

INDEPENDENT SCHOOL DISTRICT NO. 280
RICHFIELD, MINNESOTA

Financial Statements and
Supplementary Information

Year Ended
June 30, 2023

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 280

Table of Contents

	Page
INTRODUCTORY SECTION	
SCHOOL BOARD AND ADMINISTRATION	1
FINANCIAL SECTION	
INDEPENDENT AUDITOR'S REPORT	2-5
MANAGEMENT'S DISCUSSION AND ANALYSIS	6-17
BASIC FINANCIAL STATEMENTS	
Government-Wide Financial Statements	
Statement of Net Position	18
Statement of Activities	19
Fund Financial Statements	
Government Funds	
Balance Sheet	20-21
Reconciliation of the Balance Sheet to the Statement of Net Position	22
Statement of Revenue, Expenditures, and Changes in Fund Balances	23-24
Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances to the Statement of Activities	25
Statement of Revenue, Expenditures, and Changes in Fund Balances – Budget and Actual – General Fund	26
Proprietary Funds	
Statement of Net Position	27
Statement of Revenue, Expenses, and Changes in Net Position	28
Statement of Cash Flows	29
Fiduciary Funds	
Statement of Fiduciary Net Position	30
Statement of Changes in Fiduciary Net Position	30
Notes to Basic Financial Statements	31-62
REQUIRED SUPPLEMENTARY INFORMATION	
Public Employees Retirement Association Pension Benefits Plan	
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability	63
Schedule of District Contributions	63
Teachers Retirement Association Pension Benefits Plan	
Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability	64
Schedule of District Contributions	64
Pension Benefits Plan	
Schedule of Changes in the District's Total Pension Liability and Related Ratios	65
Other Post-Employment Benefits Plan	
Schedule of Changes in the District's Net OPEB Liability and Related Ratios	66
Schedule of Investment Returns	67
Notes to Required Supplementary Information	68-74

INDEPENDENT SCHOOL DISTRICT NO. 280

Table of Contents (continued)

	Page
SUPPLEMENTARY INFORMATION	
Governmental Funds	
Nonmajor Governmental Funds	
Combining Balance Sheet	75
Combining Statement of Revenue, Expenditures, and Changes in Fund Balances	76
General Fund	
Comparative Balance Sheet	77
Schedule of revenue, Expenditures, and changes in Fund Balances – Budget and Actual	78–80
Food Service special Revenue Fund	
Comparative Balance Sheet	81
Schedule of revenue, Expenditures, and changes in Fund Balances – Budget and Actual	82
Community Service Special Revenue Fund	
Comparative Balance Sheet	83
Schedule of revenue, Expenditures, and changes in Fund Balances – Budget and Actual	84
Capital Projects – Building Construction Fund	
Comparative Balance Sheet	85
Schedule of revenue, Expenditures, and changes in Fund Balances – Budget and Actual	86
Debt Service Fund	
Comparative Balance Sheet	87
Schedule of revenue, Expenditures, and changes in Fund Balances – Budget and Actual	88
Proprietary Funds	
Internal Service Funds	
Combining Statement of Net Position	89
Combining Statement of Revenue, Expenditures, and Changes in Net Position	90
Combining Statement of Cash Flows	91
OTHER DISTRICT INFORMATION (UNAUDITED)	
Government-Wide Revenue by Type	92
Government-Wide Expenses by Program	93–94
General Fund Revenue by Source	95
General Fund Expenditures by Program	96–97
School Tax Levies and Tax Capacity Rates by Fund	98
Tax Capacities	99
Property Tax Levies Receivables	100–101
Student Enrollment	102

INDEPENDENT SCHOOL DISTRICT NO. 280

Table of Contents (continued)

	Page
SINGLE AUDIT AND OTHER REQUIRED REPORTS	
Schedule of Expenditures of Federal Awards	103–104
Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and other matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards	105–106
Independent Auditor’s Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance	107–109
Independent Auditor’s Report on Minnesota Legal Compliance	110–111
Schedule of Findings and Questioned Costs	112–114
Uniform Financial Accounting and Reporting Standards Compliance Table	115–116

THIS PAGE INTENTIONALLY LEFT BLANK

INTRODUCTORY SECTION

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 280

School Board and Administration
Year Ended June 30, 2023

SCHOOL BOARD

	<u>Position</u>
Paula Cole	Chairperson
Eric Carter	Vice Chairperson
Crystal Brakke	Treasurer
Allegra Smisek	Clerk
Rachel Banks Kupcho	Director
Timothy Pollis	Director

ADMINISTRATION

Steven Unowsky	Superintendent
Latanya Daniels	Assistant Superintendent
Craig Holje	Chief Administrative Officer
Mary Clarkson	Executive Director of Special Programs
Jim Gilligan	Director of Finance
John Lorenzini	Finance Manager

THIS PAGE INTENTIONALLY LEFT BLANK

FINANCIAL SECTION

THIS PAGE INTENTIONALLY LEFT BLANK



PRINCIPALS

Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA
Jaclyn M. Huegel, CPA
Kalen T. Karnowski, CPA

INDEPENDENT AUDITOR'S REPORT

To the School Board and Management of
Independent School District No. 280
Richfield, Minnesota

REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

OPINIONS

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 280 (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

BASIS FOR OPINIONS

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

RESPONSIBILITIES OF MANAGEMENT FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

(continued)

AUDITOR’S RESPONSIBILITIES FOR THE AUDIT OF THE FINANCIAL STATEMENTS

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor’s report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District’s internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District’s ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

REQUIRED SUPPLEMENTARY INFORMATION

Accounting principles generally accepted in the United States of America require that the management’s discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

(continued)

SUPPLEMENTARY INFORMATION

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information as described in the table of contents, and the Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying Uniform Financial Accounting and Reporting Standards (UFARS) Compliance Table is presented for purposes of additional analysis as required by the Minnesota Department of Education, and is also not a required part of the basic financial statements of the District. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, the Schedule of Expenditures of Federal Awards, and the UFARS Compliance Table are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

OTHER INFORMATION

Management is responsible for the other information included in the annual report. The other information comprises the introductory section and other district information, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

PRIOR YEAR COMPARATIVE INFORMATION

We have previously audited the District's 2022 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, each major fund, and the aggregate remaining fund information in our report dated December 20, 2022. In our opinion, the partial comparative information presented herein as of and for the year ended June 30, 2022, is consistent, in all material respects, with the audited financial statements from which it has been derived.

(continued)

OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radosevich & Co., P. A.

Minneapolis, Minnesota
December 20, 2023

INDEPENDENT SCHOOL DISTRICT NO. 280

Management's Discussion and Analysis Fiscal Year Ended June 30, 2023

As management of Independent School District No. 280 (the District), we have provided readers of the District's financial statements with this narrative overview and analysis of the District's financial activities during the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with the other components of the District's financial statements.

FINANCIAL HIGHLIGHTS

- The District's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at June 30, 2023 by \$14,476,101 (deficit net position).
- Government-wide revenues totaled \$90,203,475 and expenses were \$77,865,451. As a result, the District's total net position increased by \$12,338,024 during the fiscal year.
- The District's General Fund, its primary operating fund, ended the most recent fiscal year with a total fund balance of \$17,529,637, a decrease of \$1,809,948 from the prior year. The unrestricted portion of the year-end fund balance (assigned and unassigned) was \$13,817,237, which represents 17.8 percent of annual General Fund expenditures based on fiscal 2023 expenditure levels. The unassigned fund balance was \$8,441,929, which represents 10.9 percent of fiscal 2023 General Fund expenditures.

OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of the annual financial statements consists of the following parts:

- Independent Auditor's Report;
- Management's discussion and analysis;
- Basic financial statements, including the government-wide financial statements, fund financial statements, and the notes to basic financial statements;
- Required supplementary information; and
- Supplementary information consisting of combining and individual fund statements and schedules.

The following explains the two types of statements included in the basic financial statements:

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information about the District as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Position includes *all* of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, except for the fiduciary funds. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two government-wide financial statements report the District's *net position* and how it has changed. Net position—the difference between the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources—is one way to measure the District's financial health or *position*.

- Over time, increases or decreases in the District's net position are indicators of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District requires consideration of additional nonfinancial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements the District's activities are all shown in one category titled "governmental activities." These activities, including regular and special education instruction, transportation, administration, food services, and community education, are primarily financed with state aids and property taxes.

FUND FINANCIAL STATEMENTS

The fund financial statements provide more detailed information about the District's *funds*, focusing on its most significant or "major" funds, rather than the District as a whole. Governmental funds (Food Service and Community Service Special Revenue Funds) that do not meet the threshold to be classified as major funds are called nonmajor funds. Detailed financial information for nonmajor funds are presented as supplementary information.

Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. For Minnesota schools, funds are established in accordance with Uniform Financial Accounting and Reporting Standards in accordance with Minnesota statutory requirements and accounting principles generally accepted in the United States of America. Some funds are required by state law and by bond covenants. The District can establish other funds to control and manage money for particular purposes or to show that it is properly using certain revenues.

The District maintains the following types of funds:

Governmental Funds – The District's basic services are included in governmental funds, which generally focus on: 1) how *cash and other financial assets* that can readily be converted to cash flow in and out, and 2) the balances left at year-end that are available for spending. Consequently, the governmental fund financial statements provide a detailed *short-term* view that helps to determine whether there are more or less financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide financial statements, we provide additional information (reconciliation schedules) immediately following the governmental fund financial statements that explain the relationship (or differences) between these two types of financial statement presentations.

Proprietary Funds – The District maintains one type of proprietary fund. Internal service funds are used as an accounting device to accumulate and allocate costs internally among the District's various functions. The District uses its internal service funds to account for its medical and dental self-insurance programs. These services have been included within governmental activities in the government-wide financial statements. Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail.

Fiduciary Funds – The District is the trustee, or fiduciary, for assets that belong to other organizations. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position. We exclude these activities from the government-wide financial statements because the District cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

Table 1 is a summarized view of the District's Statement of Net Position:

	<u>2023</u>	<u>2022</u>
Assets		
Current and other assets	\$ 59,416,702	\$ 58,904,626
Capital assets, net of depreciation or amortization	<u>154,515,503</u>	<u>158,253,097</u>
Total assets	<u>\$ 213,932,205</u>	<u>\$ 217,157,723</u>
Deferred outflows of resources		
Pension plan deferments	\$ 16,116,904	\$ 15,913,164
OPEB plan deferments	806,085	943,007
Deferred charges on refunding	<u>247,202</u>	<u>315,396</u>
Total deferred outflows of resources	<u>\$ 17,170,191</u>	<u>\$ 17,171,567</u>
Liabilities		
Current and other liabilities	\$ 6,155,213	\$ 7,235,115
Long-term liabilities, including due within one year	<u>198,300,378</u>	<u>176,294,641</u>
Total liabilities	<u>\$ 204,455,591</u>	<u>\$ 183,529,756</u>
Deferred inflows of resources		
Property taxes levied for subsequent year	\$ 27,107,197	\$ 26,026,766
Pension plan deferments	10,605,986	46,393,376
OPEB plan deferments	2,888,868	4,525,606
Lease revenue for subsequent years	317,429	336,005
Deferred gain on refunding	<u>203,426</u>	<u>331,906</u>
Total deferred inflows of resources	<u>\$ 41,122,906</u>	<u>\$ 77,613,659</u>
Net position		
Net investment in capital assets	\$ 27,946,240	\$ 29,113,661
Restricted	5,887,985	6,026,852
Unrestricted	<u>(48,310,326)</u>	<u>(61,954,638)</u>
Total net position	<u>\$ (14,476,101)</u>	<u>\$ (26,814,125)</u>

The District's financial position is the product of many factors. For example, the determination of the District's net investment in capital assets involves many assumptions and estimates, such as depreciation and amortization estimate and capitalization policies. Another major factor in determining net position is the inclusion of liabilities for long-term severance, other post-employment benefits (OPEB), and pension benefits, which are not included in fund balances.

Total net position increased by \$12,338,024 in 2023. The decrease in net investment in capital assets is due mostly to the relationship between the rate at which the District's capital assets are being added, depreciated/amortized, and how that compared to the rate at which the District is repaying the debt issued to purchase or construct those assets. A decrease in resources restricted for food service resulted in the overall decrease in restricted net position. Changes in the District's OPEB plan and the proportionate share of two state-wide pension plans administered by the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) contributed to the changes in deferred inflows/outflows of resources, long-term liabilities, and unrestricted net position.

Table 2 presents a condensed version of the change in net position of the District:

Table 2		
Change in Net Position		
for the Years Ended June 30, 2023 and 2022		
	<u>2023</u>	<u>2022</u>
Revenues		
Program revenues		
Charges for services	\$ 1,653,765	\$ 1,200,022
Operating grants and contributions	21,852,343	22,080,765
General revenues		
Property taxes	27,741,858	26,923,935
General grants and aids	37,008,775	36,606,587
Other	1,946,734	992,647
Total revenues	<u>90,203,475</u>	<u>87,803,956</u>
Expenses		
Administration	2,165,458	2,190,166
District support services	2,270,807	2,545,834
Elementary and secondary regular instruction	23,558,563	28,224,658
Vocational education instruction	372,790	765,380
Special education instruction	11,033,536	12,065,196
Instructional support services	4,652,053	5,255,569
Pupil support services	9,865,440	9,689,308
Sites and buildings	13,399,199	14,073,778
Fiscal and other fixed cost programs	412,768	366,483
Food service	3,586,700	3,018,108
Community service	1,903,013	2,190,865
Interest and fiscal charges	4,645,124	4,757,781
Total expenses	<u>77,865,451</u>	<u>85,143,126</u>
Change in net position	12,338,024	2,660,830
Net position – beginning	<u>(26,814,125)</u>	<u>(29,474,955)</u>
Net position – ending	<u>\$ (14,476,101)</u>	<u>\$ (26,814,125)</u>

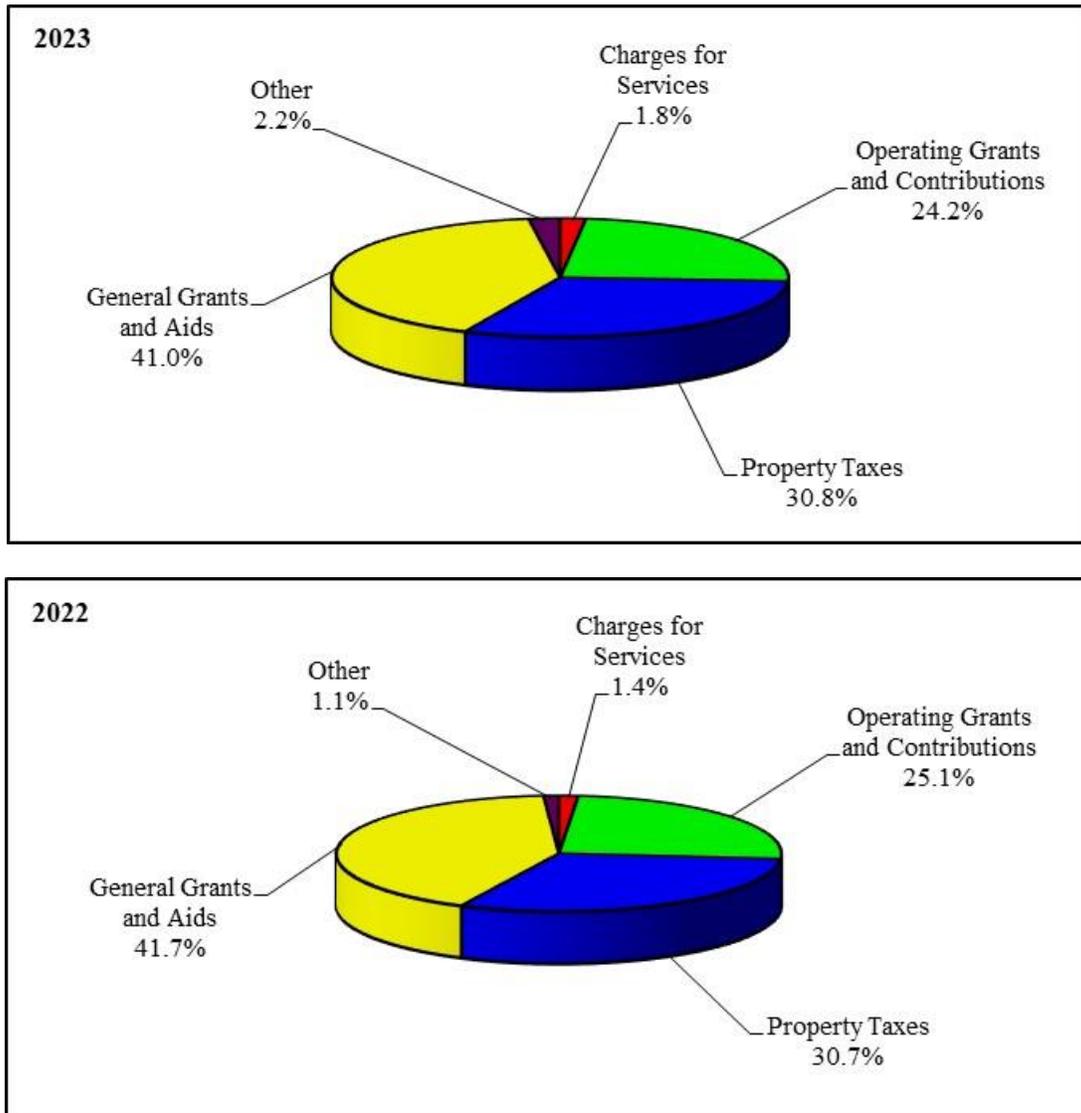
This table is presented on an accrual basis of accounting, and it includes all governmental activities of the District. This statement includes depreciation and amortization expense, but excludes capital asset purchase costs, debt proceeds, and the repayment of debt principal.

Government-wide revenues for fiscal year 2023 were \$2,399,519 higher than last year. An increase in the property tax levy, more favorable investment returns, and increases in local revenues from program tuition, activity fees, and donations contributed to the overall increase.

Government-wide expenses decreased by \$7,277,675 from the prior year. Changes in the pension expense reported by the District for its proportionate shares of the PERA and TRA state-wide pension plans was the primary reason for this decrease.

Figures A and B show further analysis of these revenue sources and expense functions:

Figure A – Sources of Revenue for Fiscal Years 2023 and 2022

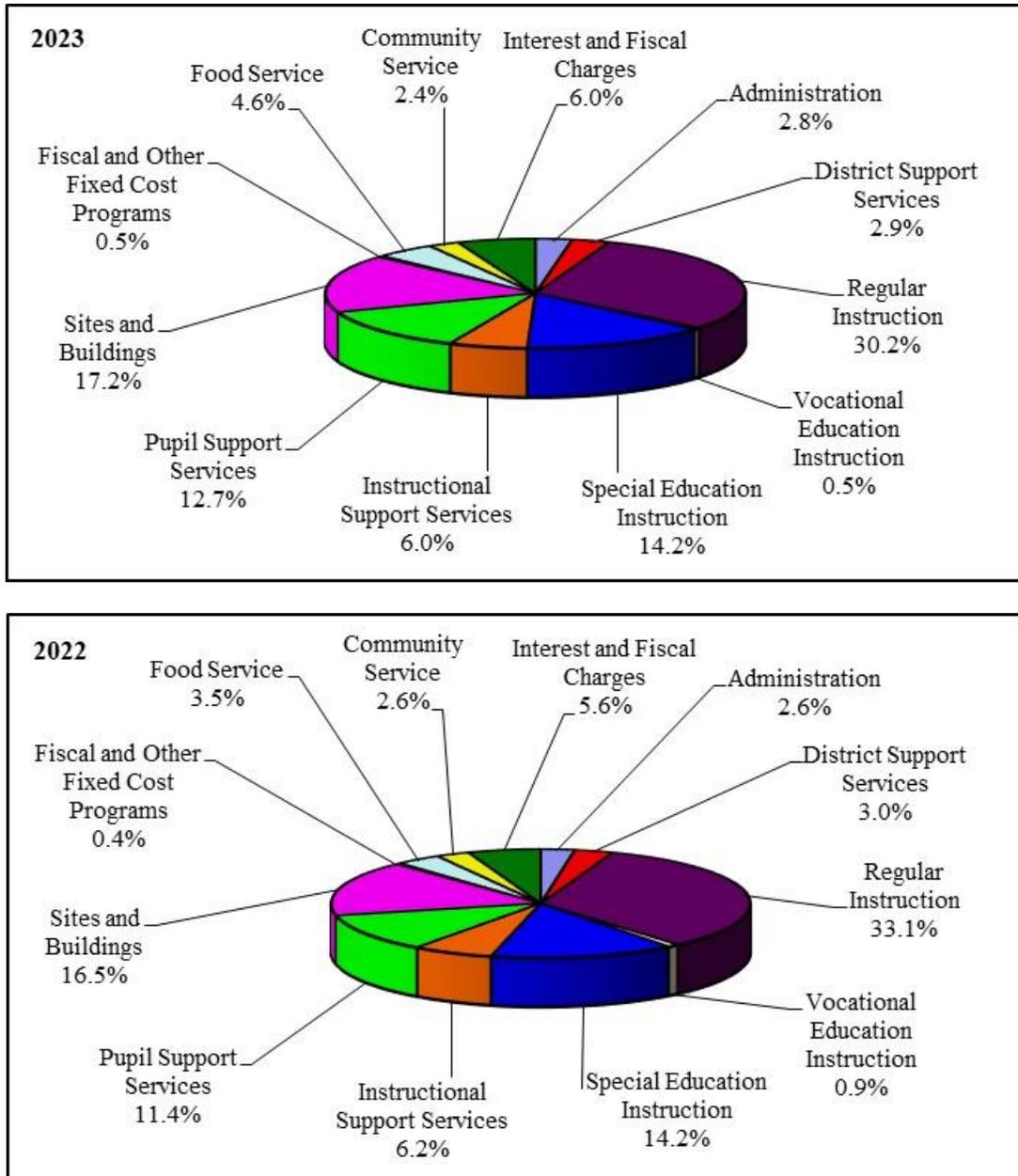


The largest share of the District’s revenue is received from the state, including the general education aid formula and most of the operating grants. This significant reliance on the state for funding has placed pressure on local school districts, as a result of limited funding increases in recent years.

Property taxes are generally the next largest source of funding. The level of revenue property tax sources provide is not only dependent on district taxpayers by way of operating and building referenda, but also by legislative decisions on the mix of state aid and local effort in a variety of funding formulas.

The District received a higher proportion of its revenue from charges for services and other local sources in the current fiscal year due to increased program and activity fees and improved investment earnings.

Figure B – Expenses for Fiscal Years 2023 and 2022



The District’s expenses are predominately related to educating students. Programs (or functions), such as elementary and secondary regular instruction, vocational education instruction, special education instruction, and instructional support services are directly related to classroom instruction, while the rest of the programs support instruction and other necessary costs to operate the District.

FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The financial performance of the District as a whole is also reflected in its governmental funds. Table 3 shows the change in total fund balances of each of the District's governmental funds:

	<u>2023</u>	<u>2022</u>	<u>Change</u>
Major funds			
General	\$ 17,529,637	\$ 19,339,585	\$ (1,809,948)
Capital Projects – Building Construction	3,227,953	961,362	2,266,591
Debt Service	2,039,132	1,875,658	163,474
Nonmajor funds			
Food Service Special Revenue	722,453	1,169,574	(447,121)
Community Service Special Revenue	<u>292,920</u>	<u>287,735</u>	<u>5,185</u>
Total governmental funds	<u>\$ 23,812,095</u>	<u>\$ 23,633,914</u>	<u>\$ 178,181</u>

Total fund balances in the District's governmental funds increased \$178,181 during fiscal year 2023.

