

**Independent School District No. 277
Minnetrista, Minnesota**

Basic Financial Statements

June 30, 2022



Independent School District No. 277
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**Independent School District No. 277
Board of Education and Administration
June 30, 2022**

| <u>Board of Education</u> | <u>Position</u> | <u>Term Expires</u> |
|---------------------------|--|---------------------|
| Gary Wollner | Chairperson | January 1, 2026 |
| Heidi Marty | Vice-Chair | January 1, 2024 |
| Loren Davis | Clerk | January 1, 2026 |
| Ralph Harrison | Treasurer | January 1, 2024 |
| David Botts | Director | January 1, 2024 |
| Kelle Downey Bowe | Director | January 1, 2024 |
| Brian Carlson | Director | January 1, 2026 |
| <u>Administration</u> | | |
| Kevin Borg | Superintendent | |
| Mark Femrite | Assistant Superintendent for Teaching and Learning | |
| Kathy Miller | Director of Finance | |
| Joel Dahl | Director of Community Education | |
| Cory Wolf | Director of Technology Services | |
| Emily Rustman | Director of Special Services | |
| Mark McIlmoyle | Principal - Mound Westonka High School | |
| Christy Keeley-Zachow | Principal - Grandview Middle School | |
| Scott Eidsness | Principal - Shirley Hills Primary | |
| Mike Moch | Principal - Hilltop Primary | |

Independent Auditor's Report

To the School Board
Independent School District No. 277
Minnetrista, Minnesota

Report on the Audit of the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 277, Minnetrista, Minnesota, as of and for the year ended June 30, 2022, and the related notes to the basic financial statements, which collectively comprise the District's basic financial statements as listed in the Table of Contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 277, Minnetrista, Minnesota, as of June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Independent School District No. 277 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter – Implementation of GASB 87

The District has adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

The management of Independent School District No. 277 is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Responsibilities of Management for the Financial Statements (Continued)

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, which raise substantial doubt about the District's ability to continue as a going concern for one year beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, which raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, which follows this report letter, and Required Supplementary information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

Required Supplementary Information (Continued)

We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information identified in the Table of Contents and Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 22, 2022, on our consideration of the District's internal control over basic financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

BerganKDV, Ltd.

Minneapolis, Minnesota
September 22, 2022

Independent School District No. 277 Management's Discussion and Analysis

This section of Independent School District No. 277's (the "District") annual financial report presents the District's management discussion and analysis of the District's financial performance during the year that ended on June 30, 2022. Please read it in conjunction with the District's financial statements, which immediately follow this section.

The Management's Discussion and Analysis (MD&A) is an element of Required Supplementary Information specified in the Government Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments* issued in June 1999.

Overview of the Financial Statements

The financial section of the annual report consists of four parts – Independent Auditor's Report, Required Supplementary Information that includes the Management's Discussion and Analysis ([MD&A] this section), the Basic Financial Statements, and Supplemental Information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are the government-wide financial statements that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements.
- The governmental funds statements tell how basic services such as regular and special education were financed in the short-term as well as what remains for future spending.
- Fiduciary funds statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others to whom the resources belong.

The financial statements also include notes that explain some of the information in the statements and provide data with more detail.

District-Wide Statements

The district-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how it has changed. Net position, the difference between the District's assets and liabilities, is one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.

Independent School District No. 277 Management's Discussion and Analysis

Overview of the Financial Statements (Continued)

District-Wide Statements (Continued)

- To assess overall health of the District you need to consider additional non-financial factors such as changes in the District's property tax base, the condition of school buildings, and other facilities.

In the district-wide financial statements the District's activities are shown in one category:

- Governmental Activities – All of the District's basic services are included here, such as regular and special education, transportation, administration, food services, and community education. Property taxes and state aid finance most of these activities.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on the most significant or "major" funds, not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

- Some funds are required by law or by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (e.g. repaying its long-term debts) or to show that it is properly using certain revenues (e.g. fiduciary funds).

The District has three kinds of funds:

- Governmental Funds – Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the Governmental Funds Statements provide a detailed short-term view that helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, we provide additional information on the Governmental Funds Statements that explain the relationship (or differences) between them.
- Proprietary Funds – These funds present short and long-term financial information about the activities the District operates like a business, such as internal service funds for self-insurance.
- Fiduciary Funds – The District is the trustee, or fiduciary, for assets that belong to others, such as scholarships. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position. We exclude these activities from the district-wide financial statements because the District cannot use these assets to finance its operations.

**Independent School District No. 277
Management's Discussion and Analysis**

Financial Analysis of the District as A Whole

- Net Position – The District's combined net position was 15,408,927 on June 30, 2022.

**Table 1
Statement of Net Position
Governmental Activities**

| | 2021 | 2022 | Percentage Change 2021-22 |
|--|----------------------|----------------------|---------------------------------|
| Assets | | | |
| Current and other assets | \$ 27,596,473 | \$ 29,961,316 | 8.6% |
| Capital assets | 68,984,014 | 68,286,441 | -1.0% |
| Total assets | <u>96,580,487</u> | <u>98,247,757</u> | <u>1.7%</u> |
| Deferred Outflow of Resources | | | |
| Deferred outflows | <u>\$ 10,686,125</u> | <u>\$ 9,704,905</u> | <u>-9.2%</u> |
| Liabilities | | | |
| Long-term liabilities | \$ 63,000,378 | \$ 51,113,485 | -18.9% |
| Other liabilities | 4,908,490 | 4,601,734 | -6.2% |
| Total liabilities | <u>67,908,868</u> | <u>55,715,219</u> | <u>-18.0%</u> |
| Deferred Inflow of Resources | | | |
| Deferred inflows | <u>29,953,973</u> | <u>36,828,516</u> | <u>23.0%</u> |
| Net Position | | | |
| Net investment in capital assets | 30,585,088 | 33,167,876 | 8.4% |
| Restricted | 1,301,071 | 2,130,352 | 63.7% |
| Unrestricted | <u>(22,482,388)</u> | <u>(19,889,301)</u> | <u>-11.5%</u> |
| Total net position | <u>\$ 9,403,771</u> | <u>\$ 15,408,927</u> | <u>63.9%</u> |

**Independent School District No. 277
Management's Discussion and Analysis**

Financial Analysis of the District as A Whole (Continued)

A summary of the revenue and expenses is presented in Table 2.

**Table 2
Change in Net Position**

| | 2021 | 2022 | Percentage Change 2021-22 |
|--|---------------------|----------------------|---------------------------------|
| Revenues | | | |
| Program revenues | | | |
| Charges for services | \$ 2,321,943 | \$ 4,111,603 | 77.1% |
| Operating grants and contributions | 7,838,156 | 8,822,408 | 12.6% |
| Capital grants and contributions | 810,941 | 120,662 | -85.1% |
| General revenues | | | |
| Property taxes | 15,142,559 | 14,963,309 | -1.2% |
| State aid - formula grants | 17,687,440 | 17,888,535 | 1.1% |
| Other | 275,700 | 347,204 | 25.9% |
| Total revenues | <u>44,076,739</u> | <u>46,253,721</u> | <u>4.9%</u> |
| Expenses | | | |
| Administration | 1,294,074 | 1,198,436 | -7.4% |
| District Support Services | 1,430,464 | 1,697,483 | 18.7% |
| Elementary and Secondary Regular Instruction | 16,189,665 | 16,349,227 | 1.0% |
| Vocational Education Instruction | 629,177 | 587,550 | -6.6% |
| Special Education Instruction | 6,292,752 | 5,967,075 | -5.2% |
| Instructional Support Services | 2,019,695 | 1,741,882 | -13.8% |
| Pupil Support Services | 2,191,347 | 2,640,739 | 20.5% |
| Sites, buildings, and equipment | 4,089,430 | 2,913,197 | -28.8% |
| Fiscal and other fixed cost programs | 137,759 | 156,518 | 13.6% |
| Food Service | 1,420,574 | 1,689,420 | 18.9% |
| Community Education and Services | 3,105,124 | 3,590,930 | 15.6% |
| Unallocated depreciation | - | 1,018,913 | 0.0% |
| Interest on long-term debt | 793,349 | 697,195 | -12.1% |
| Change in net position | <u>4,483,329</u> | <u>6,005,156</u> | <u>357.2%</u> |
| End of year net position | <u>\$ 9,403,771</u> | <u>\$ 15,408,927</u> | <u>63.9%</u> |

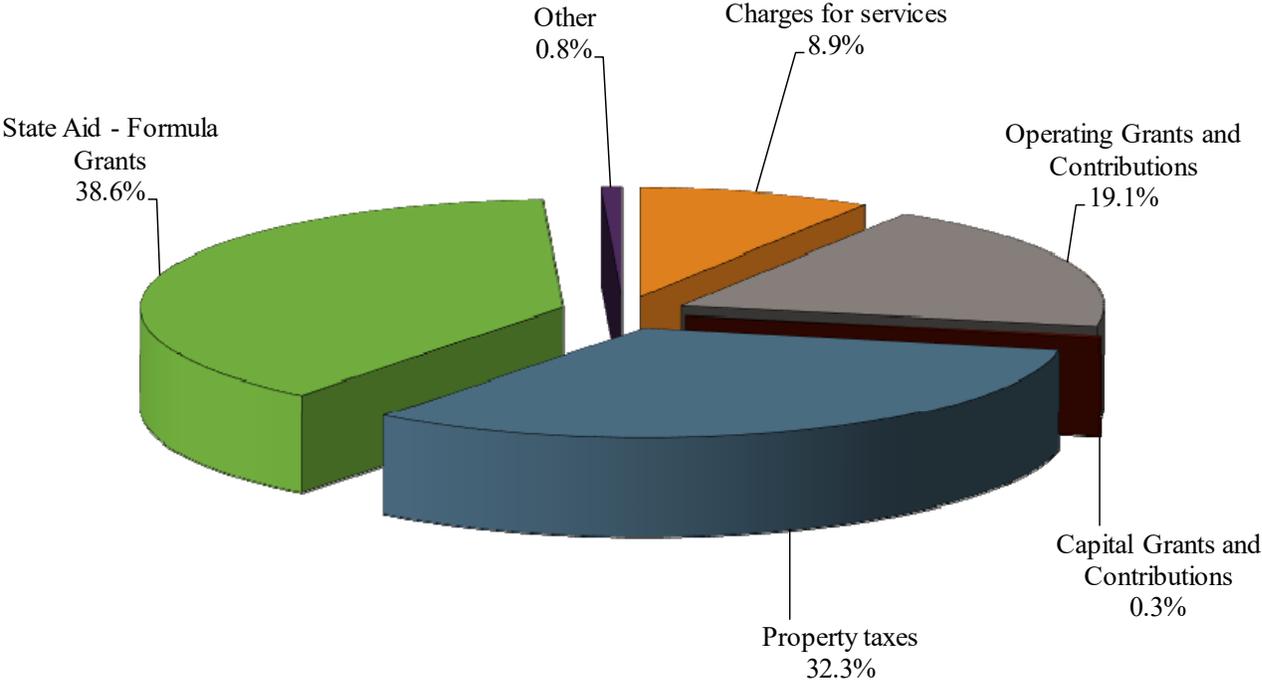
**Independent School District No. 277
Management's Discussion and Analysis**

Financial Analysis of the District as A Whole (Continued)

Changes in Net Position – The District's total revenues were \$46,253,721 for the year ended June 30, 2022. Property taxes and state formula aid accounted for 71% of total revenue for the year (see Figure A). Another 29% came from other general revenues combined with interest earnings and the remainder from program revenues.

Total revenues surpassed expenses, increasing net position \$6,005,156 over last year.

**Figure A
Sources of the District's Revenues for Fiscal Year 2022**

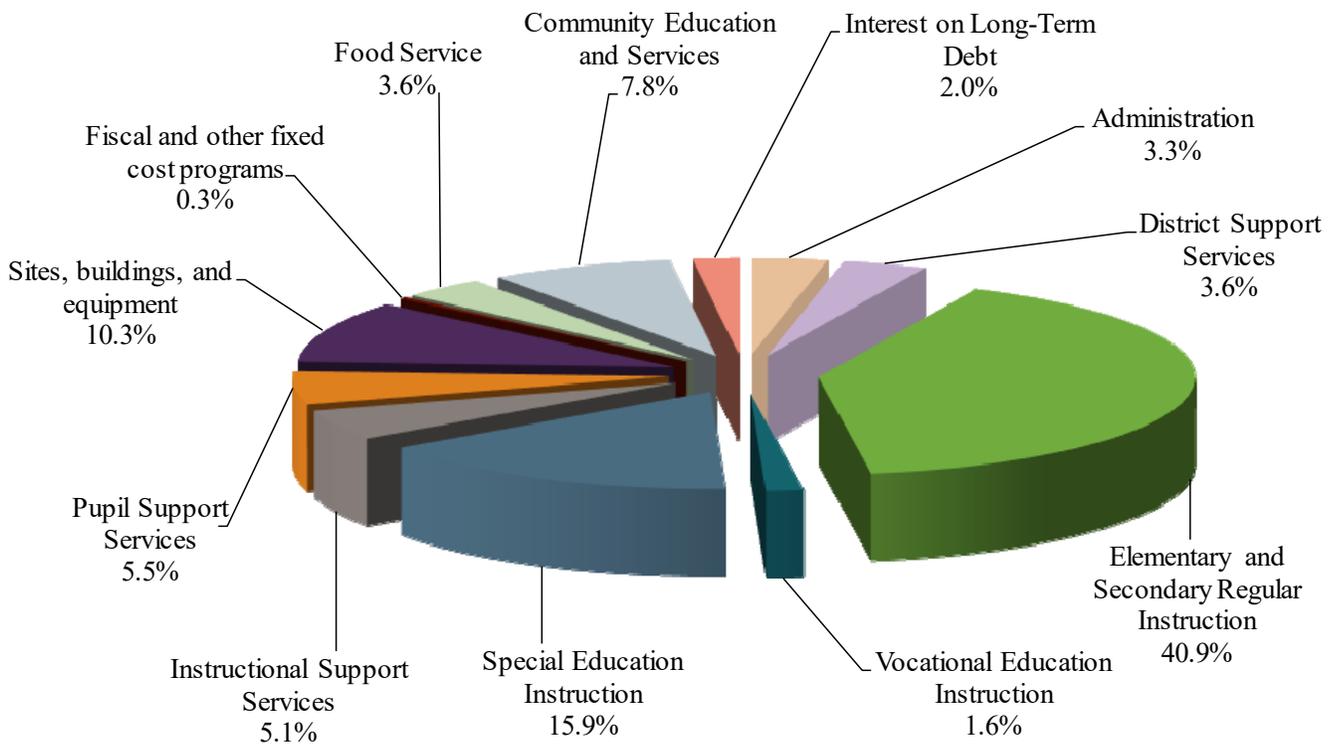


**Independent School District No. 277
Management's Discussion and Analysis**

Financial Analysis of the District as A Whole (Continued)

Changes in Net Position (Continued) – The total cost of all programs and services was \$40,248,565. The District's expenses predominately related to the educating and caring for students (regular instructional programs, vocational instruction, special education programs and instructional and pupil support) were 68% of expenses incurred; see Figure B. The purely administrative activities of the District accounted for just 3% of total costs.

**Figure B
The District's Expenses for Fiscal Year 2021**



Independent School District No. 277 Management's Discussion and Analysis

Financial Analysis of the District as A Whole (Continued)

Table 3
Net Cost of Governmental Activities

| | Total Cost of Services | | Percentage | Net Cost of Services | | Percentage |
|--|------------------------|----------------------|-------------------|----------------------|----------------------|-------------------|
| | 2021 | 2022 | Change 2021-22 | 2021 | 2022 | Change 2021-22 |
| Administration | \$ 1,294,074 | \$ 1,198,436 | -7.4% | \$ 1,294,074 | \$ 1,198,436 | -7.4% |
| District Support Services | 1,430,464 | 1,697,483 | 18.7% | 1,348,928 | 1,643,564 | 21.8% |
| Elementary and Secondary Regular instruction | 16,189,665 | 16,349,227 | 1.0% | 13,694,900 | 12,263,531 | -10.5% |
| Vocational Education Instruction | 629,177 | 587,550 | -6.6% | 618,548 | 578,190 | -6.5% |
| Special Education Instruction | 6,292,752 | 5,967,075 | -5.2% | 2,447,052 | 1,906,695 | -22.1% |
| Instructional Support Services | 2,019,695 | 1,741,882 | -13.8% | 1,971,235 | 1,689,654 | -14.3% |
| Pupil Support Services | 2,191,347 | 2,640,739 | 20.5% | 2,143,491 | 2,363,600 | 10.3% |
| Sites, buildings, and equipment | 4,089,430 | 2,913,197 | -28.8% | 3,278,489 | 2,792,535 | -14.8% |
| Fiscal and other fixed cost programs | 137,759 | 156,518 | 13.6% | 137,759 | 156,518 | 13.6% |
| Community Education and Services | 1,420,574 | 1,689,420 | 18.9% | (312,445) | (704,648) | 125.5% |
| Food Service | 3,105,124 | 3,590,930 | 15.6% | 1,206,990 | 589,709 | -51.1% |
| Unallocated depreciation | - | 1,018,913 | Undefined | - | 1,018,913 | Undefined |
| Interest on long-term debt | 793,349 | 697,195 | -12.1% | 793,349 | 697,195 | -12.1% |
| Total | \$ 39,593,410 | \$ 40,248,565 | 1.7% | \$ 28,622,370 | \$ 26,193,892 | -8.5% |

The cost of all governmental activities for 2021-22 was \$40,248,565.

