



Annual Comprehensive Financial Report

For the fiscal year
ended June 30, 2023

Jefferson County,
Colorado



JEFFCO PUBLIC SCHOOLS

This page intentionally blank

Jefferson County School District No. R-1
Jefferson County, Colorado



Annual Comprehensive Financial Report

For the Fiscal Year Ended June 30, 2023

Presented to the Board of Education

Prepared by the Financial Services Division

This page intentionally blank

Jefferson County School District

Annual Comprehensive Financial Report

Table of Contents

Introductory Section

	<u>Page</u>
Letter of Transmittal	7
Jeffco Board of Education	12
Organizational Chart	13

Independent Auditor Report

Independent Auditor Report	15
--------------------------------------	----

Financial Section

Management's Discussion and Analysis	20
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	34
Statement of Activities	35
Fund Financial Statements:	
Balance Sheet – Governmental Funds	36
Reconciliation of Governmental Funds Balance Sheet to Statement of Net Position	39
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	40
Reconciliation of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	42
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual – General Fund	43
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual – Grants Fund	44
Statement of Net Position – Proprietary Funds	45
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds	46
Statement of Cash Flows - Proprietary Funds	47
Notes to Basic Financial Statements	50
Required Supplementary Information:	
Schedule of the District's Proportionate Share of the Net Pension Liability	86
Schedule of the District's Proportionate Share of the Net OPEB Liability	88
Schedule of Pension Contributions and Related Ratios	90
Schedule of OPEB Contributions and Related Ratios	92

Supplementary Financial Information:

Combining and Individual Fund Statements and Schedules:	
Combining Balance Sheet – Nonmajor Governmental Funds	99
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds	100
Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual:	
Campus Activity Fund	101
Transportation Fund	102
Food and Nutrition Service Fund	103
Building Fund 2018 - Capital Projects Fund	104
Bond Redemption - Debt Service Fund	105
Capital Reserve - Capital Projects Fund	106

Building Fund 2020 - Capital Projects Fund	107
Combining Statement of Net Position – Internal Service Funds	109
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position –Internal Service Funds	110
Combining Statement of Cash Flows - Internal Service Funds	111
Component Units:	
Combining Statement of Net Position	114
Combining Statement of Activities	117
Combining Balance Sheet	118
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Deficit)	120

Statistical Section

Net Assets/Net Position by Component	124
Changes in Net Assets/Net Position	126
Fund Balances of Governmental Funds	128
Changes in Fund Balances of Governmental Funds	130
Assessed Value and Estimated Actual Value of Taxable Property	132
Direct and Overlapping Property Tax Rates	134
Principal Property Taxpayers	136
Property Tax Levies and Collections.	137
Ratios of Outstanding Debt by Type	138
Ratios of Net General Bonded Debt Outstanding and Legal Debt Margin	139
Demographic and Economic Statistics.	140
Principal Employers	142
Full-time Equivalent District Employees by Category	144
Operating Statistics	146
School Building Information	147
Certificated Staff Data – Number of certificated staff by salary level with average salaries	148

Colorado Department of Education Auditor’s Electronic Financial Data Integrity Check Figures

Colorado Department of Education Auditor’s Electronic Financial Data Integrity Check Figures	150
Colorado Department of Education .Bolded Balance Sheet.....	151

Single Audit Section

Table of Contents for Single Audit...	155
---	-----



Financial Services
1829 Denver West Drive, Building #27
Golden, Colorado 80401-3120
phone: 303-982-6843
www.jeffcopublicschools.org

January 31, 2024

Board of Education and Citizens of Jefferson County:

We are pleased to provide this Annual Comprehensive Financial Report for the Jefferson County School District (the district) for the fiscal year ending June 30, 2023. This report was prepared by the Financial Services Department and includes the report of the independent auditors, FORVIS, LLP.

The responsibility for both the accuracy of the data and the completeness of the presentation, including all disclosures, rests with the management of the district. To the best of management's knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner to present fairly the financial position and results of operations of the various funds of the district. The district's framework of internal controls provides assurance of the accuracy of the reports. District internal controls are designed to protect district assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the district's financial statements in conformity with generally accepted accounting principles. As the cost of internal controls should not outweigh the benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Under provisions of Article 29-1-603, Colorado Revised Statutes, 1973, an independent public accounting firm must perform an annual audit of the district's accounts. FORVIS has issued an Unmodified opinion on the district's financial statements for the year ended June 30, 2023. The independent auditor's report is located at the front of the financial section of this report. The independent audit of the district's financial statements also includes the federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited entity's internal controls and compliance with legal requirements, with emphasis on the administration of federal awards. The results of the district's Single Audit for the period ending June 30, 2023, are included towards the end of this document.

Readers of this report are encouraged to consider the information presented here in conjunction with additional information presented in Management's Discussion and Analysis. All disclosures necessary to enable the reader to gain an understanding of the financial activities for the fiscal year ended June 30, 2023, have been included.

The District's Profile

Jefferson County School District, No. R-1 (Jeffco) was formed in 1950 when 39 independent districts were consolidated into a countywide district encompassing the 774 square miles of Jefferson County and five square miles of the City and County of Broomfield, Colorado. A five-member board of education elected by the citizens governs the district as a legally separate, primary government entity. The board of education is the policy-making body of the district. Board members are elected to alternating four-year terms with

elections held every two years. Board members represent a specific area of the county but are elected at large.

The district and the authorized public charter schools within the district provide a full range of Pre-kindergarten to 12th grade educational programs and services to approximately 77,092 enrolled students, as of October 2022. During the 2022-23 school year, 75,929 students were served by public district and charter schools in Jeffco and a portion of Broomfield, including approximately 2,309 students enrolled in our pre-kindergarten programs and 923 students enrolled in online schools.

Sixteen charter schools are included as component units of the district for the 2023 Annual Comprehensive Financial Report. Charter schools are public schools approved by the Jeffco board of education and organized under provisions of state law. The district passes through per pupil funding to its charter schools from both state and local sources. The charter schools are disclosed as discretely presented component units of the district.

Colorado state law obligates the Jeffco board of education to adopt an annual budget no later than June 30th preceding the start of the next fiscal year. The annual budget serves as the foundation for the district's financial planning and control. The board may revise the budget at any point through January 31 of a given fiscal year.

Economic Condition and Outlook

The information presented in the financial statements is best understood within the broader economic context of Jefferson County and the state of Colorado. The district closely monitors economic and revenue forecasts from the state's Legislative Council issued on a quarterly basis. At the end of the 2022-23 fiscal year, highlights from the economic forecast included:

- Total state revenue collections are expected to be equal to FY2021-22 levels
- Slower economic growth anticipated in the near term with unemployment rates remaining low
- Inflation slowing since 2022 peak, but continues to remain high
- State revenues exceeding the Referendum C cap in both the 2021-22 and 2022-23 fiscal years

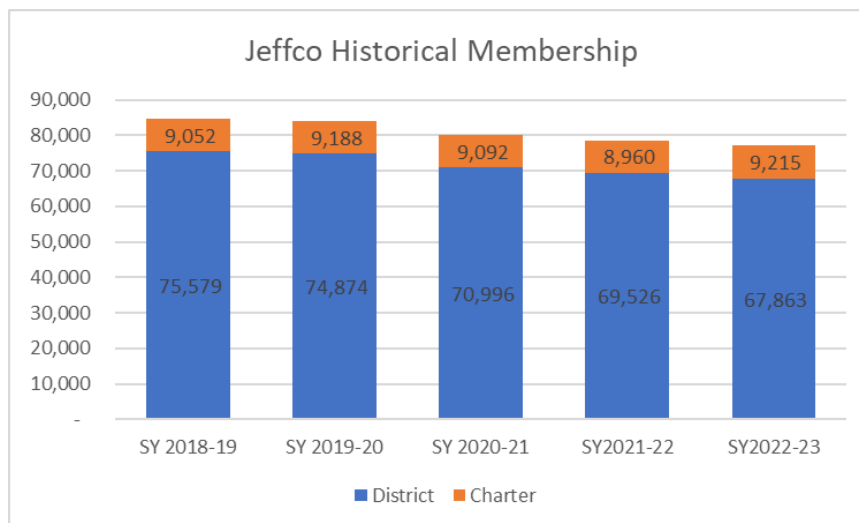
Source: [June 2023 Economic & Revenue Forecast](#), Colorado Legislative Council Staff

The U.S. and Colorado economies are slowing after a period of strong labor market growth and consumer spending along with record corporate profits. Employment and real GDP growth remain positive but have decelerated. This forecast anticipates further slow growth through 2023, and a return to a modest pace of expansion in 2024 and 2025. The expansion is expected to be supported by slowly dissipating inflation, a resilient labor market, and continued improvement in real wages, bolstering real spending. See the [June 2023 Economic & Revenue Forecast](#).

District funding varies based on the number and demographics of students served in a given year. Population trends, particularly within Jeffco, have a significant impact on the district's budget and forecast. The [December 2022 Economic Forecast](#) noted an overall decline in Colorado's pupil count of 0.3% from the prior year. In the metro Denver area, this decline was more substantial amounting to 0.9% or roughly 4,051 students lost compared to the prior year. This area accounts for over half of the statewide enrollment. The prior year forecast projected flat enrollment in 2022-23, based on the assumption that the pre-pandemic trend of declining enrollment due to low birth rates and housing affordability would be offset by some students slowly returning to brick-and-mortar public schools as pandemic-related impacts

dissipated. This dynamic appears to have occurred, although the decline in enrollment exceeded the number of returning students.

The multi-year enrollment (i.e., membership) trend within Jeffco is as follows:



The chart illustrates that total membership (district and charter) has declined by about 7,545 from school year 2018-19 to 2022-23 (figures are unaudited and unofficial for 2022-23). Enrollment among district-run schools has declined by 7,708, or 10% over the same period. The district will continue to adapt its programs and operations to best serve students.

Major Initiatives

Mission & Strategic Plan. Jeffco's mission is to provide a world-class education that prepares all Jeffco students for bright and successful futures as local and global citizens. The core values that guide the work are focus on students, excellence, equity, integrity and belonging. The [Jeffco Thrives 2025](#) strategic plan organizes our work into four priority areas: our learners, our people, our operations and our community. Each priority area has a set of initiatives and action steps that further detail the district's plans.

The Jeffco Thrives 2025 strategic plan articulates two major initiatives for the 2023-24 school year:

- 1) Focus on meeting our goals by creating a system-wide focus on student outcomes
- 2) Organize central services and resources to best support schools in their drive toward student outcomes

The district priorities and major initiatives guide the budgeting process for schools and departments within the district.

Capital Improvement Program. In November 2018, the voters of Jefferson County approved a \$567 million general obligation bond as part of a six-year, \$700-750 million capital improvement program. In December of 2018 the district issued the first series of bonds for \$336.5 million and was able to obtain an additional \$50.2 million in bond premium. In December of 2020, the district issued its second series of bonds for \$240.5 million and received a premium of \$68.3 million. Factoring in interest collected and additional contributions from the district's general fund, the total forecasted capital improvement program is \$834

million. Work continues on the program, with a target completion in fiscal year 2025-26. Additional information on the program progress, including the monthly update to the Capital Asset Advisory Committee are published [here](#) on the district website.

Financial Information

Long-term Financial Planning. The district's annual budget is developed concurrent to the state budget which drives a significant portion of the district's revenue. The governor typically releases a proposed budget on November 1 that applies to the following fiscal year. The legislature then conducts the full budgeting process during the spring and eventually passes the School Finance Act in late May. Once the fiscal year starts, the state will sometimes revise the per pupil funding amounts once the statewide enrollment figures are finalized. The state's constitution mandates funding increases that at least match the rate of inflation. This computation is performed in arrears. The district is received an 8.1% inflationary increase to per pupil revenue, based on the actual inflation computed from January to December of 2022.

The districts funded pupil count continues to decline, though not as quickly as the actual pupil count. The state's funding formula provides a smoothing effect for districts facing enrollment declines to give the district time to adjust core services. Effectively, the funded count for a given year is the maximum value of either the actual count or up to a five-year average of current and historical counts. In 2021-22, the funded count was about 4,680 students higher than the actual count, producing additional revenue in the approximate amount of \$42 million. In 2022-23, the funded count was approximately 3800 students higher than the actual count, producing an additional \$35.4 million in revenue.

Over time and if the enrollment levels off to a consistent figure, the funded count will catch up to the actual count. As this day approaches, Jeffco has to plan for a moment where year-over-year revenue may be flat even with the state mandated inflationary adjustment to per pupil revenue. The budget process includes a multi-year projection that illustrates revenue forecasts over time.

Financial Policies. More detailed descriptions of the district's accounting policies are contained within the Notes to the Financial Statements. From a fiscal oversight perspective, the board is the primary authority that adopts and oversees the adherence to the annual budget. The board receives advice and input from the independent Financial Oversight Committee, composed of citizens from the district. Quarterly financial reports are presented and discussed as required by state law. The district policies guiding the budget, financial planning and management functions are found in policies under [D:Fiscal Management](#).

Fund Balance and Reserves. The district maintains a mix of assigned and unassigned reserves to ensure long-term financial health and stability. Consistent with state law, the district maintains a TABOR reserve of 3% of expenditures, excluding debt service and capital expense. The board's Executive Limitation -15 includes board level policy regarding the district's budget and EL-16 includes policy regarding the financial administration of the district. More information about the current reserves and fund balances are contained in the Financial Statements.

Acknowledgements

This report was prepared in a timely and accurate manner thanks to the hard work and dedication of several people in the Financial Services division. Thank you to staff across the district who helped compile data and information contained in this report. Further, we thank Superintendent Dorland and the entire board of education for their leadership and oversight in all financial matters. We would also like to express our appreciation to the district's independent auditors, FORVIS, for the expert manner in which they have accomplished the audit.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Brenna Copeland". The signature is fluid and cursive, with the first name "Brenna" being more prominent than the last name "Copeland".

Brenna Copeland
Chief Financial Officer

Stephanie Schooley
President, District 3



Stephanie lives in Lakewood with her husband and two daughters, both current Jeffco Public Schools students. She earned a BA in History from Reed College and an MA in Conflict Resolution from the University of Denver.

Mary Parker
1st Vice President, District 5



Mary and her husband live in Littleton and own an HR Consulting company. Mary is also a Court Appointed Special Advocate (CASA) for neglected and abused children. She received her undergraduate degree from the University of Maryland.

Susan Miller
2nd Vice President, District 4



Susan works for a consulting firm that advises school district clients across the country on enrollment, facilities, financing, and project management. She has served on multiple district committees and has been a volunteer at her four children's schools. She received her BA from Northwestern University.

Danielle Varda, PhD
Treasurer, District 1



Dr. Varda is the mother of three kids in Jeffco schools, a regular volunteer in the classroom and chair of her School Accountability Committee. She is the CEO of Visible Network Labs, a health technology company, and a tenured professor at the University of Colorado School of Public Affairs.

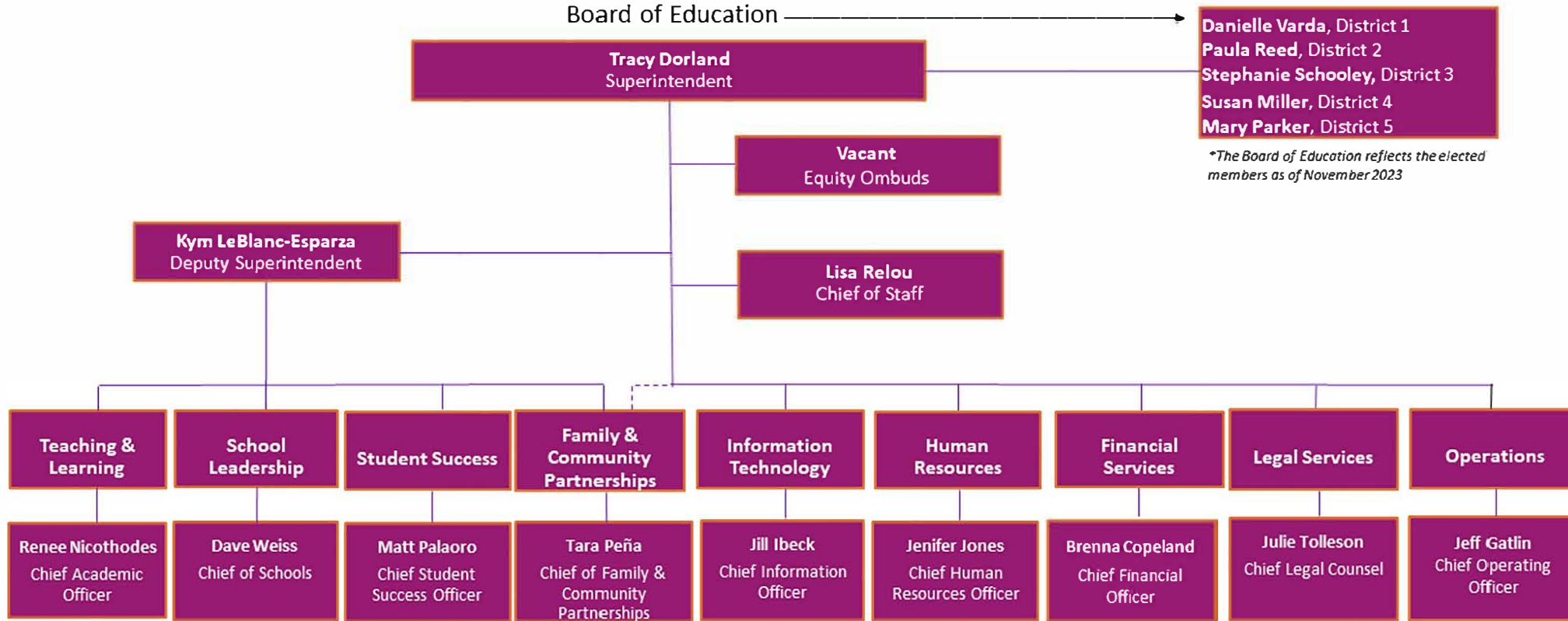
Paula Reed
Secretary, District 2



Paula was a Jeffco teacher for 30 years, mostly at Columbine High School. She and her husband are Jeffco graduates who raised two Jeffco graduates. She retired in 2018 and now works in her husband's small business. She received her undergraduate degree from the University of Colorado at Boulder.

Jeffco Public Schools Leadership Structure

Board of Education



This page intentionally left blank



1801 California Street, Suite 2900 / Denver, CO 80202

P 303.861.4545 / F 303.832.5705

forvis.com

Independent Auditor's Report

Board of Education
Jefferson County School District, No. R-1
Jefferson County, Colorado

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Jefferson County School District, No. R-1 (the District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof, and the respective budgetary comparisons for the General Fund and the Grants Fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of a Matter – Change in Accounting Principle

Effective July 1, 2022, the District adopted GASB Statement Number 96, *Subscription-Based Information Technology Arrangements* (GASB 96). Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension, and other postemployment benefit information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual fund statements and schedules, the Colorado Department of Education Auditor's Electronic Data Integrity Check Figures and the schedule of expenditures of federal awards required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund statements and schedules, the Colorado Department of Education Auditor's Electronic Data Integrity Check Figures, and the schedule of expenditures of federal awards required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Board of Education
Jefferson County School District, No. R-1

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 31, 2024, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

FORVIS, LLP

Denver, Colorado
January 31, 2024

Management's Discussion and Analysis

Management's Discussion and Analysis

Year Ended June 30, 2023

As management of the Jefferson County School District No. R-1 (the district), we provide this narrative and analysis of the financial activities of the district for the fiscal year ended June 30, 2023. We encourage readers of the district's Annual Comprehensive Financial Report to consider the information presented here as well as additional information that can be found in the letter of transmittal at the front this report.

FINANCIAL HIGHLIGHTS

On the Statement of Net Position, as of June 30, 2023, the district's net position for governmental activities is a deficit of \$578.8 million indicating that liabilities and deferred inflows of resources exceeded assets and deferred outflows. The net position deficit is due primarily to the district's proportionate share of the net pension liability associated with the state's Public Employees' Retirement Association (PERA). As of June 30, 2023, the district is reporting a net pension liability of \$1,373.6 million, that is up from \$1,032.4 million in the prior year.

The district's net position increased \$32.8 million compared to the prior year. This small change in net position reflects a relatively stable basis of assets and liabilities, year over year.

On the Statement of Activities, general revenues amounted to \$886.2 million or 79% of total revenues and program revenues (including charges for services, grants and contributions) account for \$239.3 million or 19% of total revenues. Of note, operating grants and contributions increased by \$63.6 million from \$91.4 million in FY22 to \$155.0 million in FY23. Some of this increase represents deployment of one-time grant funding available in FY23 and FY24 through various pandemic relief grants that have been heavily invested in general instruction, special education instruction and instructional support. A portion of this funding will taper off during FY25.

As of June 30, 2023, the district's governmental funds reported a total assets balance of \$636.5 million, including various funds restricted in purpose and receivables booked in anticipation of future funds' receipts. The total fund balance across all funds is \$486.5 inclusive of funds restricted for debt service, building construction and other restricted uses. This fund balance is \$96.8 million lower than the prior year, primarily due to spending on capital investments and facilities. The total unassigned fund balance as of June 30, 2023 is \$156.0 million, representing approximately 14% of total governmental expenses for FY23.

OVERVIEW OF THE FINANCIAL STATEMENTS

Management's Discussion and Analysis is intended to serve as an introduction to the district's basic financial statements. The basic financial statements contain three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains required and other supplemental information in addition to the basic financial statements.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the district's financial activities in a manner similar to a private sector business.

The statement of net position for the district presents information on all the district's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. The difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as net position. Over time, changes in net position may serve as a useful indicator of whether the financial position of the district is improving or deteriorating.

The statement of activities presents information showing how the district's net position changed during the current fiscal year. Changes in net position are reported whenever the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement even though the resulting cash flows may be recorded in a future period (e.g., earned but unused compensated employee absences).

The government-wide financial statements (shown on page 34) encompass not only the district itself (known as the primary government) but also legally separate units such as the Jefferson County School Finance Corporation (JCSFC) and district-authorized charter schools (known as component units). Specific financial information for the charter schools is also presented separately as discrete component units later in the financial statements.

The only activity of JCSFC is to act as a conduit for the transfer of funds relating to the issuance and refunding of Certificates of Participation (COPs). JCSFC has no assets or liabilities as of June 30, 2023; and, therefore, has no financial impact on the district.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities and/or objectives. The fund financial statements provide more detailed information about the district's operations and help ensure compliance with finance-related legal requirements. The district has two types of funds: governmental funds and proprietary funds. The district does not use fiduciary fund types.

Governmental funds: Governmental funds account for essentially the same information reported in the governmental activities of the government-wide financial statements. However, unlike the government-wide statements, the governmental fund financial statements focus on near-term financial resources and fund balances. Such information may be useful in evaluating the financing requirements in the near term.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for the governmental funds with similar information presented in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the district's near-term financing decisions.

The district maintains eight governmental funds, including five major funds and three non-major funds. The major funds are the general fund, capital reserve fund, building funds (2018 and 2020), bond redemption fund, and grants fund. These funds are presented separately in the fund financial statements with the remaining governmental funds combined into a single aggregated presentation labeled other governmental funds. Non-major governmental funds include the special revenue funds such as campus activity, transportation and food and nutrition services funds. Individual fund data for each of these non-major governmental funds is provided as supplementary information to the financial statements.

Proprietary funds: Proprietary funds for the district include enterprise funds and internal service funds. Enterprise funds are used to present the same functions as the business-type activities presented in the government-wide financial statements. The two enterprise funds, the Child Care Fund and the Property Management Fund, are listed individually and are considered to be major funds.

Internal service funds are used to accumulate and allocate costs internally among the district's various functions. Individual internal service fund information is presented as other supplementary information in this document. The district's internal service funds include the Central Services Fund, the Employee Benefits Fund, the Insurance Reserve Fund and the Technology Fund.

Notes to the basic financial statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

Other information

In addition to the basic financial statements and accompanying notes, this report also contains supplementary information concerning the district's governmental funds. The supplementary information includes some information referenced above concerning non-major governmental funds and internal services funds.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Government-wide net position

The district's net position over time may serve as a useful indicator of a government's financial position. The district's net position improved by \$32.8 million compared to the prior year, representing a 5.8% reduction in the District's deficit. This small change in net position reflects a relatively stable basis of assets and liabilities, year over year.

The table below, Comparative Summary of Net Position, provides a comparative year over year summary of the government-wide net position statement.

Current and other assets decreased by \$71.0 million. This was due primarily to the district planned and expected deployment of bond proceeds towards the six-year capital plan, the 2018 Capital Improvement Plan.

Total liabilities increased by \$306.1 million in comparison to the prior year. Liabilities include the district's proportionate share of liabilities in PERA. Year over year, the district's net pension liability increased by \$341.2 million. PERA officials indicate that investment portfolio returns were lower than expected in calendar year 2022, significantly impacting this computation. For more information about PERA, please review their [2022 Annual Comprehensive Financial Report](#).

**Comparative Summary of Net Position
(excluding Component Units)
As of June 30**

	Fiscal Year 2022			Fiscal Year 2023		
	Governmental Activities	Business- type Activities	Total	Governmental Activities	Business- type Activities	Total
Assets:						
Current and other assets	\$ 773,167,760	\$ 10,354,409	\$ 783,522,169	\$ 697,991,145	\$ 14,533,058	\$ 712,524,203
Capital assets, net of depreciation	1,106,733,681	1,036,164	1,107,769,845	1,161,361,252	1,040,554	1,162,401,806
Total assets	<u>1,879,901,441</u>	<u>11,390,573</u>	<u>1,891,292,014</u>	<u>1,859,352,397</u>	<u>15,573,612</u>	<u>1,874,926,009</u>
Total deferred outflows of resources	292,796,530	-	292,796,530	330,789,103	-	330,789,103
Liabilities:						
Other Liabilities	170,989,237	1,692,021	172,681,258	187,132,929	2,340,001	189,472,930
Long term liabilities outstanding	2,049,093,031	155,712	2,049,248,743	2,338,156,375	404,073	2,338,560,448
Total liabilities	<u>2,220,082,268</u>	<u>1,847,733</u>	<u>2,221,930,001</u>	<u>2,525,289,304</u>	<u>2,744,074</u>	<u>2,528,033,378</u>
Deferred inflows of resources	560,928,994	-	560,928,994	243,675,152	-	243,675,152
Net position:						
Net investment in capital assets	264,409,273	1,036,164	265,445,437	295,041,503	1,040,554	296,082,057
Restricted for:						
Grants	13,291,337	-	13,291,337	16,627,294	-	16,627,294
Debt service	66,079,128	-	66,079,128	66,623,849	-	66,623,849
Food services	10,776,744	-	10,776,744	8,953,430	-	8,953,430
TABOR	22,337,586	275,770	22,613,356	26,030,669	582,980	26,613,649
Unrestricted	<u>(985,207,358)</u>	<u>8,230,906</u>	<u>(976,976,452)</u>	<u>(992,099,701)</u>	<u>11,206,004</u>	<u>(980,893,697)</u>
Total net position	<u>(608,313,290)</u>	<u>9,542,840</u>	<u>(598,770,450)</u>	<u>(578,822,956)</u>	<u>12,829,538</u>	<u>(565,993,418)</u>

The table below, Comparative Schedule of Net Investment in Capital Assets, shows the year over year changes in the district's capital assets and related liabilities. Consistent with the multi-year capital plan, the district spent \$87.5 million in proceeds and interest earnings from its recent bond issuance's. The district reduced the outstanding balance of general obligation bonds by \$44.7 through payments and amortization of discounts and premiums. Additional information on the district's general obligation bonds is in Note 8 to the financial statements.

Comparative Schedule of Net Investment in Capital Assets
As of June 30

	Fiscal Year 2022		Fiscal Year 2023	
	Governmental Activities	Business-type Activities	Governmental Activities	Business-type Activities
Capital assets, net of accumulated depreciation	\$ 1,106,733,681	\$ 1,036,164	\$ 1,161,361,252	\$ 1,040,554
Deferred outflows on refunding	2,179,123	-	1,091,098	-
Unspent proceeds from bond issuance	157,981,111	-	70,514,235	-
Less: General obligation bonds	890,364,693	-	845,712,673	-
Less: Retainage Payable	41,349,099	-	26,351,740	-
Less: Certificate of participation and premium/Note	70,770,850	-	65,860,669	-
Net investment in capital assets	<u>\$ 264,409,273</u>	<u>\$ 1,036,164</u>	<u>\$ 295,041,503</u>	<u>\$ 1,040,554</u>

Government-wide activities

Government-wide activities includes not only activities directly managed by the district but also an allocated share of activities in the statewide public employee's pension plan, called Colorado PERA. The table that follows shows the year over year comparison for government wide activities.

For revenues, overall government wide revenue increased by \$164.0 million. This increase included a \$63.2 million increase in operating grants and contributions and a \$26.6 million increase in payments from the state as part of the district's Total Program.

For expenses, overall government wide expense shows a \$545.2 million increase in the year over year comparison. However, nearly all of this increase is attributable to the district's participation in Colorado PERA. As noted previously, sub-optimal investment returns for the statewide pension program generated a significant increase in the district's long-term liabilities and deferred inflows of resources attributable to PERA. These shifts are beyond the district's control and do not reflect changes in the day to day operation of the district.

Comparative Summary of Government Wide Activities, As of June 30

	Fiscal Year 2022			Fiscal Year 2023		
	Governmental Activities	Business-type Activities	Government Wide	Governmental Activities	Business-type Activities	Government Wide
Revenues						
Program revenues						
Charges for services	\$ 21,666,612	\$ 10,068,785	\$ 31,735,397	\$ 84,279,232	\$ 12,428,724	\$ 96,707,956
Operating grants and contributions	91,394,835	7,400,355	98,795,190	155,018,017	7,012,312	162,030,329
General revenues						
Local property taxes	489,457,156	-	489,457,156	480,113,962	-	480,113,962
Specific ownership taxes	36,454,553	-	36,454,553	36,998,486	-	36,998,486
State equalization	325,060,033	-	325,060,033	351,618,029	-	351,618,029
Earnings on investments	(571,812)	-	(571,812)	16,947,863	528,307	17,476,170
Total revenues	963,461,377	17,469,140	980,930,517	1,124,975,589	19,969,343	1,144,944,932
Expenses						
Governmental activities:						
General administration	29,269,204	-	29,269,204	45,594,834	-	45,594,834
School administration	38,283,658	-	38,283,658	87,882,472	-	87,882,472
General instruction	237,213,486	-	237,213,486	514,043,554	-	514,043,554
Special education instruction	42,230,696	-	42,230,696	98,747,634	-	98,747,634
Instructional support	92,925,284	-	92,925,284	161,222,114	-	161,222,114
Operations and maintenance	25,933,230	-	25,933,230	96,604,277	-	96,604,277
Food services	31,654,254	-	31,654,254	34,530,793	-	34,530,793
Transportation	26,375,353	-	26,375,353	28,113,648	-	28,113,648
Interest expnse, unallocated	25,957,612	-	25,957,612	25,995,929	-	25,995,929
Child care	-	15,820,026	15,820,026	-	17,858,089	17,858,089
Property management	-	1,279,554	1,279,554	-	1,574,556	1,574,556
Total expenses	549,842,777	17,099,580	566,942,357	1,092,735,255	19,432,645	1,112,167,900
Increase (decrease) in net position, excluding transfers	413,618,600	369,560	413,988,160	32,240,334	536,698	32,777,032
Transfers	150,000	(150,000)	-	(2,750,000)	2,750,000	-
Total increase (decrease) in net position	413,768,600	219,560	413,988,160	29,490,334	3,286,698	32,777,032
Net position, July 1	(1,022,081,890)	9,323,280	(1,012,758,610)	(608,313,290)	9,542,840	(598,770,450)
Net position, June 30	(608,313,290)	9,542,840	(598,770,450)	(578,822,956)	12,829,538	(565,993,418)

GOVERNMENTAL FUNDS FINANCIAL ANALYSIS

The governmental funds of the district provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the district's financial health and potential financing requirements. Unassigned fund balance, in particular, measures the district's net resources available for spending, as of the end of the fiscal year.

Governmental Funds, Balance Sheet

As of June 30, 2023, the district's governmental funds (excluding the capital reserve fund, the two building funds and the bond redemption fund) reported a combined fund balance of \$254.3 million. Of this amount, \$156.0 million is unassigned and therefore spendable and not yet dedicated to a specific use. The unassigned reserves are inclusive of the Board of Education's minimum target for reserves.

As of June 30 2023, the district reported \$164.5 million in capital related fund balance across the Capital Reserve Fund and the two Building Funds. These funds are either restricted or already committed to capital projects underway. The district has completed 4.5 years of its planned six year capital improvement program that commenced in November 2018. The district reported \$67.6 million in the Bond Redemption and Debt Service fund available on a restricted basis towards debt service.

