

# Harrisburg City School District

**Basic Financial Statements, Supplemental Information And Single Audit Information** 

June 30, 2017

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Board of School Directors Harrisburg City School District

We have performed the Single Audit of the Harrisburg City School District for the year ended June 30, 2017, and will submit the audit report electronically to the Federal Clearinghouse.

The Single Audit was done to fulfill the requirements of the Office of Management and Budget's (OMB) Uniform Grant Guidance. The audit included an examination of the systems of control, systems established to ensure compliance with laws and regulations affecting the expenditures of federal funds, financial transactions and accounts and financial statements and report of the District.

A Memorandum of Advisory Comments document has been issued separately, identifying comments for management's consideration.

Stambaugh Ness, PC

York, Pennsylvania December 22, 2017

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## HARRISBURG CITY SCHOOL DISTRICT

## DISTRIBUTION REPORT

JUNE 30, 2017

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#### **INDEPENDENT AUDITORS' REPORT**

Board of School Directors Harrisburg City School District

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Harrisburg City School District (the District), as of, and for the year ended, June 30, 2017, and the related notes to the financial statements, which collectively comprise Harrisburg City School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Harrisburg City School District's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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#### **INDEPENDENT AUDITORS' REPORT** - continued

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Harrisburg City School District, as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and the schedule of funding progress on pages 9 through 19 and 69 through 73 and 77 through 78 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Harrisburg City School District's basic financial statements. The combining and individual nonmajor fund financial statements and schedule of expenditures of federal awards, as required by U.S. Office of Management and Budget Uniform Grant Guidance, Audits of States, Local Governments, and Non-Profit Organizations are presented for purposes of additional analysis and are not a required part of the basic financial statements.

#### **INDEPENDENT AUDITORS' REPORT -** continued

#### Other Matters - continued

#### Other Information - continued

The combining and individual nonmajor fund financial statements and schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2017 on our consideration of Harrisburg City School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Harrisburg City School District's internal control over financial reporting and compliance.

Stambaugh Ness, PC

York, Pennsylvania December 22, 2017



## HARRISBURG CITY SCHOOL DISTRICT

Administration Building 1601 State Street Harrisburg, PA 17103 Telephone (717) 703-4024 Fax (717) 703-4115

Members of the Board of School Directors Harrisburg City School District

This section of the Harrisburg City School District's annual financial report provides a discussion and analysis of the District's financial performance during the fiscal year ending June 30, 2017. This discussion and analysis should be read in conjunction with the District's accompanying financial statements, which immediately follow this section.

#### Background

Based on the volume of the Harrisburg City School District's annual expenditures, the District's financial statements are required to meet Government Accounting Standards Board (GASB) #34, Accounting Standards. Where previous standards (pre GASB 34) required modified accrual - no receivables/accruals beyond 60 days, no capital asset depreciation, no debt and related liabilities and no reports of combined net position, GASB 34 requires these items to be reported as part of the Statement of Net Position and Statement of Activities.

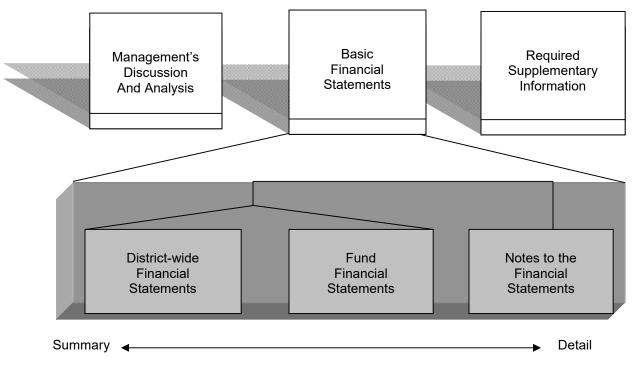
#### **Financial Highlights**

- Total net position of (\$191,705,096)
- The total fund balance of all governmental funds equaled \$33,312,069.
- Unassigned general fund balance equaled \$10,739,859
  - > Total actual general fund revenues were over the final budget by \$3,059,291 or 2.13%.
  - > Total actual general fund expenditures were over the final budget by \$1,441,384 or 1.18%.
- The total governmental activities operating grants and contributions amounted to \$16,070,654 or 10.26% of the governmental activities expenditures.
- The net position of business-type activities Food Services at June 30, 2017, totaled (\$2,985,488) with revenues of \$5,437,320 and expenditures of \$5,384,851.
- The total capital assets, net of accumulated depreciation, for government activities primarily general fund, capital project funds and capital reserve fund totaled \$173,889,469. Refer to Note C and S to the financial statements for more information.

#### **Overview of the Financial Statements**

This annual report consists of three parts: management's discussion and analysis (this section), the basic financial statements and required supplementary information. The basic financial statements include two kinds of statements which present different views of the District. The first two statements are District-wide Financial Statements that provide both short-term and long-term information about the District's overall financial status. The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the District-wide statements. The governmental funds statements indicate how basic services such as regular and special education were financed in the short-term as well as indicate future spending plans. Proprietary fund statements offer short and long-term financial information about the activities the District operated like a business, such as the food service operation. Fiduciary funds statements provide information about the district solely as a trustee or agent for the benefit of others, such as student activity funds or scholarship funds.

The financial statements also include notes that explain information in the statements as well as provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year. Figure A-1 shows how the various parts of this annual report are arranged and related to one another.



#### Figure A-1



#### **Overview of the Financial Statements - continued**

Figure A-2 summarizes the major features of the District's financial statements. The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

	Fund Financial Statements						
	District-wide Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds			
Scope	Entire District (except fiduciary funds)	Activities of the District which are not proprietary or fiduciary, such as general operating, debt service and capital projects.	Activities the District operates similar to private businesses, such as food services.	Instances in which the District administers resources on behalf of someone else, such as scholarship programs and student activities monies.			
Required financial statements	<ul> <li>Statement of Net Position</li> <li>Statement of Activities</li> </ul>	<ul> <li>Balance Sheet</li> <li>Statement of Revenues, Expenditures, and Changes in Fund Balances</li> </ul>	<ul> <li>Statement of Net Position</li> <li>Statement of revenues, expenses and changes in fund net position</li> <li>Statement of cash flows</li> </ul>	<ul> <li>Statement of Fiduciary Net Position</li> <li>Statement of changes in fiduciary net position</li> </ul>			
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus			
Type of asset/liability information	All assets and liabilities, both financial and capital, short-term and long-term.	General assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long- term liabilities included.	All assets and liabilities, both financial and capital, short-term and long- term.	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can.			
Type of inflow/outflow information	All revenues and expenses during the year, regardless of when cash is received or paid.	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable.	All revenues and expenses during the year, regardless of when cash is received or paid.	All additions and deductions during the year, regardless of when cash is received or paid.			

#### Figure A-2 Major Features of the District-wide and Fund Financial Statements

#### Overview of the Financial Statements - continued

#### **District-wide Statements**

The District-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two District-wide statements report the District's net position and how it has changed. Net position - the difference between the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources - is one way of measuring the District's financial health or position. Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating. To assess the District's overall health, consideration needs to be given to additional non-financial factors, such as changes in the District's property tax base and the condition or need for improvements or expansion to existing school facilities.

In the District-wide financial statements, the District's activities are divided into two categories as follows:

- **Governmental Activities:** Most of the District's basic services are included here, such as regular and special education, maintenance and operation of plant services, transportation services and administrative services. Property taxes, along with state aid formula, finance most of these activities.
- **Business-type Activities:** The District charges fees to cover the cost of certain services such as the Food Service program. The District also receives federal and state funding for these operations.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds. These statements focus on the District's most significant or "major" funds - not the District as a whole. Funds are accounting components that the District uses to keep track of specific sources of funding and spending on particular programs. Some funds are required by state law and by bond covenants. The District may establish other funds to control and manage money for particular purposes, such as repaying its long-term debts. The District has three types of funds as follows:

**Governmental Funds:** Most of the District's basic services are included in Governmental Funds, which generally focus on (1) how cash and other financial assets can readily be converted into cash inflows and outflows and (2) balances left at year-end that are available for spending. Consequently, the Governmental Funds statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the District-wide statements, the financial statements include reconciliations that explain the relationship (or differences) between them.

**Proprietary Funds:** Services for which the District charges a fee are generally reported in Proprietary Funds. Proprietary Funds are reported in the same way as the District-wide financial statements. The District's Enterprise Fund (one type of proprietary fund) is the same as Business-Type Activities but provides more detail and additional information, such as cash flows. The District currently has one Enterprise Fund, the Food Service Fund.

**Fiduciary Funds:** The District is the trustee, or fiduciary, for assets that belong to others, such as Scholarship Funds or Student Activity Funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities for the District-wide financial statements because it cannot use these assets to finance its operations.

#### Financial Analysis of the District as a Whole

## Figure A-3\*

#### Condensed Statement of Net Assets (Deficiency)

	Governmental	Activities	Business-Type	Activities	Total		
	2016	2017	2016	2017	2016	2017	
Current and Other Assets Capital Assets	\$ 105,832,621 \$ 173,254,982	108,221,110 173,889,469	\$ 2,233,248 \$ 567,182	1,550,978 475,990	\$ 108,065,869 173,822,164	\$ 109,772,088 174,365,459	
Total Assets and Deferred Outflow s of Resources	279,087,603	282,110,579	2,800,430	2,026,968	281,888,033	284,137,547	
Current Liabilities	33,892,410	25,600,887	2,168,320	1,223,005	36,060,730	26,823,892	
Total Non-Current Liabilities and Deferred Inflow s of Resources	423,289,868	445,229,300	3,670,067	3,789,451	426,959,935	449,018,751	
Total Liabilities and Deferred Inflow s of Resources	457,182,278	470,830,187	5,838,387	5,012,456	463,020,665	475,842,643	
Net Position Invested in Capital Assets,							
Net of Related Debt	(88,168,245)	(94,474,147)	567,182	475,990	(87,601,063)	(93,998,157)	
Restricted for Debt Service	6,987,748	2,691,685	-	-	6,987,748	2,691,685	
Unrestricted	(96,914,178)	(96,937,146)	(3,605,139)	(3,461,478)	(100,519,317)	(100,398,624)	
Total Net Position	\$ (178,094,675) \$	(188,719,608)	\$ (3,037,957) \$	(2,985,488)	\$ (181,132,632)	\$ (191,705,096)	

\*The 2016 balances in Figure A-3 have been updated to reflect the prior period adjustment described in Note S to the financial statements.

The net position decreased by \$10,572,464 for the current fiscal year. Issues that significantly affect the net position decrease in fiscal year 2016-2017 were the following:

- Net expense for governmental activities was \$138,585,829.
- General revenue which includes taxes, grants and subsidies, investment earnings and miscellaneous was \$127,960,896.
- Business-Type Activities (Food Service) had a total increase in net position of \$52,469.

The District's total revenues for the fiscal year were \$151,407,563. Property taxes and other taxes levied for general purposes continue to account for most of the District's revenue in the amount of \$46,242,752 or 31% of total revenues. Another 54% or \$81,664,422 came from state formula aid, such as basic education and student transportation subsidies. Approximately 14% or \$21,401,205 came from operating grants and contributions, with the remainder coming from fees charged for services and other miscellaneous sources, netted with any refunds of prior year revenue.

The cost of all programs and services was \$161,980,027. The District expenses are predominately related to instructing, caring for (instructional support services & operation/maintenance of school facilities) and transporting students, which represents 75% or \$121,736,887 of total expenses. (See Figures A-4 through A-8)

## Figure A-4 Changes in Net Assets from Operating Results

	Governmental Activities		Business-Ty	pe Activities	Total		
	2015-2016	2016-2017	2015-2016	2016-2017	2015-2016	2016-2017	
Revenues							
Charges for services	\$ 1,604,121	\$ 1,938,693	\$ 120,141	\$ 106,769	\$ 1,724,262	\$ 2,045,462	
Operating grants and							
contributions	15,575,842	16,070,654	5,102,931	5,330,551	20,678,773	21,401,205	
Property tax and other							
taxes levied for	50 000 000	40.040.750			50,000,000		
general purposes	52,690,986	46,242,752	-	-	52,690,986	46,242,752	
Unrestricted grants, subsidies and							
contributions	68,587,277	81,664,422	_	-	68,587,277	81,664,422	
Other	(225,452)	53,722		_	(225,452)	53,722	
Outer	(223,432)	55,722			(223,432)	55,722	
Total Revenues	138,232,774	145,970,243	5,223,072	5,437,320	143,455,846	151,407,563	
Expenses							
Instruction	82,546,662	88,595,689			82,546,662	88,595,689	
Instructional student	7,154,084	7,501,722			7,154,084	7,501,722	
support	.,	.,			.,,	.,	
Administrative and	11,375,961	9,889,648			11,375,961	9,889,648	
financial support							
Operational and	12,809,770	11,746,431			12,809,770	11,746,431	
maintenance of plant	0 547 000	4 000 007			0 547 000	4 000 007	
Pupil Transportation	3,517,996	4,003,397			3,517,996	4,003,397	
Student activities	684,953 5 000 111	851,791			684,953	851,791 6,097,518	
Central and other support services	5,999,144	6,097,518			5,999,144	6,097,518	
Community services	679,082	677,818			679,082	677,818	
Interest/fiscal charges	15,201,416	27,231,162			15,201,416	27,231,162	
on long-term debt					,,		
Food Service	-	-	4,367,106	5,384,851	4,367,106	5,384,851	
Total Expenses	\$ 139,969,068	\$ 156,595,176	\$ 4,367,106	\$ 5,384,851	144,336,174	161,980,027	
Change in Net Position					\$ (880,328)	\$ (10,572,464)	

Figure A-5

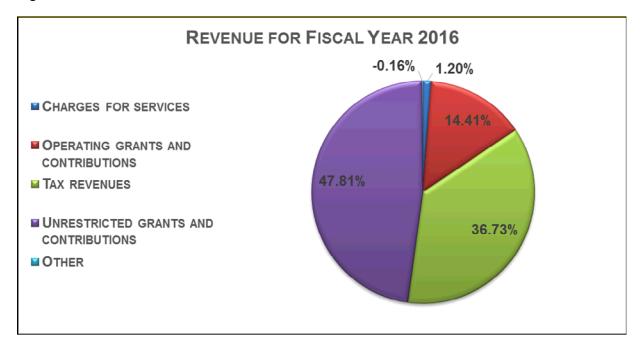


Figure A-6

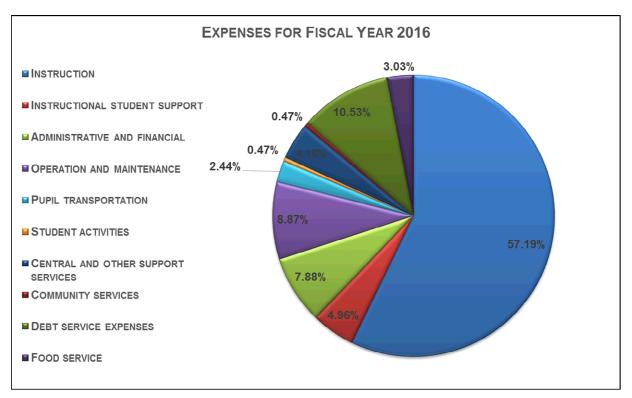


Figure A-7

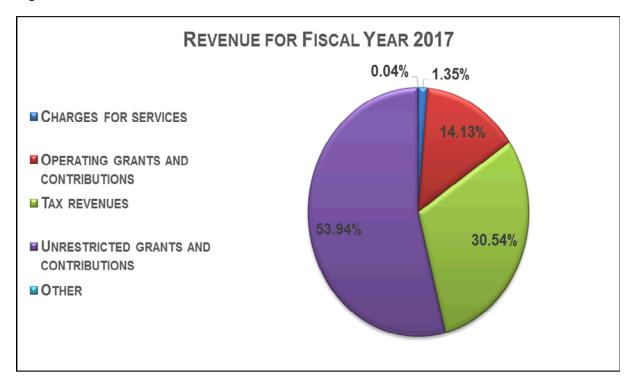


Figure A-8

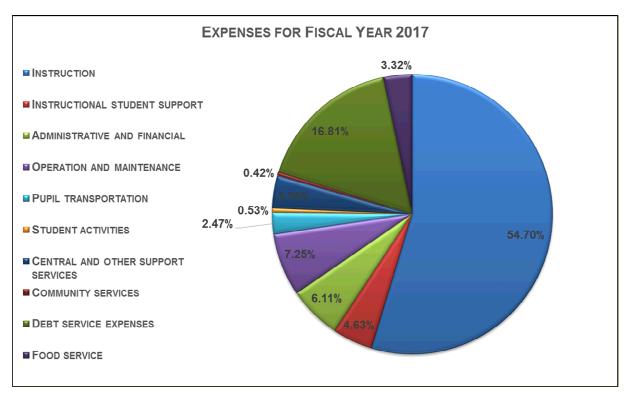


Figure A-9 presents the cost of six (6) major District activities: instruction, instructional student support, administrative and financial support services, operation and maintenance of plant services, pupil transportation, and other. The table also shows each activity's net cost (total cost less fees generated by the activities and governmental aid provided for specific programs). The net cost shows the financial burden placed on the District's taxpayers by each of these functions. The net cost of governmental activities increased by 12.9% to \$138,585,829.

#### Figure A-9

	Total Cost of Services 2016	Total Cost of Services 2017	Percent of Change 2016-2017	Net Cost of Services 2016	Net Cost of Services 2017	Percent of Change 2016-2017
Instruction	\$ 82,546,662	\$ 88,595,689	7.3%	\$ 69,403,014	\$ 74,087,617	6.8%
Instructional Student Suppor	7,154,084	7,501,722	4.9%	3,960,897	4,720,422	19.2%
Administrative & Financial	11,375,961	9,889,648	-13.1%	11,334,548	9,849,407	-13.1%
Operational & Maintenance	12,809,770	11,746,431	-8.3%	12,805,765	11,744,381	-8.3%
Pupil Transportation	3,517,996	4,003,397	13.8%	3,503,676	3,989,680	13.9%
Other	22,564,595	34,858,289	54.5%	21,781,205	34,194,322	57.0%
Total	\$139,969,068	\$156,595,176	11.9%	\$122,789,105	\$ 138,585,829	12.9%

At the end of the fiscal year 2017, governmental funds had total positive fund balance of \$33,312,069. The ending fund balance for the General Fund was \$29,689,659, of which \$10,739,859 is unassigned and \$402,381 is committed for a reserve for athletics and band. Fund balance has also been assigned in the General Fund for health insurance stabilization, future PSERS increases, capital improvements, professional development, and information technology improvements. The fund balance from the Debt Service fund was \$2,961,258 and fund balance from the non-major funds was \$661,152.