- Some of the cost was paid by the users of the District's programs was \$4,111,603.
- The federal and state governments subsidized certain programs with grants and contributions was \$8,943,070.
- Most of the District's costs were paid for by District taxpayers and the taxpayers of our state. This portion of governmental activities was paid for with \$14,963,309 in property taxes and \$17,888,535 of state aid based on the statewide education aid formula. In addition, \$96,256 of investment earnings and other general revenues was recognized.

Financial Analysis of the District's Funds

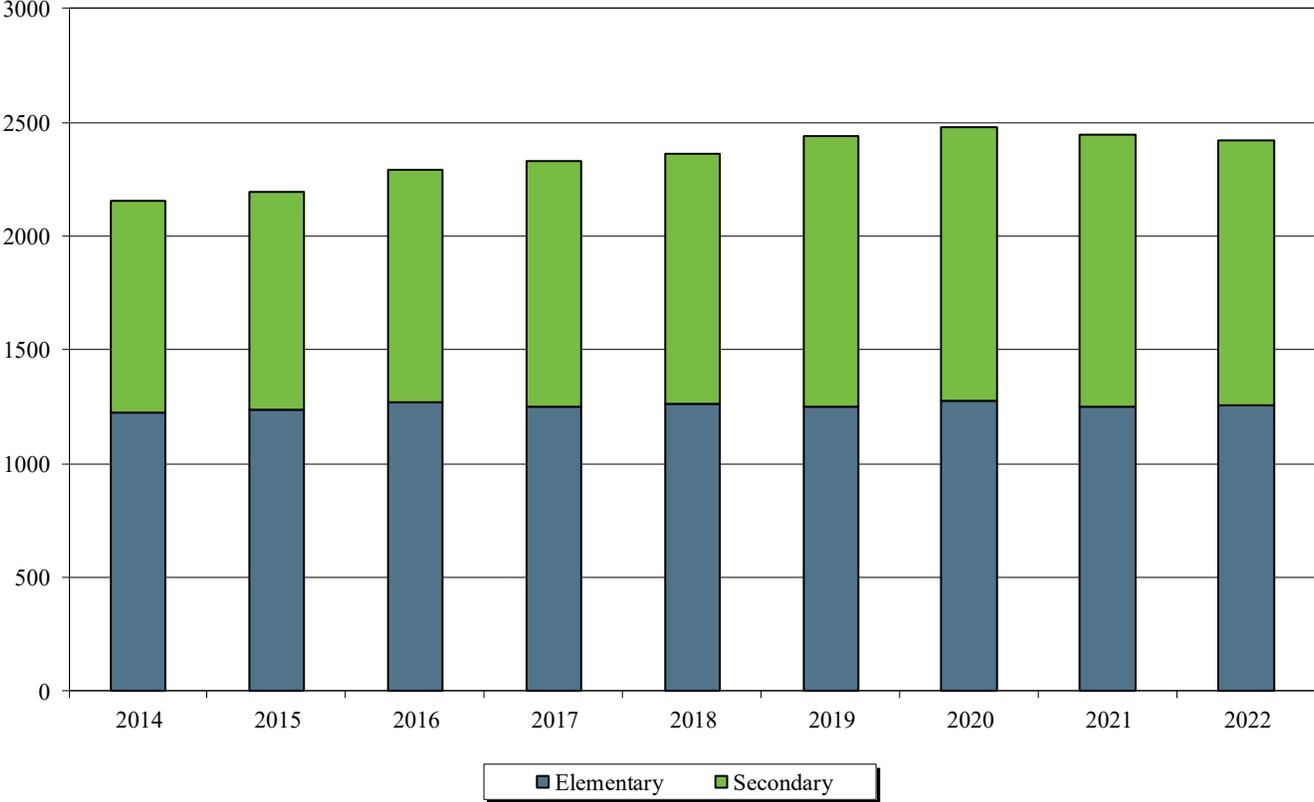
The financial performance of the District as a whole is reflected in its governmental funds as well. When the District completed the year, the governmental funds reported a combined fund balance of \$8,079,890 an increase of \$2,348,483 from last year's ending fund balance of \$5,731,407. This increase is primarily due to the return of in-person activity after COVID-19.

**Independent School District No. 277
Management's Discussion and Analysis**

Financial Analysis of the District's Funds (Continued)

Revenues for the District's governmental funds were \$46,296,436 while total expenditures were \$43,947,953, resulting in \$2,348,483 of revenues over expenditures. The following graph shows the number of students served by the District.

Students Served (Average Daily Membership)



During 2021-22, the District's total enrollment slightly decreased from the previous fiscal year. Post-COVID-19 enrollment projections predict that a trend of stable to increasing enrollment will occur based on new housing construction occurring and planned in the District.

General Fund

The General Fund includes the primary operations of the District in providing educational services to students from kindergarten through grade 12, including pupil transportation activities and capital outlay projects.

**Independent School District No. 277
Management's Discussion and Analysis**

General Fund (Continued)

The following schedule presents a summary of General Fund Revenues.

| | Year Ended June 30, 2021 | Year Ended June 30, 2022 | Percentage Change 2021-22 |
|-----------------|-----------------------------|-----------------------------|------------------------------|
| Local sources | | | |
| Property taxes | \$ 10,186,019 | \$ 10,452,893 | 2.6% |
| Other | 928,404 | 1,646,801 | 77.4% |
| State sources | 21,818,612 | 22,372,318 | 2.5% |
| Federal sources | 2,382,320 | 1,896,830 | -20.4% |
| | | | |
| Total | <u>\$ 35,315,355</u> | <u>\$ 36,368,842</u> | <u>3.0%</u> |

Total General Fund revenue increased by \$1,053,487 or 3%, from the previous year. This is primarily due to an increase in COVID Relief Federal Funding and increased General Education and Special Education Aid.

Other state-authorized revenue, including excess levy referendum and the property tax shift, involve an equalized mix of property tax and state aid revenue. Therefore, the mix of property tax and state aid can change significantly from year to year without any net change on revenue.

The following schedule presents a summary of General Fund expenditures.

| | Year Ended June 30, 2021 | Year Ended June 30, 2022 | Percentage Change 2021-22 |
|---------------------------------------|-----------------------------|-----------------------------|------------------------------|
| Salaries | \$ 18,684,816 | \$ 19,073,995 | 2.1% |
| Benefits | 6,508,663 | 6,508,112 | 0.0% |
| Purchased services | 3,914,179 | 5,447,503 | 39.2% |
| Supplies, materials, and equipment | 4,472,887 | 3,134,059 | -29.9% |
| Other expenses | 252,104 | 287,861 | 14.2% |
| | | | |
| Total | <u>\$ 33,832,649</u> | <u>\$ 34,451,530</u> | <u>1.8%</u> |

Financial Analysis of the District's Funds

Total General Fund expenditures increased \$618,881, or 1.8%, from the previous year primarily due to increases in wages and benefits and general inflation of purchased services, capital improvements, as well as technology initiatives including a one-to-one device for students.

In 2021-22, General Fund revenues and other financing sources were over expenditures and other financing uses by \$1,917,312.

After deducting statutory reserves, the unassigned fund balance was \$2,462,331 at June 30, 2021. The unassigned fund balance is \$3,116,203 at June 30, 2022.

Independent School District No. 277 Management's Discussion and Analysis

Financial Analysis of the District's Funds (Continued)

General Fund Budget Highlights

Over the course of the year, the District revised the annual operating budget. Budget amendments fall into two categories

- Implementing budgets for specially funded projects, which include both federal and state grants, and budgeting for clearing, resale, and gifts.
- Increases in appropriations for significant unbudgeted costs.

While the District's final budget for the General Fund anticipated that expenditures and other financing uses would exceed revenues and other financing sources by \$635,929; the actual results for the year show revenue and other financing uses exceed expenditures by \$1,917,312.

- Actual revenues were \$714,573 higher than expected, about a 1% variance.
- The actual expenditures were \$570,345 less than budgeted, about a 1% variance.

Nonmajor Funds

The Community Service Fund experienced a current year fund balance increase of \$13,642 due to the unspent local time study collaborative revenue. The Community Service fund balance was \$42,678 as of June 30, 2022.

The Food Service Fund had positive operations of \$694,372 due to changes in meal regulations and home delivery. It has a restricted fund balance of \$1,122,283 on June 30, 2022. This balance will be used to offset future operating losses and to fund equipment improvements.

The Debt Service Fund expenditures exceeded revenues by \$86,158 in 2021-22. The remaining fund balance of \$794,441 at June 30, 2022, is available for meeting future debt service obligations.

Capital Asset and Debt Administration

Capital Assets

By the end of 2022, the District had invested \$68,286,441 in a broad range of capital assets, including school buildings, athletic facilities, computer and audio-visual equipment, and administrative offices (see Table 4). Total depreciation expense for the year was \$1,164,520. More detailed information can be found in Note 4 of the financial statements.

**Independent School District No. 277
Management's Discussion and Analysis**

Capital Asset and Debt Administration (Continued)

Capital Assets (Continued)

**Table 4
Capital Assets - Governmental Activities**

| | 2021 | 2022 | Total Percent Change 2021-22 |
|-------------------------------|----------------------|----------------------|------------------------------------|
| Land | \$ 1,645,835 | \$ 1,645,835 | 0.0% |
| Land improvements | 5,224,373 | 5,591,467 | 7.0% |
| Buildings | 74,303,077 | 74,303,077 | 0.0% |
| Furniture and equipment | 10,125,723 | 10,132,871 | 0.1% |
| Vehicles | 133,909 | 213,234 | 59.2% |
| Less accumulated depreciation | (22,448,903) | (23,600,043) | 5.1% |
| Total | \$ 68,984,014 | \$ 68,286,441 | -1.0% |

Long-Term Liabilities

At year-end, the District had \$32,017,722 in G.O. bonds and capital leases payable outstanding, a decrease of 7.8% from last year, as shown in Table 5. The District also had \$74,223 in compensated absences payable at June 30, 2022. Finally, the District had \$19,089,167 in long-term pension and OPEB liabilities. Total long-term liability decreased by 17.9%. More detailed information can be found in Note 5 of the financial statements.

**Table 5
Outstanding Long-Term Liabilities**

| | 2021 | 2022 | Total Percent Change 2021-22 |
|------------------------|----------------------|----------------------|------------------------------------|
| G.O. bonds payable | \$ 32,605,000 | \$ 30,120,000 | -7.6% |
| Capital leases payable | 2,134,348 | 1,897,722 | -11.1% |
| Compensated absences | 72,029 | 74,223 | 3.0% |
| Net pension liability | 23,124,321 | 14,316,482 | -38.1% |
| Net OPEB liability | 4,371,235 | 4,772,685 | 9.2% |
| Total | \$ 62,306,933 | \$ 51,181,112 | -17.9% |

Factors Bearing on the District's Future

With the exception of voter-approved excess operating referendum and building bond referendum, the District is dependent on the State of Minnesota for its revenue authority. Recent experience demonstrates that legislated revenue increases have not been sufficient to meet instructional program needs and increased costs due to inflation.

Independent School District No. 277 Management's Discussion and Analysis

Factors Bearing on the District's Future (Continued)

The 2021 legislative sessions provided a 2.45% and 2% increase in the basic education funding formula allowance for the 2021-22 and 2022-23 years. The District will strive to maximize resources available through efficient and effective management of its operations.

The District will strive to maintain its longstanding commitment to academic excellence and educational opportunities for students within a framework of financial fiduciary responsibility.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers and investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for money it receives. If you have questions about this report or need additional financial information, contact: Business Services Office, Westonka Public Schools, Independent School District No. 277, Educational Service Center, 5901 Sunnyfield Road East, Minnetrista, Minnesota 55364, (952) 491-8021.

BASIC FINANCIAL STATEMENTS

Independent School District No. 277
Statement of Net Position
June 30, 2022

| | <u>Governmental Activities</u> |
|--|------------------------------------|
| Assets | |
| Cash and investments | |
| Cash and investments | \$ 19,713,644 |
| Current property taxes receivable | 7,511,489 |
| Delinquent property taxes receivable | 235,328 |
| Accounts receivable | 72,944 |
| Interest receivable | 19,287 |
| Due from Department of Education | 2,110,512 |
| Due from Federal Government through Department of Education | 197,509 |
| Due from other Minnesota school districts | 40,322 |
| Due from other governmental units | 941 |
| Inventory | 48,917 |
| Prepaid items | 10,423 |
| Capital assets (net of accumulated depreciation) | |
| Land | 1,645,835 |
| Land improvements | 3,738,430 |
| Buildings | 59,395,581 |
| Equipment | 3,405,584 |
| Vehicles | 101,011 |
| Total assets | <u>98,247,757</u> |
| Deferred Outflows of Resources | |
| Deferred outflows related to pensions | 9,414,717 |
| Deferred outflows related to OPEB | 290,188 |
| Total deferred outflows of resources | <u>9,704,905</u> |
| Total assets and deferred outflows of resources | <u>\$ 107,952,662</u> |
| Liabilities, Deferred Inflows of Resources, and Net Position | |
| Liabilities | |
| Accounts payable | \$ 587,692 |
| Salaries and benefits payable | 350,465 |
| Interest payable | 507,553 |
| Due to other Minnesota school districts | 18,324 |
| Unearned revenue | 121,480 |
| Bond principal payable, net | |
| Payable within one year | 2,735,000 |
| Payable after one year | 30,333,593 |
| Notes from direct borrowing | |
| Payable within one year | 221,842 |
| Payable after one year | 1,675,880 |
| Compensated absences payable | |
| Payable within one year | 59,378 |
| Payable after one year | 14,845 |
| Total OPEB liability | 4,772,685 |
| Net pension liability | 14,316,482 |
| Total liabilities | <u>55,715,219</u> |
| Deferred Inflows of Resources | |
| Property taxes levied for subsequent year's expenditures | 13,610,578 |
| Deferred amount on refunding | 152,250 |
| Deferred inflows related to pensions | 22,376,509 |
| Deferred inflows related to OPEB | 689,179 |
| Total deferred inflows of resources | <u>36,828,516</u> |
| Net Position | |
| Net investment in capital assets | 33,167,876 |
| Restricted | 2,130,352 |
| Unrestricted | (19,889,301) |
| Total net position | <u>15,408,927</u> |
| Total liabilities, deferred inflows of resources, and net position | <u>\$ 107,952,662</u> |

See notes to basic financial statements.

Independent School District No. 277
Statement of Activities
Year Ended June 30, 2022

| Functions/Programs | Expenses | Program Revenues | | | Net (Expense) |
|---|----------------------|-------------------------|--|--|--|
| | | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions | Revenues and Changes in Net Position |
| | | | | | Governmental Activities |
| Governmental activities | | | | | |
| Administration | \$ 1,198,436 | \$ - | \$ - | \$ - | \$ (1,198,436) |
| District support services | 1,697,483 | 52,128 | 1,791 | - | (1,643,564) |
| Elementary and secondary regular instruction | 16,349,227 | 998,182 | 2,087,514 | - | (13,263,531) |
| Vocational education instruction | 587,550 | - | 9,360 | - | (578,190) |
| Special education instruction | 5,967,075 | - | 4,060,380 | - | (1,906,695) |
| Instructional support services | 1,741,882 | 22,228 | 30,000 | - | (1,689,654) |
| Pupil support services | 2,640,739 | 26,159 | 250,980 | - | (2,363,600) |
| Sites and buildings | 2,913,197 | - | - | 120,662 | (2,792,535) |
| Fiscal and other fixed cost programs | 156,518 | - | - | - | (156,518) |
| Food service | 1,689,420 | 298,430 | 2,095,638 | - | 704,648 |
| Community education and services | 3,590,930 | 2,714,476 | 286,745 | - | (589,709) |
| Unallocated depreciation | 1,018,913 | - | - | - | (1,018,913) |
| Interest and fiscal charges on long-term debt | 697,195 | - | - | - | (697,195) |
| Total governmental activities | \$ 40,248,565 | \$ 4,111,603 | \$ 8,822,408 | \$ 120,662 | (27,193,892) |
| General revenues | | | | | |
| Taxes | | | | | |
| | | | | | 10,446,647 |
| | | | | | 685,344 |
| | | | | | 3,831,318 |
| | | | | | 17,888,535 |
| | | | | | 250,948 |
| | | | | | 96,256 |
| | | | | | <u>33,199,048</u> |
| Change in net position | | | | | 6,005,156 |
| Net position - beginning | | | | | <u>9,403,771</u> |
| Net position - ending | | | | | <u>\$ 15,408,927</u> |

