Valley Collaborative 2023 Annual Report

















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General Information

Name of the collaborative: Valley Collaborative

Contact Information

Executive Director: Dr. Chris A. Scott *Email:* cscott@valleycollaborative.org

Address: 11 Executive Park Drive N. Billerica, MA 01862

Phone: 978-528-7800

Website: www.valleycollaborative.org

Academic and fiscal year: 2022-2023 – FY '23

Valley Collaborative Mission

Mission Statement:

To work collaboratively in order to create a diverse, equitable, inclusive, and responsive learning environment that recognizes individuals and empowers them to navigate confidently with optimal independence in their community and fosters lifelong learning.

Vision Statement:

Valley Collaborative partners with families, districts, and the community to provide innovative programming that empowers all students and adults to discover their diverse individual strengths, interests, and abilities. In doing so, those we serve become self-actualized members of society who contribute in a responsible manner.

Summary of Successes and Challenges

Message from Executive Director:

I would like to acknowledge the extraordinary amount of care each and every staff at Valley pour into their work as they develop and implement innovative curriculum and programming that engages our students and DDS & MRC supported individuals. I, along with Valley's Board of Directors, continue to be appreciative of the dedication shown by staff to elicit the best possible outcome for those we serve. Valley Collaborative's FY '23 school year was very successful programmatically and financially.

• The financial position of the Collaborative remains very strong. Valley had a surplus of \$1.1 million in FY'23 which was returned to its member districts.

- The total assets at June 30, 2023 were \$20,024,009.
- Valley's Capital fund remains fully funded with \$1.5 million in FY '23.
- The balance of the OPEB fund as of June 30, 2023 was \$6,598,707 making the Trust 78.5% funded. According to Valley's OPEB administrator, Valley is fully funded and future contributions could put it in a position to be "super funded". Also, Valley has one of the highest funded OPEB Trust among Collaboratives in the Commonwealth.
- The Collaborative's net position, end of year, remains solid at \$11 million. This is the result of strong Board oversight, solid financial management, proper billing and collections of receivables.
- In the spirit of continuous improvement, the Collaborative made significant capital purchases in FY '23 for Vehicles, Furniture, Technology and Improvements.
- Revenue for our adult program continues to grow as our DDS and MRC programming enjoys an excellent reputation resulting in increased enrollment. The DDS programmatic and administrative audit resulted in an impressive score of 86%/98% respectively.

Thank you for taking the time to read our Annual Report and for your support of Valley Collaborative. If you ever have a suggestion or need assistance, my door is always open.

My best to you always,

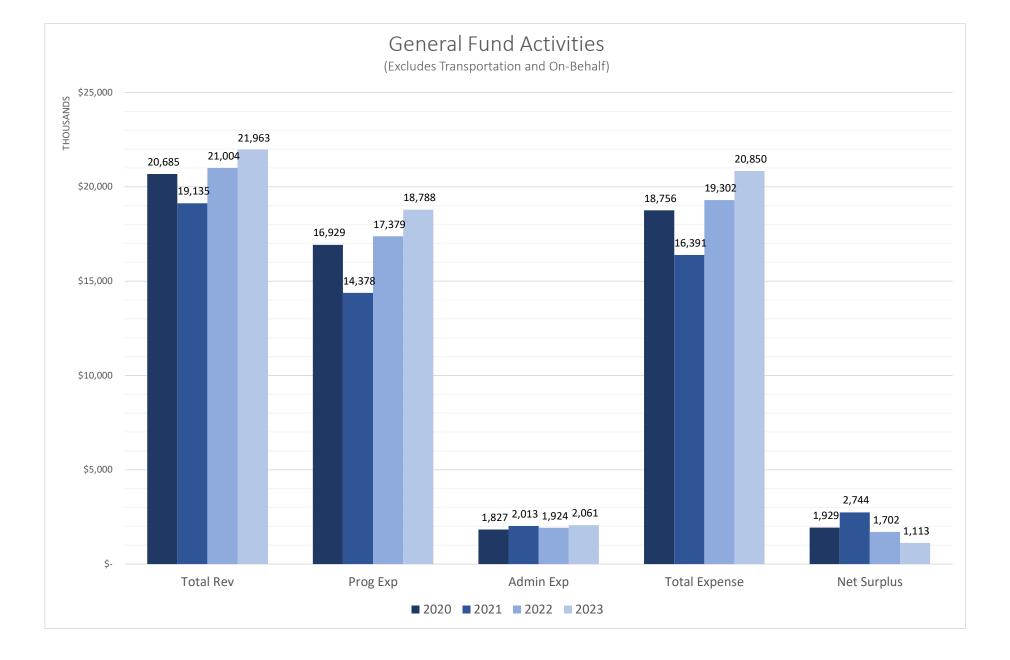
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Chris A. Scott Executive Director Valley Collaborative

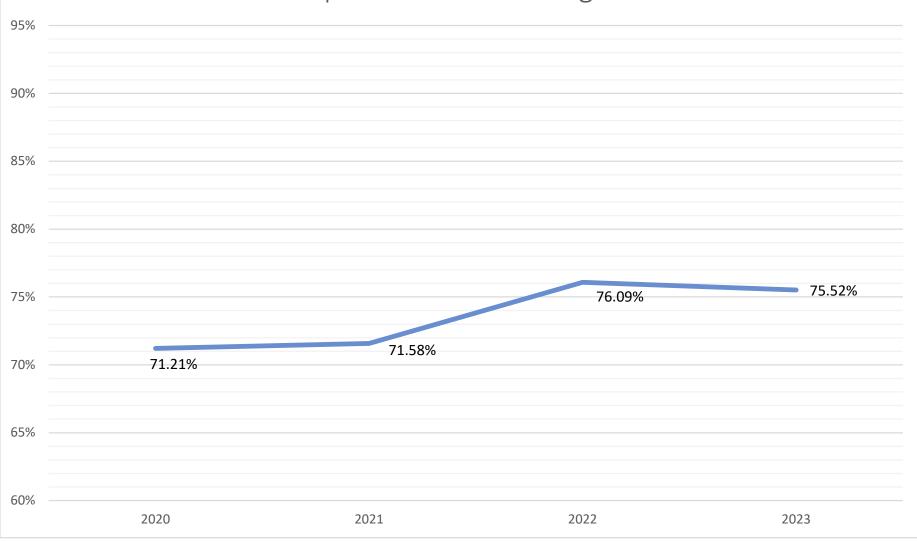
Valley Collaborative

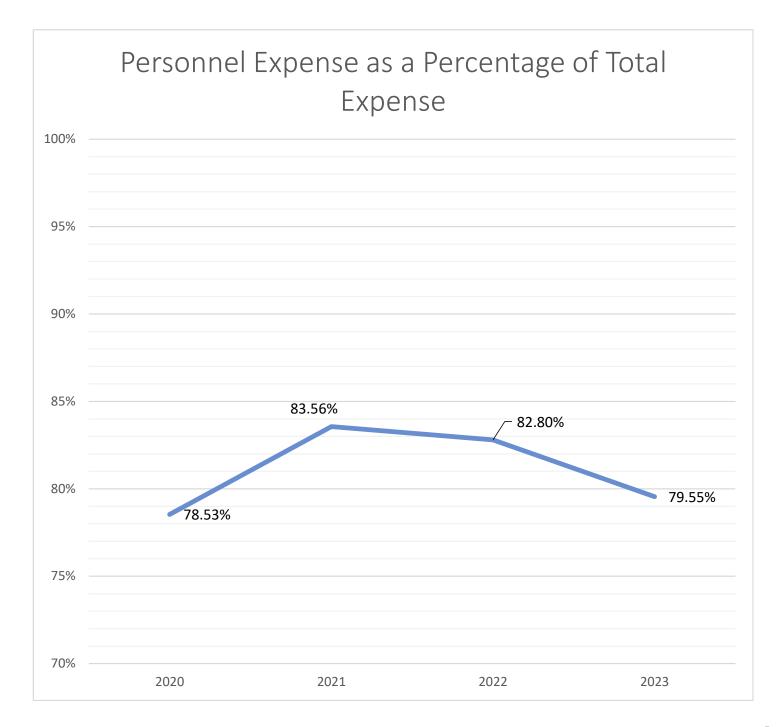
Summary of Financial Activity

For the year ended June 30, 2023

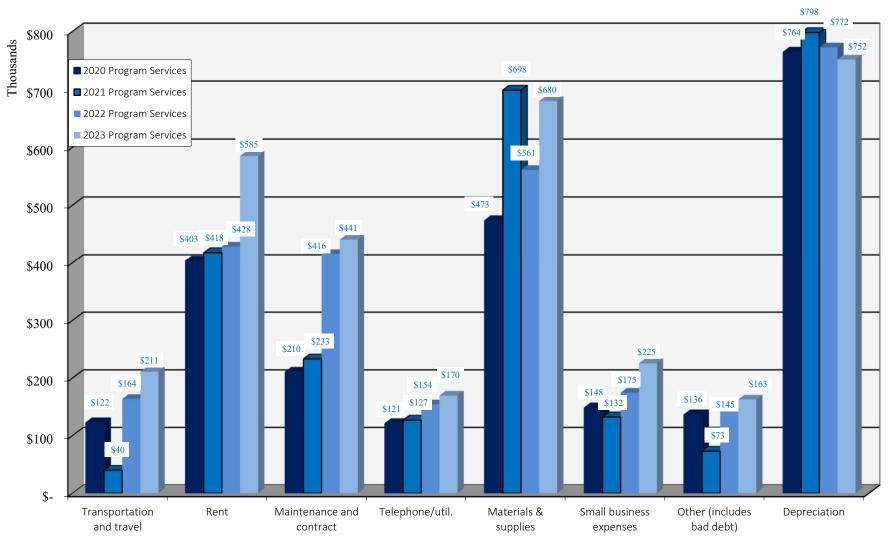


Personnel Expense as a Percentage of Revenue





Program Expense Comparison (Excludes Payroll)



Change(s) in Membership, Services, or Programs None

The Number of Years the Collaborative has been in Existence

Valley Collaborative was founded in 1976. It has been in existence for 47 years.

Revenue and Expenditure Information for the Subject Year

Please see full financial audit, posted on the website and page 29 of this document, for further details.

Governance and Leadership

Board of Directors and Member Districts

The Valley Collaborative is governed by a Board of Directors comprising representatives from its nine member districts. The members of the Board of Directors in FY '23 were:

Chairperson Mr. Timothy Piwowar, Superintendent of the Billerica Public Schools

Dr. Michael Flanagan, Superintendent of the Tyngsborough Public Schools

- Dr. Jay Lang, Superintendent of the Chelmsford Public Schools
- Mr. Steven Stone, Superintendent of the Dracut Public Schools
- Dr. Laura Chesson, Superintendent of the Groton-Dunstable Regional School District
- Dr. Denise Pigeon, Superintendent of Nashoba Valley Technical School District
- Mr. Brad Morgan, Superintendent of the North Middlesex Regional School District
- Ms. Brenda Theriault-Regan, Superintendent of the Tewksbury Public Schools
- Dr. Christopher Chew, Superintendent of the Westford Public Schools

Advisory Committee

Valley Collaborative's Board of Directors and District Planning Team currently act in an advisory committee role.

Staffing Information

Valley Collaborative employs Department of Elementary and Secondary Education licensed teachers. The Collaborative's other professional staff includes licensed speech and language pathologists, occupational therapists, physical therapists, social workers, guidance counselors, board certified behavior analysts, music therapists, and nurses. In addition, the Collaborative contracts the services of a physician.

Key Management and Program Staff

District Staff:

Dr. Chris A. Scott, Executive Director Mr. James George, Business Manager/Accountant Ms. Joia Mercurio, Deputy Director Ms. Kari Morrin, Director of Human Resources Ms. Jessica Scalzi, Lead Nurse

DESE Program Staff:

Ms. Heather MacKay, Principal, Valley Elementary School

Ms. Nicole Noska, Principal, Valley Middle School and Valley Transitional High School - Transitional

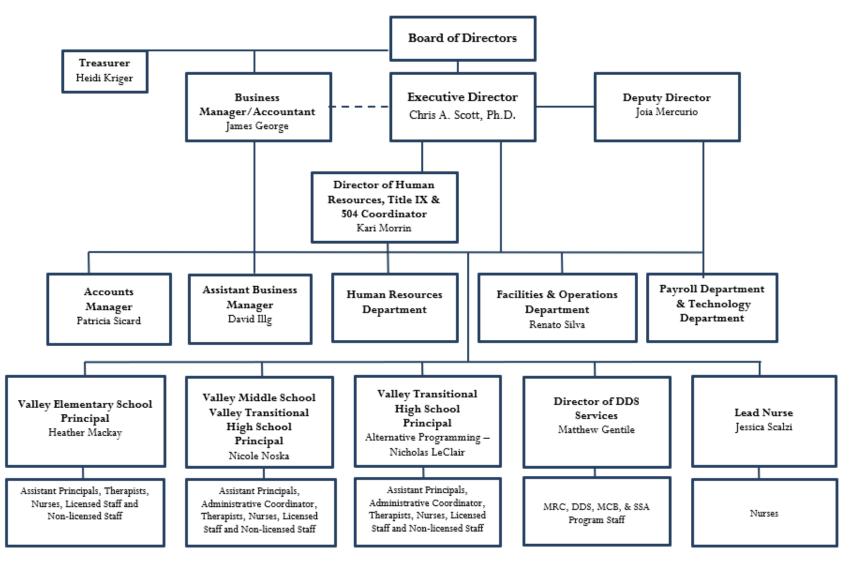
Mr. Nicholas LeClair, Principal, Valley Transitional High School – Alternative

DDS/MRC Program Staff:

Mr. Matthew Gentile, Director of DDS

Ms. Patricia Sicard, Accounts Manager

Valley Collaborative Organizational Chart



Programs and Services Provided

The Collaborative offers the following types of programs and services, which complement and augment the educational programs and services of the member districts in a cost-effective manner.

- Day school placements and other programs and services, including educational, therapeutic, transitional, and occupational programs and services for students and individuals with disabilities.
- Professional Development programs for general and special educators.
- Other appropriate services and programs as may be established and approved by the Board of Directors of the Collaborative.

The programs offered to students continue to support their academic, transitional, emotional, and behavioral progress. Our K-Age 22 programs run September through June and offer additional summer programming. Valley's adult programs operate year-round. In addition, the Collaborative feels it is important for our students to have state-of-the-art adaptive technology that enables them to fully engage in the curriculum. To support the mission, the Collaborative continues to upgrade its technology in all schools. The Collaborative is committed to offering high quality programs in a fiscally responsible manner. A student-focused budget with a mission to improve student outcomes is always more cost-effective than a budget disconnected from the mission.

2022-2023 Number of Students Served

Valley Collaborative served 320 students (K-Age22) during the 2022-2023 school year. Valley's Adult Services served 115 individuals in our DDS program and 113 individuals in our MRC program.

Program Offerings Overview

K-12 Programs:

Valley Elementary School Valley Middle School Valley Transitional High School

Adult Programs:

Valley's Today-and-Tomorrow Program Valley's Massachusetts Rehabilitation Commission Funded Programs Job Development

Valley Elementary School

Location of the Programs 135 Coburn Road, Tyngsborough, MA

Arrangements with Member Districts to Maximize Integration Opportunities for Students Detailed Description of the Program

Valley Elementary School's goal is to provide a school experience for every child.

The Elementary program prides itself on providing an enriched school experience while supporting our students with the tailored therapeutic environment they require. All students have access to writing, reading, language arts, math, science and social studies instruction along with social and life skills

programming. Students access this curriculum throughout the school day via multi-modal approach. Our program is rich in trained professionals, supports, and technology specific to our population. Students participate in Physical Education, Art Education, and Music Therapy throughout the school week.

Our community engages in school-wide events according to monthly themes. Students help to plan and participate in our annual Science Fair, Thanksgiving Dinner, Halloween Dance, Holiday Fair, etc. One student is awarded "Student of the Month" each month. Community outings are common for all programs and allow students to generalize their skills to other settings. Our classrooms are equipped with technology such as smart boards, iPads, and chrome books to engage and enhance our curricula. The elementary school supports a greenhouse where students learn about gardening, the compost and can sampling herbs and vegetables after growing. In addition, we have a STEM lab that gives students a virtual reality learning experience using our zSpace desktops and V-R goggles along with educational content using our LEGO kits, Dash and Dot Robots and 3D printer.

Social Pragmatic classrooms take an ABA approach designed to meet the needs of students diagnosed with Autism, as well as students with pragmatic, sensory or behavioral needs. We use a team approach to provide each student with individualized behavior and academic supports.

Emotional Behavior classrooms provide a therapeutic environment for students who have emotional, behavioral or social adjustment difficulties that may limit their ability to make progress in a traditional school setting. Through a trauma informed lens, the classrooms use positive behavior support and collaborative problem solving to help students focus on school, develop relationships and build self-esteem. Our tailored approach and expert team ensure that every student has an individualized behavior and academic plan.

Our program has a wealth of therapists to assist our students and train our staff in the most current research-based intervention strategies. Our integrated therapy approach provides Board Certified Behavior Analysts, Speech/Language Pathologists, Occupational Therapists, Physical Therapists and Social Workers that work with the classroom staff to ensure the child's range of needs are met. We also encourage families to participate in the school experience. Family events, volunteer opportunities and our Parent Advisory Group all provide a much-needed connection.

Valley Middle School

Location of the Program 40 Linnell Circle, Billerica, MA

Arrangements with Member Districts to Maximize Integration Opportunities for Students Detailed Description of the Program

Our Goal

Valley Middle School's goal is to prepare students for successful adult living.

The Valley Middle School provides a supportive, therapeutic environment, tailored to meet students' individual learning needs. Our school is staffed by trained professionals who help students discover their strengths, interests and abilities. Small class sizes, individual instruction and classroom technology keep

students motivated and engaged. In addition to a rich curriculum, students also have access to programs, including:

- social skills group
- life skills training
- art education
- music therapy
- electives, including band, cooking, school spirit, creative arts, health and wellness
- community based activities
- field trips
- experiential physical education

Emotional Behavioral (EB) classrooms provide a therapeutic setting for students who have emotional, behavioral or social adjustment difficulties that may have kept them from making progress in a traditional school setting. EB classrooms are appropriate for students with a range of cognitive abilities or learning disabilities, as well as those with executive functioning or behavior challenges. Pragmatic Social Behavior (PSB) classrooms provide services designed to meet the needs of students diagnosed with autism, as well as students with pragmatic, sensory or behavioral needs. The classrooms provide consistency, positive reinforcement and individual behavior support plans, as needed. The Interim Alternative Education Setting (IAES)/ Extended Evaluations allow our skilled professionals to assess what kinds of supports and therapeutic approaches will best help students meet their educational goals.

Valley Transitional High School

Location of the Program 40 Linnell Circle, Billerica, MA

Arrangements with Member Districts to Maximize Integration Opportunities for Students Detailed Description of the Programs

Our Goal

Valley Transitional High School's goal is to prepare students to become successful members of their communities.

Valley Transitional High School provides a supportive, therapeutic environment that assists students with their social, emotional, behavioral and academic needs. We seek to instill our students with the confidence and ability to successfully earn a high school diploma, transition into the workplace or a post-graduate program.

Valley Transitional High School classrooms provide a therapeutic setting for students who have social, emotional, behavioral or academic needs. Students develop transitional skills so that they are prepared to successfully enter college and the working world after graduating from high school. We offer a trusting, structured and safe environment that allows students to give and receive productive feedback from their peers, and encourages them to make positive choices. Students attend small classes taught by trained educators who use individualized instruction, state-of-the-art technology and innovative instructional strategies to engage and motivate them.

The Intensive Special Needs classroom provides comprehensive services to students with moderate to intensive physical, developmental and intellectual impairments. Our specialized instruction and expert staff is able to meet the needs of individual students. The curriculum focuses on academics, vocational, social and life skills.

