# Douglas County School District Annual Comprehensive Financial Report

For the Year Ended June 30, 2021

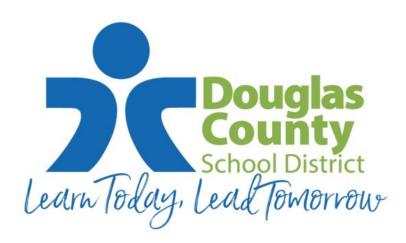


Douglas County School District Re 1 620 Wilcox Street Castle Rock, CO 80104 www.dcsdk12.org

Douglas County School District Learn Today, Lead Tomorrow DOUGLAS COUNTY SCHOOL DISTRICT RE.1 620 Wilcox Street Castle Rock, Colorado 80104

### ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2021

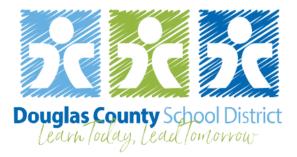


#### Corey J. Wise SUPERINTENDENT

Prepared by: Office of Business Services

Kate Kotaska Chief Financial Officer

Jana L. Schleusner Director of Finance



#### THIS PAGE INTENTIONALLY LEFT BLANK

Annual Comprehensive Financial Report June 30, 2021

#### **Table of Contents**

#### **INTRODUCTORY SECTION**

Board of Education	8
Leadership Team	9
Organization Chart	10
Mission and Vision	11
Letter of Transmittal	13
GFOA Certificate of Achievement	18

#### FINANCIAL SECTION

Independent Auditors' Report	20
Management's Discussion and Analysis	23
Basic Financial Statements	
Statement of Net Position	37
Statement of Activities	38
Governmental Funds - Balance Sheet	40
Reconciliation of the Governmental Funds Balance Sheet to the	
Government-wide Statement of Net Position	41
Governmental Funds - Statement of Revenues, Expenditures and Changes in Fund Balances	42
Reconciliation of the Statement of Revenues, Expenditures and Changes in	
Fund Balances of Governmental Funds to the Statement of Activities	43
Proprietary Funds Statement of Net Position Statement of Revenues, Expenses and Changes in Fund Net Position Statement of Cash Flows	44 45 46
Fiduciary Funds	
Statement of Fiduciary Net Position	47
Statement of Changes in Fiduciary Net Position	48
Notes to the Financial Statements	49
Required Supplementary Information	

86
87
88
90
92
94

#### **Supplementary Information**

#### Combined General Fund

Comparative Balance Sheet	100
Combining Balance Sheet	101
Combining Schedule of Revenues, Expenditures and Changes in Fund Balances	102

Annual Comprehensive Financial Report June 30, 2021

#### **Table of Contents**

#### FINANCIAL SECTION (continued)

#### **Supplementary Information (continued)**

Combined General Funds (continued)

	103
	104
Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance	105
Non-Major Governmental Funds	
Combining Balance Sheet	108
0	100
Fund 21 - Nutrition Services National School Lunch Program (NSLP) Fund - Schedule of	107
	110
	111
Fund 26 - Athletics and Activities Fund - Schedule of Revenues, Expenditures and Changes in Fund Datance	111
	112
Fund 28 - Nutrition Services Non-National School Lunch Program (NSLP) Fund -	112
	113
Fund 29 - Child Care Fund - Schedule of Revenues, Expenditures and Changes	115
	114
in Fund Balance Fund 39 - Certificates of Participation Lease Payment Fund - Schedule of Revenues,	114
	115
Expenditures and Changes in Fund Balance	115
Governmental Designated Purpose Grants Fund	
Governmental Designated 1 arpose Grants 1 and	
Fund 22 - Comparative Balance Sheets	118
	119
T and 22 Schoule of Revenues, Expenditures and changes in T and Datanee	11)
Bond Redemption Fund	
_ · · · · · · · · · · · · · · · · · · ·	
Fund 31 - Comparative Balance Sheets	122
	123
Building Fund	
6	
Fund 41 - Comparative Balance Sheets	126
	127
Internal Service Funds	
	130
$\partial$ $\partial$ $\partial$ $\partial$ $\partial$	131
Combining Statement of Cash Flows	132
Fund 65 - Medical Fund - Schedule of Revenues, Expenses and	
Changes in Fund Net Position	133
Fund 66 - Short Term Disability Fund - Schedule of Revenues, Expenses and Changes	
in Fund Net Position	134

## **DOUGLAS COUNTY SCHOOL DISTRICT RE.1** Annual Comprehensive Financial Report June 30, 2021

#### **Table of Contents**

	Supplementary Information (continued)
	Fiduciary Fund
	Fund 75 - Private Purpose Trust Scholarship Fund - Schedule of Changes in Fiduciary Net Position - Budget to Actual
	Component Units (Charter Schools - Discretely Presented)
	Combining Statement of Net Position Combining Statement of Activities
TAT	STICAL SECTION
	Listing of Statistical Information
	Net Position by Component
	Change in Net Position
	Fund Balances, Governmental Funds
	Change in Fund Balances, Governmental Funds
	Assessed Value and Estimated Actual Value of Taxable Property
	Direct and Overlapping Property Tax Rates
	Principal Property Tax Payers
	Property Tax Levies and Collections
	Ratios of Outstanding Debt by Type
	Ratios of Net General Bonded Debt Outstanding
	Estimated Overlapping General Obligation Debt
	Legal Debt Margin
	Demographic and Economic Statistics
	Principal Employers
	Full-time Equivalent (FTE) District Employees by Function/Program
	Operating Indicators
	Capital Asset Statistics by Type

Electronic Financial Data Integrity Check Figures	18	8	4
---	----	---	---



#### THIS PAGE INTENTIONALLY LEFT BLANK

# INTRODUCTORY SECTION

Annual Comprehensive Financial Report June 30, 2021

#### **Board of Education**

#### **Mission Statement**

The Douglas County School District Board of Education serves as the link between the school system and the community, setting the policies that allow students to acquire the knowledge, skills, and dispositions to be responsible citizens who contribute to our society.



From left to right: Anthony Graziano, Kevin Leung, Susan Meek, David Ray, Krista Holtzmann, Elizabeth Hanson, and Christina Ciancio-Schor

Name	<b>Position/District</b>	<b>Term Expires</b>
David Ray	President – District F	2023
Krista Holtzmann	Vice President – District G	2021
Susan Meek	Director - District A	2023
Anthony Graziano	Director – District B	2021
Elizabeth Hanson	Secretary – District C	2023
Christina Ciancio-Schor	Director – District D	2021
Kevin Leung	Treasurer – District E	2021

Annual Comprehensive Financial Report June 30, 2021

#### **Leadership Team**

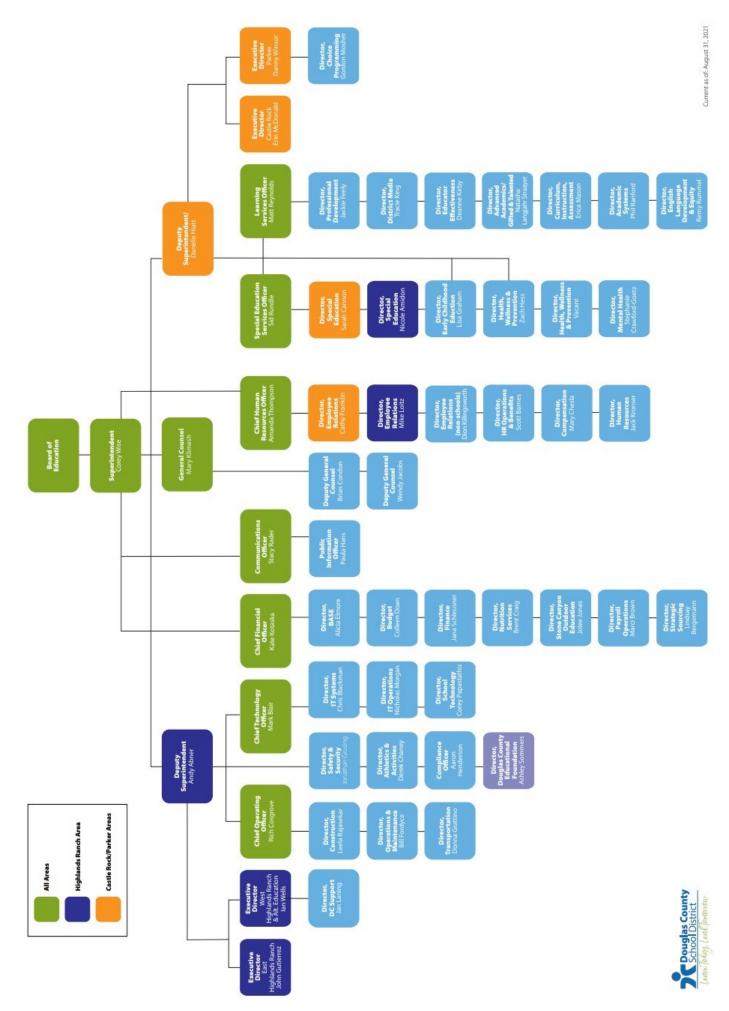
### Corey J. Wise

Superintendent



#### **Superintendent Cabinet**

Andy Abner Danelle Hiatt Mary Kay Klimesh Mark Blair Richard Cosgrove Kate Kotaska Stacy Rader Matt Reynolds Sid Rundle Amanda Thompson Deputy Superintendent Deputy Superintendent General Counsel Chief Technology Officer Chief Operations Officer Chief Financial Officer Communications Officer Learning Services Officer Special Education Services Officer Chief Human Resources Officer



Annual Comprehensive Financial Report June 30, 2021

#### **Mission and Vision**

#### **MISSION**

The mission of the Douglas County School District (DCSD) is to provide an educational foundation that allows each student to reach his or her individual potential.

#### VISION

The Douglas County School District strives to maximize the potential of every student to pursue his or her chosen endeavor in society including, but not limited to, postsecondary education, career, or military service.

#### **Board of Education End Statements**

#### I. Academic Excellence

- A. All students have equitable access to a Douglas County public school that promotes growth in their cognitive, physical, social and emotional needs and builds on their strengths.
- B. Academic expectations are clearly articulated and supported with an appropriate curriculum that includes content, scope and sequence.
- C. Every student has equitable opportunity to acquire the knowledge and skills that will ensure performance at his/ her highest individual potential.
- D. A diverse set of educational options are provided, which enables students to pursue different post-secondary options (e.g. college, career and technology education, independent living, military or direct entrance into the workforce).
- E. Students graduate with acquired content and cultural knowledge, workforce readiness, interpersonal skills, civic responsibility, global awareness, independent living and an understanding of the essentials for health and wellness.

(Approved at the March 20, 2018 Board of Education Meeting)

#### II. Outstanding Educators and Staff

- A. Quality educators and staff have been recruited, developed, supported, retained and celebrated.
- B. A positive, growth-oriented performance assessment system has been identified, adopted, and implemented.
- C. Research-based professional development opportunities are consistently provided, reflect best practices, allow for innovation, and promote lifelong learning.
- D. Communication between and among students, parents, community, educators and staff is frequent, collaborative, and helpful.
- E. Educators and staff are valued and given multiple opportunities for their voices to be heard. (Approved at the May 8, 2018 Board of Education Meeting)

#### III. Safe, Positive Culture and Climate

- A. A purposeful focus on creating a caring, safe, fun, supportive, and positive learning and working environment for all students, district employees, parents, and community is manifest throughout the district.
- B. There is clear evidence and a common understanding of the shared belief that all students can succeed when given a safe and caring learning environment. To that end:
  - 1. District employees, parents, and community work collaboratively, proactively and responsibly to ensure the psychological wellbeing of all students.
  - 2. A focused level of teamwork and professional development is on-going among district employees, community, and law enforcement agencies to ensure the physical safety of students, district employees and visitors.
- C. Behavior Expectations are clearly articulated, supported, and taught.
- D. Multiple communication systems are available and used by students, district employees, parents, and community to ensure all voices are heard.

(Approved at the August 7, 2018 Board of Education Meeting)

Annual Comprehensive Financial Report June 30, 2021

#### **Mission and Vision**

#### **Board of Education End Statements (Continued)**

#### IV. Collaborative Parent, Family, and Community Relations

- A. Parents, guardians, families, and community members partner with each other and the District to empower students to maximize their individual educational experience.
- B. Collaboration with community, business, government, educational, and organizational leaders is sought to provide opportunities for students to create positive change and provide service in our community.
- C. Schools are the center of community learning, entertainment and gathering.
- D. Multiple effective pathways for communication are available to all parents, guardians, families, community members, and district employees and are conducted with respect and kindness. *(Approved at the September 18, 2018 Board of Education Meeting)*

#### V. Financial Well-Being

- A. The Board of Education and all district employees are good stewards of the financial resources belonging to the district on behalf of students and taxpayers.
- B. All district funds and expenditures are handled equitably, efficiently, transparently, responsibly, and purposefully to maximize the benefit for all students.
- C. All district fiscal transactions are legal, ethical, and appropriate in keeping with district regulations and goals.
- D. Long-term financial stability and accountability has been established, maintained, and actively monitored in order to accomplish Board of Education End Goals. *(Approved at the October 2, 2018 Board of Education Meeting*)

THE REMAINDER OF THIS PAGE INTENTIONALLY LEFT BLANK



Mr. Corey J. Wise Superintendent

December 7, 2021

District Citizens and Members of the Board of Education Douglas County School District (DCSD) RE.1 Castle Rock, Colorado 80104

It is our pleasure to submit to you the Douglas County School District RE. 1 (the District or DCSD) Annual Comprehensive Financial Report for the fiscal year ended June 30, 2021. State law requires that all local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles in the United States of America (U.S. GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants.

This report consists of DCSD management's representations concerning the finances of the District. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect District assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the District's financial statements in conformity with U.S. GAAP. Because the cost of internal controls should not outweigh their benefits, the District comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Under provisions of Article 29-1-603, Colorado Revised Statutes, 1973, an independent public accounting firm must perform an annual audit of the District's accounts. CliftonLarsonAllen LLP Certified Public Accountants have issued an unmodified (clean) opinion on the District's financial statements for the year ended June 30, 2021. The independent auditors' report is located immediately following this letter of transmittal. The independent audit of the District's financial statements also includes the federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis involving the administration of federal awards. The results of the District's single audit for the period ending June 30, 2021, are reported in a separately issued report.

U.S. GAAP requires management to provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement

the MD&A and should be read in conjunction with it. The MD&A of the Douglas County School District can be found immediately following the report of the independent auditor.

#### **Profile of the District**

The District's boundaries are largely coterminous with those of Douglas County with just a small portion of the District located in Elbert County. The District is located immediately south of the Denver metropolitan area along the eastern slope of the Rocky Mountains, and includes the towns of Castle Rock, Parker and Larkspur; the cities of Lone Tree and Castle Pines, and the unin-corporated area of Highlands Ranch. The District encompasses approximately 867 square miles and has a population of about 379,000 in Douglas County in addition to a small population in Elbert County. The District receives funding from local, state and federal government sources and must comply with the requirements of each of these funding sources.

The District provides a full range of PreKindergarten-12 (PreK-12) educational school programs and services for 62,979 students including basic education in elementary, middle and senior high schools, online educational options, vocational education, home-schooled student support, and other opportunities for personalized learning designed to meet the unique needs of each individual student. About 1,135 of these students are enrolled in one of DCSD's online learning schools, eDCSD or HOPE Online. While eDCSD online school enrolls students from kindergarten through twelfth grade, HOPE online only offers services to middle and high school students. Both online schools offer a valuable alternative to the traditional education environment.

The District is governed by a seven-member Board of Education (the Board or BOE), whose members are elected by the qualified electors within the District's boundaries. General duties which the Board is empowered to perform include employing and compensating all personnel necessary to maintain operations and carry out the educational programs of the District; fixing attendance boundaries; establishing annual budgets; determining the educational programs carried on in the schools of the District; and prescribing the textbooks of any course of instruction or study in such educational programs.

The District includes as discretely presented component units seventeen (17) charter schools; Academy Charter School, American Academy with three sites - one in Castle Pines and two located in the Town of Parker, Aspen View Academy, Ben Franklin Academy, Challenge to Excellence Charter School, DCS Montessori Charter School, Global Village Academy-Douglas County, HOPE Online Learning Academy Co-Op, Leman Classical Academy, North Star Academy, Parker Core Knowledge, Parker Performing Arts School, Platte River Academy, Renaissance Secondary School, SkyView Academy, STEM School and Academy, and World Compass Academy.

Charter schools are public schools approved by the DCSD Board of Education and authorized by the State of Colorado to provide alternatives for parents, pupils and teachers. These schools have separate governing boards and are funded by the School Finance Act of the State of Colorado and Douglas County School District Mill Levy Override funds with revenues passing through the District. Though fiscally and programmatically independent, the District provides many supports and services for these charter schools.

#### **Budget Process and Budgetary Controls**

The annual budget serves as the foundation for the District's financial planning and control. A proposed budget is developed based on budget requests of the individual departments and schools of the District. The administration presents the proposed

budget to the Board of Education for review. A public hearing is held on the proposed budget, and a final budget is adopted no later than June 30 prior to the new fiscal year that begins July 1. The Board of Education may revise the budget due to unforeseen circumstances that did not exist at the time of the original budget adoption such as emergencies or unanticipated revenues. The Board of Education may also revise the budget due to enrollment changes at October Count and/or the Mill Levy tax rate setting in December.

The District maintains numerous budgetary controls. The objective of these controls is to ensure compliance with legal provisions embodied in the annual appropriated budget adopted by the Board of Education while simultaneously providing autonomy and site level control to individual budget owners. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established at the individual fund level. The District also maintains an encumbrance accounting system. Encumbered amounts that lapse at year-end are generally re-established in the following year as an obligation against the appropriated budget of the next year.

#### Local Factors Affecting Financial Condition

**District Leadership:** Mr. Corey J. Wise was named Interim Superintendent in October 2020 and after a nationwide search was formally appointed Superintendent on May 12, 2021. Having spent the last 25 years in education as a part of the Douglas County School District family, Mr. Wise was first a student teacher, then a social studies teacher at Ponderosa High School. He taught at Chaparral High School and later served as Chaparral's assistant principal. In 2007, Mr. Wise was hired as the founding principal of Legend High School where he served for seven years before moving into DCSD central administration as a director of high schools and then the executive director of schools for the east Highlands Ranch region and alternative education.

Throughout fiscal year 2020-2021, many of the strategic initiatives were put on hold as the district dealt with the everchanging effects of the novel coronavirus (COVID-19) pandemic. The main focus throughout the school year was on returning students and staff to in-person learning as quickly and safely as possible.

The pandemic has resulted in reduced funding for districts across the state caused by declining enrollment, reduced funding through the State School Finance Act, as well as costs associated with implementing varying hybrid learning models. A portion of these cuts and extra costs were offset by Federal stimulus packages.

As DCSD looks to begin the 2021-2022 school year, the focus will be on ensuring students have the proper resources to rebound from the learning challenges caused by the COVID-19 pandemic. Leadership will also begin to review the status of the Board's five goals, also referred to as "end statements", as well as the strategic plan with the expectation to bring the related initiatives back into focus. The District will also begin implementing new pay structures. While much of this work was completed and work sessions had begun with the Board, this important work had to be suspended due to the state-wide closure and resulting state budget shortfalls due to the COVID-19 pandemic. The DCSD Board remains dedicated to creating a more competitive system of compensation in the District as evidenced by authorizing the investment of an additional \$60 million into employee compensation since 2016.

**Demographic Trends:** According to the U.S. Census Bureau, Douglas County has the largest percentage population increase among the seven Metro Denver counties between July 2019 and 2020. The population in Douglas County continues to grow and increased another 2.5% over the year or 8,900 additional residents. The COVID-19 was declared a pandemic on March 11, 2020

resulting in closures, shifts to remove work/learning and a dramatic shift in economic expansion. The Douglas County unemployment rate rose 2.5 percentage points between the first quarters of 2020 and 2021, increasing to 5.4 percent. In the first quarter of 2021, Colorado reported an unemployment rate of 6.7 percent and the state's labor force increased 1.3 percent over the year. Nationally, in the same first quarter report, the U.S. unemployment rate was 6.5 percent, however the labor force declined 2.2 percent during the same period.

Douglas County School District enrollment is continuing to decline, yet still remains the third largest school district in the State of Colorado. Student growth remains an important factor in 2021-2022 and for the District's long-term future; however the impact COVID-19 will have on future student enrollment as well as growth of the County is yet to be seen. The membership for 2021-2022 is estimated at 64,289 (charter schools are also included in pupil counts) students. The Funded Pupil Count (FPC) for 2021-2022 is projected at 62,813, of which 1,288 are online students.

Though the District is at a relatively low student growth point in its history, Douglas County School District is expected to grow substantially over the next 20 years with residential and commercial growth. The new Sterling Ranch development which broke ground in July of 2015, is expected to generate approximately 2,500 elementary students, 750 middle school students and 1,500 high school students.

The Canyons Development recently under construction in the City of Castle Pines broke ground in 2018 and is anticipated to have 2,500 residential units, which currently translates to an additional 2,400 students at build-out. The Looking Glass Development, formerly the Anthology and Hess developments in the Town of Parker anticipates 6,100 new dwelling units and is expected to generate 4,700 students at build-out.

Other notable developments within the District are Ridgegate East in Lone Tree with 1,906 dwelling units and an expected 1,299 students. The Trails at Crowfoot in Parker will have 870 dwelling units and an expected 640 students. The Town of Castle Rock has two developments that are expected to have a significant number of students. The first is The Canyons South with 1,408 dwelling units and an expected 1,506 students. The second is Crystal Valley Ranch with 803 remaining lots and an expected 812 students.

**State Education Fund Revenue Forecast:** The September 2021 Office of State Planning and Budgeting (OSPB) Revenue Forecast reported the economic outlook in Colorado remains positive and continues to recover from the COVID-19 recession. General Fund revenue collections are projected to increase by 6.1 percent above year-ago levels. Revenue to the State Education Fund for the 2022-2023 fiscal year is expected to increase by \$407 million, while the General Fund requirement will decrease by \$150 million on a year-over-year basis. This is assuming an increase in revenue generated from the local share by \$122 million primarily driven by increased assessed valuations. Currently, the budget stabilization factor is assumed to remain at its current level.

The Colorado Constitution requires that one-third of one percent of taxable income from Colorado taxpayers be credited to the State Education Fund. In addition to this revenue, policies enacted over the past several years have transferred other General Fund money to the State Education Fund.

#### **Significant Financial Policy Changes**

GASB Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance, allowed the District to post-

-pone the implementation of GASB Statement No. 87, *Leases*, the District took advantage of this extension and will begin this implementation in the 2021-2022 school year.

#### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Douglas County School District RE.1 for its annual comprehensive financial report for the year ended June 30, 2020. This Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of a state and local government financial report.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized annual comprehensive financial report whose contents conform to program standards. Such a report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The District has received a GFOA Certificate of Achievement for the last thirty-three consecutive years (fiscal years ended 1987-2020). We believe our current report continues to conform to Certificate of Achievement requirements, and we are submitting it to GFOA to determine its eligibility for a certificate for the year ended June 30, 2021.

The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the Business Services Office. We would like to thank all those who played a part in the preparation of this report. Additionally, we express our appreciation to the members of the Board of Education and the Fiscal Oversight audit subcommittee for their interest and support in conducting the financial affairs of the District during the year.

Respectfully submitted,

J.Wise

Corey J. Wise Superintendent of Schools

h U

Kate Kotaska Chief Financial Officer

and f. Schleumer

Jana L. Schleusner Director of Finance

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

### Douglas County School District Re. 1 Colorado

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

June 30, 2020

Christophen P. Morrill

Executive Director/CEO

# FINANCIAL SECTION



CliftonLarsonAllen LLP CLAconnect.com

#### INDEPENDENT AUDITORS' REPORT

Board of Education Douglas County School District, No. Re.1 Douglas County, Colorado

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Douglas County School District, No. Re.1 (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the District's Charter Schools, discretely presented component units, which represent 100 percent and 100 percent, respectively, of the assets and deferred outflows of resources and revenues of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the District's Charter Schools, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the District's Charter Schools, aggregate discretely presented component units, were not audited in accordance with *Government Auditing Standards*, with the exception HOPE Online Learning Academy Co-op, which was audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



vis an independent member of Nexia International is leading, global network of independen accounting and consulting firms. See nexia.com/member-firm-disclaimer for details.

#### Opinions

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the District as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 23-34, the combined general fund budgetary comparison schedule on page 86, the designated purpose grants fund budgetary comparison schedule on page 87, the schedule of pension contributions and related ratios on page 88, the schedule of the District's proportionate share of the net pension liability on page 90, the schedule of OPEB contributions and related ratios on page 92, and the schedule of the District's proportionate share of the net OPEB liability on page 94 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit for the year ended June 30, 2021 was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual nonmajor fund financial statements and schedules, the combining component unit financial statements, and the Colorado Department of Education Auditor's Electronic Data Integrity Check Figures for the year ended June 30, 2021 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The combining and individual nonmaior fund financial statements and schedules, the combining component unit financial statements, and the Colorado Department of Education Auditor's Electronic Data Integrity Check Figures have been subjected to the auditing procedures applied in the audit of the basic financial statements for the year ended June 30, 2021, and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole for the year ended June 30, 2021.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the District as of and for the year ended June 30, 2020 (not presented herein), and have issued our report thereon dated November 13, 2020, which contained unmodified opinions on the respective financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information. The actual amounts in the budgetary comparison schedules and comparative fund financial statements for the year ended June 30, 2020 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2020 financial statements. The actual amounts in the budgetary comparison schedules and comparative fund financial statements have been subjected to the auditing procedures applied in the audit of the 2020 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the actual amounts in the budgetary comparison schedules and comparative fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended June 30, 2020.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 7, 2021, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and reporting and compliance.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Greenwood Village, Colorado December 7, 2021

#### Douglas County School District RE. 1 Management's Discussion and Analysis As of and for the fiscal year ended June 30, 2021

As management of Douglas County School District RE. 1 ("the District" or "DCSD"), we offer readers this Management's Discussion and Analysis (MD&A) as an overview of the financial activities of the District for the fiscal year ended June 30, 2021. We encourage readers to consider this narrative in conjunction with additional information furnished in the Letter of Transmittal located on pages 13-17 and the balance of information within this Annual Comprehensive Financial Report (the Report).

#### **Financial Highlights**

- The District reports an increase in "Net Position" of \$308,612,802 over fiscal year 2020 due mostly to the decrease in the net pension liability (NPL) associated with Colorado PERA (Public Employees Retirement Association). The decrease in NPL is due to strong returns realized by PERA on the global market as well as increased contribution rates for both employees and employers. The nonemployer state contribution, defined in Senate Bill 18-200, which in addition to other changes, required the state to directly fund PERA in the amount of \$225 million annually, was suspended. With the GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, requirement to post this liability to the government-wide financial statements, the District reported an increase in net position of \$308 million, since the liability actually decreased in the current year. If not for this reporting, the District would instead have reported an increase in Net Position of over \$58.5 million.
  - Throughout the 2020-2021 school year, the District continued to deal with the restrictions of the COVID-19 pandemic. Schools remained in a hybrid model for most of the year and activities such as athletics and clubs were significantly restricted or suspended. Before and After School programs continued to adjust programming and, in some cases, had to halt programs due to either reduced attendance, quarantines, or lack of staffing. Nutrition Services remained in an emergency feeding model causing food sales to remain insignificant; however, funding from the National School Lunch Program helped to feed students throughout the year, including high schools who previously were not participating in the program. Due to COVID-19 remote hybrid learning, and initiated social distancing requirements, transportation was only transporting one-third of prior students during most of the school year along with 15 less routes due to a reduction in available drivers.
  - ♦ In February 2019, the District sold the \$250 million bond approved by the voters the previous November. The District was able to utilize over \$102 million during the fiscal year to continue improvements on its aging buildings, buy new buses and refresh technology.
  - The District continues to look for efficiencies in providing health-related benefits while still offering a valued benefit to our employees. For the six years previous to 2021, the District was able to absorb all increases in projected costs for the four medical plans offered to employees with a minimum of 0.5 Full Time Equivalent. However, due to budget cuts, slight increases were passed to employees during the current school year. Medical claims increased by approximately \$4 million over the previous year while revenues remained relatively flat. Overall, the medical fund net position was reduced by \$5.2 million. Current reserves are at the lower end of actuarial suggested reserves. The District continues to evaluate the appropriate net position balance for both the Medical and Short-Term Disability Insurance plans to ensure the District can continue to cover all claims while maintaining reasonable premium charges for both the District and its employees.
  - The Combined General Fund revenue decreased by over \$51.7 million. Most of this decrease, about \$41 million, was due to a decrease in per pupil revenue (PPR) of \$357 per funded pupil count (FPC) and a slight decrease in funded pupil count. Additionally, charges for services decreased by \$6.3 million due to the hybrid learning model, reduced student enrollment and overall reduced student activity resulting in lower tuition, fees and other school-based revenues.
  - Obstrict policy of allowing schools to carryover discretionary budget dollars into the next fiscal year continues. Schools have savings of over \$19.4 million in the General Fund. This policy has empowered schools to scrutinize their expenditures without fear of losing unspent dollars. This practice promotes good stewardship of taxpayer dollars.
- The government-wide governmental activities, liabilities, and deferred inflows of the District exceeded its assets and deferred outflows at the close of fiscal year 2021 by \$508,168,145 (net deficit) due to the posting of the "Net Pension Liability" (NPL) of \$936,328,834 required pursuant to GASB Statement No. 68. The District portion of the PERA NPL increased over fiscal year 2020 by \$71,392,047. The significant increase is due to the suspension of the nonemployer contribution by the State required by SB 18-200 which increased the District share of NPL by excluding the State from the calculation. DCSD's portion of the NPL increased by about 0.40 percent, from 5.79 percent to 6.19 percent.
  - It is important to note that the District does not have a responsibility to pay the amount shown as the NPL. The direct liability for DCSD is limited to the annually required contributions established by the Colorado State Legislature. In addition, the District does not have any control over the investment policies associated with PERA investments. These responsibilities lie solely with the PERA Board and the PERA administration. Decisions regarding the plan benefit design and the funding policies lie solely with the Colorado State Legislature.

#### Financial Highlights (Continued)

- ♦ The government-wide liabilities *exclusive* of the Net Pension Liability (NPL) and Other Post Employee Benefit (OPEB) Liability total \$577,269,496 for the period ended June 30, 2021, a decrease from the prior year of \$59,177,531. This decrease is due primarily to the scheduled payments on the General Obligation (G.O.) Bond as well as the amortization of Bond Premium. Certificates of Participation (COP) lease payments are accounted for in the COP Lease Payment Fund but this fund is sourced from a General Fund transfer. Contrary to this fact, G.O. bonded debt is serviced through revenues approved by the local taxpayers.
- ◊ At the close of the fiscal year, the governmental funds of the District reported a combined ending fund balance of \$356,152,449. This ending fund balance represents an overall decrease of \$46,282,059 from the prior year primarily due to the scheduled spend of the 2018 bond proceeds in the Building Fund. The District continues to monitor the fund balance in the Combined General Fund.

#### **Overview of the Financial Statements**

The basic financial statements of the District are comprised of three components: 1) government-wide financial statements, 2) fund financial statements inclusive of governmental, proprietary, and custodial funds, and 3) notes to the financial statements. The Report also contains other supplementary information in addition to the basic financial statements.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide stakeholders (e.g. taxpayers, state and federal government agencies, and the Board of Education) with a relevant and reliable overview of the District finances, to assist the reader in their assessment of how District resources are acquired and used, to determine whether current resources were sufficient to meet current costs, and to determine whether the ability to provide educational services improved or deteriorated from the previous year. With the inclusion of the Net Pension Liability (NPL), stakeholders are provided additional information regarding the unfunded liability status of Colorado PERA. Though this NPL is not the responsibility of the District, it does provide information to the Colorado State Legislature and the governmental leadership of and around the District assisting them in future decisions regarding the funding of the School Division Trust Fund associated with PERA.

The statement of net position presents information on all of the assets, liabilities, deferred inflows and deferred outflows of resources of the District. The difference between District assets and deferred outflows from District liabilities and deferred inflows represents the net position of the District. Over time, assessing the trajectory and order of magnitude of increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. Though the net position of the District is negative, this occurrence is only due to the posting of the District proportionate share of the PERA unfunded liability. Again, the District does not have any control over the funding level of the PERA School Division Trust Fund (SCHDTF) nor any control over the investment policies and activities associated with this Trust.

The statement of activities presents information showing how the District net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation or sick leave). The governmental financial statements distinguish functions of the District that are principally supported by taxes from other functions intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of the District include instruction and education support services of the District as well as payments to component units.

The government-wide financial statements are comprised of the activities of the District's "neighborhood" schools (collectively known herein as the primary government) and also seventeen (17) schools authorized under charter school contracts approved by the Douglas County School District Board of Education. Financial information for the charter schools is detailed as component units; accordingly, each is reported separately from the financial information of the primary government. Summaries of these component unit financial statements are presented from pages 137-147. All charter school audits are performed independent of each other and the District. There are two charter schools operating in Douglas County that do not have charter contracts with Douglas County Board of Education. Instead, the charter schools, Colorado Early Colleges Parker and Ascent Classical Academy, have charter contracts with the Colorado Charter School Institute. The financial audit information for these charter schools are not included within the Douglas County District as their School Finance Act revenues are received directly from the State of Colorado and not via a pass-through from DCSD.

The government-wide financial statements are located on pages 37-39 of this report.

#### **Overview of the Financial Statements (Continued)**

#### **Fund Financial Statements**

A fund is a grouping of related accounts used to maintain control over resources segregated for specific activities or objectives. The District, like other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into three categories: governmental funds, proprietary funds, and custodial funds.

#### **Governmental Funds**

Governmental fund financial statements are a subset of the government-wide financial statements. Unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental fund financial statements is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains ten individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the Combined General Fund, the Governmental Designated Purpose Grant Fund, the Bond Redemption Fund, and the Building Fund, as all are considered major funds. Data from the other six governmental funds; the Nutrition Services National School Lunch Program (NSLP) Fund, the Nutrition Services Non-NSLP Fund, the Athletics and Activities Fund, the Pupil Activity Fund, the Child Care Fund and the COP Lease Payment Fund are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is also provided in the form of combining statements in the Supplemental Financial Statement section of this report.

The District adopts an annual appropriated budget for its Combined General Fund as well as all the other funds. On page 86, a budgetary comparison schedule is provided for the Combined General Fund to demonstrate compliance with the annually appropriated budget.

#### **Proprietary Funds**

The District maintains only one type of proprietary fund, an Internal Service Fund. Internal Service Funds are used to accumulate and allocate costs internally among the District's various functions. The District uses two Internal Service Funds, the Medical Fund and the Short Term Disability Insurance Fund (STDI). The Medical Fund accounts for its self-insured and fullyinsured medical programs as well as dental and vision insurance, and the STDI Fund accounts for short term disability claims and insurance activity.

The Medical Fund and the STDI Fund are governmental fund activities and are included in the government-wide financial statements within governmental activities. They are not included in the governmental funds on pages 40 and 42 but are included in the proprietary fund financial statements as internal service funds. Individual fund data for the Medical Fund and the STDI Fund are provided in separate detail on pages 130-134.

#### Custodial Funds

Custodial Funds are used to account for resources held for the benefit of parties outside the government. The District is responsible for ensuring the assets reported in the Private Purpose Trust Scholarship, Fund 75, is only used for approved scholarships at verified educational institutions. Custodial funds are not reflected in the government-wide financial statements because the resources of custodial funds are not available to support the District's own programs. The accounting used for custodial funds is much like that used for proprietary funds.

#### **Notes to the Financial Statements**

The notes provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. This additional *Note* detail can be found on pages 49-83.

#### **Government-wide Financial Analysis**

#### <u>Net Position</u>

The following table provides a summary of the Governmental net position as of June 30, 2021. Comparative data for June 30, 2020 is also presented. This financial statement reports that liabilities plus deferred inflows of resources exceeded assets plus deferred outflow of resources by \$508,168,145. This negative net position is solely due to the adoption of GASB Statement No. 68. Note that in comparison to the fiscal year 2020 data, the District net position increased by \$308,612,802. This increase, however, was mostly due to the pension income of \$247,222,646. Even though the State suspended its \$225 million nonemployer contribution to PERA in the 2020-2021 fiscal year, PERA still had a positive year effectively reducing the overall net pension liability. First, PERA had a positive year of investment returns led by a strong global equity market among other positive yearly returns resulting in a time-weighted return of 17.4 percent net-of-fees. Secondly, the contribution rates for both employees and employers increased during the fiscal year. The employer rate increased from 10.40% to 10.90% and the employee rate increased from 8.75% to 10.00% (see page 67 for a full rate breakout).

