



A Tale of Two Budgets: Capital Projects vs. District Operations Annual Budget



Mustang Mysteries

Why can't building project money be used for teacher salaries and student programs?

How can we afford new construction when we cut staff last year?

Why are you prioritizing new facilities over the education of our children?

Different funding streams that are not interchangeable.

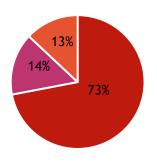


## **Different Funding Streams**

	Annual Operational Budget	Capital Projects	
<section-header></section-header>	<ul> <li>Program (All Instructional Costs)</li> <li>Instructional salaries and benefits</li> <li>All program costs including special education</li> <li>Co-Curricular &amp; Athletic Programs</li> <li>Transportation and Field Trips</li> </ul> Capital/Operations <ul> <li>Operation of facilities &amp; maintenance</li> <li>Debt Service</li> </ul> Administration <ul> <li>District Office operations</li> <li>Legal expenses</li> <li>District-wide expenses</li> </ul>	<ul> <li>Construction Costs</li> <li>Contractors, Materials, Labor</li> <li>Incidentals</li> <li>Design and Management</li> <li>Application Fees</li> <li>Legal Fees</li> </ul>	
Funding Sources	State Foundation AidTERCH• 65% in Dansville CSD	<ul> <li>State Building Aid</li> <li>90% in Dansville CSD</li> </ul>	
	Limited by statutory cap	Capital Reserves	
	Fund Balance and Other	<ul><li>Tax Levy</li><li>0% in Dansville CSD</li></ul>	

### Annual Expenditure Budget (Operational Budget) Funding

'24-'25 Expenses



- Program
- Capital/Operational
- Administration

ProgramState Aid (Foundation Aid)• All Instructional Salaries, Benefits, Contractual Obligations• 65% in Dansville • Varies annually • Based on public school enrollment & relative wealth/economic disadvantage• Co-Curricular & Athletic Programs • Transportation • Materials, Supplies, Field Trips • Other Instructional• Tax Levy • Calculation of Facilities & Maintenance costs • Capital/Operational • Facilities Salaries, Benefits, Contractual Obligations • Security, Heating/Cooling, utilities, etc.Tax Levy • Calculation of Tax CapAdministration • Board of Education • District Office Salaries, Benefits, Contractual Obligations • Legal expenses, Public Information • Legal expenses, Public Information • Curriculum & Instruction • Professional Development • Central Printing & MailingFund Balance Appropriation • Long-term fiscal planning	Expenses	Revenues
<ul> <li>Operation of Facilities &amp; Maintenance costs</li> <li>Debt Service</li> <li>Facilities Salaries, Benefits, Contractual Obligations</li> <li>Security, Heating/Cooling, utilities, etc.</li> <li>Administration         <ul> <li>Board of Education</li> <li>District Office Salaries, Benefits, Contractual Obligations</li> <li>Legal expenses, Public Information</li> <li>Curriculum &amp; Instruction</li> <li>Professional Development</li> </ul> </li> <li>Calculation of Tax Cap</li> </ul> <li>Fund Balance Appropriation         <ul> <li>Reserve allocations must be replaced</li> <li>Long-term fiscal planning</li> </ul> </li>	<ul> <li>All Instructional Salaries, Benefits, Contractual Obligations</li> <li>Special Education Costs</li> <li>Co-Curricular &amp; Athletic Programs</li> <li>Transportation</li> <li>Materials, Supplies, Field Trips</li> </ul>	<ul> <li>65% in Dansville</li> <li>Varies annually</li> <li>Based on public school enrollment &amp; relative wealth/economic</li> </ul>
<ul> <li>Board of Education</li> <li>District Office Salaries, Benefits, Contractual Obligations</li> <li>Legal expenses, Public Information</li> <li>Curriculum &amp; Instruction</li> <li>Professional Development</li> <li>Reserve allocations must be replaced</li> <li>Long-term fiscal planning</li> </ul>	<ul> <li>Operation of Facilities &amp; Maintenance costs</li> <li>Debt Service</li> <li>Facilities Salaries, Benefits, Contractual Obligations</li> </ul>	
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#### Other Considerations & Contributing Factors:

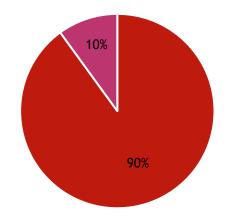
- CPI (inflation) rate is often greater than increases in State Aid & Tax Levy
- Many fixed costs (i.e. contractual obligations, ERS, TRS)
- Uncontrolled changes in market costs (health insurance, utility costs, fuel & oil costs, etc).
- Changing enrollment & home school