Independent School District No. 277
Balance Sheet - Governmental Funds
June 30, 2022

| | General | Debt Service | Other Nonmajor Funds | Total Governmental Funds |
|--|----------------------|---------------------|----------------------------|--------------------------------|
| Assets | | | | |
| Cash and investments | \$ 7,930,341 | \$ 2,760,125 | \$ 1,768,087 | \$ 12,458,553 |
| Current property taxes receivable | 5,213,973 | 1,940,672 | 356,844 | 7,511,489 |
| Delinquent property taxes receivable | 159,671 | 63,922 | 11,735 | 235,328 |
| Accounts receivable | 34,681 | - | 38,263 | 72,944 |
| Due from Department of Education | 2,090,787 | 933 | 18,792 | 2,110,512 |
| Due from Federal Government | | | | |
| through Department of Education | 197,509 | - | - | 197,509 |
| Due from other Minnesota school districts | 21,428 | - | 18,894 | 40,322 |
| Due from other governmental units | 941 | - | - | 941 |
| Inventory | 34,874 | - | 14,043 | 48,917 |
| Prepaid items | 10,423 | - | - | 10,423 |
| | <u>\$ 15,694,628</u> | <u>\$ 4,765,652</u> | <u>\$ 2,226,658</u> | <u>\$ 22,686,938</u> |
| Liabilities | | | | |
| Accounts payable | \$ 338,609 | \$ - | \$ 19,780 | \$ 358,389 |
| Salaries and benefits payable | 160,338 | - | 190,127 | 350,465 |
| Due to other Minnesota school districts | 18,324 | - | - | 18,324 |
| Unearned revenue | - | - | 121,480 | 121,480 |
| Total liabilities | <u>517,271</u> | <u>-</u> | <u>331,387</u> | <u>848,658</u> |
| Deferred Inflows of Resources | | | | |
| Unavailable revenue - delinquent property taxes | 98,682 | 41,421 | 7,709 | 147,812 |
| Property taxes levied for subsequent year's expenditures | 8,958,187 | 3,929,790 | 722,601 | 13,610,578 |
| Total deferred inflows of resources | <u>9,056,869</u> | <u>3,971,211</u> | <u>730,310</u> | <u>13,758,390</u> |
| Fund Balances | | | | |
| Nonspendable | 45,297 | - | 14,043 | 59,340 |
| Restricted | 663,330 | 794,441 | 1,150,918 | 2,608,689 |
| Committed | 69,827 | - | - | 69,827 |
| Assigned | 2,225,831 | - | - | 2,225,831 |
| Unassigned | 3,116,203 | - | - | 3,116,203 |
| Total fund balances | <u>6,120,488</u> | <u>794,441</u> | <u>1,164,961</u> | <u>8,079,890</u> |
| Total liabilities, deferred inflows of resources, and fund balances | <u>\$ 15,694,628</u> | <u>\$ 4,765,652</u> | <u>\$ 2,226,658</u> | <u>\$ 22,686,938</u> |

Independent School District No. 277
Reconciliation of the Balance Sheet to
the Statement of Net Position - Governmental Funds
June 30, 2022

| | |
|---|----------------------|
| Total fund balances - governmental funds | \$ 8,079,890 |
| Amounts reported for governmental activities in the Statement of Net Position are different because: | |
| Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in governmental funds. | |
| Cost of capital assets | 91,886,484 |
| Less accumulated depreciation | (23,600,043) |
| Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. | |
| Long-term liabilities at year-end consist of: | |
| Bond principal payable | (30,120,000) |
| Deferred amount on refunding | (152,250) |
| Notes from direct borrowing | (1,897,722) |
| Compensated absences payable | (74,223) |
| Net pension liability | (14,316,482) |
| Total OPEB liability | (4,772,685) |
| Bond premiums are reported as a liability within the Statement of Net Position and are reported as an other financing source in the year the debt is issued in governmental funds. | |
| | (2,948,593) |
| Deferred outflows of resources and deferred inflows of resources are created as a result of various differences related to pensions that are not recognized in the governmental funds. | |
| Deferred outflows of resources related to pensions | 9,414,717 |
| Deferred inflows of resources related to pensions | (22,376,509) |
| Deferred outflows related to OPEB liability | 290,188 |
| Deferred outflows related to OPEB liability | (689,179) |
| Delinquent property taxes receivable will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds. | |
| | 147,812 |
| The Post Employment Benefits Revocable Trust Internal Service Fund is used to charge change the the benefits to the fund that incurs the cost. This amount represents assets available to fund the liabilities. | |
| | 7,045,075 |
| Governmental funds do not report a liability for accrued interest on bonds and capital leases until due and payable. | |
| | <u>(507,553)</u> |
| Total net position - governmental activities | <u>\$ 15,408,927</u> |

Independent School District No. 277
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Governmental Funds
Year Ended June 30, 2022

| | General | Debt Service | Other Nonmajor Funds | Total Governmental Funds |
|--|---------------------|-------------------|----------------------------|--------------------------------|
| Revenues | | | | |
| Local property taxes | \$ 10,452,893 | \$ 3,834,209 | \$ 685,672 | \$ 14,972,774 |
| Other local and county revenues | 1,586,559 | - | 2,758,779 | 4,345,338 |
| Revenue from state sources | 22,372,318 | 9,333 | 285,676 | 22,667,327 |
| Revenue from federal sources | 1,896,830 | - | 2,056,127 | 3,952,957 |
| Sales and other conversion of assets | 60,242 | - | 297,798 | 358,040 |
| Total revenues | <u>36,368,842</u> | <u>3,843,542</u> | <u>6,084,052</u> | <u>46,296,436</u> |
| Expenditures | | | | |
| Current | | | | |
| Administration | 1,239,307 | - | - | 1,239,307 |
| District support services | 1,651,050 | - | - | 1,651,050 |
| Elementary and secondary regular instruction | 16,081,168 | - | - | 16,081,168 |
| Vocational education instruction | 608,080 | - | - | 608,080 |
| Special education instruction | 6,147,169 | - | - | 6,147,169 |
| Instructional support services | 1,782,683 | - | - | 1,782,683 |
| Pupil support services | 2,633,705 | - | - | 2,633,705 |
| Sites and buildings | 2,407,049 | - | - | 2,407,049 |
| Fiscal and other fixed cost programs | 156,518 | - | - | 156,518 |
| Food service | - | - | 1,695,830 | 1,695,830 |
| Community education and services | - | - | 3,620,454 | 3,620,454 |
| Capital outlay | | | | |
| District support services | 132,366 | - | - | 132,366 |
| Elementary and secondary regular instruction | 622,807 | - | - | 622,807 |
| Vocational education instruction | 186 | - | - | 186 |
| Special education instruction | 17,913 | - | - | 17,913 |
| Sites and buildings | 971,529 | - | 190,695 | 1,162,224 |
| Food service | - | - | 6,447 | 6,447 |
| Community education and services | - | - | 53,297 | 53,297 |
| Debt service | | | | |
| Principal | - | 2,485,000 | - | 2,485,000 |
| Interest and fiscal charges | - | 1,444,700 | - | 1,444,700 |
| Total expenditures | <u>34,451,530</u> | <u>3,929,700</u> | <u>5,566,723</u> | <u>43,947,953</u> |
| Net change in fund balances | 1,917,312 | (86,158) | 517,329 | 2,348,483 |
| Fund Balances | | | | |
| Beginning of year | <u>4,203,176</u> | <u>880,599</u> | <u>647,632</u> | <u>5,731,407</u> |
| End of year | <u>\$ 6,120,488</u> | <u>\$ 794,441</u> | <u>\$ 1,164,961</u> | <u>\$ 8,079,890</u> |

Independent School District No. 277
Reconciliation of the Statement of Revenues, Expenditures,
and Changes in Fund Balances to the
Statement of Activities - Governmental Funds
Year Ended June 30, 2022

Net change in fund balances - total governmental funds \$ 2,348,483

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.

| | |
|----------------------|-------------|
| Capital outlays | 487,879 |
| Depreciation expense | (1,164,520) |
| Loss on disposal | (20,932) |

| | |
|---|---------|
| Compensated absences are recognized as paid in the governmental funds but recognized as the expense is incurred in the Statement of Activities. | (2,194) |
|---|---------|

| | |
|--|-----------|
| Governmental funds recognize OPEB contributions as expenditures at the time of payment whereas the Statement of Activities factors in items related to OPEB on a full accrual perspective. | (188,107) |
|--|-----------|

| | |
|--|-----------|
| Governmental funds recognized pension contributions as expenditures at the time of payment whereas the Statement of Activities factors in items related to pensions on a full accrual perspective. | 1,019,081 |
|--|-----------|

| | |
|--|-----------|
| Principal payments on long-term debt are recognized as expenditures in the governmental funds but have no impact on net position in the Statement of Activities. | 2,721,626 |
|--|-----------|

| | |
|--|---------|
| Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due and thus requires use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due. | 188,770 |
|--|---------|

| | |
|---|---------|
| Governmental funds report the effect of bond premiums and deferred amounts on refunding when the debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. | 558,735 |
|---|---------|

| | |
|--|--------|
| The post employment benefits revocable trust internal service fund is used to charge the benefits to the fund that incurs the cost. This amount represents the change in assets available to fund the liabilities. | 65,800 |
|--|--------|

| | |
|---|---------|
| Delinquent property taxes receivable will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds. | (9,465) |
|---|---------|

| | |
|--|----------------------------|
| Change in net position - governmental activities | <u><u>\$ 6,005,156</u></u> |
|--|----------------------------|

Independent School District No. 277
Statement of Revenues, Expenditures, and
Changes in Fund Balance -
Budget and Actual - General Fund
Year Ended June 30, 2022

| | Budgeted Amounts | | Actual Amounts | Variance with Final Budget - Over (Under) |
|--|-------------------|-------------------|---------------------|---|
| | Original | Final | | |
| Revenues | | | | |
| Local property taxes | \$ 10,504,939 | \$ 10,579,559 | \$ 10,452,893 | \$ (126,666) |
| Other local and county revenues | 1,406,729 | 1,174,963 | 1,586,559 | 411,596 |
| Revenue from state sources | 21,625,273 | 21,910,874 | 22,372,318 | 461,444 |
| Revenue from federal sources | 1,287,787 | 1,931,057 | 1,896,830 | (34,227) |
| Sales and other conversion of assets | 58,058 | 57,816 | 60,242 | 2,426 |
| Total revenues | <u>34,882,786</u> | <u>35,654,269</u> | <u>36,368,842</u> | <u>714,573</u> |
| Expenditures | | | | |
| Current | | | | |
| Administration | 1,263,917 | 1,263,113 | 1,239,307 | (23,806) |
| District support services | 1,513,942 | 1,594,387 | 1,651,050 | 56,663 |
| Elementary and secondary regular instruction | 15,315,833 | 15,803,652 | 16,081,168 | 277,516 |
| Vocational education instruction | 644,256 | 627,754 | 608,080 | (19,674) |
| Special education instruction | 6,330,151 | 6,437,159 | 6,147,169 | (289,990) |
| Instructional support services | 1,903,448 | 1,876,772 | 1,782,683 | (94,089) |
| Pupil support services | 2,506,173 | 2,903,702 | 2,633,705 | (269,997) |
| Sites and buildings | 2,833,270 | 2,888,961 | 2,407,049 | (481,912) |
| Fiscal and other fixed cost programs | 151,630 | 156,518 | 156,518 | - |
| Capital outlay | | | | |
| District support services | 232,477 | 200,128 | 132,366 | (67,762) |
| Elementary and secondary regular instruction | 635,752 | 630,545 | 622,807 | (7,738) |
| Vocational education instruction | 2,000 | 2,000 | 186 | (1,814) |
| Special education instruction | 18,142 | 18,142 | 17,913 | (229) |
| Sites and buildings | 866,013 | 619,042 | 971,529 | 352,487 |
| Total expenditures | <u>34,217,004</u> | <u>35,021,875</u> | <u>34,451,530</u> | <u>(570,345)</u> |
| Excess of revenues over expenditures | 665,782 | 632,394 | 1,917,312 | 1,284,918 |
| Other Financing Sources (Uses) | | | | |
| Proceeds from sale of capital assets | <u>3,535</u> | <u>3,535</u> | <u>-</u> | <u>(3,535)</u> |
| Net change in fund balance | <u>\$ 669,317</u> | <u>\$ 635,929</u> | 1,917,312 | <u>\$ 1,281,383</u> |
| Fund Balance | | | | |
| Beginning of year | | | <u>4,203,176</u> | |
| End of year | | | <u>\$ 6,120,488</u> | |

Independent School District No. 277
Statement of Net Position - Proprietary Funds
June 30, 2022

| | <u>Governmental Activities - Internal Service Funds</u> |
|-------------------------------------|---|
| Assets | |
| Cash and cash equivalents | \$ 3,790,629 |
| Investments | 3,464,462 |
| Interest receivable | <u>19,287</u> |
| Total assets | <u>\$ 7,274,378</u> |
| Liabilities and Net Position | |
| Liabilities | |
| Accounts payable | \$ 229,303 |
| Net position | |
| Unrestricted | <u>7,045,075</u> |
| Total liabilities and net position | <u>\$ 7,274,378</u> |

Independent School District No. 277
Statement of Revenues, Expenses, and Changes
in Fund Net Position - Proprietary Funds
Year Ended June 30, 2022

| | <u>Governmental Activities - Internal Service Funds</u> |
|-----------------------------|---|
| Operating Revenue | |
| Charges for services | \$ 4,586,680 |
| Operating Expenses | |
| Employee benefits | 4,607,361 |
| Professional services | <u>232</u> |
| Total operating expenses | <u>4,607,593</u> |
| Operating income | (20,913) |
| Nonoperating Revenue | |
| Investment income | <u>86,713</u> |
| Change in net position | 65,800 |
| Net Position | |
| Beginning of year | <u>6,979,275</u> |
| End of year | <u><u>\$ 7,045,075</u></u> |

Independent School District No. 277
Statement of Cash Flows - Proprietary Funds
Year Ended June 30, 2022

| | <u>Governmental Activities - Internal Service Funds</u> |
|--|---|
| Cash Flows - Operating Activities | |
| Receipts from employee contributions | \$ 4,586,680 |
| Payments to employees | (4,575,217) |
| Payments to vendors | (232) |
| Net cash flows - operating activities | <u>11,231</u> |
| Cash Flows - Investment Activities | |
| Investment purchases | (117,797) |
| Interest received | 335,026 |
| Net cash flows - investment activities | <u>217,229</u> |
| Net change in cash and cash equivalents | 228,460 |
| Cash and Cash Equivalents | |
| Beginning of year | <u>3,562,169</u> |
| End of year | <u><u>\$ 3,790,629</u></u> |
| Reconciliation of Operating Income to Net Cash Flows - Operating Activities | |
| Operating income | \$ (20,913) |
| Adjustments to reconcile operating income To net cash flows - operating activities | |
| Accounts payable | <u>32,144</u> |
| Net cash flows - operating activities | <u><u>\$ 11,231</u></u> |
| Non-Cash Activities | |
| Change in fair value of investments | <u><u>\$ 248,178</u></u> |

**Independent School District No. 277
Statement of Fiduciary Net Position
Year Ended June 30, 2022**

| | <u>Custodial Fund</u> |
|-----------------------------|-----------------------|
| Assets | |
| Current: | |
| Cash and investments | \$ 134,108 |
| | \$ 134,108 |
| Liabilities | |
| Accounts payable | \$ 4,000 |
| | \$ 4,000 |
| Net Position | |
| Restricted for scholarships | \$ 130,108 |
| | \$ 130,108 |

**Statement of Changes in Fiduciary Net Position
Year Ended June 30, 2022**

| | <u>Custodial Fund</u> |
|------------------------|-----------------------|
| Additions | |
| Contributions | \$ 65,872 |
| Interest revenue | 128 |
| Total additions | 66,000 |
| Deductions | |
| Scholarships | 53,742 |
| Change in net position | 12,258 |
| Net Position | |
| Beginning of year | 117,850 |
| End of year | \$ 130,108 |

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The District operates under a school board form of government for the purpose of providing educational services to individuals within the District areas. The governing body consists of a seven member board elected by the voters of the District to serve four-year terms.

The accounting policies of the District conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of the more significant policies.

A. Reporting Entity

The financial statements present the District and its component units. The District includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from such. Component units are legally separate organizations for which the elected officials of the District are financially accountable and are included within the basic financial statements of the District because of the significance of their operational or financial relationships with the District.

The District is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on, the District.

As a result of applying the component unit definition criteria above, it has been determined the District has no component units.

The student activity accounts of the District are under board control and are reported in the General Fund.

B. Basic Financial Statement Information

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) display information about the reporting government as a whole. These Statements include all the financial activities of the District, except for the fiduciary funds. The fiduciary funds are only reported in the Statements of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position at the fund financial statement level.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Basic Financial Statement Information (Continued)

Depreciation expense that can be specifically identified by function is included in the direct expenses of that function. Depreciation expense relating to assets that serve multiple functions is presented as unallocated depreciation in the Statement of Activities. Interest on general long-term debt is considered an indirect expense and is reported separately in the Statement of Activities. The effect of interfund activity has been removed from these statements.

Separate fund financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The Custodial Fund is presented in the fiduciary fund financial statements. Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the District, this fund is not incorporated into the government-wide statements.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Internal Service Fund is employee and District contributions. Operating expenses for proprietary funds include claims paid. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

C. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied is determined by its measurement focus and basis of accounting. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary and proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner.

1. Revenue Recognition

Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Property tax revenue is generally considered as available if collected within 60 days after year-end. State revenue is recognized in the year to which it applies according to *Minnesota Statutes* and accounting principles generally accepted in the United States of America. *Minnesota Statutes* include state aid funding formulas for specific years. Federal revenue is recorded in the year in which the related expenditure is made. Other revenue is considered available if collected within 60 days.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus and Basis of Accounting (Continued)

2. Recording of Expenditures

Expenditures are generally recorded when a liability is incurred. The exceptions to this general rule are that interest and principal expenditures in the Debt Service Fund, compensated absences and claims and judgments are recognized when payment is due.

