# FABENS INDEPENDENT SCHOOL DISTRICT

ANNUAL FINANCIAL AND COMPLIANCE REPORT

> FOR THE YEAR ENDED AUGUST 31, 2021



## FABENS INDEPENDENT SCHOOL DISTRICT ANNUAL FINANCIAL AND COMPLIANCE REPORT FOR THE YEAR ENDED AUGUST 31, 2021

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# CERTIFICATE OF BOARD

Fabens Independent School District Name of School District El Paso County 071-903 Co.-Dist. Number

We, the undersigned, certify that the attached annual financial reports of the above named school district were reviewed and (check one) <u>XXX</u> approved <u>disapproved</u> for the year ended August 31, 2021, at a meeting of the Board of Trustees of such school district on the <u>19thday of January</u>, 2022 .

Board Secretary Signature of Board President Signature

If the Board of Trustees disapproved of the auditor's report, the reason(s) for disapproving it is (are): (attach list as necessary)

# FINANCIAL SECTION



# **INDEPENDENT AUDITOR'S REPORT**

To the Board of Trustees of Fabens Independent School District

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Fabens Independent School District as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Fabens Independent School District as of August 31, 2021, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis section which precedes the basic financial statements and the pension and other postemployment liabilities related schedules following the notes to the financial statements be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Fabens Independent School District's basic financial statements. The combining statements of individual nonmajor funds and the Texas Education Agency required schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by *Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining statements of individual nonmajor funds, the Texas Education Agency required schedules, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements, the Texas Education Agency required schedules, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 12, 2021 on our consideration of Fabens Independent School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Fabens Independent School District's internal control over financial reporting and compliance.

Singleton, Clark & Company, PC

Singleton, Clark & Company, PC Cedar Park, Texas

November 12, 2021

# MANAGEMENT'S DISCUSSION AND ANALYSIS

In this section of the Annual Financial and Compliance Report, we, the managers of Fabens Independent School District (the "District") discuss and analyze the financial performance of the District for the fiscal year ended August 31, 2021. Please read this information in conjunction with the District's basic financial statements, which follow this section.

# FINANCIAL HIGHLIGHTS

- The District's net position for governmental activities increased by \$4,622,540 as a result of this year's current operations to end at a deficit of \$2,922,070.
- Total governmental funds of the District (the General Fund plus all Special Revenue Funds and the Debt Service Fund) reported an overall fund balance increase of \$3,206,289 to end at \$10,756,190.
- The General Fund of the District reported a fund balance increase of \$3,203,294 for the year to end at \$10,734,881 of which \$375,950 is restricted for federal and state programs.

# **OVERVIEW OF THE FINANCIAL SECTION**

The Financial Section is the most substantial part of this Annual Financial and Compliance Report. It consists of the independent auditor's report, management's discussion and analysis (this section), a set of basic financial statements with required note disclosures, and finally, required supplementary information and other supporting statements and schedules as applicable.

#### Independent Auditor's Report

State law requires the District's financial statements to be audited by an independent certified public accountant each year. The primary purpose of the annual audit is for the auditor to express an opinion as to whether the financial statements of the District appear to be free from material misstatement. The audit is required to be conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. The District received an *Unmodified* opinion on its financial statements this year.

#### Management's Discussion and Analysis

The Management's Discussion and Analysis (MD&A) section of the report is intended to introduce the financial statements and to provide discussion and analysis regarding the financial performance of the District during the year. The MD&A is written by management of the District and provides for a less formal presentation of the financial activities of the District than is found within the basic financial statements themselves.

#### **Basic Financial Statements**

The Basic Financial Statements consist of a series of financial statements and required note disclosures. These statements include government-wide financial statements which present the District in a consolidated and long-term manner using full-accrual accounting similar to that of a business enterprise, and fund financial statements which present a more detailed view of the District using a more short-term view and traditional modified-accrual governmental accounting. These financial statements are followed with detailed notes which provide narrative explanations and additional data for full disclosure of information.

#### Required Supplementary Information

The previously discussed Management's Discussion and Analysis section is considered to be required supplementary information, however, the governmental reporting framework requires that it be presented before the financial statements. When applicable, additional required supplementary information must follow the financial statements. Within this financial report, the District presents required schedules related to its participation in the Teacher Retirement System of Texas and the Texas Public School Retired Employees Group Insurance Plan.

#### Combining and Individual Fund Statements and Schedules

The combining statements provide detailed information about the District's nonmajor funds. While the primary financial statements present the nonmajor funds in a consolidated manner, the combining statements list all of the nonmajor funds separately, each in its own column. In addition, this section also includes schedules required by the Texas Education Agency to report tax collection information and budget to actual information for the District's debt service function.

# **OVERVIEW OF THE FEDERAL AWARDS SECTION**

#### Report on Internal Controls and Compliance

In accordance with *Government Auditing Standards*, the auditor is required to consider the internal controls the District has in place over financial reporting and whether any noncompliance with rules, laws, and regulations was noted during the audit. This report describes the scope of the testing of internal control and compliance, however, it does not provide an opinion on the effectiveness of internal control or on compliance.

#### Report on Compliance and Internal Control for Each Major Program

Because the District expended more than \$750,000 in federal grant awards, an additional independent auditor's report on compliance and internal control over the District's major federal grant programs was required. This report provides an opinion by the independent audit firm that the District complied, in all material respects, with the requirements applicable to the federal grants received and expended.

#### Schedule of Expenditures of Federal Awards

The Schedule of Expenditures of Federal Awards (SEFA) provides a detailed listing of the federal grant awards received by the District during the year. This listing includes federal grant names, identification numbers, and amounts expended.

#### Schedule of Findings and Questioned Costs

The Schedule of Findings and Questioned Costs provides an overall summary of auditor results, including identification of the type of opinion on the financial statements, whether any significant deficiencies or material weaknesses in internal controls were observed by the audit firm, and whether any material noncompliance was noted. This schedule also lists information related to the audit of the District's major federal programs and lists any audit findings reported by the audit firm for the year.

# **Reporting the District as a Whole**

#### The Statement of Net Position and the Statement of Activities

The analysis of the District's overall financial condition and operations begins with the government-wide financial statements which immediately follow this section. The government-wide financial statements include the Statement of Net Position and the Statement of Activities. The primary purpose of these financial statements is to show whether the District is better off or worse off as a result of the year's activities. The Statement of Net Position includes all the District's assets, deferred outflows, liabilities, and deferred inflows at the end of the year while the Statement of Activities includes all the revenues and expenses generated by the District's operations during the year. These apply the accrual basis of accounting which is the basis used by private sector companies.

All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. The District's revenues are divided into those provided by outside parties who share the costs of some programs, such as tuition received from students from outside the District and grants provided by the U.S. Department of Education to assist children with disabilities or from disadvantaged backgrounds (program revenues), and revenues provided by the taxpayers or by the State of Texas in equalization funding processes (general revenues). All the District's assets are reported whether they serve the current year or future years. Liabilities are considered regardless of whether they must be paid in the current or future years.

The Statement of Net Position and the Statement of Activities report the District's net position and changes in net position. The District's net position (the difference between assets, deferred outflows, liabilities, and deferred inflows) provides one measure of the District's financial health. Over time, increases or decreases in the District's net position are one indicator of whether its financial health is improving or deteriorating. To fully assess the overall health of the District, however, you should consider nonfinancial factors as well, such as changes in the District's average daily attendance or its property tax base and the condition of the District's facilities.

In the Statement of Net Position and the Statement of Activities, school districts divide up their financial activities as follows:

- Governmental activities School districts report basic services here, including the instruction of students, counseling, co-curricular activities, child nutrition services, transportation, maintenance, community services, and general administration. Property taxes, state block grants based on student attendance and demographics, and other state and federal grants finance most of these activities.
- Business-type activities School districts may charge a fee to "customers" to help it cover all or most of the cost of services it provides for child care programs or other activities that closely model a business venture.

Our school district reported governmental activities this year, however, we did not engage in businesstype activities.

# **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

The fund financial statements follow the government-wide statements and provide detailed information about the most significant funds of the District, not the District as a whole. Laws and regulations require the District to establish separate funds, such as for grants received from the state and federal government, money received from bond issues for capital projects, or for money raised specifically for debt service purposes, in order to clearly display financial accountability for use of these funds.

School districts use two different kinds of funds for operations, governmental funds and proprietary funds, which use different accounting approaches.

- A school district will use *governmental funds* to account for basic services. These use modified accrual accounting (a method that measures the receipt and disbursement of cash and all other financial assets that can be readily converted to cash) and report balances that are available for future spending. The governmental fund statements provide a detailed short-term view of the District's general operations and the basic services it provides. We describe the differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliation schedules following each of the fund financial statements.
- A school district will use *proprietary funds* to account for the activities for which it charges users (whether outside customers or other units of the District). Proprietary funds use the same accounting methods employed in the Statement of Net Position and the Statement of Activities. In fact, when a district utilizes enterprise funds, (one category of proprietary funds) these are the business-type activities reported in the government-wide statements but they contain more detail and additional information, such as cash flows. Internal service funds (the other category of proprietary funds) report activities that provide supplies and services for a district's other programs and activities, such as a district's self-insurance programs.

Our District reported several governmental funds this year, however, we did not utilize proprietary funds.

#### The District as Trustee

#### **Reporting the District's Fiduciary Responsibilities**

The District is the trustee, or fiduciary, for money raised by student activities and alumni scholarship programs. All of the District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position on pages that follow the governmental fund financial statements. We exclude these resources from the District's other financial statements because the District cannot use these assets to finance its operations. The District is however responsible for applying sound financial internal controls over these funds and for ensuring that these resources are used for their intended purposes.

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

The following analysis focuses on the net position (Table I) and changes in net position (Table II) of the District's governmental activities.

The District's governmental activities' net position increased by \$4,622,540 in fiscal year 2021. This resulted in a decrease in the net position deficit of \$7,544,610 in fiscal year 2020 to a deficit of \$2,922,070 in 2021. Unrestricted net position – the part of net position that can be used to finance day-today operations without constraints established by debt covenants, enabling legislation, or other legal requirements – was a deficit of \$10,284,441 at August 31, 2021. The increase in governmental net position was primarily due to factors such as higher than anticipated State Program revenues and lower than anticipated Instruction and Facilities Maintenance & Operations expenditures in the General Fund.

#### Table I FABENS INDEPENDENT SCHOOL DISTRICT NET POSITION

	Governmental Activities 2021	Governmental Activities 2020	Change
Current & Other Assets	\$ 13,189,743	\$ 11,053,113	\$ 2,136,630
Capital Assets	33,175,958	33,454,555	(278,597)
Total Assets	46,365,701	44,507,668	1,858,033
Deferred Outflows of Resources	4,080,558	5,421,479	(1,340,921)
Current Liabilities	2,338,525	3,401,215	(1,062,690)
Long-Term Liabilities	41,705,392	46,493,573	(4,788,181)
Total Liabilities	44,043,917	49,894,788	(5,850,871)
Deferred Inflows of Resources	9,324,412	7,578,969	1,745,443
Net Position:			
Net Investment in Capital Assets	6,954,921	5,802,063	1,152,858
Restricted	407,450	652,152	(244,702)
Unrestricted	(10,284,441)	(13,998,825)	3,714,384
Total Net Position	\$ (2,922,070)	\$ (7,544,610)	\$ 4,622,540

#### Table II FABENS INDEPENDENT SCHOOL DISTRICT CHANGES IN NET POSITION

	vernmental Activities 2021	overnmental Activities 2020	Change
Revenues:			
Program Revenues:			
Charges for Services	\$ 17,269	\$ 61,285	\$ (44,016)
Operating Grants & Contributions	6,894,476	9,093,001	(2,198,525)
General Revenues:			
Maintenance & Operations Taxes	2,347,314	2,239,404	107,910
Debt Service Taxes	624,116	560,901	63,215
State Aid - Formula Grants	20,711,370	18,946,819	1,764,551
Grants & Contributions not Restricted	759,546	549,443	210,103
Investment Earnings	3,539	73,849	(70,310)
Miscellaneous	 84,299	478,383	(394,084)
Total Revenue	 31,441,929	32,003,085	(561,156)
Expenses:			
Instruction	15,691,045	16,977,438	(1,286,393)
Instructional Resources & Media Services	268,879	304,015	(35,136)
Curriculum & Instructional Staff Development	232,382	243,790	(11,408)
Instructional Leadership	329,884	288,106	41,778
School Leadership	1,380,313	1,426,454	(46,141)
Guidance, Counseling, & Evaluation Services	1,072,786	1,153,282	(80,496)
Social Work Services	30,227	37,189	(6,962)
Health Services	320,262	346,087	(25,825)
Student Transportation	472,301	501,788	(29,487)
Food Services	1,422,019	1,403,564	18,455
Extracurricular Activities	802,149	953,076	(150,927)
General Administration	1,123,335	1,341,057	(217,722)
Facilities Maintenance and Operations	2,214,887	2,577,374	(362,487)
Security and Monitoring Services	286,194	320,560	(34,366)
Data Processing Services	224,270	244,037	(19,767)
Community Services	109,618	120,148	(10,530)
Debt Service	801,795	874,258	(72,463)
Other Intergovernmental Charges	 37,043	36,992	51
Total Expenses	 26,819,389	29,149,215	(2,329,826)
Change in Net Position	 4,622,540	 2,853,870	 1,768,670
Net Position at 9/1/20 and 9/1/19	 (7,544,610)	 (10,398,480)	 2,853,870
Net Position at 8/31/21 and 8/31/20	\$ (2,922,070)	\$ (7,544,610)	\$ 4,622,540

# THE DISTRICT'S FUNDS

As the District completed this annual period, the General Fund reported a fund balance of \$10,734,881, which is \$3,203,294 more than last year's total of \$7,531,587. The increase in fund balance is mainly attributable to higher than anticipated State Program revenues and lower than anticipated Instruction and Facilities Maintenance & Operations expenditures.

The District's ESEA, Title I, Part A Fund reported revenues and expenditures of \$1,717,701 for the year, respectively, resulting in a \$0 fund balance. ESEA, Title I, Part A, is a reimbursement program and is not expected to have an ending fund balance. The purpose of the ESEA, Title I, Part A Fund is to account for funds used by the District to help improve teaching and learning for children failing, or most at-risk of failing, to meet challenging State academic standards.

The District's other governmental funds reported combined ending fund balances of \$21,309. This combined balance is \$2,995 more than the previous year. The primary reason for this change in the combined fund balance was an excess of Local Grant Fund revenues over related expenditures.

Over the course of the year, the Board of Trustees generally revises the District's budget based on financial updates provided by management of the District. These amendments involve moving funds from programs that did not need all the resources originally appropriated to them to programs with resource needs, or to react to originally unforeseen circumstances, such as unanticipated new revenues or unavoidable new costs. During the year, significant amendments were made to the General Fund budget for Student Transportation, Facilities Maintenance & Operations, and Transfers Out.

