

Financial Statements June 30, 2024

# Oakdale Joint Unified School District



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#### **Independent Auditor's Report**

To the Governing Board Oakdale Joint Unified School District Oakdale, California

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Oakdale Joint Unified School District (the District) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Oakdale Joint Unified School District, as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of changes in the District's total OPEB liability and related ratios, schedule of the District's proportionate share of the net OPEB liability – MPP program, schedule of the District's proportionate share of the net pension liability, and schedule of the District's contributions, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, combining non-major governmental fund financial statements, and other supplementary information listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the Schedule of Expenditures of Federal Awards, combining nonmajor governmental fund financial statements, and other supplementary information listed in the table of contents are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the financial statements. The other information comprises the Local Education Agency Organization Structure but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 3, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Fresno, California December 3, 2024

sde Saelly LLP

# Teach, Learn, Every Day, No Excuses



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#### **DISTRICT ADMINISTRATION**

#### Larry Mendonca Superintendent

### Craig Redman

Assistant Superintendent Human Resources

#### Gillian Wegener, Ed.D.

Assistant Superintendent Curriculum & Instruction

#### Tracey Jakubowski

Assistant Superintendent Pupil Services

#### Kassandra Booth

Chief Business Officer

#### Catherine Medlin

Director, Child Welfare & Attendance

#### Armida Colon

Director, State & Federal Programs

#### **GOVERNING BOARD**

#### Tina Shatswell

President

#### Clayton Schemper

. Clerk

#### Bill Duvall, Jr.

Member

#### Diane Gilbert

Member

#### **Terri Taylor**

Member

This section of Oakdale Joint Unified School District's 2023-2024 annual financial report presents our discussion and analysis of the District's financial performance during the fiscal year that ended on June 30, 2024, with comparative information for the year ended June 30, 2023. Please read it in conjunction with the District's financial statements, which immediately follow this section.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

#### The Financial Statements

The financial statements presented herein include all of the activities of the Oakdale Joint Unified School District (the District).

The Government-Wide Financial Statements present the financial picture of the District from the economic resources measurement focus using the accrual basis of accounting. These statements include all assets of the District (including capital assets), deferred outflows of resources, as well as all liabilities (including long-term liabilities), and deferred inflows of resources. Additionally, certain eliminations have occurred as prescribed by the statement in regards to interfund activity, payables and receivables.

The Fund Financial Statements include statements for each of the three categories of funds: governmental, proprietary, and fiduciary.

The Governmental Funds are prepared using the current financial resources measurement focus and modified accrual basis of accounting.

The Proprietary Funds are prepared using the economic resources measurement focus and the accrual basis of accounting.

The Fiduciary Funds are prepared using the economic resources measurement focus and the accrual basis of accounting.

The Reconciliation of the Fund Financial Statements to the Government-Wide Financial Statements is provided to explain the differences created by the integrated approach.

The Primary unit of the government is the Oakdale Joint Unified School District.

#### REPORTING THE DISTRICT AS A WHOLE

#### The Statement of Net Position and the Statement of Activities

The Statement of Net Position and the Statement of Activities report information about the District as a whole and about its activities. These statements include all assets, deferred outflows, liabilities, and deferred inflows of the District using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position and changes in them. Net position is the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources, which is one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position will serve as a useful indicator of whether the financial position of the District is improving or deteriorating. Other factors to consider are changes in the District's property tax base and the condition of the District's facilities.

The relationship between revenues and expenses is the District's *operating results*. Since the governing board's responsibility is to provide services to our students and not to generate profit as commercial entities do, one must consider other factors when evaluating the overall health of the District. The quality of the education and the safety of our schools will likely be an important component in this evaluation.

In the Statement of Net Position and the Statement of Activities, we present the District activities as follows:

**Governmental Activities** - Most of the District's services are reported in this category. This includes the education of kindergarten through grade twelve students, adult education students, and the on-going effort to improve and maintain buildings and sites. Property taxes, state income taxes, user fees, interest income, federal, state and local grants, as well as general obligation bonds, finance these activities.

**Business-Type Activities** - The District charges fees to help it cover the costs of certain services it provides. The District's before school programs and services are included here.

#### REPORTING THE DISTRICT'S MOST SIGNIFICANT FUNDS

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds - not the District as a whole. Some funds are required to be established by State law and by bond covenants. However, management establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money that it receives from the U.S. Department of Education.

Governmental Funds - Most of the District's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. The differences of results in the governmental fund financial statements to those in the government-wide financial statements are explained in a reconciliation following the governmental fund financial statements.

**Proprietary Funds** - When the District charges users for the services it provides, whether to outside customers or to other departments within the District, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the *Statement of Net Position* and the *Statement of Activities*. In fact, the financial information reported in District's Before School Program Enterprise Fund is the same as the business-type activities we report in the government-wide statements, but provides more detail and additional information, such as cash flows.

#### THE DISTRICT AS TRUSTEE

#### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or *fiduciary*, for funds held on behalf of others. The District's fiduciary activities are reported in the *Fiduciary Funds Statement of Net Position* and the *Fiduciary Funds Statement of Changes in Net Position*. We exclude these activities from the District's other financial statements because the District cannot use these assets to finance its operations. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

#### FINANCIAL HIGHLIGHTS OF THE PAST YEAR

During the 2023-2024 school year, challenges remained for school districts across the State as we saw a continued decrease in enrolled student. For Oakdale, our enrollment declined by 66 students from the prior year. Despite a decrease in students from prior year, our student attendance rates were higher than prior year. Student attendance is an important factor to monitor, not just for funding purposes, but also for the educational benefit of students. Students who are absent for any reason miss important educational content and socialization with their grade-alike peers, and if they are chronically absent, they will be ill-prepared for advancing to the next grade level. Therefore, it was exciting to see that all sites attendance campaign was able to raise our attendance rates back to 94% (pre-pandemic levels).

The ability for the District to maintain and improve facilities continues to be a local effort. Minimal state funds are available and while developer fee dollars are steady, they are dramatically insufficient for constructing a new school. Recognizing these financial limits, the District carefully plans and balances facility needs to ensure all needs are met.

In 2023-2024, between the amazing work of our maintenance and operations staff, as well as contracted vendors, Oakdale Joint Unified School District has been able install a fence at Oakdale Junior High School for additional security, retrofitted a new staff breakroom at Fair Oaks Elementary, and began the installation of two new portables at Cloverland Elementary due to the increase Transitional Kindergarten students.

#### THE DISTRICT AS A WHOLE

#### **Net Position**

The District's net position for governmental activities was \$59.9 million for the fiscal year ended June 30, 2024, and \$51.8 million for the fiscal year ended June 30, 2023; an increase of \$8.1 million. Of this amount, \$16.9 million was restricted. Restricted net position is reported separately to show legal constraints from debt covenants and enabling legislation that limit the School Board's ability to use net position for day-to-day operations. Our analysis below focuses on the net position (Table 1) and change in net position (Table 2) of the District's governmental activities.

#### Table 1

	Governmental Activities		Business-Type Activities		Total	
•	2024	2023	2024	2023	2024	2023
Assets						
Current and other assets	\$53,488,829	\$ 46,395,220	\$ 316,442	\$ 321,468	\$53,805,271	\$ 46,716,688
Capital assets	71,905,982	70,799,100			71,905,982	70,799,100
Total assets	125,394,811	117,194,320	316,442	321,468	125,711,253	117,515,788
Deferred Outflows of Resources	23,845,931	17,387,604	13,043	13,968	23,858,974	17,401,572
Liabilities						
Current liabilities	5,801,558	5,133,643	2,009	110	5,803,567	5,133,753
Long-term liabilities	76,664,602	69,136,574	36,908	40,874	76,701,510	69,177,448
Total liabilities	82,466,160	74,270,217	38,917	40,984	82,505,077	74,311,201
Deferred Inflows						
of Resources	6,921,494	8,484,047	1,262	1,663	6,922,756	8,485,710
Net Position Net investment in						
capital assets	65,048,435	62,792,544	-	-	65,048,435	62,792,544
Restricted	16,858,269	15,676,448	-	-	16,858,269	15,676,448
Unrestricted (Deficit)	(22,053,616)	(26,641,332)	289,306	292,789	(21,764,310)	(26,348,543)
Total net position	\$59,853,088	\$ 51,827,660	\$ 289,306	\$ 292,789	\$60,142,394	\$ 52,120,449

The \$59.9 million net position of the governmental activities represents the accumulated results of all past years' operations. Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements increased approximately \$4.5 million.

#### **Changes in Net Position**

The results of this year's operations for the District as a whole are reported in the *Statement of Activities*. Table 2 takes the information from the Statement and rearranges them slightly so you can see our total revenues for the year.

Table 2

	Governmental Activities			ess-Type vities	Total	
	2024	2023	2024	2023	2024	2023
Revenues						
Program revenues						
Charges for services	\$ 2,243,051	\$ 1,735,117	\$ -	\$ -	\$ 2,243,051	\$ 1,735,117
Operating grants and	7 2,243,031	ÿ 1,733,117	Y	Ÿ	7 2,2-3,031	<b>γ 1,733,117</b>
contributions	24,160,156	19,366,006	_	_	24,160,156	19,366,006
General revenues	_ :,;;				_ :,;_	
Federal and State aid not						
restricted	42,448,382	39,527,329	-	-	42,448,382	39,527,329
Property taxes	24,660,838	23,646,119	-	-	24,660,838	23,646,119
Other general revenues	2,674,760	8,701,611	39,699	26,585	2,714,459	8,728,196
Total revenues	96,187,187	92,976,182	39,699	26,585	96,226,886	93,002,767
Total revenues	90,107,107	92,970,182	33,033	20,383	90,220,880	93,002,707
Expenses						
Instruction-related	61,182,415	53,547,802	-	-	61,182,415	53,547,802
Pupil services	12,222,322	10,313,680	-	-	12,222,322	10,313,680
Administration	4,314,444	3,650,173	-	-	4,314,444	3,650,173
Plant services	7,929,259	6,863,549	-	-	7,929,259	6,863,549
All other services	2,513,319	2,696,890	43,182	(196,368)	2,556,501	2,500,522
Total expenses	88,161,759	77,072,094	43,182	(196,368)	88,204,941	76,875,726
. Stat expenses	20,232,733	,5,2,2,65	.3,102	(200,000)	23,201,312	. 0,073,720
Change in net position	\$ 8,025,428	\$15,904,088	\$ (3,483)	\$ 222,953	\$ 8,021,945	\$16,127,041

#### **Governmental Activities**

As reported in the *Statement of Activities*, the cost of all of our governmental activities this year was \$88.2 million as compared to \$77.1 million in the prior year. However, the amount that our taxpayers ultimately financed for these activities through local taxes was only \$24.7 million because the cost was paid by those who benefited from the programs, \$2.2 million, or by other governments and organizations who subsidized certain programs with grants and contributions of \$24.2 million. We paid for the remaining "public benefit" portion of our governmental activities with \$45.1 million in State and Federal unrestricted funds and with other revenues, like interest and general entitlements.

#### THE DISTRICT'S FUNDS

As the District completed this year, our governmental funds reported a combined fund balance of \$47.8 million as compared to \$41.4 million in the prior year, which is an overall increase of approximately \$6.4 million from last year. The General Fund balance increased \$4.9 million from the prior year due to continued Federal and State funding related to COVID-19. The remaining funds increased by \$1.4 million primarily due to increased child nutrition revenues relating to increased attendance and due to increased developer fee revenues.

#### **General Fund Budgetary Highlights**

Over the course of the year, the District revises its budget as it attempts to deal with unexpected changes in revenues and expenditures. The final amendment to the budget was adopted on June 10, 2024. A schedule showing the District's original and final budget amounts compared with amounts actually paid and received is provided in our annual report.

- > Student attendance is a driving factor for the majority of income for the General Fund. The 2023-2024 school year attendance was 4,769.69. Due to the new three year rolling average attendance calculation, we were funded on 4,999.35 (excluding District funded County programs).
- ➤ The District received an increase in total revenue by \$2.1 million, primarily due to increased LCFF revenues.
- > The expenditures for the General Fund increased \$5.3 million from the 2022-2023 year, primarily due to increased services.

The District budgeted a decrease General Fund balance of approximately \$2.7 million. However, revenues and other sources were about \$0.7 million more than budgeted, and expenditures and other uses were approximately \$6.7 million less than budgeted, resulting in an increase of \$4.7 million to the fund balance from the prior year.

#### **CAPITAL ASSETS AND LONG-TERM LIABILITIES**

#### **Capital Assets**

At June 30, 2024, the District had \$71.9 million in a broad range of capital assets (net of accumulated depreciation and amortization expenses), including land, buildings, equipment, right-to-use leased assets, and right-to-use subscription IT assets. This amount represents a net increase (including additions, deductions, depreciation and amortization expenses) of \$1.1 million from last year. This year's major additions include the ongoing Oakdale Junior High School fencing project. We present more detailed information about our capital assets and right-to-use leased assets in the Notes to Financial Statements.

#### Table 3

	Governmental Activities		
	2024 202		
Land and construction in progress Buildings and improvements Equipment Right-to-use leased assets Right-to-use subscription IT assets	\$ 15,890,094 50,481,473 5,198,696 158,608 177,111	\$ 15,529,254 50,788,089 4,271,708 210,049	
Total	\$ 71,905,982	\$ 70,799,100	

#### **Long-Term Liabilities**

At the end of this year, the District had \$76.2 million in long-term liabilities outstanding versus \$69.1 million last year, an increase of \$7.1 million primarily due to increases in net pension and OPEB liabilities. These liabilities consisted of:

#### Table 4

	Governmental and Business-Type Activities			
	2024		2023	
Long-Term Liabilities				
General obligation bonds	\$ 5,805,	000	\$	6,830,000
Unamortized premiums	565,	749		648,541
Financed purchase agreement	416,	558		469,262
Leases	163,	248		212,740
Subscription-based IT arrangements	42,	345		-
Compensated absences	138,	438		146,256
Net OPEB liability	8,073,	806		9,310,681
Aggregate net pension liability	60,988,	574		51,519,094
Total	\$ 76,193,	718	\$	69,136,574

The District's general obligation bond S&P rating at the time of their last issuance was "AAA". We present more detailed information about our capital assets in the Notes to Financial Statements.

June 30, 2024

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

In considering the District Budget for the 2024-2025 year, the District Board and management used the following criteria:

The key assumption in our adopted budget revenue forecast is:

- 1. State aid included 1.07% cost of living adjustment from prior year.
- 2. Average Daily Attendance funded a three-year average: 2021-2022 through 2023-2024.
- 3. State and Federal Career Technical Education grants continue.
- 4. Federal grants updated with preliminary funding levels until final information is known.

The key assumptions in our expenditure forecast are:

- 1. Step and column increase for all contracted employees eligible for the salary improvement.
- 2. Continued full funding of the Restricted Maintenance Account.
- 3. Increased pension costs for CalPERS members.
- 4. Spending priorities outlined in the Local Control Accountability Plan adopted on June 10, 2024.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, students, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need any additional financial information, contact Kassandra Booth, Chief Business Officer, at Oakdale Joint Unified School District, 168 S. Third Avenue, Oakdale, California 95361, or e-mail at kbooth@ojusd.org.