The General Fund balance decreased \$1,809,948 in fiscal 2023. The District had planned for a fund balance reduction of \$835,743 in its final budget. The additional decrease was mainly due higher than anticipated capital expenditures due to the timing of maintenance projects.

The Capital Projects – Building Construction Fund increased \$2,266,591, which was comparable to the fund balance increase of \$2,038,557 projected in the budget. The increase was due to the issuance of the 2022A G.O. School Building Bonds with a par value of \$2,185,000, for which the majority of the related project expenditures will be incurred in the future.

The Debt Service Fund increased \$163,474, as scheduled debt service property tax levies and investment income exceeded current year debt service expenditures.

The (nonmajor) Food Service Special Revenue Fund experienced a fund balance decrease of \$447,121, as compared to a decrease of \$583,298 anticipated in the budget. Food service revenue was \$621,003 lower than the prior year. In fiscal 2023, the District was no longer able to operate its Child Nutrition Program under the “Seamless Summer Option” Program as it did in the prior year, under which all school-age children had been provided free meals through a federal grant at the highest available reimbursement rate. Food service expenditures were \$472,759 higher than the previous year, due to increased costs for personnel and food costs.

The (nonmajor) Community Service Special Revenue Fund increased \$5,185 in the current year, which was in-line with the small fund balance decrease of \$7,275 projected in the budget. Community service program revenues were similar to the prior year, increasing by \$21,635. Expenditures declined by \$162,632, mainly in personnel costs.

Analysis of the General Fund

Table 4 summarizes the amendments to the General Fund budget:

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Change</u>	<u>Percent Change</u>
Revenue	\$ 73,414,297	\$ 75,139,042	\$ 1,724,745	2.3%
Expenditures	\$ 74,595,187	\$ 76,063,785	\$ 1,468,598	2.0%
Other financing sources	\$ 85,000	\$ 89,000	\$ 4,000	4.7%

The District was required to adopt an operating budget prior to the beginning of its fiscal year, referred to above as the original budget. It is the District's practice to amend the General Fund budget during the year for known significant changes in circumstances. The changes from the original budget to the final budget are due to additional grant awards, salary and benefit adjustments based on negotiated contract settlements, and recalculations of state aids using updated enrollment numbers.

Table 5 summarizes the operating results of the General Fund:

	<u>2023 Actual</u>	<u>Over (Under) Final Budget</u>		<u>Over (Under) Prior Year</u>	
		<u>Amount</u>	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>
Revenue	\$ 74,962,425	\$ (176,617)	(0.2%)	\$ 1,968,452	2.7%
Expenditures	77,650,253	\$ 1,586,468	2.1%	\$ 4,330,687	5.9%
Other financing sources	<u>877,880</u>	\$ 788,880	886.4%	\$ 834,376	1,917.9%
Net change in fund balances	<u>\$ (1,809,948)</u>				

Increases in the property tax levy, state special education funding, and investment earning contributed to the overall increase in General Fund revenue compared to the prior year. Total revenue was close to budget, as a negative variance in state revenue caused by enrollment loss was offset by higher than projected revenues from federal grants and investment income.

The increase in expenditures from the prior year was mainly in personnel costs (up \$2,826,420), and capital outlay (up \$1,670,205). The variance to budget was mainly in the pupil support (transportation) program area, due to an increase in purchased transportation services, as well as the initial recognition of a five-year lease for program space, which requires a one-time, offsetting expenditure and other financing source of \$823,971. This recognition has no impact on ending fund balance.

CAPITAL ASSETS AND LONG-TERM LIABILITIES

Capital Assets

Table 6 shows the District's capital assets, together with changes from the previous year. The table also shows the total depreciation and amortization expense for fiscal years ended June 30, 2023 and 2022:

	<u>2023</u>	<u>2022</u>	<u>Change</u>
Land	\$ 349,265	\$ 349,265	\$ -
Construction in process	533,445	1,646,794	(1,113,349)
Land improvements	6,607,884	6,607,884	-
Buildings	214,820,229	212,465,619	2,354,610
Buildings – leased	2,754,091	1,930,120	823,971
Equipment	11,531,232	10,569,657	961,575
Less accumulated depreciation/amortization	<u>(82,080,643)</u>	<u>(75,316,242)</u>	<u>(6,764,401)</u>
Total	<u><u>\$ 154,515,503</u></u>	<u><u>\$ 158,253,097</u></u>	<u><u>\$ (3,737,594)</u></u>
Depreciation/amortization expense	<u><u>\$ 6,916,436</u></u>	<u><u>\$ 6,617,708</u></u>	<u><u>\$ 298,728</u></u>

The decrease in construction in progress and increase in buildings reflects the completion of multi-year improvement projects. The leased building addition is due to the District leasing additional space at a new site. The increase in equipment is due to the District acquiring additional assets to support its operations.

Long-Term Liabilities

Table 7 shows the components of the District's long-term liabilities and the change from the prior year:

	<u>2023</u>	<u>2022</u>	<u>Change</u>
General obligation bonds	\$ 130,840,000	\$ 132,980,000	\$ (2,140,000)
Premiums	3,327,821	3,603,949	(276,128)
Financed purchases payable	340,150	511,738	(171,588)
Lease liabilities	2,332,450	1,781,177	551,273
Net/total pension liabilities	52,540,739	28,219,507	24,321,232
Net OPEB liability	6,799,668	6,635,687	163,981
Compensated absences	120,639	281,157	(160,518)
Severance benefits	<u>1,998,911</u>	<u>2,281,426</u>	<u>(282,515)</u>
Total	<u><u>\$ 198,300,378</u></u>	<u><u>\$ 176,294,641</u></u>	<u><u>\$ 22,005,737</u></u>

The decreases in general obligation bonds and financed purchases payable as shown in Table 7 are due to scheduled principal payments, partially offset by the issuance of the 2022A G.O. school buildings bonds in the current year.

The differences in the net/total pension liabilities mainly reflects the change in the District’s proportionate share of the state-wide pension obligations for the PERA and the TRA. The change in the net OPEB liability reflects the change in the District’s estimated liability for post-employment retiree insurance benefits.

The state limits the amount of general obligation debt the District can issue to 15.0 percent of the market value of all taxable property within the District’s corporate limits (see Table 8).

District’s market value	\$ 6,594,043,775
Limit rate	<u>15.0%</u>
Legal debt limit	<u><u>\$ 989,106,566</u></u>

Additional details of the District’s capital assets and long-term debt activity can be found in the notes to basic financial statements.

FACTORS BEARING ON THE DISTRICT’S FUTURE

The general education program is the method by which school districts receive the majority of their financial support. This source of funding is primarily state aid and, as such, school districts rely heavily on the state of Minnesota for educational resources. The Legislature has added \$275, or 4.00 percent, per pupil to the basic general education funding formula for fiscal year 2024, and an additional \$143, or 2.00 percent, per pupil to the formula for fiscal year 2025. The Legislature also increased special education cross-subsidy aid from 6.4 percent of the cross-subsidy to 44.0 percent.

In November 2023, voters approved authorization to increase the excess operating referendum, revoking the previous authority of \$1,114.60, and replacing it with the state approved maximum level \$2,202.89 plus inflationary increases. With the additional funding, the District targeted maintaining low class sizes, personalizing learning, supporting students who struggle, and stabilizing educational programming.

In November 2023, the community also approved a renewal and increase to the capital projects referendum that provides the District with revenue over the following 10 years for technology and curriculum purchases. The District routinely upgrades its technology infrastructure to provide for a robust Wi-Fi system. The District also provides increased access by students to technology devices and has adopted significant improvements to technology software and systems for curriculum, instruction, and operations. Funding from this referendum provided the infrastructure and system needs that allowed the District to quickly pivot its programming in response to the recent pandemic. This funding is based on the net tax capacity of the District, which has been increasing over the past few years, as a result of the expiration of existing tax increment financing districts, as well as increased redevelopment within the community. This referendum is anticipated to provide over \$4.7 million in fiscal year 2024, and is anticipated to continue to increase incrementally throughout its term. The current capital projects referendum authority will remain until fiscal year 2034.

Construction funded by a 2017 voter-approved bond issue for \$84,615,000 along with \$31,545,000 in School Board-authorized bond projects for indoor air quality improvements has been nearly completed. In the fall of 2022, the District issued an additional \$2,185,000 in bonds authorized by the 2017 referendum to complete additional projects identified by the District during the construction and remodeling project.

In August 2016, the District was one of 74 districts in the state to receive funding for a Voluntary Pre-Kindergarten Program. This funding allowed the District to offer 4-year-old students the opportunity to participate in Preschool Programming. Funding for these students is provided as part of the general education student formula allocation.

In October 2022, S&P Global Ratings (S&P) raised its underlying rating of the District to AA- from A+ with a stable outlook. This was the second rating increase by S&P for the District within six years. With the raised rating, S&P noted the upgrade reflects the District's improved reserve position to a level it considers very strong, noting the voter-approved operating levy, good financial management practices and policies, cost containment measures, along with pandemic-related transportation and staffing savings. S&P also commented on the District's positive operating results and good management practices.

The District has continued its efforts to develop and implement a more transparent budgeting system, which is aligned with the District's new Strategic Plan and priorities. The District continues to expand its enrichment opportunities for all students and is enhancing its gifted and talented programs, as well as dual-credit programs, which provide opportunities for students to receive college credits while attending Richfield High School. In total, 285 students participated in College in the Schools programming, earning 1,911 credits from the University of Minnesota, worth more than \$1.26 million in 2022–2023. The District maintains School Board-approved gender inclusion and equity policies, while focusing on equity-based programming. Furthermore, the District is actively increasing solar installations with a goal of 20 percent of electricity coming from solar energy and is working on a formal environmental sustainability policy.

The District consists mostly of residential and commercial/industrial properties with redevelopment of new multifamily and multipurpose units in Richfield. While the long-term net financial impact of this redevelopment is anticipated to be positive, the transitional timeline around this is anticipated to have a mixed impact on district enrollment and resources, which the administration is actively reviewing and accounting for in planning activities.

The amount of funding a district receives is also dependent on the number of students it serves, meaning attracting and retaining students is critical to the District's financial well-being. While district enrollment remained relatively stable and experienced only slight declines through the pandemic, the District has seen an increased need for programming targeted to address the academic and social-emotional impact of the pandemic.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

These financial statements are designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about these statements, or need additional financial information, contact the Business Office, Independent School District No. 280, 401 70th Street West, Richfield, Minnesota 55423.

BASIC FINANCIAL STATEMENTS

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Net Position
as of June 30, 2023
(With Partial Comparative Information as of June 30, 2022)

	Governmental Activities	
	2023	2022
Assets		
Cash and temporary investments	\$ 35,052,026	\$ 35,115,739
Receivables		
Current taxes	14,260,510	13,835,979
Delinquent taxes	232,159	214,838
Accounts and interest	240,137	449,369
Due from fiduciary fund	484,271	606,214
Due from other governmental units	8,715,320	8,232,843
Leases	317,429	336,005
Inventory	64,962	75,559
Prepaid items	49,888	38,080
Capital assets		
Not depreciated or amortized	882,710	1,996,059
Depreciated or amortized, net	153,632,793	156,257,038
Total capital assets, net	154,515,503	158,253,097
Total assets	213,932,205	217,157,723
Deferred outflows of resources		
Pension plan deferments	16,116,904	15,913,164
OPEB plan deferments	806,085	943,007
Deferred charges on refunding	247,202	315,396
Total deferred outflows of resources	17,170,191	17,171,567
Total assets and deferred outflows of resources	\$ 231,102,396	\$ 234,329,290
Liabilities		
Salaries payable	\$ 1,138,177	\$ 1,006,017
Accounts and contracts payable	618,376	1,424,269
Accrued interest payable	2,097,232	2,091,191
Due to other governmental units	668,055	975,783
Unearned revenue	1,132,746	1,015,781
Claims incurred, but not reported	500,627	722,074
Long-term liabilities		
Due within one year	5,973,139	5,199,636
Due in more than one year	192,327,239	171,095,005
Total long-term liabilities	198,300,378	176,294,641
Total liabilities	204,455,591	183,529,756
Deferred inflows of resources		
Property taxes levied for subsequent year	27,107,197	26,026,766
Pension plan deferments	10,605,986	46,393,376
OPEB plan deferments	2,888,868	4,525,606
Lease revenue for subsequent years	317,429	336,005
Deferred gain on refunding	203,426	331,906
Total deferred inflows of resources	41,122,906	77,613,659
Net position		
Net investment in capital assets	27,946,240	29,113,661
Restricted for		
Capital asset acquisition	3,095,930	3,009,292
Debt service	45,535	—
Food service	722,453	1,169,574
Community service	429,286	365,419
Other state restrictions	1,594,781	1,482,567
Unrestricted	(48,310,326)	(61,954,638)
Total net position	(14,476,101)	(26,814,125)
Total liabilities, deferred inflows of resources, and net position	\$ 231,102,396	\$ 234,329,290

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Activities
 Year Ended June 30, 2023
 (With Partial Comparative Information for the Year Ended June 30, 2022)

Functions/Programs	2023			2022
	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Governmental Activities
				Net (Expense) Revenue and Changes in Net Position
Governmental activities				
Administration	\$ 2,165,458	\$ 213,991	\$ 51,327	\$ (1,900,140)
District support services	2,270,807	–	–	(2,270,807)
Elementary and secondary regular instruction	23,558,563	142,808	7,801,335	(15,614,420)
Vocational education instruction	372,790	–	14,304	(358,486)
Special education instruction	11,033,536	205,432	9,847,285	(980,819)
Instructional support services	4,652,053	–	106,021	(4,546,032)
Pupil support services	9,865,440	46,050	688,297	(9,131,093)
Sites and buildings	13,399,199	–	–	(13,399,199)
Fiscal and other fixed cost programs	412,768	–	–	(412,768)
Food service	3,586,700	523,712	2,513,627	(549,361)
Community service	1,903,013	521,772	830,147	(551,094)
Interest and fiscal charges	4,645,124	–	–	(4,645,124)
Total governmental activities	<u>\$ 77,865,451</u>	<u>\$ 1,653,765</u>	<u>\$ 21,852,343</u>	(54,359,343)
General revenues				
Taxes				
Property taxes, levied for general purposes				17,908,075
Property taxes, levied for community service				485,580
Property taxes, levied for debt service				9,348,203
General grants and aids				37,008,775
Other general revenues				809,253
Investment earnings (charges)				1,137,481
Total general revenues				<u>66,697,367</u>
Change in net position				12,338,024
Net position – beginning				<u>(26,814,125)</u>
Net position – ending				<u>\$ (14,476,101)</u>
				<u>\$ (26,814,125)</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Balance Sheet
Governmental Funds
as of June 30, 2023

(With Partial Comparative Information as of June 30, 2022)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
Assets			
Cash and temporary investments	\$ 18,422,969	\$ 3,227,953	\$ 7,104,522
Receivables			
Current taxes	8,980,699	–	5,027,424
Delinquent taxes	148,065	–	80,030
Accounts and interest	210,307	–	–
Due from other governmental units	8,267,540	–	–
Due from fiduciary fund	484,271	–	–
Leases	317,429	–	–
Inventory	34,951	–	–
Prepaid items	42,829	–	–
	<u>36,909,060</u>	<u>3,227,953</u>	<u>12,211,976</u>
Liabilities			
Salaries payable	\$ 1,076,058	\$ –	\$ –
Accounts and contracts payable	596,144	–	–
Due to other governmental units	665,588	–	–
Unearned revenue	–	–	–
Total liabilities	<u>2,337,790</u>	<u>–</u>	<u>–</u>
Deferred inflows of resources			
Lease revenue for subsequent years	317,429	–	–
Property taxes levied for subsequent year	16,532,494	–	10,069,209
Unavailable revenue – delinquent taxes	191,710	–	103,635
Total deferred inflows of resources	<u>17,041,633</u>	<u>–</u>	<u>10,172,844</u>
Fund balances (deficit)			
Nonspendable	77,780	–	–
Restricted	3,634,620	3,227,953	2,039,132
Assigned	5,375,308	–	–
Unassigned	8,441,929	–	–
Total fund balances	<u>17,529,637</u>	<u>3,227,953</u>	<u>2,039,132</u>
	<u>\$ 36,909,060</u>	<u>\$ 3,227,953</u>	<u>\$ 12,211,976</u>
Total liabilities, deferred inflows of resources, and fund balances			

Nonmajor Funds	Total Governmental Funds	
	2023	2022
\$ 932,138	\$ 29,687,582	\$ 29,913,312
252,387	14,260,510	13,835,979
4,064	232,159	214,838
20,501	230,808	438,470
447,780	8,715,320	8,232,843
–	484,271	606,214
–	317,429	336,005
30,011	64,962	75,559
–	42,829	29,513
<u>\$ 1,686,881</u>	<u>\$ 54,035,870</u>	<u>\$ 53,682,733</u>
\$ 62,119	\$ 1,138,177	\$ 1,006,017
22,232	618,376	1,424,269
2,467	668,055	975,783
73,941	73,941	64,682
<u>160,759</u>	<u>2,498,549</u>	<u>3,470,751</u>
–	317,429	336,005
505,494	27,107,197	26,026,766
5,255	300,600	215,297
<u>510,749</u>	<u>27,725,226</u>	<u>26,578,068</u>
30,011	107,791	105,072
1,116,473	10,018,178	7,863,528
–	5,375,308	4,784,958
(131,111)	8,310,818	10,880,356
<u>1,015,373</u>	<u>23,812,095</u>	<u>23,633,914</u>
<u>\$ 1,686,881</u>	<u>\$ 54,035,870</u>	<u>\$ 53,682,733</u>

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 280

Reconciliation of the Balance Sheet to the
Statement of Net Position
Governmental Funds
as of June 30, 2023
(With Partial Comparative Information as of June 30, 2022)

	<u>2023</u>	<u>2022</u>
Total fund balances – governmental funds	\$ 23,812,095	\$ 23,633,914
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets are included in net position, but are excluded from fund balances because they do not represent financial resources.		
Cost of capital assets	236,596,146	233,569,339
Accumulated depreciation/amortization	(82,080,643)	(75,316,242)
Long-term liabilities are included in net position, but are excluded from fund balances until due and payable. Debt issuance premiums and discounts are excluded from net position until amortized, but are included in fund balances upon issuance.		
General obligation bonds	(130,840,000)	(132,980,000)
Unamortized premium	(3,327,821)	(3,603,949)
Finance purchases payable	(340,150)	(511,738)
Lease liabilities	(2,332,450)	(1,781,177)
Net/total pension liabilities	(52,540,739)	(28,219,507)
Net OPEB liability	(6,799,668)	(6,635,687)
Compensated absences	(120,639)	(281,157)
Severance benefits	(1,998,911)	(2,281,426)
Accrued interest payable on long-term debt is included in net position, but is excluded from fund balances until due and payable.	(2,097,232)	(2,091,191)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the Statement of Net Position.	3,821,400	3,548,720
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	16,116,904	15,913,164
Deferred outflows of resources – OPEB plan deferments	806,085	943,007
Deferred outflows of resources – deferred charges on refunding	247,202	315,396
Deferred inflows of resources – pension plan deferments	(10,605,986)	(46,393,376)
Deferred inflows of resources – OPEB plan deferments	(2,888,868)	(4,525,606)
Deferred inflows of resources – unavailable revenue – delinquent taxes	300,600	215,297
Deferred inflows of resources – deferred gain on refunding	(203,426)	(331,906)
Total net position – governmental activities	<u>\$ (14,476,101)</u>	<u>\$ (26,814,125)</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Governmental Funds
 Year Ended June 30, 2023
 (With Partial Comparative Information for the Year Ended June 30, 2022)

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund
Revenue			
Local sources			
Property taxes	\$ 17,853,746	\$ –	\$ 9,318,678
Investment earnings (charges)	726,778	94,729	127,179
Other	929,347	–	–
State sources	47,269,721	–	–
Federal sources	8,182,833	–	–
Total revenue	<u>74,962,425</u>	<u>94,729</u>	<u>9,445,857</u>
Expenditures			
Current			
Administration	2,680,379	–	–
District support services	3,097,622	–	–
Elementary and secondary regular instruction	31,763,787	–	–
Vocational education instruction	599,877	–	–
Special education instruction	13,937,698	–	–
Instructional support services	5,115,499	–	–
Pupil support services	11,080,061	–	–
Sites and buildings	8,376,766	–	–
Fiscal and other fixed cost programs	412,768	–	–
Food service	–	–	–
Community service	–	–	–
Capital outlay	–	136,534	–
Debt service			
Principal	444,286	–	4,325,000
Interest and fiscal charges	141,510	–	4,957,383
Total expenditures	<u>77,650,253</u>	<u>136,534</u>	<u>9,282,383</u>
Excess (deficiency) of revenue over expenditures	(2,687,828)	(41,805)	163,474
Other financing sources (uses)			
Lease issued	823,971	–	–
Insurance recovery	24,731	–	–
Sale of capital assets	29,178	–	–
Bonds issued	–	2,185,000	–
Refunding bond issuance	–	–	–
Premium on bond issuance	–	123,396	–
Paid to refunding escrow	–	–	–
Total other financing sources (uses)	<u>877,880</u>	<u>2,308,396</u>	<u>–</u>
Net change in fund balances	(1,809,948)	2,266,591	163,474
Fund balances			
Beginning of year	<u>19,339,585</u>	<u>961,362</u>	<u>1,875,658</u>
End of year	<u>\$ 17,529,637</u>	<u>\$ 3,227,953</u>	<u>\$ 2,039,132</u>

See notes to basic financial statements

Nonmajor Funds	Total Governmental Funds	
	2023	2022
\$ 484,131	\$ 27,656,555	\$ 26,896,776
39,484	988,170	(15,734)
1,300,962	2,230,309	1,984,146
977,882	48,247,603	47,013,298
2,367,464	10,550,297	12,083,505
<u>5,169,923</u>	<u>89,672,934</u>	<u>87,961,991</u>
—	2,680,379	2,574,656
—	3,097,622	2,633,934
—	31,763,787	30,187,624
—	599,877	785,186
—	13,937,698	12,629,929
—	5,115,499	5,360,857
—	11,080,061	9,984,235
—	8,376,766	8,251,359
—	412,768	366,483
3,363,700	3,363,700	3,015,247
2,088,503	2,088,503	2,254,992
159,658	296,192	7,847,972
—	4,769,286	4,683,490
—	5,098,893	5,194,186
<u>5,611,861</u>	<u>92,681,031</u>	<u>95,770,150</u>
(441,938)	(3,008,097)	(7,808,159)
—	823,971	—
—	24,731	40,493
2	29,180	4,884
—	2,185,000	—
—	—	2,230,000
—	123,396	234,411
—	—	(2,415,000)
<u>2</u>	<u>3,186,278</u>	<u>94,788</u>
(441,936)	178,181	(7,713,371)
<u>1,457,309</u>	<u>23,633,914</u>	<u>31,347,285</u>
<u>\$ 1,015,373</u>	<u>\$ 23,812,095</u>	<u>\$ 23,633,914</u>

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 280

Reconciliation of the Statement of
Revenue, Expenditures, and Changes in Fund Balances
to the Statement of Activities
Governmental Funds
Year Ended June 30, 2023

(With Partial Comparative Information for the Year Ended June 30, 2022)

