



# Annual Comprehensive Financial Report

**For Fiscal Year Ended June 30, 2024**  
**South Washington County Schools**  
**Independent School District No. 833**  
**Cottage Grove, Minnesota**







# Annual Comprehensive Financial Report

**For Fiscal Year Ended June 30, 2024**  
**South Washington County Schools**  
**Independent School District No. 833**  
**Cottage Grove, Minnesota**

**Prepared by the Department of Finance**

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INDEPENDENT SCHOOL DISTRICT NO. 833

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# Section I

# Introductory







SOUTH WASHINGTON COUNTY SCHOOLS  
Independent School District 833  
7362 East Point Douglas Rd S.  
Cottage Grove, MN 55016  
sowashco.org | 651-425-6300

December 27, 2024

To the School Board, Citizens, and Employees of South Washington County Schools:

## INTRODUCTION

The Annual Comprehensive Financial Report (ACFR) for Independent School District No. 833 (the District) is hereby submitted for the fiscal year ended June 30, 2024. The District’s management assumes full responsibility for the completeness and accuracy of the information contained in this report. The report was prepared in accordance with accounting principles generally accepted in the United States of America. An independent firm of certified public accountants audits this report.

Malloy, Montague, Karnowski, Radosevich & Co., P.A., Certified Public Accountants, have issued an unmodified (“clean”) opinion on the District’s basic financial statements for the year ended June 30, 2024. The independent auditor’s report is located at the front of the financial section of this report.

## REPORT FORMAT

The ACFR is presented in three sections: introductory, financial, and statistical. The introductory section includes this letter of transmittal, an organizational chart, a list of School Board members and administration personnel, the Certificate of Excellence in Financial Reporting award, and a map of the District. The financial section includes the Independent Auditor’s Report, management’s discussion and analysis (MD&A), basic financial statements, required supplementary information, and supplementary information, which includes the combining and individual fund statements and schedules. The statistical section includes selected financial and demographic information, generally presented on a multi-year comparative basis.

Accounting principles generally accepted in the United States of America require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the MD&A. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A of the District can be found immediately following the report of the independent auditors.



## **REPORTING ENTITY AND ITS SERVICES**

The financial reporting entity includes all funds of the District (primary government). Component units are legally separate entities for which the District is financially accountable. There are no organizations considered to be component units of the District.

The District provides a full range of public education services appropriate to grade levels ranging from pre-kindergarten through Grade 12. These include regular and enriched academic programs, special education programs, and vocational education. Food service and transportation are provided as supporting programs. The District's community education program includes early childhood and extended day programs, along with classes for lifelong learning experiences for children and adults.

In 1843, classes were held in a log cabin located in Cottage Grove, Minnesota. One hundred fourteen years later, the District was officially named Independent School District No. 833. The District is located in Washington County and serves the cities of Cottage Grove, Newport, St. Paul Park, and portions of Woodbury, Afton, Denmark Township, and Grey Cloud Island. It encompasses 85 square miles, with a resident population of 113,887.

During the 2023–2024 school year, the District operated 26 buildings, including 3 high schools, 4 middle schools, 16 elementary schools, an alternative learning center/district program center, an online high school, a district service center, and a transportation building. The average age of the District's buildings is approximately 35 years. Enrollment has climbed steadily over the previous 10 years and the District served 19,009 students for the 2023–2024 school year.

## **LOCAL ECONOMIC CONDITION AND OUTLOOK**

The District's population has grown from 77,263 in 2000 to about 113,887 in 2024, a 47.4 percent increase. In that same time period, the District's enrollment has grown from 15,134 in 2000 to 19,009, a 25.6 percent increase. According to the Metropolitan Council, the District can expect continuous growth through the year 2035.

The District currently holds an A1 bond rating. This rating is a sign that the tax base is favorably located within the Minneapolis – St. Paul Metropolitan Area, the District has a stable labor market and above average resident income levels.

The District's economic indicators continue to be ahead of state and national averages. As stated above, the District continues to see population growth, primarily in the northeast portion of the District's boundaries. The growth in population and corresponding increase in construction, has contributed to increases in property values for the past nine years, and subsequent increases are anticipated.

According to data from the U.S. Census Bureau, the median household income in 2022 in Washington County was \$110,828, as compared to \$84,313 for the state of Minnesota, and \$74,580 for the United States.

According to the Bureau of Labor Statistics, the unemployment rate for Washington County continues to be lower than state and national rates. In June 2024, the unemployment rate for Washington County was 3.5 percent, as compared to 3.8 percent for the state of Minnesota and 4.1 percent for the United States.

## **LONG-TERM FINANCIAL PLANNING AND MAJOR INITIATIVES**

With the exception of voter-approved operating referendum, the District is dependent on the state of Minnesota for its revenue authority. Recent experience demonstrates that legislated revenue has not been sufficient to meet instructional program needs and increased costs due to inflation. The District will continue to monitor its operations to ensure that revenues are sufficient to meet expenditures and to maintain a reasonable amount in reserve to cover any unforeseen expenditures. The District's calculated fund balance of 17.2 percent as of June 30, 2024 reflects an early achievement of the fund balance policy goal of 16.6 percent by 2026.

The District currently receives \$2,656 per pupil through voter-approved operating referenda and local optional revenue. In November 2021, voters in the school district approved revoking all existing referendum authorities and replacing those authorities with an additional \$350 per pupil. The new authority includes increases each year for inflation and will provide about \$41 million per year for 10 years in addition to local optional revenues of about \$13 million per year.

A long-term facilities committee was convened in 2013 and in June 2014 a recommendation was made to the School Board, which featured over \$120 million in new school buildings and improvements. In November 2015, voters approved a \$96.5 million bond to build a new middle school, and improve Cottage Grove Middle School, Woodbury Middle School, and Lake Middle School, and convert Oltman Middle School to be used as Nuevas Fronteras Elementary School. The new Oltman Middle School opened in the 2018–2019 school year.

With the anticipated growth from new housing in the District a new Long Range-Facilities Plan was presented to the School Board early in 2022. As a result, the District held a special election for approval of \$463 million building bond in August 2022. The vote failed and District Administration created a new Long Range Facility plan and after gathering input from the community through surveys and public meetings, presented a \$200 million bond request. The bond election in November 2023 passed. The first bonds were sold in January 2024 and the District is in the midst of the work to expand three high schools, four elementary schools, improve secured entrances at three middle schools and add restrooms at five elementary schools.

In March of 2022, South Washington County Schools began the process of updating the District's Strategic Plan. This included the involvement of many people working to set the direction in the District for the next three years (2023–2026). The work included a diverse group of staff and community members representative of district demographics. In addition, student voices were included as part of the input/feedback loops. The plan was approved by the School Board in May 2023.

The mission of South Washington County Schools is to educate students for success. District administration took time to listen and understand the Desired Daily Experiences (DDE's) from the perspective of students, staff, and families. These experiences were narrowed down and have allowed the school board to set a clear focus on measuring the outcomes that were prioritized as most important. As part of the Strategic Road Map, the District's core values were updated to include excellence, integrity, equity, innovation, and connections. Throughout South Washington County Schools, the District is working to tell stories that "show" its core values in action.

The priority areas for the District include: the student experience, mastery of learning and expectations, student pathways and supports, operations, staffing and finance and engagement and partnerships. All district initiatives and school and department plans will be aligned to these five strategic directions.

## **FINANCIAL AND BUDGETARY CONTROL**

The management of the District is responsible for establishing and maintaining internal controls designed to ensure that the assets of the District are protected from loss, theft, or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with accounting principles generally accepted in the United States of America and with Minnesota Uniform Financial Accounting and Reporting Standards. The internal control framework is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: 1) the cost of a control should not exceed the benefits likely to be derived, and 2) the valuation of costs and benefits requires estimates and judgments by management.

The budget process includes estimates of revenues and expenditures based upon agreed assumptions. The staff allocation formulas are determined based on need and available resources to accomplish the District's goals. The budget is adopted in June of each year and revised once during the fiscal year of its implementation.

As demonstrated by the statements and schedules included in the financial section of this report, the District continues to meet its responsibility for sound financial management.

## **RELEVANT FINANCIAL POLICIES**

The District has adopted a comprehensive set of financial policies. These policies have ensured the financial stability of the District as well as provided guidance for current and future financial decisions.

The District has a number of financial policies that align with state statutes. In addition, the District has gone above and beyond the required policies to include additional policies that establish controls and procedures that are vital to the oversight of district finances.

Two of these policies include:

The District's Investment Policy follows state statutes in determining what investments are allowed to be held by the District. The policy includes language about diversification levels that go beyond state statutes. This diversification language makes certain that district investments are protected, while still earning a competitive rate of return.

The District's Post-Issuance Debt Compliance Policy creates procedures that ensure the District follows Internal Revenue Service guidelines and regulations in the recordkeeping of these transactions. This policy also establishes controls to verify that expenditures related to these funds are in accordance with related debt agreements, adding protection to the residents' investment in district assets.

One of the District's most important finance policies is the District's Fund Balance Policy. This policy not only ensures the District maintains sufficient funds, but assists in important financial decisions. The District's Fund Balance Policy currently states:

"To ensure the financial strength and stability of the District, the School Board will endeavor to maintain an unrestricted fund balance as of June 30th each year of 16.6 percent of the District's General Fund unrestricted operating expenditures as calculated by the MDE.

The intent of this policy is that the unrestricted fund balance reach 16.6 percent by the end of fiscal year 2026."

This policy is attached to all current budget information and future budget projections and guides decision-making by the School Board.

## **CERTIFICATE OF EXCELLENCE**

This report will be submitted to the Association of School Business Officials (ASBO) International for consideration for the Certificate of Excellence in Financial Reporting.

In 2022–2023, the District received the Certificate of Excellence in Financial Reporting from ASBO International for excellence in the preparation and issuance of the District’s ACFR for 2023. It was the 18th consecutive year the District has received the award.

The District expects to continue to earn the recognition that accompanies the standards of accuracy and thoroughness of the Certificate of Excellence Program.

## **ACKNOWLEDGEMENTS**

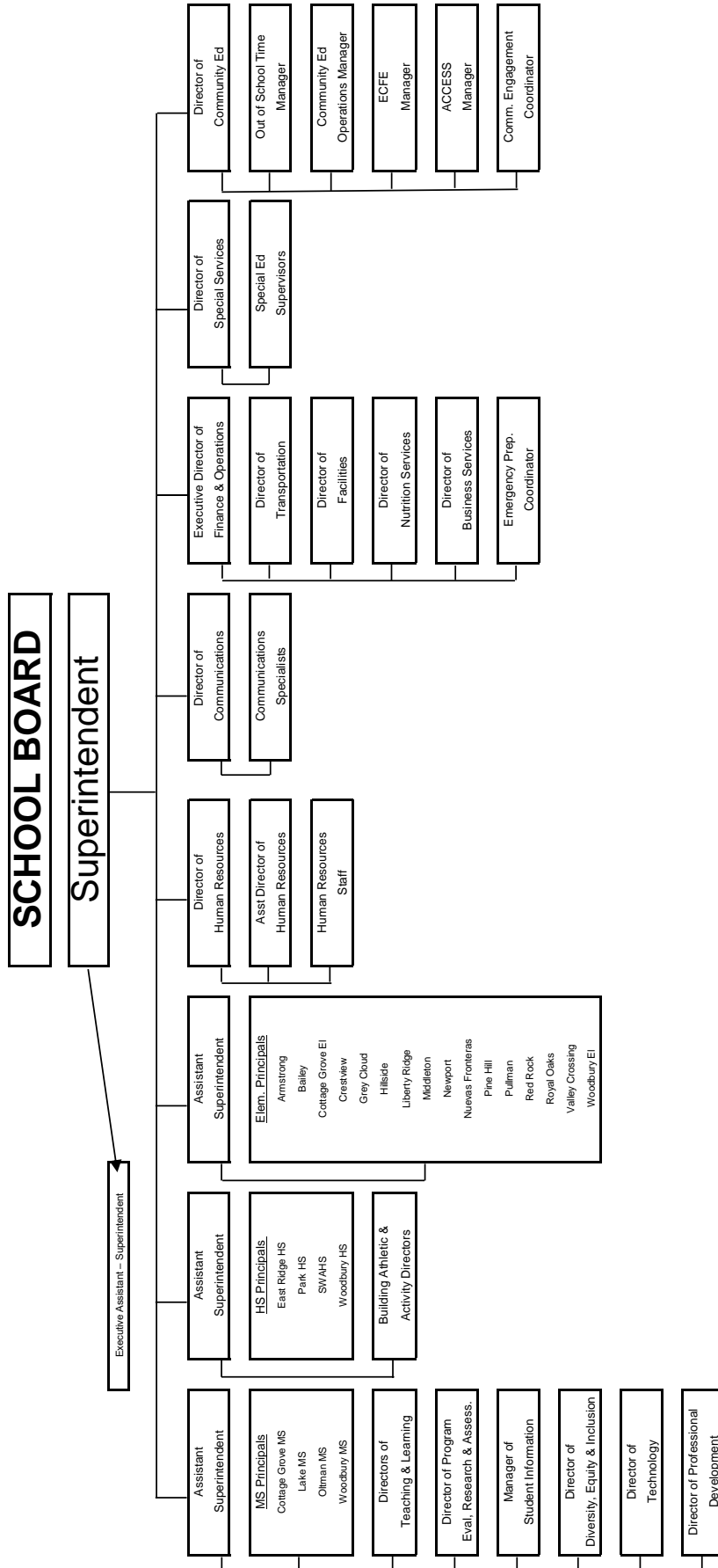
The preparation of an ACFR requires a significant amount of work on the part of a number of departments. Appreciation is extended to the many departments who contributed their time and expertise to this process.

Sincerely,

A handwritten signature in cursive script that reads "Kris N. Blackburn".

Kris N. Blackburn, CPA  
Director of Business Services

# SOUTH WASHINGTON COUNTY SCHOOLS CENTRAL OFFICE REPORTING RELATIONSHIPS





INDEPENDENT SCHOOL DISTRICT NO. 833

School Board and Administration  
Year Ended June 30, 2024

**SCHOOL BOARD**

	<u>Position</u>
Kathleen Schwartz	Chairperson
Simi Patnaik	Vice Chairperson
Melinda Dols	Treasurer
Patricia Driscoll	Clerk
Ryan Clarke	Director
Eric Tessmer	Director
Sharon Van Leer	Director

**ADMINISTRATION**

Julie Nielsen	Superintendent
Tyrone Brookins	Assistant Superintendent
Kelly Jansen	Assistant Superintendent
Kristine Schaefer	Assistant Superintendent
Dan Pyan	Executive Director of Finance and Operations
Abby Baker	Director of Human Resources
Robert Berkowitz	Director of Technology
Kris Blackburn	Director of Business Services
Tia Clasen	Director of Teaching and Learning Services – Secondary
Erin Davenport	Director of Special Services
Shawn Hogendorf	Director of Communications
Mao Jacobson	Director of Program Evaluation, Research and Assessment
Robert Lawrence	Director of Community Education
James Magee	Director of Diversity, Equity and Inclusion
Mark Mcilmoyle	Director of Professional Development
Carrie Olson	Director of Transportation
Wendy Peterson	Director of Nutrition Services
Kyle Uecker	Director of Facilities
Arthur Williams	Director of Teaching and Learning – Elementary
Dayna Pottratz	Executive Assistant – Superintendent



ASSOCIATION OF  
SCHOOL BUSINESS OFFICIALS  
INTERNATIONAL

**The Certificate of Excellence in Financial Reporting  
is presented to**

**Independent School District No 833 South  
Washington County Schools**

**for its Annual Comprehensive Financial Report  
for the Fiscal Year Ended June 30, 2023.**

The district report meets the criteria established for  
ASBO International's Certificate of Excellence in Financial Reporting.



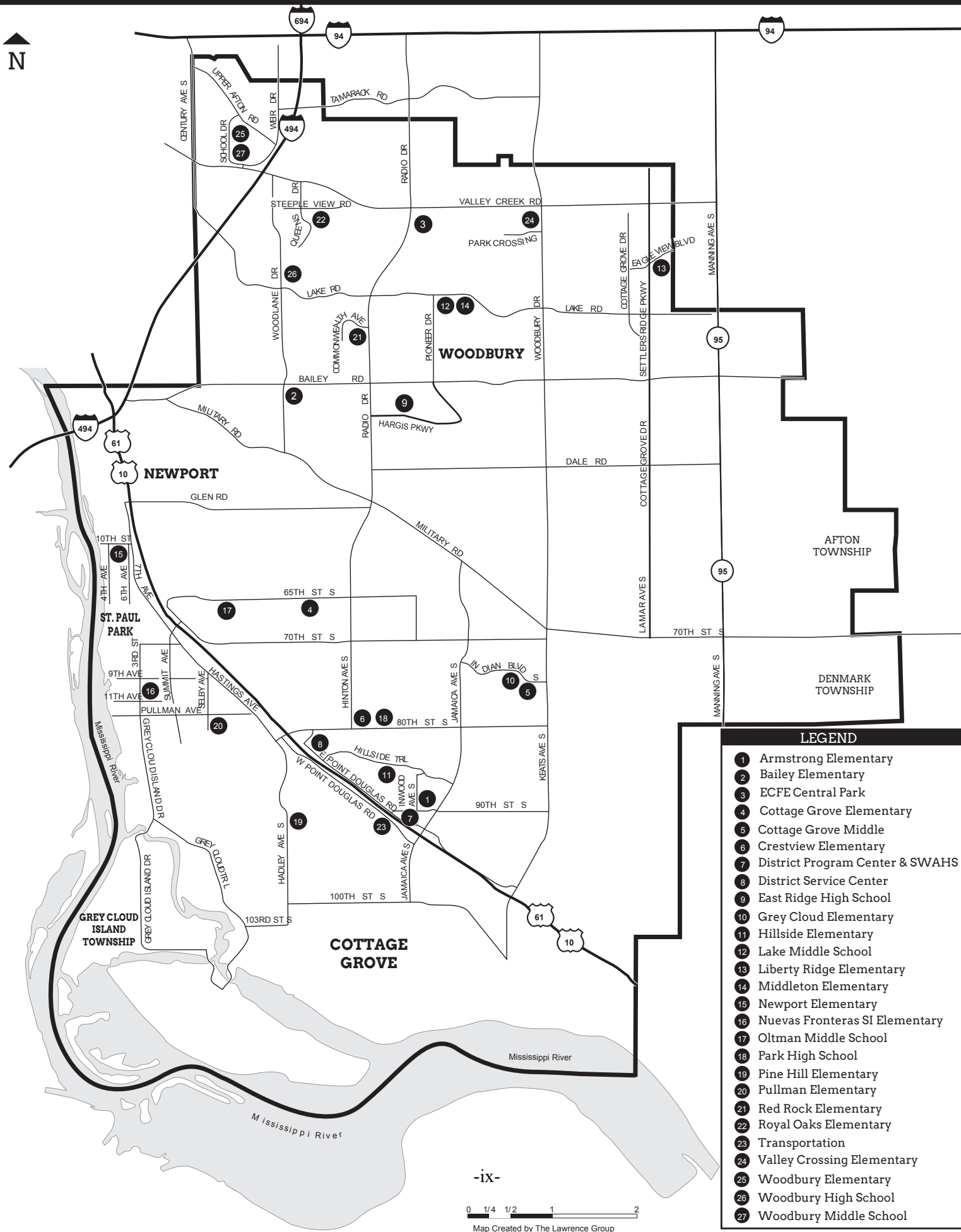
A handwritten signature in black ink, reading 'Ryan S. Stechschulte'.

**Ryan S. Stechschulte**  
President

A handwritten signature in black ink, reading 'James M. Rowan'.

**James M. Rowan, CAE, SFO**  
CEO/Executive Director

# South Washington County Schools



## LEGEND

- 1 Armstrong Elementary
- 2 Bailey Elementary
- 3 ECFE Central Park
- 4 Cottage Grove Elementary
- 5 Cottage Grove Middle
- 6 Crestview Elementary
- 7 District Program Center & SWAHS
- 8 District Service Center
- 9 East Ridge High School
- 10 Grey Cloud Elementary
- 11 Hillside Elementary
- 12 Lake Middle School
- 13 Liberty Ridge Elementary
- 14 Middleton Elementary
- 15 Newport Elementary
- 16 Nuevas Fronteras SI Elementary
- 17 Oltman Middle School
- 18 Park High School
- 19 Pine Hill Elementary
- 20 Pullman Elementary
- 21 Red Rock Elementary
- 22 Royal Oaks Elementary
- 23 Transportation
- 24 Valley Crossing Elementary
- 25 Woodbury Elementary
- 26 Woodbury High School
- 27 Woodbury Middle School

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## Section II

# Financial







**PRINCIPALS**

Thomas A. Karnowski, CPA  
Paul A. Radosevich, CPA  
William J. Lauer, CPA  
James H. Eichten, CPA  
Aaron J. Nielsen, CPA  
Victoria L. Holinka, CPA/CMA  
Jaclyn M. Huegel, CPA  
Kalen T. Karnowski, CPA

**INDEPENDENT AUDITOR'S REPORT**

To the School Board and Management of  
Independent School District No. 833  
Cottage Grove, Minnesota

**REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS**

**OPINIONS**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 833 (the District) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

**BASIS FOR OPINIONS**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**EMPHASIS OF MATTER**

***Change in Accounting Principle***

As described in Note 1 of the notes to basic financial statements, in fiscal 2024, the District adopted new accounting guidance in capitalizing purchases of groups of similar assets in the current year. Our opinion is not modified with respect to this matter.

(continued)

## **RESPONSIBILITIES OF MANAGEMENT FOR THE FINANCIAL STATEMENTS**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **AUDITOR'S RESPONSIBILITIES FOR THE AUDIT OF THE FINANCIAL STATEMENTS**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

(continued)



## **REQUIRED SUPPLEMENTARY INFORMATION**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **SUPPLEMENTARY INFORMATION**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying combining and individual fund financial statements and schedules, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## **OTHER INFORMATION**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

(continued)

## **PRIOR YEAR COMPARATIVE INFORMATION**

We have previously audited the District's 2023 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated December 27, 2023. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2023 is consistent, in all material respects, with the audited financial statements from which it has been derived.

## **OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 27, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Malloy, Montague, Karnowski, Radosevich & Co., P. A.*

Minneapolis, Minnesota  
December 27, 2024

## INDEPENDENT SCHOOL DISTRICT NO. 833

### Management's Discussion and Analysis Year Ended June 30, 2024

This section of Independent School District No. 833's (the District) Annual Comprehensive Financial Report (ACFR) presents management's narrative overview and analysis of the District's financial performance during the fiscal year ended June 30, 2024. Please read it in conjunction with the other components of the District's ACFR.

#### **FINANCIAL HIGHLIGHTS**

- The District's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at June 30, 2024 by \$81,813,594 (net position). The District's total net position increased by \$57,256,827, compared to the prior year, including the change in accounting principle discussed below.
- Government-wide revenues totaled \$391,500,899 and were \$52,769,727 more than expenses of \$338,731,172.
- The District adopted new accounting guidance for capital assets in the current year, which increased beginning net position by \$4,487,100. This change is further described in Note 1 of the notes to basic financial statements.
- The General Fund's total fund balance (under the governmental fund presentation) increased \$10,246,922 over the prior year, compared to an increase of \$1,664,183 planned in the final budget. The District also reported a change within the financial reporting entity increasing fund balance by an additional \$2,669,799.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of the ACFR consists of the following parts:

- Independent Auditor's Report;
- Management's discussion and analysis;
- Basic financial statements, including the government-wide financial statements, fund financial statements, and the notes to basic financial statements;
- Required supplementary information; and
- Supplementary information consisting of combining and individual fund financial statements and schedules.

The following explains the two types of statements included in the basic financial statements:

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, except for the fiduciary funds. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District requires consideration of additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aids and property taxes.

## FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or major funds, rather than the District as a whole. Funds (Food Service Special Revenue and Community Service Special Revenue) that do not meet the threshold to be classified as major funds are called nonmajor funds. Detailed financial information for nonmajor funds can be found in the supplementary information section.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. For Minnesota schools, funds are established in accordance with Uniform Financial Accounting and Reporting Standards in accordance with statutory requirements and accounting principles generally accepted in the United States of America. Some funds are required by state law and by bond covenants. The District can establish other funds to control and manage money for particular purposes or to show that it is properly using certain revenues.

The District maintains the following kinds of funds:

**Governmental Funds** – The District's basic services are included in governmental funds, which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental funds financial statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental funds financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

**Proprietary Funds** – The District maintained one type of proprietary fund. Internal service funds are used as an accounting device to accumulate and allocate costs internally among the District's various functions. The District used its internal service funds to account for various post-employment benefit activities. The District reported a change within the financial reporting entity in the current year to close these funds and is now recording payment activity through the governmental funds and reporting the obligations on the entity-wide financial statements as allowed under current standards.

**Fiduciary Funds** – The District is the trustee, or fiduciary, for assets that belong to other organizations. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. We exclude these activities from the government-wide financial statements because the District cannot use these assets to finance its operations.

## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

	2024	2023
<b>Assets</b>		
Current and other assets	\$ 358,055,495	\$ 207,221,032
Capital assets, net of depreciation/amortization	489,202,563	479,357,460
<b>Total assets</b>	<b>\$ 847,258,058</b>	<b>\$ 686,578,492</b>
<b>Deferred outflows of resources</b>		
Pension plan deferments	\$ 45,371,248	\$ 58,201,395
OPEB plan deferments	340,093	365,253
<b>Total deferred outflows of resources</b>	<b>\$ 45,711,341</b>	<b>\$ 58,566,648</b>
<b>Liabilities</b>		
Current and other liabilities	\$ 33,884,129	\$ 28,103,719
Long-term liabilities, including due within one year	633,364,243	536,277,050
<b>Total liabilities</b>	<b>\$ 667,248,372</b>	<b>\$ 564,380,769</b>
<b>Deferred inflows of resources</b>		
Property taxes levied for subsequent year	\$ 123,529,481	\$ 109,807,066
Pension plan deferments	17,707,207	43,126,710
OPEB plan deferments	2,670,745	3,273,828
<b>Total deferred inflows of resources</b>	<b>\$ 143,907,433</b>	<b>\$ 156,207,604</b>
<b>Net position</b>		
Net investment in capital assets	\$ 207,153,348	\$ 180,900,775
Restricted	18,265,633	14,882,766
Unrestricted	(143,605,387)	(171,226,774)
<b>Total net position</b>	<b>\$ 81,813,594</b>	<b>\$ 24,556,767</b>

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as current and accumulated depreciation and amortization amounts. A conservative versus liberal approach to depreciation and amortization estimates, as well as capitalization policies, will produce a significant difference in the calculated amounts. Another major factor in determining net position, as compared to fund balances are the liabilities for long-term severance, compensated absences, pension, and other post-employment benefits (OPEB), which impacts the unrestricted portion of net position.

The District's increase in net investment in capital assets is due, mostly to the relationship between the rate at which the District's capital assets are being added, depreciated and amortized, and how that compares to the rate at which the District is repaying the debt issued to purchase or construct those assets. Increases in net position restricted for debt service, food service, and community service contributed to the change in this portion of net position. The change in the District's share of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) pension plans contributed to the change in deferred outflows of resources, long-term liabilities, deferred inflows of resources, and unrestricted net position. The change in current and other assets and long-term liabilities was largely due to the issuance of the 2024A bonds for school building and facilities maintenance.

