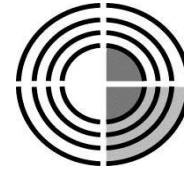




COLORADO SCHOOL DISTRICT 27J
GOVERNING POLICY OF
THE BOARD OF EDUCATION



Management Limitations

Policy 3.G – COMPENSATION & BENEFITS

Date Adopted/Last Revised: January 27, 2009

**Executive Limitation 3.G
Compensation and Benefits**

To: Board of Education

From: Dr. Chris Fiedler, Superintendent of Schools

Re: Expectations of the Board – 3.G Compensation and Benefits

I hereby present my report on Compensation and Benefits, Executive Limitation 3.G, in accordance with the schedule as set forth in Board policy. I certify the information in this report is true.

A handwritten signature in blue ink, appearing to read 'Chris Fiedler', written in a cursive style.

Signed: _____ Date: March 10, 2020
Superintendent, 27J Schools

The Superintendent will not cause or allow jeopardy to the organization's fiscal integrity or public image when dealing with employment, compensation, or benefits for employees, consultants, or contractors.

I interpret cause or allow jeopardy to the fiscal integrity or public image of the District to mean that I must ensure that District-funded personnel costs will not produce an unfunded obligation for the District such that the District will not be able to meet its payroll and service payables. The District also conducts background and reference checks and completes CDE licensure verifications as appropriate in order to not impact negatively the district's public image by employing unqualified personnel.

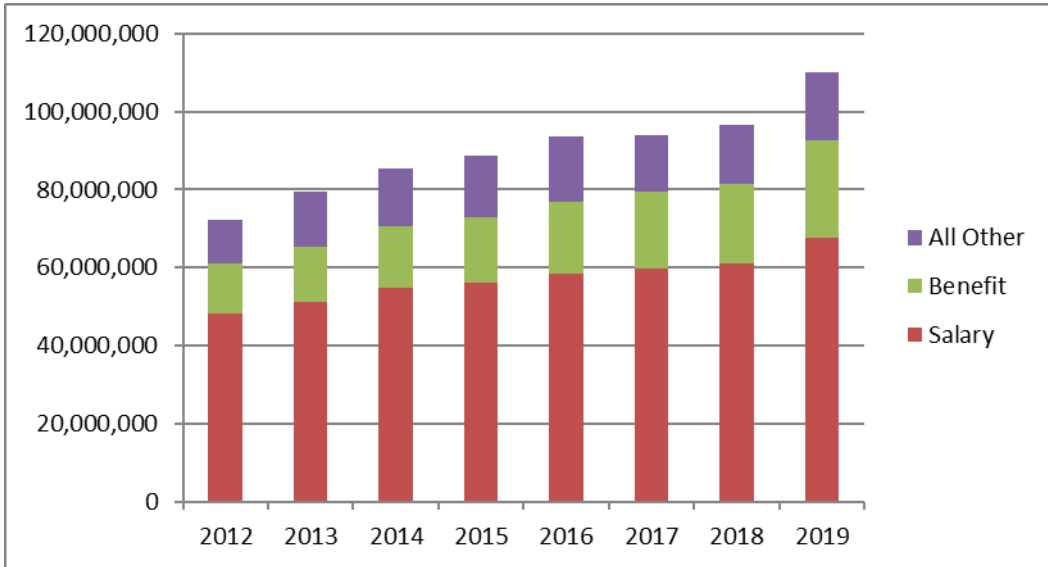
I interpret consultants and contractors as suppliers who provide specialized services. These individuals are on contracts which are temporary in nature with a start and an end date agreement.

Data Reported:

For fiscal year 2018-19, \$99,208,615 is budgeted for salaries and benefits in the General Fund. Actual expenditures for the fiscal year are \$88,828,628 or \$10,379,987 less than the revised budget. The difference is primarily due to budgeted reserves for staffing allocations and compensation for current and future fiscal years.

