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# 2024 DEVELOPER FEE JUSTIFICATION STUDY FOR CUPERTINO UNION SCHOOL DISTRICT

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Executive Summary

This Developer Fee Justification Study demonstrates that the Cupertino Union School District requires its share of the full statutory impact fee to accommodate impacts from development activity.

A fee of \$4.79 per square foot for residential construction and a fee of \$0.78 per square foot for commercial/industrial construction is currently assessed on applicable permits pulled in the District. The new fee amounts are **\$5.17** per square foot for residential construction and **\$0.84\*** per square foot for commercial/industrial construction. This proposed increase represents \$0.38 per square foot and \$0.06 per square foot for residential and commercial/industrial construction, respectively. The District's share of the developer fees is 60%.

The following table shows the impacts of the new fee amounts:

Table 1			
Cupertino Union School District Developer Fee Collection Rates			
Totals	<u>Previous</u>	<u>New</u>	<u>Change</u>
Residential	\$4.79	\$5.17	\$0.38
Commercial/Ind.	\$0.78	\$0.84	\$0.06
District Share:	60.00%		
Net Impact	<u>Previous</u>	<u>New</u>	<u>Change</u>
Residential	\$2.87	\$3.10	\$0.23
Commercial/Ind.	\$0.47	\$0.50	\$0.03

\*except for Rental Self Storage facilities in which a fee of \$0.06 per square foot is justified.

The total projected number of housing units to be built over the next five years is 1,226. The average area per unit is 1,394 square feet. This Study demonstrates a need of \$7.96 per square foot for residential construction.

## Background

Education Code Section 17620 allows school districts to assess fees on new residential and commercial construction within their respective boundaries. These fees can be collected without special city or county approval, to fund the construction of new school facilities necessitated by the impact of residential and commercial development activity. In addition, these fees can also be used to fund the reconstruction of school facilities to accommodate students generated from new development projects. Fees are collected immediately prior to the time of the issuance of a building permit by the City or the County.

As new development generates students, additional school facilities or modernization of existing facilities will be needed to house the new students. Because of the high cost associated with constructing school facilities and the District's limited budget, outside funding sources are required for future school construction. State and local funding sources for the construction and/or reconstruction of school facilities are limited.

The authority cited in Education Code Section 17620 states in part "... the governing board of any school district is authorized to levy a fee, charge, dedication or other form of requirement against any development project for the construction or reconstruction of school facilities." The legislation originally established the maximum fee rates at \$1.50 per square foot for residential construction and \$0.25 per square foot for commercial/industrial construction. Government Code Section 65995 provides for an inflationary increase in the fees every two years based on the changes in the Class B construction index. As a result of these adjustments, the fees authorized by Education Code 17620 are currently **\$5.17** per square foot of residential construction and **\$0.84** per square foot of commercial or industrial construction.

## Purpose and Intent

Prior to levying developer fees, a district must demonstrate and document that a reasonable relationship exists between the need for new or reconstructed school facilities and residential, commercial and industrial development. The justification for levying fees is required to address three basic links between the need for facilities and new development. These links or nexus are:

Burden Nexus: A district must identify the number of students anticipated to be generated by residential, commercial and industrial development. In addition, the district shall identify the school facility and cost impact of these students.

Cost Nexus: A district must demonstrate that the fees to be collected from residential, commercial and industrial development will not exceed the cost of providing school facilities for the students to be generated from the development.

Benefit Nexus: A district must show that the construction or reconstruction of school facilities to be funded by the collection of developer fees will benefit the students generated by residential, commercial and industrial development.

The purpose of this Study is to document if a reasonable relationship exists between residential, commercial and industrial development and the need for new and/or modernized facilities in the Cupertino Union School District.

Following in this Study will be figures indicating the current enrollment and the projected development occurring within the attendance boundaries of the Cupertino Union School District. The students generated will then be loaded into existing facilities to the extent of available space. Thereafter, the needed facilities will be determined and an estimated cost will be assigned. The cost of the facilities will then be compared to the area of residential, commercial and industrial development to determine the amount of developer fees justified.

## Enrollment and Impacts

In 2023/2024 the District's total enrollment (CBEDS) was 13,587 students. The enrollment by grade level is shown here in Table 2.

**Table 2**  
**Cupertino Union School District**  
**CURRENT ENROLLMENT**

<b>Grade</b>	<b>2023/2024</b>
TK/K	1,730
1	1,290
2	1,412
3	1,415
4	1,459
5	1,495
6	1,534
<hr/>	
TK-6 Total	10,335
7	1,586
8	1,666
<hr/>	
7-8 Total	3,252
<hr/>	
TK-8 Total	13,587

This data will be the basis for the enrollment impacts which will be presented later after a review of the development projections and the student generation factors.

#### Student Generation Factor

In determining the impact of new development, the District is required to show how many students will be generated from the new developments. In order to ensure that new development is paying only for the impact of those students that are being generated by new homes and businesses, the student generation factor is applied to the number of new housing units to determine development-related impacts.

The student generation factor identifies the number of students per housing unit and provides a link between residential construction projects and projections of enrollment. The State-wide factor used by the Office of Public School Construction is 0.50 for grades TK-8. For the purposes of this Study we will use the local factors to determine the students generated from new housing developments. This was done by comparing the number of housing units in the school district to the number of students in the school district as of the 2020 Census. Table 3 shows the student generation factors for the various grade groupings.

**Table 3**  
**Cupertino Union School District**  
**STUDENT GENERATION FACTORS**

<u>Grades</u>	<u>Students per Household</u>
TK-6	0.26194
7-8	0.07871
<b>Total</b>	<b>0.34066</b>

When using the Census data to determine the average district student yield rate, it is not possible to determine which students were living in multi-family units versus single family units. Therefore, only the total average yield rate is shown.



#### New Residential Development Impacts

The Cupertino Union School District has experienced an average new residential construction rate of approximately 266.5 units per year over the past four years. This was determined by reviewing the residential permits pulled and school development impact fees paid to the District. After contacting each of the planning departments within the school district boundaries, it was determined that the residential construction rate over the next five years will average 245.2 units per year. Projecting the average rate forward, we would expect that 1,226 units of residential housing will be built within the District boundaries over the next five years.

To determine the impact of residential development, a student projection is done. Applying the student generation factor of 0.34066 to the projected 1,226 units of residential housing, we expect that 418 students will be generated from the new residential construction over the next five years. This includes 321 elementary school students and 97 middle school students.

The following table shows the projected impact of new development. The students generated by development will be utilized to determine the facility cost impacts to the school district.

**Table 4**  
**Cupertino Union School District**  
**DEVELOPMENT IMPACT ANALYSIS**

<u>Grades</u>	<u>Generation Rate</u>	<u>Students Generated</u>
TK to 6	0.2619	321
7 to 8	0.0787	97
<b>Totals</b>	<b>0.3407</b>	<b>418</b>



Existing Facility Capacity

To determine the need for additional school facilities, the capacity of the existing facilities must be identified and compared to current and anticipated enrollments. The District’s existing building capacity will be calculated using the State classroom loading standards shown in Table 6. The following types of “support-spaces” necessary for the conduct of the District’s comprehensive educational program, are not included as “teaching stations,” commonly known as “classrooms” to the public:

**Table 5**  
**List of Core and Support Facilities**

Library	Resource Specialist
Multipurpose Room	Gymnasium
Office Area	Lunch Room
Staff Workroom	P.E. Facilities

Because the District requires these types of support facilities as part of its existing facility and curriculum standards at its schools, new development’s impact must not materially or adversely affect the continuance of these standards. Therefore, new development cannot require that the District house students in these integral support spaces.

Classroom Loading Standards

The following maximum classroom loading-factors are used to determine teaching-station “capacity,” in accordance with the State legislation and the State School Building Program. These capacity calculations are also used in preparing and filing the baseline school capacity statement with the Office of Public School Construction.

**Table 6**  
**State Classroom Loading Standards**

TK/Kindergarten	25 Students/Classroom
1 <sup>st</sup> -3 <sup>rd</sup> Grades	25 Students/Classroom
4 <sup>th</sup> -6 <sup>th</sup> Grades	25 Students/Classroom
7 <sup>th</sup> -8 <sup>th</sup> Grades	27 Students/Classroom

### Existing Facility Capacity

The State determines the baseline capacity by either loading all permanent teaching stations plus a maximum number of portables equal to 25% of the number of permanent classrooms or by loading all permanent classrooms and only portables that are owned or have been leased for over 5 years. As allowed by law and required by the State, facility capacities are calculated by identifying the number of teaching stations at each campus. All qualified teaching stations were included in the calculation of the capacities at the time this inventory was calculated. Using these guidelines the District's current State calculated capacity is shown in Table 7.

