Glencoe-Silver Lake School Truth in Taxation Hearing for Taxes Payable in 2014

> December 9, 2013 Michelle Sander

# Agenda for Hearing

- Background on School Funding, Tax Levies and Budgets
- Information on Proposed Pay 2014 Levy
- Information on District Budget
  - Because approval of the budget lags certifications of the tax levy by 6 months, the state requires only current year budget information and prior year actual financial results be presented and discussed.

• Public Comments and Questions

Discussion of Taxes Payable 2014

**The School District Levy** 2013 Payable 2014 Levy is Approved in 2013 Taxes are Paid in 2014 **Revenue** is for the 2014-2015 School Year **FY 2015** 

# School Levy vs. Budget Cycle

Unlike cities and counties, a <u>school district does not set its</u> <u>budget</u> when setting the tax levy.

#### **Property Tax Levy**

- Final levy set in December
- Property taxes levied on calendar year

#### Budget

- Final Budget approved in June, 2014 (6 months later)
- Fiscal year is July 1 through June 30

# Levy Process -

**1.** County Assessor – Determines the estimated market values for each property in the County.

#### 2. Legislature

3. – Sets the formulas for tax capacity. The levy formulas determine how much of the tax will fall on different types of property.

- **3.** County Auditor Calculates the tax capacity for each parcel of property County Auditor Determines the total tax capacity for the school district.
- 4. Legislature Sets the formulas which determine levy limits.
- 5. Minnesota Department of Education Calculates detailed levy limits for each school district based on the formulas.
- 6. School Board Adopts a proposed levy in September based on limits. After the public hearing, adopts a final levy in December.

7. County Auditor – Divides the final levy by the districts' total tax capacity to determine the tax rate needed to raise the proper levy amount. The auditor multiplies this tax rate times each property's tax capacity to determine the school tax for that property.

# **Explanation of Levy Certification**

#### **1. Voter Approved Levies:**

- a) Referendum Operating levy for operating expenses. RMV
- b) Debt Service Levy for new building and remodeling projects. NTC



2. Other Local Levy

This category includes levies for specific purposes which are based upon **formulas set by the state legislature**. The school district has some discretion in determining whether we need to levy the limit set by law or a reduced amount.

Operating CapitalHealth and SafetyCommunity EducationECFEIntegrationSafe SchoolsCareer and TechnicalDeferred MaintenanceEquityReemploymentBuilding/Land LeasesSeneral Debt Other – MW General Obligation<br/>Reorganization Operating Debt

What Are The Variables Which Cause Property Tax Increases and Decreases?

- 1. Changes in market values
- 2. Changes in class rates
- 3. Changes in enrollment
- 4. Changes in local levy vs. state aid
- 5. Homestead Credits Homestead Exclusion
- 6. Property tax refunds
- 7. Consolidation Reorganization Debt
- 8. Legislative Changes





