



**Independent School District No. 286
Brooklyn Center, Minnesota**

**Annual Financial Report
for the
Fiscal Year Ended June 30, 2022**

INDEPENDENT SCHOOL DISTRICT NO. 286
BROOKLYN CENTER, MINNESOTA

Financial Statements and
Supplemental Information

Year Ended
June 30, 2022

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INDEPENDENT SCHOOL DISTRICT NO. 286

Table of Contents

| | Page |
|--|-------|
| INTRODUCTORY SECTION | |
| SCHOOL BOARD AND ADMINISTRATION | 1 |
| FINANCIAL SECTION | |
| INDEPENDENT AUDITOR’S REPORT | 2–5 |
| MANAGEMENT’S DISCUSSION AND ANALYSIS | 6–17 |
| BASIC FINANCIAL STATEMENTS | |
| Government-Wide Financial Statements | |
| Statement of Net Position | 18 |
| Statement of Activities | 19 |
| Fund Financial Statements | |
| Governmental Funds | |
| Balance Sheet | 20–21 |
| Reconciliation of the Balance Sheet to the Statement of Net Position | 22 |
| Statement of Revenue, Expenditures, and Changes in Fund Balances | 23–24 |
| Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances to the Statement of Activities | 25 |
| Statement of Revenue, Expenditures, and Changes in Fund Balances – Budget and Actual – General Fund | 26 |
| Proprietary Funds | |
| Internal Service Funds | |
| Statement of Net Position | 27 |
| Statement of Revenue, Expenses, and Changes in Net Position | 28 |
| Statement of Cash Flows | 29 |
| Fiduciary Fund | |
| Statement of Fiduciary Net Position | 30 |
| Statement of Changes in Fiduciary Net Position | 30 |
| Notes to Basic Financial Statements | 31–60 |
| REQUIRED SUPPLEMENTARY INFORMATION | |
| Public Employees Retirement Association Pension Benefits Plan | |
| Schedule of District’s and Nonemployer Proportionate Share of Net Pension Liability | 61 |
| Schedule of District Contributions | 61 |
| Teachers Retirement Association Pension Benefits Plan | |
| Schedule of District’s and Nonemployer Proportionate Share of Net Pension Liability | 62 |
| Schedule of District Contributions | 62 |
| Other Post-Employment Benefits Plan | |
| Schedule of Changes in the District’s Net OPEB Liability and Related Ratios | 63 |
| Schedule of Investment Returns | 64 |
| Notes to Required Supplementary Information | 65–70 |

INDEPENDENT SCHOOL DISTRICT NO. 286

Table of Contents (continued)

| | Page |
|---|-------|
| SUPPLEMENTAL INFORMATION | |
| Governmental Funds | |
| Nonmajor Governmental Funds | |
| Combining Balance Sheet | 71 |
| Combining Statement of Revenue, Expenditures, and Changes in Fund Balances | 72 |
| General Fund | |
| Comparative Balance Sheet | 73 |
| Schedule of Revenue, Expenditures, and Changes in Fund Balances – Budget and Actual | 74–76 |
| Food Service Special Revenue Fund | |
| Comparative Balance Sheet | 77 |
| Schedule of Revenue, Expenditures, and Changes in Fund Balances – Budget and Actual | 78 |
| Community Service Special Revenue Fund | |
| Comparative Balance Sheet | 79 |
| Schedule of Revenue, Expenditures, and Changes in Fund Balances – Budget and Actual | 80 |
| Capital Projects – Building Construction Fund | |
| Comparative Balance Sheet | 81 |
| Schedule of Revenue, Expenditures, and Changes in Fund Balances – Budget and Actual | 82 |
| Debt Service Fund | |
| Comparative Balance Sheet | 83 |
| Schedule of Revenue, Expenditures, and Changes in Fund Balances – Budget and Actual | 84 |
| Proprietary Funds | |
| Internal Service Funds | |
| Combining Statement of Net Position | 85 |
| Combining Statement of Revenue, Expenses, and Changes in Net Position | 86 |
| Combining Statement of Cash Flows | 87 |
| OTHER DISTRICT INFORMATION (UNAUDITED) | |
| Student Enrollment | 88 |
| OTHER REQUIRED REPORTS | |
| Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i> | 89–90 |
| Independent Auditor’s Report on Minnesota Legal Compliance | 91 |
| Schedule of Findings and Recommendations | 92 |
| Uniform Financial Accounting and Reporting Standards Compliance Table | 93–94 |

INTRODUCTORY SECTION

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INDEPENDENT SCHOOL DISTRICT NO. 286

School Board and Administration
Year Ended June 30, 2022

SCHOOL BOARD

| | <u>Board Position</u> |
|------------------------|-----------------------|
| Cheryl Jechorek | Chair |
| John Solomon | Vice Chair |
| Amy Bailey | Clerk |
| Mary Benrud-Gachie | Treasurer |
| Ruthie Dallas | Director |
| Benjamin Woksonsommers | Director |

ADMINISTRATION

| | |
|----------------|------------------|
| Carly Baker | Superintendent |
| Sara Bratsch | Finance Director |
| Briana Volkers | Accountant |

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FINANCIAL SECTION

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PRINCIPALS

Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA
Jaclyn M. Huegel, CPA
Kalen T. Karnowski, CPA

INDEPENDENT AUDITOR'S REPORT

To the School Board and Management of
Independent School District No. 286
Brooklyn Center, Minnesota

OPINIONS

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 286 (the District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

BASIS FOR OPINIONS

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

EMPHASIS OF MATTER

Change in Accounting Principle

As described in Note 1 to the basic financial statements, in fiscal 2022, the District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*. Our opinion is not modified with respect to this matter.

(continued)

RESPONSIBILITIES OF MANAGEMENT FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

AUDITOR'S RESPONSIBILITIES FOR THE AUDIT OF THE FINANCIAL STATEMENTS

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

(continued)

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplemental Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying Uniform Financial Accounting and Reporting Standards (UFARS) Compliance Table is presented for purposes of additional analysis as required by the Minnesota Department of Education, and is also not a required part of the basic financial statements of the District. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and the UFARS Compliance Table are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and other district information sections, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

(continued)

Prior Year Comparative Information

We have previously audited the District's 2021 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated December 6, 2021. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2021 is consistent, in all material respects, with the audited financial statements from which it has been derived.

OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2022 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
December 28, 2022

INDEPENDENT SCHOOL DISTRICT NO. 286

Management's Discussion and Analysis Year Ended June 30, 2022

This section of Independent School District No. 286's (the District) annual financial statements presents management's narrative overview and analysis of the District's financial performance during the fiscal year ended June 30, 2022. Please read it in conjunction with the other components of the District's annual financial statements.

FINANCIAL HIGHLIGHTS

- The District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at June 30, 2022 by \$20,585,452 (net position deficit). The District's total net position decreased by \$1,793,226 during the fiscal year ended June 30, 2022.
- Government-wide revenues totaled \$44,161,992 and were \$1,793,226 less than expenses of \$45,955,218.
- The General Fund's total fund balance (under the governmental fund presentation) decreased \$3,436,130 from the prior year, compared to a decrease of \$1,910,214 planned in the budget.
- The District adopted Governmental Accounting Standards Board Statement No. 87, *Leases*, during the 2022 fiscal year. This change in accounting principle resulted in the recognition of a leased asset and related lease liability of \$1,602,696 in the government-wide financial statements, at the beginning of the fiscal year, but did not impact beginning fund balances or net position.

OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of the annual financial statements consists of the following parts:

- Independent Auditor's Report;
- Management's discussion and analysis;
- Basic financial statements, including the government-wide financial statements, fund financial statements, and the notes to basic financial statements;
- Required supplementary information; and
- Supplemental information consisting of combining and individual fund statements and schedules.

The following explains the two types of statements included in the basic financial statements:

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, except for the fiduciary funds. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District requires consideration of additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aids and property taxes.

FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major" funds, rather than the District as a whole. Funds (Food Service Special Revenue and Community Service Special Revenue) that do not meet the threshold to be classified as major funds are called nonmajor funds. Detailed financial information for nonmajor funds can be found in the supplemental information section.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. For Minnesota schools, funds are established in accordance with Uniform Financial Accounting and Reporting Standards in accordance with statutory requirements and accounting principles generally accepted in the United States of America. Some funds are required by state law and by bond covenants. The District can establish other funds to control and manage money for particular purposes or to show that it is properly using certain revenues.

The District maintains the following kinds of funds:

Governmental Funds – The District's basic services are included in governmental funds, which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental fund financial statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental fund financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

Proprietary Funds – The District maintains one type of proprietary fund. The internal service funds are used as an accounting device to accumulate and allocate costs internally among the District's various functions. The District uses its internal service funds to account for the self-insurance activities of district employees' medical and dental claims. These services have been included within governmental activities in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

Fiduciary Funds – The District is the trustee, or fiduciary, for assets that belong to other organizations or individuals. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. We exclude these activities from the government-wide financial statements because the District cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

| | 2022 | 2021 |
|--|------------------------|------------------------|
| Assets | | |
| Current and other assets | \$ 16,414,365 | \$ 20,485,531 |
| Capital assets, net of depreciation/amortization | 50,007,356 | 50,365,295 |
| Total assets | \$ 66,421,721 | \$ 70,850,826 |
| Deferred outflows of resources | | |
| Pension plan deferments | \$ 8,689,601 | \$ 9,619,500 |
| OPEB plan deferments | 116,321 | 67,115 |
| Total deferred outflows of resources | \$ 8,805,922 | \$ 9,686,615 |
| Liabilities | | |
| Current and other liabilities | \$ 4,909,966 | \$ 5,541,188 |
| Long-term liabilities, including due within one year | 61,879,499 | 71,254,170 |
| Total liabilities | \$ 66,789,465 | \$ 76,795,358 |
| Deferred inflows of resources | | |
| Property taxes levied for subsequent year | \$ 5,985,867 | \$ 6,095,762 |
| Pension plan deferments | 22,528,504 | 15,868,640 |
| OPEB plan deferments | 509,259 | 569,907 |
| Total deferred inflows of resources | \$ 29,023,630 | \$ 22,534,309 |
| Net position | | |
| Net investment in capital assets | \$ 3,122,500 | \$ 3,205,099 |
| Restricted | 1,868,838 | 2,352,830 |
| Unrestricted | (25,576,790) | (24,350,155) |
| Total net position | \$ (20,585,452) | \$ (18,792,226) |

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as current and accumulated depreciation/amortization amounts. A conservative versus liberal approach to depreciation/amortization estimates, as well as capitalization policies, will produce a significant difference in the calculated amounts. Another major factor in determining net position as compared to fund balances are the liabilities for long-term severance, pension, and other post-employment benefits (OPEB), which impacts the unrestricted portion of net position.

The District's decrease in net investment in capital assets is due mostly to the relationship between the rate at which the District's capital assets are being added, depreciated/amortized, and how that compares to the rate at which the District is repaying the debt issued to purchase or construct those assets. The decrease in net position restricted for capital asset acquisition and debt service contributed to the change in this portion of net position. The change in the District's share of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) pension plans contributed to the change in deferred outflows of resources, long-term liabilities, deferred inflows of resources, and unrestricted net position. The spend down of unrestricted resources in the General Fund also contributed to the reduction in unrestricted net position.

Table 2 presents a summarized version of the District's Statement of Activities:

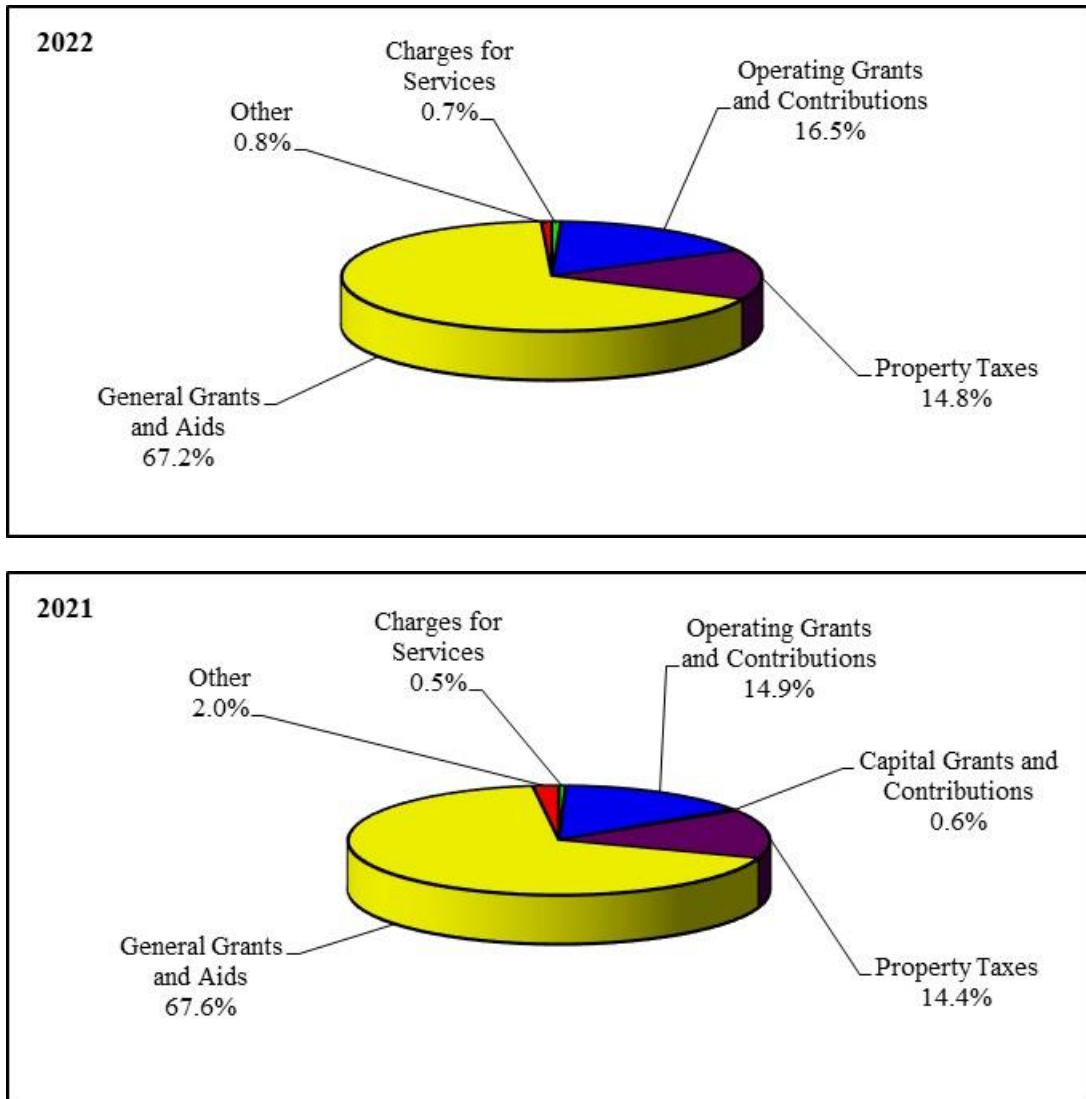
| Table 2 | | |
|---|------------------------|------------------------|
| Summary Statement of Activities | | |
| for the Years Ended June 30, 2022 and 2021 | | |
| | <u>2022</u> | <u>2021</u> |
| Revenues | | |
| Program revenues | | |
| Charges for services | \$ 320,495 | \$ 194,750 |
| Operating grants and contributions | 7,274,847 | 6,520,628 |
| Capital grants and contributions | – | 250,000 |
| General revenues | | |
| Property taxes | 6,553,015 | 6,308,682 |
| General grants and aids | 29,680,035 | 29,547,862 |
| Other | 333,600 | 877,030 |
| Total revenues | <u>44,161,992</u> | <u>43,698,952</u> |
| Expenses | | |
| Administration | 1,094,100 | 1,359,218 |
| District support services | 1,876,314 | 1,766,092 |
| Elementary and secondary regular instruction | 16,108,861 | 16,812,425 |
| Vocational education instruction | 295,742 | 218,637 |
| Special education instruction | 5,137,403 | 5,272,277 |
| Instructional support services | 3,692,885 | 3,335,394 |
| Pupil support services | 8,068,011 | 5,036,603 |
| Sites and buildings | 5,061,130 | 3,350,462 |
| Fiscal and other fixed cost programs | 110,114 | 100,856 |
| Food service | 1,240,337 | 930,327 |
| Community service | 1,489,634 | 1,146,191 |
| Interest and fiscal charges | 1,780,687 | 1,756,422 |
| Total expenses | <u>45,955,218</u> | <u>41,084,904</u> |
| Change in net position | (1,793,226) | 2,614,048 |
| Net position – beginning | <u>(18,792,226)</u> | <u>(21,406,274)</u> |
| Net position – ending | <u>\$ (20,585,452)</u> | <u>\$ (18,792,226)</u> |

This table is presented on an accrual basis of accounting, and it includes all of the governmental activities of the District. This statement includes depreciation/amortization expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal.

The COVID-19 pandemic continues to impact financial activity in the current year when compared to the prior year. Operating grants and contributions increased with more federal revenues recognized through pandemic-related grants and with more meals served in the food service program that were reimbursed at higher rates in the current year. Property taxes were up with the increased levy in the current year. These increases were offset by a decrease in other revenue resulting from a gain on sale of capital assets in the prior year. Expenses increased from the prior year, mainly due to increased transportation costs. Depreciation/amortization expense also increased resulting from the implementation of a new lease standard in the current year and assets added for improvements in the prior year receiving their first year of depreciation/amortization.

Figure A shows further analysis of these revenue sources:

Figure A – Sources of Revenue for Fiscal Years 2022 and 2021

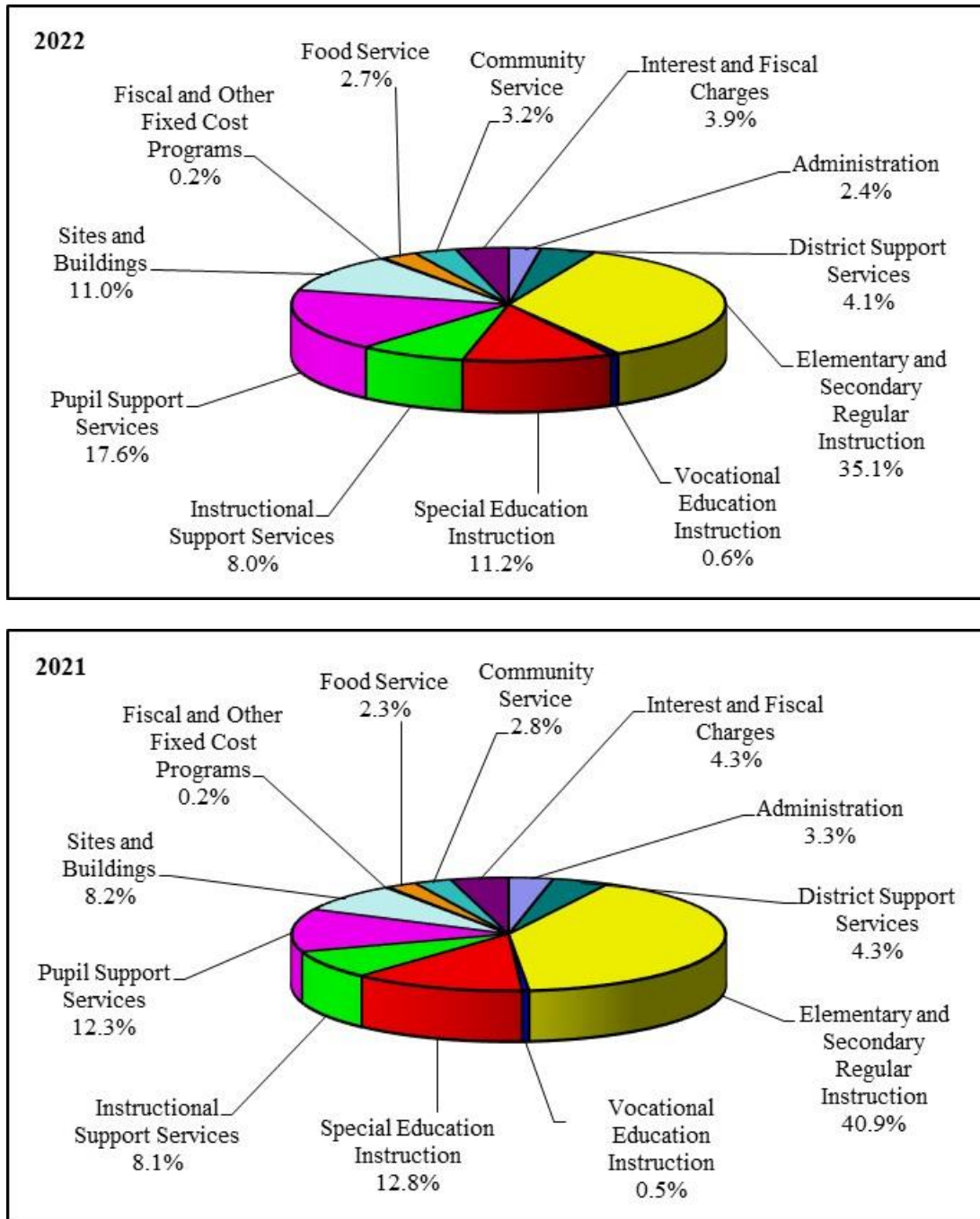


The largest share of the District’s revenue is received from the state, including the general education aid formula and most of the operating grants.