**Table 7**

Cupertino Union School District Summary of Existing Facility Capacity							
<u>School Facility</u>	<u>Permanent Classrooms</u>	<u>Portable Classrooms</u>	<u>Chargeable Portables</u>	<u>Total Chargeable Classrooms</u>	<u>State Loading Factor</u>	<u>State Funded Projects</u>	<u>Total State Capacity</u>
Grades TK-6	380	175	121	501	25	0	12,525
Grades 7-8	182	29	20	202	27	0	5,454
Totals	562	204	141	703		0	17,979

This table shows a basic summary of the form and procedures used by OPSC (Office of Public School Construction) to determine the capacity of a school district. There are a total of 562 permanent classrooms in the District. In addition, there are 204 portable classrooms. However, OPSC regulations state that if the number of portables exceeds 25% of the permanent classrooms, then the maximum number of portables to be counted in the baseline capacity is 25% of the permanent classrooms. Therefore, the chart shows the chargeable portables as 141 which is 25% of the permanent classroom count. This results in a total classroom count of 703 and is referred to as the chargeable classrooms since it accounts for the fact that some of the portables were not included in the total. This is done to account for the fact that portables are typically considered to be temporary, especially when the total number exceeds 25% of the permanent classrooms.

To determine the total capacity based on State standards, the capacity of the chargeable classrooms are multiplied by the State loading standards. As Table 7 shows, the total State capacity of the District facilities is 17,979 students.

Unhoused Students by State Housing Standards

This next table compares the facility capacity with the space needed to determine if there is available space for new students from the projected developments. The space needed was determined by reviewing the historic enrollments over the past four years along with the projected enrollment in five years to determine the number of seats needed to house the students within the existing homes. The seats needed were determined individually for each grade grouping. The projected enrollment in the space needed analysis did not include the impact of any new housing units.

**Table 8**  
**Cupertino Union School District**  
**Summary of Available District Capacity**

<u>School Facility</u>	<u>State Capacity</u>	<u>Space Needed</u>	<u>Available Capacity</u>
Grades TK-6	12,525	11,886	639
Grades 7-8	5,454	3,777	1,677
Totals	17,979	15,663	2,316

The District capacity of 17,979 is more than the space needed of 15,663, assuming the existing facilities remain in sufficient condition to maintain existing levels of service. The difference is 2,316 students.

## Calculation of Development's Fiscal Impact on Schools

This section of the Study will demonstrate that a reasonable relationship exists between residential, commercial/industrial development and the need for school facilities in the Cupertino Union School District. To the extent this relationship exists, the District is justified in levying developer fees as authorized by Education Code Section 17620.

### Reconstruction/Modernization Costs

In addition to any new facilities needed, there is also a need to reconstruct or modernize existing facilities in order to maintain the existing levels of service as students from new development continue to arrive in the District's facilities. In order to generate capacity, it may also be necessary to reopen closed school facilities. Such reopening often requires reconstruction in order to provide the District's existing level of service. For purposes of this report, the analysis of modernization/reconstruction includes the possible reopening and refurbishing of closed or unused school facilities.

California has made a significant investment in school facilities through grants provided to help extend the useful life of public schools. The State's largest funding source for public school modernization projects, the School Facilities Program (SFP), requires a minimum local funding contribution of 40% of SFP-eligible costs. The State may provide up to 60% of the eligible costs at those times that State funding is available. However, SFP modernization grants frequently, if not usually, fall short of providing 60% of the actual costs for major modernizations. In the best cases, developer fees can help meet the District's required 40% local share. In many cases, developer fees may be necessary to supplement both the State's and the school district's contribution to a project.

Buildings generate eligibility for State reconstruction/modernization funding once they reach an age of 25 years old for permanent buildings and 20 years old for portables.

The usable life of school facilities is an important consideration in determining district facility needs into the future. The specific time when the projected residential developments will be built cannot be precisely predicted. Some new homes may be immediately occupied by families with school aged children, while others may be immediately occupied who will have school-aged children in five to ten years. As a result of these variables, for each new home, the District must be prepared to house the students residing there for an extended period of time. Students generated by the next five years of

development will need to be accommodated in District schools for a significant amount of time that could exceed twenty years. Thus, the District will need to ensure that it has facilities in place for future decades.

As evidenced by the State Building program's use of the criteria that buildings older than twenty-five years (and portables older than twenty years) are eligible for modernization funds, school buildings require reconstruction/modernization to remain in use for students beyond the initial twenty to twenty-five years of life of those buildings. To the extent that the District has buildings older than twenty to twenty-five years old, the point will be reached without reconstruction/modernization that those buildings will no longer be able to provide the existing level of service to students, and may, in some circumstances, need to be closed entirely for health and safety reasons. However, because of the new development, reconstruction/modernization must occur in order to have available school housing for the students generated from development.

The following table shows the District's eligibility for modernization/reconstruction funding in the State Building Program.

**Table 9**

**Modernization Project Needs**

<b>School</b>	<b>Eligible Modernization Grants</b>			<b>State Funding</b>	<b>District Share</b>	<b>Project Total</b>
	<b>Elem</b>	<b>Middle</b>	<b>Spec Ed</b>			
Blue Hills Elem	213	0	0	\$1,358,972	\$905,981	\$2,264,953
Eaton Elem	20	0	0	\$142,015	\$94,677	\$236,692
McAuliffe Elem	139	0	0	\$920,229	\$613,485	\$1,533,714
Sedgwick Elem	367	0	0	\$2,341,515	\$1,561,010	\$3,902,525
Eisenhower Elem	3	0	0	\$21,302	\$14,202	\$35,504
Muir Elem	78	0	0	\$553,859	\$369,240	\$923,098
Collins Elem	26	0	0	\$184,620	\$123,080	\$307,699
Montclair Elem	35	0	0	\$248,526	\$165,684	\$414,210
Portal Elem	121	0	0	\$801,062	\$534,042	\$1,335,104
Dilworth Elem	133	0	0	\$880,507	\$587,004	\$1,467,511
Stevens Creek Elem	314	0	0	\$2,003,367	\$1,335,578	\$3,338,945
West Valley Elem	114	0	0	\$754,720	\$503,147	\$1,257,867
Miller Middle	0	210	0	\$1,414,455	\$942,970	\$2,357,425
Hyde Middle	0	101	0	\$705,940	\$470,627	\$1,176,566
<b>TOTALS</b>	<b>1,563</b>	<b>311</b>	<b>0</b>	<b>\$12,331,088</b>	<b>\$8,220,725</b>	<b>\$20,551,813</b>

**Table 10**

**New Development Share of Modernization Costs**

<u>Grade</u>	<u>Eligible</u> <u>Modernization</u> <u>Grants</u>	<u>Students</u>	<u>New Development</u>	
			<u>\$/Student</u>	<u>Amount</u>
TK-6	1,563	321	\$32,106	\$10,306,026
7-8	311	97	\$34,038	\$3,301,686
<b>Totals</b>	<b>1,874</b>	<b>418</b>		<b>\$13,607,712</b>

**Includes students from new developments not housed in new facilities.  
Amounts based on State OPSC allowances for new construction projects.**

This data is used to show that there are significant needs within the school District to invest in its existing facilities. Without modernizing its schools, the District could be forced to begin closing some of its buildings and schools.

To accurately account for the amount of the modernization projects attributed to the impact of new developments, only the students from new developments that were not already housed in new facilities are included in the net needs for modernization projects. As can be seen in the charts, the net modernization needs due to new development impacts are much less than the total District modernization needs.

Impact of New Residential Development

This next table compares the development-related enrollment to the available district capacity for each grade level and then multiplies the unhoused students by the new school construction costs to determine the total school facility costs related to the impact of new residential housing developments.

The modernization needs are included for the students not housed in new facilities but who would be housed in existing facilities that are eligible for and need to be modernized to provide adequate housing and to maintain the existing level of service for the students generated by development.

**Table 11**  
**Cupertino Union School District**  
**Summary of Residential Impact**

<u>School Facility</u>	<u>Students Generated</u>	<u>Available Space</u>	<u>Net Unhoused</u>	<u>Construction Cost Per Student</u>	<u>Total Facility Costs</u>
Elementary	321	639	0	\$32,106	\$0
Middle	97	1,677	0	\$34,038	\$0
Site Purchase: 0.0 acres					\$0
Site Development:					\$0
<b>New Construction needs due to development:</b>					<b>\$0</b>
<b>Modernization needs due to development:</b>					<b>\$13,607,712</b>
<b>TOTAL DEVELOPMENT IMPACT:</b>					<b>\$13,607,712</b>
<b>Average cost per student:</b>					<b>\$32,554</b>
<b>Total Residential Sq Ft:</b>					<b>1,709,044</b>
<b>Residential Fee Justified:</b>					<b>\$7.96</b>

The total need for school facilities based solely on the impact of the 1,226 new housing units projected over the next five years totals \$13,607,712. To determine the impact per square foot of residential development, this amount is divided by the total square feet of the projected developments. As calculated from the historic Developer Fee Permits, the average size home built has averaged 1,394 square feet. The total area for 1,226 new homes would therefore be 1,709,044 square feet. The total residential fee needed to be able to collect \$13,607,712 would be **\$7.96** per square foot.