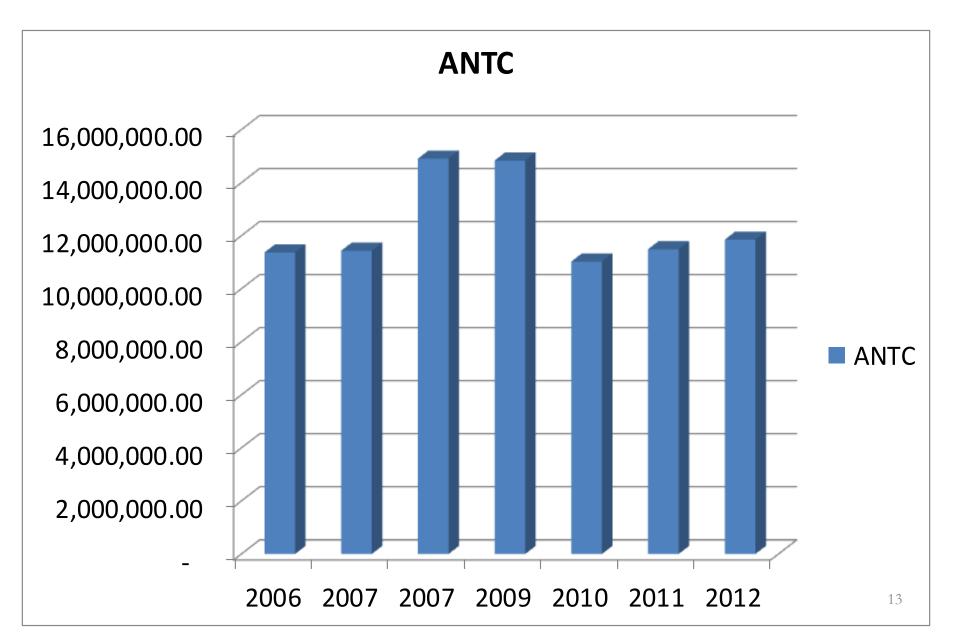
Market Values		% Growth
2006 Market Value	939,228,662	12.0%
2007 Market Value	1,003,511,534	6.8%
2008 Market Value	1,250,991,202	25% +247,479,668
2009 Market Value	1,422,493,700	13.7% +171,502,498
2010 Market Value	1,310,306,038	-7.89% - 112,187,662
2011 Market Value	1,281,790,800	-2.176% -28,515,238
2012 Market Value	1,302,647,400	1.627% + 20,856,600
		9

Referendum Market Values		
2006 RMV	645,943,900	11.0%
2007 RMV	699,372,200	8.3%
2008 RMV	801,886,918	15% +102,514,718
2009 RMV	810,315,540	1.05% +8,428,622
2010 RMV	763,299,695	-5.8022% - (-47,015,845)
2011 RMV	741,795,340	-2.817% -(-21,504,355)
2012 RMV	705,710,810	-4.864% - (-36,084,530) 10

Net Tax Capacity		% Growth
2006 NTC	8,694,412	
2007 NTC	9,171,676	
2008 NTC	11,345,329	24% +2,173,653
2009 NTC	12,651,068	11.5% +1,305,739
2010 NTC	11,575,799	-8.5% - 1,075,269
2010 NTC Before MKT VLU Credit Change	12,442,778	7.4896% - 866,979
2011 NTC	11,268,273	-9.439% - (1,174,505)
2012 NTC	11,409,812	1.256% - 141,539

Adjusted Net Tax Capacity		
2006 ANTC	11,366,532	
2007 ANTC	11,431,081	
2008 ANTC	14,901,539	30% +3,470,458
2009 ANTC	14,831,656	-0.47% -69,883
2010 ANTC	11,023,072	-25.678% - 3,808,584
2010 ANTC Before MKT VLU Credit Change	11,121,246	.89% - 98,174
2011 ANTC	11,486,375	3.283% - 365,129
2012 ANTC	11,848,526	3.1529% - 362,151

#### Adjusted Net Tax Capacity



#### **Resident Students**

	2009-2010 Final 6-30-10	2010-2011 Final 6-30-11	2011-2012 Final 6-30-12	2012-2013 Final 6-30-13	2013-2014 12-9-13
Pre-K	15	14.74	13.95	11.06	15
Kindergarten	146	154.90	131.92	155.97	105
1-2	290	294.13	296.09 27		271
3-6	572	559.13	562.91	563.94	562
7-8	294	328.73	297.74	289.78	299
9-12	687	667.13	644.67	638.85	613
Total	2,006	2,018.76	1,947.28	1,936.84	1,865

#### Adjusted Average Daily Membership

	2008-2009	2009-2010 6-30-10	2010-2011 12-6-10 6-30-11	2011-2012 12-6-10 6-30-12	2012-2013 9-4-12 6-30-13	2013-2014 12-9-13
Pre-K	14	15	15 / <b>14.72</b>	15/ <b>14.17</b>	15/ <b>11.07</b>	12
Kdgn	111	127	133 <b>132.07</b>	125 <b>112.95</b>	138 <b>134.45</b>	101
1-2	233	241	244 <b>244.47</b>	259 <b>251.8</b>	243 <b>237.43</b>	242
3-6	425	477	469 <b>472.74</b>	470 <b>472.74</b>	497 <b>476.21</b>	487
7-8	243	253	279 <b>277.27</b>	264 <b>257.88</b>	256 <b>240.68</b>	252
9-12	581	584	567 <b>568.79</b>	581 <b>551.75</b>	538 <b>534.29</b>	512
Total	1,593	1,696	1,707 <b>1,710.06</b>	1,714 <b>1,661.29</b>	1,687 <b>1,634.13</b>	1,606