Table 2 presents a summarized version of the District’s Statement of Activities:

	2024	2023
<b>Revenues</b>		
Program revenues		
Charges for services	\$ 15,048,806	\$ 17,898,546
Operating grants and contributions	101,672,347	73,561,118
General revenues		
Property taxes	113,481,984	103,373,705
General grants and aids	149,937,668	144,411,680
Other	11,360,094	6,986,587
Total revenues	391,500,899	346,231,636
<b>Expenses</b>		
Administration	10,021,558	8,858,892
District support services	8,720,230	6,716,083
Elementary and secondary regular instruction	117,982,131	100,034,462
Vocational education instruction	3,969,191	2,896,756
Special education instruction	62,566,148	46,420,986
Instructional support services	15,795,480	9,795,149
Pupil support services	32,815,383	30,949,180
Sites and buildings	37,268,521	34,016,008
Fiscal and other fixed cost programs	743,720	676,588
Food service	12,532,532	11,678,413
Community service	16,715,265	13,987,367
Depreciation/amortization not included in other functions	7,916,454	8,143,315
Interest and fiscal charges	11,684,559	8,959,146
Total expenses	338,731,172	283,132,345
Change in net position	52,769,727	63,099,291
Net position – beginning, as previously reported	24,556,767	(38,542,524)
Change in accounting principle	4,487,100	–
Net position – beginning, as restated	29,043,867	(38,542,524)
Net position – ending	\$ 81,813,594	\$ 24,556,767

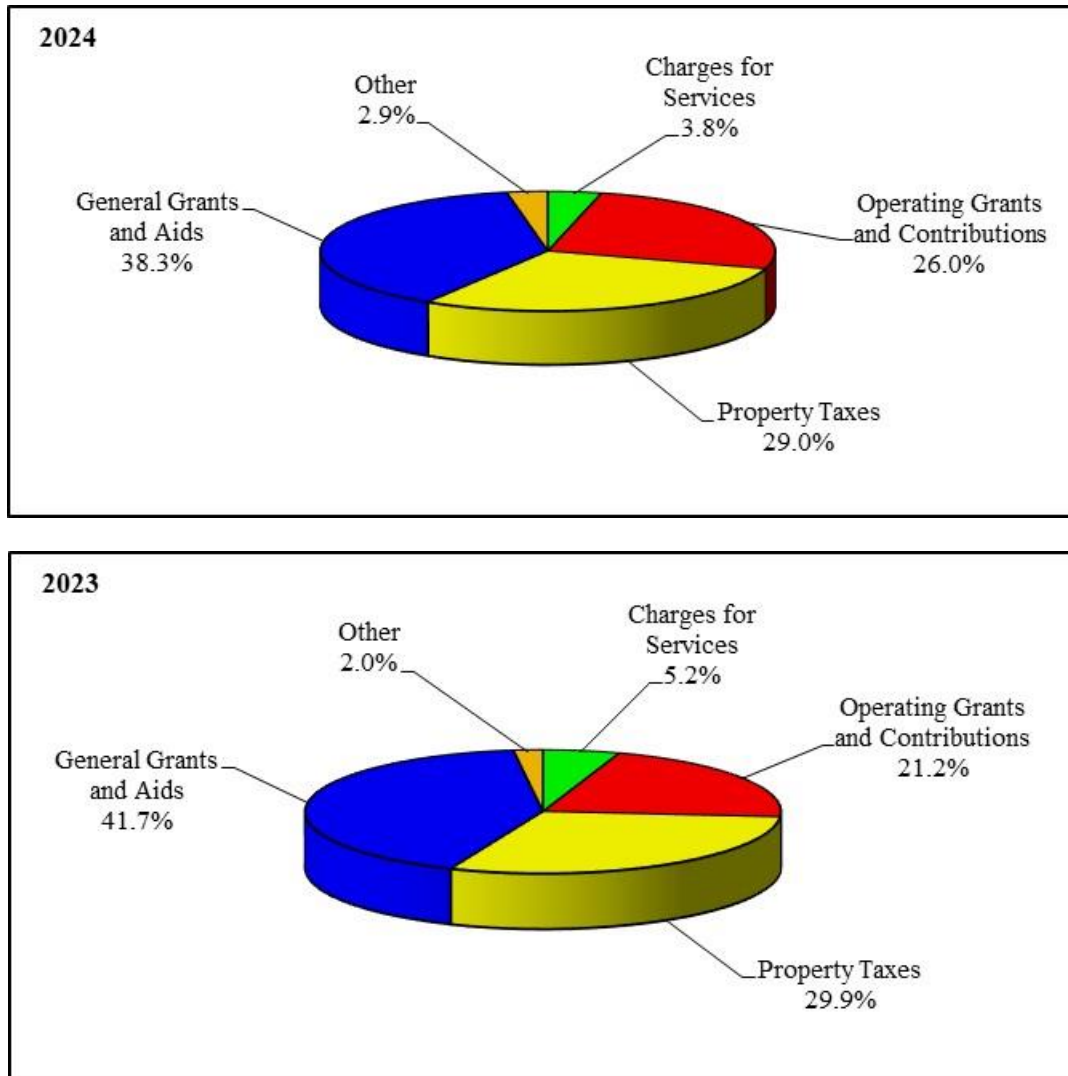
This table is presented on an accrual basis of accounting, and it includes all of the governmental activities of the District. This statement includes depreciation and amortization expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal.

Revenues increased by \$45,269,263 (13.1 percent), in the current year. The District recognized an increase with more special education funding, state funding for child nutrition, and new state categorical grants contributing to the changes in operating grants and contributions. The increase in the approved levy contributed to the change in property taxes. Additional funding for the basic general education formula allowance and basic skills increased general grants and aids. Other revenues were up largely in investment earnings with improved returns on cash and investments held by the District.

Governmental activities expenses were \$55,598,827 (19.6 percent) more than last year, due primarily to changes in the state-wide pension plans, negotiated contract settlements, and natural inflationary increases.

Figure A shows further analysis of these revenue sources:

**Figure A – Sources of Revenues for Fiscal Years 2024 and 2023**

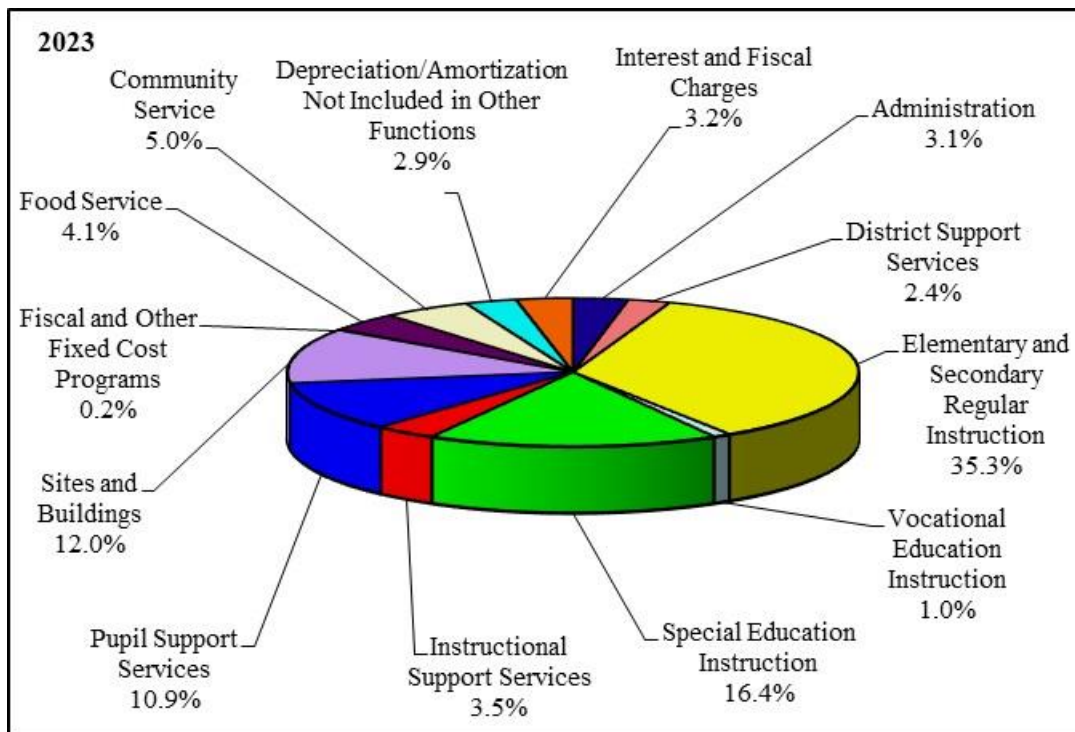
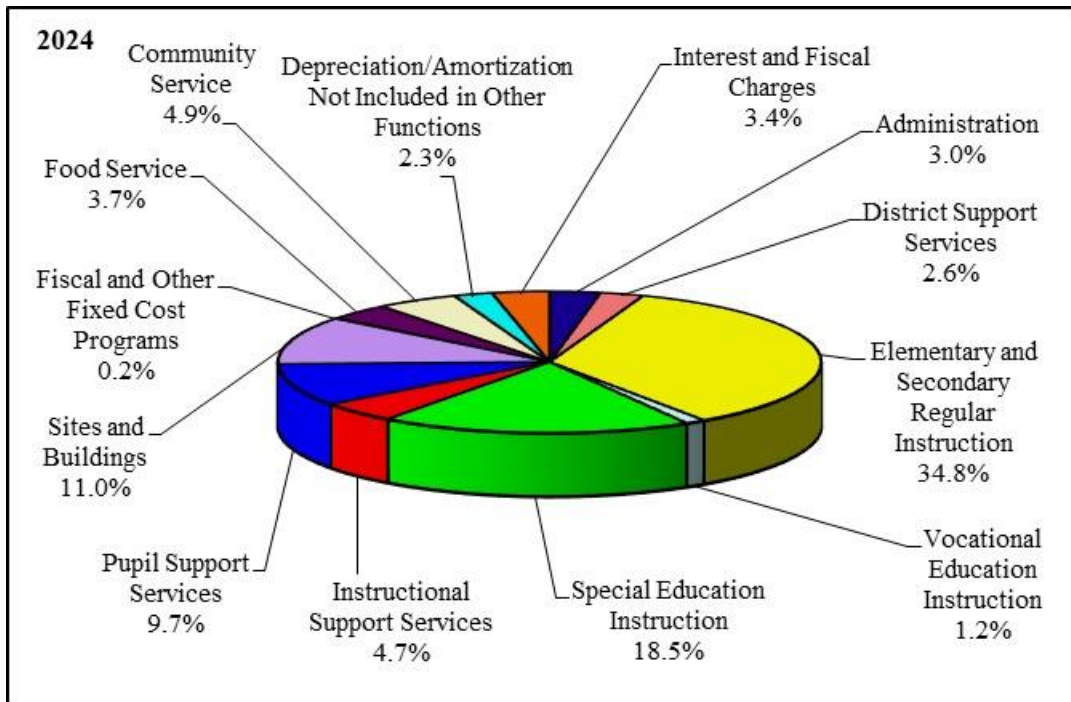


The largest share of the District’s revenue is received from the state, including the basic general education aid formula and most of the operating grants.

Property taxes are generally the next largest source of funding. The level of revenue property tax sources provide is not only dependent on district taxpayers by way of operating and building referenda, but also by decisions made by the Legislature in the mix of state aid and local effort in a variety of funding formulas.

Figure B shows further analysis of these expense functions:

**Figure B – Expenses for Fiscal Years 2024 and 2023**



The District's expenses are predominately related to educating students. Programs (or functions), such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services, are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District. The shift in expenses between programs compared to the prior year was largely due to changes in the TRA state-wide pension plan obligations.



## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District is also reflected in its governmental funds. Table 3 shows the change in total fund balances in each of the District's governmental funds:

	<u>2024</u>	<u>2023</u>	<u>Change</u>
Major funds			
General	\$ 47,983,565	\$ 35,066,844	\$ 12,916,721
Capital Projects –			
Building Construction	142,867,347	24,856,514	118,010,833
Debt Service	9,304,960	6,114,878	3,190,082
Nonmajor funds			
Food Service Special Revenue	5,479,609	2,949,617	2,529,992
Community Service Special Revenue	254,340	1,140,949	(886,609)
 Total governmental funds	 <u>\$ 205,889,821</u>	 <u>\$ 70,128,802</u>	 <u>\$ 135,761,019</u>

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use, as it represents the portion of fund balance that has not yet been limited to use for a particular purpose by either an external party, the District itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the District's School Board.

As of June 30, 2024, the District's governmental funds reported combined fund balances of \$205,889,821, an increase of \$135,761,019 in comparison with the prior year, including a change within the financial reporting entity. Approximately 13.7 percent of this amount (\$28,159,511) constitutes unassigned fund balance, which is available for spending at the District's discretion. The remainder of the fund balance is either nonspendable, restricted, committed, or assigned to indicate that it is: 1) not in spendable form (\$936,910), 2) restricted for particular purposes (\$166,282,291), 3) committed for particular purposes (\$5,452,555), or 4) assigned for particular purposes (\$5,058,554).

The District issued \$119,415,000 of general obligation school building and facilities maintenance bonds in the current year contributing to the increase in the Capital Projects – Building Construction Fund. Changes in the table above are further discussed on the following pages.

**ANALYSIS OF THE GENERAL FUND**

Table 4 summarizes the amendments to the General Fund budget:

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Change</u>	<u>Percent Change</u>
Revenues	<u>\$ 301,395,669</u>	<u>\$ 308,088,879</u>	<u>\$ 6,693,210</u>	<u>2.2%</u>
Expenditures	<u>\$ 300,264,809</u>	<u>\$ 306,462,301</u>	<u>\$ 6,197,492</u>	<u>2.1%</u>
Other financing sources	<u>\$ 20,000</u>	<u>\$ 37,605</u>	<u>\$ 17,605</u>	<u>88.0%</u>

The District is required to adopt an operating budget prior to the beginning of its fiscal year, referred to above as the original budget. During the year, the District amended the budget for known significant changes in circumstances such as: updated enrollment estimates, legislative changes, additional funding received from grants or other local sources, staffing changes, employee contract settlements, insurance premium changes, special education tuition changes, or for new debt issued.

Table 5 summarizes the operating results of the General Fund:

	<u>2024 Actual</u>	<u>Over (Under) Final Budget</u>		<u>Over (Under) Prior Year</u>	
		<u>Amount</u>	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>
Revenue	\$ 317,620,581	\$ 9,531,702	3.1 %	\$ 33,026,692	11.6 %
Expenditures	<u>311,096,426</u>	<u>4,634,125</u>	1.5 %	<u>30,683,460</u>	10.9 %
Excess of revenue over expenditures	6,524,155	4,897,577		2,343,232	
Total other financing sources	<u>3,722,767</u>	<u>3,685,162</u>		<u>170,485</u>	
Net change in fund balances	<u>\$ 10,246,922</u>	<u>\$ 8,582,739</u>		<u>\$ 2,513,717</u>	

The fund balance of the General Fund increased \$10,246,922, compared to a budget increase of \$1,664,183 approved in the final budget.

General Fund revenues were over budget by 3.1 percent. Conservative budgeting contributed to the favorable variance that was spread across all major revenue sources. The District served more students in the current year contributing to the increase in revenues over the prior year. Improved investment earnings and an increase in the approved levy factored into the growth in revenue compared to the prior year. State funding improvements for special education cross-subsidy costs also increased total revenues along with a change made by the District to utilize federal special education funding for tuition bills that increases state aids and purchased services by \$3 million. This decision also contributed to the variance in state revenues and purchased services expenditures to be over budget in the current year by equal and offsetting amounts.

Total General Fund expenditures were within 1.5 percent of budget. The largest variance was in purchased services due to the use of federal funding to pay special education tuition as mentioned with the revenue discussion above. Capital spending increased and was over budget for new lease and subscription assets financed by other financing sources totaling \$3,540,466. Spending was less than projected for salaries, employee benefits, and supplies and materials, partially offsetting the overspending in purchased services and capital expenditures. The increase in expenditures was largely as anticipated with more personnel spending and purchased services with the growth in students served, negotiated contract increases, and natural inflationary changes. The change with federal entitlements for tuition bills increased spending for purchased services but was offset by a matching amount in revenue.

#### **COMMENTS ON SIGNIFICANT ACTIVITIES IN OTHER FUNDS**

##### **Capital Projects – Building Construction Fund**

The District issued \$100,000,000 of school building bonds as authorized by taxpayers of the District to help accommodate growth and capital needs within the District. An additional \$19,415,000 in bonds were issued at the same time, which are targeted for facilities maintenance projects. The Capital Projects – Building Construction Fund revenue and other financing sources exceeded expenditures, increasing fund balance by \$118,010,833 for the current year. The District has \$142,867,347 in resources remaining in this fund as of June 30, 2024, for future capital spending.

##### **Debt Service Fund**

The funding of debt service is controlled in accordance with each outstanding debt issue's financing plan. The Debt Service Fund revenues and other financing sources exceeded expenditures and other financing uses by \$3,190,082 in the current year. The year-end fund balance of \$9,304,960 on June 30, 2024, is available for meeting future debt service obligations. In combination with the previous bond issues described earlier, the District issued \$13,600,000 of refunding bonds to reduce future debt levies for district taxpayers.

##### **Other Governmental Funds**

The Food Service Special Revenue Fund ended the year with revenues exceeding expenditures, increasing total fund balance by \$2,529,992, compared to a projected fund balance increase of \$736,540.

The Community Service Special Revenue Fund ended the year with expenditures exceeding revenues, reducing total fund balance by \$886,609, compared to a projected fund balance decrease of \$245,884.

## CAPITAL ASSETS AND LONG-TERM LIABILITIES

### Capital Assets

Table 6 shows the District’s capital assets, together with changes from the previous year. The table also shows the total depreciation/amortization expense for fiscal years ended June 30, 2024 and 2023.

	<u>2024</u>	<u>2023</u>	<u>Change</u>
Land	\$ 14,848,229	\$ 14,848,229	\$ –
Construction in progress	26,837,364	20,837,863	5,999,501
Land improvements	26,666,654	26,639,190	27,464
Buildings	593,911,924	586,120,855	7,791,069
Buildings – leased	1,589,073	1,589,073	–
Machinery and equipment	34,626,124	25,504,173	9,121,951
Machinery and equipment – leased	6,328,883	2,457,987	3,870,896
Licensed vehicles	15,967,569	15,894,847	72,722
Licensed vehicles – leased	1,693,477	1,693,477	–
Technology subscriptions	3,029,850	1,625,887	1,403,963
Less accumulated depreciation/amortization	<u>(236,296,584)</u>	<u>(217,854,121)</u>	<u>(18,442,463)</u>
<b>Total</b>	<u><u>\$ 489,202,563</u></u>	<u><u>\$ 479,357,460</u></u>	<u><u>\$ 9,845,103</u></u>
Depreciation/amortization expense	<u><u>\$ 16,793,178</u></u>	<u><u>\$ 15,429,363</u></u>	<u><u>\$ 1,363,815</u></u>

By the end of 2024, the District had invested in a broad range of capital assets, including school buildings, athletic facilities, and other equipment for various instructional programs (see Table 6).

The changes presented in the table above reflect the ongoing activity and completion of projects at district sites during fiscal year 2024, consistent with the activity of the long-term facilities maintenance program in the General Fund and activity of the Capital Projects – Building Construction Fund, discussed on the previous page. A change in accounting principle increased beginning net capital assets by \$4,487,100.

The District defines capital assets as those with an initial, individual cost of \$25,000 or more, which benefit more than one fiscal year. If federal funds are involved in the purchase of capital assets a \$5,000 threshold is utilized.

Additional details about capital assets can be found in the notes to basic financial statements.

## Long-Term Liabilities

Table 7 illustrates the components of the District’s long-term liabilities with changes from the prior year:

	2024	2023	Change
General obligation bonds	\$ 376,230,000	\$ 283,615,000	\$ 92,615,000
Certificates of participation	11,220,000	12,535,000	(1,315,000)
Unamortized premium/discount	28,267,486	18,010,763	10,256,723
Financed purchases	2,361,603	4,040,676	(1,679,073)
Lease liability	5,416,189	3,736,244	1,679,945
Subscription liability	1,421,284	1,375,516	45,768
Net pension liability – PERA and TRA	187,343,469	193,104,457	(5,760,988)
Total pension liability – District	1,347,842	1,392,633	(44,791)
Compensated absences	2,248,288	1,914,474	333,814
Severance benefits	2,241,495	2,233,924	7,571
Net OPEB liability	15,266,587	14,318,363	948,224
<b>Total</b>	<b><u>\$ 633,364,243</u></b>	<b><u>\$ 536,277,050</u></b>	<b><u>\$ 97,087,193</u></b>

The changes in general obligation bonds, certificates of participation, financed purchases, lease liability, subscription liability, and unamortized premium/discount in the table above, are primarily due to principal payments and amortization during fiscal year 2024, as planned in the approved repayment schedules. The issuance of new debt approved by the School Board, increased the outstanding balances for general obligation bonds, unamortized premium/discount, lease liability, and subscription liability.

The difference in the net pension liability reflects the change in the District’s proportionate share of the state-wide pension obligations for the PERA and the TRA. Changes in the remaining categories fluctuates with number of retirees, salary changes, and a variety of other estimates and assumptions that go into recorded certain employee benefit obligations.

The state limits the amount of general obligation debt the District can issue to 15.0 percent of the market value of all taxable property within the District’s corporate limits (see Table 8).

District’s market value	\$18,430,301,900
Limit rate	<u>15.0%</u>
Legal debt limit	<u><u>\$ 2,764,545,285</u></u>

Additional details of the District’s long-term liabilities can be found in the notes to basic financial statements.

## **FACTORS BEARING ON THE DISTRICT'S FUTURE**

With the exception of the voter-approved operating referendum, the District is dependent on the state of Minnesota for a majority of its revenue authority.

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The Legislature has added \$143, or 2.00 percent, per pupil to the formula for fiscal year 2025.

The amount of funding a district receives is also dependent on the number of students it serves, meaning attracting and retaining students is critical to the District's financial well-being.

## **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This ACFR is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this ACFR, or need additional financial information, contact the Finance Department, Independent School District No. 833, District Service Center, 7362 East Point Douglas Road South, Cottage Grove, Minnesota 55016-3025.

BASIC FINANCIAL STATEMENTS

INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Net Position  
as of June 30, 2024

(With Partial Comparative Information as of June 30, 2023)

	Governmental Activities	
	2024	2023
<b>Assets</b>		
Cash and temporary investments	\$ 258,144,570	\$ 110,700,459
Receivables		
Current taxes	67,704,755	60,400,614
Delinquent taxes	683,938	640,057
Accounts and interest	495,180	262,008
Due from other governmental units	29,880,231	29,012,985
Due from OPEB trust	209,153	250,748
Inventory	358,855	340,215
Prepaid items	578,055	5,613,092
Restricted assets – temporarily restricted		
Cash and investments for capital asset acquisition	758	854
Capital assets		
Not depreciated/amortized	41,685,593	35,686,092
Depreciated/amortized, net of accumulated depreciation/amortization	447,516,970	443,671,368
Total capital assets, net of accumulated depreciation/amortization	<u>489,202,563</u>	<u>479,357,460</u>
Total assets	847,258,058	686,578,492
Deferred outflows of resources		
Pension plan deferments	45,371,248	58,201,395
OPEB plan deferments	340,093	365,253
Total deferred outflows of resources	<u>45,711,341</u>	<u>58,566,648</u>
Total assets and deferred outflows of resources	<u>\$ 892,969,399</u>	<u>\$ 745,145,140</u>
<b>Liabilities</b>		
Salaries payable	\$ 13,961,369	\$ 12,518,509
Accounts and contracts payable	12,161,014	9,292,611
Accrued interest payable	5,698,498	3,771,801
Due to other governmental units	1,427,331	1,512,652
Unearned revenue	635,917	1,008,146
Long-term liabilities		
Due within one year	32,848,026	32,562,425
Due in more than one year	600,516,217	503,714,625
Total long-term liabilities	<u>633,364,243</u>	<u>536,277,050</u>
Total liabilities	667,248,372	564,380,769
Deferred inflows of resources		
Property taxes levied for subsequent year	123,529,481	109,807,066
Pension plan deferments	17,707,207	43,126,710
OPEB plan deferments	2,670,745	3,273,828
Total deferred inflows of resources	<u>143,907,433</u>	<u>156,207,604</u>
Net position		
Net investment in capital assets	207,153,348	180,900,775
Restricted for		
Capital asset acquisition	2,231,324	2,489,605
Debt service	3,910,245	2,624,349
Food service	5,479,609	2,949,617
Community service	4,812,169	4,395,945
Other purposes (state and other funding restrictions)	1,832,286	2,423,250
Unrestricted	<u>(143,605,387)</u>	<u>(171,226,774)</u>
Total net position	<u>81,813,594</u>	<u>24,556,767</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 892,969,399</u>	<u>\$ 745,145,140</u>



INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Activities  
Year Ended June 30, 2024  
(With Partial Comparative Information for the Year Ended June 30, 2023)

Functions/Programs	2024			2023	
	Expenses	Program Revenues		Net (Expense)	Net (Expense)
		Charges for Services	Operating Grants and Contributions	Revenue and Changes in Net Position	Revenue and Changes in Net Position
			Governmental Activities	Governmental Activities	
Governmental activities					
Administration	\$ 10,021,558	\$ –	\$ 23,048	\$ (9,998,510)	\$ (8,848,131)
District support services	8,720,230	96,635	178,700	(8,444,895)	(6,558,264)
Elementary and secondary regular instruction	117,982,131	2,196,268	19,752,165	(96,033,698)	(80,125,458)
Vocational education instruction	3,969,191	–	747,019	(3,222,172)	(2,145,103)
Special education instruction	62,566,148	2,600	56,680,406	(5,883,142)	(6,090,438)
Instructional support services	15,795,480	2,032	2,966,147	(12,827,301)	(6,998,894)
Pupil support services	32,815,383	–	5,290,972	(27,524,411)	(27,605,542)
Sites and buildings	37,268,521	–	–	(37,268,521)	(34,016,008)
Fiscal and other fixed cost programs	743,720	–	–	(743,720)	(676,588)
Food service	12,532,532	2,034,970	12,803,874	2,306,312	(422,400)
Community service	16,715,265	10,716,301	3,230,016	(2,768,948)	(1,083,394)
Depreciation/amortization not included in other functions	7,916,454	–	–	(7,916,454)	(8,143,315)
Interest and fiscal charges	11,684,559	–	–	(11,684,559)	(8,959,146)
Total governmental activities	<u>\$ 338,731,172</u>	<u>\$ 15,048,806</u>	<u>\$ 101,672,347</u>	(222,010,019)	(191,672,681)
General revenues					
Taxes					
Property taxes levied for general purposes				77,098,140	71,171,292
Property taxes levied for community service				1,929,244	1,780,470
Property taxes levied for debt service				34,454,600	30,421,943
General grants and aids				149,937,668	144,411,680
Other general revenues				4,371,005	3,440,693
Investment earnings				6,989,089	3,545,894
Total general revenues				<u>274,779,746</u>	<u>254,771,972</u>
Change in net position				52,769,727	63,099,291
Net position – beginning, as previously reported				24,556,767	(38,542,524)
Change in accounting principle				4,487,100	–
Net position – beginning, as restated				<u>29,043,867</u>	<u>(38,542,524)</u>
Net position – ending				<u>\$ 81,813,594</u>	<u>\$ 24,556,767</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Balance Sheet  
 Governmental Funds  
 as of June 30, 2024  
 (With Partial Comparative Information as of June 30, 2023)

	<u>General Fund</u>	<u>Capital Projects – Building Construction Fund</u>	<u>Debt Service Fund</u>
<b>Assets</b>			
Cash and temporary investments	\$ 81,313,902	\$ 144,741,287	\$ 26,023,621
Cash and investments held by trustee	–	758	–
Receivables			
Current taxes	46,674,657	–	19,686,179
Delinquent taxes	461,511	–	210,651
Accounts and interest	336,882	156,726	–
Due from other governmental units	27,490,720	–	310,291
Due from other funds	209,153	–	–
Inventory	159,782	–	–
Prepaid items	539,408	–	–
	<u>\$ 157,186,015</u>	<u>\$ 144,898,771</u>	<u>\$ 46,230,742</u>
<b>Liabilities</b>			
Salaries payable	\$ 13,497,204	\$ 128	\$ –
Accounts and contracts payable	9,616,408	2,031,296	2,500
Due to other governmental units	1,409,357	–	–
Unearned revenue	154,654	–	–
Total liabilities	<u>24,677,623</u>	<u>2,031,424</u>	<u>2,500</u>
<b>Deferred inflows of resources</b>			
Unavailable revenue – delinquent taxes	305,043	–	137,835
Property taxes levied for subsequent year	84,219,784	–	36,785,447
Total deferred inflows of resources	<u>84,524,827</u>	<u>–</u>	<u>36,923,282</u>
<b>Fund balances (deficit)</b>			
Nonspendable	699,190	–	–
Restricted	4,063,610	142,867,347	9,304,960
Committed	5,452,555	–	–
Assigned	5,058,554	–	–
Unassigned	32,709,656	–	–
Total fund balances	<u>47,983,565</u>	<u>142,867,347</u>	<u>9,304,960</u>
	<u>\$ 157,186,015</u>	<u>\$ 144,898,771</u>	<u>\$ 46,230,742</u>

Nonmajor Funds	Total Governmental Funds	
	2024	2023
\$ 6,065,760	\$ 258,144,570	\$ 108,030,660
–	758	854
1,343,919	67,704,755	60,400,614
11,776	683,938	640,057
1,572	495,180	262,008
2,079,220	29,880,231	29,012,985
–	209,153	250,748
199,073	358,855	340,215
38,647	578,055	5,613,092
<u>\$ 9,739,967</u>	<u>\$ 358,055,495</u>	<u>\$ 204,551,233</u>
\$ 464,037	\$ 13,961,369	\$ 12,518,509
510,810	12,161,014	9,292,611
17,974	1,427,331	1,512,652
481,263	635,917	1,008,146
<u>1,474,084</u>	<u>28,185,631</u>	<u>24,331,918</u>
7,684	450,562	283,447
2,524,250	123,529,481	109,807,066
<u>2,531,934</u>	<u>123,980,043</u>	<u>110,090,513</u>
237,720	936,910	5,953,307
10,046,374	166,282,291	42,821,368
–	5,452,555	3,377,959
–	5,058,554	–
(4,550,145)	28,159,511	17,976,168
<u>5,733,949</u>	<u>205,889,821</u>	<u>70,128,802</u>
<u>\$ 9,739,967</u>	<u>\$ 358,055,495</u>	<u>\$ 204,551,233</u>