Property taxes are generally the next largest source of funding. The level of revenue property tax sources provide is not only dependent on district taxpayers by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

Figure B shows further analysis of these expense functions:

Figure B – Expenses for Fiscal Years 2022 and 2021



The District's expenses are predominately related to educating students. Programs (or functions), such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District is also reflected in its governmental funds. Table 3 shows the change in total fund balances of each of the District's governmental funds:

| | <u>2022</u> | <u>2021</u> | <u>Change</u> |
|--|--------------------------------|--------------------------------|----------------------------------|
| Major funds | | | |
| General | \$ 3,153,520 | \$ 6,589,650 | \$ (3,436,130) |
| Capital Projects – Building Construction | 886,336 | 1,044,615 | (158,279) |
| Debt Service | 774,371 | 913,424 | (139,053) |
| Nonmajor funds | | | |
| Food Service Special Revenue | 163,855 | 77,446 | 86,409 |
| Community Service Special Revenue | <u>2,938</u> | <u>98,142</u> | <u>(95,204)</u> |
| Total governmental funds | <u><u>\$ 4,981,020</u></u> | <u><u>\$ 8,723,277</u></u> | <u><u>\$ (3,742,257)</u></u> |

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance, which has not yet been limited to use for a particular purpose by either an external party, the District itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the District's School Board.

At June 30, 2022, the District's governmental funds reported a combined fund balance of \$4,981,020, a decrease of \$3,742,257 in comparison with the prior year. Approximately 10.2 percent of this amount (\$509,560) constitutes unassigned fund balance, which is available for spending at the District's discretion. The remainder of the fund balance is either nonspendable or restricted, to indicate that it is: 1) not in spendable form (\$97,035); 2) restricted for particular purposes (\$3,374,425); or 3) assigned for a particular purpose (\$1,000,000).

Changes in the table above are discussed on the following pages.

ANALYSIS OF THE GENERAL FUND

Table 4 summarizes the amendments to the General Fund budget:

| | <u>Original Budget</u> | <u>Final Budget</u> | <u>Change</u> | <u>Percent Change</u> |
|--------------|------------------------|----------------------|---------------------|-----------------------|
| Revenues | <u>\$ 36,813,216</u> | <u>\$ 38,715,116</u> | <u>\$ 1,901,900</u> | <u>5.2%</u> |
| Expenditures | <u>\$ 36,813,216</u> | <u>\$ 40,625,330</u> | <u>\$ 3,812,114</u> | <u>10.4%</u> |

The District is required to adopt an operating budget prior to the beginning of its fiscal year, referred to above as the original budget. During the year, the District amended the budget for known significant changes in circumstances such as: updated enrollment estimates, legislative changes, additional funding received from grants or other local sources, staffing changes, employee contract settlements, insurance premium changes, special education tuition changes, or for new debt issued.

Table 5 summarizes the operating results of the General Fund:

| | <u>2022 Actual</u> | <u>Over (Under) Final Budget</u> | | <u>Over (Under) Prior Year</u> | |
|---|-----------------------|--------------------------------------|----------------|------------------------------------|----------------|
| | | <u>Amount</u> | <u>Percent</u> | <u>Amount</u> | <u>Percent</u> |
| Revenues | \$ 38,088,784 | \$ (626,332) | (1.6%) | \$ 784,754 | 2.1% |
| Expenditures | <u>41,561,180</u> | <u>935,850</u> | 2.3% | <u>6,175,747</u> | 17.5% |
| Excess (deficiency) of revenue over expenditures | (3,472,396) | (1,562,182) | | (5,390,993) | |
| Net other financing sources (uses) | <u>36,266</u> | <u>36,266</u> | | <u>(453,621)</u> | |
| Net change in fund balances | <u>\$ (3,436,130)</u> | <u>\$ (1,525,916)</u> | | <u>\$ (5,844,614)</u> | |

The fund balance of the General Fund decreased \$3,436,130, compared to a decrease of \$1,910,214 approved in the final budget.

The General Fund revenue variance to budget was primarily in federal sources, which were less than anticipated due to the timing of grant spending that will carry over to the following year. The increase in revenues over the prior year was primarily due to more federal sources recognized with pandemic-related grant funding offset by a decrease in state sources, mainly in general education and special education funding.

General Fund expenditures were over appropriations, mainly in the pupil support services program budget for purchased services, due to transportation costs being more than anticipated. This variance was offset by sites and buildings being less than anticipated with timing delays in spending for the long-term facilities maintenance program. The increase from the prior year was mainly in purchased services with increased transportation costs, increased capital projects, and increased spending with in-person learning in 2022.

COMMENTS ON SIGNIFICANT ACTIVITIES IN OTHER FUNDS

Capital Projects – Building Construction Fund

The Capital Projects – Building Construction Fund reported a fund balance decrease of \$158,279, due to capital spending in the current year. The District is spending down bond proceeds issued in a prior year. The year-end fund balance is restricted for capital projects as approved in the bond referendum by district taxpayers for a variety of facility needs.

Debt Service Fund

The Debt Service Fund is used to account for the accumulation of resources and payment of the District's general obligation debt. Activity of the Debt Service Fund is primarily controlled with each debt issue's financing plan. The remaining fund balance of \$774,371 at June 30, 2022, is available for meeting future debt service obligations.

Other Governmental Funds

The Food Service Special Revenue Fund ended the year with revenues exceeding expenditures, increasing equity by \$86,409, compared to a balanced budget. As students returned to a more traditional learning model, activity increased, along with enhanced federal funding rates per meal served contributing to the variance from prior year.

The Community Service Special Revenue Fund ended the year with expenditures exceeding revenues, reducing equity by \$95,204, compared to a budgeted decrease of \$36,672. The variance to budget was primarily in revenues from other local sources, with program participation less than anticipated. Expenditures were under budget, mainly in purchased services.

Internal Service Funds

Internal service funds are used to account for the financing of goods and services provided by one department or agency of a government to other departments or agencies on a cost-reimbursement basis. The District currently maintains two internal service funds. These funds are used to account for the District's self-insured medical and dental insurance functions.

Operating revenues for the internal service funds for fiscal year 2022 totaled \$3,424,267. This is a decrease from the fiscal year 2021 operating revenue level of \$3,627,923. There were not any nonoperating revenues in the current year, which is a decrease from the fiscal year 2021 nonoperating revenue of \$2,192. Operating expenses totaled \$3,123,846, which represents a decrease from fiscal year 2021 operating expenditures of \$3,228,100, primarily due to fewer medical benefit claims.

The net position balance for all internal service funds as of June 30, 2022 was \$1,148,419, which represents an increase of \$300,421 from the prior year.

CAPITAL ASSETS AND LONG-TERM LIABILITIES

Capital Assets

Table 6 shows the District’s capital assets, together with changes from the previous year. The table also shows the total depreciation/amortization expense for fiscal years ended June 30, 2022 and 2021:

| | <u>2022</u> | <u>2021</u> | <u>Change</u> |
|--|-----------------------------|-----------------------------|----------------------------|
| Land | \$ 85,990 | \$ 85,990 | \$ – |
| Construction in progress | 163,246 | 676,000 | (512,754) |
| Land and building improvements | 32,982,978 | 32,175,380 | 807,598 |
| Buildings | 38,361,013 | 38,361,013 | – |
| Leased buildings | 1,602,696 | – | 1,602,696 |
| Furniture and equipment | 9,620,366 | 9,403,217 | 217,149 |
| Less accumulated depreciation/amortization | <u>(32,808,933)</u> | <u>(30,336,305)</u> | <u>(2,472,628)</u> |
| Total | <u>\$ 50,007,356</u> | <u>\$ 50,365,295</u> | <u>\$ (357,939)</u> |
| Depreciation/amortization expense | <u>\$ 2,472,628</u> | <u>\$ 1,274,780</u> | <u>\$ 1,197,848</u> |

By the end of 2022, the District had invested in a broad range of capital assets, including school buildings, athletic facilities, and other equipment for various instructional programs (see Table 6).

The changes presented in the table above reflect the ongoing activity and completion of projects at district sites during fiscal year 2022, consistent with the activity of the Capital Projects – Building Construction Fund discussed on the previous page. The changes above also reflect the capital and long-term facilities maintenance spending in the General Fund.

The implementation of new lease standards in the current year created a new category of capital assets as presented in the above table.

The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year.

Additional details about capital assets can be found in the notes to basic financial statements.

Long-Term Liabilities

Table 7 illustrates the components of the District's long-term liabilities with changes from the prior year:

| | <u>2022</u> | <u>2021</u> | <u>Change</u> |
|----------------------------------|-----------------------------|-----------------------------|------------------------------|
| General obligation bonds payable | \$ 44,707,000 | \$ 46,259,000 | \$ (1,552,000) |
| Unamortized premium/discount | 1,388,056 | 1,519,811 | (131,755) |
| Finance purchase payable | 387,002 | 426,000 | (38,998) |
| Lease liability | 1,289,134 | - | 1,289,134 |
| Net pension liability | 13,539,234 | 22,571,831 | (9,032,597) |
| Net OPEB liability | 413,241 | 330,885 | 82,356 |
| Severance benefits payable | 17,224 | 17,224 | - |
| Compensated absences payable | 138,608 | 129,419 | 9,189 |
| Total | <u><u>\$ 61,879,499</u></u> | <u><u>\$ 71,254,170</u></u> | <u><u>\$ (9,374,671)</u></u> |

The changes in general obligation bonds payable, finance purchase payable, and unamortized premium/discount in the table above, are primarily due to principal payments and amortization during fiscal year 2022, as planned in the approved repayment schedules. The District reported a liability with lease agreements for building space, accounting for the change in this category, in accordance with new lease guidance implemented in the current year.

The differences in the net pension liability reflect the change in the District's proportionate share of the state-wide pension obligations for the PERA and the TRA.

The state limits the amount of general obligation debt the District can issue to 15 percent of the market value of all taxable property within the District's corporate limits (see Table 8):

| | |
|-------------------------|------------------------------|
| District's market value | \$ 882,266,250 |
| Limit rate | <u>15.0%</u> |
| Legal debt limit | <u><u>\$ 132,339,938</u></u> |

Additional details of the District's long-term debt activity can be found in the notes to basic financial statements.

FACTORS BEARING ON THE DISTRICT'S FUTURE

With the exception of the voter-approved operating referendum, the District is dependent on the state of Minnesota for a majority of its revenue authority.

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The Legislature has added \$135, or 2.00 percent, per pupil to the basic general education funding formula for fiscal year 2023.

The amount of funding a district receives is also dependent on the number of students it serves, meaning attracting and retaining students is critical to the District's financial well-being.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

These financial statements are designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about these statements or need additional financial information, contact the Business Office, Independent School District No. 286, 6300 Shingle Creek Parkway, Suite 286, Brooklyn Center, Minnesota 55430.

BASIC FINANCIAL STATEMENTS

INDEPENDENT SCHOOL DISTRICT NO. 286

Statement of Net Position
as of June 30, 2022
(With Partial Comparative Information as of June 30, 2021)

| | Governmental Activities | |
|--|-------------------------|----------------------|
| | 2022 | 2021 |
| Assets | | |
| Cash and temporary investments | \$ 6,453,442 | \$ 11,227,791 |
| Receivables | | |
| Current taxes | 3,362,820 | 3,398,749 |
| Delinquent taxes | 120,771 | 33,731 |
| Accounts and interest | 7,528 | 26,923 |
| Due from other governmental units | 6,372,769 | 5,674,749 |
| Inventory | 26,517 | 16,739 |
| Prepaid items | 70,518 | 106,849 |
| Capital assets | | |
| Not depreciated/amortized | 249,236 | 761,990 |
| Depreciated, net of accumulated depreciation/amortization | 49,758,120 | 49,603,305 |
| Total capital assets, net of accumulated depreciation/amortization | <u>50,007,356</u> | <u>50,365,295</u> |
| Total assets | 66,421,721 | 70,850,826 |
| Deferred outflows of resources | | |
| Pension plan deferments | 8,689,601 | 9,619,500 |
| OPEB plan deferments | 116,321 | 67,115 |
| Total deferred outflows of resources | <u>8,805,922</u> | <u>9,686,615</u> |
| Total assets and deferred outflows of resources | <u>\$ 75,227,643</u> | <u>\$ 80,537,441</u> |
| Liabilities | | |
| Salaries payable | \$ 2,148,611 | \$ 1,708,749 |
| Accounts and contracts payable | 1,515,917 | 2,353,252 |
| Accrued interest payable | 699,493 | 736,645 |
| Due to other governmental units | 188,379 | 82,882 |
| Unearned revenue | 164,085 | 391,120 |
| Claims incurred, but not reported | 193,481 | 268,540 |
| Long-term liabilities | | |
| Due within one year | 2,143,700 | 1,720,417 |
| Due in more than one year | 59,735,799 | 69,533,753 |
| Total long-term liabilities | <u>61,879,499</u> | <u>71,254,170</u> |
| Total liabilities | 66,789,465 | 76,795,358 |
| Deferred inflows of resources | | |
| Property taxes levied for subsequent year | 5,985,867 | 6,095,762 |
| Pension plan deferments | 22,528,504 | 15,868,640 |
| OPEB plan deferments | 509,259 | 569,907 |
| Total deferred inflows of resources | <u>29,023,630</u> | <u>22,534,309</u> |
| Net position | | |
| Net investment in capital assets | 3,122,500 | 3,205,099 |
| Restricted for | | |
| Capital asset acquisition | 1,264,111 | 1,910,214 |
| Debt service | 111,913 | 184,914 |
| Food service | 163,855 | 77,446 |
| Community service | 111,616 | 98,623 |
| Other purposes (state funding restrictions) | 217,343 | 81,633 |
| Unrestricted | (25,576,790) | (24,350,155) |
| Total net position | <u>(20,585,452)</u> | <u>(18,792,226)</u> |
| Total liabilities, deferred inflows of resources, and net position | <u>\$ 75,227,643</u> | <u>\$ 80,537,441</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Statement of Activities
 Year Ended June 30, 2022
 (With Partial Comparative Information for the Year Ended June 30, 2021)

| Functions/Programs | 2022 | | | 2021 | |
|---|----------------------|-------------------------|--|--|--|
| | Expenses | Program Revenues | | Net (Expense) Revenue and Changes in Net Position | Net (Expense) Revenue and Changes in Net Position |
| | | Charges for Services | Operating Grants and Contributions | Governmental Activities | Governmental Activities |
| Governmental activities | | | | | |
| Administration | \$ 1,094,100 | \$ - | \$ - | \$ (1,094,100) | \$ (1,359,218) |
| District support services | 1,876,314 | - | - | (1,876,314) | (1,766,092) |
| Elementary and secondary regular instruction | 16,108,861 | 20,045 | 1,527,556 | (14,561,260) | (15,510,083) |
| Vocational education instruction | 295,742 | - | 40,916 | (254,826) | (165,301) |
| Special education instruction | 5,137,403 | - | 2,860,148 | (2,277,255) | (1,865,349) |
| Instructional support services | 3,692,885 | - | - | (3,692,885) | (3,335,394) |
| Pupil support services | 8,068,011 | - | 420,395 | (7,647,616) | (5,004,444) |
| Sites and buildings | 5,061,130 | - | - | (5,061,130) | (3,100,462) |
| Fiscal and other fixed cost programs | 110,114 | - | - | (110,114) | (100,856) |
| Food service | 1,240,337 | 4,603 | 1,378,413 | 142,679 | (100,491) |
| Community service | 1,489,634 | 295,847 | 1,047,419 | (146,368) | (55,414) |
| Interest and fiscal charges | 1,780,687 | - | - | (1,780,687) | (1,756,422) |
| Total governmental activities | <u>\$ 45,955,218</u> | <u>\$ 320,495</u> | <u>\$ 7,274,847</u> | (38,359,876) | (34,119,526) |
| General revenue | | | | | |
| Taxes | | | | | |
| Property taxes, levied for general purposes | | | | 3,702,907 | 3,515,249 |
| Property taxes, levied for community service | | | | 146,812 | 145,197 |
| Property taxes, levied for debt service | | | | 2,703,296 | 2,648,236 |
| General grants and aids | | | | 29,680,035 | 29,547,862 |
| Other general revenues | | | | 347,437 | 411,882 |
| Gain on sale of capital assets | | | | - | 443,771 |
| Investment earnings (charges) | | | | (13,837) | 21,377 |
| Total general revenue | | | | <u>36,566,650</u> | <u>36,733,574</u> |
| Change in net position | | | | (1,793,226) | 2,614,048 |
| Net position – beginning | | | | (18,792,226) | (21,406,274) |
| Net position – ending | | | | <u>\$ (20,585,452)</u> | <u>\$ (18,792,226)</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Balance Sheet
Governmental Funds
as of June 30, 2022

(With Partial Comparative Information as of June 30, 2021)

| | General Fund | Capital Projects – Building Construction Fund | Debt Service Fund |
|--|----------------------|---|----------------------|
| Assets | | | |
| Cash and temporary investments | \$ 2,090,291 | \$ 936,649 | \$ 2,077,431 |
| Receivables | | | |
| Current taxes | 1,769,290 | – | 1,497,585 |
| Delinquent taxes | 67,385 | – | 50,543 |
| Accounts and interest | 5,278 | – | – |
| Due from other governmental units | 5,774,001 | – | 52,489 |
| Due from other funds | 242,209 | – | – |
| Inventory | – | – | – |
| Prepaid items | 55,907 | – | 11,950 |
| | <u>10,004,361</u> | <u>936,649</u> | <u>3,689,998</u> |
| Total assets | \$ 10,004,361 | \$ 936,649 | \$ 3,689,998 |
| Liabilities | | | |
| Salaries payable | \$ 2,148,611 | \$ – | \$ – |
| Accounts and contracts payable | 1,418,822 | 50,313 | 475 |
| Due to other governmental units | 178,844 | – | – |
| Due to other funds | – | – | – |
| Unearned revenue | 131,762 | – | – |
| | <u>3,878,039</u> | <u>50,313</u> | <u>475</u> |
| Total liabilities | 3,878,039 | 50,313 | 475 |
| Deferred inflows of resources | | | |
| Property taxes levied for subsequent year | 2,923,330 | – | 2,878,117 |
| Unavailable revenue – delinquent taxes | 49,472 | – | 37,035 |
| | <u>2,972,802</u> | <u>–</u> | <u>2,915,152</u> |
| Total deferred inflows of resources | 2,972,802 | – | 2,915,152 |
| Fund balances | | | |
| Nonspendable | 55,907 | – | 11,950 |
| Restricted | 1,481,454 | 886,336 | 762,421 |
| Assigned | 1,000,000 | – | – |
| Unassigned | 616,159 | – | – |
| | <u>3,153,520</u> | <u>886,336</u> | <u>774,371</u> |
| Total fund balances | 3,153,520 | 886,336 | 774,371 |
| | <u>10,004,361</u> | <u>936,649</u> | <u>3,689,998</u> |
| Total liabilities, deferred inflows of resources, and fund balances | \$ 10,004,361 | \$ 936,649 | \$ 3,689,998 |

| Nonmajor Funds | Total Governmental Funds | |
|-------------------|--------------------------|----------------------|
| | 2022 | 2021 |
| \$ - | \$ 5,104,371 | \$ 10,107,972 |
| 95,945 | 3,362,820 | 3,398,749 |
| 2,843 | 120,771 | 33,731 |
| 2,250 | 7,528 | 25,837 |
| 546,279 | 6,372,769 | 5,674,749 |
| - | 242,209 | 170,336 |
| 26,517 | 26,517 | 16,739 |
| 2,661 | 70,518 | 106,849 |
| <u>\$ 676,495</u> | <u>\$ 15,307,503</u> | <u>\$ 19,534,962</u> |
| \$ - | \$ 2,148,611 | \$ 1,708,749 |
| 39,136 | 1,508,746 | 2,348,885 |
| 9,535 | 188,379 | 82,882 |
| 242,209 | 242,209 | 170,336 |
| 32,323 | 164,085 | 391,120 |
| <u>323,203</u> | <u>4,252,030</u> | <u>4,701,972</u> |
| 184,420 | 5,985,867 | 6,095,762 |
| 2,079 | 88,586 | 13,951 |
| <u>186,499</u> | <u>6,074,453</u> | <u>6,109,713</u> |
| 29,178 | 97,035 | 123,588 |
| 244,214 | 3,374,425 | 4,108,735 |
| - | 1,000,000 | - |
| (106,599) | 509,560 | 4,490,954 |
| <u>166,793</u> | <u>4,981,020</u> | <u>8,723,277</u> |
| <u>\$ 676,495</u> | <u>\$ 15,307,503</u> | <u>\$ 19,534,962</u> |

