# SHOREWOOD SCHOOL DISTRICT SHOREWOOD, WISCONSIN

**ANNUAL FINANCIAL REPORT** 

**JUNE 30, 2016** 

Shorewood, Wisconsin June 30, 2016

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#### INDEPENDENT AUDITORS' REPORT

To the Board of Education Shorewood School District Shorewood, Wisconsin

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Shorewood School District, ("the District) as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2016, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note B.1, the District implemented GASB Statement No. 72, Fair Value Measurement and Application. As discussed in Note C.3, the District also implemented GASB No. 73, Accounting and Financial Reporting for Pension and Related Assets That Are Now Within the Scope of GASB Statement 68. Our opinions are not modified with respect to these matters.

As discussed in Note C.9, the District recorded a prior period adjustment in its Shorewood School District Trust Fund for Post-Employment Benefits (fiduciary fund) to recognize District financial resources set aside in prior years for retiree's HRA plan. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information and the schedules relating to pensions and other postemployment benefits on pages 38 through 44 be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The financial information listed in the table of contents as supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards and schedule of state financial assistance are presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and the State Single Audit Guidelines issued by the Wisconsin Department of Administration and are also not a required part of the basic financial statements.

The supplementary information and schedules of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, the schedules of expenditures of federal awards and the schedule of state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Report on Summarized Financial Information**

We have previously audited the District's 2015 financial statements, and our report dated November 30, 2015, expressed unmodified opinions on those respective financial statements of the governmental activities, each major fund and the aggregate remaining fund information. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2015, is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 9, 2017, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Certified Public Accountants Green Bay, Wisconsin

March 9, 2017

**BASIC FINANCIAL STATEMENTS** 

Shorewood, Wisconsin Statement of Net Position
June 30, 2016
(With summarized financial information as of June 30, 2015)

		Governmen	tal /	Activities
		2016		2015
ASSETS		_		
Cash and investments	\$	6,573,840	\$	10,322,804
Receivables				
Taxes		1,961,707		1,635,395
Accounts		190,684		1,403,183
Due from other governments		731,692		325,741
Prepaid items		187,115		175,089
Other fund assets				0.440.070
Net pension asset Net OPEB asset		4 000 050		2,440,970
		4,306,058		4,046,871
Capital assets Land		44.000		44.000
Construction in progress		44,000 874,029		44,000
Site improvements		5,224,271		5,159,138
Buildings		32,179,432		32,179,432
Machinery and equipment		6,182,549		6,348,769
Less: Accumulated depreciation		(18,911,444)		(17,864,990)
TOTAL ASSETS	_			
	—	39,543,933		46,216,402
DEFERRED OUTFLOWS OF RESOURCES		0.700.407		
Deferred outflows related to pension plan		8,780,467		2,133,226
Deferred charge on refunding		348,364		383,201
TOTAL DEFERRED OUTFLOWS OF RESOURCES		9,128,831		2,516,427
LIABILITIES				
Short-term notes payable		-		4,500,000
Accounts payable		518,983		309,789
Accrued payroll liabilities		817,099		983,438
Accrued interest payable		168,615		184,488
Deposits payable		302,465		289,361
Due to other governments		-		6,635
Unearned revenues		16,277		3,081
Long-term obligations		0.044.004		0.040.004
Due within one year Due in more than one year		2,214,621		2,049,621
Pension liability		19,232,040 2,552,604		21,688,425
•	_			
TOTAL LIABILITIES		25,822,704		30,014,838
DEFERRED INFLOWS OF RESOURCES		0.507.040		
Deferred inflows related to pension plan		3,507,016		53,387
NET POSITION				
Net investment in capital assets		13,800,634		12,409,289
Restricted for				
Debt service		2,727,718		1,815,135
Food service program		3,157		<del>-</del>
Community service programs		398,837		795,201
Capital improvements		-		1,183,000
Pension benefits		0.440.000		2,440,970
Unrestricted		2,412,698		21,009
TOTAL NET POSITION	\$	19,343,044	\$_	<u> 18,664,604</u>

# Shorewood, Wisconsin Statement of Activities

#### For the Year Ended June 30, 2016

(With summarized financial information for the year ended June 30, 2015)

		Pr	Program Revenues				Net (Expense) Changes in N		
		<u> </u>	- <u>J</u>		Operating		To		
	Į.	Charges for Grants and			Government		ctivities		
  Functions/Programs	Expenses	Service			ntributions		2016		2015
- dilodolloi. rogramo									
Governmental Activities									
Instruction	\$ 17,032,585	\$ 1,60	38,810	\$	3,429,824	\$	(11,933,951)	\$	(10,446,128)
Support services	9,407,750	2	01,285		246,381		(8,960,084)		(9,492,441)
Interest and fiscal charges	800,472		-		-		(800,472)		(821,079)
Community services	1,334,111	1,01	17,194		-		(316,917)		(221,578)
Non-program transactions	1,025,184		-		-		(1,025,184)		(443,803)
Depreciation - unallocated	1,254,574				-		(1,254,574)		<u>(881,395)</u>
Total Governmental Activities	\$ 30,854,676	\$ 2,8	87,289	\$	3,676,205		(24,291,182)		(22,306,424)
	General revenue								
	Property taxes,				oses		15,019,928		14,620,562
	Property taxes,						3,658,498		3,248,957
	Property taxes,	levied for	commu	nity s	ervice		999,308		1,151,127
	Other taxes						2,240		2,240
	State and fede	ral aids not	restrict	ed to	ı				
	specific func	tions					3,961,673		3,431,615
	Interest and inv	vestment e	arnings				10,468		5,374
	Miscellaneous						2,035,852	_	1,658,352
	Total General I	Revenues				_	25,687,967		24,118,227
	Change in net po	sition					1,396,785		1,811,803
	Net position - Jul	ly 1, as pre	viously	repoi	ted		18,664,604		16,852,801
	Cumulative effect	t of change	e in						
	accounting pri	_				_	(718,345)		
	Net position - Ju	ly 1, restate	ed			_	17,946,259		16,852,801
	Net position - Ju	ne 30				\$	19,343,044	\$	18,664,604

Shorewood, Wisconsin Balance Sheet Governmental Funds June 30, 2016

(With summarized financial information as of June 30, 2015)

						Debt S	Servi	ce
				Special				
				Revenue				
		General		Trust	Nor	-referendum	R	eferendum
ASSETS								
Cash and investments	\$	1,015,112	\$	2,166,053	\$	136,430	\$	2,759,903
Receivables								
Taxes		1,961,707		-		-		-
Accounts		167,838		-		-		-
Due from other funds		37,918		-		-		-
Due from other governments		709,900		-		-		-
Prepaid items		187,115				-		
TOTAL ASSETS	\$	4,079,590	\$	2,166,053	\$	136,430	\$	2,759,903
			<del></del>		<u> </u>		<u> </u>	
LIABILITIES AND FUND BALANCES								
Liabilities	•		•		•		•	
Short-term notes payable	\$	400 500	\$	-	\$	-	\$	-
Accounts payable		438,508		32,055		-		-
Accrued salaries and related items		754,386				-		-
Deposits payable		302,465		5,476		-		-
Due to other funds		4,589		-		-		-
Due to other governments		-		-		-		-
Unearned revenue		16,277		<del>-</del>		<u>.</u>		<u> </u>
Total Liabilities		1,516,225		37,531		-		
Fund Balances								
Nonspendable								
Prepaid items		187,115		-		-		-
Restricted								
Debt service		-		-		136,430		2,759,903
Food service program		-		-		-		-
Community service		-		-		-		-
Capital improvements		-		-		-		-
Assigned								
Gifts and donations from private parties		-		2,128,522		-		-
Unassigned (deficit), reported in								
General fund		2,376,250		-		-		-
Capital projects fund		-		_		-		<del>-</del>
Total Fund Balances		2,563,365		2,128,522		136,430		2,759,903
TOTAL LIABILITIES AND FUND BALANCES	\$_	4,079,590	\$	2,166,053	\$	136,430	\$	2,759,903

(Continued)

	Capital		Go	Other vernmental	Total Governmental Funds						
	Projects			Funds		2015					
\$	•	-	\$	496,342	\$	6,573,840	\$	10,322,804			
		_		_		1,961,707		1,635,395			
		_		22,846		190,684		1,448,620			
		_		4,589		42,507		827,192			
		_		21,792		731,692		325,741			
		-		-		187,115		175,089			
\$		_	\$	545,569	\$	9,687,545	\$	14,734,841			
\$		_	\$	_	\$	_	\$	4,500,000			
Φ		_	Ψ	48,420	Ψ	518,983	Ψ	355,225			
		_		57,237		811,623		983,438			
		_		-		307,941		289,361			
		_		37,918		42,507		827,192			
		_		-		-		6,635			
		_		-		16,277		3,081			
		-		143,575		1,697,331		6,964,932			
		-		-		187,115		175,089			
		_		_		2,896,333		1,999,623			
		-		3,157		3,157		-			
		-		398,837		398,837		795,201			
		-		-		-		1,183,000			
		-		-		2,128,522		1,517,894			
		-		-		2,376,250		2,666,422			
		-				<b>-</b>		(567,320)			
		-		401,994		7,990,214		7,769,909			
_\$			\$	545,569	\$	9,687,545	\$	14,734,841			

Shorewood, Wisconsin Balance Sheet (Continued) Governmental Funds June 30, 2016

(With summarized financial information as of June 30, 2015)

Reconciliation to the Statement of Net Position	2016		2015
Total Fund Balances from previous page	\$ 7,990,214	\$	7,769,909
Amounts reported for governmental activities in the Statement of Net Position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	25,592,837		25,866,349
The District's proportionate share of the Wisconsin Retirement System pension plan is not an available financial resource; therefore, it is not reported in the fund financial statements:			
Net pension asset (liability)	(1,646,866)		2,440,970
Deferred outflow of resources	8,780,467		2,133,226
Deferred inflow of resources	(3,507,016)		(53,387)
Deferred outflow of resources is reported in Statement of Net Position for			
the loss on advance refunding.	348,364		383,201
Some liabilities, including bonds and notes payable, are not due and payable in the current period and therefore are not reported in the funds.			
Bonds and notes payable	(21,050,000)		(23,080,000)
Premium on long-term debt	(252,249)		(271,871)
Other post-employment benefits	4,306,058		4,046,871
Pension obligation	(905,738)		(125,359)
Compensated absences	(144,412)		(260,817)
Accrued interest payable	 (168,615)		(184,488)
Net Position of Governmental Activities as Reported on the			
Statement of Net Position (see page 4)	 19,343,044	\$	18,664,604

# Shorewood, Wisconsin Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2016 (With summarized financial information for the year ended June 30, 2015)