### Example One – Residential Homestead - GSL

	Taxes Payable 2010	Taxes Payable 2011	Taxes Payable 2012	Taxes Payable 2013	Taxes Payable 2014
	Taxable Market Value - \$165,400	Taxable Market Value – \$143,100	Estimated Market Value – \$143,100	Estimated Market Value -\$135,100	Estimated Market Value -\$124,500
Homestead Exclusion	N/A	N/A	\$24,400	\$25,100	\$26,000
Taxable Market Value	\$165,400	\$143,100	\$118,700	\$110,000	\$98,500
Voter Approved Levies	\$245.45	\$225.64	\$256.29	\$221.00	\$67.13
Other Local Levies	\$116.67	\$101.42	\$99.53 \$100.32		\$188.11
Total	\$356.65	\$327.06	\$355.82	\$321.32	\$255.24
Difference		-\$29.59	+\$28.76	-\$34.50	-\$69.08

### Example Two – Residential Homestead - GSL

	Taxes Payable 2011	Taxes Payable 2012	Taxes Payable 2013	Taxes Payable 2014
	Taxable Market Value – \$112,100	Estimated Market Value – \$112,100	Estimated Market Value – \$104,600	Estimated Market Value – \$95,300
Homestead Exclusion	N/A	\$27,200	\$27,800	\$28,700
Taxable Market Value	\$112,100	\$84,900	\$76,800	\$66,600
Voter Approved Levies	\$176.76	\$200.70	\$171.10	\$51.39
Other Local Levies	\$76.13	\$73.47	\$72.65	\$138.62
Total	\$252.89	\$274.24	\$243.54	\$190.01
Difference			-\$30.70 -(11.2%)	-\$53.53

### Example Two – Agricultural Non-Homestead – GSL School

	Taxes Payable 2011	Taxes Payable 2012	Taxes Payable 2013	Taxes Payable 2014
	Taxable Market Value – \$473,200	Estimated Market Value – \$473,200	Estimated Market Value \$517,460	Estimated Market Value \$648,100
Homestead Exclusion	N/A	N/A	NA	NA
Voter Approved Levies				
Other Local Levies	\$276.77	\$292,77	\$343.81	\$439.15
Total	\$276.77	\$292.77	\$343.81	\$439.15
Difference	+\$23.45	+\$16.00	+\$51.04	+\$95.34 - 27.7%

