

**JUSTICE HIGH SCHOOL**

**FINANCIAL STATEMENTS**

**June 30, 2022**

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# JUSTICE HIGH SCHOOL

## Management's Discussion and Analysis

Fiscal Year Ended June 30, 2022

As management of Justice High School (the "School"), we offer readers of our financial statements this narrative overview and analysis of the financial activities of the School for the year ended June 30, 2022. We encourage readers to consider the information presented here in conjunction with additional information provided in the financial statements.

The School was formed in 2002 and was granted a charter with the Boulder Valley School District RE-2 (the "District") in 2006.

### Financial Highlights

- The liabilities and deferred inflows of resources of the School exceeded its assets and deferred outflows of resources at the close of the most recent fiscal year by \$522,230 (net position).
- The School's total net position increased \$468,042 in 2022.
- At the end of the current fiscal year, the School's governmental funds reported fund balances of \$1,004,612, an increase of \$174,302 from the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund is \$623,010, or approximately 41.0% of total general fund expenditures.

### Overview of Financial Statements

The discussion and analysis are intended to serve as an introduction to the School's basic financial statements. The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements.

**Government-Wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of the School's finances in a manner similar to a private-sector business.

The statement of net position presents information on all of the School's assets, deferred outflows of resources, liabilities and deferred inflows of resources. The difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School is improving or deteriorating.

The statement of activities presents information showing how the School's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements can be found on pages 1-2.

**Fund Financial Statements.** Fund financial statements are designed to demonstrate compliance with finance-related legal requirements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements, except that the focus of the governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Both the balance sheet and the statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate this comparison between the governmental funds and the governmental activities.

The School reports two governmental funds that are considered major funds: the general fund and the operations and technology fund. There are no funds reported as non-major governmental funds. The governmental fund financial statements can be found on pages 3-4.

**Notes to Basic Financial Statements.** The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the basic financial statements can be found on pages 5-26.

### **Government-Wide Financial Analysis**

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the School, liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources at the close of the most recent fiscal year.

At June 30, 2022, \$286,847 of the School's net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of net position is a deficit of \$809,077, which represents the portion that is unrestricted and would otherwise be used to meet the School's ongoing obligations.

Net position increased \$468,042 from the previous year, due primarily to changes in net pension and OPEB liabilities and related deferred inflows and outflows of resources.

**Justice High School  
Comparative Summary of Net Position**

	<b>Governmental Activities</b>	
	<b><u>2022</u></b>	<b><u>2021</u></b>
<b>Assets</b>		
Current and other assets	\$ 1,005,782	\$ 841,466
Total Assets	<u>1,005,782</u>	<u>841,466</u>
 <b>Deferred Outflows of Resources</b>	 <u>544,932</u>	 <u>973,689</u>
 <b>Liabilities</b>		
Accounts payable	1,170	11,156
Net pension liability	1,358,650	1,894,447
Net OPEB liability	65,732	68,881
Total Liabilities	<u>1,425,552</u>	<u>1,974,484</u>
 <b>Deferred Inflows of Resources</b>	 <u>647,392</u>	 <u>830,943</u>
 <b>Net Position</b>		
Restricted	286,847	206,910
Unrestricted	<u>(809,077)</u>	<u>(1,197,182)</u>
Total Net Position	<u>\$ (522,230)</u>	<u>\$ (990,272)</u>

Current and other assets include primarily cash, and increased \$164,316 (19.5%) from the prior year, due primarily to an excess of revenues over expenditures, excluding adjustments to net pension and OPEB expense.

Net pension liability decreased \$535,797, in addition to changes in related deferred inflows of resources and deferred outflows of resources, due to the application of GASB Nos. 68 and 71, when compared to typical accounting treatment reported in the governmental funds. The net impact caused the School to recognize approximately \$292,000 of negative pension related expense during 2022 in the Statement of Activities, compared to prior year negative pension related expense of approximately \$252,000.

Net position increased \$468,042 during 2022, the reasons for which are discussed below.

**Justice High School**  
**Comparative Summary of Changes in Net Position**

	<b>Governmental Activities</b>	
	<b><u>2022</u></b>	<b><u>2021</u></b>
<b>Revenues:</b>		
Program revenues		
Charges for services	\$ 599	\$ 5,990
Operating grants and contributions	606,447	623,041
Capital grants and contributions	14,693	15,701
General revenues		
Per pupil revenue	731,733	644,080
District mill levy	294,601	285,143
At-risk supplemental aid	53,000	62,682
Total Revenues	<u>1,701,073</u>	<u>1,636,637</u>
<b>Expenses:</b>		
Instruction	555,763	543,259
Supporting services	677,268	660,139
Total Expenses	<u>1,233,031</u>	<u>1,203,398</u>
Change in Net Position	468,042	433,239
Net Position, Beginning	<u>(990,272)</u>	<u>(1,423,511)</u>
Net Position, Ending	<u>\$ (522,230)</u>	<u>\$ (990,272)</u>

