# LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK

Basic Financial Statements, Required Supplementary Information, Supplementary Information and Federal Awards Information for the Year Ended June 30, 2024 and Independent Auditors' Reports

# LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Table of Contents Year Ended June 30, 2024

# Page

| Independent Auditors' Report  | 1  |
|---|----|
| Management's Discussion and Analysis  | 4  |
| Basic Financial Statements:   |    |
| Government-wide Financial Statements:   |    |
| Statement of Net Position   | 12 |
| Statement of Activities   | 13 |
| Fund Financial Statements:  |    |
| Balance Sheet—Governmental Funds  | 14 |
| Reconciliation of the Balance Sheet—Governmental Funds<br>to the Government-wide Statement of Net Position  | 15 |
| Statement of Revenues, Expenditures, and Changes in Fund<br>Balances (Deficit)—Governmental Funds   | 16 |
| Reconciliation of the Statement of Revenues, Expenditures, and Changes in<br>Fund Balances (Deficit)—Governmental Funds to the Government-wide<br>Statement of Activities | 17 |
| Statement of Fiduciary Net Position—Fiduciary Funds   |    |
| Statement of Changes in Fiduciary Net Position—Fiduciary Funds  | 19 |
| Notes to the Financial Statements   | 20 |
| Required Supplementary Information:   |    |
| Schedule of the District's Proportionate Share of the Net Pension Liability/(Asset)—<br>Teachers' Retirement System   | 47 |
| Schedule of the District's Contributions—Teachers' Retirement System  | 48 |
| Schedule of the District's Proportionate Share of the Net Pension Liability/(Asset)—<br>Employees' Retirement System  | 49 |
| Schedule of the District's Contributions—Employees' Retirement System   | 50 |
| Schedule of Changes in the District's Total OPEB Liability and Related Ratios   | 51 |
| Schedule of Revenues, Expenditures, and Changes in Fund Balance—<br>Budget (Non-GAAP Basis) and Actual—General Fund   | 52 |

(continued)

# LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK **Table of Contents** Year Ended June 30, 2024

# (concluded)

Page

# **Supplementary Information:**

| Schedule of Change from Adopted Budget to Final Budget<br>and the Real Property Tax Limit—General Fund  | 55 |
|---|----|
| Schedule of Capital Project Expenditures  | 56 |
| Net Investment in Capital Assets  | 57 |
| Federal Awards Information:   |    |
| Schedule of Expenditures of Federal Awards  | 58 |
| Notes to the Schedule of Expenditures of Federal Awards   | 59 |
| Independent Auditors' Report on Internal Control Over Financial Reporting<br>and on Compliance and Other Matters Based on an Audit of Financial<br>Statements Performed in Accordance with <i>Government Auditing Standards</i> | 60 |
| Independent Auditors' Report on Compliance for Each Major Federal<br>Program and Report on Internal Control Over Compliance<br>in Accordance with the Uniform Guidance  | 62 |
| Schedule of Findings and Questioned Costs   | 65 |
| Summary Schedule of Prior Year Audit Findings   | 67 |

 2721 Transit Road, Suite 111 Elma, New York 14059
 Telephone: 716.565.2299

Fax: 716.389.5178



# **INDEPENDENT AUDITORS' REPORT**

The Board of Education Lancaster Central School District, New York:

## **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lancaster Central School District, New York, (the "District"), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2024, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and other Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Supplementary Information, as listed in the table of contents, and the Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"), are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information, as listed in the table of contents, and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 7, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Drescher & Malechi LLP

October 7, 2024

# LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Management's Discussion and Analysis Year Ended June 30, 2024

As management of the Lancaster Central School District (the "District"), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2024. We encourage readers to consider the information presented here in conjunction with the additional information that we have furnished in the District's financial statements, which follow this narrative.

# Financial Highlights

- The assets and deferred outflows of resources of the District exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$127,651,177 (*net position*). Net position consists of \$78,702,778 net investment in capital assets, \$50,497,343 restricted for specific purposes, and an unrestricted net position deficit of \$(1,548,944).
- The District's net position increased by \$5,992,759 during the year ended June 30, 2024.
- At the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$21,769,530, a decrease of \$16,783,237 in comparison with the prior year's fund balance of \$38,552,767.
- At the end of the current fiscal year, *unassigned fund balance* for the General Fund was \$12,538,983, or approximately 9.9 percent of total General Fund expenditures and transfers out. This total amount is *available for spending* at the District's discretion, and constitutes approximately 19.8 percent of the General Fund's total fund balance of \$63,368,622 at June 30, 2024.
- During the year ended June 30, 2024, the District's total bonded indebtedness decreased by \$12,020,00 as a result of scheduled principal payments, as well as the use of fund balance to payoff certain serial bonds early. Additionally, the District has \$55,165,000 of bond anticipation notes outstanding at June 30, 2024, as compared to \$52,540,000 in the prior year.

#### **Overview of the Financial Statements**

The discussion and analysis provided here are intended to serve as an introduction to District's basic financial statements. The District's basic financial statements comprise of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements**—The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the District's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *statement of activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all, or a significant portion, of their costs through user fees and charges (*business-type activities*). The governmental activities of the District include general support, instruction, pupil transportation, community services, school food service, and interest on long-term debt. The District does not engage in any business-type activities.

The government-wide financial statements can be found on pages 12-13 of this report.

**Fund financial statements**—A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into two categories: governmental funds and fiduciary funds.

**Governmental funds**—Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds' balance sheet and the governmental funds' statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The District maintains six individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Capital Projects Fund, Debt Service Fund, School Lunch Fund, Special Aid Fund, and Student Activities Fund, all of which are considered major funds.

The basic governmental fund financial statements can be found on pages 14-17 of this report.

*Fiduciary funds*—Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the District's own programs. The District is responsible for ensuring that the assets reported in these funds are used for their intended purpose. The District maintains two fiduciary funds, the Custodial Fund and the Private Purpose Trust Fund.

The fiduciary fund financial statements can be found on pages 18-19 of this report.

**Notes to the financial statements**—The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 20-46 of this report.

**Other information**—In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning the District's net pension liability/(asset), the changes in the District's total other postemployment benefits ("OPEB") obligation, and the District's budgetary comparison for the General Fund. Required Supplementary Information and related notes to the required supplementary information can be found on pages 47-54 of this report.

Other supplementary information is presented immediately following the Required Supplementary Information in the Supplementary Information section of this report on pages 55-57 of this report.

The Federal Awards Information section presents the District's Schedule of Expenditures of Federal Awards. This section can be found on pages 58-67 of this report.

#### **Government-wide Financial Analysis**

As noted earlier, net position over time may serve as a useful indicator of the District's financial position. In the case of the District, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$127,651,177 at June 30, 2024, as compared to \$121,658,418 at the close of the fiscal year ended June 30, 2023.

Table 1, shown below, presents a condensed statement of net position compared to the prior year.

#### Table 1—Condensed Statements of Net Position

|                                  | June 30,                      |  |  |  |  |  |  |  |  |
|----------------------------------|-------------------------------|--|--|--|--|--|--|--|--|
|                                  | 2024 2023                     |  |  |  |  |  |  |  |  |
| Current assets                   | \$ 85,017,128 \$ 97,311,483   |  |  |  |  |  |  |  |  |
| Capital assets                   | 151,780,714 137,925,497       |  |  |  |  |  |  |  |  |
| Total assets                     | 236,797,842 235,236,980       |  |  |  |  |  |  |  |  |
| Deferred outflows of resources   | 24,789,633 31,327,852         |  |  |  |  |  |  |  |  |
| Current liabilities              | 64,366,108 59,972,360         |  |  |  |  |  |  |  |  |
| Noncurrent liabilities           | 63,303,731 80,945,233         |  |  |  |  |  |  |  |  |
| Total liabilities                | 127,669,839 140,917,593       |  |  |  |  |  |  |  |  |
| Deferred inflows of resources    | 6,266,460 3,988,821           |  |  |  |  |  |  |  |  |
| Net position:                    |                               |  |  |  |  |  |  |  |  |
| Net investment in capital assets | 78,702,778 70,852,570         |  |  |  |  |  |  |  |  |
| Restricted                       | 50,497,343 48,473,395         |  |  |  |  |  |  |  |  |
| Unrestricted                     | (1,548,944) 2,332,453         |  |  |  |  |  |  |  |  |
| Total net position               | \$ 127,651,177 \$ 121,658,418 |  |  |  |  |  |  |  |  |

The largest portion of the District's net position, \$78,702,778, reflects its investment in capital assets (e.g. land, site improvements, buildings, equipment and vehicles, and right-to-use leased assets), net of accumulated depreciation/amortization and less any related outstanding debt used to acquire those assets. The District uses these capital assets to provide a variety of services to students. Accordingly, these assets are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the District's net position, \$50,497,343, represents resources that are subject to external restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

The remaining balance of the District's net position \$(1,548,944), is considered to be an unrestricted deficit. This deficit does not mean the District does not have resources available to meets its obligations in the ensuing year. Rather, it reflects the liabilities not related to the District's capital and right-to-use assets and are not expected to be repaid from current resources. These long-term liabilities including compensated absences, other postemployment benefits ("OPEB") obligations, and net pension liability are funded annually within the funds.

Table 2, as presented below, shows the changes in net position for the years ended June 30, 2024 and June 30, 2023:

#### Table 2—Condensed Statements of Changes in Net Position

|                                    | Year Ended June 30, |             |    |             |  |  |  |  |  |
|------------------------------------|---------------------|-------------|----|-------------|--|--|--|--|--|
|                                    |                     | 2024        |    | 2023        |  |  |  |  |  |
| Program revenues:                  |                     |             |    |             |  |  |  |  |  |
| Charges for services               | \$                  | 2,329,027   | \$ | 2,408,198   |  |  |  |  |  |
| Operating grants and contributions |                     | 8,331,513   |    | 10,919,118  |  |  |  |  |  |
| Capital grants and contributions   |                     | -           |    | 31,684      |  |  |  |  |  |
| General revenues                   |                     | 127,432,067 |    | 118,699,818 |  |  |  |  |  |
| Total revenues                     |                     | 138,092,607 |    | 132,058,818 |  |  |  |  |  |
| Program expenses                   |                     | 132,099,848 |    | 120,521,718 |  |  |  |  |  |
| Change in net position             |                     | 5,992,759   |    | 11,537,100  |  |  |  |  |  |
| Net position—beginning             |                     | 121,658,418 |    | 110,121,318 |  |  |  |  |  |
| Net position—ending                | \$                  | 127,651,177 | \$ | 121,658,418 |  |  |  |  |  |

Overall revenues increased 4.6 percent from the prior year, primarily due to an increase in state aid, use of money and property, and taxes. Total expenses increased 9.6 percent from the prior year, mainly due to an increase in instruction related to allocable expenses from the changes in the District's net pension liabilities.

A summary of sources of revenues for the years ended June 30, 2024 and June 30, 2023 is presented below in Table 3:

#### Table 3—Summary of Sources of Revenues

|  | <br>Year Ende     | ed Ju | une 30,     | <br>Increase/(Decrease) |             |  |  |  |  |
|--|-------------------|-------|-------------|-------------------------|-------------|--|--|--|--|
|  | <br>2024          |       | 2023        | <br>Dollars             | Percent (%) |  |  |  |  |
| Charges for services                       | \$<br>2,329,027   | \$    | 2,408,198   | \$<br>(79,171)          | (3.3)       |  |  |  |  |
| Operating grants and contributions         | 8,331,513         |       | 10,919,118  | (2,587,605)             | (23.7)      |  |  |  |  |
| Capital grants and contributions           | -                 |       | 31,684      | (31,684)                | (100.0)     |  |  |  |  |
| Taxes                                      | 71,323,342        |       | 69,544,111  | 1,779,231               | 2.6         |  |  |  |  |
| Use of money and property                  | 3,524,833         |       | 2,215,134   | 1,309,699               | 59.1        |  |  |  |  |
| Sale of property and compensation for loss | 80,290            |       | 70,901      | 9,389                   | 13.2        |  |  |  |  |
| Miscellaneous                              | 1,161,507         |       | 1,519,795   | (358,288)               | (23.6)      |  |  |  |  |
| State sources—unrestricted                 | <br>51,342,095    |       | 45,349,877  | <br>5,992,218           | 13.2        |  |  |  |  |
| Total revenues                             | \$<br>138,092,607 | \$    | 132,058,818 | \$<br>6,033,789         | 4.6         |  |  |  |  |

The most significant sources of revenues for the year ended June 30, 2024 were taxes of \$71,323,342, or 51.6 percent of total revenues, and unrestricted state sources of \$51,342,095, or 37.2 percent of total revenues. Similarly, for the year ended June 30, 2023, the most significant sources were taxes of \$69,544,111, or 52.7 percent of total revenues, and unrestricted state sources of \$45,349,877, or 34.3 percent of total revenues.

A summary of program expenses for the years ended June 30, 2024 and June 30, 2023 is presented below in Table 4:

|                                   |           | Year Ende   | ed Ju | une 30,     | <br>Increase/(D  | ecrease)    |
|-----------------------------------|-----------|-------------|-------|-------------|------------------|-------------|
|                                   | 2024 2023 |             |       | 2023        | <br>Dollars      | Percent (%) |
| General support                   | \$        | 19,748,214  | \$    | 18,376,863  | \$<br>1,371,351  | 7.5         |
| Instruction                       |           | 94,825,676  |       | 86,890,927  | 7,934,749        | 9.1         |
| Pupil transportation              |           | 10,727,818  |       | 9,691,808   | 1,036,010        | 10.7        |
| Community services                |           | 8,600       |       | 7,865       | 735              | 9.3         |
| School food service               |           | 2,892,226   |       | 2,312,156   | 580,070          | 25.1        |
| Student activities                |           | 729,474     |       | 810,307     | (80,833)         | (10.0)      |
| Interest and other fiscal charges |           | 3,167,840   |       | 2,431,792   | <br>736,048      | 30.3        |
| Total program expenses            | \$        | 132,099,848 | \$    | 120,521,718 | \$<br>11,578,130 | 9.6         |

#### **Table 4—Summary of Program Expenses**

The most significant expense items for the year ended June 30, 2024 were instruction of \$94,825,676, or 71.8 percent of total expenses, and general support of \$19,748,214, or 14.9 percent of total expenses. Similarly, for the year ended June 30, 2023 the most significant expense items were instruction of \$86,890,927, or 72.1 percent of total expenses, and general support of \$18,376,863 or 15.2 percent of total expenses.

# Financial Analysis of Governmental Funds

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

**Governmental funds**—The focus of the District's *governmental funds* is to provide information on nearterm inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance which has not yet been limited to use for a particular purpose by an external party, the District itself, or a group or individual that has been delegated authority to assign resources for particular purposes by the Board of Education.

At June 30, 2024, the District's governmental funds reported combined ending fund balances of \$21,769,530, a decrease of \$16,783,237 from the prior year. Excluding the effects of a \$52,853,823 fund balance deficit in the Capital Projects Fund, approximately 16.8 percent of this amount, \$12,538,983, constitutes *unassigned fund balance* which is considered available for spending at the District's discretion. The remainder of fund balance is either *nonspendable, restricted*, or *assigned* to indicate that it is: (1) not in spendable form, \$170,957, (2) restricted for particular purposes, \$55,964,692, or (3) assigned for particular purposes, \$55,964,721.

The General Fund is the chief operating fund of the District. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$12,538,983, while the total fund balance increased to \$63,368,622. As a measure of the General Fund's liquidity, it may be useful to compare both the unassigned fund balance and total fund balance to total General Fund expenditures and transfers out. Unassigned fund balance represents approximately 9.9 percent of total General Fund expenditures and transfers out, while total fund balance represents approximately 50.2 percent of that same amount.

The total fund balance of the District's General Fund increased \$1,155,718 during the current fiscal year. During the annual budget process, the District appropriated \$3,683,996 of unrestricted fund balance (this included funds appropriated from fund balance, \$3,120,453, and the re-appropriation of prior year's encumbrances, \$563,543) in addition to the planned use of \$4,353,524 of restricted fund balance for spending in the District's 2023-2024 fiscal year and a budgetary amendment of \$941,026 for the purchase of school buses. As a result of spending less than anticipated in employee benefits and teaching-regular school, the District's fund balance ended \$5,780,740 higher than anticipated.

The fund balance in the Capital Projects Fund decreased \$18,602,656 from the prior year, resulting in an ending fund balance deficit of \$52,853,823 as of June 30, 2024. The decrease in the Capital Projects Fund is primarily due to capital outlay costs of \$19,223,041, which exceeded transfers in from the General Fund and miscellaneous revenues. This deficit is anticipated to be remedied with the conversion of the outstanding short-term bond anticipation notes to long-term debt.

At June 30, 2024, the District's Debt Service Fund reports a fund balance of \$9,011,273, an increase of \$886,428 from the prior year. This total fund balance amount is classified as restricted fund balance for the future payment of debt principal and interest.

At June 30, 2024, the District's School Lunch Fund reports a fund balance of \$1,820,218, a decrease of \$274,050 from the prior year. Nonspendable fund balance of \$170,957 is reported to reflect the amounts of inventory not in spendable form, and the remaining \$1,649,261 is reported as fund balance assigned for specific school lunch use.

