

Financial Statements August 31, 2018

# Brownwood Independent School District

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## CERTIFICATE OF BOARD

Brownwood Independent School District	Brown	025-902
Name of School District	County	CoDist. Number
We, the undersigned, certify that the attached an were reviewed and approved disapproved of the Board of Trustees of such school district of	I for the year ende	d August 31, 2018, at a meeting
Signature of Board Secretary	Signatur	re of Board President



#### **Independent Auditor's Report**

The Board of Trustees Brownwood Independent School District Brownwood, Texas

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Brownwood Independent School District (the District) as of and for the year ended August 31, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of August 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Change in Accounting Principle**

As discussed in Notes 4 and 20 to the financial statements, the District has adopted the provisions of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which has resulted in a restatement of the net position as of September 1, 2017. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, pension plan schedules and OPEB plan schedules on pages 5 through 13 and 51 through 57 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods or preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's financial statements. The combining nonmajor fund financial statements and the TEA required schedules are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and is not a required part of the financial statements.

The combining nonmajor fund financial statements, the TEA required schedules, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements, the TEA required schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated January 7, 2019 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Abilene, Texas

Esde Sailly LLP

January 7, 2019

This section of Brownwood Independent School District's annual financial report presents our discussion and analysis of the District's financial performance during the fiscal year ended August 31, 2018.

#### **Financial Highlights**

- The District's total combined net position was \$3,772,125.
- The District's total combined governmental fund balances at August 31, 2018 were \$7,489,343 compared to \$6,995,131 at August 31, 2017.
- During the year, the District's revenues of \$37,547,849 generated from taxes, state funding, and other revenues for governmental activities, were \$494,212 more than the \$37,053,637 in expenditures. The general fund expenditures and other financing uses were less than revenues by \$305,965. The debt service fund revenues and other financial resources were more than expenditures by \$172,545.
- The total cost of the District's programs decreased approximately 0.2% versus the prior year, due to increase in facilities maintenance and operations expenditures in 2018 versus 2017. The District's revenues increased approximately 11.1% primarily due to an increase in state and taxes revenues.
- In the general fund, the resources available for appropriation were approximately \$696,216 more than originally budgeted. The district received additional local funds and Federal payments over the budgeted amount. Expenditures were \$390,526 more than the original budget due to repairs and maintenance throughout the entire campus which were amended through the year.
- As of September 1, 2017, the District was required to adopt GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB). The implementation of this standard replaces the requirements of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, and requires governments calculate and report the cost and obligations associated with other postemployment benefits other than pensions in their financial statements, including additional note disclosures and required supplementary information. Beginning net position for governmental activities was restated to adopt the provisions of GASB Statement No. 75 to report the beginning net OPEB liability. The restatement resulted in a decrease of \$19,546,463 to the District's net position.

#### **Overview of the Financial Statements**

This annual report consists of four parts – management's discussion and analysis (this section), the basic financial statements, required supplementary information, and other supplementary information that presents combining statements for nonmajor governmental funds and other TEA required schedules.

The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the government, reporting the District's operations in more detail than the government-wide statements.
  - o The governmental fund statements present how general government services were financed in the short term as well as what remains for future spending.

 Fiduciary fund statements provide information about the financial relationships in which the District acts solely as a trustee or agent for the benefit of others, to whom the resources in question belong.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The notes are followed by a section of required supplementary information that further explains and supports the information in the financial statements. The combining statements referred to earlier in connection with non-major governmental funds are presented following the required supplementary information. The Texas Education Agency also requires certain schedules be included as other supplementary information. The following summarizes the major features of the District's financial statements, including the portion of the District government they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

Type of Statement	Government-wide	Governmental Funds	Fiduciary Funds
	Entire Agency's government	The activities of the	Instances in
Scope		District that are not	which the District
	(except fiduciary funds)	proprietary or	is the trustee or
		fiduciary	agent for someone
			else's accounts
	Statement of net position	Balance sheet	Statement of
Required financial			fiduciary net position
statements	Statement of activities	Statement of revenues	Statement of changes
		expenditures & changes	in fiduciary net position
		in fund balances	
		Statement of cash flows	
Accounting basis	Accrual accounting and	Modified accrual	Accrual accounting and
and measurement	economic resources	accounting and current	economic resources
focus	focus	resources focus	focus
	All assets and liabilities,	Only assets expected to	All assets and liabilities,
Type of	both financial and capital	be used up and liabilities	both short-term and
asset/liability	short-term and long-term	that come due during the	long-term, the District's
information		year or 60 days thereafter,	funds do not currently
		no capital assets included	contain capital assets,
			although they can
	All revenues and	Revenues for which cash	All revenues and
	expenses during year,	is received during year or	expenses during year
Type of	regardless of when	60 days after the end of	regardless of when cash
n flow/out flow	cash is received or paid	year, expenditures when	is received or paid
Information		goods or services have	
		been received and	
		payment is due during the	
		year or 60 days thereafter	

#### **Government-Wide Statements**

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how they have changed. Net position, the difference between the District's assets and liabilities, is one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net position are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the District, you need to consider additional nonfinancial factors such as changes in the District's tax base.

The government-wide financial statements of the District include:

• Governmental activities – Most of the District's basic services are included here, such as instruction, extracurricular activities, curriculum and staff development, health services, and general administration. Property taxes, state aid, and grants finance most of these activities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's most significant funds, not the District as a whole. Funds are accounting devices that the District uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are required by State law or by bond covenants.
- The Board of Trustees established other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

The District has two kinds of funds:

• Governmental funds – Most of the District's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps one determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information on a subsequent page that explains the relationship (or differences) between them.

• Fiduciary funds – The District is the trustee, or fiduciary, for certain funds. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes. All of the District's fiduciary activities are agency funds and are reported in a separate statement of fiduciary net position. We exclude these activities from the District's government-wide financial statements because the District cannot use these assets to finance its operations.

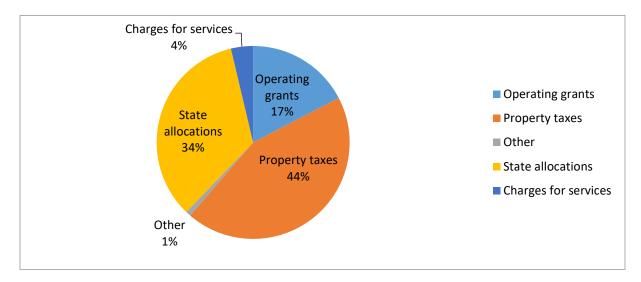
#### Financial Analysis of the District as a Whole

**Net position.** The District's combined net position was \$3,772,125 at August 31, 2018.

	Governmental Activities	
	2018	2017 (restated)
Current and other assets	\$ 10,008,020	\$ 8,980,370
Capital assets	39,762,768	41,063,202
Restricted assets	-	228,473
Deferred outflows	823,318	987,812
Total assets and deferred outflows of resources	50,594,106	51,259,857
Current liabilities	2,092,563	1,845,668
Long-term liabilities	38,215,984	48,855,385
Deferred inflows	6,513,434	1,689,884
Total liabilities and deferred inflows of resources	46,821,981	52,390,937
Net investment in capital assets	15,070,512	14,685,379
Restricted for federal and state programs	213,056	197,354
Restricted for debt service	1,251,286	1,022,570
Unrestricted	(12,762,729)	(17,036,383)
Total net position	\$ 3,772,125	\$ (1,131,080)

During the year, net position of the District's governmental activities increased by \$4,903,205 to \$3,772,125. Unrestricted net position was (\$12,762,729) at the end of this year.

**Changes in net position.** The District's total fiscal year 2018 revenues, including extraordinary items, were \$41,794,813 at August 31, 2018. Approximately 44% of the District's revenue came from property taxes, 34% came from state allocations, and the remainder came from charges for services, federal and state grants, and miscellaneous other revenue (see the chart "Sources of Revenue for Fiscal Year 2017").



The total cost of all programs and services was \$36,891,608 of which 55% was for direct instruction program costs compared to 56% in the previous year. The District's expenses cover a range of programs including instruction, counseling services, health services, student transportation, food services, plant maintenance and operations, and various other areas of service to students.

In total governmental activities increased the District's net position by \$4,903,205. Key elements of this change are as follows:

	Governmental Activities	
	2018	2017
Revenues		
Program revenues		
Charges for services	\$ 1,280,983	\$ 853,742
State operating grants	5,789,963	1,784,183
Federal grants	4,747,287	5,063,100
General revenues		
Property taxes	16,602,213	16,072,999
State aid - formula grants	12,885,205	13,186,778
Other non-restricted grants and contributions	176,815	128,451
Other	312,347	63,734
Total revenues	41,794,813	37,152,987
Expenses		
Instruction	20,318,649	20,163,133
School leadership	1,666,673	1,620,327
Guidance counseling and evaluation services	985,898	993,054
Food services	1,760,341	1,845,867
Extracurricular activities	1,510,774	1,389,792
General administration	962,276	908,467
Facilities maintenance and operations	4,740,720	4,432,677
Debt service - interest on long-term debt	709,988	753,049
Other functions	4,236,289	4,083,714
Total expenses	36,891,608	36,190,080
Change in net position	4,903,205	962,907
Beginning net position	18,465,383	17,502,476
Prior period adjustment	(19,596,463)	
Beginning net position, restated	(1,131,080)	17,502,476
Ending net position	\$ 3,772,125	\$ 18,465,383

The following table presents the cost of each of the District's largest programs as well as each program's net cost (total cost less fees generated by program activities). The net cost shows the financial burden that was placed on the District's taxpayers and state aid funding by each of these functions.

- The cost of all governmental activities in 2018 was \$36,891,608 compared to \$36,190,080 in the previous year.
- The amount that our local taxpayers paid for these activities through property taxes was \$16,602,213 for the 2018 year and \$16,072,999 for the 2017 year.

	Total Cost of	Program	Net Cost
	Services	Revenues	
Instruction	\$ 20,318,649	\$ 7,280,357	\$ (13,038,292)
Facilities maintenance/Operations	4,740,720	464,561	(4,276,159)
Food service	1,760,341	1,843,824	83,483
Debt service	709,988	71,261	(638,727)
School leadership	1,666,673	436,892	(1,229,781)
Extracurricular	1,510,774	279,341	(1,231,433)
Counseling	985,898	462,499	(523,399)
General administrative	962,276	136,621	(825,655)
Other programs	4,236,289	842,877	(3,393,412)
Total	\$ 36,891,608	\$ 11,818,233	\$ (25,073,375)

#### Financial Analysis of the District's Governmental Funds

Revenues from governmental fund types totaled \$37,547,574. Local revenues increased by \$992,519 from the prior year, primarily due to the insurance proceeds on HVAC throughout the campus and the increase in tax revenue. State revenue decreased \$285,151 due to a decrease in Available School Fund per CAP from prior year. Federal revenue decreased \$2,844, primarily due to slight decreases amongst variance federal funding.

#### Governmental Funds Budgetary Highlights

The original budget for the general fund reflected a balanced budget. Over the course of the year, the District amended its budget as needed; however, revenue exceeded expenditures and other uses by \$305,965 at August 31, 2018.

• Local funding increased \$377,000 from the original budget, state revenue increased \$16,000 from the original budget, and federal revenue increased \$290,000 from the original budget.

In the District's child nutrition program, the final amended budget reflected a balanced budget. Actual results were no change in fund balance. Actual revenues did not vary significantly from budgeted amounts.

In the District's debt service fund, there was an actual increase of revenues and other sources over expenditures and other uses of \$172,545 versus the original balanced budget. The increase was due to receiving additional state revenue.

#### **Capital Assets**

At the end of 2018, the District had invested \$85,500,622 in a broad range of capital assets, including land, buildings, furniture, and equipment. Accumulated depreciation on these assets was \$45,737,854 at year-end. The above included current-year capital asset additions of \$455,525.

