

**UNIFIED SCHOOL DISTRICT  
OF MARSHFIELD  
MARSHFIELD, WISCONSIN**

**FINANCIAL STATEMENTS  
WITH INDEPENDENT  
AUDITORS' REPORT**

**JUNE 30, 2023**

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## INDEPENDENT AUDITORS' REPORT

To the Board of Education  
Unified School District of Marshfield  
Marshfield, Wisconsin

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Unified School District of Marshfield, Wisconsin, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Unified School District of Marshfield's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Unified School District of Marshfield, as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Unified School District of Marshfield and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Unified School District of Marshfield's ability to continue as a going concern for twelve months beyond

the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Unified School District of Marshfield's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Unified School District of Marshfield's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, Wisconsin Retirement System pension schedules, Wisconsin Retirement System local retiree life insurance fund, and OPEB healthcare defined benefit plan schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the

required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Unified School District of Marshfield's basic financial statements. The combining and individual nonmajor fund financial statements, schedule of expenditures of federal awards, and the schedule of state financial assistance, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and *State Single Audit Guidelines* are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, schedule of expenditures of federal awards, and the schedule of state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2023 on our consideration of the Unified School District of Marshfield's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Unified School District of Marshfield's internal control over financial reporting and compliance.

HAWKINS ASH CPAS, LLP

A handwritten signature in dark ink that reads "Hawkins Ash CPAs, LLP". The signature is written in a cursive, flowing style.

Manitowoc, Wisconsin  
December 5, 2023

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD  
MARSHFIELD, WISCONSIN**

**MANAGEMENT'S DISCUSSION AND ANALYSIS**



# Unified School District of Marshfield

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## Management's Discussion and Analysis

As management of the Unified School District of Marshfield ("District"), we offer readers of the District's basic financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2023. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the District's basic financial statements which follow this narrative.

### FINANCIAL HIGHLIGHTS

Total governmental activities revenue was \$67,243,227 including \$22,719,666 of property taxes and \$33,686,808 of general state and federal aid. Total governmental activities expenditures were \$56,677,306; including \$31,839,442 for direct instruction.

The District's financial status, as reflected in total net position, increased by \$10,565,921.

### OVERVIEW OF THE FINANCIAL STATEMENTS

The basic financial statements are comprised of 1) district-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition, other information supplementary to the basic financial statements is provided.

The basic financial statements consist of two kinds of statements that present different views of the District's financial activities.

- The *Statement of Net Position* and *Statement of Activities* provide information on a district-wide basis. The statements present an aggregate view of the District's finances. District-wide statements contain useful long-term information as well as information for the just completed fiscal year.
- The remaining statements are *fund financial statements* that focus on individual parts of the District. Fund statements generally report operations in more detail than the district-wide statements.

The *notes to the financial statements* provide further explanation of some of the information in the statements and provide additional disclosures so statement users have a complete picture of the District's financial activities and position.

*Required supplementary information* further explains and supports the financial statements by including a comparison of the District's budget data for the year, and other post employment schedule of funding progress and schedule of employer contributions.

The major features of the District's financial statements, including the activities reported and the type of information contained is shown in the following table.



### Major Features of the District-wide and Fund Financial Statements

	District-Wide Statements	Fund Financial Statements
		Governmental
Scope	Entire District	The activities of the District that are not fiduciary, such as instructional, and support services.
Required financial statements	Statement of net position. Statement of activities.	Balance sheet and statement of revenues, expenditures and changes in fund balance.
Basis of accounting and measurement focus	Accrual accounting. Economic resources focus.	Modified accrual accounting. Current financial resources focus.
Type of asset and liability information	All assets and liabilities, both financial and capital, short-term and long-term.	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter. No capital assets or long-term liabilities included.
Type of inflow and outflow information	All revenues and expenses during the year, regardless of when cash is received or paid.	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability are due and payable.

## DISTRICT-WIDE STATEMENTS

The district-wide financial statements are the *Statement of Net Position* and *Statement of Activities*. These statements present an aggregate view of the District's finances in a manner similar to private-sector business. Both statements include functions that are supported principally by property taxes and intergovernmental revenues, called *governmental activities*. Functions that are intended to recover all or a significant portion of costs through user fees and charges (*business type activities*) are not included because the District does not have any of these activities.

## FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of sources of funding and spending on particular programs and to demonstrate compliance with various regulatory requirements. Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes (like repaying its long-term debt) or to show that it is properly using certain revenues (like capital project funds).

The District has one kind of fund:

- *Governmental funds* - The District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for funding future basic services. Governmental funds statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Governmental funds information does not report on long-term commitments as is reported on the district-wide statements.

## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1, below, provides a summary of the District's net position for the year ended June 30, 2023 compared to 2022. The District's combined net position increased by \$10,565,921.

<b>Table 1</b> <b>Condensed Statement of Net Position</b> <i>(in thousands of dollars)</i>			
	Governmental Activities		Total % Change
	2023	2022	2022 - 2023
Current and other assets	\$ 25,979	\$ 36,022	-27.9%
Capital assets	34,554	33,978	1.7%
Total assets	<u>60,533</u>	<u>70,000</u>	-13.5%
Deferred outflows of resources	<u>29,179</u>	<u>24,124</u>	21.0%
Long-term liabilities			
outstanding	24,224	27,233	-11.0%
Other liabilities	3,892	3,927	-0.9%
Total liabilities	<u>28,116</u>	<u>31,160</u>	-9.8%
Deferred inflows of resources	<u>25,248</u>	<u>37,182</u>	-32.1%
Net position:			
Net investment in capital assets	33,413	24,820	34.6%
Restricted	4,426	14,807	-70.1%
Unrestricted	(1,490)	(13,845)	89.2%
Total net position	<u>\$ 36,348</u>	<u>\$ 25,782</u>	41.0%
Note: Totals may not add due to rounding.			

**Table 2**  
**Changes in Net Position**  
*(in thousands of dollars)*

	Governmental Activities		Total % Change
	2023	2022	2022 - 2023
Revenues			
Program revenues			
Charges for services	\$ 1,069	\$ 535	99.8%
Operating grants and contributions	4,923	5,879	-16.3%
General revenues			
Property taxes	22,720	19,821	14.6%
State and federal aid	33,687	32,285	4.3%
Other	4,845	5,625	-13.9%
Total revenues	<u>67,244</u>	<u>64,145</u>	4.8%
Expenses			
Instruction	31,839	28,673	11.0%
Pupil and instructional services	6,022	7,226	-16.7%
Administration and business	14,158	16,653	-15.0%
Interest on debt	18	663	-97.3%
Other support services	866	628	37.9%
Non-program transactions	3,774	3,375	11.8%
Total expenses	<u>56,677</u>	<u>57,218</u>	-0.9%
Increase in net position	<u>\$ 10,567</u>	<u>\$ 6,927</u>	52.5%

Note: Totals may not add due to rounding.

Table 2 provides summarized operating results and their impact on net position.

The District relies primarily on state and federal aids (50%) and property taxes (34%) to fund governmental activities. These two funding sources make up 84% of the total revenues.

Table 3 presents the cost of the six major district activities. The table reports each activity's net cost (total cost less fees generated by the activities and intergovernmental aid provided for specific programs). The net cost reflects the financial burden that was placed on the District's taxpayers by each of these functions.

**Table 3**  
**Net Cost of Governmental Activities**  
*(in thousands of dollars)*

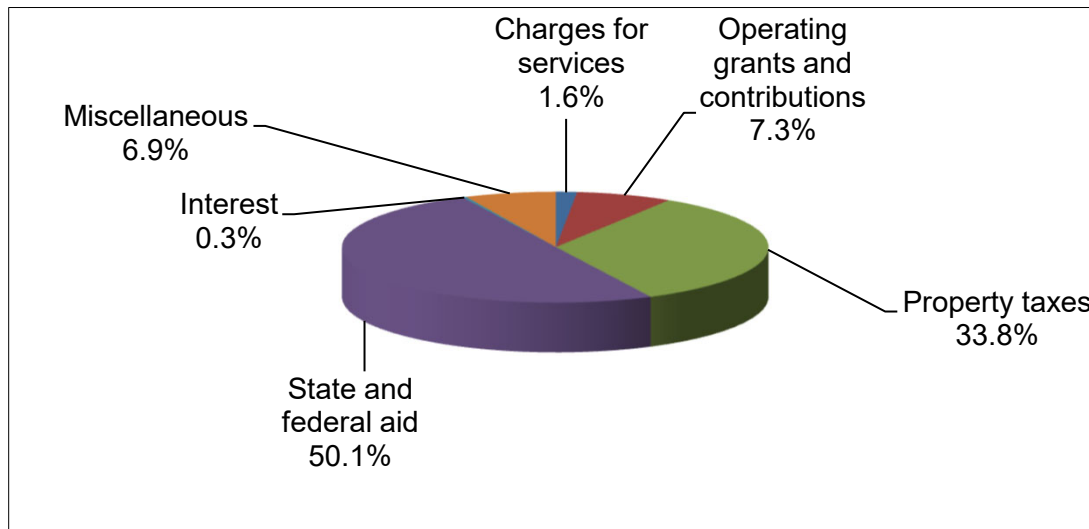
	Net Cost of Services		Total % change
	2023	2022	2022 - 2023
Instruction	\$ 28,176	\$ 25,108	12.2%
Pupil and instructional services	5,767	7,029	-18.0%
Administration and business	12,085	14,001	-13.7%
Interest on debt	18	663	-97.3%
Other support services	866	628	37.9%
Non-program transactions	3,774	3,375	11.8%
Total	<u>\$ 50,686</u>	<u>\$ 50,804</u>	-0.2%

Note: Totals may not add due to rounding.

The cost of all governmental activities this year was \$56,677,306. Individuals who directly participated or benefited from a program offering paid for \$1,069,335 of the costs. Federal and state governments subsidized certain programs with grants and contributions of \$4,922,587. The net cost of governmental activities, \$50,685,384, was financed by general revenues of the District.

The composition of governmental revenues by source and expenditures by type are illustrated below.

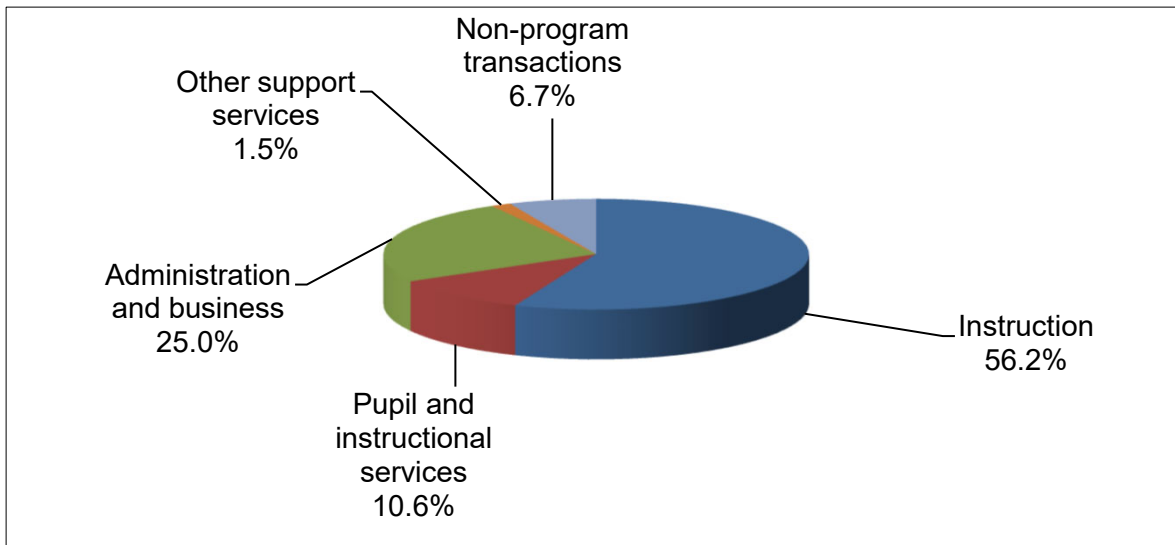
**Governmental Activities Revenue by Type**  
**Chart 1**



Note: Totals may not add to 100% due to rounding.

## Governmental Activities Expenditure by Type

Chart 2



Note: Totals may not add to 100% due to rounding.

### FINANCIAL ASPECTS OF THE DISTRICT'S FUNDS

The District completed the year with a total governmental fund balance of \$21,617,684 up from last year's ending fund balance of \$20,563,873.

The general fund had an increase in fund balance of \$698,344.

The referendum approved debt service fund had an increase of \$4,122.

The long-term capital improvement fund had an increase of \$71,429.

The other governmental funds had a fund balance increase of \$279,916.

### GENERAL FUND BUDGETARY HIGHLIGHTS

The District reviews an interim budget in May for the subsequent year (beginning July 1st). Consistent with current state statutes and regulations an original budget is adopted in October, following determination of official enrollment and certification of general state aids. Generally, the original budget is not significantly modified.

While the District's final budget for the general fund anticipated that expenditures would exceed revenues by \$333,104 the actual results for the year show a \$698,344 excess of revenues over expenditures.

## CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets

At the end of fiscal year 2023, the District had invested \$53,026,004 in capital assets, including land, land improvements, buildings, equipment, and SBITAs (See Table 4). Total accumulated depreciation/amortization on these assets is \$18,472,068. Asset acquisitions for governmental activities totaled \$2,643,870. The District recognized depreciation/amortization expense of \$1,590,639 for governmental activities. Detailed information about capital assets can be found in the notes to the financial statements.

<b>Table 4</b> <b>Capital Assets</b> <i>(net of depreciation, in thousands of dollars)</i>				
	Governmental Activities		Total % change	
	2023	2022	2022 - 2023	
Land	\$ 1,039	\$ 1,039	0.0%	
Land improvements	9,691	9,495	2.1%	
Buildings	39,081	38,151	2.4%	
Equipment	3,214	2,364	36.0%	
SBITA	667	-	N/A	
Less: accumulated depreciation/amortization	(18,661)	(17,070)	9.3%	
Total	<u>\$ 35,031</u>	<u>\$ 33,979</u>	3.1%	

Note: Totals may not add due to rounding.

### Long-Term Debt

At year-end, the District had \$24,223,870 in bonds payable and other long-term debt outstanding (see Table 5). Detailed information about the District's long-term liabilities is presented in the notes to the financial statements.