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INDEPENDENT SCHOOL DISTRICT NO. 833

Reconciliation of the Balance Sheet to the  
Statement of Net Position  
Governmental Funds  
as of June 30, 2024  
(With Partial Comparative Information as of June 30, 2023)

	<u>2024</u>	<u>2023</u>
Total fund balances – governmental funds	\$ 205,889,821	\$ 70,128,802
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets are included in net position, but are excluded from fund balances because they do not represent financial resources.		
Cost of capital assets	725,499,147	697,211,581
Accumulated depreciation/amortization	(236,296,584)	(217,854,121)
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable. Debt issuance premiums and discounts are excluded from net position until amortized, but are included in fund balances upon issuance as other financing sources and uses.		
General obligation bonds	(376,230,000)	(283,615,000)
Certificates of participation	(11,220,000)	(12,535,000)
Unamortized premium/discount	(28,267,486)	(18,010,763)
Financed purchases	(2,361,603)	(4,040,676)
Lease liability	(5,416,189)	(3,736,244)
Subscription liability	(1,421,284)	(1,375,516)
Net pension liability – PERA and TRA	(187,343,469)	(193,104,457)
Total pension liability – District	(1,347,842)	–
Compensated absences	(2,248,288)	(1,914,474)
Severance benefits	(2,241,495)	–
Net OPEB liability	(15,266,587)	(14,318,363)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.	–	(469,707)
Accrued interest payable on long-term debt is included in net position, but is excluded from fund balances until due and payable.	(5,698,498)	(3,771,801)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	45,371,248	57,714,344
Deferred outflows of resources – OPEB plan deferments	340,093	365,253
Deferred inflows of resources – pension plan deferments	(17,707,207)	(43,126,710)
Deferred inflows of resources – OPEB plan deferments	(2,670,745)	(3,273,828)
Deferred inflows of resources – unavailable revenue – delinquent taxes	450,562	283,447
Total net position – governmental activities	<u>\$ 81,813,594</u>	<u>\$ 24,556,767</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Revenue, Expenditures, and Changes in Fund Balances  
 Governmental Funds  
 Year Ended June 30, 2024  
 (With Partial Comparative Information for the Year Ended June 30, 2023)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
<b>Revenue</b>			
Local sources			
Property taxes	\$ 76,992,327	\$ –	\$ 34,396,316
Investment earnings	3,593,970	2,554,953	611,717
Other	6,472,261	13,978	–
State sources	224,293,860	–	3,102,911
Federal sources	6,268,163	–	1,140,461
Total revenue	<u>317,620,581</u>	<u>2,568,931</u>	<u>39,251,405</u>
<b>Expenditures</b>			
Current			
Administration	10,573,409	–	–
District support services	9,863,645	–	–
Elementary and secondary regular instruction	128,580,659	–	–
Vocational education instruction	4,080,321	–	–
Special education instruction	66,339,981	–	–
Instructional support services	16,393,387	–	–
Pupil support services	36,060,599	–	–
Sites and buildings	32,701,436	–	–
Fiscal and other fixed cost programs	743,720	–	–
Food service	–	–	–
Community service	248,311	–	–
Capital outlay	–	14,435,414	–
Debt service			
Principal	4,808,826	–	25,760,000
Interest and fiscal charges	702,132	–	11,992,595
Total expenditures	<u>311,096,426</u>	<u>14,435,414</u>	<u>37,752,595</u>
Excess (deficiency) of revenue over expenditures	6,524,155	(11,866,483)	1,498,810
<b>Other financing sources (uses)</b>			
Debt issued	3,540,466	119,415,000	–
Refunding debt issued	–	–	13,600,000
Premium on debt issued	–	10,462,316	2,731,272
Payment on refunded bonds	–	–	(14,640,000)
Proceeds from sale of assets	48,701	–	–
Insurance recovery	133,600	–	–
Total other financing sources (uses)	<u>3,722,767</u>	<u>129,877,316</u>	<u>1,691,272</u>
Net change in fund balances	10,246,922	118,010,833	3,190,082
<b>Fund balances</b>			
Beginning of year, as previously reported	35,066,844	24,856,514	6,114,878
Change within the financial reporting entity	2,669,799	–	–
Beginning of year, as restated	<u>37,736,643</u>	<u>24,856,514</u>	<u>6,114,878</u>
End of year	<u>\$ 47,983,565</u>	<u>\$ 142,867,347</u>	<u>\$ 9,304,960</u>

Nonmajor Funds	Total Governmental Funds	
	2024	2023
\$ 1,926,226	\$ 113,314,869	\$ 103,357,440
228,449	6,989,089	3,424,233
12,751,271	19,237,510	21,275,944
10,364,844	237,761,615	200,752,318
5,669,046	13,077,670	16,289,827
<u>30,939,836</u>	<u>390,380,753</u>	<u>345,099,762</u>
–	10,573,409	10,101,323
–	9,863,645	7,576,329
–	128,580,659	123,416,698
–	4,080,321	3,128,653
–	66,339,981	54,148,356
–	16,393,387	12,922,057
–	36,060,599	30,909,681
–	32,701,436	31,901,954
–	743,720	676,588
12,233,681	12,233,681	11,182,188
16,648,856	16,897,167	14,567,040
413,916	14,849,330	13,504,216
–	30,568,826	26,942,607
–	12,694,727	12,457,036
<u>29,296,453</u>	<u>392,580,888</u>	<u>353,434,726</u>
1,643,383	(2,200,135)	(8,334,964)
–	122,955,466	3,488,987
–	13,600,000	–
–	13,193,588	–
–	(14,640,000)	–
–	48,701	58,350
–	133,600	4,945
<u>–</u>	<u>135,291,355</u>	<u>3,552,282</u>
1,643,383	133,091,220	(4,782,682)
4,090,566	70,128,802	74,911,484
–	2,669,799	–
<u>4,090,566</u>	<u>72,798,601</u>	<u>74,911,484</u>
<u>\$ 5,733,949</u>	<u>\$ 205,889,821</u>	<u>\$ 70,128,802</u>

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INDEPENDENT SCHOOL DISTRICT NO. 833

Reconciliation of the Statement of  
Revenue, Expenditures, and Changes in Fund Balances  
to the Statement of Activities  
Governmental Funds  
Year Ended June 30, 2024

(With Partial Comparative Information for the Year Ended June 30, 2023)

	<u>2024</u>	<u>2023</u>
Total net change in fund balances – governmental funds	\$ 133,091,220	\$ (4,782,682)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays are recorded in net position and the cost is allocated over their estimated useful lives as depreciation and amortization expense. However, fund balances are reduced for the full cost of capital outlays at the time of purchase.		
Capital outlays	22,151,181	19,690,620
Depreciation/amortization expense	(16,793,178)	(15,429,363)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the internal service funds is included in the governmental activities in the Statement of Activities.		
	–	(98,558)
The amount of debt issued is reported in the governmental funds as a source of financing. Debt obligations are not revenues in the Statement of Activities, but rather constitute long-term liabilities.		
	(136,555,466)	(3,488,987)
Repayment of long-term debt does not affect the change in net position. However, it reduces fund balances.		
General obligation bonds	40,400,000	22,185,000
Certificates of participation	1,315,000	1,260,000
Financed purchases	1,679,073	1,994,889
Lease liability	1,504,437	1,252,347
Subscription liability	310,316	250,371
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.		
	(1,926,697)	514,507
Certain expenses are included in the change in net position, but do not require the use of current funds, and are not included in the change in fund balances.		
Net pension liability – PERA and TRA	5,760,988	(83,623,520)
Total pension liability – District	44,791	–
Compensated absences	(333,814)	41,948
Severance benefits	(7,571)	–
Net OPEB liability	(948,224)	(490,394)
Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance as other financing sources and uses.		
	(10,256,723)	2,983,383
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	(12,830,147)	(17,153,770)
Deferred outflows of resources – OPEB plan deferments	(25,160)	(113,595)
Deferred inflows of resources – pension plan deferments	25,419,503	137,345,134
Deferred inflows of resources – OPEB plan deferments	603,083	745,696
Deferred inflows of resources – unavailable revenue – delinquent taxes	167,115	16,265
Change in net position – governmental activities	<u>\$ 52,769,727</u>	<u>\$ 63,099,291</u>

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INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 General Fund  
 Year Ended June 30, 2024

	Budgeted Amounts		Actual	Over (Under) Final Budget
	Original	Final		
<b>Revenue</b>				
Local sources				
Property taxes	\$ 76,720,262	\$ 76,689,516	\$ 76,992,327	\$ 302,811
Investment earnings	1,200,650	1,800,650	3,593,970	1,793,320
Other	4,233,103	5,332,266	6,472,261	1,139,995
State sources	213,986,743	218,432,917	224,293,860	5,860,943
Federal sources	5,254,911	5,833,530	6,268,163	434,633
Total revenue	<u>301,395,669</u>	<u>308,088,879</u>	<u>317,620,581</u>	<u>9,531,702</u>
<b>Expenditures</b>				
Current				
Administration	10,110,528	10,832,912	10,573,409	(259,503)
District support services	8,399,871	10,609,766	9,863,645	(746,121)
Elementary and secondary regular instruction	130,472,619	131,225,755	128,580,659	(2,645,096)
Vocational education instruction	2,091,393	2,605,471	4,080,321	1,474,850
Special education instruction	61,850,696	62,278,060	66,339,981	4,061,921
Community service	314,286	298,060	248,311	(49,749)
Instructional support services	14,233,305	16,058,401	16,393,387	334,986
Pupil support services	36,182,911	35,942,426	36,060,599	118,173
Sites and buildings	31,700,505	30,968,755	32,701,436	1,732,681
Fiscal and other fixed cost programs	613,000	669,500	743,720	74,220
Debt service				
Principal	3,678,129	4,340,629	4,808,826	468,197
Interest and fiscal charges	617,566	632,566	702,132	69,566
Total expenditures	<u>300,264,809</u>	<u>306,462,301</u>	<u>311,096,426</u>	<u>4,634,125</u>
Excess of revenue over expenditures	1,130,860	1,626,578	6,524,155	4,897,577
<b>Other financing sources</b>				
Debt issued	–	–	3,540,466	3,540,466
Proceeds from sale of assets	20,000	20,000	48,701	28,701
Insurance recovery	–	17,605	133,600	115,995
Total other financing sources	<u>20,000</u>	<u>37,605</u>	<u>3,722,767</u>	<u>3,685,162</u>
Net change in fund balances	<u>\$ 1,150,860</u>	<u>\$ 1,664,183</u>	<u>10,246,922</u>	<u>\$ 8,582,739</u>
<b>Fund balances</b>				
Beginning, as previously reported			35,066,844	
Change within the financial reporting entity			<u>2,669,799</u>	
Beginning, as restated			<u>37,736,643</u>	
End of year			<u>\$ 47,983,565</u>	

INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Net Position  
 Proprietary Funds  
 Internal Service Funds  
 as of June 30, 2024  
 (With Partial Comparative Information as of June 30, 2023)

	<u>2024</u>	<u>2023</u>
Assets		
Current assets		
Cash and temporary investments	\$ —	\$ 2,669,799
Deferred outflows of resources		
Pension plan deferments	—	487,051
Liabilities		
Current liabilities		
Severance benefits	—	269,968
Total pension liability	—	<u>257,528</u>
Total current liabilities	—	527,496
Long-term liabilities		
Severance benefits	—	1,963,956
Total pension liability	—	<u>1,135,105</u>
Total long-term liabilities	—	<u>3,099,061</u>
Total liabilities	—	<u>3,626,557</u>
Net position		
Unrestricted	<u>\$ —</u>	<u>\$ (469,707)</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Revenue, Expenses, and Changes in Net Position  
 Proprietary Funds  
 Internal Service Funds  
 Year Ended June 30, 2024  
 (With Partial Comparative Information for the Year Ended June 30, 2023)

	<u>2024</u>	<u>2023</u>
Operating revenue		
Contributions from governmental funds	\$           –	\$           –
Operating expenses		
Severance benefits	–	189,038
Pension benefits	–	31,181
Total operating expenses	<u>–</u>	<u>220,219</u>
Operating income (loss)	–	(220,219)
Nonoperating revenue		
Investment earnings	<u>–</u>	<u>121,661</u>
Income (loss) before transfers	–	(98,558)
Transfers in	–	78,929
Transfers (out)	<u>–</u>	<u>(78,929)</u>
Change in net position	–	(98,558)
Net position		
Beginning, as previously reported	(469,707)	(371,149)
Change within the financial reporting entity	469,707	–
Beginning of year, as restated	<u>–</u>	<u>(371,149)</u>
End of year	<u>\$           –</u>	<u>\$       (469,707)</u>

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INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Cash Flows  
 Proprietary Funds  
 Internal Service Funds  
 Year Ended June 30, 2024  
 (With Partial Comparative Information for the Year Ended June 30, 2023)

	<u>2024</u>	<u>2023</u>
Cash flows from operating activities		
Severance benefit payments	\$ —	\$ (290,196)
Pension benefit payments	—	(445,673)
Net cash flows from operating activities	<u>—</u>	<u>(735,869)</u>
Cash flows from noncapital financing activities		
Transfer in	—	78,929
Transfer (out)	—	(78,929)
Net cash flows from noncapital financing activities	<u>—</u>	<u>—</u>
Cash flows from investing activities		
Interest on investments	—	121,661
Net change in cash and cash equivalents	<u>—</u>	<u>(614,208)</u>
Cash and cash equivalents		
Beginning of year, as previously reported	2,669,799	3,284,007
Change within the financial reporting entity	<u>(2,669,799)</u>	<u>—</u>
Beginning of year, as restated	<u>—</u>	<u>3,284,007</u>
End of year	<u><u>\$ —</u></u>	<u><u>\$ 2,669,799</u></u>
Reconciliation of operating income (loss) to net cash flows from operating activities		
Operating income (loss)	\$ —	\$ (220,219)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities		
Changes in assets, liabilities, and deferred outflows/inflows of resources		
Deferred outflows of resources	—	18,382
Severance benefits	—	(101,158)
Total pension liability	<u>—</u>	<u>(432,874)</u>
Net cash flows from operating activities	<u><u>\$ —</u></u>	<u><u>\$ (735,869)</u></u>

Noncash investing capital and financing activities:

Effective on July 1, 2023, the District made a change within the financial reporting entity to account for certain severance and pension benefits only in the government-wide financial statements and discontinue the use of the internal service funds. The prior year-end cash balance was moved to the General Fund. The remaining prior year noncash balances for pension plan deferments, severance benefits liabilities, and total pension liabilities are reported in the government-wide financial statements.

INDEPENDENT SCHOOL DISTRICT NO. 833

Statement of Fiduciary Net Position  
Fiduciary Funds  
as of June 30, 2024

	Scholarship Custodial Fund	Other Post-Employment Benefits Trust Fund
	<u>                    </u>	<u>                    </u>
Assets		
Cash and temporary investments	\$ 55,077	\$ -
Investments held by trustee		
Mutual funds	<u>-</u>	<u>3,455,209</u>
Total assets	<u>55,077</u>	<u>3,455,209</u>
Liabilities		
Due to other funds	<u>-</u>	<u>209,153</u>
Net position		
Restricted for scholarships	55,077	-
Restricted for OPEB	<u>-</u>	<u>3,246,056</u>
Total net position	<u>\$ 55,077</u>	<u>\$ 3,246,056</u>

Statement of Changes in Fiduciary Net Position  
Fiduciary Funds  
Year Ended June 30, 2024

	Scholarship Custodial Fund	Other Post-Employment Benefits Trust Fund
	<u>                    </u>	<u>                    </u>
Additions		
Contributions		
Private donations	\$ 44,050	\$ -
Investment earnings		
Investment earnings	-	365,097
Less investment expense	<u>-</u>	<u>(14,294)</u>
Net investment earnings	<u>-</u>	<u>350,803</u>
Total additions	44,050	350,803
Deductions		
Scholarships awarded	26,800	-
Payment for OPEB	-	209,153
Administrative and other expenses	<u>-</u>	<u>5,000</u>
Total deductions	<u>26,800</u>	<u>214,153</u>
Change in net position	17,250	136,650
Net position		
Beginning of year	<u>37,827</u>	<u>3,109,406</u>
End of year	<u>\$ 55,077</u>	<u>\$ 3,246,056</u>



INDEPENDENT SCHOOL DISTRICT NO. 833

Notes to Basic Financial Statements  
June 30, 2024

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Organization**

Independent School District No. 833 (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. The District serves pre-kindergarten through 12th-grade students attending the District either as a resident of the District or through an open enrollment options election. It is governed by a School Board elected by the voters of the District to four-year terms. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

**B. Reporting Entity**

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

**C. Government-Wide Financial Statement Presentation**

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. Generally, the effect of material interfund activity has been removed from the government-wide financial statements. Transactions representing interfund services provided and used are not eliminated in the consolidation process to the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory “tax shift” described later in these notes. Grants and similar revenues are recognized when all eligible requirements imposed by the provider have been met.

For capital assets that can be specifically identified with or allocated to functional areas, depreciation and amortization expense is included as a direct expense in the functional areas that utilize the related capital assets. For capital assets that essentially serve all functional areas, depreciation and amortization expense is reported as “Depreciation/amortization not included in other functions.” Interest is considered an indirect expense and is reported separately on the Statement of Activities.

### D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

- 1. Revenue Recognition** – Revenue is recognized when it becomes measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues, including property taxes, to be available if they are collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to funding formulas established by Minnesota Statutes. Proceeds of long-term debt are reported as other financing sources.
- 2. Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except principal and interest on long-term debt and other long-term obligations, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds. In the General Fund, capital outlay expenditures are included within the applicable functional areas.

Internal service funds are presented in the proprietary fund financial statements. Because the principal users of the internal services are the District’s governmental activities, the internal service funds are consolidated into the governmental activities column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenue of the District’s internal service funds is charges to customers (other district funds) for service. Operating expenses for the internal service funds include the cost of providing the services. All revenues and expenses not meeting this definition are reported as nonoperating revenue and expenses.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fiduciary funds are presented in the fiduciary fund financial statements by type: the District has one pension (and other employee benefit) trust fund and one custodial fund. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide financial statements.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

### Description of Funds

The existence of the various district funds has been established by the Minnesota Department of Education (MDE). Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

### Major Governmental Funds

**General Fund** – The General Fund is the District’s primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Capital Projects – Building Construction Fund** – The Capital Projects – Building Construction Fund is used to account for financial resources used for the acquisition, construction, maintenance or improvement of major capital facilities authorized by debt issue or under the long-term facilities maintenance program.

**Debt Service Fund** – The Debt Service Fund is used to account for the accumulation of resources for, and payment of, long-term debt principal, interest, and related costs.

### Nonmajor Governmental Funds

**Food Service Special Revenue Fund** – The Food Service Special Revenue Fund is used primarily to record financial activities of the District’s child nutrition program.

**Community Service Special Revenue Fund** – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

### Proprietary Funds

**Internal Service Funds** – The internal service funds were used to account for the financing of goods or services provided by one department to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The District’s internal service funds included financing for post-employment severance and pension benefits offered by the District to its employees. The District closed the internal service funds as a change within the financial reporting entity as described later in Note 1 of the Notes to Basic Financial Statements.

### Fiduciary Funds

**Scholarship Custodial Fund** – The Scholarship Custodial Fund is used as a flow through mechanism in which the District receives funds and distributes these funds to other third parties for donor-directed purposes, such as to award scholarships to former students.

**Other Post-Employment Benefits Trust Fund** – The Other Post-Employment Benefits Trust Fund is used to administer assets held in an irrevocable trust to fund post-employment insurance benefits for eligible employees.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **E. Budgetary Information**

The School Board adopts an annual budget for all governmental funds prepared on the same basis of accounting as the fund financial statements. Legal budgetary control is at the fund level. The School Board must approve expenditures exceeding budget at the fund level by resolution or through the disbursement approval process. Budgeted expenditure appropriations lapse at year-end.

Actual expenditures exceeded final budgeted appropriations for fiscal 2024 by \$4,634,125 in the General Fund, by \$1,240,126 in the Community Service Special Revenue Fund, and by \$809,652 in the Debt Service Fund. Revenues and other financing sources in excess of budget, along with available fund balance, covered these variances.

### **F. Cash and Temporary Investments**

Cash and temporary investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund. Debt proceeds recorded in the Capital Projects – Building Construction Fund are not pooled, and earnings on these proceeds are allocated directly to the fund.

Cash and investments held by trustee include balances held in segregated accounts that are established for specific purposes. In the Capital Projects – Building Construction Fund, the escrow accounts held by the trustee can be used only for certain capital asset acquisition costs as required by terms of the debt issue. In the Other Post-Employment Benefits Trust Fund, this represents assets contributed to an irrevocable trust established to finance the District's liability for post-employment insurance benefits. Interest earned on these investments is allocated directly to the appropriate fund.

For purposes of the Statement of Cash Flows, the District considers all highly liquid debt instruments with an original maturity from the time of purchase by the District of three months or less to be cash equivalent. The proprietary (internal service) fund's equity in the government-wide cash and investment management pool is considered to be cash equivalent.

Investments are generally stated at fair value, except for investments in certain external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less may also be reported at amortized cost. Investment income is accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. See Note 2 for the District's recurring fair value measurements as of year-end.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### G. Receivables

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivable not expected to be fully collected within one year is property taxes receivable.

At year-end, the District reported the following receivables due from other governmental units:

Due from the MDE and others	\$ 29,049,548
Due from other Minnesota school districts	38,444
Due from Washington County and others	<u>792,239</u>
Total	<u>\$ 29,880,231</u>

### H. Inventories

Inventories are recorded using the consumption method of accounting and consist of purchased food, supplies, warehouse supplies, and surplus commodities received from the federal government. Purchased food and supplies are recorded at cost on a first-in, first-out basis. Warehouse supplies are recorded using an average cost method. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

### I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as expenses/expenditures at the time of consumption.

### J. Property Taxes

The majority of the District's revenue in the General Fund is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$3,088,232 of the property tax levy collectible in 2024 as revenue to the District in fiscal year 2023–2024. The remaining portion of the taxes collectible in 2024 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund financial statements because it is not known to be available to finance the operations of the District in the current year.

## **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

### **K. Subscription-Based Information Technology Arrangements (SBITAs)**

A SBITA is a contract that conveys control of the right to use another party's information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction. The District has entered into certain SBITAs for education, evaluation tracking, and other purposes. Capital assets associated with SBITAs are presented separately from other capital assets in Note 3 and are amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying IT assets. When applicable, a subscription liability is reported in Note 4 to include the terms and related disclosures associated with any subscription liability.

### **L. Capital Assets**

Capital assets that are purchased or constructed by the District are recorded at historical cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation. Capital assets under lease are recorded based on the measurement of payments applicable to the lease term. SBITA capital assets are recorded based on the measurement of any subscription liability plus the payments due to a SBITA vendor at the commencement of the subscription term, including any applicable initial implementation costs as defined in the standard. The District defines capital assets as those with an initial, individual cost of \$25,000 or more, which benefit more than one fiscal year, unless a lower level is required by a grantor. Groups of similar assets acquired at or near the same time for a single objective, with individual acquisition costs below this threshold, are also capitalized if cost of the assets is considered significant in the aggregate. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the governmental fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purposes by the District, no salvage value is taken into consideration for depreciation/amortization purposes. Useful lives vary, ranging from 20 to 50 years for land improvements and buildings and 5 to 15 years for machinery, equipment, and licensed vehicles. Assets under lease are amortized over the term of the lease or over the useful life of the applicable asset class previously described, if future ownership is anticipated. SBITAs are amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying IT assets. Land and construction in progress are not depreciated.

The District does not possess material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

### **M. Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. If material, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period as other financing sources or uses, respectively. The face amount of debt issued is reported as other financing sources.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### N. Compensated Absences Payable

1. **Vacation Pay** – Under the terms of union contracts, certain employees accrue vacation at varying rates, portions of which may be carried over to future years. Employees are reimbursed for any unused, accrued vacation and related benefits upon termination. Vacation pay is accrued when incurred in the government-wide financial statements. Unused vacation pay is accrued in the governmental fund financial statements only when used or matured, due to employee termination or similar circumstances.
2. **Sick Pay** – Substantially all district employees are entitled to sick leave at various rates. Unused sick leave enters into the calculation of an employee's severance pay upon termination for certain collective bargaining units.

### O. Severance Benefits

The District provides lump sum severance benefits to eligible employees in accordance with the provisions of certain collectively bargained contracts. Eligibility for these benefits is based on years of service and/or minimum age requirements. Severance benefits are calculated by converting a portion of an eligible employee's unused accumulated sick leave. No individual can receive severance benefits in excess of one year's salary. Members of certain employee groups may elect to receive district matching contributions paid into tax deferred matching contribution plans. Severance or retirement benefits are required to be paid out twice a year (June and January) following the effective date of retirement. Retirement benefits for certain employee groups are paid into a post-employment tax sheltered annuity account. For all other employees, severance benefits are paid out directly to the employee.

Severance pay based on convertible sick leave is recorded as a liability in the government-wide financial statements as it is earned and it becomes probable that it will vest at some point in the future.

### P. State-Wide Pension Plans

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) and additions to/deductions from the PERA's and the TRA's fiduciary net positions have been determined on the same basis as they are reported by the PERA and the TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The TRA has a special funding situation created by direct aid contributions made by the state of Minnesota, City of Minneapolis, and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the state of Minnesota for the merger of the Duluth Teachers Retirement Fund Association in 2015.

### Q. Other Post-Employment Benefits (OPEB) Plan

For purposes of measuring the net OPEB liability (asset), deferred outflows/inflows of resources, and OPEB expense, information about the fiduciary net position of the District's OPEB Plan and additions to/deductions from the District's fiduciary net position have been determined on the same basis as they are reported by the District. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### R. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report separate sections for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net assets that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The District reports deferred outflows and inflows of resources related to pensions and OPEB plans reported in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual economic experience, changes in actuarial assumptions, net collective the difference between projected and actual investment earnings, changes in proportion, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

Property taxes levied for subsequent years, which represents property taxes received or reported as a receivable before the period for which the taxes are levied, are reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied, and in the governmental fund financial statements during the year for which they are levied, if available.

Unavailable revenue from property taxes arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

### S. Net Position

In the government-wide, proprietary (internal service), and fiduciary fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation and amortization, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** – Consists of net position restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- **Unrestricted Net Position** – All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.



## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### T. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** – Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the School Board. Those committed amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to the School Board’s adopted fund balance policy, the District’s superintendent is authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the District’s policy to first use restricted resources, then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the District’s policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

### U. Risk Management and Self-Insurance

1. **General Insurance** – The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers’ compensation for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District’s insurance coverage in the current year.
2. **Self-Insurance** – The District uses the General Fund to account for and finance its self-insured risk of loss for the employee dental self-insurance plan. Under the plan, the General Fund provides coverage to participating employees and their dependents for various dental costs as described in the plan.

The District tracks premium payments that include both employer and employee contributions on behalf of program participants based on rates determined by insurance company estimates of monthly claims paid for each coverage class, plus administrative service charges.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

District claim liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred, but not reported. Because actual claim liabilities depend on complex factors, such as inflation, changes in legal doctrines, and damage awards, the process used in computing a claim liability does not necessarily result in an exact amount. Claim liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

Changes in dental claim liabilities for the last two years were as follows:

	Balance – Beginning of Year	Charges and Changes in Estimates	Claim Payments	Balance – End of Year
2023	\$ 41,601	\$ 1,594,061	\$ 1,604,265	\$ 31,397
2024	\$ 31,397	\$ 1,359,609	\$ 1,347,122	\$ 43,884

### V. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements during the reporting period. Actual results could differ from those estimates.

### W. Restricted Assets

Restricted assets are cash and cash equivalents whose use is limited by legal requirements, such as a bond indenture. Restricted assets are reported only in the government-wide financial statements. In the fund financial statements these assets have been reported as “cash and investments held by trustee.”

### X. Prior Period Comparative Financial Information/Reclassifications

The basic financial statements include certain prior year partial comparative information in total, but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District’s financial statements for the prior year, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year’s presentation.

### Y. Change in Accounting Principle

During the year ended June 30, 2024, the District implemented new accounting guidance for capitalizing purchases of groups of similar assets. This recent change in authoritative literature, which provides new guidance on accounting and financial reporting for capital assets, requires a government to capitalize groups of similar assets purchased at or near the same time, that are individually below the District’s capitalization threshold, if the aggregate cost is significant. In prior periods, the District only capitalized assets whose individual cost exceeded the capitalization policy threshold. Certain amounts necessary to fully restate prior fiscal years financial information are not determinable; therefore, prior year comparative amounts have not been restated. The implementation of this new guidance resulted in the District reporting certain groups of similar capital assets acquired in previous years and accumulated depreciation thereon, increasing beginning net position by \$4,487,100 in the government-wide financial statements in the current year. See Note 3 for additional details on this change in the current year.

