

JEFFERSON UNION HIGH SCHOOL DISTRICT

MEASURE J BONDS

**FINANCIAL AND PERFORMANCE
AUDIT REPORT**

For the Fiscal Year Ended June 30, 2019

* * *



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JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
For the Fiscal Year Ended June 30, 2019

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FINANCIAL SECTION



INDEPENDENT AUDITOR'S REPORT

Measure J Citizens' Oversight Committee and
Governing Board Members
Jefferson Union High School District

Report on the Financial Statements

We have audited the accompanying financial statements of the Measure J Bonds of the Jefferson Union High School District (the "District"), as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

The Jefferson Union High School District's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure J Bonds of the Jefferson Union High School District, as of June 30, 2019, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



Other Matters

As discussed in Note 1, the financial statements present only the Measure J Bonds and do not purport to, and do not, present fairly the financial position of the Jefferson Union High School District, as of June 30, 2019, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Measure J Bonds of Jefferson Union High School District's basic financial statements. The Measure J Bonds Schedule of Approved Budget and Expenditures is presented for purposes of additional analysis and is not a required part of the basic financial statements. This information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Measure J Bonds Schedule of Approved Budget and Expenditures is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have issued our report dated March 9, 2020 on our consideration of the Jefferson Union High School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Jefferson Union High School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Jefferson Union High School District's internal control over financial reporting and compliance.

Report on Other Legal and Regulatory Requirements

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have also issued our performance audit report dated March 9, 2020 on our consideration of the Measure J Bond's compliance with the requirements of Proposition 39. That report is an integral part of our audit of the Measure J Bonds for the fiscal year ended June 30, 2019 and should be considered in assessing the results of our financial audit.

C & A LLP

March 9, 2020
San Jose, California

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
Balance Sheet
June 30, 2019

Assets	
Cash in County Treasury	\$ 68,837,204
Accounts Receivable	443,514
Prepaid Expenditures	<u>650</u>
Total Assets	<u>\$ 69,281,368</u>
Liabilities and Fund Balance	
Liabilities:	
Accounts Payable	\$ 3,757,557
Due to Other Funds	<u>9,326</u>
Total Liabilities	<u>3,766,883</u>
Fund Balance:	
Restricted for Capital Projects	<u>65,514,485</u>
Total Liabilities and Fund Balance	<u>\$ 69,281,368</u>

The notes to the financial statements are an integral part of this statement.

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
Statement of Revenue, Expenditures and Changes in Fund Balance
For the Fiscal Year Ended June 30, 2019

Other Local Revenues:	
Interest Earnings	\$ 1,631,788
Other Local Revenue	<u>22,927</u>
Total Revenue	<u>1,654,715</u>
Expenditures:	
Classified Salaries	120,549
Classified Benefits	43,500
Supplies and Materials	589,982
Services and Other Operating Expenditures	1,262,865
Capital Outlay	<u>10,269,343</u>
Total Expenditures	<u>12,286,239</u>
Net Change in Fund Balance	(10,631,524)
Fund Balance Beginning	<u>76,146,009</u>
Fund Balance Ending	<u>\$ 65,514,485</u>

The notes to the financial statements are an integral part of this statement.

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

A. Accounting Principles

The Jefferson Union High School District (the “District”) accounts for its financial transactions in accordance with the policies and procedures of the Department of Education’s *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the U.S. Governmental Accounting Standards Board (“GASB”) and the American Institute of Certified Public Accountants (“AICPA”).

B. Reporting Entity

The District is the level of government primarily accountable for activities related to public education. The governing authority consists of five elected officials who, together, constitute the Board of Trustees.

A committee to the District's Governing Board and Superintendent, called the Citizens’ Bond Oversight Committee was established to inform the public concerning the expenditure and uses of the District’s bond measure revenues. The committee’s legal charge is to actively review and report on the expenditure of taxpayer money for school construction in accordance with voter approved projects.

The financial statements presented are for the Measure J Bonds and are not intended to be a complete presentation of the District's financial position on operations.

C. Basis of Presentation

Fund Financial Statements

Fund financial statements report detailed information about the District. The Measure J Bonds is a governmental fund and is presented as a major fund in the District’s combined financial statements. The Building Fund is used to account for proceeds from the sale of real property and account for the acquisition of major governmental capital facilities and buildings from the sale of bond proceeds such as Measure J general obligation bonds.

The accounting and financial treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources are generally included on the balance sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances for the Measure J Bonds presents increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

JEFFERSON UNION HIGH SCHOOL DISTRICT

Measure J Bonds

**Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019**

D. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Governmental funds use the modified accrual basis of accounting.

Revenues - Exchange and Non-exchange Transactions

On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. To achieve comparability of reporting among California districts, and so as not to distort normal revenue patterns with specific respect to reimbursement grants and correction to state-aid appointments, the California Department of Education has defined available for district as collectible within one year.

Non-exchange transactions, in which the District receives value *without* directly giving equal value in return, include property taxes, grants, and entitlements. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Unearned Revenue

Unearned revenue arises when assets (such as cash) are received before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements (such as qualified expenditures) are met are recorded as liabilities from unearned revenue.