The District applies restricted resources first when an expenditure is incurred for a purpose for which both restricted and unrestricted fund balance are available. Further, the District will strive to spend resources from fund balance classifications in the following order (first to last): restricted, committed, assigned, and unassigned.

Description of Funds:

Major Funds:

General Fund – This fund is the basic operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund.

Debt Service Fund – This fund is used to account for the accumulation of resources for, and payment of, general obligation (G.O.) bond and state loan principal, interest, and related costs.

Nonmajor Funds:

Food Service Special Revenue Fund – This fund is used to account for food service revenues and expenditures. Local, state, and federal revenues are received in this Fund to specifically support the food service program.

Community Service Special Revenue Fund – This fund is used to account for services provided to residents in the areas of community education, school readiness, early childhood and family education, or other similar services. The District receipts property tax and local and state revenues in this Fund that were received for these specific purposes.

Building Construction Fund – Capital Projects – This fund is used to account for financial resources used for the maintenance projects authorized with the School Building Bonds.

Fiduciary Fund:

Custodial Fund – This fund is used to account for resources received and held by the District on behalf of a third party to be used in making scholarship awards.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus and Basis of Accounting (Continued)

Description of Funds: (Continued)

Proprietary Funds:

Post Employment Benefits Revocable Trust Internal Service Fund – This fund is used to account for the accumulation of resources to fund post employment benefits.

Self-Insured Benefits Internal Service Fund – This fund is used to account for the activity of the self-insured employee health and dental plans.

D. Deposits and Investments

All governmental and fiduciary funds of the District participate in a government-wide investment pool. Cash and investment balances from all funds are combined and invested to the extent available in various securities as authorized by state law. State statutes authorize the District to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the State Treasurer's Investment Pool. Earnings from the pooled investments are allocated to the individual funds based on the average of month-end cash and investment balances. Deposits and investments in the OPEB Internal Service Fund and the Building Construction Capital Projects Fund are not pooled with the rest of the District's deposits and investments.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments held by investment pools are measured at amortized cost.

Cash and investments at June 30, 2022, were comprised of deposits, certificates of deposits, and money market accounts, and government securities.

Minnesota Statutes requires all deposits be protected by federal depository insurance, corporate surety bonds, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by Federal Deposit Insurance Corporation (FDIC) insurance or corporate surety bonds.

Minnesota Statutes authorizes the District to invest in obligations of the U.S. Treasury, agencies and instrumentalities, shares of investment companies whose only investments are in the aforementioned securities, obligations of the State of Minnesota or its municipalities, bankers' acceptances, future contracts, repurchase and reverse repurchase agreements, and commercial paper of the highest quality with a maturity of no longer than 270 days.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Property Tax Receivable

Current property taxes receivable are recorded for taxes certified the previous December and collectible in the current calendar year, which have not been received by the District. Delinquent property taxes receivable represents uncollected taxes for the past six years, and are deferred and included in the deferred inflows of resources section of the fund financial statements as unavailable revenue because they are not available to finance the operations of the District in the current year.

F. Property Taxes Levied for Subsequent Year's Expenditures

Property taxes levied for subsequent year's expenditures consist principally of property taxes levied in the current year which will be collected and recognized as revenue in the District's following year to properly match those revenues with the budgeted expenditures for which they were levied. This amount is equal to the amount levied by the School Board in December 2021, less various components and their related adjustments as mandated by the state. These portions of that levy were recognized as revenue in fiscal year 2022. The remaining portion of the levy will be recognized when measurable and available.

G. Inventory

Inventories of commodities donated directly by the U.S. Department of Agriculture are recorded at market value. Other inventories are stated at cost as determined on a first-in, first-out (FIFO) basis. Inventories are recorded as expenditures when consumed rather than when purchased.

H. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Prepaid items are recorded as expenditures at the time of consumption.

I. Property Taxes

The District levies its property tax during the month of December. December 28 is the last day the District can certify a tax levy to the County Auditor. Such taxes become a lien on January 1. The property tax is recorded as revenue when it becomes measurable and available. Hennepin County is the collecting agency for the levy and remits the collections to the District three times a year. The Tax levy notice is mailed in March with the first half of the payment due on May 15 and the second half due on October 15. Delinquent collections for November and December are received the following January.

A portion of property taxes levied is paid by the State of Minnesota through various tax credits, which are included in revenue from state sources in the financial statements.

J. Capital Assets

Capital assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements.

Capital assets are defined by the District as assets with an initial individual cost of more than \$5,000. Such assets are capitalized at historical cost, or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at their acquisition value at the date of donation.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

J. Capital Assets (Continued)

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets lives are not capitalized.

Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public school purpose by the District, no salvage value is taken into consideration for depreciation purpose. Useful lives vary from 20 to 40 years for land improvements and buildings, and 5 to 20 years for equipment.

Capital assets not being depreciated include land and construction in progress. The District does not possess any material amounts of infrastructure capital assets, such as sidewalks and parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

K. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The District has two items that qualify for reporting in this category. Deferred outflows related to pension activity reported in the government-wide Statement of Net Position. A deferred outflow relating to pension activity results from the difference between actual and expected economic experience, changes in actuarial assumptions and employer contributions subsequent to the measurement date. Deferred outflows of resources related to OPEB is recorded for various estimate differences that will be amortized and recognized over future years.

In addition to liabilities, the Statement of Financial Position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has four types of items which qualify for reporting in this category. The first item, unavailable revenue from property taxes, arises under a modified accrual basis of accounting and is reported only in the Governmental Funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available. The second item is property taxes levied for subsequent years, which represent property taxes received or reported as a receivable before the period for which the taxes are levied, and is reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the Governmental Funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied and in the governmental fund financial statements during the year for which they are levied, if available. The third item is a deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The fourth item is deferred inflows related to pension and OPEB activity as a result of the net difference between projected and actual earnings on plan investments and changes in proportionate share.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

L. Unearned Revenue

Unearned revenue represents monies received prior to June 30, 2022, but earned subsequent to year end.

M. Long-Term Obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

N. Compensated Absences

The District compensates administration, clerical, and custodial employees upon termination of employment for unused vacation. Vacation accrual may be carried over up to five days for school service employees while ten days may be carried over for other employees.

Employees are not compensated for unused sick leave upon termination of employment. Sick leave pay is shown as an expenditure in the year paid.

O. Pensions

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA) and additions to/deductions from PERA's and TRA's fiduciary net position have been determined on the same basis as they are reported by PERA and TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis, and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association (DTRFA) in 2015.

P. Risk Management

The District is exposed to various risks of loss related to torts: theft of, damage to and destruction of assets; errors and omissions; natural disasters; and injuries to employees for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in the District's insurance coverage during the year ending June 30, 2022.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Q. Fund Equity

In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purpose for which amounts in these funds can be spent.

- Nonspendable Fund Balances – These are amounts that cannot be spent because they are not in spendable form as they are legally or contractually required to be maintained intact and include inventory and prepaid items.
- Restricted Fund Balances – These are subject to externally enforceable legal restrictions.
- Committed Fund Balances – These are amounts comprised of unrestricted funds used for a specific purpose pursuant to constraints imposed by formal action of the School Board and that remain binding unless removed by the School Board by subsequent formal action.
- Assigned Fund Balances – The School Board delegates the Superintendent and Director of Finance the power to assign balances for specific purposes.
- Unassigned Fund Balances – These are amounts that have not been restricted, committed, or assigned to a specific purpose in the General Fund. Other funds may also report a negative unassigned fund balance if the total nonspendable, restricted and committed fund balances exceed the total net resources of that fund.
- Minimum Fund Balance Policy – The District's annual budget will be developed to maintain a minimum unassigned General Fund balance of 8% of the prior year's expenditures and a maximum of 18% of the prior year's expenditures.

R. Net Position

Net position represents the difference between assets deferred outflows of resources; and liabilities and deferred inflows of resources in the government-wide financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide financial statement when there are limitations on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

S. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenue and expenditures/expense during the reporting period. Actual results could differ from those estimates.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

T. Budgetary Information

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to July 1, the School Superintendent submits to the School Board, a proposed operating budget for the year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
2. The Superintendent is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the School Board.
3. Formal budgetary integration is employed as a management control device during the year for the General, Special Revenue, Debt Service, and Capital Project Funds.
4. Budgets for the General, Special Revenue, Debt Service, and Capital Project Funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
5. Budgets are as originally adopted or as amended by the School Board. Budgeted expenditure appropriations lapse at year-end.

NOTE 2 – DEPOSITS AND INVESTMENTS

A. Deposits

In accordance with applicable *Minnesota Statutes*, the District maintains deposits at depository banks authorized by the School Board.

Custodial Credit Risk – Deposits: For deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District has a deposit policy which requires deposits in excess of federal deposit coverage to be collateralized as required by *Minnesota Statutes* 118A.03.

As of June 30, 2022, the District's bank balances were not exposed to custodial credit risk as they were insured and properly collateralized with securities held by the pledging financial institution's trust department or agent and in the District's name.

At June 30, 2022, the District had the following deposits:

| | |
|-------------------------|-------------------|
| Checking | \$ (335,688) |
| Savings deposit account | <u>1,001,410</u> |
| Total | <u>\$ 665,722</u> |

B. Investments

Investments at June 30, 2022, were comprised of brokered money markets and government securities.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

B. Investments (Continued)

As of June 30, 2022, the District had the following investments:

| Investment | Weighted Average Maturities In Years | Fair Value |
|-------------------------------|--|----------------------|
| Brokered Money Markets | N/A | \$ 15,649,208 |
| Brokered Money Markets - OPEB | N/A | 68,185 |
| Government Securities - OPEB | 3.24 | 3,464,462 |
| Total | | <u>\$ 19,181,855</u> |

Credit Risk: This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. *Minnesota Statutes* 118A.04 and 118A.05 limit investments to the top two rating issued by nationally recognized statistical rating organizations. The District's investment policy limits investments to those specified in the above statutes. The District's investments in certificates of deposit are not rated. The District's investments in government securities were rated Ba1 or higher by Moody's. The remaining investment types are unrated and, therefore, not subject to credit risk.

Concentration of Credit Risk: This is the risk of loss attributed to the magnitude of an investment in a single issuer. The District's investment policy states the District will diversify its investment to avoid incurring unreasonable risks inherent in over investing in specific instruments, individual financial institutions, or maturities. The District's investments were not exposed to credit risk at June 30, 2022.

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District's policy states the District's investments shall be managed in a manner to attain a market rate of return through various economic and budgetary cycles, while preserving and protecting the capital in the investment portfolio and taking into account cash flow requirements.

Custodial Credit Risk – Investments: For an investment, this is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's investment policy states all investments shall be held in third party safekeeping by an institution designated as custodial agent. The custodial agent shall issue a safe keeping receipt to the District listing pertinent information related to the securities held.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

B. Investments (Continued)

The District has the following recurring fair value measurements as of June 30, 2022:

- Investments of \$15,717,393 are valued using a quoted market prices (Level 1 inputs)
- Investments of \$3,464,462 are valued using a matrix pricing model (Level 2 inputs)

Following is a summary of deposits and investments at June 30, 2022:

| | |
|--------------------------------|-----------------------------|
| Deposits (Note 3.A) | \$ 665,722 |
| Petty cash | 175 |
| Investments- pooled | 15,649,208 |
| Investments- non-pooled | <u>3,532,647</u> |
| Total deposits and investments | <u><u>\$ 19,847,752</u></u> |

Deposits and investments are presented in the June 30, 2022, basic financial statements as follows:

| | |
|---|-----------------------------|
| Statement of Net Position | |
| Cash and investments | \$ 19,713,644 |
| Statement of fiduciary net position | |
| Scholarship Custodial Fund - cash and investments | <u>134,108</u> |
| Total deposits and investments | <u><u>\$ 19,847,752</u></u> |

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 3 – CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2022, was as follows:

| | <u>Balance</u> | <u>Increases</u> | <u>Decreases</u> | <u>Balance</u> |
|--|--------------------------|-------------------------|------------------------|--------------------------|
| Governmental activities | | | | |
| Capital assets not being depreciated | | | | |
| Land | \$ 1,645,835 | \$ - | \$ - | \$ 1,645,835 |
| Construction in progress | - | - | - | - |
| Total capital assets not being depreciated | <u>1,645,835</u> | <u>-</u> | <u>-</u> | <u>1,645,835</u> |
| Capital assets being depreciated | | | | |
| Land improvements | 5,224,373 | 367,094 | - | 5,591,467 |
| Buildings | 74,303,077 | - | - | 74,303,077 |
| Equipment | 10,125,723 | 41,460 | (34,312) | 10,132,871 |
| Vehicles | 133,909 | 79,325 | - | 213,234 |
| Total capital assets being depreciated | <u>89,787,082</u> | <u>487,879</u> | <u>(34,312)</u> | <u>90,240,649</u> |
| Less accumulated | | | | |
| Land improvements | 1,763,533 | 89,504 | - | 1,853,037 |
| Buildings | 13,977,468 | 930,028 | - | 14,907,496 |
| Equipment | 6,599,644 | 141,023 | (13,380) | 6,727,287 |
| Vehicles | 108,258 | 3,965 | - | 112,223 |
| Total accumulated depreciation | <u>22,448,903</u> | <u>1,164,520</u> | <u>(13,380)</u> | <u>23,600,043</u> |
| Total capital assets being depreciated, net | <u>67,338,179</u> | <u>(676,641)</u> | <u>(20,932)</u> | <u>66,640,606</u> |
| Governmental activities, capital assets, net | <u>\$ 68,984,014</u> | <u>\$ (676,641)</u> | <u>\$ (20,932)</u> | <u>\$ 68,286,441</u> |

Depreciation expense of \$1,164,520 for the year ended June 30, 2022, was charged to the following governmental functions:

| | |
|--|-------------------------|
| Administration | \$ 541 |
| District support services | 10,833 |
| Elementary and secondary regular instruction | 36,642 |
| Special Education Instruction | 5,283 |
| Community Education & Services | 10,436 |
| Instructional support services | 664 |
| Pupil support services | 4,259 |
| Sites and buildings | 65,204 |
| Food service | 11,745 |
| Unallocated | <u>1,018,913</u> |
| Total depreciation expense | <u>\$ 1,164,520</u> |

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 5 – LONG-TERM DEBT

A. Components of Long-Term Liabilities

| | Issue Date | Interest Rates | Original Issue | Final Maturity | Principal Outstanding | Due Within One year |
|---|---------------|-------------------|-------------------|-------------------|--------------------------|------------------------|
| Long-term liabilities | | | | | | |
| G.O. bonds including | | | | | | |
| Refunding bonds | | | | | | |
| G.O. School Building Bonds Series 2020A | 11/05/20 | 5% | \$ 11,700,000 | 02/01/27 | \$ 10,090,000 | \$ 1,825,000 |
| G. O. School Building Bonds Series 2016A | 08/04/16 | 3.00%-4.00% | 20,815,000 | 02/01/32 | 18,680,000 | 740,000 |
| G.O. Tax Abatement Bonds Series 2018A | 06/27/18 | 3.00%-5.00% | 1,835,000 | 02/01/29 | 1,350,000 | 170,000 |
| Total G.O. bonds | | | | | <u>30,120,000</u> | <u>2,735,000</u> |
| Unamortized bond premium | | | | | 2,948,593 | - |
| Notes from direct borrowing | | | | | 1,897,722 | 221,842 |
| Compensated absences payable | | | | | <u>74,223</u> | <u>59,378</u> |
| Total all long-term liabilities | | | | | <u>\$ 35,040,538</u> | <u>\$ 3,016,220</u> |

The long-term bond and lease liabilities listed above were issued to finance acquisition and construction of capital facilities. Other long-term liabilities such as compensated absences payable are typically liquidated through the General Fund.

B. Minimum Debt Payments for Bonds

Minimum annual principal and interest payments required to retire G.O. bonds are as follows:

| Year Ending June 30, | G.O. Bonds | | |
|-------------------------|----------------------|---------------------|----------------------|
| | Principal | Interest | Total |
| 2023 | \$ 2,735,000 | \$ 1,140,975 | \$ 3,875,975 |
| 2024 | 2,870,000 | 1,012,775 | 3,882,775 |
| 2025 | 3,000,000 | 878,125 | 3,878,125 |
| 2026 | 3,140,000 | 737,325 | 3,877,325 |
| 2027 | 3,285,000 | 586,050 | 3,871,050 |
| 2028-2032 | <u>15,090,000</u> | <u>1,408,700</u> | <u>16,498,700</u> |
| Total | <u>\$ 30,120,000</u> | <u>\$ 5,763,950</u> | <u>\$ 35,883,950</u> |

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 5 – LONG-TERM DEBT (CONTINUED)

C. Notes from Direct Borrowing

On May 19, 2016, the District entered into a finance purchase agreement for building improvements. The finance purchase totaled \$2,803,400. The finance purchase agreement includes annual principal and interest payments of \$224,996. On July 1, 2018, the District entered into a finance purchase agreement for fitness equipment. The finance purchase totaled \$86,160. The finance purchase agreement included annual principal and interest payments of \$23,585. On July 25, 2020, the District entered into three finance purchase agreements for copier equipment. The finance purchases totaled \$171,847. The three finance purchase agreements include monthly principal and interest payments of \$2,304, \$1,649, and \$22, respectively.

