



# WESTMINSTER PUBLIC SCHOOLS

7002 RALEIGH STREET  
WESTMINSTER, CO 80030

Year Ended June 30, 2023





# WESTMINSTER PUBLIC SCHOOLS WESTMINSTER, COLORADO

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Fiscal Year Ended June 30, 2023

### Board of Education



Ken  
Ciano,  
**President**

Term Expires 2023



Max  
Math,  
**Vice President**

Term Expires 2023



Aaron  
Martin,  
**Secretary**

Term Expires 2025



Christine  
Martinez,  
**Treasurer**

Term Expires 2023



Dan  
Orecchio,  
**Director**

Term Expires 2025

### District's Executive Staff

Dr. Pamela Swanson

Superintendent of Schools

Dr. Jeni Gotto

Deputy Superintendent

Mr. Kirchers Leday

Chief of Staff

Dr. Oliver Grenham

Chief Education Officer

Dr. James Duffy

Chief Operating Officer

Mrs. Sandra Nees

Chief Financial Officer

Mr. Steve Saunders

Chief Communications Officer

Prepared by Financial Services Department

Sandra Nees, MBA - Chief Financial Officer

Brisa Montgomery, MBA, CPA - Director of Finance



**Westminster Public Schools**  
**Annual Comprehensive Financial Report**  
*For the Fiscal Year Ended June 30, 2023*

**TABLE OF CONTENTS**

**Introductory Section**

Letter of Transmittal .....	i
Certificate of Achievement for Excellence in Financial Reporting – GFOA .....	viii
Organizational Chart .....	ix

**Financial Section**

Independent Auditor’s Report.....	1
Management’s Discussion and Analysis.....	5
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position .....	15
Statement of Activities.....	16
Fund Financial Statements:	
Balance Sheet – Governmental Funds.....	18
Reconciliation of the Governmental Funds Balance Sheet with the Statement of Net Position .....	19
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds .....	20
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances with the Statement of Activities .....	21
Notes to Financial Statements .....	23

**Westminster Public Schools**  
**Annual Comprehensive Financial Report**  
*For the Fiscal Year Ended June 30, 2023*

**Financial Section (Continued)**

Required Supplementary Information:

General Fund:

Budgetary Comparison Schedule .....	56
Schedule of Expenditures – Budgetary Comparison Schedule .....	57
Government Designated-Purpose Grants Fund:	
Budgetary Comparison Schedule .....	59
Schedule of the Proportionate Share of the Net Pension Liability .....	60
Schedule of Employer Contributions .....	61
Schedule of the Proportionate Share of the Net OPEB Liability .....	62
Schedule of Employer OPEB Contributions.....	63
Notes to Required Supplementary Information .....	64

Other Supplementary Information:

Nonmajor Governmental Funds:

Combining Balance Sheet .....	68
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances .....	69
Nutrition Services Fund:	
Budgetary Comparison Schedule.....	70
Student Athletic and Activity Special Revenue Fund:	
Budgetary Comparison Schedule.....	71
Daycare Fund:	
Budgetary Comparison Schedule.....	72
Capital Reserve Fund:	
Budgetary Comparison Schedule.....	74
Bond Redemption Fund:	
Budgetary Comparison Schedule.....	76

**Westminster Public Schools**  
**Annual Comprehensive Financial Report**  
*For the Fiscal Year Ended June 30, 2023*

**Statistical Section**

Financial Trend Information:

Table 1	Net Position by Component .....	78
Table 2	Change in Net Position.....	80
Table 3	Fund Balances, Governmental Funds.....	82
Table 4	Change in Fund Balances, Governmental Funds .....	84
Table 5	General Governmental Expenditures by Function .....	86
Table 6.1	Fiscal Health Tracking Ratios .....	88
Table 6.2	Asset Sufficiency Ratio.....	89
Table 6.3	Debt Burden Ratio.....	90
Table 6.4	Operating Reserve Ratio .....	91
Table 6.5	Operating Margin Ratio.....	92
Table 6.6	Change in Fund Balance Ratio.....	93

Revenue Capacity:

Table 7	General Governmental Revenues by Source.....	96
Table 8	Assessed and Estimated Actual Value of Taxable Property .....	98
Table 9	Property Tax Rates - Direct and Overlapping Governments.....	100
Table 10	Principal Taxpayers.....	102
Table 11	Property Tax Levies and Collection.....	103

Debt Capacity:

Table 12	Ratios of Outstanding Debt by Type.....	106
Table 13	Ratios of Net General Bonded Debt Outstanding .....	108
Table 14	Computation of Direct and Overlapping Bonded Debt – General Obligation Bonds.....	109
Table 15	Computation of Legal Debt Margin .....	110

Demographic and Economic Information:

Table 16	Demographics Statistics .....	112
Table 17	Principal Employers .....	113

Operating Information:

Table 18	District Building Information.....	116
Table 19	Full-Time Equivalent Employees.....	118
Table 20	Operating Statistics .....	120

**Westminster Public Schools**  
**Annual Comprehensive Financial Report**  
*For the Fiscal Year Ended June 30, 2023*

**Compliance Section**

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards .....	123
Independent Auditor's Report on Compliance for Each Major Program and on Internal Control over Compliance Required by the Uniform Guidance.....	125
Schedule of Findings and Responses .....	128
Schedule of Expenditures of Federal Awards .....	133
Notes to Schedule of Expenditures of Federal Awards .....	134
Colorado Department of Education Auditor's Integrity Report .....	135



---

# INTRODUCTORY SECTION

---

## Contents:

- Letter of Transmittal
- 2022 Certificate of Achievement for Excellence in Financial Reporting—GFOA
- Organizational Chart



This Page Intentionally Blank



November 15, 2023

**To the Board of Education, Parents, Taxpayers, and Members of the Westminster Public Schools (the District) Community, Westminster, Colorado:**

We are pleased to submit to you the Annual Comprehensive Financial Report of Westminster Public Schools for the year ending June 30, 2023.

State law requires that the District publish within six months of the close of each fiscal year a complete set of financial statements presented in accordance with accounting principles generally accepted in the United States of America (US GAAP) and audited in accordance with auditing standards generally accepted in the United States of America (US GAAS), by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the annual comprehensive financial report of the Westminster Public Schools for the fiscal year ending June 30, 2023.

This report consists of management's representations concerning the finances of the District. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed both to protect the District's assets from loss, theft, or misuse and to compile sufficient reliable information for the presentation of the District's financial statements in conformity with US GAAP. Because the cost of internal controls should not outweigh their benefits, the District's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The independent audit of the financial statements of the District was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the District's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards.

The District's financial statements have been audited by FORVIS, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the District for the fiscal year ended June 30,

2023, are free of material misstatement. The independent audit involved obtaining audit evidence about the amounts and disclosures in the financial statements; evaluating the appropriateness of the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified “clean” opinion that the District’s financial statements for the fiscal year ended June 30, 2023, are fairly presented in conformity with US GAAP. The independent auditor’s report is presented as the first component of the financial section of this report.

Generally Accepted Accounting Principles require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management’s Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The District’s MD&A can be found immediately following the report of the independent auditors.

### **Profile of the Government**

The District reorganized in 1946 and was created as a result of the consolidation of three former Adams County school districts: Number 9 – Westminster, Number 25 – Baker, and Number 98 - Berkeley Gardens. The District’s boundaries changed in 1955 upon the inclusion of Adams County School District 4 – Utah Junction. The District changed its name in 2015 from Adams County School District 50 to Westminster Pubic Schools. The District is now comprised of 18 schools: two high schools, one middle school, three elementary schools, four innovation schools, six Pk-8 schools, and two early learning centers. All of the schools are located primarily in the City of Westminster, a northwest suburb of Denver. The geographic area of the District is 17.5 square miles located in Adams County. Student enrollment, based on fall 2022 figures, was 8,004 with the following ethnic breakdown:

American Indian	1%
Asian	3%
African American	2%
Hispanic	76%
White	15%
Other	3%

Once considered a typical suburban school district, economic and demographic shifts within the larger metropolitan area have changed the face of the District to resemble that of an archetypical urban district: low-income, majority minority enrollment, aging facilities, high mobility and improved academic performance.

The District operates under an elected Board of Education, with five members at-large, who is empowered to levy a property tax on both real and personal properties located within its boundaries.

The District is the reporting entity for financial reporting purposes and is not included in any other governmental reporting entity. The financial statements of the District include all funds that are controlled by the publicly elected Board of Education. The Board of Education adopts the budget, authorizes expenditures, selects management, significantly influences operations, and is primarily accountable for fiscal matters.

The annual budget serves as the foundation of the District's financial planning and control. The District maintains extensive budgetary controls, to ensure compliance with legal requirements, Board of Education policies and District administrative guidelines. The legal level of budgetary control is the fund level. The District's budget must be adopted by June 30 prior to the budget year, but may be revised for any reason prior to January 31 of the budget year. Budgets are developed and monitored for compensation costs, utilities and other fixed costs at the District level, and for discretionary (site based) spending at the department or school level. The District budgets revenues and expenditures for all funds.

### **Economic Condition and Outlook**

The information presented in the financial statements is perhaps best understood when it is considered from a broader perspective of the specific environment within which the District operates. The following economic information was obtained from the Colorado June 2023 Economic and Revenue forecast, prepared by the Colorado Legislative Council staff.

The U.S. and Colorado economies are slowing after a period of strong labor market growth and consumer spending along with record corporate profits. Employment and real GDP growth remain positive but have decelerated. This forecast anticipates further slow growth through 2023, and a return to a modest pace of expansion in 2024 and 2025. The expansion is expected to be supported by slowly dissipating inflation, a resilient labor market, and continued improvement in real wages, bolstering real spending.

A few of the most significant threats to the economy have dissipated over the last three months. Congress and the Biden Administration reached an agreement to end the standoff over the federal debt ceiling, and the banking sector has thus far averted a cascading financial crisis. However, an overly restrictive course of monetary policy remains the primary risk factor for a near-term recession. Inflation has begun to cool, but the consequences of rising interest rates are showing wear on business activity, investment, and construction nationwide. The second half of 2023 is a key period for the Federal Reserve to bring the economy to a soft landing. In June, the Fed acknowledged falling inflation nationally and chose not to raise interest rates again, characterizing this change as a "pause." To this point, inflation, labor market data, and the Fed's communicated monetary policy plans suggest that the probability of a near-term recession is receding, but the probability of continued inflation above the Federal Reserve's target rate is high.

Prior to the pandemic-induced recession, Colorado had enjoyed more than a decade of strong economic growth, outpacing most other states in the nation across economic indicators, including employment, personal income, and GDP growth. Coming off a period of very strong increases, growth rates for the state are expected to trend closer to the

national average. This forecast anticipates that Colorado's economy will modestly outperform the U.S. economy through 2025, with faster income growth and lower unemployment rates balanced against higher inflation. The forecast expects faster job growth nationally than in Colorado, in part due to the presence of more labor market slack (share of the workforce that is unemployed or underemployed) at the national level.

The labor market in the state and nation remains strong, but tightening monetary policy has triggered isolated job losses in certain industries. Sectors sensitive to interest rates like finance, insurance, and real estate have shed employees as interest rates rise. However, slower, persistent job growth alongside low unemployment rates suggest that a soft landing is possible for most areas of the economy. There are continued downside risks as confidence erodes and monetary policy tightens further. Employment growth is expected to slow in the near term for both Colorado and the U.S.

Regional housing markets in Colorado are expected to remain subdued amidst a high interest rate environment in 2023, while housing affordability will remain a concern for residents of the region. The current housing market in Colorado is forcing low-income families to move out of the metro area, affecting enrollment in the school district. While the school district is seeing a decline in enrollment, it is projected to see an increase in a few years with new housing developments being completed within the boundaries.

Enrollment is a major determinant of required formula funding (total program), since funding is allocated on a per pupil basis. Similarly, assessed values on real property determine a school district's property tax base, which, along with a school district's total program mill levy, is the major determinant of the local share of school district funding.

The District successfully placed a Mill Levy override measure on the November 2018 ballot. The additional funding was used for major capital renovations, a new K-8 school, mechanical upgrades, expansion of instructional programs and to attract and retain highly qualified staff.

### **Major initiatives:**

#### **Student Academic Performance**

Our Competency Based System (CBS) and implementation of the Colorado Academic Standards will continue in the District.

In 2014, the Board of Education engaged in a visioning process to begin conversations on the future of the District. To structure the discussion, the Board reviewed fact-based information and data on student achievement, finances, and enrollment trends. The Board also reviewed perception data gathered from community surveys, focus groups, and interviews. Using this data to inform the direction and focus of the District over the next five years, the Board identified the following priorities:

- Continue and strengthen the success of CBS.
- Maintain current momentum and success for student achievement in the District.

- Establish an accurate perception of WPS in the mind of the public and staff.
- Have the courage to cultivate and sustain a great school district.
- Develop the resources needed by the District, assuming prudent budgeting and resource allocation.

Since implementing a Competency Based System (CBS) in 2009, the District has shown sustained academic growth and has become a recognized leader in educational innovation. CBS requires students to show proficiency or mastery of a learning topic before moving to the next level. It does away with social promotion, which allows too many students to graduate from high school unprepared for the workforce or a college education.

WPS is dedicated to consistently improving the curriculum to engage students through purposeful, project-based approaches, integrating instructional technology to enact new knowledge, and creating a strong school culture to empower children to be great citizens of the world. We are creating opportunities for learners to think, work together, and contribute throughout life. Our goal is to equip our students with the knowledge and skills they will need for the day after graduating from high school.

In conjunction with education researcher Dr. Robert Marzano, Westminster Public Schools has set up a “high Reliability School” framework for schools to ensure that every student has a highly qualified teacher in front of them. The framework is built around a rigorous, measurable program that forces educators to take a hard look at what is working well and where there is need for improvements. It also requires schools to seek community input to see how parents feel about what is going on in the school. To date, four schools have received level 5 certification with the ultimate goal of having all of our schools fully certified.



Recently released information from the Colorado Department of Education showed that in spite of the challenges brought forth by the COVID-19 pandemic, students in Westminster Public Schools (WPS) showed improvement but lost learning from pandemic remains a concern. Statewide 2023 spring tests showed a slight improvement in Math and English Language Arts for Westminster Public Schools students, with the district as a whole showing modestly bigger gains than the state of Colorado. WPS continues to make progress, but there is still work ahead. Students’ upward trajectory is encouraging.

### **Facilities**

Westminster Public Schools provides functional and safe infrastructure and facilities, which make a significant contribution to a positive student and workplace experience. The District’s capital reserve fund seeks to address important safety concerns for mechanical systems, repair or replace decaying capital infrastructure, and it also funds regular maintenance to different buildings. Given the fact that majority of the district’s facilities are over 40 years old (Hodgkins Leadership Academy and Westminster High School were built in 2009, Orchard Park Academy was built in 2021), maintenance costs

can be very expensive; therefore, the District is constantly looking for different revenue sources in order to address these issues.

### **Long-term Financial Planning**

In compliance with District policies, long-term facilities planning and the development of a District-wide Facilities Master Plan is ongoing work, of which, current and accurate data is the foundation.

The WPS community approved a Mill Levy override in November 2018. With this additional funding, the district was able to put in place a new and improved long-term facility plan that included several major school renovations, a new K-8 school, and mechanical upgrades for a few buildings.

### **Financial Policies**

Detailed descriptions of the District's accounting policies are contained in the Notes to the Financial Statements of this report. These policies describe the basis of accounting, funds and accounts used, valuation policies for investments, capital assets and other significant accounting information.

Budgetary control is established at the fund level and it is maintained through the use of an encumbrance accounting system. Encumbrances outstanding at year end lapse, but are generally re-appropriated as part of the following year's budget. Under state law, each school district is required to involve each employee group, the Board of Education, and the District Accountability Committee in the budget development process.

### **Strategic Plan**

Long term planning and strategic visioning are core values that underlie the District's ongoing organizational success. For all of the negative social and economic impacts attributed to COVID-19, the pandemic has stimulated innovation in the education sector. It provided the District the opportunity to reflect on how we responded to the pandemic and what needs to be in place to put us on the road to recovery. This is foundational work established the framework for Destination 2030—the renewal plan.

Destination 2030 focuses on new or ongoing major initiatives by the district. In order for this plan to guide our work, WPS has had to limit its scope to what can plausibly be funded and implemented over the next seven years. Through this plan, WPS recommits to meeting the individual needs of each student by learning from the past to build the future.

Through the Destination 2030 framework, Westminster Public Schools has identified the following goals:

- **Goal 1:** By 2030, Westminster Public Schools will provide, through innovative educational and extracurricular programs, the best student experience in the region as measured by academic achievement, post-secondary and workforce readiness, as well as student engagement, well-being and satisfaction.



- **Goal 2:** By 2030, Westminster Public Schools will be a public school sector leader in addressing Colorado's most pressing environmental challenges as the state moves towards a non-carbon energy future.
- **Goal 3:** Westminster Public Schools will play an active and substantial role in leading a culture of civic engagement that enhances trust in our democracy, in one another, and one that promotes social inclusion by educating a new generation of knowledgeable, inspired, and engaged citizens

### **Awards and Acknowledgements**

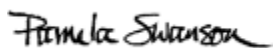
The Government Finance Officers Association of the United States of America and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the District for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2022. This was the seventeenth year in a row the District has received this prestigious award. In order to be awarded a Certificate of Achievement, the District published an easily readable and efficiently organized ACFR. This report satisfied both US GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Programs' requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

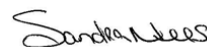
The preparation and completion of this report could not have been accomplished without the direct and indirect contributions of the entire Financial Services Staff. Appreciation and recognition is also extended to our independent audit firm, FORVIS LLP, and its professional audit staff for all the assistance and advice they provide throughout the year.

We would also like to thank the Board of Education for their unfailing support for maintaining the highest standards and professionalism in the management of the District's finances.

Respectfully submitted,



Dr. Pamela Swanson  
Superintendent of Schools



Sandra Nees  
Chief Financial Officer



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Westminster Public Schools  
Colorado**

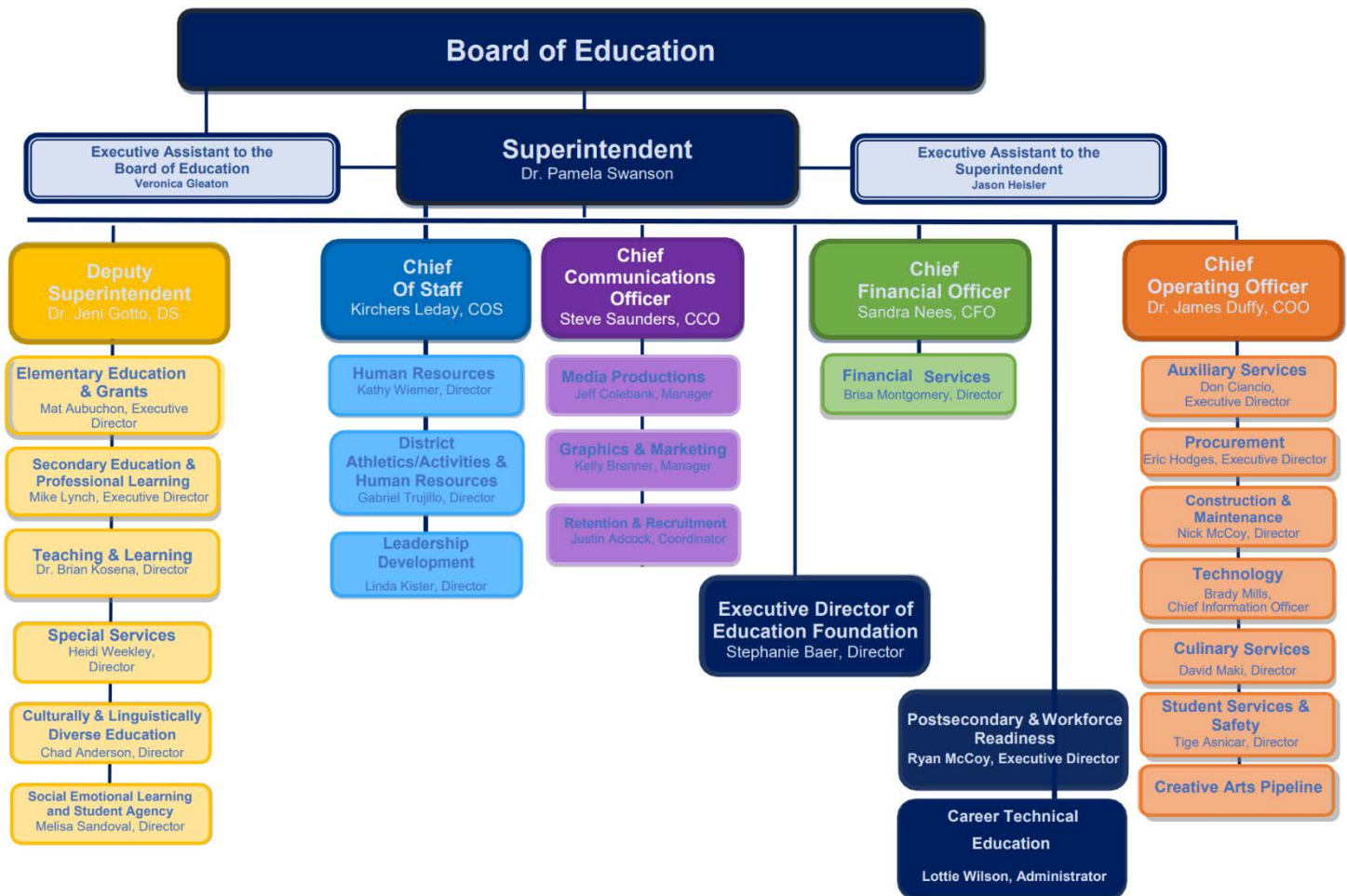
For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2022

*Christopher P. Morill*

Executive Director/CEO

# Westminster Public Schools – 2023-2024 Organizational Chart



This Page Intentionally Blank

---


# FINANCIAL SECTION

---

## Contents:

- Independent Auditor's Report
- Management's Discussion and Analysis
- Basic Financial Statements
- Required Supplemental Information
- Other Supplementary Information





The Financial section may be viewed as a “reporting pyramid.” The financial statements and schedules are presented only as far down the reporting pyramid (in terms of increasing levels of detail) as necessary to (1) report fairly financial position and operating results; (2) demonstrate legal compliance; and (3) assure adequate disclosure.

The levels of the pyramid are:

---

## FINANCIAL SECTION

---

\*\*\* Independent Auditor’s Report:

This is the opinion of the Independent Certified Public Accountants, Forvis, LLP, on the information in the financial section. This audit is to determine that information is fairly presented, complete and in conformance with accounting principles generally accepted in the United States of America (US GAAP).

\*\*\* Management’s Discussion and Analysis:

The Management’s Discussion and Analysis provides a narrative introduction, overview, and analysis of the basic financial statements.

\*\*\* Basic Financial Statements

These statements provide an overview of the financial position of the District as a whole, focusing on major funds instead of fund types and groups. They also serve as an introduction to the more detailed statements and schedules that follow. The notes to the financial statements are an integral part of the basic financial statements and contain the “Summary of Significant Accounting Policies” and other notes necessary for adequate disclosure.

---

## REQUIRED SUPPLEMENTAL INFORMATION

---

In addition to the basic financial statements, a Budgetary Comparison Schedule is required for the General Fund and each of the District’s major special revenue funds. For the year ended June 30, 2023, the District identified the following major funds: General Fund, Government Designated - Purpose Grants Fund, Bond Redemption Fund, and Capital Reserve Fund.

\*\*\* Supplementary Information Combining Individual Fund Financial Statements

These statements and schedules present information on the individual funds where (a) there is only one fund of a specific type, or (b) sufficient detail to assure adequate disclosure is not presented in the basic statements. These statements and schedules are also used to present certain budgetary data.





1801 California Street, Suite 2900 / Denver, CO 80202

P 303.861.4545 / F 303.832.5705

[forvis.com](http://forvis.com)

## Independent Auditor's Report

Board of Education  
Westminster Public Schools  
Westminster, Colorado

### Report on the Financial Statements

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Westminster Public Schools (the District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis of a Matter – Change in Accounting Principle***

As discussed in Note 1 to the financial statements, effective July 1, 2022, the District adopted GASB Statement Number 96, *Subscription-Based Information Technology Arrangements* (GASB 96). Our opinions are not modified with respect to this matter.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.



### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison, pension, and other postemployment benefit information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information such as the combining and individual-nonmajor fund financial statements and budgetary schedules, the Colorado Department of Education Auditor's Integrity Report, and the schedule of expenditures of federal awards required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual-nonmajor fund financial statements and budgetary schedules, the Colorado Department of Education Auditor's Integrity Report, and the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we also have issued our report dated November 15, 2023, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

**FORVIS, LLP**

Denver, Colorado  
November 15, 2023

As management of the Westminster Public Schools, we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal and financial statements, which immediately follow this section.

## **Financial Highlights**

- The liabilities and deferred inflows of resources of the District exceeded its assets and deferred outflows of resources at the close of the most recent fiscal year by \$51.79 million (deficit).
- Governmental activities have an unrestricted net position (deficit) balance of (\$110.80) million.
- The total net position of the District improved by \$4.45 million during fiscal year 2023. The improvement is primarily attributed to reductions in the pension liability.
- Fund balance of the District's governmental funds decreased by \$2.08 million resulting in an ending fund balance of \$98.02 million.
- During the current fiscal year, the fund balance in the District's general fund increased by \$3.02 million.

## **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. Additionally, this report contains other supplementary information and a statistical section to support the basic financial statements

***Government-wide financial statements.*** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances. These statements are prepared in a manner similar to that of a private sector business using the accrual basis of accounting and economic resources measurement focus.

In the government-wide financial statements, the District's activities are presented in one category:

- ***Governmental activities:*** All of the District's basic services are included here, such as instruction, transportation, maintenance and operations, and administration. The School Finance Act of 1994, as amended, made up of property taxes and state equalization, finances most of these activities.

The statement of net position presents information on all of the district's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Over time, trend analysis relating to the increases and decreases in net position may serve as a useful indicator of whether the financial position of the district is improving or deteriorating.

The statement of activities presents information to show the change in the District's net position during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Revenues

and expenses are reported in this statement for certain transactions that will result in cash flows in future fiscal periods.

***Fund financial statements.*** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, similar to other state and local governments, uses fund accounting to assure and demonstrate compliance with legal and governmental accounting requirements. The District has one fund type: governmental funds.

*Governmental funds* are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide statements, fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. The governmental fund balance sheet displays a reconciliation to facilitate this comparison between governmental funds. The reconciliation between the governmental fund statement of revenues, expenditures, and changes in fund balances and governmental activities is provided on a separate schedule.

