#### UNIFIED SCHOOL DISTRICT OF MARSHFIELD MARSHFIELD, WISCONSIN

FINANCIAL STATEMENTS
WITH INDEPENDENT
AUDITORS' REPORT

**JUNE 30, 2022** 

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#### INDEPENDENT AUDITORS' REPORT

To the Board of Education Unified School District of Marshfield Marshfield, Wisconsin

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Unified School District of Marshfield, Wisconsin, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Unified School District of Marshfield's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Unified School District of Marshfield, as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Unified School District of Marshfield and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

The Unified School District of Marshfield's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Unified School District of Marshfield's ability to continue as a going concern for one year after the date

that the financial statements are issued or when applicable, one year after the date that the financial statements are available to be issued.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of
  expressing an opinion on the effectiveness of the Unified School District of Marshfield's
  internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the
  aggregate, that raise substantial doubt about the Unified School District of Marshfield's
  ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, Wisconsin Retirement System pension schedules, Wisconsin Retirement System local retiree life insurance fund, and OPEB healthcare defined benefit plan schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the

required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Unified School District of Marshfield's basic financial statements. The combining and individual nonmajor fund financial statements, schedule of expenditures of federal awards, and the schedule of state financial assistance, as required by Title 2 U.S. Code of Federal Regulations Part 200. Uniform Administrative Requirements. Cost Principles. and Audit Requirements for Federal Awards and State Single Audit Guidelines are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements. schedule of expenditures of federal awards, and the schedule of state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2022 on our consideration of the Unified School District of Marshfield's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Unified School District of Marshfield's internal control over financial reporting and compliance.

HAWKINS ASH CPAS, LLP

Hawking Ash CPAs, LLP

Manitowoc, Wisconsin December 5, 2022

# UNIFIED SCHOOL DISTRICT OF MARSHFIELD MARSHFIELD, WISCONSIN

MANAGEMENT'S DISCUSSION AND ANALYSIS



### Unified School District of Marshfield

#### **Management Discussion and Analysis**

As management of the Unified School District of Marshfield ("District"), we offer readers of the District's basic financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2022. We encourage readers to read the information presented here in conjunction with additional information that we have furnished in the District's basic financial statements which follow this narrative.

#### FINANCIAL HIGHLIGHTS

Total governmental activities revenue was \$64,144,425 including \$19,820,619 of property taxes and \$32,285,017 of general state and federal aid. Total governmental activities expenditures were \$57,218,279; including \$28,673,296 for direct instruction.

The District's financial status, as reflected in total net position, increased by \$6,926,146.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The basic financial statements are comprised of 1) district-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition, other information supplementary to the basic financial statements is provided.

The basic financial statements consist of two kinds of statements that present different views of the District's financial activities.

- The Statement of Net Position and Statement of Activities provide information on a district-wide basis. The statements present an aggregate view of the District's finances. District-wide statements contain useful long-term information as well as information for the just completed fiscal year.
- The remaining statements are *fund financial statements* that focus on individual parts of the District. Fund statements generally report operations in more detail than the district-wide statements.

The *notes to the financial statements* provide further explanation of some of the information in the statements and provide additional disclosures so statement users have a complete picture of the District's financial activities and position.

Required supplementary information further explains and supports the financial statements by including a comparison of the District's budget data for the year, and other post employment schedule of funding progress and schedule of employer contributions.

The major features of the District's financial statements, including the activities reported and the type of information contained is shown in the following table.

#### **Major Features of the District-wide and Fund Financial Statements**

	D:-4-:-4 \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	From d Fig. and int Otal and and
	District-Wide	Fund Financial Statements
	Statements	Governmental
Scope	Entire District	The activities of the District that are not fiduciary, such as instructional, and support services.
Required financial statements	Statement of net position. Statement of activities.	Balance sheet and statement of revenues, expenditures and changes in fund balance.
Basis of accounting and measurement focus	Accrual accounting. Economic resources focus.	Modified accrual accounting. Current financial resources focus.
Type of asset and liability information	All assets and liabilities, both financial and capital, short-term and longterm.	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter. No capital assets or long-term liabilities included.
Type of inflow and outflow information	All revenues and expenses during the year, regardless of when cash is received or paid.	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability are due and payable.

#### **DISTRICT-WIDE STATEMENTS**

The district-wide financial statements are the *Statement of Net Position* and *Statement of Activities*. These statements present an aggregate view of the District's finances in a manner similar to private-sector business. Both statements include functions that are supported principally by property taxes and intergovernmental revenues, called *governmental activities*. Functions that are intended to recover all or a significant portion of costs through user fees and charges (*business type activities*) are not included because the District does not have any of these activities.

#### **FUND FINANCIAL STATEMENTS**

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of sources of funding and spending on particular programs and to demonstrate compliance with various regulatory requirements. Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes (like repaying its long-term debt) or to show that it is properly using certain revenues (like capital project funds).

#### The District has one kind of fund:

• Governmental funds - The District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for funding future basic services. Governmental funds statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Governmental funds information does not report on long-term commitments as is reported on the district-wide statements.

#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1, below, provides a summary of the District's net position for the year ended June 30, 2022 compared to 2021. The District's combined net position increased by \$6,926,146.

Table 1 Condensed Statement of Net Position (in thousands of dollars)										
		Governmen	tal Act	ivities	Total % Change					
		2022		2021	2021 - 2022					
Current and other assets	\$	36,022	\$	30,355	18.7%					
Capital assets	·	33,978	·	36,523	-7.0%					
Total assets		70,000		66,878	4.7%					
Deferred outflows of resources		24,124		16,891	42.8%					
Long-term liabilities										
outstanding		27,233		29,644	-8.1%					
Other liabilities		3,927		3,514	11.8%					
Total liabilities		31,160		33,158	-6.0%					
Deferred inflows of resources		37,182		31,755	17.1%					
Net position:										
Net investment in capital assets		24,820		26,143	-5.1%					
Restricted		14,807		10,928	35.5%					
Unrestricted		(13,845)		(18,215)	24.0%					
Total net position	\$	25,782	<u>\$</u>	18,856	36.7%					
Note: Totals may not add due to rounding.										

# Table 2 Changes in Net Position (in thousands of dollars)

		Governmen	Total % Change		
	2022			2021	2021 - 2022
Revenues					
Program revenues					
Charges for services	\$	535	\$	116	361.2%
Operating grants and contributions		5,879		5,060	16.2%
General revenues					
Property taxes		19,821		19,868	-0.2%
State and federal aid		32,285		29,067	11.1%
Other		5,625		4,455	26.3%
Total revenues		64,145		58,566	9.5%
Expenses					
Instruction		28,673		27,620	3.8%
Pupil and instructional services		7,226		5,250	37.6%
Administration and business		16,653		13,083	27.3%
Interest on debt		663		283	134.3%
Other support services		628		531	18.3%
Non-program transactions		3,375		2,707	24.7%
Total expenses		57,218		49,474	15.7%
Increase in net position	\$	6,927	\$	9,092	-23.8%
Note: Totals may not add due to rounding.					

Table 2 provides summarized operating results and their impact on net position.

The District relies primarily on state and federal aids (50%) and property taxes (31%) to fund governmental activities. These two funding sources make up 81% of the total revenues.

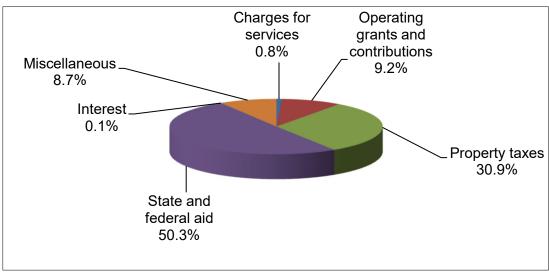
Table 3 presents the cost of the six major district activities. The table reports each activity's net cost (total cost less fees generated by the activities and intergovernmental aid provided for specific programs). The net cost reflects the financial burden that was placed on the District's taxpayers by each of these functions.

		Table 3 Governmenta ousands of do							
		Net Cost of	of Se	rvices	Total % change				
2022 2021 2021 - 20									
Instruction	\$	25,108	\$	24,276	3.4%				
Pupil and instructional services		7,029		5,065	38.8%				
Administration and business		14,001		11,392	22.9%				
Interest on debt		663		283	134.3%				
Other support services		628		530	18.5%				
Non-program transactions		3,375		2,707	24.7%				
Total	\$	50,804	\$	44,253	14.8%				
Note: Totals may not add due to	roun	ding.							

The cost of all governmental activities this year was \$57,218,279. Individuals who directly participated or benefited from a program offering paid for \$534,627 of the costs. Federal and state governments subsidized certain programs with grants and contributions of \$5,878,951. The net cost of governmental activities, \$50,804,701, was financed by general revenues of the District.

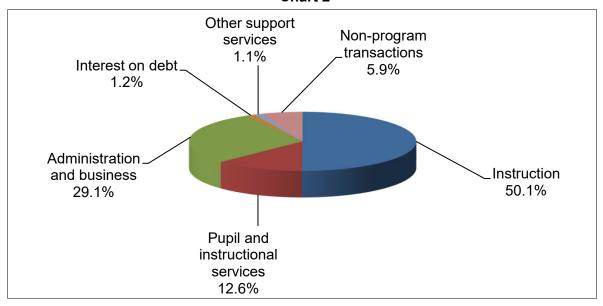
The composition of governmental revenues by source and expenditures by type are illustrated below.

### Governmental Activities Revenue by Type Chart 1



Note: Totals may not add to 100% due to rounding.

#### Governmental Activities Expenditure by Type Chart 2



Note: Totals may not add to 100% due to rounding.

#### FINANCIAL ASPECTS OF THE DISTRICT'S FUNDS

The District completed the year with a total governmental fund balance of \$20,563,873 up from last year's ending fund balance of \$17,537,506.

The general fund had an increase in fund balance of \$1,139,741.

The referendum approved debt service fund had an increase of \$0.

The long-term capital improvement fund had an increase of \$1,335,985.

The other governmental funds had a fund balance increase of \$550,641.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The District reviews an interim budget in May for the subsequent year (beginning July 1st). Consistent with current state statutes and regulations an original budget is adopted in October, following determination of official enrollment and certification of general state aids. Generally, the original budget is not significantly modified.

While the District's final budget for the general fund anticipated that expenditures would exceed revenues by \$0 the actual results for the year show a \$1,139,741 excess of revenues over expenditures.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

At the end of fiscal year 2022, the District had invested \$51,048,891 in capital assets, including land, land improvements, buildings and equipment (See Table 4). Total accumulated depreciation on these assets is \$17,070,491. Asset acquisitions for governmental activities totaled \$6,326,181. The District recognized depreciation expense of \$1,316,065 for governmental activities. Detailed information about capital assets can be found in the notes to the financial statements.

(net	of depre	Table 4 Capital As eciation, in th	sets	ands of dollars)					
		Governmen	tal A	ctivities	Total % change				
		2022		2021	2021 - 2022				
Land	\$	1,039	\$	1,039	0.0%				
Land improvements		9,495		5,337	77.9%				
Buildings		38,151		47,474	-19.6%				
Equipment		2,364		6,172	-61.7%				
Accumulated depreciation		(17,070)		(23,499)	-27.4%				
Total	\$	33,979	\$	36,523	-7.0%				
Note: Totals may not add due to rounding.									

#### **Long-Term Debt**

At year-end, the District had \$27,232,602 in bonds payable and other long-term debt outstanding (see Table 5). Detailed information about the District's long-term liabilities is presented in the notes to the financial statements.

Table 5 Outstanding Long-Term Obligations (in thousands of dollars)									
Total									
	2022		2021	2021 - 2022					
\$	7,071	\$	9,679	-26.9%					
	20,162		19,965	1.0%					
\$	27,233	\$	29,644	-8.1%					
	(in t	(in thousands of 2022 \$ 7,071 20,162	(in thousands of dol  Total  2022  \$ 7,071 \$ 20,162	(in thousands of dollars)       Total       2022     2021       \$ 7,071     \$ 9,679       20,162     19,965					

The District retired \$8,573,066 of bonds and notes payable during the year and other transactions, largely related to post employment benefits, decreased total debt by\$2,411,280.

Debt of the District is secured by an irrepealable tax levy adopted by the School Board at the time of issuance. Wisconsin state statutes require that the first property tax receipts be segregated for annual debt service payments.

#### FACTORS BEARING ON THE DISTRICT'S FUTURE

Currently known circumstances that will impact the District's financial status in the future are:

The District had an actuarial study conducted to identify its unfunded other post employment benefit liability. As of June 30, 2021, the most recent actuarial study, the unfunded actuarial accrued liability balance is \$11,570,614.

The State of Wisconsin has an open enrollment law that allows students to attend school districts of their choice with few restrictions. The state adjusts each district's general aid payment based on the number of students who transfer. This year 317 non-resident open enrollment students attended the Unified School District of Marshfield with 176 Unified School District of Marshfield students attending other schools through the open enrollment program. The number of incoming students exceeds outgoing students by 141. It is important for the District to maintain the quality of instruction and physical property to remain competitive in the open enrollment environment.

