# Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2019



Independent School District No. 347



Willmar, Minnesota

Inspiring and Preparing All Learners for Their Future in Our Community and the World

## COMPREHENSIVE ANNUAL FINANCIAL REPORT For the Fiscal Year ended June 30, 2019

## WILLMAR PUBLIC SCHOOLS INDEPENDENT SCHOOL DISTRICT NO. 347

611 5<sup>th</sup> Street SW Willmar, Minnesota 56201-3218

Prepared by

**Business Office Staff** 

## **INTRODUCTORY SECTION**



## WILLMAR PUBLIC SCHOOLS INDEPENDENT SCHOOL DISTRICT 347 TABLE OF CONTENTS JUNE 30, 2019

I.	INTRODUCTORY SECTION	
	School Board and Administration	5
	Organizational Chart	6
	Letter of Transmittal	6 7
	Certificate of Excellence in Financial Reporting	14
II.	FINANCIAL SECTION	
	Independent Auditor's Report	16
	Management's Discussion and Analysis	19
	Basic Financial Statements	
	Statement of Net Position	34
	Statement of Activities	35
	Balance Sheet – Governmental Funds	36
	Reconciliation of the Governmental Funds Balance Sheet to	
	the Statement of Net Position	37
	Statement of Revenues, Expenditures and Changes in Fund	
	Balances – Governmental Funds	38
	Reconciliation of the Statement of Revenues, Expenditures and	
	Changes in Fund Balances of Governmental Funds to the	
	Statement of Activities	39
	Statement of Revenues, Expenditures and Changes in Fund	
	Balances – Budget and Actual – General Fund	40
	Statement of Revenues, Expenditures and Changes in Fund Balances –	
	Budget and Actual – Food Service Special Revenue Fund	41
	Statement of Revenues, Expenditures and Changes in Fund Balances –	
	Budget and Actual – Community Service Special Revenue Fund	42
	Statement of Net Position – Proprietary Fund	43
	Statement of Revenues, Expenses and Changes in Net	
	Position – Proprietary Fund	44
	Statement of Cash Flows – Proprietary Fund	45
	Statement of Fiduciary Net Position	46
	Statement of Changes in Fiduciary Net Position	46
	Notes to the Financial Statements (These notes are an integral part	
	of the Basic Financial Statements)	47
	Required Supplementary Information	
	Schedule of Proportionate Share of the Net Pension Liability for Pension	
	Plans Administered Through a Trust	86
	Schedule of Employer Contributions for Pension Plans Administered	
	Through a Trust	87
	Schedule of Changes in the District's Total Pension Liability for Pension	
	Plans Not Administered Through a Trust	88
	Schedule of Changes in the District's Total OPEB Liability	89
	Notes to the Required Supplementary Information	90

## WILLMAR PUBLIC SCHOOLS INDEPENDENT SCHOOL DISTRICT 347 TABLE OF CONTENTS (continued)

## Supplementary Information

Schedule of Revenues, Expenditures and Changes in Fund Balances –	
Budget and Actual – Building Construction Capital Projects Fund	97
Schedule of Revenues, Expenditures and Changes in Fund Balances –	
Budget and Actual – Debt Service Fund	98
Statement of Changes in Assets and Liabilities – Agency Fund	99

## III. STATISTICAL SECTION (Unaudited)

Net Position by Component	101
Expenses, Program Revenues, and Net (Expense)/Revenue	102
General Revenues and Total Change in Net Position	103
Fund Balances, Governmental Funds	104
Governmental Funds Revenues	105
Governmental Funds Expenditures and Debt Service Ratio	106
Governmental Funds Other Financing Sources and Uses and Net Change	
in Fund Balances	107
Assessed Value and Actual Value of Taxable Property	108
Direct and Overlapping Property Tax Rates	109
Principal Property Tax Payers	110
Property Tax Levies and Collections	111
Outstanding Debt by Type	112
Direct and Overlapping Governmental Activities Debt	113
Legal Debt Margin Information	114
Ratios of Outstanding Debt by Type	115
Demographic and Economic Statistics	116
Principal Employers	117
Full-Time-Equivalent District Employees by Type	118
Operating Statistics	119
Teacher Base Salaries	120
School Building Information – Owned Buildings	121
Schedule of Insurance Coverage	123

## COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED JUNE 30, 2019

## INDEPENDENT SCHOOL DISTRICT NO. 347 WILLMAR PUBLIC SCHOOLS

## SCHOOL BOARD AND ADMINISTRATION JUNE 30, 2019

## SCHOOL BOARD

NAME	TERM EXPIRES	POSITION
Mike Reynolds	1/4/2021	Chairperson
Justin Bos	1/4/2021	Vice-Chairperson
Scott Thaden	1/4/2021	Clerk
Tammy Barnes	1/4/2021	Treasurer
Mary Amon	1/2/2023	Director
Jay Lawton	1/2/2023	Director
Michael O'Brien	1/2/2023	Director

## **CENTRAL ADMINISTRATION**

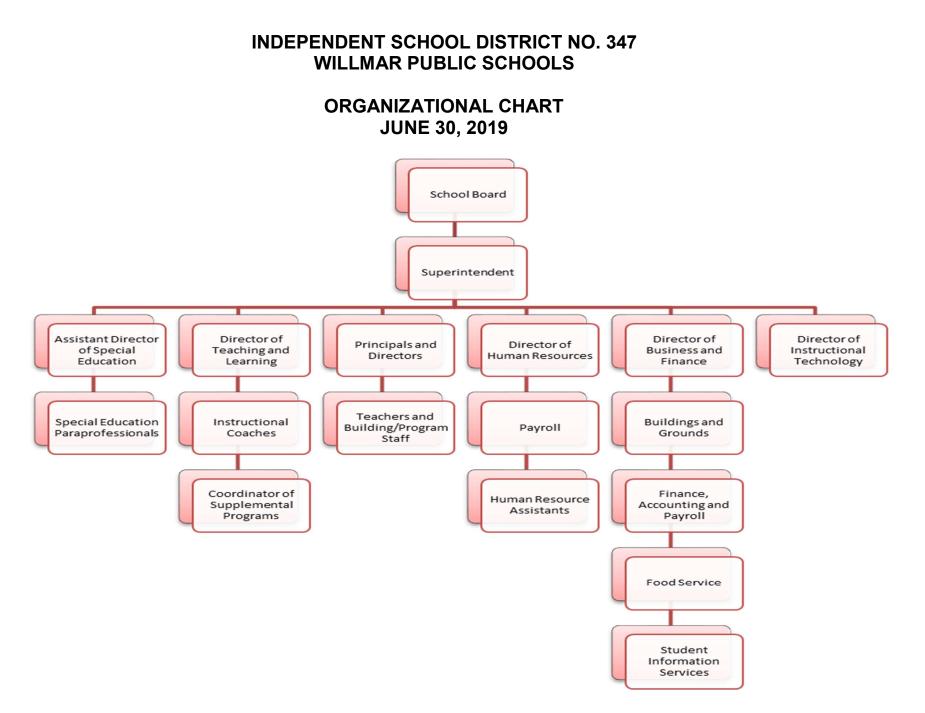
#### NAME

Dr. Jeffrey Holm Pamela Harrington Elizabeth Fischer Carrie Thomas Superintendent Director of Business and Finance Director of Human Resources Director of Teaching and Learning

POSITION

## **District Offices:**

Willmar Public Schools Independent School District No. 347 611 5<sup>th</sup> St. SW Willmar, MN 56201-3218 320-231-8500 www.willmar.k12.mn.us



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## Willmar Public Schools (ISD 347) – District Office Dr. Jeff Holm – Superintendent

October 14, 2019

To: Citizens of Independent School District 347 Members of the Board of Education Employees of the District

## INTRODUCTION

The Comprehensive Annual Financial Report of Willmar Public Schools – Independent School District No. 347 (District) is submitted for the fiscal year (FY) ended June 30, 2019. The enclosed information is accurate in all material respects and reported in a manner that fairly presents the District's financial position and results of operations. The District Administration accepts full responsibility for the accuracy, completeness and fairness of this presentation.

This report is prepared in conformance with United States Generally Accepted Accounting Principles (GAAP). This report is also consistent with legal reporting requirements of the State of Minnesota. In addition to meeting legal requirements, this report is intended to present a comprehensive summary of significant financial data to meet the needs of citizens, taxpayers, employees, financial institutions, and the School Board.

Since the implementation of Governmental Accounting Standards Board (GASB) Statement No. 34, the readers of this financial report will notice that the two main financial statements created by this standard, the Statement of Net Position along with the Statement of Activities, do not contain numerous columns for various funds that have been included in past governmental financial statements. These two statements consolidate much of the information contained in fund-based financial statements of the past into two statements which help to answer the question: "Is the District better or worse off financially than it was in the previous year?" A comparison of net position should help the reader in answering that question. Also required as part of the "Required Supplementary Information" by GASB Statement No. 34 is a "Management's Discussion and Analysis" (MD&A) which allows the District to explain in layman's terms its financial position and results of operations of the past fiscal year.

## **REPORT FORMAT**

The comprehensive annual financial report is presented in three sections.

**Introductory Section** – includes this letter of transmittal, an organizational chart, and a list of School Board members and administrative personnel. The Introductory Section is not audited.

**Financial Section** – includes the independent auditor's report, Management's Discussion and Analysis (MD&A), basic financial statements, notes to the financial statements, required supplementary information and supplementary information.

**Statistical Section** – includes selected financial, demographic and economic information, generally presented on a multi-year comparative basis. The Statistical Section is not audited.

## **REPORTING ENTITY AND ITS SERVICES**

Independent School District No. 347, also known as the Willmar Public Schools, is an instrumentality of the State of Minnesota established to function as an educational institution. The District is an independent entity governed by an elected seven member School Board. The School Board has the power and duty to set budgets, certify tax levies, issue debt and perform other tasks necessary to the operation of the District. The District is subject to the oversight of the Minnesota Department of Education. The District does not have any component units within its boundaries as of June 30, 2019. Technical Academies of Minnesota (Dream Technical Academy) charter school opened in the district in FY 2015. Charter Schools are independent public schools of choice for parents and students. Charter schools are state funded but receive less per pupil funding than traditional public schools. Charters may not levy property taxes and receive no funding from local property taxes.

The District, established in 1881, serves the communities of Blomkest, Kandiyohi, Pennock and Willmar. The District is located in west-central Minnesota, approximately 100 miles west of the Minneapolis/St. Paul metropolitan area. The District encompasses an area of approximately 149,294 acres in Kandiyohi County with an estimated population of 25,570 citizens, including a population of 20,096 in Willmar. All school buildings are located in Willmar. The District currently operates eight owned buildings with a total square footage of 964,116 square feet and an average age of over 37 years, with the oldest building built in 1930.

The Willmar Public Schools enrollment for FY 2019 is 4,253 ADM's (Average Daily Membership). The District projects that enrollment will level off with just slight variations up or down from year to year. More detailed enrollment information is included in the Financial Section in the MD&A.

The District provides a full range of public education services appropriate to our students in grade levels ranging from pre-kindergarten through grade 12. These services include regular and enriched academic education, special education and career/vocational education. Food service and transportation are provided as supporting programs. The District's community education program includes Early Childhood and Family Education programs, Adult Basic Education programs, School Readiness and a wide variety of classes for lifelong learning experiences for children and adults.

## ECONOMIC CONDITION AND OUTLOOK

The City of Willmar serves as a regional center for medical care, retail, trade, education and small industries. The diversity of the economic base has provided stability. The community has seen some new businesses open during the year including Gilberto's Mexican Taco Shop and Kwik Trip. Unfortunately, Payless Shoe Source and Hallmark closed its doors. The unemployment rate has risen to 3.2% in 2019 from 2.6% in 2018.

The City of Willmar was named an "All American City" in June 2005 by the National Civic League. Since 1949, only 20 Minnesota cities have received this significant honor. In late 2018, the voters of Willmar approved a local option sales tax that will raise an estimated \$13 million over 13 years for multiple community projects including a new Events and Recreation Center, a new Community Center, additional Athletic Fields, upgrades to Robbins Island and Swansson Field and stormwater improvements.

With the exception of voter approved operating and bond referendums, the District is dependent on the State of Minnesota for its revenue authority. Despite recent legislative funding increases, revenue increases are still not sufficient to meet instructional program needs and increased costs due to inflation. As a result of these pressures, the District has had to rely on a property tax referendum to support its educational programs. The voters approved an operating referendum in 2008 that began in FY 2010. In November 2018, the voters renewed an expiring operating referendum from 2011 and replaced it with a referendum of a lesser amount for ten years, which became available to the District in FY 2019. The school board exercised its right to renew the remainder of the referendum for five years. The board-approved portion will be available starting in FY 2019. In 2015, the voters approved a bond referendum that began in FY 2016 to build a new elementary school, add a science addition to the Middle School, add an addition to the Senior High School, remodel most buildings and address many deferred maintenance items.

In addition to passing the operating referendum, the School Board cut \$1.8 million in expenditures from the FY 2002 Budget. Additional budget cuts (primarily personnel) were enacted for FY 2006 (\$800,000) and FY 2007 (\$771,000). The District carefully added approximately \$800,000 in programming and services to positively impact student learning during the FY 2008 school year. The budget was reduced \$1,300,000 for FY 2009. Budget reductions again occurred for the FY 2010 school year in the amount of \$2.7 million and for FY 2011 in the amount

of \$1.7 million. In FY 2012, the District only reduced positions that were previously funded by the American Recovery and Reinvestment Act. In addition, the District eliminated the Curriculum Director and added a Director of Teaching and Learning. The District also added an Assistant Principal to be shared by the elementary schools. In FY 2013, the District was awarded the School Improvement Grant for Kennedy Elementary School. The grant allowed the District to add a Building Operations Manager, Continuous Improvement Specialist, Instructional/Data Coaches in math and reading, Cultural Liaisons and provide staff development to staff. In FY 2014, the District increased its English Learners (EL) staffing, hired a Coordinator of EL and Gifted and Talented Programs, an Alternative Programs Director, a Communications Coordinator and other positions to support the initiatives of the District. In FY 2015, the District was awarded a 21<sup>st</sup> Century Grant to provide unique before and after school opportunities for students. In FY 2016, the District reduced \$1,000,000 of expenditures mainly through attrition. In FY 2017, the District reduced \$1,680,560 of expenditures to balance the budget. In FY 2018, the District added many positions around the District to accommodate the opening of Lakeland Elementary and to meet the needs of the student body. In FY 2019, the District was again able to increase staffing to meet the needs of our students.

The District will continue to be proactive in its financial management by seeking all available sources of revenue, responding to enrollment changes, controlling expenditures and seeking maximum efficiencies. Continued use of state-of-the-art enrollment and long-range financial planning software, updated budgeting processes, and a business office culture of continuous improvement will all continue contributing towards the quest for financial stability into the future.

Recent legislative sessions yielded positive changes for FY 2019. The legislature increased the general fund basic formula by \$124 (2.0%) per pupil unit. The student achievement levy was completely eliminated in FY 2019. Early Childhood funding continues to see increases. Voluntary Pre-Kindergarten (VPK) funding began in FY 2017. The District qualified for the VPK funding and even qualified for additional VPK funding for FY 2018 and FY 2019. Thankfully, the legislators saw fit to extend the funding for an additional two years. The District is keeping a laser-like focus on instructional improvement and student achievement gains.

## **MISSION STATEMENT**

## Inspiring and Preparing All Learners for Their Future in Our Community and the World

## Vision 2020

Willmar Public School District 347 will be the District of Choice to learn and work where:

- I am inspired and valued,
- I am supported in a culture of respect, and
- I am engaged through partnerships between families, community and district.

## **Core Values**

High Expectations – Committing to excellence and achievement Respect – Working hard for self and being nice to others Perseverance – Overcoming challenges and setbacks Responsibility – Doing the right thing, in the right way Relationships – Caring and connecting with others Unity – Valuing our differences with shared goals and vision

## **Strategic Directions**

- A. Strengthening Family and Stakeholders Engagement
- B. Aligning Academic Curriculum, Assessments and Delivery
- C. Strengthening Instructional Design and Delivery
- D. Strengthening School Climate and Relationships
- E. Refining Our Systems to Better Meet Unique Student Needs
- F. Managing Our Resources Responsibly and Innovatively

## FINANCIAL AND BUDGETARY CONTROL

The District complies with the Uniform Financial Accounting and Reporting Standards (UFARS) for Minnesota schools. UFARS, established in 1976, dictates a modified accrual basis of accounting. An audited annual financial report is required to be provided to the Minnesota Department of Education by December 31, subsequent to the year end on June 30.

The District has established and maintained internal controls designed to ensure that the assets of the District are protected from theft, misuse or losses. These controls are also designed to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with GAAP and Minnesota UFARS. The internal control system is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: 1) the cost of a control should not exceed the benefits likely to be derived, and 2) the valuation of the costs and benefits requires estimates and judgments by management.

Minnesota school finance law requires that the budget fiscal year begin July 1 and end June 30. The District develops a General Fund Budget, Food Service Fund Budget, Community Service Fund Budget, Building Construction Fund Budget, Debt Service Fund Budget and other necessary budgets on an annual basis.

The budget process is comprised of five phases – planning, preparation, adoption, implementation, and evaluation. Planning and preparation for the FY 2019 budget began in December of 2017 with approval of the budget development plan and analysis of the student enrollment trend. The current enrollment status provided the data to update allocations for site non-payroll budgets. Expenditure estimates were updated both on a site basis and District-wide in the spring. An enrollment projection was developed in early April and provided the key data for the budget's revenue projection. The FY 2019 budget was adopted in June of 2018 and implemented on July 1, 2018. The District normally completes a budget revision during the fiscal year in the spring.

The legal budgetary control is at the fund level, however, in order to accurately track and report financial activities with a focus on site responsibility, approximately 13,832 account codes have been defined in the District's chart of accounts.

The District's budget and financial management practices are evidenced by the following District policies which have a significant impact on the current period's financial statements:

*Fund Balance Policy* #714 and #740: Requires the District to strive for a minimum General Fund unassigned fund balance of 6% of the annual operating budget. When the unassigned fund balance is equal to or less than 6% of the expenditure budget, the administration shall alert the School Board and propose alternative measures such as, seeking additional funds through a referendum and/or reducing expenditures by curtailing program services. This policy also includes guidance related to GASB 54 which changed the classifications and parameters of fund balances. The fund balance categories are assigned, committed, nonspendable, restricted and unassigned.

*Budgeting Policy #701 and #701.1*: Requires the District to comply with the budget process as explained above.

## MAJOR INITIATIVES

## Fiscal and Operational Integrity

The District is committed to maintaining the General Fund according to Board Fund Balance Policy. The Willmar Public Schools is also committed to implementing and maintaining systems that ensure financial stability and operational efficiency.

Due to the combined effort of the Community, School Board, staff and students, the District's General Fund has remained at a reasonable and responsible level.

A sophisticated long-range financial planning model, a detailed enrollment projection model, enhanced communication, consistently improved financial accuracy and compliance, and improved budgeting and accounting processes all have played a role in the District's financial stability.

The District encourages constituents to look closely at the financial performance and management. The District welcomes the opportunity to be fully accountable to the School Board, Staff and Community.

Major fiscal and operational initiatives from FY 2019 include:

- **The District implemented Read 180 at the Middle School.** The supplemental reading program helps struggling readers enhance their skills.
- The Senior High School partnered with local businesses to create a Manufacturing, Agricultural and **Production program.** Students are given the opportunity to experience work in those fields with some of the students graduating high school and accepting positions with the businesses.
- Additional Voluntary Pre-Kindergarten (VPK) funding was approved. VPK funds are used to provide preschool to 4 year olds at no cost to the family.
- **One National Financial Award was received in 2019 –** See the Financial Award section on page 14 for more information.
- **District received Minnesota Department of Education School Finance Award.** The School Finance Award is awarded annually to recognize schools for meeting statutory deadlines for submission of audited fiscal financial data and reporting criteria.
- **Construction completed and in progress.** The voters approved a bond referendum to construct a new elementary building, add science classrooms to the Middle School, add an athletic addition to the Senior High, remodel existing buildings and complete some deferred maintenance projects. The Middle School addition was completed in FY 2017 along with a few deferred maintenance projects. The Senior High athletic addition opened in the fall of 2017. The Lakeland Elementary School opened in January 2018. Remodeling and the remainder of deferred maintenance projects continued in FY 2019 and are expected to be completed in FY 2020.

## **Student Achievement**

The District's mission is "Inspiring and Preparing All Learners for Their Future in Our Community and the World." That mission is met with a laser-like focus at all levels of the Willmar Public Schools.

In order to have our mission become a reality, academic standards of the Willmar Public Schools are high. We use the Minnesota state standards in Mathematics, English Language Arts, Social Studies, Science and Art as the core of our curriculum. We use national or international standards in Business, Industrial Technology, Agriculture, World Languages, Health, Physical Education and Music.

Teaching our students to become contributing members of our society is also a high priority. Students, teachers and support staff participate in many community-building initiatives, such as service clubs and volunteer activities. Character education is an integrated and important part of the education of all students.

Data-based problem-solving and decision-making is used to guide the K-8 Multi-Tiered Systems of Support to integrate intervention and instruction that is delivered to students in varying intensities based on student need. There are daily blocks of time dedicated to providing interventions for all children whether they are below, at, or above grade level. The focus for the interventions remains on reading, math, and behavior supports. The District is making a focused effort to ensure that staff is provided with the necessary support for employing effective instructional practices by participating in professional learning communities where staff examine student work and then make instructional changes in order to support all of our learners. With these changes, it has been critical for the District to reach all families in the community to ensure all stakeholders are working together with one common goal to increase student learning. Our cultural liaisons have utilized their time to serve as a community outreach, which has the goals of improved communication as well as academic achievement.

Student Achievement Programs & Improvements:

- Teachers engage in ongoing Professional Learning Communities (PLCs), working collaboratively to reflect and improve instruction by learning how to become more effective in the classroom to improve student learning.
- Teachers and Leaders work together to align our community preschool programs with District initiatives.
- The District's Strategic Plan is maintained and updated to address the goals and objectives for the District as well as each site.
- Staff development is aligned with the District's Strategic Plan and focused on evidence-based instructional strategies that drive instruction and student learning.
- Instructional coaches in grades Pre-K-12 provide ongoing job-embedded professional development to staff. Ongoing support is integral as educators learn and apply the knowledge and skills necessary to more effectively address students' needs.
- Curriculum is reviewed for rigor and relevance keeping a focus on what the students need to learn in order to be successful at the next grade level.
- Achievement and Integration funds are utilized to increase math support in grades K-12 in order to better prepare students for success in higher-level math classes. The funds are also utilized to fund cultural liaisons in each of the buildings. The cultural liaisons serve as a link between the community and the schools.
- Preschool programming for four-year olds is available in each of our three elementary buildings. Having the four-year olds in the elementary buildings has provided a more cohesive and consistent environment for our students as they will be able to attend the same school Pre-K through 5<sup>th</sup> grade. Staff are also better able to collaborate across grade levels for vertical alignment
- Title I Model was revisited and revised to reflect current research on best practices
- Universal Screening and intervention blocks in grades K-8 accelerate and increase student achievement.
- The AVID (Advancement via Individual Determination) System is in its third year of school wide implementation at the ALC (Area Learning Center). It is a college and career readiness approach that focuses on equity, teacher effectiveness, leadership and student learning.
- Mandarin Chinese language class at the Senior High School will be continued in FY 2020.
- Project Lead the Way will be continued to be offered during the 2019-20 school year. Staff continues to be trained in this pre-engineering course of study.
- Targeted Services summer and after-school programming is provided for students needing academic and social development. Enrollment in the program continues to be very strong.
- Gifted and Talented Education dollars are used for enrichment activities at the building level. This allows the District to provide additional opportunities for students needing acceleration and enrichments.
- Volunteers, foundations, and the Parent-Teacher-Student-Association's willingness to bring value added opportunities to students via curriculum enhancements, student life enhancements, and hundreds of hours of assistance in the classroom.

## CASH MANAGEMENT

Temporary cash balances during the year are invested in various securities per the District Investment Policy and statute. The District uses a twelve month cash flow projection, updated monthly, to guide investment terms. The District's investment policy is structured to minimize risk while maintaining a competitive yield. Accordingly, deposits are either insured by federal depository insurance or collateralized in compliance with Minnesota Statutes.

## DEBT ADMINISTRATION

As of June 30, 2019, the District had net bonded debt (including bond premiums) of \$47,447,384, well below the legal limit of \$328,097,545, or fifteen percent of the actual value of all taxable property in the District. Outstanding bonds are reviewed on a continuous basis by the District and its bond consultant to determine if refunding is feasible. The District's bond rating is at the Aa3 level.

## **RISK MANAGEMENT**

The District maintains a comprehensive risk management program that includes a property/casualty insurance program specifically designed to meet school district needs. Other key aspects of the risk management program

include a health & safety consultation arrangement, an active health & safety committee, annual safety inspections and periodic review of policies to assure regulatory compliance and adherence to legal constructs.

