# **APPLETON AREA SCHOOL DISTRICT**

# FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

YEAR ENDED JUNE 30, 2024



# APPLETON AREA SCHOOL DISTRICT TABLE OF CONTENTS YEAR ENDED JUNE 30, 2024

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#### INDEPENDENT AUDITORS' REPORT

Board of Education Appleton Area School District Appleton, Wisconsin

# Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Appleton Area School District, Appleton, Wisconsin (the District) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2024, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Emphasis of Matter

# Prior Period Adjustments

As described in Note 4, the District recorded a prior period adjustment to correct an error due to not accounting for the District's supplemental pension liability, which resulted in a decrease in beginning net position of governmental activities. Additionally, the District recorded a prior period adjustment to correct an error in other postemployment benefit liability and deferred outflow of resources, which resulted in a decrease in beginning net position of governmental activities. Our opinions are not modified with respect to these matters.

## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, and the schedules relating to pensions and other postemployment benefits be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining nonmajor governmental fund financial statements, schedule of charter school authorizer costs, schedule of expenditures of federal awards and schedule of expenditures of state awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and State Single Audit Guidelines issued by the Wisconsin Department of Administration, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining nonmajor governmental fund financial statements, schedule of charter school authorizer costs, schedule of expenditures of federal awards, and schedule of expenditures of state awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 6, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Green Bay, Wisconsin December 6, 2024

MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the Appleton Area School District offers readers of the District's basic financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2024. Readers should consider the information presented in the Management Discussion and Analysis in conjunction with the basic financial statements and the notes to the financial statements, which follow this narrative.

#### **Financial Highlights**

- Staffing was increased in the areas supported by the 2022 operational referendum related to a reduction in K-2 class sizes, STEM classes in grades K - 5, and additional staffing needed for 6<sup>th</sup> grade to move to our middle schools will be added for 2024-2025.
- The 2023-2024 fiscal year finished with an overall deficit of approximately \$12.7 million in the general fund. This includes \$5.9 million in unbudgeted costs for self-funded health care, increase in staffing and compensation, purchase of space for Valley New School at City Center East and part of the purchase for the new reading curriculum (ELA materials and teacher training).
- A new reading curriculum was approved in spring 2024 and purchases began soon after. The
  new curriculum is on the State's approved list of reading instructional materials, so there is a
  potential for some of these costs to be reimbursed in the future.
- The 2023-24 budget included the final funds available from the Federal government through the American Rescue Plan (often referred to as ESSER funding). Some expenses have been transitioned to the general budget to continue essential programs.
- Fund Balance in the general fund at 6/30/2024 was \$49,805,515 with \$34,834,744 Restricted or Assigned and \$14,970,771 Unassigned.
- The District issued part two of the approved referendum debt in 2023-24 with an issue of \$14.8 million in notes. The final \$25 million is expected to be issued in the summer of 2025. Outstanding debt at the end of 2023-2024 was \$79,775,000.

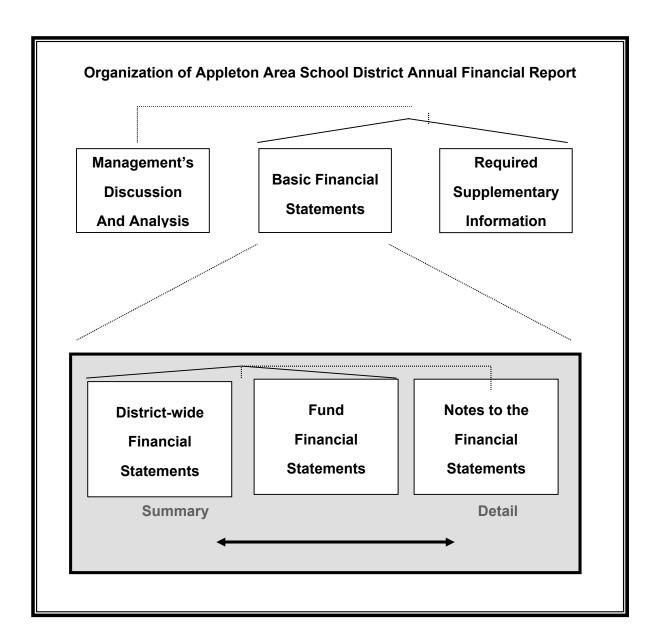
#### **Overview of the Financial Statements**

This annual report consists of three parts: Management's Discussion and Analysis, the Basic Financial Statements, and Required Supplementary Information. The basic financial statements include two types of statements that present different financial perspectives of the District:

- The first two statements are district-wide financial statements that provide both short-term and long-term information about the district's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the district, reporting the district's operations in more detail than district-wide statements.
- The governmental funds statements tell how basic services such as regular and special education were financed in the short-term as well as what remains for future spending.

• Fiduciary funds statements provide information about the financial relationships in which the district acts solely as a trustee or agent for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the district's budget for the year. The following chart shows how the parts of this annual report are arranged and relate to one another.



#### **District-Wide Statements**

The district-wide statements report information about the district as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the district's assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when the related cash is received or paid.

- The district-wide statements report the district's net position and how it has changed. Governmental activities are financed mostly with property taxes and state formula aid. The net position, which is the difference between district assets and deferred outflows of resources compared to liabilities and deferred inflows, is one way to measure the districts' financial position.
- Over time, increases or decreases in the district's net position are an indicator of whether its financial position is improving or declining, respectively.
- To assess the districts overall financial position, you also need to consider additional nonfinancial factors such as changes in the property tax base and condition of school district facilities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the district's funds, focusing on its most significant or "major" funds, not the district as a whole. Funds are accounting devices the district uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by state law and by bond covenants.
- The district establishes other funds to control and manage money for particular purposes (such as repaying its long-term debts) or to show that it is properly using certain revenues (such as federal grants).

The district has two kinds of funds:

**Governmental funds**: Most of the district's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the district's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them.

**Fiduciary funds**: The district is the trustee, or fiduciary, for assets that belong to others, such as the scholarship fund. The district is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The district excludes these activities from the district-wide financial statements because it cannot use these assets to finance its operations.

	District-wide	Fund Financial Statements	Fund Financial Statements								
	Statements	Governmental Funds	Fiduciary Funds								
Scope	Entire district (except fiduciary funds)	The activities of the district that are not proprietary or fiduciary, such as special education and building maintenance	Instances in which the district administers resources on behalf of someone else, such as scholarship programs and student activities monies								
Required Financial Statements	Statement of net position     Statement of activities	Balance Sheet     Statement of revenues, expenditures, and changes in fund balances	Statement of fiduciary net position     Statement of changes in fiduciary net position								
Accounting Basis and Measurement Focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus								
Type of Asset/ Liability Information	All assets and liabilities, both financial and capital, short-term and long- term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can								
Type of Inflow/Out flow Information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	ALL ADDITIONS AND DEDUCTIONS DURING THE YEAR, REGARDLESS OF WHEN CASH IS RECEIVED OR PAID								

# Financial Analysis of the District as a Whole

**Net Position**. The District's combined net position as of 6/30/2024 was \$159,546,443. This is a decrease of \$24,688,441 from the prior year.

Figure A-1
Condensed Statement of Net Position

	2024 Governmental	2023 Governmental
	Activities	Activities
Current and Other Assets	\$ 176,691,240	\$ 203,642,846
Capital Assets	134,524,382	94,825,710
Total Assets	311,215,622	298,468,556
Deferred Outflows of Resources:		
Loss on Advance Refunding	99,908	171,031
Pension Related Amounts	71,605,868	111,035,793
Other Postemployment Related Amounts	9,353,314	7,657,651
	81,059,090	118,864,475
Long-Term Obligations	133,228,047	132,267,486
Other Liabilities	41,387,395	29,333,604
Total Liabilities	174,615,442	161,601,090
Deferred Inflows of Resources:		
Pension Related Amounts	45,776,177	64,277,814
Other Postemployment Related Amounts	12,068,170	6,881,184
Leases	268,480	338,059
	58,112,827	71,497,057
Net Position:		
Net Investment in Capital Assets	97,460,812	72,886,714
Restricted	29,175,718	41,853,748
Unrestricted	32,909,913	69,494,422
Total Net Position	\$ 159,546,443	\$ 184,234,884

Figure A-2
Changes in Net Position from Operating Results

	2024 Governmental Activities	2023 Governmental Activities
Revenues		
Program Revenues:		
Charges for Services	\$ 16,277,703	\$ 17,091,482
Operating Grants and Contributions	37,676,631	39,612,163
General Revenues:		
Property Taxes	78,169,931	74,490,616
State Formula Aid	116,627,925	111,053,226
Other	12,400,391	8,327,434
Total Revenues	261,152,581	250,574,921
Expenses		
Instruction	130,933,615	126,013,264
Support Services	94,695,898	84,045,166
Community Services	2,561,169	2,555,030
Nonprogram	18,388,646	15,621,693
Interest on Debt	3,193,841	2,888,399
Depreciation/Amortization - Unallocated	9,471,077	9,240,911
Total Expenses	259,244,246	240,364,463
Change in Net Position (before adjustment)	\$ 1,908,335	\$ 10,210,458
Prior Period Adjustments	(26,596,776)	-
Increase (Decrease) in Net Position	\$ (24,688,441)	\$ 10,210,458

Total revenues for 2023-2024 were \$261,152,581, an increase of \$10,577,660, primarily due to increases in interest income, state aid, and the tax levy. The total cost of programs and services of \$259,244,246 was an increase of \$18,879,783 over the prior year.

The District's expenses are predominantly related to instructing, caring for (pupil services), transporting students, and building maintenance. The district's administrative, transportation, facilities operations and business activities accounted for less than 25% of total costs.

The change in net position for the current year was an increase of \$1,908,355. There is also a prior period adjustment relating to the post employment benefit and supplemental pension plan that was recorded this year totaling \$26,596,776. This brought the overall change in net position to a decrease of \$24,688,441.

#### **Governmental Activities**

The continued good health of the district's finances can be credited to conservative budgeting, innovative management changes, effective use of grant funds, savings in expense, sound investment strategies and effective use of fund balance:

- The cost of all governmental activities this year was \$259,244,246.
- The users of the district's programs financed some of the cost. (6.3%).
- Certain programs were subsidized with grants and contributions from the federal and state governments (14.5%) of total budget was grant funded.
- The remaining portion of governmental activities was financed with \$78,169,931 in property taxes and \$116,627,925 of unrestricted state aid based on the statewide equalization aid formula.

#### Financial Analysis of the District's Funds

The financial status of the district as a whole remains strong and is reflected in its general fund balance of \$49,805,515 which is included in the total fund balance of all governmental funds of \$136,092,447.

#### **General Fund Budgetary Highlights**

2023-2024 fiscal year included the following:

- First year of the biennial State budget
  - o Increase in revenue limit to \$11,000 per member
  - State aid and tax levy up from the prior year
- Increase in levy for private vouchers
- Increase in interest income over prior year and over budgeted amount
- ESSER related expenses totaling \$2.6 million
- Compensation and staffing increases totaling \$7.3 million including increases for referendum approved positions to reduce class sizes in grades K-2 and add elementary STEM teachers.
- Employee Health plan costs totaling \$5.9 million compared to budget

#### **Capital Asset and Debt Administration**

Capital Assets. By the end of the 2023-2024 fiscal year, the district had invested in a broad range of capital assets including land, buildings, athletic facilities, computer and audio-visual equipment, and other instructional or support equipment. (More detailed information about capital assets can be found in Note 2.B to the financial statements.) Total depreciation expense for the year for governmental activities was \$9,471,077, of which \$3,181,864 relates to amortization of right-to-use assets accounted for in accordance with GASB Statement 87.

# Figure A-3 Capital Assets

2024	2023		
Governmental	Governmental		
Activities	Activities		
\$ 50,867,117	\$ 5,698,589		
7,840,341	7,840,341		
162,489,490	159,447,994		
15,005,424	14,206,260		
12,344,990	13,269,054		
(114,022,980)	(105,636,528)		
\$ 134,524,382	\$ 94,825,710		
	Governmental Activities \$ 50,867,117 7,840,341 162,489,490 15,005,424 12,344,990 (114,022,980)		

# **Long-Term Obligations**

At year-end, the District had \$79,775,000 in general obligation bonds and notes as well as \$5,070,459 in lease liabilities, and \$9,278,773 in other long-term liabilities and retirement obligations outstanding. A total of \$11,470,229 in principal payments is due within one year. (More detailed information about the District's long-term liabilities is presented in Note 2.D to the financial statements.)

# Figure A-4 Outstanding Long-Term Obligations

	2024	2023
	Total	Total
	District	District
General Obligation Debt	\$ 79,775,000	\$ 75,202,000
Lease Liabilities (Implemented GASB 87 Effective July 1, 2021)	5,070,459	7,355,409
Other	9,278,773	10,256,799
Total	\$ 94,124,232	\$ 92,814,208

#### **Contacting the District's Financial Management**

The financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. It you have questions about this report or need additional financial information, contact the Executive Director of Finance of the Appleton Area School District at 131 E. Washington Street, Suite 1A, Appleton, WI or by calling (920) 852-5305.