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Z. Change Within the Financial Reporting Entity

Beginning July 1, 2023, the District discontinued their use of internal service funds. These funds were previously used to account for severance benefit obligations (under GASB Statement No. 16) and pension benefit obligations (under GASB Statement No. 73) of the District. Moving forward, these obligations will be reported in the governmental funds of the District as required to make payments on a pay-as-you-go basis, with the long-term liabilities and other related accruals reported only in the government-wide financial statements as allowed under current standards. This change within the financial reporting entity resulted in an increase of \$2,669,799 in beginning fund balance in the General Fund for the move of applicable governmental fund-type assets. In the proprietary fund financial statements, the combined internal service funds reported an increase to beginning net position of \$469,707 for the elimination of severance and pension benefit obligations that exceeded the value of financial resources previously held in the internal service funds. There was no adjustment to the government-wide financial statements for these changes since these related assets and obligations have always been reported as part of the government-wide financial statements.

## NOTE 2 – DEPOSITS AND INVESTMENTS

### A. Components of Cash and Investments

Cash and investments at year-end consisted of the following:

Deposits	\$	480,454
Investments		261,145,443
Cash on hand		<u>29,717</u>
Total	\$	<u><u>261,655,614</u></u>

Cash and investments are presented in the financial statements as follows:

Statement of Net Position		
Cash and temporary investments	\$	258,144,570
Restricted assets – temporarily restricted		
Cash and investments for capital asset acquisition		758
Statement of Fiduciary Net Position		
Scholarship Custodial Fund		
Cash and temporary investments		55,077
Other Post-Employment Benefits Trust Fund		
Investments held by trustee		<u>3,455,209</u>
Total	\$	<u><u>261,655,614</u></u>

### B. Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the School Board, including checking accounts, savings accounts, and nonnegotiable certificates of deposit.

## NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

The following is considered the most significant risk associated with deposits:

**Custodial Credit Risk** – In the case of deposits, this is the risk that in the event of a bank failure, the District’s deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated “A” or better; revenue obligations rated “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District’s deposit policies do not further limit depository choices.

At year-end, the carrying amount of the District’s deposits and the balance on the bank records was \$480,454. At year-end, all deposits were fully covered by federal deposit insurance, surety bonds, or by collateral held by the District’s agent in the District’s name.

### C. Investments

The District had the following investments at year-end:

Investment Type	Credit Risk		Fair Value Measurements Using	Interest Rate Risk – Maturity Duration in Years		Total
	Credit Rating	Rating Agency		Less Than 1	1 to 5	
	U.S. treasury notes	N/A		N/A	Level 1	
Commercial paper	A-1	S&P	Level 1	\$ 2,013,400	\$ –	2,013,400
Investment pools/mutual funds						
MSDLAF Liquid Class	AAA	S&P	Amortized Cost	N/A	N/A	45,359,872
MSDLAF MAX Class	AAA	S&P	Amortized Cost	N/A	N/A	111,605,772
MSDLAF Term Series	AAA	Fitch	Amortized Cost	\$ 8,800,000	\$ –	8,800,000
First American Government Obligations Funds	AAA	S&P	Level 1	N/A	N/A	7,227
U.S. Government Money Market Fund	AAA	S&P	Level 1	N/A	N/A	3,789,410
Wells Fargo Advantage Governmental Fund	AAA	S&P	Level 1	N/A	N/A	2,026,541
Mutual funds	N/R	N/A	Level 1	N/A	N/A	3,448,740
Total investments						<u>\$ 261,145,443</u>

N/A – Not Applicable

N/R – Not Rated

The Minnesota School District Liquid Asset Fund (MSDLAF) is regulated by Minnesota Statutes and is an external investment pool, which is not registered with the Securities and Exchange Commission. The District’s investment in this pool is measured at the net asset value per share provided by the pool, which is based on an amortized cost method that approximates fair value. For this investment pool, there are no unfunded commitments, redemption frequency is daily, and there is no redemption notice required for the MSDLAF Liquid Class. Investments in the MSDLAF MAX Class must be deposited for a minimum of 14 calendar days with the exception of direct investments of funds distributed by the state of Minnesota. Withdrawals prior to the 14-day restriction period may be subject to a penalty and there is a 24-hour hold on all requests for redemptions. MSDLAF Term Series investments have a maturity of 60 days to 1 year and early withdrawal may result in substantial early redemption penalties.

## NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

Investments are subject to various risks, the following of which are considered the most significant:

**Custodial Credit Risk** – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments in investment pools and money markets are not evidenced by securities that exist in physical or book entry form; and, therefore, are not subject to custodial credit risk disclosures. Although the District’s investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

**Concentration Risk** – This is the risk associated with investing a significant portion of the District’s investments (considered 5 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District has an internal policy that limits investment choices and addresses these potential risks beyond the statutory limitations listed above. These limitations are discussed below:

- Investments in the various authorized instruments cannot exceed the following percentages of total funds:
  1. U.S. treasury obligations (bills, notes, and bonds) – 100 percent
  2. U.S. government agency securities and instrumentalities of government-sponsored corporations – 100 percent
  3. Bankers’ acceptances – 25 percent
  4. Commercial paper – 75 percent
  5. Repurchase agreements – 50 percent
  6. Certificates of deposit – commercial banks – 100 percent
  7. Local government investment pool – 100 percent
  
- Not more than 66 percent of the total nonconstruction portfolio shall be with any one depository.

**Credit Risk** – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District’s investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated “A” or better; revenue obligations rated “AA” or better; general obligations of the Minnesota Housing Finance Agency rated “A” or better; bankers’ acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a “depository” by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers. For assets held in the Post-Employment Benefits Trust Fund, the investment options available to the District are expanded to include the investment types specified in Minnesota Statutes § 356A.06, Subd. 7. The District’s investment policies do not further restrict investing in specific financial instruments.

## NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

**Interest Rate Risk** – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District’s investment policies do not limit the maturities of investments; however, when purchasing investments, the District considers such things as interest rates and cash flow needs.

## NOTE 3 – CAPITAL ASSETS

Capital asset activity for the current year ended is as follows:

	Balance – Beginning of Year	Change in Accounting Principle*	Additions	Deletions	Completed Construction	Balance – End of Year
Capital assets, not depreciated/amortized						
Land	\$ 14,848,229	\$ –	\$ –	\$ –	\$ –	\$ 14,848,229
Construction in progress	20,837,863	–	13,973,447	–	(7,973,946)	26,837,364
Total capital assets, not depreciated/amortized	35,686,092	–	13,973,447	–	(7,973,946)	41,685,593
Capital assets, depreciated/amortized						
Land improvements	26,639,190	–	27,464	–	–	26,666,654
Buildings	586,120,855	–	–	–	7,791,069	593,911,924
Buildings – leased	1,589,073	–	–	–	–	1,589,073
Machinery and equipment	25,504,173	6,136,385	2,802,689	–	182,877	34,626,124
Machinery and equipment – leased	2,457,987	–	3,870,896	–	–	6,328,883
Licensed vehicles	15,894,847	–	72,722	–	–	15,967,569
Licensed vehicles – leased	1,693,477	–	–	–	–	1,693,477
Technology subscriptions	1,625,887	–	1,403,963	–	–	3,029,850
Total capital assets, depreciated/amortized	661,525,489	6,136,385	8,177,734	–	7,973,946	683,813,554
Less accumulated depreciation/amortization for						
Land improvements	(13,607,996)	–	(813,832)	–	–	(14,421,828)
Buildings	(171,458,843)	–	(11,460,758)	–	–	(182,919,601)
Buildings – leased	(625,728)	–	(199,694)	–	–	(825,422)
Machinery and equipment	(17,789,384)	(1,649,285)	(2,041,237)	–	–	(21,479,906)
Machinery and equipment – leased	(769,123)	–	(646,606)	–	–	(1,415,729)
Licensed vehicles	(12,693,387)	–	(778,920)	–	–	(13,472,307)
Licensed vehicles – leased	(677,390)	–	(338,695)	–	–	(1,016,085)
Technology subscriptions	(232,270)	–	(513,436)	–	–	(745,706)
Total accumulated depreciation/amortization	(217,854,121)	(1,649,285)	(16,793,178)	–	–	(236,296,584)
Net capital assets, depreciated /amortized	443,671,368	4,487,100	(8,615,444)	–	7,973,946	447,516,970
Total capital assets, net	\$ 479,357,460	\$ 4,487,100	\$ 5,358,003	\$ –	\$ –	\$ 489,202,563

\* The change in accounting principle was required by new guidance in financial reporting on group purchases of assets implemented in the current year.

Depreciation and amortization expense for the year was charged to the following governmental functions:

District support services	\$ 942,354
Elementary and secondary regular instruction	1,666,292
Vocational education instruction	3,359
Special education	169,993
Pupil services	1,114,990
Sites and buildings	4,808,228
Food service	160,063
Community service	11,445
Depreciation/amortization not included in other functions	7,916,454
Total depreciation/amortization expense	<u>\$ 16,793,178</u>

## NOTE 4 – LONG-TERM LIABILITIES

### A. General Obligation Bonds

The District currently has the following general obligation bonds payable outstanding:

Issue	Issue Date	Interest Rate	Face/Par Value	Final Maturity	Principal Outstanding
General obligation bonds					
2010B Taxable Alternative Facility Bonds	06/10/2010	5.15%	\$ 4,365,000	06/01/2026	\$ 4,220,000
2010C Taxable Alternative Facility Bonds	06/10/2010	5.00%	\$ 19,565,000	06/01/2026	12,000,000
2016A Building Bonds	03/01/2016	3.50–5.00%	\$ 87,145,000	02/01/2035	82,690,000
2016B Refunding Bonds	05/12/2016	3.00–5.00%	\$ 73,460,000	02/01/2027	28,380,000
2016C Facilities Maintenance Bonds	05/12/2016	3.00–4.00%	\$ 14,470,000	02/01/2031	14,470,000
2016E Refunding Bonds	11/09/2016	3.00–5.00%	\$ 33,035,000	02/01/2027	13,120,000
2018A Facilities Maintenance Bonds	05/18/2018	3.00–5.00%	\$ 22,580,000	02/01/2033	22,580,000
2020A Facilities Maintenance Bonds	05/14/2020	3.00–5.00%	\$ 26,550,000	02/01/2038	26,550,000
2021A Alternative Facilities Refunding Bonds	11/16/2021	2.00%	\$ 4,300,000	02/01/2027	4,300,000
2022A Facilities Maintenance Bonds	06/09/2022	4.00–5.00%	\$ 34,905,000	02/01/2036	34,905,000
2024A School Building, Facilities Maintenance, and Refunding Bonds	02/08/2024	4.00–5.00%	\$ 133,015,000	02/01/2044	<u>133,015,000</u>
Total general obligation bonds					<u>\$ 376,230,000</u>

These bonds were issued to finance acquisition, construction, and/or improvement of capital facilities, or to finance the retirement (refunding) of prior bond issues. Assets of the Debt Service Fund, together with scheduled future ad valorem tax levies, are dedicated for the retirement of these bonds. The annual future debt service levies authorized are equal to 105 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

The District's Taxable Alternative Facility Bonds, Series 2010B were issued as Qualified Zone Academy Bonds – Direct Payment, for which the District receives a federal rebate equal to 100 percent of the interest payment on this debt issue. The District's Taxable Alternative Facility Bonds, Series 2010C were issued as Qualified School Construction Bonds – Direct Payment. Although the District has complied with all eligibility requirements for this credit, the District received notice from the Internal Revenue Service that interest payment credits were reduced from originally anticipated amounts.

In February 2024, the District issued \$13,600,000 of General Obligation Refunding Bonds as a portion of the Series 2024A debt issue. On March 14, 2024, the proceeds and reoffering premium of the refunding bonds were used to redeem the 2026 through 2028 maturities of the 2014A General Obligation Alternative Facilities Bonds. This refunding will reduce the District's total future debt service payments by \$412,097 and will result in a present value savings of \$359,517.

In November 2023, Taxpayers of the District authorized the issuance of up to \$201,225,000 in General Obligation School Building bonds in a bond referendum election. The District issued \$100,000,000 of General Obligation School Building Bonds in February 2024, leaving \$101,225,000 in remaining bond authority available to be sold.

### B. Certificates of Participation

Issue	Issue Date	Interest Rate	Face/Par Value	Final Maturity	Principal Outstanding
Certificates of Participation					
2016D Certificates of Participation	06/16/2016	4.00–5.00%	\$ 13,200,000	04/01/2031	\$ 7,155,000
2017A Certificates of Participation	06/22/2017	3.00–3.25%	\$ 6,995,000	02/01/2032	4,065,000
Total certificates of participation					<u>\$ 11,220,000</u>

#### NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

The District has issued certificates of participation under Minnesota Statutes § 123B.51 to finance the purchase of Valley Crossing Elementary School, and to finance an addition to the Woodbury Middle School. Scheduled future ad valorem tax levies will be made to finance the retirement of principal and interest payments on the certificates. These certificates of participation are being paid by the General Fund.

The certificates of participation are valid and binding special, limited obligations of the District payable solely from and secured by a pledge of payments to be made to the Trustee by the District pursuant to the agreement. The certificates of participation do not constitute a general obligation of the District and are not a charge against the general credit of the District.

The debt payments under the terms of the agreement will be payable solely from District funds, which are normally budgeted and appropriated by the School Board and which may be terminated by action of the School Board. The District's obligation to make payments under the agreement is subject to its annual right to terminate the agreement at the end of any fiscal year by failure to appropriate the funds.

In the event the annual appropriation is not made, the Trustee is entitled to repossession and the right to re-lease the building and its interest in the land. The Trustee, on behalf of the owners of the certificates of participation, will attempt to sublease and operate the Facilities. There is no assurance that the Trustee will be able to re-lease the interest in the building and land, or to do so for amounts that would pay all interest and principal on the certificates of participation.

#### C. Financed Purchases

The District has acquired various assets through financed purchase agreements. Annual principal and interest on these agreements will be paid from the General Fund.

<u>Issue</u>	<u>Issue Date</u>	<u>Interest Rate</u>	<u>Original Issue Amount</u>	<u>Final Maturity</u>	<u>Principal Outstanding</u>
Financed purchases					
Liberty Ridge Site II	04/12/2012	2.99%	\$ 4,100,000	04/15/2027	\$ 970,284
Buses	07/15/2019	3.75%	\$ 992,600	08/15/2025	299,892
Buses	07/20/2020	2.85%	\$ 1,051,703	07/20/2026	464,051
Buses	06/15/2021	2.38%	\$ 1,083,780	07/15/2027	627,376
Total financed purchases					<u>\$ 2,361,603</u>

The agreements are secured by a ground lease and the equipment. If the District fails to make the rental payments specified in this agreement or otherwise defaults on the debt, the debtor may: 1) declare all rental payments due or to become due, to be immediately due and payable, 2) take possession without terminating the agreement, holding the District responsible for the difference in the net income derived from such possession and the rent due under this agreement, 3) exclude the District from possession of the property and attempt to sell or again rent the property, holding the District responsible for the rent due under the agreement until the property is sold or rented again, or 4) take legal action to force performance under the terms of the agreement.

#### D. Lease Liabilities

The District has obtained the use of certain equipment and building space through lease financing agreements. The total amount of underlying lease assets by major classes and the related accumulated amortization is presented in Note 3 of the notes to basic financial statements. Annual principal and interest on these agreements will be paid from the General Fund. The agreements are secured by the original property. The lessor also may repossess the property and seek full recovery of the losses upon default.



#### NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

The District currently has the following lease liability obligations outstanding:

Issue	Issue Date	Interest Rate	Original Issue Amount	Final Maturity	Principal Outstanding
Lease liability					
City of Cottage Grove	09/01/2007	2.68%	\$ 433,114	10/15/2029	\$ 289,692
Next Step	10/01/2017	2.68%	\$ 929,618	09/06/2027	507,106
Buses	07/20/2020	2.68%	\$ 1,693,477	07/20/2025	688,861
Toshiba	07/01/2019	2.68%	\$ 174,420	07/01/2024	4,895
Toshiba	06/01/2020	2.68%	\$ 245,277	07/01/2025	67,557
Toshiba	08/01/2021	2.68%	\$ 175,190	07/01/2026	75,686
Chromebooks	07/01/2022	1.72%	\$ 1,863,100	06/30/2026	931,414
Security cameras	08/01/2023	4.00%	\$ 2,812,382	08/01/2032	2,478,978
Student devices	05/01/2024	4.00%	\$ 372,000	07/15/2028	372,000
Total lease liability					<u>\$ 5,416,189</u>

#### E. Subscription Liability

The District had entered into agreements for the rights to use certain proprietary software, which calls for payments through July 2028. These agreements are paid by the General Fund. The total amount of the underlying technology subscriptions assets and the related accumulated amortization is presented in Note 3 of the notes to basic financial statements. The District currently has the following subscription liability obligations outstanding:

Issue	Issue Date	Interest Rate	Original Issue Amount	Final Maturity	Principal Outstanding
Subscription liability					
Discovery Education	07/29/2022	4.00%	\$ 1,625,887	07/28/2028	\$ 1,180,165
DreamBox Learning	07/01/2023	4.00%	\$ 356,084	07/01/2025	241,119
Total subscription liability					<u>\$ 1,421,284</u>

#### F. Other Long-Term Liabilities

The District offers a number of benefits to its employees, including pensions, severance benefits, compensated absences, and OPEB. The details of these various benefit liabilities are discussed elsewhere in these notes. Such benefits are financed primarily from the General Fund. The District has also established an Other Post-Employment Benefits Trust Fund to finance OPEB obligations.

District employees participate in three defined benefit pension plans, including two state-wide, cost-sharing, multiple-employer plans administered by the PERA and the TRA, and one single-employer plan administered by the District. The following is a summary of the net pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans in the current year:

Pension Plans	Total/Net Pension Liabilities	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
State-wide PERA – NPL	\$ 26,404,895	\$ 8,585,144	\$ 8,729,314	\$ 3,530,473
State-wide TRA – NPL	160,938,574	36,456,806	8,977,893	(5,271,911)
District – TPL	1,347,842	329,298	–	414,967
Total	<u>\$ 188,691,311</u>	<u>\$ 45,371,248</u>	<u>\$ 17,707,207</u>	<u>\$ (1,326,471)</u>

## NOTE 4 – LONG-TERM LIABILITIES (CONTINUED)

### G. Minimum Debt Payments

Minimum annual principal and interest payments to maturity for general obligation bonds, certificates of participation, financed purchases, lease liability, and subscription liability are as follows:

Year Ending June 30,	General Obligation Bonds		Certificates of Participation		Financed Purchases	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 26,175,000	\$ 15,613,306	\$ 1,360,000	\$ 392,144	\$ 762,743	\$ 64,917
2026	24,140,000	14,428,242	1,410,000	341,594	785,637	42,023
2027	26,015,000	13,401,813	1,465,000	289,094	650,805	18,422
2028	23,475,000	12,509,012	1,520,000	234,544	162,418	3,870
2029	25,390,000	11,017,163	1,575,000	170,219	–	–
2030–2034	130,475,000	39,144,606	3,890,000	170,203	–	–
2035–2039	83,400,000	16,917,650	–	–	–	–
2040–2044	37,160,000	4,466,900	–	–	–	–
<b>Total</b>	<b>\$ 376,230,000</b>	<b>\$ 127,498,692</b>	<b>\$ 11,220,000</b>	<b>\$ 1,597,798</b>	<b>\$ 2,361,603</b>	<b>\$ 129,232</b>

Year Ending June 30,	Lease Liability		Subscription Liability		Combined Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 1,436,411	\$ 155,481	\$ 317,362	\$ 56,851	\$ 30,051,516	\$ 16,282,699
2026	1,387,889	144,317	356,995	44,157	28,080,521	15,000,333
2027	550,270	104,611	239,277	29,877	28,920,352	13,843,817
2028	446,396	83,044	248,848	20,306	25,852,662	12,850,776
2029	356,874	63,531	258,802	10,352	27,580,676	11,261,265
2030–2034	1,238,349	123,771	–	–	135,603,349	39,438,580
2035–2039	–	–	–	–	83,400,000	16,917,650
2040–2044	–	–	–	–	37,160,000	4,466,900
<b>Total</b>	<b>\$ 5,416,189</b>	<b>\$ 674,755</b>	<b>\$ 1,421,284</b>	<b>\$ 161,543</b>	<b>\$ 396,649,076</b>	<b>\$ 130,062,020</b>

### H. Changes in Long-Term Liabilities

	Balance – Beginning of Year	Additions	Deletions	Balance – End of Year	Due Within One Year
General obligation bonds	\$ 283,615,000	\$ 133,015,000	\$ 40,400,000	\$ 376,230,000	\$ 26,175,000
Certificates of participation	12,535,000	–	1,315,000	11,220,000	1,360,000
Unamortized premium/discount	18,010,763	13,193,588	2,936,865	28,267,486	–
Financed purchases	4,040,676	–	1,679,073	2,361,603	762,743
Lease liability	3,736,244	3,184,382	1,504,437	5,416,189	1,436,411
Subscription liability	1,375,516	356,084	310,316	1,421,284	317,362
Net pension liability – PERA and TRA	193,104,457	28,982,260	34,743,248	187,343,469	–
Total pension liability – District	1,392,633	413,945	458,736	1,347,842	169,146
Compensated absences	1,914,474	2,034,804	1,700,990	2,248,288	2,248,288
Severance benefits	2,233,924	193,451	185,880	2,241,495	379,076
Net OPEB liability	14,318,363	2,554,244	1,606,020	15,266,587	–
	<b>\$ 536,277,050</b>	<b>\$ 183,927,758</b>	<b>\$ 86,840,565</b>	<b>\$ 633,364,243</b>	<b>\$ 32,848,026</b>

## NOTE 5 – FUND BALANCES

The following is a breakdown of equity components of governmental funds, which are defined earlier in the report. When applicable, certain restrictions which have an accumulated deficit balance at June 30 are included in unassigned fund balance in the District’s financial statements in accordance with accounting principles generally accepted in the United States of America. A description of these deficit balance restrictions is included since the District has specific authority to future resources for such deficits.

### A. Classifications

At year-end, a summary of the District’s governmental fund balance classifications is as follows:

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund	Nonmajor Funds	Total
<b>Nonspendable</b>					
Inventory	\$ 159,782	\$ –	\$ –	\$ 199,073	\$ 358,855
Prepaid items	539,408	–	–	38,647	578,055
Total nonspendable	699,190	–	–	237,720	936,910
<b>Restricted</b>					
Student activities	623,503	–	–	–	623,503
Scholarships	18,250	–	–	–	18,250
Staff development	571,925	–	–	–	571,925
Capital projects levy	480,622	–	–	–	480,622
Operating capital	1,750,702	–	–	–	1,750,702
State-approved alternative program	385,769	–	–	–	385,769
Basic skills	202,156	–	–	–	202,156
Community arts center	30,683	–	–	–	30,683
Projects funded by COP	–	1,056,023	–	–	1,056,023
Long-term facilities maintenance	–	34,601,688	–	–	34,601,688
Building construction	–	107,209,636	–	–	107,209,636
Debt service	–	–	9,304,960	–	9,304,960
Food service	–	–	–	5,258,738	5,258,738
Community education programs	–	–	–	4,614,897	4,614,897
Adult basic education	–	–	–	172,739	172,739
Total restricted	4,063,610	142,867,347	9,304,960	10,046,374	166,282,291
<b>Committed</b>					
ATPPS	489,355	–	–	–	489,355
Donations/gifts	575,256	–	–	–	575,256
School budget carryover	2,206,030	–	–	–	2,206,030
Severance	2,181,914	–	–	–	2,181,914
Total committed	5,452,555	–	–	–	5,452,555
<b>Assigned</b>					
Subsequent year’s budget	5,058,554	–	–	–	5,058,554
<b>Unassigned</b>					
Restricted account deficits					
Safe schools levy deficit	(102,125)	–	–	–	(102,125)
Long-term facilities maintenance deficit	(1,030,178)	–	–	–	(1,030,178)
Early childhood family education programs deficit	–	–	–	(204,153)	(204,153)
School readiness deficit	–	–	–	(2,468,145)	(2,468,145)
Community service deficit	–	–	–	(1,877,847)	(1,877,847)
Unassigned	33,841,959	–	–	–	33,841,959
Total unassigned	32,709,656	–	–	(4,550,145)	28,159,511
	<u>\$ 47,983,565</u>	<u>\$ 142,867,347</u>	<u>\$ 9,304,960</u>	<u>\$ 5,733,949</u>	<u>\$ 205,889,821</u>

## **NOTE 5 – FUND BALANCES (CONTINUED)**

### **B. Minimum Fund Balance Policy**

The School Board has formally adopted a fund balance policy regarding maintaining a minimum fund balance for the General Fund. The policy states that the District will endeavor to reach an unrestricted fund balance of 16.6 percent of the District's General Fund unrestricted operating expenditure budget by the end of fiscal year 2026. The District has successfully met this goal earlier than expected. As of June 30, 2024, the unrestricted fund balance of the General Fund, was 17.2 percent of unrestricted operating expenditures as calculated by the MDE.

## **NOTE 6 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN**

### **A. Plan Description**

The District provides post-employment benefits to certain eligible employees through a single-employer defined benefit OPEB Plan administered by the District. Management of the plan is vested with the School Board of the District. All post-employment benefits are based on contractual agreements with employee groups, with benefit eligibility based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements.

The District administers a defined benefit Other Post-Employment Benefits Trust Fund. The assets of the plan are reported in the District's financial report in the Other Post-Employment Benefits Trust Fund, established by the District to finance these obligations. The plan assets may be used only for the payment of benefits of the plan, in accordance with the terms of the plan. The plan does not issue a publicly available financial report.

### **B. Benefits Provided**

All retirees of the District have the option under state law to continue their medical insurance coverage through the District. For members of certain employee groups, the District pays for all or part of the eligible retiree's premiums for medical and/or dental insurance from the time of retirement until the employee reaches the age of eligibility for Medicare. Benefits paid by the District differ by bargaining unit, with some contracts specifying a certain dollar amount per month, and some covering premium costs as defined within each collective bargaining agreement. Retirees not eligible for these district-paid premium benefits must pay the full district premium rate for their coverage.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District's younger and statistically healthier active employees.

### **C. Contributions**

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District has established the Other Post-Employment Benefits Trust Fund to finance these obligations. Required retiree benefit payments of \$1,193,112 were paid by the General Fund (\$983,959) and the Post-Employment Benefits Trust Fund (\$209,153) on a pay-as-you-go basis for the current year.

## NOTE 6 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

### D. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	88
Active plan members	<u>2,538</u>
Total members	<u><u>2,626</u></u>

### E. Net OPEB Liability of the District

The District's net OPEB liability was measured as of June 30, 2024. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as July 1, 2023, and update procedures were used to roll forward the total OPEB liability to the measurement date. The components of the net OPEB liability of the District at year-end were as follows:

Total OPEB liability	\$ 18,512,643
Plan fiduciary net position	<u>(3,246,056)</u>
District's net OPEB liability	<u><u>\$ 15,266,587</u></u>
Plan fiduciary net position as a percentage of the total OPEB liability	<u><u>17.5%</u></u>

### F. Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial study using the entry-age method and the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	4.20%
Expected long-term investment return	6.30%
20-year municipal bond yield	4.10%
Inflation rate	2.50%
Salary increases	Service graded table
Medical trend rate	6.50% in 2023 grading to 5.00% over 6 years and then to 4.00% over the next 48 years
Dental trend rate	4.00%

Mortality rates were based on the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2021 Generational Improvement Scale.

The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

The District's policy in regard to the allocation of invested assets is established and may be amended by the School Board by a majority vote of its members. It is the policy of the School Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes allowable under state statutes.

## NOTE 6 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

The long-term expected rate of return on OPEB Plan investments was set based on the plan's target investment allocation described below, along with long-term return expectations by asset class. When there is sufficient historical evidence of market outperformance, historical average returns may be considered.

The target allocation and best-estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Fixed income	40.00 %	4.70 %
Domestic equity	39.00	7.50 %
International equity	21.00	7.10 %
Total	100.00 %	6.30 %

### G. Rate of Return

For the current year ended, the annual money-weighted rate of return on investments, net of investment expense, was 11.30 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### H. Discount Rate

The discount rate used to measure the total OPEB liability was 4.20 percent. The projection of cash flows used to determine the discount rate was determined by projecting forward the fiduciary net position (assets) as of the valuation date, increasing by the investment return assumption, and reducing by benefit payments in each period until assets are exhausted. Expected benefit payments by year were discounted using the expected asset return assumptions for the years in which the assets were sufficient to pay all benefit payments. Any remaining benefit payments after the trust fund is exhausted are discounted at the 20-year municipal bond rate. The equivalent single rate is the discount rate. The contribution and benefit payment history, as well as the funding policy have also been considered. The District discount rate used in the prior measurement date was 4.00 percent.