	Г				Debt S	ervice
		General		Special Revenue Trust	Non-referendum	Referendum
Revenues						
Property taxes	\$	15,019,928	\$	-	\$ 196,949	\$ 3,461,549
Other local sources		568,044		1,241,144	171	5,235
Interdistrict sources		1,271,616		-	-	-
Intermediate sources		8,640		-	-	-
State sources		6,582,079		-	-	-
Federal sources		652,324		-	•	-
Other sources		846,947			-	
Total Revenues		24,949,578		1,241,144	197,120	3,466,784
Expenditures						
Instruction						
Regular instruction		11,801,064		387,373	-	-
Vocational instruction		-		-	-	-
Special education instruction		2,953,305			-	-
Other instruction		1,179,327		157,614	-	
Total Instruction		15,933,696		544,987		
Support Services		4 685 6 :-				
Pupil services		1,077,210		1,998	-	•
Instructional staff services		1,235,600		140,620	-	•
General administration services		782,945			-	-
School administration services		1,158,374		1,656	-	-
Business services		643,580			-	-
Operation and maintenance of plant		2,333,987		1,124,120	-	•
Pupil transportation services		126,758		135	-	•
Food service				-	-	-
Central services		695,936		-	-	-
Insurance		162,650		-	-	
Total Support Services	_	8,217,040		1,268,529	-	
Community Services	_				<u> </u>	
Debt Service					== 000	4.055.000
Principal				-	75,000	1,955,000
Interest and fiscal charges		<u>63,935</u>			121,949	615,245
Total Debt Service		63,935			196,949	2,570,245
Non-program						
General tuition payments		176,519		-	-	-
Special education tuition payments		140,167		-	-	-
Revenue transits to others		13,529		-	-	-
Adjustments and refunds		115,518			<u> </u>	
Total Non-program		445,733		-	100.010	
Total Expenditures		24,660,404		1,813,516	196,949	2,570,245
Excess of Revenues Over (Under) Expenditures		289,174		(572,372)	)171	896,539
Other Financing Sources (Uses)						
Long-term debt issued		-		-	-	-
Premium from debt issue		-		-	-	-
Payment to OPEB trust		-		-	-	-
Transfers out		(567,320	)		-	-
Transfers in				<u>-</u>	-	
Total Other Financing Sources (Uses)	_	(567,320	)	-	-	
Net Change in Fund Balances		(278,146	)	(572,372	) 171	896,539
Fund Balances - July 1		2,841,511		2,700,894	136,259	1,863,364
Fund Balances - June 30	_\$	2,563,365	\$	2,128,522	\$ <u>136,430</u>	\$ 2.759.903
(Continued)						

	Other		Tot	al	
Capital	Governmental	1	Governmen		unds
Projects	Funds		2016		2015
		_		_	40.000.040
\$ -	\$ 999,308	\$	19,677,734	\$	19,020,646
-	1,219,934		3,034,528		3,182,915
-	-		1,271,616		1,280,273
-	-		8,640		20,094
-	5,039		6,587,118		6,215,108
-	172,553		824,877		925,812
_	-		846,947		247,157_
	2,396,834		32,251,460		30,892,005
-	2,000,001				
			12,188,437		11,388,962
-	-		12,100,431		3,817
-	-		0.050.005		
-	•		2,953,305		2,948,102
			1,336,941		1,133,178
			16,478,683		15,474,059
			4.000.000		000 447
-	-		1,079,208		999,117
-	-		1,376,220		1,400,487
-	64,659		847,604		778,215
-	-		1,160,030		1,064,509
-	33,052		676,632		767,881
	315,260		3,773,367		3,333,107
_	10,889		137,782		238,846
_	373,897		373,897		394,257
-			697,016		620,092
-	1,080				295 <u>,531</u>
	97,695		260,345		9,892,042
			10,382,101		
	1,314,058		1,314,058		1,199,914
			0.000.000		4 005 000
-	-		2,030,000		1,835,000
	-		801,129		743,593
			2,831,129		2,578,593
					004.000
-	-		176,519		201,086
-	· -		140,167		188,467
-			13,529		-
-	579,451		694,969		54,250
-	579,451		1,025,184		443,803
	2,790,041		32,031,155		29,588,411
			_		
-	(393,207	)	220,305		1,303,594
	-	-			
-			-		5,055,000
	. <b>-</b>		-		73,159
-			-		(5,016,600)
			(567,320)		(1,505,254)
567,320	-		567,320		1,505,254
567,320			-		111,559
007,020					
567,320	(393,207	)	220,305		1,415,153
(567,320	795,201		7,769,909		6,354,756
\$	<u>\$ 401,994</u>	\$	7,990,214	\$	7,769,909

Shorewood, Wisconsin

Statement of Revenues, Expenditures and Changes in Fund Balances (Continued)

## Governmental Funds

For the Year Ended June 30, 2016

(With summarized financial information for the year ended June 30, 2015)

		2016		2015
Reconciliation to the Statement of Activities				4 445 450
Net Change in Fund Balances from previous page	\$	220,305	\$	1,415,153
Amounts reported for governmental activities in the Statement of Activities are different because:				
Governmental funds report capital outlays as expenditures. However in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Capital outlay reported in governmental fund statements  Depreciation expense reported in the statement of activities  Amount in which depreciation is (greater) less than capital outlays	<u>.</u>	(273,512)		(706,280)
Amount in which depreciation is (greater) less than capital outlays		(270,012)		(100,200)
Certain employee benefits are reported in the governmental funds when amounts are paid. The Statement of Activities reports the value of benefits earned during the year. The accrual of these benefits increased by:		116,405		(4,908)
Changes in the net pension liability (asset) and related deferred inflows and outflows of resources as a result of employer contributions, changes in assumptions and proportionate share and the difference between the expected and actual experience of the pension plan.		(894,224)		100,706
The District's contributions to its employee benefit trust fund to finance its post-retirement benefits differs from than the annual required contribution (ARC). The payments to the employee benefit trust fund are recorded as an expenditure when paid in the governmental statements. The Statement of Activities reports the ARC as the expense. The difference is:		259,187		4,437,038
The District's pay as you go payments related to its other pension plan differs from than the annual required contribution (ARC). The stipend payments are recorded as an expenditure when paid in the governmental statements. The Statement of Activities reports the ARC as the expense. The difference is:		(62,034)		(59,260)
The District issued debt during the year. The amount of the debt is reported in the governmental funds as a source of financing. In the Statement of Net Position, however, debt constitutes a long-term liability. The amount of debt issued is:		-		(5,055,000)
Repayment of principal on long-term debt is reported in the governmental funds as an expenditure, but is reported as a reduction in long-term debt in the statement of net position and does not affect the Statement of Activities. The amount of long-term debt principal payments:  General obligation debt retired by District		2,030,000		1,835,000
Interest payments on outstanding debt are reported in the governmental funds as an expenditure when paid. In the Statement of Activities interest is reported as it accrues.		15,873		(58,777)
The loss on advanced refunding is reported in the governmental fund as an expenditure. In the Statement of Activities, this cost is deferred and amortized over the life of the bonds.		(34,837	)	(34,837)
Premiums and discounts are reported in the governmental fund as an expenditure. In the Statement of Activities, these costs are capitalized and amortized over the life of the bonds.		19,622		(57,032)
Change in Net Position of Governmental Activities as Reported on the Statement of Activities (see page 5)	<u>\$</u>	1,396,785	\$	1,811,803

Shorewood, Wisconsin Statement of Net Position Fiduciary Funds June 30, 2016

(With summarized financial information as of June 30, 2015)

		Agency Fund Pupil		Private Purpose		Employee Benefit	Total Fiduo	cian	y Funds
		Activity	Т	rust Fund	T	rust Fund	2016		2015
ASSETS									
Cash and investments	\$	109,099	\$	1,266,914	\$	8,667,023	\$ 10,043,036	\$	11,694,514
Accounts receivable		<u> </u>		<del>_</del>		261,100	261,100		45,436
TOTAL ASSETS		109,099		1,266,914		8,928,123	10,304,136		11,739,950
LIABILITIES									
Accounts payable		-		-		-	-		1,933
Other deposits payable		4,379		-		609,427	613,806		605,911
Payable to District		7,393		-		150,646	158,039		1,384,082
Due to parent organizations		19,693		-		-	19,693		13,996
Due to student organizations		77,634					77,634		119,549
TOTAL LIABILITIES		109,099		-		760,073	869,172		2,125,471
NET POSITION									
Restricted for									
Scholarships		-		1,266,914		-	1,266,914		1,359,344
Employee benefits						8,168,050	8,168,050		8,255,135
TOTAL NET POSITION	<u>\$</u>		\$	1,266,914	\$	8,168,050	\$ 9,434,964	\$	9,614,479

## Shorewood, Wisconsin Statement of Changes in Net Position

Fiduciary Funds

For the Year Ended June 30, 2016

(With summarized financial information for the year ended June 30, 2015)

	Private Purpose Trust Fund	Employee Benefit Trust Fund	Total Fidu	ciary Funds 2015
ADDITIONS		1		
Contributions	\$ 47,563	\$ 414,312	\$ 461,875	\$ 5,208,909
Investment income	24,515	168,307	192,822	136,425
Total Additions	72,078	582,619	654,697	5,345,334
DEDUCTIONS Scholarship payments Loss on investments Employee benefit payments	120,948 43,560	- - 669,704	120,948 43,560 669,704	75,456 - 1,058,282
Total Deductions	164,508	669,704	834,212	1,133,738
Change in Net Position	(92,430)	(87,085)	(179,515)	4,211,596
Net position - July 1, as previously reported	1,359,344	8,255,135	9,614,479	5,353,710
Prior period adjustment			-	49,173
Net position - July 1, restated	1,359,344	8,255,135	9,614,479	5,402,883
Net position - June 30	\$ 1,266,914	\$ 8,168,050	\$ 9,434,964	\$ 9,614,479

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### **NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the Shorewood School District ("the District"), Shorewood, Wisconsin, have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below:

#### 1. Reporting Entity

The District is organized as a unified school district. The District, governed by a five member elected school board, operates grades K through 12 and is comprised of one taxing district.

In accordance with GAAP, the basic financial statements are required to include the District (the primary government) and any separate component units that have a significant operational or financial relationship with the District. The District has not identified any component units that are required to be included in the basic financial statements in accordance with standards established by GASB Statement No. 61.

#### 2. District-Wide and Fund Financial Statements

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from district-wide financial statements. Governmental funds include general, special revenue, debt service and capital projects funds. The District has no proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

#### **GENERAL FUND**

This is the District's main operating fund. It accounts for all financial activity that is not accounted for in another fund.

SPECIAL REVENUE TRUST SPECIAL REVENUE FUND

This fund is used to account for the donations received by the District.

NON-REFERENDUM AND REFERENDUM DEBT SERVICE FUNDS

These funds are used to account for financial resources for, and the payment of, general long-term debt principal, interest and related costs.

#### **CAPITAL PROJECTS FUND**

This fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Additionally, the District reports the following fund types:

The District accounts for resources legally held in trust for scholarship awards as a *private-purpose trust fund*. Only earnings on the invested resources may be used to support the scholarships.

The District accounts for assets held for future payment of post-employment health benefits in an employee benefit trust fund.

The District accounts for assets held as an agent for various student and parent organizations in an agency fund.

### 3. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The district-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to employee benefit programs and claims and judgments, are recorded only when payment is due.

Property taxes are recognized as revenue in the fiscal year for which taxes have been levied. Tuition, grants, fees and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when the cash is received by the District.