	<u>2023</u>	<u>2022</u>
Total net change in fund balances – governmental funds	\$ 178,181	\$ (7,713,371)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays are recorded as net position and the cost is allocated over their estimated useful lives as depreciation/amortization expense. However, fund balances are reduced for the full cost of capital outlays at the time of purchase.		
Capital outlays	3,178,842	8,558,956
Depreciation/amortization expense	(6,916,436)	(6,617,708)
The amount of debt issued is reported in the governmental funds as a source of financing, but constitutes a long-term liability in the governmental activities.		
General obligation bonds	(2,185,000)	(2,230,000)
Lease liabilities	(823,971)	–
Repayment of long-term debt does not affect the change in net position. However, it reduces fund balances. Debt issuance premiums and discounts are included in the change in net position as they are amortized over the life of the debt. However, they are included in the change in fund balances upon issuance.		
General obligation bonds	4,325,000	6,650,000
Unamortized premium	276,128	571,063
Financed purchases payable	171,588	299,547
Lease liabilities	272,698	148,943
Certain expenses are included in the change in net position, but do not require the use of current funds, and are not included in the change in fund balances.		
Net/total pension liabilities	(24,321,232)	17,345,822
Net OPEB liability	(163,981)	2,736,377
Compensated absences	160,518	218,435
Severance benefits	282,515	581,093
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.		
	(6,041)	31,031
Internal service funds are used by management to charge the costs of certain activities to individual funds. The change in net position of the Internal Service Fund is included in the governmental activities on the Statement of Activities.		
	272,680	(2,134,463)
The recognition of certain revenues and expenses/expenditures differ between the full accrual governmental activities financial statements and the modified accrual governmental fund financial statements.		
Deferred outflows of resources – pension plan deferments	203,740	(3,779,022)
Deferred outflows of resources – OPEB plan deferments	(136,922)	117,094
Deferred outflows of resources – deferred charges on refunding	(68,194)	(68,194)
Deferred inflows of resources – pension plan deferments	35,787,390	(10,444,328)
Deferred inflows of resources – OPEB plan deferments	1,636,738	(1,305,698)
Deferred inflows of resources – unavailable revenue – delinquent taxes	85,303	27,159
Deferred inflows of resources – deferred gain on refunding	128,480	(331,906)
Change in net position – governmental activities	<u>\$ 12,338,024</u>	<u>\$ 2,660,830</u>

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 General Fund
 Year Ended June 30, 2023

	Budgeted Amounts		Actual	Over (Under) Final Budget
	Original	Final		
Revenue				
Local sources				
Property taxes	\$ 18,045,678	\$ 18,045,678	\$ 17,853,746	\$ (191,932)
Investment earnings (charges)	62,500	122,500	726,778	604,278
Other	1,048,166	970,815	929,347	(41,468)
State sources	45,841,459	48,090,367	47,269,721	(820,646)
Federal sources	8,416,494	7,909,682	8,182,833	273,151
Total revenue	<u>73,414,297</u>	<u>75,139,042</u>	<u>74,962,425</u>	<u>(176,617)</u>
Expenditures				
Current				
Administration	2,839,677	2,742,021	2,680,379	(61,642)
District support services	2,809,288	2,990,913	3,097,622	106,709
Elementary and secondary regular instruction	32,095,284	31,681,891	31,763,787	81,896
Vocational education instruction	815,988	524,808	599,877	75,069
Special education instruction	13,931,321	13,938,116	13,937,698	(418)
Instructional support services	4,984,232	5,178,577	5,115,499	(63,078)
Pupil support services	8,171,450	9,916,625	11,080,061	1,163,436
Sites and buildings	7,925,222	8,068,453	8,376,766	308,313
Fiscal and other fixed cost programs	385,400	435,565	412,768	(22,797)
Debt service				
Principal	609,797	473,884	444,286	(29,598)
Interest and fiscal charges	27,528	112,932	141,510	28,578
Total expenditures	<u>74,595,187</u>	<u>76,063,785</u>	<u>77,650,253</u>	<u>1,586,468</u>
Excess (deficiency) of revenue over expenditures	(1,180,890)	(924,743)	(2,687,828)	(1,763,085)
Other financing sources				
Lease issued	—	—	823,971	823,971
Insurance recovery	75,000	75,000	24,731	(50,269)
Sale of capital assets	10,000	14,000	29,178	15,178
Total other financing sources	<u>85,000</u>	<u>89,000</u>	<u>877,880</u>	<u>788,880</u>
Net change in fund balances	<u>\$ (1,095,890)</u>	<u>\$ (835,743)</u>	<u>(1,809,948)</u>	<u>\$ (974,205)</u>
Fund balances				
Beginning of year			<u>19,339,585</u>	
End of year			<u>\$ 17,529,637</u>	

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Net Position
 Proprietary Funds
 as of June 30, 2023
 (With Partial Comparative Information as of June 30, 2022)

	<u>Internal Service Funds</u>	
	<u>2023</u>	<u>2022</u>
Assets		
Current assets		
Cash and temporary investments	\$ 5,364,444	\$ 5,202,427
Receivables		
Accounts	9,329	10,899
Prepaid items	7,059	8,567
Total current assets	<u>5,380,832</u>	<u>5,221,893</u>
Liabilities		
Current liabilities		
Claims payable	500,627	722,074
Unearned revenue	1,058,805	951,099
Total current liabilities	<u>1,559,432</u>	<u>1,673,173</u>
Net position		
Unrestricted	<u>\$ 3,821,400</u>	<u>\$ 3,548,720</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Revenue, Expenses, and Changes in Net Position
 Proprietary Funds
 Year Ended June 30, 2023
 (With Partial Comparative Information for the Year Ended June 30, 2022)

	<u>Internal Service Funds</u>	
	<u>2023</u>	<u>2022</u>
Operating revenue		
Contributions from governmental funds	\$ 8,019,672	\$ 7,667,199
Operating expenses		
Medical benefit claims	7,388,780	9,254,970
Dental benefit claims	507,523	543,124
Total operating expenses	<u>7,896,303</u>	<u>9,798,094</u>
Operating income (loss)	123,369	(2,130,895)
Nonoperating revenue		
Investment earnings (charges)	<u>149,311</u>	<u>(3,568)</u>
Change in net position	272,680	(2,134,463)
Net position		
Beginning of year	<u>3,548,720</u>	<u>5,683,183</u>
End of year	<u>\$ 3,821,400</u>	<u>\$ 3,548,720</u>

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Cash Flows
 Proprietary Funds
 Year Ended June 30, 2023
 (With Partial Comparative Information for the Year Ended June 30, 2022)

	<u>Internal Service Funds</u>	
	<u>2023</u>	<u>2022</u>
Cash flows from operating activities		
Contributions from governmental funds	\$ 8,130,456	\$ 7,702,984
Payments for medical claims	(7,610,190)	(9,068,500)
Payments for dental claims	<u>(507,560)</u>	<u>(542,124)</u>
Net cash flows from operating activities	12,706	(1,907,640)
Cash flows from investing activities		
Investment income received (charged)	<u>149,311</u>	<u>(3,568)</u>
Net change in cash and cash equivalents	162,017	(1,911,208)
Cash and cash equivalents		
Beginning of year	<u>5,202,427</u>	<u>7,113,635</u>
End of year	<u><u>\$ 5,364,444</u></u>	<u><u>\$ 5,202,427</u></u>
Reconciliation of operating income (income) to net cash flows from operating activities		
Operating income (loss)	\$ 123,369	\$ (2,130,895)
Adjustments to reconcile operating income (loss) to cash provided by operating activities		
Changes in assets and liabilities		
Accounts receivable	1,570	(922)
Prepaid items	1,508	(1,192)
Claims payable	(221,447)	187,470
Unearned revenue	<u>107,706</u>	<u>37,899</u>
Net cash flows from operating activities	<u><u>\$ 12,706</u></u>	<u><u>\$ (1,907,640)</u></u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Statement of Fiduciary Net Position
Fiduciary Funds
as of June 30, 2023

	Custodial Fund	Post-Employment Benefits Trust Fund
Assets		
Deposits	\$ 45,959	\$ 1,544,000
Investments held by trustee, at fair value		
State and local obligations	-	1,319,554
MNTrust Investment Shares Portfolio	-	1,906,583
U.S. agency securities	-	272,149
U.S. treasuries	-	2,683,694
Accounts and interest receivable	-	47,699
Total assets	<u>45,959</u>	<u>7,773,679</u>
Liabilities		
Accounts payable	25	-
Due to district	-	484,271
Total liabilities	<u>25</u>	<u>484,271</u>
Net position		
Restricted for OPEB and scholarships	<u>\$ 45,934</u>	<u>\$ 7,289,408</u>

Statement of Changes in Fiduciary Net Position
Fiduciary Funds
Year Ended June 30, 2023

	Custodial Fund	Post-Employment Benefits Trust Fund
Additions		
Contributions		
Private donations	\$ 25,148	\$ -
Investment earnings	838	190,720
Total additions	<u>25,986</u>	<u>190,720</u>
Deductions		
Benefits	-	484,271
Scholarships	7,639	-
Total deductions	<u>7,639</u>	<u>484,271</u>
Change in net position	18,347	(293,551)
Net position		
Beginning of year	<u>27,587</u>	<u>7,582,959</u>
End of year	<u>\$ 45,934</u>	<u>\$ 7,289,408</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Notes to Basic Financial Statements
June 30, 2023

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Organization

Independent School District No. 280 (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. The District is governed by a six-member School Board elected by the voters of the District. The District's financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to governmental units. The Governmental Accounting Standards Board is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

B. Reporting Entity

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit or is fiscally depended upon by the potential component unit. Based on these criteria, there are no organizations considered to be component units of the District.

C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. Generally, the effect of material interfund activity has been removed from the government-wide financial statements. Transactions representing interfund services provided and used are not eliminated in the consolidation process to the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported instead as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory tax shift described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Depreciation and amortization are included as direct expenses in the functional areas that utilize the related capital assets. Interest on long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

- 1. Revenue Recognition** – Revenue is recognized when it becomes measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues to be available if they are collected within 60 days after year-end. Grants and similar revenues are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to Minnesota Statutes. Proceeds of long-term debt are reported as other financing sources.
- 2. Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term liabilities, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds. In the General Fund, capital outlay expenditures are included within the applicable functional areas.

Internal service funds are presented in the proprietary fund financial statements. Internal service funds account for the financing of goods or services provided by one department to other departments or agencies of the government, or to other governments, on a cost-reimbursement basis. Because the principal users of the internal services are the District’s governmental activities, the internal service funds are consolidated into the governmental column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenue of the District’s internal service funds are charges to customers (other district funds) for services. Operating expenses for the internal service funds include the cost of services. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Fiduciary funds, such as the Custodial and Post-Employment Benefits Trust Funds, are presented in the fiduciary fund financial statements by type. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide financial statements.

Proprietary and fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Description of Funds

The existence of the various district funds has been established by the Minnesota Department of Education. Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

Major Governmental Funds

General Fund – The General Fund is used to account for all financial resources except those required to be accounted for in another fund.

Capital Projects – Building Construction Fund – The Capital Projects – Building Construction Fund is used to account for financial resources used for the acquisition or construction of major capital facilities authorized by bond issue or the long-term facilities maintenance program.

Debt Service Fund – The Debt Service Fund is used to account for the accumulation of resources for, and payment of, general obligation debt principal, interest, and related costs.

Nonmajor Governmental Funds

Food Service Special Revenue Fund – The Food Service Special Revenue Fund is primarily used to account for the District’s child nutrition program.

Community Service Special Revenue Fund – The Community Service Special Revenue Fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, or other similar services.

Proprietary Funds

Internal Service Funds – The District has established internal service funds to account for medical and dental benefits provided to employees as self-insured plans.

Fiduciary Funds

Custodial Fund – The Custodial Fund is used to account for scholarship activity administered by outside parties.

Post-Employment Benefits Trust Fund – The Post-Employment Benefits Trust Fund is used to administer assets held in an irrevocable trust to fund other post-employment benefits (OPEB) for eligible employees.

E. Budgetary Information

The School Board adopts an annual budget for all governmental funds on the same basis of accounting as the fund financial statements. Legal budgetary control is at the fund level. Budgeted appropriations lapse at year-end. Actual expenditures for the 2023 fiscal year exceeded budgeted appropriations by \$1,586,468 in the General Fund, by \$18,055 in the Food Service Special Revenue Fund, by \$46,409 in the Community Service Special Revenue Fund, and by \$6,000 in the Debt Service Fund. These variances were financed by revenues or other financing sources in excess of budget, or available fund balances.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Cash and Temporary Investments

Cash and temporary investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds on the basis of applicable cash balance participation by each fund. Bond proceeds recorded in the Capital Projects – Building Construction Fund are not pooled, and earnings on these proceeds are allocated directly to the fund.

Cash and investments held by trustee include balances held in segregated accounts established for specific purposes. In the Post-Employment Benefits Trust Fund, these assets represent amounts contributed to an irrevocable trust established to finance the District's liability for post-employment insurance benefits. Earnings from all trust fund investments are allocated directly to the respective funds.

For purposes of the Statement of Cash Flows, all highly liquid debt instruments with an original maturity from the time of purchase of three months or less are considered to be cash equivalents. The proprietary fund's equity in the government-wide cash and investments pool is considered to be cash equivalent.

Investments are generally stated at fair value, except for investments in certain external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less may also reported at amortized cost. Investment income is accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 2 for the District's recurring fair value measurements as of year-end.

G. Receivables

When necessary, the District utilizes an allowance for uncollectible accounts to value its receivables. However, the District considers all of its current receivables to be collectible. The only receivables not expected to be fully collected within one year are lease receivable and property taxes receivable.

H. Inventory

Inventories are recorded using the consumption method of accounting and consist of purchased food, supplies, and surplus commodities received from the federal government. Food and supply purchases are recorded at invoice cost, computed on a first-in, first-out basis. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

I. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are recorded as expenditures/expenses when consumed.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

J. Property Taxes

The majority of district revenue is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Minnesota Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the “tax shift,” which periodically changes the District’s recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year’s levy as current year revenue, allowing the state to reduce the amount of aid paid to the District. Currently, the mandated tax shift recognizes \$1,453,313 of the property tax levy collectible in 2023 as revenue to the District in fiscal year 2022–2023. The remaining portion of the taxes collectible in 2023 is recorded as a deferred inflow of resources (property taxes levied for subsequent year).

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county generally remits taxes to the District at periodic intervals as they are collected.

Taxes which remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is reported as a deferred inflow of resources (unavailable revenue) in the fund financial statements because it is not known to be available to finance the operations of the District in the current year.

K. Capital Assets

Capital assets are capitalized at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at their estimated acquisition value at the date of donation. Leased capital assets are recorded based on the measurement of payments applicable to the lease term. Generally, the District defines capital assets as those with an initial, individual cost of \$5,000 or more, which benefit more than one fiscal year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements. Capital assets are depreciated/amortized using the straight-line method over their estimated useful lives. Since assets are generally sold for an immaterial amount or scrapped when declared as no longer fit or needed for public school purposes by the District, no salvage value is taken into consideration for depreciation/amortization purposes. Useful lives vary from 20 to 50 years for land improvements and buildings, and 5 to 15 years for equipment. Leased assets are amortized over the term of the lease or over the useful life of the applicable asset class previously described, if future ownership is anticipated. Land and construction in progress are not depreciated/amortized.

The District does not possess any material amounts of infrastructure capital assets, such as sidewalks or parking lots. Such items are considered to be part of the cost of buildings or other improvable property.

L. Interfund Balances

At June 30, 2023, the General Fund had a receivable of \$484,271 due from the Post-Employment Benefits Trust Fund to reimburse OPEB costs paid from the General Fund.

Interfund balances reported in the fund financial statements are eliminated to the extent possible in the government-wide financial statements. However, balances due between the governmental funds and fiduciary funds are not eliminated.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

M. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums or discounts on debt issuances are reported as other financing sources or uses, respectively.

N. Compensated Absences

Eligible employees accrue vacation and sick leave at varying rates as specified by contract, portions of which may be carried over to future years. Employees are reimbursed for any unused accrued vacation upon termination. Unused sick leave enters into the calculation of severance benefits for some employees upon termination. Compensated absences are accrued in the governmental fund financial statements only to the extent they have been used or otherwise matured prior to year-end. Unused vacation is accrued as it is earned in the government-wide financial statements.

O. Severance Benefits

The District provides lump sum severance benefits to eligible employees in accordance with provisions of certain collectively bargained contracts, calculated by converting a portion of an eligible employee's unused accumulated sick leave. Eligibility for these benefits is based on years of service and/or minimum age requirements. No individual can receive severance benefits that exceed one year's salary.

Severance pay based on convertible sick leave is recorded as a liability in the government-wide financial statements as it is earned and it becomes probable that it will vest at some point in the future. Severance pay is accrued in the governmental fund financial statements as the liability matures prior to year-end.

P. State-Wide Pension Plans

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) and additions to/deductions from the PERA's and the TRA's fiduciary net positions have been determined on the same basis as they are reported by the PERA and the TRA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The TRA has a special funding situation created by direct aid contributions made by the state of Minnesota, City of Minneapolis, and Minneapolis School District. The direct aid is a result of the merger of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. A second direct aid source is from the state of Minnesota for the merger of the Duluth Teachers Retirement Fund Association in 2015.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Q. Other Post-Employment Benefits (OPEB) Plan

For purposes of measuring the net OPEB liability, deferred outflows/inflows of resources, and OPEB expense, information about the fiduciary net position of the District's OPEB Plan and additions to/deductions from the District's fiduciary net position have been determined on the same basis as they are reported by the District. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and certain investments that have a maturity at the time of purchase of one year or less, which are reported at amortized cost.

R. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, statements of financial position or balance sheets will sometimes report a separate section for deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) or inflow of financial resource (revenue) until then.

The District reports deferred outflows and inflows of resources related to pensions and OPEB in the government-wide Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual experience, changes of assumptions, changes in proportion, differences between projected and actual earnings on pension and OPEB Plan investments, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

The District reports deferred inflows of resources related to lease receivables, which requires lessors to recognize deferred inflows of resources to correspond to lease receivables in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. These amounts are deferred and amortized in a systematic and rationale manner over the term of the lease.

The District reports deferred outflows and inflows of resources related to deferred charges or gains on debt refundings in the government-wide statement of net position. Deferred charges or gains on refundings results from the difference in the carrying value of refunded debt and its reacquisition price. These amounts are deferred and amortized over the shorter of the remaining life of the refunded debt or the refunding debt.

Property taxes levied for subsequent years, which represent property taxes received or reported as a receivable before the period for which the taxes are levied, and is reported as a deferred inflow of resources in both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Property taxes levied for subsequent years are deferred and recognized as an inflow of resources in the government-wide financial statements in the year for which they are levied and in the governmental fund financial statements during the year for which they are levied, if available.

Unavailable revenue from property taxes arises under a modified accrual basis of accounting and is reported only in the governmental funds Balance Sheet. Delinquent property taxes not collected within 60 days of year-end are deferred and recognized as an inflow of resources in the governmental funds in the period the amounts become available.

S. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the amounts reported in the financial statements during the reporting period. Actual results could differ from those estimates.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

T. Risk Management

1. **General Insurance** – The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers’ compensation for which it carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District’s insurance coverage in the current fiscal year.

2. **Self-Insurance** – The District has established internal service funds to account for and finance its uninsured risk of loss for its employee medical and dental insurance plans. Under these plans, the internal service funds provide coverage to participating employees and their dependents for various healthcare and dental costs as described in the plans. The District makes premium payments to the internal service funds on behalf of program participants based on provisional rates determined by insurance company estimates of monthly claims paid for each coverage class, plus the stop-loss health and dental insurance premium costs and administrative service charges.

District claim liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred, but not reported. Because actual claim liabilities depend on complex factors, such as inflation, changes in legal doctrines, and damage awards, the process used in computing a claim liability does not necessarily result in an exact amount. Claim liabilities are evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors.

Changes in the balance for health insurance claim liabilities for the last two years were as follows:

Fiscal Year Ended June 30,	Claims Payable Beginning of Year	Current Year Claims and Changes in Estimates	Claim Payments	Claims Payable End of Year
2022	\$ 522,479	\$ 9,254,970	\$ 9,068,500	\$ 708,949
2023	\$ 708,949	\$ 7,388,780	\$ 7,610,190	\$ 487,539

Changes in the balance for dental insurance claim liabilities for the last two years were as follows:

Fiscal Year Ended June 30,	Claims Payable Beginning of Year	Current Year Claims and Changes in Estimates	Claim Payments	Claims Payable End of Year
2022	\$ 12,125	\$ 543,124	\$ 542,124	\$ 13,125
2023	\$ 13,125	\$ 507,523	\$ 507,560	\$ 13,088

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

U. Net Position

In the government-wide, proprietary fund, and fiduciary fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation/amortization, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted** – Consists of net position restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- **Unrestricted** – All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

V. Fund Balance Classifications

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** – Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the School Board. Those committed amounts cannot be used for any other purpose unless the School Board removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to School Board resolution, the District’s superintendent or director of finance is authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the District’s policy to first use restricted resources, then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the District’s policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

W. Prior Period Comparative Financial Information/Reclassification

The basic financial statements include certain prior year partial comparative information in total, but not at the level of detail required for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended June 30, 2022, from which the summarized information was derived. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with the current year's presentation.

NOTE 2 – DEPOSITS AND INVESTMENTS

A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

Deposits	\$ 6,949,587
Investments	35,873,008
Cash on hand	<u>1,370</u>
Total	<u>\$ 42,823,965</u>

Cash and investments are presented in the financial statements as follows:

Government-Wide Statement of Net Position	
Cash and temporary investments	\$ 35,052,026
Statement of Fiduciary Net Position	
Custodial Fund	45,959
Post-Employment Benefits Trust Fund	<u>7,725,980</u>
Total	<u>\$ 42,823,965</u>

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

B. Deposits

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the School Board, including checking accounts, savings accounts, and nonnegotiable certificates of deposit. The following is considered the most significant risk associated with deposits:

Custodial Credit Risk – In the case of deposits, this is the risk that in the event of a bank failure, the District’s deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated “A” or better; revenue obligations rated “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The District’s deposit policies do not further limit depository choices.

At year-end, the carrying amount of the District’s deposits was \$6,949,587, while the balance on the bank records was \$7,050,957. On June 30, 2023, all deposits were fully covered by federal deposit insurance, surety bonds, or by collateral held by the District’s agent in the District’s name.

C. Investments

The District has the following investments at year-end:

Investment Type	Credit Risk		Fair Value Measurements Using	Investment Risk – Maturity Duration in Years		
	Rating	Agency		Less Than 1	1 to 5	Total
State and local bonds	AA	S&P	Level 2	\$ –	\$ 475,275	\$ 475,275
State and local bonds	Aa	Moody’s	Level 2	\$ 844,279	\$ –	844,279
Negotiable certificates of deposit	Not Rated		Level 2	\$ 1,225,380	\$ –	1,225,380
U.S. agency securities	AA	S&P	Level 2	\$ –	\$ 272,149	272,149
U.S. treasuries	AA	S&P	Level 2	\$ 2,277,614	\$ 1,942,815	4,220,429
Investment pools/mutual funds						
MSDLAF Liquid Class	AAA	S&P	Amortized Cost	No Maturity Date		27,593
MSDLAF MAX Class	AAA	S&P	Amortized Cost	No Maturity Date		31,259
MNTrust Investment Shares Portfolio	AAA	S&P	Amortized Cost	No Maturity Date		19,456,418
Federated Institutional Tax-Free	AAA	S&P	Amortized Cost	No Maturity Date		910,917
MNTrust Full Flex	Not Rated		Amortized Cost	No Maturity Date		7,409,309
MNTrust Term Series	Not Rated		Amortized Cost	\$ 1,000,000	\$ –	1,000,000
Total investments						<u>\$ 35,873,008</u>

The District’s investments include external investment pools managed by Minnesota Trust (MNTrust) and the Minnesota School District Liquid Asset Fund (MSDLAF), which are regulated by Minnesota Statutes and not registered with the Securities and Exchange Commission. The District’s investments in these investment pools are measured at the net asset value per share provided by the pools, which are based on amortized cost methods that approximate fair value.

NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

There are no restrictions or limitations on withdrawals from the MNTrust Investment Shares Portfolio or MSDLAF Liquid Class investment pools. Investments in the MSDLAF MAX Class must be deposited for a minimum of 14 calendar days with the exception of direct investments of funds distributed by the state of Minnesota. Withdrawals prior to the 14-day restriction period may be subject to a penalty and there is a 24-hour hold on all requests for redemptions. MNTrust Full Flex investments can be withdrawn weekly with one day advance notice. MNTrust Term Series are intended to be held until maturity; a participant's withdrawal prior to maturity will require seven-days' notice of redemption and will likely carry a penalty, which could be substantial in that it would be intended to allow the Term Series to recoup any associated penalties, charges, losses, or other costs associated with the early redemption of the investments therein.

Investments are subject to various risks, the following of which are considered the most significant:

Custodial Credit Risk – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Although the District's investment policies do not directly address custodial credit risk, it typically limits its exposure by purchasing insured or registered investments, or by the control of who holds the securities.

Credit Risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District's investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better; general obligations of the Minnesota Housing Finance Agency rated "A" or better; bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers. For assets held in the Post-Employment Benefits Trust Fund, the investment options available to the District are expanded to include the investment types specified in Minnesota Statutes § 356A.06, Subd. 7. The District's investment policies do not further restrict investing in specific financial instruments.

Interest Rate Risk – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District's investment policies do not limit the maturities of investments; however, when purchasing investments, the District considers such things as interest rates and cash flow needs.

Concentration Risk – This is the risk associated with investing a significant portion of the District's investments (considered 5.0 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The District's investment policy limits the percentage of its total portfolio invested in certain instruments as follows: bankers' acceptances (25.0 percent), commercial paper (85.0 percent), repurchase agreements (25.0 percent), certificates of deposit (50.0 percent from commercial banks and 50.0 percent from savings and loan associations), and local government investment pools (75.0 percent).

NOTE 3 – LEASES RECEIVABLE

The District has entered into two agreements to lease space on district property for cell towers. The leases are reported using an incremental interest rate of 5.00 percent with final maturities in fiscal 2033. During the current year, the District received principal and interest payments on these leases of \$18,576.

NOTE 4 – CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2023 is as follows:

	Balance – Beginning of Year	Additions	Deletions	Transfers	Balance – End of Year
Capital assets, not depreciated/amortized					
Land	\$ 349,265	\$ –	\$ –	\$ –	\$ 349,265
Construction in progress	1,646,794	533,445	–	(1,646,794)	533,445
Total capital assets, not depreciated/amortized	<u>1,996,059</u>	<u>533,445</u>	<u>–</u>	<u>(1,646,794)</u>	<u>882,710</u>
Capital assets, depreciated/amortized					
Land improvements	6,607,884	–	–	–	6,607,884
Buildings	212,465,619	707,816	–	1,646,794	214,820,229
Buildings – leased	1,930,120	823,971	–	–	2,754,091
Equipment	10,569,657	1,113,610	(152,035)	–	11,531,232
Total capital assets, depreciated/amortized	<u>231,573,280</u>	<u>2,645,397</u>	<u>(152,035)</u>	<u>1,646,794</u>	<u>235,713,436</u>
Less accumulated depreciation/amortization for					
Land improvements	(5,313,210)	(224,048)	–	–	(5,537,258)
Buildings	(62,223,789)	(5,684,953)	–	–	(67,908,742)
Buildings – leased	(160,843)	(325,637)	–	–	(486,480)
Equipment	(7,618,400)	(681,798)	152,035	–	(8,148,163)
Total accumulated depreciation/amortization	<u>(75,316,242)</u>	<u>(6,916,436)</u>	<u>152,035</u>	<u>–</u>	<u>(82,080,643)</u>
Net capital assets, depreciated/amortized	<u>156,257,038</u>	<u>(4,271,039)</u>	<u>–</u>	<u>1,646,794</u>	<u>153,632,793</u>
Total capital assets, net	<u>\$ 158,253,097</u>	<u>\$ (3,737,594)</u>	<u>\$ –</u>	<u>\$ –</u>	<u>\$ 154,515,503</u>

Depreciation/amortization expense was charged to the following governmental functions:

Administration	\$ 393
District support services	353
Elementary and secondary regular instruction	178,275
Vocational education instruction	481
Special education instruction	8,046
Instructional support services	55,932
Pupil support services	175,068
Sites and buildings	6,465,740
Food service	<u>32,148</u>
Total depreciation/amortization expense	<u>\$ 6,916,436</u>

NOTE 5 – LONG-TERM LIABILITIES

A. General Obligation Bonds

The District currently has the following general obligation bonds outstanding:

Issue	Issue Date	Interest Rate	Face/Par Value	Final Maturity	Principal Outstanding
2016A Refunding Bonds	01/13/2016	2.00–5.00%	\$ 4,880,000	02/01/2025	\$ 1,735,000
2017A Taxable OPEB Refunding Bonds	02/09/2017	3.00%	\$ 14,290,000	02/01/2027	8,170,000
2017B Alternative Facilities Refunding Bond	02/09/2017	3.00%	\$ 6,130,000	02/01/2025	2,175,000
2018A School Building Bonds	03/01/2018	3.50–5.00%	\$ 84,615,000	02/01/2043	84,615,000
2018B Facilities Maintenance Bonds	03/01/2018	2.00–5.00%	\$ 31,545,000	02/01/2036	30,445,000
2021A Refunding Bonds	11/04/2021	5.00%	\$ 2,230,000	02/01/2025	1,515,000
2022A School Building Bonds	11/10/2022	5.00%	\$ 2,185,000	02/01/2028	2,185,000
Total general obligation bonds					<u>\$ 130,840,000</u>

These bonds were issued to finance the acquisition or construction of capital facilities, to finance OPEB, or to finance the retirement (refunding) of prior bond issues. Assets of the Debt Service Fund, together with future ad valorem tax levies, are dedicated for the retirement of these bonds. Future annual debt service levies authorized are equal to 105 percent of the principal and interest due each year. These levies are subject to reduction if fund balance amounts exceed limitations imposed by Minnesota law.

B. Financed Purchases Payable

The District has entered into a number of agreements to finance the purchase of various capital assets. If the values of the individual assets acquired through the agreements exceed the District’s capitalization threshold, the assets are reported in equipment at the amount financed noted below. The agreements are secured by the underlying assets. All agreements are being paid by the General Fund. Financed purchase agreements outstanding at year-end are as follows:

Financed Purchase Description	Issue Date	Interest Rate	Amount Financed	Final Maturity	Principal Outstanding
Solar panels – STEM School	08/01/2013	4.00%	\$ 30,900	08/01/2023	\$ 748
Buses	07/12/2016	2.29%	\$ 326,896	07/12/2023	49,929
Buses	11/01/2017	1.65%	\$ 503,592	07/01/2024	149,020
Buses	07/15/2018	3.75%	\$ 305,149	07/15/2025	140,453
Total financed purchases payable					<u>\$ 340,150</u>

C. Lease Liabilities

The District is renting space through two lease financing agreements. The total amount of the underlying lease assets are included by major asset class and the related amortization is presented in Note 4 to the basic financial statements. Any additional payments for common area maintenance costs are not included in the lease liability below. The leases will be repaid by the General Fund. At year-end, the District has the following lease liabilities outstanding:

Lease Descriptions	Interest Rate	Lease Date	Final Maturity	Principal Outstanding
Intermediate District No. 287 space lease	5.30%	03/08/2007	10/01/2032	\$ 1,650,854
Hope Presbyterian Church space lease	5.00%	07/01/2022	06/05/2027	681,596
Total lease liabilities				<u>\$ 2,332,450</u>

NOTE 5 – LONG-TERM LIABILITIES (CONTINUED)

D. Minimum Debt Payments

Future principal and interest payments for general obligation bonds, financed purchases payable, and lease liabilities are as follows:

Year Ending June 30,	General Obligation Bonds		Financed Purchases Payable		Lease Liabilities	
	Principal	Interest	Principal	Interest	Principal	Interest
2024	\$ 5,045,000	\$ 4,921,569	\$ 169,683	\$ 8,873	\$ 288,466	\$ 117,217
2025	4,975,000	4,727,538	121,916	4,815	308,299	101,928
2026	5,215,000	4,563,737	48,551	1,821	329,285	85,599
2027	5,550,000	4,340,687	–	–	351,488	68,169
2028	5,725,000	4,116,687	–	–	169,727	54,236
2029–2033	30,175,000	16,982,713	–	–	885,185	122,645
2034–2038	34,620,000	11,166,550	–	–	–	–
2039–2043	39,535,000	4,365,775	–	–	–	–
	<u>\$ 130,840,000</u>	<u>\$ 55,185,256</u>	<u>\$ 340,150</u>	<u>\$ 15,509</u>	<u>\$ 2,332,450</u>	<u>\$ 549,794</u>

E. Other Long-Term Liabilities

The District offers various benefits to its employees, including severance benefits, compensated absences, pensions, and OPEB, the details which are discussed elsewhere in these notes. Such benefits are paid from the General Fund and the Food Service and Community Service Special Revenue Funds. The District has also established a Post-Employment Benefits Trust Fund to finance OPEB obligations.

District employees participate in three defined benefit pension plans, including two state-wide, cost-sharing, multiple-employer plans administered by the PERA and the TRA, and a single-employer plan administered by the District. The following is a summary of the pension liabilities, deferred outflows and inflows of resources, and pension expense reported for these plans in the current year:

Pension Plans	Net/Total Pension Liabilities	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense
State-wide, multiple-employer – PERA	\$ 11,262,287	\$ 4,170,875	\$ 323,480	\$ 1,642,870
State-wide, multiple-employer – TRA	39,853,183	11,917,223	9,662,831	(9,182,697)
Single employer – District	1,425,269	28,806	619,675	93,977
Total	<u>\$ 52,540,739</u>	<u>\$ 16,116,904</u>	<u>\$ 10,605,986</u>	<u>\$ (7,445,850)</u>

F. Changes in Long-Term Liabilities

	June 30, 2022	Additions	Retirements	June 30, 2023	Due Within One Year
General obligation bonds	\$ 132,980,000	\$ 2,185,000	\$ (4,325,000)	\$ 130,840,000	\$ 5,045,000
Premiums	3,603,949	123,396	(399,524)	3,327,821	–
Financed purchases payable	511,738	–	(171,588)	340,150	169,683
Lease liabilities	1,781,177	823,971	(272,698)	2,332,450	288,466
Net/total pension liabilities	28,219,507	27,803,269	(3,482,037)	52,540,739	105,182
Net OPEB liabilities	6,635,687	1,048,789	(884,808)	6,799,668	–
Compensated absences	281,157	120,639	(281,157)	120,639	120,639
Severance benefits	2,281,426	–	(282,515)	1,998,911	244,169
	<u>\$ 176,294,641</u>	<u>\$ 32,105,064</u>	<u>\$ (10,099,327)</u>	<u>\$ 198,300,378</u>	<u>\$ 5,973,139</u>

NOTE 6 – FUND BALANCES

The following is a breakdown of equity components of governmental funds defined earlier in this report. Any such restrictions, which have an accumulated deficit balance at June 30, are included in unassigned fund balance in the District’s financial statements in accordance with accounting principles generally accepted in the United States of America. However, a description of these deficit balance restrictions is included herein since the District has specific authority to use future resources for such deficits.

A. Classifications

At June 30, 2023, a summary of the District’s governmental fund balance classifications are as follows:

	General Fund	Capital Projects – Building Construction Fund	Debt Service Fund	Nonmajor Funds	Total
Nonspendable					
Inventory	\$ 34,951	\$ –	\$ –	\$ 30,011	\$ 64,962
Prepaid items	42,829	–	–	–	42,829
Total nonspendable	<u>77,780</u>	<u>–</u>	<u>–</u>	<u>30,011</u>	<u>107,791</u>
Restricted					
Student activities	93,413	–	–	–	93,413
Scholarships	440,395	–	–	–	440,395
Capital projects levy	1,018,179	–	–	–	1,018,179
Operating capital	390,520	–	–	–	390,520
Area learning center	669,992	–	–	–	669,992
Basic skills extended time	390,981	–	–	–	390,981
Long-term facilities maintenance	631,140	–	–	–	631,140
Food service	–	–	–	692,442	692,442
Early childhood family education	–	–	–	20,924	20,924
School readiness	–	–	–	301,355	301,355
Community service	–	–	–	101,752	101,752
Capital projects	–	3,227,953	–	–	3,227,953
Debt service	–	–	2,039,132	–	2,039,132
Total restricted	<u>3,634,620</u>	<u>3,227,953</u>	<u>2,039,132</u>	<u>1,116,473</u>	<u>10,018,178</u>
Assigned					
Third party special education	171,481	–	–	–	171,481
Synthetic turf	62,766	–	–	–	62,766
School specific carryover	388,020	–	–	–	388,020
Program initiative	905,027	–	–	–	905,027
Enrollment	600,000	–	–	–	600,000
Future retirement	638,422	–	–	–	638,422
COVID-19	2,602,525	–	–	–	2,602,525
Food service donations	7,067	–	–	–	7,067
Total assigned	<u>5,375,308</u>	<u>–</u>	<u>–</u>	<u>–</u>	<u>5,375,308</u>
Unassigned					
Community education restricted account deficit	–	–	–	(131,111)	(131,111)
General Fund	8,441,929	–	–	–	8,441,929
Total unassigned	<u>8,441,929</u>	<u>–</u>	<u>–</u>	<u>(131,111)</u>	<u>8,310,818</u>
Total	<u>\$ 17,529,637</u>	<u>\$ 3,227,953</u>	<u>\$ 2,039,132</u>	<u>\$ 1,015,373</u>	<u>\$ 23,812,095</u>

B. Minimum Unassigned Fund Balance Policy

The School Board has a formal fund balance policy of maintaining 4–10 percent of operating expenditures in unassigned General Fund reserves, with actions outlined for certain benchmarks in that range, chosen for contingency and sustainability purposes.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

A. Plan Descriptions

The District participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA and the TRA. The PERA's and the TRA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. The PERA's and the TRA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code (IRC).

1. General Employees Retirement Fund (GERF)

The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

Certain full-time and part-time employees of the District other than teachers are covered by the GERF. GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

2. Teachers Retirement Association (TRA)

The TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. The TRA is a separate statutory entity, administered by a Board of Trustees. The Board of Trustees consists of four active members, one retired member, and three statutory officials.

Educators employed in Minnesota's public elementary and secondary schools, charter schools, and certain other TRA-covered educational institutions maintained by the state are required to be TRA members (except those employed by St. Paul Public Schools or Minnesota State Colleges and Universities (MnSCU)). Educators first hired by MnSCU may elect either TRA coverage or coverage through the Defined Contribution Plan administered by Minnesota State.

B. Benefits Provided

The PERA and the TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

1. GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent for each of the first 10 years of service and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Benefit increases are provided to benefit recipients each January. The post-retirement increase is equal to 50.0 percent of the cost of living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. For recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. For members retiring on January 1, 2024 or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

2. TRA Benefits

The TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statutes and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for the TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

Tier I Benefits

Step-Rate Formula	Percentage per Year
Basic Plan	
First 10 years of service	2.2 %
All years after	2.7 %
Coordinated Plan	
First 10 years if service years are up to July 1, 2006	1.2 %
First 10 years if service years are up to July 1, 2006 or after	1.4 %
All other years of service if service years are up to July 1, 2006	1.7 %
All other years of service if service years are up to July 1, 2006 or after	1.9 %

With these provisions:

- (a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- (b) Three percent per year early retirement reduction factor for all years under normal retirement age.
- (c) Unreduced benefits for early retirement under a Rule of 90 (age plus allowable service equals 90 or more).

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated Plan members and 2.7 percent per year for Basic Plan members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statutes. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II benefit calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree—no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

The benefit provisions stated apply to active plan participants. Vested, terminated employees who are entitled to benefits, but not yet receiving them, are bound by the plan provisions in effect at the time they last terminated their public service.

C. Contributions

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

1. GERF Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Coordinated Plan members were required to contribute 6.5 percent of their annual covered salary in fiscal year 2023 and the District was required to contribute 7.5 percent for Coordinated Plan members. The District’s contributions to the GERF for the year ended June 30, 2023, were \$839,699. The District’s contributions were equal to the required contributions as set by state statutes.

2. TRA Contributions

Minnesota Statutes, Chapter 354 sets the rates for employer and employee contributions. Rates for each fiscal year were:

	Year Ended June 30,					
	2021		2022		2023	
	Employee	Employer	Employee	Employer	Employee	Employer
Basic Plan	11.00 %	12.13 %	11.00 %	12.34 %	11.00 %	12.55 %
Coordinated Plan	7.50 %	8.13 %	7.50 %	8.34 %	7.50 %	8.55 %

The District’s contributions to the TRA for the plan’s fiscal year ended June 30, 2023, were \$2,797,002. The District’s contributions were equal to the required contributions for each year as set by state statutes.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following is a reconciliation of employer contributions in the TRA’s Annual Comprehensive Financial Report Statement of Changes in Fiduciary Net Position to the employer contributions used in the Schedule of Employer and Nonemployer Pension Allocations:

	<i>in thousands</i>
Employer contributions reported in the TRA’s Annual Comprehensive Financial Report Statement of Changes in Fiduciary Net Position	\$ 482,679
Add employer contributions not related to future contribution efforts	(2,178)
Deduct the TRA’s contributions not included in allocation	<u>(572)</u>
Total employer contributions	479,929
Total nonemployer contributions	<u>35,590</u>
Total contributions reported in the Schedule of Employer and Nonemployer Allocations	<u>\$ 515,519</u>

Amounts reported in the allocation schedules may not precisely agree with financial statement amounts or actuarial valuations, due to the number of decimal places used in the allocations. The TRA has rounded percentage amounts to the nearest ten thousandths.

D. Pension Costs

1. GERF Pension Costs

At June 30, 2023, the District reported a liability of \$11,262,287 for its proportionate share of the General Employees Fund’s net pension liability. The District’s net pension liability reflected a reduction due to the state of Minnesota’s contribution of \$16 million. The state of Minnesota is considered a nonemployer contributing entity and the state’s contribution meets the definition of a special funding situation. The state of Minnesota’s proportionate share of the net pension liability associated with the District totaled \$330,021. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportionate share of the net pension liability was based on the District’s contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2021 through June 30, 2022, relative to the total employer contributions received from all of the PERA’s participating employers. The District’s proportionate share was 0.1422 percent at the end of the measurement period and 0.1313 percent for the beginning of the period.

District’s proportionate share of the net pension liability	\$ 11,262,287
State’s proportionate share of the net pension liability associated with the District	\$ 330,021

For the year ended June 30, 2023, the District recognized pension expense of \$1,593,557 for its proportionate share of the GERF’s pension expense. In addition, the District recognized an additional \$49,313 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota’s contribution of \$16 million to the GERF.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

At June 30, 2023, the District reported its proportionate share of the GERF’s deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 94,071	\$ 111,509
Changes in actuarial assumptions	2,359,386	44,099
Net collective difference between projected and actual investment earnings	509,258	–
Changes in proportion	368,461	167,872
District’s contributions to the GERF subsequent to the measurement date	<u>839,699</u>	<u>–</u>
Total	<u>\$ 4,170,875</u>	<u>\$ 323,480</u>

The \$839,699 reported as deferred outflows of resources related to pensions resulting from district contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Pension Expense Amount
2024	\$ 1,049,371
2025	\$ 1,072,398
2026	\$ (132,582)
2027	\$ 1,018,509

2. TRA Pension Costs

At June 30, 2023, the District reported a liability of \$39,853,183 for its proportionate share of the TRA’s net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportion of the net pension liability was based on the District’s contributions to the TRA in relation to total system contributions, including direct aid from the state of Minnesota, City of Minneapolis, and Minneapolis School District. The District’s proportionate share was 0.4977 percent at the end of the measurement period and 0.4853 percent for the beginning of the period.

The pension liability amount reflected a reduction due to direct aid provided to the TRA. The amount recognized by the District as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the District were as follows:

District’s proportionate share of the net pension liability	\$ 39,853,183
State’s proportionate share of the net pension liability associated with the District	\$ 2,955,417

For the year ended June 30, 2023, the District recognized negative pension expense of (\$9,589,076). It also recognized \$406,379 as an increase to pension expense for the support provided by direct aid.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

At June 30, 2023, the District had deferred resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 572,625	\$ 346,374
Changes in actuarial assumptions	6,225,342	8,240,555
Net collective difference between projected and actual investment earnings on pension plan investments	1,453,400	–
Changes in proportion	868,854	1,075,902
District’s contributions to the TRA subsequent to the measurement date	<u>2,797,002</u>	<u>–</u>
Total	<u>\$ 11,917,223</u>	<u>\$ 9,662,831</u>

A total of \$2,797,002 reported as deferred outflows of resources related to pensions resulting from district contributions to the TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Pension Expense Amount</u>
2024	\$ (7,409,822)
2025	\$ 1,181,227
2026	\$ 316,672
2027	\$ 5,250,769
2028	\$ 118,544

E. Long-Term Expected Return on Investment

The State Board of Investment, which manages the investments of the PERA and the TRA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	33.50 %	5.10 %
International equity	16.50	5.30 %
Private markets	25.00	5.90 %
Fixed income	<u>25.00</u>	0.75 %
Total	<u>100.00 %</u>	

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

F. Actuarial Methods and Assumptions

The total pension liability in the June 30, 2022 actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

Assumptions	GERF	TRA
Inflation	2.25%	2.50%
Wage growth rate		2.85% before July 1, 2028, and 3.25% thereafter
Projected salary increase	3.00%	2.85% to 8.85% before July 1, 2028, and 3.25% to 9.25% thereafter
Investment rate of return	6.50%	7.00%

1. GERF

The long-term rate of return on pension plan investments used in the determination of the total liability is 6.50 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 6.50 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the GERF Plan. Benefit increases after retirement are assumed to be 1.25 percent for the GERF Plan.

Salary growth assumptions in the GERF Plan range in annual increments from 10.25 percent after one year of service to 3.00 percent after 27 years of service.

Mortality rates for the GERF Plan are based on the Pub-2010 General Employee Mortality Table. The table is adjusted slightly to fit the PERA’s experience.

Actuarial assumptions for the GERF Plan are reviewed every four years. The most recent four-year experience study for the GERF Plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020 actuarial valuation.

2. TRA

Salary increases were based on a service-related table.

Mortality Assumptions Used in Valuation of Total Pension Liability	
Pre-retirement	RP-2014 White Collar Employee Table, male rates set back five years and female rates set back seven years. Generational projection uses the MP-2015 Scale.
Post-retirement	RP-2014 White Collar Annuitant Table, male and female rates set back three years, with further adjustments of the rates. Generational projection uses the MP-2015 Scale.
Post-disability	RP-2014 Disabled Retiree Mortality Table, without adjustment.

Cost of living benefit increases after retirement for retirees are assumed to be 1.00 percent for January 2019 through January 2023, then increasing by 0.10 percent each year, up to 1.50 percent annually.

Actuarial assumptions for the TRA Plan were based on the results of actuarial experience studies. The most recent experience study in the TRA Plan was completed in 2019, with economic assumptions updated in 2019.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following changes in actuarial assumptions occurred in 2022:

1. GERF

CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

2. TRA

CHANGES IN ACTUARIAL ASSUMPTIONS

- None.