	Governmental Activities
	2020-2021 2019-2020
Current and other assets	\$ 434,673,501 \$ 502,528,925
Capital assets	751,514,783 684,146,623
Total assets	1,186,188,284 1,186,675,548
Deferred outflows of resources	270,398,184 151,690,915
Current liabilities	117,727,785 132,060,944
Long-term liabilities outstanding	1,429,918,896 1,413,393,975
Total liabilities	1,547,646,681 1,545,454,919
Deferred inflows of resources	417,107,932 609,692,491
Net position:	
Net investment in capital assets	372,855,713 363,201,591
Restricted for:	
TABOR Emergency	15,865,400 17,311,000
Debt Service	68,955,900 65,605,873
Nutrition Services	4,324,657 1,092,534
Other Grants & Programs	15,072,878 2,906,904
Unrestricted	(985,242,693) (1,266,898,849)
Total net position	\$ (508,168,145) \$ (816,780,947)

Note from the table above that the largest portion of the District assets, about 63 percent, reflects investment in capital assets less accumulated depreciation. The largest portion of current assets, predominately cash on hand and restricted cash and investments, is reported in the Building Fund resulting from the sale of the 2018 bond. These funds will be spent over the next few years for capital needs. The Combined General Fund and Bond Redemption Fund also report significant amounts of cash on hand. The Combined General Fund cash balances are held for TABOR and Board of Education required reserves as well as the carryover balances for schools. Smaller cash balances are reported in the non-major governmental funds, mostly in the COP Lease Payment Fund due to proceeds from the Aspen View Academy COP refunding which wasn't transferred into the irrevocable trust until after year end. Note that the cash balance in the Bond Redemption Fund is available to make the December 1, 2020 debt service payment. Property tax revenues for each fiscal year are largely received in the second semester of the school year between March and June though tax receipts continue through December 31 of the following fiscal year.

#### **Statement of Activities**

Note in the Condensed Statement of Activities that governmental activity total revenues decreased by \$23,476,243 over fiscal year 2020. Charges for services were down by over \$25.3 million due to COVID-19 restrictions that either significantly reduced programming or suspended the activities resulting in significant decreases in tuition, fees and other school-based revenues. Operating and capital grants offset this decrease by \$22.2 million due to Covid Relief Fund dollars recognized and spent during the fiscal year. These relief funds were used to purchase personal protective equipment, improve filtration within the schools and purchase instructional materials to help with hybrid learning. Finally, PPR decreased by \$357 associated with the School Finance Act along with a decrease in funded pupil count.

#### **Government-wide Financial Analysis (Continued)**

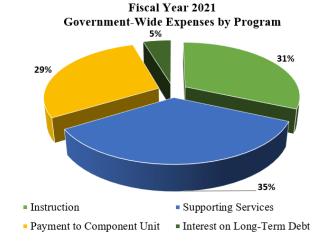
#### **Statement of Activities (Continued)**

Interest earnings decreased by over \$9.9 million. During the 2019-2020 school year the District invested the 2018 bond proceeds and was able to continue taking advantage of the strong interest rate environment in place when investments were initially purchased. However, as these investments matured the proceeds were used as planned and in accordance with a construction schedule. With fewer funds to reinvest along with the drastic drop in interest rates, earned interest dropped significantly.

The total expenses decreased by \$142,188,628 from the fiscal year 2020 due to planned reduction in administrative staffing in response to state budget cuts, staffing shortages and a reduction in programing in response to COVID-19 restrictions. Finally, the District recorded a reduction in expenses of \$247 million related to pension income.

#### Condensed Statement of Activities for Fiscal Years Ended June 30, 2021 and 2020

	Governmental Activities			
	2020-2021 2019-2020			2019-2020
Revenues:				
Program revenues:				
Charges for services	\$	27,990,710	\$	53,385,531
Operating/capital grants		93,326,049		49,786,156
General revenues:				
Property taxes		322,974,647		318,364,477
Specific ownership taxes		31,547,273		25,595,802
State equalization		294,169,769		335,347,882
Interest earnings		702,384		10,638,873
Grant contributions not specific to programs		3,935,292		11,633,777
Other		11,766,671		5,136,540
Total revenues		786,412,795		809,889,038
Expenses:				
Instruction		152,779,508		249,946,956
Supporting services		165,281,130		192,834,057
Payments to component units		137,809,602		153,937,969
Interest on long-term debt		21,929,753		23,269,639
Total expenses		477,799,993		619,988,621
Change in net position		308,612,802		189,900,417
NET POSITION, Beginning		(816,780,947)		(1,006,681,364)
NET POSITION, Ending	\$	(508,168,145)	\$	(816,780,947)



#### **Government-wide Financial Analysis (Continued)**

#### **Statement of Activities (Continued)**

As noted earlier, the District uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements. In addition, fund accounting is used to report on the financial position of the District to maintain transparency and provide accountability.

#### **Governmental Fund Financial Analysis**

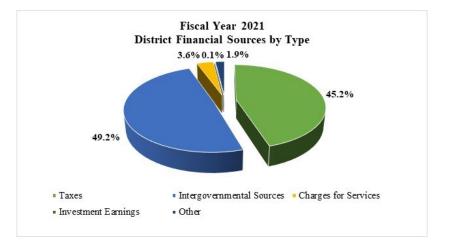
#### **Revenues and Other Financing Sources**

The District receives its revenues from local property taxes, intergovernmental sources through the state and federal government, charges for services rendered, returns on investment, issuance of bonds, COPs or capital leases, and several other minor sources. The table below is a comparative summary of the distribution of these revenues and sources for fiscal year 2021 and fiscal year 2020. The accompanying chart graphically shows the proportion of revenues from all the sources for fiscal year 2021. The largest revenue source for the District is received from state and federal intergovernmental sources at \$387,495,818, a decrease of 3.9 percent from the prior year. The decrease is due to a decrease in per pupil revenue (PPR) due to statewide budget cuts and a decrease in funded pupil count (FPC) of 1,871.

Property taxes represent the next significant source of revenue. The property tax revenue increase is due to an increase in assessed value. Note also that there was a small increase in Specific Ownership Taxes indicative of the continued recovery from the COVID-19 shutdown of the national and local economy.

The District charges its charter schools and its District students various fees. Recognize here that these charges include childcare tuition as well as lunch charges in Nutrition Services. Charges for services decreased 47.6 percent, due to program and funding changes resulting from the continuing effects of the COVID-19 pandemic. These changes include reduced student enrollment and overall reduced student activity in all tuition, fees and school based revenue programs as well as Nutrition Services being able to utilize the National School Lunch Program to provide free meals throughout the year to all students.

	2020-2021					2019-2020		
Taxes	\$	355,728,486		45.2%	\$	343,453,707	41.5%	
Intergovernmental Sources		387,495,818		49.2%		403,203,088	48.6%	
Charges for Services		27,990,710		3.6%		53,385,531	6.4%	
Investment Earnings		687,066		0.1%		10,471,326	1.3%	
Other		15,106,146		1.9%		17,863,071	2.2%	
Total	\$	787,008,226		100%	\$	828,376,723	100%	

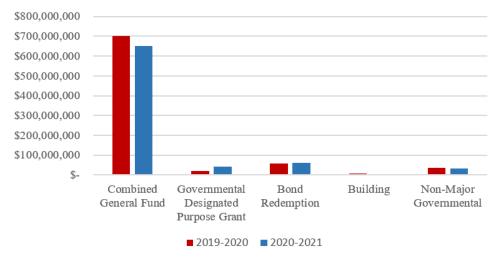


The table on the next page and the accompanying chart show the same total revenue and other financing sources, but reports these revenues by fund. Note that the majority of these revenues are accounted for in the Combined General Fund. Governmental Designated Purpose Grants Fund increased by 94 percent due to the recognition of one-time revenues from COVID-19 related grants. The Non-major Governmental Fund is the fourth largest reported revenues. These revenues, which were already down 43 percent over the 2018-2019 fiscal year, continue to decrease another 7.4 percent as programs adjust due to COVID-19 restrictions.

#### **Governmental Fund Financial Analysis (Continued)**

#### **Revenues and Other Financing Sources (Continued)**

	2020-20	21	2019-202	0	Inc/(Dec)
Combined General	\$ 650,703,967	82.7%	\$ 702,471,358	84.8%	\$ (51,767,391)
Governmental Designated Purpose Grant Fund	41,698,653	5.3%	21,498,326	2.6%	20,200,327
Bond Redemption	60,136,372	7.6%	59,276,574	7.2%	859,798
Building	446,925	0.1%	8,371,550	1.0%	(7,924,625)
Non-major Governmental	34,022,309	4.3%	36,758,915	4.4%	(2,736,606)
Total	\$ 787,008,226	100%	\$ 828,376,723	100%	\$ (41,368,497)



#### **Comparison of District Financial Sources by Fund**

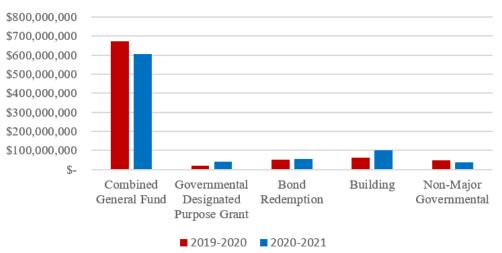
#### **Expenditures by Fund**

Recall that the District uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements. Fund accounting may also enhance transparency and accountability. In this analysis, Governmental Fund expenditures decreased by \$16,502,912. The decrease is primarily due to budget cuts implemented in response to anticipated State funding reductions. The District reductions included layoffs of administrative staff. Further spending reductions are reflected in the Non-major Governmental funds due to significant reduction in programming in response to COVID-19 restrictions. Some of these reductions are offset by planned capital outlay in accordance with the issuance of the 2018 bond within the Building Fund and increased COVID-19 related grant funding.

	2020-2021			2019-2020			Inc/(Dec)	
Combined General	\$ 606,232,6	89 71.7%	\$	672,647,294	78.0%	\$	(66,414,605)	
Governmental Designated Purpose Grants	41,698,6	53 4.9%		21,498,326	2.5%		20,200,327	
Bond Redemption	55,936,0	81 6.6%		53,496,425	6.2%		2,439,656	
Building	102,342,9	27 12.1%		64,310,428	7.5%		38,032,499	
Non-major Governmental	39,344,9	66 4.7%		50,105,755	5.8%		(10,760,789)	
Total	\$ 845,555,3	16 100%	\$	862,058,228	100%	\$	(16,502,912)	

#### **Governmental Fund Financial Analysis (Continued)**

#### **Expenditures by Fund (Continued)**

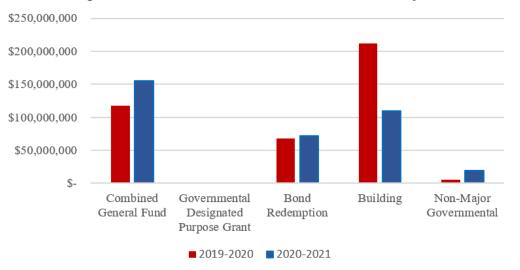


Comparison of District Governmental Fund Expenditures by Fund

#### **Ending Fund Balances**

As of the end of the current fiscal year, the District governmental funds reported combined ending fund balances of \$356,152,449, a decrease of \$46,282,059 from the prior year. This decrease is primarily due to the capital projects from the 2018 bond proceeds. The Non-major Governmental fund balance grew due to the refunding of Aspen View Academy's certificates of participation of which proceeds of over \$12 million are shown in other financing sources and were not placed into an irrevocable trust until the following year due to timing of the transaction. The Combined General Fund increase of over \$37 million is due to the District implementing significant budget cuts in anticipation of State funding reductions of almost \$30 million. In addition, the District struggled to fill positions and return programs back to normal levels.

	2020-2021			2019-2020			Inc/(Dec)	
Combined General	\$	154,878,689	43.5%	\$	117,800,104	29.3%	\$	37,078,585
Governmental Designated Purpose Grant Fund		-	0.0%		-	0.0%		-
Bond Redemption		71,813,488	20.2%		67,613,197	16.8%		4,200,291
Building		109,950,863	30.9%		211,846,865	52.6%		(101,896,002)
Non-major Governmental		19,509,409	5.5%		5,174,342	1.3%		14,335,067
Total	\$	356,152,449	100%	\$	402,434,508	100%	\$	(46,282,059)



#### **Comparison of District Governmental Fund Balance by Fund**

#### **Combined General Fund Budgetary Highlights**

The District approves a budget in June based on enrollment projections for the following school year and State legislative action in the spring. Please reference the Budgetary Comparison Schedule on page 86. Note that the amended expenditure budget shows an increase over the Adopted Budget of approximately \$11 million. In Colorado, districts are funded on current year student counts. The student count day is on or around October 1 of each fiscal year. Once these student counts are known, the Colorado Department of Education recalculates the funding for each district. In addition, the fiscal year for school districts is July 1 through June 30, but the mill levy or tax rates are not set for the current year until December. The District budget is amended to account for both the changes in student counts from projection as well as changes in assessed value and the resulting tax rate set in December. Finally, the amount of carryover available for each school is not finalized until September once the sixty-day encumbrance period associated with the payment of invoices has expired. The budget is amended to account for the carryover amounts awarded to each school. Increases over projections in funded pupil counts combined with the increase in Per Pupil Revenue as well as increases in other intergovernmental revenue sources generated additional sources of revenue since original adoption.

After the District's financial plan is adopted in June of the prior year, budgets may be amended by the Board of Education or management. Once the budget is approved, individual sites may amend between individual expense items at any time as long as the total expenditures do not change. Total expenditures were amended by management and approved by the Board to align expenditures for changes in revenues as described above, as well as allocating funds for projects specifically identified in the Facility Acquisition and Construction category.

Note that the District expenditures were under budget in the Combined General Fund by \$85,030,187. Salaries and benefits were under budget by over \$20 million due to many vacant positions as well as a portion of certified salaries being covered by stimulus fund dollars in the Government Designated Purpose Grant Fund. The most significant vacancies were in Special Education support staff and dozens of bus driver positions. Supplies were under budget by over \$36 million partially due to budgeted pandemic related expenditures that were purchased with grant dollars in lieu of general fund dollars, as well as school carryover. The District schools continue to carefully monitor and review expenditures. This results in schools carrying over discretionary dollars in an amount of about \$20.4 million, decreasing school carryover by \$3.7 million. Finally, in Colorado, State law requires that funds be fully appropriated before any spend is authorized. Because of the site-based decision model regarding the budgeting and spending of school discretionary dollars, as well as the sixty-day encumbrance period, final school spend is not known until the end of August. The District fully appropriates and budgets all available funds ensuring that its schools have the authority to spend their discretionary dollars.

Actual revenues were over budgeted by \$102,181. While the overall variance is very small, there are a few variances to note within specific revenue categories. Specific Ownership Taxes was over budget by \$5.1 million due to a faster rebound than anticipated. Additionally, Charges for Services were under budget by \$5.3 million, the variance is due to the hybrid learning model, reduced student enrollment and overall reduced student activity.

#### **Capital Asset and Debt Administration**

#### Capital Assets

The District investment in capital assets for governmental activities as of June 30, 2021, equaled \$751,514,783, an increase of \$67,368,160 (net of accumulated depreciation) due to planned 2018 Bond projects in current year offset by \$33,538,251 in depreciation expense. This investment in capital assets is in line with the improvement promises made to voters during the 2018 election such as security upgrades, facility repairs, classroom furnishings, buses and technology. Additional information on the District's capital assets is provided in Note 4 on page 59.

	Governmental Activities				
	_	2021 2020			
Capital Assets:					
Land	\$	13,310,241	\$	13,310,241	
Buildings and Improvements		995,246,483		964,019,649	
Land Improvements		8,435,621		3,669,596	
Machinery and Equipment		114,072,228		107,578,427	
Construction in Progress		107,732,299		57,415,591	
Accumulated Depreciation		(487,282,089)		(461,846,881)	
Total Net Capital Assets	\$	751,514,783	\$	684,146,623	

#### Capital Asset and Debt Administration (Continued)

#### Long-Term Debt

As of June 30, 2021, the District had outstanding debt exclusive of NPL and OPEB of \$504,069,018, a decrease of \$45,381,473 from the prior year. The District continues to pay off G.O. bonds and COPs. Of the outstanding long-term debt, \$419,585,000 is G.O. bonded debt that is backed by the full faith and credit of the District taxpayers. Please also note the \$22,385,000 in outstanding COPs. The District's COP policy requires that yearly lease payment liabilities be no more than one percent of yearly general fund revenues. In reviewing the Notes on page 63, we report that our maximum yearly COP lease payments will be \$2,640,000, an amount well below one percent of approximately \$641.2 million (\$6,411,830) in General Fund revenues received in fiscal year 2021.

In addition, the District is required to report its portion of the PERA SCHTF Net Pension Liability (NPL) and PERA OPEB through the Health Care Trust Fund. This proportionate NPL is reported as \$936,328,834, about 8 percent higher than the prior year. OPEB liability is reported as \$34,048,351, about 19 percent lower than the prior year.

	Governmental Activities							
		June 30, 2021	June 30, 2020	June 30, 2020				
General Obligation Bonds	\$	419,585,000	28.5% \$	6 455,050,000	31.2%			
Certificates of Participation		22,385,000	1.5%	24,965,000	1.7%			
Accreted Interest		2,379,722	0.2%	1,655,232	0.1%			
Bond Premiums		50,892,604	3.5%	57,410,391	3.9%			
Extended Service Separation		95,803	0.0%	204,300	0.0%			
Capital Leases		3,623,865	0.2%	4,557,113	0.3%			
Compensated Absences		5,107,024	0.3%	5,608,455	0.4%			
Total before NPL		504,069,018		549,450,491				
OPEB Liability		34,048,351	2.3%	42,529,387	2.9%			
Net Pension Liability		936,328,834	63.5%	864,936,787	59.4%			
Total	\$	1,474,446,203	100% 5	5 1,456,916,665	100%			

The \$22,385,000 of outstanding COPs are collateralized by specific buildings owned by the District. These COP lease payment obligations are subject to annual appropriation and are distinctly different from G.O. bonds. The issuance of G.O. bonds can only be completed upon voter approval associated with a dollar amount authorization. The aggregate yearly appropriation to Fund 39, the COP Lease Payment Fund, is just over \$2.5 million from the District and an additional amount of \$882,641 in revenues received from Aspen View Academy. See the Notes on page 61. Aspen View Academy was the first charter school to partner with the District as specified in the Board COP policy.

In April 2021, Aspen View Academy refinanced the COP debt held by the District. Those funds were received during the 2021 fiscal year, but were not deposited in an irrevocable trust until the next fiscal year due to timing of the transaction. As a result, these COPs are defeased and the liability for those certificates will be removed from the government-wide statement of net position in the next fiscal year. Additionally, the District will no longer receive lease payments, see Note 14 for more information on this subsequent event.

The District maintains credit ratings with two credit agencies as follows: Moody's Investors Service Inc. at Aa2, and Fitch, Inc. at AA+. During the fiscal year Moody's published their new US K-12 School District rating methodology. As part of their new rating methodology, Moody's now assigns an issuer credit rating to school districts as well as an unlimited general obligation bond rating which will typically be one notch higher than the issuer's underlying credit rating. As a result of this change, the District's G.O. Bonds are still rated at Aa1, but the overall district is one notch lower as anticipated. Additional information on the District's long-term debt is provided in Note 6 starting on page 60.

At this time, identified capital projects are carefully prioritized to determine those with the greatest need or safety concern so that remaining capital project dollars are used in the most effective way possible. The District and the Long Range Planning Committee (LRPC) continue to assess the status of facilities to determine additional facility and technological needs based on student growth, and to update the Master Capital Plan with this information. As of June 30, 2021, the District has \$109,950,863 in proceeds remaining from the 2018 bond issuance.

#### **Other Obligations of the District**

The District maintains one capital lease that, similar to COPs, requires an annual appropriation and is collateralized by the equipment received and installed. These annual lease payments are budgeted and accounted for in the Capital Projects Fund that is funded by a transfer from the District General Fund and is reported as part of the Combined General Fund.

#### **Fund Balance Policy**

Both the extent and the quality of educational services affect and are affected by the financial condition of the District. The District provides its best estimate of the end-of-year fund balances to be carried forward to the ensuing year as a beginning fund balance. At a minimum, the budget adopted by the District shall ensure that restricted General Fund or cash emergency reserves are held in the amount required under the provisions of the Colorado State Constitution. The Board of Education, by policy, mandates an additional reserve of three percent to further enhance the sustainability of the District financial position. This additional Board reserve is committed in the fund balance pursuant to GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The District maintains an ongoing three-year projection for significant operating funds.

The District continues to maintain a healthy fund balance. Our schools and departments regularly scrutinize their spend and have contributed greatly to the maintenance of this fund balance associated with the Board policy allowing school budget holders to carry unspent discretionary dollars into the new year. Compliance with and level of reserves and contingencies associated with Board policy shall be examined every year as part of the budget development process to determine if modifications are prudent in view of uncertainties in current and future revenues and expenses.

#### **TABOR and Board of Education Reserves**

The financial statements report that the State of Colorado requires each school district to reserve 3 percent of cash or more of fiscal year spending to use only for declared emergencies. As mentioned above, in addition to the required TABOR Reserve, the Board of Education, by policy, requires an additional 3 percent of yearly spend held in reserve providing financial stability and available resources to fund any unexpected emergency. On page 40, of the financial statements report the District meets the TABOR and additional Board of Education reserve policy by reporting restricted and committed fund balances of \$15,865,400 and \$15,865,400, respectively. The District did not include the State nonemployer contribution to PERA in the TABOR calculation since it is not the District's spend. A contingency budget line of \$5,280,000, equivalent to one percent, is budgeted and appropriated each year, also specified in Board policy.

#### **Economic Factors and Subsequent Events**

<u>State of Colorado Economy</u> - From the September 2021 Revenue Forecast from the Office of State Planning and Budgeting, the ongoing economic and jobs recovery from the COVID-19 recession will increase the General Fund revenue collections by a projected 6.1 percent above prior year levels. While tax collections have far exceeded expectations in forecasts published over the course of the past year and a half, the trajectory of the COVID-19 virus poses an ongoing downside risk to collections should cases rise further, or public heath restrictions be reestablished.

Businesses continue to report difficulty finding workers as the jobs recovery continues to impact geographic regions, industries, and demographic groups unevenly. At the current rate, employment levels are not expected to reach pre-pandemic levels until late 2022.

- After decreasing at a rate of 5.7 percent in 2020, U.S. nonfarm employment is expected to increase by 2.7 percent in 2021 and 3.3 percent in 2022. The U.S. unemployment rate is expected to decline from 8.1 percent in 2020 to 5.6 percent in 2021 and 4.5 percent in 2022.
- In Colorado, nonfarm employment declined by 5.2 percent in 2020 and is expected to grow by 2.6 and 3.5 percent in 2021 and 2022, respectively. The Colorado unemployment rate is expected to decline slowly, from 7.3 percent in 2020 to 6.1 percent in 2021 and 4.5 percent in 2022.

Colorado's unemployment rate in August was 5.9 percent, down from the July rate of 6.1 percent, reflecting both job gains along with fluctuating labor force participation. At 68.3 percent, Colorado's labor force participation rate ranks 4<sup>th</sup> among the 50 states, and is just 0.4 percent below the pre-pandemic rate.

Revenue to the State Education Fund is expected to increase by \$276 million, although the estimated funded pupil count is expected to decrease by 4,214 pupils on a year-over-year basis. The State School Finance Act, which has not been fully funded since fiscal year 2008-2009, has a Budget Stabilization Factor - formerly the "Negative Factor" - of approximately \$1.053 billion translating to approximately \$74.6 million for DCSD. Pursuant to the Colorado School Finance Act for fiscal year 2021, the District PPR (per pupil revenue) without the Budget Stabilization factor, would have been \$8,999/student, about \$1,149 more than the actual PPR of \$7,850. With the constraints of TABOR and the Gallagher Amendment, Colorado does not have a sustainable plan to fund increases in PreK-12 education.

<u>Douglas County Economy</u> - The County population continues to grow increasing to 379,000 residents in 2020. This increase of 9,000 residents represents a growth rate of approximately 2.4 percent. The unemployment rate in Douglas County remains lower than state and national unemployment rates. As of March 2021, Douglas County's unemployment rates rose 2.5 percentage points to 5.4 percent when compared to March 2020. Comparatively, Colorado's unemployment rose 3.1 percentage points to 6.7 percent and the U.S. unemployment rate rose 2.4 percentage points over the year to 6.5 percent. The labor force in Douglas

#### **Economic Factors and Subsequent Events (Continued)**

County rose 0.2 percent over the year, an increase of 433 people working or looking for a job.

<u>District Enrollment</u> - In recent years, Douglas County has experienced declining enrollment. COVID-19 has further impacted the decline as parents are making different educational choices for their families. As of October 2021 (fiscal year 2022), the District reported to CDE an increase of 897 students over prior year enrollment, showing a slight recovery of the over four thousand students lost during the previous year at the start of the pandemic.

<u>Fiscal Year 2022 School Finance Act Approved Decreases and New District-wide Allocations</u> - In July 2021, the District adopted a budget that includes an increase in per pupil revenue of \$757/student from \$7,850 to \$8,607. This is very favorable for DCSD and restores the state funding cut in 2020-2021. This results in an increase year-over-year of \$47 million of which DCSD will retain \$36 million after charter school pass-throughs.

The District is fortunate to be a recipient of federal stimulus dollars from the Elementary and Secondary School Emergency Relief (ESSER) Fund for COVID-19 relief. ESSER was allocated to DCSD based on Title I funding methodologies in three different phases of ESSER I, II and III. Portions of these funds will be passed through to charter schools. ESSER I was expended during the 2020-2021 school year. The budgeted totals for the district-managed portions of ESSER II and III totals \$13.9 million and will be used for eLearning, summer school, unfinished learning programs as well as support staff, goods and services.

With the positive additions to 2021-2022 funding, the District aims to strategically reinvest within schools and departments. Some of the priorities include restoration of full calendars (no furlough days), four percent pay increases, increases to school based budgets using student weighted formulas, investments in literacy materials and increases to staffing support for Special Education and Mental Health.

<u>Colorado Governor's Budget Request for Fiscal Year 2023</u> - Based on the November 2021 Budget Request, Governor Jared Polis submitted his fiscal year 2023 budget request to the Joint Budget Committee. The request increases funding for K-12 education by \$381.2 million in fiscal year 2022-2023. This includes a significant reduction in the Budget Stabilization Factor by \$150 million to 4.7 percent, an all-time low since its peak of 16.0 percent in fiscal year 2012-2013. This budget request calls for an average per pupil revenue increase of about \$526/student.

The Governor's budget request must be considered and approved by the legislature.

#### **Component Units**

Only summary information regarding component units appears in the District's financial statements. The District has seventeen component units, all of which are charter schools. Each charter school is represented in the Component Unit section of this Annual Comprehensive Financial Report and is presented in aggregate in a separate column in the Government-wide Statement of Net Position and in the Statement of Activities.

After a yearly review of the Foundation for Douglas County Schools financial activities, the District business administration has determined that its financial activities, due to the level of materiality and the independence of their activity in relation to the District, shall not be considered a component unit of the District. The financial activity of the Foundation is not included in this report.

#### **Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the financial status of the District. Questions concerning any of the information provided in this report or requests for additional financial information may be addressed to the Chief Financial Officer, Ms. Kate Kotaska, 701 Prairie Hawk Drive, Castle Rock, Colorado 80109.

## **BASIC FINANCIAL STATEMENTS**



# THIS PAGE INTENTIONALLY LEFT BLANK

# Statement of Net Position June 30, 2021

	Primary Government	Component Units
	Governmental	Charter
	Activities	Schools
ASSETS		
Cash and Investments	\$ 184,227,455	\$ 63,862,242
Receivables:		
Property Taxes, Net of Allowance for Uncollectible Taxes	12,284,384	1,385,390
Other	9,436,276	9,189
Inventories	2,939,057	880,557
Prepaid Costs and Other Assets	3,876,341	39,445,975
Restricted Cash and Investments	221,909,988	-
Capital Assets:	121 042 540	20 104 402
Non-Depreciable	121,042,540	29,124,493
Depreciable, Net	630,472,243	209,772,118
Total Assets	1,186,188,284	344,479,964
DEFERRED OUTFLOWS OF RESOURCES		
Pension Related Amounts	258,293,026	69,675,513
OPEB Related Amounts	3,416,370	1,575,349
Deferred Amount on Refunding	8,688,788	4,868,720
Total Deferred Outflows of Resources	270,398,184	76,119,582
LIABILITIES		
Accounts Payable	36,258,163	5,042,255
Accrued Compensation	26,781,926	5,549,171
Unearned Revenues	1,900,079	450,634
Accrued Insurance Claims	5,468,443	-
Accrued Interest Payable	1,177,970	5,672,115
Non-Current Liabilities:		
Due within One Year	46,141,204	3,928,229
Due in More than One Year:		
Accrued Insurance Claims	1,613,897	-
Other Non-Current Liabilities	457,927,814	306,316,913
OPEB Liability	34,048,351	7,243,158
Net Pension Liability	936,328,834	197,743,435
Total Liabilities	1,547,646,681	531,945,910
DEFERRED INFLOWS OF RESOURCES		
OPEB Related Amounts	13,761,494	3,670,517
Pension Related Amounts	403,346,438	85,416,065
Total Deferred Inflows of Resources	417,107,932	89,086,582
NET POSITION		
Net Investment in Capital Assets	372,855,713	(30,746,646)
Restricted:		
TABOR Emergency Reserve	15,865,400	4,823,749
	68,955,900	19,688,637
Debt Service/Lease Obligation	15,072,878	-
Other Grants and Programs		
Other Grants and Programs Nutrition Services	4,324,657	-
Other Grants and Programs		(194,198,686)

# Statement of Activities For the Fiscal Year Ended June 30, 2021

				Prog	gram Revenues		
					Operating		Capital
		(	Charges for		Grants and	C	Grants and
Functions/Programs	 Expenses	Services		Contributions		Contributions	
Primary Government:							
Instruction	\$ 152,779,508	\$	27,990,710	\$	17,839,338	\$	-
Supporting Services	165,281,130		-		75,486,711		-
Funding to Component Units -							
Unallocated	137,809,602		-		-		-
Interest on Long-Term Debt	 21,929,753		-		-		-
Total Governmental Activities	 477,799,993		27,990,710		93,326,049		
Component Units							
Charter Schools	\$ 137,750,506	\$	16,826,968	\$	10,449,227	\$	2,164,223

GENERAL REVENUES

Property Taxes Specific Ownership Taxes State Equalization Investment Earnings Grants and Contributions not specific to Programs Cash in Lieu of Land Other Total General Revenues

Change in Net Position

NET POSITION, Beginning, as restated

NET POSITION, Ending

Net (Expense) Revenue and					
Changes in Net Position					
Governmental Activities			Component Units		
\$	(106,949,460)	\$	-		
	(89,794,419)		-		
	(137,809,602)		_		
	(21,929,753)				
	(356,483,234)				
			(108,310,088)		
	322,974,647		-		
	31,547,273		-		
	294,169,769		132,590,547		
	702,384		162,625		
	3,935,292		5,792,120		
	2,877,936		-		
	8,888,735		10,165,168		
	665,096,036		148,710,460		
	308,612,802		40,400,372		
	(816,780,947)		(240,833,318)		
\$	(508,168,145)	\$	(200,432,946)		

# Governmental Funds Balance Sheet June 30, 2021

ASSETS Cash and Investments \$ 172,021,577 \$ - \$ Receivables: Property Taxes, Net of Allowance		\$ 6,160,631 - 2,651,561	\$ 178,182,208 12,284,384 9,432,621
Receivables: Property Taxes, Net of Allowance	2 -	-	12,284,384
Property Taxes, Net of Allowance		- 2,651,561 -	
		2,651,561	
		- 2,651,561 -	
for Uncollectible Taxes 10,720,762 - 1,563,622	6 812,251	2,651,561	0 422 621
Other 1,249,254 4,707,309 12,246		-	
Due from Other Funds 1,541,718 -			1,541,718
Prepaid Costs 767,909 -		-	767,909
Inventories, at Cost 2,029,134 -		909,923	2,939,057
Restricted Cash and Investments 70,937,724	4 138,874,181	12,098,083	221,909,988
Total Assets         \$ 188,330,354         \$ 4,707,309         \$ 72,513,592	2 \$ 139,686,432	\$ 21,820,198	\$ 427,057,885
LIABILITIES			
Due to Other Funds \$ - \$ 1,541,718 \$	- \$ -	\$ -	\$ 1,541,718
Accounts Payable 4,502,933 1,512,740	- 29,735,569	506,241	36,257,483
Accrued Compensation 24,643,822 1,353,131		784,973	26,781,926
Unearned Revenues 580,784 299,720		1,019,575	1,900,079
Total Liabilities         29,727,539         4,707,309	- 29,735,569	2,310,789	66,481,206
DEFERRED INFLOWS OF RESOURCES			
Unavailable Revenue - Property Taxes 3,724,126 - 700,104	4		4,424,230
FUND BALANCES			
Nonspendable:			
Inventories & Prepaid Costs 2,797,043 -		-	2,797,043
Restricted:			_,,,,,,,,
TABOR Emergency Reserve 15,865,400 -		-	15,865,400
Restricted Fund Balance 2,974,795 - 71,813,488	8 109,950,863	16,422,740	201,161,886
Committed:		-) )	- ) - )
3% Board Reserves 15,865,400 -		-	15,865,400
Assigned:			-))
Extended Service Severance 95,803 -		-	95,803
Facility Use Revenue Share 1,085,761 -		-	1,085,761
Cash in Lieu 6,567,901 -		-	6,567,901
2018 Mill Levy Override Carryover 9,262,081 -		-	9,262,081
Security and Mental Health Initiatives 823,182 -		-	823,182
Enterprise Reserves for COVID 1,775,000 -		-	1,775,000
Master Capital Plan Projects 4,608,340 -		-	4,608,340
School Carryover 20,464,063 -		-	20,464,063
Sub-fund Carryover 11,090,971 -		3,086,669	14,177,640
Unassigned 61,602,949 -		-	61,602,949
Total Fund Balances         154,878,689         -         71,813,488	8 109,950,863	19,509,409	356,152,449
Total Liabilities, Deferred Inflows of			
Resources and Fund Balances $\$$ 188,330,354 $\$$ 4,707,309 $\$$ 72,513,592	2 \$ 139,686,432	\$ 21,820,198	\$ 427,057,885

# Reconciliation of the Governmental Funds Balance Sheet to the Government-wide Statement of Net Position June 30, 2021

Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		751,514,783
Other long-term assets are not available to pay for current period expenditures and therefore are reported as deferred inflows of resources in the funds.		4,424,230
Internal Service Funds are used by management to charge the costs of insurance to individual funds. The assets and liabilities of the Internal Service Funds are included in governmental activities in the statement of net position.		4,569,054
Deferred inflows and outflows of resources that represent an acquisition or consumption of net position that applies to future periods and therefore is not reported in the funds: Deferred Amount on Refunding8,688,788Deferred Amount on Refunding8,688,788Deferred outflows of resources, pension-related amounts258,293,026Deferred outflows of resources, other post employment benefit-related amounts3,416,370Deferred inflows of resources, pension-related amounts(403,346,438Deferred inflows of resources, other post employment benefit-related amounts(13,761,494)		(146,709,748)
Long-term liabilities, including long-term debt are not due and payable in the current period and therefore are not reported in the funds: General Obligation Bonds(419,585,000 (22,385,000)General Obligation Bonds(22,385,000) (22,385,000)(22,385,000) (22,385,000)Accreted Interest(2,379,722) (2,379,722)Bond Premiums(50,892,604) (1,177,970)Accrued Interest Payable(1,177,970) (936,328,834) (936,328,834)Other Post Employment Benefit Liability(34,048,351) (2,494,740) (2apital LeasesAccrued Insurance Claims Payable(2,494,740) (2,494,740) (2,603) (2,5107,024)Compensated Absences(5,107,024)	) ) ) ) ) )	(1,478,118,913)
Compensated Absences (5,107,024	<u>) (</u>	(1,4/8,118,913)

