,987	130.96%	68.90%
06/30/2018	06/30/2017	0.1400%	\$ 8,937,508	\$ 112,417	\$ 9,049,925	\$ 9,021,947	99.06%	75.90%
06/30/2019	06/30/2018	0.1404%	\$ 7,788,817	\$ 255,478	\$ 8,044,295	\$ 9,438,120	82.53%	79.50%
06/30/2020	06/30/2019	0.1478%	\$ 8,171,531	\$ 253,989	\$ 8,425,520	\$ 10,435,427	78.31%	80.20%
06/30/2021	06/30/2020	0.1510%	\$ 9,053,140	\$ 279,245	\$ 9,332,385	\$ 10,758,624	84.15%	79.10%
06/30/2022	06/30/2021	0.1491%	\$ 6,367,238	\$ 194,375	\$ 6,561,613	\$ 10,731,257	59.33%	87.00%
06/30/2023	06/30/2022	0.1490%	\$ 11,800,849	\$ 345,812	\$ 12,146,661	\$ 11,157,816	105.76%	76.70%
06/30/2024	06/30/2023	0.1429%	\$ 7,990,808	\$ 220,220	\$ 8,211,028	\$ 11,358,431	70.35%	83.10%

Public Employees Retirement Association Pension Benefits Plan  
Schedule of District Contributions  
Year Ended June 30, 2024

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 603,458	\$ 603,458	\$ —	\$ 8,046,107	7.50%
06/30/2016	\$ 669,149	\$ 669,149	\$ —	\$ 8,921,987	7.50%
06/30/2017	\$ 676,646	\$ 676,646	\$ —	\$ 9,021,947	7.50%
06/30/2018	\$ 707,859	\$ 707,859	\$ —	\$ 9,438,120	7.50%
06/30/2019	\$ 782,657	\$ 782,657	\$ —	\$ 10,435,427	7.50%
06/30/2020	\$ 806,953	\$ 806,953	\$ —	\$ 10,758,624	7.50%
06/30/2021	\$ 804,913	\$ 804,913	\$ —	\$ 10,731,257	7.50%
06/30/2022	\$ 836,833	\$ 836,833	\$ —	\$ 11,157,816	7.50%
06/30/2023	\$ 852,060	\$ 852,060	\$ —	\$ 11,358,431	7.50%
06/30/2024	\$ 941,515	\$ 941,515	\$ —	\$ 12,553,475	7.50%

INDEPENDENT SCHOOL DISTRICT NO. 16

Teachers Retirement Association Pension Benefits Plan  
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability  
Year Ended June 30, 2024

District Fiscal Year-End Date	TRA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.5053%	\$ 23,283,860	\$ 1,637,846	\$ 24,921,706	\$ 23,066,641	100.94%	81.50%
06/30/2016	06/30/2015	0.4758%	\$ 29,432,936	\$ 3,610,491	\$ 33,043,427	\$ 24,148,800	121.88%	76.80%
06/30/2017	06/30/2016	0.4796%	\$114,396,043	\$ 11,481,522	\$125,877,565	\$ 24,946,067	458.57%	44.88%
06/30/2018	06/30/2017	0.4707%	\$ 93,960,258	\$ 9,082,818	\$103,043,076	\$ 25,340,867	370.79%	51.57%
06/30/2019	06/30/2018	0.4880%	\$ 30,650,968	\$ 2,879,488	\$ 33,530,456	\$ 26,964,133	113.67%	78.07%
06/30/2020	06/30/2019	0.4982%	\$ 31,755,373	\$ 2,810,311	\$ 34,565,684	\$ 28,284,202	112.27%	78.21%
06/30/2021	06/30/2020	0.5298%	\$ 39,142,334	\$ 3,280,248	\$ 42,422,582	\$ 30,784,484	127.15%	75.48%
06/30/2022	06/30/2021	0.5442%	\$ 23,815,819	\$ 2,008,607	\$ 25,824,426	\$ 32,579,424	73.10%	86.63%
06/30/2023	06/30/2022	0.5411%	\$ 43,328,426	\$ 3,213,035	\$ 46,541,461	\$ 33,450,013	129.53%	76.17%
06/30/2024	06/30/2023	0.5352%	\$ 44,187,311	\$ 3,095,313	\$ 47,282,624	\$ 34,027,460	129.86%	76.42%

Teachers Retirement Association Pension Benefits Plan  
Schedule of District Contributions  
Year Ended June 30, 2024

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 1,811,160	\$ 1,811,160	\$ —	\$ 24,148,800	7.50%
06/30/2016	\$ 1,870,955	\$ 1,870,955	\$ —	\$ 24,946,067	7.50%
06/30/2017	\$ 1,900,565	\$ 1,900,565	\$ —	\$ 25,340,867	7.50%
06/30/2018	\$ 2,022,310	\$ 2,022,310	\$ —	\$ 26,964,133	7.50%
06/30/2019	\$ 2,180,712	\$ 2,180,712	\$ —	\$ 28,284,202	7.71%
06/30/2020	\$ 2,438,448	\$ 2,438,448	\$ —	\$ 30,784,484	7.92%
06/30/2021	\$ 2,647,404	\$ 2,647,404	\$ —	\$ 32,579,424	8.13%
06/30/2022	\$ 2,789,592	\$ 2,789,592	\$ —	\$ 33,450,013	8.34%
06/30/2023	\$ 2,910,930	\$ 2,910,930	\$ —	\$ 34,027,460	8.55%
06/30/2024	\$ 3,389,223	\$ 3,389,223	\$ —	\$ 38,733,980	8.75%

INDEPENDENT SCHOOL DISTRICT NO. 16

Other Post-Employment Benefits Plan  
Schedule of Changes in the District's Net  
OPEB Liability (Asset) and Related Ratios  
Year Ended June 30, 2024

	District Fiscal Year-End Date			
	2017	2018	2019	2020
Total OPEB liability				
Service cost	\$ 445,316	\$ 436,541	\$ 476,928	\$ 541,112
Interest	175,983	189,292	215,803	204,457
Assumption changes	—	(106,629)	139,380	160,889
Difference between expected and actual experience	—	—	(706,192)	—
Benefit payments	(180,581)	(284,847)	(293,292)	(49,410)
Net change in total OPEB liability	440,718	234,357	(167,373)	857,048
Total OPEB liability – beginning of year	4,672,289	5,113,007	5,347,364	5,179,991
Total OPEB liability – end of year	5,113,007	5,347,364	5,179,991	6,037,039
Plan fiduciary net position				
Contributions	117,576	244,723	275,062	41,866
Investment earnings (charges)	51,930	(45,450)	480,011	381,847
Benefit payments	(180,581)	(284,847)	(293,292)	(49,410)
Administrative expenses	(5,760)	(3,306)	(3,335)	(3,585)
Net change in plan fiduciary net position	(16,835)	(88,880)	458,446	370,718
Plan fiduciary net position – beginning of year	6,143,445	6,126,610	6,037,730	6,496,176
Plan fiduciary net position – end of year	6,126,610	6,037,730	6,496,176	6,866,894
Net OPEB liability (asset)	\$ (1,013,603)	\$ (690,366)	\$ (1,316,185)	\$ (829,855)
Fiduciary net position as a percentage of the total OPEB liability	119.82%	112.91%	125.41%	113.75%
Covered-employee payroll	\$ 30,270,213	\$ 31,178,319	\$ 34,561,372	\$ 35,598,213
Net OPEB liability (asset) as a percentage of covered-employee payroll	(3.35%)	(2.21%)	(3.81%)	(2.33%)

Note: The District implemented GASB Statement Nos. 74 and 75 for the year ended June 30, 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
\$ 594,726	\$ 526,420	\$ 600,607	\$ 600,666
208,679	156,217	214,078	252,763
(183,365)	(386,902)	93,897	(79,034)
(1,079,454)	—	125,034	—
(222,879)	(541,940)	(152,476)	(220,587)
(682,293)	(246,205)	881,140	553,808
6,037,039	5,354,746	5,108,541	5,989,681
5,354,746	5,108,541	5,989,681	6,543,489
—	541,940	147,946	220,587
175,346	(782,172)	8,565	233,806
(222,879)	(541,940)	(152,476)	(220,587)
(25,328)	—	—	—
(72,861)	(782,172)	4,035	233,806
6,866,894	6,794,033	6,011,861	6,015,896
6,794,033	6,011,861	6,015,896	6,249,702
\$ (1,439,287)	\$ (903,320)	\$ (26,215)	\$ 293,787
126.88%	117.68%	100.44%	95.51%
\$ 38,372,541	\$ 39,523,717	\$ 42,325,619	\$ 43,595,388
(3.75%)	(2.29%)	(0.06%)	0.67%

INDEPENDENT SCHOOL DISTRICT NO. 16

Other Post-Employment Benefits Plan  
Schedule of Investment Returns  
Year Ended June 30, 2024

<u>Year</u>	<u>Annual Money-Weighted Rate of Return, Net of Investment Expense</u>
2017	0.80 %
2018	(0.70) %
2019	8.00 %
2020	5.60 %
2021	2.10 %
2022	(11.50) %
2023	0.10 %
2024	3.90 %

Note: The District implemented GASB Statement Nos. 74 and 75 for the year ended June 30, 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

# INDEPENDENT SCHOOL DISTRICT NO. 16

## Notes to Required Supplementary Information June 30, 2024

### **PERA – GENERAL EMPLOYEES RETIREMENT FUND**

#### **2023 CHANGES IN PLAN PROVISIONS**

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, noncompounding benefit increase of 2.50 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

#### **2023 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return assumption and single discount rate were changed from 6.50 percent to 7.00 percent.

#### **2022 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

#### **2021 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

#### **2020 CHANGES IN PLAN PROVISIONS**

- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

#### **2020 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.

## **PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)**

### **2020 CHANGES IN ACTUARIAL ASSUMPTIONS (CONTINUED)**

- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

### **2019 CHANGES IN PLAN PROVISIONS**

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

### **2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2017 to MP-2018.

### **2018 CHANGES IN PLAN PROVISIONS**

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year, with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio, to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

### **2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.



## **PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)**

### **2017 CHANGES IN PLAN PROVISIONS**

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

### **2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

### **2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

### **2015 CHANGES IN PLAN PROVISIONS**

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Retirement Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

### **2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

## **TEACHERS RETIREMENT ASSOCIATION (TRA)**

### **2023 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The normal retirement age for active and eligible Tier II members will be 65 effective July 1, 2024.
- The employer contribution rate will increase from 8.75 percent to 9.50 percent on July 1, 2025.
- The employee contribution rate will increase from 7.75 percent to 8.00 percent on July 1, 2025.
- The pension adjustment rate for school districts and the base budgets for MnSCU, Perpich Center for Arts Education, and Minnesota academies will increase to reflect the 0.75 percent employer contribution rate increase.