The business-type activities resulted in an increase in net position of \$52,469. In addition to the District-wide financial statement, Food Services are reported in greater detail in the proprietary fund statements.

#### **General Fund Budgetary Highlights**

While the District final budget for the general fund anticipated a decrease in fund balance of \$5,906,286, the actual results for the year reflected a use of or decrease of fund balance in the amount of \$482,668.

#### **Capital Asset and Debt Administration**

#### **Capital Assets**

At June 30, 2017, the District had net investments of \$174,365,459 in a broad range of capital assets, including land, school buildings, administrative offices, athletic facilities, furniture and equipment. (See Figure A-10\*.) The District placed \$6,793,583 of capital assets into service during the year.

#### Figure A-10\*

	Governmental Activities 2016	Governmental Activities 2017	Business- type Activities 2016	Business- type Activities 2017	Total 2016	Total 2017	Percentage Change 2016-2017
Land and site improvements	\$ 13,614	\$ 13,614	\$-	\$-	\$ 13,614	\$ 13,614	0.00%
Building and building Improvements	232,200,636	235,075,129	-	-	232,200,636	235,075,129	1.24%
Furniture and equipment Construction in Progress	14,040,682 3,422,344	15,995,562 5,377,329	1,932,198 -	1,941,423 -	15,972,880 3,422,344	17,936,985 5,377,329	12.30% 57.10%
Accumulated depreciation	(76,422,295)	(82,572,165)	(1,365,016)	(1,465,433)	(77,787,311)	(84,037,598)	8.04%
Total	\$ 173,254,981	\$ 173,889,469	\$ 567,182	\$ 475,990	\$ 173,822,163	\$ 174,365,459	0.31%

\*The 2016 balances in Figure A-10 have been updated to reflect the prior period adjustment described in Note S to the financial statements.

#### Outstanding Long-Term Debt

At year-end, the District has \$244,064,500 in general obligation bonds and other long-term debt outstanding (See Figure A-11). More detailed information about the District's long-term liabilities is presented in Note G to the financial statements.

#### Figure A-11

	Tota	Percent of Change		
	2016 2017		2016-2017	
Debt outstanding at beginning of year	\$266,428,000	\$262,748,000	-1.4%	
Additional Debt During Year	19,955,000	128,680,000	100.0%	
Retirement and Repayments	(23,635,000)	(147,363,500)	523.5%	
Debt outstanding at end of year	\$262,748,000	\$244,064,500	-7.1%	

#### Factors Impacting on the District's Future

- On December 12, 2012, the Harrisburg City School District was declared to be in a state of moderate fiscal distress under the terms of the Commonwealth's Act 141 of 2012. This designation led to the appointment of a Chief Recovery Officer (CRO). The CRO was charged with developing a Recovery Plan for the District that stabilized its finances while providing for academic improvement. The Recovery Plan was issued on April 26, 2013. The District's Board approved the plan on May 17, 2013 and it was approved by the Secretary of Education on May 31, 2013. The District's Board and Administration has worked diligently to address the various initiatives identified within the Recovery Plan. The Chief Recovery Officer is continuing to work with the District.
- The Pennsylvania School Employees Retirement System (PSERS) employer contribution rate will increase to 32.57% of qualified retirement wages in 2017-2018, an 8.5% increase.
- The District expects the historical trend for greater local tax effort to fund instructional programs and services to continue as state and federal funding for public education is expected to decline. The Commonwealth of Pennsylvania provided 53.2% of total revenue sources to fund cost supporting the District's educational programs during fiscal year 2017. Local sources, primarily property taxes support 38.4% of the cost for educational cost and services in Harrisburg City School District. Federal grants and other sources of revenue provide 8.4% of the funds to support programs and services provided by the District.
- In recognition of a continuing decline in State and Federal funding for public education and a limited local tax base, the District has undertaken cost cutting measures to systematically reduce the District's budget.

#### **Contacting the District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Business Office, Harrisburg City School District, 1601 State Street, Harrisburg, PA 17103.

Respectfully submitted,

Sybil Knight-Burney, ED. D. Superintendent

James Snell, Chief Financial Officer Bilal Hasan, Assistant Business Manager

#### HARRISBURG CITY SCHOOL DISTRICT STATEMENT OF NET POSITION

JUNE 30, 2017

#### ASSETS AND DEFERRED OUTFLOWS OF RESOURCES

	Governmental Activities	Business-Type Activities	Total	
CURRENT ASSETS				
Cash and cash equivalents	\$ 11,554,069	\$ 5,428	\$ 11,559,497	
Investments	22,942,514	-	22,942,514	
Taxes receivable, net	7,240,393	-	7,240,393	
Internal balance	441,056	-	441,056	
Due from other governments	7,880,267	701,190	8,581,457	
Other receivables	759,090	16,027	775,117	
Prepaid expenses	100,259	-	100,259	
Inventories	6,104	69,901	76,005	
Total current assets	50,923,752	792,546	51,716,298	
NONCURRENT ASSETS				
Sinking fund investments	2,691,685	-	2,691,685	
Bond discounts, net	492,169	-	492,169	
Prepaid bond insurance, net	806,254	-	806,254	
Land and site improvements, net	13,614	-	13,614	
Building and building improvements, net	164,665,912	-	164,665,912	
Furniture and equipment, net	3,832,614	475,990	4,308,604	
Construction in progress	5,377,329		5,377,329	
Total noncurrent assets	177,879,577	475,990	178,355,567	
Total assets	228,803,329	1,268,536	230,071,865	
DEFERRED OUTFLOWS OF RESOURCES	53,307,250	758,432	54,065,682	
	\$ 282,110,579	\$ 2,026,968	\$ 284,137,547	

## LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION

CURRENT LIABILITIES			
Internal balance	\$ 113,394	\$ 272,054	\$ 385,448
Accounts payable	6,363,361	851,520	7,214,881
Accrued interest	952,525	-	952,525
Current portion of long-term debt	8,936,121	-	8,936,121
Current portion of compensated absences	132,689	-	132,689
Accrued salaries and benefits	9,102,797	99,431	9,202,228
Total current liabilities	25,600,887	1,223,005	26,823,892
NONCURRENT LIABILITIES			
Long-term debt net of current portion	235,128,379	-	235,128,379
Pension liability	157,353,401	3,309,599	160,663,000
Premium on issue of swap	952,661	-	952,661
Premium on bond issue	24,791,285	-	24,791,285
Compensated absences	2,035,536	12,395	2,047,931
Derivative instruments - SWAP	9,282,826	-	9,282,826
Other post-employment benefits liability	3,406,998	201,762	3,608,760
Total noncurrent liabilities	432,951,086	3,523,756	436,474,842
Total liabilities	458,551,973	4,746,761	463,298,734
DEFERRED INFLOWS OF RESOURCES	12,278,214	265,695	12,543,909
NET POSITION			
Restricted for debt service	2,691,685	-	2,691,685
Net investment in capital assets	(94,474,147)	475,990	(93,998,157)
Unrestricted	(96,937,146)	(3,461,478)	(100,398,624)
Total net position	(188,719,608)	(2,985,488)	(191,705,096)
	\$ 282,110,579	\$ 2,026,968	\$ 284,137,547

#### HARRISBURG CITY SCHOOL DISTRICT STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2017

				Net (Expense) Revenue and			
		Progra	m Revenues	Cha	Changes in Net Assets		
		Charges	Operating	Govern-	Business-		
		for	Grants and	mental	Туре		
	Expenses	Services	Contributions	Activities	Activities	Total	
GOVERNMENTAL ACTIVITIES							
Instruction	\$ 88,595,689	\$ 1,801,935	\$ 12,706,137	\$ (74,087,617)	\$ -	\$ (74,087,617)	
Instructional student	\$ 66,666,666	Ψ 1,001,000	¢ 12,100,101	φ (Γι,σοι,στι)	Ψ	φ (Γι,σοι,στι)	
support	7,501,722	-	2,781,300	(4,720,422)	-	(4,720,422)	
Administrative and financial	.,		_, ,	(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		( .,,)	
support services	9,889,648	-	40,241	(9,849,407)	-	(9,849,407)	
Operation and maintenance	-,,		,	(-,,,		(-,,,	
of plant services	11,746,431	-	2,050	(11,744,381)	-	(11,744,381)	
Pupil transportation	4,003,397	-	13,717	(3,989,680)	-	(3,989,680)	
Student activities	851,791	45,281	2,713	(803,797)	-	(803,797)	
Central and other	,	-, -	, -	(,,		(/	
support services	6,097,518	-	23,954	(6,073,564)	-	(6,073,564)	
Community services	677,818	91,477	500,542	(85,799)	-	(85,799)	
Debt service	27,231,162			(27,231,162)		(27,231,162)	
Total governmental							
activities	156,595,176	1,938,693	16,070,654	(138,585,829)	-	(138,585,829)	
BUSINESS-TYPE ACTIVITIES							
Food service	5,384,851	106,769	5,330,551		52,469	52,469	
Total primary government	\$ 161,980,027	\$ 2,045,462	\$ 21,401,205	(138,585,829)	52,469	(138,533,360)	
	GENERAL REVE	ENUES					
	Taxes	Taxes Grants, subsidies and contributions not restricted			-	46,242,752	
					-	81,664,422	
	Investment earn			191,948	-	191,948	
	Refund of prior y	ear revenues		(138,226)		(138,226)	

	127,960,896		127,960,896
CHANGE IN NET POSITION	(10,624,933)	52,469	(10,572,464)
NET POSITION - BEGINNING - restated	(178,094,675)	(3,037,957)	(181,132,632)
NET POSITION - ENDING	\$ (188,719,608)	\$ (2,985,488)	\$ (191,705,096)

#### HARRISBURG CITY SCHOOL DISTRICT

BALANCE SHEET - GOVERNMENTAL FUNDS

JUNE 30, 2017

#### ASSETS

	General Fund	Debt Service Funds	Non-Major Funds	Total Governmental Funds
Cash and cash equivalents	\$ 10,509,950	\$ 269,573	\$774,546	\$ 11,554,069
Investments	22,942,514	-	-	22,942,514
Taxes receivable, net	7,240,393	-	-	7,240,393
Due from other funds	441,056	-	-	441,056
Due from other governments	7,880,267	-	-	7,880,267
Other receivables	759,090	-	-	759,090
Prepaid expenses	100,259	-	-	100,259
Inventories	6,104	-	-	6,104
Sinking fund investments	-	2,691,685	-	2,691,685
	\$ 49,879,633	\$ 2,961,258	\$774,546	\$ 53,615,437

#### LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES

LIABILITIES				
Accounts payable	\$ 6,363,361	\$-	\$ -	\$ 6,363,361
Due to other funds	-	-	113,394	113,394
Accrued salaries and benefits	9,102,797	-		9,102,797
Total liabilities	15,466,158	-	113,394	15,579,552
DEFERRED INFLOWS OF RESOURCES	4,723,816	-	-	4,723,816
FUND BALANCES				
Nonspendable:				
Interfund receivable	441,056	-	-	441,056
Prepaid expenses	100,259	-	-	100,259
Reserve for inventories	6,104	-	-	6,104
Restricted:				
2002 QZAB	-	-	-	-
2010 Debt service fund	-	2,691,666	-	2,691,666
Committed:				
Athletics and band reserve	402,381	-	-	402,381
2009 Debt series	-	83,594	-	83,594
2014 Debt series	-	142,176	-	142,176
2016 Debt series	-	43,822	-	43,822
Assigned:				
Special revenue fund	-	-	502,853	502,853
Employee incentives	1,000,000	-	-	1,000,000
Capital improvements	7,000,000	-	158,299	7,158,299
PSERS increases	3,000,000	-	-	3,000,000
Health insurance stabilization	3,000,000	-	-	3,000,000
Information Technology improvements	3,000,000	-	-	3,000,000
Professional development	1,000,000	-	-	1,000,000
Unassigned:				
General fund	10,739,859			10,739,859
Total fund balances	29,689,659	2,961,258	661,152	33,312,069
	\$ 49,879,633	\$ 2,961,258	\$774,546	\$ 53,615,437

#### HARRISBURG CITY SCHOOL DISTRICT RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2017

TOTAL FUND BALANCES - GOVERNMENTAL FUNDS		\$ 33,312,069
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Deferred inflows and outflows of resources related to the District's pension liability are applicable to future periods and, therefore are not reported within the funds. Deferred inflows		(11,926,755)
Deferred outflows		36,059,311
Deferred outflows related to advanced refunding of Bond Series 2009A and 2014C.		7,965,113
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The cost of assets is \$256,461,634 and the accumulated depreciation is \$82,572,165.		173,889,469
Taxes receivable that are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds, net of allowance.		4,372,357
To record other post-employment benefits (OPEB)		(3,406,998)
Long-term liabilities, are not due and payable in the current period and, therefore, are not reported as liabilities in the long-term liabilities at year end consist of:		
Bonds payable	\$ (244,064,500)	
Pension liability	(157,353,401)	
Accrued interest on the bonds	(952,525)	
Prepaid bond insurance (net of		
accumulated amortization)	806,254	
Bond discounts (net of accumulated amortization) Premium on issue of SWAP	492,169 (952,661)	
Premium on bond issue	(24,791,285)	
Compensated absences	(2,168,225)	
		 (428,984,174)
TOTAL NET POSITION - GOVERNMENTAL		
ACTIVITIES		\$ (188,719,608)

#### HARRISBURG CITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2017

	General Fund	Debt Service Funds	Non-Major Funds	Total Governmental Funds
REVENUES				
Local sources	\$ 57,090,320	\$ 4,913,282	\$ 4,195	\$ 62,007,797
State sources	77,327,632	-	-	77,327,632
Federal sources	12,161,610			12,161,610
Total revenues	146,579,562	4,913,282	4,195	151,497,039
EXPENDITURES				
Instruction	87,048,684	-	-	87,048,684
Support services	35,042,302	1,136,290	-	36,178,592
Noninstructional services	1,414,016	-	-	1,414,016
Facility acquisition and improvement	-	-	3,253,764	3,253,764
Debt service (principal, interest and fees)	22,020	157,451,699		157,473,719
Total expenditures	123,527,022	158,587,989	3,253,764	285,368,775
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	23,052,540	(153,674,707)	(3,249,569)	(133,871,736)
OTHER FINANCING SOURCES (USES)				
Proceeds of long-term debt	-	128,680,000	-	128,680,000
Transfers in	-	20,796,982	2,600,000	23,396,982
Transfers out	(23,396,982)	-	-	(23,396,982)
Refunds of prior years receipts	(138,226)			(138,226)
Total other financing sources (uses)	(23,535,208)	149,476,982	2,600,000	128,541,774
NET CHANGE IN FUND BALANCES	(482,668)	(4,197,725)	(649,569)	(5,329,962)
FUND BALANCE - BEGINNING	30,172,327	7,158,983	1,310,721	38,642,031
FUND BALANCE - ENDING	\$ 29,689,659	\$ 2,961,258	\$ 661,152	\$ 33,312,069

#### HARRISBURG CITY SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2017

TOTAL NET CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS		\$ (5,329,962)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of these assets is allocated to expense over their estimated useful lives as depreciation expense.		
Depreciation expense Capital outlays Construction in progress	\$(6,149,870) 4,829,373 1,954,985	
		634,488
Because some taxes will not be collected for several months after the District's fiscal year ends, they are not considered as "available" revenues in the governmental funds. Deferred tax revenues decreased by this amount this year.		(5,388,570)
Debt proceeds are recorded as revenues in the governmental funds, but the proceeds increase long-term liabilities in the statement of ne		(128,680,000)
Repayment of bonds is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.		147,363,500
Payments on the premium on SWAP issue are recorded in the governmental funds, the premium is being amortized and interest expense is being recorded on the premium amount. The SWAP premium decreased this year by this amount.		560,375
Interest on serial bonds is recorded in the governmental funds when paid, but the Statement of Activities records interest expense as it is incurred. Accrued interest decreased by this amount this year.		438,364
Reflect deferred outflows of resources related to the advanced refun general obligation bonds 2009A and 2014C.	ding of	7,965,113

#### HARRISBURG CITY SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - continued YEAR ENDED JUNE 30, 2017

To record the change in other post-employment benefits (OPEB) liability.	(381,949)
The District's pension contributions are reported in the governmental funds as expenditures; however, in the Statement of Activities, the cost of pension benefits earned net of employee contributions is reported as pension expense. Increase in deferred outflow related to pensions Decrease in deferred inflow related to pensions Increase in net pension liability	14,845,051 515,453 (17,165,652)
Bond insurance costs and discounts are recorded as expenditures in the governmental funds, but are recorded as long-term assets in the Statement of Net Assets and amortized over the term of the bonds. Bond premiums are recorded as other financing sources in the governmental funds, but are recorded as long-term liabilities in the Statement of Net Assets and are accreted over the term of the bonds. Related activity is as follows:	
Addition of new bond premium Current year bond premium accretion Capitalization of new prepaid insurance Current year prepaid insurance amortization Current year bond discounts amortization	(24,512,234) 1,521,317 673,758 (1,134,661) (2,632,972)
Accrued compensated absences are not recorded as expenditures in the governmental funds, but are in the Statement of Activities. Accrued compensated absences decreased by this amount this year.	83,648
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ (10,624,933)

## HARRISBURG CITY SCHOOL DISTRICT

#### STATEMENT OF NET POSITION -PROPRIETARY FUND JUNE 30, 2017

## ASSETS AND DEFERRED OUTFLOWS OF RESOURCES

	Food Service Fund
CURRENT ASSETS	
Cash	\$ 5,428
Other receivables	16,027
Due from other governments	701,190
Inventories	69,901
Total current assets	792,546
NONCURRENT ASSETS	
Property, plant and equipment, net	475,990
Total assets	1,268,536
DEFERRED OUTFLOWS OF RESOURCES	758,432
Total assets and deferred outflows of resources	\$ 2,026,968

#### LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION

CURRENT LIABILITIES	
Accounts payable	\$ 851,520
Due to other funds	272,054
Accrued salaries and benefits	99,431
Total current liabilities	1,223,005
NONCURRENT LIABILITIES	
Compensated absences	12,395
Other post-employment benefits	201,762
Pension liability	3,309,599
Total noncurrent liabilities	3,523,756
	3,523,750
Total liabilities	4,746,761
DEFERRED INFLOWS OF RESOURCES	265,695
NET POSITION	
Invested in capital assets, net of related debt	475,990
Unrestricted	(3,461,478)
Total net position	(2,985,488)
Total liabilities, deferred inflows of resources and net position	\$ 2,026,968
See accompanying notes.	

