(A Pension Trust Fund of Gwinnett County Board of Education)

Financial Statements, Required Supplementary Information and Compliance Reports For the Year Ended December 31, 2022 With Independent Auditor's Report

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INDEPENDENT AUDITOR'S REPORT

To the Administrative Committee and Members Gwinnett County Board of Education Retirement System Suwanee, Georgia

Report on the Audit of the Financial Statements

Opinion

We have audited the accompanying financial statements of the **Gwinnett County Board of Education Retirement System** (the "System") as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Gwinnett County Board of Education Retirement System, as of December 31, 2022, and the changes in fiduciary net position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the System and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Schedule of Changes in the District's Net Pension Liability and Related Ratios, the Schedule of District's Contributions, and the Schedule of Investment Returns (on pages 4-7, 23, 24, and 25, respectively) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 12, 2023 on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the System's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the System's internal control over financial reporting and compliance.

Mauldin & Genkins, LLC

Atlanta, Georgia October 12, 2023

MANAGEMENT'S DISCUSSION AND ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2022

Within this section of the Gwinnett County Board of Education Retirement System's (the "Plan") annual financial report, Plan management provides a narrative discussion and analysis of the financial activities of the Plan for the fiscal year ended December 31, 2022. The financial performance of the Plan is discussed and analyzed within the context of the accompanying financial statements and disclosure following this section. The Plan is a defined benefit pension trust fund of Gwinnett County Board of Education (the "Board" or "District").

Financial Highlights

- Plan fiduciary net position reported in the financial statements is \$2,390,802,563 for the fiscal year reported. This compares to the previous year when the net position reported was \$2,815,522,176 in 2021, representing a decrease of \$424,719,613 in 2022. The net position is held in trust to pay pension benefits to employees.
- The fair value of Plan investments at December 31, 2022 is \$2,486,738,884 as compared to \$2,892,978,378 at December 31, 2021.
- The Plan's net position (at market value) as a percentage of the total pension liability ("funded ratio") at December 31, 2022 was 84.58% as compared to 105.03% at December 31, 2021.

Overview of the Financial Statements

Management's Discussion and Analysis introduces the Plan's basic financial statements. The basic financial statements include: (1) statement of fiduciary net position, (2) statement of changes in fiduciary net position, and (3) notes to the financial statements. The Plan also includes in this report required additional information to supplement the basic financial statements.

Basic Financial Statements

The Plan's annual report includes two basic financial statements. These statements provide both long-term and short-term information about the overall status of the Plan. Financial reporting of the Plan uses a perspective similar to that found in the private sector with its basis in full accrual accounting.

The first of these basic statements is the *Statement of Fiduciary Net Position*. This statement presents information that includes all of the Plan assets and liabilities, with the difference reported as *fiduciary net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Plan as a whole is improving or deteriorating.

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2022

The second Plan statement is the *Statement of Changes in Fiduciary Net Position* which reports how the fiduciary net position changed during the current fiscal year. All current year revenue and expenses are included regardless of when cash is received or paid. Realized gains and losses on investment sales and unrealized gains and losses due to market value appreciation (depreciation) are included as net appreciation (depreciation) in the fair value of investments of the Plan.

The Plan is a pension trust fund of the Board. Pension trust resources are not available to fund school board programs but are held in trust to pay retirement benefits to members.

Required Supplementary Information

A brief explanation of the three required schedules found beginning on page 23 of this report is as follows:

Schedule of Changes in the District's Net Pension Liability and Related Ratios - This schedule presents historical trend information about the changes in the net pension liability and includes the beginning and ending balances of the total pension liability and the Plan's net position, the net pension liability, and the effects of certain changes on those items. Also included are the ratios of the fiduciary net position to the total pension liability and of the net pension liability to covered payroll. This trend information will be accumulated to display a ten year presentation.

Schedule of District's Contributions - This schedule presents historical trend information for the last ten consecutive fiscal years about the actuarially determined contributions of the employer and the contributions made in relation to the requirement.

Schedule of Investment Returns - This schedule presents historical trend information about the annual money-weighted rate of return on Plan investments, net of Plan investment expense. This trend information will be accumulated to display a ten year presentation.

Financial Analysis

As shown in the Summary of Fiduciary Net Position below, the net position held in trust for pension benefits decreased \$424,719,613 or 15.08% during 2022.

The table below provides a summary of fiduciary net position (dollar amounts in thousands):

Summary of Net Position

			2022-2021	
	2022	2021	net change	% change
Receivables	\$ 5,306	\$ 4,605	\$ 701	15.22%
Investments	2,486,739	2,892,978	(406,239)	-14.04%
Total assets	2,492,045	2,897,583	(405,538)	-14.00%
Liabilities	101,242	82,061	19,181	23.37%
Net Position	\$ 2,390,803	\$ 2,815,522	\$ (424,719)	-15.08%

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2022

Employer contributions increased \$7,744,058 or 9.64% from 2021 to 2022. This increase is attributable to the increase in payroll. The budgeted employer contribution rate was 6.41% for 2022 and 2021.