#### Impact of Other Residential Development

In addition to new residential development projects that typically include new single family homes and new multi-family units, the District can also be impacted by additional types of new development projects. These include but are not limited to redevelopment projects, additions to existing housing units, and replacement of existing housing units with new housing units.



These development projects are still residential projects and therefore it is reasonable to assume they would have the same monetary impacts per square foot as the new residential development projects. However, the net impact is reduced due to the fact that there was a previous residential building in its place. Therefore, the development impact fees should only be charged for other residential developments if the new building(s) exceed the square footage area of the previous building(s). If the new building is larger than the existing building, then it is reasonable to assume that additional students could be generated by the project. The project would only pay for the development impact fees for the net increase in assessable space generated by the development project. Education Code allows for an exemption from development impacts fees for any additions to existing residential structures that are 500 square feet or less.

#### Impact of Commercial/Industrial Development

There is a correlation between the growth of commercial/industrial firms/facilities within a community and the generation of school students within most business service areas. Fees for commercial/industrial can only be imposed if the residential fees will not fully mitigate the cost of providing school facilities to students from new development.

The approach utilized in this section is to apply statutory standards, U.S. Census employment statistics, and local statistics to determine the impact of future commercial/industrial development projects on the District. Many of the factors used in this analysis were taken from the U.S. Census, which remains the most complete and authoritative source of information on the community in addition to the “1990 SanDAG Traffic Generators Report”.

#### Employees per Square Foot of Commercial Development

Results from a survey published by the San Diego Association of Governments “1990 San DAG Traffic Generators” are used to establish numbers of employees per square foot of building area to be anticipated in new commercial or industrial development projects. The average number of workers per 1,000 square feet of area ranges from 0.06 for Rental Self Storage to 4.79 for Standard Commercial Offices. The generation factors from that report are shown in the following table.

**Table 12**

<b>Commercial/Industrial Category</b>	<b>Average Square Foot Per Employee</b>	<b>Employees Per Average Square Foot</b>
Banks	354	0.00283
Community Shopping Centers	652	0.00153
Neighborhood Shopping Centers	369	0.00271
Industrial Business Parks	284	0.00352
Industrial Parks	742	0.00135
Rental Self Storage	15541	0.00006
Scientific Research & Development	329	0.00304
Lodging	882	0.00113
Standard Commercial Office	209	0.00479
Large High Rise Commercial Office	232	0.00431
Corporate Offices	372	0.00269
Medical Offices	234	0.00427

*Source: 1990 SanDAG Traffic Generators report*

#### Students per Employee

The number of students per employee is determined by using the S0802: Means of Transportation to Work by Selected Characteristics 2018-2022 American Community Survey 5-Year Estimates and DP1: Profile of General Population and Housing Characteristics 2020: DEC Demographic Profile for the District. There were 65,461 employees and 49,076 homes in the District. This represents a ratio of 1.3339 employees per home.

There were 16,718 school age children attending the District in 2020. This is a ratio of 0.2554 students per employee. This ratio, however, must be reduced by including only the percentage of employees that worked in their community of residence (16.1%), because only those employees living in the District will impact the District's school facilities with their children. The net ratio of students per employee in the District is 0.0411.

#### School Facilities Cost per Student

Facility costs for housing commercially generated students are the same as those used for residential construction. The cost factors used to assess the impact from commercial development projects are contained in Table 11.

#### Residential Offset

When additional employees are generated in the District as a result of new commercial/industrial development, fees will also be charged on the residential units necessary to provide housing for the

employees living in the District. To prevent a commercial or industrial development from paying for the portion of the impact that will be covered by the residential fee, this amount has been calculated and deducted from each category. The residential offset amount is calculated by multiplying the following factors together and dividing by 1,000 (to convert from cost per 1,000 square feet to cost per square foot).

- Employees per 1,000 square feet (varies from a low of 0.06 for rental self storage to a high of 4.79 for office building).
- Percentage of employees that worked in their community of residence (16.1 percent).
- Housing units per employee (0.7497). This was derived from the 2018-2022 ACS 5 Year Estimates and DP1 data for the District, which indicates there were 49,076 housing units and 65,461 employees.
- Percentage of employees that will occupy new housing units (75 percent).
- Average square feet per dwelling unit (1,394).
- Residential fee charged by the District (\$3.10 (60% of \$5.17) per square foot).
- Average cost per student was determined in Table 11.

The following table shows the calculation of the school facility costs generated by a square foot of new commercial/industrial development for each category of development.

**Table 13**  
**Cupertino Union School District**  
**Summary of Commercial and Industrial Uses**

<u>Type</u>	Employees per 1,000 <u>Sq. Ft.</u>	Students per <u>Employee</u>	Students per <u>1,000 Sq. Ft.</u>	Average Cost per <u>Student</u>	Cost per <u>Sq. Ft.</u>	Residential offset per <u>Sq. Ft.</u>	Net Cost per <u>Sq. Ft.</u>
Banks	2.83	0.0411	0.116	\$32,554	\$3.79	\$1.11	\$2.68
Community Shopping Centers	1.53	0.0411	0.063	\$32,554	\$2.05	\$0.60	\$1.45
Neighborhood Shopping Centers	2.71	0.0411	0.111	\$32,554	\$3.63	\$1.06	\$2.57
Industrial Business Parks	3.52	0.0411	0.145	\$32,554	\$4.71	\$1.38	\$3.33
Industrial Parks	1.35	0.0411	0.056	\$32,554	\$1.81	\$0.53	\$1.28
Rental Self Storage	0.06	0.0411	0.002	\$32,554	\$0.08	\$0.02	\$0.06
Scientific Research & Development	3.04	0.0411	0.125	\$32,554	\$4.07	\$1.19	\$2.88
Lodging	1.13	0.0411	0.046	\$32,554	\$1.51	\$0.44	\$1.07
Standard Commercial Office	4.79	0.0411	0.197	\$32,554	\$6.41	\$1.87	\$4.54
Large High Rise Commercial Office	4.31	0.0411	0.177	\$32,554	\$5.77	\$1.69	\$4.08
Corporate Offices	2.69	0.0411	0.111	\$32,554	\$3.60	\$1.05	\$2.55
Medical Offices	4.27	0.0411	0.176	\$32,554	\$5.72	\$1.67	\$4.05

\*Based on 1990 SanDAG Traffic Generator Report

#### Net Cost per Square Foot

Since the Districts share of the State Maximum Fee is now \$0.50 (60% of \$0.84) for commercial/ industrial construction, the District is justified in collecting the maximum fee for all categories with the exception of Rental Self Storage. The District can only justify collection of \$0.06 per square foot of Rental Self Storage construction.

#### Verifying the Sufficiency of the Development Impact

Education Code Section 17620 requires districts to find that fee revenues will not exceed the cost of providing school facilities to the students generated by the development paying the fees. This section shows that the fee revenues do not exceed the impact of the new development.

The total need for school facilities resulting from new development totals \$13,607,712. The amount the District would collect over the five year period at the maximum rate of \$3.10 (60% of \$5.17) for residential and \$0.50 (60% of \$0.84) for commercial/industrial development would be as follows:

$\$3.10 \times 1,226 \text{ homes} \times 1,394 \text{ sq ft per home} = \$5,298,036$  for Residential