## INDEPENDENT AUDIT

District policy and state statutes require an annual financial audit by independent certified public accountants. The District engaged Conway, Deuth & Schmiesing, PLLP to conduct the annual audit. The District also engaged Conway, Deuth & Schmiesing, PLLP to perform the audit of its federal programs in accordance with *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The District's federal programs are discussed in a report separate from the comprehensive annual financial report.

## FINANCIAL AWARD

The Association of School Business Officials (ASBO) International awarded the Certificate of Excellence in Financial Reporting to the District for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2018. This is the fourteenth year in a row the District received this award. Achieving recognition by this program provides a clear indication of the District's high standards for financial reporting and financial stewardship. It is the belief that this current report conforms to the Certificate of Excellence program requirements. This report will be submitted to ASBO to determine its eligibility for the certificate.

## ACKNOWLEDGEMENTS

Preparation of this report could not have been accomplished without the efficient and dedicated services of the Business Office staff. We very much appreciate the hard work and expertise from our auditors, Conway, Deuth & Schmiesing, PLLP. Their work has been instrumental in the preparation of this document. Finally, thanks also to Mark Thompson, Kandiyohi County Auditor/Treasurer and his staff for their assistance with this report.

We would like to express our appreciation to the School Board for the interest and support in planning and conducting the financial operations of the District in a responsible and progressive manner.

Sincerely,

by R Ablen

Dr. Jeffrey Holm Superintendent

Pam Hoon

Pam Harrington Director of Business and Finance



# The Certificate of Excellence in Financial Reporting is presented to

# Willmar Public Schools ISD #347

## for its Comprehensive Annual Financial Report (CAFR) for the Fiscal Year Ended June 30, 2018.

The CAFR meets the criteria established for ASBO International's Certificate of Excellence.



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Tom Wohlleber, CSRM President

Kirkhan MMuha

Siobhán McMahon, CAE Chief Operating Officer

## **FINANCIAL SECTION**



## INDEPENDENT AUDITOR'S REPORT

To The Board of Education Independent School District #347 Willmar, Minnesota

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District #347, Willmar, Minnesota, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(16)						
Willmar Office 331 Third St SW, Ste 2 PO Box 570 Willmar, MN 56201 (320) 235-3311 (888) 388-1040	<b>Benson Office</b> 1209 Pacific Ave, Ste 3 Benson, MN 56215 (320) 843-2302	Morris Office 401 Atlantic Ave Morris, MN 56267 (320) 589-2602 www.cdscpa.com	Litchfield Office 820 Sibley Ave N Litchfield, MN 55355 (320) 693-7975	Sartell Office Ste 110 2351 Connecticut Ave Sartell, MN 56377 (320) 252-7565 (800) 862-1337		

Members: American Institute of Certified Public Accountants, Minnesota Society of Certified Public Accountants

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District #347, Willmar, Minnesota, as of June 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund and the Food Service and Community Service Special Revenue Funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Report on Partial Comparative Information

We have previously audited the District's 2018 financial statements, and we expressed unmodified audit opinions on those audited financial statements in our report dated November 13, 2018. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2018 is consistent, in all material respects, with the audited financial statements from which it has been derived.

## Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Schedule of Proportionate Share of the Net Pension Liability for Pension Plans Administered through a Trust, the Schedule of Employer Contributions for Pension Plans Administered through a Trust, the Schedule of Changes in the District's Total Pension Liability for Pension Plans not Administered through a Trust and the Schedule of Changes in the District's Total OPEB Liability, as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

## Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory section, individual fund schedules and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The individual fund financial schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Matters (Cont'd)

Supplementary and Other Information (Cont'd)

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on the information presented.

Conway, Deuth & Schmiesing, PLLP

CONWAY, DEUTH & SCHMIESING, PLLP CPAS & ADVISORS WILLMAR, MINNESOTA

October 14, 2019

## MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

This section of Willmar Public Schools – Independent School District No. 347's (District) annual financial report presents management's discussion of the District's financial performance during the fiscal year (FY) ending June 30, 2019. Please read it in conjunction with the District's financial statements, which follow this section.

The Management's Discussion and Analysis (MD&A) is an element of a reporting model required by the Governmental Accounting Standard Board's (GASB) Statement No. 34 – *Basic Financial Statements* – and *Management's Discussion and Analysis* – for State and Local Governments issued in June 1999. Statement No. 34 contains significant requirements that enhance financial reporting. These requirements are also designed to make annual reports easier for the public to understand and more useful to stakeholders. Specifically, Statement No. 34 establishes reporting requirements that include financial statements, expanded disclosure, and supplemental information, including the MD&A (this section).

## FINANCIAL REVIEW

Key financial items for the 2018-2019 fiscal year include the following:

- The General Fund unassigned fund balance exceeded the School Board's fund balance minimum of 6% of expenditures with a fund balance of \$13,579,382, equivalent to 22.96% of expenditures. The unassigned fund balance was higher than the revised budget estimate of \$12,912,417 or 22.18% of budgeted expenditures.
- Net Position increased 55.01% from the prior year mainly due to a substantial decrease of net pension liabilities, a decrease of deferred outflows of resources related to pension and an increase of deferred inflows of resources related to pensions.
- The combined Governmental Funds fund balance decreased by 12.20%, or \$3,535,384 mainly due to the ongoing project and completion of construction and deferred maintenance projects.
- The overall net decrease to the District's long-term liabilities was \$1,552,794, or 2.98% mainly due to the reduction in bonds payable as bond principal payments occur each year offset in part by an increase due to a capital lease the District entered into in FY 2019.
- Enrollment increased by 82 ADM's (Average Daily Membership) in FY 2019. The District is watching enrollment closely as the enrollment has slowly increased over the last 5 years. The average increase over the past 5 years was 52 students.
- The District's comprehensive annual financial report for the year ended June 30, 2018 was awarded the Certificate of Excellence in Financial Reporting from the Association of School Business Officials International (ASBO).

## MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of the annual report consists of three parts. They are:

- Independent Auditor's Report,
- Required Supplementary Information, which includes the Management's Discussion and Analysis (this section), and
- Basic Financial Statements

The basic financial statements include two kinds of statements that present different views of the District:

- The *government-wide financial statements*, including the Statement of Net Position and the Statement of Activities, provide both *short-term* and *long-term* information about the District's *overall* financial status.
- The remaining statements are *fund financial statements* that focus on *individual parts* of the District, reporting the District's operations in *more detail* than the government-wide statements. The District maintains three groups of fund financial statements. They are:
  - The *governmental funds statements* tell how basic services such as regular and special education were financed in the *short-term* as well as what remains for future spending.
  - Proprietary funds statements offer short and long-term financial information about the activities the District operates like businesses.
  - *Fiduciary funds statements* provide information about the financial relationships in which the District acts solely as a *trustee or agent* for the benefit of others to whom the resources belong.

The financial statements also include notes that explain some of the information in the statements and provide data that are more detailed.

## Government-wide Statements

The government-wide statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide statements report the District's *net position* and how it has changed. Net position – the difference between the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources – is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District, one needs to consider additional non-financial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements the District's activities are shown in one category titled Governmental Activities:

• **Governmental Activities** – The District's basic services are reported here, including regular and special education, transportation, administration, food service, and community education. Property taxes and state aids finance most of these activities.

## MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

## OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

## Fund Financial Statements

The fund financial statements provide more detailed information about the District's *funds* – focusing on its most significant or "major" funds – rather than the District as a whole.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes, such as a scholarship fund to manage scholarship money.

The District has three kinds of funds:

- Governmental funds The District's basic services are included in governmental funds, which generally focus on: 1) how cash and other financial assets that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the governmental funds statements, additional information (reconciliation schedules) is provided following the governmental funds statements that explains the relationship (or differences) between these two types of financial statement presentations.
- Proprietary funds Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide statements. The District's sole proprietary fund is an internal service fund.
  - The District uses internal service funds to report activities that provide supplies and services for the District's other programs and activities. The District currently has one internal service fund for the dental self-insurance program.
- *Fiduciary funds* The District is a trustee, or fiduciary, for assets that belong to others, such as the Private-Purpose Trust Fund and Agency Fund. The Private-Purpose Trust fund accounts for scholarship gifts and bequests. The Agency Fund accounts for funds used by a collaboration of districts for Achievement and Integration. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position. These activities are excluded from the government-wide financial statements because the District cannot use these assets to finance its operations.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

**Net Position.** As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The District's *combined* net position was \$(8,118,919) on June 30, 2019. This was an increase of 55.01% from the previous year (see Table A-1 below).

## Table A-1 The District's Net Position

	Governmen	Percentage	
	2019	2018	Change
Current and Other Assets Capital Assets	\$ 40,939,348 66,740,155	\$ 45,472,197 65,994,036	-9.97% 1.13%
Total Assets	\$107,679,503	\$ 111,466,233	-3.40%
Total Deferred Outflows of Resources	\$ 37,576,730	\$ 49,212,638	-23.64%
Current Liabilities Long-Term Liabilities	\$    8,138,483 87,998,328	\$    9,171,247 145,941,859	-11.26% -39.70%
Total Liabilities	\$ 96,136,811	\$ 155,113,106	-38.02%
Total Deferred Inflows of Resources	\$ 57,238,341	\$ 23,611,189	142.42%
Net Position			
Net Investment in Capital Assets	\$ 26,423,067	\$ 28,651,600	-7.78%
Restricted	2,111,371	2,973,591	-29.00%
Unrestricted	(36,653,357)	(49,670,615)	26.21%
Total Net Position	\$ (8,118,919)	\$ (18,045,424)	55.01%

The largest portion of the District's net position, \$26,423,067, reflects its investment in capital assets (e.g., land, buildings and improvements, furniture, and equipment net of accumulated depreciation); less any related outstanding debt (such as general obligation bonds) used to acquire those assets. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities. Unrestricted net position is primarily the District's unassigned fund balance offset by the liability for future severance and health benefits, which is not fully funded. The reason for this significant change is mainly due to a significant decrease in the District's Net Pension Liability, which is larger than the net increase/decrease of the Deferred Outflows of Resources related to pensions and Deferred Inflows of Resources related to pensions. Refer to Note 8 of the financial statements for additional information.

## MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

A summary of the revenues and expenses for the last two fiscal years is presented in Table A-2 below.

## Table A-2 Change in Net Position

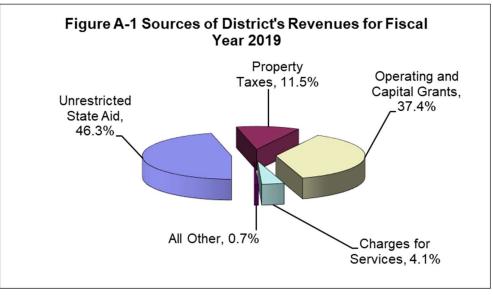
	Governmenta			
	the fiscal year e	the fiscal year ended June 30,		
	2019	2018	Change	
_				
Revenues				
Program Revenues	<b>*</b> • • • • • • • • • • • • • • • • • • •	<b>*</b> • • <b>-</b> • <b>-</b> • <b>-</b> •	5 000/	
Charges for Services	\$ 2,807,852	\$ 2,976,853	-5.68%	
Operating Grants and Contributions	24,119,548	23,404,274	3.06%	
Capital Grants and Contributions	1,673,737	1,365,285	22.59%	
General Revenues		• <b></b> • • •	o =oo/	
Property Taxes	7,917,730	8,757,830	-9.59%	
Unrestricted State Aid	31,990,594	29,005,027	10.29%	
Investment Earnings	440,020	399,397	10.17%	
Gain on Sale of Assets	84,710	48,507	74.63%	
Other	5,834		100.00%	
Total Revenues	69,040,025	65,957,173	4.67%	
Expenses				
Administration	1,973,610	2,932,535	-32.70%	
District Support Services	1,985,578	1,817,512	9.25%	
Regular Instruction	20,158,318	32,188,765	-37.37%	
Vocational Education Instruction	677,542	1,075,640	-37.01%	
Special Education Instruction	8,618,229	11,285,339	-23.63%	
Instructional Support Services	2,870,643	4,170,077	-31.16%	
Pupil Support Services	4,419,556	4,834,529	-8.58%	
Sites and Buildings	10,951,735	9,022,956	21.38%	
Fiscal and Other Fixed Costs Programs	194,847	179,586	8.50%	
Food Service	3,316,156	3,409,138	-2.73%	
Community Service	2,472,460	3,676,034	-32.74%	
Interest and Fiscal Charges on Long-Term Liabilities	1,474,846	1,512,414	-2.48%	
Total Expenses	59,113,520	76,104,525	-22.33%	
Change in Net Position	9,926,505	(10,147,352)	197.82%	
Beginning Net Position, as Originally Stated	(18,045,424)	(6,180,378)		
Prior Period Adjustment	(,,	(1,717,694)		
Beginning Net Position, as Restated	(18,045,424)	(7,898,072)	128.48%	
Ending Net Position	\$ (8,118,919)	\$ (18,045,424)	55.01%	

## MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

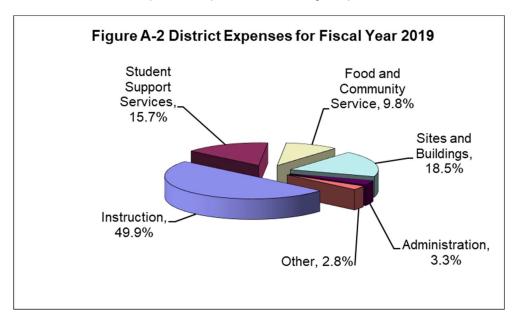
## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

**Changes in Net Position.** The District's total revenues were \$69,040,025 for the year ended June 30, 2019. This is a 4.67% increase from the prior year's revenues.

Unrestricted state aid along with local property taxes accounted for 57.8% of the total revenue for the year (see Figure A-1 below). Another 41.5% came from restricted state, federal and local program revenues with a negligible amount from earnings on investments and other.



The District's total expenditures for programs and services were \$59,113,520 for the year ended June 30, 2019. This is a 22.33% decrease from the prior year's expenses. The District's expenses are predominantly related to student education (65.6%). (See Figure A-2). The purely administrative activities of the District accounted for just 3.3% of total costs. Total revenues surpassed expenses, increasing net position \$9,926,505 from last year.



#### MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

## FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE (CONTINUED)

The net cost of all **governmental** activities is their total costs less program revenues applicable to each category. The total cost of all governmental activities for this year was \$59,113,520. Table A-3 presents the costs of twelve major District activities such as instruction, food service and others. The table also shows each activity's net cost (total cost less fees generated by the activities and intergovernmental aid provided for specific programs).

- The users of the District's programs paid for 4.75%, or \$2,807,852 of the costs.
- The federal and state governments subsidized certain programs with grants and contributions. This totaled \$25,793,285, or 43.63% of the total costs for 2018-2019.
- The remainder of the District's costs (\$30,512,383), however, were paid for by: 1) state taxpayers based on the statewide education aid formula, 2) by District taxpayers, and 3) by investment earnings.

Change in Net Position						
	Total Cost of Services		Percentage Net Cost of Services		of Services	Percentage
	2019	2018	Change	2019	2018	Change
Administration	\$ 1,973,610	\$ 2,932,535	-32.70%	\$ 1,973,610	\$ 2,932,535	-32.70%
District Support Services	1,985,578	1,817,512	9.25%	1,902,172	1,694,228	12.27%
Regular Instruction	20,158,318	32,188,765	-37.37%	8,076,092	20,237,275	-60.09%
Vocational Education Instruction	677,542	1,075,640	-37.01%	590,671	1,001,984	-41.05%
Special Education Instruction	8,618,229	11,285,339	-23.63%	1,042,017	4,296,751	-75.75%
Instructional Support Services	2,870,643	4,170,077	-31.16%	1,588,893	2,958,262	-46.29%
Pupil Support Services	4,419,556	4,834,529	-8.58%	4,331,538	4,722,572	-8.28%
Sites and Buildings	10,951,735	9,022,956	21.38%	9,186,298	7,624,135	20.49%
Fiscal and Other Fixed Costs Programs	194,847	179,586	8.50%	194,847	179,586	8.50%
Food Service	3,316,156	3,409,138	-2.73%	3,289	136,270	-97.59%
Community Service	2,472,460	3,676,034	-32.74%	148,110	1,062,101	-86.05%
Interest and Fiscal Charges on Long-Term Liabilities	1,474,846	1,512,414	-2.48%	1,474,846	1,512,414	-2.48%
Total	\$ 59,113,520	\$76,104,525	-22.33%	\$ 30,512,383	\$48,358,113	-36.90%

#### Table A-3 Change in Net Position

#### MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District as a whole is reflected in its governmental funds. At the end of the 2018-2019 fiscal year, the District's governmental funds reported a *combined* fund balance of \$25,436,954, a 12.20% decrease from last year's ending fund balance of \$28,972,338 mainly due to payment out of the building construction fund for the progress and completion of construction projects.

Revenues for the District's governmental funds totaled \$68,953,294 while total expenditures were \$73,204,972. As a result, the District completed the year with an excess of expenditures over revenues and other financing sources of \$3,535,384. Discussion about each governmental fund follows. A summary of the revenues and expenditures reported on the governmental fund financial statements for the past two years appears in Table A-4 below:

# Table A-4 Revenues and Expenditures - Governmental Funds

	2019					
		Other Financing				nd Balance Increase
	Revenues	es Expenditures Sources(Uses)		•		Decrease)
General Fund	\$ 58,994,698	\$ 59,145,729	\$	707,457	\$	556,426
Food Service Fund	3,323,937	3,649,598		8,837		(316,824)
Community Service Fund	2,773,857	2,875,102				(101,245)
Building Construction	187,735	4,072,128				(3,884,393)
Debt Service Fund	3,673,067	3,462,415				210,652
Totals	\$68,953,294	\$ 73,204,972	\$	716,294	\$	(3,535,384)

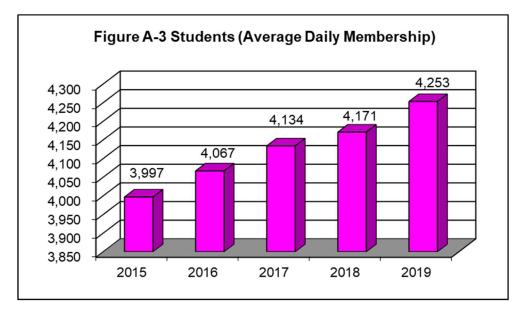
	2018				
			Other Financing	Fund Balance Increase	
	Revenues	Expenditures	Sources(Uses)	(Decrease)	
General Fund	\$ 55,705,250	\$ 52,646,695	\$ 47,317	\$ 3,105,872	
Food Service Fund	3,282,262	3,545,365	1,190	(261,913)	
Community Service Fund	3,037,515	3,204,209		(166,694)	
Building Construction	232,608	16,706,099		(16,473,491)	
Debt Service Fund	3,643,261	3,464,690		178,571	
Totals	\$ 65,900,896	\$ 79,567,058	\$ 48,507	\$(13,617,655)	

## MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

## **GENERAL FUND**

The General Fund is used by the District to record the primary operations of providing educational services to students from pre-kindergarten through grade 12. Pupil transportation activities and capital and major maintenance projects are also included in the General Fund.

**Enrollment.** Funding for Minnesota school districts is largely driven by enrollment. The District had fairly stable enrollment over the last few years with small increases in enrollment from year to year as seen in Figure A-3 below. The District expects enrollment to increase or decrease slightly each year as continued growth is uncertain.



In general, the District has been experiencing slow but steady increasing enrollment. However, the District faces typical enrollment challenges from open enrollment options, dropouts and competition from local private schools, public charter school and home schooling options.

Looking into the near future, demographic trends continue to point to a continued level or a very slightly increased enrollment trend. The grade level sizes are evening out. However, the leveling out will include slight increases or decreases to enrollment each year.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

## GENERAL FUND (CONTINUED)

The following table presents a summary of General Fund revenues:

## Table A-5 General Fund Revenues

	Year Ende	d June 30,	Amount	Percentage	
Sources	2019	2018	Difference	Change	
Local Sources					
Property Taxes	\$ 4,219,114	\$ 4,737,559	\$ (518,445)	-10.94%	
Interest Earnings	208,287	135,975	72,312	53.18%	
Other	1,781,698	1,874,680	(92,982)	-4.96%	
State Sources	50,477,193	46,527,411	3,949,782	8.49%	
Federal Sources	2,308,406	2,429,625	(121,219)	-4.99%	
Total General Fund Revenues	\$ 58,994,698	\$ 55,705,250	\$ 3,289,448	5.91%	

Total General Fund revenue increased \$3,289,448, or 5.91%, from the previous year. The decrease to property taxes is due to a large Health & Safety adjustment in FY 18 that did not occur in FY 19 related to a Middle School sprinkler project that was funded partially under the old Health & Safety and under the new LTFM funding. Interest earnings increased as interest rates continued to grow during the year. Other local sources decreased mainly due to medical assistance/third party billing revenue being down from the prior year. Basic general education revenue is determined by the state per student funding formula. State aid increased because of increased enrollment and increases to funding formulas along with an increase to special funding revenue for pensions. The special funding revenue for pensions is offset by an equal amount recorded in expenditures. Federal sources decreased because of a lower Title I entitlement.

The following table presents a summary of General Fund expenditures:

## Table A-6 General Fund Expenditures

	Year Ende	d June 30,	Amount	Percentage	
Expenditures	2019	2018	Difference	Change	
Salaries	\$ 32,535,231	\$ 30,802,517	\$ 1,732,714	5.63%	
Employee Benefits	10,356,277	9,754,981	601,296	6.16%	
Purchased Services	8,390,147	7,700,329	689,818	8.96%	
Supplies and Materials	2,141,995	2,598,037	(456,042)	-17.55%	
Capital Expenditures	3,896,621	1,406,352	2,490,269	177.07%	
Other Expenditures	1,825,458	384,479	1,440,979	374.79%	
Total General Fund Expenditures	\$ 59,145,729	\$ 52,646,695	\$ 6,499,034	12.34%	

## MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

## GENERAL FUND (CONTINUED)

Total General Fund expenditures increased \$6,499,034 or 12.34% from the previous year.

Salaries increased primarily due to salary and wage increases for 2018-19 along with some staffing changes. Employee Benefits increased in part due to those benefits that are tied to salaries, so as salaries increase so do those benefits (FICA, TRA, PERA, etc.). In addition, other benefits are driven mainly by employee benefits choices, such as, health insurance and 403(b).

Purchased Services increased due to a brutally cold and snowy winter that drove up the usage of electricity and natural gas for heating along with the need for increased snow removal services. It has also become increasingly difficult to hire enough staff to meet the needs of our special education students. The District contracted with the Southwest/West Central Service Cooperative for a number of services along with other firms for some sign language interpreting and speech services.

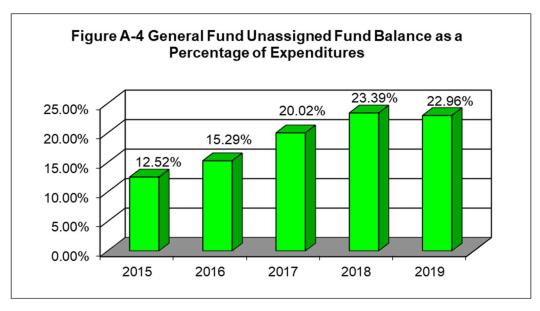
Supplies and Materials purchases were back to levels that are more normal. The prior year saw increased purchases especially in the elementary for classroom reading libraries.

Capital Expenditures are much higher than the prior year as the District continues to move forward with some large deferred maintenance projects funded, in part, by the General Fund.

The District is required to record additional pension expense related to support it receives from the State of Minnesota for the TRA special funding situation per GASB 68. The District does not actually pay this expense and there is an offsetting revenue recorded so the net impact to fund balance is zero.

In summary, 2018-2019 General Fund revenues and other financing sources were more than General Fund expenditures by \$556,426. As a result, the total fund balance is \$17,137,647 at June 30, 2019. After deducting statutory reserves, committed constraints, assigned and nonspendable items, the unassigned fund balance increased from \$12,316,090 on June 30, 2018 to \$13,579,382 on June 30, 2019.

Figure A-4, below, depicts the General Fund unassigned fund balance as a percentage of expenditures for fiscal years 2015 – 2019:



The graph above describing the District's unassigned fund balance trend, offers the single best measure of the District's overall financial health. The unassigned fund balance of \$13,579,382 on June 30, 2019 represents 22.96% of annual expenditures.

## MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

## GENERAL FUND (CONTINUED)

The District closely monitors the General Fund unassigned fund balance through use of a detailed financial planning model, initiating necessary budget revisions during the year and with monthly budget analysis. The School Board has adopted a formal fund balance policy to maintain a minimum 6 percent (as a percentage of expenditures) fund balance in the General Fund unassigned fund.