### **2021 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return assumption was changed from 7.50 percent to 7.00 percent.

### **2018 CHANGES IN PLAN PROVISIONS**

- The cost of living adjustment (COLA) was reduced from 2.00 percent each January 1 to 1.00 percent, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.10 percent each year until reaching the ultimate rate of 1.50 percent on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit, are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.50 percent if the funded ratio was at least 90.00 percent for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.00 percent to 3.00 percent, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.50 percent to 7.50 percent, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next six years, (7.71 percent in 2018, 7.92 percent in 2019, 8.13 percent in 2020, 8.34 percent in 2021, 8.55 percent in 2022, and 8.75 percent in 2023). In addition, the employee contribution rate will increase from 7.50 percent to 7.75 percent on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

### **2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return assumption was changed from 8.50 percent to 7.50 percent.
- The single discount rate changed from 5.12 percent to 7.50 percent.

### **2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The COLA was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
- Adjustments were made to the CSA loads. The active load was reduced from 1.40 percent to zero percent, the vested inactive load increased from 4.00 percent to 7.00 percent, and the nonvested inactive load increased from 4.00 percent to 9.00 percent.

## **TEACHERS RETIREMENT ASSOCIATION (TRA) (CONTINUED)**

### **2017 CHANGES IN ACTUARIAL ASSUMPTIONS (CONTINUED)**

- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for 10 years, followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.
- The single discount rate changed from 4.66 percent to 5.12 percent.

### **2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The single discount rate was changed from 8.00 percent to 4.66 percent.

### **2015 CHANGES IN PLAN PROVISIONS**

- The Duluth Teachers Retirement Fund Association was merged into the TRA on June 30, 2015.

### **2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The annual COLA for the June 30, 2015 valuation assumed 2.00 percent. The prior year valuation used 2.00 percent, with an increase to 2.50 percent commencing in 2034.
- The discount rate used to measure the total pension liability was 8.00 percent. This is a decrease from the discount rate at the prior measurement date of 8.25 percent.

## **OTHER POST-EMPLOYMENT BENEFITS PLAN**

### **2024 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 3.90 percent to 4.10 percent.

### **2023 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The healthcare trend rates, mortality tables, salary increase rates for nonteachers, and withdrawal rates were updated.
- The discount rate was changed from 3.80 percent to 3.90 percent.

### **2022 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 2.80 percent to 3.80 percent.

### **2021 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The healthcare trend rates, mortality tables, and salary scale assumptions were updated.
- The discount rate was changed from 3.20 percent to 2.80 percent.

### **2020 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 3.60 percent to 3.20 percent.

## **OTHER POST-EMPLOYMENT BENEFITS PLAN (CONTINUED)**

### **2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 3.80 percent to 3.60 percent.
- The healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale.

### **2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 3.50 percent to 3.80 percent.

### **2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality table was updated from RP-2000 projected to 2014 with Scale BB to the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale.
- The withdrawal table for all employees and retirement tables for only employees eligible to retire with Rule of 90 also were updated.
- The discount rate was changed from 4.00 percent to 3.50 percent.
- The percentage of future teachers who are assumed to continue medical coverage after retirement was reduced from 70.00 percent to 60.00 percent.

## SUPPLEMENTARY INFORMATION

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## **GOVERNMENTAL FUNDS**

Governmental fund reporting focuses primarily on the sources, uses, and balances of current financial resources and often has a budgetary orientation. The governmental fund category for the District includes the General Fund, Debt Service Fund, Food Service Special Revenue Fund, and Community Service Special Revenue Fund.

The statements and schedules that follow are to provide further detail and support additional analysis for the District's major and nonmajor governmental funds.

## INDEPENDENT SCHOOL DISTRICT NO. 16

Nonmajor Governmental Funds  
Combining Balance Sheet  
as of June 30, 2024

	Special Revenue Funds		
	Food Service	Community Service	Total
Assets			
Cash and temporary investments	\$ 954,887	\$ 432,309	\$ 1,387,196
Receivables			
Current taxes	–	318,147	318,147
Delinquent taxes	–	8,241	8,241
Accounts and interest	25	38,477	38,502
Due from other governmental units	621,299	99,851	721,150
Inventory	42,844	–	42,844
Total assets	<u>\$ 1,619,055</u>	<u>\$ 897,025</u>	<u>\$ 2,516,080</u>
Liabilities			
Salaries payable	\$ 14,082	\$ 45,935	\$ 60,017
Accounts and contracts payable	183,967	49,543	233,510
Due to other governmental units	–	1,483	1,483
Unearned revenue	32,349	282,387	314,736
Total liabilities	<u>230,398</u>	<u>379,348</u>	<u>609,746</u>
Deferred inflows of resources			
Property taxes levied for subsequent year	–	499,681	499,681
Unavailable revenue – delinquent taxes	–	9,205	9,205
Total deferred inflows of resources	<u>–</u>	<u>508,886</u>	<u>508,886</u>
Fund balances			
Nonspendable	42,844	–	42,844
Restricted	1,345,813	8,791	1,354,604
Total fund balances	<u>1,388,657</u>	<u>8,791</u>	<u>1,397,448</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 1,619,055</u>	<u>\$ 897,025</u>	<u>\$ 2,516,080</u>



INDEPENDENT SCHOOL DISTRICT NO. 16

Nonmajor Governmental Funds  
Combining Statement of Revenue, Expenditures, and Changes in Fund Balances  
Year Ended June 30, 2024

	Special Revenue Funds		
	Food Service	Community Service	Total
Revenue			
Local sources			
Property taxes	\$ —	\$ 496,525	\$ 496,525
Investment earnings	54,973	16,986	71,959
Other	216,472	3,054,939	3,271,411
State sources	1,813,157	730,827	2,543,984
Federal sources	2,522,517	—	2,522,517
Total revenue	4,607,119	4,299,277	8,906,396
Expenditures			
Current			
Food service	4,003,536	—	4,003,536
Community service	—	4,414,491	4,414,491
Capital outlay	408,326	6,409	414,735
Total expenditures	4,411,862	4,420,900	8,832,762
Net change in fund balances	195,257	(121,623)	73,634
Fund balances			
Beginning of year	1,193,400	130,414	1,323,814
End of year	\$ 1,388,657	\$ 8,791	\$ 1,397,448

## INDEPENDENT SCHOOL DISTRICT NO. 16

General Fund  
Comparative Balance Sheet  
as of June 30, 2024 and 2023

	2024	2023
Assets		
Cash and temporary investments	\$ 43,074,687	\$ 36,334,349
Receivables		
Current taxes	8,596,820	8,005,665
Delinquent taxes	212,167	92,626
Accounts and interest	993,500	466,863
Due from other governmental units	10,962,371	9,476,101
Inventory	40,748	40,748
Prepaid items	139,067	278,453
	<u>64,019,360</u>	<u>54,694,805</u>
Total assets	<u>\$ 64,019,360</u>	<u>\$ 54,694,805</u>
Liabilities		
Salaries payable	\$ 354,187	\$ 327,056
Accounts and contracts payable	2,958,969	1,544,582
Due to other governmental units	541,946	572,395
Unearned revenue	33,901	23,457
Total liabilities	<u>3,889,003</u>	<u>2,467,490</u>
Deferred inflows of resources		
Property taxes levied for subsequent year	12,480,204	12,123,126
Unavailable revenue – delinquent taxes	236,262	157,766
Total deferred inflows of resources	<u>12,716,466</u>	<u>12,280,892</u>
Fund balances		
Nonspendable for inventory	40,748	40,748
Nonspendable for prepaid items	139,067	278,453
Restricted for scholarships	164,473	164,810
Restricted for staff development	452,879	486,528
Restricted for capital projects levy	1,485,960	1,455,200
Restricted for literacy incentive aid	215,936	–
Restricted for American Indian education aid	5,294	–
Restricted for operating capital	1,450,972	1,695,566
Restricted for basic skills	2,712,602	600,222
Restricted for safe schools levy	23,573	–
Restricted for long-term facilities maintenance	1,799,007	1,250,661
Restricted for Medical Assistance	166,227	57,034
Assigned for employee benefits	2,018,429	2,008,713
Assigned for capital projects	14,500,000	11,000,000
Assigned for technology	320,000	320,000
Assigned for curriculum	3,000,000	1,000,000
Unassigned	18,918,724	19,588,488
Total fund balances	<u>47,413,891</u>	<u>39,946,423</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 64,019,360</u>	<u>\$ 54,694,805</u>

INDEPENDENT SCHOOL DISTRICT NO. 16

General Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual  
Year Ended June 30, 2024  
(With Comparative Actual Amounts for the Year Ended June 30, 2023)

	2024			2023
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	\$ 13,245,607	\$ 13,445,951	\$ 200,344	\$ 13,280,339
Investment earnings	2,203,000	2,379,925	176,925	1,133,984
Other	1,164,400	1,629,976	465,576	1,584,232
State sources	71,626,848	71,450,594	(176,254)	61,964,872
Federal sources	5,312,565	5,271,749	(40,816)	4,336,918
Total revenue	93,552,420	94,178,195	625,775	82,300,345
Expenditures				
Current				
Administration				
Salaries	1,737,084	1,738,361	1,277	1,694,090
Employee benefits	569,415	562,440	(6,975)	544,784
Purchased services	66,904	32,386	(34,518)	24,966
Supplies and materials	21,236	23,010	1,774	25,209
Capital expenditures	—	—	—	5,918
Other expenditures	55,274	50,071	(5,203)	50,868
Total administration	2,449,913	2,406,268	(43,645)	2,345,835
District support services				
Salaries	1,460,378	1,446,442	(13,936)	1,400,992
Employee benefits	463,571	472,317	8,746	415,717
Purchased services	500,968	552,261	51,293	541,463
Supplies and materials	141,048	94,124	(46,924)	266,170
Capital expenditures	11,500	6,390	(5,110)	7,109
Other expenditures	12,750	(269,072)	(281,822)	(8,480)
Total district support services	2,590,215	2,302,462	(287,753)	2,622,971
Elementary and secondary regular instruction				
Salaries	26,696,686	25,834,163	(862,523)	22,953,750
Employee benefits	7,724,128	7,753,976	29,848	6,986,537
Purchased services	1,818,194	1,956,262	138,068	1,699,903
Supplies and materials	2,203,019	1,622,766	(580,253)	956,804
Capital expenditures	1,022,200	44,956	(977,244)	57,184
Other expenditures	322,320	431,806	109,486	184,692
Total elementary and secondary regular instruction	39,786,547	37,643,929	(2,142,618)	32,838,870