The Special Aid Fund maintains funds that are received from the State and Federal governments. Total revenues amounted to \$5,936,548 and were comprised of State and Federal sources. Expenditures totaled \$6,187,900 and were used toward the instruction of students. The remaining balance was funded by a transfer from the General Fund of \$251,352.

The Student Activities Fund reports a fund balance of \$423,240 at June 30, 2024, an increase of \$51,323 from the prior year. This total fund balance amount is classified as restricted fund balance for the future payment of extraclassroom activities on behalf of the students.

# **General Fund Budgetary Highlights**

The District's General Fund budget generally contains budget amendments during the year. The budget is allowed to be amended upward (increased) for prior year's encumbrances since the funds were allocated under the previous year's budget, and the District has appropriately assigned an equal amount of fund balance at year-end for this purpose. Additionally, there was a \$941,026 increase in appropriations between the original and final amended budget for a voter-approved purchase of buses.

A summary of revisions from adopted budget to final budget is presented below in Table 5:

# Table 5—General Fund Budget

| Adopted budget, 2023-2024              | \$<br>130,704,018 |
|--|-------------------|
| Add: Prior year's encumbrances         | <br>563,543       |
| Original budget, 2023-2024             | 131,267,561       |
| Budget revisions:<br>Purchase of buses | <br>941,026       |
| Final budget, 2023-2024                | \$<br>132,208,587 |

More detailed information regarding the District's General Fund budget is presented in the Schedule of Revenues, Expenditures, and Changes in Fund Balance—Budget (Non-GAAP Basis) and Actual—General Fund within the Required Supplementary Information section of this report.

#### **Capital Asset and Debt Administration**

**Capital assets**—The District's investment in capital assets for its governmental activities as of June 30, 2024, amounted to \$151,780,714 (net of accumulated depreciation and amortization). This investment in capital assets includes land, construction in progress, site improvements, buildings, equipment and vehicles, and right-to-use leased assets. All depreciable capital assets were depreciated/amortized from acquisition date to the end of the current year, as outlined in the District's capital asset policy.

Capital assets, net of depreciation and amortization for the governmental activities at June 30, 2024 and June 30, 2023 are presented below in Table 6:

#### Table 6—Summary of Capital Assets (Net of Accumulated Depreciation/Amortization)

|                            |    | 2024        |    | 2023        |  |  |  |
|----------------------------|----|-------------|----|-------------|--|--|--|
| Land                       | \$ | 283,541     | \$ | 283,541     |  |  |  |
| Construction in progress   |    | 24,453,262  |    | 31,240,122  |  |  |  |
| Site improvements          |    | 251,678     |    | 292,413     |  |  |  |
| Buildings                  |    | 115,756,832 |    | 96,535,399  |  |  |  |
| Equipment and vehicles     |    | 10,014,569  |    | 8,561,139   |  |  |  |
| Right-to-use leased assets |    | 1,020,832   |    | 1,012,883   |  |  |  |
| Total                      | \$ | 151,780,714 | \$ | 137,925,497 |  |  |  |

Additional information on the District's capital assets can be found in Note 4 to the financial statements.

**Long-term liabilities**—At June 30, 2024, the District had total long-term liabilities outstanding of \$63,303,731, as compared to \$80,945,233 in the prior year. Of the long-term liabilities outstanding at June 30, 2024, \$31,155,000 represents serial bonds issued by the District.

A summary of the District's long-term liabilities at June 30, 2024 and June 30, 2023 is presented below in Table 7:

|                          | •                |    |            |
|--------------------------|------------------|----|------------|
|                          | <br>2024         |    | 2023       |
| Serial bonds             | \$<br>31,155,000 | \$ | 43,175,000 |
| Premiums on serial bonds | <br>3,736,662    |    | 4,770,554  |
| Bonds payable, net       | 34,891,662       |    | 47,945,554 |
| Compensated absences     | 10,386,208       |    | 10,844,446 |
| OPEB obligation          | 8,294,786        |    | 7,951,334  |
| Net pension liability    | <br>9,731,075    |    | 14,203,899 |
| Total                    | \$<br>63,303,731 | \$ | 80,945,233 |

#### Table 7—Summary of Long-Term Liabilities

Additional information on the District's long-term liabilities can be found in Note 10 to the financial statements.

#### **Economic Factors and Next Year's Budgets and Rates**

The unemployment rate, not seasonally adjusted, for the region at June 30, 2024 was 3.9 percent. This compares to New York State's unemployment rate of 4.2 percent. These factors are considered in preparing the District's budget.

During the current fiscal year, the District appropriated \$3,541,652 of the General Fund's unassigned fund balance in addition to the use of \$4,748,333 of restricted fund balance for spending in the District's 2024-2025 fiscal year budget. The 2024-2025 adopted budget appropriations total of \$134,497,304 represents an approximate increase of 2.9% percent as compared to \$130,704,018 in 2023-2024. The District's total tax levy in 2024-2025 is \$61,232,869, which is unchanged compared to the 2023-2024 year.

#### **Requests for Information**

This financial report is designed to provide a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Assistant Superintendent for Business and Support Services, 177 Central Avenue, Lancaster, New York 14086.

BASIC FINANCIAL STATEMENTS

\*\* THIS PAGE INTENTIONALLY LEFT BLANK \*\*

# LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Statement of Net Position June 30, 2024

|  | Primary<br>Government      |
|--|----------------------------|
|  | Governmental<br>Activities |
| ASSETS   |                            |
| Cash and cash equivalents                                    | \$ 12,180,524              |
| Restricted cash and cash equivalents                         | 66,942,783                 |
| Receivables  | 140,490                    |
| Intergovernmental receivables                                | 5,582,374                  |
| Inventories  | 170,957                    |
| Capital assets, not being depreciated/amortized              | 24,736,803                 |
| Capital assets, net of accumulated depreciation/amortization | 127,043,911                |
| Total assets   | 236,797,842                |
| DEFERRED OUTFLOWS OF RESOURCES                               |                            |
| Deferred outflows—relating to pension plans                  | 24,597,184                 |
| Deferred outflows—relating to OPEB                           | 187,411                    |
| Deferred charge on refunding                                 | 5,038                      |
| Total deferred outflows of resources                         | 24,789,633                 |
|  | 24,789,033                 |
| LIABILITIES  |                            |
| Accounts payable   | 399,618                    |
| Retainages payable   | 895,219                    |
| Accrued liabilities  | 1,474,342                  |
| Intergovernmental payables                                   | 69                         |
| Due to fiduciary funds                                       | 1,150,859                  |
| Due to retirement systems                                    | 5,193,092                  |
| Unearned revenue   | 87,908                     |
| Bond anticipation notes payable<br>Noncurrent liabilities:   | 55,165,000                 |
| Due within one year  | 3,873,483                  |
| Due within more than one year                                | 59,430,248                 |
| Total liabilities  | 127,669,838                |
| DEFERRED INFLOWS OF RESOURCES                                |                            |
| Deferred inflows-relating to pension plans                   | 5,186,363                  |
| Deferred inflows—relating to OPEB                            | 1,080,097                  |
| Total deferred inflows of resources                          | 6,266,460                  |
| NET POSITION   |                            |
| Net investment in capital assets                             | 78,702,778                 |
| Restricted for:  |                            |
| Retirement contribution                                      | 8,808,632                  |
| Liability and casualty                                       | 1,593,970                  |
| Bus purchase   | 8,008,809                  |
| Tax certiorari   | 1,317,045                  |
| Unemployment   | 41,606                     |
| Workers' compensation  | 47,343                     |
| Property loss  | 173,426                    |
| Employee benefit accrued liabilities                         | 10,386,208                 |
| Capital projects   | 17,048,359                 |
| Debt service   | 2,648,705                  |
| Student activities   | 423,240                    |
| Unrestricted   | (1,548,944)                |
| Total net position   | \$ 127,651,177             |
| i otal net position  | φ 127,031,177              |

# LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Statement of Activities Year Ended June 30, 2024

|                                   |          |                  |       |                         |       |           | Reve                       | Net (Expense)<br>nue and Changes<br>Net Position |  |
|-----------------------------------|----------|------------------|-------|-------------------------|-------|-----------|----------------------------|--|--|
|                                   |          |                  |       | Program                 | Reve  | enues     |                            | Primary  |  |
|                                   |          |                  |       |                         |       | Operating |                            | Government                                       |  |
| Functions/Programs                | Expenses |                  |       | Charges for<br>Services | -     | rants and | Governmental<br>Activities |  |  |
| Governmental activities:          |          |                  |       |                         |       |           |                            |  |  |
| General support                   | \$       | 19,748,214       | \$    | -                       | \$    | -         | \$                         | (19,748,214)                                     |  |
| Instruction                       |          | 94,825,676       |       | 651,939                 |       | 6,766,000 |                            | (87,407,737)                                     |  |
| Pupil transportation              |          | 10,727,818       |       | -                       |       | -         |                            | (10,727,818)                                     |  |
| Community services                |          | 8,600            |       | -                       |       | -         |                            | (8,600)  |  |
| School food service               |          | 2,892,226        |       | 896,291                 |       | 1,565,513 |                            | (430,422)  |  |
| Student activities                |          | 729,474          |       | 780,797                 |       | -         |                            | 51,323   |  |
| Interest and other fiscal charges |          | 3,167,840        |       | -                       |       |           |                            | (3,167,840)                                      |  |
| Total primary government          | \$       | 132,099,848      | \$    | 2,329,027               | \$    | 8,331,513 | \$                         | (121,439,308)                                    |  |
|                                   | Ge       | eneral revenues  | :     |                         |       |           |                            |  |  |
|                                   |          | Real property ta |       |                         | tems  |           |                            | 62,351,406                                       |  |
|                                   |          | Non-property ta  |       |                         |       |           |                            | 8,971,936  |  |
|                                   |          | Jse of money a   | -     |                         |       |           |                            | 3,524,833  |  |
|                                   |          | Sale of property | and   | compensation            | for l | oss       |                            | 80,290   |  |
|                                   |          | Miscellaneous    |       | 1                       |       |           |                            | 1,161,507  |  |
|                                   | 2        | State sources    |       |                         |       |           |                            | 51,342,095                                       |  |
|                                   |          | Total general    | rever | nues                    |       |           |                            | 127,432,067                                      |  |
|                                   |          | Change in ne     | et po | sition                  |       |           |                            | 5,992,759  |  |
|                                   | Ne       | et position—beg  | ginni | ng                      |       |           |                            | 121,658,418                                      |  |
|                                   | Ne       | et position—end  | ling  |                         |       |           | \$                         | 127,651,177                                      |  |

# LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Balance Sheet—Governmental Funds June 30, 2024

|                                      |                  |              |              |    |           |                 | Total |           |                |    |             |
|--------------------------------------|------------------|--------------|--------------|----|-----------|-----------------|-------|-----------|----------------|----|-------------|
|                                      |                  | Capital Debt |              |    | School    | Special         |       | Student   | Governmental   |    |             |
|                                      | <br>General      |              | Projects     |    | Service   | <br>Lunch       |       | Aid       | <br>Activities |    | Funds       |
| ASSETS                               |                  |              |              |    |           |                 |       |           |                |    |             |
| Cash and cash equivalents            | \$<br>10,566,402 | \$           | -            | \$ | -         | \$<br>1,614,122 | \$    | -         | \$<br>-        | \$ | 12,180,524  |
| Restricted cash and cash equivalents | 46,561,509       |              | 11,537,009   |    | 8,362,568 | 55,767          |       | 2,690     | 423,240        |    | 66,942,783  |
| Receivables                          | 137,463          |              | -            |    | -         | 3,027           |       | -         | -              |    | 140,490     |
| Intergovernmental receivables        | 2,708,991        |              | -            |    | -         | 151,848         |       | 2,721,535 | -              |    | 5,582,374   |
| Due from other funds                 | 11,860,773       |              | -            |    | 648,705   | 34,021          |       | -         | -              |    | 12,543,499  |
| Inventories                          | <br>-            |              | -            |    | -         | <br>170,957     |       | -         | <br>-          |    | 170,957     |
| Total assets                         | \$<br>71,835,138 | \$           | 11,537,009   | \$ | 9,011,273 | \$<br>2,029,742 | \$    | 2,724,225 | \$<br>423,240  | \$ | 97,560,627  |
| LIABILITIES                          |                  |              |              |    |           |                 |       |           |                |    |             |
| Accounts payable                     | \$<br>368,948    | \$           | 30,670       | \$ | -         | \$<br>-         | \$    | -         | \$<br>-        | \$ | 399,618     |
| Accrued liabilities                  | 1,188,266        |              | -            |    | -         | 39,384          |       | 23,402    | -              |    | 1,251,052   |
| Intergovernmental payables           | -                |              | -            |    | -         | 69              |       | -         | -              |    | 69          |
| Due to other funds                   | 1,684,880        |              | 9,195,162    |    | -         | 114,304         |       | 2,700,012 | -              |    | 13,694,358  |
| Due to retirement systems            | 5,193,092        |              | -            |    | -         | -               |       | -         | -              |    | 5,193,092   |
| Unearned revenue                     | 31,330           |              | -            |    | -         | 55,767          |       | 811       | -              |    | 87,908      |
| Bond anticipation notes payable      | <br>-            |              | 55,165,000   |    | -         | <br>-           |       | -         | <br>-          |    | 55,165,000  |
| Total liabilities                    | <br>8,466,516    |              | 64,390,832   |    |           | <br>209,524     |       | 2,724,225 | <br>           |    | 75,791,097  |
| FUND BALANCES (DEFICIT)              |                  |              |              |    |           |                 |       |           |                |    |             |
| Nonspendable                         | -                |              | -            |    | -         | 170,957         |       | -         | -              |    | 170,957     |
| Restricted                           | 46,530,179       |              | -            |    | 9,011,273 | -               |       | -         | 423,240        |    | 55,964,692  |
| Assigned                             | 4,299,460        |              | -            |    | -         | 1,649,261       |       | -         | -              |    | 5,948,721   |
| Unassigned                           | <br>12,538,983   |              | (52,853,823) |    | -         | <br>-           |       | -         | <br>-          |    | (40,314,840 |
| Total fund balances (deficit)        | <br>63,368,622   |              | (52,853,823) |    | 9,011,273 | <br>1,820,218   |       | -         | <br>423,240    |    | 21,769,530  |
| Total liabilities and                |                  |              |              |    |           |                 |       |           |                |    |             |
| fund balances (deficit)              | \$<br>71,835,138 | \$           | 11,537,009   | \$ | 9,011,273 | \$<br>2,029,742 | \$    | 2,724,225 | \$<br>423,240  | \$ | 97,560,627  |

Amounts reported for governmental activities in the statement of net position (page 12) are different because:

| Total fund balances (deficit)—governmental funds (page 14)  | \$ 21,769,530         |
|---|-----------------------|
| Capital and right-to-use leased assets used in governmental activities are not financial resources and, therefore, are not reported in the fund statements. The cost of these assets is \$230,318,460 and the accumulated depreciation/amortization is \$78,537,746.  | 151,780,714           |
| Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the fund statements:  |                       |
| Deferred outflows related to employer contributions\$ 5,193,092Deferred outflows related to experience, changes in assumptions,   |                       |
| investment earnings, and changes in proportion19,404,092Deferred inflows of resources related to pension plans(5,186,363)   | 19,410,821            |
| Deferred outflows and inflows of resources related to other post employment benefits ("OPEB") are applicable to future periods and, therefore, are not reported in the fund statements:   |                       |
| Deferred outflows related to experience and changes in assumptions\$ 187,411Deferred inflows related to experience and changes in assumptions(1,080,097)  | (892,686)             |
| For refunding bonds, the difference between the reacquisition price and the net carrying amount<br>of the refunded debt should be reported as a deferred charge and recognized as a component of<br>interest expense over either the lesser of the life of the debt issuance or the bonds refunded for<br>the government-wide statements. | 5,038                 |
| Retained percentages are not a current liability and, therefore, are not reported in the fund statements.   | (895,219)             |
| Net accrued interest expense for bond anticipation notes and serial bonds is not reported in the fund statements.   | (223,290)             |
| Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the fund statements. The effects of these items are:  |                       |
| Serial bonds \$ (31,155,000)  |                       |
| Premiums on serial bonds (3,736,662)  |                       |
| Compensated absences (10,386,208)   |                       |
| OPEB obligation (8,294,786)   |                       |
| Net pension liability (9,731,075)   | (63,303,731)          |
| Net position of governmental activities   | <u>\$ 127,651,177</u> |

# LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit)—Governmental Funds Year Ended June 30, 2024

|                                       |               |                     |                 |                 | Total          |                       |                       |
|---------------------------------------|---------------|---------------------|-----------------|-----------------|----------------|-----------------------|-----------------------|
|                                       | General       | Capital<br>Projects | Debt<br>Service | School<br>Lunch | Special<br>Aid | Student<br>Activities | Governmental<br>Funds |
| REVENUES                              |               |                     |                 |                 |                |                       |                       |
| Real property taxes                   | \$ 56,292,020 | \$ -                | \$ -            | \$ -            | \$ -           | \$ -                  | \$ 56,292,020         |
| Real property tax items               | 6,059,386     | -                   | -               | -               | -              | -                     | 6,059,386             |
| Non-property tax items                | 8,971,936     | -                   | -               | -               | -              | -                     | 8,971,936             |
| Charges for services                  | 651,939       | -                   | -               | -               | -              | -                     | 651,939               |
| Use of money and property             | 2,549,962     | -                   | 886,428         | 88,443          | -              | -                     | 3,524,833             |
| Sale of property and                  |               |                     |                 |                 |                |                       |                       |
| compensation for loss                 | 80,290        | -                   | -               | -               | -              | -                     | 80,290                |
| Miscellaneous                         | 594,705       | 532,894             | -               | 33,908          | -              | -                     | 1,161,507             |
| State sources                         | 51,841,755    | -                   | -               | 295,567         | 1,179,723      | -                     | 53,317,045            |
| Federal sources                       | 329,792       | -                   | -               | 1,269,946       | 4,756,825      | -                     | 6,356,563             |
| Sales - food service                  | -             | -                   | -               | 896,291         | -              | -                     | 896,291               |
| Student activity collections          | -             | -                   | -               | -               | -              | 780,797               | 780,797               |
| Total revenues                        | 127,371,785   | 532,894             | 886,428         | 2,584,155       | 5,936,548      | 780,797               | 138,092,607           |
| EXPENDITURES                          |               |                     |                 |                 |                |                       |                       |
| Current:                              |               |                     |                 |                 |                |                       |                       |
| General support                       | 12,709,368    | -                   | -               | -               | 18,764         | -                     | 12,728,132            |
| Instruction                           | 64,156,846    | -                   | -               | -               | 5,946,815      | -                     | 70,103,661            |
| Pupil transportation                  | 7,993,361     | -                   | -               | -               | 222,321        | -                     | 8,215,682             |
| Community services                    | 6,526         | -                   | -               | -               | -              | -                     | 6,526                 |
| Employee benefits                     | 24,708,714    | -                   | -               | 319,866         | -              | -                     | 25,028,580            |
| Debt service:                         |               |                     |                 |                 |                |                       |                       |
| Principal                             | -             | -                   | 12,020,000      | -               | -              | -                     | 12,020,000            |
| Interest and other fiscal charges     | -             | -                   | 4,248,388       | -               | -              | -                     | 4,248,388             |
| Cost of sales (school lunch)          | -             | -                   | -               | 2,572,360       | -              | -                     | 2,572,360             |
| Student activities                    | -             | -                   | -               | -               | -              | 729,474               | 729,474               |
| Capital outlay                        |               | 19,223,041          |                 |                 |                |                       | 19,223,041            |
| Total expenditures                    | 109,574,815   | 19,223,041          | 16,268,388      | 2,892,226       | 6,187,900      | 729,474               | 154,875,844           |
| Excess (deficiency) of revenues       |               |                     |                 |                 |                |                       |                       |
| over expenditures                     | 17,796,970    | (18,690,147)        | (15,381,960)    | (308,071)       | (251,352)      | 51,323                | (16,834,560)          |
| OTHER FINANCING SOURCES (USES)        |               |                     |                 |                 |                |                       |                       |
| Transfers in                          | -             | 87,491              | 16,268,388      | 34,021          | 251,352        | -                     | 16,641,252            |
| Transfers out                         | (16,641,252)  | -                   | -               | -               | -              | -                     | (16,641,252)          |
| Total other financing sources (uses)  | (16,641,252)  | 87,491              | 16,268,388      | 34,021          | 251,352        |                       | -                     |
| Net change in fund balances (deficit) | 1,155,718     | (18,602,656)        | 886,428         | (274,050)       | -              | 51,323                | (16,783,237)          |
| Fund balances (deficit)—beginning     | 62,212,904    | (34,251,167)        | 8,124,845       | 2,094,268       |                | 371,917               | 38,552,767            |
| Fund balances (deficit)-ending        | \$ 63,368,622 | \$ (52,853,823)     | \$ 9,011,273    | \$ 1,820,218    | \$ -           | \$ 423,240            | \$ 21,769,530         |

# LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit)—Governmental Funds to the Government-wide Statement of Activities Year Ended June 30, 2024

Amounts reported for governmental activities in the statement of activities (page 13) are different because:

|   | Φ (1 ( <b>7</b> 0 <b>2 2</b> 2 <b>7</b> ) |
|---|---|
| Net change in fund balances (deficit)-total governmental funds (page 16)  | \$ (16,783,237)                           |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation/amortization expense. This is the amount by which capital outlays exceeded depreciation expense and loss on disposals in the current period.   |   |
| Capital and right-to-use leased asset additions \$ 20,553,851   |   |
| Depreciation/amortization expense (6,570,714)   |   |
| Loss on disposal of assets (127,920)  | 13,855,217                                |
| Net differences between pension contributions recognized on the fund financial statements and the government-wide financial statements are as follows:  |   |
| District pension contributions \$ 6,262,837   |   |
| Employee contributions net of benefits earned (10,729,771)  | (4,466,934)                               |
| Deferred outflows and inflows of resources relating to OPEB result from actuarial changes in the census, changes in medical premiums that are different than expected healthcare cost trend rates, and changes in assumptions and other inputs. These amounts are shown net of current year   |   |
| amortization.   | 128,937                                   |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.   | (5,037)                                   |
| Governmental funds report retained percentages expenditures on construction contracts when<br>such retained percentage is paid. However, in the statement of activities retained percentages on<br>construction contracts is reported as an expense as it accrues.  | 43,442                                    |
|   | ,   |
| In the statement of activities, interest expense is recognized as it accrues, regardless of when it is  | <b>51</b> (0 <b>0</b>                     |
| paid.   | 51,693                                    |
| The issuance of long-term debt provides current financial resources to governmental funds, while<br>the repayment of the principal of long-term debt consumes the current financial resources of<br>governmental funds. Neither transaction, however, has any effect on net position. Also,<br>governmental funds report the effect of premiums, discounts and similar items when debt is first<br>issued, whereas these amounts are deferred and amortized in the statement of activities.<br>Additionally, in the statement of activities, certain operating expenses are measured by the<br>amounts earned during the year. In the governmental funds, however, expenditures for these items<br>are measured by the amount of financial resources used (essentially, the amounts actually paid).<br>The net effect of these differences in the treatment of long-term debt and the related items is as<br>follows: |   |
| Repayment of serial bonds \$ 12,020,000   |   |
| Amortization of premiums on serial bonds 1,033,892  |   |
| Change in compensated absences 458,238  |   |
| Change in OPEB obligation (343,452)   | 13,168,678                                |
| Change in net position of governmental activities   | \$ 5,992,759                              |

|                                      | Custodial<br>Fund |           | Private<br>Purpose<br>Trust |         |
|--------------------------------------|-------------------|-----------|-----------------------------|---------|
| ASSETS                               |                   |           |                             |         |
| Restricted cash and cash equivalents | \$                | 2,523,760 | \$                          | 557,367 |
| Due from other funds                 |                   | 1,150,859 |                             | -       |
| Total assets                         |                   | 3,674,619 |                             | 557,367 |
| NET POSITION                         |                   |           |                             |         |
| Restricted for:                      |                   |           |                             |         |
| Retiree escrow                       |                   | 3,674,619 |                             | -       |
| Scholarships                         |                   | -         |                             | 509,714 |
| Flexible benefits                    |                   | -         |                             | 47,653  |
| Total net position                   | \$                | 3,674,619 | \$                          | 557,367 |

# LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Statement of Fiduciary Net Position—Fiduciary Funds June 30, 2024

| LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK                    |
|--|
| Statement of Changes in Fiduciary Net Position—Fiduciary Funds |
| Year Ended June 30, 2024                                       |

|                                  | Custodial<br>Fund |           | Private<br>Purpose<br>Trust |           |
|----------------------------------|-------------------|-----------|-----------------------------|-----------|
| ADDITIONS                        |                   |           |                             |           |
| Contributions                    | \$                | 1,321,358 | \$                          | 321,375   |
| Total additions                  |                   | 1,321,358 |                             | 321,375   |
| DEDUCTIONS                       |                   |           |                             |           |
| Distributions                    |                   | 735,585   |                             | 421,902   |
| Total deductions                 |                   | 735,585   |                             | 421,902   |
| Change in fiduciary net position |                   | 585,773   |                             | (100,527) |
| Net position—beginning           |                   | 3,088,846 |                             | 657,894   |
| Net position—ending              | \$                | 3,674,619 | \$                          | 557,367   |

\*\* THIS PAGE INTENTIONALLY LEFT BLANK \*\*

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of Lancaster Central School District, New York (the "District") have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### **Description of Government-wide Financial Statements**

The government-wide financial statements (i.e., statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which are normally supported by taxes, intergovernmental revenues and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The District reports no business-type activities or component units.

#### **Reporting Entity**

The District is governed by the Education Law and other laws of the State of New York. The governing body is the Board of Education. The scope of activities included within the accompanying financial statements are those transactions which comprise District operations, and are governed by, or significantly influenced by, the Board of Education.

Essentially, the primary function of the District is to provide education for pupils. Support services such as transportation of pupils, food service, administration, finance and plant maintenance are also included.

The financial reporting entity includes all funds, functions and organizations over which the District officials exercise oversight responsibility. Oversight responsibility is determined on the basis of financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations and accountability for fiscal matters.

*Extraclassroom Activity Funds*—The Extraclassroom Activity Funds of the District represent funds of the students of the District. The Board of Education exercises general oversight of these funds. The Extraclassroom Activity Funds are independent of the District with respect to its financial transactions and the designation of student management; however, since the District has administrative involvement with these funds they are reported within the District's Student Activities Fund. Separate audited financial statements (cash basis) of the Extraclassroom Activity Funds can be found at the District's business office.

*Joint Venture*—The District is one of 21 participating school districts in the Erie 1 Board of Cooperative Education Services ("BOCES"). Formed under Section 1950 of Education Law, a BOCES is a voluntary cooperative association of school districts in a geographic area that shares planning, services, and programs, and also provides educational and support activities. There is no authority or process by which the District can terminate its status as a component of BOCES. All BOCES property is held by the BOCES Board as a corporation under Section 1950(6) of Education Law.

The component school district boards elect the members of the BOCES governing body. There are no equity interests and no single participant controls the financial or operating policies. In addition, BOCES Boards are considered municipal corporations to permit them to contract with other municipalities on a cooperative basis under Section 119-n(a) of General Municipal Law.

The BOCES budget is comprised of separate spending plans for administrative, program, and capital costs. Each component school district shares in administrative and capital costs determined by its enrollment. Participating districts are charged a service fee for programs in which students participate, and for other shared contracted administrative services. Participating districts may also issue debt on behalf of BOCES. As of June 30, 2024, there was no debt issued by the District on behalf of BOCES.

During the fiscal year ended June 30, 2024, the District was billed \$9,366,696 for BOCES administrative and program costs. The District's share of BOCES aid and refunds amounted to \$3,277,501 for the year ended June 30, 2024. Audited financial statements are available from the Erie 1 BOCES administrative offices.

# **Basis of Presentation – Government-wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds. Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments and charges between the District's various functions. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

# **Basis of Presentation – Fund Financial Statements**

The fund financial statements provide information about the District's funds. Separate statements for each fund category—governmental and fiduciary—are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All of the District's funds are considered major funds.

The District reports the following major governmental funds:

• *General Fund*—The General Fund constitutes the primary operating fund of the District and includes all operations not required to be recorded in other funds. The principal sources of revenues for the General Fund are real property taxes and state sources.

- *Capital Projects Fund*—The Capital Projects Fund is used to account for financial resources to be used for the acquisition, construction or renovation of major capital facilities or equipment.
- *Debt Service Fund*—The Debt Service Fund is used to account for the accumulation of resources that are restricted for the payment of principal and interest on long-term obligations of governmental funds.
- *School Lunch Fund*—The School Lunch Fund is used to account for transactions of the District's food service operations.
- *Special Aid Fund*—The Special Aid Fund is used to account for special operating projects or programs supported in whole, or in part, with federal and state grants.
- *Student Activities Fund*—The Student Activities Fund is used to account for extraclassroom transactions, which represents funds of the students of the District. The District exercises administrative involvement with these funds.

Additionally, the District reports the following fund types:

*Fiduciary Funds*—These funds are used to account for assets held by the District in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. Custodial funds and Private Purpose Trust funds account for resources received and disbursements made in accordance with trust agreements or applicable legislative enactments for each particular fund. The District's fiduciary funds are:

- *Custodial Fund*—Activities reported in the fiduciary funds include monies from pension arrangements and retirement incentives held by the District for the benefit of others.
- *Private Purpose Trust Fund*—This fund is used to account for assets held by the District for the Lancaster Family Support Center, certain grants, and funds withheld from current and retired employees related to the District's flexible spending plan.

During the course of operations the District has activity between funds for various purposes. Any residual balances outstanding at year-end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in the fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In the fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in the fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

#### Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are generally considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers most revenues to be available if they are collected within 60 days of the end of the current fiscal period and certain grant revenues to be available if they are collected within 120 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims and judgments, and pensions are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, non-property taxes, charges for services provided, and state and federal aid associated with the current fiscal period are all considered susceptible to accrual and have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met and the amount is received during the period or within the period of availability (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements are met and amount is received during the period of availability (within 60 days of year-end). All other revenue items are considered to be measureable and available only when cash is received by the District.

The Custodial Fund and Private Purpose Trust Fund are reported using the *economic resources* measurement focus and the accrual basis of accounting.

#### Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

*Cash, Cash Equivalents and Investments*—The District's cash and cash equivalents consist of cash on hand, demand deposits, time deposits and short-term, highly liquid investments with original maturities of three months or less from the date of acquisition. New York State law governs the District's investment policies. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities. The District had no investments at June 30, 2024; however, when the District does have investments they are recorded at fair value in accordance with GASB.

*Restricted Cash and Cash Equivalents*—Restricted cash and cash equivalents represent unspent debt proceeds and amounts to support unearned revenues, restricted fund balances, special operating programs, and amounts held on behalf of others.

*Receivables*—Receivables are shown net of an allowance for uncollectible accounts, when applicable. No allowance or uncollectible accounts has been provided since it is believed that such allowance would not be material.

*Inventories*—Inventories of food and/or supplies in the School Lunch Fund are recorded at cost on a first-in, first-out basis or, in the case of surplus food, at stated value which approximates market. Purchases of inventory items in other funds are recorded as expenditures at the time of purchase, and year-end balances are not maintained.

*Capital Assets*—Capital assets, which include land, construction in progress, site improvements, buildings, and equipment and vehicles, are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial individual cost of more than an established threshold (\$1,000) for the type of asset and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost. The reported value excludes normal maintenance and repairs, which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or increase its estimated useful life. Donated capital assets are recorded at acquisition value. Major outlays for capital assets and improvements are capitalized as projects are completed. Right-to-use leased assets are initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Those assets are amortized over the shorter of the lease term or its useful life.

Land and construction in progress are not depreciated. The other property, plant, equipment, and infrastructure of the primary government are depreciated using the straight-line method over the following estimated useful lives:

|                            | Capitalization |       | Estimated<br>Useful Life |  |  |
|----------------------------|----------------|-------|--------------------------|--|--|
|                            | Threshold      |       | (Years)                  |  |  |
| Site improvements          | \$             | 1,000 | 15-20                    |  |  |
| Buildings                  |                | 1,000 | 50                       |  |  |
| Equipment and vehicles     |                | 1,000 | 2-10                     |  |  |
| Right-to-use leased assets |                | 1,000 | 5                        |  |  |

The *capital outlays* character classification is employed only for expenditures reported in the Capital Projects Fund. Routine capital expenditures in the General Fund and other governmental funds are included in the appropriate functional category (for example, the purchase of a new school bus included as part of *expenditures—pupil transportation*). The amount reported as *capital outlays* in the Capital Projects Fund will also include non-capitalized, project-related costs (for example, furnishings).

*Leases*—The District recognizes lease liabilities if they are considered significant individually or in aggregate to the financial statements. At the commencement of a lease, the District initially measures the lease liability at the present value of any remaining payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of the lease payments made, as applicable. As of June 30, 2024, all lease payments were made before commencement of the respective leases. Accordingly, there are no remaining payments expected and the District reports no lease liability at June 30, 2024.

**Unearned Revenue**—Certain revenues have not met the revenue recognition criteria for governmentwide or fund financial statement purposes. At June 30, 2024, the District reported \$31,330, \$55,767, and \$811 of unearned revenue in the General Fund, School Lunch Fund, and Special Aid Fund, respectively. The District received monies for the purchase of school lunches in advance but has not performed the services and therefore recognizes a liability. Additionally, the District reported unearned revenue in the Special Aid Fund for unspent funds related to the pandemic.

Deferred Outflows/Inflows of Resources—In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. At June 30, 2024, the District has three items that qualify for reporting in this category. The first item is related to pensions reported in the government-wide financial statements. This represents the effect of the net change in the District's proportion of the collective net pension liability and the difference during the measurement period between the District's contributions, its proportionate share of total contribution to the pension systems not included in pension expense, and any contributions to the pension systems subsequent to the measurement date. The second item is related to OPEB reported in the government-wide financial statements and represents the effects of the change in the District's proportion of the collective OPEB liability and difference during the measurement period between certain of the employer's contributions and its proportionate share of the total of certain contributions from employers included in the collective OPEB liability. The final item is a deferred charge on refunding which the District reports within its governmental activities. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. At June 30, 2024, the District reports two deferred inflows of resources on the government-wide financial statements related to pensions and OPEB, respectively. The first item represents the effect of the net change in the District's proportion of the collective net pension liability and the difference during the measurement periods between the District's contributions, and its proportionate share of total contributions to the pension systems not included in pension expense. The second represents the effects of the change in the District's proportion of the collective OPEB liability and difference during the measurement period between certain of the employer's contributions and its proportionate share of the total of certain contributions from employers included in the collective OPEB liability.