The District maintains seven individual governmental funds for financial reporting purposes. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, the grants funds, debt service fund, and the capital reserve fund, all of which are considered to be major funds. Data from the other funds is combined in the column labeled "Nonmajor Funds" on both of these statements

***Notes to the financial statements.*** The notes to the basic financial statements provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

***Other information.*** In addition to the basic financial statements and accompanying footnotes, this report also presents required supplementary information, as well as combining and individual fund statements and schedules. Details of original budgets, final budgets, and actual amounts are presented in this section. A statistical section is also presented at the end of this report.

## **Financial Analysis of the District as a Whole**

Net position may serve over time as a useful indicator of the District's financial position. In 2022-23, the District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources by \$51,789,357.

Overall, the District's net position improved \$4,453,307 from the prior fiscal year. This improvement in overall financial position is the direct result of ESSER grant funding, and the annual payment of long-term debt. Net investment in capital assets increased by \$8,338,310 due to

new construction in progress, new lease and subscription assets, the purchase of new capital equipment and vehicles, depreciation, and annual debt payments.

The assets of the District are classified as current and other assets, and capital assets, net of depreciation. Total assets increased by \$957,482. Capital assets not being depreciated had one of the most significant changes with an increase of \$7,4025,044 due to the new projects under construction in progress. Another large change from last year was a \$5,332,602 decrease in the capital assets, net of accumulated depreciation category due to annual depreciation. Property tax receivable decreased by \$1,689,804 due to timely collection of property taxes. The other changes in assets are due to normal operations and were not significant.

Current and noncurrent liabilities are classified based on anticipated liquidation either in the near-term or in the future. Total liabilities increased by \$34,163,303. This decrease in liabilities is the net result of an increase in net pension liability of \$41,445,005, an increase in accounts payable of \$1,250,652, and a decrease in long term debt of \$10,772,507 due to the annual bond payments.

Effective July 1, 2022, the District implemented the provisions of GASB Statement No. 96 "Subscription-Based Information Technology Agreements". This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users. Under this Statement, a government generally should recognize a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability. Fiscal year 2022 was not restated.

Table 1 and 2 provide a summary of the District's Net Position for 2023 compared to 2022:

**Table 1 - Condensed Statement of Net Position**

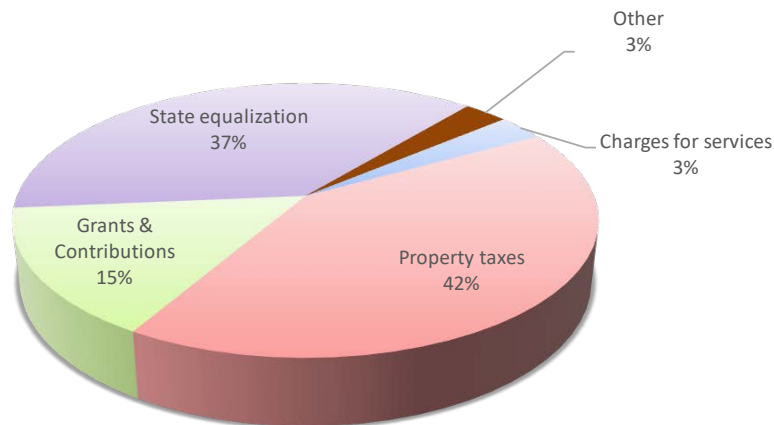
	<b>Total School District</b>	
	<b>2023</b>	<b>2022</b>
<b>Assets</b>		
Current and Other Assets	\$ 107,956,924	\$ 109,248,483
Capital, Lease and Subscription Assets	157,604,347	155,355,306
<b>Total Assets</b>	<b>265,561,271</b>	<b>264,603,789</b>
<b>Deferred Outflows of Resources</b>		
Deferred Loss on Refunding	10,116,667	10,521,333
Deferred Outflows of Resources Related to Pensions	47,396,760	48,116,969
Deferred Outflows of Resources Related to OPEB	1,110,452	1,366,783
<b>Total Deferred Outflows of Resources</b>	<b>58,623,879</b>	<b>60,005,085</b>
<b>Liabilities</b>		
Current Liabilities	9,260,197	7,610,219
Long-Term Liabilities	331,389,274	298,875,949
<b>Total Liabilities</b>	<b>340,649,471</b>	<b>306,486,168</b>
<b>Deferred Inflows of Resources</b>		
Deferred Inflows of Resources Related to Leases	675,561	701,461
Deferred Inflows of Resources Related to Pensions	32,422,509	71,160,729
Deferred Inflows of Resources Related to OPEB	2,226,966	2,503,180
<b>Total Deferred Inflows of Resources</b>	<b>35,325,036</b>	<b>74,365,370</b>
<b>Net Position (deficit)</b>		
Net Investment in Capital Assets	38,916,078	30,577,768
Restricted	20,093,123	18,912,379
Unrestricted (deficit)	(110,798,558)	(105,732,811)
<b>Total Net Position (deficit)</b>	<b>\$ (51,789,357)</b>	<b>\$ (56,242,664)</b>

**Table 2 - Changes in Net Position**

	<b>Total School District</b>	
	<b>2023</b>	<b>2022</b>
<b>Revenues</b>		
Program revenues		
Charges for services	\$ 4,716,452	\$ 4,268,361
Operating Grants & Contributions	23,496,014	42,258,991
Capital Grants & Contributions	-	99,161
General revenues		
Property Taxes	64,265,884	63,841,995
State Equalization	57,993,082	54,982,371
Other	4,410,269	1,639,975
<b>Total Revenues</b>	<b>154,881,701</b>	<b>167,090,854</b>
<b>Expenses</b>		
Instruction	70,427,422	47,049,657
Pupil & Instructional Services	21,094,287	15,628,431
Administration & Business	17,896,517	11,601,586
Maintenance & Operations	12,847,519	8,948,480
Transportation	4,187,696	2,166,606
Nutrition Services	7,398,780	6,025,611
Other	16,576,173	12,080,106
<b>Total expenses</b>	<b>150,428,394</b>	<b>103,500,477</b>
Change in Net Position	4,453,307	63,590,377
Beginning Net Position	(56,242,664)	(119,833,041)
<b>Ending Net Position</b>	<b>\$ (51,789,357)</b>	<b>\$ (56,242,664)</b>

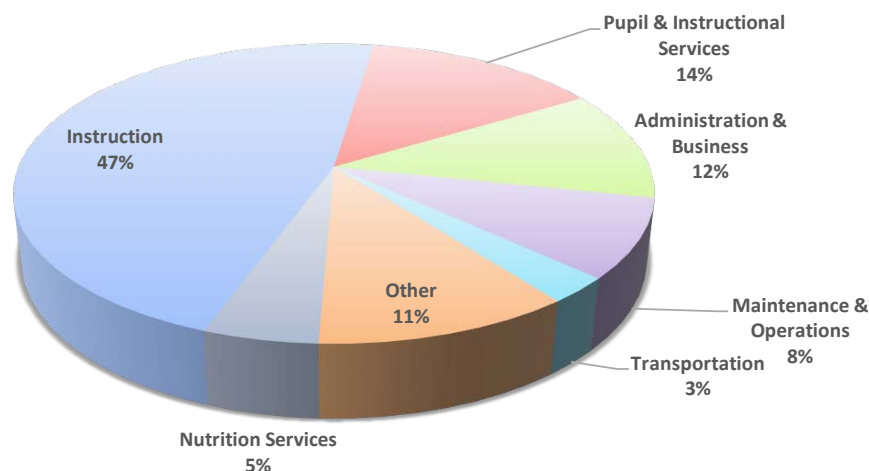
Table 3 shows the different sources of revenues for fiscal year 2022-23. State equalization and property taxes accounted for most of the District's total revenue, with each contributing 37 percent and 42 percent, respectively. Another 21 percent came from state and federal grants for specific programs and COVID related expenses, and the remainder from fees charged for services and miscellaneous sources.

**Table 3**  
**Sources of Revenues for Fiscal Year 2022-23**



The District's expenses are predominantly (69%) related to instructing, caring for (pupil and instructional services), transporting and feeding students (nutrition services). (See Table 4). The District's administrative and business activities accounted for 12 percent of total costs, while other expenses accounted for the remaining 19 percent. Expenditures are comparable to prior year.

Table 4  
Expenses for Fiscal Year 2022-23



### **Governmental Activities**

The primary source of operating revenue for school districts comes from the School Finance Act of 1994 (SFA) as amended. For fiscal year 2023-2024, under the SFA, the District received \$9,994 per funded student. In fiscal year 2022-23 the pupil count (PK-12) was 8,004, which is a small decrease from the prior year.

Due to the economic downturn and Colorado's associated budget crisis, the School Finance Act implemented a budget stabilization factor (formerly called the negative factor) for program funding in fiscal year 2010-11. The impact of the budget stabilization factor for Westminster Public Schools has been substantial and has resulted in more than \$130 million in decreased funding over the past twelve years. The District lost \$3,567,123 in revenue during year 2022-23 due to the budget stabilization factor.

Funding for the SFA comes from three different sources: property taxes, specific ownership tax and state equalization.

State law allows school districts to obtain an additional 25 percent of SFA program funding from local property taxes. This is accomplished by successfully passing a mill levy override ballot question. The District's taxpayers have approved three different mill levies in the years 1988, 2003 and 2018. The main purpose of these additional funds is to go towards operating expenditures of the District. The District's assessed valuation generated \$25.97 million in mill levy override property taxes in fiscal year 2022-23.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. Table 5 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by

unrestricted state equalization and property taxes.

**Table 5 - Governmental Activities**

	Total Cost of Services		Net Cost of Services	
	2023	2022	2023	2022
Instruction	\$ 70,427,422	\$ 47,049,657	\$ 54,082,377	\$ 21,815,392
Pupil & Instructional Services	21,094,287	15,628,431	19,028,883	8,699,068
Administration & Business	17,896,517	11,601,586	17,268,180	9,737,797
Maintenance & Operations	12,847,519	8,948,480	14,008,748	8,362,450
Transportation	4,187,696	2,166,606	2,843,512	1,011,581
Nutrition Services	7,398,780	6,025,611	1,776,162	(743,953)
Other	16,576,173	12,080,106	13,208,066	7,991,629
<b>Total Expenses</b>	<b>\$ 150,428,394</b>	<b>\$ 103,500,477</b>	<b>\$ 122,215,928</b>	<b>\$ 56,873,964</b>

The cost of all *governmental* activities this year was \$150,428,394

- Some of the cost was financed by the users of the District's programs (\$4,716,452).
- The federal and state government subsidized certain programs and COVID related expenses with grants and contributions (\$23,496,014).
- Most of the costs (\$122,215,928), however, were financed by State and District taxpayers.

## **Financial Analysis of the District's Funds**

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related laws and regulations.

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. In particular, unassigned fund balance may serve as a useful measure of the District's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the School District, or a group or individual that has been delegated authority to assign resources for use for a particular purpose School District's Board of Education.

All governmental funds have total revenues of \$165,990,502 and expenditures of \$168,412,451. As of June 30, 2023, the district reported a total fund balance of \$98,021,894, a decrease of \$2,075,833 from the previous year. This decrease was mainly in the capital reserve fund as there are several ongoing construction projects, including Ranum Re-imagined. The restricted fund balance is available for spending on purposes imposed by external entities or contracts. For more information on the district's restrictions, commitments, and assignment of fund balance, refer to Note 1 of the basic financial statements.

The General Fund is the District's primary operating fund and the largest source of day-to-day service delivery, with the majority of funding received from the School Finance Act in the form of per pupil revenue and property taxes. The general fund total fund balance increased by \$3,020,900 in the 2022-23 school year. The increase was mainly due to a significantly reduced Certificates of Participation payment (as a result of debt refinancing and payment deferral), and increased state and local revenues.



The Bond Redemption Fund had an increase of \$544,347 in fund balance due to normal fluctuation in property tax collections. The collected fund balance at June 30, 2023 will be used to meet the required principal and interest payments in December 2023.

The Capital Reserve Fund had a significant decrease in fund balance during the 2022-23 school year. This decrease of \$4,713,050 was due to large payments made for construction projects across the district.

Nonmajor funds fund balance decreased by \$928,030, with Nutrition Services accounting for majority of this decrease due to the ending of the Seamless Summer option, that was in effect from March 2020 to May 2022. This COVID-related program provided free breakfast and lunch to all school district students, which resulted in increased meal reimbursements for the school district.

The Government Designated-Purpose Grants fund had a \$2,256,237 decrease in revenues and expenditures due to the expiration of several COVID related grants.

### ***General Fund Budgetary Highlights***

The District's budget is prepared according to Colorado law. The most significant budgeted fund is the General Fund. By law, the District is able to amend the original budget by January 31<sup>st</sup> of every year. In the 2022-23 school year management presented an amended budget to the Board of Education to account for budgetary differences such as equalization payments, property tax revenues, grant funding and interfund transfers.

The District's final budget usually differs from the original budget due to the allocation of carry forward appropriations for various purposes (e.g. purchases on order) and supplemental appropriations approved during the fiscal year.

***Revenue*** - Actual general fund revenues were \$8.5 million higher compared to the final approved budget. This is a 7% variance compared to the budgeted amount of \$122.1 million. This difference is primarily due to the increased state on behalf payment to PERA, higher interest earnings due to market performance, an increase in the BOCES insurance pool equity allocation and higher tax revenue as a result of high assessed valuation.

***Expenditures*** – General fund expenditures were \$.8 million over budget. This is the direct result of the district being required to recognize its proportionate share of a larger than anticipated payment to PERA from the State of Colorado per SB 18-200.

## **Capital Assets and Debt Administration**

By the end of 2022-23, the District had invested a total of \$157,604,347 million in land, buildings, equipment, transportation vehicles, lease and subscription assets and construction in progress.

**Table 6 - Capital Assets (Net of Depreciation and Amortization)**

	<b>Total School District</b>	
	<b>2023</b>	<b>2022</b>
Land	\$ 1,703,416	\$ 1,703,416
Buildings	140,491,605	147,683,123
Equipment/Transportation	6,917,586	5,058,670
Lease and Subscription Assets	577,442	397,843
Construction in Progress	7,914,298	512,254
<b>Totals</b>	<b>\$ 157,604,347</b>	<b>\$ 155,355,306</b>

Additional information on the District's capital assets can be found in Note (6) of this report.

### ***Long-Term Debt***

At year-end of 2022-23, the District had outstanding long-term debt obligations for bonds, Certificates of Participation, and leased and subscription liabilities in the amount of \$127.8 million.

**Table 7 - Outstanding Debt, at Year End**

	<b>Total School District</b>	
	<b>2023</b>	<b>2022</b>
General Obligation Bonds	\$ 32,830,000	\$ 40,595,000
Certificates of Participation	94,525,000	94,525,000
Lease and Subscription Liabilities	444,117	411,126
<b>Total</b>	<b>\$ 127,799,117</b>	<b>\$ 135,531,126</b>

Additional information on the District's long-term debt can be found in Note (8) of this report.

## **Factors Bearing on the District's Future**

At the time these financial statements were prepared and audited, the District was aware of a few existing circumstances that could significantly affect its financial health in the future:

- In preparing both the 2023 adopted and amended budget, the District seeks guidance from many sources for an overall economic outlook. Those sources include the Governor's budget request, student projections, and economic developments in Westminster.
- The actual funded pupil count for fiscal year 2023-24 will be submitted to the Colorado Department of Education by November 10, 2023. Enrollment is a basic component of the District's total funding, therefore, an unexpected decrease in student enrollment would negatively impact the District's financial health. Most school districts in the Denver metro area have faced an enrollment shortfall during the last 3 years due to the COVID pandemic. Districts were hopeful that enrollment would increase in year 2022-23, but that was not the case.
- As a result of the projected revenue shortfall at the state level, the state modified the School Finance Act for the fiscal year 2022-23. This modification is called "Budget Stabilization Factor", which resulted in almost \$3.57 million of lost revenue for Westminster Public Schools compared to the unadjusted School Finance Act funding level.

- There are many development projects in the region that do not involve District properties, but will impact our community. Some of these projects include construction for retail and commercial space, parks and community gardens, family homes, apartment units and condos.
- As a result of the spread of the SARS-CoV-2 virus and the incidence of COVID-19, economic uncertainties have arisen which may affect the financial position results of operations and cash flows of the District in future years. The duration of these uncertainties and the ultimate financial effects cannot be reasonably estimated at this time.
- In August 2023, Dr. Pamela Swanson, Superintendent of Schools, announced that the 2023-24 school year would be her last year as the District's leader. The Board of Education will be in charge of hiring a new Superintendent for the 2024-25 school year.
- The most significant measure of District success will be the continued academic performance of our students. While the District continues to show success in our competency-based model, state and federal mandates continue to be a challenge. The District is dedicated to improving student achievement.

### **Contacting the District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, parents, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Financial Services Office, Westminster Public Schools, 6933 Raleigh Street, Westminster, Colorado 80031.

This Page Intentionally Blank

---

# BASIC FINANCIAL STATEMENTS

---

BASIC FINANCIAL  
STATEMENTS



This Page Intentionally Blank

**Westminster Public Schools**  
**Statement of Net Position**  
**June 30, 2023**

	<b>Governmental Activities</b>
<b>ASSETS</b>	
Cash and Investments	\$ 97,103,078
Property Tax Receivable	2,578,449
Lease Receivable	717,923
Other Receivables	86,909
Due from Other Governments	3,560,549
Inventory	292,619
Deposits and Prepaid Items	4,680
Restricted Assets, Deposits in Insurance Pool	3,612,717
Capital Assets Not Being Depreciated	9,617,714
Capital Assets, Net of Accumulated Depreciation	147,409,191
Lease and Subscription Assets, Net of Accumulated Amortization	577,442
<b>Total Assets</b>	<b>265,561,271</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred Loss on Refunding	10,116,667
Deferred Outflows of Resources Related to Pensions	47,396,760
Deferred Outflows of Resources Related to OPEB	1,110,452
<b>Total Deferred Outflows of Resources</b>	<b>58,623,879</b>
<b>LIABILITIES</b>	
Accounts Payable	1,670,160
Interest Payable	4,841
Accrued Salaries and Benefits	6,394,068
Accrued Interest Payable	360,727
Unearned Revenue	830,401
Noncurrent Liabilities	
Due Within One Year - Long Term Debt	10,988,355
Due in More Than One Year - Long Term Debt	126,089,627
Net OPEB Liability	6,401,689
Net Pension Liability	187,909,603
<b>Total Liabilities</b>	<b>340,649,471</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred Inflows of Resources Related to Leases	675,561
Deferred Inflows of Resources Related to Pensions	32,422,509
Deferred Inflows of Resources Related to OPEB	2,226,966
<b>Total Deferred Inflows of Resources</b>	<b>35,325,036</b>
<b>Net Position:</b>	
Net Investment in Capital Assets	38,916,078
Restricted for:	
Debt Service	11,484,198
TABOR	3,832,687
Future Insurance Claims	3,814,870
Colorado Preschool Project	961,368
Unrestricted	(110,798,558)
<b>Total Net Position</b>	<b>\$ (51,789,357)</b>

The accompanying notes are an integral part of this statement

**Westminster Public Schools**  
**Statement of Activities**  
**For the Year Ended June 30, 2023**

		Program Revenues		
		Charges for	Operating	Capital
	Expenses	Services	Grants and	Grants and
			Contributions	Contributions
<b>Primary Government</b>				
<b>Governmental Activities:</b>				
Instruction - Schools	\$ 70,427,422	\$ 2,894,052	\$ 13,450,993	\$ -
Support Services:				
Pupil Services	9,826,006	-	3,268,470	-
Instructional Staff	11,268,281	-	850,974	-
General Administration	1,880,039	-	(174,001)	-
School Administration	11,272,573	-	(832,767)	-
Business Services	4,743,905	-	(418,935)	-
Maintenance/Operations	12,847,519	-	(1,161,229)	-
Pupil Transportation	4,187,696	-	1,344,184	-
Central Supporting Services	11,629,388	-	893,069	-
Nutrition Services	7,398,780	216,472	5,406,146	-
Community Services	3,363,595	1,605,928	869,110	-
Total Support Services	78,417,782	1,822,400	10,045,021	-
Interest and Other Fiscal Charges	1,583,190	-	-	-
<b>Total Governmental Activities</b>	<b>\$ 150,428,394</b>	<b>\$ 4,716,452</b>	<b>\$ 23,496,014</b>	<b>\$ -</b>

**General Revenues:**

Property taxes levied for:

    General Purposes

    Mill Levy Override

    Debt Services

Specific Ownership Taxes

Equalization Entitlement (Unrestricted)

Investment Earnings

Miscellaneous

**Total General Revenues**

**Changes in Net Position**

**Net Position - Beginning**

**Net Position - Ending**

The accompanying notes are an integral part of this statement



**Net (Expenses) Revenues and  
Changes in Net Position**

**Governmental  
Activities**

\$	(54,082,377)
	(6,557,536)
	(10,417,307)
	(2,054,040)
	(12,105,340)
	(5,162,840)
	(14,008,748)
	(2,843,512)
	(10,736,319)
	(1,776,162)
	(888,557)
	(66,550,361)
	(1,583,190)
	(122,215,928)

	25,927,566
	25,973,195
	8,402,260
	3,962,863
	57,993,082
	3,256,911
	1,153,358
	126,669,235

	4,453,307
	(56,242,664)
\$	(51,789,357)

**Westminster Public Schools**  
**Balance Sheet - Governmental Funds**  
**June 30, 2023**

	<b>General</b>	<b>Governmental Designated- Grants Fund</b>	<b>Bond Redemption</b>	<b>Capital Reserve</b>	<b>Total Nonmajor Funds</b>	<b>Total Governmental Funds</b>
<b>Assets</b>						
Cash and Investments	\$ 53,061,660	\$ -	\$ 11,211,827	\$ 27,786,160	\$ 5,043,431	\$ 97,103,078
Property Tax Receivable	2,245,914	-	332,535	-	-	2,578,449
Lease Receivable	717,923	-	-	-	-	717,923
Accrued Interest Receivable	1,788	-	-	-	-	1,788
Other Receivables	85,121	-	-	-	-	85,121
Due from Other Governments	-	2,984,944	-	-	575,605	3,560,549
Due from Other Funds	1,299,423	-	-	-	-	1,299,423
Inventories	234,479	-	-	-	58,140	292,619
Deposits/Prepaid Expenditures	4,680	-	-	-	-	4,680
Restricted Assets - Deposits in Insurance Pool	3,612,717	-	-	-	-	3,612,717
<b>Total Assets</b>	<b>\$ 61,263,705</b>	<b>\$ 2,984,944</b>	<b>\$ 11,544,362</b>	<b>\$ 27,786,160</b>	<b>\$ 5,677,176</b>	<b>\$ 109,256,347</b>
<b>Liabilities</b>						
Accounts Payable	\$ 214,920	\$ 318	\$ -	\$ 1,275,661	\$ 179,261	\$ 1,670,160
Interest Payable	4,841	-	-	-	-	4,841
Due to Other Funds	-	1,299,423	-	-	-	1,299,423
Accrued Salaries and Benefits	5,383,166	855,089	-	-	155,813	6,394,068
Unearned Revenue	-	830,114	-	-	287	830,401
<b>Total Liabilities</b>	<b>5,602,927</b>	<b>2,984,944</b>	<b>-</b>	<b>1,275,661</b>	<b>335,361</b>	<b>10,198,893</b>
<b>Deferred Inflows of Resources</b>						
Unavailable Revenue - Leases	675,561	-	-	-	-	675,561
Unavailable Revenue - Property Taxes	299,835	-	60,164	-	-	359,999
<b>Total Deferred Inflows of Resources</b>	<b>975,396</b>	<b>-</b>	<b>60,164</b>	<b>-</b>	<b>-</b>	<b>1,035,560</b>
<b>Fund Balances</b>						
Nonspendable						
Inventories and Prepaid Expenditures	239,159	-	-	-	58,140	297,299
Restricted for						
TABOR	3,832,687	-	-	-	-	3,832,687
Colorado Preschool Project	961,368	-	-	-	-	961,368
Debt Service	-	-	11,484,198	-	-	11,484,198
Future Insurance Claims	3,814,870	-	-	-	-	3,814,870
Future Capital Projects	-	-	-	26,510,499	-	26,510,499
Assigned for						
Contingency Reserve	6,439,941	-	-	-	-	6,439,941
Subsequent Year's Expenditures	9,143,964	-	-	-	-	9,143,964
Other Purposes	865,597	-	-	-	5,283,675	6,149,272
Unassigned	29,387,796	-	-	-	-	29,387,796
Total Fund Balances	<b>54,685,382</b>	<b>-</b>	<b>11,484,198</b>	<b>26,510,499</b>	<b>5,341,815</b>	<b>98,021,894</b>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<b>\$ 61,263,705</b>	<b>\$ 2,984,944</b>	<b>\$ 11,544,362</b>	<b>\$ 27,786,160</b>	<b>\$ 5,677,176</b>	<b>\$ 109,256,347</b>

The accompanying notes are an integral part of this statement

**Westminster Public Schools**  
**Reconciliation of the Governmental Funds Balance Sheet**  
**With the Statement of Net Position**  
**June 30, 2023**

<b>Fund balances - total governmental funds</b>	\$ 98,021,894
---	---------------

**Amounts reported for governmental activities in the statement of net position are different because:**

Other deferred inflows of resources are not available to pay for current period expenditures, and therefore, are deferred in the funds	359,999
--	---------

Capital assets used in governmental activities are not current financial resources, and therefore, are not reported in the fund statements

The Cost of Capital Assets is	235,806,107	
Accumulated Depreciation and Amortization is	<u>(78,201,760)</u>	157,604,347

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of:

Certificates of Participation Payable	(94,525,000)	
Certificates of Participation Premium	(8,353,184)	
Deferred Loss on Refunding	10,116,667	
Bonds Payable	(32,830,000)	
Lease and Subscriptions Payable	(444,117)	
Compensated Absences	(925,681)	
Net OPEB Liability	(6,401,689)	
Net Pension Liability	<u>(187,909,603)</u>	(321,272,607)

Deferred outflows and inflows of resources related to pensions and OPEB are applicable to future periods and, therefore, are not reported in the funds

Deferred outflows of resources related to pensions	47,396,760	
Deferred inflows of resources related to pensions	(32,422,509)	
Deferred outflows of resources related to OPEB	1,110,452	
Deferred inflows of resources related to OPEB	<u>(2,226,966)</u>	13,857,737

Interest payable on Certificates of Participation and General Obligation debt is not recorded on the fund statements because it is not a current use of cash. Interest is accrued on the government-wide statements.

