# **Dothan City Board of Education**

Financial Report September 30, 2019

# **Dothan City Board of Education**

	Contents
Independent Auditor's Report	1-3
Management's Discussion and Analysis	4-13
Basic Financial Statements	
Government-Wide Financial Statements:	
Statement of Net Position	14
Statement of Activities	15
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	16
Reconciliation of the Balance Sheet of Governmental Funds to the	
Statement of Net Position	17
Statement of Revenues, Expenditures, and Changes in Fund Balances	18
Reconciliation of the Statement of Revenues, Expenditures, and	
Changes in Fund Balances of Governmental Funds to the Statement	
of Activities	19
Ell i E I God CEll i Nan id	20
Fiduciary Fund - Statement of Fiduciary Net Position	20
Notes to Financial Statements	21-47
Required Supplementary Information	48
Schedule of the Employer's Proportionate Share of the	
Collective Net Pension Liability	49
Schedule of the Employer's Contributions - Pensions	50
Schedule of the Employer's Proportionate Share of the	
Collective Net OPEB Liability	51
Schedule of the Employer's Contributions - OPEB	52
Notes to the Required Supplementary Information for	
Other Postemployment Benefits (OPEB)	53
Schedule of Revenues, Expenditures, and Changes in Fund Balance	
Budget and Actual - General Fund	54
g	
Notes to the Schedule of Revenues, Expenditures, and Changes in Fund	
Balance - Budget and Actual - General Fund	55
Other Supplementary Information	56
Schedule of Expenditures of Federal Awards	57-58
Schedule of Expelianties of Federal Fivalities	37 30
Notes to the Schedule of Expenditures of Federal Awards	59
Additional Information	60
Independent Auditor's Report on Internal Control Over Financial Reporting	00
and on Compliance and Other Matters Based on an Audit of Financial	
Statements Performed in Accordance with Government Auditing Standards	61-62
Independent Auditor's Report on Compliance for Each Major Program and on	
Internal Control Over Compliance Required by the Uniform Guidance	63-64
Schedule of Findings and Questioned Costs	65

#### ParsonsGroup, LLC

110 Medical Drive Dothan, Alabama 36303

Post Office Box 490 Dothan, Alabama 36302 phone: 334.793.3122 fax: 334.793.2960

web: www.parsonsgroupllc.com email: inquiry@parsonsgroupllc.com



#### INDEPENDENT AUDITOR'S REPORT

To the Dothan City Board of Education Dothan, Alabama

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Dothan City Board of Education as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

To the Dothan City Board of Education Dothan, Alabama

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Dothan City Board of Education as of September 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (MD&A), the Schedule of the Employer's Proportionate Share of the Net Collective Pension Liability, the Schedule of the Employer's Contributions - Pensions, the Schedule of the Employer's Proportionate Share of the Collective Net OPEB Liability, the Schedule of the Employer's Contributions – OPEB, and budgetary comparison information on pages 4-13 and 48-55 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the Dothan City Board of Education Dothan, Alabama

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Dothan City Board of Education's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U. S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 24, 2020, on our consideration of the Dothan City Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Dothan City Board of Education's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Dothan City Board of Education's internal control over financial reporting and compliance.

# Parsons Group, LLC

ParsonsGroup, LLC Dothan, Alabama June 24, 2020

# DOTHAN CITY BOARD OF EDUCATION MANAGEMENT'S DISCUSSION AND ANALYSIS REQUIRED SUPPLEMENTARY INFORMATION (RSI) SEPTEMBER 30, 2019

This section of the Dothan City Board of Education's (the Board) annual financial report presents our discussion of the Board's financial performance for the fiscal year ended September 30, 2019. The intent of this discussion and analysis is to look at the Board's financial performance as a whole. Readers should read this in conjunction with their review of the financial statements.

The Management Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34 Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments issued June 1999. Certain comparative information between the current year and the prior year is required to be presented in the MD&A. The Board has included the information in this report.

# FINANCIAL HIGHLIGHTS

Key financial highlights for the year ended September 30, 2019, are as follows:

- Total net position of (\$ 105,728,179.49)
- Increase in net position of \$1,194,321.50 during the current fiscal year
- Total fund balances of all governmental funds equaled \$ 22,697,459.70
- Unassigned general fund balance equaled \$7,377,076.50
- Total general fund net change in fund balance was \$ 1,478,575.82

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis is intended to serve as an introduction to the Board's basic financial statements. The Board's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains supplementary information in addition to the basic financial statements themselves.

The government-wide financial statements are the statement of net position and statement of activities. The focus of these statements is to provide information about the activities of the Board as a whole indicating both long-term and short-term information about the Board's overall financial status.

Fund financial statements tell how the general government services were financed in the short term as well as what remains for future spending. These statements present more detail of the Board's activities than the government-wide financial statements. The fund financial statements focus more on the near term use and availability of spendable resources.

Notes to the financial statements explain some of the information in the financial statements and provide more detailed data. The notes to the financial statements begin on page 21. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. Figure A-1 shows how the required parts of this annual report are arranged and related to one another.

Figure A-1. Required Components of the Board's Annual Financial Report

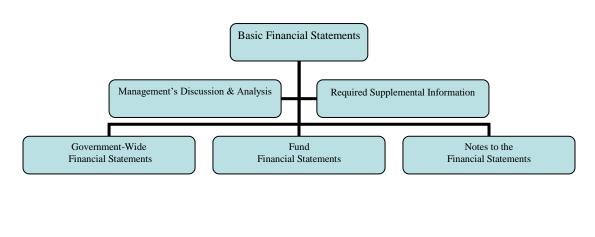




Figure A-2 summarizes the major features of the Board's financial statements, including the portion of the Board that they cover and the types of information they contain. The remainder of this overview section of Management's Discussion and Analysis explains the structure and contents of the statements.

Figure A-2. Major Features of the Board's Government-Wide and Fund Financial Statements

#### **Fund Statements**

	1	nd Statements	
Type of Statement	Government-Wide	Governmental Funds	Fiduciary Funds
Scope	Entire Board's	The activities of the	Instances in which the
	government (except	district that are not	Board is the trustee or
	fiduciary funds) and	proprietary or	agent for someone else's
	the Board's component	fiduciary	resources
	units		
Required financial	Statement of Net	Balance Sheet	Statement of
statements	Position		Fiduciary Net
			Position
	Statement of	Statement of	
	Activities	Revenues,	
		Expenditures &	
		Changes in Fund	
		Balances	
Accounting basis	Accrual accounting	Modified accrual	Accrual accounting and
and measurement	and	accounting and current	economic resources
focus	economic resources	financial resources	focus
	focus	focus	
Type of	All assets and	Only assets expected to	All assets and liabilities
Accountability	liabilities,	be used up and	both short-term and
Information	both financial and	liabilities that come due	long-term; the Board's
	capital,	during the year or soon	agency fund does not
	short-term and long-	thereafter, no capital	currently contain capital
	term	assets included, no	assets, although it can.
		long-term liabilities	
		included.	
	All revenues and	Revenues for which	All revenues and
	expenses during year,	cash is received during	expenses during year,
	regardless of when	or soon after the end of	regardless of when cash
	cash is received or	the year, expenditures	is received or paid
	paid	when goods or services	
		have been received and	
		payment is due during	
		the year or soon	
		thereafter	

# **Government-Wide Statements**

The government-wide statements report information about the Board as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the Board's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the Board's net position and how they have changed. Net position is the difference between the Board's assets and liabilities and is one way to measure the Board's financial health or position.

- Over time, increases or decreases in the Board's net position are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the Board, the user should consider additional nonfinancial factors such as changes in the Board's tax base or student enrollment.

The government-wide financial statements of the Board are included in the category *Governmental Activities*. Most of the Board's basic services are included here, such as instruction, instructional support, extracurricular activities, curriculum and staff development, maintenance, student transportation, and general administration. State revenues, property taxes, sales taxes, and grants finance most of these activities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the Board's most significant funds; not the Board as a whole. Funds are accounting devices that the Board uses to keep track of specific sources of funding and spending for particular purposes.

- Some funds are required by State law and by bond covenants.
- The Board establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

#### The Board has two kinds of funds:

- Governmental Funds Most of the Board's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can be readily converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Board's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, we provide additional information at the bottom of the governmental funds statement, or on the subsequent pages, that explain the relationship (or differences) between them.
- Fiduciary Funds The Board is trustee, or fiduciary, for certain activities contained within its schools such as clubs, classes, or parent organizations. All of the Board's activities in this area are reported in a separate Statement of Fiduciary Net Position. These funds are not available to finance Board operations, and are, therefore, not included in the government-wide financial statements. The board is responsible for insuring that the assets reported by these funds are used for their intended purposes.

# FINANCIAL ANALYSIS OF THE BOARD AS A WHOLE

**Net position** – The Board's combined net position for the year ended September 30, 2018, totaled (\$ 106.923) million and (\$ 105.728) million for fiscal year ended September 30, 2019, as shown below in Figure A-3.

Figure A-3
The Board's Net Position
(in millions)

		Amount		
		<u>2019</u>	<u>2018</u>	<b>Change</b>
Current and Other Assets	\$	26.906	\$ 15.061	\$ 11.845
Capital and Non-Current Assets		37.259	28.688	8.571
<b>Total Assets</b>		64.165	43.749	20.416
<b>Deferred Outflows of Resources</b>		17.578	13.626	3.952
Current Liabilities		4.208	1.211	2.997
Long Term Liabilities		167.187	143.214	23.973
Total Liabilities		171.395	144.425	26.970
<b>Deferred Inflows of Resources</b>		16.076	19.873	(3.797)
Net Position	\$	(105.728)	\$ (106.923)	\$ 1.195
Net Investment in Capital Assets	\$	15.900	\$ 22.343	\$ (6.443)
Restricted		9.979	4.807	5.172
Unrestricted		(131.607)	(134.073)	 2.466
<b>Total Net Position</b>	\$	(105.728)	\$ (106.923)	\$ 1.195

The accompanying Notes to the Financial Statements are an integral part of the above statement.

A portion of the net position is either restricted as to the purposes they can be used for or they are invested in capital assets. Unrestricted net position totaled (\$ 134.073) million for fiscal years ended September 30, 2018 and (\$ 131.607) million for September 30, 2019.

**General revenues** – Refer to *Figure A-4* when reading the following analysis. The Board's total general revenues for fiscal years ended September 30, 2018 were \$73.678 million and \$76.701 million for September 30, 2019. For fiscal years ended September 30, 2018 and September 30, 2019 a significant portion, 67.31% and 65.25%, respectively of the Board's general revenue derived from state aid. Also, 9.44% and 9.21% derived from local aid and 10.71% and 11.08% derived from sales taxes with 11.99% and 12.52% derived from property taxes.