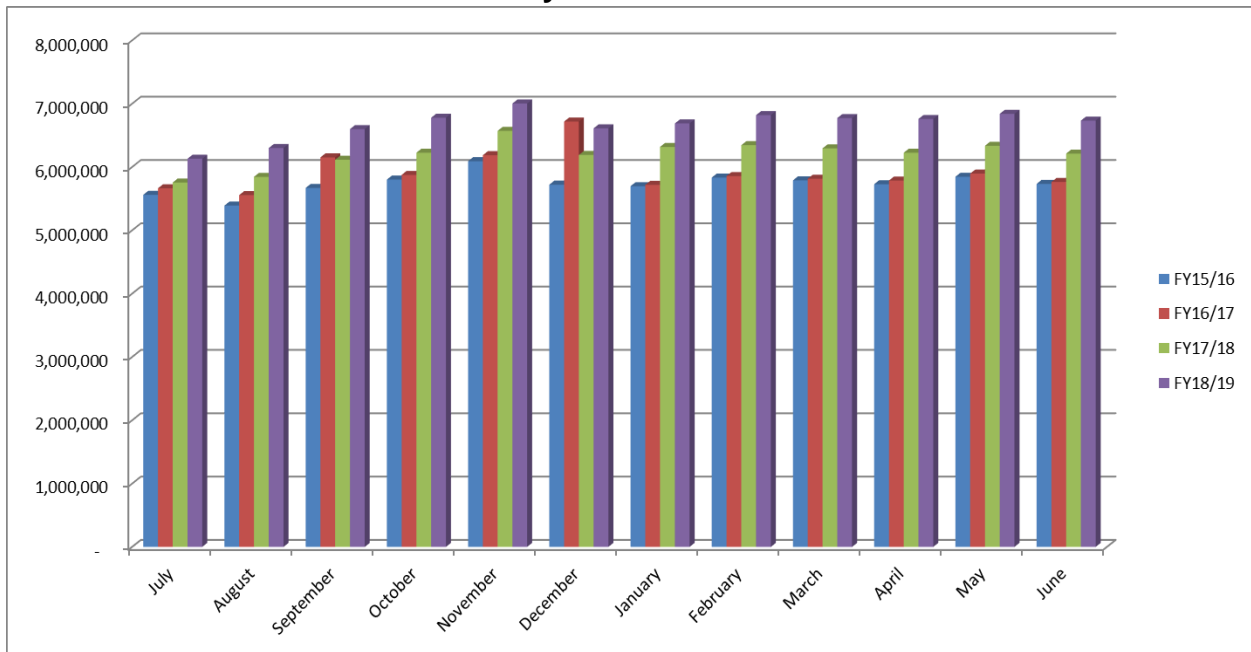
Salaries and benefits currently account for 84.2% of General Fund expenditures. The graph below shows the expenditure history in salaries and benefits for the past eight (8) years. Salaries are approximately 62% of the total budget.

Salary and Benefits vs. Total General Fund Expenditures



Below is an illustration of personnel costs (salaries) for fiscal year 2016 through 2019. The District paid one-time stipends in September and December to all employees in fiscal year 2016-17, 3.7% negotiated compensation increase district-wide in fiscal year 2017-18 and 3.93% district-wide in 2018-19.

Monthly Personnel Costs



To protect the District’s public image, the District conducts background checks and reference checks, drug testing as required by law, and completes licensure verifications for certified staff. This prevents the District from employing unqualified or unsafe personnel, which would negatively impact the District’s public image.

The image of the District as it pertains to employment can be measured by the number of position openings versus the number of applicants. An organization that possesses a valuable reputation as a quality employer will have a large number of applicants for its available positions.

The graph below compares the number of open certified and classified positions to the numbers of applicants for those positions.

Applicant and Hires Certified		
	Applicants	Hires
2015-2016	579	122
2016-2017	942	121
2017-2018	847	172
2018-2019	-	223

Applicant and Hires Classified		
	Applicants	Hires
2015-2016	519	176
2016-2017	909	266
2017-2018	643	285
2018-2019	-	264

Poorly performing employees and employee misconduct were not allowed to jeopardize the District’s public image without action.

Causes of turnover for Certified Staff 2018-2019

Retired	Resigned	Non renewed	One Year Only	Leave of absence	110 ended (PERA)
10	99	19	1	5	1

Causes of turnover for Classified Staff 2018-2019

Retired	Resigned	Dismissed	Pos Eliminated	One Year Only	Exhausted FMLA	Probationary	No call No shows
7	146	5	0	0	1	6	3

Of the 135 certified staff who left the District in 2018-2019, 85.1% left of their own volition. Of the 168 classified staff who left the District 92.8% left of their own volition.