				LEV	Y LIMITATION AND CEI	RTIFICATION	SUMMARY			
					2013 PAYAE	BLE 2014				
I										
LEVY CA	TEGORY				Actual	Pre	oposed Levy	Change		
				Pt	ayable in 2013		yable in 2014	Over 2013	( )	1
#1 - GENI	ERAL - RM	IV VOTE	£R				/ t		()	1
l	REFERE			\$	1,154,447.13	\$	373,598.98	\$ (780,848.15)	()	1
			1					\$ -		1
#2 - GENF	ERAL - RM	<b>VOTHE</b>	<u>-</u> R				,	\$ -		(
	EQUITY			\$	136,209.47	\$	155,812.11	\$ 19,602.64		(
	LOCATIO	N EQU	ЛҮ			\$	516,095.46	\$ 516,095.46		1
	TRANSIT	ION		\$	43,119.13	\$	41,006.37	\$ (2,112.76)		(
								\$ -		1
	7	<b>FOTAL F</b>	RMV OTHER	\$	179,328.60	\$	712,913.94	\$ 533,585.34		(
								\$ -		(
#4 - GENF	ERAL - NE	T TAX C	CAPACITY OTHER					\$ -		(
levy	Student Ad	chievem	ient			\$	41,090.72	\$ 41,090.72		(
Aid/Levy	Operating	Capital		\$	242,855.62	\$	190,663.49	\$ (52,192.13)		(
Levy	Reemploy			\$	24,517.67	\$	20,000.00	\$ (4,517.67)		(
Levy	Safe Scho			\$	58,174.50	\$	62,232.30	\$ 4,057.80		1
Levy	Career and		lical	\$	29,815.54	\$	29,459.45	(356.09)	,,	1
Levy	Health and			\$	126,915.69	\$	81,099.72	(45,815.97)		1
Levy	Deferred N			\$	116,349.00	\$	110,338.20	(6,010.80)		
Levy	Building Le		[]			\$	160,792.60	160,792.60		
Levy	Debt Serv		ustment					\$ _		
	Abatemen			\$	(2,416.63)			\$ 2,416.63		
		-	eneral NTC	\$	596,211.39	\$	695,676.48	\$ 99,465.09	[]	1
			1					· · · ·	]	1
			TOTAL GENERAL FU	J \$	1,929,987.12		1	\$ (147,797.72)	[]	(
							1	\$ _	(	1
#5 - COM	IMUNITY SE	ERVICE	<u> </u>					\$ -		
	Communit			\$	103,428.10	\$	103,428.10	\$ -		
	ECFE			\$	46,157.54	\$	47,754.70	1,597.16		
	Home Visi	iting		\$	1,121.60	\$	1,091.20	\$ (30.40)		1
	School Ag			\$	12,500.00	\$	12,500.00	\$ -	[]	1
	Abatemen			\$	(76.93)			\$ 76.93		1
			ommunity Service	\$	163,130.31	\$	164,774.00	\$ 1,643.69	[]	1
								\$ -	(	1
#7 - Gene	∍ral Debt S	ervice -	- Non- Voter Approved	Ł				\$ -		1
			ional Debt	\$	230,545.68	\$	-	\$ (230,545.68)	()	1
		<b>,</b>						\$ -	[]	1
	TOTAL P	AY LEV	/Y	\$	2,323,663.11	\$	1,946,963.40	\$ (376,699.71)	[]	1
									[]	
								-16.21%	For McLeod West	t Resider
									1	9
			( /					-6.65%	Former GSL Resi	dents
4										

#### LEVY LIMITATION AND CERTIFICATION SUMMARY 20123PAYABLE 2014

	ATEGORY						
#1 - GE	NERAL - RMV VOTER						
	REFERENDUM LEVY	\$373,598.98	Lew/Aid	Spread on Ref	erendum	Market Va	alue (Ho
		\$67,6,666.66	Lovy// lid	Referendum, A			-
						φ00-1.2 <i>11</i>	
#2 - GE	NERAL - RMV OTHER			Spread on Ref	erendum	Market Va	alue
	EQUITY/TRANSITION LEV	<b>Y</b> \$712,913.94	Levy/Aid	Additional Rev			
			, ,	Based on Basi			
				\$46.00/AMCP	U		
#4 - GE	NERAL - NET TAX CAPACI	<b>TY</b> \$695,676.48		Spread on Net		acity - (Ma	arket Va
	Student Achievement			\$41,090.72	Levy		Page 5
	Operating Capital			\$190,663.49	Levy/Aid		Page 2
	Reemployment Ins.			\$ 20,000.00	Levy		Page 1
	Safe Schools			\$ 62,232.30	Levy		Page 1
	Career and Technical			\$ 29,459.45	Levy		Page 1
	Health and Safety			\$ 81,099.72	Levy		Page 1
	Deferred Maintenance			\$110,338.20			Page 1
	Building Lease			\$160,792.60	Levy		Page 1
	Debt Service Adjustment			\$-	Levy		
	Abatement Adjustments				Levy		
#5 - CO	MMUNITY SERVICE	\$164,774.00		General Reven			
	Community Education			\$103,428.10		General	Revenu
	ECFE			\$ 47,754.70			
	Home Visiting			\$ 1,091.20			
	School Age Care			\$ 12,500.00	Levy	Extended	d Day
	Abatement Adjustments						
#7 - Gol	neral Debt Service - Voter A	\pproved					
#1 - Gei	Building Bond Debt	approved		Spread on all F	ormal M		71/
	Banding Bond Debt			Abatement Adj			y
				Abatement Auj			
		\$1,946,963.40					
		ψ1,340,303.40					
					1	1	