<b>Table 5</b> <b>Outstanding Long-Term Obligations</b> <i>(in thousands of dollars)</i>				
	Total		Total % change	
	2023	2022	2022 - 2023	
General obligation debt	\$ 762	\$ 7,071	-89.2%	
Other	23,462	20,162	16.4%	
Total	<u>\$ 24,224</u>	<u>\$ 27,233</u>	-11.0%	

Note: Totals may not add due to rounding.

The District retired \$6,308,903 of bonds and notes payable during the year and other transactions, largely related to Wisconsin Retirement System pension, increased total debt by \$3,300,171.

Debt of the District is secured by an irrevocable tax levy adopted by the School Board at the time of issuance. Wisconsin state statutes require that the first property tax receipts be segregated for annual debt service payments.

## **FACTORS BEARING ON THE DISTRICT'S FUTURE**

Currently known circumstances that will impact the District's financial status in the future are:

The District had an actuarial study conducted to identify its unfunded other post employment benefit liability. As of June 30, 2021, the most recent actuarial study, the unfunded actuarial accrued liability balance is \$10,378,499.

The State of Wisconsin has an open enrollment law that allows students to attend school districts of their choice with few restrictions. The state adjusts each district's general aid payment based on the number of students who transfer. This year 311 non-resident open enrollment students attended the Unified School District of Marshfield with 196 Unified School District of Marshfield students attending other schools through the open enrollment program. The number of incoming students exceeds outgoing students by 115. It is important for the District to maintain the quality of instruction and physical property to remain competitive in the open enrollment environment.

Enrollment decreased for the 2022-2023 school year by 28 students.

## **CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Sam Lehman, Director of Business Services, Unified School District of Marshfield, 1010 E. 4th Street, Marshfield, WI 54449.



**UNIFIED SCHOOL DISTRICT OF MARSHFIELD  
MARSHFIELD, WISCONSIN**

**BASIC  
FINANCIAL STATEMENTS**

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD  
MARSHFIELD, WISCONSIN**

**DISTRICT-WIDE  
FINANCIAL STATEMENTS**

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**

STATEMENT OF NET POSITION

JUNE 30, 2023

	GOVERNMENTAL ACTIVITIES
<b>ASSETS</b>	
Cash and investments	\$ 17,607,845
Receivables	
Taxes	6,016,853
Accounts	222,754
Due from other governments	1,516,361
Prepays	117,266
Inventory	20,646
Capital assets (net of accumulated depreciation/amortization)	
Capital assets - not being depreciated	1,039,420
Capital assets - being depreciated	33,514,516
SBITA assets being amortized	477,695
<b>TOTAL ASSETS</b>	<u>60,533,356</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Wisconsin Retirement System pension	27,244,039
Wisconsin Retirement System LRLIF	1,321,868
OPEB healthcare	612,833
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>29,178,740</u>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<u><u>89,712,096</u></u>
<b>LIABILITIES</b>	
Accounts payable	144,170
Self insurance claims payable	159,084
Accrued liabilities	
Payroll, payroll taxes, insurance	3,463,763
Interest	8,090
Deposits payable	61,993
Unearned revenue	55,031
Current portion of long-term obligations	3,899,477
Noncurrent portion of long-term obligations	20,324,393
<b>TOTAL LIABILITIES</b>	<u>28,116,001</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Wisconsin Retirement System pension	15,766,412
Wisconsin Retirement System LRLIF	2,320,693
OPEB healthcare	7,160,719
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>25,247,824</u>
<b>NET POSITION</b>	
Net investment in capital assets	33,413,099
Restricted for	
Special revenue	1,551,941
Debt service	4,122
Capital projects	2,662,206
Other activities	207,296
Unrestricted	(1,490,393)
<b>TOTAL NET POSITION</b>	<u>36,348,271</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION</b>	<u><u>\$ 89,712,096</u></u>

The accompanying notes are an integral part of these statements.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**

STATEMENT OF ACTIVITIES

YEAR ENDED JUNE 30, 2023

FUNCTIONS/PROGRAMS	EXPENSES	PROGRAM REVENUES		NET (EXPENSES) REVENUE AND CHANGES IN NET POSITION
		CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	
<b>GOVERNMENTAL ACTIVITIES</b>				
Instruction				
Regular instruction	\$ 20,351,180	\$ -	\$ -	\$ (20,351,180)
Vocational instruction	2,253,754	-	28,777	(2,224,977)
Special instruction	6,087,998	60,513	3,300,555	(2,726,930)
Other instruction	3,146,510	273,529	-	(2,872,981)
Total instruction	31,839,442	334,042	3,329,332	(28,176,068)
Support services				
Pupil services	3,147,343	-	-	(3,147,343)
Instructional staff services	2,874,895	-	255,146	(2,619,749)
General administration services	1,260,732	-	-	(1,260,732)
Building administration services	2,271,572	-	-	(2,271,572)
Business services	10,625,677	735,293	1,338,109	(8,552,275)
Central services	172,060	-	-	(172,060)
Insurance	336,733	-	-	(336,733)
Interest and other	18,222	-	-	(18,222)
Other support services	356,757	-	-	(356,757)
Total support services	21,063,991	735,293	1,593,255	(18,735,443)
Non-program transactions	3,773,873	-	-	(3,773,873)
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<b>\$ 56,677,306</b>	<b>\$ 1,069,335</b>	<b>\$ 4,922,587</b>	<b>(50,685,384)</b>
<b>General revenues</b>				
Taxes				
Property taxes				22,719,666
State and federal aids not restricted to specific functions				33,686,808
Interest and investment earnings				192,980
Miscellaneous				4,651,851
Total general revenues				61,251,305
CHANGE IN NET POSITION				10,565,921
NET POSITION - BEGINNING OF YEAR				25,782,350
<b>NET POSITION - END OF YEAR</b>				<b>\$ 36,348,271</b>

The accompanying notes are an integral part of these statements.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD  
MARSHFIELD, WISCONSIN**

**FUND  
FINANCIAL STATEMENTS**

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**

BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2023

		DEBT SERVICE	CAPITAL PROJECTS	TOTAL	TOTAL
	GENERAL	REFERENDUM DEBT	LONG-TERM CAPITAL IMPROVEMENT	NONMAJOR GOVERNMENTAL FUNDS	GOVERNMENTAL FUNDS
<b>ASSETS</b>					
Cash and investments	\$ 13,358,838	\$ 4,122	\$ 2,662,206	\$ 1,582,679	\$ 17,607,845
Receivables					
Accounts	118,649	-	-	104,105	222,754
Taxes	6,016,853	-	-	-	6,016,853
Due from other governments	1,468,921	-	-	47,440	1,516,361
Inventories	-	-	-	20,646	20,646
Prepays	116,480	-	-	786	117,266
<b>TOTAL ASSETS</b>	<b>21,079,741</b>	<b>4,122</b>	<b>2,662,206</b>	<b>1,755,656</b>	<b>25,501,725</b>
<b>LIABILITIES</b>					
Accounts payable	126,363	-	-	17,807	144,170
Self insurance claims payable	159,084	-	-	-	159,084
Payroll, payroll taxes, insurance	3,355,113	-	-	108,650	3,463,763
Deposits payable	61,425	-	-	568	61,993
Unearned revenue	-	-	-	55,031	55,031
<b>TOTAL LIABILITIES</b>	<b>3,701,985</b>	<b>-</b>	<b>-</b>	<b>182,056</b>	<b>3,884,041</b>
<b>FUND BALANCES</b>					
Nonspendable	116,480	-	-	21,432	137,912
Restricted	207,296	4,122	2,662,206	1,551,941	4,425,565
Assigned	289,329	-	-	227	289,556
Unassigned	16,764,651	-	-	-	16,764,651
<b>TOTAL FUND BALANCES</b>	<b>17,377,756</b>	<b>4,122</b>	<b>2,662,206</b>	<b>1,573,600</b>	<b>21,617,684</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 21,079,741</b>	<b>\$ 4,122</b>	<b>\$ 2,662,206</b>	<b>\$ 1,755,656</b>	

**Total net position reported for governmental activities in the statement of net position is different from the amount reported above as total governmental funds fund balance because:**

Capital assets used in governmental activities are not financial resources and therefore are not reported in the fund statements. Amounts reported for governmental activities in the statement of net position are:

Governmental capital assets	\$ 53,026,004	
Governmental accumulated depreciation	(18,472,068)	34,553,936
Governmental SBITA assets	\$ 666,757	
Governmental accumulated amortization	(189,062)	477,695

Wisconsin Retirement System asset, deferred inflows of resources, and deferred outflows of resources are not current financial resources and are not reported in fund statements.

10,478,802

Other post employment benefits deferred inflows of resources and deferred outflows of resources are not current financial resources and are not reported in fund statements.

(6,547,886)

Long term assets and liabilities, including bonds and notes payable, are not due in the current period and therefore are not reported in the fund statements. Long term assets and liabilities reported in the statement of net position that are not reported in the funds balance sheet are:

General obligation debt	\$ (761,921)	
Premium	(53,089)	
Capital leases payable	(803,522)	
Accrued interest payable	(8,090)	
Vested employee benefits	(1,365,909)	
WRS liability	(10,860,930)	
Net OPEB obligation	(10,378,499)	(24,231,960)

**Total net position - governmental activities** **\$ 36,348,271**

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**YEAR ENDED JUNE 30, 2023**

	DEBT SERVICE		CAPITAL PROJECTS	TOTAL	TOTAL
	GENERAL	REFERENDUM	LONG-TERM	NONMAJOR	TOTAL
		DEBT	CAPITAL	GOVERNMENTAL	GOVERNMENTAL
			IMPROVEMENT	FUNDS	FUNDS
<b>REVENUES</b>					
Property taxes	\$ 15,952,695	\$ 6,516,859	\$ -	\$ 250,112	\$ 22,719,666
Other local sources	1,332,113	-	-	1,667,319	2,999,432
Interdistrict sources	2,728,835	-	-	-	2,728,835
Intermediate sources	145,499	-	-	-	145,499
State sources	32,444,491	-	-	27,239	32,471,730
Federal sources	4,804,390	-	-	1,217,315	6,021,705
Other sources	71,473	-	71,429	2,883	145,785
<b>TOTAL REVENUES</b>	<b>57,479,496</b>	<b>6,516,859</b>	<b>71,429</b>	<b>3,164,868</b>	<b>67,232,652</b>
<b>EXPENDITURES</b>					
Current					
Instruction					
Regular instruction	19,719,129	-	-	11,867	19,730,996
Vocational instruction	2,035,772	-	-	36,986	2,072,758
Special instruction	5,744,030	-	-	-	5,744,030
Other instruction	2,374,869	-	-	611,556	2,986,425
Total instruction	29,873,800	-	-	660,409	30,534,209
Support services					
Pupil services	2,957,722	-	-	20,637	2,978,359
Instructional staff services	2,772,808	-	-	-	2,772,808
General administration services	1,161,014	-	-	1,645	1,162,659
Building administration services	2,675,943	-	-	98	2,676,041
Business services	8,008,378	-	-	1,900,703	9,909,081
Central services	183,120	-	-	-	183,120
Insurance	336,733	-	-	-	336,733
Other support services	3,522,242	-	-	17,657	3,539,899
Total support services	21,617,960	-	-	1,940,740	23,558,700
Non-program transactions	3,770,523	-	-	3,350	3,773,873
Debt service					
Principal	776,896	1,309,304	-	343,903	2,430,103
Interest	20,483	277,041	-	35,038	332,562
Other	-	270,696	-	-	270,696
Total debt service	797,379	1,857,041	-	378,941	3,033,361
Capital outlay	616,677	-	-	16,900	633,577
<b>TOTAL EXPENDITURES</b>	<b>56,676,339</b>	<b>1,857,041</b>	<b>-</b>	<b>3,000,340</b>	<b>61,533,720</b>
<b>EXCESS (DEFICIENCY) OF</b>					
<b>REVENUES OVER EXPENDITURES</b>	<b>803,157</b>	<b>4,659,818</b>	<b>71,429</b>	<b>164,528</b>	<b>5,698,932</b>
<b>OTHER FINANCING SOURCES (USES)</b>					
Payment to debt escrow agent	-	(4,655,696)	-	-	(4,655,696)
Net transfer (to) from other funds	(115,388)	-	-	115,388	-
Sale of capital assets	10,575	-	-	-	10,575
<b>TOTAL OTHER FINANCING</b>					
<b>SOURCES (USES)</b>	<b>(104,813)</b>	<b>(4,655,696)</b>	<b>-</b>	<b>115,388</b>	<b>(4,645,121)</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>698,344</b>	<b>4,122</b>	<b>71,429</b>	<b>279,916</b>	<b>1,053,811</b>
<b>FUND BALANCE - BEGINNING OF YEAR</b>	<b>16,679,412</b>	<b>-</b>	<b>2,590,777</b>	<b>1,293,684</b>	<b>20,563,873</b>
<b>FUND BALANCE - END OF YEAR</b>	<b>\$ 17,377,756</b>	<b>\$ 4,122</b>	<b>\$ 2,662,206</b>	<b>\$ 1,573,600</b>	<b>\$ 21,617,684</b>

The accompanying notes are an integral part of these statements.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**YEAR ENDED JUNE 30, 2023**

Net change in fund balances - total governmental funds \$ 1,053,811

Amounts reported for governmental activities in the statement of activities are different because:

The acquisition of capital assets are reported in the governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expenses in the statement of activities.

Capital outlay reported in governmental fund statements	\$ 633,577	
Capital outlay reported as other expenses in fund statements	2,010,293	
Depreciation expense reported in the statement of activities	(1,401,577)	
Amortization expense of SBITA assets in statement of activities	<u>(189,062)</u>	
Amount by which capital outlays are greater than depreciation in the current period:		1,053,231

Certain employee benefits are reported in the governmental funds when amounts are paid. The statement of activities reports the value of benefits earned during the year.

This year the accrual of these benefits increased by:		(15,771)
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Wisconsin Retirement System pension asset, deferred inflows of resources, liability, and deferred outflows of resources changes:		(2,106,501)
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Wisconsin Retirement System LRLIF deferred inflows of resources, liability, and deferred outflows of resources changes:		(316,647)
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Other post employment benefits deferred outflows of resources, liability, and deferred inflows of resources changes:		3,226,963
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Repayment of principal on long-term debt is reported in the governmental funds as an expenditure, but is reported as a reduction in long-term debt in the statement of net position and does not affect the statement of activities.