*Net Position Flow Assumptions*—Sometimes the District will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted-net position and unrestricted-net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted-net position to have been depleted before unrestricted-net position is applied.

*Fund Balance Flow Assumptions*—Sometimes the District will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to

consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

*Fund Balance Policies*—Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority. The Board of Education is the highest level of decision-making authority for the District that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes, but do not meet the criteria to be classified as committed. The Board of Education has by resolution authorized the Assistant Superintendent for Business and Support Services to assign fund balance. The Board may also assign fund balance, as it does when appropriating fund balance to cover a gap between estimated revenues and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

## *Revenues and Expenses/Expenditures*

**Program Revenues**—Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

**Property Taxes**—Real property taxes are levied annually as of July 1<sup>st</sup> by the Board of Education and attached as an enforceable lien. Uncollected real property taxes are subsequently enforced by the County of Erie. An amount representing uncollected real property taxes transmitted to the County for enforcement is paid by the County to the District no later than April 1<sup>st</sup>.

*Compensated Absences*—The District labor agreements and District rules and regulations provide for sick leave, vacations, and other miscellaneous paid absences. Upon retirement, certain eligible employees qualify for paid hospitalization insurance premiums and/or payment for fractional values of unused sick leave. These payments are budgeted annually without accrual.

**Pension Plans**—The District is mandated by New York State law to participate in the New York State Teachers' Retirement System ("TRS") and the New York State Local Employees' Retirement System ("ERS"). For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the defined benefit pension plans, and changes thereof, have been determined on the same basis as they are reported by the respective defined benefit pension plans. For this

purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value. More information regarding pensions is included in Note 6.

*Other Postemployment Benefits*—In addition to providing pension benefits, the District provides health insurance coverage for certain retired employees, as disclosed in Note 7.

## Other

*Estimates*—The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America ("GAAP"), requires management to make estimates and assumptions that affect the reported amounts of revenues, expenditures, assets, liabilities, deferred outflows/inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements during the reported period. Actual results could differ from those estimates.

Adoption of New Accounting Pronouncements—During the year ended June 30, 2024, the District implemented the remainder of GASB Statement No. 99, Omnibus 2022; and No. 100, Accounting Changes and Error Corrections—an amendment of GASB Statement No. 62. The remaining portion of GASB Statement No. 99 enhances comparability in accounting and financial reporting and to improves the consistency of authoritative literature by addressing practice issues related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement No. 53. GASB Statement No. 100 improves financial reporting by enhancing accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The implementation of GASB Statements No. 99 and 100 did not have a material impact on the District's financial position or results from operations.

*Future Impacts of Accounting Pronouncements*—The District has not completed the process of evaluating the impact that will result from adopting GASB Statement No. 101, *Compensated Absences*; and GASB Statement No. 102, *Certain Risk Disclosures*, effective for the fiscal year ending June 30, 2025, and GASB Statement No. 103, *Financial Reporting Model Improvements*, effective for the fiscal year ending June 30, 2026. The District is, therefore, unable to disclose the impact that adopting GASB Statements No. 101, 102, and 103 will have on its financial position and results of operations when such statements are adopted.

**Deficit Fund Balance**—The Capital Projects Fund has a deficit fund balance at June 30, 2024 totaling \$52,853,823. The deficit exists because the District issued bond anticipation notes ("BANs"), which do not qualify for treatment as a long-term liability. Accordingly, the BANs are reported as a fund liability in the Capital Projects Fund balance sheet (rather than an other financing source on the statement of revenues, expenses, and fund balances.) When the cash from the BANs is spent, expenditures are reported and fund balance is reduced. This deficit will be eliminated as resources are obtained (e.g., from revenues, long-term debt issuances, and transfers in) to make the scheduled debt service principal and interest payments on the BANs or retire the BANs.

#### 2. CASH, CASH EQUIVALENTS, AND INVESTMENTS

The District's investment policies are governed by State statutes. District monies must be deposited in FDIC-insured commercial banks or trust companies located within New York State. The District's Assistant Superintendent of Business and Support Services is authorized to use demand accounts and certificates of deposit. Permissible investments include obligations of the U.S. Treasury and U.S. Agencies, repurchase agreements, and obligations of New York State or its localities.

Collateral is required for demand deposit, time deposit and certificates of deposit at 100 percent of all deposits not covered by Federal deposit insurance. The District has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral. Obligations that may be pledged as collateral. Obligations that may be pledged as collateral are outlined in Chapter 623 of the laws of the State of New York. Cash and cash equivalents at June 30, 2024, are presented below:

|                               | G  | Governmental<br>Funds |    | Fiduciary<br>Funds |    | Total      |
|-------------------------------|----|-----------------------|----|--------------------|----|------------|
| Petty cash (uncollateralized) | \$ | 1,400                 | \$ | -                  | \$ | 1,400      |
| Deposits                      |    | 79,121,907            |    | 3,081,127          |    | 82,203,034 |
| Total                         | \$ | 79,123,307            | \$ | 3,081,127          | \$ | 82,204,434 |

*Deposits*—All deposits are carried at fair value, and are classified by custodial credit risk at June 30, 2024 as shown below:

|                                    | <br>Bank<br>Balance |    | Carrying<br>Amount |  |  |
|------------------------------------|---------------------|----|--------------------|--|--|
| FDIC insured                       | \$<br>750,000       | \$ | 750,000            |  |  |
| Uninsured:                         |                     |    |                    |  |  |
| Collateral held by pledging bank's |                     |    |                    |  |  |
| agent in the District's name       | <br>85,575,048      |    | 81,453,034         |  |  |
| Total                              | \$<br>86,325,048    | \$ | 82,203,034         |  |  |

*Custodial Credit Risk—Deposits*—Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. As noted above, by State statute all deposits in excess of FDIC insurance coverage must be collateralized. At June 30, 2024, the District's deposits were either FDIC insured or collateralized with securities held by the pledging bank's agent in the District's name.

**Restricted Cash and Cash Equivalents**—The District reports unspent proceeds of debt and amounts to support unearned revenues, restricted fund balances, special operating programs, and amounts held on behalf of others as restricted cash and cash equivalents. At June 30, 2024, the District reported \$66,942,783 and \$3,081,127 of restricted cash within its governmental and fiduciary funds, respectively.

Investments—The District reported no reported investments at June 30, 2024.

*Interest Rate Risk*—In accordance with its investment policy, the District manages exposures by limiting investments to low risk type investments governed by New York State statutes.

### 3. RECEIVABLES

Revenues accrued by the District at June 30, 2024 consisted of the following:

*Receivables*—Primarily represents amounts due from various sources for out-of-District tuition, commissions, reimbursements and other services provided. The District reported amounts of \$137,463 and \$3,027 in the General Fund and School Lunch Fund, respectively.

*Intergovernmental Receivables*—Represents amounts due from other units of government, such as Federal, New York State and other local governments. Intergovernmental receivables at June 30, 2024 are presented below:

| General Fund:                                      |           |              |
|--|-----------|--------------|
| New York State - Medicaid reimbursement            | 6 49,050  |              |
| New York State - BOCES aid                         | 1,474,931 |              |
| New York State - Excess Cost aid                   | 722,481   |              |
| Erie County - sales tax                            | 400,000   |              |
| Buffalo Public Schools - Foster Care Child tuition | 45,863    |              |
| Nonresident health billing                         | 16,666    | \$ 2,708,991 |
| School Lunch Fund:                                 |           |              |
| New York State - Breakfast and Lunch Programs      |           | 151,848      |
| Special Aid Fund:                                  |           |              |
| New York State - Chapter 683 program               | 290,515   |              |
| New York State - IDEA Part B 94-142                | 386,009   |              |
| New York State - ESEA Title I                      | 87,698    |              |
| New York State - ESEA Title II, Part A             | 34,297    |              |
| New York State - Universal Pre-K                   | 540,110   |              |
| New York State - Title IV A                        | 7,914     |              |
| New York State - Healthcare worker bonus           | 4,844     |              |
| CRRSA- ESSER 2                                     | 940,024   |              |
| ARP Learning Loss                                  | 341,072   |              |
| ARP Comprehensive After School                     | 71,529    |              |
| ARP Homeless Children and Youth                    | 7,520     |              |
| ARP Summer Enrichment                              | 10,003    | 2,721,535    |
| Total government funds                             |           | \$ 5,582,374 |

## 4. CAPITAL ASSETS

Capital asset activity for governmental activities for the year ended June 30, 2024 was as follows:

|   | Balance 7/1/2023         | Increases     | Decreases                 | Balance<br>6/30/2024     |
|---|--------------------------|---------------|---------------------------|--------------------------|
| Capital assets, not being depreciated/amortized<br>Land<br>Construction in progress | \$ 283,541<br>31,240,122 |               | \$ <u>-</u><br>26,009,901 | \$ 283,541<br>24,453,262 |
| Total capital assets, not being depreciated/amortized                               | 31,523,663               |               | 26,009,901                | 24,736,803               |
| Capital assets, being depreciated/amortized:  |                          |               |                           |                          |
| Site improvements   | 4,755,484                |               | -                         | 4,755,484                |
| Buildings   | 145,497,828              | 24,049,657    | 1,500                     | 169,545,985              |
| Equipment and vehicles  | 28,800,902               | 2,953,781     | 2,073,972                 | 29,680,711               |
| Right-to-use leased assets  | 1,623,374                | 337,273       | 361,170                   | 1,599,477                |
| Total capital assets, being depreciated/amortized                                   | 180,677,588              | 27,340,711    | 2,436,642                 | 205,581,657              |
| Accumulated depreciation/amortization for:  |                          |               |                           |                          |
| Site improvements   | 4,463,071                | 40,735        | -                         | 4,503,806                |
| Buildings   | 48,962,429               | 4,826,824     | 100                       | 53,789,153               |
| Equipment and vehicles  | 20,239,763               | 1,447,307     | 2,020,928                 | 19,666,142               |
| Right-to-use leased assets  | 610,491                  | 255,848       | 287,694                   | 578,645                  |
| Total accumulated depreciation/amortization   | 74,275,754               | 6,570,714     | 2,308,722                 | 78,537,746               |
| Total capital assets, being depreciated/amortized, net                              | 106,401,834              | 20,769,997    | 127,920                   | 127,043,911              |
| Governmental activities capital assets, net   | \$ 137,925,497           | \$ 39,993,038 | \$ 26,137,821             | <u>\$ 151,780,714</u>    |

Depreciation and amortization expenses were charged to the functions and programs of governmental activities as follows:

| General support      | \$<br>823,379   |
|----------------------|-----------------|
| Instruction          | 4,790,831       |
| Pupil transportation | <br>956,504     |
| Total                | \$<br>6,570,714 |

#### 5. ACCRUED LIABILITIES

Accrued liabilities reported by governmental funds a June 30, 2024 were as follows:

|                                | General      | School Lunch Special Aid |           |              |  |
|--------------------------------|--------------|--------------------------|-----------|--------------|--|
|                                | Fund         | Fund                     | Fund      | Total        |  |
| Salaries and employee benefits | \$ 1,188,266 | \$ 39,384                | \$ 23,402 | \$ 1,251,052 |  |

#### 6. PENSION PLANS

The District participates in the New York State Teachers' Retirement System ("TRS") and the New York State and Local Employees' Retirement System ("ERS") (the "Systems"). These cost-sharing multiple-employer public employee retirement systems compute contribution retirements based on the New York State Retirement and Social Security Law ("NYSRSSL").

#### Plan Descriptions and Benefits Provided

**Teachers' Retirement System**—TRS provides retirement benefits as well as, death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York. TRS is governed by a 10 member Board of Trustees. TRS benefits are established under New York State Law. Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in TRS. Once a public employer elects to participate in TRS, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Additional information regarding TRS, may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSTRS Annual Comprehensive Financial Report which can be found at the TRS website at www.nystrs.org.

*Employees' Retirement System*—ERS provides retirement benefits as well as death and disability benefits. The net position of ERS is held in the New York State Common Retirement Fund (the "Fund"), which was established to hold all net assets and record changes in plan net position allocated to ERS. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of ERS. ERS benefits are established under the provisions of the New York State Retirement and Social Security Law ("NYSRSSL"). Once a public employer elects to participate in ERS, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The District also participates in the Public Employees' Group Life Insurance Plan ("GLIP"), which provides death benefits in the form of life insurance. ERS is included in the State's financial report as a pension trust fund. That report, provided. including information with regard to benefits may be found at www.osc.state.ny.us/retire/publications/index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute three percent (3.0%) of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute three percent (3.0%) to three and

one half percent (3.5%) of their salary for their entire length of service. In addition, employee contribution rates under ERS Tier VI vary based on a sliding salary scale. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education law. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31.

**Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**—At June 30, 2024, the District reported the following liability for its proportionate share of the net pension liability for each of the Systems. The net pension liability was measured as of June 30, 2023 for TRS and March 31, 2024 for ERS. The total pension liability used to calculate the net pension liability was determined by actuarial valuations as of June 30, 2022 and April 1, 2023, respectively, with update procedures used to rollforward the total pension liability to the measurement dates. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the TRS and ERS Systems in reports provided to the District.

|  | TRS           | ERS            |
|--|---------------|----------------|
| Measurement date                       | June 30, 2023 | March 31, 2024 |
| Net pension liability                  | \$ 2,594,993  | \$ 7,136,082   |
| District's portion of the Plan's total |               |                |
| net pension liability                  | 0.226917%     | 0.0484655%     |

For the year ended June 30, 2024, the District recognized pension expenses of \$7,271,711 and \$3,522,801 for TRS and ERS, respectively. At June 30, 2024 the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | Deferred Outflows of Resources |            |       | Deferred Inflows of Resources |     |           |    |           |
|---|--------------------------------|------------|-------|-------------------------------|-----|-----------|----|-----------|
|   |                                | TRS        | S ERS |                               | TRS |           |    | ERS       |
| Difference between expected and             |                                |            |       |                               |     |           |    |           |
| actual experiences                          | \$                             | 6,292,168  | \$    | 2,298,526                     | \$  | 15,550    | \$ | 194,582   |
| Changes of assumptions                      |                                | 5,586,943  |       | 2,697,992                     |     | 1,217,644 |    | -         |
| Net difference between projected and        |                                |            |       |                               |     |           |    |           |
| actual earnings on pension plan investments |                                | 1,326,509  |       | -                             |     | -         |    | 3,485,938 |
| Changes in proportion and differences       |                                |            |       |                               |     |           |    |           |
| between the District's contributions and    |                                |            |       |                               |     |           |    |           |
| proportionate share of contributions        |                                | 233,093    |       | 968,861                       |     | 261,807   |    | 10,842    |
| District contributions subsequent           |                                |            |       |                               |     |           |    |           |
| to the measurement date                     |                                | 4,594,439  |       | 598,653                       |     | -         |    | -         |
| Total                                       | \$                             | 18,033,152 | \$    | 6,564,032                     | \$  | 1,495,001 | \$ | 3,691,362 |

District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as shown in the table on the following page.

| Year Ending June 30, | <br>TRS       |    | ERS       |
|----------------------|---------------|----|-----------|
| 2025                 | \$<br>987,251 | \$ | -         |
| 2026                 | (1,376,687)   |    | (957,816) |
| 2027                 | 10,451,211    |    | 1,627,294 |
| 2028                 | 820,645       |    | 2,264,172 |
| 2029                 | 656,883       |    | (659,633) |
| Thereafter           | 404,409       |    | -         |

*Actuarial Assumptions*—The total pension liability as of the measurement dates was determined by using actuarial valuations as noted in the table below, with update procedures used to roll forward the total pension liability to the respective measurement dates. The actuarial valuations used the following actuarial assumptions:

|                            | TRS            | ERS             |
|----------------------------|----------------|-----------------|
| Measurement date           | June 30, 2023  | March 31, 2024  |
| Actuarial valuation date   | June 30, 2022  | April 1, 2023   |
| Interest rate              | 6.95%          | 5.90%           |
| Salary scale               | 1.95%-5.18%    | 4.40%           |
| Decrement tables           | July 1, 2015 - | April 1, 2015 - |
|                            | June 30, 2020  | March 31, 2020  |
| Inflation rates            | 2.40%          | 2.90%           |
| Cost-of-living adjustments | 1.30%          | 1.50%           |

For TRS, annuitant mortality rates are based on July 1, 2015 – June 30, 2020 System experience with adjustments for mortality improvements based on Society of Actuaries Scale MP2021, applied on a generational basis. For ERS, annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System's experience with adjustments for mortality improvements based on Society of Actuaries' Scale MP-2021.