INDEPENDENT SCHOOL DISTRICT NO. 16

General Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual (continued)  
Year Ended June 30, 2024  
(With Comparative Actual Amounts for the Year Ended June 30, 2023)

	2024			2023
	Budget	Actual	Over (Under) Budget	Actual
Expenditures (continued)				
Current (continued)				
Vocational education instruction				
Salaries	343,300	553,778	210,478	295,304
Employee benefits	108,955	160,432	51,477	94,499
Purchased services	71,200	78,919	7,719	69,312
Supplies and materials	19,300	59,471	40,171	48,910
Other expenditures	2,300	21,546	19,246	2,253
Total vocational education instruction	545,055	874,146	329,091	510,278
Special education instruction				
Salaries	10,187,942	10,041,170	(146,772)	8,987,754
Employee benefits	3,253,986	2,883,794	(370,192)	2,727,698
Purchased services	1,960,750	1,864,883	(95,867)	2,131,298
Supplies and materials	94,250	98,308	4,058	140,235
Capital expenditures	300	—	(300)	26,483
Other expenditures	48,000	46,423	(1,577)	46,684
Total special education instruction	15,545,228	14,934,578	(610,650)	14,060,152
Instructional support services				
Salaries	4,571,430	4,807,037	235,607	4,209,143
Employee benefits	1,472,365	1,406,347	(66,018)	1,219,330
Purchased services	667,400	609,233	(58,167)	605,551
Supplies and materials	606,064	752,992	146,928	688,268
Capital expenditures	383,207	352,610	(30,597)	272,615
Other expenditures	62,755	72,646	9,891	43,737
Total instructional support services	7,763,221	8,000,865	237,644	7,038,644
Pupil support services				
Salaries	1,512,918	1,638,753	125,835	1,562,826
Employee benefits	673,349	664,406	(8,943)	527,953
Purchased services	6,744,304	7,067,806	323,502	6,681,534
Supplies and materials	95,736	118,239	22,503	267,129
Capital expenditures	66,014	134,809	68,795	30,916
Other expenditures	10,500	7,496	(3,004)	9,930
Total pupil support services	9,102,821	9,631,509	528,688	9,080,288

INDEPENDENT SCHOOL DISTRICT NO. 16

General Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual (continued)  
Year Ended June 30, 2024  
(With Comparative Actual Amounts for the Year Ended June 30, 2023)

	2024			2023
	Budget	Actual	Over (Under) Budget	Actual
Expenditures (continued)				
Current (continued)				
Sites and buildings				
Salaries	2,037,770	1,992,974	(44,796)	1,907,656
Employee benefits	616,389	595,088	(21,301)	571,123
Purchased services	3,575,141	3,645,577	70,436	3,400,885
Supplies and materials	355,835	410,055	54,220	378,599
Capital expenditures	3,440,687	3,355,402	(85,285)	2,510,541
Other expenditures	17,500	13,949	(3,551)	18,937
Total sites and buildings	10,043,322	10,013,045	(30,277)	8,787,741
Fiscal and other fixed cost programs				
Employee benefits	5,000	—	(5,000)	—
Purchased services	325,000	363,789	38,789	307,802
Other expenditures	65,000	66,600	1,600	35,300
Total fiscal and other fixed cost programs	395,000	430,389	35,389	343,102
Debt service				
Principal	426,797	519,294	92,497	509,018
Interest and fiscal charges	37,538	41,248	3,710	51,524
Total debt service	464,335	560,542	96,207	560,542
Total expenditures	88,685,657	86,797,733	(1,887,924)	78,188,423
Excess of revenue over expenditures	4,866,763	7,380,462	2,513,699	4,111,922
Other financing sources				
Sale of capital assets	60,000	87,006	27,006	95,448
Net change in fund balances	\$ 4,926,763	7,467,468	\$ 2,540,705	4,207,370
Fund balances				
Beginning of year		39,946,423		35,739,053
End of year		\$ 47,413,891		\$ 39,946,423

INDEPENDENT SCHOOL DISTRICT NO. 16

Food Service Special Revenue Fund  
Comparative Balance Sheet  
as of June 30, 2024 and 2023

	<u>2024</u>	<u>2023</u>
Assets		
Cash and temporary investments	\$ 954,887	\$ 1,231,645
Receivables		
Accounts and interest	25	—
Due from other governmental units	621,299	23,310
Inventory	<u>42,844</u>	<u>24,942</u>
Total assets	<u>\$ 1,619,055</u>	<u>\$ 1,279,897</u>
Liabilities		
Salaries payable	\$ 14,082	\$ 16,247
Accounts and contracts payable	183,967	12,835
Unearned revenue	<u>32,349</u>	<u>57,415</u>
Total liabilities	230,398	86,497
Fund balances		
Nonspendable for inventory	42,844	24,942
Restricted for food service	<u>1,345,813</u>	<u>1,168,458</u>
Total fund balances	<u>1,388,657</u>	<u>1,193,400</u>
Total liabilities and fund balances	<u>\$ 1,619,055</u>	<u>\$ 1,279,897</u>

INDEPENDENT SCHOOL DISTRICT NO. 16

Food Service Special Revenue Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual  
Year Ended June 30, 2024  
(With Comparative Actual Amounts for the Year Ended June 30, 2023)

	2024			2023
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Investment earnings	\$ 50,000	\$ 54,973	\$ 4,973	\$ 29,977
Other – primarily meal sales	287,750	216,472	(71,278)	1,143,965
State sources	1,786,395	1,813,157	26,762	163,555
Federal sources	2,425,855	2,522,517	96,662	2,401,265
Total revenue	<u>4,550,000</u>	<u>4,607,119</u>	<u>57,119</u>	<u>3,738,762</u>
Expenditures				
Current				
Salaries	1,249,348	1,176,363	(72,985)	1,085,460
Employee benefits	305,080	320,088	15,008	284,630
Purchased services	150,000	217,453	67,453	316,697
Supplies and materials	2,516,072	2,275,326	(240,746)	1,721,398
Other expenditures	9,500	14,306	4,806	10,425
Capital outlay	320,000	408,326	88,326	133,096
Total expenditures	<u>4,550,000</u>	<u>4,411,862</u>	<u>(138,138)</u>	<u>3,551,706</u>
Net change in fund balances	<u>\$ —</u>	195,257	<u>\$ 195,257</u>	187,056
Fund balances				
Beginning of year		<u>1,193,400</u>		<u>1,006,344</u>
End of year		<u>\$ 1,388,657</u>		<u>\$ 1,193,400</u>

INDEPENDENT SCHOOL DISTRICT NO. 16

Community Service Special Revenue Fund  
Comparative Balance Sheet  
as of June 30, 2024 and 2023

	<u>2024</u>	<u>2023</u>
Assets		
Cash and temporary investments	\$ 432,309	\$ 494,795
Receivables		
Current taxes	318,147	307,083
Delinquent taxes	8,241	3,755
Accounts and interest	38,477	46,312
Due from other governmental units	<u>99,851</u>	<u>89,523</u>
Total assets	<u><u>\$ 897,025</u></u>	<u><u>\$ 941,468</u></u>
Liabilities		
Salaries payable	\$ 45,935	\$ 41,392
Accounts and contracts payable	49,543	11,034
Due to other governmental units	1,483	28,860
Unearned revenue	<u>282,387</u>	<u>218,422</u>
Total liabilities	379,348	299,708
Deferred inflows of resources		
Property taxes levied for subsequent year	499,681	505,178
Unavailable revenue – delinquent taxes	<u>9,205</u>	<u>6,168</u>
Total deferred inflows of resources	508,886	511,346
Fund balances		
Restricted for community education programs	–	3,359
Restricted for early childhood family education	–	35,486
Restricted for school readiness	–	1,249
Restricted for community service	<u>8,791</u>	<u>90,320</u>
Total fund balances	<u><u>8,791</u></u>	<u><u>130,414</u></u>
Total liabilities, deferred inflows of resources, and fund balances	<u><u>\$ 897,025</u></u>	<u><u>\$ 941,468</u></u>



INDEPENDENT SCHOOL DISTRICT NO. 16

Community Service Special Revenue Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances  
Budget and Actual  
Year Ended June 30, 2024  
(With Comparative Actual Amounts for the Year Ended June 30, 2023)

	2024			2023
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Property taxes	\$ 502,711	\$ 496,525	\$ (6,186)	\$ 527,880
Investment earnings	—	16,986	16,986	14,000
Other – primarily tuition and fees	2,889,934	3,054,939	165,005	2,816,906
State sources	607,355	730,827	123,472	620,885
Federal sources	—	—	—	133,674
Total revenue	4,000,000	4,299,277	299,277	4,113,345
Expenditures				
Current				
Salaries	2,466,501	3,025,903	559,402	2,610,723
Employee benefits	845,717	975,678	129,961	813,690
Purchased services	516,137	275,924	(240,213)	481,450
Supplies and materials	128,275	133,551	5,276	155,477
Other expenditures	2,870	3,435	565	2,846
Capital outlay	40,500	6,409	(34,091)	5,308
Total expenditures	4,000,000	4,420,900	420,900	4,069,494
Net change in fund balances	\$ —	(121,623)	\$ (121,623)	43,851
Fund balances				
Beginning of year		130,414		86,563
End of year		\$ 8,791		\$ 130,414

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INDEPENDENT SCHOOL DISTRICT NO. 16

Debt Service Fund  
Balance Sheet by Account  
as of June 30, 2024  
(With Comparative Totals as of June 30, 2023)

	Regular Debt Service Account	OPEB Debt Service Account	Totals	
			2024	2023
Assets				
Cash and temporary investments	\$ 6,389,428	\$ 227,594	\$ 6,617,022	\$ 6,784,146
Receivables				
Current taxes	6,976,086	164,387	7,140,473	6,628,497
Delinquent taxes	165,222	10,613	175,835	78,658
Due from other governmental units	—	—	—	17,035
Total assets	<u>\$ 13,530,736</u>	<u>\$ 402,594</u>	<u>\$ 13,933,330</u>	<u>\$ 13,508,336</u>
Deferred inflows of resources				
Property taxes levied for subsequent year	\$ 10,956,637	\$ 258,186	\$ 11,214,823	\$ 10,904,453
Unavailable revenue – delinquent taxes	<u>181,697</u>	<u>12,749</u>	<u>194,446</u>	<u>130,343</u>
Total deferred inflows of resources	<u>11,138,334</u>	<u>270,935</u>	<u>11,409,269</u>	<u>11,034,796</u>
Fund balances				
Restricted for debt service	<u>2,392,402</u>	<u>131,659</u>	<u>2,524,061</u>	<u>2,473,540</u>
Total deferred inflows of resources and fund balances	<u>\$ 13,530,736</u>	<u>\$ 402,594</u>	<u>\$ 13,933,330</u>	<u>\$ 13,508,336</u>

