# DESOTO COUNTY DISTRICT SCHOOL BOARD

For the Fiscal Year Ended June 30, 2023



#### **Board Members and Superintendent**

During the 2022-23 fiscal year, Dr. Bobby Bennett served as Superintendent of the DeSoto County Schools and the following individuals served as School Board Members:

	District No.
Jami Schueneman from 11-18-22	1
Daniel B. Via through 11-17-22	1
Dr. Sharon Thomas Goodman from 11-18-22 <sup>a</sup>	2
Karen K. Chancey, Vice Chair	3
Asena Mott, Chair	4
Kelly Mercer from 11-18-22 a	5
<sup>a</sup> Position vacant through 11-17-22.	

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Karen H. Raulerson, CPA, and the audit was supervised by Hector J. Quevedo, CPA.

Please address inquiries regarding this report to Edward A. Waller, CPA, Audit Manager, by e-mail at <a href="mailto:tedwaller@aud.state.fl.us">tedwaller@aud.state.fl.us</a> or by telephone at (850) 412-2887.

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#### SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the basic financial statements of the DeSoto County District School Board (District) were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

#### SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

#### SUMMARY OF REPORT ON FEDERAL AWARDS

We audited the District's compliance with applicable Federal awards requirements. The Special Education Cluster and Education Stabilization Fund were audited as major Federal programs. The results of our audit indicated that the District materially complied with the requirements that could have a direct and material effect on each of its major Federal programs.

#### AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to obtain reasonable assurance about whether the financial statements as a whole were free from material misstatements, whether due to fraud or error, and to issue an auditor's report that included our opinions. Our audit objectives were also to obtain reasonable assurance about whether material noncompliance with applicable Federal awards requirements occurred, whether due to fraud or error, and to express an opinion on the District's compliance based on our audit. In doing so, we:

- Exercised professional judgment and maintained professional skepticism throughout the audit.
- Identified and assessed the risks of material misstatement of the financial statements and material noncompliance with Federal awards requirements, whether due to fraud or error, and designed and performed audit procedures responsive to those risks.
- Obtained an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the District's internal control.
- Evaluated the appropriateness of accounting policies used and the reasonableness of significant
  accounting estimates made by management, as well as evaluated the overall presentation of the
  financial statements and accompanying Schedule of Expenditures of Federal Awards.
- Concluded whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

• Examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.



# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

#### INDEPENDENT AUDITOR'S REPORT

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the DeSoto County District School Board, as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the DeSoto County District School Board, as of June 30, 2023, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the school internal funds, which represent 22 percent, 0 percent, 0 percent, 23 percent, 15 percent, and 14 percent, respectively, of the assets, liabilities, deferred inflows of resources, fund balance, revenues, and expenditures of the aggregate remaining fund information as of June 30, 2023. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the school internal funds, is based solely on the report of the other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the

District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

Report No. 2024-171 March 2024 We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that MANAGEMENT'S DISCUSSION AND ANALYSIS, the Budgetary Comparison Schedule - General and Major Special Revenue Funds, Schedule of Changes in the District's Total OPEB Liability and Related Ratios, Schedule of the District's Proportionate Share of the Net Pension Liability - Florida Retirement System Pension Plan, Schedule of District Contributions - Florida Retirement System Pension Plan, Schedule of the District's Proportionate Share of the Net Pension Liability - Health Insurance Subsidy Pension Plan, Schedule of District Contributions - Health Insurance Subsidy Pension Plan, and Notes to Required Supplementary Information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the accompanying SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 22, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements

and other matters included under the heading INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Respectfully submitted,

Sherrill F. Norman, CPA

Tallahassee, Florida March 22, 2024

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the DeSoto County District School Board has prepared the following discussion and analysis to provide an overview of the District's financial activities for the fiscal year ended June 30, 2023. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions and should be considered in conjunction with the District's financial statements and notes to financial statements found immediately following the MD&A.

#### FINANCIAL HIGHLIGHTS

Key financial highlights for the 2022-23 fiscal year are as follows:

- As of June 30, 2023, the assets and deferred outflows of resources exceed the liabilities and deferred inflows of resources by \$26.9 million.
- In total, net position increased \$5.1 million, which represents a 23.4 percent increase over the 2021-22 fiscal year.
- General revenues total \$60.8 million, or 94.5 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions total \$3.5 million, or 5.5 percent of all revenues.
- Expenses total \$59.2 million. Only \$3.5 million of these expenses was offset by program specific revenues, with the remainder paid from general revenues.
- At the end of the current fiscal year, the fund balance of the General Fund totals \$11.4 million, which is \$2.6 million more than the prior fiscal year balance. The General Fund assigned and unassigned fund balances total \$9.2 million, or 22.8 percent of total General Fund revenues.

#### OVERVIEW OF FINANCIAL STATEMENTS

The basic financial statements consist of three components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to financial statements. This report also includes supplementary information intended to furnish additional details to support the basic financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net position and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the District presented on the accrual basis of accounting. The statement of net position provides information about the District's financial position, its assets, liabilities, and deferred inflows/outflows of resources, using an economic resources measurement focus. Assets plus deferred outflows of resources, less liabilities and deferred inflows of resources, equals net position, which is a measure of the District's financial health. The statement of activities presents information about the change in the District's net position, the results of operations, during the fiscal year. An increase or decrease in net position is an indication of whether the District's financial health is improving or deteriorating.

All of the District's activities and services are reported in the government-wide financial statements as governmental activities. The District's governmental activities include instruction, student support

services, instructional support services, administrative support services, facility maintenance, transportation, and food services. Property taxes and State revenues finance most of these activities. Additionally, all capital and debt financing activities are reported as governmental activities.

#### **Fund Financial Statements**

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entitywide perspective contained in the government-wide statements. All of the District's funds are classified as governmental funds.

<u>Governmental Funds</u>: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds. The District's major funds are the General Fund, Special Revenue – Other Federal Programs Fund, Special Revenue – Federal Education Stabilization Fund, and Capital Projects – Local Capital Improvement Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the General and major Special Revenue Funds to demonstrate compliance with the budget.

#### **Notes to Financial Statements**

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

Report No. 2024-171 March 2024

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the District's total other postemployment benefits (OPEB) and net pension liabilities.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position over time may serve as a useful indicator of a government's financial health. The following is a summary of the District's net position as of June 30, 2023, compared to net position as of June 30, 2022:

#### Net Position, End of Year

	Governmental Activities			
	6-30-23	6-30-22		
Current and Other Assets Capital Assets	\$ 22,709,617.85 33,526,922.12	\$ 19,434,487.89 31,051,072.70		
Total Assets	56,236,539.97	50,485,560.59		
Deferred Outflows of Resources	10,188,663.00	9,426,041.00		
Long-Term Liabilities Other Liabilities	34,476,332.80 2,148,401.00	19,210,858.80 1,586,187.13		
Total Liabilities	36,624,733.80	20,797,045.93		
Deferred Inflows of Resources	2,884,988.00	17,295,203.00		
Net Position: Net Investment in Capital Assets Restricted Unrestricted (Deficit)	33,343,090.12 10,662,553.82 (17,090,162.77)	30,778,508.70 10,709,761.32 (19,668,917.36)		
Total Net Position	\$ 26,915,481.17	\$ 21,819,352.66		

The largest portion of the District's net position is investment in capital assets (e.g., land; buildings; furniture, fixtures, and equipment), less any related debt still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the resources used to repay the debt must be provided from other sources, since the capital assets cannot be used to liquidate these liabilities.

The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used. The deficit unrestricted net position was the result, in part, of accruing \$29.6 million in net pension liability.

Long-term liabilities increased and deferred inflows of resources decreased primarily due to the District recognizing its proportionate share of the Florida Retirement System's net pension liability and deferred inflows of resources.

The key elements of the changes in the District's net position for the fiscal years ended June 30, 2023, and June 30, 2022, are as follows:

#### Operating Results for the Fiscal Year Ended

Governmenta	ı
<b>Activities</b>	

	Activities			
	6-30-23	6-30-22		
Program Revenues:				
Charges for Services	\$ 86,407.83	\$ 85,067.87		
Operating Grants and Contributions	3,296,377.06	2,979,146.03		
Capital Grants and Contributions	157,946.03	156,523.92		
General Revenues:	107,040.00	100,020.02		
Property Taxes, Levied for Operational Purposes	9,978,925.82	9,179,641.51		
Property Taxes, Levied for Capital Projects	3,774,859.02	3,204,571.08		
Grants and Contributions Not Restricted	0,111,000.02	0,201,011100		
to Specific Programs	43,940,227.15	41,128,621.99		
Unrestricted Investment Earnings	67,088.44	12,509.87		
Miscellaneous	3,024,227.55	2,145,749.34		
Total Revenues	64,326,058.90	58,891,831.61		
Functions/Program Expenses:				
Instruction	29,384,557.10	29,231,454.95		
Student Support Services	2,739,281.50	2,398,011.99		
Instructional Media Services	401,705.93	386,931.51		
Instruction and Curriculum Development Services	2,325,734.29	2,424,526.84		
Instructional Staff Training Services	404,159.50	859,391.31		
Instruction-Related Technology	612,244.01	703,174.19		
Board	334,432.41	275,155.33		
General Administration	1,266,099.47	1,104,338.82		
School Administration	3,055,323.46	2,990,946.78		
Facilities Acquisition and Construction	622,978.37	32,795.27		
Fiscal Services	588,268.75	611,173.92		
Food Services	3,572,285.41	2,910,484.05		
Central Services	780,214.04	624,752.22		
Student Transportation Services	2,627,265.28	2,534,726.60		
Operation of Plant	4,477,182.95	4,338,913.09		
Maintenance of Plant	1,612,310.35	1,718,922.43		
Administrative Technology Services	883,315.40	864,572.11		
Community Services	625,807.13	562,565.67		
Unallocated Interest on Long-Term Debt	5,912.06	8,145.22		
Unallocated Depreciation Expense	2,910,852.98	2,714,855.17		
Loss on Disposal of Capital Assets		8,044.71		
Total Functions/Program Expenses	59,229,930.39	57,303,882.18		
Change in Net Position	5,096,128.51	1,587,949.43		
Net Position - Beginning	21,819,352.66	20,231,403.23		
Net Position - Ending	\$ 26,915,481.17	\$ 21,819,352.66		

The largest revenue source is the State of Florida (43.7 percent). Revenues from State sources for current operations are primarily received through the Florida Education Finance Program (FEFP) funding formula. The FEFP funding formula utilizes student enrollment data and is designed to maintain equity in funding across all Florida school districts, taking into consideration the District's funding ability based on the local property tax base.