For TRS, the actuarial assumptions used in the June 30, 2022 valuation are based on the results of an actuarial experience study for the period July 1, 2015 - June 30, 2020. For ERS, the actuarial assumptions used in the April 1, 2023 valuation are based on the results of an actuarial experience study for the period April 1, 2015 - March 31, 2020.

The long-term rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by each the target asset allocation percentage and by adding expected inflation. Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are summarized as shown on the following page.

|  |              |         | Long-Ter            | m Expected     |  |  |
|--|--------------|---------|---------------------|----------------|--|--|
|  | Target Alloc | ation   | Real Rate of Return |                |  |  |
|  | TRS ERS      |         | TRS                 | ERS            |  |  |
| Measurement date                       |              |         | June 30, 2023       | March 31, 2024 |  |  |
| Asset class:                           |              |         |                     |                |  |  |
| Domestic equities                      | 33.0 %       | 32.0 %  | 6.8 %               | 4.0 %          |  |  |
| International equities                 | 15.0         | 15.0    | 7.6                 | 6.7            |  |  |
| Global equities                        | 4.0          | 0.0     | 7.2                 | 0.0            |  |  |
| Private equity                         | 9.0          | 10.0    | 9.9                 | 7.3            |  |  |
| Real estate                            | 11.0         | 9.0     | 6.2                 | 4.6            |  |  |
| Opportunistic/Absolute return strategy | 0.0          | 3.0     | 0.0                 | 5.3            |  |  |
| Credit                                 | 0.0          | 4.0     | 0.0                 | 5.4            |  |  |
| Domestic fixed income securities       | 16.0         | 0.0     | 1.1                 | 0.0            |  |  |
| Global bonds                           | 2.0          | 0.0     | 0.6                 | 0.0            |  |  |
| High-yield bonds                       | 1.0          | 0.0     | 3.3                 | 0.0            |  |  |
| Private debt                           | 2.0          | 0.0     | 5.3                 | 0.0            |  |  |
| Real assets                            | 0.0          | 3.0     | 0.0                 | 5.8            |  |  |
| Real estate debt                       | 6.0          | 0.0     | 3.2                 | 0.0            |  |  |
| Fixed income                           | 0.0          | 23.0    | 0.0                 | 1.5            |  |  |
| Cash                                   | 1.0          | 1.0     | 0.3                 | 0.3            |  |  |
| Total                                  | 100.0 %      | 100.0 % |                     |                |  |  |

**—** —

**Discount Rate**—The discount rate used to calculate the total pension liability was 6.95% for TRS and 5.90% for ERS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption—The following chart presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.95% for TRS and 5.90% for ERS, as well as what the District's proportionate share of the net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage-point lower (5.95% for TRS and 4.90% for ERS) or one percentage-point higher (7.95% for TRS and 6.90% for ERS) than the current assumption.

|    | 1%CurrentDecreaseAssumption(5.95%)(6.95%) |  |  | 1%<br>Increase<br>(7.95%)   |   |
|----|---|--|--|---|---|
| \$ | 39,523,062                                | \$   | 2,594,993  | \$  | (28,463,110)  |
|    | 1%<br>Decrease                            | А  | -  |   | 1%<br>Increase  |
| ¢  |   | ¢  | <u> </u>   | ¢   | (6.90%)   |
|    | \$  | Decrease<br>(5.95%)<br>\$ 39,523,062<br>1% | Decrease<br>(5.95%)         A           \$ 39,523,062         \$           1%         A           Decrease         A           (4.90%)         A | Decrease<br>(5.95%)         Assumption<br>(6.95%)           \$ 39,523,062         \$ 2,594,993           1%         Current           Decrease         Assumption           (4.90%)         (5.90%) | Decrease<br>(5.95%)         Assumption<br>(6.95%)           \$ 39,523,062         \$ 2,594,993         \$<br>1%           Current         Decrease         Assumption           (4.90%)         (5.90%) |

|   | (Dollar in     | Thousands)           |  |  |  |  |
|---|----------------|----------------------|--|--|--|--|
|   | TRS            | ERS                  |  |  |  |  |
| Valuation date                                | June 30, 2022  | April 1, 2023        |  |  |  |  |
| Employers' total pension liability            | \$ 138,365,122 | \$ 240,696,851       |  |  |  |  |
| Plan fiduciary net position                   | 137,221,537    | 225,972,801          |  |  |  |  |
| Employers' net pension liability              | \$ 1,143,585   | <u>\$ 14,724,050</u> |  |  |  |  |
| System fiduciary net position as a percentage |                |                      |  |  |  |  |
| of total pension liability                    | 99.2%          | 93.9%                |  |  |  |  |

*Pension Plan Fiduciary Net Position*—The components of the current-year net pension liability of the employers as of the respective valuation dates, were as follows:

**Payables to the Pension Plan**—For TRS, employer and employee contributions for the fiscal year ended June 30, 2024 are paid to the System in September, October and November 2024 through a state aid intercept. Accrued retirement contributions as of June 30, 2024 represent employee and employer contributions for the fiscal year ended June 30, 2024 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2024 amounted to \$4,594,439.

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31st. Accrued retirement contributions as of June 30, 2024 represent the projected employer contribution for the period of April 1, 2024 through June 30, 2024 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2024 amounted to \$598,653.

## 7. OTHER POSTEMPLOYMENT BENEFITS ("OPEB") OBLIGATION

*Plan Description*—In addition to pension benefits, the District provides group health, vision, and dental insurance benefits to retired employees in accordance with the provisions of various employment contracts. The benefit levels, employee contributions and employer contributions are governed by the District's contractual agreements. The estimated cost of such benefits totaled \$334,042 for the year ended June 30, 2024.

*Employees Covered by Benefit Terms*—At June 30, 2024, the following employees were covered by the benefit terms:

| Inactive employees or beneficiaries currently receiving benefit payments | 348   |
|--|-------|
| Active employees   | 968   |
| Total  | 1,316 |

Under GASB Statement No. 75, the total OPEB liability represents the sum of expected future benefit payments which may be attributed to past service (or "earned"), discounted to the end of the fiscal year using the current discount rate. The total OPEB liability is analogous to the Unfunded Actuarial Accrued Liability ("AAL") under GASB Statement No. 45.

#### Total OPEB Liability

The District's total OPEB liability of \$8,294,786 was measured as of June 30, 2024, and was determined by an actuarial valuation as of May 9, 2024.

Actuarial Methods and Assumptions—Calculations are based on the types of benefits provided under the terms of the substantive plan (the plan as understood by the employer and the plan members) at the time of the valuation and on the pattern of cost sharing between the employee and plan members. Calculations reflect a long-term perspective, so methods and assumptions used include techniques that are designed to reduce short-term volatility.

In the May 9, 2024 actuarial valuation, the entry age normal method, over a level percent of pay was used. The single discount rate changed from 3.78% to 3.98% effective June 30, 2024. The salary scale changed from 3.53% to 3.42% effective June 30, 2024. The mortality rates remained MP-2021, fully generational tables, while the retirement rates also remained unchanged using the Pub-2010 Public Retirement Plan. In order to estimate the change in the cost of healthcare, the actuaries initial healthcare cost trend rate used is 5.10%, while the ultimate healthcare cost trend rate is 3.86%.

The actuarial assumptions used in the May 9, 2024 valuation were based on the results of an actuarial experience study of plan participants for the period July 1, 2022 through March 30, 2023.

*Changes in the Total OPEB Liability*—The following table presents the changes to the total OPEB liability during the fiscal year, by source:

|  | Total OPEB   |
|--|--------------|
|  | Liability    |
| Balance at June 30, 2023:                          | \$ 7,951,334 |
| Changes for the year:                              |              |
| Service cost                                       | 256,151      |
| Interest   | 297,616      |
| Changes of assumptions                             | (80,416)     |
| Differences between expected and actual experience | 204,143      |
| Benefit payments                                   | (334,042)    |
| Net changes  | 343,452      |
| Balance at June 30, 2024                           | \$ 8,294,786 |

Sensitivity of the Total OPEB Liability to the Change in the Discount Rate and Healthcare Cost Trend Rate—The discount rate assumption can have an impact on the total OPEB liability. The following table presents the effect a 1% change in the discount rate assumption would have on the total OPEB liability:

|                      | 1%              |    | Current     |    | 1%        |
|----------------------|-----------------|----|-------------|----|-----------|
|                      | Decrease        | Di | scount Rate |    | Increase  |
|                      | (2.98%)         |    | (3.98%)     |    | (4.98%)   |
| Total OPEB liability | \$<br>8,867,836 | \$ | 8,294,786   | \$ | 7,758,523 |

Additionally, healthcare costs can be subject to considerable volatility over time. The table below presents the effect on the total OPEB liability of a 1% change in the initial (5.10%) and ultimate (3.86%) healthcare cost trend rates.

|                      |                 | Healthcare      |                 |
|----------------------|-----------------|-----------------|-----------------|
|                      | 1%              | Cost Trend      | 1%              |
|                      | Decrease        | Rates           | Increase        |
|                      | (4.10% / 2.86%) | (5.10% / 3.86%) | (6.10% / 4.86%) |
| Total OPEB liability | \$ 7,515,373    | \$ 8,294,786    | \$ 9,187,268    |

**Funding Policy**—Authorization for the District to pay a portion of retiree health insurance premiums was enacted through various contracts, which were ratified by the District's Board of Education. Upon retirement, the District generally pays a portion of the cost of the employee's current coverage at the time of retirement until an employee reaches the age of 65. At 65, retirees are assumed to elect the Encompass 65 plan. The District recognizes the cost of providing these benefits by expensing the annual insurance premiums when invoiced by the health insurance provider. The District's governmental activities contributed \$334,042 for the fiscal year ended June 30, 2024.

**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**—The District reports deferred outflows of resources due to differences during the measurement period between the employer's contributions and its proportionate share of the total contributions from employers included in the collective total OPEB liability are required to be determined. The table below presents the District's deferred outflows and inflows of resources at June 30, 2024.

|  | Deferred     |         | ]  | Deferred  |
|--|--------------|---------|----|-----------|
|  | Outflows     |         |    | Inflows   |
|  | of Resources |         |    | Resources |
| Differences between expected and actual experience | \$           | 187,411 | \$ | 729,796   |
| Changes of assumptions                             |              | -       |    | 350,301   |
| Total  | \$           | 187,411 | \$ | 1,080,097 |

The amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| Year Ending June 30, |    |           |  |  |  |  |  |
|----------------------|----|-----------|--|--|--|--|--|
| 2025                 | \$ | (175,146) |  |  |  |  |  |
| 2026                 |    | (175,146) |  |  |  |  |  |
| 2027                 |    | (157,900) |  |  |  |  |  |
| 2028                 |    | (153,594) |  |  |  |  |  |
| 2029                 |    | (153,594) |  |  |  |  |  |
| Thereafter           |    | (77,306)  |  |  |  |  |  |

#### 8. RISK MANAGEMENT

The District is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; injuries to employees; and natural disasters. The District purchases commercial insurance to cover such potential risks. There have not been any significant changes in any type of insurance coverage from the prior year, nor have there been any settlements which have exceeded insurance coverage in the past three fiscal years. At June 30, 2024, \$47,343 of the General Fund's fund balance was restricted for workers' compensation for purposes of funding the District's future claim liabilities. At June 30, 2024, management believes that there are no material outstanding liabilities for workers' compensation.

The various primary liability insurance policies of the District are limited to \$1 million per occurrence and \$3 million in the aggregate. The District carries an umbrella liability policy that adds coverage limits of \$15 million over the underlying primary policies. The District carries property insurance that is limited to 90 percent of the total replacement cost values as determined by a contracted appraisal company. The deductibles applicable to the District include \$2,500 for legal liability and \$5,000 for property coverage.

#### 9. SHORT-TERM DEBT

Liabilities for bond anticipation notes ("BANs") are generally accounted for in the Capital Projects Fund. Principal payments on BANs must be made annually. State law requires that BANs issued for capital purposes be converted to long-term obligations within five years after the original issue date. A summary of the District's short-term debt for the fiscal year ended June 30, 2024 follows:

| Description                     | Interest<br>Rate | Maturity<br>Date | Balance 7/1/2023 | Issues        | Redemptions   | Balance 6/30/2024 |
|---------------------------------|------------------|------------------|------------------|---------------|---------------|-------------------|
| Capital Projects Fund:          |                  |                  |                  |               |               |                   |
| Various capital projects - 2023 | 5.00%            | 6/7/2024         | \$ 52,540,000    | \$ -          | \$ 52,540,000 | \$ -              |
| Various capital projects - 2024 | 4.50%            | 6/5/2025         |                  | 55,165,000    |               | 55,165,000        |
| Total                           |                  |                  | \$ 52,540,000    | \$ 55,165,000 | \$ 52,540,000 | \$ 55,165,000     |

#### **10. LONG-TERM LIABILITIES**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as noncurrent liabilities in the statement of net position.

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Further, the unmatured principal of general long-term debt does not require current appropriation and expenditure of governmental fund financial resources.

The District's outstanding long-term liabilities include serial bonds payable, premiums on serial bonds, compensated absences, OPEB obligation and net pension liability. The bonds payable of the District are secured by its general credit and revenue raising powers, as per State statute.

|                         | Balance          |           |         |            |            |           | Balance    | D  | ue Within |
|-------------------------|------------------|-----------|---------|------------|------------|-----------|------------|----|-----------|
|                         | <br>7/1/2023     | Additions |         | Reductions |            | 6/30/2024 |            |    | One Year  |
| Serial bonds            | \$<br>43,175,000 | \$        | -       | \$         | 12,020,000 | \$        | 31,155,000 | \$ | 2,890,000 |
| Premium on serial bonds | <br>4,770,554    |           | -       |            | 1,033,892  |           | 3,736,662  |    | 464,173   |
| Bonds payable, net      | 47,945,554       |           | -       |            | 13,053,892 |           | 34,891,662 |    | 3,354,173 |
| Compensated absences*   | 10,844,446       |           | -       |            | 458,238    |           | 10,386,208 |    | 519,310   |
| OPEB obligation         | 7,951,334        |           | 757,910 |            | 414,458    |           | 8,294,786  |    | -         |
| Net pension liability*  | <br>14,203,899   |           | -       |            | 4,472,824  |           | 9,731,075  |    | -         |
| Total                   | \$<br>80,945,233 | \$        | 757,910 | \$         | 18,399,412 | \$        | 63,303,731 | \$ | 3,873,483 |

A summary of changes in the District's long-term liabilities for the year ended June 30, 2024 follows:

(\*Reductions to compensated absences and net pension liability are shown net of additions.)

*Serial Bonds*—The District issues general obligation bonds to provide funds for the acquisition, construction, and renovation of major capital facilities. Serial bonds have been issued for governmental activities. General obligation bonds are direct obligations and pledge the full faith and credit of the District. These bonds generally are issued as serial bonds with equal amounts of principal maturing each year with original maturities that range from 7 to 15 years.

Principal is paid annually, interest is paid semi-annually; these payments are recorded in the Debt Service Fund. A summary of additions and payments for the year ended June 30, 2024 is shown below:

|                      |               |           | Year of   |                  |               |                  |                  |
|----------------------|---------------|-----------|-----------|------------------|---------------|------------------|------------------|
|                      | Original      | Interest  | Issue/    | Balance          |               |                  | Balance          |
| Description          | Issue         | Rate (%)  | Maturity  | <br>7/1/2023     | <br>Increases | <br>Decreases    | <br>6/30/2024    |
| 2013 refunding bonds | \$ 10,655,000 | 2.00-5.00 | 2013/2025 | \$<br>2,105,000  | \$<br>-       | \$<br>2,105,000  | \$<br>-          |
| 2018 serial bonds    | 11,135,000    | 3.00-5.00 | 2018/2031 | 7,165,000        | -             | 7,165,000        | -                |
| 2020 serial bonds    | 37,690,000    | 1.75-5.00 | 2020/2035 | 31,965,000       | -             | 2,090,000        | 29,875,000       |
| 2020 refunding bonds | 3,725,000     | 5.00      | 2020/2027 | <br>1,940,000    | <br>-         | <br>660,000      | <br>1,280,000    |
| Total                |               |           |           | \$<br>43,175,000 | \$<br>-       | \$<br>12,020,000 | \$<br>31,155,000 |

**Premiums on Serial Bonds**—Premiums on bond issuances are being amortized on a straight-line basis over the life of their respective bonds. The unamortized premium as of June 30, 2024 was \$3,736,662.

**Compensated Absences**—The District records the value of compensated absences in the governmentwide financial statements. The liability for compensated absences consists of unpaid accumulated annual sick and vacation time. The liability has been calculated using the vesting method, in which leave amounts for both employees currently eligible to receive payments and other employees expected to become eligible in the future to receive such payments are included. The annual budgets of the operating funds provide for these benefits as they become due. The liability for compensated absences at June 30, 2024 amounts to \$10,386,210, of which \$519,310 has been included within the current portion of long-term debt. Since payment of compensated absences is dependent upon many factors, the timing of future payments is not readily determinable. **OPEB** Obligation—As explained in Note 7, the District provides health insurance coverage for certain retirees. The District's annual postemployment benefit ("OPEB") cost is measured as the portion of the present value of projected benefit payments to be provided to current active and inactive employees that is attributed to those employees' past periods of service (total OPEB liability), less the amount of the OPEB plan's fiduciary net position. The long-term OPEB obligation is estimated to be \$8,294,786 at June 30, 2024.