- Voter Approved Referendum
- Change (\$780,848.15)
- Use of Funds General Operating Expenses
- Adjusted Per Pupil Unit \$854.27
- Resident Students
- FY12 Adjustments
- State Aid and Local Levy 49% Local

- Equity Levy
- Change +\$533,585.34

- (Location Equity Revenue - \$516,095.46)

- Use of funds General Operating Expenses
- State Aid and local levy
- When Referendum levy Decreases, Equity Levy and Aid Increases.



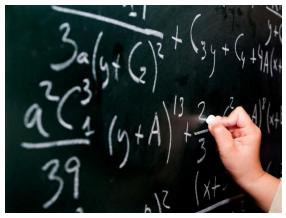
- Operating Capital Levy
- Change (-\$52,192.13)
- Use of Funds equipment, building maintenance, leases, salaries, vehicles
- State Aid and local levy
- Calculation based on 2014-2015 Estimated APU

- Reemployment Insurance
- Change -\$4,517.67
- Used for unemployment
- Based on estimates for 2013-2014 and FY12 actual expenses.
- Local Levy

- Safe Schools
- Change +\$4,057.80
- Used for Supervision at events, police officer at events and safe schools items – radios, security cameras, crossing guards.
- Local Levy







- Career and Technical
- Change -\$356.08
- Used for vocational programs
- Local Levy

- Health and Safety
- Change -\$45,815.97
- Use of funds State-approved capital projects related to health and safety
- Local Levy
- Based on Actual Revenues and Expenditures
- Underlevied in Pay 12 by \$48,910.00





- Deferred Maintenance
- Change (-\$6,010.80)
- Used for building projects having a useful life of five years or more.
- Local Levy

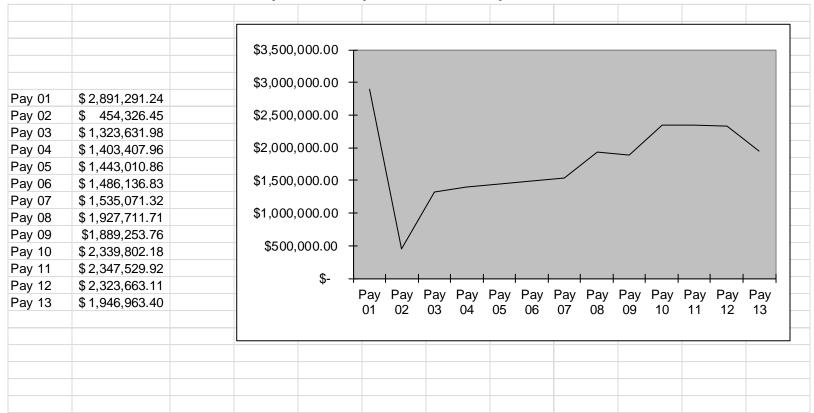
- General Debt Service
  - MW Debt (\$230,545.68)
    - Bond Debt Collection was completed with Pay 2013 Levy.

- MW Excess Fund Balance
- Defeasance of Original Bond

- Community Service No Change
  - Community Ed
  - School Readiness
  - ECFE +\$1,597.16
  - Non-Public
  - Pre-School Screening