(360,727)

<b>Total Net Position - Governmental Activities</b>	<b>\$ <u>(51,789,357)</u></b>
---	-------------------------------

**The accompanying notes are an integral part of this statement**

**Westminster Public Schools**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances-**  
**Governmental Funds**  
**For the Year Ended June 30, 2023**

	<b>General</b>	<b>Government Designated- Purpose Grants</b>	<b>Bond Redemption</b>	<b>Capital Reserve</b>	<b>Total Nonmajor Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues:</b>						
Taxes	\$ 55,863,624	\$ -	\$ 8,402,260	\$ -	\$ -	\$ 64,265,884
Intergovernmental	68,531,898	18,255,935	-	-	5,406,146	92,193,979
Other Grants	-	403,918	-	-	-	403,918
Charges for Services	2,788,836	-	-	-	1,927,616	4,716,452
Investment Earnings	2,970,262	-	286,649	-	-	3,256,911
Other	501,879	-	-	2,459	649,020	1,153,358
<b>Total Revenues</b>	<u>130,656,499</u>	<u>18,659,853</u>	<u>8,688,909</u>	<u>2,459</u>	<u>7,982,782</u>	<u>165,990,502</u>
<b>Expenditures</b>						
Instruction:						
Salaries and Benefits	55,352,562	7,543,495	-	-	579,986	63,476,043
Purchased Services	1,273,694	902,448	-	-	146,123	2,322,265
Supplies and Materials	954,800	291,926	-	-	655,764	1,902,490
Non-Capitalized Equipment	274,821	294,287	-	960,209	-	1,529,317
Other Expenditures	315,046	317	-	-	146,486	461,849
Total Instruction	<u>58,170,923</u>	<u>9,032,473</u>	<u>-</u>	<u>960,209</u>	<u>1,528,359</u>	<u>69,691,964</u>
Support Services:						
Pupil Services	5,879,722	3,824,105	-	-	93,722	9,797,549
Instructional Staff	9,189,466	1,706,981	-	-	314,961	11,211,408
General Administration	1,868,430	2,566	-	-	-	1,870,996
School Administration	10,970,915	203,986	-	20,101	24,473	11,219,475
Business Services	4,433,168	-	-	286,869	2,412	4,722,449
Maintenance/Operations	13,974,374	159,351	-	2,727,547	208,833	17,070,105
Pupil Transportation	2,651,390	971,598	-	551,875	-	4,174,863
Central Supporting Services	8,910,262	1,821,775	-	770,831	170,081	11,672,949
Nutrition Services	-	-	-	735,305	6,663,475	7,398,780
Community Services	718,603	937,018	-	-	1,704,496	3,360,117
Total Support Services	<u>58,596,330</u>	<u>9,627,380</u>	<u>-</u>	<u>5,092,528</u>	<u>9,182,453</u>	<u>82,498,691</u>
Capital Outlay	-	-	-	6,830,972	-	6,830,972
Debt Service - Principal	214,916	-	7,765,000	98,209	-	8,078,125
Debt Service - Interest & Fiscal Charges	922,146	-	379,562	10,991	-	1,312,699
<b>Total Expenditures</b>	<u>117,904,315</u>	<u>18,659,853</u>	<u>8,144,562</u>	<u>12,992,909</u>	<u>10,710,812</u>	<u>168,412,451</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>12,752,184</u>	<u>-</u>	<u>544,347</u>	<u>(12,990,450)</u>	<u>(2,728,030)</u>	<u>(2,421,949)</u>
<b>Other Financing Sources (Uses):</b>						
Subscription Issuance	346,116	-	-	-	-	346,116
Transfers In	-	-	-	8,277,400	1,800,000	10,077,400
Transfers Out	(10,077,400)	-	-	-	-	(10,077,400)
<b>Total Other Financing Sources (Uses)</b>	<u>(9,731,284)</u>	<u>-</u>	<u>-</u>	<u>8,277,400</u>	<u>1,800,000</u>	<u>346,116</u>
<b>Net Change in Fund Balances</b>	<u>3,020,900</u>	<u>-</u>	<u>544,347</u>	<u>(4,713,050)</u>	<u>(928,030)</u>	<u>(2,075,833)</u>
<b>Fund Balances - Beginning</b>	<u>51,664,482</u>	<u>-</u>	<u>10,939,851</u>	<u>31,223,549</u>	<u>6,269,845</u>	<u>100,097,727</u>
<b>Fund Balances - Ending</b>	<u>\$ 54,685,382</u>	<u>\$ -</u>	<u>\$ 11,484,198</u>	<u>\$ 26,510,499</u>	<u>\$ 5,341,815</u>	<u>\$ 98,021,894</u>

The accompanying notes are an integral part of this statement

**Westminster Public Schools**  
**Reconciliation of the Governmental Funds Statement of Revenues, Expenditures**  
**and Changes in Fund Balances with the Statement of Activities**  
**For the Year Ended June 30, 2023**

**Net change in fund balances - total governmental funds** \$ (2,075,833)

**Amounts reported for governmental activities in the statement of activities are different because:**

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation and amortization expense in the statement of activities. This is the amount by which capital outlays exceed depreciation and amortization in the period.

Capital Outlays	11,121,192	
Depreciation and Amortization Expense	<u>(8,872,151)</u>	2,249,041

Certain revenues in the statements of activities do not provide financial resources and are not reported in the statement of activities. This represents the change in deferred inflows of resources related to property tax. (639,852)

Governmental funds report District pension and other post-employment benefits contributions (OPEB) as expenditures. However, in the Statement of Activities, the cost of pension and OPEB earned net of employee contributions is reported as pension and OPEB expense (credit). This is the amount by which pension and OPEB contributions exceeded the costs of benefits earned net of employee contributions (2,722,791)

In the statement of activities, certain operating expenses - compensated absences (vacations) and special termination benefits (early retirement) - are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). This year, vacation earned was more than the amounts used by \$181,224 181,224

Repayment of bonded principal, leases and subscriptions is an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net position and does not affect the statement of activities:

Subscription Proceeds	(346,116)	
Repayment of Lease and Subscription	313,125	
Repayment of Bond Principal	7,765,000	
Amortization of Premium on Certificates of Participation	334,128	
Amortization of Deferred Loss on Refunding	<u>(404,667)</u>	7,661,470

The current operating resources measurement focus in the governmental fund statements does not require the recognition of accrued interest payable for long-term debt. This amount represents the amount of change in interest payable accrued in the government-wide financial statements for long-term general obligation debt. (199,952)

**Change in net position of governmental activities** \$ 4,453,307

**The accompanying notes are an integral part of this statement**

This Page Intentionally Blank

# **Westminster Public Schools**

## **Notes to Basic Financial Statements**

### **NOTE (1) Summary of Significant Accounting Policies**

The financial statements of Westminster Public Schools (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America (US GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the District's accounting policies are described below.

#### **(A) Reporting Entity**

In conformance with Governmental Accounting and Financial Reporting Standards, Westminster Public Schools, Westminster, Colorado, is the reporting entity for financial reporting purposes. The District is the primary government financially accountable for all activities of public school instruction within the geographical area organized as Westminster Public Schools. The District meets the criteria of a primary government: its Board of Education is the publicly elected governing body; it is a legally separate entity; and it is fiscally independent. The District is not included in any other governmental reporting entity.

The financial statements of the District include all funds that are controlled by or dependent upon the Board of Education. Control by or dependence on the Board of Education is determined on the basis of budget adoption, taxing authority, outstanding debt which may be secured by general obligation of the District, and the responsibility of the District to finance debt or make subsidies to funds.

#### **(B) Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the District. For the most part, the effect of interfund activity has been removed from these statements. The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; and
- Grants and contributions that are restricted to meeting the operational or capital requirements of a particular function.

Taxes and other items not properly included among program revenues are reported instead as general revenues. Major individual governmental funds (General Fund, Government Designated-Purpose Grants Fund, Bond Redemption Fund and Capital Reserve Fund) are reported as separate columns in the fund financial statements. The District uses funds to report its financial position and results of operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

#### **(C) Measurement Focus, Basis of Accounting, and Financial Statement Presentations**

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

## **Westminster Public Schools**

### **Notes to Basic Financial Statements**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, operating statements present increases and decreases in net current assets and fund balance as a measure of available spendable resources. This means that only current liabilities are generally included on the balance sheet. Governmental fund revenues are recognized as soon as they are both measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period, or soon enough thereafter, to pay liabilities of the current period. Property tax revenues are considered to be available if collected within 60 days after year end. Other revenues are recognized in the period earned if receipt of the money is expected within a year.

Property and specific ownership taxes are reported as receivables and deferred inflows of resources when levied and as revenues when due for collection in the following year and determined to be available. Grants and entitlement revenues are recognized when compliance with matching requirements is met. A receivable is established when the related expenditures exceed revenue receipts. Grant revenues are considered to be available at the point the expenditure is incurred. Expenditures are recorded when the related fund liability is incurred with the exception of general obligation and capital lease debt service, which is recognized when due and certain sick and retirement pay which is accounted for as expenditures when the employee meets the criteria to be eligible to receive payment.

#### **(D) Fund Accounting**

The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance, revenues, and expenditures. Resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The District reports the following major governmental funds:

- The General Fund is the District’s primary operating fund. It accounts for all financial resources of the District, except those required legally or by sound financial management to be accounted for in another fund.
- The Government-Designated-Purpose Grants Fund maintains a separate accounting for programs funded by federal, state and local grants that sometimes have a different fiscal period than that of the District.
- The Bond Redemption Fund accounts for the resources accumulated and payments made for principal, interest, and related costs on long-term general obligation debt of governmental funds.
- The Capital Reserve Fund is used to account for small capital projects funded by a transfer from the General Fund and sale of capital assets.

#### **(E) Cash and Investments**

The pooled cash concept is used whereby cash balances of each of the District’s funds are pooled and invested in certain investments. Investment income is allocated to the General Fund.

Under Colorado statutes and Board of Education Investment Policy, the District may invest eligible funds in the following securities:

- a. Obligations of the United States and certain U.S. government agencies’ securities;
- b. Certain international agencies’ securities;
- c. General obligation and revenue bonds of U.S. Local Governments;
- d. Banker’s acceptances of certain banks;
- e. Commercial paper holding the highest credit rating category and with a maturity within 180 days;



# Westminster Public Schools

## Notes to Basic Financial Statements

- f. Local government investment pools;
- g. Written repurchase agreements collateralized by certain authorized securities;
- h. Certain money market funds;
- i. Guaranteed investment contracts.

The District may also deposit funds in Colorado financial institutions, which are members of the Federal Deposit Insurance Corporation. Investment in securities with maturities in excess of 180 days is infrequent. State law requires the Board to approve any investment with a maturity in excess of five years. Investments are stated at fair value.

Certain assets are classified as restricted because their use is restricted to liabilities relating to deposits like the insurance pool or are legally restricted like the TABOR reserve, Colorado Preschool Program fund balance, bond payments and COP unspent proceeds.

### **(F) Short-term Interfund Receivables/Payables**

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as due from other funds or due to other funds on the balance sheet.

### **(G) Inventories**

The General Fund and Nutrition Services Fund purchased inventories are stated at average cost. Inventory consists of expendable supplies held for consumption. Expenditures for inventory are recorded upon the consumption of these items by the various schools and departments. Although classified as current assets, fund balance is considered nonspendable for inventory balances.

### **(H) Capital Assets**

General capital assets are those assets that generally result from expenditures in the governmental funds. These assets are reported in the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The District maintains a capitalization threshold of \$10,000. The District does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Improvements are depreciated over the remaining useful lives of the related capital assets. During any construction phase, capitalizable outlays are reported as construction-in-progress on the government-wide Statement of Net Position. There is no depreciation expense for this class of capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives
Land Improvements	20 Years
Buildings and Improvements	10-50 Years
Furniture and Equipment	5-20 Years
Vehicles	8-15 Years

# **Westminster Public Schools**

## **Notes to Basic Financial Statements**

### **(I) Leases**

Leases are defined as the right to use an underlying asset. As lessee, the District recognizes a lease liability and an intangible right-of-use lease asset in the government-wide financial statements at the beginning of a lease unless the lease is considered a short-term lease or transfers ownership of the underlying asset. Right-to-use lease assets are measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less lease incentives and plus ancillary charges necessary to place the asset into service. The right-to-use assets are amortized on a straight-line basis over the shorter of the lease term or useful life of the underlying asset. The lease liability is calculated as the present value of the remaining lease payments expected to be paid/received during the lease term. The District maintains a capitalization threshold of \$50,000.

As lessor, the District recognizes a lease receivable. The lease receivable is measured using the net present value of future lease payments to be received for the lease term and deferred inflow of resources at the beginning of the lease term. Deferred inflows of resources are recognized as inflows on a straight-line basis over the term of the lease. This recognition does not apply to short-term leases, contracts that transfer ownership, leases of assets that are investments, or certain regulated leases.

The District leases approximately 200 square feet of roof space located at 8780 Circle Drive, Westminster, CO 80031 to T-Mobile West, LLC, a Delaware limited liability company. Tenant leases the premises for its equipment, personal property and improvements associated with its wireless communication business. The initial term of the lease is for five years and ends in August 2024. The initial term shall automatically renew for five successive renewal terms of five years each, providing, however, that tenant may elect not to renew.

The total amount of revenue recognized for this lease for the year ended June 30, 2023 is as follows:

Lease revenue	\$ 4,352
Interest revenue	\$21,534

### **(J) Subscription Based Information Technology Agreements (SBITA)**

A SBITA is a contract that conveys control of the right to use another party's (a SBITA vendor's) IT software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in an exchange or exchange-like transaction. If an SBITA is identified, government entities recognize a subscription liability and a subscription asset at the beginning of the subscription term of the SBITA, which occurs when the District obtains control of the right to use the underlying IT asset.

The initial subscription liability is measured as the present value of the total subscription payments expected to be made to the vendor during the subscription term. The total future payments are discounted using the interest rate the vendor charges the school district, which may be the interest rate implicit in the SBITA. If the implicit interest rate is not readily determinable, the District may use an estimated incremental borrowing rate for the present value calculation.

The District amortizes the subscription asset over the shorter of the subscription term or the useful life of the underlying IT asset. Amortization of the subscription asset begins at the commencement of the subscription term and is reported as an outflow of resources by the governmental entity. The District maintains a capitalization threshold of \$50,000.

## **Westminster Public Schools**

### **Notes to Basic Financial Statements**

#### **(K) Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future reporting period(s) and so will not be recognized as an outflow of resources until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future reporting period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### **(L) Compensated Absences**

It is the District's policy to allow various classes of employees to accumulate unused vacation, cumulative leave and sick leave up to a certain maximum amount of hours. All such benefits are accrued when incurred in the government-wide financial statements. A liability for this amount is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Compensated absences are generally liquidated by the General Fund.

Effective January 1, 1991 for classified employees, cumulative leave days will not be accrued from one year to the next except that any employee by election can accumulate up to thirty days maximum. Each June, the classified employees shall receive payment at a predetermined daily rate for all cumulative days accrued but not used during the preceding year. All unpaid cumulative accrued leave balances can be used later or paid at a predetermined daily rate when the employee retires, resigns or is terminated.

Effective September 1990 for certified employees, cumulative leave days will not be accrued from one year to the next except that any employee can accumulate up to sixty days maximum. Each June, the certified employees will receive payment at the starting substitute's rate for all cumulative days accrued but not used during the year. All unpaid cumulative accrued leave balances can be used later or paid at a predetermined daily rate when the employee retires, resigns or is terminated.

The District has recorded the accrued liability for the above mentioned compensated absences in the accompanying financial statements. In the governmental funds, only the amount matured at year-end are accrued and recorded as expenditures.

#### **(M) Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bonds payable are reported net of the applicable bond premium and discount. Bond premiums, discounts, and deferred losses on bond refunding are deferred and amortized over the life of the bonds using the straight line method, which approximates the effective-interest method, and charged to interest expense. The unamortized deferred loss on refunding is reflected as a deferred outflow of resources.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Issuance costs, even if withheld from the actual new proceeds received, are reported as debt services expenditures, in both the government-wide statements and fund financial statements.

# Westminster Public Schools

## Notes to Basic Financial Statements

### (N) Net Position and Fund Balance

**Net Position.** The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

Net investment in capital assets is intended to reflect the portion of net position that is associated with non-liquid, capital assets less outstanding capital asset related debt. The net related debt is the debt less the outstanding liquid assets and any associated unamortized cost.

Restricted net position is subject to restrictions by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provision or enabling legislation.

The District reports the following restricted net position balances:

**Restricted for Debt Service** - Portion of net position that is legally restricted to payment of principal and interest on long-term debt maturing in future years.

**Restricted for TABOR Emergencies** - Emergency reserves have been provided for as required by Article X, Section 20 of the Constitution of the State of Colorado.

**Restricted for Colorado Preschool Project** - Portion of net position that is legally restricted to the Colorado Preschool Program as defined by the School Finance Act of 1994 as amended.

**Restricted for Colorado Insurance Claims** - Portion of net position that is legally restricted for future insurance claims

Unrestricted net position represents assets that do not have any third party limitations on their use.

The District first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

**Fund Balances.** Generally, fund balance represents the difference between assets and liabilities. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- **Nonspendable** fund balances include amounts that cannot be spent because they are (a) not in spendable form or (b) legally or contractually required to be maintained intact.
- **Restricted** fund balances are reported as restricted when there are constraints placed on their use that are either: a) externally imposed by creditors (such as through debt covenant), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.
- **Committed** fund balances can be used only for specific purposes determined by a formal action of the Board of Education. The Board of Education is the highest level of decision-making authority for the District. Commitments may be established, modified, or rescinded only through resolutions approved by the Board of Education.
- **Assigned** fund balances are reported as assigned when amounts are constrained by the District's intent to be used for specific purposes, but are not restricted. Intent should be expressed by (a) the governing body itself or (b) a body or official to which the governing body has delegated the authority to assign amounts to be used for specific purposes. Under the District's current policy, only the Board of Education

## **Westminster Public Schools**

### **Notes to Basic Financial Statements**

may assign amounts for specific purposes, e.g. assigned fund balance for purchases on order for projects that were not completed before year end and will continue in the following school year

- **Unassigned** fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The general fund is the only fund that reports a positive unassigned fund balance amount.

**Flow Assumptions** - When both restricted and unrestricted resources of fund balance are available for use for expenditures incurred, it is the District's policy to use restricted resources first and then unrestricted resources as they are needed. For unrestricted amounts of fund balance, it is the District's policy to use committed and assigned fund balances before using unassigned funds.

#### **(O) Use of Estimates**

The preparation of financial statements, in conformity with US GAAP, requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflow of resources, liabilities, and deferred inflows of resources at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **(P) Interfund Transactions**

Interfund services provided and used are accounted for as revenues and expenditures. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed. All other interfund transactions are reported as interfund transfers. All internal interfund transactions (transfers in/out) are eliminated for presentation purposes on the government-wide statement of activities. Exceptions to this general rule are changes for interfund services that are reasonably equivalent to the services provided.

#### **(Q) Pensions**

Westminster Public Schools participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SCHDTF have been determined on the same basis as they are reported by SCHDTF, using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **(R) Other Post-employment Benefits**

Westminster Public Schools participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined on the same basis as they are reported by SCHDTF, using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

# **Westminster Public Schools**

## **Notes to Basic Financial Statements**

### **(S) New Accounting Standards**

In May 2020, the GASB issued Statement No. 96 “Subscription-Based Information Technology Agreements”. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). Under this Statement, a government generally should recognize a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Effective July 1, 2022, the District implemented the provisions of GASB Statement No. 96. This statement did not have an impact on beginning net position.

In June 2022, the GASB issued Statement No. 101, “Compensated Absences”. This Statement clarifies the recognition and measurement guidance for compensated absences. This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. The requirements of this Statement are effective for financial statements for reporting periods beginning after December 15, 2023. The District is evaluating the impact that adoption of this Statement will have on its financial statements.

### **NOTE (2) Cash and Investments**

#### **(A) Deposits**

**Custodial Credit Risk – Deposits.** Custodial credit risk for deposits is the risk that, in the event of a bank failure, the District’s deposits might not be covered. However, the Colorado Public Deposit Protection Act (PDPA) requires that all deposits of all units of local governments be held at eligible public depositories, whose eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by PDPA. The PDPA allows institutions to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposit as a group. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits.

As of June 30, 2023 the District had bank deposits of \$2,243,497 that were either insured by Federal Depository Insurance or collateralized with securities held by the financial institution’s agent but not in the District’s name and consequently were not exposed to custodial credit risk. Due to outstanding checks and deposits in transit, the general ledger showed a cash balance of (1,025,518) as of June 30, 2023.

#### **(B) Investments and Fair Value**

At June 30, 2023, the district holds investments at COLOTRUST in the amount of \$96,077,481 which are measured at net asset value. The district utilizes one local government investment pool when a high degree of liquidity is prudent. COLOTRUST is a local government investment pool with a stable net asset value (NAV) and its NAV is measured at fair value per share. The State Securities Commissioner administers and enforces all State statutes governing COLOTRUST. COLOTRUST operates similarly to a money market fund and each share is equal in value to \$1.00, although not guaranteed. Investment objectives and strategies focus on safety, liquidity, transparency, and competitive yields through investment in a diversified portfolio of short-term marketable securities. COLOTRUST may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities, certain obligations of the U.S. government agencies and highly rated commercial paper. A designated custodial bank serves as a custodian for COLOTRUST’s portfolio pursuant to a custodian agreement. The custodian acts as a safekeeping agent for COLOTRUST’s investment portfolio and provides services as the depository in connection with direct investments and withdrawals. The custodian’s internal records segregate investments

## **Westminster Public Schools**

### **Notes to Basic Financial Statements**

owned by COLOTRUST. COLOTRUST does not have any limitations or restrictions on participant withdrawals. This is the District's only investment and therefore no investments are held at fair value.

**Custodial Credit Risk** – Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's safekeeping bank must meet the following requirements under District policy: the purchase and sale of securities and repurchase agreements shall be settled on a delivery versus payment basis. Ownership of all securities shall be perfected in the name of the District. Sufficient evidence to title shall be consistent with modern investment, banking and commercial practices. As of June 30, 2023, none of the District's investments were exposed to custodial credit risk.

**Interest Rate Risk** – Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. To manage exposure to this risk, the District's board approved investment policy limits investment maturities to five years or less. The Colorado revised statute 24-75-601 also limits investment maturity to five years or less. None of the District's investments are exposed to interest rate risk.

**Credit Risk** – Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Credit risk in the portfolio is minimized by investing the majority of assets in US Treasury and Instrumentalities which have the support of the US government and failure to receive maturing funds is remote. The District's investment policy does not address credit risk; however, the District follows State statutes which limit investments in U.S. Agency securities to the highest rating issued by nationally recognized statistical rating organizations (NRSROs). None of the District's investments are exposed to credit rate risk.

**Concentration of Credit Risk** – The District's investment policy seeks diversification to reduce overall portfolio risk while attaining market rates of return to enable the District to meet anticipated cash requirements. The District's policy requires that at least 50% of the portfolio will be invested in some combination of U.S. Treasury securities, Federal Instrumentality securities, Repurchase Agreements or Eligible Local Governmental Investment Pools. The 50% requirement in this combination of safe investments assures that the District's credit risk is spread across a variety of securities and that imprudent concentrations will not occur in slightly more aggressive securities. As of June 30, 2023 more than 5% of the District's investments were concentrated in COLOTRUST. These investments were 100% of the District's total investments.

#### **NOTE (3) Property Taxes**

Property taxes attach as an enforceable lien on property on January 1. Property taxes are assessed on December 15 and are levied on property the following January 1. They are payable in full by April 30 or are due in two equal installments on the last day of February and June 15. Adams County bills and collects property taxes for all taxing entities within the county. The property tax receipts collected by the county are remitted to the District in the subsequent month.

# Westminster Public Schools

## Notes to Basic Financial Statements

### NOTE (4) Due To/From Other Funds

The District's claim on cash account holds the cash of all funds. As a result, negative claim on cash balances occur in certain funds and are in essence "financed" by other funds. Positive book cash balances are displayed on the balance sheet as "due from other funds", while negative cash balances are included in "due to other funds" on the balance sheet. Individual balances due to/from other funds at June 30, 2023 are as follows:

Receivable Fund	Payable Fund	Amount
General	Government Designated-Purpose Grants	\$ 1,299,423

### NOTE (5) Interfund Transfers

The principal purpose of the interfund transfers was to fund athletic activities, daycare program and several capital projects. Interfund transfers for the year ended June 30, 2023 were composed of the following:

Transfers Out	Transfers In	Total
General Fund	Nonmajor Governmental Funds	\$ 1,800,000
General Fund	Capital Reserve Fund	8,277,400
Total		<u>\$ 10,077,400</u>

### NOTE (6) Capital and Right-to-Use Lease Assets

The District's capital asset activity for the fiscal year ended June 30, 2023, was as follows:

	Balance as of June 30, 2022	Additions	Deletions	Transfers	Balance as of June 30, 2023
<b>Governmental Activities</b>					
Capital assets not being depreciated:					
Site	\$ 1,703,416	\$ -	\$ -	\$ -	\$ 1,703,416
Construction in progress	512,254	7,784,734	-	(382,690)	7,914,298
Total capital assets not being depreciated	<u>2,215,670</u>	<u>7,784,734</u>	<u>-</u>	<u>(382,690)</u>	<u>9,617,714</u>
Capital assets being depreciated					
Buildings	204,674,442	-	-	-	204,674,442
Equipment/Transportation	17,713,171	2,990,342	(424,804)	382,690	20,661,399
Lease assets	506,436	-	-	-	506,436
Subscription assets	-	346,116	-	-	346,116
Total capital assets, being depreciated	<u>222,894,049</u>	<u>3,336,458</u>	<u>(424,804)</u>	<u>382,690</u>	<u>226,188,393</u>
Less accumulated depreciation:					
Buildings	(56,991,319)	(7,191,518)	-	-	(64,182,837)
Equipment/Transportation	(12,654,501)	(1,514,116)	424,804	-	(13,743,813)
Less accumulated amortization:					
Lease assets	(108,593)	(93,981)	-	-	(202,574)
Subscription assets	-	(72,536)	-	-	(72,536)
Total accumulated depreciation and amortization	<u>(69,754,413)</u>	<u>(8,872,151)</u>	<u>424,804</u>	<u>-</u>	<u>(78,201,760)</u>
Total capital assets, being depreciated net	<u>153,139,636</u>	<u>(5,535,693)</u>	<u>-</u>	<u>-</u>	<u>147,986,633</u>
Governmental activities capital assets, net	<u>\$ 155,355,306</u>	<u>\$ 2,249,041</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 157,604,347</u>



## Westminster Public Schools

### Notes to Basic Financial Statements

Depreciation and amortization expense of \$8,872,151 was charged to the following governmental functions:

Instruction	\$ 4,419,914
Support:	
Pupil Services	446,750
Instructional Staff	698,229
General Administration	141,966
School Administration	833,587
Business Services	336,839
Maintenance/Operations	1,061,794
Pupil Transportation	201,457
Central Supporting Services	677,015
Community Services	54,601
Total	<u>\$ 8,872,151</u>

#### NOTE (7) **Accrued Salaries and Benefits**

Salaries and benefits of certain contractually employed personnel are paid over a twelve-month period from August to July, but are earned during a school year of approximately ten months. The salaries and benefits earned, but unpaid, at June 30, 2023, are estimated to be \$6,394,068. Accordingly, this accrued compensation is reflected as a liability in the accompanying financial statements. This liability includes salaries and benefits related to work performed by hourly employees.

