Resolution by the Orange County Board of Education ("Board") Opposing the 25% Legislation and Supporting Equitable Teacher Pay at a Professional Level for Orange County's Exemplary Teacher Workforce

Whereas, Section 9.6(g) of the Appropriations Act of 2013 (SL 2013-360) requires local Boards of Education to offer new four-year contracts only to "25% of those teachers who have been employed by the local board for at least three consecutive years" who "have shown effectiveness as demonstrated by proficiency on the teacher evaluation instrument" (the "25% Legislation"); and

Whereas, the 25% Legislation requires that the new four-year contracts include "a \$500 annual pay raise for each year of the four-year contract" but requires that each teacher that accepts such a contract and raise "shall cease to be employed pursuant to G.S. 115C-325 and voluntarily relinquishes career status or any claim of career status"; and

Whereas, the 25% Legislation requires divisive line drawing among a highly-qualified and underpaid professional workforce in Orange County Schools system ("OCS"); and is replete with interpretative problems resulting from the Legislation's vague and ambiguous language; and

Whereas, approximately 64% (403) of OCS's full-time teachers are eligible for the new four-year contract under the 25% Legislation; and

Whereas, approximately 21% (133) of OCS's teachers are Nationally Board Certified, approximately 100% (628) are highly qualified for purposes of No Child Left Behind, approximately 50% (316) have masters degrees or higher; and approximately 98.59% of classroom teachers achieved ratings of proficient or better on all standards on their most recent evaluation; and

Whereas, approximately 84.6% of OCS's teachers who are measured by North Carolina's Teacher Effectiveness Index met or exceeded the student academic growth standards for 2012-2013, which is 5.3% percentage points higher than the state average and one of the highest rates in the state; and

Whereas, the work of these highly qualified and effective professionals resulted in 83% of Orange County's schools meeting or exceeding expected growth during the 2012-2013 academic year, under first year results of the NC Standard Course of Study, including new Common Core standards; and

Whereas, amid changes in curricula and testing, reductions in per-pupil spending, and increases in class size, OCS's teachers continue to provide a first-rate education for all OCS students; and

Whereas, teachers have received only one 1.2% state salary increase in the past five years, lowering teacher morale, driving some teachers from the profession, and making it difficult for OCS to recruit and retain teachers; and

Whereas, the North Carolina General Assembly has eliminated funding for valuable incentives to improve teacher skills, including pay for advanced degrees, professional development opportunities, the North Carolina Teaching Fellows program, and mentor pay; and

Whereas, North Carolina ranks 46th in the nation in teacher pay; and

Whereas, North Carolina's starting salary for teachers is lower than that of any neighboring state; and

Whereas, substantially more than 25% of OCS's highly qualified and effective professional teacher workforce is entitled to increased pay; and

Whereas, the Board values collaboration with and among teachers, which increases teacher effectiveness and heightens student learning; and

Whereas, the Board does not believe designating an arbitrary percentage of teachers to receive pay raises together with the requirement that beginning July 1, 2018 school districts employ teachers pursuant to one-, two-, or four-year contracts is an effective way to promote collaboration and to reward its valued and highly skilled professional employees; and

Whereas, the language of the 25% Legislation is subject to potentially conflicting interpretations, including, but not limited to, the threshold issues of determining whether a teacher has at least three consecutive years of service and determining who is a "teacher" eligible to receive a new four-year contract; and

Whereas, the Office of the Attorney General has issued informal guidance stating that the term "teacher" under the statute includes not only classroom teachers, but also career development coordinators, media coordinators, school counselors, technology facilitators, speech-language specialists, school social workers, school psychologists, and audiologists; and

Whereas, these non-classroom "teachers" comprise approximately 41 of OCS's 403 eligible teachers, and these non-classroom teachers have been rated on evaluation instruments that do not include a rating of "proficient," making it impractical, difficult, and administratively burdensome to assess whether these teachers meet the statutory requirement that a teacher has "shown effectiveness as demonstrated by proficiency on the teacher evaluation instrument" in order to be offered a new four-year contract; and

Whereas, the General Assembly has only funded the first year of the four annual pay raises provided for in the 25% Legislation and has not assured school boards or teachers that adequate funds will be allocated to fund the four-year contracts for their entirety, potentially creating an unfunded mandate pursuant to which teachers may not receive all of the annual \$500 pay raises offered as an inducement for their relinquishment of career status; and

Whereas, the 25% Legislation does not state whether teachers who accept a four-year contract will continue to receive any increased pay after the four-year contract expires; and

Whereas, at least one lawsuit has been filed challenging the constitutionality of the statutory elimination of career status for teachers who have attained career status and for teachers who may receive career status (the "Career Status Lawsuit"), and a court has yet to rule on the merits of the Career Status Lawsuit; and

Whereas, the Board is deeply concerned that teachers who may be offered the new four-year contracts before a court has ruled on the merits of the Career Status Lawsuit will be unable to properly weigh the significance of their relinquishment of career status or any claim to career status, as such teachers will not know whether they will automatically be stripped of their career status on June 30, 2018; and

Whereas, with teacher pay low and the demands of the job high, North Carolina must act now to take concrete, effective, and positive steps to facilitate the recruitment and retention of excellent teachers, which the students in Orange County now enjoy and which is paramount to serving our youth and increasing student learning,

Now, Therefore, Be It Resolved that the Board opposes the 25% Legislation and the resulting unfair pay structure that it requires; and

Be It Further Resolved that the Board respectfully requests that the General Assembly repeal the 25% Legislation prior to June 30, 2014, and develop, in its place, an effective compensation plan tied to career paths with input from the education and business communities that will pay teachers as professionals and bring teacher salaries to the national average; and

Be It Further Resolved that the Board respectfully requests that the General Assembly allow the Board to retain its prorated share of the \$10 million allocated for the 25% Legislation to be used by the Board as part of a locally-developed compensation plan that will be used to recruit and retain professional teachers.

Orange County Board of Education

ADOPTED this 10 day of fact, 2014.

Dr. Gerri P. Martín,

ATTEST:

Superintendent and Secretary to the Board of Education