## HARRISBURG CITY SCHOOL DISTRICT

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION - PROPRIETARY FUND YEAR ENDED JUNE 30, 2017

		Food Service Fund
OPERATING REVENUES		
Food service revenue	\$	106,769
OPERATING EXPENSES		
Salaries		966,510
Employee benefits Purchased professional service		628,842 931,288
Purchased property service		90,992
Other purchased service		1,112
Supplies		2,665,789
Depreciation		100,318
Total operating expenses	!	5,384,851
OPERATING LOSS	(!	5,278,082)
NONOPERATING REVENUES		
Local sources		50,225
State sources		449,852
Federal sources	4	4,507,156
USDA donated commodities		323,318
Total nonoperating revenues		5,330,551
CHANGE IN NET POSITION		52,469
<b>NET POSITION - BEGINNING</b> (originally stated)	(:	3,529,635)
Prior period adjustment		491,678
NET POSITION - BEGINNING (restated)	(;	3,037,957)
NET POSITION - ENDING	\$ (2	2,985,488)

#### HARRISBURG CITY SCHOOL DISTRICT STATEMENT OF CASH FLOWS - PROPRIETARY FUND YEAR ENDED JUNE 30, 2017

CASH FLOWS FROM OPERATING ACTIVITIES Cash received from user charges Cash payments to employees for services Cash payments to suppliers for goods and services Net cash from operating activities	\$ 113,343 (1,809,749) (3,172,723)	\$ (4,869,129)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Grants and subsidies received for non-operating activities: Decrease in due to General Fund Local State Federal	(1,429,803) 50,225 492,847 5,768,750	
Net cash from noncapital financing activities		4,882,019
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Purchase of equipment	(9,225)	
Net cash used by capital financing activities		(9,225)
NET CHANGE IN CASH		3,665
CASH - BEGINNING OF YEAR		1,763
CASH - END OF YEAR		\$ 5,428
Reconciliation of operating loss to net cash used in operating activities: Operating loss Adjustment to reconcile operating loss to net cash from		\$ (5,278,082)
operating activities: Depreciation (Increase) decrease in:	\$ 100,318	
Inventory Other receivables Deferred outflows Increase (decrease) in: Accounts payable OPEB liability Compensated absences Pension liability	(9,665) 6,574 (276,265) 526,123 20,239 (303) 123,348 (20,881)	
Deferred inflows Accrued salaries and benefits	(39,881) (41,535)	
Total adjustment		408,953
Net cash from operating activities		\$ (4,869,129)

## HARRISBURG CITY SCHOOL DISTRICT

## STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2017

#### ASSETS

	Private Purpose Trust Funds	Agency Funds
ASSETS Cash and cash equivalents Investments Other receivables	\$103,315 - -	\$140,648 29,045 23
Total assets	\$103,315	\$169,716
LIABILITIES AND NET POSITION		
LIABILITIES Accounts payable Due to other funds Funds held for others Total liabilities	\$ - - -	\$7,009 55,608 107,099 169,716
<b>NET POSITION</b> Restricted Total liabilities and net position	<u>103,315</u> \$103,315	<u>-</u> \$169,716

## HARRISBURG CITY SCHOOL DISTRICT

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION YEAR ENDED JUNE 30, 2017

	Private Purpose Trust Funds	
ADDITIONS Receipts	\$	4,455
DEDUCTIONS Other		8,200
CHANGE IN NET POSITION		(3,745)
NET POSITION - BEGINNING		107,060
NET POSITION - ENDING	\$ 1	103,315

## NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements are prepared in accordance with the accounting system and procedures prescribed for school districts by the Commonwealth of Pennsylvania, Department of Education, which conform to generally accepted accounting principles as applicable to governmental units. The following is a summary of the significant policies:

#### Reporting Entity

The financial statements of the School District include all funds, functions and activities to which the Board of School Directors has oversight responsibility. The financial statements presented do not include agencies which have been formed under applicable state laws or separate and distinct units of government apart from Harrisburg City School District.

In evaluating how to define the District for financial reporting purposes, management has considered all potential component units. Government Accounting Standards Board Statement No. 14, "The Financial Reporting Entity", establishes the criteria for determining the activities, functions and organizations to be included in the financial statements of the reporting entity. This statement requires that a component unit be included if the District's elected officials are financially accountable for the component unit. The District is financially accountable if it appoints a voting majority of the component unit's governing body and (1) it is able to impose its will on the component unit, or (2) there is a potential for the District to provide specific financial benefits to, or impose specific financial burdens on the component unit. The District regardless of whether the District has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board.

The District has evaluated its relationship with Capital Area Intermediate Unit #15 to determine if the financial information of the unit should be included in the financial statements. Based on this evaluation, the Unit has not been included as a component unit of the District's reporting entity because of the limited oversight responsibility and limited accountability for fiscal matters.

#### Related Organization

Related organizations are not reported as component units in these financial statements, but significant transactions are disclosed in Note P. The Capital Area Intermediate Unit #15 (CAIU) is a related organization to the District.

The CAIU is a regional education service agency located in central Pennsylvania that has responsibility for providing services in the areas of curriculum development and instructional improvement, educational planning, instructional materials, continuing professional education, pupil personnel, state and federal agency liaison, management services, and special education services. The CAIU serves 24 public school districts, 2 vocational technical schools, and over 50 non-public schools, several charter schools and cyber charter schools.

## HARRISBURG CITY SCHOOL DISTRICT NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### Related Organization - continued

The CAIU's Board of Directors consists of 19 members, 7 members from 7 different Cumberland County school districts, 1 member from the Northern York County School District, 8 members from 8 different Dauphin County school districts, and 3 members from Perry County school districts. The CAIU Board Members are school district board members who are elected by the public and who are appointed to the CAIU Board by the member districts' board of directors. The District is responsible for appointing one of these members. The CAIU board members have decision-making authority, the power to designate management, the ability to significantly influence operations, and primary accountability for fiscal matters.

#### Government-Wide Financial Statements

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. These Statements include the primary government, except for the fiduciary funds of the primary government.

Separate rows and columns are used to distinguish between the governmental and business-type activities of the primary government. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange revenues. These activities are usually reported in Governmental Funds. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. These activities are usually reported in Enterprise Funds.

#### Measurement Focus and Basis of Accounting - Government-Wide Financial Statements

The Statement of Net Position and Statement of Activities are prepared using the economic measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement 33.

In June 2011, GASB issued Statement No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements.* The objective of this statement is to incorporate into GASB's authoritative literature certain accounting and financial reporting guidance that is included in FASB and AICPA pronouncements issued on or before November 30, 1989 which does not conflict with or contradict GASB pronouncements.

## HARRISBURG CITY SCHOOL DISTRICT NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### Policy for Eliminating Internal Activity - Government-Wide Financial Statements

In the process of aggregating data for the Statement of Net Position, some amounts reported as interfund balances in the funds are eliminated or reclassified. Eliminations are made in the Statement of Net Position to minimize the "grossing-up" effect on assets and liabilities within the governmental and business-type activities columns of the primary government. As a result, amounts reported in the funds as interfund receivables and payables are eliminated in the governmental and business-type activities columns of the Statement of Net Position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

## Policy for Capitalizing Assets and Estimating Useful Lives - Government-Wide Financial Statements

The School District reports capital assets at historical cost or estimated historical cost. Capital assets include land, improvements, and easements, buildings, building improvements, vehicles, machinery, equipment, infrastructure and all other tangible or intangible assets that are used in operations and that have useful lives extending beyond a single reporting period. The School District's policy is to capitalize assets, or groups of assets with costs in excess of \$1,500. Estimated depreciation expense is calculated using the straight-line method over the useful lives of capital assets ranging from 3 to 50 years.

#### Program Revenues - Government-Wide Financial Statements

The Statement of Activities reports three categories of program revenues: (a) charges for services, (b) program specific operating grants and contributions and (c) program specific capital grants and contributions. Program revenues derive directly from the program itself or from parties outside the reporting government's taxpayers or citizenry. As a whole, they reduce the net cost of the function to be financed from the government's general revenues.

#### Policy for Defining Operating and Nonoperating Revenues of Proprietary Funds

The School District defines proprietary funds operating revenues based on how the individual transaction would be categorized for purposes of preparing the Statement of Cash Flows. Transactions for which cash flows are reported as capital and related financing activities, noncapital finance activities or investing activities would normally not be reported as operating revenues.

#### Policy Regarding Applying Restricted or Unrestricted Revenues

The School District first applies unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted components of net position are available.

## HARRISBURG CITY SCHOOL DISTRICT NOTES TO FINANCIAL STATEMENTS JUNE 30, 2017

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### Fund Accounting

The accounts of the School District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are summarized by providing a separate set of self-balancing accounts which include its assets, liabilities, fund equity, revenues and expenses or expenditures. The following funds are used by the School District:

#### Governmental Fund Types

#### **General Fund**

The General Fund accounts for all financial resources of the School District except those specifically required by laws to be accounted for in another fund. This is a budgeted fund, and any unassigned fund balances are considered as resources available for use.

#### Capital Project Funds

The Capital Project Funds account for the proceeds and expenditures relating to bond issues and construction projects.

#### **Debt Service Funds**

- 1. Series 2009 accounts for payments on the Series C of 2009 bonds.
- 2. Series 2010 accounts for the sinking fund established by the Qualified School Construction Bond Series 2010.
- 3. Series 2014 accounts for payments for the Series of 2014 A, B-1, B-2 and C.
- 4. Series 2015 accounts for payments for the Series of 2015 bonds.
- 5. Series 2016 accounts for payments for the Series of 2016 bonds.

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued\_

#### Governmental Fund Types - continued

#### Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes. These are not budgeted funds. Special Revenue Funds include the following:

1. Capital Reserve Fund; authorized by P.L. 145, Act of April 30, 1943, known as Section 1431 of Municipal Code.

#### Proprietary Fund Types

#### Enterprise Fund

The Enterprise Fund, an unbudgeted fund, is used to account for all revenue and expenses pertaining to cafeteria operations. The Enterprise Fund is utilized to account for operations that are financed and operated similar to private business enterprises where the stated intent is the costs (expenses, including depreciation and indirect costs) of providing goods or services to the students on a continuing basis are financed or recovered through user charges.

The District's Enterprise Fund is the Food Service Fund which accounts for the costs of providing meals to students during the school year. Revenue is received from state and federal subsidies.

#### Fiduciary Fund Types

#### Trust and Agency Funds

Fiduciary funds are used to account for assets held by the District in a trustee capacity or as an agent. Trust funds include nonexpendable trust funds and expendable trust funds. Agency funds are custodial in nature and do not involve measurement of results of operations.

The following are the District's trust funds:

- 1. Nonexpendable Trust Fund accounts for monies received through donations from various classes and individuals. The principal amounts of the gifts remain intact; however, investment earnings are used to give awards to students.
- 2. Expendable Trust Fund accounts for contributions from private sources for various programs.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2017

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Governmental Fund Types - continued

Fiduciary Fund Types - continued

Trust and Agency Funds - continued

The following are the District's agency funds:

- 1. Student Activity Fund accounts for the Activity Funds established by each elementary and secondary school.
- 2. Agency Fund accounts for high school and middle school club activities.

#### Measurement Focus/Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds of the School District are accounted for using the current financial resources measurement focus. Accordingly, only current assets and current liabilities are included on the balance sheet, and the fund balances reflect spendable or appropriable resources. The operating statements of these funds reflect increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

The proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and liabilities (current and noncurrent) associated with the operation of the funds are included on its balance sheet. The proprietary fund operating statement presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### Modified Accrual Basis

The modified accrual basis of accounting is followed for all governmental type funds of the School District. Under the modified accrual basis of accounting, expenditures (other than interest and principal payments on long-term debt which are recorded on their payment dates) are recorded when the fund liability is incurred. Revenues are recognized when they become susceptible to accrual, i.e., measurable and available to finance the School District's operations. Available means collectible within 60 days after fiscal year-end. The modified accrual basis of accounting is used as follows:

#### Revenue from Local Sources

The District receives local revenues through various sources which include real estate taxes, earned income tax, occupation tax, local service tax, real estate transfer taxes, amusement tax and business privilege/mercantile tax.

The District follows the policy of accruing and recognizing in current income only those taxes which, in addition to being due and unpaid, were reasonably measurable and payment within 60 days after the close of the school year was likely.

The District's financial statements reflect delinquent real estate and occupation tax for the current and prior years. An allowance for estimated uncollectible real estate and school occupation taxes is based on a historical analysis of collections.

#### Revenue from State Sources

State subsidies due to the District as current fiscal year entitlements are recognized as revenue in the current fiscal year even though such funds may be received in a subsequent fiscal year.

#### Revenue from Federal Sources

Federal program funds applicable to expenditures for the same program in the current fiscal year but expected to be received in the next fiscal year are accrued as current revenue at the end of the current fiscal year along with the recognition of the federal funds receivable. Likewise, any excess of revenues at the fiscal year end over the program expenditures are recorded as deferred revenue.

#### Accrual Basis

Under the accrual basis of accounting, revenues are recognized in the accounting period they are earned and become measurable; expenses are recognized in the period incurred. The accrual basis of accounting is used for the Proprietary Fund and Nonexpendable Trust Funds.

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### Budgets and Budgetary Accounting

The School District follows these procedures in establishing the budgetary data presented in the financial statements:

- a. The official school budget was prepared for adoption for the General Fund only. The budget was formally adopted by the Board of School Directors at a duly advertised public meeting prior to the expenditure of funds. The budget was properly amended by the Board as needed throughout the year. The budget was adopted on a basis consistent with accounting principles generally accepted in the United States of America.
- b. The budget amounts shown in the financial statements are the final authorized amounts as revised during the year.
- c. Unused appropriations for the General Fund lapse at the end of the year.
- d. Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation, is utilized in the governmental funds.

#### Fund Balance - Governmental Funds

Governmental funds classify fund balance based on the relative strength of the spending constraints placed on the purpose for which resources can be used. The following classifications describe the relative strength of the spending constraints:

- Nonspendable: This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. This classification includes items such as prepaid expenses, inventories and long-term interfund balances.
- Restricted: This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. The District has classified the 2010 Debt Service within the Debt Service Fund as being restricted because its use is limited by legislation or external parties.

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### Fund Balance - Governmental Funds - continued

- Committed: This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of School Directors. These amounts cannot be used for any other purpose unless the Board of School Directors removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements. The District has classified the 2009 Debt series, 2014 Debt series, 2016 Debt series and the Athletics and Band Reserve as being committed resources.
- Assigned: This classification includes amounts that are constrained by the District's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the Board or through the Board delegating this responsibility to the Superintendent and Chief Financial Officer through the budgetary process. This classification also includes the remaining positive fund balance for all governmental funds except for the General Fund. The District has classified the Capital Projects and Special Revenue Funds as assigned resources. During the current year, the Board assigned amounts in the General Fund. The specific assignments are disclosed on the Balance Sheet Governmental Funds.
- Unassigned: This classification includes the residual fund balance for the General Fund and the amount established for Minimum Funding which represents the portion of the General Fund balance that has been established by a Resolution of the Board of School Directors dated May 2, 2011. The Unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of assigned fund balance amounts. The District will strive to maintain a fund balance of not less than 1% and not more than 8% of the annual approved budget.

The Board would typically use Unassigned fund balances first, followed by Assigned resources, and then Committed resources, unless otherwise directed by the Board.

#### Inventory

The Enterprise Fund inventory consists of government donated commodities which were valued at government declared value and purchased commodities and supplies valued at cost.

It is the District's policy to expense supply and janitorial products when purchased for governmental funds.

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### Revenue Recognition - Property Taxes

Property taxes are levied on July 1. Taxes are collected at discount until August 31, at their face from September 1 until October 31, and include a penalty thereafter. All unpaid taxes levied July 1, become delinquent November 1, of the same year. The current year's millage for real estate taxes was 27.8 mills. Interim taxes are assessed at various times during the year as needed.

Taxes receivable as reported on the combined balance sheet represents unpaid occupation and real estate taxes outstanding at June 30, 2017. Taxes receivable not deemed available under accounting principles generally accepted in the United States of America are included on the Fund Financial Statements as deferred inflows of resources.

#### Cash and Cash Equivalents

For the purposes of the Statement of Cash Flows, the Proprietary Fund considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

#### Vacation, Sick Leave and Other Compensated Absences

Employees of the District are entitled to certain compensated absences, consisting of vacation and sick leave and early retirement incentive benefits. The accrued liability for vacation and sick leave is calculated based on salary rates in effect at the balance sheet date. Additional amounts are accrued for salary-related payments associated with the payment of compensated absences, using the rates in effect at the balance sheet date.

Employees may carryover up to 40 vacation days. In a termination year, unused vacation leave is paid in full at termination.