	Governmental Activities	Business-Type Activities	Total
Assets			
Deposits and investments	\$ 49,344,663	\$ 316,540	\$ 49,661,203
Receivables	3,963,088	(98)	3,962,990
Prepaid expense	30,050	-	30,050
Stores inventories	151,028	-	151,028
Capital assets not depreciated or amortized Capital assets, net of accumulated	15,890,094	-	15,890,094
depreciation and amortization	56,015,888		56,015,888
Total assets	125,394,811	316,442	125,711,253
Deferred Outflows of Resources			
Deferred charge on refunding	100,928	-	100,928
Deferred outflows of resources related to OPEB	998,823	311	999,134
Deferred outflows of resources related to pensions	22,746,180	12,732	22,758,912
Total deferred outflows of resources	23,845,931	13,043	23,858,974
Liabilities			
Accounts payable	4,855,599	2,009	4,857,608
Interest payable	102,167	-	102,167
Unearned revenue	843,792	-	843,792
Long-term liabilities			
Long-term liabilities other than OPEB and			
pensions due within one year	1,208,444	-	1,208,444
OPEB liability due in one year	470,884	-	470,884
Long-term liabilities other than OPEB and			
pensions due in more than one year	5,922,894	-	5,922,894
Net other postemployment			
benefits liability (OPEB)	8,073,806	1,882	8,075,688
Aggregate net pension liabilities	60,988,574	35,026	61,023,600
Total liabilities	82,466,160	38,917	82,505,077
Deferred Inflows of Resources			
Deferred inflows of resources related to OPEB	3,092,601	700	3,093,301
Deferred inflows of resources related to pensions	3,828,893	562	3,829,455
Total deferred inflows of resources	6,921,494	1,262	6,922,756

	Governmental Activities	Business-Type Activities	Total
Net Position			
Net investment in capital assets	65,048,435	-	65,048,435
Restricted for			
Debt service	1,159,533	-	1,159,533
Capital projects	2,073,034	-	2,073,034
Educational programs	11,336,517	-	11,336,517
Food service	1,884,152	-	1,884,152
Student activities	405,033	-	405,033
Unrestricted (deficit)	(22,053,616)	289,306	(21,764,310)
Total net position	\$ 59,853,088	\$ 289,306	\$ 60,142,394

# Oakdale Joint Unified School District Statement of Activities Year Ended June 30, 2024

		Net (Expenses) Revenues and Program Revenues Changes in Net Position				
Functions/Programs	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities	Business- Type Activities	Total
Governmental Activities						
Instruction Instruction-related activities	\$ 53,610,732	\$ 1,084,351	\$ 13,475,434	\$ (39,050,947)	\$ -	\$ (39,050,947)
Supervision of instruction Instructional library, media,	1,031,716	9,650	348,791	(673,275)	-	(673,275)
and technology	606,826	-	11,031	(595,795)	-	(595,795)
School site administration Pupil services	5,933,141	-	615,965	(5,317,176)	-	(5,317,176)
Home-to-school transportation	3,123,945	-	787	(3,123,158)	-	(3,123,158)
Food services	2,869,193	8,501	3,076,099	215,407	-	215,407
All other pupil services Administration	6,229,184	320,903	2,102,451	(3,805,830)	-	(3,805,830)
Data processing	546,804	-	103,022	(443,782)	-	(443,782)
All other administration	3,767,640	84,492	492,892	(3,190,256)	-	(3,190,256)
Plant services	7,929,259	667,799	2,252,826	(5,008,634)	-	(5,008,634)
Ancillary services	1,370,337	-	1,469,689	99,352	-	99,352
Community services	26,451	-	-	(26,451)	-	(26,451)
Enterprise services	3,675	-	-	(3,675)	-	(3,675)
Interest on long-term liabilities	193,121	-	-	(193,121)	-	(193,121)
Other outgo	919,735	67,355	211,169	(641,211)		(641,211)
Total governmental activities	88,161,759	2,243,051	24,160,156	(61,758,552)		(61,758,552)
Business-Type Activities Enterprise services	43,182			_	(43,182)	(43,182)
Total primary government	\$ 88,204,941	\$ 2,243,051	\$ 24,160,156	(61,758,552)	(43,182)	(61,801,734)

See Notes to Financial Statements

# Oakdale Joint Unified School District Statement of Activities Year Ended June 30, 2024

Net (Expenses) Revenues and Changes in Net Position

	Governmental Activities	Business- Type Activities	Total
General Revenues and Subventions			
Property taxes, levied for general purposes	23,010,723	-	23,010,723
Property taxes, levied for debt service	1,281,305	-	1,281,305
Taxes levied for other specific purposes	368,810	-	368,810
Federal and State aid not restricted to specific purposes	42,448,382	-	42,448,382
Interest and investment earnings	1,837,038	16,637	1,853,675
Interagency revenues	207,688	-	207,688
Miscellaneous	630,034	23,062	653,096
Subtotal, general revenues and subventions	69,783,980	39,699	69,823,679
Change in Net Position	8,025,428	(3,483)	8,021,945
Net Position - Beginning	51,827,660	292,789	52,120,449
Net Position - Ending	\$ 59,853,088	\$ 289,306	\$ 60,142,394

See Notes to Financial Statements

# Oakdale Joint Unified School District Balance Sheet – Governmental Funds June 30, 2024

	General Fund	Non-Major Governmental Funds	Total Governmental Funds
Assets	\$ 40,610,403	\$ 8,734,260	\$ 49,344,663
Deposits and investments Receivables	3,578,225	384,863	3,963,088
Due from other funds	81,038	1,320,850	1,401,888
Prepaid expenditures	30,050	-	30,050
Stores inventories	7,640	143,388	151,028
Total assets	\$ 44,307,356	\$ 10,583,361	\$ 54,890,717
Liabilities			
Accounts payable	\$ 4,436,215	\$ 419,384	\$ 4,855,599
Due to other funds	1,320,850	81,038	1,401,888
Unearned revenue	842,678	1,114	843,792
Total liabilities	6,599,743	501,536	7,101,279
Fund Balances			
Nonspendable	47,690	143,388	191,078
Restricted	11,223,653	5,771,208	16,994,861
Committed	14,960,273	674,301	15,634,574
Assigned	3,661,349	3,492,928	7,154,277
Unassigned	7,814,648		7,814,648
Total fund balances	37,707,613	10,081,825	47,789,438
Total liabilities and fund balances	\$ 44,307,356	\$ 10,583,361	\$ 54,890,717

Total Fund Balance - Governmental Funds		\$ 47,789,438
Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because		, ,
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds.  The cost of capital assets is Accumulated depreciation and amortization is	\$ 121,029,729 (49,123,747)	
Net capital assets		71,905,982
In governmental funds, unmatured interest on long-term liabilities is recognized in the period when it is due. On the government-wide financial statements, unmatured interest on long-term liabilities is recognized when it is incurred.		(102,167)
Deferred outflows of resources represent a consumption of net position in a future period and is not reported in the governmental funds. Deferred outflows of resources amounted to and related to Debt refundings (deferred charge on refunding) Other postemployment benefits (OPEB) Net pension liability	100,928 998,823 22,746,180	
Total deferred outflows of resources		23,845,931
Deferred inflows of resources represent an acquisition of net position that applies to a future period and is not reported in the governmental funds. Deferred inflows of resources amount to and related to Other postemployment benefits (OPEB)  Net pension liability	(3,092,601) (3,828,893)	
Total deferred inflows of resources		(6,921,494)
Net pension liability is not due and payable in the current period, and is not reported as a liability in the funds.		(60,988,574)
The District's OPEB liability is not due and payable in the current period, and is not reported as a liability in the funds.		(8,544,690)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds.  Long-term liabilities at year-end consist of  General obligation bonds including unamortized premiums  Financed purchase agreement  Leases  Subscription-based IT arrangements  Compensated absences	(6,370,749) (416,558) (163,248) (42,345) (138,438)	
Total long-term liabilities		(7,131,338)
Total net position - governmental activities		\$ 59,853,088

	General Fund		
Revenues			
Local Control Funding Formula (LCFF)	\$ 62,581,712	\$ 659,124	\$ 63,240,836
Federal sources	5,447,906	1,433,601	6,881,507
Other State sources	11,906,393	1,973,047	13,879,440
Other local sources	8,372,572	4,265,698	12,638,270
Total revenues	88,308,583	8,331,470	96,640,053
Expenditures			
Current			
Instruction	52,013,972	492,800	52,506,772
Instruction-related activities	, ,	,	, ,
Supervision of instruction	1,032,543	-	1,032,543
Instructional library, media,			, ,
and technology	626,766	7,533	634,299
School site administration	5,593,862	195,205	5,789,067
Pupil services			
Home-to-school transportation	2,708,711	-	2,708,711
Food services	2,179	2,843,915	2,846,094
All other pupil services	6,215,308	-	6,215,308
Administration			
Data processing	520,207	-	520,207
All other administration	3,441,332	142,798	3,584,130
Plant services	8,756,507	129,733	8,886,240
Ancillary services	82	1,370,255	1,370,337
Community services	26,428	-	26,428
Other outgo	919,735	-	919,735
Facility acquisition and construction	716,029	1,114,516	1,830,545
Debt service			
Principal	323,156	1,025,000	1,348,156
Interest and other	525	250,025	250,550
Total expenditures	82,897,342	7,571,780	90,469,122
Excess of Revenues Over Expenditures	5,411,241	759,690	6,170,931
Other Financing Sources (Uses)			
Transfers in	46,954	800,000	846,954
Proceeds from subscription-based IT arrangements	263,305	-	263,305
Transfers out	(800,000)	(46,954)	(846,954)
Net Financing Sources (Uses)	(489,741)	753,046	263,305
Net Change in Fund Balances	4,921,500	1,512,736	6,434,236
Fund Balance - Beginning	32,786,113	8,569,089	41,355,202
Fund Balance - Ending	\$ 37,707,613	\$ 10,081,825	\$ 47,789,438

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental

Funds to the Statement of Activities

Year Ended June 30, 2024

Total Net Change in Fund Balances - Governmental Funds

\$ 6,434,236

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because

Capital outlay to purchase or build capital assets are reported in governmental funds as expenditures; however, for governmental activities, those costs are shown in the Statement of Net Position and allocated over their estimated useful lives as annual depreciation and amortization expense in the Statement of Activities.

This is the amount by which capital outlay exceed depreciation and amortization expense in the period.

Capital outlay
Depreciation and amortization expense

\$ 4,283,832 (3,162,582)

Net expense adjustment

1,121,250

Gain(Loss) on disposal of capital assets is reported in the government-wide Statement of Net Position, but is not recorded in the governmental funds.

(14,368)

Right-to-use subscription IT assets acquired this year were financed with Subscription-Based IT Arrangements (SBITAs). The amount financed by the SBITAs is reported in the governmental funds as a source of financing. On the other hand, the SBITAs are not revenues in the Statement of Activities, but rather constitute long-term liabilities in the Statement of Net Position.

(263,305)

In the Statement of Activities, certain operating expenses, such as compensated absences (vacations) are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). This amount is the difference between vacation earned and used.

7,818

In the governmental funds, pension costs are based on employer contributions made to pension plans during the year. However, in the Statement of Activities, pension expense is the net effect of all changes in the deferred outflows, deferred inflows and net pension liability during the year.

(379,859)

In the governmental funds, OPEB costs are based on employer contributions made to OPEB plans during the year. However, in the Statement of Activities, OPEB expense is the net effect of all changes in the deferred outflows, deferred inflows, and net OPEB liability during the year.

(282,406)

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Year Ended June 30, 2024

Governmental funds report the effect of premiums, discounts, and the deferred charge on refunding when the debt is first issued, whereas the amounts are deferred and amortized in the Statement of Activities.  Premium amortization Deferred charge on refunding amortization	82,792 (16,821)
Payment of principal on long-term liabilities is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities.	
General obligation bonds	1,025,000
Financed purchases	52,704
Leases	49,492
Subscription-based IT arrangements	220,960
Interest on long-term liabilities is recorded as an expenditure in the funds when it is due; however, in the Statement of Activities, interest expense is recognized as the interest accretes or accrues, regardless of	
when it is due.	(8,542)

Change in net position of governmental activities

\$ 8,028,951

	Business-Type Activities - Enterprise Fund Before School Program
Assets Current assets	
Deposits and investments Receivables	\$ 316,540 (98)
Total assets	316,442
Deferred Outflows of Resources	
Deferred outflows of resources related to other postemployment benefits (OPEB) liability Deferred outflows of resources related to pensions	311 12,732
Total deferred outflows of resources	13,043
Liabilities Current liabilities Accounts payable	2,009
Noncurrent liabilities	
Net other postemployment benefits liabilities Aggregate net pension liabilities	1,882 35,026
Total noncurrent liabilities	36,908
Total liabilities	38,917
Deferred Inflows of Resources  Deferred inflows of resources related to other	
postemployment benefits (OPEB) liability  Deferred inflows of resources related to pensions	700 562
Total deferred inflows of resources	1,262
Net Position	
Unrestricted	\$ 289,306

Statement of Revenues, Expenses, and Changes in Net Position – Proprietary Funds Year Ended June 30, 2024

	Enter Befo	ness-Type tivities - prise Fund ore School rogram
Operating Revenues  Local and intermediate sources	\$	23,062
Operating Expenses Payroll costs Supplies and materials Other operating costs		42,582 581 21
Total operating expenses		43,184
Operating Loss		(20,122)
Nonoperating Revenues Fair market value adjustments Interest income  Total nonoperating revenues		7,897 8,742 16,639
Change in Net Position		(3,483)
Net Position - Beginning		292,789
Net Position - Ending	\$	289,306

	Ente Bef	Business-Type Activities - Enterprise Fund Before School Program	
Operating Activities Cash receipts from parents and guardians Cash payments to other suppliers of goods or services Cash payments to employees for services	\$	23,062 1,297 (46,024)	
Net Cash Used for Operating Activities		(21,665)	
Investing Activities Fair market value adjustments Interest on investments		7,897 8,742	
Net Cash From Investing Activities		16,639	
Net Change in Cash and Cash Equivalents		(5,026)	
Cash and Cash Equivalents, Beginning		321,566	
Cash and Cash Equivalents, Ending	\$	316,540	
Reconciliation of Operating Profit to Net Cash Used for Operating Activities Operating loss Changes in assets, deferred outflows, liabilities, and deferred inflows Deferred outflows of resources Accounts payable Net other postemployment benefits liabilities Aggregate net pension liabilities Deferred inflows of resources	\$	(20,122) 925 1,899 (218) (3,748) (401)	
Net Cash Used for Operating Activities	\$	(21,665)	

# Oakdale Joint Unified School District Statement of Net Position – Fiduciary Funds

Statement of Net Position – Fiduciary Funds June 30, 2024

	 Custodial Fund	cholarship Frust Fund
Assets Deposits and investments	\$ 439,297	\$ 2,145,724
Liabilities Accounts payable	\$ 70	\$ <u>-</u>
Net Position Held for scholarships	\$ 439,227	\$ 2,145,724

Statement of Changes in Net Position – Fiduciary Funds Year Ended June 30, 2024

	Custodial Fund		Scholarship Trust Fund	
Additions				
Contributions				
Private donations	\$	58,254	\$	-
Grants		10,000		- 244 016
Net change in market value Interests and dividends		3,314 3,793		244,016 2,665
interests and dividends	-	3,733		2,003
Total contributions		75,361		246,681
Deductions				
Payroll		952		-
Books and supplies		1,770		-
Scholarships awarded		73,200		53,738
Services and other operating expenses		14,553		
Total deductions		90,475		53,738
Net Change in Fiduciary Net Position		(15,114)		192,943
Net Position - Beginning		454,341		1,952,781
Net Position - Ending	\$	439,227	\$	2,145,724

#### Note 1 - Summary of Significant Accounting Policies

#### **Financial Reporting Entity**

The Oakdale Joint Unified School District (the District) was unified under the laws of the State of California. The District operates under a locally-elected five-member Board form of government and provides educational services to grades K - 12 as mandated by the State and/or Federal agencies. The District operates one comprehensive high school, one junior high school, four elementary schools, an independent study high school, a charter school, and one continuation high school.