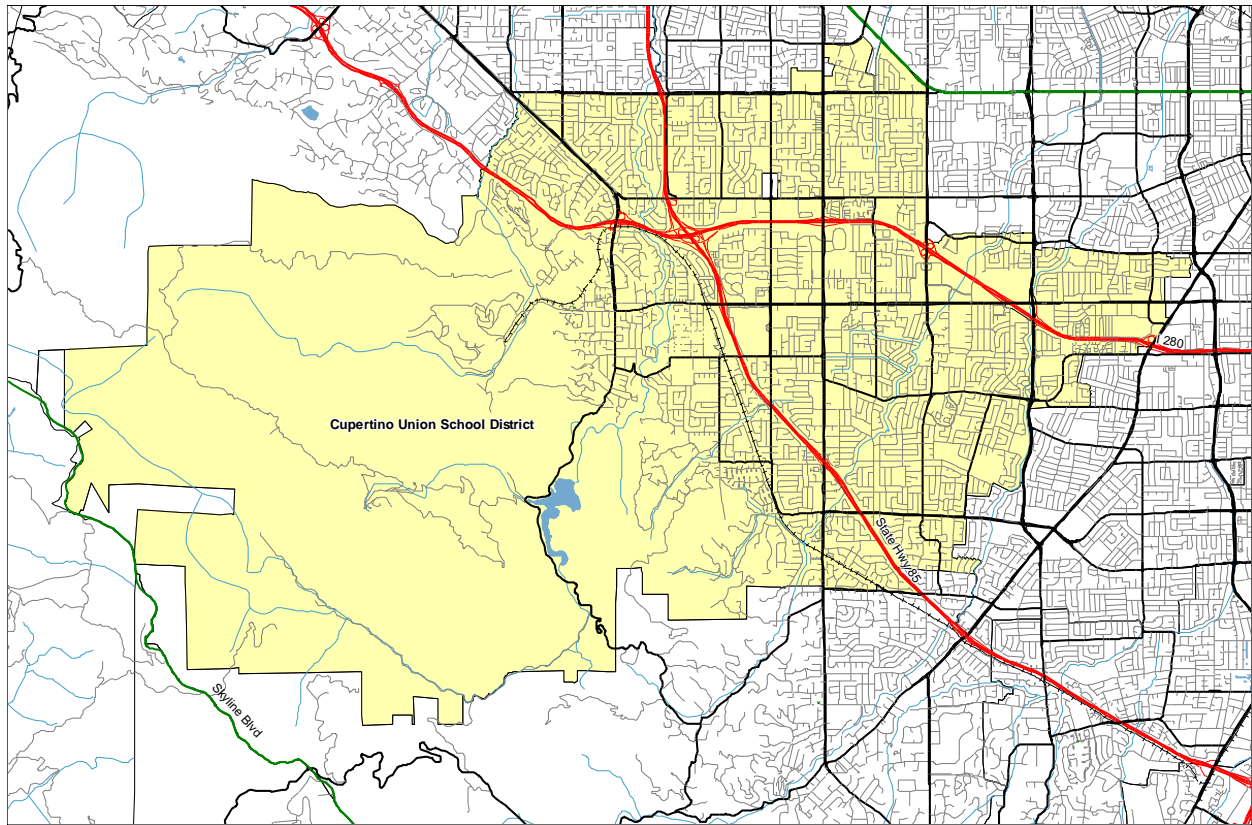
$\$0.50 \times 25,383 \text{ sq ft per year} \times 5 \text{ years} = \$63,458$  for Commercial/Industrial

Total projected 5 year income: \$5,361,494

The estimated income is less than the projected facility needs due to the impact of new development projects.

## District Map

The following map shows the extent of the areas for which development fees are applicable to the Cupertino Union School District.



## Conclusion

Based on the data contained in this Study, it is found that a reasonable relationship exists between residential, commercial/industrial development and the need for school facilities in the Cupertino Union School District. The following three nexus tests required to show justification for levying fees have been met:

Burden Nexus: New residential development will generate an average of 0.34066 TK-8 grade students per unit. Because the District does not have adequate facilities for all the students generated by new developments, the District will need to build additional facilities and/or modernize/reconstruct the existing facilities in order to maintain existing level of services in which the new students will be housed.

Cost Nexus: The cost to provide new and reconstructed facilities is an average of \$7.96 per square foot of residential development. Each square foot of residential development will generate \$3.10 (60% of \$5.17) in developer fees resulting in a shortfall of \$4.86 per square foot.

Benefit Nexus: The developer fees to be collected by the Cupertino Union School District will be used for the provision of additional and reconstructed or modernized school facilities. This will benefit the students to be generated by new development by providing them with adequate educational school facilities.

The District's planned use of the fees received from development impacts will include the following types of projects, each of which will benefit students from new developments.

- 1) Additions to Existing Schools: When infill development occurs, the District will accommodate students at existing schools by building needed classrooms and/or support facilities such as cafeterias, restrooms, gyms and libraries as needed to increase the school capacity. Schools may also need upgrades of the technology and tele-communication systems to be able to increase their capacity.
- 2) Portable Replacement Projects: Some of the District's capacity is in portables and therefore may not be included in the State's capacity calculations. These portables can be

replaced with new permanent or modular classrooms to provide adequate space for students from new developments. These projects result in an increase to the facility capacity according to State standards. In addition, old portables that have reached the end of their life expectancy, will need to be replaced to maintain the existing level of service. These types of projects are considered modernization projects in the State Building Program. If development impacts did not exist, the old portables could be removed.

- 3) Modernization/Upgrade Projects: In many cases, students from new developments are not located in areas where new schools are planned to be built. The District plans to modernize or upgrade older schools to be equivalent to new schools so students will be housed in equitable facilities to those students housed in new schools. These projects may include updates to the building structures to meet current building standards, along with upgrades to the current fire and safety standards and any access compliance standards.

The District plans to use the developer fees on projects listed in their 2020 Masterplan (see appendices).

Per the District's agreement with the Fremont Union High School District, the elementary share of the developer fees collected is 60%. The reasonable relationship identified by these findings provides the required justification for the Cupertino Union School District to levy the maximum fees of \$3.10 (60% of \$5.17) per square foot for residential construction and \$0.50 (60% of \$0.84) per square foot for commercial/industrial construction, except for Rental Self Storage facilities in which a fee of \$0.06 per square foot is justified as authorized by Education Code Section 17620.

# Appendices

2024 Developer Fee Justification Study

Cupertino Union School District



School Site																	
	1975	1964/2004	1965/2017	1962	1959	1956	1965	1965/2015	1950/2019	1964/2016	1957/2014	1957/2019	1959/2016	1963	1957/2019	1959/2014	1959/2017
	Blue Hills Elementary School	L.P. Collins Elementary School	De Vargas Elementary School	Dilworth Elementary School	Eaton Elementary School	Eisenhower Elementary School	Faria Elementary School	Garden Gate Elementary School	Lincoln Elementary School	McAuliffe Elementary School	Meyerholz Elementary School	Montclair Elementary School	Muir Elementary School	Murdock-Portal Elementary School	Nimitz Elementary School	Regnart Elementary School	Sedgwick Elementary School
Program Scope																	
1. Repair and Refresh (EMG's Needs Assessment Scope)	\$ -	\$ 5,015,000	\$ -	\$ -	\$ 3,953,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,044,000	\$ -	\$ -	\$ -
2. Reconfigure Existing Classrooms	\$ -	\$ 1,039,000	\$ -	\$ -	\$ 312,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,488,000	\$ -	\$ -	\$ -
3. Classroom New Construction	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
4. Science, Arts, and Elective Programs	\$ -	\$ -	\$ -	\$ -	\$ 3,990,000	\$ -	\$ -	\$ -	\$ -	\$ 4,169,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
5. Student Union and Food Service Improvements	\$ 399,000	\$ 1,259,000	\$ 1,594,000	\$ 1,392,000	\$ 751,000	\$ 1,675,000	\$ 3,214,000	\$ 1,337,000	\$ 990,000	\$ 2,196,000	\$ 2,328,000	\$ 1,968,000	\$ 2,482,000	\$ 2,047,000	\$ 751,000	\$ 1,150,000	\$ 1,297,000
6. Library and Elementary Assembly Spaces	\$ -	\$ -	\$ -	\$ -	\$ 495,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
7. Student Supports / Counseling Services	\$ 2,440,000	\$ 1,634,000	\$ 1,174,000	\$ 1,134,000	\$ 1,107,000	\$ 2,500,000	\$ 2,131,000	\$ 2,400,000	\$ 1,082,000	\$ 1,132,000	\$ 1,186,000	\$ 2,400,000	\$ 4,274,000	\$ 1,123,000	\$ 1,102,000	\$ 1,047,000	\$ 2,046,000
8. Administration and Staff Support	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
9. Event Center	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
10. Existing Building Systems, Toilets, and Improved Energy Efficiency	\$ -	\$ 2,037,000	\$ 1,571,000	\$ 760,000	\$ 463,000	\$ 1,155,000	\$ 1,702,000	\$ -	\$ 1,344,000	\$ -	\$ -	\$ 780,000	\$ -	\$ 2,845,000	\$ 273,000	\$ -	\$ -
11. Site Utilities	\$ 1,122,000	\$ 1,235,000	\$ 1,243,000	\$ 1,348,000	\$ 1,267,000	\$ 1,449,000	\$ 1,502,000	\$ 1,449,000	\$ 1,429,000	\$ 1,320,000	\$ 1,449,000	\$ 1,449,000	\$ 1,400,000	\$ 1,554,000	\$ 1,380,000	\$ 1,389,000	\$ 1,251,000
12. Safety and Security	\$ 1,988,000	\$ 753,000	\$ 1,046,000	\$ 1,228,000	\$ 977,000	\$ 1,074,000	\$ 1,498,000	\$ 1,182,000	\$ 1,220,000	\$ 845,000	\$ 1,283,000	\$ 705,000	\$ 833,000	\$ 1,557,000	\$ 1,253,000	\$ 953,000	\$ 1,001,000
13. Campus Arrival: Parking, Drop-off, and Entry Plaza	\$ 921,000	\$ 466,000	\$ 1,581,000	\$ 1,179,000	\$ 788,000	\$ 352,000	\$ 2,583,000	\$ 100,000	\$ 1,257,000	\$ 100,000	\$ 1,147,000	\$ 817,000	\$ 1,301,000	\$ 100,000	\$ 247,000	\$ 604,000	\$ 1,549,000
14. Outdoor Learning Environments and Quads	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
15. Exterior Play Spaces, Playfields and Hardcourts	\$ 524,000	\$ 684,000	\$ 575,000	\$ 633,000	\$ 662,000	\$ 511,000	\$ 1,472,000	\$ 646,000	\$ 810,000	\$ 723,000	\$ 437,000	\$ 968,000	\$ 888,000	\$ 468,000	\$ 568,000	\$ 679,000	\$ 922,000
16. Flexible Furniture	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
17. Technology Infrastructure & Equipment	\$ 968,000	\$ 570,000	\$ 584,000	\$ 793,000	\$ 542,000	\$ 522,000	\$ 860,000	\$ 621,000	\$ 663,000	\$ 725,000	\$ 517,000	\$ 575,000	\$ 665,000	\$ 851,000	\$ 676,000	\$ 483,000	\$ 708,000
Solar Panels and Battery Storage Systems																	
TOTAL PROJECT COST (2020\$)	\$ 8,362,000	\$ 14,692,000	\$ 9,368,000	\$ 8,467,000	\$ 15,307,000	\$ 9,238,000	\$ 14,962,000	\$ 7,735,000	\$ 8,795,000	\$ 11,210,000	\$ 8,347,000	\$ 9,662,000	\$ 11,843,000	\$ 18,077,000	\$ 6,250,000	\$ 6,305,000	\$ 8,774,000