Figure A-4
Board's Sources of General Revenue
Fiscal Years 2019 & 2018

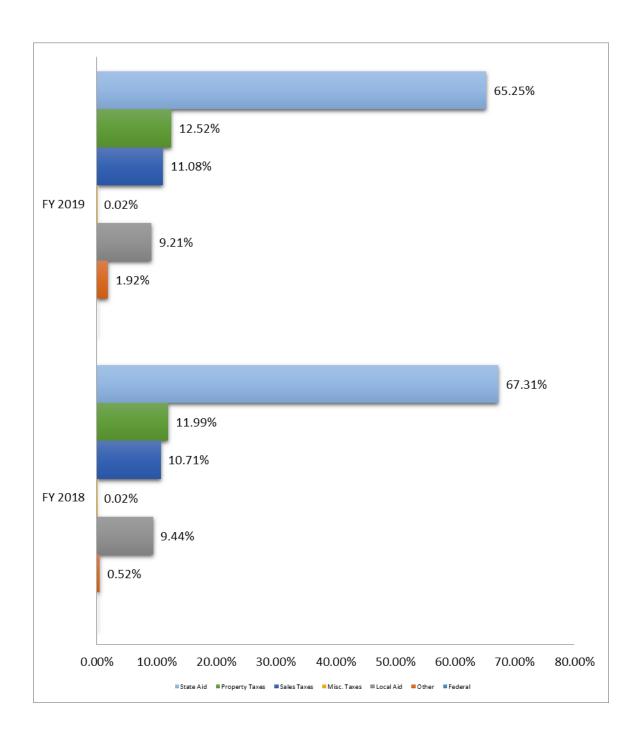


Figure A-5
Summary of Changes in Net Position from Operating Results (in millions)

				Amount			
		2019		2018	_	Change	
Revenues:							
Program Revenues:							
Charges for Services Operating Grants and	\$	1.550	\$	1.593	\$	(0.043)	
Contributions		18.453		15.434		3.019	
Capital Grants and Contributions		2.216		2.183		0.033	
General Revenues:							
Property Taxes		9.605		8.837		0.768	
Local Sales Taxes		8.496		7.894		0.602	
Miscellaneous Taxes		0.016		0.015		0.001	
State Aid		50.049		49.592		0.457	
Local Aid		7.064		6.953		0.111	
Miscellaneous		1.471		0.387		1.084	
Total Revenues		98.920		92.888	-	6.032	
Expenses:							
Instructional Services		48.630		48.235		0.395	
Instructional Support Services		16.515		15.323		1.192	
Operations and Maintenance		10.419		7.985		2.434	
Auxiliary Services		11.599		11.033		0.566	
General, Administrative, Central		4.212		3.895		0.317	
Other Expenditures		5.540		5.190		0.350	
Interest on Long Term Debt		0.810		0.231		0.579	
Total Expenses		97.725		91.892	-	5.833	
Change in Net Position		1.195		0.996		0.199	
Net Position – Restatement		0.000		0.000	0.000		
Net Position - Beginning		(106.923)		(107.919)	-	0.996	
Net Position - Ending	\$	(105.728)	\$	(106.923)	\$	1.195	

The Board's net position increased \$ 1.195 million during the current fiscal year

- Revenues increased \$ 6.032 million over the prior year. Increased revenues were in operating grants and contributions, capital grants and contributions, property taxes, local sales taxes, miscellaneous taxes, state aid, local aid, and miscellaneous revenues.
- Expenses increased \$ 5.833 million over the prior year. Operations and Maintenance had the largest increase with \$ 2.434 million.

The total cost of all programs and services was \$ 97.725 million. 66.662% of these costs were for instruction and instructional support services.

#### FUND LEVEL FINANCIAL ANALYSIS

As noted earlier, the fund financial statements provide a detailed short-term view of the Board's government operations. Following is information on the most significant changes in the governmental fund statements:

The general fund reported an ending fund balance of \$ 7.565 million. The general fund balance increased by \$ 1.479 million as a result of current year operations.

The food service fund which is a major fund within the special revenue funds category reported an ending fund balance of \$ 1.458 million. Current year operations resulted in a decrease in the food service fund balance of (\$ 1.139) million.

The debt services fund reported an ending fund balance of \$ 1.809 million. The debt services fund balance increased by \$ 0.254 million during the current fiscal year.

The local school – public fund which is a major fund within the special revenue funds category reported an ending fund balance of \$ 1.531 million. The local school – public fund balance decreased by (\$ 0.276) million during the current fiscal year.

The capital projects fund reported an ending fund balance of \$ 9.582 million. The capital projects fund balance increased by \$ 8.495 million during the current fiscal year.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

- Over the course of the year, the Board revised its budget several times. Actual expenditures were \$ 5.592 million over final budget amounts.
- Revenues available were \$ 5.211 million over final budget amounts. This is due primarily to an increase in local, state, and other revenues.
- Budgeted Revenues and Other Fund Sources were in excess of Expenditures and Other Fund Uses by \$ 1.285 million.

# **CAPITAL ASSETS**

At September 30, 2019, the Board had invested \$ 70.737 million in a broad range of capital assets, including land, buildings, equipment and vehicles. (See Figure A-6). This amount represents a net increase (including additions and deductions) of \$ 10.625 million or 17.675% over last year. The acquisitions are spread evenly across all classes of assets. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist.

Figure A-6
Board's Capital Assets

# (in millions)

# Governmental Activities

		Amount
2019	2018	Change
\$0.753	\$0.753	0.000
2.596	1.899	0.697
14.806	14.654	0.152
31.610	30.462	1.148
6.044	0.000	6.044
6.662	5.778	0.884
8.266	6.566	1.700
70.737	60.112	10.625
n (33.478)	(31.424)	(2.054)
\$37.259	\$28.688	\$8.571
	\$0.753 2.596 14.806 31.610 6.044 6.662 8.266 70.737	\$0.753 \$0.753 2.596 1.899 14.806 14.654 31.610 30.462 6.044 0.000 6.662 5.778 8.266 6.566 70.737 60.112

# LONG-TERM DEBT

The following table provides a summary of changes in the Board's long-term debt:

Figure A-7
Fiscal Year Ended September 30, 2019
(in millions)

	•	ginning alance	C	Net hange	Ending alance
Capital Leases	\$	1.355	\$	(0.206)	\$ 1.149
Financing		0.000		1.560	1.560
Warrants		0.000		14.260	14.260
Bond Liabilities		1.238		(0.600)	0.638
Qualified School Construction Bonds		3.752		0.000	3.752
Governmental Activities Long-Term Debt	\$	6.345	\$	15.014	\$ 21.359

More detailed information about the Board's long-term liabilities is presented in the notes to the basic financial statements.

# ECONOMIC FACTORS AND FISCAL YEAR 2020 BUDGET

In fiscal year 2018, the State of Alabama changed how it directs counties to allocate countywide taxes to school systems. The money follows the students, meaning where the students live determine where the countywide taxes are distributed. This change had a negative effect on countywide tax collections from Houston County and a positive effect on countywide taxes received from Dale and Henry counties. Parts of Dale and Henry counties are in the corporate city limits of Dothan. County and district wide ad valorem tax collections for fiscal year 2020 will be flat with no growth as compared with fiscal year 2019 collections. Sales tax collections are expected to decrease over 2019, due to the recent pandemic.

The Board had more than one-month operating balance at the end of the 2019 fiscal year. It is expected that this balance will increase for fiscal year 2020. The Board voted that the system would close four schools for the fiscal year 2020, with expected operating savings of \$2 million. This had a positive impact on learning and operational expenses. The Board reduced certain staff needs due to the consolidation of schools.

At the time these financial statements were prepared and audited, the Board was aware that the system's ADM had decreased, thus resulting in a decrease to earned teacher units, state revenues, state allocations for classroom instructional supply funds, state professional development funds, and state technology funds.

Employer contributions to the Teachers Retirement System (TRS) changed from 12.41% for fiscal year 2019 to 12.36% for fiscal year 2020 for Tier I employees and from 11.35% for fiscal year 2019 to 11.22% in fiscal year 2020 for Tier 2 employees. Employee contributions for Tier 1 employees remained at 7.5% and 6.0% for Tier 2 employees respectively. The effect of unfunded pension liabilities at the state level will continue to impact the system significantly.

The City of Dothan has experienced no new property tax increases. However, the school system had an increase in sales tax revenues of 8.86% from 2018 to 2019. Unemployment in Dothan continues to improve over the past five years. The potential global and economic impacts of COVID-19 continue to evolve and the school system continues to monitor the situation.

# CONTACTING THE GOVERNMENT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the Board's finances and to demonstrate the Board's accountability for money it receives. If you have questions about this report or need additional financial information, contact the Board's Financial Services Department.

# DOTHAN CITY BOARD OF EDUCATION STATEMENT OF NET POSITION SEPTEMBER 30, 2019

	]	Primary Government
		Governmental Activities
ASSETS		
Cash and Cash Equivalents	\$	13,061,761.49
Due from Federal, State, and Local Agencies (Note 3)		3,239,670.69
Inventory, Commodities		46,969.05
Inventory, Purchased		319,834.14
Restricted Assets, Cash with Fiscal Agents (Note 2)		10,237,485.07
Capital Assets (Note 4):		
Land		752,517.00
Construction in Progress		6,044,187.50
Depreciable, Net		30,462,205.88
Total Assets		64,164,630.82
DEFERRED OUTFLOWS OF RESOURCES		
Employer Other Postemployment Benefit (OPEB) Contribution		5,821,366.00
Proportionate Share of Collective Deferred Outflows Related to		3,821,300.00
Net Pension Liability		11,757,095.28
Total Deferred Outflows of Resources		17,578,461.28
Total Deferred Outflows of Resources		17,378,401.28
LIABILITIES		2.716.221.76
Current Payables		2,716,231.76
Salaries and Benefits Payable		523,293.47
Unearned Revenue		783,939.96
Accrued Vacation, Current Portion		184,795.55
Long Term Liabilities:		
Debt Due Within One Year (Note 5)		1,294,955.18
Debt Due in More Than One Year (Note 5)		20,063,788.02
Accrued Vacation, Long Term Portion		554,386.65
Net OPEB Liability		74,904,486.00
Net Pension Liability		70,369,000.00
Total Liabilities		171,394,876.59
DEFERRED INFLOWS OF RESOURCES		
Proportionate Share of Collective Deferred Inflows Related to		
Net OPEB Liability		7,531,395.00
Proportionate Share of Collective Deferred Inflows Related to		, ,
Net Pension Liability		8,545,000.00
Total Deferred Inflows of Resources		16,076,395.00
NET POSITION		
Net Investment in Capital Assets		15,900,167.18
Restricted for Other Government Programs		1,143,062.77
Restricted for Capital Projects		6,688,124.92
Restricted for Debt Service		1,809,134.95
Restricted for Other Purposes		338,145.07
Unrestricted		(131,606,814.38)
Total Net Position	\$	(105,728,179.49)

# DOTHAN CITY BOARD OF EDUCATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

Net (Expense)

	Program Revenues	Revenue and Changes in Net Position				
GOVERNMENTAL ACTIVITIES	Operating Capital Charges for Grants and Grants and Expenses Services Contributions Contributions	Total Governmental Activities				
Instructional Services Instructional Support Services Operations and Maintenance Auxiliary Services General, Administrative, and Central Support Other Expenditures Interest & Fiscal Charges	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	\$ (43,385,741.55) (13,532,730.40) (9,635,014.26) (6,477,036.62) (3,860,229.57) 2,194,262.00 (809,855.11) (75,506,345.51)				
General Revenues: Taxes: Property Taxes for General Purposes Local Sales Tax Miscellaneous Taxes State Aid not Restricted to Specific Purposes Local Aid not Restricted to Specific Purposes Miscellaneous						
	Total General Revenues	76,700,667.01				
	Change in Net Position  Net Position - Beginning of Year	1,194,321.50 (106,922,500.99)				
	Net Position - End of Year	\$ (105,728,179.49)				