5 Revenues 65% Tax Levy ance Other



## **Capital Improvement Project Funding**

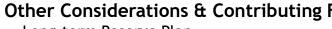
### Capital Project Funding



State Building Aid

• Capital Reserves & Debt Service

Expenses	Revenues
<ul> <li>Construction</li> <li>All Instructional Salaries, Benefits, Contractual Obligations</li> <li>Special Education Costs</li> <li>Co-Curricular &amp; Athletic Programs</li> <li>Transportation</li> <li>Materials, Supplies, Field Trips</li> <li>Other Instructional</li> </ul>	<ul> <li>State Aid (Building Aid)</li> <li>90% in Dansville</li> </ul>
<ul> <li>Incidentals</li> <li>Operation of Facilities &amp; Maintenance costs</li> <li>Debt Service</li> <li>Facilities Salaries, Benefits, Contractual Obligations</li> <li>Security, Heating/Cooling, utilities, etc.</li> </ul>	<ul> <li>Capital Reserve</li> <li>Appropriation</li> <li>Reserve allowed for this specific purpose only</li> <li>Long-term fiscal planning</li> </ul>
	<ul> <li>Tax Levy</li> <li>Neutral (0%)</li> <li>No new impact on school taxes</li> </ul>
	Debt Service
ontributing Factors:	



- Long-term Reserve Plan
   Stabilization of Dabt Constitution
- Stabilization of Debt Service
- Develop cycle of projects to maintain high quality facilities that remains affordable



# Wait, I'm confused.

- Different funding streams, but similarities exist too...
  - Both require taxpayer approval via a public vote.
  - Both have an impact on the quality of education for our children.
  - Districts are held accountable based on NYSED requirements.

"Wait, I'm still confused. It's still taxpayer money, isn't it? I mean, we're still paying one way or another. Zero percent isn't really zero percent."



### Debt Service

- ▶ If we don't use it, another district will.
- We maintain a certain amount of debt service for capital construction bonds (loans). A small percentage of our annual expenditures are applied to outstanding loans. Since our expenditure budget is partially funded by school tax, a percentage of that is applied to outstanding debt.

## **Debt Service Explained**

"Debt Service" is the ongoing balance on loans that districts maintain. It is important that districts incur more debt as older debt falls off, in order to stabilize debt service payments, which has several benefits:

### 1. Budget Predictability and Stability

• Maintaining consistent debt service prevents large fluctuations in annual budgets.

• Predictable expenses make it easier for school districts to plan long-term and allocate resources effectively.

#### 2. Minimizing Taxpayer Impact

• Stabilizing debt service ensures that the tax levy remains consistent year-to-year, avoiding spikes that could burden taxpayers unexpectedly, while allowing for necessary school improvements.

### 3. Continual Investment in Facilities Infrastructure

• Schools require ongoing maintenance and updates to facilities, technology, and transportation. By incurring new debt as old debt is paid off, districts can ensure that capital improvements are continuous rather than delayed, avoiding costly repairs in the future.

### 4. Maintaining Credit Ratings

• Demonstrates fiscal responsibility and stability, which can help improve the district's credit rating. This enables the district to secure favorable interest rates for future borrowing, reducing costs overall.

### 5. Addressing Evolving Needs

• By stabilizing debt service payments, schools can ensure that they meet current and future needs responsibly, while minimizing financial stress on taxpayers and maintaining the quality of education.

# **Mysteries Solved?**

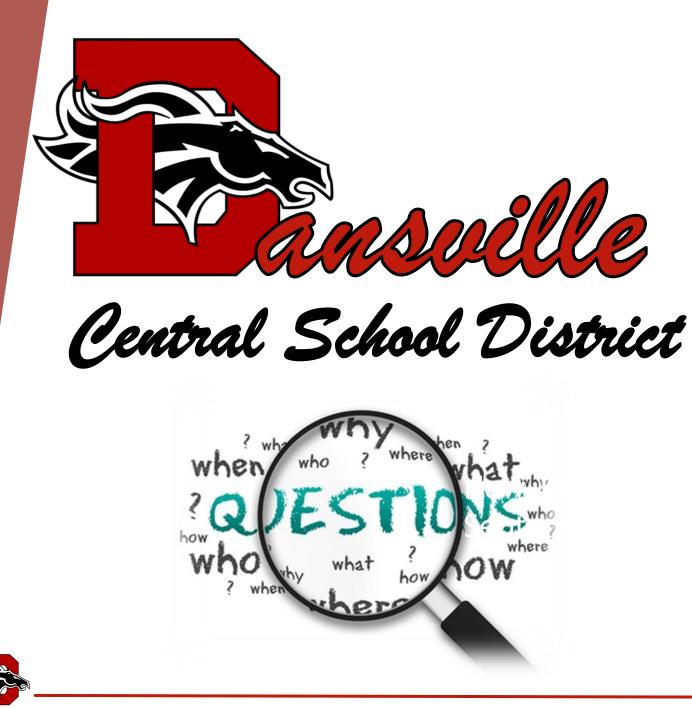
- "Why can't building project money be used for teacher salaries and student programs?"
  - ▶ Two different funding streams that are not interchangeable.

- "How can we afford new construction when we cut staff last year?"
  - Building aid = 90%, Foundation Aid is only 65%

- "Why are you prioritizing new facilities over the education of our children?"
  - Prioritizing the condition of our facilities IS prioritizing the education of our children



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