Enrollment decreased for the 2021-2022 school year by 11 students.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Dr. Ryan Christianson, Superintendent, Unified School District of Marshfield, 1010 E. 4th Street, Marshfield, WI 54449.

# UNIFIED SCHOOL DISTRICT OF MARSHFIELD MARSHFIELD, WISCONSIN

BASIC FINANCIAL STATEMENTS

# UNIFIED SCHOOL DISTRICT OF MARSHFIELD MARSHFIELD, WISCONSIN

### DISTRICT-WIDE FINANCIAL STATEMENTS

#### STATEMENT OF NET POSITION JUNE 30, 2022

	 ERNMENTAL
ASSETS	
Cash and investments	\$ 16,449,677
Receivables	
Taxes	5,225,435
Accounts	325,929
Due from other governments	2,308,691
Prepaids	19,219
Inventory	22,534
Wisconsin Retirement System net pension	11,670,016
Capital assets (net of accumulated depreciation)	4 000 400
Capital assets - not being depreciated	1,039,420 32,938,980
Capital assets - being depreciated	 •
TOTAL ASSETS	 69,999,901
DEFERRED OUTFLOWS OF RESOURCES	
Wisconsin Retirement System pension	21,902,382
Wisconsin Retirement System LRLIF	1,675,920
OPEB healthcare	545,817
TOTAL DEFERRED OUTFLOWS OF RESOURCES	 24,124,119
TOTAL ASSETS AND DEFERRED	
OUTFLOWS OF RESOURCES	94,124,020
LIABILITIES	
Accounts payable	257,093
Self insurance claims payable	162,514
Accrued liabilities	,
Payroll, payroll taxes, insurance	3,248,389
Interest	139,124
Deposits payable	50,948
Unearned revenue	68,668
Current portion of long-term obligations	6,159,226
Noncurrent portion of long-term obligations	 21,073,376
TOTAL LIABILITIES	 31,159,338
DEFERRED INFLOWS OF RESOURCES	
Wisconsin Retirement System pension	27,510,733
Wisconsin Retirement System LRLIF	543,048
OPEB healthcare	 9,128,551
TOTAL DEFERRED INFLOWS OF RESOURCES	 37,182,332
NET POSITION	
Net investment in capital assets	24,820,067
Restricted for	
Special revenue	340,046
Debt service	1,547
Capital projects	2,590,777
Other activities	11,874,851
Unrestricted	 (13,844,938)
TOTAL NET POSITION	 25,782,350
	 · <del></del>
TOTAL LIABILITIES, DEFERRED INFLOWS	
OF RESOURCES, AND NET POSITION	\$ 94,124,020

STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2022

				PROGRAM	IUES	NET (EXPENSES)					
					OP	ERATING	REVENUE AND				
				RGES FOR		ANTS AND	CHANGES IN				
FUNCTIONS/PROGRAMS		XPENSES	SERVICES		CONT	RIBUTIONS	NE	T POSITION			
GOVERNMENTAL ACTIVITIES											
Instruction	•	10.700.011	•		•		•	(40.700.044)			
Regular instruction	\$	18,730,911	\$	-	\$	-	\$	(18,730,911)			
Vocational instruction		2,130,105		-		22,325		(2,107,780)			
Special instruction Other instruction		5,305,166 2,507,114		55,242 269,976		3,217,323		(2,032,601) (2,237,138)			
Total instruction		28,673,296		325,218		3,239,648		(25,108,430)			
Support services		20,073,290	-	323,210		3,239,040		(23,100,430)			
Pupil services		2,854,698				_		(2,854,698)			
Instructional staff services		4,371,593		_		197,510		(4,174,083)			
General administration services		1,051,208		_		137,510		(1,051,208)			
Building administration services		3,623,157		_		_		(3,623,157)			
Business services		11,978,324		209,409		2,441,793		(9,327,122)			
Central services		132,547		200,100		2,111,700		(132,547)			
Insurance		330,102		_		_		(330,102)			
Interest and other		662,959		_		_		(662,959)			
Other support services		165,177		-		-		(165,177)			
Total support services		25,169,765		209,409		2,639,303		(22,321,053)			
Non-program transactions		3,375,218		_		-		(3,375,218)			
TOTAL GOVERNMENTAL											
ACTIVITIES	\$	57,218,279	\$	534,627	\$	5,878,951		(50,804,701)			
	Conc	eral revenues									
	Tax										
			40,000,040								
		19,820,619									
		32,285,017									
		43,027 5,582,184									
	Miscellaneous  Total general revenues										
		Total general le	venues				-	57,730,847			
	CHAI	NGE IN NET PC	OITIZ	1				6,926,146			
	NET	POSITION - BE	GINNIN	IG OF YEAR			18,856,204				
	NET	POSITION - EN	ID OF \	/EAR			\$	25,782,350			

### UNIFIED SCHOOL DISTRICT OF MARSHFIELD MARSHFIELD, WISCONSIN

#### FUND FINANCIAL STATEMENTS

BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2022

				_	CAPITAL PROJECTS LONG-TERM	•	TOTAL NONMAJOR		TOTAL
		GENERAL	REFERENDUM DEBT		CAPITAL IMPROVEMENT	GC	VERNMENTAL FUNDS	GO\	/ERNMENTAL FUNDS
ASSETS									
Cash and investments Receivables	\$	12,578,047	\$ -	. :	\$ 2,590,777	\$	1,280,853	\$	16,449,677
Accounts		179,816	-		-		146,113		325,929
Taxes		5,225,435	-		-		-		5,225,435
Due from other governments		2,264,378	-		-		44,313		2,308,691
Inventories		-	-		-		22,534		22,534
Prepaids	_	19,219			<u>-</u>		<u>-</u>		19,219
TOTAL ASSETS	_	20,266,895		: -	2,590,777	_	1,493,813	_	24,351,485
LIABILITIES									
Accounts payable		235,704	-		-		21,389		257,093
Self insurance claims payable		162,514	-		-		-		162,514
Payroll, payroll taxes, insurance		3,137,984	-		-		110,405		3,248,389
Deposits payable		50,511	-		-		437		50,948
Unearned revenue		770			<u>-</u>		67,898		68,668
TOTAL LIABILITIES	_	3,587,483			<del>-</del>	_	200,129		3,787,612
FUND BALANCES									
Nonspendable		19,219	_		_		22,534		41,753
Restricted		204,835	-		2,590,777		341,593		3,137,205
Assigned		317,846	-		-		510,349		828,195
Unassigned		16,137,512			_		419,208		16,556,720
TOTAL FUND BALANCES		16,679,412			2,590,777		1,293,684		20,563,873
TOTAL LIABILITIES AND FUND BALANCES	\$	20,266,895	\$ -	. :	\$ 2,590,777	\$	1,493,813		
funds fund balance because:  Capital assets used in governmental activities are not financial resortherefore are not reported in the fund statements. Amounts reported									
activities in the statement of net position are:									
Governmental capital assets Governmental accumulated depreciation						\$	51,048,891 (17,070,491)		33,978,400
Wisconsin Retirement System asset, deferred inflows of resources	, and	l deferred							
outflows of resources are not current financial resources and are not statements.	ot re	ported in fund							7,194,537
Statements.									7,194,557
Other post employment benefits deferred inflows of resources and									
of resources are not current financial resources and are not reporte statements.	ed in	fund							(8,582,734)
Lang tarm assats and liabilities including bands and notes assignific		mat dua in tha							
Long term assets and liabilities, including bonds and notes payable current period and therefore are not reported in the fund statement assets and liabilities reported in the statement of net position that a the funds balance sheet are:	s. Lo	ong term							
General obligation debt						\$	(7,070,824)		
Premium							(507,091)		
Capital leases payable							(1,580,418)		
Accrued interest payable							(139,124)		
Vested employee benefits							(1,350,138)		
WRS liability							(5,153,517)		
Net OPEB obligation						_	(11,570,614)		(27,371,726)
Total net position - governmental activities								\$	25,782,350

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2022

			EBT SERVICE	CAPITAL PROJECTS  LONG-TERM  CAPITAL	TOTAL NONMAJOR GOVERNMENTAL	TOTAL GOVERNMENTAL
	GENERAL		DEBT	IMPROVEMENT	FUNDS	FUNDS
REVENUES Property taxes	\$ 17,605,13		1,966,369	\$ -	\$ 249,112	
Other local sources Interdistrict sources Intermediate sources	1,424,53 2,743,50 140,49	8	- - -	- -	848,422 - -	2,272,958 2,743,508 140,491
State sources Federal sources	30,829,72 4,883,45	7	-		2,310,207	30,829,724 7,193,664
Other sources TOTAL REVENUES	1,083,97 58,710,83		1,966,369	2,591 2,591	56,893 3,464,634	1,143,461 64,144,425
EXPENDITURES						
Current						
Instruction	40.057.40	•			00.000	40.077.540
Regular instruction Vocational instruction	19,657,42 2,089,58		_	_	20,096 31,849	19,677,519 2,121,437
Special instruction	5,579,61		-	-	51,049	5,579,618
Other instruction	2,130,35		<u>-</u>		463,309	2,593,662
Total instruction	29,456,98	2			515,254	29,972,236
Support services						
Pupil services	2,988,21	8	-	-	448	2,988,666
Instructional staff services	4,492,57		-	-	-	4,492,575
General administration services	1,030,80		-	-	928	1,031,728
Building administration services Business services	2,630,72 8,051,14		-	-	2,876 2,068,422	2,633,596 10,119,570
Central services	132,70		-	-	2,000,422	132,705
Insurance	330,10		_	-	-	330,102
Other support services	3,350,01		<u> </u>		18,154	3,368,171
Total support services	23,006,28	5			2,090,828	25,097,113
Non-program transactions	3,345,52	8		16,606	13,084	3,375,218
Debt service						
Principal	775,15	9	8,240,000	-	333,066	9,348,225
Interest	22,22		163,425	-	40,301	225,946
Other	23,08		90,463		4,424	117,974
Total debt service	820,46	_	8,493,888		377,791	9,692,145
Capital outlay	826,98				45,715	872,702
TOTAL EXPENDITURES	57,456,24	<u>8</u>	8,493,888	16,606	3,042,672	69,009,414
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	1,254,58	3	(6,527,519)	(14,015)	421,962	(4,864,989)
OTHER FINANCING SOURCES (USES)						
Issuance of long-term debt		-	5,965,000	-	-	5,965,000
Premium on long-term debt		-	483,057	-	-	483,057
Proceeds of capital leases	1,443,29	9	-	-	-	1,443,299
Net transfer (to) from other funds TOTAL OTHER FINANCING	(1,558,14	1)	79,462	1,350,000	128,679	
SOURCES (USES)	(114,84	<u>2</u> )	6,527,519	1,350,000	128,679	7,891,356
NET CHANGE IN FUND BALANCE	1,139,74	1	_	1,335,985	550,641	3,026,367
FUND BALANCE - BEGINNING OF YEAR	15,638,74			1,254,792	643,969	17,537,506
PRIOR PERIOD ADJUSTMENT	(99,07	4)	<u> </u>		99,074	<del>_</del>
FUND BALANCE - END OF YEAR	\$ 16,679,41	2 \$		\$ 2,590,777	\$ 1,293,684	\$ 20,563,873

RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2022

Net change in fund balances - total governmental funds		\$ 3,026,367
Amounts reported for governmental activities in the statement of activities are different because:		
The acquisition of capital assets are reported in the governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expenses in the statement of activities.  Capital outlay reported in governmental fund statements  Capital outlay reported as other expenses in fund statements  Depreciation expense reported in the statement of activities  Net book value of capital assets disposed  Amount by which capital outlays are less than depreciation in the current period:	\$ 872,702 5,453,479 (1,316,065) _(7,555,108)	(2,544,992)
The amount of long-term debt is reported in the governmental funds as a source of financing. In the statement of net position however, long-term debt is reported as a long-term liability. The amount of long-term debt reported in the governmental funds statement is:		(7,891,356)
Certain employee benefits are reported in the governmental funds when amounts are paid. The statement of activities reports the value of benefits earned during the year.  This year the accrual of these benefits decreased by:		66,039
Wisconsin Retirement System pension asset, deferred inflows of resources, liability, and deferred outflows of resources changes:		2,684,052
Wisconsin Retirement System LRLIF deferred inflows of resources, liability, and deferred outflows of resources changes:		(614,820)
Other post employment benefits deferred outflows of resources, liability, and deferred inflows of resources changes:		3,171,670
Repayment of principal on long-term debt is reported in the governmental funds as an expenditure, but is reported as a reduction in long-term debt in the statement of net position and does not affect the statement of activities.		
The amount of long-term debt principal payments in the current year is:		9,348,225
In governmental funds interest payments and other debt costs on outstanding debt are reported as an expenditure when paid. In the statement of activities it is reported as it accrues.  The amount of interest and other debt costs paid during the current period is  The amount of interest and other debt cost accrued during the current period is	\$ 343,920 (662,959)	
Interest paid is less than interest accrued by:		 (319,039)
Change in net position - governmental activities		\$ 6,926,146

# UNIFIED SCHOOL DISTRICT OF MARSHFIELD MARSHFIELD, WISCONSIN

NOTES TO THE BASIC FINANCIAL STATEMENTS

NOTES TO THE BASIC FINANCIAL STATEMENTS JUNE 30, 2022

#### **NOTE 1 - Summary of Significant Accounting Policies**

The financial statements of the Unified School District of Marshfield (the "District") have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the District are described below.