Total revenues increased \$64,436 (3.9%) from the prior year, due to the following:

- Per pupil revenue increased \$87,653 (13.6%), due partially to a 3.0% cost of living adjustment, as determined by the State. In addition, State funding rebounded from the prior year, when State funding was reduced significantly in response to a State budget shortfall.
- The School shares in the District's mill levy override revenues on a per pupil basis, which increased \$9,458 (3.3%), due to an increase in the operations and technology mill levy which is generally only impacted by changes in student count and net assessed property values.
- Operating grants and contribution decreased \$16,594, due primarily to decreased spending of federal funds under the Coronavirus Aid, Relief and Economic Security (CARES) Act and American Rescue Plan (ARP).

Total expenses increased \$29,633 (2.5%) from the prior year, due primarily an increase in personnel costs, offset by a decrease of approximately \$43,000 in pension and OPEB and related costs.

**Financial Analysis of Governmental Funds**

As noted earlier, the School uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.



**General Fund:** The general fund is the chief operating fund of the School, and the focus of the fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the School's financing requirements. In particular, an unrestricted fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not yet been limited to use for a particular purpose by either an external party, the School itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes.

At the end of the current fiscal year, unassigned fund balance of the general fund was \$623,010, while the total fund balance increased \$109,972 to \$784,174. As a measure of the general fund's liquidity, it may be useful to compare both the unassigned fund balance and the total fund balance to total general fund expenditures. Unassigned fund balance represents approximately 41.0% of total general fund expenditures, while total fund balance represents approximately 51.6% of the same amount.

**Operations and Technology Fund:** The operations and technology fund accounts for revenues and expenditures related to an operations and technology mill levy approved by voters November 2016. Property tax revenue is shared by the District on a per pupil basis.

### **General Fund Budgetary Highlights**

A General Fund Budgetary Schedule is located on page 27 of the financial statements.

Actual revenues were consistent with budgeted revenues.

Actual expenditures were \$57,734 less than budgeted expenditures, due to unspent budgeted reserves of \$29,117, instruction expenditures \$9,959 less than budget, and supporting services \$18,658 less than budget.

### **Capital Assets and Debt Administration**

At June 30, 2022, the School has neither capital assets nor long-term debt.

### **Economic Factors and Next Year's Budget**

The primary factor driving the budget for the School is student enrollment. Enrollment for the 2021-22 School year was 82 full-time equivalent (FTE) students. Enrollment projected for the 2022-23 school year is 95 FTE students, which is lower than the maximum enrollment allowed by the School's contract with the District. The School's contract with the District provides funding of \$9,499 per student in 2021-22, compared to \$8,837 in 2021-22. Additionally, the School receives override and categorical revenues from the District on a per pupil basis, and continues to spend its allocation of federal CARES Act and ARP funds. While these net revenue sources remain relatively flat, for the thirteenth consecutive year the Colorado State Legislature continued to lower the statewide total funding by applying a budget stabilization factor (negative factor, previously) to reduce total program funding received. The School may need to seek other local sources to balance its budget.

## **Requests for Information**

The financial report is designed to provide a general overview of the School's finances for interested parties. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Tijani R. Cole, Principal  
Justice High School  
805 Excalibur Street  
Lafayette, CO 80026

## **BASIC FINANCIAL STATEMENTS**

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**Justice High School**  
**STATEMENT OF NET POSITION**  
**June 30, 2022**

	<b>GOVERNMENTAL ACTIVITIES</b>
<b>ASSETS</b>	
Cash	\$ 1,004,773
Accounts Receivable	1,009
	<hr/>
TOTAL ASSETS	1,005,782
	<hr/>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension Related Items	519,520
OPEB Related Items	25,412
	<hr/>
TOTAL DEFERRED OUTFLOWS OF RESOURCES	544,932
	<hr/>
<b>LIABILITIES</b>	
Accounts Payable	1,170
Net Pension Liability	1,358,650
Net OPEB Liability	65,732
	<hr/>
TOTAL LIABILITIES	1,425,552
	<hr/>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pension Related Items	622,706
OPEB Related Items	24,686
	<hr/>
TOTAL DEFERRED INFLOWS OF RESOURCES	647,392
	<hr/>
<b>NET POSITION</b>	
Restricted for Capital Renewal	27,908
Restricted for Operations and Technology	217,839
Restricted for Emergencies	41,100
Unrestricted	(809,077)
	<hr/>
TOTAL NET POSITION	\$ (522,230)
	<hr/> <hr/>

The accompanying notes are an integral part of the financial statements.