Eligible employees may accumulate an unlimited amount of sick leave. At the time of retirement, teachers are entitled to unused sick leave reimbursement at varying rates. Administrative employees are paid their accumulated unused sick leave at 25 percent of their current daily rate. In estimating the sick leave liability, the District determined whether it was probable that employees will, in the future, meet the conditions to receive a cash payment at termination for their sick leave balances.

Early retirement incentive benefits are offered to teachers and administrators of the District, who, after fifteen years of service, retire with superannuation from either the Pennsylvania School Employees Retirement System (PSERS) or from dual or joint combined service with PSERS and the state employees' retirement system.

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### Vacation, Sick Leave and Other Compensated Absences - continued

Early retirement incentive benefits include unused sick leave reimbursement and health care. The retiree's eligibility for health care benefits is limited to those persons not covered either directly or through his or her spouse by any other health program or plan of any kind, whether public or private. Coverage discontinues when the retiree becomes eligible for Medicare.

Monthly benefit expense is determined by employee classification, coverage type and amount of PSERS supplementation, if any.

#### Government-wide and Proprietary Fund Net Position

Government-wide and proprietary fund net position is divided into three components:

- Net investment in capital assets consists of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding that was used to finance those assets.
- Restricted consists of resources that are restricted by the District for a specific purpose.
- Unrestricted all other resources are reported in this category.

#### Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Public School Employees' Retirement System (PSERS) and additions to/deductions from PSERS's fiduciary net position have been determined on the same basis as they are reported by PSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Investments

The School District invests funds with The Pennsylvania School District Liquid Asset Fund (PSDLAF), Pennsylvania Local Government Investment Trust (PLGIT), and the Pennsylvania Treasurer's INVEST Program for Local Governments (INVEST). Investments in these funds have daily liquidity and are valued at the current cost which equals market value.

These funds invest in federal securities backed by the full faith and credit of the United States Government, in agencies, instrumentalities and subdivisions of the Commonwealth of Pennsylvania and are backed by the full faith and credit of the Commonwealth and certificates of deposit which are insured by the Federal Deposit Insurance Corporation.

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### **Derivative Financial Instruments**

The District uses swap contracts that have fixed or variable payments based on the price of an underlying interest rate or index. Hedging derivative instruments are used to reduce financial risks, such as offsetting increases in interest rate costs by offsetting changes in cash flows of the hedged item. These derivative instruments are evaluated to determine if they are effective in significantly reducing the identified financial risk at year-end. If the derivative is determined to be an effective hedge, its fair value is an asset or liability with a corresponding debit (credit) to deferred outflows (inflows) of resources on the Statement of Net Position. Deferred outflows (inflows) of resources constitute changes in fair values of effectively-hedged derivative instruments. If the derivative instruments are determined to be ineffective, they are considered investment derivatives in which their fair values are either assets or liabilities on the Statement of Net Position and the changes in fair values are recognized against debt service expenses in the Statement of Activities.

#### Interfund Transactions

During the course of normal operations, the School District has numerous transactions between funds, including expenditures and transfers of resources to provide services and service debt. Advances between funds which are not expected to be repaid are accounted for as transfers. In those cases where repayment is expected, the advances are accounted for, through various due from and due to accounts.

#### Fixed Assets - Fund Financial Statements

Under the School District's method of accounting, fixed assets are recorded as expenditures at the time of purchase in the governmental funds. Accordingly, no depreciation has been provided on fixed assets in those funds. Proprietary Fund fixed assets are recorded at cost. Depreciation is provided for on a straight-line basis over periods ranging from 5 to 20 years.

#### Memorandum Only Columns

Total columns on the combined statements are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or changes in financial position in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### <u>Estimates</u>

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Deferred Outflows and Inflows of Resources

In addition to assets, the Statement of Net Position reports a separate section for deferred outflows of resources, which represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then.

The District's deferred outflows as of June 30, 2017 for the governmental activities on the Statement of Net Position consist of: \$9,282,826, which represents the fair market value of their swaps, \$5,680,522, which represents changes in assumptions related to the District's pension plan, \$8,770,530, which represents the net difference between projected and actual investment earnings related to the District's pension plan, \$7,426,793, which represents changes in proportions related to the District's pension plan, \$14,181,466, which represents contributions subsequent to the measurement date for the District's pension plan and \$7,965,113, which represents deferred outflows related to the District's advanced refunding of debt.

The District's deferred outflows as of June 30, 2017 for the business-type activities on the Statement of Net Position consist of: \$119,478, which represents changes in assumptions related to the District's pension plan, \$184,470, which represents the net difference between projected and actual investment earnings related to the District's pension plan, \$156,207, which represents changes in proportions related to the District's pension plan and \$298,277, which represents contributions subsequent to the measurement date for the District's pension plan.

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources, which represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The District's deferred inflows as of June 30, 2017 for the governmental activities on the Statement of Net Position consist of: \$351,459, which represents deferred subsidy revenues, \$1,310,438, which represents the difference between expected and actual experience related to the District's pension plan, \$10,238,651, which represents changes in proportions related to the District's pension plan and \$377,666, which represents the difference between employer contributions and proportionate share of total contributions related to the District's pension plan.

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

#### Deferred Outflows and Inflows of Resources - continued

The District's deferred inflows as of June 30, 2017 for the business-type activities on the Statement of Net Position consist of: \$14,841, which represents deferred subsidy revenues, \$27,562, which represents the difference between expected and actual experience related to the District's pension plan, \$215,349, which represents the difference between employer contributions and \$7,943, which represents the difference between employer contributions and proportionate share of total contributions related to the District's pension plan.

The District's deferred inflows as of June 30, 2017 for the General Fund on the Balance Sheet - Governmental Funds consist of: \$4,723,816, which represents unavailable tax and subsidy revenues.

#### Effect of New Governmental Accounting Standards Board (GASB) Pronouncements

In June 2015, GASB issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension Plans. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This statement is effective for periods beginning after June 15, 2017. The District's management has not determined the impact, if any, of the implementation of this statement on the District's financial statements.

In June 2017, GASB issued Statement No. 87, *Leases*. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. This statement is effective for periods beginning after December 15, 2019. The District's management has not determined the impact, if any, of the implementation of this statement on the District's financial statements.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2017

#### NOTE B - CASH AND CASH EQUIVALENTS AND INVESTMENTS

The School District is authorized by statute to invest in obligations of the U.S. Treasury, agencies, and instrumentalities and state treasurer's investment pools.

<u>Cash</u>

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk. As of June 30, 2017, none of the District's bank balance of \$14,852,119 was exposed to custodial credit risk, coverage is as follows:

Covered by Federal Depository Insurance (FDIC) Secured by pooled collateral as permitted by Act 72 of	\$ 1,025,001
the Commonwealth of Pennsylvania	13,191,157
Pennsylvania Local Government Investment Trust (PLGIT)	635,961
Total	<u>\$14,852,119</u>
Reconciliation to Financial Statements	
Covered by Federal Depository Insurance (FDIC) Plus: funds covered under Act 72 Plus: PLGIT Less: outstanding checks	\$ 1,025,001 13,191,157 635,961 (3,048,659)
Total cash per financial statements	<u>\$11,803,460</u>

#### **Investments**

As of June 30, 2017, the District had the following investments and maturities:

		Investment Maturities (in Years) Less Than		
Investment Type	Fair Value	1	<u> </u>	<u>5 - 10</u>
PA School District Liquid	<b>\$ 00 000 007</b>	<b>*</b>	<b>•</b>	<b>•</b>
Asset Fund	\$22,928,287		\$-	\$ -
PLGIT PA Treasurer's INVEST Program for Local	5,505	5,505	-	-
Governments	37,767	37,767	-	-
Treasury obligations funds	2,691,685	2,691,685		
Total	<u>\$25,663,244</u>	<u>\$25,663,244</u>	<u>\$ -</u>	<u>\$ -</u>

JUNE 30, 2017

#### NOTE B - CASH AND CASH EQUIVALENTS AND INVESTMENTS - continued

#### Interest Rate Risk

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Credit Risk

The District does not have a formal investment policy that limits its investment choices to certain credit ratings. As of June 30, 2017, the District's investments were rated as:

Investment	Standard & Poor's
Federal National Mortgage Association	AA+
PA Local Government Investment Trust	AAA
PA School District Liquid Asset Fund	AAA
PA Treasurer's INVEST Program	AAA

#### **Concentration of Credit Risk**

The District places no limit on the amount the District may invest in any one issuer. Excluding investments in various Federal treasury obligations funds, the District carried investments in the Federal National Mortgage Association and Treasury that exceeded 5% of total investments.

#### Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral security that are in the possession of an outside party. The District has no investments subject to custodial credit risk.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2017

#### NOTE C - PROPERTY, PLANT AND EQUIPMENT

A summary of property, plant and equipment of the Business-Type Activities as of June 30, 2017, is as follows:

	Beginning Balance	<u>Additions</u>	Ending Balance
Machinery and equipment	\$ 1,932,198	\$ 9,225	\$ 1,941,423
Accumulated depreciation	1,365,115	100,318	1,465,433
Net property, plant, and equipment	<u>\$ 567,083</u>		<u>\$ 475,990</u>

A summary of property, plant, and equipment for the Governmental Activities for the year ended June 30, 2017, is as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Land and land improvements Building and improvements Furniture and equipment Construction in progress	\$ 13,614 232,200,636 14,040,682 3,422,344	\$ - 2,874,493 1,954,880 _1,954,985	\$ - - - -	\$ 13,614 235,075,129 15,995,562 5,377,329
Total capital assets	249,677,276	6,784,358	-	256,461,634
Less accumulated depreciation:				
Building and improvements Furniture and equipment	65,511,494 10,910,801	4,897,723 <u>1,252,147</u>	-	70,409,217 12,162,948
Total accumulated depreciation	76,422,295	<u>\$6,149,870</u>	<u>\$ -</u>	82,572,165
Net property, plant and equipment	<u>\$ 173,254,981</u>			<u>\$ 173,889,469</u>

Depreciation was charged to individual functions as follows:

Instructional	\$1,440,386
Instructional support	374,748
	,
Administrative	173,389
Operation of plant and maintenance	3,178,807
Central support services	866,947
Student activities	<u>    115,593    </u>
Total	<u>\$6,149,870</u>

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2017

#### NOTE D - TAXES RECEIVABLE, DEFERRED TAX REVENUES AND ESTIMATED UNCOLLECTIBLE TAXES

Taxes receivable at the fund level represent the face amount of taxes levied, but unpaid, as of June 30, 2017. Those taxes which are not collected within 60 days after June 30, 2017 are shown as deferred revenue.

Taxes receivable, net	\$ 7,240,393
Deferred inflows of resources - tax revenues	<u>(4,372,357</u> )
	, ,
Taxes receivable included	
in current year tax revenue	<u>\$ 2,868,036</u>

Deferred inflows of resources related to tax revenues consists of the following:

Taxes receivable which were not collected within sixty days subsequent to June 30, 2017 related to:

Delinquent School Occupation Taxes	\$ 2,815,031
Delinquent Real Estate Taxes	<u>1,557,326</u>
	<u>\$ 4,372,357</u>

Taxes receivable as of June 30, 2017 are net of an allowance for estimable uncollectible taxes of \$4,289,103.

#### NOTE E - INVENTORIES

A schedule of the Business-Type Activities' inventories at June 30, 2017, follows:

Material and supplies	\$ 14,723
Purchased food	40,338
Donated commodity food	<u>14,840</u>
	<u>\$ 69,901</u>

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2017

#### NOTE F - ACCRUED SALARIES AND BENEFITS

Accrued salaries principally represent teachers' salaries earned during the 2016/2017 school year that were paid subsequent to June 30, 2017. Accrued retirement, social security, and workers' compensation represent the District's liability on salaries paid during June 2017 and on accrued salaries at June 30, 2017. Accrued payroll withholdings represent the employees' share of retirement, social security and other benefits not remitted to the respective entities as of June 30, 2017.

#### NOTE G - BONDS AND NOTES PAYABLE

A summary of bonds and notes payable at June 30, 2017 as follows:

Date of Issue	Last Maturity Date	Interest Rate	Amount
Bonds Payable			
May 2009 - Series 2009 C June 2014 - Series 2014 A June 2014 - Series 2014 B-1 June 2014 - Series 2014 B-2 June 2014 - Series 2014 C November 2015	November 15, 2017 December 1, 2020 December 1, 2023 December 1, 2034 December 1, 2027		\$ 3,500,000 23,705,000 6,740,000 20,855,000 31,440,500
- Refunding Series of 2015 March 2016	November 15, 2032	2.00% to 3.375%	9,955,000
- Refunding Series of 2016 July 2016 - Series 2016 A July 2016 - Series 2016 B	November 15, 2033 December 1, 2033 December 1, 2020		9,995,000 125,735,000 2,945,000
Notes Payable			
October 6, 2010 - Series 2010 QSC	B September 15, 2027	5.00%	9,194,000
			<b>*</b> • • • • • • • • • • • • • • • • • • •

<u>\$244,064,500</u>

On August 1, 2002, the District issued \$5,104,000 of General Obligation Qualified Zone Academy Bonds. Proceeds of the bonds were used for payment of costs of rehabilitating or repairing Lincoln Elementary School, purchasing and installing equipment therein and to pay the costs of issuance. The District is required to deposit \$305,046 on July 30<sup>th</sup> of each year to the sinking fund until maturity. The final payment was made in July 2016.

On May 1, 2009, the State Public School Building Authority issued \$133,765,000 of fixed rate School Revenue Bonds, Series 2009A. Proceeds of the bonds were used to refund the Series 1999 adjustable rate School Revenue Bonds, Series 2006 adjustable rate School Revenue Bonds, Series 2008 General Obligation Note, to terminate the Interest Rate Management Agreements associated with the Series 1999 and 2006 adjustable rate School Revenue Bonds and to pay the costs of issuance. During 2016-2017, the District issued Series 2016A which legally defeased the remainder of the issue.

#### NOTE G - BONDS AND NOTES PAYABLE - continued

On May 1, 2009, the State Public School Building Authority issued \$26,620,000 of fixed rate Federally-Taxable School Revenue Bonds, Series 2009C. Proceeds of the bonds were used to refund the Series 2002A "Penncaps" and pay the costs of issuance.

On October 6, 2010, the District obtained a \$9,194,000 note under the Pennsylvania State Public School Building Authority Qualified School Construction Bond Program, Series 2010 QSCB. Proceeds of the note are to be used for HVAC and roofing projects at several of the schools and to pay the costs of issuance. The note carries an interest rate of 5% annually that is partially offset by federal subsidies, with interest payments due March 15 and September 15.

In June 2014, the District issued the following bond issues: 2014 Series A - \$23,880,000; 2014 Series B-1 - \$6,740,000; 2014 Series B-2 - \$20,895,000 and 2014 Series C - \$49,610,000. The proceeds from these bonds were used to redeem prior bond issues and terminate a swap instrument. During 2016-2017 the District issued 2016A Series Bonds and used \$18,054,500 of the proceeds to legally defease a portion of the 2014 Series C Bond.

The 2014 Series A proceeds were used to redeem the 2013 bond issue, payment of accrued interest and associated issuance costs.

The 2014 Series B-1 proceeds were used to fully terminate the interest rate swap agreement with Royal Bank of Canada (RBC) that were related to a portion of the 2009 D bonds and associated issuance costs.

The 2014 Series B-2 and 2014 Series C proceeds were used to redeem the 2009 D issue and associated issuance costs.

In November 2015, the District issued Refunding Series of 2015 for \$9,960,000. The proceeds were used to advance refund a portion of the outstanding principal of \$8,455,000 and interest thereon on the Series A of 2009 issue and payments of associated costs and expenses in connection with the issuance and sale of the Bonds.

In March 2016, the District issued Refunding Series of 2016 for \$9,995,000. The proceeds were used to advance refund a portion of the outstanding principal of \$8,380,000 and interest thereon on the Series A of 2009 issue and payments of associated costs and expenses in connection with the issuance and sale of the Bonds.

In July 2016, the District issued General Obligation Bonds (2016A and 2016B) totaling \$128,680,000. The bond proceeds were used to refund Series A of 2009 issue, to refund a portion of Series C of 2014, to terminate a portion of the District's SWAP and to cover the bond issuance costs.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2017

#### NOTE G - BONDS AND NOTES PAYABLE - continued

A schedule of the District's debt service requirements, which are financed by the General Fund follows:

Year ending June 30,	Principal	Interest	Totals
2018	\$ 8,936,121	\$ 10,675,073	\$ 19,611,194
2019	9,191,121	10,420,454	19,611,575
2020	9,386,121	10,192,357	19,578,478
2021	10,141,121	9,911,853	20,052,974
2022	11,081,121	9,500,144	20,581,265
2023 - 2027	66,720,605	38,560,008	105,280,613
2028 - 2032	85,066,624	19,850,035	104,916,659
2033 - 2037	40,850,000	1,565,681	42,415,681
Totals	<u>\$ 241,372,834</u>	<u>\$ 110,675,605</u>	<u>\$ 352,048,439</u>

The future principal payments scheduled above are net of the annual payments of \$574,313 to the 2010 Debt Service Fund made over the past four fiscal years for the 2010 QSCB bond issue. The amount in the Fund at June 30, 2017 was \$2,691,666.

Interest expense totaled approximately \$11,928,000 for the year ended June 30, 2017.

#### Changes in Bonds and Notes Payable

Changes in bonds and notes payable during the year ended June 30, 2017, follows:

	Balance July 1, 2016	Increases	Decreases	Balance June 30, 2017
Bonds payable:				
August 2002 issue	\$ 5,104,000	\$-	\$ (5,104,000)	\$-
Series 2009 A issue	116,930,000	-	(116,930,000)	-
Series 2009 C issue	10,560,000	-	(7,060,000)	3,500,000
Series 2014 A issue	23,880,000	-	(175,000)	23,705,000
Series 2014 B-1 issue	6,740,000	-	-	6,740,000
Series 2014 B-2 issue	20,890,000	-	(35,000)	20,855,000
Series 2014 C issue	49,495,000	-	(18,054,500)	31,440,500
Refunding Series 2015	9,960,000	-	(5,000)	9,955,000
Refunding Series 2016	9,995,000	-	-	9,995,000
Series 2016 A issue	-	125,735,000	-	125,735,000
Series 2016 B issue	-	2,945,000	-	2,945,000
Notes payable:				
October 2010 issue	9,194,000			9,194,000
Total	<u>\$262,748,000</u>	<u>\$ 128,680,000</u>	<u>\$ (147,363,500</u> )	<u>\$ 244,064,500</u>

#### NOTE H - SWAP TRANSACTIONS

As of June 30, 2017, the School District had one interest rate swap agreement. The estimated fair value of the interest rate swap was a net unrealized loss position of \$9,282,826 at June 30, 2017 and was recorded as a liability. The notional amount for the agreement was \$31,440,500 at June 30, 2017.