#### NOTE (8) **Long Term Obligations**

In December 2012, the District issued \$63,210,000 of General Obligation Refunding Bonds, Series 2012, with interest rates ranging from 1.5% to 5.0%. The proceeds of the bonds were used to advance refund \$60,730,000 aggregate principal amounts of the District's General Obligation Bonds, Series 2006 and to pay the costs of issuing the Bonds. The refunded portion of the 2006 General Obligation Bonds are considered to be defeased and the 2006 Bond liability has been removed from the government-wide statement of net position.

In February 2013, the District issued \$9,285,000 of General Obligation Refunding Bonds, Series 2013, with interest rates ranging from 2.0% to 3.0%. The proceeds of the bonds were used to advance refund \$8,355,500 aggregate principal amounts of the district's General Obligation Bonds, Series 2006 and to pay the costs of issuing the Bonds. The refunded portion of the 2006 General Obligation Bonds are considered to be defeased and the liability for those bonds has been removed from the government-wide statement of net position.

The 2012 and 2013 bonds were fully paid in December 2022, as scheduled.

#### **Advance Refunding**

In March 2021, the District issued \$34,240,000 of General Obligation Refunding Bonds, Series 2021, with interest rates up to 1%. The proceeds of the bonds were used to advance refund \$31,800,000 aggregate principal amounts of the District's General Obligation Bonds, Series 2012 and 2013 and to pay the costs of issuing the Bonds. The refunded portion of the 2012 and 2013 General Obligation Bonds are considered to be defeased and the liability for those bonds has been removed from the government-wide statement of net position.

# Westminster Public Schools

## Notes to Basic Financial Statements

### Defeasance of debt

In fiscal year 2021, the government defeased general obligation bonds by placing the proceeds of the new bonds in an irrevocable trust account to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the government's financial statements. At June 30, 2023, these general obligation bonds have been fully defeased.

### Annual Requirements

Listed below are annual requirements to amortize all general obligation bonds at June 30:

Year Ending				
June 30,	Principal	Interest	Total	
2024	\$ 8,140,000	\$ 185,331	\$	8,325,331
2025	8,150,000	153,887		8,303,887
2026	8,195,000	105,354		8,300,354
2027	8,345,000	37,802		8,382,802
Principal Due	\$ 32,830,000	\$ 482,374	\$	33,312,374

### Leases

In July 2021, the District entered into a 5-year agreement for the right to use 63 copy machines. The district used a discount rate of 3% to calculate the future minimum lease payments and the reported lease liability, which is the rate stated in the contract. Annual principal and interest requirements to maturity are as follows:

Year Ending				
June 30,	Principal	Interest	Total	
2024	\$ 101,196	\$ 8,004	\$	109,200
2025	104,275	4,926	\$	109,201
2026	107,446	1,753	\$	109,199
Total	\$ 312,917	\$ 14,683	\$	327,600

### Subscription-Based Information Technology Arrangements (SBITAs)

In May 2023, the District entered into a 14-month agreement for the right to use software. The district used a discount rate of 3.98% to calculate the future minimum lease payments and the initial lease liability, which is the incremental borrowing rate. Principal and interest requirements were fully paid in May 2023, therefore, there is no liability reflected in the financial statements for this transaction.

In June 2021, the District entered into a 5-year agreement for the right to use software. The district used a discount rate of 3.69% to calculate the future minimum lease payments and the reported lease liability, which is the incremental borrowing rate. Annual principal and interest requirements to maturity are as follows:

Year Ending				
June 30	Principal	Interest	Total	
2024	\$ 42,159	\$ 3,415	\$	45,574
2025	43,714	1,807		45,521
2026	45,327	139		45,467
Total	\$ 131,200	\$ 5,362	\$	136,562

# Westminster Public Schools

## Notes to Basic Financial Statements

### Certificates of Participation

In February 2019, the District issued \$81,918,287 of Certificates of Participation, Series 2019, with interest rates ranging from 2% to 5%. Proceeds were used to fund major capital projects, including the construction of a brand new K-8 school, building renovations, and mechanical upgrades. Principal and interest payments are due annually on December 1, with final payment due on December 1, 2048. As of June 30, 2023, \$68,540,000 of the 2019 COPs remain outstanding.

In October 27, 2020, the District issued \$25,985,000 of Certificates of Participation, Series 2021, with interest rates ranging from 3.5% to 5.0%. The proceeds of the COPs were used to: 1) advance refund \$3,805,000 aggregate principal amounts of the Certificates of Participation, Series 2019, 2) reduce COP principal payments for 2021, 2022 and 2023, 3) provide the school district with a \$12,000,000 cash inflow in order to fund the Capital Reserve yearly transfer for the upcoming three years, and 4) pay the costs of issuing the COPs. The refunded portion of the 2019 Certificate is considered to be defeased and the liability for those certificates has been removed from the government-wide statement of net position. As of June 30<sup>th</sup>, 2023, \$25,985,000 of the series 2021 COP's remain outstanding.

### Defeasance of Certificates of Participation

In fiscal year 2021, the government defeased certain Certificates of Participation by placing the proceeds of the new COPs in an irrevocable trust account to provide for all future debt service payments on the old COPs. Accordingly, the trust account assets and the liability for the defeased COPs are not included in the government's financial statements. At June 30, 2023, these COPs have been fully defeased.

The tables below identify remaining principal and interest due on the outstanding COPs as of June 30, 2023.

COP payments, to maturity, are as follows:

Year Ending			
June 30	Principal	Interest	Debt Service
2024	\$ 2,105,000	\$ 4,081,718	\$ 6,186,718
2025	2,200,000	3,981,418	6,181,418
2026	2,305,000	3,876,417	6,181,417
2027	2,410,000	3,766,492	6,176,492
2028	2,520,000	3,651,492	6,171,492
2029-2033	14,515,000	16,330,988	30,845,988
2034-2038	18,095,000	12,733,923	30,828,923
2039-2043	22,180,000	8,615,483	30,795,483
2044-2048	23,805,000	3,618,665	27,423,665
2049	4,390,000	104,300	4,494,300
	\$ 94,525,000	\$ 60,760,896	\$ 155,285,896

## Westminster Public Schools

### Notes to Basic Financial Statements

Following is a summary of long-term debt transactions of the District for the year ended June 30, 2023:

	June 30, 2022	Additions	Deletions	June 30, 2023	Due in One Year
<b>Governmental activities:</b>					
General Obligation Bond	\$ 40,595,000	\$ -	\$ 7,765,000	\$ 32,830,000	\$ 8,140,000
Lease Liabilities	411,126	-	98,209	312,917	101,196
Subscription Liabilities	-	346,116	214,916	131,200	42,159
Certificates of Participation	94,525,000	-	-	94,525,000	2,105,000
Certificates of Participation - Premium	8,687,312	-	334,128	8,353,184	-
Compensated Absences	1,106,905	3,259,785	3,441,008	925,681	600,000
<b>Total</b>	<b>\$ 145,325,343</b>	<b>\$ 3,605,901</b>	<b>\$ 11,853,261</b>	<b>\$ 137,077,982</b>	<b>\$ 10,988,355</b>

Compensated absences of the governmental activities are expected to be liquidated with revenues of the General Fund.

### Legal Debt Margin

Colorado State Law states that a District may not have outstanding general obligation bonded debt in excess of 20% of its assessed property valuation or 6% of its actual property value, whichever is greater. The calendar year 2023 actual valuation is \$9,434,112,433 and maximum debt limit at June 30, 2023 is \$566,046,746 leaving a legal debt margin of \$533,216,746.

### NOTE (9) Defined Benefit Pension Plan

#### Summary of Significant Accounting Policies

*Pensions.* Westminster Public Schools participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### General Information about the Pension Plan

*Plan description.* Eligible employees of the Westminster Public Schools are provided with pensions through the SCHDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided as of December 31, 2022.* PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at

## Westminster Public Schools

### Notes to Basic Financial Statements

retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

*Contributions provisions as of June 30, 2023:* Eligible employees of, Westminster Public Schools and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 11.00% of their PERA-includable salary during the period of July 1, 2022 through June 30, 2023. Employer contribution requirements are summarized in the table below:

## Westminster Public Schools

### Notes to Basic Financial Statements

	July 1, 2022 Through June 30, 2023
Employer contribution rate	11.40%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02%)
Amount apportioned to the SCHDTF	10.38%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.50%
<b>Total employer contribution rate to the SCHDTF</b>	<b>20.38%</b>

Note: Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and Westminster Public Schools is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from Westminster Public Schools were \$16,843,432 for the year ended June 30, 2023.

For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute a \$225 million (actual dollars) direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. House Bill (HB) 22-1029, instructed the State treasurer to issue an additional direct distribution to PERA in the amount of \$380 million (actual dollars), upon enactment. The July 1, 2023, payment is reduced by \$190 million (actual dollars) to \$35 million (actual dollars). The July 1, 2024, payment will not be reduced due to PERA's negative investment return in 2022. Senate Bill (SB) 23-056, enacted June 2, 2023, requires an additional direct distribution of approximately \$14.5 million (actual dollars), for a total of approximately \$49.5 million (actual dollars) to be contributed July 1, 2023.

#### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability for the SCHDTF was measured as of December 31, 2022, and the total pension liability (TPL) used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll-forward the TPL to December 31, 2022. Westminster Public Schools proportion of the net pension liability was based on Westminster Public Schools contributions to the SCHDTF for the calendar year 2022 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

Pension liabilities of the governmental activities are expected to be liquidated with revenues of the General Fund.

At June 30, 2023 the Westminster Public Schools reported a liability of \$187,909,603 for its proportionate share of the net pension liability that reflected an increase for support from the State as a nonemployer contributing entity. The amount recognized by Westminster Public Schools as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with Westminster Public Schools were as follows:

**Westminster Public Schools**  
Notes to Basic Financial Statements

Westminster Public Schools proportionate share of the net pension liability	\$ 187,909,603
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with Westminster Public Schools	54,758,747
Total	\$ 242,668,350

At December 31, 2022, Westminster Public Schools proportion was 1.03 percent, which was a decrease of .23 from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023 the District recognized pension expense (credit) of \$20,275,637 and revenue of \$4,669,507 for support from the State as a nonemployer contributing entry. At June 30, 2023 Westminster Public Schools reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 1,778,362	\$ -
Changes of assumptions or other inputs	3,328,492	-
Net difference between projected and actual earnings on pension plan investments	25,243,182	-
Changes in proportionate share	8,610,604	32,422,509
School contributions subsequent to the measurement date	8,436,119	N/A
	\$ 47,396,760	\$ 32,422,509

The \$8,436,119 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year Ended June 30,</b>	<b>Amortization</b>
2024	\$ 11,279,522
2025	(14,304,498)
2026	360,540
2027	9,202,568
Thereafter	-
Total	\$ 6,538,132

## Westminster Public Schools

### Notes to Basic Financial Statements

*Actuarial assumptions.* The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30 %
Real wage growth	0.70 %
Wage inflation	3.00 %
Salary increases, including wage inflation	3.40 – 11.00 %
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25 %
Discount rate	7.25 %
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (compounded annually)	1.00 %
PERA benefit structure hired after 12/31/06 <sup>1</sup>	Financed by the AIR

<sup>1</sup> Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

Pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2021, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.



## Westminster Public Schools

### Notes to Basic Financial Statements

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>30 Year Expected Geometric Real Rate of Return</b>
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
<b>Total</b>	<b>100.00%</b>	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

*Discount rate.* The discount rate used to measure the TPL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in Senate Bill (SB) 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

## Westminster Public Schools

### Notes to Basic Financial Statements

- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- HB 22-1029, effective upon enactment in 2022, required the State treasurer to issue, in addition to the regularly scheduled \$225 million (actual dollars) direct distribution, a warrant to PERA in the amount of \$380 million (actual dollars). The July 1, 2023, direct distribution is reduced by \$190 million (actual dollars) to \$35 million (actual dollars). The July 1, 2024, direct distribution will not be reduced from \$225 million (actual dollars) due to PERA's negative investment return in 2022.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

*Sensitivity of Westminster Public Schools proportionate share of the net pension liability to changes in the discount rate.* The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$245,909,044	\$187,909,603	\$139,474,144

*Pension plan fiduciary net position.* Detailed information about the SCHDTF's FNP is available in PERA's ACFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

### **Defined Contribution Pension Plan**

#### **Voluntary Investment Program (PERAPlus 401(k) Plan)**

*Plan Description* - Employees of the Westminster Public Schools that are also members of the SCHDTF may voluntarily contribute to the Voluntary Investment Program (PERAPlus 401(k) Plan), an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the PERAPlus 401(k) Plan. That report can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports). Some

## **Westminster Public Schools**

### **Notes to Basic Financial Statements**

district employees elect to participate in this plan; the District, however, does not recognize any expenses related to these contributions.

#### **Deferred Compensation Plan (PERAPlus 457 Plan)**

*Plan Description* - Employees of the <Insert Financial Reporting Entity Name> may voluntarily contribute to the Deferred Compensation Plan (PERAPlus 457 Plan), an Internal Revenue Code Section 457 deferred compensation plan administered by PERA. Title 24, Article 51, Part 16 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the PERAPlus 457 Plan. That report can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports). Some district employees elect to participate in this plan; the District, however, does not recognize any expenses related to these contributions.

#### **NOTE (10) Defined Benefit Other Post employment Benefit (OPEB) Plan**

##### **Summary of Significant Accounting Policies**

*OPEB.* Westminster Public Schools participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

##### **General Information about the OPEB Plan**

*Plan description.* Eligible employees of the Westminster Public Schools are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided.* The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

## **Westminster Public Schools**

### Notes to Basic Financial Statements

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

#### *PERA Benefit Structure*

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

*Contributions.* Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 % of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the Westminster Public Schools is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from Westminster Public Schools were \$829,118 for the year ended June 30, 2023.

# Westminster Public Schools

## Notes to Basic Financial Statements

### (A) OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023, the Westminster Public Schools reported a liability of \$6,401,689 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2022, and the total OPEB liability used to calculate the net OPEB liability (TOL) was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll-forward the TOL to December 31, 2022. The Westminster Public Schools proportion of the net OPEB liability was based on Westminster Public Schools contributions to the HCTF for the calendar year 2022 relative to the total contributions of participating employers to the HCTF.

OPEB liabilities of the governmental activities are expected to be liquidated with revenues of the General Fund.

At December 31, 2022, the Westminster Public Schools proportion was .78 percent, which was a decrease of .04 from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the Westminster Public Schools recognized OPEB expense (credit) of (\$124,416) in addition to contributions. At June 30, 2023, the Westminster Public Schools reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 832	\$ 1,548,143
Changes of assumptions or other inputs	102,892	706,548
Net difference between projected and actual earnings on pension plan investments	-	(391,003)
Changes in proportionate share	599,139	363,278
School contributions subsequent to the measurement date	407,589	N/A
	<b>\$ 1,110,452</b>	<b>\$ 2,226,966</b>

\$407,589 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Year Ended June 30,</b>	<b>Amortization</b>
2024	\$ (506,769)
2025	(500,002)
2026	(181,307)
2027	(55,113)
2028	(226,545)
Thereafter	(54,367)
Total	<b>\$ (1,524,103)</b>

# Westminster Public Schools

## Notes to Basic Financial Statements

### *Actuarial assumptions.*

The TOL in the December 31, 2022 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30 percent
Real wage growth	0.70 percent
Wage inflation	3.00 percent
Salary increases, including wage inflation	3.40 -11.00 percent
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	6.50 percent in 2022, gradually decreasing to 4.50% in 2030
Medicare Part A premiums	3.75 percent in 2022, gradually increasing to 4.50 percent in 2029

The TOL for the HCTF, as of the December 31, 2022, measurement date, was adjusted to reflect the disaffiliation, allowable under C.R.S. § 24-51-313, of Tri-County Health Department (TriCounty Health), effective December 31, 2022. As of the close of the 2022 fiscal year, no disaffiliation payment associated with Tri-County Health was received, and therefore no disaffiliation dollars were reflected in the FNP as of the December 31, 2022, measurement date.

Beginning January 1, 2022, the per capita health care costs are developed by plan option; based on 2022 premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, the UnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors are then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

### **Age-Related Morbidity Assumptions**

<b>Participant Age</b>	<b>Annual Increase (Male)</b>	<b>Annual Increase (Female)</b>
65-69	3.0%	1.5%
70	2.9%	1.6%
71	1.6%	1.4%
72	1.4%	1.5%
73	1.5%	1.6%
74	1.5%	1.5%
75	1.5%	1.4%
76	1.5%	1.5%
77	1.5%	1.5%
78	1.5%	1.6%
79	1.5%	1.5%
80	1.4%	1.5%
81 and	0.0%	0.0%

**Westminster Public Schools**  
Notes to Basic Financial Statements

Sample Age	MAPD PPO #1 with Medicare Part A		MAPD PPO #2 with Medicare Part A		MAPD HMO (Kaiser) with Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$1,704	\$1,450	\$583	\$496	\$1,923	\$1,634
70	\$1,976	\$1,561	\$676	\$534	\$2,229	\$1,761
75	\$2,128	\$1,681	\$728	\$575	\$2,401	\$1,896

Sample Age	MAPD PPO #1 without Medicare Part A		MAPD PPO #2 without Medicare Part A		MAPD HMO (Kaiser) without Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$6,514	\$5,542	\$4,227	\$3,596	\$6,752	\$5,739
70	\$7,553	\$5,966	\$4,901	\$3,872	\$7,826	\$6,185
75	\$8,134	\$6,425	\$5,278	\$4,169	\$8,433	\$6,657

The 2022 Medicare Part A premium is \$499 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates.

Effective December 31, 2021, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

## Westminster Public Schools

### Notes to Basic Financial Statements

The PERA benefit structure health care cost trend rates used to measure the TOL are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2022	6.50%	3.75%
2023	6.25%	4.00%
2024	6.00%	4.00%
2025	5.75%	4.00%
2026	5.50%	4.25%
2027	5.25%	4.25%
2028	5.00%	4.25%
2029	4.75%	4.50%
2030+	4.50%	4.50%

Mortality assumptions used in the December 31, 2021, valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TOL for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government and Judicial Divisions participate in the HCTF.

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.



## Westminster Public Schools

### Notes to Basic Financial Statements

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the roll-forward calculation for the HCTF:

- Per capita health care costs in effect as of the December 31, 2021, valuation date for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older and are not eligible for premium-free Medicare Part A benefits have been updated to reflect costs for the 2022 plan year.
- The December 31, 2021, valuation utilizes premium information as of January 1, 2022, as the initial per capita health care cost. As of that date, PERACare health benefits administration is performed by UnitedHealthcare. In that transition, the costs for the Medicare Advantage Option #2 decreased to a level that is lower than the maximum possible service-related subsidy as described in the plan provisions.
- The health care cost trend rates applicable to health care premiums were revised to reflect the then current expectation of future increases in those premiums. Medicare Part A premiums continued with the prior valuation trend pattern.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board's actuary, as discussed above.

Effective for the December 31, 2022, measurement date, the timing of the retirement decrement was adjusted to middle-of-year within the valuation programming used to determine the TOL, reflecting a recommendation from the 2022 actuarial audit report, dated October 14, 2022, summarizing the results of the actuarial audit performed on the December 31, 2021, actuarial valuation.

## Westminster Public Schools

### Notes to Basic Financial Statements

The actuarial assumptions used in the December 31, 2021, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared at least every five years for PERA. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>30 Year Expected Geometric Real Rate of Return</b>
Global Equity	54.00 %	5.60%
Fixed Income	23.00 %	1.30%
Private Equity	8.50 %	7.10%
Real Estate	8.50 %	4.40%
Alternatives	6.00 %	4.70%
<b>Total</b>	<b>100.00 %</b>	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

*Sensitivity of Westminster Public Schools proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates.* The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate	5.25%	6.25%	7.25%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	3.00%	4.00%	5.00%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$6,220,492	\$6,401,689	\$6,598,849

*Discount rate.* The discount rate used to measure the TOL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

## Westminster Public Schools

### Notes to Basic Financial Statements

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2022, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the HCTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

*Sensitivity of Westminster Public Schools proportionate share of the net OPEB liability to changes in the discount rate.* The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25%) or one-percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$7,421,453	\$6,401,689	\$5,529,461

*OPEB plan fiduciary net position.* Detailed information about the HCTF's FNP is available in PERA's ACFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

#### NOTE (11) **Risk Management**

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District has joined together with three other Adams County school districts to participate in the Adams County BOCES Self-Insurance Pool. The Pool provides insurance to the participating districts in the areas of liability, property, and worker's compensation. Assets held by the Pool include reserves restricted under the various Pool agreements, including statutory reserves required by the Colorado Commissioner of Insurance. Pool assets consist primarily of direct obligations of the United States government or funds collateralized by such obligations.

# Westminster Public Schools

## Notes to Basic Financial Statements

The District has recorded as a restricted asset its portion of the payments to the Pool in excess of the District's portion of expenses and liabilities as of June 30, 2023. The Pool has an actuarial study to determine total Pool liabilities incurred but not recorded claims. The deposit represents the District's allocated assets in excess of claims and the actuarial liability. The District's deposit in the Pool was \$3,612,717 at June 30, 2023.

This pooling plan allows the participating districts to increase deductible amounts under the various purchased insurance policies. Types of coverage, deductibles, and amounts of reinsurance are as follows:

	<b>Self – Insured Pool Retentions</b>	<b>Excess Insurance (Per Occurrence)</b>
Property	\$1,000 - \$100,000	\$101,000 - \$1,000,000
Liability	\$0 - \$150,000	\$150,000 - \$5,000,000
Worker's Compensation	\$0 - \$550,000	\$550,000

The Pool is administered in accordance with the Colorado Pooling Statutes and insurance regulations of the Division of Insurance. Currently, Adams County Board of Cooperative Educational Services (BOCES) is the pool administrator. Annual examinations by the Division of Insurance are conducted in accordance with statute. Wells Fargo serves as the trustee for the funds of the pool and limits their investments to government securities. For fiscal year ended June 30, 2023, CCMSI (Cannon Cochran Management Services, Inc.) is the claims administrator.

The premiums for the Pool are determined by the pooling agreement. Each district pays a pro rata portion of their average daily attendance entitlement for liability coverage, a pro rata portion of their property values for property coverage, and a pro rata portion of their payroll for coverage in the Worker's Compensation Pool. The contributions for worker's compensation coverage are based on the expected losses as determined by the actuary study. The Board of Directors has the option of reducing the contributions by any profit the Pool may have made the previous year. The premiums for property coverage are determined by the amount that claims have depleted the pool from the previous year (or expected losses for the coming year) and all anticipated expenses. Contributions to the liability pool have been funded on the basis of the expected losses as determined by the actuary. In the past three years there have been no claims that have exceeded this coverage. Complete financial statements for Pool can be obtained from Adams County BOCES Self Insurance Pool, 10290 Huron Street, Northglenn, Colorado 80260-6037.

### NOTE (12) Commitments and Contingencies

#### **(A) Litigation**

The District is involved in several pending lawsuits. The District estimates that the potential claims against it resulting from such litigation and not covered by insurance would not materially affect the financial statements of the District.

#### **(B) Grants and State Funding**

The District participates in a number of Federal and State assisted grant programs, principal of which are the National School Lunch Program, Title 1, Title VI-B and other Title programs. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial statements of the District at June 30, 2023.

## **Westminster Public Schools**

### Notes to Basic Financial Statements

#### **(C) Construction Commitment**

At June 30, 2023, the District had a few major outstanding construction commitments.

- Renovation of the Daniel C. Vallez Family Education Center. This project is estimated to be completed within the next year and the approximate total cost is \$4 million.
- Ranum Reimagined Project. A project to transform Ranum building into a Career Technical Education (CTE) campus. Estimated project completion is 2024 with approximate cost to complete of \$20 million.
- Shaw Heights HVAC Project. A project to install air conditioning at Shaw Heights Middle School. Estimated project completion is 2025 with approximate cost to complete of \$10 million.

#### **(D) TABOR Amendment**

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities and other specific requirements of state and local governments (TABOR). The Amendment is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of the Amendment based on the interpretations of the Amendment's language available at year end.

In November 1998, Westminster Public Schools citizens passed an election stating the following: Without imposing any new taxes or increasing tax rates, shall Adams County School District No. 50, Colorado, be authorized to collect, retain, and/or expend all revenues and other funds which are authorized under law or which may lawfully be received by the District from any source during fiscal year 1998-99 and each year thereafter, including without limitation the full revenues authorized under the Colorado Public School Finance Act of 1994 as amended or under any successor act, without regard to the limitations and conditions under Article X, Section 20 of the Colorado Constitution or any other law. This provision shall not remove or avoid any of the remaining restrictions of Article X, Section 20 of the Colorado Constitution which is commonly known as Amendment One and/or the TABOR Amendment. The remaining restrictions include (1) voter approval of all new taxes and tax rate increases; (2) voter approval for multiple year school district debt; (3) existing ad valorem property tax restrictions; and (4) the election requirements contained in Article X, Section 20 of the Colorado Constitution.

The TABOR Amendment requires the District to establish a reserve for emergencies. At June 30, 2023, the District has complied with the requirements to establish emergency reserves which are recorded in the financial statements as restricted fund balance/net position.

#### **(E) Excess of Expenditures**

The District may be in violation of the Colorado Revised Statutes exceeding budget appropriation in the General Fund and the Student Athletic and Activity Fund. House Bill (HB) 22-1029, instructed the State treasurer to issue an additional direct distribution to PERA in the amount of \$380 million, upon enactment. The District was required to recognized its proportionate share of this large payment, which resulted in higher expenditures than anticipated.