**Reporting Entity** - The Unified School District of Marshfield is organized as a unified school district governed by an elected seven-member school board. The District operates grades 4K through grade 12. The District is comprised of all or parts of twelve taxing districts.

The District's basic financial statements do not include any components units, as defined in GASB 14 and amended by GASB 39 and GASB 61, as there are no organizations which meet the criterion. The criterion for including a legally separate organization as a component unit is the degree of financial accountability the District has with the organization. A financial benefit or burden relationship needs to be present between the primary government and that organization for it to be included in the reporting entity as a component unit.

The following circumstances set forth the District's financial accountability for a legally separate organization: the District is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the District. The District may be financially accountable if an organization is fiscally dependent on the District regardless of whether the organization has (1) a separately-elected governing body, (2) a governing body appointed by a higher level of government, or (3) a jointly-appointed governing body. In addition, the primary government may determine, through exercise of management's professional judgment, that the inclusion of an organization that does not meet the financial accountability criteria is necessary in order to prevent the reporting entity's financial statements from being misleading.

#### **Basis Of Presentation**

#### **District-Wide Statements**

The statement of net position and the statement of activities present financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the District's governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

#### NOTE 1 - Summary of Significant Accounting Policies - Continued

**Fund Financial Statements** 

The fund statements provide information about the District's funds. Separate statements for each fund category - governmental - are presented. The emphasis of fund financial statements is on major governmental funds; each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

The District reports the following major governmental funds:

General Fund - is used for all financial activity that is not required to be accounted for in another fund. This is the District's primary operating fund.

Referendum Approved Debt Service Fund - is used to account for and report financial resources that are restricted, committed or assigned to expenditure for principal and interest.

Long-term Capital Improvement Fund - are used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

#### **Measurement Focus and Basis of Accounting**

The district-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the District may fund certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Therefore, when program expenses are incurred, both restricted and unrestricted net position may be available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

**Cash and Investments** - The District's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

#### NOTE 1 - Summary of Significant Accounting Policies - Continued

acquisition. All funds share common (pooled) checking and investment accounts unless regulations require separate investment accounts, such as the debt service fund.

Investments are stated at fair value, if applicable, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. Investment income on commingled investments of municipal accounting funds is allocated based on average investment balances.

**Property Tax Levy** - Under Wisconsin law, personal property taxes and first and second installments of real estate taxes are collected by city and village treasurers who then make proportional settlement with the school district and county treasurer for those taxes collected on their behalf. Third installments of real estate taxes and delinquent taxes are collected by the county treasurer who then makes settlement with the city, town, village, and school districts before retaining any for county purposes. Taxes collected by the township are made in two installments, the first by the town, and the second by the county treasurer.

The District's property taxes are levied on or before November 1 on the equalized property valuation certified by the Department of Revenue. As permitted by a collecting municipality's ordinance, taxes may be paid in full or in two or more installments with the first installment payable the subsequent January 31, and a final payment no later than the following July 31. The District is paid by the collecting municipality its proportionate share of tax collections received through the last day of the preceding month on or before January 15, and by the 20 of each subsequent month thereafter. On or before August 20, the county treasurer makes full settlement to the District for any remaining balance. The County assumes all responsibility for delinquent real property taxes.

Property taxes are recognized as revenue in the period for which the taxes are levied. The 2021 tax levy is used to finance operations of the District's fiscal year ended June 30, 2022. All property taxes are considered due on January 1, when an enforceable lien is assessed against the property and the taxpayer is liable for the taxes. All taxes are collected within 60 days of June 30 and are available to pay current liabilities.

**Accounts Receivable** - Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

**Due To/From Other Funds** - During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as due to and from other funds. The amounts reported on the statement of net position for receivable/payable from external parties represents amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for amounts due to and due from within the same fund type.

**Interfund Transactions** - Non-exchange transactions which are not borrowing/lending (will not be repaid) are recorded as transfers, and exchange transactions are recorded as revenues and expenses.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

#### NOTE 1 - Summary of Significant Accounting Policies - Continued

**Prepaids** - Prepaid items represent payments for goods or services for which benefits extend beyond June 30.

A nonspendable fund balance has been recognized in governmental funds for these non-liquid assets to signify a portion of fund balance is not available for other subsequent expenditures.

**Inventories** - Inventories are valued at cost using the first-in/first-out method. The costs of inventories are recorded as expenditures when consumed rather than when purchased.

A nonspendable fund balance has been recognized in governmental funds for these non-liquid assets to signify a portion of fund balance is not available for other subsequent expenditures.

**Capital Assets** - Capital assets are reported at actual cost or estimated historical costs, based on appraisals conducted by an independent third-party professional appraisal firm. Donated assets are reported at estimated acquisition value at the date donation.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the district-wide statements are as follows:

	Capitalization <u>Threshold</u>	Depreciation <u>Method</u>	Estimated <u>Useful Life</u>
Buildings	\$ 5,000	Straight-line	50 years
Building improvements	\$ 5,000	Straight-line	20-25 years
Site improvements	\$ 5,000	Straight-line	10-20 years
Furniture and equipment	\$ 5,000	Straight-line	5-15 years
Computer and related technology	\$ 5,000	Straight-line	5-10 years
Library books *	\$ 5,000	Straight-line	10 years

<sup>\*</sup> For purposes of determining the capitalization threshold for this item the District groups all purchases for the year.

**Debt Premiums and Discounts** - In the government-wide financial statements, debt premiums and discounts are amortized over the life of the debt. Long-term debt is reported net of the applicable debt premium or discount.

In the fund financial statements, premiums and discounts are recognized during the current period. The face amount of debt issued is reported as other financing sources. Premiums on debt issuance are reported as other financing sources while discounts on debt issuance are reported as other financing uses.

**Compensated Absences** - The District's policy permits employees to accumulate earned, but unused vacation and sick pay benefits, which are eligible for payment upon separation from government service. The liability for such leave is reported as incurred in the government-wide statements. A liability for those amounts is recorded in the government funds only if the liability has matured as a result of employee resignations or retirements. The liability for compensated absences includes salary related benefits where applicable.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

#### **NOTE 1 - Summary of Significant Accounting Policies - Continued**

**Pensions** - For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense (revenue), information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Post Employment Benefits (OPEB) - The fiduciary net position of the local retiree life insurance fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources, and deferred inflows of resources related to other post employment benefits, OPEB expense (revenue), and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIFs fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Deferred Outflows and Inflows of Resources** - In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to future periods and will not be recognized as an outflow of resources (expenditure) until then. The District has three items that qualify for reporting in this category. They are the Wisconsin Retirement System pension, Wisconsin Retirement System local retiree life insurance fund (LRLIF), and OPEB healthcare reported in the government-wide statement of net position. The Wisconsin Retirement System pension, Wisconsin Retirement System LRLIF, and OPEB healthcare results from changes in its actuarial studies and is amortized over the average of the expected remaining service lives of participants.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position which applies to future periods and so will not be recognized as an inflow of resources (revenue) until then. The District has three type of items, Wisconsin Retirement System pension, Wisconsin Retirement System LRLIF, and OPEB healthcare, which qualify for reporting in this category. The Wisconsin Retirement System pension, Wisconsin Retirement System LRLIF, and OPEB healthcare result from changes in its actuarial studies and is amortized over the average of the expected remaining service lives of participants.

**Estimates** - The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**Net Position Classifications** - Net position represents the difference between the total assets and deferred outflows of resources and the total liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement for those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

#### **NOTE 1 - Summary of Significant Accounting Policies - Continued**

Fund Balance Classifications - The District classifies its fund equity as follows: 1) nonspendable fund balance consists of equity not in a spendable form or is legally or contractually required to be maintained intact, 2) restricted fund balance consists of equity constrained to specific purposes by their providers, externally imposed by creditors, constitutional provisions or by enabling legislation, 3) committed fund balance consists of equity constrained to specific purposes by the District itself, using its highest level of decision making authority - Board of Education policies, 4) assigned fund balance consists of equity the governing body intends to use for a specific purpose, intent can be expressed by the governing body. The Board of Education has authorized the Director of Business Services to assign fund balances through its fund balance policy and 5) unassigned fund balance consists of equity available for any purpose.

When net losses occur, it is the District's policy to record the net loss against unassigned fund balance, then assigned fund balance, then committed fund balance and lastly to restricted fund balance. The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

#### **NOTE 2 - Cash and Investments**

State statutes permit the District to invest available cash balances, other than debt service funds, in time deposits of authorized depositories, state obligations, U.S. Treasury obligations, U.S. agency issues, repurchase agreements and other investments secured by federal securities, high grade commercial paper, and the local government pooled-investment fund administered by the state investment board. Available balances in the debt service fund may be invested in municipal obligations, obligations of the United States and the local government pooled-investment fund. No significant violations of these restrictions occurred during the year.

As of June 30, 2022, the District had the following investment:

Investment	Weighted Average Maturities	<u>Fair Value</u>
Wisconsin Investment Series Cooperative	Less than one year	\$ 28,611
Certificate of deposit	Less than one year	1,732,092
Certificate of deposit	More than one year	830,170
Total	·	\$ 2,590,873

**Determining Fair Value** - The District categorizes its fair value measurement within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District has the following recurring fair value measurement:

1) Wisconsin Investment Series Cooperative is determined based on published market quotations (level 2 inputs).

**Income Allocation** - Interest income is generally allocated to the fund that owns the certificate of deposit, money market account, savings account, and investment.

**Interest Rate Risk** - State statutes limit investments in commercial paper, corporate bonds, and mutual bond funds to mature or may be tendered for purchase at the option of the holder within not more than seven years of the date acquired. The District has an investment policy that does not further limit

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

#### NOTE 2 - Cash and Investments - Continued

investment maturities as a means of further managing its exposure to fair value losses arising from increasing interest rates.

**Credit Risk** - State statutes limit investments in commercial paper, corporate bonds, and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations. The District as an investment policy that would further limit its investment choices. The Wisconsin Investment Series Cooperative is not rated.

Custodial Credit Risk - Deposits - Custodial credit is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. The District does have a deposit policy for custodial credit risk. The State of Wisconsin's Public Deposit Guarantee Fund created under Chapter 34 of the Wisconsin Statutes protects the municipality's designated public depositories against any losses of public funds up to \$400,000 subject to the total amount of the Guarantee Fund available. As of June 30, 2022, \$13,500,000 of the District's bank balance of \$16,485,412 was exposed to custodial credit risk as uninsured, pledged collateral, collateralized by a letter of credit. \$2,085,412 was uninsured and uncollateralized.

#### **NOTE 3 - Capital Assets**

Capital asset balances and activity for the year ended June 30, 2022 were as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land	\$ 1,039,420	\$ -	\$ -	\$ 1,039,420
Capital assets being depreciated:		•		
Land improvements	5,337,076	4,157,704	-	9,494,780
Buildings and improvements	47,473,729	1,898,890	(11,221,578)	38,151,041
Equipment	6,171,859	269,587	(4,077,796)	2,363,650
Total capital assets being depreciated	58,982,664	6,326,181	(15,299,374)	50,009,471
Less accumulated depreciation for:				
Land improvements	(1,712,845)	(246,240)	514,884	(1,444,201)
Buildings and improvements	(17,254,911)	(881,026)	3,902,258	(14,233,679)
Equipment	(4,530,936)	(188,799)	3,327,124	(1,392,611)
Total accumulated depreciation	(23,498,692)	(1,316,065)	7,744,266	(17,070,491)
Total capital assets being depreciated, net of accumulated depreciation	35,483,972	5,010,116	(7,555,108)	32,938,980
Capital assets, net of accumulated depreciation	\$ 36,523,392	\$ 5,010,116	\$ (7,555,108)	\$ 33,978,400

Depreciation expense was charged to governmental functions as follows:

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

#### **NOTE 3 - Capital Assets - Continued**

Regular instruction	\$	38,727
General administration services		66,845
Building administration services		1,127,265
Business services	_	83,228
Total	\$	1,316,065

#### NOTE 4 - Long-Term Obligations

Long-term obligations of the District are as follows:

	 Beginning Balance	 Increases		Decreases	 Ending Balance		Amounts Due Within One Year
Bonds payable	\$ 9,480,000	\$ 5,965,000	\$	(8,535,000)	\$ 6,910,000	\$	1,885,000
Notes payable - direct placement	198,890	-		(38,066)	160,824		38,903
Leases - direct placement	912,278	1,443,299		(775,159)	1,580,418		776,896
Premium	162,227	483,057		(138,193)	507,091		135,448
Vested vacation pay	50,139	38,776		(50,139)	38,776		38,776
Vested sick pay	1,366,038	197,587		(252,263)	1,311,362		1,311,362
Wisconsin Retirement System							
LRLIF	4,757,613	395,904		-	5,153,517		-
OPEB healthcare	 12,716,697	 1,325,516	_	(2,471,599)	 11,570,614	_	1,972,841
Total	\$ 29,643,882	\$ 9,849,139	\$	(12,260,419)	\$ 27,232,602	\$	6,159,226

In prior years, the general and food service funds liquidated vested employee benefits. Interest costs incurred during the year totaled \$544,985. Total interest paid during the year aggregated \$225,946, including \$22,220 for capital leases.