# DOTHAN CITY BOARD OF EDUCATION BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2019

		General Fund	Food Service Fund		Debt Service Fund		Local School - Public Fund		Capital Projects Fund		Other Governmental Funds		Total Governmental Funds
ASSETS													
Cash and Cash Equivalents Cash with Fiscal Agents (Note 2) Due from Federal, State, and Local Agencies (Note 3)	\$	8,217,407.74 \$ 0.00 920,651.23	613,124.48 0.00 717,463.95		0.00 1,809,134.95 0.00	\$	1,531,291.82 0.00 5,548.40	\$	2,890,076.34 8,428,350.12 3,451.18	\$	(190,138.89) 0.00 1,592,555.93	\$	13,061,761.49 10,237,485.07 3,239,670.69
Interfund Receivables Inventory, Commodities Inventory, Purchased		0.00 46,969.05 4,814.60	0.00 0.00 315,019.54		0.00 0.00 0.00		0.00 0.00 0.00		0.00 0.00 0.00		0.00 0.00 0.00		0.00 46,969.05 319,834.14
Total Assets	\$	9,189,842.62 \$	1,645,607.97	\$	1,809,134.95	\$	1,536,840.22	s	11,321,877.64	\$	1,402,417.04	\$	26,905,720.44
LIABILITIES AND FUND BALANCES													
LIABILITIES													
Current Payables	\$	658,897.70 \$	67,292.50		0.00	\$	5,505.36	\$	1,740,225.20	\$	244,311.00	\$	2,716,231.76
Interfund Payables		0.00	0.00		0.00		0.00		0.00		0.00		0.00
Salaries and Benefits Payable		453,892.06	20,348.21		0.00		0.00		0.00		49,053.20		523,293.47
Unearned Revenue		327,578.82	99,884.95		0.00		0.00		0.00		356,476.19		783,939.96
Accrued Vacation	_	184,795.55	0.00		0.00	_	0.00		0.00		0.00	_	184,795.55
Total Liabilities		1,625,164.13	187,525.66		0.00	_	5,505.36		1,740,225.20	-	649,840.39	_	4,208,260.74
FUND BALANCES													
Nonspendable:													
Inventories		51,783.65	315,019.54		0.00		0.00		0.00		0.00		366,803.19
Restricted For:													
Child Nutrition Program		0.00	1,143,062.77		0.00		0.00		0.00		0.00		1,143,062.77
Capital Projects		0.00	0.00		0.00		0.00		6,688,124.92		0.00		6,688,124.92
Debt Service		0.00	0.00		1,809,134.95		0.00		0.00		0.00		1,809,134.95
Transportation Reimbursements		135,818.34	0.00		0.00		0.00		0.00		0.00		135,818.34
Other Government Programs Committed To:		0.00	0.00		0.00		0.00		0.00		202,326.73		202,326.73
Capital Projects		0.00	0.00		0.00		0.00		2,893,527.52		0.00		2,893,527.52
Assigned To:													
Other Purposes		0.00	0.00		0.00		1,531,334.86		0.00		550,249.92		2,081,584.78
Unassigned		7,377,076.50	0.00		0.00	_	0.00	_	0.00	_	0.00	_	7,377,076.50
Total Fund Balances	_	7,564,678.49	1,458,082.31		1,809,134.95	_	1,531,334.86		9,581,652.44		752,576.65	_	22,697,459.70
Total Liabilities and Fund Balances	\$	0.100.042.62	1 (45 (07 07		1 000 124 05	e	1.526.940.22	•	11 221 977 64	s	1 402 417 04	e	26,005,720,44
Total Liabilities and Fund Balances	ъ <u> —</u>	9,189,842.62 \$	1,645,607.97	_ \$	1,809,134.95	» <u> —</u>	1,536,840.22	<u> </u>	11,321,877.64	• »=	1,402,417.04	» <u> —</u>	26,905,720.44

# DOTHAN CITY BOARD OF EDUCATION RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2019

#### **FUND BALANCE - GOVERNMENTAL FUNDS**

\$ 22,697,459.70

Amounts Reported For Governmental Activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds:

are applicable to future periods and, therefore, are not reported in the

Cost of Capital Assets	\$ 70,736,511.71	
Accumulated Depreciation	(33,477,601.33)	
		37,258,910.38
Deferred outflows and deferred inflows of resources related to pensions		
are applicable to future periods and, therefore, are not reported in the		
governmental funds.		3,212,095.28
Deferred outflows and deferred inflows of resources related to OPEB obligations		

governmental funds.

Long-term liabilities are not due and payable in the current period and, therefore, are

Bond Liability	(637,500.00)
Warrant Liability	(14,260,000.00)
QSCB Liability	(3,752,000.00)
Financing Debt	(1,559,588.00)
Capital Leases	(1,149,655.20)
Accrued Vacation, Long Term Portion	(554,386.65)
Net OPEB Liability	(74,904,486.00)
Net Pension Liability	(70,369,000.00)

(167,186,615.85)

(1,710,029.00)

**NET POSITION - GOVERNMENTAL ACTIVITIES** 

not reported as liabilities in the funds.

\$ (105,728,179.49)

# DOTHAN CITY BOARD OF EDUCATION STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

	General Fund	Food Service Fund	Debt Service Fund	Local School - Public Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
REVENUES							
Local Revenues	\$ 22,204,667.53	\$ 964,023.38 \$	58,543.41 \$	475.00 \$	878,916.44 \$	258,634.26 \$	24,365,260.02
State Revenues	53,452,645.23	0.00	265,233.35	0.00	1,964,850.65	0.00	55,682,729.23
Federal Revenues	138,781.87	4,375,326.25	0.00	0.00	0.00	10,521,106.06	15,035,214.18
Local School Revenues	0.00	0.00	0.00	1,779,093.22	0.00	0.00	1,779,093.22
Other Revenues	362,493.42	61,952.60	0.00	0.00	0.00	0.00	424,446.02
	·						
Total Revenues	76,158,588.05	5,401,302.23	323,776.76	1,779,568.22	2,843,767.09	10,779,740.32	97,286,742.67
EXPENDITURES							
Instructional Services	42.339.206.97	0.00	0.00	877,113,46	(3,639.00)	4,564,057,60	47,776,739.03
Instructional Support Services	13.170.423.47	0.00	0.00	344,497,55	0.00	2.816.980.34	16,331,901.36
Operations and Maintenance	9.095,714.53	0.00	0.00	39.137.67	1,411,663.05	0.00	10,546,515.25
Auxiliary Services	4.002.495.95	6.887.897.49	0.00	76.817.83	0.00	34,853.13	11,002,064.40
General, Administrative, and Central Support	3,813,238.01	0.00	0.00	0.00	0.00	332,037.93	4,145,275.94
Capital Outlay	830,469.00	0.00	0.00	0.00	8,227,062.73	0.00	9,057,531.73
Debt Services	,		****		-,,		-,,
Principal Retirement	0.00	0.00	0.00	0.00	805,807,47	0.00	805,807,47
Interest Expense	0.00	0.00	69,974.80	0.00	429,231.53	0.00	499,206.33
Debt Issuance Costs	0.00	0.00	0.00	0.00	310,648.78	0.00	310,648.78
Other Expenditures	1,927,700.45	251,920.98	0.00	238,769.88	0.00	2,996,796.92	5,415,188.23
Total Expenditures	75,179,248.38	7,139,818.47	69,974.80	1,576,336.39	11,180,774.56	10,744,725.92	105,890,878.52
Excess (Deficiency) of Revenues Over (Under) Expenditures	979,339.67	(1,738,516.24)	253,801.96	203,231.83	(8,337,007.47)	35,014.40	(8,604,135.85)
OTHER FINANCING SOURCES (USES)							
Indirect Cost Revenue	585,970.45	0.00	0.00	0.00	0.00	0.00	585,970,45
Long Term Debt Proceeds	0.00	0.00	0.00	0.00	15,819,588.00	0.00	15,819,588.00
Other Fund Sources	34,060.00	0.00	0.00	0.00	1,012,021.75	0.00	1,046,081.75
Other Fund Uses	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Transfers In	497,936.06	600,000.00	0.00	1,307,537.53	0.00	55.00	2,405,528.59
Transfers Out	(618,730.36)	0.00	0.00	(1,786,798.23)	0.00	0.00	(2,405,528.59)
Total Other Financing Sources (Uses)	499,236.15	600,000.00	0.00	(479,260.70)	16,831,609.75	55.00	17,451,640.20
Net Change In Fund Balances	1,478,575.82	(1,138,516.24)	253,801.96	(276,028.87)	8,494,602.28	35,069.40	8,847,504.35
Fund Balances - Beginning of Year	6,086,102.67	2,596,598.55	1,555,332.99	1,807,363.73	1,087,050.16	717,507.25	13,849,955.35
Fund Balances - Ending	\$ 7,564,678.49	\$ 1,458,082.31 \$	1,809,134.95 \$	1,531,334.86 \$	9,581,652.44 \$	752,576.65 \$	22,697,459.70

# DOTHAN CITY BOARD OF EDUCATION RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2019

# NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS

\$ 8,847,504.35

\$ 1,194,321.50

Amounts Reported For Governmental Activities in the Statement of Activities are Different Because:

Governmental funds report capital outlay as expenditures; in the statement of activities, certain costs are allocated over their estimated useful lives as depreciation:

CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES

Depreciation Expense	\$ (2,148,203.64)	
Capitalized Capital Outlay and Other Adjustments, Net	 10,718,615.81	
		8,570,412.17
Current year long-term debt principal payments are reported as expenditures in the governmental fund financial statements, but they are shown as reduction in long-term debt in the district-wide financial statements.		805,807.47
Current year loan proceeds are reported as other financing sources in the governmental fund financial statements, The district-wide financial statements reflect these proceeds as an increase in long-term debt.		(15,819,588.00)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:  Accrued Vacation, Current Year Increase in Noncurrent Portion	(10,362.55)	
PEEHIP Expense, Current Year Increase	(1,387,484.99)	
Pension Expense, Current Year Decrease	188,033.05	
	_	(1,209,814.49)

# DOTHAN CITY BOARD OF EDUCATION STATEMENT OF FIDUCIARY NET POSITION SEPTEMBER 30, 2019

	Agency Fund
ASSETS	
Cash and Cash Equivalents	\$ 462,660.08
Due from Federal, State, and Local Agencies	 1,461.01
Total Assets	 464,121.09
LIABILITIES	
Current Payables	451,813.27
Due to Local Schools	 0.00
Total Liabilities	 451,813.27
NET POSITION	\$ 12,307.82

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Dothan City Board of Education (the Board) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. The more significant accounting policies of the Board are described below.

# **Reporting Entity**

The Board is elected by the public and it has the authority to make decisions, appoint administrators and managers, and significantly influence operations. It also has the primary accountability for fiscal matters. There are no component units which should be included as part of the financial reporting entity of the Board.

The Board is a legally separate agency of the State of Alabama.

# **Government-Wide and Fund Financial Statements**

The Statement of Net Position and the Statement of Activities are government-wide financial statements. They report information on all of the Board's activities, except for fiduciary activities, with most of the interfund activities removed. Governmental activities include programs supported primarily by taxes, state foundation funds, grants, and other intergovernmental revenues. All of the Board's government-wide activities are considered governmental activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

# Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets, current liabilities, and fund balances are included on the balance sheet. Operating statements of these funds present net increases and decreases in current assets (i.e., revenues and other financing sources and expenditures and other financing uses).

The modified accrual basis of accounting recognizes revenues in the accounting period in which they become both measurable and available and it recognizes expenditures in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest and principal on long-term debt, which is recognized when due. The Board considers all revenues available if they are collectible within 60 days after the year end.

Those revenues susceptible to accrual are state vocational funds, federal child nutrition funds, federal grants, and others dependent upon the circumstances. Accordingly, these revenues have been recognized in the current fiscal period. All other revenue items are considered to be available only when cash is received by the Board.

Fiduciary funds are accounted for using the economic resources measurement focus and the accrual basis of accounting.

# **Fund Accounting**

The Board reports the following major governmental funds:

- 1. The General Fund This fund is the Board's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund.
- 2. Food Services Fund This special revenues fund is used to account for the financial resources related to the Board's food services program.
- 3. Debt Services Fund This fund is used to account for money that will be used to pay the interest and principal of long term debts.
- 4. Local School-Public Fund This special revenues fund is used to account for financial resources of public funds at the local school level.
- 5. Capital Projects Fund This fund is used to account for financial resources used to acquire or construct major capital assets.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Additionally, the Board reports the following fund types:

Special Revenue Funds – These funds are used to account for resources restricted to, or designated for, specific purposes by the Board or a grantor in a special revenue fund.

Agency Fund – The Board accounts for resources held for others in a custodial capacity in agency funds. The Board's agency fund is used to record transactions of student groups for school and school-related purposes.