**Justice High School**  
**STATEMENT OF ACTIVITIES**  
Year Ended June 30, 2022

FUNCTIONS/ PROGRAMS	EXPENSES	PROGRAM REVENUES			NET (EXPENSE) REVENUE AND CHANGE IN NET POSITION
		CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	CAPITAL GRANTS AND CONTRIBUTIONS	GOVERNMENTAL ACTIVITIES
PRIMARY GOVERNMENT					
Governmental Activities					
Instruction	\$ 555,763	\$ -	\$ 376,334	\$ 14,693	\$ (164,736)
Supporting Services	677,268	599	230,113	-	(446,556)
Total Governmental Activities	<u>\$ 1,233,031</u>	<u>\$ 599</u>	<u>\$ 606,447</u>	<u>\$ 14,693</u>	<u>(611,292)</u>
GENERAL REVENUES					
Per Pupil Revenue					731,733
District Mill Levy					294,601
At-Risk Supplemental Aid					<u>53,000</u>
TOTAL GENERAL REVENUES					<u>1,079,334</u>
CHANGE IN NET POSITION					468,042
NET POSITION, Beginning					<u>(990,272)</u>
NET POSITION, Ending					<u>\$ (522,230)</u>

The accompanying notes are an integral part of the financial statements.

# Justice High School

## BALANCE SHEET Governmental Funds June 30, 2022

	GENERAL	OPERATIONS AND TECHNOLOGY	TOTAL
<b>ASSETS</b>			
Cash	\$ 784,334	\$ 220,439	\$ 1,004,773
Accounts Receivable	1,009	-	1,009
<b>TOTAL ASSETS</b>	<u>\$ 785,343</u>	<u>\$ 220,439</u>	<u>\$ 1,005,782</u>
<b>LIABILITIES</b>			
Accounts Payable	\$ 1,170	-	\$ 1,170
<b>TOTAL LIABILITIES</b>	<u>1,170</u>	<u>-</u>	<u>1,170</u>
<b>FUND BALANCES</b>			
Restricted for Capital Renewal	27,908	-	27,908
Restricted for Operations and Technology	-	217,839	217,839
Restricted for Emergencies	38,500	2,600	41,100
Assigned	94,755	-	94,755
Unassigned	623,010	-	623,010
<b>TOTAL FUND BALANCES</b>	<u>784,173</u>	<u>220,439</u>	<u>1,004,612</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u>\$ 785,343</u>	<u>\$ 220,439</u>	<u>\$ 1,005,782</u>

Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:

Total Fund Balances of the Governmental Funds	\$ 1,004,612
Net pension (\$1,358,650) and net OPEB (\$65,732) liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.	(1,424,382)
Deferred outflows of resources related to pensions \$519,520 and OPEB \$25,412 used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	544,932
Deferred inflows of resources related to pensions (\$622,706) and OPEB (\$24,686) used in governmental activities are not due and payable in the current year and, therefore, are not reported in the governmental funds.	<u>(647,392)</u>
Total Net Position of Governmental Activities	<u>\$ (522,230)</u>

The accompanying notes are an integral part of the financial statements.

**Justice High School**  
**STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCES**  
**Governmental Funds**  
**Year Ended June 30, 2022**

	<b>GENERAL</b>	<b>OPERATIONS AND TECHNOLOGY</b>	<b>TOTAL</b>
<b>REVENUES</b>			
Local Sources	\$ 951,623	\$ 87,157	\$ 1,038,780
State Sources	326,716	-	326,716
Federal Sources	351,616	-	351,616
	<hr/>	<hr/>	<hr/>
TOTAL REVENUES	1,629,955	87,157	1,717,112
	<hr/>	<hr/>	<hr/>
<b>EXPENDITURES</b>			
Instruction	695,390	-	695,390
Supporting Services	824,593	22,827	847,420
	<hr/>	<hr/>	<hr/>
TOTAL EXPENDITURES	1,519,983	22,827	1,542,810
	<hr/>	<hr/>	<hr/>
NET CHANGE IN FUND BALANCES	109,972	64,330	174,302
	<hr/>	<hr/>	<hr/>
<b>FUND BALANCES, Beginning</b>	674,201	156,109	830,310
	<hr/>	<hr/>	<hr/>
<b>FUND BALANCES, Ending</b>	<u>\$ 784,173</u>	<u>\$ 220,439</u>	<u>\$ 1,004,612</u>

Amounts reported for governmental activities in the statement of activities are different because:

Net Change in Fund Balances of Governmental Funds	\$ 174,302
Some items reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. This is the amount of net pension expense \$291,604 and net OPEB expense \$2,136 not reported in the governmental funds.	<hr/>
	293,740
Change in Net Position of Governmental Activities	<u>\$ 468,042</u>

The accompanying notes are an integral part of the financial statements.



# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2022

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Justice High School (the "School") was formed in 2002 and was granted a charter with Boulder Valley School District (the "District") in 2006.