Grants and contributions not restricted to specific programs increased by \$2.8 million primarily due to an increase in Federal Education Stabilization funds awarded in response to the COVID-19 pandemic.

Instruction expenses represent 49.6 percent of total governmental expenses in the 2022-23 fiscal year. Expenses increased \$1.9 million primarily due an increase in pension expense as well as increases in salaries and benefits costs.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

#### **Governmental Funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. Specifically, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not been limited to a particular purpose by an external party, the District, or a group or individual delegated authority by the Board to assign resources for particular purposes.

The total fund balances of governmental funds increased by \$2.8 million during the fiscal year to \$20.5 million at June 30, 2023. Of the total fund balance, \$8.1 million, or 39.7 percent, is unassigned fund balance, which is available for spending at the District's discretion; \$0.2 million is nonspendable; \$10.5 million is restricted; and \$1.7 million is assigned.

#### **Major Governmental Funds**

The General Fund is the District's chief operating fund. At the end of the current fiscal year, assigned fund balance is \$1.1 million and unassigned fund balance is \$8.1 million, while the total fund balance is \$11.4 million. As a measure of the General Fund's liquidity, it may be useful to compare the total assigned and unassigned fund balances to General Fund total revenues. The total assigned and unassigned fund balance of \$9.2 million is 22.8 percent of the total General Fund revenues, while total fund balance represents 28.1 percent of total General Fund revenues. Total fund balance increased by \$2.6 million mainly due to the infusion of Federal funding in response to the COVID-19 pandemic, whereby expenditures previously paid for in the General Fund are funded in the 2022-23 fiscal year by the Special Revenue – Federal Education Stabilization Fund.

The Special Revenue – Other Federal Programs Fund has total revenues and expenditures of \$5.7 million each and the funding was mainly used for salaries and related benefits of instructional staff. Because grant revenues are not recognized until expenditures are incurred, this fund generally does not accumulate a fund balance.

The Special Revenue – Federal Education Stabilization Fund has total revenues and expenditures of \$10 million each and the funding was mainly used for computer equipment and textbooks and salaries

and related benefits for instructional staff. Because grant revenues are not recognized until expenditures are incurred, this fund generally does not accumulate a fund balance.

The Capital Projects – Local Capital Improvement Fund has a total fund balance of \$6 million, which is restricted for educational capital outlay needs, including new construction, renovations, and remodeling projects. Of the total fund balance, \$1.8 million is being encumbered for various projects.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

During the 2022-23 fiscal year, the District amended its General Fund budget several times, which resulted in an increase in total budgeted revenues of \$1.9 million, or 4.9 percent. At the same time, final appropriations decreased \$8.2 million, or 17.3 percent. Budget revisions occurred primarily from changes in estimated State funding levels and local revenues and unrealized expectations of filling vacancies. Actual revenues and appropriations are in line with the final budgeted amounts.

#### CAPITAL ASSETS AND LONG-TERM DEBT

#### **Capital Assets**

The District's investment in capital assets for its governmental activities as of June 30, 2023, is \$33.5 million (net of accumulated depreciation). This investment in capital assets includes land; construction in progress; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; and audio visual materials and computer software. The total increase in capital assets for the current fiscal year was 8 percent.

Additional information on the District's capital assets can be found in Notes I.F.3. and II.B. to the financial statements.

#### **Long-Term Debt**

At June 30, 2023, the District had total long-term debt outstanding of \$183,832 bonds payable. The revenue bonds are secured by sales tax proceeds. During the current fiscal year, the District retired existing debt in the amount of \$88,732.

Additional information on the District's long-term debt can be found in Note II.G. to the financial statements.

#### OTHER MATTERS OF SIGNIFICANCE

Historically, the District's FTE students have been stable with no real growth or reduction. The District's FTE students are expected to continually decline over the next 10 years as two new private schools have recently opened and more students now have access to the Family Empowerment Scholarship. In addition, enrollment numbers for homeschool students have increased.

Employer's Florida Retirement System contribution rates will increase for regular employees from 11.91 percent for the 2022-23 fiscal year to 13.57 percent for the 2023-24 fiscal year.

#### **REQUESTS FOR INFORMATION**

This report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Superintendent of Schools, DeSoto County District School Board, 530 LaSolona Avenue, Arcadia, Florida 34266.

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Report No. 2024-171 March 2024

#### DeSoto County District School Board Statement of Net Position June 30, 2023

	Governmental Activities
ASSETS	
Cash and Cash Equivalents	\$ 21,277,776.38
Due from Other Agencies	1,278,251.74
Inventories	153,589.73
Capital Assets:	
Nondepreciable Capital Assets	2,097,110.12
Depreciable Capital Assets, Net	31,429,812.00
TOTAL ASSETS	56,236,539.97
DEFERRED OUTFLOWS OF RESOURCES	
Pensions	9,972,775.00
OPEB	215,888.00
TOTAL DEFERRED OUTFLOWS OF RESOURCES	10,188,663.00
LIABILITIES	
Payroll Deductions and Withholdings	1,562,232.98
Accounts Payable	544,009.69
Due to Other Agencies	158.33
Unearned Revenue	42,000.00
Long-Term Liabilities:	
Portion Due Within 1 Year	506,883.80
Portion Due After 1 Year	33,969,449.00
TOTAL LIABILITIES	36,624,733.80
DEFERRED INFLOWS OF RESOURCES	
Pensions	2,273,055.00
OPEB	611,933.00
TOTAL DEFERRED INFLOWS OF RESOURCES	2,884,988.00
NET POSITION	
Net Investment in Capital Assets	33,343,090.12
Restricted for:	
State Required Carryover Programs	1,338,373.03
Capital Projects	6,771,858.95
Food Service	1,051,550.54
Career and Adult Education	237,897.23 733,276.00
Student Groups Other Purposes	529,598.07
Unrestricted	(17,090,162.77)
TOTAL NET POSITION	\$ 26,915,481.17
. U	Ţ 25,5 10, 10 1. II

#### DeSoto County District School Board Statement of Activities For the Fiscal Year Ended June 30, 2023

		Program Revenu			ram Revenues
	Expenses	Charges for Services		Operating Grants and Contributions	
Functions/Programs					
Governmental Activities:					
Instruction	\$ 29,384,557.10	\$	43,404.22	\$	-
Student Support Services	2,739,281.50		-		-
Instructional Media Services	401,705.93		-		-
Instruction and Curriculum Development Services	2,325,734.29		-		-
Instructional Staff Training Services	404,159.50		-		-
Instruction-Related Technology	612,244.01		-		-
Board	334,432.41		-		-
General Administration	1,266,099.47		-		-
School Administration	3,055,323.46		-		-
Facilities Acquisition and Construction	622,978.37		-		-
Fiscal Services	588,268.75		-		-
Food Services	3,572,285.41		24,513.92		3,296,377.06
Central Services	780,214.04		-		-
Student Transportation Services	2,627,265.28		18,489.69		-
Operation of Plant	4,477,182.95		-		-
Maintenance of Plant	1,612,310.35		-		-
Administrative Technology Services	883,315.40		-		-
Community Services	625,807.13		-		-
Unallocated Interest on Long-Term Debt	5,912.06		-		-
Unallocated Depreciation Expense	 2,910,852.98		-		-
<b>Total Governmental Activities</b>	\$ 59,229,930.39	\$	86,407.83	\$	3,296,377.06

#### General Revenues:

Taxes:

Property Taxes, Levied for Operational Purposes

Property Taxes, Levied for Capital Projects

Grants and Contributions Not Restricted to Specific Programs

Unrestricted Investment Earnings

Miscellaneous

**Total General Revenues** 

**Change in Net Position** 

Net Position - Beginning

**Net Position - Ending** 

	Net (Expense) Revenue and Changes in Net Position
Capital Grants and Contributions	Governmental Activities
\$	\$ (29,341,152.88) (2,739,281.50) (401,705.93) (2,325,734.29) (404,159.50) (612,244.01) (334,432.41) (1,266,099.47) (3,055,323.46) (465,032.34) (588,268.75) (251,394.43) (780,214.04) (2,608,775.59) (4,477,182.95) (1,612,310.35) (883,315.40) (625,807.13) (5,912.06)
\$ 157,946.03	(2,910,852.98) (55,689,199.47)
	9,978,925.82 3,774,859.02 43,940,227.15 67,088.44 3,024,227.55 60,785,327.98 5,096,128.51 21,819,352.66
	\$ 26,915,481.17