# Net Position (deficit) of Governmental Activities

\$ (508,168,145)

# Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended June 30, 2021

	Combined General	Governmental Designated Purpose Grants	Bond Redemption	Building	Non-Major Governmental	Total Governmental
REVENUES						
Property Taxes	\$ 264,170,216	\$ -	\$ 60,010,997	\$ -	\$ -	\$ 324,181,213
Specific Ownership Tax	31,547,273	-	-	-	-	31,547,273
Intergovernmental	328,256,297	41,400,183	-	-	17,839,338	387,495,818
Charges for Services	14,421,125	-	-	-	13,569,585	27,990,710
Fundraisers and Donations	2,501,587	-	-	-	1,433,705	3,935,292
Investment Earnings	114,766	-	125,375	446,925	-	687,066
Other	9,692,703	298,470			1,179,681	11,170,854
Total Revenues	650,703,967	41,698,653	60,136,372	446,925	34,022,309	787,008,226
EXPENDITURES						
Current:						
Instruction	288,288,113	29,565,067	-	-	16,694,596	334,547,776
Supporting Services	180,134,974	12,133,586	-	-	19,245,964	211,514,524
Funding to Component Units	137,809,602	-	-	-	-	137,809,602
Capital Outlay	-	-	-	102,342,927	-	102,342,927
Debt Service/Lease Payments:						
Principal	-	-	35,465,000	-	2,580,000	38,045,000
Interest and Fiscal Charges	-		20,471,081	-	824,406	21,295,487
Total Expenditures	606,232,689	41,698,653	55,936,081	102,342,927	39,344,966	845,555,316
EXCESS (DEFICIENCY) OF REVENUES						
OVER EXPENDITURES	44,471,278		4,200,291	(101,896,002)	(5,322,657)	(58,547,090)
OTHER FINANCING SOURCES (USES)						
Proceeds from COP Refunding	-	-	-	-	12,098,083	12,098,083
Proceeds from Sale of Capital Assets	148,608	-	-	-	18,340	166,948
Transfers In	-	-	-	-	7,541,301	7,541,301
Transfers Out	(7,541,301)					(7,541,301)
Total Other Financing Sources (Uses)	(7,392,693)				19,657,724	12,265,031
NET CHANGES IN FUND BALANCES	37,078,585	-	4,200,291	(101,896,002)	14,335,067	(46,282,059)
FUND BALANCES, Beginning	117,800,104		67,613,197	211,846,865	5,174,342	402,434,508
FUND BALANCES, Ending	\$ 154,878,689	\$ -	\$ 71,813,488	\$ 109,950,863	\$ 19,509,409	\$ 356,152,449

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2021

Net change in fund balances of governmental funds		\$	(46,282,059)
Amounts reported for governmental activities in the statement of activities are different because:			
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which net capital outlays exceeded loss on disposal of capital assets and depreciation. Capital Outlay Depreciation Net Book Value of Disposed Assets	107,441,060 (33,538,251) (6,534,649)		67,368,160
Some property taxes will not be collected for several months after the District's fiscal year ends, they are not considered as "available" revenues in the governmental funds. This amount represents the change in unavailable property tax revenue.			(1,206,566)
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items: Principal Payments - General Obligation Bonds Principal Lease Payments - Certificates of Participation Change in Accreted Interest Change in Accreted Interest Principal Payments Capital Leases Amortization of Bond Premium and Deferred Charges	35,465,000 2,580,000 (724,490) 90,224 933,248 4,872,461		43,216,443
In the statement of activities, certain operating expenses - compensated absences (sick leave), pension benefits, special termination benefits (extended service severance) and liability claims - are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used or due (essentially, the amounts actually paid). This amount represents the net effect of compensated absences, pension expense and claims payable on the statement of activities: Pension Income Change in Compensated Absence Change in Extended Service Severance Liability Claims	247,222,646 2,803,498 501,431 108,496 199,812		250,835,883
Internal Service Funds are used by management to charge the cost of medical insurance and short term disability to individual funds. The net revenue (expense) of the Internal Service Funds are reported with governmental activities.			(5 210 050)
		¢	(5,319,059)
Change in net position of governmental activities		\$	308,612,802

# Proprietary Funds Statement of Net Position June 30, 2021

	Governmental Activities		
	Internal Service		
		Funds	
ASSETS			
Current Assets:			
Cash and Investments	\$	6,045,247	
Accounts Receivable		3,655	
Prepaid Costs		3,108,432	
Total Assets	\$	9,157,334	
LIABILITIES			
Current Liabilities:			
Accounts Payable	\$	680	
Accrued Insurance Claims		4,587,600	
Total Liabilities		4,588,280	
NET POSITION			
Unrestricted		4,569,054	
Total Net Position		4,569,054	
Total Liabilities and Net Position	\$	9,157,334	

Proprietary Funds
Statement of Revenues, Expenses and Changes in Net Position
For the Fiscal Year Ended June 30, 2021

	Governmental Activities Internal Service Funds
OPERATING REVENUES	1 unus
Premium Revenue Other	\$ 54,427,829 34,123
Total Operating Revenues	54,461,952
OPERATING EXPENSES	
Insurance and Claims	58,598,196
Salaries and Benefits	38,051
Purchased Services	1,108,525
Other	51,557
Total Operating Expenses	59,796,329
OPERATING LOSS	(5,334,377)
NON-OPERA TING REVENUES	
Investment Earnings	15,318
Total Non-Operating Revenues	15,318
CHANGE IN NET POSITION	(5,319,059)
NET POSITION, Beginning	9,888,113
NET POSITION, Ending	\$ 4,569,054

# Proprietary Funds Statement of Cash Flows For the Fiscal Year Ended June 30, 2021

	 overnmental Activities ernal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES: Receipts from Customers Payments to Suppliers Payments to Employees	\$ 54,715,436 (58,877,206) (38,051)
Net Cash Used by Operating Activities	 (4,199,821)
CASH FLOWS FROM INVESTING ACTIVITIES: Earnings on Investments	 15,318
NET DECREASE IN CASH AND CASH EQUIVALENTS	(4,184,503)
CASH AND CASH EQUIVALENTS, Beginning	 10,229,750
CASH AND CASH EQUIVALENTS, Ending	\$ 6,045,247
RECONCILIATION OF OPERATING LOSS TO NET CASH PROVIDED TO (USED BY) OPERATING ACTIVITIES: Operating Loss Changes in Assets and Liabilities:	\$ (5,334,377)
Change in Prepaid Costs	257,139
Change in Accounts Receivable	(3,655)
Change in Accounts Payable	(7,128)
Change in Accrued Insurance Claims	 888,200
Total Adjustments	 1,134,556
NET CASH (USED BY) OPERATING ACTIVITIES	\$ (4,199,821)

# Fiduciary Funds Statement of Fiduciary Net Position June 30, 2021

	Private Purpose Trust Scholarship Fund 75
ASSETS	
Cash and Investments	\$ 44,079
Total Assets	\$ 44,079
LIABILITIES	
Accounts Payable	2,450
Total Liabilities	2,450
NET POSITION	
Held in Trust for Scholarships	41,629
Total Net Position	\$ 41,629

# Fiduciary Funds Statement of Changes in Fiduciary Net Position For the Fiscal Year Ended June 30, 2021

	Private Purpose Trust Scholarship Fund 75		
ADDITIONS			
Contributions	\$	56,617	
Total Additions		56,617	
DEDUCTIONS			
Grants and Scholarships		52,000	
Total Deductions		52,000	
CHANGE IN NET POSITION		4,617	
NET POSITION, Beginning		37,012	
NET POSITION, Ending	\$	41,629	

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

## NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

#### **Reporting Entity**

The Douglas County School District RE.1 (the District) is a political subdivision of the State of Colorado governed by an elected seven-member board of education. The accompanying financial statements represent the District and the component units for which the District is considered to be financially accountable. The discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the District.

**Discretely Presented Component Units** - The District's charter schools consist of seventeen separately authorized charters: Academy Charter School, American Academy, Aspen View Academy, Ben Franklin Academy, Challenge to Excellence Charter School, DCS Montessori Charter School, Global Village Academy-Douglas County, HOPE Online Learning Academy Co-Op, Leman Classical Academy, North Star Academy, Parker Core Knowledge, Parker Performing Arts School, Platte River Academy, Renaissance Secondary School, SkyView Academy, STEM School and Academy, and World Compass Academy. Ascent Classical Academy of Douglas County changed authorizers during the 2020-2021 school year and will no longer be reported as a component unit of the District.

Charter schools are public schools authorized by the District to provide educational alternatives for parents, pupils and teachers. The schools have separate governing boards, but are fiscally dependent on the District for the majority of funding, and their exclusion would render the District's financial statements incomplete. Charter schools are considered discretely presented component units for external financial reporting purposes. The District considers each of the component units to be non-major component units because none of the schools individually have a financial relationship with the District that is significant enough to require separate reporting within the basic financial statements. Combining schedules are included within the supplementary section of this annual comprehensive financial report. The charter schools report within their reporting entities various foundations formed for fundraising or debt administration. Separate financial statements for all charter schools are available at each school location and online.

*Joint Venture (Parker Joint Service Facility)* - In September 1991, the District and the South Metro Fire Rescue (South Metro) entered into a joint venture agreement for the construction and operation of a transportation facility (the Facility). Currently, the District acts in the capacity of administrator under the joint control of the District Board and the governing body of South Metro. The District share of operating costs for the Facility is 45 percent.

The Facility is solely responsible for transportation operations, maintenance and services of the District and South Metro. The Facility is funded through the budgetary process of both parties to the joint venture in proportion to their respective shares and anticipated usage. The District records operating payments for transportation operations and usage as transportation expenditures in the Combined General Fund. The District does not have an equity interest in the Facility; therefore, it is not reflected within the basic financial statements as an investment. Separate financial statements for this joint venture can be obtained at its office; 17801 East Plaza Drive, Parker, Colorado.

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., Statement of Net Position and Statement of Activities) report information on all the non-custodial activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges for interfund services which are reasonably equivalent to the services provided to external organizations. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The District does not report any business-type activities.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

#### Government-wide and Fund Financial Statements (Continued)

The Statement of Activities demonstrates the degree to which the direct expenses of the given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to students or other customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues. The District does not allocate indirect expenses.

Separate financial statements are provided for governmental funds, proprietary funds, and the custodial fund even though the latter is excluded from the District government-wide financial statements. Major individual governmental funds are reported in separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary and custodial fund financial statements. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the *modified accrual basis* of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except grant revenues which are considered to be available if they are collected within 90 days. Property taxes, specific ownership taxes, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Alternatively, debt service and lease payment expenditures, as well as expenditures related to compensated absences and risk management claims, are recorded only when payment is due.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's internal service funds are charges to customers for services. Operating expenses for internal service funds include the cost of sales and services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District reports the following major and non-major governmental funds:

The *Combined General Fund* is the District's primary operating fund. It accounts for all financial resources of the District except those required to be accounted for in another fund. The Capital Projects Fund has been included in the Combined General Fund as most resources come from a general fund transfer.

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Major governmental funds:

The Governmental Designated Purpose Grants Fund accounts for financial activities associated with most of its State and Federal grants.

The *Bond Redemption Fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The *Building Fund* accounts for only the acquisition and construction of major capital facilities and equipment funded by the sale of general obligation bonds.

Non-major governmental funds:

The Nutrition Services National School Lunch Program Fund (NSLP) accounts for the financial resources that are restricted for activities associated with the District's elementary, middle, and some charter school lunch programs.

The *Student Activities Fund* accounts for the financial resources restricted for the non-Colorado High School Activities Association (CHSSA) student activities programs.

The *Athletics and Activities Fund* accounts for the financial resources restricted for activities associated with athletics and other CHSSA governed programs.

The Nutrition Services Non-National School Lunch Program Fund (Non-NSLP), accounts for the activities restricted for the District's school lunch programs not funded by the National School Lunch Program (high schools and two charter schools).

The *Child Care Fund*, known as B.A.S.E. (Before and After School Enterprise), accounts for the financial resources that are restricted for activities associated with the District's tuition based child care programs. There are presently 43 elementary B.A.S.E. programs, 3 Pre-K B.A.S.E. programs, and 1 middle school B.A.S.E. program.

The Certificates of Participation (COP) Lease Payment Fund accounts for the yearly appropriated resources required to meet the principal and interest payments scheduled for outstanding certificates of participation.

The District reports the following other fund types:

The *Medical Fund, an internal service fund,* accounts for health activities associated with a self-funded health insurance plan, a fully insured Kaiser option, as well as other employee health benefits including dental and vision.

The *Short Term Disability Fund, an internal service fund,* accounts for short term disability activities associated with a self-funded disability insurance plan.

The *Private-Purpose Trust Scholarship Fund, a private-purpose trust fund,* accounts for the activities of various scholarship accounts. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, and other governments and are therefore not available to support the District's own programs.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance

#### Cash and Investments

The pooled cash concept is used whereby cash balances of each of the District funds are pooled and invested in certain investments. All pooled cash investment income is allocated to the General Fund. The following are considered to be cash and cash equivalents: cash on hand, cash in the bank, and highly liquid investments which have a maturity of three months or less when purchased or which are subject to withdrawal.

As of June 30, 2021, the District invested in Colorado Statewide Investment Pool (CSIP) and Colorado Surplus Asset Fund (CSafe), both external investment pools. The District also invests proceeds from the 2019 bonds in various U.S. Treasury Notes, Federal Agency Bond Notes, Corporate Notes, Agency Bond and Certificates of Deposit. CSIP Term funds are reported at Net Asset Value (NAV). CSafe and CSIP Local Government Investment Pool (LGIP) funds are reported at amortized cost. All other securities are recorded at fair value.

#### Fair Value Measurement and Application

The District adopted GASB 72, *Fair Value Measurement and Application*, which addresses accounting and financial reporting issues related to fair value measurements. The fair value is the price that would be received by the District to sell an asset or paid by the District to transfer a liability in an orderly transaction between market participants at the measurement date. The fair value measurement for financial reporting at the fiscal year ended June 30, 2021 and the application used is determined by a hierarchy of one of three levels. Level one is the most reliable and is quoted prices in active markets for identical assets or liabilities, level two is reliable and consists of quoted prices for similar assets or liabilities, other observable inputs, interest rates, credit spreads, condition of the asset, activity level of markets for observable input, and level three is least reliable which is based on unobservable inputs. All donated assets are measured at the estimated acquisition value.

#### Receivables and Payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either *due to* or *due from other funds* (i.e., the current portion of interfund loans).

Property taxes are levied on December 15. Property taxes are payable in full by April 30, or in two equal installments due February 28 and June 15. The County bills and collects property taxes for all taxing districts within the County. Property tax receipts are remitted to the District in the subsequent month. Delinquent property taxes are subject to sale of tax certificates in the following November. Property taxes levied in the current year but not received at year-end are identified as *property taxes, net of allowance for uncollectible taxes*. Any taxes not collected within 60 days after year-end are recorded as a *deferred inflow of resources* in the governmental fund financial statements.

Specific ownership taxes are collected by the County for motor vehicles registered in the District's assessment area. Tax receipts collected by the County are remitted to the District in the subsequent month. Specific ownership taxes are recorded as receivables and revenues when collected by the County.

#### Inventories and Prepaid Costs

All inventories are valued at cost using the average cost method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid costs in both government-wide and fund financial statements. The District records prepaid costs using the purchase method.

#### Restricted Assets

The District and its component units restrict cash and investments representing debt service reserves and unspent bond proceeds.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

# Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance (Continued)

#### Capital Assets

Capital assets, which include property and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an individual or aggregate cost of \$5,000 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost, or estimated historical cost, if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset life are not capitalized.

First year depreciation is calculated at one-half year regardless of the purchase date. Property and equipment of the District, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	50
Building improvements	20 - 40
Land Improvements	5 - 20
Portable classrooms	25
Vehicles	8
Office equipment	7 - 10
Computer equipment	5

#### Unearned Revenue

Unearned revenue in the government-wide and the fund financial statements consists primarily of unearned tuition, fees, or prepaid student lunch accounts.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has three items that qualify for reporting in this category. The first is the deferred charge on refunding which results from the difference in the carrying value of the refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second is shown as pension-related amounts and includes items related to the District's portion of the Colorado Public Employees Retirement Association (PERA) benefit plan. This includes the difference between expected and actual experience, any changes of assumptions or other inputs, and the net difference between projected and actual investment earnings on pension plan investments. Additional information on pension-related amounts is included in Note 9. The third amount is shown as other post-employment benefit (OPEB) related amounts and includes items related to the District's portion of the Health Care Trust Fund administered by PERA. This includes the difference between expected and actual experience, any changes of assumptions or other inputs, and the net difference between projected and actual investment earnings on OPEB plan investments. Additional information on OPEB-related amounts is included in Note 10.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance (Continued)

#### Compensated Absences

It is District policy to permit employees to accumulate earned but unused sick pay benefits. Unused sick leave is paid to employees, up to a maximum of 130 days, upon termination after completing ten years of service. Vacation time must be used the same fiscal year it is earned. The current and long-term liabilities for sick time are accrued when earned in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured.

#### Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. Bond premiums and discounts are deferred and amortized using the effective interest method. Bond issuance costs are expensed in the year they are incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures in the year they are incurred.

#### Fund Balance/Net Position

In the fund financial statements, governmental funds report the following classification of fund balance:

*Nonspendable* - includes amounts that cannot be spent because they are either not spendable in form - such as inventories - or are legally or contractually required to be maintained intact.

*Restricted* - includes amounts restricted by external sources (creditors, laws of other governments, etc.) or by constitutional provision such as Colorado TABOR or enabling legislation. Other balances include Medicaid and National School Lunch program grant restricted funds as well as bond redemption and building fund balances. Additionally, the Certificates of Participation Lease payment fund includes \$12,098,083 in refunding proceeds not transferred into escrow until the following year.

*Committed* - includes amounts that can only be used for specific purposes. Committed fund balance is reported pursuant to resolutions passed by the Board of Education, the District's highest level of decision making authority. Fund balance of the District may be committed for a specific source by formal action of the Board of Education. Amendments or modifications of the committed fund balance must also be approved by formal action of the Board of Education.

*Assigned* - includes amounts the District intends to use for a specific purpose, but do not meet the definition of restricted fund balance. Under the District's adopted policy, the Board delegates authority to the Superintendent or the Chief Financial Officer to determine these assignments.

Unassigned - includes all other spendable amounts and negative fund balances in other governmental funds.

In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, committed fund balance, assigned fund balance, and lastly, unassigned fund balance.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

# Assets, Liabilities, Deferred Inflows/Outflows of Resources, and Net Position or Fund Balance (Continued)

#### Fund Balance/Net Position (Continued)

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets of \$372,855,713 consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition or construction of improvements on those assets, excluding unspent bond and COP proceeds. Net position is reported as restricted when there are limitations imposed on their use, either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, laws or regulations of other governments. As of June 30, 2021, the District has \$15,865,400 and the charter schools have \$4,823,749, restricted for TABOR emergency reserves.

## Pensions

The District participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability (NPL), deferred outflows of resources, and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP), and additions to/ deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: *Concerning Modifications To the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years.* The bill was signed into law by Governor Hickenlooper on June 4, 2018. SB 18-200 makes changes to certain benefit provisions. Most of these changes were in effect as of June 30, 2021.

#### Deferred Benefit Other Post Employment Benefit (OPEB) Plan

The District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado (PERA). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the FNP, and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

## NOTE 2: <u>DEPOSITS AND INVESTMENTS</u>

At June 30, 2021, deposits and investments were reported in the financial statements as follows:

Governmental Activities *	\$ 406,137,443
Private Purpose Trust Scholarship	44,079
Total	\$ 406,181,522

\* Governmental Activities include Governmental Funds and the Internal Service Funds.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

## NOTE 2: DEPOSITS AND INVESTMENTS (Continued)

Cash and investments at June 30, 2021, consisted of the following:

Deposits	\$ 117,315
Cash on Hand	38,730
Investments	 406,025,477
Total	\$ 406,181,522

## **Deposits**

Federal Deposit Insurance Corporation (FDIC) coverage for government accounts is \$250,000 per official custodian. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by State statutes. The State regulatory commissioners regulate the eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA.

PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The fair value of the collateral must be equal to at least 102 percent of the uninsured deposits. At June 30, 2021, the District bank deposits were covered by FDIC Insurance or fell under the provisions of PDPA.

#### Investments

The District is required to comply with State statutes which specify investment instruments meeting defined rating, maturity, and concentration risk criteria in which local governments may invest, which include:

- · United States treasury obligations and certain U.S. agency securities
- · Corporate bonds
- Mutual bonds
- · Short term certificates of deposit
- · Bankers' acceptances of certain banks
- · Commercial paper
- · Repurchase agreements
- · Certain money market funds
- · Guaranteed investment contracts
- · Local government investment pools

The District's investment policy does not further restrict its investment options.

At June 30, 2021, the District had the following investments:

							Investment		Maturities (In Years)		·s)	
Investment Type	S&P/Fitch Ratings	Amortized Cost	Net	t Asset Value	Fair Value	 Total	12 M	onths or less		-24 nths	25-	-60 Months
CSafe Funds	AAAm	\$ 26,859,175	\$	-	\$ -	\$ 26,859,175	\$	26,859,175	\$	-	\$	-
CSIP LGIP	AAAm	158,582,142		-	-	158,582,142		158,582,142		-		-
CSIP Term	AAAf	-		97,300,000	-	97,300,000		97,300,000		-		-
US Treasury Note	AA+	-		-	61,080,568	61,080,568		-		-		61,080,568
Federal Agency Bond/Note	AA+	-		-	54,199,418	54,199,418		-		-		54,199,418
Agency Bond/Note	AAA	-		-	542,339	542,339		-		-		542,339
Corporate Note	A+/AA+	-		-	2,934,643	2,934,643		-		-		2,934,643
Certificates of Deposit	A-1/A-1+	 -		-	 4,527,192	 4,527,192		4,527,192		-		-
Total		\$ 185,441,317	\$	97,300,000	\$ 123,284,160	\$ 406,025,477	\$	287,268,509	\$		\$	118,756,968

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

NOTE 2: <u>DEPOSITS AND INVESTMENTS (Continued)</u>

#### Investments (Continued)

*Local Government Investment Pools* (LGIP) - At June 30, 2021, the District had dollars invested in local government investment pools with \$255,882,142 invested in Colorado Statewide Investment Program (CSIP). Term investments are measured at Net Asset Value (NAV) and LGIP investments are measured at amortized cost. CSIP is a statutory trust organized and existing under the laws of the State of Colorado intended solely for the use of Colorado local governments. Investments of the trust are limited to those allowed by State statutes. The District also had \$26,859,175 invested in the Colorado Surplus Asset Fund (CSafe) at June 30, 2021. CSafe is similar to a money market fund, with each share valued at \$1.00 and is measured at amortized cost. The State Securities Commissioner administers and enforces all state statutes governing CSafe.

CSIP is a statutory trust organized and existing under the laws of the State of Colorado intended solely for the use of Colorado local governments. Investments of the trust are limited to those allowed by State statutes. CSIP's sole purpose is to serve government entities in Colorado to meet their daily cash management needs with an emphasis on 1) safety, 2) liquidity, 3) transparency and 4) competitive yields. CSIP is a local government investment pool trust fund organized under C.R.S. § 24-75-701, *et seq.*, registered as such with the Colorado Securities Commissioner pursuant to the Local Government Investment Pool Trust Fund Administration and Enforcement Act, C.R.S. § 11-51-901, *et seq.* As such a trust, CSIP pools and invests the funds of Colorado local government participants within the investment policies and limitations set forth in CSIP's Indenture of Trust and C.R.S. § 24-75-601, *et seq.* Participants include municipalities, counties, school districts and special districts.

CSIP offers two investment options, 1) CSIP Liquid Portfolio and 2) CSIP Term Portfolio. The CSIP Liquid Portfolio is a fully liquid, variable rate investment option, rated AAAm by Standard and Poor's. There are no unfunded commitments, the redemption frequency is daily and there is a one-day redemption notice. The CSIP Term Portfolio offers the ability for participants to invest in shares of fixed-rate, fixed-term investments, rated AAAf by Fitch Ratings. There are no unfunded commitments, the redemption period is a sixty-day minimum and one-year maximum.

*Custodial Credit Risk* - There is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. None of the District's investments are subject to custodial risk.

*Interest Rate Risk* - State statutes limit investments in U.S. Agency securities to an original maturity of five years, unless the governing board authorizes the investment for a period in excess of five years.

*Credit Risk* - State statutes limit investments in U.S. Agency securities to the highest rating issued by nationally recognized statistical rating organizations (NRSROs).

The District's investment policy and State statutes limit investments in money market funds to those with the highest rating issued by NRSROs and with a constant share price, or to money market funds that invest only in specified securities.

*Concentration of Credit Risk* - State statutes and the District's investment policy do not limit the amount the District may invest in one issuer. As of June 30, 2021, the investments of US Treasury \$61,080,568, Fannie Mae Notes \$32,176,397, and Federal Home Loan Bank \$20,084,280 individually garner greater than five percent of total investments.

## Fair Value

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted process; Level 3 inputs are significant unobservable inputs.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 2: DEPOSITS AND INVESTMENTS (Continued)

#### Fair Value (Continued)

The District has the following fair value measurements as of June 30, 2021:

Investment by fair value level:	Ju	ne 30, 2021	I	evel 1	 Level 2	 Level 3	
US Treasury Notes	\$	61,080,568	\$	-	\$ 61,080,568	\$ -	
Federal Agency Bond/Note		54,199,418		-	54,199,418	-	
Agency Bond/Note		542,339		-	542,339	-	
Corporate Note		2,934,643		-	2,934,643	-	
Certificates of Deposit		4,527,192		-	 4,527,192	 -	
Total Investments by fair value level	\$	123,284,160	\$	-	\$ 123,284,160	\$ -	

# NOTE 3: INTERFUND BALANCES AND TRANSFERS

Interfund balances are created when there is a liability of one fund due to another fund. Interfund balances for the year ended June 30, 2021, were composed of the following:

Due From	Due To	<u>Amount</u>
Grant Fund	General Fund	\$ 1,541,718

Interfund balances result from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the allocating system, and (3) payments between funds are made. The interfund receivables and payables are expected to be collected/paid in the subsequent year.

Transfers are used to move revenues from the fund that collects them to specific programs accounted for in other funds in accordance with budget authorization. Transferred funds are without recourse. Transfers during the fiscal year ended June 30, 2021 were as follows:

Transfers From	Transfers To	 Amount
General Fund	Nutrition Services NSLP Fund	\$ 351,634
General Fund	Nutrition Services Non-NSLP Fund	93,718
General Fund	Child Care Fund	487,045
General Fund	COP Lease Payment Fund	2,517,381
General Fund	Student Athletics & Activities Fund	4,091,523
	Total	\$ 7,541,301

All transfers were made from the General Fund to support the operations of various other funds that statute or budget requires to expend them.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

# NOTE 4: <u>CAPITAL ASSETS</u>

Capital Asset activity for the year ended June 30, 2021 was as follows:

Cupiul Asset denvity for the	5	Balance	, -							Balance	
	Ju	ne 30, 2020	Additions		Deletions		Transfers		June 30, 2021		
<b>Governmental Activities</b>											
Land	\$	13,310,241	\$	-	\$	-	\$	-	\$	13,310,241	
Construction in Progress (CIP)		57,415,591	103,6	04,552		-	(53,28	7,844)		107,732,299	
Total Capital Assets		70,725,832	103,6	)4,552		-	(53,28	7,844)		121,042,540	
(Not Depreciated)											
Buildings and Improvements		964,019,649	12	27,439		(11,061,769)	42,16	1,164		995,246,483	
Land Improvements		3,669,596	6.	33,608		(46,719)	4,17	9,136		8,435,621	
Machinery and Equipment		107,578,427	3,0	75,461		(3,529,204)	6,94	7,544		114,072,228	
Total Depreciable Capital Assets	1	1,075,267,672	3,8	36,508		(14,637,692)	53,28	7,844	1	1,117,754,332	
Accumulated Depreciation:											
Building and Improvements		(391,821,805)	(22,3)	07,706)		4,865,907		-		(409,263,604)	
Land Improvements		(1,265,902)	(9	71,770)		2,187		-		(2,235,485)	
Machinery and Equipment		(68,759,174)	(10,2	58,775)		3,234,949		-		(75,783,000)	
Total Accumulated Depreciation		(461,846,881)	(33,5	38,251)		8,103,043		-		(487,282,089)	
Net Depreciated Capital Assets		613,420,791	(29,7	01,743)		(6,534,649)	53,28	7,844		630,472,243	
Net Capital Assets with											
Land and CIP	\$	684,146,623	\$ 73,9	02,809	\$	(6,534,649)	\$	-	\$	751,514,783	

For the year ended June 30, 2021, depreciation expense was charged to functions of the District as follows:

<b>Governmenta</b> Instruction Supporting	_	\$	76,66 51,58					
Total				\$ 33,53	8,25	1		
Discretely Presented Component Units- Charter Schools	Ju	ine 30, 2020		Additions		Deletions	Jı	ıne 30, 2021
Land Construction in Progress (CIP)	\$	19,810,257 3,566,941	\$	17,215 14,361,918	\$	- (8,631,838)	\$	19,827,472 9,297,021
Total Capital Assets (Not Depreciated)		23,377,198		14,379,133		(8,631,838)	_	29,124,493
Buildings and Improvements		228,434,117		29,843,710		(405,086)		257,872,741
Machinery and Equipment		7,111,328		361,972		(239,355)		7,233,945
Total Depreciable Capital Assets		235,545,445		30,205,682		(644,441)		265,106,686
Accumulated Depreciation:								
Buildings and Improvements		(42,992,056)		(6,937,999)		405,086		(49,524,969)
Machinery and Equipment		(5,433,637)		(615,317)		239,355		(5,809,599)
Total Accumulated Depreciation		(48,425,693)		(7,553,316)		644,441		(55,334,568)
Net Depreciated Capital Assets		187,119,752		22,652,366				209,772,118
Net Capital Assets with Land and CIP	\$	210,496,950	\$	37,031,499	\$	(8,631,838)	\$	238,896,611

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

# NOTE 5: <u>ACCRUED COMPENSATION</u>

Salaries and benefits of certain contractually employed personnel are paid over a 12-month period from August to July, but are earned during a school year of approximately 9 to 10 months. Accordingly, the accrued compensation is reflected as a liability of the respective funds in the accompanying financial statements. The salaries and benefits earned but unpaid at June 30, 2021 are recorded in the funds as follows:

Governmental Activities:	
Combined General Fund	\$ 24,643,822
Governmental Designated Purpose Grant Fund	1,353,131
Non-major Governmental Funds	 784,973
Total	\$ 26,781,926

Accrued compensation for the charter schools as of June 30, 2021, is \$5,549,171.

# NOTE 6: LONG-TERM LIABILITIES

Long-term liabilities activity for the year ended June 30, 2021, is as follows:

	Balance June 30, 2020	Additions	Reductions	Balance June 30, 2021	Due Within One Year
Governmental Activities:					
General Obligation Bonds	\$ 455,050,000	\$ -	\$ 35,465,000	\$ 419,585,000	\$ 36,635,000
Certificates of Participation	24,965,000	-	2,580,000	22,385,000	2,640,000
Accreted Interest	1,655,232	724,490	-	2,379,722	(1,023,732)
Bond Premiums	57,410,391	-	6,517,787	50,892,604	6,383,378
Extended Service Severance	204,300	-	108,497	95,803	60,000
Capital Leases	4,557,113	-	933,248	3,623,865	975,434
Compensated Absences	5,608,455	71,932	573,363	5,107,024	471,124
OPEB Liability	42,529,387	-	8,481,036	34,048,351	-
Net Pension Liability	864,936,787	71,392,047		936,328,834	
Total	\$1,456,916,665	\$ 72,188,469	\$ 54,658,931	\$1,474,446,203	\$ 46,141,204

# **General Obligation Bonds**

The District issues general obligation (G.O.) bonds and certificates of participation (COP) to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the District. The legal debt limit and debt margin as of June 30, 2021 are \$1,494,015,398 and \$995,149,207, respectively. Management of the District believes it is in compliance with the legal debt limits.

G.O. Bonds outstanding at June 30, 2021, consist of the following:

\$87,310,000 G.O. Refunding Bonds, Series 2009; interest ranging from 2% to 5.25% payable semiannually; principal payable annually beginning December 2009. The final payment is due December 2025.	\$ 41,350,000
\$85,845,000 G.O. Refunding Bonds, Series 2010; interest ranging from 2% to 5% payable semiannually; principal payable annually beginning December 2010. The final payment is due December 2025.	33,635,000

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

# NOTE 6: LONG-TERM LIABILITIES (Continued)

# **General Obligation Bonds (Continued)**

Total General Obligation Bonds	\$ 419,585,000
\$249,975,000 G.O. Bond, Series 2019, yielding 1.660% to 3.080%; interest compounds semiannually; principal payable annually beginning December 2019. The final payment is due December 2038.	 248,020,000
\$31,020,000 G.O. Refunding Bonds, Series 2013, yielding 0.25% to 2.72%; interest compounds semiannually; principal payable annually beginning December 2013. The final payment is due December 2028.	29,765,000
\$100,000 G.O. Capital Appreciation Bonds, Series 2012; yielding 3.2% to 3.35%; interest compounds semiannually; principal payable annually beginning December of 2022. The final payment is due December 2023.	100,000
\$70,995,000 G.O. Refunding Bonds, Series 2012; yielding 0.28% to 2.86%; interest compounds semiannually; principal payable annually beginning December 2015. The final payment is due December 2030.	66,715,000

# **Certificates of Participation**

Certificates of Participation (COP) obligations are satisfied using general operating funds. District buildings are held as collateral on the debt.

COPs outstanding at June 30, 2021, consist of the following:

Total Certificates of Participation	\$ 22,385,000
\$12,100,000 Refunding Certificates of Participation, Series 2016; interest ranging from 2% to 4% payable semiannually; principal payable annually beginning January 2017. The final payment is due January 2031.	8,645,000
\$6,470,000 Refunding Certificates of Participation, Series 2015; interest ranging from 2% to 3% payable semiannually; principal payable annually beginning December 2015. The final payment is due December 2021.	1,300,000
\$15,500,000 Certificates of Participation, Series 2012; interest ranging from 2% to 3.5% payable semiannually; principal payable annually beginning January 2016. The final payment is due January 2037.	\$ 12,440,000

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

# NOTE 6: LONG-TERM LIABILITIES (Continued)

## **Capital Leases**

Energy Performance Capital Lease Refinance beginning September 2016 in the amount of \$7,333,188. Semi-annual payments ranging from \$425,355 to \$543,230 are due beginning March 2017, including interest at 1.91%. Final payment is due September 2027.	\$ 3,623,865
Total Capital Leases	\$ 3,623,865
The net book value of the leased assets are as follows:	
Equipment (Energy Performance Contracts and Copiers)	\$ 13,303,235
Less: Accumulated Depreciation	 4,350,315
Total	\$ 8,952,920
Accreted Interest	
Accreted compound interest on capital appreciation bonds, due and payable upon final payment of each respective bond.	\$ 2,379,722

# **Future Debt Service/Lease Obligations**

The following schedule represents the District's debt service and lease payment obligations to maturity for outstanding bonded debt, registered coupons and certificates of participation and capital leases at June 30, 2021:

June 30,	Principal		 Interest	Total		
2022	\$	36,635,000	\$ 18,691,206	\$	55,326,206	
2023		35,860,000	19,511,438		55,371,438	
2024		38,130,000	17,257,581		55,387,581	
2025		41,895,000	13,365,331		55,260,331	
2026		29,360,000	11,743,331		41,103,331	
2027-2031		123,625,000	38,823,150		162,448,150	
2032-2036		66,665,000	18,596,575		85,261,575	
2037-2041		47,415,000	 3,549,925		50,964,925	
Total	\$	419,585,000	\$ 141,538,537	\$	561,123,537	

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

# NOTE 6: LONG-TERM LIABILITIES (Continued)

## Future Debt Service/Lease Obligations (Continued)

#### **Certificates of Participation**

June 30,	 Principal	 Interest	 Total
2022	\$ 2,640,000	\$ 757,781	\$ 3,397,781
2023	1,375,000	709,081	2,084,081
2024	1,415,000	670,906	2,085,906
2025	1,455,000	628,456	2,083,456
2026	1,505,000	576,756	2,081,756
2027-2031	8,490,000	1,909,481	10,399,481
2032-2036	4,510,000	650,656	5,160,656
2037-2041	 995,000	 34,825	 1,029,825
Total	\$ 22,385,000	\$ 5,937,942	\$ 28,322,942

# **Capital Leases**

June 30,	Principal		 Interest	Total		
2022	\$	975,434	\$ 64,580	\$	1,040,014	
2023		1,040,822	45,638		1,086,460	
2024		331,273	29,131		360,404	
2025		356,044	22,686		378,730	
2026		362,877	15,853		378,730	
2027-2031		557,415	 10,680		568,095	
Total	\$	3,623,865	\$ 188,568	\$	3,812,433	

#### **Compensated Absences**

Compensated absences are expected to be liquidated with revenues of the General Fund.