G. Discount Rate

1. GERF

The discount rate used to measure the total pension liability in 2022 was 6.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the GERF was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

2. TRA

The discount rate used to measure the total pension liability was 7.00 percent. There was no change in the discount rate since the prior measurement date. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the fiscal year 2022 contribution rate, contributions from school districts will be made at contractually required rates (actuarially determined), and contributions from the state will be made at current statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was not projected to be depleted and, as a result, the Municipal Bond Index Rate was not used in the determination of the Single Equivalent Interest Rate.

NOTE 7 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

H. Pension Liability Sensitivity

The following table presents the District’s proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed below and on the preceding page, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Current Discount Rate</u>	<u>1% Increase in Discount Rate</u>
GERF discount rate	5.50%	6.50%	7.50%
District’s proportionate share of the GERF net pension liability	\$ 17,789,372	\$ 11,262,287	\$ 5,909,070
TRA discount rate	6.00%	7.00%	8.00%
District’s proportionate share of the TRA net pension liability	\$ 62,826,373	\$ 39,853,183	\$ 21,022,330

I. Pension Plan Fiduciary Net Position

Detailed information about the plan’s fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at www.mnpera.org.

Detailed information about the plan’s fiduciary net position is available in a separately-issued TRA financial report. That report can be obtained at www.minnesotatra.org, by writing to the TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling 651-296-2409 or 800-657-3669.

NOTE 8 – DEFINED BENEFIT PENSION PLAN – DISTRICT

A. Plan Description

The District provides pension benefits to certain eligible employees through its Pension Benefits Plan, a single-employer defined benefit plan administered by the District. All pension benefits are based on contractual agreements with employee groups, with eligibility based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements. The plan does not issue a publicly available financial report. These benefits are as follows:

Teacher Pension Benefits – For eligible teachers (with at least 15 years of continuous service and at least 55 years of age), the District pays a lump sum pension benefit that ranges from \$7,500 to \$10,000, based on years of service at retirement. Eligible teachers can earn an additional lump sum benefit of \$5,000 if they have unused sick leave of more than 150 days at retirement.

Other Pension Benefits – The District offers pension benefits to several other employee groups. Eligible employees (with at least 15 years of continuous service and at least 55 years of age) can earn a lump sum pension benefit that differs by bargaining unit, ranging from \$3,500 up to 50 percent of their annual salary.

NOTE 8 – DEFINED BENEFIT PENSION PLAN – DISTRICT (CONTINUED)

B. Contributions and Funding Policy

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District’s pay-as-you-go contributions for the benefits described above were \$116,750 during the current year. The District has not established a trust fund to finance these pension benefits.

C. Membership

Membership in the plan consisted of 627 active plan members as of the latest actuarial valuation.

D. Actuarial Methods and Assumptions

The total pension liability was determined by an actuarial valuation date of July 1, 2021 and a measurement date as of June 30, 2023, using the entry-age method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	3.90%
20-year municipal bond yield	3.90%
Inflation rate	2.50%
Salary increases	Service graded table

Mortality rates were based on the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables with MP-2020 Generational Improvement Scale. The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

The following changes in actuarial assumptions occurred in 2023:

- The discount rate was changed from 3.80 percent to 3.90 percent.

E. Discount Rate

The discount rate used to measure the pension liability was 3.90 percent. Since the plan is not funded, the discount rate is equal to the 20-year municipal bond rate, which was set by considering published rate information for 20-year high quality, tax-exempt, general obligation municipal bonds as of the measurement date. The discount rate was changed from 3.80 percent to 3.90 percent since the previous valuation.

NOTE 8 – DEFINED BENEFIT PENSION PLAN – DISTRICT (CONTINUED)

F. Changes in the Total Pension Liability

	<u>Total Pension Liability</u>
Beginning balance – July 1, 2022	\$ 1,374,229
Changes for the year	
Service cost	120,329
Interest	54,596
Assumption changes	(7,135)
Benefit payments – employer-financed	<u>(116,750)</u>
Total net changes	<u>51,040</u>
Ending balance – June 30, 2023	<u><u>\$ 1,425,269</u></u>

G. Total Pension Liability Sensitivity to Discount Rate Changes

The following presents the total pension liability of the District, as well as what the District’s total pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Current Discount Rate</u>	<u>1% Increase in Discount Rate</u>
Pension discount rate	2.90%	3.90%	4.90%
Total pension liability	\$ 1,514,838	\$ 1,425,269	\$ 1,337,858

H. Pension Expense and Related Deferred Outflows and Deferred Inflows of Resources

For the current year ended, the District recognized pension expense of \$93,977, and at year-end reported the following deferred outflows and inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 301	\$ 478,236
Changes in actuarial assumptions	<u>28,505</u>	<u>141,439</u>
Total	<u><u>\$ 28,806</u></u>	<u><u>\$ 619,675</u></u>

These amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Pension Expense Amount</u>
2024	\$ (80,948)
2025	\$ (80,948)
2026	\$ (80,948)
2027	\$ (80,948)
2028	\$ (80,948)
Thereafter	\$ (186,129)

NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

A. Plan Description

The District provides post-employment insurance benefits to certain eligible employees through its OPEB Plan, a single-employer defined benefit plan administered by the District. Management of the plan is vested with the School Board of the District. All post-employment benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements.

The District administers a defined benefit Post-Employment Benefits Trust Fund. The assets of the plan are reported in the District’s financial report in the Post-Employment Benefits Trust Fund, established by the District to finance these obligations. The plan assets may be used only for the payment of benefits of the plan, in accordance with the terms of the plan. The plan does not issue a publicly available financial report.

B. Benefits Provided

All retirees of the District have the option under state law to continue their medical insurance coverage through the District from the time of retirement until the employee reaches the age of eligibility for Medicare. For members of certain employee groups hired before January 1, 2011, the District pays the eligible retiree’s premiums for medical (single or family coverage premium at active employee rates), dental (single or family coverage premium at active employee rates), and/or life insurance (coverage to 2–3 times their basic annual salary to a maximum of \$300,000), for some period after retirement. The length of the benefits to be paid by the District differ by bargaining unit, with some contracts specifying a number of months of coverage based on years of service (ranging from 48–120 months coverage for 15–30 years of continuous service), and some covering premium costs from the time of retirement until the employee reaches the age of eligibility for Medicare.

The District is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees, whether the premiums are paid by the District or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an “implicit rate subsidy.” This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the District’s younger and statistically healthier active employees.

C. Contributions

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the District. The District’s pay-as-you-go contributions for the benefits described above were \$423,793 during the current year.

D. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	68
Active plan members	<u>640</u>
Total plan members	<u><u>708</u></u>

NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

E. Net OPEB Liability of the District

The District's net OPEB liability was measured as of June 30, 2023, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2021. The components of the net OPEB liability of the District at year-end were as follows:

Total OPEB liability	\$ 14,089,076
Plan fiduciary net position	<u>(7,289,408)</u>
District's net OPEB liability	<u>\$ 6,799,668</u>
Plan fiduciary net position as a percentage of the total OPEB liability	<u>51.7%</u>

F. Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial study with a valuation date as of July 1, 2021 and measurement date as of June 30, 2023, using the entry-age method, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	4.10%
Expected long-term investment return	5.00% (net of investment expenses)
20-year municipal bond yield	3.90%
Inflation rate	2.50%
Salary increases	Service graded table
Medical trend rate	6.25% grading to 5.00% over 5 years, then 4.00% over the next 48 years
Dental trend rate	4.00%

Mortality rates were based on the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables with MP-2020 Generational Improvement Scale. The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota school district employees. The state pension plans base their assumptions on periodic experience studies.

The following changes in actuarial assumptions occurred in 2023:

- The expected long-term investment rate was changed from 4.00 percent to 5.00 percent.
- The discount rate was changed from 3.80 percent to 4.10 percent.

NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

The District’s policy in regard to the allocation of invested assets is established and may be amended by the School Board by a majority vote of its members. It is the policy of the School Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes allowable under state statutes.

The long-term expected rate of return on OPEB Plan investments was set based on the plan’s target investment allocation described below, along with long-term return expectations by asset class. When there is sufficient historical evidence of market outperformance, historical average returns may be considered.

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Cash	5.00 %	4.00 %
Fixed income	95.00	5.00 %
Total	100.00 %	4.00 %

G. Rate of Return

For the current year ended, the annual money-weighted rate of return on investments, net of investment expense, was 2.50 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

H. Discount Rate

The discount rate used to measure the total OPEB liability was 4.10 percent. The projection of cash flows used to determine the discount rate was determined by projecting forward the fiduciary net position (assets) as of the valuation date, increasing by the investment return assumption, and reducing by benefit payments in each period until assets are exhausted. Expected benefit payments by year were discounted using the expected asset return assumptions for the years in which the assets were sufficient to pay all benefit payments. Any remaining benefit payments after the Trust Fund is exhausted are discounted at the 20-year municipal bond rate. The equivalent single rate is the discount rate. The contribution and benefit payment history, as well as the funding policy, have also been taken into account. The discount rate was changed from 3.80 percent to 4.10 percent since the previous valuation.

I. Changes in the Net OPEB Liability

	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Beginning balance – July 1, 2022	\$ 14,218,646	\$ 7,582,959	\$ 6,635,687
Changes for the year			
Service cost	506,332	–	506,332
Interest	542,457	–	542,457
Assumption changes	(270,295)	–	(270,295)
Contributions – paid through governmental funds	–	423,793	(423,793)
Projected investment income	–	379,148	(379,148)
Difference between expected and actual experience	–	(188,428)	188,428
Benefit payments – paid through trust	(484,271)	(484,271)	–
Benefit payments – paid through governmental funds	(423,793)	(423,793)	–
Total net changes	(129,570)	(293,551)	163,981
Ending balance – June 30, 2023	\$ 14,089,076	\$ 7,289,408	\$ 6,799,668

NOTE 9 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

J. Net OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes

The following presents the net OPEB liability of the District, as well as what the District’s net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Current Discount Rate</u>	<u>1% Increase in Discount Rate</u>
Discount rate	3.10%	4.10%	5.10%
Net OPEB liability	\$ 7,817,372	\$ 6,799,668	\$ 5,867,681

The following presents the net OPEB liability of the District, as well as what the District’s net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	<u>1% Decrease in Healthcare Cost Trend Rate</u>	<u>Healthcare Cost Trend Rate</u>	<u>1% Increase in Healthcare Cost Trend Rate</u>
Medical trend rate	5.25% decreasing to 4.00% then 3.00%	6.25% decreasing to 5.00% then 4.00%	7.25% decreasing to 6.00% then 5.00%
Dental trend rate	3.00%	4.00%	5.00%
Net OPEB liability	\$ 5,310,527	\$ 6,799,668	\$ 8,537,923

K. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources

For the current year ended, the District recognized negative OPEB expense of \$912,042. As of year-end, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ –	\$ 1,093,880
Changes in actuarial assumptions	345,541	1,794,988
Difference between projected and actual investment earnings	460,544	–
Total	<u>\$ 806,085</u>	<u>\$ 2,888,868</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending June 30,</u>	<u>OPEB Expense Amount</u>
2024	\$ (529,716)
2025	\$ (613,060)
2026	\$ (359,653)
2027	\$ (535,309)
2028	\$ (45,045)

NOTE 10 – FLEXIBLE BENEFIT PLAN

The District has established the Richfield Employees' Flex-Benefits Plan (the Plan). The Plan is a flexible benefit plan classified as a "cafeteria plan" under § 125 of the IRC. Eligible employees can elect to participate by contributing pretax dollars withheld from payroll checks to the Plan for health insurance, healthcare, and dependent care benefits. Payments are made from the Plan to participating employees upon submitting a request for reimbursement of eligible expenses actually incurred by the participant.

Before the beginning of the Plan year, which is from July 1 to June 30, each participant designates a total amount of pretax dollars to be contributed to the Plan during the year. At June 30, the District is contingently liable for claims against the total amount of participants' annual medical expense contributions to the Plan, whether or not such contributions have been made.

The employee portion of insurance premiums (health, dental, and disability) are withheld and paid by the District directly to the designated insurance companies. The dependent care and medical expense reimbursement portions of the Plan are administered by an independent contract administrator. All plan activity is accounted for in the General Fund and special revenue funds. All property of the Plan and income attributable to that property is solely the property of the District, subject to the claims of the District's general creditors. Participants' rights under the Plan are equal to those of general creditors of the District in an amount equal to the eligible healthcare and dependent care expenses incurred by the participants. The District believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

NOTE 11 – COMMITMENTS AND CONTINGENCIES

A. Legal Claims

The District has the usual and customary types of miscellaneous legal claims pending at year-end, mostly of a minor nature and usually covered by insurance carried for that purpose. Although the outcomes of these lawsuits are not presently determinable, the District believes that the resolution of these matters will not have a material adverse effect on its financial position.

B. Federal and State Receivables

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

C. Contract Commitments

The District is committed to a number of contracts awarded for various construction and maintenance projects. The District's commitment for uncomplete work on these contracts at year-end was approximately \$775,786.

REQUIRED SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 280

Public Employees Retirement Association Pension Benefits Plan
 Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability
 Year Ended June 30, 2023

District Fiscal Year-End Date	PERA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.1533%	\$ 7,201,266	\$ -	\$ 7,201,266	\$ 8,045,286	89.51%	78.70%
06/30/2016	06/30/2015	0.1454%	\$ 7,535,384	\$ -	\$ 7,535,384	\$ 8,532,242	88.32%	78.20%
06/30/2017	06/30/2016	0.1337%	\$ 10,855,777	\$ 141,837	\$ 10,997,614	\$ 8,274,425	131.20%	68.90%
06/30/2018	06/30/2017	0.1289%	\$ 8,228,891	\$ 103,489	\$ 8,332,380	\$ 8,303,816	99.10%	75.90%
06/30/2019	06/30/2018	0.1330%	\$ 7,378,295	\$ 241,911	\$ 7,620,206	\$ 8,932,562	82.60%	79.50%
06/30/2020	06/30/2019	0.1355%	\$ 7,491,491	\$ 232,823	\$ 7,724,314	\$ 9,521,362	78.68%	80.20%
06/30/2021	06/30/2020	0.1369%	\$ 8,207,781	\$ 253,060	\$ 8,460,841	\$ 9,731,816	84.34%	79.10%
06/30/2022	06/30/2021	0.1313%	\$ 5,607,099	\$ 171,217	\$ 5,778,316	\$ 9,404,488	59.62%	87.00%
06/30/2023	06/30/2022	0.1422%	\$ 11,262,287	\$ 330,021	\$ 11,592,308	\$ 10,646,647	105.78%	76.70%

Public Employees Retirement Association Pension Benefits Plan
 Schedule of District Contributions
 Year Ended June 30, 2023

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 630,341	\$ 630,341	\$ -	\$ 8,532,242	7.39%
06/30/2016	\$ 620,582	\$ 620,582	\$ -	\$ 8,274,425	7.50%
06/30/2017	\$ 622,899	\$ 622,899	\$ -	\$ 8,303,816	7.50%
06/30/2018	\$ 670,214	\$ 670,214	\$ -	\$ 8,932,562	7.50%
06/30/2019	\$ 715,561	\$ 715,561	\$ -	\$ 9,521,362	7.52%
06/30/2020	\$ 729,901	\$ 729,901	\$ -	\$ 9,731,816	7.50%
06/30/2021	\$ 705,335	\$ 705,335	\$ -	\$ 9,404,488	7.50%
06/30/2022	\$ 798,601	\$ 798,601	\$ -	\$ 10,646,647	7.50%
06/30/2023	\$ 839,699	\$ 839,699	\$ -	\$ 11,201,790	7.50%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 280

Teachers Retirement Association Pension Benefits Plan
 Schedule of District's and Nonemployer Proportionate Share of Net Pension Liability
 Year Ended June 30, 2023

District Fiscal Year-End Date	TRA Fiscal Year-End Date (Measurement Date)	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Proportionate Share of the State of Minnesota's Proportionate Share of the Net Pension Liability	Proportionate Share of the Net Pension Liability and the District's Share of the State of Minnesota's Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
06/30/2015	06/30/2014	0.5182%	\$ 23,878,283	\$ 1,679,943	\$ 25,558,226	\$ 23,658,854	100.93%	81.50%
06/30/2016	06/30/2015	0.4984%	\$ 30,830,969	\$ 3,781,486	\$ 34,612,455	\$ 25,326,686	121.73%	76.80%
06/30/2017	06/30/2016	0.5217%	\$ 124,437,898	\$ 12,491,078	\$ 136,928,976	\$ 27,134,182	458.60%	44.88%
06/30/2018	06/30/2017	0.4982%	\$ 99,449,757	\$ 9,614,203	\$ 109,063,960	\$ 26,824,890	370.74%	51.57%
06/30/2019	06/30/2018	0.4863%	\$ 30,544,192	\$ 2,869,778	\$ 33,413,970	\$ 26,855,892	113.73%	78.07%
06/30/2020	06/30/2019	0.5062%	\$ 32,265,294	\$ 2,855,396	\$ 35,120,690	\$ 28,743,799	112.25%	78.21%
06/30/2021	06/30/2020	0.4861%	\$ 35,913,719	\$ 3,009,465	\$ 38,923,184	\$ 28,250,668	127.13%	75.48%
06/30/2022	06/30/2021	0.4853%	\$ 21,238,179	\$ 1,791,101	\$ 23,029,280	\$ 29,038,274	73.14%	86.63%
06/30/2023	06/30/2022	0.4977%	\$ 39,853,183	\$ 2,955,417	\$ 42,808,600	\$ 30,759,818	129.56%	76.17%

Teachers Retirement Association Pension Benefits Plan
 Schedule of District Contributions
 Year Ended June 30, 2023

District Fiscal Year-End Date	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
06/30/2015	\$ 1,899,501	\$ 1,899,501	\$ -	\$ 25,326,686	7.50%
06/30/2016	\$ 2,035,062	\$ 2,035,062	\$ -	\$ 27,134,182	7.50%
06/30/2017	\$ 2,010,864	\$ 2,010,864	\$ -	\$ 26,824,890	7.50%
06/30/2018	\$ 2,014,735	\$ 2,014,735	\$ -	\$ 26,855,892	7.50%
06/30/2019	\$ 2,222,026	\$ 2,222,026	\$ -	\$ 28,743,799	7.73%
06/30/2020	\$ 2,236,945	\$ 2,236,945	\$ -	\$ 28,250,668	7.92%
06/30/2021	\$ 2,360,678	\$ 2,360,678	\$ -	\$ 29,038,274	8.13%
06/30/2022	\$ 2,565,499	\$ 2,565,499	\$ -	\$ 30,759,818	8.34%
06/30/2023	\$ 2,797,002	\$ 2,797,002	\$ -	\$ 32,723,523	8.55%

Note: The District implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2014 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 280

Pension Benefits Plan
 Schedule of Changes in the District's Total
 Pension Liability and Related Ratios
 Year Ended June 30, 2023

	District Fiscal Year Ended June 30,						
	2017	2018	2019	2020	2021	2022	2023
Total pension liability							
Service cost	\$ 132,145	\$ 88,783	\$ 95,865	\$ 117,330	\$ 125,988	\$ 118,452	\$ 120,329
Interest	72,669	71,782	50,886	49,064	34,314	31,088	54,596
Assumption changes	-	(2,494)	23,297	(26,634)	19,489	(142,591)	(7,135)
Plan changes	-	36,550	-	-	-	87,772	-
Difference between expected and actual experience	-	(669,205)	-	(185,271)	-	369	-
Benefit payments	(142,256)	(233,568)	(59,134)	(152,476)	(79,000)	(164,690)	(116,750)
Net change in total pension liability	62,558	(708,152)	110,914	(197,987)	100,791	(69,600)	51,040
Total pension liability							
Beginning of year	2,075,705	2,138,263	1,430,111	1,541,025	1,343,038	1,443,829	1,374,229
End of year	<u>\$ 2,138,263</u>	<u>\$ 1,430,111</u>	<u>\$ 1,541,025</u>	<u>\$ 1,343,038</u>	<u>\$ 1,443,829</u>	<u>\$ 1,374,229</u>	<u>\$ 1,425,269</u>
Covered-employee payroll	<u>\$32,571,794</u>	<u>\$30,214,468</u>	<u>\$31,120,902</u>	<u>\$36,284,075</u>	<u>\$37,372,597</u>	<u>\$38,215,396</u>	<u>\$39,361,858</u>
Total pension liability as a percentage of covered-employee payroll	<u>6.56%</u>	<u>4.73%</u>	<u>4.95%</u>	<u>3.70%</u>	<u>3.86%</u>	<u>3.60%</u>	<u>3.62%</u>

Note 1: The District has not established a trust fund to finance its single-employer-related benefits.

Note 2: The District implemented GASB Statement No. 73 for the year ended June 30, 2017. The schedules within the RSI section require a 10-year presentation. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 280

Other Post-Employment Benefits Plan
 Schedule of Changes in the District's Net
 OPEB Liability and Related Ratios
 Year Ended June 30, 2023

	District Fiscal Year Ended June 30,						
	2017	2018	2019	2020	2021	2022	2023
Total OPEB liability							
Service cost	\$ 1,037,067	\$ 715,483	\$ 778,052	\$ 740,487	\$ 815,590	\$ 515,459	\$ 506,332
Interest	790,623	803,777	603,253	553,907	434,307	369,297	542,457
Assumption changes	—	(502,988)	467,508	(1,180,205)	535,250	(1,764,514)	(270,295)
Plan changes	—	—	—	—	—	29,470	—
Difference between expected and actual experience	—	(5,845,737)	—	(475,304)	—	(1,403,174)	—
Benefit payments	(788,391)	(1,406,567)	(1,593,821)	(1,529,876)	(1,351,466)	(1,189,821)	(908,064)
Net change in total OPEB liability	1,039,299	(6,236,032)	254,992	(1,890,991)	433,681	(3,443,283)	(129,570)
Total OPEB liability							
Beginning of year	24,060,980	25,100,279	18,864,247	19,119,239	17,228,248	17,661,929	14,218,646
End of year	25,100,279	18,864,247	19,119,239	17,228,248	17,661,929	14,218,646	14,089,076
Plan fiduciary net position							
Contributions	475,081	489,232	1,094,928	713,791	654,380	583,607	423,793
Investment earnings	128,792	115,612	203,285	247,052	100,761	(100,692)	190,720
Benefit payments	(788,391)	(1,406,567)	(1,593,821)	(1,529,876)	(1,351,466)	(1,189,821)	(908,064)
Net change in plan fiduciary net position	(184,518)	(801,723)	(295,608)	(569,033)	(596,325)	(706,906)	(293,551)
Plan fiduciary net position							
Beginning of year	10,737,072	10,552,554	9,750,831	9,455,223	8,886,190	8,289,865	7,582,959
End of year	10,552,554	9,750,831	9,455,223	8,886,190	8,289,865	7,582,959	7,289,408
Net OPEB liability	\$ 14,547,725	\$ 9,113,416	\$ 9,664,016	\$ 8,342,058	\$ 9,372,064	\$ 6,635,687	\$ 6,799,668
Plan fiduciary net position as a percentage of the total OPEB liability	42.04%	51.69%	49.45%	51.58%	46.94%	53.33%	51.74%
Covered-employee payroll	\$ 32,754,693	\$ 30,401,080	\$ 31,313,113	\$ 36,975,971	\$ 38,085,250	\$ 39,015,242	\$ 40,185,700
Net OPEB liability as a percentage of covered-employee payroll	44.41%	29.98%	30.86%	22.56%	24.61%	17.01%	16.92%

Note: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 280

Other Post-Employment Benefits Plan
Schedule of Investment Returns
Year Ended June 30, 2023

District Fiscal Year Ended June 30,	Annual Money-Weighted Rate of Return, Net of Investment Expense
2017	1.20 %
2018	1.10 %
2019	2.10 %
2020	2.60 %
2021	1.10 %
2022	(1.20) %
2023	2.50 %

Note: The District implemented GASB Statement Nos. 74 and 75 in fiscal 2017. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

INDEPENDENT SCHOOL DISTRICT NO. 280

Notes to Required Supplementary Information
June 30, 2023

PERA – GENERAL EMPLOYEES RETIREMENT FUND

2022 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

2020 CHANGES IN PLAN PROVISIONS

- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

INDEPENDENT SCHOOL DISTRICT NO. 280

Notes to Required Supplementary Information (continued)
June 30, 2023

PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

2019 CHANGES IN PLAN PROVISIONS

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2017 to MP-2018.