**General Obligation Debt** - All general obligation debt is secured by the full faith and credit and unlimited taxing powers of the District and is expected to be repaid with general property taxes. General obligation debt at June 30, 2022 is comprised of the following individual issues:

	Issue	Interest	Dates of	
Issue Description	<u>Dates</u>	Rates (%)	<u>Maturity</u>	<u>Balance</u>
Bonds	12/1/15	3-4%	4/1/25	\$ 945,000
Bonds	2/3/22	4%	4/1/26	5,965,000
Note Payable - direct placement	2/1/16	2.2%	10/1/25	160,824
Total				\$ 7,070,824

**Note Anticipation Notes** - On April 25, 2019, the District issued taxable Note Anticipation Notes for the purpose of providing interim financing for the purpose of paying the cost of an athletic facility capital improvement project. The notes are offered with a draw feature that allows the District to draw funds as needed to pay project costs. The notes bear an interest rate of 3.19% and the District pays interest on the outstanding amount, rather than the entire amount. The notes are due on April 1, 2024 but can be paid off at any time. As of June 30, 2022, the balance due was \$0 and there is \$1,949,999 available to the District. During the current year the District did not draw from the note.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

#### **NOTE 4 - Long-Term Obligations - Continued**

**General Obligation Debt Limit Calculation** - The 2021 equalized valuation of the District as certified by the Wisconsin Department of Revenue is \$2,563,426,527. The legal debt limit and margin of indebtedness as of June 30, 2022 in accordance with section 67.03(1)(b) of Wisconsin Statutes follows:

Debt limit (10% of \$2,563,426,527)	\$ 256,342,653
Deduct long-term debt applicable to debt margin	(7,070,824)
Amount available in debt service fund	1,547
Margin of indebtedness	<u>\$ 249,273,376</u>

**Maturities of Long-Term Obligations** - Aggregate cash flow requirements for the retirement of long-term principal and interest are as follows:

Year Ending	 Bor	nds			Notes P Direct Pl	,		Leas Direct Pla		
June 30	 Principal		Interest	F	Principal		Interest	 Principal	nterest	 Total
2023	\$ 1,885,000	\$	308,541	\$	38,903	\$	3,538	\$ 776,896	\$ 20,483	\$ 3,033,361
2024	2,120,000		197,750		39,759		2,682	399,505	8,565	2,768,261
2025	2,200,000		112,950		40,634		1,808	404,017	4,053	2,763,462
2026	 705,000		28,200		41,528		914	 	 -	 775,642
	\$ 6,910,000	\$	647,441	\$	160,824	\$	8,942	\$ 1,580,418	\$ 33,101	\$ 9,340,726

The District leases \$3,672,603 of equipment under direct placement leases.

**Current Refunding** - The District issued \$6,420,000 of refunding bonds for a current refunding of \$5,965,000 of outstanding 2012 and 2013 refunding bonds. The transaction resulted in an economic gain of \$98,574 and a reduction of \$160,581 in future debt service payments.

#### **NOTE 5 - Wisconsin Retirement System Pension**

#### General Information about the Pension Plan

**Plan Description** - The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <a href="https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

**Vesting** - For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

#### NOTE 5 - Wisconsin Retirement System Pension - Continued

retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits Provided** - Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

**Post-Retirement Adjustments** - The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment (%)	Variable Fund Adjustment (%)
2012	(7)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	.5	(5)
2017	2	4
2018	2.4	17
2019	-	(10)
2020	1.7	21
2021	5.1	13

**Contributions** - Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

#### NOTE 5 - Wisconsin Retirement System Pension - Continued

same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$1,661,168 in contributions from the employer.

Contribution rates as of June 30, 2022 are:

Employee Category	Employee	Employer
General (including teachers,	6.75%	6.75%
executives, and elected officials)		
Protective with Social Security	6.75%	11.75%
Protective without Social Security	6.75%	16.35%

### Pension Liabilities, Pension Expense (Revenue), Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the District reported a liability (asset) of (\$11,670,016) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2020 rolled forward to December 31, 2021. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net pension liability (asset) was based on the District's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2021, the District's proportion was .14478598%, which was a decrease of .00511486% from its proportion measured as of December 31, 2020.

For the year ended June 30, 2022, the District recognized pension expense (revenue) of (\$1,020,314).

At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows of	Inflows of
	Resources	Resources
Differences between expected and actual experience	\$ 18,852,323	\$ 1,359,456
Net differences between projected and actual earnings on		
pension plan investments	-	26,106,797
Changes in assumptions	2,177,225	-
Changes in proportion and differences between employer		
contributions and proportionate share of contributions	26,243	44,480
Employer contributions subsequent to the measurement		
date	846,591	-
Total	\$ 21,902,382	\$ 27,510,733

\$846,591 reported as deferred outflows of resources related to pension resulting from the WRS employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense (revenue) as follows:

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

### NOTE 5 - Wisconsin Retirement System Pension - Continued

	Deferred Outflows
Year Ending	and (Inflows) of
June 30	Resources
2023	\$ (552,572)
2024	(3,175,764)
2025	(1,395,438)
2026	(1,331,168)
Thereafter	-

**Actuarial Assumptions** - The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2020
Measurement Date of Net Pension Liability	December 31, 2021
(Asset):	
Experience Study:	January 1, 2018 - December 31, 2020
	Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases:	
Wage Inflation	3%
Seniority/Merit	.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table
Post-retirement Adjustments:*	1.7%

<sup>\*</sup> No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on this experience study, actuarial assumptions used to measure the total pension liability changed from prior year, including the discount rate, long-term expected rate of return, post-retirement adjustment, price inflation, mortality and separation rates. The total pension liability for December 31, 2021 is based upon a roll-forward of the liability calculated from the December 31, 2020 actuarial valuation.

Long-Term Expected Return on Plan Assets - The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Allocation Targets and Expected Returns As of December 31, 2021

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

### NOTE 5 - Wisconsin Retirement System Pension - Continued

		Long-Term	
		Expected	Long-Term
	Asset	Nominal Rate	Expected Real
Core Fund Asset Class	Allocation %	of Return %	Rate of Return %
Global Equities	52	6.8	4.2
Fixed Income	25	4.3	1.8
Inflation Sensitive	19	2.7	.2
Real Estate	7	5.6	3
Private Equity/Debt	12	9.7	7
Total Core Fund	115	6.6	4
Variable Fund Asset Class			
U.S. Equities	70	6.3	3.7
International Equities	30	7.2	4.6
Total Variable Fund	100	6.8	4.2

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations New England Pension Consultants Long-Term US CPI (Inflation) Forecast 2.5%

The investment policy used for the Core fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used, subject to an allowable range of up to 20%.

Single Discount Rate - A single discount rate of 6.8% was used to measure the total pension, as opposed to a discount rate of 7% for the prior year. This single discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 1.84% (Source: fixedincome municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2021. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate - The following presents the District's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.8 percent, as well as what the District's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.8 percent) or 1-percentage-point higher (7.8 percent) than the current rate:

	1% Decrease to Discount Rate (5.8%)	Current Discount Rate (6.8%)	1% Increase to Discount Rate (7.8%)
District's proportionate share of the net pension liability (asset)	\$ 8,280,704	\$ (11,670,016)	\$ (26,030,822)

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

### **NOTE 5 - Wisconsin Retirement System Pension - Continued**

**Pension Plan Fiduciary Net Position** - Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <a href="https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>.

**Payables to the Pension Plan** - The District reported a payable of \$114,953 for the outstanding amount of contributions to the pension plan required for the year ended June 30, 2022.

### NOTE 6 - Wisconsin Retirement System Local Retirement Life Insurance Fund

### **General Information about the Other Post Employment Benefits**

**Plan Description** - The LRLIF is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides post-employment life insurance benefits for all eligible employees.

**OPEB Plan Fiduciary Net Position** - ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <a href="https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements">https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</a>.

Additionally, ETF issued a standalone Retiree Life Insurance Financial Report, which can also be found using the link above.

**Benefits Provided** - The LRLIF plan provides fully paid life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for coverage.

**Contributions** - The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with basic coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of June 30, 2022 are:

Coverage Type	Employer Contribution
50% post retirement coverage	40% of employee contribution
25% post retirement coverage	20% of employee contribution

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, 2021 are as listed below:

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

NOTE 6 - Wisconsin Retirement System Local Retirement Life Insurance Fund - Continued

Attained Age	Basic	Supplemental		
Under 30	\$.05	\$.05		
30-34	.06	.06		
35-39	.07	.07		
40-44	.08	.08		
45-49	.12	.12		
50-54	.22	.22		
55-59	.39	.39		
60-64	.49	.49		
65-69	.57	.57		
*Disabled members under age 70 receive a waiver-of-premium benefit.				

During the reporting period, the LRLIF recognized \$17,932 in contributions from the employer.

### OPEB Liabilities, OPEB Expense (Revenue), Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEBs

At June 30, 2022, the District reported a liability (asset) of \$5,153,517 for its proportionate share of the net OPEB liability (asset). The net OPEB liability (asset) was measured as of December 31, 2021, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of January 1, 2021 rolled forward to December 31, 2021. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District's proportion of the net OPEB liability (asset) was based on the District's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2021, the District's proportion was .871945%, which was an increase of .007038% from its proportion measured as of December 31, 2020.

For the year ended June 30, 2022, the District recognized OPEB expense (revenue) of \$641,669.

At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred	Deferred
	Outflows of	Inflows of
	Resources	Resources
Differences between expected and actual experience	\$ -	\$ 262,158
Net differences between projected and actual earnings on		
OPEB plan investments	67,052	-
Changes in assumptions	1,557,055	249,793
Changes in proportion and differences between employer		
contributions and proportionate share of contributions	42,812	31,097
Employer contributions subsequent to the measurement date	9,001	-
Total	\$ 1,675,920	\$ 543,048

\$9,001 was reported as deferred outflows related to OPEB resulting from the LRLIF Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability (asset) in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense (revenue) as follows:

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

### NOTE 6 - Wisconsin Retirement System Local Retirement Life Insurance Fund - Continued

	Deferred Outflows
Year Ending	and (Inflows) of
June 30	Resources
2023	\$ 253,683
2024	245,905
2025	222,583
2026	275,927
Thereafter	125,773

**Actuarial Assumptions** - The total OPEB liability in the January 1, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2021
Measurement Date of Net OPEB Liability (Asset):	December 31, 2021
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
20 Year Tax Exempt Municipal Bond Yield:	2.06%
Long-Term Expected Rate of Return:	4.25%
Discount Rate:	2.17%
Salary Increases:	
Wage Inflation	3%
Seniority/Merit	.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. Based on this experience study, actuarial assumptions used to measure the total OPEB liability changed from the prior year, including the price inflation, mortality and separation rates. The total OPEB liability for December 31, 2021 is based upon a roll-forward of the liability calculated from the January 1, 2021 actuarial valuation.

Long-Term Expected Return on Plan Assets - The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

Local OPEB Life Insurance Asset Allocation Targets and Expected Returns As of December 31, 2021

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

### NOTE 6 - Wisconsin Retirement System Local Retirement Life Insurance Fund - Continued

		Target	Long-Term Expected Geometric Real Rate
Asset Class	Index	Allocation %	of Return %
US Intermediate Credit	Bloomberg US Interm		
Bonds	Credit	45	1.68
US Long Credit Bonds	Bloomberg US Long		
	Credit	5	1.82
US Mortgages	Barclays US MBS	50	1.94
Inflation			2.3
Long-term Expected Rate of Return			4.25

The long-term expected rate of return remained unchanged from the prior year at 4.25%. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The expected inflation rate increased from 2.2% as of December 31, 2020 to 2.3% as of December 31, 2021.

**Single Discount Rate** - A single discount rate of 2.17% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 2.25% for the prior year. The significant change in the discount rate was primarily caused by the decrease in the municipal bond rate from 2.12% as of December 31, 2020 to 2.06% as of December 31, 2021. The plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total OPEB liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payments to the extent that the plan's fiduciary net position is projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

Sensitivity of the District's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate - The following presents the District's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 2.17 percent, as well as what the District's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (1.17 percent) or 1-percentage-point higher (3.17 percent) than the current rate:

	1% Decrease to Discount Rate (1.17%)		Current Discount Rate (2.17%)		1% Increase to Discount Rate (3.17%)	
District's proportionate share of the net OPEB liability (asset)	\$	6,991,465	\$	5,153,517	\$	3,770,537

**Payables to the Pension Plan** - The District reported a payable of zero for the outstanding amount of contributions to the OPEB plan required for the year ended June 30, 2022.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

### **NOTE 7 - Interfund Activity**

Interfund transfers for the year ended June 30, 2022 were as follows:

<u>Transfer From</u>	<u>Transfer To</u>	 Amount
General	Non-referendum debt service	\$ 128,679
General	Referendum debt service	79,462
General	Long-term capital improvement	 1,350,000
		\$ 1,558,141

Generally, transfers are used to move revenue from the fund that collects them to the fund that the budget requires to expend them and use unrestricted revenue collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

### **NOTE 8 - Post Employment Benefits Other Than Pensions**

**Plan Description** - The other post employment benefits (OPEB) other than pensions is a single-employer defined benefit OPEB plan. Benefit terms are established by employee handbooks and may be modified by the Board of Education. The plan is administered by the District and included in the District's financial statements.