Vocational Opportunities

Students have a variety of opportunities to develop vocational skills, including: culinary, multimedia, restoration, and landscaping. We collaborate with local businesses and community groups to offer students the knowledge and work experience they will need for employment. Seniors can also participate in internships in the surrounding community. Community service opportunities allow students to develop a positive self-identity through volunteering.

Additional Programming

The Experiential Physical Education program gives students the opportunity to take positive risks and challenge themselves in order to develop leadership and problem-solving abilities, along with communication skills. Community service opportunities allow students to develop a positive self-identity through volunteering. Eligible students who are on track to graduate and in solid academic standing may also participate in dual enrollment and work study programs.

Dual enrollment

We provide distinctive dual enrollment options, empowering students to explore academic and vocational potential. Through strategic partnerships with local colleges, vocational training institutions, and educational agencies, students can enroll in courses aligning with their interests and career goals. This program enables them to earn college and trade school credits during high school, gaining hands-on experience in diverse vocational fields. If desired, students may also enroll in virtual high school classes not offered in our program.

Valley currently partners with the following organizations for dual enrollment:

- Middlesex Community College
- The Peterson School
- TEC Connections Academy

Adult Services

11 Executive Park Drive, North Billerica MA 01862

Our Goal

Valley Collaborative's Adult Services goal is to support our adult community in reaching lifelong goals and maximum independence by promoting self-determination. Self-Determination is having control in your life to make choices that influence your future based on preferences, beliefs and abilities.

Our Adult Services Department focuses on building a community that promotes individuality,

independence and community inclusion. Valley Collaborative believes in a person-centered approach that

provides supports that help our community of adults realize maximum independence, rewarding experiences, diverse vocational opportunities and continual growth. Our programs are funded by the Executive Office of Health and Human Services (EOHHS) and the Social Security Administration (SSA) with oversight from The Department of Developmental Services (DDS), The Massachusetts Rehabilitation Commission (MRC) and The Massachusetts Commission for the Blind (MCB).

Today and Tomorrow

Valley's Today & Tomorrow program provides full-time programming for individuals to support them in identifying and attaining their specific life goals. This is done through community integration and a robust curriculum that focuses on independent living, social skills, and vocational exploration and training. Individuals choose their own schedules and participate in a wide variety of activities at more than 30 community locations, as well as on-site at Valley. Individuals are the drivers of their programming and continually suggest new activities and locations for services which are incorporated into the service delivery model.

Valley's Massachusetts Rehabilitation Commission Funded Programs

Valley's Evaluation & Training and Supported Employment Programs

Valley's Evaluation & Training and Supported Employment Programs assist individuals in preparing for and obtaining competitive employment. Services can be short or long-term, and are provided based on the needs and availability of each person. Valley Collaborative's job development team has over 100 years combined experience in building community business partnerships and working to assist people with a wide range of disabilities prepare for, find and secure competitive employment.

Job Development

Independent Employment Support Services

Valley's Independent Employment Support Services provide individuals support in seeking out and maintaining competitive, independent employment. Services are specifically shaped and delivered to support individuals to reach their independent employment goals, with a Valley Collaborative Job Developer supporting the individual in all facets of gaining competitive, independent employment including but not limited to; interest inventorying, job exploration, matching of interests and specific employment fields, job searching, resume building, job application, interviewing, on-boarding and orientation, and continued support throughout employment with the individual and any potential supervisors on the job.

Home and Work Transportation

Valley's Today and Tomorrow Program also provides transportation to and from the individuals residence. This service is essential to the individuals' success as it assures they will be able to access the program on a daily basis and in a timely manner. In addition, Valley provides transportation to individuals working independently in the community. Providing individuals transportation to and from independent employment breaks down a barrier that has long hindered their ability to access these specific types of opportunities in their community.

Additional Services

The DESE/DDS Program - Designed to provide in-home services/wrap-around supports to school-age participants to help prevent a more restrictive educational or out-of-home residential placement. The parent/guardian of the participant becomes an active participant in the program. This includes collaborating

on the development of the participant's DESE/DDS Support Plan (DDSP) to help establish the current set of goals for the participant based on his/her needs. Families also help to determine how best to reach these goals with the help of the Valley in-home and community staff. The parent/guardian also plays a significant role in helping Valley determine how best to utilize the funds within the allowable guidelines.

Therapeutic Services

Most of Valley's students receive one or more therapeutic services.

Occupational Therapy, Speech Language Therapy, Physical Therapy, Behavioral Intervention Counseling and Social Work

The therapist(s) role in the Collaborative is to provide services to students through an integrated therapy model, which research supports as the most effective manner to provide services. Team collaboration is at the heart of the integrated therapy model. The team works together for the functional independence and success of the students. The team arrives at a shared set of goals for the students and implementation occurs across the routines of the day.

Using this model, therapists work with students within the classroom environment and during naturally occurring routines and activities. This helps reduce the student's need to generalize skills from a clinical or "pull out" model to realistic situations that occur with the classroom and school environments. It also increases opportunities for peer modeling and frequent practice of targeted objectives. Various therapists may also be in the classroom for the same block of time to "co- treat" or implement strategies that draw on their combined expertise.

This model also includes consultation, program monitoring, and staff training. Therapists train teaching staff to extend therapeutic interventions into classroom activities and other ongoing activities that occur throughout the student's day. The therapists determine recommendations for service delivery, develop IEP goals and benchmarks specific to discipline, actively engage members of the multidisciplinary team to best meet student's needs, consult with staff and other professionals to ensure generalization of newly learned skills, and implement staff training and parent education.

Areas of Assessment and Treatment

Occupational Therapy:

- Handwriting skills and keyboarding
- Fine motor skills
- Executive Functioning
- Activities of daily living(ADLs)
- Visual motor skills
- Visual perceptual skills
- Motor planning skills
- Sensory processing skills
- Upper extremity function
- Environmental modification
 - Upper extremity coordination
 - Sensory integration assessments

0 Life skills

Speech Language Pathology:

- Pragmatics
- Speech sound production
- Resonance
- Phonology
- AAC
- Swallowing/feeding
- Voice
- Fluency
- Expressive and receptive language
- Cognition and executive functions
- Syntax and grammar
- Pro-social skills

Physical Therapy:

- Functional mobility
- Positioning to promote optimal participation
- Gross motor skills and motor planning
- Equipment assessment (wheelchairs, walkers, seating)
- Tonal inhibition and facilitation
- Posture
- Range of motion and strengthening
- Vendor consultation
- Orthotics management
- Core stability and strengthening

Board Certified Behavioral Analysis:

- Behavior support plans
- Functions of behavior
- Staff training
- Reinforce and motivation assessment
- Representation of graphs for data
- Data collection systems
- Discrete trial planning
- Parent training
- Skills assessments

Counseling and Social Work

A supportive therapeutic environment is an essential component of the student's overall experience at Valley. Valley's clinical component addresses student's social, emotional, developmental, and behavioral

needs. The clinical team, in conjunction with the teaching staff, BCBAs, speech and language therapists, occupational therapists, and physical therapists, identifies student's individual needs and addresses them through various approaches. Such approaches facilitate the development of self-awareness with the main objective to promote overall wellness and assist each student in reaching their full potential. The clinical team provides individual, group, and milieu counseling as well as crisis intervention and consultation to staff. They also provide a variety of assessments and participate in IEP meetings. Regular communication with family and outside providers and specialists is essential to maximizing a student's complete educational and therapeutic experience. Valley's clinical team is comprised of Massachusetts DESE certified school social workers/school adjustment counselors and guidance counselors. Social workers or school adjustment counselors and guidance as either an LICSW, LCSW or LMHC as appropriate for their field.

Medical Services

The nursing staff at Valley functions as part of the multidisciplinary team. It is our goal to promote the health, safety, and well-being of our students, as well as intervene with actual and potential health and behavioral health issues. In addition, when necessary, we manage complex medical issues and provide case management services. Our nurses network with others to build student and family capacity for adaptation, optimal independence and self-advocacy. We are a multifaceted group that provides professional nursing services to students to enhance their well-being, academic success, and lifelong achievement. Along with the educational advancement of our students, the nurses at Valley are active in their own professional growth and are actively engaged with other professional organizations. All Collaborative students benefit from medical assistance, health promotion, disease surveillance and intervention of acute and chronic conditions. The Collaborative is in compliance with Massachusetts DESE and Massachusetts Department of Public Health regulation. We employ two full-time Registered Nurses, one at our Valley Elementary School and one at our Transitional Middle/High School. We are staffed with an LPN at each of our schools as well. The Adult Services program is staffed with an LPN to assist with acute and chronic medical conditions for our over 22 individuals.

Assessment Services

Interim-Alternative Education Setting/ Extended Evaluations

Valley's Interim-Alternative Education Setting/ Extended Evaluations assist in determining interventions that will aid students with increasing his/her ability to perform successfully within an educational setting. The program also addresses the therapeutic needs of each student. Psychosocial needs are accessed via formal and informal assessments, while utilizing a holistic approach.

At, or before, the end of 45 days, a written report is presented at a team meeting where intervention strategies are discussed, as well as descriptions of the type of educational setting that will best meet the student's needs.

Augmented and Alternative Communication Services and Evaluations

Valley Collaborative provides expert AAC evaluation and support for students, parents and staff in order to facilitate student communication. Augmentative and alternative communication (AAC) includes all forms of communication (other than oral speech) that are used to express thoughts, needs, wants, and ideas. Valley Collaborative offers speech- language pathology services specializing in augmentative and alternative

communication (AAC) and language development for AAC users.

Valley Collaborative provides comprehensive AAC evaluations at competitive rates. Our expert team can determine student needs and determine a plan of action, while providing ongoing support for students and staff beyond the evaluation period. AAC evaluations, direct therapy and consultative services are provided by certified speech-language pathologists. Valley offers:

- 30-day evaluation period
- Skilled observation, assessment and recommendations
- Implementation
- AAC device trials
- Technology assistance
- Ongoing support and consultation

Transition Services and Assessments

Valley's goal with transition services is to help students make successful transitions to life beyond school. Students who are transitioning from school to employment and community benefit from a variety of resources and support. Valley Collaborative provides a comprehensive approach to helping students, families, and school districts navigate the transition process. Valley's transition services are age appropriate and highly individualized. Our transition specialist is a DESE licensed special educator who specializes in transition services and has an extensive background in vocational services, serving both students and adults. Valley has developed transition tools, assessments, and individualized programming for students with a wide range of strengths and needs.

Transitioning to Employment and Life after School

Valley's expert transition specialist helps students transition to the fullest life possible after school, including appropriate employment and/or independent living. Our transition assessment process begins by assessing student readiness for the workplace and/or pre-vocational training including interests, skills, intellectual functioning, sensory and motor abilities, coping/adaptive behavior, employability and "soft skills." Valley also offers planning assistance for students transitioning to post-secondary education. Valley's transition specialist assesses the attributes and "soft skills" associated with self- determination including personal strengths, work preferences, self - advocacy, self -regulation, autonomy and psychological empowerment. For students moving towards independent living, Valley provides assessments of transition skills, adaptive living skills, social skills and leisure skills.

Assisting Districts

Valley's expert staff and extensive resources enable us to provide districts with an ongoing, tiered set of transition services. Valley's transition services streamline the transition process and assist districts in meeting the guidelines set forth in IDEA indicator 13 of the U.S. Department of Education, Office of Special Education programs State Performance Plan Indicators. In addition to assessments, Valley offers consultation, professional development, job coaching, and job development to districts.

Vocational Services

Valley's expert transition specialist helps students transition to the fullest life possible after school, including appropriate employment and/or independent living. Our transition assessment process begins by assessing student readiness for the workplace and/or pre-vocational training including interests, skills,

intellectual functioning, sensory and motor abilities, coping/adaptive behavior, employability and "soft skills." Valley also offers planning assistance for students transitioning to post-secondary education. Valley's transition specialist assesses the attributes and "soft skills" associated with self- determination including personal strengths, work preferences, self - advocacy, self -regulation, autonomy and psychological empowerment. For students moving towards independent living, Valley provides assessments of transition skills, adaptive living skills, social skills and leisure skills.

Contract Services

Valley Collaborative provides a contract service to those districts in need. A contract service is a service that a district needs in their own district and is not provided to a student enrolled in a Valley Collaborative program and can include but is not limited to:

- Therapy (Speech, Occupational & Physical)
- Transition Specialist
- Counseling
- ABA Therapist
- Board Certified Behavior Analyst
- Tutoring
- One-on-one Aide
- One-on-one Nurse
- Restraint Training

A Valley Collaborative Member or Non-Member District may also contract with Valley Collaborative for an assessment for a non-Valley student. The contract services assessments available to districts include:

- Speech Language Evaluation
- Augmentative and Alternative Communication (AAC) Evaluation
- Occupational Therapy Evaluation
- Physical Therapy Evaluation
- Functional Behavioral Assessment
- Transition Assessments
 - o Sensory-motor
 - o Gross & Fine Motor
 - o Coping/Adaptive Behavior
 - o Strengths, Preferences and Interests
 - o Work Adjustment, Job Readiness
 - o Autonomous Living
 - Learning Style
 - o Student Observation
 - Adaptive Living
 - \circ Transition
 - \circ Self-Determination
 - o Social
 - Employability
 - Person-Centered Planning

• Observational Assessment

Throughout the 2022-2023 school year, Valley provided 7 contracted services to its member districts for students/individuals in their own districts.

Professional Development

The Valley Collaborative offers a limited array of professional development. The professional development is primarily directed to our staff and in some instances includes staff from its member districts.

Cooperative Purchasing

The Collaborative does not offer cooperative purchasing.

Joint Transportation

The Collaborative does not offer joint transportation but participates in it.

Medicaid Billing

The Collaborative does not offer Medicaid billing services but participates in it.

Outreach and Partnerships

Member School Districts

Communication and outreach are key to our success. An annual member district meeting is held in January to review the Annual Report and the Collaborative financials. Member district Superintendents, School Committee Members, Business Directors, Special Education Directors, and members of the public are invited to attend. In addition, the Collaborative hosts periodically a meeting for all its member districts' Special Education Directors. Each meeting has a working agenda of issues we need to collaborate on to better serve our students. Furthermore, the Executive Director meets with member districts and School Committee members to inform them of the progress we are making at the Collaborative, to present financial updates and to obtain various approvals when necessary. Valley was unable to meet in person in FY '22 due to the ongoing global pandemic and therefore meetings were held via video conference.

Community-at-large Outreach

The Collaborative also publishes a quarterly Newsletter which is sent to more than 500 families and state officials, agencies, and businesses. In addition, each school publishes its own Newsletter. If you would like to be on the distribution list, please contact us.

The Collaborative has a newly developed website: www.valleycollaborative.org

The Valley Collaborative participates in the Massachusetts Dual Enrollment Program and enrolls students with disabilities at the Middlesex Community College. The Dual Enrollment Program at the Collaborative serves students with moderate and severe disabilities, and supports college and career success through the provision of a free and appropriate public education in the least restrictive environment. The program:

- Promotes and enhances academic, social, functional, integrated competitive employment skills, and other transition-related goals;
- Provides opportunities for the inclusion of students with moderate and severe disabilities in credit

and non-credit courses alongside their non-disabled peers;

• Promotes participation in the student life of the college community.

Cost Effectiveness of Programs and Services

Please note, Valley Collaborative prides itself in providing its member districts with superb special education programming for its out-of-district students as well as limited contracted services support. Tuition rates have been compared based on program descriptions. Given the differences among programs and services, a proper cost-effective analysis is almost impossible without requiring full disclosure of student to staff ratio per program and transparency on the therapies included in the cost of a tuition rate. I would be happy to discuss how a cost-effective analysis could be more meaningful and accurate if the proper data points were made public.

Service Fees Comparisons

FY '23 VALLEY COLLABORTATIVE VS. PRIVATE SCHOOLS TUITION RATES

Valley Collaborative Program	Boston Higashi School	Cotting School, Inc.	Franciscan Children's Hospital	Landmark Foundation	Lighthouse School	May Institute	Nashoba Learning Group, Inc.	New England Center for Children	Seven Hills Foundation, Inc.	League School of Boston	Private Schools Average
Intensive Special Needs (ISN)			\$551.94					\$581.91			\$566.93
Elementary School - Emotional Behavioral	\$390.81	\$536.58			\$613.50	\$548.12	\$534.89		\$215.02	\$582.66	\$488.80
Elementary School - Pragmatic, Sensory, and Behavior	\$390.81	\$536.58			\$613.50	\$548.12	\$534.89		\$215.02	\$582.66	\$488.80
Middle School - Emotional Behavioral	\$390.81	\$536.58				\$548.12	\$534.89		\$215.02		\$445.08
Middle School – Pragmatic, Sensory, and Behavior	\$390.81	\$536.58				\$548.12	\$534.89		\$215.02		\$445.08
High School - School & Vocational Training		\$536.58	\$551.94		\$613.50		\$534.89		\$215.02		\$490.39
High School - School & Life Skills Training	\$390.81	\$536.58	\$551.94		\$613.50	\$548.12	\$534.89		\$215.02	\$582.66	\$496.69
High School & Middle School - School & Life Skills Training ISN	\$390.81	\$536.58	\$551.94		\$613.50		\$534.89		\$215.02	\$582.66	\$489.34
High School - School to Work Program											N/A
High School - Alternative Program				\$335.52	\$613.50					\$582.66	\$510.56
High School - Alternative Vocational Program											N/A

Quantitative Comparisons to Private Schools

Valley Collaborative Program	Private Schools Average	Member District Per Diem Tuition	Member District Per Diem Savings	Member District Percent Cost Savings	Non- Member District Per Diem Tuition	Non- Member District Per Diem Savings	Non- Member District Percent Cost Savings
Intensive Special Needs (ISN)	\$566.93	\$294.00	\$272.93	48%	\$367.50	\$199.43	35%
Elementary School - Emotional Behavioral	\$488.80	\$240.00	\$206.16	42%	\$300.00	\$188.80	39%
Elementary School - Pragmatic, Sensory, and Behavior	\$488.80	\$240.00	\$206.16	42%	\$300.00	\$188.80	39%
Middle School - Emotional Behavioral	\$445.08	\$240.00	\$188.23	42%	\$300.00	\$145.08	33%
Middle School – Pragmatic, Sensory, and Behavior	\$445.08	\$240.00	\$188.23	42%	\$300.00	\$145.08	33%
High School - School & Vocational Training	\$490.39	\$179.00	\$265.53	54%	\$223.75	\$266.64	54%
High School - School & Life Skills Training	\$496.69	\$179.00	\$271.41	55%	\$223.75	\$272.94	55%
High School & Middle School - School & Life Skills Training ISN	\$489.34	\$294.00	\$146.40	30%	\$367.50	\$121.84	25%
High School - School to Work Program		\$179.00	N/A	N/A	\$223.75	N/A	N/A
High School - Alternative Program	\$510.56	\$210.00	\$223.97	44%	\$262.50	\$248.06	49%
High School - Alternative Vocational Program		\$210.00	N/A	N/A	\$262.50	N/A	N/A

FY '23 VALLEY MEMBER & NON-MEMBER TUTION RATES VS. PRIVATE SCHOOLS*

FY'23 Financial Audit Summary & Cumulative Surplus Calculation Worksheet

Valley Collaborative

Financial Statements

For the Year Ended June 30, 2023

Valley Collaborative Contents

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INDEPENDENT AUDITOR'S REPORT

To the Board of Directors of Valley Collaborative Billerica, Massachusetts

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Valley Collaborative, a collaborative organized under the Laws of the Commonwealth of Massachusetts, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise Valley Collaborative's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Valley Collaborative, as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Valley Collaborative and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Valley Collaborative's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial

likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Valley Collaborative's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Valley Collaborative's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, Schedule of Funding Progress – Other Postemployment Healthcare Benefits and pension schedules on pages 3-7 and 32-38 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 16, 2023, on our consideration of Valley Collaborative's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Valley Collaborative's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Valley Collaborative's internal control over financial reporting and compliance and compliance.