# **BASIC FINANCIAL STATEMENTS**

# APPLETON AREA SCHOOL DISTRICT STATEMENT OF NET POSITION JUNE 30, 2024

	Governmental Activities
ASSETS	ф. 450 040 500
Cash and Investments Receivables:	\$ 152,343,523
Taxes	16,807,927
Accounts	548,608
Leases	268,480
Due from Other Governments	6,722,702
Capital Assets:	3,: ==,: 3=
Nondepreciable	58,707,458
Depreciable/Amortizable, Net	75,816,924
Total Assets	311,215,622
DEFERRED OUTFLOWS OF RESOURCES	
Loss on Advance Refunding	99,908
Pension Related Amounts	71,605,868
Other Postemployment Related Amounts	9,353,314
Total Deferred Outflows of Resources	81,059,090
LIABILITIES Assemble Develope	12 105 000
Accounts Payable Accrued and Other Current Liabilities	13,105,090 21,562,484
Accrued Interest Payable	1,057,082
Deposits Payable	113,204
Health and Dental Claims Payable	5,549,535
Long-Term Obligations:	0,040,000
Due in One Year	11,470,229
Due in More Than One Year	82,654,003
Due in One Year - Other Postemployment Benefits Liability	676,429
Due in More than One Year - Other Postemployment Benefits Liability	12,186,735
Net Pension Liability	26,240,651
Total Liabilities	174,615,442
DEFERRED INFLOWS OF RESOURCES	
Pension Related Amounts	45,776,177
Other Postemployment Related Amounts	12,068,170
Leases	268,480
Total Deferred Inflows of Resources	58,112,827
NET POSITION	<b></b>
Net Investment in Capital Assets	97,460,812
Restricted: Donations	2.060.074
	3,969,074 6,416,664
Food Service Community Service	602,308
Debt Service	3,785,544
Capital Projects	14,402,128
Unrestricted	32,909,913
Total Net Position	\$ 159,546,443

# APPLETON AREA SCHOOL DISTRICT STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2024

		Program Revenues						
					Operating			
		(	Charges for					
Functions/Programs	Expenses		Services	С	Contributions	Total		
GOVERNMENTAL ACTIVITIES								
Instruction	\$ 130,933,615	\$	16,269,558	\$	19,363,333	\$ (95,300,724)		
Support Services	94,695,898		-		15,740,738	(78,955,160)		
Community Services	2,561,169		8,145		-	(2,553,024)		
Nonprogram	18,388,646		-		2,572,560	(15,816,086)		
Interest and Fiscal Charges	3,193,841		_		-	(3,193,841)		
Depreciation/Amortization - Unallocated	9,471,077		_		_	(9,471,077)		
•	, ,							
<b>Total Governmental Activities</b>	\$ 259,244,246	\$	\$ 16,277,703 \$ 37,676,631		37,676,631	(205,289,912)		
	GENERAL REVE	NUES	<b>3</b>					
	Property Taxes					78,169,931		
	Other Taxes		15,107					
	State and Fede	ral Aid	ls Not Restricte	d to		,		
	Specific Funct	Specific Functions						
	Interest and Inv		ent Earnings			116,627,925 6,042,161		
	Gain on Dispos					25,935		
	Gifts and Donat		, a.p. 1 , 1.00010			5,018,534		
	Miscellaneous					1,298,654		
	Total Gene	al Re	venues			207,198,247		
	CHANGE IN NET	CHANGE IN NET POSITION						
	Net Position - Beginning of Year, as Originally Reported							
	Prior Period Adjus	(26,596,776)						
	Net Position - Beç	jinnin	g of Year, as Re	estate	ed	157,638,108		
	NET POSITION -	\$ 159,546,443						

# APPLETON AREA SCHOOL DISTRICT BALANCE SHEET – GOVERNMENTAL FUNDS JUNE 30, 2024

ASSETS		General		General				Referendum Debt Service		Capital Projects		Other Governmental Funds		Total
7,002.10														
Cash and Investments	\$	65,798,723	\$	4,845,076	\$	71,703,068	\$	9,996,656	\$	152,343,523				
Receivables:														
Taxes		16,807,927		-		-		-		16,807,927				
Accounts		535,638		-		-		12,970		548,608				
Leases		268,480		-		-		-		268,480				
Due from Other Funds		-		-		59,853		10,312,746		10,372,599				
Due from Other Governments		5,800,575				-		922,127		6,722,702				
Total Assets	\$	89,211,343	\$	4,845,076	\$	71,762,921	\$	21,244,499	\$	187,063,839				
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES														
LIABILITIES														
Accounts Payable	\$	2,345,753	\$	-	\$	9,581,457	\$	1,177,880	\$	13,105,090				
Accrued and Other Current Liabilities		21,534,105		-		-		28,379		21,562,484				
Due to Other Funds		9,707,955		2,451		641,276		20,917		10,372,599				
Deposits Payable		-		-		-		113,204		113,204				
Health and Dental Claims Payable		5,549,535		-		-		-		5,549,535				
Total Liabilities		39,137,348		2,451		10,222,733		1,340,380		50,702,912				
DEFERRED INFLOWS OF RESOURCES														
Leases		268,480		-		-		-		268,480				
FUND BALANCES														
Nonspendable		-		-		-		34,345		34,345				
Restricted		8,248		4,842,625		61,540,188		19,869,774		86,260,835				
Assigned		34,826,496		-		-		-		34,826,496				
Unassigned		14,970,771				-				14,970,771				
Total Fund Balances		49,805,515		4,842,625		61,540,188		19,904,119		136,092,447				
Total Liabilities, Deferred Inflows of														
Resources, and Fund Balances	\$	89,211,343	\$	4,845,076	\$	71,762,921	\$	21,244,499	\$	187,063,839				

# APPLETON AREA SCHOOL DISTRICT RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2024

Total Fund Balances as Shown on Previous Page	\$ 136,092,447
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	134,524,382
Some deferred outflows and inflows of resources reflect changes in	
long-term liabilities and are not reported in the funds.	
Loss on Advance Refunding	99,908
Deferred Outflows Related to Pensions	71,605,868
Deferred Inflows Related to Pensions	(45,776,177)
Deferred Outflows Related to Other Postemployment Benefits	9,353,314
Deferred Inflows Related to Other Postemployment Benefits	(12,068,170)
Long-term liabilities are not due and payable in the current period and,	
therefore, are not reported in the funds:	
Bonds and Notes Payable	(79,775,000)
Lease Liability	(5,070,459)
Premium on Debt	(8,346,054)
Compensated Absences	(932,719)
Other Postemployment Benefits Liability	(12,863,164)
Net Pension Liability	(26,240,651)
Accrued Interest on Long-Term Obligations	(1,057,082)
Net Position of Governmental Activities as Reported on the	
Statement of Net Position	\$ 159,546,443

# APPLETON AREA SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2024

	General			teferendum ebt Service		Capital Projects		Other Governmental Funds		Total
REVENUES										
Property Taxes	\$	60,301,508	\$	12,768,252	\$	_	\$	5,115,278	\$	78,185,038
Other Local Sources		4,073,539		192,034		3,928,739		5,375,860		13,570,172
Interdistrict Sources		15,219,299		_		-		-		15,219,299
Intermediate Sources		98,744		_		_		_		98,744
State Sources		131,818,081		_		_		123,014		131,941,095
Federal Sources		13,653,564		_		_		6,385,618		20,039,182
Other Sources		1,318,936		_		_		750,013		2,068,949
Total Revenues		226,483,671	•	12,960,286	_	3,928,739		17,749,783	_	261,122,479
EXPENDITURES										
Instruction:										
Regular Instruction		77,760,118		_		542,904		540,594		78,843,616
Vocational Instruction		4,030,128		_		_		_		4,030,128
Special Education Instruction		32,838,071		_		_		_		32,838,071
Other Instruction		15,207,543		_		960		1,889,049		17,097,552
Total Instruction		129,835,860		_		543,864		2,429,643		132,809,367
Support Services:		-,,				,		, -,-		,,,,,,,
Pupil Services		16,476,948		_		_		124,438		16,601,386
Instructional Staff Services		14,178,979		_		75,241		112,704		14,366,924
General Administration Services		2,019,603		_		-		6,002		2,025,605
School Administration Services		11,401,972		_		_		1,288,920		12,690,892
Business Services		996,053		_		_		-		996,053
Operations and Maintenance of Plant		20,707,526		_		44,837,321		2,225,637		67,770,484
Pupil Transportation Services		7,213,222				-		403,312		7,616,534
Food Services		7,210,222				_		8,880,701		8,880,701
Central Services		6,817,187		_		_		75,760		6,892,947
Insurance		1,112,238		_		_		75,700		1,112,238
				-		-		2,857		
Other Support Services		7,526,722				44,912,562				7,529,579
Total Support Services Debt Service:		88,450,450		-		44,912,302		13,120,331		146,483,343
		0.400.000		40 007 000				4 507		40.007.447
Principal		2,438,860		10,227,000		-		1,587		12,667,447
Interest and Fiscal Charges		293,179		3,687,874				1,587		3,981,053
Total Debt Service		2,732,039		13,914,874		-				16,648,500
Community Service		-		-		-		1,378,513		1,378,513
Nonprogram:		0.440.007								0.440.007
General Tuition Payments		9,112,097		-		-		-		9,112,097
Special Education Tuition Payments		1,791,915		-		-		-		1,791,915
Adjustments and Refunds		36,664		-		-		-		36,664
Voucher Payments		7,437,805								7,437,805
Total Nonprogram		18,378,481		-		-		-		18,378,481
Total Expenditures		239,396,830		13,914,874	_	45,456,426		16,930,074	_	315,698,204
EXCESS OF REVENUES OVER EXPENDITURES		(12,913,159)		(954,588)		(41,527,687)		819,709		(54,575,725)
OTHER FINANCING SOURCES										
						14 900 000				14 900 000
Long-Term Debt Issued		450.040		-		14,800,000		-		14,800,000
Proceeds from Right-to-Use Leases		153,910		-		-		-		153,910
Premium on Bonds Issued		-		361,877		-		-		361,877
Proceeds from Sale of Capital Assets		25,935			_		_		_	25,935
Total Other Financing Sources		179,845		361,877		14,800,000				15,341,722
NET CHANGES IN FUND BALANCES		(12,733,314)		(592,711)		(26,727,687)		819,709		(39,234,003)
Fund Balances - Beginning of Year		62,538,829		5,435,336		88,267,875		19,084,410		175,326,450
FUND BALANCES - END OF YEAR	\$	49,805,515	\$	4,842,625	\$	61,540,188	\$	19,904,119	\$	136,092,447

# APPLETON AREA SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2024

\$ (39,234,003) Net Change in Fund Balances as Shown on Previous Page Amounts reported for governmental activities in the statement of activities are different because: Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. Capital Assets Reported as Capital Outlay Reported in Governmental **Fund Statements** 49,169,749 Depreciation/Amortization Expense Reported in the Statement of Activities (9,471,077)Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Bonds Issued (14,800,000)Leases Issued (153,910)Premium on Bonds Issued (361,877)Principal Payments on Bonds 10,227,000 Principal Payments on Leases 2,438,860 Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds: Accrued Interest on Long-Term Debt 298.185 Amortization of Debt Premium and Loss on Advance Refunding 1,075,923 **Compensated Absences** 192,857 **Net Pension Liability** 23,422,041 Deferred Outflows of Resources Related to Pensions (39,429,925)Deferred Inflows of Resources Related to Pensions 18,501,637 Other Postemployment Benefits 1,699,093 Deferred Outflows of Resources Related to Other Postemployment Benefits 3,520,768 Deferred Inflows of Resources Related to Other Postemployment Benefits (5,186,986)Change in Net Position of Governmental Activities as

Reported in the Statement of Activities

1,908,335

# APPLETON AREA SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET POSITION – PRIVATE PURPOSE TRUST FUND JUNE 30, 2024

	Scholarships
ASSETS Cash and Investments Accounts Receivable	\$ 309,714 6,013
Total Assets	315,727
LIABILITIES  Due to Primary Government	12
NET POSITION  Nonspendable Restricted for Scholarships Total Net Position	272,372 43,343 \$ 315,715

# APPLETON AREA SCHOOL DISTRICT STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – PRIVATE PURPOSE TRUST FUND YEAR ENDED JUNE 30, 2024

	Sch	nolarships
ADDITIONS Investment Earnings	\$	2,798
DEDUCTIONS Trust Fund Disbursements		512
CHANGE IN NET POSITION		2,286
Net Position - Beginning of Year		313,429
NET POSITION - END OF YEAR	\$	315,715

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Appleton Area School District, Appleton, Wisconsin (the District), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below:

# A. Reporting Entity

The District is organized as a unified school district. The District, governed by an elected seven-member board, operates grades K through 12 and is comprised of all or parts of seven taxing districts. In accordance with GAAP, the basic financial statements are required to include the District and any separate component units that have a significant operational or financial relationship with the District. The District has not identified any component units that are required to be included in the basic financial statements in accordance with standards.

#### B. District-Wide and Fund Financial Statements

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the district-wide financial statements. Governmental funds include general, special revenue, debt service and capital projects funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

#### **General Fund**

This is the District's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. District-Wide and Fund Financial Statements (Continued)

#### Referendum Debt Service Fund

The Debt Service Fund is used to account for the accumulation of resources that are restricted, committed, or assigned for the payment of principal and interest on long-term obligations of governmental funds.

#### **Capital Projects Fund**

The Capital Projects Fund accounts for the acquisition and construction of the District's major capital facilities and equipment.

Additionally, the District reports the following fiduciary fund type:

 The private purpose trust fund is used to account for resources legally held in trust for scholarship awards. Only earnings on the invested resources may be used to support the scholarships.

#### C. Measurement Focus and Basis of Accounting

The district-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental Funds – Financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to employee benefit programs (compensated absences) and claims and judgments, are recorded only when payment is due.

Property taxes are recognized as revenue in the fiscal year for which taxes have been levied. Tuition, grants, fees and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when the cash is received by the District.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources, as they are needed.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance

#### 1. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date.

#### 2. Property Taxes

The aggregate District tax levy is apportioned and certified in November of the current fiscal year for collection to comprising municipalities based on the immediate past October 1 full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes must be paid in full or in two or more installments with the first installment payable the subsequent January 31 and a final payment no later than the following July 31. On or before January 15, and by the 20th of each subsequent month thereafter, the District is paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20, the county treasurer makes full settlement to the District for any remaining balance.

Property taxes are recognized as revenue in the fiscal year levied as they are considered due as of January 1, the date from which interest and penalties accrue for nonpayment of a scheduled installment, and full receipt of the entire levy is assured within 60 days of fiscal year-end, meeting the availability criteria necessary for property tax revenue recognition by accounting principles generally accepted in the United States of America.

#### 3. Accounts Receivable

Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements.

## 4. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" in the fund financial statements

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

#### 5. Inventories

Inventories are recorded at cost, which approximates market, using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are consumed rather than when purchased.

Inventories of governmental funds in the fund financial statements are classified as nonspendable fund balance to indicate that they do not represent spendable available financial resources.

## 6. Prepaid Items

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items and are expensed in the periods benefitted.

Prepaid items of governmental funds in the fund financial statements are classified as nonspendable fund balance to indicate that they do not represent spendable available financial resources.