**Benefits Provided** - For administrators at least age 55 with 7 years of service in the District (15 years of service in the District for level 5 administrative staff), the District will distribute a dollar amount into a health reimbursement arrangement (HRA). The annual amount will be either the current family rate or 25% of the total distribution, whichever is greater. If the distribution is less than the current family premium rate, the total balance will be deposited into the account. The value of the benefit is based on the original date of hire and is subject to proration based on years of employment with the District and administrative level.

For professional staff at least age 55 with 15 years of service and hired prior to July 1, 2012, the District will distribute a dollar amount into a HRA. The annual amount will be either the current family rate or 25% of the total distribution, whichever is greater. If the distribution is less than the current family premium rate, the total balance will be deposited into the account. For employees who retire prior to July 1, 2021, \$15,000 will distributed for each year until the employee is eligible for Medicare. For all other eligible employees who retire on or after July 1, 2021, the value of the benefit will be based on the employee's retirement date. The value of the benefit, regardless of retirement date, will be subject to proration based on years of employment with the District.

Part-time employees will receive a prorated benefit.

**Employees Covered** - As of the June 30, 2022 measurement date, the following employees were covered by the benefit terms. The plan is not closed to new entrants.

Inactive employees or beneficiaries currently receiving benefits	226
Inactive employees entitled to but not yet receiving benefits	-
Active employees	443
Total	669

**Contributions** - The Board of Education has the authority to establish the contribution requirements for the plan. The Board establishes contribution rates based on premiums and an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the unfunded accrued liability. For the year ended June 30, 2022, contribution

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

### NOTE 8 - Post Employment Benefits Other Than Pensions - Continued

rates for Plan members were \$0 - \$2,162 per participant per month and \$0 - \$2,245 from the District, depending on the type of retiree plan. Plan members receiving benefits contributed \$556,063 and the District contributed \$162,913 to the plan.

**Actuarial Assumptions** - The OPEB healthcare liability in the July 1, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	June 30, 2021
Measurement Date:	June 30, 2022
Actuarial Cost Method:	Entry Age Normal - Level %
Discount Rate:	3.5%
Salary Increases:	3%
Mortality:	Wisconsin 2018 Mortality Table
Medical Care Cost Trend:	6.5% decreasing by .1% per year to 5%, and level thereafter

The actuarial valuation was based upon the data provided by the District and utilized the premium rate history of the District's medical plans as well as the trends used in the prior valuation and projected a stream of expected premium rates for each year in the future based on the data as of June 30, 2021.

Actuarial assumptions are based upon an experience study conducted in 2018 using Wisconsin Retirement System experience from 2015 - 2017.

**Long-Term Expected Return on Plan Assets** - The long-term expected rate of return on plan investments was determined by expected future real rates of return (expected returns, net of plan investment expense and inflation) developed for each major asset class. There are no plan assets.

**Discount Rate** - A discount rate of 3.5% was used to measure the total OPEB healthcare liability. This discount rate was based on a 20 year municipal bond rate. The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rates. Based on these assumptions, the plan was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total OPEB healthcare liability.

### **Changes in the OPEB Healthcare Liability**

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

### NOTE 8 - Post Employment Benefits Other Than Pensions - Continued

	Increase (Decrease)	
	OPEB Healthcare	
	Liability	
Beginning balance	\$ 12,716,697	
Changes for the year:		
Service cost		417,313
Interest	271,41	
Differences between expected and actual experience	636,787	
Changes of assumptions or other input		(746,734)
Benefit payments		(1,724,865)
Net changes		(1,146,083)
Ending balance	\$	11,570,614

Sensitivity of the OPEB Healthcare Liability to Changes in the Healthcare Cost Trend Rate - The following presents the OPEB healthcare liability calculated using the healthcare cost trend rate of 6.5 percent decreasing to 5 percent, as well as what the OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower (5.5 percent decreasing to 4 percent) or 1-percentage-point higher (7.5 percent decreasing to 6 percent) than the current rate:

	1% Decrease to	Current	1% Increase to
	Healthcare Cost	Healthcare Cost	Healthcare Cost
	Rate (5.5%	Rate (6.5%	Rate (7.5%
	decreasing to 4%)	decreasing to 5%)	decreasing to 6%)
OPEB healthcare liability	\$ 11,404,042	\$ 11,570,614	\$ 11,118,717

Sensitivity of the OPEB Healthcare Liability to Changes in the Discount Rate - The following presents the OPEB healthcare liability calculated using the discount rate of 3.5 percent, as well as what the OPEB healthcare liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.5 percent) or 1-percentage-point higher (4.5 percent) than the current rate:

	1% Decrease to		1% Increase to
	Discount Rate	Current Discount	Discount Rate
	(2.5%)	Rate (3.5%)	(4.5%)
OPEB healthcare liability	\$ 12,040,718	\$ 11,570,614	\$ 11,118,717

### Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB Healthcare

For the year ended June 30, 2022, the District recognized OPEB healthcare expense (revenue) of \$(1,446,805).

At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB healthcare from the following sources:

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

### NOTE 8 - Post Employment Benefits Other Than Pensions - Continued

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 545,817	\$ 4,306,708
Net differences between projected and actual earnings on pension plan investments	-	-
Changes in assumptions	-	4,821,843
Employer contributions subsequent to the measurement date	-	-
Total	\$ 545,817	\$ 9,128,551

Zero reported as deferred outflows related to OPEB healthcare resulting from contributions subsequent to the measurement date will be recognized as a reduction on the OPEB healthcare liability (asset) in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB healthcare will be recognized in expense (revenue) as follows:

Year ending June 30	Deferred Outflows and (Inflows) of Resources
2023	\$ (2,135,534)
2024	(2,135,534)
2025	(2,135,534)
2026	(2,135,532)
2027	(18,181)
Thereafter	(22,419)

**Payables to the OPEB Healthcare Plan** - The District reported a payable of zero for the outstanding amount of contributions to the OPEB Healthcare plan required for the year ended June 30, 2022.

### **NOTE 9 - Fund Balances and Net Position**

Portions of fund balances and net position are not available for current appropriation or expenditures as follows:

Governmental Fund	<u>Purpose</u>	<u>Amount</u>
Nonspendable		
General	Prepaid expenses	\$ 19,219
Food service	Inventory expenses	\$ 22,534
Restricted	•	
General	Self-insurance	\$ 193,476
General	Common school fund	\$ 11,359
Special revenue	Specific student group and donor	
•	expenses	\$ 295,959
Long-term capital improvements	DPI regulation	\$ 2,590,777
Food service	DPI regulation	\$ 44,087
Non-referendum debt	DPI regulation	\$ 1,547
Assigned	<b>G</b>	•
General	Specific expenses	\$ 317,846
Special revenue	Specific expenses	\$ 510,349

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

### NOTE 9 - Fund Balances and Net Position - Continued

### **Governmental Activities**

Restr	
1 (000	lotou

Special revenue	Specific student group and donor	
·	expenses and DPI regulation	\$ 340,046
Debt service	DPI regulation	\$ 1,547
Capital projects	DPI regulation	\$ 2,590,777
Other activities	Self-insurance	\$ 193,476
Other activities	Common school fund	\$ 11,359
Other activities	Wisconsin Retirement System	\$ 11.670.016

### **NOTE 10 - Risk Management**

The District is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; employee health and accident claims; and natural disasters. For all risks of loss, the District's policy is to purchase commercial insurance, except for self-insured dental benefits. Settled claims have not exceeded commercial coverage in any of the past three years and there has been no significant reduction in insurance coverage from coverage in the prior year.

### **NOTE 11 - Commitments and Contingencies**

The District has a service agreement with Cooperative Education Service Agency #5 for services to be provided to the District in 2022-2023. Expected costs are \$414,997.

The District is negotiating a transportation agreement with estimated cost for the following school years:

2022-2023	\$2,271,155
2023-2024	<u>2,384,713</u>
	\$4,655,868

The District is aware some older buildings contain some level of asbestos in which they will incur removal costs upon remodeling, selling, or abandoning these buildings at some future date. However, at this point, the District does not feel they have enough information to reasonably estimate the fair value of the asset retirement obligation and have not recorded a liability.

From time to time, the District is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the District's Attorney that the likelihood is remote that any such claims or proceedings will have a material effect on the District's financial position or results of operations.

### **NOTE 12 - Limitation of School District Revenue**

Wisconsin statutes limit the amount of revenue that school districts may derive from general school aids and property taxes. The limitation does not apply to revenue needed for the payment of any general obligation debt service (including refinanced debt) authorized by either of the following: (a) a resolution of the school board or by a referendum prior to August 12, 1993 and (b) a referendum on or after August 12, 1993.

NOTES TO THE BASIC FINANCIAL STATEMENTS - Continued JUNE 30, 2022

### **NOTE 13 - Self-Funded Insurance**

The District established a self-funded dental benefit plan for its employees. The plan administrators are responsible for the approval, processing, and payment of claims, after which they bill the District for reimbursement. The District is also responsible for an administrative fee. The plan reports on a fiscal year ending June 30, 2022.

Accounting and budgeting requirements for the plan are established by the Wisconsin Department of Public Instruction. Currently, the plan is accounted for in the general fund and other funds of the District.

The District has no stop-loss coverage for dental care coverage of the plan.

The District has reported a liability of \$162,514, which represents reported and unreported claims which were incurred on or before June 30, 2022, but were not paid by the District as of that date. Changes in the claims liability for the years ended June 30, 2022 and June 30, 2021 are as follows:

	Year Ended <u>June 30, 2022</u>		Year Ended June 30, 2021	
Beginning liability balance	\$	161,153	\$	193,476
Claims and changes in estimates		703,831		640,468
Claim payments		(702,470)		(672,791)
Ending liability balance	\$	162,514	\$	161,153

Claim payments are principally funded through charges to employees, which are paid through payroll deductions, and employer contributions to the dental plan.

The District did not receive an actuarial certification for the self-insured dental plan related to the adequacy of reserves, rates, or financial soundness of the plan.

### **NOTE 14 - Prior Period Adjustment**

The District made a prior period adjustment to the beginning fund balance in the general fund and the special revenue trust fund, both for \$99,074 on the Statement of Revenues, Expenditures and Changes in Fund Balances. The adjustment decreased fund balance for the general fund and increased fund balance for the special revenue trust fund, both for school forest allocation.