With regard to investigations and employee discipline, the District works to handle situations promptly, legally, and fairly to prevent extensive and lasting damage to public image. The District's actions are consistent with Board Executive Limitations and Superintendent Policy.

A further indicator of compliance with Superintendent Policy is in the successful completion of negotiations with the employee associations. In the spring of 2019, interest-based negotiations culminated in contracts extending through June 2022 for both employee associations. In anticipation of the expiration of the contracts, employee associations and district staff continue to meet to draft potential contract changes.

Conclusion: I report compliance.

The Superintendent will not:

1. Change his or her own compensation or benefits.

I interpret change his or her compensation and benefits to mean: The Board of Education sets the annual compensation and benefits package for the Superintendent.

Data Reported:

I have not initiated any changes to my base salary, benefits, and/or other financial incentives outside of those outlined in the contract between myself and the District executed November 13, 2018 for the period July 1, 2019 through June 30, 2020, I was given a 4.0% increase.

Changes to my annual contract are initiated by Board of Education, implemented by Human Resources and reviewed for quality assurance by the Payroll department. In addition, external auditors include this review as part of their auditing process and report.

Conclusion: I report compliance.

The superintendent will not:

2. Promise or imply anything other than "at-will" employment except designated classified and certified employees.

I interpret at-will employment to be an employment relationship that can be terminated by either party at any time for any reason.

I interpret designated classified and certified employees as those employees who have entered into an express contract governing the employment relationship and those who are covered under a union collective bargaining agreement.

Data Reported:

Applicable state and federal laws along with Superintendent Policies, Master Agreements and other employment-related contracts prohibit language that indicates entitlement to employment beyond the current fiscal year and provide for staff reduction as may be required. These documents provide for the discontinuance of the employment relationship as defined below:

Administrative/Professional Positions:

Certain employees within this classification are employed on a year-to-year basis and provided with an updated contract annually. Employees who are not issued contracts are employed on an at-will basis and the employment relationship can be severed at any time by either party.

Certified Staff:

State Statute C.R.S. 22-63-203 (2)(a) *Teacher Employment, Compensation and Dismissal* indicates that all teachers new to the District, regardless of their previous experience, are subject to non-renewal during the first three years of employment.

Upon completion of the probationary period, teachers are subject to C.R.S. 22-63301 *Teacher Dismissal* and are therefore subject to dismissal on statutory grounds. The statute and the Master Agreement require that the removal of nonprobationary staff must be based on just cause and due process. The Master Agreement under Article 7 – Evaluation has a process for supporting and dismissing non-probationary teachers for teaching performance called the Intensive Track.

In the case of a reduction in force, the certified bargaining agreement contains specific guidelines for the implementation of a reduction as outlined in “Article 11 – Reduction in Force.” The ability to implement staff reductions supports a year-to-year employment relationship.

Classified Staff

Reductions in force for classified staff can be accomplished as outlined in the Classified Master Agreement Article 13 – “Layoffs” and Article 14 – “Reduction in Force.” Classified staff can be reduced with ten (10) days’ notice.

Substitute Staff

By virtue of there being no contract, substitute staff are at-will employees. The employment relationship can be severed at any time by either party.

Conclusion: I report compliance.

The superintendent will not:

3. Establish current compensation and benefits that deviate materially from the geographic and/or professional market value for the skills employed.

I interpret deviate materially from the geographic or professional market to mean salary plans and other financial enhancements, as part of total compensation, will align with our organizational value of providing employee compensation at a level that allows us to become and remain an employer of choice in the market while remaining financially responsible.

Data Reported:

Salary Comparison

The District maintained its compensation philosophy to remain 7% below to 3% above the market average in minimum, midpoint, and maximum salaries. Our market is composed of eight school districts who are in close proximity to 27J and who are comparable in size. Other public entities are included for comparison when they have comparable positions, as are private entities when they are willing to disclose salary information.