Fitz Outryhalmo LIC

Certified Public Accountants

Newburyport, Massachusetts November 16, 2023 Our discussion and analysis of Valley Collaborative's ("The Collaborative") financial performance provides an overview of the Collaborative's financial activities for the fiscal year ended June 30, 2023 with comparative information from the fiscal years ended June 30, 2022 and 2021. Please read it in conjunction with the financial statements that begin on page 8.

Overview of Financial Statements

This discussion and analysis is intended to serve as an introduction to the Collaborative's financial statements. The Collaborative's financial statements comprise three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Statements:

The government-wide financial statements report information about the Collaborative as a whole using accounting methods similar to those used by private sector companies.

- The **Statement of Net Position** presents information on all of the Collaborative's assets and liabilities with the difference between the two reported as net position. It is one way of measuring the Collaborative's financial health or position.
- The **Statement of Activities** presents information showing how the Collaborative's net position changed during the most recent fiscal year. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

Over time, increases or decreases in the Collaborative's net position is an indicator of whether its financial position is improving or deteriorating. The reader will also need to consider other non-financial factors such as changes in economic conditions when evaluating the overall financial health of the Collaborative.

Fund Financial Statements:

Funds are accounting devices used to keep track of specific sources of funding and spending in particular categories: governmental funds, proprietary funds, and fiduciary funds. Presently, the Collaborative has only governmental and fiduciary funds.

- **Governmental funds** The Collaborative's basic services are included in governmental funds, which generally focus on: 1) how cash and other financial assets that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the Collaborative's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information (reconciliation schedules) is provided following the governmental funds statements that explains the relationship (or differences) between these two types of financial statement presentations.
- Fiduciary fund Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Collaborative's own programs.

Notes to the Financial Statements:

The Notes to the Financial Statements provide additional information that is essential to a full understanding of the information provided in the Collaborative's financial statements.

Required Supplementary Information:

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by accounting principles generally accepted in the United States of America.

Government-Wide Financial Highlights

Collaborative's Net Position:

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES

	<u>2023</u>	<u>2022</u>	<u>2021</u>
Assets			
Current Assets	\$ 9,638,049	\$ 8,445,166	\$10,490,104
Non-current assets, net**	<u>10,385,960</u>	<u>11,157,458</u>	7,678,271
Total Assets	20,024,009	19,602,624	<u>18,168,375</u>
Deferred Outflows Related to OPEB	1,943,312	2,010,393	1,920,344
Total Assets and Deferred Outflows of Resources	\$ <u>21,967,321</u>	\$ <u>21,613,017</u>	\$ <u>20,088,719</u>

LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION

Liabilities			
Current Liabilities	\$ 2,933,189	\$ 2,043,673	\$ 3,703,018
Long Term Liabilities**	4,925,869	5,328,811	2,489,196
Total Liabilities	7,859,058	7,372,484	6,192,214
Deferred Inflows Related to OPEB	3,037,142	2,508,045	2,544,128
Net Position			
Unrestricted	\$ 2,658,926	\$ 3,005,486	\$ 2,153,213
Restricted – grants and contributions	30,583	23,891	20,893
Restricted – renovation project/capital reserve	1,500,000	1,500,000	1,500,000
Invested in right-of-use assets, net of liabilities	s**(58,449)	(32,684)	-
Invested in capital assets, net of related debt	6,940,061	7,235,795	<u>7,678,271</u>
Total Net Position	\$ <u>11,071,121</u>	\$ <u>11,732,488</u>	\$ <u>11,352,377</u>

During the fiscal year ended June 30, 2023, the Collaborative's overall net position decreased by approximately \$661,000. Total assets increased by approximately \$421,000 primarily as a result of continued strong operations and oversight increasing the overall cash position of the Collaborative. Total liabilities increased by approximately \$487,000 which was primarily the result of the board's vote to return approximately \$816,000 of cumulative surplus back to member districts that had not yet been paid out by June 30, 2023. Liabilities also increased by \$250,000 in prepaid tuition paid by one of the member districts in comparison to fiscal year 2022. The payment of the lease liability for fiscal year 2023 was approximately \$450,000. The remaining difference is a result of the timing of payments in comparison to the prior fiscal year. The Collaborative realized a decrease in net position from operations, including depreciation on capital assets right-of-use lease expense and other postemployment benefits expense, of approximately \$679,000, and a transfer to the OPEB trust account of approximately \$64,000.

During the fiscal year ended June 30, 2022, the Collaborative's overall net position increased by approximately \$381,000. Total assets increased by approximately \$1,524,000 primarily as a result of implementing GASB Statement No. 87 during 2022 with a right-of-use lease asset of approximately \$3,921,000 net of approximately of \$1,641,000 of additional cash used to fund the OPEB trust account. The remaining difference was a decrease as a result of operations for the year. Total liabilities increased by approximately \$1,180,000 which was primarily result of implementing GASB Statement No. 87. The lease liability totaled approximately \$3,954,000. The remaining difference is a result of the utilization of approximately \$1,995,000 in member credits and change in the OPEB liability of approximately

\$665,000. The Collaborative realized an increase in net position from operations, including depreciation on capital assets and other postemployment benefits expense, of approximately \$2,022,000, and a transfer to the OPEB trust account of approximately \$1,641,000.

SUMMARY OF ACTIVITIES

Revenues/Gains*	<u>2023</u> \$21,984,406	<u>2022</u> \$21,050,749	<u>2021</u> \$19,256,330
Program Expenses/Losses* Administrative Expenses/Losses* Total Expense*	19,048,642 <u>2,137,683</u> <u>21,186,325</u>	17,879,061 <u>1,941,085</u> <u>19,820,146</u>	15,035,772 2,017,101 17,052,873
Change in net position, before increase in net retirement health benefit obligation and credits	3		
to member districts	798,081	1,230,603	2,203,457
Increase in net retirement health benefit obligation	(643,839)	(849,716)	(737,163)
Change in net position before credits to member			
districts	154,242	380,887	1,466,294
Credits to member districts	(815,609)		<u>(2,600,000)</u>
Change in Net Position**	(<u>\$ 661,367)</u>	<u>\$ 380,887</u>	(<u>\$1,133,706)</u>

* Excludes Massachusetts Teachers' and State Employees' Retirement Systems "on-behalf" payments, credits to members, and other postemployment benefits funding and expense.

** During 2022, the Collaborative implemented GASB No. 87 and as a result, made adjustments effective July 1, 2021 for right-of-use leased assets and liabilities. The information above includes information reported under GASB Statement No. 87 in the 2023 and 2022 information only and does not adjust for lease assets or liabilities in prior presented years. In addition, the change in net position reflects the 2022 net change, not including the cumulative effect of implementing GASB Statement No. 87 of \$776.

Revenues

In the fiscal year ended June 30, 2023, revenues, excluding Massachusetts Teachers' and State Employees' Retirement Systems "on-behalf" payments, increased by approximately \$934,000 (5%). In the fiscal year ended June 30, 2022, revenues, excluding Massachusetts Teachers' and State Employees' Retirement Systems "on-behalf" payments, increased by approximately \$1,795,000 (9%). The changes within fiscal years are due primarily to changes in student enrollment in the respective years. Changes in fiscal year 2023 enrollment are primarily a result of the recovery from the impacts of the COVID-19 pandemic and student counts returning back to pre-pandemic levels.

Operating Expenses

In the fiscal year ended June 30, 2023, operating expenses, excluding Massachusetts Teachers' and State Employees' Retirement Systems "on-behalf" payments, increased by approximately \$1,366,000, or 7%, compared to the fiscal year ended June 30, 2022. Increases in expenses were primarily a result of increased employee and benefit costs, as well as other programmatic costs required to service student enrollment levels. Personnel costs increased by approximately \$762,000 in the fiscal year ended June 30, 2023 as a result for the increase in staffing needs. Materials, supplies and equipment costs increased by approximately \$119,000, travel expense increased by approximately \$47,000, small business related expenses increased by \$50,000, lease services increased by \$157,000 as a result of a full year lease of 11 Executive Park Drive and field trip expense increased by approximately \$22,000. Supplies increased as a result of outfitting new property rented as well as the increase in the student population. Travel and field trips saw increases as a result of travel restrictions and various closures coming to an end. Small business expenses increase as a result of catering and students working in the field started getting back to prepandemic levels.

In the fiscal year ended June 30, 2022, operating expenses, excluding Massachusetts Teachers' and State Employees' Retirement Systems "on-behalf" payments, increased by approximately \$2,767,000, or 16%, compared to the fiscal year ended June 30, 2021. As a result of the reduction of the COVID-19 pandemic mandates, there were increases in expenses as a result of an increase in enrollment. Personnel costs increased by approximately \$2,606,000 in the fiscal year ended June 30, 2022 as a result for the increase in staffing needs and rehiring of previously laid-off employees. Materials, supplies and equipment costs decreased by approximately \$137,000, travel expense increased by approximately \$124,000, small business related expenses increased by \$42,000, and field trip expense increased by approximately \$68,000. Supplies decreased as a result of the need to be compliant with COVID-19 requirements in 2021 and the reduction of the mandates in 2022. Travel and field trips saw increases as a result of travel restrictions and various closures coming to an end. Small business expenses increase as a result of catering and students working in the field started getting back to pre-pandemic levels.

Governmental Funds Financial Highlights

The Collaborative reported a total general fund balance of \$5,560,807, of which \$295,605 was nonspendable and the remaining \$5,265,202 was unassigned. The fund balance increased \$233,205 over the prior fiscal year, primarily due to net operating surplus of \$1,112,888 decreased by \$64,074 transferred to the OPEB trust account and \$815,609 of credits issued to member districts. Prepaid expenses decreased by \$45,287, primarily due to the use of the trade-in credit to purchase new vehicles. Cash increased by \$1,258,570.

Due to strong management, since the year ended June 30, 2013, the Collaborative has returned more than \$11,815,000 from its general fund in the form of cash and tuition credits to its member districts.

CAPITAL ASSETS AND OTHER OBLIGATIONS

During the fiscal year ended June 30, 2023, the Collaborative purchased and capitalized six vehicles, leasehold improvements and other equipment for use in its program with a total cost of \$455,787. The Collaborative did not sell, trade in or dispose of any vehicles or equipment in fiscal year 2023. The remaining trade in credit of \$43,576 from June 30, 2022 was completely used during fiscal year 2023 for the vehicle purchases.

During the fiscal year ended June 30, 2022, the Collaborative purchased and capitalized two vehicles, leasehold improvements and other equipment for use in its program with a total cost of \$329,816. The Collaborative did not sell, traded in or dispose of any vehicles or equipment in fiscal year 2022. Due to the vehicle shortage as a result of the COVID-19 pandemic, there is a trade in credit of \$43,576 that is currently included in prepaid expenses as it is being held by the dealership and will be applied against the purchase price of the new vehicles once received.

As of June 30, 2023, the balance in the capital reserve fund was \$1,500,000, and fully funded. This fund is considered restricted until utilized for its intended purpose.

SUBSCRIPTION BASED INFORMATION TECHNOLOGY ARRANGEMENT (SBITA) & LEASED ASSETS AND LIABILTIES

During 2023, the Collaborative implemented GASB Statement No. 96 which requires recording right-ofuse SBITA assets and related liabilities for all long-term SBITAs. The Collaborative evaluated its contracts effective July 1, 2022 and determined that the Collaborative had no agreements that exceeded a 12-month period. Therefore there is no value recognized in the financial statements as a result of implementing this standard. During 2022, the Collaborative implemented GASB Statement No. 87 which requires right-of-use leased assets and related liabilities for all long-term leases. The Collaborative recorded the lease assets and liabilities effective July 1, 2021 with a cumulative effect for a change in accounting principal to the prior year ending net position of \$776. As of June 30, 2022, the Collaborative recognized right-of-use assets totaling \$4,011,146, net of accumulated amortization of \$89,483 and lease liabilities of \$3,954,347 for all leases. See Note D in the notes to the financial statements for additional information on the Collaborative's leases.

BUDGETARY HIGHLIGHTS

The Collaborative's annual budget for the fiscal year ended June 30, 2023 was approved by its Board of Directors and then amended on April 27, 2023. For the fiscal year ended June 30, 2023, the Collaborative received operating revenues, excluding on-behalf payments by the Massachusetts Teachers' and State Employees' Retirement Systems, of approximately \$21,963,000 compared to final budgeted revenues of approximately \$21,800,000. The difference between actual revenues received and budgeted revenues is primarily due to higher than expected revenues from services the organization provides as well as state contracts. The Collaborative expended operating expenses, excluding on-behalf payments by the Massachusetts Teachers' and State Employees' Retirement Systems, of approximately \$20,394,000 compared to final budgeted expenses of approximately \$21,367,000. The difference between actual expenses incurred and budgeted expenses is primarily from decreases in operating expenses due to continued oversight on spending and operations.

The Collaborative's annual budget for the fiscal year ended June 30, 2022 was approved by its Board of Directors and then amended on December 2, 2021. For the fiscal year ended June 30, 2022, the Collaborative received operating revenues, excluding on-behalf payments by the Massachusetts Teachers' and State Employees' Retirement Systems, of approximately \$21,004,000 compared to final budgeted revenues of approximately \$20,226,000. The difference between actual revenues received and budgeted revenues is primarily due to higher than expected revenues from services the organization provides as well as state contracts. The Collaborative expended operating expenses, excluding on-behalf payments by the Massachusetts Teachers' and State Employees' Retirement Systems, of approximately \$18,973,000 compared to final budgeted revenues of approximately \$18,840,000. The difference between actual expenses incurred and budgeted expenses is primarily due to increase in staffing to address increased enrollment and a decrease in other expenses due to a reduction in spending resulting from the COVID-19 pandemic and required supplies needed to maintain operations.

CONTACTING THE COLLABORATIVE

This financial report is designed to provide readers of the financial statement an overview of the Collaborative's financial activities. If you have questions in regard to this report, contact Chris A. Scott, Ph.D., 25 Linnell Circle, Billerica, MA 01821, or at 978-528-7800.

Statement of Net Position June 30, 2023

Assets

233013	
Current Assets	
Cash and cash equivalents	\$ 6,008,030
Accounts receivable, net	3,334,414
Prepaid expenses and other assets	295,605
Total Current Assets	9,638,049
Non-current Assets	
Right-of-use leased assets, net of accumulated amortization	3,445,899
Capitalized assets, net	6,940,061
Total Non-current Assets	10,385,960
Total Assets	20,024,009
Deferred Outflows of Resources	
Deferred Outflows of Resources Related to OPEB	1,943,312
Total Assets and Deferred Outflows of Resources	\$ 21,967,321
Liabilities, Deferred Inflows and Net Position	
Current Liabilities	
Accounts payable and accrued liabilities	\$ 1,221,897
Deferred revenues	500,000
Lease liability, current portion	386,530
Credits due to member districts	824,762
Total Current Liabilities	2,933,189
Non-current Liabilities	
Lease liabilities, net of current portion	3,117,818
Net OPEB liability	1,808,051
Total Non-current Liabilities	4,925,869
Total Liabilities	7,859,058
Deferred Inflows of Resources	
Deferred Inflows of Resources Related to OPEB	3,037,142
Net Position	, ,
Net Position	
Unrestricted	2,658,926
Restricted - contributions and other	30,583
Restricted - capital reserve fund	1,500,000
Invested in right-of-use leased assets, net of related liabilities	(58,449)
Invested in capital assets, net of related debt	6,940,061
Total Net Position	
	11,071,121
Total Liabilities, Deferred Inflows and Net Position	\$ 21,967,321

Statement of Activities For the year ended June 30, 2023

		Program Revenues				
Functions/ Programs	Expenses	Charges for Services	G	perating rants and ntributions	Net (Expense) Revenue and Changes in Net Position	
Governmental Activities:						
Administration	\$ 2,137,683	\$ -	\$	-	\$	(2,137,683)
Education	17,686,456	17,901,369		4,010,246		4,225,159
Intergovernmental revenue and expense	2,793,171	-		2,793,171		-
Other postemployment benefits	643,839	-		-		(643,839)
Interest expense Capital asset depreciation and	134,900	-		-		(134,900)
amortization	751,522	-		-		(751,522)
Right-of-use asset amortization	475,764	-		-		(475,764)
Total Governmental Activities	\$ 24,623,335	\$ 17,901,369	\$	6,803,417	\$	81,451
General Revenue and Other:						
Interest						36,296
Other						36,495
Credits to member districts						(815,609)
Total General Revenue and Other						(742,818)
Change in Net Position						(661,367)
Net Position, Beginning of Year						11,732,488
Net Position, End of Year					\$	11,071,121

Valley Collaborative Balance Sheet Governmental Funds June 30, 2023

	Ge	eneral Fund		Capital Reserve Fund		Nonmajor overnmental Funds	Go	Total overnmental Funds
		ASSE	ГS					
Cash and cash equivalents	\$	4,477,447	\$	1,500,000	\$	30,583	\$	6,008,030
Accounts receivable, net		3,334,414		-		-		3,334,414
Prepaid expenses and other assets		295,605		-		-		295,605
Total Assets	\$	8,107,466	\$	1,500,000	\$	30,583	\$	9,638,049
LIABI	LIT	TES AND F	UN	D BALANCE	S			
Liabilities:								
Accounts payable and accrued liabilities	\$	1,221,897	\$	-	\$	-	\$	1,221,897
Deferred revenues		500,000		-		-		500,000
Credits due to member districts		824,762		-		-		824,762
Total Liabilities		2,546,659		-		-		2,546,659
Fund Balances:								
Nonspendable		295,605		-		-		295,605
Restricted		-		1,500,000		30,583		1,530,583
Committed		-		-		-		-
Assigned		-		-		-		-
Unassigned		5,265,202		-		-		5,265,202
Total Fund Balances		5,560,807		1,500,000		30,583		7,091,390
Total Liabilities and Fund Balances	\$	8,107,466	\$	1,500,000	\$	30,583	\$	9,638,049

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2023

Total fund balances, governmental funds	\$	7,091,390
Amounts reported for governmental activities in the Statement of Net Position are different becau	ise:	
Deferred inflows relating to the other postemployment benefit obligation is not a current obligation and therefore is not reported in this fund financial statement, but is reported in the government activities of the Statement of Net Position.		(3,037,142)
Right-of-use leased assets, net of accumulated amortization, used in governmental activities are not financial resources and therefore are not reported in the funds.		3,445,899
Other postemployment benefit (OPEB) liability is not a current obligation and therefore is not reported in this fund financial statement, but is reported in the governmental activities of the Statement of Net Position.		(1,808,051)
Long-term lease liabilities related to the right-of-use leased assets is used in governmental activities and are not financial uses and therefore are not reported in the funds.		(3,504,348)
Deferred outflows relating to the other postemployment benefit obligation is not a current financial resource and therefore is not reported in this fund financial statement, but is reported in the government activities of the Statement of Net Position.		1,943,312
Capital assets, net of related debt, used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position		6,940,061
Net position of governmental activities	\$	11,071,121

See accompanying notes to financial statements and independent auditor's report.