## UNIFIED SCHOOL DISTRICT OF MARSHFIELD MARSHFIELD, WISCONSIN

## REQUIRED SUPPLEMENTARY INFORMATION

#### BUDGETARY COMPARISON SCHEDULE FOR THE GENERAL FUND BUDGET AND ACTUAL YEAR ENDED JUNE 30, 2022

	OPICINAL	. BUDGETED /	STINLOMA	EINIAI E	BUDGETED AM	PTALIO	۸۲	VARIANCE WITH FINAL BUDGET		
	ORIGINAL		AWOONTS	TINALL		001113		TUAL AMOUN	113	
	GENERAL	SPECIAL EDUCATION	TOTAL	GENERAL	SPECIAL EDUCATION	TOTAL	GENERAL	SPECIAL EDUCATION	TOTAL	POSITIVE (NEGATIVE)
REVENUES	GLINLIVAL	LDUCATION	TOTAL	GLINLINAL	LDOCATION	TOTAL	GLINLIVAL	LDOCATION	TOTAL	(NEGATIVE)
Property taxes	\$ 17,601,476	\$ -	\$ 17,601,476	\$ 17,601,476	\$ -	\$ 17.601.476	\$ 17,605,138	\$ -	\$ 17,605,138	\$ 3,662
Other local sources	1,039,919	_	1,039,919	1,262,553	_	1,262,553	1,399,720	24,816	1,424,536	161,983
Interdistrict sources	2,546,316	50,000	2,596,316	2,546,316	50,000	2,596,316	2,713,518	29,990	2,743,508	147,192
Intermediate sources	4,500	115,000	119,500	4,500	115,000	119,500	7,868	132,623	140,491	20,991
State sources	29,014,752	1,683,575	30,698,327	29,014,752	1,683,575	30,698,327	29,066,719	1,763,005	30,829,724	131,397
Federal sources	3,374,021	1,166,372	4,540,393	3,374,021	1,166,372	4,540,393	3,561,326	1,322,131	4,883,457	343,064
Other sources	185,228		185,228	740,071		740,071	934,823	149,154	1,083,977	343,906
TOTAL REVENUES	53,766,212	3,014,947	56,781,159	54,543,689	3,014,947	57,558,636	55,289,112	3,421,719	58,710,831	1,152,195
EXPENDITURES										
Current										
Instruction										
Regular instruction	20,506,715	_	20,506,715	19,887,577	_	19,887,577	19,657,423	_	19,657,423	230,154
Vocational instruction	2,187,262	_	2,187,262	2,187,262	_	2,187,262	2,089,588	_	2,089,588	97,674
Special instruction	_,,	5,689,712	5,689,712	-,,	5,689,712	5,689,712	_,,,,,,,,,	5,579,618	5,579,618	110,094
Other instruction	2,140,477	200	2,140,677	2,140,477	200	2,140,677	2,130,353	-	2,130,353	10,324
Total instruction	24,834,454	5,689,912	30,524,366	24,215,316	5,689,912	29,905,228	23,877,364	5,579,618	29,456,982	448,246
Support services										
Pupil services	1,963,700	1,078,327	3,042,027	1,963,700	1,078,327	3,042,027	1,909,050	1,079,168	2,988,218	53,809
Instructional staff services	2,590,790	310,779	2,901,569	4,034,089	310,779	4,344,868	4,193,173	299,402	4,492,575	(147,707)
General administration services	1,049,232	1,000	1,050,232	1,049,232	1,000	1,050,232	1,026,288	4,512	1,030,800	19,432
Building administration services	2,613,350		2,613,350	2,613,350		2,613,350	2,630,720		2,630,720	(17,370)
Business services	7,580,105	377,727	7,957,832	7,580,105	377,727	7,957,832	7,707,140	344,008	8,051,148	(93,316)
Central services	142,352	12,370	154,722	142,352	12,370	154,722	127,522	5,183	132,705	22,017
Insurance	395,264		395,264	395,264		395,264	330,102		330,102	65,162
Other support services	3,058,036	170,700	3,228,736	3,058,036	170,700	3,228,736	3,208,693	141,324	3,350,017	(121,281)
Total support services	19,392,829	1,950,903	21,343,732	20,836,128	1,950,903	22,787,031	21,132,688	1,873,597	23,006,285	(219,254)
Non-program transactions	2,646,657	302,295	2,948,952	2,646,657	302,295	2,948,952	3,076,565	268,963	3,345,528	(396,576)
Debt service										
Principal	47,921	-	47,921	739,601	-	739,601	775,159	-	775,159	(35,558)
Interest	4,776	-	4,776	28,168	-	28,168	22,220	-	22,220	5,948
Other							23,087		23,087	(23,087)
Total debt service	52,697		52,697	767,769		767,769	820,466		820,466	(52,697)
Capital outlay	882,548		882,548	882,548		882,548	761,647	65,340	826,987	55,561
TOTAL EXPENDITURES	47,809,185	7,943,110	55,752,295	49,348,418	7,943,110	57,291,528	49,668,730	7,787,518	57,456,248	(164,720)
EXCESS (DEFICIENCY) OF REVENUE	S									
OVER EXPENDITURES	5,957,027	(4,928,163)	1,028,864	5,195,271	(4,928,163)	267,108	5,620,382	(4,365,799)	1,254,583	987,475
OTHER FINANCING SOURCES (USES)										
, ,				1,443,299		1,443,299	1,443,299		1,443,299	
Proceeds of capital leases Transfer (to) from other funds	(5,957,027)	4,928,163	(1,028,864)	(6,638,570)	4,928,163	(1,710,407)	(5,923,940)	4,365,799	(1,558,141)	152,266
TOTAL OTHER FINANCING										
SOURCES (USES)	(5,957,027)	4,928,163	(1,028,864)	(5,195,271)	4,928,163	(267,108)	(4,480,641)	4,365,799	(114,842)	152,266
NET CHANGE IN FUND BALANCE		-		-	-		1,139,741	-	1,139,741	1,139,741
FUND BALANCE - BEGINNING OF YEAR	15,638,745	-	15,638,745	15,638,745	-	15,638,745	15,638,745	-	15,638,745	(00.074)
PRIOR PERIOD ADJUSTMENT FUND BALANCE - END OF YEAR	\$ 15,638,745	<u>-</u>	\$ 15,638,745	\$ 15,638,745	<u>-</u>	\$ 15,638,745	(99,074) \$ 16,679,412	<u> </u>	(99,074) \$ 16,679,412	(99,074) \$ 1,040,667
TOND BALANCE - END OF TEAR	ψ 10,030,143	<u>* -</u>	ψ 10,030,145	ψ 10,000,745	<u>"                                    </u>	ψ 10,000,140	Ψ 10,013,412	<u>* -</u>	ψ 10,073,412	Ψ 1,040,007

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION ON BUDGETARY ACCOUNTING AND CONTROL JUNE 30, 2022

<u>NOTE 1 - Budgetary Information</u> - Budgets are adopted each fiscal year for all funds in accordance with Section 65.90 of the Wisconsin Statutes, using the budgetary accounting basis prescribed by the Wisconsin Department of Public Instruction. The legally adopted budget and budgetary expenditure control is exercised at the function level. Reported budget amounts are as originally adopted or as amended by a Board of Education resolution.

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Based upon requests from District staff, the District Administration recommends budget proposals to the Board of Education.
- 2. The Board of Education prepares a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
- 3. A public notice is published containing a summary of the budget and identifying the time and place where a public hearing will be held on the proposed budget.
- 4. Pursuant to the public budget hearing, the Board of Education may alter the proposed budget.
- 5. After the Board of Education (following the public hearing) adopts the budget, no changes may be made in the amount of tax to be levied or in the amount of the various appropriations and the purposes of such appropriations unless authorized by a 2/3 vote of the entire Board of Education.
- 6. Appropriations lapse at year-end unless authorized as a carryover by the Board of Education. The portion of fund balance representing carryover appropriations is reported as a committed or assigned fund balance.
- 7. Encumbrance accounting is not used by the District.
- 8. Budgets are adopted on a basis consistent with generally accepted accounting principles.

## **NOTE 2 - Excess of Actual Expenditure Over Budget** - The following expenditure classifications were in excess of \$1,000 over budget.

General/Special Education	Instructional staff services	\$ 147,707
General/Special Education	Building administration services	17,370
General/Special Education	Business services	93,316
General/Special Education	Other support services	121,281
General/Special Education	Non-program transactions	396,576
General/Special Education	Principal	35,558
General/Special Education	Other	23,087

WISCONSIN RETIREMENT SYSTEM PENSION SCHEDULES YEAR ENDED JUNE 30, 2022

### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) Last 10 Fiscal Years \*

	Down and the office	Proportionate		Proportionate Share of the Net Pension	Plan Fiduciary Net Position as a							
D ' DI	•	Share of the Net	0 1	Liability (Asset) as a	Percentage of the							
Pension Plan	Net Pension	Pension Liability	Covered	Percentage of its	Total Pension							
Fiscal Year	Liability (Asset)	(Asset)	Payroll	Covered Payroll	Liability (Asset)							
2021	0.14478598%	\$ (11,670,016)	\$ 24,023,751	-48.58%	106.02%							
2020	0.14990084%	(9,358,517)	24,188,892	-38.69%	105.26%							
2019	0.15344742%	(4,947,845)	24,147,643	-20.49%	102.96%							
2018	0.15483026%	5,508,375	23,636,999	23.30%	96.45%							
2017	0.15651974%	(4,647,256)	23,038,979	-20.17%	102.93%							
2016	0.15649493%	1,289,892	22,397,345	5.76%	99.12%							
2015	0.15857087%	2,576,746	22,664,256	11.37%	98.20%							
2014	0.16026724%	(3,936,602)	21,715,697	-18.13%	102.74%							
	SCHEDULE OF CONTRIBUTIONS											

### Last 10 Fiscal Years

			Со	ntributions in			
			Re	elation to the			
	Co	ontractually	С	ontractually	Contribution		Contributions as a
District Fiscal Year		Required		Required	Deficiency		Percentage of
End	Co	ontributions	C	ontributions	(Excess)	 Covered Payroll	Covered Payroll
2022	\$	1,661,168	\$	(1,661,168)	\$ -	\$ 25,092,291	6.62%
2021		1,632,753		(1,632,753)	-	24,188,892	6.75%
2020		1,581,985		(1,581,985)	-	24,147,643	6.55%
2019		1,590,711		(1,590,711)	-	23,636,999	6.73%
2018		1,566,614		(1,566,614)	-	23,038,979	6.80%
2017		1,478,227		(1,478,227)	-	22,397,345	6.60%
2016		1,541,172		(1,541,172)	-	22,664,256	6.80%
2015		1,518,800		(1,518,800)	-	21,715,697	6.99%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the calendar year end which occurred within the fiscal vear.

The District implemented the Government Accounting Standards Board Statement No. 68 for the year ended June 30, 2015. Requirements have been implemented prospectively; therefore, the above illustrations do not reflect similar information for the proceeding years.

### Notes to Required Supplementary Information for the Year Ended June 30, 2022

Changes of benefit terms - there were no changes of benefit terms for any participating employer in Wisconsin Retirement System.

Changes of assumptions - Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- \* Lowering the long-term expected rate of return from 7% to 6.8%
- \* Lowering the discount rate from 7% to 6.8%
- \* Lowering the price inflation rate from 2.5% to 2.4%
- \* Lowering the post-retirement adjustments from 1.9% to 1.7%
- \* Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

WISCONSIN RETIREMENT SYSTEM LOCAL RETIREE LIFE INSURANCE FUND SCHEDULES YEAR ENDED JUNE 30, 2022

## SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (ASSET) Last 10 Fiscal Years \*

	Proportion of the Net OPEB		roportionate are of the Net			Proportionate Share of the Net OPEB Liability (Asset) as a	Position as a		
OPEB Plan Fiscal	Liability	O	PEB Liability		Covered	Percentage of its	Total OPEB		
Year	(Asset)		(Asset)		Payroll	Covered Payroll	Liability (Asset)		
2021	0.87194500%	\$	5,153,517	\$	23,900,000	21.56%	29.57%		
2020	0.86490700%		4,757,613		23,517,000	20.23%	31.36%		
2019	0.86046000%		3,664,006		23,165,000	15.82%	37.58%		
2018	0.87813100%		2,265,874		23,186,000	9.77%	48.69%		
2017	0.87082000%		2,619,932		36,620,472	7.15%	44.81%		
SCHEDULE OF CONTRIBUTIONS  Last 10 Fiscal Years									

	0	A A II	Rela	ributions in	•				0 t. 'l t'	
	Cor	ıtractually	Cor	ntractually	C	ontribution			Contribution	is as a
District Fiscal Year	R	equired	R	Required	Deficiency				Percentag	ge of
End	Con	tributions	Cor	ntributions		(Excess)		Covered Payroll	Covered Page 1	ayroll
2022	\$	17,932	\$	(17,932)	\$	-	9	24,592,223		0.07%
2021		17,246		(17,246)		-		23,517,000		0.07%
2020		15,555		(15,555)		-		23,165,000		0.07%
2019		16,918		(16,918)		-		23,186,000		0.07%
2018		16,537		(16,537)		-		36,620,472		0.05%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of the calendar year end which occurred within the fiscal year.

The District implemented the Government Accounting Standards Board Statement No. 75 for the year ended June 30, 2018. Requirements have been implemented prospectively; therefore, the above illustrations do not reflect similar information for the proceeding years.

### Notes to Required Supplementary Information for the Year Ended June 30, 2022

Changes of benefit terms - there were no recent changes in benefit terms.

Changes of assumptions - in addition to the rate changes detailed in the tables above, the State of Wisconsin Employee Trust Fund Board adopted economic and demographic assumption changes based on a three year experience study performed for the Wisconsin Retirement System. These assumptions are used in the actuarial valuations of OPEB liabiliites (assets) for the retiree life insurance programs and are summarized below.

The assumption changes that were used to measure the December 31, 2021 total OPEB liabilities, including

- \* Lowering the price inflation rate from 2.5% to 2.4%
- \* Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality table.