The amount of long-term debt principal payments in the current year is:		7,085,799
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In governmental funds interest payments and other debt costs on outstanding debt are reported as an expenditure when paid. In the statement of activities it is reported as it accrues.

The amount of interest and other debt costs paid during the current period is	\$ 603,258	
The amount of interest and other debt cost accrued during the current period is	<u>(18,222)</u>	
Interest paid is greater than interest accrued by:		<u>585,036</u>

<b>Change in net position - governmental activities</b>		<b><u>\$ 10,565,921</u></b>
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**UNIFIED SCHOOL DISTRICT OF MARSHFIELD  
MARSHFIELD, WISCONSIN**

**NOTES TO THE BASIC  
FINANCIAL STATEMENTS**

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 1 - Summary of Significant Accounting Policies**

The financial statements of the Unified School District of Marshfield (the "District") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below.

**Reporting Entity** - The Unified School District of Marshfield is organized as a unified school district governed by an elected seven-member school board. The District operates grades 4K through grade 12. The District is comprised of all or parts of thirteen taxing districts.

The District's basic financial statements do not include any component units, as defined in GASB 14 and amended by GASB 39 and GASB 61, as there are no organizations which meet the criterion. The criterion for including a legally separate organization as a component unit is the degree of financial accountability the District has with the organization. A financial benefit or burden relationship needs to be present between the primary government and that organization for it to be included in the reporting entity as a component unit.

The following circumstances set forth the District's financial accountability for a legally separate organization: the District is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the District. The District may be financially accountable if an organization is fiscally dependent on the District regardless of whether the organization has (1) a separately-elected governing body, (2) a governing body appointed by a higher level of government, or (3) a jointly-appointed governing body. In addition, the primary government may determine, through exercise of management's professional judgment, that the inclusion of an organization that does not meet the financial accountability criteria is necessary in order to prevent the reporting entity's financial statements from being misleading.

**Basis Of Presentation**

**District-Wide Statements**

The statement of net position and the statement of activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2023**

**NOTE 1 - Summary of Significant Accounting Policies - Continued**

**Fund Financial Statements**

The fund statements provide information about the District's funds. Separate statements for each fund category - governmental - are presented. The emphasis of fund financial statements is on major governmental funds; each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

The District reports the following major governmental funds:

General Fund - is used for all financial activity that is not required to be accounted for in another fund. This is the District's primary operating fund.

Referendum Approved Debt Service Fund - is used to account for and report financial resources that are restricted, committed or assigned to expenditure for principal and interest.

Long-term Capital Improvement Fund - is used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

**Measurement Focus and Basis of Accounting**

The district-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under leases are reported as other financing sources.

Under the terms of grant agreements, the District may fund certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Therefore, when program expenses are incurred, both restricted and unrestricted net position may be available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

**Cash and Investments** - The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 1 - Summary of Significant Accounting Policies - Continued**

acquisition. All funds share common (pooled) checking and investment accounts unless regulations require separate investment accounts, such as the debt service fund.

Investments are stated at fair value, if applicable, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average investment balances.

**Property Tax Levy** - Under Wisconsin law, personal property taxes and first and second installments of real estate taxes are collected by city and village treasurers who then make proportional settlement with the school district and county treasurer for those taxes collected on their behalf. Third installments of real estate taxes and delinquent taxes are collected by the county treasurer who then makes settlement with the city, town, village, and school districts before retaining any for county purposes. Taxes collected by the township are made in two installments, the first by the town, and the second by the county treasurer.

The District's property taxes are levied on or before November 1 on the equalized property valuation certified by the Department of Revenue. As permitted by a collecting municipality's ordinance, taxes may be paid in full or in two or more installments with the first installment payable the subsequent January 31, and a final payment no later than the following July 31. The District is paid by the collecting municipality its proportionate share of tax collections received through the last day of the preceding month on or before January 15, and by the 20 of each subsequent month thereafter. On or before August 20, the county treasurer makes full settlement to the District for any remaining balance. The County assumes all responsibility for delinquent real property taxes.

Property taxes are recognized as revenue in the period for which the taxes are levied. The 2022 tax levy is used to finance operations of the District's fiscal year ended June 30, 2023. All property taxes are considered due on January 1, when an enforceable lien is assessed against the property and the taxpayer is liable for the taxes. All taxes are collected within 60 days of June 30 and are available to pay current liabilities.

**Accounts Receivable** - Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

**Due To/From Other Funds** - During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as due to and from other funds. The amounts reported on the statement of net position for receivable/payable from external parties represents amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for amounts due to and due from within the same fund type.

**Interfund Transactions** - Non-exchange transactions which are not borrowing/lending (will not be repaid) are recorded as transfers, and exchange transactions are recorded as revenues and expenses.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 1 - Summary of Significant Accounting Policies - Continued**

**Inventories** - Inventories are valued at cost using the first-in/first-out method. The costs of inventories are recorded as expenditures when consumed rather than when purchased.

A nonspendable fund balance has been recognized in governmental funds for these non-liquid assets to signify a portion of fund balance is not available for other subsequent expenditures.

**Prepaids** - Prepaid items represent payments for goods or services for which benefits extend beyond June 30.

A nonspendable fund balance has been recognized in governmental funds for these non-liquid assets to signify a portion of fund balance is not available for other subsequent expenditures.

**Capital Assets** - Capital assets are reported at actual cost or estimated historical costs, based on appraisals conducted by an independent third-party professional appraisal firm. Donated assets are reported at estimated acquisition value at the date donation.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the district-wide statements are as follows:

	<u>Capitalization Threshold</u>	<u>Depreciation Method</u>	<u>Estimated Useful Life</u>
Buildings	\$ 5,000	Straight-line	50 years
Building improvements	\$ 5,000	Straight-line	20-25 years
Site improvements	\$ 5,000	Straight-line	10-20 years
Furniture and equipment	\$ 5,000	Straight-line	5-15 years
Computer and related technology	\$ 5,000	Straight-line	5-10 years
Library books *	\$ 5,000	Straight-line	10 years

\* For purposes of determining the capitalization threshold for this item the District groups all purchases for the year.

**Subscription-Based Information Technology Arrangements (SBITA)** - The SBITA liability is measured using the present value of payments to be made during the subscription term. The corresponding intangible right-to-use capital asset is amortized over the shorter of the term or the useful life.

**Debt Premiums and Discounts** - In the government-wide financial statements, debt premiums and discounts are amortized over the life of the debt. Long-term debt is reported net of the applicable debt premium or discount.

In the fund financial statements, premiums and discounts are recognized during the current period. The face amount of debt issued is reported as other financing sources. Premiums on debt issuance are reported as other financing sources while discounts on debt issuance are reported as other financing uses.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 1 - Summary of Significant Accounting Policies - Continued**

**Compensated Absences** - The District's policy permits employees to accumulate earned, but unused vacation and sick pay benefits, which are eligible for payment upon separation from government service. The liability for such leave is reported as incurred in the government-wide statements. A liability for those amounts is recorded in the government funds only if the liability has matured as a result of employee resignations or retirements. The liability for compensated absences includes salary related benefits where applicable.

**Pensions** - The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following: net pension liability (assets), deferred outflows or resources and deferred inflows of resources related to pensions, and pension expense (revenue). Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Other Post Employment Benefits (OPEB)** - The fiduciary net position of the local retiree life insurance fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources, and deferred inflows of resources related to other post employment benefits, OPEB expense (revenue), and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIFs fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Deferred Outflows and Inflows of Resources** - In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to future periods and will not be recognized as an outflow of resources (expenditure) until then. The District has three items that qualify for reporting in this category. They are the Wisconsin Retirement System pension, Wisconsin Retirement System local retiree life insurance fund (LRLIF), and OPEB healthcare reported in the government-wide statement of net position. The Wisconsin Retirement System pension, Wisconsin Retirement System LRLIF, and OPEB healthcare results from changes in its actuarial studies and is amortized over the average of the expected remaining service lives of participants.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position which applies to future periods and so will not be recognized as an inflow of resources (revenue) until then. The District has three type of items, Wisconsin Retirement System pension, Wisconsin Retirement System LRLIF, and OPEB healthcare, which qualify for reporting in this category. The Wisconsin Retirement System pension, Wisconsin Retirement System LRLIF, and OPEB healthcare result from changes in its actuarial studies and is amortized over the average of the expected remaining service lives of participants.

**Estimates** - The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 1 - Summary of Significant Accounting Policies - Continued**

**Net Position Classifications** - Net position represents the difference between the total assets and deferred outflows of resources and the total liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement for those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

**Fund Balance Classifications** - The District classifies its fund equity as follows: 1) nonspendable fund balance consists of equity not in a spendable form or is legally or contractually required to be maintained intact, 2) restricted fund balance consists of equity constrained to specific purposes by their providers, externally imposed by creditors, constitutional provisions or by enabling legislation, 3) committed fund balance consists of equity constrained to specific purposes by the District itself, using its highest level of decision making authority - Board of Education policies, 4) assigned fund balance consists of equity the governing body intends to use for a specific purpose, intent can be expressed by the governing body. The Board of Education has authorized the Director of Business Services to assign fund balances through its fund balance policy and 5) unassigned fund balance consists of equity available for any purpose.

When net losses occur, it is the District's policy to record the net loss against unassigned fund balance, then assigned fund balance, then committed fund balance and lastly to restricted fund balance. The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

**Change in Accounting Principle** - The District has implemented GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITA), in 2023. The change resulted in no adjustments to net position or fund balances.

**NOTE 2 - Cash and Investments**

State statutes permit the District to invest available cash balances, other than debt service funds, in time deposits of authorized depositories, state obligations, U.S. Treasury obligations, U.S. agency issues, repurchase agreements and other investments secured by federal securities, high grade commercial paper, and the local government pooled-investment fund administered by the state investment board. Available balances in the debt service fund may be invested in municipal obligations, obligations of the United States and the local government pooled-investment fund. No significant violations of these restrictions occurred during the year.

As of June 30, 2023, the District had the following investments:

<u>Investment</u>	<u>Weighted Average Maturities</u>	<u>Fair Value</u>
Wisconsin Investment Series Cooperative	Less than one year	\$ 2,181,514
Certificate of deposit	More than one year	480,789
Total		<u>\$ 2,662,303</u>

**Determining Fair Value** - The District categorizes its fair value measurement within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District has the following recurring fair value measurement:

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2023**

**NOTE 2 - Cash and Investments - Continued**

- 1) Wisconsin Investment Series Cooperative is determined based on published market quotations (level 2 inputs).

**Income Allocation** - Interest income is generally allocated to the fund that owns the certificate of deposit, money market account, savings account, and investment.

**Interest Rate Risk** - State statutes limit investments in commercial paper, corporate bonds, and mutual bond funds to mature or may be tendered for purchase at the option of the holder within not more than seven years of the date acquired. The District has an investment policy that does not further limit investment maturities as a means of further managing its exposure to fair value losses arising from increasing interest rates.

**Credit Risk** - State statutes limit investments in commercial paper, corporate bonds, and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations. The District has an investment policy that would further limit its investment choices. The Wisconsin Investment Series Cooperative is not rated.

**Custodial Credit Risk - Deposits** - Custodial credit is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. The District does have a deposit policy for custodial credit risk. The State of Wisconsin's Public Deposit Guarantee Fund created under Chapter 34 of the Wisconsin Statutes protects the municipality's designated public depositories against any losses of public funds up to \$400,000 subject to the total amount of the Guarantee Fund available. As of June 30, 2023, \$14,666,686 of the District's bank balance of \$15,566,686 was exposed to custodial credit risk as uninsured, pledged collateral, collateralized by a letter of credit. Zero was uninsured and uncollateralized.

**NOTE 3 - Capital Assets**

Capital asset balances and activity for the year ended June 30, 2023 were as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land	\$ 1,039,420	\$ -	\$ -	\$ 1,039,420
Capital assets being depreciated:				
Land improvements	9,494,780	196,062	-	9,690,842
Buildings and improvements	38,151,041	930,209	-	39,081,250
Equipment	2,363,650	850,842	-	3,214,492
Total capital assets being depreciated	50,009,471	1,977,113	-	51,986,584
Less accumulated depreciation for:				
Land improvements	(1,444,201)	(265,076)	-	(1,709,277)
Buildings and improvements	(14,233,679)	(931,902)	-	(15,165,581)
Equipment	(1,392,611)	(204,599)	-	(1,597,210)
Total accumulated depreciation	(17,070,491)	(1,401,577)	-	(18,472,068)



**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2023**

**NOTE 3 - Capital Assets - Continued**

Total capital assets being depreciated, net of accumulated depreciation	<u>32,938,980</u>	<u>575,536</u>	<u>-</u>	<u>33,514,516</u>
Capital assets, net of accumulated depreciation	<u>\$ 33,978,400</u>	<u>\$ 575,536</u>	<u>\$ -</u>	<u>\$ 34,553,936</u>

Depreciation expense was charged to governmental functions as follows:

Instructional staff services	\$ 42,348
General administration services	44,712
Building administration services	1,221,306
Business services	92,926
Central services	285
Total	<u>\$ 1,401,577</u>

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Capital assets being amortized:				
SBITA asset	<u>\$ -</u>	<u>\$ 666,757</u>	<u>\$ -</u>	<u>\$ 666,757</u>
Less accumulated amortization for:				
SBITA asset	<u>-</u>	<u>(189,062)</u>	<u>-</u>	<u>(189,062)</u>
Total capital assets being amortized, net of accumulated amortization	<u>-</u>	<u>477,695</u>	<u>-</u>	<u>477,695</u>
Capital assets, net of accumulated amortization	<u><u>\$ -</u></u>	<u><u>\$ 477,695</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 477,695</u></u>

The District contracts with various vendors for the right to use their software. Amortization expense was charged to the following:

Regular instruction	\$ 183,382
Special education instruction	5,680
Total	<u>\$ 189,062</u>

**NOTE 4 - Long-Term Obligations**

Long-term obligations of the District are as follows:

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2023**

**NOTE 4 - Long-Term Obligations - Continued**

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Bonds payable	\$ 6,910,000	\$ -	\$ (6,270,000)	\$ 640,000	\$ 315,000
Notes payable - direct placement	160,824	-	(38,903)	121,921	39,759
Leases - direct placement	1,580,418	-	(776,896)	803,522	399,505
Premium	507,091	-	(454,002)	53,089	19,328
Vested vacation pay	38,776	44,799	(38,776)	44,799	44,799
Vested sick pay	1,311,362	200,311	(190,563)	1,321,110	1,321,110
Wisconsin Retirement System					
Net pension liability	-	7,522,463	-	7,522,463	-
LRLIF	5,153,517	-	(1,815,050)	3,338,467	-
OPEB healthcare	11,570,614	874,775	(2,066,890)	10,378,499	1,759,976
Total	<u>\$ 27,232,602</u>	<u>\$ 8,642,348</u>	<u>\$ (11,651,080)</u>	<u>\$ 24,223,870</u>	<u>\$ 3,899,477</u>

In prior years, the general and food service funds liquidated vested employee benefits. Interest costs incurred during the year totaled \$252,474. Total interest paid during the year aggregated \$332,562, including \$20,483 for capital leases.