## **Extended Service Severance**

During the 2012 fiscal year, the District initiated a phase out of an extended service severance benefit offered within the Douglas County Federation of Teachers, division of American Federation of Teachers, certified and classified contracts. Employees who were eligible to retire by June 30, 2012, June 30, 2013 and June 30, 2014 were eligible to take advantage of this benefit phase out. The total liability was calculated at about \$6.1 million was paid out in October of the past seven years (2012-2020) leaving a liability of \$95,803. This liability is reported in the government-wide financial statements only as none of it is expected to be liquidated with expendable available financial resources.

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

# NOTE 6: LONG-TERM LIABILITIES (Continued)

## **Charter School Long-term Liabilities**

Charter school long-term liability activity for the year ended June 30, 2021 was as follows:

Charter Schools:	J	Balance une 30, 2020	 Additions	R	Reductions	J	Balance ane 30, 2021	-	ue Within One Year
Loans	\$	257,783,713	\$ 45,820,000	\$	(7,677,108)	\$	295,926,605	\$	3,578,476
Capital Lease		530,172	170,064		(196,015)		504,221		201,626
Discount		(633,579)	(1,238,100)		3,817		(1,867,862)		-
Premium		13,289,472	2,610,987		(560,116)		15,340,343		24,408
<b>Compensated Absences</b>		173,300	 248,179		(79,644)		341,835		123,719
Total	\$	271,143,078	\$ 47,611,130	\$	(8,509,066)	\$	310,245,142	\$	3,928,229

# **Charter School Capital Leases and Loans**

Colorado Educational and Cultural Facilities Authority (The Authority) has issued Charter School Revenue Bonds on behalf of the Charter Schools. The Charter Schools make monthly payments to the Authority under various lease agreements. Additionally, American Academy leases technology under a capital lease. Minimum lease payments to maturity for capital leases and loans are as follows:

June 30,	 Principal	 Interest	 Total
2022	\$ 3,578,476	\$ 14,071,961	\$ 17,650,437
2023	18,109,053	13,993,373	32,102,426
2024	4,980,684	13,171,065	18,151,749
2025	5,391,889	12,964,081	18,355,970
2026	5,812,428	12,731,500	18,543,928
2027-2031	42,560,075	57,758,386	100,318,461
2032-2036	38,870,000	49,366,663	88,236,663
2037-2041	39,209,000	40,142,339	79,351,339
2042-2046	42,660,000	29,801,844	72,461,844
2047-2051	46,405,000	18,325,884	64,730,884
2052-2057	 48,350,000	 7,677,513	 56,027,513
Total	\$ 295,926,605	\$ 270,004,609	\$ 565,931,214

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 6: LONG-TERM LIABILITIES (Continued)

#### **Charter School Operating Leases**

Charter School operating lease expenses for the fiscal year ending June 30, 2021 are \$1,200,481.

June 30,	Total
2022	\$ 1,642,936
2023	335,626
2024	273,263
2025	239,336
2026	241,729
2027-2031	1,245,391
2032-2036	1,308,919
2037	44,577
Total	\$ 5,331,777

#### Charter School Long-Term Lease Commitments

#### NOTE 7: SHORT-TERM DEBT

Due to the cyclical nature of property tax cash flow that school districts significantly rely on for operation, the State Treasurer is authorized to issue short-term debt in order to make interest-free loans to participating Colorado school districts.

During the fiscal year ended June 30, 2021, the District borrowed \$29,925,500 from the State-sponsored interest-free loan program to provide cash flow throughout the fiscal year. None of the amount borrowed was outstanding at June 30, 2021.

#### NOTE 8: <u>RISK MANAGEMENT</u>

The deductible for all perils, including flood, windstorm and earthquake, is subject to a per occurrence deductible of \$100,000. Auto per occurrence deductible is \$150,000. The District has no excess coverage for physical damage and collision, upset or overturning of vehicles off premises. Further, the Colorado Governmental Immunity Act provides local governments with immunity from liability in excess of \$387,000 per person per occurrence and \$1,093,000 aggregate per occurrence. The District is self-insured for its medical and property/ workers' compensation claims.

The District purchases commercial insurance for claims in excess of the District's self-insured retention. Settled claims for the past three fiscal years have not exceeded the commercial coverage.

Liabilities of the fund are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR).

The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are re-evaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims. The claims liability was determined actuarially. The property claims liability is based on the current reserves. The claims liability is considered to be reasonably estimated (measurable) and probable of assertion.

## NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

## NOTE 8: <u>RISK MANAGEMENT</u> (Continued)

The following represents the change in the claims liability for the District during the fiscal year ended June 30, 2021.

	Property/Workers'					
		Medical		Compensation	Total	
Claims Liability June 30, 2019	\$	4,038,400	\$	3,498,301	\$ 7,536,701	1
Claims Incurred and Adjusted		29,616,677		653,085	30,269,762	2
Claims Payments		(29,955,677)		(1,456,834)	(31,412,511	1)
Claims Liability June 30, 2020		3,699,400		2,694,552	6,393,952	2
Claims Incurred and Adjusted		33,749,975		1,151,603	34,901,578	8
Claims Payments		(32,861,775)		(1,351,415)	(34,213,190	0)
Claims Liability June 30, 2021	\$	4,587,600	\$	2,494,740	\$ 7,082,340	0

The District's property and workers' compensation activity is reported within the General Fund. The claims liability for property and workers' compensation is only reported in the government-wide Statement of Net Position as the liability is not a matured liability under the modified accrual basis of accounting.

The District utilizes the Medical Fund, an internal service fund, for the accounting and reporting of its health insurance claims. Accordingly, the claims are expensed as they are incurred and the full medical claim liability of \$4,587,600 is reported within the Medical Fund as a current liability because the District expects to pay the full balance within a year.

## NOTE 9: <u>PENSION PLAN</u>

## **Defined Benefit Pension Plan**

<u>*Plan Description*</u> – Eligible employees of the District are provided with pensions through the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado state law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (Annual Report) that can be obtained at www.copera.org/investments/pera-financial-reports.

<u>Benefits provided as of December 31, 2020</u> - PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

## NOTE 9: <u>PENSION PLAN (Continued)</u>

# **Defined Benefit Pension Plan (Continued)**

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether five years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2020, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S., once certain criteria are met. Pursuant to SB 18-200, eligible benefit recipients under the PERA benefit structure who began before January 1, 2007, and all benefit recipients of the Denver Public Schools (DPS) benefit structure will receive an annual increase of 1.25 percent, unless adjusted by the automatic adjustment provision (AAP) pursuant to C.R.S. § 24-51-413. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lessor of an annual increase of 1.25 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned annual increase by up to 0.25 percent based on the parameters specified C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

<u>Contributions provisions as of June 30, 2021</u>: Eligible employees, the District, and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 10.00 percent of their PERA-includable salary during the period of July 1, 2020 through June 30, 2021. Employer contribution requirements are summarized in the table below:

	July 1, 2020 through June 30, 2021
Employer Contribution Rate	10.90%
Amount of Employer Contribution Apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02)%
Amount Apportioned to the SCHDTF	9.88%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.50%
Total Employer Contribution Rate to the SCHDTF	19.88%

\*\*Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

# NOTE 9: <u>PENSION PLAN (Continued)</u>

## **Defined Benefit Pension Plan (Continued)**

As specified in C.R.S. § 24-51-414, the State is required to contribute \$225 million (actual dollars) each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. House Bill (HB) 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020 for the State's 2020-2021 fiscal year.

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the District were \$65.1 million for the year ended June 30, 2021.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SCHDTF was measured as of December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2019. Standard update procedures were used to roll-forward the total pension liability to December 31, 2020. The District's proportion of the net pension liability was based on the District contributions to the SCHDTF for the calendar year 2020 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

Due to the aforementioned suspension of the July 1, 2020, direct distribution payment, the nonemployer contributing entity's proportion is zero percent. Pursuant to C.R.S. § 24-51-414, the direct distribution payment from the State of Colorado is to recommence annually starting on July 1, 2021. For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation.

At June 30, 2021, the District reported a liability of \$936,328,834 for its proportionate share of the net pension liability. The amount recognized by the District as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with the District were as follows:

The District's proportionate share of the net pension liability	\$936,328,834
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the District.	\$0
Total	\$936,328,834

At December 31, 2020, the District's proportion was approximately 6.193 percent, which was an increase of approximately 0.404 percent from its proportion measured as of December 31, 2019.

For the year ended June 30, 2021, the District recognized pension income of \$280,628,180 and revenue of \$0 for support from the State as a nonemployer contributing entity, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

# NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

# NOTE 9: <u>PENSION PLAN (Continued)</u>

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$51,446,614	-
Changes of assumptions or other inputs	\$90,071,925	\$157,388,953
Net difference between projected and actual earnings on pension plan investments	-	\$206,107,278
Changes in proportion and differences between contributions recognized and proportionate share of contributions	\$83,368,953	\$39,850,207
Contributions subsequent to the measurement date	\$33,405,534	N/A
Total	\$258,293,026	\$403,346,438

\$33,405,534 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	Effect of Deferred Inflows/ Outflows on Pension Expense
2022	\$(162,458,260)
2023	\$46,096,311
2024	\$(29,582,419)
2025	\$(32,514,578)
Total	\$(178,458,946)

<u>Actuarial Assumptions</u> - The total pension liability in the December 31, 2019 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40%
Real wage growth	1.10%
Wage inflation	3.50%
Salary increases, including wage inflation	3.50% - 9.70%
Long-term investment rate of return, net of pension plan investment expenses including price inflation	7.25%
Discount rate	7.25%
Post retirement benefit increases: PERA benefit structure hired prior to January 1, 2007; and DPS benefit structure (compounded annually)	1.25%
PERA benefit structure hired after December 31, 2006 <sup>(1)</sup>	Financed by the AIR

<sup>(1)</sup> Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, related to increases for members of these benefit tiers can never exceed available assets.

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

## NOTE 9: <u>PENSION PLAN (Continued)</u>

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Post-retirement, nondisabled mortality assumptions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

The mortality assumptions for disabled retirees was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2019 valuation were based on the results of the 2016 experience analysis for the periods January 1, 2012 through December 31, 2015, as well as, the October 28, 2016 actuarial assumptions workshop and were adopted by PERA's Board during the November 18, 2016 Board meeting.

Based on the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019, revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020, and were effective as of December 31, 2020. The assumptions shown below were reflected in the roll forward calculation of the total pension liability from December 31, 2019 to December 31, 2020.

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.40% - 11.00%
Long-term investment rate of return, net of pension plan investment expenses including price inflation	7.25%
Discount rate	7.25%
Post retirement benefit increases: PERA benefit structure hired prior to January 1, 2007; and DPS benefit structure (compounded annually)	1.25%
PERA benefit structure hired after December 31, 2006 <sup>(1)</sup>	Financed by the AIR

<sup>(1)</sup>Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 9: <u>PENSION PLAN (Continued)</u>

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Salary scale assumptions were revised to align with revised economic assumptions and to more closely reflect actual experience.

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

The pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- Males: 112 percent of the rates prior to age 80 and 94 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 83 percent of the rates prior to age 80 and 106 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- Males: 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- Females: 105 percent of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

The mortality tables described above are generational mortality tables on a benefit-weighted basis.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020. As a result of the November 20, 2020, PERA Board meeting, the following economic assumptions were changed, effective December 31, 2020:

- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.
- Real rate of investment return assumption increased from 4.85 percent per year, net of the investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which bestestimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 9: <u>PENSION PLAN (Continued)</u>

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives <sup>(1)</sup>	6.00%	4.70%
Total	100.00%	

<sup>(1)</sup> The Opportunity Fund's name changed to Alternatives, effective January 1, 2020.

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00 percent.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include the current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103 percent, at which point, the AED and SAED will each drop 0.50 percent every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded. HB 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020, for the State's 2020-2021 fiscal year.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 9: <u>PENSION PLAN (Continued)</u>

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate determination does not use the municipal bond rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

<u>Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate</u> -The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage-point lower (6.25 percent) or one percentage-point higher (8.25 percent) than the current rate:

	1% Decrease	Current Discount	1% Increase
	(6.25%)	Rate (7.25%)	(8.25%)
Proportionate share of the net pension liability	\$1,277,229,216	\$936,328,834	\$652,246,483

<u>Pension Plan Fiduciary Net Position</u>: Detailed information about the SCHDTF's FNP is available in PERA's Annual Report, which can be obtained at www.copera.org/investments/pera-financial-reports.

#### **Defined Contribution Pension Plan**

#### Voluntary Investment Program

<u>Plan Description</u> - Employees of the District that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S, as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available Annual Report which includes additional information on the Voluntary Investment Program. That report can be obtained at www.copera.org/investments/pera-financial-reports.

*Funding Policy* - The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. Employees are immediately vested in their own contributions and investment earnings. For the year ended June 30, 2021, program members contributed \$8,070,831.

#### NOTE 10: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS

#### **Other Post Employment Benefits (OPEB)**

<u>Plan Description</u> - Eligible employees of the District are provided with OPEB through the Health Care Trust Fund (HCTF) - a cost sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 10: <u>POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)</u>

#### **Other Post Employment Benefits (OPEB) (Continued)**

Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (Annual Report) that can be obtained at www.copera.org/investments/ pera-financial-reports.

<u>Benefits Provided</u> - The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

<u>PERA Benefit Structure</u> - The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

<u>Contributions</u> - Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA includable salary into the HCTF.

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 10: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

#### **Other Post Employment Benefits (OPEB) (Continued)**

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$3,339,086 for the year ended June 30, 2021.

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB</u>

At June 30, 2021, the District reported a liability of \$34,048,351 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2019. Standard update procedures were used to roll forward the total OPEB liability to December 31, 2020. The District's proportion of the net OPEB liability was based on the District's contributions to the HCTF for the calendar year 2020 relative to the total contributions of participating employers to the HCTF.

At December 31, 2020, the District's proportion was 3.583 percent, which was an decrease of approximately 0.201 percent from its proportion measured as of December 31, 2019.

For the year ended June 30, 2021, the District recognized OPEB income of \$4,511,205. At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 90,368	\$ 7,485,462
Changes of assumptions and other inputs	\$ 254,406	\$ 2,087,816
Net difference between projected and actual earnings on pension plan investments	-	\$ 1,391,245
Changes in proportion and differences between contributions recognized and proportionate share of contributions	\$ 1,363,889	\$ 2,796,971
Contributions subsequent to the measurement date	\$ 1,707,707	-
Total	\$ 3,416,370	\$13,761,494

\$1,707,707 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

June 30,	Effect of Deferred Inflows/ Outflows on OPEB Expense
2022	\$ (2,747,745)
2023	\$ (2,553,107)
2024	\$ (2,854,444)
2025	\$ (2,487,686)
2026	\$ (1,409,849)
Total	\$ (12,052,831)

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 10: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

#### <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of</u> <u>Resources Related to OPEB (Continued)</u>

Actuarial Assumptions - The total OPEB liability in the December 31, 2019 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial Cost Method	Entry age
Price Inflation	2.40%
Real Wage Growth	1.10%
Wage Inflation	3.50%
Salary Increases Including Wage Inflation	3.50% in aggregate
Long-term Investment Rate of Return, Net of OPEB Plan Investment Expenses, Including Price Inflation	7.25%
Discount Rate	7.25%
Health Care Cost Trent Rates	
Service-based Premium Subsidy PERACare Medicare Plans	0.00% 8.10% in 2020, gradually decreasing to 4.50% in 2029
Medicare Part A Premiums	3.5% in 2020, gradually increasing to 4.50% in 2029

In determining the additional liability for PERACare enrollees who are age sixty–five or older and who are not eligible for premium–free Medicare Part A in the December 31, 2019 valuation, the following monthly costs/premiums (actual dollars) are assumed for 2020 for the PERA Benefit Structure:

	Initial Costs for Members without Medicare Part A		
Medicare Plan	Monthly Cost	<b>Monthly Premium</b>	Monthly Cost Adjusted to Age 65
Medicare Advantage/Self-Insured Rx	\$588	\$227	\$550
Kaiser Permanente Medicare Advantage HMO	\$621	\$232	\$586

The 2020 Medicare Part A premium is \$458 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services as referenced in the development of these rates. Effective December 31, 2019, the health care cost trend

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 10: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

#### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2020	8.10%	3.50%
2021	6.40%	3.75%
2022	6.00%	3.75%
2023	5.70%	3.75%
2024	5.50%	4.00%
2025	5.30%	4.00%
2026	5.10%	4.00%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Mortality assumptions used in the December 31, 2019 valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Post-retirement, non-disabled mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

Post-retirement non-disabled mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 10: <u>POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)</u>

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)</u>

The mortality assumption for disabled retirees was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2019, valuation were based on the results of the 2016 experience analysis for the period January 1, 2012, through December 31, 2015, as well as the October 28, 2016, actuarial assumptions workshop and were adopted by PERA's Board during the November 18, 2016, Board meeting.

Based on the 2020 experience analysis, dated October 28, 2020, and November 4, 2020, for the period of January 1, 2016, through December 31, 2019, revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020, and were effective as of December 31, 2020. The assumptions shown below were reflected in the roll forward calculation of the total OPEB liability from December 31, 2019, to December 31, 2020.

	I rust Fund			
	State Division	School Division	Local Government Division	Judicial Division
Actuarial cost method	Entry age	Entry age	Entry age	Entry age
Price inflation	2.30%	2.30%	2.30%	2.30%
Real wage growth	0.70%	0.70%	0.70%	0.70%
Wage inflation	3.00%	3.00%	3.00%	3.00%
Salary increases, including wage inflation	n:			
Members other than State Troopers	3.30%-10.90%	3.40%-11.00%	3.20%-11.30%	2.80%-5.30%
State Troopers	3.20%-12.40%	N/A	3.20%-12.40%1	N/A

<sup>1</sup>C.R.S. § 24-51-101 (46), as amended, expanded the definition of "State Troopers" to include certain employees within the Local Government Division, effective January 1, 2020. See Note 4 of the Notes to the Financial Statements in PERA's 2020 Annual Report for more information.

The long-term rate of return, net of OPEB plan investment expenses, including price inflation and discount rate assumptions were 7.25 percent.

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

Mortality assumptions used in the roll forward calculations for the determination of the total pension liability for each of the Division Trust Funds as shown below were applied, as applicable, in the roll forward calculation for the HCTF, using a headcount-weighted basis.

Pre-retirement mortality assumptions for the State and Local Government Divisions (Members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 10: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

#### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (Members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- Males: 112 percent of the rates prior to age 80 and 94 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 83 percent of the rates prior to age 80 and 106 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- Males: 97 percent of the rates for all ages, with generational projection using scale MP-2019.
- Females: 105 percent of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for Members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The mortality tables described above are generational mortality tables on a head-count weighted basis.

The following health care costs assumptions were updated and used in the roll forward calculation for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2020 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the thencurrent expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 10: POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)</u>

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by the Board's actuary, as discussed above.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four of five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined the Experience Study report dated October 28, 2020. As a result of the November 20, 2020, PERA Board meeting, the following economic assumptions were changed, effective December 31, 2020:

- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.
- Real rate of investment return assumption increased from 4.85 percent per year, net of investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.

Several factors were considered in evaluating the long-term rate of return assumption for the HCTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives <sup>(1)</sup>	6.00%	4.70%
Total	100.00%	

<sup>(1)</sup> The Opportunity Fund's name changed to Alternatives, effective January 1, 2020.

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

Sensitivity of the District's proportionate share of the net OPEB liability to changes in the health care cost trend rates - The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one-percentage-point lower or one-percentage-point higher than the current rates:

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 10: <u>POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)</u>

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)</u>

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare Trend Rate	7.10%	8.10%	9.10%
Ultimate PERACare Medicare Trend Rate	3.50%	4.50%	5.50%
Initial Medicare Part A Trend Rate	2.50%	3.50%	4.50%
Ultimate Medicare Part A Trend Rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$33,168,320	\$34,048,351	\$35,072,821

*Discount Rate* - The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2020, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00 percent.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total services costs for future plan members were based upon a process to estimate future actuarially determined contribution assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments an contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicated the HCTF's fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

<u>Sensitivity of the District's proportionate share of the net OPEB liability to changes in the discount rate</u> - The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25 percent) or one-percentage-point higher (8.25 percent) than the current rate:

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 10: <u>POST EMPLOYMENT BENEFITS OTHER THAN PENSIONS (Continued)</u>

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)</u>

	1% Decrease	Current Discount	1% Increase
	6.25%	Rate 7.25%	8.25%
Proportionate share of the net OPEB liability	\$39,003,005	\$34,048,351	\$29,814,993

<u>OPEB plan fiduciary net position</u> - Detailed information about the HCTF plan's fiduciary net position is available in PERA's Annual Report which can be obtained at www.copera.org/investments/pera-financial-reports.

#### NOTE 11: COMMITMENTS AND CONTINGENCIES

#### **Claims and Judgments**

The District participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental entities. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the District may be required to reimburse the grantor government. As of June 30, 2021, varying amounts of grant expenditures have not been audited by federal and state agencies, but the District believes that disallowed expenditures, if any, based on subsequent audits, will not have a material effect on the overall financial position of the District.

#### **Committed Construction**

At June 30, 2021, the District had contractual commitments for the construction of various major capital projects and facilities of \$40,465,299. Bonds, investment earnings, and general funds will provide funding for these immediate future expenditures.

#### Litigation

The District is involved in various litigation matters in which the outcome cannot be predicted at this time.

#### **TABOR Amendment**

In November 1992, Colorado voters passed Article X, Section 20 (TABOR Amendment), to the State Constitution which limits state and local government tax powers and imposes spending limitations. The District is subject to the TABOR Amendment. Fiscal year 1993 provides the basis for limits in future years to which may be applied allowable increases for inflation and student enrollment. In November 1998, voters within the District authorized the District to collect, retain, and spend all District revenues received in 1998 and each year thereafter, notwithstanding the limitations of the TABOR Amendment. The TABOR Amendment is subject to many interpretations, but the District believes it is in substantial compliance with the Amendment.

The TABOR Amendment requires the District to establish a reserve of 3 percent for emergencies. At June 30, 2021, the District and charter school reserves of \$15,865,400 and \$4,823,749 respectively, were recorded as a restricted fund balance in the Combined General Fund.

In addition to this TABOR Reserve, Board policy requires an additional 3 percent be held as a prudent reserve providing evidence of financial stability and maintaining the high credit rating the District presently enjoys. This policy also mandates a 1 percent contingency budget to be appropriated each year providing readily available resources in the event of unforeseen circumstances.

#### NOTES TO THE FINANCIAL STATEMENTS June 30, 2021

#### NOTE 12: RESTATEMENT OF FUND BALANCE (GLOBAL VILLAGE ACADEMY)

The District is restating the beginning balance of Global Village Academy by \$1,177,479. This amount represents total rent shortfalls due to the lessor.

	Discretely Presented Component Units
* Beginning net position, as originally reported	\$(239,655,839)
Global Village Academy outstanding rent	(1,177,479)
Beginning net position, as restated	\$(240,833,318)

\* Includes small adjustment for removal of Ascent Classical Academy.

#### NOTE 13: <u>NEW GASB PRONOUCEMENTS FOR FUTURE IMPLEMENTATION</u>

GASB Statement No. 87, *Leases*, issued June 2017, will be effective for the District beginning with its fiscal year ending June 30, 2022, with earlier adoption encouraged. Statement No. 87, *Leases*, establishes a single approach to accounting for and reporting leases by state and local governments. Under this statement, a government entity that is a lessee must recognize (1) a lease liability and (2) an intangible asset representing the lessee's right to use the leased asset. In addition, the District must report the (1) amortization expense for using the lease asset over the shorter of the term of the lease or the useful life of the underlying asset, (2) interest expense on the lease liability and (3) note disclosures about the lease. The Statement provides exceptions from the single-approach for short-term leases, financial purchases, leases of assets that are investments, and certain regulated leases. This statement also addresses accounting for lease terminations and modifications, sale-leaseback transactions, non-lease components embedded in lease contracts (such as service agreements), and leases with related parties.

#### NOTE 14: <u>SUBSEQUENT EVENTS</u>

In April 2021, Aspen View Academy Charter School exercised its purchase option related to the 2012 COP resulting in a partial refunding. The refunding debt was issued by the charter school and proceeds in the amount of \$12,098,083 were given to the District for full payment of their portion of outstanding 2012 COP. Due to the timing of the transaction, the funds remained in District cash accounts until after year end. In August 2021, all proceeds were deposited in an irrevocable trust with escrow agent to provide for future debt service payments on this COP. As a result, these COPs are defeased and the liability for these certificates will be removed from the government-wide statement of net position in the next fiscal year.

THE REMAINDER OF THIS PAGE INTENTIONALLY LEFT BLANK



# THIS PAGE INTENTIONALLY LEFT BLANK

# REQUIRED SUPPLEMENTARY INFORMATION

## Combined General Fund Budgetary Comparison Schedule For the Fiscal Year Ended June 30, 2021

		2021			
	 Adopted	Amended			Variance
	 Budget	 Budget	 Actual	W	ith Budget
REVENUES					
Taxes:					
Local Property Taxes	\$ 261,929,062	\$ 263,366,727	\$ 264,170,216	\$	803,489
Specific Ownership Taxes	 27,408,277	 26,408,277	 31,547,273		5,138,996
Total Taxes	 289,337,339	 289,775,004	 295,717,489		5,942,485
Intergovernmental State Funding:					
State Equalization	288,340,300	294,169,769	293,808,622		(361,147)
Special Education	14,513,980	14,756,865	14,864,032		107,167
Vocational Education	875,382	770,460	770,460		-
Other	16,444,129	18,661,542	18,813,183		151,641
Total Intergovernmental State Funding	 320,173,791	 328,358,636	 328,256,297		(102,339)
Other:					
Investment Income	800,000	504,000	114,766		(389,234)
Charges for Services	24,689,085	19,775,965	14,421,125		(5,354,840)
Fundraisers and Donations			2,501,587		2,501,587
Other	12,626,033	12,188,181	9,692,703		(2,495,478)
Total Other	 38,115,118	 32,468,146	 26,730,181		(5,737,965)
Total Revenues	 647,626,248	 650,601,786	650,703,967		102,181
EXPENDITURES					
Current Operating:					
Instructional Services	331,606,330	322,942,724	288,288,113		34,654,611
Funding to Component Units	137,377,919	138,269,503	137,809,602		459,901
Supporting Services:	157,577,919	156,207,505	157,009,002		-59,901
Pupil Support Services	97,490,915	102,696,178	89,434,364		13,261,814
Operations and Maintenance	67,666,138	77,488,246	60,735,768		16,752,478
Central Supporting Services	31,849,332	37,359,567	28,297,589		9,061,978
Facility Acquisition and Construction	14,269,376	12,506,658	1,667,253		10,839,405
Total Expenditures	 680,260,010	 691,262,876	 606,232,689		85,030,187
EXCESS OF REVENUES OVER EXPENDITURES	 (32,633,762)	 (40,661,090)	 44,471,278		85,132,368
OTHER FINANCING SOURCES (USES)					
Proceeds from Sale of Capital Assets			148,608		148,608
Transfers Out	(7,343,563)	(7,541,301)	(7,541,301)		
	 (7,545,505)	 (7,541,501)	 (7,541,501)		
Total Other Financing (Uses)	 (7,343,563)	 (7,541,301)	 (7,392,693)		148,608
NET CHANGE IN FUND BALANCES	\$ (39,977,325)	\$ (48,202,391)	37,078,585	\$	85,280,976
FUND BALANCE, Beginning			 117,800,104		
FUND BALANCE, Ending			\$ 154,878,689		

See accompanying independent auditor's report and note to required supplementary information

# Fund 22 Governmental Designated Purpose Grants Fund Budgetary Comparison Schedule For the Fiscal Year Ended June 30, 2021

		20	21			
	Adopted	Amended				Variance
	 Budget	 Budget		Actual	W	ith Budget
REVENUES						
Intergovernmental:						
Federal	\$ 41,625,930	\$ 42,851,040	\$	39,155,343	\$	(3,695,697)
State and Local	2,838,942	2,444,413		2,244,840		(199,573)
Other	 941,197	 438,973		298,470		(140,503)
Total Revenues	 45,406,069	 45,734,426		41,698,653		(4,035,773)
EXPENDITURES						
Instruction:						
Salaries and Benefits	7,201,941	26,904,720		25,550,893		1,353,827
Purchased Services	1,353,567	1,479,038		1,835,124		(356,086)
Supplies and Materials	28,914,328	4,632,570		1,846,351		2,786,219
Capital Outlay	47,517	85,676		80,498		5,178
Other	34,603	1,364,162		252,201		1,111,961
Support Services:						
Salaries and Benefits	3,626,194	2,579,676		3,631,934		(1,052,258)
Purchased Services	1,249,622	4,529,528		2,964,360		1,565,168
Supplies and Materials	306,810	2,212,818		3,635,975		(1,423,157)
Capital Outlay	1,374,872	1,375,382		1,351,441		23,941
Other	 1,296,615	 570,856		549,876		20,980
Total Expenditures	 45,406,069	 45,734,426		41,698,653		4,035,773
NET CHANGE IN FUND BALANCE	\$ _	\$ 		-	\$	-
FUND BALANCE, Beginning						
FUND BALANCE, Ending			\$	-		

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1 Defined Benefit Pension Plan Schedules Schedule of the District's Contributions - PERA For The Last Ten Years

				]	Fiscal Year		
	_	2021	2020		2019	2018	2017
Contractually required contributions	\$	65,079,443	\$ 66,079,687	\$	62,073,862	\$ 57,670,732	\$ 54,817,551
Contributions in relation to the contractually required contributions		65,079,443	66,079,687		62,073,862	57,670,732	54,817,551
Contribution deficiency (excess)	\$		\$ 	\$		\$ 	\$ 
District's covered payroll	\$	327,361,385	\$ 340,900,760	\$	324,484,391	\$ 305,474,654	\$ 298,405,538
Contributions as a percentage of covered payroll		19.88%	19.38%		19.13%	18.88%	18.37%

 2016	2015	2014	2013		2012
\$ 54,252,218 \$	50,941,245 \$	47,195,796	\$ 42,826,21	3 \$	39,172,115
 54,252,218	50,941,245	47,195,796	42,826,21	3	39,172,115
\$ - \$	- \$	-	\$	- \$	_
\$ 305,938,048 \$	301,705,262 \$	295,363,179	\$ 282,878,08	2 \$	276,125,761
17.73%	16.88%	15.98%	15.14	%	14.19%

-

### Defined Benefit Pension Plan Schedules Schedule of the District's Proportionate Share of Net Pension Liability

Last Ten Years\*

		2020	2019	2018	2017
District's proportion of the net pension liability		6.193%	5.789%	5.605%	6.569%
District's proportionate share of the net pension liability	\$	936,328,834	\$ 864,936,787	\$ 992,546,522	\$ 2,124,245,847
State's proportionate share of the net pension liability associated with the District Total	\$	936,328,834	\$ 109,706,230 974,643,017	\$ <u>135,716,953</u> 1,128,263,475	\$ 2,124,245,847
District's covered payroll	\$	333,110,112	\$ 342,875,788	\$ 323,494,720	\$ 319,201,229
District's proportionate share of the net pension liability as a percentage of its covered payroll	•	281.09%	252.26%	306.82%	665.49%
Plan fiduciary net position as a percentage of the total pension liability		66.99%	64.52%	57.01%	43.96%

\* The amounts presented for each year were determined as of December 31, the measurement date used by the District. Schedule is intended to include information for ten years. Additional information will be displayed as it becomes available.

See accompanying independent auditor's report and note to required supplementary information

2016	2015	2014
6.525%	6.601%	6.666%
\$ 1,942,879,251	\$ 1,009,505,041	\$ 903,520,866
	•	•
<u>\$</u> - 1,942,879,251	<u>\$</u>	<u>\$</u> - 903,520,866
1,942,079,231	1,009,303,041	903,520,800
\$ 309,240,235	\$ 304,134,938	\$ 296,685,729
628.28%	331.93%	304.54%
43.13%	59.16%	62.84%

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1 Defined Benefit Pension Plan Schedules Schedule of the District's Contributions - OPEB For The Last Ten Years

			Fiscal Year		
	 2021	2020	2019	2018	2017
Contractually required contributions	\$ 3,339,086	\$ 3,477,188	\$ 3,309,741	\$ 3,115,841	\$ 3,043,736
Contributions in relation to the contractually required contributions	 3,339,086	3,477,188	3,309,741	3,115,841	3,043,736
Contribution deficiency (excess)	\$ 	\$ 	\$ -	\$ 	\$ 
District's covered payroll	\$ 327,361,385	\$ 340,900,760	\$ 324,484,391	\$ 305,474,654	\$ 298,405,538
Contributions as a percentage of its covered payroll	1.02%	1.02%	1.02%	1.02%	1.02%

 2016	2015	2014	2013	2012
\$ 3,120,568	\$ 3,077,393	\$ 3,033,567	\$ 2,885,356	\$ 2,816,483
 3,120,568	3,077,393	3,033,567	2,885,356	2,816,483
\$ 	\$ 	\$ 	\$ 	\$ 
\$ 305,938,048	\$ 301,705,262	\$ 295,363,179	\$ 282,878,082	\$ 276,125,761
1.02%	1.02%	1.02%	1.02%	1.02%

## DOUGLAS COUNTY SCHOOL DISTRICT RE. 1 Defined Benefit Pension Plan Schedules Schedule of the District's Proportionate Share of OPEB Liability Last Ten Years\*

	 2020	2019	2018	2017
District's proportion of the OPEB liability	3.583%	3.783%	3.643%	3.732%
District's proportionate share of the net OPEB liability	\$ 34,048,351	\$ 42,529,387	\$ 49,571,265	\$ 48,505,220
District's covered payroll	\$ 333,110,112	\$ 342,875,788	\$ 323,494,720	\$ 319,201,229
District's proportionate share of the OPEB liability as a percentage of its covered payroll	10.22%	12.40%	15.32%	15.20%
Plan fiduciary net position as a percentage of the total OPEB liability	32.78%	24.49%	17.03%	17.53%

\* The amounts presented for each year were determined as of December 31, the measurement date used by the District. Schedule is intended to include information for ten years. Additional information will be displayed as it becomes available.