INDEPENDENT SCHOOL DISTRICT NO. 16

Debt Service Fund  
Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  
Budget and Actual  
Year Ended June 30, 2024  
(With Comparative Actual Amounts for the Year Ended June 30, 2023)

		2024	
		Actual	
	Budget	Regular Debt Service Account	OPEB Debt Service Account
Revenue			
Local sources			
Property taxes	\$ 10,855,670	\$ 10,554,091	\$ 167,375
Investment earnings	210,000	391,480	12,662
State sources	—	—	—
Total revenue	11,065,670	10,945,571	180,037
Expenditures			
Debt service			
Principal	7,625,000	7,390,000	235,000
Interest	3,359,455	3,639,928	17,305
Fiscal charges and other	4,000	114,068	713
Total expenditures	10,988,455	11,143,996	253,018
Excess (deficiency) of revenue over expenditures	77,215	(198,425)	(72,981)
Other financing sources (uses)			
Refunding debt issued	—	16,215,000	—
Premium on issuance of debt	—	856,927	—
Payments to refunded bond escrow agent	—	(16,750,000)	—
Total other financing sources (uses)	—	321,927	—
Net change in fund balances	\$ 77,215	123,502	(72,981)
Fund balances			
Beginning of year		2,268,900	204,640
End of year		\$ 2,392,402	\$ 131,659

		2023
Total	Over (Under) Budget	Actual
\$ 10,721,466	\$ (134,204)	\$ 10,582,176
404,142	194,142	171,038
—	—	170,345
11,125,608	59,938	10,923,559
7,625,000	—	7,280,000
3,657,233	297,778	3,685,965
114,781	110,781	2,375
11,397,014	408,559	10,968,340
(271,406)	(348,621)	(44,781)
16,215,000	16,215,000	—
856,927	856,927	—
(16,750,000)	(16,750,000)	—
321,927	321,927	—
50,521	\$ (26,694)	(44,781)
2,473,540		2,518,321
\$ 2,524,061		\$ 2,473,540

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## **INTERNAL SERVICE FUNDS**

Internal service funds are used to account for the financing of goods and services provided by one department or agency of a government to other departments or agencies on a cost-reimbursement basis. The District maintains two internal service funds. These funds are used to account for the District's self-insured health and dental benefits activities.

The statements that follow are to provide further detail and support additional analysis for the District's internal service funds.

INDEPENDENT SCHOOL DISTRICT NO. 16

Internal Service Funds  
Combining Statement of Net Position  
as of June 30, 2024  
(With Comparative Totals as of June 30, 2023)

	Health Benefits Self-Insurance	Dental Benefits Self-Insurance	Totals	
			2024	2023
Assets				
Current assets				
Cash and temporary investments	\$ 6,286,839	\$ 306,719	\$ 6,593,558	\$ 6,883,804
Receivables				
Due from other funds	—	—	—	4,530
Total current assets	6,286,839	306,719	6,593,558	6,888,334
Liabilities				
Current liabilities				
Claims incurred, but not reported	610,497	41,088	651,585	701,161
Net position				
Unrestricted	\$ 5,676,342	\$ 265,631	\$ 5,941,973	\$ 6,187,173



INDEPENDENT SCHOOL DISTRICT NO. 16

Internal Service Funds  
Combining Statement of Revenue, Expenses, and Changes in Net Position  
Year Ended June 30, 2024  
(With Comparative Totals for the Year Ended June 30, 2023)

	Health Benefits Self-Insurance	Dental Benefits Self-Insurance	Totals	
			2024	2023
Operating revenue				
Charges for services				
Contributions from governmental funds	\$ 6,187,068	\$ 505,257	\$ 6,692,325	6,324,692
Operating expenses				
Health benefit claims	6,712,666	—	6,712,666	5,909,967
Dental benefit claims	—	546,667	546,667	525,795
Total operating expenses	<u>6,712,666</u>	<u>546,667</u>	<u>7,259,333</u>	<u>6,435,762</u>
Operating income (loss)	(525,598)	(41,410)	(567,008)	(111,070)
Nonoperating revenue				
Investment earnings	<u>308,219</u>	<u>13,589</u>	<u>321,808</u>	<u>172,864</u>
Change in net position	(217,379)	(27,821)	(245,200)	61,794
Net position				
Beginning of year	<u>5,893,721</u>	<u>293,452</u>	<u>6,187,173</u>	<u>6,125,379</u>
End of year	<u>\$ 5,676,342</u>	<u>\$ 265,631</u>	<u>\$ 5,941,973</u>	<u>\$ 6,187,173</u>

INDEPENDENT SCHOOL DISTRICT NO. 16

Internal Service Funds  
Combining Statement of Cash Flows  
Year Ended June 30, 2024  
(With Comparative Totals for the Year Ended June 30, 2023)

	Health Benefits Self-Insurance	Dental Benefits Self-Insurance	Total	
			2024	2023
Cash flows from operating activities				
Contributions from governmental funds	\$ 6,191,598	\$ 505,257	\$ 6,696,855	\$ 6,320,162
Payment for health claims	(6,766,584)	—	(6,766,584)	(5,676,666)
Payment for dental claims	—	(542,325)	(542,325)	(509,751)
Net cash flows from operating activities	(574,986)	(37,068)	(612,054)	133,745
Cash flows from investing activities				
Investment earnings received	308,219	13,589	321,808	172,864
Net change in cash and cash equivalents	(266,767)	(23,479)	(290,246)	306,609
Cash and cash equivalents				
Beginning of year	6,553,606	330,198	6,883,804	6,577,195
End of year	\$ 6,286,839	\$ 306,719	\$ 6,593,558	\$ 6,883,804
Reconciliation of operating income (loss) to net cash flows from operating activities				
Operating income (loss)	\$ (525,598)	\$ (41,410)	\$ (567,008)	\$ (111,070)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities				
Changes in assets and liabilities				
Due from other funds	4,530	—	4,530	(4,530)
Claims incurred, but not reported	(53,918)	4,342	(49,576)	249,345
Net cash flows from operating activities	\$ (574,986)	\$ (37,068)	\$ (612,054)	\$ 133,745

*High Expectations.  
High Achievement For All.  
No Excuses.*



**SPRING LAKE PARK SCHOOLS**

# ***SECTION III***

*(Unaudited)*

*Statistical Section | Annual Financial Report*



## **STATISTICAL SECTION (UNAUDITED)**

This section of Independent School District No. 16's (the District) Annual Comprehensive Financial Report (ACFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

### **Contents**

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the District's most significant local revenue source – property taxes.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

#### **Operating Indicators**

These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial statements relates to the services the District provides, and the activities it performs.

Source: Unless otherwise noted, the information in these schedules is derived from the District's ACFR for the relevant year.

INDEPENDENT SCHOOL DISTRICT NO. 16

Net Position by Component  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	Fiscal Year			
	2015	2016	2017	2018
Governmental activities				
Net investment in capital assets	\$ 12,151,342	\$ 12,651,203	\$ 17,675,160	\$ 23,079,326
Restricted	1,397,239	1,892,627	2,084,364	1,662,151
Unrestricted	<u>(17,216,760)</u>	<u>(11,365,538)</u>	<u>(26,911,390)</u>	<u>(37,385,673)</u>
Total governmental activities net position	<u>\$ (3,668,179)</u>	<u>\$ 3,178,292</u>	<u>\$ (7,151,866)</u>	<u>\$ (12,644,196)</u>

Note 1: The District implemented GASB Statement No. 68 in fiscal 2015. The District reported a change in accounting principle as a result of implementing this standard that decreased unrestricted net position by approximately \$33.5 million. Prior years were not restated.

Note 2: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2017. The District reported a change in accounting principle as a result of implementing these standards that decreased net position by approximately \$2.3 million. Prior years were not restated.

Note 3: The District implemented GASB Statement No. 84 in fiscal 2020. The District reported a change in accounting principle as a result of implementing this standard that increased net position by \$145,373. Prior years were not restated.

Note 4: In fiscal 2024, the District reported a change in accounting principle for a change in reporting certain groups of similar capital assets acquired in prior years that increased net position by \$623,059. Prior years were not restated.

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
\$ 25,541,727	\$ 30,595,571	\$ 31,428,847	\$ 33,862,306	\$ 36,419,038	\$ 40,965,930
2,158,339	2,804,025	4,145,113	6,592,612	8,244,113	11,559,942
<u>(21,719,496)</u>	<u>(26,082,751)</u>	<u>(23,819,195)</u>	<u>(20,451,560)</u>	<u>(7,356,039)</u>	<u>(207,821)</u>
<u>\$ 5,980,570</u>	<u>\$ 7,316,845</u>	<u>\$ 11,754,765</u>	<u>\$ 20,003,358</u>	<u>\$ 37,307,112</u>	<u>\$ 52,318,051</u>

## INDEPENDENT SCHOOL DISTRICT NO. 16

Changes in Net Position  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	Fiscal Year							
	2015		2016		2017		2018	
	Amount	Percent	Amount	Percent	Amount	Percent	Amount	Percent
Governmental activities								
Expenses								
Administration	\$ 2,000,118	3.0 %	\$ 2,142,397	3.0 %	\$ 2,782,494	3.1 %	\$ 2,482,866	2.8 %
District support services	2,880,485	4.3	2,555,546	3.6	2,778,795	3.1	2,744,469	3.1
Elementary and secondary								
regular instruction	24,691,702	36.9	27,119,057	38.0	40,848,212	46.1	39,158,924	43.8
Vocational education instruction	741,544	1.1	678,090	1.0	1,007,149	1.1	669,085	0.7
Special education instruction	8,545,167	12.8	8,570,155	12.0	11,729,151	13.2	12,124,558	13.5
Instructional support services	5,935,999	8.9	7,264,022	10.2	6,853,108	7.7	7,057,296	7.9
Pupil support services	4,971,500	7.4	5,727,763	8.0	6,314,609	7.1	7,328,994	8.2
Sites and buildings	4,537,852	6.8	4,644,930	6.5	4,108,121	4.6	6,625,257	7.4
Fiscal and other fixed cost programs	265,168	0.4	179,921	0.3	141,819	0.2	191,039	0.2
Food service	3,225,187	4.8	3,177,702	4.5	3,172,797	3.6	3,115,395	3.5
Community service	3,441,499	5.1	3,649,195	5.1	4,227,143	4.8	3,767,162	4.2
Interest and fiscal charges on debt	5,650,508	8.5	5,566,543	7.8	4,734,217	5.4	4,179,846	4.7
Total governmental activities expenses	66,886,729	<u>100.0 %</u>	71,275,321	<u>100.0 %</u>	88,697,615	<u>100.0 %</u>	89,444,891	<u>100.0 %</u>
Program revenues								
Charges for services								
Elementary and secondary								
regular instruction	613,638		577,201		668,081		509,632	
Instructional support services	69,784		43,096		38,861		47,196	
Food service	1,119,719		1,270,499		1,243,190		1,177,962	
Community service	1,996,289		2,331,487		2,345,615		2,327,001	
Operating grants and contributions	12,479,689		12,137,627		13,363,894		13,658,939	
Total governmental activities program revenues	16,279,119		16,359,910		17,659,641		17,720,730	
Net (expense) revenue	(50,607,610)		(54,915,411)		(71,037,974)		(71,724,161)	
General revenues and other changes in net position								
Taxes								
Property taxes, levied for general purposes	9,776,471		9,808,642		9,948,330		10,428,008	
Property taxes, levied for community service	473,957		380,078		469,990		411,439	
Property taxes, levied for debt service	9,789,787		10,190,445		9,810,131		11,496,238	
General grants and aids	37,569,864		40,359,902		41,682,417		42,121,381	
Gain on sale of capital assets	14,800		—		—		367,463	
Other general revenues	525,899		654,713		680,776		591,075	
Investment earnings (charges)	98,240		368,102		434,540		816,227	
Total general revenues and other changes in net position	58,249,018		61,761,882		63,026,184		66,231,831	
Change in net position	<u>\$ 7,641,408</u>		<u>\$ 6,846,471</u>		<u>\$ (8,011,790)</u>		<u>\$ (5,492,330)</u>	