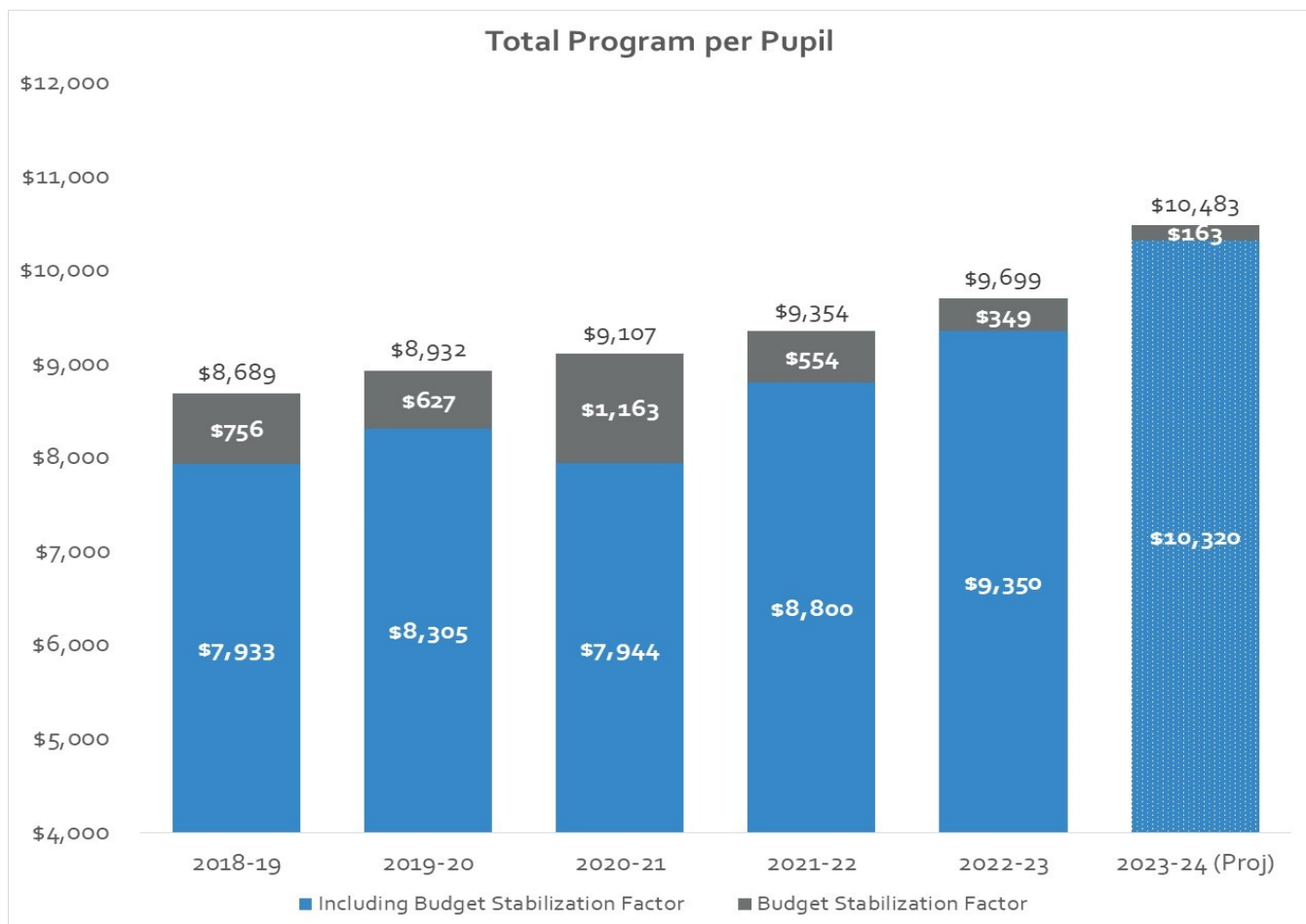
Governmental Funds, Statement of Revenues, Expenditures and Changes in Fund Balances

General Fund Revenue Analysis

Revenue to the district is recorded and reported in the applicable fund, with the majority of annual revenues recorded into the General Fund. The district's General Fund reported \$894.8 million in total revenues for the fiscal year ending June 30, 2023. This represents a \$67.0 million or 8.1% increase over the prior fiscal year. The 4% increase is attributable to inflation adjustments to the district's per pupil revenue from the state, partially offset by a decline in the district's funded count of students. The graph and text below illustrate the year-over-year changes to general fund revenue, including the per pupil revenue.

Total Program Revenue. A portion of the district's revenue comes from the state defined "Total Program", a computation that applies a per student funding amount to a total funded count, including certain factors that increase funding based on student demographics. The district's Total Program was approximately \$740.2 million in the fiscal year ending June 30, 2023.

The graph below illustrates the year over year change in per pupil funding available in the Total Program from 2018-19 through 2022-23, plus a forecast per pupil revenue for 2023-24. From the graph, the per pupil funding increased from \$8,800 to \$9,350 from 2021-22 to 2022-23. This year-over-year increase is \$550 per student, or a 6.25% increase. However, the funded count declined from fiscal year 2022 to fiscal year 2023 such that the overall Total Program only increased by 4.1%.



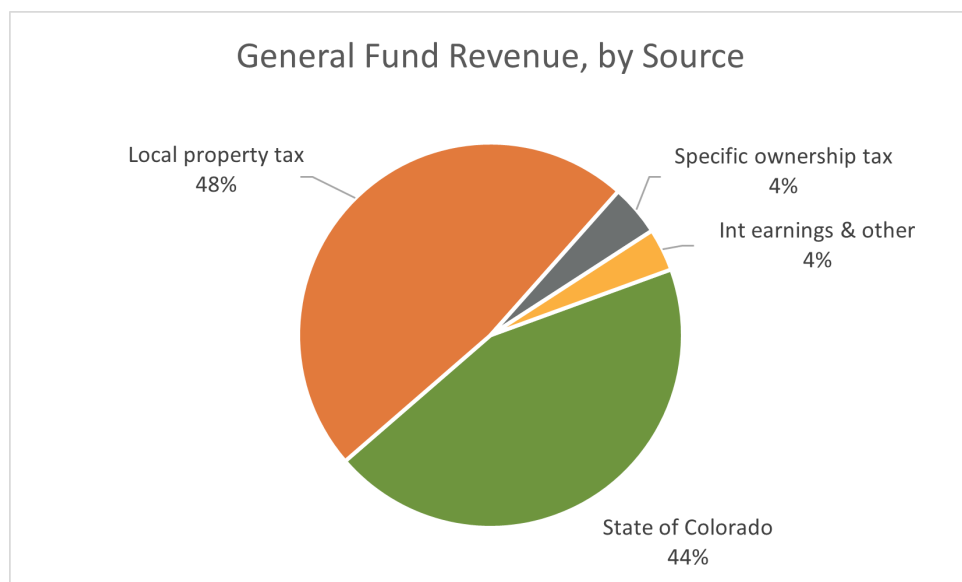
The Total Program is funded through a mix of funds from both local sources and the state of Colorado. The financial statements record and report these sources separately.

Taxes. On the State of Revenues, Expenditures and Changes in Fund Balances, the revenue line labeled "Taxes" represents four different types of tax revenues to the General Fund. The General Fund reported a total of \$449.5 million in local tax revenue for the year ending June 30, 2023. Note that this amount is net of the funds passed through to public charter schools.

- **Total Program Contribution.** The district receives a portion of its Total Program directly from local taxpayers in Jefferson County and a portion of Broomfield County. This revenue is collected per state law as 27 mills on the assessed value of residential and commercial property. The total collection for this portion of the tax was approximately \$311 million in the year ending June 30, 2023. Of this total collection, approximately \$280.2 million is recorded and reported as tax revenue into the general fund and the balance is distributed to public charter schools. Note that this includes abatements and prior year delayed collections.
- **Mill Levy Overrides (MLO).** The district receives additional tax revenue that is authorized by voters as mill levy overrides. The MLO total collection was approximately \$149.7 million in 2022-23, of which approximately \$134.7 million is recorded and reported as tax revenue into the general fund and the balance is distributed to public charter schools.
- **Specific Ownership Tax.** Local taxpayers also pay a Specific Ownership Tax (SOT) with the purchase of a new vehicle and each time they renew their registration for the first several years of a vehicle's useful life. A portion of these taxes is claimed by the State as a contribution to Total Program and the remainder is additional funding to the district. The district recorded approximately \$34.6 million in SOT revenue to the General Fund, net of amounts passed through to public charter schools.

Intergovernmental. In the General Fund, the State of Colorado provides the revenue labeled as "Intergovernmental" on the Statement of Revenues, Expenditures and Changes in Fund Balances. This row includes both the state's contribution towards the Total Program and so called categorical funding that is in addition to the Total Program. The district reported \$380.5 million in the General Fund from the State of Colorado in the year ending June 30, 2023. The district records a proportionate share of the state's supplemental contribution to PERA as both revenue and expense within the General Fund, though these funds do not pass through the district. In 2022-23, this payment was approximately \$34M and is reported on a revenue line of the General Fund in the Statement of Revenues, Expenditures and Changes in Fund Balances. In the budget to actual reconciliation for the General Fund, this revenue and matching expense is pulled out and stated at the bottom of the column of figures.

The graph below illustrates the breakout of General Fund revenue by source for the 2022-23 fiscal year.



Other Funds Revenue Analysis

Among the other major funds, the district recorded and reported \$68.8 million in total revenue to the Bond Redemption and Debt Service Fund. These funds are collected according to voter approved ballot measures that enabled the district to issue general obligation bonds to fund eligible capital expenditures.

The district recorded and reported \$80.4 million in revenue to the Grants Fund. The majority of these funds are federal funds that pass through the Colorado Department of Education to the district. The primary source of recurring federal funds is the Every Student Succeeds Act of 2015, which was a re-authorization of the Elementary and Secondary Education Act. This federal legislation provides supplemental funding to support a variety of student needs. In the 2022-23 fiscal year, the grants fund also reported revenue from the various pandemic relief and recovery grants, commonly referred to as ESSER, or the Elementary and Secondary School Emergency Relief Funds.

In the year ending June 30, 2023, the district reported \$58.1 million in total revenues to "Other Governmental Funds". Additional information about this revenue can be found in the supplemental information supplied by the district, after the Notes section and after the Required Supplementary Information section.

General Fund Expense Analysis

The majority of the district's activity to supply core educational programming and related operational expenses is captured in the General Fund. Total General Fund expenses and outlays were \$896.9 million in 2022-23, including \$72.4 million in transfers to other funds. The district utilized \$2.1 of beginning fund balance in 2022-23 to cover the total General Fund expenses and outlays.

General Fund expenses are divided into programs including general or school administration, general or special education instruction, instructional support, operations and maintenance and debt service. Each program contains a mix of expenditures by type such as salary expense, benefits expense, supplies or materials expense, and purchased service expense.

The largest program expenditure was for a mix of expenses supporting general instruction, at \$403.6 million from the General Fund.

Total Expense Analysis

Important ongoing instructional expenses are captured and reported in other governmental funds. To analyze trends in year-over-year spending, management would note that it is important to consider total expenditures across all governmental funds, not just the General Fund. In the years with pandemic relief grant funding, certain instructional expenses have been captured in the Grants Fund that might have otherwise appeared in the General Fund. In 2022-23, the district reported total instructional expenditures of \$451.9 million across all governmental funds. This compares to prior year total instructional expenditures of \$436.7 million.

Expenditures in special education and instructional support combined for \$257.6 million in 2022-23 compared to \$217.6 million in 2021-22 across all governmental funds. The largest increase in expenditure on a percentage basis was the district's provision of special education instruction, which increased by \$9.8 million, or 11.1% on a year over year basis to \$97.5 million across all governmental funds in 2022-23. Expenditures for special education services were partially covered by special education categorical funding of approximately \$23.8 million into the General Fund for 2022-23 and \$17.8 million of grant funding into the Grants Fund.

Management notes that Pre-kindergarten instructional services were captured and reported the Child Care Fund (Enterprise Fund) in the 2022-23 fiscal year. The majority of these expenses were covered by receipts from customers in 2022-23. As the State of Colorado rolls out public funding for universal Pre-kindergarten, the district will begin to transition these services and activities into the General Fund. The 2023-24 fiscal year will be the final year that these activities are captured outside the General Fund and they will fully move to the General Fund for the 2024-25 fiscal year. The remaining expenses currently captured in the Child Care Fund are relating to our school-aged enrichment programs that typically occur before or after the regular school day and are funded through fee collections. The enrichment program activities will remain in the Child Care Fund.

Capital Expense Analysis

The district expended \$23.4 million through the Capital Reserve Fund in 2022-23. A portion of this expense contributed towards projects within the 2018 Capital Improvement Program (2018 CIP) and a portion covered projects outside the 2018 CIP. \$4.0 million of this expense went towards principal, interest and related charges for lease liabilities and certificates of participation (COPs) that are further described in Note 7 to the financial statements.

The 2020 and 2018 Building Funds expended a combined \$111.4 million towards capital improvements and purchases. The two funds have a combined fund balance of \$50.2 million remaining as of June 30, 2023.

GENERAL FUND BUDGETARY HIGHLIGHTS

In accordance with state law, the Board of Education adopts an annual budget and appropriation for the district. Where applicable, the Board may authorize using a portion of beginning fund balance towards budgeted and appropriated amounts. The Board adopted the 2022-23 annual budget and appropriation in June 2022. The budget was amended by Board vote in September 2022 and further revised by Board vote in January 2023. The Board continues to approve supplemental appropriations as necessary through the end of the year, though the budget does not change beyond January. The revised budget provided for \$888.0 million in total General Fund expenditures, inclusive of transfers to other funds. Actual General Fund expenditures of \$862.9 million represented 97.2% of the revised budget.

CAPITAL ASSETS AND DEBT ADMINISTRATION

The district's investment in capital assets for its governmental and business-type activities as of June 30, 2023, increased to \$1.16 billion (net of accumulated depreciation) from \$1.11 billion the prior year. The majority of the increase is from progress with the capital improvement program.

As of June 30, of 2022 and 2023 respectively, the district's long-term debt consisted of the following amounts.

General Obligation Bonds and Certificates of Participation/Bank Loans

	Fiscal Year 2022			Fiscal Year 2023		
	Governmental Activities	Business-type Activities	Totals	Governmental Activities	Business-type Activities	Totals
General obligation bonds	\$ 779,805,000	\$ -	\$ 779,805,000	\$ 745,810,000	\$ -	\$ 745,810,000
COP's/Bank Loan	55,760,000	-	55,760,000	64,446,142	-	64,446,142
Total outstanding long-term debt	<u>\$ 835,565,000</u>	<u>\$ -</u>	<u>\$ 835,565,000</u>	<u>\$ 810,256,142</u>	<u>\$ -</u>	<u>\$ 810,256,142</u>

The district maintains an Aa1 credit rating from Moody's and an AAA from Standard & Poor's for senior general obligation debt. State statutes limit the amount of general obligation debt that the district may issue. At the end of the current fiscal year, the legal debt limit was \$2,299,661,375 and the legal debt margin was \$1,521,540,970.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the district's finances for residents, taxpayers, parents, investors, and creditors. For additional information, consider visiting the district's [Financial Transparency Web Page](#) or, address questions to:

Chief Financial Officer, Jeffco Public Schools
1829 Denver West Drive, Building 27, 3rd Floor
Golden, Colorado 80401

This page intentionally blank

Basic Financial Statements

This page intentionally blank

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Net Position
June 30, 2023

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Charter Schools
Assets				
Cash	\$ 5,675,563	\$ 750	\$ 5,676,313	\$ 8,232
Restricted Cash	16,844,031	-	16,844,031	16,500,837
Equity in pooled cash with investments	477,620,178	14,149,752	491,769,930	43,186,441
Restricted investments	136,417,302	-	136,417,302	-
Property taxes receivable	12,712,013	-	12,712,013	-
Accounts receivable	9,688,896	382,556	10,071,452	641,287
Intergovernmental receivable	23,493,619	-	23,493,619	-
Inventories	3,748,554	-	3,748,554	2,440
Prepaid items	11,790,989	-	11,790,989	-
Capital assets				
Land and construction in progress	158,110,876	-	158,110,876	48,546,506
Depreciable and amortizable assets	2,387,250,164	3,183,569	2,390,433,733	175,246,780
Accumulated depreciation and amortization	(1,383,999,788)	(2,143,015)	(1,386,142,803)	(58,274,129)
Total capital assets	1,161,361,252	1,040,554	1,162,401,806	165,519,157
Total assets	1,859,352,397	15,573,612	1,874,926,009	225,858,394
Deferred outflows of resources				
Loss on refunding	1,091,098	-	1,091,098	1,090,335
Pension				
Contributions after measurement date	62,241,294	-	62,241,294	5,233,030
Changes in proportionate share	38,204,756	-	38,204,756	3,077,207
Changes in experience	13,000,076	-	13,000,076	1,047,093
Changes in assumptions	24,331,736	-	24,331,736	1,959,807
Changes in investment earnings	184,531,175	-	184,531,175	14,863,100
OPEB				
Contributions after measurement date	3,115,119	-	3,115,119	261,908
Changes in proportionate share	656,351	-	656,351	52,865
Changes in experience	6,078	-	6,078	489
Changes in assumptions	752,361	-	752,361	60,597
Changes in investment earnings	2,859,059	-	2,859,059	230,280
Total deferred outflows of resources	330,789,103	-	330,789,103	27,876,711
Liabilities				
Accounts payable	38,073,452	257,914	38,331,366	4,107,898
Accrued salaries and benefits	105,538,173	1,768,368	107,306,541	3,967,887
Payroll withholding	30,124,587	-	30,124,587	-
Unearned revenue	1,202,339	313,719	1,516,058	154,667
Liability claims/premiums	8,920,160	-	8,920,160	-
Interest payable	1,457,651	-	1,457,651	722,562
Early retirement	1,816,567	-	1,816,567	-
Long term liabilities				
Due within 1 year	51,507,869	-	51,507,869	1,942,157
Due in more than 1 year	860,408,561	-	860,408,561	94,599,996
Compensated absences (long-term)	5,784,790	404,073	6,188,863	-
Net pension liability	1,373,645,334	-	1,373,645,334	110,640,539
Net OPEB liability	46,809,821	-	46,809,821	3,770,306
Total liabilities	2,525,289,304	2,744,074	2,528,033,378	219,906,012
Deferred inflows of resources				
Pension				
Changes in proportionate share	225,933,169	-	225,933,169	18,197,832
OPEB				
Changes in proportionate share	1,255,445	-	1,255,445	101,119
Changes in experience	11,320,184	-	11,320,184	911,787
Changes in assumptions	5,166,354	-	5,166,354	416,126
Total deferred inflows of resources	243,675,152	-	243,675,152	19,626,864
Net Position				
Net investment in capital assets	295,041,503	1,040,554	296,082,057	83,949,973
Restricted for:				
Capital projects	-	-	-	2,309,923
Grants	16,627,294	-	16,627,294	-
Debt service	66,623,849	-	66,623,849	2,406,711
Food Service	8,953,430	-	8,953,430	-
TABOR	26,030,669	582,980	26,613,649	2,815,462
Unrestricted	(992,099,701)	11,206,004	(980,893,697)	(77,279,840)
Total net position	\$ (578,822,956)	\$ 12,829,538	\$ (565,993,418)	\$ 14,202,229

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Activities
Fiscal year ended June 30, 2023

Functions/Programs	Program Revenues			Net (Expenses) Revenue and Changes in Net Position			
	Expenses	Charges For Services	Operating Grants and Contributions	Primary Government			Component Units
				Governmental Activities	Business-type Activities	TOTAL	Charter Schools
Primary government:							
Governmental activities:							
General administration	\$ 45,594,834	\$ 7,166,297	\$ 7,445,746	\$ (30,982,791)	\$ -	\$ (30,982,791)	\$ -
School administration	87,882,472	-	2,242,537	(85,639,935)	-	(85,639,935)	-
General instruction	514,043,554	48,035,391	38,745,243	(427,262,920)	-	(427,262,920)	-
Special education instruction	98,747,634	11,576,210	44,346,796	(42,824,628)	-	(42,824,628)	-
Instructional support	161,222,114	-	26,873,403	(134,348,711)	-	(134,348,711)	-
Operations and maintenance	96,604,277	4,784,583	12,190,928	(79,628,766)	-	(79,628,766)	-
Food & nutrition services	34,530,793	12,716,751	15,852,743	(5,961,299)	-	(5,961,299)	-
Transportation	28,113,648	-	7,320,621	(20,793,027)	-	(20,793,027)	-
Interest and fiscal charges	25,995,929	-	-	(25,995,929)	-	(25,995,929)	-
Total governmental activities	1,092,735,255	84,279,232	155,018,017	(853,438,006)	-	(853,438,006)	-
Business-type Activities:							
Child care	17,858,089	9,929,935	7,012,312	-	(915,842)	(915,842)	-
Property management	1,574,556	2,498,789	-	-	924,233	924,233	-
Total business-type activities	19,432,645	12,428,724	7,012,312	-	8,391	8,391	-
Total primary government	\$ 1,112,167,900	\$ 96,707,956	\$ 162,030,329	(853,438,006)	8,391	(853,429,615)	\$ -
Component units-Charter schools	\$ 99,061,562	\$ 11,523,347	\$ -				\$ (87,538,215)
General revenues							
Taxes:							
Local property taxes				480,113,962	-	480,113,962	-
Automotive ownership taxes				36,998,486	-	36,998,486	-
Unrestricted intergovernmental state equalization				351,618,029	-	351,618,029	96,337,048
Unrestricted investment income				11,783,986	528,307	12,312,293	-
Restricted investment income				5,163,877	-	5,163,877	-
Transfers				(2,750,000)	2,750,000	-	-
Total general revenues and transfers				882,928,340	3,278,307	886,206,647	96,337,048
Change in net position				29,490,334	3,286,698	32,777,032	8,798,833
Net position July 1, 2022				(608,313,290)	9,542,840	(598,770,450)	5,403,394
Net position June 30, 2023				\$ (578,822,956)	\$ 12,829,538	\$ (565,993,418)	\$ 14,202,227

The notes to the financial statements are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Balance Sheet
Governmental Funds
June 30, 2023

	General	Bond Redemption Debt Service	Capital Reserve Capital Projects
Assets			
Cash	\$ 2,000	\$ -	\$ 100
Restricted Cash	-	-	16,807,031
Equity in pooled cash with investments	293,606,865	-	98,189,763
Restricted investments	-	65,898,156	-
Property taxes receivable, net of allowance for doubtful collections of \$63,560	10,991,962	1,720,051	-
Accounts, notes, contracts, and interest receivable	7,609,421	463,293	108,059
Intergovernmental receivables	-	-	-
Due from other funds	-	-	6,181,475
Inventories	1,248,000	-	-
Prepaid items	993,540	-	-
Total assets	<u>\$ 314,451,788</u>	<u>\$ 68,081,500</u>	<u>\$ 121,286,428</u>
Liabilities			
Accounts and retainages payable	\$ 7,189,608	\$ -	\$ 6,547,508
Accrued salaries, benefits, and compensated absences	92,993,058	-	298,467
Due to other funds	-	-	105,222
Unearned revenue	27,705	-	-
Total liabilities	<u>100,210,371</u>	<u>-</u>	<u>6,951,197</u>
Deferred Inflows of Resources			
Unavailable property tax revenues	<u>2,630,497</u>	<u>489,233</u>	<u>-</u>
Fund balances:			
Nonspendable:			
Inventory	1,248,000	-	-
Prepaid items	993,540	-	-
Restricted for:			
TABOR	23,714,716	-	702,662
Grants	-	-	-
Food Service	-	-	-
Debt service	-	67,592,267	-
Construction	-	-	16,807,031
Committed to:			
Construction	-	-	96,825,538
Multi-Year contract	1,804,379	-	-
Assigned to:			
School carry forward	15,800,000	-	-
Special revenue funds - campus activity	-	-	-
Planned 2022 one-time expenses for 5A MLO	3,946,839	-	-
Other assigned	950,000	-	-
Designated for subsequent year budget	7,111,006	-	-
Unassigned	156,042,440	-	-
Total fund balances	<u>211,610,920</u>	<u>67,592,267</u>	<u>114,335,231</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 314,451,788</u>	<u>\$ 68,081,500</u>	<u>\$ 121,286,428</u>

The notes to the financial statements are an integral part of this statement.

Building Fund 2020 Capital Projects	Grants	Other Governmental Funds	Total Governmental Funds
\$ 4,238,110	\$ -	\$ 1,435,053	\$ 5,675,263
-	-	-	16,807,031
-	2,562,024	26,714,915	421,073,567
68,375,957	-	2,143,189	136,417,302
-	-	-	12,712,013
-	467,571	426,156	9,074,500
-	22,152,259	1,341,360	23,493,619
-	-	105,222	6,286,697
-	-	2,277,280	3,525,280
-	430,731	45,993	1,470,264
<u>\$ 72,614,067</u>	<u>\$ 25,612,585</u>	<u>\$ 34,489,168</u>	<u>\$ 636,535,536</u>
\$ 17,825,334	\$ 1,363,311	\$ 3,292,053	\$ 36,217,814
-	6,945,604	3,138,752	103,375,881
6,181,475	-	-	6,286,697
-	245,645	804,265	1,077,615
<u>24,006,809</u>	<u>8,554,560</u>	<u>7,235,070</u>	<u>146,958,007</u>
-	-	-	3,119,730
-	-	2,277,280	3,525,280
-	430,731	45,993	1,470,264
-	-	1,613,291	26,030,669
-	16,627,294	-	16,627,294
-	-	8,953,430	8,953,430
-	-	-	67,592,267
48,607,258	-	1,603,980	67,018,269
-	-	-	96,825,538
-	-	-	1,804,379
-	-	-	15,800,000
-	-	12,760,124	12,760,124
-	-	-	3,946,839
-	-	-	950,000
-	-	-	7,111,006
-	-	-	156,042,440
<u>48,607,258</u>	<u>17,058,025</u>	<u>27,254,098</u>	<u>486,457,799</u>
<u>\$ 72,614,067</u>	<u>\$ 25,612,585</u>	<u>\$ 34,489,168</u>	<u>\$ 636,535,536</u>

This page intentionally blank

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Reconciliation of governmental funds balance sheet to statement of net position
June 30, 2023

Governmental funds total fund balances	\$ 486,457,799
Add:	
Unearned property tax revenue: Revenues that do not provide current financial resources are unearned on the governmental fund financial statements but recognized on the government-wide financial statements.	3,119,730
Capital assets used in governmental funds are not considered current financial resources and therefore, not reported in the governmental funds. This excludes Internal service funds.	2,507,599,237
Deferred outflows from refunding debt are not considered current financial resources and not reported in the governmental funds.	1,091,098
Deferred outflows of resources used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. Pension: Contributions subsequent to measurement date \$62,241,294, changes in proportion and differences between contributions recognized and proportionate share of contributions \$38,204,756, the difference in change of assumptions \$24,331,736, the difference between expected and actual experience \$13,000,076 and the difference between expected and actual investment earnings \$184,531,175. OPEB: Contributions subsequent to measurement date \$3,115,119 and the difference between expected and actual experience \$6,078, changes in proportion and differences between contributions recognized and proportionate share of contributions \$656,351, the difference in change of assumptions \$752,361 and the difference between expected and actual investment earnings \$2,859,059.	329,698,005
Internal service funds are used by management to charge costs of various activities to the general and other funds. The net position of the internal service funds are included in the governmental activities statement of net position.	28,432,388
Less:	
Accumulated depreciation is not recognized in the governmental funds because capital assets are expensed at the time of acquisition. Internal service fund's depreciation is excluded.	1,353,117,375
Long-term liabilities for general obligation debt, net of discounts and premiums (\$845,712,673), lease liability of (\$17,231,142) certificates of participation net of discounts and premiums (\$48,629,527), early retirement estimate (\$1,816,567), subscription liability (\$343,088), and compensated absences (\$2,782,883) are not due and payable in the current period and, therefore, not reported in the funds.	916,515,880
Interest payable on certificates of participation and general obligation debt is not recorded on the fund statements because it is not a current use of cash. Interest is accrued on the government-wide statements since the liability is to be paid in the near term.	1,457,651
Deferred inflows of resources used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds: Pension: change in proportionate share \$225,933,169. OPEB: change in proportionate share \$1,255,445, change in experience \$11,320,184, and change in assumptions \$5,166,354.	243,675,152
The long-term liability for pension and OPEB is not due and payable in the current period and, therefore, not reported in the funds.	1,420,455,155
Governmental activities net position	<u><u>\$ (578,822,956)</u></u>

The notes to the financial statement are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Revenues, Expenditures and Changes
in Fund Balances - Governmental Funds
Fiscal year ended June 30, 2023

	General	Bond Redemption Debt Service	Capital Reserve Capital Projects
Revenues:			
Taxes	\$ 449,499,933	\$ 67,308,966	\$ -
Intergovernmental	380,477,040	-	-
Investment income	7,187,922	1,507,231	4,130,272
Other	23,629,760	-	4,068,040
State Contribution to PERA, on behalf	34,023,555	-	-
Total revenues	<u>894,818,210</u>	<u>68,816,197</u>	<u>8,198,312</u>
Expenditures:			
Current:			
General administration	35,621,694	-	-
School administration	76,711,529	-	-
General instruction	403,615,654	-	-
Special education instruction	79,666,611	-	-
Instructional support	135,432,467	-	-
Operations and maintenance	90,260,591	-	-
Food service operation	-	-	-
Transportation	-	-	-
Capital outlay	-	-	19,441,073
Debt service:			
Principal retirement	2,615,000	33,995,000	2,098,858
Interest and fiscal charges	590,534	34,010,759	1,882,123
Total expenditures	<u>824,514,080</u>	<u>68,005,759</u>	<u>23,422,054</u>
Excess (deficiency) of revenues over (under) expenditures	<u>70,304,130</u>	<u>810,438</u>	<u>(15,223,742)</u>
Other Financing Sources (Uses):			
Transfers out	(72,364,516)	-	-
Transfers in	-	-	24,134,494
Total other financing sources (uses)	<u>(72,364,516)</u>	<u>-</u>	<u>24,134,494</u>
Net change in fund balances	(2,060,386)	810,438	8,910,752
Fund balances - July 1, 2022	213,671,306	66,781,829	105,424,479
Fund balances - June 30, 2023	<u>\$ 211,610,920</u>	<u>\$ 67,592,267</u>	<u>\$ 114,335,231</u>

The notes to the financial statements are an integral part of this statement.