Unavailable Revenue

In the governmental fund financial statements, receivables associated with non-exchange transactions that will not be collected within the availability period have been recorded as deferred inflows of resources as unavailable revenue.

Expenditures

On the modified accrual basis of accounting, expenditures are generally recognized in the accounting period in which the related fund liability is incurred. However, under the modified accrual basis of accounting, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

E. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. By state law, the District's governing board must adopt a final budget no later

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019

than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements. These budgets are revised by the District's governing board and District superintendent during the year to give consideration to unanticipated income and expenditures. Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object.

F. Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid. All encumbrances are liquidated on June 30.

G. Assets, Liabilities, and Equity

1. Cash and Investments

Cash balances held in banks and in revolving funds are insured to \$250,000 by the Federal Deposit Insurance Corporation.

In accordance with *Education Code* Section 41001, the District maintains substantially all of its cash in the County Treasury. The county pools these funds with those of other Districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

All District-directed investments are governed by Government Code Section 53601 and Treasury investment guidelines. The guidelines limit specific investments to government securities, domestic chartered financial securities, domestic corporate issues, and California municipal securities. The District's securities portfolio is held by the County Treasurer. Interest earned on investments is recorded as revenue of the fund from which the investment was made.

2. Cash & Cash Equivalents

The District's cash deposits are considered to be cash on hand and cash in banks. Cash and Cash Equivalents are generally considered short-term, highly liquid investments with a maturity of three months or less from the purchase date.

3. Investments

Investments are recorded at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

JEFFERSON UNION HIGH SCHOOL DISTRICT

Measure J Bonds

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction. In determining this amount, three valuation techniques are available:

- Market approach - This approach uses prices generated for identical or similar assets or liabilities. The most common example is an investment in a public security traded in an active exchange such as the NYSE.
- Cost approach - This technique determines the amount required to replace the current asset. This approach may be ideal for valuing donations of capital assets or historical treasures.
- Income approach - This approach converts future amounts (such as cash flows) into a current discounted amount.

Each of these valuation techniques requires inputs to calculate a fair value. Observable inputs have been maximized in fair value measures, and unobservable inputs have been minimized.

4. Long Term Liabilities

In the Measure J Bonds financial statements, bond premiums, discounts and bond issuance costs are recognized during the current period. The face amount of the debt issued, premiums, or discounts are reported as other financing sources/uses.

5. Fund Balance Classifications

In accordance with Government Accounting Standards Board 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the District classifies governmental fund balances as follows:

- Non-spendable includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end. Committed fund balances are imposed by the District's Board of Trustees.
- Assigned includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund balance may be assigned by the Superintendent and/or the Assistant Superintendent of Business Services.
- Unassigned includes positive fund balance amounts that have not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019

The District uses restricted/committed amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

6. Accounting Estimates

The presentation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 2 - CASH AND INVESTMENTS

Summary of Deposits

A summary of deposits as of June 30, 2019 is as follows:

	Carrying Amount	Fair Value
Cash in county treasury investment pool	\$ 68,837,204	\$ 69,016,181

Fair Value Measurements

GASB 72 established a hierarchy of inputs to the valuation techniques above. This hierarchy has three levels:

- Level 1 inputs are quoted prices in active markets for identical assets or liabilities.
- Level 2 inputs are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable.
- Level 3 inputs are unobservable inputs, such as a property valuation or an appraisal.

The District has the following recurring fair value measurements as of June 30, 2019:

- Investments in the San Mateo County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

Cash in County Treasury

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statements at amounts based upon the District's pro rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019

available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

Policies and Practices

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations.

Risk Disclosures

Limitations as they relate to interest rate risk, credit risk and concentration of credit risk are described below:

- *Interest Rate Risk*

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to the changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Treasury. The District maintains deposits with the San Mateo County Investment Pool with a fair value of approximately \$222.5 million and an amortized book value of \$221.9 million. The average weighted maturity for this pool is 295 days.

- *Credit Risk*

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The County of San Mateo's investment pool is not rated, however, the investments within the pool are either not rated or rated as low as A-1 by Standard & Poor's Investor Services

- *Concentration of Credit Risk*

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond the amount stipulated by the California Government code. District investments that are greater than 5 percent of total investments are in either an external investment pool or mutual funds and are therefore exempt.

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019

NOTE 3 - MEASURE J GENERAL OBLIGATION BOND

The following schedule summarizes the District's Measure J general obligation bonds as of June 30, 2019:

Bond	Maturity Date	Interest Rate (%)	Original Issue	Bonds			Bonds Outstanding June 30, 2019
				Outstanding July 01, 2018	Issued	Redeemed	
2012 GOB Series C	8/1/2020	2-5	\$ 4,860,000	\$ 3,910,000	\$ -	\$ 1,140,000	\$ 2,770,000
2014 GOB Series A	8/1/2041	3-5	30,000,000	26,545,000	-	315,000	26,230,000
2014 GOB Series B, Ed-Tech	8/1/2019	.95-1.45	2,108,000	689,000	-	458,000	231,000
2014 GOB Series C	8/1/2045	4-5	30,000,000	30,000,000	-	875,000	29,125,000
2014 GOB Series E	8/1/2044	3.5-5	38,500,000	38,500,000	-	-	38,500,000
2014 GOB Series D, Ed-Tech	8/1/2020	1.61	4,000,000	3,394,000	-	1,248,000	2,146,000
Subtotal General Obligation Bonds			109,468,000	103,038,000	-	4,036,000	99,002,000
Bond Premiums			-	4,361,986	-	243,803	4,118,183
Total Bonds			\$109,468,000	\$ 107,399,986	\$ -	\$4,279,803	\$103,120,183