#### DeSoto County District School Board Balance Sheet – Governmental Funds June 30, 2023

	 General Fund	0	cial Revenue - ther Federal ograms Fund	Fed	cial Revenue - eral Education bilization Fund
ASSETS Cash and Cash Equivalents Due from Other Funds Due from Other Agencies Inventories	\$ 12,252,773.68 491,394.33 331,913.25 52,090.21	\$	- - 287,498.34 -	\$	- - 486,490.60 -
TOTAL ASSETS	\$ 13,128,171.47	\$	287,498.34	\$	486,490.60
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities: Payroll Deductions and Withholdings Accounts Payable Due to Other Funds Due to Other Agencies Unearned Revenue	\$ 1,562,232.98 211,202.82 - 150.00	\$	- 149,913.67 137,584.67 - -	\$	- 179,216.81 307,273.79 - -
Total Liabilities	1,773,585.80		287,498.34		486,490.60
Deferred Inflows of Resources: Unavailable Revenue - State Capital Outlay Funding	 		-		-
Fund Balances: Nonspendable: Inventories Restricted for:	52,090.21				
State Required Carryover Programs Food Service Capital Projects	1,338,373.03		- - -		- - -
Career and Adult Education Student Groups Other Purposes	 237,897.23 - 529,598.07		- - -		- - -
Total Restricted Fund Balance Assigned for: Debt Service	 2,105,868.33		-		
Purchases on Order Other Purposes Total Assigned Fund Balance	 110,524.31 969,327.87 1,079,852.18		- - -		- - -
Unassigned Fund Balance	8,116,774.95		-		-
Total Fund Balances	 11,354,585.67				
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$ 13,128,171.47	\$	287,498.34	\$	486,490.60

I	pital Projects - Local Capital rovement Fund	Other Governmental Funds	Total Governmental Funds	
\$	5,983,679.70 -	\$ 3,041,323.00	\$	21,277,776.38 491,394.33
	2,059.40	170,290.15 101,499.52		1,278,251.74 153,589.73
\$	5,985,739.10	\$ 3,313,112.67	\$	23,201,012.18
\$	-	\$ -	\$	1,562,232.98
	-	3,676.39		544,009.69
	-	46,535.87 8.33		491,394.33 158.33
	-	42,000.00		42,000.00
	<u>-</u>	 		
		 92,220.59		2,639,795.33
	-	 90,241.34		90,241.34
		 101,499.52		153,589.73
	_	_		1,338,373.03
	-	950,051.02		950,051.02
	5,985,739.10	695,878.51		6,681,617.61
	-	-		237,897.23
	-	733,276.00		733,276.00
	-	 <u> </u>		529,598.07
	5,985,739.10	 2,379,205.53		10,470,812.96
	_	649,945.69		649,945.69
	_	-		110,524.31
	-	_		969,327.87
	-	 649,945.69		1,729,797.87
				8,116,774.95
	5,985,739.10	3,130,650.74		20,470,975.51
-		 		
\$	5,985,739.10	\$ 3,313,112.67	\$	23,201,012.18

#### DeSoto County District School Board Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2023

Total Fund Balances - Governmental Funds	\$ 20,470,975.51	
Amounts reported for governmental activities in the statement of net position are		
Capital assets, net of accumulated depreciation, used in governmental activities resources and, therefore, are not reported as assets in the governmental fur	33,526,922.12	
Certain funding is not available to pay for current period expenditures and, the as unavailable revenue on the governmental fund statements. However, unamount increases net position in the statement of net position.	90,241.34	
The deferred outflows of resources and deferred inflows of resources rela other postemployment benefits (OPEB) are applicable to future periods and reported in the governmental funds.		
Deferred Outflows Related to Pensions Deferred Outflows Related to OPEB Deferred Inflows Related to Pensions Deferred Inflows Related to OPEB	\$ 9,972,775.00 215,888.00 (2,273,055.00) (611,933.00)	7,303,675.00
Long-term liabilities are not due and payable in the fiscal year and, therefo as liabilities in the governmental funds. Long-term liabilities at year end cons		
Bonds Payable Compensated Absences Payable Total OPEB Liability Net Pension Liability	\$ (183,832.00) (1,953,865.80) (2,772,415.00) (29,566,220.00)	 (34,476,332.80)

The accompanying notes to financial statements are an integral part of this statement.

**Net Position - Governmental Activities** 

\$ 26,915,481.17

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#### DeSoto County District School Board Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds For the Fiscal Year Ended June 30, 2023

	General Fund		Special Revenue - Other Federal Programs Fund		Special Revenue - Federal Education Stabilization Fund	
Revenues						
Intergovernmental:						
Federal Direct	\$	51,312.47	\$	-	\$	-
Federal Through State and Local		314,454.47		5,715,707.21		10,031,483.53
State		27,756,997.72		-		-
Local:		, ,				
Property Taxes		9,978,925.82		_		_
Charges for Services - Food Service		-		_		_
Miscellaneous		2,267,768.91		4,521.25		-
Total Local Revenues		12,246,694.73		4,521.25		-
Total Revenues		40,369,459.39		5,720,228.46		10,031,483.53
Expenditures						
Current - Education:						
Instruction		20,957,605.55		3,300,847.77		5,067,521.60
Student Support Services		2,121,254.60		281,734.78		326,335.83
Instructional Media Services		400,121.42		-		-
Instruction and Curriculum Development Services		719,266.98		1,508,445.77		88,288.80
Instructional Staff Training Services		49,571.88		156,495.10		197,278.27
Instruction-Related Technology		346,559.70		59,302.25		204,030.63
Board		333,616.75		-		-
General Administration		692,463.08		279,546.45		291,879.14
School Administration		3,034,314.45		-		8,159.90
Facilities Acquisition and Construction		32,860.47		_		-
Fiscal Services		585,877.02		_		_
Food Services		25,930.87		_		11,292.58
Central Services		708,256.34		62,126.41		8,034.42
Student Transportation Services		2,547,857.96		24,571.22		46,211.67
Operation of Plant		3,959,381.28				510,853.91
Maintenance of Plant		1,607,659.48		_		-
Administrative Technology Services		880,146.06		_		_
Community Services		3,945.13		_		_
Fixed Capital Outlay:		0,0 .00				
Facilities Acquisition and Construction		_		_		1,119,153.68
Other Capital Outlay		208,022.17		47,158.71		2,152,443.10
Debt Service:		200,022		,		_, ,
Principal		_		_		_
Interest and Fiscal Charges						
Total Expenditures		39,214,711.19		5,720,228.46		10,031,483.53
Excess (Deficiency) of Revenues Over Expenditures		1,154,748.20		-		-
Other Financing Sources (Uses)						
Transfers In		1,300,000.00		-		-
Sale of Capital Assets		10,000.00		-		-
Loss Recoveries		123,102.99		-		-
Transfers Out		-				
Total Other Financing Sources (Uses)		1,433,102.99		-		
Net Change in Fund Balances		2,587,851.19		-		-
Fund Balances, Beginning		8,766,734.48		-		<u>-</u>
Fund Balances, Ending	\$	11,354,585.67	\$	0.00	\$	0.00

Capital Projects - Local Capital Improvement Fund		Other Governmental Funds	Total Governmental Funds	
\$ - - -	\$	3,260,019.06 374,768.56	\$ 51,3 19,321,6 28,131,7	
3,774,859.02 - 44,246.81 3,819,105.83 3,819,105.83	·	24,513.72 690,309.82 714,823.54 4,349,611.16	13,753,7 24,5 3,006,8 16,785,1 64,289,8	13.72 46.79 45.35
- - - - - - 507,782.58 - - - - - - - - 1,228,102.58 504,801.06		73,704.23 191.02 3,528,606.68 - - 621,862.00 4,425.00 131,110.25 88,732.00 5,912.06	2,316,0 403,3 609,8 333,6 1,263,8 3,042,4 614,3 586,0 3,565,8 778,4 2,618,6 4,470,2 1,607,6 880,1 625,8 2,351,6 3,043,5	25.21 21.42 01.55 45.25 92.58 16.75 88.67 74.35 47.28 68.04 30.13 17.17 40.85 35.19 59.48 46.06 07.13
2,240,686.22 1,578,419.61		4,454,543.24 (104,932.08)	61,661,6	52.64
(1,300,000.00) (1,300,000.00) (1,300,000.00) 278,419.61 5,707,319.49		(104,932.08) 3,235,582.82	1,300,0 10,0 123,1 (1,300,0	00.00 00.00 02.99 00.00) 02.99 38.72
\$ 5,985,739.10	\$	3,130,650.74	\$ 20,470,9	75.51

# DeSoto County District School Board Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities For the Fiscal Year Ended June 30, 2023

#### Net Change in Fund Balances - Governmental Funds

\$ 2.761.338.72

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of capital outlays in excess of depreciation expense and disposals in the current fiscal year.

2,475,849.42

Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount of repayments in the current fiscal year.

88,732.00

In the statement of activities, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental funds, expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated absences earned in excess of the amount used in the current fiscal year.