**NOTE 6 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)**

**I. Changes in the Net OPEB Liability**

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a-b)
Beginning balance	\$ 17,427,769	\$ 3,109,406	\$ 14,318,363
Changes for the year			
Service cost	1,408,358	–	1,408,358
Interest	729,817	–	729,817
Assumption changes	198,717	–	198,717
Plan changes	212,352	–	212,352
Contributions	–	983,959	(983,959)
Investment earnings	–	195,893	(195,893)
Differences between expected and actual experience	(271,258)	154,910	(426,168)
Benefit payments	(1,193,112)	(1,193,112)	–
Administrative expenses	–	(5,000)	5,000
Total net changes	<u>1,084,874</u>	<u>136,650</u>	<u>948,224</u>
Ending balance	<u>\$ 18,512,643</u>	<u>\$ 3,246,056</u>	<u>\$ 15,266,587</u>

Plan changes since the prior measurement date included:

- The active superintendent will now be provided with a post-employment district-paid subsidy to family medical and dental insurance (in the amount of the premium for the highest deductible plan) and a post-employment district-paid life insurance policy until age 65 with a face amount of \$750,000. The previous agreement was a post-employment district-paid subsidy to single medical insurance only.
- The retired superintendent’s post-employment district-paid medical insurance benefits have been extended until his spouse reaches Medicare eligibility in July 2028.

Assumption changes since the prior measurement date included:

- The healthcare trend rates and mortality tables were updated.
- The long-term expected investment return was changed from 6.40 percent to 6.30 percent.
- The discount rate was changed from 4.00 percent to 4.20 percent.

**J. Net OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes**

The following presents the net OPEB liability of the District, as well as what the District’s net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate	Current Discount Rate	1% Increase in Discount Rate
OPEB discount rate	3.20%	4.20%	5.20%
Net OPEB liability	\$ 16,368,925	\$ 15,266,587	\$ 14,199,042

**NOTE 6 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)**

The following presents the net OPEB liability of the District, as well as what the District’s net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	1% Decrease in Healthcare Cost Trend Rates	Current Healthcare Cost Trend Rates	1% Increase in Healthcare Cost Trend Rates
Healthcare trend rate	5.50% in 2023 grading to 4.00% over 6 years and then to 3.00% over the next 48 years	6.50% in 2023 grading to 5.00% over 6 years and then to 4.00% over the next 48 years	7.50% in 2023 grading to 6.00% over 6 years and then to 5.00% over the next 48 years
Dental trend rate	3.00%	4.00%	5.00%
Net OPEB liability	\$ 13,383,302	\$ 15,266,587	\$ 17,472,392

**K. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources**

For the current year ended, the District recognized OPEB expense of \$1,354,260. As of year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ –	\$ 1,925,970
Changes in actuarial assumptions	318,962	744,775
Net collective difference between projected and actual investment earnings on OPEB plan investments.	21,131	–
Total	<u>\$ 340,093</u>	<u>\$ 2,670,745</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	OPEB Expense Amount
2025	\$ (802,310)
2026	\$ (661,749)
2027	\$ (797,525)
2028	\$ (56,977)
2029	\$ (12,091)



## NOTE 7 – DEFINED BENEFIT PENSION PLAN – DISTRICT

### A. Plan Description

The District provides pension benefits to certain eligible employees through the Pension Benefits Plan, a single employer defined benefit plan administered by the District. All pension benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a publicly available financial report.

These benefits are summarized as follows:

**Teacher Pension Benefits** – For eligible teachers hired before July 1, 1991, the District pays a lump sum pension benefit up to \$22,500 based on years of service at retirement. The amount of any pension benefits due to an employee is reduced by the total matching contributions made by the District to the employee’s qualified retirement account over the course of that individual’s employment with the District.

**Other Pension Benefits** – The District offers pension benefits to several other employee groups. Eligible employees (contracts stipulate a minimum number of years of service and a minimum age) can earn a lump sum pension benefit that differs by bargaining unit. Some contracts also reduce the pension benefits by the total matching contribution made by the District to the employee’s qualified retirement account over the course of that individual’s employment with the District.

### B. Contributions and Funding Policy

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District has not established a trust fund to finance these pension benefits. The District contributed \$302,005 to the District Pension Benefits Plan on a pay-as-you-go basis for the current year.

### C. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	21
Active plan members	<u>1,468</u>
Total members	<u><u>1,489</u></u>

## NOTE 7 – DEFINED BENEFIT PENSION PLAN – DISTRICT (CONTINUED)

### D. Actuarial Methods and Assumptions

The District's total pension liability was measured as of July 1, 2023. The total pension liability was determined by an actuarial valuation date of July 1, 2023, as allowed using generally accepted actuarial principles, using the entry-age, level percentage of pay method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	3.90%
20-year municipal bond yield	3.90%
Inflation rate	2.50%
Salary increases	Service graded table

Mortality rates were based on Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2021 Generational Improvement Scale. The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

### E. Discount Rate

The discount rate used to measure the total pension liability was 3.90 percent. The District discount rate used in the prior measurement date was 3.80 percent. Since the plan is not funded, the discount rate is equal to the 20-year municipal bond rate, which was set by considering published rate information for 20-year high quality, tax-exempt, general obligation municipal bonds as of the measurement date.

### F. Changes in the Total Pension Liability

	<u>Total Pension Liability</u>
Beginning balance	\$ 1,392,633
Changes for the year	
Service cost	36,626
Interest	45,731
Changes in actuarial assumptions	(2,878)
Differences between expected and actual economic experience	331,588
Benefit payments	(455,858)
Total net changes	<u>(44,791)</u>
Ending balance	<u>\$ 1,347,842</u>

Assumption changes since the prior measurement date included:

- The mortality tables were updated from the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2020 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2021 Generational Improvement Scale.
- The discount rate was changed from 3.80 percent to 3.90 percent.

**NOTE 7 – DEFINED BENEFIT PENSION PLAN – DISTRICT (CONTINUED)**

**G. Total Pension Liability Sensitivity to Discount Rate Changes**

The following presents the total pension liability of the District, as well as what the District’s total pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Current Discount Rate</u>	<u>1% Increase in Discount Rate</u>
Pension discount rate	2.90%	3.90%	4.90%
Total pension liability	\$ 1,377,332	\$ 1,347,842	\$ 1,317,799

**H. Pension Expense and Related Deferred Outflows and Deferred Inflows of Resources**

For the current year ended, the District reported a total pension expense of \$414,967. As of year-end, the District reported its deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Changes in actuarial assumptions	\$ 27,293	\$ –
District’s contributions to the plan subsequent to the measurement date	<u>302,005</u>	<u>–</u>
Total	<u>\$ 329,298</u>	<u>\$ –</u>

A total of \$302,005 reported as deferred outflows of resources related to pensions resulting from district contributions to the plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other amounts reported as deferred outflows and inflows of resources related to the District pension will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Pension Expense Amount</u>
2025	\$ 3,900
2026	\$ 3,900
2027	\$ 3,900
2028	\$ 3,900
2029	\$ 3,900
Thereafter	\$ 7,793

## **NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE**

### **A. Plan Descriptions**

The District participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the TRA. The PERA's and the TRA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the TRA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code (IRC).

#### **1. General Employees Retirement Fund (GERF)**

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

Certain full-time and part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

#### **2. Teachers Retirement Association (TRA)**

The TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. The TRA is a separate statutory entity, administered by a Board of Trustees. The Board of Trustees consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul Public Schools or Minnesota State Colleges and Universities (MnSCU)). Educators first hired by MnSCU may elect either TRA coverage or coverage through the Defined Contribution Retirement Plan administered by MnSCU.

### **B. Benefits Provided**

The PERA and the TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

#### **1. GERF Benefits**

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

**NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

Benefit increases are provided to benefit recipients each January. The post-retirement increase is equal to 50.0 percent of the cost of living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. For recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. In 2023, legislation repealed the statute delaying increases for members retiring before full retirement age.

**2. TRA Benefits**

The TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit. The defined retirement benefits are based on a member’s highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for the TRA’s Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

**Tier I Benefits**

Step-Rate Formula	Percentage per Year
<b>Basic Plan</b>	
First 10 years of service	2.2 %
All years after	2.7 %
<b>Coordinated Plan</b>	
First 10 years if service years are up to July 1, 2006	1.2 %
First 10 years if service years are July 1, 2006 or after	1.4 %
All other years of service if service years are up to July 1, 2006	1.7 %
All other years of service if service years are July 1, 2006 or after	1.9 %

With these provisions:

- (a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- (b) Three percent per year early retirement reduction factor for all years under normal retirement age.
- (c) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

**NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

**Tier II Benefits**

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statutes. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits, but not yet receiving them, are bound by the plan provisions in effect at the time they last terminated their public service.

**C. Contributions**

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

**1. GERF Contributions**

Minnesota Statutes, Chapter 353 sets the rates for employee and employer contributions. Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2024 and the District was required to contribute 7.50 percent for Coordinated Plan members. The District’s contributions to the GERF for the year ended June 30, 2024, were \$3,252,901. The District’s contributions were equal to the required contributions as set by state statutes.

**2. TRA Contributions**

Minnesota Statutes, Chapter 354 sets the rates for employer and employee contributions. Rates for each fiscal year were:

	Year Ended June 30,					
	2022		2023		2024	
	Employee	Employer	Employee	Employer	Employee	Employer
<b>Basic Plan</b>	11.00 %	12.34 %	11.00 %	12.55 %	11.25 %	12.75 %
<b>Coordinated Plan</b>	7.50 %	8.34 %	7.50 %	8.55 %	7.75 %	8.75 %

The District’s contributions to the TRA for the plan’s fiscal year ended June 30, 2024, were \$11,903,292. The District’s contributions were equal to the required contributions for each year as set by state statutes.

## NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following is a reconciliation of employer contributions in the TRA’s fiscal year 2023 Annual Comprehensive Financial Report Statement of Changes in Fiduciary Net Position to the employer contributions used in the Schedule of Employer and Nonemployer Pension Allocations:

	<i>in thousands</i>
Employer contributions reported in the TRA’s Annual Comprehensive Financial Report Statement of Changes in Fiduciary Net Position	\$ 508,764
Add employer contributions not related to future contribution efforts	(87)
Deduct the TRA’s contributions not included in allocation	<u>(643)</u>
Total employer contributions	508,034
Total nonemployer contributions	<u>35,587</u>
Total contributions reported in the Schedule of Employer and Nonemployer Allocations	<u><u>\$ 543,621</u></u>

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations, due to the number of decimal places used in the allocations. The TRA has rounded percentage amounts to the nearest ten thousandths.

### D. Pension Costs

#### 1. GERF Pension Costs

At June 30, 2024, the District reported a liability of \$26,404,895 for its proportionate share of the General Employees Fund’s net pension liability. The District’s net pension liability reflected a reduction due to the state of Minnesota’s contribution of \$16 million. The state of Minnesota is considered a nonemployer contributing entity and the state’s contribution meets the definition of a special funding situation. The state of Minnesota’s proportionate share of the net pension liability associated with the District totaled \$727,866. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportionate share of the net pension liability was based on the District’s contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2022 through June 30, 2023, relative to the total employer contributions received from all of the PERA’s participating employers. The District’s proportionate share was 0.4722 percent at the end of the measurement period and 0.4713 percent for the beginning of the period.

District’s proportionate share of the net pension liability	\$ 26,404,895
State’s proportionate share of the net pension liability associated with the District	<u>727,866</u>
Total	<u><u>\$ 27,132,761</u></u>

For the year ended June 30, 2024, the District recognized pension expense of \$3,527,202 for its proportionate share of the GERF’s pension expense. The District also recognized an additional \$3,271 as pension expense and grant revenue for its proportionate share of the state of Minnesota’s pension expense for the annual \$16 million contribution.

**NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

At June 30, 2024, the District reported its proportionate share of the GERF’s deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 866,750	\$ 177,121
Changes in actuarial assumptions	4,166,483	7,237,357
Net collective difference between projected and actual investment earnings on pension plan investments	–	716,790
Changes in proportion	299,010	598,046
District’s contributions to the GERF subsequent to the measurement date	<u>3,252,901</u>	<u>–</u>
Total	<u>\$ 8,585,144</u>	<u>\$ 8,729,314</u>

The \$3,252,901 reported as deferred outflows of resources related to pensions resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Pension Expense Amount</u>
2025	\$ 246,439
2026	\$ (3,698,568)
2027	\$ 627,869
2028	\$ (572,811)

**2. TRA Pension Costs**

At June 30, 2024, the District reported a liability of \$160,938,574 for its proportionate share of the TRA’s net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportion of the net pension liability was based on the District’s contributions to the TRA in relation to total system contributions, including direct aid from the state of Minnesota, City of Minneapolis, and Minneapolis School District. The District’s proportionate share was 1.9493 percent at the end of the measurement period and 1.9454 percent for the beginning of the period.

The pension liability amount reflected a reduction due to direct aid provided to the TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District’s proportionate share of the net pension liability	\$ 160,938,574
State’s proportionate share of the net pension liability associated with the District	<u>11,273,273</u>
Total	<u>\$ 172,211,847</u>

For the year ended June 30, 2024, the District recognized negative pension expense of \$6,859,276. It also recognized \$1,587,365 as an increase to pension expense for the support provided by direct aid.



**NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

At June 30, 2024, the District had deferred resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
	<u>                    </u>	<u>                    </u>
Differences between expected and actual economic experience	\$ 1,620,480	\$ 2,387,026
Changes in actuarial assumptions	19,744,510	–
Net collective difference between projected and actual investment earnings on pension plan investments	–	2,699,466
Changes in proportion	3,188,524	3,891,401
District’s contributions to the TRA subsequent to the measurement date	<u>11,903,292</u>	<u>–</u>
Total	<u>\$ 36,456,806</u>	<u>\$ 8,977,893</u>

A total of \$11,903,292 reported as deferred outflows of resources related to pensions resulting from district contributions to the TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
<u>                    </u>	<u>                    </u>
2025	\$ 1,657,889
2026	\$ (1,750,070)
2027	\$ 18,615,248
2028	\$ (2,704,927)
2029	\$ (242,519)

**E. Long-Term Expected Return on Investment**

The State Board of Investment, which manages the investments of the PERA and the TRA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
<u>                    </u>	<u>                    </u>	<u>                    </u>
Domestic equity	33.50 %	5.10 %
International equity	16.50	5.30 %
Private markets	25.00	5.90 %
Fixed income	<u>25.00</u>	0.75 %
Total	<u>100.00 %</u>	

## NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### F. Actuarial Methods and Assumptions

The total pension liability in the June 30, 2023 actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Assumptions	GERF	TRA
Inflation	2.25%	2.50%
Wage growth rate		2.85% before July 1, 2028, and 3.25% thereafter
Projected salary increase	3.00%	2.85% to 8.85% before July 1, 2028, and 3.25% to 9.25% thereafter
Investment rate of return	7.00%	7.00%

#### 1. GERF

The long-term rate of return on pension plan investments used in the determination of the total liability is 7.00 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 7.00 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the GERF Plan. Benefit increases after retirement are assumed to be 1.25 percent for the GERF Plan.

Salary growth assumptions in the GERF Plan range in annual increments from 10.25 percent after one year of service to 3.00 percent after 27 years of service.

Mortality rates for the GERF Plan are based on the Pub-2010 General Employee Mortality Table. The table is adjusted slightly to fit the PERA's experience.

Actuarial assumptions for the GERF Plan are reviewed every four years. The most recent four-year experience study for the GERF Plan was completed in 2022. The assumption changes were adopted by the Board and became effective with the July 1, 2023 actuarial valuation.

#### 2. TRA

Salary increases were based on a service-related table.

Mortality Assumptions Used in Valuation of Total Pension Liability	
Pre-retirement	RP-2014 White Collar Employee Table, male rates set back five years and female rates set back seven years. Generational projection uses the MP-2015 Scale.
Post-retirement	RP-2014 White Collar Annuitant Table, male and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP-2015 Scale.
Post-disability	RP-2014 Disabled Retiree Mortality Table, without adjustment.

Cost of living benefit increases after retirement for retirees are assumed to be 1.00 percent for January 2019 through January 2023, then increasing by 0.10 percent each year, up to 1.50 percent annually.

Actuarial assumptions for the TRA Plan were based on the results of actuarial experience studies. The most recent experience study in the TRA Plan was completed in 2019, with economic assumptions updated in 2019.

## **NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)**

The following changes in plan provisions and actuarial assumptions occurred in 2023:

### **1. GERF**

#### **CHANGES IN ACTUARIAL ASSUMPTIONS**

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, noncompounding benefit increase of 2.50 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

#### **CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return assumption and single discount rate were changed from 6.50 percent to 7.00 percent.

### **2. TRA**

#### **CHANGES IN ACTUARIAL ASSUMPTIONS**

- The normal retirement age for active and eligible Tier II members will be 65 effective July 1, 2024.
- The employer contribution rate will increase from 8.75 percent to 9.50 percent on July 1, 2025.
- The employee contribution rate will increase from 7.75 percent to 8.00 percent on July 1, 2025.
- The pension adjustment rate for school districts and the base budgets for MnSCU, Perpich Center for Arts Education, and Minnesota academies will increase to reflect the 0.75 percent employer contribution rate increase.

## **G. Discount Rate**

### **1. GERF**

The discount rate used to measure the total pension liability in 2023 was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### **2. TRA**

The discount rate used to measure the total pension liability was 7.00 percent. There was no change in the discount rate since the prior measurement date. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2023 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate.

## NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

### H. Pension Liability Sensitivity

The following table presents the District’s proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed on the preceding page, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Current Discount Rate</u>	<u>1% Increase in Discount Rate</u>
GERF discount rate	6.00%	7.00%	8.00%
District’s proportionate share of the GERF net pension liability	\$ 46,712,380	\$ 26,404,895	\$ 9,701,217
TRA discount rate	6.00%	7.00%	8.00%
District’s proportionate share of the TRA net pension liability	\$ 256,685,189	\$ 160,938,574	\$ 82,558,313

### I. Pension Plan Fiduciary Net Position

Detailed information about the plan’s fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at [www.mnpera.org](http://www.mnpera.org).

Detailed information about the plan’s fiduciary net position is available in a separately-issued TRA financial report. That report can be obtained at <https://minnesotatra.org>, by writing to the TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling 651-296-2409 or 800-657-3669.

## NOTE 9 – FLEXIBLE BENEFIT PLAN

The District has established the Flexible Spending Plan (the Plan). The Plan is a “cafeteria plan” under § 125 of the IRC. All employee groups of the District are eligible if and when the collective bargaining agreement or contract with their group allows eligibility. Eligible employees can elect to participate by contributing pretax dollars withheld from payroll checks to the Plan for health insurance, healthcare, and dependent care benefits.

Before the beginning of the Plan year, which is from January 1 to December 31, each participant designates a total amount of pretax dollars to be contributed to the Plan during the year. At June 30, the District is contingently liable for claims against the total amount of participants’ annual contributions to the Plan, whether or not such contributions have been made.

Payments of insurance premiums (health, dental, life, and disability) are made by the District directly to the designated insurance companies.

## **NOTE 9 – FLEXIBLE BENEFIT PLAN (CONTINUED)**

Amounts withheld for medical reimbursement and dependent care are paid by the District to a trust account maintained by an outside administrator on a monthly basis. Payments are made by the outside administrator to participating employees upon submitting a request for reimbursement of eligible expenses incurred by the employee. The medical reimbursement and dependent care activity are included in the financial statements in the General Fund and special revenue funds.

All property of the Plan and income attributable to that property is solely the property of the District, subject to the claims of the District's general creditors. Participants' rights under the Plan are equal to those of general creditors in an amount equal to the eligible healthcare and dependent care expenses incurred by the participants. The District believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

## **NOTE 10 – INTERFUND TRANSACTIONS**

### **Interfund Receivables and Payables**

As of June 30, 2024, the General Fund recorded a receivable of \$209,153 from the Other Post-Employment Benefits Trust Fund for the reimbursement of claims paid on behalf of the Other Post-Employment Benefits Trust Fund.

## **NOTE 11 – COMMITMENTS AND CONTINGENCIES**

### **A. Federal and State Revenues**

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time, although the District expects such amounts, if any, to be immaterial.

### **B. Legal Claims**

The District has the usual and customary types of miscellaneous legal claims pending at year-end, mostly of a minor nature and usually covered by insurance carried for that purpose. Although the outcomes of these claims are not presently determinable, the District believes that the resolution of these matters will not have a material adverse effect on its financial position.

### **C. Construction Contracts**

At June 30, 2024, the District had commitments totaling \$6,816,689 under various construction contracts for which the work was not yet completed.

## **NOTE 12 – SUBSEQUENT EVENTS**

The District entered into an agreement for student devices totaling \$1,020,000 as the amount financed commencing July 2024. The debt will be paid through the General Fund. The agreement requires four annual payments of \$338,557.

The District entered into an agreement for MacBook Air devices totaling \$256,645 as the amount financed commencing July 2024. The debt will be paid through the General Fund. The agreement requires four annual payments of \$64,161.

The District entered into an agreement for iPad devices totaling \$143,906 as the amount financed commencing August 2024. The debt will be paid through the General Fund. The agreement requires four annual payments of \$64,161.

In September 2024, the District entered into an agreement to lease additional space for adult basic education, early childhood family education and screening, English learner, and online programs. The agreement requires annual payments of \$293,675. The agreement has an initial term of 10 years with an option for additional 10 years with a new payment schedule beginning at that time if the extension is exercised.

In October 2024, the District entered into a purchase agreement to purchase approximately 3.7 acres of land and a building with a purchase price of \$1,700,000.

REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 833

Public Employees Retirement Association Pension Benefits Plan  
 Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability  
 Year Ended June 30, 2024

District Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.5346%	\$ 25,112,830	\$ -	\$ 25,112,830	\$ 28,092,359	89.39%	78.70%
06/30/2016	06/30/2015	0.5003%	\$ 25,928,143	\$ -	\$ 25,928,143	\$ 28,898,307	89.72%	78.20%
06/30/2017	06/30/2016	0.4933%	\$ 40,053,517	\$ 523,069	\$ 40,576,586	\$ 30,621,120	130.80%	68.90%
06/30/2018	06/30/2017	0.5165%	\$ 32,973,022	\$ 414,616	\$ 33,387,638	\$ 33,279,230	99.08%	75.90%
06/30/2019	06/30/2018	0.5142%	\$ 28,525,709	\$ 935,577	\$ 29,461,286	\$ 34,513,997	82.65%	79.50%
06/30/2020	06/30/2019	0.5016%	\$ 27,732,340	\$ 861,963	\$ 28,594,303	\$ 35,502,746	78.11%	80.20%
06/30/2021	06/30/2020	0.4997%	\$ 29,959,298	\$ 923,822	\$ 30,883,120	\$ 35,621,166	84.11%	79.10%
06/30/2022	06/30/2021	0.4598%	\$ 19,635,519	\$ 599,576	\$ 20,235,095	\$ 33,089,386	59.34%	87.00%
06/30/2023	06/30/2022	0.4713%	\$ 37,327,116	\$ 1,094,281	\$ 38,421,397	\$ 35,307,236	105.72%	76.70%
06/30/2024	06/30/2023	0.4722%	\$ 26,404,895	\$ 727,866	\$ 27,132,761	\$ 37,551,542	70.32%	83.10%

Public Employees Retirement Association Pension Benefits Plan  
 Schedule of District Contributions  
 Year Ended June 30, 2024

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 2,167,373	\$ 2,167,373	\$ -	\$ 28,898,307	7.50%
06/30/2016	\$ 2,296,584	\$ 2,296,584	\$ -	\$ 30,621,120	7.50%
06/30/2017	\$ 2,495,606	\$ 2,495,606	\$ -	\$ 33,279,230	7.50%
06/30/2018	\$ 2,588,589	\$ 2,588,589	\$ -	\$ 34,513,997	7.50%
06/30/2019	\$ 2,662,629	\$ 2,662,629	\$ -	\$ 35,502,746	7.50%
06/30/2020	\$ 2,671,115	\$ 2,671,115	\$ -	\$ 35,621,166	7.50%
06/30/2021	\$ 2,480,959	\$ 2,480,959	\$ -	\$ 33,089,386	7.50%
06/30/2022	\$ 2,647,700	\$ 2,647,700	\$ -	\$ 35,307,236	7.50%
06/30/2023	\$ 2,816,439	\$ 2,816,439	\$ -	\$ 37,551,542	7.50%
06/30/2024	\$ 3,252,901	\$ 3,252,901	\$ -	\$ 43,393,829	7.50%



INDEPENDENT SCHOOL DISTRICT NO. 833

Teachers Retirement Association Pension Benefits Plan  
 Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability  
 Year Ended June 30, 2024

District Fiscal Year-End Date	TRA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of Total Pension Liability
06/30/2015	06/30/2014	1.9987%	\$ 92,098,657	\$ 6,479,000	\$ 98,577,657	\$ 91,237,229	100.94%	81.50%
06/30/2016	06/30/2015	1.8359%	\$113,568,572	\$ 13,930,331	\$ 127,498,903	\$ 93,108,747	121.97%	76.80%
06/30/2017	06/30/2016	1.7845%	\$425,645,829	\$ 42,723,360	\$ 468,369,189	\$ 92,822,653	458.56%	44.88%
06/30/2018	06/30/2017	2.0098%	\$401,192,539	\$ 38,782,331	\$ 439,974,870	\$108,203,544	370.78%	51.57%
06/30/2019	06/30/2018	1.9604%	\$123,131,469	\$ 11,568,657	\$ 134,700,126	\$108,308,303	113.69%	78.07%
06/30/2020	06/30/2019	2.0284%	\$129,290,642	\$ 11,441,794	\$ 140,732,436	\$115,187,988	112.24%	78.21%
06/30/2021	06/30/2020	1.9930%	\$147,245,511	\$ 12,339,490	\$ 159,585,001	\$115,813,902	127.14%	75.48%
06/30/2022	06/30/2021	2.0530%	\$ 89,845,418	\$ 7,577,292	\$ 97,422,710	\$122,856,228	73.13%	86.63%
06/30/2023	06/30/2022	1.9454%	\$155,777,341	\$ 11,552,442	\$ 167,329,783	\$120,252,110	129.54%	76.17%
06/30/2024	06/30/2023	1.9493%	\$160,938,574	\$ 11,273,273	\$ 172,211,847	\$123,908,532	129.88%	76.42%

Teachers Retirement Association Pension Benefits Plan  
 Schedule of District Contributions  
 Year Ended June 30, 2024

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 6,983,156	\$ 6,983,156	\$ -	\$ 93,108,747	7.50%
06/30/2016	\$ 6,961,699	\$ 6,961,699	\$ -	\$ 92,822,653	7.50%
06/30/2017	\$ 8,114,210	\$ 8,114,210	\$ -	\$108,203,544	7.50%
06/30/2018	\$ 8,123,097	\$ 8,123,097	\$ -	\$108,308,303	7.50%
06/30/2019	\$ 8,878,634	\$ 8,878,634	\$ -	\$115,187,988	7.71%
06/30/2020	\$ 9,172,662	\$ 9,172,662	\$ -	\$115,813,902	7.92%
06/30/2021	\$ 9,988,203	\$ 9,988,203	\$ -	\$122,856,228	8.13%
06/30/2022	\$ 10,029,026	\$ 10,029,026	\$ -	\$120,252,110	8.34%
06/30/2023	\$ 10,594,013	\$ 10,594,013	\$ -	\$123,908,532	8.55%
06/30/2024	\$ 11,903,292	\$ 11,903,292	\$ -	\$136,051,438	8.75%

INDEPENDENT SCHOOL DISTRICT NO. 833

Pension Benefits Plan  
 Schedule of Changes in the District's Total  
 Pension Liability and Related Ratios  
 Year Ended June 30, 2024

	District Fiscal Year-End Date							
	2017	2018	2019	2020	2021	2022	2023	2024
Total pension liability								
Service cost	\$ 134,534	\$ 68,872	\$ 70,938	\$ 66,899	\$ 76,661	\$ 62,431	\$ 49,689	\$ 36,626
Interest	126,185	101,615	83,006	78,320	60,316	43,928	34,466	45,731
Changes in actuarial assumptions	58,493	(41,423)	–	(34,684)	25,785	10,462	(46,689)	(2,878)
Plan changes	–	(396,856)	–	–	–	–	–	–
Differences between expected and actual economic experience	–	(373,520)	250,876	(19,721)	–	82,831	–	331,588
Benefit payments	(274,805)	(435,686)	(411,363)	(667,973)	(245,176)	(282,397)	(470,340)	(455,858)
Net change in total pension liability	44,407	(1,076,998)	(6,543)	(577,159)	(82,414)	(82,745)	(432,874)	(44,791)
Total pension liability – beginning of year	3,606,959	3,651,366	2,574,368	2,567,825	1,990,666	1,908,252	1,825,507	1,392,633
Total pension liability – end of year	<u>\$ 3,651,366</u>	<u>\$ 2,574,368</u>	<u>\$ 2,567,825</u>	<u>\$ 1,990,666</u>	<u>\$ 1,908,252</u>	<u>\$ 1,825,507</u>	<u>\$ 1,392,633</u>	<u>\$ 1,347,842</u>
Covered-employee payroll	<u>\$ 82,208,486</u>	<u>\$ 86,224,567</u>	<u>\$ 88,811,304</u>	<u>\$ 99,534,669</u>	<u>\$102,520,709</u>	<u>\$102,823,850</u>	<u>\$105,908,566</u>	<u>\$116,587,230</u>
Total pension liability as a percentage of covered-employee payroll	<u>4.44%</u>	<u>2.99%</u>	<u>2.89%</u>	<u>2.00%</u>	<u>1.86%</u>	<u>1.78%</u>	<u>1.31%</u>	<u>1.16%</u>

Note 1: The District does not have a trust fund established to finance GASB Statement No. 73 related benefits.