## General Fund Budgetary Highlights

The District is required to adopt an operating budget prior to the beginning of its fiscal year (July 1). Over the course of the year, the District revised the annual operating budget once. The budget amendment usually falls into two categories:

- Implementing budgets for specially funded projects, which may include grants, adjusting staffing and various instructional building allocations based on enrollment, and budgeting for certain unspent funds that are required to be carried over from fiscal year 2018.
- Changes in appropriations for significant unbudgeted costs.
- While the District's final budget for the General Fund anticipated that expenditures and other financing uses would be greater than revenues by \$442,239, the actual results for the year show that revenues and other financing sources were greater than expenditures by \$556,426. Actual adjusted pupil units (APU), which drives general basic aid, was 8.17 APU or 0.18% higher than budgeted. Extended time revenue is generated based on extended time APU. Actual extended time APU was 5.61 APU higher than budgeted. Revenue for third party billing services and tuition billing was also higher than budgeted. The District also received energy rebates for the three new boilers. Special education aid was higher than estimated. Expenditures were lower than expected due to the timing of some expenditures that did not occur until the next fiscal year including some curriculum purchases, work done on parking lots and tennis courts and some severance payments based on retirement dates. There is offsetting revenue and expenditure that is fund balance neutral but makes both revenues and expenditures look larger. GASB 68 requires the District to record revenue for a TRA special funding situation and pension expense for the same situation. The District neither received nor paid money related to this situation.

## FOOD SERVICE FUND

The Food Service Fund revenue and other financing sources for 2018-19 totaled \$3,332,774 and expenditures were \$3,649,598, resulting in a fund balance decrease of \$316,824. The June 30, 2019 Food Service Fund fund balance is \$792,433. The Food Service Fund is anticipating the fund balance to decline as the kitchen remodel projects continue.

## COMMUNITY SERVICE FUND

In 2018-2019, total revenues for the Community Service Fund were \$2,773,857 and total expenditures were \$2,875,102 resulting in a fund balance decrease of \$101,245. The Community Service fund balance as of June 30, 2019 is \$800,293. Community Service continues to monitor the fund balance and make adjustments that allow for the optimal level of programming for the District.

## **BUILDING CONSTRUCTION FUND**

The District passed a bond referendum in May 2015 for the construction of a new elementary school, an addition on the Middle School, an addition to the Senior High, remodeling projects and deferred maintenance work. The District received the bond proceeds in August 2015. The Building Construction fund balance as of June 30, 2019 is \$6,134,317.

## DEBT SERVICE FUND

Revenues and expenditures for the District's Debt Service Fund are tied directly to the District's bond principal and interest payment schedule. The Debt Service Fund revenues exceeded expenditures by \$210,652 in 2018-19. The

#### MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

## DEBT SERVICE FUND (CONTINUED)

Debt Service fund balance as of June 30, 2019 is \$572,264. This fund balance is only available for meeting future debt service obligations.

## CAPITAL ASSET AND DEBT ADMINISTRATION Capital Assets

At the end of 2019, the District had net capital assets of \$66,740,155 representing a broad range of capital assets, including school buildings, computer and audio-visual equipment, and other equipment for various instructional programs (see Table A-7 below). Total depreciation expense for the year was \$2,293,127. Detailed information about capital assets is in Note 5 to the financial statements.

	Year Ende	Percentage			
Assets	2019	2018	Change		
Capital Assets Not Being Depreciated	\$ 2,186,156	\$ 1,747,496	25.10%		
Land Improvements	4,775,681	4,482,597	6.54%		
Buildings and Improvements	85,643,042	85,180,258	0.54%		
Equipment	9,127,242	7,448,301	22.54%		
Less: Accumulated Depreciation	(34,991,966)	(32,864,616)	6.47%		
Total Net Capital Assets	\$66,740,155	\$65,994,036	1.13%		

## Table A-7 The District's Capital Assets

## **Construction Plans**

The District passed a bond referendum in May 2015 for the construction of a new elementary school, an addition on the Middle School, an addition to the Senior High, remodeling projects and deferred maintenance work. The District received the bond proceeds in August 2015. In FY 2017, the Middle School science addition and enclosure of the courtyard was completed. Deferred maintenance projects including electrical switch gear replacement at Kennedy Elementary, reroofing the Senior High, Roosevelt Elementary and Kennedy Elementary began in FY 2017 and were completed in FY 2018. In FY 2018, the Senior High addition and Lakeland Elementary were completed. Kennedy windows and door replacement was started in FY 2018. In FY 2019, Kennedy window and door replacement continued along with HVAC and other deferred maintenance projects.

## Long-term Liabilities

At year-end, the District had \$47,447,384 in general obligation bonds outstanding including bond premium. The District issued a capital lease payable to pay for iPads as shown in Table A-8. The District also has \$2,774,216 in compensated absences payable at June 30, 2019. Compensated absences payable consists of unused vacation at June 30, 2019 and other compensated absences paid at retirement for certain employees based on the employment contract. In the past, vacation expense has been paid by the General, Food Service, and the Community Service Funds. Overall, the District's outstanding long-term liabilities decreased by 2.98% in fiscal year 2019. Detailed information about the District's long-term liabilities is presented in Note 6 to the financial statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS YEAR ENDED JUNE 30, 2019

## CAPITAL ASSET AND DEBT ADMINISTRATION (CONTINUED)

## Table A-8 The District's Long-Term Liabilities

Long-Term Liabilities	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds Payable	\$ 48,335,000	\$	\$ (1,910,000)	\$46,425,000	\$ 2,100,000
Bond Premium	1,084,036		(61,652)	1,022,384	61,651
Capital Lease		631,584	(213,649)	417,935	207,422
Compensated Absences Payable	2,773,293	521,407	(520,484)	2,774,216	396,065
Total	\$ 52,192,329	\$ 1,152,991	\$ (2,705,785)	\$ 50,639,535	\$ 2,765,138

## FACTORS BEARING ON THE DISTRICT'S FUTURE

With the exception of a voter-approved operating referendum, the District is dependent on the State of Minnesota for its revenue authority.

There is a \$126 (2.0%) increase to the general fund basic formula. The student achievement levy was eliminated in FY 2019. Voluntary Pre-K (VPK) funding began in FY 2017 as was renewed through FY 2021. The District is expected to complete the referendum projects in FY 2021. Long-Term Facilities Maintenance funding became available in FY 2017 when the state combined Health & Safety, Deferred Maintenance and Alternative Facilities funding along with an additional increase. The funding has very specific uses and will help the District maintain its buildings.

The Willmar area has businesses that have shut its doors and others open the doors. Payless Shoe Source, Hallmark, and other businesses closed their doors this year. Gilberto's, Kwik Trip, and other businesses opened in Willmar during the year.

The low unemployment rate continues to cause hiring challenges for the District and many businesses in the area.

The District will strive to maintain its longstanding commitment to academic excellence and educational opportunity for students within a framework of financial fiduciary responsibility.

## CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide District citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives.

If you have questions about this report or need additional financial information, contact the Business Office, Independent School District 347, 611 5<sup>th</sup> St SW, Willmar, MN 56201-3297, visit the Finance section of the District website at <u>www.willmar.k12.mn.us</u> (click on Departments and Finance), or contact Pam Harrington, Director of Business and Finance, at <u>harringtonp@willmar.k12.mn.us</u> or 320-231-8511.

## **BASIC FINANCIAL STATEMENTS**

## STATEMENT OF NET POSITION JUNE 30, 2019 WITH PARTIAL COMPARATIVE AMOUNTS AS OF JUNE 30, 2018

	Governmental Activities			
		2019		2018
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES				
Assets				
Cash and Investments	\$	28,758,404	\$	33,881,922
Receivables				
Property Taxes		3,992,473		3,868,959
Other Governments		7,718,864		7,190,096
Other		159,648		137,746
Due from Agency Fund		15,884		
Prepaid Items		248,293		328,505
Inventories		45,782		64,969
Capital Assets				
Assets Not Being Depreciated		2,186,156		1,747,496
Other Capital Assets, Net of Depreciation		64,553,999		64,246,540
Total Assets		107,679,503		111,466,233
Deferred Outflows of Resources		37,576,730		49,212,638
Total Assets and Deferred Outflows of Resources	\$	145,256,233	\$	160,678,871
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION				
Liabilities				
Salaries and Wages Payable	\$	4,893,936	\$	4,820,914
Accounts and Contracts Payable	Ŧ	2,363,354	Ŧ	3,493,799
Due to Other Governmental Units		137,372		71,411
Accrued Interest Payable		629,413		645,329
Unearned Revenue		114,408		139,794
Long-Term Liabilities		114,400		100,704
Net Pension Liability		33,407,193		89,983,533
•				
Total OPEB Liability		3,951,600		3,765,997
Other Long-Term Liabilities Due Within One Year		2,765,138		2,378,956
Other Long-Term Liabilities Due in More Than One Year		47,874,397		49,813,373
Total Liabilities		96,136,811		155,113,106
Deferred Inflows of Resources		57,238,341		23,611,189
Net Position				
Net Investment in Capital Assets		26,423,067		28,651,600
Restricted for		20, 120,001		20,001,000
Operating Capital Purposes		95,379		352,701
State-Mandated Reserves		2,015,992		2,349,043
Food Service		2,010,002		2,349,043
		(26 652 257)		
Unrestricted		(36,653,357)		(49,670,615)
Total Net Position		(8,118,919)		(18,045,424)
Total Liabilities, Deferred Inflows of Resources and Net Position	\$	145,256,233	\$	160,678,871
See Accompanying Notes to the Financial Statements		· · · ·	_	· · · · ·

#### STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2019 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2018

				2019			2018
				Program Revenues		Net (Expense) Revenue and Changes in Net Position	Net (Expense) Revenue and Changes in Net Position
	Expens		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Governmental Activities
							///////////////////////////////////////
GOVERNMENTAL ACTIVITIES							
Administration		973,610 \$		\$	\$	\$ (1,973,610)	
District Support Services		985,578		83,406		(1,902,172)	(1,694,228
Regular Instruction		158,318	723,045	11,359,181		(8,076,092)	(20,237,275
Vocational Education Instruction		677,542	2,141	84,730		(590,671)	(1,001,984
Special Education Instruction		618,229	601,724	6,974,488		(1,042,017)	(4,296,75
Instructional Support Services		370,643	17,951	1,263,799		(1,588,893)	(2,958,262
Pupil Support Services	,	419,556		88,018		(4,331,538)	(4,722,572
Sites and Buildings		951,735	31,630	60,070	1,673,737	(9,186,298)	(7,624,13
Fiscal and Other Fixed Costs Programs		194,847	000 400	0.000.404		(194,847)	(179,586
Food Service		316,156	680,433	2,632,434		(3,289)	(136,270
Community Service		472,460	750,928	1,573,422		(148,110)	(1,062,10
Interest and Fiscal Charges on Long-Term Liabilities	1,4	474,846				(1,474,846)	(1,512,414
Total Governmental Activities	\$	113,520 \$	2,807,852	\$ 24,119,548	\$ 1,673,737	(30,512,383)	(48,358,113
	GENERAL F						
		ces Levied for					
	General P					4,218,005	4,741,506
	Communit	•				374,278	404,921
	Debt Servi					3,325,447	3,611,403
			o Specific Purpose	S		31,990,594	29,005,027
	Interest Earr					440,020	399,397
	Gain on Sale					84,710	48,507
	Miscellaneou					5,834	
		al General Re				40,438,888	38,210,76
	Cha	inge in Net Po	osition			9,926,505	(10,147,352
	NET POSITI	ON, BEGINN	IING OF YEAR, AS	S ORIGINALLY STATE	Ð	(18,045,424)	(6,180,378
	PRIOR PER	IOD ADJUST	MENT				(1,717,694
	NET POSITI	ON, BEGINN	IING OF YEAR, AS	S RESTATED		(18,045,424)	(7,898,072
	NET POSITI	ON, END OF	YEAR			\$ (8,118,919)	\$ (18,045,424
See Accompanying Notes to the Financial Statements			(35)				

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#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2019 WITH PARTIAL COMPARATIVE AMOUNTS AS OF JUNE 30, 2018

				Food	(	Community		Building		Debt		Total Governm		al Funds
		General		Service		Service	C	Construction		Service		2019		2018
ASSETS														
Cash and Investments	\$	17,052,230	\$	1,073,860	\$	1.000.969	\$	7,130,296	\$	2,434,356	\$	28,691,711	\$	33,785,473
Receivables		,,	·	,,		, ,	•	, ,		, - ,	·	-,,	•	,, -
Current Property Taxes		1,852,869				174,862				1,900,741		3,928,472		3,806,434
Delinquent Property Taxes		34,961				3,273				25,767		64,001		62,525
Due from Other Minnesota School Districts		566,168		29,059		300						595,527		579,287
Due from Minnesota Department of Education		6,028,089				124,342				33,112		6,185,543		5,103,372
Due from Federal through Minnesota Department of Education		599,107		50,906		42,024						692,037		1,176,948
Due from Other Governmental Units		207,848		1,500		36,409						245,757		330,489
Other Receivables		142,809		16,487		352						159,648		137,746
Due from Other Funds		15,884				32,082						47,966		
Prepaid Items		237,858		2,008		4,717		3,710				248,293		328,505
Inventories		9,036		36,746								45,782		64,969
Total Assets	\$	26,746,859	\$	1,210,566	\$	1,419,330	\$	7,134,006	\$	4,393,976	\$	40,904,737	\$	45,375,748
LIABILITIES. DEFERRED INFLOWS OF RESOURCES														
AND FUND BALANCE														
Liabilities														
Salaries and Wages Payable	\$	4.720.782	¢	14.821	\$	158,333	\$		\$		\$	4,893,936	\$	4,820,914
Accounts and Contracts Payable	φ	4,720,782	φ	345,801	φ	12,888	φ	999,689	φ		φ	2,355,775	φ	4,820,914 3,487,382
Due to Other Governmental Units		117,860		345,601		12,000		999,009				2,355,775		3,407,302 71,411
Due to Other Funds		32,082				19,512						32,082		71,411
Unearned Revenue		32,082 14,653		57,511		42,244						32,082 114,408		139,794
Total Liabilities		5,882,774		418,133		232,977		999,689		0		7,533,573		8,519,501
Deferred Inflows of Resources Property Taxes Levied for Subsequent Year's Expenditures		3,691,477				382,787				3,795,945		7,870,209		7,821,384
Unavailable Revenue - Delinguent Property Taxes		34,961				3,273				25,767		64,001		62,525
Total Deferred Inflows of Resources		3,726,438		0		386,060		0		3,821,712		7,934,210		7,883,909
Fund Balance														
Nonspendable		246,894		2,008		4,717		3,710				257,329		348,645
Restricted		2,111,371		790,425		795,576		6,130,607		572,264		10,400,243		15,079,349
Committed		1,200,000		100,420		100,010		0,100,007		072,204		1,200,000		1,200,000
Assigned		1,200,000										1,200,000		28,254
Unassigned		13,579,382										13,579,382		12,316,090
Total Fund Balance		17,137,647		792,433		800,293		6,134,317		572,264		25,436,954		28,972,338
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$	26,746,859	\$	1,210,566	\$	1,419,330	\$	7,134,006	\$	4,393,976	\$	40,904,737	\$	45,375,748
	Ψ	20,740,009	Ψ	1,210,500	Ψ	1,413,330	ψ	7,134,000	Ψ	4,535,370	Ψ	-0,304,737	Ψ	+0,010,140

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2019 WITH PARTIAL COMPARATIVE AMOUNTS AS OF JUNE 30, 2018

	 2019	 2018
Total Fund Balances - Governmental Funds	\$ 25,436,954	\$ 28,972,338
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental funds are not financial resources and therefore are not reported as assets in the governmental funds. Those assets consist of: Land and Construction in Progress Land Improvements, Net of Accumulated Depreciation Buildings and Improvements, Net of Accumulated Depreciation Equipment and Vehicles, Net of Accumulated Depreciation	2,186,156 1,952,804 56,825,301 5,775,894	1,747,496 1,759,725 58,052,781 4,434,034
Some of the District's property taxes will be collected after year-end, but are not available soon enough to pay for the current period's expenditures, and therefore are reported as deferred inflows of resources in the funds.	64,001	62,525
Interest on long-term liabilities is not accrued in governmental funds, but rather is recognized as an expenditure when due.	(629,413)	(645,329)
Internal service funds are used by management to charge the costs associated with Delta Dental Insurance. The assets and liabilities of the internal service fund are included in governmental activities in the Statement of Net Position.	59,114	90,032
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds. Deferred Outflows of Resources Related to Pensions Deferred Inflows of Resources Related to Pensions	37,438,319 (49,347,318)	49,212,638 (15,766,748)
Deferred outflows and inflows of resources related to other post-employment benefits are applicable to future periods and, therefore, are not reported in the funds. Deferred Outflows of Resources Related to OPEB Deferred Inflows of Resources Related to OPEB	138,411 (20,814)	(23,057)
Long-term liabilities that pertain to governmental funds, including bonds payable, are not due and payable in the current period and therefore are not reported as fund liabilities. All liabilities - both current and long-term - are reported in the Statement of Net Position. Balances at year-end are:		
Bonds Payable Unamortized Premium Capital Lease Compensated Absences Payable Total OPEB Liability Net Pension Liability	(46,425,000) (1,022,384) (417,935) (2,774,216) (3,951,600) (33,407,193)	(48,335,000) (1,084,036) (2,773,293) (3,765,997) (89,983,533)
Total Net Position - Governmental Activities See Accompanying Notes to the Financial Statements	\$ (8,118,919)	\$ (18,045,424)

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2019 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2018

		Food	Commu	nity		Building	Debt		Total Governm		menta	al Funds
	General	Service	Servi	е	C	Construction		Service		2019		2018
REVENUES Local Sources												
Property Taxes	\$ 4.219.114	\$	\$ 3	74.485	\$		\$	3,322,654	\$	7,916,253	\$	8.750.756
Interest Earnings	208,287	Ψ 11,076	•	13.030	Ψ	187,735	Ψ	19,287	Ψ	439,415	Ψ	399,292
Other	1,781,698	734,890		36,701		101,100		10,201		3,453,289		3,836,750
State Sources	50,477,193	191,821		07,617				331,126		52,407,757		48,130,665
Federal Sources	2.308.406	2.386.150		12.024						4.736.580		4,783,433
Total Revenues	58,994,698	3,323,937		73,857	·	187,735		3,673,067		68,953,294		65,900,896
EXPENDITURES												
Current												
Administration	2,478,870									2,478,870		2,353,460
District Support Services	1,952,892									1,952,892		1,771,594
Regular Instruction	25,692,230									25,692,230		23,873,488
Vocational Education Instruction	938,906									938,906		808,854
Special Education Instruction	10,439,051									10,439,051		9,313,883
Instructional Support Services	3,470,990									3,470,990		3,393,332
Pupil Support Services	4,594,715			28,990						4,623,705		4,476,690
Sites and Buildings	5,486,607									5,486,607		5,098,862
Fiscal and Other Fixed Costs Programs	194,847									194,847		179,586
Food Service		3,262,565								3,262,565		3,106,347
Community Service	0 000 004	007.000	,	36,033		4 070 400				2,836,033		3,145,584
Capital Outlay Debt Service	3,896,621	387,033		10,079		4,072,128				8,365,861		18,580,688
Principal								1,910,000		1,910,000		1,875,000
Interest and Fiscal Charges								1,552,415		1,552,415		1,589,690
Total Expenditures	59,145,729	3,649,598		75,102		4,072,128		3,462,415		73,204,972		79,567,058
Excess (Deficiency) of Revenues	55,145,725	0,040,000	2,0	0,102		4,072,120		3,402,413		10,204,012		10,001,000
Over (Under) Expenditures	(151,031)	(325,661	) (1	01,245)		(3,884,393)		210,652		(4,251,678)		(13,666,162)
OTHER FINANCING SOURCES (USES)												
Issuance of Capital Lease	631,584									631,584		
Sale of Equipment	75,873	8,837								84,710		48,507
Total Other Financing Sources (Uses)	707,457	8,837		0		0		0		716,294		48,507
Net Change in Fund Balances	556,426	(316,824	) (1	01,245)		(3,884,393)		210,652		(3,535,384)		(13,617,655)
FUND BALANCE, BEGINNING OF YEAR	16,581,221	1,109,257	9	01,538		10,018,710		361,612		28,972,338		42,589,993
FUND BALANCE, END OF YEAR	\$ 17,137,647	\$ 792,433	\$ 8	00,293	\$	6,134,317	\$	572,264	\$	25,436,954	\$	28,972,338

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2019 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2018

	2019	 2018
Total Net Change in Fund Balances - Governmental Funds	\$ (3,535,384)	\$ (13,617,655)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlay is reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.		
Capital Outlay Depreciation Expense Cost of Capital Assets Disposed Accumulated Deprecation Related to Disposed Capital Assets	3,105,402 (2,293,127) (231,933) 165,777	14,722,810 (1,850,151) (2,507) 2,507
The governmental funds report bond proceeds as financing sources, while repayment of bond principal is reported as an expenditure. In the Statement of Net Position, however, issuing debt increases long-term liabilities and does not affect the Statement of Activities and repayment of principal reduces the liability. Also, governmental funds report the effect of premiums when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. Interest is recognized as an expenditure in the governmental funds when it is due. In the Statement of Activities, however, interest expense is recognized as it accrues, regardless of when it is due. The net effect of these differences is as follows:		
Principal Retirement of Long-Term Liabilities Issuance of Capital Lease Change in Accrued Interest Payable Amortization of Bond Premium	2,123,649 (631,584) 15,916 61,652	1,875,000 15,625 61,651
Delinquent property taxes receivable will be collected this year, but are not available soon enough to pay for the current period's expenditures, and therefore are deferred in the funds.	1,476	7,076
In the Statement of Activities, certain operating expenses - pension, other post- employment benefits and compensated absences - are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid).	.,	.,
Pensions Other Postemployment Benefits Compensated Absences	11,221,451 (44,949) (923)	(11,594,160) 85,431 156,042
An internal service fund is used to charge the costs associated with Delta Dental insurance. The net change in net position of the fund is reported with governmental activities.	(30,918)	 (9,021)
Change in Net Position - Governmental Activities See Accompanying Notes to the Financial Statements	\$ 9,926,505	\$ (10,147,352)

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL GENERAL FUND YEAR ENDED JUNE 30, 2019 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2018

			2018		
				Over (Under)	
	Budgeted	Amounts		Final	
	Original	Final	Actual	Budget	Actual
REVENUES					
Local Sources					
Property Taxes	\$ 4,165,294	\$ 4,199,304	\$ 4,219,114	\$ 19,810	\$ 4,737,559
Interest Earnings	170,165	186,903	208,287	21,384	135,975
Other	1,429,429	1,528,837	1,781,698	252,861	1,874,680
State Sources	47,745,230	48,667,612	50,477,193	1,809,581	46,527,411
Federal Sources	2,202,633	2,472,773	2,308,406	(164,367)	2,429,625
Total Revenues	55,712,751	57,055,429	58,994,698	1,939,269	55,705,250
EXPENDITURES					
Current					
Administration	2,356,039	2,473,016	2,478,870	5,854	2,353,460
District Support Services	1,890,160	1,955,359	1,952,892	(2,467)	1,771,594
Regular Instruction	25,227,285	24,786,498	25,692,230	905,732	23,873,488
Vocational Education Instruction	785,821	776,082	938,906	162,824	808,854
Special Education Instruction	10,170,431	10,153,247	10,439,051	285,804	9,313,883
Instructional Support Services	3,480,318	3,555,430	3,470,990	(84,440)	3,393,332
Pupil Support Services	4,466,121	4,534,330	4,594,715	60,385	4,447,283
Sites and Buildings	5,144,050	5,495,514	5,486,607	(8,907)	5,098,862
Fiscal and Other Fixed Costs Programs	193,135	195,000	194,847	(153)	179,586
Capital Outlay					
Administration	500	800	796	(4)	
District Support Services	30,440	20,691	20,698	7	24,226
Regular Instruction	949,511	1,177,938	1,027,866	(150,072)	135,971
Vocational Education Instruction	5,000				3,147
Special Education Instruction		2,072	2,072		2,882
Instructional Support Services	12,714	17,960	17,960		63,376
Pupil Support Services	4,400	1,000		(1,000)	22,896
Sites and Buildings	2,123,762	3,059,516	2,827,229	(232,287)	1,153,855
Total Expenditures	56,839,687	58,204,453	59,145,729	941,276	52,646,695
Excess (Deficiency) of Revenues	(4,400,000)	(4,4,4,0,00,4)	(454.004)	007.000	
Over (Under) Expenditures	(1,126,936)	(1,149,024)	(151,031)	997,993	3,058,555
OTHER FINANCING SOURCES (USES)					
Issuance of Capital Lease	632,831	631,584	631,584		
Sale of Equipment		75,201	75,873	672	47,317
Total Other Financing Sources (Uses)	632,831	706,785	707,457	672	47,317
Net Change in Fund Balance	\$ (494,105)	\$ (442,239)	556,426	\$ 998,665	3,105,872
FUND BALANCE, BEGINNING OF YEAR			16,581,221		13,475,349
FUND BALANCE, END OF YEAR			\$ 17,137,647		\$ 16,581,221