# CAPITAL ASSET AND DEBT ADMINISTRATION

# **Capital Assets**

As of August 31, 2021, the District had \$33,175,958 (net of accumulated depreciation) invested in a broad range of capital assets, including facilities and equipment for instruction, transportation, athletics, administration, and maintenance.

A summary of the ending balances of capital assets by major category for both 2021 and 2020 is as follows:

	Governmental Activities 2021		 overnmental Activities 2020	Change
Land	\$	636,697	\$ 636,697	\$ -
Construction in Progress		612,110	-	612,110
Buildings		61,416,588	61,416,588	-
Furniture and Equipment		6,594,679	6,274,685	319,994
Total		69,260,074	 68,327,970	932,104
Less Accumulated Depreciation		(36,084,116)	 (34,873,415)	 (1,210,701)
Capital Assets, Net of Depreciation	\$	33,175,958	\$ 33,454,555	\$ (278,597)

## Debt

At year-end, the District had \$26,291,504 in bonds and other long-term debt outstanding versus \$27,889,528 last year. The decrease is attributable to the District making scheduled payments on its long-term debt during the year.

A summary of the ending balances of long-term debt by type for both 2021 and 2020 is as follows:

	Governmental		Governmental Governmental				
	Activities		Activities		L	Activities	
	2021		2020		2021 2020		 Change
General Obligation Bonds	\$	26,221,037	\$	27,652,492	\$ (1,431,455)		
Compensated Absences		70,467		237,036	(166,569)		
Total	\$	26,291,504	\$	27,889,528	\$ (1,598,024)		

# ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The District's elected and appointed officials considered many factors when setting the fiscal year 2021-2022 budget and tax rates. Those factors include property values, changes in enrollment, the economy, projections of future budget years, and legislative mandates. The District has adopted a General Fund budget of \$24.1 million for the 2021-2022 fiscal year. This reflects an approximate increase of \$30,000 in budgeted expenditures from fiscal year 2020-2021 to fiscal year 2021-2022.

For the 2021-2022 budget year, the District has decreased its maintenance and operations tax rate at \$1.0295 per hundred of taxable value. The District adopted a debt service tax rate of \$0.303 for the 2021-2022 budget year in order to fund required debt payments in the coming year. The combined tax rate of the District for the 2021-2022 budget year is \$1.3325 per hundred of taxable value.

# CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the District's Business Office, at Fabens Independent School District, 821 NE 'G' Avenue, Texas 79838 or by calling (915) 765-2600.

**BASIC FINANCIAL STATEMENTS** 

## FABENS INDEPENDENT SCHOOL DISTRICT STATEMENT OF NET POSITION AUGUST 31, 2021

	Primary
	Government
Data	1
Control	Governmental
Codes	Activities
ASSETS	
1110 Cash and Cash Equivalents	\$ 8,953,924
1225 Property Taxes Receivable, net	135,887
1240 Due from Other Governments	3,609,120
1300 Inventories	9,008
1410 Deferred Expenditures or Expenses	481,804
Capital Assets:	
1510 Land	636,697
1520 Buildings and Improvements, net	30,946,695
1530 Furniture and Equipment, net	980,456
1580 Construction in Progress	612,110
1000 Total Assets	46,365,701
DEFERRED OUTFLOWS OF RESOURCES	
1705 Deferred Outflows-Pension	2,972,424
1706 Deferred Outflows-OPEB	1,108,134
Total Deferred Outflows of Resources	4,080,558
LIABILITIES	
2110 Accounts Payable	375,194
2140 Interest Payable	40,859
2160 Accrued Wages Payable	781,527
2177 Due to Trust and Custodial Funds	12,789
2180 Due to Other Governments	837,333
2200 Accrued Expenses	226,712
2300 Unearned Revenue	64,111
Noncurrent Liabilities:	0,,11
2501 Due Within One Year	1,336,000
2502 Due in More Than One Year	24,955,504
2540 Net Pension Liability	7,888,506
2545 Other Post-Employment Benefits Liability	7,525,382
2000 Total Liabilities	44,043,917
DEFERRED INFLOWS OF RESOURCES	
2605 Deferred Inflows-Pension	2 260 857
2605 Deferred Inflows-OPEB	2,269,857 7,054,555
Total Deferred Inflows of Resources	9,324,412
	9,524,412
NET POSITION	
3200 Net Investment in Capital Assets	6,954,921
Restricted for:	
3820 Federal & State Programs	375,950
3850 Debt Service	25,436
3890 Other Restricted	6,064
3900 Unrestricted	(10,284,441
3000 Total Net Position	\$ (2,922,070

## FABENS INDEPENDENT SCHOOL DISTRICT STATEMENT OF ACTIVITIES FOR THE YEAR ENDED AUGUST 31, 2021

			1	Program 3	Revenues	Net (Expense) Rev. & Changes in Net Position 6
Data			1	5	Operating	Primary Gov.
Contro	01			Charges for	Grants and	Governmental
Codes			Expenses	Services	Contributions	Activities
	ary Governmen	t•	I			
G	OVERNMENTA	L ACTIVITIES:				
11	Instruction		\$ 15,691,045	\$ -	\$ 3,423,848	\$ (12,267,197)
12	Instructional Res	ources & Media Services	268,879	-	15,738	(253,141)
13	Curriculum & Ins	tructional Staff Development	232,382	-	20,916	(211,466)
21	Instructional Lea	dership	329,884	-	118,638	(211,246)
23	School Leadersh	ip	1,380,313	-	88,206	(1,292,107)
31	Guidance, Couns	eling, & Evaluation Services	1,072,786	-	265,914	(806,872)
32	Social Work Serv	rices	30,227	-	1,961	(28,266)
33	Health Services		320,262	-	22,401	(297,861)
34	Student Transpo	rtation	472,301	-	24,013	(448,288)
35	Food Services		1,422,019	8,980	1,105,777	(307,262)
36	Extracurricular A	ctivities	802,149	8,287	33,250	(760,612)
41	General Administ	tration	1,123,335	2	57,674	(1,065,659)
51	Facilities Mainter	nance and Operations	2,214,887	-	71,025	(2,143,862)
52	Security and Mo	nitoring Services	286,194	-	14,611	(271,583)
53	Data Processing		224,270	-	10,833	(213,437)
61	Community Servi	ices	109,618	-	72,730	(36,888)
72	Interest on Long		799,105	-	1,546,941	747,836
73	Other Debt Servi	ce Fees	2,690	-	-	(2,690)
99	Other Intergover	nmental Charges	37,043	-		(37,043)
TG	Total Govern	mental Activities:	26,819,389	17,269	6,894,476	(19,907,644)
TP	TOTAL PRIM	ARY GOVERNMENT:	\$ 26,819,389	\$ 17,269	\$ 6,894,476	(19,907,644)
		General Revenues: Taxes:				
	MT	Property Taxes, Levied for				2,347,314
	DT	Property Taxes, Levied for	or Debt Service			624,116
	SF	State Aid - Formula Grants				20,711,370
	GC	Grants and Contributions,	not Restricted			759,546
	IE	Investment Earnings				3,539
	MI	Miscellaneous Local and I	ntermediate Re	venue		84,299
		Total General Revenues				24,530,184
	CN	Change in Net Position				4,622,540
	NB	Net Position Beginning				(7,544,610)
	NE	Net Position Ending				\$ (2,922,070)

## FABENS INDEPENDENT SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS AUGUST 31, 2021

		10					98
Data							Total
Contro	ol	General	ES	EA, Title I,	Other	Go	vernmental
Codes		Fund		Part A	Funds		Funds
ASSE							
1110	Cash and Cash Equivalents	\$ 8,676,933	\$	-	\$ 276,991	\$	8,953,924
1220	Property Taxes - Delinquent	345,159		-	79,494		424,653
1230	Allowance for Uncollectible Taxes (Credit)	(234,708)		-	(54,058)		(288,766)
1240	Due from Other Governments	2,763,747		542,177	303,196		3,609,120
1260	Due from Other Funds	2,209,609		-	26,721		2,236,330
1310	Inventories	9,008		-	-		9,008
1410	Deferred Expenditures	 481,804		-	 -		481,804
1000	Total Assets	\$ 14,251,552	\$	542,177	\$ 632,344	\$	15,426,073
LIAE	BILITIES						
2110	Accounts Payable	\$ 365,032	\$	-	\$ 10,162	\$	375,194
2160	Accrued Wages Payable	677,409		69,167	34,951		781,527
2170	Due to Other Funds	1,318,945		473,010	444,375		2,236,330
2177	Due to Trust and Custodial Funds	12,789		-	-		12,789
2180	Due to Other Governments	796,325		-	41,008		837,333
2200	Accrued Expenditures	226,712		-	-		226,712
2300	Unavailable Revenues	 9,008		-	 55,103		64,111
2000	Total Liabilities	 3,406,220		542,177	 585,599		4,533,996
DEF	ERRED INFLOWS OF RESOURCES						
2600	Deferred Inflows-Unavailable Revenues	110,451		-	25,436		135,887
	Total Deferred Inflows of Resources	 110,451		-	25,436		135,887
FUN	D BALANCES						
	Nonspendable:						
3410	Inventories	9,008		-	-		9,008
3430	Prepaid Items	481,804		-	-		481,804
	Restricted for:						
3450	Federal or State Funds Restricted	375,950		-	-		375,950
3490	Other Restricted Fund Balance	-		-	6,064		6,064
	Committed for:						
3530	Capital Expenditures for Equipment	637,885		-	-		637,885
3545	Other Committed Fund Balance	150,000		-	-		150,000
	Assigned for:						
3590	Other Assigned Fund Balance	912,608		-	15,245		927,853
3600	Unassigned Fund Balance	 8,167,626		_	 		8,167,626
3000	Total Fund Balances	 10,734,881			 21,309		10,756,190
4000	Total Liabilities, Deferred Inflows,						
	and Fund Balances	\$ 14,251,552	\$	542,177	\$ 632,344	\$	15,426,073

# FABENS INDEPENDENT SCHOOL DISTRICT RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION AUGUST 31, 2021

				1
	Total Fund Balances - Governmental Funds		\$	10,756,190
1	Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds.			
	Governmental capital assets	\$ 69,260,074		
	Less accumulated depreciation	(36,084,116)		33,175,958
2	Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.			
	Bonds payable, including unamortized premiums	(26,221,037)	1	
	Compensated absences payable	(70,467)	1	
	Net pension liability	(7,888,506)	1	
	Net OPEB liability	(7,525,382)	_	(41,705,392
3	Accrued interest on long-term debt related to governmental fund activities is not due and payable in the current period and, therefore, not reported in the governmental funds.			(40,859
4	Deferred outflows and inflows of resources related to pensions and other post-employment benefits are applicable to future periods and, therefore, are not reported in the funds.			
	Deferred outflows of resources related to pensions	2,972,424		
	Deferred inflows of resources related to pensions	(2,269,857)	1	
	Deferred outflows of resources related to OPEB	1,108,134		
	Deferred inflows of resources related to OPEB	(7,054,555)		(5,243,854
5	Property taxes are recognized as revenue in the governmental funds when collected, but recognized on the Statement of Activities in the year levied. Therefore, property taxes receivable, net of allowance for uncollectible accounts, is added to the Statement of Net Position for governmental			
	activities.		_	135,88
19	Net Position of Governmental Activities		\$	(2,922,07
-1				

# FABENS INDEPENDENT SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS FOR THE YEAR ENDED AUGUST 31, 2021

			10						98
Data									Total
Contr	ol		General	ES	SEA, Title I,		Other	Go	vernmental
Codes	3		Fund		Part A		Funds		Funds
REV	ENUES								
5700	Local and Intermediate Sources	\$	2,429,715	\$	_	\$	655,477	\$	3,085,192
5800	State Program Revenues	Ψ	21,816,609	ψ	_	Ψ	1,648,603	Ψ	23,465,212
5900	Federal Program Revenues		1,782,918		1,717,701		1,168,577		4,669,196
5020	Total Revenues		26,029,242		1,717,701		3,472,657	·	31,219,600
			20,029,212		1,717,701		3,172,037	·	51,219,000
	ENDITURES		10 016 050		1 ((( 000		024 200		14 010 247
0011	Instruction		12,316,858		1,666,990		934,399		14,918,247
0012	Instructional Resources & Media Services		254,895		-		-		254,895
0013	Curriculum & Instructional Staff Development		209,826		1,678		9,523		221,027
0021	Instructional Leadership		200,255		33,150		81,694		315,099
0023	School Leadership		1,306,571		-		2,135		1,308,706
0031	Guidance, Counseling & Evaluation Services		810,506		-		210,068		1,020,574
0032	Social Work Services		28,601		-		-		28,601
0033	Health Services		301,377		-		2,162		303,539
0034	Student Transportation		638,729		-		-		638,729
0035	Food Services		1,360,403		-		-		1,360,403
0036	Extracurricular Activities		783,361		-		-		783,361
0041	General Administration		1,064,202		-		2,500		1,066,702
0051	Facilities Maintenance and Operations		2,849,668		-		-		2,849,668
0052	Security and Monitoring Services		271,394		-		-		271,394
0053	Data Processing Services		296,649		-		-		296,649
0061	Community Services		34,274		15,883		55,243		105,400
0071	Debt Service - Principal		-		-		1,294,000		1,294,000
0072	Debt Service - Interest		-		-		938,246		938,246
0073	Debt Service - Other Debt Service Fees		-		-		2,690		2,690
0099	Other Intergovernmental Charges		35,381				-		35,381
6030	Total Expenditures		22,762,950		1,717,701		3,532,660		28,013,311
1100	Excess (Deficiency) of Revenues Over								
	(Under) Expenditures		3,266,292				(60,003)		3,206,289
OTH	ER FINANCING SOURCES (USES)								
7915	Transfers In		-		-		62,998		62,998
8911	Transfers Out		(62,998)				-		(62,998)
7080	Total Other Financing Sources (Uses)		(62,998)		-		62,998	_	-
1200	Net Change in Fund Balance	_	3,203,294		-		2,995	_	3,206,289
0100	Fund Balance - Beginning		7,531,587		-		18,314		7,549,901
3000	Fund Balance - Ending	\$	10,734,881	\$	-	\$	21,309	\$	10,756,190