2019		2020		2021		2022		2023		2024	
Amount	Percent	Amount	Percent	Amount	Percent	Amount	Percent	Amount	Percent	Amount	Percent
\$ 1,721,904	2.6 %	\$ 2,476,836	2.8 %	\$ 2,458,727	2.7 %	\$ 2,353,410	2.6 %	\$ 2,257,670	2.7 %	\$ 2,571,548	2.6 %
2,740,306	4.1	2,745,631	3.1	2,609,816	2.9	2,533,643	2.8	2,907,349	3.4	2,538,509	2.5
20,740,744	31.0	35,062,242	39.8	37,236,257	41.6	36,685,583	40.6	29,573,451	35.0	39,724,513	39.5
447,966	0.7	478,371	0.6	474,309	0.5	523,242	0.6	478,528	0.6	929,666	0.9
8,144,461	12.2	12,982,195	14.8	14,328,890	16.0	14,177,364	15.7	13,731,234	16.3	16,017,412	15.9
5,441,358	8.1	6,249,588	7.1	6,526,474	7.3	6,514,420	7.2	7,154,633	8.5	8,424,570	8.4
7,101,894	10.6	8,769,911	10.0	8,047,453	9.0	9,398,960	10.4	9,737,452	11.5	10,473,885	10.4
9,344,210	14.0	8,309,623	9.4	7,731,642	8.6	6,941,327	7.7	7,261,826	8.6	7,609,610	7.6
216,825	0.3	298,787	0.3	314,880	0.4	434,353	0.5	343,102	0.4	430,389	0.4
3,317,699	5.0	3,002,961	3.4	2,659,752	3.0	3,571,896	4.0	3,819,980	4.5	4,414,931	4.4
3,684,307	5.5	4,105,012	4.7	3,930,078	4.4	4,248,030	4.7	4,474,168	5.3	4,943,929	4.9
3,957,733	5.9	3,552,591	4.0	3,271,594	3.7	2,983,420	3.3	2,655,602	3.1	2,507,345	2.5
66,859,407	<u>100.0 %</u>	88,033,748	<u>100.0 %</u>	89,589,872	<u>100.0 %</u>	90,365,648	<u>100.0 %</u>	84,394,995	<u>100.0 %</u>	100,586,307	<u>100.0 %</u>
519,664		298,337		288,005		623,170		570,024		662,235	
54,856		54,522		54,682		17,450		—		—	
1,142,125		837,319		21,794		212,301		1,143,965		216,472	
2,568,685		1,869,021		1,662,751		2,793,494		2,816,906		3,054,939	
13,688,345		14,887,260		17,906,846		21,297,721		21,303,287		31,516,589	
17,973,675		17,946,459		19,934,078		24,944,136		25,834,182		35,450,235	
(48,885,732)		(70,087,289)		(69,655,794)		(65,421,512)		(58,560,813)		(65,136,072)	
11,511,034		12,097,457		13,052,174		13,624,846		13,331,751		13,524,447	
482,829		489,781		483,158		517,179		529,833		499,562	
10,843,433		10,872,582		10,765,715		10,554,768		10,621,126		10,785,569	
42,143,708		46,293,428		49,114,780		48,389,353		48,750,338		50,481,793	
—		—		—		—		—		—	
1,222,289		670,041		592,969		779,122		1,109,656		1,054,747	
1,307,205		854,902		84,918		(195,163)		1,521,863		3,177,834	
67,510,498		71,278,191		74,093,714		73,670,105		75,864,567		79,523,952	
<u>\$18,624,766</u>		<u>\$ 1,190,902</u>		<u>\$ 4,437,920</u>		<u>\$ 8,248,593</u>		<u>\$17,303,754</u>		<u>\$ 14,387,880</u>	

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INDEPENDENT SCHOOL DISTRICT NO. 16

Governmental Activities Tax Revenues by Source and Levy Type  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

Fiscal Year	Property Tax			
	General Purposes	Community Service	Debt Service	Total
2015	\$ 9,776,471	\$ 473,957	\$ 9,789,787	\$ 20,040,215
2016	9,808,642	380,078	10,190,445	20,379,165
2017	9,948,330	469,990	9,810,131	20,228,451
2018	10,428,008	411,439	11,496,238	22,335,685
2019	11,511,034	482,829	10,843,433	22,837,296
2020	12,097,457	489,781	10,872,582	23,459,820
2021	13,052,174	483,158	10,765,715	24,301,047
2022	13,624,846	517,179	10,554,768	24,696,793
2023	13,331,751	529,833	10,621,126	24,482,710
2024	13,524,447	499,562	10,785,569	24,809,578

## INDEPENDENT SCHOOL DISTRICT NO. 16

Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

	Fiscal Year			
	2015	2016	2017	2018
General Fund				
Nonspendable	\$ 240,909	\$ 151,183	\$ 520,147	\$ 461,523
Restricted	1,020,553	1,036,832	1,458,251	667,020
Assigned	3,048,575	5,467,187	6,799,600	8,523,970
Unassigned	15,521,686	17,508,558	18,589,800	19,612,792
Total General Fund	<u>\$ 19,831,723</u>	<u>\$ 24,163,760</u>	<u>\$ 27,367,798</u>	<u>\$ 29,265,305</u>
All other governmental funds				
Nonspendable	\$ 29,327	\$ 38,156	\$ 151,958	\$ 151,813
Restricted	44,109,966	34,955,763	46,412,487	16,409,858
Unassigned	<u>—</u>	<u>(19,370)</u>	<u>—</u>	<u>—</u>
Total all other governmental funds	<u>\$ 44,139,293</u>	<u>\$ 34,974,549</u>	<u>\$ 46,564,445</u>	<u>\$ 16,561,671</u>
Total all governmental funds	<u>\$ 63,971,016</u>	<u>\$ 59,138,309</u>	<u>\$ 73,932,243</u>	<u>\$ 45,826,976</u>

2019	2020	2021	2022	2023	2024
\$ 335,924	\$ 215,706	\$ 373,925	\$ 435,647	\$ 319,201	\$ 179,815
1,269,404	1,584,601	2,839,254	4,421,595	5,710,021	8,476,923
9,818,292	3,676,815	3,890,939	8,320,000	14,328,713	19,838,429
18,539,896	22,350,328	26,189,279	22,561,811	19,588,488	18,918,724
<u>\$ 29,963,516</u>	<u>\$ 27,827,450</u>	<u>\$ 33,293,397</u>	<u>\$ 35,739,053</u>	<u>\$ 39,946,423</u>	<u>\$ 47,413,891</u>
\$ 20,675	\$ 58,760	\$ 30,715	\$ 41,635	\$ 24,942	\$ 42,844
3,862,087	3,208,112	3,198,866	3,569,593	3,772,412	3,878,665
—	—	—	—	—	—
<u>\$ 3,882,762</u>	<u>\$ 3,266,872</u>	<u>\$ 3,229,581</u>	<u>\$ 3,611,228</u>	<u>\$ 3,797,354</u>	<u>\$ 3,921,509</u>
<u>\$ 33,846,278</u>	<u>\$ 31,094,322</u>	<u>\$ 36,522,978</u>	<u>\$ 39,350,281</u>	<u>\$ 43,743,777</u>	<u>\$ 51,335,400</u>

INDEPENDENT SCHOOL DISTRICT NO. 16

Changes in Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

	Fiscal Year			
	2015	2016	2017	2018
Revenues				
Local sources				
Taxes	\$ 20,075,118	\$ 20,402,303	\$ 20,299,810	\$ 22,376,353
Investment earnings (charges)	98,240	367,096	427,299	795,633
Other	4,253,881	4,876,996	4,976,523	4,652,866
State sources	46,969,603	49,290,709	50,350,091	52,504,630
Federal sources	3,079,950	3,206,820	3,244,050	3,290,448
Total revenues	<u>74,476,792</u>	<u>78,143,924</u>	<u>79,297,773</u>	<u>83,619,930</u>
Expenditures				
Current				
Administration	1,704,277	1,830,720	1,845,411	1,858,370
District support services	2,579,370	2,327,488	2,336,900	2,547,138
Elementary and secondary				
regular instruction	23,216,153	25,478,678	27,235,887	28,198,408
Vocational education instruction	432,110	359,630	516,381	497,274
Special education instruction	8,401,713	8,340,987	8,524,741	9,114,622
Instructional support services	5,778,405	7,003,629	5,416,062	5,922,473
Pupil support services	4,983,452	5,734,854	5,946,322	6,568,746
Sites and buildings	7,032,245	5,512,913	8,020,847	10,796,189
Fiscal and other fixed cost programs	265,168	179,921	141,819	191,039
Food service	2,827,933	2,851,174	2,769,706	2,886,196
Community service	3,079,462	3,295,908	3,336,109	3,230,368
Capital outlay	167,873	45,184	5,919,716	31,072,882
Debt service				
Principal	5,663,474	5,673,286	6,751,931	7,113,646
Interest and fiscal charges	4,975,435	6,906,407	5,946,495	5,025,573
Total expenditures	<u>71,107,070</u>	<u>75,540,779</u>	<u>84,708,327</u>	<u>115,022,924</u>
Excess (deficiency) of revenues over expenditures	3,369,722	2,603,145	(5,410,554)	(31,402,994)
Other financing sources (uses)				
Debt issued	36,025,000	29,715,000	63,227,846	856,425
Refunding debt issued	—	—	—	—
Premium (discount) on debt issued	5,596,062	2,394,914	5,897,954	—
Payments to refunded bond escrow agent	—	(39,555,000)	(48,942,109)	—
Sale of capital assets	14,800	9,234	20,797	2,441,302
Transfers in	—	—	—	—
Transfers (out)	(79,392)	—	—	—
Total other financing sources (uses)	<u>41,556,470</u>	<u>(7,435,852)</u>	<u>20,204,488</u>	<u>3,297,727</u>
Net change in fund balances	<u>\$ 44,926,192</u>	<u>\$ (4,832,707)</u>	<u>\$ 14,793,934</u>	<u>\$ (28,105,267)</u>
Debt service as a percentage of noncapital expenditures	<u>15.6%</u>	<u>17.0%</u>	<u>17.0%</u>	<u>15.4%</u>