## 7. Capital Assets

Capital assets, which include property, plant and equipment, are reported in the district-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or higher and an estimated useful life in excess of a year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the District are depreciated/amortized using the straight-line method over the following estimated useful lives:

Governmental

	Covernincina
<u>Assets</u>	Activities
Land Improvements	20 to 50 Years
Buildings and Improvements	20 to 50 Years
Machinery and Equipment	5 to 20 Years

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

#### 8. Compensated Absences

It is the District's policy to permit employees to accumulate earned but unused vacation and sick leave benefits in accordance with employee handbook policies and/or bargaining unit agreements. All vacation and sick leave is accrued when incurred in the district-wide statements. A liability for these amounts is reported in the governmental funds in the fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

#### 9. Deferred Outflows/Inflows of Resources

Deferred outflows of resources are a consumption of net position by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net position by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

# 10. Long-Term Obligations

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# 11. Leases

The District is a lessee and lessor for various pieces of equipment and space usage.

#### Lessee

The District recognizes a lease liability and an intangible right-to-use lease asset in the district-wide financial statements based on the criteria dictated in accounting standards.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

#### 11. Leases (Continued)

#### Lessee (Continued)

At the commencement of a lease, the District determines based on the criteria accounting standards, if the lease is a financed purchased or a lease liability. Then the District initially measures the lease liability at the present value of payments expected to be made during the lease term.

Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease liabilities are reported with the long-term obligations on the statement of net position.

An intangible right-to use lease asset is initially measured as the initial amount of the lease liability adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. The intangible right-to use lease asset is amortized on a straight-line basis over the life of the lease. The intangible right-to use lease asset is reported with the District capital assets in its own category called Leased Assets (Right-to-Use).

The District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the District is reasonably certain to exercise.

The District has elected to recognize payments for short-term leases with a lease term of twelve months or less as expenses as incurred, and these leases are not included as lease liabilities or right-to-use lease assets on the statements of net position.

The District monitors changes in circumstances that would require a re-measurement of its lease and will re-measure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

#### 11. Leases (Continued)

#### Lessor

The District determines if an arrangement is a lease at inception. Leases are included in lease receivables and deferred inflows of resources in the statement of net position and fund financial statements.

Lease receivables represent the District's claim to receive lease payments over the lease term, as specified in the contract, in an exchange or exchange-like transaction. Lease receivables are recognized at commencement date based on the present value of expected lease payments over the lease term. Interest revenue is recognized ratably over the contract term.

Deferred inflows of resources related to leases are recognized at the commencement date based on the initial measurement of the lease receivable, plus any payments received from the lessee at or before the commencement of the lease term that relate to future periods, less any lease incentives paid to, or on behalf of, the lessee at or before the commencement of the lease term. The deferred inflows related to leases are recognized as lease revenue in a systematic and rational manner over the lease term.

Amounts to be received under residual value guarantees that are not fixed in substance are recognized as a receivable and an inflow of resources if (a) a guarantee payment is required and (b) the amount can be reasonably estimated. Amounts received for the exercise price of a purchase option or penalty for lease termination are recognized as a receivable and an inflow of resources when those options are exercised.

The District recognizes payments received for short-term leases with a lease term of twelve months or less, including options to extend, as revenue as the payments are received. These leases are not included as lease receivables or deferred inflows on the statements of net position and fund financial statements.

The individual lease contracts do not provide information about the discount rate implicit in the lease. Therefore, the District has elected to use their incremental borrowing rate to calculate the present value of expected lease payments.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

#### 12. Pensions

#### Wisconsin Retirement System

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset),
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.
- Pension Expense (Revenue).

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Supplemental Pension Plan

Qualifying teachers and administrators are provided with a supplemental pension. The supplemental pension is a single employer defined benefit plan administered by the District. For purposes of measuring the supplemental pension liability, related deferred outflows and inflows and pension expense, the District has used values provided by its actuary. Benefit payments are recognized when due and payable in accordance with the benefit terms.

#### 13. Other Postemployment Benefits Other Than Pensions (OPEB)

Qualifying retired employees are provided with other postemployment benefits. The OPEB is a single-employer defined benefit plan administered by the District. For purposes of measuring the OPEB liability, related deferred outflows and inflows and OPEB expense, the District has used values provided by their actuary. Benefit payments are recognized when due and payable in accordance with the benefit terms.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

#### 14. Deferred Compensation Plan

The District offers its employees a deferred compensation plan through the Wisconsin Deferred Compensation Program created in accordance with the Internal Revenue Code Section 457. The Plan, available to all District employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Contributions to this plan are entirely from employee voluntary contributions. The District makes no employer contributions to this plan.

# 15. Fund Equity

## **Governmental Fund Financial Statements**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

**Nonspendable Fund Balance**. Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.

**Restricted Fund Balance**. Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.

**Committed Fund Balance**. Amounts that are constrained for specific purposes by action of the Board of Education. These constraints can only be removed or changed by the Board of Education using the same action that was used to create them.

**Assigned Fund Balance**. Amounts that are constrained for specific purposes by action of District management. The Board of Education has authorized a specific employee to assign fund balance. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned.

**Unassigned Fund Balance**. Amounts that are available for any purpose. Positive unassigned amounts are only reported in the General Fund.

The District has adopted a fund balance spend-down policy regarding the order in which fund balance will be utilized. Where applicable, the policy requires restricted funds to be spent first, followed by committed funds, and then assigned funds. Unassigned funds would be spent last.

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)
  - 15. Fund Equity (Continued)

#### **District-Wide Statements**

Equity is classified as net position and displayed in three components:

**Net Investment in Capital Assets**. Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.

**Restricted Net Position**. Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.

**Unrestricted Net Position**. Net position that is neither classified as restricted nor as net investment in capital assets.

### E. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

#### NOTE 2 DETAILED NOTES ON ALL FUNDS

#### A. Cash and Investments

The debt service and capital project funds account for their transactions through separate and distinct bank and investment accounts as required by State Statutes. In addition, the fiduciary fund uses separate and distinct accounts. All other funds share in common bank and investment accounts.

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool. Investments in the private-purpose trust fund may be invested in other types of investments as authorized user Wisconsin Statute 881.01, "Uniform Prudent Investor Act".

The carrying amount of the District's cash and investments totaled \$152,653,237 on June 30, 2024 as summarized below:

Petty Cash and Cash on Hand	\$	8,815
Deposits with Financial Institutions	4	19,093,814
Investments:		
Wisconsin Investment Series Cooperative	10	03,550,608
Total	\$ 15	52,653,237

Reconciliation to the basic financial statements:

Government-Wide Statement of Net Position:

Cash and Investments \$ 152,343,523

Fiduciary Fund Statement of Net Position:

 Private Purpose Trust Fund
 309,714

 Total
 \$ 152,653,237

#### **Fair Value Measurements**

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs. The District does not currently have any investments subject to to fair value measurements as of June 30, 2024.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## A. Cash and Investments (Continued)

Deposits and investments of the District are subject to various risks. Presented below is a discussion of the District's deposits and investments and the related risks.

#### **Custodial Credit Risk**

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The District does not have an additional custodial credit policy.

Deposits with financial institutions within the state of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the state of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Deposits with credit unions are insured by the National Credit Union Share Insurance Fund (NCUSIF) in the amount of \$250,000 per credit union member. Also, the state of Wisconsin has a State Guarantee Fund which provides a maximum of \$1,000,000 per public depository above the amount provided by an agency of the U.S. government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available.

As of June 30, 2024, \$34,107,124 of the District's deposits with financial institutions were in excess of federal and state depository insurance limits. No amounts were collateralized.

#### NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## A. Cash and Investments (Continued)

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investment in securities to the top two ratings assigned by nationally recognized statistical rating organizations.

Presented below is the actual rating as of the year-end for each investment type.

		Exe	mpt			
		fro	m			Not
Investment Type	 Amount	Disclo	osure	AAA	AA	Rated
Wisconsin Investment Series						
Cooperative:						
Cash Management Series	\$ 15,207,402	\$	-	\$ 15,207,402	\$ -	\$ -
Investment Series	13,824,476		-	13,824,476	-	-
Long-Term Duration Series	2,006,783		-	-	2,006,783	-
Term Series	 29,250,000			 29,250,000	 <u> </u>	 
Totals	\$ 60,288,661	\$	_	\$ 58,281,878	\$ 2,006,783	\$ -

## **Concentration of Credit Risk**

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer. At June 30, 2024, the District had no investments in any one issuer (other than external investment pools) that represent 5% or more of total District investments.

## **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity:

		Remaining Maturity (in Months)							
			12 Months		13 to 24		25 to 60	М	ore Than
Investment Type	 Amount		or Less		Months		Months	60	0 Months
Wisconsin Investment Series	 								
Cooperative:									
Cash Management Series	\$ 15,207,402	\$	15,207,402	\$	-	\$	-	\$	-
Investment Series	13,824,476		13,824,476		-		-		-
Long-Term Duration Series	2,006,783		2,006,783		-		-		-
Term Series	29,250,000		29,250,000		-		-		-
Totals	\$ 60,288,661	\$	60,288,661	\$	-	\$	-	\$	-

#### NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## A. Cash and Investments (Continued)

#### **Investment in Wisconsin Investment Series Cooperative**

The District has investments in the Wisconsin Investment Series Cooperative (WISC) of \$103,550,608 at year-end consisting of \$43,261,947 of deposits with financial institutions, \$15,207,402 in Cash Management Series, \$13,824,476 in Investment Series, \$2,006,783 in Long-Term Duration Series, and \$29,250,000 in Term Series. The Cash Management Series has no minimum investment period, allows check writing privileges, and the average dollar weighted maturity is 90 days or less. The Investment Series requires a 14-day minimum investment period and one business day withdrawal notice, and the average weighted maturity is 120 days or less. The Long-Term Duration Series has no minimum investment period, requires a 14-day withdrawal notice, no more than quarterly withdrawals, and the average weighted maturity of 9 months or less. The Term Series has no minimum investment period, requires a 14-day withdrawal notice, no more than quarterly withdrawals, and the average weighted maturity of 12 months or less.

WISC is organized by and operated exclusively for Wisconsin public schools, technical colleges, and municipal entities. WISC is not registered with the Securities and Exchange Commission, but operates under Wisconsin International Cooperate Statute, Wisconsin Statute, Section 66.031. WISC is governed by the Wisconsin Investment Series Cooperative Commission in accordance with the terms of the Intergovernmental Cooperation Agreement. WISC invests District funds in accordance with Wisconsin law. WISC investments are valued at amortized cost, which approximates market value.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## **B.** Capital Assets

Capital asset activity for the year ended June 30, 2024 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital Assets, Nondepreciable:				
Land	\$ 7,840,341	\$ -	\$ -	\$ 7,840,341
Construction in Progress	5,698,589	46,879,807	1,711,279	50,867,117
Total Capital Assets, Nondepreciable	13,538,930	46,879,807	1,711,279	58,707,458
Capital Assets, Depreciable/Amortizable:				
Land Improvements	9,428,694	1,454,238	-	10,882,932
Buildings and Improvements	150,019,300	1,587,258	-	151,606,558
Machinery and Equipment	14,206,260	805,815	6,651	15,005,424
Right-to-Use Assets	13,269,054	153,910	1,077,974	12,344,990
Subtotals	186,923,308	4,001,221	1,084,625	189,839,904
Less Accumulated Depreciation/				
Amortization for:				
Land Improvements	4,552,796	577,444	-	5,130,240
Buildings and Improvements	85,540,241	3,949,027	-	89,489,268
Machinery and Equipment	10,119,062	1,762,742	6,651	11,875,153
Right-to-Use Assets	5,424,429	3,181,864	1,077,974	7,528,319
Subtotals	105,636,528	9,471,077	1,084,625	114,022,980
Total Capital Assets, Depreciable/				
Amortizable, Net	81,286,780	(5,469,856)		75,816,924
Governmental Activities Capital Assets, Net	\$ 94,825,710	\$ 41,409,951	\$ 1,711,279	134,524,382
Less: Capital Related Debt, Less Unspent Bon	d Proceeds			(14,134,471)
Less: Debt Premium				(8,346,054)
Less: Construction Related Accounts Payable	and Retainage			(9,612,494)
Less: Lease Liabilities	J			(5,070,459)
Add: Loss on Advance Refunding (Capital Rela	ated Portion)			99,908
Net Investment in Capital Assets				\$ 97,460,812

The District's capital assets are shared by many governmental functions. Accordingly, it was not considered practical to allocate depreciation/amortization expense.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## C. Interfund Receivables and Payables

Interfund receivables and payables between individual funds of the District, as reported in the fund financial statements, as of June 30, 2024 are detailed below:

Interfund Receivables			Interfund Payables
'			
\$	-	\$	9,707,955
1,37	71,218		3,000
	8,246		14,605
2,50	02,700		-
1,23	32,838		3,312
	-		2,451
Ę	59,853		641,276
5,19	97,744		
\$ 10,37	72,599	\$	10,372,599
	\$ 1,37 2,50 1,23 5,19	Receivables \$ - 1,371,218	Receivables  \$ - \$ 1,371,218 8,246 2,502,700 1,232,838 - 59,853 5,197,744

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

## D. Long-Term Obligations

The following is a summary of changes in long-term obligations of the District for the year ended June 30, 2024:

	Beginning Balance	Issued	Retired	Ending Balance	Due Within One Year
Governmental Activities:					
General Obligation Debt:					
Bonds	\$ 75,202,000	) \$ -	\$ 10,227,000	\$ 64,975,000	\$ 3,000,000
Notes		14,800,000		14,800,000	6,250,000
Total General Obligation Debt	75,202,000	14,800,000	10,227,000	79,775,000	9,250,000
Debt Premium	9,131,22	361,876	1,147,046	8,346,054	-
Lease Liabilities	7,355,409	153,910	2,438,860	5,070,459	1,957,580
Compensated Absences	1,125,57	261,637	454,493	932,719	262,649
Governmental Activities					
Long-Term Obligations	\$ 92,814,208	\$ 15,577,423	\$ 14,267,399	\$ 94,124,232	\$ 11,470,229

Total interest paid during the year on long-term debt totaled \$3,981,053.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## D. Long-Term Obligations (Continued)

## **General Obligation Debt**

General obligation debt currently outstanding is detailed as follows:

	Date of Issue	Final Maturity	Interest Rates	ln	Original debtedness	Balance 6/30/24
General Obligation Bond	1/25/21	9/1/25	0.80% - 3.89%	\$	4,585,000	\$ 1,137,000
General Obligation Bond	2/25/21	9/1/26	0.94% - 1.58%		7,636,000	1,313,000
General Obligation Bond	3/1/23	9/1/43	3.625% - 5.00%		70,750,000	62,525,000
General Obligation Note	6/3/24	3/1/28	5%		14,800,000	 14,800,000
Total Outstanding						 
General Obligation Debt						\$ 79,775,000

Annual principal and interest maturities of the outstanding general obligation debt of \$79,775,000 on June 30, 2024 are detailed below:

	Governmental Activities						
Year Ended June 30,		Principal	_	Interest			Total
2025	\$	9,250,000	-	\$	3,598,891		\$ 12,848,891
2026		8,250,000			3,408,121		11,658,121
2027		2,750,000			3,013,531		5,763,531
2028		1,000,000			2,876,031		3,876,031
2029		2,255,000			2,826,031		5,081,031
2030-2034		48,485,000			7,743,655		56,228,655
2035-2039		4,000,000			1,181,768		5,181,768
2040-2043		3,785,000	_		370,122		4,155,122
Total	\$	79,775,000		\$	25,018,150		\$ 104,793,150

For governmental activities, the other long-term liabilities are generally funded by the General Fund.