**General Obligation Debt** - All general obligation debt is secured by the full faith and credit and unlimited taxing powers of the District and is expected to be repaid with general property taxes. General obligation debt at June 30, 2023 is comprised of the following individual issues:

<u>Issue Description</u>	<u>Issue Dates</u>	<u>Interest Rates (%)</u>	<u>Dates of Maturity</u>	<u>Balance</u>
Bonds	12/1/15	3-4%	4/1/25	\$ 640,000
Note payable - direct placement	2/1/16	2.2%	10/1/25	121,921
Total				<u>\$ 761,921</u>

**General Obligation Debt Limit Calculation** - The 2022 equalized valuation of the District as certified by the Wisconsin Department of Revenue is \$2,911,887,190. The legal debt limit and margin of indebtedness as of June 30, 2023 in accordance with section 67.03(1)(b) of Wisconsin Statutes follows:

Debt limit (10% of \$2,911,887,190)	\$ 291,188,719
Deduct long-term debt applicable to debt margin	(761,921)
Amount available in debt service fund	<u>4,122</u>
Margin of indebtedness	<u>\$ 290,430,920</u>

**Maturities of Long-Term Obligations** - Aggregate cash flow requirements for the retirement of long-term principal and interest are as follows:

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2023**

**NOTE 4 - Long-Term Obligations - Continued**

Year Ending June 30	Bonds		Notes Payable - Direct Placement		Leases - Direct Placement		Total
	Principal	Interest	Principal	Interest	Principal	Interest	
2024	\$ 315,000	\$ 22,350	\$ 39,759	\$ 2,682	\$ 399,505	\$ 8,565	\$ 787,861
2025	325,000	9,750	40,634	1,808	404,017	4,053	785,262
2026	-	-	41,528	914	-	-	42,442
	<u>\$ 640,000</u>	<u>\$ 32,100</u>	<u>\$ 121,921</u>	<u>\$ 5,404</u>	<u>\$ 803,522</u>	<u>\$ 12,618</u>	<u>\$ 1,615,565</u>

The District leases \$3,672,603 of equipment under direct placement leases.

**Cash Defeasance** - The District defeased \$4,385,000 of outstanding 2022 refunding bonds by depositing \$4,655,696 with an escrow agent to reduce future debt service payments. The transaction resulted in an economic loss of \$15,700 and a reduction of \$36,104 in future debt service payments.

**Defeased Debt** - The District defeased general obligation debt by depositing money in an irrevocable trust account for future debt service payments of the old debt. Accordingly, the trust account assets and the liability for the defeased debt are not included in the District's financial statements. At June 30, 2023, \$4,385,000 of defeased debt remains outstanding.

**NOTE 5 - Wisconsin Retirement System Pension**

**General Information about the Pension Plan**

**Plan Description** - The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

**Vesting** - For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits Provided** - Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 5 - Wisconsin Retirement System Pension - Continued**

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

**Post-Retirement Adjustments** - The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment (%)	Variable Fund Adjustment (%)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	.5	(5)
2017	2	4
2018	2.4	17
2019	-	(10)
2020	1.7	21
2021	5.1	13
2022	7.4	15

**Contributions** - Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$1,732,933 in contributions from the employer.

Contribution rates as of June 30, 2023 are:

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 5 - Wisconsin Retirement System Pension - Continued**

Employee Category	Employee	Employer
General (including teachers, executives, and elected officials)	6.50%	6.50%
Protective with Social Security	6.50%	12.00%
Protective without Social Security	6.50%	16.40%

**Pension Liabilities, Pension Expense (Revenue), Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions**

At June 30, 2023, the District reported a liability (asset) of \$7,522,463 for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2021 rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability (asset) was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2022, the District's proportion was .1419948%, which was a decrease of .00279118% from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized pension expense (revenue) of \$3,841,170.

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 11,980,955	\$ 15,740,284
Net differences between projected and actual earnings on pension plan investments	12,778,929	-
Changes in assumptions	1,479,227	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	98,125	26,128
Employer contributions subsequent to the measurement date	906,803	-
Total	\$ 27,244,039	\$ 15,766,412

\$906,803 reported as deferred outflows of resources related to pension resulting from the WRS employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense (revenue) as follows:

Year Ending June 30	Deferred Outflows and (Inflows) of Resources
2024	\$ 447,285
2025	2,193,439
2026	2,256,608
2027	5,673,492
Thereafter	-

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 5 - Wisconsin Retirement System Pension - Continued**

**Actuarial Assumptions** - The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2021
Measurement Date of Net Pension Liability (Asset):	December 31, 2022
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases:	
Wage Inflation	3%
Seniority/Merit	.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table
Post-retirement Adjustments:*	1.7%

*\* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.*

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total pension liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the December 31, 2021 actuarial valuation.

**Long-Term Expected Return on Plan Assets** - The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Allocation Targets and Expected Returns  
As of December 31, 2022

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 5 - Wisconsin Retirement System Pension - Continued**

Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Public Equity	48	7.6	5
Public Fixed Income	25	5.3	2.7
Inflation Sensitive Assets	19	3.6	1.1
Real Estate	8	5.2	2.6
Private Equity/Debt	15	9.6	6.9
Total Core Fund	115	7.4	4.8
Variable Fund Asset Class			
U.S. Equities	70	7.2	4.6
International Equities	30	8.1	5.5
Total Variable Fund	100	7.7	5.1

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations  
New England Pension Consultants Long-Term US CPI (Inflation) Forecast 2.5%.

The investment policy used for the Core fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used, subject to an allowable range of up to 20%.

**Single Discount Rate** - A single discount rate of 6.8% was used to measure the total pension liability for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 4.05% (Source: fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2022. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate** - The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.8 percent, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.8 percent) or 1-percentage-point higher (7.8 percent) than the current rate:

	1% Decrease to Discount Rate (5.8%)	Current Discount Rate (6.8%)	1% Increase to Discount Rate (7.8%)
District's proportionate share of the net pension liability (asset)	\$ 24,966,812	\$ 7,522,463	\$ (4,477,751)

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2023**

**NOTE 5 - Wisconsin Retirement System Pension - Continued**

**Pension Plan Fiduciary Net Position** - Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

**Payables to the Pension Plan** - The District reported a payable of \$133,192 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2023.

**NOTE 6 - Wisconsin Retirement System Local Retirement Life Insurance Fund**

**General Information about the Other Post Employment Benefits**

**Plan Description** - The LRLIF is a multiple-employer, defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides post-employment life insurance benefits for all eligible employees.

**OPEB Plan Fiduciary Net Position** - ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Retiree Life Insurance Financial Report, which can also be found using the link above.

**Benefits Provided** - The LRLIF plan provides fully paid life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for coverage.

**Contributions** - The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with basic coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of June 30, 2023 are:

Coverage Type	Employer Contribution
50% post retirement coverage	40% of employee contribution
25% post retirement coverage	20% of employee contribution

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, 2022 are as listed below:



**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 6 - Wisconsin Retirement System Local Retirement Life Insurance Fund - Continued**

Attained Age	Basic	Supplemental
Under 30	\$.05	\$.05
30-34	.06	.06
35-39	.07	.07
40-44	.08	.08
45-49	.12	.12
50-54	.22	.22
55-59	.39	.39
60-64	.49	.49
65-69	.57	.57
*Disabled members under age 70 receive a waiver-of-premium benefit.		

During the reporting period, the LRLIF recognized \$17,212 in contributions from the employer.

**OPEB Liabilities, OPEB Expense (Revenue), Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEBs**

At June 30, 2023, the District reported a liability (asset) of \$3,338,467 for its proportionate share of the net OPEB liability (asset). The net OPEB liability (asset) was measured as of December 31, 2022, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of January 1, 2022 rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net OPEB liability (asset) was based on the District's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2022, the District's proportion was .876278%, which was an increase of .004333% from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized OPEB expense (revenue) of \$333,830.

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 326,722
Net differences between projected and actual earnings on plan investments	62,643	-
Changes in assumptions	1,199,438	1,970,611
Changes in proportion and differences between employer contributions and proportionate share of contributions	51,186	23,360
Employer contributions subsequent to the measurement date	8,601	-
Total	\$ 1,321,868	\$ 2,320,693

\$8,601 was reported as deferred outflows related to OPEB resulting from the LRLIF Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability (asset) in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense (revenue) as follows:

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 6 - Wisconsin Retirement System Local Retirement Life Insurance Fund - Continued**

Year Ending June 30	Deferred Outflows and (Inflows) of Resources
2024	\$ (68,326)
2025	(91,765)
2026	(38,145)
2027	(193,012)
Thereafter	(616,178)

**Actuarial Assumptions** - The total OPEB liability in the January 1, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2022
Measurement Date of Net OPEB Liability (Asset):	December 31, 2022
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
20 Year Tax Exempt Municipal Bond Yield:	3.72%
Long-Term Expected Rate of Return:	4.25%
Discount Rate:	3.76%
Salary Increases:	
Wage Inflation	3%
Seniority/Merit	.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total OPEB liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the January 1, 2022 actuarial valuation.

**Long-Term Expected Return on Plan Assets** - The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

Local OPEB Life Insurance  
Asset Allocation Targets and Expected Returns  
As of December 31, 2022

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 6 - Wisconsin Retirement System Local Retirement Life Insurance Fund - Continued**

Asset Class	Index	Target Allocation %	Long-Term Expected Geometric Real Rate of Return %
US Intermediate Credit Bonds	Bloomberg US Interm Credit	50	2.45
US Mortgages	Barclays US MBS	50	2.83
Inflation			2.3
Long-term Expected Rate of Return			4.25

The long-term expected rate of return remained unchanged from the prior year at 4.25%. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The expected inflation rate remained unchanged from the prior year at 2.30%.

**Single Discount Rate** - A single discount rate of 3.76% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 2.17% for the prior year. The significant change in the discount rate was primarily caused by the increase in the municipal bond rate from 2.06% as of December 31, 2021 to 3.72% as of December 31, 2022. The plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total OPEB liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payments to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

**Sensitivity of the District's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate** - The following presents the District's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 3.76 percent, as well as what the District's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (2.76 percent) or 1-percentage-point higher (4.76 percent) than the current rate:

	1% Decrease to Discount Rate (2.76%)	Current Discount Rate (3.76%)	1% Increase to Discount Rate (4.76%)
District's proportionate share of the net OPEB liability (asset)	\$ 4,551,647	\$ 3,338,467	\$ 2,408,706

**Payables to the Pension Plan** - The District reported a payable of zero for the outstanding amount of contributions to the OPEB plan required for the year ended June 30, 2023.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 7 - Interfund Activity**

Interfund transfers for the year ended June 30, 2023 were as follows:

<u>Transfer From</u>	<u>Transfer To</u>	<u>Amount</u>
General	Non-referendum debt service	\$ 115,388

Generally, transfers are used to move revenue from the fund that collects them to the fund that the budget requires to expend them and use unrestricted revenue collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**NOTE 8 - Post Employment Benefits Other Than Pensions**

**Plan Description** - The other post employment benefits (OPEB) other than pensions is a single-employer defined benefit OPEB plan. Benefit terms are established by employee handbooks and may be modified by the Board of Education. The plan is administered by the District and included in the District's financial statements.

**Benefits Provided** - For administrators at least age 55 with 7 years of service in the District (15 years of service in the District for level 5 administrative staff), the District will distribute a dollar amount into a health reimbursement arrangement (HRA). The annual amount will be either the current family rate or 25% of the total distribution, whichever is greater. If the distribution is less than the current family premium rate, the total balance will be deposited into the account. The value of the benefit is based on the original date of hire and is subject to proration based on years of employment with the District and administrative level.

For professional staff at least age 55 with 15 years of service and hired prior to July 1, 2012, the District will distribute a dollar amount into a HRA. The annual amount will be either the current family rate or 25% of the total distribution, whichever is greater. If the distribution is less than the current family premium rate, the total balance will be deposited into the account. For employees who retire prior to July 1, 2021, \$15,000 will be distributed for each year until the employee is eligible for Medicare. For all other eligible employees who retire on or after July 1, 2021, the value of the benefit will be based on the employee's retirement date. The value of the benefit, regardless of retirement date, will be subject to proration based on years of employment with the District.

Part-time employees will receive a prorated benefit.

**Employees Covered** - As of the June 30, 2023 measurement date, the following employees were covered by the benefit terms. The plan is not closed to new entrants.

Inactive employees or beneficiaries currently receiving benefits	226
Inactive employees entitled to but not yet receiving benefits	-
Active employees	<u>443</u>
Total	<u>669</u>

**Contributions** - The Board of Education has the authority to establish the contribution requirements for the plan. The Board establishes contribution rates based on premiums and an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the unfunded accrued liability. For the year ended June 30, 2023, contribution rates for Plan members were \$0 - \$2,159 per participant per month and \$0 - \$2,247 from the District, depending on the type of retiree plan. Plan members receiving benefits contributed \$481,265 and the District contributed \$109,015 to the plan.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 8 - Post Employment Benefits Other Than Pensions - Continued**

**Actuarial Assumptions** - The OPEB healthcare liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	June 30, 2021
Measurement Date:	June 30, 2023
Actuarial Cost Method:	Entry Age Normal - Level %
Discount Rate:	4.25%
Salary Increases:	3%
Mortality:	Wisconsin 2018 Mortality Table
Medical Care Cost Trend:	6.5% decreasing by .1% per year to 5%, and level thereafter

The actuarial valuation was based upon the data provided by the District and utilized the premium rate history of the District's medical plans as well as the trends used in the prior valuation and projected a stream of expected premium rates for each year in the future based on the data as of June 30, 2021. Actuarial assumptions are based upon an experience study conducted in 2018 using Wisconsin Retirement System experience from 2015 - 2017.