	Governmental Activities	
	2018 2017	
Land	\$ 333,870	\$ 333,870
Building and improvements	77,569,794	77,491,443
Furniture and equipment	7,596,958	7,219,784
Totals at historical costs	85,500,622	85,045,097
Less accumulated depreciation for		
Building and improvements	(39,646,238)	(38,171,620)
Furniture and equipment	(6,091,616)	(5,810,275)
Total accumulated depreciation	(45,737,854)	(43,981,895)
Net capital assets (net)	\$ 39,762,768	\$ 41,063,202

#### **Long-Term Debt**

At the end of 2018, the District's long-term debt consisted of the following:

	Governmental Activities	
	2018 2017 (re	
Notes payable	\$ 269,248	\$ 356,230
Unlimited tax refunding bond series 2014	21,380,000	22,725,000
Unamortized premium on Unlimited Tax		
Refunding bond series 2014	2,002,826	2,169,729
Net pension liability	3,388,244	3,874,352
Net OPEB liability	11,175,666	19,730,074
Total bonds payable	\$ 38,215,984	\$ 48,855,385

At year-end the District had \$21,380,000 in bonds outstanding which represents a decrease of \$1,345,000 since last year, and the District had \$269,248 in notes outstanding which represents a decrease of \$86,982 since last year.

#### **Economic Factors and Next Year's Budget and Rates**

The local economy continues to be strong. The 2018-19 appraised property values increased by approximately 5.64%. Due to a small decrease in refined ADA and an increase in property tax revenue, state revenue decreased. The state decreases at a lower rate resulting in a net increase for the District's General Fund revenue.

The Maintenance and Operations (M&O) tax rate remained the same at \$1.04 per \$100 valuation for the 2018-2019 year. The Interest and Sinking (I&S) tax rate decreased by \$0.01 to \$0.1651 per \$100 valuation for the 2018-19 year. The District's 18-19 General Fund revenue budget increased by \$1.125 million.

General fund expenditures are budgeted to increase by \$1.125 million. Major expenditure changes include a 2.5% to the midpoint salary increase for all employees. The District added 2 additional Response to Interventionists (RTI) and 1.5 new School Resource Officers (SRO). The budget also includes a large portion assigned to technology. The district started the 2018-2019 year with a balanced budget.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Brownwood ISD Business Manager at 325-643-5644.

Data		
Control		Governmental
Codes	_	Activities
	Assets	
1110	Cash and cash equivalents	\$ 2,097,769
1120	Investments - current	6,559,854
1220	Property taxes receivable (delinquent)	958,424
1230	Allowance for uncollectible taxes	(496,066)
1240	Due from other governments	868,751
1290	Other receivables, net	99
1410	Prepayments	19,189
	Capital assets	
1510	Land	333,870
1520	Building and improvements, net	37,923,556
1530	Furniture and equipment, net	1,505,342
1000	Total assets	49,770,788
	Deferred outflows of resources	
1705	Deferred outflows - pension	643,755
1706	Deferred outflows - OPEB	179,563
1700	Total deferred outflows of resources	823,318
	Liabilities	
2110	Accounts payable	318,814
2140	Interest payable	46,353
2160	Accrued wages payable	1,043,669
2300	Unearned revenues	683,727
	Noncurrent liabilities	
2501	Due within one year	1,468,106
2502	Due in more than one year	20,181,142
2516	Premium on issuance of bonds	2,002,826
2540	Net pension liability	3,388,244
2545	Net OPEB liability	11,175,666
2000	Total liabilities	40,308,547

Data Control Codes		Governmental Activities
	Deferred inflows of resources	
2601	Deferred gain on refunding	1,040,182
2605	Deferred inflows - pension	798,449
2606	Deferred inflows - OPEB	4,674,803
2600	Total deferred inflows of resources	6,513,434
	Net position	
3200	Net investment in capital assets	15,070,512
3820	Restricted for federal programs	213,056
3850	Restricted for debt service	1,251,286
3900	Unrestricted net position	(12,762,729)
3000	Total net position	\$ 3,772,125

	Program Revenues				
1	3 4				
Data	Operating				
Control	ges for Grants and				
Codes Functions/Programs Expenses Ser	vices Contributions				
Governmental Activities					
11 Instruction \$ 20,318,649 \$ 7	67,489 \$ 6,512,868				
12 Instructional resources and media services 376,352	- 58,302				
13 Curriculum and instructional staff development 121,710	- 47,378				
21 Instructional leadership 580,043	- 173,113				
23 School leadership 1,666,673	- 436,892				
31 Guidance, counseling, and evaluation services 985,898	- 462,499				
32 Social work services 116,638	- 230,000				
33 Health services 311,382	- 82,128				
34 Student transportation 919,249					
35 Food services 1,760,341 3	355,045 1,488,779				
36 Extracurricular activities 1,510,774 1	45,967 133,374				
41 General administration 962,276	- 136,621				
51 Facilities maintenance and operations 4,740,720	12,482 452,079				
52 Security and monitoring services 27,226	- (14,200)				
53 Data processing services 1,309,893	- 250,454				
72 Debt service - interest on long-term debt 709,988	- 71,261				
73 Debt service - bond issuance costs and fees 1,999					
93 Payments related to shared services arrangements -	- 15,702				
99 Other intergovernmental charges 471,797	<u> </u>				
TG Total governmental activities 36,891,608 1,2	280,983 10,537,250				
TP Total primary government \$\\\\\$ 36,891,608 \\\\\\$ 1,2	\$10,537,250				
General Revenues					
Taxes MT Property taxes, levied for ge	maral nurnocac				
DT Property taxes, levied for de					
SF State aid - formula grants	ot service				
GC Grants and contributions no	t restricted				
IE Investment earnings	t restricted				
MI Miscellaneous	e e e e e e e e e e e e e e e e e e e				
TR Total general revenues					
CN Change in net position	Ç				
	Net position - beginning				
PA Prior period adjustment					
, , ,	ıted				

		Net (Expense) Revenue and		
		Changes in Net Position		
5		6	8	
Cap		Primary Gov.		
Grant		Governmental		
Contrib	outions	Activities	Total	
φ		¢ (12.029.202)	Ф (12 029 <b>2</b> 02)	
\$	-	\$ (13,038,292)	\$ (13,038,292)	
	-	(318,050) (74,332)	(318,050) (74,332)	
	_	(406,930)	(406,930)	
	_	(1,229,781)	(1,229,781)	
	_	(523,399)	(523,399)	
	_	113,362	113,362	
	_	(229,254)	(229,254)	
	-	(919,249)	(919,249)	
	-	83,483	83,483	
	-	(1,231,433)	(1,231,433)	
	-	(825,655)	(825,655)	
	-	(4,276,159)	(4,276,159)	
	-	(41,426)	(41,426)	
	-	(1,059,439)	(1,059,439)	
	-	(638,727)	(638,727)	
	-	(1,999)	(1,999)	
	-	15,702	15,702	
		(471,797)	(471,797)	
	<del>-</del>	(25,073,375)	(25,073,375)	
\$	-	(25,073,375)	(25,073,375)	
		14,209,718	14,209,718	
		2,392,495	2,392,495	
		12,885,205	12,885,205	
		176,815	176,815	
		136,831	136,831	
		175,516	175,516	
		29,976,580	29,976,580	
		4,903,205	4,903,205	
		18,465,383	18,465,383	
		(19,596,463)	(19,596,463)	
		(1,131,080)	(1,131,080)	
		\$ 3,772,125	\$ 3,772,125	

			50		98
Data		10	Debt		Total
Control		General	Service	Other	Governmental
Codes		Fund	Fund	Funds	Funds
	Assets				
1110	Cash and cash equivalents	\$1,694,656	\$ 43,106	\$ 360,007	\$ 2,097,769
1120	Investments - current	5,418,301	1,141,553	-	6,559,854
1220	Property taxes - delinquent	820,312	138,112	-	958,424
1230	Allowance for uncollectible taxes (credit)	(424,581)	(71,485)	_	(496,066)
1240	Receivables from other governments	197,446	-	671,305	868,751
1260	Due from other funds	560,126	-	_	560,126
1290	Other receivables	99	-	-	99
1000	Total assets	8,266,359	1,251,286	1,031,312	10,548,957
1000a	Total assets and deferred outflows	\$8,266,359	\$1,251,286	\$1,031,312	\$10,548,957
	Liabilities				
2110	Accounts payable	\$ 177,468	\$ -	\$ 141,346	\$ 318,814
2160	Accrued wages payable	1,043,669	-	-	1,043,669
2170	Due to other funds	-	-	560,126	560,126
2300	Unearned revenues	566,943	_	116,784	683,727
		· · · · · · · · · · · · · · · · · · ·		,	
2000	Total liabilities	1,788,080	-	818,256	2,606,336
	Deferred inflows of resources				
2600	Unavailable revenue - property taxes	387,832	65,446		453,278
	Total deferred inflows of resources	387,832	65,446		453,278
	Fund balance				
3450	Restricted - federal or state funds grant	-	-	213,056	213,056
	Restricted - retirement of long-term debt	-	1,185,840	-	1,185,840
3600	Unassigned fund balance	6,090,447			6,090,447
3000	Total fund balances	6,090,447	1,185,840	213,056	7,489,343
4000	m . 111 1111 1 2 2 2 2 2 2 2 2 2 2 2 2 2				
4000	Total liabilities, deferred inflows and				*
	fund balances	\$8,266,359	\$1,251,286	\$1,031,312	\$10,548,957

## Brownwood Independent School District

Reconciliation of the Governmental Funds Balance Sheet to Statement of Net Position (Exhibit C-1r)

August 31, 2018

Total Fund Balances - Governmental Funds	\$ 7,489,343
Capital assets, net of accumulate depreciation, are not finacial resources and therefore are not reported as assets in governmental funds.	ore 39,762,768
Some liabilities, including bonds payable are not due and payable in the current per therefore are not reported in the funds:	riod and
Deferred gain on refunding (1,0	49,248) 40,182) 02,826) 19,189 (24,673,067)
Accrued interest is not due and payable in the current period and therefore is not re as a liability in the governmental funds.	ported (46,353)
Certain assets are not available to pay for current period expenditures and therefore deferred in the funds. These are:	e are
Deferred resource inflow for property taxes	453,278
The government-wide statements include the District's proportionate share of the Tepension liabilities and TRS-Care net OPEB liabilities, as well as certain pension and related transactions accounted for as deferred inflows and outflows of resources:	
Deferred outflows of resources - TRS pension  Deferred inflows of resources - TRS pension  Net OPEB liability  Deferred outflows of resources - TRS-Care OPEB	88,244) 643,755 98,449) 75,666) 79,563 74,803) (19,213,844)
Net position of governmental activities - Statement of Net Position	\$ 3,772,125

## Brownwood Independent School District

Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds (Exhibit C-2) Year Ended August 31, 2018

Data Control Codes			10 General Fund		50 Debt Service Fund	Other Funds	Go	98 Total overnmental Funds
	Revenues							
5700	Total local and intermediate sources	\$	14,758,637	\$	2,405,509	\$ 407,549	\$	17,571,695
5800	State program revenues		14,183,762		71,261	273,878		14,528,901
5900	Federal program revenues		699,691			 4,747,287		5,446,978
5020	Total revenues		29,642,090		2,476,770	5,428,714		37,547,574
	Expenditures							
	Current							
0011	Instruction		16,723,586		-	2,796,568		19,520,154
0012	Instructional resources and media services		340,908		-	-		340,908
0013	Curriculum and instructional staff development		76,780		-	43,580		120,360
0021	Instructional leadership		513,109		-	74,521		587,630
0023	School leadership		1,542,358		-	94,399		1,636,757
0031	Guidance, counseling, and evaluation services		809,356		-	278,444		1,087,800
0032	Social work services		1,608		-	230,000		231,608
0033	Health services		265,216		-	14,414		279,630
0034	Student (pupil) transportation		828,966		-	-		828,966
0035	Food services		7,686		-	1,819,846		1,827,532
0036	Extracurricular activities		1,374,727		-	44,757		1,419,484
0041	General administration		911,280		-	-		911,280
0051	Facilities maintenance and operations		4,167,199		-	16,483		4,183,682
0052	Security and monitoring services		85,665		-	-		85,665
0053	Data processing services		1,121,581		-	-		1,121,581
	Debt Service							
0071	Principal on long-term debt		86,982		1,345,000	-		1,431,982
0072	Interest on long-term debt		7,596		958,825	-		966,421
0073	Bond issuance cost and fees		-		400	-		400
	Intergovernmental							
0099	Other intergovernmental charges		471,797	-		 		471,797
6030	Total expenditures		29,336,400		2,304,225	 5,413,012		37,053,637
1100	Excess (Deficiency of Revenues Over (Under) Expenditures		305,690		172,545	15,702		493,937
	Other Financing Sources (Uses)							
7912	Sale of real and personal property	_	275					275
7080	Total other financing sources (uses)		275			 		275
1200	Net Change in Fund Balances		305,965		172,545	15,702		494,212
0100	Fund Balance - September 1 (Beginning)		5,784,482		1,013,295	 197,354		6,995,131
3000	Fund Balance - August 31 (Ending)	\$	6,090,447	\$	1,185,840	\$ 213,056	\$	7,489,343