In 2022, there were 22,746 active plan participants and in 2021, there were 21,668 active plan participants. Employee contributions increased \$1,149,984 or 9.42% from 2021 to 2022.

The Plan also experienced an 8.15% increase in benefit payments from 2021 to 2022 resulting from an overall increase in the number of retirees, beneficiaries, and disabled participants currently receiving benefits.

The table below provides a summary of changes in net position (dollar amounts in thousands).

				2022-2021	
Additions:	 2022	2021	r	net change	% change
Contribution					
Employer	\$ 88,098	\$ 80,354	\$	7,744	9.6%
Members	13,358	12,208		1,150	9.4%
Total Contributions	 101,456	 92,562		8,894	9.6%
Net investment income (loss)	(407,009)	353,833		(760,842)	-215.0%
Total additions	\$ (305,553)	\$ 446,395	\$	(751,948)	-168.4%
Deductions:					
Benefits paid to participants	\$ 117,406	\$ 108,557	\$	8,849	8.2%
Other expenses	1,760	1,621		139	8.6%
Total deductions	\$ 119,166	\$ 110,178	\$	8,988	8.2%
Net increase (decrease)	\$ (424,719)	\$ 336,217	\$	(760,936)	-226.3%
Net position - January 1	2,815,522	2,479,305		336,217	13.6%
Net position - December 31	\$ 2,390,803	\$ 2,815,522	\$	(424,719)	-15.1%

Summary of Changes in Net Position

The Plan's returns on investments for 2022 and 2021, before investment expenses, were -14.5% and 14.4% respectively. The S&P 500 index returned (18.0)% for the year. The MSCI EAFE index returned (14.3)%. The large cap sector was ahead of the small cap sector as indicated by the (20.4)% Russell 2000 Index returns. The fixed income market posted (13.0)% annual return, which was down 11.5% from the previous year as indicated by the Barclays Capital Aggregate Bond Index.

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2022

Financial Market Summary

(Annual Rates of Return, %)

	Decen	nber 31	2022-2021
	2022	2021	change
S&P 500 Index	(18.0)	28.7	(46.7)
Russell 2000 Index	(20.4)	14.8	(35.2)
MSCI EAFE Index	(14.3)	11.3	(25.6)
Barclays Aggregate	(13.0)	(1.5)	(11.5)
Index			

Contacting the Plan's Financial Management

This financial report is designed to provide a general overview of the Plan finances, comply with finance related laws and regulations, and demonstrate commitment to public accountability. If you have questions about this report or would like to request additional information, contact Beth Schur, Assistant Director, Gwinnett Retirement System, 437 Old Peachtree Road, N.W., Suwanee, Georgia 30024.

BASIC FINANCIAL STATEMENTS

STATEMENT OF FIDUCIARY NET POSITION DECEMBER 31, 2022

Assets	
Receivables:	
Accrued interest and dividends	\$ 4,897,753
Pending trades receivable	408,421
Total receivables	5,306,174
Investments at fair value:	
Common stocks	111,082,016
Preferred stocks	388,680
Mutual and commingled funds	1,476,064,283
Corporate bonds	437,709,322
Money market funds	22,322,500
Private equity funds	91,516,479
U.S. Treasury inflation protected securities	250,972,939
Securities lending short-term collateral investment pool	96,730,936
Futures contracts	(48,271)
Total investments	2,486,738,884
Total assets	2,492,045,058
Liabilities	
Accounts payable and accrued expenses	113,558
Pending trades payable	4,466,324
Loan payable for securities lending	96,662,613
Total liabilities	101,242,495
Fiduciary net position restricted for pension benefits	\$ 2,390,802,563

See Notes to Financial Statements.

STATEMENT OF CHANGES IN PLAN NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2022

Additions Contributions:	
Employer	\$ 88,097,797
Members	ŧ - ; - ; -
Total contributions	<u>13,358,154</u> 101,455,951
	101,455,951
Investment income:	
From investing activities	
Net depreciation in fair value of investments	(427,591,475)
Interest and dividends	25,015,539
Other income	149,510
	(402,426,426)
Less - investment activity expenses	(4,877,899)
Net loss from investing activities	(407,304,325)
Net 1033 from investing activities	(+07,304,323)
From security lending activities	
Security lending income	252,907
Security lending expenses	(19,531)
Net appreciation in fair value - short-term collateral	(10,001)
investment pool	61,769
Net income from security lending activities	295,145
	200,110
Net investment loss	(407,009,180)
Total additions	(305,553,229)
Deductions	
Benefits paid to participants:	
Retirement	113,035,693
Disability	4,370,760
Total benefits paid to participants	117,406,453
Administrative expenses	1,759,931
Total deductions	119,166,384
Net decrease in fiduciary net position	(424,719,613)
Net position restricted for pension benefits	
Beginning of year	2,815,522,176
	2,010,022,110
End of year	\$ 2,390,802,563

See Notes to Financial Statements.