The OPEB liability for June 30, 2023 is based upon an update of the liability calculated from the June 30, 2021 actuarial valuation. There were no material changes in assumptions or benefit terms which occurred between the actuarial valuation date and the measurement date.

**Long-Term Expected Return on Plan Assets** - The long-term expected rate of return on plan investments was determined by expected future real rates of return (expected returns, net of plan investment expense and inflation) developed for each major asset class. There are no plan assets.

**Discount Rate** - A discount rate of 4.25% was used to measure the total OPEB healthcare liability. This discount rate was based on a 20 year municipal bond rate. The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rates. Based on these assumptions, the plan was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total OPEB healthcare liability.

**Changes in the OPEB Healthcare Liability**

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 8 - Post Employment Benefits Other Than Pensions - Continued**

	<u>Increase (Decrease)</u>
	<u>OPEB Healthcare</u>
	<u>Liability</u>
Beginning balance	\$ 11,570,614
Changes for the year:	
Service cost	310,885
Interest	379,573
Differences between expected and actual experience	184,317
Changes of assumptions or other input	(304,672)
Benefit payments	(1,762,218)
Net changes	(1,192,115)
Ending balance	\$ 10,378,499

**Sensitivity of the OPEB Healthcare Liability to Changes in the Healthcare Cost Trend Rate** - The following presents the OPEB healthcare liability calculated using the healthcare cost trend rate of 6.5 percent decreasing to 5 percent, as well as what the OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower (5.5 percent decreasing to 4 percent) or 1-percentage-point higher (7.5 percent decreasing to 6 percent) than the current rate:

	1% Decrease to Healthcare Cost Rate (5.5% decreasing to 4%)	Current Healthcare Cost Rate (6.5% decreasing to 5%)	1% Increase to Healthcare Cost Rate (7.5% decreasing to 6%)
OPEB healthcare liability	\$ 10,200,127	\$ 10,378,499	\$ 10,572,540

**Sensitivity of the OPEB Healthcare Liability to Changes in the Discount Rate** - The following presents the OPEB healthcare liability calculated using the discount rate of 4.25 percent, as well as what the OPEB healthcare liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.25 percent) or 1-percentage-point higher (5.25 percent) than the current rate:

	1% Decrease to Discount Rate (3.25%)	Current Discount Rate (4.25%)	1% Increase to Discount Rate (5.25%)
OPEB healthcare liability	\$ 10,785,595	\$ 10,378,499	\$ 9,986,060

**Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB Healthcare**

For the year ended June 30, 2023, the District recognized OPEB healthcare expense (revenue) of \$(1,462,270).

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB healthcare from the following sources:

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 8 - Post Employment Benefits Other Than Pensions - Continued**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 612,833	\$ 3,229,851
Net differences between projected and actual earnings on pension plan investments	-	-
Changes in assumptions	-	3,930,868
Employer contributions subsequent to the measurement date	-	-
Total	\$ 612,833	\$ 7,160,719

Zero reported as deferred outflows related to OPEB healthcare resulting from contributions subsequent to the measurement date will be recognized as a reduction on the OPEB healthcare liability (asset) in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB healthcare will be recognized in expense (revenue) as follows:

Year ending June 30	Deferred Outflows and (Inflows) of Resources
2024	\$ (2,152,728)
2025	(2,152,728)
2026	(2,152,726)
2027	(35,375)
2028	(35,380)
Thereafter	(18,949)

**Payables to the OPEB Healthcare Plan** - The District reported a payable of zero for the outstanding amount of contributions to the OPEB Healthcare plan required for the year ended June 30, 2023.

**NOTE 9 - Fund Balances and Net Position**

Portions of fund balances and net position are not available for current appropriation or expenditures as follows:

<u>Governmental Fund</u>	<u>Purpose</u>	<u>Amount</u>
Nonspendable		
General	Prepaid expenses	\$ 116,480
Food service	Inventory and prepaid expenses	\$ 21,432
Restricted		
General	Self-insurance	\$ 193,476
General	Common school fund	\$ 13,820
Special revenue	Specific student group and donor expenses	\$ 979,466
Non-referendum debt	DPI regulation	\$ 4,122
Long-term capital improvements	DPI regulation	\$ 2,662,206
Food service	DPI regulation	\$ 572,475
Assigned		
General	Specific expenses	\$ 289,329
Special revenue	Specific expenses	\$ 227

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued**  
**JUNE 30, 2023**

**NOTE 9 - Fund Balances and Net Position - Continued**

Governmental Activities

Restricted

Special revenue	Specific student group and donor expenses and DPI regulation	\$ 1,551,941
Debt service	DPI regulation	\$ 4,122
Capital projects	DPI regulation	\$ 2,662,206
Other activities	Self-insurance	\$ 193,476
Other activities	Common school fund	\$ 13,820

**NOTE 10 - Risk Management**

The District is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; employee health and accident claims; and natural disasters. For all risks of loss, the District's policy is to purchase commercial insurance, except for self-insured dental benefits. Settled claims have not exceeded commercial coverage in any of the past three years and there has been no significant reduction in insurance coverage from coverage in the prior year.

**NOTE 11 - Commitments and Contingencies**

The District has a service agreement with Cooperative Education Service Agency #5 for services to be provided to the District in 2023-2024. Expected costs are \$528,158.

The District is negotiating a transportation agreement with estimated cost for the following school years:

2023-2024	\$2,471,674
2024-2025	<u>2,595,258</u>
	<u>\$5,066,932</u>

The District is aware some older buildings contain some level of asbestos in which they will incur removal costs upon remodeling, selling, or abandoning these buildings at some future date. However, at this point, the District does not feel they have enough information to reasonably estimate the fair value of the asset retirement obligation and have not recorded a liability.

From time to time, the District is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the District's Attorney that the likelihood is remote that any such claims or proceedings will have a material effect on the District's financial position or results of operations.

**NOTE 12 - Limitation of School District Revenue**

Wisconsin statutes limit the amount of revenue that school districts may derive from general school aids and property taxes. The limitation does not apply to revenue needed for the payment of any general obligation debt service (including refinanced debt) authorized by either of the following: (a) a resolution of the school board or by a referendum prior to August 12, 1993 and (b) a referendum on or after August 12, 1993.



**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued  
JUNE 30, 2023

**NOTE 13 - Self-Funded Insurance**

The District established a self-funded dental benefit plan for its employees. The plan administrators are responsible for the approval, processing, and payment of claims, after which they bill the District for reimbursement. The District is also responsible for an administrative fee. The plan reports on a fiscal year ending June 30, 2023.

Accounting and budgeting requirements for the plan are established by the Wisconsin Department of Public Instruction. Currently, the plan is accounted for in the general fund and other funds of the District.

The District has no stop-loss coverage for dental care coverage of the plan.

The District has reported a liability of \$159,084, which represents reported and unreported claims which were incurred on or before June 30, 2023, but were not paid by the District as of that date. Changes in the claims liability for the years ended June 30, 2023 and June 30, 2022 are as follows:

	Year Ended <u>June 30, 2023</u>	Year Ended <u>June 30, 2022</u>
Beginning liability balance	\$ 162,514	\$ 161,153
Claims and changes in estimates	678,193	703,831
Claim payments	<u>(681,623)</u>	<u>(702,470)</u>
Ending liability balance	<u>\$ 159,084</u>	<u>\$ 162,514</u>

Claim payments are principally funded through charges to employees, which are paid through payroll deductions, and employer contributions to the dental plan.

The District did not receive an actuarial certification for the self-insured dental plan related to the adequacy of reserves, rates, or financial soundness of the plan.

**NOTE 14 - Subsequent Event**

On July 6, 2023, the District entered into an estimated \$442,737 construction contract for pickle ball courts and tennis court improvements.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD  
MARSHFIELD, WISCONSIN**

**REQUIRED  
SUPPLEMENTARY INFORMATION**

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**BUDGETARY COMPARISON SCHEDULE FOR THE GENERAL FUND**  
**BUDGET AND ACTUAL**  
**YEAR ENDED JUNE 30, 2023**

	ORIGINAL BUDGETED AMOUNTS			FINAL BUDGETED AMOUNTS			ACTUAL AMOUNTS			VARIANCE WITH FINAL BUDGET
	SPECIAL		TOTAL	SPECIAL		TOTAL	SPECIAL		TOTAL	POSITIVE (NEGATIVE)
	GENERAL	EDUCATION		GENERAL	EDUCATION		GENERAL	EDUCATION		
<b>REVENUES</b>										
Property taxes	\$ -	\$ -	\$ -	\$ 15,953,269	\$ -	\$ 15,953,269	\$ 15,952,695	\$ -	\$ 15,952,695	\$ (574)
Other local sources	-	-	-	728,913	-	728,913	1,331,707	406	1,332,113	603,200
Interdistrict sources	-	-	-	2,809,000	-	2,809,000	2,668,623	60,212	2,728,835	(80,165)
Intermediate sources	-	-	-	4,500	110,000	114,500	45,724	99,775	145,499	30,999
State sources	-	-	-	30,334,299	1,780,000	32,114,299	30,496,040	1,948,451	32,444,491	330,192
Federal sources	-	-	-	3,498,404	1,353,582	4,851,986	3,552,061	1,252,329	4,804,390	(47,596)
Other sources	-	-	-	658,846	-	658,846	70,917	556	71,473	(587,373)
<b>TOTAL REVENUES</b>	-	-	-	<b>53,987,231</b>	<b>3,243,582</b>	<b>57,230,813</b>	<b>54,117,767</b>	<b>3,361,729</b>	<b>57,479,496</b>	<b>248,683</b>
<b>EXPENDITURES</b>										
Current										
Instruction										
Regular instruction	19,985,403	2,000	19,987,403	19,993,269	2,000	19,995,269	19,719,129	-	19,719,129	276,140
Vocational instruction	2,323,521	-	2,323,521	2,323,521	-	2,323,521	2,035,772	-	2,035,772	287,749
Special instruction	-	5,998,559	5,998,559	-	6,000,886	6,000,886	-	5,744,030	5,744,030	256,856
Other instruction	2,247,227	200	2,247,427	2,247,587	200	2,247,787	2,374,869	-	2,374,869	(127,082)
<b>Total instruction</b>	<b>24,556,151</b>	<b>6,000,759</b>	<b>30,556,910</b>	<b>24,564,377</b>	<b>6,003,086</b>	<b>30,567,463</b>	<b>24,129,770</b>	<b>5,744,030</b>	<b>29,873,800</b>	<b>693,663</b>
Support services										
Pupil services	2,083,945	931,000	3,014,945	2,084,559	931,000	3,015,559	1,944,825	1,012,897	2,957,722	57,837
Instructional staff services	2,433,296	307,822	2,741,118	2,451,413	307,822	2,759,235	2,481,600	291,208	2,772,808	(13,573)
General administration services	1,162,637	5,000	1,167,637	1,162,655	5,000	1,167,655	1,154,281	6,733	1,161,014	6,641
Building administration services	2,715,219	-	2,715,219	2,715,219	-	2,715,219	2,675,943	-	2,675,943	39,276
Business services	7,839,899	377,087	8,216,986	7,903,316	377,537	8,280,853	7,624,540	383,838	8,008,378	272,475
Central services	151,951	14,317	166,268	158,776	14,317	173,093	175,487	7,633	183,120	(10,027)
Insurance	358,828	-	358,828	358,828	-	358,828	336,733	-	336,733	22,095
Other support services	3,341,814	133,000	3,474,814	3,342,534	133,000	3,475,534	3,372,485	149,757	3,522,242	(46,708)
<b>Total support services</b>	<b>20,087,589</b>	<b>1,768,226</b>	<b>21,855,815</b>	<b>20,177,300</b>	<b>1,768,676</b>	<b>21,945,976</b>	<b>19,765,894</b>	<b>1,852,066</b>	<b>21,617,960</b>	<b>328,016</b>
Non-program transactions	3,249,977	295,700	3,545,677	3,249,977	295,700	3,545,677	3,440,860	329,663	3,770,523	(224,846)
Debt service										
Principal	784,677	-	784,677	784,677	-	784,677	776,896	-	776,896	7,781
Interest	10,928	-	10,928	10,928	-	10,928	20,483	-	20,483	(9,555)
<b>Total debt service</b>	<b>795,605</b>	<b>-</b>	<b>795,605</b>	<b>795,605</b>	<b>-</b>	<b>795,605</b>	<b>797,379</b>	<b>-</b>	<b>797,379</b>	<b>(1,774)</b>
Capital outlay	335,900	11,077	346,977	565,217	14,150	579,367	600,065	16,612	616,677	(37,310)
<b>TOTAL EXPENDITURES</b>	<b>49,025,222</b>	<b>8,075,762</b>	<b>57,100,984</b>	<b>49,352,476</b>	<b>8,081,612</b>	<b>57,434,088</b>	<b>48,733,968</b>	<b>7,942,371</b>	<b>56,676,339</b>	<b>757,749</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	<b>(49,025,222)</b>	<b>(8,075,762)</b>	<b>(57,100,984)</b>	<b>4,634,755</b>	<b>(4,838,030)</b>	<b>(203,275)</b>	<b>5,383,799</b>	<b>(4,580,642)</b>	<b>803,157</b>	<b>1,006,432</b>
<b>OTHER FINANCING SOURCES (USES)</b>										
Transfer (to) from other funds	(4,962,009)	-	(4,962,009)	(4,962,009)	4,832,180	(129,829)	(4,696,030)	4,580,642	(115,388)	14,441
Sale of capital assets	-	-	-	-	-	-	10,575	-	10,575	10,575
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(4,962,009)</b>	<b>-</b>	<b>(4,962,009)</b>	<b>(4,962,009)</b>	<b>4,832,180</b>	<b>(129,829)</b>	<b>(4,685,455)</b>	<b>4,580,642</b>	<b>(104,813)</b>	<b>25,016</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>(53,987,231)</b>	<b>(8,075,762)</b>	<b>(62,062,993)</b>	<b>(327,254)</b>	<b>(5,850)</b>	<b>(333,104)</b>	<b>698,344</b>	<b>-</b>	<b>698,344</b>	<b>1,031,448</b>
<b>FUND BALANCE - BEGINNING OF YEAR</b>	<b>16,679,412</b>	<b>-</b>	<b>16,679,412</b>	<b>16,679,412</b>	<b>-</b>	<b>16,679,412</b>	<b>16,679,412</b>	<b>-</b>	<b>16,679,412</b>	<b>-</b>
<b>FUND BALANCE - END OF YEAR</b>	<b><u>\$(37,307,819)</u></b>	<b><u>\$(8,075,762)</u></b>	<b><u>\$(45,383,581)</u></b>	<b><u>\$ 16,352,158</u></b>	<b><u>\$ (5,850)</u></b>	<b><u>\$ 16,346,308</u></b>	<b><u>\$ 17,377,756</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 17,377,756</u></b>	<b><u>\$ 1,031,448</u></b>