#### **NOTE (13) Related Parties**

For the last 10 years, including fiscal year 2022-23, the District has hired the services of DAO Architecture, a company located within the District's boundaries. It's owner, Mr. Daniel Anthony Orecchio was elected to the Board of Education in November 2021 to serve a 4-year term. In fiscal year for which these statements are presented, total amount of transactions paid to this company is approximately \$1.8M.

This Page Intentionally Blank

---

# REQUIRED SUPPLEMENTARY INFORMATION

---

## Contents:

In addition to the basic financial statements, a Budgetary Comparison Schedule is required for the General Fund and each of the District's major special revenue funds. Schedules of the Proportionate Share of the Net Pension and OPEB Liability and Schedules of Employer Contributions are required as part of the basic financial statements of the District.

For the year ended June 30, 2023 the District identified the following major funds:

- General Fund
- Government Designated-Purpose Grants Fund



This Page Intentionally Blank



## **GENERAL FUND**

The General Fund accounts for all transactions of the District not required to be accounted for in other funds. This fund represents an accounting for the District's ordinary operations financed primarily from property taxes and state aid. It is the most significant fund in relation to the District's overall operations.

**Westminster Public Schools**  
**General Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2023**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Taxes				
Local Property- School Finance Act	\$ 25,460,000	\$ 25,584,377	\$ 25,927,566	\$ 343,189
Local Property- Mill Levy Override	26,000,000	24,895,752	25,973,195	1,077,443
Specific Ownership	3,165,000	3,356,954	3,962,863	605,909
Intergovernmental	-	-		
Equalization Entitlements	57,700,025	57,243,725	57,993,082	749,357
Special Education	2,115,550	3,048,174	3,082,701	34,527
Vocational Education	266,817	107,363	363,526	256,163
English Language Proficiency Act	1,245,370	552,510	552,510	-
Transportation	555,074	599,347	623,143	23,796
Read Act	415,457	495,886	495,867	(19)
On Behalf Payment - CDE	-	1,750,000	4,669,507	2,919,507
Other State Revenues	353,779	206,110	704,848	498,738
Federal Revenues	54,587	45,474	46,714	1,240
Charges for Services	1,757,764	1,850,744	2,788,836	938,092
Interest on Investments	80,000	1,200,000	2,970,262	1,770,262
Other	1,193,637	1,184,301	501,879	(682,422)
<b>TOTAL REVENUES</b>	<b>120,363,060</b>	<b>122,120,717</b>	<b>130,656,499</b>	<b>8,535,782</b>
<b>TOTAL EXPENDITURES</b>	<b>115,933,359</b>	<b>117,095,304</b>	<b>117,904,315</b>	<b>(809,011)</b>
Excess revenues over (under) expenditures	4,429,701	5,025,413	12,752,184	7,726,771
<b>Other Financing Sources (Uses):</b>				
Lease Proceeds	-	-	346,116	346,116
Transfers In/(Out)				
Daycare Fund	(500,000)	(500,000)	(500,000)	-
Capital Reserve Fund	(13,277,400)	(8,277,400)	(8,277,400)	-
Student Athletic/Activity Fund	(1,300,000)	(1,300,000)	(1,300,000)	-
Total Other Financing Sources (Uses)	(15,077,400)	(10,077,400)	(9,731,284)	346,116
<b>Net Change in Fund Balance</b>	<b>\$ (10,647,699)</b>	<b>\$ (5,051,987)</b>	<b>3,020,900</b>	<b>\$ 8,072,887</b>
<b>Fund Balance - Beginning</b>			<b>51,664,482</b>	
<b>Fund Balance - Ending</b>			<b>\$ 54,685,382</b>	

The notes to the required supplementary information are an integral part of this statement

**Westminster Public Schools**  
**General Fund**  
**Schedule of Expenditures - Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2023**

	<b>Budgeted Amounts</b>			<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Final Budget</b>
<b>Expenditures:</b>				
Instruction				
Salaries and Benefits	\$ 54,931,793	\$ 55,722,019	\$ 55,352,562	\$ 369,457
Purchased Services	566,586	581,509	1,273,694	(692,185)
Supplies and Materials	683,370	854,187	954,800	(100,613)
Non-Capitalized Equipment	469,200	666,221	274,821	391,400
Other	15,294	4,252	315,046	(310,794)
<b>Total Instruction</b>	<b>56,666,243</b>	<b>57,828,188</b>	<b>58,170,923</b>	<b>(342,735)</b>
Supporting Services:				
Pupil Services	5,929,099	5,929,099	5,879,722	49,377
Instructional Staff	7,504,347	7,504,347	9,189,466	(1,685,119)
General Administration	1,697,999	1,697,999	1,868,430	(170,431)
School Administration	8,998,659	8,998,659	10,970,915	(1,972,256)
Business Services	3,534,742	3,534,742	4,433,168	(898,426)
Maintenance/Operations	12,469,311	12,469,311	13,974,374	(1,505,063)
Pupil Transportation	3,146,093	3,146,093	2,651,390	494,703
Central Supporting Services	8,397,100	8,397,100	8,910,262	(513,162)
Community Services	1,438,766	1,438,766	718,603	720,163
<b>Total Supporting Services</b>	<b>53,116,116</b>	<b>53,116,116</b>	<b>58,596,330</b>	<b>(5,480,214)</b>
Debt Service	6,151,000	6,151,000	1,137,062	5,013,938
<b>Total Expenditures</b>	<b>\$ 115,933,359</b>	<b>\$ 117,095,304</b>	<b>\$ 117,904,315</b>	<b>\$ (809,011)</b>

**The notes to the required supplementary information are an integral part of this statement**

## **GOVERNMENT DESIGNATED-PURPOSE GRANTS FUND**

The Government Designated-Purpose Grants Fund accounts for all transactions of the District for programs funded by federal, state and local grants that normally have a different fiscal year than that of the District.

**Government Designated-Purpose Grants Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2023**

	<b>Budgeted Amounts</b>			<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Final Budget</b>
<b>Revenues</b>				
Intergovernmental				
Federal Sources	\$ 31,567,800	\$ 24,022,200	\$ 16,908,951	\$ (7,113,249)
State Sources	1,786,513	3,219,720	1,346,984	(1,872,736)
Local Sources	550,000	1,000,000	403,918	(596,082)
<b>TOTAL REVENUES</b>	<b>33,904,313</b>	<b>28,241,920</b>	<b>18,659,853</b>	<b>(9,582,067)</b>
<b>Expenditures:</b>				
Instruction				
Salaries and Benefits	13,706,273	11,417,174	7,543,495	3,873,679
Purchased Services	1,639,717	1,365,866	902,448	463,418
Supplies and Materials	530,421	441,835	291,926	149,909
Equipment	534,709	445,407	294,287	151,120
Other Expenditures	575	479	317	162
Total Instruction	16,411,695	13,670,761	9,032,473	4,638,288
Support Services:				
Pupil Services	6,948,267	5,787,830	3,824,105	1,963,725
Instructional Staff	3,101,527	2,583,538	1,706,981	876,557
General Administration	4,662	3,884	2,566	1,318
School Administration	370,635	308,735	203,986	104,749
Business Services	-	-	-	-
Maintenance/Operations	289,535	241,179	159,351	81,828
Pupil Transportation	1,765,361	1,470,526	971,598	498,928
Central Supporting Services	3,310,102	2,757,279	1,821,775	935,504
Community Services	1,702,529	1,418,188	937,018	481,170
Capital Outlay	-	-	-	-
Total Support Services	17,492,618	14,571,159	9,627,380	4,943,779
<b>TOTAL EXPENDITURES</b>	<b>33,904,313</b>	<b>28,241,920</b>	<b>18,659,853</b>	<b>9,582,067</b>
<b>Net Change in Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>-</b>	<b>\$ -</b>
<b>Fund Balance - Beginning</b>			<b>-</b>	
<b>Fund Balance - Ending</b>			<b>\$ -</b>	

The notes to the required supplementary information are an integral part of this statement

**Required Supplementary Information**

**Westminster Public Schools  
Schedule of the Proportionate Share of the Net Pension Liability  
PERA Pension Plan - School Division Trust Fund  
Last Ten Years \***

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
District Proportion of the Net Pension Liability (Asset)	1.0319337%	1.2585717%	1.3807593%	1.1383366%	1.1435356%
District Proportionate Share of the Net Pension Liability (Asset)	\$ 187,909,603	\$ 146,464,598	\$ 208,742,963	\$ 170,065,022	\$ 202,486,472
District Covered Payroll	\$ 79,563,713	\$ 78,656,758	\$ 73,816,982	\$ 66,862,557	\$ 62,860,931
Proportionate Share of Net Pension Liability as a Percentage of its Covered Payroll	236.18%	186.21%	282.78%	254.35%	314.85%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	61.79%	74.86%	66.99%	64.52%	57.01%
	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
District Proportion of the Net Pension Liability (Asset)	1.2828369%	1.2646022%	1.2523100%	1.3483628%	1.3583746%
District Proportionate Share of the Net Pension Liability (Asset)	\$ 414,823,864	\$ 376,520,983	\$ 191,531,980	\$ 182,748,457	\$ 173,260,316
District Covered Payroll	\$ 59,165,115	\$ 56,758,135	\$ 54,830,365	\$ 56,643,920	\$ 55,225,593
Proportionate Share of Net Pension Liability as a Percentage of its Covered Payroll	685.55%	663.38%	349.32%	322.63%	313.73%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	43.96%	43.13%	59.16%	62.84%	64.07%

Note 1: Information above is presented as of the measurement date.

Note 2: The notes to the required supplementary information are an integral part of this statement.

**Required Supplementary Information**

**Westminster Public Schools  
Schedule of Employer Contributions  
PERA Pension Plan - School Division Trust Fund  
Last Ten Years**

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>
Contractually Required Contribution	\$ 16,843,432	\$ 15,551,686	\$ 15,322,658	\$ 13,628,837
Contributions in Relation to the Contractually Required Contribution	\$ (16,843,432)	\$ (15,551,686)	\$ (15,322,658)	\$ (13,628,837)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -
Covered Payroll	81,286,053	78,227,762	77,075,712	70,309,520
Contributions as a Percentage of Covered Payroll	20.72%	19.88%	19.88%	19.38%
	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Contractually Required Contribution	\$ 11,425,888	\$ 11,125,237	\$ 10,527,745	\$ 9,374,471
Contributions in Relation to the Contractually Required Contribution	\$ (11,425,888)	\$ (11,125,237)	\$ (10,527,745)	\$ (9,374,471)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -
Covered Payroll	60,509,552	57,660,852	55,897,577	55,563,094
Contributions as a Percentage of Covered Payroll	18.88%	19.29%	18.83%	16.87%

Note 1: Information above is presented as of the district's fiscal year.

Note 2: The notes to the required supplementary information are an integral part of this statement.

**Westminster Public Schools**  
**Schedule of the Proportionate Share of the OPEB Net Pension Liability**  
**School Division Health Care Trust Fund**  
**Last Ten Years**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
District Proportion of the OPEB Liability	0.7840604317%	0.8217519524%	0.7981412765%	0.7436127825%
District Proportionate Share of the OPEB Net Pension Liability (Asset)	\$ 6,401,689	\$ 7,086,008	\$ 7,584,138	\$ 8,358,193
District Covered Payroll	\$ 79,563,713	\$ 78,656,758	\$ 78,656,758	\$ 66,862,557
Proportionate Share of OPEB as a Percentage of its Covered Payroll	8.05%	9.01%	9.64%	12.50%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	38.57%	39.40%	32.78%	24.49%

	<u>2018</u>	<u>2017</u>	<u>2016</u>
District Proportion of the OPEB Liability	0.7432409842%	0.72877203%	0.07188160%
District Proportionate Share of the OPEB Net Pension Liability (Asset)	\$ 10,112,106	\$ 9,471,821	\$ 9,319,694
District Covered Payroll	\$ 62,860,931	\$ 59,165,115	\$ 56,758,135
Proportionate Share of OPEB as a Percentage of its Covered Payroll	16.09%	16.01%	16.42%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	17.03%	17.53%	16.72%

Note 1: Information above is presented as of the measurement date.

Note 2: Information is not currently available for years prior to 2016; additional years will be displayed as they become available.

Note 3: The notes to the required supplementary information are an integral part of this statement.



**Westminster Public Schools**  
**Schedule of the Employers OPEB Contributions**  
**School Division Health Care Trust Fund**  
**Last Ten Fiscal Years**

	<u><b>2023</b></u>	<u><b>2022</b></u>	<u><b>2021</b></u>
Contractually Required Contribution	\$ 829,118	\$ 797,923	\$ 786,172
Contributions in Relation to the Contractually Required Contribution	<u>\$ (829,118)</u>	<u>\$ (797,923)</u>	<u>\$ (786,172)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	81,286,053	78,227,762	77,075,712
Contributions as a Percentage of Covered Payroll	1.02%	1.02%	1.02%

	<u><b>2020</b></u>	<u><b>2019</b></u>	<u><b>2018</b></u>
Contractually Required Contribution	\$ 717,157	\$ 662,412	\$ 623,248
Contributions in Relation to the Contractually Required Contribution	<u>\$ (717,157)</u>	<u>\$ (662,412)</u>	<u>\$ (623,248)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	70,309,520	64,311,818	60,509,552
Contributions as a Percentage of Covered Payroll	1.02%	1.03%	1.02%

Note 1: Information above is presented as of the district's fiscal year.

Note 2: Information is not currently available for years prior to 2018; additional years will be displayed as they become available.

Note 3: The notes to the required supplementary information are an integral part of this statement.

# Westminster Public Schools

## Notes to Required Supplementary Information

### NOTE (1) **Budgets and Budgetary Accounting**

The District adheres to the following procedures in compliance with Colorado Revised Statutes, establishing the budgetary data reflected in the financial statements:

- 1) Budgets are required by state law for all funds. Prior to May 31, the Superintendent of Schools submits to the Board of Education a proposed budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them.
- 2) Public hearings are conducted by the Board of Education to obtain taxpayer comments.
- 3) Prior to June 30, the budget is adopted by formal resolution.
- 4) Expenditures may not legally exceed appropriations at the fund level. Authorization to transfer budgeted amounts between departments within any fund and reallocation of budget line items within any department in the General Fund rests with the Superintendent of Schools, or Department Directors. Revisions that alter the total expenditures of any fund must be approved by the Board of Education.
- 5) Budgets for all funds are adopted on a basis consistent with US GAAP.
- 6) Budgeted amounts reported in the accompanying financial statements are as originally adopted and as amended by the Board of Education throughout the year.
- 7) Appropriations lapse at year-end.
- 8) For the fiscal year 2022-23, the Board of Education amended the appropriations for several different funds as follows:

	<b>Adopted Budget</b>		<b>Amended Budget</b>		<b>Supplemental Appropriation</b>
General Fund	\$ 109,743,017	\$	109,743,017	\$	-
Risk Management Fund	2,230,279		2,230,279		-
Colorado Preschool Fund	3,960,063		5,122,008		-
Government Designated Grant Fund	33,904,313		28,241,920		-
Student Athletic and Activities Fund	1,782,368		2,207,214		250,000
Daycare Program Fund	1,921,880		2,048,058		-
Capital Reserve Fund	36,848,979		32,911,977		-
Nutrition Services Fund	6,403,251		7,103,974		-
Bond Redeption Fund	9,452,472		8,758,763		-

- Colorado Preschool Program and Risk Management Funds are reported within the General Fund for financial reporting

**Westminster Public Schools**  
Notes to Required Supplementary Information

**NOTE (2) Significant Changes in Plan Provisions Affecting Trends in Actuarial Information**

**2022 Changes in Plan Provisions Since 2021.**

*Defined Benefit Pension Plan*

- House Bill (HB) 22-1029, effective upon enactment in 2022, required the State treasurer to issue, in addition to the regularly scheduled \$225 million (actual dollars) direct distributions. The July 1, 2023 direct distribution will be reduced by \$190 million (actual dollars) to \$35 million (actual dollars). The July 1, 2024, direct distribution will not be reduced from \$225 million (actual dollars) due to a negative investment return in 2022.

*Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:*

- There were no changes made to the actuarial methods or assumptions.

**2021 Changes in Plan Provisions Since 2020.**

*Defined Benefit Pension Plan*

The following changes reflect the anticipated adjustments resulting from the 2020 automatic adjustment provision (AAP) assessment, statutorily recognized July 1, 2021 and effective July 1, 2022:

- Member contribution rates increase by .50%
- Employer contribution rates increase by .50%
- Annual Increase (AI) cap is lowered from 1.25% per year to 1.00% per year

*Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:*

There were no changes made to plan provisions.

**2020 Changes in Plan Provisions Since 2019.**

*Defined Benefit Pension Plan*

House Bill 20-1379, enacted on June 29, 2020, suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020 for the State's 2020-2021 fiscal year.

*Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:*

There were no changes made to plan provisions.

**NOTE 3: Significant Changes in Assumptions or Other Inputs Affecting Trends in Actuarial Information**

**2022 Changes in Assumptions or Other Inputs Since 2021.**

*Defined Benefit Pension Plan*

- There were no changes made to the actuarial methods or assumptions.

*Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:*

- The timing of the retirement decrement was adjusted to middle-of-year.

**2021 Changes in Assumptions or Other Inputs Since 2020.**

*Defined Benefit Pension Plan*

- The assumption used to value was lowered from 1.25% to 1.00%

## **Westminster Public Schools**

### Notes to Required Supplementary Information

#### *Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:*

There were no changes made to the actuarial methods or assumptions.

#### **2020 Changes in Assumptions or Other Inputs Since 2019.**

##### *Defined Benefit Pension Plan*

- The price inflation assumption was lowered from 2.4 percent to 2.30 percent.
- The wage inflation assumption was lowered from 3.5 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Salary scale assumptions were revised to align with revised economic assumptions and to more closely reflect actual experience
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the School Division was changed to the PubT-2010 Employee Table with general projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the School Division was changed to the PubT-2010 Healthy Retiree Table, adjusted as follows:
  - Males: 112 percent of the rates prior to age 80 and 94 percent of the rates for age 80 and older, with generational projection using scale MP-2019.
  - Males: 83 percent of the rates prior to age 80 and 106 percent of the rates for age 80 and older, with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

##### *Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:*

- The price inflation assumption was lowered from 2.4 percent to 2.30 percent.
- The wage inflation assumption was lowered from 3.5 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the School Division was changed to the PubT-2010 Employee Table with general projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the School Division was changed to the PubT-2010 Healthy Retiree Table, adjusted as follows:
  - Males: 112 percent of the rates prior to age 80 and 94 percent of the rates for age 80 and older, with generational projection using scale MP-2019.
  - Males: 83 percent of the rates prior to age 80 and 106 percent of the rates for age 80 and older, with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

---

# SUPPLEMENTARY INFORMATION

---

## Contents:

These financial statements present more detailed information, such as budget to actual comparisons for the individual funds in a format that segregates information by major fund type and non-major funds.



This Page Intentionally Blank

## **NONMAJOR FUNDS**

### **Student Athletic and Activity Fund**

This fund accounts for the financial sources and uses for student athletic and activity programs within the District.

### **Nutrition Services Fund**

This fund accounts for all financial activities associated with the district school breakfast and lunch programs.

### **Daycare Fund**

This fund accounts for the financial sources and uses for the District Daycare at the Early Learning Center. The program within this fund is intended to be partially self-supporting through the collection of fees for services.

**Westminster Public Schools**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds**  
**June 30, 2023**

	<b>Special Revenue Funds</b>			
	<b>Nutrition Services Fund</b>	<b>Student Athletic Activity Fund</b>	<b>Daycare Fund</b>	<b>Total Nonmajor Governmental Funds</b>
<b>ASSETS</b>				
Cash and Investments	\$ 3,428,155	\$ 580,950	\$ 1,034,326	\$ 5,043,431
Due From Other Governments	575,605	-	-	575,605
Inventory	58,140	-	-	58,140
<b>Total Assets</b>	<u>\$ 4,061,900</u>	<u>\$ 580,950</u>	<u>\$ 1,034,326</u>	<u>\$ 5,677,176</u>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>Liabilities:</b>				
Accounts Payable	\$ 176,414	\$ -	\$ 2,847	\$ 179,261
Accrued Salaries and Benefits	-	22,585	133,228	155,813
Unearned Revenue	287	-	-	287
<b>Total Liabilities</b>	<u>176,701</u>	<u>22,585</u>	<u>136,075</u>	<u>335,361</u>
<b>Fund Balances</b>				
Nonspendable	58,140	-	-	58,140
Assigned	3,827,059	558,365	898,251	5,283,675
<b>Total Fund Balance</b>	<u>3,885,199</u>	<u>558,365</u>	<u>898,251</u>	<u>5,341,815</u>
<b>Total Liabilities and Fund Balances</b>	<u>\$ 4,061,900</u>	<u>\$ 580,950</u>	<u>\$ 1,034,326</u>	<u>\$ 5,677,176</u>



**Westminster Public Schools**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Nonmajor Governmental Funds**  
**For the Year Ended June 30, 2023**

	<b>Special Revenue Funds</b>			
	<b>Nutrition Services Fund</b>	<b>Student Athletic Activity Fund</b>	<b>Daycare Fund</b>	<b>Total Nonmajor Governmental Funds</b>
<b>Revenues</b>				
Intergovernmental	\$ 5,406,146	\$ -	\$ -	\$ 5,406,146
Charges for Services	216,472	105,216	1,605,928	1,927,616
Other Local Revenue	97,322	551,698	-	649,020
<b>TOTAL REVENUES</b>	<b>5,719,940</b>	<b>656,914</b>	<b>1,605,928</b>	<b>7,982,782</b>
<b>Expenditures</b>				
Instruction				
Salaries and Benefits	-	579,986	-	579,986
Purchased Services	-	146,123	-	146,123
Supplies and Materials	-	655,764	-	655,764
Equipment	-	-	-	-
Other	-	146,486	-	146,486
Total Instruction	-	1,528,359	-	1,528,359
Support Services				
Pupil Services	-	93,722	-	93,722
Instructional Staff	-	314,961	-	314,961
School Administration	-	12,786	11,687	24,473
Business Services	-	2,412	-	2,412
Maintenance/Operations	-	159,803	49,030	208,833
Pupil Transportation	-	-	-	-
Central Supporting Services	-	170,081	-	170,081
Nutrition Services	6,663,475	-	-	6,663,475
Community Services	-	1,726	1,702,770	1,704,496
Total Support Services	6,663,475	755,491	1,763,487	9,182,453
<b>TOTAL EXPENDITURES</b>	<b>6,663,475</b>	<b>2,283,850</b>	<b>1,763,487</b>	<b>10,710,812</b>
Excess revenues over (under) expenditures	(943,535)	(1,626,936)	(157,559)	(2,728,030)
<b>Other Financing Sources (Uses):</b>				
Transfers in	-	1,300,000	500,000	1,800,000
<b>Net Change in Fund Balances</b>	<b>(943,535)</b>	<b>(326,936)</b>	<b>342,441</b>	<b>(928,030)</b>
<b>Fund Balances - Beginning</b>	<b>4,828,734</b>	<b>885,301</b>	<b>555,810</b>	<b>6,269,845</b>
<b>Fund Balances - Ending</b>	<b>\$ 3,885,199</b>	<b>\$ 558,365</b>	<b>\$ 898,251</b>	<b>\$ 5,341,815</b>

**Westminster Public Schools  
Nutrition Services Fund  
Budgetary Comparison Schedule  
For the Year Ended June 30, 2023**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Federal Sources	\$ 6,105,784	\$ 6,105,784	\$ 5,312,873	\$ (792,911)
State Sources	125,012	80,000	93,273	13,273
Local Sources	100,000	160,000	313,794	153,794
<b>TOTAL REVENUES</b>	<b>6,330,796</b>	<b>6,345,784</b>	<b>5,719,940</b>	<b>(625,844)</b>
<b>Expenditures</b>				
Salaries and Benefits	315,000	295,000	214,049	80,951
Purchased Services	3,949,766	3,758,974	3,044,609	714,365
Supplies and Materials	1,697,485	1,850,000	2,133,019	(283,019)
Equipment	441,000	1,200,000	824,065	375,935
Other	-	-	447,733	(447,733)
<b>TOTAL EXPENDITURES</b>	<b>6,403,251</b>	<b>7,103,974</b>	<b>6,663,475</b>	<b>440,499</b>
<b>Net Change in Fund Balance</b>	<b>\$ (72,455)</b>	<b>\$ (758,190)</b>	<b>(943,535)</b>	<b>\$ 185,345</b>
<b>Fund Balance - Beginning</b>			<b>4,828,734</b>	
<b>Fund Balance - Ending</b>			<b>\$ 3,885,199</b>	

**Westminster Public Schools**  
**Student Athletic/Activity Special Revenue Fund**  
**Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2023**

	<b>Budgeted Amounts</b>			<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>final Budget</b>
<b>Revenues</b>				
Athletic Fees and Gate Receipts	\$ 85,000	\$ -	\$ 105,216	\$ 105,216
School Activity Revenue	425,000	425,000	551,698	126,698
<b>TOTAL REVENUES</b>	<b>510,000</b>	<b>425,000</b>	<b>656,914</b>	<b>231,914</b>
<b>Expenditures</b>				
Instruction				
Salaries and Benefits	1,102,207	1,102,207	579,986	522,221
Purchased Services	236,887	240,044	146,123	93,921
Supplies and Materials	182,480	394,323	655,764	(261,441)
Equipment	95,154	55,000	-	55,000
Other Expenditures	165,640	165,640	146,486	19,154
Total Instruction	1,782,368	1,957,214	1,528,359	428,855
Support Services:				
Pupil Services	-	50,000	93,722	(43,722)
Instructional Staff	-	200,000	314,961	(114,961)
School Administration	-	-	12,786	(12,786)
Business Services	-	-	2,412	(2,412)
Maintenance/Operations	-	-	159,803	(159,803)
Other Supporting Services	-	-	170,081	(170,081)
Community Services	-	-	1,726	(1,726)
Total Supporting Services	-	250,000	755,491	(505,491)
<b>TOTAL EXPENDITURES</b>	<b>1,782,368</b>	<b>2,207,214</b>	<b>2,283,850</b>	<b>(76,636)</b>
Excess revenues over/(under) expenditures	(1,272,368)	(1,782,214)	(1,626,936)	155,278
<b>Other Financing Sources (Uses)</b>				
Transfers In	1,300,000	1,300,000	1,300,000	-
<b>Net Change in Fund Balance</b>	<b>\$ 27,632</b>	<b>\$ (482,214)</b>	<b>(326,936)</b>	<b>\$ 155,278</b>
<b>Fund Balance - Beginning</b>			<b>885,301</b>	
<b>Fund Balance - Ending</b>			<b>\$ 558,365</b>	

**Westminster Public Schools  
Day Care Fund  
Budgetary Comparison Schedule  
For the Year Ended June 30, 2023**

	<b>Budgeted Amounts</b>			<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Final Budget</b>
<b>Revenues</b>				
Tuition	\$ 1,000,000	\$ 1,000,000	\$ 1,605,928	\$ 605,928
<b>TOTAL REVENUES</b>	<b>1,000,000</b>	<b>1,000,000</b>	<b>1,605,928</b>	<b>605,928</b>
<b>Expenditures</b>				
Salaries and Benefits	1,849,580	1,864,580	1,671,299	193,281
Purchased Services	30,800	49,978	18,878	31,100
Supplies and Materials	18,000	110,000	73,310	36,690
Equipment	6,500	6,500	-	6,500
Other	17,000	17,000	-	17,000
<b>TOTAL EXPENDITURES</b>	<b>1,921,880</b>	<b>2,048,058</b>	<b>1,763,487</b>	<b>284,571</b>
Excess revenues over (under) expenditures	(921,880)	(1,048,058)	(157,559)	890,499
<b>Other Financing Sources (Uses)</b>				
Transfers in	500,000	500,000	500,000	-
<b>Net Change in Fund Balance</b>	<b>\$ (421,880)</b>	<b>\$ (548,058)</b>	<b>342,441</b>	<b>\$ 890,499</b>
<b>Fund Balance - Beginning of Period</b>			<b>555,810</b>	
<b>Fund Balance - End of Period</b>			<b>\$ 898,251</b>	

## **CAPITAL RESERVE FUND**

The Capital Reserve Fund is used to account for small capital projects funded by a transfer from the General Fund and sale of fixed assets

**Westminster Public Schools  
Capital Reserve Fund  
Budgetary Comparison Schedule  
For the Year Ended June 30, 2023**

	<b>Budgeted Amounts</b>			<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Final Budget</b>
<b>Revenues</b>				
Miscellaneous	\$ 22,547	\$ 85,000	\$ 2,459	\$ (82,541)
<b>TOTAL REVENUES</b>	<b>22,547</b>	<b>85,000</b>	<b>2,459</b>	<b>(82,541)</b>
<b>Expenditures</b>				
Instruction:				
Equipment	-	-	960,209	(960,209)
Total Instruction	-	-	960,209	(960,209)
Support Services:				
School Administration	-	-	20,101	(20,101)
Business Services	-	-	286,869	(286,869)
Maintenance/Operations	24,185,000	16,685,000	2,727,547	13,957,453
Transportation	-	-	551,875	(551,875)
Central Supporting Services	-	-	770,831	(770,831)
Capital Outlay	12,663,979	16,226,977	6,830,972	9,396,005
Food Services	-	-	735,305	(735,305)
Principal Payments	-	-	98,209	(98,209)
Interest Payments	-	-	10,991	(10,991)
Total Support Services	36,848,979	32,911,977	12,032,700	20,879,277
<b>TOTAL EXPENDITURES</b>	<b>36,848,979</b>	<b>32,911,977</b>	<b>12,992,909</b>	<b>19,919,068</b>
Excess revenues over (under) expenditures	(36,826,432)	(32,826,977)	(12,990,450)	19,836,527
<b>Other Financing Sources (Uses)</b>				
Transfers In	13,277,400	8,277,400	8,277,400	-
<b>Net Change in Fund Balance</b>	<b>\$ (23,549,032)</b>	<b>\$ (24,549,577)</b>	<b>(4,713,050)</b>	<b>\$ 19,836,527</b>
<b>Fund Balance - Beginning</b>			<b>31,223,549</b>	
<b>Fund Balance - Ending</b>			<b>\$ 26,510,499</b>	

## **BOND REDEMPTION FUND**

The District has one debt service fund, the Bond Redemption Fund. This fund is used to account for the accumulation of resources for, and the payment of, long-term debt principal, interest and related costs. This fund's primary revenue sources are local property taxes levied specifically for debt service.