#### Fair Values

Accounting Standards Codification 820, "Fair Value Measurements", provides a framework for measuring fair value under accounting principles generally accepted in the United States of America. Accounting Standards Codification 820 defines fair value as the exchange price that would be received for an asset or paid to transfer a liability (an exit price) in the principal or most advantageous market for the asset or liability in an orderly transaction between market participants on the measurement date. Accounting Standards Codification 820 requires that valuation techniques maximize the use of observable inputs and minimize the use of unobservable inputs.

Accounting Standards Codification 820 also establishes a fair value hierarchy, which prioritizes the valuation inputs into three broad levels. Financial assets and liabilities valued using Level 1 inputs are based on unadjusted quoted market prices within active markets. Financial assets and liabilities valued using Level 2 inputs are based primarily on quoted prices for similar assets or liabilities in active or inactive markets. Financial assets and liabilities using Level 3 inputs are primarily valued using management's assumptions about the assumptions market participants would utilize in pricing the asset or liability. The swap is classified as Level 2 in the fair value hierarchy.

#### **Derivative Instrument Risks**

**Credit risk:** The School District is exposed to credit risk on hedging derivative instruments that are in asset positions, which is not applicable at June 30, 2017. To mitigate the potential for credit risk, the District's policy when entering into a swap agreement is to negotiate additional collateralization requirements in the event of a ratings downgrade. Should a counterparty's credit rating fall below Aa as issued by Moody's Investor Services or AA as issued by Standard & Poor's, the counterparty is required to post collateral equal to the net amount of the fair value of derivative instruments in an asset position less the effect of any netting arrangements. The collateral is required to be U.S. Treasury securities and must be held by a third-party custodian.

**Interest rate risk:** The District is exposed to interest rate risk on the swap agreement. On the pay-fixed, receive variable interest rate swaps, the District's net payment decreases as LIBOR index increases. As of June 30, 2017, the weighted average interest rate on the District's hedged fixed rate debt is 5.25%, while the 63% of the one-month LIBOR plus .20% is .94% and increase of .45% from the prior year.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2017

#### NOTE I - DEFINED BENEFIT PENSION PLAN

General Information about the Pension Plan:

#### Plan Description

PSERS is a governmental cost-sharing multi-employer defined benefit pension plan that provides retirement benefits to public school employee of the Commonwealth of Pennsylvania. The members eligible to participate in the System include all full-time public school employees, part-time hourly public school employees who render at least 500 hours of service in the school year, and part-time per diem public school employees who render at least 80 days of service in the school year in any of the reporting entities in Pennsylvania. PSERS issues a publicly available financial report that can be obtained at www.psers.state.pa.us.

#### **Benefits Provided**

PSERS provides retirement, disability, and death benefits. Members are eligible for monthly retirement benefits upon reaching (a) age 62 with at least 1 year of credited service; (b) age 60 with 30 or more years of credited service; or (c) 35 or more years of services regardless of age. Act 120 of 2010 (Act 120) preserves the benefits of existing members and introduced benefit reductions for individuals who become new members on or after July 1, 2011. Act 120 creates two new membership classes, Membership Class T-E (Class T-E) and Membership Class T-F (Class T-F). To gualify for normal retirement, Class T-E and Class T-F members must work until age 65 with a minimum of 3 years of service or attain a total combination of age and service that is equal to or greater than 92 with a minimum of 35 years of service. Benefits are generally equal to 2% or 2.5%, depending upon membership class, of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service. For members whose membership started prior to July 1, 2011, after completion of five years of service, a member's right to the defined benefits is vested and early retirement benefits may be elected. For Class T-E and Class T-F members, the right to benefits is vested after ten years of service.

Participants are eligible for disability retirement benefits after completion of five years of credited service. Such benefits are generally equal to 2% or 2.5%, depending upon membership class, of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service, but not less than one-third of such salary nor greater than the benefit the member would have had at normal retirement age. Members over normal retirement age may apply for disability benefits.

Death benefits are payable upon the death of an active member who has reached age 62 with at least one year of credited service (age 65 with at least three years of credited service for Class T-E and Class T-F members) or who has at least five years of credited service (ten years for Class T-E and Class T-F members). Such benefits are actuarially equivalent to the benefit that would have been effective if the member had retired on the day before death.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2017

#### NOTE I - DEFINED BENEFIT PENSION PLAN - continued

#### **Contributions**

Member Contributions:

Active members who joined the System prior to July 22, 1983, contribute at 5.25% (Membership Class T-C) or at 6.5% (Membership Class T-D) of the member's qualifying compensation.

Members who joined the System on or after July 22, 1983, and who were active or inactive as of July 1, 2001, contribute at 6.25% (Membership Class T-C) or at 7.5% (Membership Class T-D) of the member's qualifying compensation.

Members who joined the System after June 30, 2001 and before July 1, 2011, contribute at 7.5% (automatic Membership Class T-D). For all new hires and for members who elected Class T-D membership, the higher contribution rates began with service rendered on or after January 1, 2002.

Members who joined the System after June 30, 2011, automatically contribute at the Membership Class T-E rate of 7.5% (base rate) of the member's qualifying compensation. All new hires after June 30, 2011, who elect Class T-F membership, contribute at 10.3% (base rate) of the member's qualifying compensation. Membership Class T-E and Class T-F are affected by a "shared risk" provision in Act 120 of 2010 that in future fiscal years could cause the Membership Class T-E contribution rate to fluctuate between 7.5% and 9.5% and Membership Class T-F contribution rate to fluctuate between 10.3% and 12.3%.

#### Employer Contributions:

The School Districts' contractually required contribution rate for fiscal year ended June 30, 2017 was 29.20% of covered payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the District were \$14,094,134 for the year ended June 30, 2017.

#### State Funding:

The District typically receives approximately 60% reimbursement from the Commonwealth of Pennsylvania for its retirement expense. This arrangement does not meet the criteria of a special funding situation in accordance with GASB standards. Therefore, the net pension liabilities and related pension expense represent 100% of the District's share of these amounts. During the year ended June 30, 2017, the District recognized revenue of \$9,819,011 as reimbursement for its current year pension payments.

#### NOTE I - DEFINED BENEFIT PENSION PLAN - continued

#### <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred</u> Inflows of Resources Related to Pensions

At June 30, 2017, the District reported a liability of \$160,663,000 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by rolling forward the System's total pension liability as of June 30, 2015 to June 30, 2016. The District's proportion of the net pension liability was calculated utilizing the employer's one-year reported covered payroll as it related to the total one-year reported covered payroll. At June 30, 2016, the District's proportion was 0.3242 percent, which was a decrease of 0.0068 from its proportion measured as of June 30, 2015.

For the year ended June 30, 2017, the District recognized pension expense of \$14,471,000. At June 30, 2017, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience Changes in assumptions	\$- 5,800,000	\$ 1,338,000 -
Net difference between projected and actual investment earnings Changes in proportions Difference between employer contributions	8,955,000 7,583,000	- 10,454,000
and proportionate share of total contributions Contributions subsequent to the	-	385,609
measurement date	14,479,743	
	<u>\$36,817,743</u>	<u>\$12,177,609</u>

\$14,479,743 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

#### Years ended June 30:

2018 2019 2020 2021 Thereafter	\$ (7,061,809) (7,061,809) (1,343,280) 5,817,712
Total	<u>\$ (9,649,186</u> )

#### JUNE 30, 2017

#### NOTE I - DEFINED BENEFIT PENSION PLAN - continued

#### Actuarial Assumptions

The total pension liability as of June 30, 2016 was determined by rolling forward the System's total pension liability as of the June 30, 2015 to June 30, 2016 using the following actuarial assumptions, applied to all periods included in the measurement:

Changes in assumptions used in measurement of the Total Pension Liability beginning June 30, 2016

- The Investment Rate of Return was adjusted from 7.50% to 7.25%.
- The inflation assumption was decreased from 3.0% to 2.75%.
- Salary growth changed from an effective average of 5.50%, which was comprised of inflation of 3.00%, real wage growth and for merit or seniority increase of 2.50%, to an effective average of 5.00%, comprised of inflation of 2.75% and 2.25% for real wage growth and for merit or seniority increases.
- Mortality rates were modified from the RP-2000 Combined Healthy Annuitant Tables (male and female) with age set back 3 years for both males and females to the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale. For disabled annuitants the RP-2000 Combined Disabled Tables (male and female) with age set back 7 years for males and 3 years for females to the RP-2014 Mortality Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2015 Mortality Improvement Scale. The actuarial assumptions used in the June 30, 2016 valuation were based on the experience study that was performed for the five-year period ending June 30, 2015. The recommended assumption changes based on this experience study were adopted by the Board at its June 10, 2016 Board meeting, and were effective beginning with the June 30, 2016 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The pension plan's policy in regard to the allocation of invested plan assets is established and may be amended by the Board. Plan assets are managed with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension.

#### NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2017

#### NOTE I - DEFINED BENEFIT PENSION PLAN - continued

Asset Class	Target <u>Allocation</u>	Long-Term Expected Real <u>Rate of Return</u>
Global public equity	22.5%	5.3%
Fixed income	28.5%	2.1%
Commodities	8.0%	2.5%
Absolute return	10.0%	3.3%
Risk parity	10.0%	3.9%
Infrastructure/MLPs	5.0%	4.8%
Real estate	12.0%	4.0%
Alternative investments	15.0%	6.6%
Cash	3.0%	0.2%
Financing (LIBOR)	<u>(14.0%</u> )	0.5%
	<u>100.0%</u>	

The above was the Board's adopted asset allocation policy and best estimates of geometric real rates of return for each major asset class as of June 30, 2016.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contributions rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### <u>Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in</u> <u>Discount Rate</u>

The following presents the net pension liability, calculated using the discount rate of 7.25%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1% Decrease 6.25%	Current Discount Rate 7.25%	1% Increase 8.25%
District's proportionate share of the net pension liability	<u>\$196,534,000</u>	<u>\$160,663,000</u>	<u>\$130,521,000</u>

# JUNE 30, 2017

#### NOTE I - DEFINED BENEFIT PENSION PLAN - continued

#### Pension Plan Fiduciary Net Position

Detailed information about PSERS' fiduciary net position is available in PSERS Comprehensive Annual Financial Report with can be found on the System's website at <u>www.psers.state.pa.us</u>.

#### NOTE J - OTHER POST-EMPLOYMENT BENEFITS

#### Plan Description

- Name of Plan: Harrisburg School District Post-Employment Benefits Plan.
- Type of Plan: Single-employer defined OPEB plan.
- Benefits: Medical, prescription drug, dental, and vision premium assistance to qualifying annuitants.
- Financial

Report: The District obtains a comprehensive bi-annual financial report that includes the actuarial valuation and required supplementary information for the plan. A copy of the report may be obtained by writing to Consulting Actuary, Conrad Siegel Actuaries, 501 Corporate Circle, P.O. Box 5900, Harrisburg, PA 17110-0900.

Funding Policy

Funding Policy Authority: The funding policy is established by the Harrisburg City School District School Board. Funding requirements may be amended by passing a motion. GASB Statement 45 does not mandate the prefunding of post-employment benefits liability. The District currently funds these benefits on a pay-as-you-go basis. No assets have been segregated and restricted to provide postemployment benefits.

#### Contribution Rates: Member Contributions: For the fiscal year ended June 30, 2017, retired employees paid \$215,154.

Employer Contributions: Employer contributions are made on a pay-as-you-go basis. In 2017, the amount of benefits paid was \$1,250,231.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2017

#### NOTE J - OTHER POST-EMPLOYMENT BENEFITS - continued

Net OPEB Obligation And Annual OPEB Cost: T

t: The District's annual other post-employment benefit (OPEB) cost is calculated based on the annual required contribution (ARC), and the amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. The following table shows the components of the District's annual OPEB cost for the year, the amount contributed to and the changes in the District's net OPEB liability.

Annual Required Contribution (ARC) Interest on net OPEB obligation Adjustment to ARC	\$ 1,608,748 (119,889) <u>163,560</u>
Annual OPEB cost Contributions	1,652,419 <u>(1,250,231</u> )
Increase in net OPEB liability	402,188
Net OPEB liability - beginning of year	3,206,572
Net OPEB liability - end of year	<u>\$3,608,760</u>

The District's annual OPEB cost, the percentage of the annual OPEB cost contributed and the net OPEB liability is as follows:

<u>Year Ended</u>	OPEB Cost	Contribution (ARC)	OPEB Cost <u>Contributed</u>	% of ARC <u>Contributed</u>	OPEB Liability
06/30/2011	\$ 2,733,136	\$2,676,058	\$ 2,178,430	81.04%	\$(1,265,933)
06/30/2012	2,726,142	2,676,058	2,653,508	99.16%	(1,880,300)
06/30/2013	2,649,062	2,511,705	2,662,776	106.01%	(1,866,586)
06/30/2014	2,648,013	2,511,705	1,774,199	70.64%	(2,740,400)
06/30/2015	1,896,334	1,802,044	1,625,736	90.22%	(3,010,998)
06/30/2016	1,893,783	1,802,044	1,698,209	94.24%	(3,206,572)
06/30/2017	1,652,419	1,608,748	1,250,231	77.71%	(3,608,760)

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2017

#### NOTE J - OTHER POST-EMPLOYMENT BENEFITS - continued

#### Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL) - Entry Age	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
7/1/12 7/1/14 7/1/16	- -	\$18,486,095 14,063,577 13,260,506	\$18,486,095 14,063,577 13,260,506	0.00% 0.00% 0.00%	\$42,274,529 40,041,296 42,444,772	43.73% 35.12% 31.24%

#### Actuarial Methods and Assumptions

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

The required schedule of funding progress immediately following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. Calculations reflect a long-term perspective and consistent with that perspective, actuarial methods and assumptions used included techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The entry age normal cost method actuarial valuation was used based upon census information provided as of November 2016. The actuarial assumptions included utilized a 4.50% interest rate and salary increases for spreading contributions over future pay. Salary increases are composed of a 2.5% cost of living adjustment, 1% real wage growth, and for teachers and administrators, a merit increase which varies by age from 0.25% to 2.75%. The valuation assumes a 6.5% healthcare cost trend for fiscal year 2016, reduced by decrements of .5% per year to 6.0% in 2017 and 5.5% in 2018 through 2020. Rates gradually decrease from 5.4% in 2021 to 3.8% in 2075 and later based on the Society of Actuaries Long-Run Medical Cost Trend Model.

JUNE 30, 2017

#### NOTE J - OTHER POST-EMPLOYMENT BENEFITS - continued

#### Actuarial Methods and Assumptions - continued

The District provides post-employment health care benefits for certain retirees as required by the union contracts with teachers and administrative personnel, under the District's Early Retirement Incentive Program (ERIP). The benefits vary depending on whether the retiree was a teacher, an administrative employee or support staff. For teachers and administrators, the District pays 100 percent of the allowable benefits for employees who retire with 15 years or more of total service with the District and who meet the criteria for superannuation from either PSERS or from dual or joint combined service with PSERS and State Employees Retirement System (SERS). The District pays the costs of the benefits in effect at the date of retirement until the recipient reaches the age of 65. The District's contributions will be increased at a maximum of 7 percent per year. Costs in excess of 7 percent each year are reimbursed by the retiree. Expenditures of the District are presented net of this reimbursement.

Support staff receive District paid health insurance for the employee only provided that the employee is not covered under his/her spouse's plan or any other health care insurance and the retiree has reached superannuation defined to be 35 years of credited service or a combination of 30 years of credited service and 60 years of age.

As of June 30, 2017, there were approximately 130 retirees who were receiving the premium-coverage benefit. For the year ended June 30, 2017, the District recognized expenditures of approximately \$1,250,000 for health care benefits for retirees.

#### NOTE K - COMPENSATED ABSENCES

A summary of the District's total compensated absence liabilities for the year ended June 30, 2017 is as follows:

	Vacation, Sick and Personal Days
Beginning balance Net change in current year	\$ 2,264,571 <u>(83,951</u> )
Ending balance	<u>\$ 2,180,620</u>

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2017

#### **NOTE L - INTERFUND BALANCES**

The fund level balance sheet reflects the following interfund receivable and payable balances at June 30, 2017:

	Due from Other Funds	Due to <u>Other Funds</u>
General Enterprise District food service Non-major funds	\$ 441,056 -	\$- 272,054 113,394
Fiduciary funds		55,608
	<u>\$ 441,056</u>	<u>\$ 441,056</u>

#### NOTE M - INTERGOVERNMENTAL RECEIVABLES

Intergovernmental receivables at June 30, 2017, consisted of the following:

Amounts due from:	
Commonwealth of PA	\$ 5,046,149
Federal government as passed through	
the PA Department of Education	3,288,297
Other local governments	247,011
Total	<u>\$ 8,581,457</u>

#### NOTE N - RISK MANAGEMENT

The District is exposed to various risks of loss related to theft of, damage to, and destruction of assets; errors and omissions; job-related injuries to employees; and natural disasters. The District has purchased various insurance policies to protect the assets of the District from these risks of loss. The amounts of settlements have not exceeded insurance coverage during the year ended June 30, 2017.

#### NOTE O - COMMITMENTS AND CONTINGENCIES

#### Litigation

The School District is involved in several claims and lawsuits incidental to its operation in which the likelihood of an unfavorable outcome is not yet determinable. Based upon management's assessment of these claims and lawsuits and estimated provision has been recorded.