Building Fund 2020 Capital Projects	Grants	Other Governmental Funds	Total Governmental Funds
\$ -	\$ -	\$ -	\$ 516,808,899
-	77,216,923	21,168,357	478,862,320
3,503,118	-	619,320	16,947,863
-	3,201,548	36,319,335	67,218,683
-	-	-	34,023,555
<u>3,503,118</u>	<u>80,418,471</u>	<u>58,107,012</u>	<u>1,113,861,320</u>
-	6,815,063	-	42,436,757
-	716,719	-	77,428,248
-	25,760,121	22,480,089	451,855,864
-	17,826,074	-	97,492,685
-	24,635,118	-	160,067,585
-	901,152	-	91,161,743
-	-	31,296,278	31,296,278
-	79,817	27,794,597	27,874,414
105,270,932	-	6,099,822	130,811,827
-	-	-	38,708,858
55,765	-	-	36,539,181
<u>105,326,697</u>	<u>76,734,064</u>	<u>87,670,786</u>	<u>1,185,673,440</u>
<u>(101,823,579)</u>	<u>3,684,407</u>	<u>(29,563,774)</u>	<u>(71,812,120)</u>
-	-	-	(72,364,516)
-	-	23,267,400	47,401,894
-	-	23,267,400	(24,962,622)
(101,823,579)	3,684,407	(6,296,374)	(96,774,742)
150,430,837	13,373,618	33,550,472	583,232,541
<u>\$ 48,607,258</u>	<u>\$ 17,058,025</u>	<u>\$ 27,254,098</u>	<u>\$ 486,457,799</u>

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Reconciliation of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the
Statement of Activities
Fiscal year ended June 30, 2023

Governmental funds changes in fund balances	\$ (96,774,742)
Unavailable property tax revenue of the current year: Revenues that do not provide current financial resources are unavailable on the governmental fund financial statements but recognized on the government-wide financial statements.	3,119,730
Principal retirements including premiums and discounts: Retirements of principal outstanding on the District's debt result in a reduction of accumulated resources on the fund financial statements. The government-wide statements show these reductions against the long-term liabilities.	49,562,201
Reverse the prior year interest payable accrued to offset current year expenditures.	1,147,560
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay (governmental additions \$130,024,167) was more than depreciation (\$71,638,107) in the current period.	58,386,060
Amount of long term compensated absences accrued for the current year.	(241,520)
Loss on disposals: The net effect of transactions involving these capital assets is to reduce net position.	(2,779,625)
Internal service funds are used by management to charge costs of various activities to the general and other funds. The net income of the internal service funds are included in the statement of activities.	3,413,522
Unavailable property taxes of the prior year: Property taxes unavailable in the prior year and received in the current year are recognized in the prior year net position on the statement of activities.	(2,816,181)
Interest payable on certificates of participation and general obligation debt is not recorded on the fund statements because it is not a current use of cash. Interest is accrued on the government-wide statements since the liability is to be paid in the near term.	(1,457,651)
Amortization of deferred outflows on refunding.	(1,325,671)
Net pension liability related items are reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. These activities consist of: Pension expense \$25,737,145 and OPEB expense \$(6,480,494).	19,256,651
Statement of activities change in net position	<u>\$ 29,490,334</u>

The notes to the financial statements are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
General Fund
Fiscal year ended June 30, 2023

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenues				
Taxes:				
Taxes	\$ 462,925,748	\$ 443,741,140	\$ 449,499,933	\$ 5,758,793
Intergovernmental	370,509,635	382,987,929	380,477,040	(2,510,889)
Investment income	50,000	9,300,377	7,187,922	(2,112,455)
Other	18,033,884	19,533,884	23,629,760	4,095,876
Total revenues	<u>851,519,267</u>	<u>855,563,330</u>	<u>860,794,655</u>	<u>5,231,325</u>
Expenditures				
Current:				
General administration	35,872,348	35,446,960	34,802,740	644,220
School administration	74,397,030	74,323,916	71,681,186	2,642,730
General instruction	413,380,061	422,911,140	400,288,663	22,622,477
Special education instruction	77,288,517	78,654,224	77,177,319	1,476,905
Instructional support	121,131,643	118,450,568	116,527,885	1,922,683
Operations and maintenance	87,854,976	85,209,429	86,807,198	(1,597,769)
Debt service:				
Principal retirement	1,815,000	1,815,000	2,615,000	(800,000)
Interest and fiscal charges	1,451,053	1,451,053	590,534	860,519
Total expenditures	<u>813,190,628</u>	<u>818,262,290</u>	<u>790,490,525</u>	<u>27,771,765</u>
Excess of revenues over expenditures	38,328,639	37,301,040	70,304,130	33,003,090
Other Financing Sources (Uses)				
Transfers out	(66,809,250)	(70,120,384)	(72,364,516)	(2,244,132)
Transfers in	400,000	400,000	-	(400,000)
Total other financing sources (uses)	<u>(66,409,250)</u>	<u>(69,720,384)</u>	<u>(72,364,516)</u>	<u>(2,644,132)</u>
Excess of expenditures over revenues and other financing sources (uses)	<u>\$ (28,080,611)</u>	<u>\$ (32,419,344)</u>	<u>(2,060,386)</u>	<u>\$ 30,358,958</u>
Fund balance - July 1, 2022			213,671,306	
Other State Revenue - on behalf contribution from State to PERA, Jeffco's Portion			34,023,555	
On-behalf payment from State to PERA, Jeffco's Portion			(34,023,555)	
Fund balance - June 30, 2023			<u>\$ 211,610,920</u>	

The notes to the financial statements are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Grants Special Revenue Fund
Fiscal year ended June 30, 2023

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenues				
Intergovernmental:				
Federal government	\$ 55,042,433	\$ 55,042,433	\$ 69,526,727	\$ 14,484,294
State of Colorado	39,637,734	39,637,734	7,690,196	(31,947,538)
Other:				
Gifts and grants	1,060,616	1,060,616	3,201,548	2,140,932
Total revenues	<u>95,740,783</u>	<u>95,740,783</u>	<u>80,418,471</u>	<u>(15,322,312)</u>
Expenditures				
Current:				
General administration	7,985,610	7,985,610	6,815,063	1,170,547
School administration	3,218,418	3,218,418	716,719	2,501,699
General instruction	39,958,645	39,958,645	25,760,121	14,198,524
Special education instruction	17,094,190	17,094,190	17,826,074	(731,884)
Instructional support	21,908,009	21,908,009	24,635,118	(2,727,109)
Operations and maintenance	5,358,840	5,358,840	901,152	4,457,688
Transportation	217,071	217,071	79,817	137,254
Total expenditures	<u>95,740,783</u>	<u>95,740,783</u>	<u>76,734,064</u>	<u>19,006,719</u>
Excess of revenues over expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>3,684,407</u>	<u>\$ 3,684,407</u>
Fund balance - July 1, 2022			13,373,618	
Fund balance - June 30, 2023			<u>\$ 17,058,025</u>	

The notes to the financial statement are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Net Position
Proprietary Funds
June 30, 2023

	Business-Type Activities Enterprise Funds			Governmental Activities
	Child Care Fund	Property Management Fund	Totals	Internal Service Funds
Assets				
Current assets:				
Cash	\$ 250	\$ 500	\$ 750	\$ 300
Restricted Cash	-	-	-	37,000
Equity in pooled cash with investments	8,516,115	5,633,637	14,149,752	56,546,611
Accounts and other receivable	2,218	380,338	382,556	614,396
Inventories	-	-	-	223,274
Prepaid items	-	-	-	10,320,725
Total current assets	<u>8,518,583</u>	<u>6,014,475</u>	<u>14,533,058</u>	<u>67,742,306</u>
Noncurrent assets:				
Capital assets:				
Vehicles and equipment	815,834	2,367,735	3,183,569	37,761,804
Less accumulated depreciation	(382,662)	(1,760,353)	(2,143,015)	(30,882,412)
Total capital assets, net of accumulated depreciation	<u>433,172</u>	<u>607,382</u>	<u>1,040,554</u>	<u>6,879,392</u>
Total assets	<u>\$ 8,951,755</u>	<u>\$ 6,621,857</u>	<u>\$ 15,573,612</u>	<u>\$ 74,621,698</u>
Liabilities				
Current liabilities:				
Accounts payable	\$ 255,164	\$ 2,750	\$ 257,914	\$ 1,855,638
Accrued salaries, benefits, and compensated absences	1,733,766	34,602	1,768,368	2,162,292
Payroll withholding	-	-	-	30,124,587
Other unearned revenues	313,719	-	313,719	124,724
Estimated liability for premiums and claims	-	-	-	8,920,160
Total current liabilities	<u>2,302,649</u>	<u>37,352</u>	<u>2,340,001</u>	<u>43,187,401</u>
Non-current liabilities:				
Compensated absences	<u>396,166</u>	<u>7,907</u>	<u>404,073</u>	<u>3,001,909</u>
Total noncurrent liabilities	<u>396,166</u>	<u>7,907</u>	<u>404,073</u>	<u>3,001,909</u>
Total liabilities	<u>2,698,815</u>	<u>45,259</u>	<u>2,744,074</u>	<u>46,189,310</u>
Net Position				
Investment in capital assets	433,172	607,382	1,040,554	6,879,392
Restricted for:				
TABOR	535,743	47,237	582,980	2,133,780
Unassigned	<u>5,284,025</u>	<u>5,921,979</u>	<u>11,206,004</u>	<u>19,419,216</u>
Total net position	<u>6,252,940</u>	<u>6,576,598</u>	<u>12,829,538</u>	<u>28,432,388</u>
Total liabilities and net position	<u>\$ 8,951,755</u>	<u>\$ 6,621,857</u>	<u>\$ 15,573,612</u>	<u>\$ 74,621,698</u>

The notes to the financial statements are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Revenues, Expenses, and Changes in Fund Net Position
Proprietary Funds
Fiscal year ended June 30, 2023

	Business-Type Activities Enterprise Funds			Governmental Activities
	Child Care Fund	Property Management Fund	Totals	Internal Service Funds
Operating Revenues:				
Insurance premiums	\$ -	\$ -	\$ -	\$ 23,547,954
Service contracts	909,723	2,498,789	3,408,512	27,940,301
Tuition	9,020,212	-	9,020,212	-
Total operating revenues	9,929,935	2,498,789	12,428,724	51,488,255
Operating Expenses:				
Salaries and employee benefits	14,392,958	1,019,137	15,412,095	19,343,815
Administration services	1,803,545	94,705	1,898,250	6,198,469
Utilities	12,253	157,078	169,331	34,794
Supplies	793,850	173,710	967,560	2,435,898
Repairs and maintenance	5,985	-	5,985	7,412,181
Rent	818,614	-	818,614	-
Depreciation	30,884	103,243	134,127	1,615,231
Other	-	26,683	26,683	17,591
Claim losses	-	-	-	28,015,667
Premiums paid	-	-	-	6,052,342
Total operating expenses	17,858,089	1,574,556	19,432,645	71,125,988
Income (loss) from operations	(7,928,154)	924,233	(7,003,921)	(19,637,733)
Non-operating revenues (expenses):				
Interest revenues	306,280	222,027	528,307	850,085
Reimbursement from government sponsored programs	7,012,312	-	7,012,312	-
Loss on sale of capital assets	-	-	-	(11,451)
Total non-operating revenues (expenses)	7,318,592	222,027	7,540,619	838,634
Income (loss) before transfers and capital contributions	(609,562)	1,146,260	536,698	(18,799,099)
Transfers out to other funds	-	(450,000)	(450,000)	-
Transfers in from other funds	3,200,000	-	3,200,000	22,212,621
Change in net position	2,590,438	696,260	3,286,698	3,413,522
Total net position - July 1, 2022	3,662,502	5,880,338	9,542,840	25,018,866
Total net position - June 30, 2023	\$ 6,252,940	\$ 6,576,598	\$ 12,829,538	\$ 28,432,388

The notes to the financial statements are an integral part of this statement.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Statement of Cash Flows
Proprietary Funds
Fiscal year ended June 30, 2023

	Business-Type Activities Enterprise Funds			Governmental Activities
	Child Care Fund	Property Management Fund	Totals	Internal Service Funds
Cash flows from operating activities:				
Receipts from customers	\$ 10,002,284	\$ 2,443,394	\$ 12,445,678	\$ 51,016,737
Payments to employees	(13,617,509)	(1,017,498)	(14,635,007)	(19,436,658)
Payments to vendors	(3,265,421)	(574,085)	(3,839,506)	(34,297,326)
Net cash provided by (used for) operating activities	(6,880,646)	851,811	(6,028,835)	(2,717,247)
Cash flows from noncapital financing activities:				
Transfers received	3,200,000	-	3,200,000	22,212,621
Transfers out	-	(450,000)	(450,000)	-
Federal and state reimbursements	7,012,322	-	7,012,322	-
Net cash provided (used) by noncapital financing activities	10,212,322	(450,000)	9,762,322	22,212,621
Cash flows from capital and related financing activities:				
Purchase of capital assets	(117,291)	(21,225)	(138,516)	(647,817)
Net cash (used for) capital and related financing activities	(117,291)	(21,225)	(138,516)	(647,817)
Cash flows from investing activities:				
Interest received	306,280	222,027	528,307	850,085
Net cash provided by (used for) investing activities	306,280	222,027	528,307	850,085
Net increase (decrease) in cash and cash equivalents	3,520,665	602,613	4,123,278	19,697,642
Cash and cash equivalents - July 1, 2022	4,995,700	5,031,524	10,027,224	36,886,269
Cash and cash equivalents - June 30, 2023	<u>\$ 8,516,365</u>	<u>\$ 5,634,137</u>	<u>\$ 14,150,502</u>	<u>\$ 56,583,911</u>
Reconciliation of cash flows from operating activities:				
Operating Income (Loss)	(7,928,154)	924,233	(7,003,921)	(19,637,733)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:				
Depreciation	30,884	103,243	134,127	1,615,231
(Increase) decrease intergovernmental and other receivables	-	(55,370)	(55,370)	(427,067)
(Increase) in prepaid items	-	-	-	(2,042,779)
(Increase) in inventories	-	-	-	(18,786)
Increase (decrease) in accounts payable	168,831	(121,906)	46,925	1,638,904
Increase (decrease) in accrued salaries, benefits, and compensated absences	775,442	1,611	777,053	31,882
Increase in payroll withholding	-	-	-	16,167,552
Increase in unearned revenues	72,351	-	72,351	(44,451)
Decrease in estimated liability for premiums and claims	-	-	-	-
Net cash provided by (used for) operating activities	<u>\$ (6,880,646)</u>	<u>\$ 851,811</u>	<u>\$ (6,028,835)</u>	<u>\$ (2,717,247)</u>
Noncash investing, capital, and financing activities:				
Disposal and write off of capital assets	-	-	-	(11,451)

The notes to the financial statements are an integral part of this statement.

This page intentionally blank

Notes to Basic Financial Statements

1. Summary of significant accounting policies

The summary of significant accounting policies of Jefferson County School District, R-1 (the district) is presented to assist in understanding the district's financial statements. A summary of the significant accounting policies applied in the preparation of the basic financial statements is described below.

A) Reporting entity

Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity* (GASB No. 14), as amended by GASB Statements 39, 61, 90, and 97, describes the financial reporting entity as it relates to governmental accounting. According to this Statement, the financial reporting entity consists of a) the primary government, b) organizations for which the primary government is financially accountable and c) other organizations whose exclusion from the reporting entity's financial statements would cause those statements to be misleading or incomplete. Any organizations that can be described by these last two items are included with the primary government in the financial statements as component units.

The district is not included in any other governmental reporting entity as defined in GASB No. 14 and amended by GASB No. 39, 61, 90, and 97. As required by accounting principles generally accepted in the United States, these basic financial statements present the district (the primary government) and its component units. The component units discussed below are included in the district's reporting entity as required by the Colorado Department of Education. None of the component units are considered to be a major component unit.

Discretely presented component units - charter schools

The State of Colorado Legislature in 1993 enacted the "Charter School Act – Colorado Revised Statutes (CRS) Section 22-30.5-101." This Act permits the district to contract with individuals and organizations for the operation of schools within the district. The statutes define these contracted schools as "Charter Schools." Charter schools are financed from state School Finance Act revenues, property taxes and from revenues generated by the charter school, within the limits established by the Charter School Act and per GASB statement No. 14, paragraph 21b, as amended. Charter Schools have separate governing boards; however, the Jefferson County School District's Board of Education must approve all charter school applications and budgets. The charter schools are required to be presented as component units by the Colorado Department of Education. All charter schools are required to have individual independent audits.

Blended component unit - Jefferson County School District Finance Corporation

The purpose of the Jefferson County School Finance Corporation (the Corporation) is to provide a mechanism to issue certificates of participation. Because the Board of Directors is appointed by the Board of Education and must obtain the Board of Education's approval for renovation and expansion decisions, issuance of debt, disbursements of funds, and any amendments to the articles of incorporation, the Corporation is considered to be a part of the district.

B) Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the district and its component units. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function or programs are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds (General Fund, Bond Redemption Debt Service Fund, Capital Reserve Capital Projects Fund, Building Fund 2020 Capital Projects Fund, and Grants Fund) and individual enterprise funds (Child Care Fund and Property Management Fund) are reported as separate columns in the fund financial statements.

C) Measurement focus, basis of accounting, and financial statement presentation

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the district's governmental and business-type activities and component units. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, operating statements present increases and decreases in net current assets and fund balance as a measure of available spendable resources. This means that only current liabilities are generally included on their balance sheets.

All governmental fund types use the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Measurable means the amount of the transaction can be determined and available means collectible within the current period, or soon enough thereafter, to pay liabilities of the current period. Property tax revenues are considered to be available if collected within 60 days after year-end. All other revenues are considered to be available if collected within 180 days after year end. Property taxes are reported as receivables and deferred inflows of resources when levied and as revenues when due for collection in the following year and determined to be available.

Expenditures are recorded when the related fund liability is incurred with the exception of general obligation and capital lease debt service which is recognized when due and certain accrued sick and personal pay which are accounted for as expenditures when expected to be liquidated with expendable available financial resources.

The proprietary fund types are accounted for on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred. The measurement focus in these funds is on the flow of economic resources and emphasizes the determination of net income. All assets and all liabilities associated with their activity are included on their statements of net position. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in net total position.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing goods and services in connection with a proprietary fund's ongoing operations. The principal operating revenues of the district's proprietary funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the district's policy to use restricted resources first, then unrestricted resources, as they are needed.

D) Fund accounting

The accounts of the district are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred inflows of resources, liabilities, deferred outflows of resources, fund equity, revenues and expenditures, or expenses, as appropriate. Resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The major funds presented in the accompanying basic financial statements are as follows:

- **Major governmental funds**

1. General fund: the general operating fund of the district; used to account for all resources that are not required legally or by sound financial management to be accounted for in another fund.
2. Bond redemption debt service fund: this fund is used to account for the accumulation of resources for, and the payment of, long-term general obligation debt principal, interest, and related costs.
3. Capital reserve capital projects fund: this fund is used to account for resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).
4. Building fund 2020 – Capital projects: this fund is used to account for resources to be used from the 2018 voter approved bond for a capital improvement plan. This series was issued in December of 2020.
5. Grants fund: this fund is used to account for federal, state and private sector grant programs.

- **Major proprietary funds-business-type activities**

Enterprise funds - used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent is that the costs (including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. Enterprise funds are considered major funds because of community interests in the activities and sources of funding supporting these operations.

1. Child care fund: this fund accounts for all financial activities associated with the district's school-age child care and preschool program.
2. Property management fund: this fund accounts for all financial activities associated with the district's facilities.

- **Internal service funds**

Internal service funds account for Central Services, Employee Benefits, Insurance Reserve and Technology Operations. These services are provided to other funds of the District on a cost reimbursement basis.

E) Cash and investments

The pooled cash concept is used whereby cash balances of each of the district's funds are pooled and invested in certain investments. The district is allowed to invest in the following types of investments: short-term certificates of deposit, repurchase agreements, money market deposit accounts, mutual funds, government pools, U.S. instruments and U.S. Treasury Obligations. The district's investment in CSAFE and money market funds are net asset value, which approximates fair value. The district records nonparticipating interest-earning investment contracts at amortized cost. All other securities are recorded at fair value. It is the intention of the investment pool to maximize interest income, and securities are selected according to their risk, marketability, and diversification. Income earned or losses arising from the investment of pooled cash balances are allocated to the various funds based on their respective average periodic equity in pooled cash. The pooled cash and investments are used essentially as demand deposit accounts and are considered to be cash equivalents for cash flow purposes. Component units are included with the district's pooled cash.

F) Fair value measurement and application

GASB 72 addresses accounting and financial reporting issues related to fair value measurements. The fair value is the price that would be received by the district to sell an asset or paid by the district to transfer a liability in an orderly transaction between market participants and the measurement date. The fair value measurement for financial reporting at fiscal year end June 30, 2023 and the application used is determined by a hierarchy of one of three levels. Level one is the most reliable and is quoted prices in active markets for identical assets or liabilities, level two is reliable and consists of quoted prices for similar assets or liabilities, other observable inputs, interest rates, credit spreads, condition of the asset, activity level of markets for observable input, and level three is least reliable which is based on unobserved inputs. All donated assets are measured at the estimated acquisition value.

G) Restricted cash

Certain assets of the employee benefits fund and Component Units are classified as restricted because their use is restricted to liabilities relating to deposits and leases.

H) Receivables

Property taxes levied in 2022 but not yet collected as of June 30, 2023 are identified as property taxes receivable and deferred inflows of resources if not received within sixty days of year end, and are presented net of an allowance for uncollected taxes. Intergovernmental receivables of \$23,493,619 include amounts due from grantors for specific program grants. Program grants are recorded as receivables and revenues at the time reimbursable project costs are incurred.

I) Inventories and prepaid items

Materials and supplies inventories are stated at average cost. Inventories recorded in the Food Services fund consist of purchased and donated commodities. Purchased inventories are stated at average cost. Donated inventories, received at no cost under a program supported by the Federal Government, are recorded at their estimated value at the date of receipt. The cost of all inventories is recorded as an asset when the individual inventory items are purchased, and as an expenditure or expense when consumed. Fund balance is considered non-spendable and for the inventory balances; the district reports \$1,248,000 and \$2,277,280 for the general fund and other governmental funds, including food and nutrition services fund, respectively.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items using the consumption method in both government-wide and fund financial statements. Fund balance is non-spendable for the prepaid balances of \$993,540 for general fund, \$430,731 for grants, and \$45,993 for other governmental funds.

J) Capital assets

Capital assets, which include property, vehicles and equipment, are utilized for general District operations and are capitalized at actual or estimated cost. Donations of such assets are recorded at acquisition value at the time of donation or at estimated acquisition value if the acquisition value is unknown. Capital assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

Maintenance, repairs, and minor renovations are recorded as expenditures when incurred. Major additions and improvements are capitalized. When assets used in the operation of the governmental fund types are sold, the proceeds of the sale are recorded as revenues in the appropriate fund.

The monetary threshold for capitalization of assets is \$5,000. The district's capital assets are depreciated using the straight-line method over the estimated useful lives of the capital assets. Depreciation of all capital assets used by proprietary funds is charged as an expense against their operations. No depreciation is recorded in the year of acquisition with the remaining depreciation being recorded in the year of disposition.

Estimated useful lives are:

Motor vehicles	5 to 15 years
Equipment, movable	3 to 20 years
Buildings and improvements	10 to 30 years
Subscription asset	Per the life of contract

K) Deferred outflows of resources

For current refundings and advance refundings, resulting in defeasance of debt reported by governmental activities and component units, the difference between the re-acquisition and the net carrying amount of the old debt is reported as a deferred outflow of resources or a deferred inflow of resources. The district refundings have resulted in deferred outflows of resources of \$1,091,098 for the primary government and \$1,090,335 for component units. Deferred outflows of resources for pension and OPEB activity is included and referenced below (note 12 &13).

L) Liabilities

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

The District's general obligation bonds are serviced from property taxes of the Bond Redemption Debt Service fund. Certificates of participation are serviced from school finance act, property taxes and other revenues of the General fund. Capital leases are funded from school finance act and other revenue of the component units. The long-term accumulated unpaid vacation, accrued sick and personal leave, and estimated liability for insurance claims (note 10) are serviced from property taxes and other revenues by the respective fund type from future appropriations.

M) Pension and OPEB

Pension. The District participates in the School Division Trust Fund (SCHDTF), a cost sharing multiple- employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

OPEB. The District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

N) Constitutional amendment

In November 1992, Colorado voters approved Article X of the Colorado Constitution by adding Section 20, commonly known as the Taxpayer's Bill of Rights (TABOR). TABOR contains revenue, spending, tax and debt limitations, which apply to the State of Colorado and local governments. It requires, with certain exceptions, advance voter approval for any new tax, tax rate increase, mill levy above that for the prior year, extension of an expiring tax, or tax policy change directly causing a net tax revenue gain to any entity.

On November 2, 1999, the District conducted a TABOR revenue and expenditure override election and the Jefferson County voters approved the measure exempting the District from the TABOR revenue and expenditure limits. Management believes it is in compliance with the provisions of TABOR. However, the provisions are complex and subject to interpretation. Many of the provisions may require judicial interpretation.

Except for refinancing bonded debt at a lower interest rate or adding new employees to existing pension plans, TABOR requires advance voter approval for the creation of any multiple-fiscal year debt or other financial obligation unless adequate present cash reserves are pledged irrevocably and held for payments in all future years. TABOR requires local governments to restrict emergency reserves to be used for declared emergencies only. Emergencies, as defined by TABOR, exclude economic conditions, revenue shortfalls, or salary or fringe benefit increases. These restricted fund balances are required to be three percent or more of fiscal year spending (excluding bonded debt service). As of June 30, 2023, the District restricted \$23,714,716 in the general fund, \$702,662 in the capital reserve capital projects fund, \$1,613,291 in other governmental funds, \$535,743 in the child care fund, \$47,237 in the property management fund, \$2,133,780 in internal service funds and \$2,815,462 was restricted in the component units charter schools for this purpose.

O) Property taxes

Under Colorado law, all property taxes are due and payable in the year following the year levied. The property tax calendar for Jefferson County was as follows:

Levy date	December 22
Lien date	January 1
Tax bills mailed	January 1
First installment due	February 28
Second installment due	June 15
If paid in full, due	May 1

P) Accumulated sick and personal leave and vacation

District policy allows unlimited accumulation of sick and personal leave, and annual carry-over of vacation to a maximum of 40 days. Up to 40 days accrued vacation is paid to employees upon termination of employment. Payment for unused sick and personal leave days is made upon meeting eligibility requirements at the rate of .0015 times annual rate of pay times accumulated days up to a maximum of 660 hours. Each fund liquidates the accrued vacation, personal and sick leave for its respective liabilities.

As of June 30, 2023, a summary of changes in accumulated vacation is as follows:

	Accumulated Vacation				
	Balance June 30, 2022	Additions	Deductions	Balance June 30, 2023	Due within one year
General	\$ 5,126,598	\$ 1,471,782	\$ (1,144,308)	\$ 5,454,072	\$ 1,815,457
Grants Fund	272,531	95,059	(133,442)	234,148	81,148
Special Revenue	710,636	152,195	(94,202)	768,629	252,776
Capital Projects	413,286	58,528	(44,635)	427,179	142,250
Enterprise	233,451	128,639	(98,658)	263,432	84,167
Internal Service	1,854,198	356,992	(430,387)	1,780,803	588,408
	<u>\$ 8,610,700</u>	<u>\$ 2,263,195</u>	<u>\$ (1,945,632)</u>	<u>\$ 8,928,263</u>	<u>\$ 2,964,206</u>

Accumulated vacation pay is recorded as accrued salaries, benefits and compensated absences with the current portion reported as current liabilities in the government-wide financial statements. The short-term portion is included in the district's accrued salaries and benefits and the long-term portion is included in compensated absences in the government-wide financial statements.

Q) Fund balance

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The district itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

Fund balances are classified in one of five categories: 1) non-spendable, 2) restricted, 3) committed, 4) assigned and 5) unassigned. Non-spendable fund balance represents assets that will never be converted to cash. Restricted fund balances reflect resources that are subject to externally enforceable legal restrictions. Committed fund balance includes amounts that can be used only for the specific purposes that are limited by actions of the Board of Education, the highest level of decision-making authority at the district. The committed reserves are established during the budget appropriation process and cannot be used for other purposes without a formal board resolution. Assigned fund balance displays the district's intended use of these resources. The Board of Education executive limitations policy titled Budgeting (EL-15), directs the Superintendent to submit the financial plan that includes any assignments for fund balance. The Superintendent or the Chief Financial Officer, as designee, is allowed by Board policy to make any necessary adjustments to this assignment. Unassigned fund balance for the general fund represents the net resources in excess of the prior classifications. The district does have a formal fund balance reserve policy for all funds to establish a level of reserves above the statutorily required TABOR amount to insure a continued strong financial position. This reserve does not meet the GASB Statement No. 54 requirements for a stabilization agreement and is included in unassigned. When expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available, the district considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the district considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed, unless the Board of Education has provided otherwise in its commitment or assignment actions. Fund balance is adopted annually by the Board of Education during the budget process.

R) On-Behalf Payments

GAAP requires that direct on-behalf payments for fringe benefits and salaries made by one entity to a third party recipient for the employees of another, legally separate entity be recognized as revenue and expenditures by the employer government. The State of Colorado makes direct on-behalf payments for retirement benefits to Colorado PERA. Beginning on July 1, 2018, the State of Colorado is required to make a payment to PERA each year equal to \$225 million. PERA allocates the contribution to the trust funds of the State, School, Denver Public Schools, and Judicial Division Trust Funds of PERA, as proportionate to the annual payroll of each division. This annual payment is required on July 1st of each year thereafter until there are no unfunded actuarial accrued liabilities of any division of PERA that receives the direct distribution. The amount of on-behalf payments made for the District by the State of Colorado has been recorded in the fund financial statements.

S) Lease liabilities

During the year ended June 30, 2022, the District implemented the GASB issued Statement No. 87, "Leases". This standard requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and as inflows of resources or outflows of resources recognized based on the payment provisions of the contract. It established a single model for lease accounting based on the foundational principle that leases are financing for the right to use an underlying asset. Under this standard, a lessee is required to recognize a lease liability and an intangible right to use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

T) Subscription-Based IT Arrangements (SBITA)

For the year ended June 30, 2023, the District implemented the GASB issued Statement No. 96, "SBITA" (GASB 96). This standard requires the recognition of right-to-use subscription asset - an intangible asset - and a corresponding subscription liability. Subscription assets are initially recorded at the initial measurement of the subscription liability, plus subscription payments made at or before the commencement of the subscription-based information technology arrangement (SBITA) term, less any SBITA vendor incentives received from the SBITA vendor at or before the commencement of the SBITA term, plus capitalizable initial implementation costs. Subscription assets are amortized on a straight-line basis over the shorter of the SBITA term or the useful life of the underlying IT asset. The standards for SBITAs are based on the standards established in Statement No. 87, "Leases", as amended.

2. Budgetary information

The district follows these procedures in establishing the budgetary data reflected in the basic financial statements:

1. Within the fourth quarter of the fiscal year, the Superintendent submits to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings and citizen reviews are conducted at special meetings and at regular Board of Education meetings to obtain taxpayer comments.
3. Prior to June 30, the budget is legally adopted by the Board of Education.
4. Formal budgetary integration is employed as a management control device during the year for all funds.
5. The district issues a separate budget document after it is approved by the Board of Education.

Colorado Budget Law requires that all funds have legally adopted budgets and appropriations. The total expenditures for each fund may not exceed the amount appropriated. Appropriations for a fund may be increased if unanticipated revenues offset them. Where applicable, the Board of Education includes available fund balance in the amount appropriated in the annual Appropriations Resolution. GAAP serves as the basis for budgeting.

All appropriations lapse at the end of each fiscal year. Authorization to transfer budgeted amounts between programs and/or departments within any fund and the reallocation of budget line items within any program and/or department rests with the superintendent and may be delegated to an appropriate level of management. Revisions and/or supplemental appropriations that alter the total expenditures of any fund must be approved by the Board of Education.

Budgetary amounts reported in the accompanying basic financial statements are as originally adopted and amended by the Superintendent and/or the Board of Education throughout the year.

Supplemental appropriations are approved by the Board of Education with final adopted budgets shown below. The budget and actuals for the proprietary funds and internal service funds at June 30, 2023 are as follows:

	Budget	Actuals	Variance
Employee Benefits Fund	\$ 22,734,608	\$ 24,021,562	\$ (1,286,954)
Insurance Reserve Fund	15,114,660	14,616,961	497,699
Central Services Fund	3,072,001	2,880,471	191,530
Information Technology	31,841,395	29,606,994	2,234,401

3. Deposits and investments

	Government-wide Statement of Net Position		
	Primary Government	Component Unit	Total
Cash	\$ 5,676,313	\$ 8,232	\$ 5,684,545
Restricted Cash	16,844,031	16,500,837	33,344,868
Equity in pooled cash with investments	491,769,930	43,186,441	534,956,371
Restricted investments	136,417,302	-	136,417,302
Total Cash and Investments	<u>\$ 650,707,576</u>	<u>\$ 59,695,510</u>	<u>\$ 710,403,086</u>

The carrying value of the district's cash and restricted cash held by third parties is \$80,167,009.

The district investment policies are approved by the Board of Education and governed by Colorado statute. The discretely presented component units' investment policies are approved by their respective Boards and governed by Colorado statute. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories; state regulators determine eligibility. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds. The pool is to be maintained by another financial institution or held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to the aggregate uninsured deposits.

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the district's deposits may not be returned to it. Deposits exposed to credit risk are collateralized with securities held by the pledging financial institution through PDPA. Deposits of \$250,000 are insured under FDIC.

Investments:

As of June 30, 2023, the district (including the primary government and component units) had the following investments:

Investment Type	Amount	Weighted Average Maturities (yrs)	Ratings	
			S&P	Moody's
Money Market Mutual Funds	\$ 67,184,398	28 days or under	AAAm	Aaamf
CSAFE	522,012,900	Under 60 days	N/A	N/A
FFCB	3,765,091	0.63	AA+	Aaa
FNMA	6,765,904	1.04	AA+	Aaa
FHLMC	3,663,742	1.32	AA+	Aaa
FHLB	4,668,648	1.81	AA+	Aaa
US Treasury T-Notes	17,794,128	1.33	AA+	Aaa
Corporate Bonds	2,957,923	2.13	81% AA-/ 19% AA	81% Aa3/ 19% Aa2
Municipal Bonds	1,424,073	1.05	AAA	Aaa
	<u>\$ 630,236,807</u>			

Local Governmental Pool – The Colorado Surplus Asset Fund (CSAFE) is an investment vehicle established under state statute for local governments to pool surplus assets to take advantage of short-term investments and maximize net earnings. The State Securities Commissioner administers and enforces all state statutes governing CSAFE. As of June 30, 2023, CSAFE had a balance of \$522,012,900.

Interest rate risk – In accordance with its investment policy, the district manages its exposure to declines in fair values by limiting the weighted average maturity of its overall investment portfolio to less than two years. The Colorado revised statutes generally limit investment maturities to five years. Revenue bonds of U.S. local governments, corporate and bank securities and guaranteed investment contracts not purchased with bond proceeds are limited to maturities of three years or less.

Credit risk – State law allows school districts to invest U.S. treasury securities and other securities guaranteed by the full credit of the U.S. Treasury without any credit quality limitations. Securities issued by the Government National Mortgage Association and by Federal Government Sponsored Enterprises require the highest rating by at least two nationally recognized rating agencies. Money market instruments including bankers acceptances and commercial paper must be rated A-1, P-1, or F- 1, or the equivalent by at least two nationally recognized rating agencies. State law allows other securities, including money market funds that are registered under the Federal Investment Company Act of 1940, if they have assets in excess of \$1 billion or have the highest credit rating from one or more of a nationally recognized rating agency.