2018 CHANGES IN PLAN PROVISIONS

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year, with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio, to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age. Does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

INDEPENDENT SCHOOL DISTRICT NO. 280

Notes to Required Supplementary Information (continued)
June 30, 2023

PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

2017 CHANGES IN PLAN PROVISIONS

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035, and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

2015 CHANGES IN PLAN PROVISIONS

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Retirement Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

INDEPENDENT SCHOOL DISTRICT NO. 280

Notes to Required Supplementary Information (continued)
June 30, 2023

TEACHERS RETIREMENT ASSOCIATION (TRA)

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return assumption was changed from 7.50 percent to 7.00 percent.

2018 CHANGES IN PLAN PROVISIONS

- The cost of living adjustment (COLA) was reduced from 2.00 percent each January 1 to 1.00 percent, effective January 1, 2019. Beginning January 1, 2024, the COLA will increase 0.10 percent each year until reaching the ultimate rate of 1.50 percent on January 1, 2028.
- Beginning July 1, 2024, eligibility for the first COLA changes to normal retirement age (age 65 to 66, depending on date of birth). However, members who retire under Rule of 90 and members who are at least age 62 with 30 years of service credit, are exempt.
- The COLA trigger provision, which would have increased the COLA to 2.50 percent if the funded ratio was at least 90.00 percent for two consecutive years, was eliminated.
- Augmentation in the early retirement reduction factors is phased out over a five-year period beginning July 1, 2019 and ending June 30, 2024 (this reduces early retirement benefits). Members who retire and are at least age 62 with 30 years of service are exempt.
- Augmentation on deferred benefits will be reduced to zero percent beginning July 1, 2019. Interest payable on refunds to members was reduced from 4.00 percent to 3.00 percent, effective July 1, 2018. Interest due on payments and purchases from members, employers is reduced from 8.50 percent to 7.50 percent, effective July 1, 2018.
- The employer contribution rate is increased each July 1 over the next six years, (7.71 percent in 2018, 7.92 percent in 2019, 8.13 percent in 2020, 8.34 percent in 2021, 8.55 percent in 2022, and 8.75 percent in 2023). In addition, the employee contribution rate will increase from 7.50 percent to 7.75 percent on July 1, 2023. The state provides funding for the higher employer contribution rate through an adjustment in the school aid formula.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return assumption was changed from 8.50 percent to 7.50 percent.
- The single discount rate changed from 5.12 percent to 7.50 percent.

INDEPENDENT SCHOOL DISTRICT NO. 280

Notes to Required Supplementary Information (continued)
June 30, 2023

TEACHERS RETIREMENT ASSOCIATION (TRA) (CONTINUED)

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The COLA was assumed to increase from 2.00 percent annually to 2.50 percent annually on July 1, 2045.
- The COLA was not assumed to increase to 2.50 percent, but remain at 2.00 percent for all future years.
- Adjustments were made to the CSA loads. The active load was reduced from 1.40 percent to zero percent, the vested inactive load increased from 4.00 percent to 7.00 percent, and the nonvested inactive load increased from 4.00 percent to 9.00 percent.
- The investment return assumption was changed from 8.00 percent to 7.50 percent.
- The price inflation assumption was lowered from 2.75 percent to 2.50 percent.
- The payroll growth assumption was lowered from 3.50 percent to 3.00 percent.
- The general wage growth assumption was lowered from 3.50 percent to 2.85 percent for 10 years, followed by 3.25 percent thereafter.
- The salary increase assumption was adjusted to reflect the changes in the general wage growth assumption.
- The single discount rate changed from 4.66 percent to 5.12 percent.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The single discount rate was changed from 8.00 percent to 4.66 percent.

2015 CHANGES IN PLAN PROVISIONS

- The Duluth Teachers Retirement Fund Association was merged into the TRA on June 30, 2015.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS

- The annual COLA for the June 30, 2015 valuation assumed 2.00 percent. The prior year valuation used 2.00 percent, with an increase to 2.50 percent commencing in 2034.
- The discount rate used to measure the total pension liability was 8.00 percent. This is a decrease from the discount rate at the prior measurement date of 8.25 percent.

INDEPENDENT SCHOOL DISTRICT NO. 280

Notes to Required Supplementary Information (continued)
June 30, 2023

PENSION BENEFITS PLAN

2023 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.80 percent to 3.90 percent.

2022 CHANGES IN PLAN PROVISIONS

- Added a Governmental Accounting Standards Board Statement No. 73 benefit equal to 40.00 percent of pay for employees who attain age 62 with 12 years of service as an administrator and are not eligible for the 50.00 percent of pay benefit.

2022 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality tables were updated from the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2020 Generational Improvement Scale.
- Salary and withdrawal rates were updated to reflect the latest experience study.
- The discount rate was changed from 2.10 percent to 3.80 percent.

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 2.40 percent to 2.10 percent.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale.
- The salary increase rates were changed from a flat 3.00 percent per year for all employees, to rates which vary by service and contract group.
- The discount rate was changed from 3.10 percent to 2.40 percent.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.40 percent to 3.10 percent.

2018 CHANGES IN PLAN PROVISIONS

- One retiree with a special agreement was paid a specified amount during the year.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale.

INDEPENDENT SCHOOL DISTRICT NO. 280

Notes to Required Supplementary Information (continued)
June 30, 2023

OTHER POST-EMPLOYMENT BENEFITS PLAN

2023 CHANGES IN ACTUARIAL ASSUMPTIONS

- The expected long-term investment return was changed from 4.00 percent to 5.00 percent.
- The discount rate was changed from 3.80 percent to 4.10 percent.

2022 CHANGES IN PLAN PROVISIONS

- Post-employment medical and dental subsidies were added for the current superintendent.

2022 CHANGES IN ACTUARIAL ASSUMPTIONS

- Healthcare trend rates changed to better anticipate short-term and long-term medical increases.
- The mortality tables were updated from the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2020 Generational Improvement Scale.
- Salary and withdrawal rates were updated to reflect the latest experience study.
- The expected long-term investment rate was changed from 2.40 percent to 4.00 percent.
- The discount rate was changed from 2.10 percent to 3.80 percent.

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The expected long-term investment rate was changed from 2.90 percent to 2.40 percent.
- The discount rate was changed from 2.50 percent to 2.10 percent.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- Healthcare trend rates changed to better anticipate short-term and long-term medical increases.
- The mortality tables were updated from the RP-2014 White Collar Mortality Tables with MP-2016 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Teachers) with MP-2018 Generational Improvement Scale.
- The salary increase rates were changed from a flat 3.00 percent per year for all employees, to rates which vary by service and contract group.
- The discount rate was changed from 2.90 percent to 2.50 percent.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.20 percent to 2.90 percent.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- Healthcare trend rates changed to better anticipate short-term and long-term medical increases.
- The mortality tables were updated from the RP-2014 White Collar Headcount-Weighted Mortality Tables (General, Teachers) with MP-2015 Generational Improvement Scale to the RP-2014 White Collar Headcount-Weighted Mortality Tables (General, Teachers) with MP-2016 Generational Improvement Scale.

THIS PAGE INTENTIONALLY LEFT BLANK

SUPPLEMENTARY INFORMATION

INDEPENDENT SCHOOL DISTRICT NO. 280

Nonmajor Governmental Funds
 Combining Balance Sheet
 as of June 30, 2023

	Special Revenue Funds		Total
	Food Service	Community Service	
Assets			
Cash and temporary investments	\$ 351,658	\$ 580,480	\$ 932,138
Receivables			
Current taxes	–	252,387	252,387
Delinquent taxes	–	4,064	4,064
Accounts and interest	5,779	14,722	20,501
Due from other governmental units	363,597	84,183	447,780
Inventory	30,011	–	30,011
Total assets	<u>\$ 751,045</u>	<u>\$ 935,836</u>	<u>\$ 1,686,881</u>
Liabilities			
Salaries payable	\$ 19,558	\$ 42,561	\$ 62,119
Accounts and contracts payable	7,026	15,206	22,232
Due to other governmental units	549	1,918	2,467
Unearned revenue	1,459	72,482	73,941
Total liabilities	<u>28,592</u>	<u>132,167</u>	<u>160,759</u>
Deferred inflows of resources			
Property taxes levied for subsequent year	–	505,494	505,494
Unavailable revenue – delinquent taxes	–	5,255	5,255
Total deferred inflows of resources	<u>–</u>	<u>510,749</u>	<u>510,749</u>
Fund balances (deficit)			
Nonspendable	30,011	–	30,011
Restricted	692,442	424,031	1,116,473
Unassigned	–	(131,111)	(131,111)
Total fund balances	<u>722,453</u>	<u>292,920</u>	<u>1,015,373</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 751,045</u>	<u>\$ 935,836</u>	<u>\$ 1,686,881</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Nonmajor Governmental Funds
 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances
 Year Ended June 30, 2023

	Special Revenue Funds		Total
	Food Service	Community Service	
Revenue			
Local sources			
Property taxes	\$ –	\$ 484,131	\$ 484,131
Investment earnings (charges)	18,391	21,093	39,484
Other	540,361	760,601	1,300,962
State sources	148,257	829,625	977,882
Federal sources	2,365,369	2,095	2,367,464
Total revenue	<u>3,072,378</u>	<u>2,097,545</u>	<u>5,169,923</u>
Expenditures			
Current			
Food service	3,363,700	–	3,363,700
Community service	–	2,088,503	2,088,503
Capital outlay	155,801	3,857	159,658
Total expenditures	<u>3,519,501</u>	<u>2,092,360</u>	<u>5,611,861</u>
Excess (deficiency) of revenue over expenditures	(447,123)	5,185	(441,938)
Other financing sources			
Sale of capital assets	<u>2</u>	<u>–</u>	<u>2</u>
Net change in fund balances	(447,121)	5,185	(441,936)
Fund balances			
Beginning of year	<u>1,169,574</u>	<u>287,735</u>	<u>1,457,309</u>
End of year	<u>\$ 722,453</u>	<u>\$ 292,920</u>	<u>\$ 1,015,373</u>

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 280

General Fund
Comparative Balance Sheet
as of June 30, 2023 and 2022

	<u>2023</u>	<u>2022</u>
Assets		
Cash and temporary investments	\$ 18,422,969	\$ 19,858,230
Receivables		
Current taxes	8,980,699	8,906,441
Delinquent taxes	148,065	137,506
Accounts and interest	210,307	435,391
Due from other governmental units	8,267,540	8,046,213
Due from fiduciary fund	484,271	606,214
Leases	317,429	336,005
Inventory	34,951	40,383
Prepaid items	42,829	29,513
	<u> </u>	<u> </u>
Total assets	<u>\$ 36,909,060</u>	<u>\$ 38,395,896</u>
Liabilities		
Salaries payable	\$ 1,076,058	\$ 953,494
Accounts and contracts payable	596,144	511,628
Due to other governmental units	665,588	973,359
Total liabilities	<u>2,337,790</u>	<u>2,438,481</u>
Deferred inflows of resources		
Lease revenue for subsequent years	317,429	336,005
Property taxes levied for subsequent year	16,532,494	16,144,444
Unavailable revenue – delinquent taxes	191,710	137,381
Total deferred inflows of resources	<u>17,041,633</u>	<u>16,617,830</u>
Fund balances		
Nonspendable for inventory	34,951	40,383
Nonspendable for prepaid items	42,829	29,513
Restricted for student activities	93,413	78,541
Restricted for scholarships	440,395	434,152
Restricted for capital projects levy	1,018,179	853,125
Restricted for operating capital	390,520	453,402
Restricted for area learning center	669,992	483,739
Restricted for basic skills extended time	390,981	410,666
Restricted for long-term facilities maintenance	631,140	741,403
Restricted for Medical Assistance	–	75,469
Assigned for third party special education	171,481	335,054
Assigned for synthetic turf	62,766	377,403
Assigned for alternative compensation	–	98,402
Assigned for school specific carryover	388,020	348,453
Assigned for program initiative	905,027	905,027
Assigned for enrollment	600,000	600,000
Assigned for future retirement	638,422	638,422
Assigned for COVID-19	2,602,525	380,692
Assigned for food service donations	7,067	5,615
Assigned for subsequent year’s budget	–	1,095,890
Unassigned	8,441,929	10,954,234
Total fund balances	<u>17,529,637</u>	<u>19,339,585</u>
	<u> </u>	<u> </u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 36,909,060</u>	<u>\$ 38,395,896</u>

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 280

General Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2023
 (With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023		Over (Under) Budget	2022
	Budget	Actual		Actual
Revenue				
Local sources				
Property taxes	\$ 18,045,678	\$ 17,853,746	\$ (191,932)	\$ 17,296,011
Investment earnings (charges)	122,500	726,778	604,278	(20,218)
Other	970,815	929,347	(41,468)	1,012,713
State sources	48,090,367	47,269,721	(820,646)	46,153,497
Federal sources	7,909,682	8,182,833	273,151	8,551,970
Total revenue	<u>75,139,042</u>	<u>74,962,425</u>	<u>(176,617)</u>	<u>72,993,973</u>
Expenditures				
Current				
Administration				
Salaries	1,877,990	1,908,625	30,635	1,856,750
Employee benefits	586,262	572,742	(13,520)	577,081
Purchased services	65,545	48,715	(16,830)	31,440
Supplies and materials	86,563	92,084	5,521	66,304
Other expenditures	125,661	58,213	(67,448)	43,081
Total administration	<u>2,742,021</u>	<u>2,680,379</u>	<u>(61,642)</u>	<u>2,574,656</u>
District support services				
Salaries	1,403,582	1,338,876	(64,706)	1,160,012
Employee benefits	520,460	566,606	46,146	464,947
Purchased services	590,140	604,634	14,494	514,221
Supplies and materials	399,440	566,256	166,816	461,876
Capital expenditures	–	–	–	2,297
Other expenditures	77,291	21,250	(56,041)	30,581
Total district support services	<u>2,990,913</u>	<u>3,097,622</u>	<u>106,709</u>	<u>2,633,934</u>
Elementary and secondary regular instruction				
Salaries	21,525,871	21,798,825	272,954	20,160,590
Employee benefits	7,292,057	7,411,546	119,489	7,063,006
Purchased services	1,528,161	1,639,078	110,917	2,089,749
Supplies and materials	1,065,224	730,974	(334,250)	694,182
Capital expenditures	12,356	35,138	22,782	13,113
Other expenditures	258,222	148,226	(109,996)	166,984
Total elementary and secondary regular instruction	<u>31,681,891</u>	<u>31,763,787</u>	<u>81,896</u>	<u>30,187,624</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

General Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual (continued)
 Year Ended June 30, 2023
 (With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023		Over (Under) Budget	2022
	Budget	Actual		Actual
Expenditures (continued)				
Current (continued)				
Vocational education instruction				
Salaries	357,855	386,809	28,954	548,626
Employee benefits	115,133	123,694	8,561	188,318
Purchased services	29,986	64,109	34,123	23,778
Supplies and materials	18,834	21,821	2,987	22,340
Other expenditures	3,000	3,444	444	2,124
Total vocational education instruction	524,808	599,877	75,069	785,186
Special education instruction				
Salaries	9,621,072	9,356,513	(264,559)	8,731,106
Employee benefits	3,189,722	3,152,087	(37,635)	3,013,096
Purchased services	892,836	990,935	98,099	700,039
Supplies and materials	181,334	147,255	(34,079)	137,205
Capital expenditures	–	241,073	241,073	–
Other expenditures	53,152	49,835	(3,317)	48,483
Total special education instruction	13,938,116	13,937,698	(418)	12,629,929
Instructional support services				
Salaries	2,336,774	2,264,413	(72,361)	2,285,642
Employee benefits	793,971	760,481	(33,490)	727,252
Purchased services	396,636	344,572	(52,064)	324,237
Supplies and materials	757,132	787,891	30,759	1,259,653
Capital expenditures	836,000	927,437	91,437	525,033
Other expenditures	58,064	30,705	(27,359)	239,040
Total instructional support services	5,178,577	5,115,499	(63,078)	5,360,857
Pupil support services				
Salaries	3,562,388	3,407,131	(155,257)	3,456,487
Employee benefits	1,184,604	1,136,338	(48,266)	1,212,499
Purchased services	4,343,024	4,782,169	439,145	4,490,563
Supplies and materials	474,560	552,456	77,896	313,890
Capital expenditures	327,254	1,183,145	855,891	495,564
Other expenditures	24,795	18,822	(5,973)	15,232
Total pupil support services	9,916,625	11,080,061	1,163,436	9,984,235

INDEPENDENT SCHOOL DISTRICT NO. 280

General Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual (continued)
 Year Ended June 30, 2023
 (With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023		Over (Under) Budget	2022
	Budget	Actual		Actual
Expenditures (continued)				
Current (continued)				
Sites and buildings				
Salaries	2,140,534	2,205,315	64,781	2,085,374
Employee benefits	805,600	795,335	(10,265)	828,130
Purchased services	3,026,572	2,763,809	(262,763)	3,060,463
Supplies and materials	354,357	414,627	60,270	400,084
Capital expenditures	1,720,311	2,190,612	470,301	1,871,193
Other expenditures	21,079	7,068	(14,011)	6,115
Total sites and buildings	<u>8,068,453</u>	<u>8,376,766</u>	<u>308,313</u>	<u>8,251,359</u>
Fiscal and other fixed cost programs				
Purchased services	390,042	359,446	(30,596)	341,421
Other expenditures	45,523	53,322	7,799	25,062
Total fiscal and other fixed cost programs	<u>435,565</u>	<u>412,768</u>	<u>(22,797)</u>	<u>366,483</u>
Debt service				
Principal	473,884	444,286	(29,598)	448,490
Interest and fiscal charges	112,932	141,510	28,578	96,813
Total debt service	<u>586,816</u>	<u>585,796</u>	<u>(1,020)</u>	<u>545,303</u>
Total expenditures	<u>76,063,785</u>	<u>77,650,253</u>	<u>1,586,468</u>	<u>73,319,566</u>
Excess (deficiency) of revenue over expenditures	(924,743)	(2,687,828)	(1,763,085)	(325,593)
Other financing sources				
Lease issued	–	823,971	823,971	–
Insurance recovery	75,000	24,731	(50,269)	40,493
Sale of capital assets	14,000	29,178	15,178	3,011
Total other financing sources	<u>89,000</u>	<u>877,880</u>	<u>788,880</u>	<u>43,504</u>
Net change in fund balances	<u>\$ (835,743)</u>	<u>(1,809,948)</u>	<u>\$ (974,205)</u>	<u>(282,089)</u>
Fund balances				
Beginning of year		<u>19,339,585</u>		<u>19,621,674</u>
End of year		<u>\$ 17,529,637</u>		<u>\$ 19,339,585</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Food Service Special Revenue Fund
 Comparative Balance Sheet
 as of June 30, 2023 and 2022

	<u>2023</u>	<u>2022</u>
Assets		
Cash and temporary investments	\$ 351,658	\$ 1,083,468
Receivables		
Due from other governmental units	363,597	107,879
Accounts and interest	5,779	625
Inventory	<u>30,011</u>	<u>35,176</u>
Total assets	<u>\$ 751,045</u>	<u>\$ 1,227,148</u>
Liabilities		
Salaries payable	\$ 19,558	\$ 16,564
Accounts and contracts payable	7,026	13,511
Due to other governmental units	549	417
Unearned revenue	<u>1,459</u>	<u>27,082</u>
Total liabilities	28,592	57,574
Fund balances		
Nonspendable for inventory	30,011	35,176
Restricted for food service	<u>692,442</u>	<u>1,134,398</u>
Total fund balances	<u>722,453</u>	<u>1,169,574</u>
Total liabilities and fund balances	<u>\$ 751,045</u>	<u>\$ 1,227,148</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Food Service Special Revenue Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2023
 (With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023		Over (Under) Budget	2022
	Budget	Actual		Actual
Revenue				
Local sources				
Investment earnings (charges)	\$ 1,200	\$ 18,391	\$ 17,191	\$ (301)
Other – primarily meal sales	640,057	540,361	(99,696)	67,301
State sources	140,000	148,257	8,257	101,229
Federal sources	2,136,891	2,365,369	228,478	3,525,152
Total revenue	<u>2,918,148</u>	<u>3,072,378</u>	<u>154,230</u>	<u>3,693,381</u>
Expenditures				
Current				
Salaries	1,021,063	1,143,882	122,819	1,032,523
Employee benefits	409,430	425,242	15,812	403,668
Purchased services	46,990	102,006	55,016	66,713
Supplies and materials	1,845,343	1,683,381	(161,962)	1,501,739
Other expenditures	8,620	9,189	569	10,604
Capital outlay	170,000	155,801	(14,199)	31,495
Total expenditures	<u>3,501,446</u>	<u>3,519,501</u>	<u>18,055</u>	<u>3,046,742</u>
Excess (deficiency) of revenue over expenditures	(583,298)	(447,123)	136,175	646,639
Other financing sources				
Sale of capital assets	<u>–</u>	<u>2</u>	<u>2</u>	<u>1,873</u>
Net change in fund balances	<u>\$ (583,298)</u>	<u>(447,121)</u>	<u>\$ 136,177</u>	<u>648,512</u>
Fund balances				
Beginning of year		<u>1,169,574</u>		<u>521,062</u>
End of year		<u>\$ 722,453</u>		<u>\$ 1,169,574</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Community Service Special Revenue Fund
 Comparative Balance Sheet
 as of June 30, 2023 and 2022

	<u>2023</u>	<u>2022</u>
Assets		
Cash and temporary investments	\$ 580,480	\$ 537,025
Receivables		
Current taxes	252,387	243,427
Delinquent taxes	4,064	3,820
Accounts and interest	14,722	2,454
Due from other governmental units	<u>84,183</u>	<u>78,751</u>
Total assets	<u>\$ 935,836</u>	<u>\$ 865,477</u>
Liabilities		
Salaries payable	\$ 42,561	\$ 35,959
Accounts and contracts payable	15,206	10,369
Due to other governmental units	1,918	2,007
Unearned revenue	<u>72,482</u>	<u>37,600</u>
Total liabilities	132,167	85,935
Deferred inflows of resources		
Property taxes levied for subsequent year	505,494	488,001
Unavailable revenue – delinquent taxes	<u>5,255</u>	<u>3,806</u>
Total deferred inflows of resources	510,749	491,807
Fund balances (deficit)		
Restricted for early childhood family education	20,924	28,338
Restricted for school readiness	301,355	256,530
Restricted for community service	101,752	76,745
Unassigned – community education restricted account deficit	<u>(131,111)</u>	<u>(73,878)</u>
Total fund balances	<u>292,920</u>	<u>287,735</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 935,836</u>	<u>\$ 865,477</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Community Service Special Revenue Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2023
 (With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023		Over (Under) Budget	2022
	Budget	Actual		Actual
Revenue				
Local sources				
Property taxes	\$ 485,000	\$ 484,131	\$ (869)	\$ 457,256
Investment earnings (charges)	4,000	21,093	17,093	(433)
Other – primarily tuition and fees	746,245	760,601	14,356	854,132
State sources	803,431	829,625	26,194	758,572
Federal sources	–	2,095	2,095	6,383
Total revenue	<u>2,038,676</u>	<u>2,097,545</u>	<u>58,869</u>	<u>2,075,910</u>
Expenditures				
Current				
Salaries	1,178,647	1,192,257	13,610	1,319,687
Employee benefits	401,134	413,351	12,217	451,855
Purchased services	365,819	391,652	25,833	384,927
Supplies and materials	84,872	89,203	4,331	95,982
Other expenditures	15,349	2,040	(13,309)	2,541
Capital outlay	130	3,857	3,727	–
Total expenditures	<u>2,045,951</u>	<u>2,092,360</u>	<u>46,409</u>	<u>2,254,992</u>
Net change in fund balances	<u>\$ (7,275)</u>	5,185	<u>\$ 12,460</u>	(179,082)
Fund balances				
Beginning of year		<u>287,735</u>		<u>466,817</u>
End of year		<u>\$ 292,920</u>		<u>\$ 287,735</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Capital Projects – Building Construction Fund
 Comparative Balance Sheet
 as of June 30, 2023 and 2022