A reporting entity is comprised of the primary government and other organizations that are included to ensure the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For Oakdale Joint Unified School District, this includes general operations, food service, and student related activities of the District.

#### **Related Entity**

The District has an approved Charter for the Oakdale Charter School pursuant to *Education Code* Section 47605. The Oakdale Charter School is operated by the District, and its financial activities are presented in the Charter School Special Revenue Fund.

#### **Basis of Presentation - Fund Accounting**

The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for the purpose of carrying out specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The District's funds are grouped into three broad fund categories: governmental, proprietary and fiduciary.

**Governmental Funds** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major and non-major governmental funds:

#### **Major Governmental Funds**

**General Fund** The General Fund is the chief operating fund for all districts. It is used to account for the ordinary operations of the District. All transactions except those accounted for in another fund are accounted for in this fund.

Two funds currently defined as special revenue funds in the California State Accounting Manual (CSAM) do not meet the GASB Statement No. 54 special revenue fund definition. Specifically, Fund 17, Special Reserve Non-Capital Fund, and Fund 20, Special Reserve Postemployment Benefits Fund, are not substantially composed of restricted or committed revenue sources. While these funds are authorized by statute and will remain open for internal reporting purposes, these funds function effectively as extensions of the General Fund, and accordingly have been consolidated with the General Fund for presentation in these audited financial statements. As a result, the General Fund reflects an increase in fund balance of \$4,990,966.

#### **Non-Major Governmental Funds**

**Special Revenue Funds** The Special Revenue funds are used to account for the proceeds from specific revenue sources (other than trusts, major capital projects, or debt service) that are restricted or committed to the financing of particular activities, that compose a substantial portion of the inflows of the fund, and that are reasonably expected to continue. Additional resources that are restricted, committed, or assigned to the purpose of the fund may also be reported in the fund.

- **Student Activities Fund** The Student Activities Fund is used to account separately for the operating activities of the associated student body accounts that are not fiduciary in nature, including student clubs, general operations, athletics, and other student body activities.
- **Charter School Fund** The Charter School Fund may be used by authorizing districts to account separately for the operating activities of a district-operated charter school that would otherwise be reported in the authorizing District's General Fund.
- Cafeteria Fund The Cafeteria Fund is used to account separately for Federal, State, and local resources to operate the food service program (*Education Code* Sections 38090-38093) and is used only for those expenditures authorized by the governing board as necessary for the operation of the District's food service program (*Education Code* Sections 38091 and 38100).
- **Deferred Maintenance Fund** The Deferred Maintenance Fund is used to account separately for revenues that are restricted or committed for deferred maintenance purposes (*Education Code* Section 17582).

**Capital Project Funds** The Capital Project funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and other capital assets (other than those financed by proprietary funds and trust funds).

- **Building Fund** The Building Fund exists primarily to account separately for proceeds from the sale of bonds (*Education Code* Section 15146) and may not be used for any purposes other than those for which the bonds were issued.
- Capital Facilities Fund The Capital Facilities Fund is used primarily to account separately for monies received from fees levied on developers or other agencies as a condition of approval (*Education Code* Sections 17620-17626 and *Government Code* Section 65995 et seq.). Expenditures are restricted to the purposes specified in *Government Code* Sections 65970-65981 or to the items specified in agreements with the developer (*Government Code* Section 66006).

• Special Reserve Fund for Capital Outlay Projects The Special Reserve Fund for Capital Outlay Projects exists primarily to provide for the accumulation of General Fund monies for capital outlay purposes (Education Code Section 42840).

**Debt Service Funds** The Debt Service funds are used to account for the accumulation of resources for, and the payment of, principal and interest on general long-term liabilities.

• **Bond Interest and Redemption Fund** The Bond Interest and Redemption Fund is used for the repayment of bonds issued for the District (*Education Code* Sections 15125-15262).

**Proprietary Funds** Proprietary funds are used to account for activities that are more business-like than government-like in nature. Business-type activities include those for which a fee is charged to external users or to other organizational units of the local education agency, normally on a full cost-recovery basis. Proprietary funds are generally intended to be self-supporting and are classified as enterprise or internal service. The District has the following proprietary fund.

• Enterprise Fund Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The only enterprise fund of the District accounts for the financial transactions related to the Before School Program operations of the District.

**Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the District and are not available to support the District's own programs. The District's fiduciary funds are split into two classifications: scholarship trust funds and custodial funds. The trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangement that has certain characteristics.

Trust funds are used to account for resources held by the District under a trust agreement for individuals, private organizations, or other governments. The District's trust fund is the Leo Volz Scholarship Trust Fund. Custodial funds are used to account for resources, not in a trust, that are held by the District for other parties outside the District's reporting entity. The District's custodial funds are for the Oakdale Joint Unified School District scholarships.

#### **Basis of Accounting - Measurement Focus**

**Government-Wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements, but differs from the manner in which governmental fund financial statements are prepared.

The government-wide statement of activities presents a comparison between expenses, both direct and indirect, and program revenues for each segment of the business-type activities of the District and for each governmental function and exclude fiduciary activity. Direct expenses are those that are specifically associated with a service, program, or department and are therefore, clearly identifiable to a particular function. The District does not allocate indirect expenses to functions in the *Statement of Activities*, except for depreciation of capital assets and amortization of leased assets. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting the

operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program or business segment is self-financing or draws from the general revenues of the District. Eliminations have been made to minimize the double counting of internal activities.

Net position should be reported as restricted when constraints placed on net position are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net position restricted for other activities result from special revenue funds and the restrictions on their use.

**Fund Financial Statements** Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. The major fund is presented in a separate column. Non-major governmental funds are aggregated and presented in a single column.

- Governmental Funds All governmental funds are accounted for using the flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include reconciliations with brief explanations to better identify the relationship between the government-wide financial statements, prepared using the economic resources measurement focus and the accrual basis of accounting, and the governmental fund financial statements, prepared using the flow of current financial resources measurement focus and the modified accrual basis of accounting.
- **Proprietary Funds** Proprietary funds are accounted for using the flow of economic resources measurement focus and the accrual basis of accounting. All assets and all liabilities associated with the operation of this fund are included in the statement of net position. The statement of revenues, expenses and changes in net position presents increases (revenues) and decreases (expenses) in net position. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary fund.
- **Fiduciary Funds** Fiduciary funds are accounted for using the flow of economic resources measurement focus and the accrual basis of accounting. Fiduciary funds are excluded from the government-wide financial statements because they do not represent resources of the District.

Revenues – Exchange and Non-Exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter, to be used to pay liabilities of the current fiscal year. The District considers revenues to be available if they are collected within one year after year-end, except for property taxes, which are considered available if collected within 60 days. The following revenue sources are considered to be both measurable and available at fiscal year-end: State apportionments, interest, certain grants, and other local sources.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, certain grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year in which the taxes are received. Revenue from certain grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include time and purpose requirements. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

**Unearned Revenue** Unearned revenues arise when resources are received by the District before it has a legal claim to them, such as when certain grants are received prior to the occurrence of qualifying expenditures. In the subsequent periods, when the District has a legal claim to the resources, the liability for unearned revenue is removed from the balance sheet and the revenue is recognized.

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable, and typically paid within 60 days. Principal and interest on long-term liabilities, which has not matured, are recognized when paid in the governmental funds as expenditures. Allocations of costs, such as depreciation and amortization expenses, are not recognized in the governmental funds but are recognized in the government-wide statements.

#### **Cash and Cash Equivalents**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Cash equivalents also include cash with county treasury balances for purposes of the statement of cash flows.

#### **Investments**

Investments with original maturities greater than one year are stated at fair value. Fair value is estimated based on quoted market prices at year-end. All investments not required to be reported at fair value are stated at cost or amortized cost. Fair values of investments in county and State investment pools are determined by the program sponsor.

The District's investment in the county treasury is measured at fair value on a recurring basis, which is determined by the fair value per share of the underlying portfolio determined by the program sponsor. Positions in this investment pool are not required to be categorized within the fair value hierarchy.

#### **Prepaid Expenditures (Expenses)**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

As of June 30, 2024, the General Fund had a prepaid expenditure balance of \$30,050.

#### **Stores Inventories**

Inventories consist of expendable food and supplies held for consumption. Inventories are stated at cost, on the first-in, first-out basis. The costs of inventory items are recorded as expenditures in the governmental type funds.

#### **Capital Assets, Depreciation, and Amortization**

The accounting and reporting treatment applied to the capital assets associated with a fund are determined by its measurement focus. General capital assets are long-lived assets of the District. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized, but are expensed as incurred.

When purchased, such assets are recorded as expenditures in the governmental funds and capitalized in the government-wide statement of net position. The valuation basis for capital assets is historical cost, or where historical cost is not available, estimated historical cost based on replacement cost. Donated capital assets are capitalized at acquisition value on the date donated.

Depreciation of capital assets is computed and recorded by the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows: buildings, 20 to 50 years; improvements/infrastructure, 5 to 50 years; equipment, 2 to 15 years.

The District records impairments of capital assets when it becomes probable that the carrying value of the assets will not be fully recovered over their estimated useful life. Impairments are recorded to reduce the carrying value of the assets to their net realizable value based on facts and circumstances in existence at the time of the determination. No impairments were recorded during the year ended June 30, 2024.

The District records the value of intangible right-to-use assets based on the underlying leased asset in accordance with GASB Statement No. 87, *Leases*. The right-to-use intangible asset is amortized each year for the term of the contract or useful life of the underlying asset.

The District records the value of right-to-use subscription IT assets based on the underlying subscription asset in accordance with GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. The right-to-use subscription IT asset is amortized each year for the term of the contract or useful life of the underlying asset.

#### **Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

#### **Compensated Absences**

Compensated absences are accrued as a liability as the benefits are earned. The entire compensated absence liability is reported on the government-wide statement of net position as long-term liabilities.

Sick leave is accumulated without limit for each employee at the rate of one day for each month worked. Leave with pay is provided when employees are absent for health reasons; however, the employees do not gain a vested right to accumulated sick leave. Employees are never paid for any sick leave balance at termination of employment or any other time. Therefore, the value of accumulated sick leave is not recognized as a liability in the District's financial statements. However, credit for unused sick leave is applicable to all classified school members who retire after January 1, 1999. At retirement, each member will receive .004 year of service credit for each day of unused sick leave. Credit for unused sick leave is applicable to all certificated employees and is determined by dividing the number of unused sick days by the number of base service days required to complete the last school year, if employed full-time.

#### **Accrued Liabilities and Long-Term Liabilities**

All payables, accrued liabilities, and long-term liabilities are reported in the government-wide and proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full, from current financial resources are reported as liabilities of the governmental funds.

However, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the governmental fund financial statements only to the extent that they are due for payment during the current year. Bonds, leases, and other long-term liabilities are recognized as liabilities in the governmental fund financial statements when due.

#### **Premiums**

In the government-wide financial statements, long-term liabilities are reported as liabilities in the governmental activities. Debt premiums are amortized over the life of the debt using the straight-line method, which approximates the effective interest method.

In governmental fund financial statements, debt premiums are recognized in the current period. The face amount of the debt is reported as other financing sources. Premiums received on debt issuance are also reported as other financing sources.

## **Deferred Outflows of Resources and Deferred Inflows of Resources**

In addition to assets, the Statement of Net Position also reports deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and so will not be recognized as an expense or expenditure until then. The District reports deferred outflows of resources for deferred charges on refunding of debt, for pension related items, and for OPEB related items.

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The District reports deferred inflows of resources for pension related items, and for OPEB related items.

#### **Pensions**

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the California State Teachers' Retirement System (CalSTRS) and the California Public Employees' Retirement System (CalPERS) plan for schools (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalSTRS and CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Member contributions are recognized in the period in which they are earned. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund.

#### **Postemployment Benefits Other Than Pensions (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the District Plan and the CalSTRS Medicare Premium Payment (MPP) Program and additions to/deductions from the District Plan and the MPP's fiduciary net position have been determined on the same basis as they are reported by the District Plan and the MPP. For this purpose, the District Plan and the MPP recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund.

#### Leases

The District recognizes a lease liability and an intangible right-to-use leased asset (leased asset) in the government-wide financial statements. At the commencement of the lease term, the District measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The leased asset is initially measured as the initial amount of the lease liability, plus certain initial direct costs. Subsequently, the leased asset is amortized on a straight-line basis over the lease term or useful life of the underlying asset.

#### **Subscriptions**

The District recognizes a subscription liability and an intangible right-to-use subscription IT asset (subscription IT asset) in the government-wide financial statements. At the commencement of the subscription term, the District measures the subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of subscription payments made. The subscription IT asset is initially measured as the initial amount of the subscription liability, plus certain initial direct costs. Subsequently, the subscription IT asset is amortized on a straight-line basis over shorter of the subscription term or useful life of the underlying asset.

#### **Fund Balances - Governmental Funds**

As of June 30, 2024, fund balances of the governmental funds are classified as follows:

**Nonspendable** - amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** - amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed** - amounts that can be used only for specific purposes determined by a formal action of the governing board. The governing board is the highest level of decision-making authority for the District. Commitments may be established, modified, or rescinded only through resolutions or other action as approved by the governing board.

**Assigned** - amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the District's adopted policy, only the governing board, chief business official or superintendent may assign amounts for specific purposes.

Unassigned - all other spendable amounts.

## **Spending Order Policy**

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the governing board has provided otherwise in its commitment or assignment actions.

## **Minimum Fund Balance Policy**

The governing board maintains a minimum fund balance policy for the General Fund in order to protect the District against revenue shortfalls or unpredicted one-time expenditures. The policy requires a Reserve for Economic Uncertainties consisting of unassigned amounts and it is the Board's desire to keep this level at five percent of General Fund expenditures and other financing uses, however, it shall not be lower that the requirements of 5 CCR 15450.

#### **Net Position**

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net position net of investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The District first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available. The government-wide financial statements report \$16,858,269 of restricted net position.

#### **Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the District, these revenues are fees for the before school program. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## **Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented in the financial statements. Interfund transfers are eliminated in the governmental activities column of the Statement of Activities.

### **Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## **Property Tax**

Secured property taxes attach as an enforceable lien on property as of January 1. Taxes are payable in two installments on November 1 and February 1 and become delinquent on December 10 and April 10, respectively. Unsecured property taxes are payable in one installment on or before August 31. The County of Stanislaus bills and collects the taxes on behalf of the District. Local property tax revenues are recorded when received.

## Note 2 - Deposits and Investments

## **Summary of Deposits and Investments**

Deposits and investments as of June 30, 2024, are classified in the accompanying financial statements as follows:

Governmental funds Proprietary funds Fiduciary funds	\$ 49,344,663 316,540 2,585,021
Total deposits and investments	\$ 52,246,224
Deposits and investments as of June 30, 2024, consist of the following:	
Cash on hand and in banks Cash in revolving Investments	\$ 1,077,534 10,000 51,158,690
Total deposits and investments	\$ 52,246,224

### **Policies and Practices**

The District is authorized under California *Government Code* to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations.

**Investment in County Treasury** - The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (*Education Code* Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statements at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

#### **General Authorizations**

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District has a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The District manages its exposure to interest rate risk by investing in the County Pool which purchases a combination of shorter term and longer term investments and which also times cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations. The District maintains an investment of \$49,343,269 in the Stanislaus County Treasury Investment Pool that has an average weighted maturity of 297 days.