As a general rule the effect of interfund activity has been eliminated from the district-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### **NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### 4. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balance

#### a. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date.

#### b. Accounts Receivable

Accounts receivable are recorded at gross amount with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements.

#### c. Property Taxes

The aggregate District tax levy is apportioned and certified in November of the current fiscal year for collection to comprising municipalities based on the immediate past October 1 full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes must be paid in full or in two or more installments with the first installment payable the subsequent December 31 and a final payment no later than the following July 31. On or before January 15, and by the 20th of each subsequent month thereafter, the District is paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20, the county treasurer makes full settlement to the District for any remaining balance.

Property taxes are recognized as revenue in the fiscal year levied as they are considered due as of January 1, the date from which interest and penalties accrue for non-payment of a scheduled installment, and full receipt of the entire levy is assured within sixty days of fiscal year end, meeting the availability criteria necessary for property tax revenue recognition by accounting principles generally accepted in the United States of America.

#### d. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" in the fund financial statements.

#### e. Capital Assets

Capital assets, which include property, buildings, machinery and equipment, and site improvements, are reported in the district-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or higher with an estimated useful life in excess of one year.

Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets

Capital assets of the District are depreciated using the straight-line method over the following estimated useful lives:

Years 20	Governmental Activities
20	
	20

Site improvements 20
Buildings 50
Machinery and equipment 5 - 20

#### f. Compensated Absences

The District's policy allows employees to earn varying amounts of sick pay for each year employed, accumulating to varying maximum amounts. The District employees are also granted vacation days in varying amounts based on length of service. Upon retirement or termination of employment, the employees are paid for the unused portion. All vacation leave is accrued when incurred in the district-wide statements. Expenditures for these benefits are recognized as paid in the fund financial statements.

#### g. <u>Deferred Outflows/Inflows of Resources</u>

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The District has two items that qualify for reporting in this category. The first is the deferred charge on refunding reported in the district-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second is related to the District's proportionate share of the Wisconsin Retirement System pension plan and is deferred and amortized over the expected remaining service lives of the pension plan participants.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category on the statement of net position. The item is related to the District's proportionate share of the Wisconsin Retirement System pension plan and is deferred and amortized over the expected remaining service lives of the pension plan participants.

#### h. Long-term Obligations

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expense during the current period.

In the fund financial statements, governmental fund types recognize bond issuance costs, bond premium and discounts during the current period. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures while bond premiums and discounts are recorded as other financing sources or uses.

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### i. Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### j. Net Position/Fund Equity

#### **GOVERNMENTAL FUND FINANCIAL STATEMENTS**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.
- Restricted fund balance Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.
- Committed fund balance Amounts that are constrained for specific purposes by action of the Board of Education. These constraints can only be removed or changed by the Board of Education using the same action that was used to create them.
- Assigned fund balance Amounts that are constrained for specific purposes by action of District management. The fund balance policy has not addressed the authority of which district personnel have the ability to assign fund balance. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned.
- Unassigned fund balance Amounts that are available for any purpose. Positive unassigned amounts are only reported in the General Fund.

The District has adopted a fund balance spend-down policy regarding the order in which fund balance will be utilized. Where applicable, the policy requires restricted funds to be spent first, followed by committed funds, and then assigned funds. Unassigned funds would be spent last.

Shorewood, Wisconsin

Notes to Basic Financial Statements

June 30, 2016

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**DISTRICT-WIDE STATEMENTS** 

Equity is classified as net position and displayed in three components:

- Net investment in capital assets Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflow of resources.
- Restricted net position Amount of net position that are subject to restrictions that are imposed by
   1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- Unrestricted net position Net position that is neither classified as restricted nor as net investment in capital assets.

#### 5. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

#### 6. Summarized Comparative Information

The basic financial statements include certain prior-year summarized comparative information in total but not at the level of detail required for a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the district's financial statements for the year ended June 30, 2015 from which the summarized information was derived.

#### 7. Reclassifications

Certain amounts in the prior year financial statements have been reclassified to conform with the presentation in the current year financial statements with no change in previously reported net position, changes in net position, fund balance or changes in fund balance.

#### **NOTE B - DETAILED NOTES ON ALL FUNDS**

#### 1. Cash and Investments

The debt service and capital project funds account for their transactions through separate and distinct bank and investment accounts as required by State Statutes. In addition, the fiduciary funds use separate and distinct accounts. All other funds share in common bank and investment accounts.

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool. Investments in the private-purpose trust fund and employee benefit trust fund may be invested in other types of investments as authorized under Wisconsin Statute 881.01, "Uniform Prudent Investor Act".

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### **NOTE B - DETAILED NOTES ON ALL FUNDS (Continued)**

The carrying amount of the District's cash and investments totaled \$16,616,876 on June 30, 2016 as summarized below:

Petty cash funds	\$ 200
Deposits with financial institutions	3,230,445
Investments	
Wisconsin Investment Series Cooperative (WISC)	
Cash management series	3,552,716
Investment series	89
U.S. Treasuries	59,921
Money market mutual funds	76,352
Exchange tracked fund	24,979
Common stock	945,024
Mutual bond funds	60,127
Annuity contract	8,667,023
·	\$ 16,616,876
Reconciliation to the basic financial statements:	
District-wide Statement of Net Position	
Cash and investments	\$ 6,573,840
Fiduciary Funds Statement of Net Position	
Agency fund	109,099
Private purpose trust fund	1,266,914
Employee benefit trust fund	8,667,023
• •	\$ 16,616,876

Deposits and investments of the District are subject to various risks. Presented below is a discussion of the specific risks and the District's policy related to the risk.

#### **Custodial Credit Risk**

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The District does not have an additional custodial credit risk policy.

Deposits with financial institutions within the State of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the State of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Also, the State of Wisconsin has a State Guarantee Fund which provides a maximum of \$400,000 per public depository above the amount provided by an agency of the U.S. Government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available.

Shorewood, Wisconsin

Notes to Basic Financial Statements

June 30, 2016

#### **NOTE B - DETAILED NOTES ON ALL FUNDS (Continued)**

On June 30, 2016, none of the District's deposits with financial institutions were in excess of federal and state depository insurance limits.

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investments in securities to the top two ratings assigned by nationally recognized statistical rating organizations; however trust fund investments can include investments with lower ratings. The District does not have an additional credit risk policy. Presented below is the actual rating as of year-end for investment types requiring disclosure.

	T		Remaining Maturity (in Months)							
			•	12 Months	13 to 24		25 to 60		M	ore Than
Investment Type		Amount		or Less		Months		Months	60	) Months
Wisconsin Investment Series										
Cooperative (WISC)										
Cash management series	\$	3,352,716	\$	3,352,716	\$	-	\$	-	\$	-
Investment series		89		89		-		-		-
U.S. Treasuries		59,921		59,921		-		-		-
Mutual bond funds		60,127		-		60,127		<u> </u>		-
Totals	\$	3,472,853	\$_	3,412,726	\$	60,127	\$	-	\$	-

#### Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the District's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the District's investments by maturity:

			Exempt From					Not
Investment Type	Amount	l ni	sclosure		AAA	Aa	l	Rated
Investment Type	Allouit	1 0		L		<i></i>		
Wisconsin Investment Series								
Cooperative (WISC)								
Cash management series	\$ 3,552,716	\$	-	\$	3,552,716	\$ -	\$	-
Investment series	89		-		89	-		-
Mutual bond funds	60,127		60,127		-	-		-
U.S. Treasuries	59,921		59,921		-	-		-
Annuity contract	8,667,023		-		-	-		8,667,023
Stocks	945,024		-		-	-		945,024
Exchange traded funds	24,979		-		-	-		24,979
Money market mutual funds	76,352		<u> </u>		-	 		76,352
Totals	\$ 13,386,231	_\$_	120,048	\$	3,552,805	\$ 	\$	9,713,378

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### NOTE B - DETAILED NOTES ON ALL FUNDS (Continued)

#### Fair Value Measurements

The District implemented GASB Statement No. 72, Fair Value Measurement and Application, for the year ending June 30, 2016. The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs.

	F	Fair Value Measurements Using:						
	L€	vel 1		Level 2	1	_evel 3		
Investments								
U.S. Treasury securities	\$	-	\$	59,920	\$	-		
Common stock	g	45,024		-		-		
Mutual bond funds		60,127		-		-		
Exchange traded funds		24,979		-		-		
Total investments by fair value level	_\$1,0	30,130	\$	59,920	\$	<u> </u>		

#### Investments

The District has established an employee benefit trust fund to pay retiree's post-retirement benefits. The trust has \$8,667,023 invested in the fixed interest annuities with American United Life Insurance Company® (AUL), a OneAmerica® company. These fixed interest annuities are backed by AUL's general account assets. AUL bears the investment risk for the AUL Fixed Interest Account values and for paying interest.

#### Investment in Wisconsin Investment Series Cooperative

The District has investments in the Wisconsin Investment Series Cooperative (WISC) of \$3,552,805 at year end consisting of \$3,552,716 invested in the Cash Management Series and \$89 invested in the Investment Series. The Cash Management Series has no minimum investment period, allows check writing privileges and the average dollar weighted maturity is ninety (90) days or less. The Investment Series requires a 14 day minimum investment period and one business day withdrawal notice, and the average dollar weighted maturity is one hundred twenty (120) days or less.

WISC is organized by and operated exclusively for Wisconsin public schools, technical colleges, and municipal entities. WISC is not registered with the Securities and Exchange Commission, but operates under Wisconsin intergovernmental Cooperation Statute, Wisconsin Statutes, Section 66.0301. WISC is governed by the Wisconsin Investment Series Cooperative Commission in accordance with the terms of the Intergovernmental Cooperation Agreement. WISC invests District funds in accordance with Wisconsin law. WISC investments are valued at amortized cost, which approximates market value.

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### **NOTE B - DETAILED NOTES ON ALL FUNDS (Continued)**

#### 2. Capital Assets

Capital asset activity for the year ended June 30, 2016 was as follows:

		eginning alance		Increases	_	00100000		Ending
Governmental activities:		alarice	l	increases	ט	ecreases	<u> </u>	Balance
Capital assets, not being depreciated:								
Land	\$	44.000	\$	_	\$	_	\$	44,000
Construction in progress	Ψ	-11,000	Ψ	874,029	Ψ	_	Ψ	874,029
Total capital assets, not being depreciated		44,000		874,029		<del>-</del>	-	918,029
Capital assets, being depreciated:								
Site improvements		5,159,138		65,133		-		5,224,271
Buildings	32	2,179,432		-		-		32,179,432
Machinery and equipment		5,348,769		41,900		208,120		6,182,549
Total capital assets being depreciated	43	3,687,339		107,033		208,120		43,586,252
Less accumulated depreciation for:								
Site improvements	•	1,491,903		248,183		-		1,740,086
Buildings	11	1,502,026		583,900		-		12,085,926
Machinery and equipment		4,871,061		422,491		208,120		5,085,432
Total accumulated depreciation	17	7,864,990		1,254,574		208,120		18,911,444
Total capital assets, being depreciated, net	2	5,822,349		(1,147,541)				24,674,808
Governmental activities capital assets, net	\$ 25	5,866,349	\$	(273,512)	\$	-		25,592,837
Less:								
Capital related general obligation debt								12,085,000
Capital related debt premium								55,567
Add:								
Deferred outflows of resources - loss on adva	nce re	funding						348,364
Net investment in capital assets							\$	13,800,634

Depreciation expense was charged to the following functions of the District as follows:

Governmental activities Unallocated

\$ 1,254,574

#### 3. Interfund Receivable, Payables, and Transfers

Interfund receivables and payables between individual funds of the District as of June 30, 2016 are detailed below:

	Interfund Receivables		nterfund Payables
Temporary cash advances			
General	\$ 37,918	\$	-
Food service	-		37,918
Operating accounts			
General	-		4,589
Community services	4,589		-
Total	\$ 42,507	\$	42,507

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### **NOTE B - DETAILED NOTES ON ALL FUNDS (Continued)**

Interfund transfers between individual funds of the District as of June 30, 2016 are detailed below:

Transfer to: Capital Project

Transfers from: General fund

\$ 567,320

The transfer represents an amount transferred to the Capital Projects Fund to cover the negative fund balance.