	<u>2023</u>	<u>2022</u>
Assets		
Cash and temporary investments	<u>\$ 3,227,953</u>	<u>\$ 1,850,123</u>
Liabilities		
Accounts and contracts payable	\$ –	\$ 888,761
Fund balances		
Restricted for capital projects	<u>3,227,953</u>	<u>961,362</u>
Total liabilities and fund balances	<u>\$ 3,227,953</u>	<u>\$ 1,850,123</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Capital Projects – Building Construction Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2023
 (With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023		Over (Under) Budget	2022
	Budget	Actual		Actual
Revenue				
Local sources				
Investment earnings	\$ 77,720	\$ 94,729	\$ 17,009	\$ 6,923
Other	–	–	–	50,000
Total revenue	<u>77,720</u>	<u>94,729</u>	<u>17,009</u>	<u>56,923</u>
Expenditures				
Capital outlay				
Salaries	–	–	–	65,101
Employee benefits	–	–	–	20,907
Purchased services	78,541	70,821	(7,720)	471,458
Capital expenditures	<u>269,018</u>	<u>65,713</u>	<u>(203,305)</u>	<u>7,259,011</u>
Total expenditures	<u>347,559</u>	<u>136,534</u>	<u>(211,025)</u>	<u>7,816,477</u>
Excess (deficiency) of revenue over expenditures	(269,839)	(41,805)	(228,034)	(7,759,554)
Other financing sources				
Debt issued	2,185,000	2,185,000	–	–
Premium on debt issued	<u>123,396</u>	<u>123,396</u>	<u>–</u>	<u>–</u>
Total other financing sources	<u>2,308,396</u>	<u>2,308,396</u>	<u>–</u>	<u>–</u>
Net change in fund balances	<u>\$ 2,038,557</u>	2,266,591	<u>\$ (228,034)</u>	(7,759,554)
Fund balances				
Beginning of year		<u>961,362</u>		<u>8,720,916</u>
End of year		<u>\$ 3,227,953</u>		<u>\$ 961,362</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Debt Service Fund
 Comparative Balance Sheet
 as of June 30, 2023
 (With Comparative Totals as of June 30, 2022)

	Regular	OPEB	Totals	
	Debt Service Account	Debt Service Account	2023	2022
Assets				
Cash and temporary investments	\$ 5,687,463	\$ 1,417,059	\$ 7,104,522	\$ 6,584,466
Receivables				
Current taxes	4,007,873	1,019,551	5,027,424	4,686,111
Delinquent taxes	64,905	15,125	80,030	73,512
Total assets	<u>\$ 9,760,241</u>	<u>\$ 2,451,735</u>	<u>\$ 12,211,976</u>	<u>\$ 11,344,089</u>
Deferred inflows of resources				
Property taxes levied for subsequent year	\$ 8,027,195	\$ 2,042,014	\$ 10,069,209	\$ 9,394,321
Unavailable revenue – delinquent taxes	82,778	20,857	103,635	74,110
Total deferred inflows of resources	<u>8,109,973</u>	<u>2,062,871</u>	<u>10,172,844</u>	<u>9,468,431</u>
Fund balances				
Restricted for debt service	<u>1,650,268</u>	<u>388,864</u>	<u>2,039,132</u>	<u>1,875,658</u>
Total deferred inflows of resources and fund balances	<u>\$ 9,760,241</u>	<u>\$ 2,451,735</u>	<u>\$ 12,211,976</u>	<u>\$ 11,344,089</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Debt Service Fund
 Schedule of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Year Ended June 30, 2023
 (With Comparative Actual Amounts for the Year Ended June 30, 2022)

	2023				2022	
	Budget	Actual		Total	Over (Under) Budget	Actual
		Regular Debt Service Account	OPEB Debt Service Account			
Revenue						
Local sources						
Property taxes	\$ 9,393,786	\$ 7,257,302	\$ 2,061,376	\$ 9,318,678	\$ (75,108)	\$ 9,143,509
Investment earnings (charges)	5,000	127,179	–	127,179	122,179	(1,705)
Total revenue	9,398,786	7,384,481	2,061,376	9,445,857	47,071	9,141,804
Expenditures						
Debt service						
Principal	4,325,000	2,595,000	1,730,000	4,325,000	–	4,235,000
Interest	4,950,283	4,653,283	297,000	4,950,283	–	5,042,588
Fiscal charges and other	1,100	6,625	475	7,100	6,000	54,785
Total expenditures	9,276,383	7,254,908	2,027,475	9,282,383	6,000	9,332,373
Excess (deficiency) of revenue over expenditures	122,403	129,573	33,901	163,474	41,071	(190,569)
Other financing sources (uses)						
Refunding bond issuance	–	–	–	–	–	2,230,000
Premium on bond issuance	–	–	–	–	–	234,411
Paid to refunding escrow	–	–	–	–	–	(2,415,000)
Total other financing sources (uses)	–	–	–	–	–	49,411
Net change in fund balances	<u>\$ 122,403</u>	129,573	33,901	163,474	<u>\$ 41,071</u>	(141,158)
Fund balances						
Beginning of year		1,520,695	354,963	1,875,658		2,016,816
End of year		<u>\$ 1,650,268</u>	<u>\$ 388,864</u>	<u>\$ 2,039,132</u>		<u>\$ 1,875,658</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Internal Service Funds
 Combining Statement of Net Position
 as of June 30, 2023
 (With Comparative Totals as of June 30, 2022)

	Medical Benefits Self-Insurance	Dental Benefits Self-Insurance	Totals	
			2023	2022
Assets				
Current assets				
Cash and temporary investments	\$ 5,221,795	\$ 142,649	\$ 5,364,444	\$ 5,202,427
Receivables				
Accounts	4,603	4,726	9,329	10,899
Prepaid items	7,059	-	7,059	8,567
Total current assets	<u>5,233,457</u>	<u>147,375</u>	<u>5,380,832</u>	<u>5,221,893</u>
Liabilities				
Current liabilities				
Claims payable	487,539	13,088	500,627	722,074
Unearned revenue	1,004,190	54,615	1,058,805	951,099
Total current liabilities	<u>1,491,729</u>	<u>67,703</u>	<u>1,559,432</u>	<u>1,673,173</u>
Net position				
Unrestricted	<u>\$ 3,741,728</u>	<u>\$ 79,672</u>	<u>\$ 3,821,400</u>	<u>\$ 3,548,720</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Internal Service Funds
 Combining Statement of Revenue, Expenses, and Changes in Net Position
 Year Ended June 30, 2023
 (With Comparative Totals for the Year Ended June 30, 2022)

	Medical Benefits	Dental Benefits	Totals	
	Self-Insurance	Self-Insurance	2023	2022
Operating revenue				
Contributions from governmental funds	\$ 7,520,148	\$ 499,524	\$ 8,019,672	\$ 7,667,199
Operating expenses				
Medical benefit claims	7,388,780	–	7,388,780	9,254,970
Dental benefit claims	–	507,523	507,523	543,124
Total operating expenses	<u>7,388,780</u>	<u>507,523</u>	<u>7,896,303</u>	<u>9,798,094</u>
Operating income (loss)	131,368	(7,999)	123,369	(2,130,895)
Nonoperating revenue				
Investment earnings (charges)	<u>145,882</u>	<u>3,429</u>	<u>149,311</u>	<u>(3,568)</u>
Change in net position	277,250	(4,570)	272,680	(2,134,463)
Net position				
Beginning of year	<u>3,464,478</u>	<u>84,242</u>	<u>3,548,720</u>	<u>5,683,183</u>
End of year	<u>\$ 3,741,728</u>	<u>\$ 79,672</u>	<u>\$ 3,821,400</u>	<u>\$ 3,548,720</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Internal Service Funds
 Combining Statement of Cash Flows
 Year Ended June 30, 2023
 (With Comparative Totals for the Year Ended June 30, 2022)

	Medical Benefits	Dental Benefits	Totals	
	Self-Insurance	Self-Insurance	2023	2022
Cash flows from operating activities				
Contributions from governmental funds	\$ 7,625,299	\$ 505,157	\$ 8,130,456	\$ 7,702,984
Payments for medical claims	(7,610,190)	–	(7,610,190)	(9,068,500)
Payments for dental claims	–	(507,560)	(507,560)	(542,124)
Net cash flows from operating activities	15,109	(2,403)	12,706	(1,907,640)
Cash flows from investing activities				
Investment income received (charged)	145,882	3,429	149,311	(3,568)
Net change in cash and cash equivalents	160,991	1,026	162,017	(1,911,208)
Cash and cash equivalents				
Beginning of year	5,060,804	141,623	5,202,427	7,113,635
End of year	\$ 5,221,795	\$ 142,649	\$ 5,364,444	\$ 5,202,427
Reconciliation of operating income (loss) to net cash flows from operating activities				
Operating income (loss)	\$ 131,368	\$ (7,999)	\$ 123,369	\$ (2,130,895)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities				
Changes in assets and liabilities				
Accounts receivable	1,856	(286)	1,570	(922)
Prepaid items	1,508	–	1,508	(1,192)
Claims payable	(221,410)	(37)	(221,447)	187,470
Unearned revenue	101,787	5,919	107,706	37,899
Net cash flows from operating activities	\$ 15,109	\$ (2,403)	\$ 12,706	\$ (1,907,640)

OTHER DISTRICT INFORMATION

(UNAUDITED)

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 280

Government-Wide Revenue by Type
Last Ten Fiscal Years

Year Ended June 30,	Program Revenues		General Revenues			Total
	Charges for Services	Operating Grants and Contributions	Property Taxes	General Grants and Aids	Investment Earnings and Other	
2014	\$ 1,583,759 2.4%	\$ 10,968,097 16.6%	\$ 13,361,381 20.2%	\$ 39,261,648 59.3%	\$ 1,060,054 1.5%	\$ 66,234,939 100.0%
2015	1,381,895 2.0%	10,858,507 15.8%	18,478,774 26.9%	36,866,254 53.8%	987,311 1.5%	68,572,741 100.0%
2016	1,584,189 2.2%	12,316,562 17.3%	18,231,651 25.6%	37,777,017 53.1%	1,245,057 1.8%	71,154,476 100.0%
2017	1,560,266 2.1%	12,880,552 17.4%	18,795,154 25.5%	39,625,932 53.7%	932,227 1.3%	73,794,131 100.0%
2018	1,833,335 2.5%	12,985,765 17.7%	18,537,869 25.3%	38,449,108 52.4%	1,538,817 2.1%	73,344,894 100.0%
2019	1,731,697 2.1%	13,055,457 16.0%	26,504,457 32.4%	36,127,245 44.2%	4,320,055 5.3%	81,738,911 100.0%
2020	1,492,769 1.8%	13,785,794 16.4%	27,653,830 32.9%	37,922,927 45.1%	3,203,835 3.8%	84,059,155 100.0%
2021	1,068,091 1.3%	16,364,623 19.6%	27,990,914 33.6%	36,678,555 44.0%	1,276,472 1.5%	83,378,655 100.0%
2022	1,200,022 1.4%	22,080,765 25.1%	26,923,935 30.7%	36,606,587 41.7%	992,647 1.1%	87,803,956 100.0%
2023	1,653,765 1.8%	21,852,343 24.2%	27,741,858 30.8%	37,008,775 41.0%	1,946,734 2.2%	90,203,475 100.0%

Note: The impact of legislative changes to the “tax shift” on the amount of tax revenue recognized were particularly significant in fiscal year 2014. These changes were offset by equal adjustments to state aid payments.

INDEPENDENT SCHOOL DISTRICT NO. 280

Government-Wide Expenses by Program
Last Ten Fiscal Years

Year Ended June 30,	Administration	District Support Services	Elementary and Secondary Regular Instruction	Vocational Education Instruction	Special Education Instruction	Instructional Support Services	Pupil Support Services
2014	\$ 2,704,943 4.2%	\$ 1,367,285 2.1%	\$ 26,209,555 40.5%	\$ 523,544 0.8%	\$ 10,709,470 16.5%	\$ 2,665,280 4.1%	\$ 5,612,101 8.7%
2015	2,780,256 4.2%	1,350,886 2.0%	27,446,721 41.0%	439,443 0.7%	11,177,578 16.7%	2,855,239 4.3%	5,511,201 8.2%
2016	2,441,557 3.4%	1,879,857 2.6%	28,500,351 39.3%	499,839 0.7%	12,410,065 17.1%	5,673,182 7.8%	5,619,303 7.7%
2017	3,205,654 3.7%	1,941,718 2.2%	40,383,383 46.1%	453,790 0.5%	15,977,707 18.2%	3,615,236 4.1%	6,640,241 7.6%
2018	3,226,510 3.8%	2,209,014 2.6%	35,798,892 42.2%	537,777 0.6%	15,041,531 17.7%	3,927,678 4.6%	6,395,379 7.6%
2019	1,921,888 3.3%	2,038,601 3.5%	18,949,610 32.6%	333,061 0.6%	8,264,835 14.2%	2,987,518 5.1%	5,556,435 9.6%
2020	2,926,141 3.8%	2,157,245 2.8%	29,846,895 38.6%	466,338 0.6%	12,729,667 16.5%	3,858,263 5.0%	6,280,289 8.1%
2021	2,514,812 3.2%	2,376,927 3.0%	30,942,132 39.0%	480,947 0.6%	12,223,647 15.4%	4,676,005 5.9%	6,202,568 7.8%
2022	2,190,166 2.6%	2,545,834 3.0%	28,224,658 33.1%	765,380 0.9%	12,065,196 14.2%	5,255,569 6.2%	9,689,308 11.4%
2023	2,165,458 2.8%	2,270,807 2.9%	23,558,563 30.2%	372,790 0.5%	11,033,536 14.2%	4,652,053 6.0%	9,865,440 12.7%

Note: The District began allocating all depreciation to the applicable program areas in 2020, thereby eliminating unallocated depreciation.

Sites and Buildings	Fiscal and Other Fixed Cost Programs	Food Service	Community Service	Unallocated Depreciation	Interest and Fiscal Charges	Total
\$ 5,136,435 7.9%	\$ 279,042 0.4%	\$ 2,372,816 3.7%	\$ 1,335,512 2.1%	\$ 3,296,138 5.1%	\$ 2,577,800 3.9%	\$ 64,789,921 100.0%
6,124,862 9.1%	318,428 0.5%	2,390,570 3.6%	1,344,766 2.0%	3,246,459 4.8%	1,957,346 2.9%	66,943,755 100.0%
5,901,471 8.1%	268,482 0.4%	2,675,729 3.7%	1,519,388 2.1%	3,234,815 4.5%	1,903,059 2.6%	72,527,098 100.0%
5,733,901 6.5%	248,327 0.3%	2,771,245 3.2%	1,668,349 1.9%	3,235,338 3.7%	1,766,334 2.0%	87,641,223 100.0%
7,243,559 8.6%	233,841 0.3%	2,645,759 3.1%	1,703,165 2.0%	3,253,593 3.8%	2,578,471 3.1%	84,795,169 100.0%
5,757,551 9.9%	223,275 0.4%	2,657,883 4.6%	1,454,964 2.5%	3,284,068 5.6%	4,687,319 8.1%	58,117,008 100.0%
8,695,645 11.2%	271,303 0.4%	2,887,952 3.7%	1,938,043 2.5%	– –	5,283,250 6.8%	77,341,031 100.0%
10,568,828 13.3%	324,599 0.4%	2,330,987 2.9%	2,017,178 2.5%	– –	4,777,164 6.0%	79,435,794 100.0%
14,073,778 16.5%	366,483 0.4%	3,018,108 3.5%	2,190,865 2.6%	– –	4,757,781 5.6%	85,143,126 100.0%
13,399,199 17.2%	412,768 0.5%	3,586,700 4.6%	1,903,013 2.4%	– –	4,645,124 6.0%	77,865,451 100.0%

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 280

General Fund Revenue by Source
Last Ten Fiscal Years

Year Ended June 30,	Local Property Tax Levies	State Revenue	Federal Revenue	Other Local and Miscellaneous	Total
2014	\$ 7,594,508 13.3%	\$ 44,992,848 78.8%	\$ 2,671,161 4.7%	\$ 1,837,042 3.2%	\$ 57,095,559 100.0%
2015	12,429,665 21.0%	42,796,472 72.3%	2,268,868 3.8%	1,667,896 2.9%	59,162,901 100.0%
2016	12,969,947 20.9%	45,073,735 72.5%	2,051,552 3.3%	2,048,208 3.3%	62,143,442 100.0%
2017	13,422,904 21.4%	45,677,476 72.8%	2,083,704 3.3%	1,592,465 2.5%	62,776,549 100.0%
2018	13,100,376 20.8%	46,142,115 73.2%	2,251,487 3.6%	1,533,633 2.4%	63,027,611 100.0%
2019	16,524,052 24.9%	46,183,093 69.6%	2,098,367 3.2%	1,528,684 2.3%	66,334,196 100.0%
2020	18,018,703 26.5%	45,674,571 67.3%	2,834,496 4.2%	1,390,374 2.0%	67,918,144 100.0%
2021	17,711,182 25.9%	45,171,242 66.0%	4,835,776 7.1%	653,830 1.0%	68,372,030 100.0%
2022	17,296,011 23.7%	46,153,497 63.2%	8,551,970 11.7%	992,495 1.4%	72,993,973 100.0%
2023	17,853,746 23.8%	47,269,721 63.1%	8,182,833 10.9%	1,656,125 2.2%	74,962,425 100.0%

Note: The impact of legislative changes to the “tax shift” on the amount of tax revenue recognized were particularly significant in fiscal year 2014. These changes were offset by equal adjustments to state aid payments.

INDEPENDENT SCHOOL DISTRICT NO. 280

General Fund Expenditures by Program
Last Ten Fiscal Years

Year Ended June 30,	Administration	District Support Services	Elementary and Secondary Regular Instruction	Vocational Education Instruction	Special Education Instruction
2014	\$ 2,485,240 4.4%	\$ 1,322,189 2.4%	\$ 25,989,323 46.3%	\$ 506,708 0.9%	\$ 10,657,828 19.0%
2015	2,562,193 4.4%	1,307,061 2.3%	27,005,565 46.6%	417,657 0.7%	11,046,981 19.1%
2016	2,531,424 3.9%	1,868,531 2.9%	27,838,034 43.4%	484,356 0.8%	12,232,161 19.1%
2017	2,472,656 4.0%	1,890,917 3.1%	28,685,536 46.5%	295,009 0.5%	11,519,037 18.7%
2018	2,690,786 4.3%	2,282,534 3.7%	26,702,012 43.1%	439,099 0.7%	11,823,370 19.1%
2019	2,689,891 4.2%	2,138,021 3.3%	29,180,561 45.2%	473,959 0.7%	12,129,556 18.8%
2020	2,773,580 4.4%	2,214,339 3.5%	28,172,567 44.4%	446,106 0.7%	12,252,919 19.3%
2021	2,474,595 3.8%	2,393,196 3.7%	28,745,798 44.0%	457,381 0.7%	11,744,010 18.0%
2022	2,574,656 3.5%	2,633,934 3.6%	30,187,624 41.2%	785,186 1.1%	12,629,929 17.2%
2023	2,680,379 3.5%	3,097,622 4.0%	31,763,787 40.8%	599,877 0.8%	13,937,698 17.9%

Instructional Support Services	Pupil Support Services	Sites and Buildings	Other	Total
\$ 2,633,320 4.7%	\$ 5,470,787 9.7%	\$ 6,160,962 11.0%	\$ 935,255 1.6%	\$ 56,161,612 100.0%
2,816,864 4.9%	5,537,272 9.5%	6,402,196 11.0%	886,727 1.5%	57,982,516 100.0%
5,628,717 8.8%	5,650,890 8.8%	6,396,910 10.0%	1,557,185 2.3%	64,188,208 100.0%
2,935,556 4.8%	6,107,461 9.9%	6,221,688 10.1%	1,555,329 2.4%	61,683,189 100.0%
3,349,715 5.4%	6,333,655 10.2%	6,872,773 11.1%	1,498,822 2.4%	61,992,766 100.0%
3,756,365 5.8%	6,313,381 9.8%	6,458,926 10.0%	1,456,153 2.2%	64,596,813 100.0%
3,983,311 6.3%	6,341,124 10.0%	5,809,500 9.2%	1,466,801 2.2%	63,460,247 100.0%
4,551,070 7.0%	6,489,250 9.9%	7,765,869 11.9%	673,056 1.0%	65,294,225 100.0%
5,360,857 7.3%	9,984,235 13.6%	8,251,359 11.3%	911,786 1.2%	73,319,566 100.0%
5,115,499 6.6%	11,080,061 14.3%	8,376,766 10.8%	998,564 1.3%	77,650,253 100.0%

INDEPENDENT SCHOOL DISTRICT NO. 280

School Tax Levies and Tax Capacity Rates by Fund
Last Ten Fiscal Years

	<u>Year Collectible</u>	<u>General Fund</u>	<u>Community Service Special Revenue Fund</u>	<u>Debt Service Fund</u>	<u>Total All Funds</u>
Levies					
	2014	\$ 12,413,561	\$ 440,121	\$ 5,510,138	\$ 18,363,820
	2015	12,781,122	423,798	4,848,050	18,052,970
	2016	13,591,717	433,925	5,125,866	19,151,508
	2017	13,295,212	454,869	5,191,980	18,942,061
	2018	16,506,195	465,023	9,556,851	26,528,069
	2019	18,046,456	465,989	9,321,120	27,833,565
	2020	17,525,262	473,804	9,806,268	27,805,334
	2021	16,986,279	462,275	9,246,302	26,694,856
	2022	17,853,657	488,001	9,394,321	27,735,979
	2023	17,984,566	505,494	10,069,209	28,559,269
Tax capacity rates					
	2014	16.834	1.280	16.024	34.138
	2015	14.207	1.001	11.451	26.659
	2016	15.664	1.023	12.084	28.771
	2017	14.988	0.972	11.094	27.054
	2018	16.168	0.969	19.913	37.050
	2019	15.586	0.845	16.900	33.331
	2020	14.846	0.821	16.991	32.658
	2021	14.494	0.763	15.260	30.517
	2022	13.907	0.731	14.070	28.708
	2023	12.644	0.681	13.565	26.890

Source: State of Minnesota School Tax Report

INDEPENDENT SCHOOL DISTRICT NO. 280

Tax Capacities
Last Ten Fiscal Years

For Taxes Collectible	Nonagricultural	Fiscal Disparities		Tax Increment	Total Tax Capacity
		Contribution	Distribution		
2014	\$ 42,259,288	\$ (6,684,990)	\$ 5,690,941	\$ (6,640,874)	\$ 34,624,365
2015	46,463,214	(6,982,700)	5,553,498	(4,097,780)	40,936,232
2016	49,828,563	(7,775,655)	5,480,389	(4,809,613)	42,723,684
2017	53,877,113	(8,342,402)	6,063,378	(5,498,277)	46,099,812
2018	57,728,286	(8,277,082)	6,000,883	(5,852,405)	49,599,682
2019	62,741,676	(8,212,926)	6,544,357	(6,559,348)	54,513,759
2020	66,716,919	(9,279,808)	6,730,399	(6,770,124)	57,397,386
2021	71,067,212	(9,680,006)	7,086,490	(8,540,202)	59,933,494
2022	73,786,874	(10,375,715)	7,852,447	(4,966,175)	66,297,431
2023	82,364,218	(10,068,564)	7,236,222	(5,872,938)	73,658,938

Source: State of Minnesota School Tax Report

INDEPENDENT SCHOOL DISTRICT NO. 280

Property Tax Levies and Receivables
Last Ten Fiscal Years

For Taxes Collectible	Original Levy		
	Local Spread	Fiscal Disparities	Total Spread
2014	\$ 15,451,538	\$ 2,912,282	\$ 18,363,820
2015	15,087,402	2,965,568	18,052,970
2016	16,814,889	2,336,619	19,151,508
2017	16,204,749	2,737,312	18,942,061
2018	24,099,392	2,428,677	26,528,069
2019	24,207,991	3,625,574	27,833,565
2020	24,410,184	3,395,150	27,805,334
2021	23,282,853	3,412,003	26,694,856
2022	24,278,547	3,457,432	27,735,979
2023	25,555,658	3,003,611	28,559,269

Note: Delinquent taxes receivable are written off after seven years.