NOTES TO FINANCIAL STATEMENTS

For the Year Ended December 31, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting entity - The Gwinnett County Board of Education Retirement System (the "Plan") was established by the Gwinnett County Board of Education (the "Board" or "District") as an alternative to the Social Security System. The single employer, defined benefit plan was adopted by the Board on August 16, 1982 and became effective on January 1, 1983. The objective of the Plan is to hold in trust and soundly invest all contributed funds in order to provide defined retirement and long-term disability benefits for all covered employees. As a method of accumulating contributions and measuring costs associated with certain provisions, the Plan establishes separate funds to account for activities related to its retirement and disability benefits. Assets held in these funds are not legally restricted to pay for benefits of specified groups of members or beneficiaries. Accordingly, the accompanying financial statements report the combined activities of the retirement and disability funds as a single plan. The funding method and determination of benefits payable are provided in or authorized by various acts of the State of Georgia Legislature.

The Plan is administered by an Administrative Committee consisting of nine members. The Superintendent shall be a nonvoting member of the Committee. The chief financial officer and the chief benefits administrator shall be voting members of the Committee. The other seven voting, rotating members of the Committee shall be appointed by the Board of Education, each for a term of seven years. The Committee shall consist of three teachers, one local school administrator, one classified employee, and one retiree under the Plan.

Basis of accounting - The Plan's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America and the accrual basis of accounting. Plan member contributions are recognized in the period in which the members provide services. Employer contributions are recognized when due. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

The Plan applies the provisions of GASB Statement No. 67, *Financial Reporting for Pension Plans, an amendment of GASB Statement No.* 25.

Method used to value investments - Investments are reported at fair value. Securities traded on national or international exchanges are valued at the last reported sales price at current exchange rates. Net appreciation (depreciation) in the fair value of investments of the Plan includes realized gains and losses on investment sales and unrealized gains and losses due to market value appreciation (depreciation).

NOTES TO FINANCIAL STATEMENTS

For the Year Ended December 31, 2022

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

Purchases and sales of securities are recorded on a trade-date basis. Interest is recorded on the accrual basis. Dividends are recorded on the ex-dividend date.

Use of estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and disclosures. Actual results could differ from those estimates.

NOTE 2 - DESCRIPTION OF PLAN

The following brief description of the Plan is provided for general information purposes only. Participants should refer to the Plan agreement for more complete information.

General - All full-time employees, except students, seasonal, and intermittent workers, of the Board are participants of the Plan. Plan participants are also participants in either the Teachers Retirement System of Georgia or the Public School Employees' Retirement System.

Employee membership data related to the Plan at December 31, 2022, the date of the most recent actuarial valuation, is as follows:

Retirees, beneficiaries and disabled	
participants currently receiving benefits	11,549
Terminated employees entitled to	
but not yet receiving benefits	5,035
Active participants	22,746
Total	39,330

Eligibility and benefits - Employees are eligible to receive benefits at normal retirement age or upon disability or death, as follows:

Normal retirement

The normal retirement benefits begin at age 65 for participants at which time the participant becomes eligible to receive basic annual benefits. The basic benefit equals the sum of 2.2% of earnings up to \$9,000 plus 1.6% of earnings in excess of \$9,000 for each year of participation. The normal form of retirement income is payable during the lifetime of the participant. Optional forms of retirement income are available in lieu of the normal form of retirement benefit payable during the lifetime of the participant at a reduced retirement benefit payable during the lifetime of the participant for joint survivor and period certain beneficiary options.

NOTES TO FINANCIAL STATEMENTS

For the Year Ended December 31, 2022

NOTE 2 - DESCRIPTION OF PLAN - Continued

Early retirement

Early retirement is allowed on the first day of the month after the participant is eligible for early retirement as defined by the Teachers Retirement System of Georgia or the Public School Employees' Retirement System of Georgia. Annual benefits are the same as normal retirement basic benefits, with reduction factors applied based on age at retirement if prior to age 65.

Disability

Eligibility is initiated upon incapacity severe enough to prevent the participant from working and which is expected to last at least 12 months or result in death. Monthly benefits equal 60% of earnings, reduced by any benefits received under any other plan, and commence the later of determination of disability or six months. Disability benefits cease upon recovery, death or attainment of age 65.

Termination

For vested employees, benefits upon termination are payable after attaining age 65. Employees whose initial date of employment is prior to July 1, 2012, are vested upon completion of five years of service to the Board. Employees whose initial date of employment is on or after July 1, 2012, are vested upon completion of nine years and nine months of service to the Board. Employees reemployed on or after July 1, 2012 who were not vested upon their termination, are vested upon completion of nine years and nine months of service to the Board.

Death benefits

Retirement benefits are paid to a surviving spouse for life based on the actuarial equivalence of 50% of the participant's benefits, as determined at the date of death for vested employees. Employees who are vested and are without a spouse may have a named beneficiary receive the actuarial equivalent of the employee's accrued retirement benefits for a period of ten years.

Postretirement death benefits are determined by the form of retirement benefit chosen when retirement commences. In addition to the normal form of retirement, joint survivor and periods certain options may also be chosen.