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INDEPENDENT SCHOOL DISTRICT NO. 286

Reconciliation of the Balance Sheet to the
Statement of Net Position
Governmental Funds
as of June 30, 2022
(With Partial Comparative Information as of June 30, 2021)

| | <u>2022</u> | <u>2021</u> |
|--|------------------------|------------------------|
| Total fund balances – governmental funds | \$ 4,981,020 | \$ 8,723,277 |
| Amounts reported for governmental activities in the Statement of Net Position are different because: | | |
| Capital assets are included in net position, but are excluded from fund balances because they do not represent financial resources. | | |
| Cost of capital assets | 82,816,289 | 80,701,600 |
| Accumulated depreciation/amortization | (32,808,933) | (30,336,305) |
| Long-term liabilities are included in net position, but are excluded from fund balances until due and payable. Debt issuance premiums and discounts are excluded from net position until amortized, but are included in fund balances upon issuance as other financing sources and uses. | | |
| General obligation bonds payable | (44,707,000) | (46,259,000) |
| Unamortized premium/discount | (1,388,056) | (1,519,811) |
| Finance purchase payable | (387,002) | (426,000) |
| Lease liability | (1,289,134) | – |
| Net pension liability | (13,539,234) | (22,571,831) |
| Net OPEB liability | (413,241) | (330,885) |
| Severance benefits payable | (17,224) | (17,224) |
| Compensated absences payable | (138,608) | (129,419) |
| Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position. | | |
| | 1,148,419 | 847,998 |
| Accrued interest payable on long-term debt is included in net position, but is excluded from fund balances until due and payable. | | |
| | (699,493) | (736,645) |
| The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements. | | |
| Deferred outflows of resources – pension plan deferments | 8,689,601 | 9,619,500 |
| Deferred outflows of resources – OPEB plan deferments | 116,321 | 67,115 |
| Deferred inflows of resources – pension plan deferments | (22,528,504) | (15,868,640) |
| Deferred inflows of resources – OPEB plan deferments | (509,259) | (569,907) |
| Deferred inflows of resources – unavailable revenue – delinquent taxes | 88,586 | 13,951 |
| Total net position – governmental activities | <u>\$ (20,585,452)</u> | <u>\$ (18,792,226)</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Governmental Funds
 Year Ended June 30, 2022
 (With Partial Comparative Information for the Year Ended June 30, 2021)

| | General Fund | Capital Projects – Building Construction Fund | Debt Service Fund |
|--|---------------------|---|----------------------|
| Revenue | | | |
| Local sources | | | |
| Property taxes | \$ 3,660,209 | \$ – | \$ 2,672,957 |
| Investment earnings (charges) | (13,089) | 2,578 | (3,326) |
| Other | 331,216 | – | – |
| State sources | 28,900,569 | – | 524,889 |
| Federal sources | 5,209,879 | – | – |
| Total revenue | <u>38,088,784</u> | <u>2,578</u> | <u>3,194,520</u> |
| Expenditures | | | |
| Current | | | |
| Administration | 1,162,074 | – | – |
| District support services | 1,948,665 | – | – |
| Elementary and secondary regular instruction | 16,206,229 | – | – |
| Vocational education instruction | 308,491 | – | – |
| Special education instruction | 5,450,540 | – | – |
| Instructional support services | 3,842,247 | – | – |
| Pupil support services | 8,156,528 | – | – |
| Sites and buildings | 3,855,711 | – | – |
| Fiscal and other fixed cost programs | 110,114 | – | – |
| Food service | – | – | – |
| Community service | – | – | – |
| Capital outlay | – | 160,857 | – |
| Debt service | | | |
| Principal | 352,560 | – | 1,552,000 |
| Interest and fiscal charges | 168,021 | – | 1,781,573 |
| Total expenditures | <u>41,561,180</u> | <u>160,857</u> | <u>3,333,573</u> |
| Excess (deficiency) of revenue over expenditures | (3,472,396) | (158,279) | (139,053) |
| Other financing sources (uses) | | | |
| Sale of capital assets | – | – | – |
| Insurance recovery | 36,266 | – | – |
| Debt issued | – | – | – |
| Refunding debt issued | – | – | – |
| Premium on debt issued | – | – | – |
| Payment of refunded debt | – | – | – |
| Transfers in | – | – | – |
| Transfers out | – | – | – |
| Total other financing sources (uses) | <u>36,266</u> | <u>–</u> | <u>–</u> |
| Net change in fund balances | (3,436,130) | (158,279) | (139,053) |
| Fund balances | | | |
| Beginning of year | <u>6,589,650</u> | <u>1,044,615</u> | <u>913,424</u> |
| End of year | <u>\$ 3,153,520</u> | <u>\$ 886,336</u> | <u>\$ 774,371</u> |

| Nonmajor Funds | Total Governmental Funds | |
|-------------------|--------------------------|---------------------|
| | 2022 | 2021 |
| \$ 145,214 | \$ 6,478,380 | \$ 6,380,406 |
| – | (13,837) | 19,185 |
| 300,450 | 631,666 | 763,475 |
| 460,348 | 29,885,806 | 31,332,992 |
| 1,965,484 | 7,175,363 | 4,695,780 |
| <u>2,871,496</u> | <u>44,157,378</u> | <u>43,191,838</u> |
| – | 1,162,074 | 1,386,505 |
| – | 1,948,665 | 1,740,209 |
| – | 16,206,229 | 15,513,006 |
| – | 308,491 | 208,740 |
| – | 5,450,540 | 5,101,560 |
| – | 3,842,247 | 3,250,101 |
| – | 8,156,528 | 4,909,120 |
| – | 3,855,711 | 3,007,590 |
| – | 110,114 | 100,856 |
| 1,288,742 | 1,288,742 | 952,923 |
| 1,568,684 | 1,568,684 | 1,139,837 |
| 22,865 | 183,722 | 3,561,197 |
| – | 1,904,560 | 1,677,533 |
| – | 1,949,594 | 1,906,405 |
| <u>2,880,291</u> | <u>47,935,901</u> | <u>44,455,582</u> |
| (8,795) | (3,778,523) | (1,263,744) |
| – | – | 443,771 |
| – | 36,266 | 93,157 |
| – | – | 426,000 |
| – | – | 965,000 |
| – | – | 83,314 |
| – | – | (1,005,000) |
| – | – | 47,041 |
| – | – | (47,041) |
| <u>–</u> | <u>36,266</u> | <u>1,006,242</u> |
| (8,795) | (3,742,257) | (257,502) |
| <u>175,588</u> | <u>8,723,277</u> | <u>8,980,779</u> |
| <u>\$ 166,793</u> | <u>\$ 4,981,020</u> | <u>\$ 8,723,277</u> |

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INDEPENDENT SCHOOL DISTRICT NO. 286

Reconciliation of the Statement of
Revenue, Expenditures, and Changes in Fund Balances
to the Statement of Activities
Governmental Funds
Year Ended June 30, 2022

(With Partial Comparative Information for the Year Ended June 30, 2021)

| | <u>2022</u> | <u>2021</u> |
|--|-----------------------|---------------------|
| Total net change in fund balances – governmental funds | \$ (3,742,257) | \$ (257,502) |
| Amounts reported for governmental activities in the Statement of Activities are different because: | | |
| Capital outlays are recorded as net position and the cost is allocated over their estimated useful lives as depreciation/amortization expense. However, fund balances are reduced for the full cost of capital outlays at the time of purchase. | | |
| Capital outlays | 511,993 | 3,525,941 |
| Depreciation/amortization expense | (2,472,628) | (1,274,780) |
| The amount of debt issued is reported in the governmental funds as a source of financing. Debt obligations are not revenues in the Statement of Activities, but rather constitute long-term liabilities. | | |
| General obligation bonds payable | – | (965,000) |
| Finance purchase payable | – | (426,000) |
| Repayment of long-term debt does not affect the change in net position. However, it reduces fund balances. | | |
| General obligation bonds payable | 1,552,000 | 2,520,000 |
| Finance purchase payable | 38,998 | 162,533 |
| Lease liability | 313,562 | – |
| Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance as other financing sources and uses. | | |
| | 131,755 | 33,525 |
| Certain expenses are included in the change in net position, but do not require the use of current funds, and are not included in the change in fund balances. | | |
| Net pension liability | 9,032,597 | (2,792,393) |
| Net OPEB liability | (82,356) | 78,353 |
| Severance benefits payable | – | 51,566 |
| Compensated absences payable | (9,189) | 35,258 |
| Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is included in the governmental activities in the Statement of Activities. | | |
| | 300,421 | 402,015 |
| Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due. | | |
| | 37,152 | 33,144 |
| The recognition of certain revenues and expenses/expenditures differs between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements. | | |
| Deferred outflows of resources – pension plan deferments | (929,899) | (5,305,492) |
| Deferred outflows of resources – OPEB plan deferments | 49,206 | 11,288 |
| Deferred inflows of resources – pension plan deferments | (6,659,864) | 6,927,192 |
| Deferred inflows of resources – OPEB plan deferments | 60,648 | (73,876) |
| Deferred inflows of resources – unavailable revenue – delinquent taxes | 74,635 | (71,724) |
| Change in net position – governmental activities | <u>\$ (1,793,226)</u> | <u>\$ 2,614,048</u> |

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INDEPENDENT SCHOOL DISTRICT NO. 286

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 General Fund
 Year Ended June 30, 2022

| | Budgeted Amounts | | Actual | Over (Under) Final Budget |
|--|-------------------|-----------------------|---------------------|------------------------------|
| | Original | Final | | |
| Revenue | | | | |
| Local sources | | | | |
| Property taxes | \$ 3,710,860 | \$ 3,733,198 | \$ 3,660,209 | \$ (72,989) |
| Investment earnings (charges) | 60,000 | 19,000 | (13,089) | (32,089) |
| Other | 372,000 | 459,609 | 331,216 | (128,393) |
| State sources | 29,223,753 | 28,807,458 | 28,900,569 | 93,111 |
| Federal sources | 3,446,603 | 5,695,851 | 5,209,879 | (485,972) |
| Total revenue | <u>36,813,216</u> | <u>38,715,116</u> | <u>38,088,784</u> | <u>(626,332)</u> |
| Expenditures | | | | |
| Current | | | | |
| Administration | 1,347,409 | 1,417,604 | 1,162,074 | (255,530) |
| District support services | 1,795,900 | 1,855,511 | 1,948,665 | 93,154 |
| Elementary and secondary regular instruction | 16,306,668 | 16,303,792 | 16,206,229 | (97,563) |
| Vocational education instruction | 211,062 | 289,745 | 308,491 | 18,746 |
| Special education instruction | 5,277,995 | 5,664,304 | 5,450,540 | (213,764) |
| Instructional support services | 3,174,482 | 3,972,212 | 3,842,247 | (129,965) |
| Pupil support services | 4,889,870 | 5,754,905 | 8,156,528 | 2,401,623 |
| Sites and buildings | 3,694,289 | 4,609,752 | 3,855,711 | (754,041) |
| Fiscal and other fixed cost programs | 115,541 | 118,041 | 110,114 | (7,927) |
| Debt service | | | | |
| Principal | – | 477,901 | 352,560 | (125,341) |
| Interest and fiscal charges | – | 161,563 | 168,021 | 6,458 |
| Total expenditures | <u>36,813,216</u> | <u>40,625,330</u> | <u>41,561,180</u> | <u>935,850</u> |
| Excess (deficiency) of revenue over expenditures | – | (1,910,214) | (3,472,396) | (1,562,182) |
| Other financing sources | | | | |
| Insurance recovery | – | – | 36,266 | 36,266 |
| Net change in fund balances | <u>\$ –</u> | <u>\$ (1,910,214)</u> | <u>(3,436,130)</u> | <u>\$ (1,525,916)</u> |
| Fund balances | | | | |
| Beginning of year | | | <u>6,589,650</u> | |
| End of year | | | <u>\$ 3,153,520</u> | |

INDEPENDENT SCHOOL DISTRICT NO. 286

Statement of Net Position
 Internal Service Funds
 as of June 30, 2022
 (With Partial Comparative Information as of June 30, 2021)

| | <u>2022</u> | <u>2021</u> |
|-----------------------------------|---------------------|-------------------|
| Assets | | |
| Current assets | | |
| Cash and temporary investments | \$ 1,349,071 | \$ 1,119,819 |
| Receivables | | |
| Accounts and interest | - | 1,086 |
| Due from other funds | <u>23,171</u> | <u>16,812</u> |
| Total current assets | <u>1,372,242</u> | <u>1,137,717</u> |
| Liabilities | | |
| Current liabilities | | |
| Accounts and contracts payable | 7,171 | 4,367 |
| Due to other funds | 23,171 | 16,812 |
| Claims incurred, but not reported | <u>193,481</u> | <u>268,540</u> |
| Total current liabilities | <u>223,823</u> | <u>289,719</u> |
| Net position | | |
| Unrestricted | <u>\$ 1,148,419</u> | <u>\$ 847,998</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Statement of Revenue, Expenses, and Changes in Net Position
 Internal Service Funds
 Year Ended June 30, 2022
 (With Partial Comparative Information for the Year Ended June 30, 2021)

| | <u>2022</u> | <u>2021</u> |
|---------------------------------------|---------------------|-------------------|
| Operating revenue | | |
| Charges for services | | |
| Contributions from governmental funds | \$ 3,424,267 | \$ 3,627,923 |
| Operating expenses | | |
| Health benefit claims | 2,932,504 | 3,009,427 |
| Dental benefit claims | 191,342 | 218,673 |
| Total operating expenses | <u>3,123,846</u> | <u>3,228,100</u> |
| Operating income | 300,421 | 399,823 |
| Nonoperating revenue | | |
| Investment earnings | <u>—</u> | <u>2,192</u> |
| Change in net position | 300,421 | 402,015 |
| Net position | | |
| Beginning of year | <u>847,998</u> | <u>445,983</u> |
| End of year | <u>\$ 1,148,419</u> | <u>\$ 847,998</u> |

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INDEPENDENT SCHOOL DISTRICT NO. 286

Statement of Cash Flows
 Internal Service Funds
 Year Ended June 30, 2022
 (With Partial Comparative Information for the Year Ended June 30, 2021)

| | <u>2022</u> | <u>2021</u> |
|---|---------------------|---------------------|
| Cash flows from operating activities | | |
| Contributions from governmental funds | \$ 3,425,353 | \$ 3,627,923 |
| Payment for health claims | (3,002,155) | (2,897,213) |
| Payment for dental claims | (193,946) | (214,826) |
| Net cash flows from operating activities | <u>229,252</u> | <u>515,884</u> |
| Cash flows from noncapital financing activities | | |
| Cash received from other funds | 6,359 | 3,297 |
| Cash paid to other funds | (6,359) | (3,297) |
| Net cash flows from noncapital financing activities | <u>—</u> | <u>—</u> |
| Cash flows from investing activities | | |
| Investment income received | — | 2,192 |
| Net change in cash and cash equivalents | <u>229,252</u> | <u>518,076</u> |
| Cash and cash equivalents | | |
| Beginning of year | <u>1,119,819</u> | <u>601,743</u> |
| End of year | <u>\$ 1,349,071</u> | <u>\$ 1,119,819</u> |
| Reconciliation of operating income to net cash flows from operating activities | | |
| Operating income | \$ 300,421 | \$ 399,823 |
| Adjustments to reconcile operating income to net cash flows from operating activities | | |
| Changes in assets and liabilities | | |
| Accounts and interest receivable | 1,086 | — |
| Accounts and contracts payable | 2,804 | 2,650 |
| Due to other governmental units | — | (1,139) |
| Claims incurred, but not reported | (75,059) | 114,550 |
| Net cash flows from operating activities | <u>\$ 229,252</u> | <u>\$ 515,884</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Statement of Fiduciary Net Position
 Fiduciary Fund
 as of June 30, 2022

| | <u>Post-Employment Benefits Trust Fund</u> |
|---------------------------------------|--|
| Assets | |
| Cash and investments held by trustee | |
| Nonnegotiable certificates of deposit | \$ 249,800 |
| MNTrust Investment Shares Portfolio | 44,049 |
| U.S. treasuries | <u>1,005,148</u> |
| Total assets | <u>1,298,997</u> |
| Net position | |
| Restricted for OPEB | <u><u>\$ 1,298,997</u></u> |

Statement of Changes in Fiduciary Net Position
 Fiduciary Fund
 Year Ended June 30, 2022

| | <u>Post-Employment Benefits Trust Fund</u> |
|-------------------------------|--|
| Additions | |
| Investment earnings (charges) | \$ (45,294) |
| Deductions | |
| Administrative expenses | <u>250</u> |
| Change in net position | (45,544) |
| Net position | |
| Beginning of year | <u>1,344,541</u> |
| End of year | <u><u>\$ 1,298,997</u></u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Notes to Basic Financial Statements
June 30, 2022

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Organization

Independent School District No. 286 (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. The District is governed by a School Board elected by voters of the District. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

B. Reporting Entity

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. Generally, the effect of material interfund activity has been removed from the government-wide financial statements. Transactions representing interfund services provided and used are not eliminated in the consolidation process to the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory “tax shift” described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

Depreciation/amortization expense is included as a direct expense in the functional areas that utilize the related capital assets. Interest on debt is considered an indirect expense and is reported separately on the Statement of Activities.

D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

- 1. Revenue Recognition** – Revenue is recognized when it becomes measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues, including property taxes, to be available if they are collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to funding formulas established by Minnesota Statutes. Proceeds of long-term debt and acquisitions under leases are reported as other financing sources.
- 2. Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term obligations, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds. In the General Fund, capital outlay expenditures are included within the applicable functional areas.

The proprietary (internal service) funds are presented in the proprietary fund financial statements. Because the principal users of the internal services are the District’s governmental activities, the internal service funds are consolidated into the governmental activities column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenue of the District’s internal service funds are charges to customers (other district funds) for service. Operating expenses for the internal service funds include the cost of providing the services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fiduciary funds are presented in the fiduciary fund financial statements by type: the District has a Pension (and Other Employee Benefit) Trust Fund. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide financial statements.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

Description of Funds

The existence of the various district funds has been established by the Minnesota Department of Education. Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

Major Governmental Funds

General Fund – The General Fund is the government’s primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Capital Projects – Building Construction Fund – The Capital Projects – Building Construction Fund is used to account for financial resources used for the acquisition, construction, or improvement of capital facilities authorized by bond or other debt issue.

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of resources for, and payment of general obligation debt principal, interest, and related costs.

Nonmajor Governmental Funds

Food Service Special Revenue Fund – The Food Service Special Revenue Fund is used primarily to record financial activities of the District’s child nutrition program.

Community Service Special Revenue Fund – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

Proprietary Funds

Internal Service Funds – Internal service funds account for the financing of goods or services provided by one department to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The District’s internal service funds are used to account for dental and health insurance benefits offered by the District to its employees as self-insured plans.

Fiduciary Funds

Post-Employment Benefits Trust Fund – The Post-Employment Benefits Trust Fund is used to administer resources received and held by the District as the trustee for others. The Post-Employment Benefits Trust Fund includes assets held in an irrevocable trust to fund post-employment insurance benefits of eligible employees.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Budgetary Information

The School Board adopts an annual budget for all governmental funds prepared on the same basis of accounting as the fund financial statements. Legal budgetary control is at the fund level. Budgeted appropriations lapse at year-end. Actual expenditures exceeded final budgeted appropriations for fiscal 2022 by \$935,850 in the General Fund and \$21,073 in the Debt Service Fund. These variances were funded by other financing sources in excess of budget and available fund balance.

F. Cash and Temporary Investments

Cash and temporary investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund. Debt proceeds recorded in the Capital Projects – Building Construction Fund are not pooled, and earnings on these proceeds are allocated directly to the fund.

Cash and investments held by trustee include balances held in segregated accounts that are established for specific purposes. In the Post-Employment Benefits Trust Fund, this represents assets contributed to an irrevocable trust established to finance the District's liability for post-employment insurance benefits. Interest earned on these investments is allocated directly to these accounts.

For purposes of the Statement of Cash Flows, the District considers all highly liquid debt instruments with an original maturity from the time of purchase by the District of three months or less to be cash equivalents. The proprietary (internal service) fund's equity in the government-wide cash and investment management pool is considered to be cash equivalent.