# FABENS INDEPENDENT SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED AUGUST 31, 2021

	Total Net Change in Fund Balances – Governmental Funds		\$	3,206,289
1	Governmental funds report the portion of capital outlay for capitalized assets as expenditures. However, in the Statement of Activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. Expenditures for capitalized assets Less current year depreciation	\$ 932,104 (1,210,701)	ł	(278,597)
2	Repayment of principal on bonds and reductions in compensated absences are expenditures in the governmental funds, but these expenditures are removed from the Statement of Activities and the repayments instead reduce long-term liabilities on the Statement of Net Position.			1,460,569
3	Since long-term debt is not recorded in governmental funds, amortization of related issuance premiums and discounts is also not recorded.			137,455
4	The change in accrued interest due on long-term debt issued for governmental activities does not affect current financial resources and therefore is not reported in the governmental funds.			1,686
5	Property taxes are recognized as revenue in the governmental funds when collected but recognized on the Statement of Activities in the year levied. Therefore the uncollected amount of the current year levy is added to current year property tax revenue on the Statement of Activities.			(8,655)
6	Governmental funds report pension contributions as expenditures. However, pension contributions are reported as deferred outflows of resources on the Statement of Net Position if made after the net pension liability measurement date. In addition, the change in the net pension liability, adjusted for changes in deferred pension items, is reported as pension expense in the Statement of Activities.			(340,956)
7	Governmental funds report OPEB contributions as expenditures. However, OPEB contributions are reported as deferred outflows of resources on the Statement of Net Position if made after the net OPEB liability measurement date. In addition, the change in the net OPEB liability, adjusted for changes in deferred OPEB items, is reported as OPEB expense in the Statement of Activities.			444.749
10	Change in Net Position of Governmental Activities		\$	4,622,540

## FABENS INDEPENDENT SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED AUGUST 31, 2021

Data				Actual		
Control		Budgeted Amounts		Amounts Variance With		
Codes		Original	Final	(GAAP BASIS)	Final Budget	
REV	ENUES					
5700	Local & Intermediate Sources	\$ 2,230,120	\$ 2,230,120	\$ 2,429,715	\$ 199,595	
5800	State Program Revenues	20,181,878	20,181,878	21,816,609	1,634,731	
5900	Federal Program Revenues	1,658,730	1,658,730	1,782,918	124,188	
5020	Total Revenues	24,070,728	24,070,728	26,029,242	1,958,514	
EXP	ENDITURES					
	Current:					
0011	Instruction	13,357,682	13,362,682	12,316,858	1,045,824	
0012	Instructional Resources & Media Services	295,246	295,246	254,895	40,351	
0013	Curriculum & Instructional Staff Development	214,203	241,203	209,826	31,377	
0021	Instructional Leadership	204,902	204,902	200,255	4,647	
0023	School Leadership	1,440,064	1,440,064	1,306,571	133,493	
0031	Guidance, Counseling & Evaluation Services	896,252	869,252	810,506	58,746	
0032	Social Work Services	39,131	39,131	28,601	10,530	
0033	Health Services	318,000	318,000	301,377	16,623	
0034	Student Transportation	475,752	1,015,752	638,729	377,023	
0035	Food Services	1,334,685	1,349,898	1,360,403	(10,505)	
0036	Extracurricular Activities	828,699	827,199	783,361	43,838	
0041	General Administration	1,329,290	1,332,790	1,064,202	268,588	
0051	Facilities Maintenance & Operations	2,698,010	3,698,251	2,849,668	848,583	
0052	Security and Monitoring Services	301,567	304,567	271,394	33,173	
0053	Data Processing Services	248,075	335,960	296,649	39,311	
0061	Community Services	41,020	41,020	34,274	6,746	
	Capital Outlay:					
0081	Facilities Acquisition & Construction	12,150	12,150	-	12,150	
	Intergovernmental:					
0099	Other Intergovernmental Charges	36,000	36,000	35,381	619	
6030	Total Expenditures	24,070,728	25,724,067	22,762,950	2,961,117	
1100	Excess (Deficiency) of Revenues					
	Over (Under) Expenditures		(1,653,339)	3,266,292	4,919,631	
OTH	IER FINANCING SOURCES (USES)					
8911	Transfers Out	-	(189,171)	(62,998)	126,173	
7080	Total Other Financing Sources (Uses)		(189,171)	(62,998)	126,173	
1200	Net Change in Fund Balances		(1,842,510)		5,045,804	
0100	Fund Balance-September 1 (Beginning)	7,531,587	7,531,587	7,531,587	-	
3000	Fund Balance-August 31 (Ending)	\$ 7,531,587	\$ 5,689,077	\$ 10,734,881	\$ 5,045,804	
2 3 0 0		- ,,001,007	\$ 2,007,077	- 10,70 1,001	,,	

# FABENS INDEPENDENT SCHOOL DISTRICT STATEMENT OF NET POSITION FIDUCIARY FUNDS AUGUST 31, 2021

				865
Data	Private-			
Control	Purpose Trust		Custodial	
Codes	Funds		Funds	
ASSETS				
1110 Cash and Cash Equivalents	\$	13,341	\$	73,392
1260 Due from Other Funds		-		12,789
1000 Total Assets		13,341		86,181
NET POSITION				
Restricted for:				
3800 Individuals and Organizations		13,341		86,181
3000 Total Net Position	\$	13,341	\$	86,181

# FABENS INDEPENDENT SCHOOL DISTRICT STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED AUGUST 31, 2021

					865	
Data		Р	rivate-			
Control		Purpose Trust		Custodial		
Codes		I	Funds	l	unds	
ADDITIONS						
Contributions:						
5700 Other Contributions		\$	-	\$	74,599	
5020 Total Contributions			-		74,599	
Investment Earnings:						
5742 Interest, Dividends, and Other			22		68	
Total Additions			22		74,667	
DEDUCTIONS						
6300 Supplies and Materials			-		75	
6400 Other Operating Costs			-		85,040	
6030 Total Deductions			-		85,115	
1200 Net Increase/(Decrease) in Fiducia	ry Net Position		22		(10,448)	
0100 Net Position - Beginning (restated	for Custodial Funds)		13,319		96,629	
3000 Net Position - Ending		\$	13,341	\$	86,181	

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### The Financial Reporting Entity

This report includes those activities, organizations and functions related to Fabens Independent School District (the "District"), which are controlled by or dependent upon the District's governing body, the Board of Trustees (the "Board"). The Board, a seven member group, is the level of government having governance responsibilities over all activities related to public elementary and secondary school education within the jurisdiction of the District. Since the District receives funding from local, state, and federal government sources, it must comply with the requirements of the entities providing those funds. However, the District is not included in any other governmental "reporting entity" as defined by Statement No. 14 of the Governmental Accounting Standards Board (GASB), since Board members are elected by the public and have decision making authority. Furthermore, there are no legally separate organizations, known as "component units", included within the reporting entity.

The accounting policies of the District comply with the rules prescribed by the Texas Education Agency (TEA) in its Financial Accountability System Resource Guide (FASRG). These accounting policies conform to generally accepted accounting principles applicable to state and local governments.

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the District. The effect of interfund activity has been removed from these statements. Governmental activities, which are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely on fees and charges for support. Currently however, the District has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the District does not have any proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Custodial funds have no measurement focus. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided and 2) operating grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Major revenue sources considered susceptible to accrual include state and federal program revenues and property taxes. No accrual for property taxes collected within sixty days of year end has been made as such amounts are deemed immaterial; delinquent property taxes at year end are reported as deferred inflows of resources within the governmental fund financial statements.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. Currently, the District has no proprietary funds.

## Major Funds and Fund Types

The District reports the following major governmental funds:

The General Fund includes financial resources that are not required to be reported separately in another fund. It is a budgeted fund, and any unrestricted fund balances are considered to be resources available for current operations.

The ESEA, Title I, Part-A Fund, a major special revenue fund, is used to account for the receipt and disbursement of funds restricted for the purpose of this federal program.

Additionally, the District reports the following fund types:

The Debt Service Fund includes debt service taxes and other revenues collected to retire bond principal and to pay interest due. It is a budgeted fund.

Special Revenue Funds are governmental funds which include resources restricted, committed, or assigned for specific purposes by a grantor or the Board. Federally financed programs where unused balances are returned to the grantor at the close of specified project periods are accounted for in these funds.

Private Purpose Trust Funds are fiduciary funds used to account for donations for which the donors have stipulated that both the principal and the income may be used for purposes that benefit parties outside the District. The District utilizes this fund type to account for money collected and held for the purpose of awarding scholarships to selected students.

Custodial Funds are fiduciary funds used to account for resources held for others in a custodial capacity. The District utilizes this fund type to account for funds held on behalf of student clubs and organizations.

#### **Budgetary Information**

Budgets are prepared annually for the General Fund, the Child Nutrition Fund, and the Debt Service Fund on the modified accrual basis, which is consistent with generally accepted accounting principles. A formal budget is prepared by the end of August and is adopted by the Board at a public meeting after public notice of the meeting has been given no earlier than the 30th day or later than the 10th day before the public hearing. The legal level of control for budgeted expenditures is the function level within the budgeted funds. Amendments to the budget are required prior to expending amounts greater than the budgeted amounts at the function level. Budgets are controlled at the departmental or campus level, the same level at which responsibility for operations is assigned. The budget was monitored by the administration throughout the year and amendments were brought to the Board as needed.

# Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balance

<u>Investments</u> - The District's investment policies and types of investments are governed by Section 2256 of the Texas Government Code ("Public Funds Investment Act"). The types of investments allowed under the Public Funds Investment Act are detailed in Note 2 - Deposits and Investments. The District's management believes that it complied with the requirements of the Public Funds Investment Act and the District's investment policies. The District accrues interest on temporary investments based on the terms and effective interest rates of the specific investments. Temporary investments throughout the year consisted of investments in external investment pools, which are recognized at amortized cost, and money market accounts.

<u>Inventories</u> - Inventories are generally not recorded in the General Fund or Child Nutrition Fund due to amounts of expendable supplies held or purchased food not being deemed material. When inventories are recorded, they are charged to expenditures when consumed. Amounts recorded are offset by a fund balance classification titled "nonspendable" which indicates that the inventory does not represent "available expendable resources."

<u>Capital Assets</u> - Capital assets, which include land, buildings and improvements, construction in progress, furniture and equipment, and vehicles are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of at least \$5,000 and a useful life of greater than one year. Such assets are recorded at historical cost, if purchased, or estimated fair value at the date of donation, if donated. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend assets lives are not capitalized. Capital assets (other than land and construction in progress) are depreciated using the straight line method over the following estimated useful lives: buildings and improvements - fifteen to thirty years, furniture and equipment - three to twenty years, and vehicles - five to ten years.

<u>Prepaid Items</u> - Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. Prepaid items are charged to expenditures when consumed. When prepaid items are recorded, they are charged to expenditures when the value represented by the prepaid item has been used. Amounts recorded are offset by a fund balance classification titled "nonspendable" which indicates that the prepaid item amount does not represent "available expendable resources."

<u>Ad Valorem Property Taxes</u> - Delinquent taxes, when received, are prorated between maintenance and debt service based on rates adopted for the year of the levy. Allowances for uncollectibles within the General and Debt Service Funds are based upon historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the District is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature.

<u>Accumulated Sick Leave Liability</u> - The State of Texas (the "State") has created a minimum sick leave program consisting of five days of sick leave per year with no limit on accumulation and transferability among districts for every person regularly employed in Texas public schools. Each district's local Board is required to establish a sick leave plan. Local school districts may provide additional sick leave beyond the state minimum.

<u>Pensions</u> - The fiduciary net position of the Teacher Retirement System of Texas ("TRS") has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

<u>Other Post-Employment Benefits</u> - The fiduciary net position of the Teacher Retirement System of Texas TRS Care Plan (TRS-Care) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from TRS Care's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as-you-go plan and all cash is held in a cash account.

<u>Deferred Outflows and Deferred Inflows of Resources</u> - The District complies with GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, which provides guidance for reporting the financial statement elements of deferred outflows of resources, which represent a consumption of the District's net position that is applicable to a future reporting period, and deferred inflows of resources, which represent the District's acquisition of net position applicable to a future reporting period.

The District complies with GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, which establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes, as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities.

<u>Fund Balance/Deficit</u> - The District complies with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

<u>Fair Value Measurements</u> - The District adopted GASB Statement No. 72, *Fair Value Measurement and Application*, which defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction. Fair value accounting requires characterization of the inputs used to measure fair value into a three-level fair value hierarchy as follows:

- Level 1 inputs are based on unadjusted quoted market prices for identical assets or liabilities in an active market the entity has the ability to access
- Level 2 inputs are observable inputs that reflect the assumptions market participants would use in pricing the asset or liability developed based on market data obtained from sources independent from the entity
- Level 3 are unobservable inputs that reflect the entity's own assumptions about the assumptions market participants would use in pricing the asset or liability developed based on the best information available

There are three general valuation techniques that may be used to measure fair value:

- Market approach uses prices generated by market transactions involving identical or comparable assets or liabilities
- Cost approach uses the amount that currently would be required to replace the service capacity of an asset (replacement cost)
- Income approach uses valuation techniques to convert future amounts to present amounts based on current market expectations

#### **Data Control Codes**

The Data Control Codes shown on the financial statements refer to the account code structure prescribed by the FASRG. TEA requires school districts to display these codes in their financial statements to ensure accuracy in building a state-wide data base for policy development and funding plans.

## 2. DEPOSITS AND INVESTMENTS

The Public Funds Investment Act authorizes the District to invest in funds under a written investment policy, which is approved annually by the Board. The primary objectives of the District's investment strategy for operating and custodial funds, in order of priority, are safety, investment liquidity, and maturity sufficient to meet anticipated cash flow requirements. The primary objective of the District's investment strategy for the Debt Service Fund is sufficient investment liquidity to meet related obligations.

The District is authorized to invest in the following investment instruments provided that they meet the guidelines established in the investment policy:

- Obligations of, or guaranteed by, governmental entities
- Certificates of deposit and share certificates
- Fully collateralized repurchase agreements
- Securities lending programs
- Banker's acceptances
- Commercial paper
- No-load money market mutual funds and no-load mutual funds
- Guaranteed investment contracts as an investment vehicle for bond proceeds
- Public funds investment pools

The District's funds are required to be deposited and invested under the terms of a depository contract pursuant to the School Depository Act. The depository bank deposits for safekeeping and trust with the District's agent approved pledged securities in an amount sufficient to protect District funds on a day-today basis during the period of the contract. The pledge of approved securities is waived only to the extent of the dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance. Therefore the District is not exposed to custodial credit risk.

Under the depository contract, the District, at its own discretion, may invest funds in time deposits and certificates of deposit provided by the depository bank at interest rates approximating United States Treasury Bill rates.

At August 31, 2021, the carrying amount of the District's deposits was \$242,827 and the bank balance was \$796,123. The District's deposits with financial institutions at August 31, 2021 and during the year ended August 31, 2021 were entirely covered by FDIC insurance or by pledged collateral held by the District's agent bank in the District's name. The deposits were collateralized in accordance with Texas law and the District maintains copies of all safekeeping receipts in the name of the District.

The District maintains a cash pool consisting of demand deposits. The combined pool is available for use by most Special Revenue Funds. If a fund overdraws its share of the pool, the overdraft is reported as an interfund payable in that fund. The offsetting interfund receivable is reported in the General Fund.