## Brownwood Independent School District

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental)

Funds to the Statement of Activities (Exhibit C-2r )Year Ended August 31, 2018

Funds to the Statement of Activities (Exhibit C-21) Fear Ended	Augu	181 31, 2016
Total Net Change in Fund Balances - Governmental Funds	\$	494,212
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of including the 2018 capital outlays of \$455,525, and debt principal repayments of \$1,431,982 is to increase net position.		1,887,507
2018 depreciation expense increases accumulated depreciation. The net effect of the current year's depreciation is to decrease net position.		(1,755,959)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to the accrual basis of accounting. These include recognizing deferred tax revenue of \$453,278 as revenue and removing the prior year's tax collection of \$396,459.		56,819
Interest payable on long-term debt is accrued in the government-wide financial statements, whereas in the fund financial statements, interest expense is reported when due. The current year change in the accrual is a decrease of \$2,848. The net effect is to increase net position.		2,848
Governmental funds report the effect of bond proceeds, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The net effect of including the amortization of bond premium of \$166,903, amortization of deferred gain on bond refunding of \$86,682, and amortization of prepaid insurance associated with bond issuance of \$1,597 is to increase net position.		251,988
Changes in the deferred outflows of resources, deferred inflows of resources and net pension liability must be recorded as expenses. Changes in contributions made after the measurement date caused the change in net position to decrease in the amount of \$8,687. The District's share of the unrecognized deferred inflows and outflows for TRS as of the measurement date must be amortized and the District's proportionate share of the pension expense must be recognized. These cause the change in net position to increase in the amount of \$48,920. The net effect is an increase in net position.		40,233
Changes in the deferred outflows of resources, deferred inflows of resources and net OPEB liability must be recorded as expenses. Changes in contributions made after the measurement date caused the change in net position to increase in the amount of \$44,201. The District's share of the unrecognized deferred inflows and outflows for TRS as of the measurement date must be amortized and the District's proportionate share of the pension expense must be recognized. These cause the change in net position to increase in the amount of \$3,881,356. The net effect is an increase in net position.	. <u></u>	3,925,557
Change in net position of governmental activities - Statement of Activities	\$	4,903,205

Brownwood Independent School District Statement of Fiduciary Net Position – Fiduciary Funds (Exhibit E-1) August 31, 2018

	Agency Funds
Assets	
Cash and cash equivalents	\$ 300,169
Total assets	\$ 300,169
Liabilities	
Due to student groups	\$ 300,169
Total liabilities	\$ 300,169

#### **Note 1 - Reporting Entity**

The Board of Trustees, a seven-member group, has fiscal accountability over all activities related to public elementary and secondary education within the jurisdiction of the Brownwood Independent School District (the District). The public elects the members of the Board of Trustees. The Trustees as a body corporate have the exclusive power and duty to govern and oversee the management of the public schools of the District. All powers and duties not specifically delegated by statute to the Texas Education Agency (TEA) or to the State Board of Education are reserved for the Trustees, and the Agency may not substitute its judgment for the lawful exercise of those powers and duties by the Trustees. The District is not included in any other governmental "reporting entity" as defined in Section 2100, Codification of Governmental Accounting and Financial Reporting Standards. There are no component units included within the reporting entity. The basic financial statements of the District include all activities for which the Board exercises these governance responsibilities.

The District receives funding from local, state and federal government sources and must comply with the requirements of these funding source entities.

#### **Note 2 - Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

### Note 3 - Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments, are recorded only when payment is due.

Property taxes and penalties and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when the government receives cash.

The government reports the following major governmental funds:

The *General Fund* is the District's primary operating fund. It accounts for all financial resources of the general government, except those that are required to be accounted for in another fund.

The *Debt Service Fund*, a governmental fund type, accounts for financial resources that are restricted, committed or assigned to expenditures for principal and interest on long-term debt of governmental activities.

Additionally, the government reports the following fund types:

The *Special Revenue Funds*, a governmental fund type, account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The District accounts for each federal and state grant in a separate special revenue fund.

Agency Funds, a fiduciary fund type, account for resources held for others in a custodial capacity.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, and then unrestricted resources, as they are needed.

#### Note 4 - Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Equity

#### **Deposits and Investments**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the District to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements, and the State Treasurer's Investment Pool.

Investments for the District are reported at amortized cost. The State Treasurer's Investment Pool is operated in accordance with appropriate state laws and regulations.

#### **Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

#### **Capital Assets**

Capital assets, which include property, plant and equipment, are reported in the governmental activities column in the government-wide financial statements. The District defines capital assets as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

In the government-wide statements, property, plant and equipment of the District is depreciated using the straight line method over the following estimated useful lives:

Assets	<b>Years</b>
Buildings & improvements	30 - 45
Furniture & equipment	5 - 20

#### **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premiums or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Deferred Outflows/Inflows of Resources**

Deferred outflows/inflows of resources are separate elements of the financial statements. The District has deferred inflows of resources, which arises under the modified accrual basis of accounting, unavailable revenue from property taxes and for its proportionate share of TRS's deferred inflow related to pensions as described in Note 10 and its OPEB liability as described in Note 11. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The District only has one deferred outflow of resources, for its proportionate share of TRS's deferred outflow related to pensions as described in Note 10 and for its proportionate share of TRS-Care's deferred outflow related to OPEB as described in Note 11.

#### **Pensions**

The fiduciary net position of the TRS has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **OPEB**

The fiduciary net position of the Teacher Retirement System of Texas (TRS) TRS-Care Plan has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources relating to other-post employment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from TRS Care's fiduciary net position. Benefits payments are recognized when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as-you-go plan and all cash is held in a cash account.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### Implementation of GASB Statement No. 75

As of September 1, 2017, the District adopted GASB Statement No. 75 Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The implementation of this standard replaces the requirements of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, and requires governments calculate and report the costs and obligations associated with postemployment benefits other than pensions (OPEB) in their basic financial statements. Employers are required to recognize OPEB amounts for all benefits provided through the plan which include the net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expenses. The effect of the implementation of this standard on beginning net position is disclosed in Note 20 and the additional disclosures required by this standard is included in Note 11.

#### **Note 5 - Fair Value Measurements**

The District adopted GASB Statement No. 72, Fair Value Measurement and Application, which defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction. Fair value accounting requires characterization of the inputs used to measure fair value into three-level fair value hierarchy as follows:

Level 1 inputs are based on unadjusted quoted market prices for identical assets or liabilities in an active market the entity has the ability to access.

Level 2 inputs are observable inputs that reflect the assumptions market participants would use in pricing the asset or liability developed based on market data obtained from sources independent from the entity.

Level 3 inputs are observable inputs that reflect the entity's own assumptions about the assumptions market participants would use in pricing the asset or liability developed based on the best information available.

There are three general valuation techniques that may be used to measure fair value:

Market approach – uses prices generated by market transactions involving identical or comparable assets or liabilities.

Cost approach – uses the amount that currently would be required to replace the service capacity of an asset (replacement cost).

Income approach – uses valuation techniques to convert future amounts to present amounts based on current market expectations.

#### **Note 6 - Stewardship, Compliance and Accountability**

#### **Budgetary Information**

Formal budgetary accounting is employed for all required Governmental Fund Types, as outlined in TEA's Financial Accounting and Reporting module, and is presented on the modified accrual basis of accounting consistent with generally accepted accounting principles. The budget is prepared and controlled at the function level within each organization to which responsibility for controlling operations is assigned.

The official school budget is prepared for adoption for required Governmental Fund Types prior to August 20 of the preceding fiscal year for the subsequent fiscal year beginning September 1. The budget is formally adopted by the Board of Trustees at a public meeting held at least ten days after public notice has been given.

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund, the Debt Service Fund and the Child Nutrition Special Revenue Program. The remaining special revenue funds adopt project-length budgets that do not correspond to the District's fiscal year. Each annual budget is presented on the modified accrual basis of accounting that is consistent with generally accepted accounting principles.

#### **Note 7 - Detailed Notes on All Funds**

#### **Deposits and Investments**

Under Texas state law, the District's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the District's agent, bank approved pledged securities in an amount sufficient to protect District funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation (FDIC) insurance.

The District's investment policies and types of investments are governed by the Public Funds Investment Act (PFIA). The District's management believes that they complied with all significant requirements of the PFIA and the District's investment policies.

#### Custodial credit risk – deposits

At August 31, 2018, the District's deposits (cash, certificates of deposit and interest bearing savings accounts including temporary investments) were entirely covered by pledged collateral held by the District's agent bank in the District's name or by federal deposit insurance.

#### **Investments**

State statutes and Board policy authorize the District to invest in 1) obligations of the U.S. or its agencies and instrumentalities; 2) obligations of state, agencies, counties, cities, and other political subdivisions of any state having been rated as to investment quality by a nationally recognized investment rating firm and having received a rating of not less than "A" or its equivalent; 3) guaranteed or secured certificates of deposit issued by state or national banks domiciled in Texas; 4) obligations of the state of Texas or its agencies; 5) other obligations guaranteed by the U.S. or the state of Texas or their agencies and instrumentalities; 6) fully collateralized repurchase agreements; and 7) public funds investment pools. Temporary investments are reported at cost that approximates market and the certificates of deposit are secured, when necessary, by the FDIC or obligations of items 1-3 above at 102% of the investment's market value. TexPool is a local government investment pool under the oversight of the Texas Comptroller of Public Accounts.

#### **Concentration of Credit Risk**

The District's investment policy is for the investment portfolio to be diversified in terms of investment instruments, maturity scheduling, and financial institutions to reduce risk of loss resulting from overconcentration of assets in a specific class of investments, specific maturity or specific issuer.

#### **Interest Rate Risk**

The District's investment policy states that any internally created pool fund group of the District shall have a maximum dollar weighted maturity of 180 days. The maximum allowable stated maturity of any other individual investment owned by the District shall not exceed one year from the time of purchase. The Board may specifically authorize a longer maturity for a given investment, within legal limits.

#### **Credit Risk**

State law and District policy limit investments in public funds investment pools to those rated no lower than AAA or AAAm or an equivalent rating by at least one nationally recognized rating service. TexPool is rated AAAm by Standard & Poor's.

The investments held at August 31, 2018, is shown below:

			Weighted Average	
Name	I	Fair Value	Maturity (Days) *	Credit Rating
TexPool	\$	6,559,854	27	AAAm
	\$	6,559,854		

<sup>\*</sup> To arrive at weighted average maturity, the maturity of floating rate and variable rate securities was deemed to be the final maturity of such securities.

#### **TexPool**

Under the TexPool Participation Agreement, administrative and investment services to TexPool are provided by Federated Investors, Inc. through an agreement with the State of Texas Comptroller of Public Accounts. The State Comptroller is the sole officer, director, and shareholder of the Texas Treasury Safekeeping Trust Company authorized to operate TexPool. TexPool uses amortized cost rather than market value to report net assets to compute share prices. Accordingly, the reported value of the pool is the same as the fair value of the pool shares. TexPool is subject to annual review by an independent auditor consistent with the Public Funds Investment Act. Audited financial statements of the pool are available at First Public, 12008 Research Blvd., Austin, Texas 78759. In addition, TexPool is subject to review by the State Auditor's Office and by the Internal Auditor of the Comptroller's Office.

#### **Property Tax**

In the fund financial statements, property tax revenues are considered available when collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. The District levies its taxes on October 1 in conformity with Subtitle E, Texas Property Tax Code. Taxes are due upon receipt of the tax bill and are past due and subject to interest if not paid by January 31 of the year following the October 1 levy date. The assessed value of the property tax roll (net of exemptions) on January 1, 2016, upon which the levy for the August 31, 2018, fiscal year was based, was \$1,360,838,038. Taxes are delinquent if not paid by February 1. Delinquent taxes are subject to both penalty and interest charges plus delinquent collection fees for attorney costs.

Current tax collections for the year ended August 31, 2018 were 97.2% of the year-end adjusted tax levy. Allowances for uncollectible taxes within the General and Debt Service Funds are based on historical experience in collecting taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the District is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature. As of August 31, 2018, property taxes receivable, net of estimated uncollectible taxes, totaled \$462,358.

The tax rate to finance general governmental services was \$1.04 per \$100 for the year ended August 31, 2018, and a tax rate of \$0.17510 per \$100 was assessed to finance the payment of principal and interest on long-term obligations.