15b. Synthetic Field and Rubberized Track

													Total (2020\$)	
	1960/2017	1963/2019	1961/2015	1955/2015	1954/2015	1963/2017	1947/2014	1959/2015	District Office	Operations Yard - Option 1	Central Kitchen (at Stockmeir ES)		Operations Yard - Option 2	
Program Scope	Stevens Creek Elementary School	Stockmeir Elementary School / West	West Valley Elementary School	Cupertino Middle School	Hyde Middle School	Kennedy Middle School	Sam Lawson Middle School	Miller Middle School						
1. Repair and Refresh (EMG's Needs Assessment Scope)	\$ -	\$ -	\$ -	\$ -	\$ 6,178,000	\$ 4,207,000	\$ -	\$ 4,835,000	\$ -	\$ -	\$ -	\$ 28,232,000	\$ -	
2. Reconfigure Existing Classrooms	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 798,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,637,000	\$ -	
3. Classroom New Construction	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 30,410,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 30,410,000	\$ -	
4. Science, Arts, and Elective Programs	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 8,159,000	\$ -	
5. Student Union and Food Service Improvements	\$ 1,182,000	\$ 2,305,000	\$ 1,634,000	\$ 3,826,000	\$ 4,918,000	\$ 5,770,000	\$ 2,710,000	\$ 5,065,000	\$ -	\$ -	\$ -	\$ 54,240,000	\$ 11,879,000	
6. Library and Elementary Assembly Spaces	\$ -	\$ -	\$ 809,000	\$ 284,000	\$ -	\$ -	\$ 764,000	\$ -	\$ -	\$ -	\$ -	\$ 2,352,000	\$ -	
7. Student Supports / Counseling Services	\$ 1,155,000	\$ 2,797,000	\$ 970,000	\$ 3,083,000	\$ 1,345,000	\$ 1,271,000	\$ 1,442,000	\$ 1,368,000	\$ -	\$ -	\$ -	\$ 43,343,000	\$ -	
8. Administration and Staff Support	\$ -	\$ 6,071,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,331,000	\$ 9,402,000	\$ 25,527,000	
9. Event Center	\$ -	\$ -	\$ -	\$ -	\$ 26,283,000	\$ 25,805,000	\$ -	\$ 25,791,000	\$ -	\$ -	\$ -	\$ 77,879,000	\$ -	
10. Existing Building Systems, Toilets, and Improved Energy Efficiency	\$ -	\$ 4,256,000	\$ -	\$ -	\$ 417,000	\$ 673,000	\$ -	\$ 838,000	\$ -	\$ -	\$ -	\$ 19,114,000	\$ -	
11. Site Utilities	\$ 1,389,000	\$ 1,865,000	\$ 1,647,000	\$ 2,127,000	\$ 2,216,000	\$ 2,426,000	\$ 2,194,000	\$ 2,315,000	\$ -	\$ -	\$ -	\$ 39,415,000	\$ -	
12. Safety and Security	\$ 1,350,000	\$ 2,477,000	\$ 951,000	\$ 1,225,000	\$ 1,831,000	\$ 1,192,000	\$ 1,381,000	\$ 1,324,000	\$ -	\$ -	\$ -	\$ 31,127,000	\$ -	
13. Campus Arrival: Parking, Drop-off, and Entry Plaza	\$ 920,000	\$ 611,000	\$ 100,000	\$ 521,000	\$ 298,000	\$ 1,910,000	\$ -	\$ 933,000	\$ -	\$ -	\$ -	\$ 20,385,000	\$ -	
14. Outdoor Learning Environments and Quads	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
15. Exterior Play Spaces, Playfields and Hardcourts	\$ 499,000	\$ 1,367,000	\$ 703,000	\$ 495,000	\$ 1,094,000	\$ 653,000	\$ 641,000	\$ 2,028,000	\$ -	\$ -	\$ -	\$ 19,650,000	\$ -	
16. Flexible Furniture	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
17. Technology Infrastructure & Equipment	\$ 621,000	\$ 1,423,000	\$ 641,000	\$ 1,134,000	\$ 884,000	\$ 623,000	\$ 1,508,000	\$ 968,000	\$ -	\$ -	\$ -	\$ 19,125,000	\$ -	
Solar Panels and Battery Storage Systems												\$ 17,300,000		
TOTAL PROJECT COST (2020\$)													\$ 425,770,000	\$ 37,406,000
15b. Synthetic Field and Rubberized Track													\$ 23,598,000	

# PROFILE OF GENERAL POPULATION AND HOUSING CHARACTERISTICS



**Note: This is a modified view of the original table produced by the U.S. Census Bureau. This download or printed version may have missing information from the original table.**

Cupertino Union Elementary School District, California

Label	Count	Percent
> SEX AND AGE		
> MEDIAN AGE BY SEX		
> RACE		
> TOTAL RACES TALLIED [1]		
> HISPANIC OR LATINO		
> HISPANIC OR LATINO BY RACE		
> RELATIONSHIP		
> HOUSEHOLDS BY TYPE		
✓ HOUSING OCCUPANCY		
✓ Total housing units	51,251	100.0%
Occupied housing units	49,076	95.8%
✓ Vacant housing units	2,175	4.2%
For rent	1,185	2.3%
Rented, not occupied	91	0.2%
For sale only	119	0.2%
Sold, not occupied	90	0.2%
For seasonal, recreational, or	220	0.4%
All other vacants	470	0.9%
✓ VACANCY RATES		
Homeowner vacancy rate (percent)	0.4	(X)
Rental vacancy rate (percent) [5]	5.6	(X)
✓ HOUSING TENURE		
✓ Occupied housing units	49,076	100.0%
Owner-occupied housing units	29,365	59.8%
Renter-occupied housing units	19,711	40.2%

# Table Notes

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## PROFILE OF GENERAL POPULATION AND HOUSING CHARACTERISTICS

**Survey/Program:** Decennial Census

**Year:** 2020

**Table ID:** DP1

Note: For information on data collection, confidentiality protection, nonsampling error, subject definitions, and guidance on using the data, visit the 2020 Census Demographic and Housing Characteristics File (DHC) Technical Documentation webpage.

To protect respondent confidentiality, data have undergone disclosure avoidance methods which add "statistical noise" - small, random additions or subtractions - to the data so that no one can reliably link the published data to a specific person or household. The Census Bureau encourages data users to aggregate small populations and geographies to improve accuracy and diminish implausible results.

An "(X)" means not applicable.

An "-" means the statistic could not be computed because there were an insufficient number of observations.

[1] The alone or in combination categories are tallies of responses rather than respondents. That is, the alone or in combination categories are not mutually exclusive. Individuals who reported two races were counted in two separate and distinct alone or in combination race categories, while those who reported three races were counted in three categories, and so on. For example, a respondent who indicated "White

**and** Black or African American" was counted in the White alone or in combination category as well as in the Black or African American alone or in combination category. Consequently, the sum of all alone or in combination categories equals the number of races reported (i.e., responses), which exceeds the total population.

[2] "Child" includes biological, adopted, and stepchildren of the householder.

[3] "Own children" includes biological, adopted, and stepchildren of the householder.

[4] The homeowner vacancy rate is the proportion of the homeowner inventory that is vacant "for sale." It is computed by dividing the total number of vacant units "for sale only" by the sum of owner-occupied units, vacant units that are "for sale only," and vacant units that have been sold but not yet occupied; and then multiplying by 100.