#### 4. Short-term Obligations

The District issued tax and revenue anticipation promissory notes in advance of property tax collections. The notes are needed because District expenses for the year begin in July whereas tax collections are not received until January. The District also issued short-term debt in advance of a general obligation debt issue. Short-term debt activity for the year ended June 30, 2016 was as follows:

	0	utstanding 7/1/15		logued	 Retired	0	utstanding 6/30/16
		77 17 13	L	Issued	Retired		0/30/10
Tax and Revenue Anticipation Promissory Note	<del>2</del> S						
\$4,500,000 issued 10/3/14; \$4,500,000							
due 8/21/15; interest 1.00%	\$	4,500,000	\$	-	\$ 4,500,000	\$	-
\$2,500,000 issued 10/13/15; \$2,500,000							
due 1/26/2016; interest 1.00%		-		2,500,000	2,500,000		-
\$2,000,000 issued 10/13/15; \$2,000,000							
due 6/23/2016; interest 1.00%				2,000,000	2,000,000		
	\$	4,500,000	\$	4,500,000	\$ 9,000,000	\$	-

Total interest paid for the year on short-term debt totaled \$60,792.

#### 5. Long-term Obligations

The following is a summary of changes in long-term obligations of the District for the year ended June 30, 2016:

	Outstanding			Outstanding	D	ue Within
Governmental activities:	7/1/15	Issued	Retired	6/30/16	- (	One Year
General Obligation Debt						
Bonds	\$17,750,000	\$ -	\$ 600,000	\$17,150,000	\$	705,000
Notes	5,330,000	 -	1,430,000	3,900,000		1,490,000
Total	23,080,000	-	2,030,000	21,050,000		2,195,000
Debt premium	271,870	-	19,621	252,249		19,621
Compensated absences	260,817	-	116,405	144,412		٠ -
Governmental activities						
Long-term obligations	\$23,612,687	\$ -	\$ 2,166,026	\$21,446,661	\$	2,214,621

Total interest paid during the year on long-term debt totaled \$737,193.

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### NOTE B - DETAILED NOTES ON ALL FUNDS (Continued)

#### **General Obligation Debt**

Detail of the outstanding general obligation debt follows:

			Average	<del>.</del>		
	Issue	Issue	Interest	Dates of	c	Outstanding
	Amount	Date	Rates (%)	Maturity		6/30/16
Taxable Refunding Bonds	\$ 3,595,000	07/19/11	2.00% - 4.60%	04/01/26	\$	2,815,000
Taxable Refunding Bonds	5,060,000	09/27/11	2.00% - 4.30%	04/01/31		4,035,000
General Obligation School						
Improvement Bonds	5,515,000	02/01/13	2.00% - 3.00%	10/01/28		5,370,000
General Obligation Refunding Bonds	5,055,000	04/01/15	3.00% - 3.95%	04/01/35		4,930,000
General Obligation Notes	6,480,000	07/30/08	3.00% - 4.00%	04/01/18		2,225,000
General Obligation Notes	3,170,000	06/01/10	2.00% - 3.50%	06/01/20		1,675,000
Total General Obligation Debt					\$	21,050,000

Annual principal and interest maturities of the outstanding general obligation debt of \$21,050,000 on June 30, 2016 are detailed below:

	Governmental Activities								
Year Ended	Principal	Interest 7			Total				
2017	\$ 2,195,000	\$	673,556	\$	2,868,556				
2018	2,270,000		600,356		2,870,356				
2019	1,195,000		522,982		1,717,982				
2020	1,465,000		482,542		1,947,542				
2021	1,075,000		435,502		1,510,502				
2022-2026	6,835,000		1,601,894		8,436,894				
2027-2031	4,705,000		654,794		5,359,794				
2032-2035	1,310,000		128,518		1,438,518				
	\$ 21,050,000	\$	5,100,144	\$	26,150,144				

#### Legal Margin for New Debt

The District's legal margin for creation of additional general obligation debt on June 30, 2016 was \$130,959,351 as follows:

Equalized valuation of the District	\$ 1,494,502,457
Statutory limitation percentage	(x) 10%
General obligation debt limitation, per Section 67.03 of the	
Wisconsin Statutes	149,450,246
Total outstanding general obligation debt \$ 21,050,	000
Less: Amounts available for financing general obligation debt	
Debt service funds <sup>(1)</sup> 2,559,	105
Net outstanding general obligation debt applicable to debt limitation	18,490,895
Legal Margin for New Debt	\$ 130,959,351

<sup>(1)</sup> Debt service funds less interest payments of \$337,228 due in 2016.

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### NOTE B - DETAILED NOTES ON ALL FUNDS (Continued)

#### 6. Minimum Fund Balance

The Board of Education has adopted a policy that fund balance in the amount of 15% of general fund expenditures be maintained for cash flow management, reducing the need for short-term borrowing, safeguarding against unexpected expenses or unrealized revenues, and maintaining a high credit rating for the District. The unassigned general fund balance at June 30, 2016 is \$2,376,250. The minimum fund balance amount is calculated as follows:

Actual 2015-2016 General Fund Expenditures	\$ 24,660,404
Minimum Fund Balance %	 15%
Minimum Fund Balance Amount	\$ 3,699,061

#### **NOTE C - OTHER INFORMATION**

#### 1. Pension Liability

The District reports a pension liability of \$2,552,604, as summarized below:

Wisconsin Retirement System (WRS)	\$ 1,646,866
Supplemental pension plan	 905,738
Total Pension Liability	\$ 2,552,604

#### 2. Pension Plan - Wisconsin Retirement System (WRS)

#### a. Plan Description

The WRS is a cost-sharing, multiple-employer, defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### **NOTE C - OTHER INFORMATION (Continued)**

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

#### b. Post-Retirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

	Core Fund	Variable Fund
Year	Adjustment	Adjustment
2006	0.8%	3%
2007	3.0	10
2008	6.6	0
. 2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2

#### c. Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$1,010,990 in contributions from the District.

Contribution rates as of June 30, 2016 are:

Employee Category	Employee	Employer
General (including teachers)	6.6%	6.6%
Executives & Elected Officials	6.6%	6.6%
Protective with Social Security	6.6%	9.4%
Protective without Social Security	6.6%	13.2%

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### **NOTE C - OTHER INFORMATION (Continued)**

d. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2016, the District reported a liability of \$1,646,866 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014 rolled forward to December 31, 2015. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2015, the District's proportion was 0.10134681%, which was an increase of 0.00196987% from its proportion measured as of December 31, 2014.

For the year ended June 30, 2016, the District recognized pension expense of \$1,975,796.

At June 30, 2016, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Defe	rred Outflows	Def	erred Inflows
	of	Resources	of	Resources
Differences between expected and actual experience	\$	273,188	\$	3,465,801
Changes in assumptions		1,152,219		-
Net differences between projected and actual				
earnings on pension plan investments		6,725,160		-
Changes in proportion and differences between employer				
contributions and proportionate share of contributions		9,908		41,215
Employer contributions subsequent to the				
measurement date		619,992		
Total	\$	8,780,467	\$	3,507,016

\$619,992 reported as deferred outflows related to pension resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year ended	Deferred Outflow		De	ferred Inflows
June 30,	0	of Resources	of	f Resources
2016	\$	2,117,114	\$	850,902
2017		2,117,114		850,902
2018		2,117,114		850,902
2019		1,771,952		843,431
2020		37,181		110,879
Total	\$	8,160,475	\$	3,507,016

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### **NOTE C - OTHER INFORMATION (Continued)**

#### e. Actuarial Assumption

The total pension liability in the December 31, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date: December 31, 2014
Measurement Date of Net Pension Liability: December 31, 2015

Actuarial Cost Method: Entry Age
Asset Valuation Method: Fair Value
Long-Term Expected Rate of Return: 7.2%
Discount Rate: 7.2%

Salary Increases:

Inflation 3.2%

Seniority/Merit 0.2% - 5.6%

Mortality: Wisconsin 2012 Mortality Table Post-retirement Adjustments\* 2.1%

\* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2012 using experience from 2009 - 2011. The total pension liability for December 31, 2015 is based upon a roll-forward of the liability calculated from the December 31, 2014 actuarial valuation.

Long-term expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Destination	Long-Term	Long-Term
	Current Asset	Target Asset	Expected Nominal	Expected Real
	Allocation %	Allocation %	Rate of Return %	Rate of Return %
Core Fund Asset Class				
U.S. Equities	27%	23%	7.6%	4.7%
International Equities	24.5%	22%	8.5%	5.6%
Fixed Income	27.5%	37%	4.4%	1.6%
Inflation Sensitive Assets	10%	20%	4.2%	1.4%
Real Estate	7%	7%	6.5%	3.6%
Private Equity/Debt	7%	7%	9.4%	6.5%
Multi-Asset	4%	4%	6.7%	3.8%
Total Core Fund	107%	120%	7.4%	4.5%
Variable Fund Asset Class				
U.S. Equities	70%	70%	7.6%	4.7%
International Equities	30%	30%	8.5%	5.6%
Total Variable Fund	100%	100%	7.9%	5.0%

Shorewood, Wisconsin Notes to Basic Financial Statements June 30, 2016

#### **NOTE C - OTHER INFORMATION (Continued)**

Single Discount rate. A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long term bond rate of 3.57%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's proportionate share of the net pension liability (asset) to changes in the discount rate. The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.20 percent, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1percentage-point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

ſ	1%	1% Decrease to		Current		Increase to
	Discount Rate				Di	scount Rate
		(6.2%)		(7.2%)		(8.2%)
_	\$	11,551,150	\$	1 646 866	\$	(6,088,556)

District's proportionate share of the net pension liability (asset)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net statements financial position is available in separately issued available http://etf.wi.gov/publications/cafr.htm.

#### f. Payable to the WRS

At June 30, 2016 the District reported a payable of \$340,971 for the outstanding amount of contributions to the pension plan for the year ended June 30, 2016.