Note 2: The District implemented GASB Statement No. 73 in fiscal 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 833

Other Post-Employment Benefits Plan  
 Schedule of Changes in the District's Net  
 OPEB Liability and Related Ratios  
 Year Ended June 30, 2024

	District Fiscal Year-End Date						
	2018	2019	2020	2021	2022	2023	2024
Total OPEB liability							
Service cost	\$ 1,236,066	\$ 1,333,395	\$ 1,622,478	\$ 1,715,560	\$ 1,215,740	\$ 1,235,531	\$ 1,408,358
Interest	592,549	625,359	616,829	499,922	474,819	683,081	729,817
Assumption changes	–	300,487	(149,109)	182,576	(1,293,110)	(83,435)	198,717
Plan changes	–	–	132,770	–	–	–	212,352
Differences between expected and actual experience	–	–	(247,006)	–	(3,258,702)	–	(271,258)
Benefit payments	(902,303)	(1,013,163)	(1,081,042)	(1,191,062)	(1,099,152)	(1,360,540)	(1,193,112)
Net change in total OPEB liability	926,312	1,246,078	894,920	1,206,996	(3,960,405)	474,637	1,084,874
Total OPEB liability – beginning of year	16,639,231	17,565,543	18,811,621	19,706,541	20,913,537	16,953,132	17,427,769
Total OPEB liability – end of year	17,565,543	18,811,621	19,706,541	20,913,537	16,953,132	17,427,769	18,512,643
Plan fiduciary net position							
Contributions	4,000,000	1,013,163	790,000	1,191,062	858,218	1,109,792	983,959
Investment earnings	1,479	118,217	144,173	138,028	241,993	200,010	195,893
Differences between expected and actual experience	–	–	15,312	702,796	(774,008)	39,981	154,910
Benefit payments	(902,303)	(1,013,163)	(1,081,042)	(1,191,062)	(1,099,152)	(1,360,540)	(1,193,112)
Administrative expense	(895)	(12,653)	(5,000)	(5,000)	(5,000)	(5,000)	(5,000)
Net change in plan fiduciary net position	3,098,281	105,564	(136,557)	835,824	(777,949)	(15,757)	136,650
Plan fiduciary net position – beginning of year	–	3,098,281	3,203,845	3,067,288	3,903,112	3,125,163	3,109,406
Plan fiduciary net position – end of year	3,098,281	3,203,845	3,067,288	3,903,112	3,125,163	3,109,406	3,246,056
Net OPEB liability	\$ 14,467,262	\$ 15,607,776	\$ 16,639,253	\$ 17,010,425	\$ 13,827,969	\$ 14,318,363	\$ 15,266,587
Plan fiduciary net position as a percentage of the total OPEB liability	17.64%	17.03%	15.56%	18.66%	18.43%	17.84%	17.53%
Covered-employee payroll	\$123,806,902	\$127,521,109	\$141,896,848	\$146,153,753	\$146,624,120	\$151,022,844	\$172,334,894
Net OPEB liability as a percentage of covered-employee payroll	11.69%	12.24%	11.73%	11.64%	9.43%	9.48%	8.86%

Note: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2018, when the District established the OPEB Trust. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 833

Other Post-Employment Benefits Plan  
Schedule of Investment Returns  
Year Ended June 30, 2024

<u>Year</u>	<u>Annual Money-Weighted Rate of Return, Net of Investment Expense</u>
2018	1.80 %
2019	3.40 %
2020	5.00 %
2021	27.40 %
2022	(13.60) %
2023	7.70 %
2024	11.30 %

Note: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2018. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 833

Notes to Required Supplementary Information  
June 30, 2024

**PERA – GENERAL EMPLOYEES RETIREMENT FUND**

**2023 CHANGES IN PLAN PROVISIONS**

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, noncompounding benefit increase of 2.50 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

**2023 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return assumption and single discount rate were changed from 6.50 percent to 7.00 percent.

**2022 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

**2021 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

**2020 CHANGES IN PLAN PROVISIONS**

- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

**2020 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.

## **PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)**

### **2020 CHANGES IN ACTUARIAL ASSUMPTIONS (CONTINUED)**

- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

### **2019 CHANGES IN PLAN PROVISIONS**

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

### **2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2017 to MP-2018.

### **2018 CHANGES IN PLAN PROVISIONS**

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year, with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio, to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

### **2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

## **PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)**

### **2017 CHANGES IN PLAN PROVISIONS**

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

### **2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

### **2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

### **2015 CHANGES IN PLAN PROVISIONS**

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Retirement Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

### **2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

## **TEACHERS RETIREMENT ASSOCIATION (TRA)**

### **2023 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The normal retirement age for active and eligible Tier II members will be 65 effective July 1, 2024.
- The employer contribution rate will increase from 8.75 percent to 9.50 percent on July 1, 2025.
- The employee contribution rate will increase from 7.75 percent to 8.00 percent on July 1, 2025.
- The pension adjustment rate for school districts and the base budgets for MnSCU, Perpich Center for Arts Education, and Minnesota academies will increase to reflect the 0.75 percent employer contribution rate increase.

### **2021 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return assumption was changed from 7.50 percent to 7.00 percent.

### **2018 CHANGES IN PLAN PROVISIONS**

- The cost of living adjustment (COLA) was reduced from 2.00 percent each January 1 to 1.00 percent, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.10 percent each year until reaching the ultimate rate of 1.50 percent on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit, are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.50 percent if the funded ratio was at least 90.00 percent for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.00 percent to 3.00 percent, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.50 percent to 7.50 percent, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next six years, (7.71 percent in 2018, 7.92 percent in 2019, 8.13 percent in 2020, 8.34 percent in 2021, 8.55 percent in 2022, and 8.75 percent in 2023). In addition, the employee contribution rate will increase from 7.50 percent to 7.75 percent on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

### **2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The investment return assumption was changed from 8.50 percent to 7.50 percent.
- The single discount rate changed from 5.12 percent to 7.50 percent.

### **2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The COLA was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
- Adjustments were made to the CSA loads. The active load was reduced from 1.40 percent to zero percent, the vested inactive load increased from 4.00 percent to 7.00 percent, and the nonvested inactive load increased from 4.00 percent to 9.00 percent.



## **TEACHERS RETIREMENT ASSOCIATION (TRA) (CONTINUED)**

### **2017 CHANGES IN ACTUARIAL ASSUMPTIONS (CONTINUED)**

- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for 10 years, followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.
- The single discount rate changed from 4.66 percent to 5.12 percent.

### **2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The single discount rate was changed from 8.00 percent to 4.66 percent.

### **2015 CHANGES IN PLAN PROVISIONS**

- The Duluth Teachers Retirement Fund Association was merged into the TRA on June 30, 2015.

### **2015 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The annual COLA for the June 30, 2015 valuation assumed 2.00 percent. The prior year valuation used 2.00 percent, with an increase to 2.50 percent commencing in 2034.
- The discount rate used to measure the total pension liability was 8.00 percent. This is a decrease from the discount rate at the prior measurement date of 8.25 percent.

## **PENSION BENEFITS PLAN**

### **2024 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality tables were updated from the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2020 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2021 Generational Improvement Scale.
- The discount rate was changed from 3.80 percent to 3.90 percent.

### **2023 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The inflation rate was changed from 2.00 percent to 2.50 percent.
- The discount rate was changed from 2.10 percent to 3.80 percent.

### **2022 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality tables were updated from the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2020 Generational Improvement Scale.
- The salary increase rates for nonteachers were updated to reflect the latest experience study.
- The withdrawal rates were updated to reflect the latest experience study.
- The inflation rate was changed from 2.50 percent to 2.00 percent.
- The discount rate was changed from 2.40 percent to 2.10 percent.

### **2021 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 3.10 percent to 2.40 percent.

### **2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale.
- The salary increase rates were changed from a flat 3.00 percent per year for all employees, to rates which vary by service and contract group.
- The discount rate was changed from 3.40 percent to 3.10 percent.

### **2017 CHANGES IN PLAN PROVISIONS**

- The matching contribution for teachers hired after July 1, 1991 increased. The matching contribution is an offset to the Governmental Accounting Standards Board (GASB) Statement No. 73 benefit. Due to the amount of the increase, the number of teachers with zero liability (i.e., they are assumed to have accumulated \$22,500 in matching contributions before reaching benefit eligibility) increased from 67 to 615.

## **PENSION BENEFITS PLAN (CONTINUED)**

### **2017 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The mortality tables were updated from RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale.
- The discount rate was changed from 2.90 percent to 3.40 percent.

### **2016 CHANGES IN ACTUARIAL ASSUMPTIONS**

- Retirement rates now begin at age 55, even if the years of service requirement to receive a GASB Statement No. 73 benefit has not been met.
- The discount rate was changed from 3.50 percent to 2.90 percent.

## **OTHER POST-EMPLOYMENT BENEFITS PLAN**

### **2024 CHANGES IN PLAN PROVISIONS**

- The active superintendent will now be provided with a post-employment district-paid subsidy to family medical and dental insurance (in the amount of the premium for the highest deductible plan) and a post-employment district-paid life insurance policy until age 65 with a face amount of \$750,000. The previous agreement was a post-employment district-paid subsidy to single medical insurance only.
- The retired superintendent's post-employment district-paid medical insurance benefits have been extended until his spouse reaches Medicare eligibility in July 2028.

### **2024 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The healthcare trend rates and mortality tables were updated.
- The long-term expected investment return was changed from 6.40 percent to 6.30 percent.
- The discount rate was changed from 4.00 percent to 4.20 percent.

### **2023 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The expected long-term rate of return on assets was changed from 6.20 percent to 6.40 percent.
- The discount rate was changed from 3.90 percent to 4.00 percent.

### **2022 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The healthcare trend rates, mortality rates, and withdrawal rates were updated.
- The salary increase rates for nonteachers were updated.
- The inflation rate was changed from 2.00 percent to 2.50 percent.
- The expected long-term rate of return on assets was changed from 4.50 percent to 6.20 percent.
- The discount rate was changed from 2.20 percent to 3.90 percent.

### **2021 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 2.40 percent to 2.20 percent.

### **2020 CHANGES IN PLAN PROVISIONS**

- A post-employment medical subsidy was added for Tier 1 employees.

### **2020 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The healthcare trend rates were updated.
- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale.
- The salary increase rates were changed from a flat 3.00 percent per year for all employees, to rates which vary by service and contract group.
- The discount rate was changed from 3.10 percent to 2.40 percent.

## **OTHER POST-EMPLOYMENT BENEFITS PLAN (CONTINUED)**

### **2019 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The discount rate was changed from 3.40 percent to 3.10 percent.

### **2018 CHANGES IN PLAN PROVISIONS**

- The Tier 1 post-retirement subsidy was removed for future retirees.
- The subsidized benefit eligibility for principals was changed from age 55 with 10 years of service, to age 55 with no service requirement.

### **2018 CHANGES IN ACTUARIAL ASSUMPTIONS**

- The healthcare trend rates were updated.
- The mortality tables were updated from RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale.
- The discount rate was changed from 3.50 percent to 3.40 percent.

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SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 833

Nonmajor Governmental Funds  
 Combining Balance Sheet  
 as of June 30, 2024

	Special Revenue Funds		Total
	Food Service	Community Service	
<b>Assets</b>			
Cash and temporary investments	\$ 4,010,677	\$ 2,055,083	\$ 6,065,760
Receivables			
Current taxes	–	1,343,919	1,343,919
Delinquent taxes	–	11,776	11,776
Accounts and interest	–	1,572	1,572
Due from other governmental units	1,710,557	368,663	2,079,220
Inventory	199,073	–	199,073
Prepaid items	21,798	16,849	38,647
	<u>5,942,105</u>	<u>3,797,862</u>	<u>9,739,967</u>
Total assets	<u>\$ 5,942,105</u>	<u>\$ 3,797,862</u>	<u>\$ 9,739,967</u>
<b>Liabilities</b>			
Salaries payable	\$ 12,080	\$ 451,957	\$ 464,037
Accounts and contracts payable	117,968	392,842	510,810
Due to other governmental units	–	17,974	17,974
Unearned revenue	332,448	148,815	481,263
Total liabilities	<u>462,496</u>	<u>1,011,588</u>	<u>1,474,084</u>
<b>Deferred inflows of resources</b>			
Unavailable revenue – delinquent taxes	–	7,684	7,684
Property taxes levied for subsequent year	–	2,524,250	2,524,250
Total deferred inflows of resources	<u>–</u>	<u>2,531,934</u>	<u>2,531,934</u>
<b>Fund balances (deficit)</b>			
Nonspendable	220,871	16,849	237,720
Restricted	5,258,738	4,787,636	10,046,374
Unassigned	–	(4,550,145)	(4,550,145)
Total fund balances	<u>5,479,609</u>	<u>254,340</u>	<u>5,733,949</u>
	<u>\$ 5,942,105</u>	<u>\$ 3,797,862</u>	<u>\$ 9,739,967</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 5,942,105</u>	<u>\$ 3,797,862</u>	<u>\$ 9,739,967</u>



INDEPENDENT SCHOOL DISTRICT NO. 833

Nonmajor Governmental Funds  
 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances  
 Year Ended June 30, 2024

	Special Revenue Funds		Total
	Food Service	Community Service	
Revenue			
Local sources			
Property taxes	\$ —	\$ 1,926,226	\$ 1,926,226
Investment earnings	168,541	59,908	228,449
Other	2,034,970	10,716,301	12,751,271
State sources	7,250,754	3,114,090	10,364,844
Federal sources	5,553,120	115,926	5,669,046
Total revenue	<u>15,007,385</u>	<u>15,932,451</u>	<u>30,939,836</u>
Expenditures			
Current			
Food service	12,233,681	—	12,233,681
Community service	—	16,648,856	16,648,856
Capital outlay	243,712	170,204	413,916
Total expenditures	<u>12,477,393</u>	<u>16,819,060</u>	<u>29,296,453</u>
Net change in fund balances	2,529,992	(886,609)	1,643,383
Fund balances			
Beginning of year	<u>2,949,617</u>	<u>1,140,949</u>	<u>4,090,566</u>
End of year	<u>\$ 5,479,609</u>	<u>\$ 254,340</u>	<u>\$ 5,733,949</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

General Fund  
Comparative Balance Sheet  
as of June 30, 2024 and 2023

	<u>2024</u>	<u>2023</u>
<b>Assets</b>		
Cash and temporary investments	\$ 81,313,902	\$ 54,841,029
Receivables		
Current taxes	46,674,657	40,731,930
Delinquent taxes	461,511	433,460
Accounts and interest	336,882	260,436
Due from other governmental units	27,490,720	27,868,150
Due from other funds	209,153	250,748
Inventory	159,782	170,266
Prepaid items	539,408	5,379,266
	<u>539,408</u>	<u>5,379,266</u>
Total assets	<u>\$ 157,186,015</u>	<u>\$ 129,935,285</u>
<b>Liabilities</b>		
Salaries payable	\$ 13,497,204	\$ 11,927,791
Accounts and contracts payable	9,616,408	7,895,045
Due to other governmental units	1,409,357	1,496,962
Unearned revenue	154,654	203,695
Total liabilities	<u>24,677,623</u>	<u>21,523,493</u>
<b>Deferred inflows of resources</b>		
Unavailable revenue – delinquent taxes	305,043	199,230
Property taxes levied for subsequent year	84,219,784	73,145,718
Total deferred inflows of resources	<u>84,524,827</u>	<u>73,344,948</u>
<b>Fund balances (deficit)</b>		
Nonspendable for inventory	159,782	170,266
Nonspendable for prepaid items	539,408	5,379,266
Restricted for student activities	623,503	616,448
Restricted for scholarships	18,250	8,750
Restricted for staff development	571,925	1,347,767
Restricted for capital projects levy	480,622	259,622
Restricted for operating capital	1,750,702	1,442,007
Restricted for state-approved alternative program	385,769	193,077
Restricted for basic skills	202,156	–
Restricted for safe schools levy	–	787,976
Restricted for basic skills extended time	–	226,525
Restricted for community arts center	30,683	30,683
Committed for ATPPS	489,355	674,714
Committed for donations/gifts	575,256	614,650
Committed for school budget carryover	2,206,030	2,088,595
Committed for severance payments	2,181,914	–
Assigned for subsequent year’s budget	5,058,554	–
Unassigned – safe schools levy restricted account deficit	(102,125)	–
Unassigned – long-term facilities maintenance restricted account deficit	(1,030,178)	(1,109,286)
Unassigned	33,841,959	22,335,784
Total fund balances	<u>47,983,565</u>	<u>35,066,844</u>
	<u>\$ 157,186,015</u>	<u>\$ 129,935,285</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 157,186,015</u>	<u>\$ 129,935,285</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

General Fund  
 Schedule of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 Year Ended June 30, 2024  
 (With Comparative Actual Amounts for the Year Ended June 30, 2023)

	2024		2023	
	Budget	Actual	Over (Under) Budget	Actual
<b>Revenue</b>				
Local sources				
Property taxes	\$ 76,689,516	\$ 76,992,327	\$ 302,811	\$ 71,146,520
Investment earnings	1,800,650	3,593,970	1,793,320	1,876,917
Other	5,332,266	6,472,261	1,139,995	5,474,437
State sources	218,432,917	224,293,860	5,860,943	196,306,802
Federal sources	5,833,530	6,268,163	434,633	9,789,213
Total revenue	<u>308,088,879</u>	<u>317,620,581</u>	<u>9,531,702</u>	<u>284,593,889</u>
<b>Expenditures</b>				
Current				
Administration	10,832,912	10,573,409	(259,503)	10,101,323
District support services	10,609,766	9,863,645	(746,121)	7,576,329
Elementary and secondary regular instruction	131,225,755	128,580,659	(2,645,096)	123,416,698
Vocational education instruction	2,605,471	4,080,321	1,474,850	3,128,653
Special education instruction	62,278,060	66,339,981	4,061,921	54,148,356
Community service	298,060	248,311	(49,749)	121,676
Instructional support services	16,058,401	16,393,387	334,986	12,922,057
Pupil support services	35,942,426	36,060,599	118,173	30,909,681
Sites and buildings	30,968,755	32,701,436	1,732,681	31,901,954
Fiscal and other fixed cost programs	669,500	743,720	74,220	676,588
Debt service				
Principal	4,340,629	4,808,826	468,197	4,757,607
Interest and fiscal charges	632,566	702,132	69,566	752,044
Total expenditures	<u>306,462,301</u>	<u>311,096,426</u>	<u>4,634,125</u>	<u>280,412,966</u>
Excess of revenue over expenditures	1,626,578	6,524,155	4,897,577	4,180,923
<b>Other financing sources</b>				
Debt issued	–	3,540,466	3,540,466	3,488,987
Proceeds from sale of assets	20,000	48,701	28,701	58,350
Insurance recovery	17,605	133,600	115,995	4,945
Total other financing sources	<u>37,605</u>	<u>3,722,767</u>	<u>3,685,162</u>	<u>3,552,282</u>
Net change in fund balances	<u>\$ 1,664,183</u>	<u>10,246,922</u>	<u>\$ 8,582,739</u>	<u>7,733,205</u>
<b>Fund balances</b>				
Beginning, as previously reported		35,066,844		27,333,639
Change within the financial reporting entity		<u>2,669,799</u>		–
Beginning, as restated		<u>37,736,643</u>		<u>27,333,639</u>
End of year		<u>\$ 47,983,565</u>		<u>\$ 35,066,844</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Food Service Special Revenue Fund  
 Comparative Balance Sheet  
 as of June 30, 2024 and 2023

	<u>2024</u>	<u>2023</u>
<b>Assets</b>		
Cash and temporary investments	\$ 4,010,677	\$ 2,736,035
Receivables		
Due from other governmental units	1,710,557	664,971
Inventory	199,073	169,949
Prepaid items	<u>21,798</u>	<u>93,859</u>
Total assets	<u>\$ 5,942,105</u>	<u>\$ 3,664,814</u>
<b>Liabilities</b>		
Salaries payable	\$ 12,080	\$ 15,540
Accounts and contracts payable	117,968	35,612
Unearned revenue	<u>332,448</u>	<u>664,045</u>
Total liabilities	462,496	715,197
<b>Fund balances</b>		
Nonspendable for inventory	199,073	169,949
Nonspendable for prepaid items	21,798	93,859
Restricted for food service	<u>5,258,738</u>	<u>2,685,809</u>
Total fund balances	<u>5,479,609</u>	<u>2,949,617</u>
Total liabilities and fund balances	<u>\$ 5,942,105</u>	<u>\$ 3,664,814</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Food Service Special Revenue Fund  
 Schedule of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 Year Ended June 30, 2024  
 (With Comparative Actual Amounts for the Year Ended June 30, 2023)

	2024		Over (Under) Budget	2023
	Budget	Actual		Actual
Revenue				
Local sources				
Investment earnings	\$ 1,000	\$ 168,541	\$ 167,541	\$ 125,752
Other – primarily meal sales	1,875,230	2,034,970	159,740	5,837,279
State sources	7,124,600	7,250,754	126,154	423,367
Federal sources	4,763,897	5,553,120	789,223	4,995,367
Total revenue	<u>13,764,727</u>	<u>15,007,385</u>	<u>1,242,658</u>	<u>11,381,765</u>
Expenditures				
Current				
Salaries	3,908,813	3,888,863	(19,950)	3,596,471
Employee benefits	1,296,015	1,230,744	(65,271)	1,299,567
Purchased services	291,200	311,084	19,884	444,342
Supplies and materials	6,145,806	6,222,059	76,253	5,121,141
Other expenditures	856,353	580,931	(275,422)	720,667
Capital outlay	530,000	243,712	(286,288)	247,036
Total expenditures	<u>13,028,187</u>	<u>12,477,393</u>	<u>(550,794)</u>	<u>11,429,224</u>
Net change in fund balances	<u>\$ 736,540</u>	<u>2,529,992</u>	<u>\$ 1,793,452</u>	<u>(47,459)</u>
Fund balances				
Beginning of year		<u>2,949,617</u>		<u>2,997,076</u>
End of year		<u>\$ 5,479,609</u>		<u>\$ 2,949,617</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Community Service Special Revenue Fund  
 Comparative Balance Sheet  
 as of June 30, 2024 and 2023

	<u>2024</u>	<u>2023</u>
<b>Assets</b>		
Cash and temporary investments	\$ 2,055,083	\$ 2,562,438
Receivables		
Current taxes	1,343,919	1,031,568
Delinquent taxes	11,776	11,074
Accounts and interest	1,572	1,572
Due from other governmental units	368,663	334,209
Prepaid items	<u>16,849</u>	<u>139,967</u>
Total assets	<u>\$ 3,797,862</u>	<u>\$ 4,080,828</u>
<b>Liabilities</b>		
Salaries payable	\$ 451,957	\$ 575,178
Accounts and contracts payable	392,842	270,757
Due to other governmental units	17,974	15,690
Unearned revenue	<u>148,815</u>	<u>140,406</u>
Total liabilities	1,011,588	1,002,031
<b>Deferred inflows of resources</b>		
Unavailable revenue – delinquent taxes	7,684	4,666
Property taxes levied for subsequent year	<u>2,524,250</u>	<u>1,933,182</u>
Total deferred inflows of resources	2,531,934	1,937,848
<b>Fund balances (deficit)</b>		
Nonspendable for prepaid items	16,849	139,967
Restricted for community education programs	4,614,897	4,116,702
Restricted for early childhood family education programs	–	31,742
Restricted for adult basic education	172,739	102,868
Unassigned – early childhood family education programs restricted account deficit	(204,153)	–
Unassigned – school readiness restricted account deficit	(2,468,145)	(1,759,134)
Unassigned – community service restricted account deficit	<u>(1,877,847)</u>	<u>(1,491,196)</u>
Total fund balances	<u>254,340</u>	<u>1,140,949</u>
 Total liabilities, deferred inflows of resources, and fund balances	 <u>\$ 3,797,862</u>	 <u>\$ 4,080,828</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Community Service Special Revenue Fund  
 Schedule of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 Year Ended June 30, 2024  
 (With Comparative Actual Amounts for the Year Ended June 30, 2023)

	2024		Over (Under) Budget	2023
	Budget	Actual		Actual
<b>Revenue</b>				
Local sources				
Property taxes	\$ 1,911,457	\$ 1,926,226	\$ 14,769	\$ 1,780,468
Investment earnings	–	59,908	59,908	58,631
Other – primarily tuition and fees	10,592,972	10,716,301	123,329	9,964,228
State sources	2,711,199	3,114,090	402,891	2,562,725
Federal sources	117,422	115,926	(1,496)	377,020
Total revenue	<u>15,333,050</u>	<u>15,932,451</u>	<u>599,401</u>	<u>14,743,072</u>
<b>Expenditures</b>				
Current				
Salaries	9,954,861	10,382,597	427,736	9,058,356
Employee benefits	2,909,114	3,077,541	168,427	2,731,292
Purchased services	1,867,651	2,495,339	627,688	2,015,550
Supplies and materials	690,957	683,539	(7,418)	629,979
Other expenditures	9,584	9,840	256	10,187
Capital outlay	146,767	170,204	23,437	119,873
Total expenditures	<u>15,578,934</u>	<u>16,819,060</u>	<u>1,240,126</u>	<u>14,565,237</u>
Net change in fund balances	<u>\$ (245,884)</u>	<u>(886,609)</u>	<u>\$ (640,725)</u>	<u>177,835</u>
<b>Fund balances</b>				
Beginning of year		<u>1,140,949</u>		<u>963,114</u>
End of year		<u>\$ 254,340</u>		<u>\$ 1,140,949</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Capital Projects – Building Construction Fund  
 Comparative Balance Sheet  
 as of June 30, 2024 and 2023

	<u>2024</u>	<u>2023</u>
<b>Assets</b>		
Cash and temporary investments	\$ 144,741,287	\$ 25,931,607
Cash and investments held by trustee	758	854
Receivables		
Accounts and interest	<u>156,726</u>	<u>–</u>
Total assets	<u><u>\$ 144,898,771</u></u>	<u><u>\$ 25,932,461</u></u>
<b>Liabilities</b>		
Salaries payable	\$ 128	\$ –
Accounts and contracts payable	<u>2,031,296</u>	<u>1,075,947</u>
Total liabilities	2,031,424	1,075,947
<b>Fund balances</b>		
Restricted for projects funded by COP	1,056,023	1,056,023
Restricted for long-term facilities maintenance	34,601,688	23,704,176
Restricted for building construction	<u>107,209,636</u>	<u>96,315</u>
Total fund balances	<u><u>142,867,347</u></u>	<u><u>24,856,514</u></u>
Total liabilities and fund balances	<u><u>\$ 144,898,771</u></u>	<u><u>\$ 25,932,461</u></u>



INDEPENDENT SCHOOL DISTRICT NO. 833

Capital Projects – Building Construction Fund  
 Schedule of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 Year Ended June 30, 2024  
 (With Comparative Actual Amounts for the Year Ended June 30, 2023)