*Net Pension Liability*—The District reported a liability, totaling \$9,731,075 for its proportionate share of the net pension liabilities for the Teachers' Retirement System and Employees' Retirement System. Refer to Note 6 for additional information related to the District's net pension liability.

| Premium     |               |              |                      |              |              |               |
|-------------|---------------|--------------|----------------------|--------------|--------------|---------------|
| Year Ending | Serial        | on Serial    | Compensated          | OPEB         | Net Pension  |               |
| June 30,    | Bonds         | Bonds        | Absences             | Obligation   | Liability    | Total         |
| 2025        | \$ 2,890,000  | \$ 464,17    | \$ \$ 519,310        | \$ -         | \$ -         | \$ 3,873,483  |
| 2026        | 2,625,000     | 408,17       | <b>.</b> -           | -            | -            | 3,033,176     |
| 2027        | 2,685,000     | 390,85       | <b>.</b> -           | -            | -            | 3,075,856     |
| 2028        | 2,540,000     | 312,43       |                      | -            | -            | 2,852,437     |
| 2029        | 2,670,000     | 312,43       | -                    | -            | -            | 2,982,437     |
| 2030-2034   | 14,635,000    | 1,562,18     | 5 -                  | -            | -            | 16,197,185    |
| Thereafter  | 3,110,000     | 286,39       | 9,866,898            | 8,294,786    | 9,731,075    | 31,289,157    |
| Total       | \$ 31,155,000 | \$ 3,736,662 | <u>\$ 10,386,208</u> | \$ 8,294,786 | \$ 9,731,075 | \$ 63,303,731 |

The following is a maturity schedule of the District's indebtedness:

Interest requirements on serial bonds are as follows:

| Year Ending |                 |
|-------------|-----------------|
| June 30,    | <br>Interest    |
| 2025        | \$<br>1,047,206 |
| 2026        | 902,706         |
| 2027        | 771,456         |
| 2028        | 637,206         |
| 2029        | 510,206         |
| 2030-2034   | 1,251,706       |
| Thereafter  | 66,088          |
| Total       | \$<br>5,186,574 |

## **11. NET POSITION AND FUND BALANCE**

The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

• *Net Investment in Capital Assets*—This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation/amortization and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduce the balance in this category.

- **Restricted Net Position**—This category represents external restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted Net Position*—This category represents net position of the District not restricted for any project or other purpose.

In the fund financial statements, nonspendable amounts represent net current financial resources that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. Nonspendable fund balance maintained by the District at June 30, 2024 includes:

• *Inventories*—Represents the portion of fund balance, \$170,957, composed of inventory. This balance is nonspendable as the inventory does not represent an available resource.

In the fund financial statements, restricted fund balances are amounts constrained to specific purposes (such as grants, bondholders, and higher levels of government) through constitutional provisions or by enabling legislation. Restricted fund balance maintained by the District at June 30, 2024 includes:

|                          |                  |    |             | Student       |                  |
|--------------------------|------------------|----|-------------|---------------|------------------|
|                          | General          | D  | ebt Service | Activities    |                  |
|                          | <br>Fund         |    | Fund        | <br>Fund      | <br>Total        |
| Retirement contribution  | \$<br>8,808,632  | \$ | -           | \$<br>-       | \$<br>8,808,632  |
| Liability and casualty   | 1,593,970        |    | -           | -             | 1,593,970        |
| Bus purchase             | 8,008,809        |    | -           | -             | 8,008,809        |
| Tax certiorari           | 1,317,045        |    | -           | -             | 1,317,045        |
| Unemployment             | 41,606           |    | -           | -             | 41,606           |
| Workers' compensation    | 47,343           |    | -           | -             | 47,343           |
| Property loss            | 173,426          |    | -           | -             | 173,426          |
| Employee benefit accrued |                  |    |             |               |                  |
| liabilities              | 10,386,208       |    | -           | -             | 10,386,208       |
| Capital projects         | 16,153,140       |    | -           | -             | 16,153,140       |
| Debt service             | -                |    | 9,011,273   | -             | 9,011,273        |
| Student activities       | <br>             |    |             | <br>423,240   | <br>423,240      |
| Total                    | \$<br>46,530,179 | \$ | 9,011,273   | \$<br>423,240 | \$<br>55,964,692 |

• **Retirement Contribution**—According to General Municipal Law Section 6-r, this restriction must be used to pay "retirement contributions," which are defined as all or any portion of the amount payable to the ERS (\$5,635,311), pursuant to Sections 17 or 317 of the NYSSRL, and to the TRS (\$3,173,321), pursuant to the newly amended Section 6-r. The restriction may be established by Board resolution; there are no referendum requirements to create the funds or expend money from the funds. The Board may authorize the transfer of the moneys to a reserve fund established pursuant to Sections 6c-g of the GML or Section 3651 of Education Law. A portion of these amounts, \$2,982,223, has been appropriated within the 2024-2025 budget.

- Liability and Casualty—According to Education Law Sections 1709[8-c] and 1950[4][cc], this restriction must be used to establish and maintain a program of reserves to cover property loss or liability claims. The creation of a property loss reserve requires resolution of the governing board; there are no referendum requirements to create the funds or expend money from the funds.
- **Bus Purchase**—Similar to the restriction for capital projects, according to Education Law Section 3651, this restriction must be used to pay the cost of any object or purpose for which bonds may be issued. The creation of a bus capital reserve fund requires authorization by a majority of the voters establishing the purpose of the restriction, the ultimate amount, its probable term and the source of the funds. Expenditure may be made from the restriction only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in Section 3651 of the Education Law.
- *Tax Certiorari*—According to Education Law Section 3651.1-a, this restriction must be used to establish a reserve fund for tax certiorari and to expend from the fund without voter approval. The monies held in the restriction shall not exceed the amount that might reasonably be deemed necessary to meet anticipated judgments and claims arising out of tax certiorari proceedings. Any resources deposited to the reserve which are not expended for tax certiorari proceeds in the year such monies are deposited must be returned to the General Fund on or before the first day of the fourth fiscal year after deposit of these monies. A portion of this amount, \$148,500, has been appropriated within the 2024-2025 budget.
- Unemployment—According to General Municipal Law Section 6-m, this restriction must be used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The restriction may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the District elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. A portion of this amount, \$50,000, has been appropriated within the 2024-2025 budget.
- *Workers' Compensation*—According to General Municipal Law Section 6-j, this restriction must be used to pay for compensation benefits and other expenses authorized by Article 2 of the Workers' Compensation Law, and for payment of expenses of administering this self-insurance program. The reserve may be established by Board action, and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of the fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. A portion of this amount, \$20,000, has been appropriated within the 2024-2025 budget.

- **Property Loss**—According to Education Law Sections 1709[8-c] and 1950[4][cc], this restriction must be used to establish and maintain a program of reserves to cover property loss or liability claims. The creation of a property loss reserve requires resolution of the governing board; there are no referendum requirements to create the funds or expend money from the funds.
- *Employee Benefit Accrued Liabilities*—According to General Municipal Law Section 6-p, this restriction must be used for the payment of accrued employee benefit due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board, and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. A portion of this amount, \$365,000, has been appropriated within the 2024-2025 budget.
- *Capital Projects*—According to Education Law Section 3651, this restriction must be used to pay the cost of any object or purpose for which bonds may be issued. The creation of a capital reserve fund requires authorization by a majority of the voters establishing the purpose of the reserve, the ultimate amount, its probable term and the source of the funds. Expenditure may be made from the restriction only for a specific purpose further authorized by the voters. The form for the required legal notice for the vote on establishing and funding the reserve and the form of the proposition to be placed on the ballot are set forth in Section 3651 of the Education Law.
- **Debt Service**—According to General Municipal Law Section 6-l, the mandatory reserve for debt service must be established for the purpose of retiring the outstanding obligations upon the sale of District property or capital improvement that was financed by obligations that remain outstanding at the time of sale. The funding of the reserve is from the proceeds of the sale of District property and unspent debt proceeds and premiums. A portion of this amount, \$1,182,610, has been appropriated within the 2024-2025 budget.
- *Student Activities*—Amounts generated by the Extraclassroom Activities of the District, which are restricted for use only within the Student Activities Fund for specified student activities.

In the fund financial statements, commitments are amounts that are subject to a purpose constraint imposed by a formal action of the District's highest level of decision-making authority. As of June 30, 2024, the District reported no committed fund balance.

In the fund financial statements, assignments are not legally required segregations but are segregated for a specific purpose by the District at June 30, 2024 and include:

|                                | General         | -  | School    |                 |
|--------------------------------|-----------------|----|-----------|-----------------|
|                                | <br>Fund        | L  | unch Fund | <br>Total       |
| Subsequent year's expenditures | \$<br>3,541,652 | \$ | -         | \$<br>3,541,652 |
| Encumbrances                   | 757,808         |    | -         | 757,808         |
| Specific use                   | <br>-           |    | 1,649,261 | 1,649,261       |
| Total                          | \$<br>4,299,460 | \$ | 1,649,261 | \$<br>5,948,721 |

• Assigned to Subsequent Year's Expenditures—Representing available fund balance being appropriated to meet expenditure requirements in the 2024-2025 fiscal year.

- *Assigned to Encumbrances*—Represents amounts related to unperformed (executory) contracts for goods and services.
- Assigned to Specific Use—Representing fund balance within the special revenue funds that is assigned for a specific purpose. The assignments' purpose relates to each fund's operations and represent remaining amounts within funds that are not restricted or committed.

If the District must use funds for emergency expenditures, the Board of Education shall authorize the Assistant Superintendent of Business and Support Services to expend funds first from funds classified under GASB as nonspendable (if funds become available) then restricted funds. The use of committed and assigned funds as classified by GASB will occur after the exhaustion of available restricted funds. Finally, if no other fund balances are available, the District will use unassigned fund balance.

#### **12. INTERFUND BALANCES AND ACTIVITY**

Interfund receivables and payables are short-term in nature and exist because of temporary advances or payments made on behalf of other funds. The composition of interfund balances as of June 30, 2024 is as follows:

|                          | Inter         | fund          |
|--------------------------|---------------|---------------|
| Fund                     | Receivable    | Payable       |
| Governmental Funds:      |               |               |
| General Fund             | \$ 11,860,773 | \$ 1,684,880  |
| Capital Projects Fund    | -             | 9,195,162     |
| Debt Service Fund        | 648,705       | -             |
| School Lunch Fund        | 34,021        | 114,304       |
| Special Aid Fund         | -             | 2,700,012     |
| Total governmental funds | 12,543,499    | 13,694,358    |
| Fiduciary Funds:         |               |               |
| Custodial Fund           | 1,150,859     |               |
| Total fiduciary funds    | 1,150,859     |               |
| Total                    | \$ 13,694,358 | \$ 13,694,358 |

The outstanding balances between funds result from payments made on behalf of other funds or temporary advances. All of these balances are expected to be collected/paid within the subsequent year.

The District made the following transfers during the year ended June 30, 2024:

|                                |                  | Transfers in: |           |                   |                      |  |  |  |  |  |  |  |  |  |
|--------------------------------|------------------|---------------|-----------|-------------------|----------------------|--|--|--|--|--|--|--|--|--|
|                                | Capital          | Debt          | School    | Special           |                      |  |  |  |  |  |  |  |  |  |
|                                | Projects         | Service       | Lunch     | Aid               |                      |  |  |  |  |  |  |  |  |  |
| Fund                           | Fund             | Fund          | Fund      | Fund              | Total                |  |  |  |  |  |  |  |  |  |
| Transfers out:<br>General Fund | <u>\$ 87,491</u> | \$ 16,268,388 | \$ 34,021 | <u>\$ 251,352</u> | <u>\$ 16,641,252</u> |  |  |  |  |  |  |  |  |  |

Transfers are used primarily to finance various capital projects within the Capital Projects Fund and to move revenues from the fund responsible for paying debt to the Debt Service Fund as debt service principal and interest become due. During the fiscal year ended June 30, 2024, the District transferred \$9,524,977 to the Debt Service Fund to payoff certain serial bonds early.

## **13. LABOR CONTRACTS**

District employees are represented by four bargaining units, with the balance governed by Board of Education rules and regulations. Negotiated contracts are in place through June 30, 2026 for the Lancaster Association of Service Personnel, through August 31, 2026 for the Lancaster Association of Substitute Teachers and the Lancaster Central Teachers' Association, and through June 30, 2026 for the Lancaster Administrative and Supervisory Association.

#### **14. COMMITMENTS**

*Encumbrances*—Encumbrances are commitments related to unperformed (executory) contracts for goods or services (i.e., purchase orders, contracts, and commitments). Encumbrances accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. While all appropriations and encumbrances lapse at year end, valid outstanding encumbrances (those for which performance under the executor contract is expended in the next year) are re-appropriated and become part of the subsequent year's budget pursuant to state regulations.

The District considers encumbrances to be significant for amounts that are encumbered in excess of \$20,000. As of June 30, 2024, the District reports the following significant encumbrances within the General Fund:

|   | I  | Amount   |
|---|----|----------|
| Description   | En | cumbered |
| General Fund:   |    |          |
| Supplies and equipment                                | \$ | 64,710   |
| School and Municipal Energy Cooperative of WNY (SMEC) |    | 282,040  |
| Professional Services                                 |    | 214,730  |
| Resealing project                                     |    | 22,258   |

## **15. TAX ABATEMENTS**

The District is subject to tax abatements granted by the Lancaster Industrial Development Agency ("LIDA") and the Erie County Industrial Development Agency ("ECIDA"). These programs have the stated purpose of increasing business activity and employment in the region. Economic development agreements are entered into by the LIDA and ECIDA and include the abatement of state, county, local and school district taxes, in addition to other assistance. In the case of the District, the abatements have resulted in reductions of property taxes, which the District administers as a temporary reduction in the assessed value of the property involved. The abatement agreements stipulate a percentage reduction of property taxes, which can be as much as 100 percent. Under the agreements entered into by LIDA, the District collected \$1,077,510 during the 2023-2024 fiscal year in payments in lieu of taxes ("PILOT"), these collections were made in lieu of \$1,588,712 in property taxes.

#### **16. CONTINGENCIES**

*Litigation*—Various legal actions are pending against the District. The outcome of these matters is not presently determinable but, in the opinion of management, the ultimate liability will not have a material adverse effect on the financial condition or results of operation of the District.

*Grants*—In the normal course of business, the District receives grant funds from various Federal and State agencies. These grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed expenditures resulting from such audits could become a liability of the governmental funds. While the amount of expenditures, if any, which may be disallowed cannot be determined at this time, management expects any amounts to be immaterial.

*Other*—The District is involved in litigation in the ordinary course of its operations. The District believes that its ultimate liability, if any, in connection with these matters will not have a material effect on the District's financial condition or results of operation.

#### **17. SUBSEQUENT EVENTS**

Management has evaluated subsequent events through October 7, 2024, which is the date the financial statements are available for issuance and have determined there are no subsequent events that require disclosure under generally accepted accounting principles.