On November 2014, the registered voters of the Jefferson Union High School District approved by more than 55% Measure J, authorizing the issuance and sale of not-to-exceed \$133,000,000, in general obligation bonds of the District. The bonds were issued to finance the acquisition, construction, modernization, renovation, furnishing, equipping and improving the District facilities.

On May 17, 2016, the District issued the 2012 General Obligation Bonds, 2012 Election Series C, for \$4,860,000, to pay at maturity on June 1, 2016 the issue of 2011 Taxable Bond Anticipation Note (Direct Pay Qualified School Construction Bonds) which were issued by the District on June 16, 2011 in the aggregate principal amount of \$4,860,000 (the "2011 Notes").

On May 17, 2016, the District issued the 2014 General Obligation Bonds, 2014 Election Series A, for \$30,000,000, to provide funds to finance the school projects.

On September 7, 2016, the District issued the General Obligation Ed Tech Bonds, 2014 Election Series B, for the purpose of financing technology projects authorized under Bond Measure, designated the Jefferson Union High School District (San Mateo County, California) General Obligation Ed Tech Bonds, 2014 Election, Series B, in the aggregate principal amount of \$2,108,000 (the "Series B Bonds").

On June 29, 2017, the District issued \$30,000,000 General Obligation Bonds, Election Series C, to finance the construction of new school facilities, and the repair and refurbishment of existing facilities.

On April 26, 2018, the District issued \$38,500,000 General Obligation Bonds, Election Series C, to finance the construction of new school facilities, and the repair and refurbishment of existing facilities.

On July 26, 2017, the District issued \$4,000,000 General Obligation Ed Tech Bonds, 2014 Election Series D, for the purpose of financing technology projects authorized under the bond measure. The Bonds are payable solely from ad valorem property taxes levied and collected by the County of San Mateo. The Board of Supervisors of the County has power and is obligated to annually levy ad valorem taxes for the payment of interest on, and principal of, upon all property subject to taxation by the District without limitation or rate or amount (except certain personal property which is taxable at limited rates).

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019

The following is a summary of the annual debt service requirements as of June 30, 2019:

Year Ending June 30	Principal	Interest	Total
2020	\$ 3,280,000	\$ 3,896,300	\$ 7,176,300
2021	2,632,000	3,648,379	6,280,379
2022	535,000	3,609,350	4,144,350
2023	585,000	3,587,200	4,172,200
2024	750,000	3,560,300	4,310,300
2025-2029	6,945,000	16,979,500	23,924,500
2030-2034	13,885,000	14,498,475	28,383,475
2035-2039	23,060,000	10,788,738	33,848,738
2040-2044	34,585,000	5,752,931	40,337,931
2045-2047	12,745,000	374,756	13,119,756
Total Debt Service	\$ 99,002,000	\$ 66,695,929	\$ 165,697,929

NOTE 4 - COMMITMENTS

As of June 30, 2019, the District had the following commitments with respect to the unfinished capital projects:

Capital Projects	Remaining Construction Commitment
Terra Nova Modernization	\$ 47,416
Westmoor Modernization	42,447,258
Technology	474
Total Construction Commitments	\$42,495,148

SUPPLEMENTARY INFORMATION

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
Schedule of Approved Budget and Expenditures
For the Fiscal Year Ended June 30, 2019

	<u>Fiscal Year Ended June 30, 2019</u>
Program Budget	<u>\$ 31,906,533</u>
Expenditures by Site/Project:	
Jefferson H.S. modernization	45,895
Jefferson H.S. track & fields	1,038
Technology H.S. technology project	917,600
Terra Nova H.S. new pool building	10,844
Terra Nova H.S. track & fields	961,806
Terra Nova H.S. Walkway	125,678
Oceana H.S. modernization	21,597
Westmoor H.S. modernization	9,707,938
Westmoor H.S. new classrooms	7,458
District-wide clean energy project	157,267
District-wide Walkway	124,380
District-wide undistributed ⁽¹⁾	40,689
District office undistributed ⁽¹⁾	<u>164,049</u>
Total Expenditures	<u>12,286,239</u>
 (Over) Under Budget	 <u>\$ 19,620,294</u>

⁽¹⁾ Undistributed expenditures include allowable bond program costs that have not yet been assigned to a specific project as of the date of this report.

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
Notes to the Program Schedule
For the Fiscal Year Ended June 30, 2019

NOTE 1 - THE PROGRAM

Proposition 39 was enacted by the voters on November 7, 2000 and changed the required majority for local voter approval of public school and community college general obligation bonds from two-thirds to fifty-five percent of votes. It also required school districts to provide facilities to charter schools operating within their jurisdictions.