# **Other Accounting Policies**

Cash and Cash Equivalents

Cash includes amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the Board.

The Dothan City Board of Education can only invest in securities of the United States Government.

*Interfund Receivables and Payables* 

Activities between funds that are representative of lending or borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Interfund receivables and payables are eliminated on the government wide statement of net assets.

#### **Inventories**

Inventories are valued at cost, which approximated market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when purchased except commodities donated by the federal government. These are expensed when consumed except for minimum core quantities of commodities inventory being reserved.

# Capital Assets

Capital assets, which include land, buildings, equipment, and vehicles, are reported in the applicable governmental activities column in the government-wide financial statements. Capital assets are defined by the Board as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and Building Improvements	20-30
Furniture and Other Equipment	5-20
Buses and Other Vehicles	5-10

# Deferred Outflows of Resources

Deferred outflows of resources are reported in the Statement of Net Position. Deferred outflows of resources are defined as a consumption of net position by the government that is applicable to a future reporting period. Deferred outflows of resources increase net position, similar to assets.

# Compensated Absences

Professional and support personnel are provided two days of personal leave per year with pay. Professional employees are paid, at the Board's substitute rate, for up to two days of unused personal leave. Because unused personal leave cannot be carried over to succeeding years, no liability for unpaid leave is accrued in the financial statements.

Twelve month employees are allowed two weeks of vacation per year with pay. Because unused vacation leave can be carried over to succeeding years, a liability for unused vacation is accrued in the financial statements.

Professional and support employees earn non-vesting sick leave at the rate of one day per month worked. Employees may accumulate an unlimited amount of sick leave. Employees may use one day per month worked of their accrued sick leave as membership service in determining the total years of creditable service in the teachers' retirement system, with no additional cost to the Board. Because employees do not receive compensation for unused sick leave at termination, no liability is recorded in the financial statements.

# Long-Term Debt

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. If applicable, bond premiums and discounts are deferred and amortized over the life of the debt. Bonds payable are reported net of any applicable bond premium or discounts. Bond issuance costs, if applicable, are reported as an expense in the period incurred.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

In the fund financial statements, governmental fund types recognize any bond premiums and discounts, as well as any bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as expenditures.

# Deferred inflows of Resources

Deferred inflows of resources are reported in the government-wide financial statements. Deferred inflows of resources are defined as an acquisition of net position by the government that is applicable to a future reporting period. Deferred inflows of resources decrease net position, similar to liabilities.

#### Pensions

The Teachers' Retirement System of Alabama's (the Plan or TRS) financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to Plan requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the Governmental Accounting Standards Board (GASB). Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Comprehensive Annual Financial Report.

# Postemployment Benefits Other Than Pensions (OPEB)

The Alabama Retired Education Employees' Health Care Trust (Trust) financial statements are prepared by using the economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Trust and additions to/deductions from the Trust's fiduciary net position. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due pursuant to plan requirements. Benefits are recognized when due and payable in accordance with the terms of the plan. Subsequent events were evaluated by management through the date the financial statements were issued.

# Budgets

Budgets are adopted for the governmental funds using the modified accrual basis of accounting. Budget to actual comparisons of the general fund is reported as required supplementary information which follows the notes to the basic financial statements.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Net Position and Fund Balance

#### **Government-Wide Financial Statements**

When the Board incurs an expense for which it may use either restricted or unrestricted net position, it uses restricted net position first unless unrestricted net position will have to be returned because they were not used. Net position on the Statement of Net Position includes the following:

Net Investment in Capital Assets – The component of net position that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt that is directly attributable to the acquisition, construction, or improvement of these capital assets.

Restricted – The component of net position with constraints on their use imposed by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.

Unrestricted – The component of net position that is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by action of the Board.

#### **Governmental Fund Financial Statements**

In the fund financial statements, governmental funds report fund balances under the following five categories:

Nonspendable – The portion of fund balances that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Examples of nonspendable fund balance reserves for which fund balance shall not be available for financing general operating expenditures include: inventories, prepaid items, and long-term receivables.

Restricted – The portion of fund balances consisting of amounts that are subject to externally enforceable legal restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.

Committed – The portion of fund balances that are subject to a purpose constraint imposed by formal action or resolution of the Board, which is the highest level of decision-making authority, before the end of the fiscal year and that require the same level of formal action to remove or modify the constraint.

Assigned – The portion of fund balances that are intended to be used for specific purposes. The Board makes the determination of the assigned amounts of fund balance. Assignments may not exceed the available (spendable, unrestricted, uncommitted) fund balance in any particular fund. Assigned fund balances require the same level of authority to remove the constraint.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, CONTINUED

Unassigned – The portion of fund balances that are spendable and not contained in the other classifications. This portion of the total fund balance in the general fund is available to finance operating expenditures.

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, it shall be determined that restricted net position is reduced first unless unrestricted (committed, assigned, or unassigned) amounts will have to be returned because they were not used. When an expenditure is incurred for the purposes for which amounts in any of the unrestricted fund balance classifications could be used, it shall be the determination of the Board or its designee that committed amounts would be reduced first, followed by assigned amounts and then unassigned amounts. The Board, along with the Superintendent and Chief Financial Officer will periodically review all restricted, committed, and assigned fund balances, if any.

The State of Alabama Department of Education requires local school boards to maintain a minimum of one month's operating expenses (as defined by law) in the General Fund fund balance, or have a subsequent budget that will cause the fund balance to exceed one month's operating expense.

# **Encumbrance Accounting**

Encumbrances for goods or purchased services are documented by purchase orders or contracts. They are reported as a reservation of fund balances in the governmental fund financial statements. There were no encumbrances outstanding at September 30, 2019.

# NOTE 2 – CASH AND INVESTMENTS

At September 30, 2019, the carrying amount of cash and cash equivalents was \$ 13,061,761.49. The Board participates in the Security for Alabama Funds Enhancement Program (SAFE Program). Under the SAFE Program all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. The Board's cash balances not covered by the SAFE Program at financial institutions exceeded Federal Deposit Insurance Corporation (FDIC) limits during the year.

The Board has deposits totaling \$ 1,809,134.95 in the debt service fund which are shown as cash with fiscal agents on the fund financial statements and restricted assets on the government-wide financial statements. Additionally, the Board has deposits totaling \$ 8,428,350.12 in the capital projects fund which are shown as cash with fiscal agents on the fund financial statements and restricted assets on the government-wide financial statements. These funds are not covered by the SAFE Program. Funds are invested in short-term money market funds and amounts in excess of FDIC coverage are required by the provisions of the lease and bond covenants to be invested in federal securities. Amounts on deposit with fiscal agents are invested as shown below:

Investment Type	Fair Value	<u>Maturity</u>	Rating
QSCB Sinking Fund Account	\$1,809,134.95	Less than 60 days	Unrated
US Bank Account	\$8,428,350.12	Less than 60 days	Unrated

# **NOTE 3 – RECEIVABLES**

Receivables as of September 30, 2019 for the Board's individual major funds, the nonmajor funds, and fiduciary fund in the aggregate are as follows:

	General	F	ood Service	De	bt Service	Lo	cal School -	Capital Projects	No	on-major and		
	Fund		Fund		Fund	P	ublic Fund	Fund	Otl	her Funds		Total
State Programs	\$ 20,800.00	\$	-	\$	-	\$	-	\$ 2,701.18	\$	-	\$	23,501.18
Federal Programs	-		717,463.95		-		-	-	1,58	80,905.18	2,	298,369.13
Local and Other	899,851.23		-		-		5,548.40	750.00		11,650.75		917,800.38
Total Receivables	\$ 920,651.23	\$	717,463.95	\$	-	\$	5,548.40	\$ 3,451.18	\$1,5	92,555.93	\$3,	239,670.69

# **NOTE 4 – CAPITAL ASSET ACTIVITY**

Capital asset activity for the Board for the year ended September 30, 2019 was as follows:

	Primary Government				
Governmental	Beginning			Ending	
Activities:	Balance	Additions	Retirements	Balance	
Capital Assets Not Being Depreciated:					
Land	\$ 752,517.00	\$ -	\$ -	\$ 752,517.00	
Construction in Progress	-	6,044,187.50		6,044,187.50	
Total Capital Assets					
Not Being Depreciated	752,517.00	6,044,187.50		6,796,704.50	
Capital Assets Being Depreciated:					
Land Improvements	1,899,364.12	696,102.00	-	2,595,466.12	
Buildings	14,653,940.28	152,637.57	-	14,806,577.85	
Building Improvements	30,462,176.78	1,147,847.65	-	31,610,024.43	
Equipment	5,778,161.77	969,556.50	85,584.99	6,662,133.28	
Vehicles	6,566,267.74	1,713,337.80	14,000.00	8,265,605.54	
Total Capital Assets Being Depreciated	59,359,910.69	4,679,481.52	99,584.99	63,939,807.22	
Less Accumulated Depreciation for:					
Land Improvements	892,827.18	85,722.65	-	978,549.83	
Buildings	5,370,365.90	307,438.56	-	5,677,804.46	
Building Improvements	16,255,601.85	1,129,228.01	-	17,384,829.86	
Equipment	2,958,980.54	408,099.06	81,931.79	3,285,147.81	
Vehicles	5,946,154.02	217,715.36	12,600.00	6,151,269.38	
Total Accumulated Depreciation	31,423,929.49	2,148,203.64	94,531.79	33,477,601.34	
Total Capital Assets Being					
Depreciated, Net	27,935,981.20	2,531,277.88	5,053.20	30,462,205.88	
Governmental Activities					
Capital Assets, Net	\$ 28,688,498.20	\$ 8,575,465.38	\$ 5,053.20	\$ 37,258,910.38	

# NOTE 4 – CAPITAL ASSET ACTIVITY, CONTINUED

Depreciation expense was charged to governmental functions as follows:

Instructional Services	\$ 174,910.54
Instructional Support Services	6,633.00
Operations and Maintenance	1,489,160.05
Auxiliary Services	397,055.54
General, Administrative, and Central Support	38,256.60
Other Expenditures	 42,187.91
Total Depreciation Expense	\$ 2,148,203.64

# **NOTE 5 – LONG-TERM DEBT**

As of September 30, 2019, the Board was responsible for the following long-term debt and capital lease obligations:

# Capital Leases

On October 24, 2011, the Dothan City Board of Education entered into an acquisition fund agreement with Bank of America Leasing in the amount of \$3,000,000.00 for the lease-purchase of equipment facilitating energy efficiency upgrades. Deutsche Bank National Trust Company serves as the fund custodian for the agreement. This lease qualifies as a capital lease for accounting purposes (title transfer to the lessee at the end of the lease term) and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of inception. Per the terms of the agreement, lease payments are not required to be made until one year after the commencement of the agreement. Interest accrued during the initial year has been capitalized into the principal of the lease-purchase agreement.

The following is a schedule of the future minimum lease payments under the capital lease, and the present value of net minimum lease payments at September 30, 2019:

Years Ending			
September 30,	Principal Principal	Interest	Total
2020	187,401.42	35,515.25	222,916.67
2021	170,037.75	29,545.62	199,583.37
2022	169,894.14	23,855.86	193,750.00
2023	160,841.18	18,325.49	179,166.67
2024	152,499.84	13,078.51	165,578.35
Thereafter	308,980.87	16,011.61	324,992.48
T-4-1	ф 1.140. <i>655.</i> 20	¢ 126,222,24	¢ 1.205.007.54
Total	\$ 1,149,655.20	\$ 136,332.34	\$ 1,285,987.54

# NOTE 5 – LONG-TERM DEBT, CONTINUED

# Financing Agreement

On November 15, 2018, the Dothan City Board of Education entered into an equipment financing agreement with Regions Equipment Finance Corporation, purchasing 20 Thomas school buses. Per the terms of the agreement, financing payments are not required to be made until one year after the commencement of the agreement. Two payments are to be made annually, one in November and another in May. The debt is scheduled to be fully repaid during fiscal year ending September 2029. The interest rate is 3.43%.