NOTES TO FINANCIAL STATEMENTS

For the Year Ended December 31, 2022

NOTE 3 - INVESTMENTS

Authorized investments - As a local retirement system maintained by a political subdivision of the State of Georgia, the Plan's investment practices are subject to the Official Code of Georgia Annotated (O.C.G.A.). Every two years, the Plan must verify to the State Auditor that it has complied with the investment practices outlined in Public Retirement Systems Investment Authority Law (O.C.G.A. 47-20-80 et. seq.), which provides the Plan's authorized investment options.

At December 31, 2022, investments consisted of the following:

	Fair Value	Cost
Common Stock	\$ 111,082,016	\$ 99,392,485
Preferred Stock	388,680	501,414
U.S. Treasury Inflation protected securities	250,972,939	229,051,728
Mutual and Commingled funds:		
International debt and equity securities	501,968,063	392,851,184
Bond market index fund	41,932,223	43,415,852
Equity market index fund	862,726,574	645,511,491
Real estate index fund	69,437,423	52,540,204
Corporate bonds	437,709,322	495,216,470
Money market funds and		
short-term commercial paper	22,322,500	22,491,278
Private equity	91,516,479	68,601,416
Securities lending short-term		
collateral investment pool	96,730,936	718,671
Futures contracts	(48,271)	
Total investments	\$ 2,486,738,884	\$ 2,050,292,193

The Administrative Committee is responsible for establishing the investment policy, retention of advisers, providing professional services to the Plan and in general directing the Plan's investments in a manner most appropriate to meeting Plan goals.

NOTES TO FINANCIAL STATEMENTS

For the Year Ended December 31, 2022

NOTE 3 - INVESTMENTS - Continued

The Plan investment policy adopts the following asset mix to achieve the lowest level of risk within the appropriate time horizon for the Plan within the time horizon. Based on this policy, the following asset allocation guidelines have been established:

Asset Class	Target Allocation	Minimum Allocation	Maximum Allocation
Large Cap Equity	25.00%	20.00%	30.00%
Small/Mid Cap Equity	6.50%	3.50%	9.50%
Non-U.S. Equity - Developed	13.00%	4.50%	22.00%
Non-U.S. Equity - Emerging	8.00%	3.50%	12.50%
Fixed Income	30.00%	25.00%	35.00%
GTAA	5.00%	2.00%	8.00%
Private Equity	7.50%	2.50%	7.50%
Real Assets	5.00%	2.00%	8.00%
Cash	0.00%	0.00%	5.00%
Total	100.00%		

The Plan's investments are subject to various risks that have the potential to result in losses. These risks are described in detail below.

Custodial credit risk - This is the risk that in the event of a failure of counterparty to a transaction, the Plan will not be able to recover the value of the investment of collateral securities that are in the possession of an outside party. The Plan is exposed to a minimal custodial credit risk. All non-U.S. Government securities that exist in book entry form are held in trust by the custodian in the name of the Plan.

Concentration of credit risk - This is the risk of loss attributed to the magnitude of the Plan's investment in a single issuer. The Plan's investment policy contains limits on the amount that equity managers may invest in the securities of any one issuer to 5% of the value of the portfolio at cost. Investments in U.S. treasury and government agency securities are not limited under the Plan's investment policy.

As of December 31, 2022, no investments (other than those issued or guaranteed by the U.S. Government) in any one organization represent more than 5% of the net position available for benefits.

Credit risk - This is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. The Plan manages credit risk by limiting investments in corporations and obligations of corporations to those with both a market capitalization in excess of \$100 million and listed as investment grade by a nationally recognized rating agency.

NOTES TO FINANCIAL STATEMENTS

For the Year Ended December 31, 2022

NOTE 3 – INVESTMENTS – Continued

The table below discloses the credit risk of the fixed income investments of the Plan by rating categories as rated by Moody's.

Ratings Dispersion Table					
Moody's Rating	Mutual and Commingled Funds	Money Market Funds and Short- Term Commerical Paper	Corporate Bonds	U.S. Treasury Inflation Protected Securities	Total
A1	\$-	\$-	\$ 1,922,787	\$ -	\$ 1,922,787
A2	-	-	2,812,578	-	2,812,578
A3	-	-	4,831,129	-	4,831,129
Aaa	-	-	3,478,333	91,399,168	94,877,501
Ba1	-	-	965,164	-	965,164
Baa1	-	-	7,737,862	-	7,737,862
Baa2	-	-	8,254,604	-	8,254,604
Baa3	-	-	3,536,372	-	3,536,372
Not rated	1,476,064,283	22,322,500	404,170,493	159,573,771	2,062,131,047
Total	\$ 1,476,064,283	\$ 22,322,500	\$ 437,709,322	\$ 250,972,939	\$2,187,069,044

Foreign currency risk - This is the risk that changes in exchange rates will adversely affect the fair value of an investment. The Plan manages foreign currency risk by limiting direct exposure to investments in corporations or obligations organized in a country other than the U.S. or Canada to not more than 40% of the Plan's assets.