The accompanying notes are an integral part of these statements.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**ON BUDGETARY ACCOUNTING AND CONTROL**  
**JUNE 30, 2023**

**NOTE 1 - Budgetary Information** - Budgets are adopted each fiscal year for all funds in accordance with Section 65.90 of the Wisconsin Statutes, using the budgetary accounting basis prescribed by the Wisconsin Department of Public Instruction. The legally adopted budget and budgetary expenditure control is exercised at the function level. Reported budget amounts are as originally adopted or as amended by a Board of Education resolution.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Based upon requests from District staff, the District Administration recommends budget proposals to the Board of Education.
2. The Board of Education prepares a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
3. A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
4. Pursuant to the public budget hearing, the Board of Education may alter the proposed budget.
5. After the Board of Education (following the public hearing) adopts the budget, no changes may be made in the amount of tax to be levied or in the amount of the various appropriations and the purposes of such appropriations unless authorized by a 2/3 vote of the entire Board of Education.
6. Appropriations lapse at year-end unless authorized as a carryover by the Board of Education. The portion of fund balance representing carryover appropriations is reported as a committed or assigned fund balance.
7. Encumbrance accounting is not used by the District.
8. Budgets are adopted on a basis consistent with generally accepted accounting principles.

**NOTE 2 - Excess of Actual Expenditure Over Budget** - The following expenditure classifications were in excess of \$1,000 over budget.

General/Special Education	Other instruction	\$ 127,082
General/Special Education	Instructional staff services	13,573
General/Special Education	Central services	10,027
General/Special Education	Other support services	46,708
General/Special Education	Non-program transactions	224,846
General/Special Education	Interest	9,555
General/Special Education	Capital outlay	37,310

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**WISCONSIN RETIREMENT SYSTEM PENSION SCHEDULES**  
**YEAR ENDED JUNE 30, 2023**

**SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)**  
**Last 10 Fiscal Years \***

Pension Plan Fiscal Year	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
2022	0.14199480%	\$ 7,522,463	\$25,734,174	29.23%	95.72%
2021	0.14478598%	(11,670,016)	24,023,751	-48.58%	106.02%
2020	0.14990084%	(9,358,517)	24,188,892	-38.69%	105.26%
2019	0.15344742%	(4,947,845)	24,147,643	-20.49%	102.96%
2018	0.15483026%	5,508,375	23,636,999	23.30%	96.45%
2017	0.15651974%	(4,647,256)	23,038,979	-20.17%	102.93%
2016	0.15649493%	1,289,892	22,397,345	5.76%	99.12%
2015	0.15857087%	2,576,746	22,664,256	11.37%	98.20%
2014	0.16026724%	(3,936,602)	21,715,697	-18.13%	102.74%

**SCHEDULE OF CONTRIBUTIONS**  
**Last 10 Fiscal Years**

District Fiscal Year End	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2023	\$ 1,732,933	\$ (1,732,933)	\$ -	\$ 26,045,029	6.65%
2022	1,661,168	(1,661,168)	-	24,023,751	6.91%
2021	1,632,753	(1,632,753)	-	24,188,892	6.75%
2020	1,581,985	(1,581,985)	-	24,147,643	6.55%
2019	1,590,711	(1,590,711)	-	23,636,999	6.73%
2018	1,566,614	(1,566,614)	-	23,038,979	6.80%
2017	1,478,227	(1,478,227)	-	22,397,345	6.60%
2016	1,541,172	(1,541,172)	-	22,664,256	6.80%
2015	1,518,800	(1,518,800)	-	21,715,697	6.99%

\* The amounts presented for each fiscal year were determined as of the calendar year end which occurred within the fiscal year.

The District implemented the Government Accounting Standards Board Statement No. 68 for the year ended June 30, 2015. Requirements have been implemented prospectively; therefore, the above illustrations do not reflect similar information for the proceeding years.

**Notes to Required Supplementary Information for the Year Ended June 30, 2023**

Changes of benefit terms - there were no changes of benefit terms for any participating employer in Wisconsin Retirement System.

Change of assumptions - Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- \* Lowering the long-term expected rate of return from 7% to 6.8%
- \* Lowering the discount rate from 7% to 6.8%
- \* Lowering the price inflation rate from 2.5% to 2.4%
- \* Lowering the post-retirement adjustments from 1.9% to 1.7%
- \* Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2018, including the following:

- \* Lowering the long-term expected rate of return from 7.2% to 7%
- \* Lowering the discount rate from 7.2% to 7%
- \* Lowering the wage inflation rate from 3.2% to 3%
- \* Lowering the price inflation rate from 2.7% to 2.5%
- \* Lowering the post-retirement adjustments from 2.1% to 1.9%
- \* Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**WISCONSIN RETIREMENT SYSTEM PENSION SCHEDULES - Continued**  
**YEAR ENDED JUNE 30, 2023**

**Notes to Required Supplementary Information for the Year Ended June 30, 2023 - Continued**

SIGNIFICANT METHODS AND ASSUMPTIONS USED IN CALCULATING WISCONSIN RETIREMENT SYSTEM ACTUARIALLY DETERMINED CONTRIBUTIONS:

	2022	2021	2020	2019	2018
Valuation Date:	December 31, 2020	December 31, 2019	December 31, 2018	December 31, 2017	December 31, 2016
Actuarial Cost Method:	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age
Amortization Method:	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period
Amortization Period:	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS
Asset Valuation Method:	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)
Actuarial Assumptions					
Net Investment Rate of Return:	5.4%	5.4%	5.4%	5.5%	5.5%
Weighted based on assumed rate for:					
Pre-retirement:	7.0%	7.0%	7.0%	7.2%	7.2%
Post-retirement:	5.0%	5.0%	5.0%	5.0%	5.0%
Salary Increases					
Wage Inflation:	3.0%	3.0%	3.0%	3.2%	3.2%
Seniority/Merit:	0.1% - 5.6%	0.1% - 5.6%	0.1% - 5.6%	0.1% - 5.6%	0.1% - 5.6%
Post Retirement Benefit Adjustments	1.9%	1.9%	1.9%	2.1%	2.1%
Retirement Age:	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015-2017.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015-2017.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2018 valuation pursuant to an experience study of the period 2015-2017.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012-2014.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012-2014.
Mortality:	Wisconsin 2018 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2018 fully generational improvement scale (multiplied by 60%).	Wisconsin 2018 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2018 fully generational improvement scale (multiplied by 60%).	Wisconsin 2018 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2018 fully generational improvement scale (multiplied by 60%).	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2015 fully generational improvement scale (multiplied by 50%).	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2015 fully generational improvement scale (multiplied by 50%).

\* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. Value is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**WISCONSIN RETIREMENT SYSTEM PENSION SCHEDULES - Continued**  
**YEAR ENDED JUNE 30, 2023**

**Notes to Required Supplementary Information for the Year Ended June 30, 2023 - Continued**

SIGNIFICANT METHODS AND ASSUMPTIONS USED IN CALCULATING WISCONSIN RETIREMENT SYSTEM ACTUARIALLY DETERMINED CONTRIBUTIONS:

	2017	2016	2015	2014	2013
Valuation Date:	December 31, 2015	December 31, 2014	December 31, 2013	December 31, 2012	December 31, 2011
Actuarial Cost Method:	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age	Frozen Entry Age
Amortization Method:	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period	Level Percent of Payroll-Closed Amortization Period
Amortization Period:	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS	30 Year closed from date of participation in WRS
Asset Valuation Method:	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)	Five Year Smoothed Market (Closed)
Actuarial Assumptions					
Net Investment Rate of Return:	5.5%	5.5%	5.5%	5.5%	5.5%
Weighted based on assumed rate for:					
Pre-retirement:	7.2%	7.2%	7.2%	7.2%	7.2%
Post-retirement:	5.0%	5.0%	5.0%	5.0%	5.0%
Salary Increases					
Wage Inflation:	3.2%	3.2%	3.2%	3.2%	3.2%
Seniority/Merit:	0.1% - 5.6%	0.1% - 5.6%	0.1% - 5.6%	0.1% - 5.6%	0.1% - 5.6%
Post Retirement Benefit Adjustments	2.1%	2.1%	2.1%	2.1%	2.1%
Retirement Age:	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2015 valuation pursuant to an experience study of the period 2012-2014.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2012 valuation pursuant to an experience study of the period 2009-2011.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2012 valuation pursuant to an experience study of the period 2009-2011.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2012 valuation pursuant to an experience study of the period 2009-2011.	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2009 valuation pursuant to an experience study of the period 2006-2008.
Mortality:	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience adjusted for future mortality improvements using the MP-2015 fully generational improvement scale (multiplied by 50%).	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience projected to 2017 with scale BB to all for future improvements (margin) in mortality.	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience projected to 2017 with scale BB to all for future improvements (margin) in mortality.	Wisconsin 2012 Mortality Table. The rates based on actual WRS experience projected to 2017 with scale BB to all for future improvements (margin) in mortality.	Wisconsin Projected Experience Table - 2005 for women and 90% of the Wisconsin Projected Experience Table - 2005 for men.

\* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. Value is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**WISCONSIN RETIREMENT SYSTEM LOCAL RETIREE LIFE INSURANCE FUND SCHEDULES**  
**YEAR ENDED JUNE 30, 2023**

**SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (ASSET)**  
**Last 10 Fiscal Years \***

OPEB Plan Fiscal Year	Proportion of the Net OPEB Liability (Asset)	Proportionate Share of the Net OPEB Liability (Asset)	Covered Payroll	Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)
2022	0.87627800%	\$ 3,338,467	\$ 23,288,000	14.34%	38.81%
2021	0.87194500%	5,153,517	23,900,000	21.56%	29.57%
2020	0.86490700%	4,757,613	23,517,000	20.23%	31.36%
2019	0.86046000%	3,664,006	23,165,000	15.82%	37.58%
2018	0.87813100%	2,265,874	23,186,000	9.77%	48.69%
2017	0.87082000%	2,619,932	36,620,472	7.15%	44.81%

**SCHEDULE OF CONTRIBUTIONS**  
**Last 10 Fiscal Years**

District Fiscal Year End	Contractually Required Contributions	Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2023	\$ 17,212	\$ (17,212)	\$ -	\$ 25,391,129	0.07%
2022	17,932	(17,932)	-	23,900,000	0.08%
2021	17,246	(17,246)	-	23,517,000	0.07%
2020	15,555	(15,555)	-	23,165,000	0.07%
2019	16,918	(16,918)	-	23,186,000	0.07%
2018	16,537	(16,537)	-	36,620,472	0.05%

\* The amounts presented for each fiscal year were determined as of the calendar year end which occurred within the fiscal year.

The District implemented the Government Accounting Standards Board Statement No. 75 for the year ended June 30, 2018. Requirements have been implemented prospectively; therefore, the above illustrations do not reflect similar information for the proceeding years.

**Notes to Required Supplementary Information for the Year Ended June 30, 2023**

Changes of benefit terms - there were no recent changes in benefit terms.

Changes of assumptions - in addition to the rate changes detailed in the tables above, the State of Wisconsin Employee Trust fund Board adopted economic and demographic assumption changes based on a three year experience study performed for the Wisconsin Retirement System. These assumptions are used in the actuarial valuations of OPEB liabilities (assets) for the retiree life insurance programs and are summarized below.

The assumption changes that were used to measure the December 31, 2021 total OPEB liabilities, including the following:

- \* Lowering the price inflation rate from 2.5% to 2.4%
- \* Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality table.

The assumption changes that were used to measure the December 31, 2018 total OPEB liabilities, including the following:

- \* Lowering the long-term expected rate of return from 5% to 4.25%
- \* Lowering the wage inflation rate from 3.2% to 3%
- \* Lowering the price inflation rate from 2.7% to 2.5%
- \* Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality table.