The following is disclosed regarding coverage of combined balances on the date of highest deposit:

- a) Name of depository bank: WestStar Bank, Texas
- b) The amount of bond and/or security pledged as of the date of the highest combined balance on deposit was \$2,393,341.
- c) The largest cash, savings and time deposit combined account balance amounted to \$1,732,763 and occurred during the month of June 2021.
- d) Total amount of FDIC coverage at the time of highest combined balance was \$250,000.

Investments held at August 31, 2021 consisted of the following:

Investment Type	Fair Value	Weighted Average Maturity (Days)	Standard & Poor's Rating
<b>*</b> •		(Duys)	Toors rading
Local Government Investment Pools:			
Lone Star Investment Pool	\$ 8,709,193	1	AAAm
Total Investments	\$ 8,709,193		

The District classifies investments as Cash and Cash Equivalents for the financial statements.

The District had funds in one external local governmental investment at August 31, 2021, consisting of the Lone Star (First Public) Governmental Investment Pool. For purposes of external financial reporting, these investments have been classified as Cash and Cash Equivalents in the financial statements due to their liquidity.

#### Lone Star (First Public)

The Corporate Overnight Fund is a fund within the Lone Star Investment Pool. Its objective is to maintain a stable \$1.00 per share net asset value (NAV), while it provides the highest possible rate of return. The fund represents one of three Texas public investment funds sponsored by the Texas Association of School Boards (TASB). The other funds - Government Overnight Fund and Corporate Overnight Plus Fund - also maintain S&P Global ratings. The Lone Star Investment Pool was created pursuant to the Interlocal Cooperation Act of the State of Texas as an investment vehicle for local school districts and other public entities. The funds within Lone Star Investment Pool are not registered mutual funds under the Investment Company Act of 1940, and are not available to individual investors.

The Lone Star Investment Pool is sponsored by TASB. The investment advisers to the pool are American Beacon Advisors and Standish. First Public LLC provides administrative and distribution services to the pool and State Street Bank is the custodian for all pool assets. In addition, CAPTRUST Financial Advisors monitors the pool's operations and performance and reports its findings to First Public and the board of trustees for the Lone Star Investment Pools.

<u>Credit Risk</u> - Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized agencies are designed to give an indication of credit risk. At August 31, 2021, investments were included in local governmental investment pools with ratings from Standard & Poor's in compliance with the District's investment policy.

<u>Custodial Credit Risk</u> - Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the District's name. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the District, and are held by either the counterparty or the counterparty's trust department or agent but not in the District 31, 2021, the District was not exposed to custodial credit risk.

<u>Concentration of Credit Risk</u> - Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investments in a single issuer. Information regarding investments in any one issuer that represents five percent or more of the District's total investments must be disclosed under GASB Statement No. 40, excluding investments issued or explicitly guaranteed by the U.S. government. At August 31, 2021, the District had 100% of its investments in local governmental investment pools.

<u>Interest Rate Risk</u> - As a means of minimizing risk of loss due to interest rate fluctuations, the District's investment policy requires that maturities will not exceed the weighted average maturity of 180 days for any internally created pool fund group and one year from the time of purchase for any other individual investment. The Board may specifically authorize a longer maturity for a given investment, within legal limits. The District considers the holdings in the local governmental investment pools to have a one day weighted average maturity due to the fact that the share position can usually be redeemed each day at the discretion of the shareholders, unless there has been a significant change in value. At August 31, 2021, investments were included in local government investment pools which have a weighted average maturity of one day.

## **3. PROPERTY TAXES**

The Texas Legislature in 1979 adopted a comprehensive Property Tax Code (the "Code") which established a county-wide appraisal district and an appraisal review board in each county in the State. The El Paso Central Appraisal District (the "Appraisal District") is responsible for the recording and appraisal of all property in the District. Under the Code, the school board sets the tax rates on property and the El Paso County Tax Assessor/Collector provides tax collection services. The Appraisal District is required under the Code to assess property at 100% of its appraised value. Further, real property must be reappraised at least every three years. Under certain circumstances, taxpayers and taxing units, including the District, may challenge orders of the Appraisal Review Board through various appeals and, if necessary, legal action.

Property taxes are levied as of October 1 in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes and penalties and interest that are ultimately imposed. Property tax revenues are considered available when they become due or past due and receivable within the current period, including those property taxes expected to be collected during a 60 day period after the end of the District's fiscal year. The assessed value at January 1, 2020, upon which the October 2020 levy was based was \$217,356,215. The District levied taxes based on a combined tax rate of \$1.3355 per \$100 of assessed valuation for local maintenance (general governmental services) and debt service.

#### 4. DUE FROM/TO OTHER GOVERNMENTS

The District participates in a variety of federal and state programs from which it receives grants to partially or fully fund certain activities. The District also receives entitlements from the State through the School Foundation and Per Capita Programs. Grants and entitlements are recorded as revenue when earned, therefore at year end amounts earned but not yet received in cash may be recorded as due from the grantor government. Amounts already received in cash but not yet earned are recorded as due to the grantor government.

A summary of amounts recorded as Due From/Due To Other Governments in the basic financial statements as of August 31, 2021 are summarized below:

Due From Other Governments:			Non-Major		
	General ESEA, Title I, Governmental				
	Fund	Part A	Funds	Total	
Governmental Activities:					
Foundation & Per Capita Entitlements	\$ 2,589,237	\$ -	\$ -	\$ 2,589,237	
State Grants	-	-	3,461	3,461	
Federal Grants	174,510	542,177	299,735	1,016,422	
Total - Governmental Activities	\$ 2,763,747	\$ 542,177	\$ 303,196	\$ 3,609,120	

Due To Other Governments:	Non-Major				
	General Governmental				
	 Fund	]	Funds		Total
Governmental Activities:					
Foundation & Per Capita Entitlements	\$ 796,325	\$	-	\$	796,325
State Grants	 -		41,008		41,008
Total - Governmental Activities	\$ 796,325	\$	41,008	\$	837,333

#### 5. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

During the course of operations, the individual funds of the District may engage in temporary borrowings of money between one another to meet liquidity needs. These interfund receivables and payables are recorded on the balance sheet of the loaning fund as "Due from Other Funds" and on the balance sheet of the borrowing fund as "Due to Other Funds". Amounts are repaid when funds are available in the borrowing fund.

Individual funds may also make payments between one another which are intended to be permanent and therefore not repaid. These transactions are recorded on the statement of revenues, expenditures, and changes in fund balance as "Transfers Out" for the paying fund and "Transfers In" for the receiving fund.

During the year, the General Fund transferred \$62,998 to the Debt Service Fund to provide for supplemental financing needs.

## The composition of interfund balances as of August 31, 2021 was as follows:

Receivable Fund	Payable Fund		Amount
General Fund	General Fund	\$	1,292,225
	Special Revenue Funds		696,646
	Debt Service Fund		220,738
Total General Fund			2,209,609
Special Revenue Funds	General Fund	_	26,721
Total Special Revenue Funds			26,721
Trust and Agency Funds	General Fund		12,789
Total Trust and Agency Funds			12,789
Grand Total		\$	2,249,119

## 6. CAPITAL ASSETS

Capital asset activity for the year ended August 31, 2021 was as follows:

	В	ginning alance					F	Ending Balance
		9/1/20	Ad	ditions	Retu	rements		8/31/21
Governmental Activities:								
Capital Assets, not Being Depreciated:								
Land	\$	636,697	\$	-	\$	-	\$	636,697
Construction in Progress		-		612,110		-		612,110
Total Capital Assets, not Being Depreciated		636,697		612,110		-		1,248,807
Capital Assets, Being Depreciated:								
Buildings and Improvements	61	1,416,588		-		-	6	1,416,588
Furniture and Equipment	(	6,274,685		319,994		-		6,594,679
Total Capital Assets, Being Depreciated	67	7,691,273		319,994		-	6	8,011,267
Less Accumulated Depreciation for:								
Buildings and Improvements	(29	9,378,713)	(1	,091,180)		-	(3	0,469,893)
Furniture and Equipment	(4	5,494,702)		(119,521)		-	(	5,614,223)
Total Accumulated Depreciation	(34	4,873,415)	(1	,210,701)		-	(3	6,084,116)
Governmental Activities Capital Assets, Net	\$33	3,454,555	\$	(278,597)	\$		\$3	3,175,958

Depreciation expense was charged to the functions of the District as follows:

	Depreciation	
Function	A	location
Instruction	\$	700,649
Instructional Resources & Media Services		11,971
Curriculum & Instructional Staff Development		10,381
Instructional Leadership		14,799
School Leadership		61,464
Guidance, Counseling & Evaluation Services		47,932
Social Work Services		1,343
Health Services		14,256
Student Transportation		29,998
Food Services		63,892
Extracurricular Activities		36,791
General Administration		50,098
Facilities Maintenance and Operations		133,837
Security and Monitoring Services		12,746
Data Processing Services		13,932
Community Services		4,950
Other Intergovernmental Charges		1,662
Totals	\$	1,210,701

## 7. BONDS, NOTES, AND OTHER LONG-TERM LIABILITIES

Governmental activities long-term debt obligations at August 31, 2021 consisted of the following:

General Long-Term Debt Description	tstanding at gust 31, 2021
\$1,300,000 Unlimited Tax Refunding Bonds, Series 2019, due in annual installments of \$187,000 to \$233,000 through 2025, interest at 21% in first year, thereafter 2.35%.	\$ 899,000
\$8,735,000 Unlimited Tax School Building and Refunding Bonds, Series 2016A, due in annual installments of \$80,000 to \$500,000 through 2043; interest at 2.0% to 4.0%.	8,215,000
\$5,155,000 Unlimited Tax Refunding Bonds, Series 2016, due in annual installments of \$390,000 to \$520,000 through 2028; interest at 2.0% to 4.0%.	3,230,000
\$4,960,000 Unlimited Tax School Building Bonds, Series 2015, due in annual installments of \$110,000 to \$295,000 through 2045; interest at 3.0% to 4.5%.	4,530,000
\$1,400,000 Unlimited Tax Refunding Bonds, Series 2015, due in annual installments of \$160,000 to \$182,000 through 2024; interest at 3.3%.	528,000
\$7,805,000 Unlimited Tax Refunding Bonds, Series 2014, due in annual installments of \$310,000 to \$585,000 through 2036; interest at 2.0% to 4.0%.	6,720,000
\$2,875,620 of aggregate Premium on Issuance of Bonds to be amortized through 2045.	2,099,037
Compensated absences accrued by employees due in more than one year.	70,467
Total General Long-Term Debt	\$ 26,291,504

	Outstanding			Outstanding	Due in
Туре	9/1/20	Additions	Deletions	8/31/21	One Year
Bonds Payable:					
General Oblig. & Refunding Bonds	\$25,416,000	\$ -	\$ (1,294,000)	\$24,122,000	\$ 1,336,000
Premium on Issuance of Bonds	2,236,492		(137,455)	2,099,037	
Total Bonds	27,652,492		(1,431,455)	26,221,037	1,336,000
Other Long-Term Liabilities:					
Compensated Absences	237,036		(166,569)	70,467	
Total Other Long-Term Liabilities	237,036		(166,569)	70,467	
Total Governmental Activities	\$27,889,528	\$ -	\$ (1,598,024)	\$26,291,504	\$ 1,336,000

The following is a summary of changes in long-term liabilities for the year ended August 31, 2021:

For the general obligation bonds, the District has pledged as collateral the proceeds of a continuing, direct annual tax levied against taxable property within the District. The Texas Education Code generally limits issuance of additional ad valorem tax bonds if the tax rate needed to pay aggregate principal and interest amounts of the District's tax bond indebtedness would exceed \$0.50 per \$100 of assessed valuation of taxable property within the District.

Annual principal installments for outstanding bonds vary each year. The debt service requirements to maturity for general obligation bonds as of August 31, 2021 are as follows:

General Obligations						
Year Ended						Total
August 31,	Pr	incipal		Interest	Re	quirements
2022	\$	1,336,000	\$	898,058	\$	2,234,058
2023		1,383,000		854,752		2,237,752
2024		1,430,000		807,733		2,237,733
2025		1,293,000		759,288		2,052,288
2026		1,355,000		710,450		2,065,450
2027-2031		5,925,000		2,788,475		8,713,475
2032-2036		5,990,000		1,661,375		7,651,375
2037-2041		3,315,000		717,088		4,032,088
2042-2045		2,095,000		132,375		2,227,375
Totals	\$ 2	4,122,000	\$	9,329,594	\$	33,451,594

#### 8. TEACHER RETIREMENT SYSTEM OF TEXAS PENSION PLAN

#### A. Pension Plan Description

The Teacher Retirement System of Texas (TRS or System or Plan) is a public employee retirement system (PERS) that is a multiple-employer, cost-sharing, defined benefit pension plan with a special funding situation. The Plan is administered by the Board of Trustees of TRS. Information regarding the Board of TRS and its composition can be found within the separately issued TRS Comprehensive Annual Financial Report within Note 1 to the financial statements. That report may be obtained online at www.trs.texas.gov; by writing to TRS at 1000 Red River Street, Austin, Texas, 78701-2698; or by calling (512) 542-6592.

Benefits are established or amended under the authority of the Texas Constitution, Article XVI, Section 67 and by the Legislature in the Texas Government Code, Title 8, Subtitle C. The Board of Trustees does not have the authority to establish or amend benefits.

B. Benefits Provided

TRS provides retirement, disability, and death benefits. Membership in the Plan includes all employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard work load and who are not exempt from membership under Texas Government Code, Title 8, Section 822.002.

State law requires the plan to be actuarially sound in order for the legislature to consider a benefit enhancement, such as a supplemental payment to the retirees.

In May 2019, the 86th Texas legislature approved the TRS Pension Reform Bill (SB12) that provides for gradual contribution increases from the state, participating employers and active employees to make the pension fund actuarially sound. These increases immediately made the pension fund actuarially sound and the legislature approved funding for a 13th check.

All eligible members retired as of December 31, 2018 received an extra annuity check in September 2019 in either the matching amount of their monthly annuity payment or \$2,000, whichever was less.

C. Contributors to the Plan

Contributors to the Plan include active members, employers, and the State of Texas as the only nonemployer contributing entity. The State is also the employer for senior colleges, medical schools, and state agencies, including TRS. In each respective role, the State contributes to the plan in accordance with State Statutes and the General Appropriations Act.

The number of participating employers during fiscal year 2020 are disclosed in the following table.

Participating Employers	
Independent School Districts	1,022
Charter Schools (open enrollment only)	187
Community and Junior Colleges	50
Senior Colleges and Universities	48
Regional Service Centers	20
Medical Schools	9
Educational Districts	3
State Agency	1
Total	1,340
-	

Plan membership as of August 31, 2019 is shown in the following table. Because the actuarial valuation was based on a roll forward from fiscal year 2019 (see Section F), the Plan membership counts are as of August 31, 2019.