Investments are generally stated at fair value, except for investments in certain external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less may also be reported at amortized cost. Investment income is accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 2 for the District's recurring fair value measurements as of year-end.

G. Receivables

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivables not expected to be fully collected within one year are property taxes receivable.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

H. Inventories

Inventories are recorded using the consumption method of accounting and consist of purchased food and surplus commodities received from the federal government. Purchased food inventory is recorded at cost on a first-in, first-out basis. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as expenditures/expenses at the time of consumption.

J. Property Taxes

The majority of the District's revenue in the General Fund is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$476,954 of the property tax levy collectible in 2022 as revenue to the District in fiscal year 2021–2022. The remaining portion of the taxes collectible in 2022 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes which remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund financial statements because it is not known to be available to finance the operations of the District in the current year.

K. Capital Assets

Capital assets that are purchased or constructed by the District are recorded at historical cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation. Leased capital assets are recorded based on the measurement of payments applicable to the lease term. The District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the governmental fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purposes by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary from 10 to 50 years for land and building improvements and buildings, and 5 to 15 years for furniture and equipment. Leased assets are amortized over the term of the lease or over the useful life of the applicable asset class previously described, if future ownership is anticipated. Land and construction in progress are not depreciated.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The District does not possess material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

L. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. If material, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period as other financing sources or uses, respectively. The face amount of debt issued is reported as other financing sources.

M. Compensated Absences

Under the terms of collectively bargained contracts, eligible employees accrue vacation and sick leave at varying rates, portions of which may be carried over to future years. Employees are reimbursed for unused, accrued vacation to the limit specified in their labor contract or School Board policy upon termination. Unused sick leave enters into the calculation of severance benefits for some employees upon termination. Compensated absences are accrued when earned in the government-wide financial statements. Compensated absences are accrued in the governmental fund financial statements only to the extent they have been used or otherwise matured prior to year-end, due to employee termination or similar circumstances.

N. Severance

The District provides lump sum severance benefits to eligible employees in accordance with provisions in certain collectively bargained contracts. Eligibility for these benefits is based on years of service and/or minimum age requirements. Severance benefits are calculated by converting a portion of an eligible employee's unused accumulated sick leave. No individual can receive severance benefits in excess of one year's salary.

Severance benefits payable are recorded as a liability in the government-wide financial statements as they are earned and it becomes probable they will vest at some point in the future. Severance benefits payable are accrued in the governmental fund financial statements as the liability matures, due to employee termination.

O. State-Wide Pension Plans

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) and additions to/deductions from the PERA's and the TRA's fiduciary net positions have been determined on the same basis as they are reported by the PERA and the TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The TRA has a special funding situation created by direct aid contributions made by the state of Minnesota, City of Minneapolis, and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the state of Minnesota for the merger of the Duluth Teachers Retirement Fund Association in 2015.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

P. Other Post-Employment Benefits (OPEB) Plan

For purposes of measuring the net OPEB liability, deferred outflows/inflows of resources, and OPEB expense, information about the fiduciary net position of the District's OPEB Plan and additions to/dedications from the District's fiduciary net position have been determined on the same basis as they are reported by the District. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and certain investments that have a maturity at the time of purchase of one year or less, which are reported at amortized cost.

Q. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The District reports deferred outflows and inflows of resources related to pensions and OPEB plans reported in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual economic experience, changes in actuarial assumptions, net collective difference between projected and actual investment earnings, changes in proportion, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

Property taxes levied for subsequent years, which represents property taxes received or reported as a receivable before the period for which the taxes are levied, are reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied, and in the governmental fund financial statements during the year for which they are levied, if available.

Unavailable revenue from property taxes arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

R. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts and disclosure in the financial statements during the reporting period. Actual results could differ from those estimates.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

S. Net Position

In the government-wide and internal service fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation/amortization, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** – Consists of net position restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- **Unrestricted Net Position** – All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

T. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** – Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the School Board. Those committed amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to School Board resolution, the District’s board chair, superintendent, finance committee, or finance director are authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the District’s policy to first use restricted resources, then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the District’s policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

U. Risk Management and Self-Insurance

- 1. General Insurance** – The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District's coverage in the current year.
- 2. Self-Insurance** – The District has established two internal service funds to account for and finance its self-insured risk of loss for respective employee dental and health insurance plans. Under these plans, the internal service funds provide coverage to participating employees and their dependents for various dental and healthcare costs as described in the plans.

The District makes premium payments that include both employer and employee contributions to the internal service funds on behalf of program participants based on rates determined by insurance company estimates of monthly claims paid for each coverage class, plus the stop-loss health insurance premium costs and administrative service charges.

District claim liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred, but not reported. Because actual claim liabilities depend on complex factors, such as inflation, changes in legal doctrines, and damage awards, the process used in computing a claim liability does not necessarily result in an exact amount. Claim liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

Changes in the balance of dental claim liabilities for the last two years were as follows:

| | Balance – Beginning of Year | Charges and Changes in Estimates | Claim Payments | Balance – End of Year |
|------|-----------------------------------|--|-------------------|--------------------------|
| 2021 | \$ 14,121 | \$ 218,673 | \$ 214,826 | \$ 17,968 |
| 2022 | \$ 17,968 | \$ 191,342 | \$ 193,946 | \$ 15,364 |

Changes in the balance of health claim liabilities for the last two years were as follows:

| | Balance – Beginning of Year | Charges and Changes in Estimates | Claim Payments | Balance – End of Year |
|------|-----------------------------------|--|-------------------|--------------------------|
| 2021 | \$ 139,869 | \$ 3,009,427 | \$ 2,898,724 | \$ 250,572 |
| 2022 | \$ 250,572 | \$ 2,932,504 | \$ 3,004,959 | \$ 178,117 |

V. Prior Period Comparative Financial Information/Reclassification

The basic financial statements include certain prior year partial comparative information in total, but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District's financial statements for the prior year, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

W. Change in Accounting Principle

During the year ended June 30, 2022, the District implemented GASB Statement No. 87, *Leases*. This statement included major changes in recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. Certain amounts necessary to fully restate fiscal year 2021 financial information are not determinable; therefore, prior year comparative amounts have not been restated. The implementation of this new GASB statement in the current year resulted in the District reporting a new category of capital assets and long-term liability, but did not require a restatement of net position in the current year. See Note 3 and Note 4 for additional details on this change in the current year.

NOTE 2 – DEPOSITS AND INVESTMENTS

A. Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the School Board, including checking accounts, savings accounts, and nonnegotiable certificates of deposit.

The following is considered the most significant risk associated with deposits:

Custodial Credit Risk – In the case of deposits, this is the risk that in the event of a bank failure, the District’s deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated “A” or better; revenue obligations rated “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District’s deposit policies do not further limit depository choices.

At year-end, the carrying amount of the District’s deposits was \$1,270,438, while the balance on the bank records was \$2,231,339. At June 30, 2022, all deposits were fully covered by federal deposit insurance, surety bonds, or by collateral held by the District’s agent in the District’s name.

B. Investments

Investments are subject to various risks, the following of which are considered the most significant:

Custodial Credit Risk – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments in investment pools and money markets are not evidenced by securities that exist in physical or book entry form and, therefore, are not subject to custodial credit risk disclosures. Although the District’s investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

Concentration Risk – This is the risk associated with investing a significant portion of the District’s investments (considered 5 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District’s investment policies do not address concentration risk.

Interest Rate Risk – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District’s investment policies do not limit the maturities of investments; however, when purchasing investments, the District considers such things as interest rates and cash flow needs.

Credit Risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District’s investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated “A” or better; revenue obligations rated “AA” or better; general obligations of the Minnesota Housing Finance Agency rated “A” or better; bankers’ acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a “depository” by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers. For assets held in the Post-Employment Benefits Trust Fund, the investment options available to the District are expanded to include the investment types specified in Minnesota Statutes § 356A.06, Subd. 7. The District’s investment policies do not further restrict investing in specific financial instruments.

The following table presents the District’s deposits and investments at year-end:

| Deposits/Investments | Credit Risk | | Fair Value Measurements Using | Maturity Duration in Years | | Total |
|--------------------------------------|-------------|--------|-------------------------------------|----------------------------|--------------|--------------|
| | Rating | Agency | | Less Than 1 | 1 to 5 | |
| U.S. treasuries | AA | S&P | Level 2 | \$ 503,635 | \$ 1,005,148 | \$ 1,508,783 |
| Investment pools/mutual funds | | | | | | |
| MSDLAF – Liquid Class | AAA | S&P | Amortized Cost | N/A | N/A | 14,472 |
| MSDLAF – MAX Class | AAA | S&P | Amortized Cost | N/A | N/A | 2,577,757 |
| MNTrust Investment Shares Portfolio | AAA | S&P | Amortized Cost | N/A | N/A | 294,768 |
| MNTrust Limited Term Duration Series | N/R | N/A | Amortized Cost | N/A | N/A | 2,086,221 |
| Total investments | | | | | | 6,482,001 |
| Deposits | | | | | | 1,270,438 |
| Total deposits and investments | | | | | | \$ 7,752,439 |

N/R – Not Rated

N/A – Not Applicable

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

Deposits and investments are included on the basic financial statements as follows:

| | |
|--|--------------------------------|
| Statement of Net Position | |
| Cash and temporary investments | \$ 6,453,442 |
| Statement of Fiduciary Net Position | |
| Cash and investments held by trustee – Post-Employment Benefits Trust Fund | <u>1,298,997</u> |
| Total | <u><u>\$ 7,752,439</u></u> |

The District's investments include investment pools managed by MNTrust and the Minnesota School District Liquid Asset Fund (MSDLAF), which are external investment pools regulated by Minnesota Statutes not registered with the Securities and Exchange Commission. The District's investments in these investment pools are measured at the net asset value per share provided by the pools, which are based on amortized cost methods that approximate fair value. There are no restrictions or limitations on withdrawals from the MNTrust Investment Shares Portfolio or MSDLAF Liquid Class investment pools. Investments in the MSDLAF MAX Class must be deposited for a minimum of 14 calendar days with the exception of direct investments of funds distributed by the state of Minnesota. Withdrawals prior to the 14-day restriction period may be subject to a penalty and there is a 24-hour hold on all requests for redemptions. Investments in the MNTrust Limited Term Duration must be deposited for a minimum of 30 calendar days.

NOTE 3 – CAPITAL ASSETS

Capital assets activity for the year ended is as follows:

| | Beginning Balance | Change in Accounting Principle* | Additions | Deletions | Completed Construction | Ending Balance |
|---|-----------------------------|---------------------------------------|------------------------------|--------------------|---------------------------|-----------------------------|
| Capital assets, not depreciated/amortized | | | | | | |
| Land | \$ 85,990 | \$ – | \$ – | \$ – | \$ – | \$ 85,990 |
| Construction in progress | 676,000 | – | 163,246 | – | (676,000) | 163,246 |
| Total capital assets, not depreciated/amortized | <u>761,990</u> | <u>–</u> | <u>163,246</u> | <u>–</u> | <u>(676,000)</u> | <u>249,236</u> |
| Capital assets, depreciated/amortized | | | | | | |
| Land and building improvements | 32,175,380 | – | 131,598 | – | 676,000 | 32,982,978 |
| Buildings | 38,361,013 | – | – | – | – | 38,361,013 |
| Leased buildings | – | 1,602,696 | – | – | – | 1,602,696 |
| Furniture and equipment | 9,403,217 | – | 217,149 | – | – | 9,620,366 |
| Total capital assets, depreciated/amortized | <u>79,939,610</u> | <u>1,602,696</u> | <u>348,747</u> | <u>–</u> | <u>676,000</u> | <u>82,567,053</u> |
| Less accumulated depreciation/amortization for | | | | | | |
| Land and building improvements | 1,904,342 | – | 1,079,714 | – | – | 2,984,056 |
| Buildings | 20,513,417 | – | 783,104 | – | – | 21,296,521 |
| Leased buildings | – | – | 352,125 | – | – | 352,125 |
| Furniture and equipment | 7,918,546 | – | 257,685 | – | – | 8,176,231 |
| Total accumulated depreciation/amortization | <u>30,336,305</u> | <u>–</u> | <u>2,472,628</u> | <u>–</u> | <u>–</u> | <u>32,808,933</u> |
| Net capital assets, depreciated/amortized | <u>49,603,305</u> | <u>1,602,696</u> | <u>(2,123,881)</u> | <u>–</u> | <u>676,000</u> | <u>49,758,120</u> |
| Total capital assets, net | <u><u>\$ 50,365,295</u></u> | <u><u>\$ 1,602,696</u></u> | <u><u>\$ (1,960,635)</u></u> | <u><u>\$ –</u></u> | <u><u>\$ –</u></u> | <u><u>\$ 50,007,356</u></u> |

* The change in accounting principle adjustment was for new lease standard requirements in the current year.

NOTE 3 – CAPITAL ASSETS (CONTINUED)

Depreciation/amortization expense was charged to the following governmental functions:

| | |
|--|----------------------------|
| Administration | \$ 655 |
| District support services | 50,859 |
| Elementary and secondary regular instruction | 786,261 |
| Special education instruction | 6,964 |
| Pupil support services | 141,841 |
| Sites and buildings | 1,470,148 |
| Food service | 14,918 |
| Community service | <u>982</u> |
| Total depreciation/amortization expense | <u><u>\$ 2,472,628</u></u> |

NOTE 4 – LONG-TERM LIABILITIES

A. Components of Long-Term Liabilities

The District currently has the following long-term obligations outstanding:

| Issue | Issue Date | Interest Rate | Face/Par Value | Final Maturity | Principal Outstanding |
|--|------------|---------------|----------------|----------------|-----------------------------|
| General obligation bonds payable | | | | | |
| 2015A Building Refunding Bonds | 12/09/2015 | 3.00–5.00% | \$ 21,450,000 | 02/01/2031 | \$ 14,205,000 |
| 2018A School Building Bonds | 03/15/2018 | 3.00–4.00% | \$ 29,395,000 | 02/01/2043 | 29,320,000 |
| 2018B Tax Abatement Bonds | 12/12/2018 | 4.17% | \$ 525,000 | 02/01/2029 | 392,000 |
| 2020A Capital Facilities Refunding Bonds | 11/03/2020 | 2.00–4.00% | \$ 965,000 | 02/01/2026 | <u>790,000</u> |
| Total general obligation bonds payable | | | | | 44,707,000 |
| Unamortized premium/discount | | | | | 1,388,056 |
| Finance purchase payable | | | | | 387,002 |
| Lease liability | | | | | 1,289,134 |
| Net pension liability | | | | | 13,539,234 |
| Net OPEB liability | | | | | 413,241 |
| Severance benefits payable | | | | | 17,224 |
| Compensated absences payable | | | | | <u>138,608</u> |
| Total long-term obligations | | | | | <u><u>\$ 61,879,499</u></u> |

B. Description of Long-Term Liabilities

General Obligation Bonds Payable – These obligations were issued to finance acquisition, construction, and/or improvements of capital facilities to finance the retirement (refunding) of prior bond issues, or to finance OPEB obligations. Assets of the Debt Service Fund, together with scheduled deferred ad valorem tax levies, are dedicated for the retirement of these obligations. The annual future debt service levies authorized are equal to 105 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

Finance Purchase Payable – The District’s tennis court project was funded through a finance purchase agreement. Annual principal and interest on this agreement will be paid from the General Fund.

| <u>Issue</u> | <u>Issue Date</u> | <u>Interest Rate</u> | <u>Original Issue Amount</u> | <u>Final Maturity</u> | <u>Principal Outstanding</u> |
|----------------------|-------------------|----------------------|------------------------------|-----------------------|------------------------------|
| Tennis court project | 05/01/2021 | 2.589% | \$ 426,000 | 04/01/2031 | <u>\$ 387,002</u> |

The debt is secured by the original property purchased and includes terms that upon default all rental payments may become due and payable. The debtor also may repossess the property and seek full recovery of any losses upon default.

Lease Liability – The District has obtained the use of certain building space through lease financing agreements. The total amount of underlying lease assets by major classes and the related accumulated amortization is presented in Note 3 to the basic financial statements. Annual principal and interest on these agreements will be paid from the General Fund. The agreements are secured by the original property. The lessor also may repossess the property and seek full recovery of the losses upon default.

The District currently has the following lease liability obligations outstanding:

| <u>Issue</u> | <u>Issue Date</u> | <u>Interest Rate</u> | <u>Original Issue Amount</u> | <u>Final Maturity</u> | <u>Principal Outstanding</u> |
|---------------------------|-------------------|----------------------|------------------------------|-----------------------|------------------------------|
| District office expansion | 03/01/2018 | 3.50% | \$ 327,827 | 12/31/2025 | \$ 262,618 |
| CBRE building lease | 11/06/2015 | 3.50% | \$ 277,500 | 12/31/2025 | 222,289 |
| Building lease | 04/01/2015 | 3.50% | \$ 997,369 | 01/31/2026 | <u>804,227</u> |
| | | | | | <u>\$ 1,289,134</u> |

Other Long-Term Liabilities

The District offers a number of benefits to its employees, including pensions, OPEB, severance benefits, and compensated absences. The details of these various benefit liabilities are discussed elsewhere in these notes. Such benefits are financed primarily from the General Fund. The District has also established a Post-Employment Benefits Trust Fund to finance OPEB obligations.

District employees participate in two state-wide, cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the TRA. The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans for the current year:

| <u>Pension Plans</u> | <u>Net Pension Liability</u> | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> | <u>Pension Expense</u> |
|----------------------|------------------------------|---------------------------------------|--------------------------------------|------------------------|
| PERA | \$ 3,749,453 | \$ 3,113,620 | \$ 4,136,447 | \$ (37,566) |
| TRA | <u>9,789,781</u> | <u>5,575,981</u> | <u>18,392,057</u> | <u>253,211</u> |
| Total | <u>\$ 13,539,234</u> | <u>\$ 8,689,601</u> | <u>\$ 22,528,504</u> | <u>\$ 215,645</u> |

NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

C. Changes in Long-Term Liabilities

| | Beginning Balance | Change in Accounting Principle* | Additions | Deletions | Ending Balance | Due Within One Year |
|----------------------------------|----------------------|---------------------------------------|---------------------|----------------------|----------------------|------------------------|
| General obligation bonds payable | \$ 46,259,000 | \$ – | \$ – | \$ 1,552,000 | \$ 44,707,000 | \$ 1,634,000 |
| Unamortized premium/discount | 1,519,811 | – | – | 131,755 | 1,388,056 | – |
| Subtotal | 47,778,811 | – | – | 1,683,755 | 46,095,056 | 1,634,000 |
| Finance purchase payable | 426,000 | – | – | 38,998 | 387,002 | 38,710 |
| Lease liability | – | 1,602,696 | – | 313,562 | 1,289,134 | 332,382 |
| Net pension liability | 22,571,831 | – | 3,708,541 | 12,741,138 | 13,539,234 | – |
| Net OPEB liability | 330,885 | – | 246,422 | 164,066 | 413,241 | – |
| Severance benefits payable | 17,224 | – | – | – | 17,224 | – |
| Compensated absences payable | 129,419 | – | 311,946 | 302,757 | 138,608 | 138,608 |
| | <u>\$ 71,254,170</u> | <u>\$ 1,602,696</u> | <u>\$ 4,266,909</u> | <u>\$ 15,244,276</u> | <u>\$ 61,879,499</u> | <u>\$ 2,143,700</u> |

* The change in accounting principle adjustment was for new lease standard requirements in the current year.

D. Minimum Debt Payments

Minimum annual principal and interest payments to maturity for general obligation bonds, finance purchase, and lease liability are as follows:

| Year Ending June 30, | General Obligation Bonds | | Finance Purchase | | Lease | |
|-------------------------|--------------------------|----------------------|-------------------|------------------|---------------------|------------------|
| | Principal | Interest | Principal | Interest | Principal | Interest |
| 2023 | \$ 1,634,000 | \$ 1,699,439 | \$ 38,710 | \$ 9,771 | \$ 332,382 | \$ 39,851 |
| 2024 | 1,706,000 | 1,625,447 | 39,719 | 8,762 | 352,196 | 27,903 |
| 2025 | 1,789,000 | 1,547,920 | 40,754 | 7,727 | 378,176 | 15,230 |
| 2026 | 1,871,000 | 1,462,419 | 41,816 | 6,665 | 226,380 | 2,538 |
| 2027 | 1,713,000 | 1,403,583 | 42,906 | 5,575 | – | – |
| 2028–2032 | 9,219,000 | 6,173,932 | 183,097 | 10,825 | – | – |
| 2033–2037 | 10,775,000 | 4,485,931 | – | – | – | – |
| 2038–2042 | 13,065,000 | 2,195,800 | – | – | – | – |
| 2043 | 2,935,000 | 117,400 | – | – | – | – |
| | <u>\$ 44,707,000</u> | <u>\$ 20,711,871</u> | <u>\$ 387,002</u> | <u>\$ 49,325</u> | <u>\$ 1,289,134</u> | <u>\$ 85,522</u> |

NOTE 5 – FUND BALANCES

The following is a breakdown of equity components of governmental funds, which are defined earlier in the report. When applicable, certain restrictions, which have an accumulated deficit balance at June 30 are included in unassigned fund balance in the District’s financial statements in accordance with accounting principles generally accepted in the United States of America. A description of these deficit balance restrictions is included herein since the District has specific authority to future resources for such deficits.