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2023

	General Fund	Capital Reserve Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:				
Tuition and service revenues	\$ 17,901,369	\$ -	\$ -	\$ 17,901,369
Grants and contributions	3,988,564	-	21,682	4,010,246
Intergovernmental revenue	2,793,171	-	-	2,793,171
Interest	36,296	-	-	36,296
Other	36,495	-	-	36,495
Credits to member districts	(815,609)	-	-	(815,609)
Total Revenues	23,940,286	-	21,682	23,961,968
Expenditures:				
Administration	2,122,693	-	14,990	2,137,683
Program payroll	13,521,131	-	-	13,521,131
Program fringe benefits and payroll taxes	2,276,723	-	-	2,276,723
Professional and consulting fees	10,058	-	-	10,058
Transportation and travel	210,883	-	-	210,883
Maintenance and other occupancy	440,520	-	-	440,520
Telephone, communications and utilities	169,581	-	-	169,581
Materials, supplies and equipment	679,519	-	-	679,519
Small business expenses	225,435	-	-	225,435
Field trips	101,645	-	-	101,645
Training programs	16,221	-	-	16,221
Other	34,740	-	-	34,740
Intergovernmental expense	2,793,171	-	-	2,793,171
Capital outlay, net of debt incurred	455,787	-	-	455,787
Lease Service:				
Lease interest	134,900	-	-	134,900
Lease financing principal	450,000	-	-	450,000
Total Expenditures	23,643,007	-	14,990	23,657,997
Excess (Deficit) of Revenues over Expenditures	297,279	-	6,692	303,971
Other Financing Sources:				
OPEB obligation funding	(64,074)	-	-	(64,074)
Net Change in Fund Balances	233,205	-	6,692	239,897
Fund Balances, Beginning of Year	5,327,602	1,500,000	23,891	6,851,493
Fund Balances, End of Year	\$ 5,560,807	\$1,500,000	\$ 30,583	\$ 7,091,390

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2023

Net change in fund balances of total governmental funds

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report outlays for capital assets and right-to-use leased assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation or amortization expense for the period. Governmental funds do not report inflows from assets held to purchase capital assets or finance leased assets because such assets are not considered current financial resources. In contrast, the Statement of Activities does report the inflows as revenue.

Capital outlay purchases, net of debt incurred	455,787
Depreciation	(751,522)
Amortization	(475,764)

Governmental funds report lease financing payments as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only the current year interest accrued on the liability as expense.

T (* * * * 1	150.000
Lease financing principal	450,000
Lease maneing principal	150,000

The change in accrual for other postemployment benefits reported in the Statement of Activities does not require the use of current financial resources and, therefore, is not reported as expenditures in the governmental funds.

Net change in other postemployment benefits (OPEB) accrual	 (579,765)
Change in net position of governmental activities	\$ (661,367)

\$ 239,897

Statement of Fiduciary Net Position Retirees' Health Insurance Trust Fund June 30, 2023

<u>Assets</u>

Assets Investments	\$	6,598,707
Total Assets	\$	6,598,707
Net Position		
Net Position	¢	
Net position held in trust for retirees' health insurance	\$	6,598,707
Total Net Position	\$	6,598,707

Statement of Changes in Fiduciary Net Position Retirees' Health Insurance Trust Fund For the year ended June 30, 2023

Additions:	
Contributions	\$ 64,074
Investment gain	523,237
Total Additions	587,311
Deductions:	
Investment expenses	19,577
Total Deductions	19,577
Change in Net Position	567,734
Net Position – Beginning of Year	6,030,973
Net Position – End of Year	\$ 6,598,707

OTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Collaborative

Valley Collaborative (The "Collaborative") is an educational collaborative of the school districts of Billerica, Chelmsford, Dracut, Groton-Dunstable Regional, Nashoba Valley Technical, North Middlesex Regional, Tewksbury, Tyngsborough, and Westford. The Collaborative is a public entity under the jurisdiction of its member school committees, whose appointees comprise its board of directors. The Collaborative provides high quality academic, therapeutic and vocational services to individuals referred by local school districts and social service agencies.

Basis of Presentation

The Collaborative's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America ("GAAP"). The Governmental Accounting Standards Board ("GASB") is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established in GAAP and used by the Collaborative are discussed below.

The Collaborative's basic financial statements include both government-wide (reporting the Collaborative as a whole) and fund financial statements (reporting the Collaborative's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. Governmental activities are generally financed through intergovernmental assessments or other non-exchange transactions. The Collaborative does not have any activities classified as business type activities.

Cumulative effect of change in accounting principle

The Collaborative has fully implemented GASB Statement No. 96, *Subscription-Based Information Technology Arrangements* ("SBITAs"). Statement No. 96 requires the present value of long-term SBITAs be recorded as an asset of the Collaborative and future payments to be recorded as a liability. The asset is required to be amortized ratably over the SBITA term and payments are allocated between interest expense and liability payments. Previously, SBITA payments were expensed as incurred with no corresponding asset or liability recorded. The significant impact to the Collaborative's financial statements from SBITAs would be to the government-wide financials statements. There was no change in the opening balance in the government-wide or governmental fund balances as a result of the cumulative effect of this change in accounting principle since the Collaborative did not have any long-term SBITA agreements prior to fiscal 2023.

Government-wide Statements

In the government-wide Statement of Net Position, governmental columns are presented on a consolidated basis and are reported on a full accrual, economic resource basis, which recognizes all long- term assets, receivables and deferred outflows of resources, as well as long-term liabilities, deferred inflows of resources and other liabilities reported on a full accrual basis. The Collaborative's net position is reported in three parts—net investment in capital assets; restricted; and unrestricted. The Collaborative first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The Collaborative does allocate indirect expenses to functions in the Statement of Activities if there is a reasonable basis for doing so. Depreciation is reported as one amount, in total, on the Statement of Activities, and is not allocated among the respective functions.

The government-wide focus is more on the sustainability of the Collaborative as an entity and the change in the Collaborative's net position resulting from the current year's activities.

Fund Financial Statements

The financial transactions of the Collaborative are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. GASB pronouncements set forth minimum criteria (percentage of the assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The Collaborative may electively add funds, as major funds, which have specific community focus. The nonmajor funds are combined in a column in the fund financial statements.

The following governmental fund types are used by the Collaborative - the Collaborative does not use proprietary funds:

Governmental Funds:

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Collaborative:

General fund - is the general operating fund of the Collaborative. It is used to account for all financial resources not accounted for and reported in another fund.

Capital reserve fund - used to account for and report financial resources that are restricted, committed, or assigned to be used for the acquisition, construction, or renovation of major capital facilities or equipment.

Non-major governmental funds - consist of other special revenue and permanent funds that are aggregated and presented in the non-major governmental funds column on the government funds financial statements.

Fiduciary Funds:

Fiduciary Funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support Collaborative programs. The reporting focus is on net position and changes in net position presented in fiduciary fund financial statements. Since by definition these assets are being held for the benefit of a third party (retirees) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recognized when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Cash and Cash Equivalents

The Collaborative considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. The Collaborative maintains its uncollateralized cash balances in two financial institutions. The balances in one of the financial institutions are insured by the Federal Deposit Insurance Company up to \$250,000. From time to time, the Collaborative maintains bank account balances in excess of the federally insured limits. The Collaborative also maintains cash and cash equivalents at the Massachusetts Municipal Depository Trust which is collateralized by its underlying assets. At June 30, 2023, the Collaborative's uninsured cash balances, including reconciling items, totaled \$5,758,030. The Collaborative monitors its exposure associated with cash and cash equivalents and has not experienced any losses in such accounts.

Fair Value Measurements and Investments

The Collaborative has contributed \$4,854,654 to a public employee retirement trust account with Public Agency Retirement Services as trustee, on behalf of its retirees' health insurance trust fund. The trustee invests the funds in Vanguard mutual funds. As of June 30, 2023, the balance in these investments consisted of the following:

		Fair	Unrealized
	Cost	Value	Gain
Mutual Funds	\$4,854,654	\$6,598,707	\$1,744,053

All investments of the Collaborative are measured at fair value, generally based on quoted market prices in accordance with level 1 of the Fair Value Hierarchy established under GASB Statement No. 72, *Fair Value Measurement and Application*.

Net increase in the fair value on investments for the year ended June 30, 2023 was \$503,660. There were no realized gains or losses during the year ended June 30, 2023. Investment fees for the year ended June 30, 2023 were \$19,577.

The Collaborative manages its investments in accordance with state public finance laws that require that all moneys held in the name of the Collaborative, which are not required to be kept liquid for purposes of distribution, shall be invested in such a manner as to require the payment of interest on the money at the highest possible rate reasonably available, taking account of safety, liquidity and yield. The Collaborative has directed a local investment management service to manage the funds as conservatively as possible. However, the investments are still subject to market risk of loss. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Collaborative will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The Collaborative's investments are uninsured, not registered in the name of the Collaborative, and held by the counterparty's trust department or agent but not in the Collaborative's name.

Operating Revenues and Expenses

Operating revenues consist primarily of billings to member municipalities or other cities and towns for providing programs and services. The Collaborative also receives approximately 19% of its revenues under social service contracts issued by agencies of the Commonwealth of Massachusetts, excluding Massachusetts Teachers' and State Employees' Retirement Systems "on-behalf" payments. Operating expenses include educational costs, administrative expenses and depreciation on capital assets.

Accounts Receivable

Accounts receivable consist of all revenues earned at year end and not yet collected. Major receivable balances include tuitions and certain related charges. The Collaborative records its bad debts using the allowance method. As of June 30, 2023, there was an allowance for doubtful accounts of \$50,974.

Credits Due to Member Districts

"Credits due to member districts" represent member district credits issued during the fiscal year but not utilized by the district during the fiscal year. The credits are to be applied against future Collaborative invoices or disbursed to the member district and are not considered an agency fund of the Collaborative.

Property and Equipment

Property and equipment are capitalized at historical cost. Depreciation is computed on the straight-line method using estimated useful lives of two to five years for websites, computer equipment, furniture, fixtures, vehicles and program equipment and five to ten years for leasehold improvements. The Collaborative has purchased and renovated a building. The building and renovations are depreciated using estimated useful lives of 40 and 20 years, respectively.

Equity Classifications

Government-wide Statements

Equity is classified as net position and displayed in three components:

Invested in capital assets, net of related debt - this component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of net position, or improvement of those assets or related debt are also included in this component of net position.

Invested in right-of-use assets, net of liabilities – this component of net position consists of right-of-use assets, net of accumulated amortization, reduced by the outstanding balances of liabilities that are attributable to the leased assets.

Restricted - this component of net position consists of restricted net assets reduced by liabilities and deferred inflows or resources related to those assets. These assets may be restricted by constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted - this component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

Fund Financial Statements

Governmental fund equity is classified as fund balance. Fund balance is further classified based on the extent to which the government is bound to honor constraints on specific purposes for which amounts in the funds can be spent. Fund balances can be classified in the following components:

Nonspendable fund balance – consists of amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted fund balance – consists of amounts upon which constraints have been placed on their use whether (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance – consists of amounts which can only be used for specific purposes pursuant to constraints imposed by the Collaborative's highest level of decision making, the Board of Directors. Any modification or rescission must also be made by a vote of the Board of Directors.

Assigned fund balance – consists of amounts that are constrained by the Collaborative's intent to be used for specific purposes. Intent is expressed by (a) the governing body itself, or (b) a Board of Directors, or official to which the governing body has delegated the authority to assign amounts to be used for specific purposes.

Unassigned fund balance – consists of the residual classification for the remaining fund balance. It represents amounts that have not been assigned to other funds and has not been restricted, committed, or assigned to specific purposes.

Use of Estimates

Management uses estimates and assumptions in preparing financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, and reported revenues and expenses. Actual results could vary from the estimates used.

Subsequent Events

Subsequent events have been evaluated through November 16, 2023, which is the date the financial statements were available to be issued.

NOTE B – ACCOUNTS RECEIVABLE

Accounts receivable consisted of the following as of June 30, 2023:

Tuition and services to districts	\$ 2,947,981
State contracts	437,407
	3,385,388
Allowance for doubtful accounts	(50,974)
	<u>\$ 3,334,414</u>

The Collaborative has established an allowance for doubtful accounts in the amount of \$50,974. The allowance is based on specific identification of probable losses and an estimate of additional losses based on historical experience. Account balances are charged off against the allowance when it is probable the receivable will not be recovered. For the year ended June 30, 2023, the Collaborative recorded no bad debt expense.

NOTE C – CAPITAL ASSETS

A summary of depreciable capital assets follows:

	<u>Furniture,</u>		
Buildings &	Equipment &		
Improvements	Software	Vehicles	<u>Total</u>
_			
\$9,161,168	\$ 1,290,954	\$1,311,535	\$11,763,657
117,973	81,892	255,922	455,787
—	_	_	
9,279,141	1,372,846	1,567,457	12,219,444
(3,088,186)	(1,109,628)	(1,007,547)	(5,205,361)
(500,070)	(87,894)	(163,558)	(751,522)
_	_	_	_
(3,588,256)	(1,197,522)	(1,171,105)	(5,956,883)
\$ 5,690,885	\$ 175,324	\$ 396,352	\$ 6,262,561
	<u>Improvements</u> \$9,161,168 117,973 	Buildings & Improvements Equipment & Software \$9,161,168 \$1,290,954 117,973 \$81,892 9,279,141 1,372,846 (3,088,186) (1,109,628) (500,070) (87,894)	Buildings & Improvements $Equipment &SoftwareVehicles\$9,161,168117,973\$1,290,954\$1,311,535255,922\$1,311,535255,922 9,279,1411,372,8461,567,457(3,088,186)(500,070)(1,109,628)(87,894)(1,007,547)(163,558) (3,588,256)(1,197,522)(1,171,105)$

Land in the amount of \$677,500 is not being depreciated. In fiscal 2023, the Collaborative capitalized \$117,973 for building improvements, \$255,922 for vehicles, and \$81,892 for office furniture and equipment. Depreciation expense of \$751,522 was not allocated to governmental functions. It appears unallocated on the Statement of Activities. The capital reserve for future capital purchases is fully funded.

NOTE D – LEASE OBLIGATIONS

The Collaborative leases various classroom and office spaces and office equipment under operating leases. All of its leases qualifying as long-term leases are recorded in accordance with GASB Statement No. 87.

NOTE D –LEASE OBLIGATIONS – continued

During fiscal 2017, the Collaborative entered into a building lease for program use at 135 Coburn Road in Tyngsborough, Massachusetts, commencing July 1, 2016 through June 30, 2033 including extensions. The lease requires quarterly rent payments of \$63,988 through June 2028, then it is adjusted to \$31,250 through June 2030, and finally adjusted to \$94,181 through June 2033. During fiscal 2019, the Collaborative entered into a building lease for program and administrative use at 25 Linnell Circle in Billerica, Massachusetts, commencing July 1, 2018 through June 30, 2025 including extension. The lease requires monthly payments of \$13,187 through June 2023, then it is adjusted to \$13,583 through June 2024, and finally adjusted to \$13,991 through June 2025. During fiscal 2022, the Collaborative entered into a building lease for program use at 11 Executive Park Drive in Billerica, Massachusetts, commencing June 1, 2022 through August 31, 2032. The monthly payments are increased annually by approximately 2% of the prior year. The Coburn Road, Linnell Circle and Executive Park Drive leases represent the total of the right-of-use lease assets and liabilities. Right-of-use assets and initial liabilities are valued using a rate of 6% which represents the Collaborative's incremental borrowing rates at the time the leases and extension were entered into, respectively.

Lease agreements, including modifications, are summarized as follows:

Description	Date	Payment Terms	Payment Amount	Interest Rate	Total Lease	Accum. Amort.	Net Asset	Liability Balance
-		Terms			Asset/Liability	6/30/2023	6/30/2023	6/30/2023
135 Coburn Road**	7/1/2016	17 years	\$255,950 (FY23)	6.00%	\$2,133,409	\$264,729	\$1,868,680	\$1,866,378
25 Linnell Circle	7/1/2022	3 years	\$158,249 (FY23)	6.00%	448,324	149,441	298,883	310,933
11 Executive Park Drive	6/1/2022	9.25 years	\$14,200 (FY23)	6.00%	1,429,413	151,077	1,278,336	1,327,037
Total Lease Agreer	nents				\$4,011,146	\$565,248	\$3,445,899	\$3,504,348

**Lease was modified during FY2022.

Annual requirements to amortize long-term obligations and related interest are as follows:

Year Ending	Dringing	Interest	Total	
30-Jun	Principal	Interest		
2024	\$386,530	\$206,717	\$593,247	
2025	340,847	260,900	601,747	
2026	277,229	160,361	437,590	
2027	298,285	143,155	441,440	
2028	320,764	124,646	445,410	
Thereafter	1,880,693	334,539	2,215,232	
	\$3,504,348	\$1,230,318	\$4,734,666	

For the year ended June 30, 2023, total amortization expense of leased assets was \$475,764 and total interest expense on lease liabilities was \$134,900.

NOTE E – MASSACHUSETTS TEACHERS' AND STATE EMPLOYEES' RETIREE SYSTEMS

Plan Descriptions:

The Collaborative's employees participate in the Massachusetts Teachers' (MTRS) or State Employee' Retirement System (MSERS), statewide cost-sharing multi-employer defined benefit plans public employee retirement systems (PERS) covering all employees of local school districts within the Commonwealth of Massachusetts. The retirement systems issue publicly available annual reports that includes financial statements and required supplementary information, which may be obtained by writing to Public Employee Retirement Administration Commission (PERAC), 5 Middlesex Avenue, Suite 304, Somerville, Massachusetts, 02145.

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NOTE E – MASSACHUSETTS TEACHERS' AND STATE EMPLOYEES' RETIREE SYSTEMS – continued

Benefits Provided:

MSERS provides retirement, disability, survivor and death benefits to members and their beneficiaries. Massachusetts General Laws (MGL) establishes uniform benefit and contribution requirements for all contributory PERS. These requirements provide for superannuation retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For employees hired after April 1, 2012, retirement allowances are calculated on the basis of the last five years or any five consecutive years, whichever is greater in terms of compensation. Benefit payments are based upon a member's age, length of creditable service, and group creditable service, and group classification. The authority for amending these provisions rests with the Legislature.

Members become vested after ten years of creditable service. A superannuation retirement allowance may be received upon the completion of twenty years of creditable service or upon reaching the age of 55 with ten years of service. Normal retirement for most employees occurs at age 65; for certain hazardous duty and public safety positions, normal retirement is at age 55. Most employees who joined the system after April 1, 2012 cannot retire prior to age 60.

The MSERS' funding policies have been established by Chapter 32 of the MGL. The Legislature has the authority to amend these policies. The annuity portion of the MSERS retirement allowance is funded by employees, who contribute a percentage of their regular compensation. Costs of administering the plan are funded out of plan assets.

MTRS provides retirement, disability, survivor and death benefits to members and their beneficiaries. Massachusetts General Laws (MGL) establishes uniform benefit and contribution requirements for all contributory PERS. These requirements provide for superannuation retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For employees hired after April 1, 2012, retirement allowances are calculated on the basis of the last five years or any five consecutive years, whichever is greater in terms of compensation. Benefit payments are based upon a member's age, length of creditable service, and group creditable service, and group classification. The authority for amending these provisions rests with the Legislature.

Members become vested after ten years of creditable service. A superannuation retirement allowance may be received upon the completion of twenty years of creditable service or upon reaching the age of 55 with ten years of service. Normal retirement for most employees occurs at age 65. Most employees who joined the system after April 1, 2012 cannot retire prior to age 60.

The MTRS' funding policies have been established by Chapter 32 of the MGL. The Legislature has the authority to amend these policies. The annuity portion of the MTRS retirement allowance is funded by employees, who contribute a percentage of their regular compensation. Costs of administering the plan are funded out of plan assets.

Contributions:

Member contributions for MSERS vary depending on the most recent date of membership:

Hire Date	% of Compensation
Prior to 1975	5% of regular compensation
1975 - 1983	.7% of regular compensation
1984 to 6/30/1996	8% of regular compensation
7/1/1996 to present	.9% of regular compensation
1979 to present	An additional 2% of regular compensation in excess of \$30,000

NOTE E – MASSACHUSETTS TEACHERS' AND STATE EMPLOYEES' RETIREE SYSTEMS – continued

Educational collaboratives contribute amounts equal to the normal cost of employees' benefits participating in MSERS at a rate established by the Public Employees' Retirement Administration Commission (PERAC), currently 6.1% of covered payroll. Legally, the collaboratives are only responsible for contributing the annual normal cost of their employees' benefits (i.e., the present value of the benefits earned by those employees in any given year) and are not legally responsible for the past service cost attributable to those employees or previously retired employees of the collaboratives. During fiscal year 2023, the Collaborative's contributions on behalf of employees totaled \$400,940.