Pension Plan Membership	
Retired plan members or beneficiaries	434,426
currently receiving benefits	
Inactive plan members entitled to but	310,716
not yet receiving benefits	
Active plan members	884,540
	1,629,682

The Average Expected Remaining Service Life (AERSL) of 6.2975 years is based on membership information as of the beginning of the fiscal year.

#### D. Contributions

Contribution requirements are established or amended pursuant to the following state laws:

- Article 16, Section 67 of the Texas Constitution requires the legislature to establish a member contribution rate of not less than 6 percent of the member's annual compensation and a state contribution rate of not less than 6 percent and not more than 10 percent of the aggregate annual compensation paid to members of the System during the fiscal year.
- Government Code section 821.006 prohibits benefit improvements if it increases the amortization period of TRS' unfunded actuarial liability to greater than 31 years or, if the amortization period already exceeds 31 years, the period would be increased by such action. Actuarial implications of the funding provided in this manner are determined by the System's actuary.

As the non-employer contributing entity, the State of Texas contributes to the retirement system the current employer contribution rate times the aggregate annual compensation of all members of the Plan during the fiscal year, reduced by the employer contributions described on the next page.

All participating employers and the State of Texas, as the employer for senior universities and medical schools, are required to pay the employer contribution rate in the following situations:

- On the portion of a member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code
- During a new member's first 90 days of employment
- When any or all of an employee's salary is paid by federal, private, local or non-educational and general funds
- When the employing district is a public junior college or junior college district, the employer shall contribute to the retirement system an amount equal to 50 percent of the state contribution rate for certain instructional or administrative employees and 100 percent of the state contribution rate for all other employees.

Contribution rates and amounts for active employees, participating employers, and the State of Texas for the current and prior fiscal year are shown below.

Contribution Rates	<u>2020</u>	<u>2021</u>
Members	7.7%	7.7%
Employer	7.5%	7.5%
State of Texas (NECE)	7.5%	7.5%
Contribution Amounts		
Members \$	1,294,877 \$	1,296,075
Employer	608,383	626,343
State of Texas (NECE)	806,382	869,409

Employers are also required to pay surcharges in the following cases:

- All public schools, charter schools and regional education service centers must contribute 1.5 percent of the member's salary beginning in fiscal year 2020, gradually increasing to 2 percent in fiscal year 2025.
- When employing a retiree of TRS, the employer shall pay an amount equal to the member contribution and the state contribution as an employment after retirement surcharge.

#### E. Net Pension Liability

Components of the Net Pension Liability of the Plan as of August 31, 2020 are disclosed below.

Components of Pension Liability	<u>Total</u>
Total Pension Liability	\$ 218,974,205,084
Less: Plan Fiduciary Net Position	 (165,416,245,243)
Net Pension Liability	\$ 53,557,959,841
Net Position as Percentage of Total Pension Liability	75.54%

#### F. Actuarial Methods and Assumptions

Roll Forward

The actuarial valuation was performed as of August 31, 2019. Update procedures were used to roll forward the total pension liability to August 31, 2020. The total pension liability is determined by an annual actuarial valuation. The actuarial methods and assumptions were selected by the Board of Trustees based upon analysis and recommendations by the System's actuary. The Board of Trustees has sole authority to determine the actuarial assumptions used for the Plan. The actuarial methods and assumptions were primarily based on a study of actual experience for the three year period ending August 31, 2017 and were adopted in July 2018.

The active mortality rates were based on 90 percent of the RP 2014 Employee Mortality Tables for males and females with full generational mortality. The post-retirement mortality rates for healthy lives were based on the 2018 TRS of Texas Healthy Pensioner Mortality Tables with full generational projection using the ultimate improvement rates from the most recently published projection scale U-MP.

The long-term expected rate of return on pension plan investments is 7.25 percent. The long-term expected rate of return on plan investments was determined using a building-block method in which bestestimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the System's target asset allocation as of August 31, 2019 are summarized in the chart below:

Asset Class	FY 2020 Target Allocation* %	Long-Term Expected Geometric Real Rate of Return*	Expected Contribution to Long- Term Portfolio Returns
Global Equity			
USA	18.00%	3.90%	0.99%
Non-U.S. Developed	13.00%	5.10%	0.92%
Emerging Markets	9.00%	5.60%	0.83%
Private Equity	14.00%	6.70%	1.41%
Stable Value			
Government Bonds	16.00%	(0.70)%	(0.05)%
Absolute Return (Including Credit Sensitive Investments)	0.00%	1.80%	0.00%
Stable Value Hedge Funds	5.00%	1.90%	0.11%
Real Return			
Real Estate	15.00%	4.60%	1.02%
Energy, Natural Resources and Infrastructure	6.00%	6.00%	0.42%
Commodities	0.00%	0.80%	0.00%
Risk Parity			
Risk Parity	8.00%	3.00%	0.30%
Asset Allocation Leverage			
Cash	2.00%	(1.50)%	(0.03)%
Asset Allocation Leverage	(6.00)%	(1.30)%	0.08%
Inflation Expectation			2.00%
Volatility Drag*			(0.67)%
Expected Return	100.00%		7.33%

\* Target allocations are based on the FY2020 policy model.

\*\* Capital Market Assumptions come from Aon Hewitt (as of 08/31/2020).

\*\*\* The volatility drag results from the conversion between arithmetic and geometric mean returns.

The following table discloses the assumptions that were applied to this measurement period.

#### Actuarial Methods and Assumptions

Valuation Date	August 31, 2019 rolled forward
	to August 31, 2020
Actuarial Cost Method	Individual Entry Age Normal
Asset Valuation Method	Market Value
Single Discount Rate	7.25%
Long-Term Expected Rate	7.25%
Municipal Bond Rate as of August 2020	2.33% - Source for the rate is the Fixed
	Income Market Data/Yield Curve/Data
	Municipal bonds with 20 years to
	maturity that include only federally
	tax-exempt municipal bonds as reported
	in Fidelity Index's "20-Year Municipal
	GO AA Index."
Last year ending August 31 in Projection Period (100 years)	2119
Inflation	2.30%
Salary Increases	3.05% to 9.05% including inflation
Ad hoc post-employment benefit changes	None

The actuarial assumptions used in the determination of the total pension liability are the same assumptions used in the actuarial valuation as of August 31, 2019. For a full description of these assumptions please see the actuarial valuation report dated November 14, 2019.

#### G. Discount Rate

A single discount rate of 7.25 percent was used to measure the total pension liability. The single discount rate was based on the expected rate of return on plan investments of 7.25 percent. The projection of cash flows used to determine this single discount rate assumed that contributions from active members, employers and the non-employer contributing entity will be made at the rates set by the Legislature during the 2019 legislative session. It is assumed that future employer and state contributions will be 8.50 percent of payroll in fiscal year 2020 gradually increasing to 9.55 percent of payroll over the next several years. This includes all employer and state contributions for active and rehired retirees.

Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### H. Change of Assumptions Since the Prior Measurement Date

There were no changes in assumptions since the prior measurement date.

I. Sensitivity of the Net Pension Liability to the Single Discount Rate Assumption

The following table presents the net pension liability of the plan using the discount rate of 7.25 percent, and what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25 percent) or one percentage point higher (8.25 percent) than the current rate.

Sensitivity of the Net Pension Liability to the Single Discount Rate Assumption					
	1% Decrease 6.25%	Current Single Discount Rate 7.25%	1% Increase 8.25%		
District's Proportionate Share of the Net Pension Liability:	\$ 12,163,935	\$ 7,888,506	\$ 4,414,813		

J. District Net Pension Liabilities, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, and Pension Expense

The Net Pension Liability of the Plan as a whole was last measured as of August 31, 2020 and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date. The District was assigned a proportion of the Plan's Net Pension Liability based on the District's contributions to the Plan relative to the contributions of all employers for the period September 1, 2019 through August 31, 2020.

The table below presents a two-year comparison of the District's assigned proportion and resulting proportionate share of the collective Net Pension Liability, as well as the State's proportionate share of the Net Pension Liability associated with the District.

		Measurement Date				
		8/31/19		8/31/20		Change
District's Proportion of the Collective Net Pension Liability	0.0	00163083241	0.0	00147289136	(0.00	00015794105)
District's Proportionate Share of the Net Pension Liability	\$	8,477,577	\$	7,888,506	\$	(589,071)
State's Proportionate Share of the Net Pension Liability Associated with the District		10,975,719		11,008,114		32,395
Total Pension Liability	\$	19,453,296	\$	18,896,620	\$	(556,676)

At August 31, 2021, Fabens Independent School District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows		Deferred Inflow	
	of Resources		of	Resources
Differences between expected and actual economic experience	\$	14,404	\$	220,147
Changes in actuarial assumptions		1,830,414		778,279
Difference between projected and actual investment earnings		351,413		191,717
Changes in proportion and difference between the employer's				
contributions and the proportionate share of contributions		149,850		1,079,714
Contributions paid to TRS subsequent to the measurement date		626,343		-
Total	\$	2,972,424	\$	2,269,857

The net amounts of the employer's balances of deferred outflows and inflows of resources related to pensions (not including the deferred contribution paid subsequent to the measurement date) will be recognized in pension expense as follows:

Measurement Year Ended	Pension Expense
August 31,	Amount
2021	\$ 38,825
2022	153,196
2023	190,894
2024	(61,660)
2025	(210,717)
Thereafter	(34,314)

For the year ended August 31, 2021, Fabens Independent School District recognized pension expense of \$340,956 and revenue of \$1,324,033 for support provided by the State.

## 9. EMPLOYEE HEALTH CARE COVERAGE

During the year ended August 31, 2021, employees of the District were covered by the state-wide health insurance plan, TRS Active Care. The District contributed \$150 per month per employee to the Plan, the State provided an additional \$75 per month per employee, and employees, at their option, authorized payroll withholdings to pay contributions or premiums for dependents. TRS manages TRS Active Care. The Plan is administered by Aetna while Caremark was assigned the prescription drug plan.

## 10. OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN – TRS-CARE

## A. Plan Description

The Texas Public School Retired Employees Group Insurance Program (TRS-Care) is a multipleemployer, cost-sharing, defined Other Post-Employment Benefit (OPEB) plan with a special funding situation. The TRS-Care program was established in 1986 by the Texas Legislature.

The Board of Trustees of TRS administers the TRS-Care program and the related fund in accordance with the Texas Insurance Code Chapter 1575. The Board of Trustees is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. The Board may adopt rules, plans, procedures, and orders reasonably necessary to administer the program, including minimum benefits and financing standards. Further detailed information regarding TRS and TRS-Care is available in a separately issued Comprehensive Annual Financial Report for TRS that includes financial statements and required supplementary information. That report may be obtained online at www.trs.texas.gov; by writing to TRS at 1000 Red River Street, Austin, Texas, 78701-2698; or by calling (512) 542-6592.

#### B. Benefits Provided

TRS-Care provides health insurance coverage to retirees from public schools, charter schools, regional service centers, and other educational districts who are members of the TRS pension system. Eligible non-Medicare retirees and their dependents may enroll in TRS-Care Standard, a high-deductible health plan. Eligible Medicare retirees and their dependents may enroll in the TRS-Care Medicare Advantage medical plan and the TRS-Care Medicare Rx prescription drug plan. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system.

The General Appropriations Act passed by the 86<sup>th</sup> Legislature included funding to maintain TRS-Care premiums at their current level through 2021. The 86<sup>th</sup> legislature also passed SB 1682 which requires TRS to establish a contingency reserve in the TRS-Care fund equal to 60 days of expenditures. This amount is estimated at \$277,490,586 as of August 31, 2020.

#### C. Contributors to TRS-Care

Contributors to the plan include active and retired members, employers, and the State of Texas as the only non-employer contributing entity.

During fiscal year 2020, the number of participating employers are presented in the following table.

Participating Employers	
Independent School Districts	1,021
Open Enrollment Charter Schools	187
Regional Service Centers	20
Other Educational Districts	3
Total	1,231

TRS-Care plan membership as of August 31, 2019 is shown in the following table. Because the actuarial valuation was based on a roll-forward (See Section F), the counts are as of that date.

TRS-Care Plan Membership	
Active plan members	725,690
Inactive plan members currently	191,250
receiving benefits	
Inactive plan members entitled to but	11,785
not yet receiving benefits	
Total	928,725

The Average Expected Remaining Service Life (AERSL) of 9.1073 is based on the membership information as of the beginning of the fiscal year.

#### D. Contributions

Contribution rates for the TRS-Care plan are established in State Statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions; and contributions from the state, active employees, and participating employers are based on active employee compensation. The TRS Board does not have the authority to set or amend contribution rates.

At the inception of the plan, funding was projected to last 10 years through fiscal year 1995. The original funding was sufficient to maintain the solvency of the fund through fiscal year 2000. Since that time, appropriations and contributions have been established to fund the benefits for each successive biennium.

Section 1575.202 of the Texas Insurance Code establishes the State's contribution rate which is 1.25 percent of the employee's salary. Section 1575.203 establishes the active employee rate which is 0.65 percent of salary. Section 1575.204 establishes a public school contribution rate of not less than 0.25 percent or not more than 0.75 percent of the salary of each active employee of the employer. The actual public school contribution rate is prescribed by the Legislature in the General Appropriations Act, which is 0.75 percent of each active employee's pay for fiscal year 2020.

Contribution rates and amounts for active employees, participating employers, and the State of Texas for the current and prior fiscal year are shown below.

Contribution Rates		<u>2020</u>	<u>2021</u>	
Members		0.65%	0.65%	
Employer		0.75%	0.75%	
State of Texas		1.25%	1.25%	
Federal/Private Funding*		1.25%	1.25%	
Contribution Amounts				
Members	\$	108,965	\$ 108,939	
Employer		150,320	152,155	
State of Texas (NECE)		142,303	153,425	
* Contributions paid from federal funds and private grants are remitted by the employer				

\* Contributions paid from federal funds and private grants are remitted by the employer and paid at the State rate.

All employers whose employees are covered by the TRS pension plan are also required to pay a surcharge of \$535 per month when employing a retiree of the TRS. The TRS-Care surcharges for fiscal year 2020 totaled \$11,413,512.

A supplemental appropriation was authorized by Senate Bill 1264 of the 86<sup>th</sup> Texas Legislature to provide \$2,208,137 for fiscal year 2020 and \$3,312,206 for fiscal year 2021, for consumer protections against medical and health care billing by certain out-of-network providers. Funding will be in fiscal year 2021.

The premium rates for retirees are reflected in the following table.

TRS-Care Monthl	y Prem	ium Rates		
	N	ledicare	Non-	Medicare
Detines on Surviving Surviva	¢ IV			200
Retiree or Surviving Spouse	2	135	\$	200
Retiree and Spouse		529		689
Retiree or Surviving Spouse and Children		468		408
Retiree and Family		1,020		999

## E. Net OPEB Liability

Components of the Net OPEB Liability of the TRS-Care plan as of August 31, 2020 are disclosed in the following table.