## **Prior Year Advance Refunding**

In prior years, the District defeased and advance refunded portions of multiple general obligation bond issues. As a result, the refunded bonds are also considered to be defeased and the liability has been removed from the financial statements. At June 30, 2024, \$19,105,000 of outstanding general obligation bonds are considered defeased.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## D. Long-Term Obligations (Continued)

## **Legal Margin for New Debt**

The District's legal margin for creation of additional general obligation debt on June 30, 2024 was \$1,195,718,376 as follows:

Equalized Valuation of the District	\$ 12,754,933,761
Statutory Limitation Percentage	(x) 10%
General Obligation Debt Limitation, per Section 67.03	
of the Wisconsin Statutes	1,275,493,376
Total Outstanding General Obligation Debt Applicable	
to Debt Limitation	79,775,000
Legal Margin for New Debt	\$ 1,195,718,376

## E. Leases Payable

The District leases various pieces of machinery and equipment and space usage for various terms under long-term, noncancelable lease agreements. The leases expire at various dates through 2033.

Total principal and interest costs for such leases for governmental funds were \$2,732,039 for the year ended June 30, 2024. The future minimum lease payments for these agreements are as follows:

	Governmental Activities					
Year Ending June 30,	Principal			Interest		Total
2025	\$	1,957,580	\$	201,590	\$	2,159,170
2026		1,465,277		133,300		1,598,577
2027		244,649		67,966		312,615
2028		233,302		58,094		291,396
2029		227,283		48,105		275,388
2030 - 2033		942,368		83,420		1,025,788
Total Minimum Payments Required	\$	5,070,459	\$	592,475	\$	5,662,934
		•		-		

Right-to-use assets acquired through outstanding leases are as follows:

Buildings and Improvements	\$ 2,332,463
Machinery and Equipment	 10,012,527
Subtotal	 12,344,990
Less Accumulated Depreciation for:	
Buildings and Improvements	331,398
Machinery and Equipment	 7,196,921
Total Right-to-Use Lease Assets, Net	\$ 4,816,671

#### NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### F. Pension Plans

The District reports pension related balances at June 30, 2024, as summarized below:

		Deferred	Deferred	Pension
	Pension	Outflows of	Inflows of	Expense
	Liability	Resources	Resources	(Revenue)
Wisconsin Retirement System (WRS)	\$ (8,467,887)	\$ 71,605,868	\$ (45,274,192)	\$ 5,900,262
Stipend Pension Plan	(17,772,764)		(501,985)	1,452,319
Total Pension Liability	\$ (26,240,651)	\$ 71,605,868	\$ (45,776,177)	\$ 7,352,581

#### 1. WRS Pension Plan

#### Plan Description

The WRS is a cost-sharing, multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report, which can be found at https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

#### Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

#### **Benefits Provided**

Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

#### NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### F. Pension Plans (Continued)

#### 1. WRS Pension Plan (Continued)

#### Benefits Provided (Continued)

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

#### Postretirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

	Core Fund	Variable Fund
Year Ending June 30,	Adjustment %	Adjustment %
2014	4.7	25
2015	2.9	2
2016	0.5	(5)
2017	2.0	4
2018	2.4	17
2019	0.0	(10)
2020	1.7	21
2021	5.1	13
2022	7.4	15
2023	1.6	-21

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### F. Pension Plans (Continued)

## 1. WRS Pension Plan (Continued)

#### Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, executives and elected officials. Starting on January 1, 2016, the executives and elected officials category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period ending June 30, 2024, the WRS recognized \$7,731,749 in contributions from the District.

Contribution rates for the reporting period are:

Employee Category	Employee	Employer
General (Including Teachers, Executives,		
and Elected Officials)	6.90 %	6.90 %

## <u>Pension Assets, Liabilities, Pension Expense (Revenue), and Deferred Outflows of</u> Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, the District reported a liability of \$8,467,887 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2022 rolled forward to December 31, 2023. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2023, the District's proportion was 0.56953545%, which was a decrease of 0.912789% from its proportion measured as of December 31, 2022.

For the year ended June 30, 2024, the District recognized pension expense of \$5,900,262.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## F. Pension Plans (Continued)

#### 1. WRS Pension Plan (Continued)

Pension Assets, Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows of	Inflows of
	Resources	Resources
Differences Between Expected and Actual		
Experience	\$ 34,142,437	\$ 45,221,868
Net Differences Between Projected and Actual		
Earnings on Pension Plan Investments	29,509,211	-
Changes in Assumptions	3,690,909	-
Changes in Proportion and Differences Between		
Employer Contributions and Proportionate Share		
of Contributions	316,445	52,324
Employer Contributions Subsequent to the		
Measurement Date	3,946,866	
Total	\$ 71,605,868	\$ 45,274,192

\$3,946,866 reported as deferred outflows related to pension resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension asset in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending June 30,	Expense
2025	\$ 4,620,196
2026	4,878,462
2027	18,570,006
2028	(5,683,854)
Total	\$ 22,384,810

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### F. Pension Plans (Continued)

#### 1. WRS Pension Plan (Continued)

#### **Actuarial Assumptions**

The total pension liability in the December 31, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date: December 31, 2022
Measurement Date of Net Pension Liability: December 31, 2023

Experience Study: January 1, 2018 - December 31, 2020

Published November 19, 2021

Actuarial Cost Method: Entry Age Normal

Asset Valuation Method: Fair Value Long-Term Expected Rate of Return: 6.8% Discount Rate: 6.8%

Salary Increases:

Wage Inflation 3.0%

Seniority/Merit 0.1% - 5.6%

Mortality 2020 WRS Experience Mortality Table

Postretirement Adjustments\* 1.7%

\* No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total pension liability for December 31, 2023 is based upon a roll forward of the liability calculated from the December 31, 2022 actuarial valuation.

Long-Term Expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### F. Pension Plans (Continued)

#### 1. WRS Pension Plan (Continued)

## **Actuarial Assumptions (Continued)**

		Long-Term Expected	Long-Term Expected
	Current Asset Allocation %	Nominal Rate of Return %	Real Rate of Return %
Core Fund Asset Class:			
Public Equities	40.0 %	7.3 %	4.5 %
Public Fixed Income	27.0	5.8	3.0
Inflation Sensitive Assets	19.0	4.4	1.7
Real Estate	8.0	5.8	3.0
Private Equity/Debt	18.0	9.6	6.7
Leverage	(12.0)	3.7	1.0
Total Core Fund	100.0 %	7.4	4.6
Variable Fund Asset Class:			
U.S. Equities	70.0 %	6.8	4.0
International Equities	30.0	7.6	4.8
Total Variable Fund	100.0 %	7.3	4.5

New England Pension Consultants Long-Term U.S. CPI (Inflation) Forecast: 7.0%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. Currently, an asset allocation target of 12% policy leverage is used, subject to an allowable range of up to 20%.

Single Discount Rate. A single discount rate of 6.8% was used to measure the total pension liability for the current and prior year. The discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 3.77 % (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20year Municipal GO AA Index" as of December 31, 2023. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax exempt securities.) Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan members contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### F. Pension Plans (Continued)

#### 1. WRS Pension Plan (Continued)

#### Actuarial Assumptions (Continued)

Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's proportionate share of the net pension liability (asset) to changes in the discount rate. The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.8%, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (5.8%) or one-percentage-point higher (7.8%) than the current rate:

	One Percent		One Percent
	Decrease to	Current	Increase to
	Discount Rate	Discount Rate	Discount Rate
	(5.8%)	(6.8%)	(7.8%)
District's Proportionate Share of			
the Net Pension Liability (Asset)	\$ 81,846,220	\$ 8,467,887	\$ (42,878,037)

## Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at https://etf.wi.gov/about-etf/reports-andstudies/financial-reports-and-statements.

## Payable to the Pension Plan

The District reported a payable of \$1,977,656 for the outstanding amount of contributions to the pension plan for the year ended June 30, 2024.

## 2. Supplemental Pension (Stipend) Plan

#### Plan Description

The plan, a single employer pension plan, is a defined benefit pension plan established to provide a cash stipend to some retirees. The plan is administered by the District.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## F. Pension Plans (Continued)

## 2. Supplemental Pension (Stipend) Plan (Continued)

## Benefits Provided

A summary of eligibility requirements and plan benefits are as follows:

Group	Attained Age	Employee Classification	Service	District Contribution
All	58	All	10	Upon retirement, the District will provide defined contributions
Employees				for all eligible retirees in the form of a 403(b) contribution.
				The monthly contribution amount is frozen at the 2015/16
				premium share amounts. Retirees will receive credit for the
				number of years worked based on length of service
				as follows for each classification:
		Administrators		1 year benefit for 5 years worked with no maximum duration.
		Educators		1 year benefit for 5 years worked with no maximum duration.
		Administrative Support Unit		1 year benefit for 6 years worked with maximum duration of 6 years.
		Maintenance		1 year benefit for 8 years worked with maximum duration of 3 years.
		Administrative Assistants		1 year benefit for 8 years worked with maximum duration of 3 years.
		Paraprofessionals		1 year benefit for 12 years worked with maximum duration of 2 years.
				Additional benefit information:
				The benefit will not accumulate beyond the age of 65 for
				years worked beyond 2012/13 school year.
				Retirees will receive benefits based on coverage they are
				eligible for at the time of retirement.

## **Employees Covered by Benefit Terms**

As of the June 30, 2023 actuarial study, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving	
Benefit Payments	177
Active Employees	1,975
Total	2,152

## **Funding Policy**

The entire cost of these benefits is paid by the District. Benefits are currently funded on a pay-as-you-go basis and no assets are accumulated in a trust.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## F. Pension Plans (Continued)

## 2. Supplemental Pension (Stipend) Plan (Continued)

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

Component	Amount
Total Pension Liability at July 1, 2023	\$ 19,006,823
Changes for the Year:	
Service Cost	732,884
Interest	769,633
Changes of Assumptions or Other Inputs	(552,183)
Benefit Payments	 (2,184,393)
Net Changes	(1,234,059)
Total Pension Liability at June 30, 2024	\$ 17,772,764

For the year ended June 30, 2024, the District recognized pension expense of \$1,452,319.

At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred		Deferred
	Outflows		Inflows
	of Resources	of F	Resources
Changes in Assumptions or Other Input	\$ -	\$	501,985

Amounts reported as deferred outflows of resources related to pension will be recognized in pension expense as follows:

Year Ended June 30,	 Expense
2025	\$ (50,198)
2026	(50,198)
2027	(50,198)
2028	(50,198)
2029	(50,198)
Thereafter	(250,995)
Total	\$ (501,985)

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### F. Pension Plans (Continued)

#### 2. Supplemental Pension (Stipend) Plan (Continued)

#### **Actuarial Assumptions**

The District's total pension liability was measured as of June 30, 2024.

The total pension liability in the June 30, 2023 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

Valuation Date June 30, 2023

Actuarial Cost Method Entry Age Normal - Level % of Salary

**Actuarial Assumptions:** 

Discount Rate 4.21% Inflation 2.50%

Salary Increases 0.1-5.6% Based on Years of Service

Average Expected Remaining Service Lives 11 Years

#### Single Discount Rate

A single discount rate of 4.21% was used to measure the total pension liability. The single discount rate was based on the S&P Municipal Bond 20 Year High Grade Index.

#### Sensitivity of the District's Total Pension Liability to Changes in the Discount Rate

The following presents the District's total pension liability at June 30, 2024 calculated using the discount rate of 4.21%, as well as what the District's total pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.21%) or 1-percentage-point higher (5.21%) than the current rate.

	1% Decrease to	Current	1% Increase to
	Discount Rate	Discount Rate	Discount Rate
	(3.21%)	(4.21%)	(5.21%)
Total Pension Liability	\$ 18,609,024	\$ 17,772,764	\$ 16,958,063

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## **G.** Other Postemployment Benefits

## **Plan Description**

The Plan is a single-employer defined benefit postemployment health plan that covers retired employees of the District. Eligible retired employees have access to group medical coverage through the District's group plan. District paid medical benefits are paid for as indicated below. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75. Separate financial statements are not issued by the plan. All employees of the District are eligible for the Plan if they meet the following age and service requirements below.