Concentration of Credit Risk – The District does diversify its investments so that the impact of potential losses from any one type of security or from any one Individual issuer will be minimized. The district will minimize credit risk by limiting investments to the types of securities listed in District policy and pre-qualifying the financial institutions, broker/dealers, intermediaries and advisers with which the district will do business in accordance with policy. The district does not have exposure greater than 5% to any individual issuer.

Type of Security	Maximum Percentage of the Total Portfolio
U.S. Treasury Obligations	100%
Federal Instrumentality Securities	100%
Repurchase Agreements	100%
Local Government Investment Pools	100%
Money Market Mutual Funds	100%
Time Certificates of Deposit	15%
Commercial Paper and Corporate Debt	50%
Municipal Bonds	30%

Foreign Investment Risk – The District does not allow foreign investments in accordance with state statute restrictions.

Fair Value – The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted process; Level 3 inputs are significant unobserved inputs.

The district has the following fair value measurements as of June 30, 2023:

Investment by fair value level	Fair Value Measurements Using			
	June 30, 2023	Level 1	Level 2	Level 3
Corporate Bonds	\$ 2,957,923	\$ -	\$ 2,957,923	\$ -
Government Agencies	18,863,385	-	18,863,385	-
Government Bonds	17,794,128	17,794,128	-	-
Municipal Bonds	1,424,072	-	1,424,072	-
Total investments by fair value level	41,039,508	\$ 17,794,128	\$ 23,245,380	\$ -
Investments at net asset value	589,197,298			
	<u>\$ 630,236,806</u>			

4. Capital assets

A summary of changes in capital assets is as follows:

Governmental Activities

	Balance June 30, 2022	Additions	Deletions	Transfers	Balance June 30, 2023
Non-depreciable assets					
Land	\$ 63,820,364	\$ -	\$ -	\$ -	\$ 63,820,364
Construction in Progress	252,704,133	119,142,182	(855,586)	(276,700,217)	94,290,512
Total non-depreciable assets	316,524,497	119,142,182	(855,586)	(276,700,217)	158,110,876
Depreciable and amortizable assets					
Buildings and site improvements	1,991,728,280	2,055,637	(9,323,173)	276,533,746	2,260,994,490
Equipment and vehicles Internal Service Fund	37,840,278	647,818	(726,293)	-	37,761,803
Equipment and vehicles	83,245,240	5,428,606	(3,744,188)	166,471	85,096,129
Subscription assets	-	3,397,742	-	-	3,397,742
Total depreciable and amortizable assets	2,112,813,798	11,529,803	(13,793,654)	276,700,217	2,387,250,164
Less accumulated depreciation and amortization					
Buildings and site improvements	(1,234,149,622)	(65,614,022)	7,455,370	-	(1,292,308,274)
Equipment and vehicles Internal Service Fund	(29,982,023)	(1,615,232)	714,842	-	(30,882,413)
Equipment and vehicles	(58,472,969)	(4,740,320)	3,687,952	-	(59,525,337)
Subscription assets	-	(1,283,764)	-	-	(1,283,764)
Total accumulated depreciation and amortization	(1,322,604,614)	(73,253,338)	11,858,164	-	(1,383,999,788)
Total capital assets, net	<u>\$ 1,106,733,681</u>	<u>\$ 57,418,647</u>	<u>\$ (2,791,076)</u>	<u>\$ -</u>	<u>\$ 1,161,361,252</u>

Note: In the reconciliation of governmental funds balance sheet to statement of net position, internal service funds will be a reconciling item with the capital assets added.

Business-type activities

Total capital assets for business-type activities:

Total capital assets being depreciated,

business-type activities	\$	3,183,569
Accumulated depreciation		(2,143,015)
Business-type activities capital assets, net	\$	<u>1,040,554</u>

A summary of changes in child care fund capital assets is as follows:

	Balance June 30, 2022	Additions	Deletions	Transfers	Balance June 30, 2023
Equipment	\$ 698,543	\$ 117,292	\$ -	\$ -	\$ 815,835
Accumulated depreciation	(351,776)	(30,884)	-	-	(382,660)
Total	<u>\$ 346,767</u>	<u>\$ 86,408</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 433,175</u>

A summary of changes in Property management fund capital assets is as follows:

	Balance June 30, 2022	Additions	Deletions	Transfers	Balance June 30, 2023
Equipment	\$ 2,385,599	\$ 21,226	\$ (39,091)	\$ -	\$ 2,367,734
Accumulated depreciation	(1,696,202)	(103,243)	39,091	-	(1,760,354)
Total	<u>\$ 689,397</u>	<u>\$ (82,017)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 607,380</u>

Discretely presented component units

A summary of changes in component unit charter schools capital assets is as follows:

	Balance June 30, 2022	Additions	Deletions	Transfers	Balance June 30, 2023
Non-depreciable assets					
Land	\$ 20,676,245	\$ -	\$ -	\$ -	\$ 20,676,245
Construction in Progress	23,541,311	17,014,702	(8,836)	(12,676,916)	27,870,261
Total non-depreciable assets	<u>44,217,556</u>	<u>17,014,702</u>	<u>(8,836)</u>	<u>(12,676,916)</u>	<u>48,546,506</u>
Depreciable assets					
Buildings and equipment	161,679,289	911,455	(20,880)	12,676,916	175,246,780
Accumulated depreciation	(51,699,225)	(6,585,382)	10,478	-	(58,274,129)
Total depreciable assets	<u>109,980,064</u>	<u>(5,673,927)</u>	<u>(10,402)</u>	<u>12,676,916</u>	<u>116,972,651</u>
Total	<u>\$ 154,197,620</u>	<u>\$ 11,340,775</u>	<u>\$ (19,238)</u>	<u>\$ -</u>	<u>\$ 165,519,157</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General Administration	\$	319,815
School Administration		9,530,416
General Instruction		55,289,454
Special Ed Instruction		307,976
Instructional Support		390,541
Operations & Maintenance		2,326,156
Transportation		3,234,515
Food Services		239,234
Capital assets held by the District's Internal Service Funds		<u>1,615,231</u>
Total depreciation expense - governmental activities	\$	<u><u>73,253,338</u></u>

Business-type activities:

Child Care	\$	30,884
Property Management		<u>103,243</u>
Total depreciation expense- business-type activities	\$	<u><u>134,127</u></u>

Construction commitments

The District has active construction projects as of June 30, 2023. The projects include renovations, new schools and site improvements. At year end, commitments with contractors on all projects are too numerous to list. All accumulated resources for capital projects are reserved for construction commitments. A list of significant commitments as of June 30, 2023, are as follows:

	Spent-to-Date	Remaining Committment
Wheat Ridge HS Upgrades	\$ 5,472,490	\$ 11,017,254
District Wide Receiving School Upgrades	1,944,361	5,127,308
Stober ES Addition & Kitchen Upgrade	1,365,587	4,807,588
Oberon MS Upgrades	1,456,081	3,195,228
Lasley ES Upgrade	894,736	2,733,964
Weber ES Efficiency & Future R	543,284	2,668,504
District Wide Mechanical Improvements	944,833	2,484,775
Campbell ES Upgrades	1,221,423	2,278,986
Swanson ES Upgrades	995,335	2,220,741

5. Transfers and Interfund Receivables and Payables

The district transfers amounts between funds to meet their operational needs and legal requirements. At June 30, 2023, the detail for these transfers from the general fund and property management fund to other funds is as follows:

Transfers In (Receiving Fund)	Transfers Out (Paying Fund)		
	General Fund	Property Management Fund	Total
Campus Activity fund	\$ 637,320	\$ 200,000	\$ 837,320
Child Care fund	3,200,000	-	3,200,000
Transportation fund	21,159,514	-	21,159,514
Food Service fund	1,270,566	-	1,270,566
Capital reserve capital projects fund	23,884,495	250,000	24,134,495
Net transfers within funds	50,151,895	450,000	50,601,895
Internal service funds			
Net transfers into the proprietary funds	22,212,621	-	22,212,621
Total transfers out	<u>\$ 72,364,516</u>	<u>\$ 450,000</u>	<u>\$ 72,814,516</u>

Interfund balances at June 30, 2023 were as follows:

	Interfund receivables	Interfund payables
Capital reserve capital projects	\$ 6,181,475	\$ 105,222
Building fund 2018 capital projects	105,222	
Building fund 2020 capital projects		6,181,475
Total	<u>\$ 6,286,697</u>	<u>\$ 6,286,697</u>

6. Reconciliation of government-wide and fund financial statements

The governmental funds balance sheet includes a reconciliation between *fund balances – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position. Additionally, the governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net change in fund balances – total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities.

These reconciliations detail items that require adjustment to convert from the current resources measurement and modified accrual basis for governmental fund statements to the economic resources measurement and full accrual basis used for government-wide statements. However, certain items having no effect on measurement and basis were eliminated from the government fund statements during the consolidation of governmental activities. The transfer covers inter-fund borrowing for construction management administration costs.

7. Finance arrangements and certificates of participation (COP's)

Certificates of participation and capital finance arrangements for the fiscal year ended June 30, 2023, are comprised of the following:

	Balance June 30, 2022	Additions	Deletions	Balance June 30, 2023	Current Portion
<u>Governmental activities:</u>					
Supplemental Ret COP's					
2015 refunding	\$ 12,435,000	\$ -	\$ (2,615,000)	\$ 9,820,000	\$ 2,705,000
2016 Construction COP	39,120,000	-	(1,725,000)	37,395,000	1,810,000
Meyers Pool Arrangement	17,605,000		(373,858)	17,231,142	760,381
Less deferred amounts:					
Premiums	1,610,850	-	(196,323)	1,414,527	-
Governmental activity long-term liabilities	<u>\$ 70,770,850</u>	<u>\$ -</u>	<u>\$ (4,910,181)</u>	<u>\$ 65,860,669</u>	<u>\$ 5,275,381</u>

The 2015 COP's refunded the 2006 COP's that were issued and applied towards the Supplemental Retirement Plan unfunded actuarial accrued liability. The security for the 2015 COP's consists of four schools, the net book value as of June 30, 2023 was \$14,781,745. The 2016 COP's were issued for construction of one new elementary school and renovation and expansion of Sierra elementary school. The security consists of land and building of one high school with a net book value as of June 30, 2023 of \$13,630,293. Certificates of participation terms are twenty years with interest ranging from 0.75 percent to 5 percent.

On December 22, 2021, the district obtained \$17,605,000 in partnership with the City of Arvada to rebuild an aquatic center that will serve various school swim teams. As documented in the "Lease Purchase Agreement", the district and the city each obtained equal sums of money from the Bank of the San Juans towards the construction project. This arrangement has an implied 2.25% interest rate. Payments are due semi annually on June 15th and December 15th beginning in 2023 and running through December 2041. As of June 30, 2023, the construction on this project has just commenced. The funds for this arrangement were placed in escrow and can be withdrawn towards project and construction expenses, as jointly approved by the district and the city. In the event of a default, the district must vacate and surrender its usage rights to the property.

	Balance June 30, 2022	Additions	Deletions	Outstanding June 30, 2023	Current Portion
<u>Component unit activities:</u>					
Component units - buildings/COP's	\$ 97,763,489	\$ 6,993,438	\$ (8,601,516)	\$ 96,155,411	\$ 1,916,889
For discounts and premiums	260,317	-	126,426	386,743	25,268
Total component unit COP's	<u>\$ 98,023,806</u>	<u>\$ 6,993,438</u>	<u>\$ (8,475,090)</u>	<u>\$ 96,542,154</u>	<u>\$ 1,942,157</u>

For financial reporting purposes, the district follows the requirements of GAAP; the present value of future minimum payments is shown as a liability and related assets are capitalized in the basic financial statements. It is the expectation that the leases will be renewed annually through the terms of the applicable agreements.

The COP's and the capital finance arrangement have the following minimum annual payments:

Fiscal Year Ending June 30, 2023	Governmental Activities COP's		Governmental Activities Meyers Pool		Component Units Charter Schools	
	Principal	Interest	Principal	Interest	Principal	Interest
2024	\$ 4,515,000	\$ 1,703,836	\$ 760,381	\$ 383,447	\$ 2,226,891	\$ 4,058,752
2025	4,685,000	1,522,803	777,585	366,243	2,322,493	3,984,127
2026	4,880,000	1,331,198	795,180	348,649	2,478,769	3,904,299
2027	3,560,000	1,127,326	813,172	330,656	24,995,850	3,811,031
2028	2,210,000	993,625	831,571	312,257	6,628,674	2,606,304
2029-2033	12,580,000	3,446,197	4,448,749	1,270,391	43,364,626	6,625,049
2034-2038	14,785,000	1,243,134	4,975,346	743,795	2,657,775	3,274,656
2039-2043			3,829,159	174,240	2,705,333	2,637,831
2044-2048					3,260,000	1,879,715
2049-2053					4,230,000	1,005,082
2054-2056					\$ 1,285,000	\$ 103,541
Total	\$ 47,215,000	\$ 11,368,119	\$ 17,231,143	\$ 3,929,678	\$ 96,155,411	\$ 33,890,387

Subscription Liabilities

The District has various subscription-based information technology arrangements (SBITAs), the terms of which expire in various years through 2026. Variable payments of certain subscriptions are based upon the Consumer Price Index (Index). The subscriptions were measured based upon the Index at commencement of the SBITA term. Variable payments based upon the use of the underlying asset are not included in the subscription liability because they are not fixed in substance. The ending balance of the subscription liability at June 30, 2023 is \$343,088 all of which will be paid during fiscal year 2024.

The following is a schedule by year of payments under the SBITAs as of June 30, 2023:

Fiscal Year Ending June 30	Total to be paid	Principal	Interest
2024	\$ 358,850	\$ 343,088	\$ 15,762
Total	\$ 358,850	\$ 343,088	\$ 15,762

8. General obligation bonds payable

The district issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds payable and payments on the bonds for the fiscal year ended June 30, 2023 are comprised of the following:

\$233,400,000 2010 Series Refunding Bonds due in semi-annual installments with annual payments of \$844,400 to \$33,964,400 through December 15, 2024. Interest rate: 2.00% to 5.25%.	\$ 66,780,000
\$69,540,000 2012 Series Refunding Bonds due in semi-annual installments with annual payments of \$854,250 to \$35,024,250 through December 15, 2026. Interest rate: 3.50% to 5.00%.	34,170,000
\$70,395,000 2017 Series Refunding Bonds due in semi-annual installments with annual payments of \$162,400 to \$10,822,400 through December 15, 2032. Interest rate: 2.00% to 3.90%.	70,395,000
\$326,490,000 2018 Series Bonds due in semi-annual installments with annual payments of \$930,375 to \$38,645,375 through December 15, 2038. Interest rate: 1.82% to 3.56%.	296,480,000
\$38,930,000 2020 Series Refunding Bonds due in semi-annual installments with annual payments of \$122,293 to \$33,627,293 through December 15, 2025. Interest rate: 0.25% to 0.73%.	37,475,000
\$240,510,000 2020 Series Bonds due in semi-annual installments with annual payments of \$440,100 to \$22,445,100 through December 15, 2040. Interest rate 2% to 5%.	<u>240,510,000</u>
Total	\$ 745,810,000

The district issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds payable and payments on the bonds for the fiscal year ended June 30, 2023 are comprised of the following:

	Balance June 30, 2022	New and Refunding Issues	Payments & Amortization of Discount	Balance June 30, 2023	Current Portion
<u>General Obligation Bonds</u>					
Refunding - 2010	\$ 98,835,000	\$ -	\$ (32,055,000)	\$ 66,780,000	\$ 33,660,000
Refunding - 2012	34,170,000	-	-	34,170,000	-
Construction - 2012	1,215,000	-	(1,215,000)	-	-
Refunding - 2017	70,395,000	-	-	70,395,000	1,140,000
Series - 2018	296,485,000	-	(5,000)	296,480,000	5,000
Refunding - 2020	38,195,000	-	(720,000)	37,475,000	725,000
Series - 2020	240,510,000	-	-	240,510,000	-
Less deferred amounts discounts & premiums	<u>110,559,693</u>	<u>-</u>	<u>(10,657,020)</u>	<u>99,902,673</u>	<u>10,174,776</u>
	\$ 890,364,693	\$ -	\$ (44,652,020)	\$ 845,712,673	\$ 45,704,776

Future year's general obligation bonds repayment schedule:

<u>Fiscal year ending June 30</u>	<u>Principal</u>	<u>Interest</u>
2024	\$ 35,530,000	\$ 32,326,130
2025	37,220,000	30,604,172
2026	38,975,000	29,474,118
2027	39,900,000	28,221,825
2028	35,250,000	26,343,200
2029-2033	203,445,000	104,164,900
2034-2038	254,265,000	52,227,750
2039-2041	101,225,000	4,807,375
Total	\$ 745,810,000	\$ 308,169,470

The bonds are secured by the district's covenant to certify a rate of levy sufficient to meet the principal and interest payments with respect to the bonds. Payment of principal and interest for general obligation bonds is made from the bond redemption debt service fund. The legal debt limit and debt margin as of June 30, 2023, are \$2,299,661,375 and \$1,521,540,970, respectively. Management of the District believes it is in compliance with the legal debt limit.

9. Defeased debt

In December 2017, the District issued bonds of \$70,395,000 for the purpose of refunding the long-term portion of the 2012 Series Bonds. The 2012 Series Bonds had short-term maturity bonds, which matured in 2022 for \$4,585,000. The proceeds of these bonds were placed in an irrevocable trust to provide the future debt service payments on the defeased bonds that had a call date of December 15, 2022. The trust account assets and the liabilities for the defeased bonds are not included in the district's basic financial statements. At June 30, 2023 the defeased debt and outstanding principal was \$0.

In December 2020, the District issued bonds of \$38,930,000 for the purpose of refunding a portion of the 2012 Series Bonds. The proceeds of these bonds were placed in an irrevocable trust to provide the future debt service payments on the defeased bonds that have a call date of December 15, 2025. The trust account assets and the liabilities for the defeased bonds are not included in the district's basic financial statements. At June 30, 2022 the defeased debt and outstanding principal was \$35,370,000.

10. Risk management

The employee benefits fund and insurance reserve fund are provided to maintain and to account for insurance reserves on a self-insurance basis and other benefits provided to employees. The insurance reserve fund was established in 1981 by the Colorado Legislature to provide insurance reserves to fund certain liability, property and workers' compensation claims, including estimates for incurred but not reported claims, premiums and applicable administrative costs. The Insurance Reserve Fund allows the District to manage its exposure to risk, i.e., loss of assets by fire, weather, etc., loss through third party litigation, and work place injury obligations based on statutory requirements imposed by the Workers' Compensation Act. This is accomplished by self-insuring at the various risk retention levels and the purchase of appropriate excess insurance coverage above the risk retention levels.

For property insurance on wind and hail damage peril the district has a deductible of two percent of each building value. All other property perils have a \$100,000 deductible. The district retains the first \$500,000 of any liability loss, or school entity professional errors and omissions loss. The district also retains the first \$500,000 of any in state automobile liability loss and the first \$350,000 of any out of state automobile liability loss. For workers' compensation losses the district retains the first \$450,000. In order to minimize expenditures for self-insured losses and for excess premiums, the district adjusts its own workers' compensation claims and manages the handling of all other claims.

The district manages a loss control program and maintains a security department and system which provides 24/7 electronic monitoring of district facilities for intrusion and fire.

The cost of insurance reserve fund claims and premiums are recorded when incurred. Estimates for unsettled and incurred but not reported claims in the amount of \$7,357,560 are included as an estimated liability in the insurance reserve fund as of June 30, 2023. Claim liabilities are calculated considering the effects of inflation and claim settlement trends that include such factors as pay-out amounts and economic and social indicators. The incurred but not reported amount was calculated by Aon Risk Solutions at the request of the district. It is contained in the Unpaid Loss and Allocated Loss Adjustment Expense Reserve Review as of June 30, 2023 for the district. The claim liability is classified as current as the bulk of the claims are expected to be settled within the year.

The change in the Insurance Reserve Fund estimates for unsettled and incurred but not reported claims are:

Balance July 1, 2022	\$ 7,088,752
Increase (Decrease) in estimated claims	
Estimated property claims	145,508
Automobile claims	65,555
General liability claims	107,220
Workers' compensation claims	<u>(49,475)</u>
Balance June 30, 2023	<u>\$ 7,357,560</u>

The following is a reconciliation of changes in the aggregate liabilities for claims for the current fiscal year and the prior fiscal year:

	2022	2023
Amounts of claims liabilities at July 1	\$ 7,547,776	\$ 7,088,752
Incurred claims and change in reserve	4,519,398	6,732,089
Payments on claims	<u>(4,978,422)</u>	<u>(6,463,281)</u>
Amount of claims liabilities at June 30	<u>\$ 7,088,752</u>	<u>\$ 7,357,560</u>

The employee benefits fund was established in 1984 to account for the district's previous self-insured medical plan and retired paid-up life insurance programs for eligible employees, retirees, dependents, and other approved individuals. The employee benefits fund is reimbursed by the other funds based on predetermined rates or allowances. Included in the current liability total in the Employee Benefits Fund is \$283,500 and \$43,300 to cover the estimated cost of claims incurred but not paid or reported as of June 30, 2023, related to the district's self-insured dental and vision plans respectively and \$1,235,800 for medical insurance and other benefit premiums. The claim liability is classified as current as the bulk of the claims are expected to be settled within the year.

	2022	2023
Amounts of claims liabilities at July 1	\$ 278,000	\$ 288,300
Incurred claims and change in reserve	5,998,707	21,283,578
Payments on claims	<u>(5,988,407)</u>	<u>(20,009,278)</u>
Amount of claims liabilities at June 30	<u>\$ 288,300</u>	<u>\$ 1,562,600</u>

11. Commitments and contingencies

A number of claims are presently pending against the district, but management believes final settlement of these matters will not result in any material adverse effect on the financial operations of the district. The district receives revenues from various federal and state grant programs subject to final review and approval as to allow ability of expenditures by the respective grantor agencies. District management believes that dis-allowances, if any, will be immaterial to the basic financial statements. From time to time, the district enters into long-term construction contracts for which future commitments may exist.

12. Defined benefit pension plan

Summary of Significant Accounting Policies

Pensions

The district participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the Pension Plan

Plan Description

Eligible employees of the district are provided with pensions through the SCHDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits Provided as of December 31, 2022

PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at

C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of June 30, 2023: Eligible employees of the District and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 11.00% of their PERA-includable salary during the period of July 1, 2022 through June 30, 2023. Employer contribution requirements are summarized in the table below:

	July 1, 2022 Through June 30, 2023
Employer contribution rate	11.40%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. §24-51-205(1)(f)	-1.02%
Amount apportioned to the SCHDTF	10.38%
Amortization Equalization Disbursement (AED) as specified in C.R.S. §24-51-411	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. §24-51-411	5.50%
Total employer contribution rate to the SCHDTF	20.38%

** Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51- 101(42).

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the district is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the District were \$122,475,521 for the year ended June 30, 2023.

For purposes of GASB 68 paragraph 15, a circumstance exists in which a non-employer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute a \$225 million (actual dollars) direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. House Bill (HB) 22-1029, instructed the State treasurer to issue an additional direct distribution to PERA in the amount of \$380 million (actual dollars), upon enactment. The July 1, 2023, payment is reduced by \$190 million (actual dollars) to \$35 million (actual dollars). The July 1, 2024, payment will not be reduced due to PERA's negative investment return in 2022. Senate Bill (SB) 23-056, enacted June 2, 2023, requires an additional direct distribution of approximately \$14.5 million (actual dollars), for a total of approximately \$49.5 million (actual dollars) to be contributed July 1, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SCHDTF was measured as of December 31, 2022, and the total pension liability (TPL) used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll-forward the TPL to December 31, 2022. The district proportion of the net pension liability was based on District contributions to the SCHDTF for the calendar year 2022 relative to the total contributions of participating employers and the State as a non-employer contributing District.

At June 30, 2022 the District reported a liability of \$1,373,645,334 for its proportionate share of the net pension liability that reflected an increase for support from the State as a non-employer contributing District. The amount recognized by the district as its proportionate share of the net pension liability, the related support from the State as a non-employer contributing District, and the total portion of the net pension liability that was associated with the district were as follows:

The District's proportionate share of the net pension liability	\$ 1,373,645,334
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the District	432,535,820
Total	<u>\$ 1,806,181,154</u>

At December 31, 2022, the District proportion was 7.54%, which was a decrease of 1.33 percentage points from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized pension expense of (\$108,629,235) and revenue of \$46,918,806 for support from the State as a non-employer contributing entity. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 13,000,076	\$ -
Changes of assumptions or other inputs	24,331,736	-
Net difference between projected and actual earnings on pension plan investments	184,531,175	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	38,204,756	225,933,169
Contributions subsequent to the measurement date	62,241,294	-
Total	<u>\$ 322,309,037</u>	<u>\$ 225,933,169</u>

\$62,241,294 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30	
2024	\$ (69,749,778)
2025	(50,522,845)
2026	47,073,612
2027	107,333,585
2028	-
Thereafter	-

Actuarial assumptions.

The TPL in the December 31, 2021, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions, and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.40%-11.00%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (compounded annually)	1.00%
PERA benefit structure hired after 12/31/06	Finance by the AIR

** Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

The mortality tables described below are generational mortality tables developed on a benefit- weighted basis. Pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the Pub-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2021, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared at least every five years for PERA. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Discount Rate

The discount rate used to measure the TPL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200 and required adjustments resulting from the 2018 and 2020 AAP assessments. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a non-employer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- HB 22-1029, effective upon enactment in 2022, required the State treasurer to issue, in addition to the regularly scheduled \$225 million (actual dollars) direct distribution, a warrant to PERA in the amount of \$380 million (actual dollars). The July 1, 2023, direct distribution is reduced by \$190 million (actual dollars) to \$35 million (actual dollars). The July 1, 2024, direct distribution will not be reduced from \$225 million (actual dollars) due to PERA's negative investment return in 2022.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.

- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District Proportionate Share of the Net pension Liability to Changes in the Discount Rate

The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$ 1,791,773,691	\$ 1,373,645,334	\$ 1,016,254,217

Pension Plan Fiduciary Net Position

Detailed information about the SCHDTF's FNP is available in PERA's ACFR which can be obtained at www.copera.org/investments/pera-financial-reports

13. Defined Benefit Other Post Employment Benefit (OPEB) Plan

Summary of Significant Accounting Policies

OPEB

The district participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the OPEB Plan

Plan Description

Eligible employees of the district are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits Provided

The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

Contributions

Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the district is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$6,139,965 for the year ended June 30, 2023.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2023, the district reported a liability of \$46,809,821 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2022, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2021. Standard update procedures were used to roll-forward the TOL to December 31, 2022. The district's proportion of the net OPEB liability was based on district contributions to the HCTF for the calendar year 2022 relative to the total contributions of participating employers to the HCTF.

At December 31, 2022, the district proportion was 5.73%, which was a decrease of 0.06% from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized OPEB expense of (\$390,903). At June 30, 2023, the district reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 6,078	\$ 11,320,184
Changes of assumptions or other inputs	752,361	5,166,354
Net difference between projected and actual earnings on pension plan investments	2,859,059	-
Changes in proportion and differences between contributions recognized and proportionate share of contributions	656,351	1,255,445
Contributions subsequent to the measurement date	3,115,119	-
Total	<u>\$ 7,388,968</u>	<u>\$ 17,741,983</u>

\$3,115,119 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30	
2024	\$ (4,692,801)
2025	(4,345,360)
2026	(2,297,930)
2027	(480,830)
2028	(1,345,266)
Thereafter	(305,946)

Actuarial Assumptions

The TOL in the December 31, 2021 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

	Trust Fund
	School Division
Actuarial Cost Method	Entry Age
Price Inflation	2.30%
Real Wage Growth	0.70%
Wage Inflation	3.00%
Salary Increases, Including Wage Inflation	
Members other than State Troopers	3.40%-11.00%
State Troopers	N/A
Long-Term Investment Rate of Return,	
Net of OPEB Plan Investment Expenses,	
Including Price Inflation	7.25%
Discount rate	7.25%
Health Care Cost Trend Rates	
Service-based Premium Subsidy	0.00%
PERACare Medicare Plans	6.50% in 2022
	gradually decreasing to
	4.50% in 2030
Medicare Part A Premiumns	3.75% in 2022
	gradually increasing to
	4.50% in 2029

The TOL for the HCTF, as of the December 31, 2022, measurement date, was adjusted to reflect the disaffiliation, allowable under C.R.S. § 24-51-313, of Tri-County Health Department (Tri-County Health), effective December 31, 2022. As of the close of the 2022 fiscal year, no disaffiliation payment associated with Tri-County Health was received, and therefore no disaffiliation dollars were reflected in the FNP as of the December 31, 2022, measurement date. Beginning January 1, 2022, the per capita health care costs are developed by plan option; based on 2022 premium rates for the UnitedHealthcare Medicare Advantage Prescription Drug (MAPD) PPO plan #1, theUnitedHealthcare MAPD PPO plan #2, and the Kaiser Permanente MAPD HMO plan. Actuarial morbidity factors are then applied to estimate individual retiree and spouse costs by age, gender, and health care cost trend. This approach applies for all members and is adjusted accordingly for those not eligible for premium-free Medicare Part A for the PERA benefit structure.

Age-Related Morbidity Assumptions

Participant Age	Annual Increase (Male)	Annual Increase (Female)
65-69	3.0%	1.5%
70	2.9%	1.6%
71	1.6%	1.4%
72	1.4%	1.5%
73	1.5%	1.6%
74	1.5%	1.5%
75	1.5%	1.4%
76	1.5%	1.5%
77	1.5%	1.5%
78	1.5%	1.6%
79	1.5%	1.5%
80	1.4%	1.5%
81 and older	0.0%	0.0%

Sample Age	MAPD PPO #1 with Medicare Part A		MAPD PPO #2 with Medicare Part A		MAPD HMO (Kaiser) with Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$ 1,704	\$ 1,450	\$ 583	\$ 496	\$ 1,923	\$ 1,634
70	\$ 1,976	\$ 1,561	\$ 676	\$ 534	\$ 2,229	\$ 1,761
75	\$ 2,128	\$ 1,681	\$ 728	\$ 575	\$ 2,401	\$ 1,896

Sample Age	MAPD PPO #1 without Medicare Part A		MAPD PPO #2 without Medicare Part A		MAPD HMO (Kaiser) without Medicare Part A	
	Retiree/Spouse		Retiree/Spouse		Retiree/Spouse	
	Male	Female	Male	Female	Male	Female
65	\$ 6,514	\$ 5,542	\$ 4,227	\$ 3,596	\$ 6,752	\$ 5,739
70	\$ 7,553	\$ 5,966	\$ 4,901	\$ 3,872	\$ 7,826	\$ 6,185
75	\$ 8,134	\$ 6,425	\$ 5,278	\$ 4,169	\$ 8,433	\$ 6,657

The 2022 Medicare Part A premium is \$499 per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2021, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates used to measure the TOL are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2022	6.50%	3.75%
2023	6.25%	4.00%
2024	6.00%	4.00%
2025	5.75%	4.00%
2026	5.50%	4.25%
2027	5.25%	4.25%
2028	5.00%	4.25%
2029	4.75%	4.50%
2030+	4.50%	4.50%

Mortality assumptions used in the December 31, 2021, valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TOL for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government and Judicial Divisions participate in the HCTF.

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the un-adjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS- 2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the roll-forward calculation for the Trust Fund:

- Per capita health care costs in effect as of the December 31, 2021, valuation date for those PERACare enrollees under the PERA benefit structure who are expected to be age 65 and older and are not eligible for premium-free Medicare Part A benefits have been updated to reflect costs for the 2022 plan year.
- The December 31, 2021, valuation utilizes premium information as of January 1, 2022, as the initial per capita health care cost. As of that date, PERACare health benefits administration is performed by UnitedHealthcare. In that transition, the costs for the Medicare Advantage Option #2 decreased to a level that is lower than the maximum possible service-related subsidy as described in the plan provisions.
- The health care cost trend rates applicable to health care premiums were revised to reflect the then current expectation of future increases in those premiums. Medicare Part A premiums continued with the prior valuation trend pattern.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board's actuary, as discussed above.

Effective for the December 31, 2022, measurement date, the timing of the retirement decrement was adjusted to middle-of-year within the valuation programming used to determine the TOL, reflecting a recommendation from the 2022 actuarial audit report, dated October 14, 2022, summarizing the results of the actuarial audit performed on the December 31, 2021, actuarial valuation.

The actuarial assumptions used in the December 31, 2021, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Sensitivity of the District's Proportionate Share of the net OPEB Liability to Changes in the Health Care Cost Trend Rates

The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare Trend Rate	5.25%	6.25%	7.25%
Ultimate PERACare Medicare Trend Rate	3.50%	4.50%	5.50%
Initial Medicare Part A Trend Rate	3.00%	4.00%	5.00%
Ultimate Medicare Part A Trend Rate	3.50%	4.50%	5.50%
Proportionate Share of Net OPEB Liability	\$ 45,460,044	\$ 46,809,821	\$ 48,225,113

Discount Rate

The discount rate used to measure the TOL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2022, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.

- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the HCTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25%) or one-percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25)%	Current Discount Rate (7.25%)	1% Increase (8.25)%
Proportionate Share of the Net OPEB Liability	\$ 54,236,799	\$ 46,809,821	\$ 40,409,908

OPEB Plan Fiduciary Net Position

Detailed information about the HCTF's FNP is available in PERA's ACFR which can be obtained at www.copera.org/investments/pera-financial-reports.

14. Tax Abatement

GASB issued Statement No. 77 *Tax Abatement Disclosures* went into effect in fiscal year 2017. Statement No. 77 captures all abatements between a government and an individual or entity in which the government promises to forego tax revenue and the entity promises to subsequently take a specific action that contributes to the economy. The District receives the majority of its tax revenue from Jefferson County and a small portion from Broomfield County. Responses from both Jefferson County and Broomfield County state that they do not currently have any tax abatement agreements with an individual or entity in which the government promises to forego tax revenue.

Required Supplementary Information

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of the District's Proportionate Share of the Net Pension Liability
Last 10 Measurement Periods (began in 2013)

	2022	2021	2020
District's proportion (percentage) of the collective net pension liability	7.54%	8.87%	10.08%
District's proportionate share of the collective pension liability	\$ 1,373,645,334	\$ 1,032,420,784	\$ 1,523,282,578
State's Proportionate Share of the Net Pension Liability	432,535,820	118,353,857	-
Total Net Pension Liability	<u>\$ 1,806,181,154</u>	<u>\$ 1,150,774,641</u>	<u>\$ 1,523,282,578</u>
Covered payroll	581,489,839	600,014,953	581,783,468
District's proportionate share of the net pension liability as a percentage of its covered payroll	236.23%	172.07%	261.83%
Plan fiduciary net position as a percentage of the total pension liability	61.89%	74.86%	66.99%

The amounts presented for each fiscal year were determined as of December 31.
Primary government only, does not include component units.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of the District's Proportionate Share of the Net Pension Liability
Last 10 Measurement Periods (began in 2013)

2019	2018	2017	2016	2015	2014
9.02%	8.85%	10.14%	10.43%	10.40%	10.71%
\$ 1,347,298,360	\$ 1,567,522,188	\$ 3,280,057,279	\$ 3,107,987,859	\$ 1,590,707,061	\$ 1,451,023,165
170,887,661	214,336,891	-	-	-	-
\$ 1,518,186,021	\$ 1,781,859,079	\$ 3,280,057,279	\$ 3,107,987,859	\$ 1,590,707,061	\$ 1,451,023,165
\$ 570,877,669	\$ 511,406,769	\$ 464,620,159	\$ 466,519,811	\$ 444,493,990	\$ 448,446,768
236.00%	306.51%	705.97%	666.21%	357.87%	323.57%
64.52%	57.01%	43.96%	43.10%	59.20%	62.80%

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of the District's Proportionate Share of the Net OPEB Liability
Last 10 Measurement Periods (began in 2016)

	2022	2021	2020
District's proportion (percentage) of the collective net OPEB liability	5.73%	5.79%	5.83%
District's proportionate share of the collective OPEB liability	\$ 46,809,821	\$ 49,949,079	\$ 55,380,519
Covered payroll	\$ 581,489,839	\$ 600,014,953	\$ 581,783,468
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	8.05%	8.32%	9.52%
Plan fiduciary net position as a percentage of the total OPEB liability	38.57%	39.40%	32.78%

The amounts presented for each fiscal year were determined as of December 31.
Primary government only, does not include component units.

2019	2018	2017	2016
5.89%	5.75%	5.76%	5.93%
\$ 66,246,239	\$ 78,288,417	\$ 74,902,573	\$ 76,832,214
\$ 570,877,669	\$ 511,406,769	\$ 464,620,159	\$ 466,519,811
11.60%	15.31%	16.12%	16.47%
24.49%	17.03%	17.53%	16.72%

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Pension Contributions and Related Ratios
Last 10 Fiscal Years

As of June 30,	2023	2022	2021	2020
Statutorily required contributions	\$ 122,475,521	\$ 122,112,450	\$ 114,187,350	\$ 112,632,076
Contributions in relation to the statutorily required contribution	122,475,521	122,112,450	114,187,350	112,632,076
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered payroll	602,625,882	614,247,738	581,561,305	581,258,468
Contribution as a percentage of covered payroll	20.32%	19.88%	19.63%	19.38%

The amounts presented for each fiscal year were determined as of June 30.

Primary government only, does not include component units.

	2019	2018	2017	2016	2015	2014
\$	99,722,465	\$ 87,572,892	\$ 86,576,161	\$ 80,716,775	\$ 76,073,368	\$ 71,460,506
	99,722,465	87,572,892	86,576,161	80,716,775	76,073,368	71,460,506
\$	-	\$ -	\$ -	\$ -	\$ -	-
	521,288,369	470,576,691	471,682,591	455,031,063	450,960,315	445,953,649
	19.13%	18.61%	18.35%	17.74%	16.87%	16.02%

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of OPEB Contributions and Related Ratios
Last 10 Fiscal Years

As of June 30,	2023	2022	2021	2020
Statutorily required contributions	\$ 6,139,965	\$ 6,265,327	\$ 5,934,191	\$ 5,928,004
Contributions in relation to the statutorily required contribution	6,139,965	6,265,327	5,934,191	5,928,004
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered payroll	602,625,882	614,247,738	581,561,305	581,258,468
Contribution as a percentage of covered payroll	1.02%	1.02%	1.02%	1.02%

The amounts presented for each fiscal year were determined as of June 30.
Primary government only, does not include component units.

2019	2018	2017	2016	2015	2014
\$ 5,317,146	\$ 4,799,882	\$ 4,811,163	\$ 4,641,317	\$ 4,599,795	\$ 4,548,727
5,317,146	4,799,882	4,811,163	4,641,317	4,599,795	4,548,727
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
521,288,369	470,576,691	471,682,591	455,031,063	450,960,315	445,953,649
1.02%	1.02%	1.02%	1.02%	1.02%	1.02%

Notes to Required Supplementary Information

Note (1) Significant Changes in Plan Provisions Affecting Trends in Actuarial Information

2022 Changes in Plan Provisions Since 2021

Defined Benefit Pension Plan

- House Bill (HB) 22-1029, effective upon enactment in 2022, required the State treasurer to issue, in addition to the regularly scheduled \$225 million (actual dollars) direct distributions. The July 1, 2023 direct distribution will be reduced by \$190 million (actual dollars) to \$35 million (actual dollars). The July 1, 2024, direct distribution will not be reduced from \$225 million (actual dollars) due to a negative investment return in 2022.

Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:

- There were no changes made to the actuarial methods or assumptions.

2021 Changes in Plan Provisions Since 2020

Defined Benefit Pension Plan

The following changes reflect the anticipated adjustments resulting from the 2020 automatic adjustment provision (AAP) assessment, statutorily recognized July 1, 2021 and effective July 1, 2022:

- Member contribution rates increase by .50%
- Employer contribution rates increase by .50%
- Annual Increase (AI) cap is lowered from 1.25% per year to 1.00% per year

Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:

There were no changes made to plan provisions.

2020 Changes in Plan Provisions Since 2019

Defined Benefit Pension Plan

House Bill 20-1379, enacted on June 29, 2020, suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020 for the State's 2020-2021 fiscal year.

Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:

There were no changes made to plan provisions.

Significant Changes in Assumptions or Other Inputs Affecting Trends in Actuarial Information

2022 Changes in Assumptions or Other Inputs Since 2021

Defined Benefit Pension Plan

- There were no changes made to the actuarial methods or assumptions.

Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:

- The timing of the retirement decrement was adjusted to middle-of-year.

2021 Changes in Assumptions or Other Inputs Since 2020

Defined Benefit Pension Plan

- The assumption used to value was lowered from 1.25% to 1.00%

Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:

- There were no changes made to the actuarial methods or assumptions.

2020 Changes in Assumptions or Other Inputs Since 2019

Defined Benefit Pension Plan

- The price inflation assumption was lowered from 2.4 percent to 2.30 percent.
- The wage inflation assumption was lowered from 3.5 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Salary scale assumptions were revised to align with revised economic assumptions and to more closely reflect actual experience
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the School Division was changed to the PubT-2010 Employee Table with general projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the School Division was changed to the PubT-2010 Healthy Retiree Table, adjusted as follows:
 - o Males: 112 percent of the rates prior to age 80 and 94 percent of the rates for age 80 and older, with generational projection using scale MP-2019.
 - o Males: 83 percent of the rates prior to age 80 and 106 percent of the rates for age 80 and older, with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit weighted basis.

Defined Benefit Other Post Employment Benefits (OPEB) Pension plan:

- The price inflation assumption was lowered from 2.4 percent to 2.30 percent.
- The wage inflation assumption was lowered from 3.5 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the School Division was changed to the PubT-2010 Employee Table with general projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the School Division was changed to the PubT-2010 Healthy Retiree Table, adjusted as follows:
 - o Males: 112 percent of the rates prior to age 80 and 94 percent of the rates for age 80 and older, with generational projection using scale MP-2019.
 - o Males: 83 percent of the rates prior to age 80 and 106 percent of the rates for age 80 and older, with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit weighted basis.

This page intentionally blank

Supplementary Information

The combining financial statements represent the second level of financial reporting for the district. These financial statements present more detailed information for the individual funds in a format that segregates information by fund type.

Non-major Governmental Funds

Special Revenue Funds

Special revenue funds account for revenues that are legally restricted to expenditures for specified purposes.

Campus Activity Fund – This fund is used to account for revenues collected on behalf of the participants who will benefit from the expenditures.

Transportation Fund – This fund is used to account for student transportation services.

Food and Nutrition Services Fund – This fund is used to account for all food services related to serving student meals.

Capital Projects

Building Fund 2018 – Capital Projects – This fund is used to account for the first issuance of resources from the 2018 voter approved bond for a six-year capital improvement program. This fund is nearly spent down.

Major Governmental Funds

Bond Redemption Debt Service

Bond Redemption Debt Service Fund – This fund is used to account for the accumulation of resources for, and the payment of, long-term general obligation debt principal, interest, and related costs.

Capital Projects

Capital Reserve Capital Projects Fund – This fund is authorized by Colorado School Law and is used to fund ongoing capital needs such as site acquisition, building additions and equipment purchases.

Building Fund 2020 – Capital Projects – This fund is used to account for the second issuance of resources from the 2018 voter approved bond for a six-year capital improvement program.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Combining Balance Sheet
Nonmajor Governmental Funds
June 30, 2023

	Special Revenue Funds			Capital Projects	Total Nonmajor Governmental Funds
	Campus Activity Fund	Transportation Fund	Food & Nutrition Services Fund	Building Fund 2018 Capital Projects	
ASSETS					
Cash	\$ 99,809	\$ 500	\$ 277	\$ 1,334,467	\$ 1,435,053
Equity in pooled cash with investments	13,115,141	2,734,241	10,865,533	-	26,714,915
Restricted investments	-	-	-	2,143,189	2,143,189
Accounts, notes, contracts, and interest	55,329	354,106	16,721	-	426,156
Intergovernmental receivables:					
From the federal/state government	-	-	1,341,360	-	1,341,360
Due from other funds	-	-	-	105,222	105,222
Inventories	323,085	723,599	1,230,596	-	2,277,280
Prepaid items	45,993	-	-	-	45,993
Total assets	<u>\$ 13,639,357</u>	<u>\$ 3,812,446</u>	<u>\$ 13,454,487</u>	<u>\$ 3,582,878</u>	<u>\$ 34,489,168</u>
LIABILITIES					
Accounts payable	\$ 579,123	\$ 339,895	\$ 394,137	\$ 1,978,898	\$ 3,292,053
Accrued salaries and benefits	18,841	1,984,740	1,135,171	-	3,138,752
Unearned revenue	2,000	-	802,265	-	804,265
Total liabilities	<u>599,964</u>	<u>2,324,635</u>	<u>2,331,573</u>	<u>1,978,898</u>	<u>7,235,070</u>
FUND BALANCES					
Nonspendable:					
Inventory	323,085	723,599	1,230,596	-	2,277,280
Prepaid items	45,993	-	-	-	45,993
Restricted for:					
TABOR	674,403	-	938,888	-	1,613,291
Food Service	-	-	8,953,430	-	8,953,430
Construction	-	-	-	1,603,980	1,603,980
Assigned:					
Current year budget	11,995,912	764,212	-	-	12,760,124
Total fund balances	<u>13,039,393</u>	<u>1,487,811</u>	<u>11,122,914</u>	<u>1,603,980</u>	<u>27,254,098</u>
Total liabilities and fund balances	<u>\$ 13,639,357</u>	<u>\$ 3,812,446</u>	<u>\$ 13,454,487</u>	<u>\$ 3,582,878</u>	<u>\$ 34,489,168</u>

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Combining Statement of Revenues, Expenditures
and Changes in Fund Balances
Nonmajor Governmental Funds
Fiscal year ended June 30, 2023

	Special Revenue Funds			Capital Projects	Total Nonmajor Governmental Funds
	Campus Activity Fund	Transportation Fund	Food & Nutrition Services Fund	Building Fund 2018 Capital Projects	
Revenues					
Intergovernmental:					
Federal government	\$ -	\$ -	\$ 13,109,068	\$ -	\$ 13,109,068
State of Colorado	-	5,315,614	379,248	-	5,694,862
Commodities	-	-	2,364,427	-	2,364,427
Other:					
Interest	26,730	-	439,062	153,528	619,320
Food Sales	-	-	12,460,539	-	12,460,539
Student activities	4,016,524	-	-	-	4,016,524
Fundraising	2,220,444	-	-	-	2,220,444
Fees and dues	7,142,922	-	-	-	7,142,922
Donations	4,843,793	-	14,001	-	4,857,794
Field trip and fees	1,193,235	1,737,508	-	-	2,930,743
Miscellaneous	2,180,659	267,499	242,211	-	2,690,369
Total revenues	21,624,307	7,320,621	29,008,556	153,528	58,107,012
Expenditures					
Current:					
General instruction	22,480,089	-	-	-	22,480,089
Food service operation	-	-	31,296,278	-	31,296,278
Transportation	-	27,794,597	-	-	27,794,597
Capital outlay	-	-	-	6,099,822	6,099,822
Total expenditures	22,480,089	27,794,597	31,296,278	6,099,822	87,670,786
Revenues over (under) expenditures	(855,782)	(20,473,976)	(2,287,722)	(5,946,294)	(29,563,774)
Other Financing Sources (Uses)					
Transfers in	837,320	21,159,514	1,270,566	-	23,267,400
Total other financing sources (uses)	837,320	21,159,514	1,270,566	-	23,267,400
Net change in fund balance	(18,462)	685,538	(1,017,156)	(5,946,294)	(6,296,374)
Fund balances - July 1, 2022	13,057,855	802,273	12,140,070	7,550,274	33,550,472
Fund balances - June 30, 2023	\$ 13,039,393	\$ 1,487,811	\$ 11,122,914	\$ 1,603,980	\$ 27,254,098

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Campus Activity Fund
Fiscal year ended June 30, 2023

	Budgeted Amounts			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
Revenues				
Interest	\$ -	\$ -	\$ 26,730	\$ 26,730
Student activities	6,583,243	6,583,243	4,016,524	(2,566,719)
Fundraising	2,883,972	2,883,972	2,220,444	(663,528)
Fees and dues	10,047,659	10,047,659	7,142,922	(2,904,737)
Donations	1,749,884	1,749,884	4,843,793	3,093,909
Field trip and fees	-	-	1,193,235	1,193,235
Miscellaneous	4,856,828	4,856,828	2,180,659	(2,676,169)
Total revenues	<u>26,121,586</u>	<u>26,121,586</u>	<u>21,624,307</u>	<u>(4,497,279)</u>
Expenditures				
Current:				
Athletics and activities	<u>26,177,011</u>	<u>26,177,011</u>	<u>22,480,089</u>	<u>3,696,922</u>
Total expenditures	<u>26,177,011</u>	<u>26,177,011</u>	<u>22,480,089</u>	<u>3,696,922</u>
Excess of revenues over (under) expenditures	(55,425)	(55,425)	(855,782)	(800,357)
Other Financing Sources (Uses)				
Transfers in	<u>900,000</u>	<u>900,000</u>	<u>837,320</u>	<u>(62,680)</u>
Total other financing sources (uses)	<u>900,000</u>	<u>900,000</u>	<u>837,320</u>	<u>(62,680)</u>
Net change in fund balance	<u>\$ 844,575</u>	<u>\$ 844,575</u>	(18,462)	<u>(863,037)</u>
Fund balance - July 1, 2022			<u>13,057,855</u>	
Fund balance - June 30, 2023			<u>\$ 13,039,393</u>	

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Transportation Fund
Fiscal year ended June 30, 2023

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenues				
State of Colorado	\$ 5,147,101	\$ 5,147,101	\$ 5,315,614	\$ 168,513
Field trip and fees	3,515,226	3,515,226	1,737,508	(1,777,718)
Miscellaneous	113,006	113,006	267,499	154,493
Total revenues	<u>8,775,333</u>	<u>8,775,333</u>	<u>7,320,621</u>	<u>(1,454,712)</u>
Expenditures				
Current:				
Transportation	<u>27,931,428</u>	<u>29,934,847</u>	<u>27,794,597</u>	<u>2,140,250</u>
Total expenditures	<u>27,931,428</u>	<u>29,934,847</u>	<u>27,794,597</u>	<u>2,140,250</u>
Excess of revenues over (under) expenditures	(19,156,095)	(21,159,514)	(20,473,976)	685,538
Other Financing Sources (Uses)				
Transfers in	<u>19,156,095</u>	<u>21,159,514</u>	<u>21,159,514</u>	-
Total other financing sources (uses)	<u>19,156,095</u>	<u>21,159,514</u>	<u>21,159,514</u>	-
Net change in fund balance	<u>\$ -</u>	<u>\$ -</u>	<u>685,538</u>	<u>\$ 685,538</u>
Fund balance - July 1, 2022			<u>802,273</u>	
Fund balance - June 30, 2023			<u>\$ 1,487,811</u>	

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Food & Nutrition Services Fund
Fiscal year ended June 30, 2023

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenues				
Intergovernmental:				
Federal government	\$ 10,019,319	\$ 12,019,319	\$ 13,109,068	\$ 1,089,749
State of Colorado	391,605	391,605	379,248	(12,357)
Commodities	1,644,712	1,644,712	2,364,427	719,715
Other:				
Food Sales	11,367,534	11,367,534	12,460,539	1,093,005
Miscellaneous	135,000	135,000	256,212	121,212
Interest	10,000	10,000	439,062	429,062
Total revenues	<u>23,568,170</u>	<u>25,568,170</u>	<u>29,008,556</u>	<u>3,440,386</u>
Expenditures				
Current:				
Purchased food	1,500,000	1,500,000	9,058,633	(7,558,633)
USDA commodities	1,644,712	1,644,712	2,356,568	(711,856)
Salaries and employee benefits	15,178,420	16,448,949	15,891,625	557,324
Administrative services	1,834,000	1,834,000	1,910,983	(76,983)
Supplies	8,136,000	9,136,000	1,646,866	7,489,134
Repairs and maintenance	20,000	20,000	26,911	(6,911)
Capital outlay	<u>200,000</u>	<u>1,200,000</u>	<u>404,692</u>	<u>795,308</u>
Total expenditures	<u>28,513,132</u>	<u>31,783,661</u>	<u>31,296,278</u>	<u>487,383</u>
Excess of revenues over (under) expenditures	(4,944,962)	(6,215,491)	(2,287,722)	3,927,769
Other Financing Sources (Uses)				
Transfers in	-	1,270,566	1,270,566	-
Total other financing sources (uses)	<u>-</u>	<u>1,270,566</u>	<u>1,270,566</u>	<u>-</u>
Net change in fund balance	<u>\$ (4,944,962)</u>	<u>\$ (4,944,925)</u>	<u>(1,017,156)</u>	<u>\$ 3,927,769</u>
Fund balance - July 1, 2022			12,140,070	
Fund balance - June 30, 2023			<u>\$ 11,122,914</u>	

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Building Fund 2018 Capital Projects
Fiscal year ended June 30, 2023

	Budgeted Amounts			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
Revenues				
Interest	\$ -	\$ -	\$ 153,528	\$ 153,528
Total revenues	-	-	153,528	153,528
Expenditures				
Facility improvements	72,067	72,067	670,749	(598,682)
New construction	3,867,107	3,867,107	3,759,855	107,252
Charter Capital Projects	3,355,149	3,355,149	1,669,218	1,685,931
Total expenditures	7,294,323	7,294,323	6,099,822	1,194,501
Net change in fund balance	<u>\$ (7,294,323)</u>	<u>\$ (7,294,323)</u>	<u>(5,946,294)</u>	<u>\$ 1,348,029</u>
Fund balance - July 1, 2022			<u>7,550,274</u>	
Fund balance - June 30, 2023			<u>\$ 1,603,980</u>	

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Bond Redemption Debt Service Fund
Fiscal year ended June 30, 2023

	Budgeted Amounts			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
Revenues				
Taxes:				
Taxes	\$ 68,000,858	\$ 68,000,858	\$ 67,308,966	\$ (691,892)
Investment income	200,000	55,763	1,507,231	1,451,468
Total revenues	<u>68,200,858</u>	<u>68,056,621</u>	<u>68,816,197</u>	<u>759,576</u>
 Expenditures				
Debt service:				
Principal retirement	33,995,000	33,995,000	33,995,000	-
Interest and fiscal charges	<u>34,205,858</u>	<u>34,205,858</u>	<u>34,010,758</u>	<u>195,100</u>
Total expenditures	<u>68,200,858</u>	<u>68,200,858</u>	<u>68,005,758</u>	<u>195,100</u>
 Net change in fund balance	<u>\$ -</u>	<u>\$ (144,237)</u>	<u>\$ 810,439</u>	<u>\$ 954,676</u>
 Fund balance - July 1, 2022			<u>66,781,829</u>	
Fund balance - June 30, 2023			<u>\$ 67,592,268</u>	

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Capital Reserve Capital Projects
Fiscal year ended June 30, 2023

	Budgeted Amounts			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
Revenues				
Investment income	500,000	500,000	4,130,272	3,630,272
Other	2,400,000.0	2,400,000.0	4,068,040	1,668,040
Total revenues	2,900,000	2,900,000	8,198,312	5,298,312
Expenditures				
Facility improvements	8,343,409	20,194,409	18,691,277	1,503,132
Vehicles	969,217	1,584,026	749,796	834,230
Principal retirement	3,208,000	1,725,000	2,098,858	(373,858)
Interest and fiscal charges	769,970	2,252,970	1,882,123	370,847
Total expenditures	13,290,596	25,756,405	23,422,054	2,334,351
Excess of revenues over (under) expenditures	(10,390,596)	(22,856,405)	(15,223,742)	7,632,663
Other Financing Sources (Uses)				
Transfers in	23,884,494	24,134,494	24,134,494	-
Total other financing sources (uses)	23,884,494	24,134,494	24,134,494	-
Net change in fund balance	\$ 13,493,898	\$ 1,278,089	8,910,752	\$ 7,632,663
Fund balance - July 1, 2022			105,424,479	
Fund balance - June 30, 2023			\$ 114,335,231	

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Schedule of Revenues, Expenditures
and Changes in Fund Balances - Budget and Actual
Building Fund 2020 Capital Projects
Fiscal year ended June 30, 2023

	Budgeted Amounts			Variance with Final Budget - Positive (Negative)
	Original	Final	Actual	
Revenues				
Investment income	250,000	1,800,000	3,503,118	1,703,118
Total revenues	250,000	1,800,000	3,503,118	1,703,118
Expenditures				
Facility improvements	106,934,739	106,934,739	79,260,194	27,674,545
New construction	28,227,983	30,011,000	24,966,058	5,044,942
Charter Capital Projects	1,767,858	4,009,455	1,044,680	2,964,775
Interest and fiscal charges	-	-	55,765	(55,765)
Total expenditures	136,930,580	140,955,194	105,326,697	35,628,497
Net change in fund balance	<u>\$ (136,680,580)</u>	<u>\$ (139,155,194)</u>	<u>\$ (101,823,579)</u>	<u>\$ 37,331,615</u>
Fund balance - July 1, 2022			150,430,837	
Fund balance - June 30, 2023			<u>\$ 48,607,258</u>	

Internal Service Funds

Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments and schools on a cost-reimbursement basis.

Central Services Fund – This fund accounts for costs of operations to various users. Costs of operations include all direct costs plus depreciation, space rental, utilities, interest, and maintenance costs. Programs include Copier, Printing, and Equipment Repair.

Employee Benefits Fund – This fund accounts for the self-insurance programs for dental, vision, and group life.

Insurance Reserve Fund – This fund is authorized by state law to allow the district to maintain an insurance reserve for self-insurance purposes and to fund liability, workers' compensation, and property insurance premiums.

Technology Fund – This fund is used to allocate the costs for the various technology-related activities to schools and departments.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Combining Statement of Net Position
Internal Service Funds
June 30, 2023

	Central Services Fund	Employee Benefits Fund	Insurance Reserve Fund	Technology Fund	Total Governmental Activities - Internal Service Funds
Assets					
Current assets:					
Cash	\$ 300	\$ -	\$ -	\$ -	\$ 300
Restricted Cash	-	37,000	-	-	37,000
Equity in pooled cash with investments	860,667	45,833,957	3,661,973	6,190,014	56,546,611
Accounts and other receivable	11,478	10,868	532,403	59,647	614,396
Inventories	223,274	-	-	-	223,274
Prepaid items	47,861	-	6,308,385	3,964,479	10,320,725
Total current assets	<u>1,143,580</u>	<u>45,881,825</u>	<u>10,502,761</u>	<u>10,214,140</u>	<u>67,742,306</u>
Capital assets:					
Vehicles and equipment	2,636,230	-	138,925	34,986,649	37,761,804
Less accumulated depreciation	<u>(1,994,846)</u>	<u>-</u>	<u>(85,132)</u>	<u>(28,802,434)</u>	<u>(30,882,412)</u>
Total capital assets net of acc. Depreciation	641,384	-	53,793	6,184,215	6,879,392
Total assets	<u>\$ 1,784,964</u>	<u>\$ 45,881,825</u>	<u>\$ 10,556,554</u>	<u>\$ 16,398,355</u>	<u>\$ 74,621,698</u>
Liabilities					
Current liabilities:					
Accounts payable	70,568	692,251	239,314	853,505	1,855,638
Accrued salaries, benefits, and comp. absences	117,096	7,604	69,111	1,968,481	2,162,292
Payroll withholding	-	30,124,587	-	-	30,124,587
Other unearned revenues	-	-	-	124,724	124,724
Estimated liability for premiums and claims	-	1,562,600	7,357,560	-	8,920,160
Total current liabilities	<u>187,664</u>	<u>32,387,042</u>	<u>7,665,985</u>	<u>2,946,710</u>	<u>43,187,401</u>
Non-current liabilities:					
Compensated absences	26,756	2,509,563	15,792	449,798	3,001,909
Total non-current liabilities	<u>26,756</u>	<u>2,509,563</u>	<u>15,792</u>	<u>449,798</u>	<u>3,001,909</u>
Total liabilities	<u>214,420</u>	<u>34,896,605</u>	<u>7,681,777</u>	<u>3,396,508</u>	<u>46,189,310</u>
Net Position					
Investment in capital assets	641,384	-	53,793	6,184,215	6,879,392
Restricted for:					
TABOR	86,414	720,647	438,509	888,210	2,133,780
Unassigned	<u>842,746</u>	<u>10,264,573</u>	<u>2,382,475</u>	<u>5,929,422</u>	<u>19,419,216</u>
Total net position	<u>1,570,544</u>	<u>10,985,220</u>	<u>2,874,777</u>	<u>13,001,847</u>	<u>28,432,388</u>
Total liabilities and net position	<u>\$ 1,784,964</u>	<u>\$ 45,881,825</u>	<u>\$ 10,556,554</u>	<u>\$ 16,398,355</u>	<u>\$ 74,621,698</u>

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position
Internal Service Funds
Fiscal year ended June 30, 2023

	Central Services Fund	Employee Benefits Fund	Insurance Reserve Fund	Technology Fund	Total Governmental Activities - Internal Service Funds
Revenues					
Insurance premiums	\$ -	\$ 22,408,817	\$ 1,139,137	\$ -	\$ 23,547,954
Service contracts	2,874,194	299,639	790,935	23,975,533	27,940,301
Total revenues	<u>2,874,194</u>	<u>22,708,456</u>	<u>1,930,072</u>	<u>23,975,533</u>	<u>51,488,255</u>
Expenditures					
Salaries and employee benefits	1,075,810	126,251	763,792	17,377,962	19,343,815
Administration services	295,686	2,546,137	1,096,883	2,259,763	6,198,469
Utilities	817	-	-	33,977	34,794
Supplies	1,187,871	32,541	4,910	1,210,576	2,435,898
Repairs and maintenance	135,020	-	-	7,277,161	7,412,181
Depreciation	185,267	-	-	1,429,964	1,615,231
Other	-	-	-	17,591	17,591
Claim losses	-	21,283,578	6,732,089	-	28,015,667
Premiums paid	-	33,055	6,019,287	-	6,052,342
Total expenses	<u>2,880,471</u>	<u>24,021,562</u>	<u>14,616,961</u>	<u>29,606,994</u>	<u>71,125,988</u>
Income (loss) from operations	<u>(6,277)</u>	<u>(1,313,106)</u>	<u>(12,686,889)</u>	<u>(5,631,461)</u>	<u>(19,637,733)</u>
Non-operating revenues (expenses):					
Interest revenues	36,099	478,252	236,282	99,452	850,085
Loss on sale of capital assets	<u>(11,451)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(11,451)</u>
Total non-operating revenues (expenses)	<u>24,648</u>	<u>478,252</u>	<u>236,282</u>	<u>99,452</u>	<u>838,634</u>
Income (loss) before transfers	18,371	(834,854)	(12,450,607)	(5,532,009)	(18,799,099)
Transfers in from other funds	-	-	13,790,845	8,421,776	22,212,621
Change in net position	<u>18,371</u>	<u>(834,854)</u>	<u>1,340,238</u>	<u>2,889,767</u>	<u>3,413,522</u>
Net assets (deficit) - July 1, 2022	1,552,173	11,820,074	1,534,539	10,112,080	25,018,866
Net assets (deficit) - June 30, 2023	<u>\$ 1,570,544</u>	<u>\$ 10,985,220</u>	<u>\$ 2,874,777</u>	<u>\$ 13,001,847</u>	<u>\$ 28,432,388</u>

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Combining Statement of Cash Flows
Internal Service Funds
Fiscal year ended June 30, 2023

	Central Services Fund	Employee Benefits Fund	Insurance Reserve Fund	Technology Fund	Governmental Activities - Internal Service Funds
Cash flows from operating activities:					
Cash received from customers	\$ 2,871,113	\$ 22,715,654	\$ 1,481,903	\$ 23,948,067	\$ 51,016,737
Cash paid to employees	(1,052,640)	(127,863)	(848,694)	(17,407,461)	(19,436,658)
Cash paid to vendors	(1,644,388)	(6,249,415)	(14,936,506)	(11,467,017)	(34,297,326)
Net cash provided by (used for) in operating activities	<u>174,085</u>	<u>16,338,376</u>	<u>(14,303,297)</u>	<u>(4,926,411)</u>	<u>(2,717,248)</u>
Cash flows from noncapital other activities:					
Transfers in and (out)	-	-	13,790,845	8,421,776	22,212,621
Net cash provided by noncapital other activities	<u>-</u>	<u>-</u>	<u>13,790,845</u>	<u>8,421,776</u>	<u>22,212,621</u>
Cash flows from capital and related financing activities:					
Purchase of capital assets	(106,384)	-	(53,793)	(487,640)	(647,817)
Net cash (used for) capital and related financing activities	<u>(106,384)</u>	<u>-</u>	<u>(53,793)</u>	<u>(487,640)</u>	<u>(647,817)</u>
Cash flows from investing activities:					
Interest received	36,099	478,252	236,282	99,452	850,085
Net cash provided by investing activities	<u>36,099</u>	<u>478,252</u>	<u>236,282</u>	<u>99,452</u>	<u>850,085</u>
Net increase (decrease) in cash and cash equivalents	<u>103,800</u>	<u>16,816,628</u>	<u>(329,963)</u>	<u>3,107,177</u>	<u>19,697,641</u>
Cash and cash equivalents - July 1, 2022	<u>757,167</u>	<u>29,054,329</u>	<u>3,991,936</u>	<u>3,082,837</u>	<u>36,886,269</u>
Cash and cash equivalents - June 30, 2023	<u>\$ 860,967</u>	<u>\$ 45,870,957</u>	<u>\$ 3,661,973</u>	<u>\$ 6,190,014</u>	<u>\$ 56,583,910</u>
Reconciliation of cash flows from operating activities:					
Income (Loss) from operations	\$ (6,277)	\$ (1,313,106)	\$ (12,686,889)	\$ (5,631,461)	\$ (19,637,733)
Cash flows from operating activities:					
Depreciation	185,267	-	-	1,429,964	1,615,231
(Increase) decrease intergovernmental and other receivables	(3,081)	7,198	(448,170)	16,986	(427,067)
(Increase) decrease in prepaid items	(7,836)	-	(1,084,019)	(950,924)	(2,042,779)
Increase in other inventories	(18,786)	-	-	-	(18,786)
Increase (decrease) in accounts payable	1,626	1,434,018	(79,717)	282,977	1,638,904
Increase (decrease) in accrued salaries, benefits, and compensated balances	23,172	42,714	(4,503)	(29,501)	31,882
Increase in payroll withholding	-	16,167,552	-	-	16,167,552
Increase (decrease) in unearned revenues	-	-	-	(44,451)	(44,451)
Net cash provided by (used for) in operating activities	<u>\$ 174,085</u>	<u>\$ 16,338,376</u>	<u>\$ (14,303,297)</u>	<u>\$ (4,926,411)</u>	<u>\$ (2,717,247)</u>
Noncash investing, capital, and financing activities:					
Disposal and write off of capital assets	(11,451)	-	-	-	(11,451)
Total noncash investing, capital, and financing activities	<u>(11,451)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(11,451)</u>

This page intentionally blank

Component Units

The component units consist of sixteen charter school administrative units: Addenbrooke Classical Academy, Collegiate Academy of Colorado, Compass Montessori - Wheatridge, Compass Montessori – Golden, Doral Academy, Excel, Great Work Montessori School, Jefferson Academy, Lincoln Academy, Montessori Peaks, Mountain Phoenix, New America, Rocky Mountain Academy Evergreen, Rocky Mountain Deaf School, Two Roads High School, and Woodrow Wilson Charter Schools. The schools have separate governing boards.