On November 2014, 71% of California voters approved Measure “J” which authorized the district to increase its debt by \$133 million through issuing general obligation bonds in that amount to repair and replace leaky roofs, gutters and drains; upgrade classrooms with up-to-date computers and technology; and repair and construct classrooms, libraries and educational facilities at Jefferson, Oceana, Terra Nova Thornton, Westmoor and Adult-Ed High Schools. These bonds were designed to be repaid in a maximum of 30 years. District officials estimated that the additional annual property tax levy required to repay the bonds in the required timeline would be \$24.65 per \$100,000 of assessed property value, with a maximum rate of \$30 per \$100,000 of assessed property value.

Expenditures to address specific facilities needs of the District will be in compliance with the requirements of Article XIII A, Section 1(b)(3), of the State Constitution and the Strict Accountability in Local School Construction Bonds Act of 2000 (codified at Education Code Sections 15264 and following).

As required by Article XIII A of the California Constitution, the Board of Trustees of the District has certified that it has evaluated safety, class size reduction and information technology needs in developing the list of school facilities projects.

The School Board shall establish an Independent Citizens’ Oversight Committee to ensure bond proceeds are expended only on the specified school facilities projects. Annual, independent performance and financial audits to be performed to ensure compliance to the accountability requirements of Measure J.

NOTE 2 - ORGANIZATION

The Jefferson Union High School District was originally established in 1863. The District is located in San Mateo County and there were no changes in District boundaries during the year. The District maintains six high schools.

The Board of Education for the fiscal year ended June 30, 2019, was comprised of the following members:

<u>Name</u>	<u>Office</u>	<u>Term Expires</u>
Andrew Lie	President	2020
Kalimah Salahuddin	Vice President	2020
Rosie Tejada	Clerk	2022
Nick Occhipinti	Trustee	2022
Carla Ng-Garrett	Trustee	2022

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
Notes to the Program Schedule
For the Fiscal Year Ended June 30, 2019

NOTE 3 - CITIZEN'S OVERSIGHT COMMITTEE

Duties of the committee include ensuring that bond revenues are expended only for the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities. The committee must also ensure that no funds are used for any teacher or administrative salaries or other school operation expenses.

Furthermore, the committee is authorized to receive and review copies of the annual independent performance audit and the annual independent financial audit required by Article XIII A, Section 1(b)(3)(C) and Article XIII A, Section 1(b)(3)(D), respectively, of the California Constitution.

During the fiscal year ended June 30, 2019, the District was unable to fill the committee positions, however, as required by Article XIII A, the District was actively seeking to fill these roles and publicly posted the vacancies.

**SCHEDULE OF FINDINGS
AND
RECOMMENDATIONS**

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
Schedule of Findings and Recommendations
For the Fiscal Year Ended June 30, 2019

This section identifies the deficiencies, significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

Our tests resulted in no findings and recommendations.

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Bonds
Schedule of Prior Year Findings and Recommendations
For the Fiscal Year Ended June 30, 2019

There were no prior year findings and recommendations to be reported.

**OTHER INDEPENDENT AUDITOR'S
REPORTS**



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Measure J Citizens' Oversight Committee and
Governing Board Members
Jefferson Union High School District

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure J Bonds of the Jefferson Union High School District (the "District") as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise Jefferson Union High School District's Measure J Bonds financial statements, and have issued our report thereon dated March 9, 2020

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Jefferson Union High School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Jefferson Union High School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Jefferson Union High School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Jefferson Union High School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However,



providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

C & A LLP

March 9, 2020
San Jose, California



**INDEPENDENT AUDITOR'S REPORT ON PERFORMANCE AND COMPLIANCE
WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL
EFFECT ON THE MEASURE J BONDS**

Measure J Citizens' Oversight Committee and
Governing Board Members
Jefferson Union High School District

Compliance

We have audited Jefferson Union High School District's (the "District") compliance with Proposition 39/ Measure J Bond of the November 4, 2014 election, as approved under Proposition 39, and with the performance requirements referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution and the enactment of AB 1908 (Chapter 44, Statutes of 2000).

Management's Responsibility

Compliance with the requirements referred to above is the responsibility of the District's management.

Auditor's Responsibility

Our responsibility is to express an opinion on the District's compliance with the laws and regulations identified above based on our audit. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a material effect on compliance with the laws and regulations have occurred. An audit includes examining, on a test basis, evidence supporting the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

Auditor Objectives

Our audit included the following objectives:

1. To obtain reasonable assurance that the proceeds of the sale of the Measure J Bonds were only used for the purposes set forth in the ballot measure and not for any other purpose, such as teacher and administrative salaries.
2. To obtain reasonable assurance that the Governing Board of the District, in establishing the approved projects set forth in the ballot measure, evaluated the remodeling, new construction and renovations of items which will relieve overcrowding, repair local schools and improve student safety conditions of the District.
3. To obtain reasonable assurance that the District complied with the performance requirements as referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution, the enactment of AB 1908 (Chapter 44, Statutes of 2000) and the bond measure. Management is responsible for the District's compliance with these requirements.