# Debt service requirements are as follows:

Years Ending			
September 30,	Principal	Interest	Total
2020	117,553.73	79,468.76	197,022.49
2021	148,826.04	48,196.44	197,022.48
2022	153,974.55	43,047.93	197,022.48
2023	159,301.16	37,721.32	197,022.48
2024	164,812.05	32,210.44	197,022.49
Thereafter	815,120.47	71,480.71	886,601.18
Total	\$ 1,559,588.00	\$ 312,125.60	\$ 1,871,713.60

#### **Bond Liabilities**

The City of Dothan issued bonds in year 2000 in the amount of \$24,000,000.00. Three new schools were built with \$16,000,000.00 of the bond proceeds. The Dothan City Board of Education is responsible for one half of the debt service on the \$16,000,000.00 with interest payments being due each March 1<sup>st</sup> and September 1<sup>st</sup>. Principal payments are due each September 1<sup>st</sup>. Interest rates for these bonds range from 4.125% to 6.000%.

# Debt service requirements are as follows:

Years Ending			
September 30,	Principal	Interest	Total
2020	637,500.00	37,612.50	675,112.50
2021	0.00	0.00	0.00
2022	0.00	0.00	0.00
2023	0.00	0.00	0.00
2024	0.00	0.00	0.00
Thereafter	0.00	0.00	0.00
Total	\$ 637,500.00	\$ 37,612.50	\$ 675,112.50

# NOTE 5 – LONG-TERM DEBT, CONTINUED

#### **Warrants**

In fiscal year 2019, the Board issued Special Tax School Warrants, Series 2019, dated January 31, 2019 ("the Warrants") aggregating \$14,260,000.00 in principal amounts, which were authorized to be issued and were sold by the Board by a resolution adopted by the Board at a regular meeting thereof held on January 22, 2019. Pursuant to Act No. 89-480 enacted at the 1989 Regular Session of the Legislature of the state of Alabama (the "Special Sales Tax Act"), as amended, there are levied in the County special privilege, license, and excise taxes generally paralleling the state sales and use taxes (the "Special Sales Tax"). The Special Sales Tax Act provides that the Special Sales Tax is to be collected and administered by the County or its agent. The Warrants were issued to provide the funds necessary to pay a portion of the costs of various capital improvements to the public school facilities of the Board and to pay the costs of issuing the Warrants. Expenditures for the improvements will constitute capital expenditures necessary to carry out the governmental purposes of the Warrants (i.e., operation of the public schools in the Dothan City School District) and are expected to principally relate to acquisition, construction, and equipping various public school capital improvements, including, without limitation, roofing improvements, HVAC system, ceiling and lighting and bathroom facility upgrades, and various upgrades to be made in furtherance of the Americans with Disabilities Act. Interest rates range from 3% - 4%. Payments are due annually in January and July.

# Debt service requirements are as follows:

Years Ending			
September 30,	Principal	Interest	Total
2020	352,500.03	531,050.04	883,550.07
2021	481,250.04	520,475.04	1,001,725.08
2022	496,250.04	506,037.54	1,002,287.58
2023	511,250.04	491,150.04	1,002,400.08
2024	1,294,999.98	475,812.54	1,770,812.52
Thereafter	11,123,749.87	1,552,087.27	12,675,837.14
Total	\$ 14,260,000.00	\$ 4,076,612.47	\$ 18,336,612.47
			·

# NOTE 5 – LONG-TERM DEBT, CONTINUED

Qualified School Construction Bonds (QSCB)

On January 28, 2010, the Dothan City Board of Education participated in the State of Alabama – Qualified School Construction Bond (QSCB) issue in the amount of \$3,752,000.00. Bond proceeds will be used to upgrade HVAC equipment and systems, lighting upgrades, energy efficiency system enhancements and classroom additions at three elementary schools. Interest payments are payable quarterly in March, June, September and December of each year and the interest rate is 1.865%. The Board is required to make sinking fund deposits of \$195,258.55 annually in December for 15 years so that such deposits and any interest earned thereon shall be used to pay the principal of the bonds upon maturity and are pledged to pay the debt service requirements of the bonds. The sinking fund payments are payable from and secured by a pledge of the Board's public school outlay allocation (3 mill state property tax allocation) for public school purposes.

The following is a schedule of debt service requirements in regard to the QSCB issue:

Principal		Interest		Total	
\$ 0.00	\$	69,974.80		\$	69,974.80
0.00		69,974.80			69,974.80
0.00		69,974.80			69,974.80
0.00		69,974.80			69,974.80
0.00		69,974.80			69,974.80
3,752,000.00		87,468.50			3,839,468.50
\$ 3,752,000.00	\$	437,342.50	-	\$	4,189,342.50
\$	\$ 0.00 0.00 0.00 0.00 0.00 3,752,000.00	\$ 0.00 \$ 0.00 0.00 0.00 0.00 3,752,000.00	\$ 0.00 \$ 69,974.80 0.00 69,974.80 0.00 69,974.80 0.00 69,974.80 0.00 69,974.80 0.00 69,974.80 3,752,000.00 87,468.50	\$ 0.00 \$ 69,974.80 0.00 69,974.80 0.00 69,974.80 0.00 69,974.80 0.00 69,974.80 0.00 69,974.80 3,752,000.00 87,468.50	\$ 0.00 \$ 69,974.80 \$ 0.00 69,974.80 \$ 0.00 69,974.80 \$ 0.00 69,974.80 \$ 0.00 69,974.80 \$ 0.00 69,974.80 \$ 0.00 69,974.80 \$ 0.752,000.00 87,468.50

The following is a summary of long-term debt transactions for the Board for the year ended September 30, 2019:

	Balance 09/30/18	Additions	Retirements	Balance 09/30/19	Due Within One Year		
Financing Debt	\$ 0.00	\$ 1,559,588.00	\$ 0.00	\$ 1,559,588.00	\$ 117,553.73		
Capital Lease - PACT Financing	1,355,462.67	0.00	205,807.47	1,149,655.20	187,401.42		
Warrants	0.00	14,260,000.00	0.00	14,260,000.00	352,500.03		
Bond Liabilities	1,237,500.00	0.00	600,000.00	637,500.00	637,500.00		
QSCB	3,752,000.00	0.00	0.00	3,752,000.00	0.00		
Total Long-Term Liabilities	\$ 6,344,962.67	\$ 15,819,588 .00	\$ 805,807.47	\$ 21,358,743.20	\$ 1,294,955.18		

# NOTE 5 – LONG-TERM DEBT, CONTINUED

The following is a schedule of debt service requirements to maturity:

Fiscal Year Ending	Lease Contracts & Financing Bond Liabilities Warrants							Total Principal and Interest Requirements					
September 30,		Principal		Interest		Principal		Interest		Principal	Interest		to Maturity
2020	\$	304,955.15	\$	114,984.01	\$	637,500.00	\$	107,587.30	\$	352,500.03	\$	531,050.04	\$ 2,048,576.53
2021		318,863.79		77,742.06		-		69,974.80		481,250.04		520,475.04	1,468,305.73
2022		323,868.69		66,903.79		-		69,974.80		496,250.04		506,037.54	1,463,034.86
2023		320,142.34		56,046.81		-		69,974.80		511,250.04		491,150.04	1,448,564.03
2024		317,311.89		45,288.95		-		69,974.80		1,294,999.98		475,812.54	2,203,388.16
2025-2026		548,519.46		61,337.00		3,752,000.00		87,468.50		3,267,499.89		786,599.97	8,503,424.82
2027-2031		575,581.88		26,155.32		-		-		7,856,249.98		765,487.30	9,223,474.48
Total	¢	2,709,243.20	\$	448.457.94	\$	4.389.500.00	\$	474.955.00	¢	14.260.000.00	\$	4.076.612.47	\$ 26,358,768,61

During the year, total interest incurred was \$499,206.33, all of which was charged to operations.

# NOTE 6 - DEFINED BENEFIT PENSION PLAN

# **Plan Description**

The Teachers' Retirement System of Alabama (TRS), a cost-sharing multiple-employer public employee retirement plan, was established as of September 15, 1939, pursuant to the *Code of Alabama 1975, Title 16, Chapter 25* (Act 419 of the Legislature of 1939) for the purpose of providing retirement allowances and other specified benefits for qualified persons employed by State-supported educational institutions. The responsibility for the general administration and operation of the TRS is vested in its Board of Control which consists of 15 trustees. The plan is administered by the Retirement Systems of Alabama (RSA). The *Code of Alabama 1975, Title 16, Chapter 25* grants the authority to establish and amend the benefit terms to the TRS Board of Control. The plan issues a publicly available financial report that can be obtained at <a href="https://www.rsa-al.gov">www.rsa-al.gov</a>.

# **Benefits Provided**

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the TRS. Benefits for TRS members vest after 10 years of creditable service. TRS members who retire after age 60 with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the TRS are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service.

#### NOTE 6 – DEFINED BENEFIT PENSION PLAN, CONTINUED

Act 377 of the Legislature of 2012 established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 TRS members are eligible for retirement after age 62 with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, Tier 2 members of the TRS are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service. Members are eligible for disability retirement if they have 10 years of credible service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits equal to the annual earnable compensation of the member as reported to the Plan for the preceding year ending June 30 are paid to a qualified beneficiary.

#### **Contributions**

Covered members of the TRS contributed 5.00% of earnable compensation to the TRS as required by statute until September 30, 2011. From October 1, 2011, to September 30, 2012, covered members of the TRS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the TRS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the TRS contributed 6.00% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011 to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the TRS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 8.25% of earnable compensation.

Tier 2 covered members of the TRS contribute 6.00% of earnable compensation to the TRS as required by statute. Tier 2 certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 7.00% of earnable compensation.

Participating employers' contractually required contribution rate for the year ended September 30, 2019 was 12.41% of annual pay for Tier 1 members and 11.35% of annual pay for Tier 2 members. These required contribution rates are a percent of annual payroll, actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the Board were \$5,897,095.28 for the year ended September 30, 2019.

#### NOTE 6 – DEFINED BENEFIT PENSION PLAN, CONTINUED

### <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows</u> of Resources Related to Pensions

At September 30, 2019, the Board reported a liability of \$70,369,000.00 for its proportionate share of the collective net pension liability. The collective net pension liability was measured as of September 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2017. The Board's proportion of the collective net pension liability was based on the employers' shares of contributions to the pension plan relative to the total employer contributions of all participating TRS employers. At September 30, 2018 the Board's proportion was 0.707753%, which was a decrease of 0.002865% from its proportion measured as of September 30, 2017.

For the year ended September 30, 2019, the Board recognized pension expense of \$5,709,062.23. At September 30, 2019, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

-	Deferred Outflows of Resources		 Deferred Inflows of Resources
Differences between expected and actual experience	\$	1,519,000.00	\$ 2,144,000.00
Changes of assumptions		3,911,000.00	-
Net difference between projected and actual earnings on			
pension plan investments		-	5,312,000.00
Changes in proportion and differences between employer			
contributions and proportionate share of contributions		430,000.00	1,089,000.00
Employer contributions subsequent to the measurement date		5,897,095.28	
Total	\$	11,757,095.28	\$ 8,545,000.00

#### NOTE 6 – DEFINED BENEFIT PENSION PLAN, CONTINUED

\$5,897,095.28 reported as deferred outflows of resources related to pensions resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

#### Year Ending September 30,

2020	\$ 637,000.00
2021	\$ (1,715,000.00)
2022	\$ (1,596,000.00)
2023	\$ (119,000.00)
2024	\$ 108,000.00
Thereafter	\$ _

#### **Actuarial Assumptions**

The total pension liability as of September 30, 2018 was determined by an actuarial valuation as of September 30, 2017, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Investment Rate of Return*	7.70%
Projected Salary Increases	3.25% - 5.00%

<sup>\*</sup>Net of pension plan investment expense

The actuarial assumptions used in the actuarial valuation as of September 30, 2017, were based on the results of an investigation of the economic and demographic experience for the TRS based upon participant data as of September 30, 2015. The Board of Control accepted and approved these changes in September 2016 which became effective at the beginning of fiscal year 2016.