Minimum annual principal and interest payments required to retire notes from direct borrowing are as follows:

| Year Ending June 30, | Notes form Direct Borrowing | | |
|-------------------------|-----------------------------|-------------------|---------------------|
| | Principal | Interest | Total |
| 2023 | \$ 221,842 | \$ 50,853 | \$ 272,695 |
| 2024 | 212,585 | 43,620 | 256,205 |
| 2025 | 215,793 | 37,114 | 252,907 |
| 2026 | 198,668 | 30,980 | 229,648 |
| 2027 | 199,112 | 25,884 | 224,996 |
| 2028-2031 | 849,722 | 50,261 | 899,983 |
| Total | <u>\$ 1,897,722</u> | <u>\$ 238,712</u> | <u>\$ 2,136,434</u> |

D. Changes in Long-Term Liabilities

| | Beginning Balance | Additions | Reductions | Ending Balance |
|------------------------------|----------------------|-------------------|---------------------|----------------------|
| Long-term liabilities | | | | |
| G.O. Bonds | \$ 32,605,000 | \$ - | \$ 2,485,000 | \$ 30,120,000 |
| Unamortized bond premium | 3,473,495 | - | 524,902 | 2,948,593 |
| Notes from direct borrowing | 2,134,348 | - | 236,626 | 1,897,722 |
| Compensated absences payable | 72,029 | 178,285 | 176,091 | 74,223 |
| Total long-term liabilities | <u>\$ 38,284,872</u> | <u>\$ 178,285</u> | <u>\$ 3,422,619</u> | <u>\$ 35,040,538</u> |

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 6 – FUND BALANCES/NET POSITION

Certain portions of fund balance are restricted based on state requirements to track special program funding, to provide for funding on certain long-term liabilities or as required by other outside parties.

A. Fund Balances

Fund balances are classified as listed on the following page to reflect the limitations and restrictions of the respective funds.

| | General Fund | Debt Service | Nonmajor Funds | Total |
|---|---------------------|-------------------|---------------------|---------------------|
| Nonspendable | | | | |
| Inventory | \$ 34,874 | \$ - | \$ 14,043 | \$ 48,917 |
| Prepaid items | 10,423 | - | - | 10,423 |
| Total nonspendable | <u>45,297</u> | <u>-</u> | <u>14,043</u> | <u>59,340</u> |
| Restricted/reserved for | | | | |
| Student activities | 542,666 | - | - | 542,666 |
| Operating capital | 120,664 | - | - | 120,664 |
| Community Education | - | - | 39,119 | 39,119 |
| Early childhood and family education | - | - | 241 | 241 |
| School Readiness | - | - | 197 | 197 |
| Community service | - | - | 3,121 | 3,121 |
| Food service | - | - | 1,108,240 | 1,108,240 |
| Debt service | - | 794,441 | - | 794,441 |
| Total restricted/reserved | <u>663,330</u> | <u>794,441</u> | <u>1,150,918</u> | <u>2,608,689</u> |
| Committed for | | | | |
| Separation/retirement benefits | 69,827 | - | - | 69,827 |
| Total committed | <u>69,827</u> | <u>-</u> | <u>-</u> | <u>69,827</u> |
| Assigned for | | | | |
| Special education | 500,000 | - | - | 500,000 |
| Class size reduction | 1,630,000 | - | - | 1,630,000 |
| Technology repairs | 58,309 | - | - | 58,309 |
| Westonka Wings | 37,522 | - | - | 37,522 |
| Total assigned | <u>2,225,831</u> | <u>-</u> | <u>-</u> | <u>2,225,831</u> |
| Unassigned | <u>3,116,203</u> | <u>-</u> | <u>-</u> | <u>3,116,203</u> |
| Total fund balance | <u>\$ 6,120,488</u> | <u>\$ 794,441</u> | <u>\$ 1,164,961</u> | <u>\$ 8,079,890</u> |

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 6 – FUND BALANCES/NET POSITION (CONTINUED)

A. Fund Balances (Continued)

Nonspendable for Inventory – This balance represents a portion of the fund balance that is not available since the amounts have already been spent on inventory.

Nonspendable for Prepaid Items – This balance represents a portion of the fund balance that is not available since the amounts have already been spent by the District on expenses for the next fiscal year.

Restricted/Reserved for Student Activities – This balance represents available resources to be used for the extracurricular activity funds raised by the students.

Restricted/Reserved for Early Childhood and Family Education – This balance represents the resources available to provide for services for early childhood and family education programming.

Restricted/Reserved for School Readiness – This balance represents the resources available to provide for services for school readiness programs (*Minnesota Statutes* 124D.16).

Restricted/Reserved for Community Service – This balance represents the remaining balance of the Community Service Fund and is available to provide programming such as: nonvocational, recreational and leisure time activities, programs for adults with disabilities, noncredit summer programs, adult basic education programs, youth development and youth service programming, early childhood and family education, and extended day programs.

Restricted/Reserved for Food Service – This balance represents the positive fund balance of the Food Service Fund.

Restricted/Reserved for Debt Service – This balance represents the positive fund balance of the debt service funds.

Committed for Separation/Retirement Benefits – This balance represents an amount set aside by the School Board for retirement benefits.

Assigned – This balance represents estimated amounts that are set aside for special education, technology repairs, and class size reduction.

B. Net Position

Restricted net position is comprised of the total positive General Fund restricted fund balance plus the positive fund balances of the Food Service, Community Service, and Debt Service Funds, and the effects of the conversion to the government-wide statements.

**Independent School District No. 277
Notes to Basic Financial Statements**

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

Teachers' Retirement Association

The District participates in various pension plans, total pension expense for the year ended June 30, 2022 was \$689,606. The components of pension expense are noted in the following plan summaries.

The General Fund typically liquidates the Liability related to the pensions.

A. Plan Description

The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with *Minnesota Statutes*, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those teachers employed by St. Paul Schools or Minnesota State Colleges and Universities). Educators first hired by Minnesota State may elect either TRA coverage or coverage through the Define Contribution Plan (DCR) administered by Minnesota State.

B. Benefits Provided

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by *Minnesota Statute* and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age and a formula multiplier based on years of credit at termination of service.

Tier I Benefits

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

| Tier 1 | Step Rate Formula | Percentage |
|-------------|--|---------------|
| Basic | First ten years of service | 2.2% per year |
| | All years after | 2.7% per year |
| Coordinated | First ten years if service years are up to July 1, 2006 | 1.2% per year |
| | First ten years if service years are July 1, 2006, or after | 1.4% per year |
| | All other years of service if service years are up to July 1, 2006 | 1.7% per year |
| | All other years of service if service years are July 1, 2006, or after | 1.9% per year |

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

B. Benefits Provided (Continued)

Tier I Benefits (Continued)

With these provisions:

- Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- 3% per year early retirement reduction factor for all years under normal retirement age.
- Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7% per year for coordinated members and 2.7% per year for basic members is applied. For years of service July 1, 2006, and after, a level formula of 1.9% per year for Coordinated members and 2.7% for Basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under *Minnesota Statute*. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree – no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

C. Contribution Rate

Per *Minnesota Statutes*, Chapter 354 sets the contribution rates for employees and employers. Rates for each fiscal year ended June 30, 2020, June 30, 2021, and June 30, 2022, were:

| | <u>June 30, 2020</u> | | <u>June 30, 2021</u> | | <u>June 30, 2022</u> | |
|-------------|----------------------|-----------------|----------------------|-----------------|----------------------|-----------------|
| | <u>Employee</u> | <u>Employer</u> | <u>Employee</u> | <u>Employer</u> | <u>Employee</u> | <u>Employer</u> |
| Basic | 11.0% | 11.9% | 11.0% | 12.13% | 11.0% | 12.34% |
| Coordinated | 7.5% | 7.92% | 7.5% | 8.13% | 7.5% | 8.34% |

The following is a reconciliation of employer contributions in TRA's ACFR "Statement of Changes in Fiduciary Net Position" to the employer contributions used in Schedule of Employer and Non-Employer Pension Allocations. Amounts are reported in thousands.

| | |
|---|-------------------|
| Employer contributions reported in TRA's CAFR Statement of Changes in Fiduciary Net Position | \$ 448,829 |
| Deduct employer contributions not related to future contribution efforts | 379 |
| Deduct TRA's contributions not included in allocation | <u>(538)</u> |
| Total employer contributions | 448,670 |
| Total non-employer contributions | <u>37,840</u> |
| Total contributions reported in <i>Schedule of Employer and Non-Employer Allocations</i> | <u>\$ 486,510</u> |

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. TRA has rounded percentage amounts to the nearest ten thousandths.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

C. Actuarial Assumptions

The total pension liability in the June 30, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Key Methods and Assumptions Used in Valuation of Total Pension Liability

Actuarial Information

| | |
|---------------------------|---|
| Valuation date | July 1, 2021 |
| Measurement date | June 30, 2021 |
| Experience study | 6/5/2019 (demographic assumptions) November 6, 2017, (economic assumptions) |
| Actuarial cost method | Entry Age Normal |
| Actuarial assumptions | |
| Investment rate of return | 7.00% |
| Price inflation | 2.50% |
| Wage growth rate | 2.85% before July 1, 2028, and 3.25% thereafter |
| Projected salary increase | 2.85% to 8.85% before July 1, 2028, and 3.25% to 9.25% thereafter |
| Cost of living adjustment | 1.0% for January 2020 through January 2023, then increasing by 0.1% each year up to 1.5% annually. |

Mortality Assumptions

| | |
|-----------------|--|
| Pre-retirement | RP 2014 white collar employee table, male rates set back six years and female rates set back five years. Generational projection uses the MP 2015 scale. |
| Post-retirement | RP 2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of the rates. Generational projections uses the MP 2015 scale. |
| Post-disability | RP 2014 disabled retiree mortality table, without adjustment. |

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

D. Actuarial Assumptions (Continued)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

| <u>Asset Class</u> | <u>Target Allocation</u> | <u>Long-Term Expected Real Rate of Return</u> |
|----------------------|--------------------------|---|
| Domestic equity | 35.5 % | 5.10 % |
| International equity | 17.5 | 5.30 |
| Private markets | 25.0 | 5.90 |
| Fixed income | 20.0 | 0.75 |
| Unallocated cash | 2.0 | 0.00 |
| Total | <u>100.0 %</u> | |

The TRA actuary has determined the average of the expected remaining services lives of all members for fiscal year 2022 is six years. The "Difference Between Expected and Actual Experience," "Changes of Assumptions," and "Changes in Proportion" use the amortization period of six years in the schedule presented. The amortization period for "Net Difference between Projected and Actual Investment Earnings on Pension Plan Investments" is over a period of five years as required by GASB 68.

Changes in actuarial assumptions since the 2020 valuation:

- The investment return assumption was changed from 7.5% to 7.0%.

**Independent School District No. 277
Notes to Basic Financial Statements**

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

E. Discount Rate

The discount rate used to measure the total pension liability was 7.0%. The discount rate used to measure the total pension liability at the prior measurement date was 7.5%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2021 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate (SEIR).

F. Net Pension Liability

On June 30, 2022, the District reported a liability of \$11,203,325 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis, and Minneapolis School District. District proportionate share was 0.2560% at the end of the measurement period and 0.2514% for the beginning of the year.

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

| | |
|---|---------------|
| District's proportionate share of net pension liability | \$ 11,203,325 |
| State's proportionate share of the net pension liability associated with the District | 944,906 |

For the year ended June 30, 2022, the District recognized pension expense of \$590,597. Included in this amount, the District recognized (\$10,580) as pension expense for the support provided by direct aid.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

F. Net Pension Liability (Continued)

On June 30, 2022, the District had deferred resources related to pensions from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|--------------------------------------|-------------------------------------|
| Differences between expected and actual experience | \$ 297,984 | \$ 306,886 |
| Net difference between projected and actual earnings on plan investments | - | 9,400,762 |
| Changes of actuarial assumptions | 4,105,392 | 9,540,407 |
| Changes in proportionate share | 1,323,609 | - |
| District's contributions to TRA subsequent to the measurement date | 1,299,912 | - |
| Total | \$ 7,026,897 | \$ 19,248,055 |

The \$1,299,912 reported as deferred outflows of resources related to pensions resulting from District contributions to TRA subsequent to the measurement date will be recognized as a relation of the net pension liability in the year ended June 30, 2023.

Other amounts reported as deferred outflows of resources and (deferred inflows of resources) will be recognized in pension expense as follows:

| Year Ended June 30, | Pension Expense Amount |
|------------------------|------------------------------|
| 2023 | \$ (6,571,440) |
| 2024 | (4,990,553) |
| 2025 | (1,214,341) |
| 2026 | (1,592,183) |
| 2027 | 847,447 |
| Total | \$ (13,521,070) |

**Independent School District No. 277
Notes to Basic Financial Statements**

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Teachers' Retirement Association (Continued)

G. Pension Liability Sensitivity

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.0% as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percent lower (6.0%) and 1 percent higher (8.0%) than the current rate.

| District proportionate share of NPL | | |
|---|------------------------------------|---|
| 1% decrease in Discount Rate (6.0%) | Current Discount Rate (7.0%) | 1% increase in Discount Rate (8.0%) |
| \$ 22,631,263 | \$ 11,203,325 | \$ 1,831,506 |

The District's proportion of the net pension liability was based on the employer contributions to TRA in relation to TRA's total employer contributions including direct aid contributions from the State of Minnesota, City of Minneapolis, and Minneapolis School District.

H. Pension Plan Fiduciary Net Position

Detailed information about the plan's fiduciary net position is available in a separately-issued TRA financial report. That can be obtained at www.MinnesotaTRA.org, or by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000, or by calling (651) 296-2409 or (800) 657-3669.

Public Employees' Retirement Association

A. Plan Description

The District participates in the following cost-sharing multiple-employer defined benefit pension plans administered by PERA. PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

General Employees Retirement Plan

The General Employees Retirement Plan covers certain full time and part time employees of the District. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

B. Benefits Provided

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

B. Benefits Provided (Continued)

General Employees Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1 the annuity accrual rate for a Coordinated Plan member is 1.2% for each of the first 10 years of service 1.7% for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7% for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50% of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1.0% and a maximum of 1.5%. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

C. Contributions

Minnesota Statutes Chapter 353 set the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.5% of their annual covered salary in fiscal year 2022 and the District was required to contribute 7.5% for Coordinated Plan members. The District's contributions to the General Employees Fund for the year ended June 30, 2022, were \$411,677. The District's contributions were equal to the required contributions as set by state statute.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

D. Pension Costs

General Employees Fund Pension Costs

At June 30, 2022, the District reported a liability of \$3,113,157 for its proportionate share of the General Employees Fund's net pension liability. The District's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the State's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District totaled \$95,163.

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportionate share of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2020, through June 30, 2021, relative to the total employer contributions received from all of PERA's participating employers. The District's proportionate share was 0.0729% at the end of the measurement period and 0.0759% for the beginning of the period.

| | |
|---|--------------|
| District's proportionate share of net pension liability | \$ 3,113,157 |
| State's proportionate share of the net pension liability associated with the District | 95,163 |
| | 95,163 |
| Total | \$ 3,208,320 |

For the year ended June 30, 2022, the District recognized pension expense of \$99,009 for its proportionate share of General Employees Plan's pension expense. Included in this amount, the District recognized \$7,678 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

D. Pension Costs (Continued)

General Employees Fund Pension Costs (Continued)

At June 30, 2022, the District reported its proportionate share of deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|--------------------------------------|-------------------------------------|
| Differences between expected and actual economic experience | \$ 21,225 | \$ 95,725 |
| Changes in actuarial assumptions | 1,900,829 | 73,200 |
| Difference between projected and actual investments earnings | - | 2,686,411 |
| Changes in proportion | 54,089 | 273,118 |
| District's contributions to PERA subsequent to the measurement date | 411,677 | - |
| Total | \$ 2,387,820 | \$ 3,128,454 |

The \$411,677 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ended June 30, | Pension Expense |
|------------------------|--------------------|
| 2023 | \$ (195,102) |
| 2024 | (156,960) |
| 2025 | (64,870) |
| 2026 | (735,379) |
| Total | \$ (1,152,311) |

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

E. Long-Term Expected Return on Investment

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

| <u>Asset Class</u> | <u>Final Target Allocation</u> | <u>Long-Term Expected Real Rate of Return</u> |
|----------------------|------------------------------------|---|
| Domestic equity | 33.5 % | 5.10 % |
| International stocks | 16.5 | 5.30 |
| Fixed income | 25.0 | 0.75 |
| Private markets | 25.0 | 5.90 |
| Total | <u>100.0 %</u> | |

F. Actuarial Methods and Assumptions

The total pension liability in the June 30, 2021, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 6.5%. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 6.5% was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25% for the General Employees Plan. Benefit increases after retirement are assumed to be 1.25% for the General Employees.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25% after one year of service to 3.0% after 29 years of service and 6.0% per year thereafter.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. The table is adjusted slightly to fit PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020, actuarial valuation.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Public Employees' Retirement Association (Continued)

F. Actuarial Methods and Assumptions (Continued)

The following changes in actuarial assumptions and plan provisions occurred in 2021:

General Employees Fund

Changes in Actuarial Assumptions:

- The investment return and single discount rates were changed from 7.5% to 6.5% for financial reporting purposes.
- The mortality improvement scale was changed from scale MP-2019 to scale MP-2020.