## **Benefits Provided**

	Attained	Retirees on or before Applicable		
Union/Group	Age	Date	Service	District Contribution
Teachers/	55	6/30/2014	10	For retirees prior to July 1, 2015, the District shall pay
Administrators	56	6/30/2016		88% of the group health insurance premium and any
	57	6/30/2018		increases occurring during the first 96 months of
	58	After 6/30/2018		premium payments for the plan (single or family) in
				which the teacher was enrolled at the time of retirement
				at a ratio of one year's premium for each five years of
				service (one year's premium for each three years of
				service for service prior to July 1, 2015) in the District,
				to a maximum premium payment of service prior to
				July 1, 2015) in the District, 120 months or to age 65,
				whichever is sooner. Retirees may continue in the plan
				by paying 100% of the premium.
				For retirees prior to June 30, 2007, the District shall
				pay health insurance premiums for up to 10 years or
				age 65, whichever is sooner, for any teacher who
				voluntarily retires pursuant to the Teacher Emeritus
				Program, in addition to the benefits above. Retirees
				may continue in the plan by paying 100% of the
				premium.
				For retirees after July 1, 2015, retirees may continue
				in the plan by paying 100% of the premium.
Secretary/	55	6/30/2014	10	For retirees prior to July 1, 2015, the District shall pay
Clerical	56	6/30/2016		91% of the premium for one year for every eight years
	57	6/30/2018		of continuous service, up to three years after 24 years
	58	After 6/30/2018		of continuous service. Retirees may continue in the
				plan by paying 100% of the premium.
				For retirees after July 1, 2015, retirees may continue
				in the plan by paying 100% of the premium.

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## G. Other Postemployment Benefits (Continued)

#### **Benefits Provided (Continued)**

Union/Group	Attained Age	Retirees on or before Applicable Date	Service	District Contribution
Maintenance	55	6/30/2014	10	For retirees prior to July 1, 2015, the District shall pay
	56	6/30/2016		88% of the premium for one year for every eight years
	57	6/30/2018		of continuous service, up to three years after 24 years
	58	After 6/30/2018		of continuous service. Retirees may continue in the plan by paying 100% of the premium.
				For retirees after July 1, 2015, retirees may continue in the plan by paying 100% of the premium.
Para-Professionals	55	6/30/2014	10	For retirees prior to July 1, 2015, the District shall pay
	56	6/30/2016		91% of the premium for one year for every 12 years
	57	6/30/2018		of continuous service, up to two years after 24 years
	58	After 6/30/2018		of continuous service. Retirees may continue in the plan by paying 100% of the premium.
				For retirees after July 1, 2015, retirees may continue in the plan by paying 100% of the premium.
Administrative	55	6/30/2014	10	For retirees prior to July 1, 2015, the District shall pay
Support Unit	56	6/30/2016		pay 88% of the premium for one year for every six
	57	6/30/2018		years of continuous service up to six years after 36
	58	After 6/30/2018		years of continuous service. Retirees may continue in the plan by paying 100% of the premium.
				For retirees after July 1, 2015, retirees may continue in the plan by paying 100% of the premium.

## **Employees Covered by Benefit Terms**

At July 1, 2023, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently	
Receiving Benefit Payments	91
Active Employees	1,975
Total	2,066

#### **Total OPEB Liability**

The District's total OPEB liability was measured as of June 30, 2024 and was determined by an actuarial valuation as of June 30, 2023.

**Actuarial Assumptions**. The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

#### G. Other Postemployment Benefits (Continued)

#### **Total OPEB Liability (Continued)**

Actuarial Cost Method: Entry Age Normal
Salary Increases: 0.1% to 5.6% (based on longevity)
Discount Rate: 4.21%
Healthcare Cost Trend Rates: 2023 - 7.0%
2024 - 6.50%
2025 - 6.40%
2026 - 6.30%
Ultimate - 4.50%

Mortality rates are the same as those used in the December 2020 Wisconsin Retirement System's annual report.

The actuarial assumptions used in the June 30, 2023 valuation were based on the "Wisconsin Retirement System 2018 - 2020 Experience Study".

Discount Rate. The discount rate used to measure the total OPEB liability was 4.21% as opposed to a discount rate of 3.54% in prior year. The projection of cash flows used to determine the discount rate assumed that District contributions will be made at rates equal to the actuarially determined contribution rates.

#### **Changes in the Total OPEB Liability**

	Increase	
	(Decrease)	
	Total OPEB	
		Liability
Balance at July 1, 2023, as Previously Reported	\$	8,797,409
Prior Period Adjustment (See Note 4), Net		4,775,310
Changes for the Year:		
Service Cost		740,955
Interest		477,728
Effect of Liability Gains or Losses		5,604,869
Effect of Assumptions Changes or Inputs		(6,636,995)
Benefit Payments		(896,112)
Net Changes		(709,555)
Balance at June 30, 2024	\$	12,863,164

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (3.21%) or one-percentage-point higher (5.21%) than the current rate:

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## **G.** Other Postemployment Benefits (Continued)

#### **Changes in the Total OPEB Liability (Continued)**

	One Percent		One Percent
	Decrease to	Current	Increase to
	Discount Rate	Discount Rate	Discount Rate
	(3.21%)	(4.21%)	(5.21%)
Total OPEB Liability	\$ 13,639,418	\$ 12,863,164	\$ 12,121,415

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one-percentage-point lower or one-percentage-point higher than the current healthcare cost trend rates:

	One Percent	Healthcare Cost	One Percent
	Decrease	Trend Rates	Increase
Total OPEB Liability	\$ 11,986,096	\$ 12,863,164	\$ 13,891,939

#### **Funding Policy**

The entire cost of these benefits is paid by the District. Benefits are currently funded on a pay-as-you-go basis and no assets exist to prefund retiree benefits.

#### **OPEB Expense and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2024, the District recognized OPEB expense of \$863,237.

At June 30, 2024, the District reported deferred outflows and deferred inflows of resources related to OPEB from the following sources:

	Deferred	Deterred
	Outflows of	Inflows of
	Resources	Resources
Differences Between Expected and Actual Experience	\$ 7,476,665	\$ 4,811,518
Changes in Assumptions	1,876,649	7,256,652
Total	\$ 9,353,314	\$ 12,068,170

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## G. Other Postemployment Benefits (Continued)

#### OPEB Expense and Deferred Inflows of Resources Related to OPEB (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in other postemployment benefits expense as follows:

Year Ending June 30,	 Expense
2025	\$ (355,446)
2026	(355,446)
2027	(355,446)
2028	(309,160)
2029	(244,915)
Thereafter	(1,094,443)
Total	\$ (2,714,856)

#### Payable to the OPEB Plan

At June 30, 2024, the District reported no outstanding contribution to the Plan required for the year ended June 30, 2024.

## H. Fund Equity

## Nonspendable Fund Balance

In the fund financial statements, portions of the governmental fund balances are amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact. At June 30, 2024, nonspendable fund balance was as follows:

	_	Do	onations
Nonspendable:	_		
Legally Required to Remain Intact	_	\$	34,345

#### Nonspendable Fiduciary Net Position

In the fiduciary financial statements, portions of the fiduciary fund net position are amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact. At June 30, 2024, nonspendable fiduciary fund net position was as follows:

	<u>Fidu</u>	iciary Fund
Nonspendable:		
Legally Required to Remain Intact	\$	272,372

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## H. Fund Equity (Continued)

#### **Restricted Fund Balance**

In the fund financial statements, portions of governmental fund balances are not available for appropriation or are legally restricted for use for a specific purpose. At June 30, 2024, fund balance was restricted as follows:

General Fund:	
Common School Grant Funds	\$ 8,248
Special Revenue Funds:	
Restricted for:	
Scholarships	3,960,826
Food Service	6,416,664
Community Service	602,309
Total Special Revenue Fund Restricted	
Fund Balance	10,979,799
Debt Service Funds:	
Restricted for:	
Referendum Long-Term Debt Retirement	4,842,625
Capital Project Funds:	
Restricted for:	
Other Capital Projects	61,540,188
Long-Term Capital Improvement	3,946,825
Capital Expansion	4,943,150
Total Capital Projects Fund Restricted	
Fund Balance	70,430,163
Total Restricted Fund Balance	\$ 86,260,835

## **Assigned Fund Balance**

Portions of governmental fund balances have been assigned to represent tentative management plans that are subject to change. At June 30, 2024, fund balance was assigned as follows:

#### General Fund:

Assigned for:	
Retiree Health Insurance	\$ 161,949
Building Carryover	654,062
Health Reimbursement Accounts Carryover	203,552
Cash Flows Assigned for Subsequent Year	25,986,231
Post Retirement Defined Contribution	2,105,801
Technology Services RLE Carryover	292,304
Self-funded Health Plan Reserve	4,911,817
Self-funded Dental Plan Reserve	510,780
Total	\$ 34,826,496

## NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)

## H. Fund Equity (Continued)

#### **Restricted Fiduciary Fund Net Position**

In the fund financial statements, portions of fiduciary fund net position are not available for appropriation or are legally restricted for use for a specific purpose. At June 30, 2024, fiduciary fund net position was restricted as follows:

43,343

Fiduciary Funds:

Restricted for Scholarships \$

#### NOTE 3 OTHER INFORMATION

## A. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. The District completes an annual review of its insurance coverage to ensure adequate coverage. The amount of actual settlements has not exceeded the insurance coverage amounts in any of the three most recent years.

In addition to the above, the District accounts for the following risk management program in the General Fund:

#### **Self-Funded Insurance Programs**

The District has a self-insured health and dental benefit plans for its employees. The Plan administrators are responsible for the approval, processing, and payment of claims, after which they bill the District's trustee for reimbursement. The District is also responsible for a monthly administrative fee. The Plans report on a fiscal year ending June 30, 2024.

As part of the health care coverage of the plan, the District purchases stop-loss coverage, which pays claims in excess of \$100,000 per individual or 125% of the annual estimated claims as provided by the administrator. The District has no stop-loss coverage of dental care coverage of the plan.

Accounting and budgeting requirements for the Plan are established by the Wisconsin Department of Public Instruction. Currently, the Plan is accounted for in the General Fund of the District.

## NOTE 3 OTHER INFORMATION (CONTINUED)

#### A. Risk Management (Continued)

#### Self-Funded Insurance Programs (Continued)

#### **Dental Plan**

At June 30, 2024, the District has reported a dental claim liability of \$161,032 which represents reported and unreported claims which were incurred on or before June 30, 2024, but were not paid by the District as of that date. The amounts not reported to the District were determined by the Plan administrator. Changes in the claims liability for the years ended June 30, 2023 and June 30, 2024 are as follows:

		С	urrent Year				
		C	Claims and				
	Liability	C	Changes in	Claims		Liability	
	 July 1	Estimates		Payments		June 30	
2024	\$ 147,328	\$	2,642,141	\$ 2,628,437	\$	161,032	
2023	247,627		2,261,580	2,361,879		147,328	
2022	132,773		2,561,575	2,446,721		247,627	

#### Health Plan

The District's self funded health plan was established as of January 1, 2023. At June 30, 2024, the District has reported a health claim liability of \$5,388,503 which represents reported and unreported claims which were incurred on or before June 30, 2024, but were not paid by the District as of that date. The amounts not reported to the District were determined by the Plan administrator. Changes in the claims liability for the year ended June 30, 2024 is as follows:

		C	Current Year			
		(	Claims and			
	Liability	(	Changes in	Claims		Liability
	 July 1		Estimates	 Payments		June 30
2024	\$ 3,362,017	\$	36,145,951	\$ 34,119,465	\$ ;	5,388,503
2023	-		15,246,294	11,884,277		3,362,017

#### B. Contingencies

The District participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Accordingly, the District's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

From time-to-time, the District is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, management is unaware of any such claims or proceedings that will have a material adverse effect on the District's financial position or results of operations.

## NOTE 3 OTHER INFORMATION (CONTINUED)

#### C. Limitation on School District Revenues

Wisconsin Statutes limit the amount of revenues a school district may derive from general school aids and property taxes unless a higher amount is approved by a referendum.

This limitation does not apply to revenue needed for payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by referendum prior to August 12, 1993.
- A referendum on or after August 12, 1993.

#### NOTE 4 RESTATEMENT OF BEGINNING NET POSITION

## <u>Correction of Errors in Previously Issued Financial Statements</u>

During fiscal year 2024, the District identified errors related to other postemployment benefits and pension as described to follow.

Supplemental pension liability in the prior year was not valued, accounted for and reported. Therefore, the governmental activities liabilities were understated by \$19,006,823 for the year ended June 30, 2023 and net position was overstated by the same amount as of June 30, 2023.

Other postemployment benefit liability previously reported was understated by \$4,775,310 for the year ended June 30, 2023 due to the actuarial study omitting the HRA benefit valuation. Related deferred outflow of resources previously reported was overstated by \$2,814,643 for the year ended June 30, 2023 due to the improper determination of contributions subsequent to the measurement date. These errors also overstated net position of the governmental activities by the same amount as of June 30, 2023.

## NOTE 4 RESTATEMENT OF BEGINNING NET POSITION (CONTINUED)

The effect of correcting these errors is explained in the following table.