Further, in December 2016, an appeal filed by the District was denied regarding a litigation matter. In January 2017, the District's legal counsel filed for request to review the appeal for this matter, as of December 2017, this matter was still outstanding. Should the eventual outcome of this matter be found to be unfavorable for the District, the result would have a material impact on the District's financial position. Based upon management's assessment of this claim, an estimated provision has been recorded.

#### <u>Grants</u>

The School District is party to various grants with Federal and State agencies which are subject to program and compliance audits by the grantors or under the Single Audit Act Amendments of 1996. Findings and questioned costs arising out of such audits are subject to the ultimate disposition by the grantor agency.

#### **Commitments**

The District had construction contracts of approximately \$7,100,000 to be completed subsequent to June 30, 2017.

#### NOTE P - RELATED PARTY TRANSACTIONS

The Capital Area Intermediate Unit provides special education services and other workshops to the District. During the year ended June 30, 2017, the District's expenditures relating to those services and workshops were approximately \$1,500,000.

#### NOTE Q - DEFICITS IN FUND BALANCE OF INDIVIDUAL FUND

At June 30, 2017, the following fund had a deficit net position:

Food Service Fund

<u>\$ 2,985,488</u>

JUNE 30, 2017

#### NOTE R - HEALTH INSURANCE COVERAGE

For its health insurance, the School District uses a self-insured plan with a maximum aggregate eligible claims expense per participant of \$150,000 and a maximum aggregate benefit per policy term of \$2,000,000. Amounts in excess of \$150,000 are covered through a separate stop-loss policy.

The School District accrues expenses Incurred but Not Reported (IBNR) through June 30, 2017 through its accounts payable. At June 30, 2017, the amount accrued in accounts payable for IBNR is approximately \$475,000.

#### NOTE S - PRIOR PERIOD ADJUSTMENT

A prior period adjustment was required to account for the District's reassessment of property, plant and equipment account balances as June 30, 2016. This resulted in an adjustment to the beginning net position and property, plant and equipment balances of the business-type activities and governmental activities as follows:

#### **Business-type activities**

	Original Balance June 30, 2016	Prior Period Adjustment	Restated Balance June 30, 2016
Machinery and equipment	\$ 1,507,006	\$ 425,192	\$ 1,932,198
Accumulated depreciation	\$ (1,431,502)	\$ 66,486	\$ (1,365,016)
Net Position	\$ (3,529,635)	\$ 491,678	\$ (3,037,957)

#### Governmental activities

	Original Balance June 30, 2016	Prior Period Adjustment	Restated Balance June 30, 2016
Building and improvements	\$ 245,623,618	\$ (13,422,982)	\$ 232,200,636
Furniture and equipment	\$ 37,860,681	\$ (23,819,999)	\$ 14,040,682
Accumulated depreciation	\$(106,198,246)	\$ 29,775,951	\$ (76,422,295)
Net Position	\$(170,627,645)	\$ (7,467,030)	\$(178,094,675)

JUNE 30, 2017

#### NOTE T - SUBSEQUENT EVENTS

#### General Obligation Bonds - Series 2017

In August 2017, the District issued General Obligation Bonds (2017A and 2017B) totaling \$39,235,000. The bond proceeds were used as follows:

\$31,417,473 to advance refund the Series 2014C Bond, \$9,559,000 used to terminate the SWAP related to the Series 2014C Bond, \$3,604,125 to advance refund the Series 2009C Bonds and the remainder cover the bond issuance costs.

#### Dauphin County Technical School

Effective for the 2017-2018 school year, the District has been admitted as a member district of the Dauphin County Technical School (DCTS) with all benefits, rights and privileges. The District paid \$3,178,263 for 11.83% of net assets. The District will also pay a total of \$2,239,416 in six equal annual installments of \$373,236 as a contribution to future debt service related to the 2015 Guaranteed School Lease Revenue Bonds of DCTS.

Management has evaluated subsequent events through the date of the Independent Auditors' Report, the date the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION

#### HARRISBURG CITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND YEAR ENDED JUNE 30, 2017

	Budgeted	Amounts	Actual	Variance With Final Budget	
	Original	Final	(Budgetary Basis)	Positive (Negative)	
REVENUES					
Local revenues	\$ 55,007,812	\$ 55,007,812	\$ 57,090,320	\$ 2,082,508	
State program revenues	79,259,828	79,775,264	77,327,632	(2,447,632)	
Federal program revenues	9,023,435	8,737,195	12,161,610	3,424,415	
Total revenues	143,291,075	143,520,271	146,579,562	3,059,291	
EXPENDITURES					
Regular programs	51,426,770	52,553,458	51,775,901	777,557	
Special programs	20,451,885	20,708,705	24,782,676	(4,073,971)	
Vocational programs	4,375,000	4,375,000	4,206,403	168,597	
Other instructional programs	4,217,860	4,225,060	5,720,733	(1,495,673)	
Community/Jr College programs	575,000	575,000	418,471	156,529	
Pre-Kindergarten	575,000	575,000	144,500	(144,500)	
Pupil personnel services	4,154,020	4,002,888	4,616,623	(613,735)	
Instructional staff services	2,020,875	2,197,092	1,482,759	714,333	
Administrative services	7,596,930	7,646,780	7,079,433	567,347	
Pupil health	1,279,580	1,371,710	985,644	386,066	
Business services	1,674,535	1,674,535	1,500,536	173,999	
Operation and maintenance of	1,074,000	1,074,000	1,000,000	175,999	
plant services	11,776,790	11,776,790	10,143,339	1,633,451	
Student transportation services	3,603,680	3,603,680	4,003,397	(399,717)	
Central and other support services	3,902,491	3,914,491	3,916,424	(1,933)	
Other support services	2,050,000	2,050,000	1,314,147	735,853	
Student activities	562,900	619,900	736,198	(116,298)	
Community services	316,955	515,549	677,818	(162,269)	
Debt service	27,282,165	275,000	22,020	252,980	
	21,202,100	213,000	22,020	202,900	
Total expenditures	147,267,436	122,085,638	123,527,022	(1,441,384)	
Excess of revenues					
over expenditures	(3,976,361)	21,434,633	23,052,540	1,617,907	

#### HARRISBURG CITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL - GENERAL FUND - continued YEAR ENDED JUNE 30, 2017

	Budgeted Amounts Original Final		Actual (Budgetary Basis)	Variance With Final Budget Positive (Negative)
OTHER FINANCING SOURCES				
(USES)				
Refund prior year receipts	-	-	(138,226)	(138,226)
Transfers out	-	(26,343,165)	(23,396,982)	2,946,183
Budgetary reserve	-	(997,754)		997,754
Total other financing sources (uses)		(27,340,919)	(23,535,208)	3,805,711
Net change in fund balances	\$ (3,976,361)	\$ (5,906,286)	(482,668)	\$ 5,423,618
FUND BALANCE - BEGINNING	<u> </u>	<u> </u>	30,172,327	
FUND BALANCE - ENDING			\$ 29,689,659	

OTHER POST-EMPLOYMENT BENEFITS SCHEDULE OF FUNDING PROGRESS YEAR ENDED JUNE 30, 2017

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
7/1/2010	-	\$ 22,202,676	\$ 22,202,676	0%	\$ 51,880,194	42.80%
7/1/2012	-	18,486,095	18,486,095	0%	42,274,529	43.73%
7/1/2014	-	14,063,577	14,063,577	0%	40,041,296	35.12%
7/1/2016	-	13,260,506	13,260,506	0%	42,444,772	31.24%

# HARRISBURG CITY SCHOOL DISTRICT SCHEDULE OF DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY YEAR ENDED JUNE 30, 2017

Fiscal Year	District's Proportion of the Net r Pension Liability		District's Proportionate Share of the Net Pension Liability		District's Covered ployee Payroll	District's Proportionate Share of Net Pension Liability as a Percentage of Its Covered Employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
June 30, 2017 June 30, 2016 June 30, 2015	\$	160,663,000 143,374,000 119,217,000	0.3242% 0.3310% 0.3012%	\$	41,987,489 42,585,657 38,440,676	383% 337% 310%	50.14% 54.36% 57.24%

SCHEDULE OF DISTRICT'S CONTRIBUTIONS YEAR ENDED JUNE 30, 2017

Fiscal Year	Requ	Contractually uired Contribution (Cash Basis)	Contributions in Relation to the Contractually Required Contribution		Contribution Deficiency (Excess)	Deficiency Employee Payroll		Contributions as a Percentage of Covered Employee Payroll	
June 30, 2017 June 30, 2016 June 30, 2015	\$	14,479,743 10,646,636 8,786,412	\$	(14,479,743) (10,646,636) (8,786,412)	- -	\$	48,582,522 41,202,152 40,081,124	30% 26% 22%	

# SUPPLEMENTARY INFORMATION

COMBINING BALANCE SHEETS -NON-MAJOR GOVERNMENTAL FUNDS JUNE 30, 2017

#### ASSETS

		Capital Projects	Special Revenue	
	Se	ries 2008 Note	Capital serve Fund	 Total
Cash and cash equivalents	\$	158,299	\$ 616,247	\$ 774,546
	\$	158,299	\$ 616,247	\$ 774,546

# LIABILITIES AND FUND BALANCES

Liabilities: Due to other funds	\$ 	\$ 113,394	\$ 113,394
Total liabilities	-	113,394	113,394
Fund balances: Assigned	 158,299	 502,853	 661,152
Total fund balances	 158,299	 502,853	 661,152
	\$ 158,299	\$ 616,247	\$ 774,546

# HARRISBURG CITY SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -NON-MAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2017

		Capital Projects		Special Revenue		
	Se	eries 2008 Note	Re	Capital serve Fund		Total
REVENUES Local sources	\$	447	\$	3,748	\$	4,195
Total revenues		447		3,748		4,195
EXPENDITURES Facility acquisition and improvement		86,343		3,167,421		3,253,764
Total expenditures		86,343		3,167,421		3,253,764
Deficiency of revenues over expenditures		(85,896)		(3,163,673)	(	3,249,569)
OTHER FINANCING SOURCES Transfers in		_		2,600,000		2,600,000
Total other financing sources		-		2,600,000		2,600,000
NET CHANGE IN FUND BALANCE		(85,896)		(563,673)		(649,569)
FUND BALANCE - BEGINNING		244,195		1,066,526		1,310,721
FUND BALANCE - ENDING	\$	158,299	\$	502,853	\$	661,152

# DETAILED STATEMENT OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL - GENERAL FUND

YEAR ENDED JUNE 30, 2017

	Budgete Original	d Amounts Final	Actual	Variance With Final Budget Favorable (Unfavorable)
	Original	1 11101	Actual	(onlavorable)
Revenues				
Local sources:				
Taxes				
Current real estate taxes	\$ 36,666,800	\$ 36,666,800	\$ 36,812,638	\$ 145,838
Delinguent real estate taxes	4,250,000	4,250,000	5,099,392	849,392
Current school occupation	725,000	725,000	592,329	(132,671)
Delinguent school occupation	40,000	40,000	272,488	232,488
Earned income taxes	3,550,000	3,550,000	3,729,819	179,819
Real estate transfer	750,000	750,000	734,551	(15,449)
Emergency and municipal services tax	230,000	230,000	251,046	21,046
Payments in lieu of tax	1,925,000	1,925,000	1,934,323	9,323
Public utility realty tax	50,000	50,000	47,848	(2,152)
Amusement	300,000	300,000	344,338	44,338
Business and mercantile	1,800,000	1,800,000	1,812,550	12,550
Total taxes	50,286,800	50,286,800	51,631,322	1,344,522
Other:				
Tuition and other payments from patrons	415,000	415,000	238,068	(176,932)
Earnings from temporary deposits	50.250	50.250	191,948	141,698
Revenues from district activities	50,000	50,000	45,281	(4,719)
Rent from school and other facilities	175,000	175,000	91,477	(83,523)
Revenue received from other	,	,	,	
intermediate sources	1,850,000	1,850,000	1,801,935	(48,065)
Contributions from private sources	680,762	680,762	363,777	(316,985)
Miscellaneous	1,500,000	1,500,000	2,726,512	1,226,512
Total other	4,721,012	4,721,012	5,458,998	737,986
Total local sources	55,007,812	55,007,812	57,090,320	2,082,508

#### DETAILED STATEMENT OF REVENUES AND OTHER FINANCING SOURCES -BUDGET AND ACTUAL - GENERAL FUND - continued YEAR ENDED JUNE 30, 2017

	Budgeted Amounts Original Final					
	Budgete	d Amounts		Favorable		
	Original	Final	Actual	(Unfavorable)		
Revenues						
State sources:						
Basic instructional subsidy	50,837,754	50,837,754	49,036,213	(1,801,541)		
Tuition reimbursement	100,000	100,000	51,232	(48,768)		
School improvement grant	1,658,800	2,174,236	-	(2,174,236)		
Migratory children	1,000	1,000	1,280	280		
Special education of exceptional students	5,874,742	5,874,742	5,556,849	(317,893)		
Pre-K counts	1,000,000	1,000,000	150,379	(849,621)		
Act 30 - PRRI	2,220,000	2,220,000	1,272,506	(947,494)		
Transportation	1,410,000	1,410,000	1,607,076	197,076		
Medical and dental services	150,000	150,000	134,933	(15,067)		
Retirement reimbursement	7,581,515	7,581,515	9,599,412	2,017,897		
Social security	1,829,125	1,829,125	2,106,025	276,900		
Sinking fund subsidy	3,325,000	3,325,000	3,162,106	(162,894)		
Pennsylvania accountability block grant	-	-	1,807,251	1,807,251		
State property tax reduction allocation	2,771,892	2,771,892	2,771,892	-		
Other state revenues	500,000	500,000	70,478	(429,522)		
Total state sources	79,259,828	79,775,264	77,327,632	(2,447,632)		
Federal sources:						
Payments for federally impacted areas	75,000	75,000	18,473	(56,527)		
Education Consolidation and						
Improvement Act - Title I	7,200,000	6,641,048	7,091,793	450,745		
Access	332,310	332,310	147,784	(184,526)		
Education for Economic Security Act - Title II	335,000	477,000	1,053,078	576,078		
Language instruction for LEP and immigrant						
students - Title III	201,125	331,837	197,896	(133,941)		
ARRA Title I school improvements	-	-	1,987,526	1,987,526		
ARRA QSCB subsidy	-	-	395,925	395,925		
Other federal grants-in-aid	880,000	880,000	1,269,135	389,135		
Total federal sources	9,023,435	8,737,195	12,161,610	3,424,415		
Total local, state and federal sources	\$ 143,291,075	\$ 143,520,271	\$ 146,579,562	\$ 3,059,291		

# HARRISBURG CITY SCHOOL DISTRICT FIDUCIARY FUNDS - STATEMENT OF NET POSITION JUNE 30, 2017

# ASSETS

	Private	Purpose Trust F	unds	Agency Funds				
	Non- Expendable Trust Fund	Expendable Trust Fund	Total	Student Activity Fund	Agency Fund	Total		
Cash and cash equivalents Investments Other receivables	\$ 25,386 - -	\$ 77,929 - -	\$ 103,315 - -	\$ 88,313 29,045 23	\$ 52,335 - -	\$ 140,648 29,045 23		
	\$ 25,386	\$ 77,929	\$ 103,315	\$ 117,381	\$ 52,335	\$ 169,716		

# LIABILITIES AND NET POSITION

Liabilities:						
Accounts payable	\$-	\$-	\$-	\$ 7,009	\$-	\$ 7,009
Due to other funds	-	-	-	49,655	5,953	55,608
Funds held for others		-	-	60,717	46,382	107,099
Total liabilities				117,381	52,335	169,716
Net position:						
Restricted	25,386	77,929	103,315			
	\$ 25,386	\$ 77,929	\$ 103,315	\$ 117,381	\$ 52,335	\$ 169,716

#### HARRISBURG CITY SCHOOL DISTRICT FIDUCIARY FUNDS - NONEXPENDABLE TRUST FUND CHANGES IN NET POSITION YEAR ENDED JUNE 30, 2017

	Rever	nues	Expenses	Excess of Revenues Over Expenses		Fund Balance Beginning of Year	Fund Balance End of Year
Class of 1907 - Central H. S.	\$	1	\$ -	\$	1	\$ 303	\$ 304
Class of 1917 - Central H. S.	Ψ	3	Ψ -	Ψ	3	φ 000 1,011	φ 004 1,014
Class of 1918 - Central H. S.		3	-		3	911	914
Class of 1925 - Technical H. S.		3	-		3	1,011	1,014
Class of 1930 - William Penn H. S.		1	-		1	202	203
Class of 1931 - William Penn H. S.		1	_		1	303	304
Class of 1943 - William Penn H. S.		1	-		1	202	203
Class of 1958 - John Harris H. S.		1	_		1	202	203
E. E. Miller Award		- '	-		- '	101	101
Robert A. Lamberton		4	-		4	1,324	1,328
W. S. Steel Memorial (Class of 1915		•			•	1,021	1,020
and 1916 - Central H. S.)		1	-		1	404	405
Frannie Zarkin Katzan Award -							
William Penn H. S.		1	-		1	253	254
Marte McCord Musical Achievement							
Award		4	-		4	1,516	1,520
William Penn High School Business						,	.,
Club Award		1	-		1	460	461
Annie Schlayer Award		1	-		1	531	532
Elizabeth Smith Award		1	-		1	499	500
Karen Lukens Safety Award		19	-		19	6,874	6,893
J. J. Brehm Award		1	-		1	455	456
Frank Goodyear Memorial		9	-		9	3,310	3,319
Jim Keener Memorial		3	-		3	1,065	1,068
Mary Warfield Award		1	-		1	302	303
C. Wolfgang Memorial		1	-		1	375	376
General Scholarship Fund		1	-		1	646	647
Barbara Baton Scholarship Fund		8	-		8	3,056	3,064
•						. <u>.</u>	<u> </u>
	\$	70	\$ -	\$	70	\$ 25,316	\$ 25,386