[5] The rental vacancy rate is the proportion of the rental inventory that is vacant "for rent." It is computed by dividing the total number of vacant unit "for rent" by the sum of the renter-occupied units, vacant units that are "for rent," and vacant units that have been rented but not yet occupied; and then multiplying by 100.

Source: U.S. Census Bureau, 2020 Census Demographic Profile

# Selected Housing Characteristics



Note: This is a modified view of the original table produced by the U.S. Census Bureau. This download or printed version may have missing information from the original table.

Cupertino Union Elementary School District, California		Estimate	Margin of Error	Percent	Percent Margin of Err
Label					
▼ HOUSING OCCUPANCY					
▼ Total housing units	51,674	±920	51,674	(	
Occupied housing units	48,874	±861	94.6%	±1	
Vacant housing units	2,800	±545	5.4%	±1	
Homeowner vacancy rate	0.7	±0.5	(X)	(	
Rental vacancy rate	5.1	±1.5	(X)	(	
▼ UNITS IN STRUCTURE					
▼ Total housing units	51,674	±920	51,674	(	
1-unit, detached	30,433	±673	58.9%	±1	
1-unit, attached	6,514	±631	12.6%	±	
2 units	699	±188	1.4%	±0	
3 or 4 units	3,285	±426	6.4%	±0	
5 to 9 units	2,263	±378	4.4%	±0	
10 to 19 units	1,360	±272	2.6%	±0	
20 or more units	7,042	±527	13.6%	±0	
Mobile home	47	±46	0.1%	±(	
Boat, RV, van, etc.	31	±38	0.1%	±(	
▼ YEAR STRUCTURE BUILT					
▼ Total housing units	51,674	±920	51,674	(	

# Table Notes

## Selected Housing Characteristics

**Survey/Program:** American Community Survey

**Year:** 2022

**Estimates:** 5-Year

**Table ID:** DP04

Although the American Community Survey (ACS) produces population, demographic and housing unit estimates, the decennial census is the official source of population totals for April 1st of each decennial year. In between censuses, the Census Bureau's Population Estimates Program produces and disseminates the official estimates of the population for the nation, states, counties, cities, an towns and estimates of housing units for states and counties.

Information about the American Community Survey (ACS) can be found on the ACS website. Supporting documentation including code lists, subject definitions, data accuracy, and statistical testing, and a full list of ACS tables and table shells (without estimates) can be found on the Technical Documentation section of the ACS website.

Sample size and data quality measures (including coverage rates, allocation rates, and response rates) can be found on the American Community Survey website in the [Methodology](#) section.

Source: U.S. Census Bureau, 2018-2022 American Community Survey 5-Year Estimates

Data are based on a sample and are subject to sampling variability. The degree of uncertainty for an estimate arising from sampling variability is represented through the use of a margin of error. The value shown here is the 90 percent margin of error. The margin of error can be interpreted roughly as providing a 90 percent probability that the interval defined by the estimate minus the margin of error and the estimate plus the margin of error (the lower and upper confidence bounds) contains the true value. In addition to sampling variability, the ACS estimates are subject to nonsampling error (for a discussion of nonsampling variability, see ACS Technical Documentation). The effect of nonsampling error is not represented in these tables.

Households not paying cash rent are excluded from the calculation of median gross rent.

Telephone service data are not available for certain geographic areas due to problems with data collection of this question that occurred in 2019. Both ACS 1-year and ACS 5-year files were affected may take several years in the ACS 5-year files until the estimates are available for the geographic areas affected.

The 2018-2022 American Community Survey (ACS) data generally reflect the March 2020 Office of Management and Budget (OMB) delineations of metropolitan and micropolitan statistical areas. In certain instances, the names, codes, and boundaries of the principal cities shown in ACS tables may differ from the OMB delineation lists due to differences in the effective dates of the geographic entities.

Estimates of urban and rural populations, housing units, and characteristics reflect boundaries of urban areas defined based on 2020 Census data. As a result, data for urban and rural areas from the ACS do not necessarily reflect the results of ongoing urbanization.

Explanation of Symbols:

-

The estimate could not be computed because there were an insufficient number of sample observations. For a ratio of medians estimate, one or both of the median estimates falls in the lowest inter or highest interval of an open-ended distribution. For a 5-year median estimate, the margin of error associated with a median was larger than the median itself.

The estimate or margin of error cannot be displayed because there were an insufficient number of sample cases in the selected geographic area.

(X)

The estimate or margin of error is not applicable or not available.

median-

The median falls in the lowest interval of an open-ended distribution (for example "2,500-")

median+

The median falls in the highest interval of an open-ended distribution (for example "250,000+").

\*\*

The margin of error could not be computed because there were an insufficient number of sample observations.

\*\*\*

The margin of error could not be computed because the median falls in the lowest interval or highest interval of an open-ended distribution.

\*\*\*\*\*

A margin of error is not appropriate because the corresponding estimate is controlled to an independent population or housing estimate. Effectively, the corresponding estimate has no sampling error and the margin of error may be treated as zero.



# Means of Transportation to Work by Selected Characteristics



Note: This is a modified view of the original table produced by the U.S. Census Bureau. This download or printed version may have missing information from the original table.

		Cupertino Union Elementary School District, California	
		Total	Car, truck or van
Label		Estimate	Margin of Error
> Workers 16 years and over		65,461	±1,742
> EARNINGS IN THE PAST 12 MONTHS (IN 2022 INFLATION-ADJUSTED DOLLARS) FOR WORKERS			
> POVERTY STATUS IN THE PAST 12 MONTHS			
> Workers 16 years and over		65,461	±1,742
> Workers 16 years and over who did not work from home		48,935	±1,750
> TIME OF DEPARTURE TO GO TO WORK			
> TRAVEL TIME TO WORK			
Less than 10 minutes		6.4%	±0.9
10 to 14 minutes		9.7%	±1.0
15 to 19 minutes		13.8%	±1.2
20 to 24 minutes		20.4%	±1.4
25 to 29 minutes		9.7%	±1.1
30 to 34 minutes		20.5%	±1.5
35 to 44 minutes		8.3%	±1.0
45 to 59 minutes		6.9%	±0.8
60 or more minutes		4.2%	±0.6
Mean travel time to work (minutes)		25.7	±0.5
> Workers 16 years and over in households		65,419	±1,750



# Table Notes

## Means of Transportation to Work by Selected Characteristics

**Survey/Program:** American Community Survey

**Year:** 2022

**Estimates:** 5-Year

**Table ID:** S0802

Although the American Community Survey (ACS) produces population, demographic and housing unit estimates, the decennial census is the official source of population totals for April 1st of each decennial year. In between censuses, the Census Bureau's Population Estimates Program produces and disseminates the official estimates of the population for the nation, states, counties, cities, and towns and estimates of housing units for states and counties.

Information about the American Community Survey (ACS) can be found on the ACS website. Supporting documentation including code lists, subject definitions, data accuracy, and statistical testing, and a full list of ACS tables and table shells (without estimates) can be found on the Technical Documentation section of the ACS website.

Sample size and data quality measures (including coverage rates, allocation rates, and response rates) can be found on the American Community Survey website in the [Methodology](#) section.

Source: U.S. Census Bureau, 2018-2022 American Community Survey 5-Year Estimates

Data are based on a sample and are subject to sampling variability. The degree of uncertainty for an estimate arising from sampling variability is represented through the use of a margin of error. The value shown here is the 90 percent margin of error. The margin of error can be interpreted roughly as providing a 90 percent probability that the interval defined by the estimate minus the margin of error and the estimate plus the margin of error (the lower and upper confidence bounds) contains the true value. In addition to sampling variability, the ACS estimates are subject to nonsampling error (for a discussion of nonsampling variability, see ACS Technical Documentation). The effect of nonsampling error is not represented in these tables.

Foreign born excludes people born outside the United States to a parent who is a U.S. citizen.

Workers include members of the Armed Forces and civilians who were at work last week.

Industry titles and their 4-digit codes are based on the 2017 North American Industry Classification System. The industry categories adhere to the guidelines issued in Clarification Memorandum No. "NAICS Alternate Aggregation Structure for Use By U.S. Statistical Agencies," issued by the Office of Management and Budget.

Occupation titles and their 4-digit codes are based on the 2018 Standard Occupational Classification.

When information is missing or inconsistent, the Census Bureau logically assigns an acceptable value using the response to a related question or questions. If a logical assignment is not possible, data are filled using a statistical process called allocation, which uses a similar individual or household to provide a donor value. The "Allocated" section is the number of respondents who received an allocated value for a particular subject.

Several means of transportation to work categories were updated in 2019. For more information, see: Change to Means of Transportation.

In 2019, methodological changes were made to the class of worker question. These changes involved modifications to the question wording, the category wording, and the visual format of the categories on the questionnaire. The format for the class of worker categories are now listed under the headings "Private Sector Employee," "Government Employee," and "Self-Employed or Other." Additionally, the category of Active Duty was added as one of the response categories under the "Government Employee" section for the mail questionnaire. For more detailed information about the

2019 changes, see the 2016 American Community Survey Content Test Report for Class of Worker located at [http://www.census.gov/library/working-papers/2017/acs/2017\\_Martinez\\_01.html](http://www.census.gov/library/working-papers/2017/acs/2017_Martinez_01.html).