(47,040.00)

Governmental funds report District OPEB contributions as expenditures. However, in the statement of activities, the cost of OPEB benefits earned net of employee contributions, as determined through an actuarial valuation, is reported as an OPEB expense.

Decrease in Total OPEB Liability	\$ 224,991.00
Increase in Deferred Outflows of Resources - OPEB	15,655.00
Increase in Deferred Inflows of Resources - OPEB	(291,476.00)

(291,476.00) (50,830.00)

Governmental funds report District pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as a pension expense.

Increase in Pension Liability	\$ (15,532,157.00)	
Increase in Deferred Outflows of Resources - Pension	746,967.00	
Decrease in Deferred Inflows of Resources - Pension	14,701,691.00	(83,499.00)

Certain funds due from other agencies were not available and, therefore, not recognized as revenue in the governmental fund statements in the prior year. However, these funds were recognized as revenue under the full accrual basis of accounting in the statement of activities in the prior year. This is the amount of revenues that became available in the current year.

(48,422.63)

#### Change in Net Position - Governmental Activities

\$ 5,096,128.51

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the DeSoto County School District (District). Governmental activities are normally supported by taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense is not readily associated with a particular function and is reported as unallocated.

#### **B.** Reporting Entity

The DeSoto County District School Board (Board) has direct responsibility for operation, control, and supervision of District schools and is considered a primary government for financial reporting. The District is considered part of the Florida system of public education, operates under the general direction of the Florida Department of Education (FDOE), and is governed by State law and State Board of Education (SBE) rules. The governing body of the District is the Board, which is composed of five elected members. The elected Superintendent of Schools is the executive officer of the Board. Geographic boundaries of the District correspond with those of DeSoto County.

Criteria for determining if other entities are potential component units that should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) Codification of Governmental Accounting and Financial Reporting Standards, Sections 2100 and 2600. The application of these criteria provides for identification of any legally separate entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the District's basic financial statements to be misleading. Based on these criteria, no component units are included within the District's reporting entity.

#### C. Basis of Presentation: Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds. Separate financial statements are provided for governmental funds.

The effects of interfund activity have been eliminated from the government-wide financial statements except for interfund services provided and used.

#### D. Basis of Presentation: Fund Financial Statements

The fund financial statements provide information about the District's funds. Separate statements for each governmental fund category are presented. The emphasis of fund financial statements is on

major governmental and each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

- <u>General Fund</u> to account for all financial resources not required to be accounted for in another fund and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- <u>Special Revenue Other Federal Programs Fund</u> to account for certain Federal grant program resources.
- Special Revenue Federal Education Stabilization Fund to account for certain Federal grant program resources provided as emergency relief to address the impact of COVID-19 on elementary and secondary schools.
- <u>Capital Projects Local Capital Improvement Fund</u> to account for the financial resources generated by the local capital improvement tax levy to be used for educational capital outlay needs, including new construction, renovation and remodeling projects, new and replacement equipment, and motor vehicle purchases.

During the course of operations, the District has activity between funds for various purposes. Any residual balances outstanding at fiscal year end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, transfers between the funds are eliminated in the preparation of the government-wide financial statements.

#### E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 30 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made.

Report No. 2024-171 March 2024 Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 30 days of year end). Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, claims and judgments, pension benefits, other postemployment benefits, and compensated absences, are only recorded when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Allocations of cost, such as depreciation, are not recognized in governmental funds.

### F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

#### 1. Cash and Cash Equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term liquid investments with original maturities of 3 months or less from the date of acquisition.

Cash deposits are held by banks qualified as public depositories under Florida law. All deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes.

#### 2. Inventories

Inventories consist of expendable supplies held for consumption in the course of District operations. Inventories are stated at cost on the first-in, first-out basis, except that United States Department of Agriculture donated foods are stated at their fair value as determined at the time of donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. The costs of inventories are recorded as expenditures when purchased, except that United States Department of Agriculture donated foods are reported as expenditures at the time the individual items are requisitioned for consumption.

#### 3. Capital Assets

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net position but are not reported in the governmental fund financial statements. Capital assets are defined by the District as those costing more than \$1,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at acquisition value at the date of donation.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Description</u>	Estimated Useful Lives
Improvements Other Than Buildings	5 - 35 years
Buildings and Fixed Equipment	10 - 50 years
Furniture, Fixtures, and Equipment	3 - 15 years
Motor Vehicles	5 - 10 years
Audio Visual Materials and Computer Software	3 - 5 years

Current year information relative to changes in capital assets is described in a subsequent note.

#### 4. Pensions

In the government-wide statement of net position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The District's retirement plans and related amounts are described in a subsequent note.

#### 5. Long-Term Liabilities

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position.

In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due.

Changes in long-term liabilities for the current year are reported in a subsequent note.

#### 6. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to future periods and so will not be recognized as an outflow of resources (expense) until then. The District has two items that qualify for reporting in this category. The deferred outflows of resources related to pensions and OPEB are discussed in subsequent notes.

In addition to liabilities, the statement of net position and the governmental funds balance sheet reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

Report No. 2024-171 March 2024 The District has three items that qualify for reporting in this category. The first two items, deferred inflows of resources related to pensions and OPEB are reported in the statement of net position and discussed in subsequent notes. The remaining item is reported in the governmental funds balance sheet as unavailable revenue related to State capital outlay funding and will be recognized as an inflow of resources in the period that the amounts become available.

#### 7. Net Position Flow Assumption

The District occasionally funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. Consequently, it is the District's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### 8. Fund Balance Flow Assumptions

The District may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### 9. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District's highest level of decision-making authority. The Board is the highest level of decision-making authority for the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation. The District reported no committed fund balances at June 30, 2023.

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as committed. As authorized in Board Policy 6235, the Superintendent has the authority to assign fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike

commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

#### G. Revenues and Expenditures/Expenses

#### 1. Program Revenues

Amounts reported as program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

#### 2. State Revenue Sources

Significant revenues from State sources for current operations include the Florida Education Finance Program administered by the FDOE under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent (FTE) students and related data to the FDOE. The FDOE performs certain edit checks on the reported number of FTE and related data and calculates the allocation of funds to the District. The District is permitted to amend its original reporting during specified time periods following the date of the original reporting. The FDOE may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such adjustments are treated as reductions or additions of revenue in the fiscal year when the adjustments are made.

The State provides financial assistance to administer certain educational programs. SBE rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided, and require that the money not expended as of the close of the fiscal year be carried forward into the following fiscal year to be expended for the same educational programs. The FDOE generally requires that these educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is restricted in the governmental fund financial statements for the balance of categorical and earmarked educational program resources.

The District received an allocation from the State under the Education Facilities Security Grant Program. The District is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the FDOE.

A schedule of revenue from State sources for the current year is presented in a subsequent note.

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#### 3. District Property Taxes

The Board is authorized by State law to levy property taxes for district school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the DeSoto County Property Appraiser, and property taxes are collected by the DeSoto County Tax Collector.

The Board adopted the 2022 tax levy on September 13, 2022. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to 4 percent for early payment.

Taxes become a lien on the property on January 1 and are delinquent on April 1 of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes and for enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District, except that revenue is accrued for taxes collected by the DeSoto County Tax Collector at fiscal year end but not yet remitted to the District.

Millages and taxes levied for the current year are presented in a subsequent note.

#### 4. Federal Revenue Sources

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred. The FDOE may require adjustments to subsequent fiscal period expenditures and related revenues based upon an audit of the District's compliance with applicable Federal awards requirements. Normally, such adjustments are treated as reductions of expenditures and related revenues in the fiscal year when the adjustments are made.

#### 5. Compensated Absences

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it is probable that the benefits will result in termination payments. A liability for these amounts is reported in the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements. The liability for compensated absences includes salary-related benefits, where applicable.

#### II. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS

#### A. Cash Deposits with Financial Institutions

<u>Custodial Credit Risk</u>. In the case of deposits, this is the risk that, in the event of the failure of a depository financial institution, the District will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The District does not have a policy for custodial credit risk. All bank balances of the District are fully insured or collateralized as required by Chapter 280, Florida Statutes.

#### **B.** Changes in Capital Assets

Changes in capital assets are presented in the following table:

	Beginning Balance	Additions	Deletions	Ending Balance
GOVERNMENTAL ACTIVITIES	<u> </u>	71441110110		
Capital Assets Not Being Depreciated:				
Land	\$ 330,242.20	\$ -	\$ -	\$ 330,242.20
Construction in Progress	261,415.69	1,512,104.41	6,652.18	1,766,867.92
Total Capital Assets Not Being Depreciated	591,657.89	1,512,104.41	6,652.18	2,097,110.12
Capital Assets Being Depreciated:				
Improvements Other Than Buildings	2,884,931.81	5,925.00	-	2,890,856.81
Buildings and Fixed Equipment	65,097,614.04	841,226.85	-	65,938,840.89
Furniture, Fixtures, and Equipment	6,031,821.75	2,800,068.49	9,978.17	8,821,912.07
Motor Vehicles	4,384,463.41	244,008.00	-	4,628,471.41
Audio Visual Materials and				
Computer Software	1,220,719.53			1,220,719.53
Total Capital Assets Being Depreciated	79,619,550.54	3,891,228.34	9,978.17	83,500,800.71
Less Accumulated Depreciation for:				
Improvements Other Than Buildings	2,120,179.87	85,672.34	-	2,205,852.21
Buildings and Fixed Equipment	38,806,280.06	1,852,364.62	-	40,658,644.68
Furniture, Fixtures, and Equipment	3,999,324.94	627,615.87	-	4,626,940.81
Motor Vehicles	3,084,682.36	338,095.87	-	3,422,778.23
Audio Visual Materials and				
Computer Software	1,149,668.50	7,104.28		1,156,772.78
Total Accumulated Depreciation	49,160,135.73	2,910,852.98		52,070,988.71
Total Capital Assets Being Depreciated, Net	30,459,414.81	980,375.36	9,978.17	31,429,812.00
Governmental Activities Capital Assets, Net	\$ 31,051,072.70	\$ 2,492,479.77	\$ 16,630.35	\$ 33,526,922.12

The District's capital assets serve multiple functions; however, depreciation expense is not allocated to the various functions on the statement of activities but is shown as unallocated depreciation expense.