#### 3. Pension Plan - Supplemental Pension Plan

The District implemented GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68 and Amendments to Certain Provisions of GASB Statements 67 and 68 for the year ended June 30, 2016. As a result, the District recognized a cumulative effect of change in accounting principle of \$718,345, which reduced the District's net position as of June 30, 2015. The cumulative effect of change in accounting principle was calculated as follows:

Cumulative Effect of Change in Accounting Principle	\$ 718,345
Less: Amount previously recognized by the District	 125,359
Total Pension Liability, as of July 1, 2015	\$ 843,704

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### **NOTE C - OTHER INFORMATION (Continued)**

#### a. Plan Description

The plan, a single-employer pension plan, is a defined benefit pension plan established to provide a cash stipend to some retirees. The plan is administered by the District. The plan does not issue separate financial statements.

#### b. Plan Participants and Benefits Provided

A summary of plan participants, eligibility requirements and plan benefits follows:

	Plan	Eligibility R	Eligibility Requirements		
Pension	Participants	Age	Service	Duration	Plan Benefit
Administrators	11	55	15	Lump Sum	1 week of pay per year of service; maximum of 25 years of service
Teachers	157	55	15	Lump Sum	Daily rate times years of service, plus \$1,000 for less than 25 years, \$2,000 for 25 - 29 years, \$3,000 for 30 - 34 years and \$3,500 for more than 35 years

#### c. Funding Policy

The entire cost of these benefits is paid by the District. Benefits are currently funded on a pay-as-you-go basis and no assets exist to prefund retiree benefits.

#### d. Funding Status and Funding Progress

As of July 1, 2015, the most recent actuarial valuation date, the plan was unfunded. The actuarial accrued liability for benefits was \$843,704. With no plan assets, the unfunded actuarial accrued liability was also \$843,704.

e. Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

Component	,	Amount	
Balance at July 1, 2015	\$	843,704	
Changes for the year:			
Service cost		74,781	
Interest		20,364	
Changes of benefit terms		_	
Differences between expected and actual experience		-	
Changes of assumptions		-	
Benefit payments		(33,111)	
Net changes		62,034	
Balance at June 30, 2016	\$	905,738	

The District has no deferred outflows or inflows of resources related to its supplemental pension plan.

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

#### **NOTE C - OTHER INFORMATION (Continued)**

#### f. Actuarial Assumptions

The District's total pension liability was measured as of July 1, 2015 and rolled forward to June 30, 20176.

Actuarial Assumptions. The total pension liability in the July 1, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Valuation Date July 1, 2015

Actuarial cost method Individual Entry Age Normal

Amortization method Level percentage of salary, closed basis

Actuarial assumptions:

Discount rate 2.30% Inflation 3.00%

Single Discount rate. A single discount rate of 2.30% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investment.

Sensitivity of the District's total pension liability to changes in the discount rate. The following presents the District's total pension liability at July 1, 2015 calculated using the discount rate of 2.30 percent, as well as what the District's total pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.30 percent) or 1-percentage-point higher (3.30 percent) than the current rate.

1% Decrease to	Current	1% Increase to
Discount Rate	Discount Rate	Discount Rate
(1.30%)	(2.30%)	(3.30%)

July 1, 2015

Total Pension Liability <u>\$ 891,794</u> \$ 843,704 \$ 796,426

The sensitivity of the District's total pension liability was determined based on the actuarial date while the total pension liability of \$905,738 was based on the District's fiscal year ended June 30, 2016, as rolled forward by the District's actuary. Sensitivity information as of June 30, 2015 was not available.

#### 4. Other Postemployment Benefits

The District has established the Shorewood School District Trust Fund for Post-Employment Benefits (the "Plan") which provides eligible employees and former employees of the District (the "Participants") health and dental benefits. The Plan is reported as a fiduciary fund of the District and the significant accounting policies of the Plan are consistent with the District's significant accounting policies discussed in Note A. The Plan financial statements are prepared on the accrual basis of accounting.

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

### **NOTE C - OTHER INFORMATION (Continued)**

a. Plan Description and Contribution Information

Membership of the Plan at July 1, 2015, the date of the latest actuarial valuation:

	Active	Retirees Receiving	
	Employees	Benefits	Total
Teachers	156	18	174
Administrators	11	2	13
Secretarial/Clerical	18	3	21
Custodial/Maintenance	20	2	22
Others	12	-	12_
Total	217	25	242

Plan Description. The Plan is a single-employer defined benefit postemployment health plan that covers retired employees of the District accumulated sick leave and stipend pay for certain employees has also been included. Eligible retired employees have access to group medical coverage through the District's self-insured group plans. District paid medical benefits for the retiree and spouse last until eligible for Medicare. Retired teachers and spouses receive varying amounts of coverage until the earlier of 100 months or eligibility for Medicare. Effective July 1, 2014, the District changed the benefits for all employees retiring July 1, 2014 and later. These retirees will now receive HRA account funds at retirement that can be used to pay for health insurance. The District is currently accounting for the deposits to the HRA accounts during the years of employment, and the OPEB liability reported by the District excludes the value of the HRA accounts. As of June 30, 2016, the District has assets of \$6,978,069 held by the District in the Shorewood School District Trust Fund for Post-Employment Benefits for the future benefit of employees, both current and retirees. As of June 30, 2016, \$609,427 of these assets are considered vested because the employee left the District, and is recorded as a liability in the trust.

All employees of the District are eligible for the Plan if they meet the following age and service requirements:

	Bigibility Re	<b>Eligibility Requirements</b>		Eligibility Requirements		Retire	Retire Benefit	Benefit
OPEB	Age	Service	Date	Date	Duration	Amount		
Administrators	55	15	Before 7/1/2007	Before 7/1/2014	Medicare Eligibility	87.4% of health insurance premiums		
	55		Before 7/1/2007	After 7/1/2014	N/A	The school district will contribute a specified amount into an HRA account. The amount is based on the number of years of service as of 7/1/14 and is increased by \$500 each year until retirement. The HRA account earns interest beginning 7/1/14.		
	57		After 7/1/2007	After 7/1/2014	NA	Beginning in the school year that the administrator attains age 50 and ending in the school year that the administrator attains age 57, the school district will contribute \$25,000 per year into a health reimbursement account (HRA) for that administrator.		

Shorewood, Wisconsin Notes to Basic Financial Statements June 30, 2016

# **NOTE C - OTHER INFORMATION (Continued)**

İ		equirements	Hire	Retire	Benefit	Benefit
OPEB	Age	Service	Date	Date	Duration	Amount
Teachers	57	15	Before 7/1/2006	Before 7/1/2014	Medicare eligibility	87.4% of health insurance premiums
	57	18	After 7/1/2006	Before 7/1/2014	Medicare eligibility	87.4% of health insurance premiums
	57	15	Before 7/1/2006	After 7/1/14		The school district will contribute a specified amount into an HRA account. The amount is based on the number of years of service as of 7/1/14 and is increased by \$500 each year until retirement. The HRA account earns interest beginning 7/1/14.
	57		After 7/1/2006	After 7/1/14		Years of service x \$1,600
Secretarial/Gerical	59	15	Before 7/1/2007	Before 7/1/14	Medicare Bigibility	87.4% of health insurance premiums
	59		Before 7/1/2007	After 7/1/14		The school district will contribute a specified amount into an HRA account. The amount is based on the number of years of service as of 7/1/14 and is increased by \$500 each year until retirement. The HRA account earns interest beginning 7/1/14.
	60		Betw een 7/1/06 and 6/30/07	After 7/1/14		Years of service x \$1,600
	60		7/1/07 or later	After 7/1/14		Years of service x \$2,000
Custodial	60	15	Before 7/1/2005	Before 7/1/14	Medicare Eligibility	90% of health insurance premiums
	60	15	Before 7/1/2005	After 7/1/14		The school district will contribute a specified amount into an HRA account. The amount is based on the number of years of service as of 7/1/14 and is increased by \$500 each year until retirement. The HRA account earns interest beginning 7/1/14.
	60	15	Betw een 7/1/05 and 6/30/09	After 7/1/14		The school district will contribute a specified amount into an HRA account. The amount is based on the number of years of service as of 7/1/14 and is increased by \$1,600 each year until retirement. The HRA account earns interest beginning 7/1/14.
	60	20	After 7/1/2009	After 7/1/14		Years of service x \$1,000

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

### **NOTE C - OTHER INFORMATION (Continued)**

### b. Annual OPEB Cost and Net OPEB Obligation

Valuation date

The District's annual other post-employment benefit (OPEB) cost (expense) is calculated based on the annual required contribution (ARC), and the amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the District's net OPEB obligation.

Component	Amount
Annual required contribution	\$ 174,159
Interest on net OPEB	(93,078)
Adjustment to annual required contribution	158,226
Annual OPEB cost (expense)	 239,307
Contributions made	498,494
Change in net OPEB obligation	 (259,187)
Net OPEB asset - beginning of year	(4,046,871)
Net OPEB asset - end of year	\$ (4,306,058)

The actuarial methods and assumptions used include techniques that are designed to reduce the effect of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with a long-term perspective of the calculations. Additional information as of the latest actuarial valuation follows:

July 1, 2015

Actuarial cost method Projected unit credit
Amortization method Level percentage of salary, open basis
Remaining amortization period Asset valuation method 5-year smoothed market

Asset valuation method 5-year smoothed market Actuarial assumptions:

Investment rate of return 2.30%

Healthcare cost trend rate 9.9% 2016 to 7.5% 2017-2018

decreases by 0.5% per year thereafter

HRA account trend rate 3.00% per annum Projected salary increases 3.00% per annum

*Trend Information* - The District's annual OPEB cost, the percentage of the annual OPEB cost contributed to the plan, and the net OPEB obligation is as follows:

	-			Annual	Percentage			Net
İ	Fiscal	Annual	Required		of Annual	Percentage		OPEB
ı	Year	OPEB	Contribution		OPEB Cost	of ARC	0	bligation
ı	Ended	Cost		(ARC)	Contributed	Contributed		(Asset)
	6/30/14	\$ 566,508	\$	568,760	104.0%	103.6%	\$	390,167
	6/30/15	579,562		581,075	865.6%	863.3%	(	4,046,871)
	6/30/16	239,307		174,159	208.3%	286.2%	(	4,306,058)

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

### **NOTE C - OTHER INFORMATION (Continued)**

### c. Funded Status and Funding Progress

The funded status of the plan as of the most recent actuarial valuation date is as follows:

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AA) - Entry Age (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (a / b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ([b - a] / c)
7/1/2013	\$ 4,406,126	\$ 8,055,433	\$ 3,649,307	54.7%	\$12,449,893	29.3%
7/1/2015	2,127,758	3,271,457	(106,203)	65.0%	13,921,805	-0.8%

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

### 5. Risk Management

The District is exposed to various risks of loss related to torts; thefts, damage or destruction of assets; errors or omissions; employee health and accident claims; or acts of God. For all risks of loss, except employee health, the District's policy is to purchase commercial insurance. Settled claims have not exceeded commercial coverage in any of the past three years and there has been no significant reduction in insurance coverage from the coverage in the prior year.

### 6. Contingencies

- a. The District participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Accordingly, the District's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.
- b. From time to time, the District is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial position or results of operations.