#### HARRISBURG CITY SCHOOL DISTRICT FIDUCIARY FUNDS - EXPENDABLE TRUST FUND CHANGES IN NET POSITION YEAR ENDED JUNE 30, 2017

	Revenues	Expenses	Excess (Deficiency) of Revenues Over Expenses	Fund Balance Beginning of Year	Fund Balance End of Year
Evangeline Kimber Award	\$-	\$-	\$-	\$1	\$1
Clenistine Dunson SBI Scholarship	2,870	7,200	(4,330)	75,071	70,741
D. Martin Memorial Scholarship Fund	-	-	-	32	32
Jack Devan Scholarship Fund	-	-	-	26	26
Woodrow Aikens Scholarship	8	-	8	3,346	3,354
John Black Scholarship	1	-	1	216	217
English Department Scholarship	-	-	-	115	115
WP Senior Scholarship	-	-	-	201	201
Sunguard Senior Scholarship	-	-	-	206	206
Scott Family Scholarship	-	-	-	12	12
James Booser Scholarship	1,506	1,000	506	2,518	3,024
	\$ 4,385	\$ 8,200	\$ (3,815)	\$ 81,744	\$ 77,929

#### FIDUCIARY FUNDS - AGENCY FUNDS SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUNDS HELD FOR OTHERS YEAR ENDED JUNE 30, 2017

	Account Balance Beginning of Year	Receipts	Disb	ursements	Account Balance End of Year
Student Activity Fund					
Elementary activity	\$ 42,005	\$ 15,766	\$	32,789	\$ 24,982
Secondary activity	66,993	58,871	•	90,129	35,735
Total student activity fund	\$ 108,998	\$ 74,637	\$	122,918	\$ 60,717
Agency Fund					
High and Middle Schools:					
Admin Building Employees Account	\$ 436	\$ 275	\$	379	\$ 332
Annex Coke Commission	1,118	2		-	1,120
Ben Franklin Coke Commission	2,195	1,181		1,808	1,568
Boys Basketball Club	743	5,035		3,797	1,981
Camp Curtain Commission	1,850	592		1,424	1,018
Cheerleading Booster Club	2,624	6		402	2,228
Cougar Club	347	4,739		2,251	2,835
Cougar Wrestling Club	(256)	-		-	(256)
Downey Coke Commission	3,751	1,697		2,493	2,955
Elementary Band Boosters	983	3		-	986
Emotional Support Spec. Ed	193	-		100	93
Explore After School	576	1		-	577
Foose Coke Commission	798	296		110	984
Girls Varsity Basketball	956	403		-	1,359
Harrisburg High Music Account	72	-		-	72
Harrisburg Players	17	-		-	17
Hbg High Faculty Fund	7,634	19		-	7,653
Hbg School Special Olympics	4,490	6,689		6,356	4,823
Instrument Rental	651	2		-	653
John Harris Coke Commission	30	1,626		1,183	473
Kimber Basketball Tournament	1,581	2,373		3,274	680
Life Skills Support	699	2		-	701
Marshall Commission Account	5,303	355		2,421	3,237
Melrose Commission Account	433	116		90	459
Rowland Cheerleading Account	678	2		-	680
Rowland Coke Commission	2,085	445		2,156	374
Rowland Girls Basketball Account	411	1		-	412
Sci-Tech Agency Account	718	3,875		2,500	2,093
Sci-Tech Art Attack Club	-	100		-	100
Sci-Tech Future Teachers Club	-	25		-	25
Sci-Tech Girls Volleyball Club	_	200		200	-
Sci-Tech Key Club	377	101		311	167
Sci-Tech Mock Trial Club	-	25		-	25
Sci-Tech NHS Club		50			50
Sci-Tech Robotics Club	- 1,082	1		- 776	307
	1,002			110	
Sci-Tech Science Olympiad Club	-	225		-	225
Sci-Tech Youth & Government	510	1		340	171
Scott Coke Commission	1,108	650		204	1,554
Smallwood Summer League	13,517	133		13,840	(190)
Special Education Autism Account	2,716	6		160	2,562
Special Education Facilitators	820	2		-	822
Track and Field Booster Club	456	1		-	457
Total agency fund	\$ 61,702	\$ 31,255	\$	46,575	\$ 46,382

# SINGLE AUDIT INFORMATION



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of School Directors Harrisburg City School District

We have audited in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Harrisburg City School District, which comprise the statement of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information as of June 30, 2017, and the related notes to the financial statements and have issued our report thereon dated December 22, 2017.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Harrisburg City School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Harrisburg City School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Harrisburg City School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and, therefore, material weaknesses may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be significant deficiencies. We consider the deficiencies described in the accompanying schedule of findings and questioned costs to be significant deficiencies (FS 2017-001 through FS 2017-003).

A Professional Corporation

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS -

continued

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Harrisburg City School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

#### Harrisburg City School District's Response to Findings

Harrisburg City School District's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. Harrisburg City School District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Stambaugh Ness, PC

York, Pennsylvania December 22, 2017



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB UNIFORM GUIDANCE

Board of School Directors Harrisburg City School District

#### Report on Compliance for Each Major Federal Program

We have audited Harrisburg City School District's compliance with the types of compliance requirements described in *OMB Compliance Supplement* that could have a direct and material effect on each of Harrisburg City School District's major federal programs for the year ended June 30, 2017. Harrisburg City School District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Harrisburg City School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal* Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Harrisburg City School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Harrisburg City School District's compliance.

#### Basis for Qualified Opinion on Child Nutrition Cluster

As described in the accompanying schedule of findings and questioned costs, Harrisburg City School District did not comply with requirements regarding the Child Nutrition Cluster (SA 2017-003) related to Allowable Costs/Cost Principles, Cash Management and Reporting. Compliance with such requirements is necessary, in our opinion, for Harrisburg City School District to comply with the requirements applicable to that program.

A Professional Corporation

# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB UNIFORM GUIDANCE - continued

# **Qualified Opinion on Child Nutrition Cluster**

In our opinion, except for the material noncompliance described in the Basis for Qualified Opinion paragraph, Harrisburg City School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the Child Nutrition Cluster for the year ended June 30, 2017.

# Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, Harrisburg City School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its other major federal programs identified in the auditor's results section of the accompanying schedule of findings and questioned costs for the year ended June 30, 2017.

# Other Matters

The results of our auditing procedures disclosed other instances of noncompliance with the compliance requirements referred to above that are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs (SA 2017-001, SA 2017-002 and SA 2017-003). Our opinion on each major federal program is not modified with respect to these matters.

Harrisburg City School District's response to the noncompliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. Harrisburg City School District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no such opinion on the response.

#### **Report on Internal Control over Compliance**

Management of Harrisburg City School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Harrisburg City School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Harrisburg City School District's internal control over compliance.

# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB UNIFORM GUIDANCE- continued

# **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified deficiencies in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as items SA 2017-001 through SA 2017-004 that we consider to be a one material weakness and three significant deficiencies.

Harrisburg City School District's responses to the internal control over compliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. Harrisburg City School District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Stambaugh Ness, PC

York, Pennsylvania December 22, 2017

#### SCHOOL DISTRICT OF THE CITY OF HARRISBURG SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (INCLUDING STATE NUTRITION CLUSTER GRANTS) FOR THE YEAR ENDED JUNE 30, 2017

	Source	Federal	Pass- Through Grantor's	Grant Period Beginning/	Program or Award	Total Received	Accrued or (Deferred) Revenue at	Revenue		Accrued or (Deferred) Revenue at
GRANTOR PROGRAM TITLE	Code	CFDA Number	Number	Ending Date	Amount	for the Year	7/1/2016	Recognized	Expenditures	6/30/2017
U.S. Department of Education										
Impact Aid	D	84.041	N/A	FYE 2016	\$-	\$-	\$ 26,599	\$ 45,072	\$ 45,072	5 71,671
Total Passed Through the U.S. Department of Education					-		26,599	45,072	45,072	71,671
Passed Through the Pennsylvania Department of Education:										
Title I Grants to Local Educational Agencies (FYE 15-16)	I	84.010	013-160184	15 SEP 30 - 16 SEP 30	5,750,135	4,865,499	4,091,344	774,155	774,155	-
Title I Grants to Local Educational Agencies (FYE 16-17)	I	84.010	013-170184	16 OCT 01 - 17 SEP 30	5,868,525	4,443,069	-	5,633,510	5,633,510	1,190,441
Title I Grants to Lea's Program Improvement Set Aside (16-17)	I.	84.010	042-160184	16 AUG 01 - 17 SEP 30	663,488	516,046	-	570,776	570,776	54,730
Title I School Intervention Grant (15-16)	I.	84.010	042-150184	15 JUN 02 - 16 SEP 30	639,877	159,969	46,616	113,353	113,353	-
Title I Grants to LEA's - School Improvement Grant (1003g) (15-16)	I.	84.377	142-150184	15 SEP 25 - 16 SEP 30	1,732,650	932,965	417,533	515,432	515,432	-
Title I Grants to LEA's - School Improvement Grant (1003g) (16-17)	I.	84.377	142-160184	16 OCT 01 - 17 SEP 30	1,658,800	884,693	-	1,003,120	1,003,120	118,427
Title I Grants to LEA's - School Improvement Grant (1003g) (16-17)	I.	84.377	142-171184	16 JUL 01 - 17 SEPT 30	1,318,058	615,094	-	468,974	468,974	(146,120)
Improving Teacher Quality State Grants (FYE 15-16)	1	84.367	020 160184	15 SEP 30 - 16 SEP 30	915,892	774,986	581,744	193,242	193,242	-
Improving Teacher Quality State Grants (FYE 16-17)	1	84.367	020 170184	16 OCT 01 - 17 SEP 30	904,339	627,705	-	859,836	859,836	232,131
Twenty-First Century Community Learning Centers (15-16)	1	84.287	FC4100068064	15 OCT 01 - 16 SEP 30	400,000	254,987	72,858	182,129	182,129	-
Twenty-First Century Community Learning Centers (16-17)	I.	84.287	FC4100068064	16 OCT 01 - 17 SEP 30	400,000	116,024	-	237,499	237,499	121,475
Title III Language Inst LEP/Immigrant Students (16-17)	I.	84.365	010-170184	16 OCT 01 - 17 SEP 30	236,837	109,309	-	98,608	98,608	(10,701)
Title III Language Inst LEP/Immigrant Students (15-16)	I.	84.365	010-160184	15 SEP 30 - 16 SEP 30	223,965	189,509	90,221	99,288	99,288	-
Title III Language Inst LEP/Immigrant Students (14-15)	I.	84.365	010-150184	14 AUG 01 - 15 SEP 30	233,515	33,359	33,359	-		-
Cooperative Agreements to Promote Adolescent Health through School-Based HIV/STD Prevention & School Based Surveillance (13-14)	I	93.079	U87PS004151	14 MAR 25 - 18 JUL 31	2,500	-	(250)	250	250	-
Cooperative Agreements to Promote Adolescent Health through School-Based HIV/STD Prevention & School Based Surveillance (15-16)	I	93.079	U87PS004151	15 AUG 01 - 16 JUL 31	5,600	5,600	(3,807)	2,118	2,118	(7,289)
Total Passed Through the Pennsylvania Department of Education					20,954,181	14,528,814	5,329,618	10,752,290	10,752,290	1,553,094
Passed Through Capital Area Intermediate Unit 15:										
Special Education - Grants to States (15-16)	I.	84.027	N/A	15 OCT 01 - 16 SEP 30	1,455,456	641,472	265,230	376,242	376,242	-
Special Education - Grants to States (16-17)	I.	84.027	N/A	16 OCT 01 - 17 JUN 30	1,416,063	995,054	-	1,416,063	1,416,063	421,009
Special Education - Grants to States (16-17) - Preschool	I.	84.173	N/A	16 JUL 01 - 17 JUN 30	9,630	9,630	-	9,630	9,630	-
Total Passed Through Capital Area Intermediate Unit 15					2,881,149	1,646,156	265,230	1,801,935	1,801,935	421,009
Passed Through Pennsylvania State System of Higher Education:										
Gaining Early Awareness and Readiness for Undergraduate Programs (15-16)	I.	84.334s	GEARUP 2016-HBG-01	15 SEPT 25 - 16 SEPT 24	638,047	359,781	225,621	134,160	134,160	-
Gaining Early Awareness and Readiness for Undergraduate Programs (16-17)	I.	84.334s	GEARUP 2017-HBG-01	16 SEP 25 - 17 SEP 24	629,929	209,640	-	430,084	430,084	220,444
Total Passed Through Pennsylvania State System of Higher Education					1,267,976	569,421	225,621	564,244	564,244	220,444
					05 400 000	40.744.004	F 0.47 COO	40.400.511	40.400.544	0.000.040
TOTAL U.S. DEPARTMENT OF EDUCATION					25,103,306	16,744,391	5,847,068	13,163,541	13,163,541	2,266,218

#### U.S. Department of Health and Human Services

Passed through the Pennsylvania Department of Education:										
- Temporary Assistance for Needy Families 15-16	1	93.558	FC4100060958	15 JUL 01 - 16 JUN 30	174,566	174,566	174,566			
Temporary Assistance for Needy Families 15-16		93.558	FC4100060958	15 JUL 01 - 16 JUN 30	19,308	19,308	19,308		-	-
Temporary Assistance for Needy Families 10-10	1	93.558	FC4100060958	16 JUL 01 - 17 JUN 30	123,230	94,506	-	- 123,229	123,229	- 28,723
Temporary Assistance for Needy Families 10-17		93.558	FC4100060958	16 JUL 01 - 17 JUN 30	120,200	12,327	-	123,225	19,069	6,742
Total Passed through the Department of Education		53.556	10410000330	10 302 01 - 17 301 30	336,173	300,707	- 193,874	142,298	142,298	35,465
Passed through the Pennsylvania Department of Welfare:					330,173	300,707	193,074	142,250	142,250	33,403
Medical Assistance Reimbursement for Administration 16-17	1	93.778	N/A	16 JUL 01 - 17 JUN 30	147,784	147,784	-	147,784	147,784	
Medical Assistance Reimbursement for Administration 15-16		93.778	N/A	15 JUL 01 - 16 JUN 30	138,059	66.423	66,423	-	147,704	-
Total Passed through the Pennsylvania Department of Welfare		55.776	IN/A	13 302 01 - 10 301 30	285,843	214,207	66,423	- 147.784	- 147.784	
TOTAL U. S. DEPARTMENT OF HEALTH AND HUMAN SERVICES					622,016	514,914	260,297	290,082	290,082	35,465
					022,010	514,914	200,297	290,082	290,082	35,465
U.S. Department of Defense:										
Passed through the United States Navy:										
Junior Reserve Officers Training Corps (FYE 16-17)	I	12.000	N/A	16 JUL 01 - 17 JUN 30	56,107	56,107	-	56,107	56,107	-
TOTAL OF U.S. DEPARTMENT OF DEFENSE					56,107	56,107		56,107	56,107	<u> </u>
U.S. Department of Labor:										
Passed through the Pennsylvania Department of Education:										
Career & Technical Education Grant	I	17.267	FC4100068021	15 OCT 1 - 16 JUN 30	89,000	(11,004)	(11,004)	-	-	-
TOTAL OF U.S. DEPARTMENT OF LABOR					89,000	(11,004)	(11,004)	-	-	<u> </u>
Sub Total					25,870,429	17,304,408	6,096,361	13,509,730	13,509,730	2,301,683
U.S. Department of Agriculture:										
Passed through the Pennsylvania Department of Education:										
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program (15-16)	I	10.561	FC4100060958	15 JUL 01 - 16 JUN 30	18,309	18,309	18,309		-	
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program (16-17)	I	10.561	FC4100060958	16 JUL 01 - 17 JUN 30	68,224	32,790	-	68,224	68,224	35,434
NSLP Equipment Assistance Program	I.	10.579	FC4100071850	16 MAR 03 - 16 MAY 04	25,290	25,290	25,290	-	-	-
NSLP Equipment Assistance Program	I.	10.579	FC4100071848	16 MAR 03 - 16 MAY 04	19,309	19,309	19,309		-	-
NSLP Equipment Assistance Program	I.	10.579	FC236003787	16 MAR 03 - 16 MAY 04	6,564	6,564	6,564		-	-
National School Lunch Program (FYE 15-16)	I.	10.555	362	15 JUL 01 -16 JUN 30	2,991,335	744,526	744,526		-	-
National School Lunch Program (FYE 16-17)	I.	10.555	362	16 JUL 01 -17 JUN 30	3,102,106	2,715,120	-	3,102,106	3,102,106	386,986
National School Lunch Program (FYE 15-16)	T	N/A	510/511	15 JUL 01 -16 JUN 30	193,029	67,525	67,525		-	-
National School Lunch Program (FYE 16-17)	I	N/A	510/511	16 JUL 01 - 17 JUN 30	199,192	174,662		199,192	199,192	24,530
School Breakfast Program (FYE 15-16)	I	10.553	365	15 JUL 01 - 16 JUN 30	1,060,977	312,238	312,238			
School Breakfast Program (FYE 16-17)	I	10.553	365	16 JUL 01 - 17 JUN 30	1,281,908	1,115,382		1,281,908	1,281,908	166,526
Summer Food Service Program for Children (FYE 15-16)	I.	10.559	264	15 JUL 01 - 16 JUN 30	109,440	109,440	109,440			-
Summer Food Service Program for Children (FYE 16-17)	I	10.559	264	16 JUN 01 - 17 JULY 30	123,148			123,148	123,148	123,148
Total Passed through the Pennsylvania Department of Education					9,198,831	5,341,155	1,303,201	4,774,578	4,774,578	736,624
Passed Through the Pennsylvania Department of Agriculture:										
Food Donation (FYE 15-16)	I	10.555	115-22-275-2	15 JUL 01 - 16 JUN 30	247,384	-	(6,516)	6,516	6,516	
Food Donation (FYE 16-17)	I	10.555	115-22-275-2	16 JUL 01 - 17 JUN 30	328,643	333,996	-	319,156	319,156	(14,840)
Total Passed through the Pennsylvania Department of Agricultural					576,027	333,996	(6,516)	325,672	325,672	(14,840)
TOTAL U.S. DEPARTMENT OF AGRICULTURE					9,774,858	5,675,151	1,296,685	5,100,250	5,100,250	721,784
TOTAL ASSISTANCE					\$ 35,645,287 \$	22,979,559 \$	7,393,046 \$	18,609,980 \$	18,609,980 \$	3,023,467
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# HARRISBURG CITY SCHOOL DISTRICT NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2017

# NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Basis of Accounting

The accompanying schedule of expenditures of federal awards includes the federal grant activity of Harrisburg School District and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Office of Management and Budget Uniform Guidance (and OMB Circular A-133), *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

#### **Donated Commodities**

Federal donated commodities were valued using the commodity price list (based on actual and average USDA costs of commodities purchased) provided by the Bureau of Government Donated Foods.