#### C. Retirement Plans

#### 1. FRS - Defined Benefit Pension Plans

#### **General Information about the FRS**

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred

Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree HIS Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site (www.dms.myflorida.com).

The District's FRS and HIS pension expense totaled \$3,194,962 for the fiscal year ended June 30, 2023.

#### **FRS Pension Plan**

<u>Plan Description</u>. The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are:

- Regular Members of the FRS who do not qualify for membership in the other classes.
- Elected County Officers Members who hold specified elective offices in local government.
- Senior Management Service Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

The DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing

employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

<u>Benefits Provided</u>. Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

Class, Initial Enrollment, and Retirement Age/Years of Service	Percent Value
Regular Members Initially Enrolled Before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
Regular Members Initially Enrolled On or After July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
Elected County Officers	3.00
Senior Management Service	2.00

As provided in Section 121.101, Florida Statutes, if the member was initially enrolled in the Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member was initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

<u>Contributions</u>. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2022-23 fiscal year were as follows:

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	Percent of	<u>Gross Salary</u>
Class	<b>Employee</b>	Employer (1)
FRS, Regular	3.00	11.91
FRS, Elected County Officers	3.00	57.00
FRS, Senior Management Service	3.00	31.57
DROP – Applicable to Members from All of the Above Classes	0.00	18.60
FRS, Reemployed Retiree	(2)	(2)

- (1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.
- (2) Contribution rates are dependent upon retirement class in which reemployed.

The District's contributions to the Plan totaled \$2,596,088 for the fiscal year ended June 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2023, the District reported a liability of \$21,632,625 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The District's proportionate share of the net pension liability was based on the District's 2021-22 fiscal year contributions relative to the total 2021-22 fiscal year contributions of all participating members. At June 30, 2022, the District's proportionate share was 0.058139657 percent, which was a decrease of 0.001881283 from its proportionate share measured as of June 30, 2021.

For the fiscal year ended June 30, 2023, the District recognized a Plan pension expense of \$2,961,525. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources		Deferred Inflow of Resources	
Differences Between Expected and				
Actual Experience	\$	1,027,425	\$	-
Change of Assumptions		2,664,148		-
Net Difference Between Projected and Actual				
Earnings on FRS Pension Plan Investments		1,428,399		-
Changes in Proportion and Differences Between				
District FRS Contributions and Proportionate				
Share of Contributions		1,011,118		604,206
District FRS Contributions Subsequent to				
the Measurement Date		2,596,088		
Total	\$	8,727,178	\$	604,206

The deferred outflows of resources related to pensions resulting from District contributions to the Plan subsequent to the measurement date, totaling \$2,596,088, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending June 30	Amount		
2024	\$	1,315,431	
2025		603,609	
2026		(253,352)	
2027		3,713,585	
2028		147,611	
Total	\$	5,526,884	

<u>Actuarial Assumptions</u>. The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.40 percent

Salary Increases 3.25 percent, average, including inflation
Investment Rate of Return 6.70 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

The actuarial assumptions used in the July 1, 2022, valuation were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation (1)	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	2.6%	2.6%	1.1%
Fixed Income	19.8%	4.4%	4.4%	3.2%
Global Equity	54.0%	8.8%	7.3%	17.8%
Real Estate	10.3%	7.4%	6.3%	15.7%
Private Equity	11.1%	12.0%	8.9%	26.3%
Strategic Investments	3.8%	6.2%	5.9%	7.8%
Total	100%	<del>-</del> -		
Assumed inflation - Mean		_	2.4%	1.3%

<sup>(1)</sup> As outlined in the Plan's investment policy.

<u>Discount Rate</u>. The discount rate used to measure the total pension liability was 6.7 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating

the total pension liability is equal to the long-term expected rate of return. The discount rate changed from 6.8 percent to 6.7 percent.

<u>Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u>. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 6.7 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.7 percent) or 1 percentage point higher (7.7 percent) than the current rate:

	1%	Current	1%	
	Decrease (5.7%)	Discount Rate (6.7%)	Increase (7.7%)	
District's Proportionate Share of				
the Net Pension Liability	\$ 37,412,137	\$ 21,632,625	\$ 8,439,075	

<u>Pension Plan Fiduciary Net Position</u>. Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

#### **HIS Pension Plan**

<u>Plan Description</u>. The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

<u>Benefits Provided</u>. For the fiscal year ended June 30, 2023, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Federal Medicare.

<u>Contributions</u>. The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2023, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$460,082 for the fiscal year ended June 30, 2023.

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>. At June 30, 2023, the District reported a net pension liability of \$7,933,595 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The District's proportionate share of the net pension liability was based on the District's 2021-22 fiscal year contributions relative to the total 2021-22 fiscal year contributions of all participating members. At June 30, 2022, the District's proportionate share was 0.074904637 percent, which was a decrease of 0.002543372 from its proportionate share measured as of June 30, 2021.

For the fiscal year ended June 30, 2023, the District recognized the HIS Plan pension expense of \$233,437. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources					
Differences Between Expected and						
Actual Experience	\$	240,803	\$	34,909		
Change of Assumptions		454,759		1,227,322		
Net Difference Between Projected and Actual						
Earnings on HIS Pension Plan Investments		11,486		-		
Changes in Proportion and Differences Between						
District HIS Contributions and Proportionate						
Share of Contributions		78,467		406,618		
District HIS Contributions Subsequent to						
the Measurement Date		460,082		-		
Total	\$	1,245,597	\$	1,668,849		

The deferred outflows of resources related to pensions resulting from District contributions to the HIS Plan subsequent to the measurement date, totaling \$460,082, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ending June 30	Amount	
2024	\$	(273,814)
2025		(133,719)
2026		(70,131)
2027		(100,946)
2028		(209,863)
Thereafter		(94,861)
Total	\$	(883,334)

<u>Actuarial Assumptions</u>. The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.40 percent

Salary Increases 3.25 percent, average, including inflation

Municipal Bond Rate 3.54 percent

Mortality rates were based on the PUB-2010 base table, projected generationally with Scale MP-2018.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

<u>Discount Rate</u>. The discount rate used to measure the total pension liability was 3.54 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate changed from 2.16 percent to 3.54 percent.

<u>Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u>. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 3.54 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.54 percent) or 1 percentage point higher (4.54 percent) than the current rate:

	 1% Decrease (2.54%)	Dis	Current scount Rate (3.54%)	 1% Increase (4.54%)	
District's Proportionate Share of the Net Pension Liability	\$ 9,076,687	\$	7,933,595	\$ 6,987,715	

<u>Pension Plan Fiduciary Net Position</u>. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

#### 2. FRS – Defined Contribution Pension Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State's Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Retirement

benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2022-23 fiscal year were as follows:

	Percent of
	Gross
<u>Class</u>	Compensation
FRS, Regular	9.30
FRS, Elected County Officers	14.34
FRS, Senior Management Service	10.67

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings, regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense totaled \$827,540 for the fiscal year ended June 30, 2023.

#### D. Other Postemployment Benefit Obligations

<u>Plan Description</u>. The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the District that provides OPEB for all employees who satisfy the District's retirement eligibility provisions. Pursuant to Section 112.0801, Florida Statutes, former

Report No. 2024-171 March 2024 employees who retire from the District are eligible to participate in the District's health and hospitalization plan for medical and prescription drug coverage. The District subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because retiree healthcare costs are generally greater than active employee healthcare costs. The OPEB Plan contribution requirements and benefit terms of the District and the OPEB Plan members are established and may be amended through action from the Board and the Insurance Committee. No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75.

<u>Benefits Provided</u>. The OPEB Plan provides healthcare and prescription drug benefits for retirees and their dependents. In addition to the implicit subsidy above, for retirees who accrue 20 years with no break in service with the District, the District pays the first year of premiums for the full amount of single coverage or 50 percent of the family coverage in the plan option selected. Retirees are not required to enroll in the Federal Medicare program in order to remain covered under the program; however, since the membership in Medicare Part A is automatic, the OPEB Plan pays as secondary for all eligible retirees, including eligible retirees that enroll in Medicare Part B. Retirees who change coverage to a Group Medicare option offered by the District (or other Medicare Advantage plan) upon first becoming eligible for the Medicare benefits may be eligible for a reimbursement of the Medicare Part B premium for that year.

<u>Employees Covered by Benefit Terms</u>. At June 30, 2022, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefits	14
Active Employees	535
Total	549

<u>Total OPEB Liability</u>. The District's total OPEB liability of \$2,772,415 was measured as of June 30, 2022, and was determined by an actuarial valuation as of June 30, 2021, and update procedures were used to determine the total OPEB liability as of June 30, 2022.