	District-Wide
	Governmental
	Activities
	Net Position
June 30, 2023, as Previously Reported	\$ 184,234,884
OPEB Actuarial Study Omitted HRA Benefit Valuation	(4,775,310)
Supplemental Pension Not Valued in Prior Years	(19,006,823)
OPEB Related Deferred Outflow in Prior Year Included Contributions Subsequent to the Measurement Date that has been Restated for a Current Year	
Measurement Date	(989,538)
OPEB Related Deferred Outflow Included Supplemental Pension as a Contribution Subsequent to the	
Measurement Date	(1,825,105)
June 30, 2023, as Restated	\$ 157,638,108

## REQUIRED SUPPLEMENTARY INFORMATION

# APPLETON AREA SCHOOL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND – BUDGETARY BASIS YEAR ENDED JUNE 30, 2024

	P			Variance Final Budget -
	Original	dget Final	Actual	Positive (Negative)
REVENUES	Original	1 IIIdi	Actual	(Negative)
Property Taxes	\$ 60,300,879	\$ 60,300,879	\$ 60,301,508	\$ 629
Other Local Sources	1,866,800	3,223,300	4,016,515	793,215
Interdistrict Sources	14,514,200	14,514,200	14,854,223	340,023
Intermediate Sources	35,275	35,275	68,286	33,011
State Sources	119,421,627	120,002,081	120,714,307	712,226
Federal Sources	11,382,455	10,397,262	8,034,162	(2,363,100)
Other Sources	439,479	811,379	1,318,936	507,557
Total Revenues	207,960,715	209,284,376	209,307,937	23,561
EXPENDITURES				
Instruction:				
Regular Instruction	76,907,107	78,142,793	77,760,118	382,675
Vocational Instruction	3,906,400	4,012,509	4,030,128	(17,619)
Other Instruction	14,091,754	14,527,200	15,043,465	(516,265)
Total Instruction	94,905,261	96,682,502	96,833,711	(151,209)
Support Services:	• •			, , ,
Pupil Services	9,808,617	10,531,438	11,796,627	(1,265,189)
Instructional Staff Services	9,695,077	11,350,031	11,777,587	(427,556)
General Administration Services	4,562,704	3,231,056	2,019,603	1,211,453
School Administration Services	11,135,426	11,439,147	11,401,892	37,255
Business Services	943,690	945,234	937,725	7,509
Operations and Maintenance of Plant	18,751,339	19,072,357	19,859,417	(787,060)
Pupil Transportation Services	4,995,758	4,237,957	4,344,240	(106,283)
Central Services	3,117,780	3,199,017	7,061,012	(3,861,995)
Insurance	1,020,000	1,262,307	1,112,238	150,069
Other Support Services	7,865,128	8,350,407	7,524,119	826,288
Total Support Services	71,895,519	73,618,951	77,834,460	(4,215,509)
Debt Service:				, , ,
Principal	2,869,617	2,920,742	3,304,867	(384,125)
Nonprogram:	,,-	,,	-,,	(, -,
General Tuition Payments	9,141,705	9,224,663	9,112,097	112,566
Adjustments and Refunds	50,000	50,000	36,664	13,336
Voucher Payments	6,500,000	6,500,000	7,437,805	(937,805)
Total Nonprogram	15,691,705	15,774,663	16,586,566	(811,903)
Total Expenditures	185,362,102	188,996,858	194,559,604	(5,562,746)
EXCESS OF REVENUES OVER EXPENDITURES	22,598,613	20,287,518	14,748,333	(5,539,185)
OTHER FINANCING SOURCES (USES)				
Proceeds from Sale of Capital Assets	10,000	28,657	25,935	(2,722)
Transfers Out	(25,871,949)	(25,871,949)	(27,661,492)	(1,789,543)
Total Other Financing Sources (Uses)	(25,861,949)	(25,843,292)	(27,481,647)	(1,638,355)
NET CHANGE IN FUND BALANCE	(3,263,336)	(5,555,774)	(12,733,314)	(7,177,540)
Fund Balance - Beginning of Year	62,538,829	62,538,829	62,538,829	
FUND BALANCE - END OF YEAR	\$ 59,275,493	\$ 56,983,055	\$ 49,805,515	\$ (7,177,540)

## APPLETON AREA SCHOOL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – SPECIAL EDUCATION REVENUE FUND – BUDGETARY BASIS YEAR ENDED JUNE 30, 2024

				Variance Final Budget -
	Buc	dget		Positive
	Original	Final	Actual	(Negative)
REVENUES				( 5 /
Other Local Sources	\$ -	\$ 85,115	\$ 57,024	\$ (28,091)
Interdistrict Sources	250,000	250,000	365,076	115,076
Intermediate Sources	18,000	18,000	30,458	12,458
State Sources	10,581,054	10,581,054	11,103,774	522,720
Federal Sources	4,446,242	5,385,318	5,619,402	234,084
Total Revenues	15,295,296	16,319,487	17,175,734	856,247
EXPENDITURES				
Instruction:				
Special Education Instruction	30,461,696	30,552,617	32,838,071	(2,285,454)
Other Instruction	101,529	101,894	164,078	(62,184)
Total Instruction	30,563,225	30,654,511	33,002,149	(2,347,638)
Support Services:				
Pupil Services	4,534,757	4,493,405	4,680,321	(186,916)
Instructional Staff Services	-	2,172,982	2,401,392	(228,410)
General Administration Services	777,899	-	-	-
School Administration Services	500	500	80	420
Business Services	-	-	58,328	(58,328)
Operations and Maintenance of Plant	500	31,560	12,385	19,175
Pupil Transportation Services	2,709,465	3,365,117	2,868,982	496,135
Central Services	3,100	10,754	9,388	1,366
Other Support Services	2,500	2,674	2,603	71_
Total Support Services	8,028,721	10,076,991	10,033,479	43,512
Debt Service				
Principal	10,000	10,624	9,683	941
Nonprogram:				
Special Education Tuition Payments	1,027,406	1,449,310	1,791,915	(342,605)
Total Expenditures	39,629,352	42,191,436	44,837,226	(2,645,790)
DEFICIENCY OF REVENUES OVER (UNDER)				
EXPENDITURES	(24,334,056)	(25,871,949)	(27,661,492)	(1,789,543)
OTHER FINANCING SOURCES				
Transfers In	25,871,949	25,871,949	27,661,492	1,789,543
NET CHANGE IN FUND BALANCE	1,537,894	-	-	-
Fund Balance - Beginning of Year				
FUND BALANCE - END OF YEAR	\$ 1,537,894	\$ -	\$ -	\$ -

## APPLETON AREA SCHOOL DISTRICT SCHEDULE OF CHANGES IN PENSION LIABILITY AND RELATED RATIOS – SUPPLEMENTAL PENSION PLAN LAST TEN FISCAL YEARS\*

	2024
Total Supplemental Pension Liability: Service Cost Interest	\$ 732,884 769,633
Changes of Benefit Terms	-
Differences Between Expected and Actual Experience	_
Changes of Assumptions	(552,183)
Benefit Payments	 (2,184,393)
Net Change in Total Pension Liability	(1,234,059)
Total Supplemental Pension Liability - Beginning of Year	19,006,823
Total Supplemental Pension Liability - End of Year	\$ 17,772,764
Covered Employee Payroll	\$ 112,710,394
District's Total Supplemental Pension Liability as a Percentage of Covered Employee Payroll	16%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the current fiscal year-end. Amounts for prior years were not available.

## APPLETON AREA SCHOOL DISTRICT SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS LAST TEN FISCAL YEARS \*

	2024	2023	2022	2021	2019	2018		2017
Total OPEB Liability:								
Service Cost	\$ 740,955	\$ 715,622	\$ 921,170	\$ 732,702	\$ 1,339,310	\$ 1,295,633	\$	1,402,339
Interest	477,728	191,340	342,480	525,063	867,258	854,123		748,236
Differences Between Expected and								
Actual Experience	5,604,869	2,178,033	(4,844,189)	933,795	(2,326,379)	-		-
Changes of Assumptions	(6,636,995)	(892,736)	155,225	1,127,766	1,998,670	(377,238)		(972,006)
Benefit Payments	(896,112)	(3,058,799)	(2,956,621)	(3,058,799)	(3,173,057)	(3,356,722)		(3,582,737)
Changes of Benefit Terms	-	-	-	-	(5,562,388)	-		-
Restatement of Beginning Liability	 4,775,310		 	 	 		_	
Net Change in Total OPEB Liability	4,065,755	(866,540)	(6,381,935)	260,527	(6,856,586)	(1,584,204)		(2,404,168)
Total OPEB Liability - Beginning of Year	 8,797,409	 9,663,949	 16,045,884	 15,785,357	 22,641,943	 24,226,147	_	24,226,147
Total OPEB Liability - End of Year	\$ 12,863,164	\$ 8,797,409	\$ 9,663,949	\$ 16,045,884	\$ 15,785,357	\$ 22,641,943	\$	21,821,979
Covered Employee Payroll	\$ 112,710,394	\$ 109,064,251	\$ 109,064,251	\$ 99,460,287	\$ 98,938,195	\$ 101,457,415	\$	95,813,152
District's Total OPEB Liability as a Percentage of Covered Employee Payroll	11%	8%	9%	16%	16%	22%		23%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the current fiscal year-end. Amounts for prior years were not available.

## APPLETON AREA SCHOOL DISTRICT SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) – WISCONSIN RETIREMENT SYSTEM LAST TEN MEASUREMENT YEARS

Plan Fiscal Year Ending	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll (Plan Year)	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/14	0.63069221 %	\$ (15,491,526)	\$ 87,953,382	17.61 %	102.74 %
12/31/15	0.62692309	10,187,379	88,611,191	11.50	98.20
12/31/16	0.62549638	5,155,584	90,249,176	5.71	99.12
12/31/17	0.62525994	(18,564,709)	93,206,041	19.92	102.93
12/31/18	0.62830619	22,353,164	97,264,608	22.98	96.45
12/31/19	0.62502742	(20,153,737)	98,543,402	20.45	102.96
12/31/20	0.60913062	(38,028,869)	97,198,588	39.12	105.26
12/31/21	0.59448935	(47,916,935)	101,451,385	47.23	106.02
12/31/22	0.57866334	30,655,869	102,630,633	29.87	95.72
12/31/23	0.56953545	8,467,887	108,171,106	7.83	98.85

## SCHEDULE OF CONTRIBUTIONS WISCONSIN RETIREMENT SYSTEM LAST TEN FISCAL YEARS

District Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Contributions as a Percentage of Covered Payroll	
6/30/15 6/30/16 6/30/17 6/30/18 6/30/19 6/30/20 6/30/21 6/30/22 6/30/23	\$ 6,073,215 5,933,997 6,242,053 6,453,759 6,697,786 6,588,227 6,607,175 6,660,119 7,050,008	\$ 6,073,215 5,933,997 6,242,053 6,453,759 6,697,786 6,588,227 6,607,175 6,660,119 7,050,008	\$ - - - - - - - -	\$ 88,362,345 88,923,093 92,790,864 95,813,152 101,457,415 98,938,195 99,460,287 109,064,251 105,422,929	6.87 % 6.67 6.73 6.74 6.60 6.66 6.64 6.11 6.68

## APPLETON AREA SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2024

#### NOTE 1 WISCONSIN RETIREMENT SYSTEM

There were no changes of benefit terms for any participating employer in the WRS.

Changes of assumptions:

Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the postretirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the postretirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality table to the Wisconsin 2018 Mortality Table.

The amounts reported for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

## APPLETON AREA SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2024

#### NOTE 2 OTHER POSTEMPLOYMENT BENEFIT PLAN

There were no changes in benefit terms. The discount rate assumption used to develop the total OPEB liability changed from the prior year. Please refer to the actuarial assumptions section in the notes to the financial statements for additional information. The amounts reported for each fiscal year were determine as of June 30 of the prior fiscal year-end. No assets have been accumulated in an irrevocable trust.

The District is required to present the last 10 fiscal years of data; however, accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

#### NOTE 3 SUPPLEMENTAL PENSION PLAN

There were no changes in benefit terms. The discount rate assumption used to develop the pension liability changed from the prior year. Please refer to the actuarial assumptions section in the notes to the financial statements for additional information. The amounts reported for each fiscal year were determine as of June 30 of the prior fiscal year-end. No assets have been accumulated in an irrevocable trust.

The District is required to present the last 10 fiscal years of data; however, accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

## APPLETON AREA SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2024

#### NOTE 4 BUDGETS AND BUDGETARY ACCOUNTING

Operating budgets are adopted each fiscal year for all governmental funds in accordance with Section 65.90 of the Wisconsin Statutes. Budgetary expenditure control is exercised at the function level. Reported budget amounts are as originally adopted or as amended by Board of Education resolution.

The District follows these procedures in establishing the budgetary data reflected in the basic financial statements.

- Based upon requests from District staff, District administration recommends budget proposals to the Board of Education.
- The Board of Education prepares a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
- A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
- Pursuant to the public budget hearing, the Board of Education may make alterations to the proposed budget.
- Once the Board of Education (following the public hearing) adopts the budget, no changes may be made in the amount of tax to be levied or in the amount of the various appropriations and the purposes of such appropriations unless authorized by a 3/3 vote of the entire Board of Education.
- Appropriations lapse at year-end unless authorized as a carryover by the Board of Education. The portion of fund balance representing carryover appropriations is reported as a committed or assigned fund balance in the fund financial statements.
- Encumbrance accounting is used by the District as an extension of formal budgetary control during the year.
- The DPI requires the District to separate special education revenues and expenditures from other General Fund amounts.

The District did not have any material violation of legal or contractual provisions for the fiscal year ended June 30, 2024.

#### APPLETON AREA SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2024

#### NOTE 4 BUDGETS AND BUDGETARY ACCOUNTING (CONTINUED)

#### **Excess of Expenditure Over Budget Appropriations**

The following expenditure accounts of the governmental funds had actual expenditures in excess of budget appropriations for the year ended June 30, 2024.

<u>Funds</u>	Excess penditures
General Fund:	
Instruction:	
Vocational Instruction	\$ 17,619
Other Instruction	516,265
Support Services:	
Pupil Services	1,265,189
Instructional Staff Services	427,556
Operations and Maintenance of Plant	787,060
Pupil Transportation Services	106,283
Central Services	3,861,995
Debt Service:	
Principal	384,125
Vouchers Payments	937,805
Proceeds from Sale of Capital Assets	2,722
Transfers Out	1,789,543
Special Education Fund:	
Instruction:	
Special Education Instruction	2,285,454
Other Instruction	62,184
Support Services:	
Pupil Services	186,916
Instructional Staff Services	228,410
Business Services	58,328
Nonprogram:	
Special Education Tuition Payments	342,605

Excess expenditures were funded with positive variances in other general and special education fund appropriation accounts.