The accounting policies of the School conform to generally accepted accounting principles as applicable to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following is a summary of the more significant policies.

**Reporting Entity**

The financial reporting entity consists of the School, organizations for which the School is financially accountable and organizations that raise and hold economic resources for the direct benefit of the School. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are part of the School. Legally separate organizations for which the School is financially accountable are considered part of the reporting entity. Financial accountability exists if the School appoints a voting majority of the organization's governing board and is able to impose its will on the organization, or if the organization provides benefits to, or imposes financial burdens on, the School. Based upon the application of this criteria, the School does not include additional organizations within its reporting entity.

The School is a component unit of the District. The District granted the School's charter and the majority of the School's funding is provided by the District.

**Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all activities of the School. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported in a single column.

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Unrestricted revenues not properly included among program revenues are reported instead as general revenues.

Major individual governmental funds are reported as separate columns in the fund financial statements.

**Justice High School**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the School considers revenues to be available if they are collected within 60 days of the end of the current year and within 90 days of the end of the current year for grants. Intergovernmental revenues, grants, and interest associated with the current year are considered to be susceptible to accrual and so have been recognized as revenues of the current year. All other revenues are considered to be measurable and available only when cash is received by the School. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

When both restricted and unrestricted resources are available for a specific use, it is the School's policy to use restricted resources first, then unrestricted resources as they are needed.

The major funds presented in the accompanying basic financial statements are as follows:

The *General Fund* is the School's primary operating fund. It accounts for all financial resources of the School, except those required to be accounted for in another fund.

The *Operations and Technology Fund* accounts for revenues and expenditures related to an operations and technology mill levy approved by voters November 2016.

**Assets, Liabilities and Fund Equity**

*Cash* - Cash includes amounts held by the District in pooled accounts.

*Receivables* - All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

*Deferred Outflows of Resources* - In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The School reports certain items in this category related to its defined benefit pension and OPEB plans (see Notes 3 and 4).

**Justice High School**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Assets, Liabilities and Fund Equity** (Continued)

*Net Pension Liability* - The School reports a net pension liability for its proportionate share of PERA's unfunded pension liability. See Note 3 for additional information.

*Net OPEB Liability* - The School reports a net OPEB liability for its proportionate share of PERA's unfunded OPEB liability. See Note 4 for additional information.

*Deferred Inflows of Resources* - In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The School reports certain items in this category related to its defined benefit pension and OPEB plans (see Notes 3 and 4).

*Net Position/Fund Balance* - In the government-wide financial statements, restricted net position represents resources with legal or contractual obligations to spend in accordance with restrictions imposed by external third parties. The unrestricted classification includes all net position not restricted. The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the School is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- **Nonspendable fund balance** - Amounts that are not in a spendable form or are either legally or contractually required to be maintained intact. Examples include prepaid items and supplies inventory.
- **Restricted fund balance** - Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, contract provisions, or by enabling legislation.
- **Committed fund balance** - Amounts constrained to specific purposes through resolution by the Board of Directors are reported as committed. Amounts cannot be used for any other purpose unless the Board takes the same action to modify or rescind the commitment.
- **Assigned fund balance** - Amounts constrained for specific purposes, but are neither restricted nor committed, by the Board of Directors through an informal action.
- **Unassigned fund balance** - The residual amount reported when the balances do not meet any of the above criterion. The School reports positive unassigned fund balance only in the general fund. Negative unassigned balances may be reported in all funds.

*Fund Balance Policy* - The School has not established a formal policy for its use of restricted and unrestricted fund balances. However, if both restricted and unrestricted fund balances are available for a specific purpose, the School uses restricted fund balance first, followed by committed, assigned and unassigned balances.

**Justice High School**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2022**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**On-behalf Payments**

GAAP requires that direct on-behalf payments for fringe benefits and salaries made by one entity to a third party recipient for the employees of another, legally separate entity be recognized as revenue and expenditures by the employer government. The State of Colorado makes direct on-behalf payments for retirement benefits to Colorado PERA. Beginning on July 1, 2018, the State of Colorado is required to make a payment to PERA each year equal to \$225 million. PERA allocates the contribution to the trust funds of the State, School, Denver Public Schools, and Judicial Division Trust Funds of PERA, as proportionate to the annual payroll of each division. This annual payment is required on July 1st of each year thereafter until there are no unfunded actuarial accrued liabilities of any division of PERA that receives the direct distribution. The amount of on-behalf payments made for the School by the State of Colorado is recorded in the fund financial statements.

**District Purchased Services**

The District provides certain maintenance, insurance, administrative and other services to the School. Total current year costs charged to the School were \$325,886.

**Risk Management**

The School is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; and natural disasters. The School participates in the District's risk management programs for these risks of loss. Settled claims have not exceeded coverage limits in the last three years.