See accompanying independent auditor's report and note to required supplementary information

2016

3.708%

\$ 48,084,618

\$ 309,240,235

15.55%

16.72%



# THIS PAGE INTENTIONALLY LEFT BLANK

# SUPPLEMENTARY INFORMATION



# THIS PAGE INTENTIONALLY LEFT BLANK

# **Combined General Funds**

Comparative Balance Sheets Combining Balance Sheet Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Schedule of Expenditures by Object Schedule of Expenditures by Program Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance

# Combined General Fund Comparative Balance Sheet June 30, 2021 and 2020

	 2021		2020
ASSETS			
Cash and Investments	\$ 172,021,577	\$	137,198,798
Receivables:			
Property Taxes, Net of Allowance for Uncollectible Taxes	10,720,762		13,622,688
Other	1,249,254		2,148,052
Due from Other Funds	1,541,718		-
Inventories	2,029,134		1,159,699
Prepaid Costs	 767,909		884,147
Total Assets	\$ 188,330,354	\$	155,013,384
LIABILITIES			
Accounts Payable	\$ 4,502,933	\$	6,159,311
Accrued Compensation	24,643,822	•	25,591,180
Unearned Revenues	580,784		748,095
			<u> </u>
Total Liabilities	 29,727,539		32,498,586
DEFERRED INFLOWS OF RESOURCES			
Unavailable Revenue - Property Taxes	 3,724,126		4,714,694
FUND BALANCES			
Nonspendable:			
Inventories & Prepaid Costs	2,797,043		2,043,846
Restricted:	_,,,,,,,,		_,,
TABOR Emergency Reserve	15,865,400		17,311,000
Medicaid Grant	2,974,795		2,906,904
Committed:	2,971,795		2,900,901
3% Board Reserves	15,865,400		17,311,000
Assigned:	10,000,100		1,,011,000
School Carryover	20,464,063		24,184,916
Enterprise Reserves for COVID	1,775,000		,,
Extended Service Severance	95,803		204,300
Facility Use Revenue Share	1,085,761		988,565
Cash in Lieu	6,567,901		4,503,157
2018 Mill Levy Override Carryover	9,262,081		9,700,720
Security and Mental Health Initiatives	823,182		6,715,383
Master Capital Plan Projects in Process	4,608,340		394,797
Sub-fund Carryover	11,090,971		7,304,860
Unassigned	61,602,949		24,230,656
-	 		
Total Fund Balances	 154,878,689		117,800,104
Total Liabilities, Deferred Inflows			
of Resources and Fund Balances	\$ 188,330,354	\$	155,013,384

# General Fund Combining Balance Sheet June 30, 2021

		General Fund 10	Ed	Outdoor lucation Fund 13	Caj	pital Projects Fund 14		nsportation Fund 25		Combined General Fund
ASSETS	<b>^</b>		¢	26160	<i>•</i>	10.155 100	¢		<b>^</b>	
Cash and Investments	\$	147,769,442	\$	36,160	\$	18,157,499	\$	6,058,476	\$	172,021,577
Receivables: Property Taxes, Net of Allowance										
for Uncollectible Taxes		10,720,762		_		_		_		10,720,762
Other		1,145,732		_		_		103,522		1,249,254
Due from Other Funds		1,541,718		-		-		- 105,522		1,541,718
Inventories		1,372,594		-		-		656,540		2,029,134
Prepaid Costs		767,909		-		-		-		767,909
Total Assets	\$	163,318,157	\$	36,160	\$	18,157,499	\$	6,818,538	\$	188,330,354
LIABILITIES										
Accounts Payable	\$	4,017,086	\$	1,494	\$	269,773	\$	214,580	\$	4,502,933
Accrued Compensation	Φ	24,030,852	φ	30,496	φ	209,115	Φ	582,474	φ	24,643,822
Unearned Revenues		576,614		4,170		-				580,784
Total Liabilities		28,624,552		36,160		269,773		797,054		29,727,539
DEFERRED INFLOW OF RESOURCES										
Unavailable Revenues - Property Taxes		3,724,126		-		-				3,724,126
FUND BALANCES										
Nonspendable:										
Inventories & Prepaid Costs		2,140,503		-		-		656,540		2,797,043
Restricted:										
TABOR Emergency Reserve		15,865,400		-		-		-		15,865,400
Medicaid Grant		2,974,795		-		-		-		2,974,795
Committed:										
3% Board Reserves		15,865,400		-		-		-		15,865,400
Assigned:										
School Carryover		19,478,605		-		985,458		-		20,464,063
Enterprise Reserves for COVID		1,775,000		-		-		-		1,775,000
Extended Service Severance Facility Use Revenue Share		95,803 1,085,761		-		-		-		95,803 1,085,761
Cash in Lieu		1,085,701		-		- 6,567,901		-		6,567,901
2018 Mill Levy Override Carryover		9,262,081		-		0,507,501		_		9,262,081
Security and Mental Health Initiatives		823,182		-		-		-		823,182
Master Capital Plan Projects in Process				-		4,608,340		-		4,608,340
Subfund Carryover		-		-		5,726,027		5,364,944		11,090,971
Unassigned		61,602,949		-						61,602,949
Total Fund Balances		130,969,479		-		17,887,726		6,021,484		154,878,689
Total Liabilites, Deferred Inflows	\$	163,318,157	\$	36,160	\$	18,157,499	\$	6,818,538	\$	188,330,354
of Resources and Fund Balances	*			2 3,200	÷		*	-,,	*	,,

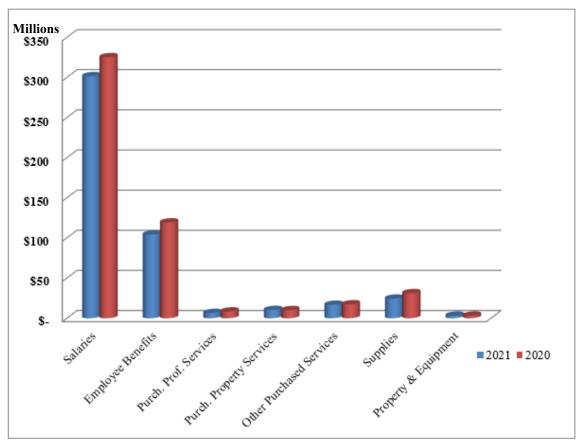
# Combined General Fund Combining Schedule of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended June 30, 2021

	General Fund 10	Outdoor Education Fund 13	Capital Projects Fund 14	Transportation Fund 25	Combined General Fund
REVENUES					
Property Taxes	\$ 264,170,216	\$ -	\$ -	\$ -	\$ 264,170,216
Specific Ownership Tax	31,547,273	-	-	-	31,547,273
Intergovernmental State Sources:					
Equalization	293,808,622	-	-	-	293,808,622
Special Education	14,864,032	-	-	-	14,864,032
Vocational Education	770,460	-	-	-	770,460
Other State	13,352,604	4,500	35,000	5,421,079	18,813,183
Charges for Services	13,777,138	348,020	-	295,967	14,421,125
Contributions and Donations	1,969,028	904	61,434	470,221	2,501,587
Investment Earnings	114,766	-	-	-	114,766
Other	6,808,787		2,877,936	5,980	9,692,703
Total Revenues	641,182,926	353,424	2,974,370	6,193,247	650,703,967
EXPENDITURES					
Current Operating:					
Instructional Services	287,150,142	-	1,137,971	-	288,288,113
Funding to Charter Schools Supporting Services:	137,809,602	-	-	-	137,809,602
Pupil Support Services	88,809,212	576,545	48,607	-	89,434,364
Operations and Maintenance	40,001,995	25,875	1,579,185	19,128,713	60,735,768
Central Supporting Services	28,095,206	-	202,383	-	28,297,589
Facility Acquisition and Construction	450,349		1,216,904		1,667,253
Total Expenditures	582,316,506	602,420	4,185,050	19,128,713	606,232,689
EXCESS (DEFICIENCY) OF					
REVENUES OVER EXPENDITURES	58,866,420	(248,996)	(1,210,680)	(12,935,466)	44,471,278
OTHER FINANCING SOURCES (USES)					
Proceeds from Sale of Capital Assets	148,608	-	-	-	148,608
Transfers In/Out	(31,344,056)	248,084	8,537,456	15,017,215	(7,541,301)
Total Other Financing Sources (Uses)	(31,195,448)	248,084	8,537,456	15,017,215	(7,392,693)
NET CHANGES IN FUND BALANCES	27,670,972	(912)	7,326,776	2,081,749	37,078,585
FUND BALANCES, Beginning	103,298,507	912	10,560,950	3,939,735	117,800,104
FUND BALANCES, Ending	\$ 130,969,479		\$ 17,887,726	\$ 6,021,484	\$ 154,878,689

# Combined General Fund Schedule of Expenditures by Object - Budget to Actual For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

	2021									
		Adopted	Amended				Variance		2020	
		Budget	idget Budget		Actual		with Budget		Actual	
EXPENDITURES										
Salaries	\$	321,155,894	\$	315,389,981	\$	301,516,210	\$	13,873,771	\$	325,213,722
Employee Benefits		112,287,147		110,556,238		104,159,897		6,396,341		119,346,022
Purchased Professional Services		6,606,306		8,158,490		6,505,172		1,653,318		8,399,949
Purchased Property Services		9,120,182		10,122,465		10,271,052		(148,587)		10,079,939
Other Purchased Services		16,433,687		18,456,424		16,731,205		1,725,219		17,318,977
Supplies		58,228,149		60,594,977		24,391,216		36,203,761		31,175,721
Property & Equipment		859,765		9,100,728		3,119,186		5,981,542		3,215,034
Other, Chargebacks/Credits		18,190,961		20,614,070		1,729,149		18,884,921		3,959,961
Total Expenditures		542,882,091		552,993,373		468,423,087		84,570,286		518,709,325
Charter School Allocations		137,377,919		138,269,503		137,809,602		459,901		153,937,969
Interfund Transfers, net		7,343,563		7,541,301		7,541,301		-		9,712,922
Total Expenditures	\$	687,603,573	\$	698,804,177	\$	613,773,990	\$	85,030,187	\$	682,360,216

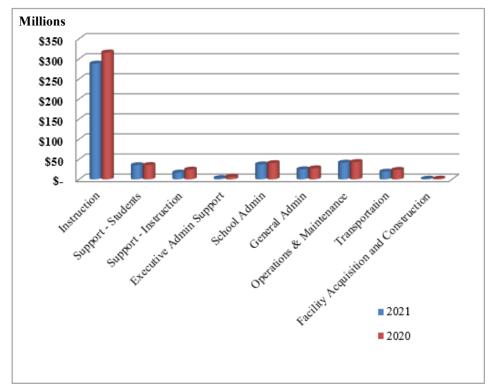
Fiscal Year 2021 and 2020 Combined General Fund Expenditures by Object



# Combined General Funds Schedule of Expenditures by Program - Budget to Actual For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

	Adopted Budget	Amended Budget	Actual	Variance with Budget	2020 Actuals
EXPENDITURES	0	0		0	
Instructional:					
Instruction	\$331,606,330	\$322,942,724	\$288,288,113	\$ 34,654,611	\$315,892,083
Support - Students	40,334,889	42,945,084	35,306,873	7,638,211	35,635,847
Support - Instruction	19,225,334	19,167,561	16,851,041	2,316,520	24,280,337
Support Services:					
Executive Admin Support	5,870,860	3,512,403	3,244,152	268,251	6,472,711
School Admin	37,930,692	40,583,533	37,276,450	3,307,083	40,442,133
General Admin	25,978,472	33,847,164	25,053,437	8,793,727	27,482,828
Operations & Maintenance	43,583,320	53,044,160	41,584,825	11,459,335	43,120,177
Transportation	24,082,818	24,444,086	19,150,943	5,293,143	23,594,088
Facility Acquisition and Construction	14,269,376	12,506,658	1,667,253	10,839,405	1,789,121
Total Expenditures	542,882,091	552,993,373	468,423,087	84,570,286	518,709,325
Charter Schools	137,377,919	138,269,503	137,809,602	459,901	153,937,969
Interfund Transfers, net (for	3,566,981	3,875,219	3,875,219	-	4,789,742
instructional programs)					
Interfund Transfers, net (for support programs)	3,776,582	3,666,082	3,666,082		4,923,180
Total Expenditures	\$687,603,573	\$698,804,177	\$613,773,990	\$ 85,030,187	\$682,360,216

#### Fiscal Year 2021 and 2020 Combined General Fund Expenditures by Program



# Combined General Funds Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance For the Fiscal Years Ended June 30, 2021 and 2020

	2021		2020		
REVENUES					
Taxes	\$	295,717,489	\$	285,071,344	
Intergovernmental:					
State Equalization		293,808,622		335,347,882	
Special Education		14,864,032		14,583,294	
Vocational Education		770,460		875,382	
Other State		18,813,183		26,439,995	
Charges for Services		18,014,415		24,410,659	
Contributions and Donations		2,501,587	9,578,319		
Investment Earnings		114,766		1,205,565	
Other		6,099,413		4,958,918	
Total Revenues		650,703,967		702,471,358	
EXPENDITURES					
Current Operating:					
Instructional Services		288,288,113		315,892,083	
Charter School Allocations		137,809,602		153,937,969	
Supporting Services:					
Pupil Support Services		89,434,364		100,358,317	
Operations and Maintenance		60,735,768		66,714,265	
Central Supporting Services		28,297,589		33,955,539	
Facility Acquisition and Construction		1,667,253		1,789,121	
Total Expenditures		606,232,689		672,647,294	
DEFICIENCY OF REVENUES OVER EXPENDITURES		44,471,278		29,824,064	
OTHER FINANCING SOURCES (USES)					
Proceeds from Sale of Capital Assets		148,608		41,376	
Transfers Out		(7,541,301)		(9,712,922)	
Total Other Financing Sources (Uses)		(7,392,693)		(9,671,546)	
NET CHANGES IN FUND BALANCES		37,078,585		20,152,518	
FUND BALANCES, Beginning		117,800,104		97,647,586	
FUND BALANCES, Ending	\$	154,878,689	\$	117,800,104	



# THIS PAGE INTENTIONALLY LEFT BLANK

# Non-Major Governmental Funds

# Combining Balance Sheet Combining Schedule of Revenues, Expenditures and Changes in Fund Balances

Nutrition Services National School Lunch Program (NSLP) Fund Pupil Activity Fund Athletics and Activities Fund Nutrition Services Non-National School Lunch Program (NSLP) Fund Child Care Fund Certificates of Participation Lease Payment Fund

#### Non-Major Governmental Funds Combining Balance Sheet June 30, 2021

	Nutrition Services Fund 21	Pupil Activity Fund 23	Athletics and Activities Fund 26		Nutrition Services Non-NSLP Fund 28	Child Care Fund 29	COP Lease Payment Fund 39		al Non-Major overnmental Funds
ASSETS		<b>•</b> • • • • • • • •	<u>_</u>		<b>•</b> • • • • • • • •				
Cash and Investments	\$ 1,865,933	\$ 1,096,034	\$	2,210,554	\$ 359,118	\$ 612,615	\$ 16,377	\$	6,160,631
Grants Receivable	2,622,964	-		-	-	-	-		2,622,964
Accounts Receivable	21,396	189		6,852	160	-	-		28,597
Inventories	909,923	-		-	-	-	-		909,923
Restricted Cash and Investments	-			-			12,098,083	·	12,098,083
Total Assets	\$ 5,420,216	\$ 1,096,223	\$	2,217,406	\$ 359,278	\$ 612,615	\$ 12,114,460	\$	21,820,198
LIABILITIES									
Accounts Payable	\$ 177,797	\$ 12,058	\$	306,379	\$-	10,007	\$ -	\$	506,241
Accrued Compensation	280,304	1,612		102,773	-	400,284	-		784,973
Unearned Revenues	637,458			20,140	342,477	19,500			1,019,575
Total Liabilities	1,095,559	13,670		429,292	342,477	429,791			2,310,789
FUND BALANCES									
Restricted	4,324,657	-		-	-	-	12,098,083		16,422,740
Assigned		1,082,553		1,788,114	16,801	182,824	16,377		3,086,669
Total Fund Balances	4,324,657	1,082,553		1,788,114	16,801	182,824	12,114,460		19,509,409
Total Liabilities and Fund									
Balances	\$ 5,420,216	\$ 1,096,223	\$	2,217,406	\$ 359,278	\$ 612,615	\$ 12,114,460	\$	21,820,198

#### Non-Major Governmental Funds Combining Schedule of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended June 30, 2021

	Nutrition Services Fund 21	Pupil Activity Fund 23	Athletics and Activities Fund 26	Nutrition Services Non-NSLP Fund 28	Child Care Fund 29	COP Lease Payment Fund 39	Total Non-Major Governmental Funds
REVENUES Intergovernmental	\$ 16,949,536	s -	s -	s -	\$ 889,802	s -	\$ 17,839,338
Charges for Services	2,150,842	235,462	5,727,710	248,891	5,206,680	φ -	13,569,585
Aspen View COP Lease Payment	-	-	-	-	-	882,641	882,641
Fundrasing and Donations	-	111,597	1,322,108	-	-	-	1,433,705
Other	111,670		126,548		58,594	228	297,040
Total Revenues	19,212,048	347,059	7,176,366	248,891	6,155,076	882,869	34,022,309
EXPENDITURES Current Operating: Instruction	-	380,894	8,918,289	-	7,395,413	-	16,694,596
Supporting Services	16,443,617	-	1,660,370	349,896	792,081	-	19,245,964
Lease Payments:						2 500 000	2 500 000
Principal Retirement	-	-	-	-	-	2,580,000	2,580,000
Interest and Fiscal Charges	-					824,406	824,406
Total Expenditures	16,443,617	380,894	10,578,659	349,896	8,187,494	3,404,406	39,344,966
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	2,768,431	(33,835)	(3,402,293)	(101,005)	(2,032,418)	(2,521,537)	(5,322,657)
OTHER FINANCING SOURCES							
Proceeds from COP Refunding	-	-	-	-	-	12,098,083	12,098,083
Proceeds from Sale of Capital Assets	18,340	-	-	-	-	-	18,340
Transfers In	445,352		4,091,523		487,045	2,517,381	7,541,301
Total Other Financing Sources	463,692		4,091,523		487,045	14,615,464	19,657,724
NET CHANGE IN FUND BALANCES	3,232,123	(33,835)	689,230	(101,005)	(1,545,373)	12,093,927	14,335,067
FUND BALANCE, Beginning	1,092,534	1,116,388	1,098,884	117,806	1,728,197	20,533	5,174,342
FUND BALANCE, Ending	\$ 4,324,657	\$ 1,082,553	\$ 1,788,114	\$ 16,801	\$ 182,824	\$ 12,114,460	\$ 19,509,409

#### Fund 21 Nutrition Services Fund Schedule of Revenues, Expenditures and Changes in Fund Balance For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

		20	021		
	Adopted	Amended		Variance	2020
	Budget	Budget	Actual	with Budget	Actual
REVENUES					
Intergovernmental:					
Federal Government Lunch Program	\$ 2,842,163	\$ 14,664,262	\$ 16,059,720	\$ 1,395,458	\$ 3,618,717
Commodity Contribution	790,966	790,966	790,413	(553)	813,143
State Match	168,289	99,403	99,403	-	149,254
Food Sales	10,395,460	1,468,854	2,150,842	681,988	7,868,551
Other	105,290	53,000	111,670	58,670	73,108
Total Revenues	14,302,168	17,076,485	19,212,048	2,135,563	12,522,773
EXPENDITURES Supporting Services:					
Food Purchases	5,179,617	6,305,285	6,789,929	(484,644)	5,210,926
Salaries and Benefits	6,956,368	8,198,924	8,568,517	(369,593)	6,645,059
Purchased Services	487,041	108,338	86,951	21,387	326,982
Supplies and Equipment	845,613	832,363	818,561	13,802	691,941
Capital Outlay	125,000	160,544	105,609	54,935	81,043
Other	811,254	838,163	74,050	764,113	797,755
Total Expenditures	14,404,893	16,443,617	16,443,617	-	13,753,706
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(102,725)	632,868	2,768,431	2,135,563	(1,230,933)
OTHER FINANCING SOURCES					
Transfers In	351,634	445,352	445,352	_	351,634
Proceeds from Sale of Capital Assets		36,413	18,340	(18,073)	9,677
Total Other Financing Sources	351,634	481,765	463,692	(18,073)	361,311
NET CHANGE IN FUND BALANCE	\$ 248,909	\$ 1,114,633	3,232,123	\$ 2,117,490	(869,622)
FUND BALANCE, Beginning			1,092,534		1,962,156
FUND BALANCE, Ending			\$ 4,324,657		\$ 1,092,534

#### Fund 23 Pupil Activity Fund Schedule of Revenues, Expenditures and Changes in Fund Balance For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

		20	21				
	 Adopted	Amended				Variance	2020
	 Budget	 Budget		Actual	W	ith Budget	 Actual
REVENUES							
Charges for Services:							
Student Fees	\$ 1,685,550	\$ 1,685,550	\$	227,857	\$	(1,457,693)	\$ 963,751
Gate Fees	-	-		7,535		7,535	27,293
Merchandise Sales	-	-		70		70	4,403
Fundraising and Donations	 _	 -		111,597		111,597	 141,522
Total Revenues	 1,685,550	 1,685,550		347,059		(1,338,491)	 1,136,969
EXPENDITURES							
Salaries and Benefits	150,128	150,128		45,034		105,094	93,843
Purchased Services	749,327	749,326		4,507		744,819	434,416
Supplies	1,575,595	1,870,111		299,970		1,570,141	615,492
Capital Outlay	12,589	12,589		6,085		6,504	12,589
Other	 19,784	 19,784		25,298		(5,514)	 17,970
Total Expenditures	 2,507,423	 2,801,938		380,894		2,421,044	 1,174,310
EXCESS (DEFICIENCY) OF REVENUE OVER EXPENDITURES	 (821,873)	 (1,116,388)		(33,835)		1,082,553	 (37,341)
NET CHANGE IN FUND BALANCE	\$ (821,873)	\$ (1,116,388)		(33,835)	\$	1,082,553	(37,341)
FUND BALANCE, Beginning				1,116,388			 1,153,729
FUND BALANCE, Ending			\$	1,082,553			\$ 1,116,388

#### Fund 26 Athletics and Activities Fund Schedule of Revenues, Expenditures and Changes in Fund Balance For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

		Adopted	Amended			Variance	2020
		Budget	 Budget	 Actual	W	ith Budget	 Actual
REVENUES							
Charges for Services:							
Student Fees	\$	4,045,722	\$ 4,045,722	\$ 2,427,792	\$	(1,617,930)	\$ 2,132,684
Gate Fees		1,149,436	1,149,436	278,632		(870,804)	927,504
Merchandise Sales		4,501,073	4,497,869	3,021,286		(1,476,583)	3,859,595
Fundraising and Donations		2,396,028	2,445,444	1,322,108		(1,123,336)	1,913,936
Other		248,369	 246,999	 126,548		(120,451)	 105,338
Total Revenues		12,340,628	 12,385,470	 7,176,366		(5,209,104)	 8,939,057
EXPENDITURES							
Instructional:							
Salaries and Benefits		5,138,537	5,096,093	4,846,198		249,895	6,030,822
Purchased Services		3,765,062	3,761,212	1,601,468		2,159,744	2,921,540
Supplies		4,242,143	5,132,382	2,351,421		2,780,961	3,097,276
Capital Outlay		136,689	165,736	91,393		74,343	341,601
Other		492,673	492,673	27,809		464,864	135,179
Supporting Services:							
Salaries and Benefits		46,291	45,420	316,350		(270,930)	476,293
Purchased Services		1,234,025	1,235,275	765,461		469,814	1,098,134
Supplies		2,240,602	1,108,382	356,165		752,217	503,748
Capital Outlay		158,446	276,472	165,010		111,462	455,613
Other		262,232	 262,232	 57,384		204,848	 74,098
Total Expenditures		17,716,700	 17,575,877	 10,578,659		6,997,218	 15,134,304
EXCESS (DEFICIENCY) OF REVENUES							
OVER EXPENDITURES		(5,376,072)	 (5,190,407)	 (3,402,293)		1,788,114	 (6,195,247)
OTHER FINANCING SOURCES							
Transfers In		3,974,098	 4,091,523	 4,091,523		-	 5,791,709
NET CHANGE IN FUND BALANCE	\$	(1,401,974)	\$ (1,098,884)	689,230	\$	1,788,114	(403,538)
FUND BALANCE, Beginning				 1,098,884			 1,502,422
FUND BALANCE, Ending				\$ 1,788,114			\$ 1,098,884

#### Fund 28 Nutrition Services Non-NSLP Fund Schedule of Revenues, Expenditures and Changes in Fund Balance For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

		2	021		
	Adopted	Amended		Variance	2020
	Budget	Budget	Actual	with Budget	Actual
REVENUES					
Food Sales	\$ 6,533,622	\$ 738,176	\$ 248,891	\$ (489,285)	\$ 5,573,451
Total Revenues	6,533,622	738,176	248,891	(489,285)	5,573,451
EXPENDITURES					
Supporting Services:					
Food Purchases	1,998,968	229,046	147,298	81,748	2,130,979
Salaries and Benefits	3,603,017	384,638	11,825	372,813	3,384,799
Purchased Services	542,950	95,939	50,227	45,712	395,127
Supplies and Equipment	246,296	134,421	128,608	5,813	171,573
Capital Outlay	40,000	11,938	11,938	-	111,183
Other	26,909				21,063
Total Expenditures	6,458,140	855,982	349,896	506,086	6,214,724
EXCESS (DEFICIENCY) OF REVENUES					
OVER EXPENDITURES	75,482	(117,806	(101,005)	16,801	(641,273)
OTHER FINANCING SOURCES					
Transfers In	93,718				643,718
Total Other Financing Sources	93,718				643,718
NET CHANGE IN FUND BALANCE	\$ 169,200	\$ (117,806	(101,005)	\$ 16,801	2,445
FUND BALANCE, Beginning			117,806		115,361
FUND BALANCE, Ending			\$ 16,801	-	\$ 117,806

#### Fund 29 Child Care Fund Schedule of Revenues, Expenditures and Changes in Fund Balance For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

				202	21				
	Adopted		1	Amended				Variance	2020
	Budget			Budget		Actual	W	rith Budget	 Actual
REVENUES									
Charges for Services	\$ 11,168,	058	\$	7,778,868	\$	5,206,680	\$	(2,572,188)	\$ 7,617,640
Intergovernmental State Funding		-		734,802		889,802		155,000	-
Other		-				58,594		58,594	 417
Total Revenues	11,168,	058		8,513,670		6,155,076		(2,358,594)	 7,618,057
EXPENDITURES									
Instructional:									
Salaries and Benefits	7,807,	561		8,209,399		6,903,981		1,305,418	8,243,979
Purchased Services	1,040,	733		531,197		289,702		241,495	812,573
Supplies	762,	873		342,013		122,903		219,110	386,033
Capital Outlay		-		-		-		-	15,001
Other	346,	353		76,445		78,827		(2,382)	210,045
Supporting Services:									
Salaries and Benefits	697,	137		668,068		651,860		16,208	600,655
Purchased Services	15,	500		9,500		5,307		4,193	15,063
Supplies		744		11,000		865		10,135	7,447
Other	146,	771		146,488		134,049		12,439	 130,809
Total Expenditures	10,847,	672		9,994,110		8,187,494		1,806,616	 10,421,605
EXCESS (DEFICIENCY) OF REVENUES									
OVER EXPENDITURES	320,	386		(1,480,440)		(2,032,418)		(551,978)	 (2,803,548)
OTHER FINANCING SOURCES									
Transfers In	487,	045		487,045		487,045		-	487,045
				,		,			 ,
Total Other Financing Sources	487,	045		487,045		487,045		-	 487,045
NET CHANGE IN FUND BALANCE	\$ 807,	431	\$	(993,395)		(1,545,373)	\$	(551,978)	(2,316,503)
FUND BALANCE, Beginning						1,728,197			 4,044,700
FUND BALANCE, Ending					\$	182,824			\$ 1,728,197

#### Fund 39 Certificates of Participation Lease Payment Fund Schedule of Revenues, Expenditures and Changes in Fund Balance For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

		2021									
		dopted		mended		1		Variance		2020	
REVENUES	<u>F</u>	Budget	]	Budget		Actual	W	ith Budget		Actual	
Aspen View COP Lease Payment	\$	962,954	\$	882,641	\$	882,641	\$	_	\$	962,790	
Investment Earnings		6,384	+	6,384	-	228	-	(6,156)		5,818	
Total Revenues		969,338		889,025		882,869		(6,156)		968,608	
EXPENDITURES											
Lease Payments:											
Principal Retirement		2,580,000		2,580,000		2,580,000		-		2,525,000	
Interest and Fiscal Charges		819,656		819,656		819,656		-		877,356	
Other		6,750		6,750		4,750		2,000		4,750	
Total Expenditures		3,406,406		3,406,406		3,404,406		2,000		3,407,106	
EXCESS (DEFICIENCY) OF REVENUES											
OVER EXPENDITURES		(2,437,068)		(2,517,381)		(2,521,537)		(4,156)		(2,438,498)	
OTHER FINANCING SOURCES											
Proceeds from COP Refunding		-		-		12,098,083		12,098,083		-	
Transfers In		2,437,068		2,517,381		2,517,381				2,438,816	
Total Other Financing Sources		2,437,068		2,517,381		14,615,464		12,098,083		2,438,816	
NET CHANGE IN FUND BALANCE	\$		\$			12,093,927	\$	12,093,927		318	
FUND BALANCE, Beginning						20,533				20,215	
FUND BALANCE, Ending					\$	12,114,460			\$	20,533	



#### THIS PAGE INTENTIONALLY LEFT BLANK

# Governmental Designated Purpose Grant Fund

## Comparative Balance Sheets Schedule of Revenues, Expenditures and Changes in Fund Balance

#### Fund 22 Governmental Designated Purpose Grants Fund Comparative Balance Sheets June 30, 2021 and 2020

	 2021	 2020
ASSETS		
Cash and Investments	\$ -	\$ 20,914,757
Grants Receivable	 4,707,309	 2,108,990
Total Assets	\$ 4,707,309	\$ 23,023,747
LIABILITIES		
Due to Other Funds	\$ 1,541,718	\$ -
Accounts Payable	1,512,740	655,948
Accrued Compensation	1,353,131	604,504
Unearned Revenues	 299,720	 21,763,295
Total Liabilities	 4,707,309	 23,023,747
FUND BALANCES		
Restricted	 -	 -
Total Liabilities and Fund Balances	\$ 4,707,309	\$ 23,023,747

#### Fund 22 Governmental Designated Purpose Grants Fund Schedule of Revenues, Expenditures and Changes in Fund Balance For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

	Adopted	Amended		Variance	2020
	Budget	Budget	Actual	with Budget	Actual
REVENUES					
Intergovernmental:					
Federal	\$ 41,625,930	\$ 42,851,040	\$ 39,155,343	\$ (3,695,697)	\$ 19,565,114
State and Local	2,838,942	2,444,413	2,244,840	(199,573)	1,810,307
Other	941,197	438,973	298,470	(140,503)	122,905
Total Revenues	45,406,069	45,734,426	41,698,653	(4,035,773)	21,498,326
EXPENDITURES					
Instruction:					
Salaries and Benefits	7,201,941	26,904,720	25,550,893	1,353,827	7,861,801
Purchased Services	1,353,567	1,479,038	1,835,124	(356,086)	1,278,653
Supplies and Materials	28,914,328	4,632,570	1,846,351	2,786,219	128,954
Capital Outlay	47,517	85,676	80,498	5,178	114,504
Other	34,603	1,364,162	252,201	1,111,961	-
Support Services:					
Salaries and Benefits	3,626,194	2,579,676	3,631,934	(1,052,258)	3,158,387
Purchased Services	1,249,622	4,529,528	2,964,360	1,565,168	7,960,928
Supplies and Materials	306,810	2,212,818	3,635,975	(1,423,157)	519,299
Capital Outlay	1,374,872	1,375,382	1,351,441	23,941	-
Other	1,296,615	570,856	549,876	20,980	475,800
Total Expenditures	45,406,069	45,734,426	41,698,653	4,035,773	21,498,326
NET CHANGE IN FUND BALANCE	\$ -	<u> </u>	-	<u>\$</u>	-
FUND BALANCE, Beginning					<u> </u>
FUND BALANCE, Ending			\$ -		\$ -



THIS PAGE INTENTIONALLY LEFT BLANK

# **Bond Redemption Fund**

Comparative Balance Sheets Schedule of Revenues, Expenditures and Changes in Fund Balance

#### Fund 31 Bond Redemption Fund Comparative Balance Sheets June 30, 2021 and 2020

	 2021	 2020
ASSETS		
Receivables:		
Property Taxes, Net of Allowance for Uncollectible Taxes	\$ 1,563,622	\$ 2,382,075
Accured Interest on Investments	12,246	44,975
Restricted Cash and Investment	 70,937,724	 66,102,249
Total Assets	\$ 72,513,592	\$ 68,529,299
DEFERRED INFLOWS OF RESOURCES		
Unavailable - Property Taxes	\$ 700,104	\$ 916,102
FUND BALANCES		
Restricted:		
Debt Service	 71,813,488	 67,613,197
Total Fund Balances	 71,813,488	 67,613,197
Total Liabilities, Deferred Inflows of Resources		
and Fund Balances	\$ 72,513,592	\$ 68,529,299

#### Fund 31 Bond Redemption Fund Schedule of Revenues, Expenditures and Changes in Fund Balance For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

		20	21				
	Adopted	Amended			۷	/ariance	2020
	 Budget	 Budget		Actual	with Budget		 Actual
REVENUES							
Property Taxes	\$ 58,693,094	\$ 60,042,104	\$	60,010,997	\$	(31,107)	\$ 58,382,363
Investment Earnings	 682,510	 463,915		125,375		(338,540)	 894,211
Total Revenues	 59,375,604	 60,506,019		60,136,372		(369,647)	 59,276,574
EXPENDITURES							
Debt Service:							
Principal Retirement	35,465,000	35,465,000		35,465,000		-	31,615,000
Interest and Fiscal Charges	20,467,581	20,467,581		20,467,581		-	21,879,625
Other	 5,593	 5,593		3,500		2,093	 1,800
Total Expenditures	 55,938,174	 55,938,174		55,936,081		2,093	 53,496,425
EXCESS (DEFICIENCY) OF REVENUES							
OVER EXPENDITURES	 3,437,430	 4,567,845		4,200,291		(367,554)	 5,780,149
NET CHANGE IN FUND BALANCE	\$ 3,437,430	\$ 4,567,845		4,200,291	\$	(367,554)	5,780,149
FUND BALANCE, Beginning				67,613,197			 61,833,048
FUND BALANCE, Ending			\$	71,813,488			\$ 67,613,197



THIS PAGE INTENTIONALLY LEFT BLANK



Comparative Balance Sheets Schedule of Revenues, Expenditures and Changes in Fund Balance

#### Fund 41 Building Fund Comparative Balance Sheets June 30, 2021 and 2020

	 2021	 2020
ASSETS Restricted Cash and Investments Accounts Receivable Interest Receivable	\$ 138,874,181 - 812,251	\$ 233,858,675 25,170 1,118,288
Total Assets	\$ 139,686,432	\$ 235,002,133
LIABILITIES Accounts Payable Retainage Payable	\$ 26,583,092 3,152,477	\$ 21,386,949 1,768,319
Total Liabilities	 29,735,569	 23,155,268
FUND BALANCES Restricted: Building Expenditures	109,950,863	211,846,865
Total Fund Balances	 109,950,863	 211,846,865
Total Liabilities and Fund Balances	\$ 139,686,432	\$ 235,002,133

#### Fund 41 Building Fund Schedule of Revenues, Expenditures and Changes in Fund Balance For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

		20	021		
	Adopted	Amended		Variance	2020
	Budget	Budget	Actual	with Budget	Actual
REVENUES					
Investment Earnings	\$ 1,013,802	\$ 4,078,584	\$ 446,925	\$ (3,631,659)	\$ 8,371,550
Total Revenues	1,013,802	4,078,584	446,925	(3,631,659)	8,371,550
EXPENDITURES					
Capital Outlay:					
Building and Building Improvements	104,140,844	109,173,381	91,844,337	17,329,044	47,548,530
Equipment	173,899	12,554,764	10,498,590	2,056,174	16,761,898
Total Expenditures	104,314,743	121,728,145	102,342,927	19,385,218	64,310,428
EXCESS (DEFICIENCY) OF REVENUES					
OVER EXPENDITURES	(103,300,941)	(117,649,561)	(101,896,002)	15,753,559	(55,938,878)
NET CHANGE IN FUND BALANCE	\$ (103,300,941)	\$ (117,649,561)	(101,896,002)	\$ 15,753,559	(55,938,878)
FUND BALANCE, Beginning			211,846,865		267,785,743
FUND BALANCE, Ending			\$ 109,950,863		\$ 211,846,865



#### THIS PAGE INTENTIONALLY LEFT BLANK

# **Internal Service Funds**

Combining Balance Sheet Combining Schedule of Revenues, Expenses and Changes in Fund Net Position Combining Statement of Cash Flows