#### **Due from Other Governments**

The District participates in a variety of federal and state programs from which it receives grants to partially or fully finance certain activities. In addition, the District receives entitlements from the State through the School Foundation and Per Capita Programs. Amounts due from federal and state governments as of August 31, 2018, are summarized below.

	State	e Grants/	Federal	
Fund	Enti	tlements	Grants	Total
General fund	\$	1,080	\$ 196,366	\$ 197,446
Debt service fund		-	-	-
Nonmajor funds			671,305	671,305
	\$	1,080	\$ 867,671	\$ 868,751

#### **Interfund Receivables, Payables and Transfers**

In the fund financial statements, interfund balances are the results of normal transactions between funds and will be liquidated in the subsequent fiscal year.

Interfund balance at August 31, 2018, resulting from payroll and accumulated fund charges, consisted of the following individual fund balances:

	Due From Other Funds	Due To Other Funds
General Fund Nonmajor Governmental Funds	\$ 560,126	\$ - 560,126
	\$ 560,126	\$ 560,126

#### **Note 8 - Capital Assets**

Capital asset activity for the year ended August 31, 2018 was as follows:

	Beginning Balance	Additions	Deletions/ Transfers	Ending Balance
Capital assets, not being depreciated Land	\$ 333,870	\$ -	\$ -	\$ 333,870
Total capital assets, not being depreciated	333,870			333,870
Capital assets, being depreciated Building and improvements Furniture and equipment	77,491,443 7,219,784	78,351 377,174	<u>-</u>	77,569,794 7,596,958
Total capital assets, being depreciated	84,711,227	455,525		85,166,752
Less accumulated depreciation for Building and improvements Furniture and equipment	(38,171,620) (5,810,275)	* * * * * * * * * * * * * * * * * * * *	 	(39,646,238) (6,091,616)
Total accumulated depreciation	(43,981,895)	(1,755,959)		(45,737,854)
Total capital assets, being depreciated (net)	40,729,332	(1,300,434)		39,428,898
Total capital assets (net)	\$ 41,063,202	\$ (1,300,434)	\$ -	\$ 39,762,768

Depreciation expense was charged to the District's functions as follows:

Instruction	\$ 713,339
Instructional resources and media services	2,932
Instructional leadership	2,244
School leadership	9,464
Guidance, counseling and evaluation services	1,129
Student (pupil) transportation	90,283
Food services	32,287
Cocurricular/extracurricular activities	72,703
General administration	70,721
Facilities maintenance and operations	752,536
Data processing services	 8,321
Total depreciation expense - governmental activities	\$ 1,755,959

## Note 9 - Long-Term Debt

#### **Bonds Payable**

Bonded indebtedness of the District is reflected in the Government-Wide Statement of Net Position. In the Fund Financial Statements, the current requirements for principal and interest expenditures are accounted for in the Debt Service Fund.

#### **Notes Payable**

Notes payable owed by the District is reflected in the Government-Wide Statement of Net Position. In the Fund Financial Statements, the current requirements for principal and interest expenditures are accounted for in the General Fund.

A summary of the changes in bonds payable and other long-term debt follows:

	Interest Rate Payable	Amount of Original Issue	Amounts Outstanding 8/31/2017	Issued / Accretion	Refunded/ Retired	Amounts Outstanding 8/31/2018
Bonds payable						
Unlimited Tax Refunding	ng					
Bonds Series 2014	2% - 5%	\$ 26,000,000	\$ 22,725,000	\$ -	\$ 1,345,000	\$ 21,380,000
Total bonds payable	2	26,000,000	22,725,000		1,345,000	21,380,000
Notes Payable						
Citizens bank	2.09%	449,300	356,230		86,982	269,248
Total notes payable		449,300	356,230		86,982	269,248
Total long-term	debt	\$ 26,449,300	\$23,081,230	\$ -	\$ 1,431,982	\$21,649,248
		Amounts			Amounts	
		Outstanding	Issued /	Refunded/	Outstanding	
		8/31/2017	Accretion	Retired	8/31/2018	
Unamortized premium		\$ 2,169,729	\$ -	\$ 166,903	\$ 2,002,826	
Net Pension Liability		3,874,352	500,453	986,561	3,388,244	
OPEB Liability		19,730,074	1,893	8,556,301	11,175,666	
Total other long-term	m debt	\$ 25,774,155	\$ 502,346	\$9,709,765	\$16,566,736	

The current portion of each bond at August 31, 2018 was as follows:

Unlimited Tax Refunding Bonds Series 2014	\$1,380,000
Citizens Bank	88,106
Total	\$1,468,106

Debt service requirements are as follows:

			Total
Year Ended August 31	Principal	Interest	Requirements
2019	\$ 1,468,106	\$ 930,395	\$ 2,398,501
2020	1,529,973	871,828	2,401,801
2021	1,606,169	796,052	2,402,221
2022	1,590,000	716,475	2,306,475
2023	1,660,000	643,525	2,303,525
2024-2028	7,355,000	2,771,438	10,126,438
2029-2031	6,440,000	493,750	6,933,750
	\$ 21,649,248	\$ 7,223,463	\$ 28,872,711

The District designates a portion of its tax rate for debt service in order to comply with the ordinance to create from such tax revenues, a sinking fund sufficient to pay the current interest due thereon and each installment of principal as it becomes due.

There are a number of limitations and restrictions contained in the general obligation bond indentures. The District is in compliance with all significant limitations and restrictions at August 31, 2018.

Pension and OPEB liabilities are typically liquidated through contributions to TRS made by the following funds: General Fund, ESEA I – Improving Basic Programs, and IDEA – B Formula.

#### **Note 10 - Defined Benefit Pension Plan**

The District participates in a cost-sharing multiple employer defined benefit pension that has a special funding situation. The plan is administered by the TRS. TRS's defined benefit pension plan is established and administered in accordance with the Texas Constitution, Article XVI, Sec. 67, and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) as of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension Board of Trustees does not have the authority to establish or amend benefit terms.

All employees of public state-supported education institutions in Texas who are employed for one-half or more of the standard work load and who are not exempt from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

## **Pension Plan Fiduciary Net Position**

Detailed information about the Teacher Retirement System's fiduciary net position is available in a separately-issued Comprehensive Annual Financial Report that includes financial statements and required supplementary information. That report may be obtained on the Internet at

https://www.trs.texas.gov/TRS%20Documents/cafr\_2016.pdf; by writing to TRS at 1000 Red River Street, Austin, TX 78701-2698; or by calling (512) 542-6592.

#### **Benefits Provided**

TRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries) of public and higher education in Texas. The pension formula is calculated using 2.3 percent (multiplier) times the average of the five highest annual creditable salaries times years of credited service to arrive at the annual standard annuity except for members who are grandfathered, the three highest annual salaries are used. The normal service retirement is at age 65 with 5 years of credited service or when the sum of the member's age and years of credited service equals 80 or more years. Early retirement is at age 55 with 5 years of service credit or earlier than 55 with 30 years of service credit. There are additional provisions for early retirement if the sum of the member's age and years of service credit total at least 80, but the member is less than age 60 or 62 depending on date of employment, or if the member was grandfathered in under a previous rule. There are no automatic post-employment benefit changes; including automatic COLAs. Ad hoc post-employment benefit changes, including ad hoc COLAs can be granted by the Texas Legislature as noted in the Plan description above.

## **Contributions**

Contribution requirements are established or amended pursuant to Article 16, section 67 of the Texas Constitution which requires the Texas legislature to establish a member contribution rate of not less than 6% of the member's annual compensation and a state contribution rate of not less than 6% and not more than 10% of the aggregate annual compensation paid to members of the system during the fiscal year. Texas Government Code section 821.006 prohibits benefit improvements, if as a result of the particular action, the time required to amortize TRS' unfunded actuarial liabilities would be increased to a period that exceeds 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action.

Employee contribution rates are set in state statute, Texas Government Code 825.402. Senate Bill 1458 of the 83rd Texas Legislature amended Texas Government Code 825.402 for member contributions and established employee contribution rates for fiscal years 2014 thru 2017. The 83rd Texas Legislature, General Appropriations Act (GAA) established the employer contribution rates for fiscal years 2014 and 2015. The 84th Texas Legislature, GAA established the employer contribution rates for fiscal years 2016 and 2017.

	Contribution Rates				
		2017		2018	
Member Non-employer contributing entity (state) Employers	7.70% 6.80% 6.80%			7.70% 6.80% 6.80%	
Member contributions NECE on-behalf contributions Employer contributions	\$	1,492,268 970,550 347,297	\$	1,569,547 1,051,926 338,610	

Contributors to the plan include members, employers and the State of Texas as the only non-employer contributing entity. The State contributes to the plan in accordance with state statutes and the General Appropriations Act (GAA).

As the non-employer contributing entity for public education, the State of Texas contributes to the retirement system an amount equal to the current employer contribution rate times the aggregate annual compensation of all participating members of the pension trust fund during that fiscal year reduced by the amounts described below which are paid by the employers. Employers including public schools are required to pay the employer contribution rate in the following instances:

- On the portion of the member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code.
- During a new member's first 90 days of employment.
- When any part or all of an employee's salary is paid by federal funding sources, a privately sponsored source, from non-educational and general, or local funds.
- When the employing district is a public junior college or junior college district, the employer shall contribute to the retirement system an amount equal to 50% of the state contribution rate for certain instructional or administrative employees; and 100% of the state contribution rate for all other employees.

In addition to the employer contributions listed above, there are two additional surcharges an employer is subject to.

- When employing a retiree of the Teacher Retirement System the employer shall pay both the member contribution and the state contribution as an employment after retirement surcharge.
- When a school district or charter school does not contribute to the Federal Old Age, Survivor and Disability Insurance Program (OASDI) for certain employees, they must contribute 1.5% of the state contribution rate for certain instructional or administrative employees; and 100% of the state contribution rate for all other employees.

## **Actuarial Assumptions**

The total pension liability in the August 31, 2017 actuarial valuation was determined using the following actuarial assumptions:

Valuation date August 31, 2017 Individual Entry Age Normal Actuarial cost method Asset valuation method Market Value Single discount rate 8.00% Long-term expected investment rate of return 8.00% Municipal bond rate\* N/A\*Last year ending August 31, in the 2017 to 2016 projected period (100 Years) 2116 Inflation 2.50% Salary increases 3.5% to 9.5% Benefit changes during year None Ad hoc post-employment benefit changes None

The actuarial methods and assumptions are primarily based on a study of actual experience for the four-year period ending August 31, 2014 and adopted on September 24, 2015.

## **Discount Rate**

The discount rate used to measure the total pension liability was 8.0%. There was no change in the discount rate since the previous year. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers and the non-employer contributing entity are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The long-term rate of return on pension plan investments is 8%. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the Systems target asset allocation as of August 31, 2017 are summarized on the next page.

<sup>\*</sup> If a municipal bond rate was to be used, the rate would be 3.42% as of August 2017 (i.e., the weekly rate closest to but not later than the Measurement Date). The source for the rate is the Federal Reserve Statistical Release H.15, citing the Bond Buyer Index of general obligation bonds with 20 years to maturity and an average AA credit rating.

# Teacher Retirement System of Texas Asset Allocation and long-Term Expected Real Rate of Return as of August 31, 2017

Asset Class	Target Allocation	Real Return Geometric Basis	Long-Term Expected Portfolio Real Rate of Return *
Global Equity			
U.S.	18.0%	4.6%	1.0%
Non-U.S. developed	13.0%	5.1%	0.8%
Emerging markets	9.0%	5.9%	0.7%
Directional hedge funds	4.0%	3.2%	0.1%
Private equity	13.0%	7.0%	1.1%
Stable Value			
U.S. treasuries	11.0%	0.7%	0.1%
Absolute return	0.0%	1.8%	0.0%
Stable value hedge funds	4.0%	3.0%	0.1%
Cash	1.0%	-0.2%	0.0%
Real Return			
Global inflation linked bonds	3.0%	0.9%	0.0%
Real assets	16.0%	5.1%	1.1%
Energy and natural resources	3.0%	6.6%	0.2%
Commodities	0.0%	1.2%	0.0%
Risk Parity			
Risk parity	5.0%	6.7%	0.3%
Inflation expectation	0.0%		2.2%
Alpha	0.0%		1.0%
Total	100.0%		8.7%

<sup>\*</sup> The Expected Contribution to Returns incorporates the volatility drag resulting from the conversion between Arithmetic and Geometric mean returns.