<u>Actuarial Assumptions and Other Inputs</u>. The total OPEB liability was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.25 percent

Salary Increases 3.4 percent to 7.8 percent, including inflation

Discount Rate 3.69 percent

Healthcare Cost Trend Rates Starting at 12 percent (to reflect actual premium),

followed by 6 percent and gradually decreasing according to Getzen Model to an ultimate trend rate

of 3.75 percent in 2040.

Aging Factors Based on the 2013 SOA Study "Health Care

Costs - From Birth to Death."

Expenses Administrative expenses are included in the per

capita health costs.

The discount rate was based on the daily rate of Fidelity's 20-Year Municipal General Obligation AA Index closest to but not later than the measurement date.

Demographic assumptions employed in the actuarial valuation were the same as those employed in the July 1, 2020, actuarial valuation of the FRS Defined Benefit Pension Plan. These demographic assumptions were developed by FRS from an actuarial experience study, and therefore are appropriate for use in the OPEB Plan actuarial valuation. These include assumed rates of future termination, mortality, disability, and retirement. In addition, salary increase assumptions (for development of the pattern of the normal cost increases) were the same as those used in the July 1, 2020, actuarial valuation of the FRS Defined Benefit Pension Plan. Assumptions used in valuation of benefits for participants of the FRS Investment Plan are the same as for similarly situated participants of the FRS Defined Benefit Pension Plan.

#### Changes in the Total OPEB Liability.

	 Amount
Balance at June 30, 2022	\$ 2,997,406
Changes for the year:	
Service Cost	162,095
Interest	59,840
Changes of Assumptions or Other Inputs	(361,227)
Benefit Payments	 (85,699)
Net Changes	 (224,991)
Balance at June 30, 2023	\$ 2,772,415

The changes of assumptions or other inputs was based a change in the discount rate from 1.92 percent as of the beginning of the measurement period to 3.69 percent as of June 30, 2022.

<u>Sensitivity of the Total OPEB Liability to Changes in the Discount Rate</u>. The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.69 percent) or 1 percentage point higher (4.69 percent) than the current rate:

	1%	Current	1%
	Decrease (2.69%)	Discount Rate (3.69%)	Increase (4.69%)
Total OPEB Liability	\$ 2,974,176	\$ 2,772,415	\$ 2,578,285

<u>Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates</u>. The following table presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (11 percent decreasing to 2.75 percent) or 1 percentage point higher (13 percent decreasing to 4.75 percent) than the current healthcare cost trend rates:

		Healthcare	
		Cost Trend	
	1% Decrease	Rates	1% Increase
Total OPEB Liability	\$ 2,420,848	\$ 2,772,415	\$ 3,194,262

<u>OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u>. For the fiscal year ended June 30, 2023, the District recognized OPEB expense of \$162,231. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Description		red Outflows Resources	Deferred Inflows of Resources		
Differences Between Expected and Actual Experience Changes of Assumptions or Other Inputs Benefits Paid Subsequent to the	\$	- 104,487	\$	89,621 522,312	
Measurement Date		111,401		-	
Total	\$	215,888	\$	611,933	

The deferred outflows of resources related to OPEB resulting from benefits paid subsequent to the measurement date, totaling \$111,401, will be recognized as a reduction of the total OPEB liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30	 Amount
2024	\$ (59,704)
2025	(59,704)
2026	(59,704)
2027	(59,704)
2028	(59,704)
Thereafter	 (208,926)
Total	\$ (507,446)

#### **E.** Other Significant Commitments

**Encumbrances**. Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next fiscal year's appropriations are likewise encumbered.

The following is a schedule of encumbrances at June 30, 2023:

 Major Funds									
General	O1	cial Revenue - ther Federal Programs	Fed	ecial Revenue - leral Education Stabilization	L	pital Projects - .ocal Capital mprovement	_	Nonmajor overnmental Funds	Total Governmental Funds
\$ 474,138.55	\$	193,072.97	\$	2,349,521.66	\$	1,806,695.24	\$	249,408.29	\$ 5,072,836.71

#### F. Risk Management Programs

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District participates in a group self-insurance program administered by the Florida School Boards Association, Inc. The District's covered risks relating to comprehensive property and liability insurance, general liability, workers'

compensation, money and securities, employee fidelity and faithful performance, are included in the group program. Section 1001.42(12)(k), Florida Statutes, provides the authority for the District to enter into such a risk management program. The program is self-sustaining through member assessments (premiums) and purchases coverage through commercial companies for claims in excess of specified amounts.

Health and hospitalization coverage is being provided through purchased commercial insurance with minimum deductibles for each line of coverage.

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past 3 fiscal years.

#### G. Long-Term Liabilities

#### 1. Bonds Payable

Bonds payable at June 30, 2023, are as follows:

Bond Type	 Amount tstanding	Rate (Percent)	Annual Maturity To
District Revenue Bonds: Series 2012, Refunding	\$ 183,832	2.36	2025

The bonds were issued to finance capital outlay projects of the District. The following is a description of the bonded debt issues:

#### **District Revenue Bonds**

These bonds are authorized by Chapter 78-947, Laws of Florida, Section 212.20, Florida Statutes, and a resolution adopted by the Board on July 10, 2012. These bonds are secured by pari-mutuel replacement (sales tax) revenues distributed annually to DeSoto County from the State pursuant to Section 212.20(6)(d)6.a., Florida Statutes, as a replacement for moneys distributed under Section 550.135, Florida Statutes, prior to July 1, 2000.

The District has pledged a total of \$189,287 of sales tax revenues in connection with the District Revenue Bonds of 2012, described above. During the 2022-23 fiscal year, the District recognized sales tax revenues totaling \$132,166.66 and expended \$94,644.06 of these revenues for debt service directly collateralized by these revenues. The pledged sales tax revenues are committed until final maturity of the debt on July 1, 2025. Approximately 72 percent of this revenue stream has been pledged in connection with debt service on the revenue bonds. The financing agreement contains a provision that in the event of default, outstanding amounts become immediately due if the District is unable to make a payment.

Annual requirements to amortize all bonded debt outstanding as of June 30, 2023, are as follows:

Fiscal Year Ending June 30	Total Principal		In	terest	
District Revenue Bonds:					
2024	\$	94,644	\$ 90,838	\$	3,806
2025		94,643	 92,994		1,649
Total	\$	189,287	\$ 183,832	\$	5,455

#### 2. Changes in Long-Term Liabilities

The following is a summary of changes in long-term liabilities:

Description	Beginning Balance Additions		Deductions	Ending Balance	Due In One Year
GOVERNMENTAL ACTIVITIES					
Bonds Payable	\$ 272,564.00	\$ -	\$ 88,732.00	\$ 183,832.00	\$ 90,838.00
Compensated Absences Payable	1,906,825.80	130,607.00	83,567.00	1,953,865.80	304,644.80
Total OPEB Liability	2,997,406.00	221,935.00	446,926.00	2,772,415.00	111,401.00
Net Pension Liability	14,034,063.00	25,693,116.00	10,160,959.00	29,566,220.00	
Total Governmental Activities	\$19,210,858.80	\$26,045,658.00	\$10,780,184.00	\$34,476,332.80	\$506,883.80

For the governmental activities, compensated absences, pensions, and other postemployment benefits are generally liquidated with resources of the General Fund.

#### H. Fund Balance Reporting

In addition to committed and assigned fund balance categories discussed in Note I.F.9., fund balances may be classified as follows:

- **Nonspendable Fund Balance**. Nonspendable fund balance is the net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash.
- Restricted Fund Balance. Restricted fund balance is the portion of fund balance on which
  constraints have been placed by creditors, grantors, contributors, laws or regulations of other
  governments, constitutional provisions, or enabling legislation. Restricted fund balance
  places the most binding level of constraint on the use of fund balance.
- <u>Unassigned Fund Balance</u>. The unassigned fund balance is the portion of fund balance that
  is the residual classification for the General Fund. This balance represents amounts that have
  not been assigned to other funds and that have not been restricted, committed, or assigned
  for specific purposes.

#### I. Interfund Receivables and Payables

The following is a summary of interfund receivables and payables reported in the fund financial statements:

	Interfund					
Funds	Receivables	Payables				
Major:						
General	\$ 491,394.33	\$ -				
Special Revenue:						
Other Federal Programs	-	137,584.67				
Federal Education Stabilization	-	307,273.79				
Nonmajor Governmental		46,535.87				
Total	\$ 491,394.33	\$ 491,394.33				

The interfund receivables and payables represent temporary loans between funds to cover expenditures incurred prior to reimbursement from outside parties. All balances are expected to be repaid within 13 months.

#### J. Revenues

#### 1. Schedule of State Revenue Sources

The following is a schedule of the District's State revenue sources for the 2022-23 fiscal year:

Source	Amount
Florida Education Finance Program	\$ 22,542,660.00
Categorical Educational Program - Class Size Reduction	4,377,908.00
Workforce Development Program	622,196.00
Motor Vehicle License Tax (Capital Outlay and Debt Service)	160,310.39
Voluntary Prekindergarten Program	70,840.77
Miscellaneous	357,851.12
Total	\$ 28,131,766.28

Accounting policies relating to certain State revenue sources are described in Note I.G.2.