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL FOOD SERVICE SPECIAL REVENUE FUND YEAR ENDED JUNE 30, 2019 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2018

				 2018				
		D. J. M.	Δ			Ove	er (Under)	
		Budgeted	Am		Astual		Final	Astual
		Original		Final	 Actual		Budget	 Actual
REVENUES								
Local Sources								
Interest Earnings	\$	10,843	\$	9,844	\$ 11,076	\$	1,232	\$ 9,389
Other-Primarily Meal Sales		776,267		735,152	734,890		(262)	764,920
State Sources		200,649		194,797	191,821		(2,976)	196,131
Federal Sources	2	2,353,036		2,437,756	 2,386,150		(51,606)	 2,311,822
Total Revenues	3	3,340,795		3,377,549	 3,323,937		(53,612)	 3,282,262
EXPENDITURES Current								
Food Service	3	3,381,205		3,297,710	3,262,565		(35,145)	3,106,347
Capital Outlay		-,,		-, -, -	-, -,		(, -,	-,,-
Food Service		267,800		361,310	387,033		25,723	439,018
Total Expenditures	3	3,649,005		3,659,020	3,649,598		(9,422)	 3,545,365
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(308,210)		(281,471)	(325,661)		(44,190)	(263,103)
OTHER FINANCING SOURCES (USES) Sale of Equipment		500		2,618	 8,837		6,219	 1,190
Net Change in Fund Balance	\$	(307,710)	\$	(278,853)	(316,824)	\$	(37,971)	(261,913)
FUND BALANCE, BEGINNING OF YEAR					 1,109,257			 1,371,170
FUND BALANCE, END OF YEAR					\$ 792,433			\$ 1,109,257

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL COMMUNITY SERVICE SPECIAL REVENUE FUND YEAR ENDED JUNE 30, 2019 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2018

			2018		
	Budgeted	Amounts		Over (Under) Final	
	Original	Final	Actual	Budget	Actual
REVENUES					
Local Sources					
Property Taxes	\$ 371,356	\$ 371,993	\$ 374,485	\$ 2,492	\$ 404,932
Interest Earnings	10.878	11,389	13,030	1,641	10,139
Other-Primarily Tuition and Fees	787,908	879,973	936,701	56,728	1,197,150
State Sources	1,341,324	1,346,667	1,407,617	60,950	1,383,308
Federal Sources	41,986	42,024	42,024	·	41,986
Total Revenues	2,553,452	2,652,046	2,773,857	121,811	3,037,515
EXPENDITURES					
Current					
Pupil Support Services	29,407	29,206	28,990	(216)	29,407
Community Service	2,819,977	2,786,014	2,836,033	50,019	3,145,584
Capital Outlay					
Community Service	1,000	10,079	10,079		29,218
Total Expenditures	2,850,384	2,825,299	2,875,102	49,803	3,204,209
Net Change in Fund Balance	\$ (296,932)	\$ (173,253)	(101,245)	\$ 72,008	(166,694)
FUND BALANCE, BEGINNING OF YEAR			901,538		1,068,232
FUND BALANCE, END OF YEAR			\$ 800,293		\$ 901,538

# STATEMENT OF NET POSITION PROPRIETARY FUND JUNE 30, 2019 WITH COMPARATIVE AMOUNTS AS OF JUNE 30, 2018

	Governmental Activities- Internal Service Fund					
	 2019		2018			
ASSETS						
Current Assets						
Cash and Investments	\$ 66,693	\$	96,449			
LIABILITIES AND NET POSITION						
Current Liabilities						
Accounts Payable	\$ 7,579	\$	6,417			
Net Position						
Unrestricted	 59,114		90,032			
Total Liabilities and Net Position	\$ 66,693	\$	96,449			

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUND YEAR ENDED JUNE 30, 2019 WITH COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2018

	Governmental Activities- Internal Service Fund				
		2019		2018	
OPERATING REVENUES Charges for Services	\$	213,732	\$	209,152	
OPERATING EXPENSES Dental Insurance Claim Payments General Administration Costs Total Operating Expenses Operating Income (Loss)		218,979 26,278 245,257 (31,525)		195,718 23,102 218,820 (9,668)	
NONOPERATING REVENUES (EXPENSES) Interest Earnings Change in Net Position		<u>607</u> (30,918)		<u>647</u> (9,021)	
NET POSITION, BEGINNING OF YEAR		90,032		99,053	
NET POSITION, END OF YEAR	\$	59,114	\$	90,032	

# STATEMENT OF CASH FLOWS PROPRIETARY FUND YEAR ENDED JUNE 30, 2019 WITH COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2018

	Governmental Activities- Internal Service Fund				
		2019		2018	
CASH FLOWS FROM OPERATING ACTIVITIES					
Receipts from Interfund Services Provided	\$	213,732	\$	209,152	
Payments for Administrative Costs		(26,153)		(23,166)	
Payments for Dental Fees and Insurance Claims		(217,942)		(196,247)	
Net Cash Provided (Used) by Operating Activities		(30,363)		(10,261)	
CASH FLOW FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Interest Earnings		607		647	
Net Increase (Decrease) in Cash and Cash Equivalents		(29,756)		(9,614)	
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR		96,449		106,063	
CASH AND CASH EQUIVALENTS, END OF YEAR	\$	66,693	\$	96,449	
RECONCILIATION OF OPERATING INCOME (LOSS) TO CASH FLOWS FROM OPERATING ACTIVITIES Operating Income (Loss) Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities Increase (Decrease) in Liabilities	\$	(31,525)	\$	(9,668)	
Accounts Payable		1,162		(593)	
		1,102		(000)	
Net Cash Provided (Used) By Operating Activities	\$	(30,363)	\$	(10,261)	

# STATEMENT OF FIDUCIARY NET POSITION JUNE 30, 2019

	F			
	Р	urpose	A	Agency
	Tru	ust Fund		Fund
ASSETS				
Cash and Investments	\$	32,069	\$	
Receivables	·	- ,	,	
Due from Other Minnesota School Districts				20,674
Interest Receivable		384		
Total Assets	\$	32,453	\$	20,674
LIABILITIES AND NET POSITION				
Liabilities				
Accounts Payable	\$		\$	4,790
Due to Other Funds				15,884
Total Liabilities		0		20,674
Net Position				
Held in Trust for Scholarships		32,453		
Total Liabilities and Net Position	\$	32,453	\$	20,674

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION YEAR ENDED JUNE 30, 2019

	P	rivate- urpose ust Fund
ADDITIONS Interest Earnings	\$	542
DEDUCTIONS Scholarship Obligations Fees Total Deductions Change in Net Position		400 26 426 116
NET POSITION, BEGINNING OF YEAR		32,337
NET POSITION, END OF YEAR	\$	32,453

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Independent School District #347 have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The GASB pronouncements are recognized as accounting principles generally accepted in the United States of America. The more significant of the government's accounting policies are described below.

## A. REPORTING ENTITY

The Independent School District #347 Board of Education ("District") is the basic level of government which has the financial accountability and control over all activities related to the public school education for the Willmar Public School District. The District receives funding from local, state, and federal sources and must comply with the expenditure requirements of these funding source entities.

The financial statements present the District and its component units. The District includes all funds, organizations, institutions, agencies, departments and offices that are not legally separate from such. Component units are legally separate entities for which the District is financially accountable, or for which the exclusion of the component unit would render the financial statements of the District misleading.

The criteria used to determine if the District is financially accountable for a component unit includes whether or not 1) the District appoints the voting majority of the potential component unit's governing body and is able to impose its will on the potential component unit or is in a relationship of financial benefit or burden with the potential component unit, or 2) the potential component unit is fiscally dependent on and there is potential for the potential component unit to provide specific financial benefits to, or impose specific financial burdens on, the District.

As a result of applying the component unit definition criteria above, it has been determined the District has no component units.

Extracurricular student activities are determined primarily by student participants under the guidance of an adult and are generally conducted outside school hours. The School Board has a fiduciary responsibility in establishing general policies and ensuring that appropriate financial records are maintained for student activities. However, in accordance with Minnesota Statutes, the District's School Board has elected not to control or exercise oversight responsibility with respect to the underlying student activities. Accordingly, the extracurricular student activity accounts are not included in these financial statements.

## B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District except for fiduciary funds. Fiduciary funds are only reported at the fund financial statement level.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

## B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Cont'd)

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Elimination of all charges would distort the direct costs and program revenue reported for the various functions concerned.

Separate financial statements are provided for governmental, proprietary and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Fiduciary funds are presented in the fiduciary fund financial statements by type. Since by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide financial statements.

The Internal Service Fund is presented in the proprietary fund financial statements. Because the principal user of the internal services is the District's governmental activities, the financial statement of the internal service fund is consolidated into the governmental activities column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the District's internal service fund is charges to customers for service. Operating expenses for the internal service fund include the cost of services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

## C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The accounting and financial reporting treatment applied is determined by its measurement focus and basis of accounting. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing or related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory "tax shift" described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting, in which revenues are recognized when they become measurable and available. Revenues are considered to be measurable when the amount of the transaction can be determined and available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period.

Property tax revenue is generally considered as available if collected within 60 days after year-end. State revenue is recognized in the year to which it applies according to Minnesota Statutes and accounting principles generally accepted in the United States of America. Minnesota Statutes include state aid funding formulas for specific fiscal years. Federal revenue is recorded in the year in which the related expenditure is made. Food service sales, community education tuition, and other miscellaneous revenue (except interest earnings) are recorded as revenues when received because they are generally not measurable until then. Interest earnings are recorded when earned because they are measurable and available. A six-month availability period is generally used for other fund revenue.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 1. ACCOUNTING POLICIES (Cont'd)

#### C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING (Cont'd)

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. The District does not use encumbrances for either budgeting or financial reporting purposes.

It is generally the District's policy to use restricted resources first, then unrestricted resources as they are needed when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### **Description of Funds**

The existence of the various District funds has been established by the State of Minnesota, Department of Education. The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. A description of the funds included in this report is as follows:

#### Major Governmental Funds:

The General Fund is used to account for all financial resources except those required to be accounted for in another fund. It includes the general operations and pupil transportation activities of the District, as well as the capital related activities such as maintenance of facilities, equipment purchases, health and safety projects, and disabled accessibility projects.

The Food Service Special Revenue Fund accounts for all activities associated with the preparation and service of milk, meals and snacks in connection with school and community service activities. Revenues for the Food Service Fund are generated primarily from user fees, federal reimbursements, and state aids.

The Community Service Special Revenue Fund accounts for services provided to residents in the areas of enrichment, recreation, nonpublic pupils, adult basic education and early childhood programs or other similar services. Revenues for the Community Service Fund are generated primarily from user fees, local property taxes, federal reimbursements, and state aids.

The Building Construction Capital Projects Fund accounts for financial resources used for the acquisition or construction of major capital facilities funded by the sale of bonds.

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, long-term debt principal, interest, and related costs.

## Proprietary Fund:

The Internal Service Fund accounts for financing of goods or services provided by one department to other departments or agencies of the government, or to other governments, on a cost-reimbursement basis. The District's Internal Service Fund accounts for the District's dental self-insurance program. The self-insurance costs are charged to the various funds based on established premium rates.

## Fiduciary Funds:

The Private-Purpose Trust Fund is used to account for trust arrangements under which principal and income benefits individuals, private organizations, or other governments. This fund accounts for gifts and bequests that are to be used for scholarships.

The Agency Fund is used to account for cash and other assets held by the District as the agent for others. These funds are used to account for the West Central Achievement and Integration Collaborative.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

## D. BUDGETS AND BUDGETARY ACCOUNTING

Budgets presented in this report for comparison to actual amounts are presented in accordance with accounting principles generally accepted in the United States of America. Each June, the School Board adopts an annual budget for the following fiscal year for the General, Food Service, Community Service, Building Construction and Debt Service Funds. The approved budget is published in summary form in the District's legal newspaper by November 30 of each year. Reported budget amounts represent the amended budget as adopted by the School Board. Legal budgetary control is at the fund level.

Procedurally, in establishing the budgetary data reflected in these financial statements, the Superintendent and Director of Business and Finance submits to the School Board prior to July 1, a proposed operating budget for the fiscal year commencing July 1. The operating budget includes proposed expenditures and the means to finance them. The budget is legally enacted by School Board action. Revisions to budgeted amounts must be approved by the School Board.

Total fund expenditures in excess of the budget require approval of the School Board. Spending control is established by the amount of expenditures budgeted for the fund, but management control is exercised at line item levels.

Unencumbered expenditure appropriations lapse at year-end. Encumbrances are not recorded.

Budget provisions for the Debt Service Fund are set by state law governing required debt service levels.

## E. <u>ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF</u> <u>RESOURCES, NET POSITION AND FUND BALANCE</u>

## Cash and Investments:

The District's cash and cash equivalents are considered to be cash on hand, deposits and highly liquid debt instruments purchased with original maturities of three months or less from the date of acquisition.

The District may invest in the following types of investments as authorized by Minn. Stat. §§118A.04 and 118A.05:

- securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. §118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) time deposits that are fully insured by the Federal Deposit Insurance Corporation or bankers acceptances of United States bank;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by at least two nationally recognized rating agencies and matures in 270 days or less; and

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

## E. <u>ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF</u> <u>RESOURCES, NET POSITION AND FUND BALANCE</u> (Cont'd)

#### Cash and Investments: (Cont'd)

(6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

Cash and investments were comprised of demand deposit accounts, non-negotiable certificates of deposit, money market accounts and external investment pools. Investments are recorded at fair value as determined by quoted market prices or amortized cost.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs.

The District invests in an external investment pool, the Minnesota School District Liquid Asset Fund, which is created under a joint powers agreement pursuant to Minn. Stat. §471.59. The Minnesota School District Liquid Asset Fund is not registered with the Securities Exchange Commission (SEC), but satisfy the requirements of Rule 2a-7 prescribed by the SEC pursuant to the Investment Company Act of 1940 (17 CFR §270.2a-7), as amended. The investment in the pool is measured at the net asset value per share provided by the pool.

Cash balances from all funds of the District are pooled and invested, to the extent available, in allowable cash management accounts. Earnings from such accounts are allocated to the respective funds on the basis of applicable cash balance participation by each fund.

For purposes of the Statement of Cash Flows, the District considers cash in bank and all highly liquid instruments (including restricted assets) to be cash and cash equivalents in its proprietary fund.

The District has an investment policy in place that addresses interest rate risk, credit risk, concentration of credit risk and custodial credit risk as follows:

*Custodial Credit Risk - Deposits.* Custodial credit risk is the risk that in the event of bank failure, the District's deposits may not be returned to the District. Minnesota Statutes require all District deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations of a state or local government rated "A" or better and revenue obligations of a state or local government rated "AA" or better; unrated general obligation securities of the District; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District does not have a policy that further limits its collateral choices.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

## E. <u>ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF</u> <u>RESOURCES, NET POSITION AND FUND BALANCE</u> (Cont'd)

## Cash and Investments: (Cont'd)

*Custodial Credit Risk - Investments.* For an investment, this is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's investment policy on custodial credit risk states securities shall be held in third party safekeeping by an institution designated as custodial agent. The institution or dealer shall issue a safekeeping receipt to the District listing the specific instrument, the name of the issuer, the name in which the security is held, the rate, the maturity, serial numbers and other distinguishing marks, and other pertinent information related to the securities held.

Interest Rate Risk. This is the risk that the market value of securities will fall due to the changes in market interest rates. The District's policy states investment maturities shall be scheduled to coincide with projected District cash flow needs, taking into account large routine or scheduled expenditures, as well as anticipated receipt dates of anticipated revenues. Maturities for short-term and long-term investments shall be timed according to anticipated need. Within these parameters, portfolio maturities shall be staggered to avoid undue concentration of assets and a specific maturity sector. The maturities selected shall provide for stability of income and reasonable liquidity.

*Credit Risk.* This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. State law limits certain investments to the top two ratings issued by the rating organizations. The District's investment policy states it will comply with Minnesota Statutes Chapter 118A.

*Concentration Risk.* This is the risk of loss attributed to the magnitude of an investment in a single issuer. The District's investment policy states the District shall diversify its investments to avoid incurring unreasonable risks inherent in over investing in specific instruments, individual financial institutions or maturities.

## Accounts Receivable:

Accounts receivable represents amounts receivable from individuals, firms, and corporations for goods and services furnished by the District. No substantial losses are anticipated from present receivable balances, therefore, no allowance for uncollectible accounts is deemed necessary.

## **Current Property Taxes Receivable:**

Current property taxes receivable represent current real and personal property tax levies, certified the previous December and collectible in the current calendar year, which have not been received by the District.

## **Delinquent Property Taxes Receivable:**

Delinquent property taxes receivable represent taxes collectible in the years 2012 to 2018 that remain uncollected at June 30, 2019. They are equally offset by a deferred inflows of resources amount in the governmental fund financial statements.

## **Prepaid Items:**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepayments. Prepaid items are reported using the consumption method and recorded as an expense or expenditure at the time of consumption.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

## E. <u>ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF</u> <u>RESOURCES, NET POSITION AND FUND BALANCE</u> (Cont'd)

#### Inventories:

Inventories are recorded using the consumption method of accounting and consist of paper, purchased food and supplies. Food, paper and supply purchases are recorded at invoice cost, computed on a first-in, first-out method.

## **Capital Assets:**

Tangible and intangible capital assets are capitalized at historical cost, or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at their estimated acquisition value at the date of donation. The District maintains a threshold level of \$5,000 for capitalizing tangible and intangible capital assets. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Tangible and intangible capital assets are recorded in the government-wide financial statements, but are not reported in the governmental fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public school purpose by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary from 20 to 50 years for land improvements and buildings, and 5 to 15 years for equipment.

Capital assets not being depreciated include land and construction in progress.

The District does not possess any material amounts of infrastructure capital assets. Items such as sidewalks and other land improvements are considered to be part of the cost of buildings or other improvable property.

The District does not possess any material amounts of intangible capital assets.

## **Deferred Outflows of Resources:**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net position that applies to a future reporting period. During that future period, it will be recognized as an outflow of resources (expense/expenditure). The District has items that qualify for reporting in this category on the government-wide Statement of Net Position related to pensions and OPEB.

## **Unearned Revenue**

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and certain other payments received before eligibility requirements are met are also recorded as unearned revenue.

## Long-Term Obligations:

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

## E. <u>ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF</u> <u>RESOURCES, NET POSITION AND FUND BALANCE</u> (Cont'd)

#### **Compensated Absences:**

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated vacation and certain sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. The liability for compensated absences is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Compensated absences are accrued when incurred in the government-wide financial statements. The government-wide Statement of Net Position reports both current and noncurrent portions of compensated absences using full accrual accounting. The current portion consists of an amount based on a trend analysis of current usage of vacation and vested sick leave. The noncurrent portion consists of the remaining amount of vacation and total vested sick leave.

#### Vacation Pay:

Employees earn annual vacation pay at rates dependent upon each employee group labor contract. All outstanding unpaid vacation pay is payable upon termination of employment. At June 30, 2019, unpaid vacation pay totaling \$200,948 is recorded in the financial statements.

#### Sick Pay:

Substantially all District employees are entitled to sick leave at various rates. For certain employees, unused sick leave enters into the calculation of pay upon termination.

## Secretarial Staff:

An unused sick leave payment is available to full-time secretaries who have completed at least 15 years of continuous service with the District and are at least 55 years of age. An eligible individual will receive an amount equal to 75% of the number of unused accumulated sick leave hours multiplied by the employee's hourly rate of pay, not to exceed 800 hours, less any TSA match the District contributed. Employees hired after July 1, 2000 are not eligible for an unused sick leave payment.

## Library Clerical Staff and General Paraprofessionals:

An unused sick leave payment is available to library clerical staff and full-time general paraprofessionals whose combined part-time and full-time service is not less than 15 years of service with the District and are at least 55 years of age. An eligible individual will receive an amount equal to 75% of the number of unused accumulated sick leave days multiplied by the employee's daily rate of pay, not to exceed 120 days. Employees hired July 1, 2018 or later are not eligible for an unused sick leave payment.

## Special Needs Paraprofessionals, Sign Language Interpreters and Job Coaches:

An unused sick leave payment is available to full-time special needs paraprofessionals, full-time sign language interpreters and full-time job coaches who have completed at least 15 years of continuous service with the District and are at least 58 years of age. An eligible individual will receive an amount equal to 75% of the number of unused accumulated sick leave days multiplied by the employee's daily rate of pay, not to exceed 805 hours, less any TSA match the District contributed. Employees hired after July 1, 2002 will not be eligible for an unused sick leave payment.

## Food Service Staff:

An unused sick leave payment is available to full-time food service staff who have completed at least 15 years of continuous service with the District and are at least 55 years of age. An eligible individual will receive an amount equal to 75% of the number of unused accumulated sick leave hours multiplied by the employee's hourly rate of pay, not to exceed 600 hours.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

## E. <u>ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF</u> <u>RESOURCES, NET POSITION AND FUND BALANCE</u> (Cont'd)

#### Compensated Absences: (Cont'd)

Administrators:

An unused sick leave payment is available to administrators who have completed at least 10 years of full-time service with the District and are at least 55 years of age but not more than 65 years of age. An eligible administrator will receive an amount equal to the number of unused accumulated sick leave days multiplied by the employee's daily rate of pay, not to exceed 175 days, less any TSA match the District contributed. Administrators hired after July 1, 2000 are not eligible for an unused sick leave payment.

#### Teachers:

An unused sick leave payment is available to teachers who have completed at least 15 years of combined parttime and Full-Time Equivalent (FTE) paid teaching service with the District and are at least 55 years of age. An eligible teacher will receive an amount equal to 50% of the number of unused accumulated sick leave days multiplied by the employee's daily rate of pay, not to exceed 90 days. Furthermore, an eligible teacher will receive an amount equal to the teacher's number of years of service multiplied by four days and the employee's daily rate of pay, not to exceed 100 days. The maximum combined total payment shall not exceed 150 days. Any TSA match the District contributed will be deducted from the payment. Teachers hired after July 1, 2000 are not eligible for this benefit.

#### Custodians:

Custodians shall earn ten days of severance pay credit for each full year of service, with accumulation to 150 days. In addition, an eligible custodian will receive severance pay for 50% of the number of unused accumulated sick leave days, not to exceed 90 days. Upon resignation of the employee at age 55 or older, the District shall pay severance equal to 75% of an employee's accumulated severance pay days up to a maximum of 150 days, at the employee's daily rate of pay.

## Confidential Employees:

An unused sick leave payment is available to full-time confidential employees who have completed at least 15 years of continuous service with the District and are at least 55 years of age. An eligible individual will receive an amount equal to 75% of the number of unused accumulated sick leave hours multiplied by the employee's hourly rate of pay, not to exceed 900 hours. The eligible confidential employee shall also earn ten days of severance pay credit for each full year of service, with accumulation to 100 days. The maximum combined severance shall not exceed 150 days.

## **Other Postemployment Benefits:**

Under the terms of previous employment contracts, when certain qualified employees retired between the ages of 55 to 65, the District provided life and health insurance benefits which would cease when such employees attain the age of 65. This benefit is no longer available to employees; however, the District continues to pay health insurance for qualified individuals that retired when this benefit was in effect. All premiums are funded on a pay-as-you-go basis.

## Pensions:

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA), the Teachers Retirement Association (TRA) and the District's supplemental pension plan and additions to/deductions from PERA's, TRA's and the District's supplemental pension plan's fiduciary net position have been determined on the same basis as they are reported by PERA, TRA and the District's supplemental pension plan. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

## E. <u>ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF</u> <u>RESOURCES, NET POSITION AND FUND BALANCE</u> (Cont'd)

#### Pensions: (Cont'd)

The District participates in various pension plans; total pension expense for the fiscal year ended was \$(6,963,887). The components of pension expense are noted in the plan summaries.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis and Minneapolis School District. This direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the State of Minnesota for the merger of the Duluth Teacher's Retirement Fund Association in 2015.

#### **Deferred Inflows of Resources:**

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. Deferred inflows of resources represents an acquisition of net position that applies to a future reporting period. During that future period, it will be recognized as an inflow of resources (revenue). The District has items that qualify for reporting in this category on both the government-wide Statement of Net Position and the governmental fund financial statements related to property taxes, pensions and OPEB.

#### Property Taxes Levied for Subsequent Year's Expenditures:

Current levies of local taxes, less the amount recognized as revenue in the current period, including portions assumed by the state which will be recognized as revenue in the next fiscal year beginning July 1, 2019, are included in this account to indicate that, while they are current assets, they will not be recognized as revenue until the following year.

## **Fund Balance:**

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of resources reported in governmental funds. These classifications are as follows:

*Nonspendable* - consists of amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact, such as, inventories and prepaid items.

*Restricted* - consists of amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

*Committed* - consists of amounts that are constrained for specific purposes that are internally imposed by formal action of the Board of Education. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. These constraints are established by Resolution of the Board of Education.

Assigned - consists of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to School Board Policy, the Director of Business and Finance is authorized to establish assignments of fund balance.