Source: State of Minnesota School Tax Report

Uncollected Taxes Receivable as of June 30, 2023

Delinquent		Current	
Amount	Percent	Amount	Percent
\$ -	- %	\$ -	- %
-	-	-	-
-	-	-	-
2,361	0.01	-	-
43,471	0.16	-	-
10,360	0.04	-	-
23,402	0.08	-	-
41,621	0.16	-	-
110,944	0.40	-	-
-	-	14,260,510	49.93
<u>\$ 232,159</u>		<u>\$ 14,260,510</u>	

INDEPENDENT SCHOOL DISTRICT NO. 280

Student Enrollment
Last Ten Fiscal Years

Year Ended June 30,	Average Daily Membership (ADM) (for Students Served and Tuition Paid)					Total Pupil Units
	Handicapped and Pre-Kindergarten	Kindergarten	Elementary	Secondary	Total	
2014	78.03	373.05	2,094.56	1,838.06	4,383.70	4,991.76
2015	90.27	369.00	2,151.30	1,761.09	4,371.66	4,723.88
2016	84.62	329.47	2,136.43	1,813.32	4,363.84	4,726.49
2017	153.83	292.39	2,110.31	1,822.44	4,378.97	4,743.47
2018	186.40	300.31	2,006.61	1,866.58	4,359.90	4,733.18
2019	210.28	269.91	1,916.25	1,834.58	4,231.02	4,597.92
2020	225.10	242.19	1,827.48	1,900.34	4,195.11	4,575.16
2021	201.35	275.58	1,747.03	1,914.57	4,138.53	4,521.45
2022	188.36	247.32	1,736.66	1,929.93	4,102.27	4,488.26
2023	189.82	239.31	1,707.35	1,906.85	4,043.33	4,424.69

Note 1: Student enrollment for the most recent year is an estimate.

Note 2: ADM is weighted as follows in computing pupil units:

	Early Childhood and Kindergarten – Handicapped	Part-Time/ All-Day Kindergarten	Elementary 1–3	Elementary 4–6	Secondary
Fiscal 2014	Various	0.612	1.115	1.060	1.300
Fiscal 2015 through 2023	1.000	0.550/1.000	1.000	1.000	1.200

SINGLE AUDIT AND OTHER REQUIRED REPORTS

THIS PAGE INTENTIONALLY LEFT BLANK

INDEPENDENT SCHOOL DISTRICT NO. 280

Schedule of Expenditures of Federal Awards
Year Ended June 30, 2023

Federal Grantor/Pass-Through Grantor/Program Title	Federal ALN	Federal Expenditures	
U.S. Department of Agriculture			
Passed through Minnesota Department of Education			
Child nutrition cluster			
National School Lunch Program	10.555	\$ 1,691,169	
COVID-19 – National School Lunch Program	10.555	<u>41,552</u>	
Total ALN 10.555			\$ 1,732,721
School Breakfast Program	10.553	552,482	
COVID-19 – School Breakfast Program	10.553	<u>17,622</u>	
Total ALN 10.553			570,104
Fresh Fruit and Vegetable Program	10.582		<u>26,755</u>
Total child nutrition cluster			\$ 2,329,580
Local Food for Schools Cooperative Agreement Program	10.185		3,515
Child and Adult Care Food Program	10.558		46,639
U.S. Department of Transportation			
Passed through Minnesota Department of Transportation			
Highway Planning and Construction	20.205		49,973
U.S. Department of the Treasury			
Passed through Minnesota Department of Education			
COVID-19 – Coronavirus State and Local Fiscal Recovery Funds	21.027		118,193
U.S. Department of Education			
Direct			
Indian Education Grants to Local Educational Agencies	84.060		11,910
Passed through Minnesota Department of Education			
Special education cluster			
Special Education Grants to States	84.027	1,021,751	
COVID-19 – Special Education Grants to States	84.027	<u>126,810</u>	
Total ALN 84.027			1,148,561
Special Education Preschool Grants	84.173	25,864	
COVID-19 – Special Education Preschool Grants	84.173	<u>1,172</u>	
Total ALN 84.173			<u>27,036</u>
Total special education cluster			1,175,597
Special Education – Grants for Infants and Families	84.181		49,009
COVID-19 – Special Education – Grants for Infants and Families	84.181		<u>92,136</u>
Total ALN 84.181			141,145
Title I Grants to Local Educational Agencies	84.010		868,839
English Language Acquisition State Grants	84.365		194,734
Supporting Effective Instruction State Grants	84.367		146,405
Comprehensive Literacy Development	84.371		760,535
Education Stabilization Fund			
COVID-19 – Elementary and Secondary School Emergency Relief (ESSER) Fund	84.425D		235,589
COVID-19 – American Rescue Plan – Elementary and Secondary School Emergency Relief (ARP ESSER) Fund	84.425U		4,114,435
COVID-19 – American Rescue Plan – Elementary and Secondary School Emergency Relief (ARP ESSER) Fund – Homeless Children and Youth	84.425W		<u>8,489</u>
Total ALN 84.425			4,358,513
Passed through Southwest Metro Consortium			
Career and Technical Education – Basic Grants to States	84.048		14,304
Passed through YMCA of the Greater Twin Cities Area			
Twenty-First Century Community Learning Centers	84.287		54,380
U.S. Department of Health and Human Services			
Passed through Minnesota Department of Education			
COVID-19 – Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)	93.323		<u>295,482</u>
Total federal awards			<u>\$ 10,569,744</u>

INDEPENDENT SCHOOL DISTRICT NO. 280

Schedule of Expenditures of Federal Awards (continued)
Year Ended June 30, 2023

Note 1: The Schedule of Expenditures of Federal Awards is prepared on the accrual basis of accounting. The information in this schedule is presented in accordance with the OMB's *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Therefore, some amounts presented in this schedule may differ from the amounts presented in, or used in the preparation of, the District's basic financial statements.

Note 2: The pass-through entities listed above use the same federal Assistance Listing Numbers (ALN) as the federal grantors to identify these grants.

Note 3: The District did not elect to use the 10 percent de minimis indirect cost rate.

Note 4: The District had \$207,277 of noncash assistance included in the National School Lunch Program, federal ALN 10.555.

Note 5: The District transferred \$59,497 into Title I – ALN 84.010 from other title programs during the year.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the School Board and Management of
Independent School District No. 280
Richfield, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 280 (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 20, 2023.

INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

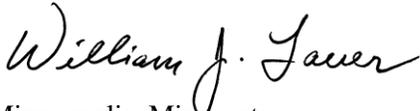
(continued)

COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in cursive script that reads "William J. Fauer".

Minneapolis, Minnesota
December 20, 2023



PRINCIPALS

Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA
Jaclyn M. Huegel, CPA
Kalen T. Karnowski, CPA

INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE FOR
EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the School Board and Management of
Independent School District No. 280
Richfield, Minnesota

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM

OPINION ON EACH MAJOR FEDERAL PROGRAM

We have audited Independent School District No. 280’s (the District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget *Compliance Supplement* that could have a direct and material effect on each of the District’s major federal programs for the year ended June 30, 2023. The District’s major federal programs are identified in the Summary of Audit Results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major programs for the year ended June 30, 2023.

BASIS FOR OPINION ON EACH MAJOR FEDERAL PROGRAM

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor’s Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District’s compliance requirements referred to above.

(continued)

RESPONSIBILITIES OF MANAGEMENT FOR COMPLIANCE

Management is responsible for compliance with the requirements referred to on the previous page and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

AUDITOR'S RESPONSIBILITIES FOR THE AUDIT OF COMPLIANCE

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to on the previous page occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to on the previous page is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to on the previous page and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

(continued)

REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section on the previous page, and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify a deficiency in internal control over compliance that we consider to be a significant deficiency.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as finding 2023-001 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the internal control over compliance findings identified in our compliance audit described in the accompanying Schedule of Findings and Questioned Costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Minneapolis, Minnesota
December 20, 2023

THIS PAGE INTENTIONALLY LEFT BLANK



PRINCIPALS

Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA
Jaclyn M. Huegel, CPA
Kalen T. Karnowski, CPA

INDEPENDENT AUDITOR'S REPORT

ON MINNESOTA LEGAL COMPLIANCE

To the School Board and Management of
Independent School District No. 280
Richfield, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 280 (the District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 20, 2023.

MINNESOTA LEGAL COMPLIANCE

In connection with our audit, we noted that the District failed to comply with provisions of the claims and disbursements section of the *Minnesota Legal Compliance Audit Guide for School Districts*, promulgated by the State Auditor pursuant to Minnesota Statutes § 6.65, insofar as it relates to accounting matters as described in the Schedule of Findings and Questioned Costs as finding 2023-002. Also, in connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the contracting – bid laws, depositories of public funds and public investments, conflicts of interest, public indebtedness, miscellaneous provisions, and uniform financial accounting and reporting standards sections of the *Minnesota Legal Compliance Audit Guide for School Districts*, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

DISTRICT'S RESPONSE TO FINDING

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the legal compliance finding identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. The District's response was not subject to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

(continued)

PURPOSE OF THIS REPORT

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this report is not suitable for any other purpose.

William J. Jauer

Minneapolis, Minnesota
December 20, 2023

INDEPENDENT SCHOOL DISTRICT NO. 280

Schedule of Findings and Questioned Costs
Year Ended June 30, 2023

A. SUMMARY OF AUDIT RESULTS

This summary is formatted to provide federal granting agencies and pass-through agencies answers to specific questions regarding the audit of federal awards.

Financial Statements

What type of auditor’s report is issued?

Unmodified
 Qualified
 Adverse
 Disclaimer

Internal control over financial reporting:

Material weakness(es) identified? Yes No
 Significant deficiencies identified? Yes None reported
 Noncompliance material to the financial statements noted? Yes No

Federal Awards

Internal controls over major federal award programs:

Material weakness(es) identified? Yes No
 Significant deficiencies identified? Yes None reported

Type of auditor’s report issued on compliance for major programs?

U.S. Department of Education – COVID-19 – Education Stabilization Fund Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? Yes No

Programs tested as major programs:

Program or Cluster	Federal ALN
U.S. Department of Education – COVID-19 – Education Stabilization Fund consisting of:	
COVID-19 – Elementary and Secondary School Emergency Relief (ESSER) Fund	84.425D
COVID-19 – American Rescue Plan – Elementary and Secondary School Emergency Relief (ARP ESSER) Fund	84.425U
COVID-19 – American Rescue Plan – Elementary and Secondary School Emergency Relief (ARP ESSER) Fund – Homeless Children and Youth	84.425W
Threshold for distinguishing type A and B programs	<u>\$ 750,000</u>
Does the auditee quality as low-risk auditee?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

B. FINANCIAL STATEMENT FINDINGS

None.

INDEPENDENT SCHOOL DISTRICT NO. 280

Schedule of Findings and Questioned Costs (continued)
Year Ended June 30, 2023

C. FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

SIGNIFICANT DEFICIENCY IN INTERNAL CONTROL OVER COMPLIANCE – U.S. DEPARTMENT OF AGRICULTURE, PASSED THROUGH MINNESOTA DEPARTMENT OF EDUCATION, CHILD NUTRITION CLUSTER – FEDERAL ALN 10.555, 10.553, AND 10.582

2023-001 Internal Control Over Compliance With Federal Suspension and Debarment Requirements

Criteria – 2 CFR § 180 requires Independent School District No. 280 (the District) to establish and maintain effective internal control over compliance with requirements applicable to federal program expenditures, including suspension and debarment requirements applicable to child nutrition cluster federal programs.

Condition – During our audit, we noted the District did not have sufficient controls in place within its child nutrition cluster to assure that it was not contracting for goods or services with parties that are suspended or debarred, or whose principals are suspended or debarred from participating in contracts involving the expenditures of federal program funds.

Questioned Costs – None. Our testing did not indicate any instances of noncompliance with this requirement.

Context – The District did not obtain appropriate documentation for one of five contracts tested to ensure the vendor was not suspended or debarred from participation in federal program contracts. Also, for another one of the five contracts tested, appropriate documentation was obtained, however, the control procedures were not performed timely enough to be effective. This was not a statistically valid sample.

Repeat Finding – This is a current year and prior year finding.

Cause – The District has properly designed internal controls in place over suspension and debarment requirements applicable to child nutrition cluster federal programs. However, the control procedures were either not being performed consistently or were not performed in a timely enough manner to be effective.

Effect – Noncompliance with the procurement requirements could result in the District expending federal funds inappropriately or utilizing vendors that are not eligible to be parties to such transactions, which could be viewed as a violation of the award agreement.

Recommendation – We recommend that the District review its internal control procedures relating to suspension and debarment applicable to child nutrition cluster federal programs. Internal controls over compliance for this area should include verification that any vendor with which the District contracts for goods or services exceeding \$25,000 is not listed as suspended or debarred on the federal Excluded Parties List System website.

View of Responsible Official and Planned Corrective Actions – The District agrees with the finding. The District will review and update its policies and procedures relating to suspension and debarment applicable to child nutrition cluster federal programs to ensure compliance with the Uniform Guidance in the future. The District has separately issued a Corrective Action Plan related to this finding.

INDEPENDENT SCHOOL DISTRICT NO. 280

Schedule of Findings and Questioned Costs (continued)
Year Ended June 30, 2023

D. MINNESOTA LEGAL COMPLIANCE FINDINGS

2023-002 Payment of Invoices

Criteria – Minnesota Statutes § 471.425.

Condition – Minnesota Statutes require the District to pay each vendor obligation according to the terms of each contract or within 35 days after the receipt of the goods or services or the invoice for the goods or services, whichever is later. If such obligations are not paid within the appropriate time period, the District must pay interest on the unpaid obligations at the rate of 1.5 percent per month or part of a month. For 1 of 25 disbursements selected for testing, the District did not pay the obligation within the required time period, and did not pay interest on the unpaid obligation.

Questioned Costs – Not applicable.

Context – One of twenty-five disbursements tested were not in compliance. This was not a statistically valid sample.

Repeat Finding – This is a current year finding.

Cause – This was an oversight by the District’s management.

Effect – The invoice was not paid within the 35-day period as required by Minnesota Statutes, nor was interest paid on the obligation.

Recommendation – We recommend that the District review procedures in place to ensure that all invoices are paid within statutory requirements in the future.

View of Responsible Official and Planned Corrective Actions – The District agrees with the finding. District management will review payment schedules and processes to ensure invoices are paid within statutory timelines in the future. The District has issued a separate Corrective Action Plan related to this finding.

INDEPENDENT SCHOOL DISTRICT NO. 280

Uniform Financial Accounting and Reporting Standards
Compliance Table
June 30, 2023

	Audit	UFARS	Audit – UFARS
General Fund			
Total revenue	\$ 74,962,425	\$ 74,962,425	\$ –
Total expenditures	\$ 77,650,253	\$ 77,650,253	\$ –
Nonspendable			
460 Nonspendable fund balance	\$ 77,780	\$ 77,780	\$ –
Restricted			
401 Student activities	\$ 93,413	\$ 93,413	\$ –
402 Scholarships	\$ 440,395	\$ 440,395	\$ –
403 Staff development	\$ –	\$ –	\$ –
407 Capital projects levy	\$ 1,018,179	\$ 1,018,179	\$ –
408 Cooperative revenue	\$ –	\$ –	\$ –
413 Projects funded by COP	\$ –	\$ –	\$ –
414 Operating debt	\$ –	\$ –	\$ –
416 Levy reduction	\$ –	\$ –	\$ –
417 Taconite building maintenance	\$ –	\$ –	\$ –
424 Operating capital	\$ 390,520	\$ 390,520	\$ –
426 \$25 taconite	\$ –	\$ –	\$ –
427 Disabled accessibility	\$ –	\$ –	\$ –
428 Learning and development	\$ –	\$ –	\$ –
434 Area learning center	\$ 669,992	\$ 669,992	\$ –
435 Contracted alternative programs	\$ –	\$ –	\$ –
436 State approved alternative program	\$ –	\$ –	\$ –
438 Gifted and talented	\$ –	\$ –	\$ –
440 Teacher development and evaluation	\$ –	\$ –	\$ –
441 Basic skills programs	\$ –	\$ –	\$ –
448 Achievement and integration	\$ –	\$ –	\$ –
449 Safe schools levy	\$ –	\$ –	\$ –
451 QZAB payments	\$ –	\$ –	\$ –
452 OPEB liability not in trust	\$ –	\$ –	\$ –
453 Unfunded severance and retirement levy	\$ –	\$ –	\$ –
459 Basic skills extended time	\$ 390,981	\$ 390,981	\$ –
467 Long-term facilities maintenance	\$ 631,140	\$ 631,140	\$ –
472 Medical Assistance	\$ –	\$ –	\$ –
464 Restricted fund balance	\$ –	\$ –	\$ –
475 Title VII – Impact Aid	\$ –	\$ –	\$ –
476 PILT	\$ –	\$ –	\$ –
Committed			
418 Committed for separation	\$ –	\$ –	\$ –
461 Committed fund balance	\$ –	\$ –	\$ –
Assigned			
462 Assigned fund balance	\$ 5,375,308	\$ 5,375,308	\$ –
Unassigned			
422 Unassigned fund balance	\$ 8,441,929	\$ 8,441,930	\$ (1)
Food Service			
Total revenue	\$ 3,072,378	\$ 3,072,378	\$ –
Total expenditures	\$ 3,519,501	\$ 3,519,501	\$ –
Nonspendable			
460 Nonspendable fund balance	\$ 30,011	\$ 30,011	\$ –
Restricted			
452 OPEB liability not in trust	\$ –	\$ –	\$ –
464 Restricted fund balance	\$ 692,442	\$ 692,442	\$ –
Unassigned			
463 Unassigned fund balance	\$ –	\$ –	\$ –
Community Service			
Total revenue	\$ 2,097,545	\$ 2,097,545	\$ –
Total expenditures	\$ 2,092,360	\$ 2,092,359	\$ 1
Nonspendable			
460 Nonspendable fund balance	\$ –	\$ –	\$ –
Restricted			
426 \$25 taconite	\$ –	\$ –	\$ –
431 Community education	\$ (131,111)	\$ (131,111)	\$ –
432 ECFE	\$ 20,924	\$ 20,924	\$ –
440 Teacher development and evaluation	\$ –	\$ –	\$ –
444 School readiness	\$ 301,355	\$ 301,355	\$ –
447 Adult basic education	\$ –	\$ –	\$ –
452 OPEB liability not in trust	\$ –	\$ –	\$ –
464 Restricted fund balance	\$ 101,752	\$ 101,752	\$ –
Unassigned			
463 Unassigned fund balance	\$ –	\$ –	\$ –

INDEPENDENT SCHOOL DISTRICT NO. 280

Uniform Financial Accounting and Reporting Standards
Compliance Table (continued)
June 30, 2023

	Audit	UFARS	Audit – UFARS
Building Construction			
Total revenue	\$ 94,729	\$ 94,729	\$ –
Total expenditures	\$ 136,534	\$ 136,534	\$ –
Nonspendable			
460 Nonspendable fund balance	\$ –	\$ –	\$ –
Restricted			
407 Capital projects levy	\$ –	\$ –	\$ –
413 Projects funded by COP	\$ –	\$ –	\$ –
467 Long-term facilities maintenance	\$ –	\$ –	\$ –
464 Restricted fund balance	\$ 3,227,953	\$ 3,227,953	\$ –
Unassigned			
463 Unassigned fund balance	\$ –	\$ –	\$ –
Debt Service			
Total revenue	\$ 7,384,481	\$ 7,384,481	\$ –
Total expenditures	\$ 7,254,908	\$ 7,254,908	\$ –
Nonspendable			
460 Nonspendable fund balance	\$ –	\$ –	\$ –
Restricted			
425 Bond refundings	\$ –	\$ –	\$ –
433 Maximum effort loan	\$ –	\$ –	\$ –
451 QZAB payments	\$ –	\$ –	\$ –
467 Long-term facilities maintenance	\$ –	\$ –	\$ –
464 Restricted fund balance	\$ 1,650,268	\$ 1,650,268	\$ –
Unassigned			
463 Unassigned fund balance	\$ –	\$ –	\$ –
Trust			
Total revenue	\$ –	\$ –	\$ –
Total expenditures	\$ –	\$ –	\$ –
401 Student activities	\$ –	\$ –	\$ –
402 Scholarships	\$ –	\$ –	\$ –
422 Net position	\$ –	\$ –	\$ –
Custodial			
Total revenue	\$ 25,986	\$ 25,986	\$ –
Total expenditures	\$ 7,639	\$ 7,639	\$ –
401 Student activities	\$ –	\$ –	\$ –
402 Scholarships	\$ 45,934	\$ 45,934	\$ –
448 Achievement and integration	\$ –	\$ –	\$ –
464 Restricted fund balance	\$ –	\$ –	\$ –
Internal Service			
Total revenue	\$ 8,168,983	\$ 8,168,983	\$ –
Total expenditures	\$ 7,896,303	\$ 7,896,304	\$ (1)
422 Net position	\$ 3,821,400	\$ 3,821,400	\$ –
OPEB Revocable Trust Fund			
Total revenue	\$ –	\$ –	\$ –
Total expenditures	\$ –	\$ –	\$ –
422 Net position	\$ –	\$ –	\$ –
OPEB Irrevocable Trust Fund			
Total revenue	\$ 190,720	\$ 190,720	\$ –
Total expenditures	\$ 484,271	\$ 484,271	\$ –
422 Net position	\$ 7,289,408	\$ 7,289,409	\$ (1)
OPEB Debt Service Fund			
Total revenue	\$ 2,061,376	\$ 2,061,376	\$ –
Total expenditures	\$ 2,027,475	\$ 2,027,475	\$ –
Nonspendable			
460 Nonspendable fund balance	\$ –	\$ –	\$ –
Restricted			
425 Bond refundings	\$ –	\$ –	\$ –
464 Restricted fund balance	\$ 388,864	\$ 388,864	\$ –
Unassigned			
463 Unassigned fund balance	\$ –	\$ –	\$ –

Note: Statutory restricted deficits, if any, are reported in unassigned fund balances in the financial statements in accordance with accounting principles generally accepted in the United States of America.

THIS PAGE INTENTIONALLY LEFT BLANK