**Westminster Public Schools  
Bond Redemption Fund  
Budgetary Comparison Schedule  
For the Year Ended June 30, 2023**

	<b>Budgeted Amounts</b>			<b>Variance with</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Final Budget</b>
<b>Revenues</b>				
Taxes	\$ 8,657,781	\$ 8,337,988	\$ 8,402,260	\$ 64,272
Investment Earnings	-	-	286,649	286,649
<b>TOTAL REVENUES</b>	<b>8,657,781</b>	<b>8,337,988</b>	<b>8,688,909</b>	<b>350,921</b>
<b>Expenditures</b>				
Debt Service:				
Principal Retirement	7,520,000	8,208,480	7,765,000	443,480
Interest and Fiscal Charges	1,932,472	550,283	379,562	170,721
<b>TOTAL EXPENDITURES</b>	<b>9,452,472</b>	<b>8,758,763</b>	<b>8,144,562</b>	<b>614,201</b>
<b>Net Change in Fund Balance</b>	<b>\$ (794,691)</b>	<b>\$ (420,775)</b>	<b>544,347</b>	<b>\$ 965,122</b>
<b>Fund Balance - Beginning</b>			<b>10,939,851</b>	
<b>Fund Balance - Ending</b>			<b>\$ 11,484,198</b>	



---

# STATISTICAL SECTION

---

## Contents:

The Statistical Section of the Annual Comprehensive Financial Report is intended to familiarize readers with the historical structure of the District. Data in the majority of the tables cover the last ten fiscal years to provide demographic and financial trend information.

Two of the fifteen tables recommended by the Government Accounting Standards Board (GASB) have not been included in this report for the following reasons:

- Special Assessment Collections – The District collects no money for special assessments
- Revenue Bond Coverage – The District is not allowed by law to issue revenue bonds. All bonded indebtedness is general obligation.



This Page Intentionally Blank

## **STATISTICAL SECTION**

### **Financial Trend Information**

---

**These unaudited statistical tables contain trend information to help the reader understand how the District's financial performance and fiscal health have changed over time.**

---

Table 1	Net Position by Component
Table 2	Changes in Net Position
Table 3	Fund Balances, Governmental Funds
Table 4	Changes in Fund Balances, Governmental Funds
Table 5	General Governmental Expenditures by Function
Table 6.1	Fiscal Health Tracking Ratios
Table 6.2	Fiscal Health Tracking Ratios – ASR
Table 6.3	Fiscal Health Tracking Ratios – DBR
Table 6.4	Fiscal Health Tracking Ratios – ORR
Table 6.5	Fiscal Health Tracking Ratios – OMR
Table 6.6	Fiscal Health Tracking Ratios – CFBR

**Table 1**

**Westminster Public Schools  
Net Position by Component  
Last Ten Years  
(unaudited)**

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
Governmental activities					
Net Investment in Capital Assets	\$ 38,916,078	\$ 30,577,768	\$ 48,997,013	\$ 31,793,292	\$ 39,155,540
Restricted	20,093,123	18,912,379	18,071,955	16,220,711	101,443,766
Unrestricted	(110,798,558)	(105,732,811)	(186,902,009)	(227,047,082)	(355,477,981)
Total governmental activities net position	<u>\$ (51,789,357)</u>	<u>\$ (56,242,664)</u>	<u>\$ (119,833,041)</u>	<u>\$ (179,033,079)</u>	<u>\$ (214,878,675)</u>
Business-Type activities					
Net Investment in Capital Assets	\$ -	\$ -	\$ -	\$ -	\$ -
Unrestricted	-	-	-	-	-
Total business-type activities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Primary government					
Net Investment in Capital Assets	\$ 38,916,078	\$ 30,577,768	\$ 48,997,013	\$ 31,793,292	\$ 39,155,540
Restricted	20,093,123	18,912,379	18,071,955	16,220,711	101,443,766
Unrestricted	(110,798,558)	(105,732,811)	(186,902,009)	(227,047,082)	(355,477,981)
Total primary government	<u>\$ (51,789,357)</u>	<u>\$ (56,242,664)</u>	<u>\$ (119,833,041)</u>	<u>\$ (179,033,079)</u>	<u>\$ (214,878,675)</u>

(1) During 2015, the Nutrition Services Fund was changed to Special Revenue Fund and the District implemented GASB Statement No. 68, retroactive to June 30, 2014

2018	2017	2016	2015 (1)	2014 (1)
\$ 38,137,924	\$ 32,279,656	\$ 21,536,945	\$ 20,013,198	\$ 17,725,857
13,814,745	15,673,654	13,446,358	14,241,328	12,098,148
(300,088,447)	(224,850,914)	(155,186,046)	(159,388,318)	(156,070,206)
<u>\$ (248,135,778)</u>	<u>\$ (176,897,604)</u>	<u>\$ (120,202,743)</u>	<u>\$ (125,133,792)</u>	<u>\$ (126,246,201)</u>

\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

\$ 38,137,924	\$ 32,279,656	\$ 21,536,945	\$ 20,013,198	\$ 17,725,857
13,814,745	15,673,654	13,446,358	14,241,328	12,098,148
(300,088,447)	(224,850,914)	(155,186,046)	(159,388,318)	(156,070,206)
<u>\$ (248,135,778)</u>	<u>\$ (176,897,604)</u>	<u>\$ (120,202,743)</u>	<u>\$ (125,133,792)</u>	<u>\$ (126,246,201)</u>

Table 2

**Westminster Public Schools**  
*Change in Net Position*  
*Last Ten Fiscal Years*

(Unaudited)

	2023	2022	2021	2020	2019
<b>EXPENSES</b>					
Governmental activities					
Instruction	\$ 70,427,422	\$ 47,104,989	\$ 43,878,319	\$ 54,839,248	\$ 47,851,086
Pupil Services	9,826,006	6,605,882	5,122,616	6,035,340	4,743,747
Instructional Support	11,268,281	9,035,101	6,072,653	8,231,622	6,766,319
General Administration	1,880,039	1,102,858	1,067,829	1,354,039	982,193
School Administration	11,272,573	7,745,089	6,862,071	8,801,739	7,970,091
Business Services	4,743,905	2,769,014	3,329,503	2,463,661	2,203,819
Maintenance and Operations	12,847,519	8,961,298	8,685,091	7,650,820	10,256,929
Transportation	4,187,696	2,169,823	3,134,272	1,499,804	1,229,440
Central Services	11,629,388	7,328,269	7,344,763	7,410,270	6,481,292
Nutrition Services	7,398,780	6,025,611	5,125,087	4,703,500	4,196,377
Community Services	3,363,595	2,871,117	2,427,809	1,210,491	1,018,119
Interest and Other Fiscal Charges	1,583,190	1,890,019	2,661,656	5,683,243	4,225,546
Total governmental activities	150,428,394	103,609,070	95,711,669	109,883,777	97,924,958
Business-type activities					
Nutritional services	-	-	-	-	-
Total business-type activities	-	-	-	-	-
Total primary government expenses	\$ 150,428,394	\$ 103,609,070	\$ 95,711,669	\$ 109,883,777	\$ 97,924,958
<b>PROGRAM REVENUES</b>					
Governmental activities					
Charges for Services - Instructional	\$ 2,894,052	\$ 2,898,077	\$ 611,490	\$ 1,192,847	\$ 815,142
Charges for Services - Support Services	1,822,400	1,370,284	705,666	602,495	882,950
Operating Grants and Contributions	23,496,014	42,258,991	40,017,128	22,964,312	20,059,892
Capital Grants and Contributions	-	99,161	1,064,212	239,352	88,849
Total governmental activities revenues	28,212,466	46,626,513	42,398,496	24,999,006	21,846,833
Business-type activities					
Charges for Services - Nutrition Services	-	-	-	-	-
Operating Grants and Contributions	-	-	-	-	-
Capital Grants and Contributions	-	-	-	-	-
Total business-type activities revenue	-	-	-	-	-
Total primary government program revenues	\$ 28,212,466	\$ 46,626,513	\$ 42,398,496	\$ 24,999,006	\$ 21,846,833
<b>NET (EXPENSE)</b>					
Governmental Activities	\$ (122,215,928)	\$ (56,982,557)	\$ (53,313,173)	\$ (84,884,771)	\$ (76,078,125)
Business-type Activities	-	-	-	-	-
Total primary government net expenses	\$ (122,215,928)	\$ (56,982,557)	\$ (53,313,173)	\$ (84,884,771)	\$ (76,078,125)
<b>GENERAL REVENUES AND OTHER CHANGES IN NET POSITION</b>					
Governmental activities					
Property taxes	\$ 60,303,021	\$ 60,345,055	\$ 55,813,272	\$ 55,981,420	\$ 45,253,725
Specific ownership taxes	3,962,863	3,496,940	3,849,993	3,553,519	3,370,506
State Equalization	57,993,082	54,982,371	48,979,857	56,006,993	57,828,019
Interest Earnings	3,256,911	138,423	134,457	1,895,238	134,457
Miscellaneous revenues	1,153,358	1,501,552	3,735,632	2,550,716	1,355,536
Total governmental activities	126,669,235	120,464,341	112,513,211	119,987,886	107,942,243
Special Item	-	-	-	-	-
Total Primary government general revenues and other changes in net position	\$ 4,453,307	\$ 63,481,784	\$ 59,200,038	\$ 35,103,115	\$ 31,864,118
<b>CHANGES IN NET POSITION</b>					
Governmental activities	\$ 4,453,307	\$ 63,481,784	\$ 59,200,038	\$ 35,103,115	\$ 31,864,118
Business-type activities	-	-	-	-	-
Total primary government	\$ 4,453,307	\$ 63,481,784	\$ 59,200,038	\$ 35,103,115	\$ 31,864,118

Note: Beginning in 2015, the District does not report any business-type activities

2018	2017	2016	2015	2014
\$ 99,818,930	\$ 88,200,866	\$ 55,903,652	\$ 60,527,084	\$ 57,331,122
8,685,052	7,655,829	4,848,151	4,178,566	4,013,187
12,787,109	11,393,308	7,408,168	7,469,206	7,887,894
1,829,021	1,795,870	1,165,811	1,050,694	911,971
16,124,106	14,894,095	8,365,583	8,126,712	7,382,888
3,865,232	3,116,136	1,876,205	1,990,238	1,684,396
17,714,776	21,138,489	14,527,639	12,247,011	10,072,866
4,449,016	4,054,550	2,499,939	2,534,847	2,350,445
8,470,034	8,152,965	4,685,106	4,817,651	4,855,181
6,747,881	6,129,478	5,495,961	5,314,943	
2,277,431	1,534,566	567,495	588,252	395,045
2,453,599	2,285,487	2,536,552	2,757,983	2,989,833
185,222,187	170,351,639	109,880,262	111,603,187	99,874,828
-	-	-	-	5,447,946
-	-	-	-	5,447,946
\$ 185,222,187	\$ 170,351,639	\$ 109,880,262	\$ 111,603,187	\$ 105,322,774
\$ 1,148,284	\$ 767,475	\$ 502,024	\$ 384,349	\$ 384,863
341,684	341,272	489,230	446,714	78,448
19,435,626	19,744,335	20,004,152	19,693,017	13,203,662
349,343	458,091	499,921	1,158,322	-
21,274,937	21,311,173	21,495,327	21,682,402	13,666,973
-	-	-	-	392,640
-	-	-	-	4,975,939
-	-	-	-	-
-	-	-	-	5,368,579
\$ 21,274,937	\$ 21,311,173	\$ 21,495,327	\$ 21,682,402	\$ 19,035,552
\$ (163,947,250)	\$ (149,040,466)	\$ (88,384,935)	\$ (89,920,785)	\$ (86,207,855)
-	-	-	-	(79,367)
\$ (163,947,250)	\$ (149,040,466)	\$ (88,384,935)	\$ (89,920,785)	\$ (86,287,222)
\$ 35,656,534	\$ 32,574,556	\$ 32,552,368	\$ 31,394,959	\$ 30,969,422
3,208,709	2,856,084	2,753,360	2,613,878	2,391,870
55,468,146	55,337,574	54,582,192	56,765,739	51,186,997
476,098	274,453	103,450	17,741	24,279
2,382,513	1,302,938	457,347	240,877	557,494
97,192,000	92,345,605	90,448,717	91,033,194	85,130,062
747,332	-	2,867,267	-	-
\$ (66,007,918)	\$ (56,694,861)	\$ 93,315,984	\$ 91,033,194	\$ 85,130,062
\$ (66,007,918)	\$ (56,694,861)	\$ 4,931,049	\$ 1,112,409	\$ (1,077,793)
-	-	-	-	(79,367)
\$ (66,007,918)	\$ (56,694,861)	\$ 4,931,049	\$ 1,112,409	\$ (1,157,160)

Table 3

**Westminster Public Schools**  
**Fund Balances, Governmental Funds**  
**Last Ten Fiscal Years**  
**(Unaudited)**

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
General Fund					
Nonspendable	\$ 239,159	\$ 206,052	\$ 248,148	\$ 263,412	\$ 112,556
Restricted	8,608,925	8,024,910	7,192,924	4,313,102	5,593,646
Committed	-	-	-	-	-
Assigned	16,449,502	24,523,775	20,969,858	21,128,171	12,747,474
Unassigned	29,387,796	18,909,745	11,467,903	5,983,742	11,426,231
Total General Fund	<u>54,685,382</u>	<u>51,664,482</u>	<u>39,878,833</u>	<u>31,688,427</u>	<u>29,879,907</u>
All Other Governmental Funds					
Nonspendable	58,140	88,421	126,046	183,661	55,799
Restricted	37,994,697	42,163,400	45,829,697	65,509,498	95,850,120
Assigned, reported in:					
Special Revenue Funds	5,283,675	6,181,424	5,329,217	3,392,734	1,788,226
Capital Project Funds	-	-	-	-	-
Total All Other Governmental Funds	<u>43,336,512</u>	<u>48,433,245</u>	<u>51,284,960</u>	<u>69,085,893</u>	<u>97,694,145</u>
Governmental Funds					
Nonspendable	297,299	294,473	374,194	447,073	168,355
Restricted	46,603,622	50,188,310	53,022,621	69,822,600	101,443,766
Committed	-	-	-	-	-
Assigned	21,733,177	30,705,199	26,299,075	24,520,905	14,535,700
Unassigned	29,387,796	18,909,745	11,467,903	5,983,742	11,426,231
Total Governmental Funds	<u>\$ 98,021,894</u>	<u>\$ 100,097,727</u>	<u>\$ 91,163,793</u>	<u>\$ 100,774,320</u>	<u>\$ 127,574,052</u>



<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
\$ 103,648	\$ 85,016	\$ 66,506	\$ 76,185	\$ 77,205
4,577,860	5,041,926	4,812,222	5,022,687	4,011,193
1,700,000	1,700,000	-	-	-
10,633,445	8,115,977	12,554,085	8,493,263	6,787,794
7,638,428	7,956,664	5,456,732	5,745,200	3,925,384
<u>24,653,381</u>	<u>22,899,583</u>	<u>22,889,545</u>	<u>19,337,335</u>	<u>14,801,576</u>
71,022	87,217	42,449	44,326	-
9,236,885	8,931,728	8,563,132	9,218,641	9,960,605
1,280,024	1,556,305	1,458,047	858,359	162,872
3,639,761	2,905,710	5,757,118	2,170,533	2,274,339
<u>14,227,692</u>	<u>13,480,960</u>	<u>15,820,746</u>	<u>12,291,859</u>	<u>12,397,816</u>
174,670	172,233	108,955	120,511	77,205
13,814,745	13,973,654	13,375,354	14,241,328	13,971,798
1,700,000	1,700,000	-	-	-
15,553,230	12,577,992	19,769,250	11,522,155	9,225,005
7,638,428	7,956,664	5,456,732	5,745,200	3,925,384
<u>\$ 38,881,073</u>	<u>\$ 36,380,543</u>	<u>\$ 38,710,291</u>	<u>\$ 31,629,194</u>	<u>\$ 27,199,392</u>

Table 4

**Westminster Public Schools**  
*Change in Fund Balances, Governmental Funds*

	(unaudited)				
	2023	2022	2021	2020	2019
<b>Revenues:</b>					
Taxes	\$ 64,265,884	\$ 63,841,995	\$ 59,284,867	\$ 58,863,245	\$ 48,482,991
Intergovernmental	92,193,979	94,986,750	82,883,901	78,089,547	77,020,834
Other Grants	403,918	132,643	7,177,296	1,121,112	867,077
Charges for Services	4,716,452	4,268,361	1,098,584	1,795,342	1,698,092
Investment earnings	3,256,911	138,423	134,457	1,895,238	1,527,442
Other	1,153,358	1,501,552	3,954,204	2,550,713	1,355,536
<b>TOTAL REVENUES</b>	<b>165,990,502</b>	<b>164,869,724</b>	<b>154,533,309</b>	<b>144,315,197</b>	<b>130,951,972</b>
<b>Expenditures:</b>					
Current:					
Instruction	69,691,964	66,443,001	65,785,282	63,371,059	56,165,095
Pupil Services	9,797,549	8,614,819	7,920,371	7,065,096	5,494,754
Instructional Staff	11,211,408	12,020,123	9,377,513	9,575,005	7,829,667
General Administration	1,870,996	1,734,060	1,617,414	1,556,517	1,163,756
School Administration	11,219,475	11,343,494	10,393,045	10,147,854	9,400,184
Business Services	4,722,449	3,885,736	5,168,510	2,821,270	2,620,955
Maintenance/Operations	17,070,105	15,663,087	16,392,805	16,432,760	11,847,269
Pupil Transportation	4,174,863	2,989,784	3,302,021	2,964,971	2,711,372
Central Supporting Services	11,672,949	9,731,776	9,445,297	8,568,651	7,607,014
Nutrition Services	7,398,780	5,888,520	5,125,087	5,614,643	5,044,555
Community Services	3,360,117	3,026,064	2,408,435	1,356,136	1,217,220
Capital Outlay	6,830,972	5,865,877	31,797,959	28,493,633	1,848,879
Debt Service:					
Principal Retirements	8,078,125	7,615,310	8,036,604	8,364,848	6,967,331
Interest and Fiscal Charges	1,312,699	1,620,576	1,938,643	5,524,969	3,271,086
Bond Issuance Costs	-	-	828,400	-	-
<b>TOTAL EXPENDITURES</b>	<b>168,412,451</b>	<b>156,442,227</b>	<b>179,537,386</b>	<b>171,857,412</b>	<b>123,189,137</b>
<b>Other Financing Sources (Uses):</b>					
Transfers In	10,077,400	6,957,684	5,286,367	4,826,901	6,690,158
Transfers Out	(10,077,400)	(6,957,684)	(5,286,367)	(4,826,901)	(6,690,158)
Lease/Subscription Issuance	346,116	506,436	628,111	-	-
Proceeds from COPs	-	-	-	-	80,930,143
Refunding Bonds Issued	-	-	34,240,000	-	-
Payment to Refunded Bond Escrow Agent	-	-	(33,957,954)	-	-
Premium on Refunding Bonds Issued	-	-	-	-	-
Refunding COPs Issued	-	-	28,171,155	-	-
Payment to Refunded COP Escrow Agent	-	-	(13,687,762)	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>346,116</b>	<b>506,436</b>	<b>15,393,550</b>	<b>-</b>	<b>80,930,143</b>
<b>Special Item:</b>					
Proceeds from Capital Assets	-	-	-	-	-
<b>Net Change in Fund Balances</b>	<b>\$ (2,075,833)</b>	<b>\$ 8,933,933</b>	<b>\$ (9,610,527)</b>	<b>\$ (27,542,215)</b>	<b>\$ 88,692,978</b>
Debt Service as a percentage of non-capital expenditures (1)	5.96%	6.19%	6.96%	9.88%	8.44%

(1) Ratio of total debt service expenditures to noncapital expenditures

Principal Retirement	8,078,125		
+ Interest and Fiscal Charges	1,312,699		
Total Debt Service	9,390,824		
Total Expenditures	168,412,451		
-Capital Outlay	(10,775,076)		
Non-Capitalized Expense	157,637,375		
Total Debt Service	9,390,824	=	5.96%
Non-Capitalized Expense	157,637,375		

2018	2017	2016	2015	2014
\$ 38,692,150	\$ 35,570,668	\$ 35,237,371	\$ 34,220,147	\$ 33,541,787
73,296,369	73,048,508	72,519,280	74,846,649	63,244,723
1,956,746	2,491,492	2,566,985	2,770,429	1,145,936
1,489,968	1,108,747	991,254	831,063	463,311
476,098	274,453	103,388	16,668	24,279
2,382,513	1,302,938	457,409	241,950	557,494
118,293,844	113,796,806	111,875,687	112,926,906	98,977,530
53,765,548	52,341,357	51,839,798	53,292,564	55,166,141
5,209,965	4,693,402	4,498,987	3,772,428	3,907,440
7,540,538	6,986,888	6,973,107	6,929,799	7,797,521
1,237,701	1,295,112	111,7030	982,249	909,254
8,865,079	8,748,190	7,785,876	7,400,273	7,270,564
2,464,496	1,930,525	1,768,948	1,843,899	1,682,837
10,614,145	12,426,197	9,851,655	9,232,841	9,628,312
2,488,568	2,497,458	2,233,747	2,242,302	2,529,076
6,477,898	6,501,358	4,644,057	4,715,485	4,770,168
6,079,530	5,606,958	5,457,360	5,221,501	-
1,136,226	526,943	488,413	536,416	390,565
1,903,237	3,866,484	4,125,831	4,050,283	7,286,180
6,270,433	6,008,634	5,789,139	5,210,000	5,225,000
2,487,282	2,697,048	2,948,113	3,169,544	3,401,394
-	-	-	-	-
116,540,646	116,126,554	109,522,061	108,599,584	109,964,452
2,437,052	2,812,334	3,253,179	2,287,418	2,375,682
(2,437,052)	(2,812,334)	(3,253,179)	(2,287,418)	(2,375,682)
-	-	1,790,000	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	1,790,000	-	-
747,332	-	2,937,471	-	-
\$ 2,500,530	\$ (2,329,748)	\$ 7,081,097	\$ 4,327,322	\$ (10,986,922)
7.64%	7.75%	7.60%	7.87%	8.12%

Table 5

**Westminster Public Schools**  
**General Governmental Expenditures by Function**  
**Last Ten Years**  
**(unaudited)**

<b>Function</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>
Instruction	\$ 69,691,964	\$ 66,443,001	\$ 65,785,282	\$ 63,371,059
Support Services				
Pupils	9,797,549	8,614,819	7,920,371	7,065,096
Instructional Staff	11,211,408	12,020,123	9,377,513	9,575,005
General Administration	1,870,996	1,734,060	1,617,414	1,556,517
School Administration	11,219,475	11,343,494	10,393,045	10,147,854
Business Support Services:				
Operations and Maintenance	17,070,105	15,663,087	16,392,805	16,432,760
Pupil Transportation	4,174,863	2,989,784	3,302,021	2,964,971
Other Business Services	4,722,449	3,885,736	5,168,510	2,821,270
Central Supporting Services	11,672,949	9,731,776	9,445,297	8,568,651
Nutrition Services	7,398,780	5,888,520	5,125,087	5,614,643
Community Services	3,360,117	3,026,064	2,408,435	1,356,136
Debt Service	9,390,824	9,235,886	10,803,647	13,889,817
Capital Outlay	6,830,972	5,865,877	31,797,959	28,493,633
<b>Total Expenditures</b>	<b>\$ 168,412,451</b>	<b>\$ 156,442,227</b>	<b>\$ 179,537,386</b>	<b>\$ 171,857,412</b>
<b>Expenditures per Student</b>				
Instruction	\$ 8,707	\$ 7,986	\$ 7,822	\$ 6,926
Support Services				
Pupils	1,224	1,035	942	772
Instructional Staff	1,401	1,445	1,115	1,046
General Administration	234	208	192	170
School Administration	1,402	1,363	1,236	1,109
Business Support Services:				
Operations and Maintenance	2,133	1,883	1,949	1,796
Pupil Transportation	522	359	393	324
Other Business Services	590	467	615	308
Central Supporting Services	1,458	1,170	1,123	936
Nutrition Services	924	708	609	614
Community Services	420	364	286	148
Debt Service	1,173	1,110	1,285	1,518
Capital Outlay	853	705	3,781	3,114
<b>Total Expenditures Per Student</b>	<b>\$ 21,041</b>	<b>\$ 18,803</b>	<b>\$ 21,348</b>	<b>\$ 18,782</b>

General Governmental expenditures include the General, Special Revenue, Debt Service and Capital Projects Funds.