Member contributions for MTRS vary depending on the most recent date of membership:

Hire Date	% of Compensation
Prior to 1975	5% of regular compensation
1975 - 1983	7% of regular compensation
1984 to 6/30/1996	8% of regular compensation
7/1/1996 to present	.9% of regular compensation
7/1/2001 to present	11% of regular compensation (for teachers hired after 7/1/01 and those accepting provisions
of Chapter 114 of the A	cts of 2000)
1979 to present	An additional 2% of regular compensation in excess of \$30,000

The Commonwealth is a nonemployer contributor in MTRS and is required by statute to make all actuarially determined employer contributions on behalf of the member employers participating in MTRS. Therefore, the Collaborative is considered to be in a 100% special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributing entity in under both MSERS and MTRS. Since the employers do not contribute directly to each system beyond the MSERS annual normal cost, there is no net pension liability to recognize. However, the notes to the financial statements must disclose the portion of the nonemployer contributing entities' share of the collective net pension liability that is associated with the employer. In addition, the Collaborative must recognize its portion of the collective pension expense as both a revenue and pension expense.

The nonemployer contributing entities' share of the collective net pension liability that is associated with the Collaborative was measured as of June 30, 2022 and was \$12,958,656 and \$21,572,960 under MSERS and MTRS, respectively. In fiscal 2022, the Collaborative recognized revenue and related expense of \$1,018,585 (under GASB Statement No. 68) for its portion of the collective pension expense under MSERS. In fiscal 2022, the Collaborative recognized revenue and related expense of \$1,774,586 (under GASB Statement No. 68), for its portion of the collective pension expense under MSERS. In fiscal 2022, the Collaborative recognized revenue and related expense of \$1,774,586 (under GASB Statement No. 68), for its portion of the collective pension expense under MSERS. In fiscal 2022, the Collaborative recognized revenue and related expense of \$1,774,586 (under GASB Statement No. 68), for its portion of the collective pension expense under MSERS. In fiscal 2022, the Collaborative recognized revenue and related expense of \$1,774,586 (under GASB Statement No. 68), for its portion of the collective pension expense under MSERS. These amounts are recorded as Intergovernmental revenue and expense in the financial statements.

NOTE F – COMPENSATED ABSENCES

The Collaborative allows eligible employees to carryover unused vacation time up to 10 days per year and to accrue a maximum of 20 days total. At the end of the fiscal year, any unused vacation time in excess of the above amounts is forfeited. The Collaborative's vacation accrual for the year ended June 30, 2023 was \$106,753.

NOTE G – RISK MANAGEMENT

The Collaborative is exposed to various risks of loss relating to torts, theft or damage of, and destruction of assets; error and omissions; injuries to employees; and natural disasters. The Collaborative has obtained a variety of commercial liability insurance policies that pass the risk of loss listed above to independent third parties. Management believes such coverage is sufficient to preclude any significant uninsured losses to the Collaborative. Settled claims have not exceeded the insurance coverage in any of the past three fiscal years.

NOTE G – RISK MANAGEMENT – continued

The Collaborative offers eligible participants access to various health and life insurance. Payment, in the form of premiums, is generally made monthly. The payments are funded in part from the Collaborative and payroll withholdings from active employee participants or direct payments from certain other eligible participants. In general, the Collaborative pays 75-80% of the cost of health insurance and 100% of the cost of life insurance for those participants that qualify.

NOTE H – COMMITMENTS AND CONTINGENCIES

The Collaborative participates in state and federal contracts, which are governed by various rules and regulations of the agencies. Costs charged to the respective programs are subject to audit and adjustment by agencies; therefore, to the extent that the Collaborative has not complied with the rules and regulations governing the refunds of any money received may be required and the collectability of any related receivable at June 30, 2023 may be impaired. In the opinion of the Collaborative, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective contracts; therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

NOTE I – POSTEMPLOYMENT HEALTHCARE PLAN

The Collaborative follows the provisions of GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits other than Pensions."

Description

At the board meeting on June 18, 2015, the Collaborative's board members implemented a postemployment health care plan and voted to create a trust fund for related retiree health benefits to take effect July 1, 2015. The trust fund is held for the benefit of a third party (retiree health insurance participants) and cannot be used to address activities or obligations of the Collaborative, therefore these funds are not incorporated into the government-wide financial statements. All funds of the trust are held at Public Agency Retirement Services and are held in mutual funds. The trust is irrevocable and is exempt from federal and state income taxes under Internal Revenue Code Section 115. The sole purpose of the trust is to provide funds to pay postemployment healthcare benefits to qualified retirees. The plan has the retirees pay for 20% of the premiums for the medical insurance. As a result of establishing the trust, the Collaborative's board members voted to initially transfer \$3,150,000 to fund the trust. During the fiscal year ended June 30, 2023 the Collaborative's board voted to transfer an additional \$64,074 to the trust for a total transfer to date of \$4,854,654.

An employee hired before April 2, 2012 shall become eligible to retire under these programs upon meeting the following conditions:

- i. Completion of 10 years of creditable service at the Collaborative
- ii. And attainment of age 55 as an active member
- iii. Or completion of 20 years of service at the Collaborative, regardless of age

An employee hired after April 2, 2012 shall become eligible to retire under these programs upon meeting the following conditions:

- i. Completion of 10 years of creditable service at the Collaborative
- ii. And attainment of age 60 as an active member

Funding Policy

The contribution requirements of plan members and the Collaborative are established and may be amended through Collaborative ordinances. For the period ending on the June 30, 2023 Measurement Date, total Collaborative premiums plus implicit costs for the retiree medical program were \$64,068. The Collaborative also contributed \$64,074 to the OPEB Trust for a total contribution during the measurement period of \$128,142 to be reported in the financial statements for the fiscal year ending June 30, 2023.

NOTE I – POSTEMPLOYMENT HEALTHCARE PLAN – continued

Investment Policy

The long-term rate of return on assets developed based on the Collaborative Investment Policy is 5.30%. The rate is comprised of a 3.17% real rate of return and 2.50% inflation assumption, net of 0.37% investment expense.

Actuarially Determined Contribution (ADC)

The Collaborative's Actuarially Determined Contribution (ADC) is an amount actuarially determined in accordance with the parameters of GASB Statement No. 74/75 which is composed of the service cost and an amortization of the unfunded liability. The calculation used a 30-year flat dollar amortization of the Collaborative's unfunded liability for the purpose of calculating ADC. The following table shows the components of the Collaborative's annual ADC for the fiscal year and the amount actually contributed to the plan:

	Actuarially Determined Contribution - Deficiency / (Excess)						
		June	e 30, 2023				
I.	Service Cost	\$	747,196				
II.	30-year level dollar amortization of NOL		75,557				
III.	Actuarial Determined Contribution [I. + II.]		822,753				
IV.	Contributions in relation to the actuarially determined contribution	((128,142)				
V.	Contribution deficiency / (excess) [III. + IV.]	\$	694,611				
Cove	ered employee payroll	\$14	4,197,170				
Cont	ribution as a % of covered employee payroll		0.90%				
Com	nourion as a 70 of covered employee payron		0.9070				
Disc	ount Rate		4.69%				
Mon	ey Weighted Rate of Return		8.31%				

OPEB Liability and OPEB Expense

	Fiscal Year Ended June 30, 2023		
	Collaborative Employees and Retirees	Total	
I. Total OPEB Liability as of June 30, 2023	\$8,406,758	\$8,406,758	
II. Fiduciary Net Position as of June 30, 2023	6,598,707	6,598,707	
III. Net OPEB Liability (Asset) as of June 30, 2023 [III.]	1,808,051	1,808,051	
IV. Service Cost	747,196	747,196	
V. Interest on Total OPEB Liability (Asset), Service Cost, and Benefit Payments	431,978	431,978	
VI. Projected Earnings on OPEB Plan Investments	(329,836)	(329,836)	
VII. Net Recognition of Deferred (Inflows)/Outflows	(141,431)	(141,431)	
VIII. Financial Statement Expense [IV.+V.+VI.+VII.]	707,907	707,907	
IX. Employer Share of Costs	(64,068)	(64,068)	
X. Employer (Payments) Withdrawals to/from OPEB Trust	(64,074)	(64,074)	
XI. Total Employer Contribution [IX.+X.]	(128,142)	(128,142)	
XII. Net OPEB Expense [VIII.+XI.]	\$579,765	\$579,765	

Effect of 1% Change in Healthcare Trend

In the event that healthcare trend rates were 1% higher than forecast and employee contributions were to increase at the forecast rates, the Total OPEB Liability as of the June 30, 2023 Measurement Date would increase to \$10,985,068 and Net OPEB Liability would increase to \$4,386,361. If such healthcare trend rates were 1% less than forecast and employee contributions were to increase at the forecast rate, the Total OPEB Liability would decrease to \$6,562,707 and the Net OPEB Liability would decrease to \$36,000.

NOTE I – POSTEMPLOYMENT HEALTHCARE PLAN – continued

Effect of 1% Change in Discount Rates

As of the June 30, 2023 Measurement Date, if the discount rate were 1% higher than what was used in this valuation, the Total OPEB Liability would decrease to \$6,851,545 and the Net OPEB Liability would decrease to \$252,838. If the discount rate were 1% lower than was used in this valuation, the Total OPEB Liability would increase to \$10,453,802 and the Net OPEB Liability would increase to \$3,855,095.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefits costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Actuarial Cost Method:	Individual Entry Age Normal
Discount Rate:	4.69% per annum (previously 5.04%)
General Inflation Assumption:	2.50% per annum
Annual Compensation Increases:	3.00% per annum
Actuarial Value of Assets:	Market Value

Recognition of OPEB Trust Assets

The state of Massachusetts has passed legislation allowing municipal entities to establish a Trust for Other Postemployment Benefits ("OPEB") under M.G.L. Chapter 32B, Section 20 for purposes of accumulating assets to pre-fund the liabilities under GASB 75. This legislation was amended effective November 9, 2016 to clarify who may adopt such a Trust and provide guidance on the ongoing operation of such a Trust. The Collaborative has established an irrevocable trust for the purposes of prefunding liabilities under GASB 74/75.

NOTE I – POSTEMPLOYMENT HEALTHCARE PLAN – continued

Changes in Net OPEB Liability

Changes in Net OPE	B Li	ability				
			icre	ase (Decreas		
	Te	otal OPEB		Plan	Net OPEI	
		<u>Liability</u>	Fi	duciary Net]	Liability
				<u>Position</u>		
I. Balances at June 30, 2022	\$	7,855,437	\$	6,030,973	\$	1,824,464
II. Prior Period Adjustment					-	
III. Balances for June 30, 2022 with Adjustment [I.+II.]		7,855,437		6,030,973		1,824,464
Changes for the year:						
IV. Service Cost		747,196		-		747,196
V. Interest on Total OPEB Liability, Service Cost, and		,				,
Benefit Payments		431,978		-		431,978
VI. Changes in Benefit Terms*		-		-		-
VII. Changes in assumptions**		714,395		-		714,395
VIII. Differences between actual and expected						
experience**	((1,278,180)		-	(1,278,180)
IX. Net Investment Income		-		503,660		(503,660)
X. Employer Contributions (Withdrawals) to/from Trust		-		128,142		(128,142)
XI. Benefit payments withdrawn from Trust		-		(64,068)		64,068
XII. Benefit payments excluding Implicit Cost		(54,947)		-		(54,947)
XIII. Implicit Cost Amount		(9,121)		-		(9121)
XIV. Total Benefit payments including Implicit Cost						
[XII.+XIII.]		(64,068)		-		(64,068)
XV. Administrative and Other Charges		-		-		-
XVI. Other Charges		-				-
XVII. Net Changes						
[IV.+V.+VI.+VII.+VIII.+IX.+X.+XI.+XIV.+XV.+XVI.]	\$	551,321	\$	567,734	(\$	16,413)
XVI. Balances at June 30, 2023 [III.+XVII.]	\$	8,406,758	\$	6,598,707	\$	1,808,051

* Recognized immediately

** Amortized over 7 years

Impact of Patient Protection and Affordable Care Act ("PPACA") Excise Tax The Patient Protection and Affordable Care Act ("PPACA") excise tax has been repealed.

Deferred Inflows/Outflows

	Deferred (Inf	Deferred (Inflows)/Outflows in OPEB Expense arising from the recognition of the effects of differences between expected & actual experience								
Fiscal	Differences between actual & expected experience	Recognition Period (years)	Remaining Balance	2023	2024	2025	2026	2027	2028	There- after
2019	(1,703,175)	7.00	(486,620)	(243,311)	(243,311)	(243,309)	-	-	-	-
2020	(469)	7.00	(201)	(67)	(67)	(67)	(67)	-	-	-
2021	(1,125,612)	7.00	(643,206)	(160,802)	(160,802)	(160,802)	(160,802)	(160,800)	-	-
2022	0	7.00	-	-	-	-	-	-	-	-
2023	(1,278,180)	7.00	(1,095,583)	(182,597)	(182,597)	(182,597)	(182,597)	(182,597)	(182,597)	(182,598)
Total Ren	naining Balance	•	(2,225,610)							
Net increa								(182,598)		

	Defer	Deferred (Inflows)/Outflows in OPEB Expense arising from the recognition of the effects of changes in assumptions								
Fiscal	Differences between actual & expected experience	Recognition Period (years)	Remaining Balance	2023	2024	2025	2026	2027	2028	There- after
2019	2,659,477	7.00	759,852	379,925	379,925	379,927	-	-	-	-
2020	-	7.00	-	-	-	-	-	-	-	-
2021	467,416	7.00	267,094	66,774	66,774	66,774	66,774	66,772	-	-
2022	(1,136,144)	7.00	(811,532)	(162,306)	(162,306)	(162,306)	(162,306)	(162,306)	(162,308)	-
2023	714,395	7.00	612,339	102,056	102,056	102,056	102,056	102,056	102,056	102,059
Total Ren	naining Balance		827,753							
Net increase (decrease) in OPEB Expense				386,449	386,449	386,451	6,524	6,522	(60,252)	102,059

NOTE I - POSTEMPLOYMENT HEALTHCARE PLAN - continued

Deferred (Inflows)/Outflows in OPEB Expense arising from the recognition of differences between projected & actual earnings on **OPEB** plan investments Differences Recognition between actual Period & expected Remaining There-Fiscal 2024 2025 2026 2027 2028 Balance 2023 after experience (years) 2019 7.00 (6,071)(30, 347)----2020 3,607 3,607 18,043 7.00 3,609 -----2021 (755, 533)7.00 (302, 212)(151, 107)(151, 107)(151, 105)-_ -2022 7.00 247,230 247,230 247,230 247,232 1,236,152 741,692 _ _ 2023 (173, 824)7.00 (139.060)(34,764)(34,764) (34, 764)(34,764)(34,768)_ **Total Remaining Balance** 304.027 Net increase (decrease) in OPEB Expense 58.897 64.966 61,361 212,468 (34,768)

NOTE J – TAX POSITION

The primary tax positions made by the Collaborative are the existence of Unrelated Business Income Tax and the Collaborative's status as an exempt organization under the Internal Revenue Code. The Collaborative currently evaluates all tax positions, and makes determinations regarding the likelihood of those positions being upheld under review. For the years presented, and as a result of adoption, the Collaborative has not recognized any tax benefits or loss contingencies for uncertain tax positions based on its evaluations. The Collaborative is not currently under examination by any taxing jurisdiction. As a Chapter 40 governmental entity, the Collaborative is exempt from filing certain non-profit filings and, accordingly, there are no returns currently open for examination.

NOTE K - COMMONWEALTH OF MASSACHUSETTS SURPLUS REVENUE RETENTION (OSD)

The excess (deficiency) of revenue received from departments of the Commonwealth of Massachusetts is the amount in accordance with the Commonwealth of Massachusetts Not-For-Profit Provider Surplus Revenue Retention Policy, pursuant to 808CMR 1.19(3) of the Pricing, Reporting, and Auditing for Social Programs, which allows a provider to retain, for future use, a portion of annual net surplus. Net surplus from the revenues and expenses with services provided to purchasing agencies, which are subject to 808CMR 1.00, may not exceed 20% of the provider's revenues derived from contracts with state departments annually. For fiscal 2016 and beyond, there is no limit on the cumulative amount of the provider's net surplus. For the year ended June 30, 2023, the Collaborative had no surplus revenue from contracts with state departments.

NOTE L – DISCLOSURES REQUIRED UNDER MASSACHUSETTS GENERAL LAW C.40 § 4E

<u>Names, duties and total compensation of the five most highly compensated employees</u> The five highest compensated employees of the Collaborative during fiscal year 2023 were as follows:

		lotal
<u>Name</u>	<u>Title</u>	Compensation
Chris A. Scott, PhD	Executive Director	\$232,244
Joia Mercurio	Deputy Director	\$142,580
Nicole Noska	Principal	\$140,755
Kari Ann Morrin	Director of Human Resources	\$133,407
Nicholas LeClair	Principal	\$129,520

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Executive Director:

Responsible for the proper fiscal management of Collaborative Programs. Administer and coordinate all programs and services offered by the Collaborative. Develop and propose an annual budget to the Board of Directors. Ensure Collaborative is operating within and in compliance with federal and state laws.

Deputy Director:

Responsible for supervising the effective and efficient implementation of programs and the payroll department. Assist in the creation of required state reports, records and other documentation. Keep the executive director informed about what is happening at the program level.

Director Human Resources:

Responsible for administering personnel programs and policies for the Collaborative and ensuring that proper practices are being followed. Handle all aspects with the hiring process. Manage the day-to-day human resource functions.

Principal:

Responsible to ensure program curriculum is aligned with Massachusetts Curriculum Frameworks. Other responsibilities include, ensure safety and structure of program, coordination and review all IEPs, schedule and participate in IEP meetings, communicate with parents, LEAs and outside agencies, and interview student referrals.

Amounts expended on services for individuals aged 22 years and older

Total direct costs incurred by the Collaborative in its over 21 programs, funded in part by contracts with agencies of the Commonwealth of Massachusetts, totaled \$3,953,060 for the year ended June 30, 2023, excluding Massachusetts Teachers' and State Employees' Retirement Systems "on-behalf" payments.

Amounts expended on administration and overhead

Administrative expenses of \$2,175,043 for the year ended June 30, 2023, include all costs that cannot be directly or reasonably applied to a program of the Collaborative. Administrative expenses include salaries, related benefits and payroll taxes, associated with the Collaborative's administrative office (i.e., Executive Director, finance staff, human resources, etc.), as well as other costs associated with maintaining that office (i.e. occupancy, supplies, etc.). The Collaborative directly applies salaries, where appropriate, to its programs and allocates related employee benefits and taxes to those programs. Occupancy, supplies, maintenance and any other cost that can be directly applied, or reasonably allocated, are reported under program expense.

Accounts held by the Collaborative that may be spent at the discretion of another person or entity. The Collaborative does not hold any accounts that may be spent at the discretion of another person or entity.

Transactions between the Collaborative and any related for-profit or non-profit organization

Other than the leases described below, the Collaborative had no transactions between the Collaborative and any related for-profit or non-profit organization.

NOTE L – DISCLOSURES REQUIRED UNDER MASSACHUSETTS GENERAL LAW C.40 \S 4E - continued

Transactions or contracts related to purchase, sale, rental or lease of real property

Transactions or contracts related to the purchase, sale, rental, or lease of real property are described in Notes C and D to the financial statements. The Collaborative leases classroom and other program space within Tyngsborough, a member district. For the year ended June 30, 2023, rent expense under this lease was \$255,950. During the year ended June 30, 2020, the Collaborative paid \$1,000,000 for improvements to the leased space within Tyngsborough. The improvements are depreciated in the government wide financial statements over the lease term.