Scope and Methodology

To meet the objectives of our performance audit, procedures we performed included, but were not limited to, the following scope and methodology:

1. We documented and tested controls over financial reporting and compliance specific to the Measure J Bonds, which included inquiries about budgetary controls, separation of duties, account coding, and procurement.
2. We verified that bond proceeds were deposited in the District's name and invested in accordance with applicable legal requirements.
3. We selected four contracts and verified their compliance with bid requirements, and that their invoices were paid within the contract terms and with board approval.
4. We tested payments made to the architectural service companies and reviewed the terms of the contract.
5. We examined 86% of all expenditures within the bond program to ensure they were valid, allowable, accurate, charged to the facilities projects, and expended on specific projects listed in the text of the applicable ballot measure.
6. We verified that the funds were generally expended for the construction, renovation, furnishing, and equipping of school facilities constituting authorized bond projects.
7. We verified that the funds used to pay the salaries of district employees were allowable per Opinion 04-110 issued on November 9, 2004 by the State of California Attorney General.

Results of Procedures Performed

We did not identify any exceptions to the procedures performed above, nor any exceptions to other tests that we conducted related to the Measure J Bonds. Our audit of compliance was made for the purposes set forth in the objectives section of this report and would not necessarily disclose all instances of noncompliance.

Opinion

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the Measure J Bonds for the fiscal year ended June 30, 2019.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing over compliance and the results of that testing based on the standards referred to above. Accordingly, this report is not suitable for any other purpose.

March 9, 2020
San Jose, California

JEFFERSON UNION HIGH SCHOOL DISTRICT

MEASURE J HOUSING BONDS

**FINANCIAL AND PERFORMANCE
AUDIT REPORT**

For the Fiscal Year Ended June 30, 2019

* * *



Chavan & Associates, LLP
Certified Public Accountants
1475 Saratoga Ave, Suite 180
San Jose, CA 95129

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
For the Fiscal Year Ended June 30, 2019

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FINANCIAL SECTION



INDEPENDENT AUDITOR'S REPORT

Measure J Citizens' Oversight Committee and
Governing Board Members
Jefferson Union High School District

Report on the Financial Statements

We have audited the accompanying financial statements of the Measure J Housing Bonds of the Jefferson Union High School District (the "District"), as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

The Jefferson Union High School District's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure J Housing Bonds of the Jefferson Union High School District, as of June 30, 2019, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



Other Matters

As discussed in Note 1, the financial statements present only the Measure J Housing Bonds and do not purport to, and do not, present fairly the financial position of the Jefferson Union High School District, as of June 30, 2019, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Measure J Housing Bonds of Jefferson Union High School District's basic financial statements. The Measure J Housing Bonds Schedule of Approved Budget and Expenditures is presented for purposes of additional analysis and is not a required part of the basic financial statements. This information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, Measure J Housing Bonds Schedule of Approved Budget and Expenditures is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have issued our report dated March 9, 2020 on our consideration of the Jefferson Union High School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Jefferson Union High School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Jefferson Union High School District's internal control over financial reporting and compliance.

Report on Other Legal and Regulatory Requirements

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have also issued our performance audit report dated March 9, 2020 on our consideration of the Measure J Housing Bonds compliance with the requirements of Proposition 39. That report is an integral part of our audit of the Measure J Housing Bonds for the fiscal year ended June 30, 2019 and should be considered in assessing the results of our financial audit.

C & A LLP

March 9, 2020
San Jose, California

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Balance Sheet
June 30, 2019

Assets	
Cash in County Treasury	\$ 3,909,431
Liabilities and Fund Balance	
Liabilities:	
Accounts Payable	\$ 61,858
Fund Balance:	
Restricted for Capital Projects	3,847,573
Total Liabilities and Fund Balance	\$ 3,909,431

The notes to the financial statements are an integral part of this statement.

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Statement of Revenue, Expenditures and Changes in Fund Balance
For the Fiscal Year Ended June 30, 2019

Other Local Revenues:	
Interest Earnings	\$ 42,134
Other Local Revenue	<u>14,085</u>
Total Revenue	<u>56,219</u>
Expenditures:	
Supplies and Materials	273
Services and Other Operating Expenditures	<u>1,208,373</u>
Total Expenditures	<u>1,208,646</u>
Excess (Deficiency) of Revenue Over (Under) Expenditures	(1,152,427)
Other Financing Sources (Uses):	
Issuance of Bonds	<u>5,000,000</u>
Net Change in Fund Balance	3,847,573
Fund Balance Beginning	<u>-</u>
Fund Balance Ending	<u>\$ 3,847,573</u>

The notes to the financial statements are an integral part of this statement.

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019

NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES

A. Accounting Principles

The Jefferson Union High School District (the “District”) accounts for its financial transactions in accordance with the policies and procedures of the Department of Education’s *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the U.S. Governmental Accounting Standards Board (“GASB”) and the American Institute of Certified Public Accountants (“AICPA”).

B. Reporting Entity

The District is the level of government primarily accountable for activities related to public education. The governing authority consists of five elected officials who, together, constitute the Board of Trustees.