**Justice High School**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2022**

**NOTE 2: CASH AND INVESTMENTS**

At June 30, 2022, the School's cash was held by the District as part of its pooled cash and investments.

**Deposits**

The Colorado Public Deposit Protection Act (PDPA) requires all local government entities to deposit cash in eligible public depositories. Eligibility is determined by state regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

**Investments**

The School is required to comply with State statutes which specify investment instruments meeting defined rating, maturity and concentration risk criteria in which local governments may invest, which include the following. State statutes generally limit the maturity of investment securities to five years from the date of purchase, unless the governing board authorizes an investment for a period in excess of five years. State statutes generally do not address custodial risk.

- Obligations of the United States and certain U.S. Agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

The School had no investments at June 30, 2022.

# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2022

**NOTE 3: DEFINED BENEFIT PENSION PLAN**

**Summary of Significant Accounting Policies**

*Pensions.* The School participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**General Information about the Pension Plan**

*Plan Description.* Eligible employees of the School are provided with pensions through the SCHDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (ACFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided as of December 31, 2021.* PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA Benefit Structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

### June 30, 2022

**NOTE 3: DEFINED BENEFIT PENSION PLAN** (Continued)

**General Information about the Pension Plan** (Continued)

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

*Contributions provisions as of June 30, 2022.* Eligible employees, the School and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 10.50% of their PERA-includable salary during the period of July 1, 2021 through June 30, 2022. Employer contribution requirements are summarized in the table below:

	July 1, 2021 Through June 30, 2022
Employer contribution rate	10.90%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02)%
Amount apportioned to the SCHDTF	9.88%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.50%
Total employer contribution rate to the SCHDTF	19.88%

Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

### June 30, 2022

**NOTE 3: DEFINED BENEFIT PENSION PLAN** (Continued)

**General Information about the Pension Plan** (Continued)

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the School is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the School were \$150,570 for the year ended June 30, 2022.

For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation. As specified in C.R.S. § 24-51-414, the State is required to contribute \$225 million (actual dollars) direct distribution each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. In addition to the \$225 million (actual dollars) direct distribution due July 1, 2022, House Bill (HB) 22-1029, instructs the State treasurer to issue a warrant to PERA in the amount of \$380 million (actual dollars), upon enactment, with reductions to future direct distributions scheduled to occur July 1, 2023, and July 1, 2024.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability for the SCHDTF was measured as of December 31, 2021, and the total pension liability (TPL) used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the TPL to December 31, 2021. The School's proportion of the net pension liability was based on the School's contributions to the SCHDTF for the calendar year 2021 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

At June 30, 2022, the School reported a liability of \$1,358,650 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing entity. The amount recognized by the School as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with the School were as follows:

The School's proportionate share of the net pension liability	\$ 1,358,650
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the School	<u>\$ 155,752</u>
Total	<u><u>\$ 1,514,402</u></u>

At December 31, 2021, the School's proportion was 0.01167490%, which was a decrease of 0.00085619% from its proportion measured as of December 31, 2020.



# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

### June 30, 2022

**NOTE 3: DEFINED BENEFIT PENSION PLAN** (Continued)

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** (Continued)

For the year ended June 30, 2022, the School recognized pension income of \$216,461 and revenue of \$35,912 for support from the State as a nonemployer contributing entity. At June 30, 2022, the School reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 52,015	\$ -
Changes of assumptions or other inputs	103,723	-
Net difference between projected and actual earnings on pension plan investments	-	510,812
Changes in proportion and differences between contributions recognized and proportionate share of contributions	288,641	111,894
Contributions subsequent to the measurement date	75,141	-
Total	<u>\$ 519,520</u>	<u>\$ 622,706</u>

\$75,141 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30,

2023	\$ 135,440
2024	(114,283)
2025	(137,484)
2026	(62,000)
2027	-
Thereafter	-

*Actuarial assumptions.* The TPL in the December 31, 2020 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

### June 30, 2022

**NOTE 3: DEFINED BENEFIT PENSION PLAN** (Continued)

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** (Continued)

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.40% – 11.00%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA Benefit Structure hired prior to 1/1/07	1.00%
PERA Benefit Structure hired after 12/31/06 <sup>1</sup>	Financed by the AIR

<sup>1</sup> Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

The TPL as of December 31, 2021, includes the anticipated adjustments to contribution rates and the AI cap, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

The pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- Males: 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- Males: 97% of the rates for all ages, with generational projection using scale MP-2019.
- Females: 105% of the rates for all ages, with generational projection using scale MP-2019.

# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

### June 30, 2022

**NOTE 3: DEFINED BENEFIT PENSION PLAN** (Continued)

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** (Continued)

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	<u>100.00%</u>	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

*Discount rate.* The discount rate used to measure the TPL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

**Justice High School**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2022**

**NOTE 3: DEFINED BENEFIT PENSION PLAN** (Continued)

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** (Continued)

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in Senate Bill (SB) 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employer contributions also include the current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions included reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- The projected benefit payments reflect the lowered AI cap, from 1.25% to 1.00%, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.
- Benefit payments and contributions were assumed to be made at the middle of the year.

# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

### June 30, 2022

**NOTE 3: DEFINED BENEFIT PENSION PLAN** (Continued)

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** (Continued)

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

*Sensitivity of the School's proportionate share of the net pension liability to changes in the discount rate.* The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$ 1,999,822	\$ 1,358,650	\$ 823,616

*Pension plan fiduciary net position.* Detailed information about the SCHDTF's FNP is available in PERA's ACFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**NOTE 4: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN**

**Summary of Significant Accounting Policies**

*OPEB.* The School participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

June 30, 2022

**NOTE 4: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**General Information about the OPEB Plan**

*Plan description.* Eligible employees of the School are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

*Benefits provided.* The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

***PERA Benefit Structure***

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

**Justice High School**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2022**

**NOTE 4: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**General Information about the OPEB Plan** (Continued)

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

*Contributions.* Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the School is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the School were \$7,725 for the year ended June 30, 2022.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At June 30, 2022, the School reported a liability of \$65,732 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2021, and the total OPEB liability (TOL) used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the TOL to December 31, 2021. The School's proportion of the net OPEB liability was based on the School's contributions to the HCTF for the calendar year 2021 relative to the total contributions of participating employers to the HCTF.

At December 31, 2021, the School's proportion was 0.00762282%, which was an increase of 0.00037390% from its proportion measured as of December 31, 2020.

For the year ended June 30, 2022, the School recognized OPEB expense of \$1,718. At June 30, 2022, the School reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

### June 30, 2022

**NOTE 4: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 100	\$ 15,586
Changes of assumptions or other inputs	1,361	3,566
Net difference between projected and actual earnings on OPEB plan investments	-	4,069
Changes in proportion and differences between contributions recognized and proportionate share of contributions	20,096	1,465
Contributions subsequent to the measurement date	3,855	-
Total	<u>\$ 25,412</u>	<u>\$ 24,686</u>

\$3,855 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended June 30,

2023	\$ (198)
2024	(1,622)
2025	(642)
2026	(957)
2027	238
Thereafter	52

*Actuarial assumptions.* The TOL in the December 31, 2020 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.40%-11.00%
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	4.5% in 2021, 6.00% in 2022, gradually decreasing to 4.50% in 2029
Medicare Part A premiums	3.75% for 2021, gradually increasing to 4.50% in 2029



# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

### June 30, 2022

**NOTE 4: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

In determining the additional liability for PERACare enrollees who are age 65 or older and who are not eligible for premium-free Medicare Part A in the December 31, 2020 valuation, the following monthly costs/premiums (actual dollars) are assumed for 2021 for the PERA Benefit Structure:

Medicare Plan	Initial Costs for Members without Medicare Part A		
	Monthly Cost	Monthly Premium	Monthly Cost Adjusted to Age 65
Medicare Advantage/Self-Insured Rx	\$633	\$230	\$591
Kaiser Permanente Medicare Advantage HMO	596	199	562

The 2021 Medicare Part A premium is \$471 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2020, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the TOL are summarized in the table below:

# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

### June 30, 2022

**NOTE 4: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

<u>Year</u>	<u>PERACare Medicare Plans</u>	<u>Medicare Part A Premiums</u>
2021	4.50%	3.75%
2022	6.00%	3.75%
2023	5.80%	4.00%
2024	5.60%	4.00%
2025	5.40%	4.00%
2026	5.10%	4.25%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Mortality assumptions used in the December 31, 2020, valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TOL for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government and Judicial Divisions participate in the HCTF.

Pre-retirement mortality assumptions for the State and Local Government Divisions (Members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (Members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- Males: 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

**Justice High School**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**June 30, 2022**

**NOTE 4: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- Males: 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- Males: 97% of the rates for all ages, with generational projection using scale MP-2019.
- Females: 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the roll forward calculation for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2021 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

### June 30, 2022

**NOTE 4: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board's actuary, as discussed above.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

Note: In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

*Sensitivity of the School's proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates.* The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

### June 30, 2022

**NOTE 4: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate	3.50%	4.50%	5.50%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.75%	3.75%	4.75%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$63,844	\$65,732	\$67,919

*Discount rate.* The discount rate used to measure the TOL was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2021, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the HCTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the TOL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

# Justice High School

## NOTES TO BASIC FINANCIAL STATEMENTS

### June 30, 2022

**NOTE 4: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN** (Continued)

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB** (Continued)

*Sensitivity of the School's proportionate share of the net OPEB liability to changes in the discount rate.*  
The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.25%) or one-percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$76,341	\$65,732	\$56,670

*OPEB plan fiduciary net position* - Detailed information about the HCTF's FNP is available in PERA's ACFR which can be obtained at [www.copera.org/investments/pera-financial-reports](http://www.copera.org/investments/pera-financial-reports).