#### APPLETON AREA SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2024

#### NOTE 4 BUDGETS AND BUDGETARY ACCOUNTING (CONTINUED)

#### **Budgetary Information**

Budgetary information is derived from the annual operating budget and is presented in accordance with generally accepted accounting principles, except the District adopts a budget for the special education special revenue fund in accordance with requirements from the Wisconsin Department of Public Instruction. In accordance with generally accepted accounting principles, this fund is included as part of the general fund in these financial statements. An explanation of the differences between Revenues, Expenditures, and Other Financing Sources (Uses) for budgetary funds on budgetary fund basis and a GAAP General Fund basis is summarized below:

		Special Education
	General	Fund
Revenues:		
Actual Amounts (Budgetary Basis)	\$ 209,307,937	\$ 17,175,734
Reclassification of Special Education	17,175,734	(17,175,734)
Total Revenues	226,483,671	-
Expenditures:		
Actual Amounts (Budgetary Basis)	194,559,604	44,837,226
Reclassification of Special Education	44,837,226	(44,837,226)
Total Expenditures	239,396,830	-
Excess of Revenues Over (Under) Expenditures:		
Actual Amounts (Budgetary Basis)	14,748,333	(27,661,492)
Reclassification of Special Education	(27,661,492)	27,661,492
Excess of Revenues Over (Under) Expenditures	(12,913,159)	-
Other Financing Sources (Uses):		
Actual Amounts (Budgetary Basis)	(27,481,647)	27,661,492
Reclassification of Special Education	27,661,492	(27,661,492)
Total Other Financing Sources (Uses)	179,845	-
Net Change in Fund Balance:		
Actual Amounts (Budgetary Basis)	(12,733,314)	-
Fund Balance - Beginning of Year:		
Actual Amounts (Budgetary Basis)	62,538,829	
Fund Balance - End of Year:		
Actual Amounts (Budgetary Basis)	\$ 49,805,515	<u>\$</u>

#### **SUPPLEMENTARY INFORMATION**

#### APPLETON AREA SCHOOL DISTRICT COMBINING BALANCE SHEET – NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2024

		Special I	Reve	nue	
ASSETS	 Donations	 Indian Education		Food Service	 General community Service
Cash and Investments Receivables: Accounts Due from Other Funds Due from Other Governments	\$ 2,686,467 4,311 1,371,218	\$ - 8,246 6,359	\$	3,361,708 8,399 2,502,700 915,768	\$ - 260 1,232,838 -
Total Assets	\$ 4,061,996	\$ 14,605	\$	6,788,575	\$ 1,233,098
LIABILITIES AND FUND BALANCES					
LIABILITIES  Accounts Payable  Accrued and Other Current Liabilities  Due to Other Funds  Deposits Payable  Total Liabilities	\$ 51,058 12,767 3,000 - 66,825	\$ 14,605 - 14,605	\$	255,405 3,302 - 113,204 371,911	\$ 615,167 12,310 3,312 - 630,789
FUND BALANCES  Nonspendable  Restricted  Total Fund Balances	34,345 3,960,826 3,995,171	- - -		6,416,664 6,416,664	602,309 602,309
Total Liabilities and Fund Balances	\$ 4,061,996	\$ 14,605	\$	6,788,575	\$ 1,233,098

## APPLETON AREA SCHOOL DISTRICT COMBINING BALANCE SHEET – NONMAJOR GOVERNMENTAL FUNDS (CONTINUED) JUNE 30, 2024

		Capital	Proje	cts				
ASSETS		ong-Term Capital provement		Capital Expansion	Total Nonmajor Governmental Funds			
Cash and Investments	\$	3,946,825	\$	1,656	\$	9,996,656		
Receivables: Accounts Due from Other Funds Due from Other Governments		- - -		- 5,197,744 -		12,970 10,312,746 922,127		
Total Assets	\$	3,946,825	\$	5,199,400	\$	21,244,499		
LIABILITIES AND FUND BALANCES								
LIABILITIES  Accounts Payable  Accrued and Other Current Liabilities  Due to Other Funds  Deposits Payable  Total Liabilities	\$	- - - - -	\$	256,250 - - - 256,250	\$	1,177,880 28,379 20,917 113,204 1,340,380		
FUND BALANCES  Nonspendable  Restricted		3,946,825		4,943,150		34,345 19,869,774		
Total Fund Balances  Total Liabilities and Fund Balances	<u> </u>	3,946,825	<del></del>	4,943,150 5,199,400	\$	19,904,119 21,244,499		

# APPLETON AREA SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2024

		Special	Revenue	
	Donations	Indian Education	Food Service	General Community Service
REVENUES	Φ.	ф	Φ.	Φ 0.055.070
Property Taxes	\$ 0.070.04	- \$ -	\$ -	\$ 2,655,278
Other Local Sources	3,673,91	-	1,567,866	14,078
State Sources			123,014	-
Federal Sources		- 28,799	6,356,819	-
Other Sources	0.070.04		750,013	
Total Revenues	3,673,91	1 28,799	8,797,712	2,669,356
EXPENDITURES				
Instruction:				
Regular Instruction	540,594	4 -	-	-
Other Instruction	1,889,049	9	<u>-</u>	
Total Instruction	2,429,643	3 -	-	-
Support Services:				
Pupil Services	97,994	4 26,444	-	-
Instructional Staff Services	112,53	2 172	-	-
General Administration Services	3,819	9 2,183	-	-
School Administration Services	341,648	-	-	947,272
Operations and Maintenance of Plant	123,76	-	100,345	270,265
Pupil Transportation Services	403,312	2 -	-	-
Food Services			8,880,701	-
Central Services	68	1 -	-	75,079
Total Support Services	1,086,600	6 28,799	8,981,046	1,292,616
Debt Service:				
Principal			-	1,587
Total Debt Service			-	1,587
Community Service			-	1,378,513
Total Expenditures	3,516,24	9 28,799	8,981,046	2,672,716
NET CHANGE IN FUND BALANCES	157,662	2 -	(183,334)	(3,360)
Fund Balances - Beginning of Year	3,837,509	9	6,599,998	605,669
FUND BALANCES - END OF YEAR	\$ 3,995,17	<u>1    \$                                </u>	\$ 6,416,664	\$ 602,309

## APPLETON AREA SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – NONMAJOR GOVERNMENTAL FUNDS (CONTINUED) YEAR ENDED JUNE 30, 2024

		Capital	Proje	cts		
DEVENUE		ong-Term Capital provement		Capital Expansion		Total Nonmajor overnmental Funds
REVENUES	•		•	0.400.000	•	5 445 070
Property Taxes	\$	-	\$	2,460,000	\$	5,115,278
Other Local Sources		118,302		1,703		5,375,860
State Sources		-		-		123,014
Federal Sources		-		-		6,385,618
Other Sources		<u> </u>		<del></del>		750,013
Total Revenues		118,302		2,461,703		17,749,783
EXPENDITURES						
Instruction:						
Regular Instruction		-		-		540,594
Other Instruction		-		-		1,889,049
Total Instruction		-		_		2,429,643
Support Services:						
Pupil Services		-		-		124,438
Instructional Staff Services		-		-		112,704
General Administration Services		-		-		6,002
School Administration Services		_		_		1,288,920
Operations and Maintenance of Plant		_		1,731,264		2,225,637
Pupil Transportation Services		_		, , , -		403,312
Food Services		_		_		8,880,701
Central Services		_		_		75,760
Total Support Services				1,731,264		13,120,331
Debt Service:				, - , -		-, -,
Principal		_		_		1,587
Total Debt Service				_		1,587
Community Service		_		_		1,378,513
Total Expenditures		_		1,731,264		16,930,074
NET CHANGE IN FUND BALANCES		118,302		730,439		819,709
Fund Balances - Beginning of Year		3,828,523		4,212,711		19,084,410
FUND BALANCES - END OF YEAR	\$	3,946,825	\$	4,943,150	\$	19,904,119

#### APPLETON AREA SCHOOL DISTRICT SCHEDULE OF CHARTER SCHOOL AUTHORIZER COSTS YEAR ENDED JUNE 30, 2024

		Appleton Bilingual		Appleton Eschool		Appleton Public Montessori		pleton chnical ademy	Classical School		
	Object										
OPERATING ACTIVITY											
Employee Salaries	100	\$ 1,890	\$	1,890	\$	1,890	\$	1,890	\$	1,890	
Employee Benefits	200	284		284		284		284		284	
Total		\$ 2,174	\$	2,174	\$	2,174	\$	2,174	\$	2,174	

#### APPLETON AREA SCHOOL DISTRICT SCHEDULE OF CHARTER SCHOOL AUTHORIZER COSTS (CONTINUED) YEAR ENDED JUNE 30, 2024

Fox Cities Leadership Academy	Fox River Academy		eidoscope Academy	5	naissance School r the Arts	ı	tephen Foster ementary	Eng	Tesla gineering ter School	Valley New School	Con	sconsin nections ademy
\$ 1,890 284 \$ 2,174	\$ 1,89 28 \$ 2,17	4	1,890 284 2,174	\$	1,890 284 2,174	\$	1,890 284 2,174	\$	1,890 284 2,174	\$ 1,890 284 2,174	\$	1,890 284 2,174

### ADDITIONAL INDEPENDENT AUDITORS' REPORT FOR BASIC FINANCIAL STATEMENTS



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Appleton Area School District Appleton, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Appleton Area School District, Appleton, Wisconsin, (the District) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 6, 2024.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be a material weakness and a significant deficiency.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2024-002 to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2024-001 to be a significant deficiency.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Appleton Area School District's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. Appleton Area School District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Green Bay, Wisconsin December 6, 2024

#### **FEDERAL AND STATE AWARDS**



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND THE STATE SINGLE AUDIT GUIDELINES

Board of Education Appleton Area School District Appleton, Wisconsin

#### Report on Compliance for Each Major Federal and State Program Opinion on Each Major Federal and State Program

We have audited Appleton Area School District, Appleton, Wisconsin's (the District's) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on each of the District's major federal and state programs for the year ended June 30, 2024. The District's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2024.

#### Basis for Opinion on Each Major Federal and State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative* Requirements, *Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines*. Our responsibilities under those standards, the Uniform Guidance, and the *State Single Audit Guidelines* are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal and state programs.

#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *State Single Audit Guidelines* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *State Single Audit Guidelines* we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance and the
  State Single Audit Guidelines, but not for the purpose of expressing an opinion on the
  effectiveness of the District's internal control over compliance. Accordingly, no such opinion is
  expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Green Bay, Wisconsin December 6, 2024

#### APPLETON AREA SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2024

Grantor Agency/Federal Program Cluster or Title	Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/2023	Cash Received	Accrued (Deferred) Revenue 6/30/2024	Total Federal Expenditures	Subrecipient Payments
U.S. DEPARTMENT OF A SPICIAL TURE								
U.S. DEPARTMENT OF AGRICULTURE Child Nutrition Cluster								
	40.550	WI DDI	0000 440447 DDI 0D 540	<b>6</b> (44.400)	<b>A</b> 4 040 400	<b>A</b> 040 400	<b>A</b> 4 550 400	•
COVID-19 School Breakfast Program	10.553	WI DPI	2023-440147-DPI-SB-546	\$ (14,400)	\$ 1,316,433	\$ 248,406	\$ 1,550,439	\$ -
COVID-19 National School Lunch Program	10.555	WI DPI	2023-440147-DPI-NSL-547	(14,909)	3,302,246	498,864	3,786,201	_
COVID-19 National School Lunch Snack Program	10.555	WI DPI	2023-440147-DPI-SK_NSLAE-566	(449)	92,053	13,297	104,901	-
Donated Commodities	10.555	WI DPI	2023-440147-DPI-NSL-547	-	611,647	-	611,647	-
Total National School Lunch Program				(29,758)	5,322,379	760,567	6,053,188	
COVID-19 Summer Food Service Program for								
Children	10.559	WI DPI	2023-440147-DPI-SFSP-586	(88,199)	106,431	104,469	122,701	-
Fresh Fruit and Vegetable Program	10.582	WI DPI	2023-440147-DPI-FFVP-July-594	-	117,616	50,732	168,348	_
Fresh Fruit and Vegetable Program	10.582	WI DPI	2023-440147-DPI-FFVP-July-594		12,583	· <u> </u>	12,583	
Total Child Nutrition Cluster and U.S. Department of Agriculture				(117,957)	5,559,009	915,768	6,356,820	-
U.S. DEPARTMENT OF EDUCATION								
Title I Grants to Local Educational Agencies	84.010	WI DPI	2023-440147-DPI-TI-A-141	(1,077,965)	2,411,881	989,103	2,323,019	-
Title I Grants to Local Educational Agencies-Private	84.010	WI DPI	2023-440147-DPI-TI-A-141	(40,584)	108,352	50,047	117,815	-
Title I Grants to Local Educational Agencies-								
Delinquent	84.010	WI DPI	2023-440147-DPI-TID-144	(3,977)	9,101	1,721	6,845	-
Total Title I Grants to Local Educational					•			
Agencies				(1,122,526)	2,529,334	1,040,871	2,447,679	-
Special Education Cluster (IDEA)								
Special Education Grants to States	84.027	WI DPI	2023-440147-DPI-FLOW-341	(2,957,402)	5,069,247	1,186,397	3,298,242	-
COVID-19 Special Education Grants to States	84.027	WI DPI	2023-440147-DPI-FLOW-341	(298,320)	544,981	360,617	607,278	-
Special Education Grants to States - IDEA - WISCCA	84.027A	WI DPI	Unknown	-	2,000	18,000	20,000	-
Special Education Preschool Grants	84.173	WI DPI	2023-440147-DPI-PRESCH-347	(117,582)	223,496	39,255	145,169	-
COVID-19 Special Education Preschool Grants	84.173	WI DPI	2023-440147-DPI-PRESCH-347		6,094	9,906	16,000	
Total Special Education Cluster (IDEA)				(3,373,304)	5,845,818	1,614,175	4,086,689	-