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1

All Component Units
Combining Balance Sheet
June 30, 2023

	Addenbrooke Classical Academy	Collegiate Academy of Colorado	Compass Montessori- Golden	Compass Montessori- Wheatridge	Doral Academy	Excel Charter School	Great Work Montessori
Assets							
Current assets:							
Cash	1,500	1,000	500	400	500	500	32
Restricted cash for debt service and deposits	1,045,534	63,093	-	-	7,244,659	663,307	-
Restricted cash for TABOR	286,148	106,723	144,366	105,545	58,739	157,244	79,570
Equity in pooled cash and temporary investments	2,962,077	1,949,022	2,706,458	1,969,293	463,207	4,268,898	474,741
Accounts receivable	34,961	10,960	11,285	6,952	4,970	34,057	5,621
Inventory							
Total current assets	4,330,220	2,130,798	2,862,609	2,082,190	7,772,075	5,124,006	559,964
Noncurrent assets:							
Nondepreciable Assets	5,553,701	4,964,723	1,016,509	425,885	17,556,679	795,844	-
Depreciable Assets	22,513,505	7,796,609	6,095,900	5,414,599	271,978	9,381,984	-
Accumulated Depreciation	(3,608,414)	(4,876,934)	(3,131,990)	(1,371,962)	(271,978)	(3,365,929)	-
Total noncurrent assets	24,458,792	7,884,398	3,980,419	4,468,522	17,556,679	6,811,899	-
Total assets	28,789,012	10,015,196	6,843,028	6,550,712	25,328,754	11,935,905	559,964
Deferred Outflows of Resources							
Loss on refunding	-	-	-	-	-	324,548	-
Pension							
Contributions subsequent to measurement	451,619	227,326	277,544	206,381	103,811	313,368	174,824
Change in proportionate share	264,278	129,859	162,437	125,734	67,642	185,413	126,149
Change in experience	89,927	44,188	55,273	42,784	23,017	63,091	42,925
Change in assumptions	168,313	82,704	103,453	80,077	43,080	118,086	80,342
Change in investment earnings	1,276,480	627,228	784,582	607,304	326,714	895,557.00	609,309
OPEB							
Contributions subsequent to measurement	22,603	11,377	13,891	10,329	5,196	15,684	8,750
Change in proportionate share	4,540	2,231	2,791	2,160	1,162	3,185	2,167
Change in experience	42	21	26	20	11	29	20
Change in assumptions	5,204	2,557	3,199	2,476	1,332	3,651	2,484
Change in investment earning	19,777	9,718	12,156	9,409	5,062	13,875	9,440
Total Deferred outflow	2,302,783	1,137,209	1,415,352	1,086,674	577,027	1,936,487	1,056,410
Change in assumptions							
Liabilities							
Current liabilities:							
Accounts payable	113,597	14,663	15,815	11,160	2,754,262	464,972	2,796
Accrued salaries and benefits	375,070	195,716	212,728	144,942	61,298	254,906	519
Unearned revenues	-	-	38,192	56,236	-	-	-
Interest Payable	93,169	5,864	-	-	332,306	12,042	-
Current capital leases due next year	480,000	95,000	-	-	-	309,871	-
Total current liabilities	1,061,836	311,243	266,735	212,338	3,147,866	1,041,791	3,315
Noncurrent liabilities:							
Capital leases	23,905,000	3,190,000	-	-	19,640,000	3,858,771	-
Pension Liability	9,502,086	4,669,067	5,840,409	4,520,752	2,432,050	6,666,506	4,535,683
OPEB Liability	323,803	159,108	199,024	154,054	82,877	227,175	154,563
Total noncurrent liabilities	33,730,889	8,018,175	6,039,433	4,674,806	22,154,927	10,752,452	4,690,246
Total liabilities	34,792,725	8,329,418	6,306,168	4,887,144	25,302,793	11,794,243	4,693,561
Deferred Inflows of Resources							
Pension							
Change in proportionate share	1,562,875	767,954	960,613	743,560	400,017	1,096,487	746,016
OPEB							
Change in proportionate share	8,684	4,267	5,338	4,132	2,223	6,093	4,145
Change in experience	78,307	38,478	48,131	37,255	20,042	54,939	37,378
Change in assumptions	35,738	17,561	21,966	17,003	9,147	25,073	17,059
Total Deferred inflows	1,685,604	828,260	1,036,048	801,950	431,429	1,182,592	804,598
Net Position							
Net investment in capital assets	875,085	4,599,398	3,980,419	4,468,522	6,592,096	3,843,657	-
Restricted for:							
Capital Projects	9,241	-	-	-	-	-	-
Debt service	151,072	57,230	-	-	983,003	191,672	-
TABOR	286,148	106,723	144,366	105,545	58,739	157,244	79,570
Unrestricted	(6,708,080)	(2,768,624)	(3,208,621)	(2,625,775)	(7,462,280)	(3,297,015)	(3,961,352)
Total net position	(5,386,534)	1,994,727	916,164	1,948,292	171,558	895,558	(3,881,782)

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1

All Component Units
Combining Balance Sheet
June 30, 2023

Jefferson Academy	Lincoln Academy Charter School	Montessori Peaks	Mountain Phoenix	New America	Rocky Mountain Academy Evergreen	Rocky Mountain Deaf School	Two Roads High School	Woodrow Wilson Academy	Total Charter Schools
1,300	700	500	-	300	-	-	500	500	8,232
607,181	2,372,238	160,085	1,136,453	-	23,215	-	369,610	-	13,685,375
506,727	277,116	151,109	224,631	48,761	127,593	133,814	171,817	235,559	2,815,462
9,869,179	3,946,548	1,519,879	1,274,357	661,692	2,177,589	474,124	1,561,984	6,907,393	43,186,441
56,578	21,270	16,823	59,242	28,624	12,034	305,681	14,066	18,163	641,287
-	-	-	-	-	-	1,994	-	446	2,440
11,040,965	6,617,872	1,848,396	2,694,683	739,377	2,340,431	915,613	2,117,977	7,162,061	60,339,237
1,965,431	3,060,361	2,530,113	4,740,463	432,518	420,461	3,503,689	402,742	1,177,387	48,546,506
46,728,059	12,908,166	8,317,799	5,978,073	3,946,177	11,543,557	12,417,271	6,390,961	15,542,142	175,246,780
(14,699,337)	(3,826,135)	(3,703,912)	(1,776,370)	(622,245)	(4,411,967)	(3,340,332)	(2,616,939)	(6,649,685)	(58,274,129)
33,994,153	12,142,392	7,144,000	8,942,166	3,756,450	7,552,051	12,580,628	4,176,764	10,069,844	165,519,157
45,035,118	18,760,264	8,992,396	11,636,849	4,495,827	9,892,482	13,496,241	6,294,741	17,231,905	225,858,394
-	678,536	-	-	-	87,251	-	-	-	1,090,335
1,100,700	511,620	274,372	379,087	79,690	198,374	214,185	312,316	407,813	5,233,030
681,454	312,813	163,051	231,659	36,938	137,508	134,580	183,112	134,580	3,077,207
231,881	106,442	55,482	78,828	12,569	46,790	45,794	62,308	45,794	1,047,093
434,003	199,224	103,844	147,538	23,525	87,576	85,711	116,620	85,711	1,959,807
3,291,463	1,510,907	787,546	1,118,927	178,415	664,172	650,027	884,442	650,027	14,863,100
55,089	25,606	13,732	18,973	3,988	9,928	10,720	15,631	20,411	261,908
11,707	5,374	2,801	3,980	635	2,362	2,312	3,146	2,312	52,865
108	50	26	37	6	22	21	29	21	489
13,420	6,160	3,211	4,562	727	2,708	2,650	3,606	2,650	60,597
50,997	23,409	12,202	17,336	2,764	10,290	10,071	13,703	10,071	230,280
5,870,822	3,380,141	1,416,267	2,000,927	339,257	1,246,981	1,156,071	1,594,913	1,359,390	27,876,711
254,823	100,801	57,918	56,182	31,927	81,004	11,887	30,762	105,329	4,107,898
1,071,987	425,329	220,245	-	36,443	175,449	187,265	230,884	375,106	3,967,887
-	3,780	-	35,217	18,908	-	-	-	2,334	154,667
111,092	106,341	40,028	-	-	15,445	-	6,275	-	722,562
553,571	150,397	180,000	-	-	148,318	-	25,000	-	1,942,157
1,991,473	786,648	498,191	91,399	87,278	420,216	199,152	292,921	482,769	10,895,171
18,490,849	8,547,704	5,160,000	6,495,000	-	4,157,672	-	1,155,000	-	94,599,996
24,501,566	11,247,154	5,862,474	8,329,264	1,328,116	4,944,081	4,838,785	6,583,761	4,838,785	110,640,539
834,942	383,270	199,776	283,837	45,258	168,480	164,892	224,355	164,892	3,770,306
43,827,357	20,178,128	11,222,250	15,108,101	1,373,374	9,270,233	5,003,677	7,963,116	5,003,677	209,010,841
45,818,830	20,964,776	11,720,441	15,199,500	1,460,652	9,690,449	5,202,829	8,256,037	5,486,446	219,906,012
4,029,946	1,849,899	964,243	1,369,973	218,445	813,188	795,869	1,082,878	795,869	18,197,832
22,393	10,279	5,358	7,613	1,214	4,519	4,422	6,017	4,422	101,119
201,917	92,688	48,313	68,641	10,945	40,744	39,876	54,257	39,876	911,787
92,152	42,301	22,049	31,327	4,995	18,595	18,199	24,762	18,199	416,126
4,346,408	1,995,167	1,039,963	1,477,554	235,599	877,046	858,366	1,167,914	858,366	19,626,864
14,990,069	6,362,868	1,887,558	3,438,007	3,756,450	3,333,312	12,580,628	3,097,450	10,144,453	83,949,972
-	1,725,436	75,246	500,000	-	-	-	-	-	2,309,923
496,088	66,176	44,811	146,240	-	7,770	-	262,649	-	2,406,711
506,727	277,116	151,109	224,631	48,761	127,593	133,814	171,817	235,559	2,815,462
(15,252,182)	(9,251,135)	(4,510,466)	(7,348,157)	(666,378)	(2,896,707)	(4,123,325)	(5,066,213)	1,866,471	(77,279,839)
740,702	(819,539)	(2,351,742)	(3,039,279)	3,138,833	571,968	8,591,117	(1,534,297)	12,246,483	14,202,229

This page intentionally blank

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1

All Component Units
Combining Balance Sheet
June 30, 2023

	Expenses	Charges For Services	Net Expenses	General Revenues	Change in net position	Net position beginning	Net position ending
Schools							
Addenbrooke Classical Academy	8,912,491	728,257	(8,184,234)	10,420,912	2,236,678	(7,623,212)	(5,386,534)
Collegiate Academy of Colorado	3,218,443	187,705	(3,030,738)	4,021,396	990,658	1,004,069	1,994,727
Compass Montessori - Golden	4,699,439	804,041	(3,895,398)	4,722,035	826,637	89,527	916,164
Compass Montessori - Wheat Ridge	3,435,273	1,067,919	(2,367,354)	2,882,168	514,814	1,433,479	1,948,293
Doral Academy	2,720,380	499,470	(2,220,910)	1,753,417	(467,493)	639,051	171,558
Excel Charter School	5,304,420	245,975	(5,058,445)	5,920,944	862,499	33,058	895,557
Great Work Montessori	5,060,071	582,486	(4,477,585)	2,515,740	(1,961,845)	(1,919,940)	(3,881,785)
Jefferson Academy	25,053,169	926,852	(24,126,317)	23,545,513	(580,804)	1,321,505	740,701
Lincoln Academy Charter School	9,881,599	574,118	(9,307,481)	9,075,704	(231,777)	(587,761)	(819,538)
Montessori Peaks	4,812,440	795,858	(4,016,582)	4,369,071	352,489	(2,704,231)	(2,351,742)
Mountain Phoenix New America	7,887,158	1,080,486	(6,806,672)	6,748,409	(58,263)	(2,981,015)	(3,039,278)
New America	280,587	460,114	179,527	1,198,486	1,378,013	1,760,820	3,138,833
Rocky Mountain Academy Evergreen	5,031,878	332,739	(4,699,139)	4,196,007	(503,132)	1,075,100	571,968
Rocky Mountain Deaf School	4,330,790	2,595,683	(1,735,107)	1,536,099	(199,008)	8,790,125	8,591,117
Two Roads High School	5,253,129	176,629	(5,076,500)	5,772,629	696,129	(2,230,426)	(1,534,297)
Woodrow Wilson Academy	3,180,295	465,015	(2,715,280)	7,658,518	4,943,238	7,303,245	12,246,483
Total	<u>\$ 99,061,562</u>	<u>\$ 11,523,347</u>	<u>\$ (87,538,215)</u>	<u>\$ 96,337,048</u>	<u>\$ 8,798,833</u>	<u>\$ 5,403,394</u>	<u>\$ 14,202,227</u>

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1

**All Component Units
Combining Balance Sheet
June 30, 2023**

	Addenbrooke Classical Academy	Collegiate Academy of Colorado	Compass Montessori - Golden	Compass Montessori - Wheatridge	Doral Academy	Excel Charter School	Great Work Montessori
Assets:							
Cash	1,500	1,000	500	400	500	500	32
Restricted Cash	1,331,682	169,816	144,366	105,545	7,303,398	820,551	79,570
Equity in pooled cash	2,962,077	1,949,022	2,706,458	1,969,293	463,207	4,268,898	474,741
Accounts, notes, contracts, and interest receivable	34,961	10,960	11,285	6,952	4,970	34,057	5,621
Inventory	-	-	-	-	-	-	-
Total Assets and Other Debits	4,330,220	2,130,798	2,862,609	2,082,190	7,772,075	5,124,006	559,964
Liabilities, Equity (Deficit), and Other Credits							
Liabilities:							
Accounts and retainages payable	113,597	14,663	15,815	11,160	2,754,262	464,972	2,796
Accrued salaries, benefits, and compensated absences	375,070	195,716	212,728	144,942	61,298	254,906	519
Unearned revenues	-	-	38,192	56,236	-	-	-
Total Liabilities	488,667	210,379	266,735	212,338	2,815,560	719,878	3,315
Equity (Deficit) and Other Credits:							
Fund balances:							
Restricted for:							
TABOR	286,148	106,723	144,366	105,545	58,739	157,244	79,570
Inventory	-	-	-	-	-	-	-
Debt service	244,241	63,094	-	-	1,315,310	203,713	-
Construction	801,293	-	-	-	5,929,349	459,594	-
Unreserved, undesignated reported in:							
General Fund	2,509,871	1,750,602	2,451,508	1,764,307	(2,346,883)	3,583,576	477,079
Total fund balances	3,841,553	1,920,419	2,595,874	1,869,852	4,956,515	4,404,127	556,649
Total Liabilities, Equity (Deficit), and Other Credits	4,330,220	2,130,798	2,862,609	2,082,190	7,772,075	5,124,005	559,964
Amounts reported for component unit activities in the statement of net position are different because:							
Component units total fund balance and other credits	3,841,553	1,920,419	2,595,874	1,869,852	4,956,515	4,404,128	556,649
Add: Capital Assets	28,067,206	12,761,332	7,112,409	5,840,484	17,828,657	10,177,828	-
Deferred outflows - Loss on refundings	-	-	-	-	-	324,548	-
Pension							
Deferred outflows - Contributions subsequent to measurement date	451,619	227,326	277,544	206,381	103,811	313,368	174,824
Deferred outflows - Change in assumptions	168,313	82,704	103,453	80,077	43,080	118,086	80,342
Deferred outflows - Change in investment earnings	1,276,480	627,228	784,582	607,304	326,714	895,557	609,309
Deferred outflows - Change in proportionate share	264,278	129,859	162,437	125,734	67,642	185,413	126,149
Deferred outflows - Change in experience	89,927	44,188	55,273	42,784	23,017	63,091	42,925
OPEB							
Deferred outflows - Contributions subsequent to measurement date	22,603	11,377	13,891	10,329	5,196	15,684	8,750
Deferred outflows - Change in experience	42	21	26	20	11	29	20
Deferred outflows - Change in proportionate share	4,540	2,231	2,791	2,160	1,162	3,185	2,167
Deferred outflows - Change in Assumptions	5,204	2,557	3,199	2,476	1,332	3,651	2,484
Deferred outflows - Change in earnings	19,777	9,718	12,156	9,409	5,062	13,875	9,440
Less: Accumulated depreciation	(3,608,414)	(4,876,934)	(3,131,990)	(1,371,961)	(271,979)	(3,365,929)	-
Long-term liabilities	(24,385,000)	(3,285,000)	-	-	(19,640,000)	(4,168,642)	-
Accrued interest	(93,169)	(5,864)	-	-	(332,306)	(12,042)	-
Pension							
Deferred inflows - Change in proportionate share	(1,562,875)	(767,954)	(960,613)	(743,560)	(400,017)	(1,096,487)	(746,016)
Pension liability	(9,502,086)	(4,669,067)	(5,840,409)	(4,520,752)	(2,432,050)	(6,666,506)	(4,535,683)
OPEB							
Deferred inflows - Change in proportionate share	(8,684)	(4,267)	(5,338)	(4,132)	(2,223)	(6,093)	(4,145)
Deferred inflows - Change in experience	(78,307)	(38,478)	(48,131)	(37,255)	(20,042)	(54,939)	(37,378)
Deferred inflows - Change in assumptions	(35,738)	(17,561)	(21,966)	(17,003)	(9,147)	(25,073)	(17,059)
OPEB liability	(323,803)	(159,108)	(199,024)	(154,054)	(82,877)	(227,175)	(154,562)
Net position of component unit activities	(5,386,534)	1,994,727	916,164	1,948,293	171,558	895,557	(3,881,784)

Jefferson Academy	Lincoln Academy Charter School	Montessori Peaks	Mountain Phoenix	New America	Rocky Mountain Academy Evergreen	Rocky Mountain Deaf School	Two Roads High School	Woodrow Wilson Academy	Total Charter Schools
1,300	700	500	-	300	-	-	500	500	8,232
1,113,908	2,649,354	311,194	1,361,084	48,761	150,808	133,814	541,427	235,559	16,500,837
9,869,179	3,946,548	1,519,879	1,274,357	661,692	2,177,589	474,124	1,561,984	6,907,393	43,186,441
56,578	21,270	16,823	59,242	28,624	12,034	305,681	14,066	18,163	641,287
-	-	-	-	-	-	1,994	-	446	2,440
11,040,965	6,617,872	1,848,396	2,694,683	739,377	2,340,431	915,613	2,117,977	7,162,061	60,339,237
254,823	100,801	57,918	56,182	31,927	81,004	11,887	30,762	105,329	4,107,898
1,071,987	425,329	220,245	-	36,443	175,449	187,265	230,884	375,106	3,967,887
-	3,780	-	35,217	18,908	-	-	-	2,334	154,667
1,326,810	529,910	278,163	91,399	87,278	256,453	199,152	261,646	482,769	8,230,452
506,727	277,116	151,109	224,631	48,761	127,593	133,814	171,817	235,559	2,815,462
-	-	-	-	-	-	1,994	-	446	2,440
607,180	172,517	84,839	146,240	-	23,215	-	268,924	-	3,129,273
-	2,199,721	75,246	990,213	-	-	-	100,686	-	10,556,102
8,600,248	3,438,608	1,259,038	1,242,200	603,338	1,933,170	580,653	1,314,904	6,443,287	35,605,506
9,714,155	6,087,962	1,570,232	2,603,284	652,099	2,083,978	716,461	1,856,331	6,679,292	52,108,783
11,040,965	6,617,872	1,848,395	2,694,683	739,377	2,340,431	915,613	2,117,977	7,162,061	60,339,235
9,714,155	6,087,962	1,570,233	2,603,284	652,099	2,083,978	716,461	1,856,331	6,679,292	52,108,785
48,693,490	15,968,527	10,847,912	10,718,536	4,378,695	11,964,018	15,920,960	6,793,703	16,719,529	223,793,286
-	678,536	-	-	-	87,251	-	-	-	1,090,335
1,100,700	511,620	274,372	379,087	79,690	198,374	214,185	312,316	407,813	5,233,030
434,003	199,224	103,844	147,538	23,525	87,576	85,711	116,620	85,711	1,959,807
3,291,463	1,510,907	787,546	1,118,927	178,415	664,172	650,027	884,442	650,027	14,863,100
681,454	312,813	163,051	231,659	36,938	137,508	134,580	183,112	134,580	3,077,207
231,881	106,442	55,482	78,828	12,569	46,790	45,794	62,308	45,794	1,047,093
55,089	25,606	13,732	18,973	3,988	9,928	10,720	15,631	20,411	261,908
108	50	26	37	6	22	21	29	21	489
11,707	5,374	2,801	3,980	635	2,362	2,312	3,146	2,312	52,865
13,420	6,160	3,211	4,562	727	2,708	2,650	3,606	2,650	60,597
50,997	23,409	12,202	17,336	2,764	10,290	10,071	13,703	10,071	230,280
(14,699,337)	(3,826,135)	(3,703,913)	(1,776,370)	(622,245)	(4,411,967)	(3,340,332)	(2,616,939)	(6,649,685)	(58,274,130)
(19,044,420)	(8,698,101)	(5,340,000)	(6,495,000)	-	(4,305,990)	-	(1,180,000)	-	(96,542,153)
(111,092)	(106,341)	(40,028)	-	-	(15,445)	-	(6,275)	-	(722,562)
(4,029,946)	(1,849,899)	(964,243)	(1,369,973)	(218,445)	(813,188)	(795,869)	(1,082,878)	(795,869)	(18,197,832)
(24,501,566)	(11,247,154)	(5,862,474)	(8,329,264)	(1,328,116)	(4,944,081)	(4,838,785)	(6,583,761)	(4,838,785)	(110,640,539)
(22,393)	(10,279)	(5,358)	(7,613)	(1,214)	(4,519)	(4,422)	(6,017)	(4,422)	(101,119)
(201,917)	(92,688)	(48,313)	(68,641)	(10,945)	(40,744)	(39,876)	(54,257)	(39,876)	(911,787)
(92,152)	(42,301)	(22,049)	(31,327)	(4,995)	(18,595)	(18,199)	(24,762)	(18,199)	(416,126)
(834,942)	(383,270)	(199,776)	(283,837)	(45,258)	(168,480)	(164,892)	(224,355)	(164,892)	(3,770,305)
740,702	(819,538)	(2,351,742)	(3,039,278)	3,138,833	571,968	8,591,117	(1,534,297)	12,246,483	14,202,229

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
All Component Units
Combining Statement of Revenues, Expenditures and Changes in Fund Balance (Deficit)
Fiscal Year Ended June 30, 2023

	Addenbrooke Classical Academy	Collegiate Academy of Colorado	Compass Montessori - Golden	Compass Montessori - Wheatridge	Doral Academy	Excel Charter School	Great Work Montessori
Revenues:							
Intergovernmental	10,420,912	4,021,396	4,722,035	2,882,168	1,753,417	5,920,944	2,515,740
Other Revenue	728,257	187,705	804,041	1,067,919	499,470	245,975	582,486
Total other revenues	11,149,169	4,209,101	5,526,076	3,950,087	2,252,887	6,166,919	3,098,226
Expenditures:							
Current:							
Salaries and benefits	5,876,908	2,949,850	3,571,019	2,845,657	1,369,813	3,945,478	2,236,965
Purchased Services	1,962,919	659,692	1,096,885	683,900	517,396	1,103,445	962,052
Materials and Supplies	414,707	95,444	305,425	155,474	68,304	280,479	75,588
Capital Outlay	(2,233)	5,748	249,332	223,350	12,612,038	582,713	21,626
Debt service	1,578,025	526,027	-	-	750,766	430,100	-
Total other instructional programs	9,830,326	4,236,761	5,222,661	3,908,381	15,318,317	6,342,215	3,296,231
Excess of Revenues Under Expenditures	1,318,843	(27,660)	303,415	41,706	(13,065,430)	(175,296)	(198,005)
Other Financing Sources (uses):							
Other financing sources - New Debt	-	-	-	-	-	-	-
Total other financing sources (uses)	-	-	-	-	-	-	-
Excess of Revenues and other Financing Sources Over (Under) Expenditures	1,318,843	(27,660)	303,415	41,706	(13,065,430)	(175,296)	(198,005)
Fund balance (deficit) - July 1, 2022	2,522,711	1,948,074	2,292,459	1,828,147	18,021,945	4,579,424	754,654
Fund balance (deficit) - June 30, 2023	3,841,554	1,920,414	2,595,874	1,869,853	4,956,515	4,404,128	556,649
Amounts reported for component unit activities in the statement of activities are different because:							
Excess of Revenues and other Financing Sources Over (Under) Expenditures	1,318,843	(27,660)	303,415	41,706	(13,065,430)	(175,296)	(198,005)
Less: Depreciation expense	(1,061,676)	(291,736)	(191,208)	(108,649)	-	(199,826)	-
Loss on disposal of assets	-	-	-	-	-	-	-
Other sources (amort of disc & prem)	-	-	-	-	-	19,871	-
Loss on refunding	-	-	-	-	-	(30,909)	-
Accrued interest on note	(46,585)	(128)	-	-	(295,383)	933	-
Pension expense	1,445,659	464,314	155,363	192	258,069	303,331	(1,699,304)
OPEB expense	112,268	42,981	32,769	19,448	23,213	43,604	(64,536)
Add: Capital outlay asset additions/donations/transfers/adj	8,169	402,887	526,298	562,117	12,612,038	620,790	-
Principal payment on long-term liabilities	460,000	400,000	-	-	-	280,000	-
Change in net position of component unit activities	2,236,678	990,658	826,637	514,814	(467,493)	862,498	(1,961,845)

Jefferson Academy	Lincoln Academy Charter School	Montessori Peaks	Mountain Phoenix	New America	Rocky Mountain Academy Evergreen	Rocky Mountain Deaf School	Two Roads High School	Woodrow Wilson Academy	Total Charter Schools
23,545,513	9,075,704	4,369,071	6,748,409	1,198,486	4,196,007	1,536,099	5,772,629	7,658,518	96,337,048
926,852	574,118	795,858	1,080,486	460,114	332,739	2,595,683	176,629	465,015	11,523,347
24,472,365	9,649,822	5,164,929	7,828,895	1,658,600	4,528,746	4,131,782	5,949,258	8,123,533	107,860,395
14,780,922	6,619,067	3,430,028	5,243,243	832,963	2,781,297	2,999,265	4,086,650	5,321,720	68,890,845
4,813,274	1,544,644	917,791	1,803,624	542,832	990,944	795,310	1,381,270	1,416,937	21,192,915
1,304,866	346,779	261,369	361,943	53,130	255,296	86,385	241,525	240,296	4,547,010
64,348	427,812	128,500	109,399	20,852	182,605	-	165,543	242,791	15,034,424
1,210,765	459,024	341,181	6,938,988	-	325,461	-	100,300	-	12,660,637
22,174,175	9,397,326	5,078,869	14,457,197	1,449,777	4,535,603	3,880,960	5,975,288	7,221,744	122,325,831
2,298,190	252,496	86,060	(6,628,302)	208,823	(6,857)	250,822	(26,030)	901,789	(14,465,436)
-	-	-	6,495,000	-	469,301	-	-	-	6,964,301
-	-	-	6,495,000	-	469,301	-	-	-	6,964,301
2,298,190	252,496	86,060	(133,302)	208,823	462,444	250,822	(26,030)	901,789	(7,501,135)
7,415,960	5,835,470	1,484,173	2,736,586	443,278	1,621,534	465,638	1,882,359	5,777,502	59,609,914
9,714,150	6,087,966	1,570,233	2,603,284	652,101	2,083,978	716,460	1,856,329	6,679,291	52,108,779
2,298,190	252,496	86,060	(133,302)	208,823	462,444	250,822	(26,030)	901,789	(7,501,135)
(1,969,072)	(676,605)	(296,257)	(222,795)	(124,840)	(315,147)	(420,200)	(149,884)	(552,494)	(6,580,389)
-	-	-	-	-	-	-	-	-	-
-	5,397	-	(6,646,693)	-	(469,301)	-	-	-	(7,090,726)
-	(20,562)	-	-	-	(9,695)	-	-	-	(61,166)
0	(26,585)	(13,164)	112,350	-	(1,580)	-	-	-	(270,142)
(1,596,083)	(364,027)	32,115	(265,157)	795,645	(507,993)	(295,786)	330,363	4,138,558	3,195,259
26,324	30,297	26,752	22,645	45,015	(3,871)	6,163	44,594	225,243	632,909
124,987	427,812	336,983	654,689	453,370	209,564	259,993	472,086	230,142	17,901,925
534,851	140,000	180,000	6,420,000	-	132,447	-	25,000	-	8,572,298
(580,803)	(231,777)	352,489	(58,263)	1,378,013	(503,132)	(199,008)	696,129	4,943,238	8,798,833

This page intentionally blank

Statistical Section

This part of the district's annual comprehensive financial report presents detailed information as additional context to the information supplied elsewhere in the annual report.

Financial Trends

These schedules contain trend information to help the reader understand how the district's financial performance and well-being have changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the district's property tax revenue.

Debt Capacity

These schedules present information to help the reader assess the affordability of the district's current levels of outstanding debt and the district's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the district's financial activities take place.