## **Discount Rate Sensitivity Analysis**

The following schedule shows the impact of the Net Pension Liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (8%) in measuring the 2017 Net Pension Liability.

	1% Decrease in Discount Rate (7.0%)	Discount Rate (8.0%)	1% Increase in Discount Rate (9.0%)
Total TRS net pension liability	\$ 53,902,879,534	\$ 31,974,612,699	\$ 13,715,771,590
District's proportionate share of the net pension liability	5,711,910	3,388,244	1,453,415

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At August 31, 2018, the District reported a liability of \$3,388,244 for its proportionate share of the TRS's net pension liability measured at August 31, 2017. This liability reflects a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the collective net pension liability State's proportionate share that is associated with the District	\$ 3,388,244 9,497,948
Total	\$ 12,886,192

The net pension liability was measured as of August 31, 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The employer's proportion of the net pension liability was based on the employer's contributions to the pension plan relative to the contributions of all employers to the plan for the period September 1, 2016 through August 31, 2017.

At August 31, 2017 the employer's proportion of the collective net pension liability was .000105967 which was a decrease of .00000344 from its proportion measured as of August 31, 2016.

## **Changes Since the Prior Actuarial Valuation**

There were no changes to the actuarial assumptions or other inputs that affected measurement of the total pension liability since the prior measurement date.

There were no changes of benefit terms that affected measurement of the total pension liability during the measurement period.

For the year ended August 31, 2018, the District recognized pension expense of \$724,466. Additionally, the District recognized revenue of \$971,503 for support provided by the State.

At August 31, 2018 the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

•		Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual economic experience Changes in actuarial assumptions Difference between projected and actual investment earnings	\$	49,572 154,340	\$	182,724 88,356 246,927	
Changes in proportion and difference between the employer's contributions and the proportionate share of contributions Contributions paid to TRS subsequent to the measurement date		101,233 338,610		280,442	
Total	\$	643,755	\$	798,449	

\$338,610 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ended August 31, 2019. The other net amounts of the employer's balances of deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended August 31	Pension Expense Amount
2019 2020 2021 2022 2023 Thereafter	\$ (152,599) 63,682 (169,214) (220,161) (25,045) 10,033
Total	\$ (493,304)

## **Note 11 - Postemployment Health Benefits**

## **Plan Description**

The District participates in the Texas Public School Retired Employees Group Insurance Program (TRS-Care). It is a multiple-employer, cost-sharing defined Other Post-Employment Benefit (OPEB) plan that has a special funding situation. The plan is administered through a trust by the Teacher Retirement System of Texas (TRS) Board of Trustees. It is established and administered in accordance with the Texas Insurance Code, Chapter 1575.

## **OPEB Plan Fiduciary Net Position**

Detail information about the TRS-Care's fiduciary net position is available in the separately-issued TRS Comprehensive Annual Financial Report that includes financial statements and required supplementary information. That report may be obtained on the Internet at

http://www.trs.state.tx.us/about/documents/cafr/pd##CAFR; by writing to TRS at 1000 Red River Street, Austin, TX 78701-2698; or by calling (512) 542-6592.

#### **Benefits Provided**

TRS-Care provides a basic health insurance program (TRS-Care 1), at no cost to all retirees from public schools, charter schools, regional education service centers and other educational districts who are members of the TRS pension plan. Optional dependent coverage is available for an additional fee.

Eligible retirees and their dependents not enrolled in Medicare may pay premiums to participate in one of two optional insurance plans with more comprehensive benefits (TRS-Care 2 and TRS-Care 3). Eligible retirees and dependents enrolled in Medicare may elect to participate in one of the two Medicare health plans for an additional fee. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system. The Board of Trustees is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. There are no automatic post-retirement benefit changes, including automatic COLAs.

The premium rates for the optional health insurance are based on years of service of the member. The schedule below shows the monthly rates for the average retiree with Medicare Parts A&B coverage, with 20 to 29 years of service for the basic plan and the two optional plans.

TRS-Plan Premium Rates Effective September 1, 2016 - December 31, 2017

	S-Care 1 sic Plan	Care 2 nal Plan	S-Care 3 onal Plan
Retiree*	\$ -	\$ 70	\$ 100
Retiree and Spouse	20	175	255
Retiree* and Children	41	132	182
Retiree and Family	1	237	3
Surviving Children Only *or surviving spouse	28	62	82

#### **Contributions**

Contribution rates for the TRS-Care plan are established in state statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay-as-you go basis and is subject to changed based on available funding. Funding for TRS-Care is provided by retiree premium contributions and contributions from the state, active employees, and school districts based upon public school district payroll. The TRS Board of Trustees does not have the authority to set or amend contribution rates.

Texas Insurance Code, section 1575.202 establishes the state's contribution rate which is 1.0% of the employee's salary. Section 1575.203 establishes the active employee's rate which is .65% of pay. Section 1575.204 establishes an employer contribution rate of not less than 0.25% or not more than 0.75% of the salary of each active employee of the public. The actual employee contribution rate is prescribed by the Legislature in the General Appropriations Act. The following table shows contributions to the TRS-Care plan by type of contributor:

	Contribution Rates			
	2017		2018	
Active Employee	0.65%		0.65%	
Non-employer contributing entity (state)	1.00%		1.25%	
Employers	0.55%		0.55%	
Federal/private Funding remitted by Employers	1.00%		1.25%	
Member contributions		\$	132,494	
NECE on-behalf contributions			126,450	
Employer contributions			177,812	

In addition to the employer contributions listed above, there is an additional surcharge all TRS employers are subject to (regardless of whether or not they participate in the TRS Care OPEB program). When employers hire a TRS retiree, they are required to pay to TRS Care, a monthly surcharge of \$535 per retiree.

TRS-Care received supplemental appropriations from the State of Texas as the Non-Employer Contributing Entity in the amount of \$15.6 million in fiscal year 2017 and \$182.6 million in fiscal year 2018.

## **Actuarial Assumptions**

The total OPEB liability in the August 31, 2017 actuarial valuation was determined using the following actuarial assumptions:

The following assumptions and other inputs used for members of TRS-Care are identical to the assumptions used in the August 31, 2017 TRS pension plan actuarial valuation:

Rates of Mortality

Rates of Retirement

Rates of Termination

Rates of Disability Incidence

General Inflation

Wage Inflation

Expected Payroll Growth

## **Additional Actuarial Methods and Assumptions**

Valuation date

Actuarial cost method

Individual Entry Age Normal

Inflation

2.50%

Discount Rate \*

Aging Factors

Based on plan specific experience

Expenses

Third-party administrative expenses
related to the delivery of health cares
benefits are included in the ageadjusted claims costs.

Payroll Growth Rate 2.50%
Projected Salary Increases \*\* 3.5% to 9.5%
Healthcare Trend Rates \*\*\* 4.50 % to 12.00%
Election Rates Normal Retirement: 70% participation

prior to age 65 and 75% participation after age 65

Ad hoc post-employment benefit changes

None

#### **Other Information**

There was a significant plan change adopted in the fiscal year ending August 31, 2017. Effective January 1, 2018, only one health plan option will be offered and all retirees will be required to contribute monthly premiums for coverage. Assumption changes made for the August 31, 2017 valuation include a change to the assumption regarding the phase-out of the Medicare Part D subsidies and a change to the discount rate from 2.98% as of August 31, 2016 to 3.42% as of August 31, 2017.

#### **Discount Rate**

A single discount rate of 3.42% was used to measure the total OPEB liability. There was a change of 0.44% in the discount rate since the previous year. Because the plan is essentially a "pay-as-you-go" plan, the single discount rate is equal to the prevailing municipal bond rate. The projection of cash flows used to determine the discount rate assumed that contributions from active members and those of the contributing employers and the non-employer contributing entity are made at the statutorily required rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, the municipal bond rate was applied to all periods of projected benefit payments to determine the total OPEB liability.

<sup>\*</sup> Source: Fixed income municipal bonds with 20 years to maturity that include only federal tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of August 31, 2017.

\*\* Includes inflation at 2.50%.

<sup>\*\*\*</sup> Initial trend rates are 7.00% for non-Medicare retirees; 10.00% for Medicare retirees and 12.00% for prescriptions on all retirees. Initial trend rates decrease to an ultimate trend rate of 4.50% over a period of ten years.

## Teacher Retirement System of Texas Asset Allocation and long-Term Expected Real Rate of Return as of August 31, 2017

Asset Class	Target Allocation	Real Return Geometric Basis	Long-Term Expected Portfolio Real Rate of Return *
Global Equity			
U.S.	18.0%	4.6%	1.0%
Non-U.S. developed	13.0%	5.1%	0.8%
Emerging markets	9.0%	5.9%	0.7%
Directional hedge funds	4.0%	3.2%	0.1%
Private equity	13.0%	7.0%	1.1%
Stable Value			
U.S. treasuries	11.0%	0.7%	0.1%
Absolute return	0.0%	1.8%	0.0%
Stable value hedge funds	4.0%	3.0%	0.1%
Cash	1.0%	-0.2%	0.0%
Real Return			
Global inflation linked bonds	3.0%	0.9%	0.0%
Real assets	16.0%	5.1%	1.1%
Energy and natural resources	3.0%	6.6%	0.2%
Commodities	0.0%	1.2%	0.0%
Risk Parity			
Risk parity	5.0%	6.7%	0.3%
Inflation expectation	0.0%		2.2%
Alpha	0.0%		1.0%
Total	100.0%		8.7%

<sup>\*</sup> The Expected Contribution to Returns incorporates the volatility drag resulting from the conversion between Arithmetic and Geometric mean returns.

## **Discount Rate Sensitivity Analysis**

The following schedule shows the impact of the Net OPEB Liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (3.42%) in measuring the Net OPEB Liability.

	1% Decrease in Discount Rate (2.42%)	Discount Rate (3.42%)	1% Increase in Discount Rate (4.42%)
Total TRS net OPEB liability	\$ 51,324,568,976	\$ 43,486,248,635	\$ 37,186,006,400
District's proportionate share of the net OPEB liability	13,190,060	11,175,666	9,556,547

## **Healthcare Cost Trend Rate Sensitivity Analysis**

The following presents the net OPEB liability of the plan using the assumed healthcare cost trend rate, as well as what the net OPEB liability would be if it were calculated using a trend rate that is one-percentage point lower or one-percentage point higher than the assumed health-care cost trend rate:

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase	
Total TRS net OPEB liability	\$ 36,206,646,484	\$ 43,486,248,635	\$ 53,038,004,180	
District's proportionate share of the net OPEB liability	9,304,858	11,175,666	13,630,401	

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At August 31, 2018, the District reported a liability of \$11,175,666 for its proportionate share of the TRS's Net OPEB Liability. This liability reflects a reduction for State OPEB support provided to the District. The amount recognized by the District as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the collective net OPEB liability State's proportionate share that is associated with the District	\$ 11,175,666 13,874,209
Total	\$ 25,049,875

The Net OPEB Liability was measured as of August 31, 2017 and the Total OPEB Liability used to calculate the Net OPEB Liability was determined by an actuarial valuation as of that date. The District's proportion of the Net OPEB Liability was based on the employer's contributions to the OPEB plan relative to the contributions of all employers to the plan for the period September 1, 2016 through August 31, 2017.

At August 31, 2017, the District's proportion of the collective Net OPEB Liability was 0.000256993 which was the same proportion measured as of August 31, 2016.

## **Changes Since the Prior Actuarial Valuation**

The following were changes to the actuarial assumptions or other inputs that affected measurement of the Total OPEB Liability since the prior measurement period:

1. Significant plan changes were adopted during fiscal year ending August 31, 2017. Effective January 1, 2018, only one health plan will exist (instead of three), and all retirees will be required to contribute monthly premiums for coverage. The health plan changes triggered changes to several of the assumptions, including participation rates, retirement rates, and spousal participation rates.

- 2. The August 31, 2016 valuation had assumed that the savings related to the Medicare Part D reimbursements would phase out by 2022. This assumption was removed for the August 31, 2017 valuation. Although there is uncertainty regarding these federal subsidies, the new assumption better reflects the current substantive plan. This change was unrelated to the plan amendment, and its impact was included as an assumption change in the reconciliation of the total OPEB liability. This change significantly lowered the OPEB liability.
- 3. The discount rate changed from 2.98% as of August 31, 2016 to 3.42% as of August 31, 2017. This change lowered the OPEB liability.

