

# Understanding Wausau School District Finance



- School Funding Overview
- Local Budget Considerations
- Referendum Information
- Considerations of Footprint Changes



#### The Basics....

#### Revenue Limit

- In fall of 1993, Wisconsin legislature instituted a control on revenue a school district is entitled to receive from two sources:
  - General State Aid
  - Select Local Levies
- Based upon 3-year average resident membership multiplied by a per pupil amount
- Wisconsin Biennial Budget determines maximum revenue per resident pupil

Membership



#### Less: State Aid

- Wisconsin Biennial Budget determines the amount of revenue available for public schools
- Distribution is based on the following factors:
  - Property value per student
  - Spending per student
- Reimbursements at Various levels: primary, secondary, tertiary

#### **Equals: Local Property Tax** Levy

· The revenue limit calculation (less) state aid (equals) local property tax levy

Max. Per Pupil Revenue



Allowable Revenue\*



#### School Funding – Simplified!

General State Aid Amount

General Fund Levy
Amount

Full Revenue Limit—Operational Budget Dollars Available

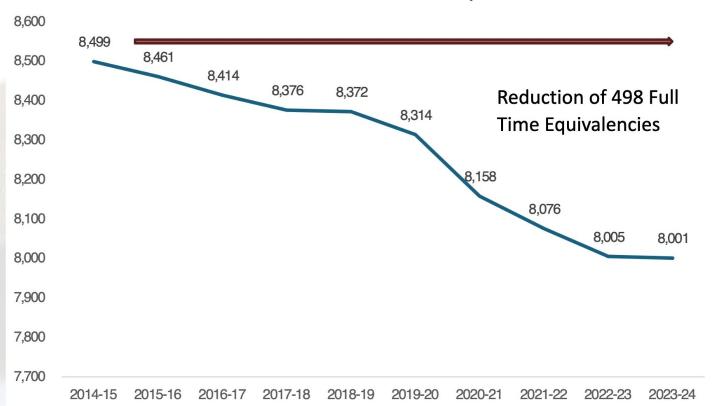


The impact on individual property taxes varies with home values \*\*\*



#### **Wausau School District Enrollment Trend**

Current 3-Year Membership





### **State Funding Changes**

 The per-pupil change in the revenue limit goes up by \$325 each of the next two years.

YEAR	08-09	09-10	10-11	11-12	12-13	13-14	14-15	15-16	16-17	17-18	18-19	19-20	20-21	21-22	22-23	23-24
Per-Pupil Increase	\$275	\$200	\$200	-\$578	\$50	\$75	\$75	\$0	\$0	\$0	\$0	\$175	\$179	\$0	\$0	\$325
		Δ	INITIAL	DED DI	IPII RE	VENILIE	TIMIT	INCRE	ASES							

 In prior years per pupil categorical aid has replaced school districts' local revenue limit authority, this appears to be changing.

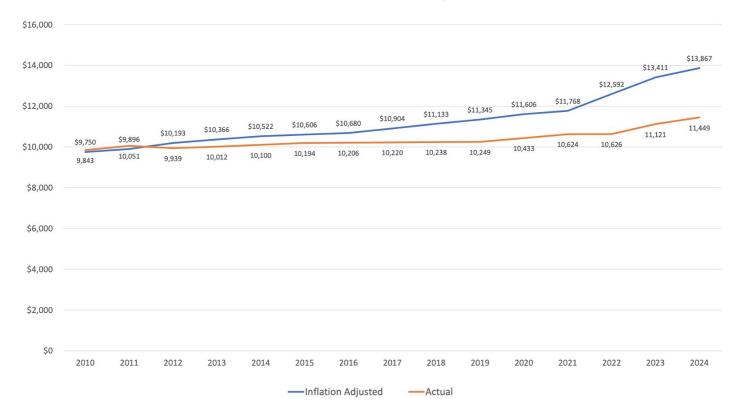
YEAR	08-09	09-10	10-11	11-12	12-13	13-14	14-15	15-16	16-17	17-18	18-19	19-20	20-21	21-22	22-23	23-24
Per-Pupil Increase	\$0	\$0	\$0	\$0	\$50	\$25	\$75	\$0	\$100	\$200	\$204	\$88	\$0	\$0	\$0	\$0
		AN	NUAL P	ER PU	PIL CAT	EGORI	CAL All	DINCR	EASES							