## **Segmented Time Distribution**

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following schedule that shows the distribution of the District's investments by maturity:

Investment Type	Reported Amount	12 Months or Less	13 - 24 Months		25 - Mor	- 60 nths	 Than onths
Money Market Mutual Funds County Pool	\$ 1,815,421 49,343,269	\$ 1,815,421 49,343,269	\$	- -	\$	- -	\$ - -
Total	\$ 51,158,690	\$ 51,158,690	\$		\$	_	\$ 

## **Custodial Credit Risk - Deposits**

This is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. However, the California *Government Code* requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agency. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105% of the secured deposits. As of June 30, 2024, \$858,052 of the District's bank balance was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the name of the District.

## **Custodial Credit Risk - Investments**

This is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. Of the investment in Money Market Mutual Funds of \$1,815,421, the District has a custodial credit risk exposure of \$1,815,421 because the related securities are uninsured, unregistered and held by the brokerage firm which is also the counterparty for these securities. The District does not have a policy limiting the amount of securities that can be held by counterparties.

#### Note 3 - Fair Value Measurements

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

- Level 1 Quoted prices in active markets for identical assets that the District has the ability to access at the
  measurement date. Level 1 assets may include debt and equity securities that are traded in an active
  exchange market and that are highly liquid and are actively traded in over-the-counter markets.
- Level 2 Observable inputs other than Level 1 prices such as quoted prices for similar assets in active
  markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that
  are observable, such as interest rates and curves observable at commonly quoted intervals, implied
  volatilities, and credit spreads. For financial reporting purposes, if an asset has a specified term, a Level 2
  input is required to be observable for substantially the full term of the asset.
- Level 3 Unobservable inputs should be developed using the best information available under the
  circumstances, which might include the District's own data. The District should adjust that data if
  reasonably available information indicates that other market participants would use different data or
  certain circumstances specific to the District are not available to other market participants.

The District's fair value measurements are as follows at June 30, 2024:

	Fair Value Measurements Using							
	Reported	Level 1	Level 2	Level 3				
Investment Type	Amount	Inputs	Inputs	Inputs				
Money Market Mutual Funds	\$ 1,815,421	\$ 1,815,421	\$ -	\$ -				

All assets have been valued using a market approach, with quoted market prices.

# Note 4 - Receivables

Receivables at June 30, 2024, consist of intergovernmental grants, entitlements, and local sources. All receivables are considered collectible in full.

	 General Fund	on-Major vernmental Funds	Go	Total overnmental Funds	orietary unds
Federal Government					
Categorical aid	\$ 2,141,423	\$ 155,522	\$	2,296,945	\$ -
State Government					
LCFF apportionment	17,753	77,936		95,689	-
Categorical aid	1,021,247	151,405		1,172,652	-
Local Sources	 397,802	 -		397,802	(98)
Total	\$ 3,578,225	\$ 384,863	\$	3,963,088	\$ (98)

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Note 5 - Capital Assets

Capital assets activity for the fiscal year ended June 30, 2024, was as follows:

		ance , 2023	Additions	<u>D</u>	Deductions		Balance ine 30, 2024
Governmental Activities Capital assets not being depreciated or amortized Land	\$ 13,	755,591	\$ _	\$	-	\$	13,755,591
Construction in progress	1,	773,663	 2,134,503		(1,773,663)		2,134,503
Total capital assets not being depreciated or amortized	15,	529,254	2,134,503		(1,773,663)		15,890,094
Capital assets being depreciated and amortized							
Land improvements		043,009	610,351		-		20,653,360
Buildings and improvements Furniture and equipment		637,212 696,306	1,679,091 1,370,245		- (411,634)		74,316,303 9,654,917
Right-to-use leased furniture and equipment		282,375	-		(30,625)		251,750
Right-to-use subscription IT assets			263,305				263,305
Total capital assets being depreciated and amortized	101.	658,902	3,922,992		(442,259)		105,139,635
Total capital assets		188,156	6,057,495		(2,215,922)		121,029,729
Accumulated depreciation and amortization		-					
Land improvements		795,056)	(873,818)		-		(13,668,874)
Buildings and improvements Furniture and equipment		097,076) 424,598)	(1,722,240) (428,889)		- 397,266		(30,819,316) (4,456,221)
Right-to-use leased furniture	(4,	+24,336)	(420,003)		397,200		(4,430,221)
and equipment		(72,326)	(51,441)		30,625		(93,142)
Right-to-use subscription IT assets			 (86,194)				(86,194)
Total accumulated depreciation		389,056)	(3,162,582)		427,891		(49,123,747)
Net depreciable and amortizable capital assets	55,	269,846	 760,410		(14,368)		56,015,888
Governmental activities capital assets, net	\$ 70,	799,100	\$ 2,894,913	\$	(1,788,031)	\$	71,905,982

Depreciation and amortization expense were charged to governmental functions as follows:

Governmental Activities	
Instruction	\$ 1,447,420
Supervision of instruction	120,998
Home-to-school transportation	725,987
Food services	241,996
Data processing	60,499
All other administration	172,439
Plant services	 393,243
Total depreciation and amortization expense - governmental activities	\$ 3,162,582

# Note 6 - Interfund Transactions

# Interfund Receivables/Payables (Due To/Due From)

Interfund receivable and payable balances arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed. Interfund receivable and payable balances at June 30, 2024, between the major fund and non-major governmental funds are as follows:

Funds	Due from Other Funds		
Major Governmental Fund			
General	\$ 81,038	\$	1,320,850
Non-Major Governmental Funds			
Charter Schools	20,773		66,951
Cafeteria	77		14,087
Deferred Maintenance	300,000		-
Special Reserve Fund for Capital	/		
Outlay Projects	 1,000,000		
Total	\$ 1,401,888	\$	1,401,888

The General Fund owes the Charter Schools Non-Major Governmental Fund for ESSER program.	\$	20,773
The General Fund owes the Cafeteria Non-Major Governmental Fund for indirect costs.	•	, 77
The General Fund owes the Special Reserve Non-Major Governmental Fund for for Capital Outlay for capital projects.		1,000,000
The General Fund owes the Deferred Maintenance Non-Major Governmental Fund for future maintenance costs.		300,000
The Charter Schools Non-Major Governmental Fund owes the General Fund for indirect services.		46,954
The Charter Schools Non-Major Governmental Fund owes the General Fund for unexpected grants.		19,997
The Cafeteria Non-Major Governmental Fund owes the General Fund for indirect services.		14,087
Total	\$	1,401,888

# **Operating Transfers**

Interfund transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Interfund transfers for the year ended June 30, 2024, consist of the following:

The General Fund transferred to the Deferred Maintenance Non-Major Governmental	
Fund for future maintenance costs.	\$ 300,000
The General Fund transferred to the Special Reserve Non-Major Governmental Fund	
for Capital Outlay Projects for capital projects.	100,000
The General Fund transferred to the Special Reserve for Capital Outlay Non-Major	
Governmental Fund for the bus replacement program.	400,000
The Charter Schools Non-Major Governmental Fund transferred to the General Fund for	
District services.	 46,954
	_
Total	\$ 846,954

# Note 7 - Accounts Payable

Accounts payable at June 30, 2024, consists of the following:

	General Fund		Non-Major Governmental Funds		Total Governmental Funds		orietary unds
Vendor payables LCFF apportionment Salaries and benefits	\$ 1,533,779 125,109 2,777,327	\$	354,805 - 64,579	\$	1,888,584 125,109 2,841,906	_	\$ 2,009 - -
Total	\$ 4,436,215	\$	419,384	\$	4,855,599	_	\$ 2,009

# Note 8 - Unearned Revenue

Unearned revenue at June 30, 2024, consists of the following:

	Non-Major General Governmental Fund Funds					
Federal financial assistance State categorical aid	\$	131,681 710,997	\$	1,114 -	\$	132,795 710,997
Total	\$	842,678	\$	1,114	\$	843,792

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# Note 9 - Long-Term Liabilities Other than OPEB and Pensions

## **Summary**

The changes in the District's long-term liabilities other than OPEB and pensions during the year consisted of the following:

	Balance July 1, 2023	A	dditions	Deductions	Ju	Balance ne 30, 2024	Due in One Year
Long-Term Liabilities							
General obligation bonds	\$ 6,830,000	\$	-	\$ (1,025,000)	\$	5,805,000	\$ 1,065,000
Unamortized debt premiums	648,541		-	(82,792)		565,749	-
Financed purchase agreement	469,262		-	(52,704)		416,558	52,710
Leases	212,740		-	(49,492)		163,248	48,389
Subscription-based IT arrangements	-		263,305	(220,960)		42,345	42,345
Compensated absences	146,256			(7,818)		138,438	
Total	\$ 8,306,799	\$	263,305	\$ (1,438,766)	\$	7,131,338	\$ 1,208,444

Payments on the general obligation bonds are made by the Bond Interest and Redemption Fund with local tax revenues. The premiums are being amortized over the life of the related debt. The financed purchase agreement is paid by the General Fund. The leases are paid by the fund using the right-to-use asset. Payments on the subscription-based IT agreements are made from the General Fund. The compensated absences will be paid by the fund for which the employee worked.

# **General Obligation Bonds**

The outstanding general obligation bonded debt is as follows:

Issuance Date	Final Maturity Date	Interest Rate	Original Issue	Bonds Outstanding July 1, 2023	Redeemed	Bonds Outstanding June 30, 2024
5/3/2017	8/1/2030	4.0-2.0%	\$ 11,555,000	\$ 6,830,000	\$ (1,025,000)	\$ 5,805,000

# **Debt Service Requirements to Maturity**

The current interest bonds mature as follows:

Fiscal Year	<u>F</u>	Interest to Principal Maturity		Total		
2025	\$	1,065,000	\$	224,700	\$	1,289,700
2026		1,110,000		182,100		1,292,100
2027		1,155,000		137,700		1,292,700
2028		1,200,000		91,500		1,291,500
2029		525,000		43,500		568,500
2030-2031		750,000		28,500		778,500
Total	\$	5,805,000	\$	708,000	\$	6,513,000

# **Financed Purchase Agreement**

The District has entered into an agreement to finance the retrofit of LED lighting. Such an agreement is, in substance, a purchase and is reported as a financed purchase agreement. The District's liability on the agreement is summarized below:

Year Ending June 30,	 Principal
2025 2026 2027 2028 2029 2030-2033	\$ 52,710 52,703 52,683 52,680 52,680 153,102
Total	\$ 416,558

#### Leases

The District has entered into agreements to lease various equipment. The District's liability on lease agreements is summarized below:

Lease	Leases Outstanding July 1, 2023		Payments		Leases Outstanding June 30, 2024	
Copiers Postage machine	\$ 201,666 11,074	-	(45,947) (3,545)	\$	155,719 7,529	
Total	\$ 212,740	\$	(49,492)	\$	163,248	

# **Copiers**

The District entered into agreements to lease copiers for five years. Under the terms of the leases, the District paid total monthly payments of \$4,823, which amounted to total principal and interest costs of \$289,380. The annual interest rate charged on the leases range from 3.4% to 4.0%. At June 30, 2024, the District has recognized right-to-use leased assets of \$233,994 and lease liability of \$155,719 related to these agreements. During the fiscal year, the District recorded \$47,857 in amortization expense and \$6,293 in interest expense for the right-to-use the copiers. The District also pays per each additional copy in excess of the contracted amount, which are not included in the measurement of the lease liability as they are variable in nature.

#### **Postage Machine**

The District entered into an agreement to lease a postage machine for five years. Under the terms of the lease, the District binder paid monthly payments of \$327, which amounted to total principal and interest costs of \$19,622. The annual interest rate charged on the lease is 4.0%. At June 30, 2024, the District has recognized a right-to-use leased asset of \$17,756 and a lease liability of \$7,529 related to this agreement. During the fiscal year, the District recorded \$3,576 in amortization expense and \$378 in interest expense for the right-to-use the postage machine.

The remaining principal and interest payment requirements for the lease obligation debt as of June 30, 2024 are as follows:

Year Ending June 30,	<u>P</u>	rincipal	 nterest	 Total
2025 2026 2027 2028	\$	48,389 49,535 45,291 20,033	\$ 4,939 3,531 1,523 282	\$ 53,328 53,066 46,814 20,315
Total	\$	163,248	\$ 10,275	\$ 173,523

## **Subscriptions-Based Information Technology Arrangements (SBITAs)**

The District entered into SBITAs for the use of various software. At June 30, 2024, the District has recognized a right-to-use subscriptions IT asset of \$263,305 and a SBITA liability of \$42,345 related to these agreements. During the fiscal year, the District recorded \$86,194 in amortization expense. The subscriptions have an interest rate of 3.0%.

The remaining principal and interest payment requirements for the SBITA obligation debt as of June 30, 2024, are as follows:

Year Ending June 30,	Pri	ncipal	Inte	rest	_	Total
2024	\$	42,345	\$	106	\$	42,451

## **Compensated Absences**

Compensated absences (unpaid employee vacation) for the District at June 30, 2024, amounted to \$138,438.

# Note 10 - Other Postemployment Benefit (OPEB) Liability

For the fiscal year ended June 30, 2024, the District reported net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense for the following plans:

OPEB Plan	 Net OPEB Liability	rred Outflows Resources	 erred Inflows f Resources	 OPEB Expense
District Plan Medicare Premium Payment	\$ 8,313,505	\$ 999,134	\$ 3,093,301	\$ 678,859
(MPP) Program	233,067	 		(6,250)
Total	\$ 8,546,572	\$ 999,134	\$ 3,093,301	\$ 672,609

The details of each plan are as follows:

### **District Plan**

### **Plan Administration**

The District's governing board administers the Postemployment Benefits Plan (the Plan). The Plan is a single-employer defined benefit plan that is used to provide postemployment benefits other than pensions (OPEB) for eligible retirees and their spouses. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

### Plan Membership

At June 30, 2023, the valuation date, the Plan membership consisted of the following:

Inactive employees or beneficiaries currently receiving benefits payments	50
Active employees	450
Total	500

### **Benefits Provided**

The Plan provides medical insurance benefits to eligible retirees and their spouses. Benefits are provided through a third-party insurer, and the full cost of benefits is covered by the Plan. The District's governing board has the authority to establish and amend the benefit terms as contained within the negotiated labor agreements.

#### Contributions

The benefit payment requirements of the Plan members and the District are established and may be amended by the District, the Oakdale Teachers Association (OTA), the local California Service Employees Association (CSEA), and unrepresented groups. The benefit payment is based on projected pay-as-you-go financing requirements as determined annually through the agreements with the District, OTA, CSEA, and the unrepresented groups. For the measurement period of June 30, 2023, the District paid \$402,622 in benefits.

## **Actuarial Assumption**

The total OPEB liability as of June 30, 2023, actuarial valuation, was determined by using the following assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary increases	2.75%
Discount rate	3.65%
Healthcare cost trend rates	4.00%

The discount rate was based on the Bond Buyer 20-bond General Obligation Index.

Mortality rates were based on the 2020 CalSTRS Mortality Table for certificated employees and the 2021 CalPERS Active Mortality for Miscellaneous Employees Table for classified and miscellaneous employees. Mortality rates vary by age and sex. (Unisex mortality rates are not often used as individual OPEB benefits do not depend on the mortality table used.) If employees die prior to retirement, past contributions are available to fund benefits for employees who live to retirement. After retirement, death results in benefit termination or reduction. Although higher mortality rates reduce service costs, the mortality assumption is not likely to vary from employer to employer.

Retirement rates were based on the 2020 CalSTRS Retirement Rates for certificated employees, the 2021 CalPERS Retirement Rates for classified employees hired before 2013, and the 2021 CalPERS two percent at 62 Retirement Rates for classified employees hired after 2012 (adjusted to reflect minimum retirement age of 55.)