Operating Information

These schedules contain staffing, key operating statistics comparisons, and capital asset data to help the reader understand how the information in the district's financial report relates to the services the district provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

Financial Trend Schedule 1
Jefferson County School District, No.R-1
Net Assets/Net Position by Component,
Last Ten Fiscal Years
(accrual basis of accounting)

	Fiscal Year			
	<u>2014</u>	2015	<u>2016</u>	<u>2017</u>
Governmental Activities				
Net investment in capital assets	\$ 409,948,271	\$ 407,426,358	\$ 364,870,945	\$ 393,437,822
Restricted	78,132,683	83,081,688	91,018,886	87,661,174
Unrestricted	104,852,827	(1,319,700,082)	(1,291,788,213)	(1,802,185,821)
Total governmental activities net assets/net position	<u>\$ 592,933,781</u>	<u>\$ (829,192,036)</u>	<u>\$ (835,898,382)</u>	<u>\$ (1,321,086,825)</u>
Business-type activities				
Net investment in capital assets	\$ 3,388,248	\$ 3,297,928	\$ 3,422,469	\$ 3,230,241
Restricted	729,971	5,622,279	775,822	6,905,076
Unrestricted	13,548,826	10,131,353	15,264,044	9,175,963
Total business-type activities net assets/net position	<u>\$ 17,667,045</u>	<u>\$ 19,051,560</u>	<u>\$ 19,462,335</u>	<u>\$ 19,311,280</u>
Primary government				
Net investment in capital assets	\$ 413,336,519	\$ 410,724,287	\$ 368,293,414	\$ 396,668,063
Restricted	78,862,654	88,703,967	91,794,708	94,566,250
Unrestricted	118,401,653	(1,309,568,730)	(1,276,524,169)	(1,793,009,858)
Total primary government net assets/net position	<u>\$ 610,600,826</u>	<u>\$ (810,140,476)</u>	<u>\$ (816,436,047)</u>	<u>\$ (1,301,775,545)</u>

2018	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$ 410,495,440	\$ 398,121,140	\$ 366,492,535	\$ 329,173,777	\$ 280,510,570	\$ 295,041,503
94,757,855	112,896,901	114,800,561	101,340,844	112,484,795	118,235,242
(2,422,242,967)	(2,214,966,272)	(1,897,684,109)	(1,452,596,511)	(1,001,308,656)	(992,099,701)
\$ (1,916,989,672)	\$ (1,703,948,231)	\$ (1,416,391,013)	\$ (1,022,081,890)	\$ (608,313,291)	\$ (578,822,956)
\$ 1,362,898	\$ 1,216,370	\$ 1,169,847	\$ 1,151,164	\$ 1,036,164	\$ 1,040,554
521,857	553,325	464,568	181,299	275,770	582,980
9,114,769	9,373,021	8,502,627	7,990,817	8,230,906	11,206,004
\$ 10,999,524	\$ 11,142,716	\$ 10,137,042	\$ 9,323,280	\$ 9,542,840	\$ 12,829,538
\$ 411,858,338	\$ 399,337,510	\$ 367,662,382	\$ 330,324,941	\$ 281,546,734	\$ 296,082,057
95,279,712	113,450,226	115,265,129	101,522,143	112,760,565	118,818,222
(2,413,128,198)	(2,205,593,251)	(1,889,181,482)	(1,444,605,694)	(993,077,750)	(980,893,697)
\$ (1,905,990,148)	\$ (1,692,805,515)	\$ (1,406,253,971)	\$ (1,012,758,610)	\$ (598,770,451)	\$ (565,993,418)

Financial Trend Schedule 2
Jefferson County School District, No.R-1
Changes in Net Assets/Net Position, Last Ten Fiscal Years
(accrual basis of accounting)

	Fiscal Year				
	2014	2015	2016	2017	2018
Expenses					
Governmental activities:					
School administration	\$ 56,613,420	\$ 61,622,289	\$ 63,315,375	\$ 100,562,166	\$ 107,454,780
General instruction	410,335,528	440,423,884	433,932,814	679,657,697	689,803,039
Special education instruction	71,357,688	76,419,427	74,429,360	121,065,638	125,986,386
Instructional support	68,774,854	93,132,858	91,727,374	151,608,229	177,535,468
Operations and maintenance	78,844,714	87,346,892	82,019,992	129,182,158	125,858,843
Food services *	-	-	-	-	43,950,669
Transportation	23,177,884	27,654,266	27,781,099	44,542,645	46,130,547
General administration	25,908,579	25,647,057	25,347,367	46,268,361	34,010,421
Interest expense, unallocated	24,692,063	26,445,984	19,888,625	18,707,099	28,918,125
Total governmental activities expenses	759,704,730	838,692,657	818,442,006	1,291,593,993	1,379,648,278
Business-type activities					
Food services *	24,059,390	24,335,013	23,708,332	24,943,806	-
Child care	15,669,253	16,365,381	13,553,606	13,509,401	14,329,881
Property management	1,653,841	1,881,209	1,643,904	1,722,727	1,805,591
Total business-type activities expenses	41,382,484	42,581,603	38,905,842	40,175,934	16,135,472
Total primary government expenses	\$ 801,087,214	\$ 881,274,260	\$ 857,347,848	\$ 1,331,769,927	\$ 1,395,783,750
Program Revenues					
Governmental activities:					
Charges for services:					
General administration	\$ 2,669,066	\$ 906,896	\$ 931,133	\$ 977,969	\$ 1,163,075
General instruction	27,047,349	27,346,106	33,178,144	33,960,682	35,857,623
Special education instruction	3,195,644	5,435,234	6,048,054	6,393,941	7,122,128
Operations and maintenance	6,116,159	4,685,037	5,162,139	6,371,921	9,521,864
Food services *	-	-	-	-	12,021,320
Transportation	2,133,779	1,979,155	2,066,642	2,052,196	3,330,780
Operating grants and contributions:					
General administration	3,706,405	4,002,024	3,447,090	2,609,255	2,084,224
School administration	49,851	3,883	17,761	82,198	51,326
General instruction	16,423,080	17,807,677	15,976,711	16,748,158	16,358,570
Special education instruction	27,343,034	26,830,057	28,050,732	26,427,242	27,879,724
Instructional support	16,251,832	18,028,401	16,368,008	12,777,100	13,002,528
Operations and maintenance	7,920,034	6,609,171	1,044,100	266,611	95,563
Food services *	-	-	-	-	12,641,266
Transportation	5,275,093	5,383,718	5,653,141	5,103,470	3,863,626
Total governmental activities program revenues	118,131,326	119,017,359	117,943,655	113,770,743	144,993,617
Business-type activities					
Charges for services:					
Food services *	9,830,452	10,612,859	10,641,334	10,978,683	-
Child care	11,111,356	11,417,547	6,804,445	7,383,970	8,310,307
Property management	1,920,377	2,276,591	2,256,716	2,415,137	2,887,289
Operating grants and contributions:					
Food services *	13,389,433	14,083,555	14,024,955	13,877,640	-
Child Care	-	5,526,102	5,748,802	5,952,792	6,066,190
Capital grants and contributions:					
Food services	96,924	234,780	-	-	-
Total business-type activities program revenues	36,348,542	44,151,434	39,476,252	40,608,222	17,263,786
Total primary government program revenues	\$ 154,479,868	\$ 163,168,793	\$ 157,419,907	\$ 154,378,965	\$ 162,257,403
Net (Expense)/Revenue					
Governmental activities	\$ (641,573,404)	\$ (719,675,298)	\$ (694,998,351)	\$ (1,177,823,250)	\$ (1,234,654,661)
Business-type activities	(5,033,942)	1,569,831	570,410	432,288	1,128,314
Total primary government net expense	\$ (646,607,346)	\$ (718,105,467)	\$ (694,427,941)	\$ (1,177,390,962)	\$ (1,233,526,347)

*Food Services became a special revenue fund in fiscal year 2018

	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$	57,184,224	\$ 55,093,987	\$ 45,382,896	\$ 38,283,658	82,852,129
	338,352,008	339,365,183	263,752,821	237,213,486	510,716,563
	60,078,428	58,668,097	45,882,175	42,230,696	96,258,342
	87,358,735	99,441,221	70,501,522	92,925,284	142,317,532
	90,139,921	64,845,718	75,465,174	25,933,230	127,174,439
	18,396,673	17,910,261	9,476,795	31,654,254	34,530,793
	21,757,237	23,209,626	15,952,466	26,375,353	28,113,648
	25,577,408	19,804,229	9,453,037	29,269,204	44,775,880
	27,254,231	32,874,959	38,868,012	25,957,612	25,995,929
	726,098,865	711,213,281	574,734,898	549,842,777	1,092,735,255
	-	-	-	-	-
	15,770,645	18,461,481	13,392,903	15,820,026	17,858,089
	1,843,658	1,341,614	557,634	1,279,554	1,574,556
	17,614,303	19,803,095	13,950,537	17,099,580	19,432,645
\$	743,713,168	\$ 731,016,376	\$ 588,685,435	\$ 566,942,357	1,112,167,900

\$	1,232,924	\$ 1,273,248	\$ 1,169,604	\$ 1,339,591	1,317,000
	36,890,661	25,180,874	14,674,989	7,746,291	25,803,818
	6,852,969	7,575,343	7,582,321	7,761,966	8,122,817
	10,113,814	5,795,473	4,268,641	2,062,749	36,318,846
	11,484,300	9,981,762	481,097	2,756,015	12,716,751
	2,026,676	2,399,835	222,490	-	-
	2,974,340	3,537,191	6,010,002	1,855,000	7,445,746
	363,945	352,359	249,721	2,242,537	2,242,537
	15,958,015	15,266,901	54,926,196	10,362,757	38,745,243
	28,436,367	31,545,369	32,313,062	26,396,660	44,346,796
	15,392,691	37,756,734	22,804,338	9,828,481	26,873,403
	346,352	892,109	6,884,827	-	12,190,928
	11,931,665	11,106,292	15,935,500	32,522,499	15,852,743
	5,263,064	5,670,121	5,525,274	8,186,901	7,320,621
	149,267,783	158,333,611	173,048,062	113,061,447	239,297,249
	-	-	-	-	-
	9,014,931	7,140,872	5,021,148	7,925,514	9,929,935
	2,902,390	2,053,448	1,022,151	2,143,271	2,498,789
	-	-	-	-	-
	6,245,151	6,031,148	4,543,476	7,400,355	7,012,312
	-	-	-	-	-
	18,162,472	15,225,468	10,586,775	17,469,140	19,441,036
\$	167,430,255	\$ 173,559,079	\$ 183,634,837	\$ 130,530,587	258,738,285

\$	(576,831,082)	\$ (552,879,670)	\$ (401,686,836)	\$ (436,781,330)	(853,438,006)
	548,169	(4,577,627)	(3,363,762)	369,560	8,391
\$	(576,282,913)	\$ (557,457,297)	\$ (405,050,598)	\$ (436,411,770)	(853,429,615)

Financial Trend Schedule 2
Jefferson County School District, No.R-1
Changes in Net Assets/Net Position, Last Ten Fiscal Years, continued
(accrual basis of accounting)

	Fiscal Year			
	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
General revenues and other changes in net assets/ net position				
Taxes				
Local property taxes	\$ 349,115,550	\$ 355,606,853	\$ 364,385,070	\$ 365,608,757
Automotive ownership taxes	27,486,392	28,916,207	30,799,478	33,300,878
School finance act	284,144,134	296,285,316	292,098,015	291,894,387
Earnings on investments	873,530	504,048	809,442	1,180,785
Special Item	-	-	-	-
Transfers	(5,399,639)	200,000	200,000	650,000
Total governmental activities	656,219,967	681,512,424	688,292,005	692,634,807
Business-type activities:				
Earnings on investments	49,668	14,684	40,367	66,655
Transfers	5,399,639	(200,000)	(200,000)	(650,000)
Total business-type activities	5,449,307	(185,316)	(159,633)	(583,345)
Total primary government	\$ 661,669,274	\$ 681,327,108	\$ 688,132,372	\$ 692,051,462
Change in net assets/ net position				
Governmental activities	\$ 14,646,563	\$ (38,162,874)	\$ (6,706,346)	\$ (485,188,279)
Business-type activities	415,365	1,384,515	410,777	(151,057)
Total primary government	\$ 15,061,928	\$ (36,778,359)	\$ (6,295,569)	\$ (485,339,336)

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$	390,410,501	\$ 446,393,000	\$ 483,567,567	\$ 484,553,570	\$ 489,457,156	\$ 480,113,962
	38,543,552	39,646,824	39,500,224	40,389,511	36,454,553	36,998,486
	272,182,129	302,623,503	308,862,586	273,247,679	325,060,033	351,618,029
	2,503,137	10,205,724	11,818,331	355,199	(571,812)	16,947,863
	-	-	-	-	-	-
	1,350,000	700,680	(3,311,820)	(2,550,000)	150,000	(2,750,000)
	704,989,319	799,569,731	840,436,888	795,995,959	850,549,930	882,928,340
	131,422	295,703	260,133	-	-	528,307
	(1,350,000)	(700,680)	3,311,820	2,550,000	(150,000)	2,750,000
	(1,218,578)	(404,977)	3,571,953	2,550,000	(150,000)	3,278,307
\$	703,770,741	\$ 799,164,754	\$ 844,008,841	\$ 798,545,959	\$ 850,399,930	\$ 886,206,647
\$	(529,665,342)	\$ 222,738,649	\$ 287,557,218	\$ 394,309,123	\$ 413,768,602	\$ 29,490,334
	(90,264)	143,192	(1,005,674)	(813,762)	219,560	3,286,698
\$	(529,755,606)	\$ 222,881,841	\$ 286,551,544	\$ 393,495,361	\$ 413,988,162	\$ 32,777,032

Financial Trend Schedule 3
Jefferson County School District, No.R-1
Fund Balances, Governmental Funds, Last Ten Fiscal Years
(modified accrual basis of accounting)

	Fiscal Year				
	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
General fund					
Non-spendable	\$ 942,951	\$ 1,023,267	\$ 964,265	\$ 1,059,474	\$ 1,003,870
Restricted	16,494,681	17,041,991	17,756,207	17,457,866	18,633,897
Committed	2,000,000	220,000	220,000	283,080	283,080
Assigned	9,600,000	10,000,000	30,322,072	22,500,000	24,000,000
Unassigned	32,260,251	43,475,863	76,419,654	76,545,047	73,093,329
Reserved	-	-	-	-	-
Unreserved	-	-	-	-	-
Total general fund	<u>\$ 61,297,883</u>	<u>\$ 71,761,121</u>	<u>\$ 125,682,198</u>	<u>\$ 117,845,467</u>	<u>\$ 117,014,176</u>
All other governmental funds					
Non-spendable	\$ 909,314	\$ 1,000,168	\$ 953,103	\$ 972,780	\$ 2,591,430
Restricted	147,439,129	98,783,448	81,337,848	70,760,836	75,080,753
Committed	16,731,273	36,503,429	66,893,007	44,869,122	42,003,525
Assigned	9,620,670	9,458,866	10,400,102	10,612,889	10,105,412
Reserved	-	-	-	-	-
Unreserved, reported in:					
Special revenue funds	-	-	-	-	-
Total all other governmental funds	<u>\$ 174,700,386</u>	<u>\$ 145,745,911</u>	<u>\$ 159,584,060</u>	<u>\$ 127,215,627</u>	<u>\$ 129,781,120</u>

	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$	1,053,960	\$ 1,131,194	\$ 1,644,203	\$ 2,366,694	\$ 2,241,540
	20,727,895	20,855,636	19,141,453	21,237,410	23,714,716
	301,868	-	406,988	456,601	1,804,379
	31,146,763	48,127,421	40,183,329	50,120,109	27,807,845
	87,836,722	107,908,664	151,134,131	139,490,492	156,042,440
	-	-	-	-	-
	-	-	-	-	-
\$	141,067,208	\$ 178,022,915	\$ 212,510,104	\$ 213,671,306	\$ 211,610,920

\$	2,217,828	\$ 2,590,630	\$ 2,424,452	\$ 2,602,984	\$ 2,754,004
	429,423,609	325,206,403	418,901,489	267,441,177	162,507,213
	33,426,270	44,355,900	63,859,139	87,337,143	96,825,538
	11,004,435	11,571,872	11,576,599	12,179,931	12,760,124
	-	-	-	-	-
	-	-	-	-	-
\$	476,072,142	\$ 383,724,805	\$ 496,761,679	\$ 369,561,235	\$ 274,846,879

Financial Trend Schedule 4
Jefferson County School District, No.R-1
Changes in Fund Balances, Governmental Funds, Last Ten Fiscal Years
(modified accrual basis of accounting)

	Fiscal Year			
	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Revenues				
Taxes	\$ 378,048,173	\$ 380,599,789	\$ 404,560,724	\$ 398,504,536
Intergovernmental	358,175,604	372,350,762	361,029,972	354,649,323
Interest	776,697	478,408	733,117	928,828
Other	48,291,123	47,781,409	54,214,629	54,269,793
Total revenues	785,291,597	801,210,368	820,538,442	808,352,480
Expenditures				
School administration	47,722,016	47,559,947	50,360,162	53,526,362
General instruction	360,680,650	355,751,698	359,332,908	371,727,896
Special education instruction	70,387,243	68,085,954	68,966,033	71,418,326
Instructional support	68,286,176	84,015,992	84,890,534	89,265,076
Operation and maintenance	73,348,304	73,709,330	68,842,837	71,126,138
Food service operation *	-	-	-	-
Transportation	22,286,274	24,282,575	24,914,870	26,885,845
General administration	29,420,652	23,813,835	25,479,589	28,610,164
Capital outlay	55,002,104	73,515,424	51,509,990	68,922,126
Debt service				
Principal	28,395,000	29,495,000	32,265,000	33,425,000
Interest	24,704,907	22,788,423	19,851,183	18,762,960
Total expenditures	780,233,326	803,018,178	786,413,106	833,669,893
Excess of revenues over (under) expenditures	5,058,271	(1,807,810)	34,125,336	(25,317,413)
Other financing sources (uses)				
Certificates of participation proceeds	-	29,180,000	-	-
Certificate of Participation issuance	-	-	45,450,000	-
Payments to refunded certificates of participation escrow agent	-	(30,485,732)	-	-
Premium from COP issuance	-	-	2,971,858	-
Free Horizon Montessori site acquisition	-	-	-	-
General obligation Issuance	-	40,345,000	-	-
Payment to refunded escrow agent	-	(40,937,195)	-	-
Premium from GO Issuance	-	-	-	-
Transfers out	(55,823,437)	(69,854,455)	(38,228,726)	(71,032,634)
Transfers in	36,027,898	55,068,955	23,440,758	56,144,883
Total other financing sources (uses)	(19,795,539)	(16,683,427)	33,633,890	(14,887,751)
Special Item: Supplemental Retirement Contribution	-	-	-	-
Net change in fund balances	\$ (14,737,268)	\$ (18,491,237)	\$ 67,759,226	\$ (40,205,164)
Debt service as a percentage of noncapital expenditures	7.3%	7.2%	7.1%	6.8%

*Food Services became a special revenue fund in fiscal year 2018

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$	427,326,631	\$ 486,207,355	\$ 519,017,767	\$ 528,050,396	\$ 526,726,982	\$ 516,808,899
	336,455,979	392,857,120	425,417,602	415,505,389	452,257,957	478,862,320
	2,087,839	9,336,859	11,091,668	355,199	(571,812)	16,947,863
	82,144,791	72,482,620	60,861,286	35,673,300	48,873,483	101,242,238
	848,015,240	960,883,954	1,016,388,323	979,584,284	1,027,286,610	1,113,861,320
	55,972,307	64,060,854	64,458,119	65,660,490	71,919,281	72,397,905
	368,598,809	397,919,493	395,416,480	390,311,174	436,686,387	448,528,873
	72,632,209	79,906,420	81,730,277	81,987,359	87,730,639	95,003,393
	102,032,375	113,808,597	139,613,166	126,450,459	129,908,266	141,163,003
	71,672,920	80,432,452	79,072,349	83,581,776	81,564,083	121,731,905
	25,643,286	24,130,817	24,718,272	24,503,968	28,181,967	31,296,278
	26,025,233	26,932,111	27,506,608	17,707,244	25,522,791	27,874,414
	29,212,511	32,602,733	34,004,550	37,573,624	38,168,896	41,617,803
	40,075,141	82,718,228	119,686,840	208,129,577	180,582,342	130,811,827
	28,435,000	31,375,000	53,400,000	49,330,000	36,690,000	38,708,858
	20,158,118	26,643,859	32,976,749	39,749,314	37,857,539	36,539,181
	840,457,909	960,530,564	1,052,583,410	1,124,984,985	1,154,812,191	1,185,673,440
	7,557,331	353,390	(36,195,087)	(145,400,701)	(127,525,581)	(71,812,120)
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	5,585,000	-	-	-	-
	70,395,000	326,490,000	-	279,440,000	17,605,000	-
	(81,052,400)	-	-	(35,370,000)	-	-
	11,114,303	50,165,349	-	68,309,148	-	-
	(68,097,143)	(56,886,292)	(66,497,321)	(64,142,767)	(63,571,875)	(72,364,516)
	55,279,437	42,993,884	47,300,778	44,688,383	47,453,214	47,401,894
	(12,360,803)	368,347,941	(19,196,543)	292,924,764	1,486,339	(24,962,622)
	-	-	-	-	-	-
\$	(4,803,472)	\$ 368,701,331	\$ (55,391,630)	\$ 147,524,063	\$ (126,039,242)	\$ (96,774,742)
	6.1%	6.5%	9.3%	9.2%	7.6%	7.1%

Revenue Capacity Schedule 5
Jefferson County School District, No.R-1
Assessed Value and Estimated Actual Value of Taxable Property,
Last Ten Fiscal Years
(in thousands of dollars)

Fiscal Year Ended June 30	Residential Property (1)	Commercial Property (1)	Industrial Property (1)	Agriculture Property (1)	Natural Resources (1)	Public Utilities (1)
2014	4,123,082	2,024,122	554,163	33,948	4,281	316,639
2015	4,155,617	2,030,792	558,960	34,535	5,317	325,732
2016	5,053,143	2,158,609	585,936	36,956	6,062	337,378
2017	5,150,357	2,504,507	260,145	10,569	1,029	347,009
2018	5,963,504	2,886,558	294,407	15,216	5,893	367,208
2019	6,002,474	2,892,005	288,188	11,342	6,417	374,375
2020	6,644,629	3,444,260	407,217	12,684	6,310	384,166
2021	6,704,935	3,451,845	325,198	12,879	5,495	418,312
2022	7,449,490	3,367,964	459,965	12,717	5,059	430,247
2023	7,553,004	3,358,019	459,107	11,202	5,140	363,158

Source: (1) - Jefferson County Assessor annual Abstracts of Assessments
(2) - Jefferson County Assessor Certification of Value to Jefferson County School District
Note: Assessed value as per official notice from Jefferson County Assessor. (Colorado)
Revised Statutes 39-1-104, 39-1-105.

Total Taxable Assessed Value (1)	Total Direct Tax Rate	Estimated Actual Taxable Value (2)	Assessed Value as a Percentage of Actual Value
7,056,235	50.62	60,780,934	11.50
7,110,953	50.37	61,043,655	11.56
8,178,084	50.17	61,468,510	11.57
8,273,616	47.49	73,501,703	11.13
9,532,786	45.94	75,452,772	10.97
9,574,801	42.88	92,622,321	10.29
10,899,266	49.42	93,592,739	10.23
10,918,664	47.08	107,606,622	10.13
11,725,442	47.04	108,309,215	10.08
11,749,630	46.13	120,637,626	9.74

Revenue Capacity Schedule 6
Jefferson County School District, No.R-1
Direct and Overlapping Property Tax Rates,
Last Ten Fiscal Years
(rate per \$1,000 of assessed value)

Fiscal Year	School District Rates			Overlapping Rates	
	General Fund	Debt		Jefferson County	Broomfield County
		Service Fund	Total		
2014	42.88	7.49	50.37	25.85	26.72
2015	42.68	7.49	50.17	25.85	26.72
2016	40.74	6.75	47.49	24.21	26.72
2017	40.19	5.75	45.94	24.71	26.72
2018	38.33	4.55	42.88	22.42	26.72
2019	42.03	7.38	49.41	23.74	26.72
2020	40.33	6.74	47.07	23.33	26.72
2021	40.62	6.42	47.04	24.58	26.72
2022	40.03	5.78	45.81	26.24	26.72
2023	40.22	5.91	46.13	26.98	28.97

Source: Jefferson County and Broomfield Assessor annual Abstracts of Assessments

Note: The District's property tax rate may be increased only by a majority vote of the county's residents. Rates for debt service are set based on each year's requirements for bonds authorized by a majority vote of the county's residents.
The Special Revenue Fund and the Capital Project Funds have been included in the General Fund.

Revenue Capacity Schedule 7
Jefferson County School District, No.R-1
Principal Property Tax Payers
Most Recent Full Calendar Year and Nine Years Ago

Taxpayer	2022			2013		
	Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value
Public Service Co of Colorado	\$ 234,454,800	1	2.0	\$ 185,912,070	1	2.6
Lockheed Martin Corporation	86,815,419	2	0.7	23,173,430	7	0.3
Martin Marietta Corporation	67,498,350	3	0.6	29,675,410	5	0.4
MillerCoors USA LLC	59,442,828	4	0.5	122,597,401	2	1.7
Colorado Mills Mall Limited Partnership	36,623,784	5	0.3	31,320,000	4	0.4
Qwest Corp	35,892,500	6	0.3	58,407,500	3	0.8
Kore Westmoor Center Inc	32,446,244	7	0.3			
B33 Belmar II LLC	31,584,833	8	0.3			
MillerCoors LLC	27,774,882	9	0.2			
Coorstek Inc	26,797,800	10	0.2			
Ball Metal Beverage Container Corp				29,190,528	6	0.4
WalMart Real Estate Business				19,891,970	8	0.3
Plains End LLC				17,139,200	9	0.2
Southwest Denver Land LLC				16,586,550	10	0.2
Total	<u>\$ 639,331,440</u>		<u>5.5</u>	<u>\$ 533,894,059</u>		<u>7.3</u>

Source: Jefferson County, Colorado ACFR 2022

Revenue Capacity Schedule 8
Jefferson County School District, No.R-1
Property Tax Levies and Collections
Last Ten Fiscal Periods

Fiscal Year	Total Tax Levy	Current Tax Collections	Percent of Levy Collected	Delinquent Tax Collected	(1) Total Tax Collections	% of Total Tax Collected to Tax Levy
2014	353,214,798	336,584,984	95.3	13,640,227	350,225,211	99.2
2015	354,248,674	334,475,473	94.4	16,862,479	351,337,952	99.2
2016	386,006,577	381,122,906	98.7	2,850,569	383,973,475	99.5
2017	377,095,980	373,599,439	99.1	2,395,487	375,994,926	99.7
2018	403,710,867	398,317,453	98.7	1,772,059	400,089,512	99.1
2019	466,776,335	459,062,691	98.3	1,216,768	460,279,459	98.6
2020	504,273,568	491,347,647	97.4	2,722,184	494,069,831	98.0
2021	503,313,343	495,905,383	98.5	6,712,994	502,618,377	99.9
2022	538,572,204	532,350,529	98.8	3,179,670	535,530,199	99.4
2023	530,451,391	523,736,446	98.7	2,514,637	526,251,083	99.2

Notes: (1) Includes General and Debt Service Funds

Assessments : Jefferson County assesses and collects all District property taxes charging a collection fee of .5 percent of the gross taxes collected.

Taxes Due: General property taxes are due January 1 of each year. The first half is due on and becomes delinquent after the last day of February and the second half is due on June 15 and becomes delinquent after July 31. If the entire amount of the tax is paid at one time on or before April 30, no interest will be charged on the first half.

Delinquent Taxes and Tax Sales: Delinquent general property taxes are advertised and subject to distraint, seizure, and sale after delinquent dates. When real estate is sold for taxes, the tax, plus interest, advertising, and certificate fees, draw interest from the date of the sale.

Delinquent Taxes Outstanding: The District's delinquent tax payments are not received based upon tax year; therefore, delinquent taxes outstanding by tax year are not readily available. After the sale, real estate may be redeemed at any time within three years from the date of sale or at any time before a tax deed is issued.

Debt Capacity Schedule 9
Jefferson County School District, No.R-1
Ratios of Outstanding Debt by Type
Last Ten Fiscal Periods

Fiscal Year	Governmental Activities			Ratio of Net Debt to Assessed Value (a)	Net Debt Per Capita	Population	Percentage of Personal Income
	General Obligation Bonds	Certificates of Participation	Total Primary Government				
2014	526,628,634	28,580,000	555,208,634	7.9%	1,010	549,643	2.1
2015	492,857,215	29,180,000	522,037,215	7.3%	934	558,896	2.1
2016	457,333,067	75,366,858	532,699,925	6.5%	943	565,106	1.7
2017	421,157,155	72,782,384	493,939,539	6.0%	864	571,775	1.5
2018	387,711,708	70,205,212	457,916,920	4.8%	791	578,627	1.4
2019	730,629,404	71,671,039	802,300,443	8.4%	1,384	579,631	2.3
2020	678,951,035	61,872,962	740,823,997	6.8%	1,270	583,105	2.1
2021	933,981,816	57,576,169	991,557,985	9.1%	1,696	584,725	2.5
2022	890,364,693	70,770,850	961,135,543	8.0%	1,649	582,978	2.2
2023	845,712,673	65,860,669	911,573,342	7.8%	1,570	580,774	1.9

Note: Details regarding the District's outstanding debt can be found in the notes to statements. General obligation bonds and certificates of participation are both repaid from property tax revenue.

(a) See schedule 5 for taxable property value data.

Debt Capacity Schedule 10
Jefferson County School District, No.R-1
Ratios of Net General Bonded Debt Outstanding and Legal Debt Margin
Last Ten Fiscal Periods

	Fiscal Year			
	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
General bonded debt outstanding				
General obligation debt	473,965,000	447,370,000	457,333,066	421,157,155
Percentage of estimated property value (a)	0.8%	0.7%	0.6%	0.6%
Per capita (b)	862	800	809	737
Less: Amounts set aside to repay general debt	<u>(54,882,086)</u>	<u>(59,372,593)</u>	<u>(62,973,258)</u>	<u>(61,217,378)</u>
Total net debt applicable to debt limit	419,082,914	387,997,407	394,359,808	359,939,777
Legal debt limit (c)	1,402,508,676	1,412,333,992	1,625,735,787	1,641,653,338
Legal debt margin (d)	<u>984,412,410</u>	<u>1,023,660,242</u>	<u>1,272,250,462</u>	<u>1,317,311,485</u>
Legal debt margin as a percentage of the debt limit	70.2%	72.5%	78.3%	80.2%

Note: Details regarding the District's outstanding debt can be found in the notes to the financial statements.

The debt reflected is all direct and there is no overlapping debt to display.

(a) Property value data can be found in Schedule 5: Taxable Assessed and Estimated Full Value of Property

(b) Population data can be found in Schedule 9: Ratios of Outstanding Debt by type.

(c) Colorado Revised Statue 22-42-104 limits the district's available borrowing to no more than 20% of the assessed value of property.

(d) The legal debt margin is the district's available borrowing authority calculated by subtracting the net debt applicable to the legal debt from the debt limit.

<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	2023
387,711,708	730,629,404	678,951,035	933,981,816	890,364,693	845,712,673
0.4%	0.8%	0.6%	0.9%	0.7%	0.7%
670	1,261	1,164	1,597	1,527	1,456
(60,776,013)	(78,455,899)	(76,229,428)	(66,023,467)	(66,079,128)	(66,623,850)
326,935,695	652,173,505	602,721,607	867,958,349	824,285,565	779,088,823
1,883,067,622	1,889,170,854	2,142,426,206	2,140,028,669	2,351,432,956	2,299,661,375
1,586,056,654	1,311,373,222	1,605,512,713	1,404,290,176	1,648,179,463	1,521,540,970
84.2%	69.4%	74.9%	65.6%	70.1%	66.2%

Demographic and Economic Information Schedule 11
Jefferson County School District, No. R-1
Demographic and Economic Statistics
Last Ten Calendar Years

Year	Population	Personal Income (thousands of dollars)	Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2013	551,411	26,077,248	47,292	41	86,009	6.3
2014	558,610	28,630,911	51,254	41	86,574	4.5
2015	564,619	30,975,333	54,861	41	86,731	3.5
2016	571,711	32,230,590	56,376	41	86,361	3.0
2017	578,627	33,536,735	57,959	41	86,130	2.6
2018	579,631	37,370,270	64,473	42	84,631	3.0
2019	583,105	39,025,390	66,927	42	84,061	2.5
2020	584,725	40,361,034	69,026	41	80,098	7.1
2021	582,978	41,885,925	71,848	42	78,488	5.0
2022	580,774	46,674,795	80,367	42	77,092	3.0

Source: Jefferson County, Colorado ACFR 2022

Demographic and Economic Information Schedule 12
Jefferson County School District, No. R-1
Principal Employers
Current Year and Nine Years Ago

Employer	2022			2013		
	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
Lockheed Martin Space Systems	7,000	1	2.0	4,970	2	2.4
Ball Corporation	3,330	2	0.9	1,940	5	0.9
National Renewable Energy Laboratory	3,227	3	0.9	2,310	3	1.1
Lutheran Medical Center	2,310	4	0.6	1,630	6	0.8
Molson Coors Beverage Company	2,160	5	0.6	2,230	4	1.1
St. Anthony Hospital	2,050	6	0.5	1,160	8	0.6
Terumo BCT	1,990	7	0.5	1,540	7	0.7
First Bank Holding Co. of Colorado	1,670	8	0.4	950	10	0.5
CoorsTek	1,100	9	0.3	1,100	9	0.5
Trimble, Inc.	1,000	10	0.2			
Denver Federal Center				6,200	1	3.0

Source: Jefferson County Economic Development Corporation

Note: Numbers reflect employees in Jefferson County only. State/local government agencies not included.