Changes in Plan Provisions

- There have been no changes since the previous valuation.

G. Discount Rate

The discount rate used to measure the total pension liability in 2021 was 6.5%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in *Minnesota Statutes*. Based on these assumptions, the fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

H. Pension Liability Sensitivity

The following table presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

| | 1% Decrease in Discount Rate (5.5%) | Current Discount Rate (6.5%) | 1% Increase in Discount Rate (7.5%) |
|---|---|------------------------------------|---|
| District's proportionate share of the PERA net pension liability | \$ 6,349,250 | \$ 3,113,157 | \$ 457,744 |

I. Pension Plan Fiduciary Net Position

Detailed information about the General Employees Fund's fiduciary net position is available in a separately-issued PERA financial report that includes the financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 8 – POST EMPLOYMENT HEALTH CARE PLAN

A. Plan Description

The District's defined benefit OPEB plan provides a single-employer defined benefit health care plan to eligible retirees. The plan offers medical coverage. Medical coverage is administered by Health Partners. It is the District's policy to periodically review its medical coverage and to obtain requests for proposals in order to provide the most favorable benefits and premiums for District employees and retirees.

B. Benefits Paid

Teachers who apply for early retirement shall remain eligible to receive certain health insurance benefits until the end of the school year in which the teacher becomes Medicare eligible. Full vesting of such amounts occurs upon attaining 56 years of age. The General Fund, Food Service Fund and Community Service Fund typically liquidate the Liability related to OPEB.

C. Members

As of June 30, 2020, the following were covered by the benefit terms:

| | |
|--|-------------------|
| Inactive employees or beneficiaries currently receiving benefits | 8 |
| Active employees | <u>320</u> |
| Total | <u><u>328</u></u> |

D. Contributions

Retirees contribute to the health care plan at the same rate as District employees. This results in the retirees receiving an implicit rate subsidy. Contribution requirements are established by the District, based on the contract terms with Health Partners. The required contributions are based on projected pay-as-you-go financing requirements. For the year 2022, the District contributed \$161,199 to the plan.

**Independent School District No. 277
Notes to Basic Financial Statements**

NOTE 8 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

E. Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation measured as of July 1, 2021, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Key Methods and Assumptions Used in Valuation of Total OPEB Liability

| | |
|---------------------------------|--|
| Salary increases | 2.85% to 11.25% per service graded table |
| Inflation | 2.50% |
| Healthcare cost trend increases | 6.25% as of July 1, 2021, grading to 5.00% over 5 years and then to 4.00% over the next 48 years |
| Mortality Assumption | Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables with MP-2019 Generational Improvement Scale |

The actuarial assumptions used in the June 30, 2022, valuation report were based on the results of an actuarial experience study for the period July 1, 2020 – June 30, 2021.

The discount rate used to measure the total OPEB liability was 2.10% based on the 20-year Municipal Bond Yield.

Plan Changes

- None

Assumption Changes

- The discount rate was changed from 2.40% to 2.10%.

F. Total OPEB Liability

The District's total OPEB liability of \$4,772,685 was measured as of June 30, 2021, and was determined by an actuarial valuation measured as of that date.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 8 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

F. Total OPEB Liability

Changes in the total OPEB liability are as follows:

| | <u>Total OPEB Liability</u> |
|---------------------------|-------------------------------------|
| Balances at June 30, 2020 | <u>\$ 4,371,235</u> |
| Changes for the year | |
| Service cost | 341,084 |
| Interest | 111,677 |
| Assumption Changes | 67,626 |
| Benefit payments | <u>(118,937)</u> |
| Net changes | <u>401,450</u> |
| Balances at June 30, 2021 | <u><u>\$ 4,772,685</u></u> |

Changes of assumptions and other inputs reflect a change in the discount rate from 2.40% in 2021 to 2.10% in 2022.

H. OPEB Liability Sensitivity

The following presents the District's net OPEB liability calculated using the discount rate of 2.1% as well as the liability measured using 1% lower and 1% higher than the current discount rate.

| | <u>1% Decrease in Discount Rate (1.1%)</u> | <u>Current Discount Rate (2.1%)</u> | <u>1% Increase in Discount Rate (3.1%)</u> |
|------------------------------|--|---|--|
| Total OPEB Liability (Asset) | \$ 5,046,641 | \$ 4,772,685 | \$ 4,497,832 |

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower and 1% higher than the current healthcare cost trend rates.

| | <u>1% Decrease in Discount Rate (5.25% decreasing to 4.0%)</u> | <u>Current Discount Rate (6.25% decreasing to 5.0%)</u> | <u>1% Increase in Discount Rate (7.25% decreasing to 6.0%)</u> |
|------------------------------|--|---|--|
| Total OPEB Liability (Asset) | \$ 4,254,531 | \$ 4,772,685 | \$ 5,381,183 |

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 8 – POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)

I. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the District recognized OPEB expense of \$326,875. At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|---|--------------------------------------|-------------------------------------|
| Liability gain or loss | \$ - | \$ 673,202 |
| Contributions made subsequent to the measurement date | 161,199 | - |
| Changes in actuarial assumptions | 128,989 | 15,977 |
| Total | \$ 290,188 | \$ 689,179 |

The \$161,199 reported as deferred outflows of resources related to OPEB resulting from District contributions made subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ended June 30, | | | |
|------------------------|--|----|--------------|
| 2023 | | \$ | (125,886) |
| 2024 | | | (125,886) |
| 2025 | | | (125,886) |
| 2026 | | | (87,766) |
| 2027 | | | (104,429) |
| Thereafter | | | 9,660 |
| Total | | | \$ (560,193) |

NOTE 9 – RISK MANAGEMENT

The District is exposed to various risks of loss related to torts: theft of, damage to and destruction of assets; errors and omissions; natural disasters; and injuries to employees for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in the District's insurance coverage during the year ending June 30, 2022.

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 9 – RISK MANAGEMENT (CONTINUED)

On July 1, 2013, the District began to self-insure for dental insurance. Under this program, the fund provides up to a maximum of \$2,000 of benefit per covered person per calendar year. The General, Food Service, and Community Service Funds of the District participate in the program and make payments to the dental insurance plan recorded in the General Fund. Based on the requirements of GASB Statement No. 10, a liability is reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Payments are made based on actuarial estimates of the amounts needed to pay claims. The Self-Insured Dental Benefits Internal Service Fund includes a reserve of \$208,691 for catastrophe losses. The total claims liability reported in the Fund at June 30, 2022, is \$8,217 and includes amounts for known claims and for estimated incurred but not reported claims. These estimates are determined based on the probability that a loss has occurred and the amount of the loss can be reasonably estimated.

On July 1, 2016, the District began to self-insure for health insurance. A stop-loss policy was purchased that limits the District's loss to \$100,000 of claims per person at which point the reinsurance coverage is available. The District also has aggregate stop-loss coverage in place which limits the District's liability to 115% of the current year's total expected annual claims at which point the reinsurance coverage is available.

The General, Food Service, Community Service, and Agency Funds of the District participate in the program and make payments to the Self Insured Medical Benefits Internal Service Fund. Based on the requirements of GASB Statement No. 10, a liability is reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Participants in the program make premium payments to the fund based on the insurance premium. The Self Insured Medical Benefits Internal Service Fund does not include a reserve for catastrophe losses. The total claims liability reported in the Fund at June 30, 2022, is \$220,357 and include amounts for known claims and for estimated incurred but not reported claims. These estimates are determined based on the probability that a loss has occurred and the amount of the loss can be reasonably estimated.

Changes in the Self-Insured Benefits Fund's claims liability amounts for the past three years were as follows:

| | Balance, Beginning of Year | Claims, Expense and Estimates | Claims Payments | Balance, End of Year |
|-----------|----------------------------------|-------------------------------------|--------------------|-------------------------|
| 2019-2020 | \$ 102,348 | \$ 4,117,358 | \$ (4,052,092) | \$ 167,614 |
| 2020-2021 | 167,614 | 4,312,698 | (4,283,153) | 197,159 |
| 2021-2022 | 197,159 | 4,436,121 | (4,403,977) | 229,303 |

Independent School District No. 277
Notes to Basic Financial Statements

NOTE 10 – CHANGE IN ACCOUNTING PRINCIPLE

For the year ended June 30, 2022, the District implemented GASB Statement No. 87, *Leases*. This resulted in the district reclassifying capital leases to financed purchases through notes from direct borrowing.

NOTE 11 – GASB STANDARDS ISSUED BUT NOT YET IMPLEMENTED

GASB Statement No. 96, Subscription-Based Information Technology Arrangements establishes that a Subscription-Based Information Technology Arrangement (SBITA) results in a right-to-use subscription asset and a corresponding liability. Under this statement, a governmental entity generally should recognize a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability. This statement will be effective for the year ending June 30, 2023.

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REQUIRED SUPPLEMENTARY INFORMATION

Independent School District No. 277
Schedule of Changes in Total OPEB Liability
and Related Ratios

| | <u>June 30, 2022</u> | <u>June 30, 2021</u> | <u>June 30, 2020</u> | <u>June 30, 2019</u> | <u>June 30, 2018</u> |
|---|----------------------|----------------------|----------------------|----------------------|----------------------|
| Total OPEB Liability | | | | | |
| Service cost | \$ 341,084 | \$ 316,997 | \$ 305,712 | \$ 278,558 | \$ 272,018 |
| Interest cost | 111,677 | 157,345 | 161,114 | 153,243 | 144,975 |
| Assumption changes | 67,626 | (22,369) | 116,710 | 10,113 | - |
| Plan changes | - | - | - | 46,759 | - |
| Differences between expected and actual experience | - | (776,315) | - | (276,957) | - |
| Benefit payments | (118,937) | (125,190) | (119,593) | (165,557) | (194,940) |
| Other changes | - | - | - | - | - |
| Net change in total OPEB liability | <u>401,450</u> | <u>(449,532)</u> | <u>463,943</u> | <u>46,159</u> | <u>222,053</u> |
| Beginning of year | <u>4,371,235</u> | <u>4,820,767</u> | <u>4,356,824</u> | <u>4,310,665</u> | <u>4,088,612</u> |
| End of year | <u>\$ 4,772,685</u> | <u>\$ 4,371,235</u> | <u>\$ 4,820,767</u> | <u>\$ 4,356,824</u> | <u>\$ 4,310,665</u> |
| Covered payroll | \$ 19,090,220 | \$ 18,534,194 | \$ 17,674,747 | \$ 17,159,949 | \$ 15,532,150 |
| Total OPEB liability as a percentage of covered-employee payroll | 25.00% | 23.58% | 27.27% | 25.39% | 27.75% |

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

Independent School District No. 277
Schedule of District's and Non-Employer Proportionate Share
of Net Pension Liability
Last Ten Years General Employees Retirement Fund

| For Plan's Fiscal Year Ended June 30, | District's Proportion of the Net Pension Liability (Asset) | District's Proportionate Share of the Net Pension Liability (Asset) | District's Proportionate Share of State of Minnesota's Proportionated Share of the Net Pension Liability | District's Proportionate Share of the Net Pension Liability and District's Share of the State of Minnesota's Share of the Net Pension of Liability | District's Covered Payroll | District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll | Plan Fiduciary Net Position as a Percentage of the Total Pension Liability |
|--|---|--|---|--|----------------------------------|--|--|
| 2014 | 0.0769% | \$ 3,612,377 | \$ - | \$ 3,612,377 | \$ 4,035,806 | 89.5% | 78.7% |
| 2015 | 0.0704% | 3,648,493 | - | 3,648,493 | 4,068,400 | 89.7% | 78.2% |
| 2016 | 0.0693% | 5,626,816 | 73,483 | 5,700,299 | 4,298,253 | 130.9% | 68.9% |
| 2017 | 0.0688% | 4,392,147 | 55,244 | 4,447,391 | 4,433,560 | 99.1% | 75.9% |
| 2018 | 0.0770% | 4,271,644 | 140,248 | 4,411,892 | 5,178,013 | 82.5% | 79.5% |
| 2019 | 0.0809% | 4,472,780 | 138,994 | 4,611,774 | 5,724,280 | 78.1% | 80.2% |
| 2020 | 0.0759% | 4,550,552 | 140,250 | 4,690,802 | 5,724,280 | 79.5% | 79.1% |
| 2021 | 0.0729% | 3,113,157 | 95,163 | 3,208,320 | 5,411,947 | 57.5% | 87.0% |

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

Schedule of District's and Non-Employer Proportionate Share
of Net Pension Liability
Last Ten Years TRA Retirement Fund

| For Plan's Fiscal Year Ended June 30, | District's Proportion of the Net Pension Liability (Asset) | District's Proportionate Share of the Net Pension Liability (Asset) | District's Proportionate Share of State of Minnesota's Proportionated Share of the Net Pension Liability | District's Proportionate Share of the Net Pension Liability and District's Share of the State of Minnesota's Share of the Net Pension of Liability | District's Covered Payroll | District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll | Plan Fiduciary Net Position as a Percentage of the Total Pension Liability |
|--|---|--|---|--|----------------------------------|--|--|
| 2014 | 0.2494% | \$ 11,492,172 | \$ 808,323 | \$ 12,300,495 | \$ 11,385,303 | 100.9% | 81.5% |
| 2015 | 0.2268% | 14,029,823 | 1,720,762 | 15,750,585 | 11,509,427 | 121.9% | 76.8% |
| 2016 | 0.2313% | 55,170,569 | 5,537,327 | 60,707,896 | 12,032,907 | 458.5% | 44.9% |
| 2017 | 0.2334% | 46,590,874 | 4,504,458 | 51,095,332 | 12,562,613 | 370.9% | 51.6% |
| 2018 | 0.2430% | 15,261,941 | 1,433,806 | 16,695,747 | 13,424,853 | 113.7% | 78.1% |
| 2019 | 0.2465% | 15,711,962 | 1,390,386 | 17,102,348 | 13,991,556 | 112.3% | 78.2% |
| 2020 | 0.2514% | 18,573,769 | 1,556,718 | 20,130,487 | 13,991,556 | 132.7% | 75.5% |
| 2021 | 0.2560% | 11,203,325 | 944,906 | 12,148,231 | 14,609,899 | 76.7% | 86.6% |

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**Independent School District No. 277
Schedule of District Contributions
General Employees Retirement Fund
Last Ten Years**

| Fiscal Year Ending June 30, | Statutorily Required Contribution | Contributions in Relation to the Statutorily Required Contributions | Contribution Deficiency (Excess) | District's Covered Payroll | Contributions as a Percentage of Covered Payroll |
|-----------------------------------|---|---|--|----------------------------------|---|
| 2014 | \$ 292,596 | \$ 292,596 | \$ - | \$ 4,035,806 | 7.25% |
| 2015 | 305,130 | 305,130 | - | 4,068,400 | 7.50% |
| 2016 | 322,369 | 322,369 | - | 4,298,253 | 7.50% |
| 2017 | 332,517 | 332,517 | - | 4,433,560 | 7.50% |
| 2018 | 388,351 | 388,351 | - | 5,178,013 | 7.50% |
| 2019 | 429,321 | 429,321 | - | 5,724,280 | 7.50% |
| 2020 | 405,896 | 405,896 | - | 5,411,947 | 7.50% |
| 2021 | 393,564 | 393,564 | - | 5,247,520 | 7.50% |
| 2022 | 411,677 | 411,677 | - | 5,489,027 | 7.50% |

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**Schedule of District Contributions
TRA Retirement Fund
Last Ten Years**

| Fiscal Year Ending June 30, | Statutorily Required Contribution | Contributions in Relation to the Statutorily Required Contributions | Contribution Deficiency (Excess) | District's Covered Payroll | Contributions as a Percentage of Covered Payroll |
|-----------------------------------|---|---|--|----------------------------------|---|
| 2014 | \$ 796,971 | \$ 796,971 | \$ - | \$ 11,385,303 | 7.00% |
| 2015 | 863,207 | 863,207 | - | 11,509,427 | 7.50% |
| 2016 | 902,469 | 902,468 | - | 12,032,907 | 7.50% |
| 2017 | 942,196 | 942,196 | - | 12,562,613 | 7.50% |
| 2018 | 1,006,864 | 1,006,864 | - | 13,424,853 | 7.50% |
| 2019 | 1,078,749 | 1,078,749 | - | 13,991,556 | 7.71% |
| 2020 | 1,157,104 | 1,157,104 | - | 14,609,899 | 7.92% |
| 2021 | 1,244,312 | 1,244,312 | - | 15,305,191 | 8.13% |
| 2022 | 1,299,912 | 1,299,912 | - | 15,586,475 | 8.34% |

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

Independent School District No. 277
Notes to the Required Supplementary Information

TRA Retirement Funds

2021 Changes

Changes in Actuarial Assumptions

- The investment return assumption was changed from 7.5% to 7.0%.

2020 Changes

Changes in Actuarial Assumptions

- Assumed termination rates were changed to more closely reflect actual experience.
- The pre-retirement mortality assumption was changed to the RP 2014 white collar employee table, male rates set back five years and female rates set back seven years. Generational projection uses the MP 2015 scale.
- Assumed form of annuity election proportions were changed to more closely reflect actual experience for female retirees.

2019 Changes

Changes in Actuarial Assumptions

- None

2018 Changes

Changes in Actuarial Assumptions

- The discount rate was decreased to 4.66% from 8.0%.
- The cost of living adjustment (COLA) was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019, and ending July 1, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to 0.0% beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments and purchases from members, employers was reduced from 8.5% to 7.5%, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next six years (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, and 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

2017 Changes

Changes in Actuarial Assumptions

- The discount rate was increased to 5.12% from 4.66%.