*Unassigned* - is the residual classification for the General Fund and also reflects negative residual amounts in the remaining governmental funds.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

## E. <u>ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF</u> <u>RESOURCES, NET POSITION AND FUND BALANCE</u> (Cont'd)

## Fund Balance: (Cont'd)

The District requires restricted amounts to be spent first when both restricted and unrestricted fund balance is available. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The Board of Education formally adopted a fund balance policy for the General Fund. The District's policy is to strive to maintain a minimum unassigned fund balance of 6% of the General Fund expenditures.

## Net Position:

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources in the government-wide, proprietary fund, and fiduciary fund financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term liabilities used to build or acquire the capital assets. Net position is reported as restricted in the government-wide, proprietary fund, and fiduciary fund financial statements when there are limitations on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position consists of all other net position that does not meet the definition of restricted or net investment in capital assets.

## F. REVENUES AND EXPENDITURES

## **Revenues:**

Property tax levies are established by the Board of Education in December each year and are certified to the County for collection in the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The County spreads all levies over taxable property. Such taxes become a lien on January 1. Taxes are due on May 15 and October 15. The County generally remits taxes to the District at periodic intervals as they are collected. A portion of property taxes levied is paid through various state tax credits which are included in revenue from state sources in the governmental fund financial statements.

Generally, tax revenue is recognized in the fiscal year ending June 30, following the calendar year in which the tax levy is collectible, while the current calendar year tax levy is recorded as deferred inflow of resources (property taxes levied for subsequent year's expenditures). The majority of District revenue in the General Fund (and to a lesser extent in the District's Community Service Special Revenue Fund) is determined annually by statutory funding formulas. The total revenue allowed by these formulas is then allocated between taxes and state aids by the Legislature based on education funding priorities. Changes in this allocation are periodically accompanied by a change in property tax revenue recognition referred to as the "tax shift."

In accordance with State law, the current tax shift consists of an amount equal to 31% of the District's 2000 Pay 2001 operating referendum which is frozen at \$184,153 for the District. For the year ended June 30, 2019, State law is not requiring recognition of the current operating referendum and all other levies other than Career Technical and Reemployment Insurance. Career Technical and Reemployment Insurance tax levies are recognized early based on statutory requirements in the amounts of \$134,079 and \$3,614, respectively.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Cont'd)

## F. REVENUES AND EXPENDITURES (Cont'd)

## Revenues: (Cont'd)

Tax levies from prior years that remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources at the fund level because it is not known to be available to finance the operations of the District in the current year. No allowance for uncollectible taxes has been provided as such amounts are not expected to be material. Current levies of local taxes, less the amount recognized as revenue in the current period, including portions assumed by the State which will be recognized as revenue in the next fiscal year beginning July 1, 2019, are included in Property Taxes Levied for Subsequent Year to indicate that, while they are current assets, they will not be recognized as revenue until the following year.

## **Expenditures:**

Expenditure recognition for governmental fund types is limited to amounts represented by current liabilities. Long-term liabilities are not recognized as governmental fund expenditures or liabilities.

## G. USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

## H. PRIOR YEAR INFORMATION

The basic financial statements include certain prior-year partial comparative information in total but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the government's financial statements for the year ended June 30, 2018, from which the partial information was derived.

## NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

## A. VIOLATIONS OF FINANCE-RELATED OBLIGATIONS

There were no violations of finance-related obligations.

## B. DEFICIT FUND BALANCES

There were no deficit fund balances.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (Cont'd)

## C. EXPENDITURES EXCEEDING APPROPRIATIONS

Budgetary control for governmental funds is established by each funds' total appropriations. The following funds had expenditures that exceeded appropriations:

	Expenditures	Appropriations
General Fund	\$   59,145,729	\$   58,204,453
Debt Service Fund	3,462,415	3,462,215

The General Fund overage was the result of the District not budgeting for the fund balance neutral revenue and expenditures for the TRA/PERA special funding situation related to pensions. The Debt Service Fund overage was the result of necessary expenditures to ensure compliance with post issuance compliance requirements.

#### NOTE 3. CASH AND INVESTMENTS

#### A. <u>DEPOSITS</u>

The District's deposits were exposed to custodial credit risk because they were not fully insured through FDIC nor collateralized with securities held by pledging financial institution's trust department or agent and in the District's name. The amount of uninsured and uncollateralized deposits was \$899.

The District has the following deposits:

Governmental Activities	
Petty Cash	\$ 403
Pooled Cash in Checking Accounts	9,051,105
Money Market Deposit Account	4,246,361
Total Governmental Activities	13,297,869
<u>Fiduciary Fund</u> Pooled Cash in Checking Accounts	 1,145
Total Deposits	\$ 13,299,014

#### B. INVESTMENTS

The District has the following investments:

		Fair Value Measurements Using				
	Fair Value	Level 1	Level 2	Level 3		
<u>Governmental Activities</u> Investments at fair value: Non-negotiable Certificates of Deposit	\$ 8,509,204	\$	\$ 8,509,204	\$		
<u>Fiduciary Fund</u> Investments at fair value: Non-negotiable Certificates of Deposit	30,924		30,924			
Total	8,540,128 (59)	\$ 0	\$ 8,540,128	<u>\$</u> 0		

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 3. CASH AND INVESTMENTS (Cont'd)

B. <u>INVESTMENTS</u> (Cont'd)

Governmental Activities	
Investments at amortized cost:	
MSDLAF+ Liquid Class	\$ 3,839,921
MSDLAF+ MAX Class	3,111,410
Total	6,951,331
Total Investments	\$ 15,491,459

The credit rating for the MSDLAF+ Classes was AAA. The non-negotiable certificates of deposit were not rated.

The following is a summary of total deposits and investments:

Deposits (Note 3.A.)	\$ 13,299,014
Investments (Note 3.B.)	 15,491,459
Total Deposits and Investments	\$ 28,790,473

Deposits and investments are presented in the basic financial statements as follows:

Statement of Net Position	
Cash and Investments	\$ 28,758,404
Statement of Fiduciary Net Position	
Cash and Investments	32,069
Total Cash and Investments	\$ 28,790,473

*Interest Rate Risk.* This is the risk that the market value of securities will fall due to the changes in market interest rates.

*Concentration Risk.* This is the risk of loss attributed to the magnitude of an investment in a single issuer. More than 5 percent of the District's investments are in MSDLAF. MSDLAF is 100% of the District's investments.

# NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 4. <u>RECEIVABLES</u>

Receivables are as follows:

	Re	Total eceivables	Amounts not Scheduled for Collection During the Subsequent Year	
Governmental Activities				
Receivables				
Property Taxes				
Current Property Taxes	\$	3,928,472	\$	
Delinquent Property Taxes		64,001		
Total Property Taxes		3,992,473		0
Other Governments				
Due from Other Minnesota School Districts		595,527		
Due from Minnesota Department of Education		6,185,543		
Due from Federal through Minnesota Department of Education		692,037		
Due from Other Governmental Units		245,757		
Total Other Governments		7,718,864		0
Other				
Other Receivables		159,648		
Total Governmental Activities	\$	11,870,985	\$	0

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 5. <u>CAPITAL ASSETS</u>

Capital asset activity was as follows:

	Beginning Balance	Increase	Decrease	Ending Balance
<u>Governmental Activities</u> Capital Assets, Not Being Depreciated				
Land	\$ 1,497,585	\$	\$	\$ 1,497,585
Construction in Progress	249,911	φ 2,367,501	¢ (1,928,841)	688,571
Total Capital Assets, Not	240,011	2,007,001	(1,520,041)	
Being Depreciated	1,747,496	2,367,501	(1,928,841)	2,186,156
Capital Assets, Being Depreciated				
Land Improvements	4,482,597	368,229	(75,145)	4,775,681
Buildings and Improvements	85,180,258	484,600	(21,816)	85,643,042
Equipment	7,448,301	1,813,913	(134,972)	9,127,242
Total Capital Assets,			<u> </u>	
Being Depreciated	97,111,156	2,666,742	(231,933)	99,545,965
Less Accumulated Depreciation for				
Land Improvements	(2,722,872)	(152,606)	52,601	(2,822,877)
Buildings and Improvements	(27,127,477)	(1,698,990)	8,726	(28,817,741)
Equipment	(3,014,267)	(441,531)	104,450	(3,351,348)
Total Accumulated Depreciation	(32,864,616)	(2,293,127)	165,777	(34,991,966)
Total Capital Assets Being				
Depreciated, Net	64,246,540	373,615	(66,156)	64,553,999
Governmental Activities				
Net Capital Assets	\$ 65,994,036	\$ 2,741,116	\$ (1,994,997)	\$ 66,740,155

Depreciation expense was charged to functions/programs as follows:

Governmental Activities	
District Support Services	\$ 10,521
Regular Instruction	775,786
Vocational Education Instruction	9,713
Special Education Instruction	6,145
Instructional Support Services	232
Pupil Support Services	91,121
Sites and Buildings	1,377,397
Community Service	 22,212
Total Depreciation Expense - Governmental Activities	\$ 2,293,127

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 6. LONG-TERM LIABILITIES

## A. COMPONENTS OF LONG-TERM LIABILITIES

	Original Amount Issued	Final Maturity Date	Interest Rate	Balance Outstanding
<u>Governmental Activities</u> General Obligation Bonds, Series 2015A Bond Premium - Net Capital Lease Compensated Absences Payable	\$ 51,615,000	02/01/2036	2.00-4.00%	\$ 46,425,000 1,022,384 417,935 2,774,216
Total Governmental Activities				\$ 50,639,535

## B. DESCRIPTION OF LONG-TERM LIABILITIES

## **General Obligation Bonds:**

On August 4, 2015, the District issued \$51,615,000 of General Obligation Bonds, Series 2015A for the building of a new school and other school building maintenance and improvements. The bonds are due in varying annual installments each February 1 from February 1, 2017 through February 1, 2036 with interest at a rate of 2.00%-4.00% due semi-annually on February 1 and August 1. Future ad valorem tax levies are dedicated to the retirement of these bonds.

## **Capital Lease:**

On July 15, 2018, the District entered into a lease agreement for the purchase of iPads. The assets under the capital lease agreement were \$631,584.

## **Compensated Absences Payable:**

Compensated absences payable consists of unused vacation at June 30, 2019 and other compensated absences paid at retirement for certain employees based on the employment contract. In the past, compensated absences have been paid by the General, Food Service, and Community Service Funds.

## C. CHANGES IN LONG-TERM LIABILITIES

The following table summarizes changes in long-term liabilities:

	Beginning Balance	 Additions	F	Reductions	 Ending Balance	 Due Within One Year
Governmental Activities						
Bonds Payable	\$ 48,335,000	\$	\$	(1,910,000)	\$ 46,425,000	\$ 2,100,000
Bond Premium	1,084,036			(61,652)	1,022,384	61,651
Capital Lease		631,584		(213,649)	417,935	207,422
Compensated Absences						
Payable	2,773,293	521,407		(520,484)	 2,774,216	 396,065
Total Governmental Activities	\$ 52,192,329	\$ 1,152,991	\$	(2,705,785)	\$ 50,639,535	\$ 2,765,138

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 6. LONG-TERM LIABILITIES (Cont'd)

# D. MINIMUM DEBT PAYMENTS

Minimum principal and interest payments required to retire the general obligation bonds and the capital lease are as follows:

	General Obligation				
	Bonds Payable				
Year Ending June 30,		Principal	Interest		
2020	\$	2,100,000	\$	1,510,590	
2021		2,145,000		1,468,590	
2022		2,185,000		1,425,690	
2023		2,275,000		1,338,290	
2024		2,365,000		1,247,290	
2025-2029		13,155,000		4,900,500	
2030-2034		15,335,000		3,191,520	
2035-2036		6,865,000	704,456		
	\$	46,425,000	\$	15,786,926	
	Capital Lease			ase	
Year Ending June 30,		Principal Intere			
2020	\$	207,422	\$	6,227	
2021		210,513		3,137	
	\$	417,935	\$	9,364	

# NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

# NOTE 7. FUND BALANCE

The following is a summary of fund balance components:

	_		Food		Community		Culturated	
		General	;	Service		Service		Subtotal
Nonspendable								
Prepaid Items	\$	237,858	\$	2,008	\$	4,717	\$	244,583
Inventories		9,036						9,036
Total Nonspendable		246,894		2,008		4,717		253,619
Restricted								
Staff Development		475,513						475,513
Operating Capital		95,379						95,379
Long-Term Facility								
Maintenance		184,527						184,527
Community Education						406,782		406,782
ECFE						123,032		123,032
Area Learning Center		397,129						397,129
Gifted and Talented		3,360						3,360
School Readiness						199,848		199,848
Adult Basic Education						51,821		51,821
Basic Skills								
Extended Time		222,898						222,898
Safe Schools		16,238						16,238
Medical Assistance		716,327						716,327
Other Fund Activities				790,425		14,093		804,518
Total Restricted	2	2,111,371		790,425		795,576		3,697,372
Committed								
Severance		1,200,000						1,200,000
Unassigned	1;	3,579,382						13,579,382
	\$ 17	7,137,647	\$	792,433	\$	800,293	\$	18,730,373

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 7. FUND BALANCE (Cont'd)

The following is a summary of fund balance components:

	Building	 Debt Service	 Subtotal	 Total
Nonspendable Prepaid Items Inventories	\$ 3,710	\$ 	\$ 3,710	\$ 248,293 9,036
Total Nonspendable	3,710	0	3,710	257,329
Restricted Staff Development Operating Capital Long-Term Facility Maintenance Community Education ECFE Area Learning Center Gifted and Talented School Readiness Adult Basic Education Basic Skills Extended Time Safe Schools Medical Assistance Other Fund Activities Total Restricted	 <u>6,130,607</u> 6,130,607	 <u>572,264</u> 572,264	 <u>6,702,871</u> 6,702,871	 475,513 95,379 184,527 406,782 123,032 397,129 3,360 199,848 51,821 222,898 16,238 716,327 7,507,389 10,400,243
Committed				
Severance				1,200,000
Unassigned	 	 	 	 13,579,382
	\$ 6,134,317	\$ 572,264	\$ 6,706,581	\$ 25,436,954

## **Fund Equity:**

Certain portions of fund balance are restricted based on state requirements to track special program funding, to provide for funding on certain long-term liabilities, or as required by other outside parties. The following is a summary of the potential restricted fund balances for the governmental funds:

## A. RESTRICTED FOR STAFF DEVELOPMENT

In accordance with state statute, the District is required to restrict 2.0% of basic General Education revenue for staff development. The cumulative excess of such revenues over staff development expenditures is reported as a restriction of fund balance in the General Fund.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 7. FUND BALANCE (Cont'd)

## Fund Equity: (Cont'd)

## B. RESTRICTED FOR OPERATING CAPITAL

The District levies taxes and receives state aid to be used for the purchase of equipment, books and vehicles and to purchase, rent, improve, and repair school facilities as allowed by state statute. The cumulative excess of such revenues over equipment and facilities expenditures is reported as a restriction of fund balance in the General Fund.

## C. RESTRICTED FOR LONG-TERM FACILITY MAINTENANCE

The fund balance restriction represents accumulated resources available to be used for LTFM projects in accordance with the 10 Year Plan.

## D. RESTRICTED FOR COMMUNITY EDUCATION

The fund balance restriction represents accumulated resources available to provide general community education programming.

## E. RESTRICTED FOR ECFE (EARLY CHILDHOOD AND FAMILY EDUCATION)

This fund balance restriction represents accumulated resources available to provide services for early childhood family education programming.

## F. RESERVED FOR AREA LEARNING CENTERS

The fund balance reservation represents up to 90% of the accumulated resources available to provide alternative programming in accordance with funding made available for that purpose.

## G. RESTRICTED FOR GIFTED AND TALENTED

The fund balance restriction represents accumulated resources available to provide gifted and talented programming in accordance with funding made available for that purpose.

## H. RESTRICTED FOR SCHOOL READINESS

The fund balance restriction represents accumulated resources available to provide services for the school readiness program.

## I. <u>RESTRICTED FOR ADULT BASIC EDUCATION</u>

The fund balance restriction represents accumulated resources available to provide adult basic education programming in accordance with funding made available for that purpose.

## J. RESTRICTED FOR BASIC SKILLS EXTENDED TIME

The fund balance restriction represents accumulated resources available for extended time activities to provide for the educational needs of pupils who enroll under-prepared to learn and whose progress toward meeting state or local content or performance standards is below the level that is appropriate for learners of their age in accordance with funding made available for that purpose.

NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 7. <u>FUND BALANCE</u> (Cont'd)

## Fund Equity: (Cont'd)

## K. RESTRICTED FOR SAFE SCHOOLS

The fund balance restriction represents unspent resources available from the safe schools levy.

#### L. RESTRICTED FOR MEDICAL ASSISTANCE

The fund balance restriction represents unspent resources available for medical assistance expenditures.

#### NOTE 8. DEFINED BENEFIT PENSION PLANS - STATEWIDE

## A. PLAN DESCRIPTION

The District participates in the following cost-sharing multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association (PERA) and Teachers Retirement Association (TRA). PERA's and TRA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. PERA's and TRA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

# General Employees Retirement Plan (GERP; General Employees Plan; accounted for in the General Employees Fund):

All full-time and certain part-time employees of the District are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

## **Teachers Retirement Association (TRA):**

The Teachers Retirement Association (TRA) is an administrator of a multiple employer, cost-sharing, defined benefit retirement fund. TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member and three statutory officials.

Educators employed in Minnesota's public elementary and secondary school, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul schools or Minnesota State colleges and universities). Educators first hired by Minnesota State may elect either TRA coverage or coverage through Minnesota State's Individual Retirement Account Plan (IRAP) within one year of eligible employment.

## B. BENEFITS PROVIDED

## **GERP Benefits:**

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 8. DEFINED BENEFIT PENSION PLANS - STATEWIDE (Cont'd)

#### B. BENEFITS PROVIDED (Cont'd)

## GERP Benefits: (Cont'd)

General Employees Plan benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2% for each of the first 10 years of service and 1.7% for each additional year. The rates are 2.2% and 2.7%, respectively, for Basic members. Under Method 2, the accrual rate for Coordinated members is 1.7% for all years of service, and 2.7% for Basic members. The accrual rates for former MERF members is 2.0% for each of the first 10 years of service and 2.5% for each additional year. For members hired prior to July 1, 1989 a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989 normal retirement age is the age for unreduced Social Security benefits capped at 66.

Beginning January 1, 2019, benefit recipients will receive a future annual increase equal to 50 percent of the Social Security Cost of Living Adjustment, not less than 1.0 percent and not more than 1.5 percent. For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age (not applicable to Rule of 90 retirees, disability benefit recipients, or survivors). A benefit recipient who has been receiving a benefit for at least 12 full months as of June 30 will receive a full increase. Members receiving benefits for at least one month but less than 12 full months as of June 30 will receive a pro rata increase.

## **TRA Benefits:**

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statute and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Tier I	Step Rate Formula	Percentage
Basic	First ten years of service All years after	2.2% per year 2.7% per year
Coordinated	First ten years if service are up to July 1, 2006 First ten years if service are up are July 1, 2006 or	1.2% per year
	after All other years of service if service years are up to	1.4% per year
	July 1, 2006 All other years of service if service years are July	1.7% per year
	1, 2006 or after	1.9% per year

Tier I Benefits:

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 8. DEFINED BENEFIT PENSION PLANS - STATEWIDE (Cont'd)

#### B. BENEFITS PROVIDED (Cont'd)

## TRA Benefits: (Cont'd)

With these provisions:

- (a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- (b) 3 percent per year early retirement reduction factor for all years under normal retirement age.
- (c) Unreduced benefits for early retirement under a Rule-of-90 (age plus allowable service equals 90 or more).

or

## Tier II Benefits:

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated members and 2.7 percent per year for basic members is applied. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated members and 2.7 percent per year for Basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statute. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree – no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits but not yet receiving them are bound by the plan provisions in effect at the time they last terminated their public service.

#### C. CONTRIBUTIONS

#### **GERP Contributions:**

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2019; the District was required to contribute 7.50 percent for Coordinated Plan members. The District's contributions to the General Employees Fund for the year ended June 30, 2019 were \$758,781. The District's contributions were equal to the required contributions as set by state statute.

### NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 8. DEFINED BENEFIT PENSION PLANS - STATEWIDE (Cont'd)

#### C. <u>CONTRIBUTIONS</u> (Cont'd)

#### **TRA Contributions:**

Per Minnesota Statutes, Chapter 354 sets the contribution rates for employees and employers. Rates for each fiscal year ended June 30, 2017, June 30, 2018, and June 30, 2019 were:

	June 30, 2017	June 30, 2018	June 30, 2019
Basic:			
20.0101			
Employee	11.00%	11.00%	11.00%
Employer	11.50%	11.50%	11.71%
Coordinated:			
Employee	7.50%	7.50%	7.50%
Employer	7.50%	7.50%	7.71%

The District's contributions to TRA for the plan's fiscal year ended June 30, 2019 were \$1,844,498. The District's contributions were equal to the required contributions for each year as set by state statute.

The following is a reconciliation of employer contributions in TRA's CAFR "Statement of Changes in Fiduciary Net Position" to the employer contributions used in Schedule of Employer and Non-Employer Pension Allocations.

Employer Contributions Reported in TRA's CAFR, Statement	
of Changes in Fiduciary Net Position	\$ 378,728,000
Add Employer Contributions Not Related to Future Contribution	
Efforts	522,000
Deduct TRA's Contributions Not Included in Allocation	(471,000)
Total Employer Contributions	378,779,000
Total Non-Employer Contributions	35,588,000
Total Contributions Reported in Schedule of Employer and	
Non-Employer Allocations	\$ 414,367,000

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations due to the number of decimal places used in the allocations. TRA has rounded percentage amounts to the nearest ten thousandths.

#### D. PENSION COSTS

#### **GERP Pension Costs:**

At June 30, 2019 the District reported a liability of \$7,966,339 for its proportionate share of the General Employees Fund's net pension liability. The District net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million to the fund in 2019. The State of Minnesota is considered a non-employer contributing entity and the state's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the District totaled \$261,292. The net pension liability was measured as of June 30, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2017 through June 30, 2018 relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2019 the District's proportion share was 0.1436% which was an increase of 0.0063% from its proportion measured as of June 30, 2018.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 8. DEFINED BENEFIT PENSION PLANS - STATEWIDE (Cont'd)

#### D. <u>PENSION COSTS</u> (Cont'd)

## GERP Pension Costs: (Cont'd)

Post-retirement benefit increases were changed from 1.0% per year with a provision to increase to 2.5% upon attainment of 90% funding ratio to 50% of the Social Security Cost of Living Adjustment, not less than 1.0% and not more than 1.5%, beginning January 1, 2019.

For the year ended June 30, 2019, the District recognized pension expense of \$253,974 for its proportionate share of GERP's pension expense. In addition, the District recognized an additional \$60,933 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$6 million to the General Employees Fund.

At June 30, 2019 the District reported its proportionate share of GERP's deferred outflows of resources and deferred inflows of resources from the following sources:

	C	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences Between Expected and Actual Economic Experience Changes in Actuarial Assumptions Differences Between Projected and Actual Investment Earnings Changes in Proportion Contributions Paid to GERP Subsequent to Measurement Date	\$	202,020 755,158 301,642 758,781	\$	230,564 868,224 767,553 243,498	
Totals	\$	2,017,601	\$	2,109,839	

\$758,781 reported as deferred outflows of resources related to pensions resulting from District contributions to GERP subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2019. Other amounts reported as deferred outflows and inflows of resources related to GERP pensions will be recognized in pension expense as follows:

Year ended June 30,	Pension Expense Amount			
2020	\$	257.041		
2020	φ	(413,007)		
2022		(528,782)		
2023		(166,271)		

#### **TRA Pension Costs:**

On June 30, 2019, the District reported a liability of \$25,230,380 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis and Minneapolis School District. District proportionate share was 0.4017% at the end of the measurement period and 0.4050% for the beginning of the year.

### NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 8. DEFINED BENEFIT PENSION PLANS - STATEWIDE (Cont'd)

#### D. <u>PENSION COSTS</u> (Cont'd)

#### TRA Pension Costs: (Cont'd)

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the district were as follows:

District's Proportionate Share of Net Pension Liability	\$ 25,230,380
State's Proportionate Share of the Net Pension Liability Associated with the District	2,370,257

For the year ended June 30, 2019, the District recognized pension expense of \$(17,366,975). It also recognized \$1,654,286 as an increase to pension expense for the support provided by direct aid.