# **Changes in the Total OPEB Liability**

	Total OPEB Liability	
Balance, June 30, 2022	\$	9,085,964
Service cost Interest Differences between expected and actual experience Changes of assumptions Benefit payments		551,825 323,525 (1,177,879) (67,308) (402,622)
Net change in total OPEB liability		(772,459)
Balance, June 30, 2023	\$	8,313,505

## Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

Discount Rate		Total OPEB Liability			
1% decrease (2.65%)	\$	8,857,781			
Current discount rate (3.65%)		8,313,505			
1% increase (4.65%)		7,795,471			

# Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are one percent lower or higher than the current healthcare costs trend rate:

Healthcare Cost Trend Rate	 otal OPEB Liability
1% decrease (3.0%)	\$ 7,518,281
Current healthcare cost trend rate (4.0%)	8,313,505
1% increase (5.0%)	9,245,881

Changes in Benefit Terms - There were no changes in the benefit terms since the previous valuation.

Changes of Assumptions - The discount rate was changed from 3.54% to 3.65% since the previous measurement.

# OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2024, the District recognized OPEB expense of \$678,859. At June 30, 2024, the District reported deferred outflows of resources and deferred inflow of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources		
OPEB contributions subsequent to measurement date Differences between expected and actual experience Changes of assumptions	\$	377,728 - 621,406	\$	1,853,674 1,239,627	
Total	\$	999,134	\$	3,093,301	

The deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the subsequent fiscal year.

The deferred outflows of resources and deferred inflows of resources related to differences between expected and actual experience and changes of assumptions will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period.

The remaining deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30,		Deferred Outflows of Resources		Deferred Inflows of Resources	
2025	\$	76,209	\$	297,839	
2026	·	76,209	·	297,839	
2027		76,209		297,839	
2028		76,209		297,839	
2029		76,209		297,839	
Thereafter		240,361		1,604,106	
Total	\$	621,406	\$	3,093,301	

## Medicare Premium Payment (MPP) Program

#### **Plan Description**

The Medicare Premium Payment (MPP) Program is administered by the California State Teachers' Retirement System (CalSTRS). The MPP Program is a cost-sharing multiple-employer other postemployment benefit plan (OPEB) established pursuant to Chapter 1032, Statutes 2000 (SB 1435). CalSTRS administers the MPP Program through the Teachers' Health Benefits Fund (THBF).

A full description of the MPP Program regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2022, annual actuarial valuation report, Medicare Premium Payment Program Actuarial Valuation. This report and CalSTRS audited financial information are publicly available reports that can be found on the CalSTRS website under Publications at: http://www.calstrs.com/member-publications.

#### **Benefits Provided**

The MPP Program pays Medicare Part A premiums and Medicare Parts A and B late enrollment surcharges for eligible members of the State Teachers Retirement Plan (STRP) Defined Benefit (DB)Program who were retired or began receiving a disability allowance prior to July 1, 2012 and were not eligible for premium free Medicare Part A. The payments are made directly to the Centers for Medicare and Medicaid Services (CMS) on a monthly basis.

The MPP Program is closed to new entrants as members who retire after July 1, 2012, are not eligible for coverage under the MPP Program.

The MPP Program is funded on a pay-as-you go basis from a portion of monthly District benefit payments. In accordance with California *Education Code* Section 25930, contributions that would otherwise be credited to the DB Program each month are instead credited to the MPP Program to fund monthly program and administrative costs. Total redirections to the MPP Program are monitored to ensure that total incurred costs do not exceed the amount initially identified as the cost of the program.

## **Net OPEB Liability and OPEB Expense**

At June 30, 2024, the District reported a liability of \$233,067 for its proportionate share of the net OPEB liability for the MPP Program. The net OPEB liability was measured as of June 30, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2022. The District's proportion of the net OPEB liability was based on a projection of the District's long-term share of contributions to the OPEB Plan relative to the projected contributions of all participating school districts, actuarially determined. The District's proportionate share for the measurement period June 30, 2023 and June 30, 2022, respectively, was 0.0768% and 0.0689%, resulting in a net increase in the proportionate share of 0.0079%.

For the year ended June 30, 2024, the District recognized OPEB expense of \$(6,250).

## **Actuarial Methods and Assumptions**

The June 30, 2023 total OPEB liability was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2022, and rolling forward the total OPEB liability to June 30, 2023, using the assumptions listed in the following table:

Measurement Date	June 30, 2023	June 30, 2022
Valuation Date	June 30, 2022	June 30, 2021
Experience Study	July 1, 2015 through	July 1, 2015 through
·	June 30, 2018	June 30, 2018
Actuarial Cost Method	Entry age normal	Entry age normal
Investment Rate of Return	3.65%	3.54%
Medicare Part A Premium Cost Trend Rate	4.50%	4.50%
Medicare Part B Premium Cost Trend Rate	5.40%	5.40%

For the valuation as of June 30, 2022, CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among members. The projection scale was set equal to 110% of the ultimate improvement factor from the Mortality Improvement Scale (MP-2019) table, issued by the Society of Actuaries.

Assumptions were made about future participation (enrollment) into the MPP Program because CalSTRS is unable to determine which members not currently participating meet all eligibility criteria for enrollment in the future. Assumed enrollment rates were derived based on past experience and are stratified by age with the probability of enrollment diminishing as the members' age increases. This estimated enrollment rate was then applied to the population of members who may meet criteria necessary for eligibility and are not currently enrolled in the MPP Program. Based on this, the estimated number of future enrollments used in the financial reporting valuation was 179 or an average of 0.13% of the potentially eligible population (138,780).

The MPP Program is funded on a pay-as-you-go basis with contributions generally being made at the same time and in the same amount as benefit payments and expenses coming due. Any funds within the MPP Program as of June 30, 2023, were to manage differences between estimated and actual amounts to be paid and were invested in the Surplus Money Investment Fund, which is a pooled investment program administered by the State Treasurer.

#### **Discount Rate**

As the MPP Program is funded on a pay-as-you-go basis, the OPEB plan's fiduciary net position was not projected to be sufficient to make projected future benefit payments. Therefore, the MPP Program used the Bond Buyer's 20-Bond GO Index from Bondbuyer.com as of June 30, 2023, as the discount rate, which was applied to all periods of projected benefit payments to measure the total OPEB liability. The discount rate as of June 30, 2023, was 3.65%, which is an increase of 0.11% from 3.54% as of June 30, 2022.

## Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net OPEB liability calculated using the current discount rate, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

Discount Rate	•	let OPEB Liability
1% decrease (2.65%) Current discount rate (3.65%)	\$	253,296 233.067
1% increase (4.65%)		215,478

# Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Medicare Costs Trend Rates

The following presents the District's proportionate share of the net OPEB liability calculated using the current Medicare costs trend rates, as well as what the net OPEB liability would be if it were calculated using Medicare costs trend rates that are one percent lower or higher than the current rates:

Medicare Costs Trend Rates	-	let OPEB Liability
1% decrease (3.50% Part A and 4.40% Part B) Current Medicare costs trend rates (4.50% Part A and 5.40% Part B) 1% increase (5.50% Part A and 6.40% Part B)	\$	214,445 233,067 254,091

Note 11 - Fund Balances

Fund balances are composed of the following elements:

	General Fund	Non-Major Governmental Funds	Total
Nonspendable Revolving cash Stores inventories Prepaid expenditures	\$ 10,000 7,640 30,050	\$ - 143,388 -	\$ 10,000 151,028 30,050
Total nonspendable	47,690	143,388	191,078
Restricted Legally restricted programs Student activities Food service Capital projects Debt service	11,223,653	112,864 405,033 1,884,152 2,107,459 1,261,700	11,336,517 405,033 1,884,152 2,107,459 1,261,700
Total restricted  Committed  Deferred maintenance program Stabilization Textbook and technology Lottery carryover BP 3100 - District minimum reserve Special education contingency  Total committed	11,223,653 10,002,610 1,224,733 1,763,930 1,669,000 300,000 14,960,273	5,771,208 674,301 - - - - - - 674,301	16,994,861 674,301 10,002,610 1,224,733 1,763,930 1,669,000 300,000 15,634,574
Assigned Retiree health benefits Stabilization OID Grant Special projects Bus replacement Capital projects	3,661,349 - - - -	760,482 33,426 144,569 1,399,360 1,155,091	3,661,349 760,482 33,426 144,569 1,399,360 1,155,091
Total assigned  Unassigned  Reserve for economic uncertainties  Remaining unassigned	2,504,000 5,310,648	3,492,928	2,504,000 5,310,648
Total unassigned	7,814,648		7,814,648
Total	\$ 37,707,613	\$ 10,081,825	\$ 47,789,438

## Note 12 - Risk Management

## **Property and Liability**

The District is exposed to various risks of loss related to torts; theft, damage, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year ending June 30, 2024, the District contracted with Central Region School Insurance Group (CRSIG) for property and liability insurance coverage. Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year.

## **Workers' Compensation**

For fiscal year 2024, the District participated in the Central Region School Insurance Group (CRSIG), an insurance purchasing pool. The intent of CRSIG is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in CRSIG. The workers' compensation experience of the participating districts is calculated as one experience and a common premium rate is applied to all districts in CRSIG. Each participant pays its workers' compensation premium based on its individual rate.

## **Employee Medical Benefits**

The District has contracted with the California's Valued Trust (CVT) to provide employee medical benefits. Rates are set through an annual calculation process. The District pays a monthly contribution, which is placed in a common fund from which claim payments are made for all participating Districts. Claims are paid for all participants regardless of claims flow. The Board of Directors has a right to return monies to a district subsequent to the settlement of all expenses and claims if a district withdraws from the pool.

## Note 13 - Employee Retirement Systems

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Academic employees are members of the California State Teachers' Retirement System (CalSTRS) and classified employees are members of the California Public Employees' Retirement System (CalPERS).

For the fiscal year ended June 30, 2024, the District reported its proportionate share of net pension liabilities, deferred outflows of resources, deferred inflows of resources, and pension expense for each of the above plans as follows:

Pension Plan	Pei	Net nsion Liability	erred Outflows f Resources	erred Inflows f Resources	Pen	sion Expense
CalSTRS CalPERS	\$	39,549,312 21,474,288	\$ 14,952,836 7,806,076	\$ 3,484,886 344,569	\$	5,976,061 3,646,461
Total	\$	61,023,600	\$ 22,758,912	\$ 3,829,455	\$	9,622,522

The details of each plan are as follows:

## California State Teachers' Retirement System (CalSTRS)

## **Plan Description**

The District contributes to the State Teachers Retirement Plan (STRP) administered by the California State Teachers' Retirement System (CalSTRS). STRP is a cost-sharing multiple-employer public employee retirement system defined benefit pension plan. Benefit provisions are established by State statutes, as legislatively amended, within the State Teachers' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2022, annual actuarial valuation report, Defined Benefit Program Actuarial Valuation. This report and CalSTRS audited financial information are publicly available reports that can be found on the CalSTRS website under Publications at: http://www.calstrs.com/member-publications.

#### **Benefits Provided**

The STRP provides retirement, disability and survivor benefits to beneficiaries. Benefits are based on members' final compensation, age, and years of service credit. Members hired on or before December 31, 2012, with five years of credited service are eligible for the normal retirement benefit at age 60. Members hired on or after January 1, 2013, with five years of credited service are eligible for the normal retirement benefit at age 62. The normal retirement benefit is equal to 2.0% of final compensation for each year of credited service.

The STRP is comprised of four programs: Defined Benefit Program, Defined Benefit Supplement Program, Cash Balance Benefit Program, and Replacement Benefits Program. The STRP holds assets for the exclusive purpose of providing benefits to members and beneficiaries of these programs. CalSTRS also uses plan assets to defray reasonable expenses of administering the STRP. Although CalSTRS is the administrator of the STRP, the state is the sponsor of the STRP and obligor of the trust. In addition, the state is both an employer and nonemployer contributing entity to the STRP.

The District contributes exclusively to the STRP Defined Benefit Program, thus disclosures are not included for the other plans.

The STRP provisions and benefits in effect at June 30, 2024, are summarized as follows:

	STRP Defined Benefit Program		
	On or before	On or after	
Hire date	December 31, 2012	January 1, 2013	
Benefit formula	2% at 60	2% at 62	
Benefit vesting schedule	5 years of service	5 years of service	
Benefit payments	Monthly for life	Monthly for life	
Retirement age	60	62	
Monthly benefits as a percentage of eligible compensation	2.0% - 2.4%	2.0% - 2.4%	
Required employee contribution rate	10.25%	10.205%	
Required employer contribution rate	19.10%	19.10%	
Required state contribution rate	10.828%	10.828%	

#### **Contributions**

Required member, District and State of California contributions rates are set by the California Legislature and Governor and detailed in Teachers' Retirement Law. The contributions rates are expressed as a level percentage of payroll using the entry age normal actuarial method. In accordance with AB 1469, employer contributions into the CalSTRS will be increasing to a total of 19.1% of applicable member earnings phased over a seven-year period. The contribution rates for each plan for the year ended June 30, 2024, are presented above and the District's total contributions were \$6,221,322.

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related state support and the total portion of the net pension liability that was associated with the District were as follows:

Total net pension liability, including State share

Proportionate share of net pension liability State's proportionate share of the net pension liability	\$ 39,549,312 18,949,188
Total	\$ 58,498,500

The net pension liability was measured as of June 30, 2023. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts and the State, actuarially determined. The District's proportionate share for the measurement period June 30, 2023 and June 30, 2022, respectively, was 0.0519% and 0.0459%, resulting in a net increase in the proportionate share of 0.0060%.

For the year ended June 30, 2024, the District recognized pension expense of \$5,976,061. In addition, the District recognized pension expense and revenue of \$2,577,613 for support provided by the State. At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Pension contributions subsequent to measurement date Change in proportion and differences between contributions	\$	6,221,322	\$	-
made and District's proportionate share of contributions  Differences between projected and actual earnings		5,225,298		1,368,797
on pension plan investments  Differences between expected and actual experience		169,287		-
in the measurement of the total pension liability Changes of assumptions		3,107,924 229,005		2,116,089
Total	\$	14,952,836	\$	3,484,886

The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year.

The deferred outflows of resources and deferred inflows of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period and will be recognized in pension expense as follows:

Year Ended June 30,	Deferred Outflows/(Inflows) of Resources
2025 2026 2027 2028	\$ (1,244,252) (1,949,961) 3,204,468 159,032
Total	\$ 169,287

The deferred outflows of resources and deferred inflows of resources related to the change in proportion and differences between contributions made and District's proportionate share of contributions, differences between expected and actual experience in the measurement of the total pension liability, and changes of assumptions will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the measurement period is seven years and will be recognized in pension expense as follows:

Year Ended June 30,	• •	Deferred Outflows/(Inflows) of Resources	
2025	\$ 744	,724	
2026	750	,459	
2027	890	,972	
2028	773	,827	
2029	760	,481	
Thereafter	1,156	,878	
Total	\$ 5,077	,341	

## **Actuarial Methods and Assumptions**

Total pension liability for STRP was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2022, and rolling forward the total pension liability to June 30, 2023. The financial reporting actuarial valuation as of June 30, 2022, used the following methods and assumptions, applied to all prior periods included in the measurement:

Valuation date	June 30, 2022
Measurement date	June 30, 2023
Experience study	July 1, 2015 through June 30, 2018
Actuarial cost method	Entry age normal
Discount rate	7.10%
Investment rate of return	7.10%
Consumer price inflation	2.75%
Wage growth	3.50%

CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among its members. The projection scale was set equal to 110% of the ultimate improvement factor from the Mortality Improvement Scale (MP-2019) table, issued by the Society of Actuaries.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best estimate ranges were developed using capital market assumptions from CalSTRS general investment consultant as an input to the process. The actuarial investment rate of return assumption was adopted by the board in January 2020 in conjunction with the most recent experience study. For each current and future valuation, CalSTRS' independent consulting actuary (Milliman) reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of expected 20-year geometrically linked real rates of return and the assumed asset allocation for each major asset class for the year ended June 30, 2023, are summarized in the following table:

Asset Class	Assumed Asset Allocation	Long-Term Expected Real Rate of Return
Public equity	38%	5.25%
Real estate	15%	4.05%
Private equity	14%	6.75%
Fixed income	14%	2.45%
Risk mitigating strategies	10%	2.25%
Inflation sensitive	7%	3.65%
Cash/liquidity	2%	0.05%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.10%. The projection of cash flows used to determine the discount rate assumed the contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return of 7.10% and assume that contributions, benefit payments and administrative expense occurred midyear. Based on these assumptions, the STRP's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

Discount Rate	Net Pension Liability
1% decrease (6.10%)	\$ 66,340,815
Current discount rate (7.10%)	39,549,312
1% increase (8.10%)	17,295,846

## California Public Employees Retirement System (CalPERS)

## **Plan Description**

Qualified employees are eligible to participate in the School Employer Pool (SEP) under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. Benefit provisions are established by State statutes, as legislatively amended, within the Public Employees' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2022, annual actuarial valuation report, Schools Pool Actuarial Valuation. This report and CalPERS audited financial information are publicly available reports that can be found on the CalPERS website under Forms and Publications at: https://www.calpers.ca.gov/page/forms-publications.