**NOTE 5: COMMITMENTS AND CONTINGENCIES**

**Claims and Judgments**

The School participates in a number of federal and state programs that are fully or partially funded by revenues received from other governmental entities. Expenditures financed by these revenues are subject to audit by the appropriate government. If expenditures are disallowed due to noncompliance with program regulations, the School may be required to reimburse the other government. At June 30, 2022, significant amounts of related expenditures have not been audited, but management believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the School.

**Tabor Amendment**

In November 1992, Colorado voters passed Article X, Section 20 (the "Amendment") to the State Constitution which limits state and local government taxing powers and imposes spending limitations. The School believes it is in compliance with the Amendment. The Amendment requires all governments to establish a reserve for emergencies, representing 3% of fiscal year spending. At June 30, 2022, the emergency reserve of \$41,100 was reported as restricted fund balance and net position.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**Justice High School**  
**BUDGETARY COMPARISON SCHEDULE**  
**GENERAL FUND**  
**Year Ended June 30, 2022**

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE TO FINAL Positive (Negative)</b>
<b>REVENUES</b>				
Local Sources				
Per Pupil Revenue	\$ 718,812	\$ 718,812	\$ 731,733	\$ 12,921
District Mill Levy	199,869	199,869	207,444	7,575
Grants and Contributions	-	-	11,847	11,847
Local Sources	5,000	12,500	599	(11,901)
State Sources				
Capital Construction	24,000	24,000	12,207	(11,793)
At-Risk Supplemental Aid	-	-	53,000	53,000
Grants and Contributions	175,869	274,253	261,509	(12,744)
Federal Sources				
Grants	324,128	324,128	351,616	27,488
<b>TOTAL REVENUES</b>	<b>1,447,678</b>	<b>1,553,562</b>	<b>1,629,955</b>	<b>76,393</b>
<b>EXPENDITURES</b>				
Instruction	697,849	705,349	695,390	9,959
Supporting Services	744,867	843,251	824,593	18,658
Reserves	29,117	29,117	-	29,117
<b>TOTAL EXPENDITURES</b>	<b>1,471,833</b>	<b>1,577,717</b>	<b>1,519,983</b>	<b>57,734</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>(24,155)</b>	<b>(24,155)</b>	<b>109,972</b>	<b>134,127</b>
<b>FUND BALANCE, Beginning</b>	<b>451,719</b>	<b>674,201</b>	<b>674,201</b>	<b>-</b>
<b>FUND BALANCE, Ending</b>	<b>\$ 427,564</b>	<b>\$ 650,046</b>	<b>\$ 784,173</b>	<b>\$ 134,127</b>



**Justice High School**  
**BUDGETARY COMPARISON SCHEDULE**  
**OPERATIONS AND TECHNOLOGY FUND**  
Year Ended June 30, 2022

	<b>ORIGINAL BUDGET</b>	<b>FINAL BUDGET</b>	<b>ACTUAL</b>	<b>VARIANCE TO FINAL Positive (Negative)</b>
<b>REVENUES</b>				
District Mill levy	\$ 78,463	\$ 78,463	\$ 87,157	\$ 8,694
TOTAL REVENUES	78,463	78,463	87,157	8,694
<b>EXPENDITURES</b>				
Supporting Services	50,500	50,500	22,827	27,673
Emergency Reserves	2,354	2,354	-	2,354
TOTAL EXPENDITURES	52,854	52,854	22,827	30,027
NET CHANGE IN FUND BALANCE	25,609	25,609	64,330	38,721
<b>FUND BALANCE, Beginning</b>	112,000	112,000	156,109	44,109
<b>FUND BALANCE, Ending</b>	<u>\$ 137,609</u>	<u>\$ 137,609</u>	<u>\$ 220,439</u>	<u>\$ 82,830</u>

**Justice High School**  
**SCHEDULE OF THE SCHOOL'S PROPORTIONATE SHARE**  
**OF THE NET PENSION AND OTHER POST EMPLOYMENT BENEFIT LIABILITIES**  
**June 30, 2022**