Mortality rates for TRS were based on the RP-2000 White Collar Mortality Table projected to 2020 using scale BB and adjusted 115% for males and 112% for females age 78 and older.

#### NOTE 6 – DEFINED BENEFIT PENSION PLAN, CONTINUED

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

			Long-Term
			Expected Rate
		Target	of
		Allocation	Return*
Fixed Income		17.00%	4.40%
U. S. Large Stocks		32.00%	8.00%
U. S. Mid Stocks		9.00%	10.00%
U. S. Small Stocks		4.00%	11.00%
International Developed Market Stocks		12.00%	9.50%
International Emerging Market Stocks		3.00%	11.00%
Alternatives		10.00%	10.10%
Real Estate		10.00%	7.50%
Cash Equivalents		3.00%	1.50%
	Total	100.00%	

<sup>\*</sup>Includes assumed rate of inflation of 2.50%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.70%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### NOTE 6 – DEFINED BENEFIT PENSION PLAN, CONTINUED

### <u>Sensitivity of the Board's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u>

The following table presents the Board's proportionate share of the net pension liability calculated using the discount rate of 7.70%, as well as what the Board's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.70%) or 1-percentage point higher (8.70%) than the current rate (dollar amounts in thousands):

	19	% Decrease (6.70%)	C	urrent Rate (7.70%)		% Increase (8.70%)	
Board's proportionate share of collective net pension liability	\$	97,954	\$	70,369	\$	47,036	

#### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Comprehensive Annual Report for the fiscal year ended September 30, 2018. The supporting actuarial information is included in the GASB Statement No. 67 Report for the TRS prepared as of September 30, 2018. The auditor's report dated August 16, 2019, on the total pension liability, total deferred outflows of resources, total deferred inflows of resources, total pension expense for the sum of all participating entities as of September 30, 2018, along with supporting schedules is also available. additional financial and actuarial information is available at http://www.rsaal.gov/index.php/employers/financial-reports/gasb-68-reports/.

#### **NOTE 7 – RISK MANAGEMENT**

The Board is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; error and omissions; injuries to employees; and natural disasters. Insurance coverage is provided by the City of Dothan on all buildings and contents with the exception of Kelly Springs and the transportation/maintenance building on Third Avenue. The Board provides building and content coverage on those two complexes. In addition, the Board provides a general liability and errors and omissions policy and automobile coverage for its buses and other vehicles. Liability and property insurance coverage is also provided by the Board for some federally owned property that is used in the JROTC program.

Employee health insurance is provided through the Public Education Employees' Health Insurance Fund (PEEHIF), administered by the Public Education Employees' Health Insurance Board (PEEHIB). The fund was established to provide a uniform plan of health insurance for current and retired employees of state educational institutions and is self-sustaining. Monthly premiums for employee and dependent coverage are determined annually by the plan's actuary and based on anticipated claims in the upcoming year, considering any remaining fund balance on hand available for claims. The Board contributes the specified amount monthly to the PEEHIF for each employee of state educational

#### NOTE 7 – RISK MANAGEMENT, CONTINUED

institutions. The Board's contribution is applied against the employee's premium for the coverage selected and the employee pays any remaining premium.

The Board does not have insurance coverage for job-related injuries. Claims for employee job-related injuries may be filed with the State Board of Adjustments. The Board of Adjustments determines if a claim is valid and determines the proper amount of compensation. Payments are made from state appropriated funds at no cost to the Board. No such claims or related settlements have occurred in the past three years.

#### NOTE 8 – INTERFUND TRANSFERS

The amounts of interfund transfers during the fiscal year ended September 30, 2019 were as follows:

	Transfers Out								
	General Fund		Food Service Fund		Debt Service Fund	Local School- Public Fund	Ge	Other overnmental Funds	Total Transfers In
Transfers In:	_								
General Fund	\$ -	\$	-	\$	-	\$ 497,936.06	\$	-	\$ 497,936.06
Food Service Fund	600,000.00		-		-	-		-	600,000.00
Debt Service Fund	-		-		-	-		-	-
Local School-Public Fund	18,730.36		-		-	1,288,807.17		-	1,307,537.53
Other Governmental Funds	-		-		-	55.00		-	55.00
Total Transfers Out	\$ 618,730.36	\$	-	\$	-	\$ 1,786,798.23	\$	-	\$ 2,405,528.59

The Board typically used transfers to fund ongoing operations.

#### NOTE 9 – COMMITMENTS AND CONTINGENCIES

The Board is a defendant in various lawsuits as of June 24, 2020. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Board's attorney, the outcome of these lawsuits will not have a materially adverse effect on the accompanying combined financial statements and accordingly, no provision for losses has been recorded.

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Board expects such amounts, if any, to be immaterial. Accordingly, no provision has been recorded in the accompanying combined financial statements for such contingencies.

#### NOTE 10 – PAYMENTS OR SERVICES FURNISHED BY OTHER AGENCIES

Certain payments or services are furnished by the State and the City of Dothan on behalf of the Board. Included in these items are the employer portion of fringe benefits (health insurance, retirement, unemployment compensation), textbooks, payments from bond issue proceeds (Public School and College Authority), donated fixed assets, utilities, and payment on City bond issues for school purposes. These payments or services are reflected as revenues and expenditures on the Board's financial statements in the applicable funds for which they apply. Legal title to some of the Board's land and buildings is held by the City of Dothan, and the related amounts are not reported in the accompanying financial statements. As of September 30, 2019, the Board utilized such land and buildings with aggregate costs of \$1,091,159.51 and \$42,363,359.58, respectively.

#### NOTE 11 – DONATED FOOD PROGRAM

The commodities received from the Federal government in connection with the donated food program are reflected in the accompanying financial statements. The total assigned value of commodities donated was \$ 344,591.13 at September 30, 2019. Commodities consumed were approximately \$ 354,437.69.

#### NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### **Plan Description**

The Alabama Retired Education Employees' Health Care Trust (Trust) is a cost-sharing multiple-employer defined benefit postemployment healthcare plan that administers healthcare benefits to the retirees of participating state and local educational institutions. The Trust was established under the Alabama Retiree Health Care Funding Act of 2007 which authorized and directed the Public Education Employees' Health Insurance Board (Board) to create an irrevocable trust to fund postemployment healthcare benefits to retirees participating in PEEHIP. Active and retiree health insurance benefits are paid through the Public Education Employees' Health Insurance Plan (PEEHIP). In accordance with GASB, the Trust is considered a component unit of the State of Alabama (State) and is included in the State's Comprehensive Annual Financial Report.

The PEEHIP was established in 1983 pursuant to the provisions of the *Code of Alabama 1975*, *Title 16, Chapter 25A* (Act 83-455) to provide a uniform plan of health insurance for the active and retired employees of state and local educational institutions which provide instruction to any combination of grades K-14 (collectively, eligible employees), and to provide a method for funding the benefits related to the plan. The four-year universities participate in the plan with respect to their retired employees, and are eligible and may elect to participate in the plan with respect to their active employees. Responsibility for the establishment of the health insurance plan and its general administration and operations is vested in the Board. The Board is a corporate body for purposes of management of the health insurance plan. The *Code of Alabama 1975*, *Section 16-25A-4* provides the Board with the authority to amend the benefit provisions in order to provide reasonable assurance of stability in future years for the plan. All assets of the PEEHIP are held in trust for the payment of health insurance benefits. The Teachers' Retirement System of Alabama (TRS) has been appointed as the administrator of the PEEHIP and, consequently, serves as the administrator of the Trust.

#### **NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

#### **Benefits Provided**

PEEHIP offers a basic hospital medical plan to active members and non-Medicare eligible retirees. Benefits include inpatient hospitalization for a maximum of 365 days without a dollar limit, inpatient rehabilitation, outpatient care, physician services, and prescription drugs.

Active employees and non-Medicare eligible retirees who do not have Medicare eligible dependents can enroll in a health maintenance organization (HMO) in lieu of the basic hospital medical plan. The HMO includes hospital medical benefits, dental benefits, vision benefits, and an extensive formulary. However, participants in the HMO are required to receive care from a participating physician in the HMO plan.

The PEEHIP offers four optional plans (Hospital Indemnity, Cancer, Dental, and Vision) that may be selected in addition to or in lieu of the basic hospital medical plan or HMO. The Hospital Indemnity Plan provides a per-day benefit for hospital confinement, maternity, intensive care, cancer, and convalescent care. The Cancer Plan covers cancer disease only and benefits are provided regardless of other insurance. Coverage includes a per-day benefit for each hospital confinement related to cancer. The Dental Plan covers diagnostic and preventative services, as well as basic and major dental services. Diagnostic and preventative services include oral examinations, teeth cleaning, x-rays, and emergency office visits. Basic and major services include fillings, general anesthetics, oral surgery not covered under a Group Medical Program, periodontics, endodontics, dentures, bridgework, and crowns. Dental services are subject to a maximum of \$1,250 per year for individual coverage and \$1,000 per person per year for family coverage. The Vision Plan covers annual eye examinations, eye glasses, and contact lens prescriptions.

PEEHIP members may opt to elect the PEEHIP Supplemental Plan as their hospital medical coverage in lieu of the PEEHIP Hospital Medical Plan. The PEEHIP Supplemental Plan provides secondary benefits to the member's primary plan provided by another employer. Only active and non-Medicare retiree members and dependents are eligible for the PEEHIP Supplemental Plan. There is no premium required for this plan, and the plan covers most out-of-pocket expenses not covered by the primary plan. The plan cannot be used as a supplement to Medicare, the PEEHIP Hospital Medical Plan, or the State or Local Governmental Plans administered by the State Employees' Insurance Board (SEIB).

Effective January 1, 2017, Medicare eligible members and Medicare eligible dependents who are covered on a retiree contract were enrolled in the United Healthcare Group Medicare Advantage Plan for PEEHIP retirees. The MAPDP plan is fully insured by United Healthcare and members are able to have all of their Medicare Part A, Part B, and Part D (prescription drug coverage) in one convenient plan. With the United Healthcare plan for PEEHIP, retirees can continue to see their same providers with no interruption and see any doctor who accepts Medicare on a national basis. Retirees have the same benefits in and out-of-network and there is no additional retiree cost share if a retiree uses an out-of-network provider and no balance billing from the provider.

#### **NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

#### **Contributions**

The Code of Alabama 1975, Section 16-25A-8 and the Code of Alabama 1975, Section 16-25A-8.1 provide the Board with the authority to set the contribution requirements for the plan members and the authority to set the employer contribution requirements for each required class, respectively. Additionally, the Board is required to certify to the Governor and the Legislature, the amount, as a monthly premium per active employee, necessary to fund the coverage of active and retired member benefits for the following fiscal year. The Legislature then sets the premium rate in the annual appropriation bill.

For employees who retired after September 30, 2005, but before January 1, 2012, the employer contribution of the health insurance premium set forth by the Board for each retiree class is reduced by 2% for each year of service less than 25 and increased by 2% for each year of service over 25 subject to adjustment by the Board for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree.

For employees who retired after December 31, 2011, the employer contribution to the health insurance premium set forth by the Board for each retiree class is reduced by 4% for each year of service less than 25 and increased by 2% for each year over 25, subject to adjustment by the Board for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100% of the total health insurance premium cost for the retiree. For employees who retired after December 31, 2011, who are not covered by Medicare, regardless of years of service, the employer contribution to the health insurance premium set forth by the Board for each retiree class is reduced by a percentage equal to 1% multiplied by the difference between the Medicare entitlement age and the age of the employee at the time of retirement as determined by the Board. This reduction in the employer contribution ceases upon notification to the Board of the attainment of Medicare coverage.