<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
\$ 56,165,095	\$ 53,765,548	\$ 52,341,357	\$ 51,839,798	\$ 53,292,564	\$ 55,166,141
5,494,754	5,209,965	4,693,402	4,498,987	3,772,428	3,907,440
7,829,667	7,540,538	6,986,888	6,973,107	6,929,799	7,797,521
1,163,756	1,237,701	1,295,112	1,117,030	982,249	909,254
9,400,184	8,865,079	8,748,190	7,785,876	7,400,273	7,270,564
11,847,269	10,614,145	12,426,197	9,851,655	9,232,841	9,628,312
2,711,372	2,488,568	2,497,458	2,233,747	2,242,302	2,529,076
2,620,955	2,464,496	1,930,525	1,768,948	1,843,899	1,682,837
7,607,014	6,477,898	6,501,358	4,644,057	4,715,485	4,770,168
5,044,555	6,079,530	5,606,958	5,457,360	5,221,501	
1,217,220	1,136,226	526,943	488,413	536,416	390,565
10,238,417	8,757,715	8,705,682	8,737,252	8,379,544	8,626,394
1,848,879	1,903,237	3,866,484	4,125,831	4,050,283	7,286,180
<u>\$ 123,189,137</u>	<u>\$ 116,540,646</u>	<u>\$ 116,126,554</u>	<u>\$ 109,522,061</u>	<u>\$ 108,599,584</u>	<u>\$ 109,964,452</u>
\$ 6,049	\$ 5,578	\$ 5,430	\$ 5,455	\$ 5,276	\$ 5,461
592	541	487	473	373	387
843	782	725	734	686	772
125	128	134	118	97	90
1,012	920	908	819	733	720
1,276	1,101	1,289	1,037	914	953
292	258	259	235	222	250
282	256	200	186	183	167
819	672	674	489	489	472
543	631	582	574	542	
131	118	55	51	56	39
1,103	909	903	919	869	854
199	197	401	434	420	721
<u>\$ 13,268</u>	<u>\$ 12,091</u>	<u>\$ 12,048</u>	<u>\$ 11,524</u>	<u>\$ 10,892</u>	<u>\$ 10,886</u>

**Table 6.1**

**Westminster Public Schools**  
*Fiscal Health Tracking Ratios*  
*Last Ten Years*  
**(unaudited)**

	<b>Assets Sufficiency</b>	<b>Debt Burden</b>	<b>Operating</b>	<b>Operating Margin</b>	<b>Fund Balance</b>
	<b>Ratio</b>	<b>Ratio</b>	<b>Reserve Ratio</b>	<b>Ratio</b>	<b>Ratio</b>
2023	10.9342	1.0052	0.4273	0.0205	0.0585
2022	10.7588	1.0128	0.4492	0.0930	0.2955
2021	8.3522	1.0219	0.3869	0.0736	0.2277
2020	6.4923	1.0176	0.2742	0.0154	0.0605
2019	7.2001	1.0091	0.2912	0.0485	0.2120
2018	4.8386	1.0078	0.2658	0.0186	0.0766
2017	5.2275	1.0038	0.2565	0.0001	0.0004
2016	6.0517	1.0083	0.2728	0.0406	0.1837
2015	4.8935	1.0066	0.2315	0.0515	0.3064
2014	3.5647	1.0138	0.1743	(0.0474)	(0.2060)

The Fiscal Health Program was developed by the Office of the State Auditor to help identify negative financial trends in local governments. The program is ratio-based and the financial data is derived from the audited financial report. The ratios are based on governmental funds balance sheet information, revenues, expenditures, fund balance information and debt information. The ratios are calculated and analyzed for trends over three year periods. Defined benchmarks are used to determine the threshold for negative indicators in these trends.

The following 5 pages present detail and explanations for each ratio.

**Table 6.2**

**Westminster Public Schools**  
Fiscal Health Tracking Ratios  
Asset Sufficiency Ratio (ASR)  
Last Ten Fiscal Years  
(unaudited)

2023	$\frac{61,263,705}{5,602,927}$	=	10.934
2022	$\frac{58,679,368}{5,454,104}$	=	10.759
2021	$\frac{46,761,909}{5,598,747}$	=	8.352
2020	$\frac{38,597,558}{5,945,102}$	=	6.492
2019	$\frac{35,139,208}{4,880,402}$	=	7.200
2018	$\frac{31,396,700}{6,488,838}$	=	4.839
2017	$\frac{28,463,963}{5,445,057}$	=	5.227
2016	$\frac{27,687,102}{4,575,088}$	=	6.052
2015	$\frac{24,517,504}{5,010,209}$	=	4.894
2014	$\frac{21,023,855}{5,897,855}$	=	3.565

FORMULA: 
$$\frac{\text{General Fund Total Assets}}{\text{General Fund Total Liabilities}}$$

Description: Indicates the coverage of general fund assets to general fund liabilities

Benchmark: An ASR of 1 would indicate that total assets equal total liabilities

Negative Indicators: ASR<1.0 (liabilities exceed assets)

**Table 6.3**

**Westminster Public Schools**  
*Fiscal Health Tracking Ratios*  
*Debt Burden Ratio (DBR)*  
*Last Ten Years*  
**(Unaudited)**

2023	$\frac{11,544,362}{11,484,198} =$	1.0052
2022	$\frac{11,080,381}{10,939,851} =$	1.0128
2021	$\frac{10,879,031}{10,646,083} =$	1.0219
2020	$\frac{10,119,503}{9,944,653} =$	1.0176
2019	$\frac{9,739,175}{9,650,889} =$	1.0091
2018	$\frac{9,308,942}{9,236,885} =$	1.0078
2017	$\frac{8,965,850}{8,931,728} =$	1.0038
2016	$\frac{8,634,136}{8,563,132} =$	1.0083
2015	$\frac{8,391,918}{8,336,762} =$	1.0066
2014	$\frac{8,198,957}{8,086,955} =$	1.0138

FORMULA: 
$$\frac{\text{Funds Paying Debt Service}}{\text{Total Governmental Debt Service}}$$

Description: Description: Indicates the coverage of revenue of fund(s) paying debt service to the annual principal and interest payments, including leases.

Benchmark: A DBR of 1 would indicate that debt service equals the annual revenue of the fund supporting the debt

Negative Indicators: DBR<1.0 (debt service exceeds revenue)



**Table 6.4**

**Westminster Public Schools**  
*Fiscal Health Tracking Ratios*  
*Operating Reserve Ratio (ORR)*  
*Last Ten Fiscal Years*  
**(unaudited)**

2023	$\frac{54,685,382}{117,904,315 + 10,077,400}$	=	0.4273
2022	$\frac{51,664,482}{108,052,940 + 6,957,684}$	=	0.4492
2021	$\frac{39,878,833}{97,776,528 + 5,286,367}$	=	0.3869
2020	$\frac{31,688,427}{110,869,090 + 4,700,000}$	=	0.2742
2019	$\frac{29,879,907}{95,922,084 + 6,690,158}$	=	0.2912
2018	$\frac{24,653,381}{90,301,567 + 2,437,052}$	=	0.2658
2017	$\frac{22,899,583}{87,023,430 + 2,267,802}$	=	0.2565
2016	$\frac{22,889,545}{80,642,764 + 3,253,179}$	=	0.2728
2015	$\frac{19,337,335}{81,251,027 + 2,287,418}$	=	0.2315
2014	$\frac{14,801,576}{82,544,569 + 2,375,682}$	=	0.1743

Formula: 
$$\frac{\text{General Fund Balance}}{\text{Total General Fund Expenditures +/- Transfers}}$$

Description: Indicates the amount the general fund ending balance will cover the current year general fund expenditures, including transfers.

Benchmark: an ORR of .0192(1/52, or one week) equates to one week of reserves for current expenditures and transfers.

Negative Indicators: ORR < .0192

The District's general fund balance can cover approximately nine weeks of expenditures. The amount has been increasing since 2002 with a slight decreases in 2006 and 2007.

Table 6.5

**Westminster Public Schools**  
*Fiscal Health Tracking Ratios*  
*Operating Margin Ratio (OMR)*  
*Last Ten Fiscal Years*  
**(unaudited)**

2023	$\frac{130,656,499 - (117,904,315 + 10,077,400)}{130,656,499}$	=	0.0205
2022	$\frac{126,796,272 - (108,052,640 + 6,957,684)}{126,796,272}$	=	0.0930
2021	$\frac{111,253,301 - (97,776,528 + 5,286,367)}{111,253,301}$	=	0.0736
2020	$\frac{117,377,610 - (110,869,090 + 4,700,000)}{117,377,610}$	=	0.0154
2019	$\frac{107,838,768 - (95,922,084 + 6,690,158)}{107,838,768}$	=	0.0485
2018	$\frac{94,492,417 - (90,301,567 + 2,437,052)}{94,492,417}$	=	0.0186
2017	$\frac{89,300,059 - (87,022,219 + 2,267,802)}{89,300,059}$	=	0.0001
2016	$\frac{87,448,153 - (80,642,764 + 3,253,179)}{87,448,153}$	=	0.0406
2015	$\frac{88,074,204 - (81,251,027 + 2,287,418)}{88,074,204}$	=	0.0515
2014	$\frac{81,079,098 - (82,544,569 + 2,375,682)}{81,079,098}$	=	(0.0474)

Formula: 
$$\frac{\text{General Fund Total Revenues} - (\text{General Funds Total Expenditures} \pm \text{Transfers})}{\text{General Fund Total Revenues}}$$

Description: Indicates for every \$1 produced in total general fund gross revenue the amount that results in net income

Benchmark: An OMR of .01 would indicate that \$.01 would result in net income for every \$1 produced gross revenue.

Negative Indicators: OMR < 0.00

Table 6.6

**Westminster Public Schools**  
*Fiscal Health Tracking Ratios*  
*Change in Fund Balance Ratio (CFBR)*  
*Last Ten Fiscal Years*  
**(unaudited)**

2023	$\frac{54,685,382 - 51,664,482}{51,664,482}$	=	0.0585
2022	$\frac{51,664,482 - 39,878,833}{39,878,833}$	=	0.2955
2021	$\frac{39,878,833 - 31,688,427}{31,688,427}$	=	0.2277
2020	$\frac{31,688,427 - 29,879,907}{29,879,907}$	=	0.0605
2019	$\frac{29,879,907 - 24,653,381}{24,653,381}$	=	0.2120
2018	$\frac{24,653,381 - 22,899,583}{22,899,583}$	=	0.0766
2017	$\frac{22,899,583 - 22,889,545}{22,889,545}$	=	0.0004
2016	$\frac{22,889,545 - 19,337,335}{19,337,335}$	=	0.1837
2015	$\frac{19,337,335 - 14,801,576}{14,801,576}$	=	0.3064
2014	$\frac{14,801,576 - 18,642,729}{18,642,729}$	=	(0.2060)

Formula: 
$$\frac{\text{Current Year General Fund Fund Balance} - \text{Last Year General Fund Fund Balance}}{\text{Prior Year General Fund Fund Balance}}$$

Description: Indicates the change in the general fund balance from one year to the next in relationship to the prior year fund balance.

Benchmark: A CFBR of 0 would indicate that the fund balance had not changed from the prior year.

Negative Indicators: CFBR < 0 (This would be a decrease in beginning fund balance)

This Page Intentionally Blank

## Revenue Capacity

---

**The following unaudited statistical tables contain information to help the reader assess the District's significant source of revenue, the property tax.**

---

Table 7	General Governmental Revenues by Source
Table 8	Assessed and Estimated Actual Value of Taxable Property
Table 9	Property Tax Rates – Direct and Overlapping Governments
Table 10	Principal Taxpayers
Table 11	Property Tax Levies and Collections

**Table 7**

**Westminster Public Schools**  
*General Governmental Revenues by Source*  
 Last Ten Fiscal Years  
**(unaudited)**

	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>
Revenue from Local Sources					
Property Taxes	\$ 60,303,021	\$ 60,345,055	\$ 55,434,874	\$ 55,309,726	\$ 45,112,485
Specific Ownership Taxes	3,962,863	3,496,940	3,849,993	3,553,519	3,370,506
Interest on Investments	3,256,911	138,423	134,457	1,895,238	1,527,442
Other Local Revenue	6,273,729	5,902,557	12,230,084	7,100,932	3,920,705
<b>Total Local Sources</b>	<b>73,796,524</b>	<b>69,882,975</b>	<b>71,649,408</b>	<b>67,859,415</b>	<b>53,931,138</b>
Revenue from State Sources					
Equalization	57,993,082	54,982,371	48,979,857	56,006,993	57,863,469
Special Education	3,082,701	2,593,482	2,236,905	2,311,110	2,026,668
Transportation	623,143	652,173	529,677	634,781	648,431
Vocational Education	363,526	374,180	182,262	157,183	217,184
All Other	7,862,988	10,656,859	4,845,877	1,857,715	3,851,422
<b>Total State Sources</b>	<b>69,925,440</b>	<b>69,259,065</b>	<b>56,774,578</b>	<b>60,967,782</b>	<b>64,607,174</b>
Revenue from Federal Sources					
Federal Grants	22,268,538	25,727,684	26,109,323	15,488,000	12,449,110
<b>Total Federal Sources</b>	<b>22,268,538</b>	<b>25,727,684</b>	<b>26,109,323</b>	<b>15,488,000</b>	<b>12,449,110</b>
<b>Total Revenue</b>	<b>\$ 165,990,502</b>	<b>\$ 164,869,724</b>	<b>\$ 154,533,309</b>	<b>\$ 144,315,197</b>	<b>\$ 130,987,422</b>

General Revenues by Source equal all funds considered Governmental Activities type funds. Those funds include major funds and all non-major funds.

Does not include the revenues from the refunding of Bond indebtedness.

	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
\$	35,656,534	\$ 32,714,584	\$ 32,484,011	\$ 31,606,269	\$ 31,149,917
	3,208,709	2,856,084	2,753,360	2,613,878	2,391,870
	476,098	274,453	103,388	16,668	24,279
	5,829,227	4,903,177	1,448,663	3,843,442	1,549,745
	<u>45,170,568</u>	<u>40,748,298</u>	<u>36,789,422</u>	<u>38,080,257</u>	<u>35,115,811</u>
	55,468,146	55,337,574	54,582,192	56,765,739	51,186,997
	2,009,548	2,132,855	2,151,649	2,223,234	2,153,609
	693,686	477,840	519,210	519,569	516,729
	173,800	52,021	55,747	91,424	56,664
	<u>3,020,825</u>	<u>2,431,917</u>	<u>8,031,553</u>	<u>2,432,569</u>	<u>1,832,737</u>
	<u>61,366,005</u>	<u>60,432,207</u>	<u>65,340,351</u>	<u>62,032,535</u>	<u>55,746,736</u>
	<u>12,677,696</u>	<u>12,616,301</u>	<u>9,745,914</u>	<u>12,814,114</u>	<u>8,114,983</u>
	<u>12,677,696</u>	<u>12,616,301</u>	<u>9,745,914</u>	<u>12,814,114</u>	<u>8,114,983</u>
\$	<u><u>119,214,269</u></u>	<u><u>113,796,806</u></u>	<u><u>111,875,687</u></u>	<u><u>112,926,906</u></u>	<u><u>98,977,530</u></u>

Table 8

**Westminster Public Schools**  
**Assessed and Estimated Actual Value of Taxable Property**  
**Last Ten Fiscal Years**  
**(unaudited)**

<b>Tax Year</b>	<b>Collection Year</b>	<b>Direct Rate</b>	<b>Net Assessed Valuation</b>	<b>Residential Property</b>	<b>Commercial Property</b>	<b>Industrial Property</b>	<b>Vacant Land</b>
2022	2023	64.777	\$ 922,064,890	\$ 8,175,326,763	\$ 925,371,103	\$ 42,878,000	\$ 69,018,103
2021	2022	64.800	924,345,980	8,164,310,909	764,568,103	42,541,931	74,217,690
2020	2021	66.179	850,738,420	7,434,694,685	698,725,655	43,765,276	54,941,172
2019	2020	65.984	851,039,720	7,368,749,930	691,710,276	44,136,310	61,318,586
2018	2019	66.514	682,441,830	5,689,281,111	537,411,690	36,276,414	50,911,552
2017	2018	51.807	689,735,170	5,674,462,361	531,021,276	36,394,276	47,894,310
2016	2017	56.896	573,590,860	3,963,458,920	479,059,724	23,465,552	29,991,069
2015	2016	56.994	572,968,570	3,961,847,990	474,824,966	22,706,793	28,349,483
2014	2015	59.695	527,230,520	3,481,420,729	451,320,897	21,574,966	26,172,483
2013	2014	58.451	536,276,080	3,478,580,402	455,598,069	21,701,276	26,144,690

Source: Adams County Assessors Office

The following are the assessment rates for 2013 to 2022:

<b>Year</b>	<b>Residential Rate</b>	<b>Commercial Rate</b>
2013	7.96%	29.00%
2014	7.96%	29.00%
2015	7.96%	29.00%
2016	7.96%	29.00%
2017	7.20%	29.00%
2018	7.20%	29.00%
2019	7.15%	29.00%
2020	7.15%	29.00%
2021	7.15%	29.00%
2022	6.95%	29.00%

Notes:

- (1) Residential Property Assessed Values is calculated by applying the Residential Rate to the Residential Market Value.  
6.95% is the current Assessment Rate for residential property, set by the State Legislature, not the percentage of increase or decrease in market value. This is the percentage of the estimated Market value upon which your property tax is calculated.
- (2) Commercial Property Assessed Value is calculated by applying the Commercial Rate to the Other Property Classes' Total Market Value.  
The Assessor multiplies the actual value of the commercial property by the assessment rate of 29% to arrive at an assessed value. The assessed value is then multiplied by a tax rate (mill levy) to calculate the taxes for the property.  
\$10,000 (Market Value) X 29% (Assessment Rate) = \$2,900 (Assessed Value)



<b>Agriculture</b>		<b>Natural Resources</b>	<b>State Assessed Property</b>	<b>Tax Exempt Property</b>	<b>Total Actual Value</b>	<b>Assessed Value</b>
<b>Acre Valuation</b>						<b>To Total Actual Value</b>
\$	791,345	\$	11,394,480	\$	9,367,704,691	9.84%
	721,966		12,208,580		9,213,657,834	10.03%
	585,517		12,893,140		8,402,808,343	10.12%
	585,517		15,031,350		8,449,790,763	10.07%
	586,379		15,609,480		6,591,801,315	10.35%
	586,379		22,519,940		6,588,892,439	10.47%
	698,172	240,241	24,381,820		4,793,763,878	11.97%
	710,103	240,241	25,958,860		4,786,588,264	11.97%
	617,034	240,241	29,859,830		4,270,761,938	12.35%
	547,379	240,241	37,877,330		4,280,263,766	12.53%

Table 9

**Westminster Public Schools**  
**Property Tax Rates**  
**Direct and Overlapping Governments**  
**(per \$1,000 of Assessed Value)**  
**Last Ten Fiscal Years**  
**(unaudited)**

Levy Year	2022	2021	2020	2019	2018	2017
Collection Year	2023	2022	2021	2020	2019	2018
<b>School Direct Rates:</b>						
General Fund	27.562	27.562	27.611	27.609	27.761	27.752
Mill Levy Override	28.172	28.158	28.391	28.216	26.077	11.522
Debt Services	9.043	9.080	10.177	10.159	12.676	12.533
School District Total	64.777	64.800	66.179	65.984	66.514	51.807
<b>Overlapping Rates:</b>						
City of Westminster	3.650	3.650	3.650	3.650	3.650	3.650
Adams County	26.967	27.069	26.897	26.917	26.864	26.929
Amherst GID	5.000	5.000	5.000	5.000	5.000	5.000
Bradburn Metro #2	65.916	63.275	63.275	63.197	63.300	62.675
Bradburn Metro #3	40.931	39.832	39.832	39.832	39.832	39.832
Crestview Water and Sanitation	3.434	3.080	3.306	3.146	4.362	4.217
Hyland Hills Park and Rec District	5.124	5.123	5.116	5.105	5.413	5.079
North Metro Fire Rescue	14.738	14.681	14.812	14.674	14.730	14.710
Southwest Adams County Fire Protection District	14.750	14.750	14.750	14.750	14.750	16.733
Urban Drainage & Flood Control District	0.900	0.900	0.900	0.900	0.726	0.500
Urban Drainage South Platte	0.100	0.100	0.100	0.097	0.094	0.057

Source: Abstract of assessment and tax levies - Adams County Assessor's Office

<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>
<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
27.904	27.905	28.532	27.967	28.748
13.946	14.062	14.880	14.629	14.858
15.046	15.027	16.283	15.855	16.377
56.896	56.994	59.695	58.451	59.983
3.650	3.650	3.650	3.650	3.650
27.055	26.817	27.042	26.815	26.903
5.000	5.000	5.000	5.000	5.000
50.000	50.000	50.000	50.000	50.000
36.708	36.708	36.708	36.708	36.708
4.547	4.428	4.789	4.590	4.416
5.359	5.372	5.565	5.515	5.587
14.810	14.713	14.903	11.246	11.375
16.841	16.892	18.800	17.800	17.800
0.559	0.553	0.632	0.608	0.599
0.061	0.058	0.068	0.064	0.058

Table 10

**Westminster Public Schools**  
*Adams County Principal Property Taxpayers*  
 2022 and 2013  
 (unaudited)

Taxpayer	2022			2013		
	Assessed Valuation	Rank	Percent of Total County Valuation	Assessed Valuation	Rank	Percent of Total County Valuation
Great Western Oil and Gas Co	\$ 429,577,360	1	4.39%	\$ -		0.00%
Xcel Energy Co (Public Service Co)	347,205,200	2	3.55%	125,922,410	2	2.71%
Aurora Convention Center Hotel LLC	138,331,300	3	1.41%	-		0.00%
Suncor Energy USA Inc	102,866,680	4	1.05%	143,996,240	1	3.10%
Crestone Peak Resrouces LLC	83,196,980	5	0.85%	-		0.00%
Colorado Interstate Gas Co.	52,284,300	6	0.53%	53,532,200	5	1.15%
Amazon.com Services Inc	49,959,870	7	0.51%	-		0.00%
Qwest Corporation	36,249,100	8	0.37%	78,760,700	3	1.69%
TTP Orchard Property LLC	34,028,010	9	0.35%	-		0.00%
Lit Gateway Portfolio LLC	33,879,580	10	0.35%	-		0.00%
Verizon Wireless LLC	-		0.00%	22,506,500	8	0.48%
Kerr-McGee Gathering LLC	-		0.00%	23,399,220	6	0.50%
Tri-State Generation	-		0.00%	21,679,720	9	0.47%
Public Service CO of Colorado	-		0.00%	76,121,650	4	1.64%
Wal-Mart Real Estate Business Trust	-		0.00%	19,808,560	10	0.43%
United Power, Inc	-		0.00%	22,885,900	7	0.49%
Total	<u>\$ 1,307,578,380</u>		<u>13.36%</u>	<u>\$ 588,613,100</u>		<u>12.66%</u>

Source: Adams County Annual Comprehensive Financial Report

Table 11

**Westminster Public Schools**  
*Property Tax Levies and Collection*  
*Last Ten Fiscal Years*  
**(unaudited)**

Calendar Year	Taxes Levied for the Calendar Year	Collected within the Fiscal Year of the Levy		Collections Subsequent to Fiscal Year End	Total Collection to Date	
		Amount	Percentage of Levy		Amount	Percentage of levy
2023	\$ 59,728,864	\$ 56,821,301	95.1%	\$ 2,310,011	\$ 59,131,311	99.0%
2022	59,897,600	55,321,507	92.4%	3,745,925	59,067,432	98.6%
2021	56,300,916	53,025,875	94.2%	2,712,133	55,738,008	99.0%
2020	56,155,005	52,989,649	94.4%	2,603,805	55,593,455	99.0%
2019	45,391,936	43,213,352	95.2%	1,629,217	44,842,569	98.8%
2018	35,733,110	34,338,192	96.1%	1,028,654	35,366,846	99.0%
2017	32,635,026	31,572,192	96.7%	727,853	32,300,045	99.0%
2016	32,655,771	31,592,006	96.7%	728,597	32,320,603	99.0%
2015	31,473,026	30,389,054	96.6%	535,541	30,924,595	98.3%
2014	31,345,873	30,075,797	95.9%	511,690	30,587,487	97.6%

Source: Adams County Treasurers Office and District's Financial information

(1) In accordance with modified accrual accounting, delinquent taxes are recorded in the year collected, not the year assessed. Ratios above 100% represent collections of prior year delinquent taxes.

(2) Additional outstanding delinquent taxes will be collected from September 1 to December 31.