As of December 31,	<u>2021</u>	<u>2020</u>	<u>2019</u>
<b>Net Pension Liability</b>			
School's proportion of the net pension liability	0.01167490%	0.01253109%	0.01042294%
School's proportionate share of the net pension liability	\$ 1,358,650	\$ 1,894,447	\$ 1,557,164
State's proportionate share of the net pension liability associated with the School**	<u>155,752</u>	<u>-</u>	<u>197,506</u>
Total	<u><u>\$ 1,514,402</u></u>	<u><u>\$ 1,894,447</u></u>	<u><u>\$ 1,754,670</u></u>
School's covered payroll	729,644	670,341	612,487
School's proportionate share of the net pension liability as a percentage of its covered payroll	186.21%	282.61%	254.24%
Plan fiduciary net position as a percentage of the total pension liability	74.86%	66.99%	64.52%
<b>Net Other Post Employment Benefit (OPEB) Liability</b>			
School's proportion of the net OPEB liability	0.00762282%	0.00724892%	0.00681178%
School's proportionate share of the net OPEB liability	65,732	68,881	76,564
School's covered payroll	729,644	670,341	612,487
School's proportionate share of the net OPEB liability as a percentage of its covered payroll	9.01%	10.28%	12.50%
Plan fiduciary net position as a percentage of the total OPEB liability	39.40%	32.78%	24.49%

\* The amounts presented for each fiscal year were determined as of December 31 based on the measurement date of the Plan. This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

\*\*A direct distribution provision to allocate funds from the State of Colorado to Colorado PERA on an annual basis began in July 2018 based on the Senate Bill 18-200.

<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
0.00791787%	0.00963815%	0.00883449%	0.00675977%	0.00985398%	0.01246728%
\$ 1,402,022	\$ 3,116,635	\$ 2,630,368	\$ 1,033,860	\$ 1,335,545	\$ 1,570,914
191,707	-	-	-	-	-
<u>\$ 1,593,729</u>	<u>\$ 3,116,635</u>	<u>\$ 2,630,368</u>	<u>\$ 1,033,860</u>	<u>\$ 1,335,545</u>	<u>\$ 1,570,914</u>
435,287	444,597	396,508	294,592	412,810	496,501
322.09%	701.00%	663.38%	350.95%	323.52%	316.40%
57.01%	43.96%	43.10%	59.20%	62.80%	64.06%
0.00514665%	0.00547636%	0.00502163%			
70,022	71,171	65,107			
435,287	444,597	396,508			
16.09%	16.01%	16.42%			
17.03%	17.53%	16.72%			

# Justice High School

## SCHEDULE OF THE CONTRIBUTIONS AND RELATED RATIOS

### June 30, 2022

As of June 30,	<u>2022</u>	<u>2021</u>	<u>2020</u>
<b>Defined Benefit Pension Plan</b>			
Statutorily required contributions	\$ 150,570	\$ 140,596	\$ 135,238
Contributions in relation to the statutorily required contribution	<u>150,570</u>	<u>140,596</u>	<u>135,238</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	757,394	707,226	697,824
Contribution as a percentage of covered payroll	19.88%	19.88%	19.38%
 <b>Defined Benefit Other Post Employment Benefit Plan</b>			
Statutorily required contributions	\$ 7,725	\$ 7,214	\$ 7,118
Contributions in relation to the statutorily required contribution	<u>7,725</u>	<u>7,214</u>	<u>7,118</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	757,394	707,226	697,824
Contribution as a percentage of covered payroll	1.02%	1.02%	1.02%

\* The amounts presented for each fiscal year were determined as of June 30. This schedule is intended to show information for ten years. Additional years' information will be displayed as it becomes available.

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
\$ 82,521	\$ 89,183	\$ 81,900	\$ 41,508	\$ 62,448	\$ 75,984
<u>82,521</u>	<u>89,183</u>	<u>81,900</u>	<u>41,508</u>	<u>62,448</u>	<u>75,984</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
431,372	473,129	445,593	234,114	369,953	475,494
19.13%	18.85%	18.38%	17.73%	16.88%	15.98%
\$ 4,400	\$ 4,826	\$ 4,545	\$ 2,388	\$ 3,774	\$ 4,850
<u>4,400</u>	<u>4,826</u>	<u>4,545</u>	<u>2,388</u>	<u>3,774</u>	<u>4,850</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
431,372	473,129	445,593	234,114	369,953	475,494
1.02%	1.02%	1.02%	1.02%	1.02%	1.02%

**Justice High School**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**June 30, 2022**

**NOTE 1: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**Budgets**

Budgets are legally adopted on a basis consistent with generally accepted accounting principles ("GAAP").

The School adheres to the following procedures in establishing the budgetary data reflected in the financial statements:

- By June 30, management submits to the Board of Directors proposed budgets for the fiscal year commencing the following July 1. The budgets include proposed expenditures and the means of financing them.
- Prior to June 30, the budgets are adopted by the Board of Directors.
- Expenditures may not legally exceed budget appropriations at the fund level. Revisions that alter the total expenditures must be approved by the Board of Directors.
- All appropriations lapse at fiscal year end.

**Net Pension and Other Post Employment Benefit Liabilities**

Changes in assumptions related to net pension and other post employment benefit liabilities can be found in Notes 3 and 4.