### <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u>

At September 30, 2019 the Dothan City Board of Education reported a liability of \$74,904,486 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of September 30, 2018 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2017. The Dothan City Board of Education's proportion of the net OPEB liability was based on a projection of the Dothan City Board of Education's long term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At September 30, 2018, the Dothan City Board of Education's proportion was 0.911388%, which was an increase of 0.016297% from its proportion measured as of September 30, 2017.

#### **NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

For the year ended September 30, 2019, the Dothan City Board of Education recognized OPEB expense of \$4,671,040.00, with no special funding situations. At September 30, 2019, the Dothan City Board of Education reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources
Differences between expected and actual experience	\$	1,410,222.00	\$ -
Changes of assumptions		-	3,648,540.00
Net difference between projected and actual earnings on			
OPEB plan investments		-	401,338.00
Changes in proportion and differences between employer			
contributions and proportionate share of contributions		1,127,589.00	3,481,517.00
Employer contributions subsequent to the measurement date		3,283,555.00	
Total	\$	5,821,366.00	\$ 7,531,395.00

\$3,283,555.00 reported as deferred outflows of resources related to OPEB resulting from the Dothan City Board of Education's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended September 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending	g September	30,
-------------	-------------	-----

2020	\$ (1,408,507.00)
2021	\$ (1,408,507.00)
2022	\$ (1,408,507.00)
2023	\$ (1,318,406.00)
2024	\$ 382,898.00
Thereafter	\$ 167,445.00

#### **NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

#### **Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of September 30, 2017, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Projected Salary Increases*	3.25% - 5.00%
Long-Term Investment Rate of Return**	7.25%
Municipal Bond Index Rate at the Measurement Date	4.18%
Municipal Bond Index Rate at the Prior Measurement Date	3.57%
Projected Year for Fiduciary Net Position (FNP) to be Depleted	2029
Single Equivalent Interest Rate at the Measurement Date	4.44%
Single Equivalent Interest Rate at the Prior Measurement Date	4.63%
Healthcare Cost Trend Rate	
Pre-Medicare Eligible	7.00%
Medicare Eligible	5.00% beginning in 2019
Ultimate Trend Rate	
Pre-Medicare Eligible	4.75% in 2026
Medicare Eligible	4.75% in 2024

<sup>\*</sup>Includes 3.00% wage inflation

Mortality rates for the period after service retirement are according to the RP-2000 White Collar Mortality Table projected to 2020 using scale BB and adjusted 115% for all ages for males and 112% for ages 78 and over for females. The rates of disabled mortality were based on the RP-2000 Disabled Mortality Table projected to 2020 using scale BB and adjusted 105% for males and 120% for females.

The decremental assumptions used in the valuation were selected based on the actuarial experience study prepared as of September 30, 2015, submitted to and adopted by the Teachers' Retirement System of Alabama Board on September 13, 2016.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) used in the September 30, 2017 valuation were based on a review of recent plan experience done concurrently with the September 30, 2017 valuation.

<sup>\*\*</sup>Compounded annually, net of investment expense, and includes inflation

#### **NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

The long-term expected return on plan assets is to be reviewed as part of regular experience studies prepared every five years, in conjunction with similar analysis for the Teachers' Retirement System of Alabama. Several factors should be considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation), as developed for each major asset class. These ranges should be combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected rate of return on the OPEB plan investments is determined based on the allocation of assets by asset class and by the mean and variance of real returns.

The target asset allocation and best estimates of expected geometric real rates of return for each major asset class is summarized below:

	Target	Long-Term Expected Real Rate of
	Allocation	Return*
Fixed Income	30.00%	4.40%
U. S. Large Stocks	38.00%	8.00%
U. S. Mid Stocks	8.00%	10.00%
U. S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	15.00%	9.50%
Cash	5.00%	1.50%
Total	100.00%	

<sup>\*</sup>Geometric mean, includes 2.5% inflation

#### **NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

#### **Discount Rate**

The discount rate (also known as the Single Equivalent Interest Rate (SEIR), as described by GASB 74) used to measure the total OPEB liability at September 30, 2018 was 4.44%. The discount rate used to measure the total OPEB liability at the prior measurement date was 4.63%. Premiums paid to the Public Education Employees' Health Insurance Board for active employees shall include an amount to partially fund the cost of coverage for retired employees. The projection of cash flows used to determine the discount rate assumed that plan contributions will be made at the current contribution rates. Each year, the State specifies the monthly employer rate that participating school systems must contribute for each active employee. Approximately, 20.307% of the employer contributions were used to assist in funding retiree benefit payments in 2018 and it is assumed that the amount will increase by 2.75% per year and continue into the future. The discount rate determination will use a municipal bond rate to the extent the trust is projected to run out of money before all benefits are paid. The rate used for this purpose is the monthly average of the Board Buyers General Obligation 20-year Municipal Bond Index Rate. Therefore, the projected future benefit payments for all current plan members were projected through 2029. The long term rate of return is used until the assets are expected to be depleted in 2029, after which the municipal bond rate is used.

### Sensitivity of the Dothan City Board of Education's Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following table presents the Dothan City Board of Education's proportionate share of the net OPEB liability of the Trust calculated using the current healthcare trend rate, as well as what the net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

		Current	
		Healthcare	
	1% Decrease	Trend Rate	1% Increase
	(6.00%	(7.00%	(8.00%
	decreasing to	decreasing to	decreasing to
	3.75% for pre-	4.75% for pre-	5.75% for pre-
	Medicare and	Medicare and	Medicare and
	4% decreasing	5% decreasing	6% decreasing
	to 3.75% for	to 4.75% for	to 5.75% for
	Medicare	Medicare	Medicare
	Eligible)	Eligible)	Eligible)
Board's proportionate share of			
the collective net OPEB liability	\$ 61,573,193	\$ 74,904,486	\$ 91,877,082

#### **NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

The following table presents the Dothan City Board of Education's proportionate share of the net OPEB liability of the Trust calculated using the discount rate of 4.44%, as well as what the net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

	Current			
	1% Decrease	Discount Rate	1% Increase (5.44%)	
	(3.44%)	(4.44%)		
Board's proportionate share of				
the collective net OPEB liability	\$ 89,479,074	\$ 74,904,486	\$ 63,147,986	

#### **OPEB Plan Fiduciary Net Position**

Detailed information about the OPEB plan's fiduciary net position is located in the Trust's financial statements for the fiscal year ended September 30, 2018. The supporting actuarial information is included in the GASB Statement No. 74 Report for PEEHIP prepared as of September 30, 2018. Additional financial and actuarial information is available at www.rsa.al.gov.

#### **NOTE 13 – SUBSEQUENT EVENTS**

The date through which subsequent events have been evaluated is June 24, 2020. The financial statements were available to be issued at that time.

Recently, the United States has encountered a COVID-19 pandemic which is adversely affecting the nation. On March 13, 2020, the President of the United States declared a state of emergency in response to the COVID-19 pandemic. Subsequently, on the same day, the Governor of Alabama declared a state of emergency. As a result, the operations of federal, state, and local governments, including educational institutions, have been modified to ensure the safety of its citizenry as well as its employees. It is highly anticipated that revenues from all sources, including taxes and federal grants that are received by the Board, will be severely impacted by this pandemic. Additionally, it is anticipated that there will be a significant increase in costs associated with the aftermath of COVID-19. Because so much is unknown at this time, it will be extremely difficult for the Board to prepare budgets for the upcoming fiscal year to anticipate the impact of the pandemic. The Board anticipates that its financial operations will be adversely impacted by this pandemic; however, the duration and severity of its effects are indeterminable at this time.

**Required Supplementary Information** 

## DOTHAN CITY BOARD OF EDUCATION SCHEDULE OF THE EMPLOYER'S PROPORTIONATE SHARE OF THE COLLECTIVE NET PENSION LIABILITY TEACHERS' RETIREMENT PLAN OF ALABAMA FOR THE YEAR ENDED SEPTEMBER 30, 2019

	 2019	2018	2017	2016	2015
Employer's proportion of the collective net pension liability	0.707753%	0.710618%	0.721045%	0.725674%	0.709888%
Employer's proportionate share of the collective net pension liability	\$ 70,369,000 \$	69,843,000 \$	78,060,000 \$	75,947,000 \$	64,490,000
Employer's covered payroll during the measurement period (*)	\$ 47,317,071 \$	47,119,688 \$	45,966,039 \$	46,016,183 \$	45,088,408
Employer's proportionate share of the collective net pension liability as a percentage of its covered payroll	148.72%	148.22%	169.82%	165.04%	143.03%
Plan fiduciary net position as a percentage of the total collective pension liability	72.29%	71.50%	67.93%	67.51%	71.01%

<sup>(\*)</sup> Employer's covered payroll during the measurement period is the total covered payroll (see GASB 82). For fiscal year 2019, the measurement period is October 1, 2017 - September 30, 2018.

#### DOTHAN CITY BOARD OF EDUCATION SCHEDULE OF THE EMPLOYER'S CONTRIBUTIONS - PENSIONS TEACHERS' RETIREMENT PLAN OF ALABAMA FOR THE YEAR ENDED SEPTEMBER 30, 2019

	 2019	2018	2017	2016	2015
Contractually required contribution	\$ 5,897,095 \$	5,672,062 \$	5,564,274 \$	5,420,811 \$	5,356,425
Contributions in relation to the contractually required contribution	\$ 5,897,095 \$	5,672,062 \$	5,564,274 \$	5,420,811 \$	5,356,425
Contribution deficiency (excess)	\$ 0 \$	0 \$	0 \$	0 \$	0
Board's covered-employee payroll	\$ 48,517,417 \$	47,317,071 \$	47,119,688 \$	45,966,039 \$	46,016,183
Contributions as a percentage of covered-employee payroll	12.15%	11.99%	11.81%	11.79%	11.64%

# DOTHAN CITY BOARD OF EDUCATION SCHEDULE OF THE EMPLOYER'S PROPORTIONATE SHARE OF THE COLLECTIVE NET OPEB LIABILITY ALABAMA RETIRED EDUCATION EMPLOYEES' HEALTH CARE TRUST FOR THE YEAR ENDED SEPTEMBER 30, 2019

	 2019	2018
Employer's proportion of the collective net OPEB liability	0.911388%	0.895091%
Employer's proportionate share of the collective net OPEB liability	\$ 74,904,486 \$	66,482,247
Employer's covered payroll during the measurement period (*)	\$ 47,317,071 \$	47,119,688
Employer's proportionate share of the collective net OPEB liability as a percentage of its covered payroll	158.30%	141.09%
Plan fiduciary net position as a percentage of the total collective OPEB liability	14.81%	15.37%

<sup>(\*)</sup> Employer's covered payroll during the measurement period is the total covered payroll. For fiscal year 2019, the measurement period is October 1, 2017 - September 30, 2018.

#### DOTHAN CITY BOARD OF EDUCATION SCHEDULE OF THE EMPLOYER'S CONTRIBUTIONS - OPEB ALABAMA RETIRED EDUCATION EMPLOYEES' HEALTH CARE TRUST FOR THE YEAR ENDED SEPTEMBER 30, 2019

	 2019	2018
Contractually required contribution	\$ 3,283,555 \$	2,816,591
Contributions in relation to the contractually required contribution	\$ 3,283,555 \$	2,816,591
Contribution deficiency (excess)	\$ 0 \$	0
Board's covered-employee payroll	\$ 48,517,417 \$	47,317,071
Contributions as a percentage of covered-employee payroll	6.77%	5.95%

## DOTHAN CITY BOARD OF EDUCATION NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR OTHER POSTEMPLOYMENT BENEFITS (OPEB) FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### **Changes in Actuarial Assumptions**

In 2016, rates of withdrawal, retirement, disability, mortality, spouse coverage, and tobacco usage were adjusted to more closely reflect actual experience. In 2016, economic assumptions and the assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience. In 2016 and later, the expectation of retired life mortality was changed to the RP-2000 White Collar Mortality Table projected to 2020 using scale BB and adjusted 115% for all ages for males and 112% for ages 78 and over for females.