	2024			2023
	Budget	Actual	Over (Under) Budget	Actual
Revenue				
Local sources				
Investment earnings	\$ 1,750,000	\$ 2,554,953	\$ 804,953	\$ 1,094,573
Other	–	13,978	13,978	–
Total revenue	<u>1,750,000</u>	<u>2,568,931</u>	<u>818,931</u>	<u>1,094,573</u>
Expenditures				
Capital outlay				
Salaries	3,500	193,584	190,084	448
Employee benefits	568	68,622	68,054	72
Purchased services	38,995,416	13,490,079	(25,505,337)	13,136,787
Supplies and materials	–	285	285	–
Capital expenditures	–	682,844	682,844	–
Total expenditures	<u>38,999,484</u>	<u>14,435,414</u>	<u>(24,564,070)</u>	<u>13,137,307</u>
Excess (deficiency) of revenue over expenditures	(37,249,484)	(11,866,483)	25,383,001	(12,042,734)
Other financing sources				
Debt issued	119,415,000	119,415,000	–	–
Premium on debt issued	10,462,317	10,462,316	(1)	–
Total other financing sources	<u>129,877,317</u>	<u>129,877,316</u>	<u>(1)</u>	<u>–</u>
Net change in fund balances	<u>\$ 92,627,833</u>	118,010,833	<u>\$ 25,383,000</u>	(12,042,734)
Fund balances				
Beginning of year		<u>24,856,514</u>		<u>36,899,248</u>
End of year		<u>\$ 142,867,347</u>		<u>\$ 24,856,514</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Debt Service Fund  
Comparative Balance Sheet  
as of June 30, 2024 and 2023

	<u>2024</u>	<u>2023</u>
Assets		
Cash and temporary investments	\$ 26,023,621	\$ 21,959,551
Receivables		
Current taxes	19,686,179	18,637,116
Delinquent taxes	210,651	195,523
Due from other governmental units	<u>310,291</u>	<u>145,655</u>
Total assets	<u>\$ 46,230,742</u>	<u>\$ 40,937,845</u>
Liabilities		
Accounts and contracts payable	\$ 2,500	\$ 15,250
Deferred inflows of resources		
Unavailable revenue – delinquent taxes	137,835	79,551
Property taxes levied for subsequent year	<u>36,785,447</u>	<u>34,728,166</u>
Total deferred inflows of resources	<u>36,923,282</u>	<u>34,807,717</u>
Fund balances		
Restricted for debt service	<u>9,304,960</u>	<u>6,114,878</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 46,230,742</u>	<u>\$ 40,937,845</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Debt Service Fund  
 Schedule of Revenue, Expenditures, and Changes in Fund Balances  
 Budget and Actual  
 Year Ended June 30, 2024  
 (With Comparative Actual Amounts for the Year Ended June 30, 2023)

	2024		Over (Under) Budget	2023
	Budget	Actual		Actual
Revenue				
Local sources				
Property taxes	\$ 34,474,493	\$ 34,396,316	\$ (78,177)	\$ 30,430,452
Investment earnings	60,000	611,717	551,717	268,360
State sources	3,101,477	3,102,911	1,434	1,459,424
Federal sources	1,125,000	1,140,461	15,461	1,128,227
Total revenue	<u>38,760,970</u>	<u>39,251,405</u>	<u>490,435</u>	<u>33,286,463</u>
Expenditures				
Debt service				
Principal	25,760,000	25,760,000	–	22,185,000
Interest	11,157,943	11,218,755	60,812	11,672,895
Fiscal charges and other	25,000	773,840	748,840	32,097
Total expenditures	<u>36,942,943</u>	<u>37,752,595</u>	<u>809,652</u>	<u>33,889,992</u>
Excess (deficiency) of revenue over expenditures	1,818,027	1,498,810	(319,217)	(603,529)
Other financing sources (uses)				
Refunding debt issued	–	13,600,000	13,600,000	–
Premium on debt issued	–	2,731,272	2,731,272	–
Payment on refunded bonds	–	(14,640,000)	(14,640,000)	–
Total other financing sources (uses)	<u>–</u>	<u>1,691,272</u>	<u>1,691,272</u>	<u>–</u>
Net change in fund balances	<u>\$ 1,818,027</u>	3,190,082	<u>\$ 1,372,055</u>	(603,529)
Fund balances				
Beginning of year		<u>6,114,878</u>		<u>6,718,407</u>
End of year		<u>\$ 9,304,960</u>		<u>\$ 6,114,878</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Internal Service Funds  
 Combining Statement of Net Position  
 as of June 30, 2024  
 (With Comparative Totals as of June 30, 2023)

	Severance Benefits	Pension Benefits	Totals	
			2024	2023
<b>Assets</b>				
Current assets				
Cash and temporary investments	\$ -	\$ -	\$ -	\$ 2,669,799
Deferred outflows of resources				
Pension plan deferments	-	-	-	487,051
<b>Liabilities</b>				
Current liabilities				
Severance benefits	-	-	-	269,968
Total pension liability	-	-	-	257,528
Total current liabilities	-	-	-	527,496
Long-term liabilities				
Severance benefits	-	-	-	1,963,956
Total pension liability	-	-	-	1,135,105
Total long-term liabilities	-	-	-	3,099,061
Total liabilities	-	-	-	3,626,557
<b>Net position</b>				
Unrestricted	\$ -	\$ -	\$ -	\$ (469,707)

INDEPENDENT SCHOOL DISTRICT NO. 833

Internal Service Funds  
 Combining Statement of Revenue, Expenses, and Changes in Net Position  
 Year Ended June 30, 2024  
 (With Comparative Totals for the Year Ended June 30, 2023)

	Severance Benefits	Pension Benefits	Totals	
			2024	2023
Operating revenue				
Contributions from governmental funds	\$ -	\$ -	\$ -	\$ -
Operating expenses				
Severance benefits	-	-	-	189,038
Pension benefits	-	-	-	31,181
Total operating expenses	-	-	-	220,219
Operating income (loss)	-	-	-	(220,219)
Nonoperating revenue				
Investment earnings	-	-	-	121,661
Income (loss) before transfers	-	-	-	(98,558)
Transfers in	-	-	-	78,929
Transfers (out)	-	-	-	(78,929)
Change in net position	-	-	-	(98,558)
Net position				
Beginning, as previously reported	(234,853)	(234,854)	(469,707)	(371,149)
Change within the financial reporting entity	234,853	234,854	469,707	-
Beginning, as restated	-	-	-	(371,149)
End of year	\$ -	\$ -	\$ -	\$ (469,707)

INDEPENDENT SCHOOL DISTRICT NO. 833

Internal Service Funds  
 Combining Statement of Cash Flows  
 Year Ended June 30, 2024  
 (With Comparative Totals for the Year Ended June 30, 2023)

	Severance	Pension	Totals	
	Benefits	Benefits	2024	2023
Cash flows from operating activities				
Severance benefit payments	\$ -	\$ -	\$ -	\$ (290,196)
Pension benefit payments	-	-	-	(445,673)
Net cash flows from operating activities	-	-	-	(735,869)
Cash flows from noncapital financing activities				
Transfer in	-	-	-	78,929
Transfer (out)	-	-	-	(78,929)
Net cash flows from noncapital financing activities	-	-	-	-
Cash flows from investing activities				
Interest on investments	-	-	-	121,661
Net change in cash and cash equivalents	-	-	-	(614,208)
Cash and cash equivalents				
Beginning, as previously reported	1,999,071	670,728	2,669,799	3,284,007
Change within the financial reporting entity	(1,999,071)	(670,728)	(2,669,799)	-
Beginning of year, as restated	-	-	-	3,284,007
End of year	\$ -	\$ -	\$ -	\$ 2,669,799
Reconciliation of operating income (loss) to net cash flows from operating activities				
Operating income (loss)	\$ -	\$ -	\$ -	\$ (220,219)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities				
Changes in assets, liabilities, and deferred outflows/inflows of resources				
Deferred outflows of resources	-	-	-	18,382
Severance benefits	-	-	-	(101,158)
Total pension liability	-	-	-	(432,874)
Net cash flows from operating activities	\$ -	\$ -	\$ -	\$ (735,869)

Noncash investing capital and financing activities:

Effective on July 1, 2023, the District made a change within the financial reporting entity to account for certain severance and pension benefits in the government-wide financial statements and discontinue the use of the internal service funds. The prior year-end cash balance was moved to the General Fund. The remaining prior year noncash balances for pension plan deferrals, severance benefits liabilities, and total pension liabilities are reported in the government-wide financial statements.



# Section III

# Statistical





# Section III

# Statistical







STATISTICAL SECTION

(UNAUDITED)

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## **STATISTICAL SECTION (UNAUDITED)**

This section of Independent School District No. 833's (the District) Annual Comprehensive Financial Report (ACFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

### **Contents**

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the District's most significant local revenue source, property taxes.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

#### **Operating Indicators**

These schedules contain service and infrastructure data to help the reader understand how the information in the District's ACFR relates to the services the District provides, and the activities it performs.

Source: Unless otherwise noted, the information in these schedules is derived from the District's ACFR for the relevant year.

INDEPENDENT SCHOOL DISTRICT NO. 833

Net Position by Component  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	Fiscal Year			
	2015	2016	2017	2018
Governmental activities				
Net investment in capital assets	\$ 67,105,680	\$ 85,486,603	\$ 97,078,662	\$ 105,081,336
Restricted	5,307,406	7,985,002	8,559,909	10,386,276
Unrestricted	<u>(116,559,725)</u>	<u>(123,762,639)</u>	<u>(190,064,192)</u>	<u>(265,309,406)</u>
 Total governmental activities net position	 <u>\$ (44,146,639)</u>	 <u>\$ (30,291,034)</u>	 <u>\$ (84,425,621)</u>	 <u>\$ (149,841,794)</u>

Note 1: The District implemented GASB Statement No. 73 in fiscal 2017. The District reported a change in accounting principle as a result of implementing this standard that decreased unrestricted net position by \$3,250,849.

Note 2: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2018. The District reported a change in accounting principle as a result of implementing these standards that decreased unrestricted net position by

Note 3: The District implemented GASB Statement No. 84 in fiscal 2020. The District reported a change in accounting principle as a result of implementing this standard that increased net position by \$588,951.

Note 4: In fiscal 2024, the District reported a change in accounting principle for a change in reporting certain groups of similar capital assets acquired in prior years that increased net position by \$4,487,100.

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
\$ 116,655,557	\$ 132,577,651	\$ 147,166,352	\$ 162,606,035	\$ 180,900,775	\$ 207,153,348
10,961,643	9,414,319	9,195,650	14,238,103	14,882,766	18,265,633
<u>(207,236,646)</u>	<u>(222,524,651)</u>	<u>(232,200,378)</u>	<u>(215,386,662)</u>	<u>(171,226,774)</u>	<u>(143,605,387)</u>
<u>\$ (79,619,446)</u>	<u>\$ (80,532,681)</u>	<u>\$ (75,838,376)</u>	<u>\$ (38,542,524)</u>	<u>\$ 24,556,767</u>	<u>\$ 81,813,594</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Changes in Net Position  
Last Ten Fiscal Years  
(Accrual Basis of Accounting)

	Fiscal Year			
	2015	2016	2017	2018
Governmental activities				
Expenses				
Administration	\$ 7,532,409	\$ 8,060,524	\$ 10,381,871	\$ 10,744,172
District support services	5,376,819	6,414,735	6,596,898	7,273,325
Elementary and secondary				
regular instruction	98,375,195	100,748,199	148,539,553	151,918,411
Vocational education instruction	2,205,777	2,313,645	2,685,595	2,734,373
Special education instruction	31,977,796	34,696,192	50,522,278	53,186,820
Instructional support services	9,562,822	9,842,037	13,144,802	13,571,859
Pupil support services	20,109,824	19,090,739	24,295,235	23,436,936
Sites and buildings	22,005,923	20,099,373	23,711,287	25,062,057
Fiscal and other fixed cost programs	575,898	318,258	493,785	494,905
Food service	9,163,254	8,651,331	9,508,533	9,453,626
Community service	12,359,513	13,312,337	16,767,322	16,319,158
Depreciation not included in other functions	9,217,946	8,997,829	8,894,001	8,820,668
Interest and fiscal charges	11,615,626	10,964,797	15,903,275	10,897,334
Total governmental activities expenses	<u>240,078,802</u>	<u>243,509,996</u>	<u>331,444,435</u>	<u>333,913,644</u>
Program revenues				
Charges for services				
Food service	5,362,540	5,929,451	6,265,612	6,204,513
Community service	8,969,973	10,012,263	10,587,395	10,704,967
All other	1,206,308	1,608,938	3,840,898	1,935,558
Operating grants and contributions	46,117,949	46,131,521	51,670,670	54,861,148
Total governmental activities program revenues	<u>61,656,770</u>	<u>63,682,173</u>	<u>72,364,575</u>	<u>73,706,186</u>
Net (expense) revenue	(178,422,032)	(179,827,823)	(259,079,860)	(260,207,458)
General revenues and other changes in net position				
Taxes				
Property taxes levied for general purposes	28,675,307	28,665,427	43,123,208	43,556,419
Property taxes levied for community service	1,337,276	1,327,464	1,376,364	1,441,912
Property taxes levied for capital projects	434,612	2,089,950	-	-
Property taxes levied for debt service	25,859,959	26,834,502	28,683,471	28,089,094
General grants and aids	118,753,997	122,563,945	130,278,195	130,718,982
Other general revenues	2,598,100	2,267,072	3,365,486	2,748,456
Investment earnings	181,666	580,418	1,369,398	1,709,725
Special item – joint school proceeds	-	9,354,650	-	-
Total general revenues and other changes in net position	<u>177,840,917</u>	<u>193,683,428</u>	<u>208,196,122</u>	<u>208,264,588</u>
Change in net position	<u>\$ (581,115)</u>	<u>\$ 13,855,605</u>	<u>\$ (50,883,738)</u>	<u>\$ (51,942,870)</u>

2019	2020	2021	2022	2023	2024
\$ 7,032,372	\$ 9,883,818	\$ 9,747,835	\$ 9,359,689	\$ 8,858,892	\$ 10,021,558
6,983,278	9,395,684	10,219,913	9,213,547	6,716,083	8,720,230
74,877,601	125,366,665	125,296,178	112,502,257	100,034,462	117,982,131
1,819,974	2,408,899	2,223,916	2,120,003	2,896,756	3,969,191
31,196,045	49,287,686	50,704,044	48,371,201	46,420,986	62,566,148
7,976,321	12,418,831	14,077,898	11,282,353	9,795,149	15,795,480
21,297,476	26,083,455	24,694,288	27,115,059	30,949,180	32,815,383
26,674,277	28,701,498	33,719,382	30,080,823	34,016,008	37,268,521
528,945	296,593	498,953	544,681	676,588	743,720
9,758,244	8,287,370	6,064,857	11,211,045	11,678,413	12,532,532
13,480,226	14,692,539	10,777,411	12,355,654	13,987,367	16,715,265
8,735,469	8,417,009	8,223,007	8,197,421	8,143,315	7,916,454
9,337,121	9,416,042	9,657,351	10,081,912	8,959,146	11,684,559
219,697,349	304,656,089	305,905,033	292,435,645	283,132,345	338,731,172
6,267,966	4,365,424	457,280	1,487,213	5,837,279	2,034,970
11,387,865	8,956,677	4,787,256	9,053,826	9,964,228	10,716,301
1,911,827	1,772,190	1,244,990	2,217,262	2,097,039	2,297,535
57,205,946	59,338,676	63,951,797	78,518,389	73,561,118	101,672,347
76,773,604	74,432,967	70,441,323	91,276,690	91,459,664	116,721,153
(142,923,745)	(230,223,122)	(235,463,710)	(201,158,955)	(191,672,681)	(222,010,019)
54,158,534	58,304,158	63,064,700	65,486,551	71,171,292	77,098,140
1,440,413	1,735,026	1,661,364	1,491,351	1,780,470	1,929,244
-	-	-	-	-	-
26,940,397	28,792,534	28,279,346	29,632,585	30,421,943	34,454,600
125,508,579	136,490,880	144,954,814	139,016,061	144,411,680	149,937,668
3,092,200	2,354,738	2,160,655	2,677,709	3,440,693	4,371,005
2,005,970	1,043,600	37,136	150,550	3,545,894	6,989,089
-	-	-	-	-	-
213,146,093	228,720,936	240,158,015	238,454,807	254,771,972	274,779,746
\$ 70,222,348	\$ (1,502,186)	\$ 4,694,305	\$ 37,295,852	\$ 63,099,291	\$ 52,769,727



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INDEPENDENT SCHOOL DISTRICT NO. 833

Governmental Activities Tax Revenues by Source and Levy Type  
 Last Ten Fiscal Years  
 (Accrual Basis of Accounting)

Fiscal Year	Property Tax				Total
	General Purposes	Community Service	Capital Projects	Debt Service	
2015	\$ 28,675,307	\$ 1,337,276	\$ 434,612	\$ 25,859,959	\$ 56,307,154
2016	28,665,427	1,327,464	2,089,950	26,834,502	58,917,343
2017	43,123,208	1,376,364	–	28,683,471	73,183,043
2018	43,556,419	1,441,912	–	28,089,094	73,087,425
2019	54,158,534	1,440,413	–	26,940,397	82,539,344
2020	58,304,158	1,735,026	–	28,792,534	88,831,718
2021	63,064,700	1,661,364	–	28,279,346	93,005,410
2022	65,486,551	1,491,351	–	29,632,585	96,610,487
2023	71,171,292	1,780,470	–	30,421,943	103,373,705
2024	77,098,140	1,929,244	–	34,454,600	113,481,984

INDEPENDENT SCHOOL DISTRICT NO. 833

Fund Balances of Governmental Funds  
 Last Ten Fiscal Years  
 (Modified Accrual Basis of Accounting)

	Fiscal Year			
	2015	2016	2017	2018
General Fund				
Nonspendable	\$ 2,949,314	\$ 3,139,510	\$ 3,257,797	\$ 1,396,426
Restricted	3,250,381	5,232,246	5,647,049	6,340,938
Committed	1,611,060	2,848,063	2,349,140	2,698,868
Assigned	2,506,731	-	-	-
Unassigned	-	(3,916,752)	(3,836,289)	(2,023,983)
Total General Fund	<u>\$ 10,317,486</u>	<u>\$ 7,303,067</u>	<u>\$ 7,417,697</u>	<u>\$ 8,412,249</u>
All other governmental funds				
Nonspendable	\$ 311,391	\$ 282,171	\$ 342,224	\$ 170,050
Restricted	53,227,317	206,999,874	222,113,714	67,870,978
Unassigned – special revenue funds and capital projects fund	(1,326,400)	(1,640,601)	(2,055,699)	(2,023,454)
Total all other governmental funds	<u>\$ 52,212,308</u>	<u>\$ 205,641,444</u>	<u>\$ 220,400,239</u>	<u>\$ 66,017,574</u>
Total all governmental funds	<u>\$ 62,529,794</u>	<u>\$ 212,944,511</u>	<u>\$ 227,817,936</u>	<u>\$ 74,429,823</u>

2019	2020	2021	2022	2023	2024
\$ 1,952,300	\$ 1,791,502	\$ 4,015,380	\$ 3,549,624	\$ 5,549,532	\$ 699,190
7,209,146	4,122,621	3,789,194	5,000,334	4,912,855	4,063,610
2,384,590	2,557,546	2,379,759	3,006,324	3,377,959	5,452,555
1,147,687	6,819,346	–	–	–	5,058,554
3,274,893	722,222	7,680,684	15,777,357	21,226,498	32,709,656
<u>\$ 15,968,616</u>	<u>\$ 16,013,237</u>	<u>\$ 17,865,017</u>	<u>\$ 27,333,639</u>	<u>\$ 35,066,844</u>	<u>\$ 47,983,565</u>
\$ 153,456	\$ 187,872	\$ 333,331	\$ 407,599	\$ 403,775	\$ 237,720
27,972,661	34,708,087	27,775,852	49,669,646	37,908,513	162,218,681
(1,983,892)	(1,946,310)	(2,186,397)	(2,499,400)	(3,250,330)	(4,550,145)
<u>\$ 26,142,225</u>	<u>\$ 32,949,649</u>	<u>\$ 25,922,786</u>	<u>\$ 47,577,845</u>	<u>\$ 35,061,958</u>	<u>\$ 157,906,256</u>
<u>\$ 42,110,841</u>	<u>\$ 48,962,886</u>	<u>\$ 43,787,803</u>	<u>\$ 74,911,484</u>	<u>\$ 70,128,802</u>	<u>\$ 205,889,821</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Changes in Fund Balances of Governmental Funds  
Last Ten Fiscal Years  
(Modified Accrual Basis of Accounting)

	Fiscal Year			
	2015	2016	2017	2018
<b>Revenues</b>				
Local sources				
Property taxes	\$ 56,771,747	\$ 58,998,316	\$ 73,186,254	\$ 73,078,706
Investment earnings	86,803	566,696	1,304,737	1,613,056
Other	18,136,921	19,629,349	23,623,131	21,593,494
State sources	156,896,497	160,752,665	167,784,753	177,134,941
Federal sources	7,692,816	7,942,801	8,771,312	8,505,160
Total revenues	<u>239,584,784</u>	<u>247,889,827</u>	<u>274,670,187</u>	<u>281,925,357</u>
<b>Expenditures</b>				
Current				
Administration	7,527,157	7,892,778	8,197,267	8,391,487
District support services	5,405,748	6,523,030	6,307,421	6,104,486
Elementary and secondary regular instruction	97,894,964	98,789,970	107,854,344	108,625,608
Vocational education instruction	2,219,972	2,317,450	2,206,298	2,278,393
Special education instruction	32,318,511	34,778,587	39,392,782	41,742,679
Instructional support services	9,624,579	9,845,835	10,306,731	10,573,054
Pupil support services	19,998,559	19,897,703	21,088,490	21,729,157
Sites and buildings	19,235,624	30,054,434	23,601,889	22,792,237
Fiscal and other fixed cost programs	575,898	318,258	493,785	494,905
Food service	8,733,963	8,442,308	8,942,896	9,100,783
Community service	12,199,272	13,046,284	14,775,151	14,243,337
Capital outlay	12,365,749	26,906,115	29,648,166	58,549,709
Debt service				
Principal	19,522,458	16,895,781	18,886,010	19,367,531
Interest and fiscal charges	12,295,560	12,855,423	17,241,055	18,004,042
Total expenditures	<u>259,918,014</u>	<u>288,563,956</u>	<u>308,942,285</u>	<u>341,997,408</u>
Excess (deficiency) of revenues over expenditures	(20,333,230)	(40,674,129)	(34,272,098)	(60,072,051)
<b>Other financing sources (uses)</b>				
Debt issued	2,268,000	119,578,734	10,179,710	24,464,165
Refunding debt issued	32,695,000	73,460,000	33,035,000	-
Premium on debt issued	4,001,004	24,942,087	5,494,553	1,069,773
Payment on refunded bonds	-	(36,435,000)	-	(118,850,000)
Proceeds from sale of assets	59,749	188,375	436,260	-
Insurance recovery	-	-	-	-
Transfers in	4,000,000	-	-	354,611
Transfers out	-	-	-	(354,611)
Total other financing sources (uses)	<u>43,023,753</u>	<u>181,734,196</u>	<u>49,145,523</u>	<u>(93,316,062)</u>
Net change in fund balances before special item	22,690,523	141,060,067	14,873,425	(153,388,113)
Special item – joint school proceeds	-	9,354,650	-	-
Net change in fund balances	<u>\$ 22,690,523</u>	<u>\$ 150,414,717</u>	<u>\$ 14,873,425</u>	<u>\$(153,388,113)</u>
Debt service as a percentage of noncapital expenditures	<u>12.7%</u>	<u>11.9%</u>	<u>13.0%</u>	<u>13.2%</u>

2019	2020	2021	2022	2023	2024
\$ 82,457,714	\$ 88,869,159	\$ 93,038,171	\$ 96,651,176	\$ 103,357,440	\$ 113,314,869
1,902,342	972,097	34,930	143,172	3,424,233	6,989,089
22,568,511	17,268,132	8,569,334	15,436,010	21,275,944	19,237,510
183,285,828	186,442,015	190,450,514	195,166,257	200,752,318	237,761,615
8,132,815	9,321,763	18,096,421	23,322,825	16,289,827	13,077,670
<u>298,347,210</u>	<u>302,873,166</u>	<u>310,189,370</u>	<u>330,719,440</u>	<u>345,099,762</u>	<u>390,380,753</u>
8,871,322	9,111,780	9,319,638	9,752,369	10,101,323	10,573,409
7,250,605	8,615,747	10,085,897	9,353,221	7,576,329	9,863,645
112,913,156	114,653,882	116,965,391	116,374,060	123,416,698	128,580,659
2,230,094	2,293,993	2,136,507	2,188,785	3,128,653	4,080,321
42,977,635	45,976,533	48,244,767	50,289,436	54,148,356	66,339,981
10,871,937	11,519,455	13,406,693	11,806,289	12,922,057	16,393,387
23,155,824	25,621,566	25,984,163	27,079,559	30,909,681	36,060,599
22,303,436	26,701,248	32,788,834	30,270,023	31,901,954	32,701,436
528,945	296,593	498,953	544,681	676,588	743,720
9,414,128	7,915,287	5,963,945	10,943,668	11,182,188	12,233,681
14,888,937	13,908,291	10,557,392	12,827,074	14,567,040	16,897,167
41,314,572	25,983,600	6,660,164	17,541,691	13,504,216	14,849,330
20,011,552	21,235,918	22,357,359	24,959,403	26,942,607	30,568,826
14,043,337	13,867,244	13,185,974	13,256,633	12,457,036	12,694,727
<u>330,775,480</u>	<u>327,701,137</u>	<u>318,155,677</u>	<u>337,186,892</u>	<u>353,434,726</u>	<u>392,580,888</u>
(32,428,270)	(24,827,971)	(7,966,307)	(6,467,452)	(8,334,964)	(2,200,135)
–	28,968,602	2,690,965	35,306,531	3,488,987	122,955,466
25,790,000	–	–	4,300,000	–	13,600,000
2,307,941	1,941,566	–	2,112,892	–	13,193,588
(28,080,000)	–	–	(4,475,000)	–	(14,640,000)
91,347	180,897	80,992	264,243	58,350	48,701
–	–	19,267	82,467	4,945	133,600
–	3,891,647	500,000	–	–	–
–	(3,891,647)	(500,000)	–	–	–
<u>109,288</u>	<u>31,091,065</u>	<u>2,791,224</u>	<u>37,591,133</u>	<u>3,552,282</u>	<u>135,291,355</u>
(32,318,982)	6,263,094	(5,175,083)	31,123,681	(4,782,682)	133,091,220
–	–	–	–	–	–
<u>\$ (32,318,982)</u>	<u>\$ 6,263,094</u>	<u>\$ (5,175,083)</u>	<u>\$ 31,123,681</u>	<u>\$ (4,782,682)</u>	<u>\$ 133,091,220</u>
<u>11.6%</u>	<u>11.6%</u>	<u>11.6%</u>	<u>12.1%</u>	<u>11.8%</u>	<u>11.7%</u>

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INDEPENDENT SCHOOL DISTRICT NO. 833

General Governmental Tax Revenues by Source and Levy Type  
 Last Ten Fiscal Years  
 (Modified Accrual Basis of Accounting)

Fiscal Year	Property Tax				Total
	General Fund	Community Service Special Revenue Fund	Capital Projects – Building Construction Fund	Debt Service Fund	
2015	\$ 28,926,672	\$ 1,349,064	\$ 434,612	\$ 26,061,399	\$ 56,771,747
2016	28,704,114	1,329,610	2,089,950	26,874,642	58,998,316
2017	43,100,551	1,378,067	–	28,707,636	73,186,254
2018	43,551,656	1,441,341	–	28,085,709	73,078,706
2019	54,091,396	1,439,395	–	26,926,923	82,457,714
2020	58,331,931	1,734,924	–	28,802,304	88,869,159
2021	63,074,915	1,662,473	–	28,300,783	93,038,171
2022	65,519,753	1,492,373	–	29,639,050	96,651,176
2023	71,146,520	1,780,468	–	30,430,452	103,357,440
2024	76,992,327	1,926,226	–	34,396,316	113,314,869



INDEPENDENT SCHOOL DISTRICT NO. 833

Tax Capacities and Market Values  
Last Ten Fiscal Years

For Taxes Collectible	Tax Capacity Valuation					
	Agricultural	Nonagricultural	Fiscal Disparities		Tax Increment	
			Contribution	Distribution		
2015	\$ 1,631,755	\$ 96,283,039	\$ (6,110,745)	\$ 11,589,664	\$ (729,809)	
2016	1,525,489	99,519,527	(6,241,320)	11,611,979	(807,459)	
2017	1,598,306	103,036,166	(6,595,331)	12,705,153	(858,726)	
2018	1,683,634	111,257,338	(7,009,757)	13,530,896	(819,974)	
2019	1,602,386	120,117,908	(7,540,244)	14,579,885	(1,138,803)	
2020	1,545,494	130,567,600	(7,927,755)	15,911,949	(1,475,247)	
2021	1,680,060	139,639,744	(8,462,769)	16,551,972	(1,591,577)	
2022	1,649,813	147,486,169	(9,151,001)	17,604,313	(1,935,791)	
2023	1,852,928	179,296,804	(9,605,718)	17,982,366	(2,092,310)	
2024	1,924,427	204,908,057	(10,122,526)	19,273,930	(3,372,182)	

Source: State of Minnesota School Tax Report

<u>Total Taxable</u>	<u>Total Direct Tax Rate</u>	<u>Taxable Market Value</u>	<u>Tax Capacity as a Percentage of Market Value</u>
\$ 102,663,904	35.675 %	\$ 9,098,596,000	1.13 %
105,608,216	36.812	9,372,785,100	1.13
109,885,568	34.309	9,652,063,700	1.14
118,642,137	33.303	10,371,491,600	1.14
127,621,132	34.926	11,147,246,400	1.14
138,622,041	33.904	12,067,393,650	1.15
147,817,430	34.181	12,833,321,500	1.15
155,653,503	33.739	13,524,449,300	1.15
187,434,070	31.296	16,377,421,800	1.14
212,611,706	32.613	18,430,301,900	1.15

INDEPENDENT SCHOOL DISTRICT NO. 833

Property Tax Rates – Direct and Overlapping Governments  
Last Ten Fiscal Years

Rate	Tax Collection Calendar Year	ISD No. 833	Overlapping Rates Municipalities (1)			
			Cottage Grove	Woodbury	Newport	St. Paul Park
Tax capacity rate	2015	35.675%	41.591%	34.657%	69.973%	45.677%
Market value rate	2015	0.20996%	–	0.01308%	–	–
Tax capacity rate	2016	36.812%	43.140%	35.287%	61.660%	45.560%
Market value rate	2016	0.33988%	–	0.01216%	–	–
Tax capacity rate	2017	34.309%	43.012%	35.219%	60.304%	43.919%
Market value rate	2017	0.31281%	–	0.01187%	–	–
Tax capacity rate	2018	33.303%	40.583%	33.670%	58.736%	42.591%
Market value rate	2018	0.37066%	–	0.01111%	–	–
Tax capacity rate	2019	34.926%	38.959%	33.177%	57.383%	43.475%
Market value rate	2019	0.34919%	–	0.00664%	–	–
Tax capacity rate	2020	33.904%	39.182%	32.489%	54.335%	38.689%
Market value rate	2020	0.32620%	–	0.00615%	–	–
Tax capacity rate	2021	34.181%	37.351%	32.298%	54.007%	39.112%
Market value rate	2021	0.31580%	–	0.00584%	–	–
Tax capacity rate	2022	33.739%	37.251%	32.217%	55.852%	39.726%
Market value rate	2022	0.33683%	–	0.00551%	–	–
Tax capacity rate	2023	31.296%	33.899%	28.599%	49.690%	36.930%
Market value rate	2023	0.29002%	–	0.00466%	–	–
Tax capacity rate	2024	32.613%	32.909%	27.601%	46.197%	37.347%
Market value rate	2024	0.28265%	–	0.00419%	–	–

- (1) Municipalities listed include those with district learning sites.
- (2) The miscellaneous other levy includes Northeast Metropolitan Intermediate School District No. 916, Metropolitan Council, Metropolitan Mosquito Control District, Transit District 509, Transit Area, Washington Co. HRA 187, Woodbury EDA, Woodbury HRA 316, Ramsey-Washington Metro Watershed District, Valley Branch Watershed District, South Washington Watershed District, and Regional Rail Authority.
- (3) The City of Cottage Grove was used as the municipality for purposes of calculating the total rate for district residents.