Interest rate risk - This is the risk that changes in interest rates will adversely affect the fair value of investments. The Plan has no official policy for the management of interest rate risk. Interest rate risk is monitored by measuring the Option Adjusted Duration of the portfolio, as presented below.

		Option
		Adjusted
Asset Category	Value	Duration
Mutual and commingled funds	\$1,476,064,283	Not available
Money market funds	22,322,500	0.08
Corporate bonds	437,709,322	0.72
U.S. treasury inflation protected		
securities	250,972,939	3.31
Total	\$2,187,069,044	
	$\frac{\psi^2}{\psi^2}, \frac{107}{000}, \frac{000}{044}$	

NOTES TO FINANCIAL STATEMENTS

For the Year Ended December 31, 2022

NOTE 3 – INVESTMENTS – Continued

Rate of Return

For the year ended December 31, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -14.5%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Investments lending program

State statutes and Administrative Committee policies permit the Plan to lend its securities to broker dealers with a simultaneous agreement to return the collateral for the same securities in the future. The Plan is presently involved in a securities lending program with major brokerage firms. The Plan lends equity and fixed income securities for varying terms and receives a fee based on the loaned securities' value. During a loan, the Plan continues to receive dividends and interest as the owner of the loaned securities. The brokerage firms pledge collateral securities consisting of U.S. Government and agency securities, mortgage backed securities issued by a U.S. Government agency, and corporate bonds. The collateral value must be equal to at least 102% to 105% of the loaned securities' value, depending on the type of collateral security. The System's lending collateral is held in the System's name by the tri-party custodian.

Loaned securities are included in the accompanying statement of fiduciary net position since the Plan maintains ownership. The related collateral securities are not recorded as assets on the Plan's statement of fiduciary net position, and a corresponding liability is not recorded, since the Plan is deemed not to have the ability to pledge or trade the collateral securities. In accordance with the criteria set forth in Government Accounting Standards Board No. 28, *Accounting and Financial Reporting for Securities Lending Transactions*, the Plan is deemed not to have the ability to pledge or sell collateral securities, since the Plan's lending contracts do not address whether the lender can pledge or sell the collateral securities without a borrower default, the Plan has not previously demonstrated that ability, and there are no indications of the Plan's ability to pledge or sell the collateral securities.

The related cash collateral is recorded as an asset on the Plan's statement of fiduciary net position, and a corresponding liability is recorded. Cash collateral is invested in the lending agent's short-term investment pool, which at year-end has a weighted average maturity of twenty-eight days. The relationship between the maturities of the investment pool and the Plan's loans is affected by the maturities of the securities loans made by other entities that use the agent's pool, which the Plan cannot determine.

NOTES TO FINANCIAL STATEMENTS

For the Year Ended December 31, 2022

NOTE 3 – INVESTMENTS – Continued

The table below discloses the custodial credit risk of the System's investments. The investments which are presented as not categorized represent the value of the securities on loan on December 31, 2022.

Schedule of Investments by Category	Total Fair Value
Investments – Category 1 (Held by System's	
Agent in System's Name)	
Common stock	\$ 97,658,056
Preferred stock	388,680
U.S. Treasury inflation protected securities	250,972,939
Mutual and commingled funds:	
International debt and equity securities	501,968,063
Bond market index fund	22,303,873
Equity market index fund	846,175,374
Real estate index fund	69,437,423
Corporate bonds	420,228,103
Money market funds	22,322,500
Private equity	91,516,479
Futures contracts	(48,271)
Total Investments – Category 1	2,322,923,219
Investments – Not categorized	
Investments Held by Broker-Dealers Under	
Securities Loans with Cash Collateral	
Common stock	13,423,960
Mutual and commingled funds:	
Bond market index fund	19,628,350
Equity market index fund	16,551,200
Corporate bonds	17,481,219
Securities lending short-term collateral	
investment pool	96,730,936
Total Investments – Not categorized	163,815,665
Total Investments	\$ 2,486,738,884

NOTES TO FINANCIAL STATEMENTS

For the Year Ended December 31, 2022

3 – INVESTMENTS – Continued

Fair Value Measurements: The Plan categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The Plan has the following recurring fair value measurements as of December 31, 2022:

Investment Level 1		Level 2	Level 3	Fair Value
Common stock	\$ 111,082,016	\$-	\$-	\$ 111,082,016
Preferred stock	-	388,680	-	388,680
U.S Treasury Inflation Protected				
Securities	114,820,869	-	136,152,070	250,972,939
International debt and equity	-	501,968,063	-	501,968,063
Bond market index funds	6,801,036	35,131,188	-	41,932,224
Equity market index funds	51,495,366	811,231,207	-	862,726,573
Real estate index funds	-	69,437,423	-	69,437,423
Corporate bonds	-	83,083,735	354,625,587	437,709,322
Money market funds and				
short-term commercial paper	22,322,500	-	-	22,322,500
Private equity	-	-	91,516,479	91,516,479
Securities lending short-term				
collateral pool	96,730,936	-	-	96,730,936
Futures contracts	(48,271)	-	-	(48,271)
Total Investments	\$ 403,204,452	\$ 1,501,240,296	\$ 582,294,136	\$ 2,486,738,884

The Common stock, U.S. Treasury Inflation Protected Securities, Bond market index funds, Equity market index funds, and Money market funds and Short-term commercial paper classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those investments.