Annual determination and disclosure of cumulative surplus

Cum	nulative Surplus Calculation – FY23					1	Page(s) in financial statements
(A)	Surplus as of June 30, 2022			\$	5,327,602	(A)	p. 12
	(Breakdown of use of 2021 surplus)						
	B(1) used to support the FY22 budget	\$	-				
	B(2) issued as credits to member districts	\$	-				
	B(3) issued as a check(s) to member district(s)	\$	-				
	B(4) deposited to a restricted account(s)	\$	64,074				
(B)	Board voted uses of surplus funds during FY23	(1	otal from B1:B4)	\$	64,074	(B)	p. 12
(C)	Unexpended FY23 General Funds			\$	297,279	(C)	p. 12
(D)	Cumulative Surplus as of June 30, 2023	(A)	-(B) + (C) = (D)	\$	5,560,807	(D)	p. 12
(E)	FY23 Total General Fund Expenditures*			\$	21,025,021	(E)	p. 12
(F)	Cumulative Surplus Percentage		$(D) \div (E)$		26.45%	(F)	
	CUMULATIVE SURI Allowable uses of surplus -						
(G)	Cumulative surplus as of June 30, 2023			\$	5,560,807		
		25% li	mit (allowed)	\$	5,256,255		
(H)	Cumulative Surplus REDUCTIONS						
	(H)1 Credited to member districts for tuition, services, etc.	\$	304,552	***	k		
	(H)2 Deposited to an established trust and/or reserve fund	\$	-				
	(H)3 Returned (check) to school districts/towns	\$	-				
			Total Reductions	\$	304,552		
	FY23 Cumulative Surplus Per		25.00%				

NOTE L – DISCLOSURES REQUIRED UNDER MASSACHUSETTS GENERAL LAW C.40 \S 4E - continued

*Reconciliation of Total General Fund Expenditures to the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds on page 12:

Total Expenditures:	\$23,643,007
OPEB Obligation Funding:	64,074
Intergovernmental Expense:	(2,793,171)
	20,913,910
FY23 depreciation on leasehold improvements:	<u> 111,111</u> **
Total General Fund Expenditures per calculation above:	\$ <u>21,025,021</u>

**During the year ended June 30, 2020, the Collaborative paid for \$1,000,000 of improvements to a leased facility. The payment was approved and budgeted by the Collaborative's board of directors. However, because this was a special one-time payment, the Collaborative requested clarification from the Department of Elementary and Secondary Education ("DESE") regarding treatment of the expenditure. DESE requested that the \$1,000,000 capital expenditure be treated as an expenditure over the remaining lease term of 9 years for purposes of determining the cumulative surplus funds in excess of 25% of general fund expenditures. The annual amount to be reported as an expenditure is \$111,111.

***Subsequent to June 30, 2023, but prior to issuance of the financial statements, the Collaborative's board of directors voted to return \$304,552 of additional funds to member districts (\$173,866 approved at the September 2023 board meeting and \$130,686 approved at the November 2023 board meeting). The \$304,552 is the required excess to be credited or transferred to comply with the 25% cumulative surplus allowance.

Statement of Revenues, Expenditures and Changes in Fund Balance of the General Fund - Budget to Actual For the year ended June 30, 2023

		Original Budget	Fir	nal Budget		Actual Amounts	Fi I	riance with nal Budget Favorable nfavorable)
Revenues:								
Tuition and services	\$	17,200,000	¢ 1	7,200,000	\$	17,901,369	\$	701,369
Grants and contracts	φ	3,100,000	φι	3,920,000	φ	3,988,564	φ	68,564
Other		400,000		650,000		36,495		(613,505)
Interest		1,000		30,000		36,296		(013,303) 6,296
Intergovernmental revenue		1,000		- 50,000		2,793,171		2,793,171
interge vermiteriar revenue						2,793,171		2,795,171
Total revenue and other support		20,701,000	2	21,800,000		24,755,895		2,955,895
Expenses:								
Salaries		13,960,150	1	4,604,102		14,509,449		94,653
Employee benefits and taxes		2,644,756		2,699,055		2,601,052		98,003
Operating expenses		2,659,250		3,457,273		2,664,248		793,025
Leases and rentals		346,750		606,599		619,300		(12,701)
On-behalf retirement payment expense		-		-		2,793,171		(2,793,171)
Total expenses		19,610,906	2	21,367,029		23,187,220		(1,820,191)
Excess of revenues over expenses	\$	1,090,094	\$	432,971	\$	1,568,675	\$	1,135,704
Other Budget Items:								
Credits to member districts	\$	-	\$	-	\$	815,609	\$	(815,609)
Capital Budget Items	¥	830,000	*	715,000	*	455,787	4	259,213
OPEB obligation funding		-		-		64,074		(64,074)
	\$	830,000	\$	715,000	\$	1,335,470	\$	(620,470)
	_							

Note: The schedule above is presented on the same basis used by the Collaborative to present its internal budget to actual comparison and account groupings are not necessarily consistent with the Statement of Revenue, Expenditures and Changes in Fund Balances presented on page 12. Also, capital budget items presented above include actual capital outlays and transfers made to or from the Capital Reserve Fund.

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Valley Collaborative OPEB Plan - Required Supplementary Information June 30, 2023

Year	De	ctuarial termined ntribution	in the d	ontributions relation to e actuarially etermined ontribution	d	ntribution eficiency (excess)	Covered employee payroll	Contributions as a percentage of covered employee payroll
June 30, 2019	\$	880,811	\$	(61,922)	\$	818,889	\$ 11,092,407	0.56%
June 30, 2020	\$	951,385	\$	(45,883)	\$	905,502	\$ 11,425,179	0.40%
June 30, 2021	\$	903,135	\$	(51,730)	\$	851,405	\$ 10,818,546	0.48%
June 30, 2022	\$	996,816	\$	(1,694,497)	\$	(697,681)	\$ 11,143,102	15.21%
June 30, 2023	\$	822,753	\$	(128,142)	\$	694,611	\$ 14,197,170	0.90%

Schedule Presentation

This schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

OPEB Plan -	Required	Supplementary	Information
	1	~ mppromonium j	

As of the June 30,	, 2023	Measurement Date
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As of the June 30, 2023 Measurement Date Schedule of Changes in the Collaborative's Net OPEB Liability and Related Ratios												
Valuation Date:	July 1, 2022	July 1, 2021	July 1, 2020	July 1, 2019	July 1, 2018	July 1, 2017						
For the Measurement Period ending on the	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018						
Measurement Date of:	June 30, 2023	June 30, 2022	oune 50, 2021	June 30, 2020	June 30, 2019	June 30, 2010						
For the Reporting Period & Fiscal Year ending	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018						
on:	,	,	,	,	,	,						
Total OPEB Liability	8,406,758	7,855,437	7,760,675	7,321,481	6,291,640	4,270,784						
I. Service Cost	747,196	917,149	804,839	776,751	752,044	608,129						
II. Interest on Total OPEB Liability, Service Cost,	431,978	367,674	344,281	299,442	374,432	18,642						
and Benefit Payments												
III. Changes in Benefit terms	-	-	-	-	-	-						
IV. Difference between Expected & Actual Plan	(1,278,180)	-	(1,125,612)	(469)	(1,703,175)	-						
Experience												
V. Changes of Assumption	714,395	(1,136,144)	467,416	-	2,659,477	43,514						
VI. Benefit Payments Excluding Implicit Cost	(54,947)	(53,917)	(50,682)	(44,753)	(48,295)	(30,590)						
VII. Implicit Cost Amount	(9,121)		(1,048)	(1,130)	(13,627)	-						
VIII. Total Benefit payments including Implicit Cost	(64,068)	(53,917)	(51,730)	(45,883)	(61,922)	(30,590)						
[VI.+VII.]												
IX. Net Change in OPEB liability	551,321	94,762	439,194	1,029,841	2,020,856	639,695						
[I.+II.+III.+IV.+V.+VIII.]	, ,	·	ŕ		<i>.</i> .	, , , , , , , , , , , , , , , , , , ,						
X. Total OPEB liability - beginning of period	7,855,437	7,760,675	7,321,481	6,291,640	4,270,784	(148,019)						
XI. Prior Period Adjustment for Retirees not	-	-	-	-	-	-						
Previously Reflected												
XII. Total OPEB Liability - end of period	8,406,758	7,855,437	7,760,675	7,321,481	6,291,640	491,676						
[IX.+X.+XI.]												
Plan Fiduciary Net Position	6,598,707	6,030,973	5,271,479	4,266,767	4,039,225	3,779,108						
XIII. Earning from Plan Investments	503,660	(881,086)	1,004,712	227,542	260,117	236,892						
XIV. Employer Contribution to trust	128,142	1,694,497	51,730	45,883	61,922	30,590						
XV. Benefit payments from trust, including refunds	(64,068)	(53,917)	(51,730)	(45,883)	(61,922)	(30,590)						
of member contributions												
XVI. Administrative expense	-	-	-	-	-	-						
XVII. Other												
XVIII. Net change in plan fiduciary net position	567,734	759,494	1,004,712	227,542	260,117	236,892						
[XIII.+XIV.+XV.+XVI.+XVII.]	,	,	, ,	,	,	,						
XIX. Plan fiduciary net position - beginning of	6,030,973	5,271,479	4,266,767	4,039,225	3,779,108	3,542,216						
period	- , ,	-, -, -,	,,	,,	- , ,	- ,- , -						
XX. Plan fiduciary net position - end of period	6,598,707	6,030,973	5,271,479	4,266,767	4,039,225	3,779,108						
[XVIII.+XIX.]	, ,	, ,	, ,	<i>, ,</i>		, ,						
XXI. Net OPEB Liability [XIIXX.]	1,808,051	1,824,464	2,489,196	3,054,714	2,252,415	491,676						
XXII. Plan fiduciary net position as a % of total	78.49%		67.93%	58.28%	64.20%	768.62%						
OPEB liability [XX./XII.]												
XXIII. Covered employee payroll	14,197,170	11,143,102	10,818,546	11,425,179	11,092,407	11,775,259						
XXIV. Plan NOL as % of covered employee payroll												
[XXI./XXIII]	12.74%	16.37%	23.01%	26.74%	20.31%	4.18%						
Single Discount Rate to calculate Plan Liabilities	4.69%	5.04%	4.25%	4.25%	4.25%	7.50%						

Schedule Presentation

This schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

Valley Collaborative OPEB Plan - Required Supplementary Information As of the June 30, 2023 Measurement Date

Notes to Required Supplementary Information:

Valuation Date:	Actuarially Determined Contribution was calculated as of July 1, 2022.
Actuarial Cost Method:	Individual Entry Age Normal
Asset-Valuation Method:	Market Value of Assets as of the Measurement Date, June 30, 2023.
Actuarial Assumptions:	
Investment Rate of Return:	5.30%, net of OPEB plan investment expense, including inflation.
Municipal Bond Rate:	4.13% as of June 30, 2023 (source: S&P Municipal Bond 20-Year High Grade Index - SAPIHG)
Single Equivalent Discount Rate:	4.69%, net of OPEB plan investment expense, including inflation.
Inflation:	2.50% as of June 30, 2023 and for future periods
Salary Increases:	3.00% annually as of June 30, 2023 and for future periods
Cost of Living Adjustment:	Not Applicable
Pre-Retirement Mortality:	General: RP-2014 Mortality Table for Blue Collar Employees projected generationally with scale MP-2016 for males and females, set forward 1 year Teachers: RP-2014 Mortality Table for White Collar Employees projected generationally with scale MP-2016 for males and females
Post-Retirement Mortality:	General: RP-2014 Mortality Table for Blue Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females, set forward 1 year for females
	Teachers: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females
Disabled Mortality:	•

OPEB Plan - Required Supplementary Information As of the June 30, 2023 Measurement Date

Notes to Required Supplementary Information (Continued):

Plan Membership

Plan Membership: At July 1, 2020, the OPEB plan membership consisted for the following

Inactive employees or beneficiaries currently receiving benefits:						
Active Employees:						
Total:	243					

Events Subsequent to the Measurement Date

To the best of our knowledge there were no material events subsequent to the Measurement Date that would impact the figures shown in this report.

Changes in Assumptions:

From June 30, 2022 to June 30, 2023:

Due to the GASB 75 standards the discount rate has been changed from 5.04% to 4.69%.

Based on ongoing actuarial research, we have modified our assumption for future increases in healthcare costs using the Getzen model to reflect gigher costs in the near-term.

Contributions/Withdrawals:

The contribution requirements of plan members and the Collaborative are established and may be amended through Collaborative ordinances. The Collaborative contributed \$64,074 beyond the pay-as-you-go cost for the period ending on the June 30, 2023 Measurement Date. For the year ending on the June 30, 2023 Measurement Date total Collaborative premiums plus implicit costs for the retiree medical program were \$64,068. \$9,121 of the \$64,068 represents implicit cost.

Census Data Manipulation:

In the absence of data, the following was assumed:

Spouse Sex:	Male participants had female spouses and vice versa.
Spouse Age:	Male spouses were three years older than female spouses and same sex spouses were the same age.
Hire Age:	Participants who were not on the previous valuation were hired halfway between last valuation and the current valuation. If we did not have census data related to the last valuation, the participants were assumed to have been hired at age forty.
Retiree Age:	Retirees had the same birth date as they had the prior valuation. If we did not have census data related to the last valuation, retirees who were enrolled in Active plans were assumed to be age sixty-two and retirees who were enrolled in Medicare Supplement plans were assumed to be age seventy-two. Those not enrolled in a medical plan were assumed to be sixty-seven.
School Demographics: Other Material Changes:	N/A No other data changes were deemed to be material.

Schedule of the Collaborative's Proportionate Share of Net Pension Liability For the Year Ended June 30, 2023