**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**OPEB HEALTHCARE DEFINED BENEFIT PLAN SCHEDULES**  
**YEAR ENDED JUNE 30, 2023**

**SCHEDULE OF CHANGES IN THE OPEB HEALTHCARE LIABILITY AND RELATED RATIOS**  
**Last 10 Fiscal Years**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b>Total OPEB Healthcare Liability</b>						
Service cost	\$ 310,885	\$ 417,313	\$ 408,130	\$ 1,196,923	\$ 1,233,999	\$ 1,162,599
Interest	379,573	271,416	294,240	894,586	910,602	906,485
Changes of benefit terms	-	-	-	(1,262,186)	-	-
Differences between expected and actual experience	184,317	636,787	-	(7,503,346)	-	(28,983)
Changes of assumptions or other input	(304,672)	(746,734)	-	(7,318,123)	-	-
Benefit payments	<u>(1,762,218)</u>	<u>(1,724,865)</u>	<u>(1,717,839)</u>	<u>(2,015,841)</u>	<u>(2,052,533)</u>	<u>(1,900,494)</u>
Net Changes in Total OPEB Healthcare Liability	(1,192,115)	(1,146,083)	(1,015,469)	(16,007,987)	92,068	139,607
Total OPEB Healthcare Liability - Beginning	11,570,614	12,716,697	13,732,166	29,740,153	29,648,085	29,508,478
<b>Total OPEB Healthcare Liability - Ending</b>	<b>\$ 10,378,499</b>	<b>\$ 11,570,614</b>	<b>\$ 12,716,697</b>	<b>\$ 13,732,166</b>	<b>\$ 29,740,153</b>	<b>\$ 29,648,085</b>
Covered payroll	\$ 24,210,774	\$ 24,210,774	\$ 23,568,708	\$ 23,568,708	\$ 22,330,519	\$ 22,330,519
OPEB Healthcare Liability as a percentage of covered payroll	42.87%	47.79%	53.96%	58.26%	133.18%	132.77%

**SCHEDULE OF CONTRIBUTIONS**  
**Last 10 Fiscal Years**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Actuarially determined contributions	\$ -	\$ -	\$ -	\$ -	\$ 2,069,083	\$ 2,069,083
Contributions in relation to the actuarially determined contributions	<u>(1,762,218)</u>	<u>(1,724,865)</u>	<u>(1,717,839)</u>	<u>(2,015,841)</u>	<u>(2,052,533)</u>	<u>(1,900,494)</u>
Contribution deficiency (excess)	<u>\$ (1,762,218)</u>	<u>\$ (1,724,865)</u>	<u>\$ (1,717,839)</u>	<u>\$ (2,015,841)</u>	<u>\$ 16,550</u>	<u>\$ 168,589</u>
Covered payroll	\$ 24,210,774	\$ 24,210,774	\$ 23,568,708	\$ 23,568,708	\$ 22,330,519	\$ 22,330,519
Contributions as a percentage of covered payroll	7.28%	7.12%	7.29%	8.55%	9.19%	8.51%
Actuarial valuation date	6/30/2021	6/30/2021	6/30/2019	6/30/2019	7/1/2018	7/1/2018
Measurement date	6/30/2023	6/30/2022	6/30/2021	6/30/2020	6/30/2018	6/30/2018

The District implemented the Government Accounting Standards Board Statement No. 75 for the year ended June 30, 2018. Requirements have been implemented prospectively; therefore, the above illustrations do not reflect similar information for the proceeding years.

**Notes to Required Supplementary Information for the Year Ended June 30, 2023**

Methods and assumptions used to determine actuarial calculations - entry age normal cost level % amortization, 3.5% discount rate, 2.5% inflation, 3% salary increases, and Wisconsin 2018 mortality table.

Changes of benefit terms - there were no changes in benefit terms.

Changes of assumptions - the discount rate increased to 4.25%, and the municipal bond rate source changed to S&P municipal bond 20 year high grade index.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD  
MARSHFIELD, WISCONSIN**

**SUPPLEMENTARY INFORMATION**

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**

COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2023

	SPECIAL REVENUE		DEBT SERVICE	TOTAL
	TRUST	FOOD SERVICE	NON- REFERENDUM DEBT	NONMAJOR GOVERNMENTAL FUNDS
<b>ASSETS</b>				
Cash and investments	\$ 896,238	\$ 686,441	\$ -	\$ 1,582,679
Accounts receivable	92,543	11,562	-	104,105
Due from other governments	-	47,440	-	47,440
Inventories	-	20,646	-	20,646
Prepays	-	786	-	786
<b>TOTAL ASSETS</b>	<b>988,781</b>	<b>766,875</b>	<b>-</b>	<b>1,755,656</b>
<b>LIABILITIES</b>				
Accounts payable	9,088	8,719	-	17,807
Payroll, payroll taxes, insurance	-	108,650	-	108,650
Deposits payable	-	568	-	568
Unearned revenue	-	55,031	-	55,031
<b>TOTAL LIABILITIES</b>	<b>9,088</b>	<b>172,968</b>	<b>-</b>	<b>182,056</b>
<b>FUND BALANCES</b>				
Nonspendable	-	21,432	-	21,432
Restricted	979,466	572,475	-	1,551,941
Assigned	227	-	-	227
<b>TOTAL FUND BALANCES</b>	<b>979,693</b>	<b>593,907</b>	<b>-</b>	<b>1,573,600</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 988,781</b>	<b>\$ 766,875</b>	<b>\$ -</b>	<b>\$ 1,755,656</b>

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
YEAR ENDED JUNE 30, 2023

	SPECIAL REVENUE		DEBT SERVICE		CAPITAL PROJECTS			TOTAL
	TRUST	FOOD SERVICE	NON-REFERENDUM DEBT	REFERENDUM DEBT	CAPITAL EXPANSION	LONG-TERM CAPITAL IMPROVEMENT	OTHER CAPITAL PROJECTS	NONMAJOR GOVERNMENTAL FUNDS
REVENUES								
Property taxes	\$ -	\$ -	\$ 250,112	\$ 6,516,859	\$ -	\$ -	\$ -	\$ 250,112
Other local sources	912,065	743,360	11,894	-	-	-	-	1,667,319
State sources	-	27,239	-	-	-	-	-	27,239
Federal sources	-	1,217,315	-	-	-	-	-	1,217,315
Other sources	79	2,804	-	-	-	71,429	-	2,883
TOTAL REVENUES	912,144	1,990,718	262,006	6,516,859	-	71,429	-	3,164,868
EXPENDITURES								
Current								
Instruction								
Regular instruction	11,867	-	-	-	-	-	-	11,867
Vocational instruction	36,986	-	-	-	-	-	-	36,986
Other instruction	611,556	-	-	-	-	-	-	611,556
Total instruction	660,409	-	-	-	-	-	-	660,409
Support services								
Pupil services	20,637	-	-	-	-	-	-	20,637
General administration services	-	1,645	-	-	-	-	-	1,645
Building administration services	98	-	-	-	-	-	-	98
Business services	54,265	1,846,438	-	-	-	-	-	1,900,703
Other support services	-	17,657	-	-	-	-	-	17,657
Total support services	75,000	1,865,740	-	-	-	-	-	1,940,740
Non-program transactions	3,350	-	-	-	-	-	-	3,350
Debt service								
Principal	-	-	343,903	1,309,304	-	-	-	343,903
Interest	-	-	35,038	277,041	-	-	-	35,038
Total debt service	-	-	378,941	1,857,041	-	-	-	378,941
Capital outlay	-	16,900	-	-	-	-	-	16,900
TOTAL EXPENDITURES	738,759	1,882,640	378,941	1,857,041	-	-	-	3,000,340
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	173,385	108,078	(116,935)	4,659,818	-	71,429	-	164,528
OTHER FINANCING SOURCES (USES)								
Transfer from other funds	-	-	115,388	-	-	-	-	115,388
NET CHANGE IN FUND BALANCE	173,385	108,078	(1,547)	4,122	-	71,429	-	279,916
FUND BALANCE - BEGINNING OF YEAR	806,308	485,829	1,547	-	-	2,590,777	-	1,293,684
FUND BALANCE - END OF YEAR	\$ 979,693	\$ 593,907	\$ -	\$ 4,122	\$ -	\$ 2,662,206	\$ -	\$ 1,573,600

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**YEAR ENDED JUNE 30, 2023**

AWARDING AGENCY PASS-THROUGH AGENCY AWARD DESCRIPTION	PASS THROUGH ENTITY IDENTIFYING NUMBER	ASSISTANCE LISTING NUMBER	PROGRAM OR AWARD AMOUNT	ACCRUED RECEIVABLES (UNEARNED REVENUE) JULY 1, 2022	REVENUES GRANTOR REIMBURSEMENT	EXPENDITURES	ACCRUED RECEIVABLE (UNEARNED REVENUE) JUNE 30, 2023	SUBRECIPIENT PASS-THROUGH EXPENDITURES
<b>U.S. DEPARTMENT OF AGRICULTURE</b>								
Wisconsin Department of Public Instruction Local Food for Schools (LFS) Public July 1, 2022 - June 30, 2023	None	10.185	N/A	\$ -	\$ 2,034	\$ 2,034	\$ -	\$ -
<u>Child Nutrition Cluster</u>								
School Breakfast Program July 1, 2022 - June 30, 2023	2023-713339-DPI-SB-546	10.553	N/A	-	19,869	19,869	-	-
School Breakfast Program July 1, 2022 - June 30, 2023	2023-713339-DPI-SB-SEVERE-546	10.553	N/A	-	123,956	123,956	-	-
Food Distribution July 1, 2022 - June 30, 2023	None	10.555	N/A	-	152,654	152,654	-	-
National School Lunch July 1, 2022 - June 30, 2023	2023-713339-DPI-NSL-547	10.555	N/A	-	830,372	830,372	-	-
Special Milk Program for Children July 1, 2022 - June 30, 2023	2023-713339-DPI-SMP-548	10.556	N/A	-	1,917	1,917	-	-
Summer Food Service Program for Children July 1, 2022 - June 30, 2023	2023-713339-DPI-SFSP-586	10.559	N/A	-	39,073	86,513	47,440	-
COVID-19 - Summer Food Service Program for Children July 1, 2021 - June 30, 2022	2022-713339-DPI-SFSP-561	10.559	N/A	43,463	43,463	-	-	-
Total Child Nutrition Cluster				43,463	1,211,304	1,215,281	47,440	-
TOTAL U.S. DEPARTMENT OF AGRICULTURE				43,463	1,213,338	1,217,315	47,440	-
<b>FEDERAL COMMUNICATIONS COMMISSION</b>								
Universal Service Administrative Company Emergency Connectivity Fund July 1, 2022 - June 30, 2023	None	32.009	N/A	-	398,035	424,669	26,634	-
TOTAL FEDERAL COMMUNICATIONS COMMISSION				-	398,035	424,669	26,634	-
<b>U.S. DEPARTMENT OF EDUCATION</b>								
Wisconsin Department of Public Instruction <u>Special Education Cluster</u>								
Special Education - Grants to States - IDEA Flow Through July 1, 2021 - June 30, 2022	2022-713339-DPI-FLOW-341	84.027A	N/A	167,998	167,998	-	-	-
July 1, 2022 - June 30, 2023	2023-713339-DPI-FLOW-341		\$ 915,645	-	745,533	865,963	120,430	-
Special Education - Grants to States - CEIS July 1, 2021 - June 30, 2022	2022-713339-DPI-FLOW-341	84.027A	N/A	41,995	41,995	-	-	-
July 1, 2022 - June 30, 2023	2023-713339-DPI-FLOW-341		171,854	-	133,787	167,360	33,573	-
Special Education - Preschool Grants July 1, 2021 - June 30, 2022	2022-713339-DPI-PRESCH-347	84.173A	N/A	10,459	10,459	-	-	-
July 1, 2022 - June 30, 2023	2023-713339-DPI-PRESCH-347		41,223	-	27,506	38,556	11,050	-
Total Special Education Cluster				220,452	1,127,278	1,071,879	165,053	-
<u>Title I-A - Grants to Local Educational Agencies</u>								
July 1, 2021 - June 30, 2022	2022-713339-DPI-TIA-141	84.010A	N/A	86,477	86,477	-	-	-
July 1, 2022 - June 30, 2023	2023-713339-DPI-TI-A-141		525,956	-	414,990	506,400	91,410	-
Career and Technical Education - Basic Grants to States July 1, 2021 - June 30, 2022	2022-713339-DPI-CTE-400	84.048	N/A	22,324	22,324	-	-	-
July 1, 2022 - June 30, 2023	2023-713339-DPI-CTE-400		33,222	-	-	28,778	28,778	-
21st Century Community Learning Center Grant - Madison School July 1, 2021 - June 30, 2022	2022-713339-DPI-TIVB-367	84.287	N/A	108,653	108,653	-	-	-
Title II-A Supporting Effective Instruction State Grant July 1, 2021 - June 30, 2022	2022-713339-DPI-TIIA-365	84.367A	N/A	26,182	26,182	-	-	-
July 1, 2022 - June 30, 2023	2023-713339-DPI-TIIA-365		95,905	-	62,065	84,410	22,345	-
Title IV - Student Support and Academic Enrichment Grants July 1, 2021 - June 30, 2022	2022-713339-DPI-TIVA-381	84.424A	N/A	1,091	1,091	-	-	-
July 1, 2022 - June 30, 2023	2023-713339-DPI-TIVA-381		52,054	-	30,572	31,237	665	-
<u>Education Stabilization Fund</u>								
COVID-19 - Elementary and Secondary School Emergency Relief March 13, 2020 - September 30, 2022	2023-713339-DPI-ESSERF-160	84.425D	355,446	-	2,299	2,299	-	-
COVID-19 - Elementary and Secondary School Emergency Relief March 13, 2020 - September 30, 2023	2022-713339-DPI-ESSERFII-163	84.425D	N/A	1,334,669	1,334,669	-	-	-
March 13, 2020 - September 30, 2023	2023-713339-DPI-ESSERFII-163		2,211,772	-	210,514	445,870	235,356	-
COVID-19 - Elementary and Secondary School Emergency Relief March 13, 2020 - September 30, 2024	2022-713339-DPI-ESSERFIII-165	84.425U	N/A	11,497	11,497	-	-	-
March 13, 2020 - September 30, 2024	2023-713339-DPI-ESSERFIII-165		2,164,230	-	725,947	1,255,771	529,824	-
COVID-19 - Elementary and Secondary School Emergency Relief - Homeless Children and Youth Part 1 March 13, 2020 - September 30, 2024	2022-713339-DPI-ARPAHCY-168	84.425W	N/A	1,109	1,109	-	-	-
March 13, 2020 - September 30, 2024	2023-713339-DPI-ARPAHCY-168		30,000	-	2,963	3,763	800	-
COVID-19 - Elementary and Secondary School Emergency Relief - Homeless Children and Youth Part 2 April 23, 2021 - September 30, 2024	2023-713339-DPI-ARPHCYII-173	84.425W	22,496	-	-	21,895	21,895	-
Total Education Stabilization Fund				1,347,275	2,288,998	1,729,598	787,875	-
<u>Cooperative Educational Service Agency #5</u>								
Title III-A Immigrant Discretionary July 1, 2021 - June 30, 2022	None	84.365A	N/A	940	940	-	-	-
July 1, 2022 - June 30, 2023	None		N/A	-	5,674	5,674	-	-
<u>Mid-State Technical College</u>								
Career Prep Mini-Grant School to Work Opportunities July 1, 2022 - June 30, 2023	None	84.048	N/A	-	1,400	1,400	-	-
TOTAL U.S. DEPARTMENT OF EDUCATION				1,813,394	4,176,644	3,459,376	1,096,126	-
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>								
Cooperative Educational Service Agency #5 Public Health Emergency Response July 1, 2022 - June 30, 2023	None	93.354		-	6,850	6,850	-	-
<u>Wisconsin Department of Health Services</u>								
<u>Medicaid Cluster</u>								
Medical Assistance July 1, 2022 - June 30, 2023	None	93.778	N/A	-	526,990	526,990	-	-
Total Medicaid Cluster				-	526,990	526,990	-	-
TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES				-	533,840	533,840	-	-
<b>TOTAL EXPENDITURE OF FEDERAL AWARDS</b>				<b>\$ 1,856,857</b>	<b>\$ 6,321,857</b>	<b>\$ 5,635,200</b>	<b>\$ 1,170,200</b>	<b>\$ -</b>