2019	2020	2021	2022	2023	2024
\$ 22,837,894	\$ 23,342,456	\$ 24,432,519	\$ 24,662,848	\$ 24,390,395	\$ 24,663,942
1,217,041	763,459	73,983	(171,606)	1,348,999	2,856,026
5,479,585	3,728,240	2,620,201	4,394,031	5,545,103	4,901,387
54,599,342	57,748,471	60,215,141	60,596,620	62,919,657	73,994,578
3,395,992	3,416,953	6,710,943	9,345,140	6,871,857	7,794,266
87,529,854	88,999,579	94,052,787	98,827,033	101,076,011	114,210,199
2,115,607	2,153,860	2,154,166	2,246,342	2,345,835	2,406,268
2,654,901	2,530,719	2,444,697	2,428,319	2,622,971	2,302,462
29,239,341	30,443,260	32,152,290	34,924,725	32,838,870	37,643,929
555,954	413,083	413,387	500,585	510,278	874,146
10,100,039	11,425,457	12,768,560	13,437,133	14,060,152	14,934,578
5,867,649	5,785,759	5,987,094	6,139,509	7,038,644	8,000,865
7,007,229	7,989,230	7,434,281	8,725,954	9,080,288	9,631,509
10,283,420	12,146,377	7,619,581	8,981,707	8,787,741	10,013,045
216,825	298,787	314,880	434,353	343,102	430,389
3,106,100	2,740,456	2,429,389	3,326,125	3,418,610	4,003,536
3,728,417	3,666,488	3,567,646	4,043,759	4,064,186	4,414,491
12,704,934	759,928	80,501	346,592	138,404	414,735
6,977,077	6,896,885	6,927,570	7,468,690	7,789,018	8,144,294
5,021,093	4,647,619	4,330,089	4,046,581	3,739,864	3,813,262
99,578,586	91,897,908	88,624,131	97,050,374	96,777,963	107,027,509
(12,048,732)	(2,898,329)	5,428,656	1,776,659	4,298,048	7,182,690
3,770,000	—	—	996,894	—	—
—	—	—	—	—	16,215,000
—	—	—	—	—	856,927
(3,730,000)	—	—	—	—	(16,750,000)
28,034	1,000	—	53,750	95,448	87,006
—	798,625	760,259	—	—	—
—	(798,625)	(760,259)	—	—	—
68,034	1,000	—	1,050,644	95,448	408,933
\$ (11,980,698)	\$ (2,897,329)	\$ 5,428,656	\$ 2,827,303	\$ 4,393,496	\$ 7,591,623
14.1%	13.5%	12.9%	12.3%	12.3%	11.6%

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INDEPENDENT SCHOOL DISTRICT NO. 16

General Governmental Tax Revenues by Source and Levy Type  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

Fiscal Year	Property Tax				
	General Fund	Community Service Special Revenue Fund	Debt Service Fund	OPEB Debt Service	Total
2015	\$ 9,797,077	\$ 474,725	\$ 9,382,781	\$ 420,535	\$ 20,075,118
2016	9,821,867	381,235	9,514,612	684,589	20,402,303
2017	9,982,763	471,109	8,884,721	961,217	20,299,810
2018	10,449,849	412,706	10,577,715	936,083	22,376,353
2019	11,508,891	482,768	9,904,345	941,890	22,837,894
2020	12,036,321	487,365	9,906,045	912,725	23,342,456
2021	13,116,377	486,005	9,918,117	912,020	24,432,519
2022	13,604,446	516,391	9,656,182	885,829	24,662,848
2023	13,280,339	527,880	9,690,598	891,578	24,390,395
2024	13,445,951	496,525	10,554,091	167,375	24,663,942

INDEPENDENT SCHOOL DISTRICT NO. 16

Tax Capacities and Market Values  
Last Ten Fiscal Years

For Taxes Collectible	Net Tax Capacities			
	Nonagricultural	Fiscal Disparities		Tax Increment
		Contribution Valuation	Distribution Valuation	
2015	\$ 37,198,274	\$ (5,721,433)	\$ 4,924,374	\$ (529,962)
2016	37,922,814	(5,913,629)	4,929,573	(250,642)
2017	41,261,389	(6,130,284)	5,222,127	(293,661)
2018	43,080,007	(6,653,547)	5,451,626	(313,157)
2019	46,136,787	(6,723,953)	5,698,364	(292,525)
2020	49,539,239	(7,092,902)	5,870,876	(452,420)
2021	54,066,623	(7,733,986)	6,105,664	(709,934)
2022	55,843,262	(8,740,544)	6,423,056	(862,870)
2023	64,117,936	(8,757,028)	6,813,926	(904,028)
2024	72,003,579	(8,963,896)	6,896,939	(1,060,925)

Source: State of Minnesota School Tax Report

<u>Total Taxable</u>		<u>Total Direct Tax Rate</u>	<u>Market Value</u>	<u>Tax Capacity as a Percentage of Market Value</u>
\$	35,871,253	40.05 %	\$ 3,030,771,800	1.18 %
	36,688,116	39.61	3,084,822,400	1.19
	40,059,571	40.23	3,308,834,800	1.21
	41,564,929	39.62	3,483,396,300	1.19
	44,818,673	37.63	3,734,223,200	1.20
	47,864,793	35.45	4,010,515,276	1.19
	51,728,367	33.11	4,310,925,227	1.20
	52,662,904	33.38	4,472,806,694	1.18
	61,270,806	27.81	5,180,462,387	1.18
	68,875,697	26.13	5,667,913,155	1.22

INDEPENDENT SCHOOL DISTRICT NO. 16

Tax Capacity Rates  
Direct and Overlapping Governments  
Last Ten Fiscal Years

Governmental Unit	Fiscal Year			
	2015	2016	2017	2018
ISD No. 16 (Spring Lake Park)	40.045 %	39.609 %	40.229 %	39.617 %
Overlapping governments				
Anoka County	38.123	38.894	36.841	35.334
City of Blaine	35.495	35.578	34.946	35.989
City of Fridley	43.508	44.960	48.218	47.907
City of Spring Lake Park	52.877	54.703	52.464	54.191
Anoka County RR Authority	0.941	0.851	0.802	0.738
Anoka County HRA	1.438	1.616	1.536	1.508
Fridley HRA	1.356	1.527	1.390	1.624
Rice Creek Watershed	1.913	2.069	1.827	1.778
North Suburban Hospital District	1.702	1.690	—	—
Metropolitan Council	0.933	0.958	0.866	0.841
Metropolitan Mosquito	0.485	0.501	0.467	0.453
Metropolitan Transit	1.429	1.522	1.416	1.362
Referendum market value rates				
ISD No. 16 (Spring Lake Park)	0.162	0.159	0.162	0.159
Overlapping governments				
City of Blaine	0.006	—	—	—
City of Fridley	0.016	0.016	0.015	0.015

Source: Anoka County

2019	2020	2021	2022	2023	2024
37.632 %	35.452 %	33.110 %	33.380 %	27.812 %	26.128 %
34.473	33.078	31.086	29.254	24.176	25.629
35.952	35.842	35.130	35.113	31.800	33.319
45.382	45.253	44.928	45.242	43.017	42.541
48.812	48.497	44.810	47.110	37.285	37.811
0.685	0.494	0.481	0.351	0.306	—
1.504	1.513	1.573	1.505	1.326	1.574
1.399	1.546	1.541	1.612	1.409	1.629
1.750	1.795	1.757	1.715	1.488	1.505
—	—	—	—	—	—
0.627	0.596	0.645	0.651	0.555	0.643
0.415	0.398	0.387	0.372	0.320	0.326
1.388	1.360	1.248	1.175	1.009	0.938
0.149	0.151	0.146	0.139	0.118	0.110
—	—	—	—	—	—
0.014	0.014	0.013	0.014	0.012	0.012

INDEPENDENT SCHOOL DISTRICT NO. 16

Principal Taxpayers  
For Years 2015 and 2024

Taxpayer	Type of Property	2015		
		Net Tax Capacity	Rank	Percent of Total Net Tax Capacity
Medtronic, Inc.	Manufacturing	\$ 833,422	2	2.32 %
Cummins Power Generation	Industrial	231,980	7	0.65
MLG/MA Read Springbrook TIC LLC	Commercial	—	—	—
BMIRF Central, LLC	Apartments	—	—	—
WG Northtown Venture, LLC	Commercial	—	—	—
Target Corporation (Dayton-Hudson Corp.)	Retail	505,174	3	1.41
Opus Development Company, L.L.C.	Commercial	—	—	—
HR Fridley, LLC	Commercial	—	—	—
Nicola MSP I Limited Partnership	Industrial	—	—	—
ERG-CP NSBC Owner LLC	Commercial	—	—	—
Glimcher Realty Trust	Mall	942,758	1	2.63
Onan Corporation	Industrial	314,392	4	0.88
University Ave. Association	Apartments	242,554	5	0.68
Xcel Energy	Utility	233,600	6	0.65
CSM Properties, Inc.	Commercial/industrial	202,364	8	0.56
Victorville-Blaine, LLC	Commercial	199,426	9	0.56
Menard, Inc.	Retail	192,232	10	0.54
		<u>\$ 3,897,902</u>		<u>10.87 %</u>
Total net tax capacity		<u>\$ 35,871,253</u>		

Sources: Current property valuations, net tax capacity by classification, trend of valuations, and principal taxpayers have been furnished by Anoka County Board of Equalization and Assessment.