The 2018-2022 American Community Survey (ACS) data generally reflect the March 2020 Office of Management and Budget (OMB) delineations of metropolitan and micropolitan statistical areas. In certain instances, the names, codes, and boundaries of the principal cities shown in ACS tables may differ from the OMB delineation lists due to differences in the effective dates of the geographic entities.

Estimates of urban and rural populations, housing units, and characteristics reflect boundaries of urban areas defined based on 2020 Census data. As a result, data for urban and rural areas from the ACS do not necessarily reflect the results of ongoing urbanization.

Explanation of Symbols:

- The estimate could not be computed because there were an insufficient number of sample observations. For a ratio of medians estimate, one or both of the median estimates falls in the lowest interval or highest interval of an open-ended distribution. For a 5-year median estimate, the margin of error associated with a median was larger than the median itself.

N

The estimate or margin of error cannot be displayed because there were an insufficient number of sample cases in the selected geographic area.

(X)

The estimate or margin of error is not applicable or not available.

median-

The median falls in the lowest interval of an open-ended distribution (for example "2,500-")

median+

The median falls in the highest interval of an open-ended distribution (for example "250,000+").

\*\*

The margin of error could not be computed because there were an insufficient number of sample observations.

\*\*\*

The margin of error could not be computed because the median falls in the lowest interval or highest interval of an open-ended distribution.

\*\*\*\*\*

A margin of error is not appropriate because the corresponding estimate is controlled to an independent population or housing estimate. Effectively, the corresponding estimate has no sampling error and the margin of error may be treated as zero.

## **Use of Developer Fees:**

A School District can use the revenue collected on residential and commercial/industrial construction for the purposes listed below:

- Purchase or lease of interim school facilities to house students generated by new development pending the construction of permanent facilities.
- Purchase or lease of land for school facilities for such students.
- Acquisition of school facilities for such students, including:
  - Construction
  - Modernization/reconstruction
  - Architectural and engineering costs
  - Permits and plan checking
  - Testing and inspection
  - Furniture, Equipment and Technology for use in school facilities
- Legal and other administrative costs related to the provision of such new facilities
- Administration of the collection of, and justification for, such fees, and
- Any other purpose arising from the process of providing facilities for students generated by new development.

Following is an excerpt from the Education Code that states the valid uses of the Level 1 developer fees. It refers to construction and reconstruction. The term reconstruction was originally used in the Leroy Greene program. The term modernization is currently used in the 1998 State Building Program and represents the same scope of work used in the original reconstruction projects.

**Ed Code Section 17620.** (a) (1) The governing board of any school district is authorized to levy a fee, charge, dedication, or other requirement against any construction within the boundaries of the district, for the purpose of funding the construction or reconstruction of school facilities, subject to any limitations set forth in Chapter 4.9 (commencing with Section 65995) of Division 1 of Title 7 of the Government Code. This fee, charge, dedication, or other requirement may be applied to construction only as follows: ...

The limitations referred to in this text describe the maximum amounts that can be charged for residential and commercial/industrial projects and any projects that qualify for exemptions. They do not limit the use of the funds received.

**Determination of Average State allowed amounts for Site Development Costs**

**Elementary Schools**

<u>District</u>	<u>Project #</u>	<u>Acres</u>	Original	Inflation	2009 Adjusted	<u>Project Year</u>	<u>2009 Cost/Acre</u>	
			<u>OPSC Site Development</u>	<u>Factor</u>	<u>Site Development</u>			
Davis Jt Unified	3	9.05	\$532,282	38.4%	\$1,473,469	2004	\$162,814	
Dry Creek Jt Elem	2	8.5	\$516,347	46.2%	\$1,509,322	2002	\$177,567	
Dry Creek Jt Elem	5	11.06	\$993,868	20.1%	\$2,387,568	2006	\$215,874	
Elk Grove Unified	5	12.17	\$556,011	48.2%	\$1,648,316	2001	\$135,441	
Elk Grove Unified	10	11	\$690,120	48.2%	\$2,045,888	2001	\$185,990	
Elk Grove Unified	11	10	\$702,127	48.2%	\$2,081,483	2001	\$208,148	
Elk Grove Unified	14	10	\$732,837	46.2%	\$2,142,139	2002	\$214,214	
Elk Grove Unified	16	9.86	\$570,198	46.2%	\$1,666,733	2002	\$169,040	
Elk Grove Unified	17	10	\$542,662	46.2%	\$1,586,243	2002	\$158,624	
Elk Grove Unified	20	10	\$710,730	43.2%	\$2,034,830	2003	\$203,483	
Elk Grove Unified	25	10	\$645,923	38.4%	\$1,788,052	2004	\$178,805	
Elk Grove Unified	28	10.03	\$856,468	24.4%	\$2,130,974	2005	\$212,460	
Elk Grove Unified	39	9.91	\$1,007,695	20.1%	\$2,420,785	2006	\$244,277	
Folsom-Cordova Unified	1	9.79	\$816,196	20.1%	\$1,960,747	2006	\$200,281	
Folsom-Cordova Unified	4	7.5	\$455,908	46.2%	\$1,332,654	2002	\$177,687	
Folsom-Cordova Unified	5	8	\$544,213	46.2%	\$1,590,776	2002	\$198,847	
Folsom-Cordova Unified	8	8.97	\$928,197	11.2%	\$2,063,757	2007	\$230,073	
Galt Jt Union Elem	2	10.1	\$1,033,044	38.4%	\$2,859,685	2004	\$283,137	
Lincoln Unified	1	9.39	\$433,498	46.2%	\$1,267,148	2002	\$134,947	
Lodi Unified	3	11.2	\$555,999	46.2%	\$1,625,228	2002	\$145,110	
Lodi Unified	10	11.42	\$1,245,492	46.2%	\$3,640,669	2002	\$318,798	
Lodi Unified	19	9.93	\$999,164	11.2%	\$2,221,545	2007	\$223,721	
Lodi Unified	22	10	\$1,416,212	7.7%	\$3,051,426	2008	\$305,143	
Natomas Unified	6	8.53	\$685,284	46.2%	\$2,003,138	2002	\$234,834	
Natomas Unified	10	9.83	\$618,251	43.2%	\$1,770,061	2003	\$180,067	
Natomas Unified	12	9.61	\$735,211	24.4%	\$1,829,275	2005	\$190,351	
Rocklin Unified	8	10.91	\$593,056	46.2%	\$1,733,548	2002	\$158,895	
Stockton Unified	1	12.66	\$1,462,232	7.7%	\$3,150,582	2008	\$248,861	
Stockton Unified	2	10.5	\$781,675	43.2%	\$2,237,946	2003	\$213,138	
Stockton Unified	6	12.48	\$1,136,704	20.1%	\$2,730,703	2006	\$218,806	
Tracy Jt Unified	4	10	\$618,254	46.2%	\$1,807,204	2002	\$180,720	
Tracy Jt Unified	10	10	\$573,006	38.4%	\$1,586,202	2004	\$158,620	
Washington Unified	1	8	\$446,161	46.2%	\$1,304,163	2002	\$163,020	
Washington Unified	4	10.76	\$979,085	7.7%	\$2,109,575	2008	\$196,057	
<b>Totals</b>		<b>341.16</b>			<b>\$68,791,833</b>	<b>Average</b>	<b>\$201,641</b>	<b>2024 Adjusted Value \$339,346</b>