In February of 2019, Oehm Consulting Services, Inc. (OCS), the District’s market-based compensation consultant, conducted an annual salary survey comparing Denver metro-area school districts’ “benchmark positions.” These positions are common among employers within the market. The summarized results for Administrative/Professional and Classified positions are as follows:

Position Type	Salary minimum % over (+) or under (-) market	Salary midpoint % over (+) or under (-) market	Salary maximum % over (+) or under (-) market
Administrative/Professional	-5.71	-5.26	-4.92
Classified	-5.79	-7.43	-8.58

For certified staff, an analysis of selected points on the salary schedule was conducted by School Board Services in February of 2019. The summary of results for certified positions within our market is as follows:

Position Type	Base salary % over (+) or under (-) market	BA maximum % over (+) or under (-) market	26-year* earning power % over (+) or under (-) market	Salary schedule maximum % over (+) or under (-) market
Certified	-8.93	-6.02	-9.09	-11.87

*Twenty-six years is the average number of years of service teachers have when initiating their retirement.

In addition to base compensation, certified staff members have a number of opportunities to earn additional pay, or stipends, for additional work. These amounts are awarded contingent upon completion of tasks agreed upon in the Certified Master Agreement. Stipend amounts vary widely between districts and positions as is illustrated in this report in the Appendix.

The District's held a band of tolerance of -7% to +3% of market average for the 2018-2019 school year.

Benefits Comparison

Employee benefits make up a significant portion of personnel costs. Benefit plan comparisons include premiums for Health, Dental, Vision, and Life insurance for employee-only benefits. The result of the benefit survey conducted in February 2019 by School Board Services is as follows:

Compensation Type	% over (+) or under (-) average market benefits contribution 2014-2015	% over (+) or under (-) average market benefits contribution 2015-2016	% over (+) or under (-) average market benefits contribution 2016-2017	% over (+) or under (-) average market benefits contribution 2017-2018	% over (+) or under (-) average market benefits contribution 2018-2019
Benefits – premium only	+1.0	+0.54	+8.27	+4.13	-3.46
Benefits – premium plus Health Savings Account (HSA) contributions	+4.58	+2.20	+9.91	+6.31	+10.65

In previous years, the District had offered the highest benefit package in our defined market. Including the HSA contribution (which is a benefit but not a premium cost) we are currently 3rd highest in our market.

Our current place in the benefit market is consistent with our compensation philosophy. The move to consumer-directed health plans and paying HSA contributions instead of health insurance premiums was an intentional one, designed to contain costs. Premium costs are controlled by the insurance carriers and the health care market. Health care costs can, to some extent, be controlled by the consumer on a high-deductible plan, and HSA contribution levels are controlled by the District.

The District has realized additional savings in benefits cost due to the increase in the number of employees who waive medical insurance coverage. When a spouse or partner also has employer-provided health insurance, many of our employees had been “double-covered,” meaning that whatever our plan did not cover, the spouse’s plan typically would. Because double-coverage makes one ineligible for an HSA account, many employees have elected to waive our coverage in

favor of a spouse's. This saves the District premium as well as claims costs. For the 2018-2019 plan year, 299 employees waived medical coverage.

In order to curb ever-escalating health insurance costs and to bring our benefits package more in line with the market, the District changed health insurance plan design and coupled it with an employee wellness program.

These plans save in premium costs while making employees active consumers in their health care, thus reducing claims. Premiums, however, will continue to increase under these plans unless we work at the same time to make our employees healthier. In order to accomplish this, we continue to offer wellness programs to encourage employees to be more active, and offered preventative care under our new health plans covered at 100% well before it was required by health care reform to encourage employees to monitor and improve their health.

The results of employee wellness participation for the 2018-2019 school year are summarized below:

2018-19 - Staff Self-Care Programs, Challenges & Activities Highlights
Overall Engagement - 271 staff members continue to take steps towards making their self-care more meaningful with over 430 + work based onsite sessions promoting Kaiser Permanente Nurse Consult events, and multiple options for mental, emotional and physical engagements.
Kaiser Permanente Member Registrations – increases in kp.org registrations are up to 81.2% - five percent higher than the industry average. The priority objective was, and is, to continue engaging employees to increase ownership in their own health and well-being. Kaiser Permanente has found that registered members are smarter consumers overall of the various modes/methods of the benefit offerings and are generally more active participants in creating positive results and outcomes for their health.
New Teacher Orientation – 250 plus new teachers to our district were encouraged to Choose their own Adventure during their final day of orientation. They selected from Self-Care offerings of Yoga, Sleep Seminars, Tai Chi, Employee Assistance, Life Coaching, Compassion Fatigue and Mindfulness. The survey feedback responses were the best/highest that Student Achievement has received to date.
SMART – Mindfulness in Education Workshops – These workshops are held twice a school year at the request of our staff members. Participants gain the support to re-connect to personal and professional meaning and purpose by involvement in experiential activities in mindfulness.
Employee Assistance Program Promotion – Continued promotion, communication and education in relation to EAP was provided for all staff. Heavy emphasis was placed on Mental and Emotional health being equal to and not separate from physical health. Covering all aspects of one's life: behavioral, personal and family, workplace health and support systems. Overall utilization increased again to 17.0% from prior year 15.9%.