2024			
Net Tax Capacity	Rank	Percent of Total Net Tax Capacity	
\$ 1,217,894	1	1.77	%
896,270	2	1.30	
647,321	3	0.94	
617,641	4	0.90	
603,952	5	0.88	
547,650	6	0.80	
414,398	7	0.60	
364,358	8	0.53	
346,764	9	0.50	
340,780	10	0.49	
—	—	—	
—	—	—	
—	—	—	
—	—	—	
—	—	—	
—	—	—	
—	—	—	
<u>\$ 5,997,028</u>		<u>8.71</u>	<u>%</u>
<u>\$ 68,875,697</u>			

INDEPENDENT SCHOOL DISTRICT NO. 16

Property Tax Levies and Receivables  
Last Ten Fiscal Years

For Taxes Collectible	Original Levy			First Year Levy Recognized		Collections
	Local Spread	Fiscal Disparities	Total Spread	Percentage of Levy		Received in Subsequent Years
				Amount		
2015	\$ 17,365,564	\$ 3,045,234	\$ 20,410,798	\$ 20,235,243	99.14 %	\$ 175,555
2016	17,545,728	2,754,942	20,300,670	20,241,476	99.71	59,194
2017	19,372,138	2,874,101	22,246,239	22,160,642	99.62	85,597
2018	19,981,649	3,034,485	23,016,134	22,910,804	99.54	85,646
2019	20,355,861	3,129,144	23,485,005	23,296,734	99.20	160,409
2020	21,022,592	3,045,047	24,067,639	23,876,690	99.21	118,260
2021	21,482,152	3,044,650	24,526,802	24,360,482	99.32	81,206
2022	21,740,329	3,012,221	24,752,550	24,604,750	99.40	96,641
2023	21,392,901	3,187,963	24,580,864	24,441,129	99.43	—
2024	22,521,549	2,695,393	25,216,942	9,161,502	36.33	—

Note: Delinquent taxes receivable are written off after seven years. The amount of collections has been adjusted to reflect the write-off of delinquent taxes receivable.

Source: State of Minnesota School Tax Report



Total to Date		Uncollected Taxes Receivable as of June 30, 2024					
Amount	Percentage of Levy	Delinquent		Current			
		Amount	Percent	Amount	Percent		
\$ 20,410,798	100.00 %	\$ —	— %	\$ —	— %		
20,300,670	100.00	—	—	—	—		
22,246,239	100.00	—	—	—	—		
22,996,450	99.91	19,684	0.09	—	—		
23,457,143	99.88	27,862	0.12	—	—		
23,994,950	99.70	72,689	0.30	—	—		
24,441,688	99.65	85,114	0.35	—	—		
24,701,391	99.79	51,159	0.21	—	—		
24,441,129	99.43	139,735	0.57	—	—		
9,161,502	36.33	—	—	16,055,440	63.67		
		<u>\$ 396,243</u>		<u>\$ 16,055,440</u>			

INDEPENDENT SCHOOL DISTRICT NO. 16

Ratios of Outstanding Debt by Type  
Last Ten Fiscal Years

Fiscal Year	Governmental Activities				Percentage of Market Value (1)	Per Capita (2)
	General Obligation Bonds	Premium (Discount) on Bonds	Financed Purchases	Total Primary Government		
2015	\$ 139,065,000	\$ 6,151,096	\$ 3,379,673	\$ 148,595,769	4.90 %	\$ 4,767
2016	123,775,000	7,965,945	3,156,387	134,897,332	4.37	4,328
2017	131,340,000	12,349,329	3,692,302	147,381,631	4.45	4,667
2018	125,130,000	11,408,681	3,645,081	140,183,762	4.02	4,416
2019	119,100,000	10,464,826	2,738,004	132,302,830	3.54	4,110
2020	112,735,000	9,524,749	2,206,119	124,465,868	3.10	3,840
2021	106,060,000	8,584,671	1,953,549	116,598,220	2.70	3,576
2022	99,105,000	7,644,594	2,436,753	109,186,347	2.44	3,322
2023	91,825,000	6,704,516	1,927,735	100,457,251	1.94	2,869
2024	83,665,000	4,867,853	1,408,441	89,941,294	1.59	2,556

(1) Personal income is not readily available. Market value used as a base for comparison.

(2) See the Schedule of Demographic and Economic Statistics for population data.

Note: Details regarding the District's outstanding debt can be found in the notes to basic financial statements.

INDEPENDENT SCHOOL DISTRICT NO. 16

Ratios of Net General Obligation Bonded Debt  
to Market Value and Net General Obligation Bonded Debt per Capita  
Last Ten Fiscal Years

Fiscal Year	Gross Bonded Debt	Less Debt Service Funds on Hand	Net Bonded Debt	Market Value	Percent of Net Debt to Market Value	Estimated Population	Net Bonded Debt per Capita
2015	\$ 145,216,096	\$ 43,769,947	\$ 101,446,149	\$3,030,771,800	3.35 %	31,171	\$ 3,255
2016	131,740,945	34,555,806	97,185,139	3,084,822,400	3.15	31,171	3,118
2017	143,689,329	1,736,218	141,953,111	3,308,834,800	4.29	31,581	4,495
2018	136,538,681	2,389,896	134,148,785	3,483,396,300	3.85	31,747	4,226
2019	129,564,826	2,599,195	126,965,631	3,734,223,200	3.40	32,193	3,944
2020	122,259,749	2,761,017	119,498,732	4,010,515,276	2.98	32,417	3,686
2021	114,644,671	2,800,761	111,843,910	4,310,925,227	2.59	32,602	3,431
2022	106,749,594	2,518,321	104,231,273	4,472,806,694	2.33	32,872	3,171
2023	98,529,516	2,473,540	96,055,976	5,180,462,387	1.85	35,013	2,743
2024	88,532,853	2,524,061	86,008,792	5,667,913,155	1.52	35,185	2,444

Source: District Business Office and related statistical table

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INDEPENDENT SCHOOL DISTRICT NO. 16

Direct and Overlapping Governmental Activities Debt  
as of June 30, 2024

Governmental Unit	Total G.O. Debt	Percent in ISD No. 16	ISD No. 16's Proportionate Share
ISD No. 16 (Spring Lake Park)	\$ 88,532,853	100.0 %	\$ 88,532,853
Overlapping debt			
Taxing district			
Anoka County	73,954,175	11.8	8,726,593
City of Blaine	102,319,318	41.7	42,667,156
City of Fridley	76,920,000	23.1	17,768,520
City of Spring Lake Park	595,496	97.5	580,609
Metropolitan Council	1,694,829,000	1.0	16,948,290
Total overlapping debt			<u>86,691,167</u>
Total direct and overlapping debt			<u>\$ 175,224,020</u>

Note 1: The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the overlapping entity's taxable assessed value that is within the District's boundaries and dividing it by the overlapping government's total taxable assessed value.

Note 2: Only those taxing jurisdictions with general obligation debt are included in this section. It does not include nongeneral obligation debt, self-supporting general obligation revenue debt, short-term general obligation debt, or general obligation tax/aid anticipation certificates of indebtedness.

Note 3: The above debt includes all outstanding general obligation debt supported by taxes of the Metropolitan Council. The Metropolitan Council also has general obligation transit, sewer revenue, wastewater revenue, and radio revenue bonds; and lease obligations outstanding, all of which are supported entirely by revenues and have not been included on the overlapping debt or debt ratios section.

Source: Anoka County

INDEPENDENT SCHOOL DISTRICT NO. 16

Legal Debt Margin Information  
Last Ten Fiscal Years

				Fiscal Year
	2015	2016	2017	2018
District's estimated market value	<u>\$3,030,771,800</u>	<u>\$3,084,822,400</u>	<u>\$3,308,834,800</u>	<u>\$3,483,396,300</u>
Debt limit (15 percent of estimated market value)	\$ 454,615,770	\$ 462,723,360	\$ 496,325,220	\$ 522,509,445
Amount of debt applicable to debt limit	<u>139,065,000</u>	<u>123,775,000</u>	<u>131,340,000</u>	<u>125,130,000</u>
Legal debt margin at June 30	<u>\$ 315,550,770</u>	<u>\$ 338,948,360</u>	<u>\$ 364,985,220</u>	<u>\$ 397,379,445</u>
Legal debt margin as a percentage of debt limit	<u>69.41%</u>	<u>73.25%</u>	<u>73.54%</u>	<u>76.05%</u>

Source: District Business Office and related statistical table

2019	2020	2021	2022	2023	2024
<u>\$3,734,223,200</u>	<u>\$4,010,515,276</u>	<u>\$4,310,925,227</u>	<u>\$4,472,806,694</u>	<u>\$5,180,462,387</u>	<u>\$5,667,913,155</u>
\$ 560,133,480	\$ 601,577,291	\$ 646,638,784	\$ 670,921,004	\$ 777,069,358	\$ 850,186,973
<u>119,100,000</u>	<u>112,735,000</u>	<u>106,060,000</u>	<u>99,105,000</u>	<u>91,825,000</u>	<u>83,665,000</u>
<u>\$ 441,033,480</u>	<u>\$ 488,842,291</u>	<u>\$ 540,578,784</u>	<u>\$ 571,816,004</u>	<u>\$ 685,244,358</u>	<u>\$ 766,521,973</u>
<u>78.74%</u>	<u>81.26%</u>	<u>83.60%</u>	<u>85.23%</u>	<u>88.18%</u>	<u>90.16%</u>

INDEPENDENT SCHOOL DISTRICT NO. 16

Demographic Statistics  
Last Ten Fiscal Years

Fiscal Year	Population	Personal Income (1)	Per Capita Personal Income (1)	Average Employment (1)	Average Unemployment (1)	Average Unemployment State of Minnesota
2015	31,171	N/A	N/A	184,079	3.3 %	4.1 %
2016	31,171	N/A	N/A	185,464	3.8	3.7
2017	31,581	N/A	N/A	190,864	2.9	3.6
2018	31,747	N/A	N/A	193,259	2.5	3.5
2019	32,193	N/A	N/A	194,512	2.9	2.9
2020	32,417	N/A	N/A	183,534	3.1	3.2
2021	32,602	N/A	N/A	198,304	6.3	6.2
2022	32,872	N/A	N/A	195,701	3.2	3.4
2023	35,013	N/A	N/A	198,440	2.6	2.7
2024	35,185	N/A	N/A	199,737	2.8	2.8

N/A – Not Available

(1) Information presented is for Anoka County, the county in which Spring Lake Park is included.

Sources: U.S. Census, Minnesota Department of Administration, and United States Bureau of Economic Analysis



INDEPENDENT SCHOOL DISTRICT NO. 16

Principal Employers  
For Years 2015 and 2024

Employer	2015			2024		
	Employees	Rank	Percent of Employment	Employees	Rank	Percent of Employment
Cummins Power Generation	1,200	3	12.44 %	1,500	1	22.52 %
Mercy Hospital – Unity Campus	–	–	–	839	2	12.60
ISD No. 16 (Spring Lake Park)	800	5	8.29	826	3	12.40
Mid City Cleaners	800	6	8.29	800	4	12.01
Glimcher Realty Trust (Northtown Mall)	1,500	2	15.55	800	5	12.01
Minco (Products, Inc.)	621	7	6.44	700	6	10.51
Conagra Brands	–	–	–	375	7	5.63
Walmart	320	9	3.32	320	8	4.80
Fridley Medical Center	250	10	2.59	250	9	3.75
Rise, Inc.	–	–	–	250	10	3.75
Medtronic, Inc.	2,506	1	25.98	–	–	–
Unity Hospital	1,200	4	12.44	–	–	–
Target Corporation	450	8	4.66	–	–	–
Total	<u>9,647</u>		<u>100.00 %</u>	<u>6,660</u>		<u>100.00 %</u>

Note: The statistics for total employment are not available; therefore, the percentage represents the percentage of the top employers listed.