Independent School District No. 277
Notes to the Required Supplementary Information

TRA Retirement Fund (Continued)

2017 Changes (Continued)

Changes in Actuarial Assumptions (Continued)

- The cost of living adjustment (COLA) was assumed to increase from 2.0% annually to 2.5% annually on July 1, 2045.
- The COLA was not assumed to increase to 2.5% but remain at 2.0% for all future years.
- Adjustments were made to the combined service annuity loads. The active load was reduced from 1.4% to 0.0%, the vested inactive load increased from 4.0% to 7.0% and the non-vested inactive load increased from 4.0% to 9.0%.
- The investment return assumption was changed from 8.0% to 7.5%.
- The price inflation assumption was lowered from 2.75% to 2.5%.
- The payroll growth assumption was lowered from 2.5% to 3.0%.
- The general wage growth assumption was lowered from 3.5% to 2.85% for ten years followed by 3.25% thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.

2016 Changes

Changes in Actuarial Assumptions

- The discount rate was decreased to 4.66% from 8.0%.
- The COLA was not assumed to increase for funding or the GASB calculation. It remained at 2% for all future years.
- The price inflation assumption was lowered from 3% to 2.75%.
- The general wage growth and payroll growth assumptions were lowered from 3.75% to 3.5%.
- Minor changes as some durations for the merit scale of the salary increase assumption.
- The pre-retirement mortality assumption was changed to the RP 2014 white collar employee table, male rates set back six years and female rates set back five years. Generational projection uses the MP 2015 scale.
- The post-retirement mortality assumption was changed to the RP 2014 white collar annuitant table, male rates set back three years and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP 2015 scale.
- The post-disability mortality assumption was changed to the RP 2014 disabled retiree mortality table, without adjustment.
- Separate retirement assumptions for members hired before or after July 1, 1989, were created to better reflect each group's behavior in light of different requirements for retirement eligibility.
- Assumed termination rates were changed to be based solely on years of service in order to better fit the observed experience.
- A minor adjustment and simplification of the assumption regarding the election of optional form of annuity payment at retirement were made.

2015 Changes

Changes of Benefit Terms

- The DTRFA was merged into TRA on June 30, 2015.

Independent School District No. 277
Notes to the Required Supplementary Information

TRA Retirement Fund (Continued)

2015 Changes (Continued)

Changes in Actuarial Assumptions

- The annual COLA for the June 30, 2015, valuation assumed 2%. The prior year valuation used 2% with an increase to 2.5% commencing in 2034. The discount rate used to measure the total pension liability was 8.0%. This is a decrease from the discount rate at the prior measurement date of 8.25%.

Independent School District No. 277
Notes to the Required Supplementary Information

General Employees Fund

2021 Changes

Changes in Actuarial Assumptions

- The investment return and single discount rates were changed from 7.5% to 6.5% for financial reporting purposes.
- The mortality improvement scale was changed from scale MP-2019 to scale MP-2020.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2020 Changes

Changes in Actuarial Assumptions

- The price inflation assumption was decreased from 2.5% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.0%.
- Assumed salary increase rates were changed as recommended in the June 30, 2019, experience study. The net effect is assumed rates that average 0.25% less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019, experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019, experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019, experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the Pub-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100% Joint and Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint and Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

Changes in Plan Provisions

- Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020 through December 31, 2023, and 0.0% thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2019 Changes

Changes in Actuarial Assumptions

- The mortality projection scale was changed from MP-2017 to MP-2018.

Independent School District No. 277
Notes to the Required Supplementary Information

General Employees Fund (Continued)

2019 Changes (Continued)

Changes in Plan Provisions

- The employer supplemental contribution was changed prospectively, decreasing from \$31 million to \$21 million per year. The State's special funding contribution was changes prospectively, requiring \$16 million due per year through 2031.

2018 Changes

Changes in Actuarial Assumptions

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.0% per year through 2044 and 2.5% per year thereafter to 1.25% per year.

Changes in Plan Provisions

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.0% to 3.0%, beginning July 1, 2018.
- Deferred augmentation was changed to 0.0%, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.0% per year with a provision to increase to 2.5% upon attainment of 90% funding ratio to 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017 Changes

Changes in Actuarial Assumptions

- The CSA loads were changed from 0.8% for active members and 60% for vested and non-vested deferred members. The revised CSA loads are now 0.0% for active member liability, 15% for vested deferred member liability and 3% for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.0% per year for all years to 1.0% per year through 2044 and 2.5% per year thereafter.

Changes in Plan Provisions

- The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The State's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

2016 Changes

Changes in Actuarial Assumptions

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.

Independent School District No. 277
Notes to the Required Supplementary Information

General Employees Fund (Continued)

2016 Changes

Changes in Actuarial Assumptions (Continued)

- The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, the inflation was decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

Changes in Plan Provisions

- There have been no changes since the prior valuation.

2015 Changes

Changes in Actuarial Assumptions

- The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2035 and 2.5% per year thereafter.

Changes in Plan Provisions

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised; the State's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

Independent School District No. 277
Notes to the Required Supplementary Information

Post Employment Health Care Plan

2022 Changes

Assumption Changes

- The discount rate was changed from 2.40% to 2.10%.

2021 Changes

Assumption Changes

- The health care trend rates, mortality tables, and salary increase rates were updated.
- The discount rate was changed from 3.10% to 2.40%.

2020 Changes

Assumption Changes

- The discount rate was changed from 3.50% to 3.10%.

2019 Changes

Changes in Plan Provisions

- A post-employment subsidized benefit was added for all food service employees.

Assumption Changes

- The health care trend rates were changed to better anticipate short term and long term medical increases.
- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2017 Generational Improvement Scale.
- The discount rate was changed from 3.40% to 3.50%.

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SUPPLEMENTARY INFORMATION

Independent School District No. 277
Combining Balance Sheet -
Nonmajor Governmental Funds
June 30, 2022

| | Special Revenue Funds | | | Total Nonmajor Funds |
|---|-----------------------|----------------------|--------------------------|----------------------------|
| | Food Service | Community Service | Total Special Revenue | |
| Assets | | | | |
| Cash and investments | \$ 1,251,279 | \$ 516,808 | \$ 1,768,087 | \$ 1,768,087 |
| Current property taxes receivable | - | 356,844 | 356,844 | 356,844 |
| Delinquent property taxes receivable | - | 11,735 | 11,735 | 11,735 |
| Accounts receivable | - | 38,263 | 38,263 | 38,263 |
| Due from Department of Education | - | 18,792 | 18,792 | 18,792 |
| Due from other Minnesota school districts | - | 18,894 | 18,894 | 18,894 |
| Inventory | 14,043 | - | 14,043 | 14,043 |
| | <u>\$ 1,265,322</u> | <u>\$ 961,336</u> | <u>\$ 2,226,658</u> | <u>\$ 2,226,658</u> |
| Total assets | | | | |
| | <u>\$ 1,265,322</u> | <u>\$ 961,336</u> | <u>\$ 2,226,658</u> | <u>\$ 2,226,658</u> |
| Liabilities | | | | |
| Resources, and Fund Balances | | | | |
| Liabilities | | | | |
| Accounts payable | \$ 88 | 19,692 | 19,780 | \$ 19,780 |
| Salaries and benefits payable | 21,471 | 168,656 | 190,127 | 190,127 |
| Unearned revenue | 121,480 | - | 121,480 | 121,480 |
| Total liabilities | <u>143,039</u> | <u>188,348</u> | <u>331,387</u> | <u>331,387</u> |
| Deferred Inflows of Resources | | | | |
| Unavailable revenue - delinquent property taxes | - | 7,709 | 7,709 | 7,709 |
| Property taxes levied for subsequent year's expenditures | - | 722,601 | 722,601 | 722,601 |
| Total deferred inflows of resources | <u>-</u> | <u>730,310</u> | <u>730,310</u> | <u>730,310</u> |
| Fund Balances | | | | |
| Nonspendable | 14,043 | - | 14,043 | 14,043 |
| Restricted | 1,108,240 | 42,678 | 1,150,918 | 1,150,918 |
| Total fund balances | <u>1,122,283</u> | <u>42,678</u> | <u>1,164,961</u> | <u>1,164,961</u> |
| Total liabilities, deferred inflows of resources, and fund balances | <u>\$ 1,265,322</u> | <u>\$ 961,336</u> | <u>\$ 2,226,658</u> | <u>\$ 2,226,658</u> |
| | <u>\$ 1,265,322</u> | <u>\$ 961,336</u> | <u>\$ 2,226,658</u> | <u>\$ 2,226,658</u> |

Independent School District No. 277
Combining Statement of Revenues, Expenditures,
and Changes in Fund Balances -
Nonmajor Governmental Funds
Year Ended June 30, 2022

| | <u>Special Revenue Funds</u> | | | <u>Capital Project Fund</u> | <u>Total Nonmajor Funds</u> |
|--|------------------------------|--------------------------|------------------------------|------------------------------|-----------------------------|
| | <u>Food Service</u> | <u>Community Service</u> | <u>Total Special Revenue</u> | <u>Building Construction</u> | |
| Revenues | | | | | |
| Local property taxes | \$ - | \$ 685,672 | \$ 685,672 | \$ - | \$ 685,672 |
| Other local and county revenues | 3,213 | 2,755,556 | 2,758,769 | 10 | 2,758,779 |
| Revenue from state sources | 39,511 | 246,165 | 285,676 | - | 285,676 |
| Revenue from federal sources | 2,056,127 | - | 2,056,127 | - | 2,056,127 |
| Sales and other conversion of assets | 297,798 | - | 297,798 | - | 297,798 |
| Total revenues | <u>2,396,649</u> | <u>3,687,393</u> | <u>6,084,042</u> | <u>10</u> | <u>6,084,052</u> |
| Expenditures | | | | | |
| Current | | | | | |
| Food service | 1,695,830 | - | 1,695,830 | - | 1,695,830 |
| Community education and services | - | 3,620,454 | 3,620,454 | - | 3,620,454 |
| Capital outlay | | | | | |
| Sites and buildings | - | - | - | 190,695 | 190,695 |
| Food service | 6,447 | - | 6,447 | - | 6,447 |
| Community education and services | - | 53,297 | 53,297 | - | 53,297 |
| Total expenditures | <u>1,702,277</u> | <u>3,673,751</u> | <u>5,376,028</u> | <u>190,695</u> | <u>5,566,723</u> |
| Excess of revenues over (under) expenditures | 694,372 | 13,642 | 708,014 | (190,685) | 517,329 |
| Fund Balances | | | | | |
| Beginning of year | <u>427,911</u> | <u>29,036</u> | <u>456,947</u> | <u>190,685</u> | <u>647,632</u> |
| End of year | <u>\$ 1,122,283</u> | <u>\$ 42,678</u> | <u>\$ 1,164,961</u> | <u>\$ -</u> | <u>\$ 1,164,961</u> |

Independent School District No. 277
Combining Statement of
Net Position - Internal Service Funds
June 30, 2022

| | Internal Service Funds | | |
|-------------------------------------|---|--------------------------|---------------------|
| | Post Employment Benefits Revocable Trust Fund | Self-Insured Benefits | Total |
| Assets | | | |
| Cash and cash equivalents | \$ 327,787 | \$ 3,462,842 | \$ 3,790,629 |
| Investments | 3,464,462 | - | 3,464,462 |
| Interest receivable | 19,287 | - | 19,287 |
| Total assets | <u>\$ 3,811,536</u> | <u>\$ 3,462,842</u> | <u>\$ 7,274,378</u> |
| Liabilities and Net Position | | | |
| Liabilities | | | |
| Accounts payable | \$ - | \$ 229,303 | \$ 229,303 |
| Net Position | | | |
| Unrestricted | 3,811,536 | 3,233,539 | 7,045,075 |
| Total liabilities and net position | <u>\$ 3,811,536</u> | <u>\$ 3,462,842</u> | <u>\$ 7,274,378</u> |

Independent School District No. 277
Combining Statement of Revenues, Expenses, and Changes
in Fund Net Position - Internal Service Funds
Year Ended June 30, 2022

| | Internal Service Funds | | |
|--------------------------|---|--------------------------|---------------------|
| | Post Employment Benefits Revocable Trust Fund | Self-Insured Benefits | Total |
| Operating revenues | | | |
| Charges for services | \$ - | \$ 4,586,680 | \$ 4,586,680 |
| Operating expenses | | | |
| Employee benefits | 171,240 | 4,436,121 | 4,607,361 |
| Professional services | 232 | - | 232 |
| Total operating expenses | <u>171,472</u> | <u>4,436,121</u> | <u>4,607,593</u> |
| Operating loss | (171,472) | 150,559 | (20,913) |
| Nonoperating revenues | | | |
| Investment income | <u>86,713</u> | <u>-</u> | <u>86,713</u> |
| Change in net position | (84,759) | 150,559 | 65,800 |
| Net position | | | |
| Beginning of year | <u>3,896,295</u> | <u>3,082,980</u> | <u>6,979,275</u> |
| End of year | <u>\$ 3,811,536</u> | <u>\$ 3,233,539</u> | <u>\$ 7,045,075</u> |

Independent School District No. 277
Combining Statement of Cash Flows -
Internal Service Funds
Year Ended June 30, 2022

| | Internal Service Funds | | |
|--|---|--------------------------|--------------|
| | Post Employment Benefits Revocable Trust Fund | Self-Insured Benefits | Total |
| | | | |
| Cash Flows - Operating Activities | | | |
| Receipts from employee contributions | \$ - | \$ 4,586,680 | \$ 4,586,680 |
| Payments to employees | (171,240) | (4,403,977) | (4,575,217) |
| Payments to vendors | (232) | - | (232) |
| Net cash flows - operating activities | (171,472) | 182,703 | 11,231 |
| Cash Flows - Investment Activities | | | |
| Purchase of investments | (117,797) | - | (117,797) |
| Interest received | 335,026 | - | 335,026 |
| Net cash flows - investment activities | 217,229 | - | 217,229 |
| Net change in cash and cash equivalents | 45,757 | 182,703 | 228,460 |
| Cash and Cash Equivalents | | | |
| Beginning of year | 282,030 | 3,280,139 | 3,562,169 |
| End of year | \$ 327,787 | \$ 3,462,842 | \$ 3,790,629 |
| Reconciliation of Operating Income to Net Cash Flows - Operating Activities | | | |
| Operating loss | \$ (171,472) | \$ 150,559 | \$ (20,913) |
| Adjustments to reconcile operating loss to net cash flows - operating activities | | | |
| Accounts payable | - | 32,144 | 32,144 |
| Net adjustments | - | 32,144 | 32,144 |
| Net cash flows - operating activities | \$ (171,472) | \$ 182,703 | \$ 11,231 |
| Non-Cash Activity | | | |
| Changes in fair value of investments | \$ 248,178 | \$ - | \$ 248,178 |