District Wide Weigh & Win Program & Challenges – The Weigh & Win Healthy Holiday Challenge once again was highly popular and provided engaged staff members with a medium for weight improvement and maintenance. Quarterly cash rewards and challenge high cash payouts to individuals and teams provided motivation and incentive for staff seeking accountable lifestyle changes.

These continued efforts can result in even further containment of benefits costs.

Conclusion: I report non-compliance.

The superintendent will not:

4. Pertaining to consultants and contract vendors, create obligations over a longer term than revenues can be safely projected, in no event longer than one year.

I interpret obligations to mean total compensation costs, inclusive of accrued benefits paid out on an annual basis.

I interpret one year to mean the fiscal year beginning July 1 of any given year and ending June 30 of the following year.

Data Reported:

Each year the District purchases a variety of services. From July 2018 through June 2019, we had 771 instances where services were purchased. Most of those services were a one-time event or fall within a single fiscal year. If for any reason the services provided exceed a fiscal year, a contract is written, each of which includes a non-appropriation clause which enables the District to terminate the agreement at the end of the contract period without further obligation or penalty. This termination may be done in cases where the District is unable to obtain funding for future payment obligations on the contract. Such clauses are required to be compliant with the Taxpayer Bill of Rights (TABOR).

Conclusion: I report compliance.

The superintendent will not:

5. Establish or change retirement benefits so as to cause unpredictable or inequitable situations.

I interpret unpredictable or inequitable situations to mean those occurrences in which employees are entitled to financial enhancements that are in addition to base compensation and contribute to total compensation which cannot be planned for in the current fiscal year or three-year projections budgeting process. The three-year projection is reasonable because the revenue projections are based upon Colorado Department of Education data, current legislation impacting the School Finance Act, CSAFE and Colorado Trust, as well as historical trends for specific ownership taxes and collection of property taxes.

Data Reported:

All employees are covered by the Public Employees Retirement Association (PERA) which provides a defined-benefit pension to qualified retirees from the District.

In addition, certain employees with 20 or more years of service are eligible for additional benefits from the District upon their retirement. While the District plans annually for these service benefits, they are not considered an unfunded liability per the Governmental Accounting Standards Board as verified by external auditors.

Certified Long-term Service Benefit

Currently twelve certified staff members who have 20 or more years of service are eligible for a long-term service payment per section 10-10-1 of the BEA Master agreement. Eligible employees who voluntarily resign or retire shall receive a payout that equals the difference between the teacher's actual salary for the 2008-2009 school year and the \$45,128.65 average salary of full-time teachers hired by the District during that school year.

If all ten certified employees were to claim this average benefit a resulting liability of approximately \$198,196.86 would be incurred.

This benefit is being phased out and no additional administrators or certified staff members will be eligible for this benefit in the future.

The following budgetary sources are available in the unlikely event funding is needed to cover the potential liability:

1. The District has 466 probationary teachers who could be non-renewed for a total of \$35,861,030.
2. The District has 790 classified staff at average total cost of \$24,673,880.40 who could be reduced with a 10-day notice liability could be realized from this employee group to balance a fiscal need.
3. The District has 135 exempt staff members who are on year-to-year contracts or at-will for a total of \$12,975,120.

The current structure of retirement benefits is equitable across employee groups. Retirement payouts are being phased out in all employee groups. Only a limited number of employees who are “grandfathered” into the program are eligible for the payout and no new employees will become eligible.

In addition, these benefits are relatively predictable. In the case of certified employees, the payout is a static amount that can be calculated now and predicted in future budget years. In the case of classified staff, the payout has ended. District retirement benefits are now both predictable and equitable.

Conclusion: I report compliance.