ECF	E Levy Fundin				
Pay 2012 Pay 2013		2013	Pay 2014		
	831		766		724
\$	120.00	\$	120.00	\$	120.00
\$	99,720.00	\$	91,920.00	\$	86,880.00
\$1	1,023,072.00				
		\$1	1,486,375.00		
				11	1,846,594.00
	0.00392973		0.00401846		0.00406762
\$	43,317.70	\$	46,157.54	\$	47,754.70
\$	43,317.70	\$	46,157.54	\$	47,754.70
	Pay \$ \$ \$ \$ 1 \$ 1 \$ 1 5	Pay 2012 Pay 2012 \$ 120.00 \$ 99,720.00 \$ 11,023,072.00 \$ 10.00392973 0.00392973	1 831   \$ 120.00   \$ 99,720.00   \$ 99,720.00   \$ \$   \$ 99,720.00   \$ \$   \$ 99,720.00   \$ \$   \$ <t< td=""><td>Pay 2012 Pay 2013 Pay 2012 Pay 2013 831 766 \$ 120.00 \$ 120.00 \$ 99,720.00 \$ 91,920.00 \$ 99,720.00 \$ 91,920.00 \$ 11,486,375.00 \$ 11,486,375.00 \$ 11,486,375.00 \$ 12,00392973 0.00401846 \$ 43,317.70 \$ 46,157.54</td><td>Pay 2012 Pay 2013 Pay   831 766   \$ 120.00 \$   \$ 99,720.00 \$ 91,920.00   \$ 99,720.00 \$ 91,920.00 \$   \$ 99,720.00 \$ 91,920.00 \$   \$ 99,720.00 \$ 91,920.00 \$   \$ \$ 91,920.00 \$ 11   \$ \$ 91,920.00 \$ 11   \$ \$ 91,920.00 \$ 11   \$ \$ \$ 11,486,375.00 \$   \$ \$ \$ 10.00392973 0.0004018466 \$   \$ \$ \$ 46,157.54 \$ \$</td></t<>	Pay 2012 Pay 2013 Pay 2012 Pay 2013 831 766 \$ 120.00 \$ 120.00 \$ 99,720.00 \$ 91,920.00 \$ 99,720.00 \$ 91,920.00 \$ 11,486,375.00 \$ 11,486,375.00 \$ 11,486,375.00 \$ 12,00392973 0.00401846 \$ 43,317.70 \$ 46,157.54	Pay 2012 Pay 2013 Pay   831 766   \$ 120.00 \$   \$ 99,720.00 \$ 91,920.00   \$ 99,720.00 \$ 91,920.00 \$   \$ 99,720.00 \$ 91,920.00 \$   \$ 99,720.00 \$ 91,920.00 \$   \$ \$ 91,920.00 \$ 11   \$ \$ 91,920.00 \$ 11   \$ \$ 91,920.00 \$ 11   \$ \$ \$ 11,486,375.00 \$   \$ \$ \$ 10.00392973 0.0004018466 \$   \$ \$ \$ 46,157.54 \$ \$

#### Pay Levy History



Pay 2001 - \$2,891,291.24 Pay 2002 - \$454,326.45 Pay 2003 - \$1,323,631.98 Pay 2004 - \$1,403,407.96 Pay 2009 - \$1,889,253.76 Pay 2011 - \$2,347,529.92 Pay 2013 - \$2,323,663.11 Pay 2005 - \$1,443,010.86 Pay 2006 - \$1,486,136.83 Pay 2007 - \$1,535,071.32 Pay 2008 - \$1,737,012.06 Pay 2010 - \$2,339,802.26 Pay 2012 - \$2,414,586.72 Pay 2013 - \$1,946,963.40

# **Budget Information**

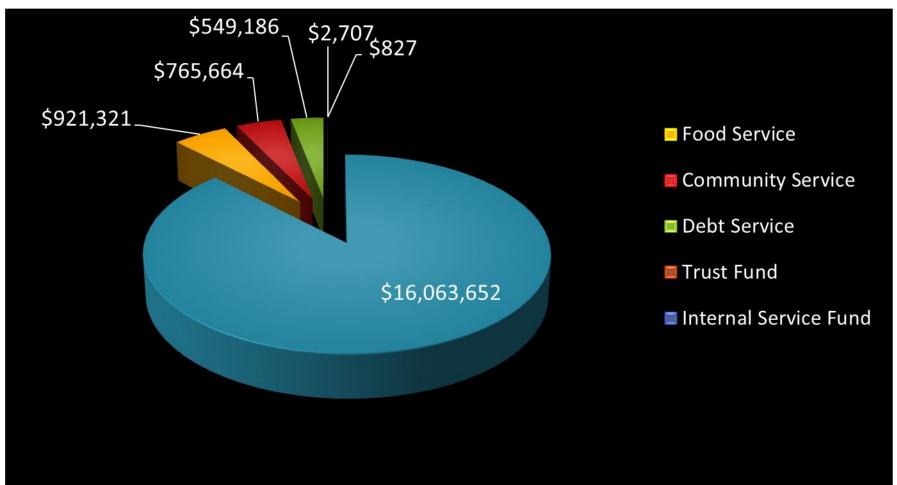
- All school district budgets are divided into separate funds, based on purposes of revenues, as required by law.
  - General fund includes transportation and capital expenditures
  - Food Service fund
  - Community Service fund
  - Debt Service fund
  - Trust Fund Scholarships
  - Internal Service Fund