Components of OPEB Liability	<u>Total</u>
Total OPEB Liability	\$ 40,010,833,815
Less: Plan Fiduciary Net Position	(1,996,317,932)
Net OPEB Liability	\$ 38,014,515,883
Net Position as a Percentage of Total OPEB Liability	4.99%

The primary reasons for this year's \$12.0 billion liability reduction related to the difference between expected and actual experience and were due to (a) savings to the fully-insured Medicare Advantage premiums, which resulted from Congress' repeal of the Health Insurer Fee in December 2019 and vendor premium guarantees, and (b) favorable claims and rebate experience for the prescription drug benefits provided to Medicare retirees.

#### F. Actuarial Methods and Assumptions

## Roll Forward

The actuarial valuation was performed as of August 31, 2019. Update procedures were used to roll forward the total OPEB liability to August 31, 2020.

The actuarial valuation of the OPEB plan offered through TRS-Care is similar to the actuarial valuation performed for the pension plan, except that the OPEB valuation is more complex. All of the demographic assumptions, including rates of retirement, termination, and disability, and most of the economic assumptions, including general inflation and salary increases, used in the OPEB valuation were identical to those used in the respective TRS pension valuation. The demographic assumptions were developed in the experience study performed for TRS for the period ending August 31, 2017.

The following assumptions used for members of TRS are identical to the assumptions employed in the August 31, 2020 TRS annual pension actuarial valuation:

- Rates of Mortality
- Rates of Retirement
- Rates of Termination
- Rates of Disability
- General Inflation
- Wage Inflation
- Salary Increases

The active mortality rates were based on 90 percent of the RP-2014 Employee Mortality Tables for males and females, with full generational mortality using Scale BB. The post-retirement mortality rates for healthy lives were based on the 2018 TRS of Texas Healthy Pensioner Mortality Tables, with full generational projection using the ultimate improvement rates from the most recently published scale (U-MP).

#### Health Care Trend Rates

The initial medical trend rates were 9.00 percent for Medicare retirees and 7.30 percent for non-Medicare retirees. There was an initial prescription drug trend rate of 9.00 percent for all retirees. The initial trend rates decrease to an ultimate trend rate of 4.25 percent over a period of 13 years.

#### Actuarial Methods and Assumptions

Valuation Date	August 31, 2019, rolled forward to August 31, 2020
Actuarial Cost Method	Individual Entry-Age Normal
Inflation	2.30%
Single Discount Rate	2.33% as of August 31, 2020
Aging Factors	Based on plan specific experience
Election Rates	Normal Retirement: 65% participation prior to age 65 and
	40% participation after age 65, 25% of pre-65 retirees are assumed to discontinue coverage at age 65.
Expenses	Third-party administrative expenses related to the delivery of
	health care benefits are included in the age-adjusted claims
	costs.
Salary Increases	3.05% to 9.05%, including inflation
Ad Hoc Post-Employment Benefit Changes	None

#### G. Discount Rate

A single discount rate of 2.33 percent was used to measure the total OPEB liability. This was a decrease of .30 percent in the discount rate since the previous year. Since the plan is a pay-as-you-go plan, the single discount rate is equal to the prevailing municipal bond rate.

H. Change of Assumptions Since the Prior Measurement Date

The following assumptions, methods and plan changes which are specific to TRS-Care were updated from the prior year's report:

- The discount rate changed from 2.63 percent as of August 31, 2019 to 2.33 percent, as of August 31, 2020. This change increased the Total OPEB Liability.
- The participation rate for post-65 retirees was lowered from 50 percent to 40 percent. This change lowered the Total OPEB Liability.
- The ultimate health care trend assumption was lowered from 4.50 percent to 4.25 percent as a result of Congress' repeal of the excise (Cadillac) tax on high-cost employer health plans in December 2019. This change lowered the Total OPEB Liability.
- I. Changes of Benefit Terms Since the Prior Measurement Date

There were no changes in benefit terms since the prior measurement date.

J. Sensitivity of the Net OPEB Liability to the Single Discount Rate Assumption

The following presents the Net OPEB Liability of the plan using the discount rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher, as well as what the Net OPEB Liability would be if it were calculated using a discount rate that is one-percentage point lower, 1.33 percent, or one-percentage point higher, 3.33 percent, than the AA/Aa rate.

Sensitivity of the Net OPEB Liability to the Single Discount Rate Assumption									
	1% Decrease	Current Single 1% Increas							
	1.33%	Discount Rate 2.33%	3.33%						
District's Proportionate Share of the Net OPEB Liability	\$ 9,030,441	\$ 7,525,382	\$ 6,336,601						

K. Sensitivity of the Net OPEB Liability to the Healthcare Cost Trend Rate Assumptions

The following presents the net OPEB liability of the plan using the assumed healthcare cost trend rate, as well as what the net OPEB liability would be if it were calculated using a trend rate that is one-percentage point lower or one-percentage point higher than the assumed healthcare cost trend rate.

Sensitivity of the Net OPEB Liability to the Healthcare Cost Trend Rate Assumption									
		Current Healthcare Cost							
	1% Decrease	Trend Rate	1% Increase						
District's Proportionate Share of the Net OPEB Liability	\$ 6,147,273	\$ 7,525,382	\$ 9,360,828						

L. District Net OPEB Liabilities, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB, and OPEB Expense

The Net OPEB Liability of the TRS-Care program as a whole was last measured as of August 31, 2020 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The District was assigned a proportion of TRS Care's Net OPEB Liability based on the District's contributions to the program relative to the contributions of all employers for the period September 1, 2019 through August 31, 2020.

The table below presents a two-year comparison of the District's assigned proportion and resulting proportionate share of the collective Net OPEB Liability, as well as the State's proportionate share of the Net OPEB Liability associated with the District.

	Measurement Date					
		8/31/19		8/31/20		Change
District's Proportion of the Collective Net OPEB Liability	0	.000214129962	0.	.000197960748	-0.	000016169214
District's Proportionate Share of the Net OPEB Liability	\$	10,126,468	\$	7,525,382	\$	(2,601,086)
State's Proportionate Share of the Net OPEB Liability						
Associated with the District		13,455,811		10,112,310		(3,343,501)
Total OPEB Liability	\$	23,582,279	\$	17,637,692	\$	(5,944,587)

At August 31, 2021, Fabens Independent School District reported its proportionate share of TRS's deferred outflows of resources and deferred inflows of resources related to other post-employment benefits from the following sources:

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Differences between expected and actual economic experience	\$ 394,026	\$ 3,444,000
Changes in actuarial assumptions	464,160	2,066,509
Difference between projected and actual investment earnings	2,599	154
Change in proportion and difference between the employer's		
contributions and the proportionate share of contributions	95,194	1,543,892
Contributions paid to TRS subsequent to the measurement date	152,155	-
Total	\$ 1,108,134	\$ 7,054,555

The net amounts of the employer's balances of deferred outflows and inflows of resources related to OPEB (not including the deferred contribution paid subsequent to the measurement date) will be recognized in OPEB expense as follows:

Measurement Year Ended	OPEB Expense
August 31,	Amount
2021	\$ (961,620)
2022	(961,946)
2023	(962,133)
2024	(962,082)
2025	(761,078)
Thereafter	(1,489,717)

For the year ended August 31, 2021, Fabens Independent School District recognized OPEB expense of (\$444,749) and revenue of (\$70,215) for support provided by the State.

## **11. FRINGE BENEFITS PAID BY OTHER GOVERNMENTS**

The Medicare Prescription Drug, Improvement, and Modernization Act of 2003 established prescription drug coverage for Medicare beneficiaries known as Medicare Part D. Under Medicare Part D, TRS-Care receives retiree drug subsidy payments from the federal government to offset certain prescription drug expenditures for eligible TRS-Care participants. For the years ended August 31, 2021 and August 31, 2020, the subsidy payments received by TRS-Care on behalf of the District were \$74,838 and \$80,377, respectively.

## **12. FUND BALANCES**

The District complies with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Those fund balance classifications are described on the next page.

<u>Nonspendable</u> - Amounts that cannot be spent because they are either not in a spendable form or are legally or contractually required to be maintained intact.

<u>Restricted</u> - Amounts that can be spent only for specific purposes because of constraints imposed by external providers, or imposed by constitutional provisions or enabling legislation.

<u>Committed</u> - Amounts that can only be used for specific purposes pursuant to approval by formal action by the Board.

<u>Assigned</u> - For the General Fund, the Board, or an official or body that has been delegated authority by the Board, may appropriate amounts that are to be used for a specific purpose. For all other governmental funds, any remaining positive amounts not previously classified as nonspendable, restricted or committed.

<u>Unassigned</u> - Amounts that are available for any purpose; these amounts can be reported only in the District's General Fund.

A detail of the fund balance amounts within each category is included on the governmental funds balance sheet.

Fund balance of the District may be committed for a specific purpose by formal action of the Board, the District's highest level of decision-making authority. Commitments may be established, modified, or rescinded only through a resolution approved by the Board. The Board has delegated authority to the Superintendent to assign fund balance for a specific purpose. In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, committed fund balance, assigned fund balance.

#### **13. REVENUE FROM LOCAL AND INTERMEDIATE SOURCES**

During the current year, revenues from local and intermediate sources consisted of the following:

	Non-Major					
	General	Governmental	Fiduciary			
Туре	Fund	Funds	Funds	Total		
Property Taxes	\$ 2,355,943	\$ 624,142	\$ -	\$ 2,980,085		
Investment Income	3,339	201	90	3,630		
Rent	2	-	-	2		
Gifts	-	31,000	-	31,000		
Food Sales	8,980	-	-	8,980		
Athletics	4,251	-	-	4,251		
Enterprising Revenues	3,901	134	-	4,035		
Miscellaneous Local Revenue	53,299		74,599	127,898		
Total	\$ 2,429,715	\$ 655,477	\$ 74,689	\$ 3,159,881		

#### **14. UNEARNED REVENUE**

Unearned revenue at August 31, 2021 consisted of the following amounts:

		Local		State	F	Federal		
Fund	Grants		Grants		Grants		Total	
General Fund	\$	-	\$	-	\$	9,008	\$	9,008
Non-Major Governmental Funds		12,000		284		42,819		55,103
Total	\$	12,000	\$	284	\$	51,827	\$	64,111

## **15. RISK MANAGEMENT**

The District's risk management program includes coverages through third party insurance providers for property, automobile liability, school professional liability, crime, workers' compensation, and other miscellaneous bonds. During the year ended August 31, 2021, there were no significant reductions in insurance coverage from coverage in the prior year. Losses in excess of the various deductible levels are covered through traditional indemnity coverage for buildings and contents, and vehicle liability with various insurance firms. Settled claims have not exceeded insurance limits for the past three years.

## **16. COMMITMENTS AND CONTINGENCIES**

The District participates in a number of federal financial assistance programs. Although the District's grant programs have been audited in accordance with the provisions of *Government Auditing Standards* and when applicable, the Uniform Guidance, for the year ended August 31, 2021, these programs are subject to financial and compliance audits performed by the specific grantors. These audits, if performed, could result in amounts of expenditures being disallowed by the granting agencies and subject to repayment. The District however expects that such amounts, if any, would be immaterial.

#### **17. SELF-INSURANCE FUND**

The District has a partially self-insured workers' compensation plan administered by Claims Administrative Services, Inc. (CAS) which is an insurance pool. The claim liability below is an estimate of potential loss exposure on workers' compensation claims at year end which includes incurred but not reported ("IBNR") claims and claims reported but not paid.

A reconciliation of the estimated claim liability is as follows:

			E	stimated			
Year Ended	B	eginning Current Yea				Claim	Ending
August 31,	I	Liability	Claims		Pa	ayments	Liability
2019	\$	215,027	\$	140,041	\$	(95,949)	\$ 259,119
2020		259,119		(21,647)		(49,035)	188,437
2021		188,437		52,848		(42,206)	199,079

#### **18. RESTATEMENT OF NET POSITION**

During the year, the District adopted Governmental Accounting Standards Board Statement No. 84, Fiduciary Activities. The objective of GASB 84 is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement also is intended to improve the usefulness of fiduciary activity information primarily for assessing the accountability of governments in their roles as fiduciaries.

The District accounts for its Student Activity Fund as a Custodial Fund (previously referred to as an Agency Fund) which is a type of Fiduciary Activity. Implementation of GASB 84 resulted in the recognition of revenues (additions) and expenses (deductions) which are reported on a Statement of Changes in Fiduciary Net Position. This is in contrast to the previous reporting method whereby the net effect of revenues and expenses in a given period were reported as a liability, Due to Student Groups.

	Gov	ernmental
	A	ctivities
Net position as previously stated at August 31, 2020	\$	-
Effect of Implementing GASB Statement No. 84		96,629
Net Position as restated at August 31, 2020	\$	96,629

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**REQUIRED SUPPLEMENTARY INFORMATION** 

## FABENS INDEPENDENT SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY -TEACHER RETIREMENT SYSTEM FOR THE YEAR ENDED AUGUST 31, 2021

	Measurement Year							
		2020		2019		2018		2017
District's Proportion of the Net Pension Liability		0.0147289136%	0.0	0163083241%	0.0	174614181%	0.0	177765326%
District's Proportionate Share of the Net Pension Liability	\$	7,888,506	\$	8,477,577	\$	9,611,188	\$	5,683,977
State's Proportionate Share of the District Net Pension Liability		11,008,114		10,975,719		12,405,726		7,624,311
Total Pension Liability	\$	18,896,620	\$	19,453,296	\$	22,016,914	\$	13,308,288
District's Covered-Employee Payroll	\$	17,134,312	\$	16,691,316	\$	17,071,247	\$	17,040,680
District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll		46.04%		50.79%		56.30%		33.36%
Plan Fiduciary Net Position as a Percentage of the Total Net Pension Liability		75.54%		75.24%		73.74%		82.17%

The amounts presented are determined as of the Plan's measurement year which was as of August 31 in each prior calendar year from the District's fiscal year end.

This schedule reflects the available years of data since the adoption of GASB 68.

EXHIBIT G-1

Measurement Year									
	2016		2015	2014					
0.0	0179081100%	9081100% 0.0		0.0	155416000%				
\$	6,767,209	\$	7,010,631	\$	4,151,377				
	9,412,606		9,182,430		8,203,939				
\$	16,179,815	\$	16,193,061	\$	12,355,316				
\$	16,880,401	\$	17,103,249	\$	16,923,535				
	40.09%		40.99%		24.53%				
	78.00%		78.43%		83.25%				

## FABENS INDEPENDENT SCHOOL DISTRICT SCHEDULE OF DISTRICT CONTRIBUTIONS – TEACHER RETIREMENT SYSTEM FOR THE YEAR ENDED AUGUST 31, 2021

	Fiscal Year							
		2021		2020		2019		2018
Contractually Required Contribution	\$	626,343	\$	608,383	\$	579,560	\$	588,261
Contribution in Relation to the Contractually Required Contribution		(626,343)		(608,383)		(579,560)		(588,261)
Contribution Deficiency (Excess)	\$		\$		\$		\$	-
District's Covered-Employee Payroll	\$	17,304,768	\$	17,134,312	\$	16,691,316	\$	17,071,247
Contributions as a Percentage of Covered- Employee Payroll		3.62%		3.55%		3.47%		3.45%

The amounts presented are as of the District's fiscal year end of August 31.