### 7. Limitation on School District Revenues

Wisconsin Statutes limit the amount of revenues a school district may derive from general school aids and property taxes unless a higher amount is approved by a referendum.

This limitation does not apply to revenue needed for payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- a. A resolution of the school board or by referendum prior to August 12, 1993.
- b. A referendum on or after August 12, 1993.

Shorewood, Wisconsin
Notes to Basic Financial Statements
June 30, 2016

### **NOTE C - OTHER INFORMATION (Continued)**

### 8. <u>Upcoming Accounting Pronouncements</u>

In June 2015, the GASB issued two new standards addressing accounting and financial reporting for postemployment benefits other than pensions (OPEB). GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, addresses reporting by OPEB plans whereas GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, addresses accounting and reporting by employer governments that provide OPEB benefits to their employees. The District will, after adoption of GASB No. 75, recognize on the face of the financial statements its net OPEB liability. GASB No. 74 is effective for fiscal years beginning after June 15, 2016 whereas GASB No. 75 is effective one year later. The District is currently evaluating the impact these standards will have on the financial statements when adopted.

### 9. Prior Period Adjustment

Effective July 1, 2014, the District changed the other post-employment benefits for all employees retiring July 1, 2014 and later. These retirees will now receive HRA account funds at retirement that can be used to pay for health insurance. The District is currently accounting for the deposits to the HRA accounts during the years of employment, and the OPEB liability reported by the District excludes the value of the HRA accounts.

In the year ended June 30, 2015, the District issued general obligation debt and transferred assets of the Shorewood School District Trust Fund for Post-Employment Benefits to individual employee HRA accounts. Certain other contributions and investment income were not recognized, along with the vesting of the HRA benefit as a liability. As a result, the District recognized a prior period adjustment to recognize these transactions in the District's 2015 financial statements of the Shorewood School District Trust Fund for Post-Employment Benefits, as follows:

	Employ	ee Benefit Trus	st Fund	Total Fiduciary Funds			
	Previously Reported	Adjusted	Change	Previously Reported	Adjusted	Change	
ADDITIONS							
Contributions	\$ 5,062,036	\$ 5,203,509	\$ 141,473	\$ 5,067,436	\$ 5,208,909	\$ 141,473	
Investment income	104,516	119,519	15,003	121,422	136,425	15,003	
Total Additions	5,166,552	5,323,028	156,476	5,188,858	5,345,334	156,476	
DEDUCTIONS							
Scholarship payments	-	-	-	75,456	75,456	-	
Employee benefit payments	625,799	1,058,282	432,483	625,799	1,058,282	432,483	
Total Deductions	625,799	1,058,282	432,483	701,255	1,133,738	432,483	
Change in Net Position	4,540,753	4,264,746	(276,007)	4,487,603	4,211,596	(276,007)	
Net position - July 1	3,941,216	3,990,389	49,173	5,353,710	5,402,883	49,173	
Net Position - June 30	\$ 8,481,969	\$ 8,255,135	\$ (226,834)	\$ 9,841,313	\$ 9,614,479	\$ (226,834)	

REQUIRED SUPPLEMENTARY INFORMATION

Shorewood, Wisconsin Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
General Fund - Budgetary Basis

For the Year Ended June 30, 2016

Revenues Property taxes Other local sources Interdistrict sources State sources Federal sources Other sources	Budgeted Original \$ 15,021,603 535,689 1,133,699 5,741,885 242,119 95,000	\$ 15,019,928 545,689 1,133,699 5,761,982 147,815 472,074	Actual Amounts \$ 15,019,928 568,044 1,220,544 5,721,576 211,385 785,441	Variance with Final Budget - Positive (Negative)  \$ - 22,355 86,845 (40,406) 63,570 313,367
Total Revenues	22,769,995	23,081,187	23,526,918	445,731
Expenditures Instruction Regular instruction Other instruction Total Instruction	11,519,230 1,149,752	11,281,791 1,152,199	11,801,064 1,179,327 12,980,391	(519,273) (27,128)
Support Services	12,668,982	12,433,990	12,900,391	(546,401)
Pupil services Instructional staff services General administration services School administration services Business services Operation and maintenance of plant	613,281 1,046,751 385,412 1,103,488 576,006 2,720,241 122,630	644,829 1,093,932 732,009 1,100,112 575,851 2,720,206 107,115	688,220 1,021,240 776,638 1,158,374 643,580 2,333,987 108,240	(43,391) 72,692 (44,629) (58,262) (67,729) 386,219 (1,125)
Pupil transportation services Central services	588,031	593,560	691,316	(97,756)
Insurance	282,921	282,921	162,650	120,271
Other support services	40,620	<u>-</u>	-	
Total Support Services	7,479,381	7,850,535	7,584,245	266,290
Debt service Interest and fiscal charges Non-program	61,198	61,198	63,935	(2,737)
General tuition payments	240,780	240,780	176,519	64,261
Adjustments and refunds	6,550	18,644	81,367	(62,723)
Total Non-program	247,330	259,424	257,886	1,538 (281,310)
Total Expenditures	20,456,891	20,605,147	20,886,457	(201,310)
Excess of Revenues Over Expenditures	2,313,104	2,476,040	2,640,461	164,421
Other Financing Uses Transfers out	(2,410,473)	(2,410,473)	(2,918,607)	(508,134)
Net Change in Fund Balance	(97,369)	65,567	(278,146)	(343,713)
Fund Balance - July 1	2,841,511	2,841,511	2,841,511	
Fund Balance - June 30	\$ 2,744,142	\$ 2,907,078	\$ 2,563,365	\$ (343,713)

Shorewood, Wisconsin

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

### Special Education Fund - Budgetary Basis For the Year Ended June 30, 2016

				Variance with
				Final Budget -
	Budgeted	d Amounts	Actual	Positive
	Original	Final	Amounts	(Negative)
Revenues				
Interdistrict sources	\$ -	\$ -	\$ 51,072	\$ 51,072
Intermediate sources	18,696	18,696	8,640	(10,056)
State sources	977,869	977,869	860,503	(117,366)
Federal sources	682,429	550,961	440,939	(110,022)
Other sources			61,506	61,506
Total Revenues	1,678,994	1,547,526	1,422,660	(124,866)
Expenditures				
Instruction				
Vocational instruction	100	-	-	-
Special education instruction	3,091,597	3,030,639	2,953,305	77,334
Other Instruction	11,012	11,012	-	11,012
Total Instruction	3,102,709	3,041,651	2,953,305	88,346
Support Services			-	•
Pupil services	371,320	401,336	388,990	12,346
Instructional staff services	256,572	215,815	214,360	1,455
General administration services	-	4,000	6,307	(2,307)
Pupil transportation services	145,051	94,451	18,518	75,933
Operation and maintenance of plant	4,516	-	-	-
Central services	4,200	5,200	4,620	580
Total Support Services	781,659	720,802	632,795	88,007
Non-program				
Special education tuition payments	205,099	195,546	140,167	55,379
Revenue transits to others	-	-	13,529	(13,529)
Adjustments and refunds		-	34,151	(34,151)
Total Non-program	205,099	195,546	187,847	7,699
Total Expenditures	4,089,467	3,957,999	3,773,947	184,052
Excess of Revenues Under Expenditures	(2,410,473)	(2,410,473)	(2,351,287)	59,186
Other Financing Sources				
Transfers in	2,410,473	2,410,473	2,351,287	(59,186)
Net Change in Fund Balance	-	-	-	-
Fund Balance - July 1				
Fund Balance - June 30	\$	\$ -	\$ -	\$ -

Shorewood, Wisconsin Schedule of Employer Contributions Other Post-Employment Benefit Plan For the Year Ended June 30, 2016

Other Post-Employment Plan								
Year Ended	Year Ended Employer June 30, Contributions			ual Required ribution (ARC)	Percentage Contributed			
Julie 30,	<u> </u>	ontributions_	Oona	ibation (Aire)	Contributed			
2014	\$	589,317	\$	568,760	103.61%			
2015		5,016,600		581,075	863.33%			
2016		498,494		174,159	286.23%			

Shorewood, Wisconsin
Schedule of Changes in Pension Liability and Related Ratios
Supplemental Pension Benefit
Last 10 Fiscal Years\*

		2016
Total Pension Liability		
Service cost	\$	74,781
Interest		20,364
Changes of benefit terms		-
Differences between expected and actual experience		-
Changes of assumptions		-
Benefit payments		(33,111)
Net change in total pension liability		62,034
Total pension liability - beginning		843,704
Total pension liability - ending (a)	\$	905,738
Covered-employee payroll	\$ 1	1,286,199
District's net pension liability as a percentage of covered-employee payroll		8.03%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the prior fiscal year end. Information for prior years is not available.

Shorewood, Wisconsin Schedule of Funding Progress Other Post-Employment Benefit Plan For the Year Ended June 30, 2016

Other Post-Employment Plan									
Actuarial Valuation Date July 1,	(1) Actuarial Value of Assets <sup>(1)</sup>	(2) Actuarial Accrued Liability (AAL) Entry Age Normal	(3) Funded Ratio (1) / (2)	(4) Unfunded Actuarial Accrued Liability (UAAL) (2) - (1)	(5) Covered Payroll	UAAL as a Percentage of Covered Payroll (4) / (5)			
2009 2013 2015	\$ 128,880 4,406,126 2,127,758	\$ 13,326,761 8,055,433 3,271,457	1.0% 54.7% 65.0%	\$ 13,197,881 3,649,307 (1,143,699)	N/A 12,449,893 13,921,805	N/A 29.3% -8.2%			

<sup>(1)</sup> The actuarial value of assets from the actuarial valuation was reduced by \$1,249,902 to reflect the settlement of liabilities existing as of June 30, 2015

Shorewood, Wisconsin
Schedule of Proportionate Share of the Net Pension Liability (Asset)
Wisconsin Retirement System
Last 10 Fiscal Years\*

Proportion of the net pension liability (asset)

Proportionate share of the net pension liability (asset)

Covered-employee payroll

Plan fiduciary net position as a percentage of the total pension liability (asset)

2015

0.09937694%

0.10134681%

(2,440,970)
\$ 1,646,866

\$ 13,959,685
\$ 14,867,318

98.20%

<sup>\*</sup> The District implemented GASB Statement Nos. 68 and 71 for the year ended June 30, 2015. Information for prior years is not available. The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

Shorewood, Wisconsin Schedule of Contributions Wisconsin Retirement System Last 10 Fiscal Years\*

2015 2016 \$ 985,105 \$ 1,010,990 Contractually required contributions Contributions in relation to the contractually required contributions 985,105 \$ 1,010,990 \$ Contribution deficiency (excess) \$ \$ 13,959,685 \$ 14,867,318 Covered-employee payroll 6.80% Contributions as a percentage of covered-employee payroll 7.06%

<sup>\*</sup> The District implemented GASB Statement Nos. 68 and 71 for the year ended June 30, 2015. Information for prior years is not available. The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

Shorewood, Wisconsin

Notes to Required Supplementary Information
For the Year Ended June 30, 2016

### **NOTE A - CHANGES IN ACTUARIAL ASSUMPTIONS**

The July 1, 2015 actuarial valuation for the other post-employment benefits differs from the July 1, 2013 actuarial valuation due to the following factors:

- 1) Decreased the actuarial accrued liability (AAL) by \$3,726,000 due to establishing HRA accounts.
- 2) Increased the AAL by \$402,000 due to changing the discount rate.
- 3) Decreased the AAL by \$1,536,000 due to other causes, including the number of employees retiring/terminating employment different than expected.