#### **Recent Plan Changes**

Effective January 1, 2017, Medicare eligible medical and prescription drug benefits are provided through the United Healthcare Medicare Advantage Plan with Prescription Drug Coverage (MAPD).

The Plan is changed periodically to reflect the Affordable Care Act (ACA) maximum annual out-of-pocket amounts.

#### Method and Assumptions Used in Calculations of Actuarially Determined Contributions

The actuarially determined contribution rates in the Schedule of OPEB Contributions were calculated as of September 30, 2016, which is three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the most recent contribution rate reported in that schedule:

Actuarial Cost Method Entry Age Normal Level Percent of Pay Amortization Method 25 Years, Closed Remaining Amortization Period Asset Valuation Method Market Value of Assets Inflation 2.875 Healthcare Cost Trend Rate: 7.75% Pre-Medicare Eligible Medicare Eligible 5.00% Ultimate Trend Rate: Pre-Medicare Eligible 5.00% Medicare Eligible 5.00% Year of Ultimate Trend Rate 2022 for Pre-Medicare Eligible 2018 for Medicare Eligible Investment Rate of Return 5.00%, Including Inflation

### DOTHAN CITY BOARD OF EDUCATION SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	OVER (UNDER) FINAL BUDGET
REVENUES				
Local Revenues	\$ 19,551,921.00	\$ 19,554,296.00	\$ 22,204,667.53	\$ 2,650,371.53
State Revenues	50,847,951.00	51,259,404.00	53,452,645.23	2,193,241.23
Federal Revenues	134,000.00	134,000.00	138,781.87	4,781.87
Local School Revenues	0.00	0.00	0.00	0.00
Other Revenues	0.00	0.00	362,493.42	362,493.42
Total Revenues	70,533,872.00	70,947,700.00	76,158,588.05	5,210,888.05
TWATNING THE				
EXPENDITURES Instructional Services	43,315,051.70	42 114 050 04	42 220 206 07	(774 942 07)
Instructional Support Services	12,645,175.69	43,114,050.04 12,674,307.22	42,339,206.97 13,170,423.47	(774,843.07) 496,116.25
Operations and Maintenance	5,047,642.58	5,379,848.93	9,095,714.53	3,715,865.60
Auxiliary Services	3,775,358.00	3,805,358.00	4,002,495.95	197,137.95
General, Administrative, and Central Support	2,996,899.21	2,998,899.21	3,813,238.01	814,338.80
Capital Outlay	0.00	0.00	830,469.00	830,469.00
Debt Services	0.00	0.00	0.00	0.00
Other Expenditures	1,470,694.28	1,615,088.05	1,927,700.45	312,612.40
Total Expenditures	69,250,821.46	69,587,551.45	75,179,248.38	5,591,696.93
Excess (Deficiency) of Revenues Over (Under) Expenditures	1,283,050.54	1,360,148.55	979,339.67	(380,808.88)
OTHER FINANCING SOURCES (USES)				
Other Fund Sources	807,053.92	893,157.00	1,117,966.51	224,809.51
Other Fund Uses	(2,059,727.54)	(2,059,727.54)	(618,730.36)	1,440,997.18
Total Other Financing Sources (Uses)	(1,252,673.62)	(1,166,570.54)	499,236.15	1,665,806.69
Net Change In Fund Balances	30,376.92	193,578.01	1,478,575.82	1,284,997.81
Fund Balance - Beginning	6,086,102.67	6,086,102.67	6,086,102.67	0.00
Fund Balance - Ending	\$ 6,116,479.59	\$ 6,279,680.68	\$ 7,564,678.49	\$ 1,284,997.81

## DOTHAN CITY BOARD OF EDUCATION NOTES TO THE SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### **BUDGETS AND BUDGETARY ACCOUNTING**

The Board budgets on the modified accrual basis of accounting. On or before October 1<sup>st</sup> of each year, the Board is required to prepare and submit to the State Superintendent of Education the annual budget to be adopted by the Board. The City Superintendent of Education or Board cannot approve any budget for operations of the school system for any fiscal year which shows expenditures in excess of income estimated to be available plus any balances on hand. The Superintendent, with the approval of the Board, has the authority to make changes within the approved budget provided that a deficit is not incurred by such changes. The Superintendent may approve amendments to program budgets without Board approval.

**Other Supplementary Information** 

#### Dothan City Schools Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2019

Federal Grantor/Program or Cluster Title	Federal CFDA Number	Pass-through Grantor and Number	Federal Expenditures(\$)
Child Nutrition Cluster-Cluster			
United States Department of Agriculture			
School Breakfast Program			
School Breakfast Program	10.553	Alabama Dept. of Education, n/a	1,027,205
Total School Breakfast Program			1,027,205
National School Lunch Program			
National School Lunch Program	10.555	Alabama Dept. of Education, n/a	2,910,625
Total National School Lunch Program			2,910,625
Total United States Department of Agriculture			3,937,830
Total Child Nutrition Cluster-Cluster			3,937,830
Education of Homeless Children and Youth Cluster-Cluster Department of Education			
Education for Homeless Children and Youth			
Education for Homeless Children and Youth	84.196	Alabama Dept. of Education, n/a	7,633
Total Education for Homeless Children and Youth			7,633
Total Department of Education			7,633
Total Education of Homeless Children and Youth Cluster-Cluster			7,633
Food Distribution Cluster-Cluster			
United States Department of Agriculture			
Commodity Supplemental Food Program			
Commodity Supplemental Food Program	10.565	Alabama Dept. of Education, n/a	344,591
Total Commodity Supplemental Food Program			344,591
Total United States Department of Agriculture  Total Food Distribution Cluster-Cluster			344,591 344,591
Head Start Cluster-Cluster			
Department of Health and Human Services			
Head Start			
Head Start	93.600	Direct, n/a	2,699,970
Total Head Start			2,699,970
Total Department of Health and Human Services			2,699,970
Total Head Start Cluster-Cluster			2,699,970
Special Education Cluster (IDEA)-Cluster			
Department of Education			
Special Education_Grants to States			
Special Education_Grants to States	84.027	Alabama Dept. of Education, n/a	2,487,347
Total Special Education_Grants to States			2,487,347
Special Education_Preschool Grants			
Special Education_Preschool Grants	84.173	Alabama Dept. of Education, n/a	101,368
Total Special Education_Preschool Grants			101,368
Total Department of Education			2,588,715
Total Special Education Cluster (IDEA)-Cluster			2,588,715

#### Other Programs

Department of Education

Title I Grants to Local Educational Agencies			
Title I Grants to Local Educational Agencies	84.010	Alabama Dept. of Education, n/a	4,204,079
Total Title I Grants to Local Educational Agencies (M)			4,204,079
Career and Technical Education Basic Grants to States			
Career and Technical Education Basic Grants to States	84.048	Alabama Dept. of Education, n/a	185,242
Total Career and Technical Education Basic Grants to States			185,242
School Safety National Activities (formerly, Safe and Drug-Free			
Schools and Communities-National Programs)			
School Safety National Activities (formerly, Safe and Drug-			
Free Schools and Communities-National Programs)	84.184	Alabama Dept. of Education, n/a	183,042
Total School Safety National Activities (formerly, Safe and Drug-			
Free Schools and Communities-National Programs)			183,042
Twenty-First Century Community Learning Centers			
Twenty-First Century Community Learning Centers	84.287	Alabama Dept. of Education, n/a	160,474
Total Twenty-First Century Community Learning Centers			160,474
English Language Acquisition Grants			
English Language Acquisition Grants	84.365	Alabama Dept. of Education, n/a	47,664
Total English Language Acquisition Grants			47,664
Improving Teacher Quality State Grants			
Improving Teacher Quality State Grants	84.367	Alabama Dept. of Education, n/a	444,287
Total Improving Teacher Quality State Grants			444,287
Total Department of Education		_	5,224,788
United States Department of Agriculture			
Child and Adult Care Food Program			
Child and Adult Care Food Program	10.558	Alabama Dept. of Education, n/a	46,896
Total Child and Adult Care Food Program			46,896
State Administrative Expenses for Child Nutrition			
State Administrative Expenses for Child Nutrition	10.560	Alabama Dept. of Education, n/a	19,168
Total State Administrative Expenses for Child Nutrition			19,168
Fresh Fruit and Vegetable Program			
Fresh Fruit and Vegetable Program	10.582	Alabama Dept. of Education, n/a	26,841
Total Fresh Fruit and Vegetable Program			26,841
Total United States Department of Agriculture			92,905
Total Other Programs			5,317,693
Total Expenditures of Federal Awards			\$ 14,896,432
			<del></del>

(M) - Major Program

n/a - Not available or not applicable

Assistance period: October 1, 2018 - September 30, 2019

#### DOTHAN CITY BOARD OF EDUCATION NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### **NOTE 1 - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal grant activity of the Dothan City Board of Education and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Dothan City Board of Education, it is not intended to and does not present the financial position or changes in net position of the Dothan City Board of Education.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the *Uniform Guidance* wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Dothan City Board of Education has not elected to use the 10-percent de minimis indirect cost rate as allowed in the *Uniform Guidance*.

**Additional Information** 

#### ParsonsGroup, LLC

110 Medical Drive Dothan, Alabama 36303

Post Office Box 490 Dothan, Alabama 36302 phone: 334.793.3122 fax: 334.793.2960

web: www.parsonsgroupllc.com email: inquiry@parsonsgroupllc.com



## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Dothan City Board of Education Dothan, Alabama

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Dothan City Board of Education as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise the Dothan City Board of Education's basic financial statements, and have issued our report thereon dated June 24, 2020.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Dothan City Board of Education's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Dothan City Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of the Dothan City Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Dothan City Board of Education Dothan, Alabama

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Dothan City Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Parsons Group, LLC

ParsonsGroup, LLC Dothan, Alabama June 24, 2020 110 Medical Drive Dothan, Alabama 36303

Post Office Box 490 Dothan, Alabama 36302 phone: 334.793.3122 fax: 334.793.2960

web: www.parsonsgroupllc.com email: inquiry@parsonsgroupllc.com



### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Dothan City Board of Education Dothan, Alabama

#### Report on Compliance for Each Major Federal Program

We have audited the Dothan City Board of Education's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Dothan City Board of Education's major federal programs for the year ended September 30, 2019. The Dothan City Board of Education's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the Dothan City Board of Education's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U. S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Dothan City Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on the Dothan City Board of Education's compliance.

To the Dothan City Board of Education Dothan, Alabama

#### **Opinion on Each Major Federal Program**

In our opinion, the Dothan City Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2019.

#### **Report on Internal Control Over Compliance**

Management of the Dothan City Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Dothan City Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Dothan City Board of Education's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### Parsons Group, LLC

ParsonsGroup, LLC Dothan, Alabama June 24, 2020

#### DOTHAN CITY BOARD OF EDUCATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2019

#### SECTION I - SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of opinion issued:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None Reported

Noncompliance material to financial statements noted?

**Federal Awards** 

Type of auditor's report issued on compliance for major programs:

Unmodified

Internal control over major programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None Reported

Any audit findings disclosed that are required to be

reported in accordance with 2 CFR 200.516(a) of the

Uniform Guidance?

Identification of major programs:

CFDA – 84.010 Title I Grants to Local Educational Agencies

Dollar threshold used to distinguish between Type A and

Type B programs: \$750,000

Auditee qualified as low-risk auditee? Yes

#### SECTION II - FINANCIAL STATEMENT FINDINGS (GAGAS)

No matters were reportable.

#### SECTION III - FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

No matters were reportable.