#### **Benefits Provided**

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of service credit, a benefit factor and the member's final compensation. Members hired on or before December 31, 2012, with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. Members hired on or after January 1, 2013, with five years of total service are eligible to retire at age 52 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after five years of service. The Basic Death Benefit is paid to any member's beneficiary if the member dies while actively employed. An employee's eligible survivor may receive the 1957 Survivor Benefit if the member dies while actively employed, is at least age 50 (or 52 for members hired on or after January 1, 2013), and has at least five years of credited service. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

The CalPERS provisions and benefits in effect at June 30, 2024, are summarized as follows:

	School Employer Pool (CalPERS)		
	On or before	On or after	
Hire date	December 31, 2012	January 1, 2013	
Benefit formula	2% at 55	2% at 62	
Benefit vesting schedule	5 years of service	5 years of service	
Benefit payments	Monthly for life	Monthly for life	
Retirement age	55	62	
Monthly benefits as a percentage of eligible compensation	1.1% - 2.5%	1.0% - 2.5%	
Required employee contribution rate	7.00%	8.00%	
Required employer contribution rate	26.680%	26.680%	

### **Contributions**

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on July 1 following notice of a change in the rate. Total plan contributions are calculated through the CalPERS annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. The contributions rates are expressed as percentage of annual payroll. The contribution rates for each plan for the year ended June 30, 2024, are presented above and the total District contributions were \$3,021,341.

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

As of June 30, 2024, the District reported net pension liabilities for its proportionate share of the CalPERS net pension liability totaling \$21,474,288. The net pension liability was measured as of June 30, 2023. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts, actuarially determined. The District's proportionate share for the measurement period June 30, 2023 and June 30, 2022, respectively, was 0.0593% and 0.0572%, resulting in a net increase in the proportionate share of 0.0021%.

For the year ended June 30, 2024, the District recognized pension expense of \$3,646,461. At June 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 rred Outflows Resources	rred Inflows Resources
Pension contributions subsequent to measurement date Change in proportion and differences between contributions	\$ 3,021,341	\$ -
made and District's proportionate share of contributions Differences between projected and actual earnings on	718,004	14,756
pension plan investments  Differences between expected and actual experience	2,293,761	-
in the measurement of the total pension liability Changes of assumptions	783,658 989,312	329,813
Changes of assumptions	 303,312	 
Total	\$ 7,806,076	\$ 344,569

The deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year.

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The deferred outflows of resources and deferred inflows of resources related to the difference between projected and actual earnings on pension plan investments will be amortized over a closed five-year period and will be recognized in pension expense as follows:

Year Ended June 30,	Deferred Outflows/(Inflow of Resources	Outflows/(Inflows)	
2025 2026 2027 2028	\$ 427,87 253,48 1,541,01 71,38	35 17	
Total	\$ 2,293,76	51	

The deferred outflows of resources and deferred inflows of resources related to the change in proportion and differences between contributions made and District's proportionate share of contributions, differences between expected and actual experience in the measurement of the total pension liability, and changes of assumptions will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the measurement period is 3.9 years and will be recognized in pension expense as follows:

Year Ended June 30,	Outflows/(Inflows) of Resources
2025 2026 2027	\$ 913,175 879,257 353,973
Total	\$ 2,146,405

#### **Actuarial Methods and Assumptions**

Total pension liability for the SEP was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2022, and rolling forward the total pension liability to June 30, 2023. The financial reporting actuarial valuation as of June 30, 2022, used the following methods and assumptions, applied to all prior periods included in the measurement:

Valuation date	June 30, 2022
Measurement date	June 30, 2023
Experience study	July 1, 1997 through June 30, 2015
Actuarial cost method	Entry age normal
Discount rate	6.90%
Investment rate of return	6.90%
Consumer price inflation	2.30%
Wage growth	Varies by entry age and service

The mortality table used was developed based on CalPERS-specific data. The rates incorporate Generational Mortality to capture ongoing mortality improvement using 80% of Scale MP-2020 published by the Society of Actuaries.

In determining the long-term expected rate of return, CalPERS took into account long-term market return expectations as well as the expected pension fund cash flows. Projected returns for all asset classes are estimated and, combined with risk estimates, are used to project compound (geometric) returns over the long term. The discount rate used to discount liabilities was informed by the long-term projected portfolio return. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Assumed Asset Allocation	Long-Term Expected Real Rate of Return
Global Equity - cap-weighted	30%	4.54%
Global Equity non-cap-weighted	12%	3.84%
Private Equity	13%	7.28%
Treasury	5%	0.27%
Mortgage-backed Securities	5%	0.50%
Investment Grade Corporates	10%	1.56%
High Yield	5%	2.27%
Emerging Market Debt	5%	2.48%
Private Debt	5%	3.57%
Real Assets	15%	3.21%
Leverage	(5%)	(0.59%)

#### **Discount Rate**

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed the contributions from plan members and employers will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on these assumptions, the School Employer Pool fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on the School Employer Pool investments was applied to all periods of projected benefit payments to determine total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

Discount Rate		Net Pension Liability	
1% decrease (5.90%) Current discount rate (6.90%) 1% increase (7.90%)	. 2	1,046,269 1,474,288 3,563,263	

## **Social Security**

As established by Federal law, all public sector employees who are not members of their employer's existing retirement system (CalSTRS or CalPERS) must be covered by Social Security or an alternative plan. The District has elected to use Social Security. Contributions made by the District and an employee vest immediately. The District contributes 6.2% of an employee's gross earnings. An employee is required to contribute 6.2% of his or her gross earnings to Social Security.

## **On Behalf Payments**

The State of California makes contributions to CalSTRS on behalf of the District. These payments consist of State General Fund contributions to CalSTRS in the amount of \$3,030,479 (10.828% of annual payroll). Contributions are no longer appropriated in the annual *Budget Act* for the legislatively mandated benefits to CalPERS. Therefore, there is no on behalf contribution rate for CalPERS. Under accounting principles generally accepted in the United States of America, these amounts are to be reported as revenues and expenditures. Accordingly, these amounts have been recorded in these financial statements. On behalf payments have been included in the calculation of available reserves and in the budgeted amounts reported in the *General Fund - Budgetary Comparison Schedule*.

## Note 14 - Commitments and Contingencies

### **Grants**

The District received financial assistance from Federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2024.

#### Litigation

The District is not currently a party to any legal proceedings.

#### **Construction Commitments**

As of June 30, 2024, the District had the following commitments with respect to the unfinished capital projects:

Capital Project	Remaining Construction Commitment	Expected Date of Completion
HVAC Phase 2 Ventilation Fair Oaks shade structure Fair Oaks play structure Magnolia play structure Cloverland play structure	\$ 86,285 179,181 82,226 96,406 129,189 95,123	September 30, 2024 December 31, 2024 March 31, 2025 September 30, 2024 September 30, 2024 September 30, 2024
Total	\$ 668,410	

## Note 15 - Participation in Public Entity Risk Pools and Joint Powers Authorities

The District is a member of the Central Region School Insurance Group (CRSIG) joint powers authority and the California's Valued Trust (CVT). The District pays annual premiums to these entities for its vision, dental, health, workers' compensation, and property and liability coverage. The relationships between the District and the entities are such that the entities are not component units of the District for financial reporting purposes.

These entities have budgeting and financial reporting requirements independent of member units and their financial statements are not presented in these financial statements; however, fund transactions between the entities and the District are included in these statements. Audited financial statements are generally available from the respective entities.

The District has appointed one member to the governing board of CRSIG.

During the year ended June 30, 2024, the District made payments of \$1,226,547 to CRSIG for workers' compensation, and property and liability coverage. At June 30, 2024, the District has recorded no accounts receivable or accounts payable due from/to CRSIG.

The District has no members appointed to the governing board of CVT.

During the year ended June 30, 2024, the District made payments of \$2,633,192 to CVT for employee health benefits. At June 30, 2024, the District has recorded no accounts receivable or accounts payable due from/to CVT.



Required Supplementary Information June 30, 2024

# Oakdale Joint Unified School District

	Budgeted			Variances - Positive (Negative) Final
	Original	Final	Actual	to Actual
Revenues Local Control Funding Formula Federal sources Other State sources Other local sources	\$ 62,438,808 2,309,750 7,223,920 5,117,737	\$ 62,448,429 5,925,880 11,615,042 6,458,927	\$ 62,581,712 5,447,906 11,906,393 8,372,572	\$ 133,283 (477,974) 291,351 1,913,645
Total revenues <sup>1</sup>	77,090,215	86,448,278	88,308,583	1,860,305
Expenditures Current Certificated salaries Classified salaries Employee benefits Books and supplies Services and operating expenditures Other outgo Capital outlay Debt service Debt service - principal Debt service - interest and other	31,449,477 11,065,138 17,043,630 3,416,674 10,177,309 283,882 1,367,948	33,243,083 11,794,206 17,867,715 7,069,999 14,221,613 4,401,191 1,363,197	33,001,633 11,774,848 17,736,896 3,289,682 13,288,606 804,404 2,677,592 323,156 525	241,450 19,358 130,819 3,780,317 933,007 3,596,787 (1,314,395) (323,156) (525)
Total expenditures <sup>1</sup>	74,804,058	89,961,004	82,897,342	7,063,662
Excess (Deficiency) of Revenues Over Expenditures	2,286,157	(3,512,726)	5,411,241	8,923,967
Other Financing Sources (Uses) Transfers in Proceeds from SBITAs Transfers out	217,140 - (400,000)	1,216,499 - (400,000)	46,954 263,305 (800,000)	(1,169,545) 263,305 (400,000)
Net financing sources (uses)	(182,860)	816,499	(489,741)	(1,306,240)
Net Change in Fund Balances	2,103,297	(2,696,227)	4,921,500	7,617,727
Fund Balance - Beginning	32,786,113	32,786,113	32,786,113	
Fund Balance - Ending	\$ 34,889,410	\$ 30,089,886	\$ 37,707,613	\$ 7,617,727

<sup>&</sup>lt;sup>1</sup> Due to the consolidation of Fund 17, Special Reserve Fund for Other than Capital Outlay Projects, and Fund 20, Special Reserve Fund for Postemployment Benefits for reporting purposes into the General Fund, additional revenues and expenditures pertaining to these other funds are included in the Actual (GAAP Basis) revenues and expenditures, however are not included in the original and final General Fund budgets.

## Oakdale Joint Unified School District Schedule of Changes in the District's Total OPEB Liability and Related Ratios Year Ended June 30, 2024

	2024	2023	2022	2021
Total OPEB Liability Service cost Interest Difference between expected and actual experience Changes of assumptions Benefit payments	\$ 551,825 323,525 (1,177,879) (67,308) (402,622)	\$ 665,838 209,658 (25,317) (934,820) (431,023)	\$ 973,804 231,417 (829,122) (389,366) (417,159)	\$ 766,775 309,262 (142,931) 800,664 (451,689)
Net change in total OPEB liability	(772,459)	(515,664)	(430,426)	1,282,081
Total OPEB Liability - Beginning	9,085,964	9,601,628	10,032,054	8,749,973
Total OPEB Liability - Ending	\$ 8,313,505	\$ 9,085,964	\$ 9,601,628	\$ 10,032,054
Covered Payroll	N/A <sup>1</sup>	N/A <sup>1</sup>	N/A <sup>1</sup>	N/A <sup>1</sup>
Total OPEB Liability as a Percentage of Covered Payroll	N/A <sup>1</sup>	N/A <sup>1</sup>	N/A <sup>1</sup>	N/A <sup>1</sup>
Measurement Date	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020

<sup>&</sup>lt;sup>1</sup> The OPEB Plan is not administered through a trust and contributions are not made based on a measure of pay; therefore, no measure of payroll is presented.

	2020	2019	2018
Total OPEB Liability Service cost Interest Difference between expected and actual experience Changes of assumptions Benefit payments	\$ 726,937 310,228 (14,872) 136,692 (418,875)	\$ 707,481 294,906 - (171,334) (456,244)	\$ 688,546 253,646 - - (438,696)
Net change in total OPEB liability	740,110	374,809	503,496
Total OPEB Liability - Beginning	8,009,863	7,635,054	7,131,558
Total OPEB Liability - Ending	\$ 8,749,973	\$ 8,009,863	\$ 7,635,054
Covered Payroll	N/A <sup>1</sup>	N/A <sup>1</sup>	N/A <sup>1</sup>
Total OPEB Liability as a Percentage of Covered Payroll	N/A 1	N/A <sup>1</sup>	N/A 1
Measurement Date	June 30, 2019	June 30, 2018	June 30, 2017

<sup>&</sup>lt;sup>1</sup> The OPEB Plan is not administered through a trust and contributions are not made based on a measure of pay; therefore, no measure of payroll is presented.

Year ended June 30,	2024	2023	2022	2021
Proportion of the net OPEB liability	0.0768%	0.0689%	0.0720%	0.0781%
Proportionate share of the net OPEB liability	\$ 233,067	\$ 226,817	\$ 287,370	\$ 333,939
Covered payroll	N/A <sup>1</sup>	N/A <sup>1</sup>	N/A <sup>1</sup>	N/A <sup>1</sup>
Proportionate share of the net OPEB liability as a percentage of it's covered payroll	N/A <sup>1</sup>	N/A <sup>1</sup>	N/A <sup>1</sup>	N/A <sup>1</sup>
Plan fiduciary net position as a percentage of the total OPEB liability	(0.96%)	(0.94%)	(0.80%)	(0.71%)
Measurement Date	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020

<sup>&</sup>lt;sup>1</sup> As of June 30, 2012, active members are no longer eligible for future enrollment in the MPP Program; therefore, the covered payroll disclosure is not applicable.

Year ended June 30,	2020	2019	2018
Proportion of the net OPEB liability	0.0788%	0.0795%	0.0802%
Proportionate share of the net OPEB liability	\$ 290,777	\$ 304,474	\$ 337,375
Covered payroll	N/A <sup>1</sup>	N/A <sup>1</sup>	N/A 1
Proportionate share of the net OPEB liability as a percentage of it's covered payroll	N/A <sup>1</sup>	N/A <sup>1</sup>	N/A <sup>1</sup>
Plan fiduciary net position as a percentage of the total OPEB liability	(0.81%)	(0.40%)	0.01%
Measurement Date	June 30, 2019	June 30, 2018	June 30, 2017

<sup>&</sup>lt;sup>1</sup> As of June 30, 2012, active members are no longer eligible for future enrollment in the MPP Program; therefore, the covered payroll disclosure is not applicable.