This Page Intentionally Blank

## Debt Capacity

---

**The following unaudited statistical tables contain information to help the reader assess the affordability of the District's current level of outstanding debt and the District's ability to issue additional debt in the future.**

---

- Table 12 Ratios of Outstanding Debt by Type
- Table 13 Ratios of Net General Bonded Debt Outstanding
- Table 14 Computation of Direct and Overlapping Bonded Debt
- Table 15 Computation of Legal Debt Margin

Table 12

**Westminster Public Schools  
Ratios of Outstanding Debt by Type  
Last Ten Years  
(unaudited)**

<b>Fiscal Year</b>	<b>Governmental Activities</b>				
	<b>General Obligation Bonds</b>	<b>General Obligation Bonds Premium</b>	<b>Leases and Subscriptions</b>	<b>Certificates of Participation</b>	<b>Certificates of Participation Premium</b>
2023	\$ 32,830,000	\$ -	\$ 444,117	\$ 94,525,000	\$ 8,353,184
2022	40,595,000	-	411,126	94,525,000	8,687,312
2021	48,115,000	705,433	-	94,525,000	8,766,330
2020	52,160,000	4,278,303	923,494	72,345,000	7,398,177
2019	58,440,000	4,983,736	1,088,342	74,265,000	7,653,287
2018	64,515,000	5,689,169	731,793	-	-
2017	70,430,000	6,394,602	1,087,227	-	-
2016	76,774,625	7,100,035	1,435,861	-	-
2015	81,525,000	7,805,468	-	-	-
2014	86,735,000	8,510,901	-	-	-

Source: Adams County Assessor's/Treasurer's Office, City of Westminster most recent ACFR, and District Fiscal Records



<b>Total Primary Government</b>	<b>District Population</b>	<b>Net Debt Per Capita</b>	<b>Percentage of Personal Income</b>
\$ 136,152,301	118,940	1,145	1.85%
144,218,438	118,929	1,213	2.17%
152,111,763	118,931	1,279	2.38%
137,104,974	117,832	1,164	2.29%
146,430,365	117,094	1,251	2.59%
70,935,962	115,732	613	1.32%
77,911,829	113,130	689	1.64%
85,310,521	112,090	698	1.66%
89,330,468	110,946	805	1.90%
95,245,901	109,456	870	2.11%

**Table 13**

**Westminster Public Schools  
Ratios of Net General Bonded Debt Outstanding  
Last Ten Fiscal Years  
(unaudited)**

<b>Fiscal Year</b>	<b>General Obligation Bonds</b>	<b>General Obligation Bond Premium</b>	<b>Restricted for Repayment of Principal</b>	<b>Total</b>	<b>Percentage of Actual Taxable Value of Property</b>	<b>Per Capita</b>
2023	\$ 32,830,000	\$ -	\$ 8,140,000	\$ 24,690,000	0.26%	208
2022	40,595,000	-	7,765,000	32,830,000	0.36%	276
2021	48,115,000	705,433	7,520,000	41,300,433	0.49%	347
2020	52,160,000	4,278,303	7,851,861	48,586,442	0.58%	412
2019	58,440,000	4,983,736	8,341,854	55,081,882	0.84%	470
2018	64,515,000	5,689,169	6,451,634	63,752,535	0.97%	551
2017	70,430,000	6,394,602	5,915,000	70,909,602	1.48%	627
2016	76,774,625	7,100,035	5,660,000	78,214,660	1.48%	698
2015	81,525,000	7,805,468	5,435,000	83,895,468	1.96%	756
2014	86,735,000	8,510,901	5,210,000	90,035,901	2.10%	823

Table 14

**Westminster Public Schools**  
*Computation of Direct and Overlapping Bonded Debt*  
*General Obligation Bonds*  
 June 30, 2023  
**(unaudited)**

	<b>General Obligation Long-Term Debt Outstanding</b>	<b>Percent Applicable to the District</b>	<b>Net Direct and Overlapping Debt</b>
<b>Direct Entities:</b>			
Westminster Public Schools	\$ 136,152,301	100.00%	\$ 136,152,301
<b>Overlapping Entities</b>			
N/A	-		-
Total Overlapping Entities	-		-
<b>Total Direct and Overlapping Bonded Debt</b>	<b>\$ 136,152,301</b>		<b>\$ 136,152,301</b>

Source: Adams County Assessor's Office and Individual Entity

Note: The percentage of each entity's outstanding debt chargeable to the District is calculated by comparing the assessed valuation of the portion overlapping the District to the total assessed valuation of the overlapping entity. To the extent the District's assessed valuation changes disproportionately with the assessed valuation of overlapping entities, the percentage of debt for which property owners within the District are responsible will also change.

Table 15

**Westminster Public Schools**  
*Computation of Legal Debt Margin*  
*Last Ten Fiscal Years*  
**(unaudited)**

<b>Year</b>	<b>Assessed Value</b>	<b>Debt Limit (20% of assessed )</b>	<b>Debt Applicable to Limit General Obligation Bonds</b>	<b>Debt Margin</b>	<b>Total Debt as a Percentage of Debt Limit</b>
2023	\$ 922,064,890	\$ 184,412,978	\$ 32,830,000	\$ 151,582,978	17.80%
2022	924,345,980	184,869,196	40,595,000	144,274,196	21.96%
2021	850,738,420	170,147,684	48,115,000	122,032,684	28.28%
2020	851,039,720	170,207,944	52,160,000	118,047,944	30.64%
2019	682,441,830	136,488,366	58,440,000	78,048,366	42.82%
2018	689,735,170	137,947,034	64,515,000	73,432,034	46.77%
2017	573,590,860	114,718,172	70,430,000	44,288,172	61.39%
2016	572,968,570	114,593,714	76,774,625	37,819,089	67.00%
2015	527,230,520	105,446,104	81,525,000	23,921,104	77.31%
2014	536,276,080	107,255,216	86,735,000	20,520,216	80.87%

Source: District Fiscal Records

## **Demographic and Economic Information**

---

**The following unaudited statistical tables present demographic and economic indicators to help the reader understand the socioeconomic environment in which the District operates and how the District compares to other governments.**

---

Table 16    Demographic Statistics – City of Westminster

Table 17    Principal Employers – City of Westminster

**Table 16**

**Westminster Public Schools**  
*Demographics Statistics*  
*Last Ten Fiscal Years*  
**(unaudited)**

<b>Year Ended December 31</b>	<b>Estimated Population</b>	<b>Total Personal Income</b>	<b>Per Capita Income</b>	<b>Unemployment Rate</b>	<b>WPS School Enrollment</b>
2022	118,940	\$ 7,355,130,660	\$ 61,839	3.50%	8,004
2021	118,929	6,631,362,111	55,759	4.70%	8,320
2020	118,931	6,378,745,254	53,634	8.70%	8,410
2019	117,832	5,985,394,272	50,796	2.40%	9,150
2018	117,094	5,657,045,328	48,312	3.90%	9,277
2017	115,732	5,384,894,228	46,529	3.00%	9,453
2016	113,130	5,092,094,430	45,011	2.80%	9,854
2015	112,090	4,715,626,300	42,070	3.40%	9,504
2014	110,946	4,704,955,560	42,408	4.10%	10,161
2013	109,456	4,511,010,128	41,213	6.00%	10,101

Source : City of Westminster most recent Annual Comprehensive Financial Report and District Records Figures are based on City of Westminster demographics

Table 17

**Westminster Public Schools**  
*Westminster Principal Employers*  
**2022 and 2013**

Employer	2022			2013		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total Employment
Ball Corporation	3,422	1	6.87%	525	6	1.39%
Maxar (formally Digital Globe)	1,183	2	2.37%	-	-	0.00%
St. Anthony North Hospital	1,115	3	2.24%	860	2	2.28%
Trimble Navigation	955	4	1.92%	430	9	1.14%
Mtech Mechanical Technologies Group	542	5	1.09%	-	-	0.00%
Epsilon	530	6	1.06%	-	-	0.00%
Reed Group	500	7	1.00%	325	10	0.86%
Tri State Generation	480	8	0.96%	523	7	1.39%
Bread Financial (Formerly Alliance Data Systems	385	9	0.77%	540	5	1.43%
CACI International Research and Technology (formerly L	-	-	-	500	8	1.32%
Avaya	-	-	-	1,000	1	2.65%
McKesson Information Systems	-	-	-	650	3	1.72%
Kaiser Permanente (Sheridan)	-	-	-	600	4	1.59%
Total	<u>9,112</u>		<u>18.28%</u>	<u>5,953</u>		<u>15.77%</u>

Source: City of Westminster most recent Annual Comprehensive Financial Report

This Page Intentionally Blank



## Operating Information

---

**The following unaudited statistical tables contain facility, enrollment, employment and assessment data to help the reader understand how the information in the District's financial report relates to the services it provides and the activities it performs.**

---

Table 18 District Building Information

Table 19 Full-time Equivalent Employees by Functional Program

Table 20 Operating Statistics

Table 18

**Westminster Public Schools  
District Building Information  
Last Ten Fiscal Years  
(unaudited)**

<b>Enrollment History</b>					
	<b>Square Feet</b>	<b>Capacity</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>
<b>Early Childhood Schools</b>					
Early Learning Center at Francis M. Day -Formerly known as FM Day Elementary	33,300	552	126	83	35
Early Learning Center at Gregory Hill	24,000	312	267	232	208
Early Learning Center at Perl Mack -Closed 2022	19,500	400	-	31	48
<b>Elementary Schools</b>					
Fairview Elementary	37,650	432	333	299	270
Harris Park Elementary	30,350	475	217	244	247
Mesa Elementary	28,300	504	307	297	294
Sherrelwood Elementary	30,950	480	197	237	255
Sunset Ridge Elementary	27,850	528	328	289	278
Westminster Elementary -Closed 2016	-	-	-	-	-
<b>Innovation Schools</b>					
Colorado STEM Academy	59,105	685	392	405	452
John E. Flynn A Marzano Academy	27,850	456	337	326	296
Metropolitan Arts Academy -Formerly known as Metz Elementary	26,700	456	345	344	328
Westminster Academy for International Studies	21,800	360	286	304	293
<b>Pk-8 Schools</b>					
Colorado Sports Leadership Academy	102,350	792	410	384	511
Josephine Hodgkins Leadership Academy -Opened 2009	80,000	700	611	636	666
Orchard Park Academy -Formerly known as Skyline Vista Elementary	60,000	600	571	529	369
Tennyson Knolls Preparatory School	30,400	480	371	378	376
<b>Middle Schools</b>					
Shaw Heights Middle	82,700	936	564	442	504
Iver C. Ranum Middle -Closed 2022	201,600	1,488	-	376	455
<b>High Schools</b>					
Westminster High	375,000	2,900	2,021	2,082	2,198
Hidden Lake High	95,800	888	398	489	331
<b>Administration Buildings</b>					
Maintenance	12,000	-			
Transportation	5,600	-			
Purchasing/Warehouse	9,800	-			
District Conference Center	6,000	-			
Orchard Court	3,567	-			

Enrollment History						
2020	2019	2018	2017	2016	2015	2014
333	357	386	381	355	383	356
248	293	290	296	282	278	276
-	-	-	-	-	-	-
326	285	302	330	341	338	348
266	298	324	318	340	352	354
305	327	368	369	355	369	376
279	276	270	282	265	309	291
314	346	371	375	353	373	363
-	-	-	-	248	278	298
418	382	383	396	283	264	184
291	263	274	264	288	330	303
332	311	317	340	350	338	360
299	287	270	248	-	-	-
410	472	502	519	527	585	594
651	602	638	649	662	645	659
353	376	347	373	391	402	373
318	354	378	371	374	400	403
568	565	566	625	611	577	615
592	683	697	723	727	762	772
2,406	2,394	2,392	2,512	2,493	2,456	2,388
358	369	345	264	259	256	293
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-

**Table 19**

**Westminster Public Schools**  
*Full-Time Equivalent Employees*  
 Last Ten Fiscal Years  
**(unaudited)**

	<u>2022-2023</u>	<u>2021-2022</u>	<u>2020-2021</u>	<u>2019-2020</u>	<u>2018-2019</u>
Instructional	635.47	733.54	811.38	815.28	758.60
Support Services	98.07	32.69	4.50	4.50	3.00
Instructional Support Services	30.00	21.63	21.63	17.63	40.83
General Administration	5.00	5.00	5.00	5.00	3.00
Business Services	20.00	19.50	20.00	18.00	17.50
Operations and Maintenance	44.00	43.00	44.00	34.00	31.00
Transportation Services	41.00	36.00	37.00	36.00	47.00
Central Services	25.50	25.50	23.50	23.00	27.00
Other Non-Instructional Services	2.00	2.00	6.00	6.00	1.00
Nutrition Services	<u>3.50</u>	<u>3.50</u>	<u>4.50</u>	<u>27.00</u>	<u>26.00</u>
Total	<u><u>904.54</u></u>	<u><u>922.36</u></u>	<u><u>977.51</u></u>	<u><u>986.41</u></u>	<u><u>954.93</u></u>

Source: District General Fund Adopted Budget

<u>2017-2018</u>	<u>2016-2017</u>	<u>2015-2016</u>	<u>2014-2015</u>	<u>2013-2014</u>
793.58	783.25	774.73	766.43	770.50
3.00	3.20	3.20	1.00	1.50
38.00	31.13	17.00	14.00	12.00
3.00	3.00	3.00	4.00	5.00
17.50	17.50	17.50	17.50	15.50
31.00	34.00	34.00	38.00	33.00
46.00	44.00	44.00	46.00	35.00
27.10	25.00	24.00	21.00	20.00
1.00	1.00	1.00	0.50	0.00
<u>29.00</u>	<u>29.00</u>	<u>38.00</u>	<u>38.00</u>	<u>41.00</u>
<u><u>989.18</u></u>	<u><u>971.08</u></u>	<u><u>956.43</u></u>	<u><u>946.43</u></u>	<u><u>933.50</u></u>

Table 20

**Westminster Public Schools**  
*Operating Statistics*  
*Last Ten Fiscal Years*  
**(unaudited)**

	<b>2022-2023</b>	<b>2021-2022</b>	<b>2020-2021</b>	<b>2019-2020</b>	<b>2018-2019</b>
Expenses	\$ 168,412,451	\$ 156,442,227	\$ 179,537,386	\$ 171,857,412	\$ 123,189,137
Enrollment	8,004	8,320	8,410	9,150	9,285
Funded Pupil Count	7,775	8,115	8,171	8,895	8,895
Cost per Funded Pupil Count	\$ 21,662	\$ 19,278	\$ 21,974	\$ 19,322	\$ 13,849
Percentage Change	12.37%	-12.27%	13.73%	39.51%	7.99%
Certified Teaching Staff	603.00	572.32	560.08	553.48	554.79
Pupil/Teacher Ratio	13.27	14.54	15.02	16.53	16.74
Average Teacher Salaries (does not include benefits)	\$ 68,800	\$ 74,945	\$ 70,095	\$ 63,162	\$ 60,976
Teachers Average Years of Experience	11	6.4	7.4	7.4	7.4
Percentage of Teachers with Bachelor's Degrees	24.00%	32.00%	39.00%	33.00%	33.00%
Percentage of Teachers with Masters Degrees plus	76.00%	68.00%	61.00%	67.00%	67.00%

Source:

District Adopted Budget  
District Internal Reports

<u>2017-2018</u>		<u>2016-2017</u>		<u>2015-2016</u>		<u>2014-2015</u>		<u>2013-2014</u>	
\$	116,540,646	\$	116,126,554	\$	109,880,262	\$	111,603,187	\$	99,874,828
	9,453		9,639		9,504		10,161		10,101
	9087.5		9,232		9,232		9,857		9,571
\$	12,824	\$	12,579	\$	11,902	\$	11,322	\$	10,436
	1.95%		5.69%		5.12%		8.50%		-0.36%
	553.94		545.95		526.20		523.20		523.20
	17.07		17.66		18.06		19.42		19.31
\$	61,148	\$	60,974	\$	60,709	\$	57,780	\$	58,513
	8		11.22		10.44		10.36		11.50
	37.00%		24.00%		24.55%		26.76%		25.65%
	63.00%		76.00%		75.45%		73.24%		74.35%

This Page Intentionally Blank



---

# COMPLIANCE SECTION

---



This Page Intentionally Blank

## **Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards**

### **Independent Auditor's Report**

Board of Education  
Westminster Public Schools  
Westminster, Colorado

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Westminster Public Schools (the District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated November 15, 2023, which contained an emphasis of matter paragraph regarding a change in accounting principle.

#### ***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Board of Education  
Westminster Public Schools

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**FORVIS, LLP**

Denver, Colorado  
November 15, 2023



1801 California Street, Suite 2900 / Denver, CO 80202

P 303.861.4545 / F 303.832.5705

[forvis.com](http://forvis.com)

## **Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance**

### **Independent Auditor's Report**

Board of Education  
Westminster Public Schools  
Westminster, Colorado

#### **Report on Compliance for Each Major Federal Program**

##### ***Opinion on Each Major Federal Program***

We have audited Westminster Public School's (the District) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2023. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

##### ***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

##### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Board of Education  
Westminster Public Schools

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

**FORVIS, LLP**

Denver, Colorado  
November 15, 2023

**Westminster Public Schools**  
**Schedule of Findings and Questioned Costs**  
**Year Ended June 30, 2023**

**Section I – Summary of Auditor’s Results**

*Financial Statements*

1. Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:

☒ Unmodified      ☐ Qualified      ☐ Adverse      ☐ Disclaimer

2. Internal control over financial reporting:

Significant deficiency(ies) identified?      ☐ Yes      ☒ None Reported

Material weakness(es) identified?      ☐ Yes      ☒ No

3. Noncompliance material to the financial statements noted?      ☐ Yes      ☒ No

*Federal Awards*

4. Internal control over major federal awards programs:

Significant deficiency(ies) identified?      ☐ Yes      ☒ None Reported

Material weakness(es) identified?      ☐ Yes      ☒ No

5. Type of auditor’s report issued on compliance for major federal program(s):

☒ Unmodified      ☐ Qualified      ☐ Adverse      ☐ Disclaimer

6. Any audit findings disclosed that are required to be reported by 2 CFR 200.516(a)?

☐ Yes      ☒ No



**Westminster Public Schools**  
**Schedule of Findings and Questioned Costs (continued)**  
**Year Ended June 30, 2023**

7. Identification of major federal programs:

<b>Assistance Listing Number(s)</b>	<b>Name of Federal Program or Cluster</b>
84.425D, I, U, W	COVID-19 - Elementary and Secondary School
10.553, 10.555, 10.559, 10.582	Child Nutrition Cluster
84.027A, 84.173A	Special Education Cluster
84.027X	COVID-19 - American Rescue Plan: Special Education - Grants to States IDEA Part B
84.173X	COVID-19 - American Rescue Plan: Special Education - Grants to States IDEA Preschool

8. The threshold used to distinguish between Type A and Type B programs: \$750,000.

9. The District qualified as low-risk auditee? ☐ Yes ☒ No

**Westminster Public Schools**  
**Schedule of Findings and Questioned Costs (continued)**  
**Year Ended June 30, 2023**

**Findings Required to be Reported by *Government Auditing Standards***

<b>Reference Number</b>	<b>Finding</b>
	No matters are reportable.

**Westminster Public Schools**  
**Schedule of Findings and Questioned Costs (continued)**  
**Year Ended June 30, 2023**

**Findings Required to be Reported by the Uniform Guidance**

<b>Reference Number</b>	<b>Finding</b>
	No matters are reportable.

# **Westminster Public Schools**

## **Status of Prior Year Audit Findings**

**Year Ended June 30, 2023**

<b>Reference Number</b>	<b>Summary of Finding</b>	<b>Status</b>
	No matters are reportable.	

**Westminster Public Schools**  
**Schedule of Expenditures of Federal Awards**  
**Year Ended June 30, 2023**

<b>Federal Grantor/Pass-Through Grantor/Program Title</b>	<b>Federal Assistance Listing Number</b>	<b>State Grant Number</b>	<b>Total Federal Expenditures</b>
<b>U.S. Department of Agriculture</b>			
<b>Passed Through Colorado Department of Human Services</b>			
Commodity Supplemental Food Program-Food Donation Cash in Lieu of Commodities	10.555	4555	\$ 289,936
<b>Passed Through Colorado Department of Education</b>			
School Breakfast Program	10.553	4553	1,258,347
National School Lunch Program	10.555	4555	2,937,224
Summer Food Service Program for Children	10.559	4559	254,358
Federal Fresh Fruit & Vegetable Program	10.582	4582	291,776
COVID-19 - Supply Chain Assistance Funds	10.555	6555	185,289
<b>Child Nutrition Cluster Subtotal</b>			<b>5,216,930</b>
COVID-19 - Pandemic Electronic Benefits Transfer (P-EBT) Administrative Costs	10.649	4649	12,130
<b>Passed Through the Colorado Department of Public Health and Environment</b>			
Child and Adult Care Food Program	10.558	4558	95,942
<b>TOTAL U.S. DEPARTMENT OF AGRICULTURE</b>			<b>5,325,002</b>
<b>U.S. Department of Defense</b>			
<b>Direct</b>			
ROTC Language and Culture Training Grants	12.357	9001	46,714
<b>TOTAL U.S. DEPARTMENT OF DEFENSE</b>			<b>46,714</b>
<b>U.S. Department of Education</b>			
<b>Passed Through Colorado Department of Education</b>			
Special Education - Grants to States (IDEA, Part B)	84.027A	4027	2,525,520
Special Education - Preschool Grants (IDEA Preschool)	84.173A	4173	47,488
COVID-19 - American Rescue Plan: Special Education - Grants to States (IDEA, Part B)	84.027X	6027	75,598
COVID-19 - American Rescue Plan: Special Education - Preschool Grants (IDEA Preschool)	84.173X	6173	3,699
<b>Special Education Cluster Subtotal</b>			<b>2,652,305</b>
Title I Grants to Local Educational Agencies (Title I, Part A of the ESEA)	84.010A	4010	2,622,178
Title I Grants to Local Educational Agencies Part A - Pathways to Early Education	84.010A	5010	29,787
English Language Acquisition State Grants Title III, Part A	84.365A	4365	218,177
Supporting Effective Instruction State Grant- Title II, Part A	84.367A	4367	376,312
Student Support and Academic Enrichment Grants Title IV, Part A	84.424A	4424	281,843
COVID-19 - Elementary and Secondary School Emergency Relief (ESSER) Fund	84.425D	4420	1,278,335
COVID-19 - Elementary and Secondary School Emergency Relief (ESSER) Fund	84.425D	4448	83,000
COVID-19 - Elementary and Secondary School Emergency Relief (ESSER) Fund	84.425D	4437	9,212
COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER)	84.425U	4414	7,034,472
COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER)	84.425U	4434	79,130
Education for Homeless Children and Youth	84.196A	5196	66,879
COVID-19 - American Rescue Plan Homeless Children and Youth	84.425W	8425	11,962
COVID-19 - American Rescue Plan Homeless Children and Youth II	84.425W	8426	26,807
School Nurse Workforce Grant	93.354	7354	21,029
<b>Passed through State Community Colleges and Occupational Education Systems</b>			
Career and Technical Education - Basic Grants to States (Perkins V)	84.048	4048	120,339
<b>Passed through Governor's Office</b>			
COVID-19 Coronavirus Response and Relief Supplemental Appropriations Act, 2021 Emergency Assistance to Non-Public Schools (CRRSA EANS)	84.425R	6425	50,000
<b>TOTAL U.S. DEPARTMENT OF EDUCATION</b>			<b>14,961,767</b>
<b>TOTAL FEDERAL FINANCIAL ASSISTANCE</b>			<b>\$ 20,333,483</b>

*The accompanying notes are an integral part of this Schedule*

**Westminster Public Schools**  
**Notes to the Schedule of Expenditures of Federal Awards**  
**Year Ended June 30, 2023**

**Note 1: Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Westminster Public Schools under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Westminster Public Schools, it is not intended to and does not present the financial position, changes in net assets or cash flows of Westminster Public Schools.

**Note 2: Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance or other applicable regulatory guidance wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**Note 3: Indirect Cost Rate**

Westminster Public Schools has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

**Note 4: Noncash Awards**

Westminster Public Schools receives food commodities from the U.S. Department of Agriculture for use in its food service program. The commodities are recognized as revenue when received and are recorded based on the USDA's Donated Commodity Price List. These are shown as part of the National School Lunch Program (10.555) on the Schedule. Westminster Public Schools recognized noncash awards of \$289,936 for the year ended June 30, 2023.



**Colorado Department of Education**  
**Auditors Integrity Report**  
District: 0070 – Westminster Public Schools  
Fiscal Year 2022–23  
Colorado School District/BOCES

**Revenues, Expenditures, & Fund Balance by Fund**

Fund Type & Number	Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources	0001-0999 Total Expenditures & Other Uses	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
<b>Governmental</b>	<b>+</b>		<b>-</b>	<b>=</b>
10 General Fund	46,802,695	114,852,771	111,746,323	49,909,143
18 Risk Mgmt Sub-Fund of General Fund	3,593,852	1,922,598	1,701,579	3,814,871
19 Colorado Preschool Program Fund	1,267,936	4,149,846	4,456,413	961,368
<b>Sub- Total</b>	<b>51,664,482</b>	<b>120,925,215</b>	<b>117,904,315</b>	<b>54,685,382</b>
11 Charter School Fund	0	0	0	0
20,26-29 Special Revenue Fund	555,810	2,105,928	1,763,487	898,250
06 Supplemental Cap Const, Tech, Main, Fund	0	0	0	0
07 Total Program Reserve Fund	0	0	0	0
21 Food Service Spec Revenue Fund	4,828,735	5,719,940	6,663,475	3,885,199
22 Govt Designated-Purpose Grants Fund	0	18,659,853	18,659,853	0
23 Pupil Activity Special Revenue Fund	885,300	1,956,914	2,283,849	558,365
25 Transportation Fund	0	0	0	0
31 Bond Redemption Fund	10,939,851	8,688,909	8,144,563	11,484,198
39 Certificate of Participation (COP) Debt Service Fund	0	0	0	0
41 Building Fund	0	0	0	0
42 Special Building Fund	0	0	0	0
43 Capital Reserve Capital Projects Fund	31,223,549	8,279,859	12,992,909	26,510,499
46 Supplemental Cap Const, Tech, Main Fund	0	0	0	0
<b>Totals</b>	<b>100,097,727</b>	<b>166,336,617</b>	<b>168,412,451</b>	<b>98,021,893</b>
<b>Proprietary</b>				
50 Other Enterprise Funds	0	0	0	0
64 (63) Risk-Related Activity Fund	0	0	0	0
60,65-69 Other Internal Service Funds	0	0	0	0
<b>Totals</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Fiduciary</b>				
70 Other Trust and Agency Funds	0	0	0	0
72 Private Purpose Trust Fund	0	0	0	0
73 Agency Fund	0	0	0	0
74 Pupil Activity Agency Fund	0	0	0	0
79 GASB 34/Permanent Fund	0	0	0	0
85 Foundations	0	0	0	0
<b>Totals</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>FINAL</b>				<b>0</b>

This Page Intentionally Blank