#### APPLETON AREA SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED) YEAR ENDED JUNE 30, 2024

Grantor Agency/Federal Program Cluster or Title	Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 7/1/2023	Cash Received	Accrued (Deferred) Revenue 6/30/2024	Total Federal Expenditures	Subrecipient Payments
			, 5				·	
U.S. DEPARTMENT OF EDUCATION (CONTINUED)								
Career and Technical Education - Basic Grants to States	84.048	WI DPI	2024-440147-DPI-CTE-400	\$ (113,616)	\$ 156,317	\$ 96,966	\$ 139,667	\$ -
Indian Education - Grants to Local Educational Agencies	84.060a	Direct Program	N/A	(16,813)	39,253	6,359	28,799	-
School Based Mental Health Professionals	84.184	Direct Program	N/A	(56,313)	90,936	38,016	72,639	-
Education for Homeless Children and Youth	84.196	WI DPI	2024-440147-DPI-EHCY-335	(15,000)	15,000	-	-	-
Education for Homeless Children And Youth - Innovation	84.196A	WI DPI	Unknown	-	-	35,463	35,463	-
Twenty-First Century Community Learning Centers	84.287	WI DPI	2024-440147-DPI-TIVB-367	(508,772)	1,008,579	469,587	969,394	-
English Language Acquisition State Grants	84.365	WI DPI	2024-440147-DPI-TIIA-391	(79,411)	123,424	142,589	186,602	-
English Language Acquisition State Grants	84.365	WI DPI	2024-440147-DPI-TIIA-391	(3,270)	3,270	43,235	43,235	
Total English Language Acquisition State Grants				(82,681)	126,694	185,824	229,837	-
Supporting Effective Instruction State Grants	84.367	WI DPI	2024-440147-DPI-TIIA-365	(169,302)	402,538	95,715	328,951	-
Supporting Effective Instruction State Grants	84.367	WI DPI	2024-440147-DPI-TIIA-365	(12,383)	46,202	22,151	55,970	
Total Supporting Effective Instruction State Grants				(181,685)	448,740	117,866	384,921	-
Student Support and Academic Enrichment Program	84.424	WI DPI	2024-440147-DPI-TIVA-381	(83,528)	369,009	86,077	371,558	-
Student Support and Academic Enrichment Program	84.424	WI DPI	2024-440147-DPI-TIVA-381	(27,869)	31,592	22,268	25,991	
Total Student Support and Academic								
Enrichment Program				(111,397)	400,601	108,345	397,549	-
COVID-19 Elementary and Secondary School								
Emergency Relief	84.425U	WI DPI	2022-440147-DPI-ESSERF-160	(2,917,643)	4,231,006	1,225,011	2,538,374	-
COVID-19 ARPA Homeless	84.425W	WI DPI	Unknown	(19,928)	25,721	-	5,793	-
COVID-19 Elementary and Secondary School								
Emergency Relief - Summer Enrichment Program	84.425U	WI DPI	Unknown	(17,046)	116,320	46,038	145,312	
Total COVID-19 Elementary and Secondary School Emergency Relief				(2,954,617)	4,373,047	1,271,049	2,689,479	-
Total U.S. Department of Education				(8,536,724)	15,034,319	4,984,521	11,482,116	-

#### APPLETON AREA SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED) YEAR ENDED JUNE 30, 2024

Grantor Agency/Federal Program Cluster or Title	Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	F	Accrued) Deferred Revenue 7/1/2023	<u></u> F	Cash Received	Accrued (Deferred) Revenue 6/30/2024	Total Federal Expenditures	ecipient ments
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES										
Public Health Emergency Response: Cooperative Agreement	93.354	CESA 6	Unknown	\$	(40,071)	\$	40,071	\$ -	\$ -	\$ -
Refugee School Impact Grant	93.576	WI DPI	FY2024-440147-Refugee-538		(20,776)		98,026	56,470	133,720	-
Nurse Grant	93.354	CESA 6	Unknown		-		26,713	8,323	35,036	-
Medicaid Cluster  Medical Assistance Program  Total U.S. Department of Health and Human  Services	93.778	WIDHS	Unknown	_	(44,488) (105,335)		2,069,939 2,234,749	41,077 105,870	2,066,528 2,235,284	<u>-</u>
Total Expenditures of Federal Awards				\$	(8,760,016)	\$ 2	22,828,077	\$ 6,006,159	\$ 20,074,220	\$ 
			Reconciliation to the Basic Financial St Federal Sources Amount Reported in Intermediate So Total Expenditures of Federal A	urce					\$ 20,039,182 35,038 \$ 20,074,220	

#### APPLETON AREA SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF STATE AWARDS YEAR ENDED JUNE 30, 2024

Grantor Agency/State Program Title	State I.D. Number	Pass-Through Agency	State Identifying Number		(Accrued) Deferred Revenue 7/1/2023		Cash Received		Accrued (Deferred) Revenue 6/30/2024		Total Expenditures	ubrecipient Payments
WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION												
Special Education and School Age Parents	255.101	Direct Program	440147-100	\$	-	\$	10,674,317	\$	-	\$	10,674,317	\$ -
Special Education and School Age Parents	255.101	Brown County	440147-100		-		8,350		-		8,350	-
Special Education and School Age Parents	255.101	CESA 7	440147-100		-		22,108		-		22,108	-
State School Lunch Aid	255.102	Direct Program	440147-107		-		64,636		-		64,636	-
Common School Fund Library Aid	255.103	Direct Program	440147-104		-		1,089,593		-		1,089,593	-
Bilingual Bicultural Aid lea	255.106	Direct Program	440147-111		-		507,302		-		507,302	-
General Transportation Aid	255.107	Direct Program	440147-102		-		84,700		-		84,700	-
Equalization Aids	255.201	Direct Program	440147-116		-		104,558,048		-		104,558,048	-
High Cost Special Education Aid	255.210	Direct Program	440147-119		-		285,585		-		285,585	-
Peer to Peer Suicide Prevention	255.246	Direct Program	440147-183		(5,000)		5,000		-		-	-
School-Based Mental Health Services Grant	255.297	Direct Program	440147-177		(60,973)		525,073		-		464,100	-
Alcohol and Other Drug Abuse	255.306	Direct Program	440147-143		(13,865)		13,865		25,000		25,000	-
Transition Readiness	255.257	Direct Program	440147-174		-		70,863		18,191		89,054	-
AODA Program Grants	255.321	Direct Program	440147-142		(2,900)		2,900		3,524		3,524	-
State School Breakfast Aid	255.344	Direct Program	440147-108		-		58,378		-		58,378	-
Early College Credit Program	255.445	Direct Program	440147-178		(1,861)		1,861		-		-	-
Achievement Gap Reduction (AGR)	255.504	Direct Program	440147-160		-		2,192,293		-		2,192,293	-
Educator Effective Evaluation System	255.940	Direct Program	440147-154		-		100,640		-		100,640	-
Per Pupil Aid	255.945	Direct Program	440147-113		-		10,434,746		-		10,434,746	-
Career and Technical Education Incentive Grants	255.950	Direct Program	440147-171		-		72,798		-		72,798	-
Assessments of Reading Readiness	255.956	Direct Program	440147-166		-		28,025		-		28,025	-
Robotics League Participation Grants	255.959	Direct Program	440147-167		-		4,540		-		4,540	-
Aid for Special Ed Transition Grant BBL	255.960	Direct Program	440147-168		<u>-</u>		54,819				54,819	<u> </u>
Total Wisconsin Department of Public Instruction					(84,599)		130,860,440		46,715		130,822,556	-
WISCONSIN DEPARTMENT OF JUSTICE												
OPIOID Prevention Grant	435.833	Direct Program	Unknown		-		2,294		14,100		16,394	-
WISCONSIN DEPARTMENT OF WORKFORCE DEVELOPMENT												
Youth Apprenticeship	445.194	CESA 6	N/A	_	(21,115)	_	54,365		-	_	33,250	 -
Total State Programs				\$	(105,714)	\$	130,917,099	\$	60,815	\$	130,872,200	\$ -
			Reconciliation to	the Bas	ic Financial State	ement	s:					
			State Sources							\$	131,941,095	
			Intermediate S	Sources							63,709	
			Less: State Se	ources N	Not Considered S	State F	inancial Assista	nce				
			State Tax Co	mputer	and Personal Pro	operty	Aid				(1,132,604)	
			Total Sta	ite Awar	ds					\$	130,872,200	

### APPLETON AREA SCHOOL DISTRICT NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS JUNE 30, 2024

#### NOTE 1 BASIS OF PRESENTATION

The accompanying schedules of expenditures of federal and state awards for the Appleton Area School District are presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and the State Single Audit Guidelines issued by the Wisconsin Department of Administration.

The schedules of expenditures of federal and state awards include all federal and state awards of the District. Because the schedules present only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

#### NOTE 2 SIGNIFICANT ACCOUNTING POLICIES

Revenues and expenditures in the schedules are presented in accordance with the modified accrual basis of accounting and are generally in agreement with revenues and expenditures reported in the District's 2024 fund financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and the *State Single Audit Guidelines*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Accrued revenue at year-end consists of federal and state program expenditures scheduled for reimbursement to the District in the succeeding year while unearned revenue represents advances for federal and state programs that exceed recorded District expenditures. Because of subsequent program adjustments, these amounts may differ from the prior year's ending balances.

The District has not elected to charge a de minimis rate of 10% of indirect costs.

#### NOTE 3 FOOD DISTRIBUTION

Nonmonetary assistance is reported in the schedule of expenditures of federal awards at the fair market value of the commodities received and disbursed.

#### NOTE 4 OVERSIGHT AGENCIES

The federal and state oversight agencies for the District are as follows:

Federal – U.S. Department of Education
State – Wisconsin Department of Public Instruction

#### Section I – Summary of Auditors' Results Basic Financial Statements 1. Type of auditor's report issued: Unmodified 2. Internal control over financial reporting: Material weakness(es) identified? <u>x</u> \_\_\_ yes Significant deficiency(ies) identified? <u>x</u> yes \_\_\_\_\_none reported 3. Noncompliance material to basic financial statements noted? X no \_\_\_\_\_yes Federal Awards 1. Internal control over major federal programs: \_\_\_\_ yes Material weakness(es) identified? X no X\_\_\_\_ none reported \_\_\_\_\_ yes • Significant deficiency(ies) identified? 2. Type of auditors' report issued on compliance for major federal programs: Unmodified 3. Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance \_\_\_\_yes Identification of Major Federal Programs Assistance Name of Federal Program Listing Number Child Nutrition Cluster: School Breakfast Program 10.553 10.555 National School Lunch Program 10.559 Summer Food Service Program Fresh Fruit and Vegetable Program 10.582 Title 1 Grants to Local Educational Agencies 84.010A 84.425U/W Elementary and Secondary School Emergency Relief Fund (ESSER) 84.287 Twenty-First Century Community Learning Centers Audit threshold used to determine between Type A and Type B programs:

750,000

X yes

Federal Awards

Auditee qualified as low-risk auditee?

Section I – Summary of Auditors' Results (Continued)					
State Awards					
1. Internal control over major	state programs:				
Material weakness(es)	<ul> <li>Material weakness(es) identified?</li> </ul>		yes _	X	_ no
Significant deficiency(ie	Significant deficiency(ies) identified?		_yes _	X	_none reported
<ol><li>Type of auditors' report issued on compliance for major state programs:</li></ol>		Unmodified			
<ol> <li>Any audit findings disclosed that are require to be reported in accordance with the State Single Audit Guidelines</li> </ol>		d 	_yes _	X	_ no
Identification of Major State Pro	grams				
•	<u>N</u> ation Aids Based Mental Hea	Name of State			
Audit threshold used to determine Type A and Type B programs:	between				
State Awards		\$1,000,000			

#### Section II - Financial Statement Findings

Finding No. Control Deficiencies

2024-001 Preparation of Annual Financial Reporting

Type of Finding: Significant deficiency in internal control over financial reporting.

Condition: Current District staff maintains accounting records which reflect the District's

financial transactions; however, preparing the District's annual financial report, including note disclosures, involves the selection and application of specific accounting principles which would require additional experience and knowledge. The District contracts with us and our knowledge of applicable accounting principles, financial statement format, and note disclosures to assist in the preparation of the annual financial report in an efficient manner. However, as independent auditors, CLA cannot be considered part of the District's internal control system. As part of its internal control over preparation of its financial statements, including disclosures, the Village had implemented a comprehensive review procedure to ensure that the financial

statements, including note disclosures, are complete and accurate.

Criteria or Specific Requirement:

The preparation and review of the annual financial report by staff with expertise in financial reporting is an internal control intended to prevent, detect and correct a potential omission or misstatement in the financial

statements or notes or other required state financial reports.

Effect: Without CLA involvement, the District may not be able to completely prepare

an annual financial report in accordance with accounting principles generally

accepted in the United States of America.

Cause: District management has determined that the additional costs associated with

training staff to become experienced in applicable accounting principles and

note disclosures outweigh the derived benefits.

Repeat Finding: Yes; 2023-001

Recommendation: We recommend the District continue reviewing the annual financial report.

Such review procedures should be performed by an individual possessing a thorough understanding of accounting principles generally accepted in the United States of America and knowledge of the District's activities and operations. While it may not be cost beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the District is necessary to obtain a complete and

adequate understanding of the District's annual financial report.

#### Section II – Financial Statement Findings (Continued)

Finding No. Control Deficiencies

2024-001 Preparation of Annual Financial Reporting (Continued)

Views of Responsible Officials and Planned Corrective Actions:

Management continues to believe the cost to hire additional staff to eliminate the control deficiency outweigh the benefits to be received. Management reviews the financial report and the single audit report prepared by CLA prior

to issuance.

Finding No. Control Deficiencies

2024-002 Adjustments to the District's Financial Records

Type of Finding: Material Weakness in Internal Control Over Financial Reporting

Condition: As part of our audit, we proposed adjusting journal entries and prior period

adjustments that were material to the District's financial statements.

Criteria or Specific

Requirement: Material adjusting journal entries proposed by auditors and a prior period

adjustments are considered to be an internal control deficiency.

Effect: Year-end financial records prepared by the District may contain material

misstatements and prior period adjustments.

Cause: While District staff maintains financial records which accurately report

revenues and expenditures throughout the year, preparing year-end adjusting and closing entries requires additional expertise that would entail additional

training and staff time to develop.

Repeat Finding: No

Recommendation: We recommend the District designate an individual to obtain additional

training in order to prepare the adjusting and closing entries.

Views of Responsible Officials and Planned

Corrective Actions: There is no disagreement with the audit finding. Management will continue to

review proposed entries and accept responsibility for them.

#### Section III – Federal and State Findings and Questioned Costs

Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a) and the *State Single Audit Guidelines*.

#### Section IV - Other Issues

1. Does the auditor have substantial doubt as to the auditee's ability to continue as a going concern?

No

2. Does the audit report show audit issues (i.e., material noncompliance, nonmaterial noncompliance, questioned cost, material weakness, significant deficiencies, management letter comment, excess revenue or excess reserve) related to grant/contracts with funding agencies that require audits to be in accordance with the *State Single Audit Guidelines*:

Department of Public Instruction
Department of Workforce Development

No No

3. Was a Management Letter or other document conveying audit comments issued as a result of this audit?

No

4. Name and signature of principal

eah Lasecki ČPA

5. Date of report

December 6, 2024