Collaborative's proportion of net pension liability FY 2014 FY 2015 0.010521% 0.07985% 0.0226% 0.0246% FY 2016 0.08405% 0.00118% FY 2017 0.08453% 0.08118% FY 2019 0.08129% 0.08646% FY 2019 0.08129% 0.08658% FY 2020 0.08129% 0.008658% FY 2021 0.07984% 0.07671% Statistics \$ 1.871,525 FY 2015 \$ 16.360,313 \$ 2.806,546 FY 2017 \$ 19,344,064 \$ 10,410,850 FY 2018 \$ 21,737,193 \$ 11,438,238 FY 2019 \$ 20,989,574 \$ 14,834,931 FY 2010 \$ 21,572,964 \$ 12,958,656 Collaborative's covered-employee payroll FY 2014 \$ 6,277,563 \$ 14,855,001 FY 2010 \$ 21,572,604 \$ 12,958,656 12,958,656 Collaborative's covered-employee payroll FY 2014 \$ 6,277,563 </th
FY2016 0.08405% 0.07637% FY2017 0.08435% 0.08118% FY2018 0.09167% 0.08666% FY2019 0.08325% 0.10137% FY2020 0.08129% 0.08658% FY2021 0.07934% 0.09366% Collaborative's proportionate share of net pension liability FY2014 \$ 16,724,835 \$ 1.871,525 FY2016 \$ 18,790,793 \$ 10,330,873 \$ 2,806,546 FY2016 \$ 18,790,793 \$ 10,410,850 \$ 10,410,850 FY2018 \$ 21,737,193 \$ 11,438,238 \$ \$ FY2019 \$ 20,989,574 \$ 14,834,931 \$ \$ FY2019 \$ 20,989,574 \$ 14,850,601 \$ \$ \$ \$ \$ \$ \$ Collaborative's covered-employee payroll FY2014 \$ 6,277,563 \$ 4,455,401 \$ \$ \$ \$ \$<
FY2017 0.08453% 0.08118% FY2018 0.09167% 0.08668% FY2020 0.08325% 0.10137% FY2020 0.08129% 0.008658% FY2021 0.07984% 0.07671% FY2022 0.08333% 0.09316% Collaborative's proportionate share of net pension liability FY2014 \$ 16,724,835 \$ 1,871,525 FY2016 \$ 16,360,313 \$ 2,806,546 \$ 10,530,873 \$ 10,530,873 FY2016 \$ 18,790,793 \$ 10,530,873 \$ 11,438,238 \$ 14,834,931 FY2017 \$ 20,989,574 \$ 14,834,931 \$ 14,834,931 FY2019 \$ 21,737,193 \$ 11,438,238 \$ 8,006,281 FY2020 \$ 23,205,036 \$ 14,855,001 \$ 12,958,656 Collaborative's covered-employee payroll FY2014 \$ 6,277,563 \$ 4,565,446 FY2017 \$ 5,327,894 \$ 4,255,929 \$ 12,958,656 Collaborative's covered-employee payroll FY2018 \$ 6,333,668 \$ 6,028,713 FY2018 \$ 6,333,668 \$ 6,028,713 \$ 4,655,195
FY2018 0.09167% 0.08646% FY2019 0.08325% 0.10137% FY2020 0.08129% 0.08658% FY2021 0.07984% 0.07671% FY2022 0.08333% 0.09316% Collaborative's proportionate share of net pension liability FY201 \$ 16,724,835 \$ 1,871,525 FY2016 \$ 16,724,835 \$ 1,871,525 \$ 16,360,313 \$ 2,806,546 FY2016 \$ 18,790,793 \$ 10,410,850 \$ 10,410,850 FY2018 \$ 21,737,193 \$ 11,438,238 \$ 14,852,001 FY2019 \$ 20,989,574 \$ 14,852,001 \$ 14,855,001 FY2012 \$ 18,129,788 \$ 8,006,281 \$ 14,855,001 FY2012 \$ 21,572,960 \$ 12,958,656 \$ 14,852,929 Collaborative's covered-employce payroll FY2014 \$ 6,277,553 \$ 4,254,279
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FY2021 FY2022 0.07984% 0.08333% 0.07671% 0.09316% Collaborative's proportionate share of net pension liability FY2014 \$ 16,724,835 \$ 1,871,525 FY2016 \$ 16,704,835 \$ 10,870,873 \$ 2,806,546 FY2016 \$ 18,790,793 \$ 10,410,850 \$ 10,410,850 FY2017 \$ 19,344,064 \$ 10,410,850 \$ 11,438,238 FY2018 \$ 21,737,193 \$ 11,438,238 \$ 14,834,931 FY2020 \$ 23,205,036 \$ 14,855,001 \$ 12,958,656 Collaborative's covered-employee payroll FY2014 \$ 6,277,563 \$ 4,265,229 FY2016 \$ 5,527,894 \$ 4,265,299 \$ \$ FY2018 \$ 6,333,668 \$ 6,028,713 \$ 4,265,299 FY2016 \$ 5,527,894 \$ 4,254,279 \$ \$ 4,265,292 \$ \$ \$
FY2022 0.08333% 0.09316% Collaborative's proportionate share of net pension liability FY2014 \$ 16,724,835 \$ 1,871,525 FY2015 \$ 16,360,313 \$ 2,806,546 FY2016 \$ 18,790,793 \$ 10,530,873 FY2017 \$ 19,344,064 \$ 10,410,850 FY2019 \$ 20,989,574 \$ 14,832,238 FY2019 \$ 20,989,574 \$ 14,835,001 FY2020 \$ 23,205,036 \$ 14,855,001 FY2012 \$ 18,129,788 \$ 8,006,281 FY2020 \$ 21,572,960 \$ 12,958,656 Collaborative's covered-employee payroll FY2014 \$ 6,277,563 \$ 4,254,279 FY2017 \$ 5,347,143 \$ 4,255,929 FY2016 \$ 5,527,894 \$ 4,635,195 FY2018 \$ 6,037,513 \$ 4,635,195 FY2016 \$ 5,257,894
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FY2016 \$ 18,790,793 \$ 10,530,873 FY2017 \$ 19,344,064 \$ 10,410,850 FY2018 \$ 21,737,193 \$ 11,438,238 FY2019 \$ 20,989,574 \$ 14,834,931 FY2020 \$ 23,205,036 \$ 14,835,001 FY2021 \$ 18,129,788 \$ 8,006,281 FY2022 \$ 21,572,960 \$ 12,958,656 Collaborative's covered-employee payroll FY2014 \$ 6,277,563 \$ 4,265,2929 FY2016 \$ 5,347,143 \$ 4,285,929 FY2017 \$ 5,762,613 \$ 4,635,195 FY2018 \$ 6,333,668 \$ 6,028,713 FY2019 \$ 6,087,231 \$ 6,039,995 FY2020 \$ 6,181,687 \$ 5,305,358 FY2019 \$ 6,027,4492 \$ 5,305,358 FY2020 \$ 6,181,687 \$ 5,305,358 FY20219 \$ 6,202,814 \$
FY2017\$19,344,064\$10,410,850FY2018\$21,737,193\$11,438,238FY2019\$20,989,574\$14,834,931FY2020\$23,205,036\$14,855,001FY2021\$18,129,788\$8,006,281FY2022\$21,572,960\$12,958,656Collaborative's covered-employee payrollFY2014\$6,277,563\$4,565,446FY2015\$5,347,143\$4,285,929FY2016\$5,527,894\$4,254,279FY2017\$5,762,613\$4,635,195FY2018\$6,333,668\$6,028,713FY2019\$6,087,231\$6,039,995FY2020\$6,181,687\$5,305,358FY2021\$6,227,492\$5,856,826Collaborative's proportionate share of net pension liability as a percentage of its covered-employee payrollFY2014266,42%40,99% FY2015FY2014\$266,42%40,99% FY2015305,96%65,48%
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$ \begin{array}{llllllllllllllllllllllllllllllllllll$
$ \begin{array}{c} FY2021 & \$ & 18,129,788 & \$ & 8,006,281 \\ FY2022 & \$ & 21,572,960 & \$ & 12,958,656 \\ \hline \\ Collaborative's covered-employee payroll & FY2014 & \$ & 6,277,563 & \$ & 4,565,446 \\ FY2015 & \$ & 5,347,143 & \$ & 4,285,929 \\ FY2016 & \$ & 5,527,894 & \$ & 4,254,279 \\ FY2016 & \$ & 5,527,894 & \$ & 4,254,279 \\ FY2017 & \$ & 6,333,668 & \$ & 6,028,713 \\ FY2018 & \$ & 6,333,668 & \$ & 6,028,713 \\ FY2019 & \$ & 6,087,231 & \$ & 6,039,995 \\ FY2020 & \$ & 6,181,687 & \$ & 5,305,358 \\ FY2021 & \$ & 6,202,814 & \$ & 4,668,914 \\ FY2022 & \$ & 6,202,814 & \$ & 4,668,914 \\ FY2022 & \$ & 6,274,492 & \$ & 5,856,826 \\ \hline \\ $
$ \begin{array}{c} FY2022 & \$ & 21,572,960 & \$ & 12,958,656 \\ \\ \mbox{Collaborative's covered-employee payroll} & FY2014 & \$ & 6,277,563 & \$ & 4,565,446 \\ \\ \mbox{FY2015 } \$ & 5,347,143 & \$ & 4,285,929 \\ \\ \mbox{FY2016 } \$ & 5,527,894 & \$ & 4,254,279 \\ \\ \mbox{FY2017 } \$ & 5,762,613 & \$ & 4,635,195 \\ \\ \mbox{FY2018 } \$ & 6,333,668 & \$ & 6,028,713 \\ \\ \mbox{FY2019 } \$ & 6,087,231 & \$ & 6,039,995 \\ \\ \mbox{FY2020 } \$ & 6,087,231 & \$ & 6,039,995 \\ \\ \mbox{FY2020 } \$ & 6,087,231 & \$ & 6,039,995 \\ \\ \mbox{FY2020 } \$ & 6,202,814 & \$ & 4,668,914 \\ \\ \mbox{FY2022 } \$ & 6,202,814 & \$ & 4,668,914 \\ \\ \mbox{FY2022 } \$ & 6,202,814 & \$ & 4,668,914 \\ \\ \mbox{FY2022 } \$ & 6,274,492 & \$ & 5,856,826 \\ \\ \mbox{Collaborative's proportionate share of net pension liability as a percentage of its covered-employee payroll & FY2014 & 266.42\% & 40.99\% \\ \\ \mbox{FY2015 } & 305.96\% & 65.48\% \\ \end{array}$
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$\begin{array}{c} FY2015 & \$ & 5,347,143 & \$ & 4,285,929 \\ FY2016 & \$ & 5,527,894 & \$ & 4,254,279 \\ FY2017 & \$ & 5,762,613 & \$ & 4,635,195 \\ FY2017 & \$ & 6,333,668 & \$ & 6,028,713 \\ FY2019 & \$ & 6,333,668 & \$ & 6,028,713 \\ FY2019 & \$ & 6,087,231 & \$ & 6,039,995 \\ FY2020 & \$ & 6,181,687 & \$ & 5,305,358 \\ FY2021 & \$ & 6,202,814 & \$ & 4,668,914 \\ FY2022 & \$ & 6,274,492 & \$ & 5,856,826 \\ \hline \\ Collaborative's proportionate share of net pension liability as a percentage of its covered-employee payroll \\ \hline \\ FY2014 & 266.42\% & 40.99\% \\ FY2015 & 305.96\% & 65.48\% \\ \end{array}$
$\begin{array}{c} FY2015 & \$ & 5,347,143 & \$ & 4,285,929 \\ FY2016 & \$ & 5,527,894 & \$ & 4,254,279 \\ FY2017 & \$ & 5,762,613 & \$ & 4,635,195 \\ FY2017 & \$ & 6,333,668 & \$ & 6,028,713 \\ FY2019 & \$ & 6,333,668 & \$ & 6,028,713 \\ FY2019 & \$ & 6,087,231 & \$ & 6,039,995 \\ FY2020 & \$ & 6,181,687 & \$ & 5,305,358 \\ FY2021 & \$ & 6,202,814 & \$ & 4,668,914 \\ FY2022 & \$ & 6,274,492 & \$ & 5,856,826 \\ \hline \\ Collaborative's proportionate share of net pension liability as a percentage of its covered-employee payroll \\ \hline \\ FY2014 & 266.42\% & 40.99\% \\ FY2015 & 305.96\% & 65.48\% \\ \end{array}$
$ \begin{array}{c} FY2016 & \$ & 5,527,894 & \$ & 4,254,279 \\ FY2017 & \$ & 5,762,613 & \$ & 4,635,195 \\ FY2018 & \$ & 6,333,668 & \$ & 6,028,713 \\ FY2019 & \$ & 6,087,231 & \$ & 6,039,995 \\ FY2020 & \$ & 6,181,687 & \$ & 5,305,358 \\ FY2021 & \$ & 6,202,814 & \$ & 4,668,914 \\ FY2022 & \$ & 6,274,492 & \$ & 5,856,826 \\ \hline \\ Collaborative's proportionate share of net pension liability as a percentage of its covered-employee payroll \\ \hline \\ FY2014 & 266.42\% & 40.99\% \\ FY2015 & 305.96\% & 65.48\% \\ \end{array} $
$ \begin{array}{c} FY2017 & \$ & 5,762,613 & \$ & 4,635,195 \\ FY2018 & \$ & 6,333,668 & \$ & 6,028,713 \\ FY2019 & \$ & 6,087,231 & \$ & 6,039,995 \\ FY2020 & \$ & 6,181,687 & \$ & 5,305,358 \\ FY2021 & \$ & 6,202,814 & \$ & 4,668,914 \\ FY2022 & \$ & 6,274,492 & \$ & 5,856,826 \\ \hline \\ Collaborative's proportionate share of net pension liability as a percentage of its covered-employee payroll \\ \hline \\ FY2014 & 266.42\% & 40.99\% \\ FY2015 & 305.96\% & 65.48\% \\ \end{array} $
$ \begin{array}{c} FY2018 & \$ & 6,333,668 & \$ & 6,028,713 \\ FY2019 & \$ & 6,087,231 & \$ & 6,039,995 \\ FY2020 & \$ & 6,181,687 & \$ & 5,305,358 \\ FY2021 & \$ & 6,202,814 & \$ & 4,668,914 \\ FY2022 & \$ & 6,274,492 & \$ & 5,856,826 \\ \hline \\ Collaborative's proportionate share of net pension liability as a percentage of its covered-employee payroll & FY2014 & 266.42\% & 40.99\% \\ FY2015 & 305.96\% & 65.48\% \\ \end{array} $
$ \begin{array}{c} FY2019 & \$ & 6,087,231 & \$ & 6,039,995 \\ FY2020 & \$ & 6,181,687 & \$ & 5,305,358 \\ FY2021 & \$ & 6,202,814 & \$ & 4,668,914 \\ FY2022 & \$ & 6,274,492 & \$ & 5,856,826 \end{array} $
$ \begin{array}{c} FY2020 & \$ & 6,181,687 & \$ & 5,305,358 \\ FY2021 & \$ & 6,202,814 & \$ & 4,668,914 \\ FY2022 & \$ & 6,274,492 & \$ & 5,856,826 \end{array} $
$ \begin{array}{c} FY2021 & \$ & 6,202,814 & \$ & 4,668,914 \\ FY2022 & \$ & 6,274,492 & \$ & 5,856,826 \end{array} \\ \hline \\ Collaborative's proportionate share of net pension liability as a percentage of its covered-employee payroll & FY2014 & 266.42\% & 40.99\% \\ FY2015 & 305.96\% & 65.48\% \end{array}$
FY2022\$6,274,492\$5,856,826Collaborative's proportionate share of net pension liability as a percentage of its covered-employee payrollFY2014266.42%40.99%FY2015305.96%65.48%
covered-employee payroll FY2014 266.42% 40.99% FY2015 305.96% 65.48%
FY2015 305.96% 65.48%
FY2016 339.93% 247.54%
FY2017 335.68% 224.60%
FY2018 343.20% 189.73%
FY2019 344.81% 245.61%
FY2020 375.38% 280.00%
FY2021 292.28% 171.48%
FY2022 343.82% 221.26%
Plan fiduciary net position as a percentage of total pension liabilityFY201461.64%76.32%
FY2015 55.38% 67.87%
FY2016 52.73% 63.48%
FY2017 54.25% 67.21%
FY2018 54.84% 67.91%
FY2019 53.95% 66.28%
FY2020 50.67% 62.48%
FY2021 62.03% 77.54%
FY2022 57.75% 71.05%

Notes to Required Supplementary Information

MTRS is the Massachusetts Teachers' Retirement System. MSERS is the Massachusetts State Employees' Retirement System. Also, see Note E to financial statements.

Measurement Date

The amounts presented in this schedule were determined as of June 30, 2022.

Schedule Presentation

This schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

Valley Collaborative Schedule of Pension Contributions

For the Year Ended June 30, 2023

	 FY2014	FY2015	FY2016	FY2017	FY2018	FY2019	FY2020	FY2021	FY2022
MTRS									
Contractually required contribution Contributions in relation to the	\$ -								
contractually required contribution	\$ -								
Contribution deficiency (excess) Collaborative's covered-employee	\$ -								
payroll	\$ 6,277,563	\$ 5,347,143	\$ 5,527,894	\$ 5,762,613	\$ 6,333,668	\$ 6,087,231	\$ 6,181,687	\$ 6,202,814	\$ 6,274,492
Contributions as a percentage of covered-employee payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
<u>MSERS</u>									
Contractually required contribution Contributions in relation to the	\$ 255,665	\$ 240,012	\$ 238,217	\$ 259,571	\$ 337,608	\$ 338,240	\$ 323,627	\$ 284,804	\$ 357,266
contractually required contribution	\$ 255,665	\$ 240,012	\$ 238,217	\$ 259,571	\$ 337,608	\$ 338,240	\$ 323,627	\$ 284,804	\$ 357,266
Contribution deficiency (excess) Collaborative's covered-employee	\$ -								
payroll	\$ 4,565,446	\$ 4,285,929	\$ 4,254,279	\$ 4,635,195	\$ 6,028,713	\$ 6,039,995	\$ 5,305,358	\$ 4,668,914	\$ 5,856,826
Contributions as a percentage of covered-employee payroll	5.60%	5.60%	5.60%	5.60%	5.60%	5.60%	6.10%	6.10%	6.10%

Notes to Required Supplementary Infor

MTRS is the Massachusetts Teachers' Retirement System. MSERS is the Massachusetts State Employees' Retirement System. Also, see Note E to financial statements.

Measurement Date

The amounts presented in this schedule were determined as of June 30, 2022.

Schedule Presentation

This schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

Contributions

The Collaborative is required to pay an annual appropriation as established by the Public Employees' Retirement Administration Commission (PERAC) for MSERS. No contribution is required for MTRS. The Commonwealth of Massachusetts as a nonemployer is legally responsible for the entire past service cost related to the Collaborative and therefore has a 100% special funding situation.

<u>mation</u>



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors of Valley Collaborative Billerica, Massachusetts

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Valley Collaborative (a collaborative organized under the Laws of the Commonwealth of Massachusetts), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise Valley Collaborative's basic financial statements, and have issued our report thereon November 16, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Valley Collaborative's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Valley Collaborative's internal control. Accordingly, we do not express an opinion on the effectiveness of Valley Collaborative's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the collaborative's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Valley Collaborative's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the collaborative's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the collaborative's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Fitz O. Arghidans LLC

Certified Public Accountants

Newburyport, Massachusetts November 16, 2023



Central Administration

11 Executive Park Drive, N. Billerica, MA 01862 | Tel: (978) 528-7826 | www.valleycollaborative.org

ACCEPTANCE OF THE BOARD OF DIRECTORS

We, the Board of Directors of the Valley Collaborative, have voted to accept the representations of management and the expression of the opinions made by Fritz DeGuglielmo LLC as embodied in the financial statements, supplemental schedules and independent auditor's reports for the year ended June 30, 2023.

We also certify that the representations made by management and the disclosures in the financial statements are accurate and have been correctly and completely disclosed as required by accounting principles generally accepted in the United States of America and under Commonwealth of Massachusetts laws for the year ended June 30, 2023.

ay ler **Board Chair**

11-16-2023

Date

Progress Made Toward Achieving the Purpose and Objectives Set Forth in the Collaborative Agreement

2022-2023 District Improvement Plan Summary

Valley Collaborative's District Improvement Plan

Designed to achieve the Purpose and Objectives set forth in the Collaborative Agreement

Plan Overview

Valley Collaborative's Articles of Agreement ARTICLE II

Mission, Objectives, Focus, and Purpose

The mission of the Collaborative is to conduct educational programs and/or services for member districts in a cost-effective manner and to increase educational opportunities and to improve educational outcomes for its students. The purpose of the Collaborative is to provide high quality intensive educational, therapeutic and transitional programs and related services to individuals with disabilities referred by member districts, non-member districts and social service agencies, including both children and adults, and to provide professional development to educators. The focus of the Collaborative is the provision of special education, transitional, occupational, and therapeutic programs and services in the least restrictive environment and comprehensive professional development within the local communities of the member districts. The overall objectives of the Collaborative include improving the academic achievement and/or occupational skills of students and individuals with disabilities in the least restrictive environment through high quality programs and services; offering a variety of high quality professional development opportunities to general and special education teachers and related service providers; and offering its programs and services in a cost-effective

manner. *Mission*

To work collaboratively in order to create a diverse, equitable, inclusive, and responsive learning environment that recognizes individuals and empowers them to navigate confidently with optimal independence in their community and fosters lifelong learning.

Vision

Valley Collaborative partners with families, districts, and the community to provide innovative programming that empowers all students and adults to discover their diverse individual strengths, interests, and abilities. In doing so, those we serve become self-actualized members of society who contribute in a responsible manner.

Theory of Action

If we...

- Identify students' immediate and long-term individualized goals, strengths, and needs and provide support to meet them, and...
- Build the capacity of, and invest in, our staff, and...
- Invest in community building across the Collaborative, with all stakeholder groups,

Then we will...

- Increase student independence and prepare students for successful post-secondary placement and adult living
- Increase staff professional capacity and the retention of certified staff
- Improve the engagement of all stakeholders in the Collaborative community

During the 2022 - 2023 school year, Valley continued to work under the framework of the District Improvement Plan (DIP) Bridge Plan. Through this framework, we focused on curriculum, professional development, and human resources. Additionally, Valley revised our mission statement, vision, and strategic objectives to reflect our commitment to Diversity, Equity, and Inclusion (DEI). This year, Valley's "Leadership at Every Level" Professional Development Series, facilitated by Dr. Anthony Bent, was anchored by the foundational text, *Leading with Dignity*, by Donna Hicks, PhD. Valley plans to host a *Leading with Dignity* book club for all staff in the summer/fall of 2023. This past spring, the leadership team created a survey based Hicks' ten elements of dignity, which expanded upon our previous Sense of Belonging Survey. This expanded survey tool will be administered in the Fall of 2023. Additionally, Valley is attempting to secure Dr. Hicks as a remote keynote speaker on Orientation Day (September 5, 2023).

In accordance with the criteria embedded in the Coordinated Program Review for Collaboratives, Valley teachers and professional staff have continued to survey our curriculum for bias. This year, we worked to enhance our library to make it more inclusive and diverse.

In order to creatively address the staffing shortage and the competitive labor market for paraprofessionals, Valley developed a new position titled "Special Education Assistant." This position is responsible for providing specialized support to students in a substantially separate classroom setting or within the community and assisting special education teachers and specialists throughout each school day. This position requires completion of Valley Collaborative's "Special Education Academy" – a series of targeted special education training sessions. This position is responsible for data collection in the classroom or community setting, developing therapeutic rapport with students in order to effectively de-escalate situations and assist in providing effective student instruction, actively engage in professional development to further the effective support of the substantially separate classrooms, and follow through with all recommendations put in place by the students' teams.

Valley also formed a partnership this year with the International Institute of New England (IINE), located in Lowell, Massachusetts, to help fill various positions across the Collaborative. IINE creates opportunities for refugees and immigrants to succeed through resettlement, education, career advancement and pathways to citizenship.

In September of 2023, we will work to set next year's initiatives and develop an action plan with the DEI Committee and Leadership Team.

Strategic Objective 3: Valley Collaborative will foster diversity, equity and inclusivity to promote a sense of belonging and engagement for all stakeholders (students, adults, families, staff, districts, community partners).