In this valuation, the Cadillac Tax has been calculated as a portion of the trend assumption. Assumptions and methods used to determine the impact of the Cadillac Tax include:

- 1. 2018 thresholds of \$850/\$2,292 were indexed annually by 2.50%.
- 2. Premium data submitted was not adjusted for permissible exclusions to the Cadillac Tax.
- 3. There were no special adjustments to the dollar limit other than those permissible for non-Medicare retirees over 55.

Results indicate that the value of the excise tax would be reasonably represented by a 25 basis point addition to the long term trend rate assumption.

Future actuarial measurements may differ significantly from the current measurements due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions: increases or decreases expected as part of the natural operation of the methodology used for these measurements; and changes in plan provisions or applicable law.

There were no changes of benefit terms that affected measurement of the Total OPEB Liability during the measurement period.

For the year ended August 31, 2018, the District recognized OPEB benefit of \$(4,642,679) and revenue of \$165,874 for support provided by the State.

At August 31, 2018, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to other post-employment benefits from the following sources:

	O	eferred utflows Resources	Deferred Inflows of Resources			
Differences between expected and actual economic experience Changes in actuarial assumptions	\$	-	\$	233,301 4,441,502		
Difference between projected and actual investment earnings		1,698		-		
Changes in proportion and difference between the employer's contributions and the proportionate share of contributions Contributions paid to TRS subsequent to the measurement date		53 177,812		- -		
Total	\$	179,563	\$	4,674,803		

\$177,812 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ended August 31, 2019. The other net amounts of the employer's balances of deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended August 31	OPEB Expense Amount
2019 2020 2021 2022 2023 Thereafter	\$ (616,615) (616,615) (616,615) (616,615) (617,039) (1,589,553)
Total	\$ (4,673,052)

## **Medicare Part D**

The Medicare Prescription Drug, Improvement, and Modernization Act of 2003, which was effective January 1, 2006 established prescription drug coverage for Medicare beneficiaries known as Medicare Part D. One of the provisions of Medicare Part D allows for the TRS-Care to receive retiree drug subsidy payments from the federal government to offset certain prescription drug expenditures for eligible TRS-Care participants. These on-behalf payments have been recognized as equal revenues and expenditures by the District in the amount of \$77,678, \$60,972 and \$76,221 for the years ended August 31, 2018, 2017 and 2016, respectively.

## Note 12 - Risk Management

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2018, the District purchased commercial insurance to cover general liabilities. There were no significant reductions in coverage in the past fiscal year and there were no settlements exceeding insurance coverage for each of the past three fiscal years.

## Note 13 - Healthcare Coverage

During the year ended August 31, 2018, employees of the District were covered by TRS-ActiveCare, a statewide health care benefits program for active public education employees, authorized by House Bill 3343 by the 77<sup>th</sup> Texas Legislature. The program is administered by the Teacher Retirement System of Texas, with Blue Cross Blue Shield of Texas as the health plan administrator and Merck-Medco Managed Care as the pharmacy benefits manager. The District contributes \$341 per month per active employee to the plan, of which \$266 is paid by the District and \$75 is paid by the State of Texas. Employees, at their option, authorized payroll withholdings to pay premiums for dependents. All premiums were paid to TRS-ActiveCare.

## **Note 14 - Contingencies**

The District is not a party to any legal actions that are believed by administration to have a material effect on the financial condition of the District. Accordingly, no provision for losses has been recorded in the accompanying basic financial statements for such contingencies.

The District participates in state and federal grant programs that are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the District has not complied with the rules and regulations governing the grants, if any, refunds of any money received may be required and the collectability of any related receivable at August 31, 2018, may be impaired.

In the opinion of the District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying basic financial statement for such contingencies.

## Note 15 - Accumulated Unpaid Sick Leave Benefits

Vacations are to be taken within the same year they are earned, and any unused days at the end of the year are forfeited. Therefore, no liability for vacation leave has been accrued in the accompanying financial statements. Employees of the District are entitled to sick leave based on category/class of employment. Sick leave is allowed to be accumulated but does not vest. Therefore, a liability for unused sick leave has not been recorded in the accompanying financial statements.

## **Note 16 - Unearned Revenues and Deferred Inflows of Resources**

Unearned revenues in the fund financial statements at August 31, 2018 consisted of the following:

		General Fund	Other vernmental Funds	 Total		
Ticket sales and other State revenue Federal revenue	\$	59,374 507,569	\$ 88,779 24,620 3,385	\$ 148,153 532,189 3,385		
Total	\$	566,943	\$ 116,784	\$ 683,727		

## **Note 17 - Revenues From Local and Intermediate Sources**

For the year ended August 31, 2018, revenues from local and intermediate sources for governmental fund types consisted of the following:

	General	Debt Service	Other Governmental	
	Fund	Fund	Funds	Total
Property taxes	\$ 14,020,321	\$ 2,359,561	\$ -	\$ 16,379,882
Athletic activities	101,282	-	-	101,282
Food service	-	-	355,045	355,045
Rent	16,482	-	-	16,482
Investment income	115,429	21,330	21,330 72	
Revenues from foundations, other non-profit	-			
organizations, gifts and bequests	-	-	325	325
Penalties, interest, and other tax				
related income	140,894	24,618	-	165,512
Other	364,229		52,107	416,336
Total	\$ 14,758,637	\$ 2,405,509	\$ 407,549	\$ 17,571,695

#### **Note 18 - General Fund Federal Source Revenues**

Revenues from federal sources, which are reported in the General Fund, consist of:

	CFDA	Total
School Health and Related Services	N/A	\$ 565,379
Indirect costs		
Career and technical - basic grant	84.048	348
ESEA, Title II, Part A - Teacher/principal training	84.367A	951
Summer School LEP	84.389A	134
Child nutrition cluster	10.553/10.555/	 132,879
	10.559	_
Total		\$ 699,691

## Note 19 - Fund Balance

The District classifies governmental fund balance in accordance with Government Accounting Standards Board (GASB) 54, Fund Balance Reporting and Governmental Fund Type Definitions:

*Nonspendable*, such as fund balance associated with inventories, prepaid expenditures, long-term loans and notes receivable, and property held for resale (unless the proceeds are restricted committed or assigned).

*Restricted* fund balance category includes amounts that can be spent for only the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

*Committed* fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Board of Trustees (the District's highest level of decision-making authority).

Assigned fund balance classification includes general fund amounts constrained for a specific purpose by the Board of Trustees or by an official who has been delegated by official Board action the authority to assign amounts.

*Unassigned* fund balance is the residual classification for the District's general fund and includes all spendable amounts not contained in the other classifications.

#### **Restricted Fund Balance**

At August 31, 2018, the restricted fund balance is composed of the following:

Federal and state grants	\$ 213,055
Retirement of long-term debt	 1,185,840
	\$ 1,398,895

## **Order of Fund Balance Spending Policy**

In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: 1) Restricted; 2) Committed; 3) Assigned; and 4) Unassigned.

## **Minimum Fund Balance Policy**

The District's financial goal is to have a sufficient balance in the operating fund with sufficient working capital and a margin of safety to address local and regional emergencies without borrowing. The District shall strive to maintain a yearly fund balance in the general operating fund in which the total fund balance is 15-20% of the total operating expenditures.

## **Note 20 - Prior Period Adjustment**

As of September 1, 2017, the District adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The implementation of this standard replaces the requirements of GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, and requires governments calculate and report the cost and obligations associated with other postemployment benefits other than pensions in their financial statements, including additional note disclosures and required supplementary information. Beginning net position for governmental activities was restated to adopt the provisions of GASB Statement No. 75 to report the beginning net OPEB liability, and deferred outflows of resources related to contributions made after the measurement date as follows:

Net position - August 31, 2017, as previously reported	\$ 18,465,383
Add net OPEB liability under GASB Statement No. 75	
at August 31, 2017	(19,730,074)
Deferred outflows of resources related to contributions	
made during the year ended August 31, 2017	133,611
Net position - September 1, 2017, as restated	\$ (1,131,080)



Required Supplementary Information August 31, 2018

Brownwood Independent School District

# Brownwood Independent School District Budgetary Comparison Schedule – General Fund (Exhibit G-1)

Year Ended August 31, 2018

Data								Fin	iance with al Budget
Control			Budgeted Amounts			Actual Amounts		Positive or	
Codes	D		Original		Final		AAP BASIS)	(N	legative)
5700	Revenues	ф	14 210 222	Ф	14 605 222	ф	14750 627	Ф	62.415
5700	Total local and intermediate sources	\$	14,318,222	\$	, ,	\$	14,758,637	\$	63,415
5800	State program revenues		14,227,652		14,243,652		14,183,762		(59,890)
5900	Federal program revenues		400,000		690,000		699,691		9,691
5020	Total revenues		28,945,874	_	29,628,874		29,642,090		13,216
	Expenditures								
0011	Current		1.0		1.501.502.5		4 5 500 50 5		02.440
0011	Instruction		16,866,026		16,816,026		16,723,586		92,440
0012	Instructional resources and media services		333,672		348,672		340,908		7,764
0013	Curriculum and instructional staff development		137,007		77,007		76,780		227
0021	Instructional leadership		507,757		517,757		513,109		4,648
0023	School leadership		1,485,506		1,545,506		1,542,358		3,148
0031	Guidance, counseling, and evaluation services		822,286		822,286		809,356		12,930
0032	Social work services		1,771		1,771		1,608		163
0033	Health services		282,867		282,867		265,216		17,651
0034	Student (pupil) transportation		769,000		839,000		828,966		10,034
0035	Food services		11,718		11,718		7,686		4,032
0036	Extracurricular activities		1,335,601		1,405,601		1,374,727		30,874
0041	General administration		924,071		914,071		911,280		2,791
0051	Facilities maintenance and operations		3,684,848		4,242,848		4,167,199		75,649
0052	Security and monitoring services		94,015		94,015		85,665		8,350
0053	Data processing services		1,120,150		1,130,150		1,121,581		8,569
	Debt Service								
0071	Principal payments		94,579		94,579		94,578		1
	Intergovernmental								
0099	Other intergovernmental charges		475,000		485,000		471,797		13,203
6030	Total expenditures		28,945,874		29,628,874		29,336,400		292,474
1100	Excess (Deficiency of Revenues Over								
	(Under) Expenditures		-				305,690		305,690
	Other Financing Sources (Uses)								
7912	Sale of real and personal property		-	_			275		275
7080	Total other financing sources (uses)		-		-		275		275
1200	Net Change in Fund Balances		-		-		305,965		305,965
0100	Fund Balance - September 1 (Beginning)		5,784,482		5,784,482		5,784,482		
3000	Fund Balance - August 31 (Ending)	\$	5,784,482	\$	5,784,482	\$	6,090,447	\$	305,965

## Brownwood Independent School District

Schedule of District's Proportionate Share of the Net Pension Liability – Teacher Retirement System to Texas)
(Exhibit G-2) August 31, 2018

	2018*	2017*	2016*	2015*
District's proportion of the net pension liability	0.010597%	0.010253%	0.011369%	0.011465%
District's proportionate share of net pension liability	\$ 3,388,244	\$ 3,874,352	\$ 4,018,649	\$ 3,062,353
State's proportionate share of the net pension liability associated with the district	9,497,948	11,718,632	11,349,693	10,270,179
	\$ 12,886,192	\$ 15,592,984	\$ 15,368,342	\$ 13,332,532
District's covered payroll	\$ 19,380,101	\$ 19,038,726	\$ 18,801,191	\$ 18,431,472
District's proportionate share of net pension liability as a percentage of its covered payroll	17.48%	20.35%	21.37%	16.61%
Plan fiduciary net position as a percentage of the total pension liability	82.17%	78.00%	78.43%	83.25%

Note: The information disclosed for each fiscal year is reported as of the measurement date of the net pension liability with is August 31 of the preceding fiscal year.

Note - Plan information was unavailable prior to 2014.

## Brownwood Independent School District

Schedule of District's Contributions – Teacher Retirement System to Texas (Exhibit G-3)
August 31, 2018

		2018	2017		2017 201			2015
Contractually required contribution	\$	338,610	\$	347,297	\$	325,755	\$	290,661
Contribution in relation to the contractually required contribution		338,610		347,297		325,755		286,048
Contribution deficiency (excess)	\$	-	\$	-	\$	-	\$	4,613
District's Covered Payroll	\$1	9,977,546	\$1	9,380,101	\$1	9,038,726	\$1	8,801,191
Contributions as a percentage of covered payroll		1.69%		1.79%		1.71%		1.55%

Note: The information disclosed for each fiscal year is reported as of the District's fiscal year-end date.