A committee to the District's Governing Board and Superintendent, called the Citizens’ Bond Oversight Committee was established to inform the public concerning the expenditure and uses of the District’s bond measure revenues. The committee’s legal charge is to actively review and report on the expenditure of taxpayer money for school construction in accordance with voter approved projects.

The financial statements presented are for the Measure J Housing Bonds and are not intended to be a complete presentation of the District’s financial position on operations.

C. Basis of Presentation

Fund Financial Statements

Fund financial statements report detailed information about the District. The Measure J Housing Bonds is a governmental fund and is presented as a major fund in the District’s combined financial statements. The Building Fund is used to account for proceeds from the sale of real property and account for the acquisition of major governmental capital facilities and buildings from the sale of bond proceeds such as Measure J general obligation bonds.

The accounting and financial treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources are generally included on the balance sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances for the Measure J Housing Bonds presents increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019

D. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Governmental funds use the modified accrual basis of accounting.

Revenues - Exchange and Non-exchange Transactions

On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. To achieve comparability of reporting among California districts, and so as not to distort normal revenue patterns with specific respect to reimbursement grants and correction to state-aid appointments, the California Department of Education has defined available for district as collectible within one year.

Non-exchange transactions, in which the District receives value *without* directly giving equal value in return, include property taxes, grants, and entitlements. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Unearned Revenue

Unearned revenue arises when assets (such as cash) are received before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements (such as qualified expenditures) are met are recorded as liabilities from unearned revenue.

Unavailable Revenue

In the governmental fund financial statements, receivables associated with non-exchange transactions that will not be collected within the availability period have been recorded as deferred inflows of resources as unavailable revenue.

Expenditures

On the modified accrual basis of accounting, expenditures are generally recognized in the accounting period in which the related fund liability is incurred. However, under the modified accrual basis of accounting, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

E. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. By state law, the District's governing board must adopt a final budget no later

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019

than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements. These budgets are revised by the District's governing board and District superintendent during the year to give consideration to unanticipated income and expenditures. Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object.

F. Encumbrances

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid. All encumbrances are liquidated on June 30.

G. Assets, Liabilities, and Equity

1. Cash and Investments

Cash balances held in banks and in revolving funds are insured to \$250,000 by the Federal Deposit Insurance Corporation.

In accordance with *Education Code* Section 41001, the District maintains substantially all of its cash in the County Treasury. The county pools these funds with those of other Districts in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

All District-directed investments are governed by Government Code Section 53601 and Treasury investment guidelines. The guidelines limit specific investments to government securities, domestic chartered financial securities, domestic corporate issues, and California municipal securities. The District's securities portfolio is held by the County Treasurer. Interest earned on investments is recorded as revenue of the fund from which the investment was made.

2. Cash & Cash Equivalents

The District's cash deposits are considered to be cash on hand and cash in banks. Cash and Cash Equivalents are generally considered short-term, highly liquid investments with a maturity of three months or less from the purchase date.

3. Investments

Investments are recorded at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. Accordingly, the change in fair value of investments is recognized as an increase or decrease to investment assets and investment income.

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction. In determining this amount, three valuation techniques are available:

- Market approach - This approach uses prices generated for identical or similar assets or liabilities. The most common example is an investment in a public security traded in an active exchange such as the NYSE.
- Cost approach - This technique determines the amount required to replace the current asset. This approach may be ideal for valuing donations of capital assets or historical treasures.
- Income approach - This approach converts future amounts (such as cash flows) into a current discounted amount.

Each of these valuation techniques requires inputs to calculate a fair value. Observable inputs have been maximized in fair value measures, and unobservable inputs have been minimized.

4. Long Term Liabilities

In the Measure J Housing Bonds financial statements, bond premiums, discounts and bond issuance costs are recognized during the current period. The face amount of the debt issued, premiums, or discounts are reported as other financing sources/uses.

5. Fund Balance Classifications

In accordance with Government Accounting Standards Board 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the District classifies governmental fund balances as follows:

- Non-spendable includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end. Committed fund balances are imposed by the District's Board of Trustees.
- Assigned includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund balance may be assigned by the Superintendent and/or the Assistant Superintendent of Business Services.
- Unassigned includes positive fund balance amounts that have not been classified within the above-mentioned categories and negative fund balances in other governmental funds.

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019

The District uses restricted/committed amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

6. Accounting Estimates

The presentation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 2 - CASH AND INVESTMENTS

Summary of Deposits

A summary of deposits as of June 30, 2019 is as follows:

	Carrying Amount	Fair Value
Cash in county treasury investment pool	\$ 3,909,431	\$ 3,919,596

Fair Value Measurements

GASB 72 established a hierarchy of inputs to the valuation techniques above. This hierarchy has three levels:

- Level 1 inputs are quoted prices in active markets for identical assets or liabilities.
- Level 2 inputs are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable.
- Level 3 inputs are unobservable inputs, such as a property valuation or an appraisal.

The District has the following recurring fair value measurements as of June 30, 2019:

- Investments in the San Mateo County Treasury Investment Pool are not measured using the input levels above because the District’s transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

Cash in County Treasury

The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001). The fair value of the District’s investment in the pool is reported in the accounting financial statements at amounts based upon the District’s pro rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019

available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

Policies and Practices

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations.