Operating Information Schedule 13
Jefferson County School District, No. R-1
Full-time Equivalent District Employees by Category with Hourly FTE's
Last Ten Fiscal Years

Employee Category	As of June 30						
	2014	2015	2016	2017	2018	2019	2020
Administrative services							
Superintendent	0	1	1	1	1	1	1
Chief Academic Officer	0	0	0	0	0	0	0
Chief Operating Officer	0	0	0	0	0	0	0
Chief Information Officer	0	0	0	0	0	0	0
Chief Technology Officer	1	0	0	0	0	0	0
Chief Financial Officer	0	0	0	0	0	0	0
Chief Officer	5	8	9	10	10	11	11
Executive Director	18	11	11	14	12	15	16
Principal	142	142	138	140	137	137	136
Director/Assistant Director	63	69	74	73	79	81	82
Assistant Principal	131	131	129	152	152	155	165
Community Superintendent	0	0	0	0	0	0	0
Manager/Supervisor	63	62	63	68	72	80	82
Technical Specialist	95	111	112	122	122	134	139
Resource Specialist	1	1	1	1	2	1	0
Coordinator - Administrative	10	14	17	22	30	43	41
Administrator	11	14	16	13	18	14	16
Food Service Coordinator	8	8	7	5	4	4	3
Administrative Assistant	9	13	14	12	13	14	12
School Business Manager	0	0	0	0	0	0	10
Investigator	2	2	2	2	2	2	2
Total administrative services	559	587	594	635	654	692	716
Licensed services							
Dean	0	2	12	13	17	35	33
Teacher	4,372	4,341	4,316	4,329	4,308	4,338	4,335
Counselor	143	154	154	187	187	215	259
Teacher Librarian	116	114	111	113	114	111	104
Coordinator	17	18	14	15	13	14	18
Resource Teachers	72	87	125	107	92	91	94
Instructional Coach	129	130	126	126	131	140	132
Physical Therapists	12	12	12	13	12	12	12
Occupational Therapists	29	26	29	29	30	30	31
Nurse	48	49	48	45	52	58	70
Psychologist	60	48	52	51	52	51	51
Social Worker	70	75	80	88	93	98	95
Audiologist	5	5	5	5	5	4	5
Speech Therapist	117	115	119	118	117	120	126
Certificated - Hourly	19	18	22	27	43	18	14
Total licensed services	5,209	5,194	5,225	5,266	5,266	5,335	5,379
Support services							
Director/Assistant Director - Preschool	49	50	52	59	48	38	28
Supervisor	1	1	1	1	1	0	0
Technical Specialist/Coordinator Classified	8	8	10	6	6	8	9
Accountant	2	1	1	1	1	1	1
Accounts Receivable	0	1	0	2	0	0	0
Specialist/Technicians - Classified	309	312	329	338	334	325	327
Buyer/Buyer Assistant	5	4	5	5	4	4	5
Transportation Trainer	5	5	5	5	5	5	5
Group Leader	14	15	15	14	12	14	15
School Secretary	331	329	329	339	343	346	335
Secretary/Clerk	32	30	36	31	32	36	36
Paraprofessional/Para-Educator	1,098	1,127	1,136	1,127	1,132	1,101	1,151
Special Interpreter/Tutor	64	62	72	77	77	79	73
Clinic Aides	79	83	82	114	112	112	124
Trade Technician	163	167	174	168	167	171	161
Food Equipment Repair Assistant	2	2	2	2	2	3	3
Bus Driver	234	219	225	230	225	214	202
Printing Equipment Operator	2	2	2	2	2	2	2
Custodian	456	453	446	456	445	440	461
Campus Supervisor	66	67	70	66	71	72	75
Security Officer/Alarm Monitors	17	20	19	25	27	29	34
Food Service/Satellite Manager	123	119	117	117	124	125	122
Food Service Hourly Worker	157	150	146	144	142	152	147
Warehouse Worker	14	15	14	15	15	14	12
Classified/Certificated Hourly	181	164	192	202	199	188	207
Total Support Services	3,412	3,406	3,480	3,546	3,526	3,479	3,535
Grand total	9,180	9,187	9,299	9,447	9,446	9,506	9,630

Source: Jefferson County Schools employee management analysis.

Note: Staffing information prior to 2010 is not available at this level of detail.

<u>2021</u>	<u>2022</u>	2023
2	2	2
0	0	0
0	0	0
0	0	0
0	0	0
0	0	0
9	8	10
18	18	19
137	137	135
75	75	78
163	165	155
0	0	0
80	76	84
139	117	121
0	0	0
39	45	47
15	12	14
4	4	-
12	13	17
14	22	36
2	1	1
709	695	718

25	34	35
4,264	4,302	4,161
267	275	272
105	106	99
17	17	20
89	86	93
116	125	119
12	12	12
31	31	31
74	63	72
55	56	47
93	85	101
5	5	5
120	118	123
8	8	26
5,281	5,323	5,216

17	16	14
0	0	0
8	12	10
1	1	1
0	0	0
297	298	312
5	4	4
5	5	6
16	15	16
326	311	287
33	17	14
989	997	996
64	55	102
122	114	110
156	160	148
2	2	3
197	175	175
2	2	2
438	406	415
70	75	81
31	28	31
124	118	125
119	146	137
10	11	13
216	244	248
3,248	3,212	3,249
9,238	9,230	9,183

Operating Information Schedule 14
Jefferson County School District, No. R-1
Operating Statistics
Last Ten Fiscal Years

Fiscal Year	Expenditures (1)	Enrollment (2)	Cost per Pupil	Percentage Change	Teaching Staff (3)	Pupil Teacher Ratio	Graduation Rate (2)
2014	633,048,988	78,417	8,073	2.6%	4,372	17.94	82.9
2015	647,540,353	78,492	8,250	2.2%	4,341	18.08	82.9
2016	630,595,087	77,699	8,116	-1.6%	4,316	18.00	82.8
2017	693,979,445	76,897	9,025	11.2%	4,329	17.76	83.5
2018	704,980,883	76,367	9,231	2.3%	4,308	17.73	85.3
2019	758,562,376	75,579	10,037	8.7%	4,338	17.42	85.3
2020	778,312,072	74,874	10,395	3.6%	4,335	17.27	84.8
2021	739,568,558	71,006	10,416	0.2%	4,264	16.65	85.8
2022	826,836,374	69,528	11,892	14.2%	4,302	16.16	84.9
2023	896,878,596	67,877	13,213	11.1%	4,161	16.31	*

(1) Expenses and transfers from Statement of Revenues, Expenditures and Changes in Fund Balance for General Fund.

(2) Enrollment data report does not include charter schools.

(3) From the Jefferson County Schools employee management analysis 4th quarter report. Full time equivalent teaching st

*Not available

Operating Information Schedule 15
Jefferson County School District, No. R-1
School Building Information
Last Ten Fiscal Years

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Elementary/Pre-K campuses	99	99	100	99	99	98	98	97	92	91
Total square feet	4,583,299	4,579,989	4,746,203	4,714,483	4,824,248	4,775,087	4,768,127	4,751,082	4,748,432	4,771,544
Total program capacity	43,408	43,408	43,013	44,600	45,507	45,194	44,970	44,717	47,814	47,647
Enrollment	40,670	40,652	40,017	39,371	38,837	35,463	34,250	30,806	29,944	29,633
Middle school campuses	19	19	17	17	17	17	17	17	17	17
Total square feet	2,037,237	2,037,237	1,817,299	1,817,299	1,817,299	1,856,465	1,898,936	1,893,210	1,917,803	1,921,361
Total program capacity	15,786	15,786	15,786	14,199	14,199	15,039	15,907	16,006	16,420	16,185
Enrollment	10,757	10,745	10,060	10,052	9,986	12,224	12,707	12,075	11,241	10,728
High school campuses	17	17	17	17	17	17	17	17	17	17
Total square feet	3,692,597	3,692,597	3,724,284	3,724,284	3,724,284	3,724,309	3,724,307	3,733,247	3,796,206	3,775,334
Total program capacity	29,764	29,764	29,835	29,835	29,835	29,835	29,835	29,538	27,260	30,349
Enrollment	22,959	22,935	23,589	23,388	23,496	23,062	23,075	23,022	22,098	21,744
Option schools/Innovation	15	15	17	17	17	18	17	18	18	17
Total square feet	930,932	907,020	956,482	956,481	952,978	1,006,690	980,287	1,022,772	1,078,566	1,106,308
Total program capacity	5,868	5,868	6,344	6,344	6,277	6,862	6,527	7,211	8,302	8,802
Enrollment	4,031	4,160	4,033	4,086	4,048	4,830	4,842	5,103	6,245	5,772
Charter schools	16	16	17	18	18	16	16	16	16	16
Enrollment	7,592	8,082	9,032	9,464	9,763	9,052	9,187	9,092	8,960	9,215
Support facilities										
Total square feet	493,488	493,488	493,488	525,595	527,123	559,068	656,871	659,081	695,469	694,198

Sources: Jefferson County Schools Enrollment Data
Jefferson County Schools Facilities Conditions Assessment Report

Operating Information Schedule 16
Jefferson County School District, No. R-1
Certificated staff Data - Number of certificated staff by salary level with average salaries
Last Ten Fiscal Years

Fiscal Year	Non-Degree Vocational	Bachelor's Degree	Master's or Higher Level Degree	Salary Ranges	Average Salary
2014	17	2,109	3,173	33,616 to 94,562	57,900
2015	16	1,417	3,877	38,000 to 91,787	57,800
2016	16	1,518	3,834	38,000 to 91,819	57,400
2017	16	1,291	4,058	38,000 to 91,819	58,000
2018	19	1,514	3,855	38,000 to 90,862	58,800
2019	20	1,384	4,058	40,989 to 93,271	60,800
2020	19	1,382	4,100	42,853 to 107,004	73,200
2021	19	1,454	4,189	42,014 to 90,696	72,300
2022	18	1,271	4,118	43,274 to 93,417	77,100
2023	17	1,234	3,702	50,000 to 108,225	83,800

Source: Jefferson County Schools human resources and budget departments.

Note: Licensed staff includes teachers, library media specialists, counselors, psychologists, nurses, occupational therapists, physical therapists and other specialists. The data shown is by head count of employees within each level.

Colorado Department of Education Auditor's Electronic Financial Data Integrity Check Figures

The Auditor's Electronic Financial Data Integrity Check Figures is a fiscal year report of each fund according to the provisions of section 22-44-204(3), Colorado Revised Statutes (C.R.S.), concerning the use of the Financial Policies and Procedures Handbook adopted by the State Board of Education. C.R.S. 29-1-603



Colorado Department of Education

Auditors Integrity Report

District: 1420 - Jefferson County R-1

Fiscal Year 2022-23

Colorado School District/BOCES

Revenues, Expenditures, & Fund Balance by Fund

Fund Type & Number	Beg Fund Balance & Prior Per Adj (6880*)	1000 - 5999 Total Revenues & Other Sources	0001-0999 Total Expenditures & Other Uses	6700-6799 & Prior Per Adj (6880*) Ending Fund Balance
Governmental	+		-	=
10 General Fund	213,671,088	822,453,684	824,513,852	211,610,920
18 Risk Mgmt Sub-Fund of General Fund	0	0	0	0
19 Colorado Preschool Program Fund	0	0	0	0
Sub- Total	213,671,088	822,453,684	824,513,852	211,610,920
11 Charter School Fund	59,609,923	114,824,692	122,325,830	52,108,785
20,26-29 Special Revenue Fund	0	0	0	0
06 Supplemental Cap Const, Tech, Main. Fund	0	0	0	0
07 Total Program Reserve Fund	0	0	0	0
21 Food Service Spec Revenue Fund	12,140,078	30,279,088	31,296,252	11,122,914
22 Govt Designated-Purpose Grants Fund	13,373,571	80,418,479	76,734,025	17,058,025
23 Pupil Activity Special Revenue Fund	13,057,220	22,462,100	22,479,927	13,039,393
25 Transportation Fund	802,297	28,480,109	27,794,596	1,487,811
31 Bond Redemption Fund	66,781,830	68,816,194	68,005,758	67,592,267
39 Certificate of Participation (COP) Debt Service Fund	0	0	0	0
41 Building Fund	157,981,093	3,656,645	111,426,500	50,211,238
42 Special Building Fund	0	0	0	0
43 Capital Reserve Capital Projects Fund	105,424,474	32,332,805	23,422,048	114,335,231
46 Supplemental Cap Const, Tech, Main Fund	0	0	0	0
Totals	642,841,574	1,203,723,798	1,307,998,788	538,566,584
Proprietary				
50 Other Enterprise Funds	9,543,001	22,719,316	19,432,779	12,829,538
64 (63) Risk-Related Activity Fund	1,534,537	15,878,279	14,538,038	2,874,777
60,65-69 Other Internal Service Funds	23,484,326	11,210,244	9,136,959	25,557,611
Totals	34,561,864	49,807,838	43,107,777	41,261,926
Fiduciary				
70 Other Trust and Agency Funds	0	0	0	0
72 Private Purpose Trust Fund	0	0	0	0
73 Agency Fund	0	0	0	0
74 Pupil Activity Agency Fund	0	0	0	0
79 GASB 34:Permanent Fund	0	0	0	0
85 Foundations	0	0	0	0
Totals	0	0	0	0

FINAL



Colorado Department of Education
Bolded Balance Sheet Report
District: 1420 - Jefferson County R-1
Fiscal Year 2022-23
Colorado School District/BOCES

Governmental

Proprietary

Fiduciary

ASSETS	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Total Program Reserve Fund 07	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45,47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk- Related Activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85	Totals
Cash and Investments (8100-8104,8111)	293,608,865	59,695,510	0	18,511,714	0	0	10,865,810	65,898,156	191,088,617	0	14,150,502	3,661,973	52,921,938	0	0	710,403,085
Cash with Fiscal Agent (8105)	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Taxes Receivable (8121,8122)	10,991,962	0	0	0	0	0	0	1,720,051	0	0	0	0	0	0	0	12,712,013
Interfund Loans Receivable (8131,8132)	0	0	0	0	0	0	0	0	6,286,697	0	0	0	0	0	0	6,286,697
Intergovernmental Accounts Rec (8141)	0	0	0	0	0	0	1,341,360	0	0	0	0	0	0	0	0	1,341,360
Grants Accounts Receivable (8142)	0	0	0	22,619,833	0	0	0	0	0	0	0	0	0	0	0	22,619,833
Other Receivables (8151-8154,8161)	7,609,421	641,287	0	409,435	0	0	16,721	463,293	108,059	0	0	532,403	81,993	0	0	9,862,612
Inventories (8171,8172,8173)	1,248,000	2,440	0	1,046,684	0	0	1,230,596	0	0	0	382,556	0	223,274	0	0	4,133,550
Prepaid Expenses 8181,8182)	993,540	0	0	476,724	0	0	0	0	0	0	0	6,308,385	4,012,340	0	0	11,790,989
Other Current Assets (8191-8194,8199)	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Machinery and Equipment (8241,8242,8251)	0	0	0	0	0	0	0	0	0	0	1,040,554	53,793	6,825,599	0	0	7,919,946
Total Assets	314,451,788	60,339,237	0	43,064,390	0	0	13,454,487	68,081,500	197,483,373	0	15,573,612	10,556,554	64,065,144	0	0	787,070,085

	Governmental					Proprietary					Fiduciary					
LIABILITIES & FUND EQUITY																
LIABILITIES	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Total Program Reserve Fund 07	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45, 47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk- Related Activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85	Totals
Interfund Payables (7401,7402)	0	0	0	0	0	0	0	0	6,286,697	0	0	0	0	0	0	6,286,697
Other Payables (7421-7423)	7,189,608	4,107,898	0	2,282,332	0	0	394,137	0	26,351,740	0	257,914	239,314	1,616,324	0	0	42,439,267
Accrued Expenses (7461)	92,993,058	3,967,887	0	8,949,184	0	0	1,135,171	0	298,467	0	1,768,368	69,111	2,093,181	0	0	111,274,427
Payroll Ded. and Withholdings (7471-7473)	0	0	0	0	0	0	0	0	0	0	0	0	30,124,587	0	0	30,124,587
Unearned Revenue (7481)	27,705	154,667	0	2,000	0	0	802,265	0	0	0	313,719	0	124,724	0	0	1,425,080
Grants Deferred Revenue (7482)	0	0	0	245,645	0	0	0	0	0	0	0	0	0	0	0	245,645
Other Current Liabilities (7491,7492,7499)	0	0	0	0	0	0	0	0	0	0	0	7,357,560	1,562,600	0	0	8,920,160
Compensated Absences (7541)	0	0	0	0	0	0	0	0	0	0	404,073	15,792	2,986,117	0	0	3,405,982
Deferred Inflow (7800)	2,630,497	0	0	0	0	0	0	489,233	0	0	0	0	0	0	0	3,119,730
Total Liabilities	102,840,868	8,230,452	0	11,479,161	0	0	2,331,573	489,233	32,936,904	0	2,744,074	7,681,777	38,507,533	0	0	207,241,575

	Governmental						Proprietary					Fiduciary				
FUND EQUITY	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Total Program Reserve Fund 07	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45, 47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk- Related Activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85	Totals
Non-spendable Fund Balance 6710	2,241,540	2,440	0	1,523,408	0	0	1,230,596	0	0	0	0	0	0	0	0	4,997,984
Restricted Fund Balance 6720	0	13,685,375	0	16,627,294	0	0	8,953,430	67,592,267	67,018,269	0	0	0	0	0	0	173,876,635
TABOR 3% Emergency Reserve 6721	23,714,716	2,815,462	0	674,403	0	0	938,888	0	702,662	0	582,980	438,509	1,695,271	0	0	31,562,891
TABOR Multi-Year 6722	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
District Emergency Reserve (letter of credit or real estate) 6723	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Colorado Preschool Program (CPP) Reserve 6724	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Full-Day Kindergarten Reserve 6725	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Risk-Related / Restricted Capital Reserve 6726	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
BEST Capital Reserve 6727	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Total Program Reserve 6728	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Committed Fund Balance 6750	1,804,379	0	0	0	0	0	0	0	96,825,538	0	0	0	0	0	0	98,629,917
Assigned Fund Balance 6760	27,807,845	0	0	11,995,912	0	0	0	0	0	0	0	0	0	0	0	39,803,757
Unassigned Fund Balance 6770	156,042,440	35,605,508	0	764,212	0	0	0	0	0	0	0	0	0	0	0	192,412,160
Invested in Capital Assets, Net of Related Debt 6790	0	0	0	0	0	0	0	0	0	0	1,040,554	53,793	6,825,599	0	0	7,919,946
Restricted Net Assets 6791	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Unrestricted Net Assets 6792	0	0	0	0	0	0	0	0	0	0	11,206,004	2,382,475	17,036,741	0	0	30,625,220
Prior Period Adjustment 6880	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Total Fund Equity	211,610,920	52,108,785	0	31,585,229	0	0	11,122,914	67,592,267	164,546,469	0	12,829,538	2,874,777	25,557,611	0	0	579,828,510
	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Total Program Reserve Fund 07	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45, 47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk- Related Activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85	Totals
Total Liabilities & Fund Equity	314,451,788	60,339,237	0	43,064,390	0	0	13,454,487	68,081,500	197,483,373	0	15,573,612	10,556,554	64,065,144	0	0	787,070,085
	General Funds 10,12-18	Charter School Fund 11	Preschool Fund 19	Special Revenue Funds 20, 22-29	Supplemental Cap Const Fund 06	Total Program Reserve Fund 07	Food Service Special Revenue Fund 21	Debt Service Funds 30-39	Capital Projects Funds 40-45, 47-49	Supplemental Cap Const Fund 46	Other Enterprise Funds 50, 52-59	Risk related activity Funds 63-64	Other Internal Service Funds 60	Trust & Agency Funds 70-79	Foundations Fund 85	
For Each Fund Type: Do Assets=Liability+Fund Equity	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes

This page intentionally blank

Single Audit

The Single Audit Act Amendments of 1996 mandate independent financial and compliance audits of federal award programs. In addition to the required independent auditor's reports, the schedule of expenditures of federal awards and summary of findings and questioned costs are provided to support the requirements for compliance with Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.

This page intentionally blank

JEFFERSON COUNTY SCHOOL DISTRICT, NO. R-1
Single Audit
Fiscal Year Ended June 30, 2023

Table of Contents

	<u>Page</u>
Schedule of Expenditures of Federal Awards	159
Notes to Schedule of Expenditures of Federal Awards	160
Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Performed in Accordance with Government Auditing Standards.	163
Independent Auditors' Report on Compliance for each major Federal Program and Report on Internal Control over Compliance Required by the Uniform Guidance.. ..	165
Schedule of Findings and Questioned Costs	168

This page intentionally blank

Schedule of Expenditures of Federal Awards

Jefferson County School District, No. R-1
Schedule of Expenditures of Federal Awards
Year Ended June 30, 2023

Federal Grantor/Pass-through Grantor/Program Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Expenditures
<u>U.S. Department of Agriculture</u>			
Passed through Colorado Department of Human Services			
Child Nutrition Cluster			
Donated Commodities: June 30, 2023	10.555	51 2008008000 4010	\$ 2,364,420
Passed through Colorado Department of Education			
National School Breakfast Program	10.553	4553	1,752,222
National School Lunch Program	10.555	4555	9,503,669
Supply Chain Assistance	10.555	6555	1,491,065
Summer Food Service Program for Children	10.559	4559	88,894
Fresh Fruit and Vegetable Program	10.582	4582	273,215
Total Child Nutrition Cluster			15,473,485
Child Nutrition Discretionary Grants Limited Availability	10.579	5579	65,108
COVID-19 Pandemic EBT Administrative Costs	10.649	4649	5,950
U.S. Department of Agriculture subtotal			15,544,543
<u>U.S. Department of the Treasury</u>			
Passed through Colorado Department of Education			
COVID-19 CSLFRF Behavioral Health Care – Improve School Safety	21.027	5127	64,860
U.S. Department of the Treasury subtotal			64,860
<u>Institute of Museum and Library Services</u>			
Passed through Colorado Department of Education			
Grants to States	45.310	7310	44,460
Institute of Museum and Library Services subtotal			44,460
<u>U.S. Department of Education</u>			
Direct			
Title VI – Indian education-formula grants to LEA and tribal schools	84.060a	4060	80,717
Total direct			80,717
Passed through Colorado Department of Education			
Special Education Cluster			
Special Education Grants to States	84.027	4027/5027	15,633,609
Special Education _Preschool Grants	84.173	4173	524,404
COVID-19 Special Education Grants to States	84.027X	6027	2,599,978
COVID-19 Special Education _Preschool Grants	84.173X	6173	80,196
Total Special Education Cluster			18,838,187

Jefferson County School District, No. R-1
Schedule of Expenditures of Federal Awards (continued)
Year Ended June 30, 2023

Federal Grantor/Pass-through Grantor/Program Title	Federal Assistance Listing Number	Pass-through Entity Identifying Number	Expenditures
Adult Education - Basic Grants to States	84.002	5002/6002	306,031
Title I grants to local education agencies	84.010A	4010/5010/7010	10,581,251
Twenty-First Century Community Learning	84.287	5287	579,736
English Language Acquisition Grants	84.365A	4365	392,636
Improving Teacher Quality State Grants	84.367A	4367	1,824,337
Title IV-A – Student Support and Academic Enrichment	84.424A	4424	656,591
COVID-19 Elementary and Secondary School Emergency Relief (ESSER I)	84.425D	4425/5425	44,000
COVID-19 Elementary and Secondary School Emergency Relief (ESSER II)	84.425D	4420	183,817
COVID-19 Elementary and Secondary School Emergency Relief (ESSER III)	84.425U	4414/9414	22,672,352
COVID-19 ESSER II CRSSA 9.5% State Set-Aside 21STCCLC	84.425D	4413	439,648
COVID-19 ARP ESSER III 9.5% State Set-Aside Supplemental	84.425U	4418	5,975
COVID-19 ESSER II CRSSA 9.5% Set Aside -Supplemental	84.425D	4419	47,541
COVID-19 ESSER II CRSSA 9.5% State Set-Aside, Education Workforce Program	84.425D	4430	104,815
COVID-19 ESSER III ARP 9.5% State Set-Aside, Curricula Materials Grant	84.425U	4431	47,221
COVID-19 ESSER III ARPA 9.5% State Set-Aside, EASI District Learning Cohort	84.425U	4434	104,279
COVID-19 ESSER III ARP 9.5% State Set-Aside, Early-Service Educator Mentoring Program	84.425U	4436	191,724
COVID-19 ARP ESSER III State Set-Aside EASI	84.425D	4437	12,024
COVID-19 ARP ESSER III Expanded Learning Opportunity – Summer	84.425U	4438	30,651
COVID-19 ARP ESSER III Expanded Learning Opportunity – Afterschool	84.425U	4449	69,020
COVID-19 ESSER I State Set-Aside Expanded Learning Opportunities – 21st CCLC	84.425D	5625	12,355
COVID-19 ARP Homeless Children and Youth	84.425W	8425	123,616
Passed through Colorado Governor's Office			
COVID-19 Governor's Emergency Education Relief Fund – Bright Spot Award	84.425R	6427	78,312
Passed through Colorado Community College and Occupational: Educational			
Career and Technical Education - Basic Grants to States	84.048a	4048	469,560
U.S. Department of Education subtotal			57,896,396
<u>U.S. Department of Health and Human Services</u>			
Passed through Jefferson County Human Services			
Temporary Assistance for Needy Families (TANF)	93.558	8558	22,743
Passed through Colorado Department of Public Health and the Environment			
COVID-19 Epidemiology and Laboratory Capacity for Infectious Diseases	93.323	7323	(143)
Passed through Colorado Department of Human Services			
Refugee and Entrant Assistance State Programs_Administered Programs	93.566	8566	78,362
Colorado State Opioid Response Grant	93.788	7788	51,567
Passed through Colorado Department of Public Health and the Environment			
Public Health Emergency Response: Cooperative Agreement for			
Emergency Response: Public Health Crisis Response	93.354	7354	277,120
Passed through Colorado Department of Education			
Improving Student Health And Academic Achievement Through Nutrition, Physical			
Activity and the Management of Chronic Conditions in Schools	93.981	7981	1,730
U.S. Department of Health and Human Services subtotal			431,379
Total expenditures of federal awards			\$ 73,981,638

Jefferson County School District, No. R-1
Notes to the Schedule of Expenditures of Federal Awards
Year Ended June 30, 2023

Note 1: Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Jefferson County School District, No. R-1 (the District) under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position or cash flows of the District. Therefore, some amounts presented in this schedule may differ from amounts presented in or used in the preparation of the basic financial statements.

Note 2: Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

Note 3: Indirect Cost Rate

The District has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

Note 4: Subrecipients

For the year ended June 30, 2023, the District did not pass through any federal grant awards to subrecipients.

Note 5: Non-cash Programs (Commodities)

Commodities donated to the District by the U.S. Department of Agriculture (USDA) of \$2,364,420 are valued based on the USDA's donated commodity price list. These are shown as part of the National School Lunch Program (10.555).

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Independent Auditor's Report

Board of Education
Jefferson County School District No. R-1
Golden, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Jefferson County School District No. R-1 (the District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated January 31, 2024, which contained an emphasis of a matter paragraph for a change in accounting principle.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2023-01 and 2023-02, that we consider to be significant deficiencies.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Jefferson County School District No. R-1's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

FORVIS, LLP

Denver, Colorado
January 31, 2024

Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance

Independent Auditor's Report

Board of Education
Jefferson County School District No. R-1
Golden, Colorado

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Jefferson County School District No. R-1's (the District) compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2023. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Board of Education
Jefferson County School District No. R-1

Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

FORVIS, LLP

Denver, Colorado
January 31, 2024

Jefferson County School District, No. R-1
Schedule of Findings and Questioned Costs
Year Ended June 30, 2023

Section I – Summary of Auditor’s Results

Financial Statements

1. Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:

☒ Unmodified ☐ Qualified ☐ Adverse ☐ Disclaimer

2. Internal control over financial reporting:

Significant deficiency(ies) identified? ☒ Yes ☐ None reported

Material weakness(es) identified? ☐ Yes ☒ No

3. Noncompliance material to the financial statements noted? ☐ Yes ☒ No

Federal Awards

4. Internal control over major federal awards programs:

Significant deficiency(ies) identified? ☐ Yes ☒ None reported

Material weakness(es) identified? ☐ Yes ☒ No

5. Type of auditor’s report issued on compliance for major federal program(s):

☒ Unmodified ☐ Qualified ☐ Adverse ☐ Disclaimer

6. Any audit findings disclosed that are required to be reported by 2 CFR 200.516(a)?

☐ Yes ☒ No

Jefferson County School District, No. R-1
Schedule of Findings and Questioned Costs (continued)
Year Ended June 30, 2023

7. Identification of major federal programs:

Assistance Listing Number(s)	Name of Federal Program or Cluster
84.010A	Title I grants to local education agencies
84.425D, U, W, R	Elementary and Secondary School Emergency Relief (ESSER I, II, III), State Set-Aside

8. Dollar threshold used to distinguish between Type A and Type B programs: \$2,219,449.

9. Auditee qualified as a low-risk auditee? ☐ Yes ☒ No

Jefferson County School District, No. R-1
Schedule of Findings and Questioned Costs (continued)
Year Ended June 30, 2023

Section II – Financial Statement Findings

Reference Number	Finding
2023-001	<p>Finding: Journal Entry Review</p> <p>Criteria or Specific Requirement: Management is responsible for establishing and maintaining effective internal control. An integral part of internal controls is having a timely and adequate review process over journal entries. This review should be performed by a different individual than the person who made the entry and ideally should be performed prior to the posting of the entry.</p> <p>Condition: We observed that there is not a review control in place over manual journal entries that impact the general ledger. While certain compensating controls do exist that include a review by department heads and school principals of a listing of journal entries, and there is permissions within the PeopleSoft system limiting some access for individuals to make journal entries, these compensating controls are not adequate to fully mitigate the risk of the lack of review process.</p> <p>Effect: The lack of detailed review could result in erroneous or inappropriate entries being posted to the general ledger and increases the risk of misstatements in the annual comprehensive financial report.</p> <p>Cause: The District has a high number of journal entries and resource constraints have prevented a robust process of reviewing all entries prior to posting in the general ledger. While a system control within PeopleSoft has been explored, an adequate process has yet to be discovered.</p> <p>Recommendation: We recommend that the District install a process to review manual journal entries prior to those entries being posted. We encourage the District to continue to explore a control within the PeopleSoft system, where journal entries are not posted to the general ledger until they are adequately reviewed. This review should be performed by someone other than the person who originated the entry.</p> <p>Views of responsible officials and planned corrective actions: The District agrees with the finding and completed an internal control assessment report in 2023 that also identified deficiencies in this area.</p> <p>Response: The District is looking at ways to implement a system that will improve the process around journal entry review prior to posting transactions to the General Ledger. The District is currently identifying requirements for a new Enterprise Resource Planning (ERP) system and upon implementation would like to see some of these reviews and approvals become part of the new system. In the interim, the district plans to implement a review of a random sample selection of all manual journal entries on a monthly basis.</p>

Jefferson County School District, No. R-1
Schedule of Findings and Questioned Costs (continued)
Year Ended June 30, 2023

Reference Number	Finding
	<p data-bbox="410 485 1190 516">Person responsible for implementing: Christie Moss, Controller</p> <p data-bbox="410 554 1019 585">Anticipated completion date: September 30, 2024</p>

Jefferson County School District, No. R-1

Schedule of Findings and Questioned Costs (continued)

Year Ended June 30, 2023

Reference Number	Finding
2023-002	<p>Finding: Calculation of Net Investment in Capital Assets</p> <p>Criteria or Specific Requirement: Governmental Accounting Standards Board Statement No. 34, <i>Basic Financial Statements — and Management’s Discussion and Analysis — for State and Local Governments (GASB 34)</i> as amended, outlines the basic calculation of the net investment in capital assets (NICA) portion of net position. Per GASB 34, the portion of capital related debt that remains unspent at year-end, should not be included in the calculation of NICA. In practice this is handled by including the total debt in the calculation and then offsetting that debt with any unspent proceeds from capital related debt that exists at year-end. Furthermore, GASB Implementation guidance also states that retainage payable and accounts payment relating to capital assets should also be included in the calculation.</p> <p>Condition: The District included the incorrect amount of unspent proceeds on capital related debt in the calculation of NICA for the governmental activities. Furthermore, unspent proceeds of capital related debt, accounts payable relating to capital asset and retainage payable were not included in the NICA calculation for the discretely presented component units.</p> <p>Effect: The errors mentioned above caused the governmental activities NICA portion of net position to be understated by \$22.4 million and for the discretely presented component units by \$3.3 million. We proposed an audit adjustment to reclassify the net position between the NICA portion of net position and unrestricted net position. Management did record this adjustment in the annual comprehensive financial report (ACFR).</p> <p>Cause: Oversight by management during the compilation of the ACFR.</p> <p>Recommendation: We recommend that the District review the calculation of the net investment in capital assets before compiling the ACFR to ensure the calculation is complete and accurate.</p> <p>Views of responsible officials and planned corrective actions: Management is in agreement with the finding and has posted a correcting entry in the 2022-23 financial statements, as noted by the auditor.</p> <p>Response: The District will create documentation that reflects the corrected computation of the net investment of capital assets to use during year-end close activities. The District will review the NICA calculation prior to compiling the first draft of the year-end financial statements.</p> <p>Person responsible for implementing: Christie Moss, Controller</p> <p>Anticipated completion date: September 30, 2024</p>

Jefferson County School District, No. R-1
Summary Schedule of Prior Audit Findings
Year Ended June 30, 2023

Reference Number	Summary of Finding	Status
2022-001	<p>Finding: Reconciliation of Accounts Receivable and Related Revenue</p> <p>Recommendation: The prior auditor recommended the District improve the process for tracking and recording grant related account receivable activity.</p>	Implemented
2022-002	<p>Finding: Reconciling Debt Activity</p> <p>Recommendation: The prior auditor recommended that management implement procedures and controls to ensure review over long-term debt payments to ensure that all fiscal year activity is captured.</p>	Implemented
2022-003	<p>Finding: 32.009 Emergency Connectivity Fund Program</p> <p>Recommendation: The prior auditor recommended the District improve the review process over tracking and reporting reimbursements of federal expenditures.</p>	Implemented

This page intentionally blank