The Preferred stock, International debt and equity funds, Equity market index funds, Real estate index funds, and Corporate bonds classified as Level 2 on the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

The U.S. Treasury Inflation Protected Securities, Corporate bonds and Private equity investments classified as Level 3 on the fair value hierarchy represent shares held in funds which are not actively traded, and these investments are valued using recent observable transaction information for similar investments and nonbinding bids received from potential buyers of the shares.

NOTES TO FINANCIAL STATEMENTS

For the Year Ended December 31, 2022

NOTE 4 – NET PENSION LIABILITY OF THE DISTRICT

The components of the net pension liability of the participating employer at December 31, 2022 were as follows (dollars in thousands):

Total pension liability Plan fiduciary net position	\$2,826,557 <u>2,390,803</u>
Net pension liability	<u>\$ 435,754</u>
Plan fiduciary net position as a percentage of the total pension liability	84.58%

Actuarial assumptions - The total pension liability was determined by an actuarial valuation as of January 1, 2022 which was rolled forward using standard actuarial techniques to December 31, 2022. The following actuarial assumptions were used and applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.25% - 6.86% for TRS members, average, 3.25% for non-TRS members including inflation.
Investment rate of return	7.15%, net of pension System investment expense, including inflation
Cost-of-living adjustment	2.40% annually

Mortality rates were as follows:

Preretirement Mortality:

- TRS Members The-Pub 2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally is used for preretirement deaths. The rates of improvement have been reduced by 20% for all years prior to the ultimate rate.
- PSERS Members RP-2000 Blue Collar Mortality Table projected to 2025 using the BB projection scale.

Postretirement Health Mortality:

- TRS Members The-Pub 2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally is used for death after service retirement and beneficiaries.
- PSERS Members RP-2000 Blue Collar Mortality Table projected to 2025 using the BB projection scale.

NOTES TO FINANCIAL STATEMENTS

For the Year Ended December 31, 2022

NOTE 4 – NET PENSION LIABILITY OF THE DISTRICT – Continued

Postretirement Disabled Mortality:

TRS Members	The-Pub 2010 Teachers Mortality table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally is used for death after disability retirement. The rates of improvement have been reduced by 20% for
	retirement. The rates of improvement have been reduced by 20% for all years prior to the ultimate rate.

PSERS Members RP-2000 Blue Collar Mortality Table projected to 2025 using the BB projection scale.

The actuarial assumptions used in the January 1, 2022 valuation were based on the results of the last actuarial experience study, dated May 5, 2017.

The long-term expected rate of return on Plan investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of Plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Large Cap Equities	30.50%	5.37%
Small Cap Equities	6.50%	6.53%
Non-U.S. Equity - Developed	14.00%	6.22%
Non-U.S. Equity - Emerging	8.00%	8.22%
Real Estate	5.00%	4.87%
U.S Treasuries (Cash Equivalents)	5.00%	-0.45%
TIPS (inflation protected)	5.00%	0.39%
U.S. Corporate Bonds - Core	21.00%	1.57%
Private Equity	4.00%	10.05%
Private Debt	1.00%	5.38%
Total	100.00%	

NOTES TO FINANCIAL STATEMENTS

For the Year Ended December 31, 2022

NOTE 4 – NET PENSION LIABILITY OF THE DISTRICT – Continued

Discount rate - The discount rate used to measure the total pension liability was 7.15%. The projection of cash flows used to determine the discount rate assumed the District would contribute the actuarially determined contribution rate to the Plan. The projected future benefit payments for all current Plan members were projected through 2128. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all of the projected future benefit payments of current Plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all of the future projected benefit payments to determine the total pension liability.

Actuarial valuation date - The total pension liability is based on the January 1, 2022 actuarial valuation. The result was rolled forward using standard actuarial techniques to December 31, 2022. The roll forward calculation adds the annual normal cost (also called the service cost), subtracts the actual benefit payments and refunds for the Plan year and then applies the expected investment rate of return for the year.

Sensitivity of the net pension liability to changes to the discount rate - The following presents the net pension liability of the Plan, calculated using the discount rate of 7.15%, as well as what the District's net position liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	Current					
	1% Decrease		Discount Rate		1% Increase	
	(6.15%)		(7.15%)		(8.15%)	
District's net pension liability (asset)	\$	828,575,223	\$	435,754,008	\$	112,757,938

NOTE 5 - CONTRIBUTIONS REQUIRED AND CONTRIBUTIONS MADE

The Plan's funding policy, as authorized by the Administrative Committee using guidelines within State legislation, provides for periodic contributions at rates, as determined by the Actuary, when expressed as percent of annual covered payroll are sufficient to provide resources to pay benefits when due. The contribution rate for normal cost is determined using the entry age method.