> Medical Fund Short Term Disability Fund

#### Internal Service Funds Combining Balance Sheet June 30, 2021

ASSETS	Medical Fund 65	D	ort Term isability Fund 66	Total Internal Service Funds		
Current Assets:						
Cash and Investments	\$ 5,548,613	\$	496,634	\$	6,045,247	
Accounts Receivable	3,655		-		3,655	
Prepaid Costs	 3,005,432		103,000		3,108,432	
Total Assets	\$ 8,557,700	\$	599,634	\$	9,157,334	
LIABILITIES						
Current Liabilities:						
Accounts Payable	\$ 680	\$	-	\$	680	
Accrued Insurance Claims	 4,587,600		-		4,587,600	
Total Current Liabilities	 4,588,280				4,588,280	
NET POSITION						
Unrestricted	 3,969,420		599,634		4,569,054	
Total Net Position	 3,969,420		599,634		4,569,054	
Total Liabilities and Net Position	\$ 8,557,700	\$	599,634	\$	9,157,334	

#### Internal Service Funds Combining Schedule of Revenues, Expenses and Changes in Fund Net Position For the Fiscal Year Ended June 30, 2021

	Medical Fund 65	D	ort Term isability Fund 66	Total Internal Service Funds			
REVENUES							
Premium Revenue	\$ 53,929,696	\$	498,133	\$	54,427,829		
Other	 34,123		_		34,123		
Total Revenues	 53,963,819		498,133	54,461,952			
EXPENSES							
Insurance and Claims	57,475,447		437,901		57,913,348		
Stop Loss Premiums	684,848		-		684,848		
Salaries and Benefits	38,051		-		38,051		
Purchased Services	943,321		165,204		1,108,525		
Supplies	 51,557		-		51,557		
Total Expenses	 59,193,224		603,105		59,796,329		
OPERATING (LOSS)	 (5,229,405)		(104,972)		(5,334,377)		
NON-OPERA TING REVENUES							
Investment Earnings	 15,318				15,318		
Total Non-Operating Revenues	 15,318				15,318		
CHANGE IN NET POSITION	(5,214,087)		(104,972)		(5,319,059)		
NET POSITION, Beginning	 9,183,507		704,606		9,888,113		
NET POSITION, Ending	\$ 3,969,420	\$	599,634	\$	4,569,054		

#### Internal Service Funds Combining Statement of Cash Flows For the Fiscal Year Ended June 30, 2021

		Medical Fund 65	Ι	hort Term Disability Fund 66	To	otal Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES: Receipts from Customers Payments to Suppliers Payments to Employees	\$	54,217,303 (58,274,101) (38,051)	\$	498,133 (603,105)	\$	54,715,436 (58,877,206) (38,051)
Net Cash (Used by) Operating Activities		(4,094,849)		(104,972)		(4,199,821)
CASH FLOWS FROM INVESTING ACTIVITIES: Earnings on Investments		15,318		-		15,318
NET (DECREASE) IN CASH AND CASH EQUIVALENTS		(4,079,531)		(104,972)		(4,184,503)
CASH AND CASH EQUIVALENTS, Beginning		9,628,144		601,606		10,229,750
CASH AND CASH EQUIVALENTS, Ending	\$	5,548,613	\$	496,634	\$	6,045,247
RECONCILIATION OF OPERATING INCOME TO NET CASH (USED BY) PROVIDED TO OPERATING ACTIVITIES: Operating (Loss)	\$	(5,229,405)	\$	(104,972)	\$	(5,334,377)
Changes in Assets and Liabilities:	ψ	(3,22),103)	Ψ	(101,972)	Ψ	(3,331,377)
Change in Prepaid Costs		257,139		-		257,139
Change in Accounts Receivable		(3,655)		-		(3,655)
Change in Accounts Payable		(7,128)		-		(7,128)
Change in Accrued Insurance Claims		888,200				888,200
Total Adjustments		1,134,556				1,134,556
NET CASH (USED BY) OPERATING ACTIVITIES	\$	(4,094,849)	\$	(104,972)	\$	(4,199,821)

#### Fund 65 Medical Fund Schedule of Revenues, Expenses and Changes in Fund Net Position For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

	 Adopted		Amended		Variance			2020
	 Budget	Budget		 Actual		with Budget		Actual
REVENUES								
Health Revenue	\$ 54,760,171	\$	52,760,171	\$ 50,624,110	\$	(2,136,061)	\$	50,291,493
Dental Revenue	3,491,609		3,491,609	3,305,586		(186,023)		3,421,876
Other	 31,000		31,000	 34,123		3,123		23,532
Total Revenues	 58,282,780		56,282,780	 53,963,819		(2,318,961)		53,736,901
EXPENSES								
Health Plan	55,732,732		57,732,732	54,521,618		3,211,114		50,422,734
Dental Plan	3,473,709		3,473,709	2,953,829		519,880		3,433,573
Stop Loss Premiums	734,342		734,342	684,848		49,494		698,435
Salaries and Benefits	46,272		46,272	38,051		8,221		39,726
Purchased Services	982,904		982,904	943,321		39,583		931,894
Supplies	 46,500		46,500	 51,557		(5,057)		37,357
Total Expenses	 61,016,459		63,016,459	 59,193,224		3,823,235		55,563,719
OPERATING INCOME (LOSS)	 (2,733,679)		(6,733,679)	 (5,229,405)		1,504,274		(1,826,818)
NON-OPERATING REVENUES								
Investment Earnings	 240,000		240,000	 15,318		(224,682)		167,547
Total Non-Operating Revenues	 240,000		240,000	 15,318		(224,682)		167,547
CHANGE IN NET POSITION	\$ (2,493,679)	\$	(6,493,679)	(5,214,087)	\$	1,279,592		(1,659,271)
NET POSITION, Beginning				 9,183,507				10,842,778
NET POSITION, Ending				\$ 3,969,420			\$	9,183,507

#### Fund 66 Short Term Disability Fund Schedule of Revenues, Expenses and Changes in Fund Net Position For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

	А	dopted	Amended				Variance			2020
	I	Budget	]	Budget		Actual		with Budget		Actual
REVENUES										
Short Term Disability Revenue	\$	524,880	\$	524,880	\$	498,133	\$	(26,747)	\$	495,197
Total Revenues		524,880		524,880		498,133		(26,747)		495,197
EXPENSES										
Claims		462,559		462,559		437,901		24,658		398,081
Purchased Services		190,000		190,000		165,204		24,796		168,143
Total Expenses		652,559		652,559		603,105		49,454		566,224
OPERATING (LOSS) INCOME		(127,679)		(127,679)		(104,972)		22,707		(71,027)
CHANGE IN NET POSITION	\$	(127,679)	\$	(127,679)		(104,972)	\$	22,707		(71,027)
NET POSITION, Beginning						704,606				775,633
NET POSITION, Ending					\$	599,634			\$	704,606



# Private Purpose Trust Scholarship Fund

#### Fund 75 Private Purpose Trust Scholarship Fund Schedule of Changes in Fiduciary Net Position - Budget to Actual For the Fiscal Year Ended June 30, 2021 (With Comparative Actual Information for the Year Ended June 30, 2020)

				20	21					
	Ac	Adopted Amended					Va	riance		2020
	B	udget		Budget	Actual		with Budget		A	Actual
ADDITIONS										
Contributions	\$	60,000	\$	56,617	\$	56,617	\$		\$	58,000
Total Additions		60,000		56,617		56,617				58,000
DEDUCTIONS										
Grants and Scholarships		56,000		56,000		52,000		4,000		55,000
Total Deductions		56,000		56,000		52,000		4,000		55,000
CHANGE IN NET POSITION	\$	4,000	\$	617		4,617	\$	4,000		3,000
NET POSITION, Beginning						37,012				34,012
NET POSITION, Ending					\$	41,629			\$	37,012

# Component Units (Charter Schools)

Component units (Charter Schools) have separate governing boards but are dependent upon the District for the majority of their funding. Charter Schools are responsible for their own audits.

# Discretely Presented Component Units (Charter Schools)

## Combining Statement of Net Position Combining Statement of Activities

## Discretely Presented Component Units Combining Statement of Net Position

	Academy Charter School	American Academy	Aspen View Academy	Ben Franklin Academy Charter School
ASSETS	¢ 5 22 4 700	¢ (000 212	¢ 2 222 207	¢ (000.007
Cash and Investments Accounts Receivable	\$ 5,334,708 11,893	\$ 6,999,213 107,031	\$ 3,323,297 4,795	\$ 6,908,887 50
Inventories	11,695	107,031	4,793 9,189	50
Prepaid Costs & Other Assets	47,563	- 188,971	9,109	-
Deposits	-7,505			_
Restricted Cash and Investments	601,114	4,207,682	15,795,391	2,000,496
Capital Assets, Not Being Depreciated	1,427,700	3,657,167	11,210,770	2,000,490
Capital Assets, Net of Accumulated	1,127,700	3,037,107	11,210,770	
Depreciation	4,593,286	45,357,720	12,362,041	15,908,252
Total Assets	12,016,264	60,517,784	42,705,483	24,817,685
DEFERRED OUTFLOWS OF RESOURCES				
Related to Pensions	2,819,905	14,412,431	5,043,789	3,570,809
Related to OPEB	26,966	351,303	99,688	66,230
Loss on Debt Refunding	384,247	916,306	-	-
Total Deferred Outflows of Resources	3,231,118	15,680,040	5,143,477	3,637,039
Total Detened Outflows of Resources	5,251,116	13,000,040	5,145,477	5,057,059
LIABILITIES				
Accounts Payable	104,728	68,375	163,503	50,146
Accrued Liabilities	15,735	-	407,068	103,147
Accrued Compensation	295,649	1,099,303	-	864,242
Accrued Interest Payable	8,635	2,739,350	-	390,350
Unearned Revenues	1,055	141,465	-	1,740
Non-Current Liabilities:	250 409	200.259	5(0,000	270.000
Due Within One Year Due in More Than One Year	259,408 5,351,119	290,358 64,330,544	560,000 38,459,987	370,000 18,302,778
Pension Liability	8,936,721	36,575,767	12,965,648	11,324,919
OPEB Liability	324,809	1,329,082	471,256	411,506
·				
Total Liabilities	15,297,859	106,574,244	53,027,462	31,818,828
DEFERRED INFLOWS OF RESOURCES				
Related to Pension	3,988,703	14,199,228	5,743,959	4,730,686
Related to OPEB	114,904	1,434,269	158,560	141,187
Total Deferred Inflows of Resources	4,103,607	15,633,497	5,902,519	4,871,873
NET POSITION				
Net Investment in Capital Assets	1,241,409	14,221,172	(15,447,176)	(2,764,526)
Restricted for:				
Emergencies	192,074	900,000	305,360	264,933
Debt Service, Repairs	592,479	4,396,653	-	1,610,146
Unrestricted	(6,180,046)	(65,527,742)	4,060,795	(7,346,530)
Total Net Position	\$ (4,154,084)	\$ (46,009,917)	\$ (11,081,021)	\$ (8,235,977)

## Discretely Presented Component Units (Continued)

Combining Statement of Net Position

	Challenge to Excellence Charter School	DCS Montessori Charter School	Global Village Academy	Hope Online Learning Academy C0-op
ASSETS				
Cash and Investments	\$ 3,921,985	\$ 1,918,137	\$ 147,123	\$ 937,583
Accounts Receivable	2,665	12,141	168,180	498,209
Inventories	-	-	-	-
Prepaid Costs & Other Assets	10,929	9,273	-	340,156
Deposits	-	-	11,200	138,621
Restricted Cash and Investments	29,259	1,123,795	-	365,095
Capital Assets, Not Being Depreciated	1,027,634	508,415	-	-
Capital Assets, Net of Accumulated				
Depreciation	2,784,007	5,434,450	110,857	156,453
Total Assets	7,776,479	9,006,211	437,360	2,436,117
DEFERRED OUTFLOWS OF RESOURCES				
Related to Pensions	1,958,358	1,762,811	1,528,341	1,925,860
Related to OPEB	35,348	22,258	50,186	63,417
Loss on Debt Refunding	146,208	306,396	50,100	05,117
Loss on Deor Refunding	140,200	500,570		
Total Deferred Outflows of Resources	2,139,914	2,091,465	1,578,527	1,989,277
LIABILITIES				
Accounts Payable	404,768	34,121	63,730	459,316
Accrued Liabilities	2,779	- ,	1,428,853	52,949
Accrued Compensation	220,237	188,340	160,438	
Accrued Interest Payable	14,987	163,557	36,033	-
Unearned Revenues	,	83,444	4,144	-
Non-Current Liabilities:		,		
Due Within One Year	180,476	305,000	-	_
Due in More Than One Year	5,023,075	6,958,022	-	_
Pension Liability	6,901,863	7,011,474	4,019,074	10,794,242
OPEB Liability	250,909	255,015	146,023	393,558
Total Liabilities	12,999,094	14,998,973	5,858,295	11,700,065
DEFERRED INFLOWS OF RESOURCES				
Related to Pension	2,915,573	3,061,819	1,560,262	7,142,766
Related to OPEB	92,154	104,140	49,257	318,047
Total Deferred Inflows of Resources	3,007,727	3,165,959	1,609,519	7,460,813
NET POSITION				
Net Investment in Capital Assets	(1,391,910)	(1,013,761)	110,857	156,453
Restricted for:	(1,5) 1,5 10)	(1,010,701)	110,007	100,100
Emergencies	160,000	162,948	111,124	365,095
Debt Service, Repairs	14,272	1,266,634		
Unrestricted	(4,872,790)		(5,673,908)	(15,257,032)
Total Net Position	\$ (6,090,428)		\$ (5,451,927)	\$ (14,735,484)

## Discretely Presented Component Units (Continued)

Combining Statement of Net Position

	Leman Classical Academy			North Star Academy		Parker Core Knowledge		Parker forming Arts
ASSETS	¢	2 9 4 9 0 2 2	ው	2 107 252	¢	2 791 022	¢	1 542 (74
Cash and Investments	\$	3,848,922	\$	3,187,352	\$	3,781,923	\$	1,543,674
Accounts Receivable Inventories		34,782		64,005		11,587		9,699
		-		-		28,104		-
Prepaid Costs & Other Assets Deposits		-		28,749		28,104 12,829		4,500
Restricted Cash and Investments		3,244,876		- 1,368,679		317,544		551,174
Capital Assets, Not Being Depreciated		2,109,522		489,207		235,020		551,174
Capital Assets, Not Being Depreciated Capital Assets, Net of Accumulated		2,109,322		469,207		255,020		-
Depreciation		26,925,104		6,908,196		8,056,811		17,492,068
Depreciation		20,923,104		0,908,190		8,030,811		17,492,000
Total Assets		36,163,206		12,046,188		12,443,818		19,601,115
DEFERRED OUTFLOWS OF RESOURCES								
Related to Pensions		4,668,140		2,971,408		3,603,362		2,803,377
Related to OPEB		200,711		72,076		45,354		68,334
Loss on Debt Refunding		-		1,841,289		481,524		-
Total Deferred Outflows of Resources		4,868,851		4,884,773		4,130,240		2,871,711
LIABILITIES								
Accounts Payable		36,230		5,706		82,190		128,075
Accrued Liabilities		-		-		242,584		-
Accrued Compensation		212,766		363,644		-		340,809
Accrued Interest Payable		828,269		76,443		25,152		19,962
Unearned Revenues		-		-		28,223		53,737
Non-Current Liabilities:								
Due Within One Year		-		425,000		256,676		-
Due in More Than One Year		34,189,533		11,366,108		8,455,850		19,396,900
Pension Liability		6,320,892		9,581,832		10,982,064		9,084,599
OPEB Liability		229,504		348,222		399,192		330,252
Total Liabilities		41,817,194		22,166,955		20,471,931		29,354,334
DEFERRED INFLOWS OF RESOURCES								
Related to Pension		2,453,860		3,719,804		4,632,509		4,740,554
Related to OPEB		73,907		122,078		132,375		136,124
Total Deferred Inflows of Resources		2,527,767		3,841,882		4,764,884		4,876,678
NET POSITION								
Net Investment in Capital Assets		(4,894,545)		(2,552,416)		125,217		(1,904,832)
Restricted for:								-
Emergencies		249,200		234,000		239,000		199,000
Debt Service, Repairs		2,133,730		1,292,236		292,392		551,174
Unrestricted		(801,289)		(8,051,696)		(9,319,366)		(10,603,528)
Total Net Position	\$	(3,312,904)	\$	(9,077,876)	\$	(8,662,757)	\$	(11,758,186)

## Discretely Presented Component Units (Continued)

Combining Statement of Net Position

		Platte River Academy		enaissance Secondary School	1	Sky View Academy arter School	S	TEM School
ASSETS	¢	2 (00 452	Φ	006 140	¢	4 104 460	¢	11.077.002
Cash and Investments	\$	2,600,452	\$	806,148	\$	4,194,469	\$	11,977,803
Accounts Receivable		179,066		26,507		61,204		182,009
Inventories		-		-		-		-
Prepaid Costs & Other Assets		5		6,349		-		18,267
Deposits		-		-		-		-
Restricted Cash and Investments		518,999 552 222		1,117,788		3,312,863		2,558,378
Capital Assets, Not Being Depreciated		553,332		-		3,534,756		2,370,970
Capital Assets, Net of Accumulated Depreciation		2 242 410		0.010.224		17 700 025		16 972 220
Depreciation		3,242,410		9,910,334		17,709,035		16,873,320
Total Assets		7,094,264		11,867,126		28,812,327		33,980,747
DEFERRED OUTFLOWS OF RESOURCES								
Related to Pensions		2,740,951		2,120,372		6,431,015		8,230,434
Related to OPEB		35,654		130,691		95,498		148,703
Loss on Debt Refunding		792,750		-		-		-
Total Deferred Outflows of Resources		3,569,355		2,251,063		6,526,513		8,379,137
LIABILITIES								
Accounts Payable		2,877		66,142		70,353		481,762
Accrued Liabilities		_,		-		-		380,474
Accrued Compensation		463,651		155,664		584,554		599,874
Accrued Interest Payable		78,833		55,963		724,441		197,578
Unearned Revenues		4,680		5,416		-		_
Non-Current Liabilities:		,						
Due Within One Year		167,599		-		508,712		305,000
Due in More Than One Year		5,569,428		12,210,000		27,261,136		26,532,433
Pension Liability		7,929,100		4,614,957		19,190,176		23,164,542
OPEB Liability	_	340,871		170,070		697,658		841,935
Total Liabilities		14,557,039		17,278,212		49,037,030		52,503,598
DEFERRED INFLOWS OF RESOURCES								
Related to Pension		3,571,619		1,791,592		8,029,389		9,791,323
Related to OPEB		107,457		60,485		224,666		294,243
Total Deferred Inflows of Resources		3,679,076		1,852,077		8,254,055		10,085,566
NET POSITION								
Net Investment in Capital Assets		1,679,268		(1,181,878)		(6,271,209)		(5,596,543)
Restricted for:								
Emergencies		152,408		96,000		399,007		575,000
Debt Service, Repairs		518,999		-		2,588,422		2,411,220
Unrestricted		(9,923,171)		(3,926,222)		(18,668,465)		(17,618,957)
Total Net Position	\$	(7,572,496)	\$	(5,012,100)	\$	(21,952,245)	\$	(20,229,280)

#### Discretely Presented Component Units (Continued)

### Combining Statement of Net Position

#### June 30, 2021

.

	World			
	Compass	<b>T</b> . 1		
ACCETC	Academy	Totals		
ASSETS Cash and Investments	\$ 2,430,566	\$ 63,862,242		
Accounts Receivable	\$ 2,450,500 11,567			
Inventories	11,507	9,189		
	25.041			
Prepaid Costs & Other Assets	35,041			
Deposits	-	162,650		
Restricted Cash and Investments	2,332,842	39,445,975		
Capital Assets, Not Being Depreciated	2,000,000	29,124,493		
Capital Assets, Net of Accumulated	15.047.774	000 770 110		
Depreciation	15,947,774	209,772,118		
Total Assets	22,757,790	344,479,964		
DEFERRED OUTFLOWS OF RESOURCES				
Related to Pensions	3,084,150	69,675,513		
Related to OPEB	62,932	1,575,349		
Loss on Debt Refunding	-	4,868,720		
Total Deferred Outflows of Resources	3,147,082	76,119,582		
LIABILITIES	20.16	0 0 (0 105		
Accounts Payable	38,165			
Accrued Liabilities	148,479			
Accrued Compensation	-	5,549,171		
Accrued Interest Payable	312,562			
Unearned Revenues	126,730	450,634		
Non-Current Liabilities:				
Due Within One Year	300,000			
Due in More Than One Year	22,910,000	306,316,913		
Pension Liability	8,345,565	197,743,435		
OPEB Liability	303,296	7,243,158		
Total Liabilities	32,484,797	531,945,910		
DEFERRED INFLOWS OF RESOURCES				
Related to Pension	3,342,419	85,416,065		
Related to OPEB	106,664			
Total Deferred Inflows of Resources	3,449,083			
NET POSITION				
Net Investment in Capital Assets	(5,262,226	) (30,746,646)		
Restricted for:	(3,202,220	, (30,/10,010)		
Emergencies	218,600	4,823,749		
Debt Service, Repairs	2,020,280			
Unrestricted	(7,005,662			
		<u></u>		
Total Net Position	\$ (10,029,008	) \$ (200,432,946)		

#### Discretely Presented Component Units Combining Statement of Activities For the Fiscal Year Ended June 30, 2021

Functions/Programs	Academy Charter School		American Academy		Aspen View Academy		Ben Franklin Academy	
EXPENSES								
Instruction	\$	2,092,579	\$	9,925,545	\$	3,476,841	\$	3,101,851
Supporting Services		1,668,098		19,129,333		6,673,674		3,828,111
Interest on Long-Term Debt		211,073		-		417,381		745,586
Business Type Activities		-		2,050		213,197		-
Total Expenses		3,971,750		29,056,928		10,781,093		7,675,548
PROGRAM REVENUES								
Charges for Services		169,435		4,913,125		555,998		505,616
Capital Grants and Contributions		329,280		-		270,188		-
Operating Grants and Contributions		201,053		205,745		726,161		502,226
Total Program Revenues		699,768		5,118,870		1,552,347		1,007,842
Net Program Expenses		(3,271,982)		(23,938,058)		(9,228,746)		(6,667,706)
GENERAL REVENUES								
Per Pupil Operating Revenue		5,192,736		20,168,262		6,968,861		6,996,286
Mill Levy		785,432		3,045,561		1,055,517		1,061,025
Capital Construction		-		779,400		-		270,944
Investment Earnings		27,575		72,655		-		8,043
Contributions and Grants		-		1,296,564		131,849		1,635
Other		66,152		803,882		1,089,374		1,156,667
Total General Revenues and Transfers		6,071,895		26,166,324		9,245,601		9,494,600
CHANGE IN NET POSITION		2,799,913		2,228,266		16,855		2,826,894
NET POSITION, Beginning, as restated		(6,953,997)		(48,238,183)		(11,097,876)		(11,062,871)
NET POSITION, Ending	\$	(4,154,084)	\$	(46,009,917)	\$	(11,081,021)	\$	(8,235,977)

Functions/Programs		hallenge to Excellence arter School	S Montessori arter School	obal Village Academy	Hope Online Learning Academy Co-op		
EXPENSES							
Instruction	\$	1,691,242	\$ 1,660,494	\$ 1,550,152	\$	7,003,112	
Supporting Services		1,962,816	1,900,224	2,334,370		499,196	
Interest on Long-Term Debt		218,753	376,799	29,249		-	
Business Type Activities		-	 -	-		195,164	
Total Expenses		3,872,811	 3,937,517	 3,913,771		7,697,472	
PROGRAM REVENUES							
Charges for Services		156,889	1,726,503	74,736		-	
Capital Grants and Contributions		-	-	116,184		-	
Operating Grants and Contributions		299,317	221,180	345,124		3,588,247	
Total Program Revenues		456,206	 1,947,683	 536,044		3,588,247	
Net Program Expenses		(3,416,605)	 (1,989,834)	 (3,377,727)		(4,109,225)	
GENERAL REVENUES							
Per Pupil Operating Revenue		4,251,683	3,402,712	3,042,605		8,954,853	
Mill Levy		643,002	514,165	453,884		-	
Capital Construction		164,594	131,615	-		-	
Investment Earnings		5,446	3,661	-		1,606	
Contributions and Grants		-	135,214	-		-	
Other		352,262	39,739	24,425			
Total General Revenues and Transfers		5,416,987	 4,227,106	 3,520,914		8,956,459	
CHANGE IN NET POSITION		2,000,382	2,237,272	143,187		4,847,234	
NET POSITION, Beginning, as restated		(8,090,810)	(9,304,528)	(5,595,114)		(19,582,718)	
NET POSITION, Ending	\$	(6,090,428)	\$ (7,067,256)	\$ (5,451,927)	\$	(14,735,484)	

Functions/Programs	an Academy Excellence	North Star Academy	Parker Core Knowledge		Per	Parker forming Arts
EXPENSES						
Instruction	\$ 2,790,669	\$ 2,788,173	\$	2,511,804	\$	1,383,942
Supporting Services	4,084,845	1,266,388		2,666,012		2,399,710
Interest on Long-Term Debt	-	-		405,633		1,952,584
Business Type Activities	 2,163,339	 1,154,678		-		-
Total Expenses	 9,038,853	 5,209,239		5,583,449		5,736,236
PROGRAM REVENUES						
Charges for Services	134,948	235,212		989,509		841,541
Capital Grants and Contributions	827,630	358,474		-		-
Operating Grants and Contributions	 66,102	 1,296,561		380,354		16,288
Total Program Revenues	 1,028,680	 1,890,247		1,369,863		857,829
Net Program Expenses	 (8,010,173)	 (3,318,992)		(4,213,586)		(4,878,407)
GENERAL REVENUES						
Per Pupil Operating Revenue	6,630,935	4,990,198		5,461,923		5,239,765
Mill Levy	1,002,918	779,144		829,757		782,477
Capital Construction	-	-		212,399		213,228
Investment Earnings	(12,128)	-		3,134		-
Contributions and Grants	-	281,158		42,514		416,079
Other	 10,721	 5,442		556,042		836,111
Total General Revenues and Transfers	 7,632,446	 6,055,942		7,105,769		7,487,660
CHANGE IN NET POSITION	(377,727)	2,736,950		2,892,183		2,609,253
NET POSITION, Beginning, as restated	 (2,935,177)	 (11,814,826)		(11,554,940)		(14,367,439)
NET POSITION, Ending	\$ (3,312,904)	\$ (9,077,876)	\$	(8,662,757)	\$	(11,758,186)

Functions/Programs	latte River Academy	enaissance Secondary School	Sky View Academy arter School	S	ΓEM School
EXPENSES					
Instruction	\$ 2,827,255	\$ 1,791,200	\$ 4,637,894	\$	5,025,272
Supporting Services	942,296	2,296,178	5,283,658		6,806,229
Interest on Long-Term Debt	291,311	671,550	1,448,881		1,170,860
Business Type Activities	 	 -	155,851		98,789
Total Expenses	 4,060,862	 4,758,928	 11,526,284		13,101,150
PROGRAM REVENUES					
Charges for Services	272,625	1,050,121	2,811,715		1,994,857
Capital Grants and Contributions	-	102,554	-		159,913
Operating Grants and Contributions	 227,959	236,639	780,051		873,939
Total Program Revenues	 500,584	 1,389,314	 3,591,766		3,028,709
Net Program Expenses	 (3,560,278)	 (3,369,614)	 (7,934,518)		(10,072,441)
GENERAL REVENUES					
Per Pupil Operating Revenue	3,945,656	2,379,248	9,740,670		13,755,580
Mill Levy	601,042	361,689	1,470,395		2,081,483
Capital Construction	153,853	-	376,387		532,812
Investment Earnings	30,784	1,223	1,384		15,748
Contributions and Grants	57,109	-	246,157		114,066
Other	 627,536	 432,512	1,872,569		23,264
Total General Revenues and Transfers	 5,415,980	 3,174,672	 13,707,562		16,522,953
CHANGE IN NET POSITION	1,855,702	(194,942)	5,773,044		6,450,512
NET POSITION, Beginning, as restated	 (9,428,198)	 (4,817,158)	(27,725,289)		(26,679,792)
NET POSITION, Ending	\$ (7,572,496)	\$ (5,012,100)	\$ (21,952,245)	\$	(20,229,280)

		World Compass	
unctions/Programs		Academy	Totals
EXPENSES			
Instruction	\$	3,371,101	\$ 57,629,126
Supporting Services	*	3,202,067	66,943,205
Interest on Long-Term Debt		1,255,447	9,195,107
Business Type Activities		-	3,983,068
Total Expenses		7,828,615	137,750,506
PROGRAM REVENUES			
Charges for Services		394,138	16,826,968
Capital Grants and Contributions		-	2,164,223
Operating Grants and Contributions		482,281	10,449,227
Total Program Revenues		876,419	29,440,418
Net Program Expenses		(6,952,196)	(108,310,088)
GENERAL REVENUES			
Per Pupil Operating Revenue		5,214,776	116,336,749
Mill Levy		786,307	16,253,798
Capital Construction		201,204	3,036,436
Investment Earnings		3,494	162,625
Contributions and Grants		33,339	2,755,684
Other		2,268,470	10,165,168
Total General Revenues and Transfers		8,507,590	148,710,460
HANGE IN NET POSITION		1,555,394	40,400,372
ET POSITION, Beginning, as restated		(11,584,402)	(240,833,318)
IET POSITION, Ending	\$	(10,029,008)	\$ (200,432,946)



# THIS PAGE INTENTIONALLY LEFT BLANK

# STATISTICAL SECTION



# THIS PAGE INTENTIONALLY LEFT BLANK

### Listing of Statistical Information

The Statistical Section presents detailed information that assists users in utilizing the basic financial statements, related notes to the financial statements as well as required and other supplementary information to assess the condition of Douglas County School District Re.1.

Financial Trends Data	152-159
These schedules show trend information to help the reader understand the District's performance and f time. Net Position by Component Change in Net Position Fund Balances, Governmental Funds Change in Fund Balances, Governmental Funds	inancial position over
Revenue Capacity Data	160-165
These schedules present property tax information related to the District. Assessed Value and Estimated Actual Value of Taxable Property Direct and Overlapping Property Tax Rates Principal Property Tax Payers Property Tax Levies and Collections	
Debt Capacity Data	166-175
These schedules present information regarding the District's levels of outstanding debt and other related in Ratios of Outstanding Debt by Type Ratios of Net General Bonded Debt Outstanding Estimated Overlapping General Obligation Debt Legal Debt Margin	formation.
Demographic and Economic Statistics	176-177
These schedules provide demographic and economic indicators relative to the District. Demographic and Economic Statistics Principal Employers	
Operating Information	178-182
These schedules contain service and infrastructure data pertaining to the District operations for the last ten Full-time Equivalent District Employees by Function/Program Operating Indicators Capital Asset Statistics by Type	years.

Note: Unless otherwise noted, the information in these schedules is derived from internal sources.

#### Net Position by Component Last Ten Fiscal Years

		2021		2020	Restated 2019 <sup>(1)</sup>	
General Activities:	¢	272 055 712	¢	2/2 201 501	¢ 240.000	
Net Investment in Capital Assets Restricted	\$	372,855,713	\$	363,201,591	\$ 340,650,9	
Unrestricted		104,218,835 (985,242,693)		86,916,311 (1,266,898,849)	81,677,8 (1,429,010,0	
Total Governmental Activities Net Position	\$	(508,168,145)	\$	(816,780,947)	\$ (1,006,681,3)	<u> </u>
Business-type Activities Net Investment in Capital Assets	\$	_	\$	_	\$	_
Restricted	ψ	-	Ψ	-	Φ	_
Unrestricted		-		-		-
Total Business-type Activities Net Position	\$	-	\$	-	\$	-
Primary Government Net Investment in Capital Assets Restricted Unrestricted	\$	372,855,713 92,120,752 (973,144,610)	\$	363,201,591 86,916,311 (1,266,597,159)	\$ 340,650,9 81,677,8 (1,429,010,0	807 982)
Total Primary Government Net Position	\$	(508,168,145)	\$	(816,780,947)	\$ (1,006,681,3	64)

<sup>(1)</sup> In fiscal year 2019, the District restated beginning net position/fund balance due to the reclassification of the agency fund to non-major special revenue fund. In accordance with GASB Statement No. 84, *Fiduciary Activities*, the District has reclassified the Pupil Activities Fund from a Fiduciary Fund to a Special Revenue Fund. Balances prior to 2019 have not been restated for these accounting changes.

<sup>(2)</sup> In fiscal year 2017, the District restated beginning balance net position/fund balance due to the adoption of GASB Statement No. 75, *Accounting and Financial Reporting for Post Employment Benefits Other Than Pension*. In addition, the District restated Nutrition Services Funds 21 and 28 due to the omission of accounts receivable and unearned revenues.

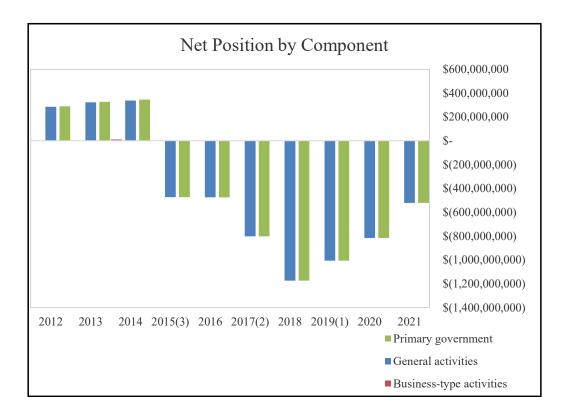
(3) In fiscal year 2015, the District restated beginning net position/fund balance due to reclassification of non-major enterprise funds to non-major special revenue funds. Consistent with the guidance from the Colorado Department of Education and in accordance with GASB Statement No. 54, *Fiduciary Funds*, management of the District has reclassified the Nutrition Services Fund and Child Care Fund from an enterprise fund to a special revenue fund, and the Outdoor Education Fund as part of the Combined General Fund.

In addition, during fiscal year 2015, the District adopted GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, which requires the District to record its proportionate share of PERA's net pension liability and related deferred inflows and outflows of resources in the government-wide financial statement.

Balances prior to 2015 are shown as originally presented and have not been restated for these accounting changes.