#### **Per Pupil Revenue**

Inflation source: https://www.usinflationcalculator.com/inflation/current-inflation-rates/

Wausau School District Maximum Revenue Per Pupil



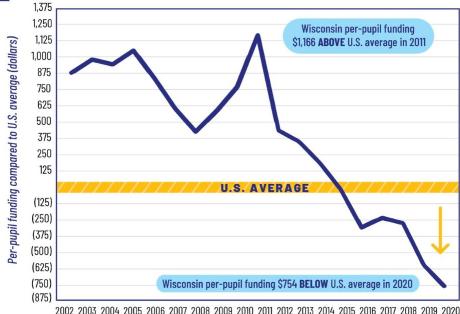


## **Funding for Wisconsin Public Education** Wis. Ranked 25th in the Nation

As recently as 2011, Wisconsin's per-pupil funding was \$1,166 above the national average.

In nine years, we have fallen \$754 BELOW the national average. !

This is before two years of a \$0 increase from the state.

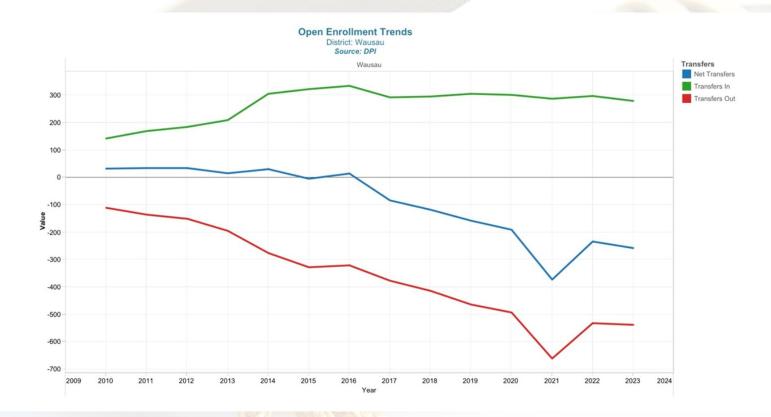


YEAR

https://wisconsinwatch.org/2023/05/was-wisconsins-public-school-spending-the-third-slowest-greaters. #:~:text=Wisconsin's%20spending%20per%20pupil%20ranked.Policy%20Forum%20researcher%20told%20



## Wausau Open Enrollment History



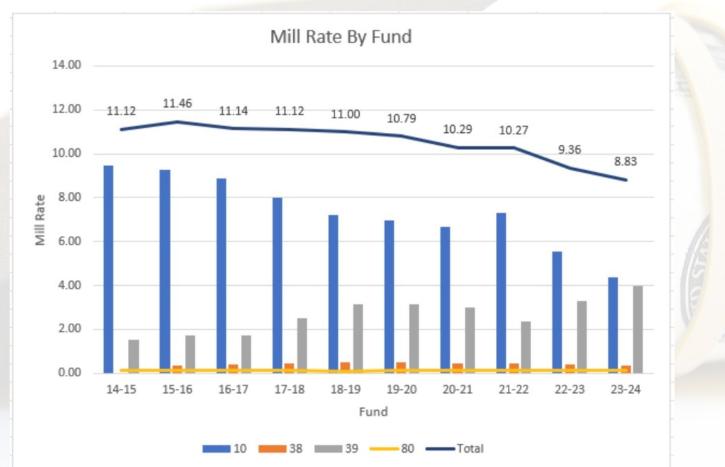


## 2024-25 Budget

- End of ESSER Funding
- Budget Deficit
- Salary/Benefit Costs



## **Mill Rate History**





#### **Budget Information**

Budget assumptions presented in January, 2024 have been used to build the 2024-25 initial budget. The budget reconciliation plan approved by the Board in April accepts all presented assumptions in development of the initial budget:

- Expense: One of the initial foundational assumptions built into the fiscal projection model was to increase all employee group wage/salaries by 3%.
- <u>Expense</u>: Aggregate health insurance premiums were assumed to increase 4% for 2024-2025 and this remains to be the case in the initial budget.
  - Freedom Network High Deductible Health Plan premiums will increase 4%
  - Signature Network High Deductible Health Plan premiums will increase 4%
  - Signature Network Traditional Plan premiums will increase 4%
- <u>Expense</u>: Most non-personnel expenses are assumed to remain flat or increase slightly for the 2024-25 initial budget.
- Revenue: An increase in the revenue limit of \$325 per pupil is being budgeted
- <u>Revenue</u>: The special education reimbursement rate is budgeted to remain the same at approximately 33%



#### **Current Financial Position**

- > 24-25 budget deficit of \$1.5 million
- Five Year Forecast:

96,122 \$3,88,343 \$1,72,670 \$1,139 \$28,274 \$1	Y - 2025 23,220,746 83,621,520 \$4,163,041 \$2,915,924 13,921,231	-7.84% 5.87% -60.25% 5.22% -2.99%	\$21,416,046 \$87,656,405 \$3,970,795 \$2,975,900 \$116,019,146	% Δ  -7.77% 4.83% -4.62% 2.06% 1.84%	\$21,135,703 \$90,725,957 \$3,970,795 \$3,051,500 \$118,883,955	% Δ -1.31% 3.50% 0.00% 2.54% 2.47%	\$20,794,902 \$93,680,439 \$3,970,795 \$3,127,100	% Δ -1.61% 3.26% 0.00% 2.48%	\$20,419,751 \$96,654,183 \$3,970,795 \$3,177,500
88,343 \$1,72,670 \$1,139 \$1,28,274 \$1	83,621,520 \$4,163,041 \$2,915,924	5.87% -60.25% 5.22%	\$87,656,405 \$3,970,795 \$2,975,900	4.83% -4.62% 2.06%	\$90,725,957 \$3,970,795 \$3,051,500	3.50% 0.00% 2.54%	\$93,680,439 \$3,970,795 \$3,127,100	3.26% 0.00%	\$96,654,183 \$3,970,795
88,343 \$1,72,670 \$1,139 \$1,28,274 \$1	83,621,520 \$4,163,041 \$2,915,924	5.87% -60.25% 5.22%	\$87,656,405 \$3,970,795 \$2,975,900	4.83% -4.62% 2.06%	\$90,725,957 \$3,970,795 \$3,051,500	3.50% 0.00% 2.54%	\$93,680,439 \$3,970,795 \$3,127,100	3.26% 0.00%	\$96,654,183 \$3,970,795
72,670 71,139 <b>28,274</b> \$1	\$4,163,041 <b>*</b> \$2,915,924 <b>*</b>	-60.25% 5.22%	\$3,970,795 <b>*</b> \$2,975,900 <b>*</b>	-4.62% 2.06%	\$3,970,795 \$3,051,500	0.00% 2.54%	\$3,970,795 \$3,127,100 \$	0.00%	\$3,970,795
71,139 <b>28,274</b> \$1	\$2,915,924	5.22%	\$2,975,900	2.06%	\$3,051,500	2.54%	\$3,127,100		
28,274 \$1							A COURT OF STREET STREET	2 48%	\$3,177,500
	13,921,231	-2.99%	\$116,019,146	1.84%	\$118.883.955	2 /170/			
					4.10,000,000	Z.4170	\$121,573,236	2.26%	\$124,222,229
	_								
63,438 \$	78,245,561	-0.15%	\$80,098,988	2.37%	\$82,013,604	2.39%	\$83,991,476	2.41%	\$86,030,199
80,895 \$3	37,159,696	-6.59%	\$38,354,451	3.22%	\$39,026,020	1.75%	\$39,734,966	1.82%	\$40,412,325
44,332 \$1	15,405,257	-2.32%	\$118,453,439	2.64%	\$121,039,625	2.18%	\$123,726,442	2.22%	\$126,442,525
16,058) (	\$1,484,026)		(\$2,434,293)		(\$2,155,669)		(\$2,153,205)		(\$2,220,295)
	(\$767,968)		(\$950,267)		\$278,624		\$2,464		(\$67,090)
88,574 \$	31,572,516		\$30,088,490		\$27,654,197		\$25,498,528		\$23,345,323
72,516 \$	30,088,490		\$27,654,197		\$25,498,528		\$23,345,323		\$21,125,028
26.72%	26.07%		23.35%		21.07%		18.87%		16.71%
1	88,574 \$ 72,516 \$	(\$767,968) 88,574 \$31,572,516 72,516 \$30,088,490	(\$767,968) 88,574 \$31,572,516 72,516 \$30,088,490	(\$767,968) (\$950,267) 88,574 \$31,572,516 \$30,088,490 72,516 \$30,088,490 \$27,654,197	(\$767,968) (\$950,267) 88,574 \$31,572,516 \$30,088,490 72,516 \$30,088,490 \$27,654,197	(\$767,968)     (\$950,267)     \$278,624       88,574     \$31,572,516     \$30,088,490     \$27,654,197       72,516     \$30,088,490     \$27,654,197     \$25,498,528	(\$767,968)     (\$950,267)     \$278,624       88,574     \$31,572,516     \$30,088,490     \$27,654,197       72,516     \$30,088,490     \$27,654,197     \$25,498,528	(\$767,968)     (\$950,267)     \$278,624     \$2,464       88,574     \$31,572,516     \$30,088,490     \$27,654,197     \$25,498,528       72,516     \$30,088,490     \$27,654,197     \$25,498,528     \$23,345,323	(\$767,968)     (\$950,267)     \$278,624     \$2,464       88,574     \$31,572,516     \$30,088,490     \$27,654,197     \$25,498,528       72,516     \$30,088,490     \$27,654,197     \$25,498,528     \$23,345,323