#### **Component Units**

In evaluating how to define the District for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in U.S. Generally Accepted Accounting Principles, which requires a component unit to be included if the District's elected officials are financially accountable for the component unit. The District is financially accountable if it appoints a voting majority of the component unit's governing body and (1) it is able to impose its will on the component unit, or (2) there is a potential for the District to provide specific financial benefits to, or impose specific financial burdens on the component unit. The District may be financially accountable if an organization is fiscally dependent on the District regardless of whether the District has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board.

The District has evaluated its relationship with Capital Area Intermediate Unit #15 to determine if the financial information of the unit should be included in the financial statements. Based on this evaluation, the Unit has not been included as a component unit of the District's reporting entity because of the limited oversight responsibility and limited accountability for fiscal matters.

# NOTE B - FOOD DISTRIBUTION

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed. At June 30, 2017, the Organization had food commodities totaling \$14,840 in inventory.

# NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - continued YEAR ENDED JUNE 30, 2017

# NOTE C - TEST OF 20% RULE

Total Expenditures	\$ 18,609,980
Less: State's Share of National School Lunch Program Expenditures	199,192
Total Federal Expenditures	<u>\$18,410,788</u>
Programs Selected for Testing:	
School Improvement Grants (CFDA #84.377) Gaining Early Awareness and Readiness for Undergraduate Programs (CFDA #84.334s) Child Nutrition Programs Cluster (CFDA #10.553, 10.555, 10.559)	\$ 1,987,526 564,244 <u>4,832,834</u>
Total Amount Tested	<u>\$ 7,384,604</u>
Percent Tested (\$8,959,131/\$17,164,840)	<u>40</u> %

# **NOTE D - SOURCE CODES**

D = Direct Funding I = Indirect Funding F = Federal Share S = State Share

#### A. SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of auditors' report issued:	Unmodified						
Internal control over financial reporting:							
<ul> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified</li> </ul>		Yes	<u> </u>	No			
that are not considered to be a material weakness(es)?	<u> </u>	Yes		No			
Noncompliance material to financial statements noted?	<u></u>	Yes		No			
Federal Awards							
Internal control over major programs:							
<ul> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified that are not considered to be a</li> </ul>	<u> </u>	Yes	—	No			
material weakness(es)?	<u>X</u>	Yes		No			
Type of auditors' report issued on complian	ice for the r	najor p	orograms:		Qualified		
<ul> <li>Any audit findings disclosed that are required to be reported in</li> </ul>							
accordance with 2 CFR 200.516(a)3?	<u>X</u>	Yes		No			
Identification of the major programs:							
CFDA Number(s) Na	me of Fede	ral Pro	grams/Clu	uster			
84.377 Title I Grants to 84.334s Gaining Early A 10.553, 10.555, 10.559 Nutrition Cluste	wareness a		•		graduate Programs		
Dollar threshold used to distinguish betwee							
type A and type B programs:	\$ 750,000						

Auditee qualified as low-risk auditee? X Yes No

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2017

# **B. FINDINGS - FINANCIAL STATEMENTS AUDIT**

# FS 2017-001

# Significant Deficiency

# Condition:

The District lacks the necessary technical accounting and financial reporting expertise to adequately address certain complex accounting issues the District faces.

The District's personnel are capable of processing and reporting daily and monthly financial activities at the fund level.

#### Criteria:

Authoritative guidance describes a significant deficiency as a condition that may adversely affect the District's ability to initiate, record, process or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement within the District's financial statements is for an amount that is more than inconsequential and will not be prevented or detected.

#### Effect:

Lack of understanding of the proper accounting and reporting of more complex transactions could lead to misstatements within the District's financial statements.

#### Cause:

The District does not have the requisite expertise to account for, nor provide the required disclosures for the more complex accounting matters.

#### Auditors' Recommendation:

We recommend the District provide the necessary education and guidance to individuals involved with these complex accounting matters for the District.

#### Auditee's Response:

The Business Office management will continue to look for ways that staff can expand their technical accounting expertise.

# B. FINDINGS - FINANCIAL STATEMENTS AUDIT - continued

# FS 2017-002

# Significant Deficiency

# Condition:

The District contracted a third-party service provider in the prior year to take inventory of the District's assets; however, the District relied on the audit team to assist in reconciling the differences between their prior year schedules and the inventory taken. The District also relied on the audit team to assist in calculating the current year depreciation of fixed assets.

#### Criteria:

Authoritative guidance describes a significant deficiency as a condition that may adversely affect the District's ability to initiate, record, process or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement within the District's financial statements is for an amount that is more than inconsequential and will not be prevented or detected.

#### Effect:

Lack of tracking of fixed assets could lead to misstatements within the District's financial statements.

#### Cause:

Due to turnover in the District's Business Office, there was no tracking of fixed assets. The District contracted with a third-party service provider to assess inventory values; however, this inventory was incomplete and required reconciliation with District supporting documentation.

#### Auditors' Recommendation:

We recommend the District begin to track their fixed assets in their accounting software.

#### Auditee's Response:

The Business Office staff and management plan to begin tracking the District's fixed assets in the accounting software starting with the 17/18 fiscal year.

# B. FINDINGS - FINANCIAL STATEMENTS AUDIT - continued

#### FS 2017-003

## Significant Deficiency

#### Condition:

For the year ending June 30, 2017, the District's final budget forecasted a decrease in the General Fund fund balance of approximately \$6 million; however, the actual results for the year were a decrease of approximately \$2 million. During the audit process, it was also noted that there were several variations of the 16/17 budget. Please refer to the required supplementary schedules on pages 69 and 70.

Variances of this magnitude are indicative that the methodology, process and documentation used by the District for its annual budget preparation and review are significantly deficient.

#### Criteria:

Authoritative guidance describes a significant deficiency as a condition that may adversely affect the District's ability to initiate, record, process or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement within the District's financial statements is for an amount that is more than inconsequential and will not be prevented or detected.

#### Effect:

The District's annual budget is a critical tool used to make educational and operational decisions. Deficiencies in the design and execution of the annual budget process may result with inappropriate financial decisions.

#### Cause:

The District has not had in place consistent and adequate processes and methodology to accumulate the required financial data to prepare the annual budget.

#### Auditors' Recommendation:

The District must develop and document a budget preparation process, establish reporting due dates and design an enhanced review and approval process.

#### Auditee's Response:

The Business Office is currently assessing and revising its processes and assumptions related to its budgeting process.

# C. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

Finding SA 2017-001 Federal agency: U.S. Department of Education Pass-through entity: Pennsylvania Department of Education

Title I Grants to LEA's - School Improvement Grant - CFDA 84.377 (FYE 2016-2017) Contract No. 142-171184

Title I Grants to LEA's - School Improvement Grant - CFDA 84.388 (FYE 2016-2017) Contract No. 142-160184

Noncompliance and Significant Deficiency in Internal Control over the Cash Management Process

#### Condition:

The District earned in excess of \$100 interest on Title I - School Improvement Grant funds that were not remitted.

#### Criteria:

As implied in OMB Uniform Grant Guidance Part 3 Compliance Supplement, interest earned on advances is required by local government grantees and subgrantees to be submitted promptly, but at least quarterly to the Federal agency. Up to \$100 per year may be kept for administrative expenses.

#### Cause:

The cash management compliance requirement in regard to interest earnings was not properly followed by the District.

#### Effect:

The District failed to submit, on a quarterly basis, the excess interest earned on advances of federal funds.

#### **Questioned Costs:**

\$146

#### Auditors' Recommendation:

We recommend the District develop procedures to track and submit interest earned on advances quarterly to comply with Uniform Guidance requirements.

# C. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS - continued

# Finding SA 2017-001 - continued

# Auditee's Response:

The district has developed procedures to track and submit interest earned on cash advances quarterly.

# HARRISBURG CITY SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED JUNE 30, 2017

# C. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS - continued

Finding SA 2017-002 Federal agency: U.S. Department of Education Pass-through entity: Pennsylvania Department of Education

Title I Grants to LEA's - School Improvement Grant - CFDA 84.377 (FYE 2016-2017) Contract No. 142-171184

Title I Grants to LEA's - School Improvement Grant - CFDA 84.388 (FYE 2016-2017) Contract No. 142-160184

Noncompliance and Significant Deficiency in Internal Control over the Activities Allowed or Unallowed and Allowable Costs/Cost Principles

#### Condition:

The District failed to obtain signed time and effort documents in a timely manner.

# Criteria:

As implied in OMB Uniform Grant Guidance, Department of Education Cross- Cutting Section, "an employee who works in part on the consolidated administrative cost objective and in part on a Federal program whose administrative funds have not been consolidated or an activities funded from other revenue sources, an SEA or LEA must maintain time and effort distribution records in accordance with 2 CFR section 200.430 (i)(I)(vii) that supports the portion of time and effort dedicated to the consolidated cost objective and each program or other cost objective supported by nonconsolidated Federal funds or other revenue sources".

#### Cause:

The District failed to follow required procedures to obtain the signed documentation.

# Effect:

The District's time and effort documents were signed subsequent to the related fiscal year.

# **Questioned Costs:**

Not applicable

# C. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS - continued

#### Finding SA 2017-002 - continued

#### Auditors' Recommendation:

We recommend the District ensure that its internal control procedures are followed related to this compliance requirement.

#### Auditee's Response:

The District has developed procedures to track and complete time and effort documents in a timely manner.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2017

# C. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS - continued

Finding SA 2017-003 Federal agency: U.S. Department of Agriculture Pass-through entity: Pennsylvania Department of Education

Child Nutrition Cluster School Breakfast Program (SBP) - CFDA 10.553 National School Lunch Program (NSLP) - CFDA 10.555 Food Donation - CFDA 10.555 Summer Food Service Program for Children (SFSPC) - CFDA 10.559

# Noncompliance and Material Weakness in Internal Controls over the Allowable Cost/Cost Principles, Cash Management and Reporting Compliance Requirements

# Condition:

The District uses the daily sales reports from the cash register system to create a monthly participation report by school, which is then used to prepare the reimbursement claim form online each month.

For May 2017, the check summary which is used to submit for reimbursement did not tie to the reimbursement claim form. The reimbursement claim form was greater than the summary, therefore, they claimed too many meals.

It was also noted during our audit that the Commonwealth of Pennsylvania performed their own review of this fiscal year and similar issues were noted with November and December 2016.

# Criteria:

As implied in OMB Uniform Grant Guidance Part 6 Internal Control for Activities Allowed or Unallowed and Allowable Costs/Cost Principles, accountability for authorization is fixed in an individual who is knowledgeable of the requirements for grant expenditures.

#### Cause:

The District failed to correctly record the number of meals for reimbursement from the daily sales reports to the participation reports, which they used to complete the monthly reimbursement request.

# Effect:

The District claimed a greater number of meals on their reimbursement form than what was reported on their check summary.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2017

# C. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS - continued

# Finding SA 2017-003 - continued

# **Questioned Costs:**

May 2017 - \$20,195 November and December 2016 - \$103,091

Total Questioned Costs = \$123,286

#### Auditors' Recommendation:

We recommend consulting with your contracted nutrition firm to design and implement reports that integrate with their point-of-sale system. Supporting documentation maintained should agree with the amounts reported for reimbursement.

#### Auditee's Response:

The District is working with our contracted nutrition firm to correct these issues going forward. A new point-of-sale system is being considered and procedures to track meals and submit them have been assessed.

# HARRISBURG CITY SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED JUNE 30, 2017

# C. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS - continued

Finding SA 2017-004 Federal agency: U.S. Department of Education Pass-through entity: Pennsylvania Department of Education

Title I Grants to LEA's - School Improvement Grant - CFDA 84.377 (FYE 2016-2017) Contract No. 142-171184

Title I Grants to LEA's - School Improvement Grant - CFDA 84.388 (FYE 2016-2017) Contract No. 142-160184

Significant Deficiency in Internal Control over the Activities Allowed or Unallowed and Allowable Costs/Cost Principles

# Condition:

The District failed to follow its purchase order process for expenses related to its Title I Grants to LEA's - School Improvement Grant.

# Criteria:

As implied in OMB Uniform Grant Guidance Part 6 Internal Control for Activities Allowed or Unallowed and Allowable Costs/Cost Principles, accountability for authorization is fixed in an individual who is knowledgeable of the requirements for grant expenditures.

#### Cause:

The District created purchase orders that were dated after the actual expenditure occurred for eight of the forty expenditures tested.

#### Effect:

The District's expenses, although allowable to be charged to the grant, did not properly follow the purchase order (internal control) process.

#### **Questioned Costs:**

Not applicable

#### Auditors' Recommendation:

We recommend the District ensure that its internal control procedures are followed.

#### Auditee's Response:

The District has implemented procedures to ensure all expenses are to follow the District's purchase order approval process.

# D. SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS

Finding SA 2016-001 Federal agency: U.S. Department of Education Pass-through entity: Pennsylvania Department of Education

Twenty-First Century Community Learning Centers - CFDA 84.287 (FYE 2015-2016) Contract No. FC4100068064

Significant Deficiency in Internal Control over the Activities Allowed or Unallowed and Allowable Costs/Cost Principles

# Condition:

The District failed to follow its purchase order process for expenses related to its Twenty-First Century Community Learning Centers grant.

# Criteria:

As implied in OMB Uniform Grant Guidance Part 6 Internal Control for Activities Allowed or Unallowed and Allowable Costs/Cost Principles, accountability for authorization is fixed in an individual who is knowledgeable of the requirements for grant expenditures.

#### Cause:

The District made direct payments to the vendor without following its purchase order process due to timing.

#### Effect:

The District's expenses, although allowable to be charged to the grant, were not properly approved.

## **Questioned Costs:**

Not applicable

#### Auditors' Recommendation:

We recommend the District ensure that its internal control procedures are followed.

#### Auditee's Response:

The District has stopped all practices of making direct payments and all expenses are to follow the District's purchase order approval process.

# D. SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS - continued

# Finding SA 2016-001 - continued

# Auditee Update:

The District has continued to monitor that internal controls related to the approval process for expenditures are adhered to.

# Current Status:

This grant was not required to be tested in the current year; however, during the audit a similar finding was noted - see SA 2017-004.



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# **BUSINESS SERVICES**

December 22, 2017

Stambaugh Ness, PC 2600 Eastern Blvd Suite 101 York, PA 17402

Re: CORRECTIVE ACTION PLAN

Harrisburg City School District respectfully submits the following corrective action plan for the year ended June 30, 2017:

# FS 2017-001 – Complex Accounting Matters Significant Deficiency in Internal Control

Auditors' Recommendation:

• We recommend the District provide the necessary education and guidance to individuals involved with these complex accounting matters for the District.

Auditee's Response:

• The Business Office management will continue to look for ways that staff can expand their technical accounting expertise.

# FS 2017-002 – Fixed Assets Significant Deficiency in Internal Control

Auditors' Recommendation:

• We recommend the District begin to track their fixed assets in their accounting software. <u>Auditee's Response:</u>

• The Business Office staff and management will reconcile fixed assets and ensure procedures are in place The Business Office staff and management plan to begin tracking the District's fixed assets in the accounting software starting with the 17/18 fiscal year.

# FS 2017-003 – Budgeting Significant Deficiency in Internal Control

Auditors' Recommendation:

• The District must develop and document a budget preparation process, establish reporting due dates and design an enhanced review and approval process.

Auditee's Response:

• The Business Office is currently assessing and revising its processes and assumptions related to its budgeting process.

# **CORRECTIVE ACTION PLAN** – continued

# SA 2017-001 – Excess Interest Noncompliance and Significant Deficiency in Internal Control

# Auditors' Recommendation:

• We recommend the District develop procedures to track and submit interest earned on advances quarterly to comply with Uniform Guidance requirements.

Auditee's Response:

• The district has developed procedures to track and submit interest earned on cash advances quarterly.

# SA 2017-002 – Time and Effort Documentation Noncompliance and Significant Deficiency in Internal Control

Auditors' Recommendation:

• We recommend the District ensure that its internal control procedures are followed related to this compliance requirement.

Auditee's Response:

• The District has developed procedures to track and complete time and effort documents in a timely manner.

# SA 2017-003 – National School Lunch Program

# Noncompliance and Material Weakness in Internal Control

Auditors' Recommendation:

• We recommend consulting with your contracted nutrition firm to design and implement reports that integrate with their point-of-sale system. Supporting documentation maintained should agree with the amounts reported for reimbursement.

Auditee's Response:

• The District is working with our contracted nutrition firm to correct these issues going forward. A new point-of-sale system is being considered and procedures to track meals and submit them have been assessed.

# SA 2017-004 – Purchase Orders Significant Deficiency in Internal Control

Auditors' Recommendation:

• We recommend the District ensure that its internal control procedures are followed.

Auditee's Response:

• The District has implemented procedures to ensure all expenses are to follow the District's purchase order approval process.

# SA 2016-001 – Purchase Orders Noncompliance and Significant Deficiency in Internal Control

Auditee Update:

• The District has continued to monitor that internal controls related to the approval process for expenditures are adhered to.

Current Status:

• This grant was not required to be tested in the current year; however, during the audit a similar finding was noted - see SA 2017-004.

Sincerely,

Bil Bilal Hasan

Assistant Business Manager

HARRISBURG CITY SCHOOL DISTRICT