\* \* \* \* \*

\*\* THIS PAGE INTENTIONALLY LEFT BLANK \*\*

# REQUIRED SUPPLEMENTARY INFORMATION

\*\* THIS PAGE INTENTIONALLY LEFT BLANK \*\*

## LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of the District's Proportionate Share of the Net Pension Liability/(Asset)—Teachers' Retirement System Last Ten Fiscal Years

|  |                     |                     |                        |                     | Year Ende             | d June 30,            |                       |                     |                        |                        |
|--|---------------------|---------------------|------------------------|---------------------|-----------------------|-----------------------|-----------------------|---------------------|------------------------|------------------------|
|  | 2024                | 2023                | 2022                   | 2021                | 2020                  | 2019                  | 2018                  | 2017                | 2016                   | 2015                   |
| Measurement date   | June 30, 2023       | June 30, 2022       | June 30, 2021          | June 30, 2020       | June 30, 2019         | June 30, 2018         | June 30, 2017         | June 30, 2016       | June 30, 2015          | June 30, 2014          |
| District's proportion of the net pension liability (asset)   | 0.226917%           | 0.229811%           | 0.232089%              | 0.228845%           | 0.226926%             | 0.221800%             | 0.218696%             | 0.217105%           | 0.214238%              | 0.211853%              |
| District's proportionate share of the net pension liability (asset)  | <u>\$ 2,594,993</u> | <u>\$ 4,409,826</u> | <u>\$ (40,218,773)</u> | <u>\$ 6,323,615</u> | <u>\$ (5,895,560)</u> | <u>\$ (4,010,732)</u> | <u>\$ (1,662,308)</u> | <u>\$ 2,325,287</u> | <u>\$ (22,252,450)</u> | <u>\$ (23,599,057)</u> |
| District's covered payroll   | \$ 42,559,326       | \$ 41,299,301       | \$ 39,767,585          | \$ 39,246,647       | \$ 38,372,334         | \$ 36,563,487         | \$ 35,121,198         | \$ 33,912,884       | \$ 32,575,967          | \$ 31,659,889          |
| District's proportionate share of the net<br>pension liability (asset) as a percentage<br>of its covered payroll | 6.1%                | 10.7%               | (101.1%)               | 16.1%               | (15.4%)               | (11.0%)               | (4.7%)                | 6.9%                | (68.3%)                | (74.5%)                |
| Plan fiduciary net position as a percentage of the total pension liability (asset)                               | 99.2%               | 98.6%               | 113.2%                 | 97.8%               | 102.2%                | 101.5%                | 100.7%                | 99.0%               | 110.5%                 | 111.5%                 |

## LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of the District's Contributions— Teachers' Retirement System Last Ten Fiscal Years

|   |                  |               |               |               | Year Ended Ju | une 30,       |               |               |               |             |
|---|------------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|---------------|-------------|
|   | 2024             | 2023          | 2022          | 2021          | 2020          | 2019          | 2018          | 2017          | 2016          | 2015        |
| Contractually required contribution                                     | \$ 4,594,439 \$  | 4,843,932 \$  | 4,590,034 \$  | 4,342,052 \$  | 3,976,748 \$  | 4,605,694 \$  | 4,061,699 \$  | 4,442,301 \$  | 5,641,396 \$  | 5,085,263   |
| Contributions in relation to the<br>contractually required contribution | (4,594,439)      | (4,843,932)   | (4,590,034)   | (4,342,052)   | (3,976,748)   | (4,605,694)   | (4,061,699)   | (4,442,301)   | (5,641,396)   | (5,085,263) |
| Contribution deficiency (excess)  | <u>\$ - </u> \$  | - \$          | - \$          | - \$          | - \$          | - \$          | - \$          | - \$          | - <u>\$</u>   | -           |
| Distict's covered payroll   | \$ 42,733,877 \$ | 42,559,326 \$ | 41,299,301 \$ | 39,767,585 \$ | 39,246,647 \$ | 38,372,334 \$ | 36,563,487 \$ | 35,121,198 \$ | 33,912,884 \$ | 32,575,967  |
| Contributions as a percentage of covered payroll                        | 10.8%            | 11.4%         | 11.1%         | 10.9%         | 10.1%         | 12.0%         | 11.1%         | 12.6%         | 16.6%         | 15.6%       |

## LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of the District's Proportionate Share of the Net Pension Liability/(Asset)—Employees' Retirement System Last Ten Fiscal Years

|  |           |               |    |               |    |               |    |                |    | Year End       | ed J | lune 30,       |    |               |    |              |    |              |    |               |
|--|-----------|---------------|----|---------------|----|---------------|----|----------------|----|----------------|------|----------------|----|---------------|----|--------------|----|--------------|----|---------------|
|  |           | 2024          |    | 2023          |    | 2022          |    | 2021           |    | 2020           |      | 2019           |    | 2018          | _  | 2017         | _  | 2016         |    | 2015          |
| Measurement date   | М         | arch 31, 2024 | M  | arch 31, 2023 | М  | arch 31, 2022 | N  | March 31, 2021 | М  | Iarch 31, 2020 | М    | Iarch 31, 2019 | М  | arch 31, 2018 | Mɛ | rch 31, 2017 | Mε | rch 31, 2016 | Ma | urch 31, 2015 |
| District's proportion of the net pension liability (asset)   | (         | ).0484655%    | C  | 0.0456727%    | (  | 0.0415960%    |    | 0.0418805%     | (  | 0.0412888%     | (    | 0.0407517%     | (  | 0.0418892%    | 0  | .0411212%    | 0  | .0425986%    | 0  | .0422804%     |
| District's proportionate share of the net pension liability (asset)  | <u>\$</u> | 7,136,082     | \$ | 9,794,073     | \$ | (3,400,297)   | \$ | 41,702         | \$ | 10,933,506     | \$   | 2,887,380      | \$ | 1,351,949     | \$ | 3,863,840    | \$ | 6,837,196    | \$ | 1,428,334     |
| District's covered payroll   | \$        | 17,512,212    | \$ | 17,332,215    | \$ | 15,780,706    | \$ | 14,323,256     | \$ | 14,642,377     | \$   | 13,893,915     | \$ | 13,419,895    | \$ | 12,877,352   | \$ | 12,526,686   | \$ | 12,305,646    |
| District's proportionate share of the net<br>pension liability (asset) as a percentage<br>of its covered payroll |           | 40.7%         |    | 56.5%         |    | (21.5%)       |    | 0.3%           |    | 74.7%          |      | 20.8%          |    | 10.1%         |    | 30.0%        |    | 54.6%        |    | 11.6%         |
| Plan fiduciary net position as a percentage of the total pension liability (asset)                               |           | 93.9%         |    | 90.8%         |    | 103.7%        |    | 100.0%         |    | 86.4%          |      | 96.3%          |    | 98.2%         |    | 94.7%        |    | 90.7%        |    | 97.9%         |

## LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of the District's Contributions— Employees' Retirement System Last Ten Fiscal Years

|  | _  |             |                  |                  |          |             | Year Ende        | ed J | une 30,       |             |    |             |                  |    |             |
|--|----|-------------|------------------|------------------|----------|-------------|------------------|------|---------------|-------------|----|-------------|------------------|----|-------------|
|  |    | 2024        | <br>2023         | <br>2022         | 2022 202 |             | <br>2020         |      | 2019          | 2018        |    | 2017        | <br>2016         |    | 2015        |
| Contractually required contribution                                  | \$ | 1,668,398   | \$<br>956,347    | \$<br>1,580,156  | \$       | 1,519,656   | \$<br>1,991,229  | \$   | 1,967,957 \$  | 1,943,276   | \$ | 2,013,130   | \$<br>2,351,843  | \$ | 2,351,435   |
| Contributions in relation to the contractually required contribution |    | (1,668,398) | <br>(956,347)    | <br>(1,580,156)  |          | (1,519,656) | <br>(1,991,229)  |      | (1,967,957)   | (1,943,276) |    | (2,013,130) | <br>(2,351,843)  |    | (2,351,435) |
| Contribution deficiency (excess)                                     | \$ | -           | \$<br>           | \$<br>-          | \$       |             | \$<br>-          | \$   | - \$          |             | \$ | -           | \$<br>- 9        | \$ |             |
| Distict's covered payroll  | \$ | 17,721,220  | \$<br>16,794,792 | \$<br>16,116,690 | \$       | 14,552,366  | \$<br>14,674,515 | \$   | 14,181,882 \$ | 13,556,792  | \$ | 13,486,845  | \$<br>12,528,595 | \$ | 12,508,659  |
| Contributions as a percentage of covered payroll                     |    | 9.4%        | 5.7%             | 9.8%             |          | 10.4%       | 13.6%            |      | 13.9%         | 14.3%       |    | 14.9%       | 18.8%            |    | 18.8%       |

## LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of Changes in the District's Total OPEB Liability and Related Ratios— Last Eight Fiscal Years\*

|  |                  |                  |                  | Year End         | ed | June 30,   |                  |    |            |                  |
|--|------------------|------------------|------------------|------------------|----|------------|------------------|----|------------|------------------|
|  | 2024             | <br>2023         | <br>2022         | 2021             |    | 2020       | 2019             |    | 2018       | 2017             |
| Total OPEB Liability                               |                  |                  |                  |                  |    |            |                  |    |            |                  |
| Service cost                                       | \$<br>256,151    | \$<br>302,517    | \$<br>297,622    | \$<br>283,378    | \$ | 246,213    | \$<br>187,802    | \$ | 171,974    | \$<br>179,632    |
| Interest   | 297,616          | 254,406          | 187,419          | 197,048          |    | 251,898    | 240,820          |    | 241,411    | 214,852          |
| Differences between expected and actual experience | 204,143          | (990,438)        | 1,068,311        | (9,136)          |    | (554,860)  | 1,088,172        |    | 295,517    | (268,433)        |
| Changes of benefit terms                           | -                | -                | -                | -                |    | -          | (759,433)        |    | -          | -                |
| Changes of assumptions                             | (80,416)         | (302,250)        | (412,839)        | 156,533          |    | 973,607    | 70,968           |    | (156,676)  | 48,607           |
| Benefit payments                                   | <br>(334,042)    | <br>(412,122)    | <br>(331,238)    | <br>(331,129)    |    | (235,050)  | <br>(250,070)    | _  | (227,550)  | <br>(227,550)    |
| Net changes in total OPEB liability                | 343,452          | (1,147,887)      | 809,275          | 296,694          |    | 681,808    | 578,259          |    | 324,676    | (52,892)         |
| Total OPEB liability—beginning                     | <br>7,951,334    | <br>9,099,221    | <br>8,289,946    | <br>7,993,252    |    | 7,311,444  | <br>6,733,185    |    | 6,408,509  | <br>6,461,401    |
| Total OPEB liability—ending                        | \$<br>8,294,786  | \$<br>7,951,334  | \$<br>9,099,221  | \$<br>8,289,946  | \$ | 7,993,252  | \$<br>7,311,444  | \$ | 6,733,185  | \$<br>6,408,509  |
| Plan fiduciary net position                        |                  |                  |                  |                  |    |            |                  |    |            |                  |
| Contributions—employer                             | \$<br>334,042    | \$<br>412,122    | \$<br>331,238    | \$<br>331,129    | \$ | 235,050    | \$<br>250,070    | \$ | 227,550    | \$<br>227,550    |
| Benefit payments                                   | <br>(334,042)    | <br>(412,122)    | <br>(331,238)    | <br>(331,129)    |    | (235,050)  | <br>(250,070)    |    | (227,550)  | <br>(227,550)    |
| Net change in plan fiduciary net position          | -                | -                | -                | -                |    | -          | -                |    | -          | -                |
| Plan fiduciary net position—beginning              | <br>-            | <br>-            | <br>-            | <br>-            |    | -          | <br>-            |    | -          | <br>-            |
| Plan fiduciary net position—ending                 | \$<br>-          | \$<br>-          | \$<br>           | \$<br>-          | \$ | -          | \$<br>-          | \$ | -          | \$<br>-          |
| District's net OPEB liability—ending               | \$<br>8,294,786  | \$<br>7,951,334  | \$<br>9,099,221  | \$<br>8,289,946  | \$ | 7,993,252  | \$<br>7,311,444  | \$ | 6,733,185  | \$<br>6,408,509  |
| Plan's fiduciary net position as a                 |                  |                  |                  |                  |    |            |                  |    |            |                  |
| percentage of the total OPEB liability             | 0.0%             | 0.0%             | 0.0%             | 0.0%             |    | 0.0%       | 0.0%             |    | 0.0%       | 0.0%             |
| Covered-employee payroll                           | \$<br>56,572,195 | \$<br>54,643,287 | \$<br>53,349,065 | \$<br>51,739,952 | \$ | 51,441,942 | \$<br>49,837,185 | \$ | 48,240,427 | \$<br>48,240,427 |
| District's net OPEB liability as a                 |                  |                  |                  |                  |    |            |                  |    |            |                  |
| percentage of covered-employee payroll             | 14.7%            | 14.6%            | 17.1%            | 16.0%            |    | 15.5%      | 14.7%            |    | 14.0%      | 13.3%            |

\*Information prior to the year ended June 30, 2017 is not available.

The notes to the required supplementary information are an integral part of this schedule.

\*\* THIS PAGE INTENTIONALLY LEFT BLANK \*\*

## LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of Revenues, Expenditures, and Changes in Fund Balance— Budget (Non-GAAP Basis) and Actual—General Fund Year Ended June 30, 2024

|  | Budgetee              | d Amounts             | Actual                | Variance with       |
|--|-----------------------|-----------------------|-----------------------|---------------------|
|  | Original              | Final                 | Amounts               | Final Budget        |
| REVENUES                                   |                       |                       |                       |                     |
| Local sources:                             |                       |                       |                       |                     |
| Real property taxes                        | \$ 55,932,869         | \$ 55,932,869         | \$ 56,292,020         | \$ 359,151          |
| Real property tax items                    | 6,799,502             | 6,799,502             | 6,059,386             | (740,116)           |
| Non-property tax items                     | 8,000,000             | 8,000,000             | 8,971,936             | 971,936             |
| Charges for services                       | 632,700               | 632,700               | 651,939               | 19,239              |
| Use of money and property                  | 1,036,800             | 1,036,800             | 2,549,962             | 1,513,162           |
| Sale of property and                       |                       |                       |                       |                     |
| compensation for loss                      | 21,700                | 21,700                | 80,290                | 58,590              |
| Miscellaneous                              | 555,000               | 555,000               | 594,705               | 39,705              |
| State sources:                             |                       |                       |                       |                     |
| Basic formula                              | 38,303,281            | 38,303,281            | 40,246,256            | 1,942,975           |
| Lottery                                    | 7,900,000             | 7,900,000             | 7,320,946             | (579,054)           |
| BOCES                                      | 2,975,548             | 2,975,548             | 3,774,893             | 799,345             |
| Textbooks                                  | 343,850               | 343,850               | 255,262               | (88,588)            |
| Computer software                          | 190,253               | 190,253               | 189,545               | (708)               |
| Library loan program                       | 38,538                | 38,538                | 38,393                | (145)               |
| Other                                      | -                     | -                     | 16,460                | 16,460              |
| Federal sources:                           |                       |                       |                       |                     |
| Emergency Disaster                         | -                     | -                     | 134,565               | 134,565             |
| Medicaid assistance                        | 500,000               | 500,000               | 195,227               | (304,773)           |
| Total revenues                             | 123,230,041           | 123,230,041           | 127,371,785           | 4,141,744           |
| <b>OTHER FINANCING SOURCES</b>             |                       |                       |                       |                     |
| Appropriated reserves                      | 4,353,524             | 4,353,524             | -                     | (4,353,524)         |
| Total other financing sources              | 4,353,524             | 4,353,524             | -                     | (4,353,524)         |
| Total revenues and other financing sources | <u>\$ 127,583,565</u> | <u>\$ 127,583,565</u> | <u>\$ 127,371,785</u> | <u>\$ (211,780)</u> |

(continued)

## LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of Revenues, Expenditures, and Changes in Fund Balance— Budget (Non-GAAP Basis) and Actual—General Fund Year Ended June 30, 2024

|                                 | <br>Budgeted     | Am | nounts      |    | Actual      |    | (co        |     | ided)<br>riance with |
|---------------------------------|------------------|----|-------------|----|-------------|----|------------|-----|----------------------|
|                                 | <br>Original     |    | Final       |    | Amounts     |    | cumbrances | Fin | al Budget            |
| EXPENDITURES                    |                  |    |             |    |             |    |            |     |                      |
| General support:                |                  |    |             |    |             |    |            |     |                      |
| Board of Education              | \$<br>44,775     | \$ | 44,775      | \$ | 13,382      | \$ | 760        | \$  | 30,633               |
| Central administration          | 350,056          |    | 350,056     |    | 331,570     |    | 240        |     | 18,246               |
| Finance                         | 909,409          |    | 913,458     |    | 820,767     |    | 1,240      |     | 91,451               |
| Staff                           | 899,641          |    | 938,949     |    | 725,678     |    | 66,039     |     | 147,232              |
| Central services                | 10,601,025       |    | 9,835,850   |    | 9,047,400   |    | 345,518    |     | 442,932              |
| Special items                   | 1,493,147        |    | 1,838,360   |    | 1,770,571   |    | 22,406     |     | 45,383               |
| Instruction:                    |                  |    |             |    |             |    |            |     |                      |
| Instruction, administration and |                  |    |             |    |             |    |            |     |                      |
| improvement                     | 5,113,769        |    | 4,942,327   |    | 4,558,200   |    | 865        |     | 383,262              |
| Teaching—regular school         | 35,273,993       |    | 34,026,732  |    | 33,347,559  |    | 31,137     |     | 648,036              |
| Programs for pupils with        |                  |    |             |    |             |    |            |     |                      |
| handicapping conditions         | 15,272,932       |    | 15,541,810  |    | 15,265,873  |    | 149,032    |     | 126,905              |
| Occupational education          | 1,925,424        |    | 1,925,424   |    | 1,908,884   |    | -          |     | 16,540               |
| Teaching—special schools        | 213,000          |    | 222,229     |    | 67,589      |    | -          |     | 154,640              |
| Instructional media             | 3,725,609        |    | 3,622,615   |    | 3,496,023   |    | 50,388     |     | 76,204               |
| Pupil services                  | 7,017,952        |    | 6,172,570   |    | 5,512,718   |    | 12,821     |     | 647,031              |
| Pupil transportation            | 8,848,558        |    | 8,190,769   |    | 7,993,361   |    | 44,401     |     | 153,007              |
| Community services              | 12,150           |    | 12,150      |    | 6,526       |    | -          |     | 5,624                |
| Employee benefits               | <br>29,191,446   |    | 26,793,517  |    | 24,708,714  |    | 32,961     |     | 2,051,842            |
| Total expenditures/encumbrances | 120,892,886      |    | 115,371,591 |    | 109,574,815 |    | 757,808    |     | 5,038,968            |
| OTHER FINANCING USES            |                  |    |             |    |             |    |            |     |                      |
| Transfers out                   | <br>10,374,675   |    | 16,836,996  |    | 16,641,252  |    |            |     | 195,744              |
| Total expenditures/encumbrances |                  |    |             |    |             |    |            |     |                      |
| and other financing uses        | <br>131,267,561  |    | 132,208,587 |    | 126,216,067 |    | 757,808    |     | 5,234,712            |
| Net change in fund balance*     | (3,683,996)      |    | (4,625,022) |    | 1,155,718   |    |            |     |                      |
| Fund balance—beginning          | <br>62,212,904   |    | 62,212,904  | _  | 62,212,904  |    |            |     |                      |
| Fund balance—ending             | \$<br>58,528,908 | \$ | 57,587,882  | \$ | 63,368,622  |    |            |     |                      |

\*The net change in fund balance was included as an appropriation (i.e., spenddown) of fund balance and reappropriation of prior year encumbrances.