Independent School District No. 277
Uniform Financial Accounting and Reporting Standards
Compliance Table
Year Ended June 30, 2022

| | Audit | UFARS | Audit-UFARS | | Audit | UFARS | Audit-UFARS |
|---|---------------|---------------|-------------|--|--------------|--------------|-------------|
| 01 General Fund | | | | | | | |
| Total revenue | \$ 36,368,842 | \$ 36,368,838 | \$ 4 | | \$ 10 | \$ 10 | \$ - |
| Total expenditures | 34,451,530 | 34,451,526 | 4 | | 190,695 | 190,695 | - |
| <i>Nonspendable:</i> | | | | | | | |
| 4.60 Nonspendable fund balance | 45,297 | 45,297 | - | | - | - | - |
| <i>Restricted/reserved:</i> | | | | | | | |
| 4.01 Student Activities | 542,666 | 542,666 | - | | - | - | - |
| 4.02 Scholarships | - | - | - | | - | - | - |
| 4.03 Staff Development | - | - | - | | - | - | - |
| 4.07 Capital Projects Levy | - | - | - | | - | - | - |
| 4.09 Alternative Facility Program | - | - | - | | - | - | - |
| 4.13 Building Projects Funded by COP/LP | - | - | - | | - | - | - |
| 4.14 Operating Debt | - | - | - | | - | - | - |
| 4.16 Levy Reduction | - | - | - | | - | - | - |
| 4.17 Taconite Building Maintenance | - | - | - | | - | - | - |
| 4.24 Operating Capital | 120,664 | 120,664 | - | | - | - | - |
| 4.26 \$25 Taconite | - | - | - | | - | - | - |
| 4.27 Disabled Accessibility | - | - | - | | - | - | - |
| 4.28 Learning and Development | - | - | - | | - | - | - |
| 4.34 Area Learning Center | - | - | - | | - | - | - |
| 4.35 Contracted Alternative Programs | - | - | - | | - | - | - |
| 4.36 State Approved Alternative Program | - | - | - | | - | - | - |
| 4.38 Gifted and Talented | - | - | - | | - | - | - |
| 4.40 Teacher Development and Evaluation | - | - | - | | - | - | - |
| 4.41 Basic Skills Programs | - | - | - | | - | - | - |
| 4.45 Career Technical Programs | - | - | - | | - | - | - |
| 4.48 Achievement and Integration | - | - | - | | - | - | - |
| 4.49 Safe School Crime | - | - | - | | - | - | - |
| 4.51 QZAB Payments | - | - | - | | - | - | - |
| 4.52 OPEB Liabilities not Held in Trust | - | - | - | | - | - | - |
| 4.53 Unfunded Severance and Retirement Levy | - | - | - | | - | - | - |
| 4.59 Basic Skills Extended Time | - | - | - | | - | - | - |
| 4.67 Long-term Facilities Maintenance | - | - | - | | - | - | - |
| <i>Restricted:</i> | | | | | | | |
| 4.72 Medical Assistance | - | - | - | | - | - | - |
| 4.64 Restricted fund balance | - | - | - | | - | - | - |
| 4.75 Title VII - Impact Aid | - | - | - | | - | - | - |
| 4.76 Payments in Lieu of Taxes | - | - | - | | - | - | - |
| <i>Committed:</i> | | | | | | | |
| 4.18 Committed for separation/retirement benefits | 69,827 | 69,827 | - | | - | - | - |
| 4.61 Committed | - | - | - | | - | - | - |
| <i>Assigned:</i> | | | | | | | |
| 4.62 Assigned fund balance | 2,225,831 | 2,225,831 | - | | - | - | - |
| <i>Unassigned:</i> | | | | | | | |
| 4.22 Unassigned fund balance | 3,116,203 | 3,116,202 | 1 | | - | - | - |
| 02 Food Service Fund | | | | | | | |
| Total revenue | \$ 2,396,649 | \$ 2,396,649 | \$ - | | \$ 66,000 | \$ 66,000 | \$ - |
| Total expenditures | 1,702,277 | 1,702,277 | - | | 53,742 | 53,742 | - |
| <i>Nonspendable:</i> | | | | | | | |
| 4.60 Nonspendable fund balance | 14,043 | 14,043 | - | | - | - | - |
| <i>Restricted/reserved:</i> | | | | | | | |
| 4.52 OPEB liabilities not held in trust | - | - | - | | - | - | - |
| <i>Restricted:</i> | | | | | | | |
| 4.64 Restricted fund balance | 1,108,240 | 1,108,239 | 1 | | - | - | - |
| <i>Unassigned:</i> | | | | | | | |
| 4.63 Unassigned fund balance | - | - | - | | - | - | - |
| 04 Community Service Fund | | | | | | | |
| Total revenue | \$ 3,687,393 | \$ 3,687,391 | \$ 2 | | \$ - | \$ - | \$ - |
| Total expenditures | 3,673,751 | 3,673,750 | 1 | | - | - | - |
| <i>Nonspendable:</i> | | | | | | | |
| 4.60 Nonspendable fund balance | - | - | - | | - | - | - |
| <i>Restricted/reserved:</i> | | | | | | | |
| 4.26 \$25 Taconite | - | - | - | | - | - | - |
| 4.31 Community Education | 39,119 | 39,119 | - | | - | - | - |
| 4.32 ECFE | 241 | 241 | - | | - | - | - |
| 4.40 Teacher Development and Evaluation | - | - | - | | - | - | - |
| 4.44 School Readiness | 197 | 197 | - | | - | - | - |
| 4.47 Adult Basic Education | - | - | - | | - | - | - |
| 4.52 OPEB Liabilities not Held in Trust | - | - | - | | - | - | - |
| <i>Restricted:</i> | | | | | | | |
| 4.64 Restricted fund balance | 3,121 | 3,120 | 1 | | - | - | - |
| <i>Unassigned:</i> | | | | | | | |
| 4.63 Unassigned fund balance | - | - | - | | - | - | - |
| 06 Building Construction Fund | | | | | | | |
| Total revenue | \$ 10 | \$ 10 | \$ - | | \$ 3,843,542 | \$ 3,843,543 | \$ (1) |
| Total expenditures | - | - | - | | 3,929,700 | 3,929,700 | - |
| <i>Nonspendable:</i> | | | | | | | |
| 4.60 Nonspendable fund balance | - | - | - | | - | - | - |
| <i>Restricted/reserved:</i> | | | | | | | |
| 4.07 Capital Projects Levy | - | - | - | | - | - | - |
| 4.09 Alternative Facility Program | - | - | - | | - | - | - |
| 4.13 Building Projects Funded by COP/LP | - | - | - | | - | - | - |
| <i>Restricted:</i> | | | | | | | |
| 4.64 Restricted fund balance | - | - | - | | - | - | - |
| <i>Unassigned:</i> | | | | | | | |
| 4.63 Unassigned fund balance | - | - | - | | - | - | - |
| 07 Debt Service Fund | | | | | | | |
| Total revenue | \$ 3,843,542 | \$ 3,843,543 | \$ (1) | | \$ - | \$ - | \$ - |
| Total expenditures | 3,929,700 | 3,929,700 | - | | - | - | - |
| <i>Nonspendable:</i> | | | | | | | |
| 4.60 Nonspendable fund balance | - | - | - | | - | - | - |
| <i>Restricted/reserved:</i> | | | | | | | |
| 4.25 Bond refunding | - | - | - | | - | - | - |
| 4.33 Maximum effort loan aid | - | - | - | | - | - | - |
| 4.51 QZAB payments | - | - | - | | - | - | - |
| 4.67 LTFM | - | - | - | | - | - | - |
| <i>Restricted:</i> | | | | | | | |
| 4.64 Restricted fund balance | 794,441 | 794,441 | - | | - | - | - |
| <i>Unassigned:</i> | | | | | | | |
| 4.63 Unassigned fund balance | - | - | - | | - | - | - |
| 08 Trust Fund | | | | | | | |
| Total revenue | \$ - | \$ - | \$ - | | - | - | - |
| Total expenditures | - | - | - | | - | - | - |
| <i>Unassigned:</i> | | | | | | | |
| 4.01 Student Activities | - | - | - | | - | - | - |
| 4.02 Scholarships | - | - | - | | - | - | - |
| 4.22 Net position | - | - | - | | - | - | - |
| 18 Custodial Fund | | | | | | | |
| Total revenue | \$ 66,000 | \$ 66,000 | \$ - | | \$ 4,586,680 | \$ 4,586,681 | \$ (1) |
| Total expenditures | 53,742 | 53,742 | - | | 4,436,121 | 4,436,121 | - |
| <i>Unassigned:</i> | | | | | | | |
| 4.01 Student Activities | - | - | - | | - | - | - |
| 4.02 Scholarships | 130,108 | 130,108 | - | | - | - | - |
| 4.48 Achievement and Integration | - | - | - | | - | - | - |
| 4.64 Restricted | - | - | - | | - | - | - |
| 20 Internal Service Fund | | | | | | | |
| Total revenue | \$ 4,586,680 | \$ 4,586,681 | \$ (1) | | \$ 3,233,539 | \$ 3,233,540 | \$ (1) |
| Total expenditures | 4,436,121 | 4,436,121 | - | | - | - | - |
| <i>Unassigned:</i> | | | | | | | |
| 4.22 Net position | 3,233,539 | 3,233,540 | (1) | | - | - | - |
| 25 OPEB Revocable Trust | | | | | | | |
| Total revenue | \$ 86,713 | \$ 86,712 | \$ 1 | | - | - | - |
| Total expenditures | 171,472 | 171,472 | - | | - | - | - |
| <i>Unassigned:</i> | | | | | | | |
| 4.22 Net position | 3,811,536 | 3,811,535 | 1 | | - | - | - |
| 45 OPEB Irrevocable Trust | | | | | | | |
| Total revenue | \$ - | \$ - | \$ - | | - | - | - |
| Total expenditures | - | - | - | | - | - | - |
| <i>Unassigned:</i> | | | | | | | |
| 4.22 Net position | - | - | - | | - | - | - |
| 47 OPEB Debt Service | | | | | | | |
| Total revenue | \$ - | \$ - | \$ - | | - | - | - |
| Total expenditures | - | - | - | | - | - | - |
| <i>Nonspendable:</i> | | | | | | | |
| 4.60 Nonspendable fund balance | - | - | - | | - | - | - |
| <i>Restricted:</i> | | | | | | | |

Independent School District No. 277
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2022

| Federal Agency/Pass Through Agency/Program Title | Federal Assistance Listing Number | Expenditures |
|---|-----------------------------------|---------------------|
| U.S. Department of Agriculture | | |
| Through Minnesota Department of Education | | |
| Child nutrition cluster | | |
| Commodities programs (noncash assistance) | 10.555 | \$ 106,119 |
| School breakfast | 10.553 | 325,245 |
| Summer food service | 10.559 | 171,677 |
| Type A lunch | 10.555 | <u>1,453,086</u> |
| Total child nutrition cluster and U.S. Department of Agriculture | | <u>2,056,127</u> |
| U.S. Department of Education | | |
| Through Minnesota Department of Education | | |
| COVID - Coronavirus Relief Fund | 21.019 | 1,791 |
| American Rescue Plan - summer academic | 21.027 | 111,982 |
| Title I, Part A | 84.010 | 94,573 |
| Title II, Part A | 84.367 | 22,898 |
| Title IV, Part A | 84.186 | 19,901 |
| Special education cluster | | |
| Special education | 84.027 | 521,744 |
| American Rescue Plan IDEA Part B Section 611 | 84.027X | 36,724 |
| Handicapped early education | 84.173 | 16,136 |
| American Rescue Plan IDEA Part B - preschool grants for children with disabilities | 84.173X | 589 |
| Total special education cluster | | <u>575,193</u> |
| Education Stabilization Fund | | |
| COVID - ESSER II - expanded summer learning | 84.425D | 14,494 |
| COVID - ESSER III Fund – learning loss | 84.425U | 900,116 |
| COVID - American Rescue Plan – Homeless II | 84.425W | <u>6,369</u> |
| Total Education Stabilization Fund | | <u>920,979</u> |
| Through Independent School District No. 284 | | |
| Infants and toddlers | 84.181 | 8,006 |
| Through Intermediate District No. 287 | | |
| Carl Perkins | 84.048A | <u>10,947</u> |
| Total U.S. Department of Education | | <u>1,766,270</u> |
| United States Department of Health and Human Services | | |
| Through Minnesota Department of Education | | |
| COVID - Minnesota COVID-19 Testing Program | 84.048A | <u>132,149</u> |
| Total federal expenditures | | <u>\$ 3,954,546</u> |

Independent School District No. 277
Notes to the Schedule of Expenditures of Federal Awards

NOTE 1 – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this Schedule is presented in accordance with the requirements of the Uniform Guidance. Therefore, some amounts presented in this Schedule may differ from amounts presented in, or used in the preparation of the modified accrual basis financial statements.

NOTE 2 – PASS-THROUGH GRANT NUMBERS

All pass-through entities listed above use the same Assistance Listing numbers as the federal grantors to identify these grants and have not assigned any additional identifying numbers.

NOTE 3 – INVENTORY

Inventories of commodities donated by the U.S. Department of Agriculture are recorded at market value in the Food Service Fund as inventory. Revenue and expenditures are recorded when commodities are used.

NOTE 4 – INDIRECT COST RATE

The District did not elect to use the 10 percent de minimis indirect cost rate, as allowed under the Uniform Guidance.

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**Report on Internal Control over Financial Reporting
and on Compliance and Other Matters Based on an Audit of Basic Financial
Statements Performed in Accordance with *Government Auditing Standards***

Independent Auditor's Report

To the School Board
Independent School District No. 277
Minnetrista, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 277, Minnetrista, Minnesota, as of and for the year ending June 30, 2022, and the related notes to basic financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated September 26, 2022.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance to be a significant deficiency, audit finding 2022-001.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

District's Response to the Finding

The District's response to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs in Accordance with the Uniform Guidance. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BerganKDV, Ltd.

Minneapolis, Minnesota
September 26, 2022

**Report on Compliance for each Major Federal Program
and Report on Internal Control over Required by
the Uniform Guidance**

Independent Auditor's Report

To the School Board
Independent School District No. 277
Minnetrista, Minnesota

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Independent School District No. 277's, Minnetrista, Minnesota compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2022. The District's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs in accordance with the Uniform Guidance.

In our opinion, the District complied in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Example Entity's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Report on Internal Control over Compliance (Continued)

Our consideration of internal control over compliance was for the limited purpose described in Auditor's Responsibilities for the Audit of Compliance section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

BerganKDV, Ltd.

Minneapolis, Minnesota
September 26, 2022

**Independent School District No. 277
Schedule of Findings and Questioned Costs
in Accordance with the Uniform Guidance**

SECTION I – SUMMARY OF AUDITOR'S RESULTS

Financial Statements

| | |
|----------------------------------|---|
| Type of auditor's report issued: | We issued an unmodified opinion on the fair presentation of the financial statements of the governmental activities, each major fund and the aggregate remaining fund information in accordance with accounting principles generally accepted in the United States of America (GAAP). |
|----------------------------------|---|

| | |
|--|--|
| Internal control over financial reporting: | |
| <ul style="list-style-type: none"> • Material weakness(es) identified? • Significant deficiency(ies) identified? | <p>No</p> <p>Yes, Audit Finding 2022-001</p> |

| | |
|---|----|
| Noncompliance material to financial statements noted? | No |
|---|----|

Federal Awards

| | |
|---|------------|
| Type of auditor's report issued on compliance for major programs: | Unmodified |
|---|------------|

| | |
|--|--------------------------------|
| Internal control over major programs: | |
| <ul style="list-style-type: none"> • Material weakness(es) identified? • Significant deficiency(ies) identified? | <p>No</p> <p>None reported</p> |

| | |
|---|----|
| Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516? | No |
|---|----|

Identification of Major Programs

| | |
|-------------------------------------|-------------------------|
| Assistance Listing No.: | 10.553, 10.555, 10.559 |
| Name of Federal Program or Cluster: | Child Nutrition Cluster |

| | |
|-------------------------------------|------------------------------|
| Assistance Listing No.: | 84.425 |
| Name of Federal Program or Cluster: | Education Stabilization Fund |

| | |
|--|-----------|
| Dollar threshold used to distinguish between type A and type B programs: | \$750,000 |
|--|-----------|

| | |
|--|----|
| Auditee qualified as low risk auditee? | No |
|--|----|

**Independent School District No. 277
Schedule of Findings and Questioned Costs
in Accordance with the Uniform Guidance**

SECTION II – FINANCIAL STATEMENT FINDINGS

Audit Finding 2022-001

Criteria or Specific Requirement:

Internal control that supports the District's ability to initiate, record, process, and report financial data consistent with the assertions of management in the financial statements requires adequate segregation of accounting duties.

Condition:

During the year ended June 30, 2022, the District had a lack of segregation of accounting duties due to a limited number of office employees. This condition increases the risk that errors could occur which would not be prevented or detected and corrected, on a timely basis. This lack of segregation can be demonstrated in the following areas, which is not intended to be an all-inclusive list:

- The Director of Finance has access to all areas of the accounting system.
- The District Accountant inputs employees' hours, generates direct deposit checks, and sends the transfer amount to the bank.
- The Director of Finance records and maintains all capital asset records.
- The District Accountant records the deposits and prepares the bank reconciliation.
- The Director of Finance records and maintains state, federal, and tax revenues and receivables.

Management is aware of this condition and has taken certain steps to compensate for the lack of segregation. However, due to the number of staff needed to properly segregate all of the accounting duties, the cost of obtaining desirable segregation of accounting duties can often exceed benefits which could be derived. Because of this reason, management has determined a complete segregation of accounting duties is impractical to correct.

Questioned Costs:

None

Context:

This finding impacts the internal control for all significant accounting functions.

Effect:

The lack of adequate segregation of accounting duties could adversely affect the District's ability to initiate, record, process and report financial data consistent with the assertions of management in the financial statements.

Cause:

There are a limited number of office employees.

**Independent School District No. 277
Schedule of Findings and Questioned Costs
in Accordance with the Uniform Guidance**

SECTION II – FINANCIAL STATEMENT FINDINGS (CONTINUED)

Audit Finding 2022-001 (Continued)

Recommendation:

Continue to review the accounting system, including changes that may occur. Implement segregation whenever practical.

Management's Response:

CORRECTIVE ACTION PLAN (CAP)

1. Explanation of Disagreement with Audit Finding

There is no disagreement with the audit finding.

2. Actions Planned in Response to Finding

The District will take the necessary corrective action to address the lack of segregation of duties identified as an audit finding. The District will also evaluate other key accounting processes and procedures to ensure adequate segregation of duties is achieved.

3. Official Responsible for Ensuring CAP

Kathy Miller, Director of Finance, is the official responsible for ensuring corrective action of the deficiency.

4. Planned Completion Date for CAP

The planned completion date for the CAP is June 30, 2023.

5. Plan to Monitor Completion of CAP

The School Board will be monitoring this CAP.

SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

There were no federal award findings or questioned costs.

SECTION IV – PRIOR YEAR FINDINGS AND QUESTIONED COSTS

None

Minnesota Legal Compliance

Independent Auditor's Report

To the School Board
Independent School District No. 277
Minnetrista, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 277, Minnetrista, Minnesota, as of and for the year ended June 30, 2022, and the related notes to basic financial statements, and have issued our report thereon dated September 26, 2022.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards for school districts sections of the *Minnesota Legal Compliance Audit Guide for School Districts*, promulgated by the State Auditor pursuant to *Minnesota Statutes* § 6.65, insofar as they relate to accounting matters. However, our audit as not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

The purpose of this report is to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

BerganKDV, Ltd.

Minneapolis, Minnesota
September 26, 2022