The accompanying notes are an integral part of these statements.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**SCHEDULE OF STATE FINANCIAL ASSISTANCE**  
**YEAR ENDED JUNE 30, 2023**

AWARDING AGENCY PASS-THROUGH AGENCY AWARD DESCRIPTION	PASS-THROUGH		RECEIVABLE		REVENUE		RECEIVABLE	SUBRECIPIENT	
	ENTITY	STATE	(UNEARNED		GRANTOR		(UNEARNED	PASS-THROUGH	
	IDENTIFYING	I.D.	REVENUE)				REVENUE)	PASS-THROUGH	
	NUMBER	NUMBER	JULY 1, 2022	REIMBURSEMENTS	EXPENDITURES		JUNE 30, 2023	EXPENDITURES	
<b>WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION</b>									
Wisconsin Department of Public Instruction									
Special Education and School Age Parents	713339-100	255.101	\$ -	\$ 2,023,276	\$ 2,023,276	\$ -	\$ -		
State School Lunch Aid	713339-107	255.102	-	15,739	15,739	-	-		
Common School Fund Library Aid	713339-104	255.103	-	255,146	255,146	-	-		
General Transportation Aid	713339-102	255.107	-	91,594	91,594	-	-		
General Aids Cluster									
Equalization Aid	713339-116	255.201	-	26,491,667	26,491,667	-	-		
High Cost Special Education Aid	713339-119	255.210	-	16,945	16,945	-	-		
Aid for School Mental Health	713339-176	255.227	76,512	172,502	95,990	-	-		
School Based Mental Health Services Grant	713339-177	255.297	-	72,675	145,993	73,318	-		
Alcohol and Drug Abuse	713339-143	255.306	-	300	300	-	-		
AODA Program Grants	713339-142	255.321	-	-	993	993	-		
School Breakfast Program	713339-108	255.344	-	11,500	11,500	-	-		
Early College Credit Program	713339-178	255.445	-	505	505	-	-		
Educator Effectiveness Evaluation System	713339-154	255.940	-	26,000	26,000	-	-		
Per Pupil Aid	713339-113	255.945	-	2,744,658	2,744,658	-	-		
Career and Technical Education Incentive	713339-151	255.950	109,711	215,527	105,816	-	-		
Assessments of Reading Readiness	713339-166	255.956	-	6,279	6,279	-	-		
Robotics League Participation Grants	713339-167	255.959	3,927	7,606	3,679	-	-		
TOTAL WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION			190,150	32,151,919	32,036,080	74,311	-		
<b>WISCONSIN DEPARTMENT OF WORKFORCE DEVELOPMENT</b>									
Wisconsin Fast Forward - Training Teachers	None	445.109	-	300	300	-	-		
TOTAL WISCONSIN DEPARTMENT OF WORKFORCE DEVELOPMENT			-	300	300	-	-		
<b>WISCONSIN DEPARTMENT OF JUSTICE</b>									
Mid-State Technical College									
Critical Incident Mapping Data Grant	None	None	-	-	11,017	11,017	-		
TOTAL WISCONSIN DEPARTMENT OF JUSTICE			-	-	11,017	11,017	-		
<b>WISCONSIN DEPARTMENT OF NATURAL RESOURCES</b>									
Payment in Lieu of Taxes	None	None	-	1,862	1,862	-	-		
TOTAL WISCONSIN DEPARTMENT OF NATURAL RESOURCES			-	1,862	1,862	-	-		
<b>WISCONSIN DEPARTMENT OF REVENUE</b>									
Exempt Computer Aid	None	None	260,831	260,831	260,831	260,831	-		
Exempt Personal Property Aid	None	None	-	253,710	253,710	-	-		
TOTAL WISCONSIN DEPARTMENT OF REVENUE			260,831	514,541	514,541	260,831	-		
<b>TOTAL STATE FINANCIAL ASSISTANCE</b>			<b>\$ 450,981</b>	<b>\$ 32,668,622</b>	<b>\$ 32,563,800</b>	<b>\$ 346,159</b>	<b>\$ -</b>		

The accompanying notes are an integral part of these statements.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**NOTES TO THE SCHEDULES OF EXPENDITURES OF**  
**FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE**  
**JUNE 30, 2023**

**NOTE 1 - Basis of Presentation**

The accompanying schedules of expenditures of federal awards and state financial assistance include the federal and state grant activity of the Unified School District of Marshfield. The information in these schedules is presented in accordance with the requirements of Uniform Guidance and *State Single Audit Guidelines*. Therefore, some amounts presented in these schedules may differ from amounts presented in or used in the preparation of the financial statements.

**NOTE 2 - Summary of Significant Accounting Policies**

Expenditures reported on the schedules are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowable and are limited as to reimbursement.

**NOTE 3 - Special Education and School Age Parents Program**

2022-2023 eligible costs under the State Special Education Program are \$6,270,658.

**NOTE 4 - Food Distribution Program**

Non-monetary assistance is reported in the schedule of federal awards at the fair market value of the commodities received and used.

**NOTE 5 - 10% De Minimis Cost Rate**

Elected not to use.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD  
MARSHFIELD, WISCONSIN**

**OTHER REPORTS**





**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Education  
Unified School District of Marshfield  
Marshfield, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Unified School District of Marshfield, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Unified School District of Marshfield's basic financial statements and have issued our report thereon dated December 5, 2023.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Unified School District of Marshfield's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Unified School District of Marshfield's internal control. Accordingly, we do not express an opinion on the effectiveness of the Unified School District of Marshfield's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, 2023-001 and 2023-002 described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Unified School District of Marshfield's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Unified School District of Marshfield's Responses to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the Unified School District of Marshfield's responses to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. Unified School District of Marshfield's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

HAWKINS ASH CPAS, LLP

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Manitowoc, Wisconsin  
December 5, 2023



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM  
AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH  
THE UNIFORM GUIDANCE AND STATE SINGLE AUDIT GUIDELINES**

To the Board of Education  
Unified School District of Marshfield  
Marshfield, Wisconsin

**Report on Compliance for Each Major Federal and State Program**

***Opinion on Each Major Federal and State Program***

We have audited Unified School District of Marshfield's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and *State Single Audit Guidelines* that could have a direct and material effect on each of Unified School District of Marshfield's major federal and state programs for the year ended June 30, 2023. Unified School District of Marshfield's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Unified School District of Marshfield complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2023.

***Basis for Opinion on Each Major Federal and State Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and *State Single Audit Guidelines*. Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Unified School District of Marshfield and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of Unified School District of Marshfield's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the

requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Unified School District of Marshfield's federal and state programs.

### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Unified School District of Marshfield's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and *State Single Audit Guidelines* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Unified School District of Marshfield's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance and *State Single Audit Guidelines*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Unified School District of Marshfield's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Unified School District of Marshfield's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and *State Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of Unified School District of Marshfield's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Other Matters***

The results of our auditing procedures disclosed instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as item 2023-003. Our opinion on each major federal program is not modified with respect to these matters. *Government Auditing Standards* requires the auditor to perform limited procedures on Unified School District of Marshfield's response to the noncompliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. Unified School District of Marshfield's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

## Report on Internal Control Over Compliance

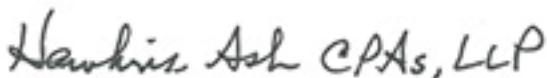
A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal and state program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal and state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal and state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

HAWKINS ASH CPAS, LLP

A handwritten signature in dark ink that reads "Hawkins Ash CPAs, LLP". The signature is written in a cursive, flowing style.

Manitowoc, Wisconsin  
December 5, 2023

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**JUNE 30, 2023**

**Section I - Summary of Auditors' Results**

*Financial Statements*

Type of auditors' report issued:	Unmodified		
Internal control over financial reporting:			
Material weakness identified?	_____ Yes	<u>  X  </u> No	
Significant deficiency(ies) identified not considered to be material weaknesses?	<u>  X  </u> Yes	_____ No	
Noncompliance material to the financial statements?	_____ Yes	<u>  X  </u> No	

*Federal Awards*

Internal control over financial reporting:			
Material weakness identified?	_____ Yes	<u>  X  </u> No	
Significant deficiency(ies) identified not considered to be material weaknesses?	_____ Yes	<u>  X  </u> No	
Type of auditors' report issued on compliance for major programs:	Unmodified		
Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance?	<u>  X  </u> Yes	_____ No	
Identification of major federal programs:			

**Assistance Listing Number**  
10.553/10.555/10.556/10.559  
84.425D/84.425U/8.425W

**Name of Federal Program or Cluster**  
Child Nutrition Cluster  
Education Stabilization Fund

*State Assistance*

Internal control over financial reporting:			
Material weakness identified?	_____ Yes	<u>  X  </u> No	
Significant deficiency(ies) identified not considered to be material weaknesses?	_____ Yes	<u>  X  </u> No	
Type of auditors' report issued on compliance for major programs:	Unmodified		
Any audit findings disclosed that are required to be reported in accordance with <i>State Single Audit Guidelines</i> ?	_____ Yes	<u>  X  </u> No	

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS - Continued  
JUNE 30, 2023

**Section I - Summary of Auditors' Results - Continued**

Identification of major state programs:

<u>State ID Number</u>	<u>Name of State Program or Cluster</u>
255.103	Common School Fund Library Aid
255.201	Equalization Aid

Dollar threshold used to distinguish between:

Type A and Type B federal programs:	\$750,000
Type A and Type B state programs:	\$250,000

Auditee qualified as low-risk auditee?   X   Yes        No

**Section II - Financial Statements Findings and Questioned Costs**

**2023-001 - Preparation of Financial Statements**

Program: District-Wide

Criteria: Adequate internal controls necessitate personnel to have knowledge and training which would enable them to prepare financial statements (and footnotes) in accordance with generally accepted accounting principles (GAAP).

Condition: Personnel cannot prepare GAAP basis financial statements.

Questioned Costs: Not applicable.

Context: Personnel have adequate knowledge and experience in governmental accounting and interim reporting requirements; however, their limited knowledge and lack of training limits their ability to prepare GAAP basis financial statements.

Effect: This weakness could result in the possibility of undetected errors and irregularities.

Information: Isolated instance.

Prior Year Finding: This was a prior year audit finding numbered 2022-001.

Recommendation: Obtain adequate training to prepare GAAP basis financial statements or use external sources to prepare the financial statements.

Management's Response: Due to the complexities involved with preparing GAAP basis financial statements, management has weighed the cost-benefit of training personnel or hiring a certified public accounting (CPA) firm. Management has concluded to hire a CPA firm.

**2023-002 - Significant Audit Adjustments**

Program: District-Wide

Criteria: Generally accepted accounting principles.

**UNIFIED SCHOOL DISTRICT OF MARSHFIELD**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS - Continued**  
**JUNE 30, 2023**

Condition: Significant audit adjustments were required to prevent the District's financial statements from being misstated.

Questioned Costs: Not applicable.

Context: Internal controls did not identify that an adjustment should be recorded.

Effect: This weakness could result in undetected errors and irregularities and misstated interim financial reports.

Information: Isolated instance.

Prior Year Finding: This was a prior year audit finding numbered 2022-002.

Recommendation: Improve the District's financial reporting internal controls to prevent these types of adjustments from occurring in the future. Document which accounting procedures are needed to be completed on a recurring basis to detect significant adjustments.

Management's Response: The District will incorporate financial reporting internal controls to detect significant adjustments, prevent misstated financial statements and increase the accuracy of the interim financial reports used by management.

**Section III - Federal and State Award Findings and Questioned Costs**

**2023-003 - Income Eligibility Guidelines**

Program: Child Nutrition Cluster

Criteria: Persons from households with incomes exceeding 185 percent of Federal poverty level pay full price for meals.

Condition: Two household incomes exceeded 185 percent of the Federal poverty level, but paid reduced prices for meals.

Questioned Costs: Not applicable.

Context: Child Nutrition Cluster income eligibility guidelines were not followed.

Effect: The District received ineligible grant money.

Information: Isolated instance.

Prior Year Finding: This was not a prior year finding.

Recommendation: Follow the Child Nutrition Cluster income eligibility guidelines.

Management's Response: The District will follow the Child Nutrition Cluster income eligibility guidelines.





# Unified School District of Marshfield

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## **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS AND CORRECTIVE ACTION PLAN** JUNE 30, 2023

### **Summary Schedule of Prior Audit Findings**

2022-001 - Preparation of Financial Statements - Repeat. Initially occurred 6/30/08.

2022-002 - Significant Audit Adjustments - Repeat. Initially occurred 6/30/17.

2022-003 - Actual Expenditures Over Budget - Resolved. Initially occurred 6/30/22.

### **Corrective Action Plan**

2023-001 - Preparation of Financial Statements - Contact: Sam Lehman, Director of Business Services. Completion date: N/A. Due to the complexities of governmental reporting in accordance with GAAP, i.e. financial statements and related disclosure reporting, District management has weighed the cost benefit of training current staff or hiring a Certified Public Accountant on staff for the purposes of preparing the external financial statements in accordance with GAAP. District management has concluded to outsource the preparation of the external financial statements and related disclosures to their certified public accounting firm, which is an acceptable practice according to *Government Auditing Standards*. District management will review and approve the externally prepared financial statements.

2023-002 - Significant Audit Adjustments - Contact: Sam Lehman, Director of Business Services. Completion date: June 30, 2024. The District will improve its financial reporting internal controls by reconciling accounts on a recurring basis to prevent significant audit adjustments. District management will review and approve the audit adjustments.

2023-003 - Income Eligibility Guidelines - Contact: Sam Lehman, Director of Business Services. Completion date: June 30, 2024. The District will improve its evaluation of income eligibility for Child Nutrition Cluster program by following the income eligibility guidelines.