This schedule reflects the available years of data since the inception of GASB 68 and will eventually reflect ten years of data.

# EXHIBIT G-2

Fiscal Year										
2017			2016	2015						
\$	606,176	\$	590,529	\$	587,240					
	(606,176)		(590,529)		(587,240)					
\$		\$		\$	-					
\$	17,040,680	\$	16,880,401	\$	17,103,249					
	3.56%		3.50%		3.43%					

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#### FABENS INDEPENDENT SCHOOL DISTRICT SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY – TEXAS PUBLIC SCHOOL RETIRED EMPLOYEES GROUP INSURANCE PLAN FOR THE YEAR ENDED AUGUST 31, 2021

				Measurer	nent	Year		
		2020		2019		2018		2017
District's Proportion of the Net Liability for Other Post Employment Benefits	0.0	197960748%	0.0	214129962%	0.0	227334048%	0.0	225017789%
District's Proportionate Share of the Net Post Employment Benefit Liability	\$	7,525,382	\$	10,126,468	\$	11,350,997	\$	9,785,180
State's Proportionate Share of the Net Post Employment Benefit Liability Associated with the District		10,112,310		13,455,811		13,387,260		12,262,692
Total Other Post Employment Benefits Liability	\$	17,637,692	\$	23,582,279	\$	24,738,257	\$	22,047,872
District's Covered Payroll	\$	17,134,312	\$	16,691,316	\$	17,071,247	\$	17,071,247
District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll		43.92%		60.67%		66.49%		57.32%
Plan Fiduciary Net Position as a Percentage of the Total Net OPEB Liability		4.99%		2.66%		1.57%		0.91%

The amounts presented are determined as of the Plan's measurement year which was as of August 31 in each prior calendar year from the District's fiscal year end.

This schedule reflects the available years of data since the adoption of GASB 75.

#### FABENS INDEPENDENT SCHOOL DISTRICT SCHEDULE OF DISTRICT CONTRIBUTIONS – TEXAS PUBLIC SCHOOL RETIRED EMPLOYEES GROUP INSURANCE PLAN FOR THE YEAR ENDED AUGUST 31, 2021

		F	Fiscal Year	
	 2021		2020	 2019
Contractually Required Contribution	\$ 152,155	\$	150,320	\$ 155,235
Contribution in Relation to the Contractually Required Contribution	 (152,155)		(150,320)	 (155,235)
Contribution Deficiency (Excess)	\$ 	\$		\$ 
District's Covered Payroll	\$ 17,304,768	\$	17,134,312	\$ 16,691,316
Contributions as a Percentage of Covered Payroll	0.88%		0.88%	0.93%

The amounts presented are as of the District's fiscal year end of August 31.

This schedule reflects the available years of data since the inception of GASB 75 and will eventually reflect ten years of data.

EXHIBIT G-4

Fiscal	l Yea	ır
 2018		2017
\$ 156,834	\$	93,422
 (156,834)		(93,422)
\$ _	\$	
\$ 17,071,247	\$	17,040,680
0.92%		0.55%

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#### FABENS INDEPENDENT SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED AUGUST 31, 2021

#### Teacher Retirement System

#### Actuarial Assumptions

The information presented in the required supplementary schedules was used in the actuarial valuation for determining the actuarially determined contribution rate and the Net Pension Liability in accordance with GASB 68. Actuarial methods and assumptions used for funding purposes can be found in the Teacher Retirement System of Texas Pension Plan note to the financial statements.

#### Changes of Benefit Terms

In May 2019, the 86th Texas legislature approved the TRS Pension Reform Bill (SB12) that provides for gradual contribution increases from the state, participating employers and active employees to make the pension fund actuarially sound. These increases immediately made the pension fund actuarially sound and the legislature approved funding for a 13th check. All eligible members retired as of December 31, 2018 received an extra annuity check in September 2019 in either the matching amount of their monthly annuity payment or \$2,000, whichever was less.

#### Changes of Assumptions

• There were no changes in assumptions since the prior measurement date.

#### Texas Public School Retired Employees Group Insurance Plan

#### Actuarial Assumptions

Actuarial methods and assumptions used for funding purposes can be found in the Other Post-Employment Benefits (OPEB) Plan – TRS-Care note to the financial statements.

#### Changes of Benefit Terms

The General Appropriations Act passed by the 86<sup>th</sup> Legislature included funding to maintain TRS-Care premiums at their current level through 2021. The 86<sup>th</sup> legislature also passed SB 1682 which requires TRS to establish a contingency reserve in the TRS-Care fund equal to 60 days of expenditures. This amount is estimated at \$277,490,586 as of August 31, 2020.

#### Changes of Assumptions Since the Prior Measurement Date

The following assumptions, methods and plan changes which are specific to TRS-Care were updated from the prior year's report:

- The discount rate changed from 2.63 percent as of August 31, 2019 to 2.33 percent, as of August 31, 2020. This change increased the Total OPEB Liability.
- The participation rate for post-65 retirees was lowered from 50 percent to 40 percent. This change lowered the Total OPEB Liability.
- The ultimate health care trend assumption was lowered from 4.50 percent to 4.25 percent as a result of Congress' repeal of the excise (Cadillac) tax on high-cost employer health plans in December 2019. This change lowered the Total OPEB Liability.

# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

#### FABENS INDEPENDENT SCHOOL DISTRICT COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS AUGUST 31, 2021

		212		224	2	25		244
Data								
Control	ECI	7 A T:41-		74 D- 4	IDE	N D4		eer and hnical-
Codes		EA, Title Part C		EA-Part Formula		A-Part school		ic Grant
ASSETS		1 410 0	2,1		2,110		Duc	
1110 Cash and Cash Equivalents	\$	-	\$	_	\$	-	\$	_
1220 Property Taxes - Delinquent		-		-		-		-
1230 Allowance for Uncollectible Taxes (Credit)		-		-		-		-
1240 Due from Other Governments		31,010		73,582		-		877
1260 Due from Other Funds		-		-		-		673
1000A Total Assets	\$	31,010	\$	73,582	\$	-	\$	1,550
LIABILITIES								
2110 Accounts Payable	\$	-	\$	-	\$	-	\$	-
2160 Accrued Wages Payable		2,849		14,342		-		1,550
2170 Due to Other Funds		15,912		44,495		-		-
2180 Due to Other Governments		-		-		-		-
2300 Unearned Revenues		12,249		14,745		-		-
2000 Total Liabilities		31,010		73,582		-		1,550
DEFERRED INFLOWS OF RESOURCES								
2600 Unavailable Revenue		-		-		-		-
Total Deferred Inflows of Resources		-		-		-		-
FUND BALANCES								
Restricted for:								
3490 Other Restricted Fund Balance		-		-		-		-
Assigned for:								
3590 Other Assigned Fund Balance		-		-		-		-
3000 Total Fund Balances		-		-				
4000 Total Liab., Def. Inflows, and Fund Balances	\$	31,010	\$	73,582	\$	-	\$	1,550

	255		263	2	66		282		289	3	397		410		429
	EA, Title Part A	Title	e III, Part A	Seco Scł Emery Re	entary & ndary nool gency elief SER I)	Se S En	ementary & condary School hergency Relief SSER III)	F Sp	ederally 'unded ec. Rev. Fund	Plac	vanced ement entives	Тех	State ⊄book `und	Fu Sj Re	State inded pecial venue unds
\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_
Ψ	-	Ψ	-	Ψ	_	Ψ	_	Ψ	-	Ψ	_	Ψ	_	Ψ	_
	-		-		-		-		-		-		-		-
	45,098		16,364		-		100,519		32,285		-		-		3,461
	-		-		-		-		-		34		250		-
\$	45,098	\$	16,364	\$	-	\$	100,519	\$	32,285	\$	34	\$	250	\$	3,461
\$	-	\$	1	\$	-	\$	-	\$	10,161	\$	-	\$	_	\$	-
	-		-		-		8,510		-		-		-		-
	45,098		9,914		-		92,009		12,748		-		-		3,461
	-		-		-		-		-		-		-		-
	-		6,449		-		-		9,376		34		250		-
	45,098		16,364		-		100,519		32,285		34		250		3,461
	-		-		-		-		-		-		-		-
	-		-		-		-		-		-		-		-
	-		-		-		-		-		-		-		-
	-		-		-		-		-		-		_		
	-		-		-		-		-		-		-		-
\$	45,098	\$	16,364	\$	-	\$	100,519	\$	32,285	\$	34	\$	250	\$	3,461
						_								_	

#### FABENS INDEPENDENT SCHOOL DISTRICT COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS AUGUST 31, 2021

		461		499		599		
Data							Тс	otal Non-
Control	C	ampus						Major
Control	А	ctivity	Loc	al Grant	De	bt Service	Gov	ernmental
Codes	]	Funds		Fund		Fund		Funds
ASSETS								
1110 Cash and Cash Equivalents	\$	15,245	\$	-	\$	261,746	\$	276,991
1220 Property Taxes - Delinquent		-		-		79,494		79,494
1230 Allowance for Uncollectible Taxes (Credit)		-		-		(54,058)		(54,058)
1240 Due from Other Governments		-		-		-		303,196
1260 Due from Other Funds		-		25,764		-		26,721
1000A Total Assets	\$	15,245	\$	25,764	\$	287,182	\$	632,344
LIABILITIES								
2110 Accounts Payable	\$	-	\$	-	\$	-	\$	10,162
2160 Accrued Wages Payable		-		7,700		-		34,951
2170 Due to Other Funds		-		-		220,738		444,375
2180 Due to Other Governments		-		-		41,008		41,008
2300 Unearned Revenues		-		12,000		-		55,103
2000 Total Liabilities		-		19,700		261,746		585,599
DEFERRED INFLOWS OF RESOURCES								
2600 Unavailable Revenue		-		-		25,436		25,436
Total Deferred Inflows of Resources		-		-		25,436		25,436
FUND BALANCES								
Restricted for:								
3490 Other Restricted Fund Balance		-		6,064		-		6,064
Assigned for:								
3590 Other Assigned Fund Balance		15,245		-		-		15,245
3000 Total Fund Balances		15,245		6,064		-		21,309
4000 Total Liab., Def. Inflows, and Fund Balances	\$	15,245	\$	25,764	\$	287,182	\$	632,344

#### FABENS INDEPENDENT SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED AUGUST 31, 2021

			212		224	-	225		244
Data									
Contr								Car	eer and
contr	51	ESE	EA, Title	IDI	EA-Part	IDE	A-Part	Tee	chnical-
Codes		I,	Part C	B, I	Formula	B, Pr	reschool	Bas	ic Grant
REV	ENUES								
5700	Local and Intermediate Sources	\$	-	\$	_	\$	_	\$	_
5800	State Program Revenues	*	-	*	-	+	-	+	_
5900	Federal Program Revenues		164,649		368,762		1,100		46,484
5020	Total Revenues		164,649		368,762		1,100		46,484
EXPI	ENDITURES								
0011	Instruction		47,761		166,168		1,100		46,484
0013	Curriculum & Instructional Staff Development		350		6,605		-		-
0021	Instructional Leadership		59,160		13,857		-		-
0023	School Leadership		2,135		-		-		-
0031	Guidance, Counseling & Evaluation Services		-		178,970		-		-
0033	Health Services		-		2,162		-		-
0041	General Administration		-		1,000		-		-
0061	Community Services		55,243		-		-		-
0071	Debt Service - Principal		-		-		-		-
0072	Debt Service - Interest		-		-		-		-
0073	Debt Service - Other Debt Service Fees		-		-		-		-
6030	Total Expenditures		164,649		368,762		1,100		46,484
1100	Excess (Deficiency) of Revenues Over								
	(Under) Expenditures		-		-		-		-
OTH	ER FINANCING SOURCES (USES)								
7915	Transfers In		-		-		-		-
7080	Total Other Financing Sources (Uses)		-		-		-		-
1200	Net Change in Fund Balance		-		-		-		-
0100	Fund Balance - Beginning		-		-		-		-
3000	Fund Balance - Ending	\$	_	\$		\$		\$	

	255	263	266 Elementary	282 Elementary	289	397	410	429
			Elementary &	&				
			Secondary	Secondary				State
			School	School	Federally			Funded
			Emergency	Emergency	Funded	Advanced	State	Special
	EA, Title	Title III, Par		Relief	Spec. Rev.	Placement	Textbook	Revenue
II,	Part A	А	(ESSER I)	(ESSER III)	Fund	Incentives	Fund	Funds
\$	_	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$-
Φ	-	φ - -	φ = -	ъ –	φ -	φ -	52,552	49,110
	118,263	133,811	107,715	90,530	137,263		-	-
	118,263	133,811	107,715	90,530	137,263		52,552	49,110
	116,263	133,811	107,715	90,530	137,263	-	52,552	14,294
	350	-	-	-	-	-	-	2,218
	1,650	-	-	-	-	-	-	-
	-	-	-	-	-	-	-	-
	-	-	-	-	-	-	-	31,098
	-	-	-	-	-	-	-	- 1,500
	-	_	_	-	_	_	_	-
	-	-	-	-	-	-	_	-
	-	-	-	-	-	-	-	-
	-	-	-	-				-
	118,263	133,811	107,715	90,530	137,263		52,552	49,110
	-	-	-	-	-	-	-	-
	-				. <u> </u>		- -	
	_				- <u> </u>	-	- <u> </u>	
	-	-					-	
\$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

#### FABENS INDEPENDENT SCHOOL DISTRICT COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED AUGUST 31, 2021

	461	499	599	
Data				Total Non-
Control	Campus			Major
control	Activity	Local Grant	Debt Service	•
Codes	Funds	Fund	Fund	Funds
REVENUES				
5700 Local and Intermediate Sources	\$ 138	3 \$ 31,000	\$ 624,339	\$ 655,477
5800 State Program Revenues	-	-	1,546,941	1,648,603
5900 Federal Program Revenues	-	-		1,168,577
5020 Total Revenues	138	31,000	2,171,280	3,472,657
EXPENDITURES				
0011 Instruction	1,522	2 18,936	-	934,399
0013 Curriculum & Instructional Staff Development	-	-	-	9,523
0021 Instructional Leadership	1,027	6,000	-	81,694
0023 School Leadership	-	-	-	2,135
0031 Guidance, Counseling & Evaluation Services	-	-	-	210,068
0033 Health Services	-	-	-	2,162
0041 General Administration	-	-	-	2,500
0061 Community Services	-	-	-	55,243
0071 Debt Service - Principal	-	-	1,294,000	1,294,000
0072 Debt Service - Interest	-	-	938,246	938,246
0073 Debt Service - Other Debt Service Fees	-		2,690	2,690
6030 Total Expenditures	2,549	24,936	2,234,936	3,532,660
1100 Excess (Deficiency) of Revenues Over				
(Under) Expenditures	(2,411	6,064	(63,656)	(60,003)
OTHER FINANCING SOURCES (USES)				
7915 Transfers In			62,998	62,998
7080 Total Other Financing Sources (Uses)	-	-	62,998	62,998
1200 Net Change in Fund Balance	(2,411	6,064	(658)	2,995
0100 Fund Balance - Beginning	17,656	/ /	658	18,314
3000 Fund Balance - Ending	\$ 15,245	5 \$ 6,064	\$ -	\$ 21,309