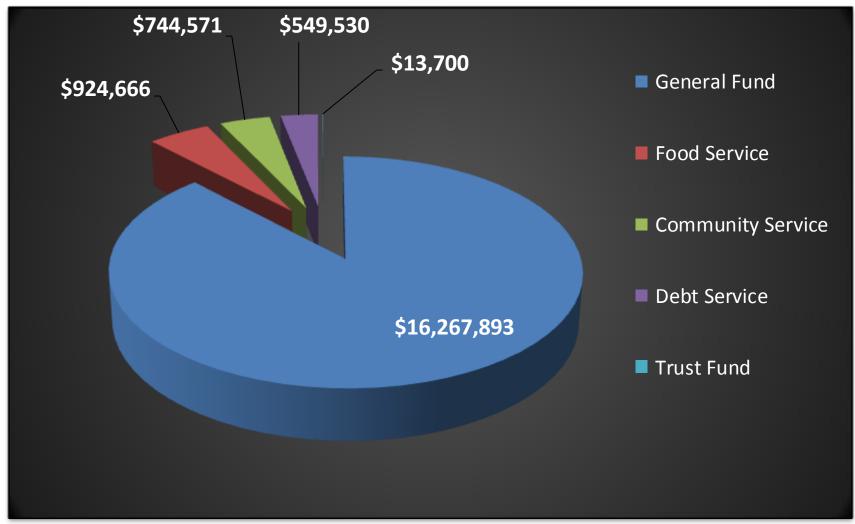
#### Glencoe-Silver Lake Schools Revenues and Expenditures Actual 2013 Fiscal Year – Proposed Budget for 2013-2014

Fund	2012-2013 Actual Revenues	2012-2013 Actual Expenditures	June 30,2013 Actual Fund Balance	2013-2014 Revenue Budget	2013-2014 Expenditure Budget
General Fund Total	\$16,063,652	\$16,267,893	\$5,650,881	\$15,635,321	\$16,729,135
Food Service	\$921,321	\$924,666	\$158,367	\$963,006	\$962,325
Community Service	\$765,664	\$744,571	\$175,428	\$706,148	\$781,898
Debt Service	\$549,186	\$549,530	\$31,079	\$541,007	\$540,750
Trust Fund	\$2,707	\$13,700	\$985,918	\$3,700	\$17,700
Internal Service Fund	\$827	\$0	\$803,626	\$0	\$0
Total All Funds	\$18,303,357	\$18,500,360	\$7,805,299	\$17,849,182	\$19,031,808

#### 2012-2013 Revenues by Fund \$18,303,357



#### 2012-2013 Expenditures by Fund \$18,500,360



# Changes in 2012-2013 Revised Budget

- •Contract settlements
- •Staffing Changes
- Transportation
- •Utilities
- Special Education
- Technology
- •Adjust General Education and Special Education Revenue
- •Adjust to reflect audited entries
- •Enrollment



#### Summary

- Pay 2012 Levy \$2,414,586.72
- Pay 2013 Levy \$2,323,663.11
- Pay 2014 Levy \$1,946,963.40

• Decrease of \$376,699.71 (-6.65%)

#### Public Comments and Discussion



#### Thank you for supporting Glencoe-Silver Lake Schools

#### www.gsl.k12.mn.us