A. Classifications

At year-end, a summary of the District’s governmental fund balance classifications are as follows:

| | General Fund | Capital Projects – Building Construction Fund | Debt Service Fund | Nonmajor Funds | Total |
|--|---------------------|---|----------------------|-------------------|---------------------|
| Nonspendable | | | | | |
| Inventory | \$ – | \$ – | \$ – | \$ 26,517 | \$ 26,517 |
| Prepaid items | 55,907 | – | 11,950 | 2,661 | 70,518 |
| Total nonspendable | <u>55,907</u> | <u>–</u> | <u>11,950</u> | <u>29,178</u> | <u>97,035</u> |
| Restricted | | | | | |
| Scholarships | 76,328 | – | – | – | 76,328 |
| Operating capital | 400,868 | – | – | – | 400,868 |
| Area learning center | 141,015 | – | – | – | 141,015 |
| Long-term facilities maintenance | 863,243 | – | – | – | 863,243 |
| Capital projects | – | 886,336 | – | – | 886,336 |
| Debt service | – | – | 762,421 | – | 762,421 |
| Food service | – | – | – | 134,677 | 134,677 |
| Early childhood family education programs | – | – | – | 19,850 | 19,850 |
| School readiness | – | – | – | 89,645 | 89,645 |
| Community service | – | – | – | 42 | 42 |
| Total restricted | <u>1,481,454</u> | <u>886,336</u> | <u>762,421</u> | <u>244,214</u> | <u>3,374,425</u> |
| Assigned | | | | | |
| Subsequent year’s budget | 1,000,000 | – | – | – | 1,000,000 |
| Unassigned | | | | | |
| Community education programs restricted account deficit | – | – | – | (106,599) | (106,599) |
| Unassigned | <u>616,159</u> | <u>–</u> | <u>–</u> | <u>–</u> | <u>616,159</u> |
| Total unassigned | <u>616,159</u> | <u>–</u> | <u>–</u> | <u>(106,599)</u> | <u>509,560</u> |
| Total | <u>\$ 3,153,520</u> | <u>\$ 886,336</u> | <u>\$ 774,371</u> | <u>\$ 166,793</u> | <u>\$ 4,981,020</u> |

B. Minimum Unassigned Fund Balance Policy

The School Board has formally adopted a fund balance policy regarding the minimum unassigned fund balance for the General Fund. The policy establishes a minimum unassigned General Fund balance of 7.0 percent to a maximum of 15.0 percent of the prior fiscal year’s expenditures. At June 30, 2022, the unassigned fund balance was 1.5 percent of fiscal 2022 actual expenditures.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

A. Plan Descriptions

The District participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the TRA. The PERA's and the TRA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the TRA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

1. General Employees Retirement Fund (GERF)

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

Certain full-time and part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

2. Teachers Retirement Association (TRA)

The TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. The TRA is a separate statutory entity, administered by a Board of Trustees. The Board of Trustees consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul Public Schools or Minnesota State Colleges and Universities (MnSCU)). Educators first hired by MnSCU may elect either TRA coverage or coverage through the Defined Contribution Plan administered by Minnesota State.

B. Benefits Provided

The PERA and the TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

1. GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Benefit increases are provided to benefit recipients each January. The post-retirement increase is equal to 50.0 percent of the cost of living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. For recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. For members retiring on January 1, 2024 or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

2. TRA Benefits

The TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for the TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Tier I Benefits

| Step-Rate Formula | Percentage per Year |
|---|------------------------|
| Basic Plan | |
| First 10 years of service | 2.2 % |
| All years after | 2.7 % |
| Coordinated Plan | |
| First 10 years if service years are up to July 1, 2006 | 1.2 % |
| First 10 years if service years are July 1, 2006 or after | 1.4 % |
| All other years of service if service years are up to July 1, 2006 | 1.7 % |
| All other years of service if service years are July 1, 2006 or after | 1.9 % |

With these provisions:

- (a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- (b) Three percent per year early retirement reduction factor for all years under normal retirement age.
- (c) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statutes. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits, but not yet receiving them, are bound by the plan provisions in effect at the time they last terminated their public service.

C. Contributions

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

1. GERF Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Coordinated Plan members were required to contribute 6.5 percent of their annual covered salary in fiscal year 2022 and the District was required to contribute 7.5 percent for Coordinated Plan members. The District’s contributions to the GERF for the year ended June 30, 2022, were \$468,444. The District’s contributions were equal to the required contributions as set by state statutes.

2. TRA Contributions

Minnesota Statutes, Chapter 354 sets the rates for employer and employee contributions. Rates for each fiscal year were:

| | Year Ended June 30, | | | | | |
|-------------------------|---------------------|----------|----------|----------|----------|----------|
| | 2020 | | 2021 | | 2022 | |
| | Employee | Employer | Employee | Employer | Employee | Employer |
| Basic Plan | 11.00 % | 11.92 % | 11.00 % | 12.13 % | 11.00 % | 12.34 % |
| Coordinated Plan | 7.50 % | 7.92 % | 7.50 % | 8.13 % | 7.50 % | 8.34 % |

The District’s contributions to the TRA for the plan’s fiscal year ended June 30, 2022, were \$1,189,489. The District’s contributions were equal to the required contributions for each year as set by state statutes.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following is a reconciliation of employer contributions in the TRA’s Annual Comprehensive Financial Report Statement of Changes in Fiduciary Net Position to the employer contributions used in the Schedule of Employer and Nonemployer Pension Allocations:

| | <i>in thousands</i> |
|---|---------------------|
| Employer contributions reported in the TRA’s Annual Comprehensive Financial Report Statement of Changes in Fiduciary Net Position | \$ 448,829 |
| Add employer contributions not related to future contribution efforts | 379 |
| Deduct the TRA’s contributions not included in allocation | <u>(538)</u> |
| Total employer contributions | 448,670 |
| Total nonemployer contributions | <u>37,840</u> |
| Total contributions reported in the Schedule of Employer and Nonemployer Allocations | <u>\$ 486,510</u> |

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations, due to the number of decimal places used in the allocations. The TRA has rounded percentage amounts to the nearest ten thousandths.

D. Pension Costs

1. GERF Pension Costs

At June 30, 2022, the District reported a liability of \$3,749,453 for its proportionate share of the General Employees Fund’s net pension liability. The District’s net pension liability reflected a reduction due to the state of Minnesota’s contribution of \$16 million. The state of Minnesota is considered a nonemployer contributing entity and the state’s contribution meets the definition of a special funding situation. The state of Minnesota’s proportionate share of the net pension liability associated with the District totaled \$114,524. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportionate share of the net pension liability was based on the District’s contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2020 through June 30, 2021, relative to the total employer contributions received from all of the PERA’s participating employers. The District’s proportionate share was 0.0878 percent at the end of the measurement period and 0.1039 percent for the beginning of the period.

| | |
|---|--------------|
| District’s proportionate share of the net pension liability | \$ 3,749,453 |
| State’s proportionate share of the net pension liability associated with the District | \$ 114,524 |

For the year ended June 30, 2022, the District recognized negative pension expense of \$46,806 for its proportionate share of the GERF’s pension expense. In addition, the District recognized an additional \$9,240 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota’s pension expense for the annual \$16 million contribution.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

At June 30, 2022, the District reported its proportionate share of the GERF’s deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|--------------------------------------|-------------------------------------|
| Differences between expected and actual economic experience | \$ 24,111 | \$ 117,178 |
| Changes in actuarial assumptions | 2,289,338 | 94,544 |
| Net collective difference between projected and actual investment earnings on pension plan investments | – | 3,182,743 |
| Changes in proportion | 331,727 | 741,982 |
| District’s contributions to the GERF subsequent to the measurement date | 468,444 | – |
| Total | <u>\$ 3,113,620</u> | <u>\$ 4,136,447</u> |

The \$468,444 reported as deferred outflows of resources related to pensions resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ending June 30, | Pension Expense Amount |
|-------------------------|------------------------------|
| 2023 | \$ (243,916) |
| 2024 | \$ (114,476) |
| 2025 | \$ (247,202) |
| 2026 | \$ (885,677) |

2. TRA Pension Costs

At June 30, 2022, the District reported a liability of \$9,789,781 for its proportionate share of the TRA’s net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportion of the net pension liability was based on the District’s contributions to the TRA in relation to total system contributions, including direct aid from the state of Minnesota, City of Minneapolis, Minneapolis School District. The District’s proportionate share was 0.2237 percent at the end of the measurement period and 0.2212 percent for the beginning of the period.

The pension liability amount reflected a reduction due to direct aid provided to the TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

| | |
|---|--------------|
| District’s proportionate share of the net pension liability | \$ 9,789,781 |
| State’s proportionate share of the net pension liability associated with the District | \$ 825,772 |

For the year ended June 30, 2022, the District recognized pension expense of \$262,457. It also recognized \$9,246 as a decrease to pension expense for the support provided by direct aid.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

At June 30, 2022, the District had deferred resources related to pensions from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|--------------------------------------|-------------------------------------|
| Differences between expected and actual economic experience | \$ 262,187 | \$ 282,698 |
| Changes in actuarial assumptions | 3,587,475 | 9,300,835 |
| Net collective difference between projected and actual investment earnings on pension plan investments | – | 8,233,219 |
| Changes in proportion | 536,830 | 575,305 |
| District’s contributions to the TRA subsequent to the measurement date | <u>1,189,489</u> | <u>–</u> |
| Total | <u>\$ 5,575,981</u> | <u>\$ 18,392,057</u> |

A total of \$1,189,489 reported as deferred outflows of resources related to pensions resulting from district contributions to the TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

| Year Ending June 30, | Pension Expense Amount |
|-------------------------|------------------------------|
| 2023 | \$ (6,710,129) |
| 2024 | \$ (5,147,447) |
| 2025 | \$ (1,314,916) |
| 2026 | \$ (1,554,885) |
| 2027 | \$ 721,812 |

E. Long-Term Expected Return on Investment

The State Board of Investment, which manages the investments of the PERA and the TRA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

| Asset Class | Target Allocation | | Long-Term Expected Real Rate of Return |
|----------------------|-------------------|-----------------|---|
| | GERF | TRA | |
| Domestic equity | 33.50 % | 35.50 % | 5.10 % |
| International equity | 16.50 | 17.50 | 5.30 % |
| Private markets | 25.00 | 25.00 | 5.90 % |
| Fixed income | 25.00 | 20.00 | 0.75 % |
| Unallocated cash | – | 2.00 | – % |
| Total | <u>100.00 %</u> | <u>100.00 %</u> | |

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

F. Actuarial Methods and Assumptions

The total pension liability in the June 30, 2021 actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

| Assumptions | GERF | TRA |
|------------------------------|-------|---|
| Inflation | 2.25% | 2.50% |
| Wage growth rate | | 2.85% before July 1, 2028, and 3.25% thereafter |
| Projected salary increase | 3.00% | |
| Active member payroll growth | | 2.85% to 8.85% before July 1, 2028, and 3.25% to 9.25% thereafter |
| Investment rate of return | 6.50% | 7.00% |

1. GERF

The long-term rate of return on pension plan investments used in the determination of the total liability is 6.50 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 6.50 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the GERF Plan. Benefit increases after retirement are assumed to be 1.25 percent for the GERF Plan.

Salary growth assumptions in the GERF Plan range in annual increments from 10.25 percent after one year of service to 3.00 percent after 29 years of service, and 6.00 percent per year thereafter.

Mortality rates for the GERF Plan are based on the Pub-2010 General Employee Mortality Table. The table is adjusted slightly to fit the PERA's experience.

Actuarial assumptions for the GERF Plan are reviewed every four years. The most recent four-year experience study for the GERF Plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020 actuarial valuation.

2. TRA

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants for all plans were based on RP-2014 tables for the TRA for males and females, as appropriate, with slight adjustments to fit the TRA's experience. Cost of living benefit increases after retirement for retirees are assumed to be 1.00 percent for January 2020 through January 2023, then increasing by 0.10 percent each year, up to 1.50 percent annually.

Actuarial assumptions for the TRA Plan were based on the results of actuarial experience studies. The most recent experience study in the TRA Plan was completed in 2015, with economic assumptions updated in 2017.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following changes in actuarial assumptions occurred in 2021:

1. GERF

CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

2. TRA

CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return assumption was changed from 7.50 percent to 7.00 percent.

G. Discount Rate

1. GERF

The discount rate used to measure the total pension liability in 2021 was 6.50 percent. The discount rate used to measure the total pension liability at the prior measurement date was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

2. TRA

The discount rate used to measure the total pension liability was 7.00 percent. The discount rate used to measure the total pension liability at the prior measurement date was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2021 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate.

NOTE 6 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

H. Pension Liability Sensitivity

The following table presents the District’s proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

| | <u>1% Decrease in Discount Rate</u> | <u>Current Discount Rate</u> | <u>1% Increase in Discount Rate</u> |
|---|---|----------------------------------|---|
| GERF discount rate | 5.50% | 6.50% | 7.50% |
| District’s proportionate share of the GERF net pension liability | \$ 7,646,971 | \$ 3,749,453 | \$ 551,302 |
| TRA discount rate | 6.00% | 7.00% | 8.00% |
| District’s proportionate share of the TRA net pension liability | \$ 19,775,834 | \$ 9,789,781 | \$ 1,600,421 |

I. Pension Plan Fiduciary Net Position

Detailed information about the plan’s fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at www.mnpera.org.

Detailed information about the plan’s fiduciary net position is available in a separately-issued TRA financial report. That report can be obtained at www.MinnesotaTRA.org, by writing to the TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling 651-296-2409 or 800-657-3669.

NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

A. Plan Description

The District provides post-employment benefits to certain eligible employees through the OPEB Plan, a single-employer defined benefit plan administered by the District. Management of the plan is vested with the School Board of the District. All post-employment benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements.

The District administers a defined benefit Post-Employment Benefits Trust Fund. The assets of the plan are reported in the District’s financial report in the Post-Employment Benefits Trust Fund, established by the District to finance these obligations. The plan assets may be used only for the payment of benefits of the plan, in accordance with the terms of the plan. The plan does not issue a publicly available financial report.

B. Benefits Provided

All retirees of the District upon retirement have the option under state law to continue their medical insurance coverage through the District. For members of certain employee groups, the District pays for all or part of the eligible retiree’s premiums for medical and/or dental insurance from the time of retirement until the employee reaches the age of eligibility for Medicare. Benefits paid by the District differ by bargaining unit and date of hire, with some contracts specifying a certain dollar amount per month, and some covering premium costs as defined within each collective bargaining agreement. Retirees not eligible for these district-paid premium benefits must pay the full district premium rate for their coverage.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an “implicit rate subsidy.” This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District’s younger and statistically healthier active employees.

C. Contributions

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District has established the Post-Employment Benefits Trust Fund to finance these obligations. The District’s contributions in the current year totaled \$43,396 as required on a pay-as-you-go basis to finance current year benefits as described in the previous section.

D. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

| | |
|---|-------------------|
| Retirees and beneficiaries receiving benefits | 8 |
| Active plan members | <u>386</u> |
| Total members | <u><u>394</u></u> |

NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

E. Net OPEB Liability of the District

The District’s net OPEB liability was calculated using a valuation date of July 1, 2020, and a measurement and reporting date of June 30, 2022. The components of the net OPEB liability of the District at year-end were as follows:

| | |
|--|--------------------|
| Total OPEB liability | \$ 1,712,238 |
| Plan fiduciary net position | <u>(1,298,997)</u> |
| District’s net OPEB liability | <u>\$ 413,241</u> |
| Plan fiduciary net position as a percentage of the total OPEB liability | <u>75.87%</u> |

F. Actuarial Methods and Assumptions

The total OPEB liability was determined using an actuarial valuation date of July 1, 2020, and a measurement date of June 30, 2022. The liabilities are based on the entry-age normal level percent of pay cost method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

| | |
|--------------------------------------|--|
| Discount rate | 3.50% |
| Expected long-term investment return | 2.90% (net of investment expenses) |
| 20-year municipal bond yield | 3.80% |
| Inflation rate | 2.50% |
| Salary increases | Service graded table |
| Medical trend rate | 6.25%, grading to 5.00% over 5 years, and then 4.00% over the next 48 years |
| Dental trend rate | 4.00% |

Mortality rates were based on the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2019 Generational Improvement Scale.

The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

The District’s policy in regard to the allocation of invested assets is established and may be amended by the School Board by a majority vote of its members. It is the policy of the School Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes allowable under state statutes.

The long-term expected rate of return on OPEB Plan investments was set based on the plan’s target investment allocation described below, along with long-term return expectations by asset class. When there is sufficient historical evidence of market outperformance, historical average returns may be considered.

| <u>Asset Class</u> | <u>Target Allocation</u> | <u>Long-Term Expected Rate of Return</u> |
|--------------------|--------------------------|--|
| Fixed income | 95.00 % | 3.00 % |
| Cash equivalents | <u>5.00</u> | 1.00 % |
| Total | <u>100.00 %</u> | 2.90 % |

NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

G. Rate of Return

For the current year ended, the annual money-weighted rate of return on investments, net of investment expense, was negative 3.40 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

H. Discount Rate

The discount rate used to measure the total OPEB liability was 3.50 percent. The projection of cash flows used to determine the discount rate was determined by projecting forward the fiduciary net position (assets) as of the valuation date, increasing by the investment return assumption, and reducing by benefit payments in each period until assets are exhausted. Expected benefit payments by year were discounted using the expected asset return assumptions for the years in which the assets were sufficient to pay all benefit payments. Any remaining benefit payments after the trust fund is exhausted are discounted at the 20-year municipal bond rate. The equivalent single rate is the discount rate. The contribution and benefit payment history, as well as the funding policy, have also been considered. The District discount rate used in the prior measurement date was 2.30 percent.

I. Changes in the Net OPEB Liability

| | Total OPEB Liability (a) | Plan Fiduciary Net Position (b) | Net OPEB Liability (a-b) |
|---|--------------------------------|---------------------------------------|--------------------------------|
| Beginning balance | \$ 1,675,426 | \$ 1,344,541 | \$ 330,885 |
| Changes for the year | | | |
| Service cost | 121,063 | – | 121,063 |
| Interest | 40,823 | – | 40,823 |
| Changes in actuarial assumptions | (81,678) | – | (81,678) |
| Employer contributions | – | 43,396 | (43,396) |
| Projected investment return | – | 38,992 | (38,992) |
| Differences between expected and actual experience | – | (84,286) | 84,286 |
| Benefit payments | (43,396) | (43,396) | – |
| Administrative expenses | – | (250) | 250 |
| Total net changes | <u>36,812</u> | <u>(45,544)</u> | <u>82,356</u> |
| Ending balance | <u>\$ 1,712,238</u> | <u>\$ 1,298,997</u> | <u>\$ 413,241</u> |

Changes in actuarial assumptions since the prior measurement date include the following:

- The discount rate was changed from 2.30 percent to 3.50 percent.

NOTE 7 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

J. Net OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes

The following presents the net OPEB liability of the District, as well as what the District’s net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

| | <u>1% Decrease in Discount Rate</u> | <u>Discount Rate</u> | <u>1% Increase in Discount Rate</u> |
|--------------------|---|----------------------|---|
| OPEB discount rate | 2.50% | 3.50% | 4.50% |
| Net OPEB liability | \$ 500,083 | \$ 413,241 | \$ 328,612 |

The following presents the net OPEB liability of the District, as well as what the District’s net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

| | <u>1% Decrease in Healthcare Trend Rate</u> | <u>Healthcare Trend Rate</u> | <u>1% Increase in Healthcare Trend Rate</u> |
|-------------------------|---|---------------------------------------|---|
| OPEB medical trend rate | 5.25% grading to 4.00%, then 3.00% | 6.25% grading to 5.00%, then 4.00% | 7.25% grading to 6.00%, then 5.00% |
| OPEB dental trend rate | 3.00% | 4.00% | 5.00% |
| Net OPEB liability | \$ 241,927 | \$ 413,241 | \$ 616,062 |

K. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources

For the current year ended, the District recognized OPEB expense of \$15,898. As of year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|--|---|--|
| Difference between expected and actual economic experience | \$ – | \$ 311,178 |
| Changes in actuarial assumptions | 22,514 | 198,081 |
| Differences between projected and actual investment earnings | 93,807 | – |
| Total | <u>\$ 116,321</u> | <u>\$ 509,259</u> |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| <u>Year Ending June 30,</u> | <u>OPEB Expense Amount</u> |
|---------------------------------|------------------------------------|
| 2023 | \$ (106,600) |
| 2024 | \$ (113,292) |
| 2025 | \$ (102,089) |
| 2026 | \$ (18,411) |
| 2027 | \$ (40,882) |
| Thereafter | \$ (11,664) |

NOTE 8 – INTERFUND BALANCES AND TRANSACTIONS

At June 30, 2022, the District's General Fund had an interfund receivable of \$13,252 from the Food Service Special Revenue Fund and \$228,957 from the Community Service Special Revenue Fund to eliminate temporary cash deficits. The Health Benefits Self-Insurance Fund also reported an interfund receivable of \$23,171 from the Dental Self-Insurance Fund to eliminate a temporary cash deficit.

