Jefferson Union High School District

2024-2025 PROPOSED BUDGET



EXECUTIVE SUMMARY

May Revision Overview

The May Revision is the last set of data points received before the district must adopt a local budget. Once the 2024-2025 State Budget has been adopted, at the end of June, more information will be available on what has changed and how to adapt locally. Until then, this is the best available budgeting information.

The Governor's Revised Budget shows that the state revenue is coming in lower than previously anticipated and inflation has remained high. The governor's proposal increases the Local Control Funding Formula (LCFF) base by the statutory cost-of-living adjustment (COLA) of 1.07%. The remaining Proposition 98 funds (which are required to be used for K-14 education) are allocated to a variety of initiatives with continued investments in universal meals and Career Tech Education. To make ends meet, there is a projected withdrawal from State's Rainy Day Fund.

Other Revenue Considerations

<u>LCFF Funding</u> – For 24-25, LCFF growth is projected to be 1.07%. The governor is also proposing to continue the additional multiplier for high needs school districts that was instituted in 23-24. JUHSD will continue to be funded outside of the LCFF formula and remain Basic Aid/Community Funded. The gap between our tax revenue and our LCFF formula is projected to be about 19%.

<u>Federal Funding</u> – The 24-25 budget shows a decrease from the prior year due to the end of COVID relief funding.

<u>Other State Funding</u> – State funding for special education will receive a 1.07% COLA as will CTE programs. However, these programs are funded per pupil so we will likely see net decreases due to our declining enrollment. There are additional decreases due to the end of COVID relief funding.

<u>Local Funds</u> – These funds are primarily generated by our Parcel Taxes, by grants, and through our facility rentals. There is no change in this anticipated funding compared to the current year.

ASSUMPTIONS FOR THE 24-25 PROPOSED BUDGET AND MULTI YEAR PROJECTION

Basic Assumptions

Assumptions are based on the School Services of California (SSC) Dartboard and San Mateo County Assessor's Office information:

| Assumptions | 24-25 | 25-26 | 26-27 |
|--------------------------------|--------|--------|--------|
| Average Daily Attendance (ADA) | 3,358 | 3,274 | 3,274 |
| Property Tax Increase | 3.4% | 4.0% | 5.0% |
| COLA | 1.07% | 2.93% | 3.08% |
| Consumer Price Index (CPI) | 3.10% | 2.86% | 2.87% |
| STRS | 19.10% | 19.10% | 19.10% |
| PERS | 27.05% | 27.60% | 28.00% |

The retirement system for certificated employees, STRS, last saw a large increase in 22-23, but is projected to remain at 19.10% for the foreseeable future. We continue to see increases to the costs for the classified retirement program, PERS. There is a projected 0.37% increase from 23-24 to 24-25 which will result in about \$52,000 in additional PERS expenses for JUHSD in 24-25.

Salary Assumptions

JUHSD has settled labor negotiations for 24-25 with a 3.55% total compensation increase. This increase is reflected in the proposed budget with 2.44% on salary and the remaining amount applied to anticipated increases in health and welfare benefits. Additionally, the budget includes increases to standard employee compensation costs (salary increase from step and column).

Implementation of Reserve Policy BP 3100.1

As a Community Funded school district, JUHSD relies on property taxes for our largest portion of revenue. This funding source can be more unpredictable than State Funding, therefore maintaining reserves beyond the minimum required by law is recommended. Board Policy 3100.1 outlines how JUHSD intends to maintain fiscal stability. The proposed budget implements a Strategic Reserve as outlined in the policy. However, it anticipates NOT making contributions to the Special Reserve Fund 17 each year to reach the goal of 2% reserve in Fund 17 by 2028. This decision can be revisited after we close the books for 23-24.

| Assumptions | 24-25 | 25-26 | 26-27 |
|-----------------------------|-------|-------|-------|
| Strategic Reserve Set-Aside | 5.0% | 3.0% | 1.0% |
| Contributions to Fund 17 | \$0 | \$0 | \$0 |

Governmental Accounting Standards Board (GASB) 87

In 22-23, new accounting standards, known as GASB 87, were implemented that required governmental entities to recognize lease liabilities and assets. This was reflected in an Audit Adjustment in 22-23 of over \$11.5M. The adjustment made it appear that JUHSD had more money than was available. In 23-24, you see another audit adjustment undoing the previous adjustment.