At June 30, 2019, the District reported its proportionate share of TRA's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources			Deferred Inflows of Resources	
Differences Between Expected and Actual Economic Experience	\$	294,765	\$	512,493	
Changes in Actuarial Assumptions		32,532,305		43,094,988	
Differences Between Projected and Actual Investment Earnings				1,946,640	
Changes in Proportion	743,749			1,614,890	
Contributions Paid to TRA Subsequent to Measurement Date		1,844,498			
Totals	\$	35,415,317	\$	47,169,011	

\$1,844,498 reported as deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30,	Pension Expense Amount			
2020	\$	2,215,690		
2020	Φ	1,144,406		
2022		(416,364)		
2023		(9,613,472)		
2024		(6,928,452)		

#### NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 8. DEFINED BENEFIT PENSION PLANS - STATEWIDE (Cont'd)

#### E. ACTUARIAL ASSUMPTIONS

#### GERP:

The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions:

Actuarial Assumptions

Inflation Salary Growth Investment Rate of Return

2.50% per year 3.25% after 26 years of service 7.50%

The total pension liability for each of the defined benefit cost-sharing plans was determined by an actuarial valuation as of June 30, 2018, using the entry age normal actuarial cost method. Inflation is assumed to be 2.50 percent for the General Employees Plan. Salary growth assumptions in the General Employees Plan decrease in annual increments from 11.25 percent after one year of service, to 3.25 percent after 26 years of service.

Mortality rates for all plans are based on RP-2014 mortality tables. The tables are adjusted slightly to fit PERA's experience. Actuarial assumptions for the General Employees Plan are reviewed every four to six years. The most recent six-year experience study for the General Employees Plan was completed in 2015.

The following changes in actuarial assumptions occurred since the 2017 valuation:

The mortality projection scale was changed from MP-2015 to MP-2017.

The assumed benefit increase was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter to 1.25 percent per year.

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Demostic Charles	20.00%	F 400/
Domestic Stocks	39.00%	5.10%
International Stocks	19.00%	5.30%
Bonds	20.00%	0.75%
Alternative Assets	20.00%	5.90%
Cash	2.00%	0.00%
-	100.00%	_

### NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 8. <u>DEFINED BENEFIT PENSION PLANS - STATEWIDE</u> (Cont'd)

#### E. ACTUARIAL ASSUMPTIONS (Cont'd)

#### TRA:

The total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions:

Actuarial Information	
Experience Study	June 5, 2015
Actuarial Cost Method	November 6, 2017 (Economic Assumptions) Entry Age Normal
Actuarial Assumptions	
Investment Rate of Return	7.50%
Price Inflation	2.50%
Wage Growth Rate	2.85% for 10 years and 3.25%, thereafter
Projected Salary Increase	2.85% to 8.85% for 10 years and 3.25 to 9.25%, thereafter
Cost of Living Adjustment	1.0% for January 2019 through January 2023, then increasing by 0.1% each year up to 1.5% annually.
Mortality Assumptions	
Pre-Retirement:	RP-2014 white collar employee table, male rates set back six years and female rates set back five years.
Post-Retirement:	RP-2014 white collar annuitant table, male rates set back three years
	and female rates set back three years, with further adjustments of the
Post Dissbility	rates. Generational projection uses the MP-2015 scale.
Post-Disability	RP-2014 disabled retiree mortality table, without adjustment.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The TRA actuary has determined the average of the expected remaining service lives of all members for fiscal year 2016 is six years. The Difference between Expected and Actual Experience, Changes of Assumptions, and Changes in Proportion use the amortization period of six years in the schedule presented. The amortization period for Net Difference between Projected and Actual Investment Earnings on Pension Plan Investments" is five years as required by GASB 68.

The following changes in actuarial assumptions occurred since the 2017 valuation:

The COLA was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% in January 1, 2028.

Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 8. DEFINED BENEFIT PENSION PLANS - STATEWIDE (Cont'd)

## E. <u>ACTUARIAL ASSUMPTIONS</u> (Cont'd)

## TRA: (Cont'd)

The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.

Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.

Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.5% to 7.5%, effective July 1, 2018.

The employer contribution rate is increased each July 1 over the next 6 years, (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, and 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
	00.000/	<b>-</b> 40%
Domestic Stocks	36.00%	5.10%
International Stocks	17.00%	5.30%
Private Markets	25.00%	5.90%
Fixed Income	20.00%	0.75%
Cash	2.00%	0.00%
	100.00%	

## F. DISCOUNT RATE

## GERP:

The discount rate used to measure the total pension liability was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net positions of the General Employees Fund. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## TRA:

The discount rate used to measure the total pension liability was 7.50 percent. This is an increase from the discount rate at the prior measurement date of 5.12 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2018 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate (SEIR).

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 8. DEFINED BENEFIT PENSION PLANS - STATEWIDE (Cont'd)

## G. PENSION LIABILITY SENSITIVITY

The following presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraphs, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

		 GERP		 TRA
1% Lower Current Discount Rate 1% Higher	6.50% 7.50% 8.50%	\$ 12,946,321 7,966,339 3,855,506	15.20% 16.20% 17.20%	\$ 40,040,511 25,230,380 13,012,120

## H. PENSION PLAN FIDUCIARY NET POSITION

## GERP:

Detailed information about the plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at www.mnpera.org.

## TRA:

Detailed information about the plan's fiduciary net position is available in a separately-issued TRA financial report. That report can be obtained at www.MinnesotaTRA.org, by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling 651-296-2409 or 800-657-3669.

## NOTE 9. OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN

#### A. PLAN DESCRIPTION

The District operates a single-employer retiree benefit plan (the Plan) that provides health, dental, and life insurance to eligible employees and their spouses through the District's commercial insurance plans. There are 655 active participants and 31 retired participants. Benefit and eligibility provisions are established through negotiations between the District and employee groups including a union. The union contract is renegotiated each two-year bargaining period. The Plan does not issue a publicly available financial report. No assets are accumulated in a trust that meets all of the criteria in GASB Statement No. 75, paragraph 4.

## B. TOTAL OPEB LIABILITY

The District's total OPEB liability of \$3,951,600 was measured as of June 30, 2017, and was determined by an actuarial valuation as of that date. Update procedures were used to roll forward the total OPEB liability to June 30, 2019.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 9. OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN (Cont'd)

#### C. CHANGES IN TOTAL OPEB LIABILITY

Changes in the total OPEB liability were as follows:

	Т	otal OPEB Liability
Balance at June 30, 2018	\$	3,765,997
Changes for the Year:		
Service Cost		266,826
Interest		137,082
Changes in Benefit Terms		121,850
Changes of Assumptions or		
Other Inputs		151,875
Benefit Payments		(492,030)
Net Changes		185,603
Balance at June 30, 2019	\$	3,951,600

Changes of benefit terms reflect an increase in the retirees' share of health insurance premiums from 6.90% in 2018 to 6.30% in 2019.

Changes of assumptions and other inputs reflect a change in the discount rate from 3.62% in 2018 to 3.13% in 2019.

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.13%) or 1-percentage-point higher (4.13%) than the current discount rate:

	1.0	% Decrease			1.0	)% Increase
	i	n Discount	Di	scount Rate	ir	n Discount
	R	Rate (2.13%)		(3.13%)		ate (4.13%)
Total OPEB Liability	\$	4,305,692	\$	3,951,600	\$	3,651,152

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.80% decreasing to 3.40%) or 1-percentage-point higher (7.80% decreasing to 5.40%) than the current healthcare cost trend rates:

	1.0% Decrease (5.80% decreasing to 3.40%)		Ti	althcare Cost rend Rates (6.80% creasing to 4.40%)	1.0% Increase (7.80% decreasing to 5.40%)		
Total OPEB Liability	\$	3,518,356	\$	3,951,600	\$	4,511,340	

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 9. OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN (Cont'd)

## D. <u>OPEB EXPENSE, DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF</u> <u>RESOURCES RELATED TO OPEB</u>

For the year ended June 30, 2019, the District recognized OPEB expense of \$44,949. At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		In	Deferred Inflows of Resources	
Changes in Actuarial Assumptions or Other Inputs	\$	138,411	\$	20,814	

Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in OPEB expense as follows:

Year ended June 30,	OPE	OPEB Expense Amount			
0000	<b>^</b>	14.004			
2020	\$	11,221			
2021		11,221			
2022		11,221			
2023		11,221			
2024		11,221			
Thereafter		61,492			

## E. ACTUARIAL METHODS AND ASSUMPTIONS

The total OPEB liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.75%
Salary Increases	Based on the most recently disclosed assumptions for the pension plan in which the employee participates.
Healthcare Cost Trend Rates	6.80% for 2018, decreasing on average 0.41% per year to an ultimate rate of 4.4% for 2075 and later years.
Retiree's Share of Benefit-Related Costs	Assumed to decrease with healthcare trend rates.

A discount rate of 3.13% was applied in the measurement of the total OPEB liability. The discount rate is based on the index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

Mortality rates were based on the RP-2014 Healthy Annuitant Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale MP-2015.

The actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period June 30, 2016 - July 31, 2017.

### NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 10. SUPPLEMENTAL PENSION PLAN

The District engaged an actuary to determine the District's liability for its supplemental pension plan in accordance with Governmental Accounting Standards Board (GASB) Statement No. 73 as of June 30, 2019.

#### A. GENERAL INFORMATION ABOUT THE PENSION PLAN

#### Plan Description:

The District participates in a single employer lump-sum defined benefit pension plan administered by the District. At June 30, 2017, the plan covered 136 active members.

#### **Benefits Provided:**

Benefit and eligibility provisions are established through negotiations between the District and various unions representing District employees and are renegotiated each two-year or three-year bargaining period. The Plan does not issue a publicly available report.

## B. NET PENSION LIABILITY AND OTHER RELATED AMOUNTS

	Increase (Decrease)					
	Total		Plan			
	F	Pension	Fiduciary		Ne	et Pension
		Liability	Net Positio	n		Liability
		(a)	(b)			(a) - (b)
Balances at 6/30/2018	\$	373,045	\$		\$	373,045
Changes for the Year:						
Service Cost		23,308				23,308
Interest		12,807				12,807
Changes of Assumptions		6,267				6,267
Changes of Benefit Terms		(119,797)				(119,797)
Benefit Payments		(85,156)				(85,156)
Net Changes		(162,571)		0		(162,571)
Balances at 6/30/2019	\$	210,474	\$	0	\$	210,474

For the year ended June 30, 2019, the District recognized pension expense of \$162,571 for its supplemental pension plan.

At June 30, 2019, the District reported its proportionate share of its supplemental pension plan's deferred outflows of resources and deferred inflows of resources from the following sources:

	Out	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference Between Expected and Actual Liability	\$		\$	55,268	
Change of Assumptions		5,401		13,200	
Totals	\$	5,401	\$	68,468	

### NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 10. SUPPLEMENTAL PENSION PLAN (Cont'd)

#### B. NET PENSION LIABILITY AND OTHER RELATED AMOUNTS (Cont'd)

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30,	Pension Expense Amount			
2020	\$	(12,310)		
2021		(12,310)		
2022		(12,310)		
2023		(12,310)		
2024		(11,884)		
Thereafter		(1,943)		

#### **Actuarial Assumptions:**

The total pension liability in the June 30, 2019 actuarial valuation was determined using the entry age normal actuarial cost method and the following actuarial assumptions:

Inflation Rate:	2.75 percent
Expected Long-Term Investment Return:	N/A
Amortization Method:	Straight-line amortization over a closed period
Remaining Amortization Period:	5 years
Discount Rate:	3.13 percent

Mortality rates were based on the RP-2014 Healthy Annuitant Mortality Table for Males and Females as appropriate, with adjustments for mortality improvements based on Scale MP-2015.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study on June 30, 2017.

The discount rate was changed from 3.62% to 3.13% based on updated 20-year municipal bond rates.

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate:

The following presents the net pension liability calculated using the discount rate of 3.13 percent, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	in [	Decrease Discount Rate 2.13%)	Discount Rate (3.13%)		1% Increase in Discount Rate (4.13%)	
District's Net Pension Liability	\$	220,660	\$	210,474	\$	199,745

### **Pension Plan Fiduciary Net Position:**

The District does not have separately-issued financial reports on the plan's fiduciary net position.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 11. SELF-INSURED DENTAL PLAN

The District has elected to self-insure their employee dental insurance program. The District has entered into an agreement with an insurance company to provide stop-loss insurance to limit the losses on individual and aggregate claims and to provide claims processing and other administrative duties. The individual stop-loss amount is \$1,200 per participant. The District established an internal service fund to account for contributions from other funds for dental insurance and to establish a reserve for catastrophic losses. Contributions during the year were based on maximum claims before reinsurance is effective. The amounts charged to expenses include administrative fees, stop-loss insurance premiums, claims paid and accruals for claims incurred but not paid at year end. The District recorded expenses of \$245,257 for the year ended June 30, 2019 which includes administrative costs of \$26,278.

The liability for unpaid claims is included in the Internal Service Fund as accounts payable.

	June 30,					
	2019			2018		
Unpaid Claims, Beginning of Year Incurred Claims Claims Payments (cash basis)	\$	6,417 218,979 (217,817)	\$	7,010 195,718 (196,311)		
Unpaid Claims, End of Year	\$	7,579	\$	6,417		

### NOTE 12. COMMITMENTS AND CONTINGENCIES

#### A. FEDERAL AND STATE PROGRAMS

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

#### B. CONSTRUCTION COMMITMENT

The District has active construction projects, including the following:

	 Original Contract		Remaining Commitment
Kennedy Elementary - Renovation	\$ 1,475,000	\$	1,443,129
Willmar High School Tennis Court	578,096		578,096
Kennedy Elementary School			
Building Improvements	1,099,500		904,085
High School Locker			
Room Improvements	256,900		249,134
Kennedy Elementary -			
Building Improvements	825,000		810,750
Kennedy Elementary			
Windows & Doors	625,000		38,197
School District Alterations	610,000		19,943
Kennedy Elementary School			
Building Improvements	102,000		102,000
Restroom Renovations	152,643		70,754

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

#### NOTE 13. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; natural disasters and workers' compensation. To mitigate these risks, the District has obtained commercial property and casualty insurance and workers' compensation coverage. The District pays an annual premium with no additional assessments.

The District has joined together with other school districts in Minnesota in the Southwest - West Central Service Cooperative Gross Self-Insured Health Insurance Plan, a public entity risk pool currently operating as a common risk management and insurance program for member districts. The District pays monthly premiums to this plan for its health insurance coverage. These premiums are used to purchase reinsurance through commercial companies. The administrators of the plan believe assessment to participating districts for future losses sustained is extremely remote.

There has been no significant reduction in insurance coverage from the previous year in any of the District's policies. Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

## NOTE 14. JOINT POWERS AGREEMENT

The District and the City of Willmar have entered into a Joint Powers agreement to collaborate and coordinate in the provision of social, educational, vocational and recreational services to members of the community. It is the intention of the parties to offer these services collaboratively and to coordinate their service programs in order to eliminate duplication of services and in order to maximize the effectiveness of the services provided. The Joint Powers Entity is governed by the Joint Powers Board, which includes five members appointed by the City Council, five members appointed by the School Board, and two students, one recommended by the Senior High School Student Council and one recommended by the Middle School Student Council, to be approved and appointed by the City Council and School Board. One School Board member, one City Council member, the City Administrator and the Superintendent of Schools shall serve as ex-officio members to the Board.

The District employs an individual to administer community education, which is in the Community Service Fund. The City is responsible for providing adult and youth recreation programs, adult and youth athletic programs and administer the daily operations of the Dorothy A. Olson Aquatic Center. This agreement ended during fiscal year 2019.

#### NOTE 15. TAX ABATEMENTS

The District is authorized by Minnesota Statute 469.1813 to enter into property tax abatements for the purpose of attracting or retaining businesses. Tax abatements, which cannot exceed 100 percent of the entity's property tax bill in any year, may be granted to any business located within or promising to relocate to the District for construction of new facilities or the creation of new full time equivalent positions. The District recaptures the amount of abated taxes by increasing the levy for the amount abated. The District determines the percentage, amount and duration of the tax abatement, which is not to exceed twenty years. The amount of the abatement is paid by the property owner and then refunded by the District to the property owner.

For the year ended June 30, 2019, the District abated property taxes totaling \$45,953 under this program for MinnWest Technology Campus.

## NOTE 16. RECLASSIFICATIONS

Certain immaterial prior year financial statement amounts have been reclassified to conform to current year's presentation. There was no effect on total Net Position or Fund Balance.

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2019

## NOTE 17. DEFERRED OUTFLOWS AND INFLOWS OF RESOURCES

The following is a summary of the major components of deferred outflows and inflows as presented in the Statement of Net Position:

	Deferred Outflows of Resources	Deferred Inflows of Resources			
Related to Pensions Related to OPEB Property Taxes Levied for Subsequent Year	\$ 37,438,319 138,411	\$ 49,347,318 20,814 7,870,209			
Totals	\$ 37,576,730	\$ 57,238,341			

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# **REQUIRED SUPPLEMENTARY INFORMATION**

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## SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY FOR PENSION PLANS ADMINISTERED THROUGH A TRUST JUNE 30, 2019

Fiscal Year Ending	Employer's Proportion of the Net Pension Liability (Asset)	Employer's Proportionate Share of the Net Pension Liability (Asset) (a)	Pro Sh Ne Liab Asso	State's portionate are of the it Pension ility (Asset) ociated with Employer (b)	P S Lia an P S Lia As	Employer's roportionate hare of the let Pension ability (Asset) d the State's roportionate hare of the let Pension ability (Asset) sociated with he Employer (a+b)		Employer's Covered Payroll (c)	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll ((a+b)/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
Pensions										
<u>GERP</u>	0.4.4000/	<b>* 7</b> 000.000	<u>^</u>	004 000	•	0.007.004	•	0 550 705	00.400/	70 500/
6/30/2018	0.1436%	\$ 7,966,339 9,765,144	\$	261,292	\$	8,227,631	\$	9,553,785	86.12%	79.53%
6/30/2017	0.1373%	8,765,141		110,224		8,875,365		8,905,707	99.66%	75.90%
6/30/2016	0.1425%	11,570,293		151,048		11,721,341		8,821,466	132.87%	68.91%
6/30/2015	0.1450%	7,514,653				7,514,653		8,415,120	89.30%	78.19%
6/30/2014	0.1469%	6,900,626				6,900,626		7,740,462	89.15%	78.75%
TRA										
6/30/2018	0.4017%	25,230,380		2,370,257		27,600,637		22,501,776	122.66%	78.07%
6/30/2017	0.4050%	80,845,347		7,815,939		88,661,286		21,922,200	404.44%	51.57%
6/30/2016	0.4005%	95,528,806		9,588,605		105,117,411		20,898,836	502.98%	44.88%
6/30/2015	0.4306%	26,636,869		3,267,150		29,904,019		22,097,506	135.33%	76.77%
6/30/2014	0.4403%	20,288,707		1,427,361		21,716,068		20,120,785	107.93%	81.50%

The District implemented GASB Statement No. 68 for fiscal year ended June 30, 2015. Information for prior years is not available. Additional years will be reported as they become available.

See Accompanying Notes to the Required Supplementary Information

## SCHEDULE OF EMPLOYER CONTRIBUTIONS FOR PENSION PLANS ADMINISTERED THROUGH A TRUST JUNE 30, 2019

Fiscal Year Ending		Statutorily Required Contribution (a)		ntributions Relation e Statutorily Required ontribution (b)	Contribution Deficiency (Excess) (a-b)	y Covered		Contributions as a Percentage of Covered Payroll (b/d)
Pensions								
<u>GERP</u>	¢	750 704	¢	750 704	¢	¢	40 440 570	7 500/
6/30/2019	\$	758,781	\$	758,781	\$	\$	10,118,572	7.50%
6/30/2018		716,534		716,534			9,553,785	7.50%
6/30/2017		667,928		667,928			8,905,707	7.50%
6/30/2016		661,610		661,610			8,821,466	7.50%
6/30/2015		631,134		631,134			8,415,120	7.50%
<u>TRA</u>								
6/30/2019		1,844,498		1,844,498			23,923,444	7.71%
6/30/2018		1,687,633		1,687,633			22,501,776	7.50%
6/30/2017		1,644,165		1,644,165			21,922,200	7.50%
6/30/2016		1,567,327		1,567,327			20,898,836	7.50%
6/30/2015		1,657,313		1,657,313			22,097,506	7.50%

The District implemented GASB Statement No. 68 for fiscal year ended June 30, 2015. Information for prior years is not available. Additional years will be reported as they become available.

## SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL PENSION LIABILITY FOR PENSION PLANS NOT ADMINISTERED THROUGH A TRUST JUNE 30, 2019

	 2019	2018		2017		 2016	
Service Cost	\$ 23,308	\$	70,995	\$	16,337	\$ 15,278	
Interest	12,807		48,386		6,678	8,474	
Differences Between Expected and Actual Experience			(76,364)				
Changes of Assumptions	6,267		(14,766)		(4,278)		
Changes of Benefit Terms	(119,797)		(887,788)		1,215,024		
Benefit Payments	(85,156)		(134,256)		(169,778)	(5,932)	
Net Change in Total Pension Liability	 (162,571)		(993,793)		1,063,983	 17,820	
Total Pension Liability -							
Beginning of Year	 373,045		1,366,838		302,855	 285,035	
Total Pension Liability - End of Year	\$ 210,474	\$	373,045	\$	1,366,838	\$ 302,855	
District's Total Pension Liability - Ending	\$ 210,474	\$	373,045	\$	1,366,838	\$ 302,855	
Payroll for Measurement Period	\$ 8,783,762	\$	8,425,778	\$	10,025,698	\$ 8,632,095	
Total Pension Liability as a % of Employee Payroll	 2.4%		4.4%		13.6%	 3.5%	

The District implemented GASB Statement No. 73 for fiscal year ended June 30, 2016. Information for prior years is not available. Additional years will be reported as they become available.

# SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OPEB LIABILITY JUNE 30, 2019

		Measurer	nent	Date	
	6/30/2019 \$ 266,826 137,082 121,850 151,875 (492,030) 185,603 3,765,997 \$ 3,951,600 \$ 32,187,700			6/30/2018	
Service Cost Interest	\$	137,082	\$	255,218 137,381	
Changes in Benefit Terms		,			
Change in Assumptions		,		(25,300)	
Benefit Payments		(492,030)		(475,787)	
Net Change in Total OPEB Liability		185,603		(108,488)	
Total OPEB Liability - Beginning of Year		3,765,997		3,874,485	
Total OPEB Liability - End of Year	\$	3,951,600	\$	3,765,997	
Covered Employee Payroll	\$	32,187,700	\$	33,884,934	
Total OPEB Liability as a % of Covered Employee Payroll		12.28%		11.11%	

The District implemented GASB Statement No. 75 for fiscal year ended June 30, 2018. Information for prior years is not available. Additional years will be reported as they become available.

# NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2019

## NOTE 1. CHANGES IN PLAN PROVISIONS

## A. GENERAL EMPLOYEE RETIREMENT PLAN (GERP)

## 2018 Changes:

No changes.

## 2017 Changes:

No changes.

2016 Changes: No changes.

# 2015 Changes:

On January 1, 2015 the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised.

## 2014 Changes:

No changes.

## B. TEACHERS RETIREMENT ASSOCIATION (TRA)

## 2018 Changes:

The COLA was reduced from 2.0% each January 1 to 1.0%, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.1% each year until reaching the ultimate rate of 1.5% in January 1, 2028.

Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit are exempt.

The COLA trigger provision, which would have increased the COLA to 2.5% if the funded ratio was at least 90% for two consecutive years, was eliminated.

Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.

Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.0% to 3.0%, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.5% to 7.5%, effective July 1, 2018.

The employer contribution rate is increased each July 1 over the next 6 years, (7.71% in 2018, 7.92% in 2019, 8.13% in 2020, 8.34% in 2021, 8.55% in 2022, and 8.75% in 2023). In addition, the employee contribution rate will increase from 7.50% to 7.75% on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

# NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2019

## NOTE 1. CHANGES IN PLAN PROVISIONS (Cont'd)

## B. TEACHERS RETIREMENT ASSOCIATION (TRA) (Cont'd)

## 2017 Changes:

No changes.

#### 2016 Changes:

No changes.

## 2015 Changes:

The Duluth Teachers Retirement Fund Association was merged into TRA on June 30, 2015. This also resulted in an additional state-provided contribution stream of \$14.377 million until the System becomes fully funded.

## 2014 Changes:

The increase in the post-retirement benefit adjustment (COLA) is to be made once the System is 90% funded (on a market value basis) in two consecutive years, rather than just one year.

## C. OTHER PENSION BENEFITS PLAN (OPEB) NOT ADMINISTERED IN A TRUST

2019 Changes: No changes.

2018 Changes:

No changes.

## NOTE 2. CHANGES IN ACTUARIAL ASSUMPTIONS

## A. <u>GENERAL EMPLOYEE RETIREMENT PLAN (GERP)</u>

## 2018 Changes:

The mortality projection was changed from MP-2015 to MP-2017.

The assumed benefit increase was changed from 1.00% per year through 2044 and 2.50% per year thereafter to 1.25% per year.

## 2017 Changes:

The Combined Service Annuity (CSA) loads were changed from 0.8% for active members and 60% for vested and non-vested deferred members. The revised CSA loads are now 0.0% for active member liability, 15.0% for vested deferred member liability and 3.0% for non-vested deferred member liability.

The assumed post-retirement benefit increase rate was changed from 1.0% per year for all years to 1.0% per year through 2044 and 2.5% per year thereafter.