Source: Washington County

Denmark Township	Grey Cloud Island	Afton	Washington County	Miscellaneous Other (2)	Total ISD No. 833 Resident (3)
12.490%	23.580%	27.737%	30.186%	11.365%	118.817%
-	-	-	0.00400%	-	0.21396%
11.236%	23.481%	29.373%	30.564%	11.831%	122.347%
-	-	-	0.00390%	-	0.34378%
11.264%	22.455%	32.300%	30.448%	11.413%	119.181%
-	-	-	0.00378%	-	0.31659%
11.063%	21.834%	32.255%	29.983%	11.450%	115.319%
-	-	-	0.00353%	-	0.37418%
13.600%	20.238%	32.983%	29.682%	12.575%	116.142%
-	-	-	0.00330%	-	0.35249%
15.919%	23.494%	30.795%	28.944%	11.436%	113.467%
-	-	-	0.00342%	-	0.32961%
15.892%	20.852%	32.025%	27.435%	11.827%	110.795%
-	-	-	0.00325%	-	0.31905%
14.650%	21.214%	32.007%	27.532%	11.061%	109.582%
-	-	-	0.30830%	-	0.64512%
11.680%	14.810%	27.111%	23.625%	9.525%	98.346%
-	-	-	0.00261%	-	0.29263%
11.892%	19.660%	23.533%	21.990%	8.572%	96.085%
-	-	-	0.00234%	-	0.28499%

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INDEPENDENT SCHOOL DISTRICT NO. 833

Principal Taxpayers  
Current Year and Nine Years Ago

Taxpayer	Type of Property	2024			2015		
		Tax Capacity	Rank	Percent of Total Tax Capacity	Tax Capacity	Rank	Percent of Total Tax Capacity
Xcel Energy	Utility	\$ 1,854,688	1	0.87 %	\$ 1,991,030	1	1.94 %
Grand Forest Owner, LLC	Residential	1,308,073	2	0.62	563,088	4	0.55
G&I X Valley Creek, LLC	Residential	1,000,030	3	0.47	–	–	–
Invest Woodbury I SPE, LLC	Residential	974,103	4	0.46	–	–	–
3M Company	Commercial	904,108	5	0.43	673,130	2	0.66
Woodbury Village Shopping	Commercial	787,499	6	0.37	669,792	3	0.65
Tilden Fundamental Barrington Apartments	Residential	731,477	7	0.34	–	–	–
Mars II, Inc.	Commercial	619,366	8	0.29	–	–	–
St. Paul Park Refining Co., LLC	Commercial	594,340	9	0.28	367,386	6	0.36
Allina Health System	Commercial	555,666	10	0.26	363,308	9	0.35
TMF I Valley, LLC	Residential	–	–	–	411,404	5	0.40
Dayton Hudson Corp.	Commercial	–	–	–	365,654	7	0.36
VRS/CAP Classic at Preserve Apartments LLC	Residential	–	–	–	363,860	8	0.35
HealthEast Properties, LLC	Commercial	–	–	–	302,748	10	0.29
Total		<u>\$ 9,329,350</u>		<u>4.39 %</u>	<u>\$ 6,071,400</u>		<u>5.91 %</u>

Note: The most recent data available is used for 2024.

Source: Washington County

INDEPENDENT SCHOOL DISTRICT NO. 833

Property Tax Levies, Collections, and Receivables  
Last Ten Fiscal Years

For Taxes Collectible	Original Levy				Collections	
	Local Spread	Fiscal Disparities	Property Tax Credits	Total Spread	First Year Levy Recognized	Percentage of Levy
2015	\$ 51,600,611	\$ 7,160,639	\$ 17,920	\$ 58,779,170	\$ 58,588,601	99.7 %
2016	66,435,278	6,578,305	18,900	73,032,483	72,672,119	99.5
2017	63,551,494	8,982,988	16,488	72,550,970	72,226,591	99.6
2018	73,282,732	8,846,232	151,891	82,280,855	81,900,871	99.5
2019	78,308,098	10,187,875	144,936	88,640,909	88,337,709	99.7
2020	80,850,634	11,036,527	152,170	92,039,331	91,680,176	99.6
2021	85,250,525	10,921,374	174,536	96,346,435	96,246,162	99.9
2022	91,988,025	11,452,750	178,983	103,619,758	103,186,711	99.6
2023	100,351,484	12,000,849	211,904	112,564,237	112,072,905	99.6
2024	114,975,175	11,434,529	208,009	126,617,713	58,912,958	46.5

Note 1: A portion of the total spread levy is paid through various property tax credits, which are paid through state aids and have been included in collections.

Note 2: Delinquent taxes receivable are written off after seven years. The amount of collections has been adjusted to reflect the write-off of delinquent taxes receivable.

Source: State of Minnesota School Tax Report

Received in Subsequent Years	Total to Date		Uncollected Taxes Receivable as of June 30, 2024			
	Amount	Percentage of Levy	Delinquent		Current	
			Amount	Percent	Amount	Percent
\$ 190,569	\$ 58,779,170	100.0	\$ -	- %	\$ -	- %
360,364	73,032,483	100.0	-	-	-	-
324,379	72,550,970	100.0	-	-	-	-
337,526	82,238,397	99.9	42,458	0.1	-	-
294,292	88,632,001	100.0	8,908	-	-	-
339,592	92,019,768	100.0	19,563	-	-	-
58,375	96,304,537	100.0	41,898	-	-	-
353,268	103,539,979	99.9	79,779	0.1	-	-
-	112,072,905	99.6	491,332	0.4	-	-
-	58,912,958	46.5	-	-	<u>67,704,755</u>	53.5
			<u>\$ 683,938</u>		<u>\$ 67,704,755</u>	



INDEPENDENT SCHOOL DISTRICT NO. 833

Ratios of Outstanding Debt by Type  
Last Ten Fiscal Years

Fiscal Year	Governmental Activities				Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
	General Obligation Bonds	Premium (Discount) on Bonds	Certificates of Participation	Financed Purchases and Other			
2015	\$292,440,000	\$ 9,239,371	\$ –	\$ 6,619,996	\$308,299,367	2.19	\$ 3,140
2016	415,810,000	31,115,494	13,200,000	9,757,949	469,883,443	3.07	4,786
2017	432,570,000	33,222,354	19,450,000	11,076,649	496,319,003	3.19	5,055
2018	320,235,000	29,775,773	18,345,000	10,763,283	379,119,056	2.23	3,861
2019	301,210,000	27,092,196	17,275,000	8,556,731	354,133,927	1.90	3,607
2020	310,405,000	25,205,332	16,165,000	8,204,415	359,979,747	1.88	3,666
2021	291,600,000	22,049,294	15,005,000	8,503,021	337,157,315	1.68	3,124
2022	305,800,000	20,994,146	13,795,000	9,161,056	349,750,202	1.56	3,241
2023	283,615,000	18,010,763	12,535,000	9,152,436	323,313,199	1.39	2,839
2024	376,230,000	28,267,486	11,220,000	9,199,076	424,916,562	N/A	3,731

N/A – Not Available

(1) See the Schedule of Demographic and Economic Statistics for personal income and ISD No. 833 population data.

Note: Details regarding the District’s outstanding debt can be found in the notes to basic financial statements.

INDEPENDENT SCHOOL DISTRICT NO. 833

Ratio of Net General Obligation Bonded Debt  
to Market Value and Net General Obligation Bonded Debt  
per Capita  
Last Ten Fiscal Years

Fiscal Year	Gross Bonded Debt	Less Debt Service Funds on Hand	Net Bonded Debt	Market Value	Percentage of Net Debt to Market Value	Estimated ISD No. 833 Population	Net Bonded Debt per Capita
2015	\$ 301,679,371	\$ 40,357,373	\$ 261,321,998	\$ 9,098,596,000	2.87 %	98,185	\$ 2,662
2016	446,925,494	89,987,868	356,937,626	9,372,785,100	3.81	98,185	3,635
2017	465,792,354	126,746,536	339,045,818	9,652,063,700	3.51	98,185	3,453
2018	350,010,773	5,379,219	344,631,554	10,371,491,600	3.32	98,185	3,510
2019	328,302,196	4,745,861	323,556,335	11,147,246,400	2.90	98,185	3,295
2020	335,610,332	6,459,461	329,150,871	12,067,393,650	2.73	98,185	3,352
2021	313,649,294	5,912,705	307,736,589	12,833,321,500	2.40	107,926	2,851
2022	326,794,146	6,718,407	320,075,739	13,524,449,300	2.37	107,926	2,966
2023	301,625,763	6,114,878	295,510,885	16,377,421,800	1.80	113,887	2,595
2024	404,497,486	9,304,960	395,192,526	18,430,301,900	2.14	113,887	3,470

Source: Annual school district census and U.S. Census

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INDEPENDENT SCHOOL DISTRICT NO. 833

Direct and Overlapping Debt  
as of June 30, 2024

Governmental Unit	Gross Bonded Debt	Percent Allocable to ISD No. 833	Portion Allocable to ISD No. 833
Independent School District No. 833	\$ 376,230,000	100.00%	\$ 376,230,000
Overlapping debt			
Washington County	\$ 80,210,000	40.86%	32,770,999
City of Cottage Grove	\$ 38,345,000	98.78%	37,877,191
City of Newport	\$ 11,205,000	100.00%	11,205,000
City of St. Paul Park	\$ 2,075,000	100.00%	2,075,000
City of Woodbury	\$ 39,415,000	74.08%	29,199,341
Town of Denmark	\$ 3,185,000	100.00%	3,185,000
Metropolitan Council	\$ 237,095,000	3.19%	7,560,248
Ramsey-Washington Metro Watershed District	\$ 2,780,000	56.54%	1,571,723
South Washington Watershed District	\$ 2,195,000	76.26%	1,673,933
Valley Branch Watershed	\$ 5,620,000	0.29%	16,337
Total overlapping debt			127,134,772
Total direct and overlapping debt			\$ 503,364,772

Note 1: The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the overlapping entity's taxable assessed value that is within the District's boundaries and dividing it by the overlapping government's total taxable assessed value.

Note 2: Gross bonded debt includes self-supporting general obligation revenue debt.

Source: Washington County and EMMA

INDEPENDENT SCHOOL DISTRICT NO. 833

Legal Debt Margin Information  
Last Ten Fiscal Years

	Fiscal Year			
	2015	2016	2017	2018
Debt limit	\$ 1,364,789,400	\$ 1,405,917,765	\$ 1,447,809,555	\$ 1,555,723,740
Total net debt applicable to the limit	<u>252,082,627</u>	<u>325,822,132</u>	<u>305,823,464</u>	<u>314,855,781</u>
Legal debt margin	<u>\$ 1,112,706,773</u>	<u>\$ 1,080,095,633</u>	<u>\$ 1,141,986,091</u>	<u>\$ 1,240,867,959</u>
Total net debt applicable to the limit as a percentage of debt limit	18.47%	23.18%	21.12%	20.24%

Note: Under state finance law, the District's outstanding general obligation debt should not exceed 15 percent of total market property value. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repaying general obligation bonds.

Source: District finance department

2019	2020	2021	2022	2023	2024
\$ 1,672,086,960	\$ 1,810,109,048	\$ 1,924,998,225	\$ 2,028,667,395	\$ 2,456,613,270	\$ 2,764,545,285
296,464,139	303,945,539	285,687,295	299,081,593	277,500,122	366,925,040
<u>\$ 1,375,622,821</u>	<u>\$ 1,506,163,509</u>	<u>\$ 1,639,310,930</u>	<u>\$ 1,729,585,802</u>	<u>\$ 2,179,113,148</u>	<u>\$ 2,397,620,245</u>
17.73%	16.79%	14.84%	14.74%	11.30%	13.27%

Legal Debt Margin Calculation for Fiscal Year 2024

Market value	\$ 18,430,301,900
Debt limit (15% of market value)	2,764,545,285
Debt applicable to limit	
General obligation bonds	376,230,000
Less amount set aside for repayment of general obligation debt	<u>(9,304,960)</u>
Total net debt applicable to the limit	<u>366,925,040</u>
Legal debt margin	<u>\$ 2,397,620,245</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Demographic and Economic Statistics  
Last Ten Fiscal Years

Fiscal Year	Washington County			Total ISD No. 833 Population (2)	School Enrollment (3)	Unemployment Rate (3)
	Population (1)	Personal Income (1)	Per Capita Personal Income (1)			
2015	250,123	\$ 14,056,242,000	\$ 56,197	98,185	17,773	3.2 %
2016	252,921	15,299,947,000	60,493	98,185	17,794	3.3
2017	253,128	15,579,589,000	61,548	98,185	18,178	3.0
2018	256,905	17,013,335,000	66,224	98,185	18,567	2.5
2019	261,512	18,590,419,000	71,088	98,185	18,546	2.9
2020	265,476	19,186,846,000	72,273	98,185	18,754	5.3
2021	272,256	20,128,302,000	73,932	107,926	18,502	2.9
2022	275,912	22,356,866,000	81,029	107,926	18,573	2.3
2023	278,936	23,221,512,000	83,250	113,887	18,770	3.1
2024	N/A	N/A	N/A	113,887	19,009	3.5

N/A – Not Available

Sources:

- (1) 2023 Annual Comprehensive Financial Report of Washington County, Minnesota
- (2) Annual school district census and U.S. Census
- (3) ISD No. 833 and the Bureau of Economic Analysis

INDEPENDENT SCHOOL DISTRICT NO. 833

Principal Employers  
Current Year and Nine Years Ago

Employer	2024			2015		
	Employees	Rank	Percent of Employment	Employees	Rank	Percent of Employment
Independent School District No. 833	2,634	1	28.72 %	2,232	1	33.97 %
Renewal by Anderson	1,500	2	16.36	450	5	6.85
HealthEast Woodwinds Hospital	1,331	3	14.51	850	2	12.94
Bailey Nurseries, Inc.	800	4	8.72	800	3	12.18
3M Company – Cottage Grove	720	5	7.85	700	4	10.65
Hy-Vee	700	6	7.63	–	–	–
Woodbury Senior Living	450	7	4.91	300	8	4.57
Marathon Petroleum	400	8	4.36	268	9	4.08
Walmart Supercenter	335	9	3.65	–	–	–
Up North Plastics	300	10	3.27	–	–	–
Ecowater Systems	–	–	–	440	6	6.70
Target	–	–	–	330	7	5.02
YMCA	–	–	–	200	10	3.04
Total	<u>9,170</u>		<u>100.00 %</u>	<u>6,570</u>		<u>100.00 %</u>

Note: The statistic for total district employment is not available; therefore, the percentage represents the percentage of the top 10 listed.

Source: Reference USA, written and telephone survey, and the Minnesota Department of Employment and Economic Development



INDEPENDENT SCHOOL DISTRICT NO. 833

Employees by Classification  
Last Ten Fiscal Years

Employees (1)	Fiscal Year			
	2015	2016	2017	2018
District directors/superintendent	14	13	11	13
Principals	43	43	45	47
Teachers, nurses, and counselors	1,373	1,373	1,402	1,406
Coordinators, supervisors, specialists, and technical support	244	247	256	256
Paraprofessionals	396	422	449	465
Food service (2)	129	134	130	125
Custodians	113	119	123	127
Bus drivers and mechanics	178	175	164	188
Community education leads and assistants	23	23	25	26
<b>Total</b>	<b>2,513</b>	<b>2,549</b>	<b>2,605</b>	<b>2,653</b>

(1) This schedule is a headcount based on contract group. Full-time and part-time employees count the same.

(2) Due to the COVID-19 pandemic, a significant number of food service employees were furloughed in 2020; many of these furloughs continued through 2021.

2019	2020	2021	2022	2023	2024
12	13	14	10	11	10
48	47	47	47	48	48
1,419	1,433	1,446	1,369	1,424	1,453
275	268	257	261	269	301
466	480	413	412	467	552
129	38	81	130	130	139
125	126	120	122	122	124
158	161	139	146	134	126
23	28	23	25	29	36
<u>2,655</u>	<u>2,594</u>	<u>2,540</u>	<u>2,522</u>	<u>2,634</u>	<u>2,789</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Operating Indicators by Function

Standardized Testing Rates  
Last Ten Fiscal Years

	Fiscal Year			
	2015	2016	2017	2018
<b>Standardized tests</b>				
<b>MCA Reading (1)</b>				
Grade 3	67 %	67 %	65 %	66 %
Grade 4	67	71	66	65
Grade 5	79	79	77	77
Grade 6	68	73	71	70
Grade 7	66	65	67	68
Grade 8	69	73	68	70
Grade 10	71	71	73	76
<b>MCA Math (1)</b>				
Grade 3	81	79	77	77
Grade 4	77	78	75	73
Grade 5	68	67	63	65
Grade 6	64	65	65	61
Grade 7	67	64	66	67
Grade 8	69	73	65	68
Grade 11	58	58	61	64
<b>ACT</b>				
Average composite score	24.1	22.3	22.7	22.4

(1) Percent of students scoring at or above proficiency on the Minnesota Comprehensive Assessment Test.

(2) Due to the COVID-19 pandemic, no 2020 summarized assessment data for MCA tests is available and the ACT test was postponed to Fall 2020.

2019	2020	2021	2022	2023	2024
62 %	– %	53 %	53 %	50 %	51 %
67	–	58	56	51	52
74	–	67	67	66	65
68	–	64	57	57	56
65	–	58	53	47	51
69	–	59	52	53	47
68	–	70	59	62	60
74	–	65	67	65	64
74	–	65	67	66	67
60	–	48	52	55	52
62	–	42	46	49	49
60	–	42	45	45	51
64	–	43	40	44	46
59	–	53	38	44	45
22.4	–	21.9	21.1	21.0	20.5

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INDEPENDENT SCHOOL DISTRICT NO. 833

School Facilities  
as of June 30, 2024

Facility	Use	Constructed	Acres	Classrooms	Square Footage	Functional Capacity (1)	Enrollment (2)
Armstrong Elementary	School	1969/1987/2001 2012	12.00	31	76,211	506	308
Cottage Grove Elementary	School	2002/2016	35.00	36	100,480	632	421
Crestview Elementary	School	1963/1970/1990/ 1999/2001	35.00	36	81,840	607	418
Gordon Bailey Elementary	School	1991/1992/2000 2015	30.00	45	115,609	683	655
Grey Cloud Elementary	School	1991/1992/2001 2009/2015	41.00	45	119,320	759	774
Hillside Elementary	School	1963/1970/1990/ 2001	16.00	32	75,864	556	424
Liberty Ridge Elementary	School	2003/2006/2016	25.00	56	136,968	910	804
Middleton Elementary	School	1991/1992/1999 2015	30.00	45	115,980	784	583
Newport Elementary	School	1955/1970/1990	9.00	21	79,286	379	275
Nuevas Fronteras Elementary	School	1951/1960/1965/ 1973/1974/1995/ 2002	20.00	37	146,155	556	533
Pine Hill Elementary	School	1960/1967/1970/ 2001	12.00	28	73,631	506	521
Pullman Elementary	School	1960/1970/2001	16.00	29	70,842	481	378
Red Rock Elementary	School	2002/2016	31.00	36	100,401	683	626
Royal Oaks Elementary	School	1966/1970/1990/ 2001	7.00	32	75,859	582	473
Valley Crossing Elementary	School	1996	34.35	33	133,665	733	727
Woodbury Elementary	School	1960/1963/1970/ 1989/1990/1999/ 2001	10.00	40	95,567	632	462
Cottage Grove Middle School	School	1995/2003/2005 2008/2018	72.00	56	200,229	1,208	972
Lake Middle School	School	1995/2000	67.00	54	188,996	1,188	1,160
Oltman Middle School	School	2018	60.00	47	243,898	990	1,002
Woodbury Middle School	School	1969/1989/2002 2018	16.00	44	205,139	1,188	1,098
East Ridge High School	School	2009/2013	58.00	70	382,264	1,712	2,042
Park Senior High School	School	1964/1971/1973/ 1994/2002/2003 2008/2009	51.00	86	403,981	2,059	1,957
Woodbury Senior High School	School	1974/2002/2003 2007/2008/2009	45.00	80	366,599	1,925	1,948
District Service Center	Office/ warehouse	1972	7.00	N/A	51,312	N/A	N/A
District Program Center	School/ office	1980	7.00	9	56,045	N/A	92
District Transportation Center	Office/garage/ maintenance	1971/1977/2002	10.00	N/A	44,864	N/A	N/A

N/A – Not Available

(1) Functional capacity is based on building usage and student-to-staff ratios in effect for fiscal year 2024.

(2) Enrollment data from October 1, 2023.

INDEPENDENT SCHOOL DISTRICT NO. 833

Food Service  
School Lunch Program Data  
Last Ten Fiscal Years

Fiscal Year	Average Daily Attendance (1)	Total Lunches Served	Days	Average Daily Participation	Participation as a Percentage of Average Daily Attendance
2015	16,707	1,798,346	174	10,335	61.86 %
2016	16,726	1,814,033	174	10,425	62.33
2017	17,087	1,772,015	174	10,184	59.60
2018	17,453	1,754,196	172	10,199	58.44
2019	17,433	1,726,182	169	10,214	58.59
2020 (2)	17,629	1,206,589	115	10,492	59.52
2021 (3)	17,392	931,942	217	4,295	24.69
2022 (4)	17,459	1,953,999	170	11,494	65.84
2023	17,614	1,808,601	171	10,577	60.05
2024 (5)	17,534	2,207,147	170	12,983	74.05

- (1) Based on State Food and Nutrition Department guidelines; attendance is deemed to be 94 percent of enrollment.
- (2) Due to the COVID-19 pandemic, significantly fewer meals were served in the National School Lunch Program.
- (3) Due to the ongoing COVID-19 pandemic and shifts in learning models throughout the year, significantly fewer lunches were served. Additionally, the program operated all year under the USDA Summer Food Service Program, under which all student meals were provided for free.
- (4) The program operated all year under the USDA Seamless Summer Option Program, under which all student meals were provided for free.
- (5) Beginning in 2024, the cost of meals not covered by free and reduced federal funding as noted in the table above, were funded by the state to provide free meals to all students.

Free Lunch		Reduced-Price Lunch	
Number Served	Percent of Total	Number Served	Percent of Total
338,742	18.84 %	116,852	6.50 %
337,475	18.60	113,467	6.25
338,116	19.08	115,548	6.52
353,564	20.16	115,635	6.59
312,069	18.08	124,606	7.22
212,978	17.65	87,440	7.25
931,942	100.00	–	–
1,953,999	100.00	–	–
431,271	23.85	116,342	6.43
469,078	21.25	117,851	5.34



INDEPENDENT SCHOOL DISTRICT NO. 833

Expenditures per Student (Average Daily Membership)  
Last Ten Fiscal Years

	Fiscal Year			
	2015	2016	2017	2018
Administration	\$ 424	\$ 444	\$ 451	\$ 452
District support services	304	367	347	329
Elementary and secondary regular instruction	5,508	5,552	5,933	5,850
Vocational education instruction	125	130	121	123
Special education instruction	1,818	1,955	2,167	2,248
Instructional support services	542	553	567	569
Pupil support services	1,125	1,118	1,160	1,170
Sites and buildings	1,082	1,689	1,298	1,228
Fiscal and other fixed cost programs	32	18	27	27
Food service	491	474	492	490
Community service	686	733	813	767
Capital outlay	696	1,512	1,631	3,153
Debt service	1,790	1,672	1,987	2,013
Total expenditures	<u>\$ 14,624</u>	<u>\$ 16,217</u>	<u>\$ 16,995</u>	<u>\$ 18,420</u>
Average daily membership	<u>17,773</u>	<u>17,794</u>	<u>18,178</u>	<u>18,567</u>

Note: Includes all governmental fund expenditures.

2019	2020	2021	2022	2023	2024
\$ 478	\$ 486	\$ 504	\$ 525	\$ 538	\$ 556
391	459	545	504	404	519
6,088	6,114	6,322	6,266	6,575	6,764
120	122	115	118	167	215
2,317	2,452	2,608	2,708	2,885	3,490
586	614	725	636	688	862
1,249	1,366	1,404	1,458	1,647	1,897
1,203	1,424	1,772	1,630	1,700	1,720
29	16	27	29	36	39
508	422	322	589	596	644
803	742	571	691	776	889
2,228	1,385	360	944	719	781
1,836	1,872	1,921	2,058	2,099	2,276
<u>\$ 17,835</u>	<u>\$ 17,474</u>	<u>\$ 17,196</u>	<u>\$ 18,155</u>	<u>\$ 18,830</u>	<u>\$ 20,652</u>
<u>18,546</u>	<u>18,754</u>	<u>18,502</u>	<u>18,573</u>	<u>18,770</u>	<u>19,009</u>

INDEPENDENT SCHOOL DISTRICT NO. 833

Student Enrollment  
Last Ten Fiscal Years

Year Ended June 30,	Average Daily Membership (ADM) (for Students Served or Tuition Paid)					Total Pupil Units
	Pre-Kindergarten	Kindergarten	Elementary	Secondary	Total	
2015	236	1,229	8,159	8,149	17,773	19,397
2016	237	1,241	8,107	8,209	17,794	19,435
2017	264	1,284	8,374	8,256	18,178	19,826
2018	267	1,341	8,511	8,448	18,567	20,256
2019	312	1,325	8,376	8,533	18,546	20,252
2020	315	1,382	8,451	8,606	18,754	20,475
2021	284	1,225	8,207	8,786	18,502	20,259
2022	302	1,302	8,247	8,722	18,573	20,316
2023	300	1,322	8,382	8,766	18,770	20,523
2024	334	1,283	8,531	8,861	19,009	20,781

Note 1: Student enrollment numbers are estimated for the most recent fiscal year.

Note 2: ADM is weighted as follows in computing pupil units:

	Pre- Kindergarten	Half-Day Kindergarten	Full-Day Kindergarten	Elementary	Secondary
For all years presented	1.000	0.550	1.000	1.000	1.200

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