### **NOTE B - WISCONSIN RETIREMENT SYSTEM**

There were no changes of benefit terms or assumptions for any participating employer in WRS.

#### **NOTE C - BUDGETS AND BUDGETARY ACCOUNTING**

Operating budgets are adopted each fiscal year for all governmental funds in accordance with Section 65.90 of the Wisconsin Statutes. Budgetary expenditure control is exercised at the function level. Reported budget amounts are as originally adopted or as amended by Board of Education resolution.

The District follows these procedures in establishing the budgetary data reflected in the basic financial statements.

- Based upon requests from District staff, District administration recommends budget proposals to the Board of Education.
- The Board of Education prepares a proposed budget including proposed expenditures and the means
  of financing them for the July 1st through June 30th fiscal year.
- A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
- Pursuant to the public budget hearing, the Board of Education may make alterations to the proposed budget.
- Once the Board of Education (following the public hearing) adopts the budget, no changes may be
  made in the amount of tax to be levied or in the amount of the various appropriations and the
  purposes of such appropriations unless authorized by a 2/3 vote of the entire Board of Education.
- Appropriations lapse at year end unless authorized as a carryover by the Board of Education. The portion of fund balance representing carryover appropriations is reported as a committed fund balance in the fund financial statements.
- Encumbrance accounting is not used by the District.
- The DPI requires the District to separate the special education revenues and expenditures from other general fund amounts.

The District did not have any material violation of legal or contractual provisions for the fiscal year ended June 30, 2016.

Shorewood, Wisconsin

Notes to Required Supplementary Information
For the Year Ended June 30, 2016

### **NOTE D - BUDGETARY INFORMATION**

Budgetary information is derived from the annual operating budget and is presented in accordance with generally accepted accounting principles, except the District adopts a separate budget for the special education special revenue fund. An explanation of the differences between Revenues, Expenditures, and Other Financing Sources (Uses) for budgetary funds on budgetary fund basis and a GAAP general fund basis is summarized below:

		General Fund		Special Education Fund
Revenues	Ц_	Fullu		ruitu
Actual amounts (budgetary basis)	\$	23,526,918	\$	1,422,660
Reclassification of special education		1,422,660		(1,422,660)
Total Revenues		24,949,578		-
Expenditures				
Actual amounts (budgetary basis)		20,886,457		3,773,947
Reclassification of special education		3,773,947		(3,773,947)
Total Expenditures		24,660,404		
Excess of Revenues Over (Under) Expenditures				
Actual amounts (budgetary basis)		2,640,461		(2,351,287)
Reclassification of special education		(2,351,287)		2,351,287
Excess of Revenues Over (Under) Expenditures		289,174		
Other Financing Sources (Uses)				
Actual amounts (budgetary basis)		(2,918,607)		2,351,287
Reclassification of special education		2,351,287		(2,351,287)
Total Other Financing Sources (Uses)		(567,320)	-	-
Net Change in Fund Balance				
Actual amounts (budgetary basis)		(278,146)		-
Fund Balance - July 1				
Actual amounts (budgetary basis)		2,841,511	-	
Fund Balance - June 30	\$	2,563,365	\$	-

SUPPLEMENTARY INFO	RMATION

Shorewood, Wisconsin Combining Balance Sheet Nonmajor Governmental Funds June 30, 2016

ASSETS	С	Community Service		Food Service		tal Nonmajor overnmental Funds
Cash and investments	\$	496,342	æ	_	\$	496,342
Receivables	φ	490,342	Φ	-	Ф	490,342
Accounts		2,175		20,671		22,846
Due from other funds		4,589		20,071		4,589
Due from other governments				21,792		21,792
TOTAL ASSETS	\$	503,106	\$	42,463	\$	545,569
LIABILITIES AND FUND BALANCES Liabilities						
Accounts payable	\$	47,032	\$	1,388	\$	48,420
Accrued payroll liabilities		57,237		-		57,237
Due to other funds		-		37,918		37,918
Total Liabilities		104,269		39,306		143,575
Fund Balances Restricted						
Food service program		-		3,157		3,157
Community service		398,837		-		398,837
Total Fund Balances		398,837		3,157		401,994
TOTAL LIABILITIES AND FUND BALANCES	<u>\$</u>	503,106	\$	42,463	\$	545,569

Shorewood, Wisconsin

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2016

	Community Service		Food Service			al Nonmajor vernmental Funds
Revenues						
Property taxes	\$	999,308	\$	-	\$	999,308
Other local sources		1,018,061		201,873		1,219,934
State sources		-		5,039		5,039
Federal sources				172,553		172,553
Total Revenues		2,017,369		379,465		2,396,834
Expenditures						
Support Services						
General administration services		64,659		-		64,659
Business services		33,052		-		33,052
Operation and maintenance of plant		315,260		-		315,260
Pupil transportation services		10,889		-		10,889
Food service		-		373,897		373,897
Central service		1,080		-		1,080
Insurance		97,695				97,695
Total Support Services		522,635		373,897		896,532
Community Services		1,314,058		-		1,314,058
Adjustments and Refunds		577,040		2,411		579,451
Total Expenditures		2,413,733		376,308	_	2,790,041
Net Change in Fund Balances		(396,364)		3,157		(393,207)
Fund Balances - July 1		795,201				795,201
Fund Balances - June 30	\$	398,837	\$	3,157	\$	401,994

Shorewood, Wisconsin
Schedule of Changes in Assets and Liabilities
Pupil Activity Funds
For the Year Ended June 30, 2016

	Balance 7/1/15		Additions		Deletions		Balance 06/30/16	
ASSETS Cash and investments	\$	138,885	\$	175,198	\$	204,984	\$	109,099
LIABILITIES			_		_			
Accounts payable	\$	1,933	\$	-	\$	1,933	\$	-
Other deposits payable		3,407		972		-		4,379
Payable to District		-		7,540		147		7,393
Due to parent organization		13,996		32,332		26,635		19,693
Due to student organizations		119,549		134,354		176,269		77,634
TOTAL LIABILITIES	\$	138,885	\$	175,198	\$	204,984	\$_	109,099

ADDITIONAL INDEPENDENT AUDITORS' REPORT FOR BASIC FINANCIAL STATEMENTS



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education Shorewood School District Shorewood, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Shorewood School District, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise Shorewood School District's basic financial statements, and have issued our report thereon which included an emphasis of matter paragraph as indicated on page 2 dated March 9, 2017.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Shorewood School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Shorewood School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Shorewood School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2015-001 and 2015-002 that we consider to be significant deficiencies.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Shorewood School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Shorewood School District's Response to Findings**

Shorewood School District's response to the findings identified in our audit is described in the accompanying schedule of prior year audit findings and corrective action plan. Shorewood School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Shorewood School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Shorewood School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Certified Public Accountants Green Bay, Wisconsin

March 9, 2017





# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND THE STATE SINGLE AUDIT GUIDELINES

To the Board of Education Shorewood School District City, Wisconsin

# Report on Compliance for Each Major Federal and State Program

We have audited Shorewood School District's compliance with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Compliance Supplement* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on each of Shorewood School District's major federal and state programs for the year ended June 30, 2016. Shorewood School District's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal and state awards applicable to its federal and state programs.

### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Shorewood School District's major federal and state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration. Those standards, the Uniform Guidance and the *State Single Audit Guidelines* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about Shorewood School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal and state program. However, our audit does not provide a legal determination of Shorewood School District's compliance.

### Opinion on Each Major Federal and State Program

In our opinion, Shorewood School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2016.

### **Report on Internal Control Over Compliance**

Management of Shorewood School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Shorewood School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal or state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal and state program and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *State Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Shorewood School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance, and the *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

Schunch Sc Certified Public Accountants Green Bay, Wisconsin

March 9, 2017

### Shorewood, Wisconsin

Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2016

		Fadaval		(Accrued Receivable)		Accrued Receivable		
Administering Agency	Pass-through	Federal Catalog	Pass-Through Entity	Deferred Revenue	Cash	(Deferred Revenue)	Total	Total
Administering Agency Award Description	Agency	Number	Identifying Number	7/1/15	Received	6/30/16	Revenues	Expenditures
, maid Boompilon	rigency	110111001	i donary nig i tombo.	1,	. 1000.100	0,00,00		
U.S. Department of Agriculture								
Child Nutrition Cluster								
School Breakfast Program		10.553						
July 1, 2015 - June 30, 2016	WDPI		A546-00000-405356	<u>\$</u> -	\$ 7,626	\$ 1,560	\$ 9,186	\$ 9,186
National School Lunch Program Cash Assistance:		10.555						
July 1, 2015 - June 30, 2016	WDPI		A547-00000-405355	-	113,705	20,387	134,092	134,092
Non-Cash Assistance (Commodities)	WDPI		A001-00000-405355	-	29,274	-	29,274	29,274
Total National School Lunch Program	WDPI				142,979	20,387	163,366	163,366
Total Child Nutrition Cluster and								
U.S. Department of Agriculture					150,605	21,947	172,552	172,552
U.S. Department of Education Title I Grants to Local Educational Agencies		84.010						
July 1, 2014 - June 30, 2015	WDPI		A141-00000-405355	(16,777)	16,777	-	-	-
July 1, 2015 - June 30, 2016	WDPI		A141-00000-405355		73,652	45,221	118,873	118,873
Total Title I Grants to Local Educational Agencies				(16,777)	90,429	45,221	118,873	118,873

(Continued)

### Shorewood, Wisconsin

# Schedule of Expenditures of Federal Awards (Continued) For the Year Ended June 30, 2016

				(Accrued Receivable)		Accrued Receivable		
		Federal		Deferred		(Deferred		
Administering Agency	Pass-through	Catalog	Pass-Through Entity	Revenue	Cash	Revenue)	Total	Total
Award Description	Agency	Number	Identifying Number	7/1/15	Received	6/30/16 <sup>°</sup>	Revenues	Expenditures
U.S. Department of Education (Continued)								
Special Education Cluster (IDEA)								
Special Education - Grants to States		84.027						
IDEA Flow-Through								
July 1, 2014 - June 30, 2015	WDPI		A341-00000-405355	(121,690)	121,690	-	-	-
July 1, 2015 - June 30, 2016	WDPI		A341-00000-405355		261,082	141,665	402,747	402,747
Total Special Education - Grants to States				(121,690)	382,772	141,665	402,747	402,747
Special Education - Preschool Grants		84.173						
July 1, 2015 - June 30, 2016	WDPI		A347-00000-405355		9,218	-	9,218	9,218
Total Special Education Cluster				(121,690)	391,990	141,665	411,965	411,965
English Language Acquisition State Grants		84.365						
July 1, 2014 - June 30, 2015	WDPI		A391-00000-405355	(1,332)	1,332	-	-	_
July 1, 2015 - June 30, 2016	WDPI		A391-00000-405355	-	13,921	7,679	21,600	21,600
Total English Language Acquisition State Grants				(1,332)	15,253	7,679	21,600	21,600
Improving Teacher Quality State Grants		84.367						
July 1, 2014 - June 30, 2015	WDPI		A365-00000-405355	(12,105)	12,105	-	-	-
July 1, 2015 - June 30, 2016	WDPI		A365-00000-405355	-	13,059	5,277	18,336	18,336
Total Improving Teacher Quality State Grants				(12,105)	25,164	5,277	18,336	18,336
Total U.S. Department of Education				(151,904)	522,836	199,842	570,774	570,774