## Brownwood Independent School District

Schedule of Districts Proportionate Share of the Net OPEB Liability (Exhibit G-4)
August 31, 2018

	2018
District's proportion of the net OPEB liability	0.025699%
District's proportionate share of net OPEB liability	\$ 11,175,666
State's proportionate share of the net OPEB liability associated with the District	13,874,209
	\$ 25,049,875
District's covered-employee payroll	\$ 19,380,101
District's proportionate share of net OPEB liability as a percentage of its covered-employee payroll	57.67%
Plan fiduciary net position as a percentage of the total OPEB liability	0.91%

Note: The information disclosed for each fiscal year is reported as of the measurement date of the net OPEB liability with is August 31 of the preceding fiscal year.

Note - Plan information was unavailable prior to 2018.

## Brownwood Independent School District Schedule of District's Contributions to the OPEB Plan (Exhibit G-5) August 31, 2018

		2018
Contractually required contribution	\$	177,812
Contribution in relation to the contractually required contribution		177,812
Contribution deficiency (excess)	\$	
District's covered-employee payroll	\$ 19	9,977,546
Contributions as a percentage of covered-employee payroll		0.89%

Note: The information disclosed for each fiscal year is reported as of the District's fiscal year-end date.

Note: Plan information was unavailable prior to 2018.

## Note 1 - Budget

## **Budgetary Information**

Each school district in Texas is required by law to prepare annually a budget of anticipated revenues and expenditures for the general fund, debt service fund, and the National School Breakfast and Lunch Program special revenue fund. The Texas Education Code requires the budget to be prepared not later than August 20 and adopted by August 31 of each year. The budgets are prepared on a basis of accounting that is used for reporting in accordance with generally accepted accounting principles.

The following procedures are followed in establishing the budgetary data reflected in the fund financial schedules:

- 1. Prior to August 20 of the preceding fiscal year, the District prepares a budget for the next succeeding fiscal year beginning September 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. A meeting of the Board is then called for the purpose of adopting the proposed budget after ten days' public notice of the meeting has been given.
- 3. Prior to September 1, the budget is formally approved and adopted by the Board.

Once a budget in approved, it can be amended by function and fund level only by approval of a majority of the members of the Board. Amendments are presented to the Board at its regular meetings. Each amendment must have Board approval. Such amendments are made before the fact, are reflected in the official minutes of the Board and are not made after fiscal year end as required by law. Each amendment is controlled by the budget coordinator at the revenue and expenditure function/object level. Budget amounts are as amended by the Board. All budget appropriations lapse at year end.

## **Note 2 - Net Pension Liability – Teachers Retirement System**

## **Changes of Benefit Terms**

There were no changes to benefit terms that affected measurement of the total pension liability during the measurement period.

## Changes in Size or Composition of the Population Covered by the Benefit Terms

There were no changes in the size or composition of the population covered by the benefit terms during the measurement period.

#### **Changes in Assumptions**

There were no changes of assumptions or other inputs that affected measurement of the total pension liability during the measurement period.

## Note 3 - OPEB

## **Changes of Benefit Terms**

There was a significant plan change adopted in the fiscal year ending August 31, 2017. Effective January 1, 2018, only one health plan option will be offered and all retirees will be required to contribute monthly premiums for coverage.

## Changes in the Size or Composition of the Population Covered by the Benefit Terms

There were no changes in the size or composition of the population covered by the benefit terms during the measurement period.

## **Changes of Assumptions**

Assumption changes made for the August 31, 2017 valuation include a change to the assumption regarding the phase-out of the Medicare Part D subsidies and a change to the discount rate from 2.98% as of August 31, 2016 to 3.42% as of August 31, 2017.



Other Supplementary Information August 31, 2018

# Brownwood Independent School District

Data Control Codes	Control		205 Head Start	211 ESEA I, A Improving Basic Program		
	Assets					
1110	Cash and cash equivalents	\$	-	\$	-	
1240	Receivables from other governments		188,642		252,332	
1000	Total assets	\$	188,642	\$	252,332	
	Liabilities					
2110	Accounts payable	\$	665	\$	1,800	
2170	Due to other funds		187,977		250,532	
2300	Unearned revenues					
2000	Total liabilities		188,642		252,332	
	Fund balances					
3450	Restricted - Federal or state funds grant					
3000	Total fund balances					
4000	Total liabilities, deferred inflows and fund balances	\$	188,642	\$	252,332	

## Brownwood Independent School District Combining Balance Sheet – Nonmajor Governmental Funds (Exhibit H-1) August 31, 2018

224 IDEA - Part B Formula		IDEA - Part B Nation Preschool Breakfas		240 National eakfast and ch Program	242 Summer Feeding Program		244 Career and Technical - Basic Grant		
\$	- 114,319	\$	- -	\$	225,470 57,411	\$	- 3,578	\$	- -
\$	114,319	\$	-	\$	282,881	\$	3,578	\$	
\$	- 114,319 -	\$	- - -	\$	85,527 - -	\$	- 3,578 -	\$	- - -
	114,319		-		85,527		3,578		-
					197,354				
					197,354				
\$	114,319	\$		\$	282,881	\$	3,578	\$	-

Data Control Codes	Tra	255 EA II, A ining and ecruiting	270 ESEA VI, B Rural & Low Income	
Assets				
1110 Cash and cash equivalents	\$	-	\$	-
1240 Receivables from other governments		53,475		-
1000 Total assets	\$	53,475	\$	-
Liabilities				
2110 Accounts payable	\$	49,755	\$	-
2170 Due to other funds		3,720		-
2300 Unearned revenues				-
2000 Total liabilities		53,475		-
Fund balances				
3450 Restricted - Federal or state funds grant		<u>-</u>		-
3000 Total fund balances				-
4000 Total liabilities, deferred inflows and fund balances	\$	53,475	\$	

272 Medicaid Admin. Claim MAC		289 Other Federal Special Revenue Funds		397 Advanced Placement Incentives		410 Textbook and Kindergarten Material	
\$	-	\$	3,251 1,548	\$	174	\$	17,887
\$	_	\$	4,799	\$	174	\$	17,887
\$	- - -	\$	1,414 - 3,385	\$	- - 174_	\$	2,185
			4,799		174		2,185
							15,702
			_				15,702
\$	-	\$	4,799	\$	174	\$	17,887

Data Control Codes		429 Other Local Special Revenue Funds			461 Campus Activity Funds	
	Assets					
1110 1240	Cash and cash equivalents Receivables from other governments	\$	<u>-</u>	\$	88,779	
1000	Total assets	\$		\$	88,779	
	Liabilities					
2110	Accounts payable	\$	-	\$	-	
2170	Due to other funds		-		-	
2300	Unearned revenues				88,779	
2000	Total liabilities		-		88,779	
	Fund balances					
3450	Restricted - Federal or state funds grant					
3000	Total fund balances					
4000	Total liabilities, deferred inflows and fund balances	\$		\$	88,779	

S	499 her Local special nue Funds	Total Nonmajor Governmental Funds			
\$	24,446	\$	360,007 671,305		
\$	24,446	\$	1,031,312		
\$	- - 24,446	\$	141,346 560,126 116,784		
	24,446		818,256		
	<u>-</u>	_	213,056 213,056		
\$	24,446	\$	1,031,312		

			205		211
Data				Е	SEA I, A
Contro	1		Head	It	nproving
Codes			Start	Bas	ic Program
	Revenues				
5700	Local and intermediate sources	\$	-	\$	-
5800	State program revenues		-		-
5900	Federal program revenues		1,148,626		1,182,022
5020	Total revenues		1,148,626		1,182,022
	Expenditures				
	Current				
0011	Instruction		919,864		990,416
	Curriculum and instructional staff development		5,023		3,441
	Instructional leadership		-		-
	School leadership		94,399		_
	Guidance, counseling and evaluation services		-		71,022
0032	Social work services		112,857		117,143
	Health services		,		-
	Food services		_		_
	Extracurricular activities		_		_
	Facilities maintenance and operations		16,483		_
	Security and monitor services		, -		_
	Data processing services		-		-
	•				
6030	Total expenditures	,	1,148,626		1,182,022
1100	Excess (deficiency) of revenues over (under) expenditures		_		_
1100	Excess (deficiency) of revenues over (under) expenditures			-	
	Net change in fund balance		-		-
0100	Fund balance - September 1 (Beginning)				
3000	Fund balance - August 31 (Ending)	\$		\$	
2000	rund barance - August 31 (Ending)	Ф		φ <u></u>	

Brownwood Independent School District Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental) Funds (Exhibit H-2) Year Ended August 31, 2018

224 IDEA - Part B Formula	225 IDEA - Part B Preschool	240 National Breakfast and Lunch Program	242 Summer Feeding Program	244 Career and Technical - Basic Grant	
\$ - - 726,444	\$ - 16,866	\$ 355,045 46,880 1,389,608	\$ - 28,313	\$ - - 40,754	
726,444	16,866	1,791,533	28,313	40,754	
520,157	16,866	-	-	40,754	
- -	- -	<del>-</del>	<del>-</del>	- -	
-	-	-	-	-	
206,287	-	-	-	-	
-	-	-	-	-	
-	-	1 701 522	- 20.212	-	
-	-	1,791,533	28,313	-	
- -	- -	- -	- -	-	
-	-	-	-	-	
726,444	16,866	1,791,533	28,313	40,754	
- 	<u>-</u>	197,354	<u>-</u>		
\$ -	\$ -	\$ 197,354	\$ -	\$ -	

Data Control Codes		Tra	255 SEA II, A aining and ecruiting	Rur	270 EA VI, B al & Low ncome
	Revenues	Φ.		Φ.	
	Local and intermediate sources	\$	-	\$	-
5800	State program revenues		-		
5900	Federal program revenues		111,355		73,573
5020	Total revenues		111,355		73,573
	Expenditures				
	Current				
	Instruction		76,801		
	Curriculum and instructional staff development		33,016		
	Instructional leadership		948		73,57
	School leadership		-		
0031	Guidance, counseling and evaluation services		590		
0032	Social work services		-		
	Health services		-		
	Food services		-		
	Extracurricular activities		-		
	Facilities maintenance and operations		-		
	Security and monitor services		-		
0053	Data processing services				
6030	Total expenditures		111,355		73,573
1100	Excess (deficiency) of revenues over (under) expenditures		-		
	Net change in fund balance		-		
0100	Fund balance - September 1 (Beginning)				
3000	Fund balance - August 31 (Ending)	\$	<u>-</u>	\$	

Brownwood Independent School District Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds (Exhibit H-2) Year Ended August 31, 2018

272 Medicaid Admin. Claim MAC		Speci	289 Other Federal Special Revenue Funds		397 Advanced Placement Incentives		410 Textbook and Kindergarten Material	
\$	-	\$	-	\$	-	\$	-	
	14,089		15,637		<u>-</u>		224,898	
	14,089		15,637				224,898	
	_		15,092		_		209,196	
	-		-		-		-	
	-		-		-		-	
	-		- 		-		-	
	-		545		-		-	
	14,089		-		-		-	
	14,009		_		-		_	
	_		_		_		_	
	-		-		-		_	
	-		-		-		-	
	_						-	
	14,089		15,637				209,196	
							15,702	
	-		-		-		15,702	
Φ.		Φ.	<u>-</u> _	Φ.		Φ.	15.702	
\$	-	\$	-	\$	-	\$	15,702	

Data Control Codes	429 Other Local Special Revenue Funds	461 Campus Activity Funds	
Revenues 5700 Local and intermediate sources	\$ -	\$ 44,757	
5800 State program revenues	2,100	φ 44,737	
5900 Federal program revenues	2,100	-	
5020 Total revenues	2,100	44,757	
Expenditures			
Current			
0011 Instruction	-	-	
0013 Curriculum and instructional staff development	2,100	-	
0021 Instructional leadership	-	-	
0023 School leadership	-	-	
0031 Guidance, counseling and evaluation services	-	-	
0032 Social work services	-	-	
0033 Health services	-	-	
0035 Food services	-	-	
0036 Extracurricular activities	-	44,757	
0051 Facilities maintenance and operations	-	-	
0052 Security and monitor services	-	-	
0053 Data processing services			
6030 Total expenditures	2,100	44,757	
1100 Excess (deficiency) of revenues over (under) expenditures			
1200 Net change in fund balance	-	-	
0100 Fund balance - September 1 (Beginning)			
3000 Fund balance - August 31 (Ending)	\$ -	\$ -	