Source: Telephone survey of individual employers

## INDEPENDENT SCHOOL DISTRICT NO. 16

Cost per Pupil Based on Weighted Average Daily Membership  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

	Fiscal Year							
	2014–2015		2015–2016		2016–2017		2017–2018	
	Cost	Cost per Pupil	Cost	Cost per Pupil	Cost	Cost per Pupil	Cost	Cost per Pupil
District and school administration	\$ 1,704,277	\$ 285	\$ 1,830,720	\$ 301	\$ 1,845,411	\$ 298	\$ 1,858,370	\$ 296
District support services	2,579,370	431	2,327,488	383	2,336,900	378	2,547,138	406
Elementary and secondary regular instruction	23,216,153	3,882	25,478,678	4,187	27,235,887	4,401	28,198,408	4,492
Vocational education instruction	432,110	72	359,630	59	516,381	83	497,274	79
Special education instruction	8,401,713	1,405	8,340,987	1,371	8,524,741	1,378	9,114,622	1,452
Community education and services	3,079,462	515	3,295,908	542	3,336,109	539	3,230,368	515
Instructional support services	5,778,405	966	7,003,629	1,151	5,416,062	875	5,922,473	943
Pupil support services	4,983,452	833	5,734,854	943	5,946,322	961	6,568,746	1,046
Sites, buildings, and capital outlay	7,200,118	1,204	5,558,097	913	13,940,563	2,253	41,869,071	6,670
Fiscal and other fixed cost programs	265,168	44	179,921	30	141,819	23	191,039	30
Food service	2,827,933	473	2,851,174	469	2,769,706	448	2,886,196	460
Principal, interest, and fiscal charges on debt	10,638,909	1,779	12,579,693	2,068	12,698,426	2,052	12,139,219	1,934
Totals	<u>\$ 71,107,070</u>	<u>\$ 11,889</u>	<u>\$ 75,540,779</u>	<u>\$ 12,417</u>	<u>\$ 84,708,327</u>	<u>\$ 13,689</u>	<u>\$ 115,022,924</u>	<u>\$ 18,323</u>
Weighted ADM		<u>5,981</u>		<u>6,084</u>		<u>6,188</u>		<u>6,278</u>

Note: Includes all governmental funds.

Source: District Business Office and Minnesota Department of Education – District ADM Report

2018–2019		2019–2020		2020–2021		2021–2022		2022–2023		2023–2024	
Cost	Cost per Pupil	Cost	Cost per Pupil	Cost	Cost per Pupil	Cost	Cost per Pupil	Cost	Cost per Pupil	Cost	Cost per Pupil
\$ 2,115,607	\$ 326	\$ 2,153,860	\$ 327	\$ 2,154,166	\$ 326	\$ 2,246,342	\$ 339	\$ 2,345,835	\$ 358	\$ 2,406,268	\$ 367
2,654,901	409	2,530,719	384	2,444,697	369	2,428,319	366	2,622,971	400	2,302,462	351
29,239,341	4,504	30,443,260	4,616	32,152,290	4,860	34,924,725	5,271	32,838,870	5,006	37,643,929	5,743
555,954	86	413,083	63	413,387	62	500,585	76	510,278	78	874,146	133
10,100,039	1,556	11,425,457	1,732	12,768,560	1,930	13,437,133	2,028	14,060,152	2,143	14,934,578	2,278
3,728,417	574	3,666,488	556	3,567,646	539	4,043,759	610	4,064,186	620	4,414,491	673
5,867,649	904	5,785,759	877	5,987,094	905	6,139,509	927	7,038,644	1,073	8,000,865	1,221
7,007,229	1,079	7,989,230	1,211	7,434,281	1,124	8,725,954	1,317	9,080,288	1,384	9,631,509	1,469
22,988,354	3,541	12,906,305	1,957	7,700,082	1,164	9,328,299	1,408	8,926,145	1,361	10,427,780	1,591
216,825	33	298,787	45	314,880	48	434,353	66	343,102	52	430,389	66
3,106,100	478	2,740,456	416	2,429,389	367	3,326,125	502	3,418,610	521	4,003,536	611
11,998,170	1,848	11,544,504	1,751	11,257,659	1,702	11,515,271	1,738	11,528,882	1,757	11,957,556	1,824
<u>\$ 99,578,586</u>	<u>\$15,338</u>	<u>\$ 91,897,908</u>	<u>\$13,935</u>	<u>\$ 88,624,131</u>	<u>\$13,396</u>	<u>\$ 97,050,374</u>	<u>\$14,648</u>	<u>\$ 96,777,963</u>	<u>\$14,753</u>	<u>\$ 107,027,509</u>	<u>\$ 16,327</u>
	<u>6,492</u>		<u>6,595</u>		<u>6,616</u>		<u>6,626</u>		<u>6,560</u>		<u>6,555</u>

INDEPENDENT SCHOOL DISTRICT NO. 16

Food Service Information  
Last Ten Fiscal Years

Meals	Number of Meals Served									
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
Lunches served										
Full price lunch	359,834	350,277	336,863	333,580	348,870	237,970	–	–	278,479	356,298
Reduced-price lunch	58,541	62,012	68,575	43,189	77,925	50,147	–	–	72,932	59,320
Free lunch	225,579	221,343	210,349	198,332	187,991	140,366	326,206	628,013	253,961	262,828
Adult lunch	12,242	7,674	7,785	8,600	5,904	3,918	754	3,052	4,185	4,868
Total lunches served	<u>656,196</u>	<u>641,306</u>	<u>623,572</u>	<u>583,701</u>	<u>620,690</u>	<u>432,401</u>	<u>326,960</u>	<u>631,065</u>	<u>609,557</u>	<u>683,314</u>
Breakfasts served										
Full price breakfast	55,098	61,224	61,843	63,842	74,029	49,314	–	–	71,110	140,259
Reduced-price breakfast	19,201	20,246	25,075	26,457	26,513	17,553	–	–	29,104	26,561
Free breakfast	97,908	95,555	93,602	85,564	82,930	58,555	210,955	286,783	115,222	133,900
Adult breakfast	751	465	439	486	491	109	14	232	364	181
Total breakfasts served	<u>172,958</u>	<u>177,490</u>	<u>180,959</u>	<u>176,349</u>	<u>183,963</u>	<u>125,531</u>	<u>210,969</u>	<u>287,015</u>	<u>215,800</u>	<u>300,901</u>
Percentage of students eligible for free lunch	30%	28%	33%	28%	26%	28%	26%	27%	37%	37%
Percentage of students eligible for reduced-price lunch	7%	8%	8%	10%	10%	10%	7%	9%	10%	9%

Note: Due to the COVID-19 pandemic, meals were provided primarily through federally financed programs for fiscal 2021 and fiscal 2022, changing the way meals were served, as presented in the table above.

Source: District Business Office

INDEPENDENT SCHOOL DISTRICT NO. 16

School Facilities  
as of June 30, 2024

Facility	Year Construction Completed	Years of Addition	Grades Housed	Square Footage
Northpoint Elementary	2008	2014	K–4	87,600
Park Terrace Elementary	1969	1995, 2007, and 2014	K–4	93,630
Woodcrest Elementary	1950	1962, 1965, 1995, and 2007	K–4	67,000
Centerview Elementary	2018		K–4	98,000
Westwood Middle School	1971	1995 and 2007–2009	5–8	286,000
Spring Lake Park High School	1962	1964, 1995, and 2007–2009	9–12	376,000

Source: District Business Office

INDEPENDENT SCHOOL DISTRICT NO. 16

Employees by Classification  
Last Ten Fiscal Years

Employees (1)	Fiscal Year									
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
District directors/superintendent	7	7	8	7	7	7	7	7	7	6
Principals	9	9	9	10	10	10	10	11	11	11
Teachers, nurses, and counselors	408	403	406	414	432	446	443	439	438	445
Coordinators, supervisors, specialists, and technical support	64	63	68	69	70	70	70	73	78	82
Paraprofessionals	91	90	91	90	95	99	92	89	88	89
Food service	37	38	38	39	40	37	35	33	34	36
Custodians	36	36	35	34	38	38	38	33	35	35
Community education leads and assistants	56	51	51	55	60	58	51	54	52	55
Total	<u>708</u>	<u>697</u>	<u>706</u>	<u>718</u>	<u>752</u>	<u>765</u>	<u>746</u>	<u>739</u>	<u>743</u>	<u>759</u>

(1) This schedule is a headcount based on contract group; if an employee has multiple contract groups, they are reflected multiple times. Full-time and part-time employees count the same.

Source: District Business Office

INDEPENDENT SCHOOL DISTRICT NO. 16

Student Enrollment  
Last Ten Fiscal Years

Year Ended June 30,	Average Daily Membership (ADM) (Including Enrollment Option)					Total Pupil Units
	Pre-Kindergarten	Kindergarten	Elementary	Secondary	Total	
2015	47.40	481.34	2,732.67	2,266.18	5,527.59	5,980.80
2016	46.84	485.13	2,748.39	2,336.74	5,617.10	6,084.47
2017	39.95	489.33	2,767.31	2,409.71	5,706.30	6,188.24
2018	65.64	407.95	2,842.06	2,468.30	5,783.95	6,277.60
2019	68.34	483.27	2,848.42	2,576.57	5,976.60	6,491.88
2020	60.34	478.68	2,852.74	2,669.33	6,061.09	6,594.96
2021	58.36	462.85	2,759.47	2,779.67	6,060.35	6,616.27
2022	66.34	459.66	2,704.21	2,829.58	6,059.79	6,625.72
2023	80.03	451.15	2,664.37	2,803.63	5,999.18	6,559.92
2024	75.17	411.56	2,659.50	2,840.49	5,986.72	6,554.82

Note 1: Student enrollment numbers are estimated for the most recent fiscal year.

Note 2: ADM is weighted as follows in computing pupil units:

	Pre-Kindergarten	Half-Day Kindergarten	Full-Day Kindergarten	Elementary 1–6	Secondary 7–12+
Fiscal 2015 through 2024	1.000	0.550	1.000	1.000	1.200

Source: District Business Office

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