#### **Referendum Information**

#### Operational Referendum

- A school district may ask voters to exceed the allowable maximum revenue through a voter approved referendum to support operational expenses
- Recurring Referendum never stops
- Non-Recurring Referendum exists for a defined period of time

#### Capital Referendum

- A school district may ask voters to exceed the allowable maximum revenue through a voter approved referendum to support capital expenses
- Allows the district to borrow funds immediately and pay back over time
- Alleviates the tax burden of a long term capital asset over a longer period of time

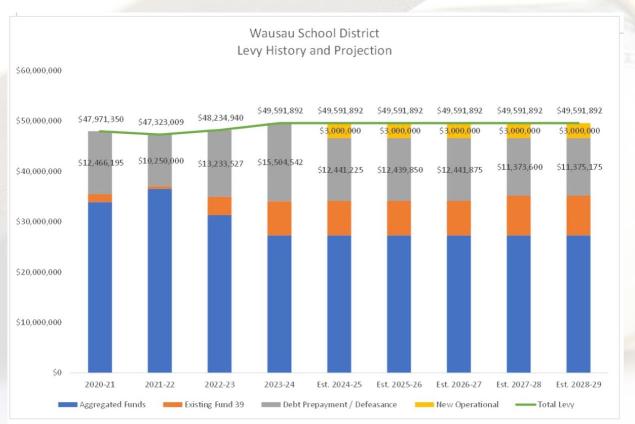


#### **Debt Defeasance**

- Annually the Board of Education approves a final tax levy and mill rate
  - Depending upon variables flexibility with Debt Levy
  - State Aid
  - School Levy Credit
  - Net New Construction
- Additional levy ABOVE annual principal and interest payments provides flexibility
  - Continuation of additional levy vs. replacement with operational referendum



## **Tax Impact**





## **Important Considerations**

- Since 2017 School Districts are limited to when a referendum question can be asked and the number in any calendar year
  - Referendum questions allowed during general elections and primaries
    - Popular approach is Spring General Election or Fall Gubernatorial/Presidential Elections
    - Even years allow for April and November (non-primary)
    - Odd years allow for only April (non-primary)
- School Districts are capped at two referendum questions in any calendar year



# **Footprint Change Considerations**