#### 2. Property Taxes

The following is a summary of millages and taxes levied on the 2022 tax roll for the 2022-23 fiscal year:

	Millages	Taxes Levied
General Fund		
Nonvoted School Tax:		
Required Local Effort	3.215	\$ 8,376,767.62
Basic Discretionary Local Effort	0.748	1,948,933.80
Capital Projects - Local Capital Improvement Fund		
Nonvoted Tax:		
Local Capital Improvements	1.500	3,908,289.71
Total	5.463	\$ 14,233,991.13

#### K. Interfund Transfers

The following is a summary of interfund transfers reported in the fund financial statements:

	Interfund						
Funds	Transfers In	Transfers	Transfers Out				
Major: General Capital Projects:	\$ 1,300,000	\$	-				
Local Capital Improvement		1,300,0	000				
Total	\$ 1,300,000	) \$ 1,300,0	000				

In general, interfund transfers were made for allocations of maintenance and repair costs and payment of property casualty insurance premiums.

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### OTHER REQUIRED SUPPLEMENTARY INFORMATION

#### Budgetary Comparison Schedule General and Major Special Revenue Funds For the Fiscal Year Ended June 30, 2023

	General Fund						
	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)			
Revenues							
Intergovernmental:							
Federal Direct	\$ 31,512.50	\$ 51,312.47	\$ 51,312.47	\$ -			
Federal Through State and Local	328,412.60	314,454.47	314,454.47	-			
State	27,218,715.08	27,756,997.72	27,756,997.72	-			
Local:							
Property Taxes	9,705,445.00	9,978,925.82	9,978,925.82	-			
Miscellaneous	1,285,364.33	2,352,237.11	2,267,768.91	(84,468.20)			
Total Local Revenues	10,990,809.33	12,331,162.93	12,246,694.73	(84,468.20)			
Total Revenues	38,569,449.51	40,453,927.59	40,369,459.39	(84,468.20)			
Expenditures							
Current - Education:							
Instruction	25,974,708.09	20,957,605.55	20,957,605.55	-			
Student Support Services	2,572,265.28	2,121,254.60	2,121,254.60	-			
Instructional Media Services	420,315.24	400,121.42	400,121.42	=			
Instruction and Curriculum Development Services	1,110,618.52	719,266.98	719,266.98	-			
Instructional Staff Training Services	121,520.29	49,571.88	49,571.88	-			
Instruction-Related Technology	409,848.68	346,559.70	346,559.70	-			
Board	478,434.89	333,616.75	333,616.75	-			
General Administration	1,015,187.42	692,463.08	692,463.08	-			
School Administration	3,388,425.37	3,034,314.45	3,034,314.45	-			
Facilities Acquisition and Construction	33,716.84	32,860.47	32,860.47	-			
Fiscal Services	782,504.07	585,877.02	585,877.02	=			
Food Services	-	25,930.87	25,930.87	-			
Central Services	1,181,798.32	708,256.34	708,256.34	-			
Student Transportation Services	2,393,592.65	2,547,857.96	2,547,857.96	-			
Operation of Plant	4,774,241.46	3,959,381.28	3,959,381.28	-			
Maintenance of Plant	1,941,742.18	1,607,659.48	1,607,659.48	-			
Administrative Technology Services	813,532.40	880,146.06	880,146.06	-			
Community Services	3,561.00	3,945.13	3,945.13	=			
Fixed Capital Outlay:							
Facilities Acquisition and Construction	-		-	-			
Other Capital Outlay		208,022.17	208,022.17				
Total Expenditures	47,416,012.70	39,214,711.19	39,214,711.19				
Excess (Deficiency) of Revenues Over Expenditures	(8,846,563.19)	1,239,216.40	1,154,748.20	(84,468.20)			
Other Financing Sources							
Transfers In	1,300,000.00	1,300,000.00	1,300,000.00	-			
Sale of Capital Assets	-	_	10,000.00	10,000.00			
Loss Recoveries		- <del>-</del>	123,102.99	123,102.99			
Total Other Financing Sources	1,300,000.00	1,300,000.00	1,433,102.99	133,102.99			
Net Change in Fund Balances	(7,546,563.19)	2,539,216.40	2,587,851.19	48,634.79			
Fund Balances, Beginning	8,766,734.48	8,766,734.48	8,766,734.48				
Fund Balances, Ending	\$ 1,220,171.29	\$ 11,305,950.88	\$ 11,354,585.67	\$ 48,634.79			

Specia	al Revenue - Othe	r Federal Programs	s Fund	Special F	on Fund		
Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
\$ -	\$ -	\$ -	\$ -	\$ <del>-</del>	\$ -	\$ -	\$ -
5,955,217.10	5,715,707.21	5,715,707.21	<u>-</u>	18,137,297.29	10,031,483.53	10,031,483.53	-
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_	-	-	_	<u>-</u>	_	_	_
_	4,521.25	4,521.25	_	-	-	_	_
-	4,521.25	4,521.25		-	-	-	
5,955,217.10	5,720,228.46	5,720,228.46		18,137,297.29	10,031,483.53	10,031,483.53	_
		· <u> </u>			· · · · ·		
3,303,962.24	3,300,847.77	3,300,847.77	<u>-</u>	9,786,649.56	5,067,521.60	5,067,521.60	_
351,586.78	281,734.78	281,734.78	-	896,228.91	326,335.83	326,335.83	-
-	-	-	-	-	-	· -	-
1,814,351.52	1,508,445.77	1,508,445.77	-	214,225.84	88,288.80	88,288.80	=
221,797.50	156,495.10	156,495.10	-	668,628.10	197,278.27	197,278.27	=
51,113.17	59,302.25	59,302.25	-	427,705.03	204,030.63	204,030.63	-
-	-	-	-	-	-	-	-
76,876.20	279,546.45	279,546.45	-	545,458.80	291,879.14	291,879.14	-
-	-	-	-	5,000.00	8,159.90	8,159.90	-
-	-	-	-	4,230,365.00	-	-	-
-	-	-	-	9,612.00	-	-	-
-	-	-	-	-	11,292.58	11,292.58	-
92,475.65	62,126.41	62,126.41	-	133,086.09	8,034.42	8,034.42	-
43,054.04	24,571.22	24,571.22	-	124,004.26	46,211.67	46,211.67	-
=	=	-	-	907,620.57	510,853.91	510,853.91	=
-	-	-	-	188,713.13	=	-	-
-	-	-	-	=	=	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	1,119,153.68	1,119,153.68	-
	47,158.71	47,158.71		- <del>-</del>	2,152,443.10	2,152,443.10	
5,955,217.10	5,720,228.46	5,720,228.46		18,137,297.29	10,031,483.53	10,031,483.53	
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## Schedule of Changes in the District's Total OPEB Liability and Related Ratios

	2023	2022	2021	2020	2019	2018	
Total OPEB Liability							
Service Cost	\$ 162,095	\$ 155,171	\$ 144,431	\$ 146,572	\$ 164,569	\$ 177,540	
Interest	59,840	71,885	88,701	103,577	115,634	99,254	
Changes of Benefit Terms	-	-	-	-	(459,942)	-	
Differences Between Expected and							
Actual Experience	-	(76,838)	-	(39,561)	-	-	
Changes of Assumptions or Other Inputs	(361,227)	124,581	(33,179)	(103,395)	(17,836)	(192,413)	
Benefit Payments	(85,699)	(112,630)	(108,349)	(156,462)	(186,197)	(258,585)	
Net Change in Total OPEB Liability	(224,991)	162,169	91,604	(49,269)	(383,772)	(174,204)	
Total OPEB Liability - Beginning	2,997,406	2,835,237	2,743,633	2,792,902	3,176,674	3,350,878	
Total OPEB Liability - Ending	\$ 2,772,415	\$ 2,997,406	\$ 2,835,237	\$ 2,743,633	\$ 2,792,902	\$ 3,176,674	
Covered-Employee Payroll	\$ 21,499,071	\$ 20,872,884	\$ 21,510,123	\$ 20,883,615	\$ 21,986,884	\$ 21,346,489	
Total OPEB Liability as a Percentage of Covered-Employee Payroll	12.90%	14.36%	13.18%	13.14%	12.70%	14.88%	

## Schedule of the District's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan (1)

Fiscal Year Ending June 30	District's Proportion of the FRS Net Pension Liability	of	District's portionate Share the FRS Net nsion Liability	Co	District's vered Payroll	District's Proportionate Share of the FRS Net Pension Liability as a Percentage of its Covered Payroll	FRS Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2013	0.064332539%	\$	11,074,493	\$	24,471,803	45.25%	88.54%
2014	0.068168861%		4,159,303		25,647,878	16.22%	96.09%
2015	0.070345059%		9,086,008		26,594,697	34.16%	92.00%
2016	0.062089697%		15,677,697		25,906,517	60.52%	84.88%
2017	0.056527164%		16,720,356		24,709,326	67.67%	83.89%
2018	0.056212549%		16,931,511		25,110,588	67.43%	84.26%
2019	0.054682031%		18,831,730		25,486,761	73.89%	82.61%
2020	0.055610231%		24,102,294		26,875,862	89.68%	78.85%
2021	0.060020940%		4,533,900		27,421,746	16.53%	96.40%
2022	0.058139657%		21,632,625		27,314,184	79.20%	82.89%