Risk Disclosures

Limitations as they relate to interest rate risk, credit risk and concentration of credit risk are described below:

- *Interest Rate Risk*

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to the changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Treasury. The District maintains deposits with the San Mateo County Investment Pool with a fair value of approximately \$222.5 million and an amortized book value of \$221.9 million. The average weighted maturity for this pool is 295 days.

- *Credit Risk*

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The County of San Mateo's investment pool is not rated, however, the investments within the pool are either not rated or rated as low as A-1 by Standard & Poor's Investor Services

- *Concentration of Credit Risk*

The investment policy of the District contains no limitations on the amount that can be invested in any one issuer beyond the amount stipulated by the California Government code. District investments that are greater than 5 percent of total investments are in either an external investment pool or mutual funds and are therefore exempt.

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2019

NOTE 3 - MEASURE J HOUSING GENERAL OBLIGATION BOND

The following schedule summarizes the District's Measure J Housing general obligation bonds as of June 30, 2019:

Bond	Maturity Date	Interest Rate (%)	Original Issue	Bonds			Bonds Outstanding June 30, 2019
				Outstanding July 01, 2018	Issued	Redeemed	
2018 GOB Series A	8/1/2035	3.25-8%	5,000,000	-	5,000,000	-	5,000,000
Bond Premiums			-	-	454,614	28,413	426,201
Total Bonds			\$ 5,000,000	\$ -	\$ 5,454,614	\$ 28,413	\$ 5,426,201

On June 2018, the registered voters of the Jefferson Union High School District approved by more than 55% Measure J Teacher and Staff Housing Bond, authorizing the issuance and sale of not-to-exceed \$33,000,000, in general obligation bonds of the District. The bonds were issued for the purpose of financing the acquisition, construction and improvement of affordable rental housing for teachers and employees of the District.

On September 06, 2018, the District issued the 2018 General Obligation Bonds, 2018 Election Series A, for \$5,000,000. The Bonds were authorized at an election of the registered voters of the District held on June 5, 2018 which authorized the issuance of general obligation bonds for the purpose of financing the acquisition, construction and improvement of affordable rental housing for teachers and employees of the District.

The following is a summary of the annual debt service requirements as of June 30, 2019:

Year Ending June 30	Principal	Interest	Total
2020	\$ -	\$ 233,672	\$ 233,672
2021	1,250,000	202,619	1,452,619
2022	-	152,619	152,619
2023	-	152,619	152,619
2024	130,000	148,719	278,719
2025-2029	1,065,000	583,506	1,648,506
2030-2034	1,665,000	283,244	1,948,244
2035-2036	890,000	29,309	919,309
Total Debt Service	\$ 5,000,000	\$ 1,786,307	\$ 6,786,307

NOTE 4 – COMMITMENT

Through June 30, 2019, the date on which the financial statements were available to be issued, the District had encumbered \$96,742 of the Measure J Housing Bond proceeds to be spent on capital projects in the fiscal year ended June 30, 2020.

SUPPLEMENTARY INFORMATION

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Schedule of Approved Budget and Expenditures
For the Fiscal Year Ended June 30, 2019

	Fiscal Year Ended June 30, 2019
Program Budget	\$ -
Expenditures by Project:	
Disitric-wide employee housing	<u>1,208,646</u>
(Over) Under Budget	<u>\$ (1,208,646)</u>

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Notes to the Program Schedule
For the Fiscal Year Ended June 30, 2019

NOTE 1 - THE PROGRAM

Proposition 39 was enacted by the voters on November 7, 2000 and changed the required majority for local voter approval of public school and community college general obligation bonds from two-thirds to fifty-five percent of votes. It also required school districts to provide facilities to charter schools operating within their jurisdictions.

On June 2018, 55% of California voters approved Measure “J, Teacher and Staff Housing” which authorized the district to increase its debt by \$33 million through issuing general obligation bonds in that amount to finance the acquisition, construction and improvement of affordable rental housing for teachers and employees of the District. These bonds were designed to be repaid in a maximum of 23 years. District officials estimated that the additional annual property tax levy required to repay the bonds in the required timeline would be \$0.007 (.7 cents) per \$100 of assessed property value to fund 80 rental housing units for District teachers and staff.

Expenditures to address specific facilities needs of the District will be in compliance with the requirements of Article XIII A, Section 1(b)(3), of the State Constitution and the Strict Accountability in Local School Construction Bonds Act of 2000 (codified at Education Code Sections 15264 and following).

As required by Article XIII A of the California Constitution, the Board of Trustees of the District has certified that it has evaluated safety, class size reduction and information technology needs in developing the list of school facilities projects.

The School Board shall establish an Independent Citizens’ Oversight Committee to ensure bond proceeds are expended only on the specified school facilities projects. Annual, independent performance and financial audits to be performed to ensure compliance to the accountability requirements of Measure J.

NOTE 2 - ORGANIZATION

The Jefferson Union High School District was originally established in 1863. The District is located in San Mateo County and there were no changes in District boundaries during the year. The District maintains six high schools.