Such interfund balances and transactions are reported in the fund financial statements, but are eliminated as necessary in the government-wide financial statements.

NOTE 9 – STEWARDSHIP AND ACCOUNTABILITY

At June 30, 2022, the District had a deficit net position total in the Dental Self-Insurance Fund of \$38,535.

NOTE 10 – COMMITMENTS AND CONTINGENCIES

A. Federal and State Programs

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

B. Legal Claims

The District has the usual and customary types of miscellaneous legal claims pending at year-end, mostly of a minor nature and usually covered by insurance carried for that purpose. Although the outcomes of these claims are not presently determinable, the District believes that the resolution of these matters will not have a material adverse effect on its financial position.

NOTE 11 – SUBSEQUENT EVENT

In July 2022, the District issued a \$4,995,000 lease purchase agreement with an interest rate of 3.30 percent and a maturity date in April 2038.

REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 286

Public Employees Retirement Association Pension Benefits Plan
 Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability
 Year Ended June 30, 2022

| District Fiscal Year-End Date | PERA Fiscal Year-End Date (Measurement Date) | District's Proportion of the Net Pension Liability | District's Proportionate Share of the Net Pension Liability | District's Proportionate Share of the Minnesota's Proportionate Share of the Net Pension Liability | Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability | District's Covered Payroll | District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll | Plan Fiduciary Net Position as a Percentage of the Total Pension Liability |
|-------------------------------|--|--|---|--|--|----------------------------|--|--|
| 06/30/2015 | 06/30/2014 | 0.0991% | \$ 4,655,222 | \$ - | \$ 4,655,222 | \$ 5,202,262 | 89.48% | 78.70% |
| 06/30/2016 | 06/30/2015 | 0.0873% | \$ 4,524,339 | \$ - | \$ 4,524,339 | \$ 5,048,933 | 89.61% | 78.20% |
| 06/30/2017 | 06/30/2016 | 0.0928% | \$ 7,534,899 | \$ 98,396 | \$ 7,633,295 | \$ 5,756,957 | 130.88% | 68.90% |
| 06/30/2018 | 06/30/2017 | 0.0912% | \$ 5,822,148 | \$ 73,226 | \$ 5,895,374 | \$ 5,851,573 | 99.50% | 75.90% |
| 06/30/2019 | 06/30/2018 | 0.0932% | \$ 5,170,355 | \$ 169,672 | \$ 5,340,027 | \$ 6,261,347 | 82.58% | 79.50% |
| 06/30/2020 | 06/30/2019 | 0.0919% | \$ 5,080,946 | \$ 157,993 | \$ 5,238,939 | \$ 6,815,107 | 74.55% | 80.20% |
| 06/30/2021 | 06/30/2020 | 0.1039% | \$ 6,229,279 | \$ 192,082 | \$ 6,421,361 | \$ 7,015,813 | 88.79% | 79.10% |
| 06/30/2022 | 06/30/2021 | 0.0878% | \$ 3,749,453 | \$ 114,524 | \$ 3,863,977 | \$ 6,310,907 | 59.41% | 87.00% |

Public Employees Retirement Association Pension Benefits Plan
 Schedule of District Contributions
 Year Ended June 30, 2022

| District Fiscal Year-End Date | Statutorily Required Contributions | Contributions in Relation to the Statutorily Required Contributions | Contribution Deficiency (Excess) | Covered Payroll | Contributions as a Percentage of Covered Payroll |
|-------------------------------|------------------------------------|---|----------------------------------|-----------------|--|
| 06/30/2015 | \$ 378,670 | \$ 378,670 | \$ - | \$ 5,048,933 | 7.50% |
| 06/30/2016 | \$ 431,774 | \$ 431,774 | \$ - | \$ 5,756,957 | 7.50% |
| 06/30/2017 | \$ 438,868 | \$ 438,868 | \$ - | \$ 5,851,573 | 7.50% |
| 06/30/2018 | \$ 469,601 | \$ 469,601 | \$ - | \$ 6,261,347 | 7.50% |
| 06/30/2019 | \$ 511,133 | \$ 511,133 | \$ - | \$ 6,815,107 | 7.50% |
| 06/30/2020 | \$ 526,186 | \$ 526,186 | \$ - | \$ 7,015,813 | 7.50% |
| 06/30/2021 | \$ 473,318 | \$ 473,318 | \$ - | \$ 6,310,907 | 7.50% |
| 06/30/2022 | \$ 468,444 | \$ 468,444 | \$ - | \$ 6,250,727 | 7.49% |

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 286

Teachers Retirement Association Pension Benefits Plan
 Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability
 Year Ended June 30, 2022

| District Fiscal Year-End Date | TRA Fiscal Year-End Date (Measurement Date) | District's Proportion of the Net Pension Liability | District's Proportionate Share of the Net Pension Liability | District's Proportionate Share of the State of Minnesota's Net Pension Liability | Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Net Pension Liability | District's Covered Payroll | District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll | Plan Fiduciary Net Position as a Percentage of the Total Pension Liability |
|-------------------------------|---|--|---|--|---|----------------------------|--|--|
| 06/30/2015 | 06/30/2014 | 0.2252% | \$ 10,377,054 | \$ 729,883 | \$ 11,106,937 | \$ 10,278,596 | 100.96% | 81.50% |
| 06/30/2016 | 06/30/2015 | 0.2206% | \$ 13,646,292 | \$ 1,674,127 | \$ 15,320,419 | \$ 11,177,280 | 122.09% | 76.80% |
| 06/30/2017 | 06/30/2016 | 0.2296% | \$ 54,765,078 | \$ 5,495,987 | \$ 60,261,065 | \$ 11,991,480 | 456.70% | 44.88% |
| 06/30/2018 | 06/30/2017 | 0.2317% | \$ 46,251,523 | \$ 4,471,027 | \$ 50,722,550 | \$ 12,579,853 | 367.66% | 51.57% |
| 06/30/2019 | 06/30/2018 | 0.2362% | \$ 14,835,571 | \$ 1,393,892 | \$ 16,229,463 | \$ 13,051,053 | 113.67% | 78.07% |
| 06/30/2020 | 06/30/2019 | 0.2306% | \$ 14,698,492 | \$ 1,300,734 | \$ 15,999,226 | \$ 13,056,213 | 112.58% | 78.21% |
| 06/30/2021 | 06/30/2020 | 0.2212% | \$ 16,342,552 | \$ 1,369,341 | \$ 17,711,893 | \$ 12,783,497 | 127.84% | 75.48% |
| 06/30/2022 | 06/30/2021 | 0.2237% | \$ 9,789,781 | \$ 825,772 | \$ 10,615,553 | \$ 13,389,635 | 73.11% | 86.63% |

Teachers Retirement Association Pension Benefits Plan
 Schedule of District Contributions
 Year Ended June 30, 2022

| District Fiscal Year-End Date | Statutorily Required Contributions | Contributions in Relation to the Statutorily Required Contributions | Contribution Deficiency (Excess) | Covered Payroll | Contributions as a Percentage of Covered Payroll |
|-------------------------------|------------------------------------|---|----------------------------------|-----------------|--|
| 06/30/2015 | \$ 838,296 | \$ 838,296 | \$ - | \$ 11,177,280 | 7.50% |
| 06/30/2016 | \$ 899,361 | \$ 899,361 | \$ - | \$ 11,991,480 | 7.50% |
| 06/30/2017 | \$ 943,489 | \$ 943,489 | \$ - | \$ 12,579,853 | 7.50% |
| 06/30/2018 | \$ 978,829 | \$ 978,829 | \$ - | \$ 13,051,053 | 7.50% |
| 06/30/2019 | \$ 1,006,634 | \$ 1,006,634 | \$ - | \$ 13,056,213 | 7.71% |
| 06/30/2020 | \$ 1,012,453 | \$ 1,012,453 | \$ - | \$ 12,783,497 | 7.92% |
| 06/30/2021 | \$ 1,088,324 | \$ 1,088,324 | \$ - | \$ 13,389,635 | 8.13% |
| 06/30/2022 | \$ 1,189,489 | \$ 1,189,489 | \$ - | \$ 14,270,162 | 8.34% |

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 286

Other Post-Employment Benefits Plan
 Schedule of Changes in the District's Net
 OPEB Liability and Related Ratios
 Year Ended June 30, 2022

| | District Fiscal Year-End Date | | | | | |
|---|-------------------------------|---------------|---------------|---------------|---------------|---------------|
| | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 |
| Total OPEB liability | | | | | | |
| Service cost | \$ 172,302 | \$ 174,418 | \$ 113,288 | \$ 125,812 | \$ 139,083 | \$ 121,063 |
| Interest | 57,456 | 61,695 | 77,653 | 51,961 | 46,513 | 40,823 |
| Changes in actuarial assumptions | – | (77,993) | (151,062) | 39,404 | (57,473) | (81,678) |
| Changes in plan provisions | – | 79,738 | – | – | – | – |
| Differences between expected and actual experience | – | – | (480,992) | – | (147,060) | – |
| Benefit payments | (66,185) | (94,960) | (97,631) | (149,282) | (53,828) | (43,396) |
| Net change in total OPEB liability | 163,573 | 142,898 | (538,744) | 67,895 | (72,765) | 36,812 |
| Total OPEB liability – beginning of year | 1,912,569 | 2,076,142 | 2,219,040 | 1,680,296 | 1,748,191 | 1,675,426 |
| Total OPEB liability – end of year | 2,076,142 | 2,219,040 | 1,680,296 | 1,748,191 | 1,675,426 | 1,712,238 |
| Plan fiduciary net position | | | | | | |
| Employer contributions | 66,185 | – | 97,631 | 149,282 | 53,828 | 43,396 |
| Projected investment return | 27,103 | 27,290 | 35,095 | 37,735 | 38,830 | 38,992 |
| Differences between expected and actual experience | (17,427) | 3,244 | (33,483) | 278 | (32,992) | (84,286) |
| Benefit payments | (66,185) | (94,960) | (97,631) | (149,282) | (53,828) | (43,396) |
| Administrative expenses | (250) | (250) | (250) | (250) | (250) | (250) |
| Net change in plan fiduciary net position | 9,426 | (64,676) | 1,362 | 37,763 | 5,588 | (45,544) |
| Plan fiduciary net position – beginning of year | 1,355,078 | 1,364,504 | 1,299,828 | 1,301,190 | 1,338,953 | 1,344,541 |
| Plan fiduciary net position – end of year | 1,364,504 | 1,299,828 | 1,301,190 | 1,338,953 | 1,344,541 | 1,298,997 |
| Net OPEB liability | \$ 711,638 | \$ 919,212 | \$ 379,106 | \$ 409,238 | \$ 330,885 | \$ 413,241 |
| Plan fiduciary net position as a percentage of the total OPEB liability | 65.72% | 58.58% | 77.44% | 76.59% | 80.25% | 75.87% |
| Covered-employee payroll | \$ 17,090,700 | \$ 17,603,421 | \$ 17,192,530 | \$ 17,708,306 | \$ 21,090,362 | \$ 21,723,073 |
| Net OPEB liability as a percentage of covered-employee payroll | 4.16% | 5.22% | 2.21% | 2.31% | 1.57% | 1.90% |

Note: The District implemented GASB Statement Nos. 74 and 75 for the year ended June 30, 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 286

Other Post-Employment Benefits Plan
Schedule of Investment Returns
Year Ended June 30, 2022

| <u>Year</u> | <u>Annual Money-Weighted Rate of Return, Net of Investment Expense</u> |
|-------------|--|
| 2017 | 0.71 % |
| 2018 | 2.20 % |
| 2019 | 0.12 % |
| 2020 | 2.90 % |
| 2021 | 0.40 % |
| 2022 | (3.40) % |

Note: The District implemented GASB Statement Nos. 74 and 75 for the year ended June 30, 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

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INDEPENDENT SCHOOL DISTRICT NO. 286

Notes to Required Supplementary Information
June 30, 2022

PERA – GENERAL EMPLOYEES RETIREMENT FUND

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

2020 CHANGES IN PLAN PROVISIONS

- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

INDEPENDENT SCHOOL DISTRICT NO. 286

Notes to Required Supplementary Information (continued)
June 30, 2022

PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

2019 CHANGES IN PLAN PROVISIONS

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2017 to MP-2018.

2018 CHANGES IN PLAN PROVISIONS

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year, with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio, to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

INDEPENDENT SCHOOL DISTRICT NO. 286

Notes to Required Supplementary Information (continued)
June 30, 2022

PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

2017 CHANGES IN PLAN PROVISIONS

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

2015 CHANGES IN PLAN PROVISIONS

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Retirement Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

INDEPENDENT SCHOOL DISTRICT NO. 286

Notes to Required Supplementary Information (continued)
June 30, 2022

TEACHERS RETIREMENT ASSOCIATION (TRA)

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return assumption was changed from 7.50 percent to 7.00 percent.

2018 CHANGES IN PLAN PROVISIONS

- The cost of living adjustment (COLA) was reduced from 2.00 percent each January 1 to 1.00 percent, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.10 percent each year until reaching the ultimate rate of 1.50 percent on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit, are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.50 percent if the funded ratio was at least 90.00 percent for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.00 percent to 3.00 percent, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.50 percent to 7.50 percent, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next six years, (7.71 percent in 2018, 7.92 percent in 2019, 8.13 percent in 2020, 8.34 percent in 2021, 8.55 percent in 2022, and 8.75 percent in 2023). In addition, the employee contribution rate will increase from 7.50 percent to 7.75 percent on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return assumption was changed from 8.50 percent to 7.50 percent.
- The single discount rate changed from 5.12 percent to 7.50 percent.

INDEPENDENT SCHOOL DISTRICT NO. 286

Notes to Required Supplementary Information (continued)
June 30, 2022

TEACHERS RETIREMENT ASSOCIATION (TRA) (CONTINUED)

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The COLA was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
- Adjustments were made to the CSA loads. The active load was reduced from 1.40 percent to zero percent, the vested inactive load increased from 4.00 percent to 7.00 percent, and the nonvested inactive load increased from 4.00 percent to 9.00 percent.
- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for 10 years, followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.
- The single discount rate changed from 4.66 percent to 5.12 percent.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The single discount rate was changed from 8.00 percent to 4.66 percent.

2015 CHANGES IN PLAN PROVISIONS

- The Duluth Teachers Retirement Fund Association was merged into the TRA on June 30, 2015.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS

- The annual COLA for the June 30, 2015 valuation assumed 2.00 percent. The prior year valuation used 2.00 percent, with an increase to 2.50 percent commencing in 2034.
- The discount rate used to measure the total pension liability was 8.00 percent. This is a decrease from the discount rate at the prior measurement date of 8.25 percent.

INDEPENDENT SCHOOL DISTRICT NO. 286

Notes to Required Supplementary Information (continued)
June 30, 2022

OTHER POST-EMPLOYMENT BENEFITS PLAN

2022 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 2.30 percent to 3.50 percent.

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 2.50 percent to 2.30 percent.
- The healthcare trend rates, mortality tables, and salary increase rates were updated.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.00 percent to 2.50 percent.
- The expected long-term rate of return on plan assets changed from 2.00 percent to 2.90 percent.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The healthcare trend rates were changed to better anticipate short-term and long-term medical increases.
- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale.
- The retiree plan participation assumption for participants not eligible for a pre-65 subsidy was changed from 0.50 percent to 0.30 percent.
- The discount rate was changed from 3.40 percent to 3.00 percent.

2018 CHANGES IN PLAN PROVISIONS

- The superintendent will receive post-employment subsidized medical, dental, and life insurance until Medicare eligibility.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 2.80 percent to 3.40 percent.

SUPPLEMENTAL INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 286

Nonmajor Governmental Funds
 Combining Balance Sheet
 as of June 30, 2022

| | Special Revenue Funds | | Total |
|--|-----------------------|-------------------|-------------------|
| | Food Service | Community Service | |
| Assets | | | |
| Receivables | | | |
| Current taxes | \$ - | \$ 95,945 | \$ 95,945 |
| Delinquent taxes | - | 2,843 | 2,843 |
| Accounts and interest | - | 2,250 | 2,250 |
| Due from other governmental units | 192,085 | 354,194 | 546,279 |
| Inventory | 26,517 | - | 26,517 |
| Prepaid items | 2,661 | - | 2,661 |
| | <u>221,263</u> | <u>455,232</u> | <u>676,495</u> |
| Total assets | \$ 221,263 | \$ 455,232 | \$ 676,495 |
| Liabilities | | | |
| Accounts and contracts payable | \$ 11,833 | \$ 27,303 | \$ 39,136 |
| Due to other governmental units | - | 9,535 | 9,535 |
| Due to other funds | 13,252 | 228,957 | 242,209 |
| Unearned revenue | 32,323 | - | 32,323 |
| | <u>57,408</u> | <u>265,795</u> | <u>323,203</u> |
| Total liabilities | 57,408 | 265,795 | 323,203 |
| Deferred inflows of resources | | | |
| Property taxes levied for subsequent year | - | 184,420 | 184,420 |
| Unavailable revenue – delinquent taxes | - | 2,079 | 2,079 |
| | <u>-</u> | <u>186,499</u> | <u>186,499</u> |
| Total deferred inflows of resources | - | 186,499 | 186,499 |
| Fund balances | | | |
| Nonspendable | 29,178 | - | 29,178 |
| Restricted | 134,677 | 109,537 | 244,214 |
| Unassigned | - | (106,599) | (106,599) |
| | <u>163,855</u> | <u>2,938</u> | <u>166,793</u> |
| Total fund balances | 163,855 | 2,938 | 166,793 |
| Total liabilities, deferred inflows of resources, and fund balances | | | |
| | <u>\$ 221,263</u> | <u>\$ 455,232</u> | <u>\$ 676,495</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Nonmajor Governmental Funds
 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances
 Year Ended June 30, 2022

| | Special Revenue Funds | | Total |
|-----------------------------|-----------------------|-------------------|-------------------|
| | Food Service | Community Service | |
| Revenue | | | |
| Local sources | | | |
| Property taxes | \$ - | \$ 145,214 | \$ 145,214 |
| Other | 4,603 | 295,847 | 300,450 |
| State sources | 36,104 | 424,244 | 460,348 |
| Federal sources | 1,342,309 | 623,175 | 1,965,484 |
| Total revenue | <u>1,383,016</u> | <u>1,488,480</u> | <u>2,871,496</u> |
| Expenditures | | | |
| Current | | | |
| Food service | 1,288,742 | - | 1,288,742 |
| Community service | - | 1,568,684 | 1,568,684 |
| Capital outlay | 7,865 | 15,000 | 22,865 |
| Total expenditures | <u>1,296,607</u> | <u>1,583,684</u> | <u>2,880,291</u> |
| Net change in fund balances | 86,409 | (95,204) | (8,795) |
| Fund balances | | | |
| Beginning of year | <u>77,446</u> | <u>98,142</u> | <u>175,588</u> |
| End of year | <u>\$ 163,855</u> | <u>\$ 2,938</u> | <u>\$ 166,793</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