**Middle and High Schools**

<u>District</u>	<u>Project #</u>	<u>Acres</u>	Original	Inflation	2009 Adjusted	<u>Project Year</u>	<u>2009 Cost/Acre</u>	
			<u>OPSC Site Development</u>	<u>Factor</u>	<u>Site Development</u>			
Western Placer Unified	4	19.3	\$5,973,312	24.4%	\$7,431,085	2005	\$385,030	
Roseville City Elem	2	21.6	\$1,780,588	48.2%	\$2,639,311	2000	\$122,190	
Elk Grove Unified	4	66.2	\$8,659,494	48.2%	\$12,835,704	2000	\$193,893	
Elk Grove Unified	13	76.4	\$9,791,732	48.2%	\$14,513,986	2001	\$189,974	
Elk Grove Unified	18	84.3	\$13,274,562	43.2%	\$19,002,626	2003	\$225,417	
Grant Jt Union High	2	24	\$2,183,840	48.2%	\$3,237,039	2000	\$134,877	
Center Unified	1	21.2	\$1,944,310	46.2%	\$2,841,684	2002	\$134,042	
Lodi Unified	2	13.4	\$1,076,844	46.2%	\$1,573,849	2002	\$117,451	
Lodi Unified	6	13.4	\$2,002,164	46.2%	\$2,926,240	2002	\$218,376	
Galt Jt Union Elem	1	24.9	\$2,711,360	46.2%	\$3,962,757	2002	\$159,147	
Tahoe Truckee Unified	2	24	\$2,752,632	43.2%	\$3,940,412	2003	\$164,184	
Davis Unified	5	23.3	\$3,814,302	43.2%	\$5,460,199	2003	\$234,343	
Woodland Unified	3	50.2	\$8,664,700	46.2%	\$12,663,792	2002	\$252,267	
Sacramento City Unified	1	35.2	\$4,813,386	46.2%	\$7,034,949	2002	\$199,856	
Lodi Unified	4	47	\$7,652,176	46.2%	\$11,183,950	2002	\$237,956	
Stockton Unified	3	49.1	\$8,959,088	43.2%	\$12,824,996	2003	\$261,202	
Natomas Unified	11	38.7	\$3,017,002	38.4%	\$4,175,850	2004	\$107,903	
Rocklin Unified	11	47.1	\$11,101,088	24.4%	\$13,810,282	2005	\$293,212	
<b>Totals</b>		<b>679.3</b>			<b>\$142,058,711</b>	<b>Average</b>	<b>\$209,125</b>	<b>2024 Adjusted Value \$319,258</b>
<b>Middle Schools:</b>		<b>260.7</b>			<b>\$49,447,897</b>	<b>Middle</b>	<b>\$189,704</b>	<b>\$319,258</b>
<b>High Schools:</b>		<b>418.6</b>			<b>\$92,610,814</b>	<b>High</b>	<b>\$221,217</b>	<b>\$372,291</b>

## **INDEX ADJUSTMENT ON THE ASSESSMENT FOR DEVELOPMENT**

### **PURPOSE OF REPORT**

To report the index adjustment on the assessment for development, which may be levied pursuant to Education Code Section 17620.

### **DESCRIPTION**

The law requires the maximum assessment for development be adjusted every two years by the change in the Class B construction cost index, as determined by the State Allocation Board (Board) in each calendar year. This item requests that the Board make the adjustment based on the change reflected using the RS Means index.

### **AUTHORITY**

Education Code Section 17620(a)(1) states the following: "The governing board of any school district is authorized to levy a fee, charge, dedication, or other requirement against any construction within the boundaries of the district, for the purpose of funding the construction or reconstruction of school facilities, subject to any limitations set forth in Chapter 4.9 (commencing with Section 65995) of Division 1 of Title 7 of the Government Code."

Government Code Section 65995(b)(3) states the following: "The amount of the limits set forth in paragraphs (1) and (2) shall be increased in 2000, and every two years thereafter, according to the adjustment for inflation set forth in the statewide cost index for class B construction, as determined by the State Allocation Board at its January meeting, which increase shall be effective as of the date of that meeting."

### **BACKGROUND**

There are three levels that may be levied for developer's fees. The fees are levied on a per-square foot basis. The lowest fee, Level I, is assessed if the district conducts a Justification Study that establishes the connection between the development coming into the district and the assessment of fees to pay for the cost of the facilities needed to house future students. The Level II fee is assessed if a district makes a timely application to the Board for new construction funding, conducts a School Facility Needs Analysis pursuant to Government Code Section 65995.6, and satisfies at least two of the requirements listed in Government Code Section 65995.5(b)(3). The Level III fee is assessed when State bond funds are exhausted; the district may impose a developer's fee up to 100 percent of the School Facility Program new construction project cost.

**STAFF ANALYSIS/STATEMENTS**

A historical comparison of the assessment rates for development fees for 2020 and 2022 are shown below for information. According to the RS Means, the cost index for Class B construction increased by 7.84% percent, during the two-year period from January 2022 to January 2024, requiring the assessment for development fees to be adjusted as follows beginning January 2024:

	<u>2020</u>	<u>2022</u>	<u>2024</u>
Residential	\$4.08	\$4.79	\$5.17
Commercial/Industrial	\$0.66	\$0.78	\$0.84

**RECOMMENDATION**

Increase the 2024 maximum Level I assessment for development in the amount of 7.84 percent using the RS Means Index to be effective immediately.

ATTACHMENT B

**ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS**

State Allocation Board Meeting, January 24, 2024

Grant Amount Adjustments

New Construction	SFP Regulation Section	Adjusted Grant Per Pupil Effective 1-1-23	Adjusted Grant Per Pupil Effective 1-1-24
Elementary	1859.71	\$15,983	\$15,770
Middle	1859.71	\$16,904	\$16,679
High	1859.71	\$21,509	\$21,223
Special Day Class – Severe	1859.71.1	\$44,911	\$44,314
Special Day Class – Non-Severe	1859.71.1	\$30,036	\$29,637
Automatic Fire Detection/Alarm System – Elementary	1859.71.2	\$19	\$19
Automatic Fire Detection/Alarm System – Middle	1859.71.2	\$25	\$25
Automatic Fire Detection/Alarm System – High	1859.71.2	\$43	\$42
Automatic Fire Detection/Alarm System – Special Day Class – Severe	1859.71.2	\$80	\$79
Automatic Fire Detection/Alarm System – Special Day Class – Non-Severe	1859.71.2	\$57	\$56
Automatic Sprinkler System – Elementary	1859.71.2	\$268	\$264
Automatic Sprinkler System – Middle	1859.71.2	\$319	\$315
Automatic Sprinkler System – High	1859.71.2	\$331	\$327
Automatic Sprinkler System – Special Day Class – Severe	1859.71.2	\$846	\$835
Automatic Sprinkler System – Special Day Class – Non-Severe	1859.71.2	\$567	\$559

ATTACHMENT B

**ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS**

State Allocation Board Meeting, January 24, 2024

Grant Amount Adjustments

Modernization	SFP Regulation Section	Adjusted Grant Per Pupil Effective 1-1-23	Adjusted Grant Per Pupil Effective 1-1-24
Elementary	1859.78	\$6,086	\$6,005
Middle	1859.78	\$6,436	\$6,350
High	1859.78	\$8,427	\$8,315
Special Day Class - Severe	1859.78.3	\$19,396	\$19,138
Special Day Class – Non-Severe	1859.78.3	\$12,977	\$12,804
State Special School – Severe	1859.78	\$32,330	\$31,900
Automatic Fire Detection/Alarm System – Elementary	1859.78.4	\$198	\$195
Automatic Fire Detection/Alarm System – Middle	1859.78.4	\$198	\$195
Automatic Fire Detection/Alarm System – High	1859.78.4	\$198	\$195
Automatic Fire Detection/Alarm System – Special Day Class – Severe	1859.78.4	\$544	\$537
Automatic Fire Detection/Alarm System – Special Day Class – Non-Severe	1859.78.4	\$365	\$360
Over 50 Years Old – Elementary	1859.78.6	\$8,454	\$8,342
Over 50 Years Old – Middle	1859.78.6	\$8,942	\$8,823
Over 50 Years Old – High	1859.78.6	\$11,705	\$11,549
Over 50 Years Old – Special Day Class – Severe	1859.78.6	\$26,948	\$26,590
Over 50 Years Old – Special Day Class – Non-Severe	1859.78.6	\$18,019	\$17,779
Over 50 Years Old – State Special Day School – Severe	1859.78.6	\$44,910	\$44,313



ATTACHMENT B

**ANNUAL ADJUSTMENT TO SCHOOL FACILITY PROGRAM GRANTS**

State Allocation Board Meeting, January 24, 2024

Grant Amount Adjustments

<b>New Construction / Modernization / Facility Hardship / Seismic Mitigation / Joint Use</b>	<b>SFP Regulation Section</b>	<b>Adjusted Grant Amount Effective 1-1-23</b>	<b>Adjusted Grant Amount Effective 1-1-24</b>
Therapy/Multipurpose Room/Other (per square foot)	1859.72 1859.73.2 1859.77.3 1859.82.1 1859.82.2 1859.125 1859.125.1	\$262	\$259
Toilet Facilities (per square foot)	1859.72 1859.73.2 1859.82.1 1859.82.2 1859.125 1859.125.1	\$470	\$464
Portable Therapy/Multipurpose Room/Other (per square foot)	1859.72 1859.73.2 1859.77.3 1859.82.1 1859.125 1859.125.1	\$59	\$58
Portable Toilet Facilities (per square foot)	1859.72 1859.73.2 1859.82.1 1859.125 1859.125.1	\$152	\$150

<b>New Construction Only</b>	<b>SFP Regulation Section</b>	<b>Adjusted Grant Amount Effective 1-1-23</b>	<b>Adjusted Grant Amount Effective 1-1-24</b>
Parking Spaces (per stall)	1859.76	\$20,325	\$20,055
General Site Grant (per acre for additional acreage being acquired)	1859.76	\$26,016	\$25,670
Project Assistance (for school district with less than 2,500 pupils)	1859.73.1	\$9,775	\$9,645