	2018		2017 <sup>(2)</sup>		2016		2015 <sup>(3)</sup>		2014		2013		2012
\$	320,514,061	\$	300,050,580	\$	266,307,934	\$	223,953,589	\$	195,973,287	\$	174,072,099	\$	125,537,753
	78,274,093		85,827,425		87,678,033		102,440,756		95,722,952		74,749,578		92,237,379
	(1,573,314,701)	(	(1,188,832,840)		(829,825,456)		(800,342,280)		45,382,747		72,738,537		67,437,692
<b>\$ (</b>	1,174,526,547)	\$(	(802,954,835)	\$(	475,839,489)	\$(	473,947,935)	\$	337,078,986	\$	321,560,214	\$	285,212,824
<b>•</b>		<b>•</b>		<b>•</b>		<b>•</b>		<b>•</b>		<b>•</b>		<b>.</b>	
\$	-	\$	-	\$	-	\$	-	\$	3,528,490	\$	3,290,033	\$	3,721,875
	-		-		-		-		-		-		-
-	-	•	-	•	-	•	-	•	4,526,262	•	839,446	•	181,336
\$	-	\$	-	\$	-	\$	-	\$	8,054,752	\$	4,129,479	\$	3,903,211
\$	320,514,061	\$	300,050,580	\$	266,307,934	\$	223,953,589	\$	199,501,777	\$	177,362,132	\$	129,259,628
φ	78,274,093	φ	85,827,425	φ	87,678,033	ψ	102,440,756	ψ	95,722,952	ψ	74,749,578	ψ	92,237,379
	(1,573,314,701)	(	(1,188,832,840)		(829,825,456)		(800,342,280)		49,909,009		73,577,983		67,619,028

()= · = )· = )	()) ))	(	()	- ) )	)= )=	) )
\$ (1,174,526,547)	\$(802,954,835)	\$(475,839,489)	\$(473,947,935)	\$ 345,133,738	\$ 325,689,693	\$ 289,116,035



#### Change in Net Position Last Ten Fiscal Years

	2021		2020		2019 <sup>(1)</sup>
EXPENSES					
Governmental Activities:					
Instruction	\$ 152,779,		249,946,956		254,172,228
Supporting Services	165,281,		192,834,057		194,903,578
Payment to Component Units <sup>(2)</sup>	137,809,		153,937,969		140,793,998
Interest on Long-Term Debt	21,929,	753	23,269,639		19,319,130
Total Governmental Activity Expenses	477,799,	993	619,988,621		609,188,934
Business-type Activities:					
Nutrition Services		-	-		-
Non-Major Enterprise Funds			-	-	_
Total Business-type Activities Expenses	177 700	-	-		-
Total Primary Governmental Expenses	477,799,	993	619,988,621		609,188,934
PROGRAM REVENUES					
Governmental Activities:	27.000	710	52 295 521		(7.245.742
Charges for Services Operating Grants and Contributions	27,990, 93,326,		53,385,531 49,786,156		67,245,742 48,402,673
Capital Grants and Contributions	95,520,	-	49,780,130		40,402,073
Total Governmental Activities Revenues	121,316,	759	103,171,687	,	115,648,415
Business-type Activities:	, ,		, ,		, ,
Charges for Services - Nutrition Services		-	-		-
Operating Grants and Contributions		-	-		-
Charges for Services - Non-Major Enterprise Funds		-	-		-
Total Business-type Activities		-	-		-
Total Primary Governmental Program Revenues	121,316,	759	103,171,687		115,648,415
Net (Expense) Revenue					
Governmental Activities	(356,483,	234)	(516,816,934	.)	(493,540,519)
Business-type Activities		-			-
Total Primary Governmental Net Expense	(356,483,	234)	(516,816,934	)	(493,540,519)
GENERAL REVENUES AND OTHER CHANGES IN NET POSITION					
Governmental Activities:					
Property Taxes	322,974,		318,364,477		290,585,916
Specific Ownership Taxes	31,547,	273	25,595,802	2	28,076,258
Specific Ownership Taxes State Equalization		273		2	
Specific Ownership Taxes State Equalization COP Charter School Repayment	31,547, 294,169,	273 769 -	25,595,802 335,347,882		28,076,258 319,317,806
Specific Ownership Taxes State Equalization COP Charter School Repayment Investment Earnings	31,547, 294,169, 702,	273 769 - 384	25,595,802 335,347,882 - 10,638,873	-	28,076,258 319,317,806 
Specific Ownership Taxes State Equalization COP Charter School Repayment	31,547, 294,169, 702, 3,935,	273 769 - 384 292	25,595,802 335,347,882	-	28,076,258 319,317,806 8,368,512 5,162,745
Specific Ownership Taxes State Equalization COP Charter School Repayment Investment Earnings Grants and Contributions not Specific to Programs	31,547, 294,169, 702,	273 769 - 384 292	25,595,802 335,347,882 	-	28,076,258 319,317,806 
Specific Ownership Taxes State Equalization COP Charter School Repayment Investment Earnings Grants and Contributions not Specific to Programs Other Transfers	31,547, 294,169, 702, 3,935,	273 769 384 292 671	25,595,802 335,347,882 	2 - - -	28,076,258 319,317,806 8,368,512 5,162,745
Specific Ownership Taxes State Equalization COP Charter School Repayment Investment Earnings Grants and Contributions not Specific to Programs Other Transfers Fotal Governmentalal Activities	31,547, 294,169, 702, 3,935, 11,766,	273 769 384 292 671	25,595,802 335,347,882 10,638,873 11,633,777 5,136,540	2 - - -	28,076,258 319,317,806 8,368,512 5,162,745 8,675,038
Specific Ownership Taxes State Equalization COP Charter School Repayment Investment Earnings Grants and Contributions not Specific to Programs Other Transfers Total Governmentalal Activities	31,547, 294,169, 702, 3,935, 11,766,	273 769 384 292 671	25,595,802 335,347,882 10,638,873 11,633,777 5,136,540	2 - - -	28,076,258 319,317,806 8,368,512 5,162,745 8,675,038
Specific Ownership Taxes State Equalization COP Charter School Repayment Investment Earnings Grants and Contributions not Specific to Programs Other Transfers Total Governmentalal Activities Business-type Activities: Other Transfers	31,547, 294,169, 702, 3,935, 11,766,	273 769 384 292 671	25,595,802 335,347,882 10,638,873 11,633,777 5,136,540	2 - - -	28,076,258 319,317,806 8,368,512 5,162,745 8,675,038
Specific Ownership Taxes State Equalization COP Charter School Repayment Investment Earnings Grants and Contributions not Specific to Programs Other Transfers Total Governmentalal Activities Business-type Activities: Other Transfers	31,547, 294,169, 702, 3,935, 11,766,	273 769 384 292 671	25,595,802 335,347,882 10,638,873 11,633,777 5,136,540	2 - - -	28,076,258 319,317,806 8,368,512 5,162,745 8,675,038
Specific Ownership Taxes State Equalization COP Charter School Repayment Investment Earnings Grants and Contributions not Specific to Programs Other Transfers Total Governmentalal Activities Business-type Activities: Other Transfers Total Business-type Activities	31,547, 294,169, 702, 3,935, 11,766,	273 769 - 384 292 671 - 036 - -	25,595,802 335,347,882 10,638,873 11,633,777 5,136,540	) - - - - - -	28,076,258 319,317,806 8,368,512 5,162,745 8,675,038
Specific Ownership Taxes State Equalization COP Charter School Repayment Investment Earnings Grants and Contributions not Specific to Programs Other Transfers Total Governmentalal Activities Business-type Activities: Other Transfers Total Business-type Activities Total Business-type Activities	31,547, 294,169, 702, 3,935, 11,766, 665,096,	273 769 - 384 292 671 - 036 - -	25,595,802 335,347,882 	) - - - - - -	28,076,258 319,317,806 8,368,512 5,162,745 8,675,038 - 660,186,275
Specific Ownership Taxes State Equalization COP Charter School Repayment Investment Earnings Grants and Contributions not Specific to Programs Other Transfers Total Governmentalal Activities Business-type Activities Business-type Activities: Other Transfers Total Business-type Activities Total Business-type Activities Total Primary Governmental General Revenues <b>CHANGE IN NET POSITION</b>	31,547, 294,169, 702, 3,935, 11,766, 665,096, 665,096,	273 769 	25,595,802 335,347,882 		28,076,258 319,317,806 - 8,368,512 5,162,745 8,675,038 - 660,186,275 - - 660,186,275
Specific Ownership Taxes State Equalization COP Charter School Repayment Investment Earnings Grants and Contributions not Specific to Programs Other Transfers Total Governmentalal Activities Business-type Activities: Other	31,547, 294,169, 702, 3,935, 11,766, 665,096,	273 769 	25,595,802 335,347,882 		28,076,258 319,317,806 8,368,512 5,162,745 8,675,038 - 660,186,275

<sup>(1)</sup>In fiscal year 2019, the District restated beginning net position/fund balance due to the reclassification of the agency fund to nonmajor special revenue fund. In accordance with GASB Statement No. 84, *Fiduciary Activities*, the District has reclassified the Pupil Activities Fund from a Fiduciary Fund to a Special Revenue Fund. Balances prior to 2019 have not been restated for these accounting changes.

 2018	2017	2016	2015 <sup>(2)(3)</sup>	2014	2013	 2012
\$ 575,136,210 \$	484,977,831 \$	329,000,833 \$	, ,	\$ 274,095,304	\$ 270,892,918	\$ 266,574,362
358,768,350	345,400,596	220,462,709	224,759,449	192,408,770	171,113,103	149,913,182
116,696,635	105,366,488	91,493,127	80,957,702	73,281,995	59,994,588	54,244,208
 15,244,244	17,549,955	20,438,609	24,041,678	28,911,330	30,187,963	28,148,114
1,065,845,439	953,294,870	661,395,278	631,382,747	568,697,399	532,188,572	498,879,866
-	-	-	-	14,628,994	14,470,523	14,163,053
-	-	-	-	9,938,248	9,457,490	8,945,976
-	-	-	-	24,567,242	23,928,013	23,109,029
 1,065,845,439	953,294,870	661,395,278	631,382,747	593,264,641	556,116,585	 521,988,895
64,905,244	58,998,077	53,412,403	53,492,483	28,530,827	27,874,860	26,326,938
41,319,993	41,944,598 -	40,351,338	36,769,664 -	30,342,355	28,777,165	23,774,694
 106,225,237	100,942,675	93,763,741	90,262,147	58,873,182	56,652,025	50,101,632
-	-	-	-	12,179,758	10,941,844	10,624,082
-	-	-	-	3,091,358	3,602,925	3,576,019
 -	-	-		10,490,492	9,664,554	9,139,908
-	-	-	-	25,761,608	24,209,323	23,340,009
 106,225,237	100,942,675	93,763,741	90,262,147	84,634,790	80,861,348	73,441,641
(959,620,202)	(852,352,195)	(564,631,537)	(541,120,600)	(509,824,217)	(475,536,547)	(448,778,234)
- -	-	-	-	1,194,366	281,310	230,980
 (959,620,202)	(852,352,195)	(564,631,537)	(541,120,600)	(508,629,851)	(475,255,237)	(448,547,254)
248,797,953	234,440,643	237,419,629	230,044,555	224,180,235	225,526,250	213,087,082
26,409,216	23,870,092	22,236,877	21,630,690	19,916,387	17,961,028	16,186,615
295,788,353	296,915,245	288,952,398	293,357,217	270,410,414	255,686,365	246,289,764
2,195,821	832,512	378,573	- 147,171	144,848	247,485	12,364,050 174,758
4,999,420	8,792,764	8,651,744				159,476
9,857,727	7,472,809	5,100,762	9,923,025	13,296,105	12,407,767	10,339,083
 	-	-	-	(2,605,000)	55,042	(1,150,000)
588,048,490	572,324,065	562,739,983	555,102,658	525,342,989	511,883,937	497,450,828
-	-	-	-	125,907	-	-
 -	-	-		2,605,000	(55,042)	1,150,000
-	-	-	-	2,730,907	(55,042)	1,150,000
 588,048,490	572,324,065	562,739,983	555,102,658	528,073,896	511,828,895	498,600,828
(371,571,712)	(280,028,130)	(1,891,554)	13,982,058	15,518,772	36,347,390	48,672,594
 	-		· -	3,925,273	226,268	1,380,980
\$ (371,571,712) \$	(280,028,130) \$	(1,891,554) \$	13,982,058	\$ 19,444,045	\$ 36,573,658	\$ 50,053,574

<sup>(2)</sup>In fiscal year 2015, the District restated beginning net position/fund balance due to reclassification of non-major enterprise funds to non-major special revenue funds. Consistent with the guidance from the Colorado Department of Education and in accordance with GASB Statement No. 54, *Fiduciary Funds*, management of the District has reclassified the Nutrition Services Fund and Child Care Fund from an enterprise fund to a special revenue fund, and the Outdoor Education Fund as part of the Combined General Fund. <sup>(3)</sup> Increased due to the adoption of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, beginning in 2015.

#### Fund Balances, Governmental Funds Last Ten Fiscal Years

	 2021	2020	2019 <sup>(1)</sup>	2018*
Combined General Fund				
Nonspendable	\$ 2,797,043	\$ 2,043,846	\$ 2,697,434	\$ 2,071,980
Restricted - TABOR Emergency Reserve & Medicaid	18,840,195	20,217,904	19,443,817	17,206,688
Committed	15,865,400	17,311,000	16,600,000	15,038,500
Assigned*	55,773,102	53,996,698	33,684,728	32,142,379
Unassigned	 61,602,949	24,230,656	25,221,607	14,704,878
Total Combined General Fund	\$ 154,878,689	\$ 117,800,104	\$ 97,647,586	\$ 81,164,425
All Other Governmental Funds				
Nonspendable	\$ -	\$ -	\$ -	\$ 559,786
Restricted:				
Building/Aspen View Academy	109,950,863	211,846,865	267,785,743	-
Debt Service	71,813,488	67,613,197	61,833,048	60,143,652
Other	16,422,740	1,092,534	1,962,156	1,219,256
Assigned	3,086,669	4,081,808	6,836,427	7,096,058
Unassigned	 -	-	-	-
Total All Other Governmental Funds	\$ 201,273,760	\$ 284,634,404	\$ 338,417,374	\$ 69,018,752
Governmental Funds				
Nonspendable	\$ 2,797,043	\$ 2,043,846	\$ 2,697,434	\$ 2,631,766
Restricted	217,027,286	300,770,500	351,024,764	78,569,596
Committed	15,865,400	17,311,000	16,600,000	15,038,500
Reserved/Assigned	58,859,771	58,078,506	40,521,155	39,238,437
Unreserved	 61,602,949	24,230,656	25,221,607	14,704,878
Total Governmental Funds	\$ 356,152,449	\$ 402,434,508	\$ 436,064,960	\$ 150,183,177

\* In a change in practice from prior years, the District is no longer assigning specific line items to the budget for the subsequent school year, but rather electing to hold unassigned fund balance.

<sup>(1)</sup> In fiscal year 2019, the District restated beginning net position/fund balance due to the reclassification of the agency fund to nonmajor special revenue fund. In accordance with GASB Statement No. 84, *Fiduciary Activities*, the District has reclassified the Pupil Activities Fund from a Fiduciary Fund to a Special Revenue Fund. Balances prior to 2019 have not been restated for these accounting changes.

 2017	2016	2015 <sup>(2)</sup>	2014	2013	2012
\$ 1,123,187	\$ 734,119	\$ 734,907	\$ 1,027,061	\$ 820,300	\$ 806,542
15,995,000	15,995,000	15,290,000	15,132,000	14,043,000	12,790,000
15,995,000	15,995,000	20,390,000	20,200,000	18,724,000	-
56,267,152	70,091,929	58,787,558	51,379,987	70,303,824	68,735,779
589,821	555,667	463,134	786,854	537,143	18,052,019
\$ 89,970,160	\$ 103,371,715	\$ 95,665,599	\$ 88,525,902	\$ 104,428,267	\$ 100,384,340
\$ 524,065	\$ 647,527	\$ 671,255	\$ -	\$ 30,000	\$ -
1,541,920	5,727,695	9,071,898	14,986,393	14,342,407	18,002,255
59,416,714	59,084,589	68,501,246	62,838,660	59,535,070	60,333,964
8,873,791	6,870,749	7,368,073	2,765,899	1,171,508	1,111,160
0,075,791	101,953	7,500,075	2,705,899	1,171,508	1,111,100
-	101,955	_	_	_	_
\$ 70,356,490	\$ 72,432,513	\$ 85,612,472	\$ 80,590,952	\$ 75,078,985	\$ 79,447,379
\$ 1,647,252	\$ 1,381,646	\$ 1,406,162	\$ 1,027,061	\$ 70,333,824	\$ 806,542
85,827,425	87,678,033	100,231,217	95,722,952	89,091,985	92,237,379
15,995,000	15,995,000	20,390,000	20,200,000	18,724,000	-
56,267,152	70,193,882	58,787,558	51,379,987	820,300	68,735,779
555,667	555,667	463,134	786,854	537,143	18,052,019
\$ 160,292,496	\$ 175,804,228	\$ 181,278,071	\$ 169,116,854	\$ 179,507,252	\$ 179,831,719

<sup>(2)</sup> In fiscal year 2015, the District restated beginning net position/fund balance due to a reclassification of non-major enterprise funds to non-major special revenue funds. Consistent with the guidance from the Colorado Department of Education and in accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, management of the District has reclassified the Nutrition Services Fund and Child Care Fund from an enterprise fund to a special revenue fund, and Outdoor Education Fund to the Combined General Fund. Balances prior to 2015 are shown as originally presented and have not been restated for accounting changes.

# Change in Fund Balances, Governmental Funds

Last Ten Fiscal Years

	 2021	2020	2019	2018
REVENUES				
Taxes	\$ 355,728,486	\$ 343,453,707	\$ 317,096,992	\$ 275,111,761
Intergovernmental	387,495,818	403,203,088	375,083,914	337,108,346
Charges for services	31,584,000	53,385,531	65,857,469	64,905,244
Investment Earnings	687,066	10,471,326	8,150,604	1,484,563
Other	11,512,856	17,863,071	13,107,087	11,864,422
Total Revenues	 787,008,226	828,376,723	779,296,066	690,474,336
EXPENDITURES				
Current operating:				
Instruction	334,547,776	348,644,354	338,420,071	319,563,484
Supporting Services	211,514,524	233,914,083	221,809,509	200,496,216
Intergovernmental - Charter Schools	137,809,602	153,937,969	140,793,998	116,696,635
Capital Outlay	102,342,927	68,658,291	15,202,621	7,615,498
Debt Service:				
Debt Issuance Costs	-	-	-	-
Principal	38,045,000	34,140,000	50,765,000	35,629,571
Interest and Fiscal Charges	 21,295,487	22,763,531	18,398,121	20,219,056
Total Expenditures	845,555,316	862,058,228	785,389,320	700,220,460
OTHER FINANCING SOURCES (USES)				
Bond Proceeds	-	-	249,975,000	-
Premium on Bonds	-	-	40,816,808	-
Payments to Refunded Bond Escrow	-	-	-	-
Issuance of COP	-	-	-	-
COP Charter School Repayment	12,098,083	-	-	-
Compensation for Loss of Asset	-	51,053	29,500	2,900
Issuance of Capital Lease	-	-	-	130,087
Other Sources (Uses)	166,948	-	-	-
Transfers In	-	9,712,922	21,967,770	8,576,023
Transfers Out	 -	(9,712,922)	(21,967,770)	(8,576,023)
Total Other Financing Sources (Uses)	12,265,031	51,053	290,821,308	132,987
Net Change in Fund Balances	\$ (46,282,059)	\$ (33,630,452)	\$ 284,728,054	\$ (9,613,137)
Debt Service as a Percentage				
of Non-Capital Expenditures	8.0%	6.8%	9.1%	8.2%

 2017	2016	2015	2014	2013	2012
\$ 258,474,174	\$ 260,227,313	\$ 252,092,362	\$ 247,142,354	\$ 237,365,348	\$ 236,258,181
338,859,843	329,303,736	330,128,900	300,751,769	284,463,530	270,223,934
53,151,768	51,086,322	53,492,483	28,530,827	27,874,860	26,326,938
782,801	363,496	140,674	132,902	276,635	160,793
20,395,926	20,046,480	12,803,286	13,932,610	12,211,910	10,188,833
 671,664,512	661,027,347	648,657,705	590,490,462	562,192,283	543,158,679
306,149,147	299,786,084	283,860,606	276,669,387	274,167,817	247,204,042
212,310,034	199,043,430	198,026,671	180,116,275	160,186,452	143,195,462
105,366,488	91,493,127	80,957,702	73,821,995	59,994,588	54,244,208
4,223,743	3,371,577	5,904,688	12,945,707	18,620,893	19,743,061
-	190,545	431,679	172,052	483,024	489,201
40,170,143	50,863,535	42,298,688	41,841,380	43,289,338	40,960,449
18,933,080	23,014,446	29,681,349	32,193,583	29,603,277	29,153,263
 687,152,635	667,762,744	641,161,383	617,760,379	586,345,389	534,989,686
	12 100 000	15 125 000		21 020 000	51 005 000
-	12,100,000	47,135,000	-	31,020,000	71,095,000
-	943,790	3,197,689	-	3,925,547	14,185,059
-	(12,846,310)	(49,891,056)	-	(34,353,871)	(84,800,060)
-	-	-	15,000,000	15,500,000	12 264 040
-	1 0(4 074	-	-	-	12,364,049
10,545	1,064,074	-	3,530,800	7,636,963	3,478,130
-	-	-	5,550,800 122,719	100,000	5,478,150
- 9,442,074	7,228,188	7,436,481	10,063,087	6,715,311	- 5,377,499
(9,442,074)	(7,228,188)	(7,436,481)	(12,668,087)	(6,715,311)	(6,527,499)
 10,545	1,261,554	441,633	16,048,519	 23,828,639	15,172,178
\$ (15,477,578)	\$ (5,473,843)	\$ 7,937,956	\$ (11,221,397)	\$ (324,466)	\$ 23,341,172
8.8%	11.3%	11.7%	12.7%	12.8%	13.6%

# Assessed Value and Estimated Actual Value of Taxable Property<sup>(1)</sup> Last Ten Calendar Years

#### **Residental Property**

## **Other Property Classes**

Tax	Collection	Assessed					
Year	Year	Value	Actual Value	Vacant Land	Commercial	Industrial	Agricultural
2020	2021	\$ 4,609,305,950	\$ 57,905,853,643	\$ 307,869,190	\$ 2,053,095,370	\$ 226,348,660	\$ 19,976,660
2019	2020	4,466,842,560	56,116,112,563	312,951,200	2,042,457,140	202,691,420	19,835,070
2018	2019	3,842,166,270	48,268,420,477	267,594,630	1,937,411,920	163,037,980	18,791,620
2017	2018	3,732,587,220	46,891,799,246	299,988,170	1,893,860,500	163,071,690	18,256,950
2016	2017	3,443,604,810	43,261,366,960	221,157,040	1,634,129,580	131,056,010	19,095,700
2015	2016	3,348,508,890	42,066,694,598	233,290,650	1,625,150,430	129,205,900	18,640,540
2014	2015	2,772,808,070	34,834,272,236	207,204,100	1,438,065,210	116,662,310	17,590,720
2013	2014	2,700,797,330	33,929,614,698	212,708,100	1,409,372,620	113,493,760	17,339,320
2012	2013	2,633,649,430	33,086,048,116	230,484,200	1,352,916,980	107,361,790	16,897,990
2011	2012	2,605,060,140	32,726,886,181	237,907,000	1,352,671,890	106,996,720	16,967,090

<sup>(1)</sup> Source: Douglas County Assessor

https://www.douglas.co.us/documents/2020-abstract-2.pdf/

<sup>(2)</sup> Source: Douglas County Assessor -2020 Tax Districts and Authorities https://www.douglas.co.us/documents/2020-tax-districts-and-mill-levies.pdf/

Natural	State	C	Other Property Classes	C	Other Property Classes	Total Assessed	Grand Total	Direct <sup>(2)</sup> Tax
Resources	Assessed		Assessed		Actual Value	Value	Actual Value	Rate
\$ 294,560	\$ 253,186,600	\$	2,860,771,040	\$	9,864,727,724	\$ 7,470,076,990	\$ 67,770,581,367	43.504
234,860	244,062,800		2,822,232,490		9,731,836,172	7,289,075,050	65,847,948,735	43.839
272,490	239,845,700		2,626,954,340		9,058,463,241	6,469,120,610	57,326,883,719	44.950
388,200	253,480,700		2,629,046,210		9,065,676,586	6,361,633,430	55,957,475,832	38.996
327,390	246,628,700		2,252,394,420		7,766,877,310	5,695,999,230	51,028,244,270	41.064
438,980	237,761,700		2,244,488,200		7,739,614,483	5,592,997,090	49,806,309,081	42.439
458,850	227,523,800		2,007,504,990		6,922,431,000	4,780,313,060	41,756,703,236	48.277
422,900	235,325,500		1,988,662,200		6,857,455,862	4,689,459,530	40,787,070,561	48.277
435,290	209,659,400		1,917,755,650		6,612,950,517	4,551,405,080	39,698,998,633	48.727
425,920	184,707,000		1,899,675,620		6,550,605,586	4,504,735,760	39,277,491,767	48.788

		Last	l en Calendar Y	ears		
			Debt			
Assessment	Collection	General	Service		Douglas	
Year	Year	Fund	Fund	Total	County <sup>(2)</sup>	Total
2020	2021	35.450	8.054	43.504	23.774	67.278
2019	2020	35.785	8.054	43.839	23.774	67.613
2018	2019	36.896	8.054	44.950	24.274	69.224
2017	2018	30.942	8.054	38.996	24.274	63.270
2016	2017	31.508	9.556	41.064	23.774	64.838
2015	2016	31.763	10.676	42.439	24.270	66.709
2014	2015	32.849	15.428	48.277	24.270	72.547
2013	2014	32.935	15.342	48.277	24.270	72.547
2012	2013	33.599	15.128	48.727	24.270	72.997
2011	2012	33.341	15.447	48.788	24.270	73.058

Direct and Overlapping Property Tax Rates <sup>(1)</sup> Last Ten Calendar Years

<sup>(1)</sup> In addition to the County and the School District, there are five cities and towns and 103 special districts which levy property taxes in Douglas County. Because of this number of taxing entities, this table identifies only the District and

the County.

<sup>(2)</sup> Includes the Law Enforcement Authority (LEA) and Douglas County Government.

Source: Douglas County Treasurer's Office

https://www.douglas.co.us/documents/2020-tax-districts-and-mill-levies.pdf/

## Principal Property Tax Payers Current Year and Nine Years Ago as of December 31

		,	2020		2	2011	
				Percentage of Total			Percentage of Total
		Taxable		Taxable	Taxable		Taxable
		Assessed		Assessed	Assessed		Assessed
		Value	Rank	Value	 Value	Rank	Value
Park Meadows Mall LLC	\$	66,081,810	1	0.89%	\$ 61,970,950	1	1.38%
Portercare Adventist Health		57,859,190	2	0.77%			
Charles Schwab Lone Tree		25,671,580	3	0.34%			
Cherry Hills Community Church		22,844,450	4	0.31%			
Plaza Drive Properties LLC		21,649,180	5	0.29%	16,931,860	7	0.38%
VISA Technology & Operations		18,139,120	6	0.24%			
HCA Health		8,639,070	7	0.12%			
Cognizant Trizetto Software		6,146,300	8	0.08%			
Flexential Colorado		5,247,070	9	0.07%			
Echosphere LLS		4,123,260	10	0.06%			
HCA HealthOne LLC					48,530,100	2	1.08%
Intermountain Rural Elec Assn					43,139,000	3	0.96%
Public Service Co. of Colo (Xcel)					40,741,200	4	0.90%
Century Link (was Qwest Corporation)					38,882,200	5	0.86%
Craig Realty Group Castle Rock LLC					18,898,990	6	0.42%
Target Corporation					16,391,460	8	0.36%
Visa USA Inc					13,863,170	9	0.31%
Wells Reit II South Jamaica Street LLC					11,759,110	10	0.26%
Total Principal Property Tax Payers	\$ 2	236,401,030		3.17%	\$ 311,108,040	<u> </u>	6.91%

Source: Douglas County Annual Comprehensive Financial Report https://www.douglas.co.us/documents/2020-comprehensive-annual-financial-report.pdf/



## THIS PAGE INTENTIONALLY LEFT BLANK

Property Tax Levies and Collections
Last Ten Years

			Collected within Year of the I				
			Comment	Davaant	_		Percent of
<b>A</b>	Collection	T-4-1	Current	Percent		Total Tax	Total Tax Collections
Assessment	Collection	Total	Tax	of Levy	Collection in	Total Tax	Collections
Year	Year	Tax Levy	Collections	Collected	Subsequent Years	Collections	to Levy
2020	2021	\$ 324,319,801	\$ 315,982,205	97.43%	\$ 502,202	\$ 316,484,407	97.58%
2019	2020	319,558,356	310,078,679	97.03%	115,045	310,193,724	97.07%
2018	2019	290,654,450	283,933,533	97.69%	57,829	283,991,362	97.71%
2017	2018	248,074,817	242,414,296	97.72%	26,010	242,440,306	97.73%
2016	2017	234,851,135	227,683,294	96.95%	501,829	228,185,123	97.16%
2015	2016	238,509,546	237,545,623	99.60%	450,136	237,995,759	99.78%
2014	2015	231,973,131	229,982,554	99.14%	86,893	230,069,447	99.18%
2013	2014	227,593,608	227,223,163	99.84%	103,769	227,326,932	99.88%
2012	2013	223,058,985	215,369,540	96.55%	28,714	215,398,254	96.57%
2011	2012	221,044,051	219,450,816	99.28%	56,221	219,507,037	99.30%

Source: Douglas County Treasurer's Office

<sup>(1)</sup> Collections are from January 1 to August 31. Additional taxes will be collected from September 1 to December 31.

The above schedule lists property tax information for the assessment year. Property taxes are recognized by the District when due and payable in the year following the assessment year. Current tax allocation listed above represent actual cash collections by the County during the period. For financial purposes, the District includes within property tax revenue amounts received during the 60 days following the end of the fiscal year, resulting in final tax collections which may be higher than amounts reported above.

#### Ratios of Outstanding Debt by Type Last Ten Years

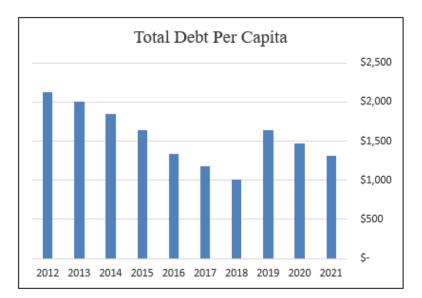
-	Governmental Activities									
Year	General	Certificates				Total				
Ended	Obligation	of	Accreted	Bond	Capital	Primary				
June 30,	Bonds	Participation	Interest	Premiums	Leases	Government				
2021	\$ 419,585,000	\$ 22,385,000	\$ 2,379,722	\$ 50,892,604	\$ 3,623,865	\$ 498,866,191				
2020	455,050,000	24,965,000	1,655,232	57,410,391	4,557,113	543,637,736				
2019	486,665,000	27,490,000	1,142,467	64,228,806	5,465,076	584,991,349				
2018	272,435,000	42,510,000	779,558	28,275,838	6,318,769	350,319,165				
2017	305,059,570	45,515,000	5,780,971	31,144,205	7,096,285	394,596,031				
2016	342,249,713	48,495,000	7,095,655	35,369,506	8,171,653	441,381,527				
2015	390,608,248	50,510,000	9,620,808	45,288,506	9,206,434	505,233,996				
2014	432,426,936	52,200,000	15,722,043	49,067,791	10,174,165	559,590,935				
2013	470,743,316	40,735,000	19,695,769	53,252,046	7,364,704	591,790,835				
2012	509,211,093	26,505,000	18,532,441	63,924,242	1,159,302	619,332,078				

<sup>(1)</sup> Douglas County Government https://www.douglas.co.us/documents/2020-abstract-2.pdf/

<sup>(2)</sup> 2020 Douglas County Annual Comprehensive Financial Report -Demographic and Economic Statistics https://www.douglas.co.us/documents/2020-comprehensive-annual-financial-report.pdf

Figures included in this schedule represent the most recent data available. 2020 and prior numbers have not been revised to match the County's updated data.

	Personal		Percentage	Total
Assessed	Income <sup>(2)</sup>		ofPersonal	Debt Per
 Value <sup>(1)</sup>	(in thousands)	Population <sup>(2)</sup>	Income	Capita
\$ 7,470,076,990	\$ 30,923,747	379,000	1.61%	\$ 1,316
7,289,075,050	28,072,588	370,000	1.94%	1,469
6,469,120,610	27,021,840	358,000	2.16%	1,634
6,361,633,430	22,765,492	346,000	1.54%	1,012
5,695,999,230	22,558,704	336,000	1.75%	1,174
5,592,997,090	21,713,011	328,990	2.03%	1,342
4,780,313,060	19,900,804	308,000	2.54%	1,640
4,689,459,530	18,561,913	302,464	3.01%	1,850
4,551,405,080	21,737,873	295,689	2.72%	2,001
4,504,735,760	20,801,664	291,083	2.98%	2,128



Ratios of Net General Bonded Debt Outstanding Last Ten Years

Year	General	Debt Service	Net	Percentage of Actual				Personl	
Ended	Obligation	Funds	Bonded	Taxable Value	Per	Actual	Assessed	Income <sup>(2)</sup>	
June 30,	Bonds <sup>(3)</sup>	Available	Debt	of Property	Capita	Value	Value <sup>(1)</sup>	(in thousands)	Population <sup>(2)</sup>
2021	\$ 472,857,326	\$36,635,000	\$436,222,326	0.64%	\$ 1,151	\$67,770,581,367	\$7,470,076,990	\$ 30,923,747	379,000
2020	514,115,623	35,465,000	478,650,623	0.73%	1,294	65,847,948,735	7,289,075,050	28,072,588	370,000
2019	552,036,273	31,615,000	520,421,273	0.91%	1,454	57,326,883,719	6,469,120,610	27,021,840	358,000
2018	301,490,396	39,698,856	261,791,540	0.47%	757	55,957,475,832	6,361,633,430	22,765,492	346,000
2017	341,984,746	41,671,933	300,312,813	0.59%	894	51,028,244,270	5,695,999,230	22,558,704	336,000
2016	384,714,874	37,190,142	347,524,732	0.70%	1,056	49,806,309,081	5,592,997,090	21,713,011	328,990
2015	445,517,562	48,358,535	397,159,027	0.95%	1,289	41,756,703,236	4,780,313,060	19,900,804	308,000
2014	497,216,770	39,363,688	457,853,082	1.12%	1,514	40,787,070,561	4,689,459,530	18,561,913	302,464
2013	543,691,131	46,691,379	496,999,752	1.25%	1,681	39,698,998,633	4,551,405,080	21,737,873	295,689
2012	591,667,776	40,687,776	550,980,000	1.40%	1,893	39,277,491,767	4,504,735,760	20,801,664	291,083

<sup>(1)</sup>Douglas County Government

https://www.douglas.co.us/documents/2020-abstract-2.pdf/

<sup>(2)</sup> Douglas County Annual Comprehensive Financial Report https://www.douglas.co.us/documents/2020-comprehensive-annual-financial-report.pdf/

<sup>(3)</sup> General Obligation Bond related amounts include General Obligation Bonds, accreted interest and bond premiums

Figures included in this schedule represent the most recent data available. Data is estimated and is subject to change based on updated information. 2020 and prior numbers have not been updated to match the County's updated data.

## Estimated Overlapping General Obligation Debt

In addition to the general obligation indebtedness of the District, other taxing entities are authorized to incur general obligation debt within boundaries which overlap or partially overlap the boundaries of the District. The following table sets forth the estimated overlapping general obligation debt attributable to property owners within the District as of the date of this Offical Statement. Additional taxing enties may overlap with the District in the future.