Oth S <sub>j</sub>	499 er Local pecial nue Funds	Total Nonmajor overnmental Funds
\$	7,747 - -	\$ 407,549 273,878 4,747,287
	7,747	 5,428,714
	7,422	2,796,568 43,580 74,521 94,399 278,444 230,000 14,414 1,819,846 44,757 16,483
	7,747	5,413,012
	-	 15,702
	- 	15,702 197,354
\$	-	\$ 213,056



Required TEA Schedules August 31, 2018

Brownwood Independent School District

	1	2	3 Assessed/ Appraised
Last Ten	Tax I	Rates	Value
Years Ended August 31	Maintenance	Debt Service	for School Tax Purposes
Tugust 31	Transcording	Deat Bel vice	Tux Turposes
2009 (and prior years)	\$ 1.040000	\$ 0.230700	\$ 1,329,771,952
2010	1.040000	0.278900	1,345,871,494
2011	1.040000	0.274700	1,414,688,667
2012	1.040000	0.253900	1,525,479,638
2013	1.040000	0.261600	1,546,271,967
2014	1.040000	0.264700	1,591,586,921
2015	1.040000	0.214700	1,261,417,790
2016	1.040000	0.175100	1,260,932,187
2017	1.040000	0.175100	1,323,038,927
2018 (school year under audit)	1.040000	0.175100	1,360,838,038

1000 Totals

10	20	20 31		40	50
Beginning Balance September 1, 2017	Current Year's Total Levy	Maintenance Total Collections	Debt Service Total Collections	Entire Year's Adjustments	Ending Balance August 31, 2018
\$ 107,893	\$ -	\$ 2,162	\$ 480	\$ (3,294)	\$ 101,957
25,385	-	710	191	(842)	23,642
24,249	-	997	263	(1,347)	21,642
32,868	-	2,648	647	(2,966)	26,607
40,346	-	2,177	548	(3,049)	34,572
48,195	-	5,787	1,473	(8,247)	32,688
73,862	-	11,357	2,345	(8,071)	52,089
121,143	-	35,260	5,936	(9,756)	70,191
404,806	-	141,962	23,901	(22,045)	216,898
	16,535,543	13,792,947	2,322,255	(42,203)	378,138
\$ 878,747	\$16,535,543	\$ 13,996,007	\$ 2,358,039	\$ (101,820)	\$ 958,424

Data		D., 4, 4, 4	A	A - (1 A (-	Variance with Final Budget
Control		Budgeted		Actual Amounts	
Codes		Original	Final	(GAAP BASIS)	(Negative)
	Revenues				
5700	Total local and intermediate sources	\$ 344,870	\$ 344,870	\$ 355,045	\$ 10,175
5800	State program revenues	10,299	17,584	46,880	29,296
5900	Federal program revenues	1,451,109	1,451,109	1,389,608	(61,501)
	1 6		- / /	· <u> </u>	
5020	Total revenues	1,806,278	1,813,563	1,791,533	(22,030)
	Expenditures				
	Current				
0035	Food services	1,806,278	1,813,563	1,791,533	22,030
6030	Total expenditures	1,806,278	1,813,563	1,791,533	22,030
1100	Excess (Deficiency) of revenues over (under) expenditures			<u> </u>	
1200	Net change in fund balances	-	-	-	-
0100	Fund balance - September 1 (Beginning)	197,354	197,354	197,354	-
3000	Fund balance - August 31 (Ending)	\$ 197,354	\$ 197,354	\$ 197,354	\$ -

Data Control Codes		Original	Final	Actual Amounts (GAAP BASIS)	Variance with Final Budget Positive or (Negative)
	Revenues				
5700 5800	Total local and intermediate sources State program revenues	\$ 2,304,225	\$ 2,304,225	\$ 2,405,509 71,261	\$ 101,284 71,261
5020	Total revenues	2,304,225	2,304,225	2,476,770	172,545
0071	Expenditures Current	2 204 225	2 204 225	1 245 000	050 225
0071 0072 0073	Principal on long-term debt Interest on long-term debt Bond issuance cost and fees	2,304,225	2,304,225	1,345,000 958,825 400	959,225 (958,825) (400)
6030	Total expenditures	2,304,225	2,304,225	2,304,225	-
1100	Excess (Deficiency) of revenues over (under) expenditures			172,545	172,545
1200	Net change in fund balances	-	-	172,545	172,545
0100	Fund balance - September 1 (Beginning)	1,013,295	1,013,295	1,013,295	
3000	Fund balance - August 31 (Ending)	\$1,013,295	\$ 1,013,295	\$ 1,185,840	\$ 172,545



Federal Award Section August 31, 2018

Brownwood Independent School District



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

The Board of Trustees Brownwood Independent School District Brownwood, Texas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Brownwood Independent School District (the District) as of and for the year ended August 31, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated January 7, 2019.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

Esde Sailly LLP

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Abilene, Texas January 7, 2019



## Independent Auditor's Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance

The Board of Trustees Brownwood Independent School District Brownwood, Texas

#### Report on Compliance for Each Major Federal Program

We have audited Brownwood Independent School District's (the District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the District's major federal programs for the year ended August 31, 2018. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on the compliance for the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance each major federal program. However, our audit does not provide a legal determination of the District's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major Federal programs for the year ended August 31, 2018.

### **Report on Internal Control over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Abilene, Texas January 7, 2019

Ede Sailly LLP

### Brownwood Independent School District Schedule of Expenditures of Federal Awards (Exhibit K-1)

Schedule of Expenditures of Federal Awards (Exhibit K-1) Year Ended August 31, 2018

(1)	(2)	(3)	(4)
Federal Grantor/	Federal	Pass-Through	. ,
Pass-Through Grantor/	CFDA	Entity Identifying	Federal
Program or Cluster Title	Number	Number	Expenditures
U.S. Department of Education			
Passed through Texas Education Agency			
ESEA, Title I, Part A - Improving basic programs	84.010A	16610101025902	\$ 1,182,022
Special Education Cluster	001011	10010101020702	\$ 1,10 <b>2</b> ,0 <b>2</b> 2
IDEA - Part B, Formula	84.027	166600010259026000	726,444
IDEA - Part B Preschool	84.173	166610010259026000	16,866
12 21.1 1 41.0 2 1 1 0 0 0 11 0 0 1	0 / 0	100010010 <b>20</b> 000	10,000
Total special education cluster			743,310
· <b>F</b>			
Career and technical - basic grant	84.048	16420006025902	41,102
Summer School LEP	84.369A	69551502	15,771
ESEA, Title II, Part A - Teacher/principal training	84.367A	16694501025902	112,306
ESEA, Title VI, Part B - Rural and low income program	84.358B	16696001025902	73,573
ESEA, Thie vi, tuit B Rutai and low meome program	01.330 <b>B</b>	10070001023702	73,373
Total passed through Texas Education Agency			2,168,084
Total Department of Education			2,168,084
U.S. Department of Health and Human Services			
D 14 1 F00 D 1 15			
Passed through ESC Region 15	02 600	000115150/01	1 1 10 50 5
Head Start	93.600	08CH7152/01	1,148,626
T ( 1 14 1 FCC D ' 17			1 140 606
Total passed through ESC Region 15			1,148,626
D 14 1 T D 1 4 A			
Passed through Texas Education Agency	02.770		14.000
Medicaid administrative claiming program - MAC	93.778		14,089
Total Medicaid Cluster			14,089
			4.4.000
Total passed through Texas Education Agency			14,089
Total Department of Health and Human Services	8		1,162,715

### Brownwood Independent School District Schedule of Expenditures of Federal Awards (Exhibit K-1) Year Ended August 31, 2018

(1)	(2)	(3)	(4)
Federal Grantor/	Federal	Pass-Through	, ,
Pass-Through Grantor/	CFDA	Entity Identifying	Federal
Program or Cluster Title	Number	Number	Expenditures
U.S. Department of Agriculture			
Child Nutrition Cluster			
Passed through Texas Education Agency			
School breakfast program	10.553	71501501	408,678
National school lunch program - cash assistance *	10.555	71401501	917,938
Summer food service program for children	10.559	3001401	28,313
Total passed through Texas Education Agency			1,354,929
Passed through San Angelo Packing Co			
National school lunch program - noncash assistance *	10.555		195,871
Total passed through San Angelo Packing Co.			195,871
Total child nutrition cluster			1,550,800
Total Department of Agriculture			1,550,800
Total Expenditures of Federal Awards			\$ 4,881,599
* Total national school lunch program (CFDA 10.555)			\$ 1,113,809

### Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the District under programs of the federal government for the year ended August 31, 2018. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

### **Note 2 - Summary of Significant Accounting Policies**

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The Governmental Fund types are accounted for using a current financial resources measurement focus. All federal expenditures were accounted for in the General Fund and Special Revenue Funds, components of the Governmental Fund type. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowed or are limited as to reimbursement. No federal financial assistance has been provided to a subrecipient.

Federal grants are considered to be earned to the extent of expenditures made under the provisions of the grant.

School Health and Related Services (SHARS) revenues are considered earned income at the local government level and thus are not included in the Schedule of Expenditures of Federal Awards. The following is a reconciliation of Federal Revenues on Exhibit C-2 to the Schedule of Expenditures of Federal Awards:

	Total			
Federal Awards per Schedule of Expenditures of Federal Awards		4,881,599		
School Health and Related Services (SHARS)		565,379		
Total federal program revenues - Exhibit C-2	\$	5,446,978		

#### Note 3 - Indirect Cost

The District is not eligible to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance because the District has previously received a negotiated indirect cost rate for its federal awards.

### Section I - Summary of Auditor's Results

FINANCIAL STATEMENTS

Type of auditor's report issued Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiencies identified that are not

considered to be material weaknesses?

None Reported

Noncompliance material to financial statements noted?

**FEDERAL AWARDS** 

Internal control over major programs:

Material weakness(es) identified?

Significant deficiencies identified that are not

considered to be material weaknesses?

None Reported

Type of auditor's report issued on compliance for each major program

Unmodified

Any audit findings disclosed that are required to be reported in

accordance with Uniform Guidance 2 CFR 200.516:

Identification of major programs:

ESEA, Title I, Part A (84.010A)

Special Education Cluster: IDEA – Part B, Formula (84.027)

IDEA – Part B Preschool (84.173

Dollar threshold used to distinguish between type A and type B federal programs

\$750,000

Auditee qualified as a low-risk auditee?

Yes

### **Section II – Financial Statement Findings**

The audit disclosed no findings required to be reported.

### Section III – Federal Award Findings and Questioned Costs

The audit disclosed no findings and questioned costs required to be reported.

Data Control Codes		Res	ponse	es
SF2	Were there any disclosures in the Annual Financial Report and/or other sources of information concerning nonpayment of any terms of any debt agreement at fiscal year end?	1	No	
SF4	Was there an unmodified opinion in the Annual Financial Report on the financial statements as a whole?	•	Yes	
SF5	Did the Annual Financial Report disclose any instances of material weaknesses in internal controls over financial reporting and compliance for local, state, or federal funds?	]	No	
SF6	Was there any disclosure in the Annual Financial Report of material noncompliance for grants, contracts, and laws related to local, state, or federal funds?	]	No	
SF7	Did the school district make timely payments to the Teachers Retirement System (TRS), Texas Workforce Commission (TWC), Internal Revenue Service (IRS), and other government agencies?	•	Yes	
SF8	Did the school district not receive an adjusted repayment schedule for more than one fiscal year for an over allocation of Foundation School Progam (FSP) funds as a result of a financial hardship?	3	Yes	
SF10	Total accumulated accretion on CABs included in government-wide financial statements at fiscal year-end.	\$		-
SF11	Net Pension Assets (1920) at fiscal year-end.	\$		-
SF12	Net Pension Liabilities (2540) at fiscal year-end.	\$ 3,3	388,24	44

SF13 Pension Expense (6147) at fiscal year-end.

\$



Management's Response to Auditor's Findings: Summary Schedule of Prior Audit Findings August 31, 2018

Prepared by Management of Brownwood Independent School District

### **Instance of Noncompliance – Pledged Securities**

Finding 2017-A

Initial Fiscal Year Finding Occurred: 2017

Finding Summary: Management was not effectively monitoring FDIC coverage and pledged securities held at

financial institutions which resulted in a shortfall of collateral requirements on the date of

the highest deposit balance of the District.

Status: Corrective action was taken.