## 2016 Changes:

The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all years.

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2019

## NOTE 2. CHANGES IN ACTUARIAL ASSUMPTIONS (Cont'd)

## A. GENERAL EMPLOYEE RETIREMENT PLAN (GERP) (Cont'd)

## 2016 Changes: (Cont'd)

The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.

Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

## 2015 Changes:

The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2035 and 2.5% per year thereafter.

## B. TEACHERS RETIREMENT ASSOCIATION (TRA)

## 2018 Changes:

The investment return assumption was changed from 8.50% to 7.50%.

The price inflation assumption was lowered from 3.00% to 2.50%.

The payroll growth assumption was lowered from 3.50% to 3.00%.

The wage inflation assumption (above price inflation) was reduced from 0.75% to 0.35% for 10 years followed by 0.75%, thereafter.

The total salary increase assumption was adjusted by the wage inflation change.

The amortization date for the funding of the Unfunded Actuarial Accrued Liability (UAAL) was reset to June 30, 2048 (30 years).

A mechanism in the law that provided the TRA Board with some authority to set contribution rates was eliminated.

## 2017 Changes:

Adjustments were made to the combined service annuity loads. The active load was reduced from 1.4% to 0.0%, the vested inactive load increased from 4.0% to 7.0% and the non-vested inactive load increased from 4.0% to 9.0%.

The investment return assumption was changed from 8.00% to 7.50%.

The price inflation assumption was lowered from 2.75% to 2.50%.

The payroll growth assumption was lowered from 3.50% to 3.00%.

The general wage growth assumption was lowered from 3.50% to 2.85% for 10 years followed by 3.25%, thereafter.

# NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2019

## NOTE 2. CHANGES IN ACTUARIAL ASSUMPTIONS (Cont'd)

## B. TEACHERS RETIREMENT ASSOCIATION (TRA) (Cont'd)

## 2017 Changes: (Cont'd)

The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.

## 2016 Changes:

The price inflation assumption was lowered from 3.00% to 2.75%.

The general wage growth and payroll growth assumptions were lowered from 3.75% to 3.50%.

Minor changes at some durations for the merit scale of the salary increase assumption.

The pre-retirement mortality assumption was changed to the RP-2014 white collar employee table, male rates set back 6 years and female rates set back 5 years. Generational projection uses the MP-2015 scale.

The post-retirement mortality assumption was changed to the RP-2014 white collar annuitant table, male rates set back 3 years and female rates set back 3 years, with further adjustments of the rates. Generational projection uses the MP-2015 scale.

The post-disability mortality assumption was changed to the RP-2014 disabled retiree mortality table, without adjustment.

Separate retirement assumptions for members hired before or after July 1, 1989 were created to better reflect each group's behavior in light of different requirements for retirement eligibility.

Assumed termination rates were changed to be based solely on years of service in order to better fit the observed experience.

A minor adjustment and simplification of the assumption regarding the election of optional forms of payment at retirement were made.

## 2015 Changes:

The Cost of Living Adjustment was not assumed to increase to 2.5%, but remain at 2.0% for all future years.

The investment return assumption was changed from 8.25% to 8.00%.

## 2014 Changes:

The Cost of Living Adjustment was assumed to increase from 2.0% annually to 2.5% annually on July 1, 2034.

# NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2019

## NOTE 2. CHANGES IN ACTUARIAL ASSUMPTIONS (Cont'd)

## C. OTHER PENSION BENEFITS PLAN (OPEB) NOT ADMINISTERED IN A TRUST

## 2019 Changes:

Changes of benefit terms reflect an increase in the retirees' share of health insurance premiums from 6.90% in 2018 to 6.30% in 2019.

Changes of assumptions and other inputs reflect a change in the discount rate from 3.62% in 2018 to 3.13% in 2019.

## 2018 Changes:

Changes of benefit terms reflect an increase in the retirees' share of health insurance premiums from 6.80% in 2017 to 6.90% in 2018.

Changes of assumptions and other inputs reflect a change in the discount rate from 3.53% in 2017 to 3.62% in 2018.

The actuarial cost method changed from using the Projected Unit Credit cost method to the Entry Age Normal level percent of pay cost method due to new GASB 74/75 accounting rules.

Healthcare trend rates were reset to reflect updated cost increase expectations, including an adjustment to reflect the impact of the Affordable Care Act's Excise Tax on high-cost health insurance plans.

Medical per capita claims costs were updated to reflect recent experience.

Withdrawal, retirement and mortality rates were updated from the rates used in the 7/1/2015 PERA General Employees Retirement Plan and 7/1/2015 Teachers Retirement Association valuations to the rates used in the 7/1/2017 valuations.

A salary scale assumption was added to reflect the cost method change. Rates are from the 7/1/2017 PERA General Employees Retirement Plan and 7/1/2017 Teachers Retirement Association valuations.

The percent of future retirees not eligible for a medical direct subsidy assumed to elect coverage at retirement changed from 50% to 40% to reflect recent plan experience.

The percent of current and future retirees assumed to continue medical coverage after age 65 changed from 10% to 5% to reflect recent plan experience.

The percent of retirees not eligible for a subsidy and electing spouse coverage changed from 10% to 20% to reflect recent plan experience.

# NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2019

## NOTE 2. CHANGES IN ACTUARIAL ASSUMPTIONS (Cont'd)

## C. OTHER PENSION BENEFITS PLAN (OPEB) NOT ADMINISTERED IN A TRUST (Cont'd)

## 2018 Changes: (Cont'd)

The percent of future non Medicare eligible retirees electing each medical plan changed to reflect recent plan experience. The following table provides the changes for the assumed percent electing each plan:

	7/1/2015	6/30/2017
Medical Plan	Valuation	Valuation
VEBA \$1,200	30%	25%
VEBA \$2,600	40%	40%
VEBA \$3,250	25%	25%
VEBA \$6,350	5%	10%

## SUPPLEMENTARY INFORMATION

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL BUILDING CONSTRUCTION CAPITAL PROJECTS FUND YEAR ENDED JUNE 30, 2019 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2018

				2018					
	 Budgeted	Am					ver (Under) Final		
	 Original		Final		Actual		Budget	Actual	
REVENUES Interest Earnings	\$ 75,000	\$	185,684	\$	187,735	\$	2,051	\$	232,608
EXPENDITURES Capital Outlay Sites and Buildings	10,315,546		4,652,303		4,072,128		(580,175)		16,706,099
Net Change in Fund Balance	\$ (10,240,546)	\$	(4,466,619)		(3,884,393)	\$	582,226		(16,473,491)
FUND BALANCE, BEGINNING OF YEAR					10,018,710				26,492,201
FUND BALANCE, END OF YEAR				\$	6,134,317			\$	10,018,710

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL DEBT SERVICE FUND YEAR ENDED JUNE 30, 2019 WITH PARTIAL COMPARATIVE AMOUNTS FOR THE YEAR ENDED JUNE 30, 2018

		2018			
	Budgeted	I Amounts			
	Original	Final	Actual	Budget	Actual
REVENUES					
Local Sources					
Property Taxes	\$ 3,607,681	\$ 3,304,107	\$ 3,322,654	\$ 18,547	\$ 3,608,265
Interest Earnings	14,236	17,662	19,287	1,625	11,181
State Sources	23,816	331,126	331,126		23,815
Total Revenues	3,645,733	3,652,895	3,673,067	20,172	3,643,261
EXPENDITURES					
Debt Service					
Bond Principal	1,910,000	1,910,000	1,910,000		1,875,000
Bond Interest	1,548,790	1,548,790	1,548,790		1,586,290
Paying Agent Fees and Other	3,400	3,425	3,625	200	3,400
Total Expenditures	3,462,190	3,462,215	3,462,415	200	3,464,690
Net Change in Fund Balance	\$ 183,543	\$ 190,680	210,652	\$ 19,972	178,571
FUND BALANCE, BEGINNING OF YEAR			361,612		183,041
FUND BALANCE, END OF YEAR			\$ 572,264		\$ 361,612

## STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUND JUNE 30, 2019

	2018		Additions		D	eductions	 2019
ASSETS Cash and Investments Receivables	\$	13,182	\$	76,680	\$	(89,862)	\$
Due from Other Minnesota School Districts		29,268		52,202		(60,796)	 20,674
Total Assets	\$	42,450	\$	128,882	\$	(150,658)	\$ 20,674
LIABILITIES Liabilities							
Accounts Payable Due to Other Funds	\$	42,450	\$	37,722 15,884	\$	(75,382)	\$ 4,790 15,884
Total Liabilities	\$	42,450	\$	53,606	\$	(75,382)	\$ 20,674

# STATISTICAL SECTION (Unaudited)



This part of the comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Contents:	Page
Financial Trends These schedules contain trend information to help the reader understand how the School District's financial information and well-being have changed over time.	101-107
Revenue Capacity These schedules contain information to help the reader assess the School District's most significant local revenue source, the property tax.	108-111
Debt Capatity These schedules present information to help the reader assess the affordability of the School District's current levels of outstanding debt and the School District's ability to issue additional debt in the future.	112-115
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the School District's financial activities take place.	116-117
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the School District's financial report relates to the services the School District provides and the activities it performs.	118-123
Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the	

relevant year.

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#### Willmar Public Schools Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

	Fiscal Year										
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	
Governmental Activities											
Net Investment in Capital Assets	\$ 20,076,453	\$ 21,922,820	\$ 24,465,065	\$ 25,209,561	\$ 27,265,661	\$ 27,758,218	\$ 28,194,385	\$ 28,751,118	\$ 28,651,600	\$ 26,423,067	
Restricted	1,767,076	2,714,707	1,851,436	1,777,984	2,316,768	2,477,920	1,242,738	2,169,766	2,973,591	2,111,371	
Unrestricted	771,789	1,595,998	3,529,456	4,549,996	5,499,331	(27,348,575)	(28,274,130)	(37,101,262)	(49,670,615)	(36,653,357)	
Total Net Position	\$ 22,615,318	\$ 26,233,525	\$ 29,845,957	\$ 31,537,541	\$ 35,081,760	\$ 2,887,563	\$ 1,162,993	\$ (6,180,378)	\$ (18,045,424)	\$ (8,118,919)	

Source: District Records

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#### Willmar Public Schools Expenses, Program Revenues, and Net (Expense)/Revenue Last Ten Fiscal Years (accrual basis of accounting)

2011	2012	2013	2014	2015	2016	2017	2018	2019
								2019
\$ 1,524,753	\$ 1,430,974	\$ 1,520,367	\$ 1,707,055	\$ 1,817,096	\$ 2,123,474	\$ 2,560,073	\$ 2,932,535	\$ 1,973,610
1,115,708	1,188,409	1,175,730	1,727,552	1,961,768	1,855,309	1,800,770	1,817,512	1,985,578
21,090,133	19,995,613	22,758,200	23,216,190	25,080,532	24,307,497	33,508,290	32,188,765	20,158,318
801,446	717,662	744,161	860,654	713,935	748,658	1,085,165	1,075,640	677,542
7,557,654	7,191,661	8,097,501	8.097.144	8,980,243	9,504,775	11,978,430	11,285,339	8,618,229
2,411,922	2,385,616	2,281,440	2,430,927	2,782,791	2,967,669	3,497,150	4,170,077	2,870,643
3,457,085	3,246,201	3,361,335	3,725,367	3,833,631	3,987,023	4,569,983	4,834,529	4,419,556
4,215,561	4,504,865	4,772,106	4,942,012	4,721,575	5,800,679	5,395,060	9,022,956	10,951,735
127,098	134,020	153,756	155,944	154,413	156,742	157,159	179,586	194,847
2,390,350	2,771,946	2,775,336	2,640,628	2,896,113	2,990,408	3,067,268	3,409,138	3,316,156
2,257,943	2,440,363	2,456,136	2,727,652	3,232,372	2,942,858	3,629,063	3,676,034	2,472,460
363,922	245,605	134,352	21,694	21,184	1,411,012	1,543,310	1,512,414	1,474,846
\$ 47,313,575	\$ 46,252,935	\$ 50,230,420	\$ 52,252,819	\$ 56,195,653	\$ 58,796,104	\$ 72,791,721	\$ 76,104,525	\$ 59,113,520
795,104	870,289	811,385	816,464	775,688	764,260	724,310	717,976	680,433
794,434	856,637	831,195	920,732	952,875	998,651	983,398	815,754	750,928
721,376	739,581	891,571	1,283,001	1,069,044	1,072,151	1,351,041	1,443,123	1,376,491
17,035,838	16,001,243	17,631,041	20,673,342	20,372,678	21,731,047	23,538,909	23,404,274	24,119,548
561,149	532,463	611,666	573,649	698,329	703,212	1,052,483	1,365,285	1,673,737
\$ 19,907,901	\$ 19,000,213	\$ 20,776,858	\$ 24,267,188	\$ 23,868,614	\$ 25,269,321	\$ 27,650,141	\$ 27,746,412	\$ 28,601,137
) \$ (27,405,674	\$ (27,252,722)	\$ (29,453,562)	\$ (27,985,631)	\$ (32,327,039)	\$ (33,526,783)	\$ (45,141,580)	\$ (48,358,113)	\$ (30,512,383)
	794,434 721,376 17,035,838 561,149 \$ 19,907,901	794,434         856,637           721,376         739,581           17,035,838         16,001,243           561,149         532,463           \$ 19,907,901         \$ 19,000,213	794,434         856,637         831,195           721,376         739,581         891,571           17,035,838         16,001,243         17,631,041           561,149         532,463         611,666           \$ 19,907,901         \$ 19,000,213         \$ 20,776,858	794,434         856,637         831,195         920,732           721,376         739,581         891,571         1,283,001           17,035,838         16,001,243         17,631,041         20,673,342           561,149         532,463         611,666         573,649           \$ 19,907,901         \$ 19,000,213         \$ 20,776,858         \$ 24,267,188	794,434         856,637         831,195         920,732         952,875           721,376         739,581         891,571         1,283,001         1,069,044           17,035,838         16,001,243         17,631,041         20,673,342         20,372,678           561,149         532,463         611,666         573,649         698,329           \$ 19,907,901         \$ 19,000,213         \$ 20,776,858         \$ 24,267,188         \$ 23,868,614	794,434         856,637         831,195         920,732         952,875         998,651           721,376         739,581         891,571         1,283,001         1,069,044         1,072,151           17,035,838         16,001,243         17,631,041         20,673,342         20,372,678         21,731,047           561,149         532,463         611,666         573,649         698,329         703,212           \$ 19,907,901         \$ 19,000,213         \$ 20,776,858         \$ 24,267,188         \$ 23,868,614         \$ 25,269,321	794,434         856,637         831,195         920,732         952,875         998,651         983,398           721,376         739,581         891,571         1,283,001         1,069,044         1,072,151         1,351,041           17,035,838         16,001,243         17,631,041         20,673,342         20,372,678         21,731,047         23,538,909           561,149         532,463         611,666         573,649         698,329         703,212         1,052,483           \$ 19,907,901         \$ 19,000,213         \$ 20,776,858         \$ 24,267,188         \$ 23,868,614         \$ 25,269,321         \$ 27,650,141	794,434         856,637         831,195         920,732         952,875         998,651         983,398         815,754           721,376         739,581         891,571         1,283,001         1,069,044         1,072,151         1,351,041         1,443,123           17,035,838         16,001,243         17,631,041         20,673,342         20,372,678         21,731,047         23,538,909         23,404,274           561,149         532,463         611,666         573,649         698,329         703,212         1,052,483         1,365,285           \$         19,907,901         \$         19,000,213         \$         20,776,858         \$         23,868,614         \$         25,269,321         \$         27,650,141         \$         27,746,412

#### Willmar Public Schools General Revenues and Total Change in Net Position Last Ten Fiscal Years (accrual basis of accounting)

					Fis	cal Year				
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Net (Expense)/Revenue										
Total Primary Government Net Expense	\$ (24,288,572)	\$ (27,405,674)	\$ (27,252,722)	\$ (29,453,562)	\$ (27,985,631)	\$ (32,327,039)	\$ (33,526,783)	\$ (45,141,580)	\$ (48,358,113)	\$ (30,512,383)
General Revenues and Special Item										
Governmental Activities:										
Property Taxes Levied for										
General Purposes	3,764,583	5,574,219	4,118,155	4,087,050	2,338,518	3,702,366	3,893,638	3,775,907	4,741,506	4,218,005
Community Service	289,627	539,070	366,731	385,635	183,809	378,081	406,281	446,532	404,921	374,278
Debt Service	2,298,717	2,351,381	2,374,961	2,579,207	2,424,168	896,065	(891)	3,603,868	3,611,403	3,325,447
State Aid Not Restricted to Specific Purposes	21,636,016	21,954,037	24,028,033	25,009,454	26,569,360	26,218,513	27,473,153	29,498,624	29,005,027	31,990,594
Earnings on Investments	46,184	39,820	2,541	3,410	3,881	5,357	275,496	447,503	399,397	440,020
Miscellaneous	12,485	332,417	9,782	3,047	10,114	15,486	43,139	25,775	48,507	90,544
Special Item - Gain (Loss) on Sale of Land and Building		232,937		(922,657)				-		
Total General Revenues and Special Item	28,047,612	30,790,944	30,900,203	31,145,146	31,529,850	31,215,868	32,090,816	37,798,209	38,210,761	40,438,888
Change in Net Position										
Total Primary Government	\$ 3,759,040	\$ 3,385,270	\$ 3,647,481	\$ 1,691,584	\$ 3,544,219	\$ (1,111,171)	\$ (1,435,967)	\$ (7,343,371)	\$ (10,147,352)	\$ 9,926,505

#### Willmar Public Schools Fund Balances, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

					Fisca	l Ye	ar				
	 2010	 2011	 2012	 2013	 2014		2015	 2016	 2017	 2018	 2019
General Fund											
Nonspendable	\$ 59,948	\$ 86,291	\$ 114,528	\$ 163,468	\$ 121,962	\$	137,486	\$ 153,601	\$ 275,405	\$ 335,133	\$ 246,894
Restricted	352,543	1,139,644	371,824	131,154	485,688		763,023	780,599	1,611,843	2,701,744	2,111,371
Committed	1,200,000	1,200,000	1,200,000	1,200,000	1,200,000		1,200,000	1,200,000	1,200,000	1,200,000	1,200,000
Assigned	-	-	50,364	483,504	667,581		332,010	179,066	166,811	28,254	-
Unassigned	 4,738,521	 5,900,273	 6,559,698	7,080,881	 7,569,034		6,277,929	 7,463,373	 10,221,290	12,316,090	 13,579,382
Total General Fund	\$ 6,351,012	\$ 8,326,208	\$ 8,296,414	\$ 9,059,007	\$ 10,044,265	\$	8,710,448	\$ 9,776,639	\$ 13,475,349	\$ 16,581,221	\$ 17,137,647
All Other Governmental Funds Nonspendable Special Revenue Funds Building Construction Fund	\$ 20,368	\$ 20,579	\$ 21,025	\$ 23,184	\$ 27,988	\$	44,283	\$ 26,968 7,945	\$ 75,628 69	\$ 56,447 1,894	\$ 6,725 3,710
Restricted								1,010	00	1,001	0,110
Debt Service Fund	632,611	603,864	572,276	564,396	514,551		371,621	377,201	183,041	361,612	572,264
Special Revenue Funds	967,242	1,112,974	973,939	1,096,695	1,282,845		1,279,202	1,918,704	2,363,774	1,954,348	1,586,001
Building Construction Fund Unassigned	-	-	-	-	-		-	48,949,855	26,492,132	10,016,816	6,130,607
Building Construction Fund	 		 		 		(92,985)	 -	 		
Total All Other Governmental Funds	\$ 1,620,221	\$ 1,737,417	\$ 1,567,240	\$ 1,684,275	\$ 1,825,384	\$	1,602,121	\$ 51,280,673	\$ 29,114,644	\$ 12,391,117	\$ 8,299,307

Note: The District implemented GASB Statement 54 in 2011. Prior years are reclassified into the GASB Statement 54 categories based on the guidance issued by the Minnesota Department of Education and policies adopted by the Board of Education.

### Willmar Public Schools Governmental Funds Revenues Last Ten Fiscal Years (modified accrual basis of accounting)

		Fiscal Year												
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019				
Federal Sources:														
Federal Grants	\$ 5,195,242	\$ 3,619,120	\$ 2,287,454	\$ 2,646,791	\$ 3,205,542	\$ 3,220,725	\$ 2,538,903	\$ 2,620,847	\$ 2,471,611	\$ 2,350,430				
Food Service	1,578,267	1,550,022	1,687,421	1,829,506	1,925,207	2,036,175	2,288,034	2,310,198	2,311,822	2,386,150				
Total Federal Sources	6,773,509	5,169,142	3,974,875	4,476,297	5,130,749	5,256,900	4,826,937	4,931,045	4,783,433	4,736,580				
State Sources:														
General Education	32,000,209	32,619,042	34,558,584	36,715,193	39,839,288	39,884,917	42,294,339	46,460,848	46,527,411	50,477,193				
Food Service	180,270	175,246	175,131	186,060	178,885	219,060	209,775	193,052	196,131	191,821				
Community Service	880,785	710,113	896,722	909,082	1,098,601	961,984	1,088,501	1,399,082	1,383,308	1,407,617				
Debt Service	193,785	194,014	186,489	11,975	11,614	4,510	-	25,798	23,815	331,126				
Total State Sources	33,255,049	33,698,415	35,816,926	37,822,310	41,128,388	41,070,471	43,592,615	48,078,780	48,130,665	52,407,757				
Local Sources:														
Property Taxes	6,326,095	8,492,117	6,856,528	7,044,463	4,951,777	4,985,862	4,300,256	7,823,137	8,750,756	7,916,253				
Food Service Sales	809,821	812,445	909,609	855,517	882,591	845,036	822,544	799,367	764,920	734,890				
Other Revenues	2,220,636	2,554,123	2,338,409	2,636,694	3,714,713	2,925,812	3,198,286	3,812,850	3,471,122	3,157,814				
Total Local Sources	9,356,552	11,858,685	10,104,546	10,536,674	9,549,081	8,756,710	8,321,086	12,435,354	12,986,798	11,808,957				
Total Revenues	\$ 49,385,110	\$ 50,726,242	\$ 49,896,347	\$ 52,835,281	\$ 55,808,218	\$ 55,084,081	\$ 56,740,638	\$ 65,445,179	\$ 65,900,896	\$ 68,953,294				

Willmar Public Schools
Governmental Funds Expenditures and Debt Service Ratio
Last Ten Fiscal Years
(modified accrual basis of accounting)

					Fisca	l Year				
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Administration	\$ 1,557,761	\$ 1,487,485	\$ 1,451,913	\$ 1,520,800	\$ 1,681,864	\$ 1,885,624	\$ 1,980,112	\$ 2,033,506	\$ 2,353,460	\$ 2,478,870
District Support Services	942,076	1,100,077	1,210,066	1,167,875	1,667,742	1,924,638	1,801,426	1,725,188	1,771,594	1,952,892
Regular Instruction	18,880,393	19,558,378	19,298,161	21,113,134	22,334,421	24,159,007	21,878,537	23,960,732	23,873,488	25,692,230
Vocational Education Instruction	780,689	822,816	763,353	741,197	786,712	752,453	696,644	754,628	808,854	938,906
Special Education Instruction	7,468,689	7,361,512	7,553,749	8,029,433	8,218,439	9,033,968	9,216,348	9,542,453	9,313,883	10,439,051
Instructional Support Services	2,111,164	2,158,543	2,121,228	2,224,667	2,366,902	2,593,209	2,781,909	2,850,341	3,393,332	3,470,990
Pupil Support Services	3,567,247	3,570,398	3,585,009	3,697,208	3,691,972	3,818,617	3,907,718	4,154,873	4,476,690	4,623,705
Sites and Buildings	3,551,207	4,576,145	5,211,954	4,550,980	4,123,080	4,191,234	5,313,094	4,221,698	5,098,862	5,486,607
Fiscal and Other Fixed Costs	129,459	126,236	133,158	152,894	155,082	153,982	156,742	157,159	179,586	194,847
Food Service	2,246,359	2,354,264	2,799,515	2,684,560	2,798,755	2,833,718	2,939,816	2,983,823	3,106,347	3,262,565
Community Service	1,973,659	2,208,894	2,373,684	2,417,736	2,654,612	3,102,196	2,887,957	3,040,096	3,145,584	2,836,033
Capital Outlay	1,491,899	993,366	1,003,278	1,077,348	1,711,645	1,949,203	5,357,582	24,671,469	18,580,688	8,365,861
Debt Service										
Principal	1,995,000	2,100,000	2,200,000	2,315,000	2,320,000	1,000,000	-	1,405,000	1,875,000	1,910,000
Interest and Fiscal Charges	594,700	495,900	392,000	282,975	170,625	50,400		2,411,532	1,589,690	1,552,415
Total Expenditures	\$ 47,290,302	\$ 48,914,014	\$ 50,097,068	\$ 51,975,807	\$ 54,681,851	\$ 57,448,249	\$ 58,917,885	\$ 83,912,498	\$ 79,567,058	\$ 73,204,972
Debt Service as a percentage of										
noncapital expenditures	5.63%	5.42%	5.34%	5.06%	4.63%	1.85%	0.00%	6.35%	5.34%	4.94%