# Oakdale Joint Unified School District Schedule of the District's Proportionate Share of the Net Pension Liability Year Ended June 30, 2024

	2024	2023	2022	2021	2020
CalSTRS					
Proportion of the net pension liability	0.0519%	0.0459%	0.0479%	0.0452%	0.0441%
Proportionate share of the net pension liability State's proportionate share of the net pension liability	\$ 39,549,312 18,949,188	\$ 31,879,647 15,965,202	\$ 21,812,175 10,975,041	\$ 43,825,174 22,591,882	\$ 39,864,600 21,748,800
Total	\$ 58,498,500	\$ 47,844,849	\$ 32,787,216	\$ 66,417,056	\$ 61,613,400
Covered payroll	\$ 31,011,995	\$ 28,443,729	\$ 27,156,359	\$ 25,103,234	\$ 24,467,783
Proportionate share of the net pension liability as a percentage of its covered payroll	127.53%	112.08%	80.32%	174.58%	162.93%
Plan fiduciary net position as a percentage of the total pension liability	81%	81%	87%	72%	73%
Measurement Date	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019
CalPERS					
Proportion of the net pension liability	0.0593%	0.0572%	0.0557%	0.0559%	0.0553%
Proportionate share of the net pension liability	\$ 21,474,288	\$ 19,678,221	\$ 11,330,604	\$ 17,157,973	\$ 16,109,049
Covered payroll	\$ 10,342,495	\$ 9,255,779	\$ 8,149,179	\$ 8,061,361	\$ 7,451,224
Proportionate share of the net pension liability as a percentage of its covered payroll	207.63%	212.60%	139.04%	212.84%	216.19%
Plan fiduciary net position as a percentage of the total pension liability	70%	70%	81%	70%	70%
Measurement Date	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019

# Oakdale Joint Unified School District Schedule of the District's Proportionate Share of the Net Pension Liability Year Ended June 30, 2024

	2019	2018	2017	2016	2015
CalSTRS					
Proportion of the net pension liability	0.0443%	0.0443%	0.0457%	0.0463%	0.0467%
Proportionate share of the net pension liability State's proportionate share of the net pension liability	\$ 40,730,838 23,320,310	\$ 40,963,715 24,233,787	\$ 36,961,317 21,041,419	\$ 31,199,553 16,501,124	\$ 27,297,799 16,483,590
Total	\$ 64,051,148	\$ 65,197,502	\$ 58,002,736	\$ 47,700,677	\$ 43,781,389
Covered payroll	\$ 24,014,012	\$ 23,621,224	\$ 22,982,507	\$ 22,008,671	\$ 20,768,933
Proportionate share of the net pension liability as a percentage of its covered payroll	169.61%	173.42%	160.82%	141.76%	131.44%
Plan fiduciary net position as a percentage of the total pension liability	71%	69%	70%	74%	77%
Measurement Date	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015	June 30, 2014
CalPERS					
Proportion of the net pension liability	0.0570%	0.0575%	0.0588%	0.0607%	0.0614%
Proportionate share of the net pension liability	\$ 15,201,576	\$ 13,723,890	\$ 11,605,259	\$ 8,945,959	\$ 6,966,033
Covered payroll	\$ 7,527,725	\$ 7,331,063	\$ 7,057,939	\$ 6,750,854	\$ 6,452,246
Proportionate share of the net pension liability as a percentage of its covered payroll	201.94%	187.20%	164.43%	132.52%	107.96%
Plan fiduciary net position as a percentage of the total pension liability	71%	72%	74%	79%	83%
Measurement Date	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015	June 30, 2014

# Oakdale Joint Unified School District Schedule of the District's Contributions Year Ended June 30, 2024

	2024	2023	2022	2021	2020
CalSTRS					
Contractually required contribution	\$ 6,221,322	\$ 5,923,291	\$ 4,812,679	\$ 4,385,752	\$ 4,292,653
Less contributions in relation to the contractually required contribution	6,221,322	5,923,291	4,812,679	4,385,752	4,292,653
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 32,572,366	\$ 31,011,995	\$ 28,443,729	\$ 27,156,359	\$ 25,103,234
Contributions as a percentage of covered payroll	19.10%	19.10%	16.92%	16.15%	17.10%
CalPERS					
Contractually required contribution	\$ 3,021,341	\$ 2,623,891	\$ 2,120,499	\$ 1,686,880	\$ 1,589,781
Less contributions in relation to the contractually required contribution	3,021,341	2,623,891	2,120,499	1,686,880	1,589,781
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 11,324,367	\$ 10,342,495	\$ 9,255,779	\$ 8,149,179	\$ 8,061,361
Contributions as a percentage of covered payroll	26.680%	25.370%	22.910%	20.700%	19.721%

# Oakdale Joint Unified School District Schedule of the District's Contributions Year Ended June 30, 2024

	2019	2018	2017	2016	2015
CalSTRS					
Contractually required contribution	\$ 3,983,355	\$ 3,465,222	\$ 2,971,550	\$ 2,466,023	\$ 1,954,370
Less contributions in relation to the contractually required contribution	3,983,355	3,465,222	2,971,550	2,466,023	1,954,370
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 24,467,783	\$ 24,014,012	\$ 23,621,224	\$ 22,982,507	\$ 22,008,671
Contributions as a percentage of covered payroll	16.28%	14.43%	12.58%	10.73%	8.88%
CalPERS					
Contractually required contribution	\$ 1,345,840	\$ 1,169,131	\$ 1,018,138	\$ 836,154	\$ 794,643
Less contributions in relation to the contractually required contribution	1,345,840	1,169,131	1,018,138	836,154	794,643
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 7,451,224	\$ 7,527,725	\$ 7,331,063	\$ 7,057,939	\$ 6,750,854
Contributions as a percentage of covered payroll	18.062%	15.531%	13.888%	11.847%	11.771%

#### Note 1 - Purpose of Schedules

#### **Budgetary Comparison Schedule**

The District employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United State of America as prescribed by the Governmental Accounting Standards Board and provisions of the California *Education Code*. The governing board is required to hold a public hearing and adopt an operating budget no later than July 1 of each year. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all budget amendments have been accounted for.

This schedule presents information for the original and final budgets and actual results of operations, as well as the variances from the final budget to actual results of operations.

#### Schedule of Changes in the District's Total OPEB Liability and Related Ratios

This schedule presents information on the District's changes in the total OPEB liability, including beginning and ending balances. In the future, as data becomes available, ten years of information will be presented.

- Changes in Benefit Terms There were no changes in the benefit terms since the previous valuation.
- Changes of Assumptions The discount rate assumption was changed from 3.54% to 3.65% since the previous measurement.

#### Schedule of the District's Proportionate Share of the Net OPEB Liability - MPP Program

This schedule presents information on the District's proportionate share of the net OPEB Liability - MPP Program and the plan's fiduciary net position. In the future, as data becomes available, ten years of information will be presented.

- Changes in Benefit Terms There were no changes in the benefit terms since the previous valuation.
- Changes of Assumptions The plan rate of investment return assumption was changed from 3.54% to 3.65% since the previous valuation.

#### Schedule of the District's Proportionate Share of the Net Pension Liability

This schedule presents information on the District's proportionate share of the net pension liability (NPL), the plans' fiduciary net position and, when applicable, the State's proportionate share of the NPL associated with the District. In the future, as data becomes available, ten years of information will be presented.

- Changes in Benefit Terms There were no changes in benefit terms since the previous valuations for both CalSTRS and CalPERS.
- Changes of Assumptions There were no changes in economic assumptions for the CalSTRS or CalPERS plans from the previous valuations.

#### Schedule of the District's Contributions

This schedule presents information on the District's required contribution, the amounts actually contributed, and any excess or deficiency related to the required contribution. In the future, as data becomes available, ten years of information will be presented.



Supplementary Information June 30, 2024

# Oakdale Joint Unified School District

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Financial Assistance Listing	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. Department of Education			
Passed through California Department of Education			
Education Stabilization Fund	0.4.40=	45550	4 2225 525
COVID-19 Elementary and Secondary School Emergency Relief III (ESSER III) Fund	84.425U	15559	\$ 2,035,526
COVID-19 Expanded Learning Opportunities Grant, ESSER III State Reserve, Emergency Needs	84.425U	15620	308,963
COVID-19 Expanded Learning Opportunities Grant, ESSER III State Reserve, Learning Loss COVID-19 American Rescue Plan – Homeless Children and Youth II (ARP HCY II)	84.425U 84.425W	15621 15566	480,196 4,967
Subtotal			2,829,652
Title I, Part A, Basic Grants Low Income and Neglected	84.010	14329	849,024
School Improvement Funding for LEAs	84.010	15438	(300)
Subtotal			848,724
Strengthening Career and Technical Education for the 21st Century (Perkins V): Secondary, Section 131	84.048	14894	58,514
Title III, English Learner Student Program	84.365	14346	96,216
Title II, Part A, Supporting Effective Instruction	84.367	14341	146,551
Title IV, Part A, Student Support and Academic Enrichment	84.424	15396	65,516
Passed through Stanislaus SELPA			
Special Education Cluster (IDEA)	04.027	40445	4.500
Local Assistance, Part B, Sec 611, Private School Individual Service Plans	84.027	10115	1,560
Basic Local Assistance Entitlement, Part B, Sec 611 COVID-19 ARP Part B, Sec. 611, Local Assistance Entitlement	84.027 84.027	13379 15638	1,260,666
Mental Health Allocation Plan, Part B, Sec 611	84.027A	15197	78,817 61,691
Subtotal Special Education Cluster (IDEA)			1,402,734
Total U.S. Department of Education			5,447,907
Total 0.3. Department of Education			5,447,307

# Oakdale Joint Unified School District Schedule of Expenditures of Federal Awards Year Ended June 30, 2024

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Financial Assistance Listing	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. Department of Agriculture Passed through California Department of Education Child Nutrition Cluster School Breakfast Basic School Breakfast Needy	10.553 10.553	13525 13526	121,790 166,055
Subtotal			287,845
School Lunch - Section 4 Commodities School Lunch - Section 11 Meal Supplements Local Food for Schools	10.555 10.555 10.555 10.555 10.555	13523 13524 13524 13755 15708	205,457 168,669 698,823 39,918 32,888
Subtotal			1,145,755
Subtotal Child Nutrition Cluster			1,433,600
Total U.S. Department of Agriculture			1,433,600
Total Federal Financial Assistance			\$ 6,881,507

	Second Period Report	Annual Report
Oakdale Joint Unified School District		
Regular ADA		
Transitional kindergarten through third	1,379.67	1,379.95
Fourth through sixth	1,030.82	1,029.93
Seventh and eighth	751.23	750.49
Ninth through twelfth	1,607.97	1,595.42
Total ADA	4,769.69	4,755.79
Oakdale Charter School		
Regular ADA, all Non-Classroom Based		
Seventh and eighth	17.27	17.41
Ninth through twelfth	48.84	49.06
Total charter school ADA	66.11	66.47

Grade Level	1986-1987 Minutes Requirement	2023-2024 Actual Minutes	Number of Actual Days	Status
Kindergarten	36,000	36,900	180	Complied
Grades 1 - 3	50,400			
Grade 1		50,400	180	Complied
Grade 2		50,400	180	Complied
Grade 3		50,400	180	Complied
Grades 4 - 8	54,000			
Grade 4		54,000	180	Complied
Grade 5		54,000	180	Complied
Grade 6		54,000	180	Complied
Grade 7		57,750	180	Complied
Grade 8		57,750	180	Complied
Grades 9 - 12	64,800			·
Grade 9		68,439	180	Complied
Grade 10		68,439	180	Complied
Grade 11		68,439	180	Complied
Grade 12		68,439	180	Complied

## Oakdale Joint Unified School District

Reconciliation of Annual Financial and Budget Report with Audited Financial Statements Year Ended June 30, 2024

There were no adjustments to the Unaudited Actual Financial Report, which required reconciliation to the audited financial statements at June 30, 2024.

	(Budget) 2025 <sup>1</sup>	2024	2023 1	2022 1
General Fund <sup>3</sup> Revenues Other sources	\$ 80,568,662 218,452	\$ 88,056,815 193,283	\$ 86,835,617 374,178	\$ 72,039,669 270,114
Total Revenues and Other Sources	80,787,114	88,250,098	87,209,795	72,309,783
Expenditures Other uses	81,633,583 40,000	82,634,037 800,000	77,370,683 1,242,156	71,087,188 300,000
Total Expenditures and Other Uses	81,673,583	83,434,037	78,612,839	71,387,188
Increase in Fund Balance	(886,469)	4,816,061	8,596,956	922,595
Ending Fund Balance	\$ 31,829,623	\$ 32,716,092	\$ 27,900,031	\$ 19,303,075
Available Reserves <sup>2</sup>	\$ 6,149,464	\$ 7,814,648	\$ 7,276,261	\$ 7,127,549
Available Reserves as a Percentage of Total Outgo	7.53%	9.37%	9.26%	9.98%
Long-Term Liabilities	Not Available	\$ 76,193,718	\$ 69,136,574	\$ 51,580,869
Average Daily Attendance at P-2 <sup>4</sup>	4,770	4,770	4,773	4,745

The General Fund balance has increased by \$13,413,017 over the past two years. The fiscal year 2024-2025 budget projects a decrease of \$886,469 (2.71%). For a district this size, the State recommends available reserves of at least 3.0% of total General Fund expenditures and other uses (total outgo).

The District has incurred operating surpluses in each of the past three years but anticipates incurring an operating deficit during the 2024-2025 fiscal year. Total long-term liabilities have increased by \$24,609,101 over the past two years.

Average daily attendance has increased by 25 over the past two years. No change in ADA is anticipated during fiscal year 2024-2025.

<sup>&</sup>lt;sup>1</sup> Financial information for 2025, 2023, and 2022 are included for analytical purposes only and has not been subjected to audit.

<sup>&</sup>lt;sup>2</sup> Available reserves consist of all unassigned fund balances including all amounts reserved for economic uncertainties contained within the General Fund.

<sup>&</sup>lt;sup>3</sup> General Fund amounts do not include activity related to the consolidation of the Special Reserve Non-Capital Outlay Fund and the Special Reserve Postemployment Benefits Fund as required by GASB Statement No. 54.

<sup>&</sup>lt;sup>4</sup> Excludes charter school average daily attendance.