OPEB HEALTHCARE DEFINED BENEFIT PLAN SCHEDULES YEAR ENDED JUNE 30, 2022

### SCHEDULE OF CHANGES IN THE OPEB HEALTHCARE LIABILITY AND RELATED RATIOS Last 10 Fiscal Years

La	ot 10 1 iscai i ca	3								
	<u>.</u>	2022	2	021		2020		<u>2019</u>		2018
Total OPEB Healthcare Liability										
Service cost	\$	417,313		408,130	\$	1,196,923	\$	1,233,999	\$	1,162,599
Interest Character and the most than the second sec		271,416		294,240		894,586		910,602		906,485
Changes of benefit terms Differences between expected and actual experience		636,787		-		(1,262,186) (7,503,346)		-		(20,002)
Changes of assumptions or other input		(746,734)		-		(7,318,123)		-		(28,983)
Benefit payments		,724,865)	(1	717,839)		(2,015,841)		(2,052,533)		(1,900,494)
Net Changes in Total OPEB Healthcare Liability		,146,083)		015,469)	_	(16,007,987)	_	92,068	_	139,607
Total OPEB Healthcare Liability - Beginning	,	, 140,003) 2,716,697	, ,	732,166		29,740,153		29,648,085		29,508,478
Total OPEB Healthcare Liability - Beginning				716,697	\$	13,732,166	•	29,740,153	•	29,648,085
Total OPED Healthcare Liability - Ending	Ψ 1	,370,014	Ψ 12,	7 10,037	Ψ	13,732,100	Ψ	23,740,133	Ψ_	23,040,003
Covered payroll	\$ 24	,210,774	\$ 23,	568,708	\$	23,568,708	\$	22,330,519	\$	22,330,519
OPEB Healthcare Liability as a percentage of covered payroll		47.79%		53.96%		58.26%		133.18%		132.77%
	E OF CONTRIE									
	-									
	<u>:</u>	2022	2	021		2020		<u>2019</u>		2018
Actuarially determined contributions	\$	-	\$	-	\$	-	\$	2,069,083	\$	2,069,083
Contributions in relation to the actuarially determined contributions	(1	,724,865)	(1,	717,839)		(2,015,841)		(2,052,533)		(1,900,494)
Contribution deficiency (excess)	\$ (1	,724,865)	\$ (1,	<u>717,839</u> )	\$	(2,015,841)	\$	16,550	\$	168,589
Covered payroll	\$ 24	,210,774	\$ 23,	568,708	\$	23,568,708	\$	22,330,519	\$	22,330,519
Contributions as a percentage of covered payroll		7.12%		7.29%		8.55%		9.19%		8.51%
Actuarial valuation date		0/2021		/2019		6/30/2019		7/1/2018		7/1/2018
Measurement date	6/3	0/2022	0/30	/2021		6/30/2020		6/30/2018		6/30/2018

The District implemented the Government Accounting Standards Board Statement No. 75 for the year ended June 30, 2018. Requirements have been implemented prospectively; therefore, the above illustrations do not reflect similar information for the proceeding years.

### Notes to Required Supplementary Information for the Year Ended June 30, 2022

Methods and assumptions used to determine actuarial calculations - entry age normal cost level % amortization, 3.5% discount rate, 2.5% inflation, 3% salary increases, and Wisconsin 2018 mortality table.

Changes of benefit terms - there were no changes in benefit terms.

Changes of assumptions - the discount rate increased to 3.5%, the health care trend rate decreased to 6.5% decreasing by .10% per year down to 5%, and the inflation rate increased to 2.5%

## UNIFIED SCHOOL DISTRICT OF MARSHFIELD MARSHFIELD, WISCONSIN

**SUPPLEMENTARY INFORMATION** 

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2022

	SPECIAL I	RE\	/ENUE	DEB	T SERVICE	TOTAL		
	TRUST		FOOD SERVICE	REF	NON- ERENDUM DEBT	NONMAJOR GOVERNMENTA FUNDS		
ASSETS								
Cash and investments Accounts receivable	\$ 685,944 136,236	\$	593,362 9,877	\$	1,547 -	\$	1,280,853 146,113	
Due from other governments Inventories	 - -		44,313 22,534		- -		44,313 22,534	
TOTAL ASSETS	 822,180	_	670,086		1,547		1,493,813	
LIABILITIES								
Accounts payable	15,872		5,517		-		21,389	
Payroll, payroll taxes, insurance	-		110,405		-		110,405	
Deposits payable	-		437		-		437	
Unearned revenue	 <u>-</u>		67,898				67,898	
TOTAL LIABILITIES	15,872		184,257				200,129	
FUND BALANCES								
Nonspendable	-		22,534		-		22,534	
Restricted	295,959		44,087		1,547		341,593	
Assigned	510,349		-		-		510,349	
Unassigned	<u>-</u>		419,208		<u>-</u>		419,208	
TOTAL FUND BALANCES	806,308		485,829		1,547		1,293,684	
TOTAL LIABILITIES AND								
FUND BALANCES	\$ 822,180	\$	670,086	\$	1,547	\$	1,493,813	

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2022

	SPECIAL	REV	'ENUE	DEBT SERVICE		TOTAL
	TRUST		FOOD SERVICE	NON- REFERENDUM DEBT		ONMAJOR ERNMENTAL FUNDS
REVENUES						
Property taxes	\$ -	\$	-	\$ 249,112	\$	249,112
Other local sources	636,380		210,495	1,547		848,422
Federal sources	-		2,310,207	-		2,310,207
Other sources	16,966		39,927			56,893
TOTAL REVENUES	653,346		2,560,629	250,659		3,464,634
EXPENDITURES						
Current						
Instruction						
Regular instruction	20,096		-	-		20,096
Vocational instruction	31,849		-	-		31,849
Other instruction	463,309		-			463,309
Total instruction	515,254		<u>-</u>			515,254
Support services						
Pupil services	448		-	-		448
General administration services	-		928	-		928
Building administration services	2,876		-	-		2,876
Business services	39,449		2,028,973	-		2,068,422
Other support services		·	18,154			18,154
Total support services	42,773		2,048,055			2,090,828
Non-program transactions	13,037		47	-		13,084
Debt service						
Principal	-		-	333,066		333,066
Interest	-		-	40,301		40,301
Other			<u>-</u>	4,424		4,424
Total debt service	-		-	377,791		377,791
Capital outlay	-		45,715			45,715
TOTAL EXPENDITURES	571,064		2,093,817	377,791	-	3,042,672
EXCESS (DEFICIENCY) OF REVENUES			, , .			
OVER EXPENDITURES	82,282		466,812	(127,132)		421,962
OTHER FINANCING COURCES (HOES)						
OTHER FINANCING SOURCES (USES) Transfer from other funds				128,679		128,679
Transfer from other lunds		-	<del>-</del>	128,679		128,079
NET CHANGE IN FUND BALANCE	82,282		466,812	1,547		550,641
FUND BALANCE - BEGINNING OF YEAR	624,952		19,017	-		643,969
PRIOR PERIOD ADJUSTMENT	99,074					99,074
FUND BALANCE - END OF YEAR	\$ 806,308	\$	485,829	\$ 1,547	\$	1,293,684

## UNIFIED SCHOOL DISTRICT OF MARSHFIELD SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2022

	TEAR E	ENDED JONE 30	J, 2022					
AWARDING AGENCY	PASS THROUGH ENTITY	ASSISTANCE	PROGRAM	ACCRUED RECEIVABLES (UNEARNED	REVENUES		ACCRUED RECEIVABLE (UNEARNED	SUBRECIPIENT
PASS-THROUGH AGENCY	IDENTIFYING	LISTING	OR AWARD	REVENUE)	GRANTOR		REVENUE)	PASS-THROUGH
AWARD DESCRIPTION	NUMBER	NUMBER	AMOUNT	JULY 1, 2021	REIMBURSEMENT	EXPENDITURES		EXPENDITURES
U.S. DEPARTMENT OF AGRICULTURE								
Wisconsin Department of Public Instruction								
Child Nutrition Cluster								
Food Distribution		10.555						
July 1, 2021 - June 30, 2022	None		N/A	\$ -	\$ 141,849	\$ 141,849	\$ -	\$ -
COVID-19 - National School Lunch		10.555						
July 1, 2021 - June 30, 2022	2022-713339-DPI-NSL-547		N/A	-	1,541,498	1,541,498	-	-
National School Lunch Area Eligible Snack Program		10.555						
July 1, 2021 - June 30, 2022	2022-713339-DPI-SK_NSLAE-561		N/A	-	2,828	3,678	850	-
COVID-19 - Special Milk Program for Children		10.556						
July 1, 2021 - June 30, 2022	2022-713339-DPI-SMP-561	40.550	N/A	-	1,274	1,274	-	-
COVID-19 - School Breakfast Program July 1, 2021 - June 30, 2022	2022-713339-DPI-SB-546	10.553	N/A		504 000	F04 000		
COVID-19 - Summer Food Service Program	2022-7 13339-DFI-3B-340	10.559	IN/A	-	521,222	521,222	-	-
July 1, 2020 - June 30, 2021	2021-713339-DPI-SFSP-566	10.559	N/A	89,590	89,590			
July 1, 2021 - June 30, 2022	2022-713339-DPI-SFSP-561		N/A	-	57,223	100,686	43,463	_
Total Child Nutrition Cluster				89,590	2,355,484	2,310,207	44,313	
TOTAL U.S. DEPARTMENT OF AGRICULTURE				89,590	2,355,484	2,310,207	44,313	
TOTAL 0.5. DEFARTMENT OF AGRICULTURE				09,090	2,333,404	2,310,207	44,313	
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Wisconsin Department of Health Services Medicaid Cluster Medical Assistance		93.778						
July 1, 2020 - June 30, 2021	None	33.776	N/A	2,422	2,422	_	_	_
July 1, 2021 - June 30, 2022	None		N/A	2,422	588,552	588,552		
Total Medicaid Cluster				2,422	590,974	588,552		
TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES				2,422	590,974	588,552		
U.S. DEPARTMENT OF EDUCATION Wisconsin Department of Public Instruction Special Education Cluster								
Special Education - Grants to States - IDEA Flow Through		84.027A						
July 1, 2020 - June 30, 2021	2021-713339-DPI-IDEA-FT-341		N/A	130,243	130,243			-
July 1, 2021 - June 30, 2022	2022-713339-DPI-FLOW-341	04.007	\$ 1,101,675	-	548,051	716,049	167,998	-
Special Education - Grants to States - IDEA Flow Through (ARPA) July 1, 2021 - June 30, 2022	2022-713339-DPI-FLOW-341	84.027X	N/A		201,342	201,342		
Special Education - Grants to States - CEIS	2022-7 13339-DF 1-1 EOW-341	84.027A	IN/A	-	201,042	201,042	-	•
July 1, 2020 - June 30, 2021	2021-713339-DPI-IDEA-FT-341	04.027A	N/A	31,612	31,612			
July 1, 2021 - June 30, 2022	2022-713339-DPI-FLOW-341		184,605	01,012	118,996	160,991	41,995	
Special Education - Preschool Grants		84.173A	,		,	,	,	
July 1, 2020 - June 30, 2021	2021-713339-DPI-IDEA-P-347		N/A	1,293	1,293		-	
July 1, 2021 - June 30, 2022	2022-713339-DPI-PRESCH-347		72,153	-	26,186	36,645	10,459	-
Special Education - Preschool Grants (ARPA)		84.173X						
July 1, 2021 - June 30, 2022	2022-713339-DPI-PRESCH-347		N/A		22,827	22,827		
Total Special Education Cluster				163,148	1,080,550	1,137,854	220,452	
Title 1A - Grants to Local Educational Agencies		84.010A						
July 1, 2020 - June 30, 2021	2021-713339-DPI-TIA-141	84.010A	N/A	53,200	53,200	_	_	_
July 1, 2021 - June 30, 2022	2022-713339-DPI-TIA-141		509,583	-	411,774	498,251	86,477	_
Career and Technical Education - Basic Grants to States	2022 7 10000 21 7 137 7 11	84.048	000,000		,	100,201	00,	
July 1, 2020 - June 30, 2021	2021-713339-DPI-CTE-400		N/A	24,272	24,272	-	-	-
July 1, 2021 - June 30, 2022	2022-713339-DPI-CTE-400		31,739	-	-	22,324	22,324	-
21st Century Community Learning Center Grant - Madison School	0004 740000 PPI T II / P 007	84.287		04.404	04.404			
July 1, 2020 - June 30, 2021 July 1, 2021 - June 30, 2022	2021-713339-DPI-T-IV-B-367 2022-713339-DPI-TIVB-367		N/A 125,000	84,401	84,401	108,653	108,653	-
Title II-A Supporting Effective Instruction State Grant	2022-7 13339-DF 1-11VB-307	84.367A	123,000	-	•	100,000	100,000	•
July 1, 2020 - June 30, 2021	2021-713339-DPI-TIIA-365		N/A	19,233	19,233	-	-	
July 1, 2021 - June 30, 2022	2022-713339-DPI-TIIA-365		149,862	-	78,931	105,113	26,182	-
Title IV - Student Support and Academic Enrichment Grants		84.424A						
July 1, 2021 - June 30, 2022	2022-713339-DPI-TIVA-381		40,649	-	22,159	23,250	1,091	-
Education Stabilization Fund								
COVID-19 - Elementary and Secondary School Emergency Relief		84.425D						
March 13, 2020 - September 30, 2022	2022-713339-DPI-ESSERF-160		374,599	-	37,562	37,562	-	-
COVID-19 - Elementary and Secondary School Emergency Relief		84.425D						
March 13, 2020 - September 30, 2023	2022-713339-DPI-ESSERFII-163		2,241,869	-	454,939	1,789,608	1,334,669	-
COVID-19 - Elementary and Secondary School Emergency Relief March 13, 2020 - September 30, 2024	2022-713339-DPI-ESSERFIII-165	84.425U	1,097,211			11,497	11,497	
COVID-19 - Elementary and Secondary School Emergency Relief - Homeles		84.425W	1,097,211	-	-	11,497	11,497	-
March 13, 2020 - September 30, 2024	2022-713339-DPI-ARPAHCY-168	01.12011	30,000			1,109	1,109	
Total Education Stabilization Fund					492,501	1,839,776	1,347,275	
Cooperative Educational Service Agency #5								
Title III-A Immigrant Discretionary		84.365A						
July 1, 2021 - June 30, 2022	None		N/A	-	3,204	4,144	940	-
Mid-State Technicial College								
Career Prep Mini-Grant School to Work Opportunities	N	84.048						
July 1, 2021 - June 30, 2022	None		N/A		1,400	1,400		
TOTAL U.S. DEPARTMENT OF EDUCATION				344,254	2,271,625	3,740,765	1,813,394	
				e 400.000	6 5040.000	e e coo ro:	e 4.057.705	•
TOTAL EXPENDITURE OF FEDERAL AWARDS				\$ 436,266	\$ 5,218,083	\$ 6,639,524	\$ 1,857,707	<u> </u>