(Continued)

# Shorewood, Wisconsin Schedule of Expenditures of Federal Awards (Continued) For the Year Ended June 30, 2016

				(Accrued Receivable)		Accrued Receivable		
		Federal		Deferred		(Deferred		
Administering Agency	Pass-through	Catalog	Pass-Through Entity	Revenue	Cash	Revenue)	Total	Total
Award Description	Agency	Number	Identifying Number	7/1/15	Received	6/30/16	Revenues	Expenditures
U.S. Department of Health and Human Services  Medicaid Cluster  Medical Assistance Program - School Based Services  Total U.S. Department of Health and Human Services	WDHS	93.778	44234700	(14,332)	87,272	_	72,940	72,940
Total U.S. Department of Health and Human Services	5			(14,332)	87,272		72,940	72,940
TOTAL FEDERAL FINANCIAL ASSISTANCE				\$ (166,236)	\$ 760,713	\$ 221,789	\$ 816,266	\$ 816,266

Pass-Through Agencies

WDPI: Wisconsin Department of Public Instruction WDHS: Wisconsin Department of Health Services

See notes to the Schedules of Expenditures of Federal Awards and the State Financial Assistance

Shorewood, Wisconsin Schedule of State Financial Assistance For the Year Ended June 30, 2016

					Accrued			crued			
					ceivable)	·		eivable			
		State	State	D	eferred		(D∈	eferred			
	Pass-through	I.D.	Identifying	R	evenue	Cash	Re	venue)	Total	ŀ	Total
Grantor Agency/State Program Title	Agency	Number	Number		7/1/15	Received	6/	30/16	Revenues	Exp	enditures
Miles and Department of Bullio Instruction											
Wisconsin Department of Public Instruction	5: 44 1	055 404	105055 100	•			•		0 000 500	•	000 500
Special Education and School Age Parents	Direct Awards	255.101	405355-100	\$	-	\$ 860,503	\$	-	\$ 860,503	\$	860,503
State School Lunch	Direct Awards	255.102	405355-107		-	4,544		-	4,544		4,544
Common School Fund Library Aid	Direct Awards	255.103	405355-104		-	68,486		-	68,486		68,486
Bilingual - Bicultural Aid	Direct Awards	255.106	405355-111		-	3,618		-	3,618		3,618
Pupil Transportation Aid	Direct Awards	255.107	405355-102		-	303		-	303		303
General Equalization	Direct Awards	255.201	405355-116		(60,208)	3,950,550		69,500	3,959,842	3	,959,842
Integration Aid	Direct Awards	255.204	405355-106		-	1,405,806		-	1,405,806	1	,405,806
School Breakfast Program	Direct Awards	255.344	405355-108		-	495		-	495		495
Educator Effectiveness Eval Sys Grants Public	Direct Awards	255.940	405355-154		-	13,040		-	13,040		13,040
Per Pupil Aid	Direct Awards	255.945	405355-113		-	-	2	268,652	268,652		268,652
Total Wisconsin Department of Public Instruction	1				(60,208)	6,307,345		338,152	6,585,289	6	5,585,289
TOTAL STATE FINANCIAL ASSISTANCE				<u>\$</u>	(60,208)	\$ 6,307,345	\$ :	338,152	\$ 6,585,289	\$ 6	5,585,289

See notes to the Schedules of Expenditures of Federal Awards and the State Financial Assistance

Shorewood, Wisconsin

Notes to the Schedule of Expenditures of Federal Awards and Schedule of State Financial Assistance For the Year Ended June 30, 2016

### **NOTE A - BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards and schedule of state financial assistance include the federal and state grant activity of the Shorewood School District and are presented on the modified accrual basis of accounting. The information in these schedules is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and the State Single Audit Guidelines. Therefore, some amounts presented in these schedules may differ from amounts presented in, or used in the preparation of, the basic financial statements.

### NOTE B - SPECIAL EDUCATION AND SCHOOL AGE PARENTS PROGRAM

The 2016-2017 eligible costs under the State Special Education Program as reported by the District are \$3,027,912.

### **NOTE C - FOOD DISTRIBUTION**

Nonmonetary assistance is reported in the Schedule of Expenditures of Federal Awards at the fair market value of the commodities received and disbursed.

#### **NOTE D - OVERSIGHT AGENCIES**

The U.S. Department of Education is the federal oversight agency and the Wisconsin Department of Public Instruction is the state oversight agency for the District.

### **NOTE E - INDIRECT COSTS**

The District has not elected to charge a de minimis rate of 10% of modified total costs.

### **NOTE F - SUBRECIPIENT PAYMENTS**

The District made no payments to subrecipients for the year ending June 30, 2016.

Shorewood, Wisconsin Schedule of Findings and Questioned Costs For the Year Ended June 30, 2016

### Section I - Summary of Auditors' Results

Basic	Financial	Statements
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Type of auditors' report issued:

Internal control over financial reporting:

• Material weakness(es) identified?

• Significant deficiency(ies) identified?

Noncompliance material to basic financial statements noted?

Unmodified

No

### Federal Awards and State Financial Assistance

Internal control over major programs:

Material weakness(es) identified?
 Significant deficiency(ies) identified?
 Type of auditors' report issued on compliance for major programs
 Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of the Uniform Guidance?
 Any audit findings disclosed that are required to be reported in accordance with the State Single Audit Guidelines?

Identification of major federal and state programs:

CFDA Number	Name of Federal Programs	
	Special Education Cluster	
84.027	Special Education - Grants to States - IDEA Flow through	
84.173	Special Education - Preschool Grants	
State ID. Number	Name of State Programs	
	General Aids Cluster	
255.201	General Equalization Aids	
255.204	Integration Aid	
	etween Type A and Type B federal programs: etween Type A and Type B state programs:	\$750,000 \$250,000
ed as low-risk auditee		No

Shorewood, Wisconsin
Schedule of Findings and Questioned Costs (Continued)
For the Year Ended June 30, 2016

# **Section II - Financial Statement Finding**

Finding No.	Internal Control Deficiencies
2015-001	Adjustments to the District's Financial Records
Condition:	As part of our 2015-2016 audit, we proposed adjusting journal entries that were material to the District's financial statement.
Criteria:	Material adjusting journal entries proposed by the auditors are considered to be an internal control deficiency.
Cause:	While District staff maintains financial records which accurately report revenues and expenditures throughout the year, the turnover from the prior fiscal year was still a factor in all accounts being completely reconciled.
Effect:	Monthly and year-end financial records prepared by the District may have contained material misstatements.
Recommendation:	Personnel within the District's business office are currently evaluating current procedures to enhance financial reporting and timeliness of completing reconciliations. As part of this evaluation, we recommend the District identify opportunities to improve efficiency and oversight in ensuring reconciliations are completed timely and, if necessary, resources be provided to the business office to ensure financial reporting is timely.

Shorewood, Wisconsin
Schedule of Findings and Questioned Costs (Continued)
For the Year Ended June 30, 2016

# Section II - Financial Statement Finding (Continued)

Finding No.	Control Deficiencies
2015-002	Preparation of Annual Financial Report
Condition:	Current District staff maintains accounting records which reflect the District's financial transactions; however, preparing the District's annual financial report, including note disclosures, involves the selection and application of specific accounting principles which would require additional experience and knowledge. The District contracts with us and our knowledge of applicable accounting principles, financial statement formats, and note disclosures to assist in the preparation of the annual financial report in an efficient manner.
Criteria:	The preparation and review of the annual financial report by staff with expertise in financial reporting is an internal control intended to prevent, detect and correct a potential omission or misstatement in the financial statements or notes.
Cause:	District management has determined that the additional costs associated with training staff to become experienced in applicable accounting principles and note disclosures outweigh the derived benefits.
Effect:	Without our involvement, the District may not be able to completely prepare an annual financial report in accordance with accounting principles generally accepted in the United States of America.
Recommendation:	We recommend the District continue reviewing the annual financial report. While it may not be cost beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the District is necessary to obtain a complete and adequate understanding of the District's annual financial report.

Shorewood, Wisconsin Schedule of Findings and Questioned Costs (Continued)
For the Year Ended June 30, 2016

# Section IV - Other Issues

Does the auditors' report or the notes to the financial statement include disclosure with regard to substantial doubt as to the auditee's ability to continue as a going concern?		_ Yes	X	_ No
Does the audit report show audit issues (i.e., material non-compliance, non-material non-compliance, questioned costs, material weakness, significant deficiency, management letter comment, excess revenue or excess reserve) related to grants/contracts with funding agencies that require audits to be in accordance with the <i>State Single Audit Guidelines</i> :				
Department of Public Instruction	X	Yes		No
Department of Health Services	X	_ Yes _ Yes		_ No
Was a Management Letter or other document conveying audit comments issued as a result of this audit?	x	_ Yes		_ No
	λ		W M	/
Name and signature of shareholder	d signature of shareholder  David L. Maccoux, CPA			
Date of report		March	9. 2017	

March 9, 2017

Shorewood, Wisconsin
Schedule of Prior Year Audit Findings and Corrective Action Plan
For the Year Ended June 30, 2016

### **Status of Prior Year Audit Findings**

Finding 2015-001 Adjustments to the District's Financial Records

This finding has been repeated as 2015-001.

Finding 2015-002 Preparation of Annual Financial Report

This finding has been repeated as 2015-002.

Finding 2015-003 Segregation of Duties Over the Student Eligibility and Verification Process for the Free and Reduced Lunch Program.

Procedures have been put into place.

### **Corrective Action Plan for Audit Findings**

Finding No.	Corrective Action Plan
2015-001	Adjustments to the District's Financial Records
	The District experienced turnover within the business office during the 2012-13 fiscal year. A new Director of Business Services was hired during the year and began evaluating current procedures within the office to enhance financial reporting. This evaluation will be completed during the 2014-15 fiscal year. The evaluation took place during the 14-15 year as discussed above, however there were still material adjustments. There continued to be a few material adjustments in 2015-2016 year.
2045 002	Dronovation of Annual Einanaial Papart

### 2015-002 Preparation of Annual Financial Report

District management believes that the cost of employing internal resources to draft financial statements and related notes under the GASB 34 model, including the related GASB 34 conversion entries, would outweigh the benefits to be received. Furthermore, District management will continue to employ personnel who have the capability to review, approve and accept responsibility for the financial statements. The Director of Business Services has reviewed and approved the annual financial report prior to issuance.