General Fund
Comparative Balance Sheet
as of June 30, 2022 and 2021

| | <u>2022</u> | <u>2021</u> |
|--|----------------------|----------------------|
| Assets | | |
| Cash and temporary investments | \$ 2,090,291 | \$ 6,832,603 |
| Receivables | | |
| Current taxes | 1,769,290 | 1,922,873 |
| Delinquent taxes | 67,385 | 17,251 |
| Accounts and interest | 5,278 | 15,922 |
| Due from other governmental units | 5,774,001 | 4,874,594 |
| Due from other funds | 242,209 | 170,336 |
| Prepaid items | <u>55,907</u> | <u>106,849</u> |
| Total assets | <u>\$ 10,004,361</u> | <u>\$ 13,940,428</u> |
| Liabilities | | |
| Salaries payable | \$ 2,148,611 | \$ 1,708,749 |
| Accounts and contracts payable | 1,418,822 | 2,284,923 |
| Due to other governmental units | 178,844 | 82,762 |
| Unearned revenue | <u>131,762</u> | <u>37,265</u> |
| Total liabilities | 3,878,039 | 4,113,699 |
| Deferred inflows of resources | | |
| Property taxes levied for subsequent year | 2,923,330 | 3,230,305 |
| Unavailable revenue – delinquent taxes | <u>49,472</u> | <u>6,774</u> |
| Total deferred inflows of resources | 2,972,802 | 3,237,079 |
| Fund balances | | |
| Nonspendable for prepaid items | 55,907 | 106,849 |
| Restricted for scholarships | 76,328 | 81,633 |
| Restricted for operating capital | 400,868 | 476,380 |
| Restricted for area learning center | 141,015 | – |
| Restricted for long-term facilities maintenance | 863,243 | 1,433,834 |
| Assigned for subsequent year’s budget | 1,000,000 | – |
| Unassigned | <u>616,159</u> | <u>4,490,954</u> |
| Total fund balances | <u>3,153,520</u> | <u>6,589,650</u> |
| Total liabilities, deferred inflows of resources, and fund balances | <u>\$ 10,004,361</u> | <u>\$ 13,940,428</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

General Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2022
 (With Comparative Actual Amounts for the Year Ended June 30, 2021)

| | 2022 | | 2021 | |
|--|--------------|--------------|------------------------|--------------|
| | Budget | Actual | Over (Under) Budget | Actual |
| Revenue | | | | |
| Local sources | | | | |
| Property taxes | \$ 3,733,198 | \$ 3,660,209 | \$ (72,989) | \$ 3,555,149 |
| Investment earnings (charges) | 19,000 | (13,089) | (32,089) | 17,158 |
| Other | 459,609 | 331,216 | (128,393) | 334,064 |
| State sources | 28,807,458 | 28,900,569 | 93,111 | 30,022,038 |
| Federal sources | 5,695,851 | 5,209,879 | (485,972) | 3,375,621 |
| Total revenue | 38,715,116 | 38,088,784 | (626,332) | 37,304,030 |
| Expenditures | | | | |
| Current | | | | |
| Administration | | | | |
| Salaries | 974,042 | 804,883 | (169,159) | 810,808 |
| Employee benefits | 276,423 | 236,957 | (39,466) | 266,174 |
| Purchased services | 60,086 | 21,115 | (38,971) | 82,189 |
| Supplies and materials | 81,696 | 61,744 | (19,952) | 221,249 |
| Capital expenditures | – | 9,961 | 9,961 | – |
| Other expenditures | 25,357 | 27,414 | 2,057 | 6,085 |
| Total administration | 1,417,604 | 1,162,074 | (255,530) | 1,386,505 |
| District support services | | | | |
| Salaries | 1,123,169 | 1,081,642 | (41,527) | 1,111,530 |
| Employee benefits | 371,770 | 403,461 | 31,691 | 355,092 |
| Purchased services | 332,208 | 420,642 | 88,434 | 254,721 |
| Supplies and materials | 89,764 | 86,739 | (3,025) | 57,390 |
| Other expenditures | (61,400) | (43,819) | 17,581 | (38,524) |
| Total district support services | 1,855,511 | 1,948,665 | 93,154 | 1,740,209 |
| Elementary and secondary regular instruction | | | | |
| Salaries | 8,413,251 | 8,282,464 | (130,787) | 8,198,706 |
| Employee benefits | 2,665,633 | 2,731,524 | 65,891 | 2,580,733 |
| Purchased services | 4,601,592 | 4,456,126 | (145,466) | 4,195,883 |
| Supplies and materials | 452,084 | 504,671 | 52,587 | 381,593 |
| Capital expenditures | 100,550 | 99,897 | (653) | 25,799 |
| Other expenditures | 70,682 | 131,547 | 60,865 | 130,292 |
| Total elementary and secondary regular instruction | 16,303,792 | 16,206,229 | (97,563) | 15,513,006 |

INDEPENDENT SCHOOL DISTRICT NO. 286

General Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual (continued)
 Year Ended June 30, 2022
 (With Comparative Actual Amounts for the Year Ended June 30, 2021)

| | 2022 | | 2021 | |
|--|-----------|-----------|------------------------|-----------|
| | Budget | Actual | Over (Under) Budget | Actual |
| Expenditures (continued) | | | | |
| Current (continued) | | | | |
| Vocational education instruction | | | | |
| Salaries | 199,157 | 211,909 | 12,752 | 122,740 |
| Employee benefits | 60,891 | 75,015 | 14,124 | 49,870 |
| Purchased services | 28,247 | 19,080 | (9,167) | 25,707 |
| Supplies and materials | 1,450 | 1,743 | 293 | 7,627 |
| Other expenditures | — | 744 | 744 | 2,796 |
| Total vocational education instruction | 289,745 | 308,491 | 18,746 | 208,740 |
| Special education instruction | | | | |
| Salaries | 3,891,228 | 3,691,311 | (199,917) | 3,458,357 |
| Employee benefits | 1,197,242 | 1,087,278 | (109,964) | 1,023,891 |
| Purchased services | 474,194 | 603,834 | 129,640 | 587,623 |
| Supplies and materials | 100,575 | 46,637 | (53,938) | 29,466 |
| Other expenditures | 1,065 | 21,480 | 20,415 | 2,223 |
| Total special education instruction | 5,664,304 | 5,450,540 | (213,764) | 5,101,560 |
| Instructional support services | | | | |
| Salaries | 1,882,180 | 1,912,548 | 30,368 | 1,808,245 |
| Employee benefits | 540,021 | 528,687 | (11,334) | 508,059 |
| Purchased services | 174,088 | 245,788 | 71,700 | 285,799 |
| Supplies and materials | 1,292,867 | 1,050,238 | (242,629) | 520,276 |
| Capital expenditures | 39,752 | 27,411 | (12,341) | 7,894 |
| Other expenditures | 43,304 | 77,575 | 34,271 | 119,828 |
| Total instructional support services | 3,972,212 | 3,842,247 | (129,965) | 3,250,101 |
| Pupil support services | | | | |
| Salaries | 2,998,332 | 2,649,010 | (349,322) | 2,612,501 |
| Employee benefits | 929,936 | 743,412 | (186,524) | 806,890 |
| Purchased services | 1,695,001 | 4,600,626 | 2,905,625 | 1,172,509 |
| Supplies and materials | 131,430 | 153,196 | 21,766 | 283,371 |
| Capital expenditures | — | — | — | 23,000 |
| Other expenditures | 206 | 10,284 | 10,078 | 10,849 |
| Total pupil support services | 5,754,905 | 8,156,528 | 2,401,623 | 4,909,120 |

INDEPENDENT SCHOOL DISTRICT NO. 286

General Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual (continued)
 Year Ended June 30, 2022
 (With Comparative Actual Amounts for the Year Ended June 30, 2021)

| | 2022 | | 2021 | |
|---|-----------------------|---------------------|------------------------|---------------------|
| | Budget | Actual | Over (Under) Budget | Actual |
| Expenditures (continued) | | | | |
| Current (continued) | | | | |
| Sites and buildings | | | | |
| Salaries | 808,679 | 808,823 | 144 | 701,200 |
| Employee benefits | 267,332 | 288,920 | 21,588 | 287,426 |
| Purchased services | 3,216,794 | 2,248,974 | (967,820) | 1,753,619 |
| Supplies and materials | 196,329 | 280,651 | 84,322 | 207,456 |
| Capital expenditures | 93,000 | 196,598 | 103,598 | 15,150 |
| Other expenditures | 27,618 | 31,745 | 4,127 | 42,739 |
| Total sites and buildings | 4,609,752 | 3,855,711 | (754,041) | 3,007,590 |
| Fiscal and other fixed cost programs | | | | |
| Purchased services | 112,541 | 101,614 | (10,927) | 98,606 |
| Other expenditures | 5,500 | 8,500 | 3,000 | 2,250 |
| Total fiscal and other fixed cost programs | 118,041 | 110,114 | (7,927) | 100,856 |
| Debt service | | | | |
| Principal | 477,901 | 352,560 | (125,341) | 162,533 |
| Interest and fiscal charges | 161,563 | 168,021 | 6,458 | 5,213 |
| Total debt service | 639,464 | 520,581 | (118,883) | 167,746 |
| Total expenditures | 40,625,330 | 41,561,180 | 935,850 | 35,385,433 |
| Excess (deficiency) of revenue over expenditures | (1,910,214) | (3,472,396) | (1,562,182) | 1,918,597 |
| Other financing sources (uses) | | | | |
| Sale of capital assets | — | — | — | 443,771 |
| Insurance recovery | — | 36,266 | 36,266 | 93,157 |
| Transfers out | — | — | — | (47,041) |
| Total other financing sources (uses) | — | 36,266 | 36,266 | 489,887 |
| Net change in fund balances | <u>\$ (1,910,214)</u> | <u>(3,436,130)</u> | <u>\$ (1,525,916)</u> | <u>2,408,484</u> |
| Fund balances | | | | |
| Beginning of year | | 6,589,650 | | 4,181,166 |
| End of year | | <u>\$ 3,153,520</u> | | <u>\$ 6,589,650</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Food Service Special Revenue Fund
 Comparative Balance Sheet
 as of June 30, 2022 and 2021

| | <u>2022</u> | <u>2021</u> |
|-------------------------------------|-------------------|-------------------|
| Assets | | |
| Receivables | | |
| Due from other governmental units | \$ 192,085 | \$ 115,986 |
| Inventory | 26,517 | 16,739 |
| Prepaid items | 2,661 | - |
| | <u>2,661</u> | <u>-</u> |
| Total assets | <u>\$ 221,263</u> | <u>\$ 132,725</u> |
| Liabilities | | |
| Accounts and contracts payable | \$ 11,833 | \$ 18,623 |
| Due to other governmental units | - | 120 |
| Due to other funds | 13,252 | 34,633 |
| Unearned revenue | 32,323 | 1,903 |
| Total liabilities | <u>57,408</u> | <u>55,279</u> |
| Fund balances | | |
| Nonspendable for inventory | 26,517 | 16,739 |
| Nonspendable for prepaids items | 2,661 | - |
| Restricted for food service | 134,677 | 60,707 |
| Total fund balances | <u>163,855</u> | <u>77,446</u> |
| Total liabilities and fund balances | <u>\$ 221,263</u> | <u>\$ 132,725</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Food Service Special Revenue Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2022
 (With Comparative Actual Amounts for the Year Ended June 30, 2021)

| | 2022 | | Over (Under) Budget | 2021 |
|---|------------------|-------------------|------------------------|------------------|
| | Budget | Actual | | Actual |
| Revenue | | | | |
| Local sources | | | | |
| Investment earnings | \$ 6,000 | \$ - | \$ (6,000) | \$ - |
| Other – primarily meal sales | 173,000 | 4,603 | (168,397) | 1,066 |
| State sources | 125,000 | 36,104 | (88,896) | - |
| Federal sources | 1,196,000 | 1,342,309 | 146,309 | 828,770 |
| Total revenue | <u>1,500,000</u> | <u>1,383,016</u> | <u>(116,984)</u> | <u>829,836</u> |
| Expenditures | | | | |
| Current | | | | |
| Salaries | 627,759 | 459,117 | (168,642) | 445,290 |
| Employee benefits | 233,230 | 166,900 | (66,330) | 161,679 |
| Purchased services | 110,652 | 139,122 | 28,470 | - |
| Supplies and materials | 525,389 | 522,416 | (2,973) | 343,016 |
| Other expenditures | 2,970 | 1,187 | (1,783) | 2,938 |
| Capital outlay | - | 7,865 | 7,865 | 5,720 |
| Total expenditures | <u>1,500,000</u> | <u>1,296,607</u> | <u>(203,393)</u> | <u>958,643</u> |
| Excess (deficiency) of revenue over expenditures | - | 86,409 | 86,409 | (128,807) |
| Other financing sources | | | | |
| Transfers in | - | - | - | 47,041 |
| Net change in fund balances | <u>\$ -</u> | <u>86,409</u> | <u>\$ 86,409</u> | <u>(81,766)</u> |
| Fund balances | | | | |
| Beginning of year | | <u>77,446</u> | | <u>159,212</u> |
| End of year | | <u>\$ 163,855</u> | | <u>\$ 77,446</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Community Service Special Revenue Fund
 Comparative Balance Sheet
 as of June 30, 2022 and 2021

| | <u>2022</u> | <u>2021</u> |
|---|-------------------|-------------------|
| Assets | | |
| Receivables | | |
| Current taxes | \$ 95,945 | \$ 76,038 |
| Delinquent taxes | 2,843 | 971 |
| Accounts and interest | 2,250 | 9,915 |
| Due from other governmental units | <u>354,194</u> | <u>345,178</u> |
| Total assets | <u>\$ 455,232</u> | <u>\$ 432,102</u> |
| Liabilities | | |
| Accounts and contracts payable | \$ 27,303 | \$ 24,918 |
| Due to other governmental units | 9,535 | - |
| Due to other funds | 228,957 | 135,703 |
| Unearned revenue | <u>-</u> | <u>25,219</u> |
| Total liabilities | 265,795 | 185,840 |
| Deferred inflows of resources | | |
| Property taxes levied for subsequent year | 184,420 | 147,639 |
| Unavailable revenue – delinquent taxes | <u>2,079</u> | <u>481</u> |
| Total deferred inflows of resources | 186,499 | 148,120 |
| Fund balances (deficit) | | |
| Restricted for community education programs | - | 6,089 |
| Restricted for early childhood family education programs | 19,850 | 941 |
| Restricted for school readiness | 89,645 | 85,799 |
| Restricted for community service | 42 | 5,313 |
| Unassigned – community education programs restricted account deficit | <u>(106,599)</u> | <u>-</u> |
| Total fund balances | <u>2,938</u> | <u>98,142</u> |
| Total liabilities, deferred inflows of resources, and fund balances | <u>\$ 455,232</u> | <u>\$ 432,102</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Community Service Special Revenue Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2022
 (With Comparative Actual Amounts for the Year Ended June 30, 2021)

| | 2022 | | Over (Under) Budget | 2021 |
|------------------------------------|--------------------|------------------|------------------------|------------------|
| | Budget | Actual | | Actual |
| Revenue | | | | |
| Local sources | | | | |
| Property taxes | \$ 147,603 | \$ 145,214 | \$ (2,389) | \$ 147,003 |
| Other – primarily tuition and fees | 460,085 | 295,847 | (164,238) | 178,345 |
| State sources | 450,165 | 424,244 | (25,921) | 421,043 |
| Federal sources | 660,888 | 623,175 | (37,713) | 491,389 |
| Total revenue | <u>1,718,741</u> | <u>1,488,480</u> | <u>(230,261)</u> | <u>1,237,780</u> |
| Expenditures | | | | |
| Current | | | | |
| Salaries | 1,077,912 | 1,072,965 | (4,947) | 826,122 |
| Employee benefits | 320,201 | 304,874 | (15,327) | 244,911 |
| Purchased services | 266,154 | 108,226 | (157,928) | 34,599 |
| Supplies and materials | 75,509 | 79,979 | 4,470 | 33,479 |
| Other expenditures | 637 | 2,640 | 2,003 | 726 |
| Capital outlay | 15,000 | 15,000 | – | – |
| Total expenditures | <u>1,755,413</u> | <u>1,583,684</u> | <u>(171,729)</u> | <u>1,139,837</u> |
| Net change in fund balances | <u>\$ (36,672)</u> | <u>(95,204)</u> | <u>\$ (58,532)</u> | <u>97,943</u> |
| Fund balances | | | | |
| Beginning of year | | <u>98,142</u> | | <u>199</u> |
| End of year | | <u>\$ 2,938</u> | | <u>\$ 98,142</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Capital Projects – Building Construction Fund
 Comparative Balance Sheet
 as of June 30, 2022 and 2021

| | <u>2022</u> | <u>2021</u> |
|-------------------------------------|--------------------|---------------------|
| Assets | | |
| Cash and temporary investments | \$ 936,649 | \$ 1,141,769 |
| Receivables | | |
| Due from other governmental units | <u> –</u> | <u>250,000</u> |
| Total assets | <u>\$ 936,649</u> | <u>\$ 1,391,769</u> |
| Liabilities | | |
| Accounts and contracts payable | \$ 50,313 | \$ 20,421 |
| Unearned revenue | <u> –</u> | <u>326,733</u> |
| Total liabilities | <u>50,313</u> | <u>347,154</u> |
| Fund balances | | |
| Restricted for capital projects | <u>886,336</u> | <u>1,044,615</u> |
| Total liabilities and fund balances | <u>\$ 936,649</u> | <u>\$ 1,391,769</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Capital Projects – Building Construction Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual

Year Ended June 30, 2022

(With Comparative Actual Amounts for the Year Ended June 30, 2021)

| | 2022 | | Over (Under) Budget | 2021 |
|---|---------------------|-------------------|------------------------|---------------------|
| | Budget | Actual | | Actual |
| Revenue | | | | |
| Local sources | | | | |
| Investment earnings (charges) | \$ 10,000 | \$ 2,578 | \$ (7,422) | \$ (2,158) |
| Other | – | – | – | 250,000 |
| Total revenues | <u>10,000</u> | <u>2,578</u> | <u>(7,422)</u> | <u>247,842</u> |
| Expenditures | | | | |
| Capital outlay | | | | |
| Salaries | – | 300 | 300 | 16,437 |
| Employee benefits | – | 48 | 48 | 5,453 |
| Purchased services | 22,256 | 129,858 | 107,602 | 2,304,299 |
| Supplies and materials | – | – | – | 36,528 |
| Capital expenditures | <u>943,350</u> | <u>30,651</u> | <u>(912,699)</u> | <u>1,192,760</u> |
| Total expenditures | <u>965,606</u> | <u>160,857</u> | <u>(804,749)</u> | <u>3,555,477</u> |
| Excess (deficiency) of revenue over expenditures | (955,606) | (158,279) | 797,327 | (3,307,635) |
| Other financing sources | | | | |
| Debt issued | <u>426,000</u> | – | <u>(426,000)</u> | <u>426,000</u> |
| Net change in fund balances | <u>\$ (529,606)</u> | <u>(158,279)</u> | <u>\$ 371,327</u> | <u>(2,881,635)</u> |
| Fund balances | | | | |
| Beginning of year | | <u>1,044,615</u> | | <u>3,926,250</u> |
| End of year | | <u>\$ 886,336</u> | | <u>\$ 1,044,615</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Debt Service Fund
Comparative Balance Sheet
as of June 30, 2022 and 2021

| | <u>2022</u> | <u>2021</u> |
|--|---------------------|---------------------|
| Assets | | |
| Cash and temporary investments | \$ 2,077,431 | \$ 2,133,600 |
| Receivables | | |
| Current taxes | 1,497,585 | 1,399,838 |
| Delinquent taxes | 50,543 | 15,509 |
| Due from other governmental units | 52,489 | 88,991 |
| Prepaid items | <u>11,950</u> | <u>–</u> |
| Total assets | <u>\$ 3,689,998</u> | <u>\$ 3,637,938</u> |
| Liabilities | | |
| Accounts and contracts payable | \$ 475 | \$ – |
| Deferred inflows of resources | | |
| Property taxes levied for subsequent year | 2,878,117 | 2,717,818 |
| Unavailable revenue – delinquent taxes | <u>37,035</u> | <u>6,696</u> |
| Total deferred inflows of resources | <u>2,915,152</u> | <u>2,724,514</u> |
| Fund balances | | |
| Nonspendable for prepaid items | 11,950 | – |
| Restricted for debt service | <u>762,421</u> | <u>913,424</u> |
| Total fund balances | <u>774,371</u> | <u>913,424</u> |
| Total liabilities, deferred inflows of resources, and fund balances | <u>\$ 3,689,998</u> | <u>\$ 3,637,938</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Debt Service Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2022
 (With Comparative Actual Amounts for the Year Ended June 30, 2021)