Multiyear Projections

An important part of the budget adoption process is the subsequent two-year projection of the general fund. In addition to the above-mentioned changes, the multiyear projection assumes the following:

- Salary increases of 2.44%
- Significant health benefits premium increase of 12% for 2025
- Minimal changes to staffing levels
- Debt repayment \$287,524 per year, ongoing

The multiyear projection shows deficit spending in all four years, 23-24 estimated actuals, 24-25 budget year, and the two subsequent years. There is deficit spending in all years showing that JUHSD is using reserve funds to cover ongoing costs.

| General Fund Summary | 2023-24 | 2024-25 | 2025-26 | 2026-27 |
|----------------------------|-------------|-------------|-------------|-------------|
| Beginning Fund Balance | 26,618,485 | 20,038,803 | 13,305,401 | 7,701,507 |
| REVENUES | | | | |
| LCFF/Taxes | 62,303,778 | 64,261,575 | 66,622,674 | 69,692,470 |
| Federal | 2,725,707 | 1,962,063 | 1,965,097 | 2,026,211 |
| Other State | 7,010,328 | 6,748,927 | 6,753,128 | 6,761,232 |
| Local | 9,707,638 | 9,707,638 | 9,707,638 | 9,707,638 |
| Revenue Total | 81,747,452 | 82,680,203 | 85,048,537 | 88,187,551 |
| EXPENDITURES | | | | |
| Salaries | 41,865,377 | 43,309,874 | 43,589,200 | 43,838,038 |
| Benefits/Payroll Costs | 20,290,381 | 21,709,868 | 22,453,787 | 22,796,935 |
| Goods & Services | 22,551,944 | 22,443,066 | 22,614,738 | 22,789,859 |
| Other | 2,337,964 | 1,663,273 | 1,707,182 | 1,713,617 |
| Expenditure Total | 87,045,666 | 89,126,081 | 90,364,907 | 91,138,449 |
| Transfer Out - COP Payment | 1,281,469 | 287,524 | 287,524 | 287,524 |
| To Fund 17 | - | - | - | - |
| TOTAL EXCESS/DEFICIT | (6,579,683) | (6,733,402) | (5,603,894) | (3,238,422) |
| Ending Fund Balance (EFB) | 20,038,803 | 13,305,401 | 7,701,507 | 4,463,085 |
| Restricted Balance | 2,680,634 | 881,771 | 831,771 | 781,771 |
| Remaining EFB | 17,358,168 | 12,423,630 | 6,869,736 | 3,681,314 |
| RESERVES | | | | |
| Statutory Reserve | 2,649,814 | 2,682,408 | 2,719,573 | 2,742,779 |
| Strategic Reserve | 4,416,357 | 4,470,680 | 2,719,573 | 914,260 |
| Unallocated Funds | 10,291,997 | 5,270,542 | 1,430,590 | 24,275 |
| Fund 01 Reserve Percentage | 19.65% | 13.89% | 7.58% | 4.03% |
| Special Reserve Fund 17 | 837,225 | 842,225 | 847,225 | 852,225 |
| Total Reserves all Funds | 18,195,393 | 13,265,855 | 7,716,961 | 4,533,539 |
| Total Reserve Percentage | 20.60% | 14.84% | 8.51% | 4.96% |

Ending Fund Balance

The General Fund ending fund balance in the Proposed Budget for 24-25 is comprised of the following:

- 1. Restricted and non-spendable items totaling \$881,771: Restricted Balance \$871,771, Revolving Cash \$10,000
- 2. Statutory reserve for economic uncertainty \$2,682,408 3.0%
- 3. Strategic reserve per BP 3100.1 \$4,470,680 5.0%
- 4. Unallocated amount \$5,270,542 5.89%

The budget anticipates no transfer to Fund 17 -Special Reserve Fund which projects an additional reserve of \$842,225 - 0.95%, for a total reserve of 14.84% for 24-25.

Other Funds

All other funds (i.e. adult education, nutrition, etc.) have positive ending fund balances and there are no significant changes over last year. The nutrition program continues to be projected as a break-even program.

Next Steps

The State Budget will be adopted by the end of June. The district will begin revising the JUHSD budget this summer to reflect the adopted state budget and final 23-24 spending.

Unaudited Actuals for 23-24 will be presented in September and the 1st Interim Report will be presented in November with more accurate information for 24-25 financials.