#### Willmar Public Schools Governmental Funds Other Financing Sources and Uses and Net Change in Fund Balances Last Ten Fiscal Years (modified accrual basis of accounting)

	Fiscal Year											
2010	2011	2012	2013	2014	2015	2016	2017	2018	2019			
\$ 2,094,808	\$ 1,812,228	\$ (200,721)	\$ 859,474	\$ 1,126,367	\$ (2,364,168)	\$ (2,177,247)	\$ (18,467,319)	\$ (13,666,162)	\$ (4,251,678)			
-	-	-	-	-	-	-	-	-	-			
-	-	-	-	-	-	51,615,000	-	-	-			
-	-	-	-	-	-	1,263,851	-	-	-			
2,100	50	750	1,950	-	9,750	43,139	-	48,507	84,710			
-	-		-	-	797,338	-	-	-	631,584			
2,100	50	750	1,950		807,088	52,921,990	-	48,507	716,294			
-	280,114	-	18,204	-	-	-	-	-	-			
	280,114	-	18,204	-	-	-	-	-	-			
\$ 2,096,908	\$ 2,092,392	\$ (199,971)	\$ 879,628	\$ 1,126,367	\$ (1,557,080)	\$ 50,744,743	\$ (18,467,319)	\$ (13,617,655)	\$ (3,535,384)			
	\$ 2,094,808 - - 2,100  2,100 	\$ 2,094,808 \$ 1,812,228   2,100 50  2,100 50  2,100 50  2,100 50  2,100 14  280,114	\$ 2,094,808 \$ 1,812,228 \$ (200,721)   2,100 50 750  2,100 50 750  2,100 50 750  2,100 50 750	\$ 2,094,808       \$ 1,812,228       \$ (200,721)       \$ 859,474         -       -       -       -       -         -       -       -       -       -         -       -       -       -       -         2,100       50       750       1,950         -       -       -       -         2,100       50       750       1,950         -       -       -       -         2,100       50       750       1,950         -       -       -       -         2,100       50       750       1,950         -       -       -       -       -         2,100       50       750       1,950         -       -       -       -       -         2,100       50       750       1,950	2010     2011     2012     2013     2014       \$ 2,094,808     \$ 1,812,228     \$ (200,721)     \$ 859,474     \$ 1,126,367       -     -     -     -     -       -     -     -     -       -     -     -     -       -     -     -     -       2,100     50     750     1,950       -     -     -     -       2,100     50     750     1,950       -     -     -     -       2,100     50     750     1,950       -     -     -     -       2,100     50     750     1,950       -     -     -     -       2,100     50     750     1,950       -     -     -     -       -     -     18,204     -	2010         2011         2012         2013         2014         2015           \$ 2,094,808         \$ 1,812,228         \$ (200,721)         \$ 859,474         \$ 1,126,367         \$ (2,364,168)           -         -         -         -         -         -         -           -         -         -         -         -         -         -           2,100         50         750         1,950         -         9,750           -         -         -         -         -         797,338           2,100         50         750         1,950         -         807,088           -         -         -         -         -         797,338           2,100         50         750         1,950         -         807,088           -         -         -         18,204         -         -           -         280,114         -         18,204         -         -	$\begin{array}{ c c c c c c c c c c c c c c c c c c c$	$\begin{array}{ c c c c c c c c c c c c c c c c c c c$	$\begin{array}{ c c c c c c c c c c c c c c c c c c c$			

#### Willmar Public Schools Assessed Value and Actual Value of Taxable Property Last Ten Fiscal Years

													Tax Capacity	
For Taxes					Tax Capacit	ty Valu	ation					Taxable	as a Percentage	Total Direct
Collectible	A	Agricultural	Nor	n-Agricultural	Personal	Ta	x Increment	10%	of Translines	Т	otal Taxable	Market Value	of Market Value	Tax Rate
2010	\$	3,551,015	\$	17,455,668	\$ 317,290	\$	(22,865)	\$	-	\$	21,301,108	\$ 1,484,886,925	1.43%	20.019
2011		3,491,560		17,645,655	359,697		(22,865)		-		21,474,047	1,499,389,950	1.43%	20.103
2012		3,619,239		16,152,596	350,466		-		-		20,122,301	1,496,081,600	1.35%	22.529
2013		4,350,229		16,229,485	352,149		-		-		20,931,863	1,485,075,300	1.41%	19.897
2014		5,086,384		16,268,772	368,889		-		-		21,724,045	1,479,842,700	1.47%	12.760
2015		5,876,379		16,889,938	408,848		(1,506)		-		23,173,659	1,530,996,700	1.51%	8.562
2016		5,799,465		17,071,151	576,715		(9,544)		-		23,437,787	1,547,727,000	1.51%	23.888
2017		5,480,261		17,537,275	683,910		(43,820)		(2,801)		23,654,825	1,578,900,100	1.50%	27.516
2018		5,467,535		17,943,898	704,386		(46,478)		(2,921)		24,066,420	1,612,249,600	1.49%	24.111
2019		5,299,364		18,509,635	707,430		(66,773)		(3,111)		24,446,545	1,650,086,600	1.48%	24.193

Source: State of Minnesota School Tax Report, Kandiyohi County Auditor

# Willmar Public Schools Direct and Overlapping Property Tax Rates Last Ten Fiscal Years

(rate per \$1,000 of assessed value)

		District Direct Rates		Overlappi	ng Rates
For Taxes	Referendum	General		Kandiyohi	City of
Collectible	Purposes	Purposes	Total	County	Willmar
2010	0.172	19.847	20.019	53.358	28.642
2011	0.173	19.930	20.103	55.943	29.285
2012	0.174	22.355	22.529	60.661	33.416
2013	0.177	19.720	19.897	59.058	34.280
2014	0.147	12.613	12.760	56.403	34.347
2015	0.150	8.412	8.562	54.183	35.576
2016	0.140	23.748	23.888	56.183	34.854
2017	0.146	27.370	27.516	57.331	36.805
2018	0.145	23.966	24.111	57.237	36.941
2019	0.140	24.053	24.193	59.153	38.076

## Willmar Public Schools Principal Property Tax Payers Current Year and Nine Years Ago

			2019				2010	
TAXPAYER	<u>та)</u>	2019 ( CAPACITY	RANK	% OF TOTAL NET TAX CAPACITY \$ 24,446,565	TA	2010 K CAPACITY	RANK	% OF TOTAL NET TAX CAPACITY \$ 21,301,108
Minnegasco (Centerpoint)	\$	364,036	1	1.49%	\$	86,918	10	0.41%
Minnwest Technology		314,002	2	1.28%		-		0.00%
BNSF Railway Company		243,983	3	1.00%		113,816	7	0.53%
Rockstep Willmar, LLC		227,110	4	0.93%		-		0.00%
ACMC Health		217,332	5	0.89%		187,602	2	0.88%
Wal-Mart Stores, Inc.		204,654	6	0.84%		204,654	1	0.96%
Mills Properties, Inc.		188,136	7	0.77%		136,055	5	0.64%
Torgerson Properties, Inc.		180,602	8	0.74%		-		0.00%
Gorans Brothers, Inc.		168,045	9	0.69%		-		0.00%
Menard, Inc.		157,992	10	0.65%		186,474	4	0.88%
Kandi Land 1999, LLC		-		0.00%		186,990	3	0.88%
Jennie-O Turkey Store, Inc.		-		0.00%		115,220	6	0.54%
Alliance Pipeline		-		0.00%		102,054	8	0.48%
Willmar Ten Investors		-		0.00%		94,402	9	0.44%
TOTAL	\$	2,265,892		9.27%	\$	1,414,185		6.64%

### Willmar Public Schools Property Tax Levies and Collections Last Ten Fiscal Years

	Adjusted		Col	llected within th the Le		-	linquent	Total Collections to Date				
For Taxes		Net			% of	_	Тах		% of			
Collectible		Levy		Amount	Levy	Co	llections	 Amount	Levy			
2010	\$	6,470,465	\$	6,385,725	98.69%	\$	48,380	\$ 6,434,105	99.44%			
2011		6,577,742		6,498,484	98.80%		48,275	6,546,760	99.53%			
2012		7,114,304		7,031,161	98.83%		43,150	7,074,311	99.44%			
2013		6,757,945		6,674,477	98.76%		55,042	6,729,519	99.58%			
2014		4,916,565		4,856,049	98.77%		32,524	4,888,573	99.43%			
2015		4,223,076		4,177,338	98.92%		25,483	4,202,821	99.52%			
2016		7,721,800		7,663,068	99.24%		31,323	7,694,391	99.65%			
2017		8,748,031		8,660,358	99.00%		50,297	8,710,655	99.57%			
2018		7,782,791		7,711,590	99.09%		36,520	7,748,110	99.55%			
2019		7,875,948		4,263,582	54.13%		-	4,263,582	54.13%			

Note: A portion of the total levy is paid through various property tax credits which are paid through state aids and have been included in collections.

### Willmar Public Schools Outstanding Debt by Type (1) Last Ten Fiscal Years

Fiscal Year	 Bonded Debt	Aid & Tax Anticipation Certificates		cipation Capital		Total Primary Government	% of Personal Income <sup>1</sup>	Per apita <sup>1</sup>
2010	\$ 10,346,810	\$	- \$	-	\$	10,346,810	0.61%	\$ 245
2011	8,145,811		-	-		8,145,811	0.46%	193
2012	5,844,812	3,438,321	l	-		9,283,133	0.49%	219
2013	3,428,981		-	-		3,428,981	0.18%	81
2014	1,008,383		-	-		1,008,383	0.05%	24
2015	-		-	524,656		524,656	0.02%	12
2016	52,822,338		-	265,720		53,088,058	2.49%	1,245
2017	51,355,686		-	-		51,355,686	2.27%	1,202
2018	49,419,035		-	-		49,419,035	2.11%	1,153
2019	47,447,384		-	417,935		47,865,319	N/A	1,117

N/A = not available

Note 1: Details regarding the District's current outstanding debt can be found in the notes to basic financial statements.

<sup>1</sup> See the Schedule of Demographic and Economic Statistics for personal income and population data. These ratios were calculated using personal income and population for the prior calendar year.

### Willmar Public Schools Direct and Overlapping Governmental Activities Debt As of June 30, 2019

Governmental Unit (1)	 G.O. Bonded Debt	Estimated Applicable Percentage (2)	ed Share of Direct verlapping Debt
Kandiyohi County	\$ 3,610,000	43.18%	\$ 1,558,957
City of Willmar	4,125,000	100.00%	4,125,000
City of Pennock	1,695,000	100.00%	 1,695,000
Subtotal, overlapping debt			7,378,957
District direct debt			 47,447,384
Total direct and overlapping debt			\$ 54,826,341

Note 1: Only those taxing jurisdictions with general obligation debt outstanding are included in this section.

Note 2: Estimated Applicable Percentage is determined by dividing the Tax Capacity of Portion Within the School District by the Tax Capacity of the Entire Governmental Unit.

#### Willmar Public Schools Legal Debt Margin Information Last Ten Fiscal Years (dollars in thousands)

		Legal Debt Margin Calculation for Fiscal Year 2019 Assessed Value Debt Limit (15% of assessed value) Debt applicable to limit Legal debt margin Fiscal Year								
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Debt Limit	\$ 290,086,515	\$ 269,601,925	\$ 272,130,900	\$ 283,307,415	\$ 296,456,175 \$	321,895,724 \$	323,861,058 \$	322,579,777 \$	324,955,909	\$ 328,097,545
Total Net Debt Applicable to Limit	9,935,000	7,835,000	5,635,000	3,320,000	1,000,000	-	51,615,000	50,210,000	48,335,000	46,425,000
Legal Debt Margin	\$ 280,151,515	\$ 261,766,925	\$ 266,495,900	\$ 279,987,415	\$ 295,456,175 \$	321,895,724 \$	272,246,058 \$	272,369,777 \$	276,620,909	\$ 281,672,545
Total net debt applicable to the limit as a % of debt limit	3.42%	2.91%	2.07%	1.17%	0.34%	0.00%	15.94%	15.57%	14.87%	14.15%

Note: Under state finance law, the District's outstanding general obligation debt should not exceed 15 percent of total market value.

### Willmar Public Schools Ratios of Outstanding Debt by Type Last Ten Fiscal Years

	 Gen	eral I	Bonded Debt Outs	tandir	ng			
		L	Less: Amounts			Percentage of		
Fiscal Year	 General Obligation Bonds		Restricted to Repaying Principal		Total	Actual Value of Taxable Property	% of Personal Income <sup>1</sup>	Per apita <sup>1</sup>
2010	\$ 10,346,810	\$	632,611	\$	9,714,199	0.65%	0.57%	\$ 23
2011	8,145,811		603,864		7,541,947	0.50%	0.42%	17
2012	5,844,812		572,276		5,272,536	0.35%	0.28%	12
2013	3,428,981		564,396		2,864,585	0.19%	0.15%	6
2014	1,008,383		514,551		493,832	0.03%	0.03%	1
2015	-		-		-	0.00%	0.00%	
2016	52,822,338		377,201		52,445,137	3.39%	2.46%	1,23
2017	51,355,686		183,040		51,172,646	3.24%	2.26%	1,20
2018	49,419,035		361,612		49,057,423	3.04%	N/A	1,14
2019	47,447,384		572,264		46,875,120	2.84%	N/A	1,09

N/A = not available

Note: Details regarding the District's outstanding debt can be found in the notes to basic financial statements.

<sup>1</sup> See Schedule of Demographic and Economic Statistics for personal income and population data. These ratios were calculated using personal income and population for the prior calendar year.

Source: District Records and Bureau of Economic Analysis - U.S. Dept. of Commerce

### Willmar Public Schools Demographic and Economic Statistics Last Ten Fiscal Years

Fiscal	<b>B</b>	Personal		er Capita	Unemployment
Year	Population	Income	Perso	onal Income	Rate
2010	42,237	\$ 1,691,011,000	\$	40,036	6.30%
2011	42,203	1,781,197,000		42,205	5.90%
2012	42,377	1,906,610,000		44,992	5.10%
2013	42,460	1,886,148,000		44,422	4.60%
2014	42,492	1,943,289,000		45,733	3.80%
2015	42,590	2,126,578,000		49,931	3.60%
2016	42,636	2,129,809,000		49,953	3.50%
2017	42,715	2,259,816,000		52,905	2.90%
2018	42,855	2,342,756,000		54,667	2.60%
2019	42,855	N/A		N/A	3.20%

N/A = not available

Source: Bureau of Economic Analysis - U.S. Department of Commerce, Bureau of Labor Statistics, U.S. Census Bureau, and Minnesota Department of Employment and Economic Development

### Willmar Public Schools Principal Employers Current Year and Nine Years Ago

		2019		2010				
			% OF TOTAL			% OF TOTAL		
	EMPLOYEES		EMPLOYMENT			EMPLOYMENT		
TAXPAYER	RANGE	RANK	24,908	EMPLOYEES	RANK	22,317		
Jennie-O Turkey Store, Inc.	1,650	1	6.62%	1,764	1	7.90%		
Carris Health-Rice Memorial Hospital	998	2	4.01%	1,000	2	4.48%		
Carris Health-ACMC Health	900	3	3.61%	538	4	2.41%		
Willmar Public Schools	812	4	3.26%	660	3	2.96%		
Life-Science Innovations	664	5	2.67%			0.00%		
Bethesda Homes	420	6	1.69%	430	7	1.93%		
Cashwise Foods	341	7	1.37%			0.00%		
Ridgewater College	315	8	1.26%	300	10	1.34%		
Kandiyohi County	300	9	1.20%	429	8	1.92%		
Select Genetics	252	10	1.01%			0.00%		
Divine House			0.00%	475	6	2.13%		
Willmar Poultry Co.			0.00%	500	5	2.24%		
Walmart			0.00%	340	9	1.52%		

Source: Minnesota Department of Employment and Economic Development, Kandiyohi County, Ehlers and Springsted, Inc.

#### Willmar Public Schools Full-Time-Equivalent District Employees by Type Last Ten Fiscal Years

					Fiscal	Year				
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
Instruction										
Teachers	307.5	339.0	333.0	344.0	347.0	352.0	354.0	353.0	354.0	355.0
Title Teachers	15.0	19.0	19.0	19.0	19.0	10.0	8.0	8.0	9.0	10.0
Deans of Students	4.0	2.0	2.0	3.0	3.0	0.0	0.0	0.0	0.0	0.0
Total Instruction	326.5	360.0	354.0	366.0	369.0	362.0	362.0	361.0	363.0	365.0
Support										
Principals, Deans and District Administration	9.0	7.0	7.0	9.0	9.0	13.0	13.0	13.0	17.0	16.0
Directors & Community Education	6.0	9.0	8.0	9.0	9.0	12.0	11.0	9.0	9.0	7.0
Secretaries	18.5	19.0	19.0	23.0	27.0	27.0	28.0	27.0	26.0	26.0
Custodians	27.0	26.0	26.0	26.0	26.0	26.0	26.0	27.0	33.0	35.0
Food Service	28.0	28.0	30.0	30.0	31.0	33.0	32.0	34.0	33.0	32.0
Clerical/Non-affiliated	38.0	45.0	48.0	70.0	80.0	91.0	91.0	96.0	99.0	102.0
Paraprofessionals	78.0	106.0	107.0	111.0	107.0	112.0	103.0	107.0	91.0	113.0
Total Support	204.5	240.0	245.0	278.0	289.0	314.0	304.0	313.0	308.0	331.0
Total	531.0	600.0	599.0	644.0	658.0	676.0	666.0	674.0	671.0	696.0

Source: District Records

As of 2015, Deans of Students are included in the Support category.

### Willmar Public Schools Operating Statistics Last Ten Fiscal Years

Fiscal Year	Enrollment (1)	Operating Expenditures (2)	Cost Per Pupil	% Change	Teaching Staff FTE's	Pupil- Teacher Ratio (3)	% of Students Receiving Free or Reduced- Price Meals
2010	4,032	43,519,178	10,793	-4.28%	326.5	12.3	50.3%
2011	3,987	45,703,206	11,463	6.20%	360.0	11.1	51.4%
2012	4,020	45,924,165	11,424	-0.34%	354.0	11.4	53.9%
2013	4,122	48,177,100	11,688	2.31%	366.0	11.3	55.8%
2014	3,994	51,254,970	12,833	9.80%	369.0	10.8	56.7%
2015	3,997	55,438,854	13,870	8.08%	362.0	11.0	58.3%
2016	4,067	53,774,979	13,222	-4.67%	362.0	11.2	60.5%
2017	4,134	56,360,693	13,633	3.11%	361.0	11.5	61.4%
2018	4,171	58,268,675	13,969	2.46%	363.0	11.5	61.9%
2019	4,253	64,355,850	15,132	8.33%	365.0	11.7	63.1%

N/A = not available

Note 1: Enrollment is measured by Average Daily Membership per the Minnesota Department of Education.

Note 2: Operating Expenditures are total districtwide expenditures less debt service, building construction and operating capital.

Note 3: This data is computed by dividing total Enrollment by total Teaching Staff FTE's.

Source: District Records and Minnesota Department of Education

### Willmar Public Schools Teacher Base Salaries Last Ten Fiscal Years

Fiscal Year		Minimum Salary		Maximum Salary
0010	•	04.450	•	22.222
2010	\$	34,159	\$	62,820
2011		34,159		62,820
2012		34,159		62,820
2013		36,294		66,746
2014		37,383		68,748
2015		37,663		69,264
2016		38,416		70,649
2017		38,800		71,356
2018		39,770		73,140
2019		40,764		75,099

Note: Amounts do not include fringe benefits such as pension, health insurance, disability, etc.

					Fiscal	Year				
-	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
School										
PreK - Middle School ALC										
Jefferson (1953)										
Square Feet	46,833	46,833	46,833	46,833	46,833	46,833	46,833	46,833	46,833	46,833
Enrollment	32	33	37	32	34	31	29	49	60	28
Acres	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5
Kennedy (1958)										
Square Feet	156,436	156,436	156,436	156,436	156,436	156,436	156,436	156,436	156,436	156,436
Enrollment	910	908	954	972	905	907	872	887	746	716
Acres	23.7	23.7	23.7	23.7	23.7	23.7	23.7	23.7	23.7	23.7
Lakeland (2018)										
Square Feet	0	0	0	0	0	0	0	0	110,000	110,000
Enrollment	0	0	0	0	0	0	0	0	546	597
Acres	0	0	0	0	0	0	0	0	32.0	32.0
Lincoln (1924) (sold November 16, 2012)										
Square Feet	46,004	46,004	46,004	0	0	0	0	0	0	0
Enrollment	0	0	0	0	0	0	0	0	0	0
Acres	2.4	2.4	2.4	0	0	0	0	0	0	0
Roosevelt (1987)										
Square Feet	105,000	105,000	105,000	105,000	105,000	105,000	105,000	105,000	105,000	105,000
Enrollment	883	906	931	938	940	955	990	926	522	586
Acres	24.0	24.0	24.0	24.0	24.0	24.0	24.0	24.0	24.0	24.0
Washington (1951) (sold April 22, 2011)										
Square Feet	30,916	0	0	0	0	0	0	0	0	0
Enrollment	29	0	0	0	0	0	0	0	0	0
Acres	4.7	0	0	0	0	0	0	0	0	0

### Willmar Public Schools School Building Information - Owned Buildings Last Ten Fiscal Years

					Fiscal	Year	Fiscal Year										
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019							
Secondary																	
Middle School (1967)																	
Square Feet	154,380	154,380	154,380	154,380	154,380	154,380	154,380	168,380	168,380	168,380							
Enrollment	871	868	841	882	880	894	905	982	967	959							
Acres	28.7	28.7	28.7	28.7	28.7	28.7	28.7	28.7	28.7	28.7							
Senior High (1997)																	
Square Feet	267,000	267,000	267,000	267,000	267,000	267,000	267,000	267,000	296,848	296,848							
Enrollment	1,175	1,114	1,100	1,122	1,116	1,090	1,132	1,161	1,178	1,210							
Acres	193.0	193.0	193.0	193.0	193.0	193.0	193.0	193.0	193.0	193.0							
Garfield (1930)																	
Square Feet	25,536	25,536	25,536	25,536	25,536	25,536	25,536	25,536	25,536	25,536							
Enrollment	77	77	75	84	81	86	107	99	117	119							
Acres	2.6	2.6	2.6	2.6	2.6	2.6	2.6	2.6	2.6	2.6							
WEAC (1939)																	
Square Feet	55,083	55,083	55,083	55,083	55,083	55,083	55,083	55,083	55,083	55,083							
Enrollment	0	0	0	0	0	0	0	0	0	0							
Acres	2.4	2.4	2.4	2.4	2.4	2.4	2.4	2.4	2.4	2.4							

### Willmar Public Schools School Building Information - Owned Buildings (continued) Last Ten Fiscal Years

Source: District Records and Minnesota Department of Education

# Willmar Public Schools Schedule of Insurance Coverage For the Year Ended June 30, 2019

	Insured through			
	Agent & Ins. Co.			
Insurable Risk	or Risk Pool	Policy Period	Coverage Limits	Deductible
			Gen. Agg. \$2,000,000	
General Liability	Liberty Mutual	7/1/18 - 7/1/19	Each Occ. \$1,000,000	N/A
			Liability \$1,000,000	
Automotive Liability	Liberty Mutual	7/1/18 - 7/1/19	Uninsured \$1,000,000	\$500
			Underinsured \$1,000,000	
			Occurance \$3,000,000	
Commercial Excess	Liberty Mutual	7/1/18 - 7/1/19	Aggregate \$3,000,000	N/A
			Claim \$1,000,000	
School Leaders E & O	Liberty Mutual	7/1/18 - 7/1/19	Aggregate \$1,000,000	\$2,500
Basic Property (all risk)	Liberty Mutual	7/1/18 - 7/1/19	Varies by type of property	\$10,000
Poiler and Mashinery	Liborty Mutual	7/1/18 - 7/1/19	¢004 770 450	\$10,000
Boiler and Machinery	Liberty Mutual	7/1/18 - 7/1/19	\$221,773,458	\$10,000
Inland Marine	Liborty Mutual	7/1/18 - 7/1/19		N/A
	Liberty Mutual	7/1/18 - 7/1/19	Various types of property	N/A
Nukan Linkiliku		7/4/40 7/4/40		¢5,000
Cyber Liability	AXIS	7/1/18 - 7/1/19	Limit: \$1,500,000	\$5,000
			Accident \$500,000	
Workers' Compensation	SFM	7/1/18 - 7/1/19	Disease \$500,000	N/A
			Disease \$500,000 ee	
Onima -	Liberatus Martine I			<b>#</b> 500
Crime	Liberty Mutual	7/1/18 - 7/1/19	Theft, etc. \$250,000	\$500

N/A = not applicable