NOTES TO FINANCIAL STATEMENTS

For the Year Ended December 31, 2022

NOTE 5 - CONTRIBUTIONS REQUIRED AND CONTRIBUTIONS MADE – Continued

Actuarial valuations are performed annually to determine contribution rates to be applied to payrolls that coordinate with the Board's fiscal year. Contribution rates for the years ended December 31, 2022, and 2021 were as follows:

		Board	Board	
Valuation date	Periods	(required)	(budgeted)	Members
1/1/21	7/1/22 - 12/31/22	6.34%	6.41%	1.00%
1/1/20	7/1/21 - 6/30/22	6.28%	6.41%	1.00%
1/1/19	1/1/21 - 6/30/21	6.41%	6.41%	1.00%

For the year ended December 31, 2022, the Plan was funded by employees and Board contributions as follows:

Employer	\$ 88,097,797
Members	13,358,154
	<u>\$ 101,455,951</u>

The contributions are intended to fund the following activities of the Plan for the year ended December 31, 2022 as follows:

Retirement	\$ 113,035,693
Disability	4,370,760
-	\$ 117,406,453

REQUIRED SUPPLEMENTARY INFORMATION

(Unaudited)

SCHEDULE OF CHANGES IN THE DISTRICT'S NET PENSION LIABILITY AND RELATED RATIOS FOR THE YEAR ENDED DECEMBER 31 (Dollars in Thousands)

		2022		2021		2020		2019		2018		2017		2016		2015		2014
Total pension liability Service cost	\$	73,875	¢	68,721	¢	67,650	\$	63,391	¢	61,557	¢	60,172	¢	52,050	¢	50,520	¢	48.848
Interest on total pension liability	φ	187,475	\$	177,960	\$	167,236	φ	164,774	\$	155,305	φ	147,193	φ	138,878	φ	129,345	\$	120,802
Difference between expected and		107,475		177,500		107,230		104,774		155,505		147,195		130,070		129,040		120,002
actual experience		1.871		(623)		17,441		5.063		(1,455)		(17,066)		4.773		8,122		-
Changes of assumptions		-		-		34,265		(27,037)		-		-		106,212		-		-
Benefit payments, including refunds																		
of employee contributions		(117,406)		(108,557)		(100,119)		(92,821)		(85,488)		(78,782)		(71,851)		(65,800)		(59,928)
Net change in total pension liability		145,815		137,501		186,473		113,370		129,919		111,517		230,062		122,187		109,722
Total pension liability - beginning		2,680,741		2,543,240		2,356,767		2,243,397		2,113,478		2,001,961		1,771,899		1,649,712		1,539,990
Total pension liability - ending (a)	\$	2,826,556	\$	2,680,741	\$	2,543,240	\$	2,356,767	\$	2,243,397	\$	2,113,478	\$	2,001,961	\$	1,771.899	\$	1,649,712
	<u> </u>	_,0_0,000	<u> </u>	2,000,111	—	2,010,210	<u> </u>	2,000,101	÷	2,210,001	<u> </u>	2,110,110	<u> </u>	2,001,001	<u> </u>	.,,	<u> </u>	1,010,112
Plan net position																		
Contributions - employer	\$	88,098	\$	80,354	\$	74,095	\$	63,225	\$	49,587	\$	35,525	\$	31,198	\$	35,213	\$	36,197
Contributions - member		13,358		12,208		11,269		11,181		10,494		10,069		9,779		9,275		8,872
Net investment income (loss)		(407,009)		353,833		246,102		355,228		(126,574)		266,332		131,574		(9,075)		88,905
Benefit payments, including refunds																		
of employee contributions		(117,406)		(108,557)		(100,119)		(92,821)		(85,488)		(78,782)		(71,851)		(65,800)		(59,928)
Administrative expenses		(1,760)		(1,620)		(1,527)		(1,582)		(1,521)		(1,544)		(1,477)		(1,585)		(1,505)
Net change in plan net position		(424,719)		336,218		229,820		335,231		(153,502)		231,600		99,223		(31,972)		72,541
Plan net position - beginning		2,815,522		2,479,305		2,249,485		1,914,254		2,067,756		1,836,156		1,736,933		1,768,905		1,696,364
Plan net position - ending (b)	\$	2,390,803	\$	2,815,522	\$	2,479,305	\$	2,249,485	\$	1,914,254	\$	2,067,756	\$	1,836,156	\$	1,736,933	\$	1,768,905
Net pension liability (asset) - ending (a) - (b)	\$	435,753	\$	(134,781)	\$	63,935	\$	107,282	\$	329,143	\$	45,722	\$	165,805	\$	34,966	\$	(119,193)
Plan net position as a percentage of																		
the total pension liability (asset)		84.58%		105.03%		97.49%		95.45%		85.33%		97.84%		91.72%		98.03%		107.23%
Covered payroll	\$	1,310,796	\$	1,191,984	\$	1,117,074	\$	1,123,025	\$	1,081,566	\$	1,031,160	\$	948,765	\$	945,145	\$	895,915
Net pension liability (asset) as a percentage of covered payroll		33.24%		-11.31%		5.72%		9.55%		30.43%		4.43%		17.48%		3.70%		-13.30%

Note to Schedule:

The schedule will present 10 years of information once it is available.