# FABENS INDEPENDENT SCHOOL DISTRICT SCHEDULE OF DELINQUENT TAXES RECEIVABLE FOR THE YEAR ENDED AUGUST 31, 2021

		1	2	3 Assessed/Appraised			
Last 10 Years E	nded	Tax Ra	tes	Value for School			
August 31,		Maintenance	Debt Service	Tax Purposes			
2012	and prior years	Various	Various	Various			
2013		1.04000	0.22190	\$ 158,567,319			
2014		1.04000	0.22190	150,916,71			
2015		1.04000	0.22190	164,053,41			
2016		1.04000	0.29030	161,161,61			
2017		1.04000	0.29400	163,276,55			
2018		1.04000	0.28780	190,829,41			
2019		1.17000	0.15780	195,145,31			
2020		1.06830	0.27000	209,081,74			
2021	(School year under audit)	1.05470	0.28080	217,356,21			
	TOTALS						

 10	20	31	32	40	50
Beginning	Current			Entire	Ending
Balance	Year's	Maintenance	Debt Service	Year's	Balance
 9/1/20	Total Levy	Collections	Collections	Adjustments	8/31/21
\$ 189,491	\$ -	\$ 4,597	\$ 981	\$ (5,943)	\$ 177,970
12,366	-	1,013	216	(86)	11,051
11,038	-	1,331	284	(86)	9,337
12,535	-	892	190	(86)	11,367
13,771	-	1,843	514	1,348	12,762
17,740	-	3,426	968	1,350	14,696
33,462	-	9,882	2,735	1,305	22,150
45,575	-	14,316	1,931	(549)	28,779
115,719	-	55,145	13,937	(6,844)	39,793
-	2,902,792	2,202,317	586,338	(17,389)	96,748
\$ 451,697	\$ 2,902,792	\$ 2,294,762	\$ 608,094	\$ (26,980)	\$ 424,653

#### FABENS INDEPENDENT SCHOOL DISTRICT SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL – DEBT SERVICE FUND FOR THE YEAR ENDED AUGUST 31, 2021

Data Contro	1	 Budgeted	An	nounts	1	Actual Amounts	Var	iance With
Codes		Original		Final	(G.	AAP BASIS)	Fir	nal Budget
REVE	ENUES							
5700	Local & Intermediate Sources	\$ 602,936	\$	602,936	\$	624,339	\$	21,403
5800	State Program Revenues	1,447,196		1,447,196		1,546,941		99,745
5020	Total Revenues	2,050,132		2,050,132		2,171,280		121,148
EXPE	INDITURES							
	Debt Service:							
0041	General Administration	800		-		-		-
0071	Principal on Long Term Debt	2,238,503		1,294,000		1,294,000		-
0072	Interest on Long Term Debt	-		940,000		938,246		1,754
0073	Other Debt Service Fees	-		5,303		2,690		2,613
6030	Total Expenditures	 2,239,303		2,239,303		2,234,936		4,367
1100	Excess (Deficiency) of Revenues							
	Over (Under) Expenditures	 (189,171)		(189,171)		(63,656)		125,515
OTHE	ER FINANCING SOURCES (USES)							
7915	Transfers In	189,171		189,171		62,998		(126,173)
7080	Total Other Finance Sources (Uses)	 189,171		189,171		62,998		(126,173)
1200	Net Change in Fund Balances	-		-		(658)		(658)
0100	Fund Balance-September 1 (Beginning)	658		658		658		-
3000	Fund Balance-August 31 (Ending)	\$ 658	\$	658	\$	-	\$	(658)

# FABENS INDEPENDENT SCHOOL DISTRICT SCHEDULE OF REQUIRED RESPONSES TO SELECTED SCHOOL FIRST INDICATORS FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes		Re	1 sponses
SF1	Was there an unmodified opinion in the Annual Financial Report on the financial statements as a whole?		Yes
SF2	Were there any disclosures in the Annual Financial Report and/or other sources of information concerning nonpayment of any terms of any debt agreement?		No
SF3	Did the school district make timely payments to the Teachers Retirement System (TRS), Texas Workforce Comission (TWC), Internal Revenue Service (IRS), and other government agencies? (If there was a warrant hold not cleared in 30 days, then not timely.)		Yes
SF4	Was the school district issued a warrant hold? (Yes even if cleared within 30 days.)		No
SF5	Did the Annual Financial Report disclose any instances of material weaknesses in internal controls over financial reporting and compliance for local, state, or federal funds?		No
SF6	Was there any disclosure in the Annual Financial Report of material noncompliance for grants, contracts, and laws related to local, state, or federal funds?		No
SF7	Did the school district post the required financial information on its website in accordance with Government Code, Local Government Code, Texas Education Code, Texas Administrative Code and other statutes, laws and rules in effect at the fiscal year end?		Yes
SF8	Did the school board members discuss the school district's property values at a board meeting within 120 days before the school district adopted its budget?		Yes
SF9	Total accumulated accretion on CABs included in government-wide financial statements at fiscal year end.	\$	-

FEDERAL AWARDS SECTION



#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Trustees of Fabens Independent School District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Fabens Independent School District, as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise Fabens Independent School District's basic financial statements, and have issued our report thereon dated November 12, 2021.

# **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Fabens Independent School District's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Fabens Independent School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Fabens Independent School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or combination of deficiencies, in internal control weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Fabens Independent School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Singleton, Clark & Company, PC

Singleton, Clark & Company, PC Cedar Park, Texas

November 12, 2021



#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND INTERNAL CONTROL FOR EACH MAJOR PROGRAM AS REQUIRED BY UNIFORM GUIDANCE AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

To the Board of Trustees of Fabens Independent School District

# **Report on Compliance for Each Major Federal Program**

We have audited Fabens Independent School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Fabens Independent School District's major federal programs for the year ended August 31, 2021. Fabens Independent School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Fabens Independent School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Fabens Independent School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Fabens Independent School District's compliance.

# **Opinion on Each Major Federal Program**

In our opinion, Fabens Independent School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2021.

# **Report on Internal Control over Compliance**

Management of Fabens Independent School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Fabens Independent School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Fabens Independent School District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance possibility that material noncompliance with a type of compliance requirement of a federal program of a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

# Report on Schedule of Expenditures of Federal Awards Required by Uniform Guidance

We have audited the financial statements of Fabens Independent School District as of and for the year ended August 31, 2021, and have issued our report thereon dated November 12, 2021, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare thefinancial statements and other records used to prepare the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare thefinancial statements and certain additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

Singleton, Clark & Company, PC

Singleton, Clark & Company, PC Cedar Park, Texas

November 12, 2021

# FABENS INDEPENDENT SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED AUGUST 31, 2021

	1	2a	3
FEDERAL GRANTOR/	Federal	Pass-Through	
PASS-THROUGH GRANTOR/	ALN	Entity Identifying	Federal
PROGRAM OR CLUSTER TITLE	Number	Number	Expenditures
U.S. DEPARTMENT OF DEFENSE			
Direct Awards			
Navy Junior Reserve Officer Training Corps	12.000	21-071903	85,631
Total Direct Awards			85,631
TOTAL U.S. DEPARTMENT OF DEFENSE			85,631
U.S. DEPARTMENT OF EUDCATION			
Passed through the Texas Education Agency			
ESEA, Title I, Part A - Improving Basic Programs	84.010A	21610101071903	1,770,914
ESEA, Title I, Part C - Education of Migratory Children	84.011A	21615001071903	164,649
IDEA - Part B, Formula <sup>1</sup>	84.027A	216600010719036600	383,609
IDEA - Part B, Preschool <sup>1</sup>	84.173A	206610010719036610	1,100
Career and Technical Education - Basic Grant	84.048A	21420006071903	46,484
ESEA, Title II, Part A - Teacher and Principal Training	84.367A	21694501071903	118,263
Title III, Part A - English Lang. Acquisition and Enhancement	84.365A	21671001071903	133,811
COVID-19 Elementary and Secondary School Emergency Relief (ESSER I) Fund	84.425D	20521001071903	107,715
COVID-19 Elementary and Secondary School Emergency Relief			
(ESSER II) Fund	84.425D	52102135	258,720
COVID-19 American Rescue Plan Elementary and Secondary School			100 - 10
Emergency Relief (ARP ESSER) Fund	84.425U	21528001071903	100,519
Title IV, Part A, Subpart 1	84.424A	21680101071903	126,796
Education Innovation and Research (EIR) Program	84.411B	203929017110017	14,949
Total Passed through the Texas Education Agency			3,227,529
TOTAL U.S. DEPARTMENT OF EDUCATION			3,227,529
U.S. DEPARTMENT OF THE TREASURY			
Passed through El Paso County			
COVID-19 Coronavirus Relief Fund (CRF)	21.019	21-071903	101,776
Total Passed through El Paso County			101,776
Passed through the Texas Division of Emergency Management			
COVID-19 Coronavirus Relief Fund (CRF)	21.019	21-071903	20,425
Total Passed through the Texas Division of Emergency Management	nt		20,425
Passed through the Texas Education Agency			
COVID-19 Coronavirus Relief Fund (CRF)	21.019	52202002	30,267
Total Passed through the Texas Education Agency			30,267
TOTAL U.S. DEPARTMENT OF THE TREASURY			

	1	2a	3
FEDERAL GRANTOR/	Federal	Pass-Through	
PASS-THROUGH GRANTOR/	ALN	Entity Identifying	Federal
PROGRAM OR CLUSTER TITLE	Number	Number	Expenditures
U.S. DEPARTMENT OF AGRICULTURE			
Passed through the Texas Education Agency			
National School Breakfast Program <sup>2</sup>	10.553	71402101	336,255
National School Lunch Program <sup>2</sup>	10.555	71302101	577,905
Total Passed through the Texas Education Agency			914,160
Passed through the Texas Department of Agriculture			
Food Distribution Program - Non-Cash Assistance <sup>2</sup>	10.555	806780706	44,991
COVID-19 Emergency Operating Costs Reimbusement Grant <sup>2</sup>	10.555	806780706	84,314
State Administrative Expense Funds - Commodity Storage	10.560	806780706	7,028
Fresh Fruit and Vegetable Program	10.582	806780706	47,716
Total Passed through the Texas Department of Agriculture			184,049
TOTAL U.S. DEPARTMENT OF AGRICULTURE			1,098,209
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 4,563,837
Not Considered Federal Financial Assistance:			
School Health and Related Services (SHARS) Revenue			105,359
TOTAL FEDERAL REVENUE PER STATEMENT OF REVENUES,			
EXPENDITURES AND CHANGES IN FUND BALANCE			\$ 4,669,196
<sup>1</sup> Special Education (IDEA) Cluster as defined in OMB Compliance Supplem	ent		

<sup>1</sup> Special Education (IDEA) Cluster as defined in OMB Compliance Supplement.
<sup>2</sup> Child Nutrition Cluster as defined in OMB Compliance Supplement.

#### FABENS INDEPENDENT SCHOOL DISTRICT NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED AUGUST 31, 2021

#### 1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal awards expenditures of Fabens Independent School District (the "District") under programs of the federal government for the year ended August 31, 2021. The information in the accompanying Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, change in net position, or cash flows of the District.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Basis of Accounting** - The expenditures reported on the Schedule are presented using the modifiedaccrual basis of accounting, with the exception of the National School Lunch Program, School Breakfast Program and the Food Distribution Program. Under the modified-accrual basis of accounting, revenues are recognized in the accounting period in which they become measurable and available, and expenditures in the accounting period in which the fund liability is incurred, if measurable. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited to reimbursement.

Expenditures for the National School Lunch Program, School Breakfast Program and the Food Distribution Program are shown on the Schedule in an amount equal to the related revenue, but are not specifically attributable to this revenue source. Expenditures are reported in this manner due to the Child Nutrition Fund being a fund that combines local, state, and federal revenues, and spends those resources together to support the overall operations of the Child Nutrition Program.

The District has elected to not use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

**Relationship to Basic Financial Statements -** Expenditures of federal awards are reported in the District's basic financial statements in the special revenue funds.

**Relationship to Federal Financial Reports -** Amounts reported in the accompanying Schedule agree with the amounts reported in the related federal financial reports in all significant respects.

**Valuation of Non-Cash Programs** – The District values revenues and expenditures for the Food Distribution Program based on the value of commodities received.

#### FABENS INDEPENDENT SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED AUGUST 31, 2021

# SECTION I – SUMMARY OF AUDITOR'S RESULTS

# FINANCIAL STATEMENTS

Type of auditor's report issued:		Unmodified				
Internal control over financial reporting:						
• Material weakness(es) identified?		Yes	$\square$	No		
• Significant deficiencies identified that are not considered to be material weaknesses?		Yes	$\boxtimes$	None reported		
Noncompliance material to financial statements noted	1?	Yes		No		
FEDERAL AWARDS						
Internal control over major programs:						
• Material weakness(es) identified?		Yes	$\square$	No		
• Significant deficiencies identified that are not considered to be material weaknesses?		Yes	$\boxtimes$	None reported		
Type of auditor's report issued on compliance for major programs:						
Special Education (IDEA) Cluster	Unmodified					
Child Nutrition Cluster	Unmodified					
Any audit findings disclosed that are required to be reported in accordance with the federal Uniform Guidance? I Yes No						

Identification of major programs:

CFDA Numbers	Name of Federal Program or Cluster
84.027A and 84.173A	Special Education Cluster
10.553 and 10.555	Child Nutrition Cluster

Dollar threshold used to distinguish Type A and Ty	pe B programs: \$750,000	
Auditee qualified as low-risk auditee?	X Yes	No

#### FABENS INDEPENDENT SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) FOR THE YEAR ENDED AUGUST 31, 2021

# SECTION II – FINANCIAL STATEMENT FINDINGS

Findings Related to Financial Statements Which are Required to be Reported in Accordance with *Government Auditing Standards*:

No findings or questioned costs required to be reported in accordance with *Government Auditing Standards* for the years ended August 31, 2021 and August 31, 2020.

# SECTION III – FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

Findings Related to Federal Awards Which are Required to be Reported in Accordance with federal Uniform Guidance:

No findings or questioned costs required to be reported in accordance with federal Uniform Guidance for the years ended August 31, 2021 and 2020.