The Board of Education for the fiscal year ended June 30, 2019, was comprised of the following members:

<u>Name</u>	<u>Office</u>	<u>Term Expires</u>
Andrew Lie	President	2020
Kalimah Salahuddin	Vice President	2020
Rosie Tejada	Clerk	2022
Nick Occhipinti	Trustee	2022
Carla Ng-Garrett	Trustee	2022

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Notes to the Program Schedule
For the Fiscal Year Ended June 30, 2019

NOTE 3 - CITIZEN'S OVERSIGHT COMMITTEE

Duties of the committee include ensuring that bond revenues are expended only for the construction, reconstruction, rehabilitation or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities. The committee must also ensure that no funds are used for any teacher or administrative salaries or other school operation expenses.

Furthermore, the committee is authorized to receive and review copies of the annual independent performance audit and the annual independent financial audit required by Article XIII A, Section 1(b)(3)(C) and Article XIII A, Section 1(b)(3)(D), respectively, of the California Constitution.

During the fiscal year ended June 30, 2019, the District was unable to fill the committee positions, however, as required by Article XIII A, the District was actively seeking to fill these roles and publicly posted the vacancies.

**SCHEDULE OF FINDINGS
AND
RECOMMENDATIONS**

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Schedule of Findings and Recommendations
For the Fiscal Year Ended June 30, 2019

This section identifies the deficiencies, significant deficiencies, material weaknesses, and instances of noncompliance related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

Our tests resulted in no findings and recommendations.

JEFFERSON UNION HIGH SCHOOL DISTRICT
Measure J Housing Bonds
Schedule of Prior Year Findings and Recommendations
For the Fiscal Year Ended June 30, 2019

There were no prior year findings and recommendations to be reported.

**OTHER INDEPENDENT AUDITOR'S
REPORTS**



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Measure J Citizens' Oversight Committee and
Governing Board Members
Jefferson Union High School District

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure J Housing Bonds of the Jefferson Union High School District (the "District") as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise Jefferson Union High School District's Measure J Housing Bonds financial statements, and have issued our report thereon dated March 9, 2020.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Jefferson Union High School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Jefferson Union High School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Jefferson Union High School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Jefferson Union High School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and,



accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

C & A LLP

March 9, 2020
San Jose, California



**INDEPENDENT AUDITOR'S REPORT ON PERFORMANCE AND COMPLIANCE
WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL
EFFECT ON THE MEASURE J HOUSING BONDS**

Measure J Citizens' Oversight Committee and
Governing Board Members
Jefferson Union High School District

Compliance

We have audited Jefferson Union High School District's (the "District") compliance with Proposition 39/ Measure J Teacher and Staff Housing Bonds of the June 5, 2018 election, as approved under Proposition 39, and with the performance requirements referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution and the enactment of AB 1908 (Chapter 44, Statutes of 2000).

Management's Responsibility

Compliance with the requirements referred to above is the responsibility of the District's management.

Auditor's Responsibility

Our responsibility is to express an opinion on the District's compliance with the laws and regulations identified above based on our audit. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a material effect on compliance with the laws and regulations have occurred. An audit includes examining, on a test basis, evidence supporting the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the District's compliance with those requirements.

Auditor Objectives

Our audit included the following objectives:

1. To obtain reasonable assurance that the proceeds of the sale of the Measure J Housing Bonds were only used for the purposes set forth in the ballot measure and not for any other purpose, such as teacher and administrative salaries.
2. To obtain reasonable assurance that the Governing Board of the District, in establishing the approved projects set forth in the ballot measure, evaluated the remodeling, new construction and renovations of items which will relieve overcrowding, repair local schools and improve student safety conditions of the District.
3. To obtain reasonable assurance that the District complied with the performance requirements as referred to in Proposition 39 and outlined in Article XIII A, Section 1(b)(3)(C) of the California Constitution, the enactment of AB 1908 (Chapter 44, Statutes of 2000) and the bond measure. Management is responsible for the District's compliance with these requirements.



Scope and Methodology

To meet the objectives of our performance audit, procedures we performed included, but were not limited to, the following scope and methodology:

1. We documented and tested controls over financial reporting and compliance specific to the Measure J Housing Bonds, which included inquiries about budgetary controls, separation of duties, account coding, and procurement.
2. We verified that bond proceeds were deposited in the District's name and invested in accordance with applicable legal requirements.
3. We tested payments made to the architectural service companies and reviewed the terms of the contract.
4. We examined 73% of all expenditures within the bond program to ensure they were valid, allowable, accurate, charged to the facilities projects, and expended on specific projects listed in the text of the applicable ballot measure.
5. We verified that the funds were generally expended for the construction, renovation, furnishing, and equipping of school facilities constituting authorized bond projects.

Results of Procedures Performed

We did not identify any exceptions to the procedures performed above, nor any exceptions to other tests that we conducted related to the Measure J Housing Bonds. Our audit of compliance was made for the purposes set forth in the objectives section of this report and would not necessarily disclose all instances of noncompliance.

Opinion

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the Measure J Housing Bonds for the fiscal year ended June 30, 2019.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing over compliance and the results of that testing based on the standards referred to above. Accordingly, this report is not suitable for any other purpose.

C & A LLP

March 9, 2020
San Jose, California