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

## Schedule of District Contributions – Florida Retirement System Pension Plan (1)

Fiscal Year Ending June 30	ontractually Required Contribution	in F	S Contributions Relation to the Contractually Required Contribution	FRS Contribution Deficiency (Excess)	C	District's overed Payroll	FRS Contributions as a Percentage of Covered Payroll
2014	\$ 1,493,187	\$	(1,493,187)	\$ -	\$	25,647,878	5.82%
2015	1,715,072		(1,715,072)	-		26,594,697	6.45%
2016	1,514,156		(1,514,156)	-		25,906,517	5.84%
2017	1,471,541		(1,471,541)	-		24,709,326	5.96%
2018	1,545,118		(1,545,118)	-		25,110,588	6.15%
2019	1,695,538		(1,695,538)	-		25,486,761	6.65%
2020	1,847,682		(1,847,682)	-		26,875,862	6.87%
2021	2,286,538		(2,286,538)	-		27,421,746	8.34%
2022	2,400,869		(2,400,869)	-		27,314,184	8.79%
2023	2,596,088		(2,596,088)	-		27,711,936	9.37%

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

## Schedule of the District's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan (1)

Fiscal Year Ending June 30	District's Proportion of the HIS Net Pension Liability	Proport of th	istrict's tionate Share ne HIS Net ion Liability	District's vered Payroll	District's Proportionate Share of the HIS Net Pension Liability as a Percentage of its Covered Payroll	HIS Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2013	0.084154714%	\$	7,326,774	\$ 24,471,803	29.94%	1.78%
2014	0.086330210%		8,072,085	25,647,878	31.47%	0.99%
2015	0.087533775%		8,927,068	26,594,697	33.57%	0.50%
2016	0.083781222%		9,764,354	25,906,517	37.69%	0.97%
2017	0.077470118%		8,283,464	24,709,326	33.52%	1.64%
2018	0.076811655%		8,129,832	25,110,588	32.38%	2.15%
2019	0.076194612%		8,525,415	25,486,761	33.45%	2.63%
2020	0.077420290%		9,452,891	26,875,862	35.17%	3.00%
2021	0.077448009%		9,500,163	27,421,746	34.64%	3.56%
2022	0.074904637%		7,933,595	27,314,184	29.05%	4.81%

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

#### Schedule of District Contributions – Health Insurance Subsidy Pension Plan (1)

Fiscal Year Ending June 30	R	ntractually Required Contribution	in Re Co	Contributions elation to the ntractually Required ontribution	HIS ntribution ncy (Excess)	District's vered Payroll	HIS Contributions as a Percentage of Covered Payroll
2014	\$	295,738	\$	(295,738)	\$ -	\$ 25,647,878	1.15%
2015		334,609		(334,609)	-	26,594,697	1.26%
2016		429,432		(429,432)	-	25,906,517	1.66%
2017		409,994		(409,994)	-	24,709,326	1.66%
2018		430,493		(430,493)	-	25,110,588	1.71%
2019		423,101		(423,101)	-	25,486,761	1.66%
2020		446,137		(446,137)	-	26,875,862	1.66%
2021		455,240		(455,240)	-	27,421,746	1.66%
2022		478,002		(478,002)	-	27,314,184	1.75%
2023		460,082		(460,082)	-	27,711,936	1.66%

<sup>(1)</sup> The amounts presented for each fiscal year were determined as of June 30.

#### Notes to Required Supplementary Information

#### 1. Budgetary Basis of Accounting

The Board follows procedures established by State law and State Board of Education (SBE) rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all
  governmental fund types in accordance with procedures and time intervals prescribed by State
  law and SBE rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital
  outlay) within each activity (e.g., instruction, student transportation services, and school
  administration) and may be amended by resolution at any Board meeting prior to the due date for
  the annual financial report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at fiscal year end and encumbrances outstanding are honored from the subsequent year's appropriations.

### 2. Schedule of Changes in the District's Total Other Postemployment Benefits Liability and Related Ratios

No assets are accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.

Changes of Assumptions. In 2023, the discount rate was changed from 1.92 percent to 3.69 percent.

#### Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan

*Changes of Assumptions.* In 2022, the long-term expected rate of return was decreased from 6.8 percent to 6.7 percent.

#### Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan

Changes of Assumptions. In 2022, the municipal bond rate used to determine total pension liability was increased from 2.16 percent to 3.54 percent and the election assumption for vested terminated members was updated from 20 percent to 50 percent to reflect recent experience.

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### DeSoto County District School Board Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2023

	Federal	Pass - Through	
Federal Grantor/Pass-Through Grantor/ Program or Cluster	Assistance Listing Number	Entity Identifying Number	Total Expenditures
Clustered			
Child Nutrition Cluster			
United States Department of Agriculture:			
Florida Department of Agriculture and Consumer Services:			
School Breakfast Program	10.553	23002	\$ 413,187.84
National School Lunch Program	10.555	23001, 23003	2,798,466.22
Summer Food Service Program for Children	10.559	22006, 22007, 23006, 23007	48,365.00
Total Child Nutrition Cluster			3,260,019.06
Special Education Cluster			
United States Department of Education:			
Florida Department of Education:			
Special Education - Grants to States	84.027	262, 263	1,398,894.77
COVID-19 Special Education - Grants to States	COVID-19, 84.027	263	68,563.83
Total Special Education - Grants to States	84.027		1,467,458.60
Special Education - Preschool Grants	84.173	267	50,833.83
COVID-19 Special Education - Preschool Grants	COVID-19, 84.173	267	4,424.22
Total Special Education - Preschool Grants	84.173		55,258.05
Total Special Education Cluster			1,522,716.65
Not Clustered			
United States Department of Defense			
Army Junior Reserve Officers Training Corps	12.UNK	N/A	51,312.47
United States Department of Education			
Florida Department of Education:			
Adult Education - Basic Grants to States	84.002	191, 193	346,799.19
Title I Grants to Local Educational Agencies	84.010	212, 226	2,743,967.44
Migrant Education - State Grant Program	84.011	217	514,278.52
Career and Technical Education - Basic Grants to States Education for Homeless Children and Youth	84.048	161	107,832.55
Rural Education	84.196 84.358	127 110	59,283.30 112,865.81
English Language Acquisition State Grants	84.365	102	63,146.22
Supporting Effective Instruction State Grants	84.367	224	218,569.86
Student Support and Academic Enrichment Program	84.424	241	99,235.72
Education Stabilization Fund:	84.425	2	00,200.72
Florida Department of Education:	0.1.120		
Elementary and Secondary School Emergency Relief Fund	COVID-19, 84.425D	124, 128	1,899,802.73
American Rescue Plan - Elementary and Secondary School	.,	, -	, ,
Emergency Relief Fund	COVID-19, 84.425U	121	8,026,738.15
American Rescue Plan - Elementary and Secondary School			
Emergency Relief Fund - Homeless Children & Youth Fund	COVID-19, 84.425W	122	31,954.60
South Florida State College:			
Elementary and Secondary School Emergency Relief Fund	COVID-19, 84.425D	None	99,921.27
Total Education Stabilization Fund	84.425		10,058,416.75
Florida Gulf Coast University:			
Special Education - State Personnel Development	84.323	None	17,050.52
Total United States Department of Education			14,341,445.88
Total Expenditures of Federal Awards			\$ 19,175,494.06

The accompanying notes are an integral part of this Schedule.

- Notes: (1) <u>Basis of Presentation</u>. The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the Federal award activity of the DeSoto County District School Board under programs of the Federal Government for the fiscal year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.
  - (2) <u>Summary of Significant Accounting Policies</u>. Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
  - (3) <u>Indirect Cost Rate</u>. The District has not elected to use the 10 percent de minimis cost rate allowed under the Uniform Guidance.
  - (4) <u>Noncash Assistance National School Lunch Program</u>. Includes \$389,531.94 of donated food received during the fiscal year. Donated foods are valued at fair value as determined at the time of donation.



# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the House of Representatives, and the Legislative Auditing Committee

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the DeSoto County District School Board as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated March 22, 2024, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the school internal funds, as described in our report on the District's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a

timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Sherrill F. Norman, CPA

Tallahassee, Florida March 22, 2024



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited the DeSoto County District School Board's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major Federal programs for the fiscal year ended June 30, 2023. The District's major Federal programs are identified in **SECTION I – SUMMARY OF AUDITOR'S RESULTS** of the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the fiscal year ended June 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each

major Federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's Federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major Federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on
  a test basis, evidence regarding the District's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a

Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

Sherrill F. Norman, CPA

Tallahassee, Florida March 22, 2024

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### SECTION I – SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditor's report issued on whether the financial statements audited were prepared in accordance with

GAAP: Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Noncompliance material to financial statements noted? No

Federal Awards

Internal control over major Federal programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Type of auditor's report issued on compliance for major

Federal programs: Unmodified

Any audit findings disclosed that are required to be

reported in accordance with 2 CFR 200.516(a)?

Identification of major Federal programs:

Assistance Listing Numbers: Name of Federal Program or Cluster:

84.027 and 84.173 Special Education Cluster 84.425 Education Stabilization Fund

Dollar threshold used to distinguish between

type A and type B programs: \$750,000

Auditee qualified as low risk auditee? Yes

#### SECTION II - FINANCIAL STATEMENT FINDINGS

No matters are reported.

#### SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters are reported.

### **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**

The District did not have prior audit findings required to be reported under 2 CFR 200.511.							