# Oakdale Joint Unified School District Schedule of Charter Schools Year Ended June 30, 2024

Name of Charter School	Charter Number	Included in Audit Report
Oakdale Charter	0103	Yes

# Oakdale Joint Unified School District Combining Balance Sheet – Non-Major Governmental Funds June 30, 2024

	Student Activities Fund	Cha	rter Schools Fund		afeteria Fund	Deferred Lintenance Fund	 Building Fund	Capital Facilities Fund	Fun	ecial Reserve d for Capital tlay Projects	Bond Interest and Redemption Fund	Total Non-Major overnmental Funds
Assets Deposits and investments Receivables Due from other funds Stores inventories	\$ 405,033 - - -	\$	866,032 81,962 20,773	\$ 1	1,675,511 302,901 77 143,388	\$ 432,916 - 300,000 -	\$ 34,425 - - -	\$ 2,312,317 - - -	\$	1,746,326 - 1,000,000 -	\$ 1,261,700 - - -	\$ 8,734,260 384,863 1,320,850 143,388
Total assets	\$ 405,033	\$	968,767	\$ 2	2,121,877	\$ 732,916	\$ 34,425	\$ 2,312,317	\$	2,746,326	\$ 1,261,700	\$ 10,583,361
Liabilities and Fund Balances												_
Liabilities Accounts payable Due to other funds Unearned revenue	\$ - - -	\$	28,470 66,951 -	\$	79,136 14,087 1,114	\$ 58,615 - -	\$ - - -	\$ 239,283 - -	\$	13,880 - -	\$ -	\$ 419,384 81,038 1,114
Total liabilities	 -		95,421		94,337	 58,615	 -	239,283		13,880		 501,536
Fund Balances Nonspendable Restricted Committed Assigned	- 405,033 <i>-</i> -		- 112,864 - 760,482	1	143,388 L,884,152 - -	- - 674,301 -	- 34,425 - -	- 2,073,034 - -		- - - - 2,732,446	- 1,261,700 - -	143,388 5,771,208 674,301 3,492,928
Total fund balances	 405,033		873,346	2	2,027,540	674,301	 34,425	 2,073,034		2,732,446	1,261,700	10,081,825
Total liabilities and fund balances	\$ 405,033	\$	968,767	\$ 2	2,121,877	\$ 732,916	\$ 34,425	\$ 2,312,317	\$	2,746,326	\$ 1,261,700	\$ 10,583,361

## Oakdale Joint Unified School District

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Non-Major Governmental Funds Year Ended June 30, 2024

	Student Activities Fund	Charter Schools Fund	Cafeteria Fund	Deferred Maintenance Fund	Building Fund	Capital Facilities Fund	Special Reserve Fund for Capital Outlay Projects	Bond Interest and Redemption Fund	Total Non-Major Governmental Funds
Revenues Local Control Funding Formula Federal sources Other State sources Other local sources	\$ - - - 1,469,689	70,444 42,994	\$ - 1,433,601 1,894,125 65,441	\$	\$ - - - 1,912	\$ - - 864,143	\$ - - 455,169	\$ - 8,478 1,317,504	\$ 659,124 1,433,601 1,973,047 4,265,698
Total revenues	1,469,689	772,562	3,393,167	48,846	1,912	864,143	455,169	1,325,982	8,331,470
Expenditures Current Instruction Instruction-related activities	-	492,800	-	-	-	-	-	-	492,800
Instructional library, media, and technology School site administration Pupil services	-	7,533 195,205	-	-	-	-	-	-	7,533 195,205
Food services Administration	-	-	2,843,915	-	-	-	-	-	2,843,915
All other administration Plant services Ancillary services	- - 1,370,255	5,317	54,954 76,556	- 46,668	-	87,844 -	1,192	-	142,798 129,733 1,370,255
Facility acquisition and construction Debt service	1,370,255	-	-	505,454	-	335,730	273,332	-	1,370,255
Principal Interest and other	-		<u>-</u>	<u> </u>	3,725			1,025,000 246,300	1,025,000 250,025
Total expenditures	1,370,255	700,855	2,975,425	552,122	3,725	423,574	274,524	1,271,300	7,571,780
Excess (Deficiency) of Revenues Over Expenditures	99,434	71,707	417,742	(503,276)	(1,813)	440,569	180,645	54,682	759,690
Other Financing Sources (Uses) Transfers in Transfers out	- -	- (46,954)	- -	300,000	<u>-</u>	- 	500,000	- -	800,000 (46,954)

## Oakdale Joint Unified School District

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Non-Major Governmental Funds Year Ended June 30, 2024

	Student Activities Fund	Charter Schools Fund	Cafeteria Fund	Deferred Maintenance Fund	Building Fund	Capital Facilities Fund	Special Reserve Fund for Capital Outlay Projects	Bond Interest and Redemption Fund	Total Non-Major Governmental Funds
Net Financing Sources (Uses)		(46,954)	-	300,000			500,000		753,046
Net Change in Fund Balances	99,434	24,753	417,742	(203,276)	(1,813)	440,569	680,645	54,682	1,512,736
Fund Balance - Beginning	305,599	848,593	1,609,798	877,577	36,238	1,632,465	2,051,801	1,207,018	8,569,089
Fund Balance - Ending	\$ 405,033	\$ 873,346	\$ 2,027,540	\$ 674,301	\$ 34,425	\$ 2,073,034	\$ 2,732,446	\$ 1,261,700	\$ 10,081,825

#### Note 1 - Purpose of Schedules

#### Schedule of Expenditures of Federal Awards (SEFA)

#### **Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards (the schedule) includes the federal award activity of the Oakdale Joint Unified School District (the District) under programs of the federal government for the year ended June 30, 2024. The information is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the Oakdale Joint Unified School District, it is not intended to and does not present the net position, changes in net position or fund balances of Oakdale Joint Unified School District.

#### <u>Summary of Significant Accounting Policies</u>

Expenditures reported in the schedule are reported on the modified accrual basis of accounting. When applicable, such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. No federal financial assistance has been provided to a subrecipient.

#### **Indirect Cost Rate**

The District has not elected to use the ten percent de minimis cost rate.

#### **Food Donation**

Nonmonetary assistance is reported in this schedule at the fair market value of the commodities received and disbursed. For the fiscal year ending June 30, 2024, the District expanded food commodities totaling \$168,669.

#### Schedule of Average Daily Attendance (ADA)

Average daily attendance (ADA) is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of State funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

#### **Schedule of Instructional Time**

The District has received incentive funding for increasing instructional time as provided by the Incentives for Longer Instructional Day. The District has met its target funding. This schedule presents information on the amount of instructional time offered by the District and whether the District complied with the provisions of *Education Code* Sections 46200 through 46207.

Districts must maintain their instructional minutes at the 1986-87 requirements, as required by *Education Code* Section 46201.

#### **Reconciliation of Annual Financial and Budget Report with Audited Financial Statements**

This schedule provides the information necessary to reconcile the fund balance of all funds reported on the Unaudited Actual Financial Report to the audited financial statements.

#### **Schedule of Financial Trends and Analysis**

This schedule discloses the District's financial trends by displaying past years' data along with current year budget information. These financial trend disclosures are used to evaluate the District's ability to continue as a going concern for a reasonable period of time.

#### **Schedule of Charter Schools**

This schedule lists all charter schools chartered by the District and displays information for each charter school on whether or not the charter school is included in the District audit.

# Non-Major Governmental Funds - Combining Balance Sheet and Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

These schedules are included to provide information regarding the individual funds that have been included in the Non-Major Governmental Funds column on the Governmental Funds Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances.



Other Information June 30, 2024

Oakdale Joint Unified School District

#### Organization

The Oakdale Joint Unified School District was established in 1998 and consists of an area comprising approximately 336 square miles. The District operates one comprehensive high school, one junior high school, four elementary schools, an independent study high school, a charter school, and one continuation high school. There were no school boundary changes during the year.

#### **Governing Board**

Member	Office	Term Expires
Tina Shatswell	President	2024
Clayton Schemper	Clerk	2026
Bill Duvall	Member	2026
Diane Gilbert	Member	2026
Terri Taylor	Member	2024

#### Administration

Larry Mendonca Superintendent

Gillian Wegener, Ed.D. Assistant Superintendent, Curriculum and Instruction

Kassandra Booth Chief Business Officer

Craig Redman Assistant Superintendent, Human Resources
Tracey Jaubowski Assistant Superintendent, Pupil Services



Independent Auditor's Reports June 30, 2024

# Oakdale Joint Unified School District



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Governing Board
Oakdale Joint Unified School District
Oakdale, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Oakdale Joint Unified School District (the District), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 3, 2024.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

sak Bailly LLP

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Fresno, California December 3, 2024



# Independent Auditor's Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance Required by the Uniform Guidance

To the Governing Board
Oakdale Joint Unified School District
Oakdale, California

#### **Report on Compliance for Each Major Federal Program**

#### **Opinion on Each Major Federal Program**

We have audited Oakdale Joint Unified School District's (the District) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2024. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the District's compliance with the compliance
  requirements referred to above and performing such other procedures as we considered
  necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit
  in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not
  for the purpose of expressing an opinion on the effectiveness of the District's internal control
  over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance

requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Fresno, California December 3, 2024

sde Sailly LLP



#### Independent Auditor's Report on State Compliance and on Internal Control Over Compliance

To the Governing Board Oakdale Joint Unified School District Oakdale, California

#### **Report on Compliance**

#### **Opinion on State Compliance**

We have audited Oakdale Joint Unified School District's (the District) compliance with the requirements specified in the 2023-2024 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, applicable to the District's state program requirements identified below for the year ended June 30, 2024.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that are applicable to the laws and regulations of the state programs noted in the table below for the year ended June 30, 2024.

#### **Basis for Opinion**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), and the 2023-2024 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's state programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the *2023-2024 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting* will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the state programs as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the 2023-2024 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and
  design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the District's compliance with the compliance
  requirements referred to above and performing such other procedures as we consider
  necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit
  in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the 2023-2024 Guide for Annual
  Audits of K-12 Local Education Agencies and State Compliance Reporting, but not for the
  purpose of expressing an opinion on the effectiveness of the District's internal controls over
  compliance. Accordingly, we express no such opinion; and
- Select and test transactions and records to determine the District's compliance with the state laws and regulations applicable to the following items:

	Procedures
2023-2024 K-12 Audit Guide Procedures	<u>Performed</u>
Local Education Agencies Other Than Charter Schools	
Attendance	Yes
Teacher Certification and Misassignments	Yes
Kindergarten Continuance	Yes
Independent Study	Yes
Continuation Education	Yes
Instructional Time	Yes
Instructional Materials	Yes
Ratios of Administrative Employees to Teachers	Yes
Classroom Teacher Salaries	Yes

2023-2024 K-12 Audit Guide Procedures	Procedures Performed
Early Retirement Incentive GAAN Limit Calculation School Accountability Report Card Juvenile Court Schools Middle or Early College High Schools K-3 Grade Span Adjustment Apprenticeship: Related and Supplemental Instruction Comprehensive School Safety Plan District of Choice Home to School Transportation Reimbursement	Not Applicable Yes Yes Not Applicable Not Applicable Yes Not Applicable Yes Not Applicable Yes
School Districts, County Offices of Education, and Charter Schools Proposition 28 Arts and Music in Schools After/Before School Education and Safety Program Proper Expenditure of Education Protection Account Funds Unduplicated Local Control Funding Formula Pupil Counts Local Control and Accountability Plan Independent Study - Course Based Immunizations Educator Effectiveness Expanded Learning Opportunities Grant (ELO-G) Career Technical Education Incentive Grant Expanded Learning Opportunities Program Transitional Kindergarten	Yes Yes Yes Yes Yes Not Applicable Not Applicable Yes Yes Yes Yes Yes
Charter Schools Attendance Mode of Instruction Nonclassroom-Based Instruction/Independent Study Determination of Funding for Nonclassroom-Based Instruction Annual Instructional Minutes - Classroom Based Charter School Facility Grant Program	Yes Not Applicable Yes Yes Not Applicable Not Applicable Not Applicable

The term "Not Applicable" is used above to mean either the District did not offer the program during the current fiscal year, the District did not participate in the program during the current fiscal year, or the program applies to a different type of local education agency.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identify during the audit.

#### **Other Matters**

The results of our auditing procedures disclosed an instance of noncompliance, which is described in the accompanying Schedule of Findings and Questioned Costs as item 2024-001.

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the noncompliance finding identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. The District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that a material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention from those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the 2023-2024 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting. Accordingly, this report is not suitable for any other purpose.

Fresno, California December 3, 2024

sde Sailly LLP

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Schedule of Findings and Questioned Costs June 30, 2024

Oakdale Joint Unified School District

#### **Financial Statements**

Type of auditor's report issued Unmodified

Internal control over financial reporting

Material weaknesses identified No

Significant deficiencies identified not considered

to be material weaknesses

None Reported

Noncompliance material to financial statements noted?

**Federal Awards** 

Internal control over major program

Material weaknesses identified No

Significant deficiencies identified not considered

to be material weaknesses None Reported

Type of auditor's report issued on compliance

for major programs Unmodified

Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516(a)

Identification of major programs

Name of Federal Program or Cluster	Federal Financial Assistance Listing
------------------------------------	--------------------------------------

No

No

COVID-19 Elementary and Secondary School Emergency	
Relief III (ESSER III) Fund	84.425U
COVID-19 ESSER III State Reserve Emergency Needs	84.425U
COVID-19 ESSER III State Reserve Learning Loss	84.425U
COVID-19 American Rescue Plan – Homeless Children and	
Youth II (ARP HCY II)	84.425W

Youth II (ARP HCY II) 84.425W
Child Nutrition Cluster 10.553, 10.555

Dollar threshold used to distinguish between type A

and type B programs \$ 750,000

Auditee qualified as low-risk auditee?

**State Compliance** 

Internal control over state compliance programs

Material weaknesses identified

Significant deficiencies identified not considered

to be material weaknesses None Reported

Other Matters to be reported Yes

Type of auditor's report issued on compliance for programs Unmodified

# Oakdale Joint Unified School District Financial Statement Findings Year Ended June 30, 2024

None reported.

None reported.

The following finding represents an instance of noncompliance including questioned costs that is required to be reported by the 2023-2024 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting. The finding has been coded as follows:

Five Digit Code AB 3627 Finding Type

40000 State Compliance

#### 2024-001 40000 - Expanded Learning Opportunities Program

#### **Criteria or Specific Requirements**

Per Education Code Section 46120(b)(1), local educational agencies shall offer to at least unduplicated pupils in classroom-based instructional programs in kindergarten and grades 1 to 6, inclusive, access to expanded learning opportunity program (ELOP), and shall provide access to any unduplicated pupil whose parent or guardian requests their placement in the program. Additionally, the expanded learning opportunity program shall include at least 30 non-school days, inclusive of extended school year, for no fewer than nine hours per day.

In addition, *Education Code* Section 46120(g)(6) requires that transportation shall be provided for any pupil who attends a school that is not operating ELOP to attend a location that is providing ELOP and return to their original location or another location established by the local education agency.

#### Condition

The following conditions were noted during our audit of the ELOP program:

- The District did not offer ELOP to transitional kindergarten.
- The District only operated ELOP for 26 non-school days.
- The availability of transportation was not offered or communicated during 7 of the 26 non-school days.

#### Cause

Due to limited capacity, the District opted not to offer ELOP to transitional kindergarten pupils and not to operate for all 30 non-school days. No transportation requests were made during the July 2023 non-school days; thus transportation was not offered.

#### Effect

The District is out of compliance with Education Code Section 46120(b)(1) and 46120(g)(6).

#### **Questioned Costs**

There is a questioned cost of \$122,267 associated with not offering ELOP to transitional kindergarten pupils and operating for only 26 non-school days.

Although the of transportation was not offered or communicated during seven of the 26 non-school days, there is no questioned costs associated with the condition. Auditor verified that transportation was not a barrier for participation in ELOP during those seven days. All pupils had access to participate in the program and no requests were made by the community to provide access.

#### **Repeat Finding**

No

#### Recommendation

We recommend the District to continue searching for resources available that will allow them to offer the Expanded Learning Opportunities Program to all eligible students and to operate during all required non-operating school days. Additionally, we recommend the District to provide transportation to participants as required.

#### **Corrective Action Plan and Views of Responsible Officials**

The District is now providing transportation for all students participating in the Summer Expanded Learning Program. Transportation will be offered moving forward to meet ELOP requirements and remove any possible barriers for participation.

The District will continue working with staff to increase the number of non-school days during the summer in order to reach the required 30 days for ELOP.

The District does not have the staffing capacity to serve TK students during the after school or summer programs. The District will continue to closely monitor the staffing situation for the opportunity to serve TK students.

There were no audit findings reported in the prior year's Schedule of Findings and Questioned Costs.