| | 2022 | | Over (Under) Budget | 2021 |
|---|-------------------|-------------------|------------------------|-------------------|
| | Budget | Actual | | Actual |
| Revenue | | | | |
| Local sources | | | | |
| Property taxes | \$ 2,740,071 | \$ 2,672,957 | \$ (67,114) | \$ 2,678,254 |
| Investment earnings (charges) | 1,000 | (3,326) | (4,326) | 4,185 |
| State sources | 732,050 | 524,889 | (207,161) | 889,911 |
| Total revenue | <u>3,473,121</u> | <u>3,194,520</u> | <u>(278,601)</u> | <u>3,572,350</u> |
| Expenditures | | | | |
| Debt service | | | | |
| Principal | 1,552,000 | 1,552,000 | – | 1,515,000 |
| Interest | 1,756,200 | 1,776,598 | 20,398 | 1,852,604 |
| Fiscal charges and other | 4,300 | 4,975 | 675 | 48,588 |
| Total expenditures | <u>3,312,500</u> | <u>3,333,573</u> | <u>21,073</u> | <u>3,416,192</u> |
| Excess (deficiency) of revenue over expenditures | 160,621 | (139,053) | (299,674) | 156,158 |
| Other financing sources (uses) | | | | |
| Refunding debt issued | – | – | – | 965,000 |
| Premium on debt issued | – | – | – | 83,314 |
| Payment of refunded debt | – | – | – | (1,005,000) |
| Total other financing sources (uses) | <u>–</u> | <u>–</u> | <u>–</u> | <u>43,314</u> |
| Net change in fund balances | <u>\$ 160,621</u> | <u>(139,053)</u> | <u>\$ (299,674)</u> | <u>199,472</u> |
| Fund balances | | | | |
| Beginning of year | | <u>913,424</u> | | <u>713,952</u> |
| End of year | | <u>\$ 774,371</u> | | <u>\$ 913,424</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Internal Service Funds
 Combining Statement of Net Position
 as of June 30, 2022
 (With Comparative Total Amounts as of June 30, 2021)

| | Health Benefits Self-Insurance | Dental Self-Insurance | Totals | |
|-----------------------------------|-----------------------------------|--------------------------|---------------------|-------------------|
| | | | 2022 | 2021 |
| Assets | | | | |
| Current assets | | | | |
| Cash and temporary investments | \$ 1,349,071 | \$ – | \$ 1,349,071 | \$ 1,119,819 |
| Receivables | | | | |
| Accounts and interest | – | – | – | 1,086 |
| Due from other funds | 23,171 | – | 23,171 | 16,812 |
| Total current assets | <u>1,372,242</u> | <u>–</u> | <u>1,372,242</u> | <u>1,137,717</u> |
| Liabilities | | | | |
| Current liabilities | | | | |
| Accounts and contracts payable | 7,171 | – | 7,171 | 4,367 |
| Due to other funds | – | 23,171 | 23,171 | 16,812 |
| Claims incurred, but not reported | 178,117 | 15,364 | 193,481 | 268,540 |
| Total current liabilities | <u>185,288</u> | <u>38,535</u> | <u>223,823</u> | <u>289,719</u> |
| Net position | | | | |
| Unrestricted | <u>\$ 1,186,954</u> | <u>\$ (38,535)</u> | <u>\$ 1,148,419</u> | <u>\$ 847,998</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Internal Service Funds
 Combining Statement of Revenue, Expenses, and Changes in Net Position
 Year Ended June 30, 2022
 (With Comparative Total Amounts for the Year Ended June 30, 2021)

| | Health Benefits Self-Insurance | Dental Self-Insurance | Totals | |
|---------------------------------------|-----------------------------------|--------------------------|---------------------|-------------------|
| | | | 2022 | 2021 |
| Operating revenue | | | | |
| Charges for services | | | | |
| Contributions from governmental funds | \$ 3,237,540 | \$ 186,727 | \$ 3,424,267 | \$ 3,627,923 |
| Operating expenses | | | | |
| Health benefit claims | 2,932,504 | - | 2,932,504 | 3,009,427 |
| Dental benefit claims | - | 191,342 | 191,342 | 218,673 |
| Total operating expenses | <u>2,932,504</u> | <u>191,342</u> | <u>3,123,846</u> | <u>3,228,100</u> |
| Operating income (loss) | 305,036 | (4,615) | 300,421 | 399,823 |
| Nonoperating revenue | | | | |
| Investment earnings | - | - | - | 2,192 |
| Change in net position | 305,036 | (4,615) | 300,421 | 402,015 |
| Net position | | | | |
| Beginning of year | <u>881,918</u> | <u>(33,920)</u> | <u>847,998</u> | <u>445,983</u> |
| End of year | <u>\$ 1,186,954</u> | <u>\$ (38,535)</u> | <u>\$ 1,148,419</u> | <u>\$ 847,998</u> |

INDEPENDENT SCHOOL DISTRICT NO. 286

Internal Service Funds
 Combining Statement of Cash Flows
 Year Ended June 30, 2022

(With Comparative Total Amounts for the Year Ended June 30, 2021)

| | Health Benefits | Dental | Totals | |
|--|-----------------|----------------|--------------|--------------|
| | Self-Insurance | Self-Insurance | 2022 | 2021 |
| Cash flows from operating activities | | | | |
| Contributions from governmental funds | \$ 3,237,766 | \$ 187,587 | \$ 3,425,353 | \$ 3,627,923 |
| Payment for health claims | (3,002,155) | – | (3,002,155) | (2,897,213) |
| Payment for dental claims | – | (193,946) | (193,946) | (214,826) |
| Net cash flows from operating activities | 235,611 | (6,359) | 229,252 | 515,884 |
| Cash flows from noncapital financing activities | | | | |
| Cash received from other funds | – | 6,359 | 6,359 | 3,297 |
| Cash paid to other funds | (6,359) | – | (6,359) | (3,297) |
| Net cash flows from noncapital financing activities | (6,359) | 6,359 | – | – |
| Cash flows from investing activities | | | | |
| Investment income received | – | – | – | 2,192 |
| Net change in cash and cash equivalents | 229,252 | – | 229,252 | 518,076 |
| Cash and cash equivalents | | | | |
| Beginning of year | 1,119,819 | – | 1,119,819 | 601,743 |
| End of year | \$ 1,349,071 | \$ – | \$ 1,349,071 | \$ 1,119,819 |
| Reconciliation of operating income to net cash flows from operating activities | | | | |
| Operating income (loss) | \$ 305,036 | \$ (4,615) | \$ 300,421 | \$ 399,823 |
| Adjustments to reconcile operating income (loss) to net cash flows from operating activities | | | | |
| Changes in assets and liabilities | | | | |
| Accounts and interest receivable | 226 | 860 | 1,086 | – |
| Accounts and contracts payable | 2,804 | – | 2,804 | 2,650 |
| Due to other governmental units | – | – | – | (1,139) |
| Claims incurred, but not reported | (72,455) | (2,604) | (75,059) | 114,550 |
| Net cash flows from operating activities | \$ 235,611 | \$ (6,359) | \$ 229,252 | \$ 515,884 |

OTHER DISTRICT INFORMATION

(UNAUDITED)

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INDEPENDENT SCHOOL DISTRICT NO. 286

Student Enrollment
Last Ten Fiscal Years

| Year Ended June 30, | Adjusted Average Daily Membership (ADM) | | | | | Total Pupil Units |
|------------------------|---|--------------|------------|-----------|----------|----------------------|
| | Handicapped and Pre-Kindergarten | Kindergarten | Elementary | Secondary | Total | |
| 2013 | 24.61 | 200.49 | 969.42 | 1,025.14 | 2,219.66 | 2,537.56 |
| 2014 | 21.62 | 165.03 | 997.31 | 1,052.22 | 2,236.18 | 2,578.08 |
| 2015 | 40.69 | 179.46 | 1,043.83 | 1,158.47 | 2,422.45 | 2,654.14 |
| 2016 | 18.37 | 160.46 | 1,059.03 | 1,171.58 | 2,409.44 | 2,643.76 |
| 2017 | 90.41 | 141.09 | 991.19 | 1,196.06 | 2,418.75 | 2,657.96 |
| 2018 | 89.43 | 144.69 | 1,010.58 | 1,330.05 | 2,574.75 | 2,840.78 |
| 2019 | 101.75 | 131.38 | 917.41 | 1,336.78 | 2,487.32 | 2,754.69 |
| 2020 | 100.72 | 128.66 | 862.41 | 1,330.57 | 2,422.36 | 2,688.46 |
| 2021 | 77.14 | 90.59 | 822.63 | 1,317.14 | 2,307.50 | 2,570.92 |
| 2022 | 96.58 | 101.51 | 731.94 | 1,271.46 | 2,201.49 | 2,455.77 |

Note 1: Student enrollment numbers are estimated for the most recent fiscal year.

Note 2: ADM is weighted as follows in computing pupil units:

| | <u>Pre-Kindergarten</u> | <u>Handicapped Kindergarten</u> | <u>Half-Day Kindergarten</u> | <u>Full-Day Kindergarten</u> | <u>Elementary 1-3</u> | <u>Elementary 4-6</u> | <u>Secondary</u> |
|-----------------------------|-------------------------|-------------------------------------|----------------------------------|----------------------------------|---------------------------|---------------------------|------------------|
| Fiscal 2013 through 2014 | 1.250 | 1.000 | 0.612 | 0.612 | 1.115 | 1.060 | 1.300 |
| Fiscal 2015 through 2022 | 1.000 | 1.000 | 0.550 | 1.000 | 1.000 | 1.000 | 1.200 |

Source: Minnesota Department of Education student reporting system

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OTHER REQUIRED REPORTS

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PRINCIPALS

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the School Board and Management of
Independent School District No. 286
Brooklyn Center, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 286 (the District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 28, 2022.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify one deficiency in internal control, described in the accompanying Schedule of Findings and Recommendations as finding 2022-001, that we consider to be a significant deficiency.

(continued)

REPORT ON COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

DISTRICT'S RESPONSE TO FINDING

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the finding identified in our audit and described in the accompanying Schedule of Findings and Recommendations. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosevich & Co., P. A.

Minneapolis, Minnesota
December 28, 2022



PRINCIPALS

Thomas A. Karnowski, CPA
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INDEPENDENT AUDITOR'S REPORT
ON MINNESOTA LEGAL COMPLIANCE

To the School Board and Management of
Independent School District No. 286
Brooklyn Center, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 286 (the District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 28, 2022.

MINNESOTA LEGAL COMPLIANCE

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the contracting – bid laws, depositories of public funds and public investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards sections of the *Minnesota Legal Compliance Audit Guide for School Districts*, promulgated by the State Auditor pursuant to Minnesota Statutes § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this report is not suitable for any other purpose.

Malloy, Montague, Karnowski, Radosevich & Co., P.A.

Minneapolis, Minnesota
December 28, 2022

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INDEPENDENT SCHOOL DISTRICT NO. 286

Schedule of Findings and Recommendations
Year Ended June 30, 2022

A. FINANCIAL STATEMENT FINDINGS

SIGNIFICANT DEFICIENCY

2022-001 Segregation of Duties

Criteria – Internal control over financial reporting.

Condition – Independent School District No. 286 (the District) has limited segregation of duties in several areas, including the processing of general disbursements, payroll transactions, cash receipts, and journal entries.

Questioned Costs – Not applicable.

Context – The condition applies to multiple areas as noted above.

Repeat Finding – This is a current year and prior year finding.

Cause – The limited segregation of duties is primarily caused by the limited size of the District’s business office staff.

Effect – One important element of internal accounting controls is an adequate segregation of duties such that no one individual has responsibility to execute a transaction, have physical access to the related assets, and have responsibility or authority to record the transaction. A lack of segregation of duties subjects the District to a higher risk that errors or fraud could occur and not be detected in a timely manner in the normal course of business.

Recommendation – We recommend that the District continue its efforts to segregate duties as best it can within the limits of what the District considers to be cost-beneficial.

View of Responsible Official and Planned Corrective Actions – The District agrees with the finding. The District intends to review policies, procedures, and transaction cycles, and work with the District’s financial auditors to review specific weaknesses identified during the annual audit and actions needed to eliminate or mitigate this internal control weakness. The District has separately issued a Corrective Action Plan related to this finding.

B. MINNESOTA LEGAL COMPLIANCE FINDINGS

None.

INDEPENDENT SCHOOL DISTRICT NO. 286

Uniform Financial Accounting and Reporting Standards
Compliance Table
June 30, 2022

| | | Audit | UFARS | Audit – UFARS |
|--------------------------|--|---------------|---------------|---------------|
| General Fund | | | | |
| Total revenue | | \$ 38,088,784 | \$ 38,088,784 | \$ – |
| Total expenditures | | \$ 41,561,180 | \$ 41,561,180 | \$ – |
| Nonspendable | | | | |
| 460 | Nonspendable fund balance | \$ 55,907 | \$ 55,907 | \$ – |
| Restricted | | | | |
| 401 | Student activities | \$ – | \$ – | \$ – |
| 402 | Scholarships | \$ 76,328 | \$ 76,328 | \$ – |
| 403 | Staff development | \$ – | \$ – | \$ – |
| 407 | Capital projects levy | \$ – | \$ – | \$ – |
| 408 | Cooperative revenue | \$ – | \$ – | \$ – |
| 413 | Projects funded by COP | \$ – | \$ – | \$ – |
| 414 | Operating debt | \$ – | \$ – | \$ – |
| 416 | Levy reduction | \$ – | \$ – | \$ – |
| 417 | Taconite building maintenance | \$ – | \$ – | \$ – |
| 424 | Operating capital | \$ 400,868 | \$ 400,868 | \$ – |
| 426 | \$25 taconite | \$ – | \$ – | \$ – |
| 427 | Disabled accessibility | \$ – | \$ – | \$ – |
| 428 | Learning and development | \$ – | \$ – | \$ – |
| 434 | Area learning center | \$ 141,015 | \$ 141,015 | \$ – |
| 435 | Contracted alternative programs | \$ – | \$ – | \$ – |
| 436 | State approved alternative program | \$ – | \$ – | \$ – |
| 438 | Gifted and talented | \$ – | \$ – | \$ – |
| 440 | Teacher development and evaluation | \$ – | \$ – | \$ – |
| 441 | Basic skills programs | \$ – | \$ – | \$ – |
| 448 | Achievement and integration | \$ – | \$ – | \$ – |
| 449 | Safe schools levy | \$ – | \$ – | \$ – |
| 451 | QZAB payments | \$ – | \$ – | \$ – |
| 452 | OPEB liability not in trust | \$ – | \$ – | \$ – |
| 453 | Unfunded severance and retirement levy | \$ – | \$ – | \$ – |
| 459 | Basic skills extended time | \$ – | \$ – | \$ – |
| 467 | Long-term facilities maintenance | \$ 863,243 | \$ 863,243 | \$ – |
| 472 | Medical Assistance | \$ – | \$ – | \$ – |
| 473 | PPP loans | \$ – | \$ – | \$ – |
| 474 | EIDL loans | \$ – | \$ – | \$ – |
| 464 | Restricted fund balance | \$ – | \$ – | \$ – |
| 475 | Title VII – Impact Aid | \$ – | \$ – | \$ – |
| 476 | PILT | \$ – | \$ – | \$ – |
| Committed | | | | |
| 418 | Committed for separation | \$ – | \$ – | \$ – |
| 461 | Committed fund balance | \$ – | \$ – | \$ – |
| Assigned | | | | |
| 462 | Assigned fund balance | \$ 1,000,000 | \$ 1,000,000 | \$ – |
| Unassigned | | | | |
| 422 | Unassigned fund balance | \$ 616,159 | \$ 616,159 | \$ – |
| Food Service | | | | |
| Total revenue | | \$ 1,383,016 | \$ 1,383,016 | \$ – |
| Total expenditures | | \$ 1,296,607 | \$ 1,296,608 | \$ (1) |
| Nonspendable | | | | |
| 460 | Nonspendable fund balance | \$ 29,178 | \$ 29,178 | \$ – |
| Restricted | | | | |
| 452 | OPEB liability not in trust | \$ – | \$ – | \$ – |
| 474 | EIDL loans | \$ – | \$ – | \$ – |
| 464 | Restricted fund balance | \$ 134,677 | \$ 134,677 | \$ – |
| Unassigned | | | | |
| 463 | Unassigned fund balance | \$ – | \$ – | \$ – |
| Community Service | | | | |
| Total revenue | | \$ 1,488,480 | \$ 1,488,481 | \$ (1) |
| Total expenditures | | \$ 1,583,684 | \$ 1,583,684 | \$ – |
| Nonspendable | | | | |
| 460 | Nonspendable fund balance | \$ – | \$ – | \$ – |
| Restricted | | | | |
| 426 | \$25 taconite | \$ – | \$ – | \$ – |
| 431 | Community education | \$ (106,599) | \$ (106,599) | \$ – |
| 432 | ECFE | \$ 19,850 | \$ 19,850 | \$ – |
| 440 | Teacher development and evaluation | \$ – | \$ – | \$ – |
| 444 | School readiness | \$ 89,645 | \$ 89,645 | \$ – |
| 447 | Adult basic education | \$ – | \$ – | \$ – |
| 452 | OPEB liability not in trust | \$ – | \$ – | \$ – |
| 473 | PPP loans | \$ – | \$ – | \$ – |
| 474 | EIDL loans | \$ – | \$ – | \$ – |
| 464 | Restricted fund balance | \$ 42 | \$ 42 | \$ – |
| Unassigned | | | | |
| 463 | Unassigned fund balance | \$ – | \$ – | \$ – |

INDEPENDENT SCHOOL DISTRICT NO. 286

Uniform Financial Accounting and Reporting Standards
Compliance Table (continued)
June 30, 2022

| | | Audit | UFARS | Audit – UFARS |
|------------------------------------|----------------------------------|--------------|--------------|---------------|
| Building Construction | | | | |
| Total revenue | | \$ 2,578 | \$ 2,578 | \$ – |
| Total expenditures | | \$ 160,857 | \$ 160,857 | \$ – |
| Nonspendable | | | | |
| 460 | Nonspendable fund balance | \$ – | \$ – | \$ – |
| Restricted | | | | |
| 407 | Capital projects levy | \$ – | \$ – | \$ – |
| 413 | Projects funded by COP | \$ – | \$ – | \$ – |
| 467 | Long-term facilities maintenance | \$ – | \$ – | \$ – |
| 464 | Restricted fund balance | \$ 886,336 | \$ 886,336 | \$ – |
| Unassigned | | | | |
| 463 | Unassigned fund balance | \$ – | \$ – | \$ – |
| Debt Service | | | | |
| Total revenue | | \$ 3,194,520 | \$ 3,194,519 | \$ 1 |
| Total expenditures | | \$ 3,333,573 | \$ 3,333,573 | \$ – |
| Nonspendable | | | | |
| 460 | Nonspendable fund balance | \$ 11,950 | \$ 11,950 | \$ – |
| Restricted | | | | |
| 425 | Bond refundings | \$ – | \$ – | \$ – |
| 433 | Maximum effort loan | \$ – | \$ – | \$ – |
| 451 | QZAB payments | \$ – | \$ – | \$ – |
| 467 | Long-term facilities maintenance | \$ – | \$ – | \$ – |
| 464 | Restricted fund balance | \$ 762,421 | \$ 762,421 | \$ – |
| Unassigned | | | | |
| 463 | Unassigned fund balance | \$ – | \$ – | \$ – |
| Trust | | | | |
| Total revenue | | \$ – | \$ – | \$ – |
| Total expenditures | | \$ – | \$ – | \$ – |
| 401 | Student activities | \$ – | \$ – | \$ – |
| 402 | Scholarships | \$ – | \$ – | \$ – |
| 422 | Net position | \$ – | \$ – | \$ – |
| Custodial Fund | | | | |
| Total revenue | | \$ – | \$ – | \$ – |
| Total expenditures | | \$ – | \$ – | \$ – |
| 401 | Student activities | \$ – | \$ – | \$ – |
| 402 | Scholarships | \$ – | \$ – | \$ – |
| 448 | Achievement and integration | \$ – | \$ – | \$ – |
| 464 | Restricted fund balance | \$ – | \$ – | \$ – |
| Internal Service | | | | |
| Total revenue | | \$ 3,424,267 | \$ 3,424,267 | \$ – |
| Total expenditures | | \$ 3,123,846 | \$ 3,123,846 | \$ – |
| 422 | Net position | \$ 1,148,419 | \$ 1,148,419 | \$ – |
| OPEB Revocable Trust Fund | | | | |
| Total revenue | | \$ – | \$ – | \$ – |
| Total expenditures | | \$ – | \$ – | \$ – |
| 422 | Net position | \$ – | \$ – | \$ – |
| OPEB Irrevocable Trust Fund | | | | |
| Total revenue | | \$ (45,294) | \$ (45,295) | \$ 1 |
| Total expenditures | | \$ 250 | \$ 250 | \$ – |
| 422 | Net position | \$ 1,298,997 | \$ 1,298,997 | \$ – |
| OPEB Debt Service Fund | | | | |
| Total revenue | | \$ – | \$ – | \$ – |
| Total expenditures | | \$ – | \$ – | \$ – |
| Nonspendable | | | | |
| 460 | Nonspendable fund balance | \$ – | \$ – | \$ – |
| Restricted | | | | |
| 425 | Bond refundings | \$ – | \$ – | \$ – |
| 464 | Restricted fund balance | \$ – | \$ – | \$ – |
| Unassigned | | | | |
| 463 | Unassigned fund balance | \$ – | \$ – | \$ – |

Note: Statutory restricted deficits, if any, are reported in unassigned fund balances in the financial statements in accordance with accounting principles generally accepted in the United States of America.

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