	 2022	 2021	 2020	 2019	 2018	 2017	 2016	 2015	 2014	 2013
Actuarially determined contribution	\$ 88,098	\$ 80,354	\$ 74,095	\$ 63,225	\$ 49,587	\$ 35,525	\$ 31,198	\$ 35,213	\$ 36,197	\$ 26,544
Actual employer contributions	 88,098	 80,354	 74,095	 63,225	 49,587	 35,525	 31,198	 35,213	 36,197	 26,544
Annual contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll Actual contributions as a percentage of	\$ 1,310,796	\$ 1,191,984	\$ 1,117,074	\$ 1,123,025	\$ 1,081,566	\$ 1,031,160	\$ 948,765	\$ 945,145	\$ 895,915	\$ 853,986
covered payroll	6.72%	6.74%	6.63%	5.63%	4.58%	3.45%	3.29%	3.73%	4.04%	3.11%

SCHEDULE OF DISTRICT'S CONTRIBUTIONS FOR THE YEAR ENDED DECEMBER 31 (Dollars in Thousands)

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SCHEDULE OF INVESTMENT RETURNS FOR THE YEAR ENDED DECEMBER 31 (Dollars in Thousands)

	2022	2021	2020	2019	2018	2017	2016	2015	2014
Annual money-weighted rate of return, net of investment expenses	-14.5%	11.9%	10.9%	18.6%	-6.2%	14.5%	7.5%	-0.7%	5.1%

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31 (Dollars in Thousands)

Schedule of Changes in the District's Net Pension Liability and Related Ratios:

The total pension liability contained in this schedule was provided by the Plan's actuary, Cavanaugh Macdonald Consulting, LLC. The net pension liability is measured as the total pension liability less the amount of the fiduciary net position of the Plan.

Actuarial Methods and Assumptions

Changes of benefit terms:

2012 - The vesting requirement for new hires and non-vested former employees who are rehired will be 10 years instead of 5 years. The normal form of payment for retirees will be a single life annuity but retirees will have the option of selecting an actuarially equivalent optional form of payment.

2020 - Eligibility for retirement was changed from age 65 to age 65 with 9 months of service. The vesting requirement for employees hired after 7/1/2012 was changed from 10 years to 9.75 years. The calculation for earnings for disability benefits was changed from the calendar year preceding to the 12-month period preceding disability.

Changes of assumption:

2012 - The assumed investment rate of return was increased from 7.5% to 8.0%. Retirement, withdrawal, disability, and mortality rates were changed to more closely reflect recent experience. The rate of salary inflation was temporarily lowered for a ten year period beginning with the January 1, 2012 valuation. The salary scale was changed to more closely reflect recent experience.

2017 – The assumed investment rate of return was decreased from 8.0% to 7.5%. The inflation rate was reduced from 3.50% to 2.75%. The wage inflation rate was reduced from 4.5% to 3.5%. Retirement, withdrawal, disability, and mortality rates were changed to more closely reflect recent experience.

2019 – The assumed investment rate of return was decreased from 7.50% to 7.25%. The inflation rate was reduced from 2.75% to 2.40%. The wage inflation rate was reduced from 3.50% to 3.25%. The mortality assumption for TRS employees was changed to Pub-2010 Teachers Headcount Weighted Below Median Healthy Retiree mortality table (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied generationally. The mortality assumption for disabled retirees was changed to Pub-2010 Teachers Mortality Table for Disabled Retirees (ages set forward one year and adjusted 106%) with the MP-2019 Projection scale applied 106%) with the MP-2019 Projection scale applied generationally.

2020 – The assumed investment rate of return was decreased from 7.25% to 7.15%.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31 (Dollars in Thousands)

Method and assumptions used in calculations of actuarially determined contributions:

The actuarially determined contribution rates are determined January 1st on an annual basis payable in the fiscal year beginning 18 months following the valuation date. The following actuarial methods and assumptions were used to determine the contribution rates reported:

Actuarial cost method
Amortization method
Remaining amortization period
Asset valuation method
Postretirement cost of living adjustment

Entry age normal Level dollar, closed 5 – 30 years 5-year smoothed market 2.40% annually

Actuarial assumptions: Projected salary increases: TRS members: Non-TRS members:

3.25% - 6.86% 3.25%

COMPLIANCE REPORT



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Administrative Committee and Members Gwinnett County Board of Education Retirement System Suwanee, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States the financial statements of the **Gwinnett County Board of Education Retirement System** (the "System") as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the System's basic financial statements, and have issued our report thereon dated October 12, 2023.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the System's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we do not express an opinion on the effectiveness of the System's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the System's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mauldin & Jerkins, LLC

Atlanta, Georgia October 12, 2023