Professional Development Initiatives	Person	Date	Status
	Responsible		
Leading with Dignity, Leadership at Every Level	Dr. Anthony Bent	Sept-June '23	ongoing
Professional Development Series	Dr. Chris Scott	-	000
-	Jr. & Sr. Leadership		
	teams		
Dignity Survey	Dr. Chris Scott	Draft- Spring	ongoing
	Brian Mihalek	'23	0.0
	Karen Rowe	Administer-	
		TBD-Fall '23	
Collaborative wide Summer Book Club Donna Hicks'	Dr. Chris Scott	Summer '23	ongoing
Leading with Dignity			0.0
2022-2023 SY Orientation Day Keynote Speaker- Dr.	Dr. Chris Scott	Fall '22	ongoing
Regina Robinson, Deputy Commissioner,		Fall '23	0 0
Massachusetts Department of Elementary and			
Secondary Education			
2023-2024 SY we are looking to secure Donna Hicks,			
author of Leading with Dignity			

Initiative: 3.4 Ensure Valley is a diverse, equitable, and inclusive organization:

Seeing Your School and Students Through Trauma-	Nicole Noska	04/05/2023	completed
Informed Lenses- Transitional MS & HS			_
-Noelle Colbert, M.Ed., James Levine and Assoc. (for			
MPY)			
Understanding Anxiety and Avoidance- Transitional	Nicole Noska	01/25/2023	completed
MS & HS			_
-Alex Hirshberg, Psy.D., Massachusetts Partnerships			
for Youth			
Perceived Anxiety: Regulating Internal Stimulation-	Nicole Noska	12/07/2022	completed
Transitional & Alternative MS & HS	Nicholas LeClair		_
-Patrick Barbieri, M.Ed., Educational Consultant			
(Mass Partnerships for Youth)			
Implementing Multi-Modal Community Building	Nicholas LeClair	11/01/2022	completed
Experiences- Alternative HS			_
-Nicholas LeClair			

Curriculum Initiatives	Person	Date	Status	
	Responsible			
Curriculum Bias Survey	Teachers & Therapists	22/23 SY	ongoing	
In response to the Curriculum Bias Survey results in the	Jake Smith	22/23 SY	completed	
Alternative MS, we worked with an independent MA	Brian Mihalek		-	
bookstore to purchase a curated, diverse collection of				
books (64 chapter books, 42 graphic novels, 7 poetry				
books, 13 non-fiction books, 19 of the sports genre).				
Winter Holiday Storyteller- Elementary Assembly	Heather Mackay	12/21/2023	completed	
"Gather Here" Multicultural assembly-Elementary	Heather Mackay	02/17/2023	completed	
School			_	
Autism Acceptance Month	Heather Mackay	April '23	completed	

Human Resources Initiatives	Person	Date	Status
	Responsible		
SPED Assistant: in order to creatively address the high	Kari Morrin	Feb '23	completed
turnover rate of our paraprofessionals (both	Nicole Noska		_
transitional and behavioral aides), Valley developed a	Heather Mackay		
new position titled "Special Education Assistant." This	Nicholas LeClair		
role is responsible for providing specialized support to	Dr. Chris Scott		
students in a substantially separate classroom setting or			
within the community and assisting special education			
teachers and specialists throughout each school day.			
This position requires completion of Valley			
Collaborative's "Special Education Academy" – a series			
of targeted special education training sessions.			
In April '23 approx. 25 Special Education Assistant	Kari Morrin	Feb '23	ongoing
positions were filled with an additional (approx. 10)	Nicole Noska		0
positions being added in July '23.	Heather Mackay		

2022-2023 Valley Collaborative Goals - Artifact Tracker Tool

State Agency	Artifact/Action/Benchmark	Administrative Team Member/ Co-contributor	Support Staff	Date/Timeline or Frequency	Category	DESE Standard, Indicator, Element	DDS Indicator	Evidence/Artifact to be Collected
Massachusetts Department of Elementary and Secondary Education (DESE)	SPED Fi - DESE billing system implementation began. SPED Fi is an integrated Business Solutions Suite for special education finance and administration. SPED Fi includes various modules including: Special Education Invoices & Contracts Module, providing a customized, dynamic system for contracts and all billing needs; Data integration that supports the development of additional fully customized add-on modules. SPED Fi is cloud-based, Software-as-a-Service product, powered by Salesforce. Member districts are in the process of being trained on SPEDFi so they have full access to their student financial records. Valley was asked to present at MASBO this business solution for Collaboratives and their sending school districts. The session was well attended by Jay Sullivan (DESE) and approximately 40 School Business Managers from across the Commonwealth.	Chris A. Scott	Joia Mercurio; Gail DeGregory	ongoing	District Improvement Goal	S2A2: Operational Systems	N/A	https://drive.google.com/ file/d/17VPIm- zk0Tvvsi71Y18MS2sn9Lp M2aet/view?usp=sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	Completed and analyzed All Hazards Risk Assessment and implemented strategies to increase safety measures across all Valley	Chris A. Scott, James George, Joia Mercurio, Kari Morrin, Heather Mackay, Nick LeClair, Nicole Noska, Matt Gentile	Renato Silva; Elias Gioumbakis; School Resource Officer	ongoing	District Improvement Goal	S1E3: Improvement of Performance, Effectiveness, and Learning	N/A	https://drive.google.com/ file/d/16c3P6sZhmkYN- XiVP- ZPgS5iZacOiRZa/view?usp =sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	Financial Management - Valley is projecting \$800,00+ over budget for FY'23. If the Board of Directors votes an additional \$800,000 to the OPEB trust, the trust would be fully funded. Valley again would be the only Collaborative to have a fully funded OPEB trust in the Commonwealth. We are proud to have met this very important financial goal in spite of the challenges of the pandemic.	Chris A. Scott, James George		ongoing	District Improvement Goal	S2A2: Operational Systems	N/A	June Finance Memo
Massachusetts Department of Elementary and Secondary Education (DESE)	Due to sound fiscal management, there has been a redistribution of millions of dollars of funds to Districts in FY'15, FY'16, FY'17, FY'18, FY'19, FY'20, FY'21, FY'22 and FY'23.	Chris A. Scott, James George, Joia Mercurio, Kari Morrin	N/A	ongoing	District Improvement Goal	S2A2: Operational Systems	N/A	June Finance Memo
Massachusetts Department of Elementary and Secondary Education (DESE)	FY'22 Annual Report and Approval Letter	Chris A. Scott, Joia Mercurio, Kari Morrin		2/16/2022	District Improvement Goal	S2D1: Laws and Policies	N/A	https://drive.google.com/ file/d/1PDIp0MgyD5St34F c1UC0bIJUkcpkRLcU/view ?usp=sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	FY'22 DESE Annual Independent Audit Report & Approval Letter	Chris A. Scott, James George	Gail Degregory	1/15/2020	District Improvement Goal	S2D1: Laws and Policies	N/A	https://drive.google.com/ file/d/1U8sYpF7XLnCBkaA xFRA3WeOEjHzvgzf7/view ?usp=sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	In FY'23, there was no increase in tuition rates to member districts.	Chris A. Scott, James George, Joia Mercurio, Kari Morrin, Heather Mackay, Nicholas LeClair, Nicole Noska, Matt Gentile	N/A	ongoing	District Improvement Goal	S2E1: Fiscal Systems	N/A	https://drive.google.com/ file/d/1Q2dNvpOvANGhB 89kDg450 RZPGKZm- Qy/view?usp=sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	In an effort to stay ahead of inflation, Valley took the unpresedented step of increasing the FY'24 tuition rates for member districts by 7% for the upcoming school year.	Chris A. Scott, James George	Joia Mercurio; Kari Morrin	ongoing	District Improvement Goal	S2E1: Fiscal Systems	N/A	https://drive.google.com/ file/d/1d_laS2Eo6rDbNVU z_7zRnfGpnQxdliHn/view ?usp=sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	Valley tuition and fees continue to be among, if not, the lowest in the Commonwealth and are unparalleled given our staff to student ratios	Chris A. Scott, James George, Joia Mercurio, Kari Morrin, Heather Mackay, Nick LeClair, Nicole Noska	N/A	ongoing	District Improvement Goal	S2E1: Fiscal Systems	N/A	https://drive.google.com/ file/d/102dNvpOvANGhB 89kDg45o_RZPGKZm- Qy/view?usp=sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	Continuously updates, when required, Valley Collaborative's Finance Manual to maintain alignment to all federal and state laws, regulations, and guidelines	Chris A. Scott, James George, Joia Mercurio, Kari Morrin	Human Resources and Payroll Personnel	ongoing	District Improvement Goal	S2E1: Fiscal Systems	N/A	https://drive.google.com/ file/d/1H-BUyem508A- vUZfMm9kfZXVElq8l0c7/v iew?usp=sharing

State Agency	Artifact/Action/Benchmark	Administrative Team Member/ Co-contributor	Support Staff	Date/Timeline or Frequency	Category	DESE Standard, Indicator, Element	DDS Indicator	Evidence/Artifact to be Collected
Massachusetts Department of Elementary and Secondary Education (DESE)	Member District School Committee quarterly communications (newsletters)	Chris A. Scott	Donna Driscoll	ongoing	District Improvement Goal	S3A2: Community and Business Engagement	N/A	https://drive.google.com/ file/d/184MH2L0rrzyVnmj kPTWV6in- Acn2wU y/view?usp=sha ring
Massachusetts Department of Elementary and Secondary Education (DESE)	During the 2022-2023 school year, Valley continued to work under the framework of the District Improvement Plan (DIP) Bridge Plan. Through this framework we focused on curriculum, professional development, and human resources and revised our mission statement, vision, and strategic objectives to reflect our commitment to Diversity, Equity, and Inclusion (DEI). This year the Leadership at Every Level Professional Development Series focused on the book Leading with Dignity by Donna Hicks, Phd. This summer 2023 the collaborative will host a Leading with Dignity book club for all staff. This past Spring, the leadership team created a survey based on the ten elements of dignity from Hicks' book. The survey will be administered in the Fall of 2023. Additionally, Valley will look to book Dr. Hicks as a keynote speaker in the Fall of 2023. Teachers and professional staff have continued to survey our curriculum for bias. This year, in response to survey results in the Allemative Middle School, we worked with an independent MA bookstore to purchase a curated, diverse collection of books (64 chapter books, 42 graphic novels, 7 poetry books, 13 non-fiction books, 19 of the sports genre). In order to creatively address the high turnover rate of our paraprofessionals (both transitional and behavioral aldes), Valley developed a new position titled "Special Education Assistant." This role is responsible for providing specialized support to students in a substantially separate classroom setting or within the completion of Valley Collaborative's "Special Education Academy" – a series of targeted special education training sessions. This position is responsible for data collection in the classroom or community setting, developing therapeutic rapport with students in order to effectively de-escatate situations and assist in providing effective student instruction, actively engage in professional development to further the effective support of the substantially separate classrooms, and follow through with all recomm	Chris A. Scott, James George, Joia Mercurio, Kari Morrin, Jessica Scalzi, Heather Mackay, Nick LeClair, Nicole Noska, Renato Silva	Gail Degregory, Kathy Diaz, Sandra Morency	ongoing	District Improvement Goal	S4A2: Mission and Core Values	N/A	https://docs.google.com/ document/d/170nVxyG7v 9rM3b9i8TJjiPVB5jeMV1u OEbHg22kn08I/edit?usp= sharing
Massachusetts Department of Developmental Services (DDS)	Year over Year Comparison: FY23 DDS, MRC, and Small Business Revenue Increases	Chris A. Scott; David Illg	Matt Gentile, Sean Curran	ongoing	District Improvement Goal	S3A2: Community and Business Engagement	C40; C41;	https://docs.google.com/ document/d/1fr7B129c46 a0fCW_n14Ubinw9NDTrt LtFR9jOhDoves/edit?usp= sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	In an effort to address the global staffing crisis of nurses and its resulting effects at Valley, a nurses salary schedule was instituted to help attract and retain our RN and LPN staff.	Chris A. Scott, Joia Mercurio, Kari Morrin		ongoing	Professional Practice Goal	S2B1: Recruitment & Hiring Strategies		https://drive.google.com/ file/d/1K7aEneCiDsQsB3N 1hMVKOfb4ZqrYRaYy/vie w?usp=sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	Valley's motto "leadership at every level" was supported again this year with leadership development workshops offered six times over the course of the school year facilitated by Dr. Anthony Bent, targeting the Leadership Team and our "Farm Team" of aides, support staff, and professional staff.	Chris A. Scott, Anthony Bent, Joia Mercurio, Kari Morrin		ongoing	Professional Practice Goal	S2B2: Induction, Professional Development, and Career Growth Strategies	N/A	https://drive.google.com/ file/d/1W_y7qSftlyG2AYh JHLd0svkZQN_jyh5B/view ?usp=sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	Valley was proud to have Dr. Anthony Bent as the keynote speaker and guest speaker Dr. Regina Robinson, DESE Deputy Commissioner, for Valley's Staff Orientation Day on Tuesday, September 6, 2022.	Chris A. Scott		9/6/2022	Professional Practice Goal	S3A2: Community and Business Engagement	N/A	https://drive.google.com/ file/d/1C5bQmKqWOC7Ll K56G9rp1ISo5m 7pTcx/vi ew?usp=sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	Facilitated Valley's Special Education Directors Regional meetings.	Chris A. Scott		ongoing	Professional Practice Goal	S3A2: Community and Business Engagement	N/A	https://drive.google.com/ file/d/1NmsrluOGg5pH1D Z7mOsDcm-IrB2zl8v- /view?usp=sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	Continued to engage in professional development opportunities with Lyle Kirtman's Superintendent Leadership Series over the course of the 2022 - 2023 school year.	Chris A. Scott	N/A	ongoing	Professional Practice Goal	S4A1: Commitment to High Standards	N/A	FY23 Certificate of Attendance

State Agency	Artifact/Action/Benchmark	Administrative Team Member/ Co-contributor	Support Staff	Date/Timeline or Frequency	Category	DESE Standard, Indicator, Element	DDS Indicator	Evidence/Artifact to be Collected
Massachusetts Department of Elementary and Secondary Education (DESE)	Performed duties as MOEC Treasurer, Chair of Finance Committee, Chair of Ethics Committee, and Chair of Policy Committee	Chris A. Scott, James George	Gail Degregory, Dan Schaffner	2022 - 2023	Professional Practice Goal	S4A1: Commitment to High Standards	N/A	https://drive.google.com/ file/d/1P4eiZXBmiANQeI5 xBQQhU34nPQFziJn1/view ?usp=sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	In an effort to stabilize Valley's workforce and retain staff, with full support from Valley's Board of Directors, an expanded longevity payment and schedule was instituted to provide a holiday pay based on 1+ years of service.	Chris A. Scott	Joia Mercurio, Kari Morrin, Nicole Noska, Nick LeClair, Heather Mackay, Matt Gentile	ongoing	Professional Practice Goal	S2B1: Recruitment & Hiring Strategies	N/A	https://drive.google.com/ file/d/1kEVofhsuPIWEiuuZ <u>VKih -</u> <u>RarSNVm 4u/view?usp=s</u> <u>haring</u>
Massachusetts Department of Elementary and Secondary Education (DESE)	Staff have been trained on the new DESE CHAMP online portal/system for collecting and recording the CPR materials and submitting Form 2s.	Chris A. Scott, Joia Mercurio	Kari Morrin, Nicole Noska, Nick LeClair, Heather Mackay	ongoing	Professional Practice Goal	S1E2: School and District Goals	N/A	https://drive.google.com/ file/d/1AClhjmQ8FrXLrM wtrLKM3U73UhyYztmX/vi ew?usp=sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	In order to creatively address the high turnover rate of our paraprofessionals (both transitional and behavioral aides), Valley developed a new position titled "Special Education Assistant." This role is responsible for providing specialized support to students in a substantially separate classroom setting or within the community and assisting special education teachers and specialists throughout each school day. This position requires completion of Valley Collaborative's "Special Education Academy" – a series of targeted special education trainings. This position is responsible for data collection in the classroom or community setting, developing therapeutic rapport with students in order to effectively de-escalete situations and assist in providing effective student instruction, actively engage in professional development to further the effective support of the substantially separate classrooms, and follow through with all recommendations put in place by the students' teams. Additionally, this essential team member must demonstrate a positive and caring attitude and must remain flexible and adaptable in order to meets school needs.	Chris A. Scott; Joia Mercurio; Kari Morrin	Nicole Noska, Nick LeClair, Heather Mackay	ongoing	Professional Practice Goal	S2B1: Recruitment & Hiring Strategies	N/A	https://drive.google.com/. file/d/1riJ8jsSyzyZ2myt2h f8t- ygMgdeNGQZJ/view?usp= sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	Valley continues to maximize opportunities for students and individuals from the Adult programs through sound fiscal management.	Chris A. Scott, James George	Gail Degregory	ongoing	Student & Adult Learning Goal	S2E1: Fiscal Systems	N/A	https://docs.google.com/ document/d/1fr7B129c46 a0fCW_n14Ubinw9NDTrt LtFR9jQhDpves/edit?usp= sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	The School Based Medicaid Reimbursement procedures at Valley Collaborative continued to be in compliance with requirements of the 2019 Updated Guidance from the School Based Medicaid Program, while tweaking some procedural steps during the course of the school year. Additionally, we are working to build the Therapy Log and Medicaid Modules within SPEDfi, alongside the founder, in order to provide efficiency, transparency, and increased data management for this state/federal reimbursement program.	Chris A. Scott, Kari Morrin	Therapy Department	2021 - 2022	Student & Adult Learning Goal	S4A1: Commitment to High Standards	N/A	https://docs.google.com/ document/d/1_CwDaC- mMQY0YPhXhfWkY0JoVp 8Pf8O_dMKM1smj110/ed it?usp=sharing
Massachusetts Department of Elementary and Secondary Education (DESE)	2022 - 2023 Principal Meetings	Chris A. Scott	Joia Mercurio, Kari Morrin, Nicole Noska, Nick LeClair, Heather Mackay, Matthew Gentile	ongoing	Student & Adult Learning Goal	S4A3: Meetings	N/A	https://drive.google.com/ file/d/1sLPBEiAJw 5Ggwv t3ePYcVsjotTCYBI /view? usp=sharing
Massachusetts Department of Developmental Services (DDS)	The DDS program has experienced its highest enrollment in Valley history.	Chris A. Scott, Matthew Gentile	Sean Curran, Joseph Venskus	ongoing	Student & Adult Learning Goal	S1E1: Knowledge & Use of Data	N/A	https://docs.google.com/ document/d/1fr7B129c46 a0fCW_n14Ubinw9NDTrt LtFR9jQhDpves/edit?usp= sharing
Massachusetts Rehabilitation Commission (MRC)	Valley continues to serve over 100 individuals find meaningful work in our MRC program, annually.	Chris A. Scott, Matthew Gentile	Patricia Sicard	ongoing	Student & Adult Learning Goal	S1E3: Improvement of Performance, Effectiveness, and Learning	N/A	https://drive.google.com/ file/d/1cEDCUVWv4H5Br HqyXIE0HEz281mqaCIY/vi ew?usp=sharing

State Agency	Artifact/Action/Benchmark	Administrative Team Member/ Co-contributor	Support Staff	Date/Timeline or Frequency	Category	DESE Standard, Indicator, Element	DDS Indicator	Evidence/Artifact to be Collected
Massachusetts Department of Developmental Services (DDS)	Valley's Adult Services Program relocated the Today and Tomorrow Program and Mass Rehab Commission team to 11 Executive Park Drive in North Billerica in the fall of 2022.	Chris A. Scott, Matthew Gentile	David Illg	11/7/2022	Student & Adult Learning Goal	S1E2: School and District Goals	N/A	https://drive.google.com/ file/d/1aTSDhSoVw2VnoZ IZLi5IshwKYMoCjmal/view ?usp=sharing
Massachusetts Department of Developmental Services (DDS)	Valley continues to adjust current databases to maximize the efficiency and effectiveness in which we capture the work being done and the services being provided to our individuals. Individuals continue to have access to our hybrid classroom model.	Chris A. Scott, David Illg	Matthew Gentile	ongoing	Student & Adult Learning Goal	S1E3: Improvement of Performance, Effectiveness, and Learning	C22; C23; C24; C40; C41; C42; C43; C44;	https://docs.google.com/ document/d/1fr7B129c46 a0fCW_n14Ubinw9NDTrt LtFR9jQhDpves/edit?usp= sharing
Massachusetts Department of Developmental Services (DDS)	Valley receives the only transportation contract from DDS and we are proud of the fact that it has almost doubled in size, from approximately \$500,000 to \$800,000.	Chris A. Scott, Matthew Gentile	David Illg	ongoing	Student & Adult Learning Goal	S1E3: Improvement of Performance, Effectiveness, and Learning	C7; C22; C23; C24; C40; C41; C42; C43; C44;	June Finance Memo
Massachusetts Department of Developmental Services (DDS)	Due to the pandemic, the Office of Quality Assurance extended Valley's DDS license through October 2022. This fiscal year, Valley went through its robust QUEST audit, which is a licensure and certification audit. Valley scored a 98% on licensing indicators, with all critical indicators met. Valley scored an 86% on certification indicators.	Chris A. Scott, Matthew Gentile	David Illg, Holly Tierney	ongoing	Student & Adult Learning Goal	S2D1: Laws and Policies	N/A	https://drive.google.com/ file/d/15Cwu_PXRv9cSU6 oAUMiSOrGmNOWMzJY2 /view?usp=sharing