The notes to the required supplementary information are an integral part of this schedule.

\*\* THIS PAGE INTENTIONALLY LEFT BLANK \*\*

#### 1. OPEB LIABILITY

*Changes of Assumptions*—Changes of assumptions reflect the effects of changes in the long-term bond rate, the mortality rate, and the healthcare cost trend rate. The single discount rate changed from 3.78% to 3.98% effective June 30, 2024. The salary scale changed from 3.53% to 3.42% effective June 30, 2024. The mortality rates utilizing the MP-2021 fully generational tables and the retirement rates using the Pub-2010 Public Retirement Plan remained unchanged. Finally, the initial healthcare cost trend rate decreased to 5.10%, while the ultimate rate decreased from 4.00% to 3.86% at June 30, 2024.

#### 2. BUDGETARY INFORMATION

**Budgetary Basis of Accounting**—An annual budget is adopted on a basis consistent with generally accepted accounting principles in the United States of America for the General Fund. The Capital Projects Fund is appropriated on a project-length basis. No formal annual budget is adopted for the Debt Service, Special Aid, School Lunch and the Student Activities Funds. Appropriation limits, where applicable, for the Debt Service Fund and Special Aid Fund are maintained based on debt schedules, individual grants and donations or fundraising revenues accepted by the Board of Education. The periods of such grants may vary from the District's fiscal year. No budget is adopted for the Student Activities Fund as the extraclassroom activities of the District are maintained by the individual clubs. A budget is maintained for the School Lunch Fund as a management tool for internal control purposes.

The appropriated budget is prepared by fund, function, and department. The District's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the departmental level.

Appropriations in all budgeted funds lapse at the end of the fiscal year even if they have related encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods or services (i.e., purchase orders, contracts, and commitments). Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. While all appropriations and encumbrances lapse at year end, valid outstanding encumbrances (those for which performance under the executory contract is expended in the next year) are re-appropriated and become part of the subsequent year's budget pursuant to state regulations.

\*\* THIS PAGE INTENTIONALLY LEFT BLANK \*\*

SUPPLEMENTARY INFORMATION

#### **Changes from Adopted Budget to Final Budget**

| Adopted budget, 2023-2024  | \$ 130,704,018        |
|--|-----------------------|
| Add: Prior year's encumbrances   | 563,543               |
| Original budget, 2023-2024   | 131,267,561           |
| Budget revisions:  |                       |
| Voter approved purchase of buses   | 941,026               |
| Final budget, 2023-2024  | <u>\$ 132,208,587</u> |
| Section 1318 of Real Property Tax Law Limit Calculation                      |                       |
| 2024-2025 voter approved expenditure budget\$ 134,497,304                    |                       |
| Maximum allowed (4% of 2024-25 budget)                                       | \$ 5,379,892          |
| General Fund fund balance subject to Section 1318 of Real Property Tax Law*: |                       |
| Unrestricted fund balance:   |                       |
| Assigned fund balance \$ 4,299,460   |                       |
| Unassigned fund balance 12,538,983   |                       |
| Total unrestricted fund balance  | \$ 16,838,443         |
| Less:  |                       |
| Appropriated fund balance \$ 3,541,652                                       |                       |
| Encumbrances included in assigned fund balance 757,808                       |                       |
| Total adjustments  | 4,299,460             |
| General Fund fund balance subject to Section 1318 of Real Property Tax Law   | <u>\$ 12,538,983</u>  |
| Actual percentage  | 9.32%                 |

\* Per Office of the State Comptroller's "Fund Balance Reporting and Governmental Fund Type Definitions", updated April 2011 (originally issued November 2010), the portion of General Fund fund balance subject to Section 1318 of the Real Property Tax Law is: unrestricted fund balance (i.e., the total of the committed, assigned, and unassigned classifications), minus appropriated fund balance for subsequent year's budget, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

# LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of Capital Project Expenditures Year Ended June 30, 2024

|   |    |                          |    |                         | Expenditures to Date |                |    |                 |                  |    |                       |
|---|----|--------------------------|----|-------------------------|----------------------|----------------|----|-----------------|------------------|----|-----------------------|
| Description                               | A  | Original<br>ppropriation | A  | Revised<br>ppropriation | <u> </u>             | Prior<br>Years |    | Current<br>Year | <br>Total        | ι  | Jnexpended<br>Balance |
| Capital outlay - 2023-24                  | \$ | 100,000                  | \$ | 100,000                 | \$                   | -              | \$ | 87,491          | \$<br>87,491     | \$ | 12,509                |
| Smart Schools Bond Act                    |    | 2,982,935                |    | 2,982,935               |                      | 2,689,463      |    | 274,100         | 2,963,563        |    | 19,372                |
| 2020 capital improvement project          |    | 72,100,000               |    | 77,100,000              |                      | 38,147,947     |    | 18,832,077      | 56,980,024       |    | 20,119,976            |
| 2023-24 district wide improvement project |    | 143,700,000              |    | 143,700,000             |                      | -              |    | 28,670          | 28,670           |    | 143,671,330           |
| 2023-24 high school improvement project   |    | 34,300,000               |    | 34,300,000              |                      | -              |    | 703             | <br>703          |    | 34,299,297            |
| Total                                     | \$ | 253,182,935              | \$ | 258,182,935             | \$                   | 40,837,410     | \$ | 19,223,041      | \$<br>60,060,451 | \$ | 198,122,484           |

# LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Net Investment in Capital Assets Year Ended June 30, 2024

| Capital assets, net of accumulated depreciation/amortizat | ion           | \$<br>151,780,714 |
|---|---------------|-------------------|
| Add:  |               |                   |
| Unspent debt proceeds                                     | \$ 17,899,577 |                   |
| Deferred charge on refunding                              | 5,038         | 17,904,615        |
| Deduct:   |               |                   |
| Serial bonds  | (31,155,000)  |                   |
| Premiums on serial bonds                                  | (3,736,662)   |                   |
| Bond anticipation notes payable                           | (55,165,000)  |                   |
| Capital Project Fund accounts payable                     | (30,670)      |                   |
| Retainages payable  | (895,219)     | <br>(90,982,551)  |
| Net investment in capital assets                          |               | \$<br>78,702,778  |

FEDERAL AWARDS INFORMATION

| Federal Grantor/Pass-through<br>Grantor/Program or Cluster Title (1a)   | Federal<br>Assistance<br>Listing<br>Number (1b) | Pass-Through<br>Entity's<br>Identifying<br>Number (1c) | Passed-<br>Through to<br>Subrecipients | Total<br>Federal<br>Expenditures<br>(1d) |
|---|---|--|--|--|
| U.S. DEPARTMENT OF AGRICULTURE:   |   |  |  |  |
| Passed through New York State Department of Agriculture:<br><i>Child Nutrition Cluster:</i>                     |   |  |  |  |
| School Breakfast Program  | 10.553  | N/A  | \$ -                                   | \$ 178,946                               |
| National School Lunch Program   | 10.555  | N/A  |  | 1,091,000                                |
| Total Child Nutrition Cluster   |   |  | -                                      | 1,269,946                                |
| TOTAL U.S. DEPARTMENT OF AGRICULTURE  |   |  |  | 1,269,946                                |
| U.S. DEPARTMENT OF EDUCATION:   |   |  |  |  |
| Passed through New York State Department of Education:  |   |  |  |  |
| Title I Grants to Local Educational Agencies  | 84.010  | 021-20-0825  | -                                      | 488,479                                  |
| Title I Grants to Local Educational Agencies  | 84.010  | 204-20-0825  |  | 24,236                                   |
| Total Title I Grants to Local Educational Agencies  |   |  | -                                      | 512,715                                  |
| Special Education Cluster:  |   |  |  |  |
| Special Education - Grants to States  | 84.027  | 032-20-0235  | -                                      | 1,692,893                                |
| Special Education - Preschool Grants  | 84.173  | 033-20-0235  |  | 58,287                                   |
| Total Special Education Cluster   |   |  | -                                      | 1,751,180                                |
| Supporting Effective Instruction State Grants<br>Education Stabilization Fund:                                  | 84.367  | 147-20-0825  | -                                      | 111,733                                  |
| Elementary and Secondary School Emergency Relief Fund<br>American Rescue Plan - Elementary and Secondary School | 84.425D   | 5890-21-2885   | -                                      | 55,743                                   |
| Emergency Relief  | 84.425U   | 5880-21-2885   | -                                      | 2,316,055                                |
| Elementary and Secondary - Homeless Children & Youth  | 84.425W   | 5218-21-0825   |  | 9,399                                    |
| Total Education Stabilization Fund  |   |  | -                                      | 2,381,197                                |
| TOTAL U.S. DEPARTMENT OF EDUCATION  |   |  |  | 4,756,825                                |
| U.S. DEPARTMENT OF HOMELAND SECURITY:<br>Passed through New York State Department of Homeland Securi            | ity and Emergen                                 | cy Services:   |  |  |
| Disaster Grants - Public Assistance   | 97.036  | N/A  | -                                      | 134,565                                  |
| TOTAL U.S. DEPARTMENT OF HOMELAND SECURITY  | 7   |  |  | 134,565                                  |
| TOTAL EXPENDITURES OF FEDERAL AWARDS (1e)   |   |  | <u>\$ -</u>                            | <u>\$ 6,161,336</u>                      |

# LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Schedule of Expenditures of Federal Awards Year Ended June 30, 2024

The notes to the schedule of expenditures of federal awards are an integral part of this schedule.

#### LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Notes to the Schedule of Expenditures of Federal Awards Year Ended June 30, 2024

#### 1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal grant activity of the Lancaster Central School District, New York (the "District") under programs of federal government for the year ended June 30, 2024. The information in this Schedule is presented in accordance with the Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position or cash flows of the District. The following notes were identified on the Schedule:

- (a) Includes all federal award programs of the Lancaster Central School District, New York.
- (b) Source: Federal Assistance Listing Numbers, previously known as Catalog of Federal Domestic Assistance.
- (c) Pass-through entity identifying numbers are presented where available.
- (d) Prepared under accounting principles generally accepted in the United States of America and includes all federal award programs.
- (e) Total federal expenditures for the District's 2023-2024 fiscal year are reconciled to Federal sources as reported in the basic financial statements as follows:

| Balance per schedule of expenditures of federal awards | \$<br>6,161,336 |
|--|-----------------|
| Medicaid reimbursement                                 | <br>195,227     |
| Total Federal sources per financial statements         | \$<br>6,356,563 |

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available. The District has not elected to use the 10 percent de minimus indirect cost rate as allowed under the Uniform Guidance.

#### 3. NON-MONETARY FEDERAL PROGRAM

The District is the recipient of a federal award program that does not result in cash receipts or disbursements termed a "non-monetary program." During the year ended June 30, 2024, the District used \$204,846 worth of commodities.

# DRESCHER & MALECKI LLP

 2721 Transit Road, Suite 111 Elma, New York 14059
 Telephone: 716.565.2299
 Fax: 716.389.5178



#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

The Board of Education Lancaster Central School District, New York:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States ("*Government Auditing Standards*"), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lancaster Central School District, New York (the "District") as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 7, 2024.

# Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

# **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards*, and which is described in the accompanying schedule of findings and questioned costs as item 2024-001.

# **District's Response to Finding**

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the finding identified in our audit and described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Drescher & Malechi LLP

October 7, 2024

# DRESCHER & MALECKI LLP

 2721 Transit Road, Suite 111 Elma, New York 14059
 Telephone: 716.565.2299
 Fax: 716.389.5178



#### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE

The Board of Education Lancaster Central School District, New York:

# **Report on Compliance for Each Major Federal Program**

#### **Opinion on Each Major Federal Program**

We have audited the Lancaster Central School District, New York's (the "District") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2024. The District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

# Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America ("GAAS"); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States ("*Government Auditing Standards*"); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

# **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

# Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

# **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Drescher & Malechi LLP

October 7, 2024

# Section I. SUMMARY OF AUDITORS' RESULTS

| Financial Statements:   |                         |                 |
|---|-------------------------|-----------------|
| Type of auditors' report issued:  | Unmodified              |                 |
| Internal control over financial reporting:  |                         |                 |
| Material weakness(es) identified?   | Yes                     | ✓ No            |
| Significant deficiency(ies) identified?   | Yes                     | ✓ None reported |
| Noncompliance material to the financial statements noted?   | Yes                     | ✓ No            |
| Federal Awards:   |                         |                 |
| Internal control over major federal programs:   |                         |                 |
| Material weakness(es) identified?   | Yes                     | ✓ No            |
| Significant deficiency(ies) identified?   | Yes                     | ✓ None reported |
| Type of auditors' report issued on compliance for major federal programs:                             |                         | Unmodified      |
| Any audit findings disclosed that are required to be reported<br>in accordance with 2 CFR 200.516(a)? | Yes                     | ✓No             |
| Identification of major federal programs:   |                         |                 |
| Name of Federal Program or Cluster  | Federal Assistance List | ing Number      |
| Title I Grants to Local Education Agencies<br>Special Education Cluster                               | 84.010<br>84.027/84.17  | 3               |
| Dollar threshold used to distinguish between Type A and Type B programs                               | ?                       | \$ 750,000      |
| Auditee qualified as low-risk auditee?  | ✓ Yes                   | No              |

#### Section II. FINANCIAL STATEMENT FINDINGS

#### We consider the following deficiency to be an instance of noncompliance.

#### Finding 2024-001—Unrestricted Fund Balance Calculation

*Criteria:* New York State Real Property Tax Law §1318 limits the amount of unexpended surplus funds a school district can retain to no more than 4 percent of the next year's budgetary appropriations. Funds properly retained under other sections of law (i.e., reserve funds established pursuant to Education Law or GML) are excluded from the 4 percent limitation. Under GASB Statement No. 54 fund balance classifications, the 4 percent limitation is interpreted to be applied to unrestricted fund balance (i.e., the total of the committed, assigned, and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

*Condition and Context:* At June 30, 2024, available fund balance in the District's General Fund exceeded 4 percent of the subsequent year's budgeted appropriations.

*Cause:* The District's unrestricted General Fund fund balance minus appropriated fund balance and amounts assigned for encumbrances is in excess of the 4 percent limitation.

*Effect or Potential Effect:* The District is not in compliance with New York State Real Property Tax Law §1318.

*Recommendation:* We suggest that the District consider the establishment of certain restricted fund balance or increasing current restrictions which would set aside these "one-time" revenues in a reserve to be utilized for future needs of the District. We recommend that the District consult with its legal advisor to ascertain its reserve options, including creating further reserves.

*Management's Response:* Management acknowledges that the District has available fund balance in excess of the 4 percent allowed. After consultation with our partners in business, the district will allocate funds to pay down existing Bond Anticipation Notes at the time of their renewal. This action meets the NYS OSC recommendation of using excess funds by paying one-time expenditures and paying off debt.

#### Section III. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No findings noted.

## LANCASTER CENTRAL SCHOOL DISTRICT, NEW YORK Summary Schedule of Prior Year Audit Findings Year Ended June 30, 2024 (Follow-up on June 30, 2023 Findings)

#### Finding 2023-001—Unrestricted Fund Balance Calculation

*Criteria:* New York State Real Property Tax Law §1318 limits the amount of unexpended surplus funds a school district can retain to no more than 4 percent of the next year's budgetary appropriations. Funds properly retained under other sections of law (i.e., reserve funds established pursuant to Education Law or GML) are excluded from the 4 percent limitation. Under GASB Statement No. 54 fund balance classifications, the 4 percent limitation is interpreted to be applied to unrestricted fund balance (i.e., the total of the committed, assigned, and unassigned classifications), minus appropriated fund balance, amounts reserved for insurance recovery, amounts reserved for tax reduction, and encumbrances included in committed and assigned fund balance.

*Condition and Context:* At June 30, 2023, available fund balance in the District's General Fund exceeded 4 percent of the subsequent year's budgeted appropriations.

*Cause:* The District's unrestricted General Fund fund balance minus appropriated fund balance and amounts assigned for encumbrances is in excess of the 4 percent limitation.

*Effect or Potential Effect:* The District is not in compliance with New York State Real Property Tax Law §1318.

*Recommendation:* We suggest that the District consider the establishment of certain restricted fund balance or increasing current restrictions which would set aside these "one-time" revenues in a reserve to be utilized for future needs of the District. We recommend that the District consult with its legal advisor to ascertain its reserve options, including creating further reserves.

*Management's Response:* Management acknowledges that the District has available fund balance in excess of the 4 percent allowed. After consultation with our partners in business, the district will complete a cash defeasance of two of the district's outstanding bonds. The defeasance of the 2013 and 2018 bonds will return the district's unappropriated fund balance to within the 4% limit after the payment is made. This action meets the NYS OSC recommendation of using excess funds by paying one-time expenditures and paying off debt.

Status: Refer to finding 2024-001.