## Estimated Overlapping Debt

	2020 Assessed	Entity's Debt	Outstand Attributable to	-
	Valuation <sup>(2)</sup>	Outstanding	Percent	Amount
Direct Debt		outstuntung		1 millio unit
Douglas County School District RE-1	\$ 7,470,076,990	) \$ 498,866,191	100% \$	498,866,191
Overlapping G.O. Debt <sup>(1)</sup>		. , ,		
Overlapping 0.0. Debt		Outstanding		
Name of Overlapping Entity <sup>(1)</sup>	Valuation <sup>(2)</sup>	G.O. Debt	Percent	Amount
Antelope Heights Metropolitan District <sup>(4)</sup>	\$ 17,399,960		100% \$	11,670,000
Anthology West Metropolitan District No. 2 <sup>(4)</sup>	10,173,470		100	1,657,500
Anthology West Metropolitan District No. 4 <sup>(4)</sup>	7,542,560		100	6,440,000
Anthology West Metropolitan District No. 5 <sup>(4)</sup>	2,060		100	5,328,000
Arapahoe County Water and Wastewater P.I.D.	667,442,407	125,760,000	8.54	10,739,904
Belford North Metropolitan District <sup>(4)</sup>	87,660		100	39,155,000
Bella Mesa Metropolitan District <sup>(4)</sup>	2,500,850	15,747,961	100	15,747,961
Canterberry Crossing Metropolitan District	35,731,350		100	8,245,000
Canterberry Crossing Metropolitan District II	26,218,000	8,495,000	100	8,495,000
Canyons Metropolitan District No. 3 <sup>(4)</sup>	310	15,750,000	100	15,750,000
Canyons Metropolitan District No. 5 <sup>(4)</sup>	18,434,090	59,425,000	100	59,425,000
Canyons Metropolitan District No. 6 <sup>(4)</sup>	18,434,080	14,797,000	100	14,797,000
Castle Oaks Metropolitan District <sup>(4)</sup>	30,907,760	15,125,000	100	15,125,000
Castle Oaks Metropolitan District No. 3 <sup>(4)</sup>	26,790,600	34,250,000	100	34,250,000
Castle Pines Commercial Metro. District No. 1 <sup>(5)</sup>	6,168,410	5,365,000	100	5,365,000
Castleview Metropolitan District No. 2 <sup>(4)</sup>	924,910	3,693,000	100	3,693,000
Castlewood Ranch Metropolitan District	42,292,430	15,180,000	100	15,180,000
Chambers Highpoint Metropolitan District No. 2	320	11,300,000	100	11,300,000
Cherokee Ridge Estates Metropolitan District	3,710,940	760,000	100	760,000
Cherry Creek South Metropolitan District No. 11 <sup>(4)</sup>	3,880	500,000	100	500,000
Cielo Metropolitan District <sup>(4)</sup>	2,201,830	17,942,000	100	17,942,000
Compark Business Campus Metropolitan District	58,549,970	49,704,000	100	49,704,000
Concord Metropolitan District	52,815,660	3,195,000	100	3,195,000
Consolidated Bell Mountain Ranch Metro. District <sup>(4)</sup>	19,234,190	11,180,000	100	11,180,000
Cottonwood Highlands Metropolitan District No. 1 <sup>(4)</sup>	14,465,320	19,155,000	100	19,155,000
Cottonwood Water and Sanitation District	126,860,503	10,028,871	100	10,028,871
Crowfoot Valley Ranch Metro. District No. 2 <sup>(4)</sup>	3,988,720	35,205,000	100	35,205,000
Crystal Crossing Metropolitan District <sup>(4)</sup>	10,757,330	8,185,000	100	8,185,000
Crystal Valley Metropolitan District No. 2	69,953,320	56,110,000	100	56,110,000
Elkhorn Ranch Metropolitan District No. 1 <sup>(4)</sup>	13,164,530	8,045,766	100	8,045,766
Foxhill Metropolitan District No. 2 <sup>(4)</sup>	642,960	6,000,000	100	6,000,000
Hess Ranch Metropolitan District No. 6 <sup>(4)</sup>	730	71,529,628	100	71,529,628
Highfield Metropolitan District	34,140,200	5,978,820	100	5,978,820
Highlands Ranch Metropolitan District	1,733,778,940	19,190,000	100	19,190,000
Hilltop Metropolitan District <sup>(4)</sup>	3,130	1,855,000	100	1,855,000

# Estimated Overlapping General Obligation Debt

Estimated Overlapping General Obligation Debt

	(Continued)			
Name of Overlapping Entity <sup>(1)</sup>	Valuation <sup>(2)</sup>	G.O. Debt	Percent	Amount
Horse Creek Metropolitan District	15,283,500	4,000,000	100	4,000,000
Horseshoe Ridge Metro. Districts Nos. 1 to 3 <sup>(6)</sup>	12,065,600	3,850,000	100	3,850,000
Hunting Hill Metropolitan District <sup>(4)</sup>	6,598,230	7,090,000	100	7,090,000
Inspiration Metropolitan District <sup>(4)</sup>	60,951,360	67,054,000	100	67,054,000
Inverness Metropolitan Improvement District	408,721,717	1,245,000	29.61	368,645
Inverness Water and Sanitation District	410,530,641	6,445,788	29.48	1,900,218
Jordan Crossing Metropolitan District	3,402,420	1,395,000	100	1,395,000
Lanterns Metropolitan District No. 1 <sup>(4)</sup>	2,463,200	22,120,000	100	22,120,000
Lanterns Metropolitan District No. 2 <sup>(4)</sup>	5,030	25,482,000	100	25,482,000
Larkspur Fire Protection District	161,571,370	1,370,000	100	1,370,000
Lincoln Creek Metropolitan District <sup>(4)</sup>	6,381,620	6,000,000	100	6,000,000
Lincoln Meadows Metropolitan District <sup>(4)</sup>	12,096,630	7,187,000	100	7,187,000
Lincoln Park Metropolitan District <sup>(4)</sup>	46,494,400	30,430,000	100	30,430,000
Lincoln Station Metropolitan District <sup>(4)</sup>	53,215,810	14,320,000	100	14,320,000
Louviers Water and Sanitation District <sup>(7)</sup>	2,773,940	1,626,074	100	1,626,074
Maher Ranch Metropolitan District No. $4^{(4)}$	35,195,900	15,756,000	100	15,756,000
Meadowlark Metropolitan District <sup>(4)</sup>	2,658,130	9,609,000	100	9,609,000
Meadows Metropolitan Districts Nos. 1 to $7^{(8)}$	268,004,690	70,000,000	100	70,000,000
Meridian Metropolitan District	205,308,200	85,354,000	100	85,354,000
Meridian Village Metropolitan Dists. Nos. 1 and $2^{(9)}$	79,500,440	34,155,000	100	34,155,000
Miller's Landing Business Improvement District <sup>(10)</sup>	261,110	21,250,000	100	21,250,000
Miner's Landing Business improvement District $^{(4)}$	3,093,550	36,660,000	100	36,660,000
Neu Towne Metropolitan District <sup>(4)</sup>	11,004,390	11,000,000	100	11,000,000
North Meridian Metropolitan District	1,107,910	7,234,000	100	7,234,000
-	4,825,140	10,545,000	100	10,545,000
North Pine Vistas Metropolitan District No. $2^{(4)}$	14,122,970	12,318,000	100	12,318,000
North Pine Vistas Metropolitan District No. 3 <sup>(4)</sup>	5,141,160	1,870,000	100	1,870,000
North Pines Metropolitan District	3,391,800	945,000	100	945,000
Olde Town Metropolitan District <sup>(4)</sup>				
Overlook Metropolitan District <sup>(4)</sup>	7,062,430	7,961,000	100	7,961,000
Parker Automotive Metropolitan District	9,541,450	15,336,000	100	15,336,000
Parker Homestead Metropolitan District	14,366,690	8,300,000	100	8,300,000
Parker Water and Sanitation District	802,903,807	81,045,000	100	81,045,000
Pine Bluffs Metropolitan District	21,385,627	3,745,000	100	3,745,000
Pinery West Metropolitan District No. 2 <sup>(4)</sup>	45,616,090	9,340,000	100	9,340,000
Promenade at Castle Rock Metro. District No. $1^{(4)(11)}$	5,592,840	35,970,000	100	35,970,000
Rampart Range Metropolitan District No. 1 <sup>(12)</sup>	40	182,149,000	100	182,149,000
Ravenna Metropolitan District	22,843,500	41,580,697	100	41,580,697
Reata North Metropolitan District <sup>(4)</sup>	36,926,930	9,790,000	100	9,790,000
Reata Ridge Village Metropolitan District No. $2^{(4)}$	1,767,850	5,739,000	100	5,739,000
Reata South Metropolitan District <sup>(4)</sup>	23,756,390	19,330,000	100	19,330,000
Regency Metropolitan District <sup>(4)</sup>	6,957,460	3,720,000	100	3,720,000
Remuda Ranch Metropolitan District <sup>(4)</sup>	56,670	9,042,000	100	9,042,000
Robinson Ranch Metropolitan District	4,068,660	735,000	100	735,000
Rock Canyon Metropolitan District <sup>(4)</sup>	649,350	2,035,000	100	2,035,000

#### Estimated Overlapping General Obligation Debt

(Co	ntinued)			
Name of Overlapping Entity <sup>(1)</sup>	Valuation <sup>(2)</sup>	G.O. Debt	Percent	Amount
Roxborough Village Metropolitan District	80,342,990	1,884,560	100	1,884,560
Roxborough Water and Sanitation District <sup>(7)</sup>	258,253,680	18,978,219	75.21	14,273,519
Salisbury Heights Metropolitan District <sup>(4)</sup>	4,426,500	2,844,000	100	2,844,000
Sierra Ridge Metropolitan District No. 2 <sup>(4)</sup>	36,703,700	29,990,000	100	29,990,000
Solitude Metropolitan District	943,770	5,000,000	100	5,000,000
South Meridian Metropolitan District	52,830,480	4,180,000	100	4,180,000
South Suburban Park and Recreation District	3,521,882,452	39,235,000	23.08	9,055,438
Southeast Public Improvement Metro. District <sup>(4)</sup>	2,870,604,732	2,385,000	29.90	713,115
Spring Valley Metropolitan District No. 4 <sup>(4)</sup>	6,470	14,761,000	100	14,761,000
Sterling Ranch Colorado Metro. District No. 2 <sup>(13)</sup>	30,349,060	40,000,000	100	40,000,000
Sterling Ranch Colorado Metro. District No. 3 <sup>(13)</sup>	10,779,380	89,120,000	100	89,120,000
Stone Canon Ranch Metropolitan District	1,969,830	160,891	100	160,891
Stone Creek Metropolitan District <sup>(4)</sup>	6,607,040	9,470,000	100	9,470,000
Stonegate Village Metropolitan District	95,591,330	15,155,000	100	15,155,000
Tallman Gulch Metropolitan District <sup>(4)</sup>	5,148,050	9,465,000	100	9,465,000
Thunderbird Water and Sanitation District <sup>(7)</sup>	8,459,890	332,831	100	332,831
Timbers Metropolitan District <sup>(4)</sup>	7,834,430	5,224,000	100	5,224,000
Trails Metropolitan District <sup>(4)</sup>	3,550	6,999,000	100	6,999,000
Trails at Crowfoot Metropolitan District No. 3 <sup>(4)</sup>	587,520	35,105,000	100	35,105,000
Two Bridges Metropolitan District <sup>(4)</sup>	2,725,820	3,723,000	100	3,723,000
Village on the Green Metro. District No. 1	2,851,980	1,335,000	100	1,335,000
Villages at Castle Rock Metropolitan Dist. No. 4 and Founders	1 194 010	25 011 000	100	25 011 000
Village Metropolitan District <sup>(14)</sup>	1,184,010	25,911,000		25,911,000
Villages at Castle Rock Metropolitan District No. 6 <sup>(4)</sup>	38,477,700	63,326,773	100	63,326,773
Villas Metropolitan District <sup>(4)</sup>	2,942,800	4,940,000	100	4,940,000
West Metro Fire Protection District	4,887,744,346	19,125,000	3.20	612,000
Westcreek Metropolitan District No. 2 <sup>(4)</sup>	4,415,980	7,800,000	100	7.800,000
Total Overlapping				\$ 1,949,184,211
Total Direct Debt and Overlapping Debt				\$ 2,448,050,402

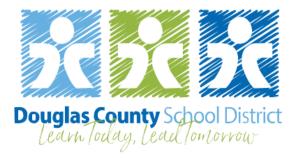
# **Estimated Overlapping General Obligation Debt**

<sup>(1)</sup> The following entities also overlap the District, but have no outstanding general obligation debt: Airport Vista Metropolitan Districts Nos. 1 and 2; Anthology West Metropolitan Districts Nos. 3 and 6; City of Aurora; Belford South Metropolitan District; BMR Metropolitan District; Canyons Metropolitan Districts Nos. 1, 2, 4 and 7 to 11; Carousel Farms Metropolitan District; Castle Oaks Metropolitan District No. 2; City of Castle Pines; Castle Pines Commercial Metropolitan Districts Nos. 2 and 5; Castle Pines Metropolitan District; Castle Pines North Metropolitan District; Castle Pines Town Center Metropolitan Districts Nos. 1 to 3; Town of Castle Rock; Castle Rock Downtown Development Authority; Castleton Center Water and Sanitation District; Castleview Metropolitan District No. 1; Cedar Hill Cemetery Association; Centennial Water and Sanitation District; Chambers Highpoint Metropolitan District No. 1: Chatfield South Water District; Cherry Creek Basin Water Quality Authority; Cherry Creek South Metropolitan Districts Nos. 1, 4 to 10; Citadel Station-Castle Meadows Urban Renewal Plan; Clearwater Metropolitan District; Cottonwood Commercial Area Urban Renewal Plan; Cottonwood Highlands Metropolitan District No. 2; Cottonwood Metropolitan District; Crowfoot Valley Ranch Metropolitan District No. 1; Crystal Valley Metropolitan District No. 1; Dawson Ridge Metropolitan Districts Nos. 1 to 5; Denver Southeast Suburban Water and Sanitation District; Devils Head Metropolitan District; Dominion Water and Sanitation District; Douglas County; Douglas County Law Enforcement Authority; Douglas County Libraries; Douglas County Local Improvement Districts Nos. 01-01, 01-02, 01-03, 07-01, 94-001, 95-001 and 97-001; Douglas County Soil Conservation District; Douglas County Woodmoor Mountain General Improvement District; E-470 Potomac Metropolitan District; E-470 Public Highway Authority; Elbert County; Elbert County Library District; Foxhill Metropolitan District No. 1; Franktown Business Area Metropolitan District; Franktown Fire Protection District; Grandview Estates Rural Water Conservation District; Heritage Hills Metropolitan District; Hess Ranch Metropolitan Districts Nos. 4, 5, 7 and 8; Hidden Pointe Metropolitan District; High Prairie Farms Metropolitan District; Hillside at Castle Rock Metropolitan District; Jackson 105 Fire Protection District; Kings Point South Metropolitan Districts Nos. 1 and 2; Kiowa Soil Conservation District; Lanterns Metropolitan Estimated Overlapping General Obligation Debt

#### Estimated Overlapping General Obligation Debt (Continued)

- <sup>(1)</sup> Districts Nos. 3 to 5; Town of Larkspur; City of Littleton; Littleton Fire Protection District; City of Lone Tree; Lone Tree Business Improvement District; McArthur Ranch Metropolitan Recreation District; Meadow Station Public Improvement District; Meridian Village Metropolitan Districts Nos. 3 and 4; Mirabelle Metropolitan Districts Nos. 1, 3 and 4; Mountain Communities Fire Protection District; North Fork Fire Protection District; North Pine Vistas Metropolitan District No. 1; Northern Douglas County Water and Sanitation District; Omnipark Metropolitan District; Park Meadows Business Improvement District; Park Meadows Metropolitan District; Town of Parker; Parker Central Area Urban Renewal Plan; Parker Road Area Urban Renewal Plan; Perry Park Metropolitan District; Perry Park Water and Sanitation District; Perry Park Water and Sanitation District (Water Service Area); Pinery Commercial Metropolitan Districts Nos. 1 and 2; Promenade at Castle Rock Metropolitan District No. 2; Rampart Range Metropolitan Districts Nos. 3 to 6, 8 and 9; Rattlesnake Fire Protection District; Reata Ridge Village Metropolitan District No. 1; Regional Transportation District; RockingHorse Metropolitan District No. 1; Sedalia Water and Sanitation District; Sierra Ridge Metropolitan District No. 1; Silver Heights Water and Sanitation District; South Metro Fire Rescue Fire Protection District; South Santa Fe Metropolitan Districts Nos. 1 and 2; Southgate Sanitation District; Southgate Water District; Southwest Metropolitan Water and Sanitation District; Sterling Crossing Commercial Metropolitan District; Sterling Crossing Residential Metropolitan District; Sterling Ranch Colorado Metropolitan Districts Nos. 1 and 4 to 7; Town of Castle Rock Festival Park Commons General Improvement District; Trails at Crowfoot Metropolitan Districts Nos. 1 and 2; United Water and Sanitation District; Upper South Platte Water Conservancy District; Urban Drainage and Flood Control District; Urban Drainage and Flood Control District - South Platte Levy; Ute Pass Regional Health Service District; Villages at Castle Rock Metropolitan Districts Nos. 7 and 9; West Douglas County Fire Protection District; Westcreek Lakes Water District; Westcreek Metropolitan District No. 1; Westfield Metropolitan Districts Nos. 1 and 2; and The Yard Metropolitan District.
- <sup>(2)</sup> The 2020 assessed valuation figures certified by the County Assessors are for the collection of ad valorem property taxes in 2021.
- (3) The percentage of each entity's outstanding debt attributable to the District is calculated by comparing the assessed valuation of the portion overlapping the District to the total assessed valuation of the overlapping entity. To the extent the District's assessed valuation changes disproportionately with the assessed valuation of overlapping entities, the percentage of debt for which property owners within the District are responsible will also change.
- <sup>(4)</sup> The debt of this district consists of limited tax general obligation bonds secured by a required mill levy, specific ownership taxes, and other available moneys.
- <sup>(5)</sup>Castle Pines Commercial Metropolitan District No. 1 issued limited tax supported revenue bonds payable from the property taxes generated by the debt service levies of Castle Pines Commercial Metropolitan Districts Nos. 3 and 4. The 2020 assessed valuations of No. 3 and No. 4 are \$6,594,690 and \$8,623,120, respectively.
- (6) Under a Capital Pledge Agreement, Horseshoe Ridge Metropolitan Districts Nos. 2 and 3 pledge certain tax revenues to pay Horseshoe Ridge Metropolitan District No. 1's property tax supported revenue bonds.
- <sup>(7)</sup> The debt of this district consists of mill levy supported loans from Colorado Water Resources and Power Development Authority and/or the Colorado Water Conservation Board.
- <sup>(8)</sup> Seven contiguous districts formed as part of the Meadows project entered into a Regional Facilities Cost Sharing Agreement whereby each district is liable for a portion of the total general obligation debt incurred by the other districts.
- <sup>(9)</sup> Meridian Village Metropolitan District No. 1's debt is supported by pledged revenues partially consisting of ad valorem property taxes levied against all taxable property in Meridian Village Metropolitan District No. 2.
- (10) Miller's Landing Business Improvement District issued revenue bonds secured by contractually imposed public improvement fees with respect to certain retail sales transactions, a debt service mill levy, specific ownership taxes, revenue generated from an urban renewal plan, revenues from a contractually imposed requirement that payments in lieu of taxes be made by owners of tax-exempt property, and payments made under a guaranty agreement with the developer.
  (11) Pursuant to a Capital Pledge Agreement, Promenade at Castle Rock Metropolitan District No. 3 transfers property tax revenue to Promenade at
- <sup>(11)</sup> Pursuant to a Capital Pledge Agreement, Promenade at Castle Rock Metropolitan District No. 3 transfers property tax revenue to Promenade at Castle Rock Metropolitan District No. 1 for repayment of all the bonds. The 2020 assessed valuation of Promenade at Castle Rock Metropolitan District No. 3 is \$60,695,110.
- <sup>(12)</sup> Pursuant to a Capital Pledge Agreement, Rampart Range Metropolitan Districts Nos. 2 and 7 transfer property tax revenue to Rampart Range Metropolitan District No. 1 for repayment of all the bonds. The 2020 assessed valuations of Nos. 2 and 7 are \$26,127,850 and \$212,051,970, respectively.
- <sup>(13)</sup> Sterling Ranch Colorado Metropolitan Districts Nos. 1 to 7 formed the Sterling Ranch Community Authority Board (the "SRCA Board") to provide public services and facilities. The SRCA Board issued limited tax and special revenue bonds secured by Sterling Ranch Colorado Metropolitan Districts Nos. 2 and 3's required mill levy, specific ownership taxes, and other available moneys.
- <sup>(14)</sup> Pursuant to a Plan for Adjustment of Debts approved by the United States Bankruptcy Court, Villages at Castle Rock Metropolitan District No. 4 ("Villages No. 4") issued Revenue Refunding Bonds, Series 1991 in the amount of \$29,970,000. Pursuant to an agreement with Villages No. 4, Founders Village Metropolitan District is obligated to levy a limited mill levy to pay debt service on the bonds. The bonds mature in 2031, and any outstanding current interest, accrued but unpaid interest (\$118,421,846 as of December 31, 2020), and principal amounts due as of such date will be discharged. The 2020 assessed valuation of Founders Village Metropolitan District is \$60,479,620.

Sources: Assessors' Offices of Arapahoe, Douglas, Elbert, and Jefferson Counties; Assessor's Office of the City and County of Denver; and individual taxing entities.



## THIS PAGE INTENTIONALLY LEFT BLANK

	 2021	2020	2019	2018	 2017
Debt Limit <sup>(1)</sup>	\$ 1,494,015,398	\$ 1,457,815,010	\$ 1,293,824,122	\$ 1,272,326,686	\$ 1,139,199,846
Total Debt Applicable to Limit	498,866,191	543,637,736	584,991,349	350,319,165	394,596,031
Legal Debt Margin <sup>(2)</sup>	995,149,207	914,177,274	708,832,773	922,007,521	744,603,815
Total Debt Applicable to the Limit as a Percentage of Debt Limit	33.39%	37.29%	45.21%	27.53%	34.64%

# Legal Debt Margin For The Last Ten Fiscal Years

<sup>(1)</sup>Debt limits calculated by determining the total assessed value as reported in Table 9 and multiplying by 20 percent.

<sup>(2)</sup> Legal debt margin is calculated by subtracting the "total debt applicable to limit from the debt limit".

2016	2015	2014	2013	2012
\$ 1,118,599,418 \$	956,062,612 \$	937,891,906 \$	910,281,016 \$	900,947,152
441,381,527	505,233,996	559,590,935	591,790,835	619,332,078
677,217,891	450,828,616	378,300,971	318,490,181	281,615,074
39.46%	52.85%	59.66%	65.01%	68.74%

Demographic and Economic Statistics $^{\left( 1\right) }$
---

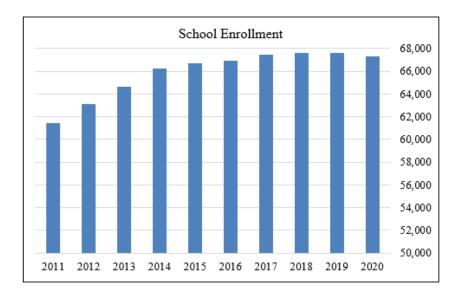
Year	Estimated Population	Per Capita Personal Income	Personal Income Total (in thousands)	Average Household Size	Median Age	School Enrollment	Unemployment Rate
2020	379,000	\$ 81,593	\$ 30,923,747	2.52	38.5	67,305	6.3%
2019	370,000	75,872	28,072,588	2.79	38.1	67,591	2.8%
2018	358,000	75,480	27,021,840	2.81	38.1	67,597	3.4%
2017	346,000	65,796	22,765,492	2.75	38.9	67,470	2.6%
2016	336,000	67,139	22,558,704	2.76	37.6	66,896	2.8%
2015	328,990	65,999	21,713,011	2.84	37.2	66,702	2.6%
2014	308,000	64,613	19,900,804	2.82	36.9	66,230	4.5%
2013	302,464	61,369	18,561,913	2.80	37.5	64,657	5.6%
2012	295,689	73,516	21,737,873	2.95	37.4	63,114	5.9%
2011	291,083	71,463	20,801,664	2.79	36.6	61,465	6.1%

# <sup>(1)</sup> 2020 Douglas County Annual Comprehensive Financial Report https://www.douglas.co.us/documents/2020-comprehensive-annual-financial-report.pdf

Figures included in this schedule represent the most recent data available.

Data is estimated and is subject to change based on updated information.

2019 and prior numbers have not been updated to match the County's updated data in their most recent Annual Comprehensive Financial Report



## Principal Employers Current Year and Nine Years Ago

		2020			201	l
			Percent of			Percent of
			Total County			Total County
	Employees		Employment	Employees		Employment
Douglas County School District <sup>(1)</sup>	6,477	1	3.38%	6,245	1	4.02%
Charles Schwab	4,300	2	2.24%	1,840	2	1.19%
EchoStar Communications	2,700	3	1.41%			
Centura Health	1,510	4	0.79%	840	8	0.54%
Healthone: Sky Ridge Medical	1,370	5	0.72%	1,030	7	0.66%
Douglas County Government	1,332	6	0.70%	1,061	6	0.68%
VISA Debit Processing Services	990	7	0.52%			
Specialized Loan Servicing LLC	920	8	0.48%			
Jacobs Engineering (formerly CH2M Hill)	880	9	0.46%	1,600	3	1.03%
HIS Markit	750	10	0.39%			
TW Telecom	-			1,100	4	0.71%
Western Union	-			1,090	5	0.70%
Liberty Media	-			730	9	0.47%
Information Handling Services				700	10	0.45%
Total for Principal Employers	21,229		11.1%	16,236		10.5%
Total Employment in Douglas County	191,586			145,954		

2020 Douglas County Annual Comprehensive Financial Report https://www.douglas.co.us/documents/2020-comprehensive-annual-financial-report.pdf

<sup>(1)</sup> Based on full time equivalent.

### Full-time Equivalent (FTE) District Employees by Function/Program

Last Ten Fiscal Years

Kitchen & Office Workers <sup>(2)</sup> Total	<u>236</u> 6,174	<u>270</u> 6,477	265 6,283
Nutrition Services	226	270	265
Professional, Technical & Administrators	11	13	13
Transportation <sup>(2)</sup>	257	347	343
Security Services <sup>(2)</sup>	71	81	69
Skilled Trade <sup>(2)</sup>	205	220	223
Office/Administrative Support <sup>(2)</sup>	8	8	8
Operations & Maintenance			
Preschool & Child Care <sup>(2)</sup>	111	118	132
Before and After School Child Care			
Other Support Statt V	4	5	6
Professional, Technical & Administrators Other Support Staff <sup>(2)</sup>	83	91 5	88
11	52 82	57	60
Executive Cabinet Office/Administrative Support <sup>(2)</sup>	10 52	10 57	11
General Administration	10	10	11
Professional, Technical & Administrators	76	81	77
	288	306	313
Office/Administrative Support <sup>(2)</sup>	87 288	84 206	74 212
Librarians & Library Specialists/Assistants <sup>(2)</sup> Nurses & Health Assistants <sup>(2)</sup>	57 87	62 84	62 74
Professional Learning Specialists	32 57	36	33
Deans	25 22	26 26	24
Student Support - Specialized Programming	11	9 26	8
Student Support - Special Education	127	128	138
Counselors	163	167 128	104
Principals & Assistant Principals	170	171 167	170
School Support	170	171	170
Outdoor Education <sup>(2)</sup>	12	22	18
Preschool <sup>(2)</sup>	80	89	85
Educational Assistants - Special Education <sup>(2)</sup>	569	607	567
Instructional & Educational Assistants <sup>(2)</sup>	229	307	291
Teacher - Special Education	576	581	562
Teacher	2,624	2,581	2,539
Instructional Services			

Note: This listing represents filled positions as of May 1 of each fiscal year.

<sup>(1)</sup> For fiscal year 2015 and prior, FTE for classified staff members (hourly workers) was defined as number of yearly hours worked divided by 2,080 hours.

$\begin{array}{cccccccccccccccccccccccccccccccccccc$	2018	2017	2016	2015 <sup>(1)</sup>	2014	2013	2012
545 $521$ $497$ $471$ $451$ $429$ $411$ $291$ $295$ $288$ $343$ $341$ $296$ $230$ $539$ $510$ $441$ $411$ $301$ $286$ $300$ $89$ $84$ $85$ $81$ $51$ $49$ $44$ $19$ $18$ $17$ $13$ $4$ $1$ $66$ $136$ $127$ $129$ $128$ $104$ $117$ $111$ $6$ $11$ $8$ $8$ $7$ $7$ $7$ $25$ $39$ $33$ $34$ $23$ $25$ $22$ $39$ $46$ $51$ $55$ $46$ $40$ $33$ $68$ $68$ $71$ $77$ $49$ $46$ $44$ $321$ $324$ $296$ $280$ $218$ $212$ $200$ $72$ $78$ $84$ $70$ $67$ $64$ $65$ $5$ $5$ $5$ $5$ $14$							
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	2,551	2,563	2,579	2,608	2,525	2,436	2,400
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	545	521	497	471	451	429	418
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	291	295	288	343	341	296	236
19       18       17       13       4       1       0         167       153       153       148       143       134       124         87       78       75       75       66       62       66         136       127       129       128       104       117       11         6       11       8       8       7       7       7         25       39       33       34       23       25       24         39       46       51       55       46       40       32         68       68       71       77       49       46       44         70       57       84       61       44       48       44         321       324       296       280       218       212       200         72       78       84       70       67       64       66         7       6       5       5       5       5       5         142       147       142       126       130       124       123         9       9       8       9       7       7       66 <t< td=""><td>539</td><td>510</td><td>441</td><td>411</td><td>301</td><td>286</td><td>309</td></t<>	539	510	441	411	301	286	309
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	89	84	85	81	51	49	47
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	19	18	17	13	4	1	0
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$							
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	167	153	153	148	143	134	126
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	87	78	75	75	66	62	62
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	136	127	129	128	104	117	111
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	6	11	8	8	7	7	7
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	25	39	33	34	23	25	26
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	39	46	51	55	46	40	33
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	68	68	71	77	49	46	48
72 $78$ $84$ $70$ $67$ $64$ $66$ 9       10       13       14       10       9       9 $66$ $72$ $69$ $82$ $52$ $50$ $44$ $89$ $89$ $82$ $83$ $77$ $73$ $66$ 6       7 $6$ $5$ $5$ $5$ $5$ 142       147       142       126       130       124       123         9       9 $8$ 9 $7$ $7$ $60$ 228       232       232       238       236       239       233 $77$ $73$ $70$ $71$ $32$ $35$ $33$ $360$ $368$ $398$ $381$ $308$ $272$ $266$ $12$ $16$ $14$ $16$ $11$ $11$ $11$ $11$	70	57	84	61	44	48	46
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	321	324	296	280	218	212	206
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	72	78	84	70	67	64	62
$\begin{array}{cccccccccccccccccccccccccccccccccccc$							
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	9	10	13	14	10	9	9
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	66	72	69	82	52	50	48
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	89	89	82	83	77	73	64
9       9       8       9       7       7       6         228       232       232       238       236       239       233         77       73       70       71       32       35       33         360       368       398       381       308       272       26'         12       16       14       16       11       11       1	6	7	6	5	5	5	4
9       9       8       9       7       7       6         228       232       232       238       236       239       233         77       73       70       71       32       35       33         360       368       398       381       308       272       26'         12       16       14       16       11       11       1							
22823223223823623923877737071323533360368398381308272261216141611111	142	147	142	126	130	124	125
22823223223823623923877737071323533360368398381308272261216141611111							
7773707132353336036839838130827226'1216141611111	9	9	8	9	7	7	6
360         368         398         381         308         272         26'           12         16         14         16         11         11         1	228	232	232	238	236	239	238
12 16 14 16 11 11 1	77	73	70	71	32	35	35
							267
260 246 240 225 162 149 150	12	16	14	16	11	11	11
	260	246	240	225	162	149	150
							5,094

<sup>(2)</sup> These staff members are the classified staff members identified in <sup>(1)</sup> above. For fiscal years after 2015, the FTE was calculated as weekly hours worked divided by 40 hours. For example, a classified employee working 20 hours per week is a 0.5 FTE.

# Operating Indicators Last Ten Fiscal Years

	 2021	2020	2019	2018
School Enrollment <sup>(1)</sup> Funded Pupil Count (FPC) <sup>(1)</sup>	62,979 63,534	67,305 65,405	67,591 63,926	67,597 63,977
Average Student Teacher Ratio <sup>(1)</sup>	18.0	18.9	18.8	20.1
Expenses - Total Governmental Funds	\$ 845,555,316	\$ 862,058,228	\$ 	\$ 700,220,460
Cost per FPC	\$ 13,309	\$ 13,084	\$ 12,286	\$ 10,945
Building Square Footage	6,714,527	6,714,527	6,714,527	6,714,527
Free & Reduced Student Count <sup>(1)</sup>	6,812	7,896	8,053	8,135
% of Free & Reduced to Total School Enrollment	10.8%	12.0%	11.9%	12.4%
Graduation Rate <sup>(1)</sup>	*	91.2%	91.7%	90.8%
Dropout Rate <sup>(1)</sup>	*	0.6%	0.6%	0.7%
CDE Average Teacher Salary <sup>(1)</sup>	\$ 57,919	\$ 60,557	\$ 59,471	\$ 53,080

<sup>(1)</sup> Obtained from Colorado Department of Education, includes charter schools

\* Information not available

 2017	2016	2015	2014	2013	2012
67,470	66,896	66,702	66,230	64,657	63,114
63,729	63,572	63,354	62,610	61,199	59,606
20.3	20.8	22.4	21.5	20.8	21.2
\$ 687,152,635	\$ 667,762,744	\$ 641,161,383	\$ 617,230,379	\$ 586,345,389	\$ 534,989,686
\$ 10,782	\$ 10,504	\$ 10,120	\$ 9,858	\$ 9,581	\$ 8,975
6,714,527	6,680,458	6,678,758	6,661,633	6,661,633	6,660,845
7,788	7,954	7,326	8,023	7,321	6,867
11.9%	12.2%	11.2%	11.5%	11.6%	11.2%
90.4%	90.1%	90.0%	93.0%	92.5%	87.4%
0.7%	0.6%	0.8%	0.8%	0.9%	0.8%
\$ 52,044	\$ 51,274	\$ 50,165	\$ 50,652	\$ 50,656	\$ 51,838

Capital Asset Statistics by Type	e
Last Ten Fiscal Years	

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Schools										
Elementary Schools	47	47	47	47	47	47	47	47	47	47
Middle Schools	9	9	9	9	9	9	9	9	9	9
High Schools	9	9	9	9	9	9	9	9	9	9
Charter Schools	17	18	18	18	16	15	15	13	13	11
Magnet Schools	2	2	2	2	2	2	2	2	2	2
Alternative High Schools	1	1	1	1	1	1	1	1	1	1
Night Schools	1	1	1	1	1	1	1	1	1	1
Plum Creek - Special Education	1	1	1	1	1	1	1	1	1	1
Administration										
Administration	3	3	3	3	3	3	3	3	3	3
Bus Terminals	3	3	3	3	3	3	3	3	3	3
Operations & Maintenance	3	3	3	3	3	3	3	3	3	3
Warehouse	2	2	2	2	2	2	2	2	2	2
Stadiums	3	3	3	3	3	3	3	3	3	3

# COMPLIANCE SECTION



# **Colorado Department of Education**

## Auditors Integrity Report

# District: 0900 - Douglas County Re 1 Fiscal Year 2020-21 Colorado School District/BOCES

#### Revenues, Expenditures, & Fund Balance by Fund

Fund Type &Number		Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources	0001-0999 Total Expenditures & Other Uses	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance	
Gov	vernmental	+		-	=	
10 0	General Fund	113,860,370	489,493,337	454,496,503	148,857,205	
18 F	Risk Mgmt Sub-Fund of General Fund	0	0	0	0	
19 (	Colorado Preschool Program Fund	0	0	0	0	
Sul	b- Total	113,860,370	489,493,337	454,496,503	148,857,205	
11 (	Charter School Fund	52,670,215	184,683,888	165,926,727	71,427,376	
20,26-29	Special Revenue Fund	20,846,394	44,944,991	45,762,569	20,028,816	
06 5	Supplemental Cap Const, Tech, Main. Fund	0	0	0	0	
07	Total Program Reserve Fund	0	0	0	0	
21 F	Food Service Spec Revenue Fund	1,366,867	20,322,841	16,854,106	4,835,602	
22 (	Govt Designated-Purpose Grants Fund	0	41,698,653	41,698,653	0	
23 F	Pupil Activity Special Revenue Fund	1,116,387	347,060	380,894	1,082,553	
24 F	Full Day Kindergarten Mill Levy Override	0	0	0	0	
25	Transportation Fund	3,939,735	21,210,461	19,128,713	6,021,482	
31 E	Bond Redemption Fund	67,613,198	60,136,372	55,936,081	71,813,488	
39 (	Certificate of Participation (COP) Debt Service Fund	20,533	15,498,333	3,404,406	12,114,460	
41 E	Building Fund	211,846,864	446,926	102,342,928	109,950,862	
42 5	Special Building Fund	0	0	0	0	
43 0	Capital Reserve Capital Projects Fund	0	0	0	0	
46 5	Supplemental Cap Const, Tech, Main Fund	0	0	0	0	
Total	S	473,280,562	878,782,862	905,931,580	446,131,844	
	Proprietary					
50 (	Other Enterprise Funds	-4,490,259	3,308,395	4,061,367	-5,243,231	
64 (63)	Risk-Related Activity Fund	0	0	0	0	
60,65-69	Other Internal Service Funds	9,888,113	13,680,800	18,999,858	4,569,054	
Total	S	5,397,853	16,989,195	23,061,225	-674,177	
	Fiduciary					
70 (	- Other Trust and Agency Funds	37,012	56,617	52,000	41,628	
	Private Purpose Trust Fund	0	0	0	0	
	Agency Fund	0	0	0	0	
	Pupil Activity Agency Fund	0	0	0	0	
	GASB 34:Permanent Fund	0	0	0	0	
85 F	Foundations	0	0	0	0	
Tota	ls	37,012	56,617	52,000	41,628	

FINAL

12/10/21