UNIFIED SCHOOL DISTRICT OF MARSHFIELD SCHEDULE OF STATE FINANCIAL ASSISTANCE YEAR ENDED JUNE 30, 2022

	PASS-THROUGH		RECEIVABLE			RECEIVABLE	
AWARDING AGENCY	ENTITY	STATE	(UNEARNED	REVENUE		(UNEARNED	SUBRECIPIENT
PASS-THROUGH AGENCY	IDENTIFYING	I.D.	REVENUE)	GRANTOR	-	REVENUE)	PASS-THROUGH
AWARD DESCRIPTION	NUMBER	NUMBER	JULY 1, 2021	REIMBURSEMENTS	<b>EXPENDITURES</b>	JUNE 30, 2022	EXPENDITURES
WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION	1						
Wisconsin Department of Public Instruction							
Special Education and School Age Parents	713339-100	255.101	\$ 28,455	\$ 1,886,620	\$ 1,858,165	\$ -	\$ -
Common School Fund Library Aid	713339-104	255.103	-	197,510	197,510	-	-
General Transportation Aid	713339-102	255.107	-	131,061	131,061	-	-
General Aids Cluster							
Equalization Aid	713339-116	255.201	382,066	25,531,562	25,149,496	-	-
High Cost Special Education Aid	713339-119	255.210	-	30,008	30,008	-	-
Aid for School Mental Health	713339-176	255.227	-	-	76,512	76,512	-
School Based Mental Health Services Grant	713339-177	255.297	-	75,123	75,123	-	-
Early College Credit Program	713339-178	255.445	-	508	508	-	-
Educator Effectiveness Evaluation System	713339-154	255.940	21,870	48,110	26,240	-	-
Per Pupil Aid	713339-113	255.945	-	2,773,596	2,773,596	-	-
Career and Technical Education Incentive	713339-151	255.950	-	-	109,711	109,711	-
Assessments of Reading Readiness	713339-166	255.956	-	6,713	6,713	-	-
Robotics League Participation Grants	713339-167	255.959	3,065	3,065	3,927	3,927	
TOTAL WISCONSIN DEPARTMENT OF PUBLIC INS	TRUCTION		435,456	30,683,876	30,438,570	190,150	
WISCONSIN DEPARTMENT OF WORKFORCE DEVELO	OPMENT						
Wisconsin Fast Forward - Training Teachers	None	445.109	-	2,324	2,324	-	-
TOTAL WISCONSIN DEPARTMENT OF WORKFOR	CE DEVELOPMENT			2,324	2,324		
WISCONSIN DEPARTMENT OF NATURAL RESOURCE	:e						
Payment in Lieu of Taxes	None	None	_	1,781	1,781	_	_
,		None					
TOTAL WISCONSIN DEPARTMENT OF NATURAL F	ESOURCES			1,781	1,781		
WISCONSIN DEPARTMENT OF REVENUE							
Exempt Computer Aid	None	None	260,825	260,825	260,831	260,831	-
Exempt Personal Property Aid	None	None		253,710	253,710		
TOTAL WISCONSIN DEPARTMENT OF REVENUE			260,825	514,535	514,541	260,831	
TOTAL STATE FINANCIAL ASSISTANCE			\$ 696,281	\$ 31,202,516	\$ 30,957,216	\$ 450,981	\$ -

NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE JUNE 30, 2022

### **NOTE 1 - Basis of Presentation**

The accompanying schedules of expenditures of federal awards and state financial assistance include the federal and state grant activity of the Unified School District of Marshfield. The information in these schedules is presented in accordance with the requirements of Uniform Guidance and *State Single Audit Guidelines*. Therefore, some amounts presented in these schedules may differ from amounts presented in or used in the preparation of the financial statements.

### NOTE 2 - Summary of Significant Accounting Policies

Expenditures reported on the schedules are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures are not allowable and are limited as to reimbursement.

### NOTE 3 - Special Education and School Age Parents Program

2021-2022 eligible costs under the State Special Education Program are \$6,105,191.

### **NOTE 4 - Food Distribution Program**

Non-monetary assistance is reported in the schedule of federal awards at the fair market value of the commodities received and used.

### NOTE 5 - 10% De Minimis Cost Rate

Elected not to use.

## UNIFIED SCHOOL DISTRICT OF MARSHFIELD MARSHFIELD, WISCONSIN

OTHER REPORTS



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education Unified School District of Marshfield Marshfield, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Unified School District of Marshfield, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Unified School District of Marshfield's basic financial statements and have issued our report thereon dated December 5, 2022.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Unified School District of Marshfield's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Unified School District of Marshfield's internal control. Accordingly, we do not express an opinion on the effectiveness of the Unified School District of Marshfield's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, 2022-001 and 2022-002 described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Unified School District of Marshfield's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters, 2022-003, that are required to be reported under *Government Auditing Standards*, described in the accompanying schedule of findings and questioned costs.

### **Unified School District of Marshfield's Responses to Findings**

The Unified School District of Marshfield's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. Unified School District of Marshfield's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

HAWKINS ASH CPAS, LLP

awhis Ash CPAs, LLP

Manitowoc, Wisconsin December 5, 2022



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE AND STATE SINGLE AUDIT GUIDELINES

To the Board of Education Unified School District of Marshfield Marshfield, Wisconsin

### Report on Compliance for Each Major Federal and State Program

### Opinion on Each Major Federal and State Program

We have audited Unified School District of Marshfield's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of Unified School District of Marshfield's major federal and state programs for the year ended June 30, 2022. Unified School District of Marshfield's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, Unified School District of Marshfield complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2022.

### Basis for Opinion on Each Major Federal and State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and *State Single Audit Guidelines*. Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Unified School District of Marshfield and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of Unified School District of Marshfield's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the

requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Unified School District of Marshfield's federal and state programs.

### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Unified School District of Marshfield's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and *State Single Audit Guidelines* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Unified School District of Marshfield's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance and *State Single Audit Guidelines*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Unified School District of Marshfield's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Unified School District of Marshfield's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and State Single Audit Guidelines, but not for the purpose of expressing an opinion on the effectiveness of Unified School District of Marshfield's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal and state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal and state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance

with a type of compliance requirement of a federal and state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

HAWKINS ASH CPAS, LLP

Hawkis Ash CPAs, LLP

Manitowoc, Wisconsin December 5, 2022

SCHEDULE OF FINDINGS AND QUESTIONED COSTS JUNE 30, 2022

### Section I - Summary of Auditors' Results

Financial Statements Unmodified Type of auditors' report issued: Internal control over financial reporting: \_\_X\_\_ No Material weakness identified? Yes Significant deficiency(ies) identified not considered to be material weaknesses? \_\_ No X Yes Noncompliance material to the financial statements? Yes X No Federal Awards Internal control over financial reporting: Material weakness identified? Yes X No Significant deficiency(ies) identified not X \_ No considered to be material weaknesses? Yes Type of auditors' report issued on compliance for major programs: Unmodified Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance? Yes X No Identification of major federal programs: **Assistance Listing Number** Name of Federal Program or Cluster 84.027A/84.027X/84.173A/84.173X **Special Education Cluster Education Stabilization Fund** 84.425D/84.425U State Assistance Internal control over financial reporting: Material weakness identified? Yes \_\_X\_\_ No Significant deficiency(ies) identified not considered to be material weaknesses? X No Yes Type of auditors' report issued on compliance Unmodified for major programs:

Yes

X No

Any audit findings disclosed that are required to

be reported in accordance with State Single Audit Guidelines?

SCHEDULE OF FINDINGS AND QUESTIONED COSTS - Continued JUNE 30, 2022

### Section I - Summary of Auditors' Results - Continued

Identification of major state programs:

State ID Number Name of State Program or Cluster

255.101 Special Education and School Age Parents

255.201 Equalization Aid

Dollar threshold used to distinguish between:

Type A and Type B federal programs: \$750,000 Type A and Type B state programs: \$250,000

Auditee qualified as low-risk auditee? X Yes No

### Section II - Financial Statements Findings and Questioned Costs

### 2022-001 - Preparation of Financial Statements

**Program**: District-Wide

<u>Criteria</u>: Adequate internal controls necessitate personnel to have knowledge and training which would enable them to prepare financial statements (and footnotes) in accordance with generally accepted accounting principles (GAAP).

<u>Condition</u>: Personnel cannot prepare GAAP basis financial statements.

Questioned Costs: Not applicable.

<u>Context</u>: Personnel have adequate knowledge and experience in governmental accounting and interim reporting requirements; however, their limited knowledge and lack of training limits their ability to prepare GAAP basis financial statements.

Effect: This weakness could result in the possibility of undetected errors and irregularities.

Information: Isolated instance.

Prior Year Finding: This was a prior year audit finding numbered 2021-001.

<u>Recommendation</u>: Obtain adequate training to prepare GAAP basis financial statements or use external sources to prepare the financial statements.

<u>Management's Response</u>: Due to the complexities involved with preparing GAAP basis financial statements, management has weighed the cost-benefit of training personnel or hiring a certified public accounting (CPA) firm. Management has concluded to hire a CPA firm.

### 2022-002 - Significant Audit Adjustments

Program: District-Wide

Criteria: Generally accepted accounting principles.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS - Continued JUNE 30, 2022

<u>Condition</u>: Significant audit adjustments were required to prevent the District's financial statements from being misstated.

**Questioned Costs**: Not applicable.

Context: Internal controls did not identify that an adjustment should be recorded.

<u>Effect</u>: This weakness could result in undetected errors and irregularities and misstated interim financial reports.

Information: Isolated instance.

Prior Year Finding: This was a prior year audit finding numbered 2021-002.

Recommendation: Improve the District's financial reporting internal controls to prevent these types of adjustments from occurring in the future. Document which accounting procedures are needed to be completed on a recurring basis to detect significant adjustments.

<u>Management's Response</u>: The District will incorporate financial reporting internal controls to detect significant adjustments, prevent misstated financial statements and increase the accuracy of the interim financial reports used by management.

### **Compliance and Other Matters**

### 2022-003 - Actual Expenditures Over Budget

Program: General Fund

Criteria: Wisconsin Statute 120.16(2) prohibits spending more than budgeted expenditures.

Condition: The District spent \$12,454 more than their adopted budget.

Questioned Costs: Not applicable.

Context: The District did not monitor actual spending in comparison with budgeted amounts.

Effect: The District is not in compliance with Wisconsin Statutes.

Information: Isolated instance.

Prior Year Finding: This was not a prior year finding.

<u>Recommendation</u>: The District should monitor actual expenditures compared to the adopted budget and formally amend the budget to ensure total actual expenditures do not exceed total budgeted expenditures.

<u>Management's Response</u>: The District typically does not formally amend the original budget. In the future, we will review our budget calculations throughout the year and formally amend the budget if necessary.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS - Continued JUNE 30, 2022

### <u>Section III - Federal and State Award Findings and Questioned Costs</u>

None



### Unified School District of Marshfield

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS AND CORRECTIVE ACTION PLAN JUNE 30, 2022

### **Summary Schedule of Prior Audit Findings**

2021-001 - Preparation of Financial Statements - Repeat. Initially occurred 6/30/08. 2021-002 - Significant Audit Adjustments - Repeat. Initially occurred 6/30/17.

### **Corrective Action Plan**

2022-001 - Preparation of Financial Statements - Contact: Dr. Ryan Christianson, Superintendent. Completion date: N/A. Due to the complexities of governmental reporting in accordance with GAAP, i.e. financial statements and related disclosure reporting, District management has weighed the cost benefit of training current staff or hiring a Certified Public Accountant on staff for the purposes of preparing the external financial statements in accordance with GAAP. District management has concluded to outsource the preparation of the external financial statements and related disclosures to their certified public accounting firm, which is an acceptable practice according to *Government Auditing Standards*. District management will review and approve the externally prepared financial statements.

2022-002 - Significant Audit Adjustments - Contact: Dr. Ryan Christianson, Superintendent. Completion date: June 30, 2023. The District will improve its financial reporting internal controls by reconciling accounts on a recurring basis to prevent significant audit adjustments. District management will review and approve the audit adjustments.

2022-003 - Actual Expenditures Over Budget - Contact: Dr. Ryan Christianson, Superintendent. Completion date: June 30, 2023. The District will review our budget calculations throughout the year and formally amend the budget if necessary.